

# CITY OF SAN RAFAEL RETIREE HEALTHCARE PLAN

# BARTEL ISSOCIATES, LLC

# June 30, 2017 Actuarial Valuation Plan Funding for 2018/19 and 2019/20

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# **Bartel Associates, LLC**

June 24, 2018

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### **BENEFIT SUMMARY**

	Elected Officials, Unrepresented Mid Management & Management	All other Bargaining Units <sup>1</sup>
■ Eligibility <sup>2</sup>	<ul> <li>Retire directly from City:</li> <li>Age 50 (age 55 if hired ≥ 7/1/11 service (including reciprocity) of 30 years service (Miscellaneous Age 70</li> <li>Disability retirement</li> </ul>	or
■ Benefit	<ul><li>■ Hired &lt; 1/1/09 Full premium/cap</li><li>■ Hired ≥ 1/1/09 PEMHCA Min</li></ul>	<ul> <li>Hired &lt; 1/1/10 Up to cap</li> <li>Hired ≥ 1/1/10 PEMHCA Min<sup>3</sup></li> </ul>
■ Surviving Spouse Benefit	■ Benefit continues to surviving spou	ise



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### **BENEFIT SUMMARY**

■ Medicare Part B	<ul><li>■ Hired &lt; 4/1 reimbursen</li><li>■ Hired ≥ 4/1</li></ul>	nent	■ No	one			
■ Other OPEB	■ No Dental,	■ No Dental, Vision, or Life Benefits					
■ Contributions	Fiscal Year 2016/17 2015/16 2014/15 2013/14 2012/13 2011/12 2010/11 2009/10	Cash Pay-Go \$ 2,233,000 2,194,000 2,100,000 2,100,000 2,073,000 2,124,000 1,808,000 1,755,000	Implied Subsidy \$782,000 702,000	Trust \$ 460,000 - 150,000 500,000 500,000 - (1,000,000) (1,000,000)	Total \$3,475,000 2,896,000 2,250,000 2,600,000 2,573,000 2,124,000 808,000 755,000		
	2008/09	1,686,000	-	(1,000,000) $(1,000,000)$	686,000		





Annual active conversion of 50 hours of sick leave to HRA (excluded from valuation)

Age 52 and 5 or age 70 for Miscellaneous PEPRA members, age 50 and 5 or age 70 for Safety PEPRA members

City match 2% Firefighters salary to HRA (excluded from valuation)

# **BENEFIT SUMMARY**

Bargaining Unit	Monthly Cap	Min Date <sup>4</sup>
SEIU Child Care Unit	\$543	1/1/10
Unrepresented Mid-Management Employees	Retired < 12/1/01: \$442	
	Retired $\geq 12/1/01$ : Full	1/1/09
	prem	1/1/07
	Hired $\ge 4/1/07$ : \$600	
San Rafael Fire Chief Officer's Association	\$557	1/1/10
San Rafael Firefighters' Association, I.A.FF., Local 1775	\$557	1/1/10
San Rafael Police Association	\$386	1/1/10
San Rafael Police Mid-Management Association	\$566	1/1/10
SEIU 1021	\$752	1/1/10
Public Employees Bargaining Unit (PEU) Local 1	\$659	1/1/10
Unrepresented Management Employees and Council	Hired $< 4/1/07$ : Full prem.	1/1/09
City Clerk and Elected Part-Time City Attorney	Hired $\geq 4/1/07$ : \$600	1/1/09
Western Council of Engineers (WCE)	\$752	1/1/10

 $<sup>^4</sup>$   $\,$  Employees hired on or after date receive only PEMHCA minimum (\$128 in 2017, \$133 in 2018).



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### **BENEFIT SUMMARY**

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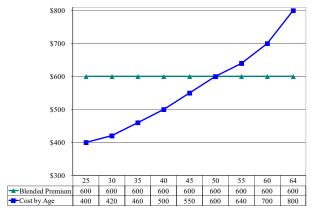




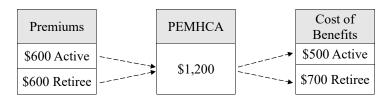


#### **IMPLIED SUBSIDY**

- For PEMHCA, employer cost for allowing retirees to participate at active rates.
  - General trend:



• Sample active age 40, retire age 60:





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#### IMPLIED SUBSIDY

- GASB defers to actuarial standards of practice
- Previous Actuarial Standards of Practice No. 6<sup>5</sup> (ASOP 6) allowed community rated plans to value liability using premiums, resulting in no implied subsidy
- In May 2014, Actuarial Standards Board released revised ASOP 6:
  - Requires implied subsidy valued for community rated plans such as PEMHCA
  - Timing: effective with all valuations on or after March 31, 2015 with earlier implementation encouraged
  - Valuations on and after 6/30/15 include the implied subsidy

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RAP

<sup>&</sup>lt;sup>5</sup> Measuring Retiree Group Benefits Obligations and Determining Retiree Group Benefits Plan Costs or Contributions.

### **DATA SUMMARY**

# **Actives**

	6/30/07	6/30/096	6/30/11 <sup>7</sup>	6/30/138	6/30/15	6/30/17
■ Count						
• Cap	408	377	326	294	261	213
• PEMHCA Min	<u>n/a</u>	4	<u>35</u>	<u>76</u>	<u>115</u>	<u>149</u>
• Total	408	381	361	370	376	366
■ Average						
• Age	44.7	44.3	44.6	44.0	44.4	44.2
• City Service	11.6	10.7	10.9	11.1	11.2	11.3
• Pay	\$72,800	\$77,900	\$77,000	\$77,900	\$ 80,700	\$ 88,800
■ Total Pay (000's)	29,719	29,689	27,784	28,808	30,346	32,506



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# **DATA SUMMARY**

# Retirees

	6/30/07	6/30/099	6/30/11 <sup>10</sup>	6/30/13 <sup>11</sup>	6/30/15	6/30/17
■ Count	247	291	308	328	323	337
■ Average Ave	66.6	65.9	66.7	67.4	68.7	70.0
Avg. Service Retirement Age						
• Miscellaneous	n/a	59.3	59.5	59.1	59.3	59.3
• Safety	n/a	54.1	54.8	55.2	54.9	54.8
■ Avg. Monthly Benefit <sup>12</sup>	\$ 480	\$ 537	\$ 573	\$ 554	\$ 629	\$ 640

<sup>&</sup>lt;sup>12</sup> Excludes Medicare Part B reimbursement.





