Board Members
Brian White, Chair
Gibb Phenegar, Vice Chair
Christina Oster, Clerk
Joe Barresi, Member
Tom Emero, Member
Adam Kaufman, Associate
Member



Medway Town Hall 155 Village Street Medway, MA 02053 Telephone (508) 321-4890 zoning@townofmedway.org

## TOWN OF MEDWAY COMMONWEALTH OF MASSACHUSETTS

### **ZONING BOARD OF APPEALS**

# DECISION SPECIAL PERMIT/ACCESSORY FAMILY DWELLING UNIT 4 CANDLEWOOD DRIVE

Applicant:

Jennifer and Dave Garofalo

**Location of Property:** 

4 Candlewood Drive (Assessor Parcel ID: 62-035)

**Approval Requested:** 

The application is seeking a Special Permit for an Accessory Family Dwelling Unit (AFDU) under Zoning Bylaw Section 8.2 to construct an accessory family dwelling unit as an addition to the

existing structure.

**Members Voting:** 

Brian White, Chair; Gibb Phenegar, Vice Chair; Joe Barresi, Member; Tom Emero, Member; Adam Kaufman, Associate

Member, sitting by designation

**Date of Decision:** 

July 17, 2024

Decision:

**GRANTED WITH CONDITIONS** 

#### I. PROCEDURAL HISTORY

- 1. On June 21, 2024, the Applicants filed for a Special Permit for an Accessory Family Dwelling Unit (AFDU) under Zoning Bylaw Section 8.2.
- 2. Notice of the public hearing was published in the Milford Daily News on July 3, 2024, and July 10, 2024, and notice sent by mail to all parties in interest and posted in Town Hall as required by G.L. c. 40A §11.
- 3. The public hearing was opened on July 17, 2024. The hearing was closed that evening.
- 4. The Property at 4 Candlewood Drive is located in the AR-II (Agricultural Residential II) District. The front setback requirement is 35 feet, and the side and rear setback requirements are 15 feet. The minimum lot area requirement is 22,500 square feet, and the minimum lot frontage requirement is 150 feet.

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- 5. The Board notified Town departments, boards, and committees of this application.
- 6. All documents and exhibits received during the public hearing are contained in the Zoning Board of Appeal's files and listed in Section V of this Decision.

#### II. SUMMARY OF EVIDENCE AND TESTIMONY

The Chair designated associate member Adam Kaufman to sit on this hearing in the absence of member Christina Oster.

The Applicants, Jennifer and Dave Garofalo, gave a brief overview of their request for the Accessory Family Dwelling Unit (AFDU) addition for Ms. Garofalo's parents, to the left-side of their house with an entrance from the dining room. There would also be an entrance from the left-side of the proposed addition and balcony/deck off the back of the addition. The AFDU is only 576 square feet, which falls well under the 800 square feet provided in the Zoning Bylaw. Mr. Phenegar had one concern regarding the 15-foot set-back and noting it is important to have the contractor stake this out. No trees will need to be removed. The Town of Medway now has a Tree Preservation Bylaw which requires an application through the Conservation Commission if any large trees are to be removed within the zoning bylaw set-back. Ms. Garofalo noted they are looking to have a second driveway close to the AFDU entrance for a handicap accessible vehicle. The curb cut required for this second driveway will have to be addressed with Medway Department of Public Works, which generally requires 150 feet of frontage for a second driveway.

#### HI. FINDINGS

In making its findings and reaching the decision described herein, the Board is guided by G.L. c. 40A, as amended, and by the Medway Zoning Bylaw. The Board also considered the Plans, comments from Town officials and committees, and evidence and testimony presented at the public hearing.

#### A. Section 8.2 Accessory Family Dwelling Unit Criteria

The Board found that the application meets all the required criteria for Section 8.2 on the following findings:

- 1. An accessory family dwelling unit shall be located within:
- a. a detached single-family dwelling (principal dwelling unit); or
- b. an addition to a detached single-family dwelling (principal dwelling unit); or
- c. a separate structure on the same premises as a detached single-family dwelling (principal dwelling unit).

