

AUTHORIZATION TO DISCHARGE UNDER THE  
RHODE ISLAND POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of Chapter 46-12 of the Rhode Island General Laws, as amended, the

**Town of Narragansett**  
Narragansett Town Hall  
25 Fifth Avenue  
Narragansett, RI

is authorized to discharge from a facility located at the

**Scarborough Wastewater Treatment Facility**  
990 Ocean Road  
Narragansett, Rhode Island

to receiving waters named

Rhode Island Sound

in accordance with effluent limitations, monitoring requirements and other conditions set forth herein.

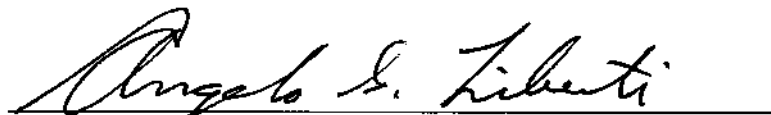
This permit shall become effective on November 1, 2011.

This permit and the authorization to discharge expire at midnight, five (5) years from the effective date.

This permit supersedes the permit issued on December 27, 2005

This permit consists of 16 pages in Part I including effluent limitations, monitoring requirements, etc. and 10 pages in Part II including General Conditions.

Signed this 30<sup>th</sup> day of September, 2011.



Angelo S. Liberti, P.E., Chief of Surface Water Protection  
Office of Water Resources  
Rhode Island Department of Environmental Management  
Providence, Rhode Island

**A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS**

1. During the period beginning on the effective date and lasting through permit expiration, the permittee is authorized to discharge from outfall serial number 001A. (final discharge after dechlorination)

Such discharges shall be limited and monitored by the permittee as specified below:

<u>Effluent Characteristic</u>	<u>Discharge Limitations</u>					<u>Monitoring Requirement</u>	
	<u>Quantity - lbs./day</u>		<u>Concentration - specify units</u>			<u>Measurement Frequency</u>	<u>Sample Type</u>
	<u>Average Monthly</u>	<u>Maximum Daily</u>	<u>Average Monthly</u> *(Minimum)	<u>Average Weekly</u> *(Average)	<u>Maximum Daily</u> *(Maximum)		
Flow	1.4 MGD	---MGD				Continuous	Recorder
BOD <sub>5</sub>	350 lbs/day	584 lbs/day	30 mg/l	45 mg/l	50 mg/l	3/Week	24-Hr. Comp.
BOD <sub>5</sub> - % Removal			85%			1/Month	Calculated
TSS	350 lbs/day	584 lbs/day	30 mg/l	45 mg/l	50 mg/l	3/Week	24-Hr. Comp.
TSS - % Removal			85%			1/Month	Calculated
Settleable Solids				--- ml/l	--- ml/l	1/Day	Grab

--- Signifies a parameter which must be monitored and data must be reported; no limit has been established at this time.

Sampling for TSS and BOD<sub>5</sub> shall be performed Tuesday, Thursday and Sunday. All BOD<sub>5</sub> and TSS samples shall be taken on the influent and effluent with appropriate allowances for hydraulic detention (flow-through) time.

Sampling for Flow and Settleable Solids shall be performed Sunday-Saturday.

Samples taken in compliance with the monitoring requirements specified above shall be taken at the following location: Outfall 001A. (final discharge after dechlorination)

**A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS**

2. During the period beginning on the effective date and lasting through permit expiration, the permittee is authorized to discharge from outfall serial number 001A. (final discharge after dechlorination)

Such discharges shall be limited and monitored by the permittee as specified below:

<u>Effluent Characteristic</u>	<u>Discharge Limitations</u>					<u>Monitoring Requirement</u>	
	<u>Quantity - lbs./day</u>		<u>Concentration - specify units</u>			<u>Measurement Frequency</u>	<u>Sample Type</u>
	<u>Average Monthly</u>	<u>Maximum Daily</u>	<u>Average Monthly</u> *(Minimum)	<u>Average Weekly</u> *(Average)	<u>Maximum Daily</u> *(Maximum)		
Enterococci			<u>35 cfu<sup>1</sup></u> 100 ml		<u>276 cfu<sup>1</sup></u> 100 ml	3/Week	Grab
Fecal Coliform			<u>--- MPN<sup>1</sup></u> 100 ml		<u>--- MPN<sup>1</sup></u> 100 ml	3/Week	Grab
Total Residual Chlorine (TRC)			325 ug/l <sup>2</sup>		325 ug/l <sup>2</sup>	Daily	Grab <sup>2</sup>
pH			(6.0 SU)		(9.0 SU)	2/Day	Grab

<sup>1</sup>Two (2) of the three (3) Enterococci samples are to be taken on Tuesday and Thursday. The Fecal Coliform samples shall be taken at the same time as the Enterococci samples. The Geometric Mean shall be used to obtain the "weekly average" and the "monthly average."

<sup>2</sup>The use of a continuous TRC recorder after chlorination and prior to dechlorination is required to provide a record that proper disinfection was achieved at all times. Compliance with these limitations shall be determined by taking three grab samples of the final effluent (after dechlorination) over an eight hour shift, Monday - Friday (except holidays), equally spaced with a minimum of three hours between grabs, and on Saturdays, Sundays, and Holidays by taking at least two (2) grab samples each day with a minimum of two (2) hours between grabs. The maximum daily and average monthly values are to be computed from the averaged grab sample results for each day. The following methods may be used to analyze the grab samples: (1) DPD Spectrophotometric, EPA No. 330.5 or Standard Methods (18<sup>th</sup> Edition) No. 4500-Cl G; (2) DPD Titrimetric, EPA No. 330.4 or Standard Methods (18<sup>th</sup> Edition) No. 4500-Cl F; (3) Amperometric Titration, EPA No. 330.1 or Standard Methods (18<sup>th</sup> Edition) No. 4500-Cl D or ASTM No. D1253-86(92).

<sup>3</sup>Values in parentheses ( ) are to be reported as Minimum/Maximum for the reporting period rather than Average Monthly/Maximum Daily.

Sampling for pH and Chlorine Residual shall be performed Sunday-Saturday.

Samples taken in compliance with the monitoring requirements specified above shall be taken at the following location: Outfall 001A. (final discharge after dechlorination)

**A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS**

3. During the period beginning on the effective date and lasting through permit expiration, the permittee is authorized to discharge from outfall serial number 001A. (final discharge after dechlorination)

Such discharges shall be limited and monitored by the permittee as specified below:

<u>Effluent Characteristic</u>	<u>Discharge Limitations</u>					<u>Monitoring Requirement</u>	
	<u>Quantity - lbs./day</u>		<u>Concentration - specify units</u>			<u>Measurement Frequency</u>	<u>Sample Type</u>
	<u>Average Monthly</u>	<u>Maximum Daily</u>	<u>Average Monthly</u> *(Minimum)	<u>Average Weekly</u> *(Average)	<u>Maximum Daily</u> *(Maximum)		
Copper, Total <sup>1</sup>			--- ug/l		--- ug/l	1/Quarter	24-Hr. Comp.
Cyanide <sup>1</sup>			--- ug/l		--- ug/l	1/Quarter	Composite <sup>2</sup>
Cadmium, Total <sup>1</sup>			--- ug/l		--- ug/l	1/Quarter	24-Hr. Comp.
Chromium, Total <sup>1</sup>			--- ug/l		--- ug/l	1/Quarter	24-Hr. Comp.
Lead, Total <sup>1</sup>			--- ug/l		--- ug/l	1/Quarter	24-Hr. Comp.
Zinc, Total <sup>1</sup>			--- ug/l		--- ug/l	1/Quarter	24-Hr. Comp.
Nickel, Total <sup>1</sup>			--- ug/l		--- ug/l	1/Quarter	24-Hr. Comp.
Aluminum, Total <sup>1</sup>			--- ug/l		--- ug/l	1/Quarter	24-Hr. Comp.

--- Signifies a parameter which must be monitored and data must be reported; no limit has been established at this time.

<sup>1</sup>Monitoring data may be obtained in conjunction with bioassay testing.

<sup>2</sup>Three (3) grab samples shall be equally spaced over one (1) eight (8) hour shift, with a minimum of three (3) hours between grabs. All three (3) samples shall be composited then analyzed for available Cyanide.

Samples taken in compliance with the monitoring requirements specified above shall be taken at the following location: Outfall 001A (final discharge after dechlorination).

