

#### 17th TechNet Conference

Panama City, Panama October 16-19, 2023 Immunization Programmes That Leave No One Behind

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## Forecasting and Demand – Nigeria & Mozambique Case Studies

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## A Multi-Level Approach to Vaccine Forecast and Demand in Nigeria

Implications for Micro-level Immunization Sustainable Financing

### Kikelomo Lambo, CHAI Nigeria

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17th TechNet Conference Panama City, Panama October 16-19, 2023



### **Presentation Outline**







Introduction & Background Vaccine Forecasting in Nigeria: Processes, Analytics and Tools Multi-Level Approach to Vaccine Forecasting and Demand for Vaccines in Nigeria

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Implications of the Multi-Level Approach to Vaccine Forecasting and Demand for Sustainable Financing of Immunization



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## Background - Nigeria

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Total Population	213,401,322	
Birth Cohort	8,002,758	i Cu Savi
Surviving Infants	7,570,882	
Infant Mortality Rate	72/1000	
Child Mortality Rate	114/1000	
World Bank Index, IDA	3.2	
GNI (per capita US\$)	2,100	
GAVI Co-financing Group	Accelerated Transition from Gavi	Vaco
No. of States	36 + FCT	ecor

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#### Introduction & Background



Vaccine security is **essential to safeguard the health** of populations and promote economic development.

Vaccination is a crucial public health intervention that has been demonstrated and documented to prevent the spread of infectious diseases and save lives, but vaccine availability and access remain a challenge in many low- and middle-income countries, including Nigeria. Nigeria has an Expanded Program for Immunization (EPI) that provides vaccination for free to all elidgible populations.

- Nigeria disproportionately accounts for 2.2 million of the 4.4 million zero-dose children in the West Africa region and the second highest in the world (next to India)<sup>1</sup> and the ability of Nigeria to have a reliable and sustainable supply of vaccines is influenced by the accuracy of forecasting which is a complex process
- We aim to provide an overview of the current state and challenges of vaccine forecasting in Nigeria highlighting the country's novel multi-level forecasting approach to ensure sustainable financing of immunization.



## Nigeria's Life-Saving Vaccine forecast process overview



#### **Processes, Analytics and Tools**

- In Tandem with the country's National Immunization Policy, the Federal government is responsible for ensuring that Vaccines are available for all children and women of child-bearing age in the country. The forecast is conducted annually ahead of procurement, shipment and distribution.
- Nigeria conducts the forecasting exercise between April and May every year to fit into the national budget consolidation in June. Carry-over stocks amongst other parameters are taken into consideration to determine procurement quantity.
- The outcome of the forecast is a key input for a number of processes, including annual country budgeting and planning for the health sector, negotiation and securing better pricing and securing Import Duty Exemption Certificate (blanket waiver) which requires procurement quantities, costs, and associated documents.
- □ In line with Nigeria's Federation system, the Vaccine forecast was changed from a national-level activity to a statespecific (multi-level) activity which amongst several benefits has resulted in efficiency and forecast accuracy.



