



AGENDA OF A SPECIAL JOINT MEETING - NATIONAL CITY CITY COUNCIL
COMMUNITY DEVELOPMENT COMMISSION & THE HOUSING ADVISORY
COMMITTEE OF
THE CITY OF NATIONAL CITY
ONLINE ONLY MEETING
[Click Here for Live Webcast](#)
[Passcode : 1243](#)
Spanish Translation Available
COUNCIL CHAMBERS
CIVIC CENTER
1243 NATIONAL CITY BOULEVARD
NATIONAL CITY, CALIFORNIA
TUESDAY, JANUARY 26, 2021 – 6:00 PM

ALEJANDRA SOTELO-SOLIS
Mayor

JOSE RODRIGUEZ
Vice Mayor

MARCUS BUSH
Councilmember

RON MORRISON
Councilmember

MONA RIOS
Councilmember

Housing Advisory Committee

MARIA DE LAPAZ
RICARDO SANCHEZ
WILLIAM SENDT
DOLORES FLORES
DITAS YAMANE
LUIS NATIVIDAD
DENISSE NEWELL
LORNA DELOS SANTOS

1243 National City Blvd.
National City, CA 91950
619-336-4240

Meeting agendas and
minutes available on the
City's website at
WWW.NATIONALCITYCA.GOV

NOTICE: The health and well-being of National City residents, visitors, and employees during the COVID-19 outbreak remains our top priority. The City of National City is coordinating with the County of San Diego Health Human Services Agency, and other agencies to take measures to monitor and reduce the spread of the novel coronavirus (COVID-19). **The World Health Organization has declared the outbreak a global pandemic and local and state emergencies have been declared providing reprieve from certain public meeting laws such as the Brown Act.**

As a result, the City Council Meeting will occur only online to ensure the safety of City residents, employees and the communities we serve. A live webcast of the meeting may be viewed on the city's website at www.nationalcityca.gov. **For Public Comments see "PUBLIC COMMENTS" section below.**

ORDER OF BUSINESS: Public sessions of all Regular Meetings of the City Council / Community Development Commission - Housing Authority (hereafter referred to as Elected Body) begin at 6:00 p.m. on the first and third Tuesday of each month. Public Hearings begin at 6:00 p.m. unless otherwise noted. Closed Meetings begin in Open Session at 5:00 p.m. or such other time as noted, and after announcing closed session items, convenes into a Closed Meeting. If a workshop is scheduled, the subject and time of the workshop will appear on the agenda. The Mayor and Council members also sit as the Chairperson and Members of the Board of the Community Development Commission (CDC).

REPORTS: All open session agenda items and reports as well as all documents and writings distributed to the Elected Body less than 72 hours prior to the meeting, are available for review on the City's website at www.nationalcityca.gov. Regular Meetings of the Elected Body are webcast and archived on the City's website at www.nationalcityca.gov.

PUBLIC COMMENTS: The City Council will receive public comments via e-mail at clerk@nationalcityca.gov regarding any matters within the jurisdiction of the City Council. **Written comments or testimony from the public (limited to three minutes) must be submitted via e-mail by 4:00 p.m. on the day of the Special Joint Meeting. All comments received from the public will be made a part of the record of the meeting.**

The time limit established for public testimony is three minutes per speaker. The Mayor or Chairperson may limit the length of comments due to the number of persons wishing to speak or if comments become repetitious or unrelated.

WRITTEN AGENDA: With limited exceptions, the Elected Body may take action only upon items appearing on the written agenda. Items not appearing on the agenda must be brought back on a subsequent agenda unless they are of a demonstrated emergency or urgent nature, and the need to take action on such items arose after the agenda was posted.

CONSENT CALENDAR: Consent calendar items involve matters which are of a routine or noncontroversial nature. All consent items are adopted by approval of a single motion by the City Council. Prior to such approval, any item may be removed from the consent portion of the agenda and separately considered, upon request of a Councilmember, a staff member, or a member of the public.

Upon request, this agenda can be made available in appropriate alternative formats to persons with a disability in compliance with the Americans with Disabilities Act. Please contact the City Clerk's Office at (619) 336-4228 to request a disability-related modification or accommodation. Notification 24-hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting.

AVISO: La salud y el bienestar de los residentes, visitantes y empleados de National City durante el brote de COVID-19 sigue siendo nuestra máxima prioridad. El Ayuntamiento de la Ciudad de National City se está coordinando con la Agencia de Salud y Servicios Humanos del Condado de San Diego y otras agencias para tomar medidas con el fin de monitorear y reducir la propagación del nuevo coronavirus (COVID-19). La Organización Mundial de la Salud declaró el brote como una pandemia global y se han manifestado emergencias locales y estatales que resultan en la suspensión de ciertas leyes de reuniones públicas, tal como la Ley Brown.

Como resultado de ello, la junta del Concejo Municipal del Ayuntamiento se llevará a cabo solamente en línea para garantizar la seguridad de los residentes, empleados y comunidades locales que atendemos. Se podrá ver una transmisión en vivo de la junta en el sitio web del Ayuntamiento en www.nationalcityca.gov. **Para comentarios públicos, vea la sección "COMENTARIOS PÚBLICOS" más adelante.**

ORDEN DEL DÍA: Las sesiones públicas de todas las juntas ordinarias del Concejo Municipal/Comisión de Desarrollo Comunitario - Autoridad de Vivienda (en lo sucesivo denominado Órgano Electo) inician a las 6:00 p.m. el primer y tercer martes de cada mes. Las audiencias públicas inician a las 6:00 p.m., a menos que se indique lo contrario. Las juntas cerradas inician en sesión abierta a las 5:00 p.m. o en cualquier otro momento que se indique, y tras anunciar los temas de la sesión cerrada, la junta se realiza como sesión cerrada. Si se programa una reunión de discusión y análisis, el tema y la hora de la misma aparecerán en la agenda. La Alcaldesa y los Concejales se reúnen por igual que el Presidente y los integrantes del Consejo de la Comisión de Desarrollo Comunitario.

INFORMES: Todos los temas e informes de la agenda de la sesión abierta, así como todos los documentos y escritos entregados al Órgano Electo menos de 72 horas antes de la sesión, aparecerán en el sitio web del Ayuntamiento. Las juntas ordinarias del Órgano Electo se transmiten por Internet y se archivan en el sitio web del Ayuntamiento en www.nationalcityca.gov.

COMENTARIOS PÚBLICOS: El Concejo Municipal recibirá comentarios públicos por correo electrónico en clerk@nationalcityca.gov sobre cualquier asunto dentro de la jurisdicción del Concejo Municipal.

Los comentarios escritos o el testimonio del público (limitado a tres minutos) deben enviarse por correo electrónico antes de las 4:00 p.m. en el día de la sesión del Concejo Municipal. Todos los comentarios recibidos del público formarán parte del acta de la sesión.

AGENDA ESCRITA: Con contadas excepciones, el Órgano Electo puede tomar medidas únicamente sobre los temas que aparecen en la agenda escrita. Los temas que no aparezcan en la agenda deben aparecer en una agenda subsecuente, a menos que sean de emergencia o urgencia demostrada, y la necesidad de tomar medidas sobre esos temas haya surgido después de haber sido publicada la agenda.

CALENDARIO DE CONSENTIMIENTO: Los temas del calendario de consentimiento implican cuestiones de naturaleza rutinaria o no controvertida. Todos los temas de consentimiento se adoptan mediante la aprobación de una sola moción del Concejo Municipal. Antes de la aprobación, cualquier tema puede eliminarse de la parte de consentimiento de la agenda y considerarse aparte, a petición de un concejal, individuo del personal del Ayuntamiento o persona del público.

Previa solicitud, esta agenda puede estar disponible en formatos alternativos apropiados para personas con discapacidades, en observancia de la Ley de Estadounidenses con Discapacidades. Llame al teléfono (619) 336-4228 de la Oficina del Secretario del Ayuntamiento para solicitar una modificación o adaptación de acceso relativa a la discapacidad. Notificar 24 horas antes de la sesión permitirá al Ayuntamiento hacer arreglos razonables para garantizar la accesibilidad a esta junta.



**NOTICE OF SPECIAL JOINT MEETING
CITY COUNCIL AND HOUSING ADVISORY COMMITTEE
OF THE CITY OF NATIONAL CITY
ONLINE ONLY MEETING
[Click Here for Live Webcast](#)
Passcode : 1243**

**COUNCIL CHAMBERS
CIVIC CENTER 1243 NATIONAL CITY BOULEVARD
NATIONAL CITY, CALIFORNIA
TUESDAY, JANUARY 26, 2021 -6:00P.M.**

NOTICE IS HEREBY GIVEN, that the City Council and Housing Advisory Committee of the City of National City will hold a Joint Special Meeting on Tuesday, January 26, 2021, at 6:00 p.m. or as soon thereafter as the matter may be considered, LIVE WEBCAST from the City Council Chambers, Civic Center, 1243 National City Boulevard, National City, California, 91950. The business to be transacted at said meeting will be for the City Council and Housing Advisory Committee to consider the following:

1. Transit-Oriented Development Overlay (TODO) Workshop #4
2. Review and Discussion of the Draft 6th Cycle Housing Element (2021-2029), Land Use Element Update: Proposed Draft Land Use Changes, Housing Strategic Plan Update, and Development of Parking Policy and Regulatory Criteria Update

The City Council and Housing Advisory Committee will accept public comments regarding this matter via e-mail sent to clerk@nationalcityca.gov. Written comments from the public (limited to a maximum of three minutes) must be submitted via e-mail by 4:00 p.m. on the day of the Joint Special Meeting.

ADJOURNMENT

Dated: January 19, 2021

ALEJANDRA SOTELO-SOLIS, MAYOR

OPEN TO THE PUBLIC

CALL TO ORDER

ROLL CALL

PLEDGE OF ALLEGIANCE TO THE FLAG

PUBLIC ORAL COMMUNICATIONS

JOINT MEETING WITH CITY COUNCIL/COMMUNITY DEVELOPMENT COMMISSION OF THE CITY OF NATIONAL CITY AND THE HOUSING ADVISORY COMMITTEE OF THE PLANNING COMMISSION OF THE CITY OF NATIONAL CITY

1. Transit-Oriented Development Overlay (TODO) Workshop #4
 - a. Project overview
 - b. Land Use Recommendations
 - c. Mobility Recommendations
 - d. Next steps

2. Review and discussion of the draft 6th Cycle Housing Element (2021-2029)
 - a. Focused General Plan Update overview
 - b. Housing Element overview
 - c. Land Use Element overview
 - d. Parking Policy
 - e. Next steps

CITY COUNCIL AND HOUSING ADVISORY COMMITTEE COMMUNICATIONS

ADJOURNMENT



CITY OF NATIONAL CITY
1243 NATIONAL CITY BLVD., NATIONAL CITY, CA 91950

**Title: Transit-Oriented Development Overlay (TODO) Workshop #4
(Final of a series of four public workshops)**

Westside Specific Plan

The Westside area, also known as Old Town, is an area bordered on the west by Interstate 5 and the east by Roosevelt Avenue stretching from W. Plaza Boulevard south to W. 24th Street. During the early development of National City, small single family homes were constructed in Old Town. Many of these early homes constructed around the turn of the century still remain. After World War II, to encourage economic development, industrial uses were permitted in the area.

In the 1980s and 1990s, Westside residents grew more concerned about the impact industrial activity had on their quality of life. The City Council responded by adopting stricter development standards, invoking a commercial/industrial building construction moratorium, and amending the Land Use Code to require a Conditional Use Permit for auto paint/body shops and to offer greater flexibility for expanding nonconforming single-family homes. In addition, the 1996 General Plan Update established new land use designations of Light Manufacturing – Residential (ML-R) to reinforce the residential orientation of the Westside.

Today, auto services, light manufacturing, and warehouses are interspersed throughout the residential community. This mixture of land uses has resulted in community concerns related to traffic, parking, noise, air quality, and hazardous materials exposure.

Reacting to community concerns, the Council embarked on the preparation of a specific plan in 2005. At various public forums and council meetings, the community expressed concerns that conflicting land uses were impacting health and welfare of the residents, students, and visitors. The purpose of the plan was to comprehensively address environmental and land use issues and to offer opportunities for more cohesive land use patterns and future development and redevelopment. The result of this effort is this Westside Specific Plan reflecting vision and aspirations of the community.

Challenges

- A decade has passed since approval of the plan and little to no change has been seen in the area.
- Several properties within the Westside Specific Plan area continue to operate industrial and heavy commercial uses, storage, and other non-compatible uses which are in non-conformance with the current zoning.

- The Westside Specific Plan has led to implementation challenges, mainly related to inconsistencies in the plan and between the plan and the implementing zoning.
- Zoning standards may conflict with provision of Accessory Dwelling Units (ADU's).
- Mixed-use zones may not provide enough development capacity to attract new developments in the area, with limited Floor-Area-Ratios, density, and excessive parking requirements.

Also, WITOD; amortization; infrastructure; turnover of nonconforming uses; little new housing.

TODO Project

The City of National City is developing the 24th Street Transit Oriented Development Overlay (TODO) plan. The TODO encompasses the area around the 24th Street Transit Center, generally from Plaza Boulevard to SR-54 and I-5 to Highland Avenue. The project will analyze land uses and develop an expanded vision for the area. This will include an enhanced public realm, transit-supportive land uses, and improved mobility and parking options.

Goals

- Create *smart growth* and *complete streets* opportunities
- Develop housing and parking policies that support increased choices
- Establish a *complete streets* corridor along 22nd Street between the Transit Center and the National City Apartments
- Improve pedestrian and bicycle connectivity across I-5
- Explore opportunities for a multi-use path along MTS right-of-way and/or Hoover Avenue

Funding

SANDAG Smart Growth Grant funded by Transnet

Opportunities

- Identify potential opportunities, zoning adjustments, and strategies for redevelopment of non-conforming properties to ensure a viable economic use that brings them into conformance with the Specific Plan and zoning, such as adaptive reuse of existing warehouse structures for compatible and neighborhood serving uses.
- Adjust zoning standards to support the provision of ADU's and to expand housing opportunities.

- Reimagine the transit center itself. It is zoned for limited commercial uses, missing a major opportunity to support mixed-use, transit-oriented development.
- Re-examine the northern and eastern edges of the specific plan area that border the civic “heart” of the city to create opportunities for a greater mix of uses and more housing next to this resource.
- Capitalize on the Paradise Creek Park investments through mobility enhancements and supporting land use modifications, while further connecting this asset to the Transit Station and Kimball Park.
- Revisit the existing transportation network and adopted planning documents to better reflect state of the industry requirements and treatments that support multi-modal travel (i.e. AB 1358 The Complete Streets Act), with a focus on Hoover Avenue, 22nd Street, 30th Street, and D Avenue.
- Leverage proximity to the Sweetwater Bikeway and Bayshore Bikeway through enhanced bicycle facilities that are comfortable for all skill levels.
- Build on the General Plan Community Corridors designations through site specific recommendations.
- Re-examine parking requirements and adopted recommendations to ensure existing and future parking within the TODO study area is well-utilized and is appropriate for the locations.

NEXT STEPS

Formal public hearings at Planning Commission and City Council to formally discuss, amend as necessary, and adopt TODO Plan.

City of National City
City Council and Housing
Advisory Committee
Project Briefing

January 26, 2021



24th STREET TODO

TRANSIT ORIENTED

DEVELOPMENT OVERLAY

Presenters



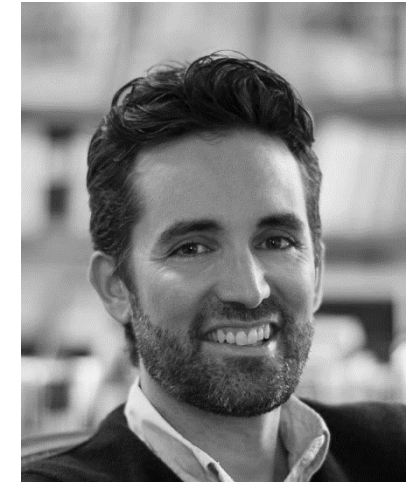
Martin Reeder, AICP
Principal Planner
City of National City



Monique Chen, PE
Principal
Chen Ryan Associates



Andrew Prescott, AICP
Transportation Planner
Chen Ryan Associates

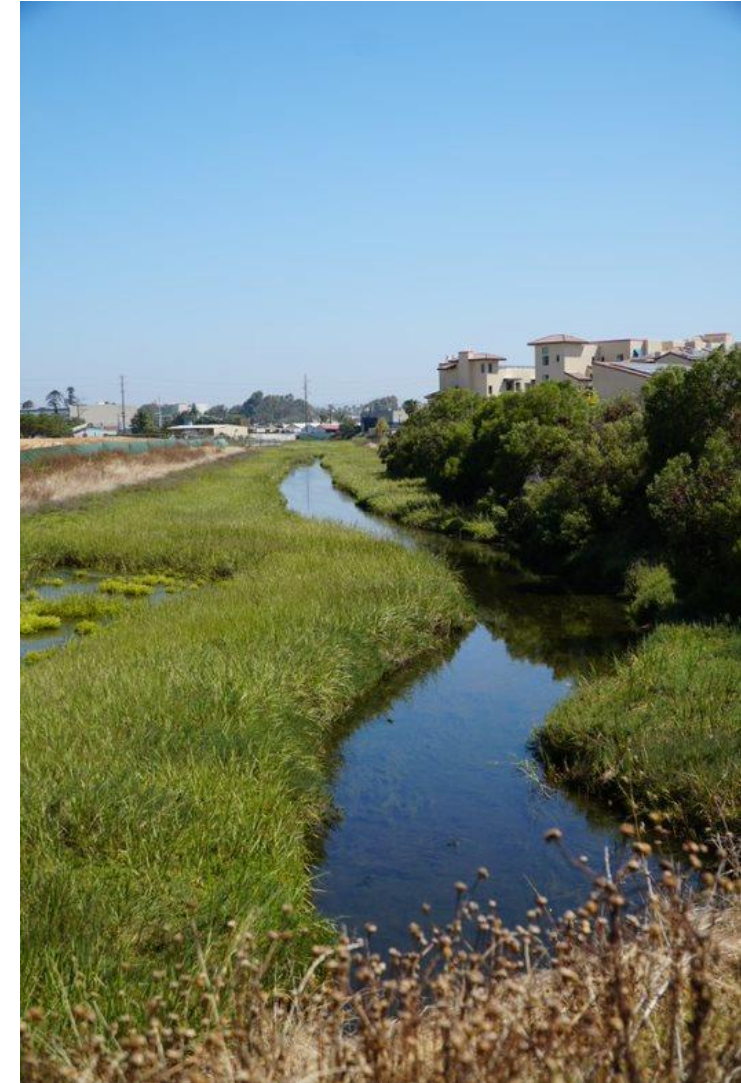


Diego Velasco, AICP
Principal
Citythinkers

Agenda



- **Project Overview**
- **Concepts & Recommendations**
- **Concerns We've Heard**
- **Q & A**

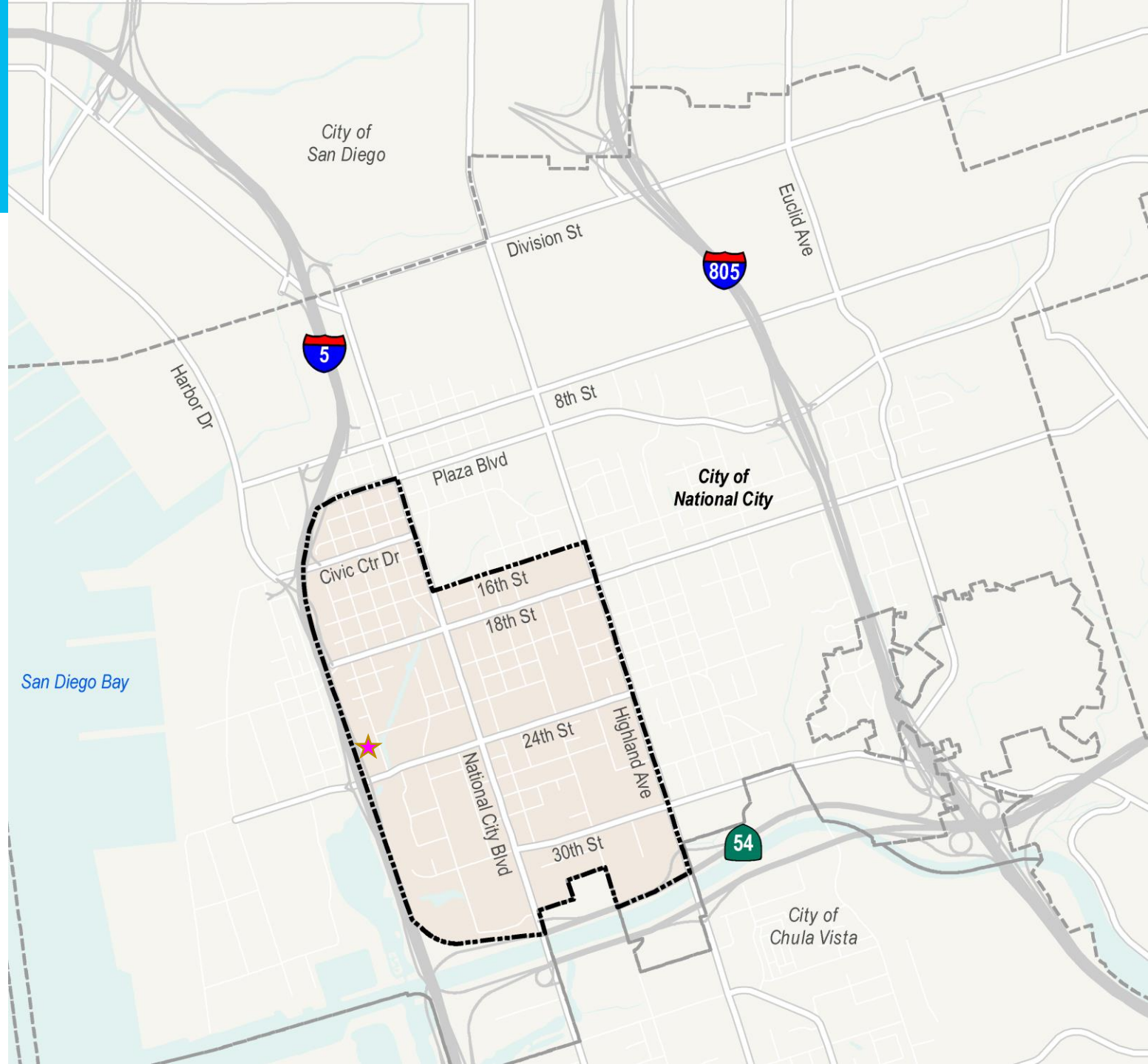


Project Overview

Study Area

Between I-5 & Highland Avenue

South of Plaza Boulevard
& Kimball Park/16th
Street



Project Overview



TODO serves to

- **Build on the Westside Specific Plan**
- **Support increased housing choices**
- **Enhance the public realm**
- **Establish transit-supportive land uses**
- **Improve mobility connections**

Project Overview



24th STREET TODO

TODO Deliverables

- **Mobility Existing Conditions Report**
- **Urban Form Existing Conditions Report**
- **TOD Feasibility Study**
- **Prototype Financial Feasibility Analysis**
- **TODO Plan**
- **Environmental Documentation**

Westside Specific Plan



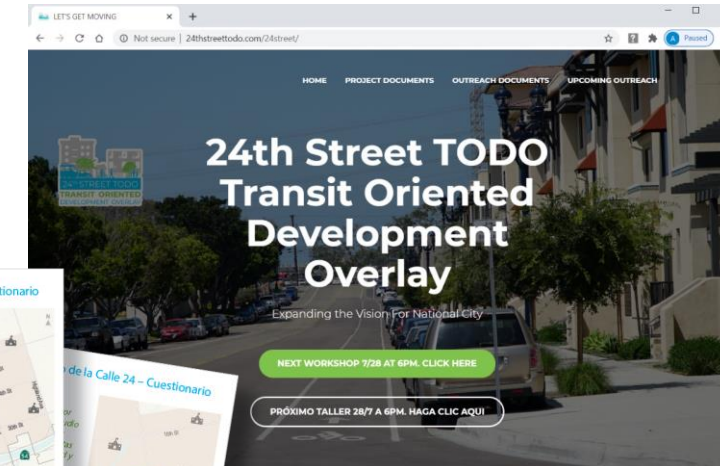
How does the TODO relate to the Westside Specific Plan?

- Overlay – does not replace the Specific Plan
- Expand the study area
- Fine tune zoning and development standards
- Facilitate implementation
- Incorporate new housing and mobility needs

Outreach

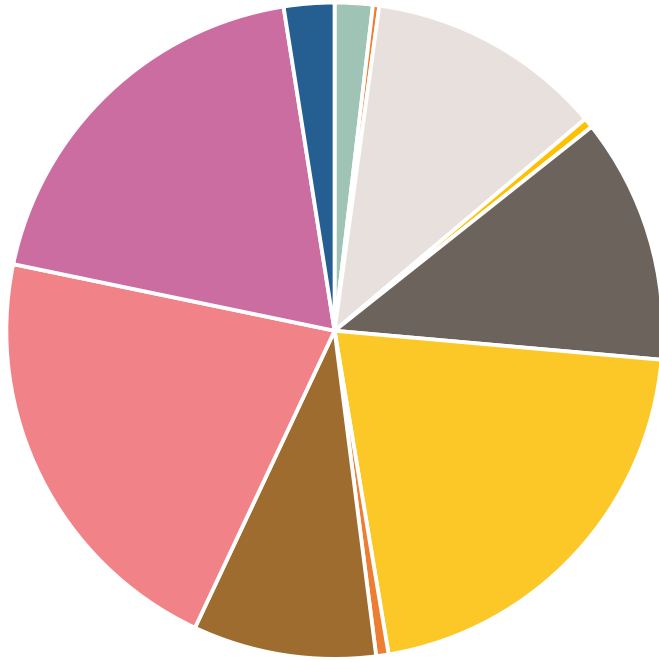


- Project Website (www.24thStreetTODO.com)
- Project Fact Sheet
- Public Outreach Plan
- 2 Online Surveys (190 completed)
- 3 Virtual Workshops
- 15 Meetings with Stakeholders
- Additional Community Presentations

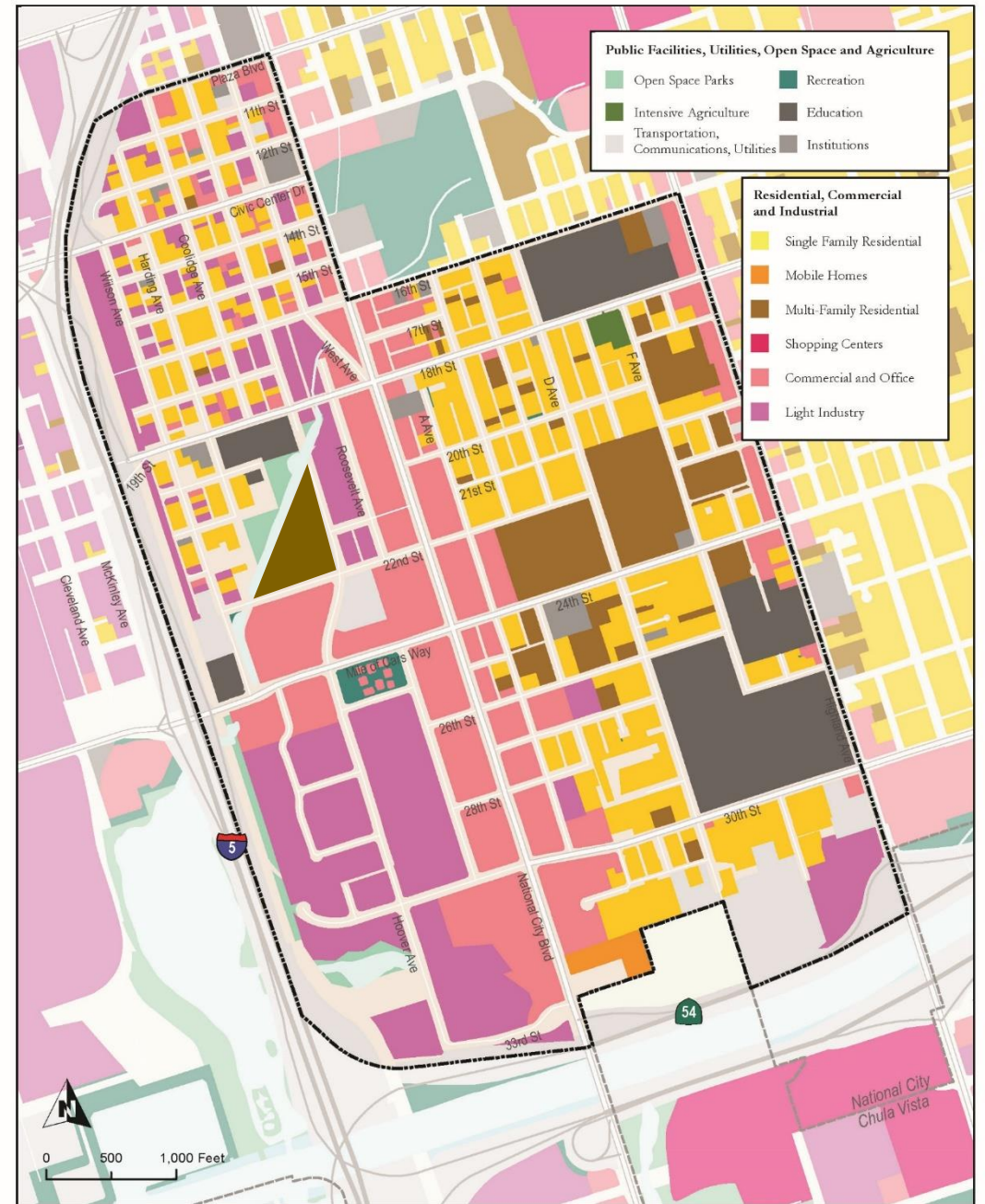


Land Use Recommendations

Existing Land Uses



- Open Space Parks
- Transportation, Communications, Utilities
- Education/ Institutional
- Mobile Home
- Commercial / Office
- Vacant
- Intensive Agriculture
- Recreation
- Single-Family Residential
- Multi-Family Residential
- Light Industrial



24th St Transit Oriented Development Overlay

Figure 2-1
Existing Land Uses

Existing Zoning

Residential

- RS-2 Small Lot Res.
- RS-3 Medium-Low Den. Multi-Unit Res.
- RM-1 Medium Den. Multi-Unit Res.
- RM-2 High Den. Multi-Unit Res.
- RM-3 Very High Den. Multi-Unit Res.

Open Space

- OS Open Space
- OSR Open Space Reserve

Mixed-Use

- MXC-1 Minor Mixed-Use Corridor
- MXD-1 Minor Mixed-Use District
- MXC-2 Major Mixed-Use Corridor
- MXD-2 Major Mixed-Use District

Commercial

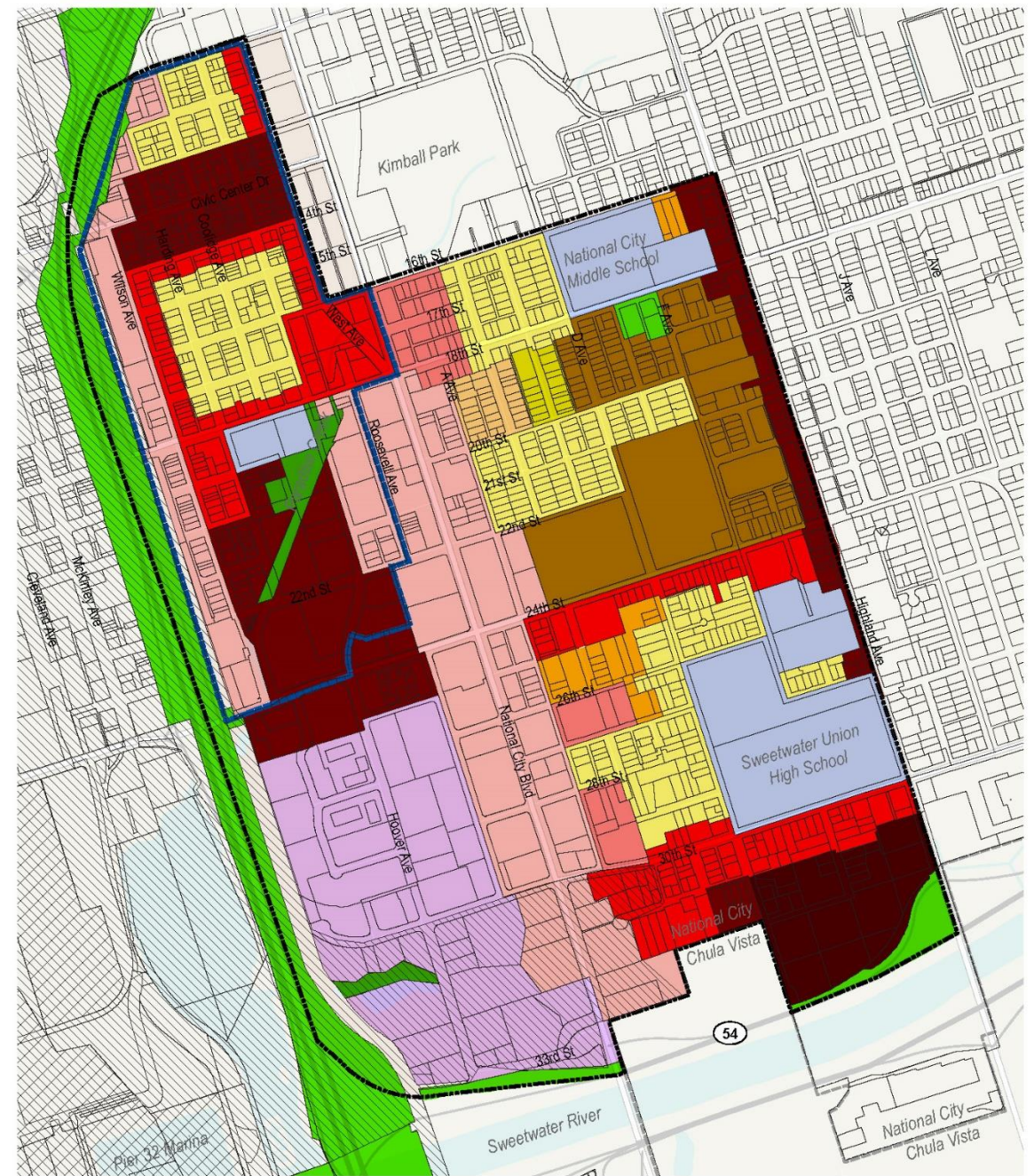
- CA Commercial Automotive
- CS Service Commercial

Industrial

- IL Light Industrial

Institutional

- I Institutional

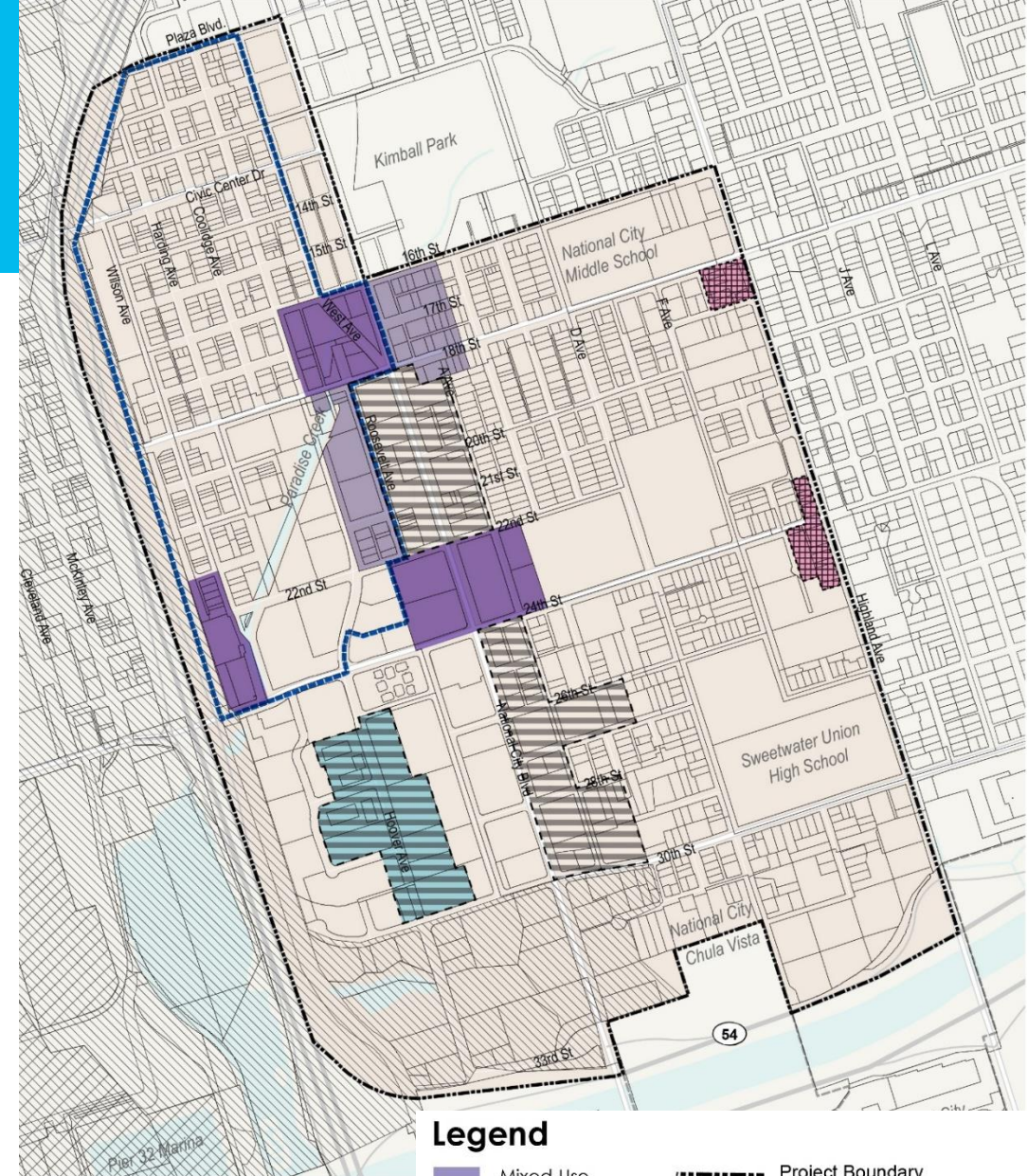


24th St Transit Oriented Development Overlay



Land Use Recommendations

- Build Upon the Westside Specific Plan Concept of Securing the Viability of Residential
- Increase Opportunities to add Housing, where it makes sense and connects with Transit
- Strengthen the Transit Station
- Reinforce Paradise Creek as a key land use connection
- Close the gap between east and west areas with mixed-use, high density corridor along 22nd and 24th
- Activate Hoover with mixed-uses
- Transition the blocks behind Mile of Cars
- Support Corner Infill on Highland



All images are shown for illustrative purposes only and do not represent a land use and development proposal

Legend

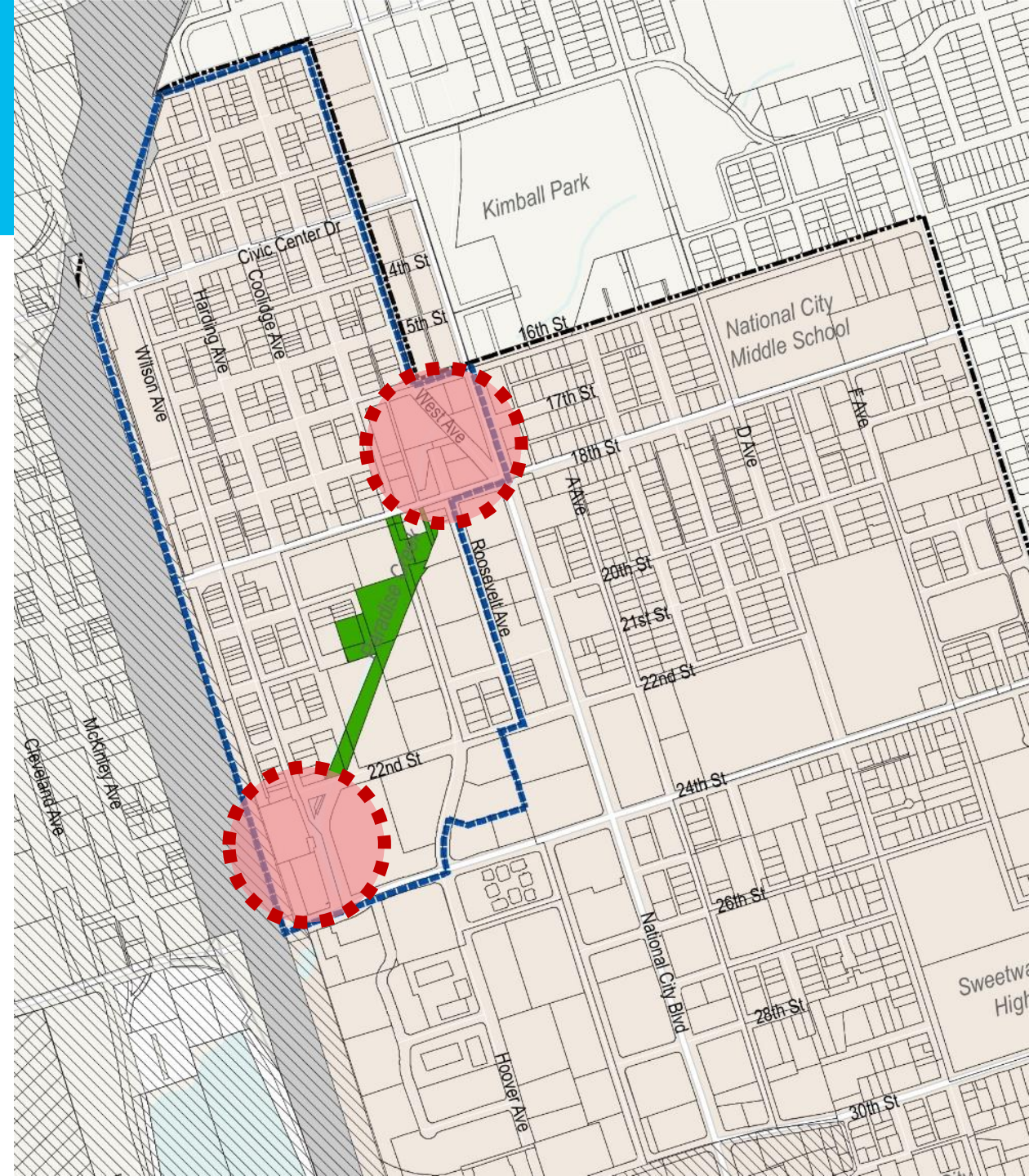
- Mixed-Use
- Coastal Zone
- Port of San Diego
- Hoover Ave. Overlay
- Transition Block Overlay
- Highland Ave. Node Overlay
- Project Boundary
- Westside Specific Plan



Land Use Concept #1

Reinforce the Westside and the Paradise Creek Open Space Connection with Active Land Uses at each End

- Anchors at Transit Station and West Ave. Blocks
- Mixed Uses at the Transit Station
- Placemaking at each End of the Creek Park
- Revitalization of the Westside by Opening-up Opportunities to Catalyze Reinvestment in Key Focal Areas of the Neighborhood

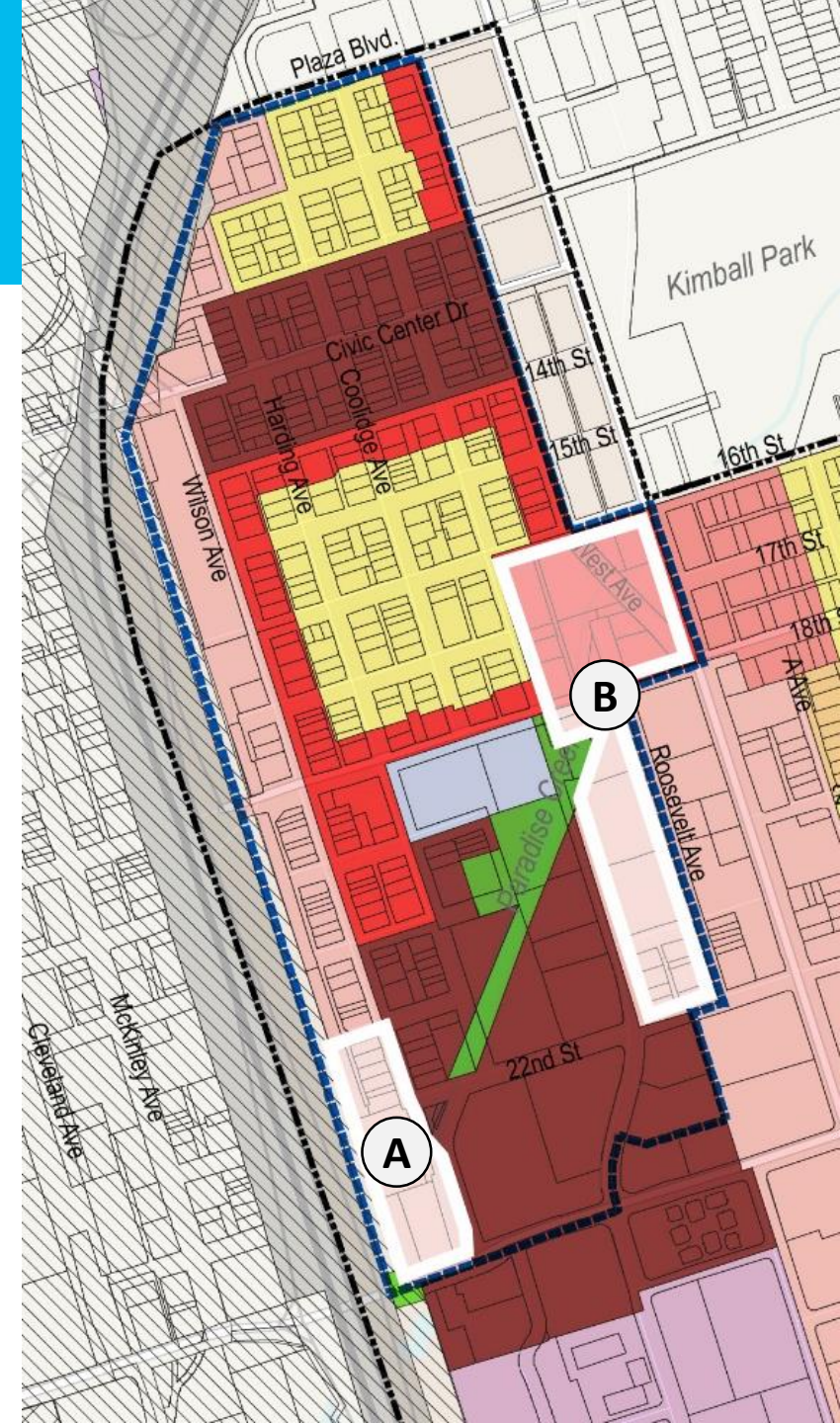


Land Use Concept #1

Proposed Change Areas

Area	Existing Zoning	Recommended Land Use	Existing Buildout (DU)*	Potential Buildout (DU)*	Potential Net Add (DU)
A	Commercial Limited <i>(residential not permitted)</i>	Mixed-Use <i>(up to 60 du/ac)</i>	0	246	246
B	Commercial Limited <i>(residential not permitted)</i>	Mixed-Use <i>(up to 60 du/ac)</i>	142	712	570
	Mixed-Use <i>(24 du/ac)</i>				

* All figures are preliminary estimates and subject to change

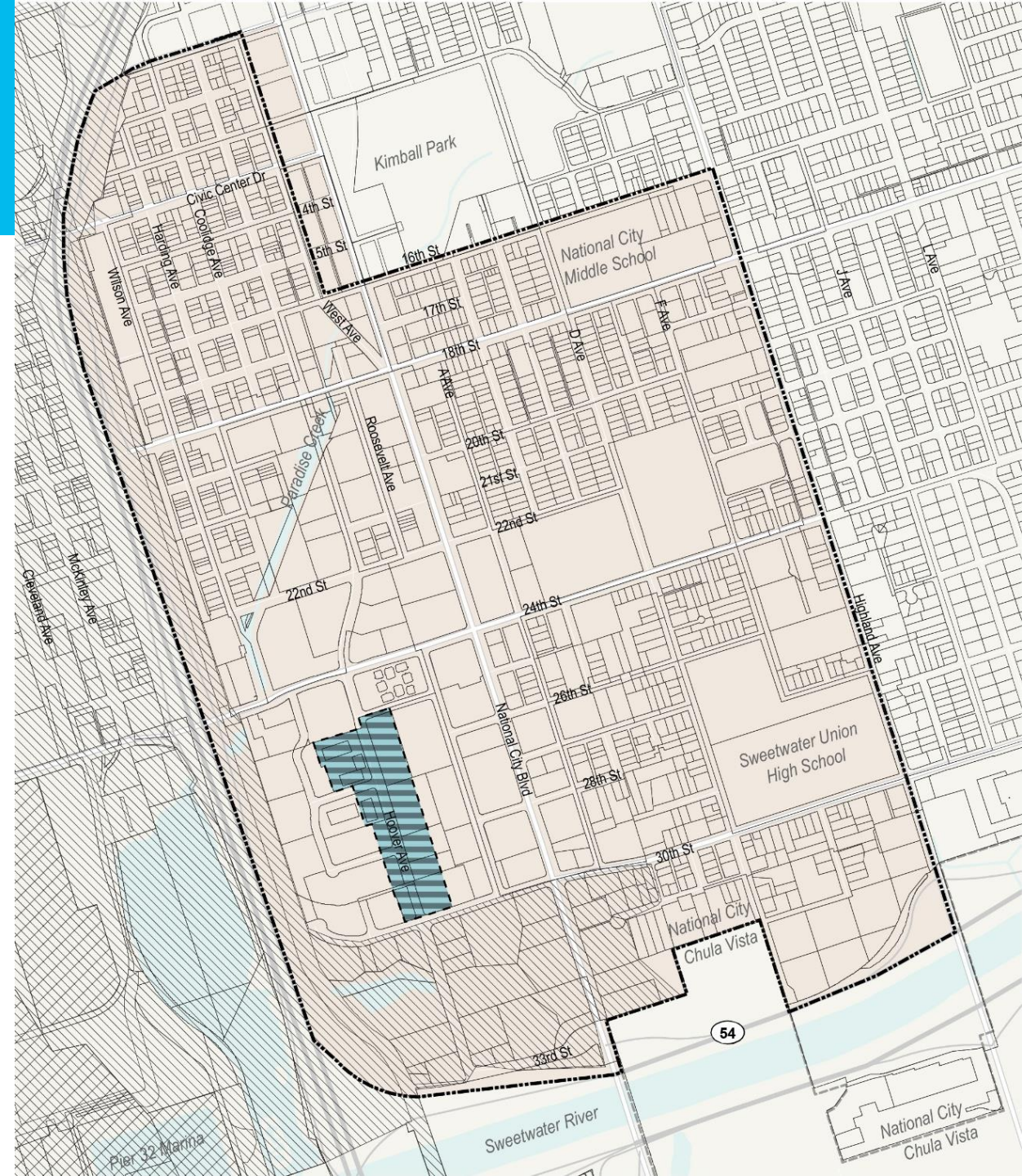
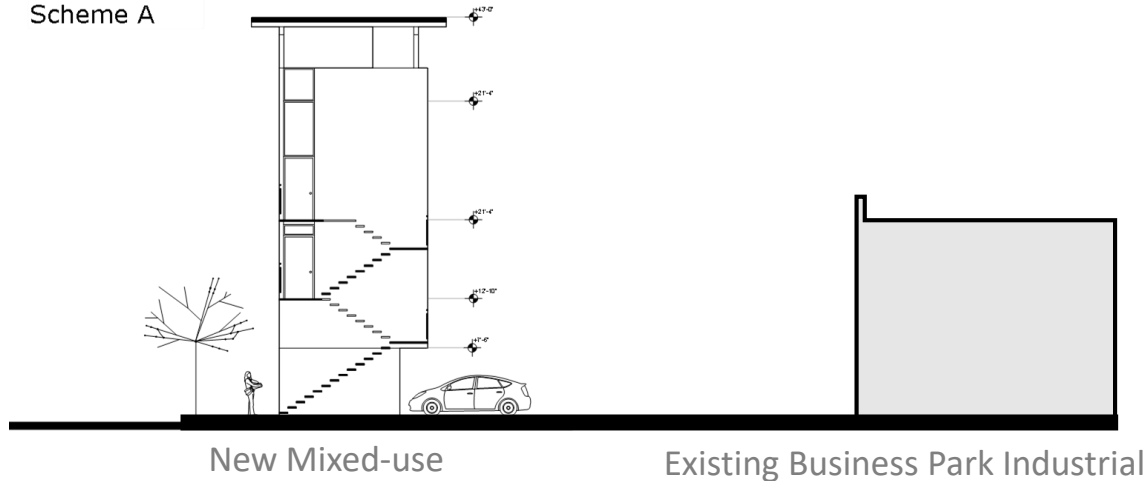


Land Use Concept #2

Hoover Ave. Activation

- Couple Mobility Improvements with Land Use for greater frontage activation
- Provide for new affordable housing without displacement of existing business park uses

