STATE OF ILLINOIS

ILLINOIS COMMERCE COMMISSION

COMMONWEALTH EDISON COMPANY

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Petition for Establishment of Performance : Docket No. 22-0067

Metrics Under Section 16-108.18(e) of the : On Rehearing

Public Utilities Act.

Rebuttal Testimony on Rehearing of

PATRICK M. ARNS

Director of Distribution Planning, Smart Grid, and Innovation Commonwealth Edison Company

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1 I. <u>INTRODUCTION</u>

2 A.	Witness Identification

- 3 Q. What is your name and business address?
- 4 A. My name is Patrick M. Arns. My business address is 2 Lincoln Centre, Oakbrook Terrace,
- 5 Illinois 60181.
- 6 Q. Are you the same Patrick M. Arns that submitted Rebuttal (ComEd Ex. 5.0 CORR,
- 5.01, 5.02), Supplemental Rebuttal (ComEd Ex. 12.0, 12.01), Surrebuttal Testimony
- 8 (ComEd Ex. 19.0), Declaration (ComEd Ex. 35.0), and Direct Testimony on
- Rehearing (ComEd Ex. 36.0, 36.01, 36.02), in this proceeding on behalf of
- 10 Commonwealth Edison Company ("ComEd")?
- 11 A. Yes.

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B. Purpose and Conclusions of Rebuttal Testimony on Rehearing

- 13 Q. What is the purpose of your Rebuttal Testimony on Rehearing?
- 14 A. **First**, in my Rebuttal Testimony on Rehearing, I rebut unsubstantiated, inaccurate, and
- accusatory claims made in the Direct Testimony on Rehearing of Staff witness Sunday
- Balogun (Staff Ex. 26.0) against ComEd's compliance and operational performance of its
- 17 system.
- Second, I respond to Mr. Balogun's arguments concerning the "Definition of Major
- Event Day (MED) in [Performance] Metrics 1 and 2" as identified in the November 14,
- 20 2022, Notice of Commission Action and December 1, 2022, Amended Notice of
- 21 Commission Action.

In particular, I address Mr. Balogun's criticisms of the use of the IEEE definition of MEDs. I explain why his criticisms are inaccurate and demonstrate why the Commission should continue with its decision to use the objective, industry-standard IEEE 1366 methodology to define an MED. Mr. Balogun's misinformed warnings about that established standard are no reason to abandon it, thereby also abandoning the only actual MED definition in this case.

I also refute Mr. Balogun's efforts to justify Criterion 2, which requires an MED to include "conditions [that] exceed National Electrical Safety Code requirements." Staff Ex. 26.0 at 21:456-458. The National Electrical Safety Code ("NESC") is a safety standard and is not designed to determine what events can cause controlled or uncontrolled interruptions across a system. Indeed, even Mr. Balogun acknowledges that retention of Criterion 2 will likely result in no major events qualifying as MEDs for purposes of ComEd's reliability performance metrics. *See id.* at 21:462-466. Such an extreme outcome renders meaningless the Commission's prior determination that ComEd can exclude MEDs and arguably leaves the final reliability performance metrics outside of ComEd's control to achieve. Additionally, retaining Criterion 2 would ensure both time consuming and expensive litigation at the Commission with each passing storm and would in effect direct ComEd to design its system for the low frequency weather extremes rather than normally expected weather.

I also briefly discuss Criteria 1 (with modifications) and 3, which can provide the Commission with the comfort of knowing that for purposes of the reliability performance metrics, MEDs are *not* the direct results of controllable events by ComEd.

I note that standards expert witness Dr. Richard Brown also provides rebuttal testimony on rehearing on behalf of ComEd (ComEd Ex. 40.0) concerning the IEEE 1366 Standard, the NESC, and topics related to the MED definition issue on rehearing.

Third, my Rebuttal Testimony on Rehearing responds to the Direct Testimonies on Rehearing of Natural Resources Defense Council witness Ron Nelson (NRDC Ex. 4.0) and Citizens Utility Board and Environmental Defense Fund witness Andrew Barbeau (CUB/EDF Ex. 8.0) on the rehearing topic "Clarifying the construct of intervenor-proposed tracking metrics." There is agreement on how to handle certain intervenor-proposed tracking metrics, but not for others. I will explain how the Commission should address those issues.

Fourth, I propose a timeline for the refiling of an updated final Multi-Year Performance and Tracking Metrics Plan ("Plan") and Rider PIM, if necessary.

C. Attachments to Rebuttal Testimony on Rehearing

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- 57 Q. Are there any attachments to your Rebuttal Testimony on Rehearing?
- 58 A. Yes. I attach as ComEd Ex. 38.01 relevant portions of Staff responses to ComEd's 8th Set 59 of Data Requests to Staff.

60 II. COMED'S STRONG COMMITMENT TO SAFETY AND COMPLIANCE

Mr. Balogun characterizes your testimony as meaning "that some of ComEd's facilities do not meet or should not be required to meet the Commission rules in Part 305" and as implying "that not all ComEd's facilities meet and satisfy requirement[s]

in the Sections of the 2017 NESC that the Commission has adopted." Staff Ex. 26.0, at 27:583-585, 595-28:597. Is that correct?

A.

No. I did not imply that, and it is not true. I have reviewed my prior testimony carefully, and there is simply no basis for these highly accusatory statements that are entirely unsupported by any evidence. In fact, I have explained that ComEd standards have always been based on satisfying all NESC and other relevant standards, and our internal requirements often exceed minimum NESC requirements. *See* Arns Dir. on Reh'g, ComEd Ex. 36.0 at 19:362-20:385; *see also*, Arns Sur., ComEd Ex. 19.0 at 21:415-419. ComEd takes its responsibility for the safe design and operation of its facilities for the public, its workforce, the environment, surrounding property and infrastructure and other considerations extremely seriously.

Indeed, Mr. Balogun's remarks reflect poorly on his views of Staff's thorough reviews of ComEd's standards and compliance with applicable standards over the years, as well as on his opinion about the regular and constructive collaborations between ComEd and Staff on system design, operation, and inspection practices. In addition, Mr. Balogun's claims are particularly out of bounds in this case as these remarks about ComEd's safety and compliance practices are irrelevant to the rehearing topic of the definition of MEDs for purposes of the reliability performance metrics.

82 III. **DEFINITION OF MEDS**

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A. <u>MED Definitions</u>

Q. Can you summarize the issue for rehearing concerning the definition of MEDs?

Yes. Simply put, the issue to be resolved on rehearing is how MEDs should be defined, or determined, for purposes of the two reliability performance metrics. Performance Metric 1 will measure improvements in systemwide reliability; Performance Metric 2 will measure reliability improvements in environmental justice ("EJ") and Restore, Reinvest, Renew ("R3") communities.¹ Both performance metrics use SAIDI (and Performance Metric 2 also uses SAIFI, CEMI, and CELID) to calculate reliability, which in turn, relies on a determination of MEDs. In its September 27 final Order ("final Order"), the Commission held that ComEd can exclude up to five MEDs per year from the SAIDI and SAIFI calculations for Performance Metrics 1 and 2. *Commonwealth Edison Co.*, ICC Docket No. 22-0067, Final Order (Sept. 27, 2022) at 102-103. Therefore, a standardized definition of MEDs is needed to determine ComEd's performance for the two performance metrics.²

Q. How does the final Order define MEDs?

A. In its final Order, the Commission accepts the IEEE 1366-2012 definition of MEDs as the foundational definition. The Commission also modifies the IEEE definition slightly based on an agreed ComEd and Staff proposal to exclude interruptions lasting one minute or less

¹ Mr. Balogun incorrectly refers to Performance Metric 2 as "Customers Exceeding Minimum Service Levels of Reliability or Resiliency." Staff Ex. 26.0 at 2:50-51. That was a proposed performance metric that ComEd proposed, and later replaced, in the direct case.

