TOWN OF WEST BROOKFIELD, MASSACHUSETTS Report on the Examination of Basic Financial Statements

For the Year Ended June 30, 2018

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## Independent Auditor's Report

To the Honorable Board of Selectmen
Town of West Brookfield, Massachusetts

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of West Brookfield, Massachusetts, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Town of West Brookfield, Massachusetts' basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Basis for Qualified Opinion on Governmental Activities

As discussed in Note 2 to the financial statements, management did not complete an actuarial valuation of its Other Post Employment Benefits (OPEB) plan as required under GASB Statement No. 74 and GASB Statement No. 75 and, accordingly, did not update its OPEB liability on the financial statements. In addition, management has not recorded an expense for the current period change in the OPEB liability on the government-wide financial statements. The Town has adopted an OPEB Trust in accordance with the standard. Accounting principles generally accepted in the United States of America require that an actuarial determined OPEB liability be accrued, which would increase the liabilities, reduce the net position, and change the expenses of the governmental activities. The amount by which this departure would affect these financial statements has not been determined.

## Qualified Opinions

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Governmental Activities" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities of the Town of West Brookfield, Massachusetts, as of June 30, 2018, and the changes in financial position, thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the general fund, the water fund and aggregate remaining fund information of the Town of West Brookfield, Massachusetts, as of June 30, 2018, and the respective changes in financial position, thereof, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension plan and other postemployment benefit plan schedules as listed on the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of West Brookfield, Massachusetts' basic financial statements. The Supplementary Schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplementary Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Scaulon and Associates, LLC

Scanlon \& Associates, LLC
South Deerfield, Massachusetts
March 12, 2020

## MANAGEMENT'S DISCUSSION AND ANALYSIS

## Management's Discussion and Analysis

As management of the Town of West Brookfield, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the Town's financial performance as a whole. Readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the Town's financial performance.

## Financial Highlights

- The Town's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by $\$ 8,404,992$ (net position) for the fiscal year reported. This compares to the previous year when assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by $\$ 7,519,441$, or an increase of $\$ 885,551$ (12\%).
- As required by Government Accounting Standards Board (GASB) Statement No. 75, in fiscal year 2018, the Town recognized increases to the Other Post Employment Benefits (OPEB) obligation payable of $\$ 701,858$ on the statement of net position from the previous year, see Note 6.
- At the close of the current fiscal year, the Town's total governmental funds reported total ending fund balance of $\$ 4,464,341$ this year, a decrease of $\$ 37,497$ (1\%).
- The General Fund's total fund balance decreased $\$ 294,485$ (10\%) to $\$ 2,755,319$. The ending General fund balance is $36 \%$ of revenues, transfers in, and sale of tax foreclosure property; and $35 \%$ of expenditures and transfers out.
- Total liabilities of the Town decreased by $\$ 345,466$ (6\%) to $\$ 5,899,614$ during the fiscal year. This was mainly attributed to net decreases in bond anticipation notes payable of $\$ 175,000$, in bonds payable of $\$ 43,000$ and in the net pension liability of $\$ 134,001$.
- The Town had General fund free cash certified by the Department of Revenue in the amount of $\$ 420,226$. The key factors that attributed to the free cash amount for fiscal year 2018 were unexpended/unencumbered appropriations of \$139,500 and excess over budget state, local receipts of $\$ 357,000$ and excess over budget other financing sources of $\$ 113,200$.


## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of West Brookfield's basic financial statements. These basic financial statements are comprised of three components: 1) governmentwide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The statement of net position presents information on all assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, public works, water, education, health and human services, culture and recreation, employee benefits and insurance, state assessments and interest. The Town does not have any functions classified as business-type activities.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the governmentwide financial statements, governmental fund statements focus on near-term inflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's nearterm financing decision. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town of West Brookfield adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Financial Highlights

## Statement of Net Position Highlights

|  | Governmental Activities |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  | Change |  |
| Assets: |  |  |  |  |  |  |
| Current assets | \$ | 5,790,012 | \$ | 5,779,404 | \$ | 10,608 |
| Capital assets |  | 8,651,512 |  | 7,863,053 |  | 788,459 |
| Total assets |  | 14,441,524 |  | 13,642,457 |  | 799,067 |
| Deferred Outflows of Resources |  | 382,943 |  | 626,858 |  | $(243,915)$ |
| Liabilities: |  |  |  |  |  |  |
| Current liabilities (excluding debt) |  | 318,402 |  | 329,351 |  | $(10,949)$ |
| Current debt |  | 43,000 |  | 218,000 |  | $(175,000)$ |
| Noncurrent liabilities (excluding debt) |  | 5,409,212 |  | 5,525,729 |  | $(116,517)$ |
| Noncurrent debt |  | 129,000 |  | 172,000 |  | $(43,000)$ |
| Total liabilities |  | 5,899,614 |  | 6,245,080 |  | $(345,466)$ |
| Deferred Inflows of Resources |  | 519,861 |  | 504,794 |  | 15,067 |
| Net Position: |  |  |  |  |  |  |
| Net Investment in Capital Assets |  | 8,479,512 |  | 7,473,053 |  | 1,006,459 |
| Restricted |  | 1,557,605 |  | 1,371,493 |  | 186,112 |
| Unrestricted |  | (1,632,125) |  | (1,325,105) |  | $(307,020)$ |
| Total net position | \$ | 8,404,992 | \$ | 7,519,441 | \$ | 885,551 |

## Financial Highlights

Statement of Activities Highlights

|  | Governmental Activities |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2018 |  | 2017 |  | Change |  |
| Program Revenues: |  |  |  |  |  |  |
| Charges for services | \$ | 626,340 | \$ | 730,417 | \$ | $(104,077)$ |
| Operating grants and contributions |  | 622,453 |  | 459,586 |  | 162,867 |
| Capital grants and contributions |  | 1,271,938 |  | 236,200 |  | 1,035,738 |
| General Revenues: |  |  |  |  |  |  |
| Property taxes |  | 5,815,309 |  | 5,514,920 |  | 300,389 |
| Motor vehicle and other taxes |  | 592,101 |  | 496,878 |  | 95,223 |
| Penalties and interest on taxes |  | 79,453 |  | 58,083 |  | 21,370 |
| Nonrestricted grants |  | 547,107 |  | 533,658 |  | 13,449 |
| Unrestricted investment income |  | 23,249 |  | 39,205 |  | $(15,956)$ |
| Gain/(Loss) on sale of capital assets |  | 83,318 |  | - |  | 83,318 |
| Miscellaneous |  | 2,609 |  | 918 |  | 1,691 |
| Total revenues |  | 9,663,877 |  | 8,069,865 |  | 1,594,012 |
| Expenses: |  |  |  |  |  |  |
| General government |  | 678,228 |  | 674,830 |  | 3,398 |
| Public safety |  | 1,122,498 |  | 1,099,577 |  | 22,921 |
| Public works |  | 1,106,136 |  | 946,786 |  | 159,350 |
| Water |  | 407,432 |  | 415,620 |  | $(8,188)$ |
| Education |  | 3,961,196 |  | 3,920,480 |  | 40,716 |
| Health and human services |  | 218,060 |  | 227,881 |  | $(9,821)$ |
| Culture and recreation |  | 332,120 |  | 329,940 |  | 2,180 |
| Employee benefits and insurance |  | 856,225 |  | 886,940 |  | $(30,715)$ |
| State assessments |  | 93,629 |  | 69,515 |  | 24,114 |
| Interest |  | 4,302 |  | 6,211 |  | $(1,909)$ |
| Total expenses |  | 8,779,826 |  | 8,577,780 |  | 202,046 |
| Net (expenses) revenues |  | 884,051 |  | $(507,915)$ |  | 1,391,966 |
| Contributions to permanent funds |  | 1,500 |  | 2,400 |  | (900) |
| Change in net position |  | 885,551 |  | $(505,515)$ |  | 1,391,966 |
| Net position - beginning of year |  | 7,519,441 |  | 8,024,956 |  | $(505,515)$ |
| Net position - end of year | \$ | 8,404,992 | \$ | 7,519,441 | \$ | 885,551 |

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$8,404,992 at the close of fiscal year 2018.

Net position of $\$ 8,479,512$ reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure); less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position, $\$ 1,557,605$ represents resources that are subject to external restrictions on how they may be used. The remaining balance consists of unrestricted net position (\$1,632,125).

At the end of the current fiscal year, the Town is able to report positive balances in two categories of net position and a negative balance in the unrestricted category in the governmental activities and for the government as a whole. The unrestricted governmental activities and government as a whole resulted in a negative balance mainly due to the accrual of the OPEB obligation and net pension liabilities that are required under GASB to be recognized in the Town's financial statements. These liabilities are presented on the statement of net position.

The governmental activities net position increased by $\$ 885,551$ (12\%) during the current fiscal year. The key elements of the increase in net position for fiscal year 2018 was attributed to the acquisition of \$1,456,207 in new capital assets exceeding the sale of capital assets of $\$ 29,182$ and the depreciation expense (normally spread out over the useful life of the asset) for the year of $\$ 638,566$, increases in the change in unavailable revenues of $\$ 237,460$ and in recognizing this year's pension liability of $\$ 134,001$, and a decrease in the change deferred outflow/(inflow) of resources related to pensions of \$258,982.

## Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, the general fund unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of $\$ 4,464,341$, a decrease of $\$ 37,497$ (1\%) in comparison with the prior year.

The breakdown of the governmental fund balances is as follows:

- Nonspendable fund balance - \$296,582 (7\%).
- Restricted fund balance - \$1,011,728 (23\%).
- Committed fund balance - \$504,135 (11\%).
- Assigned fund balance - \$776,902 (17\%).
- Unassigned fund balance - \$1,874,994 (42\%).

At the end of the fiscal year, the General Fund reported a fund balance of $\$ 2,755,319$ decreasing $\$ 294,485$ ( $10 \%$ ) from the prior year. Of the $\$ 2,755,319$, the unassigned amount is $\$ 1,978,417$ (72\%) and the assigned amount is $\$ 776,902$ (28\%). General fund revenues were $\$ 313,107$ (4\%) more than the prior fiscal year and expenditures also increased by $\$ 173,066$ (2\%). Other activities in the General Fund were net transfers to other funds of $\$ 466,039$ and the sale of tax foreclosure property of $\$ 112,500$.

The main components of the increase in general fund revenues are related to the increases in property taxes in the amount of $\$ 214,354$ (4\%), in intergovernmental receipts of $\$ 53,043$ (7\%) and in excise and other taxes of $\$ 73,498$ (13\%) from the prior year.

The major changes with the general fund expenditures from the prior fiscal year were as follows:

- Decrease in Public safety expenditures of \$42,122 (5\%).
- Increase in Public works expenditures of $\$ 86,785$ (12\%).
- Increase in Education expenditures of $\$ 40,716$ (1\%).
- Increase in Debt service (principal and interest) of \$46,884 (99\%).

The Water Fund is the financing and operations of the Town's water system. The water fund has accumulated a balance of $\$ 450,893$ and shows an increase of $\$ 187,582$ (71\%) in total operations. This change resulted from expenditures exceeding revenues by $\$ 108,455$ and transfers from the general fund of $\$ 296,037$. Revenues decreased by $\$ 8,051$ (2\%) while operating expenses increased by $\$ 133,487$ (41\%) from the prior year.

## General Fund Budgetary Highlights

The final general fund budget for fiscal year 2018 was $\$ 7,987,089$. This was an increase of $\$ 71,399$ (1\%) over the previous year's budget.