Data as of April 2010.
Data as of December 2011.
Data as of October 2013.

Data as of April 2010.
Data as of December 2011.
Data as of October 2013.

#### **ACTUARIAL ASSUMPTIONS HIGHLIGHTS**

# **Bartel Associates Expected Returns**

- Stochastic simulations of geometric average returns over 20 years
- 5,000 trials
- 2.75% inflation assumption
- Projections based on 5 independent Investment Advisors 2016 or 2017 (latest currently available) 10-year Capital Market Assumptions and where available, investment advisors anticipated long-term trends:



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#### **ACTUARIAL ASSUMPTIONS HIGHLIGHTS**

# **CERBT**

- City invested in Strategy 1
- Investment Options (allocations rounded to nearest % and may not add)

	Strategy 3	Strategy 2	Strategy 1
Global Equity	24%	40%	57%
Fixed Income	39%	39%	27%
TIPS	26%	10%	5%
Commodities	3%	3%	3%
REITs	8%	8%	8%
Total	100%	100%	100%

■ Bartel Associates expected returns<sup>13</sup>:

	Strategy 3	Strategy 2	Strategy 1
50% Confidence Level	5.50%	6.25%	6.75%
55% Confidence Level	5.50%	6.00%	6.50%
60% Confidence Level	5.25%	5.75%	6.00%

Confidence levels represent likelihood return is achieved -e.g. 55% Confidence Level for Strategy 1 fund means 6.50% return expected to be achieved 55% of the time.





# **ACTUARIAL ASSUMPTIONS HIGHLIGHTS**

Assumption	June 30, 2015 Valuation	June 30, 2017 Valuation
■ Valuation	■ June 30, 2015	■ June 30, 2017
Date	<b>2</b> 016/17 & 2017/18	<b>2</b> 018/19 & 2019/20
■ Funding Policy	■ Pay-go with no CERBT account reimbursement	■ Pay-go with no CERBT account reimbursement
	■ Total payment not < ARC	■ Total payment not < ADC
■ General Inflation	<b>2</b> .75%	■ Same
■ Discount Rate	<b>7</b> .25%	<b>■</b> 6.75%
■ Payroll	■ Aggregate increases – 3.00%	■ Aggregate increases – 3.00%
Increases	■ Merit Increases – Same as	■ Merit Increases – Same as
	6/30/14 MCERA assumptions	6/30/17 MCERA assumptions
■ Cap	■ None	■ Same
Increases		



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### **ACTUARIAL ASSUMPTIONS HIGHLIGHTS**

Assumption	June 30, 2015 Valuation	June 30, 2017 Valuation
■ Mortality, Withdrawal, Disability	<ul> <li>■ 6/30/14 MCERA valuation assumptions</li> <li>■ Scale MP-2014 with 15-year convergence in 2022 for post-</li> </ul>	<ul> <li>6/30/17 MCERA valuation assumptions</li> <li>Pre-retirement mortality: projected 15-year static with</li> </ul>
	retirement mortality	90% of MP-2016 ■ Post-retirement mortality: projected fully generational with Scale MP-2017

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### **ACTUARIAL ASSUMPTIONS HIGHLIGHTS**

June	30, 2015 Va	aluation	June	30, 2017 Va	aluation
	<u>Non-</u> <u>Medicare</u>	Medicare		Non- Medicare	Medicare
Year 2013 2014 2015 2016 2017 2018 2019 2020 2021+	All P n/s n/s Actual 2015	llans a a 5 premiums	Year 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031-2035 2036-2045 2046-2055 2056-2065	All I Actual P Actual P Actual P 7.50% 7.50% 7.25% 7.00% 6.75% 6.50% 6.25% 6.00% 5.80% 5.60% 5.40% 5.20% 5.05% 4.90% 4.75% 4.60%	Plans remiums
	Year 2013 2014 2015 2016 2017 2018 2019 2020	Non-Medicare Year All P 2013 n/3 2014 n/3 2015 Actual 2015 2016 Actual 2016 2017 6.5% 2018 6.0% 2019 5.5% 2020 5.0%	Medicare         Medicare           Year         All Plans           2013         n/a           2014         n/a           2015         Actual 2015 premiums           2016         Actual 2016 premiums           2017         6.5%         6.7%           2018         6.0%         6.1%           2019         5.5%         5.6%           2020         5.0%         5.1%	Non-Medicare         Medicare           Year         All Plans         Year           2013         n/a         2017           2014         n/a         2019           2015         Actual 2015 premiums         2020           2016         Actual 2016 premiums         2021           2017         6.5%         6.7%         2023           2018         6.0%         6.1%         2024           2019         5.5%         5.6%         2025           2020         5.0%         5.1%         2027           2021+         4.5%         4.5%         2028           2029         2030         2031-2035           2036-2045         2046-2055	Non-Medicare         Medicare           Year         All Plans         Year         All Il 2017         Actual Plans         Actual Plans



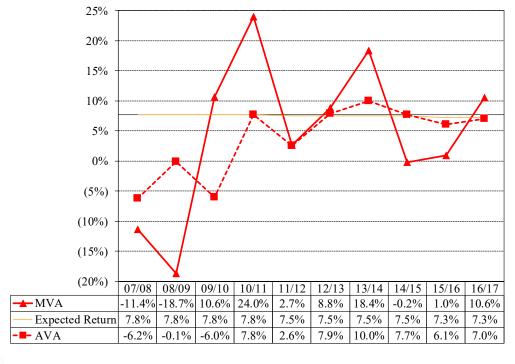
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### **ASSETS**

# **Historical Returns**



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#### **ASSETS**

# Market Value of Plan Assets<sup>14</sup> (000's Omitted)

	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
■MVA (boy)	\$ 9,568	\$ 9,585	\$ 10,889	\$ 11,178	\$ 12,666	\$ 15,492	\$ 15,608	\$ 15,757
<ul> <li>Contribution</li> </ul>	-	-	-	500	500	150	-	460
• Benefit Payments	(1,000)	(1,000)	-	-	-	-	-	-
• Administrative Expenses <sup>15</sup>	n/a	n/a	n/a	(0)	(19)	(16)	(13)	(8)
• Investment Expenses	n/a	n/a	n/a	n/a	n/a	n/a	n/a	(6)
• Investment Return	1,017	2,303	289	988	2,346	(19)	162	1,670
■ MVA (eoy)	9,585	10,889	11,178	12,666	15,492	15,608	15,757	17,873
■ Approximate Return	10.6%	24.0%	2.7%	8.8%	18.4%	-0.2%	1.0%	10.6%

<sup>401(</sup>h) account transferred to CERBT 6/26/13.