² In response to ComEd's Nov. 17, 2022, Verified Motion for Clarification, the Commission clarified that the issue on rehearing concerning the definition of MEDs applies to both Performance Metrics 1 and 2. *Commonwealth Edison Co.*, ICC Docket No. 22-0067, Amended Notice of Commission Action (Dec, 1, 2022).

in the calculation of SAIDI. In addition, the final Order adopts three additional 100 "conditions" that must be met for an event to qualify as a MED. These criteria are: 101 (1) MEDs must result from outages that result from an event outside of the Company's 102 103 control, such as an extreme weather event or terrorist or cyberattack on the system. (2) In the case of MEDs resulting from extreme weather, conditions must exceed 104 National Electric Safety Code requirements as specified in 83 Ill. Admin. Code 305 105 106 ("Part 305") and other provisions within the Code. (3) MEDs may not result from a planned event within the Company's control, such as 107 maintenance activities on a non-storm day. 108 Order at 103. This definition of MEDs with the one-minute modification, and the three 109 110 criteria, are reflected in ComEd's final Plan and Rider PIM filed on November 22, 2022, in this docket. 111 Q. Can you summarize ComEd's position on rehearing regarding the definition of MEDs 112 for purposes of the two performance metrics? 113 A. Yes. The Commission should adopt a clear, straightforward definition of MEDs for 114 purposes of calculating SAIDI performance for Performance Metrics 1 and 2. A 115 practicable and objective definition of MEDs for purposes of Performance Metrics 1 and 2 116 is necessary for several reasons. 117 **First**, a practicable and objective MED definition grounded in standards will result 118 in Performance Metrics 1 and 2 that better reflect ComEd's performance in improving 119 reliability, rather than luck or extreme weather beyond ComEd's control. As stated 120

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throughout this docket, the closer that definition and its application can be kept to an

objective standard, the more meaningfully those improvements can be measured and less "noisy" the metrics become.

Second, an MED definition that is grounded in the statistical methodology of a mature standard, rather than the particular meteorological circumstances at the site of every outage, will also prevent ComEd from having to invest significantly to design the system for low probability weather extremes. It will also avoid the need for ComEd to install weather sensing devices at every one of its facilities so it can determine whether the requisite weather conditions occurred during outages.

Third and finally, by using an objective definition, like the IEEE 1366, which is easily implementable, protracted litigation each time ComEd experiences a weather event to determine whether it qualifies as an MED will be avoided, along with the added time and costs associated with such extraneous processes.

- Q. Can you summarize ComEd's recommendations on rehearing regarding the definition of MEDs for purposes of the two performance metrics?
- 136 A. Yes. Without restating my Direct Testimony on Rehearing, I recommend that the
 137 Commission:
 - (1) Retain the IEEE 1366 definition of MEDs, and its exclusion of interruptions lasting one minute or less in the calculation of SAIDI and SAIFI;
 - (2) Reject Criterion 2 completely;

(3) Retain Criteria 1 (with modifications) and 3.

I discuss each of these recommendations, and refute Mr. Balogun's misinformed reaction to them, in my Rebuttal Testimony on Rehearing.

B. IEEE 1366 Definition

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- Q. Starting with your first recommendation, why should the Commission retain the IEEE 1366 definition of MEDs?
- There are numerous reasons why the IEEE 1366 definition of MEDs should be used in the 147 A. context of these performance metrics. As I have previously explained, IEEE Standard 1366 148 is an objective methodology widely utilized by electric utilities, researchers, and regulators 149 across the nation to measure reliability including the determination of whether an event 150 qualifies as a major event day. ComEd witness Dr. Richard Brown, who has served on the 151 IEEE group and published several educational pieces on the topic, provides rebuttal 152 testimony on rehearing in which he discusses the IEEE 1366 methodology and explains 153 why it is a reasonable and appropriate methodology to use for reliability performance 154 metrics. (ComEd Ex. 40.0). 155
- Q. Does Staff witness Mr. Balogun also seek to retain the IEEE 1366 definition of MEDs?
- 157 A. No. Mr. Balogun calls for an outright rejection of the IEEE baseline definition of MED
 158 (*i.e.*, the IEEE methodology). Staff Ex. 26.0 at 9:194-197. Mr. Balogun's
 159 recommendations for rejecting the IEEE 1366 definition are fraught with inaccuracies and
 160 misunderstandings, however. Both Dr. Brown and I address them in our Rebuttal
 161 Testimonies on Rehearing.
- Q. Does Mr. Balogun propose an alternative definition for MEDs if the IEEE 1366 definition is eliminated, per his recommendation?
- A. No. Mr. Balogun appears to believe that the three additional criteria provided in the final
 Order could independently define an MED, but he is wrong. The Commission's additional

three criteria cannot sufficiently define an MED on their own, and I do not believe the Commission intended them to do so. Instead, the criteria add additional qualifications (*e.g.*, clarifying that the underlying event be outside the utility's control and conditions must exceed NESC requirements for weather-related outages) on top of the foundational IEEE definition. However, one of these criteria – Criterion 2 – is unworkable and would only undermine the Commission's construct of the two performance metrics.

172 Q. Is ComEd aware of an alternative definition of "MED" that could be used instead of 173 IEEE 1366?

A.

- 174 A. No. "MED" is a term that is defined and used by the IEEE there is not an alternative
 175 version used elsewhere. "MED" is not defined in the Commission's regulations or the
 176 Public Utilities Act ("PUA").
- Q. Are there additional reasons why the Commission cannot eliminate the IEEE 1366 definition of MEDs?
 - Yes, the IEEE 1366 definition cannot be eliminated because it is woven into the fabric of the reliability performance metrics design. The final Order requires that the IEEE Standard 1366 is used to determine which events are major event days, and thus, it is needed to identify which events can be part of the MED exclusion. Additionally, the entire construct of the final Order's MED exclusion was decided in relation to the number of MEDs (as identified using the IEEE Standard 1366) that ComEd has historically experienced. Similarly, ComEd's goals for Performance Metrics 1 and 2 (15% improvement in SAIDI over 10 years) were developed with the assumption that SAIDI would be calculated in accordance with IEEE Standard 1366. Also, all of the analysis performed to determine

- whether the performance metrics were reasonably achievable was undertaken using the IEEE 1366 methodology.
- Q. With that understanding of the integral nature of the IEEE Standard 1366, if the
 Commission were to eliminate IEEE 1366 as the MED definition, what else would
 have to change?
- 193 A. The Commission would have to revisit every element of the two reliability performance
 194 metrics design, including how SAIDI and SAIFI should be calculated, whether any
 195 exclusions were appropriate (and if so, how many), and the appropriate goals and baseline.
 196 Throughout the metrics redesign process, the Commission would also have to determine if
 197 the redesigned metric is reasonably achievable and has the potential to provide customer
 198 benefits.
- Q. Does Mr. Balogun provide any specific evidence for why the IEEE 1366 definition of MEDs should be eliminated?
- A. No. Mr. Balogun only makes generalized claims that are unsupported by any evidence and are inconsistent and incompatible. For example, Mr. Balogun claims that use of the IEEE 1366 definition of MED would allow a "minor" storm to be characterized as an MED if it "causes high outages." Staff Ex. 26.0 at 6:126-127. However, Mr. Balogun did not explain his concerns about "minor" yet destructive storms, or provide a historical example of such a situation. *See* ComEd Ex. 38.01, which provides Staff Response to ComEd Staff 8.02.