There was an increase between the total original budget including the amounts carried forward and the total final amended budget. The change is attributed to adjustments voted at the special town meeting and the annual town meeting in June 2018 for various budget operating line items.

General fund expenditures were less than budgeted by $\$ 561,078$. Of the $\$ 561,078$ in under budget expenditures, \$421,595 has been carried over to fiscal year 2019.

There are negative variances in property taxes of $\$ 16,070$ and in intergovernmental receipts of $\$ 16,534$ as the expectation (budget) was higher than the receipts.

There are negative variances in public works of $\$ 73,376$ as the actual expenses exceeded the budget and in state assessments of $\$ 25,090$ due to higher actual payments in the school choice sending tuitions assessments.

The variance with the final budget was a positive $\$ 480,358$ consisting of a revenue surplus of $\$ 340,875$ and an appropriation surplus of $\$ 139,483$.

## Capital Asset and Debt Administration

Capital Assets. The Town's investment in capital assets for its governmental activities as of June 30, 2018 amounts to \$8,651,512.

The investment in capital assets includes land, construction in progress, buildings and renovations, machinery, equipment and other and infrastructure.

Major capital events during the current fiscal year in the governmental type funds included the following:

- Fire Station exhaust system for $\$ 39,997$.
- Fire Department vehicle purchase for $\$ 39,916$.
- Highway vehicle purchase for $\$ 46982$.
- Road and sidewalk infrastructure improvements for $\$ 1,117,947$.
- Council on Aging vehicle purchase for $\$ 11,907$.
- Long Hill Road water tank rehabilitation for \$154,536.
- Braintree Road well construction for $\$ 44,922$.

Debt Administration. The Town's outstanding governmental debt, as of June 30, 2018, totaled \$172,000 for highway equipment.

Please refer to notes 4D, 4F and 4G for further discussion of the major capital assets and debt activity.

## Next Year's Annual Town Meeting

The Town of West Brookfield operates under the "Open Meeting" concept where each voter has an equal vote in adopting of Town budgets and appropriations. The financial statements for June 30, 2018 do not reflect the fiscal year 2019 Town Meeting action with the exceptions of the free cash and stabilization amounts.

The Annual Town Meeting on June 5, 2018 authorized a fiscal year 2019 operating and capital budget as follows:

From the tax levy
From Other Available Funds:

## General Fund:

Unassigned fund balance:
Free cash
Water stabilization
\$ 7,532,693

320,307
35,000

| \$ $7,888,000$ |
| :--- |

## Requests for Information

This financial report is designed to provide a general overview of the Town of West Brookfield's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town Accountant, Town Hall, 2 East Main Street, West Brookfield, Massachusetts 01585.

BASIC FINANCIAL STATEMENTS

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS STATEMENT OF NET POSITION JUNE 30, 2018

|  | Primary Government |  |
| :---: | :---: | :---: |
|  | Governmental Activities |  |
| ASSETS |  |  |
| CURRENT: |  |  |
| Cash and Cash Equivalents | \$ | 1,882,271 |
| Investments |  | 2,741,825 |
| Receivables, net of allowance for uncollectibles: |  |  |
| Property Taxes |  | 381,452 |
| Tax Liens |  | 250,016 |
| Excise Taxes |  | 106,408 |
| User Charges |  | 69,389 |
| Departmental |  | 6,315 |
| Due from Other Governments |  | 352,336 |
| Total current assets |  | 5,790,012 |
| NONCURRENT: |  |  |
| Capital Assets, net of accumulated Depreciation |  |  |
| Nondepreciable |  | 512,187 |
| Depreciable |  | 8,139,325 |
| Total noncurrent assets |  | 8,651,512 |
| Total Assets |  | 14,441,524 |
| DEFERRED OUTFLOWS OF RESOURCES |  |  |
| Deferred Outflows Related to Pensions |  | 382,943 |
| LIABILITIES |  |  |
| CURRENT: |  |  |
| Warrants Payable |  | 142,449 |
| Accrued Payroll |  | 89,146 |
| Payroll Withholdings |  | 18,058 |
| Tax Refund Payable |  | 17,100 |
| Other |  | 8,053 |
| Accrued Interest |  | 3,863 |
| Compensated Absences |  | 39,733 |
| Bonds Payable |  | 43,000 |
| Total current liabilities |  | 361,402 |
| NONCURRENT: |  |  |
| Compensated Absences |  | 158,933 |
| Net OPEB Liability |  | 1,494,072 |
| Net Pension Liability |  | 3,756,207 |
| Bonds Payable |  | 129,000 |
| Total noncurrent liabilities |  | 5,538,212 |
| Total Liabilities |  | 5,899,614 |
| DEFERRED INFLOWS OF RESOURCES |  |  |
| Deferred Inflows Related to Pensions |  | 519,861 |
| NET POSITION |  |  |
| Net Investment in Capital Assets |  | 8,479,512 |
| Restricted for: |  |  |
| Capital Projects |  | 1,000 |
| Federal \& State Grants |  | 364,512 |
| Permanent Funds: |  |  |
| Expendable |  | 388,167 |
| Nonexpendable |  | 296,582 |
| Other Purposes |  | 507,344 |
| Unrestricted |  | $(1,632,125)$ |
| Total Net Position | \$ | 8,404,992 |

The Notes to the Financial Statements are an integral part of this Statement.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS STATEMENT OF ACTIVITIES <br> FOR THE YEAR ENDED JUNE 30, 2018



The Notes to the Financial Statements are an integral part of this Statement.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS BALANCE SHEET - GOVERNMENTAL FUNDS

JUNE 30, 2018


The Notes to the Financial Statements are an integral part of this Statement.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS <br> FOR THE YEAR ENDED JUNE 30, 2018

|  | General Fund |  | Water Fund |  | Nonmajor Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |  |  |
| Property Taxes | \$ | 5,722,911 | \$ | - | \$ | - | \$ | 5,722,911 |
| Intergovernmental |  | 835,384 |  | - |  | 1,268,393 |  | 2,103,777 |
| Excise and Other Taxes |  | 633,743 |  | - |  | - |  | 633,743 |
| Licenses, Permits, Fees |  | 190,325 |  | ${ }^{-}$ |  | - |  | 190,325 |
| Charges for Services |  | - |  | 347,915 |  | 160,822 |  | 508,737 |
| Interest on Taxes |  | 79,453 |  | - |  |  |  | 79,453 |
| Investment Income |  | 23,249 |  | - |  | 4,708 |  | 27,957 |
| Gifts and Donations |  | - |  | - |  | 27,527 |  | 27,527 |
| Other |  | - |  | - |  | 50,169 |  | 50,169 |
| Total Revenues |  | 7,485,065 |  | 347,915 |  | 1,511,619 |  | 9,344,599 |
| Expenditures: |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |
| General Government |  | 598,513 |  | - |  | 35,666 |  | 634,179 |
| Public Safety |  | 835,168 |  | - |  | 270,542 |  | 1,105,710 |
| Public Works |  | 789,837 |  | - |  | 1,173,534 |  | 1,963,371 |
| Water |  |  |  | 456,370 |  | 47,917 |  | 504,287 |
| Education |  | 3,938,391 |  | - |  | - |  | 3,938,391 |
| Health and Human Services |  | 152,598 |  | - |  | 47,763 |  | 200,361 |
| Culture and Recreation |  | 238,364 |  | - |  | 36,793 |  | 275,157 |
| Employee Benefits and Insurance |  | 731,244 |  | - |  | - |  | 731,244 |
| State Assessments |  | 93,629 |  | - |  | - |  | 93,629 |
| Debt Service: |  |  |  |  |  |  |  |  |
| Principal |  | 43,000 |  | - |  | - |  | 43,000 |
| Interest |  | 5,267 |  | - |  | - |  | 5,267 |
| Total Expenditures |  | 7,426,011 |  | 456,370 |  | 1,612,215 |  | 9,494,596 |
| Excess of Revenues Over |  |  |  |  |  |  |  |  |
| Other Financing Sources (Uses): |  |  |  |  |  |  |  |  |
| Operating Transfers In |  | 7,168 |  | 296,037 |  | 177,170 |  | 480,375 |
| Operating Transfers Out |  | $(473,207)$ |  | - |  | $(7,168)$ |  | $(480,375)$ |
| Sale of Tax Foreclosure Property |  | 112,500 |  | - |  | (7, |  | 112,500 |
| Total Other Financing Sources (Uses) |  | $(353,539)$ |  | 296,037 |  | 170,002 |  | 112,500 |
| Net Change in Fund Balances |  | $(294,485)$ |  | 187,582 |  | 69,406 |  | $(37,497)$ |
| Fund Balances, Beginning of Year |  | 3,049,804 |  | 263,311 |  | 1,188,723 |  | 4,501,838 |
| Fund Balances, End of Year | \$ | 2,755,319 | \$ | 450,893 | \$ | 1,258,129 | \$ | 4,464,341 |

The Notes to the Financial Statements are an integral part of this Statement.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS Reconciliation of the Governmental Funds Balance Sheet <br> Total Fund Balances to the Statement of Net Position <br> For the Year Ended June 30, 2018 

Total Governmental Fund Balances\$4,464,341Capital Assets (net) used in governmental activities are notfinancial resources and therefore, are not reported in the funds.8,651,512Certain changes in the net pension liability are required to be included in pensionexpense over future periods. These changes are reported as deferred outflowsof resources or (deferred inflows of resources) related to pensions.$(136,918)$
Revenues are recognized on an accrual basis of accountinginstead of a modified accrual basis.1,050,865
Long Term liabilities are not due and payable in the current periodand therefore, are not reported in the governmental funds:

| Bonds Payable | $(172,000)$ <br> $(1,494,072)$ <br> Net Other Post Employment Benefits Liability <br> Net Pension Liability | $(3,756,207)$ |
| :--- | ---: | ---: |
| Compensated Absences |  | $(198,666)$ |

In the statement of activities, interest is accrued on outstanding long term debt, whereas in governmental funds, interest is not reported until due.

## Net Position of Governmental Activities

The Notes to the Financial Statements are an integral part of this Statement.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities <br> For the Year Ended June 30, 2018 

| Net Change in Fund Balances - Total Governmental Funds |  |  | \$ | $(37,497)$ |
| :---: | :---: | :---: | :---: | :---: |
| Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and are reported as depreciation expense: |  |  |  |  |
| Capital Outlay Purchases | \$ | 1,456,207 |  |  |
| Sale of Capital Assets |  | $(29,182)$ |  |  |
| Depreciation |  | $(638,566)$ |  | 788,459 |
| Revenue in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in unavailable revenue. |  |  |  | 237,460 |
| The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. |  |  |  |  |
| Neither transaction, however, has any effect on net position: Repayment of Debt and Principal |  |  |  | 43,000 |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds: |  |  |  |  |
| Net Change in Compensated Absences |  | $(21,855)$ |  |  |
| Net Change in Deferred Outflow/(Inflow) of Resources Related to Pensions |  | $(258,982)$ |  |  |
| Net Change in Net Pension Liability |  | 134,001 |  |  |
| Net Change in Accrued Interest on Long-Term Debt |  | 965 |  | $(145,871)$ |
| Change in Net Position of Governmental Activities |  |  | \$ | 885,551 |

The Notes to the Financial Statements are an integral part of this Statement.