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#### **ASSETS**

# Actuarial Value of Plan Assets<sup>16</sup> (000's Omitted)

	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
■AVA (boy)	\$12,773	\$11,008	\$10,861	\$11,130	\$12,505	\$14,253	\$15,499	\$16,449
• Contribution	-	-	-	500	500	150	-	460
• Benefit Payments	(1,000)	(1,000)	-	-	-	-	-	-
• Credited Return	(765)	853	269	875	1,248	1,096	950	1,145
■AVA (eoy)	11,008	10,861	11,130	12,505	14,253	15,499	16,449	18,054
■Approximate Return	-6.0%	7.8%	2.6%	7.9%	10.0%	7.7%	6.1%	7.0%

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 $<sup>^{16}\,</sup>$  MCERA asset smoothing through 6/30/12. Rolling 5 year smoothing starting in 2012/13.





Commencing 2015/16 CalPERS issues audited financial statements which differ from above.

Beginning in 2016/2017, investment expenses separated out

# Actuarial Obligations (000's Omitted)

	6/30/15 Valuation		6/30/17 Valuation	
		Projected		Projected
	6/30/15	6/30/16	6/30/17	6/30/18
<b>■</b> Present Value of Benefits				
• Actives	\$ 19,720		\$ 21,211	
• Retirees	34,358		<u>36,891</u>	
• Total	54,078		58,102	
■ Actuarial Accrued Liability				
• Actives	13,868		14,690	
• Retirees	34,358		36,891	
• Total	48,226	\$ 49,507	51,581	\$ 52,893
■ Assets	<u>15,499</u>	16,645	<u>18,057</u>	<u>19,709</u>
<b>■</b> Unfunded AAL	32,727	32,862	33,524	33,184
■ Service Cost <sup>17</sup>		846		880
■Cash Pay-Go Cost		2,322		2,311
<b>■Implied Subsidy Pay-Go Cost</b>		657		637

<sup>&</sup>lt;sup>17</sup> 2018/19 service cost include estimated CERBT and PEMHCA administrative expenses.



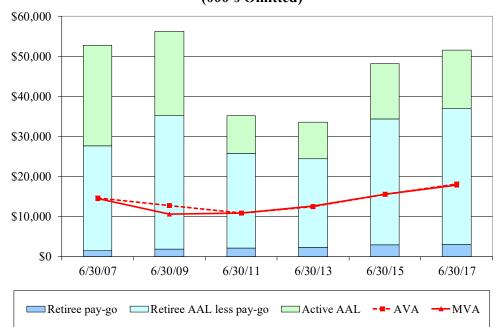
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### **RESULTS**

# Historical Funded Status (000's Omitted)



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# Actuarial Accrued Liability Gain/Loss (000's Omitted)

	AAL
■ Actual @ 6/30/15	\$ 48,226
■ Expected @ 6/30/17	50,821
<b>■</b> Changes	
• Premiums < Expected	(3,340)
Mortality improvement projection	(449)
• 2017 MCERA Assumptions	(487)
Discount Rate	2,706
New Medical Trend	2,981
• PEMHCA Minimum Trend	80
Demographic/Other	<u>(731)</u>
• Total	760
■ Actual @ 6/30/17	51,581



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# **RESULTS**

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# Actuarially Determined Contribution (ADC) (000's Omitted)

	6/30/2015 Val		6/30/2017 Val	
	2016/17	2017/18	2018/19	2019/20
■ ADC - \$				
• Service Cost <sup>18</sup>	\$ 846	\$ 848	\$ 880	\$ 863
• UAAL Amortization	<u>2,604</u>	<u>2,682</u>	<u>2,732</u>	<u>2,814</u>
• Total ADC	3,450	3,530	3,612	3,677
■ Projected Payroll	31,256	32,194	34,486	35,520
■ ADC - %				
Service Cost	2.7%	2.6%	2.6%	2.4%
UAAL Amortization	8.3%	8.3%	7.9%	7.9%
• Total ADC	11.0%	11.0%	10.5%	10.4%

 $<sup>^{18}</sup>$  2018/19 and 2019/20 service cost include estimated CERBT and PEMHCA administrative expenses.



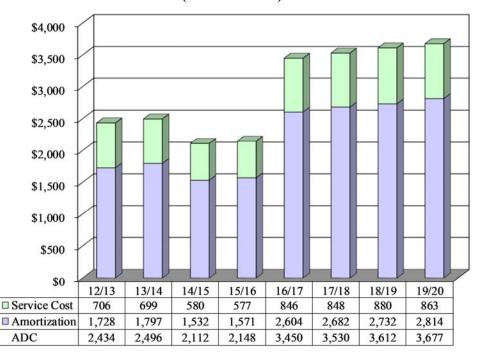
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#### **RESULTS**

# Actuarially Determined Contribution (ADC) (000's Omitted)



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# Amortization Bases (000's Omitted)

	6/30/2015 Val		6/30/2017 Val	
	6/30/16	6/30/17	6/30/18	6/30/19
<b>■</b> Outstanding Balance				
Initial UAAL	\$ 45,064	\$ 44,762	\$ 44,331	\$ 43,674
• (Gain)/Loss				
≥ 2009 valuation	(4,302)	(4,273)	(4,232)	(4,169)
≥2011 valuation	(26,718)	(26,539)	(26,284)	(25,894)
≥ 2013 valuation	(2,859)	(2,840)	(2,812)	(2,771)
≥ 2015 valuation	12,608	12,523	12,401	12,218
≥ 2017 valuation	_	-	851	838
• Contribution Loss (projected)	9,068	9,007	<u>8,928</u>	8,796
• Total	32,862	32,640	33,184	32,692