Scheme A

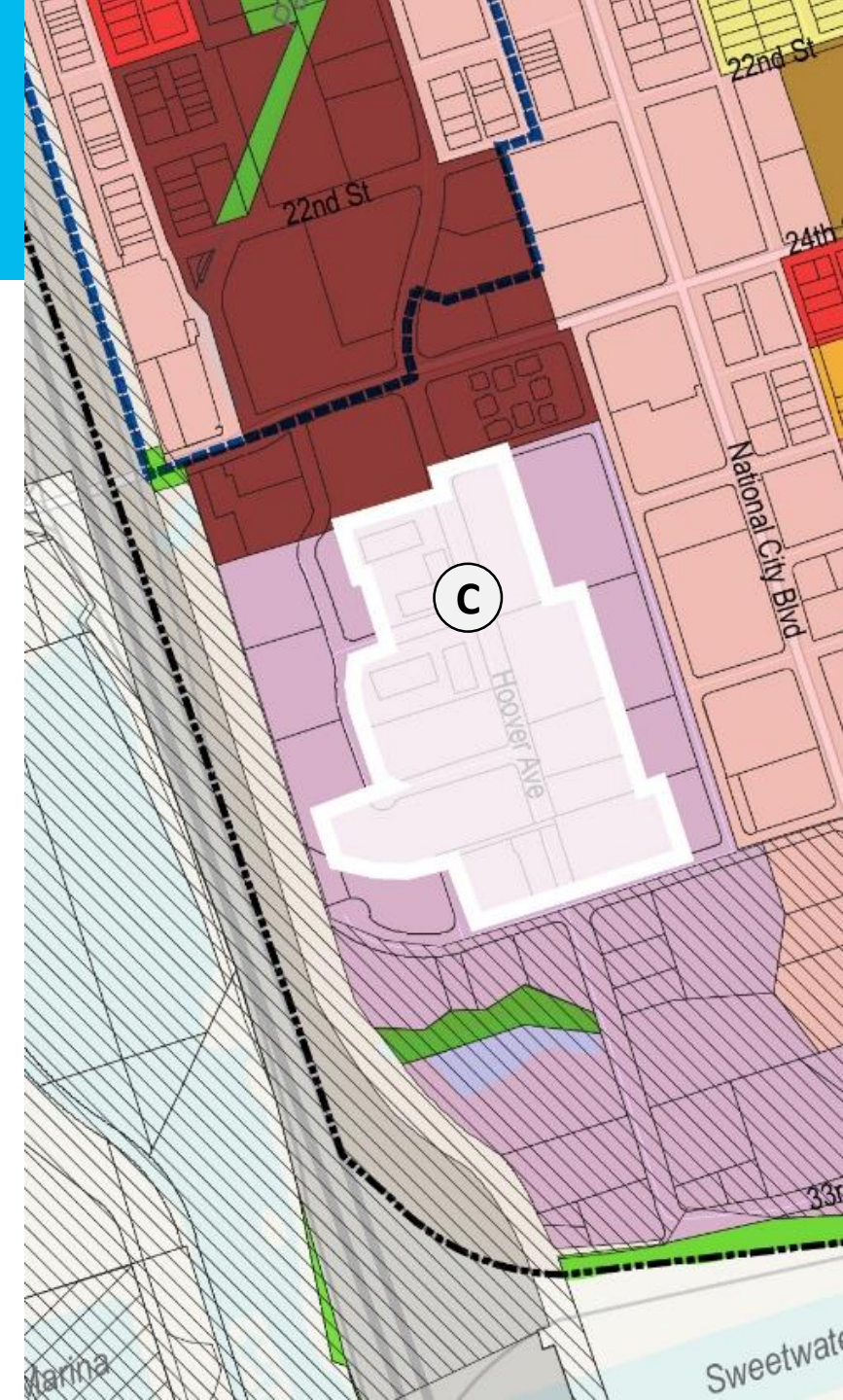


Land Use Concept #2

Proposed Change Areas

Area	Existing Zoning	Recommended Land Use	Existing Buildout (DU)*	Potential Buildout (DU)*	Potential Net Add (DU)
C	Light Industrial <i>(residential not permitted)</i>	Light Industrial with Residential Overlay <i>(up to 29 du/ac)</i>	0	652	652

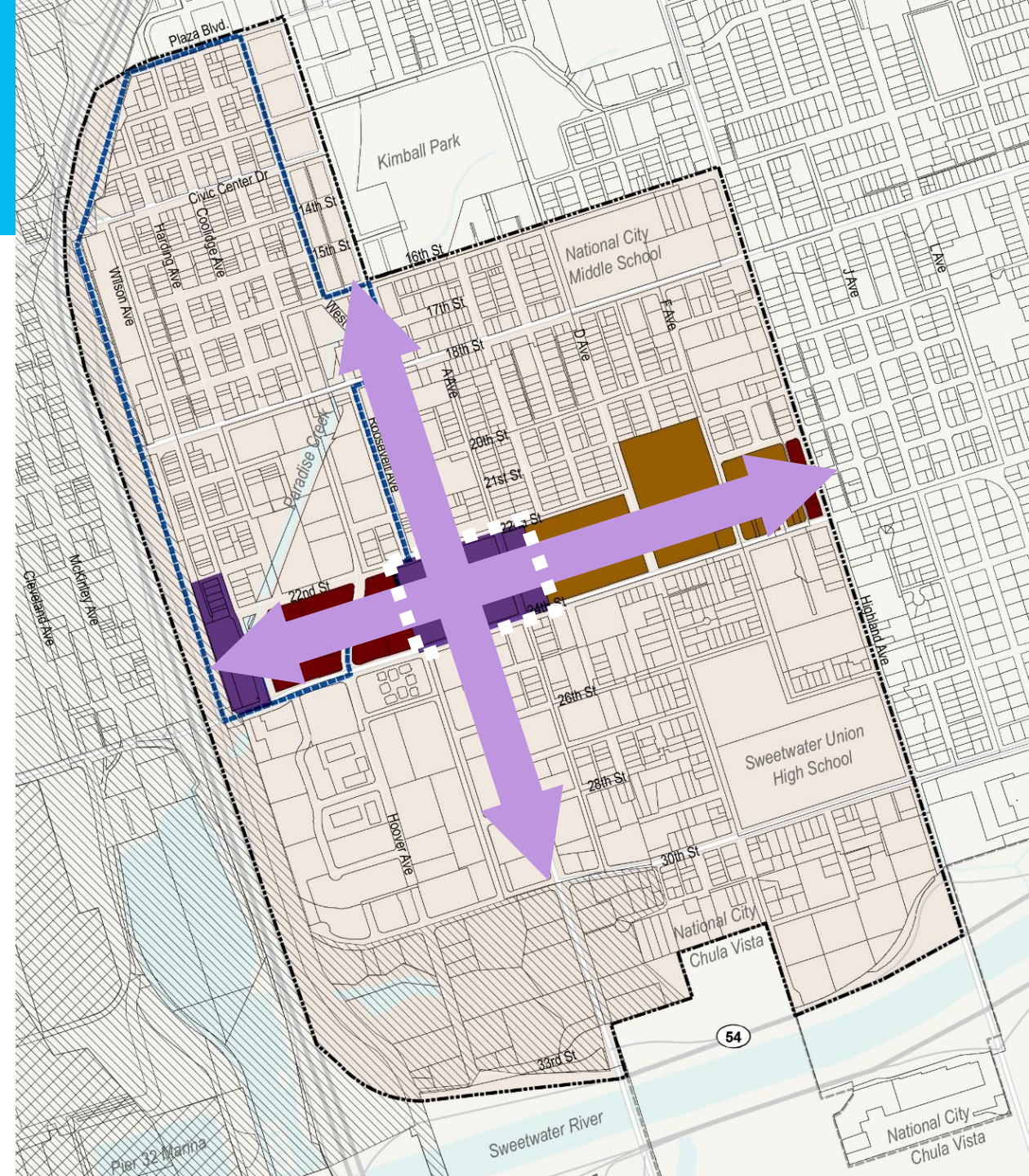
* All figures are preliminary estimates and subject to change



Land Use Concept #3

Mixed-Use Corridors

- Complete the Mixed-Use Corridor along 22nd and 24th St. to better connect East to West of TODO
- Allow for gradual buildout of a mixed-use corridor along National City Blvd. as the area transitions over time
- Net Add of approximately 1,190 to 2,644 dwelling units

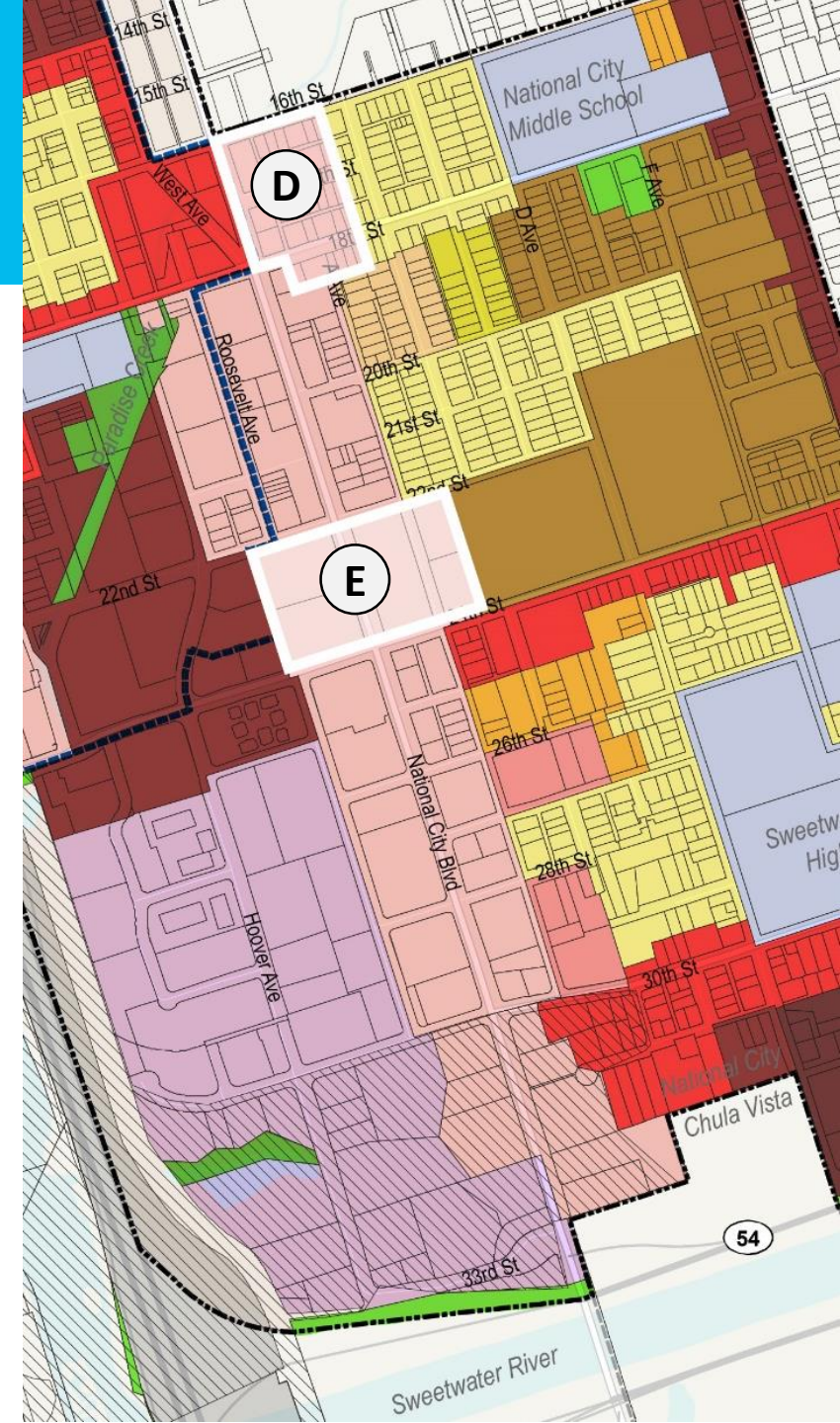


Land Use Concept #3

Proposed Change Areas

Area	Existing Zoning	Recommended Land Use	Existing Buildout (DU)*	Potential Buildout (DU)*	Potential Net Add (DU)
D	Service Commercial <i>(residential not permitted)</i>	Mixed-Use <i>(up to 48 du/ac)</i>	0	295	295
E	Commercial Automotive <i>(residential not permitted)</i>	Mixed-Use <i>(up to 75 du/ac)</i>	0	850	850

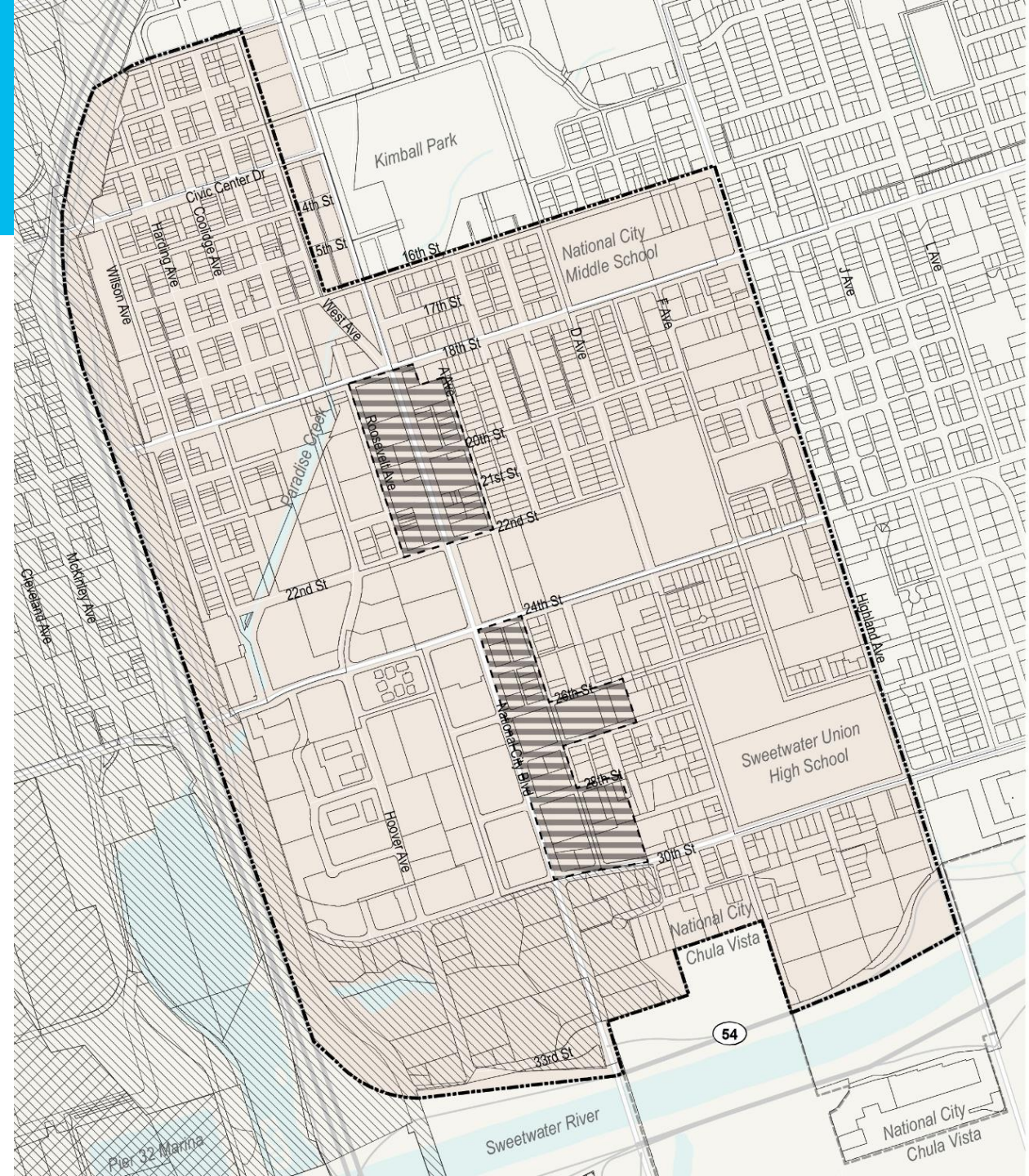
* All figures are preliminary estimates and subject to change



Land Use Concept #4

Transition Blocks

- Build the edge between the Mile of Cars and residential neighborhoods with transition development

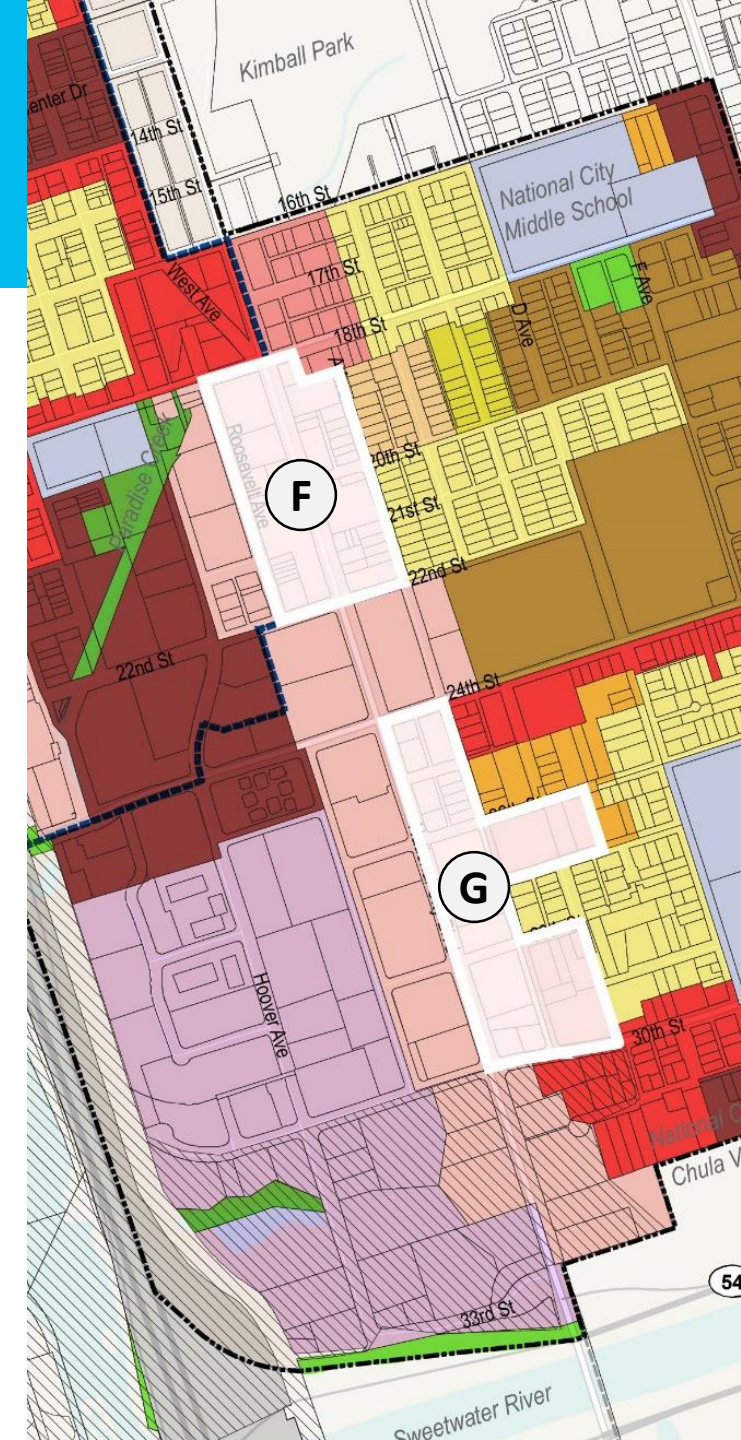


Land Use Concept #4

Proposed Change Areas

Area	Existing Zoning	Recommended Land Use	Existing Buildout (DU)*	Potential Buildout (DU)*	Potential Net Add (DU)
F	Commercial Automotive <i>(residential not permitted)</i>	Mixed-Use <i>(up to du/ac)</i>	0	657	657
G	Commercial Automotive <i>(residential not permitted)</i> Service Commercial <i>(residential not permitted)</i>	Mixed-Use <i>(up to 48 du/ac)</i>	0	786	786

* All figures are preliminary estimates and subject to change



Land Use Concept #5

Corner Activation along Highland

- Encourage pedestrian flow from residential neighborhoods to key corners of the Avenue where retail activation may be focused
- 18th & Highland / 24th & Highland

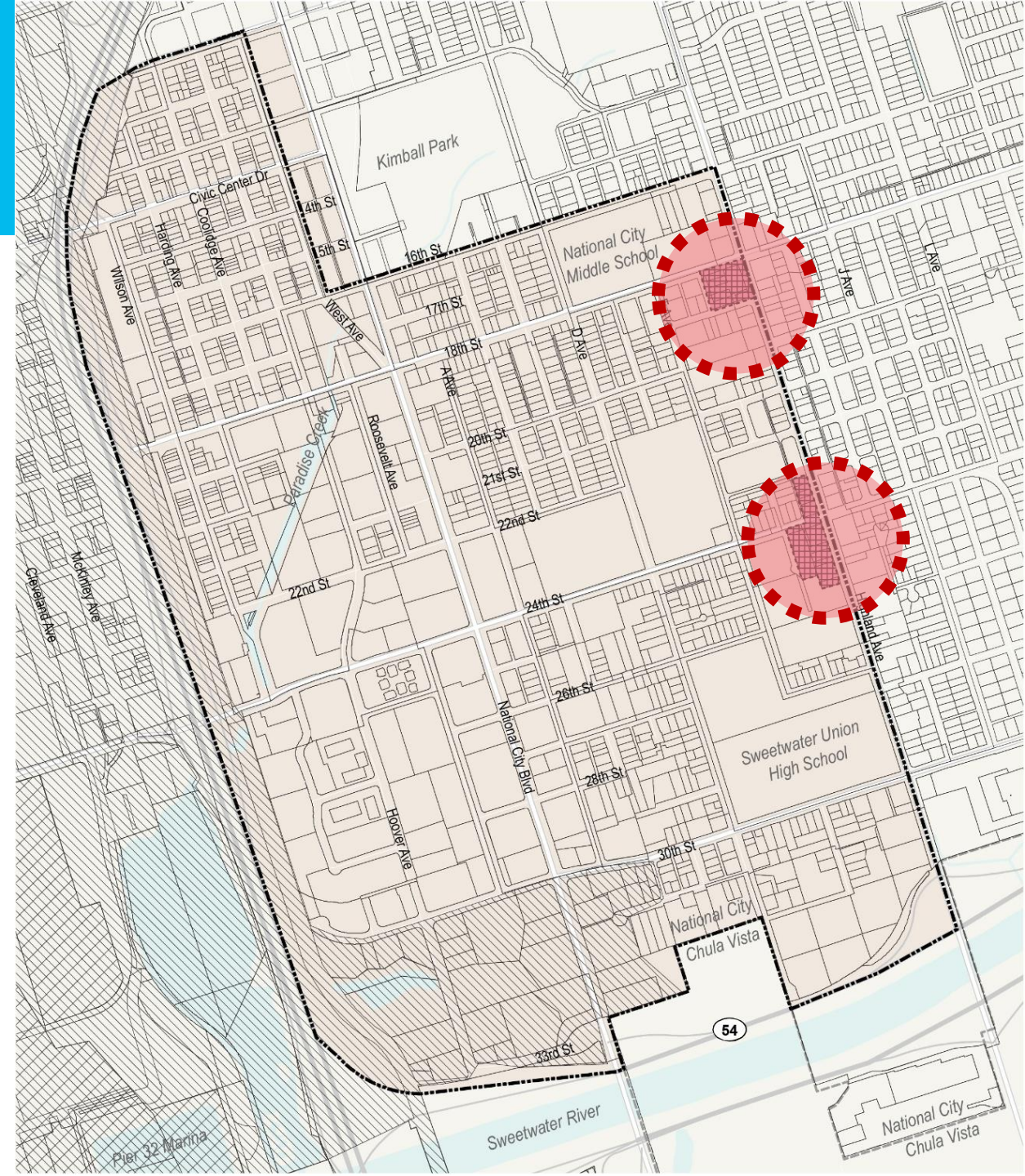


Typical intersection in the project area



Potential built-up intersection with commercial mixed-use that addresses the street corner

SOURCE: City of San Diego, Euclid and Market Land Use and Mobility Plan

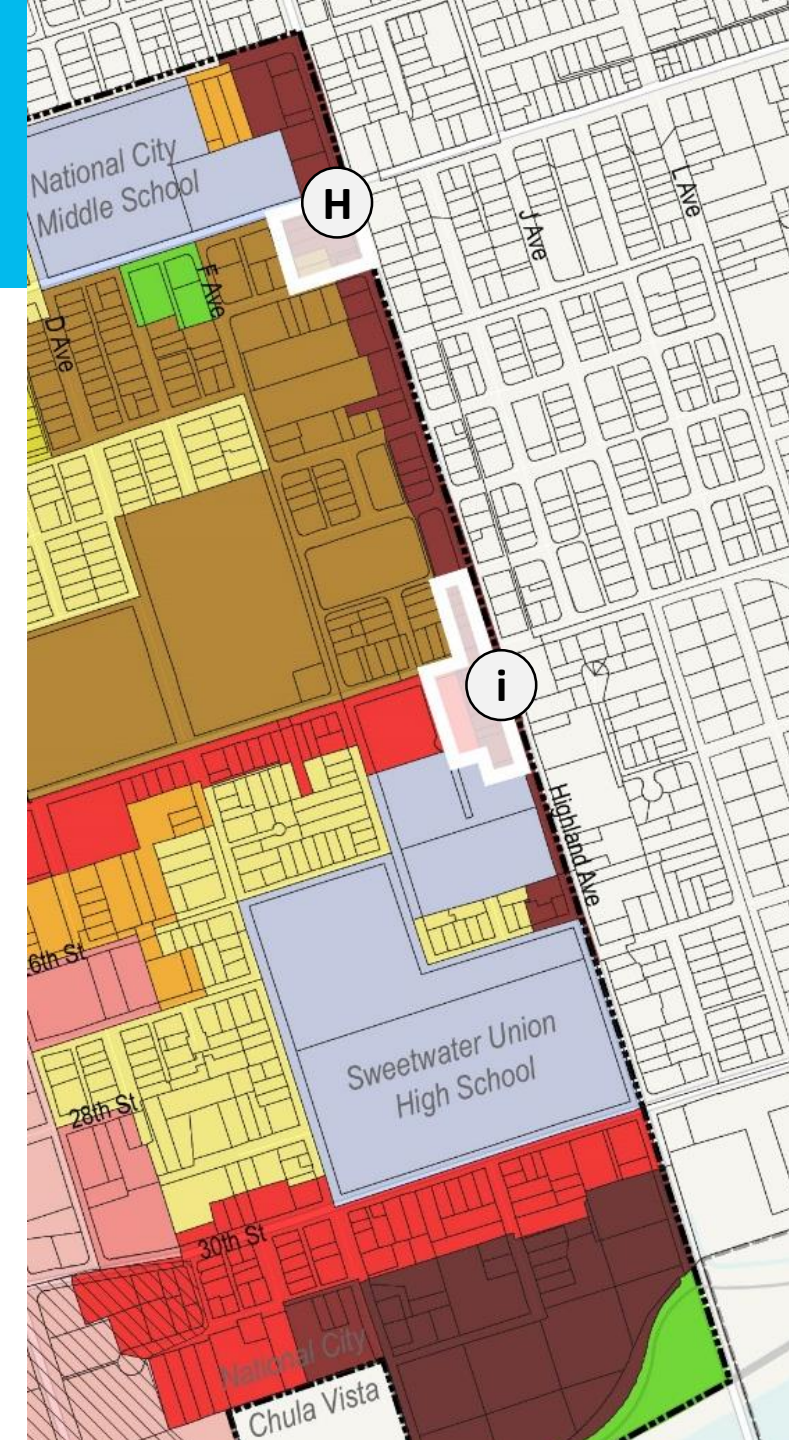


Land Use Concept #5

Proposed Change Areas

Area	Existing Zoning	Recommended Land Use	Existing Buildout (DU)*	Potential Buildout (DU)*	Potential Net Add (DU)
H	Mixed Use/ High Density Residential <i>(up to 75 du/ac)</i>	No Change <i>(up to 75 du/ac)</i>	111	111	0
i	Mixed Use <i>(48 to 75 du/ac)</i>	Mixed-Use <i>(up to 75 du/ac)</i>	213	240	27

* All figures are preliminary estimates and subject to change

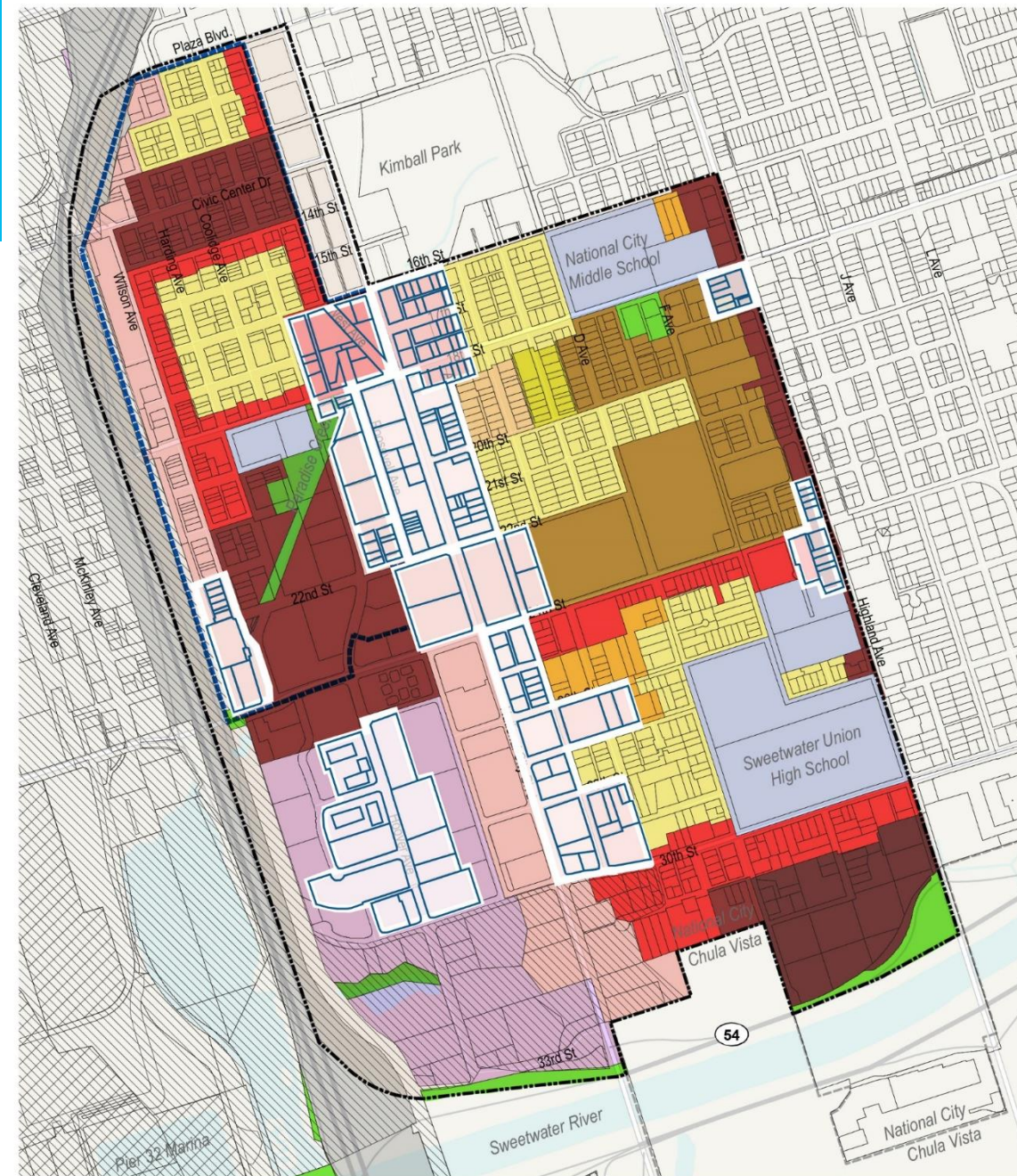


Land Use Concept – Totals

Proposed Change Areas*

	Existing Buildout (DU)	Recommended Land Use Buildout (DU)	Net Add (DU)	Net Add (DU) 60% Residential 40% Commercial Mixed-Use
Westside	141.7	958.7	817.0	490.2
Hoover	0.0	652.2	652.2	391.3
Corridors	0.0	1144.6	1144.6	686.8
Transitions	0.0	1442.2	1442.2	865.3
Nodes	323.7	350.7	27.0	16.2
TOTALS:	465.4	4548.4	4083.1	2449.8

* All figures are preliminary estimates and subject to change



24th St Transit Oriented Development Overlay

Westside Land Use Change Areas
Draft - Jan 12, 2021

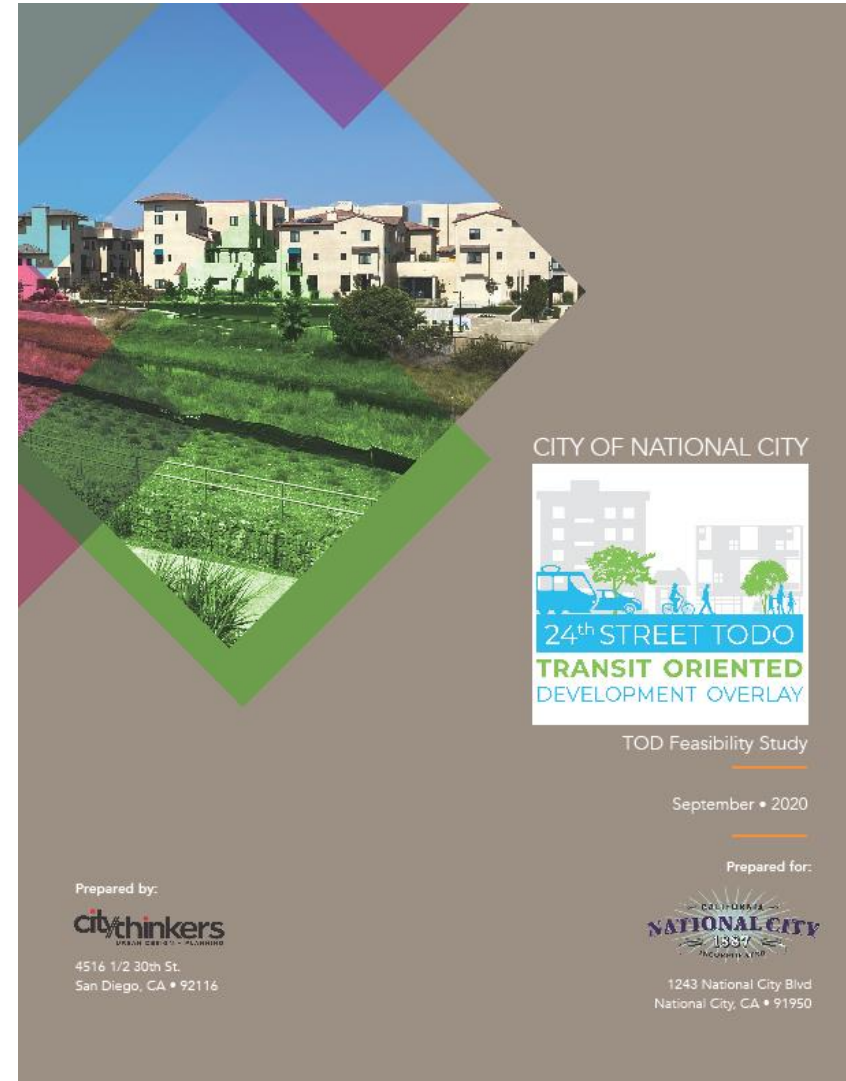


Housing Prototypes



24th STREET TODO

- The prototypes evaluated are conceptual building blocks used to test the planning recommendations of the TODO
- All the types propose housing that is carefully integrated into the existing city fabric.
- In the industrial and commercial areas, new housing creates new mixed-use pedestrian places.
- In the residential neighborhoods, it edifies eroding edges preserving the existing single-family neighborhoods.



CITY OF NATIONAL CITY
24th STREET TODO
TRANSIT ORIENTED
DEVELOPMENT OVERLAY

TOD Feasibility Study

September • 2020

Prepared for:



Prepared by:
citythinkers
URBAN DESIGN • PLANNING
4516 1/2 30th St.
San Diego, CA • 92116

1243 National City Blvd
National City, CA • 91950

Housing Prototypes



24th STREET TODO



“Ribbon Screens”

Affordability & Displacement

Transition Blocks *Buffers & Transitions*



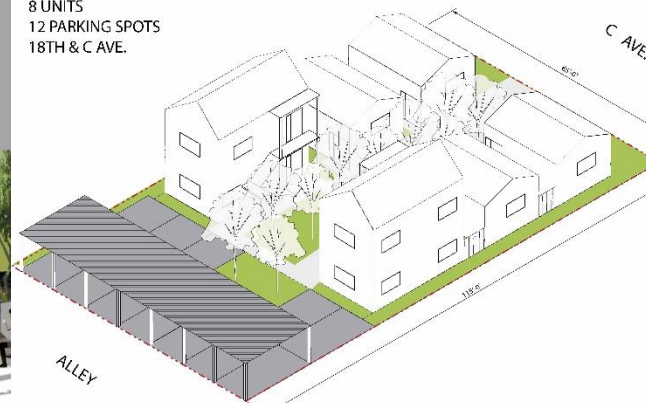
“Pencil Towers” *Open Space*



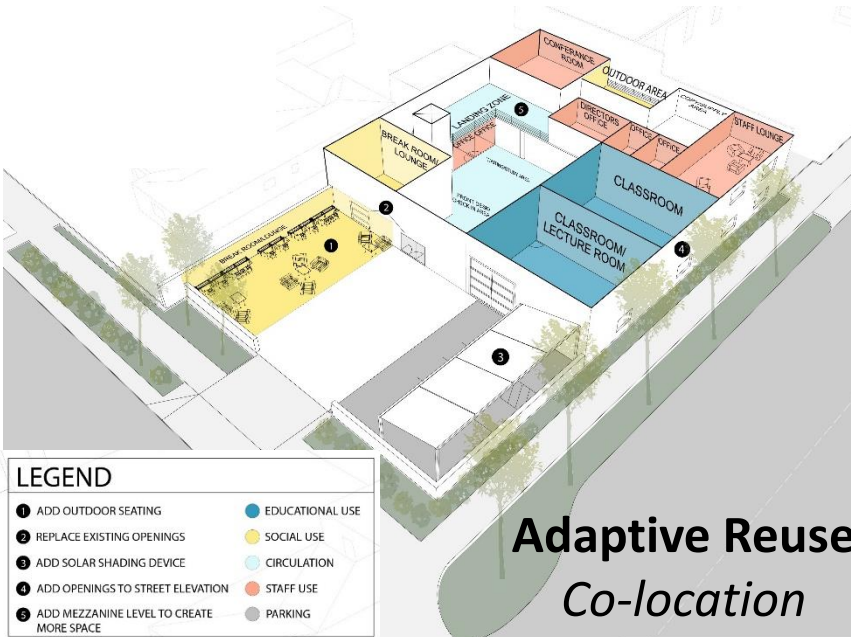
Corner Infill *Neighborhood Nodes*



BUNGLOW COURT
8 UNITS
12 PARKING SPOTS
18TH & C AVE.



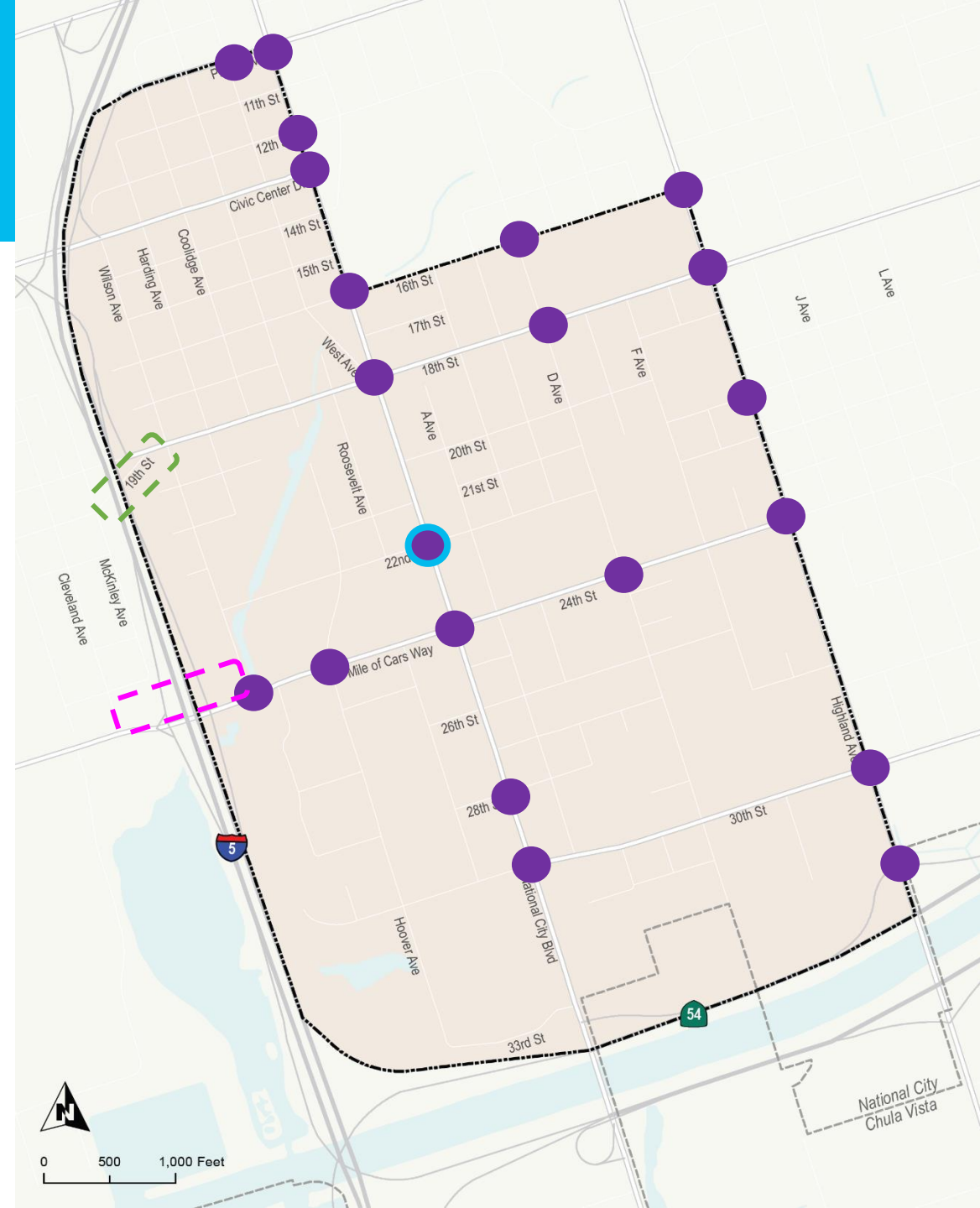
“Tiny Homes” & Bungalow Courts *Right-Sizing Infill Development*



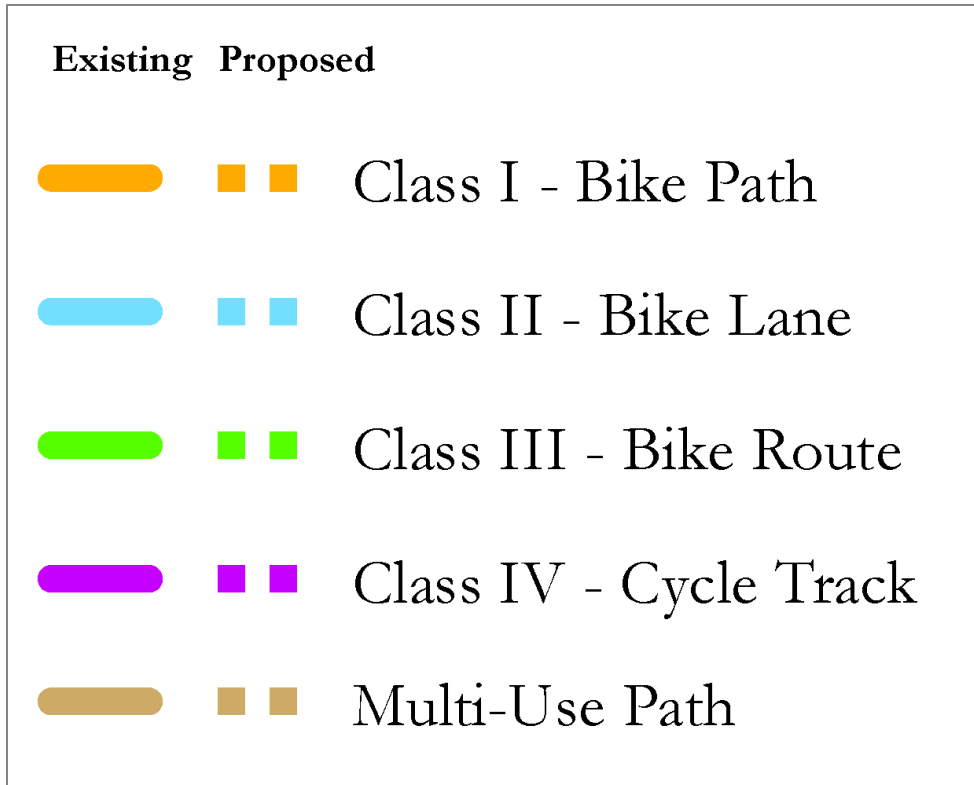
Mobility Recommendations

Proposed Pedestrian Enhancements

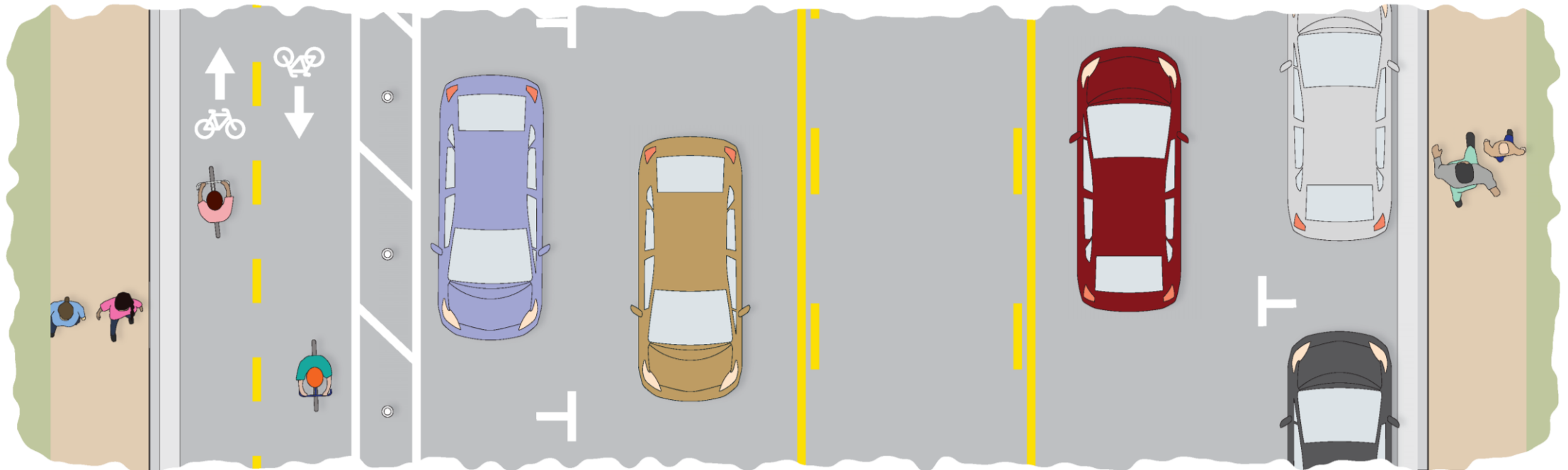
- **Signalized intersections** ●
 - High visibility crosswalks
 - Advanced stop bars
 - ADA accessible curb ramps
 - Pedestrian countdown signal heads
- **New signalized crossing** ●
- **19th Street Greenway** □
- **Potential I-5 pedestrian bridge** □



Proposed Bicycle Facilities



30th Street Cycle Track, from Hoover Avenue to Highland Avenue



24th St Transit Center Mobility Hub

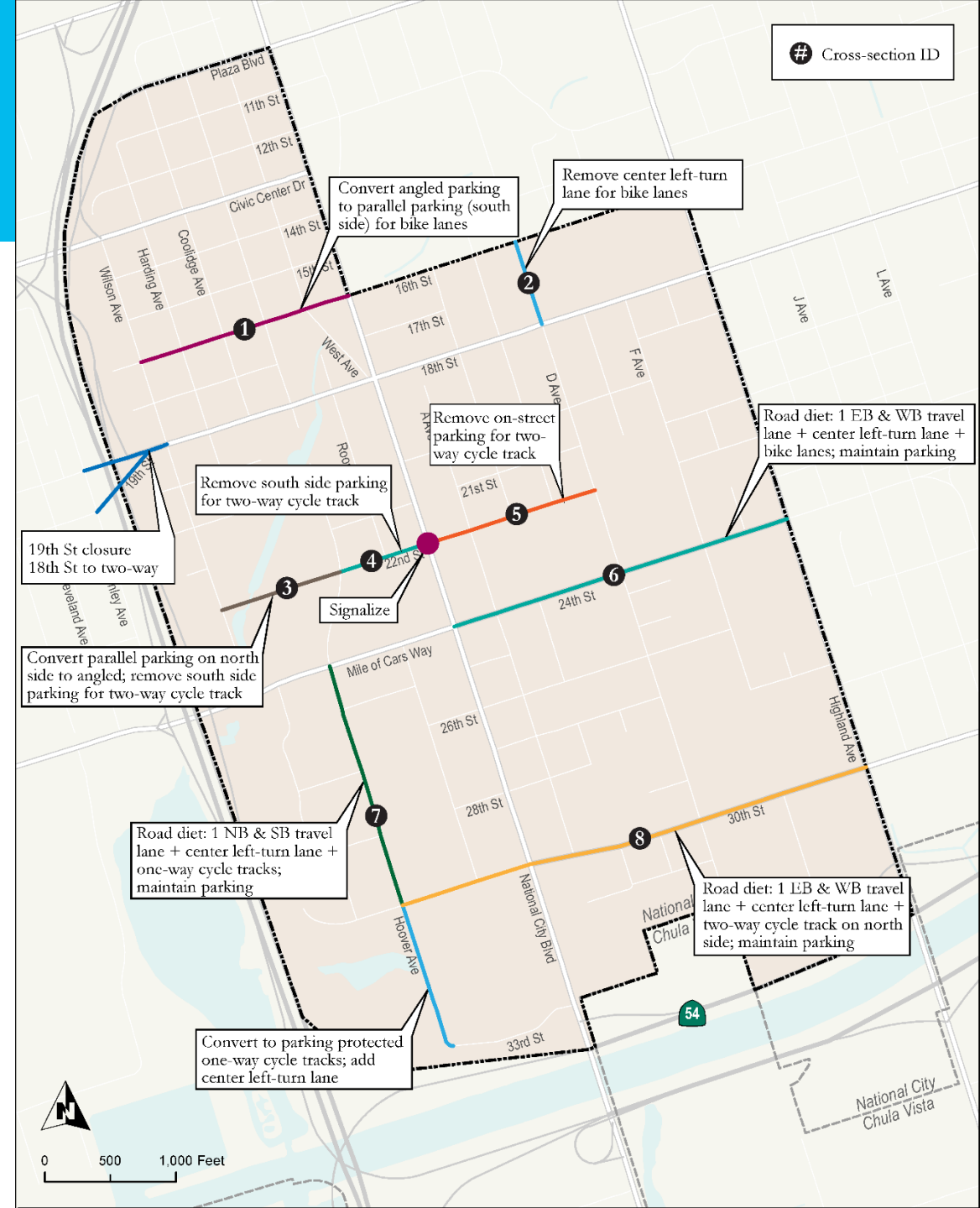


- Improve multimodal station access
- Transit supportive land uses
- Flexible Fleets
 - Scooters, e-bikes, NEVs, Rideshare
- Supporting amenities
 - Charging stations, WiFi, package lockers



Vehicular Network

- Accommodate multi-modal improvements
- Optimize signal timing
- New signal
- Road diet + turn lane
- Parking conversion



Concerns We've Heard






How will the new residential units affect traffic flow?

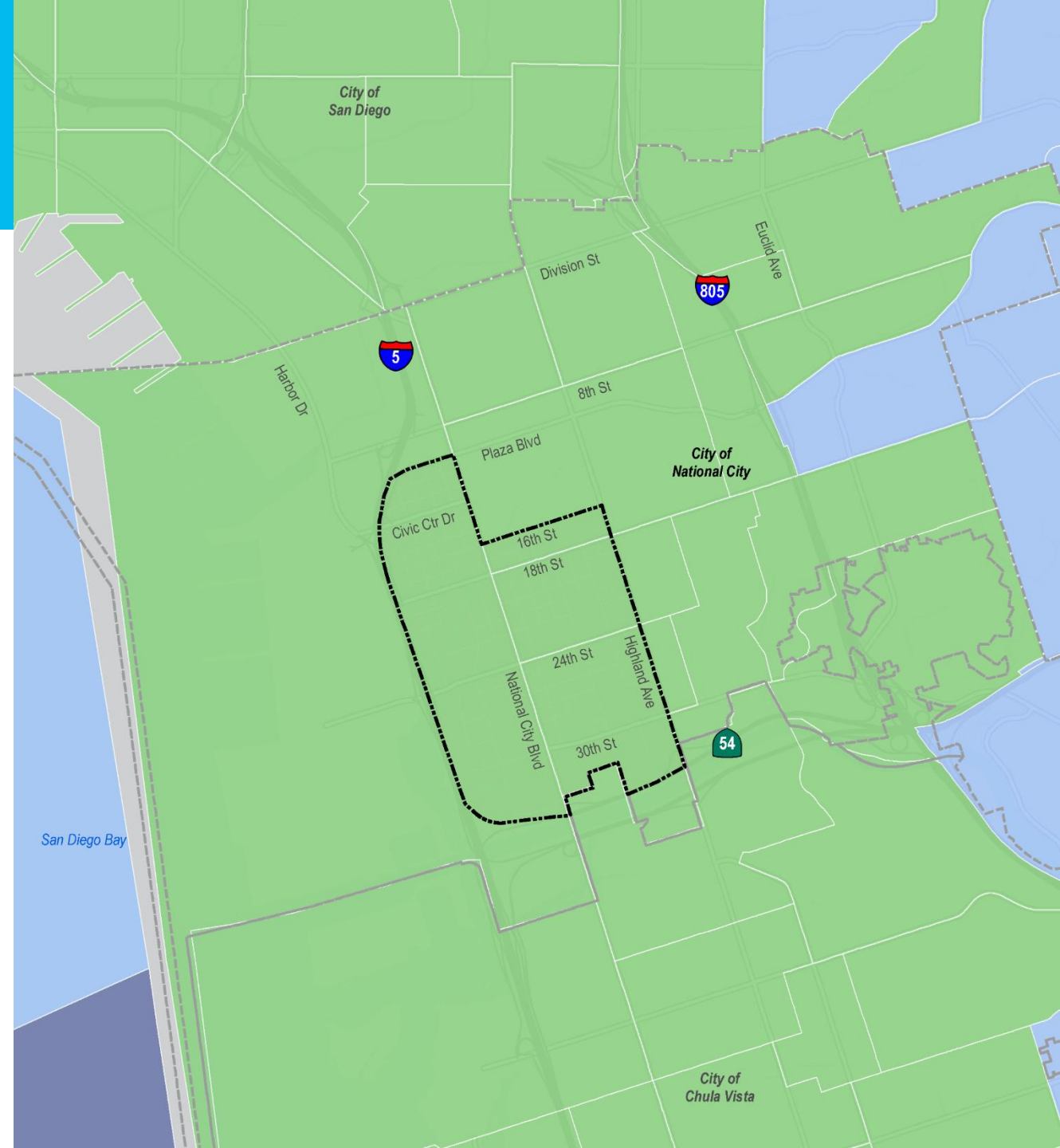
- **Coordinating with SANDAG to run a transportation model – underway**
- **Analyze future conditions to determine intersection operations**
- **Model results may be used to further refine the allowable residential units**

Vehicular Network

San Diego Region SB-743 VMT per Capita by Census Tract

Percent of Mean

-  More than 125% of Regional Mean
-  100% to 125% of Regional Mean
-  85% to 100% of Regional Mean
-  50% to 85% of Regional Mean
-  Less than 50% of Regional Mean



Environmental Justice Strategies



Continued Investment in the Small Lot Single Family Neighborhoods

- Right sizing single family zoning to match existing conditions and support affordability and greater choice with small-lots, small units, attached units, multi-generational housing, home occupations and ADU's

Affordable Housing

- Promoting Housing with a genuine desire to address concerns related to Gentrification and Displacement; Multi-Generational Housing; Housing Typologies and Affordable Housing; Targeting the Demographics of National City

Access and Choice

- Improve Access and Choice to the following neighborhood resources, such as transit, open space, health, food, education and employment.