Q. Mr. Balogun criticizes the IEEE 1366 definition of MEDs because it does not account 207 for specific weather conditions. See Staff Ex. 26.0 at 6:121-122. Is this a valid critique 208 of a reliability methodology? 209 210 Α. No. The beauty of the IEEE standard is that it is event-neutral. As Dr. Brown explains (ComEd Ex. 40.0), IEEE Standard 1366 was originally developed to overcome many 211 attempts in the industry to define MEDs through weather or other conditions and finding 212 213 them all lacking. See also IEEE 1366-2012, Annex B, previously provided as ComEd Ex. 5.01 at 38-46. Furthermore, an event-type based methodology is impractical because it is 214 not feasible to identify and define each and every different type of weather, and every other 215 type of event that could potentially result in an outage. Mr. Balogun illustrates this exact 216 217 point when he criticizes the IEEE 1366 definition for not considering "the speed of wind or the number of lightning strikes" when evaluating whether an MED occurred. Staff Ex. 218 219 26.0 at 6:121-122. Yet Mr. Balogun does not (nor could he) describe what the speed of wind should be, or what the number of lightning strikes should be, to identify an MED. 220 Q. Can you provide another example of how an event-type based methodology, as 221 proposed by Mr. Balogun, would be problematic? 222 Yes, actually Mr. Balogun provides a second good example on this point. As I mentioned A. 223 earlier, Mr. Balogun used the term "minor storm" in his Direct Testimony on Rehearing. 224 When asked in a data request to define the term in that context, he defined "minor storm" 225 226 as: [A] weather event with no significant, sustained winds, or severe winds 227 gusts, or a combination of wind and ice loading that should not cause 228 substantial interruptions in ComEd's electric service territory if ComEd's 229

facilities are constructed to the standards in the sections of 2017 NESC as adopted into Part 305.

ComEd Ex. 38.01. His definition reveals the limitation of trying to define MEDs by type or size. For example, his definition appears to contend that "major" storms could be limited to only wind and ice events. Presumably, all other severe weather conditions, such as flooding, heavy snow, extreme heat or cold, or lightning, would either not be considered as storms, or only considered to be "minor" storms.³ It is not clear what differentiates a "minor" storm from a "major" storm. Arguably, under Mr. Balogun's approach, the Commission would have to define or differentiate "minor" and "major" for each type of possible weather variable. This is an extraordinarily complicated, complex, and subjective approach to the straightforward task of defining MEDs for purposes of these metrics. The IEEE Standards group already abandoned this approach, and instead developed the IEEE Standard 1366, which objectively determines through statistics when system stresses become "major", i.e., a MED.

- Q. Is Mr. Balogun correct when he asserts that use of IEEE Standard 1366 could even result in an interruption caused by a "mistake, oversight, or inaction by ComEd itself" being classified as an MED? Staff Ex. 26.0 at 7:144-145.
- A. Mr. Balogun did not provide a single historical example of when a "mistake, oversight, or inaction by ComEd" led to an MED in support of his claim. Regardless, Mr. Balogun's assertion is moot. To assuage the Commission's concerns about controllable events,

³ In either possibility – that these extreme weather events would not be considered "storms" at all, or that they, by virtue of type, be treated as "minor", conflicts with Part 411, which requires utilities to "design its system according to generally accepted engineering practices, including consideration of *normally expected weather*." 83 Ill. Admin. Code Sec. 411.100(e).

ComEd previously agreed to not consider controllable outages as MEDs. See Arns Direct 250 on Rehearing, ComEd Ex. 36.0 at 25:492-496. 251

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- Q. Mr. Balogun is concerned that if the IEEE 1366 definition of MEDs is adopted, ComEd will no longer adhere to applicable Illinois law and Commission rules 253 concerning safety and reliability. Staff Ex. 26.0 at 27:583-28:602. Are his fears valid? 254 A. Not only are the baseless concerns invalid, but they are frankly insulting. The only issue 255 on rehearing is how MEDs should be defined for purposes of calculating the two reliability 256 performance metrics. The laws, standards, and rules that ComEd must (and does) follow 257 and exceed when designing, maintaining, and operating its grid are not at issue on rehearing 258 (or at all in this docket). As I have repeatedly said throughout this proceeding, ComEd's 259 internal requirements generally exceed the NESC minima as adopted in Part 305 and all 260 261 other applicable codes, standards, and practices. We ensure that every structure complies with the minimum NESC requirements, if not better. ComEd has a variety of internal 262 processes and procedures in place to ensure that its facilities are designed and constructed 263 in compliance with the NESC and other applicable requirements. See supra at 4. 264
 - Are Mr. Balogun's concerns that IEEE Standard 1366 is only a "voluntary guide" Q. and not a Commission requirement a valid reason for the Commission to reject its definition of MED? Staff Ex. 26.0 at 4:82-86.
- Not at all. Mr. Balogun asserts that the "voluntary" nature of the IEEE is relevant because A. 268 that means the Commission and Illinois utilities are not bound by IEEE 1366 for calculating 269 reliability indices. This is a red herring. ComEd is not asserting that the Commission 270 should adopt the IEEE standard because it is a requirement. Rather, the IEEE Standard 271

1366 provides an objective and practicable definition of measuring reliability and resiliency improvement including classification of MEDs.

Q.

A.

As an aside, the Commission's adoption of the IEEE 1366 definition of MED in its final Order would seem to have transformed the IEEE 1366 standard from a "guide" to a required element of the Commission-approved performance metrics for the purpose of defining MEDs.

- On multiple occasions in his testimony, Mr. Balogun argues "the requirements in the existing Commission rules and regulations that regulate Illinois public utilities, including ComEd, are superior to the requirements in the IEEE 1366 Guide." See, e.g., Staff Ex. 26.0 at 6:128-130. Does he provide any support for his claims?
 - No, this is another example of Mr. Balogun's baseless assertions in his testimony. Not only does Mr. Balogun fail to clarify to which "existing Commission rules and regulations" he refers, but he also does not explain why they are "superior" to "requirements in the IEEE 1366 Standard." In addition, Mr. Balogun's assertions are irrelevant to the issue on rehearing the definition of MEDs. To the extent that Mr. Balogun is suggesting that the Commission's rules provide a definition of MEDs, and that the definition of MEDs provided under the Commission's rules is "superior to" the definition of MEDs under the IEEE standard, again his argument fails: there is no definition of MEDs under the Commission's regulations.
- Q. How do you respond to Mr. Balogun's assertion that "IEEE 1366 does not take into consideration that ComEd, like other public electric utilities in Illinois, is required to use and adhere to (1) the Commission rules in Part 305 and Part 411, (2) the

Commission rules on vegetation management; and (3) the use of appropriate lightning arresters⁴ on its distribution system"? Staff Ex. 26.0 at 11:237-241.

A.

While I agree with Mr. Balogun that that the IEEE Standard 1366 does not explicitly take into consideration or incorporate the Illinois-specific rules or regulations, it does take into account the meaningful trends of distribution utility reliability across the industry. Dr. Brown expresses a similar response in his Rebuttal Testimony on Rehearing, ComEd Ex. 40.0. In fact, that is one of the specific design benefits of the statistically-based, content-neutral design of IEEE 1366. Just as IEEE 1366 does not take into account the cause of the event (*i.e.*, weather, cyberattack), it also does not take into account each and every utility's *unique* regulatory environment and *specific* regulations.

