## **BEFORE THE HEARING PANEL**

IN THE MATTER of the Resource Management Act

1991

AND

IN THE MATTER Proposed Plan Change 9 to the

Operative Hamilton City District Plan

**AND** 

IN THE MATTER Session on Hamilton City Council

Re-categorisation of Built Heritage

Items

## ON BEHALF OF WAIKATO HERITAGE GROUP # 427 DATED 22 03 2024

## **INTRODUCTION**

- My name is Laura Liane Kellaway. I hold a Bachelor of Architecture Degree and a Master of Architecture Degree from the University of Auckland. I am a member of ICOMOS New Zealand. I am a registered Architect and a Fellow of the New Zealand Institute of Architects. I have practised for over thirty years specialising in heritage with experience in the building, heritage consultancy and architecture. I am a Waikato based Historian.
- 2. I am acting on behalf of the Waikato Heritage Group. I have previously presented evidence to the hearing panel in Hearing Session 1 and 2 in 2023. I attended the Joint Witness Conference Built Heritage Expert Conferencing Session 2 held on 23 November 2023 as an expert, and I provided the WHG Categorisation report dated 1 March 2024. The Waikato Heritage Group submission number is # 427 and includes a further submission.
- 3. I carried out site visits to some of the proposed Hamilton City Council (HCC) Heritage Items from the public domain across 2022- 2024. I have also visited several of the places prior to 2023 in a both a personal and professional capacity.
- 4. I note my conflict in relation to a personal submission, and as a former member of the Waikato Heritage Group.

## **CODE OF CONDUCT**

5. I am familiar with the Code of Conduct for Expert Witnesses (Environment Court Practice Note 2023) and although I note this is a Council hearing, and agree to comply with this code. The evidence presented in this report on the HCC Categorisation report is within my area of expertise, except where I state that I am relying on information provided by another party. I have not knowingly omitted facts or information that might alter or detract from opinions I express.

## SCOPE OF EVIDENCE

- 6. The scope is of this evidence is to respond to the HCC Categorisation report Appendices B and C as directed by Direction 21.
- 7. The purpose of this evidence is to set out the position of WHG on particular Built Heritage Items referred to in the HCC Categorisation report :
  - (i) Of the BH items no longer pursued by HCC, whether WHG continues to support its inclusion in Schedule 8A;
  - (ii) Of the BH items which HCC continues to pursue, whether WHG continues to oppose or support its inclusion in Schedule 8A

- 8. The scope includes the HCC Appendix C which are those items seen as 'medium'.
- 9. In forming a professional view on the above, I have drawn upon the original draft WSP assessments provided by HCC, documentation available in records that are easily accessible, and my own knowledge of the places and history of Hamilton.
- 10. As noted Waikato Heritage Group (WHG) have previously highlighted a range of discrepancies in the draft WSP assessments, and limitations as result of errors, issues with histories and lack of additional research. It would appear the draft assessments have not been updated since original notification in the interim time of Plan Change 9 and retain inherent errors.
- 11. I have assumed there have been no additional reports or updates to reports since this time as I have not found any reference to such in any hearing documentation, or evidence of a peer review.
- 12. It is noted that WHG submissions and further submissions WHG have previously made comment on specific proposed HCC items. This includes the proposed Ruakura Homestead H158 and Caretaker House <sup>1</sup>Memorial Park H244. Both items are commented on and supported by WHG in this report.

## REPORT ON HCC CATEGORISATION SCHEDULES

- 13. As directed by the commissioners in Direction 21, I have addressed, with assistance from the WHG, the proposed HCC historic heritage items categorisation.
- 14. Following the submission of the re-categorisation reports, I have viewed the HCC Categorisation Memorandum of Counsel on behalf of Hamilton City Council in Response to Panel Direction #21 dated 1 March 2024.
- 15. I have appended the HCC Appendix B "High" and Appendix C "Medium". Within the HCC Number column is the WHG position taken.
- 16. The HCC number column notates "SUPPORT" as in support of the proposed item, "OPPOSE" as likely to oppose. Where there is no comment provided WHG are neutral on the proposed item and I do not intend to provide further comment.
- 17. It is unclear who was the author of the HCC Memorandum Report categorisation lists, and the basis of the review.
- 18. HCC's Categorisation Report was based on the updated assessment methodology as set out in the interim guidance, but has not updated the underlying evidence that supports the HCC list. Mr Muldowney has noted that HCC do not intend to review the existing WSP drafts (Memorandum 1 March 2024). In my view a review of the WSP reports would ensure more accurate and robust assessments. Some errors viewed are technical, such as no address or

<sup>1</sup> Proposal has Parr House history.

incorrect suburb, but others have not included known designers, builders and dates of construction. This has implications for the significance of the built heritage item when assessing against the updated criteria.

