NPDES #: MA0101702 2004 Reissuance, Page 1 of 12

# AUTHORIZATION TO DISCHARGE UNDER THE NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of the Federal Clean Water Act as amended, (33 U.S.C. §§1251 <u>et seq</u>.; the "CWA"), and the Massachusetts Clean Waters Act, as amended, (M.G.L. Chap. 21, §§26-53),

#### **Town of Mansfield**

is authorized to discharge from the facility located at

# Mansfield Water Pollution Abatement Facility Intersection of Hill Street and Crane Street Norton, MA 02766

to receiving water named

#### Three Mile River (MA-62)

in accordance with effluent limitations, monitoring requirements and other conditions set forth herein.

This permit shall become effective 60 from the date of signature.

This permit and the authorization to discharge expire at midnight, September 30, 2008

This permit supersedes the permit issued on September 29, 2000.

This permit consists of 12 pages in Part I including effluent limitations, monitoring requirements, Attachments A, B & C and 35 pages in Part II including General Conditions and Definitions.

Signed this 12<sup>th</sup> day of April, 2004

SIGNATURE ON FILE

Director Office of Ecosystem Protection Environmental Protection Agency Boston, MA Director Division of Watershed Management Department of Environmental Protection Commonwealth of Massachusetts Boston, MA

# PART I

E

A.1. During the period beginn Mile River. Such discha					norized to discha	urge from outfall ser	rial number <b>001</b> , treated	effluent to the Three
<u>EFFLUENT</u> <u>CHARACTERISTIC</u>	EFFLUENT LIMITS					MONITORING REQUIREMENTS		
		Mass Limits Concentration Limits				nits		
PARAMETER	AVERAGE MONTHLY	AVERAGE WEEKLY	MAXIMUM DAILY	AVERAGE MONTHLY	AVERAGE WEEKLY	MAXIMUM DAILY	MEASUREMENT FREQUENCY	SAMPLE <sup>2</sup> TYPE
FLOW	***	***	***	3.14 MGD <sup>1</sup>	***	Report MGD	CONTINUOUS	RECORDER
BOD <sub>5</sub> <sup>3</sup> (November 1- April 30)	786 lbs/Day 357 kgs/Day	1178 lbs/Day 536 lbs/Day	Report	30 mg/l	45 mg/l	Report mg/l	3/WEEK	24-HOUR COMPOSITE <sup>4</sup>
BOD <sub>5</sub> <sup>3</sup> (May 1 - October 31)	262 lbs/Day 119 kgs/Day	262 lbs/Day 119 kgs/Day	Report	10mg/l	10 mg/l	Report mg/l	3/WEEK	24-HOUR COMPOSITE <sup>4</sup>
TSS <sup>3</sup> (November 1- April 30)	786 lbs/Day 357 kgs/Day	1178 lbs/Day 536 lbs/Day	Report	30 mg/l	45 mg/l	Report mg/l	3/WEEK	24-HOUR COMPOSITE <sup>4</sup>
TSS <sup>3</sup> (May 1 - October 31)	262 lbs/Day 119 kgs/Day	262 lbs/Day 119 kgs/Day	Report	10 mg/l	10 mg/l	Report mg/l	3/WEEK	24-HOUR COMPOSITE <sup>4</sup>
pH RANGE⁵	6.5 - 8.3 SU SEE PERMIT PAGE 6 OF 12, PARAGRAPH I.A.1.b.					1/DAY	GRAB	
DISSOLVED OXYGEN⁵	6 mg/l minimum					1/DAY	GRAB	
FECAL COLIFORM <sup>5,6</sup> (April 1- October 31)	***	***	***	200 cfu/100 ml	***	400 cfu/100 ml	2/WEEK	GRAB
TOTAL RESIDUAL CHLORINE <sup>7.8</sup>	***	***	***	24 ug/l	***	42 ug/l	2/DAY	GRAB
TOTAL AMMONIA NITROGEN, AS N (April 1 - April 30)	262 lbs/Day 119 kgs/Day	***	Report	10 mg/l	***	Report mg/l	2/WEEK	24-HOUR COMPOSITE <sup>4</sup>
TOTAL AMMONIA NITROGEN, AS N (May 1 - May 31)	131 lbs/Day 60 kgs/Day	***	Report	5 mg/l	***	Report mg/l	2/WEEK	24-HOUR COMPOSITE <sup>4</sup>