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# **RESULTS**

# Amortization Payments (000's Omitted)

	6/30/2015 Val		6/30/2017 Val	
	2016/17	2017/18	2018/19	2019/20
■ Payment				
Initial UAAL	\$ 3,569	\$ 3,676	\$ 3,649	\$ 3,759
• (Gain)/Loss				
≥ 2009 valuation	(341)	(351)	(348)	(359)
≥ 2011 valuation	(2,116)	(2,180)	(2,164)	(2,229)
≥ 2013 valuation	(226)	(233)	(232)	(238)
≥ 2015 valuation	999	1,029	1,021	1,052
≥ 2017 valuation	-	-	70	72
• Contribution Loss (projected)	719	_740	<u>735</u>	<u>757</u>
• Total	2,604	2,682	2,732	2,814
Amortization years	19	18	17	16





# Actuarial Obligations – June 30, 2017 (000's Omitted)

	Cash	Implied	
	Subsidy	Subsidy	Total
■ Present Value of Benefits			
• Actives	\$ 14,070	\$ 7,141	\$ 21,211
• Retirees	<u>27,515</u>	<u>9,376</u>	<u>36,891</u>
• Total	41,585	16,517	58,102
■ Actuarial Accrued Liability (AAL)			
• Actives	9,834	4,856	14,690
• Retirees	<u>27,515</u>	<u>9,376</u>	<u>36,891</u>
• Total	37,349	14,232	51,581
■ Actuarial Value of Assets <sup>19</sup>	13,075	4,982	<u>18,057</u>
■ Unfunded AAL	24,274	9,250	33,524
■ 2018/19 Service Cost	613	267	880
■ 2018/19 Pay-As-You-Go Cost	2,386	663	3,049

<sup>&</sup>lt;sup>19</sup> For illustrative purposes, assets allocated on AAL.



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### **RESULTS**

# Actuarially Determined Contribution (ADC) – Fiscal Year 2018/19 (000's Omitted)

	Cash	Implied	
	Subsidy	Subsidy	Total
■ ADC - \$			
• Service Cost	\$ 613	\$ 267	\$ 880
UAAL Amortization	<u>1,967</u>	<u>765</u>	<u>2,732</u>
• Total	2,580	1,032	3,612
■ Projected Payroll	34,486	34,486	34,486
■ ADC - %			
• Service Cost	1.8%	0.8%	2.6%
UAAL Amortization	<u>5.7%</u>	2.2%	7.9%
• Total	7.5%	3.0%	10.5%

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# Estimated 2018/19 Implied Subsidy Transfer for Medical Coverage For Illustrative Purposes Only (000's Omitted)

<b>Before Implied Subsidy</b>	Actives	Retirees	Total
■ Total Premium <sup>20</sup>	\$ 4,707	\$ 3,247	\$ 7,954
■ Member Contribution <sup>21</sup>		(861)	(861)
■ Employer Contribution	4,707	2,386	7,093

After Implied Subsidy	Actives	Retirees	Total
■ Total Premium	4,707	3,247	7,954
■ Member Contribution	-	(861)	(861)
■ Implied Subsidy Transfer	(663)	663	
■ Employer Contribution	4,044	3,049	7,093

 $<sup>^{20}\,\,</sup>$  Estimated premium based on valuation data.

Assumes no member contribution for actives for illustrative purposes.



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### **RESULTS**

# Contributions Projection (000's Omitted)

	Contribution					
Fiscal Year	Cash Benefit Pmts	Implied Subsidy Benefit Pmts	Pre- Fund	Total Contrib	Payroll	Contrib as % of Payroll
2018/19	\$ 2,386	\$ 663	\$ 563	\$ 3,612	\$ 34,486	10.5%
2019/20	2,495	740	442	3,677	35,520	10.4%
2020/21	2,602	781	360	3,743	36,586	10.2%
2021/22	2,693	781	342	3,816	37,683	10.1%
2022/23	2,778	817	291	3,886	38,814	10.0%
2023/24	2,880	877	203	3,960	39,978	9.9%
2024/25	2,966	946	133	4,045	41,178	9.8%
2025/26	3,024	1,005	105	4,134	42,413	9.7%
2026/27	3,090	1,100	36	4,226	43,685	9.7%
2027/28	3,173	1,172	(25)	4,320	44,996	9.6%

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# Actuarial Obligations – June 30, 2017 (000's Omitted)

	Miscellaneous	Safety	Total
■ PVPB			
• Actives	\$ 13,629	\$ 7,583	\$ 21,211
• Retirees	<u>21,673</u>	<u>15,218</u>	<u>36,891</u>
• Total	35,302	22,801	58,102
■ AAL			
• Actives	9,882	4,808	14,690
• Retirees	<u>21,673</u>	<u>15,218</u>	<u>36,891</u>
• Total	31,555	20,026	51,581
■ Assets <sup>22</sup>	<u>11,046</u>	<u>7,010</u>	<u>18,057</u>
■ Unfunded AAL	20,509	13,016	33,524
<b>■</b> Service Cost (18/19)	538	342	880
■ Pay Go Costs (18/19)	1,801	1,248	3,049

<sup>&</sup>lt;sup>22</sup> For illustrative purposes, assets allocated on AAL.



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### RESULTS

# <u>Actuarially Determined Contribution (ADC) – Fiscal Year 2018/19</u> (000's Omitted)

	Miscellaneous	Safety	Total
■ ADC- \$			
Normal Cost	\$ 538	\$ 342	\$ 880
• UAL Amortization <sup>23</sup>	<u>1,676</u>	<u>1,056</u>	<u>2,732</u>
• Total ADC	2,214	1,398	3,612
■ Projected Payroll	17,687	16,798	34,486
■ ADC - %			
Normal Cost	3.0%	2.0%	2.6%
UAL Amortization	9.5%	<u>6.3%</u>	7.9%
• Total ADC	12.5%	8.3%	10.5%

<sup>&</sup>lt;sup>23</sup> For illustrative purposes, amortization amount allocated on AAL.





# **Parking Fund/SRSD Results**

# Participant Counts<sup>24</sup>

	Parking Fund	SRSD	Other	Total
■ Counts				
• Actives	18	15	333	366
• Retirees	_3	_5	<u>329</u>	<u>337</u>
• Total	21	20	662	703

<sup>24</sup> Counts assigned to groups based upon City research of personnel and financial records for each participant.