- 19. Professionally, it is challenging to provide a firm position on all the items set out within the HCC categorisation report without updates and corrections to the baseline information.
- 20. To illustrate this I provide some examples. H147 the former Farmers Building has a known architect, Aubrey de Lisle. The issue by council of building permits to owner Lewis for the two buildings covered in H182, now Dora's café, place their construction as 1922 and 1923; Lewis was a prolific local builder. H221, the Gosling and Higgins Building, was also significantly the Frankton Town Board and Frankton Borough Chambers.
- 21. There are also inconsistencies in quantifying the value assessments. For example H205 Garden Place Sundial has three high and two moderate values yet has been re-categorised as 'medium'.
- 22. A number of assessments have included area histories which are outside the relevant area, such as the inclusion of the Jolly family's history as relevant to areas south of Rotoroa, and of Captain East's history as relevant to Claudelands rather than Colonel Moule whose militia Crown Grant it was, not East's. H215 at 717 Grey Street places the building in Hamilton East when it is currently and historically part of Claudelands, therefore the given history does not take the Claudelands history into account. Such errors may render an assessment less credible.
- 23. Although the online planning maps have been updated there has been no review or alignment within the WSP reports to include information on existing HCC District Plan Special Character areas and proposed Historic Heritage Areas (HHAs) within the draft individual reports, which may affect heritage valuing. In my view some of this information was known at the time of reporting and should be included, and would support valuing.
- 24. As noted in my evidence of 1 March 2024 at the time of filing WHG Categorisation Report, I agree with Mr Muldowney that "a more thorough process will likely be needed for individual items that go forward under Outstanding and High proposals."
- 25. WHG has some additional information, however I consider that there is substantial work if asked to review each item as an overall process. Historical knowledge and some basic desktop research has been used when examining both Appendix B and C, but it is beyond the capacity of WHG to address this in full. It is anticipated this will be completed by HCC prior to individual hearings.

## CONCLUSION

- 26. The summary result of the review of the HCC Categorisation schedules is that:
  - a. 2 of the proposed items within HCC Appendix B (Outstanding and High) are supported with additional information, and
  - b. 23 are opposed in HCC Schedule C (medium) because the ranking is in my view too low and in some cases information may not been sufficiently researched to address heritage valuing.
- 27. In my view it would be prudent for HCC to check and update individual assessments prior to individual hearings to reduce errors and improve historic information that may impact summary heritage values.
- 28. WHG has indicated that they would appreciate a further discussion with HCC to further resolve some of the proposed built heritage items.

Dated this day of 21 March 2024.

Laura Liane Kellaway

Appendix 1 – HCC Schedule B and C with WHG notes

## APPENDIX B - Built Heritage items HCC will pursue

Address	Schedule 8A ID# With WHG comment	Recategorisation
Former National Insurance Company Building, 137 Alexandra Street, Hamilton Central	H148	High – Plan Ranking B
18 Anglesea Street, Central City	H149	High – Plan Ranking B
Central Police Station, 12 Anzac Parade, Hamilton Central	H153	High – Plan Ranking B
3 Balloch Street, Fairfield	H154	High – Plan Ranking B
Former United Evangelical Church, 2 Bettina Road, Fairfield	H157	High – Plan Ranking B
Ruakura Homestead and Agricultural Research Station, 10 Bisley Road	H158 SUPPORT	Outstanding – Plan Ranking A
10 Boundary Road, Claudelands	H167	High – Plan Ranking B
65 Braid Road, St Andrews	H168	High – Plan Ranking B
St Joseph's Church and Spire, 86-88 Clarkin Road, Fairfield	H173	High – Plan Ranking B
Fairfield Primary School, 260 Clarkin Road, Fairfield	H174	High – Plan Ranking B
83 Cook Street, Hamilton East	H185	High – Plan Ranking B
Nawton Hall, 4 Crawford Street, Avalon	H186	High – Plan Ranking B
Former Ammunitions Store, 60 Dey Street, Hamilton East	H188	High – Plan Ranking B
74 East Street, Enderley	H190	High – Plan Ranking B
106 Forest Lake Road, Forest Lake	H197	High – Plan Ranking B
3 Frances Street, Hamilton East	H199	High – Plan Ranking B
Former Guardian Royal Exchange Building, 14 Garden Place, Hamilton Central	Н206	High – Plan Ranking B
Former MLC Building, 20 Garden Place, Hamilton Central	Н207	High – Plan Ranking B
14 George Street, Claudelands	Н208	High – Plan Ranking B
'Cluny', 103 Grey Street, Hamilton East	H210	High – Plan Ranking B
Egan's Chambers, 379 Grey Street, Hamilton East	H212	High – Plan Ranking B
707-711 Grey Street, Hamilton East	H214	High – Plan Ranking B
A. Ebbett's Residence, 13 Hammond Street, Hamilton Central	H217	High – Plan Ranking B
Hamilton West School Main Classroom Building, 36 Hammond Street, Hamilton Central	H218	High – Plan Ranking B
Fairfield Buildings, 1004 Heaphy Terrace, Fairfield	H220	High – Plan Ranking B
Gosling & Higgins Building, 62 High Street, Frankton	H221 SUPPORT	High – Plan Ranking B
Richmond House, 29 Horne Street, Hamilton Central	H222	High – Plan Ranking B
Frankton Junction Presbyterian Church, 11 King Street, Frankton	H226	High – Plan Ranking B
8 Kotahi Avenue, Beerescourt	H228	High – Plan Ranking B
Harris House, 58A Lake Crescent, Hamilton Lake	H230	High – Plan Ranking B
74 Lake Crescent, Hamilton Lake	H231	High – Plan Ranking B
4/13 Manning Street, Hamilton Central	H236	High – Plan Ranking B
57 Memorial Drive, Claudelands	H244	High – Plan Ranking B