# NPDES #: MA0101702 2004 Reissuance, Page 3 of 12

A.1. (continued) During the period beginning the effective date and lasting through expiration, the permittee is authorized to discharge from outfall serial number <b>001</b> , treated effluent to the Three Mile River. Such discharges shall be limited and monitored as specified below.								
TOTAL AMMONIA NITROGEN, AS N (June 1 - October 31)	26 lbs/Day 12 kgs/Day	26 lbs/day 12 kgs/Day	Report	1 mg/l	1 mg/l	Report mg/l	2/WEEK	24-HOUR COMPOSITE <sup>4</sup>
TOTAL AMMONIA NITROGEN, AS N (November 1 - March 31)	***	***	***	Report mg/l	***	***	1/MONTH	24-HOUR COMPOSITE <sup>4</sup>
TOTAL KJELDAHL NITROGEN	***	***	***	Report mg/l	***	***	1/MONTH	24-HOUR COMPOSITE <sup>4</sup>
TOTAL NITRATE	***	***	***	Report mg/l	***	***	1/MONTH	24-HOUR COMPOSITE <sup>4</sup>
TOTAL NITRITE	***	***	***	Report mg/l	***	***	1/MONTH	24-HOUR COMPOSITE <sup>4</sup>
TOTAL PHOSPHORUS (April 1, 2004 - October 31, 2004)	26 lbs/Day 12 kgs/Day	***	Report	1 mg/l	***	Report mg/l	2/WEEK	24-HOUR COMPOSITE <sup>4</sup>
TOTAL PHOSPHORUS (April 1 - October 31 (beginning 2005 through expiration))	5 lbs/Day 2 kgs/Day	***	Report	0.2 mg/l	***	Report mg/l	2/WEEK	24-HOUR COMPOSITE <sup>4</sup>
TOTAL PHOSPHORUS (November 1 - March 31)	Report lbs/Day	***	***	Report mg/l	***	Report mg/l	1/WEEK	24-HOUR COMPOSITE <sup>4</sup>
TOTAL RECOVERABLE COPPER <sup>9</sup>	***	***	***	15.8 ug/l	***	22.9 ug/l	1/MONTH	24-HOUR COMPOSITE <sup>4</sup>
WHOLE EFFLUENT TOXICITY <sup>10,11,12,13</sup>	Acute $LC_{50} \ge 100\%$ Chronic C-NOEC $\ge 45\%$				4/YEAR	24-HOUR COMPOSITE <sup>4</sup>		

#### Footnotes:

- 1. For flow, report maximum daily rates and total flow for each operating date. This is an annual average limit, which shall be reported as a rolling average. The first value will be calculated using the monthly average flow for the first full month ending after the effective date of the permit and the eleven previous monthly average flows. Each subsequent month's DMR will report the annual average flow that is calculated from that month and the previous 11 months.
- 2. Any change in sampling location must be reviewed and approved in writing by EPA and MADEP. All samples shall be tested using the analytical methods found in 40 CFR §136, or alternative methods approved by EPA in accordance with the procedures in 40 CFR §136. All samples shall be 24 hour composites unless specified as a grab sample in 40 CFR §136.
- 3. Sampling required for influent and effluent.
- 4. A 24-hour composite sample will consist of at least twenty four (24) grab samples taken for a consecutive 24 hour period (eg. 0700 Monday 0700 Tuesday).
- 5. Required for State Certification.
- 6. Fecal coliform discharges shall not exceed a monthly geometric mean of 200 colony forming units per 100 ml, nor shall they exceed 400 cfu per 100 ml as a daily maximum.
- 7. The limit at which compliance/non-compliance determinations will be based is the Minimum Level (ML). For this permit, the ML for Total Residual Chlorine (TRC) has been defined as 20 ug/l and this value may be reduced by permit modifications as more sensitive methods are approved by EPA and the State. Any value below 20 ug/l shall be reported by zero.
- 8. TRC shall be tested using Amperometric Titration or the DPD spectrophotometric method. The approved method may be found in <u>Standard Methods for the Examination of Water and Wastewater</u>, 20th Edition, Methods 4500-CL E and 4500-CL G, or USEPA <u>Manual of Methods of Analysis of Water and Wastes</u>.
- 9. The value total recoverable copper shall be measured using the Furnace Atomic Absorption (AA), EPA Method 220.2. The minimum level (ML) for copper is 3 ug/l. Any effluent value below ML shall be reported as zero.
- 10. The permittee shall conduct chronic and acute toxicity tests four times per year. Four times per year the permittee shall perform a 7-day chronic and modified acute test using <u>Ceriodaphnia dubia</u> and <u>Pimephales promelas</u>. Toxicity test samples shall be collected during the second week of the months of February, May, August and November. The test results shall be submitted by the last day of the month following the completion of the test. The results are due March 31, June 30, September 30 and December 31, respectively. The tests must be performed in accordance with test procedures and protocols specified in **Attachment A** of this permit.