**A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS**

4. During the period beginning on the effective date and lasting through permit expiration, the permittee is authorized to discharge from outfall serial number 001A. (final discharge after dechlorination)

Such discharges shall be monitored by the permittee as specified below:

<u>Effluent Characteristic</u>	<u>Discharge Limitations</u>			<u>Concentration - specify units</u>		<u>Monitoring Requirement</u>	
	Quantity - lbs. <u>Average Monthly</u>	per day <u>Maximum Daily</u>	<u>Average Monthly</u>	<u>Average Weekly</u>	<u>Maximum Daily</u>	<u>Measurement Frequency</u>	<u>Sample Type</u>
Oil and Grease					--- mg/l	1/Month	3 Grabs <sup>1</sup>
TKN (May 1-October 31)					--- mg/l	1/Month	24-Hr. Comp.
Nitrate, Total (as N) (May 1-October 31)					--- mg/l	1/Month	24-Hr. Comp.
Nitrite, Total (as N) (May 1-October 31)					--- mg/l	1/Month	24-Hr. Comp.
Nitrogen, Total (TKN+Nitrate+Nitrite, as N) (May 1-October 31)					--- mg/l	1/Month	Calculated

<sup>1</sup>Three (3) grab samples shall be equally spaced over the course of an eight (8) hour shift with a minimum of three (3) hours between samples. Each grab sample must be analyzed individually and the maximum values reported.

--- signifies a parameter which must be monitored and data must be reported; no limit has been established at this time.

Samples taken in compliance with the monitoring requirements specified above shall be taken Monday through Friday at the following location: Outfall 001A. (final discharge after dechlorination)

**A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS**

5. During the period beginning on the effective date and lasting through permit expiration, the permittee is authorized to discharge from outfall serial number 001A. (final discharge after dechlorination)

Such discharges shall be monitored by the permittee as specified below:

<u>Effluent Characteristic</u>	<u>Discharge Limitations</u>					<u>Monitoring Requirement</u>	
	Quantity - lbs. per day		Concentration - specify units			<u>Measurement Frequency</u>	<u>Sample Type</u>
	<u>Average Monthly</u>	<u>Maximum Daily</u>	<u>Average Monthly</u>	<u>Average Weekly</u>	<u>Maximum Daily</u>		
LC <sub>50</sub> <sup>1</sup> for Mysids					100% or Greater <sup>2</sup>	1/Quarter	24-Hr. Comp.

<sup>1</sup>LC<sub>50</sub> is defined as the concentration of wastewater that causes mortality to 50% of the test organisms.

<sup>2</sup>The 100% or greater limit is defined as a sample which is composed of 100% effluent.

Samples taken in compliance with the monitoring requirements specified above shall be taken at the following location: Outfall 001A in accordance with Part I.B. of the permit. (final discharge after dechlorination)

6.
  - a. The pH of the effluent shall not be less than 6.0 nor greater than 9.0 standard units at any time, unless these values are exceeded due to natural causes or as a result of the approved treatment processes.
  - b. The discharge shall not cause visible discoloration of the receiving waters.
  - c. The effluent shall contain neither a visible oil sheen, foam, nor floating solids at any time.
  - d. The permittee's treatment facility shall maintain a minimum of 85 percent removal of both total suspended solids and 5-day biochemical oxygen demand. The percent removal shall be based on monthly average values.
  - e. When the effluent discharged for a period of 90 consecutive days exceeds 80 percent of the designed flow, the permittee shall submit to the permitting authorities a projection of loadings up to the time when the design capacity of the treatment facility will be reached, and a program for maintaining satisfactory treatment levels consistent with approved water quality management plans.
  - f. The permittee shall analyze its effluent annually for the EPA Priority Pollutants as listed in 40 CFR 122, Appendix D, Tables II and III. The results of these analyses shall be submitted to the Department of Environmental Management by January 15<sup>th</sup> for the previous calendar year. All sampling and analysis shall be done in accordance with EPA Regulations, including 40 CFR, Part 136; grab and composite samples shall be taken as appropriate.
  - g. This permit serves as the State's Water Quality Certificate for the discharges described herein.

**B. BIOMONITORING REQUIREMENTS AND INTERPRETATION OF RESULTS**

**1. General**

Beginning on the effective date of the permit, the permittee shall perform four (4) acute toxicity tests per year on samples collected from discharge outfall 001A. The permittee shall conduct the tests during dry weather periods (no rain within forty-eight (48) hours prior to or during sampling unless approved by RIDEM) according to the following test frequency and protocols. Acute data shall be reported as outlined in Part I.B.9. The State may require additional screening, range finding, definitive acute or chronic bioassays as deemed necessary based on the results of the initial bioassays required herein. Indications of toxicity could result in requiring a Toxicity Reduction Evaluation (TRE) to investigate the causes and to identify corrective actions necessary to eliminate or reduce toxicity to an acceptable level.

**2. Test Frequency**

On four (4) sampling events, (one (1) each calendar quarter) the permittee will conduct forty-eight (48) hour acute definitive toxicity tests on the species listed below, for a total of four (4) acute toxicity tests per year. This requirement entails performing one (1) species testing as follows:

<u>Species</u>	<u>Test Type</u>	<u>Frequency</u>
	One (1) Specie Test (Four (4) Times Annually)	
Mysids ( <u>Mysidopsis bahia</u> )	Definitive 48-Hour Acute Static (LC <sub>50</sub> )	Quarterly

3. Testing Methods

Acute definitive toxicity tests shall be conducted in accordance with protocols listed in the EPA document: Cornelius I. Weber, et. al., 1991. Methods for Measuring the Acute Toxicity of Effluents to Freshwater and Marine Organisms, Fourth Edition (or the most recent edition), Office of Research and Development, Cincinnati, OH (EPA-600/4-90-027), incorporating any deviations from protocol listed herein, or additional methods if approved by the Director of RIDEM.

4. Sample Collection

For each sampling event a twenty-four (24) hour flow proportioned composite final effluent sample shall be collected during a dry weather (no rain forty-eight (48) hours prior to or during sampling unless approved by RIDEM). This sample shall be kept cool (at 4°C) and testing shall begin within twenty-four (24) hours after the last sample of the composite is collected. In the laboratory, the sample will be split into two (2) subsamples, after thorough mixing, for the following:

- A: Chemical Analysis
- B: Acute Toxicity Testing

All samples held overnight shall be refrigerated at 4°C. Grab samples must be used for pH and temperature.

5. Salinity Adjustment

Prior to the initiation of testing, the effluent must be adjusted to make the salinity of the effluent equal to that of the marine dilution water. The test solution must be prepared by adding non-toxic dried ocean salts to a sufficient quantity of 100% effluent to raise the salinity to the desired level. After the addition of the dried salts, stir gently for thirty (30) to sixty (60) minutes, preferably with a magnetic stirrer, to ensure that the salts are in solution. It is important to check the final salinity with a refractometer or salinometer. Salinity adjustments following this procedure and in accordance with EPA protocol will ensure that the concentrations (% effluent) of each dilution are real and allow for an accurate evaluation with the acute permit limit and acute monitoring requirements.

6. Dilution Water

Dilution water used for marine acute toxicity analyses should be of sufficient quality to meet minimum acceptability of test results (See Part I.B.7). Natural seawater shall be used as the dilution water. This water shall be collected from Narragansett Bay off the dock at the URI's Graduate School of Oceanography on South Ferry Road, Narragansett. It is noted that the University claims no responsibility for the personal safety on this dock. The permittee shall observe the rules posted at the dock. If this natural seawater diluent is found to be, or suspected to be toxic or unreliable, an alternate source of natural seawater or, deionized water mixed with hypersaline brine or artificial sea salts of known quality with a salinity and pH similar to that of the receiving water may be substituted AFTER RECEIVING WRITTEN APPROVAL FROM RIDEM.



7. Effluent Toxicity Test Conditions for Mysids<sup>1</sup> (Mysidopsis bahia)
- |    |   |  |
|----|---|--|
| a. | Test Type                                       | 48-Hour Static Acute Definitive  |
| b. | Salinity  | 25 ppt $\pm$ 10% for all dilutions   |
| c. | Temperature (C)                                 | 25° $\pm$ 1°C  |
| d. | Light Quality                                   | Ambient laboratory illumination  |
| e. | Photoperiod                                     | 8 - 16 Hour Light/24-Hour  |
| f. | Test Chamber Size                               | 250 ml   |
| g. | Test Solution Volume                            | 200 ml   |
| h. | Age of Test Organisms                           | 1 - 5 Days   |
| i. | No. Mysids Per Test Chamber                     | 10   |
| j. | No. of Replicate Test Chamber Per Concentration | 2  |
| k. | Total No. Mysids Per Test Concentration         | 20   |
| l. | Feeding Regime                                  | Light feeding (two (2) drops concentrated brine shrimp nauplii, approx. 100 nauplii per mysid twice daily).                              |
| m. | Aeration  | None, unless dissolved oxygen concentration falls below 40% of saturation at which time gentle single-bubble aeration should be started. |
| n. | Dilution Water                                  | Narragansett Bay water as discussed above.   |
| o. | Dilutions                                       | Five (5) dilutions plus a control: 100%, 50%, 25%, 12.5%, 6.25% and 0% effluent.   |
| p. | Effect Measured and Test                        | Mortality - no movement of body test duration or appendages on gentle prodding, 48-hour LC <sub>50</sub> and NOAEL.                      |
| q. | Test Acceptability                              | 90% or greater survival of test organisms in control solution.   |
| r. | Sampling Requirements                           | Samples are collected and used within 24 hours after the last sample of the composite is collected.                                      |
| s. | Sample Volume Required                          | Minimum four (4) liters  |

<sup>1</sup>Adapted from EPA/600/4-90/027

8. Chemical Analysis

The following chemical analysis shall be performed for every sampling event.