TOWN OF WEST BROOKFIELD, MASSACHUSETTS STATEMENT OF REVENUES AND EXPENDITURES - BUDETARY BASIS -(NON-GAAP) - BUDGET AND ACTUAL - GENERAL FUND

FOR THE YEAR ENDED JUNE 30, 2018

|  | Budgeted Amounts |  |  |  |  |  | Actual Budgetary Basis |  | Amounts Carried Forward to Next Year |  | Variance with Final Budget Positive (Negative) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Amounts Carried Forward from Prior Year |  | Original Budget |  | Final Budget |  |  |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Property Taxes | \$ | - | \$ | 5,731,481 | \$ | 5,731,481 | \$ | 5,715,411 | \$ | - | \$ | $(16,070)$ |
| Intergovernmental |  | - |  | 851,918 |  | 851,918 |  | 835,384 |  | - |  | $(16,534)$ |
| Excise and Other Taxes |  | - |  | 423,100 |  | 423,100 |  | 633,743 |  | - |  | 210,643 |
| Licenses, Permits, Fees |  | - |  | 113,000 |  | 113,000 |  | 190,325 |  | - |  | 77,325 |
| Interest on Taxes |  | - |  | 7,500 |  | 7,500 |  | 79,453 |  | - |  | 71,953 |
| Investment Income |  | - |  | 10,000 |  | 10,000 |  | 23,558 |  | - |  | 13,558 |
| Total Revenues |  | - |  | 7,136,999 |  | 7,136,999 |  | 7,477,874 |  | - |  | 340,875 |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |  |  |  |  |
| General Government |  | 183,098 |  | 634,711 |  | 848,847 |  | 598,513 |  | 179,887 |  | 70,447 |
| Public Safety |  | 42,686 |  | 887,809 |  | 929,762 |  | 835,168 |  | 17,019 |  | 77,575 |
| Public Works |  | 169,350 |  | 728,353 |  | 861,134 |  | 789,837 |  | 144,673 |  | $(73,376)$ |
| Education |  | - |  | 3,836,205 |  | 3,938,391 |  | 3,938,391 |  | - |  | - |
| Health and Human Services |  | - |  | 189,183 |  | 190,872 |  | 152,598 |  | - |  | 38,274 |
| Culture and Recreation |  | 31,124 |  | 245,008 |  | 276,132 |  | 238,364 |  | 28,149 |  | 9,619 |
| Employee Benefits and Insurance |  | - |  | 773,278 |  | 773,278 |  | 731,244 |  | - |  | 42,034 |
| State Assessments |  | - |  | 68,539 |  | 68,539 |  | 93,629 |  | - |  | $(25,090)$ |
| Debt Service: |  |  |  |  |  |  |  |  |  |  |  |  |
| Principal |  | 43,600 |  | 43,000 |  | 86,600 |  | 43,000 |  | 43,600 |  | - |
| Interest |  | 5,267 |  | 8,267 |  | 13,534 |  | 5,267 |  | 8,267 |  | - |
| Total Expenditures |  | 475,125 |  | 7,414,353 |  | 7,987,089 |  | 7,426,011 |  | 421,595 |  | 139,483 |
| Excess of Revenues Over |  |  |  |  |  |  |  |  |  |  |  |  |
| (Under) Expenditures |  | $(475,125)$ |  | $(277,354)$ |  | $(850,090)$ |  | 51,863 |  | $(421,595)$ |  | 480,358 |
| Other Financing Sources (Uses): |  |  |  |  |  |  |  |  |  |  |  |  |
| Operating Transfers In |  | - |  | 59,443 |  | 59,443 |  | 60,168 |  | - |  | 725 |
| Operating Transfers Out |  | - |  | $(6,037)$ |  | $(157,688)$ |  | $(157,688)$ |  | - |  | - |
| Sale of Capital Asset |  | - |  | - |  | - |  | 112,500 |  | - |  | 112,500 |
| Total Other Financing Sources (Uses) |  | - |  | 53,406 |  | $(98,245)$ |  | 14,980 |  | - |  | 113,225 |
| Net Change in Budgetary Fund Balance |  | $(475,125)$ |  | $(223,948)$ |  | $(948,335)$ | \$ | 66,843 | \$ | $(421,595)$ | \$ | 593,583 |
| Other Budgetary Items: |  |  |  |  |  |  |  |  |  |  |  |  |
| Free Cash and Other Reserves |  | - |  | 289,305 |  | 538,567 |  |  |  |  |  |  |
| Prior year deficits |  | - |  | $(65,357)$ |  | $(65,357)$ |  |  |  |  |  |  |
| Prior Year Encumbrances |  | 475,125 |  | - |  | 475,125 |  |  |  |  |  |  |
| Total Other Budgetary Items |  | 475,125 |  | 223,948 |  | 948,335 |  |  |  |  |  |  |
| NET BUDGET | \$ | - | \$ | - | \$ | - |  |  |  |  |  |  |

The Notes to the Financial Statements are an integral part of this Statement.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS

## Reconciliation of Revenues and Expenditures

from Budgetary Basis to GAAP Basis
For the Year Ended June 30, 2018

|  | Revenues |  | Expenditures |  |
| :---: | :---: | :---: | :---: | :---: |
| Reported on a Budgetary Basis | \$ | 7,477,874 | \$ | 7,426,011 |
| Adjustments: |  |  |  |  |
| Activity for Stabilization Fund Recorded in the General Fund for GAAP Purposes |  | (309) |  | - |
| Net Increase in Revenue from recording Refund Taxes Payable |  | 2,600 |  | - |
| Net Increase in Revenue from Recording 60-Day Receipts |  | 4,900 |  | - |
| Reported on a GAAP Basis | \$ | 7,485,065 | \$ | 7,426,011 |

The Notes to the Financial Statements are an integral part of this Statement.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS <br> JUNE 30, 2018

|  | Other Post Employment Benefit Trust Fund |  | Agency <br> Funds |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| Cash and Cash Equivalents | \$ | - | \$ | 118,331 |
| Investments |  | 151,255 |  |  |
| Total Assets |  | 151,255 |  | 118,331 |
| LIABILITIES |  |  |  |  |
| Warrants Payable |  | - |  | 1,972 |
| Due to Others |  | - |  | 25,659 |
| Escrows and Deposits |  | - |  | 90,700 |
| Total Liabilities |  | - |  | 118,331 |
| NET POSITION |  |  |  |  |
| Held in Trust for Other Purposes | \$ | 151,255 | \$ | - |

The Notes to the Financial Statements are an integral part of this Statement.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION <br> FIDUCIARY FUNDS 

FOR THE YEAR ENDED JUNE 30, 2018
$\left.\begin{array}{lrr} & \begin{array}{c}\text { Other } \\ \text { Post Employment } \\ \text { Benefit }\end{array} \\ \text { Trust Fund }\end{array}\right)$

The Notes to the Financial Statements are an integral part of this Statement.

TOWN OF WEST BROOKFIELD, MASSACHUSETTS<br>Notes to the Financial Statements<br>Year Ended June 30, 2018

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Town of West Brookfield, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standardsetting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described herein.

## A. Reporting Entity

The Town was incorporated in 1848 under the laws of the Commonwealth of Massachusetts. The Town is governed by an elected three-member Board of Selectmen.

For financial reporting purposes, the Town has included all funds, organizations, account groups, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. In fiscal year 2018, it was determined that no entities met the required GASB-39 and GASB-61 criteria for component units.

The Town is responsible for electing the governing boards of the West Brookfield Housing Authority and the Quaboag Regional School District. The West Brookfield Rescue Squad, Inc. is a non-profit organization that provides ambulance services to the Town. These related organizations are excluded from the financial reporting entity because the Town's accountability does not extend beyond the Town electing the board or receiving service from the organization. Audited financial statements are available from the respective organizations. Descriptions of the related organizations are as follows:

West Brookfield Housing Authority - A public housing agency that provides housing assistance to eligible and qualified low and moderate-income families, the elderly and handicapped. The housing authority is an autonomous and self-sufficient agency under the State Executive Office of Communities and Development. The Town has no significant influence over management, budget or policies of the authority.

Quaboag Regional District School - A regional school district made up of two communities to serve and provide a learning experience. The regional school district is a separate entity under the Commonwealth of Massachusetts. The Town elects six district committee members for its representation. The District is responsible for both the operating and capital costs related to the school and operates independently from the Town.

West Brookfield Rescue Squad, Inc. - A non-profit corporation that provides ambulance services to the Town. The corporation is a separate entity. The corporation is responsible for both the operating and capital costs related to the ambulance and operates independently from the Town.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## B. Government-Wide and Fund Financial Statements

## Government-Wide Financial Statements

The government-wide financial statements (e.g., statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are supported primarily by user fees and charges.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

## Fund financial statements

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Non-major funds are aggregated and displayed in a single column.

Because governmental fund statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements' governmental column, a reconciliation is presented that briefly explains the adjustment necessary to reconcile ending net position and the change in net position.

## Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets, liabilities, revenues or expenditures/expenses of an individual governmental fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental funds),
and
- If the total assets, liabilities, revenues or expenditures/expenses of the individual governmental funds are at least 5 percent of the corresponding element for all governmental funds combined.

Additionally, any other governmental fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

## Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recognized when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported.

## Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis concept, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon thereafter to be used to pay current liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, excise and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The Town reports the following major governmental funds:
The general fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The water fund is a special revenue fund used to account for the accumulation of resources to provide water services to the Town's citizens.

The non-major governmental fund consists of other special revenue, capital projects and permanent funds that are aggregated and presented in the non-major governmental funds' column on the governmental funds' financial statements. The following describes the general use of these fund types:

The special revenue fund is used to account for the proceeds of specific revenue sources (other than permanent or capital projects funds) that are restricted by law or administrative action to expenditures for specified purposes.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018

The capital projects fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Enterprise and Trust Funds).

The permanent fund is used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Additionally, the Town reports the following fund types:
Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the government programs. The Town reports the following fiduciary funds:

The Other Post Employment Benefit (OPEB) Trust Fund is used to account for the assets held by the Town in trust for the payment of future retiree health insurance benefits. The assets of the OPEB Trust Fund cannot be used to support the Town's operations.

The agency fund is used to account for assets held in a purely custodial capacity.

## D. Cash and Cash Equivalents

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. The Town maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption, "cash and cash equivalents".

Excluding the permanent funds, investment income derived from major and non-major governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Laws (MGL).

## E. Investments

The Town maintains investments according to Massachusetts General Laws and adopted policies. Investments are reported according to the fair value hierarchy established by generally accepted accounting principles. Investments are defined as securities or other assets that (a) a government holds primarily for the purpose of income or profit and (b) has a present service capacity based solely on its ability to generate cash or to be sold to generate cash. Fair Value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The hierarchy is based upon valuation inputs, which are assumptions that market participants would use when pricing an asset or a liability, including assumptions about risk.

Level 1 inputs are quoted prices in active markets for identical assets or liabilities at the measurement date.

Level 2 inputs are directly observable for an asset or a liability (including quoted prices for similar assets or liabilities), as well as inputs that are indirectly observable for the asset or liability.

Level 3 inputs are unobservable for the asset or liability.
Certain investments, such as money market investments and 2a7-like external investment pools, are reported at amortized cost. 2a7-like pools are external investment pools that operate in conformity with the Securities and Exchange Commission's (SEC) Rule $2 a 7$ as promulgated under the Investment Company Act of 1940, as amended and should be measured at the net asset value per share provided by the pool.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

Additional investment disclosures are presented in these Notes.

## F. Receivables

The recognition of revenues related to accounts receivable reported in the government-wide financial statements and fund financial statements are reported under the accrual basis of accounting and the modified accrual basis of accounting, respectively.