Activation and Vibrancy

- Activate the area with mixed-uses, placemaking, and infill development at the transit center, node and corridors

Open Space and Urban Greening

- Spread Open Space opportunities throughout the area with continued restoration and investment in the Paradise Creek, strengthened connections to Kimball Park, Pepper Park, Sweetwater River / Marsh and the San Diego Bay, and increased inclusion of open space within private development

Co-location

- Address Colocation of Industrial and Residential with Key Land Use, Development and Design Strategies.

Land Use Strategies & Amortization don't always work

- ✓ Adaptive Reuse of Industrial Warehouses
- ✓ Transition and Design Standards
- ✓ Building Orientation & Openings
- ✓ Buffers, Screening and Setbacks
- ✓ Catalyze new development that is more compatible with the neighborhood



THANK YOU!

Martin Reeder, AICP Principal Planner
City of National City Planning Division

MReeder@nationalcityca.gov

619-336-4313

www.24thStreetTODO.com

Westside Specific Plan

What has Worked?

- Paradise Creek Park and restoration
- Affordable housing – Paradise Creek Apartments
- Two businesses amortized
- Mobility strategies implemented
 - Crosswalks and curb ramps
 - Traffic calming features
 - Pedestrian scale lighting
 - Angled parking



Westside Specific Plan



What needs improvement?

- Continued colocation challenges
- Disinvestment in single-family
- Lack of infill development
- Need for affordable housing
- Continued flooding
- Implementation challenges



A National City



24th STREET TODO





CITY OF NATIONAL CITY
1243 NATIONAL CITY BLVD., NATIONAL CITY, CA 91950

Item 2: The City of National City Draft 6th Cycle Housing Element (2021-2029), Land Use Element Update: Proposed Draft Land Use Changes, Housing Strategic Plan Update, and Parking Plan Update

I. Introduction

Each City is required to have a General Plan per State law (Government Code Section 65302). The City of National City's General Plan was last updated in 2011. Since the last General Plan update, numerous changes have occurred within the City and the region. New State legislation related to mobility, safety, and climate mitigation and adaptation have also passed.

In the spring of 2020, the City of National City initiated a Focused General Plan Update (FGPU) to revise its Housing, Land Use, Circulation, and Safety Elements and Climate Action Plan (CAP) to reflect these changes. A Draft 6th Cycle Housing Element (2021-2029), described below, has been prepared pursuant to State requirements. A Housing Strategic Plan is also being prepared to provide guidance specifically for the City of National City Housing Authority's financial and real estate assets. A series of land use changes have also been identified that can further assist with housing production. A city-wide parking plan is also underway. The sections below provide an overview of and background information related to each of these efforts.

II. 6th Cycle Housing Element (2021-2029)

A. Background

General Plans are required by State law (Government Code Section 65302(a)) to include a Housing Element. Since 1969, California has required that all local governments (cities and counties) adequately plan to meet the housing needs of everyone in the community. The law mandating that housing be included as an element of each jurisdiction's general plan is known as "housing-element law." California's housing-element law acknowledges that, in order for the private market to adequately address the housing needs and demand of Californians, local governments must adopt plans and regulatory systems that provide opportunities for (and do not unduly constrain), housing development¹. A Housing Element is adopted as part of a city's General Plan and is updated on a five to eight-year basis.

B. Housing Element Update

The City's prior (5th Cycle) 2013-2020 Housing Element was adopted in 2013. The 2021-2029 Housing Element represents the City of National City's effort in fulfilling the latest requirements under State Housing Element law. Prepared for the 6th Cycle, this Housing Element serves as National City's blueprint for housing policy and programs from April 2021 through April 2029. The updated Housing Element incorporates the latest guidance from California Department of

¹ U.S. Department of Housing and Community Development. <https://www.hcd.ca.gov/community-development/housing-element/index.shtml>

Housing and Community Development (HCD), recent State legislation, and the updated Regional Housing Needs Assessment (RHNA) allocation for the planning period. The RHNA, mandated by state law, quantifies the need for housing and informs land use planning in identifying existing and future housing needs resulting from anticipated population, employment, and household growth. The Housing Element is divided into the following chapters:

- **Chapter 1: Introduction** – Introduction to the purpose of the Housing Element.
- **Chapter 2: Community Profile** – An updated profile on the City’s demographics using the latest available data from the U.S. Census and other relevant sources. Provides an estimate of housing needs and an assessment of housing constraints.
- **Chapter 3: Public Participation** – A summary of the community, stakeholder, and developer outreach completed to inform the development of the Housing Element.
- **Chapter 4: Housing Resources** – Summarizes available financial and administrative resources to produce housing. Identifies at-risk affordable units. Also outlines the methodology for the Adequate Sites Inventory to demonstrate National City’s capacity to fulfill its RHNA.
- **Chapter 5: Last Cycle Program Accomplishments** – A brief analysis of the quantified objectives and programs identified in the prior Housing Element (i.e., 5th Cycle).
- **Chapter 6: Housing Plan 2021-2029** – Details the goals, policies, and programs to implement the 6th Cycle Housing Element and accompanying quantified objectives.
- **Appendices:** Includes supporting information, including a site inventory map, list of sites, case studies, and capacity analysis scenarios for the Downtown Specific Plan area.

C. Public Participation

Webinars and a survey were conducted during the summer and fall of 2020 to gather input for the 6th Cycle Housing Element. Materials were provided in both English and Spanish. Sixty-three (63) individuals participated in the webinar series. Two-hundred (200) individuals participated in the survey. Stakeholder interviews with community organizations and developers were also conducted to gather detailed feedback to reduce barriers to housing development and improve the existing housing stock.

A joint meeting with the City Council/Community Development Commission of the City of National City and the Housing Advisory Committee of the Planning Commission of National City will be held on January 26, 2021, where the public can review the draft Housing Element and provide feedback. The draft Housing Element will be posted for a 30-day public review as part of the Negative Declaration process which is anticipated to be the beginning of February 2021. After comments are received from HCD and are incorporated into the Housing Element, it will then be presented to City Council for adoption, which is anticipated to be May 2021.

D. Adequate Sites Inventory to Fulfill RHNA

SANDAG is responsible for adopting a methodology and RHNA Plan for the projection period beginning June 2020 and ending April 2029.

The SANDAG Board of Directors approved the RHNA plan with the final housing unit allocation on July 10, 2020². The City was assigned a RHNA allocation of 5,437 housing units.

Table 1: 6th Cycle RNHA Allocation

Very Low	Low	Moderate	Above Moderate	Total
645	506	711	3,575	5,437
SANDAG, https://www.sandag.org/uploads/projectid/projectid_189_27782.pdf				

Government Code (GC) Section 65583(a)(3) requires local governments to prepare an inventory of land suitable for residential development, including vacant sites and sites having the potential for redevelopment, and an analysis of the relationship of zoning and public facilities and services to these sites. That inventory must identify specific sites or parcels that are available for residential development. Pursuant to Senate Bill (SB) 6 (Chapter 667, Statutes of 2019), for a housing element or amendment adopted on or after January 1, 2021. The inventory has been prepared pursuant to this bill and has concluded adequate sites to be available for the provision of housing per the RHNA allocation for National City.

E. Implementation: Goals, Policies, and Programs

Based on analysis, community feedback, best practices, and State guidance, goals, policies, and quantified objectives regarding the production, conservation, maintenance, preservation, and improvement of housing were developed. The updated goals identified for the 6th Housing Element Cycle are listed below:

- **Goal 1: Encourage the development of a diverse housing stock that can meet the needs of National City residents of all ages, abilities, and incomes.**
 - Policy 1.1: Provide an adequate supply of land zoned for residential development to meet the projected housing need.
 - Policy 1.2: Promote the development of inclusionary, mixed income housing throughout National City.
 - Policy 1.3: Encourage micro-unit housing and other residential housing models that create economies of scale, shared facilities, and supportive services to help meet the needs of specialized groups, such as the elderly, students, and lower-income individuals.
 - Policy 1.4: Promote the development of accessory dwelling units (ADUs) throughout National City to meet residential housing needs.
- **Goal 2: Encourage and facilitate the construction of new housing consistent with the City's RHNA allocation.**
 - Policy 2.1: Promote residential development on underutilized land and remove barriers to infill development.
 - Policy 2.2: Encourage affordable housing on publicly-owned sites suitable for development and not needed for public use.

² SANDAG, Regional Housing Needs Assessment 6th Housing Cycle 2021-2019 <https://www.sandag.org/index.asp?projectid=189&fuseaction=projects.detail>

- Policy 2.3: Allow additional floor area ratio (FAR)/density through mechanisms such as overlay zones for projects that provide smart growth benefits and/or are located in proximity to transit.
- Policy 2.4: Support development standards to facilitate the development of quality housing and improve the character of neighborhoods.
- **Goal 3: Conserve the affordability of the existing housing stock and pursue strategies to address displacement.**
 - Policy 3.1: Preserve “at-risk” affordable units through monitoring and partnering, working with nonprofits, and exploring available funding sources to preserve affordability.
 - Policy 3.2: Promote the practice of effective management in all rental housing projects in order to maintain and improve the quality of National City’s rental housing.
 - Policy 3.3: Require no net loss of residential units during the construction of new housing or rehabilitation of existing housing.
 - Policy 3.4: Require the replacement of existing affordable units to the same or lower income level as a condition of development.
- **Goal 4: Enhance the quality of National City’s existing neighborhoods.**
 - Policy 4.1: Facilitate property conservation and community enhancement through the implementation of objective design standards, land use regulations and programs, and State housing law.
 - Policy 4.2: Prevent building deterioration and promote the maintenance and repair of existing renter- and owner-occupied housing through education and training programs.
 - Policy 4.3: Encourage incorporating accessibility improvements and universal design features into rehabilitation projects to increase access for seniors and people with disabilities.
 - Policy 4.4: Promote the replacement of substandard units that cannot be feasibly rehabilitated.
- **Goal 5: Promote and implement fair housing practices and equal access to housing opportunities for all income levels.**
 - Policy 5.1: Affirmatively further fair housing choice in National City.
 - Policy 5.2: Support fair housing programs and provide residents fair housing information for low-income properties.
 - Policy 5.3: Foster an integrated development pattern that encourages housing, especially affordable housing, within proximity to transit, schools, employment centers, parks, and other resources.
 - Policy 5.4: Support increased homeownership across all income levels for National City residents.
- **Goal 6: Support programs for housing vulnerable and special need populations.**
 - Policy 6.1: Encourage the development of housing that is accessible to special needs residents, including seniors, disabled veterans, the homeless, and transitional foster youth, through measures such as transitional supportive housing, ensuring reasonable accommodation, and the provision of emergency shelters.

- Policy 6.2: Encourage the development of supportive services and facilities that are linked with and in close proximity to affordable housing for vulnerable populations.
- Policy 6.3: Support a continuum of accessible housing options for homeless individuals and families, including rapid re-housing, emergency shelters, transitional housing, and permanent supportive housing. Strive for sufficient short- and long-term housing for vulnerable populations.
- **Goal 7: Promote an economically viable, environmentally conscious, and socially equitable land use and development pattern.**
 - Policy 7.1: Provide incentives for housing and mixed-use development at major transit nodes, along transit corridors, and in other locations suitable for high-intensity housing development, as appropriate.
 - Policy 7.2: Improve infrastructure to support infill development and promote new affordable housing near transit stations, major transit stops, and along transit corridors.
 - Policy 7.3: Support new financing tools and methods that provide the infrastructure needed to support transit-oriented and mixed-use infill development.
 - Policy 7.4: Encourage measures that supplement Title 24 and support progress towards National City's sustainability and Climate Action Plan (CAP) goals.

Updated goals and policies guided the development of the programs and strategies to implement the housing element and result in housing development to affirmatively further fair housing and satisfy RHNA. Programs proposed for the 6th Housing Element Cycle are listed below:

- Housing Production Monitoring Program
- Housing Choice Voucher (Section 8) Rental Assistance Program
- First-Time Homebuyer Program
- Fair Housing Program
- Community Housing Development Organizations (CHDO) Program
- Housing Education and Resource Outreach
- Focused General Plan Update – Infill and Transit-Oriented Development Opportunities
- Inclusionary Housing
- Development Impact Fee (DIF) Study
- Accessory Dwelling Unit (ADU) Ordinance and Permit-Ready Program
- Parking Study
- Objective Design Standards
- Development Processing Revisions and Municipal Code Update
- Housing Unit Replacement Program

For each program included in the Housing Element, a timeframe for implementation, specific objectives, funding sources, and responsible agencies has been identified.

F. CEQA Analysis

An Initial Study/Environmental Checklist and Negative Declaration has been prepared pursuant to the California Environmental Quality Act (CEQA) [Public Resources Code [Section 21000, et seq.] and the 2020 State CEQA Guidelines [California Code of Regulations Section 15000, et. Seq.].

III. Housing Strategic Plan Update

A. Background

A Housing Strategic Plan is an optional guiding document that provides direction to allocate agency-owned resources to meet desired housing objectives. Examples of housing authorities that have adopted strategic plans include the San Diego Housing Commission, Fresno Housing Authority, and Seattle Housing Authority. A Housing Strategic Plan is being prepared to provide guidance specifically for the City of National City Housing Authority’s financial and real estate assets and further implement the goals, policies, and programs in the Draft 6th Cycle Housing Element. The Strategic Plan will include detailed goals, objectives, metrics, and a work plan for the National City Housing Authority. It is anticipated that a draft Housing Strategic Plan will be completed by April 2021.

IV. Land Use Element Update: Proposed Draft Land Use Changes

A. Background

Government Code Section 65302(a) requires General Plans to include a Land Use Element to designate the proposed general distribution and general location and extent of uses for various uses including housing, business, industry, open space, and other categories of uses. The policy direction of the Land Use Element is implemented through the jurisdiction’s zoning code, which establishes regulations for the use and development of land. Table 2 summarizes the currently adopted zoning designations that allow residential housing units for areas that are not subject to a Specific Plan. Senate Bill 743 provides CEQA streamlining benefits for transit-oriented infill projects within Transit Priority Areas (TPAs), which are areas within one-half mile of an existing or planned stop scheduled to be completed within the planning horizon of the regional transportation plan.

Table 2: City of National City Zoning Designations Allowing Residential Uses

Zone Classification Symbol	Zone Classification	Maximum Allowable Density (Dwelling Units per Acre; DU/AC)
Residential		
RS-1	Large Lot Residential	5 DU/AC
RS-2	Small Lot Residential	9 DU/AC
RS-3	Medium-Low Density Multi-Unit Residential	15 DU/AC
RM-1	Medium Density Multi-Unit Residential	23 DU/AC
RM-2	High Density Multi-Unit Residential	48 DU/AC
RM-3	Very High Density Multi-Unit Residential	75 DU/AC

Mixed Use		
MXC-1	Minor Mixed Use Corridor	48 DU/AC
MXC-2	Major Mixed Use Corridor	75 DU/AC
MXD-1	Minor Mixed Use District	48 DU/AC
MXD-2	Major Mixed Use District	75 DU/AC
City of National City Municipal Code Title 18 – Zoning. https://library.municode.com/ca/national_city/codes/code_of_ordinances?nodeId=CD_ORD_TIT18ZO		

B. Land Use Element Update

Per Government Code Section 65584(b), the Land Use Element must demonstrate the ability to accommodate a jurisdiction’s RHNA share. As previously discussed, the site inventory and analysis conducted for the Draft 6th Cycle Housing Element concluded that adequate sites are available for the provision of housing per National City’s RHNA share. Since the Land Use Element has not been updated since 2011, however, a series of land use changes have been identified to reflect the findings of more recent planning studies such as INTRACONnect (2020), better integrate the transit network with surrounding land uses, promote progress towards the CAP and other sustainability goals, and further expand housing opportunities across the city.

C. Proposed Draft Land Use Changes

Several corridors were identified in the recently completed INTRACONnect study as high-propensity areas for complete “10-minute” neighborhoods. These corridors provide a high mix of origins, connections, and destinations and include portions of 4th Street, 18th Street, and D Avenue. Several of these areas also fall within candidate TPAs. The currently adopted zoning, however, constrains housing development along these corridors and existing multifamily residential uses are non-conforming. Draft land use changes and proposed rezoning recommendations follow:

- D Avenue (from 4th Street to 30th Street): Rezone RS-2 (9 DU/AC) parcels to RM-2 (48 DU/AC)
- 4th Street (from A Avenue to Palm Avenue): Rezone RS-2 (9 DU/AC) parcels to RM-2 (48 DU/AC)
- 18th Street (from B Avenue to D Avenue): Rezone RS-2 (9 DU/AC) parcels to RM-2 (48 DU/AC)

Justifications:

- Presence of bus lines that run along D Avenue, 4th Street, and 18th Street.
- Presence of existing multifamily units with a similar proposed density.
- Areas are close to schools and services.
- Corridors are identified in the INTRACONnect study as high-propensity areas for “10-minute” communities.
- Recommendations create consistency with the surrounding zoning.

V. Parking Plan Update

Parking is a key issue for community members that also affects housing development and affordability. A citywide parking plan is underway to examine National City's parking supply and propose parking-related recommendations.

VI. Next Steps

At this time, the project updates are presented for information. No specific action is requested other than to provide feedback and direction to staff and the consultant team to assist with the further analysis and preparation of materials related to the FGPU.

Following the joint meeting with the City Council/Community Development Commission of the City of National City and the Housing Advisory Committee of the Planning Commission of National City on January 26, the Draft 6th Cycle Housing Element will be revised per any direction received and then forwarded to HCD for a 60-day review period. The Draft 6th Cycle Housing Element and Negative Declaration will also be circulated for a 30-day public review period. After staff has received comments from HCD and through the public review process, a revised draft will be presented to the City Council in the spring of 2021 for adoption.

ATTACHMENTS:

- 1- Draft Housing Element
- 2 - PowerPoint Presentation



HOUSING ELEMENT

FOCUSED GENERAL PLAN UPDATE

ATTACHMENT 1

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CITY OF NATIONAL CITY

6TH CYCLE HOUSING ELEMENT

2021-2029



1. INTRODUCTION

1.1. PURPOSE AND CONTEXT OF HOUSING ELEMENT

The Housing Element assesses current and future housing needs and constraints and establishes goals, policies, and programs to address these housing needs for the eight-year planning period (April 2021 through April 2029). National City faces the challenges of high regional housing costs, relatively low household incomes, and accommodating its share of the regional housing need given the limited availability of undeveloped, vacant land in a highly developed urban setting. Challenges such as a global pandemic (COVID-19) and economic instability are compounding many cities' inability to address ongoing difficulties of providing adequate housing due to losses in government funding and downslope market trends; this Housing Element takes into consideration the many policy changes that the City has the ability to use to provide a strong foundation for the its path forward in providing adequate, affordable housing.

Prepared for the 6th Cycle, this Housing Element serves as National City's blueprint for housing policy and regulation from April 15, 2021 through April 15, 2029. It takes into account the California Department of Housing and Community Development (HCD)'s guidance on the 6th cycle update, including recent legislation regarding housing; community, stakeholder and developer interviews for city-specific context on challenges and proposed solutions; and the San Diego Association of Government (SANDAG)'s Regional Housing Needs Assessment (RHNA) allocation for the planning period. The Housing Element makes recommendations for how the City will improve its housing development process and increase its share of equitable, affordable and accessible housing options for all communities. Furthermore, the Housing Element presents an up to date inventory of sites available for residential development in an effort to increase housing opportunities within the City in the next 8 years.

1.2. RELATIONSHIP TO STATE LAW

General Plans are required by State law (Government Code Section 65302(a)) to include a Housing Element. Since 1969, California has required that all local governments (cities and counties) adequately plan to meet the housing needs of everyone in the community.¹ The Housing Element is adopted as part of a city's General Plan which is updated on an eight-year basis. Each jurisdiction (city council or board of supervisors) must prepare an annual progress report on its status and progress in implementing its Housing Element (Government Code Section 65400).

Government Code (GC) Section 65583(a)(3) requires local governments to prepare an inventory of land suitable for residential development - including vacant sites and those with a potential for redevelopment - and an analysis of the relationship of zoning and public facilities and services to these sites. That inventory must identify specific sites or parcels that are available for residential development. Pursuant to SB 6 (Chapter 667, Statutes of 2019), for a Housing Element or amendment adopted on or after January 1, 2021, the planning agency shall submit to HCD an electronic copy of its inventory of these parcels using standards, forms, and definitions adopted by HCD.

1.3. RELATIONSHIP TO OTHER GENERAL PLAN ELEMENTS

According to state planning law, the Housing Element must be consistent with the other General Plan elements. While each of the elements is independent, they are also interrelated. The Housing Element is most closely tied to the Land Use Element, as residential

development capacities established in the Land Use Element are incorporated into the Housing Element. This Housing Element builds upon other General Plan elements and is entirely consistent with the policies and proposals set forth in the General Plan. When an element in the General Plan is amended, the Housing Element will be reviewed and modified if necessary to ensure continued consistency among the various elements.

1.4. RELATIONSHIP TO STRATEGIC PLAN

In 2007, National City adopted a Five-Year Strategic Plan to address community and economic development. The Strategic Plan provides guidance to promote collaboration, improve public communication, and align city departments. The Strategic Plan has undergone subsequent updates, with the most recent being in 2019.

It is recommended that a Housing Strategic Plan be developed after the adoption of this Housing Element to guide the implementation of the policies and programs of the Housing Element efficiently and to develop a plan to fund and implement programs in a timely manner during the 6th Cycle.

1.5. ORGANIZATION OF THE 6TH CYCLE HOUSING ELEMENT

The 6th Cycle Housing Element has been organized in the following manner:

Chapter 1. Introduction – Introduction to the purpose of the Housing Element; organization of the Housing Element; a brief summary of the legislation that guided the development of the Housing Element in 2020 for the 6th Cycle.

1. California Department of Housing and Community Development, June 2020

Chapter 2. Community Profile – An updated profile on the demographics of the City using the latest data; a primer on the communities being served by this Housing Element using data sourced through the U.S. Census. Also provides an estimate of housing needs and assessment of housing constraints.

Chapter 3. Public Participation – A summary of the community, stakeholder, and developer outreach completed to gather input on recommendations, challenges, and potential solutions to barriers to housing affordability and production. Includes a summary of the feedback received from these activities.

Chapter 4. Housing Resources – A summary of the existing affordable housing resources currently available in the City, including an analysis of units at-risk of losing their affordability within the next 10 years; a summary of the Section 8 Housing Choice Vouchers (HCV) Program and the updated income limits for qualifying for these vouchers; a list of administrative and financial resources available to the City to pursue housing-related opportunities. Also outlines the methodology used to determine potential sites for housing within the City for the 6th Cycle. The Site Inventory located in the Appendices provides a map and list of potential sites for this analysis.

Chapter 5. Last Cycle Program Accomplishments – A brief analysis of the quantified objectives set by the 5th Cycle Housing Element (i.e. the previous Housing Element) and an evaluation of the success of the programs of the 5th Cycle.

Chapter 6. Housing Plan 2021-2029 – Details the goals and policies that guide the development and implementation of the 6th Cycle Housing Element; the housing programs to be implemented during the 6th Cycle; and the quantified objectives the City commits to meeting during the planning cycle.

Appendices – Includes supporting information, including a site inventory map, list of adequate sites, case studies, and capacity analysis scenarios for the Downtown Specific Plan area.





2. COMMUNITY PROFILE

2.1. AFFIRMATIVELY FURTHERING FAIR HOUSING: ASSESSMENT OF FAIR HOUSING

All housing elements due on or after January 1, 2021, must contain an Assessment of Fair Housing (AFH) consistent with the core elements of the analysis required by the federal Affirmatively Furthering Fair Housing (AFFH) Final Rule of July 16, 2015.² AB 686 amended Government Code Section 65583 to include Section 65583 (c) (10) (A) (i) through (iv) which specifies the components of the required AFH. The following sections dive into the components required by this analysis, as recommended by the AB 686 Memorandum released on April 23, 2020.

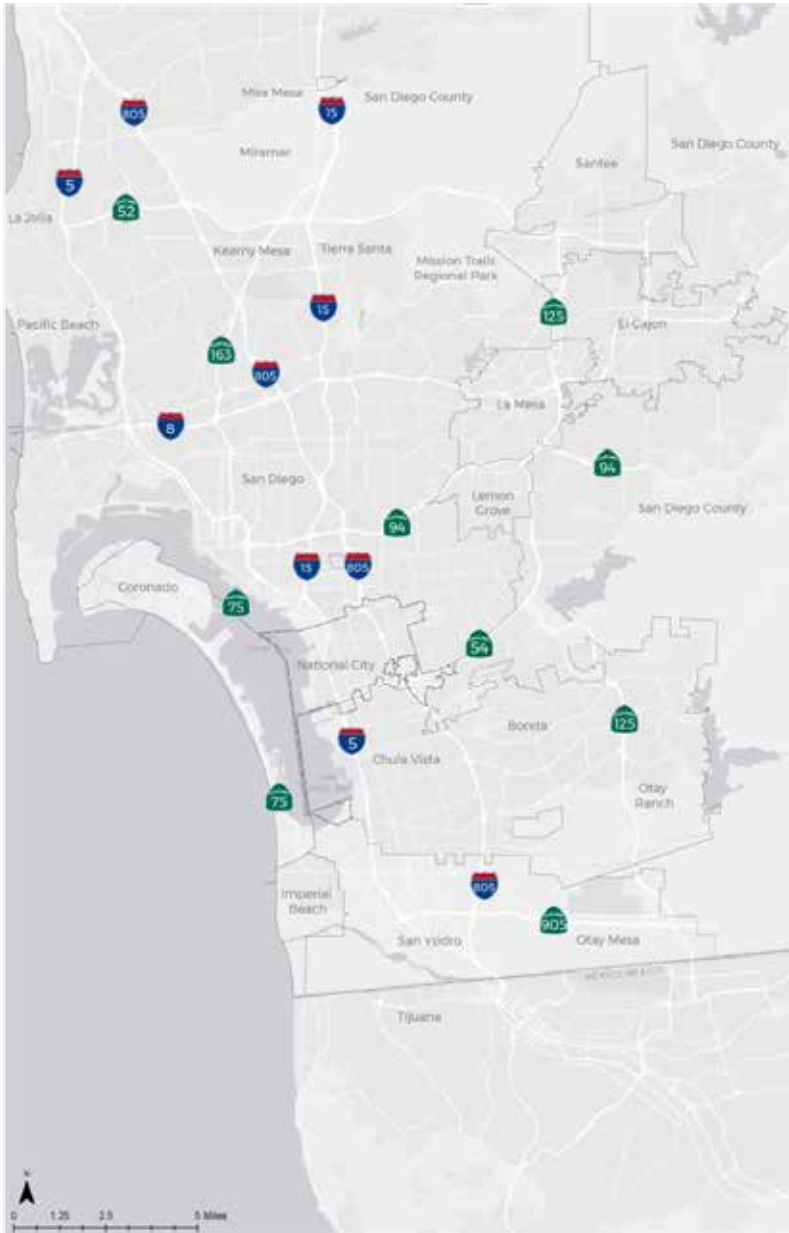
2. Department of Housing and Community Development, Division of Housing Policy Development, AB686 Summary of Requirements in Housing Element Law, Government Code Section 8899.50, 65583(c)(5), 65583(c)(10), 65583.2(a) Memo, April 23, 2020

2.2. COMMUNITY CONTEXT

National City is a centrally located, 9.2 square mile San Diego South Bay community that is home to an estimated 61,121 residents as of 2019.³ The city is bordered by San Diego to the north and east, Chula Vista to the south, the unincorporated areas of Lincoln Acres and Bonita to the south and southeast, and San Diego Bay to the west. Figure HE-1 shows where National City lies in the context of the San Diego region, and Figure HE-2 shows its planning boundaries. National City is nearly entirely developed with a mix of residential neighborhoods and industrial and commercial uses. Adopted specific plans guide the development of the downtown district and the westside “Old Town” areas. These specific plans envision supporting the existing community to establish growing, vibrant neighborhoods that encourage a mix of housing, retail services, and employment centers to support the economy and character of National City.

3. American Community Survey (ACS), Table DP05: ACS Demographic and Housing Estimates, 2019 5-Year Estimate (2015-2019)

Figure HE-1: Regional Context



2.2.1. ENVIRONMENTAL JUSTICE COMMUNITY

National City has historical roots as the second oldest city in the County. Its diverse ethnic background today includes a majority of Hispanic and Asian residents and further instills cultural character into the community. According to the 2019 Regional Housing Needs Assessment from San Diego’s Regional Planning Agency, San Diego Association of Governments (SANDAG), approximately 40.6 percent of households in National City are very-low income. Figure HE-3 shows the income distribution in National City by category.

The 2020 San Diego Regional Analysis of Impediments to Fair Housing Choice Analysis⁴ mapped out the ethnic and racial composition of the region as a tool used to analyze the relationship between housing demand and race-based discrimination. This visualization showed that minority households were concentrated in the southern areas of the City of San Diego, continuing south towards the border. This pattern can be attributed to the trend of clusters of minorities living in the urban core and near the U.S./Mexican border. This geographic boundary includes the City of National City.⁵ A concentration is defined as a block group with a proportion of minority households that is greater than the overall County minority average of 50.8 percent. National City is identified as a RECAPs (Racially/Ethnicly Concentrated Areas of Poverty), with a large amount of segregation among income levels compared to the County. In the study, it was reported that National City represents approximately two percent of the total population of the County, but residents use approximately four percent of the total Housing Choice Vouchers (HCV) (Section 8) issued in the County. This discrepancy reflects a higher concentration of a lower income population and higher current concentration of

4. San Diego Regional Alliance for Fair Housing, San Diego Regional Analysis of Impediments to Fair Housing Choice, August 2020

5. See Figure 2: Minority Concentration Areas of the San Diego Regional Analysis of Impediments to Fair Housing Choice, August 2020

Figure HE-2: National City Planning Boundaries

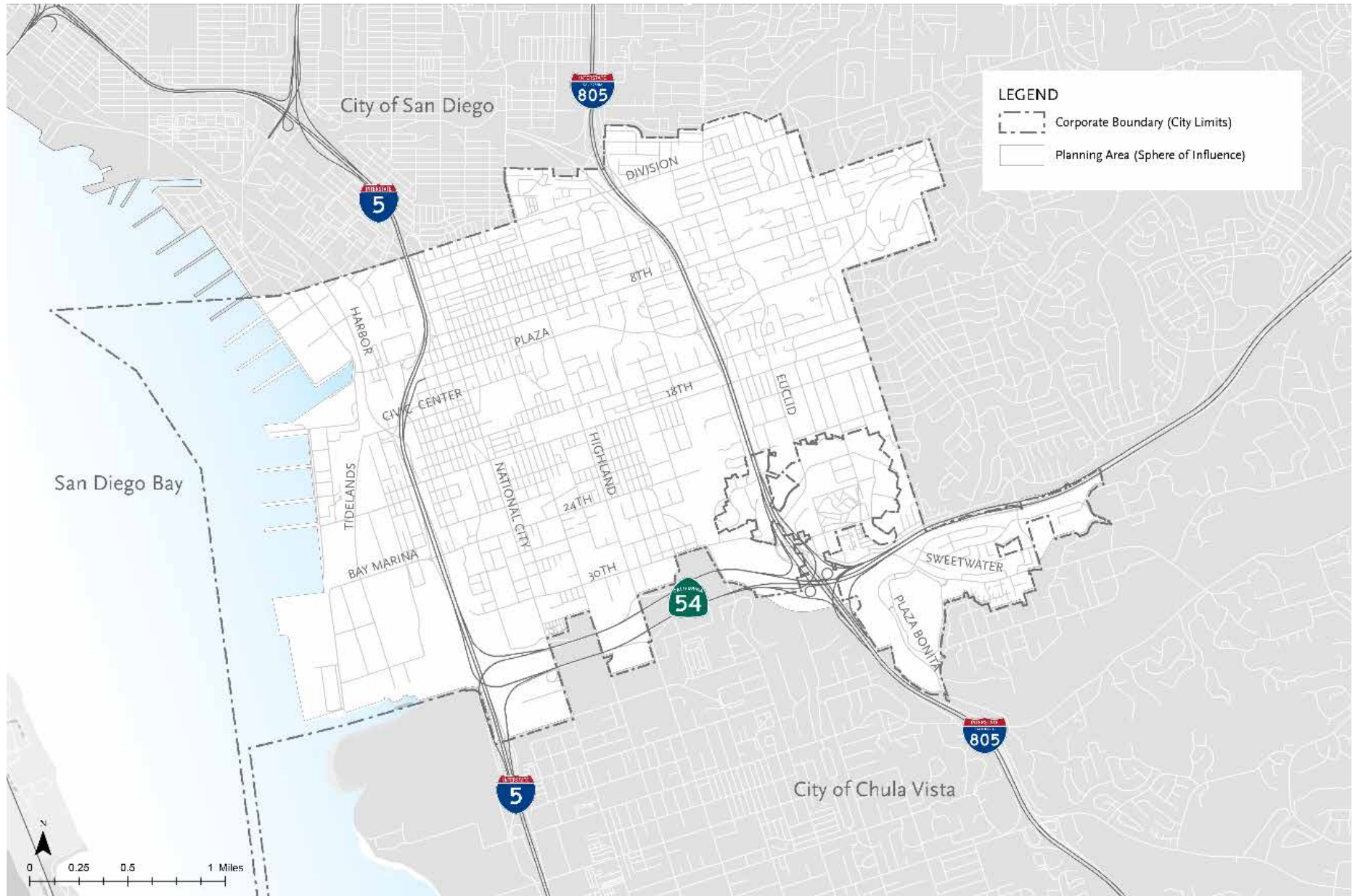
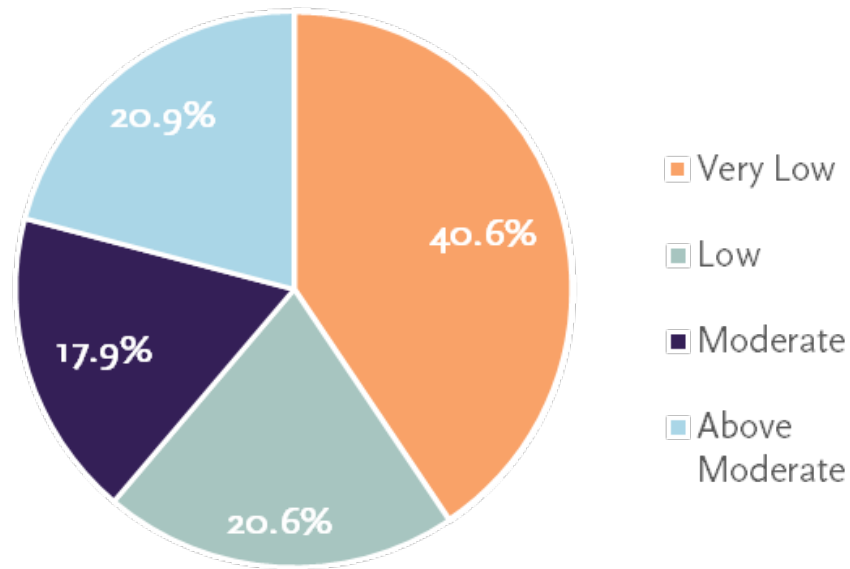


Figure HE-3: Percent of Households by Income



affordable housing resources in the city as compared to other parts of the region.

National City has experienced a history of environmental justice issues within its own city boundaries due to land use decisions that have placed industrial uses adjacent to residential neighborhoods for decades. All census tracts within the city are within the 45th to 95th percentiles of the CalEnviroScreen 3.0 index, shown in Figure HE-4, indicating a significant pollution burden and vulnerability throughout the city. The western portion of National City is among the top 25 percent of impacted tracts across the State of California identified by CalEnviroScreen 3.0. The western area of National City qualifies as both an SB 535 disadvantaged community and AB 1550 low-income community, shown in Figure HE-5.

To ensure that the community continues to be provided for, the City

of National City (City) has updated the Housing Element to reflect the housing needs of its community. As part of this update, the City has developed goals and objectives to improve, maintain, and develop affordable housing stock to serve the needs of its residents. The following subsections present key demographics that have assisted in determining National City's community makeup and needs to better serve its residents.

2.2.2. POPULATION CHARACTERISTICS

POPULATION TRENDS

In a span of five years from 2015 to 2019, National City's population increased by approximately 1.8 percent.⁶ As projected by SANDAG for the Series 11 2030 Regional Growth Forecast Update, population growth is expected to continue to outpace housing construction. Over time, this imbalance will result in an increase in household size (the number of persons per household), a decrease in vacancy rates, and an increase in the amount of interregional commuting, primarily from southwestern Riverside County and northern Baja California.⁷ SANDAG projects the region's population will grow by nearly one million people by 2050. This forecast is consistent with previous expectations, although future growth rates have been reduced due to increased domestic migration out of the region. The growth in population will drive job growth and housing demand within the San Diego region, adding nearly 500,000 jobs and more than 330,000 housing units by 2050.⁸

6. American Community Survey (ACS), Table DP05: ACS Demographic and Housing Estimates, 2019 5-Year Estimate (2015-2019), American Community Survey (ACS), Table DP05: ACS Demographic and Housing Estimates, 2015 5-Year Estimate (2011-2015)

7. San Diego Association of Governments (SANDAG), Series 11: 2030 Regional Growth Forecast Update - Historical Projection, September 2006; Accessed April 16, 2020

8. SANDAG, Series 13: 2050 Regional Growth Forecast Update - Historical Projection, October 2013; Accessed April 16, 2020

Figure HE-4: CalEnviroScreen 3.0 Index

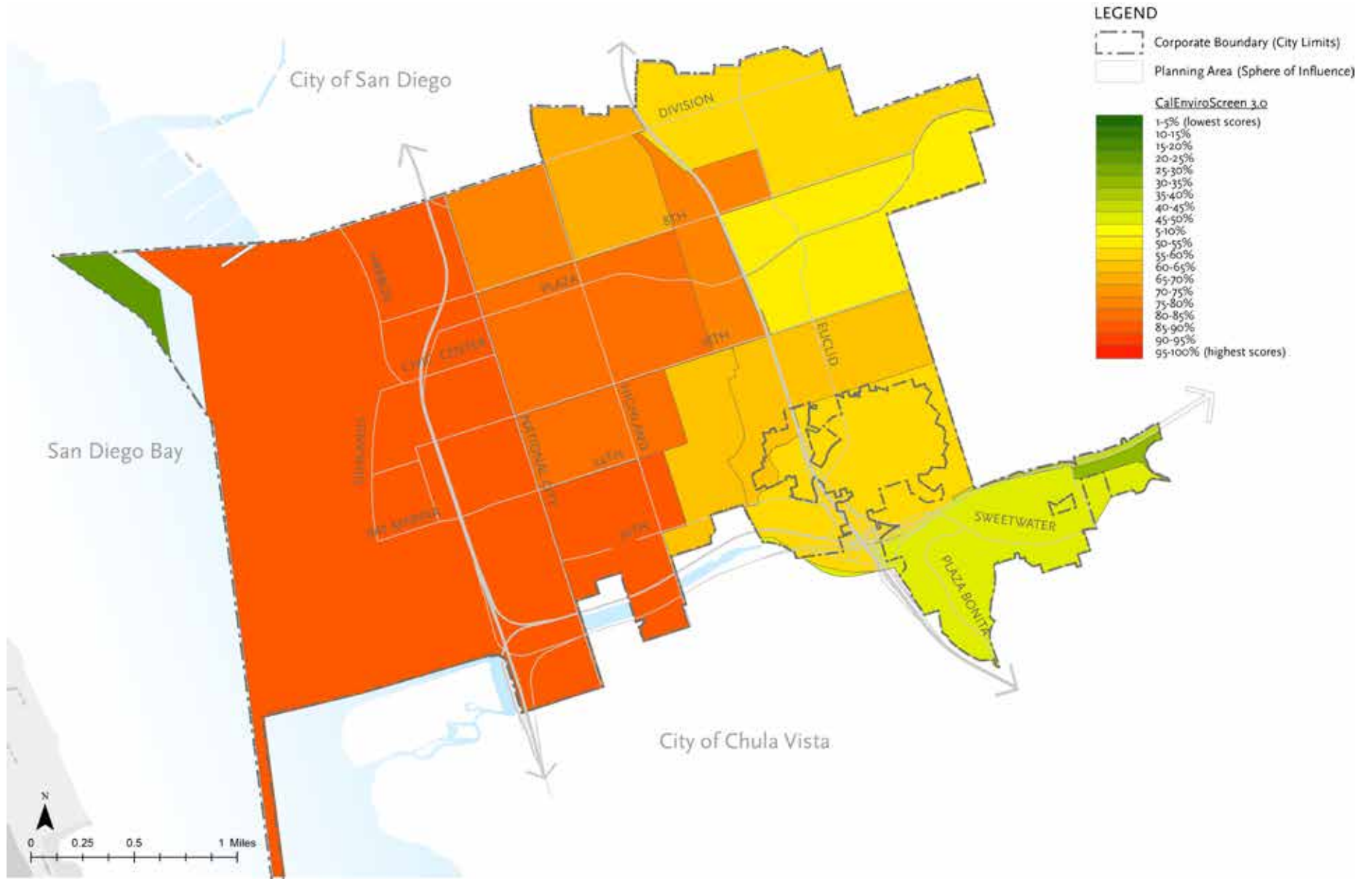
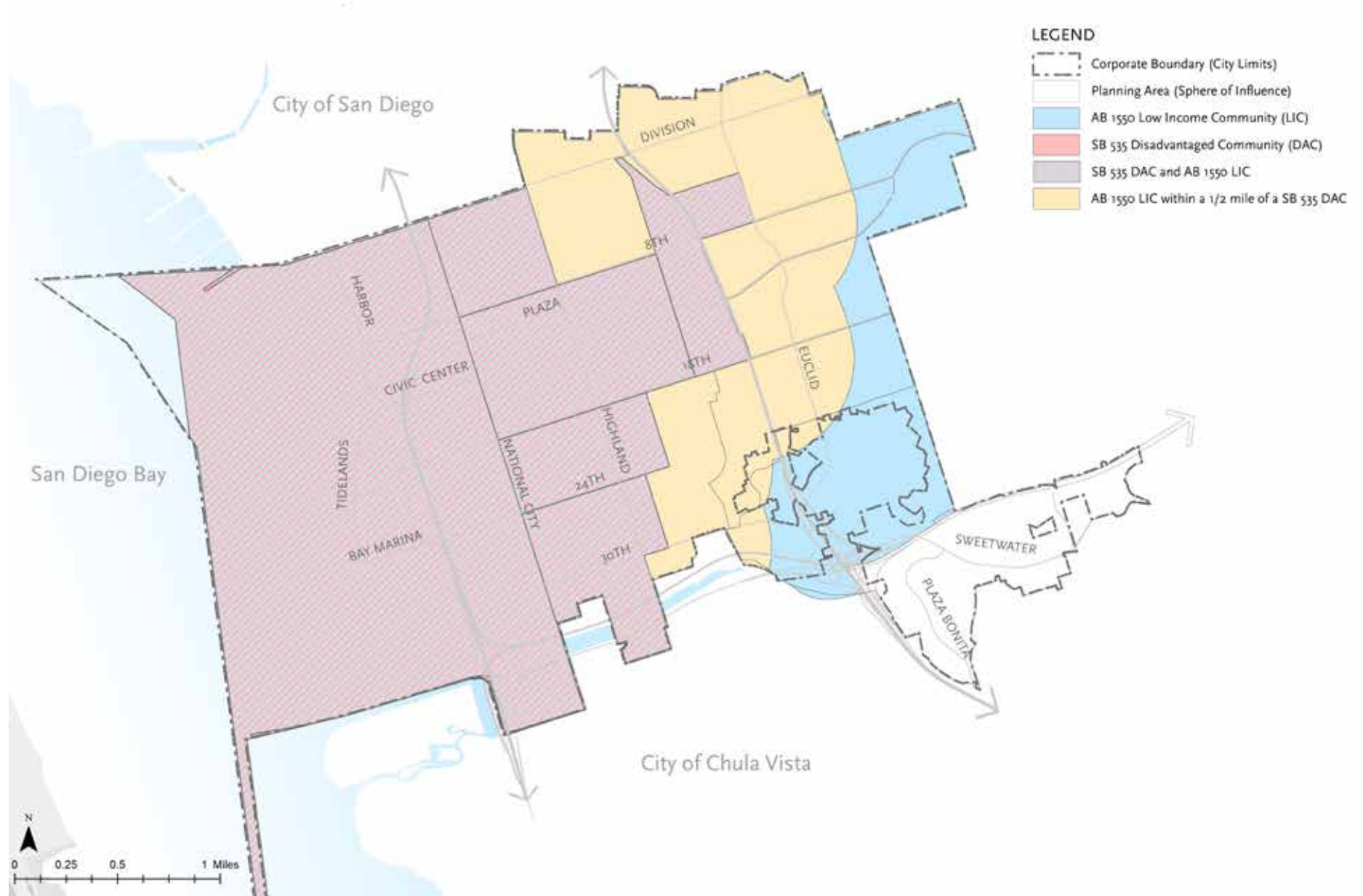


Figure HE-5: SB 535 and AB 1550 Communities



Locally, National City has seen a population increase as well as a change in age demographics. The median age increased from 32.2 in 2015 to 34.2 in 2019, and a major decrease in 35-44 year old persons and youths show that the number of families has decreased in the city. The age group increasing the most in the City between 2015 and 2019 is 85+ year olds. Table HE-1 and Table HE-2 present the population growth and age distributions in 2015 and 2019.

SB 244 DISADVANTAGED UNINCORPORATED COMMUNITIES

The intent of SB 244, passed in 2011, is to encourage investment and planning to address the regional inequality and infrastructure deficits that exist within disadvantaged unincorporated communities. It requires that for each revision of the Housing Element, a city or county must conduct a review of the disadvantaged communities identified, and if necessary, amend the General Plan to update the required water, wastewater, and stormwater drainage analysis, as well as the structural fire protection needs and deficiencies.

Lincoln Acres is the only unincorporated area of National City. The unincorporated portion of the planning area is under the jurisdiction of the County unless and until it is annexed into the City of National City.

Table HE-1: Population Growth Trends 2015-2019

Year	Population	Growth Rate/Year	Total Percent Change
2015	60,043	215.6 persons/year	+1.8%
2019	61,121		

SOURCE: ACS, TABLE DP05: ACS DEMOGRAPHIC AND HOUSING ESTIMATES, 2019 5-YEAR ESTIMATE (2015-2019), TABLE DP05: ACS DEMOGRAPHIC AND HOUSING ESTIMATES, 5-YEAR ESTIMATE (2011-2015), 2015

EMPLOYMENT

The industries in which National City residents are employed are represented in Table HE-3 and Figure HE-4. In addition, approximately 7,446 residents serve as part of the armed forces.⁹ National City has an approximately 64.8 percent labor force participation rate, with a 50.6 percent employment/population ratio and 6.6 percent unemployment rate. Of the population aged 25 to 64 years old, which represents approximately 52.1 percent of the total population, there is a relatively high (8.1 percent) unemployment rate among persons

9. ACS, Table K202301 Employment Status for the Population 16 Years and Over, 2019: Supplemental Estimates Detailed Tables

Table HE-2: Population Age Trends 2015-2019

Age Group	Percentage of Population		
	2015	2019	Change
0-9 years	12.7	10.8	-0.15
10-19 years	14.3	13.5	-0.06
20-24 years	11.5	10.3	-0.10
25-34 years	15.1	17.0	+0.13
35-44 years	13.5	11.5	-0.15
45-54 years	11.8	11.4	-0.03
55-59 years	5.9	6.7	+0.14
60-64 years	4.4	5.4	+0.23
65-74 years	5.5	6.4	+0.16
75-84 years	3.5	4	+0.14
85+ years	1.8	2.9	+0.61
Median Age	32.2	34.2	

SOURCE: ACS, TABLE S0101, AGE AND SEX, 5-YEAR ESTIMATE, 2015; ACS, TABLE S0101, AGE AND SEX, 5-YEAR ESTIMATE, 2019

Table HE-3: Resident Employment Industries

Service Sector	Estimated Number of Persons	Percent of Population
Civilians Employed	25,221	100%
Agriculture, forestry, fishing and hunting, and mining:	130	0.5%
Construction	2,036	8.1%
Manufacturing	1,807	7.2%
Wholesale Trade	269	1.1%
Retail Trade	3,784	15.0%
Transportation and warehousing, and utilities:	1,202	4.8%
Information	217	0.9%
Finance and insurance, and real estate and rental and leasing	1,073	4.3%
Professional, scientific, and management, and administrative and waste management services	3,094	12.3%
Educational services, and health care and social assistance	5,023	20.0%
Arts, entertainment, and recreation, and accommodation and food services	3,994	15.8%
Other services, except public administration	1,346	5.3%
Public administration	1,246	4.9%

SOURCE: ACS, TABLE S2403 INDUSTRY BY SEX FOR THE CIVILIAN EMPLOYED POPULATION 16 YEARS AND OVER 5-YEAR ESTIMATE (2015-2019), 2019

with less than high school graduate educational attainment, who represent approximately 21.2 percent of the total population.¹⁰ An understanding of the local service sectors and educational attainment can assist the City in determining the income levels, travel patterns from work and home, and key constraints to housing affordability for its residents.

INCOME

National City has the highest percentage of very-low income and second highest percentage of low-income households in the County.¹¹ As seen in Table HE-4 and Figure HE-5, National City's Area Median Income (AMI) is approximately 29.2 percent lower than that of the County. The low AMI of National City is an indicator that it is necessary to maintain affordable housing programs and objectives throughout this cycle of the Housing Element to prevent the displacement of these communities and to appropriately support the residents of the City. The 6th Cycle RHNA allocation from SANDAG seeks to reduce the historical patterns of income segregation and burden on the jurisdiction's resources to serve a certain demographic. For example, SANDAG has allocated a higher number of moderate and above moderate income housing goals to National City and a higher number of lower income housing goals to a jurisdiction that has historically been more affluent to create a more diversified housing market throughout the region to allow for residents to be able to access housing opportunities in jurisdictions they otherwise would have been priced out of.

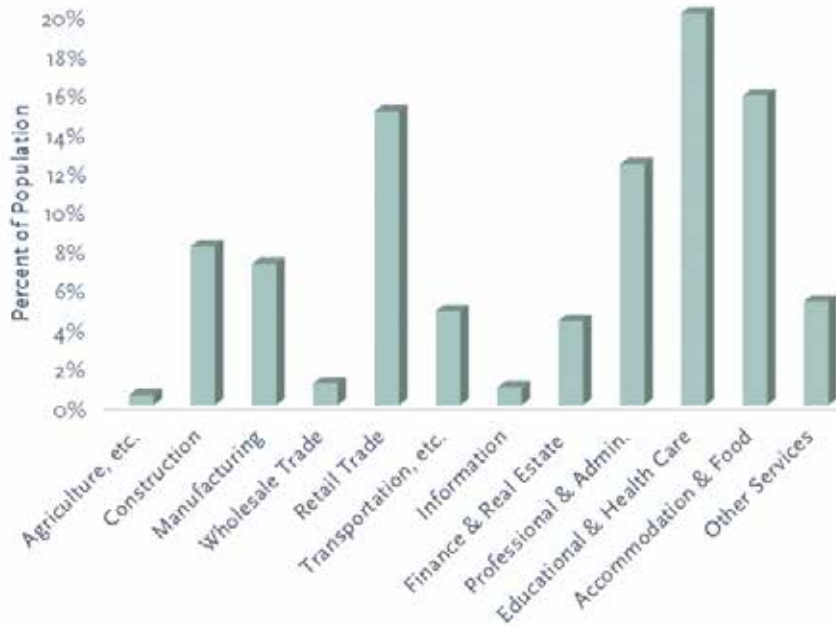
10. ACS, Table S2301 Employment Status, 5-Year Estimate 2015-2019, 2019

11. SANDAG, Final 6th Cycle Regional Housing Needs Assessment Methodology, July 2020

Table HE-4: Area Median Income Levels – Detailed

Income Category	Definition	Income Range	% of Households within Income Range
San Diego County (1)			
Area Median Income		\$66,529	
Very-Low	Less than 50% of AMI	\$33,259 or less	25%
Low	50-80% of AMI	\$33,260-53,219	16%
Moderate	80-120% of AMI	\$53,220-79,829	17%
Above Moderate	Over 120% of AMI	\$79,830 or more	43%
National City			
Area Median Income (3)		\$47,119 (2)	<i>(Approximately)</i>
Very-Low	Less than 50% of AMI	\$23,559 or less	25%*
Low	50-80% of AMI	\$23,559.01-\$37,695	22%*
Moderate	80-120% of AMI	\$37,695.01-\$56,542	23%*
Above Moderate	Over 120% of AMI	\$56,542.01 or more	47%*
<p>SOURCE: (1) SANDAG, FINAL RHNA HCD DETERMINATION LETTER FOR THE SAN DIEGO REGION, ATTACHMENT 1: TABLE 4.3 – INCOME CATEGORIES, 2020; HCD DETERMINATION LETTER, 2012-2016 AMERICAN COMMUNITY SURVEY 5-YEAR, TABLE DP03</p> <p>(2) ACS, TABLE B19013 MEDIAN HOUSEHOLD INCOME IN THE PAST 12 MONTHS (IN 2019 INFLATION-ADJUSTED DOLLARS), 5-YEAR ESTIMATE (2015-2019), 2019</p> <p>(3) ACS, TABLE B19001 HOUSEHOLD INCOME IN THE PAST 12 MONTHS (IN 2019 INFLATION-ADJUSTED DOLLARS), 5-YEAR ESTIMATE (2015-2019), 2019; *NOTE: OUT OF 16,658 TOTAL HOUSEHOLDS, ESTIMATED USING ACS DATA INCOME RANGES WHICH DO NOT LINE UP WITH THE RANGES ABOVE. HOUSEHOLD PERCENTAGES ARE DOUBLE COUNTED USING THIS METHOD.</p>			

Figure HE-6: Comparison of Employment Industries



SOURCE: ACS, TABLE S2403 INDUSTRY BY SEX FOR THE CIVILIAN EMPLOYED POPULATION 16 YEARS AND OVER 5-YEAR ESTIMATE (2014-2018)

2.2.3. HOUSEHOLD CHARACTERISTICS

AVERAGE HOUSEHOLD SIZE AND OVERCROWDING

The demographics of households within National City are presented in Table HE-5 through Table HE-7. Of the total number of households (16,658 as of the 2019 ACS 5-Year Census), approximately 16.9 percent are limited-English speaking compared to just 6.3 percent in the County.¹² These households can face challenges securing higher paying jobs and accessing affordable and adequate housing needs.