<u>Parameter</u>	<u>Effluent</u>	<u>Saline Diluent</u>	<u>Detection Limit (mg/l)</u>
pH	X	X	---
Specific Conductance	X	X	---
Total Solids and Suspended Solids	X	X	---
Ammonia	X		0.1
Total Organic Carbon	X		0.5
Cyanide	X		0.01
Total Phenols	X		0.05
Salinity	X	X	PPT (0/00)

During the first, second, and fourth calendar quarter bioassay sampling events the following chemical analyses shall be performed:

<u>Total Metals</u>	<u>Effluent</u>	<u>Saline Diluent</u>	<u>Detection Limit (ug/l)</u>
Cadmium	X	X	1.0 ug/L
Chromium	X	X	5.0 ug/L
Copper	X	X	1.0 ug/L
Lead	X	X	3.0 ug/L
Zinc	X	X	20.0 ug/L
Nickel	X	X	10.0 ug/L
Aluminum	X	X	20.0 ug/L

The above analyses may be used to fulfill, in part or in whole, monitoring requirements in the permit for these specific metals.

During the third calendar quarter bioassay sampling event, the final effluent sample collected during the same twenty-four (24) hour period as the bioassay sample, shall be analyzed for priority pollutants (as listed in Tables II and III of Appendix D of 40 CFR 122). The bioassay priority pollutant scan shall be a full scan and may be coordinated with other permit conditions to fulfill any priority pollutant scan requirements.

9. Toxicity Test Report Elements

A report of results will include the following:

- Description of sample collection procedures and site description.
- Names of individuals collecting and transporting samples, times, and dates of sample collection and analysis.
- General description of tests: age of test organisms, origin, dates and results of standard toxicant tests (quality assurance); light and temperature regime; dilution water description; other information on test conditions if different than procedures recommended.

- The method used to adjust the salinity of the effluent must be reported.
- All chemical and physical data generated (include detection limits).
- Raw data and bench sheets.
- Any other observations or test conditions affecting test outcome.

Toxicity test data shall include the following:

- Survival for each concentration and replication at time twenty-four (24) and forty-eight (48) hours.
- LC<sub>50</sub> and 95% confidence limits shall be calculated using one of the following methods in order of preference: Probit, Trimmed Spearman Karber, Moving Average Angle, or the graphical method. All printouts (along with the name of the program, the date, and the author(s)) and graphical displays must be submitted. When data is analyzed by hand, worksheets should be submitted. The report shall also include the No Observed Acute Effect Level (NOAEL), which is defined as the highest concentration of the effluent (in % effluent) in which 90% or more of the test animals survive.
- The Probit, Trimmed Spearman Karber, and Moving Average Angle methods of analyses can only be used when mortality of some of the test organisms are observed in at least two (2) of the (percent effluent) concentrations tested (i.e., partial mortality). If a test results in a 100% survival and 100% mortality in adjacent treatments ("all or nothing" effect), an LC<sub>50</sub> may be estimated using the graphical method.

10. Special Condition

Due to the fact that the suggested dilution water for this facility to use in conducting the bioassays is from the end of the dock at the URI's Narragansett Bay Campus, a Letter of Agreement must be signed and submitted to the Graduate School of Oceanography. Requests to use another source of dilution water will have to be approved by the Department of Environmental Management, Office of Water Resources.

11. Reporting of Bioassay Testing

Bioassay Testing shall be reported as follows:

<u>Quarter Testing to be Performed</u>	<u>Report Due No Later Than</u>	<u>Results Submitted on DMR for</u>
January 1 - March 31	April 15	March
April 1 - June 30	July 15	June
July 1 - September 30	October 15	September
October 1 - December 31	January 15	December

Bioassay testing following the protocol described herein shall commence during the fourth testing quarter (October 1 – December 31) of 2011, and the first report shall be submitted to RIDEM no later than January 15, 2012.

A signed copy of these, and all other reports required herein, shall be submitted to:

RIPDES Program  
Office of Water Resources  
Rhode Island Department of Environmental Management  
235 Promenade Street  
Providence, Rhode Island 02908-5767

**C. OPERATION AND MAINTENANCE OF THE SEWER SYSTEM**

Operation and maintenance of the sewer system shall be in compliance with the General Requirements of Part II and the following terms and conditions:

1. Maintenance Staff

The permittee shall provide an adequate staff to carry out the operation, maintenance, repair, and testing functions required to ensure compliance with the terms and conditions of this permit.

2. Infiltration/Inflow

The permittee shall minimize infiltration/inflow to the sewer system. A summary report of all actions taken to minimize infiltration/inflow during the previous two (2) years shall be submitted to RIDEM, Office of Water Resources, by the 15<sup>th</sup> day of January every other year. The first report is due January 15, 2012.

**D. SLUDGE**

The permittee shall conform and adhere to all conditions, practices and regulations as contained in the State of Rhode Island Rules and Regulations for the Treatment, Disposal, Utilization and Transportation of Sewage Sludge. The permittee shall comply with its RIDEM Order of Approval for the disposal of sludge.

**E. DETECTION LIMITS**

The permittee shall assure that all wastewater testing required by this permit, is performed in conformance with the method detection limits listed below. All sludge testing required by this permit shall be in conformance with the method detection limits found in 40 CFR 503.8. In accordance with 40 CFR Part 136, EPA approved analysis techniques, quality assurance procedures and quality control procedures shall be followed for all reports required to be submitted under the RIPDES program. These procedures are described in "Methods for the Determination of Metals in Environmental Samples" (EPA/600/4-91/010) and "Methods for Chemical Analysis of Water and Wastes" (EPA/600/4-79/020).

The report entitled "Methods for the Determination of Metals in Environmental Samples" includes a test which must be performed in order to determine if matrix interferences are present, and a series of tests to enable reporting of sample results when interferences are identified. Each step of the series of tests becomes increasingly complex, concluding with the complete Method of Standard Additions analysis. The analysis need not continue once a result which meets the applicable quality control requirements has been obtained. Documentation of all steps conducted to identify and account for matrix interferences shall be submitted along with the monitoring reports.

If, after conducting the complete Method of Standard Additions analysis, the laboratory is unable to determine a valid result, the laboratory shall report "could not be analyzed". Documentation supporting this claim shall be submitted along with the monitoring report. If valid analytical results are repeatedly unobtainable, DEM may require that the permittee determine a method detection limit (MDL) for their effluent or sludge as outlined in 40 CFR Part 136, Appendix B.

Therefore, all sample results shall be reported as: an actual value, "could not be analyzed", less than the reagent water MDL, or less than an effluent or sludge specific MDL. The effluent or sludge specific MDL must be calculated using the methods outlined in 40 CFR Part 136, Appendix B. Samples which have been diluted to ensure that the sample concentration will be within the linear dynamic range shall not be diluted to the extent that the analyte is not detected. If this should occur the analysis shall be repeated using a lower degree of dilution.

When calculating sample averages for reporting on discharge monitoring reports (DMRs):

1. "could not be analyzed" data shall be excluded, and shall not be considered as failure to comply with the permit sampling requirements;
2. results reported as less than the MDL shall be included as zeros.

**LIST OF TOXIC POLLUTANTS**

The following list of toxic pollutants has been designated pursuant to Section 307(a)(1) of the Clean Water Act. The Method Detection Limits (MDLs) represent the required Rhode Island MDLs.

