



STATE OF MAINE
DEPARTMENT OF
ENVIRONMENTAL PROTECTION



PAUL R. LEPAGE
GOVERNOR

PAUL MERCER
COMMISSIONER

July 18, 2018

Mr. Nick F. Rico
Superintendent, Wells Sanitary District
197 Eldridge Road
Wells, ME. 04090
e-mail: wsd@wellssanitarydistrict.org

RE: Maine Pollutant Discharge Elimination System (MEPDES) Permit #ME0100790
Maine Waste Discharge License (WDL) Application #W000653-6D-M-M
Final Modification

Dear Mr. Rico:

Enclosed please find a copy of your **final** MEPDES permit and Maine WDL **modification** which was approved by the Department of Environmental Protection. Please read this document and its attached conditions carefully. Compliance with this permit/license will protect water quality.

Any interested person aggrieved by a Department determination made pursuant to applicable regulations, may appeal the decision following the procedures described in the attached DEP FACT SHEET entitled "*Appealing a Commissioner's Licensing Decision.*"

If you have any questions regarding the matter, please feel free to call me at 287-7693. Your Department compliance inspector copied below is also a resource that can assist you with compliance. Please do not hesitate to contact them with any questions.

Thank you for your efforts to protect and improve the waters of the great state of Maine!

Sincerely,

Gregg Wood
Division of Water Quality Management
Bureau of Water Quality

Enc.

cc: Lori Mitchell, DEP/CMRO
Sandy Mojica, USEPA

Matt Hight, DEP/SMRO
Marelyn Vega, USEPA

Olga Vergara, USEPA

AUGUSTA
17 STATE HOUSE STATION
AUGUSTA, MAINE 04333-0017
(207) 287-7688 FAX: (207) 287-7826

BANGOR
106 HOGAN ROAD, SUITE 6
BANGOR, MAINE 04401
(207) 941-4570 FAX: (207) 941-4584

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312 CANCO ROAD
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PRESQUE ISLE
1235 CENTRAL DRIVE, SKYWAY PARK
PRESQUE ISLE, MAINE 04769
(207) 764-0477 FAX: (207) 760-3143



STATE OF MAINE
 DEPARTMENT OF ENVIRONMENTAL PROTECTION
 17 STATE HOUSE STATION
 AUGUSTA, ME 04333

DEPARTMENT ORDER

IN THE MATTER OF

| | | |
|--------------------------------|---|---------------------------|
| WELLS SANITARY DISTRICT |) | MAINE POLLUTANT DISCHARGE |
| WELLS, YORK COUNTY, MAINE |) | ELIMINATION SYSTEM PERMIT |
| PUBLICLY OWNED TREATMENT WORKS |) | AND |
| ME0100790 |) | WASTE DISCHARGE LICENSE |
| W000653-6D-M-M |) | MODIFICATION |
| APPROVAL |) | |

Pursuant to the provisions of the Federal Water Pollution Control Act, Title 33 USC, Section 1251, *et. seq.* and Maine Law 38 M.R.S., Section 414-A *et seq.*, and applicable regulations, the Department of Environmental Protection (Department hereinafter) has considered the application of the WELLS SANITARY DISTRICT (WSD/permittee, hereinafter), to modify combination Maine Pollutant Discharge Elimination System (MEPDES) permit ME0100790/Maine Waste Discharge License (WDL) W000653-6D-L-R (permit hereinafter) issued by the Department on December 9, 2014, for a five-year term. With its supportive data, agency review comments, and other related material on file, the Department FINDS THE FOLLOWING FACTS:

MODIFICATION(S) REQUESTED

The December 9, 2014, permit approved the discharge of up to a monthly average flow of 2.0 MGD of secondary treated sanitary wastewater from a municipal treatment facility to the Atlantic Ocean at Moody Point, Class SB, in Wells, Maine. The permit established year-round technology based limits for total residual chlorine of 0.1 mg/L as a monthly average and 0.3 mg/L as a daily maximum. The permittee is requesting to modify those limits by establishing water quality based limitations of 0.34 mg/L as a monthly average and 0.47 mg/L as a daily maximum.