## Property Taxes and Tax Liens

Property taxes are based on assessments as of January 1, 2017 and include betterments, special assessments and liens. Taxes are used to finance the operations of the Town for the fiscal year July 1st to June 30th. By law, all taxable property in the Commonwealth of Massachusetts must be assessed at 100\% of fair cash value. Taxes are due and payable on July 1st. The Town has accepted the quarterly tax payment system. Under the quarterly tax payment system, the assessors make a preliminary tax commitment based on the prior year's net tax and may not exceed, with limited exceptions, fifty percent of that amount. The collector must mail preliminary tax bills each year by July 1st. The preliminary tax is payable in two equal installments. The first installment is due on August 1st and the second installment is due on November 1st. After the Town sets the tax rate, the assessors make the actual tax commitment. If actual bills are mailed on or before December 31st, the balance remaining is payable in two equal installments. The first installment is due on February 1st and the second installment is due on May 1st. If bills are mailed after December 31st, the entire balance is not due until May 1st or thirty days after the bills were mailed, whichever is later. Any betterments, special assessments and other charges are added to the actual bills. Interest at the rate of $14 \%$ is charged on the amount of any preliminary tax or actual tax installment payment that is unpaid and delinquent and is charged only for the number of days the payment is actually delinquent. If actual tax bills are mailed after December 31st, interest will be computed from May 1st, or the payment due date, whichever is later. The Town has an ultimate right to foreclose on property for which taxes have not been paid. Property taxes levied are recorded as receivables. Revenues from property taxes are recognized in the fiscal year for which they have been levied.

The Town mailed preliminary tax bills for fiscal year 2018 on June 30,2017 that were due on August 1, 2017 and November 1, 2017 and the actual tax bills were mailed on December 29, 2017 and March 29, 2018 that were due on February 1, 2018 and May 1, 2018, respectively.

The Commonwealth of Massachusetts electorate in November, 1980, passed legislation known as Proposition $21 / 2$, in order to limit the amount of revenue to be raised by taxation. The purpose of the legislation was to control the levy of taxes that are assessed to property owners of a Town. The legal levy limit under Proposition $21 / 2$ for fiscal year 2018 is as follows:

| Legal Levy Limit Under Proposition |  |  |
| :--- | :--- | ---: |
| $21 / 2$ for fiscal year 2018 | $\$$ | $5,688,495$ |
| Add: Debt Exclusion |  | 143,423 |
| Maximum Allowable Levy | $\$$ | $5,831,918$ |

The total amount raised by taxation was $\$ 5,830,737$.
The allowance for uncollectible accounts is estimated based on historical trends and specific account analysis.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## Excise Taxes

Excise taxes consist of motor vehicle excise. Excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the fiscal year of levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair value of those vehicles.

The tax calculation for motor vehicle excise is the fair value of the vehicle multiplied by the $\$ 25$ per $\$ 1,000$ of value.

The allowance for uncollectibles is estimated and based on historical trends and specific account analysis.

## User Charges

User charges consist of water that is levied quarterly based on individual meter readings and usage and are subject to penalties and interest if they are not paid by the respective due date. Liens are processed each year and are included as a lien on the property owner's tax bill. Liens are recorded as receivables in the fiscal year of the levy.

The allowance for uncollectibles is estimated and based on historical trends and specific account analysis.

## Departmental

Departmental receivables consist of housing rehabilitation loans and septic repair loans that were given by the Town to individuals and businesses. Upon issuance, a receivable is recorded for the principal amount of the loan.

These receivables are considered $100 \%$ collectible and, therefore, do not report an allowance for uncollectible accounts.

## Due from Other Governments

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered $100 \%$ collectible and, therefore, do not report an allowance for uncollectibles.

## G. Capital Assets

Capital assets of the primary government include land, construction in progress, buildings and renovations, machinery, equipment and other, and infrastructure assets (e.g. roads, water mains, and similar items), are reported in the applicable governmental activity column of the government wide financial statements. Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value.

All purchase and construction costs in excess of $\$ 5,000$ are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of fixed assets are as follows:

| Capital Asset Type | Years |
| :--- | :---: |
| Buildings and renovations | $10-30$ |
| Machinery, equipment and other | $3-15$ |
| Infrastructure | $20-40$ |

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

## H. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as operating transfers in and operating transfers out.

In the government-wide financial statements, operating transfers between and within governmental funds are eliminated from the governmental activities in the statement of activities.

In the fund financial statements, operating transfers between and within funds are not eliminated from the individual fund statements and are reported as operating transfers in and operating transfers out.

## I. Deferred Outflows/Inflows of Resources

## Government-wide financial statements

The government-wide financial statements Statement of Net Position includes a separate section, listed below total assets, for deferred outflows of resources. This represents the usage of net position applicable for future period(s) and will not be recognized as expenditures until the future period to which it applies. Currently, the only item in this category is deferred outflows related to pensions.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the only item in this category is deferred inflows related to pensions.

## Fund financial statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has only one type of item, which arises only under a modified accrual basis of accounting that qualifies in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues for the Town's property, excise and other taxes; user charges, departmental revenue and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018

## J. Net Position and Fund Balances

In the Governmental-Wide financial statements, the difference between the Town's total assets, deferred outflows of resources, total liabilities and deferred inflows of resources represents net position. Net position displays three components - net investment in capital assets; restricted (distinguished between major categories of restrictions); and unrestricted. Unrestricted net position represents the net position available for future operations.

Net position classified as net investment in capital assets, consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Net position has been "restricted for" the following:
"Capital projects" represents amounts restricted for capital purposes.
"Federal and state grants" represents amounts restricted by the federal and state government for various programs.
"Permanent funds - expendable" represents amounts held in trust for which the expenditures are restricted by various trust agreements.
"Permanent funds - nonexpendable" represents amounts held in trust for which only investment earnings may be expended.
"Other purposes" represents restrictions placed on assets from outside parties.
In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of those resources.

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned and unassigned.

Restricted fund balance. This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance. These amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority, which is the Town meeting action and can be modified or rescinded only through these actions. Committed amounts cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same type of action it employed to previously commit.

Assigned fund balance. This classification reflects the amounts constrained by the Town's "intent" to be used for specific purposes, but are neither restricted nor committed. Department heads and Town board/committees have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

Unassigned fund balance. This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When the restricted and other fund balance resources are available for use, it is the Town's policy to use restricted resources first, followed by committed, assigned, and unassigned amounts respectively.

## K. Long-term Debt

Long-term debt of the primary government is reported as liabilities in the government-wide statement of net position.

The face amount of governmental funds long-term debt is reported as other financing sources.

## L. Compensated Absences

The Town grants to employees sick and vacation leave in varying amounts based upon length of service and in accordance with various individual union contracts up to a maximum of 120 days. Upon retirement, termination, or death, certain employees are compensated for unused vacation and sick leave (subject to certain limitations) at their current rates of pay.

## M. Pension Benefits

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Worcester Regional Retirement System (the System) is provided. Additions to and deductions from the System's fiduciary net position have been determined on the same basis as they are reported by the system. For this purpose, benefit payments (including refunds of employee contributions), are recognized when due and payable according with the benefit terms. Investments are reported at their fair value.

## N. Post Retirement Benefits

In addition to providing pension benefits, health insurance coverage is provided for retired employees and their survivors in accordance with MGL, Chapter 32, on a pay-as-you-go basis. The cost of providing health insurance is recognized by recording the employer's $65 \%$ share of insurance premiums in the general fund in the fiscal year paid.

## O. Use of Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

## P. Total Column

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

TOWN OF WEST BROOKFIELD, MASSACHUSETTS<br>Notes to the Financial Statements<br>Year Ended June 30, 2018

## 2. DEPARTURE FROM GENERALLY ACCEPTED ACCOUNTING PRINCIPLES

The significant departure of the financial statements from generally accepted accounting principles is that management has not recorded a change in the liability for Other Post Employment Benefits (OPEB) in governmental activities, and, accordingly, has not recorded an expense for the current period change in the OPEB liability in accordance with GASB Statement No 74 and GASB Statement No. 75. The Town has adopted an OPEB Trust in accordance with the standard. Accounting principles generally accepted in the United States of America require that the total amount of contributions and fair value of the assets of the OPEB Trust be used in an actuary valuation to determine the Town's OPEB obligation. The amount by which this departure would affect the liabilities, net position and expenses of the governmental activities has not been determined.

Further, the notes to the financial statements do not include the current year change in the note disclosures required under GASB Statement No. 74 and GASB Statement No. 75 for defined contribution OPEB benefit plans. Accounting principles generally accepted in the United States of America require this information to be disclosed.

## 3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

## A. Budgetary Information

An annual budget is adopted for the Town's General Fund. Although legislative approval is required for the acceptance of grants, capital projects, and borrowing authorizations, annual budgets are not prepared for any other fund; therefore, comparison of budget to actual is only presented for the General Fund.

The Town must establish its property tax rate each year so that the property tax rate levy will comply with the limits established by Proposition $21 / 2$, as amended, and also equal the sum of (a) the aggregate of all annual appropriations for expenditures, plus (b) provision for prior year deficits, if any, less (c) the aggregate of all non-property tax revenues estimated to be received, including available funds.

The Town follows these procedures in establishing the General Fund budgetary data as reflected in the financial statements:

- Department heads prepare their budgets.
- Department heads who are elected submit their budgets to the advisory board. Non-elected department heads submit their budgets to the Board of Selectmen who then passes it on to the advisory board.
- Budgets are to be submitted by January $1^{\text {st }}$.
- The advisory board and Board of Selectmen review the budgets and meet with the department heads.
- The advisory board submits the budget to Town meeting.
- The budget is legally enacted by vote at the annual Town meeting.
- Supplemental appropriations may be made from available funds after the setting of the tax rate with Town meeting approval.
- Throughout the year appropriations may be transferred between departments with Town meeting approval.


## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018

Massachusetts law requires cities and towns to provide for a balanced budget. Section 23 of Chapter 59 of the Massachusetts General Laws states, in part,
"The assessors shall annually assess taxes to an amount not less than the aggregate of all amounts appropriated, granted or lawfully expended by their respective towns (cities) since the preceding annual assessment and not provided for therein . . ."

For fiscal year 2018, the Town incurred a final budget deficit of $\$ 948,335$ for the General Fund.
The Town voted from the following sources to fund the deficit budget during the fiscal year:

| Unassigned fund balance: |  |  |
| :--- | :---: | :---: |
| Free cash votes | $\$$ | 538,567 <br> $(65,357)$ <br> Prior year deficits |
| Prior year's encumbrances |  | 475,125 |
|  | $\$$ | 948,335 |

## B. Deficit Fund Balances

The following funds have deficits at June 30, 2018 as measured by the balances of unreserved fund balance.

- The State Aid to Highway grants special revenue account has a deficit of $\$ 87,348$. The deficit will be eliminated upon the appropriation of funds.
- Various Public Safety Grants special revenue funds have deficits totaling \$13,900 (Police Body Camera grant fund of $\$ 7,196$ and the Assistance to Firefighters grant fund of $\$ 6,704$ ). These deficits will be eliminated upon the appropriation of funds.
- The Cable Revolving special revenue account has a deficit of $\$ 2,175$. The deficit will be eliminated upon the appropriation of funds.


## 4. DETAILED NOTES

## A. Deposits and Investments

## Custodial Credit Risks - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. The government does not have a deposit policy for custodial credit risk. Deposits at June 30, 2018 were $\$ 2,037,857$. Of these, none are exposed to custodial credit risk as uninsured and uncollateralized.