12. ACS, Table S1602, LIMITED ENGLISH SPEAKING HOUSEHOLDS, 5-Year Estimates, (2015-2019), 2019

Programs and objectives for this Housing Element Cycle should strive to provide accessibility to households that require assistance in using resources to meet their needs. The tables below represent demographics that the City has programmed its housing goals and objectives to serve. It is noted that demographics such as cultural background and age play a role in the perception of overcrowding and space needs. For instance, in many cultural backgrounds, families with children living with extended family members in a shared space are commonplace. Age and cultural beliefs can also impact family size increases, such as after a couple becomes married or when parents age. These beliefs impact the needs and preferences of residents as they seek housing options.

The average household size in National City is approximately 3.33 persons. Overcrowding refers to a housing situation in which there is more than one person per room (including any rooms that are not bedrooms, hallways, kitchens, or bathrooms). This style of occupancy is typical in large families living in smaller homes that cannot accommodate only one person per bedroom; these families instead often repurpose rooms such as a living room into a bedroom space. The rate of overcrowding can indicate that a community does not have an adequate supply of affordable housing, thus forcing individuals with larger families and lower incomes to share a housing unit to meet housing costs as well as other living costs. As seen in Table HE-6, the average percent of overcrowding, which represents over 1 persons per room, is 9.2 percent of the estimated number of occupied housing units in the City, compared to a 4.5 percent average of overcrowding in the County.¹³

Of the current occupied housing units, a large majority of residents represent a wide range of ages, from under 35 years of age though 64 years of age. An indicator of affordability and the adequacy of the

13. ACS, Table S2501 Occupancy Characteristics, 5-Year Estimates (2015-2019), 2019

Table HE-5: Estimated Households by Type

Types of Households	ACS 2015-2019	
	Estimate	Percent
Total Households	16,658	100%
Families		
Married Couple Family	7,489	45%
with Children under the age of 18	3,117	18.7%
Cohabiting couple	963	5.8%
with Children under the age of 18	498	3%
Male-Led Household (No spouse/partner present)	2,763	16.6%
with Children under the age of 18	232	1.4%
Female-Led Household (No spouse/partner present)	5,443	32.7%
with Children under the age of 18	1,263	7.6%
Grandparents		
Number of grandparents living with own grandchildren under 18 years old	2,854	17.1%
Grandparents responsible for grandchildren	597	3.6%
Householder Living Alone	3,654	22%
65+ Seniors Living Alone	1,725	10.4%
Households with one or more people under 18 years old	6,373	38.3%
Households with one or more people over 65 years and over	5,359	32.2%
Average Household Size	3.33	
Average Family Size	3.9	

SOURCE: AMERICAN COMMUNITY SURVEY (ACS), TABLE DP02 SELECTED SOCIAL CHARACTERISTICS IN THE UNITED STATES 5-YEAR ESTIMATE (2015-2019), 2019

Table HE-6: Household Size and Average Number of Occupants per Room for National City

Type	Estimate of Occupied Housing Units	Percent Occupied Housing Units
Total	16,658	--
1-person household	3,654	21.9%
2-person household	3,927	23.6%
3-person household	3,236	19.4%
4-or-more-person household	5,841	35.1%
Average Number of Occupants per Room		
1.00 or less occupants per room	14,222	85.4%
1.01 to 1.50 occupants per room	1,533	9.2%
1.51 or more occupants per room	903	5.4%

SOURCE: ACS, TABLE S2501 OCCUPANCY CHARACTERISTICS, 5-YEAR ESTIMATES (2015-2019), 2019

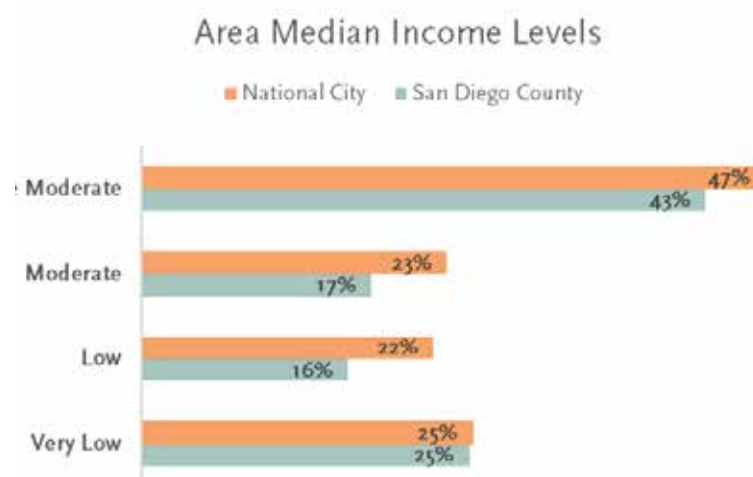
stock of appropriately sized units in the city can be gleaned from the number of units occupied by age groups and their income, as well as from the percentage of occupied units by renter and owner. Age groups of residents can also be an indicator of what types of housing stock are needed, since as people age, the sizes and types of homes, as well as income amount put forth into housing, changes with their needs.

Table HE-7: Age Characteristics of Residents Residing in Homes

Age	Estimate of Occupied Housing Units	%	Owner Occupied	%	Renter Occupied	%
Total	16,658	100	5,987	36	10,761	64.6
Under 35 years	3,141	18.9	516	8.8	2,626	24.4
35 to 44 years	2,673	16.0	800	13.6	1,873	17.4
45 to 54 years	3,192	19.2	1,202	20.4	1,990	18.5
55 to 64 years	3,316	19.9	1,458	24.7	1,858	17.3
65 to 74 years	2,046	12.3	958	16.2	1,088	10.1
75 to 84 years	1,350	8.1	553	9.4	797	7.4
85 years and over	939	5.6	410	7.0	529	4.9

SOURCE: ACS, TABLE S2502 DEMOGRAPHIC CHARACTERISTICS FOR OCCUPIED HOUSING UNIT, 5-YEAR ESTIMATE, (2015-2019), 2019

Figure HE-7: Area Median Income Levels – Comparison



2.3. CITY HOUSING CHARACTERISTICS

2.3.1. CURRENT RESIDENTIAL LAND USE

The City’s current land use composition, presented in Figure HE-8, shows that a majority of the geographic area of the City allows for residential land uses.

As seen in Figure HE-7, most employed residents in National City live east of the Interstate 5 (I-5) freeway and along the length of the Interstate 805 (I-805). The majority of homes in National City are centered away from the Port and San Diego Bay, clustered in single-family home neighborhoods with multifamily housing interspersed. The concentration of housing along the coast seen in Figure HE-7 is on-base military housing which does not count towards the City’s resident count. This analysis can assist with determining where new housing stock can potentially be placed and where housing

is currently occupied. A sense of community also tends to be strengthened in residential neighborhoods where resources such as places of worship, school facilities, and community parks are located, which can also play a role in assessing where new housing would be most well received.

2.3.2. CURRENT HOUSING STOCK CHARACTERISTICS

HOUSING AGE

A factor used to determine if housing stock in the City is adequate and contributes positively to the community is the age and state of the home. As seen in Table HE-8 below, the majority of homes in National City were built approximately 40 to 60 years ago. This age distribution is an indicator that programs and objectives should seek to assist homeowners in rehabilitating homes to maintain livability and neighborhood character in order to continue making

Figure HE-8: Residential Land Uses and Zoning

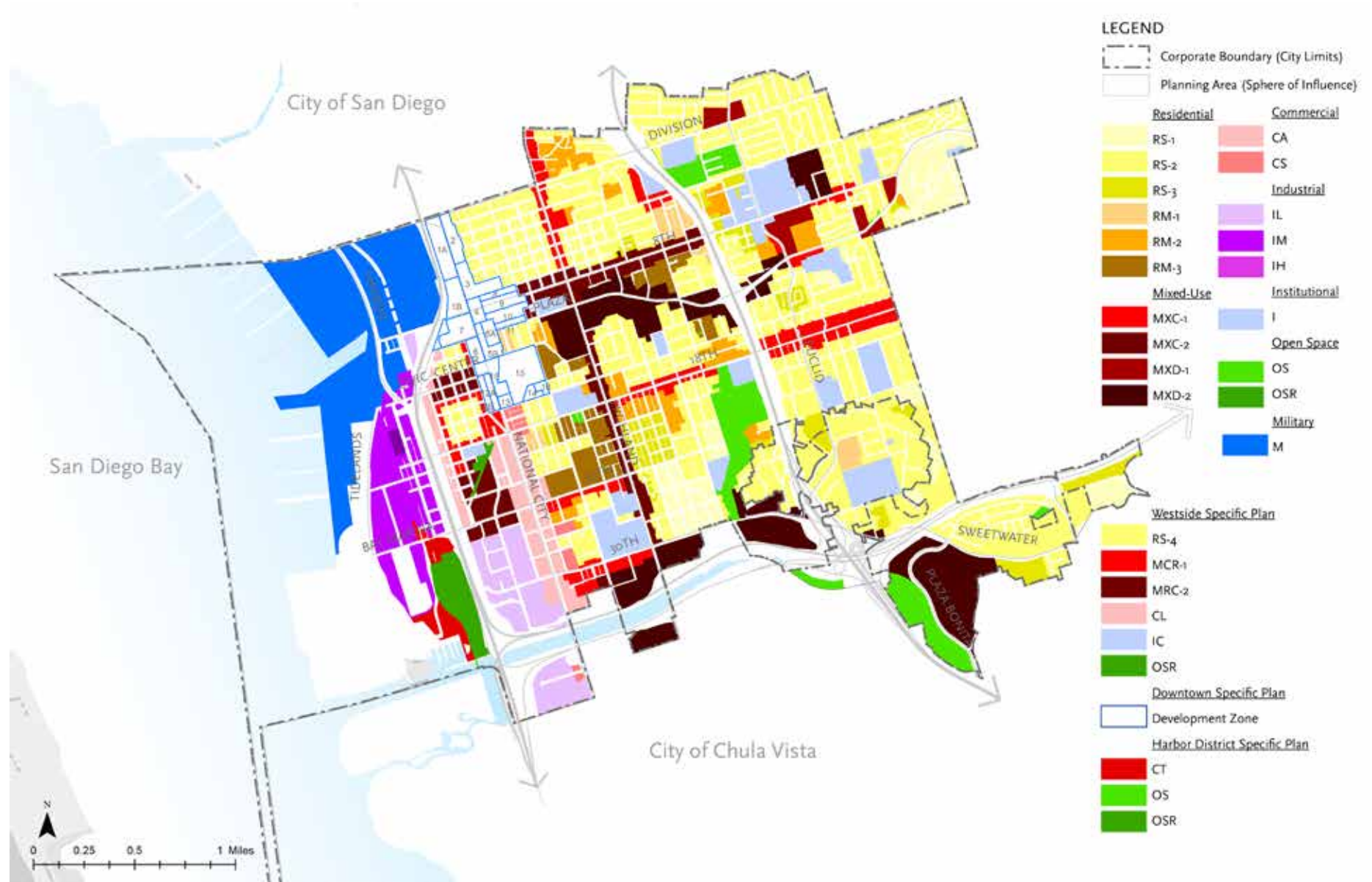
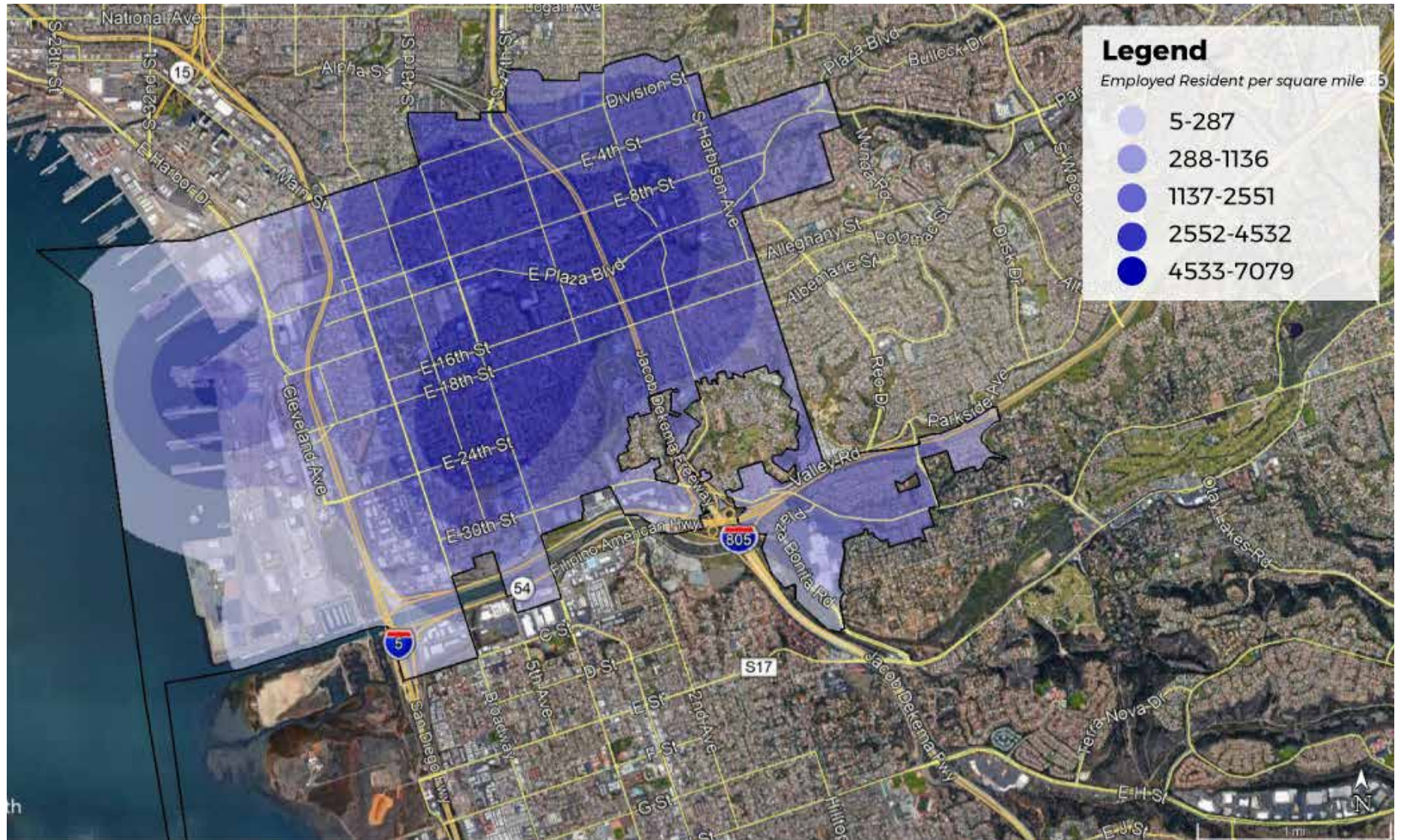


Figure HE-9: Patterns of Where Working Residents Live in National City



SOURCE: U.S. CENSUS BUREAU, ON THE MAP, 2017

Table HE-8: Age of Homes in National City

Year Built	Number of Occupied Housing Units	Percent
Built 2014 or later	138	0.8
2010-2013	246	1.5
2000-2009	811	4.9
1980-1999	3,366	20.2
1960-1979	6,236	37.4
1940-1959	4,590	27.6
1939 or older	1,271	7.6
Total	16,658	100

SOURCE: ACS, TABLE S2504 PHYSICAL HOUSING CHARACTERISTICS FOR OCCUPIED HOUSING UNITS, 5-YEAR ESTIMATES (2015-2019), 2019

communities inviting places to live and develop. The age of homes in the community can also help the City determine which sites may be more useful to redevelop into new housing stock to reduce the impacts of blight, as well as to adequately provide for modern housing needs in the community. The current distribution of the age of homes in National City also indicates that a majority of homes in the City were built prior to the 1990 Americans with Disabilities Act (ADA), which results in a lack of accessible homes for those residents experiencing a disability. The City’s older housing stock also reflects a rapidly gaining need to rehabilitate housing to meet minimum livability and quality requirements, which is a barrier to many homeowners and residents in National City who likely have a lower income or a fixed income, such as seniors.

AFFORDABILITY & COST BURDEN

According to the U.S. Department of Housing and Urban Development (HUD), “affordable” housing is housing that costs no more than

30 percent of a household’s monthly income. This housing cost, which includes rent and utilities, should be less than 30 percent of a household’s monthly income to be considered affordable.¹⁴

The median home value in National City is \$459,377, with a median list price of \$429,900 and a median selling price of \$453,000.¹⁵ The median rental price for National City single-family homes is \$2,407 per month and \$2,058 per month for condos.

In Table HE-9, a comparison of the estimated monthly housing costs and average home prices show that housing in the City is unaffordable in relation to the AMI of National City. As shown in Table HE-10, a large percentage of owners and renters currently have a high cost burden, or in other words, are overpaying for their housing.

NUMBER OF TYPES/UNITS

Based on the physical characteristics of the existing housing stock and the high number of families with four or more persons, National City’s existing housing stock does not adequately meet the space needs of a high percentage of its residents without overcrowding. The high number of two or three bedroom owner-occupied and rental units indicates that these may be the most affordable options that meet the minimum size needs of residents, including through overcrowding. The high percentage of owner-occupied, four-or-more bedroom housing units, coupled with the relatively low percentage of large families, indicates that a majority of large families are unable to own an adequately size home. Table HE-11 shows the breakdown of number of bedrooms and tenure type.

14. County of San Diego Housing and Community Development Services, Rental Assistance and Affordable Housing Directory 2020

15. U.S. Census Bureau, Highlights of Annual 2019 Characteristics of New Housing, 2019, <https://www.census.gov/construction/chars/highlights.html>, Accessed August 2020

Table HE-9: Average Affordability of Rent and Home Prices

Household Size	Annual Income Limits (2019)	Affordable Costs		Utilities		Affordable Rent	Affordable Home Price
		Renters	Owners	Renters	Owners		
Extremely-Low Income (0-30% AMI)							
1-Person	\$22,500	\$563	\$140	\$140	\$197	\$423	\$52,511
2-Person	\$25,700	\$643	\$180	\$180	\$225	\$463	\$55,304
3-Person	\$28,900	\$723	\$219	\$219	\$253	\$504	\$58,329
4-Person	\$32,100	\$803	\$260	\$260	\$281	\$543	\$60,889
5-Person	\$34,700	\$868	\$321	\$321	\$304	\$547	\$56,525
Very-Low Income (31-50% AMI)							
1-Person	\$37,450	\$936	\$140	\$140	\$328	\$796	\$109,051
2-Person	\$42,800	\$1,070	\$180	\$180	\$375	\$890	\$119,975
3-Person	\$48,150	\$1,204	\$1,204	\$219	\$421	\$985	\$131,131
4-Person	\$53,500	\$1,338	\$1,338	\$260	\$468	\$1,078	\$141,823
5-Person	\$57,800	\$1,445	\$1,445	\$321	\$506	\$1,124	\$143,888
Low Income (51-80% AMI)							
1-Person	\$59,950	\$906	\$1,057	\$140	\$370	\$766	\$127,344
2-Person	\$68,500	\$1,036	\$1,208	\$180	\$423	\$856	\$140,881
3-Person	\$77,050	\$1,165	\$1,359	\$219	\$476	\$946	\$154,651
4-Person	\$85,600	\$1,295	\$1,510	\$260	\$529	\$1,035	\$167,956
5-Person	\$92,450	\$1,398	\$1,631	\$321	\$571	\$1,077	\$172,036

Table HE-9: Average Affordability of Rent and Home Prices (Cont.)

Household Size	Annual Income Limits (2019)	Affordable Costs		Utilities		Affordable Rent	Affordable Home Price
		Renters	Owners	Renters	Owners		
Moderate Income (81-120% AMI)							
1-Person	\$72,500	\$1,661	\$1,938	\$140	\$678	\$1,521	\$260,616
2-Person	\$82,850	\$1,899	\$2,215	\$180	\$775	\$1,719	\$293,193
3-Person	\$93,200	\$2,136	\$2,492	\$219	\$872	\$1,917	\$326,002
4-Person	\$103,550	\$2,373	\$2,769	\$260	\$969	\$2,113	\$358,345
5-Person	\$111,850	\$2,563	\$2,990	\$321	\$1,047	\$2,242	\$377,657
<p>Note: The table provides estimates on affordable rents and purchase prices by income category based on the 2019 HCD income limits for San Diego County. General cost assumptions for utilities, taxes, and property insurance are also shown. Affordable purchase price assumes a four-percent interest rate with a 30-year fixed-rate mortgage loan and a five percent down payment.</p> <p>Assumptions:</p> <ol style="list-style-type: none"> 1. California Department of Housing and Community Development (HCD) income limits, San Diego County, 2019. 2. Health and Safety code definitions of affordable housing costs (between 30 and 35 percent of household income depending on tenure and income level). 3. Housing Authority Of The City Of National City Housing Choice Voucher Program Monthly Utility Allowances (gas), 2018. 4. 35 percent of the monthly affordable cost for taxes and insurance. 5. Five percent down payment. 6. Four percent interest rate for a 30-year fixed-rate mortgage loan. 7. Taxes and insurance apply to owner costs only; renters do not usually pay taxes or insurance. <p>Sources:</p> <ol style="list-style-type: none"> 1. HCD Income Limits, 2019. 2. Veronica Tam and Associates, 2020. 							

Table HE-10: Cost Burden of National City Households

Housing Cost Burden Overview			
	Owner %	Renter %	Total Households
Cost Burden ≤30%	3,530	4,560	8,090
Cost Burden >30% to ≤50%	840	3,025	3,865
Cost Burden >50%	750	3,260	4,010
Cost Burden not available	85	145	230
Total	5,205	10,990	16,195
NOTES: COST BURDEN IS THE RATIO OF HOUSING COSTS TO HOUSEHOLD INCOME. FOR RENTERS, HOUSING COST IS GROSS RENT (CONTRACT RENT PLUS UTILITIES). FOR OWNERS, HOUSING COST IS "SELECT MONTHLY OWNER COSTS", WHICH INCLUDES MORTGAGE PAYMENT, UTILITIES, ASSOCIATION FEES, INSURANCE, AND REAL ESTATE TAXES.			
SOURCE: HUD, CONSOLIDATED PLANNING/CHAS DATA, NATIONAL CITY, 2013-2017 ACS, ACCESSED DECEMBER 30, 2020			

Table HE-11: Physical Housing Characteristics and Tenure Type

Unit Size	Owner-Occupied		Renter-Occupied		Total Occupied Housing Units	
	Units	%	Units	%	Units	%
No bedroom (Studio)	51	0.9	680	6.3	731	4.4
1 bedroom	206	3.5	3,746	34.8	3,952	23.7
2 or 3 bedrooms	4,081	69.2	5,860	54.5	9,941	59.7
4 or more bedrooms	1,559	26.4	475	4.4	2,034	12.2
SOURCE: ACS, TABLE S2504 PHYSICAL HOUSING CHARACTERISTICS FOR OCCUPIED HOUSING UNITS, 5-YEAR ESTIMATES (2015-2019), 2019						

2.4. ESTIMATE OF HOUSING NEEDS

2.4.1. RHNA ALLOCATION OF HOUSING UNITS

Based on the HCD Regional Housing Need Determination for the 6th Cycle RHNA, SANDAG has determined through their methodology that the housing unit allocation for National City for the period between June 30, 2020 through April 15, 2029 is as stated in Table HE-13. Compared to the 5th Cycle, which had allocated approximately 1,863 units to National City for the period between 2013 and 2020,¹⁶ the 6th Cycle has allocated 5,437 units to National City. SANDAG used factors such as the equity assessment, jurisdictions with access to transit, and the number of employment opportunities to calculate the allocation for National City.¹⁷ This allocation is an approximate two percent increase in new housing that is expected to be provided within this jurisdiction over the next eight years, as compared to the 5th Cycle allocation.

According to SANDAG, the following factors are meant to comply with requirements of State law and further the objectives of the County in achieving goals such as fair housing, transit accessibility, and climate resiliency. When housing development is promoted near transit and jobs in areas that are already more densely populated and developed than other areas of a jurisdiction, it allows the jurisdiction to focus on infill development that can occur without reliance on the availability of additional land, but instead on underutilized land that can be converted to uses that allow for increased residential density.¹⁸

16. National City, Final Housing Element of the General Plan 2013-2020, April 2013

17. SANDAG, A Resolution Adopting the Final Regional Housing Needs Assessment Methodology for the Sixth Housing Element Cycle (2021-2029) for the San Diego Region, Resolution No. 2020-13, November 2019

18. SANDAG, Final 6th Cycle Regional Housing Needs Assessment Methodology, November 2019

The factors are as follows:¹⁹

- » **Equity Assessment** – The adjustment seeks to increase the jurisdiction’s mix of housing for each income category and reduce historical patterns of segregation and burden on a jurisdiction’s resources to serve a certain demographic.
- » **Transit Access** – Allocates housing units based on each jurisdiction’s share of regional rail and Rapid bus stations as well as major transit stops. Rail and Rapid bus stations are located in the region’s more developed areas where land uses generate enough ridership to support the investment to the transit infrastructure. Major transit stops are also located in the region’s urbanized areas and surrounded by land uses that support higher service frequencies. By prioritizing transit connectivity, the methodology encourages infill development in urban areas that are likely to have existing capacity for sewer or water service.
- » **Jobs** – The jobs factor seeks to encourage development of housing near job centers so that jurisdictions can achieve greater

- jobs-housing balance. The analysis showed that the number of low-wage jobs far exceeds the number of existing housing units affordable to low-wage workers in each jurisdiction. Jurisdictions can provide opportunities for more residents to live near their place of employment, promoting infill development, and improving the intraregional relationship between jobs and housing.
- » **Climate Resiliency** – Improved access to transit can also lower the vehicle miles traveled in a car and reduce greenhouse gas emissions. Higher density development can also assist a jurisdiction in reducing impacts associated with sprawl.

As shown in Table HE-12, SANDAG used a scaling factor to determine the percentage of housing to be allocated per the RHNA based on the number of existing households in each income category. Compared to the County, National City has been allocated a comparable number of very-low, low, and moderate income households in their RHNA, and has been allocated approximately double the number of above moderate households. SANDAG’s intention in allocating this distribution of housing is to increase the distribution of housing opportunities for all income levels across the region.

19. SANDAG, A Resolution Adopting the Final Regional Housing Needs Assessment Methodology for the Sixth Housing Element Cycle (2021-2029) for the San Diego Region, Resolution No. 2020-13, November 2019

Table HE-12: SANDAG 2020 RHNA Equity Allocations Type

RHNA Determination	Very-Low		24.7%	Low		15.5%	Moderate		17.3%	Above Moderate		42.5%
	Households (%)	Scaling Factor	Allocation (%)	Households (%)	Scaling Factor	Allocation (%)	Households (%)	Scaling Factor	Allocation (%)	Households (%)	Scaling Factor	Allocation (%)
National City	40.6	0.61	15.0	20.6	0.75	11.7	17.9	0.96	16.7	20.9	2.04	86.5

SOURCE: SANDAG, FINAL 6TH CYCLE REGIONAL HOUSING NEEDS ASSESSMENT PLAN, TABLE 4.5: EQUITY ADJUSTMENT CALCULATION, JULY 2020

Chapter 5 details the RHNA housing goal that was not met in the 5th housing cycle (2013-2020). For the 6th Cycle, the City’s RHNA goal is as detailed in Table HE-13. Appendices A and B contain a map and inventory of sites to meet the RHNA allocation.

2.4.2. HOUSING NEEDS IN NATIONAL CITY

The Comprehensive Housing Affordability Strategy (CHAS) developed by the Census for HUD provides detailed information on housing needs by income level and housing problems for different types of households.

In Table HE-14 below, a majority of renters and a large number of owners are experiencing a housing problem that may impact their options for quality housing. The Housing Element should implement programs to assist with rehabilitation, renovations, and funding assistance to facilitate improving the quality of the existing housing stock. New housing stock should strive to be affordable to the various income groups present in the City and to provide quality housing options throughout the City. Development standards and the available sites for housing can assist in constructing affordable, quality housing to meet the needs of residents.

With the costs of housing, both current and new, steadily rising due to the housing constraints identified in Section 2.5 below, the City has prioritized considering the integration of inclusionary housing practices, the allocation of funds to programs meant to support fair and affordable housing, and reducing barriers to housing development through reducing constraints in permitting by adopting by-right development for a variety of housing types.

The City has worked to increase resources and opportunities for its residents under the context of the City housing a population with one of the lowest AMI’s in the County. One of the supportive resources the City has offered is an on-going fair housing program that provides counseling on fair housing issues. A translation feature on the City’s website allows for the Housing Authority to share information on its programs in Spanish as one of its outreach strategies. In addition, the City is prioritizing new development in areas that have historically experienced fair housing issues from prior land use decisions. For example, the City has been continually investing in the area around the 8th Street and 24th Street Transit Stations to provide additional housing opportunities that can transition industrial land uses to more productive ones for the City and help meet the projected housing need. In addition, this development would increase access to opportunities such as transit and mixed-use corridors. Several

Table HE-13: HCD Regional Housing Allocation for National City

Needs Assessment for 2021-2029 for National City (in Units)				
Very-Low	Low	Moderate	Above Moderate	Allocation
645	506	711	3,575	5,437
SOURCE: SANDAG, REGIONAL HOUSING NEEDS ASSESSMENT: RESPONSE TO BOARD REQUESTS – AUGUST 23, 2019; SANDAG, DRAFT 6TH CYCLE RHNA ALLOCATION (NOVEMBER 2019); HCD, FINAL REGIONAL HOUSING NEED DETERMINATION, ATTACHMENT 1, JULY 2018				

Table HE-14: Housing Needs based on Housing Problems

	Owner	Renter	Total Households
Housing Problems Overview 1 (1)			
Household has at least 1 of 4 Housing Problems	1,960	7,360	9,320
Household has none of 4 Housing Problems	3,165	3,505	6,670
Cost burden not available - no other problems	80	125	205
Total	5,205	10,990	16,195
Severe Housing Problems Overview 2 (2)			
Household has at least 1 of 4 Severe Housing Problems	1,210	4,740	5,950
Household has none of 4 Severe Housing Problems	3,915	6,125	10,040
Cost burden not available - no other problems	80	125	205
Total	5,205	10,990	16,195
NOTES: (1) THE FOUR HOUSING PROBLEMS ARE: INCOMPLETE KITCHEN FACILITIES, INCOMPLETE PLUMBING FACILITIES, MORE THAN 1 PERSON PER ROOM, AND COST BURDEN GREATER THAN 30%.			
(2) THE FOUR SEVERE HOUSING PROBLEMS ARE: INCOMPLETE KITCHEN FACILITIES, INCOMPLETE PLUMBING FACILITIES, MORE THAN 1.5 PERSONS PER ROOM, AND COST BURDEN GREATER THAN 50%.			
SOURCE: HUD, CONSOLIDATED PLANNING/CHAS DATA, NATIONAL CITY, 2013-2017 ACS, ACCESSED DECEMBER 30, 2020			
HTTPS://WWW.HUDUSER.GOV/PORTAL/DATASETS/CP.HTML			

affordable housing development projects (Roosevelt Tower, Coachella Affordable Housing Investors Project, etc.) and market rate projects are also moving forward in this area to increase access to fair housing opportunities.

2.4.3. NEEDS OF SPECIAL HOUSEHOLDS

Government Code Section 65583(a)(7)) requires “An analysis of any special housing needs, such as those of the elderly, persons with disabilities, including a developmental disability, as defined in Section 4512 of the Welfare and Institutions Code; large families,

farmworkers, families with female heads of households, and families and persons in need of emergency shelter...”²⁰

NEEDS OF SENIORS

Senior households often have special needs due to relatively low income levels, disabilities, chronic illnesses, mobility limitations, and/or dependency on caretakers or community services as they

20. Government Code Title 7. Planning and Land Use [65000-66499.58] Division 1. Planning and Zoning [65000 – 66301], Chapter 3. Local Planning [65100 - 65763], Article 10.6. Housing Elements [65580 – 65589.11], 65583.

continue to age. According to the HUD, by 2050 the population of individuals who are 65 and older in the United States is projected to double.²¹ This significant increase pulls the needs of seniors closer to the forefront in planning for new housing stock and for rehabilitating existing homes in the next decade. In National City, approximately 13.4% of the total population was 65 years or older as of 2019, and approximately 12.1% of the population will reach the age of 65 or older within the next decade.²² In addition, approximately 1,725 seniors (2.8% of the total population) in National City live alone.²³

To assist seniors in continuing to be able to live in their homes, often independently, and within their known communities for as long as possible (i.e. aging in place), improving physical home accessibility includes assessing the ability of existing housing stock to be modified and renovated to include such features as ramps, doorways and hallways that can accommodate wheelchairs or walkers, and single-floor living. Often, homes built before the Fair Housing Act's design and construction requirements (prior to March 1991) do not include these features. It is also noted that detached single-family homes, however, are not subject to the design and construction requirements of the Fair Housing Act. Assisted living communities are also becoming increasingly more unaffordable and can limit the options that a senior resident can have for housing options. Often, seniors will need to be able to easily access transit to care for their personal needs and be able to find affordable, and adequately sized housing options by resources such as medical centers and grocery stores. Seniors often reside with families in single-family detached housing (i.e. intergenerational housing) and can also require that

these homes be able to be renovated to provide easier access and safety for their mobility.

NEEDS OF PERSONS WITH DISABILITIES

The Americans with Disabilities Act (ADA) defines a disabled person as having a physical or mental impairment that substantially limits one or more major life activities. Thus, disabled persons often have special housing needs related to limited earning capacity, a lack of accessible and affordable housing, and higher health costs associated with a disability. Of National City's approximately 55,546 noninstitutionalized person population, roughly 7,078 persons identify as having a disability (12.7% of the total population).²⁴ Some residents suffer from disabilities that require living in a supportive or institutional setting. There are a number of housing types appropriate for people living with a development disability: rent subsidized homes, licensed and unlicensed single-family homes, inclusionary housing, Section 8 vouchers, special programs for home purchase, HUD housing, and SB 962 homes. The design of housing-accessibility modifications, the proximity to services and transit, and the availability of group living opportunities represent some of the types of considerations that are important in serving this need group. Special consideration should also be given to the affordability of housing, as people with disabilities may be living on a fixed income.

NEEDS OF LARGE HOUSEHOLDS

Large households are defined as those homes consisting of five or more members residing together. There is often a lack of adequately sized and affordable housing options for these households. In National City, of the 16,658 occupied housing units, approximately

21. U.S. Department of Housing and Urban Development (HUD), Meeting Future Housing Needs of Seniors, Accessed April 14, 2020

22. ACS, Table DP05: ACS Demographic and Housing Estimates - American Community Survey 5-Year Estimates 2015-2019, 2019

23. ACS, Table DP02: Selected Social Characteristics in the United States - American Community Survey 5-Year Estimates 2015-2019, 2019

24. ACS, Table S1810: Disability Characteristics - American Community Survey 5-Year Estimates 2015-2019, 2019

5,841 households identify as a four-or-more-person household (i.e. approximately 35.1% of the total occupied households in the City).²⁵ As of 2019, approximately 17,652 total housing units exist within the City, with only 1,608 of those units at minimum adequately sized for a five-person household (five rooms) (i.e. 9.1% of total households).²⁶ Lower-income persons and families often times reside together in smaller sized units to be able to afford basic necessities such as housing costs, food, clothing, medical care, and education. Lower and low to moderate income households could benefit from affordable housing programs designed to lower the cost of rent or the cost of purchasing a home, and programs that assist in educating persons on navigating the housing market. This category also includes intergenerational housing, an important cultural living pattern typically practiced by the City's residents, who face the challenges of large households as well as households with seniors, single parents, and those with disabilities.

NEEDS OF FARM WORKERS

Farm workers (i.e. agricultural workers) are defined as persons whose primary incomes are earned through permanent or seasonal agricultural labor, which often results in persons who depend on affordable housing options. National City does not have an accurate count of how many of these workers reside in the City due to its relatively small size, and therefore, Census data is referenced for the size of this demographic present in the City. As of 2019, approximately 130 persons work within this industry.²⁷ Because a negligible portion of community residents are employed in this industry, the needs of farmworker households can be accommodated through housing

25. ACS, Table S2501: Occupancy Characteristics - American Community Survey 5-Year Estimates 2015-2019, 2019

26. ACS, Table DP04: Selected Housing Characteristics - American Community Survey 5-Year Estimates 2015-2019, 2019

27. ACS, Table C24070: Industry by Class of Worker for the Civilian Employed Population 16 Years and Older - American Community Survey 5-Year Estimates 2015-2019, 2019

programs and policies that assist lower-income households in general rather than specific programs targeting this special needs group.

NEEDS OF SINGLE PARENT HOUSEHOLDS (FEMALE-HEADED)

Single parent households, in particular female-headed families, often require special assistance such as accessible day care, health care, and other supportive services. Of the total households in National City, approximately 5,443 identify as having a female householder, with no spouse or partner present (32.7%).²⁸ Because of their low income and higher family expenses, many single parent households live in poverty. Programs that assist in acquiring housing or rent reductions

28. ACS, Table DP02: Selected Social Characteristics in the United States - American Community Survey 5-Year Estimates 2015-2019, 2019



can assist single parent households in accessing affordable housing options.

NEEDS OF THE HOMELESS

Factors contributing to the increase of homelessness include a lack of housing affordable to low- and moderate-income persons, increases in the number of persons whose incomes fall below the poverty level, reductions in public subsidies to the poor, and the de-institutionalization of the mentally ill. Homeless shelter facilities are limited in National City. Only one such facility, a domestic violence shelter for women and children, is physically located in the City. Most of the homeless shelters and services in the Southern San Diego County region are in Chula Vista. According to the Regional Task Force (RTF) on the Homeless WeAllCount (PITC) annual estimates, as of 2020, the total point in time count of those persons “living on the street” or staying in homeless shelters is estimated at 128 persons.²⁹ With the rise of homelessness in the City due to the COVID-19 pandemic and rising regional housing costs, transitional shelters, homeless shelters and services, and programs committed to assisting people with basic necessities and with gaining financial independence is more necessary than ever.

NEEDS OF MILITARY PERSONNEL

Military personnel are often constrained by lower incomes and an uncertain length of residency. Although a large percentage of National City’s work force is employed by the military, no military housing is provided in the City, and many military families live off-base due to the lack of base housing and the close proximity to the military base. As seen in Section 2.2.1 Figure HE-3. Residential Centers of Working Residents in National City, the darker, larger dot on the map centered

29. Regional Task Force on the Homeless, 2020 WeAllCount Annual Report for San Diego County, <https://www.rtfhsd.org/wp-content/uploads/2020-WeAllCount-Report-8.pdf>

over the coast represents the on-base housing for military personnel.

The housing needs of most military personnel based at Naval Base San Diego are met by the United States Navy. For military personnel that are not accommodated in base housing, the federal Service-Members Civil Relief Act (SCRA), signed into law in 2003, offers protections and benefits if they are relocated or activated for military duty. The SCRA affords military personnel and their families an early lease termination option, eviction protection, mortgage relief, interest rate caps, and the ability to reopen default judgments under certain circumstances. The Navy projects that by 2023 an additional roughly 10,000 military personnel will be working within National City as more personnel are stationed at Naval Base San Diego under the Pivot to the Pacific initiative.³⁰ With this population growth will be a need for housing options that are not only affordable, but provide sizing (such as ADUs) and leasing terms fitting to this demographic.

NEEDS OF COLLEGE STUDENTS

It is noted that a lack of affordable housing can impact the retention of the skilled labor of college graduates in the area which is vital to the growing economy. In National City, approximately 4,474 persons are enrolled in college or graduate school (29.6% of the total population), while approximately 22.2% of the total population holds an Associate’s degree or higher.³¹ The multitude of colleges in the San Diego region serve many students throughout all of San Diego’s jurisdictions, but cannot provide adequate on-campus housing for a majority of them. This population is often low-income and would be better served by an affordable housing stock.

30. Port of San Diego, Harbor Drive Multimodal Corridor Study, Appendix F Land Use Growth Assumptions & Volume Forecasting, January 2020

31. ACS, Table DP02: Selected Social Characteristics in the United States - American Community Survey 5-Year Estimates 2015-2019, 2019

2.5. HOUSING CONSTRAINTS

2.5.1. MARKET CONSTRAINTS

Market constraints refer to factors that can impact the ability of a city to maintain and improve the state of existing housing stock, limit the construction of affordable housing, and impede the preservation of affordable housing. This includes the availability of land for residential development, land and construction costs, construction financing, and mortgage and rehabilitation financing.



VACANT LAND

National City is fully developed and has very little vacant land remaining for development. Any vacant land is composed of relatively small parcels that would typically be able to accommodate only a single residence. The majority of the vacant land is available for residential construction since it is located in residential and mixed-use zones. The only areas where residential use is not permitted is within the industrial, institutional, and open space zones. The cost of raw land typically accounts for a large share of total housing production costs as well as the necessary improvements that must be made to a particular site. This scarcity of land presents a constraint to fair housing because the cost of demand is passed onto the homeowner or renter. This cost places unfair burden upon lower income communities, especially in National City which is known for its low AMI compared to the Count. These communities are priced out of existing and new opportunities when provisions ensuring the affordability of housing are not implemented.

CONSTRUCTION MATERIALS AND LABOR COSTS

Residential land, construction labor, and material costs could potentially limit the ability to construct affordable housing, unless higher density developments are constructed to reduce the cost per unit of new development. Construction costs differ according to type of housing development, with multifamily housing being generally less expensive to construct than single-family homes. Higher density, multifamily housing can be accommodated in areas permitted in the Westside and Downtown Specific Plans.

Construction labor costs are also a factor in achieving affordable housing. In the case of affordable housing projects, prevailing wage requirements for labor costs of construction could effectively reduce the number of affordable units that can be achieved with public

subsidies. Programs that assist in partnering with non-profits that can reduce the labor costs associated with constructing housing can potentially improve affordability of new homes. Table HE-15 details the average cost of new construction for a single-family home in 2019, based on nationally collected data from the National Association of Home Builder’s 2019 Construction Cost Survey. The median size of a new single-family home sold in 2019 was 2,322 square feet, with the median contract price to build was \$281,700.³²

LOANS AND FINANCING

The availability of financing affects a person’s ability to purchase or improve a home. In 2017, National City residents had applied for approximately 360 conventional home purchase loans and 314 Government-Backed home purchase loans. Per the 2020 San Diego Regional Analysis of Impediments to Fair Housing Choice, one of the highest rates of withdrawn/closed applications was seen in National City, which is also one of the cities with the lowest approval rates. Withdrawn or closed applications can be indicative of a lack of knowledge about the homebuying and lending process.³³ Historically, low numbers of loans have been approved for National City households that have applied for conventional, government backed, refinance, and home improvement loans. The ability to maintain housing can often depend on the ability of households to obtain home improvement loans for repairs and upgrades. The median sale price of new single-family homes sold in 2019 across the U.S. was \$321,500, while the average sale price was \$383,900.³⁴ Programs that assist residents in being granted these types of loans may assist in maintaining the quality of current housing stock and

32. U.S. Census Bureau, Highlights of Annual 2019 Characteristics of New Housing, 2019, <https://www.census.gov/construction/charts/highlights.html>, Accessed August 2020

33. SANDAG, San Diego Regional Analysis of Impediments to Fair Housing Choice, July 2020

34. U.S. Census Bureau, Highlights of Annual 2019 Characteristics of New Housing, 2019, <https://www.census.gov/construction/charts/highlights.html>, Accessed August 2020

Table HE-15: New Construction Costs for a Single-Family Home (2019)

Single Family Price and Cost Breakdown		
	Average Lot Size:	22,094
	Average Finished Area:	2,594
I. Sale Price Breakdown	Average	Share of Price
A. Finished Lot Cost (including financing cost)	\$89,540	18.5%
B. Total Construction Cost	\$296,6652	61.1%
C. Financing Cost	\$8,160	1.7%
D. Overhead and General Expenses	\$23,683	4.9%
E. Marketing Cost	\$4,895	1.0%
F. Sales Commission	\$18,105	3.7%
G. Profit	\$44,092	9.1%
Total Sales Price	\$485,128	100.0%
II. Construction Cost Breakdown	Average	Share of Construction Cost
I. Site Work (sum of A to E)	\$18,323	6.2%
A. Building Permit Fees	\$5,086	1.7%
B. Impact Fee	\$3,865	1.3%
C. Water & Sewer Fees Inspections	\$4,319	1.5%
D. Architecture, Engineering	\$4,335	1.5%
E. Other	\$729	0.2%
II. Foundations (sum of F to G)	\$34,850	11.8%
F. Excavation, Foundation, Concrete, Retaining Walls, and Backfill	\$33,511	11.3%
G. Other	\$1,338	0.5%
III. Framing (sum of H to L)	\$51,589	17.4%

Table HE-15: New Construction Costs for a Single-Family Home (2019) (Cont.)

Single Family Price and Cost Breakdown		
II. Construction Cost Breakdown (Cont.)	Average	Share of Construction Cost
H. Framing (including Roof)	\$40,612	13.7%
I. Trusses (if not included above)	\$6,276	2.1%
J. Sheathing (if not included above)	\$3,216	1.1%
K. General Metal, Steel	\$954	0.3%
L. Other	\$530	0.2%
IV. Exterior Finishes (sum of M to P)	\$41,690	14.1%
M. Exterior Wall Finish	\$19,319	6.5%
N. Roofing	\$9,954	3.4%
O. Windows and Doors (including garage door)	\$11,747	4.0%
P. Other	\$671	0.2%
V. Major Systems Rough-ins (sum of Q to T)	\$43,668	14.7%
Q. Plumbing (except features)	\$14,745	5.0%
R. Electrical (except features)	\$13,798	4.7%
S. HVAC	\$14,111	4.8%
T. Other	\$1,013	0.3%
VI. Interior Finishes (sum of U to AE)	\$75,259	25.4%
U. Insulation	\$5,184	1.7%
V. Drywall	\$10,634	3.6%
W. Interior Trims, Doors, and Mirrors	\$10,605	3.6%

Table HE-15: New Construction Costs for a Single-Family Home (2019) (Cont.)

Single Family Price and Cost Breakdown		
II. Construction Cost Breakdown (Cont.)	Average	Share of Construction Cost
X. Painting	\$8,254	2.8%
Y. Lighting	\$3,437	1.2%
Z. Cabinets, Countertops	\$13,540	4.6%
AA. Appliances	\$4,710	1.6%
AB. Flooring	\$11,998	4.0%
AC. Plumbing Fixtures	\$4,108	1.4%
AD. Fireplace	\$1,867	0.6%
AF. Other	\$923	0.3%
VII. Final Steps (sum of AF to AJ)	\$20,116	6.8%
AF. Landscaping	\$6,506	2.2%
AG. Outdoor Structures (deck, patio, porches)	\$3,547	1.2%
AH. Driveway	\$6,674	2.2%
AI. Clean-Up	\$2,988	1.0%
AJ. Other	\$402	0.1%
VIII. Other	\$11,156	3.8%
Total	\$296,652	100.0%
<p>Source: National Association of Home Builders (NAHB), Cost of Constructing a Home: Special Studies - 2019 Construction Cost Survey, (February 3, 2020), https://www.nahbclassic.org/generic.aspx?genericContentID=260013#:~:text=Construction%20Cost%20survey-,Construction%20Costs,is%20%24237%2C760%20(Table%203).</p> <p>*Note: These results are national averages; the survey sample is not large enough for a geographic breakdown. Building practices, the cost of labor, the cost of land, and to some extent the cost of materials can vary from place to place and depend on the nature of the particular home being built. Although the survey can provide a broad idea of construction costs for the average new single-family home, it is not a perfect tool for estimating costs for a particular house.</p>		

in helping residents purchase affordable housing, especially those who have historically been denied loans due to previous financial or socioeconomic history.

2.5.2. GOVERNMENTAL CONSTRAINTS

Government Code Section 65583(a)(6) requires “An analysis of potential and actual nongovernmental constraints upon the maintenance, improvement, or development of housing for all income levels, including the availability of financing, the price of land, and the cost of construction.”³⁵

Actions the City can take to impact the pricing, adequacy, and availability of housing include reducing costs and constraints associated with land use controls, site improvement requirements, building codes, fees, and other programs.

LAND USE CONTROLS

The City of National City controls the type, location, density, scale, and character of residential development in land use and zoning codes found in the municipal code, General Plan, and specific plans.

The Land Use Element of the General Plan and corresponding specific plans and zoning districts provide for a full range of residential and mixed-use types and densities throughout the city. The specific plans have significantly increased the potential residential capacity beyond that of the previous plans and have effectively reduced governmental constraints to housing development in the area of land use controls.

National City’s lack of vacant land is the primary constraint to

accommodating future growth; however, under-developed sites (especially in the specific plan areas, mixed-use zones, and higher density residential zones) offer opportunities for redevelopment at higher densities to increase the supply of housing.

RESIDENTIAL DEVELOPMENT STANDARDS & ZONING

Existing development standards in National City allow for higher density development, but vacant land available for new multifamily developments is uncommon due to the developed state of the City. A majority of the city is composed of single-family residences, and existing development standards no longer provide opportunities for these types of buildings to be built in large quantities due to a decrease in land availability.

The City’s residential standards impact housing costs and affordability through lot coverage requirements, building height limitation, densities, and other requirements. Over the last decade, development standards have been changed to increase accessibility to higher density development to attract development of residential units.

The zoning districts that allow residential development, as well as mixed used development in the City of National City include:³⁶

- » **Large Lot Residential (RS-1).** The purpose of the RS-1 zone is to provide for areas of single-family detached residences on large lots (ten thousand square feet minimum and a density of up to five dwelling units per acre).
- » **Small Lot Residential (RS-2).** The purpose of the RS-2 zone is to provide for areas of single-family detached residences on small lots (five thousand square feet minimum and a density of six to nine dwelling units per acre).

35. Government Code Title 7. Planning and Land Use [65000-66499.58] Division 1. Planning and Zoning [65000 – 66301], Chapter 3. Local Planning [65100 - 65763], Article 10.6. Housing Elements [65580 – 65589.11], 65583.

36. National City, Municipal Code, Chapter 18.21 Residential Zones, Section 18.21.010 Purpose



- » **Medium-Low Density Residential (RS-3).** The purpose of the RS-3 zone is to provide for low-rise, medium-low density (10 to 15 units per acre) single-family attached and multiple family residential areas. The RS-3 zone is intended to retain characteristics found in the single-family zones, such as private yards and patios and privately maintained open space.
- » **Residential Single-Family (RS-4).** The purposes of the RS-4 zone are to provide for areas of single-family attached and detached homes on minimum lot sizes of two thousand five hundred square feet; and to provide for small lot single-family development within the Westside Specific Plan area. The RS-4 zone permits one attached or detached single-family dwelling for each full two thousand five hundred square feet of lot area provided there is no more than one single-family residence for each two thousand five hundred square feet of lot area. It also allows for the continuation of the existing mixture of housing types and encourages infill with single-family zones on vacant properties and where existing

parcels may be further subdivided as provided herein.

- » **Medium Density Multi-Unit Residential (RM-1).** The purpose of the RM-1 zone is to provide for low-rise, medium density (sixteen to twenty-three dwelling units per acre) multiple family residential areas. The RM-1 zone is a transitional zone between higher density residential uses and lesser intensity single-family areas.
- » **High Density Multi-Unit Residential (RM-2).** The purpose of the RM-2 zone is to provide for low- to mid-rise, high density (twenty-four to forty-eight dwelling units per acre) multiple family residential.
- » **Very High Density Multi-Unit Residential (RM-3).** The purpose of the RM-3 zone is to provide for mid- to high-rise, very high density (forty-nine to seventy-five dwelling units per acre) multiple family residential.

Table HE-16 provides guidance for residential development. Heights are relative to the existing land uses and developments within National City, and there are currently no open space requirements for single-family residential zones. Open space shall be provided for the exclusive use of the occupants of a multi-unit residential building of three or more units based on the standards within Section 18.41.040, where common usable open space shall be required in a minimum amount of three hundred square feet per dwelling unit; private open space substitution development standards are also included in Section 18.41.040. Unit sizes are dictated on the minimum lot sizes and maximum density requirements for each of the zones and the 75% minimum lot coverage requirement.

These development standards may necessitate the addition of housing programs that will assist in developing homes on lots that are smaller than the required development standards listed above, assist in easing the process of developing accessory dwelling structures, and assist in lot consolidation to improve the number of sites that can be developed in housing.