Test Dates Second Week in	Submit Results By:	Test Species	Acute Limit LC <sub>50</sub>	Chronic Limit C-NOEC
February May August November	March 31 June 30 September 30 December 31	<u>Ceriodaphnia dubia</u> and <u>Pimephales</u> promelas	≥ 100%	≥ 45%

After submitting **one year** and a **minimum** of four consecutive sets of WET test results, all of which demonstrate compliance with the WET permit limits, the permittee may request a reduction in the WET testing requirements. The permittee is required to continue testing at the frequency specified in the permit until notice is received by certified mail from the EPA that the WET testing requirement has been changed.

- 11. The  $LC_{50}$  is the concentration of effluent which causes mortality to 50% of the test organisms. Therefore, a 100% limit means that a sample of 100% effluent (no dilution) shall cause no more than a 50% mortality rate.
- 12. C-NOEC (chronic-no observed effect concentration) is defined as the highest concentration of toxicant or effluent to which organisms are exposed in a life cycle or partial life cycle test which causes no adverse effect on growth, survival, or reproduction at a specific time of observation as determined from hypothesis testing where the test results exhibit a linear dose-response relationship. However, where the test results do not exhibit a linear dose-response relationship, the permittee must report the lowest concentration where there is no observable effect. The "45% or greater" limit is defined as a sample which is composed of 45% (or greater) effluent, the remainder being dilution water. This is a maximum daily limit derived as a percentage of the inverse of the dilution factor of 2.2.
- 13. If toxicity test(s) using receiving water as diluent show the receiving water to be toxic or unreliable, the permittee shall follow procedures outlined in Attachment B Section IV., DILUTION WATER in order to obtain permission to use an alternate dilution water. In lieu of individual approvals for alternate dilution water required in Attachment B, EPA-New England has developed a <u>Self-Implementing Alternative Dilution Water Guidance</u> document (called "Guidance Document") which may be used to obtain automatic approval of an alternate dilution water, including the appropriate species for use with that water. If this Guidance document is revoked, the permittee shall revert to obtaining approval as outlined in Attachment B. The "Guidance Document" has been sent to all permittees with their annual set of DMRs and <u>Revised Updated Instructions for Completing EPA's Pre-Printed NPDES Discharge Monitoring Report (DMR) Form 3320-1 and is not intended as a direct attachment to this permit. Any modification or revocation to this "Guidance Document" will be transmitted to the permittees as part of the annual DMR instruction package. However, at any time, the permittee may choose to contact EPA-New England directly using the approach outlined in Attachment B.</u>

Part I.A.2.

a. The discharge shall not cause a violation of the water quality standards of the receiving waters.