<b>Volatiles - EPA Method 624</b>		<b>MDLug/l (ppb)</b>	<b>Base/Neutral - EPA Method 625</b>		<b>MDL ug/l (ppb)</b>
1V	acrolein	10.0	1B	acenaphthene *	1.0
2V	acrylonitrile	5.0	2B	acenaphthylene *	1.0
3V	benzene	1.0	3B	anthracene *	1.0
5V	bromoform	1.0	4B	benzidine	4.0
6V	carbon tetrachloride	1.0	5B	benzo(a)anthracene *	2.0
7V	chlorobenzene	1.0	6B	benzo(a)pyrene *	2.0
8V	chlorodibromomethane	1.0	7B	3,4-benzofluoranthene *	1.0
9V	chloroethane	1.0	8B	benzo(ghi)perylene *	2.0
10V	2-chloroethylvinyl ether	5.0	9B	benzo(k)fluoranthene *	2.0
11V	chloroform	1.0	10B	bis(2-chloroethoxy)methane	2.0
12V	dichlorobromomethane	1.0	11B	bis(2-chloroethyl)ether	1.0
14V	1,1-dichloroethane	1.0	12B	bis(2-chloroisopropyl)ether	1.0
15V	1,2-dichloroethane	1.0	13B	bis(2-ethylhexyl)phthalate	1.0
16V	1,1-dichloroethylene	1.0	14B	4-bromophenyl phenyl ether	1.0
17V	1,2-dichloropropane	1.0	15B	butylbenzyl phthalate	1.0
18V	1,3-dichloropropylene	1.0	16B	2-chloronaphthalene	1.0
19V	ethylbenzene	1.0	17B	4-chlorophenyl phenyl ether	1.0
20V	methyl bromide	1.0	18B	chrysene *	1.0
21V	methyl chloride	1.0	19B	dibenzo (a,h)anthracene *	2.0
22V	methylene chloride	1.0	20B	1,2-dichlorobenzene	1.0
23V	1,1,2,2-tetrachloroethane	1.0	21B	1,3-dichlorobenzene	1.0
24V	tetrachloroethylene	1.0	22B	1,4-dichlorobenzene	1.0
25V	toluene	1.0	23B	3,3'-dichlorobenzidine	2.0
26V	1,2-trans-dichloroethylene	1.0	24B	diethyl phthalate	1.0
27V	1,1,1-trichloroethane	1.0	25B	dimethyl phthalate	1.0
28V	1,1,2-trichloroethane	1.0	26B	di-n-butyl phthalate	1.0
29V	trichloroethylene	1.0	27B	2,4-dinitrotoluene	2.0
31V	vinyl chloride	1.0	28B	2,6-dinitrotoluene	2.0
			29B	di-n-octyl phthalate	1.0
			30B	1,2-diphenylhydrazine (as azobenzene)	1.0
			31B	fluoranthene *	1.0
			32B	fluorene *	1.0
			33B	hexachlorobenzene	1.0
			34B	hexachlorobutadiene	1.0
			35B	hexachlorocyclopentadiene	2.0
			36B	hexachloroethane	1.0
			37B	indeno(1,2,3-cd)pyrene *	2.0
			38B	isophorone	1.0
			39B	naphthalene *	1.0
			40B	nitrobenzene	1.0
			41B	N-nitrosodimethylamine	1.0
			42B	N-nitrosodi-n-propylamine	1.0
			43B	N-nitrosodiphenylamine	1.0
			44B	phenanthrene *	1.0
			45B	pyrene *	1.0
			46B	1,2,4-trichlorobenzene	1.0
<b>Acid Compounds - EPA Method 625</b>		<b>MDL ug/l (ppb)</b>			
1A	2-chlorophenol	1.0			
2A	2,4-dichlorophenol	1.0			
3A	2,4-dimethylphenol	1.0			
4A	4,6-dinitro-o-cresol	1.0			
5A	2,4-dinitrophenol	2.0			
6A	2-nitrophenol	1.0			
7A	4-nitrophenol	1.0			
8A	p-chloro-m-cresol	2.0			
9A	pentachlorophenol	1.0			
10A	phenol	1.0			
11A	2,4,6-trichlorophenol	1.0			
<b>Pesticides - EPA Method 608</b>		<b>MDL ug/l (ppb)</b>			
1P	aldrin	0.059			
2P	alpha-BHC	0.058			
3P	beta-BHC	0.043			
4P	gamma-BHC	0.048			
5P	delta-BHC	0.034			
6P	chlordane	0.211			
7P	4,4'-DDT	0.251			
8P	4,4'-DDE	0.049			
9P	4,4'-DDD	0.139			
10P	dieldrin	0.082			
11P	alpha-endosulfan	0.031			
12P	beta-endosulfan	0.036			
13P	endosulfan sulfate	0.109			
14P	endrin	0.050			
15P	endrin aldehyde	0.062			
16P	heptachlor	0.029			
17P	heptachlor epoxide	0.040			
18P	PCB-1242	0.289			
19P	PCB-1254	0.298			
20P	PCB-1221	0.723			
21P	PCB-1232	0.387			
22P	PCB-1248	0.283			
23P	PCB-1260	0.222			
24P	PCB-1016	0.494			
25P	toxaphene	1.670			

**OTHER TOXIC POLLUTANTS**

	<b>MDL ug/l (ppb)</b>
Antimony, Total	3.0
Arsenic, Total	5.0
Beryllium, Total	0.2
Cadmium, Total	1.0
Chromium, Total	5.0
Chromium, Hexavalent***	20.0
Copper, Total	1.0
Lead, Total	3.0
Mercury, Total	0.5
Nickel, Total	10.0
Selenium, Total	5.0
Silver, Total	1.0
Thallium, Total	1.0
Zinc, Total	20.0
Asbestos	**
Cyanide, Total	10.0
Phenols, Total***	50.0
TCDD	**
MTBE (Methyl Tert Butyl Ether)	1.0

\* Polynuclear Aromatic Hydrocarbons

\*\* No Rhode Island Department of Environmental Management (RIDEM) MDL

\*\*\* Not a priority pollutant

**NOTE:**

The MDL for a given analyte may vary with the type of sample. MDLs which are determined in reagent water may be lower than those determined in wastewater due to fewer matrix interferences. Wastewater is variable in composition and may therefore contain substances (interferents) that could affect MDLs for some analytes of interest. Variability in instrument performance can also lead to inconsistencies in determinations of MDLs.

To help verify the absence of matrix or chemical interference the analyst is required to complete specific quality control procedures. For the metals analyses listed above the analyst must withdraw from the sample two equal aliquots; to one aliquot add a known amount of analyte, and then dilute both to the same volume and analyze. The unspiked aliquot multiplied by the dilution factor should be compared to the original. Agreement of the results within 10% indicates the absence of interference. Comparison of the actual signal from the spiked aliquot to the expected response from the analyte in an aqueous standard should help confirm the finding from the dilution analysis. (Methods for Chemical Analysis of Water and Wastes EPA-600/4-79/020).

For Methods 624 and 625 the laboratory must on an ongoing basis, spike at least 5% of the samples from each sample site being monitored. For laboratories analyzing 1 to 20 samples per month, at least one spiked sample per month is required. The spike should be at the discharge permit limit or 1 to 5 times higher than the background concentration determined in Section 8.3.2, whichever concentration would be larger. (40 CFR Part 136 Appendix B Method 624 and 625 subparts 8.3.1 and 8.3.11).

**F. MONITORING AND REPORTING**

1. Monitoring

All monitoring required by this permit shall be done in accordance with sampling and analytical testing procedures specified in Federal Regulations (40 CFR Part 136).

2. Reporting

Monitoring results obtained during the previous month(s) shall be summarized and reported on Discharge Monitoring Report (DMR) Forms, postmarked no later than the 15th day of the month following the completed reporting period. A copy of the analytical laboratory report, specifying analytical methods used, shall be included with each report submission. The first report is due on December 15, 2011. Signed copies of these, and all other reports required herein, shall be submitted to:

RIPDES Program  
Office of Water Resources  
Rhode Island Department of Environmental Management  
235 Promenade Street  
Providence, Rhode Island 02908



RHODE ISLAND DEPARTMENT OF ENVIRONMENTAL MANAGEMENT  
OFFICE OF WATER RESOURCES  
235 PROMENADE STREET  
PROVIDENCE, RHODE ISLAND 02908-5767

FACT SHEET

RHODE ISLAND POLLUTANT DISCHARGE ELIMINATION SYSTEM (RIPDES) PERMIT TO DISCHARGE TO WATERS OF THE STATE

RIPDES PERMIT NO. **R10100188**

NAME AND ADDRESS OF APPLICANT:

**Town of Narragansett**  
Narragansett Town Hall  
25 Fifth Avenue  
Narragansett, Rhode Island 02882

NAME AND ADDRESS OF FACILITY WHERE DISCHARGE OCCURS:

**Scarborough Wastewater Treatment Facility**  
990 Ocean Road  
Narragansett, Rhode Island 02882

RECEIVING WATER: **Rhode Island Sound**

CLASSIFICATION: **SB1**

**I. Proposed Action, Type of Facility, and Discharge Location**

The above named applicant has applied to the Rhode Island Department of Environmental Management for renewal of a RIPDES Permit to discharge into the designated receiving water. The facility is engaged in the treatment of domestic sewage. The discharge is from the Scarborough Wastewater Treatment Facility at outfall 001A.