# UNICEF Designed an Excel-based Forecasting Tool for forecasting vaccines and related commodities



	Target Ag	je Group							Curre	ent Stock	Activities for remainder of 2020						
Products: ROUTINE activities	from	to	Target Population	Estimated Coverage 2021 (%)	No. of doses/tabs per person	Estimated Vastage 2021 (%)	Total no. of doses /tabs	Buffer /Safety Stock Qty	Qty	as per which date (DD/MM/YYYY )	Expected incoming Deliveries in doses after the stock count date (column M) for remainder of 2020 (Only the quantity ALREADY placed on PO (Purchase Order))	Expected incoming Deliveries in doses after the stock count date (column M) for remainder of 2020 (Only the quantity NOT YET placed on PO (Purchase Order))	Current Stock + Expected Deliveries not get placed on PO and already placed on PO	Consumption in doses after the stock count date (column M) for remainder of 2020	Expected stock at the end of the current year (2020)	Available stock at the end of the current gear (2020) after withholding buffer needs	Estimated procurement needs in doses for 2021 (transferred to table 6)
BCG-20	0 month	11 month	8,997,866	89	1	70	26,693,669	6,673,417	1,951,610	05/01/2020	3,527,000	6,458,000	11,936,610	4,440,293	7,496,317	822,900	25,870,769
HepB-10	0 month	11 month	8,997,866	72	1	25	8,637,952	2,250,186	369,720	05/01/2020	4,351,300	487,640	5,208,660	2,548,507	2,660,153	409,967	8,227,985
BOPV-20	0 month	11 month	8,997,866	82	4	25	39,350,667	9,991,134	3,946,500	05/01/2020	12,080,000	20,334,470	36,360,970	16,810,779	19,550,191	9,559,057	29,791,610
DTP-HepB-Hib-10 (Iqd)	6 weeks	11 month	8,547,973	86	1	25	9,801,676	2,487,665	140,740	05/01/2020	2,610,245	6,297,952	9,048,937	4,734,072	4,314,865	1,827,200	7,974,476
DTP-HepB-Hib-10 (Igd)	6 weeks	11 month	8,547,973	78	1	25	8,889,892	2,330,041	0	05/01/2020	2,610,242	6,297,953	8,908,195	4,483,445	4,424,750	2,094,709	6,795,183
DTP-HepB-Hib-10 (Iqd)	6 weeks	11 month	8,547,973	76	1	25	8,661,946	2,247,775	0	05/01/2020	2,610,243	6,297,955	8,908,198	4,118,355	4,789,843	2,542,068	6,119,878
PCV10-4	6 weeks	11 month	8,547,973	86	1	10	8,168,063	2,073,054	3,153,724	05/01/2020	1,987,735	3,657,392	8,798,851	4,658,179	4,140,672	2,067,618	6,100,445
PCV10-4	6 weeks	11 month	8,547,973	78	1	10	7,408,243	1,941,700	0	05/01/2020	1,987,733	3,657,391	5,645,124	4,425,712	1,219,412	-722,288	8,130,531
PCV10-4	6 weeks	11 month	8,547,973	76	1	10	7,218,288	1,873,146	0	05/01/2020	1,987,732	3,657,392	5,645,124	4,062,539	1,582,585	-290,561	7,508,849
IPV-10	14 weeks	11 month	8,547,973	76	1	20	8,120,574	2,107,289	1,695,145	05/01/2020	2,300,000	3,866,800	7,861,945	4,265,565	3,596,380	1,489,091	6,631,483
Mea-10	9 month	11 month	8,547,973	86	1	40	12,252,094	3,102,230	2,989,320	05/01/2020	929,000	4,249,000	8,167,320	4,171,176	3,996,144	893,914	11,358,180
YF-10	9 month	11 month	8,547,973	83	1	40	11,824,696	2,988,101	1,389,060	05/01/2020	0	5,325,000	6,714,060	4,152,920	2,561,140	-426,961	12,251,657
Td-10	PW	PW	11,247,332	81	2	25	24,294,238	6,073,560	1,288,760	05/01/2020	0	8,096,000	9,384,760	7,716,187	1,668,573	-4,404,987	28,699,225
Mening A Conj-10 (pediatric)	9 month	11 month	8,547,973	80	1	30	9,769,112	2,537,038	577,860	05/01/2020	0	3,674,000	4,251,860	3,503,293	748,567	-1,788,471	11,557,583
RV1-5	6 weeks	11 month	8,547,973	60	3	30	21,980,501	5,754,495	0		0	0	0	0	0	-5,754,495	27,734,996
Mea-10	12 month	23 month	8,547,973	83	1	40	11,824,696	2,988,101	2,989,320	05/01/2020	0	4,249,000	7,238,320	4,171,176	3,067,144	79,043	11,745,653
HPV4-1	9 years(F)	14 years(F)	12,372,066	68	2	5	17,711,589	4,581,988	0			0	0		0	-4,581,988	22,293,577
Other							0	0	0			0	0		0	0	í 0
Other							0	0	0			0	0		0	0	0p
Other							0	0	0			0	0		0	0	<u> </u>

- Products Routine activities: A list of the different vaccines to be forecasted
- **Target age group:** The age range of the target population for the vaccines
- **Target population:** Quantity of children and/or women in the target age group
- Estimated coverage (%): Percentage of the target population the vaccine is anticipated to reach. Use numbers from 0 to

- Number of doses/tablets per person: Number of doses/tablets required per child and/or woman
- Estimated wastage (%): Percentage of the quantity of vaccine that is expected to be wasted. Estimated wastage is calculated based on the quantity of product to be procured. Use numbers from 0 to 100
- **Buffer stock:** Required buffer stock quantity. For vaccines, typically 3 months' stock of annual requirement



### Assumptions & Parameters used for Vaccines Forecasts



#### Processes, Analytics and Tools



#### Target Population (P<sub>targ</sub>)

- The target population is the number (in Millions) we forecast for
- 2006 projected census has been the source data for the target population in the NSIPSS document and forecasting exercise



