



Groundwater Governance: Knowledge, Motivation, and Agency

Ruth Meinzen-Dick

International Food Policy Research Institute

Nexus Gains Webinar

Crafting Combinations to Govern Groundwater: Knowledge, Motivation, and Agency

Wednesday, November 20, 2024





- Challenges:
 - Classic common pool resource (subtractable, exclusion difficult)
 - Invisible, fugitive resource
- Many tools exist, but few examples of success (Molle and Closas IWMI studies)
- Need for governance (institutions) to coordinate across actors
 - At local level
 - Across higher levels/sectors
- "Wicked problems"
 - No agreement on what the problems are
 - Beyond complex, tradeoffs
 - Incomplete, contradictory, changing, resistant to resolution
 - "No stopping rule"—no perfect end point





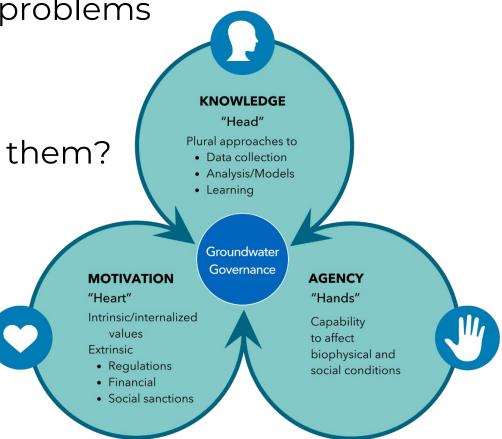
Knowledge, Motivation, Agency approach

Instead of starting with the tools, start with identifying the **key actors** Consider what they need

• Knowledge of groundwater conditions/problems

- Motivation to address problems
- Agency/mechanisms to act

What combination of tools can help equip them?



Knowledge



Knowledge: "the ability to use information strategically to achieve one's objectives" (Logan 2012)

Shapes how people understand their situation (mental models)

Data (raw facts)+ organization, contextualization → Information

Information + analysis, interpretation, models + sharing with key actors → *Knowledge*

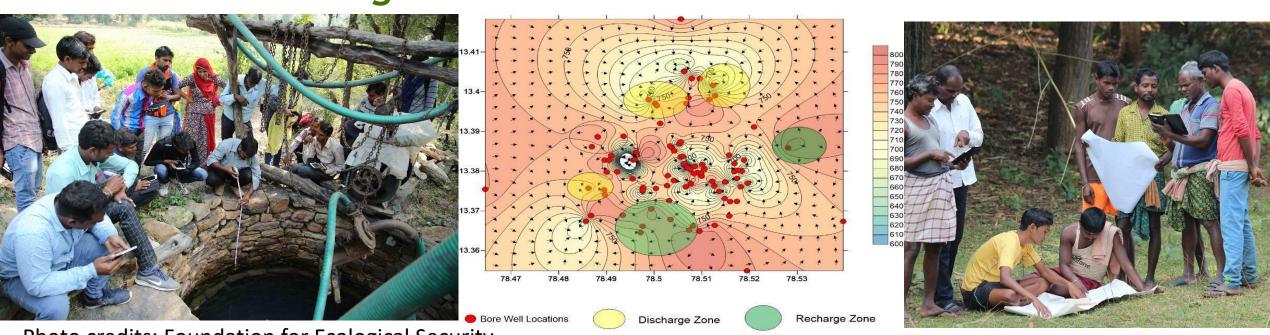


Photo credits: Foundation for Ecological Security

Motivation



Motivation: desire to act in service of a goal Applies to communities, government, other actors Types of motivation

- External
 - Regulation (fear of punishment)
 - Economic incentives
- Internal
 - Care
 - Other norms



Most policies and "incentives" focus on external motivations

Concerns with crowding out internal motivations
How to appeal to/strengthen internal motivations (moral incentives)?