OFF-STREET PARKING REQUIREMENTS

Parking requirements can impact the affordability of developing residential units through the use of expensive land for an off-site parking spot, the cost of which is rolled into the overall costs of the residential development. Parking requirements also decrease the amount of space that would otherwise be available for development into a habitable space.

The City's off-street parking requirements are based on land use and zoning requirements. A list of parking requirements in the Municipal Code are shown in Table HE-17. Section 18.45.080 of the Municipal Code includes options for development projects to satisfy the off-street parking requirements, including:

- » The Planning Commission has the quasi-judicial authority to approve a reduction in the amount of off-street parking spaces that would otherwise be required by National City zoning laws, subject to the following considerations:
 - » Project applicants must demonstrate to the Planning Commission that a reduction in spaces would not negatively affect the surrounding areas, and that the parking spaces are not necessary to the development.
 - » One factor the Planning Commission considers in requests for reducing off-street parking requirements is proximity to transit. Project applicants must demonstrate that a reduced number of parking spaces is feasible based on projected parking demand around transit hubs. A quarter-mile radius defines acceptable proximity in order to ensure that transit hubs are within a reasonable walking distance from the development. The transit hubs must already exist or will exist by the completion of the proposed project.

Parking requirements in Downtown National City are guided by the Downtown Specific Plan, which recommends such requirements as

reducing parking ratios through a bonus system that assures the implementation of parking demand management programs that will result in a lower demand for parking and the ability to negotiate off-street shared parking agreements for developments in the specific plan area.

COASTAL ZONE

The Coastal Zone is generally bounded by San Diego Bay to the west, U.S. Navy facilities to the north, the marine terminal and San Diego Unified Port District to the south, and the Interstate 5 freeway on the east with a small portion east of I-5, south of 30th Street, and bordering Sweetwater River. The area contains warehouses and industrial uses related to the marine terminal, as well as railroad and trolley lines, commercial uses, and wetlands. There is almost no residentially zoned land within the Coastal Zone, except for a small portion along Bay Marina Drive, due to the proximity of both port and military activities. However, there are a few remaining residential structures constructed years ago.

Pursuant to State law, a jurisdiction must maintain records of affordable housing in the Coastal Zone. Government Code Section 65588(d) requires the review of the housing element for jurisdictions located within a coastal zone to provide an additional analysis of units constructed, demolished and replaced within three miles of a coastal zone to ensure the affordable housing stock with the coastal zone is being protected and provided as required by Government Code Section 65590. Specifically, demolition of housing units previously occupied by low- and moderate-income households must be replaced. However, several exceptions apply:

- » The conversion or demolition of a residential structure that contains fewer than three dwelling units, or, in the event that a proposed conversion or demolition involves more than one

Table HE-16: Residential Development Standards

Development	Requirement by Zoning District						
	RS-1	RS-2	RS-3	RS-4	RM-1	RM-2	RM-3
Minimum setbacks, Primary structure							
Front	20'	20'	15'	10' / 15(a)	15'	10'	10'
Side—Interior	5'	5'	5'	3/0(b)	5'	5'	5'
Side—Exterior	10'	10'	5'	10'(a)	5'	5'	10'
Rear	25'	25'	10'	15'	5'	5'	5'
Minimum setbacks, Accessory structure							
Front	20'	20'	15'	10 / 15'(c)	15'	10'	10'
Side—Interior	5'	5'	5'	3'	5'	5'	5'
Side—Corner	5'	5'	5'	10'	5'	5'	5'
Rear	5'	5'	5'	3'	5'	5'	5'
Detached building separation	5'	5'	5'	6'	5'	5'	5'
Number of detached buildings	3 per full 5,000 ft ² of lot area	3 per full 5,000 ft ² of lot area	3 per full 5,000 ft ² of lot area	3			
Minimum lot area	10,000 SF	5,000 SF	5,000 SF	2,500 SF	5,000 SF	5,000 SF	5,000 SF
Minimum street frontage (Standard)	60'	50'	50'	25'	50'	50'	50'
Minimum street frontage (lots on the bulb of a cul-de-sac)	36'	36'	36'	15'	36'	36'	36'
Maximum density	One du per lot	One du per lot	One du per 2,900 SF of lot area	One du for each 2,500 SF of lot area	One du per 1,900 SF of lot area	One du per 900 SF of lot area	One du per 580 SF of lot area
Minimum usable open space	N/A	N/A	N/A	N/A	See Section 18.41.040		
Maximum lot coverage	75%	75%	75%	N/A	75%	75%	75%

Table HE-16: Residential Development Standards (Cont.)

Development	Requirement by Zoning District						
	RS-1	RS-2	RS-3	RS-4	RM-1	RM-2	RM-3
Maximum height, primary structure	35'	35'	35'	35'	45'	65'	95'
Maximum stories, primary structure	2	2	3	3	4	6	9
Maximum height, accessory structure	35'	35'	35'	35'	45'	65'	95'
	Shall not exceed the number of stories or height of the primary structure.					Shall not exceed the allowed maximum height of accessory structures in adjacent zone within 100-feet of the adjacent zone.	
Maximum area (total), accessory structures—Excluding up to 400 SF of covered parking	10% of lot size (d)	10% of lot size (d)	10% of lot size (d)	None	None	None	None
Source: National City, Municipal Code, Section 18.21.040 Development Standards, Table 18.21.040 Development Standards Residential Zones, Access May 2020							

Table HE-17: Off-Street Parking Requirements for Residential Uses – City Wide

Residential Uses	Minimum Parking Spaces Required
Dwelling, single detached (RS-1 zone)	2 covered spaces, plus one additional uncovered space per bedroom greater than four bedrooms or one additional uncovered space for dwellings greater than 2,500 SF, whichever is greater.
Dwelling, single detached (all other RS and RM zones, except within the Westside Specific Plan area)	One covered space and one uncovered space, plus one additional uncovered space per bedroom greater than four bedrooms or one additional uncovered space for dwellings greater than 2,500 SF, whichever is greater.
Dwelling, single attached	1.5 spaces per dwelling unit in a garage or carport
Dwelling, multiple	1.3 spaces per 1-bedroom dwelling unit plus 1.5 spaces per 2-bedroom or more unit, and conveniently located guest parking of 1/2 space per unit for 20 units or less, plus 1/4 space for each unit over 20. Half of the required guest parking spaces may include parking spaces on dedicated public streets along the sides of the streets that are adjacent to the site.
Mobile home parks	2 spaces per unit
Senior housing	1 space per unit plus 1 guest space for each 10 units
RS-4 (Westside Specific Plan): Units greater than 1,200 square feet	2 spaces per unit
RS-4 (Westside Specific Plan): Units less than 1,200 square feet	1.7 spaces per unit
Mixed-Uses in the MXD and MXC Zones	
Residential - studio, 1 bedroom, and 2 bedroom units	Minimum: 1 space per unit
Residential - 3 or more bedroom units	Minimum: 1.5 spaces per unit
MCR Zones in the Westside Specific Plan	
Residential units greater than 1200 square feet	1.5 spaces per unit
Residential units less than 1200 square feet	1 space per unit
SOURCE: NATIONAL CITY, MUNICIPAL CODE, 18.45.050 - OFF-STREET PARKING REQUIREMENTS BY LAND USE.	

residential structure, the conversion or demolition of 10 or fewer dwelling units.

- » The conversion or demolition of a residential structure for purposes of a nonresidential use which is either “coastal dependent” or “coastal related” uses such as visitor-serving commercial or recreational facilities, coastal-dependent industry, or boating or harbor facilities.
- » The conversion or demolition of a residential structure located within the jurisdiction that has less than 50 acres of vacant, privately owned land available for residential use within the coastal zone or three miles from the coastal zone.
- » The conversion or demolition of a residential structure located within the jurisdiction, where a procedure has been established to allow an applicant for conversion or demolition to pay an in-lieu fee for affordable housing development.

There were no conversions or demolitions of residential units in the Coastal Zone during the last Housing Element cycle and to date.

REASONABLE ACCOMMODATIONS FOR PERSONS WITH DISABILITIES

The City has adopted procedures to consider requests for the reasonable accommodation of persons with disabilities as part of the building permitting process, as outlined in their ADA Transition Plan, as well as on their City website page that features a request form for accommodation and an ADA Grievance Form. The ADA Transition Plan establishes the City of National City’s ongoing commitment as an all-inclusive community to providing equal access for all, including those with disabilities. In developing this plan, the City of National City has undertaken a comprehensive evaluation of its right-of-way facilities and programs to determine what types of access barriers exist for individuals with disabilities.

Wheelchair ramps and other accessory structures are permitted within all residential zones as incidental structures related to a residence. Building procedures within the City are also required to conform to the California Uniform Building Code (UBC), as adopted in Title 15 of the National City Municipal Code. Standards within the Code include provisions to ensure accessibility for persons with disabilities.

Zoning and building codes, and the City’s approach to code enforcement, allow for special features that meet the needs of persons with disabilities without the need for zoning variances. City staff is available to provide assistance regarding the procedures for special accommodations under the City’s Land Use Code. The Building Department staff is familiar with ADA requirements and accessibility standards and is available to review requests for accommodation for person with disabilities and special housing needs.

BUILDING CODES/ENFORCEMENT

The City has adopted the 2019 Edition of the California Building Code which governs the erection, construction, enlargement, alteration, repair, moving, removal, demolition, conversion, occupancy, use, height, area, fire resistance and maintenance of all buildings and/or structures.

The code is considered to be the minimum necessary to protect public health, safety, and welfare. The City has made several amendments to the California Building Code. None of these amendments pose a significant constraint to housing development and protect the public for health and safety reasons. Amendments pertain to local processing of permit timelines, as well as permit and plan review fees.

National City has adopted a Property Conservation and Community Appearance Code. The purpose of the Code is to provide for the

systematic and orderly regulation of activities affecting the usefulness, quality appearance, and living environment of the community. The Property Conservation and Community Appearance Code serves to preserve and enhance residential neighborhoods. City Code enforcement officers enforce the Code in response to complaints and observed violations from periodic windshield surveys. Enforcement of the Code maintains property values and minimizes negative community perceptions of multi-family and other residential development. The property conservation and community appearance Code is not considered a constraint on housing development.



DEVELOPMENT AND PLANNING FEES

The City charges permit processing fees (i.e. service fees) and development impact fees (DIF) for the development of roads, parks, etc., while the school district charges school fees. The amount of the fees (planning, building, and transportation development impact) may constrain housing development and rehabilitation and limit market rate affordability due to the cost increase for each housing unit. Updated fees being charged currently in National City were effective in July 2019, and the fee schedule details fees for residential types based on housing type and square footage.³⁷ The fee schedule is shown in Table HE-18. Generally, the combined costs of permits and fees range from approximately one percent to two percent of the total cost of development of a custom single-family home in National City.³⁸ Compared to other jurisdictions, like the City of San Diego which reports a range of 1.8 to 7.5 percent,³⁹ this range is relatively low.

Development impact and permit processing fees are necessary for the City to continue providing development services and ensure the health, safety, and welfare of its residents. There are limited options for the City to raise funding to fund Citywide improvements. Despite this need, reduced, waived, or reimbursed fees are possible incentives to be included in the City's revised density bonus ordinance. Therefore, these fees, while an overall constraint on housing development, are necessary. Relief for developers may be available when affordable housing is provided. Relief for homeowners and landlords may be

37. National City, User Fee Schedule, Adopted October 2, 2018 – Effective January 1, 2019, Revised adopted May 21, 2019, effective July 31, 2019.

38. Based on the estimate from Home-Builders.promatcher.com with the average home construction cost in San Diego at \$176.95 per square foot (<https://home-builders.promatcher.com/cost/san-diego-ca-home-builders-costs-prices.aspx>). Using the square footage scale (1,500 to 10,000 square feet) and the total permitting fees range (\$5,457.50 to \$17,428.22) from National City's 2019 User Fee Schedule for a R-3 Custom Home, the total percentage of permitting cost was calculated.

39. City of San Diego, Housing Element 2021-2029, Appendix C: Constraints and Zoning Analysis, 2020

available to rehabilitate housing to improve the quality of the housing stock and to increase livable, adequately sized homes.

SITE IMPROVEMENTS

The City requires the construction of reasonable on- and off-site improvements pursuant to the Subdivision Map Act. The minimum improvements required of the developer include:

- » Grading and improvement of public and private streets and alleys including surfacing, curbs, gutters, cross gutters, sidewalks, ornamental street lighting, and safety devices;
- » Sufficient storm drainage and flood control facilities to carry storm runoff, both tributary to and originating within the subdivision;
- » Sanitary sewage system serving each lot or unit of the subdivision;
- » Water supply system providing an adequate supply of potable water to each lot and fire hydrants within the subdivision;
- » Fire hydrants and connections;
- » Survey monuments; and
- » Public utility distribution facilities, including gas, electric, and telephone necessary to serve each lot in the subdivision.

Specific standards for design and improvements of subdivisions must be in accordance with the applicable sections of the Land Use Code, General Plan, Subdivision Ordinance, and any specific plans adopted by the City.

The City also requires dedication of parcels of land intended for public use, including:

- » Streets, highways, alleys, ways, easements, rights-of-way, and land intended for public use;
- » Vehicular access rights from any parcel to highways or streets;
- » Private utility easements required by the various utilities;
- » Easements for natural and improved drainage facilities; and

- » Area dedicated or reserved for parks, recreational facilities, fire stations, libraries, or other public uses as deemed necessary by the City.

Dedicated streets, highways, alleys, ways, easements, rights-of-way, etc. must be designed, developed, and improved according to City Standards. Private streets as part of developments are considered by the City on a project-by-project basis and must meet the National City Fire Department standards.

These required site improvements may add to the cost of developing affordable residential units.

LOCAL PROCESSING AND PERMIT PROCEDURES

Local processing and permit procedures are outlined per Chapter 18.12 Permits and Applications of the Municipal Code. Table 18.12.020 Decision Process for Planning Applications outlines the application types under the ministerial and discretionary processes.

Through the ministerial process, administrative permits are reviewed by planning staff in accordance with the regulations set by the Land Use Code. Developments consistent with the permitted and allowed land uses of Chapter 18.21 and the appropriate chapters for a variety of housing types are typically processed through this avenue. The Housing Element Update will recommend the code be amended to include other housing types to be developed by-right to reduce barriers to housing development.

A discretionary permit is a permit or permit modification granted following determinations that require the exercise of judgment and deliberation, as opposed to merely determining that the permit request complies with a set of standards. Table 18.12.020 (Decision Process for Planning Applications) of the Municipal Code identifies discretionary actions as those requiring a conditional use permit,

Table HE-18: National City Fee Schedule
(Effective July 2019)

Fee Type	Fee
Administrative	
Permit filing fee and Building division Plan fee	\$15.00
Permit Issuance	\$45.00 each
Construction & Demolition Admin fee	\$118.00 flat or each
Garage (Residential)	
Garage (attached/detached)	\$622.00 up to 750 sq. ft.
Insulation	\$207.00 each unit
Patio Cover	\$584.00 to \$685.00 per 300 sq. ft.
Photovoltaic System	\$378.00 each
Pile Foundation	
Cast in place concrete (first 10 piles)-	\$548.00 (1-10)
Driven (steel, pre-stressed concrete)	\$563.00 (1-10)
Pre-Plan Check Appointments	\$177.00 first hour, \$88.00 each additional ½ hour
Remodel - Residential	
500 sq. ft.	\$748.00
Additional Remodel	\$43.00 per 100 sq. ft. or portion thereof
Re-roof	
Tile/Shake – first 500 sq. ft.	\$240.00
Comp/Metal – first 500 sq. ft.	\$240.00
Roof Structure Replacement	\$648.00 first 500 sq. ft.
Room Addition	
Up to 500 sq. ft. – First Story	\$864.00
Up to 500 sq. ft. - Multistory	\$1,165.00

Table HE-18: National City Fee Schedule (Cont.)
(Effective July 2019)

Fee Type	Fee
Duplication of Building Plans	\$98.73 each
Certificate of Occupancy	\$60.00 each
Temporary Certificate of Occupancy	\$187.00 each
Change of Contractor/Architect or Owner	\$128.00 each
Product Review	\$82.00 each
Supplemental Plan Check/Plan Change	\$154.86/hr.
Modular Structures	\$722.00 each
R-2 Residential – Permanent 2+ Dwellings (Apartment Dormitory, Time-share)	
Plan Check	\$2,009.79 - \$49,997.67 (1,000 – 100,000 sq. ft.)
Inspection Check	\$2,649.92 - \$15,658.72 (1,000 – 100,000 sq. ft.)
R-3 Dwellings – Custom Homes	
Plan Check	\$2,965.22 - \$11,982.68 (1,500 – 10,000 sq. ft.)
Inspection Check	\$2,492.27 - \$5,445.54 (1,500 – 10,000 sq. ft.)
R-4 Residential – Assisted Living (6-16 persons)	
Plan Check	\$2,126.34 - \$56,717.33 (1,000 – 100,000 sq. ft.)
Inspection Check	\$2,274.48 - \$20,972.16 (1,000 – 100,000 sq. ft.)
Note: This table reflects selected fee types and fees. For a full listing, please see the full 2019 user fee table. https://www.nationalcityca.gov/home/showpublisheddocument?id=22590	
Source: National City, 2019 User Fee Schedule, July 2019 ; National City, Building Permits, Webpage, Accessed 12/29/2020 https://www.nationalcityca.gov/government/community-development/building/building-permits#a2	

variance, planned development permit, general plan amendment, zoning ordinance amendment, or a zoning map amendment. Discretionary permit applications require review of findings prescribed in the California Environmental Quality Act (CEQA) and ordinances adopted pursuant thereto, in addition to all other requirements by the Planning Commission and/or the City Council, at a public hearing. An application for a discretionary permit is typically processed in three months. Depending how complete the application is when it is first submitted, the time period may be less. For more complex projects, it may be somewhat longer. An applicant can also request a “Pre-Application Conference” with one of the Planning Department staff to review and discuss with the applicant the application, fees and time for processing the application. Actual processing time may vary due to the volume of applications and the size and complexity of the project.

PROVISIONS FOR A VARIETY OF HOUSING TYPES

A jurisdiction must identify adequate sites made available through appropriate zoning and development standards to encourage the development of a variety of housing types for all income levels, including multi-family rental housing, factory built housing and mobile homes, accessory dwelling units, emergency shelters, transitional housing, and supportive housing, among others.

Currently, the intent of Chapter 14.48 Municipal Code Section 18.48.0.101 is to implement the policies of the General Plan’s Housing Element for developing affordable housing for households with very-low, low, and moderate incomes.

In Chapter 18.24 Municipal Code Section 18.24.010, the Code describes the purpose of mixed-use corridors and district zones as an opportunity to create vibrant, mixed-use places that support a dynamic economy, affordable housing and environmental sustainability along

major roadways. These mixed-use corridors (MXC), are meant to support an environment for such developments as multi-family residential and mixed-use buildings to provide a diversity of housing choices for existing and new residents. Building standards and placements have been revised accordingly within these zones to improve the accessibility of developing more affordable residential units. Both specific plans also provide zoning for a variety of types of housing developments.



ACCESSORY DWELLING UNITS

The Municipal Code does not reflect the current Accessory Dwelling Unit (ADU) housing laws in the State of California and is recommended to be revised to comply with State law in order to encourage the construction of more ADUs within the city during the 6th Housing Element Cycle. Recent legislation that impacts ADU development standards and increases the potential affordable housing stock through ADU development includes:

- » AB 3182 (Ting): Owners are not subject to governing documents that prohibit or unreasonably restrict renting or leasing separate interests, ADU's, junior ADU's and includes a requirement for ministerial approval of building permit applications in residential or mixed-use zone to create 1 ADU and 1 junior ADU per lot with proposed or existing single family development if certain conditions met (existing legislation requires approval of 1 ADU or junior ADU).
- » AB 68 (Ting): Expands the definition of ADU and includes a provision that ADUs are not considered to exceed the allowable density for the lot upon which it is located. In addition, ADUs are not subject to local policies, ordinances, or programs that limit growth, and prohibits the adoption of ADU ordinances that impose lot coverage standards and minimum lot size requirements.
- » AB 881 (Bloom): Prohibits setback requirements for an existing living area or accessory structure that is converted to an ADU (or a new structure within the same place and dimensions as an existing structure). For an ADU not converted from an existing structure, setbacks are limited to 4'.
- » SB 13 (Wieckowski): Until January 1, 2025, cities may not condition approval of ADU building permit applications on the applicant being the "owner-applicant" of either the primary dwelling unit or the ADU or impose impact fees on ADUs under 750 square feet.

If a local agency does not act on an ADU application within 60 days of a completed application, the application shall be deemed approved.

- » AB 587 (Friedman): ADUs may be sold or conveyed separately from a primary residence if certain conditions are met, such as being developed by a qualified nonprofit corporation. This bill is intended to increase the ability of affordable housing organizations to sell deed-restricted ADUs to eligible low-income homeowners.
- » AB 670 (Friedman): This bill makes unlawful any HOA condition that prohibits or unreasonably restricts the construction of ADUs on single-family residential lots.
- » AB 671 (Friedman): This bill requires the jurisdictions to include plans to incentivize and promote the creation of affordable ADUs in local Housing Elements.
- » SB 1226 (Bates): A building official has the discretion to apply the building standards that were in effect at the time a residential unit was constructed. If a building permit does not exist, the official may make a determination of when the unit was constructed and issue a retroactive building permit based on the applicable standards of that determination. This bill legalizes previously constructed and unpermitted units, which in exchange must be brought up to code and restricted at an affordable rent to very-low and low-income households.

TRANSITIONAL/SUPPORTIVE HOUSING

Per AB-2162, supportive housing is required to be a use that is permitted by right in zones where multifamily and mixed-use development is permitted. AB-2162 amends Government Code Section 65583 and adds Code Section 65650 to require local entities to streamline the approval of housing projects containing a minimum amount of Supportive Housing by providing a ministerial approval process, removing the requirement for CEQA analysis and removing

the requirement for Conditional Use Authorization or other similar discretionary entitlements granted by the Planning Commission.

The City currently permits almost all dwelling unit types, including transitional/supportive housing, to be built in all residential zones and in mixed use zones, as detailed in Table 18.21.020 (Allowed Land Uses Residential Zones) of Municipal Code Section 18.21.010 (Allowed Land Uses and Permit Requirements) and Table 18.24.050 (Allowed Land Uses Mixed-Use Zones).

EMERGENCY SHELTERS AND LOW BARRIER NAVIGATION CENTERS

Under Municipal Code section 18.30.110, in compliance with SB 2 effective January 1, 2008, emergency shelters shall be allowed as a permitted use without the need for a conditional use permit and are exempt from CEQA (California Environmental Quality Act). A new facility shall be a permitted use in the light industrial (IL) zone only. Based on the 2020 Point-in-Time Count, National City has an estimated homeless population of 128 persons, including 125 unsheltered homeless. The City's IL zone encompasses an area of 206 parcels totaling approximately 95 acres. Many of these properties are occupied by older industrial uses and warehouses. The IL zone provides adequate capacity to accommodate at least one shelter for the City's unsheltered homeless. The zoning code will also be amended to address the parking requirements for emergency shelters, pursuant to AB 139. Pursuant to new State Law (AB 101), the City will amend the zoning code to address the provision of Low Barrier Navigation Centers (LBNC), defined as housing or shelter in which a resident who is homeless or at risk of homelessness may live temporarily while waiting to move into permanent housing (per SB 48 – Low Barrier Navigation Center developments).

RESIDENTIAL CARE HOME

A “Residential care home” means a state authorized, certified, or licensed home serving six or fewer mentally disordered or otherwise handicapped persons or dependent or neglected children, and providing care on a twenty-four-hour-a-day basis, as defined in Section 5116, California Welfare and Institutions Code. Per the municipal code, a residential care home is classified as a Gated multifamily residential complex, but it is unclear where this use is permitted.

INSTITUTIONAL UNITS/SENIOR CARE FACILITIES

“Institutional units” mean a nursing home, home for the aged, assisted living facility, or similar institutional units. Institutional units are permitted within the Institutional Zone. Allowed uses include retirement communities and similar uses.

FACTORY BUILT HOUSING/MOBILE HOMES

Factory-built housing includes modular housing and residential structures certified under the National Mobile Home Construction and Safety Standards Act of 1974 and as defined in 798.3 of the Civil Code. All factory-built housing and the lot on which it is placed shall comply with all applicable provisions of Title 18 of the National City Municipal Code and the Design Guidelines.

The Mobile Home Park (MHP) Overlay zone provides for mobile home parks, the number of units allowed governed by the State Health and Safety Code Section 18,000 et seq. New mobile homes are subject to a conditional use permit approval. In addition, manufactured housing installed on a permanent foundation in compliance with all applicable building regulations and Title 25 of the California Health and Safety Code is permitted in all single-family zones. Under Section 18.30.140 of the Municipal Code, a mobile home shall not be used for living or sleeping purposes except when located in an approved mobile home park or unless it meets the criteria for factory

built housing in state law as defined by Civil Code Section 18.007. The development of a mobile home park shall require the issuance of a conditional use permit to ensure that such development will be compatible with existing and permitted uses in the adjacent areas.

AFFORDABLE HOUSING – STATE LAWS IMPACTING LOCAL DEVELOPMENT STANDARDS

Recent legislation that impacts residential development standards and potential affordable housing includes:

- » SB 330 (Skinner): Declares a statewide housing emergency to be in effect until January 1, 2025. To increase the production of housing, the Act: Suspends certain restrictions on the development of new housing during this period of statewide emergency and expedites local government permitting processes and timeframes. The Act applies to all “housing development projects,” with a special emphasis on projects for very-low, low, and moderate income households and emergency shelters.
- » AB 686 (Santiago): The bill places requirements on Housing Elements, and revisions to Housing Elements that occur on and after January 1, 2021, to include an assessment of fair housing within the jurisdiction.
- » AB 2162 (Chiu): Requires that supportive housing be allowed by right in zones where multifamily and mixed uses are permitted, including nonresidential zones that permit multifamily uses. Minimum parking requirements for units occupied by supportive housing residents are prohibited if the development is located within 1/2 mile of a public transit stop.
- » AB 101: Requires a Low Barrier Navigation Center (LBNC) be a use by right in areas zoned for mixed use and nonresidential zones permitting multifamily uses if it meets specified requirements, including: access to permanent housing, use of a coordinated entry system (i.e. Homeless Management Information System),

and use of Housing First according to Welfare and Institutions Code section 8255. (Gov. Code, § 65662.) A LBNC is defined as a Housing First, low barrier, temporary, service-enriched shelter focused on helping homeless individuals and families to quickly obtain permanent housing. Low barrier includes best practices to reduce barriers to entry, such as allowing partners, pets, storage of personal items, and privacy (Gov. Code, § 65660.).

These laws, passed during the last housing cycle, would revise policies and processes of the City and potentially reduce governmental constraints on housing development. These laws guide the development of recommendations in this update for the 6th cycle, including the amendments to the zoning code.



DENSITY BONUS FOR AFFORDABLE HOUSING

Developers of affordable housing are entitled to a density bonus and/or equivalent concessions or incentives under certain conditions. According to Municipal Code Section 18.48.030, applications for projects meeting the minimum threshold of five units or more, the density bonus provisions set forth in Government Code Section 65915, as amended from time to time, shall apply. “Density bonus” means a density increase of up to thirty-five percent over the otherwise maximum residential density allowable by the applicable zoning designation, pursuant to State Government Code Section 65915, as amended from time to time.

Changes to State Law since the last Housing Element update in 2013 include:

- » AB 1763 (Chiu): If a developer agrees to build a housing development project in which 100% of the total units are affordable for lower income households (which can include up to 20% moderate income households), the project qualifies for an additional density bonus, limited incentives and concessions under the Density Bonus Law, and additional height increase if located within 1/2 mile of a major transit stop.
- » AB 1934: Provides a density bonus to a commercial development if the developer enters into an agreement for partnered housing either as a joint project or two separate projects encompassing affordable housing.
- » AB 2222: Eliminates density bonuses and other incentives previously available unless the developer agrees to replace pre-existing affordable units on a one-for-one basis. Increases the required affordability period from 30 years to 55 years for all density bonus units. Furthermore, if the units that qualified an applicant for a density bonus are affordable ownership units, as opposed to rental units, they must be subject to an equity sharing



model rather than a resale restriction.

- » AB 2345 (Gonzales): Allows developers to increase their density bonuses — the number of units permissible on any plot of land — to 50%, depending on the number and level of deed-restricted affordable homes on a piece of property. Under existing density bonus law, developers are able to receive up to a maximum of a 35% bonus of allowed density. Additionally, the bill allows local governments to grant additional waivers for projects located within a half-mile of transit and which are 100% affordable, and incentivizes additional density bonus projects by reducing the maximum parking required for certain projects.⁴⁰
- » AB 2501: Makes changes to: the timeline for processing application for a density bonus; electing to accept no density increase; and determining the value of concessions and incentives.
- » AB 2556: Clarifies the replacement requirements as established by AB 2222.
- » AB 2442: Requires a density bonus be granted for a housing development if applicant agrees to construct housing for transitional foster youth, disabled veterans, or homeless person.

These new laws guide the recommendations for amending the provisions regarding density bonus within the Municipal Code.

2.5.3. INFRASTRUCTURE CONSTRAINTS

Another factor adding to the cost of new construction is the cost of providing adequate infrastructure: major and local streets; curbs, gutters, and sidewalks; water and sewer lines; and street lighting, all of which are required to be built or installed in new development. In most cases, these improvements are dedicated to the City, which is responsible for their maintenance. The cost of providing these facilities is borne by developers and is added to the cost of new

40. KPBS, Newsom Signs Gonzalez Incentives Bill For Affordable Housing Developers, September 28, 2020, <https://www.kpbs.org/news/2020/sep/28/newsom-signs-gonzalez-incentives-bill-for/>

housing units, which is eventually passed on to the homebuyer or property owner.

Because National City is a largely built-out community, an extensive infrastructure system is already in place. However, there are many older parts of the City where public improvements are outdated, substandard, or not fully installed. The costs associated with infrastructure improvements will vary depending on the area in which the development proposal is located. Costs associated with upgrading infrastructure to serve a specific redevelopment project are typically paid by developers.

WATER AND SEWER PRIORITY - SECTION 65589.7

Per Chapter 727, Statutes of 2004 (SB 1087), upon completion of an amended or adopted housing element, a local government is responsible for immediately distributing a copy of the housing element to area water and sewer providers. In addition, water and sewer providers must grant priority for service allocations to proposed developments that include housing units affordable to lower-income households.

Per Government Code Section 65589.7, National City has consulted with water and sewer providers to effectively provide for the newly proposed housing developments, and a copy of the completed Housing Element will be distributed to providers to facilitate coordination between local planning and water and sewer service functions to ensure adequate water and sewer capacity is available to accommodate housing needs. Each project will undergo consultation with providers on a project-level scale and would determine adequate services at that stage of its development.

AB 162 FLOOD HAZARD LAND MANAGEMENT

AB 162 requires the Land Use Element to identify and annually review those areas covered by the General Plan that are subject to flooding as identified by flood plain mapping prepared by the Federal Emergency Management Agency (FEMA) or the Department of Water Resources. This Bill provides that the determination of available land suitable for urban development may exclude lands where the flood management infrastructure designed to protect the jurisdiction is not adequate to avoid the risk of flooding such that the development of housing would be impractical due to cost or other considerations. In addition, the bill requires, upon the next revision of the housing element, on or after January 1, 2009, the Conservation Element of the General Plan to identify rivers, creeks, streams, flood corridors, riparian habitat, and land that may accommodate floodwater for purposes of groundwater recharge and stormwater management. By imposing new duties on local public officials, the bill creates a state-mandated local program.

The City's Land Use Element, Safety Element, and Housing Site Inventory all take into consideration the current infrastructure in place to protect the City from flooding from the Sweetwater River as well as the latest FEMA Federal Insurance Rate Maps (FIRM) that are periodically updated by FEMA with community input. Sites on the Site Inventory guide the development of housing in areas not prone to flooding.

2.5.4. ENVIRONMENTAL CONSTRAINTS

Environmental concerns can constrain housing by limiting developable land availability and increased costs associated with environmental impact mitigation. Since National City is an urbanized city and largely built-out, habitat constraints are minimal. Most sites are located on vacant infill or under-developed lots along existing streets in developed areas of the city; consequently, most available sites are not constrained by environmental factors such as open

space, habitat, topography, soils, seismology, and geology. Several sites are located within the flood zones; however, flood control, development, and infrastructure improvements on these sites have eliminated potential flooding hazards for future development.

ENERGY CONSERVATION IN RESIDENTIAL DEVELOPMENT

Per Government Code Section 65583(a)(8), an analysis of opportunities for energy conservation with respect to residential development is required within the housing element. Cities and counties are encouraged to include weatherization and energy efficiency improvements as part of publicly subsidized housing rehabilitation projects. These may include energy efficiency measures that encompass the building envelope, its heating and cooling systems, and its electrical system. Over the long term, these standards help residential development save in heating and cooling costs and protect the life of a home from the elements, but may present upfront costs during construction that may be passed onto the price of the home.

Per the 2011 Adopted Climate Action Plan (CAP) energy analysis, 58 percent of the total residential emissions were the result of natural gas use, and 42 percent were the result of electricity consumption. Major residential energy uses include heating, refrigeration, lighting and water heating.⁴¹ National City encourages the conservation of energy in new residential development through Municipal Code 15.75.010 – 2019 California Energy Code, in which all construction of buildings where energy will be utilized shall be in conformance with the 2019 California Energy Code, California Code of Regulations, Title 24, Part 6 Energy Efficiency Standards for Residential and Nonresidential Buildings. Through the Municipal Code allowing solar photovoltaic system installation, and through the 2011 Adopted

⁴¹. National City, Final Climate Action Plan, May 2011

CAP energy sector measures, National City intends to reduce GHG emissions and energy consumption through conservation, use of energy-efficient technologies and use of renewable energy sources in both existing buildings and new buildings. Such measures include encouraging energy audits at the time of sale of residential properties and providing information about potential upgrades.

In addition, the California Solar Mandate, passed in 2019, is a new building code that requires newly constructed homes to have a solar photovoltaic (PV) system as an electricity source. This Code, which went into effect on January 1, 2020, applies to both single-family homes and multi-family homes that are up to three stories high.⁴² This requirement may increase housing development costs in the future and present another constraint to housing development, but would be supportive in helping the City improve its energy efficiency and use of renewable energy sources to reduce greenhouse gas emissions.

National City Municipal Code Section 15.81 Small Residential Rooftop Solar Systems details an expedited, streamlined solar permitting process for the installation of a solar energy system that is installed on a single or duplex family dwelling that complies with the Solar Rights Act and AB 2188 (Chapter 521, Statutes 2014, California Government Code Section 65850.5). National City's intention to provide this expedited permit processing is to achieve timely and cost-effective installations of small residential rooftop solar energy systems. In addition, under Municipal Code section 18.30.300 Solar Energy Systems, solar collectors are permitted outright as an accessory use to any principal use subject to the following standards: Solar collectors are not considered as "reflective roofing materials" and there is no limit to the specific percentage of roof coverage. These

codes will be amended to comply with the 2019 Code to include the required housing types.

2.6. CONCLUSION

With consideration of the various housing needs and constraints faced by the community, the City's intention to provide supportive resources and consider implementing actions and programs would reduce barriers to housing development and increase opportunities to fair housing opportunities. These actions will be tracked annually through their Housing Element Annual Progress Report (APR) and annual Consolidated Annual Performance Evaluation Report (CAPER). Through the quantified objectives and milestones set by the programs of this Housing Element, National City will be able to quantitatively track its progress in addressing disparities in housing needs and opportunities, transforming areas into vibrant and opportunity-rich communities, and affirmatively furthering fair housing.

42. Energy Sage, An overview of the California solar mandate, November 7, 2019, <https://news.energysage.com/an-overview-of-the-california-solar-mandate/#:~:text=The%20California%20solar%20mandate%20is,up%20to%20three%20stories%20high>.



ESTRELLA
WALK

3. PUBLIC PARTICIPATION

The City of National City encourages and values the participation and feedback of its residents, businesses, local agencies, partner nonprofits, developers, and other stakeholders. One of the goals of the first phase of outreach was to gather input on housing-related priorities and strategies to accommodate density.

3.1. OUTREACH SUMMARY

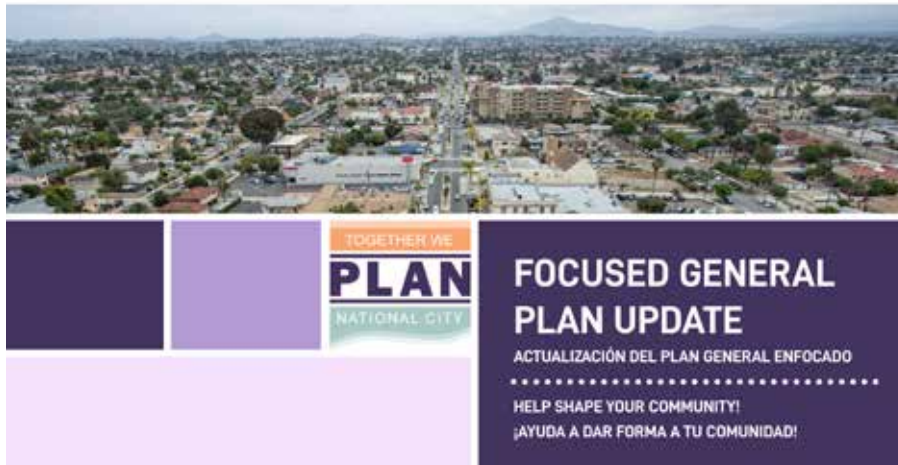
Three public outreach webinars for the General Plan Update were held via virtual platform on August 24, August 27, August 29, and September 9, 2020. The webinars were held on GotoWebinar. They were advertised on the project website as well as the City's social media pages and website calendar. The webinars were also promoted via the City's constant contact email list. In addition, a physical postcard was mailed to all residents and businesses with registered addresses in National City inviting them to participate in the outreach process.

The webinars featured the consultant team, WSP USA, and City staff who presented on the different elements of the Focused General Plan

Update. Each webinar included a series of live polling questions for the participants, which included questions that fed into the formation of the Housing Element. The results of the polling for Housing Element related questions are included below. A phone number was provided to participants so that Spanish speaking audience members could listen to live Spanish translations of the presentations throughout the entirety of the webinar series. City staff hosted an additional webinar on September 9, 2020 which was conducted in Spanish to provide a focused update to Spanish speaking residents. The webinar presentations were made available for playback on the City's webpage for the project. Summaries of questions participants asked during the webinars with answers from the City were also posted so that those unable to make the dates the presentations were held could review the inquiries addressed. As another outreach option for the public, office hours were made available for residents to call in and verbally ask questions in English and Spanish to the consultant team and City staff after each webinar.

An interactive public outreach survey on the platform MetroQuest

City of National City
1243 National City Blvd
National City, CA 91950



was available from August 2020 to September 2020. This survey was also made available in Spanish. The survey included polls and a map marking exercise that allowed participants to both select housing types they desire the City to help develop, as well as spatially mark where they would like to see housing developed in the City in the future. The survey was marketed online on the City's website and social media pages, through an email to the City's mailing list, and through physical flyer print-outs that were posted at community hotspots and passed out through partner agencies and nonprofits. This robust marketing approach helped reach residents despite the unprecedented quarantine in effect due to the COVID-19 pandemic.

Additionally, stakeholder interviews were held with local stakeholders (See Table HE-19) to gather input, feedback, and recommendations for insight into National City's development and housing market.



3.2. RESULTS OF OUTREACH

3.2.1. ALL OUTREACH METHODS

The entire outreach process resulted in feedback that reflected concerns about growth, a desire for neighborhood improvements, a predilection for a by-right process for developing housing, and recommendations that included:

- » Identifying 8th Street and Highland Avenue as an opportunity area;
- » Encouraging density in strategic areas;
- » Coordinating new development and public improvements;
- » Promoting comprehensive parking management strategies and coordinating parking with planned transit investments;
- » Integrating key community concerns into the development of Objective Design Standards; and

- » Reducing barriers to housing development.

3.2.2. WEBINARS

The entire webinar series had 63 participants. On average, the webinar polling questions related to Housing yielded the following results:

- » Housing was the top topic area chosen as the most important to participants;
- » Housing production was prioritized by participants in the following geographic areas from highest to lowest in this order: Downtown National City, Westside/Old Town National City, Other Neighborhoods, Commercial Corridors (Highland, Plaza, 8th, and 18th Street); and
- » Housing types that participants would like to see produced were rated from highest to lowest in the following order: Accessory Dwelling Units, Low-Medium density (multifamily up to 3 stories), Medium density (multifamily up to 6 stories), Medium-High density (multifamily up to 9 stories), and High density (multifamily up to 20 stories).

3.2.3. METROQUEST SURVEY

The MetroQuest survey resulted in feedback from 200 participants, with three completing it in Spanish. Respondents were asked to provide optional demographic information at the end of the survey. The ethnic demographics of those who participated in the MetroQuest survey are reflective of the resident demographic makeup of the City; this demographic distribution was a good indicator that outreach was successful in reaching a representative subset of the city's diverse communities.

During the “Rate Housing Type” activity of the MetroQuest survey, participants were asked to rate their preference for varying levels of density in specific neighborhoods of the city. Respondents showed

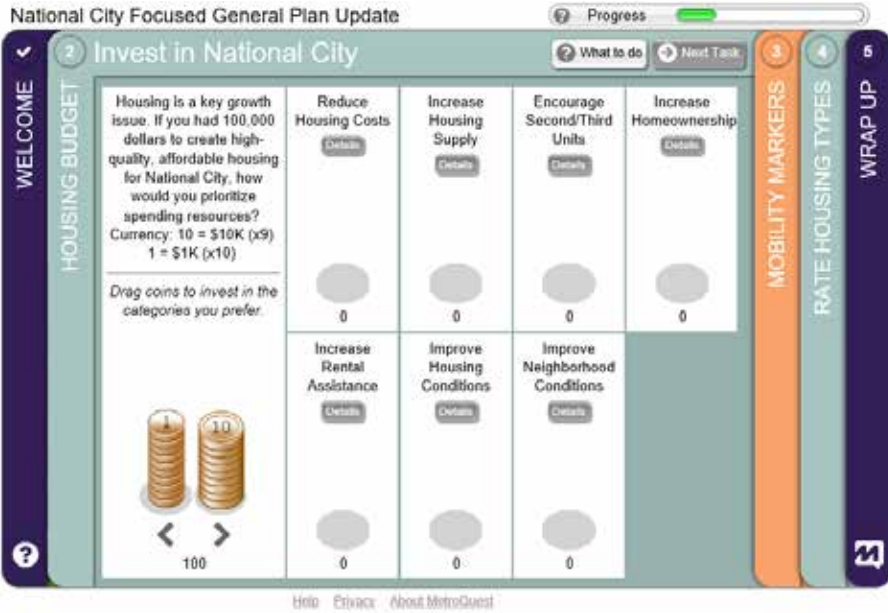
an average preference for low- to medium-density housing in the Westside Specific Plan area and medium-density housing along commercial corridors. They showed a greater average preference for medium- to high-density housing in the Downtown Specific Plan area.

3.2.4. STAKEHOLDER INTERVIEWS

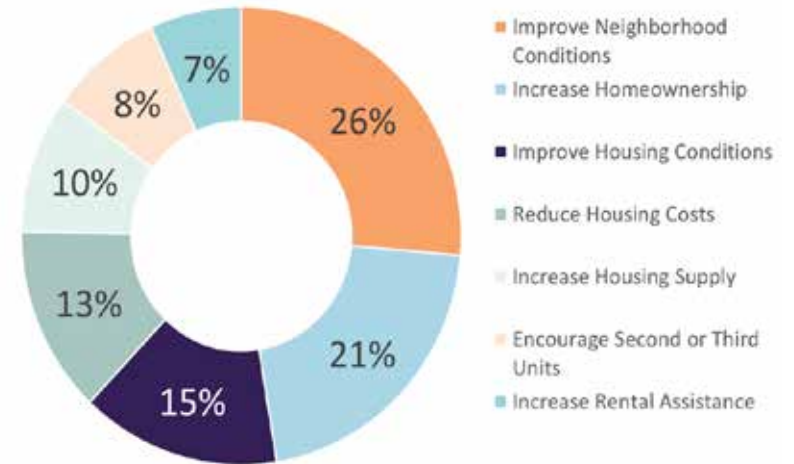
The stakeholder interviews resulted in detailed feedback that assisted in the development of recommendations for actions the city can take to reduce barriers to housing development and improve the existing housing stock. These recommendations include:

- » Reducing minimum lot requirements and allowing for higher density to be built on smaller parcels;
- » Allowing multifamily development in areas zoned for single-family development;
- » Reducing permitting and discretionary review times and fees;
- » Reducing development requirements and revising development standards, such as parking;
- » Providing programs and policies that maintain and increase affordable housing and transitional housing;
- » Prioritizing housing development in locations away from sources of pollution in order to avoid co-location issues with existing land uses; and
- » Pursuing more funding sources to fund programs that preserve affordability or build more affordable units.

Feedback from the outreach process informed and guided the development of the 6th cycle Housing Element goals, policies, and programs in Chapter 6.



Average Percent of Chips Spent



PLAN
NATIONAL CITY

Activity #3: Rate Housing Types

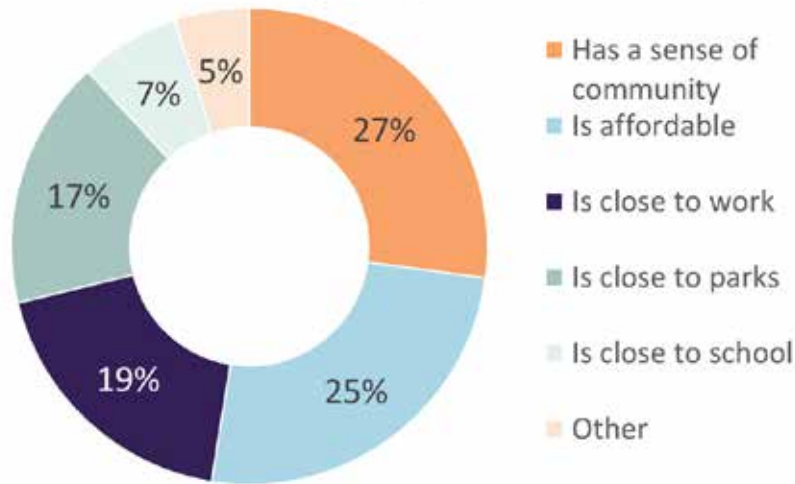
— Participants asked to rate how much they prefer varying density levels in specific neighborhoods

SLIDE 13

Average Housing Type Rating: Low-Medium Density			Average Housing Type Rating: Medium Density		
Neighborhood	Average Rating	Rank	Neighborhood	Average Rating	Rank
Downtown	3.38	1	Downtown	2.75	3
Westside	3.25	2	Westside	2.00	2
Commercial Corridors	3.44	1	Commercial Corridors	2.50	1
Other Neighborhoods	3.50	2	Other Neighborhoods	2.25	4
Overall Average	3.44		Overall Average	2.75	

Average Housing Type Rating: Medium-High Density			Average Housing Type Rating: High Density		
Neighborhood	Average Rating	Rank	Neighborhood	Average Rating	Rank
Downtown	2.37	3	Downtown	3.10	1
Westside	2.36	3	Westside	3.80	1
Commercial Corridors	2.34	2	Commercial Corridors	3.10	2
Other Neighborhoods	1.69	5	Other Neighborhoods	3.30	4
Overall Average	2.37		Overall Average	3.75	

I like that my neighborhood...



Respondent Ethnic Background

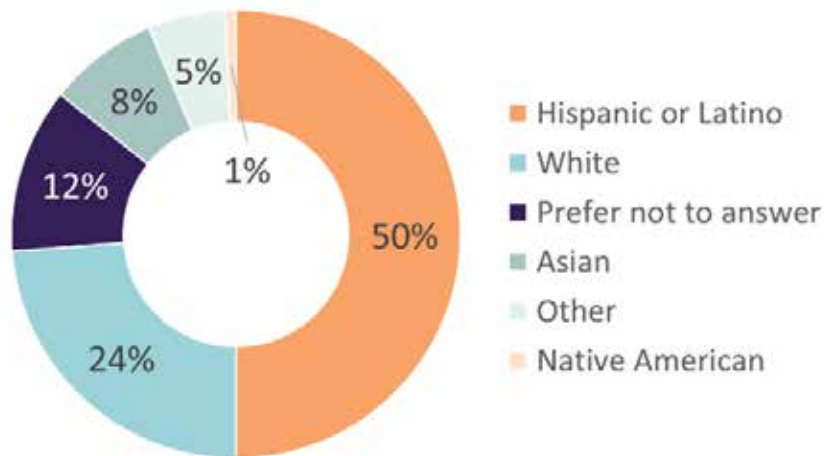


Table HE-19: List of Stakeholders Contacted and Interviewed

Name of Individual (Last, First)	Organization
Bickford, Ryan	KirE Builders
Bower, Susan	Regional Task Force on the Homeless
Breedlove, Kathy	Malick Infill
Capretz, Nicole	Climate Action Campaign
Garcia, David	Circulate San Diego
Gaspar, Stephan	KirE Builders
Engelman, Casey	Urban Housing Partners
Hernandez, Monserrat	Environmental Health Coalition
Kohler, Tamera	Regional Task Force on the Homeless
Litchney, Seth	SANDAG
Malick, Andrew	Malick Infill
Manriquez, Arnulfo	MAAC
Mardsen, Malekka	Climate Action Campaign
Martinez, Cathy	Springboard Home Loans
Mattox, Lahela	Regional Task Force on the Homeless
Mejia, Roxana	San Diego Habitat for Humanity
Nunn, Laura	San Diego Housing Commission
Rothery, Jodi	Chelsea Investment Corporation
Parent, Colin	Circulate San Diego
Pfeiler, Lori	San Diego Habitat for Humanity
Schwartz, Jacob	Urban Housing Partners
Serrano, Danny	Environmental Health Coalition
Wilson, Anne	Chelsea Investment Corporation
Vasilakis, Matthew	Climate Action Campaign



*Plaza Village
Senior Living*

4. HOUSING RESOURCES

This chapter summarizes the resources available for the development, rehabilitation, and preservation of housing in National City. The potential sites analysis includes an evaluation of vacant lands, underutilized sites, and approved and proposed residential projects identified to accommodate National City's regional housing needs goals for the planning period, 2021 through 2029. Financial resources available to support housing activities and the administrative resources available to assist in implementing the City's housing programs are also included as an inventory in this chapter.

4.1. EXISTING AFFORDABLE HOUSING RESOURCES

National City's Housing Authority provides resources and services to residents seeking affordable housing opportunities. Listed in Table HE-20 are the resources in the South Bay that accept Housing Choice Vouchers (Section 8) and additional resources such as emergency/transitional housing and shelters for residents seeking housing

assistance. National City also partners with the a local nonprofit, 2-1-1 San Diego to provide County-wide referral services to housing options for emergency shelters, transitional housing/shelters, and low-income (affordable) housing units which provides additional resources for groups such as families, youth, veterans, seniors, persons experiencing domestic violence and persons experiencing homelessness.

4.1.1. AT RISK UNITS

Assisted housing developments, i.e. a multifamily rental housing development that receives governmental assistance, are at-risk of conversion to market rate units due to termination of subsidy contracts, mortgage prepayment, or expiration of restrictions on use. Listed in Table HE-21 are units at-risk of conversion to market rate within the next ten years. Following the table is an analysis of the cost of rehabilitating or subsidizing these units to preserve their affordability, as well as options to preserve their affordability through renewing these deed-restricted units by purchasing an affordability

Table HE-20: List of Affordable Housing Resources

Name of Development	Community Served	Type of Service	Total Units
Existing			
Casa Nueva Vida II (Chula Vista)	Families	Transitional Housing where families can stay for up to 18 months	12
Granger Apartments	Seniors	Affordable Housing	180
InterCity Manor	Seniors & Persons with Disabilities	Affordable Housing	80
Morgan & Kimball Towers	Seniors & Low-Income Persons	Affordable Housing	453
National City Park Apartments I & II	Low- to Moderate-Income Persons	Affordable Housing	456
National City Collaborative Family Resource Center	Families	Service Agency	N/A
Paradise Creek Apartments	Low-Income Persons	Affordable Housing	201
Park Villas Apartments	Low-Income Persons, Families, Seniors, & Persons with Disabilities	Affordable Housing	268
Plaza City Apartments	Seniors & Persons with Disabilities	Affordable Housing	79
South Bay Community Services Shelter – Casas Seguras	Children, Youth, Families, Domestic Violence Victims, Chronic Homeless Individuals	Emergency Shelter/Transitional Shelter	N/A
Summercrest Apartments	Families	Affordable Housing	372

Table HE-20: List of Affordable Housing Resources (Cont.)