Furthermore, it would be nonsensical for the relevant part of IEEE 1366 germane to this matter – which is concerned with calculating MEDs for reliability measurement purposes – to reflect particular Illinois safety and design rules and regulations. IEEE 1366 is a statistical-based definition and methodology standard used nationwide through the electric utility industry and the U.S. Energy Information Administration to measure reliability.

My answer to this question should not be taken to mean that ComEd does not already comply with these Commission rules – they are simply irrelevant in this context.

⁴ Mr. Balogun appears to misunderstand the purpose of lightning arresters – they are used to mitigate damages from lightning, not to prevent outages outright. In fact, lightning arresters often protect equipment by intentionally causing an outage. Lightning protection often serves as a sacrificial component essentially in design to pass the energy of lightning to ground and limit the damage to other equipment. It neither stops lightning from occurring or prevents all outages associated with it and by design in most cases results in an outage. I had mentioned lightning arresters in my Direct Testimony on Rehearing simply to provide a rare example of a weather condition (*i.e.*, lightning) mentioned in the NESC. ComEd Ex. 36.0 at 13:264-270. But my next point was that if there were an outage caused by lightning, the NESC section related to lightning arresters does not provide sufficient detail to determine if Criterion 2 was satisfied. *Id.* at 15:289-291.

C. NESC & Criterion 2

- Q. Regarding your second recommendation, why should the Commission eliminate
- 314 Criterion 2?

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- 315 A. Without restating my Direct Testimony on Rehearing in full (ComEd Ex. 36.0), Criterion
 316 2 must be eliminated from the definition of MED for purposes of the reliability metric for
 317 three main reasons: (1) it cannot be practicably implemented; (2) the reliability
 318 performance metrics would become outside ComEd's control to achieve; and (3) the
 319 resulting costs to customers would likely be immense.
- Q. Can you summarize your first reason that the Commission should eliminate
- Criterion 2 because it cannot be practicably implemented?
- A. Yes. Criterion 2 cannot be practicably implemented because of its ambiguous and 322 perplexing wording. Criterion 2 invokes NESC provisions, as adopted by Part 305 of the 323 Commission's regulations, which concern safeguarding of employees and utility facilities. 324 As explained by ComEd witness Dr. Brown, the NESC concerns safety; it has never been 325 used to determine what qualifies as an MED. See ComEd Ex. 40.0, 12:240-247; 13:261-326 263. Therefore, there is no established guidance on how Criterion 2 would be incorporated 327 into an MED calculation, and the Order does not offer any direction. Similarly, Mr. 328 Balogun fails to provide guidance (in fact, he says that the Commission should not have to 329 provide guidance). Staff Ex. 26.0 at 25:541-546. Therefore, it is not clear how the NESC 330 requirements should be applied to each outage situation, or what to do in the event that 331 there is no applicable NESC requirement. 332

A conservative reading of Criterion 2 would require ComEd to determine the historic NESC standard applicable to every piece of equipment involved in an outage, as well as the specific localized weather conditions at the time of the outage. This would be, in all practical considerations, simply impossible during system-wide storm events across ComEd's 11,400 square mile service territory.

A.

- Q. Can you explain your second reason that the Commission must eliminate Criterion
 2 because it will result in the two reliability performance metrics being outside
 ComEd's control to achieve?
 - Yes. Criterion 2 will likely result in performance metrics that are outside ComEd's reasonable control to achieve. In its strictest interpretation, Criterion 2 will disqualify *all* weather events from being categorized as MEDs. I demonstrated this in my Direct Testimony on Rehearing by applying Criterion 2 to all of the major events that previously qualified as MEDs and EWEDs in calendar year 2021 in ComEd's service territory, as well as the more recent example of the November 5, 2022, event. In both situations, all of the historical events would have been disqualified as MEDs when Criterion 2 is applied. *See* ComEd Ex. 36.0 at 14:287 at Table 1; 21:418-24:480. Mr. Balogun agrees with our analysis and findings in both cases. *See* Staff Ex. 26.0 at 21:465-466; 22:476-485; *see also* Staff Response to ComEd Staff 8.01, provided as ComEd Ex. 38.01. Therefore, one can safely assume that the future application of Criterion 2 would result in all weather-related (which they all are) major events being disqualified as MEDs. This would not only moot the final Order's ruling that ComEd can exclude up to five MEDs from its reliability performance metrics calculations each year, but also result in performance metrics that are

outside ComEd's reasonable control to achieve. ComEd's achievement of the metrics would become solely reliant on good weather and luck, rather than its own effort, investment, design, and operation.

Q. Can you summarize your third reason – that the Commission should eliminate

Criterion 2 because it will otherwise result in exorbitant costs?

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- A. Yes. The costs resulting from Criterion 2 would be exorbitant. To even attempt to record 360 the localized weather conditions at each possible outage location, ComEd would have to 361 install weather sensors on all of its equipment throughout its 11,400 square mile service 362 territory. It would also likely engage in time-consuming and expensive litigation before 363 the Commission every time a storm occurred to determine if and how Criterion 2 applied. 364 But the most important (and expensive) outcome is that, forced to be at the mercy of luck 365 366 and the weather, ComEd would have to design its entire system to try and ensure it can withstand even the most extreme weather at each and every location on its system. This 367 would also conflict with Part 411 reliability obligations to "design its system according to 368 generally accepted engineering practices, including consideration of normally expected 369 weather, animal activity and other conditions." 83 Ill. Admin. Code Sec. 411.100(e) 370 (emphasis added to original). 371
 - Q. Mr. Balogun states that Criterion 2 is necessary because it prevents "controllable" outages from being qualified as MEDs. Does Criterion 2 actually achieve this goal?
 A. No. Unlike Criteria 1 and 3, which both literally identify controllable outages and state they do not qualify as MEDs, Criterion 2 does not achieve this goal. Criterion 2's inclusion

of the NESC standards (under Part 305) does not exclude controllable events because the

NESC standards have nothing to do with controllable and uncontrollable events. Rather, the stated purpose of Part 305 is safety: "[t]he purpose of [Part 305] is the practical safeguarding of persons during the installation, operation, or maintenance of electric supply and communication lines and their associated equipment. It contains minimum requirements considered necessary for the safety of employees and the public." 83 Ill. Admin. Code Sec. 305.10.

Q.

Criterion 2 is also not necessary because ComEd has already agreed in my Direct Testimony on Rehearing that MEDs should (and will) exclude controllable events. *See* ComEd Ex. 36.0 at 5:84-91. As further assurance, ComEd agrees that Criteria 1 (with modifications) and 3 should remain included in the final Order. ComEd Ex. 36.0 at 25:492-496. I discuss this further in the next Section.