- b. The pH of the effluent shall not be less than 6.5 nor greater than 8.3 at any time, unless these values are exceeded due to natural causes. The discharge shall not cause a change of more than 0.5 standard units in the naturally occurring instream pH range.
- c. The discharge shall not cause objectionable discoloration of the receiving waters.
- d. The effluent shall contain neither a visible oil sheen, foam, nor floating solids at any time.
- e. The permittee's treatment facility shall maintain a minimum of 85 percent removal of both total suspended solids and biochemical oxygen demand. The percent removal shall be based on monthly average values.
- f. When the effluent discharged for a period of 90 consecutive days exceeds 80 percent of the designed flow, the permittee shall submit to the permitting authorities a projection of loadings up to the time when the design capacity of the treatment facility will be reached, and a program for maintaining satisfactory treatment levels consistent with approved water quality management plans.
- g. The results of sampling for any parameter above its required frequency must also be reported.
- 3. All POTWs must provide adequate notice to the Director of the following:
  - a. Any new introduction of pollutants into that POTW from an indirect discharger in a primary industry category discharging process water; and
  - b. Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.
  - c. For purposes of this paragraph, adequate notice shall include information on:
    - (1) the quantity and quality of effluent introduced into the POTW; and

(2) any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.

- 4. Prohibitions Concerning Interference and Pass Through:
  - a. Pollutants introduced into POTW's by a non-domestic source (user) shall not pass through the POTW or interfere with the operation or performance of the works.
- 5. Toxics Control
  - a. The permittee shall not discharge any pollutant or combination of pollutants in toxic amounts.
  - b. Any toxic components of the effluent shall not result in any demonstrable harm to aquatic life or violate any state or federal water quality standard which has been or may be promulgated.

Upon promulgation of any such standard, this permit may be revised or amended in accordance with such standards.

6. Numerical Effluent Limitations for Toxicants

EPA or DEP may use the results of the toxicity tests and chemical analyses conducted pursuant to this permit, as well as national water quality criteria developed pursuant to Section 304(a)(1) of the Clean Water Act (CWA), state water quality criteria, and any other appropriate information or data, to develop numerical effluent limitations for any pollutants, including but not limited to those pollutants listed in Appendix D of 40 CFR Part 122.

#### **B. UNAUTHORIZED DISCHARGES**

The permittee is authorized to discharge only in accordance with the terms and conditions of this permit and only from the outfall listed in Part I A.1. of this permit. Discharges of wastewater from any other point sources, including sanitary sewer overflows (SSOs) are not authorized by this permit and shall be reported in accordance with Section D.1.e. (1) of the General Requirements of this permit (Twenty-four hour reporting).

#### C. OPERATION AND MAINTENANCE OF THE SEWER SYSTEM

Operation and maintenance of the sewer system shall be in compliance with the General Requirements of Part II and the following terms and conditions:

1. Maintenance Staff

The permittee shall provide an adequate staff to carry out the operation, maintenance, repair, and testing functions required to ensure compliance with the terms and conditions of this permit.

2. Preventative Maintenance Program

The permittee shall maintain an ongoing preventative maintenance program to prevent overflows and bypasses caused by malfunctions or failures of the sewer system infrastructure. The program shall include an inspection program designed to identify all potential and actual unauthorized discharges.

3. Infiltration/Inflow Control Plan:

The permittee shall develop and implement a plan to control infiltration and inflow (I/I) to the separate sewer system. The plan shall be submitted to EPA and MA DEP within six (6) months of the effective date of this permit (see page 1 of this permit for the effective date) and shall describe the permittee's program for preventing infiltration/inflow related effluent limit violations, and all unauthorized discharges of wastewater, including overflows and by-passes due to excessive infiltration/inflow.

The plan shall include:

• An ongoing program to identify and remove sources of infiltration and inflow. The program shall include the necessary funding level and the source(s) of funding.

- An inflow identification and control program that focuses on the disconnection and redirection of illegal sump pumps and roof down spouts. Priority should be given to removal of public and private inflow sources that are upstream from, and potentially contribute to, known areas of sewer system backups and/or overflows.
- Identification and prioritization of areas that will provide increased aquifer recharge as the result of reduction/elimination of infiltration and inflow to the system.
- An educational public outreach program for all aspects of I/I control, particularly private inflow.

