

COTTAGE FOOD LAW REPORT

Jackson County

Tennessee · Gainesboro · FIPS 47087 · Population 12,376 ·
Crosodo Index #1089*

STATE BASELINE

Tenn. Code §53-1-125 (Food Freedom Act)

STATE TIER

Good

ANNUAL SALES CAP (STATE)

—

CONFIDENCE

MEDIUM

LAST VERIFIED

2026-05-06

IMPORTANT — NOT LEGAL ADVICE

This report compiles publicly-available statutes, regulations, and county zoning rules into a research reference. It is **not legal advice** and is provided **without warranty** as to accuracy, completeness, or current applicability.

Cottage food law changes frequently. Counties may amend zoning, health departments may issue new permits, and state legislatures may update statutes after the publication date shown above.

Always verify rules directly with your state department of health/agriculture and your county health and planning offices before relying on them for any business or regulatory decision. Consult a licensed attorney for advice specific to your situation.

TENNESSEE: JACKSON COUNTY

CROSODO INDEX #1089* · FIPS 47087 · Gainesboro

Jackson County

Population 12,376 · State baseline: Tenn. Code §53-1-125 (Food Freedom Act) · **MEDIUM**

QUICK VIEW FOR BAKERS IN THIS COUNTY

HOME KITCHEN ALLOWED?

Yes (Tennessee Food Freedom Act (Tenn. Code §53-1-125, effective July 1, 2022) broadly allows any non-TCS homemade food from a private residence. No license, permit, inspection, or registration required. No sales cap. No labeling requirements beyond a disclosure statement.)

SEPARATE KITCHEN REQUIRED?

No

PETS ALLOWED?

No specific pet restriction in state law; standard food safety hygiene practices apply.

HOME OCCUPATION PERMIT?

Varies (Jackson County zoning regulations may require a home occupation permit for commercial activities at a residence. Operators should check with Jackson County offices in Gainesboro.)

ON-SITE / PORCH PICKUP?

Yes

INSPECTION REQUIRED?

No (DOH may investigate only in connection with a foodborne illness investigation; no routine or complaint-only inspection authority for cottage food.)

Home kitchen rules

HOME KITCHEN ALLOWED	Yes — Tennessee Food Freedom Act (Tenn. Code §53-1-125, effective July 1, 2022) broadly allows any non-TCS homemade food from a private residence. No license, permit, inspection, or registration required. No sales cap. No labeling requirements beyond a disclosure statement.
SEPARATE DEDICATED KITCHEN	No
PET RESTRICTIONS	No specific pet restriction in state law; standard food safety hygiene practices apply.
WATER SUPPLY	No specific state cottage food water supply requirement.
HANDWASHING	No specific state cottage food handwashing mandate; standard hygiene practices recommended.
FOOD STORAGE	No specific state cottage food storage requirement; non-TCS foods must be stored appropriately.

Inspection & permitting

INSPECTION REQUIRED	No — DOH may investigate only in connection with a foodborne illness investigation; no routine or complaint-only inspection authority for cottage food.
HOME OCCUPATION PERMIT	Varies — Jackson County zoning regulations may require a home occupation permit for commercial activities at a residence. Operators should check with Jackson County offices in Gainesboro.
LOCAL BUSINESS LICENSE	Varies

Customer-facing rules

ON-SITE CUSTOMER PICKUP	Yes
ON-SITE SIGNAGE	Conditional
DELIVERY / PICKUP RULES	Broad — direct and indirect sales permitted. Online, in-person, delivery, farmers markets, retail stores all allowed under Tennessee Food Freedom Act.
MAX EMPLOYEES IN HOME	Not specified in state law.

Relevant county code

Jackson County Zoning Code (home occupation provisions); no specific cottage food county code identified.

RESEARCH NOTES

No county-specific cottage food ordinance found for Jackson County, TN. Applied Tennessee Food Freedom Act state baseline (Tenn. Code §53-1-125, eff. July 1, 2022). Jackson County is in north-central TN on the Cumberland River (seat: Gainesboro). County zoning for home occupation should be verified locally.

SOURCES VERIFIED AT RESEARCH TIME

<https://www.tn.gov/agriculture/businesses/food/food-manufacturing/domestic-kitchen.html>

<https://publications.tnsosfiles.com/acts/112/pub/pc0862.pdf>

Questions? Join the Crosodo Forum to discuss your county’s specific zoning rules at <https://crosodo.com/nb/tennessee/jackson-county-discuss>

State context — Tennessee cottage food law

Jackson County's rules sit on top of Tennessee's state cottage food framework. The state law sets the floor — counties can add but cannot remove protections.

STATUTE	ANNUAL SALES CAP
Tenn. Code §53-1-125 (Food Freedom Act)	—
REGISTRATION REQUIRED	FOOD HANDLER CERT
No	No
KITCHEN INSPECTION	DIRECT SALES ONLY
No	No

INDIRECT SALES

Yes — The Tennessee Food Freedom Act (Public Chapter 862, effective July 1, 2022) broadly exempts production and sale of non-TCS homemade food items from all licensing, permitting, inspecting, packaging, and labeling laws. Sales may be direct to consumer in person or remotely. Local government ordinances restricting homemade food sales are preempted. Note: Prior to the 2022 Food Freedom Act, the older domestic kitchen regulations (TDA Chapter 0080-4-11) required a permit, inspection, and food safety certification, and limited sales to 100 units/week; the Food Freedom Act supersedes these requirements for qualifying non-TCS homemade foods.

For the full state-level analysis including the verbatim statute text, see the [Tennessee cottage food law report](#).

STATE-LEVEL REFERENCES

State statute: <https://law.justia.com/codes/tennessee/2021/title-53/chapter-8/>

State dept cottage food page: <https://www.tn.gov/agriculture/businesses/food/food-manufacturing/domestic-kitchen.html>

Forrager.com: <https://forrager.com/law/tennessee/>

Questions?

Join the Crosodo Forum to discuss Jackson County's specific zoning rules, permits, and what other home bakers are seeing locally.

<https://crosodo.com/nb/tennessee/jackson-county-discuss>
