

BEFORE THE PLANNING AND ZONING COMMISSION  
GARDEN CITY, ADA COUNTY, IDAHO

THIS IS NOT A PREDETERMINED DECISION. ALL EVIDENCE WILL BE  
CONSIDERED. A DIFFERENT DECISION MAY RESULT IN AN UPDATE OF THE  
FINDINGS OF FACT, CONCLUSIONS OF LAW, OR CONDITIONS.

|                                |   |                    |
|--------------------------------|---|--------------------|
| In the Matter of:              | ) | CUPFY2024 - 0004   |
|                                | ) |                    |
| Conditional Use Permit         | ) | FINDINGS OF FACT,  |
| 4048 W. Chinden Blvd           | ) | CONCLUSIONS OF LAW |
| Garden City, Ada County, Idaho | ) | AND DECISION       |
|                                | ) |                    |

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THIS MATTER, came before the Garden City Planning And Zoning Commission for consideration on February 21, 2024. The Planning and Zoning Commission reviewed the application and materials submitted. Based on the evidence presented, pursuant to Garden City Code Table 8-6A-1, the Planning and Zoning Commission makes the following Findings of Fact, Conclusions of Law and Decision:

**FINDINGS OF FACT**

1. The request is for the use of Animal care facility defined by Garden City Code 8-7A-1 as "The use of a site for the boarding, care, grooming, diagnosis or treatment of animals. The use may include overnight accommodations on the premises and boarding that is incidental to the primary activity. The term "animal care facility" shall include, but not be limited to, an animal clinic, animal hospital, commercial kennel or veterinary office."
2. The applicant is Jenny Strozykowski.
3. The property owner of record is Gilliam 2021 Gift Trust.
4. The location of the project is 4048 W Chinden Blvd.; Ada County Assessor parcel number R2734502105; lot 32 block 6 Fairview Acres Sub No1 #2100 S.
5. The property is a legal parcel of record.
6. The subject property is 0.340 acres.
7. The scope of the request applies to the entire property.
8. The project is located in the C-1 Highway commercial zoning district.

9. The project is located in the Green Boulevard Corridor; Mixed Use Commercial ; Activity Node: Neighborhood Destination of the Garden City Comprehensive Plan Land Use Designation.
10. The project is in the:
  - a) 500 Year of the Special Flood Hazard Area according to the 2020 adopted FIRM (the FIRM has adopted seclusion and utilizes the 2003 Flood Insurance Study).
  - b) outside of the Special Flood Hazard Area according to FEMA's most recent model as adopted by resolution 1083-20.
11. The existing use on the site is Vacant building.
12. The following standards apply to this proposal:
  - a. Garden City Code 8-1A-4 Applicability
  - b. Garden City Code 8-1B Existing Nonconforming Properties, Structures, and Uses
  - c. Garden City Code 8-2B Base Zoning District Regulation
  - d. Garden City Code 8-2C Land Use Provision
  - e. Garden City Code 8-4A Design and Development Regulations- General Provisions
  - f. Garden City Code 8-4D Parking and Off Street Loading Provisions
  - g. Garden City Code 8-4E Transportation and Connectivity Provisions
  - h. Garden City Code 8-4I Landscaping and Tree Protection Provisions
  - i. Garden City Code 8-6A Administration
13. The following plans and policies apply to this proposal:
  - a. Garden City Comprehensive Plan
  - b. Garden City Sidewalk Policy
  - c. Garden City Street Light Policy
  - d. Chinden ITD Access Management
  - e. Old Town Circulation Network Plan
  - f. Garden City Transportation Needs
14. The following previous approvals apply to this proposal:
  - a. BLDFY2022-0152
15. Required materials per Garden City Code Table 8-6A-2 Required Application Information was provided:

| <b>Conditional Use Permit</b> |    |                      |
|-------------------------------|----|----------------------|
| Provided                      |    |                      |
| Yes                           | No | NA                   |
| X                             |    | Compliance Statement |
| X                             |    | Neighborhood Map     |
| X                             |    | Will Serve           |

16. Additional application materials submitted include:

- a. Site Plan;
- b. Floor Plans;
- c. Materials Plan;
- d. Landscape Plan;
- e. 300' Neighborhood List;
- f. Affidavit of Legal Interest;
- g. Application;
- h. Statement of Intent.
- i. Site Photos

17. Agency Comments were received from:

- a. North Ada County Fire and Rescue, January 4<sup>th</sup>, 2024
- b. Republic Services, January 4<sup>th</sup>, 2024
- c. City Engineer, January 5<sup>th</sup>, 2024
- d. Fairview Acres Lateral Water Users Association, January 8<sup>th</sup>, 2024
- e. Idaho Department of Environmental Quality, January 10<sup>th</sup>, 2024
- f. ACHD, January 12<sup>th</sup>, 2024
- g. ACHD, January 22<sup>nd</sup>, 2024

18. Public comments were received from:

- a. Gerald Berggren, January 6<sup>th</sup>, 2024

19. The following noticing was completed in accordance with GCC 8-6A-7:

| Noticing Requirement                     | Required Date | Completion Date |
|--|---------------|-----------------|
| Receipt of application                   |               | 12/27/2023      |
| Letter of Acceptance                     | 1/26/2024     | 12/29/2023      |
| Radius Notice                            | 2/6/2024      | 1/3/2024        |
| Legal Notice                             | 2/2/2024      | 1/5/2024        |
| Agency Notice                            | 2/6/2024      | 1/3/2024        |
| Property Posting Sign                    | 2/11/2024     | 2/8/2024        |
| Affidavit of Property Posting and Photos | 2/14/2024     | 2/8/2024        |

20. On February 21, 2024, a public hearing before the Planning and Zoning Commission was held:

- a. This section will be completed after the hearing.