Name of Development	Community Served	Type of Service	Total Units
T.E.L.A.C.U. Southbay Manor Apartments	Seniors	Affordable Housing	75
Temporary Bridge Shelters	Adults, Veterans, Families and Single Women	Emergency Shelter/Transitional Shelter	674
Victorian Heights	Homeless women and their children who experience domestic violence	Transitional Housing	8
Vista Del Sol	Low Income Persons	Affordable Housing	132
Proposed			
Roosevelt Tower	Very-Low- to Low-Income Persons; Military families; Mixed-Income families	Affordable Housing	400
Kimball Highland Master Plan	Senior-Housing, Intergenerational Housing	Affordable Housing	202
<small>SOURCE: SAN DIEGO COUNTY HOUSING AND COMMUNITY DEVELOPMENT SERVICES, RENTAL ASSISTANCE AND AFFORDABLE HOUSING DIRECTORY 2020; NATIONAL CITY, CAPER FY 2018-2019, SEPTEMBER 2019; SAN DIEGO HOUSING COMMISSION, CITY OF SAN DIEGO'S HOMELESS SHELTERS AND SERVICES PROGRAMS, WEBPAGE, ACCESSED APRIL 21, 2020; 211 SAN DIEGO, HOUSING RESOURCES, WEBSITE, ACCESSED APRIL 21, 2020</small>			

Table HE-21: Summary of Units At-Risk of Converting Between 2021 and 2031

Project Name	Address	Type	Number and Type of Assisted Units					No. Non-Elderly Units	No. Elderly Units	Type of Subsidy	Length of Affordability	Year of Dedication (D.)/Credit Allocation (C.A.)/Built (B.)	Earliest Date of Expiration
			Total	Extremely Low (0-30%)	Very-Low (31-50%)	Lower (51-80%)	Moderate (81-120%)						
Granger Apartments	2700 E 8th St	MF	180		163	17		180	0	Low-Income Housing Tax Credits ,Project Based Section 8	Eligible for regulatory relief after 15-year initial compliance*	C.A. 2015	2030
Inter City Manor	2101 L Ave	MF	80		79			80	0	Section 8 HCV	40-yr mortgage, 20-yr prepayment option	B. 1971	N/A
Morgan Tower	1317 D Ave	SR	152		150			0	150	Section 231, Project-Based Section 8	99 years from completion of construction.	D. 2019	03/25/2118
Kimball Tower	1317 D Ave	SR	151		135			0	149	Section 231, Project-Based Section 8	99 years from completion of construction.	D.2019	03/25/2118
National City Park Apartments I & II	2323 D Ave	MF	456		352	104				221d(3)	40-yr mortgage	B.1968	40 year period is over, owner has not converted
Paradise Creek Apartments	2120 Hoover Avenue	MF	201	23	130		47	201	0	Low-Income Housing Tax Credits	99 years from completion of construction.	C.A. 2014	11/1/2116
Park Villas Apartments	817 Eta Street	MF	268		28	240		268	0	Low-Income Housing Tax Credits	Eligible for regulatory relief after 15-year initial compliance*	C.A. 1997	12/31/2022
Plaza City Apartments	1535 E Plaza Blvd	MF	80	8	52	20		80	0	Low-Income Housing Tax Credits	55 years Date completed: 04/15/2008	C.A. 2006 04/15/2063	04/15/2063
Summercrest Apartments/ Plaza Manor Apartments	2615 E Plaza Blvd	MF	372		115	255		372	0	Low-Income Housing Tax Credits	Sold to new buyer in 2014 and paid off loan; covenants remain in place	C.A. 2001	04/15/2032

Table HE-21: Summary of Units At-Risk of Converting Between 2021 and 2031 (Cont.)

Project Name	Address	Type	Number and Type of Assisted Units					No. Non-Elderly Units	No. Elderly Units	Type of Subsidy	Length of Affordability	Year of Dedication (D.)/Credit Allocation (C.A.)/Built (B.)	Earliest Date of Expiration
			Total	Extremely Low (0-30%)	Very-Low (31-50%)	Lower (51-80%)	Moderate (81-120%)						
T.E.L.A.C.U. Southbay Manor Apartments	630 E 14th St	SR	75		75			0	75	HUD Section 202 Supportive Housing for the Elderly program	20 years from 03/21/1996	D.1995	08/06/2035
Vista Del Sol	1400-1545 Q Ave	MF	132		27	103		132		Low-Income Housing Tax Credits	Renewed affordability agreement.	C.A. 2017	2073
Victorian Heights	1125-37 B Ave	TH	8		8			0	0	N/A	N/A	D. July 2006	N/A
<p>Source: HUDuser.gov, Low Income Housing Tax Credits query, Accessed August 2020, https://lihtc.huduser.gov/; affordablehousingonline.com, https://www.lowincomehousing.us/CA/national_city.html; HomeAid San Diego, http://www.homeaidsd.org/our-work/projects/victorian-heights/; www.publichousing.com/; https://www.mynewplace.com/apartment/inter-city-manor-national-city-ca-4000m5261589; National City Housing Authority, October 2020; HUD.gov, Multifamily Assistance and Section 8 Database, Accessed October 2020, https://www.hud.gov/program_offices/housing/mfh/exp/mfhdiscl; Housing Apartments, Granger Apartments, Accessed December 2020 https://housingapartments.org/rental_detail/7056</p>													
<p>Notes: Not at-risk between 2021-2031 and At-risk between 2021-2031.</p>													
<p>Notes: MF = Multifamily, SR = Senior Residential, TH = Transitional Housing, N/A = Not applicable as units that can lose their affordability due to its status as a shelter or dedicated affordable residential units.</p>													
<p>Note: *Once the 15-year affordability period is over, LIHTC owners who seek and are granted regulatory relief from the program can convert their properties to market-rate units. https://www.huduser.gov/portal/pdredge/pdr_edge_research_o81712.html</p>													

covenant, or a transfer of ownership to an entity with the capacity to acquire and preserve multifamily at-risk developments. The purpose of this analysis is to determine whether replacement (new construction) or preservation (acquisition and rehabilitation, and/or direct rental subsidy commitments) will be the most economical approach to preserving at-risk units.

The Housing Element recommends implementing a program to preserve at-risk units to avoid the displacement and impact on the livelihoods of low-income residents of National City. Per Government Code Section 65583(c)(6)), the program for preservation of the assisted housing developments shall utilize, to the extent necessary, all available federal, state, and local financing and subsidy programs identified in paragraph (8) of subdivision (a), except where a community has other urgent needs for which alternative funding sources are not available. The program may include strategies that involve local regulation and technical assistance.

As of the 2019 Annual Building Activity Report Summary Report, National City preserved 268 at-risk units in 2019 at Fairfield Park Villas.⁴³ Preserved units “at-risk” of conversion to market rate uses are those units that are deed restricted to very-low and low-income households. No at-risk units were converted to market rate during the 2019 calendar year.

RENT SUBSIDIES FOR PRESERVATION

The level of the subsidy required to preserve the at-risk units is estimated to equal the Fair Market Rent (FMR) for a unit minus the housing cost affordable by a very-low-income household. Based on the assumptions and estimates in Table HE-22, a total of \$444,574.40 would be required each month to maintain the at-risk units under

43. National City, Annual Building Activity Report Summary, 2019

the tenant-based vouchers of the HCV Program, which translates to approximately \$5,334,893.00 annually to preserve the affordability of housing.

REHABILITATION-ACQUISITION

Prior research comparing the costs of new construction and acquisition-rehab has generally found that the initial development costs (land and construction) for an acquisition-rehab project are lower than the costs of new construction. However, these studies have not accounted for differences in initial unit quality. If, for example, a property developed through acquisition-rehab is of substantially lower quality than a new construction project, the costs to maintain the rehabbed project in acceptable condition over the long term may be higher than for the new construction project.⁴⁴ Rehabilitation is defined as repairs, improvements, replacements, alterations, and additions to existing properties. A survey of the City’s housing stock would assist in determining approximately how many units would benefit from rehabilitation; it can be assumed that due to the age of most residential buildings in National City, most would benefit from rehabilitation to improve the quality of the housing stock. Per the City’s CAPERS in previous years, approximately \$86,300.00 was spent to rehabilitate 5 units in 2015-2016.⁴⁵ Based on that history, it would cost approximately \$17,260.00 to renovate a single unit to acquire it in order to maintain its affordability.

44. Center for Housing Policy, Comparing the Costs of New Construction and Acquisition-Rehab In Affordable Multifamily Rental Housing: Applying a New Methodology for Estimating Lifecycle Costs, February 2013 https://nhc.org/wp-content/uploads/2017/10/CostComparison_LifeCycleUnderwriting_workingpaper.pdf

45. National City, Consolidated Annual Performance Report (CAPER) FY 2015-2016, <https://www.nationalcityca.gov/home/showdocument?id=13109>

Table HE-22: Rent Subsidies Required

Unit Size	Total Units	Fair Market Rent	Household Size	Household Annual Income	Utility Allowance	Affordable Cost (Minus Utilities)	Monthly per Unit Subsidy	Total Monthly Subsidy
Very-Low Income (50% AMI)								
Studio	0	1,120.00	1	40,450.00	185.00	1,006.63	113.38	0.00
1-BR	160	1,250.00	2	46,200.00	239.00	1,149.03	100.98	16,156.00
2-BR	400	1,620.00	3	52,000.00	291.00	1,292.73	327.28	130,910.00
3-BR	344	2,300.00	5	57,750.00	344.00	1,435.15	864.85	297,508.40
Total	904	--	--	--		--	--	444,574.40
Source:								
<p>1. Fair Market Rents (FMR) FY 2020 for San Diego County, CA, Zip Code 91950 are determined by HUD. https://www.huduser.gov/portal/datasets/fmr/fmrs/FY2020_code/2020summary.odn</p> <p>2. San Diego County 2020 Area Median Household Income (AMI) limits set by the California Department of Housing and Community Development (HCD). https://www.sandiegocounty.gov/sdhcd/rental-assistance/income-limits-ami/</p> <p>3. Affordable cost = 30% of household income minus utility allowance. Utilities based on San Diego County Utility Allowance, April 2020.</p> <p>4. Monthly subsidy per unit is determined by the use of San Diego County set payment standards. Payment standards are used to calculate the maximum subsidy the HACSD will pay toward rent and utilities for rental units leased to families with HCVs. Under the HCV program, families are generally required to pay 30 percent of their adjusted income toward rent and utilities. The HACSD then pays the difference between the family's required contribution and the lower of (a) the payment standard and (b) the gross rent (rent plus estimated utilities) of the unit. https://www.sandiegocounty.gov/content/sdc/sdhcd/faq/safmr.html</p> <p>Note: Number of units for National City Park Apartments sourced from Apartments.com. https://www.apartments.com/national-city-park-apartments-national-city-ca/g37v7zz/</p> <p>Note: Number of units for Granger Apartments sources from HousingApartments.org. https://housingapartments.org/rental_detail/7056</p>								

PURCHASE OF AFFORDABILITY COVENANT

Another option to preserve the affordability of the at-risk project is to provide an incentive package to the owner to maintain the project as affordable housing. Incentives could include bonds, writing down the interest rate on the remaining loan balance, providing a lump-sum payment, and/or supplementing the rents to market levels. The feasibility and cost of this option depends on whether the complex is too highly leveraged and interest on the owner's part to utilize the incentives found in this option. By providing lump sum financial incentives or ongoing subsidies in rents or reduced mortgage interest rates to the owner, the City could ensure that some or all of the units remain affordable.

TRANSFER OF OWNERSHIP

The San Diego Housing Federation maintains a current list of public and private nonprofit corporations which have legal and managerial capacity to acquire and manage at-risk housing developments. The list is accessible on their website: <http://www.housingsandiego.org/>.

REPLACEMENT THROUGH NEW CONSTRUCTION

A variety of potential funding sources is available for replacing or subsidizing at-risk units. Due to high costs of developing and preserving housing and limitations on both the amount and uses of funds, multi-layering of funding sources may be required.

The project-based voucher (PBV) program allows PHAs that already administer a tenant-based voucher program under an annual contributions contract (ACC) with HUD to take up to 20 percent of its voucher program budget authority and attach the funding to specific units rather than using it for tenant-based assistance per 24 CFR 983.6. PHAs may only operate a PBV program if doing so is

consistent with the PHA's Annual Plan and the goal of deconcentrating poverty and expanding housing and economic opportunities [42 U.S.C. 1437f(o)(13)]. The NCHA is able to rank proposals for use of the PBV's based on a list of criteria, one of which includes the extent to which the project preserves or replaces affordable housing units at risk of non-renewal or loss of a previously committed affordable housing subsidy.⁴⁶

The construction of new low-income housing units is a means of replacing the at-risk units should they be converted to market-rate units. The cost of developing housing depends upon a variety of factors, including density, size of the units (i.e. square footage and number of bedrooms), location, land costs, and type of construction. Assuming an average development cost of \$184,501.33 per unit for multi-family rental housing, replacement of the 904 at-risk units would require approximately \$166,789,200.00 excluding land costs (See Table HE-23). When land costs and developer profits are included, the construction costs of new units can easily double.

4.1.2. HOUSING CHOICE (SECTION 8) VOUCHERS

The Housing Choice Voucher (HCV) program (formerly Section 8) is a rent subsidy program that helps low-income families and seniors pay rents of private units. HCV tenants pay a minimum of 30 percent of their income for rent and the local housing authority pays the difference up to the payment standard established by housing authority. The program offers low-income households the opportunity to obtain affordable, privately owned rental housing and to increase their housing choices. The housing authority establishes payment standards based on HUD-established Fair Market Rents (Table HE-24). The owner's asking price must be supported by comparable

⁴⁶. National City, Housing Choice Voucher (HCV) Program Administrative Plan for Fiscal Year 2020-2021

Table HE-23: Estimated New Construction Costs

Unit Size	A	B	C	D
	Total Units	Estimated Average Unit Size (sq. ft.)	Estimated Gross Building Size	Estimated Gross Building Costs
Studio	0	450	0	\$0.00
1-BR	160	600	115,200	\$18,654,000.00
2-BR	400	850	408,000	\$66,810,000.00
3-BR	344	1,200	495,360	\$81,115,200.00
Total	904	--	1,018,560	\$166,789,200.00
Average Cost per Unit:				\$184,501.33
Notes: (C) = (A) x (B) x 1.20 (i.e. 20% inflation to account for hallways and other common areas)				
(D) = (C) x \$131.00 (per square foot construction costs in the West Region) x 1.25 (i.e. 25% inflation to account for parking and landscaping costs)				
Source: Veronica Tam and Associates, 2020; Homeguide.com, How Much Does it Cost to Build a House?, Accessed October 2020;				

rents in the area. The program participant pays any amount in the excess of the payment standard.

In accordance with the Quality Housing and Work Responsibility Act of 1998, each fiscal year the National City Housing Authority (NCHA) will reserve a minimum of seventy-five percent (75%) of its Housing Choice Voucher new admissions for families whose income does not exceed thirty percent (30%) of AMI. HUD refers to these families as extremely low-income families.⁴⁷

47. National City, Housing Choice Voucher (HCV) Program Administrative Plan for Fiscal Year 2020-2021

The Housing Authority of the City of National City administered 1,123 vouchers as of July 2019.⁴⁸ There are currently 3,736 persons on the HCV waiting list and 906 persons on the Kimball Tower waiting list as of November 2020.⁴⁹ Currently, applicants have a waiting period of eight to ten years once assigned to the waiting list. Approximately 10.1% of the waitlist identifies as Black, 66.3% as Hispanic, 73.0% as White, 32% as Other, 27.1% as Senior, and 24% as Disabled. There are 480 participating landlords as of July 2020.⁵⁰

To be eligible, applicants must live or work within National City and must earn equal to or less than 50 percent of the San Diego Median Area Income (Table HE-25). The applicant must qualify as one of the following: a low-income senior citizen (ages 62 years or older), a low-income disabled individual, or a low-income working family (with dependent child). Highest priority goes to persons who live or work in the area served and who are elderly, veterans, disabled, or working families. Applicants require proof of income, proof of residency, the application form, and a photo identification.

The Section 8 Project-Based Housing Choice Voucher Program of the NCHA (PBV) may allocate up to 200 Housing Choice Vouchers (approximately 20 percent of the Housing Choice Voucher Program) to projects. These vouchers may be used in up to 100 percent of any given project that services elderly or disabled, up to 25 percent of multifamily projects with more than four dwelling units, and up to 100 percent of the units in projects where there is a maximum of four dwelling units per building. The NCHA may administer a separate project-based waiting list.

48. National City, Housing Choice Voucher (HCV) Program Administrative Plan for Fiscal Year 2020-2021

49. National City, Email correspondence from Housing Programs Manager of the Housing Voucher Choice Program to WSP, November 30, 2020

50. San Diego County, 2020 Regional Analysis of Impediments to Fair Housing Choice, July 2020

Table HE-24: Annual Income Limits (FY 2020)

Family Size	1	2	3	4	5	6	7	8
Area Median Income 2020	\$92,700							
Extremely-Low Income 30% of Median	\$24,300	\$27,750	\$31,200	\$34,650	\$37,450	\$40,200	\$43,000	\$45,750
Very-Low Income 50% of Median	\$40,450	\$46,200	\$52,000	\$57,750	\$62,400	\$67,000	\$71,650	\$76,250
Low Income 80% of Median	\$64,700	\$73,950	\$83,200	\$92,400	\$99,800	\$107,200	\$114,600	\$122,000

SOURCE: NATIONAL CITY, SECTION 8 HOUSING VOUCHER (HCV) PROGRAM, <https://www.nationalcityca.gov/government/national-city-housing-authority/section-8-housing-choice-voucher-hcv-program>; SAN DIEGO COUNTY HOUSING AND COMMUNITY DEVELOPMENT SERVICES, 2020 AREA MEDIAN INCOME (AMI) AND ANNUAL INCOME LIMITS (FY 2020) EFFECTIVE 04/01/2020, [HTTPS://WWW.SANDIEGOCOUNTY.GOV/SDHCD/RENTAL-ASSISTANCE/INCOME-LIMITS-AMI/](https://www.sandiegocounty.gov/sdhcd/rental-assistance/income-limits-ami/)

Table HE-25: Small Area Fair Market Rents (SAFMR) for National City (FY 2020)

Bedroom Units	0	1	2	3	4
SAFMRs Market Rent	\$1,120	\$1,250	\$1,620	\$2,300	\$2,840

Note: Small Area Fair Market Rents (SAFMRs) are FMRs calculated for ZIP Codes within Metropolitan Areas. Small Area FMRs are required to be used to set Section 8 Housing Choice Voucher payment standards in areas designated by HUD.

Housing voucher subsidies are capped based on fair market rents (FMRs) that HUD estimates each year for modest housing units in a geographic area. A family with a voucher pays about 30 percent of its income for rent and utilities, and the voucher covers the remainder up to a payment standard set by the state or local housing agency.

SOURCE: HUD, FY 2020 ADVISORY SMALL AREA FAIR MARKET RENTS LOOK UP SYSTEM FOR SAN DIEGO COUNTY, ZIP CODE 91950 (FY 2020)

The Small Area Fair Market Rent (SAFMR) Final Rule was published on November 16, 2016 and became effective on January 17, 2017. Under the final rule, the use of Small Area FMRs is required in the administration of the HCV program for certain metropolitan areas, including San Diego-Carlsbad, CA MSA. The purpose of this rule is to establish a more effective means for HCV tenants to move into areas of higher opportunity and lower poverty by providing the tenants with a subsidy adequate to make such areas accessible and, consequently, help reduce the number of voucher families that reside in areas of higher poverty concentration.⁵¹

4.2. POTENTIAL SITES FOR HOUSING

State law requires individual communities to play an active role in ensuring that enough housing is available to meet expected population growth in the County. The San Diego Association of Governments (SANDAG) is authorized to set forth specific goals for the amount of new housing that should be produced in each member jurisdiction over a specified time period. For the current Housing Element cycle, SANDAG has projected housing needs for an 8-year period from 2021 through 2029. This chapter discusses how National City will facilitate and encourage the provision of housing to meet housing goals for all economic segments during the planning period, from 2021 through 2029.

4.2.1. AVAILABLE SITES INVENTORY

Government Code Section 65583(a)(6) requires “An analysis of potential and actual non-governmental constraints upon the maintenance, improvement, or development of housing for all income levels, including the availability of financing, the price of land, and the cost of construction.” National City is largely built-out

with a limited supply of vacant, developable land; a majority of the National City’s units are accommodated through non-vacant sites.

SITE SUITABILITY ANALYSIS

Projects that were processed during the City’s 5th Cycle (2013-2020) were analyzed for key trends and informed the development of a multi-factor site suitability analysis. An evaluation was conducted for the approximately 10,339 parcels in National City to determine sites that may be available to accommodate the 2021-2029 RHNA for National City (See Table HE-26). Sites meeting one or more of the factors listed below were evaluated for inclusion in the inventory. Site selection emphasized infill and redevelopment along mixed-used corridors in the city to leverage existing zoned capacity, as well as to encourage residential development along corridors with access to transit and a walking and rolling friendly environment. Special consideration was given to the siting of lower-income sites to ensure their geographic distribution throughout the city while also providing access to supportive amenities such as education facilities and transit. The site suitability analysis led to the selection of 398 parcels, which are mapped in Appendix A and listed in Appendix B. Note that the identification of a parcel in the site inventory does not constitute a development project or proposal; it provides an assessment of the city’s capacity to support housing production consistent with State Housing Law.

REALISTIC CAPACITY

Government Code Section 65583.2(c) requires, as part of the analysis of available sites, a local government to calculate the projected residential development capacity of the sites identified in the housing element that can be realistically achieved. To determine the realistic development capacity for sites, a discount factor was derived from observed development trends within National City during the 5th

51. National City, Streamlined Annual Public Housing Agency Plan for Fiscal Year 2019-2020

Table HE-26: Site Inventory – Suitability Evaluation Criteria (FY 2020)

CRITERIA	DESCRIPTION/DATA SOURCE
Vacant	<p>The site does not include a significant structure and/or other improvement(s).</p> <p>Source: SanGIS 2020 Existing Land Use layer with staff verification via satellite imagery and/or field verification</p>
Zoning and Lot Size*	<p>The site is zoned 30 DU per acre or greater and is between 0.5 and 10 acres.</p> <p>Source: City of National City Zoning layer and SanGIS 2020 Parcels layer</p>
Property Valuation	<p>The property has a low improved value (60% or less), based on available building, land, and property valuation records from the San Diego County Assessor’s Office.</p> <p>Source: SanGIS 2020 Parcels layer</p>
Mobility Options and Access to Public Amenities and Services	<p>The site is near transit, public amenities, and within a compact, walkable environment.</p> <p>Source: City of National City Transit Network layer, City of National City INTRACONnect Study (2020), and/or field verification</p>
Structure Age	<p>The primary structure on a site is over 30 years old.</p> <p>Source: SanGIS 2020 Parcels layer</p>
City-Owned	<p>The site is owned by the City and may be used for residential development.</p> <p>Source: SanGIS 2020 Parcels layer and the City of National City</p>
Prior Cycle	<p>The site was identified in a prior cycle Housing Element Inventory and has not yet developed or redeveloped.</p> <p>Source: City of National City 4th and 5th Cycle Housing Element Inventories</p>
Development Capacity	<p>The site has a residential development capacity greater than 25% per existing allowable zoning.</p> <p>Source: City of National City Zoning layer and SanGIS 2020 Parcels layer</p>
Development Interest	<p>The property owner has discussed the potential development (or redevelopment) of the site with National City staff, the site has been analyzed through a separate planning study that recommends its redevelopment (e.g., INTRACONnect; 24th Street TODO), the site has a “For Sale” or “For Lease” sign, and/or the site has been entitled.</p> <p>Source(s): City of National City, Opportunity Zone Listings, and/or field verification</p>
<p>Notes: * = Only applicable for low- and very-low- Income housing sites.</p>	



Sites with a visible “For Lease” or “For Sale” sign.



Sites without any significant improvements (vacant, per HCD’s definition).



Sites with mobility options and access to public amenities and services.

Cycle and an assessment of land use controls and site improvement requirements. Case studies are included in Appendix C. General trends and the underlying rationale for the discount factors are summarized below:

Residential Zones: 65 single-family units were permitted across the City during the 5th Cycle. Development up to 60 percent of the allowable maximum is assumed within residential zones based on targeted minimum densities, lot coverage requirements, setbacks, and parking standards (i.e., RS-1, RS-2, RS-3, and RS-4). Two multifamily projects, including Vista Jardin (10 units) and Alinea Townhomes (10 units), were permitted within the city's multifamily residential zones during the 5th Cycle. The density of these projects ranged from 46 to 48 percent of the zone maximums; the average was approximately 47 percent. The rising costs of construction coupled with the increased demand for housing are anticipated to result in more efficient development at higher densities. Development up to 60 percent of the allowable maximum is assumed within multifamily residential zones (i.e., RM-1, RM-2, and RM-3).

Mixed Use Zones: Five multifamily projects were permitted and constructed within the City's mixed use zones during the 5th Cycle, including Mariner's Landing (61 units), Plaza Del Rey (15 units), The Kimball (47 units), Bella Vita (70 units), and Palm Plaza (77 units). The density of these projects ranged from 53 to 71 percent of the zone maximums; the average was approximately 60 percent. The rising costs of construction coupled with the increased demand for housing are anticipated to result in more efficient development at higher densities. Residential development up to 65 percent is assumed within mixed use zones (i.e., MXC-1, MXD-1, MXC-2, and MXD-2).

Westside Specific Plan: One multifamily project was constructed within the City's Westside Specific Plan area during the 5th Cycle. The

Paradise Creek Apartments provide 201 affordable units. The density of this project was approximately 176 percent of the zone maximum. One of the goals of the Westside Specific Plan is to promote a compatible mix of uses. The assumptions of the City's mixed use zones, which are similar in intent, are applied to the Westside Specific Plan area to prevent the oversampling of one project. Residential development up to 65 percent is assumed within the Westside Specific Plan area (i.e., MCR-1, MCR-2, and MCR-2 TOD).

Downtown Specific Plan: The Downtown Specific Plan area is governed primarily by Floor Area Ratio (FAR). Several development scenarios using different approaches to bulk, massing, parking, and circulation/access were developed and analyzed; these scenarios are summarized in Appendix D. The potential density for the Downtown Specific Plan area is based on the most conservative development program, which prioritizes at-grade parking and then maximizes the remaining allowable FAR.

Two multifamily projects were permitted within the City's Downtown Specific Plan area during the 5th Cycle, including 8th and B (108 units) and Coachella Affordable Housing Investors (131 affordable units). The density of these projects ranged from 66 to 84 percent of the potential maximum density; the average was approximately 75 percent. More recent applications submitted for the Downtown Specific Plan area demonstrate interest in developing between 82 percent to 292 percent of the potential density. Residential development up to 80 percent of the potential density is assumed within the Downtown Specific Plan area (i.e., 1A, 1B, 2, 3, 4, 5A, 5B, 6, 7, 8, 9, 10, 12A, and 13).

Capacity calculations, based on discounted densities, were used to determine National City's realistic development potential and ability to meet RHNA goals. Density assumptions and discount factors are summarized in Table HE-27.

ENTITLED AND PENDING PROJECTS

As of December 2020, the following projects have been entitled or are pending entitlement with the City (See Table HE-28).

ADEQUATE SITES

In addition, to comply with the No Net Loss Law, the inventory includes an additional 20 percent capacity for the very-low-, low-, and moderate-income categories. Government Code Section 65863 (i.e., the “No Net Loss Law”) requires adequate sites to be maintained to accommodate the remaining RHNA throughout the planning period.

With the 20 percent buffer accounted for, approximately 6,763 units can be accommodated on these sites based on realistic density development standards, which exceeds the 5,809 targeted RHNA share and 20 percent buffer (See Table HE-29 and Table HE-30). A majority of the sites are located within the Downtown Specific Plan and Mixed Use Districts and Corridors; these areas have been most recently rezoned to encourage residential development in higher densities. These areas also have the greatest access to transit amenities.

4.2.2. PROVISIONS FOR HOUSING DEVELOPMENT

In addition to the sites inventory analysis methodology outlined above, policies, provisions, and site recommendations contained in the following plans and studies also assisted in determining the most feasible sites for inclusion in the sites inventory for the 6th cycle.

Table HE-27: Realistic Density – Discount Factors and Capacity Assumptions

Zone	Maximum Density	Discount Factor (Applied to Maximum Density)	Realistic Density
RS-1	4.00	0.60	2.40
RS-2	9.00	0.60	5.40
RS-3	15.00	0.60	9.00
RS-4	17.40	0.60	13.05
RM-1	23.00	0.65	13.80
RM-2	48.00	0.65	28.80
RM-3	75.00	0.65	45.00
MXC-1	48.00	0.65	31.20
MXC-2	75.00	0.65	48.75
MXD-1	48.00	0.65	31.20
MXD-2	75.00	0.65	48.75
MCR-1	24.00	0.65	15.60
MCR-2	45.00	0.65	29.25
MCR-2 TOD	60.00	0.65	39.00

Table HE-28: Entitled and Pending Projects

Project/Location	Description	Unit Count			Affordability		
		Existing Units	Proposed Units	Net Units	Lower	Moderate	Above Moderate
E 16th St and National City Blvd	Development proposal for 201 units.	0	201	201	0	0	201
W 14th St and National City Blvd	Development proposal for 31 units.	3	31	28	0	0	28
W 15th St and Roosevelt Ave	Development proposal for 32 units.	2	32	30	0	0	30
W 16th St and National City Blvd	Development proposal for 5 units.	1	5	4	0	0	4
233 Roosevelt Ave	development proposal for 400 affordable units. Project includes an approximately 10,000 s.f. childcare facility. A portion of the project is funded through the Affordable Housing and Sustainable Communities (AHSC) grant program.	2	400	398	398	0	0
National City Blvd and Plaza Blvd	Development proposal for 300 affordable units and 13,000 s.f. of retail.	3	300	297	297	0	0
Kimball Way	Public-private partnership for the development of 145 senior units. Project includes a senior center, health center, and specialized services and amenities.	0	145	145	0	145	0
2323 D Ave	Multi-phased redevelopment proposal for the National City Park Apartments. An anticipated 208 units to be redeveloped during the 6th Cycle (2021 - 2029) planning period.	457	208	-249	-249	0	0
	Totals	468	1322	854	446	145	263

Table HE-30: Sites Inventory Target Capacity for Residential Development

Income Group	Percentage of AMI	RHNA Goal	Buffer	Target Capacity
Very-Low	31-50	645	20%	774
Low	51-80	506	20%	607
Moderate	81-120	711	20%	853
Above Moderate	>120	3575	0%	3575
Totals		5437		5809

Table HE-29: Adequate Sites Inventory Summary

	Lower Income	Moderate Income	Above Moderate Income
	31-80% AMI	81-120% AMI	>120% AMI
RHNA Allocation Summary			
RHNA	1151	711	3575
RHNA + 20% Buffer	1381	853	3575
Adequate Sites Inventory Summary			
Entitled and Pending Projects			
Summary of Units	446	145	263
Residential Single-Family			
RS-1	0	0	10
RS-2	0	17	82
RS-3	0	0	2
Residential Multi-Family			
RM-1	0	2	0
RM-2	0	2	0
RM-3	51	10	25

Table HE-30: Site Inventory Summary (Cont).

	Lower Income	Moderate Income	Above Moderate Income
	31-80% AMI	81-120% AMI	>120% AMI
Mixed Use Corridors and Districts			
MXC-1	91	35	301
MXC-2	86	39	898
MXD-2	649	321	739
Downtown Specific Plan			
1A	0	214	509
1B	229	0	136
2	0	33	199
3	0	12	64
5A	0	0	34
5B	0	55	17
6	0	0	158
7	98	0	194
9	0	0	170
10	0	0	38
12A	0	81	99
Westside Specific Plan			
RS-4	0	2	2
MCR-1	3	0	43
MCR-2	79	0	70
Totals	1732	978	4053

DOWNTOWN SPECIFIC PLAN (2017)

The Downtown Specific Plan has the following policies/standards to assist in adding to the supply of affordable housing units:⁵²

- » The preservation of housing and naturally occurring affordable housing (NOAH).
- » The reduction of parking requirements. The Specific Plan establishes a parking bonus system for off-street parking/shared parking that reduces parking requirements or awards bonus units to developers that work to reduce VMT and promote TDM.
- » The providing of a more streamlined review process. It is recommended to allow residential and/or commercial projects that are in conformance with the Municipal Code to be approved through a ministerial process. This allowance is to encourage urban infill projects by shortening the process and allowing some surety in the development review.
- » The encouragement of micro units by restructuring Developer Impact Fees (DIFs). It is recommended that the calculation of DIFs is changed to being based on square footage of the unit, rather than being based on the number of units. Changing to a square footage metric provides a greater incentive to a developer to build fewer larger units, therefore increasing the supply of smaller units.

WESTSIDE SPECIFIC PLAN (2010)

Although the Westside Specific Plan has not been updated since before the previous Housing Element Update, it contains provisions for greater residential development that has assisted in the development of the available sites inventory.

A goal of the Westside Specific Plan specifically highlighted an area

for development of affordable housing in the City:

- » Goal 3.9: Actively pursue partnerships to construct 200 affordable housing units throughout the plan area and to concentrate efforts towards meeting these affordable housing goals on parcels surrounding Paradise Creek.

Zoning in the Westside Specific Plan included the Multi-use Commercial Residential 1 and 2 (MCR-1 and MCR-2) zones, which assisted with the goal to increase housing options for a diversity of household types. The Mixed Commercial-Residential Zones are applied to areas generally bordering the RS-4 zone to transition to multi-family residential to the downtown commercial area. The MCR zones provide for multi-family development either as rental stock or home-ownership condominiums.⁵³ The Westside Specific Plan also considered redevelopment of underutilized lands to provide opportunities for increased use of public transit in addition to accomplishing neighborhood revitalization goals.

24TH STREET TRANSIT ORIENTED DEVELOPMENT OVERLAY (TODO) FEASIBILITY STUDY (2020)

The 24th Street Transit Oriented Development Overlay (TODO) Feasibility Study builds upon the Westside Specific Plan to strengthen the vision for the area surrounding the 24th Street Transit Center. A primary objective of the TODO plan is to achieve a better alignment between transit infrastructure and public realm enhancements and land uses in the area through Transit-Oriented Development and Smart Growth Infill Development. A site analysis contained within the study to determine potential residential development potential for key sites was folded into the Housing Element Site Inventory for the 6th cycle.

52. National City, Downtown Specific Plan, Adopted November 2017

53. National City, Westside Specific Plan, March 2010

INTRACONNECT LAND USE AND MOBILITY PLAN (2020)

The Integrating Neighborhoods with Transportation Routes for All Connections (INTRAConnect) Plan also included a brief description and accompanying map of available development areas and vacant lands identified for redevelopment.⁵⁴ Many of these vacant sites can also be considered as available sites for the residential site inventory for this housing plan update.

4.3. FINANCIAL RESOURCES

The major obstacle to addressing the underserved needs is the lack of adequate funding, especially for affordable housing activities. With the dissolution of redevelopment in California and reduced State and Federal funding levels, the City's ability to address the extensive needs in the community is seriously compromised.

Two major sources of funding include HUD's Community Development Block Grant (CDBG) and HOME Investment Partnership Act (HOME) programs funds. In the City's annual Action Plan, priorities established in the Consolidated Plan form the basis for establishing objectives and outcomes for use of these funds, which often include objectives related to affordable housing and programs geared towards housing assistance.⁵⁵ In order for National City to qualify for its CDBG and HOME entitlement funding, it must comply with an array of statutory and regulatory requirements, such as the development of the: Five-Year Consolidated Plan, Analysis of Impediments to Fair Housing Choice, Annual Action Plan, and Consolidated Annual Performance and Evaluation Report.

Other financial resources the City relies upon are development impact

54. National City, INTRAConnect Plan, February 2020

55. National City, Annual Action Plan (AAP) City FY 2018-2019, HUD Program Year 2018. June 2018.

fees (DIFs) and planning review fees. DIFs often add a significant cost factor in affordable housing development. The amount of the fees may constrain housing development and rehabilitation and limit market rate affordability due to the cost increase for each housing unit. Updated fees being charged currently in National City were effective in July 2019, and details fees for residential types based on housing type and square footage.⁵⁶

4.4. ADMINISTRATIVE RESOURCES

A variety of public and private sector organizations have been involved in housing and community development activities in National City. These agencies are involved in the improvement of the housing stock, expansion of affordable housing opportunities, preservation of existing affordable housing, and/or provision of housing assistance to households in need. These agencies will continue to be relied upon and funded as necessary by the City throughout the current planning period to administer programs and services to support the residents of National City. Table HE-31 lists the administrative resources available to the City.

56. National City, User Fee Schedule, Adopted October 2, 2018 – Effective January 1, 2019, Revised adopted May 21, 2019, effective July 31, 2019.

Table HE-31: Administrative Resources

Name	Purpose	Community Served	Resources Offered
Alpha Project	Homeless Services	Provides homeless outreach services to homeless individuals and families living in National City.	Services include assistance with obtaining affordable housing; residential substance abuse treatment centers; supportive housing for people with special needs; and emergency shelter in the City of San Diego which borders National City. Participates in “WeAllCount,” San Diego’s Annual “Point-in-Time Count” of homeless persons annually.
Casa de Salud Youth Center	Youth education and community development	Provides new experiences and opportunities for youth.	Educational activities, arts, science, physical fitness, field trips, community service projects and leadership opportunities.
Community Housing Works	Affordable Housing	Low-income families	Provides financial well-being programs, health and wellness programs, educational support, and supportive housing apartments with social services.
CSA San Diego County	Fair and Equal Housing	All residents	A non-profit organization dedicated to eradicating fair housing discrimination by enforcing the Affirmatively Furthering Fair Housing regulation.
Habitat for Humanity	Developer of Affordable Housing	Low-income families	Habitat for Humanity will serve as a CHDO developer with the Acquisition Rehabilitation for Homeownership Program
Metropolitan Area Advisory Committee on Anti-Poverty (MAAC Project)	Nonprofit Organization providing housing and transitional services	Low-income families	Provides affordable homes and support services such as employment training and financial education to help achieve housing stability.
My211	Online and phone resource directory	Nexus between community organizations and people to gain access to appropriate services.	Transitional housing and affordable housing directory, information on fair housing and housing resources for seniors and the disabled.
National City Housing Authority	Housing Resources	National City residents	Expand housing opportunities to very-low, low, and moderate-income families as well as provide affordable and accessible housing for special needs populations.

Table HE-31: Administrative Resources (Cont.)

Name	Purpose	Community Served	Resources Offered
Regional Continuum of Care Council (RCCC; CoC)/ Regional Task Force on the Homeless (RTFH)	Coordinates services and funding for the homeless to move people from homelessness to permanent housing.	Homeless persons	Rehabilitation services, employment training and placement, health services, and case management to move from homelessness to transitional housing, and then to supportive/permanent housing.
San Diego Regional Alliance for Fair Housing (SDRAFF)	Fair and Equal Opportunity Housing	All residents	Promotes fair housing education, training and advocacy. Oversees the preparation of the regional Analysis of Impediments to Fair Housing Choice.
South Bay Community Services	Rental Assistance	Children, Youth, Families, Domestic Violence Victims, Chronic Homeless Individuals	Administers the City's TBRA program. Provides educational and coaching services as well as programs benefiting families.
SpringBoard CDFI	Home Loans	First time home buyers in National City with a household income from 60%-80% of AMI (low-moderate income families)	Administers the City's First-Time Homebuyer Program to provide home ownership assistance by providing up to \$70,000 for down payment/ closing costs and through coaching.

SOURCE: NATIONAL CITY, CAPER FY 2018-2019, SEPTEMBER 2019; NATIONAL CITY, CITY WEBSITE HOUSING RESOURCES DIRECTORY PAGE, ACCESSED APRIL 21, 2020; NATIONAL CITY, ANNUAL ACTION PLAN (AAP) CITY FY 2018-2019, HUD PROGRAM YEAR 2018, JUNE 2018; SAN DIEGO HOUSING COMMISSION, CITY OF SAN DIEGO'S HOMELESS SHELTERS AND SERVICES PROGRAMS, WEBPAGE, ACCESSED APRIL 21, 2020; 211 SAN DIEGO, HOUSING RESOURCES, WEBSITE, ACCESSED APRIL 21, 2020; NATIONAL CITY, DRAFT CAPER FY 2019-2020, DECEMBER 2020



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5. LAST CYCLE PROGRAM ACCOMPLISHMENTS

5.1. ANALYSIS OF LAST CYCLE

5.1.1. QUANTIFIED OBJECTIVES

Table HE-32 provides a summary of quantified objectives the City set in its 5th cycle and if the City has met those objectives, as reported in the Housing Element Annual Progress Reports (APRs). The City met 8 of its 19 objectives of the 5th cycle during the last 8 years, with an emphasis on successful implementation of its target number of events and programs, as well as its achievement of its target number of rehabilitations and housing inspections.

Table HE-33 summarizes the remaining RHNA need from the past cycle's SANDAG allocation that was not constructed. As gathered from the CAPERs and APRs, a need of 1,068 units is remaining for the 2013-2020 RHNA; these units do not count toward the current cycle's RHNA objectives and are used as a metric to analyze the City's progress in achieving RHNA goals the previous year. The housing market was only able to develop approximately 42 percent of its

RHNA goal assigned to the City due to constraints from the market and government as identified in Chapter 2. Interviews with developers and local stakeholders, as detailed in Chapter 3, concluded that factors such as costs and politics from the discretionary process, development impact fees on infill lots, rent levels, construction costs, and parking requirements can burden developers and have played a role in discouraging development in the City.

5.1.2. PROGRAM EVALUATION

The City has demonstrated a great effort in working towards accomplishing many of the objectives set for all of the 24 programs of the past cycle. Accomplishments were made in a majority of the programs to meet at least 50 percent or more of the set quantified objectives. The accomplishments reported by the City demonstrate that these programs have been effectively implemented and that the City has been able to partially or fully fund these efforts in the past cycle. In Table HE-34, a summary of the last planning cycle's objectives for each program is included, along with a summary of

the accomplishments of the cycle. An evaluation was made for each of the programs of the 5th cycle, and they were either removed, due to the program constituting a routine function by the City or if the program was no longer relevant to the City's funding availability and efforts, or were kept and/or consolidated into revised or new programs for the 6th cycle.

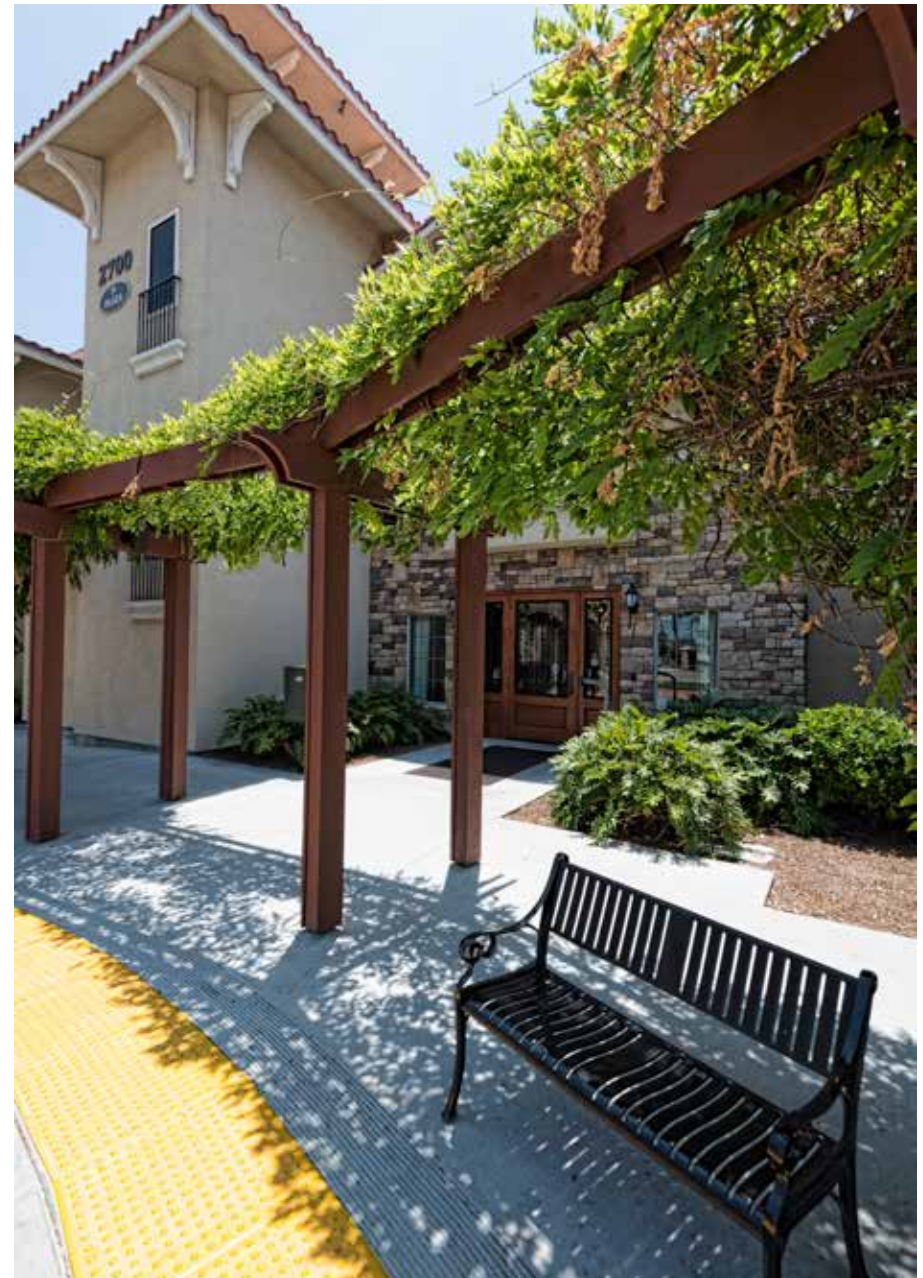


Table HE-32: Summary of Quantified Objectives and Accomplishments

	Objectives 2013-2020 (1)	Accomplishments Since 2013 (2)	Met Objective?
Units Constructed/Acquired			
Extremely-Low Income	233	23	No
Very-Low Income	226	22	No
Low Income	330	116	No
Moderate Income	327	163	No
Above Moderate Income	698	417	No
Units Repaired/Painted/Rehabilitated			
Acquisition & Rehabilitation	N/A for Cycle 6	91 (acquired 2018)	--
Rental Rehabilitation	80	138	Yes
Owner Rehabilitation	40	11	No
Unit Inspection/Code Enforcement			
Land Use/Community Conservation	2,000	1,362	No
Housing Inspections	1,024	1,728	Yes
Relocations due to Code Enforcement	As needed.	16	--
Housing Units to be Conserved (At-Risk)	795	766	No
Rental Assistance (Section 8)	2,034	1,123 (2019)	No
Programs (Events/Annual Outreach)			
Sample Housing Stock Survey	8	1	No
Residential Clean-Up	32	16	No
Community Housing Development Organizations Outreach	8	8	Yes

Table HE-32: Summary of Quantified Objectives and Accomplishments (Cont).

	Objectives 2013-2020 (1)	Accomplishments Since 2013 (2)	Met Objective?
Affordable New Construction Developers Outreach	8	8	Yes
Construction Assistance	8	8	Yes
Fair Housing Organizations	8	8	Yes
Community Land Trust Program	8	8	Yes
Reporting			
Housing Element Annual Report	8	8	Yes
SOURCE: (1) NATIONAL CITY, HOUSING ELEMENT 2013-2020, CHAPTER 6; (2) NATIONAL CITY, ANNUAL ELEMENT PROGRESS REPORTS: HOUSING ELEMENT IMPLEMENTATION (CCR TITLE 25 SECTION 6202), 2013-2019			

Table HE-33: Remaining Need from 2013-2020

Household Income (% AMI)	RHNA Allocation	Issued Building Permit 2013-2020	Remaining Need*
Very-Low (0=50%)	465	45	420
Low (>50-80%)	353	116	237
Moderate (>80-120%)	327	163	164
Above Moderate (>120%)	718	471	247
Total	1,863	795	1,068
*Note = Remaining need takes the RHNA Allocation and accounts for all permitted units to calculate the remaining need.			
SOURCE: NATIONAL CITY, ANNUAL ELEMENT PROGRESS REPORT: HOUSING ELEMENT IMPLEMENTATION (CCR TITLE 25 SECTION 6202), 2019; NATIONAL CITY, BUILDING PROJECT ACTIVITY REPORT FOR RESIDENTIAL UNITS FOR 1/1/2013 THROUGH 4/28/2020, APRIL 2020			

Table HE-34: Last Cycle Program Evaluations

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Evaluation
1.	Rental Rehabilitation Program	Loans focused on health and safety and energy efficiency repairs and improvements for owners of rental housing in return for a deed restriction to maintain as affordable housing for low- or moderate-income households for a period of time depending on the funding source and loan.	Rehabilitate an average of ten units per year for a total of 80 units during the eight-year planning cycle.	Housing Authority	Tax credits; bonds; land subsidies.	A total of 506 units were rehabilitated during the 5th cycle. 368 rental units were rehabilitated in 2018 at the Summercrest Apartments, 130 rental units were rehabilitated in 2017 at Vista del Sol Apartments, and 8 were rehabilitated in 2013.
2.	Ownership Housing Rehabilitation Program	Loans and rebates to low- and moderate-income households to correct health and safety code violations, increase energy efficiency, and make other essential repairs such as: roof repair or replacement, electrical work, plumbing or structural repairs, room additions to lessen overcrowding, window repair or replacement, weatherization improvements, handicapped access improvements, and floor covering repair or replacement.	Rehabilitate an average of five units per year for a total of 40 units during the eight-year planning cycle.	Housing Authority	HOME; CDBG	11 single-family units were rehabilitated to-date during the planning cycle.

Table HE-34: Last Cycle Program Evaluations (Cont).

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Evaluation
3.	Code Enforcement Program	Enforcement of Land Use, Community Appearance and Conservation, Building and Safety, and Housing codes to diminish the proliferation of blight, stabilize property values through property maintenance and upkeep, enhance the community image as a safe and desirable place to reside, and eliminate lead hazards especially in residential dwelling units.	Abate an average of 250 cases per year for a total of 2,000 cases during the eight-year planning cycle.	Neighborhood Services Division	General Fund	Over 1,362 housing related code violations were abated during the planning cycle.
4.	Housing Inspection Program	Inspection of housing for compliance with code regulations.	Inspect an average of 128 units per year for a total of 1,024 units during the eight-year planning cycle.	Neighborhood Services Division	CDBG	Over 1,728 housing units were inspected during the planning cycle.
5.	At-Risk Housing Program	Identification, monitoring, and preservation of housing projects at risk of converting to market rate housing. Three federally assisted housing projects with a total of 795 units are at risk of converting to market rate. Detailed analysis of the potential conversion of these projects into market rate housing is provided in Chapter 2, Section E. The City will implement the following programs to preserve its affordable housing stock.	Conserve the affordability of 795 housing units at risk of converting to market rate. Monitor status of at-risk units annually during the eight-year planning cycle.	Housing Authority	Section 8 vouchers and certificates	268 Very-Low Income units were preserved in 2019 at Fairfield Park Villas, although they do not count towards the RHNA count of the 2013-2020 RHNA Allocation. 368 units preserved at Summercrest Apartments in 2018. 130 total units were preserved in 2017 at the Vista del Sol apartments. A total of 766 at-risk units were preserved during the 5th cycle.

Table HE-34: Last Cycle Program Evaluations (Cont).

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Evaluation
6.	Housing Choice Voucher (Section 8) Rental Assistance Program	Rental subsidies to low-income households that would otherwise spend more than 30 percent of gross income on housing expenses. The subsidy represents the difference between 30 percent of household monthly income and housing costs (maximum payment based on fair market rents). Tenant-Based - Vouchers issued to eligible households that locate their own housing. Project-Based - Guaranteed payment to owners that rent to eligible households.	Maintain 911 units of project-based housing and 1,123 tenant-based vouchers. Monitor annually during the eight-year planning cycle.	Housing Authority	Section 8; rents.	The City continued to maintain 149 project-based and 974 tenant-based vouchers (2019). From 2013 through 2015, 911 project based vouchers and 1,123 tenant based vouchers were maintained; while in 2016 through 2018 137 project based vouchers and 1,022 tenant based vouchers were maintained.
7.	Tenant Relocation Program	Partnerships with nonprofit organizations and social service agencies to assist tenants displaced as a result of code enforcement actions to find suitable and affordable replacement housing.	Relocate any tenants displaced due to code enforcement.	Housing Authority	CDBG	16 tenants were relocated during the planning cycle.
8.	Housing Stock Conditions Program	Sample survey of housing conditions to estimate rehabilitation and replacement needs with focus on areas with known housing problems.	Estimate of the number of dwelling units in need of repair or replacement. Conduct survey annually during the eight-year planning cycle.	Housing Authority	General Fund	The last survey was conducted in 2010.

Table HE-34: Last Cycle Program Evaluations (Cont).

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Evaluation
9.	Clean-Up Events Program	Residential clean-up and beautification events including landscaping, painting, trash removal, and yard clean-up.	Conduct an average of four events annually for a total of 32 events during the eight-year planning cycle.	Housing Authority	General Fund	16 clean-up events were hosted during the planning cycle.
10.	Developer Information Program	The preparation and maintenance of informational materials regarding residential development, including the specific plans, mixed-use zones, development standards, design guidelines, and density bonus provisions.	Update and maintain informational materials as policies, standards, guidelines, and ordinances are amended or adopted.	Planning Division	General Fund	Updates are ongoing as policies are amended or adopted, as necessary.
11.	GIS Database Program	Maintenance of Geographic Information System (GIS) database to provide current parcel information, including land use, zoning, development potential, site constraints, infrastructure, and an inventory of vacant and under-developed sites.	Update database as new information becomes available in a compatible format.	Planning Division	General Fund	Updates are ongoing as policies are amended or adopted, as necessary.
12.	Community Housing Development Organizations (CHDO) Program	Funding of CHDOs to assist in acquisition, development, and/or rehabilitation of affordable housing for lower-income households.	Identify and fund CHDOs to pursue affordable housing projects and programs.	Housing Authority	HOME	6 CHDO units are under construction during the planning cycle. The HOME program requires that 15% of HOME funds each year be reserved for the production of affordable housing by certified Community Housing Development Organizations (CHDO's).

Table HE-34: Last Cycle Program Evaluations (Cont).

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Evaluation
13.	New Construction Program	Identification and solicitation of housing developers to construct affordable units and provision of assistance including consultation, site identification, site assembly, entitlement processing, and financial assistance.	Production of housing units to meet the RHNA allocation.	Housing Authority	LMIHF; HOME	Permits for 795 units were issued during the previous cycle, with 324 of those units qualifying as affordable units.
14.	Construction Assistance Program	Outreach program targeted at housing developers to provide information on available housing programs in the City or through State and Federal programs.	Development community awareness of available housing programs.	Housing Authority	General Fund	Ongoing through the annual budget and CIP adoption process at public workshops and hearings.
15.	Production Priorities Program	Identify development opportunities, programs, and incentives that implement Housing Element policies during pre-application discussions with developers.	Communicate housing policy objectives to prospective developers and encourage and facilitate projects that implement Housing Element policies.	Planning Division	General Fund	Ongoing outreach to communicate policy objectives to prospective developers. Following an RFP, the City transferred property to Protea National City, LLC for the development of 127 housing units in a mixed-use project in 2019.
16.	Housing Element Annual Report	A report of progress in meeting Housing Element goals and objectives including the number of affordable housing units permitted in the reporting year.	Submit report to Department of Housing and Community Development prior to the statutory deadline.	Planning Division	General Fund	An annual report has been submitted for the previous year to the HCD, OPR, and SANDAG every year from 2013-2019.