#### Target coverage (T<sub>vc</sub>)

- The projected coverage (in %) aimed to be reached with the vaccines.
- This is often based on the historical performance of the States



#### Doses per schedule

- The required number of doses needed for a Fully Immunized Child (FIC)/Target per vaccine
- Adapted from WHO recommendation & Nigeria Immunization Technical Advisory Group (NGI-TAG) recommendation

## Wastage Factor

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- The wastage rate is adapted from the WHO wastage calculator with consideration to existing data on vaccine wastage
- The wastage factor is usually deducted from the wastage rate
- Wastage factor = 100/(100 - wastage rate)



#### **Buffer stock**

- Total quantity of antigen stock expected to be available at the start of the forecast year
- Also known as Safety stock
- 5% of the initial forecasted quantity is added to the forecasting figures

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**Processes, Analytics and Tools** 

Parameter	Explanation				
Estimated Wastage Rate	Percentage of the quantity of vaccine that is expected to be wasted.				
Total number of doses required	Target population × Target Coverage × No of doses per person × Wastage Factor Wastage Factor = 100% 100% - Estimate wastage rate				
Normal buffer stock quantity	Required buffer stock quantity. For vaccines, typically 3 months' stock of annual requirement. 50% for coverage <60%; 25% for coverage >60%				
Current Stock	Available vaccine stock quantity as at time of forecast				



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**Processes, Analytics and Tools** 

Parameter	Explanation
Total number of AD- syringes	Total forecasted AD-syringes:
	Target population × Target Coverage × No of doses per person × 1.1
Total Number of Reconstitution syringes (pieces)	Total forecasted Reconstitution syringes:Total number of doses×Number of doses per vial
Total number of safety boxes	Total forecasted Safety boxes: (Total number of AD syringe + Total number of reconstitution syringes) × 1.1 100 (Number of syringes per safety box)



## States and individually Unique. So should their Forecast



#### Importantly, in recent years, Nigeria has been implementing a statespecific forecasting process that incorporates the diversity of our federating states and the federal capital as well as their unique variable values.

- Each assumption and parameter for the forecast is individualized to each state
  - □ Each state's parameters and assumptions are then used to develop a template for the 36 states and Federal Capital Territory such that they have their **specific forecast figures handy to make state-specific decisions and conduct analysis**. These unique state values are further weighted via analysis to arrive at the single figures that are entered into the national template.
  - □ This approach further strengthens the understanding, acceptance and ownership of the forecast process and its resultant outputs and outcomes by all the stakeholders who will in turn contribute to the successful implementation of the forecast (including financing) and subsequent discussions/reviews.



#### Multi-Level Approach to Vaccine Forecasting

## In 2017, all 36 states + FCT were categorized into 4 groups based on their Penta 3 coverage in the 2021 MICS/NICS, to develop tiered targets for vaccine forecasting (\*) Interventional Coverage in the 2021 MICS/NICS, to develop tiered targets for vaccine forecasting (\*) Interventional Coverage in the 2021 MICS/NICS, to develop tiered targets for vaccine forecasting (\*) Interventional Coverage in the 2021 MICS/NICS, to develop tiered targets for vaccine forecasting (\*) Interventional Coverage in the 2021 MICS/NICS, to develop tiered targets for vaccine forecasting (\*) Interventional Coverage in the 2021 MICS/NICS, to develop tiered targets for vaccine forecasting (\*) Interventional Coverage in the 2021 MICS/NICS, to develop tiered targets for vaccine forecasting (\*) Interventional Coverage in the coverage





#### Multi-Level Approach to Vaccine Forecasting

Antigen	High	Medium	Low 3	Low 2	Low 1
BCG	96%	93%	82%	84%	73%
Нер В	86%	82%	81%	71%	52%
OPV	94%	90%	83%	76%	70%
Penta 1	94%	91%	86%	75%	71%
Penta 2	92%	87%	82%		59%
Penta 3	91%	83%	77%	69%	47%
PCV 1	94%	91%	86%	75%	71%
PCV 2	92%	87%	82%	72%	59%
PCV 3	91%	83%		69%	47%
IPV 1	91%	83%	77%	69%	47%
IPV 2	88%	80%	74%	66%	44%
Measles 1	92%	92%	87%	75%	72%
Measles 2	91%	90%	86%	75%	72%
YF	91%	90%	86%	75%	72%
Td	92%	84%	89%	79%	75%
Men A	91%	90%	86%	75%	72%
RV 1	88%	74%	39%	26%	11%
RV 2	85%	71%	36%	23%	8%
RV 3	82%	68%	33%	20%	5%
HPV	76%	72%	71%	51%	25% <sub>12</sub>

# The Multi-level forecast an endpoint success determinant for Nigeria's successful transition from GAVI support.



Forecast implications for Sustainable Immunization Financing

Overview of the trajectory of GAVI transition



#### In 2018, Nigeria's Gross National Income per capita exceeded Gavi's support threshold of \$1,580, thus leading to eligibility to enter the accelerated transition phase



In **2001**, Gavi started providing support to Nigeria for vaccines, cold chain procurement, immunization campaigns and health system strengthening.