- Does Mr. Balogun agree with your historical analyses that when Criterion 2 is applied to all of the days in 2021 and November 5, 2022, all of which qualified as an MED under IEEE Standard 1366 and as an extreme weather event day ("EWED") under Part 411, that none of them would qualify as an MED?
- 392 A. Yes. Mr. Balogun agrees with my analyses. And then he continues, arguing that such an outcome would be appropriate because all of the related outages were within ComEd's "control" to prevent because no NESC requirements were exceeded during the events. *See* Staff Ex. 26.0 at 21:465-466; *see also* ComEd Ex. 38.01. Note that these days included,

among others, the August 2021 storms in which 10 tornados were confirmed by the National Weather Service in ComEd's service territory.⁵

- Q. Is Mr. Balogun correct that all weather conditions that do not explicitly exceed objective references within the NESC should be interpreted as "controllable interruptions"? Staff Ex. 26.0 at 22:476-23:495; 23:500-506.
- A. No. First, Mr. Balogun flatly conflates ComEd's conformance to generally accepted engineering, construction, or maintenance practices required by the Commission's regulations, and its adopted portions of the NESC, with a distribution system being wholly impervious to outages. No system, no matter how it is maintained and constructed, can withstand every external event.

Second, using the public weather data available, there have never been recorded weather conditions in ComEd's service territory that have exceeded the NESC references (for extreme wind). Under Mr. Balogun's logic, that would mean that Criterion 2 is likely to disqualify every weather-related event as an MED. For reasons I've previously discussed, this would not only moot the Commission's MED exclusion rule, but also make the two reliability metrics out of ComEd's control to achieve. *See generally*, ComEd Ex. 36.0 at 8-24.

Q. Is it the purpose and intention of the NESC and Part 305 to prevent all outages from occurring?

⁵ *See* National Weather Service Report on August 9, 2021: 10 Tornadoes and Significant Rainfall for Parts of Northern Illinois, available at: https://www.weather.gov/lot/2021aug09.

- A. No, it is not. The NESC is just that a safety code. ComEd witness Dr. Brown, an industry expert on reliability with expertise in the NESC, discusses the NESC in more detail. *See*ComEd Ex. 40.0. Further, as noted above, the Commission's reliability rules call for "adequate, efficient, and reasonable level[s]" of reliability. 83 Ill. Admin. Code 411.100(a). In no part of those rules does it express the requirement for *absolute* reliability under all weather conditions in Illinois that Mr. Balogun concludes in his testimony.
- Q. Staff argues that "requiring ComEd to demonstrate that an event exceeds the standards by which the system was designed will further ensure that MEDs are outside the Company's control." How do you respond? Staff Ex. 26.0 at 14:300-304.
- 424 A. ComEd cannot control the weather.

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- 425 Q. Is Mr. Balogun's assertion correct that, as long as ComEd adheres to Parts 305 and
 426 411 of the Commission Rules, it will prevent all interruptions from occurring (i.e., all
 427 events are "controllable")? Staff Ex. 26.0 at 14:300-304.
 - A. No. Once again, Mr. Balogun misunderstands the purpose of Parts 305 and 411. They are not intended to prevent outages resulting from extreme events, but rather ensure that the system is designed and maintained safely and reliably.

For example, Mr. Balogun asserts that purpose of Part 305 is to ensure "equipment can withstand controllable events that can cause and exacerbate controllable interruptions." Staff Ex. 26.0 at 15:325-328. His claim is contradicted by the plain language of Part 305, however, which states, "[t]he purpose of [Part 305] is the practical safeguarding of persons during the installation, operation, or maintenance of electric supply and communication lines and their associated equipment. It contains minimum requirements considered

necessary for the safety of employees and the public." 83 Ill. Admin. Code Sec. 305.10. Similarly, Section 411.100 focuses on "Reliability Obligations" of Illinois utilities, and charges each with "provid[ing] services and facilities that, in accordance with the Act and other applicable statutes, provide an adequate, efficient and reasonable level of reliability giving appropriate consideration to the costs and benefits of changing or maintaining the level of reliability." 83 Ill. Admin. Code Sec. 411.100(a). Neither Part 305 nor Part 411 task Illinois utilities with avoiding and preventing every outage and neither Part promises to make the utilities that adhere to the requirements (which ComEd unwaveringly does) impervious to weather-related outages.

- Q. Is Mr. Balogun's assertion correct that ComEd would not have to determine the applicable NESC standard when the facility was installed or updated for purposes of applying Criterion 2? Staff Ex. 26.0 at 26:556-567.
 - A. No, he is wrong. As I explained in my Direct Testimony on Rehearing, the applicable NESC standards are those in place when the facility was installed or upgraded. ComEd Ex. 36.0 at 17:335-337. Therefore, in order to evaluate an interruption under Criterion 2, ComEd would have to first determine when the equipment at issue was installed or upgraded to determine the applicable NESC requirement. Dr. Brown affirms this as well. See ComEd Ex. 40.0 at 19:394-399. Depending on the age of the equipment, and the number of facilities involved in an outage, this could be an enormously laborious task. The task would become even more impractical in outage situations involving cascading

⁶ For existing installations, the NESC generally provides that existing installations that comply with prior editions of the code generally do not need to be modified to comply with the current version of the rules with a limited number of exceptions. 2017 NESC Rule 013B.2; provided as ComEd Ex. 36.01 at 29.

impacts, where multiple elements are damaged from external causes. Additionally, Mr. Balogun makes certain mischaracterizations regarding ComEd on this point that require corrections.

Q. What mischaracterizations does Mr. Balogun make about your testimony concerning grandfathered NESC standards?

A.

He makes two mischaracterizations that demand correction. First, Mr. Balogun falsely infers from my testimony that ComEd's facilities do not meet all of the applicable Commission rules and requirements. Staff Ex. 26.0 at 27:583-585. This takes my remarks – which were simply about how Criterion 2 would seemingly have to be applied in consideration with how the code works to evaluate a storm event – out of context. Once again, ComEd takes extremely seriously its responsibility for the safety of its facilities and operation and as such, all of its engineering, design and operational practices meet, and in many cases exceed, the applicable Commission rules and requirements. *See also* ComEd Ex. 36.0 at 19:362-20:385. Furthermore, his unfounded remarks about ComEd's safety and compliance culture are irrelevant to the question on hand – the definition of MEDs.

Second, Mr. Balogun misconstrues a discussion in my Direct Testimony on Rehearing about how the Illinois Administrative Code and NESC both provide for "grandfathering" clauses that define the applicable code considerations for existing facilities as those in effect at the time they were installed. Specifically, he states that "regardless of the age and time they were installed, all ComEd's facilities are expected to meet and satisfy all of the Commission's rules and requirements" (Staff Ex. 26.0 at 25:554-556), which implies that I may hold contrary views. As I have stated repeatedly, ComEd

facilities meet, and often exceed, all applicable Commission's rules and requirements. That is not an issue. Rather, my testimony was merely introducing the concept of grandfathering clauses, which are further articulated in Part 305, which states "[t]he rules which were in effect at the time of the original installation" (83 Ill. Admin. Code Sec. 305.40(b)(3)(A)) and similarly expressed in Section 013(B)(2) of the NESC (as explained further by Dr. Brown).

A.