Table HE-34: Last Cycle Program Evaluations (Cont).

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Evaluation
17.	Design Guidelines Program	Pre-application meetings with developers to explain the Design Guidelines and encourage high quality development and design in construction.	Improvement in the quality of design in construction through the implementation of design guidelines.	Planning Division	General Fund	Ongoing implementation during the project consultation and entitlement process.
18.	Fair Housing Requirements Program	Preparation of an Analysis of Impediments (AI) to Fair Housing Choice in conjunction with the update of the Consolidated Plan, and implementation of actions identified in the AI to comply with federal requirements for participation in the CDBG and HOME programs.	Implement actions to address fair housing issues through CDBG and HOME activities.	Housing Authority	CDBG	The City made progress in addressing the priority needs, goals, and objectives outlined in the Action Plan that included activities that provided benefits primarily to low and moderate income individual and households. Provided fair housing services for an average of 148 residents per year. (CAPER, 2018-2019, 2017-2018, 2016-2017, 2015-2016).
19.	Fair Housing Organizations	Contract with the fair housing organizations to perform investigation, reporting, monitoring, dispute mediation, tenant counseling, landlord and manager training, and education on fair housing law.	Fair housing practices and informed housing consumers and suppliers.	Housing Authority	CDBG; Section 8	Addressed impediments to Fair Housing through the implementation of the Analysis to Impediments to Fair Housing Plan as reported in the Consolidated Annual Performance and Evaluation Report to the U.S. Department of Housing and Urban Development.
20.	Fair Housing Training Program	Property owner fair housing training of staff engaged in sale, rental, or lease of housing in new projects with 10 or more units.	In new projects of 10 or more units, training of staff in fair housing administration.	Housing Authority and contracted fair housing organizations	CDBG; Section 8	Ongoing fair housing services are provided by CSA San Diego County.

Table HE-34: Last Cycle Program Evaluations (Cont).

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Evaluation
21.	State Energy Conservation Program	Enforcement of State energy conservation standards for new housing through the development review process, permitting process, and enforcement programs.	Achieve State energy conservation standards for housing.	Building Division	General Fund	Ongoing implementation during the project consultation and entitlement process.
22.	Community Land Trust (CLT) Program	The establishment of community land trusts to preserve the long-term availability of land for affordable housing using the San Diego Community Land Trust model or similar program.	Allow the establishment of community land trusts as needed.	Housing Authority	CDBG, HOME, Private	In 2013, the Housing Element was updated to allow community land trusts. The City has entered into an Agreement with Habitat for Humanity and San Diego Community Land Trust to develop 6 to 12 units under the Community Land Trust model.
23.	Extremely-Low Income Housing Program	Encourage and facilitate the development of housing units for households earning 30 percent or less of the area median income (AMI) through outreach to housing developers, identifying funding sources, providing technical assistance, expediting processing, supporting funding applications, prioritizing budget allocations, and applying incentives through the density bonus provisions.	Production of 233 units of housing affordable to extremely-low income households	Housing Authority	CDBG, HOME, grants, other sources.	23 extremely low-income units were produced during the planning cycle.

Table HE-34: Last Cycle Program Evaluations (Cont).

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Evaluation
24.	Land Use Code Monitoring Program	As part of the General Plan Annual Progress Report, the City will monitor and report on the progress of the implementation of the Land Use Code through land use and development regulations, standards, and processes in the implementation of the General Plan, including Housing Element policies.	Implementation of the General Plan, including Housing Element policies.	Planning Division.	General Fund	The annual progress report was prepared for the previous calendar years and submitted to HCD, OPR, and SANDAG.
<p>SOURCE: CITY OF NATIONAL CITY, HOUSING ELEMENT 2013-2020; CITY OF NATIONAL CITY, CONSOLIDATED ANNUAL PERFORMANCE REPORT (CAPER), CITY FISCAL YEAR 2018-2019 HUD PROGRAM YEAR 2018 (SEPTEMBER 2019); NATIONAL CITY, ANNUAL ELEMENT PROGRESS REPORT: HOUSING ELEMENT IMPLEMENTATION (CCR TITLE 25 SECTION 6202), 2013 THROUGH 2019</p>						



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6. HOUSING PLAN 2021-2019

6.1. OVERVIEW

This chapter states the City's goals, quantified objectives, and policies relative to the maintenance, preservation, improvement, and development of housing. National City remains committed to furthering its housing opportunities and pursuing programs to address the housing needs of all residents. The following goals and policies are intended to address National City's housing and work in tandem with the other elements of the general plan.

6.2. GOALS AND POLICIES

Goal 1: Encourage the development of a diverse housing stock that can meet the needs of National City residents of all ages, abilities, and incomes.

- » Policy 1.1: Provide an adequate supply of land zoned for residential development to meet the projected housing need.
- » Policy 1.2: Promote the development of inclusionary, mixed

income housing throughout National City.

- » Policy 1.3: Encourage micro-unit housing and other residential housing models that create economies of scale, shared facilities, and supportive services to help meet the needs of specialized groups, such as the elderly, students, and lower-income individuals.
- » Policy 1.4: Promote the development of accessory dwelling units (ADUs) throughout National City to meet residential housing needs.

Goal 2: Encourage and facilitate the construction of new housing consistent with the City's RHNA allocation.

- » Policy 2.1: Promote residential development on underutilized land and remove barriers to infill development.
- » Policy 2.2: Encourage affordable housing on publicly-owned sites suitable for development and not needed for public use.
- » Policy 2.3: Allow additional floor area ratio (FAR)/density through mechanisms such as overlay zones for projects that provide smart growth benefits and/or are located in proximity to transit.

- » Policy 2.4: Support development standards to facilitate the development of quality housing and improve the character of neighborhoods.

Goal 3: Conserve the affordability of the existing housing stock and pursue strategies to address displacement.

- » Policy 3.1: Preserve “at-risk” affordable units through monitoring and partnering, working with nonprofits, and exploring available funding sources to preserve affordability.
- » Policy 3.2: Promote the practice of effective management in all rental housing projects in order to maintain and improve the quality of National City’s rental housing.
- » Policy 3.3: Require no net loss of residential units during the construction of new housing or rehabilitation of existing housing.
- » Policy 3.4: Require the replacement of existing affordable units to the same or lower income level as a condition of development.

Goal 4: Enhance the quality of National City’s existing neighborhoods.

- » Policy 4.1: Facilitate property conservation and community enhancement through the implementation of objective design standards, land use regulations and programs, and State housing law.
- » Policy 4.2: Prevent building deterioration and promote the maintenance and repair of existing renter- and owner-occupied housing through education and training programs.
- » Policy 4.3: Encourage incorporating accessibility improvements and universal design features into rehabilitation projects to increase access for seniors and people with disabilities.
- » Policy 4.4: Promote the replacement of substandard units that cannot be feasibly rehabilitated.

Goal 5: Promote and implement fair housing practices and equal access to housing opportunities for all income levels.

- » Policy 5.1: Affirmatively further fair housing choice in National

City.

- » Policy 5.2: Support fair housing programs and provide residents fair housing information for low-income properties.
- » Policy 5.3: Foster an integrated development pattern that encourages housing, especially affordable housing, within proximity to transit, schools, employment centers, parks, and other resources.
- » Policy 5.4: Support increased homeownership across all income levels for National City residents.

Goal 6: Support programs for housing vulnerable and special needs populations.

- » Policy 6.1: Encourage the development of housing that is accessible to special needs residents, including seniors, disabled veterans, the homeless, and transitional foster youth, through measures such as transitional supportive housing, ensuring reasonable accommodation, and the provision of emergency shelters.
- » Policy 6.2: Encourage the development of supportive services and facilities that are linked with and in close proximity to affordable housing for vulnerable populations.
- » Policy 6.3: Support a continuum of accessible housing options for homeless individuals and families, including rapid re-housing, emergency shelters, transitional housing, and permanent supportive housing. Strive for sufficient short- and long-term housing for vulnerable populations.

Goal 7: Promote an economically viable, environmentally conscious, and socially equitable land use and development pattern.

- » Policy 7.1: Provide incentives for housing and mixed-use development at major transit nodes, along transit corridors, and in other locations suitable for high-intensity housing development, as appropriate.
- » Policy 7.2: Improve infrastructure to support infill development

and promote new affordable housing near transit stations, major transit stops, and along transit corridors.

- » Policy 7.3: Support new financing tools and methods that provide the infrastructure needed to support transit-oriented and mixed-use infill development.
- » Policy 7.4: Encourage measures that supplement Title 24 and support progress towards National City’s sustainability and Climate Action Plan (CAP) goals.

6.3. IMPLEMENTATION PROGRAMS

The goals and policies contained in the Housing Element are implemented through a series of housing-related programs. State law and guidelines from the California Department of Housing and Community Development require Housing Elements to include programs with identified:

- » Immediate, short-term, and long-term actions;
- » Proposed measurable outcomes;
- » Definite timeframes for implementation;
- » Agencies and officials responsible for implementation;
- » Descriptions of the local government commitment to implement programs through specific actions in adequate detail; and
- » Specific funding sources to implement the program, if relevant.

Table HE-35 outlines the Housing Element Programs that have been identified to implement one or more of National City’s housing-related goals and policies. Programs include a combination of on-going, near-term, and long-term actions.

6.4. QUANTIFIED OBJECTIVES

The quantified objectives of the 2021-2029 Housing Element are summarized in Table HE-36.

Table HE-35: Housing Element (6th Cycle) Implementation Programs

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Schedule
1.	Housing Production Monitoring Program	Create an interdepartmental team consisting of the Planning Department, Housing Authority, and other relevant departments to monitor progress towards the City's RHNA allocation. Track the availability of sites, such as those included in the Housing Element Site Inventory, for residential development. Gather, track, and report data annually on development permits and construction. Compile information into a report, per HCD requirements, describing progress towards meeting Housing Element goals and objectives including the number of affordable housing units permitted in the reporting year.	Submit report to Department of Housing and Community Development prior to the statutory deadline.	Planning Division; Housing Authority	General Fund	Prepare and submit a report annually pursuant to statute during the eight-year planning cycle.

Table HE-35: Housing Element (6th Cycle) Implementation Programs

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Schedule
2.	Housing Choice Voucher (Section 8) Rental Assistance Program	Rental subsidies to low-income households that would otherwise spend more than 30 percent of gross income on housing expenses. The subsidy represents the difference between 30 percent of household monthly income and housing costs (maximum payment based on fair market rents). Tenant-Based - Vouchers issued to eligible households that locate their own housing. Project-Based - Guaranteed payment to owners that rent to eligible households.	Maintain 911 units of project-based housing and 1,123 tenant-based vouchers. Outreach and education on the the State Source of Income protection SB 329 and SB 322 that recognizes public subsidies (including Section 8) as a legitimate source of income for rent payments.	Housing Authority	Section 8; rents.	Monitor annually during the eight-year planning cycle.
3.	First-Time Homebuyer Program	Provide first-time homebuyer assistance to low and moderate income households to achieve homeownership	Assist an average of 2 households per year for a total of 16 households during the eight-year planning period.	Housing Authority	CDBG; HOME	An average of 2 households per year for a total of 16 households during the eight-year planning period.

Table HE-35: Housing Element (6th Cycle) Implementation Programs

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Schedule
4.	Fair Housing Program	<p>Address the recommendations developed in the Regional Analysis of Impediments to Fair Housing Choice to mitigate and/or remove fair housing impediments. Implement actions to address fair housing issues through CDBG and HOME activities. Contract with the fair housing organizations to perform investigation, reporting, monitoring, dispute mediation, tenant counseling, landlord and manager training, and education on fair housing law. Property owner fair housing training of staff engaged in sale, rental, or lease of housing in new projects with 10 or more units. Adopt a source of income protection ordinance.</p> <p>National City is also identified as having an over-concentration of Section 8. Engage in on-going regional coordination to promote voucher use in other locations to allow residents to have better choices for their housing options/ locations. Conduct periodic testing of discrimination.</p>	Improve fair housing practices and programs in the City.	Housing Authority	CDBG, HOME, grants	<p>Implement on an on-going basis during the eight-year planning period.</p> <p>Adopt a source of income protection ordinance within the first two years of the eight-year planning period.</p> <p>Conduct bi-annual or periodic testing of discrimination.</p>

Table HE-35: Housing Element (6th Cycle) Implementation Programs

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Schedule
5.	Community Housing Development Organizations (CHDO) Program	Funding of CHDOs to assist in acquisition, development, and/or rehabilitation of affordable housing for lower-income households.	Identify and fund CHDOs to pursue affordable housing projects and programs.	Housing Authority	HOME	Conduct outreach annually as part of the budget process and/or as funding sources become available during the eight-year planning cycle.
6.	Housing Education and Resource Outreach	Host events and provide informational materials providing education to residents regarding residential development, tenant and homeowner rights and requirements, resources available to residents experiencing hardship or who are looking for guidance, and home purchasing and renovation/rehabilitation guidance.	Host 2 events annually to provide outreach to residents.	Housing Authority	CDBG, HOME, grants, other sources.	Host 2 outreach and education events annually.
7.	Focused General Plan Update – Infill and Transit-Oriented Development Opportunities	Analyze areas of the city that have access to transit, services, and commercial/retail for the potential to further increase allowable housing density and foster additional development capacity.	Update the Land Use and Circulation Elements to increase housing opportunities for all residents.	Planning Division	SB 2 and LEAP	Complete within the first two years of the eight-year planning period.

Table HE-35: Housing Element (6th Cycle) Implementation Programs

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Schedule
8.	Inclusionary Housing Feasibility Fee Study	Promote voluntary inclusionary housing through the encouragement of the State Density Bonus Law. Update the Municipal Code to be consistent with this law, therefore making it easier for applicants to use and implement and easier for staff to administer. As projects implement the Density Bonus law, review and analyze for potential additional policies which enable incentives.	Encourage developers to reserve a percentage of units in new market-rate developments for affordable housing. By reducing the developer's building costs through incentives and additional density, the developer's costs are offset which enables the developer to build housing at below-market prices.	Planning Division	SB 2 and REAP Funds	Complete within the first two years of the eight-year planning period.
9.	Development Impact Fee (DIF) Study	Change Development Impact Fees to be based on square-footage of a unit rather than number of units.	Revise fee structure to encourage the production of additional housing units.	Planning Division	General Fund	Complete within the first two years of the eight-year planning period.
10.	Accessory Dwelling Unit (ADU) Ordinance and Permit-Ready Program	Adopt an Accessory Dwelling Unit (ADU) Ordinance. Modify development standards such as lot coverage and setbacks. Provide guidance for permit-ready ADU's for development and ministerial approval.	Create standards and incentives to promote the development of ADUs for residential uses.	Planning Division	SB 2 and LEAP Funds	Complete within the first two years of the eight-year planning period.

Table HE-35: Housing Element (6th Cycle) Implementation Programs

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Schedule
11.	Parking Study	Conduct a parking study to assess the feasibility of creating flexible parking standards, especially in areas served by high-quality transit. Evaluate reduced parking ratios in strategic areas within proximity to transit, such as Transit Priority Areas (TPAs).	Evaluate reduced parking requirements in strategic areas to encourage development.	Public Works	SB 2 Funds	Complete the study within the first two years of the eight-year planning period.
12.	Objective Design Standards	Adopt Objective Design Standards for multi-family residential development projects.	Streamline the processing of multi-family projects.	Planning Division	General Fund; SB 2 Funds	Complete within the first two years of the eight-year planning period.

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Schedule
13.	Development Processing Revisions and Municipal Code Update	<p>Streamline permitting processes and ensure consistent project evaluation. Create a regulatory process to allow the conversion of underutilized land, such as parking lots associated with places of worship and shopping centers, to housing in residential and mixed-use zones and/or other key areas such as Transit Priority Areas (TPAs). In addition, add the State Density Bonus to the Municipal Code so that it is easy to understand and implement.</p> <p>Incorporate other changes consistent with State Law, including the by-right approval for qualifying sites reused from the 4th and 5th Housing Element Cycles, if the project includes 20% affordable housing. Ensure that zoning requirements related to low barrier navigation centers, emergency shelters (parking), supportive housing, affordable housing with religious facilities, etc. are consistent with State Law, as well.</p>	Remove barriers to housing production and encourage the development of underutilized land.	Planning Division	General Fund; SB 2 Funds	Complete within the first two years of the eight-year planning period.

Table HE-35: Housing Element (6th Cycle) Implementation Programs

No.	Program Name	Description	Objective	Responsible Agency	Funding Source(s)	Schedule
14.	Housing Unit Replacement Program	Update the Municipal Code to require that applicants demonstrate during the review process that there will be no net loss of housing units as a result of the proposed project. For applicants using Density Bonus Law, require the replacement of units affordable to the same or lower income level as a condition of any development on a nonvacant site consistent with those requirements set forth in Government Code 65915(c)(3).	Ensure no net loss of housing units as a result of future development.	Planning Division	General Fund; SB 2 Funds	Complete within the first two years of the eight-year planning period.

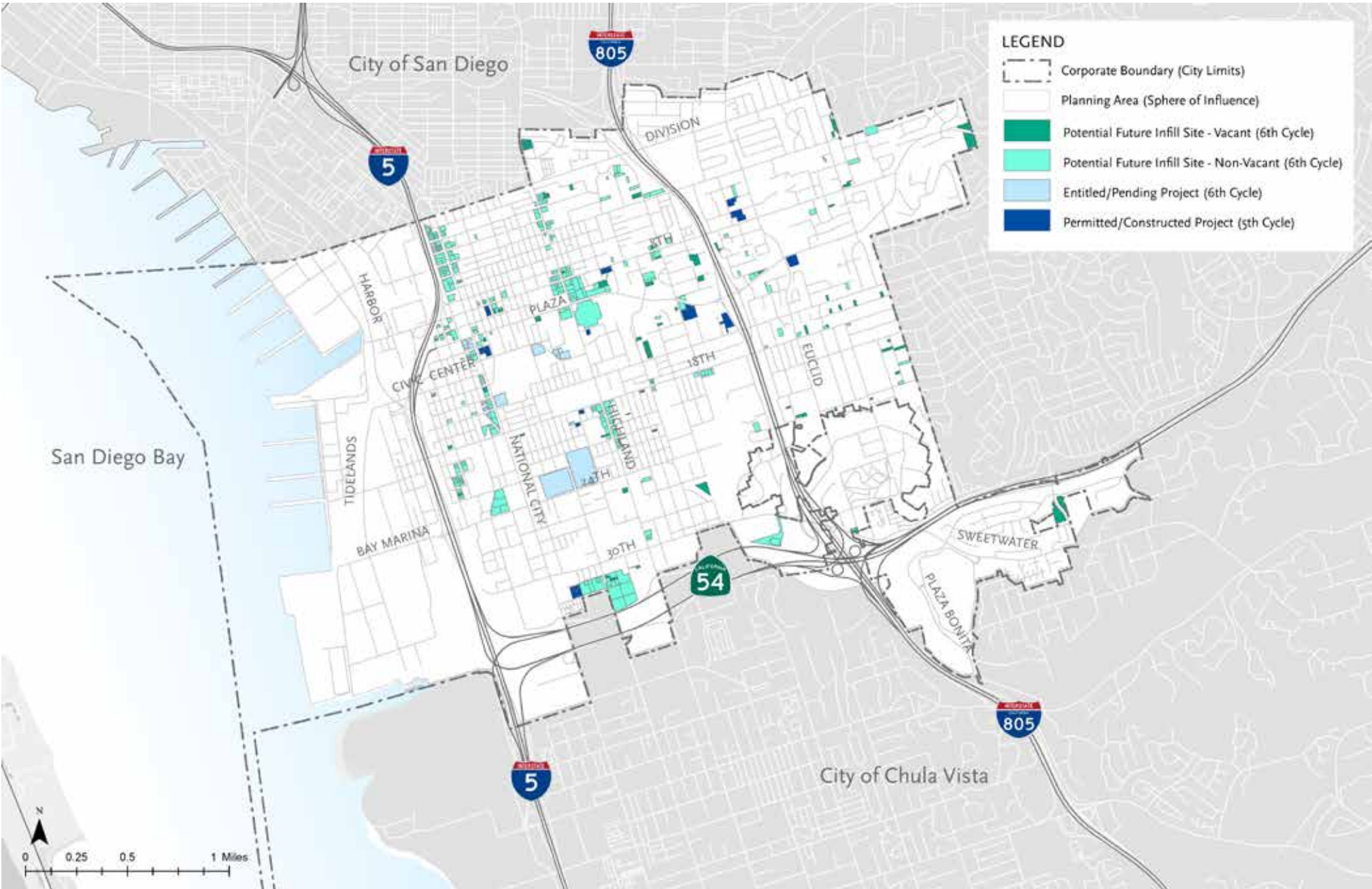
Table HE-36: Housing Element (6th Cycle) Quantified Objectives

	Very-Low	Low	Moderate	Above Moderate	Total
New Construction	645	506	711	3575	5437
First-Time Homebuyer Program	16			0	16
At-Risk Housing Preservation	904		0	0	904
Rental Assistance (Section 8)	1123		0	0	1123

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APPENDIX A: SITE INVENTORY MAP

SITE INVENTORY MAP



APPENDIX B: SITE INVENTORY TABLE

Table A: Housing Element Sites Inventory

Jurisdiction Name	Site Address/Intersection	5 Digit ZIP Code	Assessor Parcel Number	Consolidated Sites	General Plan Designation (Current)	Zoning Designation (Current)	Minimum Density Allowed (units/acre)	Max Density Allowed (units/acre)	Parcel Size (Acres)	Existing Use/Vacancy	Infrastructure	Publicly-Owned	Site Status	Identified in Last/Last Two Planning Cycle(s)	Lower Income Capacity	Moderate Income Capacity	Above Moderate Income Capacity	Total Capacity	Optional Information 1
NATIONAL CITY	330 NATIONAL CITY BLVD	91950	5550302100	G	Downtown Specific Plan	1A	0	185	0.39	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	57	0	57	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	340 NATIONAL CITY BLVD	91950	5550302000	G	Downtown Specific Plan	1A	0	185	0.24	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	36	0	36	Aged Structure, Development Potential Over 25%
NATIONAL CITY	ROOSEVELT AVE & W 4TH ST	91950	5550301700	G	Downtown Specific Plan	1A	0	185	0.24	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	36	0	36	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	310 NATIONAL CITY BLVD	91950	5550302200	G	Downtown Specific Plan	1A	0	185	0.57	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	85	0	85	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	14 3RD ST E	91950	5561040200	H	Downtown Specific Plan		2	115	0.16	Single Family Detached, 1	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	14	14	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	333 NATIONAL CITY BLVD	91950	5561041800	H	Downtown Specific Plan		2	115	0.38	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	35	35	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	21 4TH ST E	91950	5561041700	H	Downtown Specific Plan		2	115	0.35	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	30	30	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	317 NATIONAL CITY BLVD	91950	5561040100	H	Downtown Specific Plan		2	115	0.19	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	438 NATIONAL CITY BLVD	91950	5550411000	I	Downtown Specific Plan	1A	0	185	0.23	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	32	32	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	408 NATIONAL CITY BLVD	91950	5550410800	I	Downtown Specific Plan	1A	0	185	0.11	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	416 NATIONAL CITY BLVD	91950	5550410900	I	Downtown Specific Plan	1A	0	185	0.11	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	16	16	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	404 NATIONAL CITY BLVD	91950	5550410700	I	Downtown Specific Plan	1A	0	185	0.10	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	15	15	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	W 5TH ST & ROOSEVELT AVE	91950	5550410400	J	Downtown Specific Plan	1A	0	185	0.18	Hotel/Motel (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	25	25	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	W 5TH ST & ROOSEVELT AVE	91950	5550410100	J	Downtown Specific Plan	1A	0	185	0.16	Hotel/Motel (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	24	24	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	W 5TH ST & ROOSEVELT AVE	91950	5550410600	J	Downtown Specific Plan	1A	0	185	0.15	Hotel/Motel (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	23	23	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	W 5TH ST & ROOSEVELT AVE	91950	5550410500	J	Downtown Specific Plan	1A	0	185	0.15	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	22	22	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	W 5TH ST & ROOSEVELT AVE	91950	5550410200	J	Downtown Specific Plan	1A	0	185	0.12	Hotel/Motel (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	425 ROOSEVELT AVE	91950	5550410300	J	Downtown Specific Plan	1A	0	185	0.12	Hotel/Motel (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	18	18	Aged Structure, Development Potential Over 25%
NATIONAL CITY	423 NATIONAL CITY BLVD	91950	5562102500	K	Downtown Specific Plan		3	115	0.34	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	30	30	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	415 NATIONAL CITY BLVD	91950	5562102700	K	Downtown Specific Plan		3	115	0.19	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	421 NATIONAL CITY BLVD	91950	5562102600	K	Downtown Specific Plan		3	115	0.14	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	12	0	12	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	540 NATIONAL CITY BLVD	91950	5550422000	L	Downtown Specific Plan	1B	0	185	0.42	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	62	62	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	510 NATIONAL CITY BLVD	91950	5550421500	L	Downtown Specific Plan	1B	0	185	0.36	Hotel/Motel (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	29	29	Low Improved Building Value, Aged Structure,
NATIONAL CITY	526 NATIONAL CITY BLVD	91950	5550421900	L	Downtown Specific Plan	1B	0	185	0.14	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	20	20	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	517 NATIONAL CITY BLVD	91950	5562120500	M	Downtown Specific Plan		3	115	0.07	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	6	6	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	515 NATIONAL AVE	91950	5562120400	M	Downtown Specific Plan		3	115	0.07	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	6	6	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	515 NATIONAL CITY BLVD	91950	5562120600	M	Downtown Specific Plan		3	115	0.06	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	5	5	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	PLAZA BLVD & PARADISE VAL	91950	6690601700	N	Low-Medium Density Residential	RS-1	0	4	1.22	Vacant	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	3	3	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	KENWELL ST & SANDY SHOR	91950	6690601300	N	Low-Medium Density Residential	RS-1	0	4	0.76	Vacant	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	2	2	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	PLAZA BLVD & PARADISE VAL	91950	6690601000	N	Low-Medium Density Residential	RS-1	0	4	0.96	Vacant	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	2	2	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1631 8TH ST E	91950	5571121300	O	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.35	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Aged Structure, Development Potential Over 25%
NATIONAL CITY	E 8TH & R AVE	91950	5571203900	O	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.09	Undeveloped	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	4	4	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	E 8TH ST & PALM AVE	91950	5571800900	P	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.46	Undeveloped	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	21	21	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	824 PALM AVE	91950	5571801100	P	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.16	Vacant	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	8	8	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1516 8TH ST E	91950	5571800800	Q	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.22	Single Family Detached, 1	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	10	10	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1508 8TH ST E	91950	5571800700	Q	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.22	Single Family Detached, 1	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	10	10	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	127 9TH ST W	91950	5550820600	R	Downtown Specific Plan		7	185	0.16	Light Industry - General	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	23	23	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	829 HOOVER AVE	91950	5550820500	R	Downtown Specific Plan		7	185	0.10	Light Industry - General	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	15	15	Aged Structure, Development Potential Over 25%
NATIONAL CITY	121 PLAZA BLVD W	91950	5550850600	S	Downtown Specific Plan		7	185	0.04	Light Industry - General	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	6	6	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	900 ROOSEVELT AVE	91950	5550850700	S	Downtown Specific Plan		7	185	0.66	Light Industry - General	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	98	0	0	98	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	921 NATIONAL CITY BLVD	91950	5564710300	T	Downtown Specific Plan	5B	0	115	0.20	Arterial Commercial	Yes - Current	YES - City-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	18	0	18	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	929 NATIONAL CITY BLVD	91950	5564710400	T	Downtown Specific Plan	5B	0	115	0.07	Arterial Commercial	Yes - Current	YES - City-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	6	0	6	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	32 PLAZA BLVD W	91950	5565531400	U	Downtown Specific Plan	5A	0	80	0.32	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	20	20	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	PLAZA BLVD & A AVE	91950	5565531500	U	Downtown Specific Plan	5A	0	80	0.06	Vacant	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	4	4	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1115 ROOSEVELT AVE	91950	5551140200	V	Downtown Specific Plan		6	185	0.13	Single Family Detached, 1	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	18	18	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1112 NATIONAL CITY BLVD	91950	5551141200	V	Downtown Specific Plan		6	185	0.33	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	47	47	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1146 NATIONAL CITY BLVD	91950	5551141300	V	Downtown Specific Plan		6	185	0.31	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	45	45	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	ROOSEVELT AVE & W 11TH ST	91950	5551140500	V	Downtown Specific Plan		6	185	0.12	Parking Lot - Surface	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	18	18	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	NATIONAL CITY BLVD & W 11	91950	5551141100	V	Downtown Specific Plan		6	185	0.08	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	12	12	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	ROOSEVELT AVE & W 11TH ST	91950	5551140400	V	Downtown Specific Plan		6	185	0.06	Parking Lot - Surface	Yes - Current	YES - City-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	9	0	9	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	ROOSEVELT AVE & W 11TH ST	91950	5551140300	V	Downtown Specific Plan		6	185	0.06	Parking Lot - Surface	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	9	9	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1316 NATIONAL AVE	91950	5600140900	W	Downtown Specific Plan	12A	0	150	0.14	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	16	16	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1326 NATIONAL CITY BLVD	91950	5600140800	W	Downtown Specific Plan	12A	0	150	0.14	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	14	14	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1302 NATIONAL CITY BLVD	91950	5600141000	W	Downtown Specific Plan	12A	0	150	0.11	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	13	13	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1539 8TH ST E	91950	5571021900	X	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.28	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	13	13	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	E 8TH ST & PALM AVE	91950	5571022800	X	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.11	Vacant	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	5	5	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1419 8TH ST	91950	5571020800	X	Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.12	Neighborhood Shopping Center	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	5	5	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1420 NATIONAL CITY BLVD	91950	5600630700	Y	Downtown Specific Plan	12A	0	150	0.33	Vacant	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	40	40	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1470 NATIONAL CITY BLVD	91950	5600630600	Y	Downtown Specific Plan	12A	0	150	0.35	Hotel/Motel (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	16	16	

Table A: Housing Element Sites Inventory

Jurisdiction Name	Site Address/Intersection	5 Digit ZIP Code	Assessor Parcel Number	Consolidated Sites	General Plan Designation (Current)	Zoning Designation (Current)	Minimum Density Allowed (units/acre)	Max Density Allowed (units/acre)	Parcel Size (Acres)	Existing Use/Vacancy	Infrastructure	Publicly-Owned	Site Status	Identified in Last/Last Two Planning Cycle(s)	Lower Income Capacity	Moderate Income Capacity	Above Moderate Income Capacity	Total Capacity	Optional Information 1
NATIONAL CITY	1205 18TH ST E	91950	5611002300		Mixed-Use Transit Corridor - Minor	MXC-1	0	48	0.06	Single Family Multiple-Units, 2	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	0	0	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	243 LAUREL AVE	91950	5540230400		Low-Medium Density Residential	RS-2	0	9	0.42	Single Family Multiple-Units, 2	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	0	0	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	945 N AVE	91950	5571801600		High Density Residential	RM-3	0	75	1.17	Single Family Multiple-Units, 2	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	51	0	0	51	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	2013 WILSON AVE	91950	5591220300		Westside Specific Plan	MCR-2	0	45	0.18	Single Family Multiple-Units, 2	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	3	3	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	2119 WILSON AVE	91950	5591251000		Westside Specific Plan	MCR-2	0	45	0.12	Single Family Multiple-Units, 2	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	2	2	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1903 HARDING AVE	91950	5591041300		Westside Specific Plan	MCR-2	0	45	0.13	Single Family Multiple-Units, 2	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	2	2	Aged Structure, Development Potential Over 25%
NATIONAL CITY	2006 HARDING AVE	91950	5591221500		Westside Specific Plan	MCR-2	0	45	0.14	Single Family Multiple-Units, 2	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	2	2	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	131 16TH ST W	91950	5600650500		Westside Specific Plan	RS-4	0	17.4	0.15	Single Family Multiple-Units, 2	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	0	0	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	111 HIGHLAND AVE	91950	5560822000		Mixed-Use Transit Corridor - Minor	MXC-1	0	48	0.26	Single Family Multiple-Units, 3	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	5	5	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	2115 HIGHLAND AVE	91950	5612740300		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.12	Single Family Multiple-Units, 3	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	3	3	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	2222 5TH ST E	91950	5570720200		Medium Density Residential	RS-3	0	15	0.49	Single Family Multiple-Units, 3	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	1	1	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	412 19TH ST W	91950	5591050900		Westside Specific Plan	MCR-1	0	24	0.11	Single Family Multiple-Units, 3	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	-1	0	0	-1	Low Improved Building Value,
NATIONAL CITY	1924 HARDING AVE	91950	5591051200		Westside Specific Plan	MCR-1	0	24	0.43	Single Family Multiple-Units, 4	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	3	0	0	3	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	305 8TH ST E	91950	5563341900		Downtown Specific Plan		9	150	0.41	Office (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	50	50	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	110 8TH ST W	91950	5550821000		Downtown Specific Plan		7	185	0.25	Other Retail Trade and Strip Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	38	38	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	111 NATIONAL CITY BLVD	91950	5560112600		Downtown Specific Plan		2	115	0.37	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	33	0	33	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1031 NATIONAL AVE	91950	5565530500		Downtown Specific Plan	5B	0	115	0.35	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	31	0	31	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	910 HOOVER AVE	91950	5550861100		Downtown Specific Plan		7	185	0.18	Light Industry - General	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	25	25	Aged Structure, Development Potential Over 25%
NATIONAL CITY	901 COOLIDGE AVE	91950	5550861500		Downtown Specific Plan		7	185	0.12	Light Industry - General	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	18	18	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	822 HOOVER AVE	91950	5550810900		Downtown Specific Plan	1B	0	185	0.13	Parking Lot - Surface	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	999 NATIONAL CITY BLVD	91950	5564711700		Downtown Specific Plan	5B	0	115	0.20	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	105 8TH ST E	91950	5563322000		Downtown Specific Plan		9	150	0.14	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	16	16	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	E 9TH ST & C AVE	91950	5564732000		Downtown Specific Plan		10	80	0.21	Vacant	Yes - Current	NO - Privately-Owned	Available	Used in Two Consecutive Prior Housing Elements - Vacant	0	0	13	13	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	923 COOLIDGE AVE	91950	5550860300		Downtown Specific Plan		7	185	0.06	Light Industry - General	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	9	9	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	816 HOOVER AVE	91950	5550811000		Downtown Specific Plan	1B	0	185	0.06	Parking Lot - Surface	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	8	8	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	905 HOOVER AVE	91950	5550850100		Downtown Specific Plan		7	185	0.06	Light Industry - General	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	8	8	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	E PLAZA BLVD & B AVE	91950	5565540200		Downtown Specific Plan	5A	0	80	0.09	Undeveloped	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	6	6	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	E 9TH ST & C AVE	91950	5564731900		Downtown Specific Plan		10	80	0.10	Undeveloped	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	6	6	Low Improved Building Value,
NATIONAL CITY	1028 A AVE	91950	5565530800		Downtown Specific Plan	5A	0	80	0.09	Vacant	Yes - Current	YES - City-Owned	Available	Not Used in Prior Housing Element	0	0	4	4	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	E 1ST ST & NATIONAL CITY BLVD	91950	5550202800		Downtown Specific Plan	1A	0	185	0.01	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	1	1	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	E 1ST ST & NATIONAL CITY BLVD	91950	5550203200		Downtown Specific Plan	1A	0	185	0.00	Undeveloped	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	0	0	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	ROOSEVELT AVE & W 7TH ST	91950	5550521500		Downtown Specific Plan	1B	0	185	0.60	Undeveloped	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	89	0	0	89	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	521 ROOSEVELT AVE	91950	5550421800		Downtown Specific Plan	1B	0	185	0.95	Hotel/Motel (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	140	0	0	140	Aged Structure, Development Potential Over 25%
NATIONAL CITY	E 9TH ST & K AVE	91950	5565106000		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.49	Neighborhood Shopping Center	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	24	0	24	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	E 9TH ST & K AVE	91950	5565105800		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.50	Vacant	Yes - Current	NO - Privately-Owned	Available	Used in Two Consecutive Prior Housing Elements - Vacant	0	24	0	24	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1940 HIGHLAND AVE	91950	5601921400		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.47	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	23	23	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	804 8TH ST E	91950	5565103600		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.44	Service Station	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	21	21	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1111 PLAZA BLVD	91950	5565904900		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.46	Neighborhood Shopping Center	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	21	21	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	E PLAZA BLVD & N AVE	91950	5572502000		High Density Residential	RM-3	0	75	0.45	Vacant	Yes - Current	NO - Privately-Owned	Available	Used in Two Consecutive Prior Housing Elements - Vacant	0	20	0	20	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	911 PLAZA BLVD	91950	5565906200		Mixed-Use Transit District - Major	MXD-2	0	75	0.38	Neighborhood Shopping Center	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	19	19	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	2504 HIGHLAND AVE	91950	5620720600		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.38	Vacant	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	19	19	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	500 PLAZA BLVD E	91950	5565603900		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.39	Vacant	Yes - Current	YES - City-Owned	Available	Not Used in Prior Housing Element	0	19	0	19	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	943 HIGHLAND AVE	91950	5565103500		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.36	Neighborhood Shopping Center	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	18	18	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	820 HIGHLAND AVE	91950	5564921500		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.39	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	18	18	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	748 10TH ST E	91950	5565604200		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.34	Undeveloped	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	17	17	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1615 PLAZA BLVD E	91950	5574101100		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.37	Office (Low-Rise)	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	845 HIGHLAND AVE	91950	5565100500		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.40	Neighborhood Shopping Center	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	17	17	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	E 9TH ST & K AVE	91950	5565105900		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.33	Vacant	Yes - Current	NO - Privately-Owned	Available	Used in Two Consecutive Prior Housing Elements - Vacant	0	16	0	16	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	2004 HIGHLAND AVE	91950	5603101400		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.39	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	16	16	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1302 8TH ST E	91950	5551720900		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.28	Undeveloped	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	14	14	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	E 21ST ST & HIGHLAND AVE	91950	5603100300		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.28	Vacant	Yes - Current	NO - Privately-Owned	Available	Used in Two Consecutive Prior Housing Elements - Vacant	0	14	0	14	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	807 8TH ST E	91950	5564140700		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.32	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	14	14	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1919 HIGHLAND AVE	91950	5611810300		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.32	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	14	14	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	205 HIGHLAND AVE	91950	5561800100		Mixed-Use Transit Corridor - Minor	MXC-1	0	48	0.45	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	13	13	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	740 8TH ST E	91950	5564921400		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.26	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	12	12	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	1912 HIGHLAND AVE	91950	5601921600		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.27	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Used in Prior Housing Element - Non-Vacant	0	0	12	12	Low Improved Building Value, Development Potential Over 25%
NATIONAL CITY	1000 HIGHLAND AVE	91950	5565604300		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.22	Neighborhood Shopping Center	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	11	11	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	2030 HIGHLAND AVE	91950	5603101800		Mixed-Use Transit Corridor - Major	MXC-2	0	75	0.22	Arterial Commercial	Yes - Current	NO - Privately-Owned	Available	Not Used in Prior Housing Element	0	0	11	11	Low Improved Building Value, Aged Structure, Development Potential Over 25%
NATIONAL CITY	E 31ST ST & D AVE	91950	5622801700		Mixed-Use Transit Corridor - Major	MXD-2	0	75	0.22	Vacant	Yes - Current	NO							

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APPENDIX C: DEVELOPMENT CASE STUDIES

Mixed use and multi-family residential projects permitted and/or constructed within National City during the 5th Housing Element Cycle were analyzed for development trends. Projects ranged from 10 units to 131 and were developed in multiple different zones across the City. The following trends are observed from these case studies:

- » Projects vary in leveraging the maximum site capacity, across all zones. Projects range from 46 percent to 176 percent of the maximum potential density. In general, the highest average of the maximum potential density has been within the mixed use zones, Downtown Specific Plan Area, and Westside Specific Plan area.
- » Non-vacant sites have been successfully redeveloped to more intense uses. Projects such as the Kimball (47 units), Alinea Townhomes (10 units), and Vista Jardin (10 units) show the redevelopment of non-vacant sites, including formerly single-family residential uses, to more intense development.
- » Lot consolidation has been viable for both market rate and affordable housing. The Coachella Affordable Housing project (131 affordable units) and Mariner's Landing (61 market rate units) both involved successful lot consolidation. Within the Downtown, development patterns trend towards half to nearly full blocks.

Case studies are summarized in the following table; projects are each accompanied by a one-page information sheet.

MULTI-FAMILY RESIDENTIAL PROJECTS PERMITTED AND/OR CONSTRUCTED DURING CYCLE 5

Project	Units	Acreage	Zone	Max Density	Max FAR	Project Density	Adjustment Factor
RESIDENTIAL ZONES							
Vista Jardin	10	0.28	RM-3	75	N/A	36	0.48
Alinea Townhomes	10	0.29	RM-3	75	N/A	34	0.46
Average						35	0.47
MIXED USE ZONES							
Mariner's Landing	61	1.84	MXC-1	48	2.0:1	33	0.69
Plaza Del Rey	15	0.32	MXC-2	75	3.5:1	47	0.63
The Kimball	47	0.88	MXC-2	75	3.5:1	53	0.71
Bella Vita	70	1.76	MXD-2	75	2.5:1	40	0.53
Palm Plaza	77	2.2	MXD-2	75	2.5:1	35	0.47
Average						42	0.60
WESTSIDE SPECIFIC PLAN							
Paradise Creek Apartments	201	1.9	MCR-2TOD	60	2.5:1	106	1.76
Average						106	1.76
DOWNTOWN SPECIFIC PLAN							
8th and B (Malick)	108	0.66	DSP DZ 9	195	* 5:1	164	0.84
Coachella Affordable Housing	131	1.33	DSP DZ 5B	150	* 4:1	98	0.66
Average						131	0.75

* Estimate based on development scenario with at-grade parking, governed by FAR

VISTA JARDIN



Site location and prior use.



Completed project.

Project: Vista Jardin
Address: 1904 F Ave
APN: 5602521400
Prior Use: Non-Vacant (Single-Family Detached)
Units Developed: 10
 Above Moderate: 10
 Moderate: 0
 Lower: 0
Status: Constructed
Site Area (Acres): 0.28
Zone: RM-3
Description: Very High Density Multi-Unit Residential (49-75 du/ac)
Max Allowable Density: 75 du/ac

Project Density:	10 units	Adjustment Factor:	36 du/ac
	0.28 acres		75 du/ac
	<hr/>		<hr/>
	36 du/ac		0.48

ALINEA TOWNHOMES



Site location and prior use.



Completed project.

Project:	Alinea Townhomes
Address:	1823 F Ave
APN:	5602331000
Prior Use:	Non-Vacant (Single-Family Detached)
Units Developed:	10
Above Moderate:	10
Moderate:	0
Lower:	0
Status:	Constructed
Site Area (Acres):	0.29
Zone:	RM-3
Description:	Very High Density Multi-Unit Residential (49-75 du/ac)
Max Allowable Density:	75 du/ac

Project Density:	10 units	Adjustment Factor:	34 du/ac
	0.29 acres		75 du/ac
	34 du/ac		0.46

MARINER'S LANDING



Site location and prior use.



Completed project.

Project: Mariner's Landing
Address: 142 E 31st St
APN: 5622521900; 5622521700; 5622521800; 5622522000
Prior Use: Non-Vacant (Multiple Single-Family Detached Units)
Units Developed: 61
 Above Moderate: 61
 Moderate: 0
 Lower: 0
Status: Constructed
Site Area (Acres): 1.84
Zone: MXC-2
Description: Mixed Use Corridor, Major (Up to 75 du/ac)
Max Allowable Density: 75 du/ac

Project Density:	15 units	Adjustment Factor:	8 du/ac
	1.84 acres		75 du/ac
	<hr/>		<hr/>
	8 du/ac		0.11

PLAZA DEL REY



Site location and prior use.



Completed project.

Project: Plaza Del Rey
Address: 900 E 12th St
APN: 5610110600
Prior Use: Non-Vacant
Units Developed: 15
 Above Moderate: 15
 Moderate: 0
 Lower: 0
Status: Constructed
Site Area (Acres): 0.32
Zone: MXC-2
Description: Mixed Use Corridor, Major (Up to 75 du/ac)
Max Allowable Density: 75 du/ac

Project Density:	15 units	Adjustment Factor:	47 du/ac
	0.32 acres		75 du/ac
	<hr/>		<hr/>
	47 du/ac		0.63

THE KIMBALL



Site location and prior use.



Completed project.

Project: The Kimball
Address: 1110 E 8th St
APN: 5565106300
Prior Use: Non-Vacant (Single-Family Detached)
Units Developed: 47
 Above Moderate: 47
 Moderate: 0
 Lower: 0
Status: Constructed
Site Area (Acres): 0.88
Zone: MXC-2
Description: Mixed Use Corridor, Major (Up to 75 du/ac)
Max Allowable Density: 75 du/ac

Project Density: 47 units
 0.88 acres

53 du/ac

Adjustment Factor: 53 du/ac
 75 du/ac

0.71

BELLA VITA



Site location and prior use.



Completed project.

Project: Bella Vita
Address: 1447-1505 Sheryl Lane
APN: 5574302700; 5574301500
Prior Use: Vacant
Units Developed: 70
 Above Moderate: 70
 Moderate: 0
 Lower: 0
Status: Constructed
Site Area (Acres): 1.76
Zone: MXD-2
Description: Mixed Use District, Major (Up to 75 du/ac)
Max Allowable Density: 75 du/ac

Project Density: 70 units
 1.76 acres

40 du/ac

Adjustment Factor: 40 du/ac
 75 du/ac

0.53

PALM PLAZA



Site location and prior use.



Completed project.

Project: Palm Plaza
Address: 1632-1640 Plaza BLVD E
APN: 5574102700; 5574102800
Prior Use: Vacant
Units Developed: 77
 Above Moderate: 77
 Moderate: 0
 Lower: 0
Status: Constructed
Site Area (Acres): 2.2
Zone: MXD-2
Description: Mixed Use District, Major (Up to 75 du/ac)
Max Allowable Density: 75 du/ac

Project Density: 77 units
 2.2 acres

35 du/ac

Adustment Factor: 35 du/ac
 75 du/ac

0.47

PARADISE CREEK APARTMENTS



Site location and prior use.



Completed project.

Project: Paradise Creek Apartments
Address: 2120 Hoover Ave
APN: 5602060800; 7602550200; 5603911100; 5603911200; 559124800
Prior Use: Non-Vacant (Industrial)
Units Developed: 201
 Above Moderate: 0
 Moderate: 47
 Lower: 154
Status: Constructed
Site Area (Acres): 1.90
Zone: MCR-2
Description: Westside Specific Plan (60 du/ac)
Max Allowable Density: 60 du/ac

Other: Affordable housing project developed using Low-Income Housing Tax Credit

Project Density:	201 units	Adjustment Factor:	106 du/ac
	1.90 acres		60 du/ac
	<hr/>		<hr/>
	106 du/ac		1.76

8TH AND B



Site location and prior use.



Conceptual project rendering.

Project: 8th and B (Malick)
Address: 130 E 8th St
APN: 7602357800
Prior Use: Non-Vacant (Retail)
Units Developed: 108
 Above Moderate: 108
 Moderate: 0
 Lower: 0
Status: Construction In Progress
Site Area (Acres): 0.66
Zone: DSP DZ 9
Description: Specific Plan (Max FAR of 5:1)
Max Allowable Density: 179 du/ac¹

Other: Includes 7,000 s.f. commercial

¹ Estimate based on at-grade parking, governed by FAR

Project Density: 108 units
 0.66 acres

164 du/ac

Adjustment Factor: 164 du/ac
 179 du/ac

0.91

COACHELLA AFFORDABLE HOUSING



Site location and prior use.

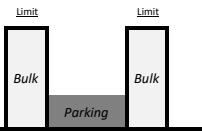
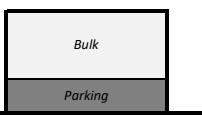
Project:	Coachella Affordable Housing Investors Project	
Location:	E 11th St & National City Boulevard	
APN:	5565542500; 5565542600; 5565542000	
Prior Use:	Non-Vacant	
Units Developed:	131	
Above Moderate:	0	
Moderate:	0	
Lower:	131	
Status:	Construction In Progress	
Site Area (Acres):	1.33	
Zone:	DSP DZ 5B	
Description:	Specific Plan (Max FAR of 4:1)	
Max Allowable Density:	150 du/ac ¹	
	¹ Estimate based on at-grade parking, governed by FAR	

Project Density:	131 units	Adjustment Factor:	98 du/ac
	1.33 acres		150 du/ac
	<hr/>		<hr/>
	98 du/ac		0.66

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APPENDIX D: DOWNTOWN SITE CAPACITY ANALYSIS SCENARIOS

DOWNTOWN DEVELOPMENT SCENARIOS - FLOOR AREA RATIO (FAR) AND POTENTIAL DENSITY

Range (Low-to-High) in Residential Densities by FAR, Block Scale, and Development Scenario													
Bulk Diagram	FAR 2.0		FAR 2.5		FAR 3.0		FAR 4.0		FAR 5.0		FAR 6.0		Notes on Each Scenario
Development Scenario: Below-Grade Parking (Maximum Program Bulk based on Limitations of Allowable FAR)													
	Low	High	Low	High	Low	High	Low	High	Low	High	Low	High	<i>Below-grade parking development scenario maxes out the FAR and assumed that the geometry of each site can make below-grade parking work as needed; and accounts for assumed ground floor retail on full and half block sites. Below-grade parking will be more challenging on half and quarter block sites.</i>
Full Block	48	58	65	75	83	93	117	127	152	162	187	197	
1/2 Block*	45	55	63	73	80	90	115	125	150	160	185	195	
1/4 Block**	65	75	82	92	100	110	134	144	169	179	204	214	
Development Scenario: At-Grade Parking (Max out Program Bulk based on Limitations of Allowable FAR)													
	Low	High	Low	High	Low	High	Low	High	Low	High	Low	High	<i>At-grade development scenario maxes out based on allowable FAR, so structures will be substantially taller and it is assumed that parking requirements are not met; and accounts for assumed ground floor retail on full and half block sites.</i>
Full Block	48	58	65	75	83	93	117	127	152	162	187	197	
1/2 Block*	45	55	63	73	80	90	115	125	150	160	185	195	
1/4 Block**	65	75	82	92	100	110	134	144	169	179	204	214	
Development Scenario: At-Grade Parking (Max out Program Bulk based on Limitations of Parking Ratio)													
	Low	High	Low	High	Low	High	Low	High	Low	High	Low	High	<i>At-grade development scenario balances the amount of building with the land available for parking that meets assumed minimum ratios, thus bulk is limited based on that rather than FAR; and accounts for assumed ground floor retail on full and half block sites.</i>
Full Block	22	32	22	32	22	32	22	32	22	32	22	32	
1/2 Block*	25	35	25	35	25	35	25	35	25	35	25	35	
1/4 Block**	43	53	43	53	43	53	43	53	43	53	43	53	
Development Scenario: Above-Grade Parking (Balances Program and Parking Bulk based on Limitations of Allowable FAR)													
	Low	High	Low	High	Low	High	Low	High	Low	High	Low	High	<i>Above-grade parking development scenario balances the volume of the building with the volume of structured parking within the limitations of FAR, and assumed site geometry allows this; and accounts for assumed ground floor retail on full and half block sites.</i>
Full Block	33	43	44	54	57	67	82	92	107	117	132	142	
1/2 Block*	30	40	43	53	55	65	81	91	104	114	130	140	
1/4 Block**	45	55	54	64	68	78	94	104	117	127	144	154	

*Structured parking will be difficult on these sites; however, the calculation has been done the same as the full block.

**Structured parking will be incredibly difficult on these sites; however, the calculation has been done the same as the full block and does NOT include adjustments for Ground Floor Retail

5.0 Range can be adjusted to increase low/high range in table.

Focused General Plan Update

Joint City Council and Housing Advisory Committee Meeting

January 26, 2021



PROJECT UPDATE



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0-99



Scope of the Focused General Plan Update

- Focused Policy Updates
- Supporting Updates to Codes, Ordinances, and Development Standards
- Environmental Review

Policies

- Housing Element
- Land Use Element
- Transportation Element
- Safety Element
- Climate Action Plan

Codes, Ordinances, & Development Standards

- Zoning Code
- Specific Plans
- Objective Design Standards

Environmental Review

- Supplemental Program Environmental Impact Report (PEIR)



Housing Element Schedule

- **January 26:** Joint City Council, Planning Commission, and Housing Advisory Committee Workshop
- **February 3:** Submit Draft 6th Cycle Housing Element to HCD for 60-Day Review. Circulate Draft 6th Cycle Housing Element and Negative Declaration for 30-Day Public Review Period.
- **March 31:** Draft 6th Cycle Housing Element prepared for adoption cycle.
- **April 19:** Planning Commission for recommended adoption
- **May 4:** City Council for adoption
- **May 5:** Submit 6th Cycle Housing Element to HCD for Certification



Land Use, Traffic Modeling, and EIR Schedule

- **January 26:** Joint City Council, Planning Commission, and Housing Advisory Committee Workshop
- **March:** FGPU Webinars
- **March/April:** Modeling of 2050 Alternatives
- **April – June:** Traffic Analysis of General Plan
- **June – December:** Supplemental EIR Preparation
- **December 2021 – February 2022:** Hearings and Approvals



SUMMARY OF OUTREACH



Help Shape Your Community!