**II. Description of Discharge**

A quantitative description of the discharge in terms of significant effluent parameters based on DMR data from January 2006 through December 2010 is shown on Attachment A-1.

**III. Permit Limitations and Conditions**

The final effluent limitations and monitoring requirements may be found in the draft permit.

#### IV. Permit Basis and Explanation of Effluent Limitation Derivation

The Town of Narragansett owns and operates the Scarborough Wastewater Treatment Facility located on Ocean Road in Narragansett, Rhode Island. The discharge to Rhode Island Sound consists of treated sanitary sewage. Treatment consists of Coarse Screening, Comminution, Grit Removal, Extended Aeration, Secondary Settling, Chlorination, and Dechlorination. A facility process diagram is included as Attachment A-2.

The requirements set forth in this permit are from the State's Water Quality Regulations and the State's Regulations for the Rhode Island Pollutant Discharge Elimination System (RIPDES), both filed pursuant to Chapter 46-12, as amended. RIDEM's primary authority over the permit comes from EPA's delegation of the program in September 1984 under the Federal Clean Water Act (CWA).

Development of RIPDES permit limitations is a multi-step process consisting of: determining if Federal effluent guidelines apply; calculation of allowable water quality-based discharge levels based on background data and available dilution; assigning appropriate Best Professional Judgement-based limits; comparing existing and proposed limits; comparing discharge data to proposed limits; and developing interim limits as appropriate. A brief description of these steps is presented below. For a more detailed presentation, the "Scarborough Wastewater Treatment Facility Permit Development Document" is available upon request.

The "Average Monthly" and "Average Weekly" biochemical oxygen demand (BOD<sub>5</sub>) and total suspended solids (TSS) limits, and the pH limitations are based upon the secondary treatment requirements in Section 301(b)(1)(B) of the Clean Water Act (CWA), as defined in 40 CFR 133.102 (a)-(c). "Maximum Daily" BOD<sub>5</sub> and TSS limits are based on Rhode Island requirements for Publicly Owned Treatment Works (POTWs) under Rule 17.04(b) of the RIPDES Regulations and as provided in 40 CFR 123.25.

Oil & Grease monitoring has been included to ensure that the collection system will not experience blockages due to excessive levels of grease and to ensure that the WWTF will not experience inhibition.

The Rhode Island Water Quality Regulations include Enterococci criteria for primary contact/swimming of a geometric mean of 35 colonies/100 ml and a single sample maximum of 104 colonies/100 ml. The "single sample maximum" value is only used to evaluate beach swimming advisories. EPA's November 12, 2008 memorandum regarding "Initial Zones of Dilution for Bacteria in Rivers and Streams Designated for Primary Contact Recreation" clarifies that it is not appropriate to use dilution for bacteria criteria in receiving waters that are designated for primary contact recreation. Therefore, because the receiving water is designated for primary contact recreation, the DEM has assigned a monthly average Enterococci limit of 35 colonies/100 ml. The daily maximum enterococci limit has been set at the 90% upper confidence level value for "lightly used full body contact recreation" of 276 colonies/100 ml. The DEM has also assigned Fecal Coliform monitoring to ensure that the discharge from the WWTF will not have an impact on any areas designated for shellfish harvesting outside of the immediate vicinity of the outfall.

In order to evaluate the need for water quality based limits, it is necessary to determine the mixing which occurs in the immediate vicinity of the wastewater discharge (initial dilution). The Scarborough WWTF's effluent is discharged through a twenty-two (22) inch pipe which is approximately 2,200 feet offshore and is fitted with a diffuser. The diffuser pipe diameter ranges from twenty (20) inches to sixteen (16) inches and consists of three (3) twelve (12) inch diameter ports, each of which is 4.5 feet above the ocean bottom. A diagram of the pipe diffuser is included in Attachment A of the development document for this draft permit. As outlined in the fact sheet of Scarborough WWTF's September 30, 1994 permit, the DEM defined acute and chronic mixing zones in accordance with RI Water Quality Regulations and guidance provided by the U.S. EPA publication entitled "Technical Support Document for Water Quality-Based Toxics Control (1991)." The procedure used was to limit the acute mixing zone to a small area where rapid mixing occurs, and the chronic mixing zone to a larger area where ocean currents and diffusion provide additional mixing. Using the results of the EPA mixing zone guidance, the acute zone is defined as a circular region centered at the outfall with a radius of approximately 13.5 meters or 44 feet. The chronic zone is also circular, centered at diffuser midpoint, and has a radius of approximately 135 meters or 443 feet. In order to determine dilution factors for both mixing zones, the EPA computer model, CORMIX2, was applied.

As also discussed in the fact sheet of the December 27, 2005 permit, Rule 17 of the RIPDES Regulations requires the use of the design flow when establishing limits for POTWs. Based upon the design flow of 1.4 MGD (as noted in Order of Approval No. 436), the mean low water depth at the discharge pipe of twenty (20) feet, and a conservative estimate of ambient current velocity (0.16 feet per second), an acute dilution of 25:1 and a chronic dilution of 45:1 were determined using CORMIX2. Attachment A of the development document for this draft permit includes a figure illustrating the mixing zones and it also outlines the development of the mixing zones and dilution factors in greater detail.

Based on the above dilution factors and the saltwater aquatic life and non-class A human health criteria from the Rhode Island Water Quality Regulations allowable discharge concentrations were established using 80% allocation since no background data was available. 100% allocation of total residual chlorine (TRC) was used due to the fact that Chlorine is not expected to be found in ambient water and it is a non-conservative pollutant.

In accordance with 40 CFR 122.4(d)(1)(iii), it is only necessary to establish limitations for those pollutants in the discharge which have "reasonable potential" to cause or contribute to the exceedance of instream criteria. In order to evaluate the need for permit limits, the permit limits were compared to the Discharge Monitoring Report (DMR) data and the State User Fee Program data. Based on this analysis, no pollutants have "reasonable potential". However, monitoring for Total Copper, Cyanide, Total Cadmium, Total Chromium, Total Lead, Total Zinc, Total Nickel, and Total Aluminum has been added to the permit as part of the quarterly toxicity testing requirements.

RIDEM's toxicity permitting policy is based on past toxicity data and the level of available dilution. Evaluation of the data collected for biotoxicity during the period of the Second (2<sup>nd</sup>) Quarter 2006 through the fourth (4<sup>th</sup>) Quarter 2010 revealed that the final effluent samples have demonstrated acceptable toxicity values for the Mysid (shrimp) tests. RIDEM's toxicity permitting policy requires that acute toxicity be evaluated for effluents with dilutions between 20:1 – 100:1. The permit requires that acute toxicity tests be conducted once per quarter on Mysids. The permit contains an acute LC<sub>50</sub> ≥ 100% effluent limit which shall assure control of the toxicity in the effluent. If recurrent toxicity is demonstrated, then toxicity identification and reduction will be required.

The effluent monitoring requirements have been maintained in accordance with RIPDES regulations as well as 40 CFR 122.41 (j), 122.44 (i), and 122.48 to yield data representative of the discharge. At this time, nutrient criteria have not been established for the receiving water. Seasonal (May through October) testing requirements for TKN, Nitrate, and Nitrite have been maintained to determine nutrient loadings to the receiving water, and are consistent with the Department's policy requiring all facilities to perform baseline nutrient monitoring. This information will aid the Department in the determination of the necessity for future nutrient removal from the treatment plant effluent.

The permit contains requirements for the permittee to comply with the State's Sludge Regulations and RIDEM's Order of Approval for sludge disposal in accordance with the requirements of Section 405(d) of the Clean Water Act (CWA). Permits must contain sludge conditions requiring compliance with limits, state laws, and applicable regulations as per Section 405(d) of the CWA and 40 CFR 503. The RIDEM Sludge Order of Approval sets forth the conditions to ensure this compliance.

The Office has determined that all permit limitations are consistent with the Rhode Island Antidegradation policy.

The remaining general and specific conditions of the permit are based on the RIPDES regulations as well as 40 CFR Parts 122 through 125 and consist primarily of management requirements common to all permits.

## **V. Comment Period, Hearing Requests, and Procedures for Final Decisions**

All persons, including applicants, who believe any condition of the draft permit is inappropriate must raise all issues and submit all available arguments and all supporting material for their arguments in full by the close of the public comment period, to the Rhode Island Department of Environmental Management, Office of Water Resources, 235 Promenade Street, Providence, Rhode Island, 02908-5767. A public hearing will be held after a thirty (30) day public notice. In reaching a final decision on

the draft permit the Director will respond to all significant comments and make these responses available to the public at DEM's Providence Office.