## The proposed AFDU is an addition to a detached single-family dwelling (principal dwelling unit).

2. There shall be no more than one accessory family dwelling unit associated with a detached single-family dwelling (principal dwelling unit).

#### The proposed AFDU is the only AFDU on the premises.

3. No accessory family dwelling unit shall have more than one bedroom, unless a second bedroom is authorized by the Board of Appeals pursuant to 8.2.C. 8.

## The proposed AFDU will have only one bedroom as shown on the Architectural Plans.

4. An accessory family dwelling unit shall not exceed 800 sq. ft. of gross floor area.

#### The proposed AFDU will be less than 800 square feet.

5. There shall be at least one designated off-street parking space for the accessory family dwelling unit in addition to parking for the occupants of the detached single-family (principal dwelling unit). The off-street parking space shall be located in a garage or in the driveway and shall have vehicular access to the driveway. The location, quantity, and adequacy of parking for the accessory family dwelling unit shall be reviewed by the Board of Appeals to ensure its location and appearance are in keeping with the residential character of the neighborhood.

#### There will be at least one designated off-street parking space in the driveway.

- 6. Occupancy of the single-family dwelling (principal dwelling unit) and accessory family dwelling unit shall be restricted as follows:
  - a. The owners of the property shall reside in one of the units as their primary residence, except for bona fide temporary absences due to employment, hospitalization, medical care, vacation, military service, or other comparable absences which would not negate the primary residency standard. For purposes of this Section, "owners" shall mean one or more individuals who hold legal or beneficial title to the premises.

## The owners of the property shall reside in one of the units as their primary residence.

- b. The accessory dwelling unit and the detached single-family dwelling (principal dwelling unit) shall be occupied by any one or more of the following:
- i. the owner(s) of the property;
- ii. the owner's family by blood, marriage, adoption, foster care or guardianship;
- iii. an unrelated caregiver for an occupant of the detached single-family dwelling or the accessory family dwelling unit, who is an elder, a person with a disability, handicap or chronic disease/medical condition, or a child.

#### The accessory family dwelling unit will be occupied by the owner's relative.

7. An accessory family dwelling unit shall be designed so as to preserve the appearance of the single-family dwelling (principal dwelling unit) and be compatible with the residential character of the neighborhood. Any new separate outside entrance serving an accessory family dwelling unit shall be located on the side or in the rear of the building.

The entrance to the AFDU will be located on the side of the building.

#### **B. Section 3.4 Special Permit Decision Criteria**

The Board found that the application meets all the required Special Permit Decision Criteria for Section 3.4 on the following findings:

- 1. The proposed site is an appropriate location for the proposed use.
- 2. Adequate and appropriate facilities will be provided for the operation of the proposed use.
- 3. The proposed use as developed will not create a hazard to abutters, vehicles, pedestrians, or the environment.
- 4. The proposed use will not cause undue traffic congestion or conflicts in the immediate area.
- 5. The proposed use will not be detrimental to the adjoining properties due to lighting, flooding, odors, dust, noise, vibration, refuse materials, or other undesirable visual, site, or operational attributes of the proposed use.
- 6. The proposed use as developed will not adversely affect the surrounding neighborhood or significantly alter the character of the zoning district.
- 7. The proposed use is in harmony with the general purpose and intent of the Zoning Bylaw.
- 8. The proposed use is consistent with the goals of the Medway Master Plan.
- 9. The proposed use will not be detrimental to the public good.

The Board finds that the Applicants have demonstrated through evidence submitted, including the Plan, the Architectural Plans, review of the square footage and usage of the AFDU, that they have met all the required Special Permit Decision Criteria under Section 3.4 of the Zoning Bylaw, including that any adverse effects will not outweigh its beneficial impact to the town.

#### IV. CONDITIONS OF APPROVAL

1. Smoke, heat and carbon monoxide detectors must be installed in accordance with the Massachusetts Fire and Building Codes.