Address	Schedule 8A ID# With WHG comment	Recategorisation
50 Nixon Street, Hamilton East	H249	High – Plan Ranking B
179 Nixon Street, Hamilton East	H250	High – Plan Ranking B
287 Peachgrove Road, Fairfield	Н260	High – Plan Ranking B
Swarbrick Memorial Arch, Hamilton Lake Domain	H261	High – Plan Ranking B
12 Piako Road, Claudelands	Н266	High – Plan Ranking B
11-13, 15-17, and 19-21 Pinfold Avenue, Hamilton East	H268, H269, H270, H271, H272 and H273	High – Plan Ranking B
Former Black House, 7 Queens Avenue, Frankton	H274	High – Plan Ranking B
Former Masonic Hall, 166 River Road, Hamilton East	H279	High – Plan Ranking B
414 River Road, Fairfield	H282	High – Plan Ranking B
534 River Road, Fairfield	H283	High – Plan Ranking B
Former Rototuna Church, 144 Rototuna Road, Rototuna	H285	High – Plan Ranking B
120 Sandwich Road, Saint Andrews	Н286	High – Plan Ranking B
61 Silverdale Road, Silverdale	H288	High – Plan Ranking B
Sikh Temple, 1418-1426 Te Rapa Road, Horotiu	Н290	Outstanding – Plan Ranking A
24 Thames Street, Claudelands	Н292	High – Plan Ranking B
Hamilton Court, 89 Tristram Street, Hamilton Central	Н293	High – Plan Ranking B
Former President's House, 504 Tuhikaramea Road, Temple View	Н294	High – Plan Ranking B
Former C. L. Innes & Co Building, Meteor Theatre, 1 Victoria Street, Hamilton Central	Н302	High – Plan Ranking B
Innes Memorial Arch, Ferrybank Park, Corner of Victoria Street and Anzac Parade	H303	High – Plan Ranking B
Former Shattocks Butchery, 137 Ward Street, Hamilton Central	Н309	High – Plan Ranking B
Hamilton West Cemetery, 59 Willoughby Street, Whitiora	H311	Outstanding – Plan Ranking A
B Block, Waikato University, University of Waikato Campus, Hillcrest	H314	High – Plan Ranking B
72 Wellington Street, Hamilton East	Hxxx	High – Plan Ranking B
21 Stanley Street, Claudelands	Hxxx	High – Plan Ranking B