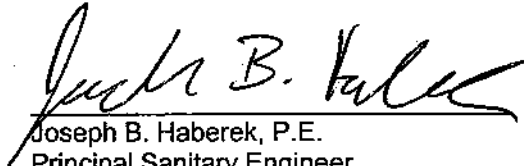
Following the close of the comment period, and after the public hearing, the Director will issue a final permit decision and forward a copy of the final decision to the applicant and each person who has submitted written comments, provided oral testimony, or requested notice. Within thirty (30) days following the notice of the final permit decision any interested person may submit a request for a formal hearing to reconsider or contest the final decision. Requests for formal hearings must satisfy the requirements of Rule 49 of the Regulations for the Rhode Island Pollutant Discharge Elimination System (16 July 1984).

VI. **DEM Contact**

Additional information concerning the permit may be obtained between the hours of 8:30 a.m. and 4:00 p.m., Monday through Friday, excluding holidays from:

Samuel Kaplan, P.E.  
RIPDES Program  
Office of Water Resources  
Department of Environmental Management  
235 Promenade Street  
Providence, Rhode Island 02908  
Telephone: (401) 222-4700, ext. 7046

8/8/11  
Date

  
Joseph B. Haberek, P.E.  
Principal Sanitary Engineer  
RIPDES Permitting Section  
Office of Water Resources  
Department of Environmental Management

**ATTACHMENT A-1**

DESCRIPTION OF DISCHARGE: Secondary treated domestic and industrial wastewater.  
 DISCHARGE: 001A - Secondary Treatment Discharge

**AVERAGE EFFLUENT CHARACTERISTICS AT POINT OF DISCHARGE:**

PARAMETER	AVERAGE <sup>1</sup>	MAXIMUM <sup>2</sup>
FLOW (MGD) MGD	0.67 MGD	1.08 MGD
BOD <sub>5</sub> (PPM)	5.68 mg/l	9 mg/l
BOD <sub>5</sub> (LBS)	30.95 lb/d	60.12 lb/d
TSS (PPM)	6.45 mg/l	11.65 mg/l
TSS (LBS)	36.95 lb/d	73.02 lb/d
Fecal Coliform	3.84 MPN/100 ml	29.73 MPN/100 ml
pH	6.33 S.U.(minimum)	7.64 S.U.(maximum)
Chlorine Residual	8.54 ug/l	28.5 ug/l
Oil & Grease		2.28 mg/l
Nitrite, Total (as N)		0.55 mg/l
Nitrate, Total (as N)		9.87 mg/l
TKN		9.94 mg/l
Nitrogen, Total (TKN+Nitrate+Nitrite, as N)		18.70 mg/l
Settleable Solids	0.1793 mL/L	0.0655 mL/L

<sup>1</sup>Data represents the mean of the monthly average data from January 2006 – December 2010.

<sup>2</sup>Data represents the mean of the daily maximum data from January 2006 – December 2010.

Final Effluent  
 Mysid  
 Biotoxicity Data LC<sub>50</sub> Values (in percent effluent)

1st qtr. 100	2nd qtr. 100	3rd qtr. >100	4th qtr. 100	2010 1st qtr. 100	2nd qtr. 100	3rd qtr. 100	4th qtr. 100
-----------------	-----------------	------------------	-----------------	-------------------------	-----------------	-----------------	-----------------

**ATTACHMENT A-2 – FACILITY PROCESS DIAGRAM**



PART II  
TABLE OF CONTENTS

GENERAL REQUIREMENTS

- (a) Duty to Comply
- (b) Duty to Reapply
- (c) Need to Halt or Reduce Not a Defense
- (d) Duty to Mitigate
- (e) Proper Operation and Maintenance
- (f) Permit Actions
- (g) Property Rights
- (h) Duty to Provide Information
- (i) Inspection and Entry
- (j) Monitoring and Records
- (k) Signatory Requirements
- (l) Reporting Requirements
- (m) Bypass
- (n) Upset
- (o) Change in Discharge
- (p) Removed Substances
- (q) Power Failures
- (r) Availability of Reports
- (s) State Laws
- (t) Other Laws
- (u) Severability
- (v) Reopener Clause
- (w) Confidentiality of Information
- (x) Best Management Practices
- (y) Right of Appeal

DEFINITIONS



## GENERAL REQUIREMENTS

(a) Duty to Comply

The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of Chapter 46-12 of the Rhode Island General Laws and the Clean Water Act (CWA) and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.

- (1) The permittee shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants within the time provided in the regulations that establish these standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.
- (2) The CWA provides that any person who violates a permit condition implementing Sections 301, 302, 306, 307, 308, 318, or 405 of the CWA is subject to a civil penalty not to exceed \$10,000 per day of such violation. Any person who willfully or negligently violates permit conditions implementing Sections 301, 302, 306, 307 or 308 of the Act is subject to a fine of not less than \$2,500 nor more than \$25,000 per day of violation, or by imprisonment of not more than 1 year, or both.
- (3) Chapter 46-12 of the Rhode Island General Laws provides that any person who violates a permit condition is subject to a civil penalty of not more than \$5,000 per day of such violation. Any person who willfully or negligently violates a permit condition is subject to a criminal penalty of not more than \$10,000 per day of such violation and imprisonment for not more than 30 days, or both. Any person who knowingly makes any false statement in connection with the permit is subject to a criminal penalty of not more than \$5,000 for each instance of violation or by imprisonment for not more than 30 days, or both.

(b) Duty to Reapply

If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit. The permittee shall submit a new application at least 180 days before the expiration date of the existing permit, unless permission for a later date has been granted by the Director. (The Director shall not grant permission for applications to be submitted later than the expiration date of the existing permit.)

(c) Need to Halt or Reduce Not a Defense

It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.

(d) Duty to Mitigate

The permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.

(e) Proper Operation and Maintenance

The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures, and, where applicable, compliance with DEM "Rules and Regulations Pertaining to the Operation and Maintenance of Wastewater Treatment Facilities" and "Rules and Regulations Pertaining to the Disposal and Utilization of Wastewater Treatment Facility Sludge." This provision requires the operation of back-up or auxiliary facilities or similar systems only when the operation is necessary to achieve compliance with the conditions of the permit.

(f) Permit Actions

This permit may be modified, revoked and reissued, or terminated for cause, including but not limited to: (1) Violation of any terms or conditions of this permit; (2) Obtaining this permit by misrepresentation or failure to disclose all relevant facts; or (3) A change in any conditions that requires either a temporary or permanent reduction or elimination of the authorized discharge. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.

(g) Property Rights

This permit does not convey any property rights of any sort, or any exclusive privilege.

(h) Duty to Provide Information

The permittee shall furnish to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit.

(i) Inspection and Entry

The permittee shall allow the Director, or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:

- (1) Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of this permit;
- (2) Have access to and copy, at reasonable times any records that must be kept under the conditions of this permit;
- (3) Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices or operations regulated or required under this permit; and

- (4) Sample or monitor any substances or parameters at any location, at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the CWA or Rhode Island law.

(j) Monitoring and Records

- (1) Samples and measurements taken for the purpose of monitoring shall be representative of the volume and nature of the discharge over the sampling and reporting period.
- (2) The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings from continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least 5 years from the date of the sample, measurement, report or application. This period may be extended by request of the Director at any time.
- (3) Records of monitoring information shall include:
  - (i) The date, exact place, and time of sampling or measurements;
  - (ii) The individual(s) who performed the sampling or measurements;
  - (iii) The date(s) analyses were performed;
  - (iv) The individual(s) who performed the analyses;
  - (v) The analytical techniques or methods used; and
  - (vi) The results of such analyses.
- (4) Monitoring must be conducted according to test procedures approved under 40 CFR Part 136 and applicable Rhode Island regulations, unless other test procedures have been specified in this permit.
- (5) The CWA provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under this permit shall upon conviction, be punished by a fine of not more than \$10,000 per violation or by imprisonment for not more than 6 months per violation or by both. Chapter 46-12 of the Rhode Island General Laws also provides that such acts are subject to a fine of not more than \$5,000 per violation, or by imprisonment for not more than 30 days per violation, or by both.
- (6) Monitoring results must be reported on a Discharge Monitoring Report (DMR).
- (7) If the permittee monitors any pollutant more frequently than required by the permit, using test procedures approved under 40 CFR Part 136, applicable State regulations, or as specified in the permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR.

(k) Signatory Requirement

All applications, reports, or information submitted to the Director shall be signed and certified in accordance with Rule 12 of the Rhode Island Pollutant Discharge Elimination System (RIPDES) Regulations. Rhode Island General Laws, Chapter 46-12 provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction, be punished by a fine of not more than \$5,000 per violation, or by imprisonment for not more than 30 days per violation, or by both.