MODIFICATION GRANTED/DENIED

The request by the permittee is acceptable to the Department. With a permitted flow of 2.0 MGD, applicable dilution factors of 36:1 (acute), 46:1 (chronic), and ambient water quality criteria (AWQC) of 0.013 mg/L (acute) and 0.0075 mg/L (chronic), water quality based limitations for TRC may be calculated as follows:

| Parameter | Acute Criteria | Chronic Criteria | Acute Dilution | Chronic Dilution | Acute Limit | Chronic Limit |
|-----------|-------------------|---------------------|-------------------|---------------------|----------------|------------------|
| Chlorine | 0.013 mg/L | 0.0075 mg/L | 36:1 | 46:1 | 0.47 mg/L | 0.34 mg/L |

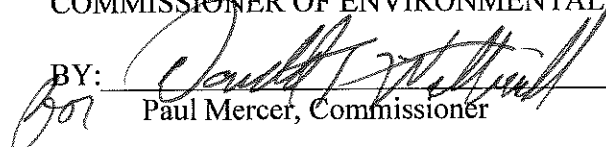
ACTION

THEREFORE, the Department APPROVES the application of the WELLS SANITARY DISTRICT to modify MEPDES permit ME0100790/WDL W000653-6D-L-R, to establish water quality based limitations for total residual chlorine, SUBJECT TO THE ATTACHED CONDITIONS, and all applicable standards and regulations including:

1. "Maine Pollutant Discharge Elimination System Permit Standard Conditions Applicable To All Permits," revised July 1, 2002, copy attached to MEPDES permit ME0100790/WDL W000653-6D-L-R, issued on December 9, 2014, for a five-year term.
2. The attached Special Conditions, including any effluent limitations and monitoring requirements.
3. All terms and conditions of MEPDES permit ME0100790/WDL W000653-6D-L-R, issued on December 9, 2014, for a five-year term, not modified by this modification remain in effect and enforceable.
4. This permit becomes effective upon the date of signature below and expires on December 9, 2019. If a renewal application is timely submitted and accepted as complete for processing prior to the expiration of this permit, the terms and conditions of this permit and all subsequent modifications and minor revisions thereto remain in effect until a final Department decision on the renewal application becomes effective. [Maine Administrative Procedure Act, 5 M.R.S.A. § 10002 and Rules Concerning the Processing of Applications and Other Administrative Matters, 06-096 CMR 2(21)(A) (effective October 19, 2015)].

DONE AND DATED AT AUGUSTA, MAINE, THIS 19th DAY OF July, 2018.

COMMISSIONER OF ENVIRONMENTAL PROTECTION

BY: 
Paul Mercer, Commissioner

PLEASE NOTE ATTACHED SHEET FOR GUIDANCE ON APPEAL PROCEDURES

Date of initial receipt of application June 14, 2018

Date of application acceptance June 15, 2018

Date filed with Board of Environmental Protection _____

This Order prepared by Gregg Wood , BUREAU OF WATER QUALITY

W0100790 MR 2018 7/18//18

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|---|
| Filed |
| JUL 20 2018 |
| State of Maine Board of Environmental Protection |

SPECIAL CONDITIONS

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

1. Beginning upon issuance of this permit, the permittee is authorized to discharge secondary treated sanitary wastewater from **OUTFALL #001A** to the Atlantic Ocean at Moody Point. Such discharges shall be limited and monitored by the permittee as specified below:

| Effluent Characteristic | Discharge Limitations | | | Minimum Monitoring Requirements | | | | |
|---|-----------------------|------------------|------------------|---------------------------------|----------------|----------------|-----------------------|----------------|
| | Monthly Average | Weekly Average | Daily Maximum | Monthly Average | Weekly Average | Daily Maximum | Measurement Frequency | Sample Type |
| Flow [50050] | 2.0 MGD [03] | --- | Report MGD [03] | --- | --- | --- | Continuous [99/99] | Recorder [RC] |
| Biochemical Oxygen Demand (BOD ₅) [00310] | 500 lbs/day [26] | 750 lbs/day [26] | 834 lbs/day [26] | 30 mg/L [19] | 45 mg/L [19] | 50 mg/L [19] | 2/Week [02/07] | Composite [24] |
| BOD ₅ % Removal ⁽¹⁾ [81010] | --- | --- | --- | 85% [19] | --- | --- | 1/Month [01/30] | Calculate [CA] |
| Total Suspended Solids (TSS) [00530] | 500 lbs/day [26] | 750 lbs/day [26] | 834 lbs/day [26] | 30 mg/L [19] | 45 mg/L [19] | 50 mg/L [19] | 2/Week [02/07] | Composite [24] |
| TSS % Removal ⁽¹⁾ [81011] | --- | --- | --- | 85% [19] | --- | --- | 1/Month [01/30] | Calculate [CA] |
| Settleable Solids [00545] | --- | --- | --- | --- | --- | 0.3 ml/L [25] | 3/Week [03/07] | Grab [GR] |
| Fecal Coliform Bacteria ⁽²⁾ [31616] | --- | --- | --- | 15/100 m ⁽³⁾ [13] | --- | 50/100 ml [13] | 2/Week [02/07] | Grab [GR] |
| Total Residual Chlorine ⁽²⁾ [50060] | --- | --- | --- | 0.34 mg/L [19] | --- | 0.47 mg/L [19] | 1/Day [01/07] | Grab [GR] |
| pH (Std. Unit) [00400] | --- | --- | --- | --- | --- | 6.0 – 9.0 [12] | 1/Day [01/01] | Grab [GR] |