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### **RESULTS**

# **Parking Fund/SRSD Results**

# **Participant Statistics**

	Parking Fund	SRSD	Other	Total
■ Actives				
• Averages				
➤ Age	50.9	53.3	43.4	44.2
➤ Pay	\$65,900	\$89,700	\$90,000	\$88,800
• Service				
➤ Allocated average	10.4	15.4	11.2	11.3
➤ Average in group	10.3	14.9	11.2	11.3
• Total Pay (000's)	\$1,187	\$1,346	\$29,973	\$32,506
■ Retirees				
Average Age	65.0	68.5	70.0	70.6





# **Parking Fund/SRSD Results**

# Actuarial Obligations – June 30, 2017 (000's Omitted)

	<b>Parking Fund</b>	SRSD
■ PVPB		
• Actives	\$ 1,039	\$ 1,739
• Retirees	<u>517</u>	<u>651</u>
• Total	1,556	2,390
■ AAL		
• Actives	\$ 660	\$ 1,332
• Retirees	<u>517</u>	<u>651</u>
• Total	1,177	1,983
■ Assets <sup>25</sup>	412	694
■ Unfunded AAL	765	1,289
■ Pay Go Costs (18/19)	39	47

<sup>&</sup>lt;sup>25</sup> For illustrative purposes, assets allocated on AAL.



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### RESULTS

# **Parking Fund/SRSD Results**

# Actuarially Determined Contribution (ADC) – Fiscal Year 2018/19 (000's Omitted)

	Parking Fund	SRSD
■ ADC- \$		
Service Cost	\$ 54	\$ 62
• UAL Amortization <sup>26</sup>	<u>66</u>	<u>110</u>
• Total ADC	120	172
■ Projected Payroll	1,259	1,428
■ ADC - %		
Service Cost	4.3%	4.4%
<ul> <li>UAL Amortization</li> </ul>	5.2%	7.7%
• Total ADC	9.5%	12.0%

<sup>&</sup>lt;sup>26</sup> For illustrative purposes, amortization amount allocated on AAL.





# **Discount Rate Sensitivity** (000's Omitted)

	5.75%	6.25%	6.75%	7.25%
■ PVPB on 6/30/17	\$ 66,489	\$ 62,062	\$ 58,102	\$ 54,547
■ Funded Status @ 6/30/17				
• AAL	57,787	54,542	51,581	48,876
• Assets	18,057	18,057	<u>18,057</u>	18,057
Unfunded AAL	39,730	36,485	33,524	30,819
■ 2018/19 ADC				
• Service Cost	1,091	979	880	793
• UAAL Amort.	<u>3,005</u>	<u>2,866</u>	<u>2,732</u>	<u>2,603</u>
• Total ADC	4,096	3,845	3,612	3,396
• ADC as % of Pay	11.9%	11.1%	10.5%	9.8%



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#### **ACTUARIAL CERTIFICATION**

This report presents the City of San Rafael Retiree Healthcare Plan ("Plan") June 30, 2017 actuarial valuation. The purpose of this valuation is to:

- Determine the Plan's June 30, 2017 Funded Status, and
- Calculate the 2018/19 and 2019/20 Actuarially Determined Contributions.

Information provided in this report may be useful to the City for the Plan's financial management. Future valuations may differ significantly if the Plan's experience differs from our assumptions or if there are changes in Plan design, actuarial methods or actuarial assumptions. The project scope did not include an analysis of this potential variation.

The valuation is based on Plan provisions, participant data, and asset information provided by the City as summarized in this report, which we relied on and did not audit. We reviewed the participant data for reasonableness.

To the best of our knowledge, this report is complete and accurate and has been conducted using generally accepted actuarial principles and practices. As members of the American Academy of Actuaries meeting the Academy Qualification Standards, we certify the actuarial results and opinions herein.

Respectfully submitted,

Doug Pryor, ASA, EA, MAAA Vice President

Bartel Associates, LLC June 24, 2018 Tak Frazita, ASA, EA, MAAA Associate Actuary

Associate Actuary Bartel Associates, LLC June 24, 2018



### **PREMIUMS**

# 2017 PEMHCA Monthly Medical Premiums Bay Area

	Non-Medicare				Medicare	•
Plan	Single	2-Party	Family	Single	2-Party	Family
Anthem HMO Select	\$783.46	\$1,566.92	\$2,037.00	n/a	n/a	n/a
Anthem HMO Traditional	990.05	1,980.10	2,574.13	n/a	n/a	n/a
Blue Shield Access+	1,024.85	2,049.70	2,664.61	n/a	n/a	n/a
Health Net SmartCare	733.29	1,466.58	1,906.55	n/a	n/a	n/a
Kaiser	733.39	1,466.78	1,906.81	\$300.48	\$600.96	\$901.44
UnitedHealthcare	1,062.26	2,124.52	2,761.88	324.21	648.42	972.63
PERS Choice	830.30	1,660.60	2,158.78	353.63	707.26	1,060.89
PERS Select	736.27	1,472.54	1,914.30	353.63	707.26	1,060.89
PERSCare	932.39	1,864.78	2,424.21	389.76	779.52	1,169.28
PORAC	699.00	1,467.00	1,876.00	464.00	924.00	1,477.00



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# **PREMIUMS**

# 2018 PEMHCA Monthly Medical Premiums Bay Area

	Non-Medicare				Medicar	e
Plan	Single	2-Party	Family	Single	2-Party	Family
Anthem HMO Select	\$856.41	\$1,712.82	\$2,226.67	n/a	n/a	n/a
Anthem HMO Traditional	925.47	1,850.94	2,406.22	\$370.34	\$740.68	\$1,111.02
Blue Shield Access+	889.02	1,778.04	2,311.45	n/a	n/a	n/a
Health Net SmartCare	863.48	1,726.96	2,245.05	n/a	n/a	n/a
Kaiser	779.86	1,559.72	2,027.64	316.34	632.68	949.02
UnitedHealthcare	1,371.84	2,743.68	3,566.78	330.76	661.52	992.28
Western Health Advantage	792.56	1,585.12	2,060.66	n/a	n/a	n/a
PERS Choice	800.27	1,600.54	2,080.70	345.97	691.94	1,037.91
PERS Select	717.50	1,435.00	1,865.50	345.97	691.94	1,037.91
PERSCare	882.45	1,764.90	2,294.37	382.30	764.60	1,146.90
PORAC	734.00	1,540.00	1,970.00	487.00	970.00	1,551.00

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# Participant Statistics June 30, 2017