- Q. Mr. Balogun recommends using the storm liability waiver petition provision to prove that weather conditions during a specific period were beyond its control, and thus should qualify as an MED for purposes of the reliability performance metrics. Staff Ex. 26.0 at 23:509-25:536. Does Mr. Balogun's recommendation assuage your concerns about implementing Criterion 2?
 - No. In fact, it reinforces my concerns. To the extent Mr. Balogun is proposing that ComEd should be required to make an affirmative showing each time a weather event occurs as to whether it qualifies for an MED under Criterion 2, similar to a showing required for storm liability waivers, it will create unnecessary litigation and costs for Illinois customers. ComEd experiences multiple MEDs every year, and under Mr. Balogun's recommendation, each one would require a waiver petition proceeding to confirm their MED status. Storm waiver petitions take months, if not years, to resolve. For example, the Ameren Illinois storm waiver proceeding that Mr. Balogun references (*Ameren Illinois Co.*, ICC Docket No. 20-0676), took nine months to conclude (filed September 2, 2020; ended May 27, 2021). ComEd's 2011 storm waiver proceeding for six summer storms (*Commonwealth Edison Co.*, ICC Docket No. 11-0588) took almost three years to resolve

through appeal (filed August 18, 2011; appellate decision July 31, 2014). During each petition proceeding, ComEd would introduce evidence about the particular equipment at issue and localized weather conditions, which would likely involve the installation of weather sensing equipment throughout ComEd's system, as well as the retention of outside meteorological experts. Additionally, while I am not a lawyer, it is my understanding that the storm waiver process does not invoke the NESC, so it is unclear how it could be used to apply Criterion 2. Further, it uses a different standard ("unpreventable") regarding interruptions than what Mr. Balogun ("uncontrollable") invokes here. *See, e.g., Ameren Illinois Co.*, ICC Docket No. 20-0676, Final Order (April 29, 2021) at 4-6.

Q.

A.

- Mr. Balogun uses the Ameren Illinois storm waiver petition in ICC Docket No. 20-0676 as an example of how the storm waiver process can be used to determine whether weather conditions were beyond the utility's control. Is his example apt?
- No, the example actually undermines Mr. Balogun's recommendation and statements. In that proceeding, the Commission ultimately granted the storm waiver request. There, wind speeds referenced in the docket were recorded "in excess of 60 mph." However, "in excess of 60 mph" would not seem to satisfy Mr. Balogun's test when applying Criterion 2 and the NESC, which under Rule 250-2(e) concerning "Basic Wind Speed" requires 90 miles per hour for 3 seconds at 33 feet above ground. Furthermore, Mr. Balogun would likely consider "winds in excess of 60 mph" to be the same as those events provided in Table 1 of my Direct Testimony on Rehearing, and therefore, in his opinion, a "controllable event"

⁷ Staff testified and the final Order concluded that weather conditions exceeded National Electric Safety Code design standards, (*see Ameren Illinois Co.*, ICC Docket No. 20-0676, Final Order (Apr. 29, 2021) at 5). For the reasons I've stated above, it is not clear to me which NESC requirement(s) Staff and the final Order believed had been exceeded during the storm.

that cannot be an MED. *See, e.g.*, Staff Ex. 26.0 at 22:479-480. In addition, the final Order in the Ameren docket relies on evidence that "fallen trees and limbs" caused outages resultant from the winds. *Ameren Illinois Co.*, ICC Docket No. 20-0676, Final Order (Apr. 29, 2021) at 3. But there is no applicable NESC requirement for "fallen trees and limbs", and thus, this event would not qualify as an MED under Mr. Balogun's application of Criterion 2. Yet the Commission granted the requested waiver. *See id.* at 6 (finding that "many of the interruptions... were unpreventable."). In summary, this particular example shows how the evaluation of a storm through the storm waiver process is inconsistent with Mr. Balogun's own interpretations offered for Criterion 2.

D. Criteria 1 and 3

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- Q. Do you agree with the intent of Criterion 1, that MEDs should only account for events outside of the Company's control?
- A. Yes. As explained above and in my Direct Testimony on Rehearing, ComEd agrees that

 MEDs should only account for events outside of ComEd's control. I continue to believe

 that the IEEE 1366 definition of MEDs already addresses this concern and therefore,

 Criterion 1 (and 3) are superfluous. *See* ComEd Ex. 36.0 at 25:484-491; *see also*, ComEd

 BOE at 20. That being said, in the interest of providing additional assurance that ComEd

 will not exclude controllable interruptions from its reliability measurements, ComEd

 would not oppose the Commission retaining Criterion 1, subject to modification.

Q. What modifications do you propose?

A. There are two modifications ComEd proposes to Criterion 1. First, as I proposed in my

Direct Testimony on Rebuttal, the illustrative examples that Criterion 1 provides could

provide the wrong impression that they are an exhaustive list of uncontrollable events, or that all uncontrollable events must be equally extreme. To eliminate any confusion, ComEd recommends that the illustrative list is removed.

Second, as ComEd proposed in its Brief on Exception (ComEd BOE at 19-20), Criterion 1 should be modified so that it is clear that ComEd may not exclude MEDs that directly result from a material mistake or oversight that was fully within ComEd's control, but for which the MED would not have occurred. This proposed modification is to ensure that ComEd's reliability reflects only those circumstances that are truly within its control.

Accordingly, ComEd proposes that Criterion 1 be clarified as follows:

MEDs must <u>not be a direct</u> result from <u>an event outside of outages that result from a material mistake or oversight that was fully within the Company's control, <u>such as an extreme weather event or terrorist or cyber attack on the system</u> <u>but for which the outage would not have occurred</u>.</u>

Q.

- Mr. Balogun opposes ComEd's proposed modification to delete the examples provided in Criterion 1. Staff Ex. 26.0 at 19:407-412. How do you respond?
- A. Mr. Balogun appears to misunderstand both my proposed modification and the purpose of Criterion 1, stating that he "disagree[s] with ComEd's opposition to the final Order's 'criterion 1' on what must qualify as [an] MED." Staff Ex. 26.0 at 19:411-412. Criterion 1 does not provide a finite list of what qualifies as an MED (nor should it). I do not oppose Criterion 1, so long as it is refined. My recommended modifications are merely meant to provide clarity on what is, and is not, a controllable event when determining MEDs. Criterion 1 does not provide a finite list of what qualifies as an MED (nor should it).

Is there agreement between ComEd and Staff regarding the continued inclusion of Q. 567 **Criterion 3?** 568

Yes. While ComEd continues to believe that Criterion 3 is not necessary, ComEd does not A. 569 oppose the language for Criterion 3 as drafted in the final Order. See ComEd Ex. 36.0 at 570 7:148-149. Mr. Balogun "support[s] and agree[s] with ComEd's position." Staff Ex. 26.0 at 27:580. 572

IV. INTERVENOR-PROPOSED TRACKING METRICS

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Q. Rehearing was granted to provide ComEd and intervenors the opportunity to clarify several intervenor-proposed tracking metrics. Has ComEd been able to clarify certain intervenor-proposed tracking metrics?

A. Yes. While time did not permit ComEd to reach any formal agreements, it did allow for the fruitful discussions and the resolution of several of the tracking metrics. Table 1 below provides the summary of the current state of the issues I previously identified in my Direct Testimony on Rehearing.