(l) Reporting Requirements

- (1) Planned changes. The permittee shall give notice to the Director as soon as possible of any planned physical alterations or additions to the permitted facility.
- (2) Anticipated noncompliance. The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity which may result in noncompliance with the permit requirements.
- (3) Transfers. This permit is not transferable to any person except after written notice to the Director. The Director may require modification or revocation and reissuance of the permit to change the name of the permittee and incorporate such other requirements as may be necessary under State and Federal law.
- (4) Monitoring reports. Monitoring results shall be reported at the intervals specified elsewhere in this permit.
- (5) Twenty-four hour reporting. The permittee shall immediately report any noncompliance which may endanger health or the environment by calling DEM at (401) 222-3961, (401) 222-6519 or (401) 222-2284 at night.

A written submission shall also be provided within five (5) days of the time the permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.

The following information must be reported immediately:

- (i) Any unanticipated bypass which causes a violation of any effluent limitation in the permit; or
- (ii) Any upset which causes a violation of any effluent limitation in the permit; or
- (iii) Any violation of a maximum daily discharge limitation for any of the pollutants specifically listed by the Director in the permit.

The Director may waive the written report on a case-by-case basis if the oral report has been received within 24 hours.

- (6) Other noncompliance. The permittee shall report all instances of noncompliance not reported under paragraphs (1), (2), and (5), of this section, at the time monitoring reports are submitted. The reports shall contain the information required in paragraph (1)(5) of the section.
- (7) Other information. Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Director, they shall promptly submit such facts or information.

(m) Bypass

"Bypass" means the intentional diversion of waste streams from any portion of a treatment facility.

- (1) Bypass not exceeding limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of paragraphs (2) and (3) of this section.
- (2) Notice.
  - (i) Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least ten (10) days before the date of the bypass.
  - (ii) Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in Rule 14.18 of the RIPDES Regulations.
- (3) Prohibition of bypass.
  - (i) Bypass is prohibited, and the Director may take enforcement action against a permittee for bypass, unless:
    - (A) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage, where "severe property damage" means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production;
    - (B) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate backup equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
    - (C) The permittee submitted notices as required under paragraph (2) of this section.

- (ii) The Director may approve an anticipated bypass, after considering its adverse effects, if the Director determines that it will meet the three conditions listed above in paragraph (3)(i) of this section.

(n) Upset

"Upset" means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.

- (1) Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology-based permit effluent limitations if the requirements of paragraph (2) of this section are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
- (2) Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
  - (a) An upset occurred and that the permittee can identify the cause(s) of the upset;
  - (b) The permitted facility was at the time being properly operated;
  - (c) The permittee submitted notice of the upset as required in Rule 14.18 of the RIPDES Regulations; and
  - (d) The permittee complied with any remedial measures required under Rule 14.05 of the RIPDES Regulations.
- (3) Burden of proof. In any enforcement proceeding the permittee seeking to establish the occurrence of an upset has the burden of proof.

(o) Change in Discharge

All discharges authorized herein shall be consistent with the terms and conditions of this permit. Discharges which cause a violation of water quality standards are prohibited. The discharge of any pollutant identified in this permit more frequently than or at a level in excess of that authorized shall constitute a violation of the permit. Any anticipated facility expansions, production increases, or process modifications which will result in new, different or increased discharges of pollutants must be reported by submission of a new NPDES application at least 180 days prior to commencement of such discharges, or if such changes will not violate the effluent limitations specified in this permit, by notice, in writing, to the Director of such changes. Following such notice, the permit may be modified to specify and limit any pollutants not previously limited.

Until such modification is effective, any new or increased discharge in excess of permit limits or not specifically authorized by the permit constitutes a violation.

(p) Removed Substances

Solids, sludges, filter backwash, or other pollutants removed in the course of treatment or control of wastewaters shall be disposed of in a manner consistent with applicable Federal and State laws and regulations including, but not limited to the CWA and the Federal Resource Conservation and Recovery Act, 42 U.S.C. §§6901 et seq., Rhode Island General Laws, Chapters 46-12, 23-19.1 and regulations promulgated thereunder.

(q) Power Failures

In order to maintain compliance with the effluent limitation and prohibitions of this permit, the permittee shall either:

In accordance with the Schedule of Compliance contained in Part I, provide an alternative power source sufficient to operate the wastewater control facilities;

or if such alternative power source is not in existence, and no date for its implementation appears in Part I,

Halt reduce or otherwise control production and/or all discharges upon the reduction, loss, or failure of the primary source of power to the wastewater control facilities.

(r) Availability of Reports

Except for data determined to be confidential under paragraph (w) below, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the DEM, 291 Promenade Street, Providence, Rhode Island. As required by the CWA, effluent data shall not be considered confidential. Knowingly making any false statement on any such report may result in the imposition of criminal penalties as provided for in Section 309 of the CWA and under Section 46-12-14 of the Rhode Island General Laws.

(s) State Laws

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable State law.

(t) Other Laws

The issuance of a permit does not authorize any injury to persons or property or invasion of other private rights, nor does it relieve the permittee of its obligation to comply with any other applicable Federal, State, and local laws and regulations.

(u) Severability

The provisions of this permit are severable, and if any provision of this permit, or the application of any provision of this permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.

(v) Reopener Clause

The Director reserves the right to make appropriate revisions to this permit in order to incorporate any appropriate effluent limitations, schedules of compliance, or other provisions which may be authorized under the CWA or State law. In accordance with Rules 15 and 23 of the RIPDES Regulations, if any effluent standard or prohibition, or water quality standard is promulgated under the CWA or under State law which is more stringent than any limitation on the pollutant in the permit, or controls a pollutant not limited in the permit, then the Director may promptly reopen the permit and modify or revoke and reissue the permit to conform to the applicable standard.

(w) Confidentiality of Information

(1) Any information submitted to DEM pursuant to these regulations may be claimed as confidential by the submitter. Any such claim must be asserted at the time of submission in the manner prescribed on the application form or instructions or, in the case of other submissions, by stamping the words "confidential business information" on each page containing such information. If no claim is made at the time of submission, DEM may make the information available to the public without further notice.

(2) Claims of confidentiality for the following information will be denied:

- (i) The name and address of any permit applicant or permittee;
- (ii) Permit applications, permits and any attachments thereto; and
- (iii) NPDES effluent data.

(x) Best Management Practices

The permittee shall adopt Best Management Practices (BMP) to control or abate the discharge of toxic pollutants and hazardous substances associated with or ancillary to the industrial manufacturing or treatment process and the Director may request the submission of a BMP plan where the Director determines that a permittee's practices may contribute significant amounts of such pollutants to waters of the State.

(y) Right of Appeal

Within thirty (30) days of receipt of notice of a final permit decision, the permittee or any interested person may submit a request to the Director for an adjudicatory hearing to reconsider or contest that decision. The request for a hearing must conform to the requirements of Rule 49 of the RIPDES Regulations.



**DEFINITIONS**

1. For purposes of this permit, those definitions contained in the RIPDES Regulations and the Rhode Island Pretreatment Regulations shall apply.
2. The following abbreviations, when used, are defined below.

cu. M/day or M <sup>3</sup> /day	cubic meters per day
mg/l	milligrams per liter
ug/l	micrograms per liter
lbs/day	pounds per day
kg/day	kilograms per day
Temp. °C	temperature in degrees Centigrade
Temp. °F	temperature in degrees Fahrenheit
Turb.	turbidity measured by the Nephelometric Method (NTU)
TNFR or TSS	total nonfilterable residue or total suspended solids
DO	dissolved oxygen
BOD	five-day biochemical oxygen demand unless otherwise specified
TKN	total Kjeldahl nitrogen as nitrogen
Total N	total nitrogen
NH <sub>3</sub> -N	ammonia nitrogen as nitrogen
Total P	total phosphorus
COD	chemical oxygen demand
TOC	total organic carbon
Surfactant	surface-active agent
pH	a measure of the hydrogen ion concentration
PCB	polychlorinated biphenyl
CFS	cubic feet per second
MGD	million gallons per day
Oil & Grease	Freon extractable material
Total Coliform	total coliform bacteria
Fecal Coliform	total fecal coliform bacteria
ml/l	milliliter(s) per liter
NO <sub>3</sub> -N	nitrate nitrogen as nitrogen
NO <sub>2</sub> -N	nitrite nitrogen as nitrogen
NO <sub>3</sub> -NO <sub>2</sub>	combined nitrate and nitrite nitrogen as nitrogen
Cl <sub>2</sub>	total residual chlorine



RHODE ISLAND  
DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

235 Promenade Street, Providence, RI 02908-5767

TDD 401-222-4462

September 30, 2011

**CERTIFIED MAIL**

Jeffrey Ceasrine, P.E.  
Town Engineer  
Town of Narragansett  
25 Fifth Ave.  
Narragansett, RI 02882

**RE: Final RIPDES permit for Scarborough WWTF; RIPDES No. RI0100188**

Dear Mr. Ceasrine:

Enclosed is your final Rhode Island Pollutant Discharge Elimination System (RIPDES) Permit issued pursuant to the referenced application. State regulations, promulgated under Chapter 46-12 of the Rhode Island General Laws of 1956, as amended, require this permit to become effective on the date specified in the permit. Also enclosed is a copy of the Department's response to the comments received on the draft permit and information relative to hearing requests and stays of RIPDES Permits.