#### A 10-year strategy plan

**document** that defines the country's plan for financial ownership of the immunization and primary health care health system was developed in

2018.



Vaccine financing was introduced into the FGoN

National Budget's

Service-Wide Vote

(SWV) in 2019

Between 2019 and 2023, there has been a 34.3% increase in the allocation to vaccine financing in the SWV





## Since 2019, there has been a 34.3% increase in the allocation to vaccine financing in the service wide vote



#### Forecast implications for Sustainable Immunization Financing

A reduction in the number of

facilities with a stock of DPT-

containing vaccine

#### Projected routine immunization funding for vaccines & devices committed in Nigeria by funding source per NSIPSS







350

SOURCE: NPHCDA, FGoN Budget, CHAI Analysis

### The impact of the Multi-level Forecasting process is Limitless with the ultimate goal of ensure the availability of life-saving vaccines



- **1**. Forecasting plays a critical role in the reduction of Maternal and Infant mortality in Nigeria and The multi-level approach to vaccine forecasting ensures that forecasting is more accurate and reliable, leading to improved vaccine availability and security.
- 2. This efficiency impacts positively the country's ability to meet its co-financing obligation by minimizing excesses and vaccine wastages in the system in the context of limited resources and competing priorities.
- **3**. This forecasting approach is also driving sustainable financing conversations through the possibility of mobilizing financial resources at the sub-national level to guarantee adequate funding for immunization programs. This financing bottom-up approach can help to ensure that vaccines are available and accessible to all, whilst sharing in the financing responsibility with the federal government
- 4. It is recommended that Ministries of Health and partners organize forecasting workshops, review and clarify the parameters/assumptions (data) and process, and issue quantities to manufacturers for production that would adequately cater for the diverse program needs within countries and be robust and flexible enough to respond to and Sin and emergencies as driven by the coherent, sustainable and immediate stakeholders understanding, especially, in a system requiring multi-level of funds processing, approval and releases.

## Alternative vaccination forecasts and supply plans: Mozambique case study

## Laila Akhlaghi, JSI



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Objective: Provide Mozambique with strong evidence to get "over forecasts" for routine vaccines approved for funding

Outline:

- Review traditional vaccine forecasting and planning in LMICs
- Mozambique case study
  - Forecasting
  - Supply planning
  - Results
- Next steps



# Current process and guidance on vaccine forecasting



Objective:

- Point forecast (doses) for annual procurement + 25% safety stock
  - Determined by MoHs and UNICEF

Method:

- Demographic-based on coverage goals
- Distribution to lower levels follow the same demographic and coverage goals



## Limited quality data available for forecasting

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#### Source: Daily tally sheet

Concession in the second	FIC	HA DE RESUMO	DIARIO DO PA	V PARA POSTO	D FIXO _BRIG	ADA MOVE	L.,	
Vacinas	Mascolino	Fémenino	1 meses Total	Mascoling	12-23 mes Femenino	es Total	TOTAL	Tria ((11) Ab
BCG	8	6	14	0	0	TERIFIC	apite 11.	STATE.
Pólio 0	7	6	13	0.	0	0	14	0
Pólio 1º Dose	4	1	05	0	0	0	15	
Pólio 2º Dose	3	6	09	01	0		105	0
Pólio 3º Dose	8	13	21	0	0	0	10	10
IPV	15	20	35	01	n	0	26	0
DPTHepB+Hib 1* Dose	0	0	0	0	0	10	0	
DPTHepB+Hib 2" Dose	0	0	0	0	0	0	0	1
DPTHepB+Hib 3º Dose	0	0	0	0	D	0	0	10
PCV 1* Dose	4	1	05	0	0	0	05	
PCV 2ª Dose	5	6	11	01	0	10	12	
PCV 3* Dose	1	7	08	0	01	01	09	106
RV 1* Dose	4	1	05	0	0	0	05	
RV 2ª Dose	2	6	08	0	0	0	08	11.
MR 1* Dose	2	8	10	0	01	01	11	
CCV < 1 ano	2	8	10					
MR 2 <sup>4</sup> Dose				Apenas 3	parti 18 ti 23	meses de	L	0
VACINA ANTITET	ÂNICA			-				
VAT		1ª Dose	2 <sup>4</sup> a 5 <sup>4</sup> Dose					
Mulheres Grávidas	De la carra	04	06					
	Comunidade	30	07					
MIE10 15 a 49 apor	Estudante	0	0					
MIP O TO II 40 MICS	Trabalhador	0	0	~				
	Total	30	07					
	Estudante	0	0					
Nao Mir'S	Trabalhador	0 -	0					
	A BEALLARD	9	4					
Outros		The state of the s		4				