- 2. This special permit is subject to all subsequent conditions that may be imposed by other Town departments, boards, agencies, or commissions. Any changes to the special permit that may be required by the decisions of other Town boards, agencies or commissions shall be submitted to the Board for review as a new request.
- 3. Any work or use that deviates from this Decision may be a violation of the Medway Zoning Bylaw. All conditions imposed by this Decision are mandatory, and any violation of a condition imposed by this decision may be a violation of the Medway Zoning Bylaw. Any violations of this Decision may prevent the issuance of a building permit and/or occupancy permit or result in the issuance of a cease-and-desist order, noncriminal penalties, or fines, as further provided in Section 3.1 of the Zoning Bylaw. Please note that Section 3.1.F of the Zoning Bylaw provides:
  - 1. Anyone who violates a provision of this Zoning Bylaw, or any condition of a variance, site plan review decision or special permit, shall be punishable by a fine of not more than three hundred dollars for each offense. Each day during which any portion of a violation continues shall constitute a separate offense.
  - 2. As an alternative means of enforcement, the Building Commissioner may impose noncriminal penalties pursuant to G.L. c. 40, § 21D and Article 19 of the Town's General Bylaws, in accordance with the following schedule:

First offense: warning (verbal or written) Second offense: one hundred dollars Third offense: two hundred dollars

Fourth and each subsequent offense per violation: three hundred dollars

- 4. As provided in Section 3.4.E of the Zoning Bylaw, special permits shall lapse within two years, which shall not include such time required to pursue or await the determination of an appeal under G.L. c. 40A, §17, from the grant thereof, if a substantial use thereof has not sooner commenced except for good cause, or, in the case of a special permit for construction, if construction has not begun by such date, except for good cause. Upon receipt of a written request by the applicant filed at least 30 days prior to the date of expiration, the Board may grant an extension for good cause. The request shall state the reasons for the extension and also the length of time requested.
- 5. Stormwater shall be managed through subsurface infiltration units or other engineer designed systems. Any and all new gutters and downspouts shall not be placed in a manner to allow discharge of stormwater to the street or toward abutting properties. The contractor shall contact the Conservation Agent for review of the excavation of any subsurface infiltration to meet the standards for installation 2' above the estimated seasonal high groundwater
- 6. All site work shall be in compliance with the Plan and Architectural Plans as conditioned by this Decision, provided, however, that the Building Commissioner may approve minor changes in the course of construction that are of such a nature as are usually approved as "field changes" that do not require further review by the Board. The dimensions shall not be changed without Board approval, except that minor changes in dimension that do not increase the size of the

addition or encroach on any required setback may be allowed by the Building Commissioner as field changes.

- 7. There shall be no tracking of construction materials onto any public way. In the event construction debris is carried onto a public way, the applicant shall be responsible for all clean-up of the roadway which shall occur as soon as possible and in any event within twelve hours of its occurrence.
- 8. The owner must confirm in writing prior to issuance of occupancy permit that there is no connection whether direct or indirect to the Town storm water system from the site, including any drainage sump pump, perimeter drains, roof drains, or any other source.
- 9. The applicant shall comply with all Department of Public Works (DPW) regulations and requirements for any street opening permits, utility connections, or other work within DPW jurisdiction. The Plan shows a second driveway to be constructed. The applicant should contact DPW in advance for a determination as to the requirements for the requested curb cut.
- 10. This special permit shall be recorded with the Registry of Deeds prior to issuance of an occupancy permit for the accessory family dwelling unit.
- 11. Upon transfer of ownership of the property, if the new owners desire to continue to exercise the special permit, they must, within thirty days of the conveyance, submit a notarized letter to the Building Commissioner stating that they will occupy one of the dwelling units on the premises as their primary residence, except for bona fide temporary absences, and that the accessory family dwelling unit is to be occupied by one of parties specified in Section 8.2.C. 6. b. of the Zoning Bylaw.
- 12. The owner of the property shall provide a bi-annual certification to the Building Commissioner verifying that the unit not occupied by the owner is occupied by one of the parties specified in Section 8.2.C. 6. b. of the Zoning Bylaw, or that the space is being used for another lawfully allowed use pursuant to the Zoning Bylaw.
- 13. The addition is close to the 15 foot side yard setback (the proposed deck is 15.1 feet from the side lot line). The applicant is directed to Medway General Bylaws Article 31, Tree Preservation Bylaw. Any removal of mature trees within any zoning setback area may require a Tree Removal Permit Application from the Conservation Commission.
- 14. The location of the proposed addition shall be staked prior to issuance of a building permit to ensure no encroachment on the required side yard setback.
- 15. Stockpiles shall be surrounded by erosion controls.