## Investment Policies

Investments of funds, except for trust funds, are generally restricted by Massachusetts General Laws, Chapter 44, Section 55. That statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposit of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

TOWN OF WEST BROOKFIELD, MASSACHUSETTS<br>Notes to the Financial Statements<br>Year Ended June 30, 2018

The MMDT is an investment pool created by the Commonwealth under the supervision of the State Treasurer's office. According to the State Treasurer, the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U. S. Government obligations and highly-rated corporate securities with maturities of one year or less. The MMDT is an external investment pool that meets the criteria established under GASB Statement No. 79 to report its investments at amortized cost.

As of June 30, 2018, the Town had the following investments and maturities:

| Investment Type | Fair <br> Value |  | Investment Maturities (in Years) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Less <br> Than 1 |  | 6 to 10 |  |
| Debt Securities: |  |  |  |  |  |  |
| U. S. government agencies | \$ | 107,826 | \$ | - | \$ | 107,826 |
| Money market mutual fund |  | 238,915 |  | 238,915 |  |  |
|  |  | 346,741 | \$ | 238,915 | \$ | 107,826 |
| Other Investments: |  |  |  |  |  |  |
| Certificate of deposts |  | 1,061,308 |  |  |  |  |
| Equity securities-domestic stocks |  | 317,616 |  |  |  |  |
| MMDT |  | 1,167,415 |  |  |  |  |
|  | \$ | 2,893,080 |  |  |  |  |

## Custodial Credit Risks

For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the Town's $\$ 2,893,080$ in investments, none are uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department but not in the Town's name. The Town has no policy on custodial credit risk.

## Interest Rate Risk

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

## Credit Risk

The Town's exposure to credit risk as of June 30, 2018 is as follows:

| Related Debt <br> Instruments |  | Fair <br> Value |
| :--- | :---: | :---: |
| Moody's Quality Ratings |  | 107,826 |
| U. S. Government Agencies: <br> Aaa <br> Money Market Mutual Funds: <br> Not rated |  | 238,915 |
|  | $\$ 346,741$ |  |

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## Concentration of Credit Risk

The Town places no limit on the amount the Town may invest in one issuer. The Town does not have more than 5 percent of the Town's investments in one issuer.

## Fair Value of Investments

The Town categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Town has the following recurring fair value measurements as of June 30, 2018:

| Investment Type | Fair Value |  | Fair Value Measurement |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Quoted Prices in Active Markets for Identical Assets (Level 1) |  | Significant Other Observable Inputs (Level 2) |  | Significant Unobservable Inputs (Level 3) |  |
| Investments by Fair Value Level: |  |  |  |  |  |  |  |  |
| U. S. government agencies | \$ | 107,826 | \$ | 107,826 | \$ | - | \$ | - |
| Certificate of deposits |  | 1,061,308 |  | 1,061,308 |  |  |  | - |
| Equity securities - domestic |  | 317,616 |  | 317,616 |  |  |  | - |
| Money market mutual fund |  | 238,915 |  | 238,915 |  |  |  | - |
|  |  | 1,725,665 | \$ | 1,725,665 | \$ | - | \$ | - |
| Investments Measured at Amortized Cost: |  |  |  |  |  |  |  |  |
| External Investment Pools (MMDT) |  | 1,167,415 |  |  |  |  |  |  |
| Total Investments | \$ | 2,893,080 |  |  |  |  |  |  |

Investments classified in Level 1 of the fair value hierarchy are valued using quoted prices in active markets for those securities.

Investments classified in Level 2 are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## B. Receivables

At June 30, 2018, receivables for the individual major governmental funds, non-major governmental funds and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts of the primary government, are as follows:

|  | Gross <br> Amount |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Allowance <br> for | Net <br> Uncollectibles | Amount |  |  |  |
| Major and nonmajor governmental funds: | $\$$ | 381,552 | $\$$ | $(100)$ | $\$$ |
| Property taxes |  | 250,016 | 381,452 |  |  |
| Tax liens | 172,700 | $(66,292)$ | 250,016 |  |  |
| Excise taxes |  | 69,889 | $(500)$ | 69,408 |  |
| User charges | 6,315 | - | 6,315 |  |  |
| Departmental | 352,336 | - | 352,336 |  |  |
| Due from other governments | $\$$ | $1,232,808$ | $\$$ | $(66,892)$ | $\$$ |
|  |  |  |  |  |  |
|  |  |  |  |  |  |

The composition of amounts due from other governments as of June 30,2018 for governmental funds is as follows:
General Fund:
Commonwealth of Massachusetts:
Department of Veterans Services:
Veterans benefits

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## C. Deferred Inflows of Resources - Unavailable Revenue

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of deferred inflows of resources reported in the governmental funds were as follows:

| General Fund: |  |  |  |
| :--- | ---: | ---: | ---: |
| $\quad$ Property taxes | $\$$ | 345,452 |  |
| Tax liens |  | 250,016 |  |
| Excise taxes |  | 106,408 |  |
| Due from other governments | 30,306 | $\$$ | 732,182 |
| Water Fund: |  |  | 69,389 |
| User charges |  |  |  |
| Nonmajor Governmental Funds: | 6,315 |  |  |
| Departmental |  | 242,979 | 249,294 |
| Due from other governments |  | $\$$ | $1,050,865$ |
|  |  |  |  |

## D. Capital Assets

Capital asset activity for the year ended June 30, 2018, is as follows:

| Governmental Activities | Beginning Balance |  | Increases |  | Decreases |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Capital assets not being depreciated: |  |  |  |  |  |  |  |  |
| Land | \$ | 541,369 | \$ | - | \$ | $(29,182)$ | \$ | 512,187 |
| Construction in progress |  | 306,369 |  | 44,922 |  | $(351,291)$ |  |  |
| Total capital assets not being depreciated |  | 847,738 |  | 44,922 |  | $(380,473)$ |  | 512,187 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings and Renovations |  | 4,634,778 |  | - |  | - |  | 4,634,778 |
| Machinery, equipment and other |  | 2,943,085 |  | 138,802 |  | $(33,546)$ |  | 3,048,341 |
| Infrastructure |  | 6,850,782 |  | 1,623,774 |  | - |  | 8,474,556 |
| Total capital assets being depreciated |  | 14,428,645 |  | 1,762,576 |  | $(33,546)$ |  | 16,157,675 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings and Renovations |  | 2,864,378 |  | 161,122 |  | - |  | 3,025,500 |
| Machinery, equipment and other |  | 2,409,929 |  | 193,480 |  | $(33,546)$ |  | 2,569,863 |
| Infrastructure |  | 2,139,023 |  | 283,964 |  | - |  | 2,422,987 |
| Total accumulated depreciation |  | 7,413,330 |  | 638,566 |  | $(33,546)$ |  | 8,018,350 |
| Total capital assets being depreciated, net |  | 7,015,315 |  | 1,124,010 |  | - |  | 8,139,325 |
| Total governmental activities capital assets, net | \$ | 7,863,053 | \$ | 1,168,932 | \$ | $(380,473)$ | \$ | 8,651,512 |

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018

Depreciation expense was charged to functions/programs of the governmental type activities as follows:

## Governmental Activities:

| General government | $\$$ | 41,989 |
| :--- | ---: | ---: |
| Public safety | 89,549 |  |
| Public works |  | 298,848 |
| Education | 22,805 |  |
| Health and human services | 30,578 |  |
| Culture and recreation | 54,804 |  |
| Water | 99,993 |  |
| depreciation expense - governmental activities | $\$$ | 638,566 |

## E. Interfund Receivables, Payables and Transfers

Interfund transfers for the fiscal year ended June 30, 2018, are summarized below:

| Transfers Out: | Transfers In: |  |  |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General fund |  | Water fund |  | Nonmajor Governmental fund |  |  |  |
| General fund | \$ |  | \$ | 296,037 | \$ | 177,170 | \$ | 473,207 |
| Nonmajor governmental funds |  | 7,168 |  | - |  | - |  | 7,168 |
| Total transfers out | \$ | 7,168 | \$ | 296,037 | \$ | 177,170 | \$ | 480,375 |

## F. Short-Term Financing

Under the general laws of the Commonwealth and with the appropriate local authorization the Town is authorized to borrow funds on a temporary basis to (1) fund current operations prior to the collection of revenues, by issuing revenue anticipation notes, (2) fund grants prior to reimbursements, by issuing grant anticipation notes, and (3) fund capital projects costs incurred prior to selling permanent debt by issuing bond anticipation notes.

Details related to the short-term debt activity of the governmental type fund are as follows:

| Purpose | Interest <br> Rate | Final <br> Maturity <br> Date | Balance <br> July 1, 2017 | Renewed/ <br> Issued | Retired/ <br> Redeemed | Outstanding <br> June 30, 2018 |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Nonmajor Governmental Funds: <br> Bond Anticipation Notes: <br> Water main $1.24 \%$ | $6 / 1 / 2018$ | $\$$ | 175,000 | $\$$ | - |  |  |  |  |

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## G. Long Term Debt

## General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for the governmental activities.

General obligation bonds currently outstanding of the governmental type fund are as follows:

|  | Interest <br> Rate | Date <br> Issued | Final <br> Maturity <br> Date | Original <br> Amount <br> Issued | Outstanding <br> June 30, 2018 |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Inside Debt: <br> Municipal Purpose Loan of 2016: <br> Highway equipment <br> Total governmental type debt | $2.45 \%$ | $7 / 28 / 2016$ | $7 / 28 / 2021$ | $\$$ | 215,000 | $\$$ |

## Future Debt Service

The annual principal and interest payments to retire all governmental type fund general obligation long-term debt outstanding as of June 30, 2018 are as follows:

| Year | Principal |  | Interest | Total |  |
| :---: | ---: | ---: | ---: | ---: | ---: |
| 2019 | $\$$ | 43,000 | $\$$ | 4,214 | $\$$ |
| 2020 |  | 43,000 | 3,161 |  | 47,214 |
| 2021 |  | 43,000 | 2,107 |  | 45,107 |
| 2022 |  | 43,000 | 1,053 |  | 44,053 |
|  | $\$$ | 172,000 | $\$$ | 10,535 | $\$$ |
|  |  |  |  |  |  |

A summary of the changes in governmental activities liabilities during the year is as follows:

|  | Balance$\text { July 1, } 2017$ |  | Additions |  | Reductions |  | $\begin{gathered} \text { Balance } \\ \text { June 30, } 2018 \\ \hline \end{gathered}$ |  | Amounts Due within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: Bond Payable: |  |  |  |  |  |  |  |  |  |  |
| General obligation bonds | \$ | 215,000 | \$ | - | \$ | 43,000 | \$ | 172,000 | \$ | 43,000 |
| Compensated absences |  | 176,811 |  | 22,826 |  | 971 |  | 198,666 |  | 39,733 |
| Net OPEB liability |  | 1,494,072 |  | - |  |  |  | 1,494,072 |  |  |
| Net pension liability |  | 3,890,208 |  | - |  | 134,001 |  | 3,756,207 |  |  |
| Governmental activity Long-term liabilities | \$ | 5,776,091 | \$ | 22,826 | \$ | 177,972 | \$ | 5,620,945 | \$ | 82,733 |

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## Legal Debt Limit

Under Section 10 of Chapter 44 of the Massachusetts General Laws a Town may authorize indebtedness up to a limit of five percent of its equalized valuation of the Town. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." The Town's inside debt at June 30, 2018 totaled \$172,000.