As outlined in the attached Response to Comments for this permit, the Department of Environmental Management (DEM) is willing to enter into a Consent Agreement with the Town of Narragansett (the Town) that will include interim limits for enterococci and an enforceable schedule for the Town to evaluate its ability to comply with the final limits and, if necessary, make the required process changes to meet the final limits. It is the DEM's position, based on experiences at other wastewater treatment facilities, that the Town should be able to comply with its final enterococci limits without any significant changes in equipment or operations. However, since they are new limits, the DEM is willing to enter into a Consent Agreement to address the Town's concerns. In order for the DEM to enter into a Consent Agreement, the Town will need to file a request for an adjudicatory hearing for the enterococci limits within thirty (30) days of receipt of this letter (see the attached instructions for Hearing Requests). Additionally, to obtain a stay of these permit limits, so that the WWTF will not have violations during the interim period between issuing the final permit and entering into a consent agreement, the Town must also request a temporary stay for the duration of the adjudicatory hearing proceedings (see the attached instructions for Stays of RIPDES Permits).

If there are any questions, regarding the attached final permit or the consent agreement process, feel free to contact Samuel Kaplan of the State Permits Staff at (401) 222-4700, extension 7046.

Sincerely,

Angelo S. Liberti, P.E.  
Chief of Surface Water Protection

Enclosures

cc: Grady Miller, Town of Narragansett  
ec: Dave Reis, CRMC  
Annie McFarland, DEM  
Traci Pena, DEM

Doug Nettleton, Scarborough WWTF  
David Turin, EPA  
Eric Beck, DEM

Office of Water Resources/Telephone: 401.222.4700/Fax: 401.222.6177

Final permit letter Scarborough 092711-jbh

**Response to Public Comments  
Scarborough Wastewater Treatment Facility  
RIPDES Permit No. RI0100188**

From August 16, 2011 to September 16, 2011, the Rhode Island Department of Environmental Management (DEM) solicited public comment on a draft Rhode Island Pollutant Discharge Elimination System (RIPDES) permit for the Scarborough Wastewater Treatment Facility (WWTF). The Public Hearing was held on September 15, 2011 at the DEM's Offices, 235 Promenade Street, Providence, Rhode Island.

**The following responses address the written comments that were submitted to the DEM by the Town of Narragansett (the Town) on September 13, 2011. No other comments were received.**

Comment #1: The Town stated that the basis for enterococci limits was not explained, and that an interim period for compliance was not offered.

Response #1: As indicated in the Fact Sheet and the Permit Development Document for the WWTF's RIPDES permit, the Environmental Protection Agency's (EPA's) November 12, 2008 memorandum regarding "Initial Zones of Dilution for Bacteria in Rivers and Streams Designated for Primary Contact Recreation" clarifies that it is not appropriate to use dilution for bacteria criteria in receiving waters that are designated for primary contact recreation. Therefore, because the receiving water is designated for primary contact recreation and the Rhode Island Water Quality Regulations include Enterococci-based bacteria criteria, the DEM must assign Enterococci limits consistent with the bacteria criteria. For a description of the scientific basis behind the bacteria criteria, the guidance document, previously referenced in the DEM's August 16, 2011 correspondence, Ambient Water Quality for Bacteria – 1986 EPA publication # 440/5-84-002, includes the basis of the enterococci criteria in terms of risk levels. Additional details regarding the basis behind the enterococci criteria can also be found in the EPA's March 2004 guidance document titled Implementation Guidance for Ambient Water Quality Criteria for Bacteria. The 2004 guidance document can be found at [http://www.waterquality.utah.gov/WQS/20071017\\_Implementation\\_Guidance-Bacteria.pdf](http://www.waterquality.utah.gov/WQS/20071017_Implementation_Guidance-Bacteria.pdf). As previously indicated in response #3 from the DEM's August 16<sup>th</sup> correspondence, the DEM is willing to enter into a consent agreement in order to provide the Town with time to verify that it can comply with its enterococci limits. Please refer to the attached information for how to request a hearing and a stay in order to initiate the process for the Town and DEM to enter into a consent agreement.

Comment #2: The Town questioned DEM's rationale for classifying the waters near the facility's outfall as an area suitable for primary contact swimming and recreation.

Response #2: The Clean Water Act specifies that all waters shall be protected for the propagation of fish, shellfish, and wildlife and recreation in and on the water, commonly called the "fishable/swimmable" goal. As a result, all Rhode Island waters, including those in the area of the WWTF's outfall, are designated as being suitable for primary contact (i.e., swimming). This is reflected in the waterbody classifications in the Rhode Island Water Quality Regulations. However, since the potential for people swimming in the area of the WWTF's outfall is not high (i.e., a person falling or occasionally diving off of a boat) the DEM used the 90% upper confidence level value for "lightly used full body contact recreation" to select the daily maximum enterococci limit of 276 colonies/100 ml. This has the effect of assigning a higher daily maximum limit than if DEM selected a lower percentile value (i.e., the 82<sup>nd</sup> percentile for "moderately used full body contact recreation" or the 75<sup>th</sup> percentile value for "designated bathing beaches" from table 1-2 of the above-mentioned 2004 guidance document).

Comment #3: The Town requested a 6-month consent agreement for enterococci compliance. The Town referred to its inability to have a laboratory perform work on weekends and holidays.

Response #3: As a point of clarification, the holding times required in 40 CFR 136 for enterococci is the same as the holding time for fecal coliform (both are six (6) hours). In either event, the permit does not require enterococci sampling on weekends. Part I.A.2 of the permit requires sampling on Tuesday and Thursday and any other day of the week. This change was previously made to the draft permit to give the Town more flexibility in the scheduling of its sampling. This was previously discussed in the telephone conversation between Samuel Kaplan of the DEM and Doug Nettleton of the Town. As mentioned above, DEM is willing to enter into a consent agreement with the Town.

Comment #4: The Town said that the area near the facility has not historically been a shellfishing area, therefore, it felt that fecal coliform sampling limits were unnecessary.

Response #4: Although the area in the immediate vicinity of the WWTF's outfall is not used for shellfishing, the discharge from the WWTF has the potential to impact other areas that are used for shellfishing if there was a failure in disinfection. Therefore, the DEM maintains its earlier position that fecal coliform data must be collected to ensure that there are no impacts to areas designated for shellfish harvesting outside of the immediate vicinity of the outfall.

Comments #5 and #6: The Town referenced its earlier comments stated in July 11, 2011 correspondence related to metals sampling and to Oil and Grease limits.

Responses #5 and #6: As indicated in the DEM's August 16<sup>th</sup> correspondence, the metals monitoring listed in the permit represent the standard list of contaminants required for testing in conjunction with quarterly bioassay testing and are include as a minimum testing requirement for all WWTFs that discharge to saltwater. Testing for these parameters is required because these contaminants, when present, are known to cause toxicity. These tests may be performed in conjunction with bioassay testing. Limitations for Oil and Grease have been maintained to ensure that the Town's Pretreatment Program remains effective in controlling Oil and Grease discharges to the WWTF.

#### HEARING REQUESTS

If you wish to contest any of the provisions of this permit, you may request a formal hearing within thirty (30) days of receipt of this letter. The request should be submitted to the Administrative Adjudication Division at the following address:

Bonnie Stewart, Clerk  
Department of Environmental Management  
Office of Administrative Adjudication  
235 Promenade Street, 3rd Floor  
Providence, Rhode Island 02908

Any request for a formal hearing must conform to the requirements of Rule 49 of the State Regulations.

## STAYS OF RIPDES PERMITS

Should the Department receive and grant a request for a formal hearing, the contested conditions of the permit will not automatically be stayed. However, the permittee, in accordance with Rule 50, may request a temporary stay for the duration of adjudicatory hearing proceedings. Requests for stays of permit conditions should be submitted to the Office of Water Resources at the following address:

Angelo S. Liberti, P.E.  
Chief of surface Water Protection  
Office of Water Resources  
235 Promenade Street  
Providence, Rhode Island 02908

All uncontested conditions of the permit will be effective and enforceable in accordance with the provisions of Rule 49.