#### V. INDEX OF DOCUMENTS

- A. The application included the following information that was provided to the Board at the time the application was filed:
  - 1. Application dated June 16, 2024.
  - 2. Plans entitled "Garofola Addition" prepared by My Plans Company, LLC dated, June 18, 2024, 3 pages (herein the "Architectural Plans")

The applicant later submitted the following:

- 3. Plan entitled "Certified Plot Plan located at 4 Candlewood Drive", prepared by Continental Land Survey, LLC, dated July 15, 2024 (herein the "Plan")
- B. Other documents received by the Board:
  - 1. Email from Craig Vinton, Deputy Chief Medway Fire Department, dated June 25, 2024
  - 2. Email from Bridget Graziano, Conservation Agent, dated June 25, 2024
  - 3. Email from Derek Kwok, Board of Health Director, dated June 27, 2024
  - 4. Email from Applicant Jen Garofalo, dated June 26, 2024
  - 5. Email from Peter Pelletier, DPW Director, dated July 8, 2024
  - 6. Email from Applicant Dave Garofalo, dated July 8, 2024
  - 7. Email from Bridget Graziano, Conservation Agent, dated July 16, 2024
  - 8. Email from Jeremy Thompson, Planning and Economic Development Coordinator, dated July 17, 2024

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#### VI. VOTE OF THE BOARD

By a vote of 5 to 0, the Zoning Board of Appeals hereby GRANTS the Applicants, Jennifer and Dave Garofalo, a **Special Permit for an Accessory Family Dwelling Unit** under G.L. c. 40A §9, and Zoning Bylaw Section 8.2, subject to the Plans and the CONDITIONS contained in this decision, see copy of Plan attached.

Member:	Vote:	Signature:
Brian White, Chair	Aye	
Gibb Phenegar, Vice-Chair	Aye	
Joe Barresi, Member	Aye	
Tom Emero, Member	Aye	
Adam Kaufman, Associate Member	Aye	

The Board and the Applicant have complied with all statutory requirements for the issuance of this special permit on the terms herein set forth. A copy of this Decision will be filed with the Medway Town Clerk and mailed to the Applicant, and notice will be mailed to all parties in interest as provided in General Laws, chapter 40A, section 15.

Any person aggrieved by the decision of the Board may appeal to the appropriate court pursuant to Massachusetts General Laws, chapter 40A, section 17, and shall be filed within twenty days after the filing of this notice in the office of the Medway Town Clerk.

In accordance with General Laws chapter 40A, section 11, no special permit shall take effect until a copy of the Decision is recorded in the Norfolk County Registry of Deeds, and indexed in the grantor index under the name of the owner of record or is recorded and noted on the owner's certificate of title, bearing the certification of the Town Clerk that twenty days have elapsed after the Decision has been filed in the office of the Town Clerk and no appeal has been filed within said twenty day period or the appeal has been filed within such time. The person exercising rights under a duly appealed special permit does so at risk that a court will reverse the permit and that any construction performed under the permit may be ordered undone.

The fee for recording or registering shall be paid by the Applicant. A copy of the recorded Decision and notification by the Applicant of the recording, shall be furnished to the Board.

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Joe Barresi, Member	Aye	
Tom Emero, Member	Aye	<del></del>
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