In addition, the Town is authorized to incur debt outside of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

The following is a computation of the legal debt limit as of June 30, 2018:


## Loans Authorized and Unissued - Memorandum Only

Under the general laws of the Commonwealth of Massachusetts a Town must authorize debt at a Town meeting. This authorized debt does not have to be actually issued at that time and remains authorized until the debt is actually issued or Town meeting votes to rescind the authorized debt. The Town does not have Ioan authorizations at June 30, 2018.

## Overlapping Debt

The Town pays assessments which include debt service payments to other local governmental units providing services within the Town's boundaries (commonly referred to as overlapping debt). The following summary sets forth the long-term debt of the governmental unit, the estimated share of such debt being serviced by the Town and the total of its share of estimated indirect debt.

|  |  | Current Year's Long Term Debt | Town's Estimated Share | Town's Estimated Indirect Debt |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Quaboag Regional School District: |  |  |  |  |  |
| Elementary School Construction | \$ | 675,000 | 100.00\% | \$ | 675,000 |
| Middle School Construction |  | 220,000 | 38.39\% |  | 84,458 |
|  |  |  |  | \$ | 759,458 |

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018

## H. Fund Balances

The following is a summary of the Governmental fund balances at the year ended June 30, 2018:

|  | General Fund |  | Water Fund |  | Nonmajor Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Nonspendable: |  |  |  |  |  |  |  |  |
| Permanent funds | \$ | - | \$ | - | \$ | 296,582 | \$ | 296,582 |
| Restricted: |  |  |  |  |  |  |  |  |
| Federal, state and local grants |  | - |  | - |  | 121,533 |  | 121,533 |
| Town revolving funds |  |  |  |  |  | 42,814 |  | 42,814 |
| Donations and gifts |  |  |  |  |  | 83,781 |  | 83,781 |
| Capital projects |  |  |  |  |  | 1,000 |  | 1,000 |
| Permanent funds |  |  |  |  |  | 388,266 |  | 388,266 |
| Other |  | - |  | - |  | 374,334 |  | 374,334 |
|  |  |  |  |  |  | 1,011,728 |  | 1,011,728 |
| Committed: |  |  |  |  |  |  |  |  |
| Capital projects |  | - |  | - |  | 47,885 |  | 47,885 |
| Water Fund |  |  |  | 450,893 |  | - |  | 450,893 |
| Public works |  | - |  | - |  | 5,357 |  | 5,357 |
|  |  |  |  | 450,893 |  | 53,242 |  | 504,135 |
| Assigned: |  |  |  |  |  |  |  |  |
| General government |  | 179,887 |  | - |  | - |  | 179,887 |
| Public safety |  | 17,019 |  | - |  | - |  | 17,019 |
| Public works |  | 144,673 |  | - |  | - |  | 144,673 |
| Culture and recreation |  | 28,149 |  | - |  | - |  | 28,149 |
| Debt Service: |  |  |  |  |  |  |  |  |
| Principal |  | 43,600 |  | - |  | - |  | 43,600 |
| Interest |  | 8,267 |  | - |  | - |  | 8,267 |
| Subsequent year's budget |  | 355,307 |  | - |  | - |  | 355,307 |
|  |  | 776,902 |  | - |  | - |  | 776,902 |
| Unassigned: |  |  |  |  |  |  |  |  |
| General Fund |  | 1,978,417 |  | - |  | - |  | 1,978,417 |
| Deficit special revenue: |  | - |  | - |  | $(103,423)$ |  | $(103,423)$ |
|  |  | 1,978,417 |  | - |  | $(103,423)$ |  | 1,874,994 |
| Total Governmental fund balances | \$ | 2,755,319 | \$ | 450,893 | \$ | 1,258,129 | \$ | 4,464,341 |

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## I. Special Trust Funds

## Stabilization Fund

Massachusetts General Laws, Chapter 40, Section 5B, allows for the establishment of stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body. Any interest shall be added to and become a part of the fund.

At June 30, 2018 the balances in the stabilization funds are reported in the General Fund as unassigned fund balance consisting of the following:

| General purpose stabilization fund | $\$$ | 224,825 |
| :--- | :--- | ---: |
| Fire truck stabilization fund |  | 181,451 |
| Water stabilization fund |  | 177,411 |
|  | $\$ 83,687$ |  |

## 5. OTHER INFORMATION

## A. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The Town has obtained a variety of commercial liability insurance policies which passes the risk of loss listed above to independent third parties.

Settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## B. Contingent Liabilities

## Litigation

Litigation is subject to many uncertainties, and the outcome of individual matters is not always predictable. Although the amount of the liability, if any, at June 30, 2018, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2018.

The Town has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under the terms of the grant. The amount, if any, of expenditures which may be disallowed cannot be determined at this time, although, based on prior experience, Town management believes such disallowances, if any, will not be material.

## C. Subsequent Events

Management has evaluated subsequent events through the date the financial statements were available to be issued.

TOWN OF WEST BROOKFIELD, MASSACHUSETTS<br>Notes to the Financial Statements<br>Year Ended June 30, 2018

## D. Pension Plan

## Plan Description

The Town is a member of the Worcester Regional Retirement System (the System). The System is a costsharing multiple-employer public employee retirement system administered by a five-member board. Massachusetts General Laws (MGL), Chapter 32, assigns authority to establish the System and amend benefit provisions of the plan; which is regulated by the Public Employees Retirement Administration Commission (PERAC). The System is a defined benefit pension plan that covers substantially all employees of its member employers. The System issues a publicly available financial report in accordance with guidelines established by the Commonwealth's PERAC. That report may be obtained by contacting the System at 23 Midstate Drive, Suite 106, Auburn, Massachusetts 01501.

## Benefits Provided

The System provides retirement, disability, survivor and death benefits to plan members and beneficiaries. MGL Chapter 32 establishes uniform benefit and contributory requirements for all contributory public employee retirement systems (PERS). The Massachusetts PERS benefits are uniform from system to system, with a few minor exceptions. Members of the System become vested after 10 years of creditable service. The System provides for retirement allowance benefits up to a maximum of $80 \%$ of a member's highest three-year average annual rate of regular compensation. Retirement benefits are determined as a percentage of the member's final three-year (five-year for members hired on or after April 2, 2012) final average compensation times the member's years of creditable service prior to retirement. The percentage is based on the age of the member at retirement and his or her Group classification. Benefit payments are based upon a member's age, length of creditable service, and group creditable service, and group classification. Most employees who joined the system on or after April 2, 2012 cannot retire prior to age 60. The authority for amending these provisions rests with the Massachusetts Legislature.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost of living adjustments granted between 1981 and 1997 and any increases in other benefits imposed by the Commonwealth's State law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

## Contributions

MGL Chapter 32 governs the contributions of plan members and the Town. Plan members are required to contribute to the System at rates ranging from $5 \%$ to $9 \%$ of their gross regular compensation based upon their membership date with an additional $2 \%$ contribution after exceeding $\$ 30,000$ in annual covered compensation. The Town is required to pay into the System its share of the legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. Administrative expenses are funded through investment earnings. The Town's proportionate share of the required contribution to the System for the year ended December 31, 2017 was $\$ 233,082$, representing $22.02 \%$ of the covered payroll, an actuarially determined amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year and an additional amount to finance any unfunded accrued liability.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## Pension Liability

As of June 30, 2018, a reported liability of $\$ 3,756,207$ is the Town's proportionate share of the net pension liability as measured as of December 31, 2017. The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2016. Accordingly, update procedures were used to roll forward the total pension liability to the measurement date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2017, the Town's proportional percentage was $0.4606 \%$, which was a slight decrease from the last measurement.

## Pension Expense

For the year ended June 30, 2018, the Town recognized a pension expense of $\$ 358,064$ and reported deferred outflows of resources related to pensions of $\$ 382,943$ from the net differences between expected and actual experience and changes in assumptions; and deferred inflows of resources related to pensions of $\$ 519,861$ from the net difference between projected and actual investment earnings and the change in allocated proportion.

The Town's net deferred outflows/(inflows) of resources related to pensions will be recognized in the pension expense as follows:

For years ended June 30,

|  | 2019 | $\$$ | $(49,835)$ |
| ---: | ---: | ---: | ---: |
| 2020 |  | $(49,623)$ |  |
| 2021 | $(28,489)$ |  |  |
|  | 2022 | $(8,971)$ |  |
|  |  | $(136,918)$ |  |

## Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of January 1, 2016, using the following actuarial assumptions, applied to all periods included in the measurement that was updated December 31, 2017;

Valuation date
Actuarial cost method
Amortization method

January 1, 2016
Entry Age Normal
Unfunded Actuarial Accrued Liability (UAAL):
Increasing dollar amount at 4.0\% to reduce the UAAL to zero on or before June 30, 2035. The annual increase in appropriation is further limited to 9.95\%.
2002 \& 2003 \& 2010 Early Retirement Incentive (ERI): Increasing dollar amount at $4.5 \%$ to reduce the 2002 \& 2003 ERI to zero on or before June 30, 2028 and the level dollar amount to reduce the 2010 ERI to zero on or before June 30, 2022.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

Asset valuation method | The actuarial value of assets is the market value of assets as of the |
| :--- |
| valuation date reduced by the sum of: |
| 80\% of the gains and losses of the prior year, $60 \%$ of the gains |
| and losses of the second prior year, 40\% of the gains and losses |
| of the third prior year, and 20\% of the fourth prior year. |
| Investment gains and losses are determined by the excess or |
| deficiency of the expected return over the actual return on the |
| market value. The actuarial valuation of assets is further constrained |
| to be not less than $80 \%$ or more than $120 \%$ of market value. |

Inflation
Salary increases per year

## Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major class included in the pension plan's target asset allocation as of December 31, 2017, are summarized in the following table:

| Asset Class | Target <br> Allocation | Long-Term <br> Expected Real <br> Rate of Return |
| :--- | :---: | :---: |
| Global Equity | $40 \%$ | $4.91 \%$ |
| Fixed income | $22 \%$ | $2.04 \%$ |
| Private Equity | $11 \%$ | $6.50 \%$ |
| Real Estate | $10 \%$ | $3.70 \%$ |
| Timber/Natural Resources | $4 \%$ | $3.25 \%$ |
| Hedge Funds | $3.40 \%$ |  |
| Total |  |  |

TOWN OF WEST BROOKFIELD, MASSACHUSETTS<br>Notes to the Financial Statements<br>Year Ended June 30, 2018

## Rate of Return

For the year ended December 31, 2017, the annual money-weighted rate of return (which expresses investment performance), net of investment expense was $16.71 \%$. The money-weighted rate of return considers the changing amounts actually invested during a period and weighs the amount of pension plan investments by the proportion of time they are available to earn a return during that period. The rate of return is then calculated by solving, through an iterative process, for the rate that equates the sum of the weighted external cash flows into and out of the pension plan investments to the ending fair value of pension plan investments.

## Discount Rate

The discount rate used to measure the total pension liability was $7.75 \%$. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and that member employer contributions will be made in accordance with Section 22D and Section 22F of MGL Chapter 32. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments or current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of $7.75 \%$. As well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75\%) or 1-percentage-point higher ( $8.75 \%$ ) than the current rate:


## E. Other Post Employment Benefits Payable

## GASB Statement No. 74 and GASB Statement No. 75

The cost of post employment benefits generally should be associated with the periods in which costs occur rather than in the future year when it will be paid. The Town recognizes the cost of post employment benefits in the year when the employee services are received, reports the accumulated liability from prior years and provides information useful in assessing potential demands on the Town's future cash flows.