#### Fields:

- Date
- Province, district
- Vaccine type
- Vaccine
- Doses administered (by age and gender)
- Vials opened (used)

Transfer of data to electronic systems introduces errors:

- Lack of timely reporting
- Transcribing
- Math and counting errors



## Stronger data available on doses administered



#### STRONG Health information management systems

- Doses Administered Coverage
- Vials opened

   *y* opened but not administered => wastage

#### Wastage results



#### **OPV (20 dose vial)**



#### Rota (I dose vial)



at Technet 2023

# Limited quality supply chain data available for forecasting



Logistics management information system data:

- Doses issued from various levels of the system
- Beginning and ending stock
- Stock received
- Doses administered

Not available:

- Vials consumed (in either administration or loss)
- Days out of stock (summation, not granular, or average)



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## Forecast methods used



- Review and revise demographics data:
  - Provincial birth rates, BCG doses (given at birth)
- Trend: Doses used, adjusted to reporting rates
- Trend: Doses issued from various levels adjusted to reporting rates

Observations:

- Can not account for days out of stock
- Can not account for rationing
- Trends for doses used for products low in stock declines rather than increasing







## Translating forecasts to plans for procurement





- Consider inventory policies and/or practices at each level of the system and calculate safety and order stock based on these policies
- 25% safety stock as a rule does not consider:
  - Forecast errors
  - Lead times and variability
  - Resupply policies and frequencies
  - Inventory management policies
- If the supply chain is experiencing frequent stock outs → not enough inventory
- Regardless of how accurate the demand forecast is, it will not be enough

# How much is needed to fulfill demand in Mozambique?



If lead times are consistent and can be relied on, they do not need to be included in safety stock; but lead times at central-level are unpredictable, taking 3-6 or more months to arrive.

Level	Inventory policy	Practice	Resupply period	Lead time	Safety stock	Min (SS + LT)	Max (Min + RP)
Central	Continuous review	Procures annually for 12m + 25%	3m (not consistent)	3-6m (not consistent)	≥ of 3m	≥ 6-9m	≥ 9-12m
Province		Orders quarterly 3m for 3m + 25%	3m	1m	≥ of 1m	≥ 1m	≥ 4m
District	Forced	Orders monthly for 1m + 25%	1m	1w	≥ of 1w	≥ 1w	≥ 1.5m
Health Facility	ordering	Orders monthly for 1m + 25%	1m	1w	≥ of 1w	≥ 1w	≥ 1.5m
System						≥ 8-11m	≥ 16m

Orders should be made prior to reaching minimum levels in order to reach maximum stock levels



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# System stock status is low, totals to be procured are higher than expected



Vaccine	Estimated MoS on hand at end of September in the system
Pentavalent	2.3
PCV	2.7
Rota	0.6
IPV	5.4
HPV	8.7
MR	4.4
BCG	39.7
bOPV	9.6
VAT/Td	12.9

Total to be procured:

- Demand for the year
- Inventory to fill the pipeline
- Catch-up/recovery vaccinations

These quantities are greater than Gavi's 2023 and 2024 allocations, even dipping into 2025, 2026, and 2027 allocations for some vaccines.

Several calls were needed to ensure all stakeholders were comfortable with the methods and results.

The World Bank stepped in to fund the additional quantities.





## Next steps



- Use the data
- Improve reporting rates
- Consider collecting data on total vials rather than total doses administered
- Calculate days out of stock
- Calculate actual wastage rates and factors

## Monitor stock status and update supply Plans at least quarterly

- Calculate average monthly consumption (AMCs)
- Monitor System and level months of stock using Stock on Hand (SoH) and AMCs
- Determine if, when, and quantity of orders and shipments needed in advance of emergencies, stock outs, and overstocks.









## **Thank you!**

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# Q & A



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## **Thank You!**

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