Icons from www.flaticon.com/free-icons/wealth; www.flaticon.com/free-icons/wealth; www.flaticon.com/free-icons/idea

Agency/Mechanisms for Action



Agency: being able to act to produce desired outcomes;

action to shape biophysical and social conditions, including

influencing the conduct of others

If people want to do something about groundwater problems, what can they do?

Coordinated action required; hence agency is relational

Power relations and structures can constrain agency



"Toolbox" for groundwater governance

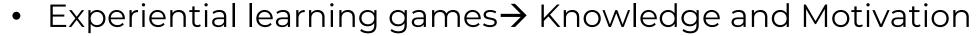


Start with the **key actors** and what they need

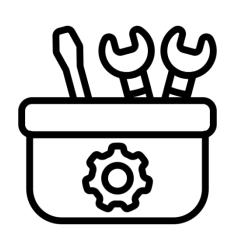
Contextualize/adapt tools

Combine tools

One tool can contribute to more than one category, e.g.



- Crop water budgeting > Knowledge and Agency
- Multistakeholder platforms > Motivation and Agency



Icon from https://www.flaticon.com/free-icons/toolbox created by zafdesign

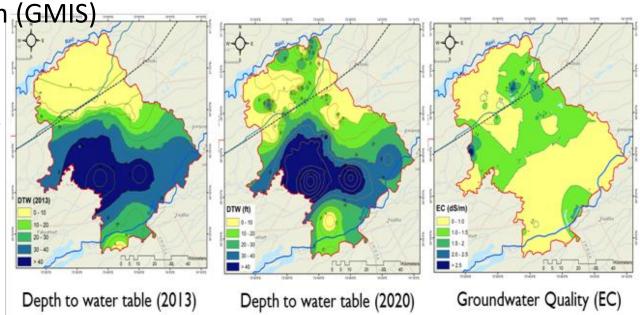
Sample application in Pakistan



- Key actors:
 - Water users (farmers, municipal, industry)
 - Government agencies: Irrigation Department, Environmental Protection, municipalities, (Health?)
 - Private sector (sugarcane millers)

Groundwater Management Information System (GMIS)

- Data, Information, leading to Knowledge
- Contribute to Motivation?
 - Show environmental, livelihood effects
 - Health effects?
- Agency (mechanisms to act)
 - Possibilities for conjunctive use w/ surface
 - Limits on individual, local agency
 - Multistakeholder platforms to coordinate



Resources

Special issue: Crafting combinations to govern groundwater:

https://thecommonsjournal.org/collections/governgroundwater

Meinzen-Dick, R. and B.R. Bruns. (2024). Crafting Combinations to Govern Groundwater: Knowledge, Motivation, and Agency. *International Journal of the Commons* 18(1):585–600. https://doi.org/10.5334/ijc.147

ElDidi, H., W. Zhang, I. Blackmore, F. Gelaw, C. De Petris, N. Teka, S. Yimam, D. Mekonnen, C. Ringler, and R. Meinzen-Dick. (2024). Getting Ahead of the Game: Experiential Learning for Groundwater Governance in Ethiopia. *International Journal of the Commons* 18(1), pp. 66–81. DOI: https://doi.org/10.5334/ijc.1316

Sanil, R., T. Falk, R. Meinzen-Dick, and P. Priyadarshini. (2024). Combining Approaches for Systemic Behaviour Change in Groundwater Governance. *International Journal of the Commons* 18(1): 411–424. https://doi.org/10.5334/ijc.1317

Molle, F., and A. Closas. 2016. "Groundwater Governance: A Synthesis." Project Report 6. Groundwater Governance in the Arab World—Taking Stock and Addressing the Challenges. Sri Lanka: International Water Management Institute. https://publications.iwmi.org/pdf/H048392.pdf

Logan, R. K. 2012. "What Is Information?: Why Is It Relativistic and What Is Its Relations to NEXUS Gains https://doi.org/10.3390/info3010068