# Reporting Requirements:

A summary report of all actions taken to minimize I/I during the previous calendar year shall be submitted to EPA and the MA DEP annually, **by the anniversary date of the effective date** of this permit. The summary report shall, at a minimum, include:

- A map and a description of inspection and maintenance activities conducted and corrective actions taken during the previous year.
- Expenditures for any infiltration/inflow related maintenance activities and corrective actions taken during the previous year.
- A map with areas identified for I/I-related investigation/action in the coming year.
- A calculation of the annual average I/I, the maximum month I/I for the reporting year.
- A report of any infiltration/inflow related corrective actions taken as a result of unauthorized discharges reported pursuant to 314 CMR 3.19(20) and reported pursuant to the <u>Unauthorized Discharges</u> section of this permit.
- 3. Alternate Power Source

In order to maintain compliance with the terms and conditions of this permit, the permittee shall continue to provide an alternative power source with which to sufficiently operate its treatment works (as defined at 40 CFR §122.2)

# **D. SLUDGE CONDITIONS**

- 1. The permittee shall comply with all existing federal and state laws and regulations that apply to sewage sludge use and disposal practices and with the CWA Section 405(d) technical standards.
- 2. The permittee shall comply with the more stringent of either the state or federal (40 CFR part 503), requirements.
- 3. The requirements and technical standards of 40 CFR part 503 apply to facilities which perform one or more of the following use or disposal practices.

- a. Land application the use of sewage sludge to condition or fertilize the soil
- b. Surface disposal the placement of sewage sludge in a sludge-only landfill
- c. Sewage sludge incineration in a sludge-only incinerator
- 4. The 40 CFR part 503 conditions do not apply to facilities which place sludge within a municipal solid waste landfill. These conditions also do not apply to facilities which do not dispose of sewage sludge during the life of the permit but rather treat the sludge (e.g. lagoons- reed beds), or are otherwise excluded under 40 CFR 503.6.
- 5. The permittee shall use and comply with the attached compliance guidance document to determine appropriate conditions. Appropriate conditions contain the following elements.
  - General requirements
  - Pollutant limitations
  - Operational Standards (pathogen reduction requirements and vector attraction reduction requirements)
  - Management practices
  - Record keeping
  - Monitoring
  - Reporting

Depending upon the quality of material produced by a facility, all conditions may not apply to the facility.

6. The permittee shall monitor the pollutant concentrations, pathogen reduction and vector attraction reduction at the following frequency. This frequency is based upon the volume of sewage sludge generated at the facility in dry metric tons per year

less than 290	1/ year
290 to less than1500	1 /quarter
1500 to less than 15000	6 /year
15000 +	1 /month

- 7. The permittee shall sample the sewage sludge using the procedures detailed in 40 CFR 503.8.
- 8. The permittee shall submit an annual report containing the information specified in the guidance by **February 19.** Reports shall be submitted to the address contained in the reporting section of the permit. Sludge monitoring is not required by the permittee when the permittee is not responsible for the ultimate sludge disposal. The permittee must be assured that any third party contractor is in compliance with appropriate regulatory requirements. In such case, the permittee is required only to submit an annual report by February 19 containing the following information:
  - Name and address of contractor responsible for sludge disposal
  - Quantity of sludge in dry metric tons removed from the facility by the sludge contractor