	Miscellaneous	Police	Fire	Total
■ Actives				
• Count	231	66	69	366
• Average Age	46.6	41.2	38.8	44.2
<ul> <li>Average Service</li> </ul>	11.6	12.1	9.7	11.3
<ul> <li>Average Pay</li> </ul>	\$ 72,200	\$ 113,100	\$ 121,300	\$ 88,800
• Payroll (\$000s)	16,672	7,463	8,371	32,506
■ Retirees				
➤ Count < 65	54	18	36	108
➤ Count ≥ 65	<u>125</u>	<u>44</u>	<u>60</u>	<u>229</u>
> Total	179	62	96	337
<ul> <li>Average Age</li> </ul>	70.6	68.7	69.7	70.0
• Avg. Svc Ret. Age	59.3	54.5	54.9	57.5



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### PARTICIPANT STATISTICS

# Participant Statistics June 30, 2015

	Miscellaneous	Police	Fire	Total
■ Actives				
• Count	248	64	64	376
<ul> <li>Average Age</li> </ul>	46.8	40.5	38.9	44.4
<ul> <li>Average Service</li> </ul>	11.3	12.2	9.5	11.2
<ul> <li>Average Pay</li> </ul>	\$ 66,200	\$ 105,800	\$ 111,800	\$ 80,700
• Payroll (\$000s)	16,425	6,769	7,152	30,346
■ Retirees				
➤ Count < 65	55	23	44	122
➤ Count ≥ 65	<u>109</u>	<u>39</u>	<u>53</u>	<u>201</u>
➤ Total	164	62	97	323
<ul> <li>Average Age</li> </ul>	69.9	67.1	67.8	68.7
• Average Ret. Age <sup>27</sup>	59.3	55.1	54.9	57.4

<sup>&</sup>lt;sup>27</sup> Excludes 35 surviving spouses





# Medical Plan Participation<sup>28</sup>

Medical Plan	Actives	Retirees			
Medical Fian	Actives	< 65	≥ 65	Total	
Anthem Traditional	2%	0%	0%	0%	
Blue Shield Access+	9%	13%	1%	5%	
Health Net SmartCare	5%	4%	0%	1%	
Kaiser	74%	55%	47%	50%	
United Healthcare	0%	1%	15%	11%	
PERS Choice	4%	2%	11%	8%	
PERS Select	1%	1%	0%	1%	
PERS Care	1%	9%	23%	19%	
PORAC	5%	16%	2%	6%	
Total	100%	100%	100%	100%	

<sup>&</sup>lt;sup>28</sup> Excludes waived participants.



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# PARTICIPANT STATISTICS

# **Active Medical Coverage**

Medical Plan	Single	2-Party	Family	Waived	Total
Anthem Traditional	2	2	2	-	6
Blue Shield Access+	15	4	8	_	27
Health Net SmartCare	4	3	7	-	14
Kaiser	90	45	74	2	211
PERS Choice	4	4	2	_	10
PERS Select	1	-	1	-	2
PERSCare	-	-	2	-	2
PORAC	6	5	4	_	15
Waived	-	-	-	79	79
Total	122	63	100	81	366





# Retiree Medical Coverage – Under Age 65

Medical Plan	Single	2-Party	Family	Total
Blue Shield Access+	7	3	4	14
Health Net SmartCare	1	2	-	3
Kaiser	29	23	8	60
United Healthcare	_	1	-	1
PERS Choice	2	-	-	2
PERS Select	1	-	-	1
PERSCare	5	4	1	10
PORAC	7	9	1	17
Total	52	42	14	108



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### PARTICIPANT STATISTICS

# Retiree Medical Coverage - Over Age 65

Medical Plan	Single	2-Party	Family	Total
Blue Shield Access+	1	1	1	3
Health Net SmartCare	-	-	-	-
Kaiser	61	44	3	108
United Healthcare	21	14	-	35
PERS Choice	12	12	1	25
PERS Select	1	-	-	1
PERSCare	33	19	1	53
PORAC	1	2	1	4
Total	130	92	7	229

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# Actives by Age and City Service Miscellaneous

	City Service									
Age	< 1	1-4	5-9	10-14	15-19	20-24	≥ 25	Total		
< 25	4	8	1	-	-	-	-	13		
25-29	3	11	4	2	-	-	_	20		
30-34	4	5	3	3	-	-	-	15		
35-39	2	8	5	1	2	-	-	18		
40-44	2	6	6	9	8	-	-	31		
45-49	1	7	3	8	4	4	4	31		
50-54	2	4	5	4	9	4	11	39		
55-59	1	6	3	5	7	1	5	28		
60-64	-	-	5	11	6	1	4	27		
≥ 65	-	-	1	1	2	3	2	9		
Total	19	55	36	44	38	13	26	231		



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### PARTICIPANT STATISTICS

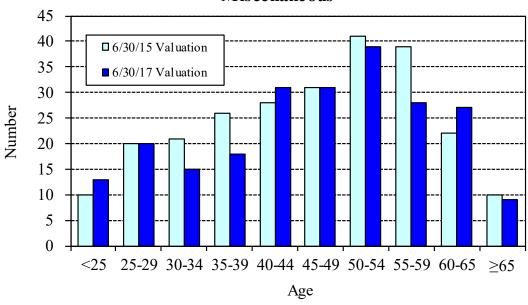
# Actives by Age and City Service Safety

	City Service									
Age	< 1	1-4	5-9	10-14	15-19	20-24	≥ 25	Total		
< 25	2	2	1	-	-	-	_	5		
25-29	2	12	-	-	-	-	-	14		
30-34	3	14	9	7	-	-	-	33		
35-39	-	3	7	4	2	-	-	16		
40-44	-	1	2	8	11	1	-	23		
45-49	-	1	1	8	8	5	1	24		
50-54	-	-	-	4	3	1	3	11		
55-59	-	-	1	-	2	1	3	7		
60-64	-	-	1	1	-	-	-	2		
≥ 65	-	-	-	-	-	-	-	-		
Total	7	33	22	32	26	8	7	135		





# Active Age Distribution Miscellaneous





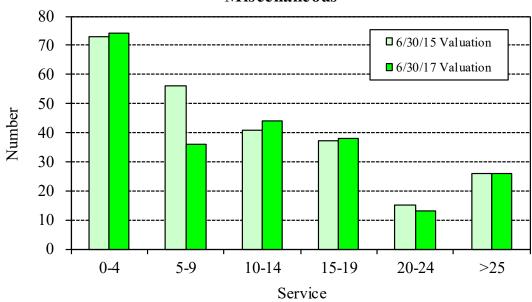
June 24, 2018

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### **PARTICIPANT STATISTICS**