The italicized numeric values bracketed in the table above and on the following pages are not limitations but code numbers that Department personnel utilize to code the monthly Discharge Monitoring Reports (DMR's). See pages 9 – 13 MEPDES permit ME0100790/WDL W000653-6D-L-R, issued on December 9, 2014, for a five-year term for applicable footnotes.



DEP INFORMATION SHEET

Appealing a Department Licensing Decision

Dated: March 2012

Contact: (207) 287-2811

SUMMARY

There are two methods available to an aggrieved person seeking to appeal a licensing decision made by the Department of Environmental Protection's ("DEP") Commissioner: (1) in an administrative process before the Board of Environmental Protection ("Board"); or (2) in a judicial process before Maine's Superior Court. An aggrieved person seeking review of a licensing decision over which the Board had original jurisdiction may seek judicial review in Maine's Superior Court.

A judicial appeal of final action by the Commissioner or the Board regarding an application for an expedited wind energy development (35-A M.R.S.A. § 3451(4)) or a general permit for an offshore wind energy demonstration project (38 M.R.S.A. § 480-HH(1)) or a general permit for a tidal energy demonstration project (38 M.R.S.A. § 636-A) must be taken to the Supreme Judicial Court sitting as the Law Court.

This INFORMATION SHEET, in conjunction with a review of the statutory and regulatory provisions referred to herein, can help a person to understand his or her rights and obligations in filing an administrative or judicial appeal.

I. ADMINISTRATIVE APPEALS TO THE BOARD

LEGAL REFERENCES

The laws concerning the DEP's *Organization and Powers*, 38 M.R.S.A. §§ 341-D(4) & 346, the *Maine Administrative Procedure Act*, 5 M.R.S.A. § 11001, and the DEP's *Rules Concerning the Processing of Applications and Other Administrative Matters* ("Chapter 2"), 06-096 CMR 2 (April 1, 2003).

HOW LONG YOU HAVE TO SUBMIT AN APPEAL TO THE BOARD

The Board must receive a written appeal within 30 days of the date on which the Commissioner's decision was filed with the Board. Appeals filed after 30 calendar days of the date on which the Commissioner's decision was filed with the Board will be rejected.

HOW TO SUBMIT AN APPEAL TO THE BOARD

Signed original appeal documents must be sent to: Chair, Board of Environmental Protection, c/o Department of Environmental Protection, 17 State House Station, Augusta, ME 04333-0017; faxes are acceptable for purposes of meeting the deadline when followed by the Board's receipt of mailed original documents within five (5) working days. Receipt on a particular day must be by 5:00 PM at DEP's offices in Augusta; materials received after 5:00 PM are not considered received until the following day. The person appealing a licensing decision must also send the DEP's Commissioner a copy of the appeal documents and if the person appealing is not the applicant in the license proceeding at issue the applicant must also be sent a copy of the appeal documents. All of the information listed in the next section must be submitted at the time the appeal is filed. Only the extraordinary circumstances described at the end of that section will justify evidence not in the DEP's record at the time of decision being added to the record for consideration by the Board as part of an appeal.