# E. INDUSTRIAL PRETREATMENT PROGRAM

- 1. Pollutants introduced into POTW's by a non-domestic source (user) shall not pass through the POTW or interfere with the operation or performance of the works.
- 2. The permittee shall develop and enforce specific effluent limits (local limits) for Industrial User(s), and all other users, as appropriate, which together with appropriate changes in the Treatment Plant's Facilities or operation, are necessary to ensure continued compliance with the POTW's NPDES permit or sludge use or disposal practices. Specific local limits shall not be developed and enforced without individual notice to persons or groups who have requested such notice and an opportunity to respond.
- 3. The permittee shall implement the Industrial Pretreatment Program in accordance with the legal authorities, policies, procedures, and financial provisions described in the permittee's approved Pretreatment Program, and the General Pretreatment Regulations, 40 CFR 403. At a minimum, the permittee must perform the following duties to properly implement the Industrial Pretreatment Program (IPP):
  - a. Carry out inspection, surveillance, and monitoring procedures which will determine, independent of information supplied by the industrial user, whether the industrial user is in compliance with the Pretreatment Standards. At a minimum, all significant industrial users shall be sampled and inspected at the frequency established in the approved IPP but in no case less than once per year and maintain adequate records.
  - b. Issue or renew all necessary industrial user control mechanisms within 90 days of their expiration date or within 180 days after the industry has been determined to be a significant industrial user.
  - c. Obtain appropriate remedies for noncompliance by any industrial user with any pretreatment standard and/or requirement.
  - d. Maintain an adequate revenue structure for continued implementation of the Pretreatment Program.
- 4. The permittee shall provide the EPA (and States) with an annual report describing the permittee's pretreatment program activities for the twelve (12) month period ending 60 days prior to the due date in accordance with 403.12(i). The annual report shall be consistent with the format described in **Attachment C** of this permit and shall be submitted **no later than October 1 of each year**.
- 5. The permittee must obtain approval from EPA prior to making any significant changes to the industrial pretreatment program in accordance with 40 CFR 403.18(c).
- 6. The permittee must assure that applicable National Categorical Pretreatment Standards are met by all categorical industrial users of the POTW. These standards are published in the Federal Regulations at 40 CFR 405 et. seq.
- 7. The permittee must modify its pretreatment program, if necessary, to conform to all changes in the Federal Regulations that pertain to the implementation and enforcement of the industrial pretreatment program. The permittee must provide EPA, in writing, within 180 days of this permit's effective date, proposed changes, if applicable, to the permittee's pretreatment program deemed necessary to assure conformity with current Federal Regulations. At a minimum, the permittee must address in its

written submission the following areas: (1) Enforcement response plan; (2) revised sewer use ordinances; and (3) slug control evaluations. The permittee will implement these proposed changes pending EPA Region I's approval under 40 CFR 403.18. This submission is separate and distinct from any local limits analysis submission described in Part I.A.3.b.

# F. MONITORING AND REPORTING

1. Reporting

Monitoring results obtained during each calendar month shall be summarized and reported on Discharge Monitoring Report Form(s) postmarked no later than the **15th day of the following month.** 

Signed and dated originals of these, and all other reports required herein, shall be submitted to the Director and the State at the following addresses:

Environmental Protection Agency Water Technical Unit (SEW) P.O. Box 8127 Boston, Massachusetts 02114

The State Agency is:

Massachusetts Department of Environmental Protection SERO-BRP 20 Riverside Drive Lakeville, MA 02347

Signed and dated Discharge Monitoring Report Forms and toxicity test reports required by this permit shall also be submitted to the State at:

Massachusetts Department of Environmental Protection Division of Watershed Management Surface Water Discharge Permit Program 627 Main Street, 2nd Floor Worcester, Massachusetts 01608

# G. STATE PERMIT CONDITIONS

This Discharge Permit is issued jointly by the U. S. Environmental Protection Agency (EPA) and the Massachusetts Department of Environmental Protection (DEP) under Federal and State law, respectively. As such, all the terms and conditions of this permit are hereby incorporated into and constitute a discharge permit issued by the Commissioner of the MA DEP pursuant to M.G.L. Chap.21, §43.

Each Agency shall have the independent right to enforce the terms and conditions of this Permit. Any modification, suspension or revocation of this Permit shall be effective only with respect to the Agency taking such action, and shall not affect the validity or status of this Permit as issued by the other Agency, unless and until each Agency has concurred in writing with such modification, suspension or revocation. In the event any portion of this Permit is declared, invalid, illegal or otherwise issued in violation of State law such permit

shall remain in full force and effect under Federal law as an NPDES Permit issued by the U.S. Environmental Protection Agency. In the event this Permit is declared invalid, illegal or otherwise issued in violation of Federal law, this Permit shall remain in full force and effect under State law as a Permit issued by the Commonwealth of Massachusetts.