## Plan Description

In addition to providing pension benefits, the Town provided post-employment health care and life insurance benefits for retired employees, their dependents and beneficiaries. The benefits, benefit levels, employee and employer contributions are governed by Massachusetts General Law chapter 32. There are approximately 43 active and retired employees that meet the eligibility requirements. The plan does not issue a separate financial report.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## Investments

The Town's policy in regard to the allocation of invested assets is established and may be amended by the Board of Selectmen by majority vote of its members. The OPEB plan's assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan. The long-term real rate of return on OPEB investments was determined using the Town's investment policy. As of June 30, 2018, investments, concentration and rate of return information consisted of pooled funds in the Town's Morgan Stanley Smith Barney investments described earlier under Deposits and Investments (refer to note 3A).

## Funding Policy

The contribution requirements of plan members and the Town are established pursuant to applicable collective bargaining and employment contracts. The required contribution is based on the projected pay-as-you-go financing requirements. For the 2018 fiscal year, the Town's required contributions were not provided towards the annual OPEB cost. The Town did establish a trust fund in order to contribute funds to reduce the future OPEB liability. The trust balance is $\$ 151,255$ as of June $30,2018$.

## Opinion Modification

GASB Statement No. 74 and GASB Statement No. 75 require the net OPEB liability to be measured as of the OPEB Plan's most recent fiscal year-end. The Town has not obtained an actuarial valuation that allowed for determining a net OPEB liability for the fiscal year ended June 30, 2018. The net OPEB liability reported in these financial statements represent the net OPEB liability reported June 30, 2017.

## Measurement Date

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2016.

Plan Membership:

| Current active members | 16 |  |
| :--- | :--- | :--- |
| Current retirees, beneficiaries and dependents | 27 |  |
|  | Total | 43 |

The components of the net OPEB liability are as follows:

|  | 6/30/2017 |  |
| :---: | :---: | :---: |
| Total OPEB liability | \$ | 1,594,237 |
| Less: Plan fiduciary net position |  | $(100,165)$ |
| Town's Net OPEB liability | \$ | 1,494,072 |
| Plan fiduciary net position as a percentage of the total OPEB liability |  | 6.3\% |

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified;

| Valuation date | June 30, 2016 |
| :--- | :--- |
| Actuarial cost method | Entry Age Normal |
| Discount rate | $4.00 \%$ annually |
| Salary increases | $2.00 \%$ annually |
| Healthcare cost trend rates | 2016 medical trend rates: <br> Ultimate trend rates: |
|  |  |

## Changes in Net OPEB Liability

|  | Increase (Decrease) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total OPEB Liability |  | Plan Fiduciary Net Position |  | Total OPEB Liability |  |
| Balances at June 30, 2016 | \$ | 1,573,053 | \$ | 50,039 | \$ | 1,523,014 |
| Service cost |  | 40,087 |  | - |  | 40,087 |
| Interest on Total OPEB Liability |  | 62,922 |  | - |  | 62,922 |
| Difference between actual and expected experience ** |  | - |  | - |  | - |
| Net investment income |  |  |  | 126 |  | (126) |
| Employer contributions to Trust |  |  |  | 131,825 |  | $(131,825)$ |
| Total benefit payments including implicit cost |  | $(81,825)$ |  | $(81,825)$ |  | - |
| Administrative expense |  | - |  | - |  | - |
| Net change in total OPEB liability |  | 21,184 |  | 50,126 |  | $(28,942)$ |
| Balances at June 30, 2017 | \$ | 1,594,237 | \$ | 100,165 | \$ | 1,494,072 |

## Rate of Return

For the year ended June 30, 2017, the annual money-weighted rate of return (which expresses investment performance), net of investment expense was not provided.

## Discount Rate

The discount rate used to measure the total OPEB liability was $4.00 \%$. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and that member employer contributions will be made in accordance Massachusetts General Law Chapter 32. Based on those assumptions, the OPEB plan fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Notes to the Financial Statements <br> Year Ended June 30, 2018 

## Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to or deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year, which are reported at cost.

## Expense, Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the GASB Statement No. 75 reporting period and fiscal year ending date, the Town's OPEB expense, deferred outflows of resources related to OPEB and deferred inflows of resources related to OPEB were not provided.

## F. Implementation of New GASB Pronouncements

The GASB issued Statement No. 75, Accounting and Financial Reporting for Post employment Benefit Plans Other Than Pension Plans, for implementation in fiscal year 2018.

The GASB issued Statement No. 81, Irrevocable Split-Interest Agreements, for implementation in fiscal year 2018.

The GASB issued Statement No. 85, Omnibus 2018, for implementation in fiscal year 2018.
The GASB issued Statement No. 86, Certain Debt Extinguishment Issues, for implementation in fiscal year 2018.

## G. Future GASB Pronouncements

Management is currently assessing the impact the implementation of the following pronouncements will have on the basic financial statements.

The GASB issued Statement No. 83, Certain Asset Retirement Obligations, for implementation in fiscal year 2019.

The GASB issued Statement No. 84, Fiduciary Activities, which is required to be implemented in fiscal year 2020.

The GASB issued Statement No. 87, Leases, for implementation in fiscal year 2021.
The GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, for implementation in fiscal year 2019.

## 6. RESTATEMENT

The net position as of June 30, 2017 has been restated. As required by GASB Statement No. 75, the beginning net position decreased $\$ 701,858$ for governmental activities to reflect the change in the other post employment (OPEB) liability. Accordingly, the previously reported net position of $\$ 8,221,299$ has been revised to $\$ 7,519,441$ for governmental activities.

## REQUIRED SUPPLEMENTARY INFORMATION

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS 

Required Supplementary Information

## Pension Plan Schedule

## Worcester Regional Contributory Retirement System

For the Year Ended June 30, 2018

The Schedule of Proportionate Share of the Net Pension Liability represents multiyear trend information relating to the Town's proportion of the net pension liability and related ratios.

## Schedule of the Town's Proportionate Share of the Net pension Liability:

|  | 12/31/2017 | 12/31/2016 | 12/31/2015 | 12/31/2014 |
| :---: | :---: | :---: | :---: | :---: |
| Town's proportion of the net pension liability (asset) | 0.4606\% | 0.4645\% | 0.4773\% | 0.5876\% |
| Town's proportionate share of the net pension liability (asset) | \$ 3,756,207 | \$ 3,890,208 | \$ 3,387,903 | \$ 3,496,380 |
| Town's covered employee payroll | \$ 1,058,730 | \$ 1,238,564 | \$ 1,300,074 | \$ 1,250,071 |
| Net pension liability percentage of covered-employee payroll | 354.78\% | 314.09\% | 260.59\% | 279.69\% |
| Plan fiduciary net position as a percentage of the total pension liability | 46.40\% | 42.00\% | 44.52\% | 47.94\% |

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Required Supplementary Information Pension Plan Schedule Worcester Regional Contributory Retirement System For the Year Ended June 30, 2018

The Schedule of the Employer Contributions presents multiyear trend information on the Town's required and actual payments to the pension plan and related ratios.

Schedule of the Town's Contributions:

|  | 12/31/2017 |  | 12/31/2016 |  | 12/31/2015 |  | 12/31/2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarially determined contribution | \$ | 233,082 | \$ | 225,606 | \$ | 214,718 | \$ | 232,198 |
| Less: Contributions in relation to the actuarially determined contribution |  | $(233,082)$ |  | $(225,606)$ |  | $(214,718)$ |  | $(232,198)$ |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - |
| Town's covered employee payroll | \$ | 1,058,730 | \$ | 1,238,564 | \$ | 1,300,074 | \$ | 1,250,071 |
| Contributions percentage of covered-employee payroll |  | 22.02\% |  | 18.22\% |  | 16.52\% |  | 18.57\% |

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Required Supplementary Information <br> Other Post Employment Benefit Plan Schedules <br> For the Year Ended June 30, 2018

## Schedule of Changes in the Net OPEB Liability:

|  | 6/30/2017 |  |
| :---: | :---: | :---: |
| Total OPEB liability |  |  |
| Service cost | \$ | 40,087 |
| Interest on net OPEB liability |  | 62,922 |
| Benefit payments, including refunds of member contributions |  | $(81,825)$ |
| Net change in total OPEB liability |  | 21,184 |
| Total OPEB liability-beginning |  | 1,573,053 |
| Total OPEB liability-ending (a) | \$ | 1,594,237 |
| Plan fiduciary net position |  |  |
| Net investment income | \$ | 126 |
| Employer contributions to Trust |  | 131,825 |
| Benefit payments, including refunds of member contributions |  | $(81,825)$ |
| Net change in plan fiduciary net position |  | 50,126 |
| Total fiduciary net position-beginning |  | 50,039 |
| Total fiduciary net position-ending (b) | \$ | 100,165 |
| Town's net OPEB liability (a-b) | \$ | 1,494,072 |

The Town has not obtained an actuarial valuation that allowed for determining a net OPEB liability for the fiscal year ended June 30, 2018. The net OPEB liability reported in these financial statements represent the net OPEB liability reported June 30, 2017.

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Required Supplementary Information <br> Other Post Employment Benefit Plan Schedules <br> For the Year Ended June 30, 2018

## Schedule of Net OPEB Liability:

Total OPEB liability
Less: Plan fiduciary net position
Town's Net OPEB liability

6/30/2017
\$ 1,594,237
$(100,165)$

Plan fiduciary net position as a percentage of the total OPEB liability
6.3\%

Town's share of covered employee payroll
\$ 1,100,000
Participating employer net OPEB liability (asset) as a percentage of covered-employee payroll
135.8\%

## Schedule of Contributions:

|  | 6/30/2017 |  |
| :---: | :---: | :---: |
| Actuarially determined contribution | \$ | 131,825 |
| Less: Contributions in relation to the actuarially determined contribution |  | $(81,825)$ |
| Contribution deficiency (excess) | \$ | 50,000 |
| Town's share of covered employee payroll | \$ | 1,100,000 |
| Contributions percentage of covered-employee payroll |  | 7.4\% |
| Annual money-weighted rate of return net of investment expense |  | N/A |

The Town has not obtained an actuarial valuation that allowed for determining a net OPEB liability for the fiscal year ended June 30, 2018. The net OPEB liability reported in these financial statements represent the net OPEB liability reported June 30, 2017

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

# TOWN OF WEST BROOKFIELD, MASSACHUSETTS <br> Required Supplementary Information <br> Other Post Employment Benefit Plan Schedules <br> For the Year Ended June 30, 2018 

Schedule of Funding Progress:
Other Post Employment Benefits


The Town has not obtained an actuarial valuation that allowed for determining a net OPEB liability for the fiscal year ended June 30, 2018. The net OPEB liability reported in these financial statements represent the net OPEB liability reported June 30, 2017.