# Active Service Distribution Miscellaneous

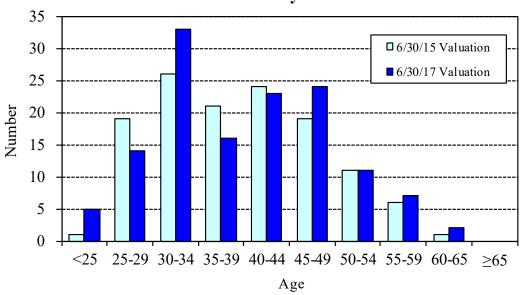


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# Active Age Distribution Safety





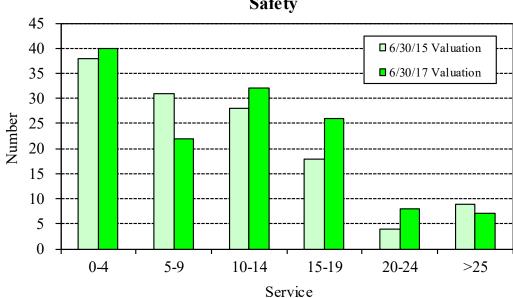
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### PARTICIPANT STATISTICS

# Active Service Distribution Safety



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# Retiree Healthcare Coverage by Age Group Miscellaneous

Age	Single	2-Party	Family	Total
Under 50	-	-	1	1
50-54	3	-	-	3
55-59	9	2	2	13
60-64	19	15	3	37
65-69	20	12	3	35
70-74	23	15	-	38
75-79	16	6	-	22
80-84	8	8	-	16
Over 85	13	1	-	14
Total	111	59	9	179
Average Age	71.4	70.2	61.2	70.5



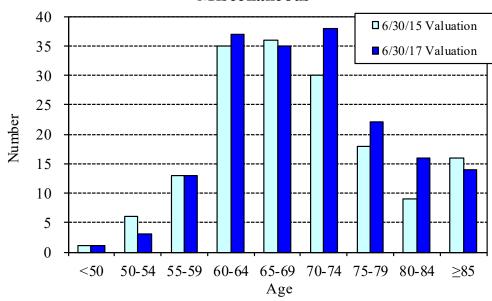
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### PARTICIPANT STATISTICS

# Retiree Age Distribution Miscellaneous



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# Retiree Healthcare Coverage by Age Group Safety

Age	Single	2-Party Fami		Total
Under 50	3	-	-	3
50-54	2	3	-	5
55-59	3	7	4	14
60-64	13	15 4		32
65-69	16	14	4	34
70-74	14	19	-	33
75-79	6	5	-	11
80-84	6	7	-	13
Over 85	8	5	-	13
Total	71	75	12	158
Average Age	70.2	69.5	62.4	69.3



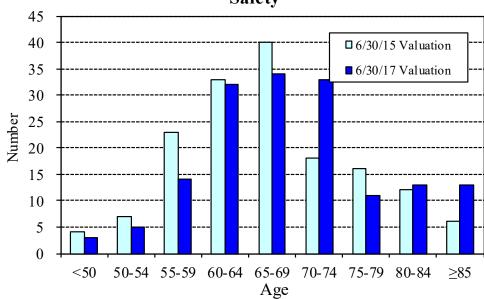
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### **PARTICIPANT STATISTICS**

# Retiree Age Distribution Safety



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Assumption	June	30, 2015 Va	luation	June 30, 2017 Valuation			
■ Service	<b>■</b> 6/30/14	MCERA v	aluation	■ 6/30/17 MCERA valuation			
Retirement	assump	otions		assump	otions		
		<u>Misc</u>	<u>Safety</u>		<u>Misc</u>	<u>Safety</u>	
	Tier 1 <sup>29</sup>	Tier 1 <sup>29</sup> 2.7%@55 3%@55		Tier 1 <sup>32</sup>	2.7%@55	3%@55	
	ERA 60.5 55.6		ERA	61.9	54.6		
	Tier 2 <sup>30</sup>	2%@55	3%@55	Tier 2 <sup>33</sup>	2%@55	3%@55	
	ERA	60.1	55.5	ERA	62.9	54.6	
	Tier 3 <sup>31</sup>	2%@62	2.7%@57	Tier 3 <sup>34</sup>	2%@62	2.7%@57	
	ERA	59.9	55.0	ERA	61.3	54.2	
■ Part Time	■ 25% PA	ARS employ	rees become	■ Same			
Employment	full tim	e eligible					

PEPRA hired  $\geq 1/1/13$ 



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### **ACTUARIAL ASSUMPTIONS**

Assumption	June 3	30, 2015 Valuation	June 3	0, 2017 Valuation		
■ PEMHCA Minimum Increases	■ 4.0% af	ter 2016	■ Increases to \$136 for 2019, 4.25% after 2019			
■ Medicare Part B Trend	Year 2019 2020 2021 2022	Medicare 6.5% 6.5% 6.3% 6.1%	Year 2019 2020 2021 2022	Medicare 0.0% 3.7% 4.4% 5.1%		
		nverging to Medical Trends after 2022	Converging to Medical Trends after 2022			
■ Participation at Retirement	> Cur > Cur • PEME	d benefit: rrently covered: 100% rently waived: 80% ICA minimum: 60% s: same as current	■ Same			





Final Average Pay based on 1 year (FAP 1); 3% COLA

Hired ≥ 7/1/11 based on FAP 3 and 2% COLA

PEPRA hired ≥ 1/1/13

Final Average Pay based on 1 year (FAP 1); 3% COLA

Hired ≥ 7/1/11 based on FAP 3 and 2% COLA

Hired ≥ 7/1/11 based on FAP 3 and 2% COLA

Assumption	June 30, 2015 Valuation	June 30, 2017 Valuation
■ Medical Plan at Retirement	<ul> <li>Currently covered: same as current elections</li> <li>Employees enrolled in Anthem &amp; Blue Shield Medicare plans assumed to move to UnitedHealthcare beginning 2016</li> </ul>	■ Currently covered: same as current elections
■ Marital Status	<ul> <li>Covered actives and retirees – based on current coverage election</li> <li>Waived actives – 80% married</li> </ul>	■ Same
■ Spouse Age	■ Males 3 years older than females	■ Same