581 Table 1

Category	Tracking Metric	Proposing Party (if not ComEd)	Issue (if any) Identified in ComEd Ex. 36.0	Status
	1. Emissions			
	Reductions			
	Supported by			
	ComEd			
Emissions	Programs			
Reductions	ComEd Net			
	GHG			
	Emissions			
	3. Marginal	CLID/EDE		
	Greenhouse	CUB/EDF		

Gas Emissions Reduction Index 4. Emissions Reductions from Electrification Index	CUB/EDF		
5. Report Tracking Metrics for Any Demand Response- related Tariff or Program (19 components)	NRDC	 Publicly Available Information: Components 3, 9, 17, 18 Duplicative: Components 8, 14 Vague/Not Clearly Defined: Component 16 	Resolved: ComEd and NRDC agree to remove Component s 8, 14, and 16. (NRDC Ex. 4.0; ComEd Ex. 38.0); Not Resolved: ComEd proposes to remove Component s 3, 9, 15, 17, and 18. (ComEd Ex. 38.0)
6. Managed EV Charging (4 components)	NRDC	Information not available to ComEd	Resolved: ComEd agrees to keep in Plan. (ComEd Ex. 38.0)
7. V2G Export Compensation (3 components)	NRDC		
8. EV EMS Cost Savings (3 components)	NRDC	Information not available to ComEd	Not Resolved:

				ComEd
				proposes to remove
				from Plan
				(ComEd
				Ex. 38.0)
				Resolved:
				ComEd
				agrees to
	9. Direct Current			modify
	Fast Charging	NRDC	Information not	Data
	Load		available to ComEd	Collection Method in
				Plan.
				(ComEd
				Ex. 38.0)
	10. DERMS and			,
	Managed			
	Charging			
	Network			
	Availability 11. DERMS			
	Participation			
	12. Cumulative			
	DER			
	Interconnecte			
	d to ComEd			
	Distribution			
	System 13. Annual DER			
Grid	Interconnecte			
Flexibility	d to ComEd			
	Distribution			
	System			
	14. EV Load and			
	Participation			
				Resolved:
	15. Grid Flexibility			ComEd will
				modify Plan
	Tracking	CUB/EDF	Vague/incompletely	language.
	Metrics (16		defined components	(CUB/EDF
	components)			Ex. 8.0;
				ComEd Ex.
				38.0)

	16. Avoided Outage Cost Due to Grid Modernizatio n Investments 17. Number of NWA Opportunities			
	18. DER projects pending capacity- constrained interconnectio n	JSP		
	19. Number of pending interconnection requests with cost estimate and current status	JSP		
Cost Savings	20. Interconnectio n upgrade cost estimates as compared to actual interconnectio n cost	JSP		
	21. Total costs of interconnectio n upgrade by project and feeder	JSP		
	22. Total time measured in days to complete key milestones of interconnection process	JSP		
	23. Hosting capacity for DERs	JSP	Unreasonable/burdenso me	Not Resolved: Not defended by JSP;

				ComEd proposes to remove from Plan. (ComEd Ex. 38.0)
	24. % Tier 1 Spend with Illinois Businesses			
Diversity in Jobs and Opportuniti	25. % Diverse Professional Services Spend			
es	26. Number of Diverse Contractors Completing ComEd Development Programs			
	27. IEEE and All- In Regional SAIDI			
	28. DSM Program Equitable Participation			
Equity in Allocation of Grid	29. Financial Assistance Outreach & Education			
Planning Benefits	30. Customers Exceeding Minimum Service Levels			
	31. Equitable Grid Planning Metric (3 components)	CUB/EDF	Information not available to ComEd	Not Resolved: ComEd proposes to remove from Plan.

		(ComEd
		Ex. 38.0)

A. NRDC-Proposed Tracking Metrics

- Q. Table 1 indicates that some of the 19 components of NRDC-proposed Tracking Metric5 will be removed from the Plan. Can you provide more detail?
- A. Yes. ComEd and NRDC agree in testimony that for NRDC-proposed Tracking Metric 5, NRDC witness Mr. Nelson agrees with ComEd that Components 8, 14, and 16 are duplicative and should be removed from the Plan. *See* NRDC Ex. 4.0 at 4:48-49; 4:55-56; 5:68-69. ComEd will remove them from the final Plan and renumber accordingly.

In addition, ComEd continues to advocate that Component 15 of Tracking Metric 5 should also be removed because of its redundancy. Mr. Nelson did not discuss Component 15 or offer an opinion on whether it should be removed from the Plan, in his Direct Testimony on Rehearing, but removal based on redundancy would be consistent with the agreed outcome of the other components.

- Q. Are you proposing any specific modifications to other components of Tracking Metric 5?
- Yes. In response to Mr. Nelson's Direct Testimony on Rehearing (NRDC Ex. 4.0 at 9:162-164), ComEd recommends that the following Tracking Metric 5 Components be modified for clarity, specifically that the Plan will be revised to state that these components will track information about current and applicable future tariffs and programs:
 - Component 2 (Load reduction capability measured as a weather normalized peak impact);

602 Component 6 (Total and percentage MW and MWh participating by tariff and 603 program); and 604 Component 7 (Number of customers participating). Similarly, ComEd recommends that the following Tracking Metric 5 Components 605 be modified for clarity, specifically that the components' data collection method 606 descriptions in the Plan will be revised to reflect that each component concerns "programs 607 included in the PLR metric": 608 Component 10 (kWh delivered by time period); 609 Component 11 (Average and hourly peak impacts); 610 Component 12 (Peak impacts as a function of temperature); and 611 Component 13 (Pre- and post-event impacts). For Component 13, ComEd will 612 further modify the definition to clarify "pre-" and "post-" mean two hours before 613 and after the event, respectively. 614 Q. Do you agree with Mr. Nelson's recommendation that ComEd should still collect and 615 report the publicly-available information sought by components of NRDC-proposed 616 Tracking Metric 5? NRDC Ex. 4.0 at 10:185-187. 617 A. No. ComEd should not be required to serve as a (in the NRDC's words) "single data 618 repository" (NRDC Ex. 4.0 at 3:28) and expend additional resources at its customers' 619 expense to collect and report publicly-available data. NRDC is perfectly capable of 620 collecting the publicly-available information itself. 621 For these reasons, ComEd continues to recommend that following NRDC-proposed 622 623 Tracking Metric 5 components are removed from the final Plan:

624 Component 3 (Total MW participating in RTO capacity market); Component 9 (Percentage of event hours called in top 100 ComEd and PJM system 625 626 hours); Component 17 (Generation resource mix in ComEd's PJM zone during top 100 627 system hours); and 628 Component 18 (Generation resource mix in ComEd's PJM zone during hours when 629 DR was called). 630 O. Is ComEd proposing any additional changes to Tracking Metric 5? 631 Yes, ComEd proposes to modify for clarity Tracking Metric 5 – Component 5 (Number of 632 A. times a contingency or other event is called). Specifically, ComEd recommends modifying 633 the Plan's description of the Component 5 data collection method to read, "ComEd will 634 track events called for event-based programs included in the metric through the tools used 635 to measure demand response for those respective programs." ComEd will update the Plan 636 accordingly. 637 Q. In your Direct on Rehearing, you recommended that Tracking Metric 6 (Managed 638 EV Charging) be removed from the Plan. ComEd Ex. 36.0 at 35:658-666; 37:704-707. 639 640 Have you altered your recommendation? A. Yes. I now recommend that Tracking Metric 6 should remain in the Plan, without 641 modification. 642 Q. Does ComEd agree with NRDC's suggestion that ComEd could gather information 643 to satisfy NRDC-proposed Tracking Metric 8 (EV EMS Cost Savings) from those 644

customers installing EV charging infrastructure during the line extension process?

NRDC Ex. 4.0 at 6:104-7:110.