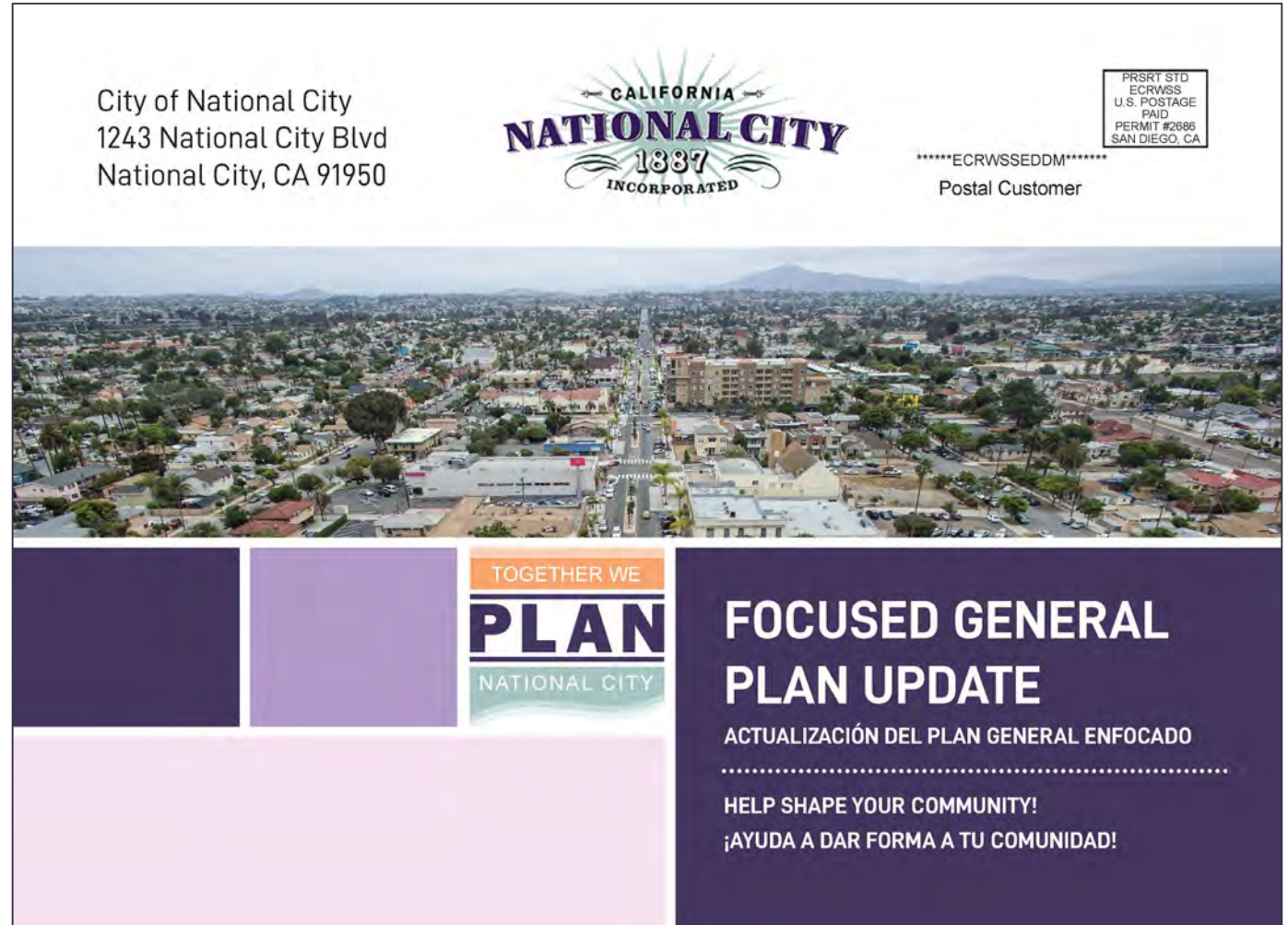
Notification Procedures:

- Mailer (in English and Spanish) to all residents and businesses
- Website
- Social Media
- City e-mail listserv

nationalcityca.gov/FGPU

#TogetherWePlan

#NationalCity





Outreach Efforts

- MetroQuest survey
 - *August - September*
 - *200 participants*
- 4 Webinars
 - *August - September*
 - *63 participants*
 - *Spanish Translation + Spanish-Only Webinar*
- Office Hours

The graphic is set against a background of an aerial view of a city. On the left side, there are four small video thumbnails stacked vertically, each showing a different person wearing a headset. The main graphic contains the 'TOGETHER WE PLAN NATIONAL CITY' logo on the left. To the right of the logo, the text reads: 'Focused General Plan Update', 'Webinar Series - August 2020', and the website 'nationalcityca.gov/FGPU'. Below this, it says 'Escuchar en Español', 'Llame al +1 (214) 416-0400', and 'Código de Conferencia: 9200546'.



HOUSING ELEMENT



Housing Element Overview

- Required per State law (Government Code Section 65302)
- Contains policies and programs to provide housing for all income levels
- Reviewed and monitored for compliance with State law by the California Department of Housing and Community Development (HCD)



6th Cycle Regional Housing Needs Assessment (RHNA)

- Methodology and target established by SANDAG
- Planning Period: 2021-2029
- San Diego region’s target: 171,685 units
- National City’s target: 5,437 units

NATIONAL CITY DRAFT 6TH CYCLE RHNA ALLOCATION

Income Group	Percentage of AMI	Share
Very Low Income	31-50	645
Low Income	51-80	506
Moderate Income	81-120	711
Above Moderate Income	>120	3,575
Total		5,437

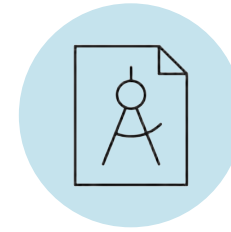
Source: 6th Cycle Draft RHNA Allocation. SANDAG.

Site Inventory and Analysis

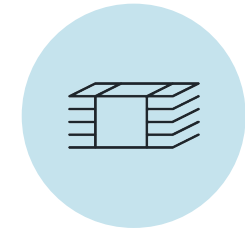
- Required by Government Code Section 65583(a)(3)
- Inventory of land suitable for development including vacant sites and non-vacant sites with the potential for redevelopment
- Analyze the relationship of zoning and public facilities and services to these sites



Vacant



Zoning and Lot Size



Property Valuation



Mobility Options/
Public Amenities



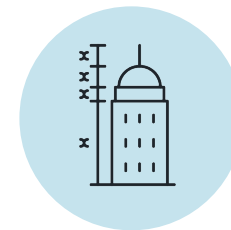
Structure Age



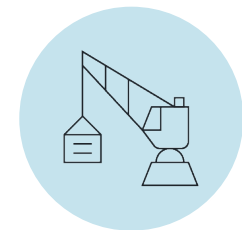
City-Owned



Prior Cycle



Development Capacity



Development Interest

Site Inventory and Analysis – Photos



Sites with a visible “For Lease” or “For Sale” sign.



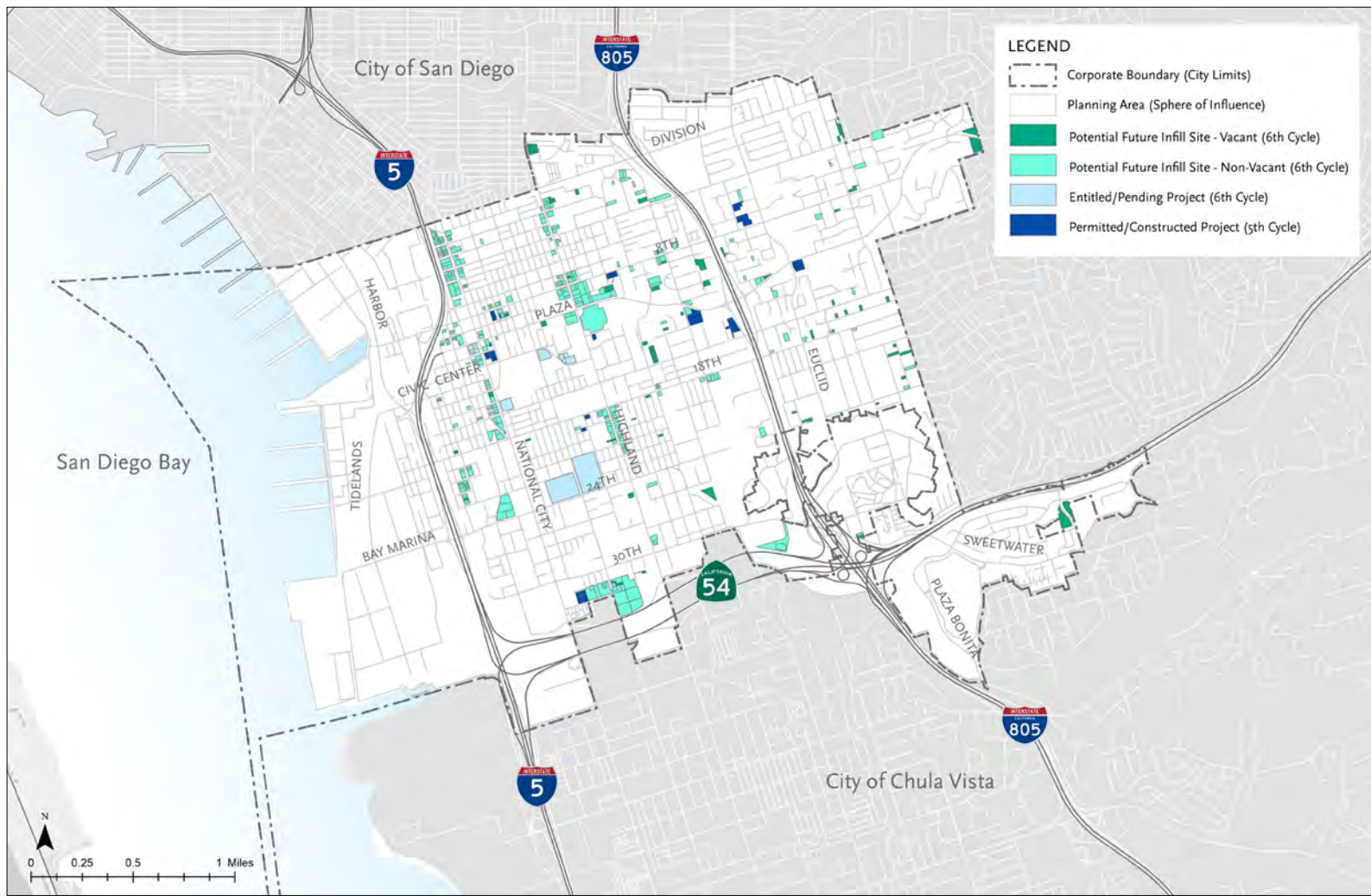
Sites without any significant improvements (vacant, per HCD’s definition).



Sites with mobility options and access to schools and amenities.

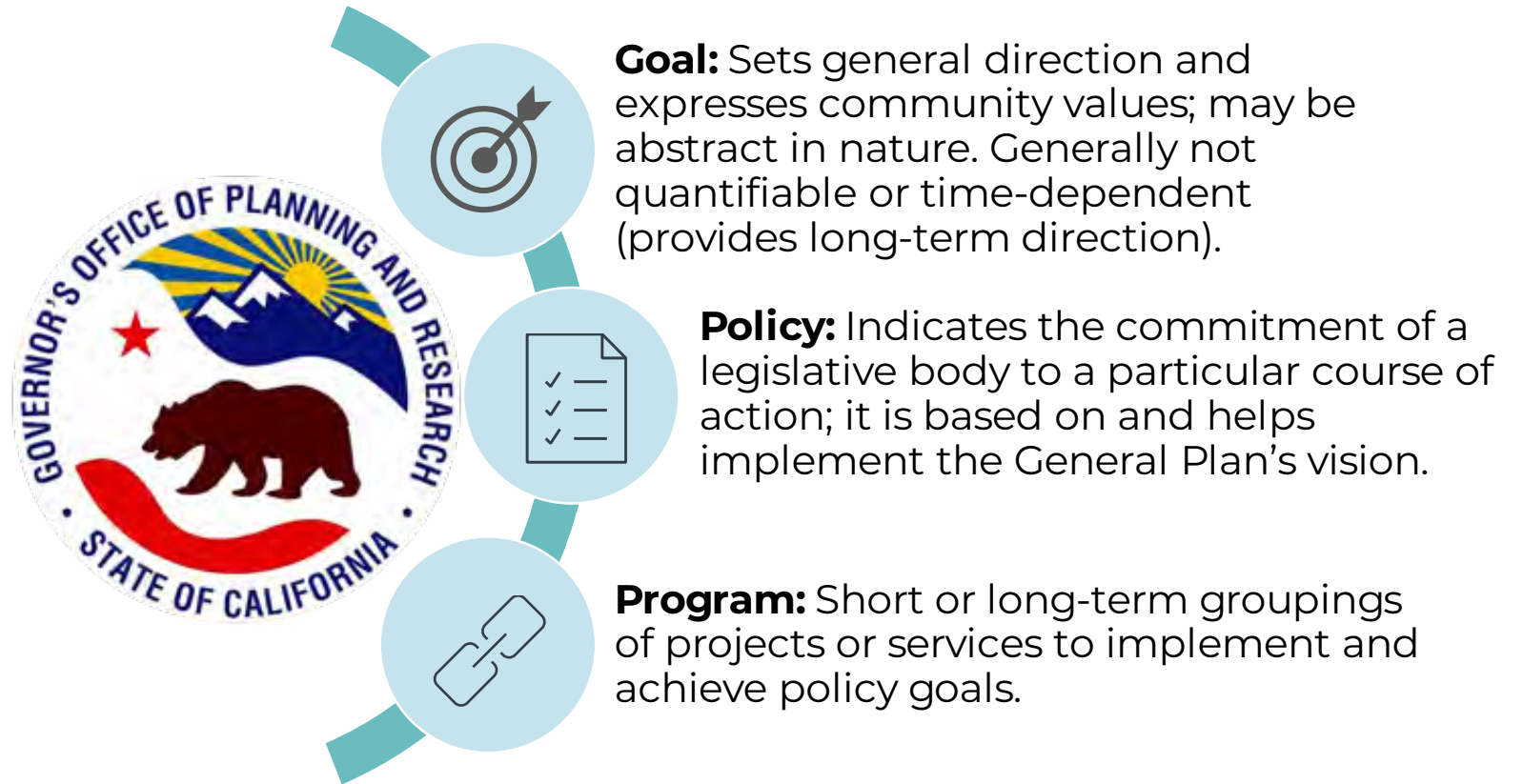
Site Inventory and Analysis – Map

- Accommodates the City’s RHNA share across all income levels
- Provides a 20% buffer for very-low, low, and moderate income units
- Seeks to affirmatively further fair housing consistent with AB 686



Goals, Policies, and Programs

Per the Office of Planning and Research (OPR):



TOGETHER WE

PLAN

NATIONAL CITY

Housing Element – Goals



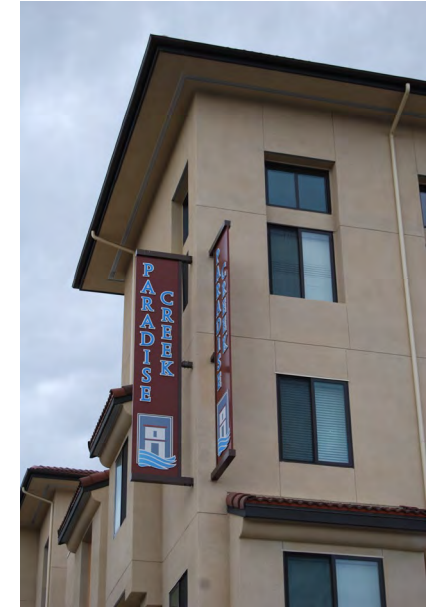
- **Goal 1:** Encourage the development of a diverse housing stock that can meet the needs of National City residents of all ages, abilities, and incomes.

Housing Element – Goals



- **Goal 2:** Encourage and facilitate the construction of new housing consistent with the City’s RHNA allocation.
- **Goal 3:** Conserve the affordability of the existing housing stock and pursue strategies to address displacement.

Housing Element – Goals



- **Goal 4:** Enhance the quality of National City's existing neighborhoods.
- **Goal 5:** Promote and implement fair housing practices and equal access to housing opportunities for all income levels.

Housing Element – Goals



- **Goal 6:** Support programs for housing vulnerable and special needs populations.

Housing Element – Goals



- **Goal 7:** Promote an economically viable, environmentally conscious, and socially equitable land use and development pattern.

Housing Element – Programs



Housing Production Monitoring Program

Housing Choice Voucher (Section 8) Rental Assistance Program

First-Time Homebuyer Program

Fair Housing Program

Housing Element – Programs

Community Housing Development
Organizations (CHDO) Program

Housing Education and Resource
Outreach

Focused General Plan Update – Infill
and Transit-Oriented Development
Opportunities

Inclusionary Housing



Housing Element – Programs



Development Impact Fee (DIF)
Program

Accessory Dwelling Unit (ADU)
Ordinance and Permit-Ready Program

Parking Study

Objective Design Standards

Development Processing Revisions and
Municipal Code Update

Housing Unit Replacement Program



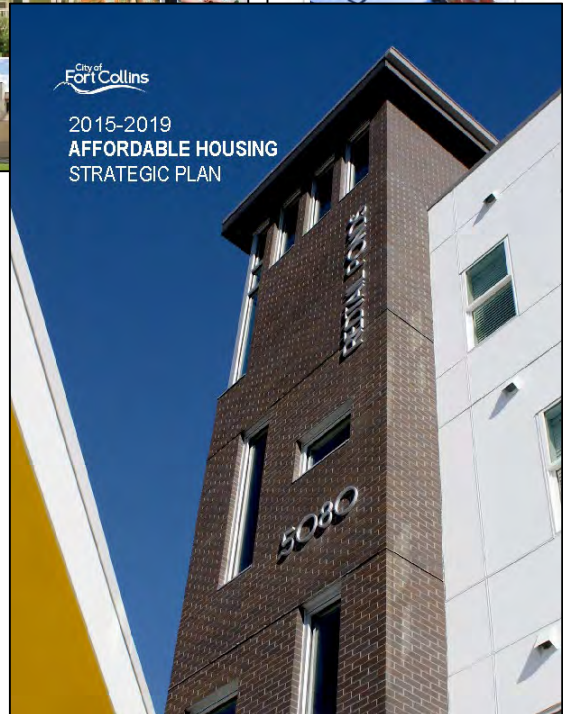
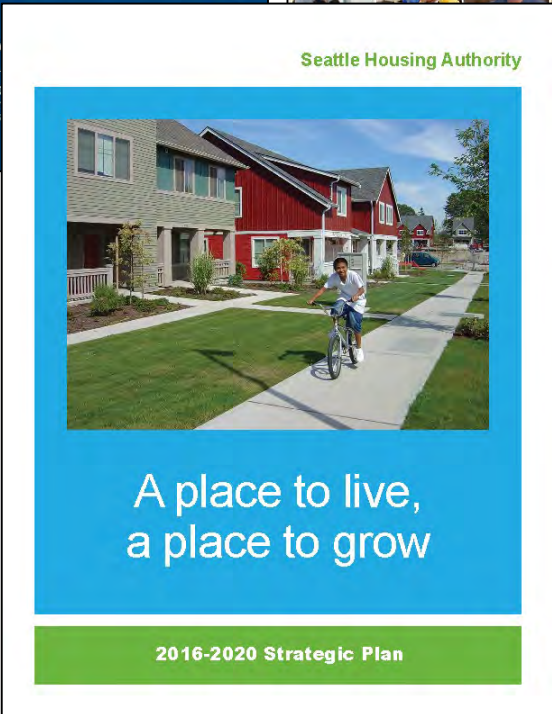
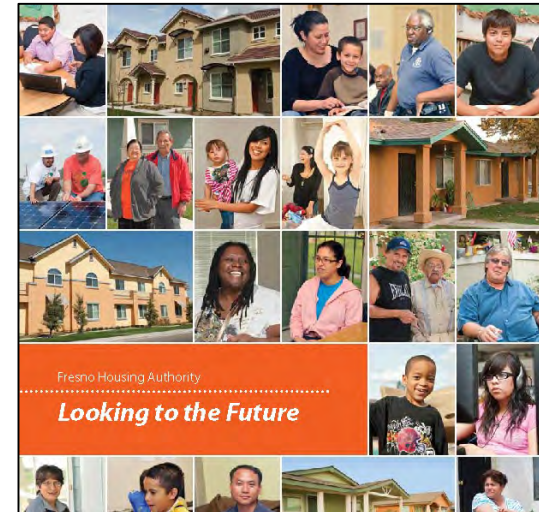
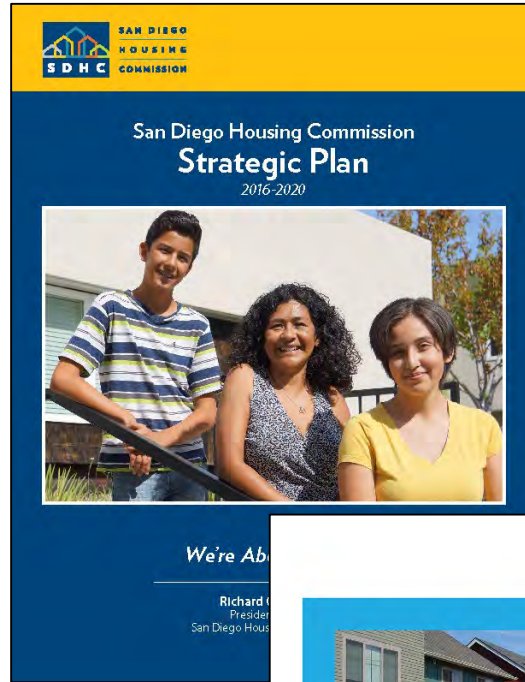
Housing Strategic Plan

- Builds upon the Housing Element
- Provides guidance specific to the National City Housing Authority: goals, objectives, metrics, and work plan
- Recommendations are based on the Authority's financial and real estate assets
- Draft Strategic Plan by April 2021



Best Practices Research

- San Diego Housing Commission
- Fresno Housing Authority
- Delaware State Housing Authority
- Seattle Housing Authority
- City of Fort Collins



An aerial photograph of a city street, likely in a coastal or mountainous region, showing a mix of residential and commercial buildings, palm trees, and a clear view of mountains in the distance. A semi-transparent white rectangular box is overlaid across the center of the image, containing the text "LAND USE ELEMENT" in a bold, black, sans-serif font.

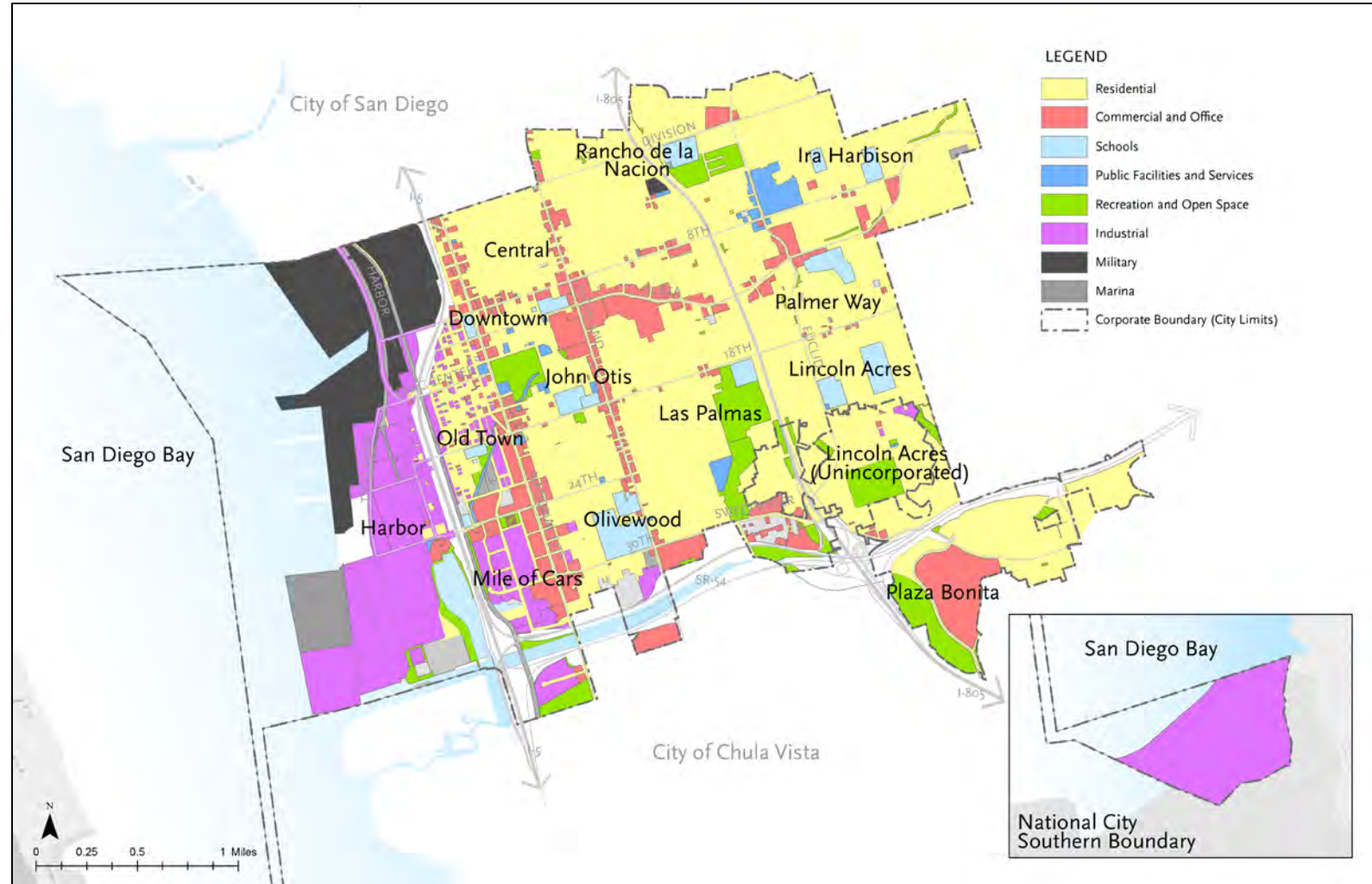
LAND USE ELEMENT



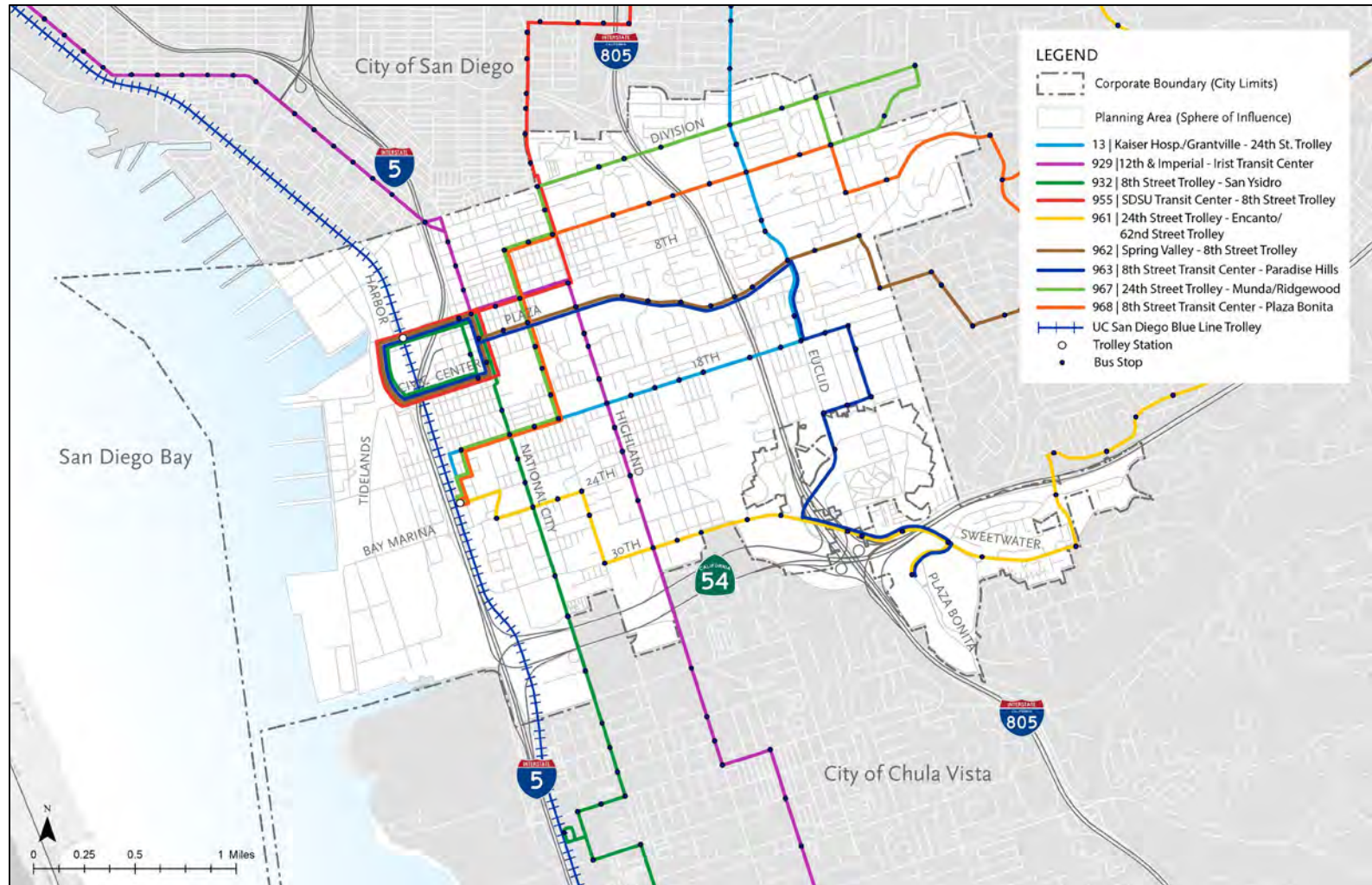
Land Use Element Overview

- Required per State law (Government Code Section 65302)
- Designates the general distribution, location, and extent of uses of land for housing, businesses, industry, open space, etc.
- Implemented through the Land Use Code (Municipal Code Title 18 Zoning), which establishes regulations for the use and development of land.

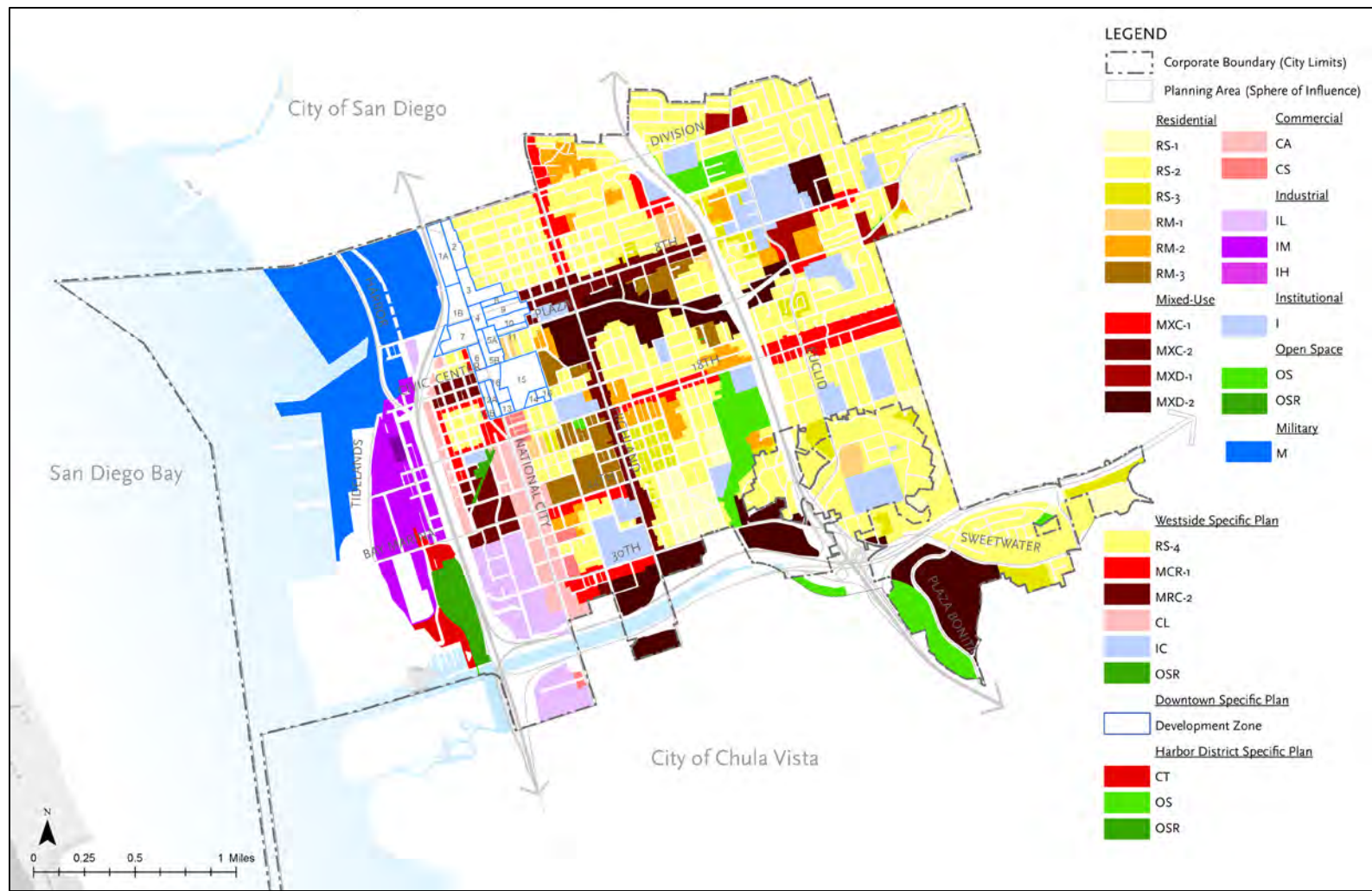
Existing Land Uses



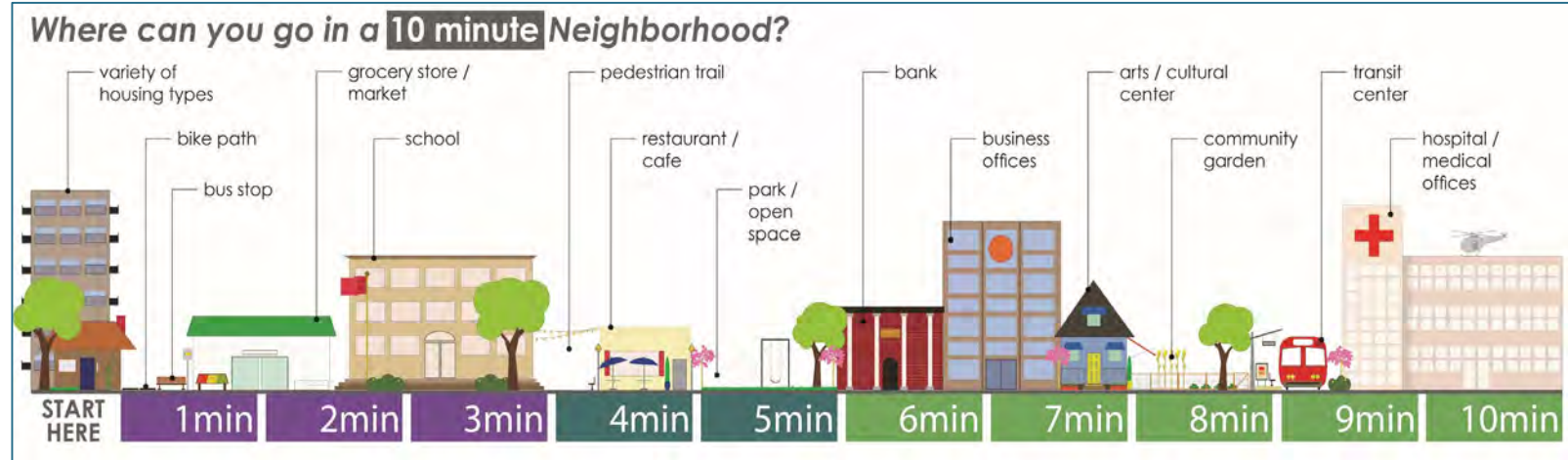
Existing Transit



Adopted Zoning



Proposed Rezoning



10-minute neighborhoods. Source: INTRACoconnect (2020).

- Foster an integrated development pattern
- Improve development opportunities in areas served by transit
- Support the City's Climate Action Plan (CAP) and other sustainability goals
- Stimulate the production of additional housing units and create consistency for conforming uses

D Avenue

4th Street to 8th Street

Rezone from RS-2 (9 DU/AC)
to RM-2 (48 DU/AC)



- Bus line runs along D Avenue
- Within proposed TPA
- Within ¼mile of downtown
- Close to services
- Existing multifamily on blocks with similar proposed density
- INTRACConnect: high-propensity area for a "10-minute" neighborhood

D Ave 4th Street to 8th Street



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

D Ave 4th Street to 8th Street



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

D Avenue

8th Street to E. 16th Street

Rezone from RS-2 (9 DU/AC)
to RM-2 (48 DU/AC)



- Bus line runs along D Avenue
- Within proposed TPA
- Within ¼ mile of downtown
- Close to services
- Existing multifamily on blocks with similar proposed density
- In-line with surrounding zoning
- INTRACONnect: high-propensity area for a "10-minute" neighborhood

D Ave 8th Street to 16th Street



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

D Ave 8th Street to 16th Street



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

D Avenue

E. 16th Street to E. 24th Street

Rezone from RS-2 (9 DU/AC)
to RM-2 (48 DU/AC)



- Bus line runs along D Avenue (16th –18th Street)
- Within proposed TPA
- Existing multifamily on blocks with similar proposed density
- In-line with adjacent zoning, surrounded by multi-family zoning
- Close to schools and services
- INTRACConnect: high-propensity area for a "10-minute" neighborhood

D Ave E. 16th Street to E. 24th Street



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

D Ave E. 16th Street to E. 24th Street



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

D Avenue

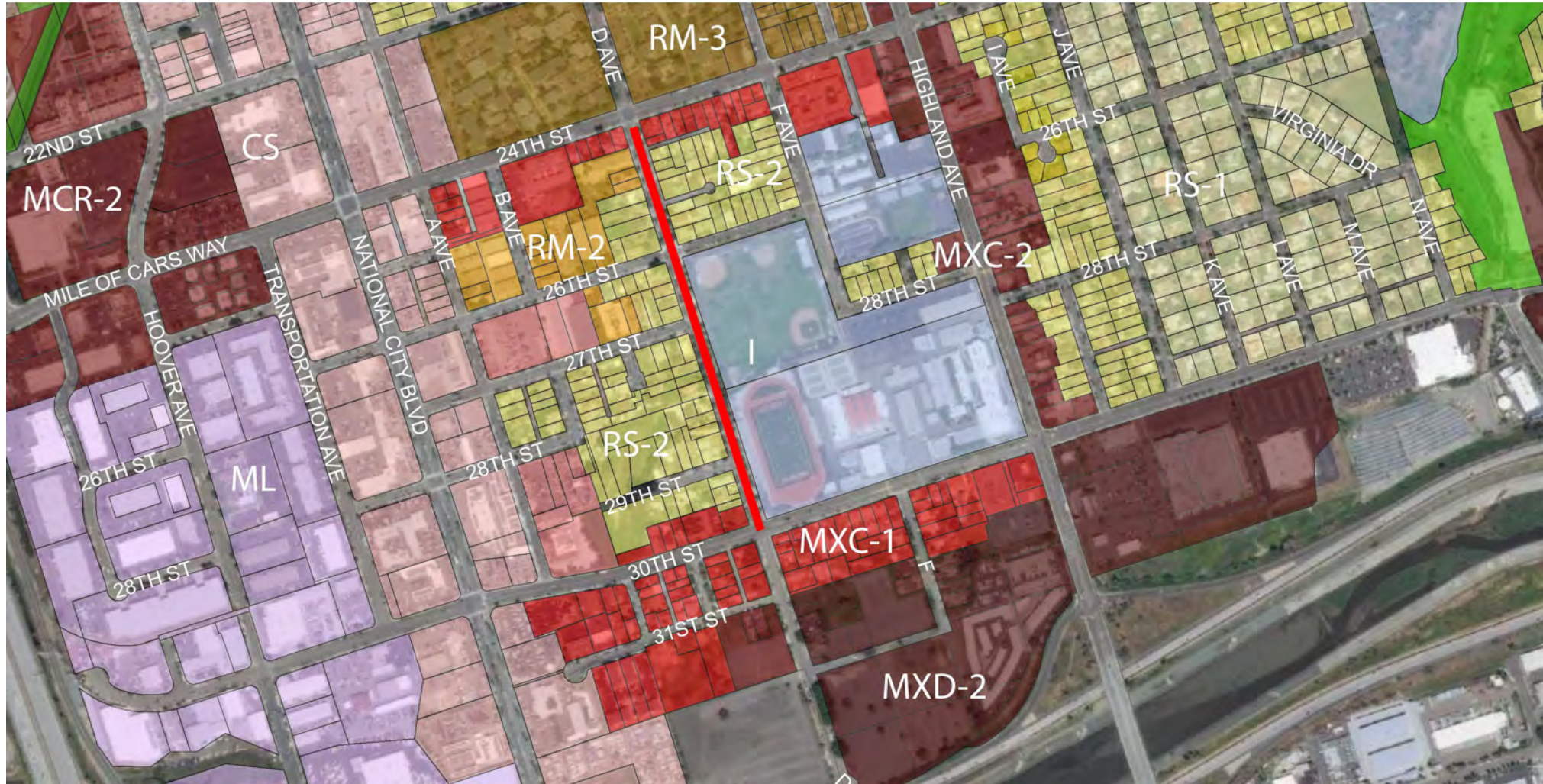
E. 24th Street to E. 30th Street

Rezone from RS-2 (9 DU/AC)
to RM-2 (48 DU/AC)



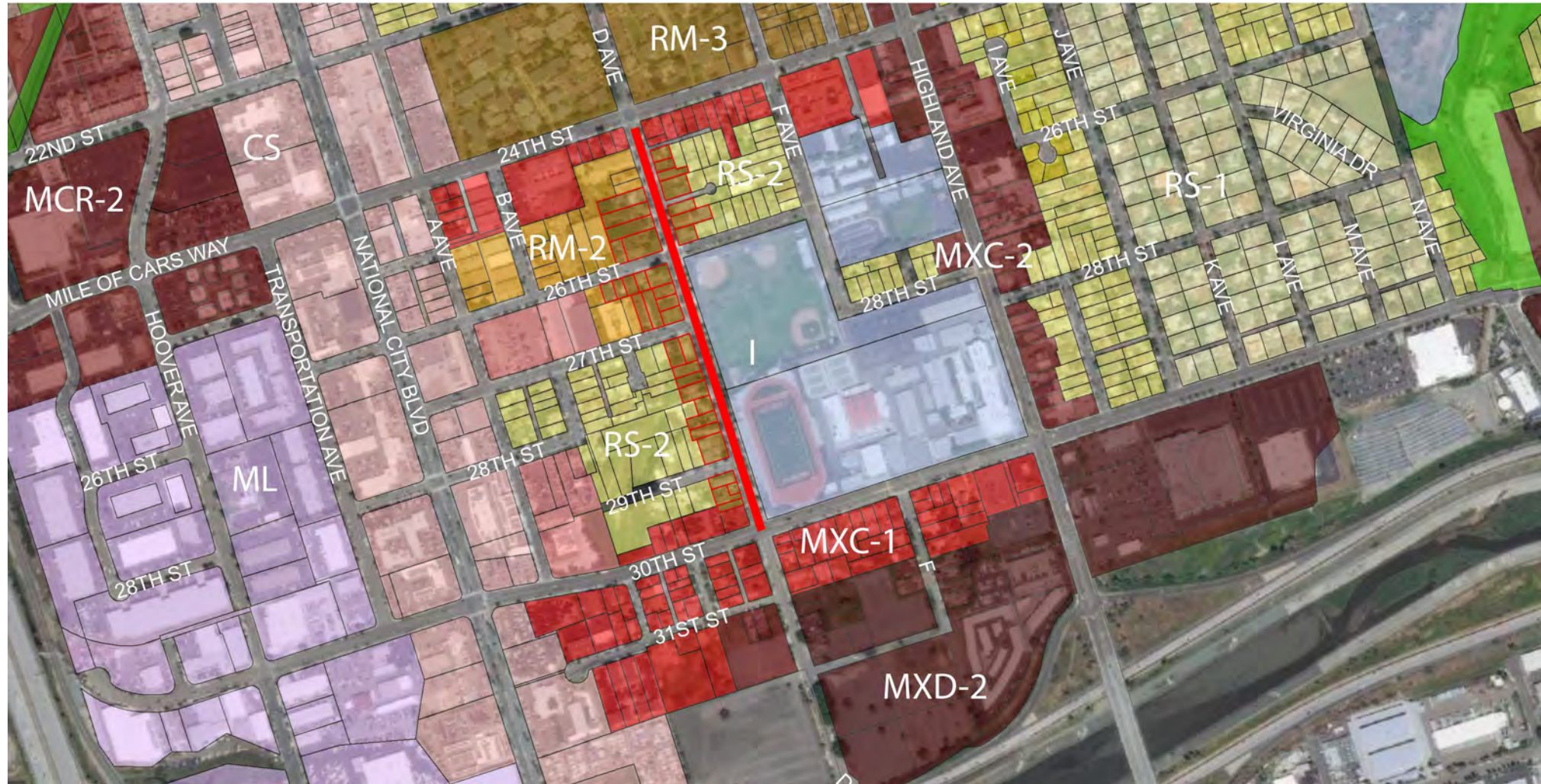
- Bus line runs along D Avenue
- Within proposed TPA
- Existing multifamily on blocks with similar proposed density
- Fills in gap of multi-family
- Close to schools and services
- INTRACConnect: high-propensity area for a "10-minute" neighborhood

D Ave E. 24th Street to E. 30th Street



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

D Ave E. 24th Street to E. 30th Street



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

4th Street

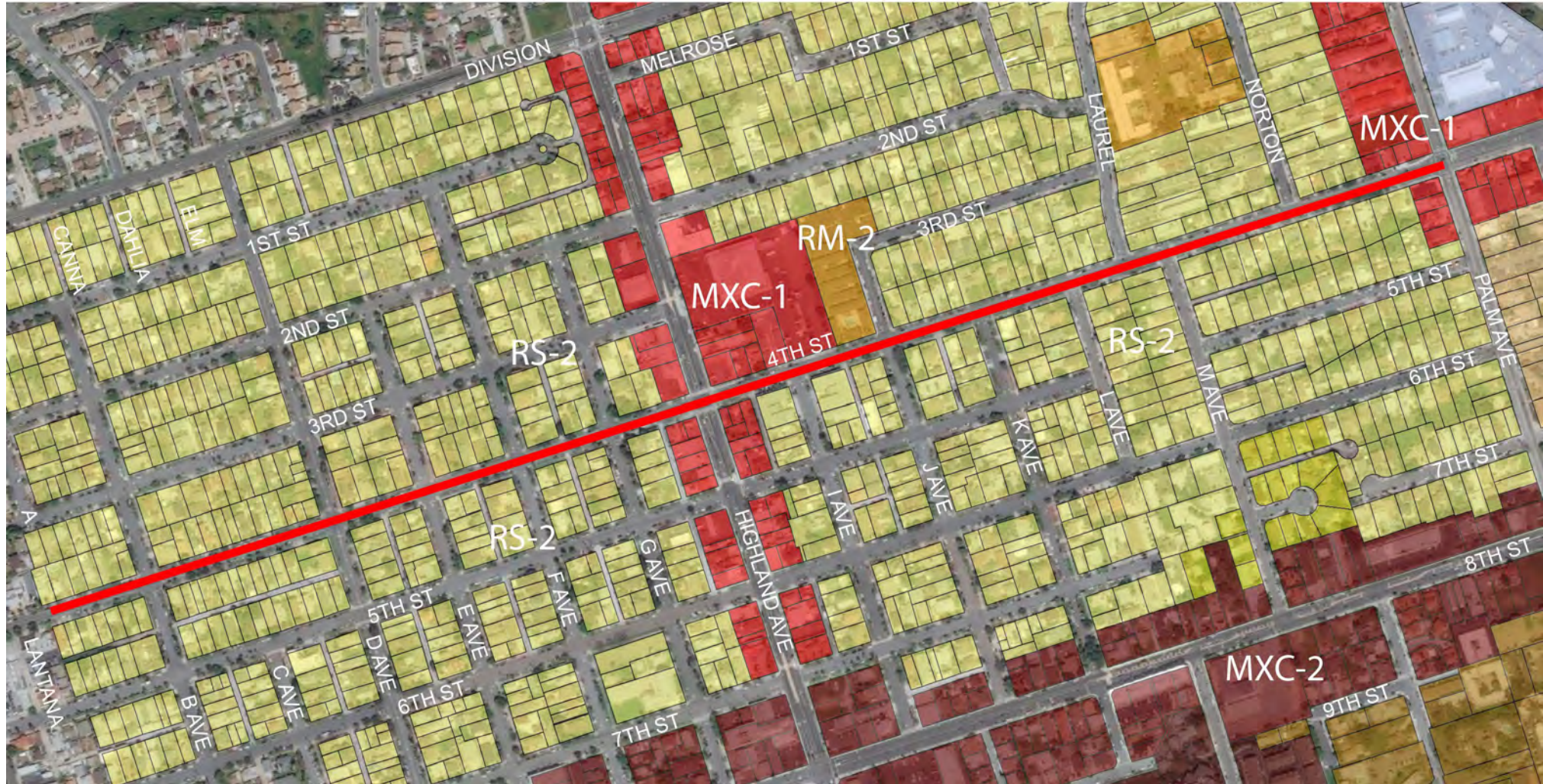
A Avenue to Palm Avenue

Rezone from RS-2 (9 DU/AC)
to RM-2 (48 DU/AC)



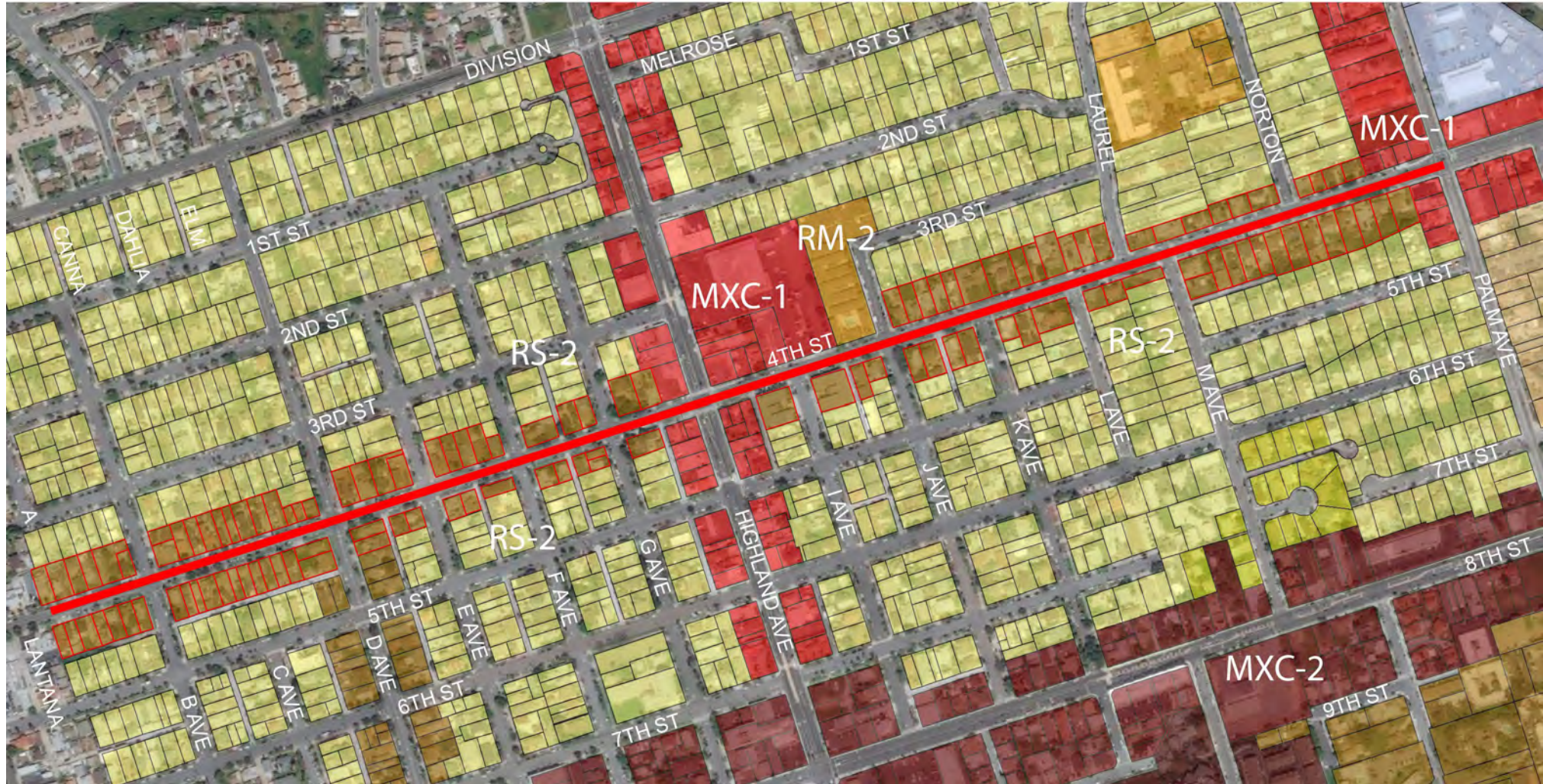
- Bus line runs along 4th Street (D Avenue – east of I-805)
- Class II bike lanes on 4th Street
- Within proposed TPA
- Existing multifamily on blocks with similar proposed density
- INTRACONnect: high-propensity area for a "10-minute" neighborhood

4th Street A Avenue to Palm Avenue



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

4th Street A Avenue to Palm Avenue



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

E 18th Street

B Avenue to D Avenue

Rezone from RS-2 (9 DU/AC)
to RM-2 (48 DU/AC)



Intersection of E 18th St and C Ave

- Bus line runs along E. 18th Street
- Class II bike lanes on E. 18th Street
- Within proposed TPA
- Existing multifamily on blocks with similar proposed density
- In harmony with zoning on the rest of the street
- Close to schools and services
- INTRAConnect: high-propensity area for a "10-minute" neighborhood

E 18th Street B Avenue to D Avenue



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)

E 18th Street B Avenue to D Avenue



Rezone from RS-2 (9 DU/AC) to RM-2 (48 DU/AC)



DEVELOPMENT OF PARKING POLICY & REGULATORY CRITERIA

Purpose

Purpose: To provide guidance on parking policy that will help the city implement recommended parking changes in advance of planned developments beginning in Summer 2021.

- Build on 2017 Downtown Parking Action Plan
- Establish baseline for parking management
- Develop focused policy and regulatory guidance

DEVELOPMENT OF PARKING POLICY & REGULATORY CRITERIA

Focus Areas

Areas of Focus