## **APPENDIX C**

# APPENDIX C - Built Heritage items HCC no longer pursues

Address	Schedule 8A ID# With WHG comment	Recategorisation
39 Abbotsford Street, Whitiora	H138	Medium
18A Albert Street, Hamilton East	H139 OPPOSE	Medium
80 Albert Street, Hamilton East	H140	Medium
84 Albert Street, Hamilton East	H141	Medium
110 Albert Street, Hamilton East	H144	Medium
Former Farmers Building, 62 Alexandra Street, Hamilton Central	H147 OPPOSE	Medium
Hamilton Municipal Offices, 260 Anglesea Street, Hamilton Central	H151	Medium
Anglesea Street Retaining Wall, Anglesea Street	H152 OPPOSE	Medium
15 Bell Street, Hamilton East	H156	Medium
1 & 3 Bledisloe Terrace, Hamilton East	H159 and H160 OPPOSE	Medium
12 Bond Street, Hamilton East	H161 OPPOSE	Medium
14 Bond Street, Hamilton East	H162 OPPOSE	Medium
18 Bond Street, Hamilton East	H163 OPPOSE	Medium
26 Bond Street, Hamilton East	H164 OPPOSE	Medium
30 Bond Street, Hamilton East	H165	Medium
32 Bond Street, Hamilton East	H166 OPPOSE	Medium
38 Brookfield Street, Hamilton East	H169 OPPOSE	Medium
88 Brookfield Street, Hamilton East	H170	Medium
10 Claude Street, Fairfield	H175	Medium
28 Claudelands Road, Hamilton East	H178	Medium
110 Clyde Street, Hamilton East	H180	Medium
134 Clyde Street, Hamilton East	H181	Medium
101-105 Collingwood Street, Hamilton Central	H182	Medium
60 Cook Street, Hamilton East	H183	Medium
78 Cook Street, Hamilton East	H184	Medium
4 Daisy Street, Claudelands	H187	Medium
4 East Street, Five Cross Roads	H189	Medium
23 Enderley Avenue, Five Cross Roads	H191	Medium
45 Firth Street, Hamilton East	H192	Medium
49 Firth Street, Hamilton East	H193	Medium
53 Firth Street, Hamilton East	H194	Medium
54A Firth Street, Hamilton East	Н195	Medium
69 Forest Lake Road, Forest Lake	H196	Medium
116 Galloway Street, Hamilton East	H201	Medium

150 Salloway Street, Hamilton East   150 Salloway Street, Hamilton Central   150 Salloway Street, Hamilton East   150 Salloway Street, Hamilton Central   150 Salloway Street, Hamilton Leatral Hamilton Lake   150 Salloway Street, Hamilton Central   150 Salloway Street, Hamilton Central   150 Salloway Street, Hamilton Leatral Hamilton Lake   150 Salloway Street, Hamilton Leatral Hamilton Lake   150 Salloway Street, Hamilton Leatral Hamilton Lake   150 Salloway Street, Hamilton Lake   150 Salloway Street, Ha	
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H204     H205     H209     H209     H211     H213     H213     H214     H224     H227     H238     H238     H237     H238     H237     H241     H245     H246     H247     H248     H248     H248     H248     H248     H250     H251     H251     H252     H253     H254     H255     H256     H256     H257     H258     H259     H259     H261     H262     H263     H265     H	OPPOSE OPPOSE OPPOSE OPPOSE
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H229         H233         H235         H237         H238         H239         H241         H245         H246         H247         H248         H248         H248         H25         H26         H26         H26         H26         H265         H265         H265         H265         H265         H265	
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H247         H248         H252         H254         H255         H256         H256         H257         H259         H259         H262         H263         H265	246 Medium
H248         H252         H254         H254         H255         H256         H257         H257         H259         H262         H263         H265         H265	247 Medium
H252 H254 H255 H255 H256 H259 H259 H262 H263 H263 H263	248 Medium
H255 H255 H256 H256 H257 H257 H259 H262 H263 H263	252 Medium
H255 H256 H256 H257 H259 H269 H263 H263	254 Medium
H255 H257 H259 H262 In Lake H263	255 Medium
H257 H259 H262 H263 H263 H263	256 Medium
H262 H262 In Lake H263 H265	257 Medium
H262 In Lake H263 H265	259 Medium
embroke Street, Hamilton Lake H263	
	265 Medium
38 Piako Road, Claudelands	267 Medium
9 Queens Avenue, Frankton	
80 Rimu Street, Maeroa	
129 Rimu Road, Maeroa OPPOSE	

Address	Schedule 8A ID# With WP	With WHG comment	Recategorisation
7 Seddon Road, Frankton	H287		Medium
Former St George's Church, 32A Somerset Street, Frankton	H289		Medium
243 Ulster Street, Whitiora	Н297		Medium
409 Ulster Street, Beerescourt	Н298		Medium
18 Union Street, Claudelands	Н299		Low
18A Union Street, Claudelands	Н300		Medium
9 Upper Kent Street, Frankton	H301		Medium
Former Imperial Chambers Building, 231 Victoria Street, Hamilton Central	H304 OPPOSE		Low
Former Norwich Union Insurance Building, 341 Victoria Street, Hamilton Central	H305 OPPOSE		Medium
1212 Victoria Street, Whitiora	Н307		Medium
80 Wellington Street, Hamilton East	H310		Medium
2 Woodstock Road, Fairfield	Н312		None (Demolished)
Remains of 1879 Union Bridge Foundations, Waikato River	H315		N/A
Remains of Hamilton Punt Jetty Piles, Waikato River	Н316		N/A
Former Roose Shipping Co. Ltd Wharf, Waikato River, Grantham Street	H317 OPPOSE		Medium
Russian Bell Tower, Hamilton Gardens	H318		Medium
Te Rapa Pā Memorial Plaque, Park Terrace, Hamilton Central	H319		Low