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- No, ComEd does not agree. As proposed, Tracking Metric 8 seeks information about A. 647 648 customers who have an Electric Vehicle Energy Management System ("EV EMS") but do not participate in a ComEd EV EMS-related program. ComEd does not have a practical 649 method of capturing the universe of all such customers, as each customer would have to 650 651 inform ComEd that they own an EV EMS. See ComEd Ex. 36.0 at 36:667-671. NRDC's suggestion that ComEd obtain the information during the line extension process does not 652 solve the problem either. NRDC Ex. 4.0 at 6:104-7:110. Not all customers participating 653 in the make-ready or line extension process would have an EMS, and ComEd would not 654 know if the customer obtained an EV EMS later. ComEd would still be reliant on 655 customers voluntarily providing the information. Further, NRDC incorrectly assumes that 656 the line extension process would provide ComEd with visibility to customer owned EV 657 EMS or the specific impacts, if any, it may have on make ready costs. 658
- Q. Do you agree with Mr. Nelson that ComEd should report on its efforts to secure direct current fast charging ("DCFC")-related data to satisfy Tracking Metric 9 (Direct Current Fast Charging Load)? See NRDC Ex. 4.0 at 8:146-147.
- As it stated in the Plan, there are a number of obstacles faced by ComEd to collect the information sought by Tracking Metric 9, namely that ComEd does not currently have a way to collect this information. Without going into specifics, I disagree with the suggestions that Mr. Nelson provided to overcome these barriers. As stated in the Plan, "If and when ComEd establishes a program or a rate that allows for DCFC-originated load to

be specifically and individually tracked, it will provide information responsive to this 667 tracking metric." Plan at 25-26. ComEd also agrees to provide a narrative of our related 668 efforts, as part of the reporting for Tracking Metric 9, and will update the Plan accordingly. 669 В. **CUB/EDF Tracking Metrics**⁸ 670 Q. Does CUB/EDF agree with ComEd's proposed clarification of Tracking Metric 15 -671 Component 12 (number of circuits that enable back-feed), as provided in your Direct 672 Testimony on Rehearing (ComEd Ex. 36.0 at 31:567-574)? 673 Yes, CUB/EDF confirms that ComEd's "educated guess" as to the meaning of Component A. 674 12, as currently reflected in the Plan, is correct. See Barbeau Dir. on Rehearing, CUB/EDF 675 Ex. 8.0 at 28:489-492. ComEd will update the Plan accordingly. 676 Does ComEd agree with CUB/EDF's proposed clarification to Tracking Metric 15 -677 Q. Component 13? 678 Yes, ComEd accepts CUB/EDF's proposed clarification for Component 13 (the number of 679 circuits that have reached hosting capacity) to read "the number of circuits for which the 680 company's current hosting capacity analysis lists the estimated hosting capacity as 0 kW." 681 CUB/EDF Ex. 8.0 at 29:493-508. ComEd will update the Plan accordingly. 682 Do you agree with CUB/EDF's proposal regarding Tracking Metric 31 (Equitable Q. 683 Grid Planning) to postpone the development of a specific methodology until after the 684 conclusion of the Multi-Year Integrated Grid Plan proceeding? 685

⁸ The Direct Testimony on Rehearing of CUB/EDF witness Barbeau refers to ComEd witness Mr. Kirchman throughout his discussion of tracking metrics. For clarity, I (Patrick Arns) provided the relevant testimony on behalf of ComEd.

A. No. CUB/EDF-proposed Tracking Metric 31 (Equitable Grid Planning) is comprised of three components:

- 1. Total amount of distribution system investment, by investment category;
- 2. Total amount of distribution system investments that have a direct, locational impact on the reliability, safety, affordability, environmental objectives, and economic objectives of EIECs; and
- 3. Total amount of distribution system investments that have a systemwide impact on the reliability, safety, affordability, environmental objectives, and economic objectives of EIECs, multiplied by the share of customer electricity load by customers in EIECs.

ComEd has stated repeatedly throughout this proceeding that it is not aware of a way to track distribution system investments by community. ComEd is not aware of any such existing tracking method, and do not believe any such method can be created because of the boundary-crossing nature of the grid. Neither Staff nor another party, including CUB/EDF, has recommended a complete methodology to do so.

In the Plan, ComEd explains that Component 1 will be satisfied through the annual reliability report submitted pursuant to Part 411.120. *See* Plan at 37. ComEd also reiterates that it is not possible to track distribution system investments by community impact, and therefore it will only be able to provide the *estimated* percentage of investments identified under Component 1 that benefit EIECs. *See id.* Finally, ComEd states it cannot track or report data requested for Component 3 because part of the required information is impossible to determine. *See id.* at 38. Further, in my Direct Testimony on Rehearing, I

explained that Component 2 requires information that is out of ComEd's control to gather and report. *See* ComEd Ex. 36.0 at 36:686-37:694.

In his Direct Testimony on Rehearing, Mr. Barbeau ignores the impossibilities with fulfilling Component 2 of this Tracking Metric, and instead suggests that the topic be handed off to the ComEd Multi-Year Integrated Grid Plan (Docket 22-0486) proceeding. I disagree with Mr. Barbeau's recommendation. Most of the parties in that proceeding are the same parties in this proceeding, so it is doubtful that they will invent a methodology during the next 11 months to solve this tracking metric issue. Furthermore, in response to Mr. Barbeau's assertion that the PUA requires the Grid Plan proceeding to tackle this issue, neither I nor Mr. Barbeau are attorneys, so it is not appropriate for either of us to opine on what specific tracking metrics are required by the PUA. Further, Mr. Barbeau never commented on, or expressed any opposition to, ComEd's Plan with respect to Component 3 of Tracking Metric 31, and he does not discuss Component 3 in his Direct Testimony on Rehearing. As such, I continue to advocate that ComEd satisfy Component 1 as provided in the Plan, and Components 2 and 3, which cannot be satisfied, be removed entirely in the Plan.

C. JSP Tracking Metrics

- Q. Has ComEd's recommendation to remove JSP-proposed Tracking Metric 23
 (Hosting Capacity for DERs) changed?
- A. No, I still believe that Tracking Metric 23 should be removed from the Plan. In my Direct
 Testimony on Rehearing, I explained that JSP-proposed Tracking Metric 23 (Hosting
 Capacity for DERs) is unreasonable and burdensome because ComEd already provides

similar information through its hosting capacity map, and the tracking metric will require ratepayer-funded investments in IT modifications and other resources merely to duplicate the same information at greater frequency. ComEd Ex. 36 at 34:629-639. JSP has not provided testimony on rehearing or otherwise provided support for its proposed tracking metric. Neither Staff nor another party provided support for Tracking Metric 23. Therefore, ComEd recommends that Tracking Metric be removed from the final Plan.

V. PROPOSED TIMELINE FOR COMPLIANCE FILINGS

A.

737 Q. Does ComEd have a proposed timeline for any required compliance filings?

Yes. In the event that the final Order in this rehearing proceeding requires ComEd to file an updated Plan and Rider PIM, I recommend that a timeline similar to that used during the direct case be used. Similar to the timeline provided in the final Order for the compliance filing, ComEd proposes that it have approximately two months from the date of the order on rehearing to submit a revised Final Metrics Plan. Also, as it did with the initial compliance filing, ComEd will share a draft copy of the revised Final Metrics Plan with Staff and intervenors for comment approximately three weeks before the compliance filing due date, with parties to provide any comments or suggested corrections no later than 12 days before the filing due date. This approach is consistent with the agreement previously reached between ComEd and Staff, as described in the surrebuttal testimony of ComEd witness Chad Newhouse. Newhouse Sur., ComEd Ex. 18.0 at 18:279-290; see also ComEd Ex. 18.03, which provides the Staff Response to ComEd – Staff 5.01 ("Staff also recommends that if a Final Order on Rehearing necessitates an update to either the

- compliance Rider PIM and/or the Plan, the compliance filing schedule outlined above be
- repeated under similar timeframes relative to service of the Final Order on Rehearing.").

753 VI. <u>CONCLUSION</u>

- 754 Q. Does this complete your Rebuttal Testimony on Rehearing?
- 755 A. Yes.