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

## SUPPLEMENTARY SCHEDULES

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES <br> NON-MAJOR GOVERNMENTAL FUNDS <br> FOR THE YEAR ENDED JUNE 30, 2018

## Special Revenue:

Federal and State Grants:
Arts Lottery Council Grants
Community Compact Grant
Council on Aging Grants
Emergency Preparedness Coalition Grant
Extended Polling Hours
Highway Grants
Library Grants
Public Safety Grants
Smart Growth Grant
Storm Water Grants

## Other:

Cable Grants
Cemetery Revolving
Conservation Funds
Curb Cut Escrow
Gifts and Donations
Housing and Septic Repair Loan Repayments
Insurance Proceeds
Planning Board Revolving
Police Off Duty Detail Revolving
Road Machinery Fund
Stewardship Program Revolving
Storm Water Revolving
Town Document Search
Conservation Commission Trust
Self Insurance Trust
Total Special Revenue

| Fund Balances July 1, 2017 |  | Revenues |  | Expenditures |  | Other Financing Sources (Uses) |  | Fund Balances June 30, 2018 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 4,501 | \$ | 4,500 | \$ | 4,481 | \$ | - | \$ | 4,520 |
|  | - |  | 5,000 |  | 5,000 |  | - |  | - |
|  | 13,392 |  | 39,194 |  | 38,494 |  | - |  | 14,092 |
|  | 571 |  | - |  | - |  | - |  | 571 |
|  | 1,023 |  | 636 |  | - |  | - |  | 1,659 |
|  | 8,965 |  | 1,066,654 |  | 1,155,947 |  | - |  | $(80,328)$ |
|  | 22,398 |  | 6,614 |  | 1,897 |  | - |  | 27,115 |
|  | 8,325 |  | 145,796 |  | 140,940 |  | - |  | 13,181 |
|  | 4,558 |  | - |  | - |  | - |  | 4,558 |
|  | 15,028 |  | - |  | - |  | - |  | 15,028 |
|  | 16,915 |  | 20,955 |  | 16,661 |  | - |  | 21,209 |
|  | 121 |  | 10,854 |  | 2,034 |  | - |  | 8,941 |
|  | 9,160 |  | - |  | - |  | 6,026 |  | 15,186 |
|  | 43,060 |  | 23 |  | - |  | - |  | 43,083 |
|  | 88,078 |  | 27,526 |  | 34,309 |  | (9) |  | 81,286 |
|  | 288,036 |  | 1,748 |  | - |  | - |  | 289,784 |
|  | 22,508 |  | 1,990 |  | 1,266 |  | (725) |  | 22,507 |
|  | 664 |  | - |  | - |  | - |  | 664 |
|  | - |  | 131,937 |  | 129,602 |  | - |  | 2,335 |
|  | 7,725 |  | 4,075 |  | - |  | $(6,443)$ |  | 5,357 |
|  | 3,230 |  | 200 |  | - |  | - |  | 3,430 |
|  | 16,126 |  | 13,025 |  | 17,587 |  | - |  | 11,564 |
|  | 258 |  | 153 |  | - |  | - |  | 411 |
|  | 6,026 |  | - |  | - |  | $(6,026)$ |  | - |
|  | 22,403 |  | - |  | 4,159 |  | - |  | 18,244 |
| \$ | 603,071 | \$ | 1,480,880 | \$ | 1,552,377 | \$ | $(7,177)$ | \$ | 524,397 |

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES <br> NON-MAJOR GOVERNMENTAL FUNDS <br> FOR THE YEAR ENDED JUNE 30, 2018

Capital Projects:
Highway Equipment
Water Line Settlement
Well on Braintree Road
Total Capital Projects Funds

## Perpetual Permanent Funds:

Cemetery Perpetual Care Funds
Library Funds
Quaboag Park/Town Common Funds
John G. Shackley Fund
Helen Paige Shackley Bandstand
Helen B. Hawks/Stickney Fund
Margaret Preisach Magnante Fund
Other Trust Funds:
Col. Fairfax Ayers Monument Fund Total Perpetual Permanent Funds

Permanent Funds:
Cemetery Perpetual Care Funds
Library Funds
Quaboag Park/Town Common Funds :
John G. Shackley Fund
Helen Paige Shackley Bandstand
Helen B. Hawks/Stickney Fund
Margaret Preisach Magnante Fund
Priscilla E. Side Fund
Common Committee Fund
Total Permanent Funds Page 58

|  | $\begin{aligned} & \text { Balances } \\ & 1,2017 \end{aligned}$ | Revenues |  | Expenditures |  | Other Financing Sources (Uses) |  | Fund Balances June 30, 2018 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 1,000 | \$ | - | \$ | - | \$ | - | \$ | 1,000 |
|  | 30,000 |  | - |  | 825 |  | - |  | 29,175 |
|  | $(111,368)$ |  | - |  | 47,092 |  | 177,170 |  | 18,710 |
|  | $(80,368)$ |  | - |  | 47,917 |  | 177,170 |  | 48,885 |
|  | 184,591 |  | 1,800 |  | - |  | - |  | 186,391 |
|  | 8,286 |  | 1 |  | - |  | - |  | 8,287 |
|  | 48,405 |  | - |  | - |  | - |  | 48,405 |
|  | 12,495 |  | - |  | - |  | - |  | 12,495 |
|  | 10,892 |  | - |  | - |  | - |  | 10,892 |
|  | 29,132 |  | - |  | - |  | - |  | 29,132 |
|  | 980 |  | - |  | - |  | - |  | 980 |
|  | 294,781 |  | 1,801 |  | - |  | - |  | 296,582 |
|  | 110,070 |  | 2,924 |  | 206 |  | - |  | 112,788 |
|  | 108,406 |  | 17,048 |  | 3,470 |  | - |  | 121,984 |
|  | 10,569 |  | 2 |  | - |  | - |  | 10,571 |
|  | 4,760 |  | - |  | - |  | - |  | 4,760 |
|  | 3,900 |  | - |  | - |  | - |  | 3,900 |
|  | 7,817 |  | 951 |  | 950 |  | - |  | 7,818 |
|  | 4,691 |  | 200 |  | - |  | - |  | 4,891 |
|  | 713 |  | - |  | - |  | - |  | 713 |
| \$ | 250,926 | \$ | 21,125 | \$ | 4,626 | \$ | - | \$ | 267,425 |

TOWN OF WEST BROOKFIELD, MASSACHUSETTS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018
Continued from Page 58
Permanent Funds (Continued)
Other Trust Funds:
Col. Fairfax Ayers Monument Fund
Historical Commission Fund
Lucy Stone Birthplace Fund
Peter Brady Memorial Fund
Recreation Committee Fund
Reynis Town Hall Interior Fund
Rice Fountain Trust
Total Permanent Funds
Total Non-Major Governmental Funds

| Fund Balances July 1, 2017 |  | Revenues |  | Expenditures |  | Other Financing <br> Sources (Uses) |  | Fund Balances June 30, 2018 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 250,926 | \$ | 21,125 | \$ | 4,626 | \$ | - | \$ | 267,425 |
|  | 3,781 |  | - |  | - |  | - |  | 3,781 |
|  | 59,207 |  | 7,500 |  | 1,025 |  | - |  | 65,682 |
|  | 1,012 |  | - |  | - |  | - |  | 1,012 |
|  | 99 |  | - |  | - |  | - |  | 99 |
|  | 1,731 |  | - |  | - |  | - |  | 1,731 |
|  | 28,967 |  | - |  | 5,483 |  | - |  | 23,484 |
|  | 25,516 |  | 313 |  | 787 |  | 9 |  | 25,051 |
|  | 371,239 |  | 28,938 |  | 11,921 |  | 9 |  | 388,265 |
| \$ | 1,188,723 | \$ | 1,511,619 | \$ | 1,612,215 | \$ | 170,002 | \$ | 1,258,129 |

TOWN OF WEST BROOKFIELD, MASSACHUSETTS SCHEDULE OF REAL ESTATE AND PERSONAL PROPERTY TAXES JULY 1, 2017 TO JUNE 30, 2018

|  | Uncollected Taxes July 1, 2017 |  | Commitments |  | Abatements and <br> Adjustments |  | Collections Net of Refunds and Overpayments |  | Uncollected Taxes June 30, 2018 |  | ```Uncollected Taxes Per Detail June 30, 2018``` |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Real Estate Taxes: |  |  |  |  |  |  |  |  |  |  |  |  |
| Levy of 2018 | \$ | - | \$ | 5,601,500 | \$ | 38,783 | \$ | 5,350,611 | \$ | 212,106 | \$ | 200,593 |
| Levy of 2017 |  | 157,607 |  | - |  | $(6,354)$ |  | 54,507 |  | 109,454 |  | 105,238 |
| Levy of 2016 |  | 50,885 |  | 185 |  | - |  | 15,853 |  | 35,217 |  | 35,187 |
| Levy of 2015 |  | 21,292 |  | 178 |  | - |  | 6,465 |  | 15,005 |  | 15,005 |
| Levy of 2014 |  | 4,961 |  | 169 |  | - |  | 2,457 |  | 2,673 |  | 2,673 |
| Prior Years |  | 4,579 |  | 426 |  | - |  | 925 |  | 4,080 |  | 4,080 |
|  |  | 239,324 |  | 5,602,458 |  | 32,429 |  | 5,430,818 |  | 378,535 |  | 362,776 |

Personal Property Taxes:
Levy of 2018
Levy of 2017
Levy of 2016
Levy of 2015
Levy of 2014

| - | 239,495 | 755 | 235,676 | 3,064 | 3,028 |
| :---: | ---: | :---: | :---: | :---: | :---: |
| 259 | - | - | $(237)$ | 496 | 419 |
| $(471)$ | - | - | 70 | $(541)$ | $(58)$ |
| 1 | - | - | - | 1 | 1 |
| $(3)$ | - | - | $(3)$ | $(3)$ |  |
| $(214)$ | 239,495 | 755 | 235,509 | 3,017 | 3,387 |

Total Real Estate and
Personal Property Taxes

| $\$$ | 239,110 | $\$$ | $5,841,953$ | $\$$ | 33,184 | $\$$ | $5,666,327$ | $\$$ | 381,552 | $\$$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS

## SCHEDULE OF MOTOR VEHICLE EXCISE TAXES

 JULY 1, 2017 TO JUNE 30, 2018Motor Vehicle Excise Taxes:
Levy of 2018
Levy of 2017
Levy of 2016
Levy of 2015
Levy of 2014
Prior Years
Total Motor Vehicle Excise Taxes

| Uncollected Taxes July 1, 2017 |  | Commitments |  | Abatements and Adjustments |  | Collections Net of Refunds and Overpayments |  | $\begin{gathered} \text { Uncollected } \\ \text { Taxes } \\ \text { June 30, } 2018 \\ \hline \end{gathered}$ |  | UncollectedTaxesPer DetailJune 30, 2018 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ |  | \$ | 484,730 | \$ | 9,222 | \$ | 409,710 | \$ | 65,798 | \$ | 65,798 |
|  | 45,979 |  | 54,824 |  | 3,776 |  | 78,878 |  | 18,149 |  | 17,993 |
|  | 54,056 |  | - |  | 283 |  | 35,290 |  | 18,483 |  | 18,483 |
|  | 53,996 |  | - |  | 814 |  | 32,533 |  | 20,649 |  | 20,658 |
|  | 26,572 |  | - |  | - |  | 11,448 |  | 15,124 |  | 15,124 |
|  | 36,087 |  | 210 |  | 10 |  | 1,790 |  | 34,497 |  | 20,625 |
| \$ | 216,690 | \$ | 539,764 | \$ | 14,105 | \$ | 569,649 | \$ | 172,700 | \$ | 158,681 |

## TOWN OF WEST BROOKFIELD, MASSACHUSETTS

SCHEDULE OF TAX LIENS
JULY 1, 2017 TO JUNE 30, 2018

| Uncollected |  | Abatements | Collections Net | Uncollected | Uncollected <br> Accounts |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Accounts |  | and | of Refunds and | Accounts | Per Detail |
| July 1, 2017 | Commitments | Adjustments | Overpayments | June 30, 2018 | June 30, 2018 |

Tax Liens

| $\$$ | 297,360 | $\$$ | 183 | $\$$ |  | $\$$ | 47,527 | $\$$ | 250,016 | $\$$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