WHAT YOUR APPEAL PAPERWORK MUST CONTAIN

Appeal materials must contain the following information at the time submitted:

1. *Aggrieved Status.* The appeal must explain how the person filing the appeal has standing to maintain an appeal. This requires an explanation of how the person filing the appeal may suffer a particularized injury as a result of the Commissioner's decision.
2. *The findings, conclusions or conditions objected to or believed to be in error.* Specific references and facts regarding the appellant's issues with the decision must be provided in the notice of appeal.
3. *The basis of the objections or challenge.* If possible, specific regulations, statutes or other facts should be referenced. This may include citing omissions of relevant requirements, and errors believed to have been made in interpretations, conclusions, and relevant requirements.
4. *The remedy sought.* This can range from reversal of the Commissioner's decision on the license or permit to changes in specific permit conditions.
5. *All the matters to be contested.* The Board will limit its consideration to those arguments specifically raised in the written notice of appeal.
6. *Request for hearing.* The Board will hear presentations on appeals at its regularly scheduled meetings, unless a public hearing on the appeal is requested and granted. A request for public hearing on an appeal must be filed as part of the notice of appeal.
7. *New or additional evidence to be offered.* The Board may allow new or additional evidence, referred to as supplemental evidence, to be considered by the Board in an appeal only when the evidence is relevant and material and that the person seeking to add information to the record can show due diligence in bringing the evidence to the DEP's attention at the earliest possible time in the licensing process or that the evidence itself is newly discovered and could not have been presented earlier in the process. Specific requirements for additional evidence are found in Chapter 2.

OTHER CONSIDERATIONS IN APPEALING A DECISION TO THE BOARD

1. *Be familiar with all relevant material in the DEP record.* A license application file is public information, subject to any applicable statutory exceptions, made easily accessible by DEP. Upon request, the DEP will make the material available during normal working hours, provide space to review the file, and provide opportunity for photocopying materials. There is a charge for copies or copying services.
2. *Be familiar with the regulations and laws under which the application was processed, and the procedural rules governing your appeal.* DEP staff will provide this information on request and answer questions regarding applicable requirements.
3. *The filing of an appeal does not operate as a stay to any decision.* If a license has been granted and it has been appealed the license normally remains in effect pending the processing of the appeal. A license holder may proceed with a project pending the outcome of an appeal but the license holder runs the risk of the decision being reversed or modified as a result of the appeal.

WHAT TO EXPECT ONCE YOU FILE A TIMELY APPEAL WITH THE BOARD

The Board will formally acknowledge receipt of an appeal, including the name of the DEP project manager assigned to the specific appeal. The notice of appeal, any materials accepted by the Board Chair as supplementary evidence, and any materials submitted in response to the appeal will be sent to Board members with a recommendation from DEP staff. Persons filing appeals and interested persons are notified in advance of the date set for Board consideration of an appeal or request for public hearing. With or without holding a public hearing, the Board may affirm, amend, or reverse a Commissioner decision or remand the matter to the Commissioner for further proceedings. The Board will notify the appellant, a license holder, and interested persons of its decision.

II. JUDICIAL APPEALS

Maine law generally allows aggrieved persons to appeal final Commissioner or Board licensing decisions to Maine's Superior Court, see 38 M.R.S.A. § 346(1); 06-096 CMR 2; 5 M.R.S.A. § 11001; & M.R. Civ. P 80C. A party's appeal must be filed with the Superior Court within 30 days of receipt of notice of the Board's or the Commissioner's decision. For any other person, an appeal must be filed within 40 days of the date the decision was rendered. Failure to file a timely appeal will result in the Board's or the Commissioner's decision becoming final.

An appeal to court of a license decision regarding an expedited wind energy development, a general permit for an offshore wind energy demonstration project, or a general permit for a tidal energy demonstration project may only be taken directly to the Maine Supreme Judicial Court. See 38 M.R.S.A. § 346(4).

Maine's Administrative Procedure Act, DEP statutes governing a particular matter, and the Maine Rules of Civil Procedure must be consulted for the substantive and procedural details applicable to judicial appeals.

ADDITIONAL INFORMATION

If you have questions or need additional information on the appeal process, for administrative appeals contact the Board's Executive Analyst at (207) 287-2452 or for judicial appeals contact the court clerk's office in which your appeal will be filed.

Note: The DEP provides this INFORMATION SHEET for general guidance only; it is not intended for use as a legal reference. Maine law governs an appellant's rights.