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# **ACTUARIAL ASSUMPTIONS**

Assumption	June 30, 2015 Valuation	June 30, 2017 Valuation
■ Dependents at Retirement	<ul> <li>Pre-65:</li> <li>Actives: 20%</li> <li>Retirees: same as current coverage</li> <li>Post-65: 0%</li> </ul>	■ Same
■ Medicare Eligible Rate	<ul> <li>■ Actives and Retirees under 65:</li> <li>• Hired &lt; 4/1/86: 80% Misc, 90% Safety</li> <li>• Hired &gt; 4/1/86: 100%</li> <li>■ Retirees over 65: current Medicare eligible status</li> </ul>	■ Same
■ Medicare Participation	■ All eligible elect City reimbursement of Part B	<ul> <li>For Pre-Medicare, all eligible elect City reimbursement of Part B</li> <li>For those currently Eligible for Medicare, based on current coverage</li> </ul>





Assumption	June 30, 2015 Valuation	June 30, 2017 Valuation
■ PPACA High	■ 2.0% cash subsidy load	■ Same
Cost Plan		
Excise Tax		
■ CERBT	■ Not explicitly included	■ Included in the ADC
Administrative	■ Discount rate net of admin	■ 0.05% of assets
Expenses	expenses	
■ PEMHCA	■ Included in the liability	■ Included in the ADC
Administrative		■ 0.33% of premiums
Expenses		*



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# **ACTUARIAL ASSUMPTIONS**

Assumption	June 30, 2015 Valuation				1	June 30, 2017 Valuation			
■ HMO Medical	■ Saı	Sample estimated monthly claims costs:							
Claims Costs		•	Bay A	Area Regi	on – Non	-Medicare	e Eligible		
2018		Anthe	m Trad.	BS A	ccess+		th Net tCare	<u>Ka</u>	iser
PEMHCA	Age	$\underline{\mathbf{M}}$	<u>F</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>
Implied	25	\$271	\$534	\$261	\$513	\$254	\$499	\$257	\$505
Subsidy	35	356	654	342	628	332	610	336	617
Estimate	45	567	686	545	659	529	640	536	648
Estillate	55	947	958	910	920	884	893	895	905
	60	1,209	1,131	1,328	1,242	1,128	1,055	1,142	1,068
	65	1,528	1,376	1,468	1,321	1,425	1,283	1,443	1,299
	70	1,810	1,590	1,739	1,528	1,689	1,484	1,710	1,502
	75	2,164	1,871	2,078	1,797	2,019	1,745	2,044	1,767
	80	2,512	2,155	2,413	2,070	2,343	2,011	2,372	2,035
			Ba	y Area R	egion - M	ledicare E	ligible		
		Anthe	m Trad.	BS A	ccess+		th Net tCare	Ka	<u>iser</u>
	Age	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>
	65	\$365	\$338	n/a	n/a	n/a	n/a	\$304	\$282
	70	343	328	n/a	n/a	n/a	n/a	286	273
	75	429	384	n/a	n/a	n/a	n/a	357	320
	80	460	408	n/a	n/a	n/a	n/a	383	340





Assumption	June 30, 2015 Valuation					June 30, 2017 Valuation				
■ PPO Medical	■ Sample estimated monthly claims costs:									
Claims Costs	Bay Area Region – Non-Medicare Eligible									
2018		PERS Choice		PERSCare		PORAC		United Healthcare		
	Age	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	
PEMHCA	25	\$245	\$402	\$281	\$462	\$285	\$409	\$403	\$792	
Implied	35	363	559	417	642	369	567	528	969	
Subsidy	45	577	632	663	726	586	642	841	1,017	
Estimate	55	853	825	980	948	868	839	1,404	1,420	
	60	1,025	948	1,178	1,089	1,039	963	1,792	1,677	
	65	1,273	1,145	1,463	1,315	1,293	1,162	2,265	2,039	
	70	1,509	1,323	1,733	1,520	1,532	1,343	2,684	2,357	
	75	1,803	1,557	2,071	1,788	1,831	1,580	3,207	2,773	
	80	2,093	1,793	2,405	2,060	2,125	1,820	3,723	3,194	
	Bay Area Region - Medicare Eligible									
		PERS Choice		<b>PERSCare</b>		<u>PO</u> :	<u>PORAC</u>		United Healthcare	
	Age	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	<u>M</u>	<u>F</u>	
	65	\$326	\$342	\$361	\$378	\$479	\$502	\$326	\$302	
	70	311	331	344	366	456	486	306	293	
	75	351	365	388	403	515	536	383	343	
	80	363	376	401	416	532	552	411	365	



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# **ACTUARIAL METHODS**

Method	June 30, 2015 Valuation	June 30, 2017 Valuation
■ Cost Method	■ Entry Age Normal	■ Same
<ul><li>Amortization Method</li></ul>	■ Level percentage of payroll	■ Same
■ Actuarial Value of Assets	<ul> <li>■ Investment gains and losses spread over 5-year rolling period</li> <li>■ Not less than 80% nor more than 120% of market value</li> </ul>	■ Same
<ul><li>Amortization Period</li></ul>	■ 19-year fixed (closed) period for 6/30/16 UAAL	■ 17-year fixed (closed) period for 6/30/18 UAAL





#### **DEFINITIONS**

GASBS 75
Accrual
Accounting

- Project future employer-provided benefit cash flows for current active employees and current retirees
- Discount projected cash flow to valuation date using discount rate (assumed return on assets used to pay benefits) and other actuarial assumptions to determine present value of projected future benefits (PVB)
- Allocate PVB to past, current, and future periods using the actuarial cost method
- Actuarial cost method used for this valuation is the Entry Age Normal Cost method which determines Normal Cost as a level percentage of payroll (same method used by CalPERS)
- Normal Cost is amount allocated to current fiscal year
- Actuarial Accrued Liability (AAL) is amount allocated to prior service with employer
- Unfunded AAL (UAAL) is AAL less plan assets pre-funded in a segregated and restricted trust
- PayGo Cost
- Cash subsidy is employer pay-as-you-go benefit payments for retirees
- Implied subsidy is difference between actual cost of retiree benefits and retiree premiums subsidized by active employee premiums



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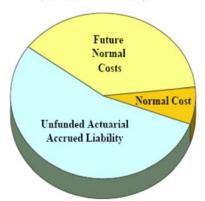
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### **DEFINITIONS**

# **Present Value of Benefits**

Present Value of Benefits (Without Plan Assets)



Present Value of Benefits (With Plan Assets)