21. The record contains:

- a. Application Documents
- b. Noticing Documents
- c. Agency Comments
- d. Written Public Comments

- e. Staff report
- f. February 21, 2024, Planning and Zoning Commission Hearing Minutes and Audio
- g. Planning and Zoning Commission Signed Findings of Fact, Conclusions of Law and Decision

22. In order to approve a conditional use permit application, the Planning and Zoning Commission shall make the following findings:

|   |                                    |               |  |
|---|------------------------------------|---------------|--|
| <p><b>The draft findings are written both in approval and in denial. The decision makers may select the corresponding conclusions and explanations during their decision or make different conclusions based on their review of the record materials.</b></p> <p><b>GCC 8-6B-2 CONDITIONAL USE: REQUIRED FINDINGS</b></p> |                                    |               |  |
| Conclusion  |                                    |               |  |
| Compliant   | Not Applicable to this Application | Not Compliant | Standard   |
| X   |                                    | X             | <p><b>Finding 1.</b> The use is appropriate to the location, the lot, and the neighborhood, and is compatible with the uses permitted in the applicable zoning district;</p> <p><b>In Approval:</b> As conditioned, the use is appropriate to the location, lot, and the neighborhood and is compatible with uses within the C-1 Highway Commercial</p> <p><b>In Denial:</b><br/>List what actions, if any, the application could have taken to obtain approval.</p> |
| X   |                                    | X             | <p><b>Finding 2.</b> The use will be supported by adequate public facilities or services to the surrounding area, or conditions can be established to mitigate adverse impacts;</p> <p><b>Explanation:</b></p> <p><b>In Approval:</b> There are public services available that can accommodate the proposed development.</p> <p><b>In Denial:</b><br/>List what actions, if any, the application could have taken to obtain approval.</p>                            |

|   |  |   |  |
|---|--|---|--|
|   |  |   |  |
| X |  | X | <p><b>Finding 3.</b> The use will not unreasonably diminish either the health, safety or welfare of the community;</p> <p><b>Explanation:</b><br/> <b>In Approval:</b><br/> As conditioned, the intended use will not unreasonably diminish the health, safety, or welfare of the community.</p> <p><b>In Denial:</b><br/> The proposal will be detrimental to and unreasonably diminish the health, safety, or welfare of the community due to the intensity of the use and lack of code compliance.</p>  |
| X |  | X | <p><b>Finding 4.</b> The use is no in conflict with the comprehensive plan or other adopted plans, policies or ordinances of the city.</p> <p><b>Explanation:</b><br/> <b>In Approval:</b> The application is cohesive with the Comprehensive Plan's designation of the Green Boulevard Corridor, Mixed Use Commercial and Activity Node. And it supports the Comprehensive Plan's:</p> <p><b>Goal 1. Nurture the City</b></p> <ul style="list-style-type: none"> <li>• 1.4 Objective: Create a premier destination place to live, work, and recreate.</li> </ul> <p><b>Goal 2. Improve the City Image</b></p> <ul style="list-style-type: none"> <li>• 2.2 Objective: Uphold standards for private property maintenance with a focus on nonresidential properties.</li> </ul> <p><b>Goal 12. Evolve as a Destination</b></p> <ul style="list-style-type: none"> <li>• 12.1 Objective: Support a positive business environment</li> <li>• 12.2 Objective: Continue to support commercial and industrial land uses.</li> <li>• 12.3 Objective: Create a premier destination for work, recreation, entertainment, culture and commerce.</li> </ul> |

|  |  |  |
|--|--|--|
|  |  | <p>Furthermore, the use has been found to be compliant with, or conditioned to be compliant with the sections of code applicable to the application.</p> <p><b>In Denial:</b></p> <p>The application may not be supported by: <b>Goal 4. Emphasize the “Garden” in Garden City</b></p> <ul style="list-style-type: none"> <li>• 4.3 Objective: Beautify streets, sidewalks and gateways with landscaping, trees, and public art.</li> </ul> <p><b>Goal 7. Connect the City</b></p> <ul style="list-style-type: none"> <li>• 7.4 Objective: Maintain and improve standards for sidewalks, curbs and gutters.</li> </ul> <p>Furthermore, the application does not propose to improve the Osage St. pedestrian frontage according to the Garden City Transportation Needs List.</p> |
|--|--|--|

18. The record was reviewed by the Planning and Zoning Commission to render the decision.

## CONCLUSIONS OF LAW

The Planning and Zoning Commission reviewed the application with regard to Garden City Code Title 8, and based on the conditions required herein, concludes the application **meets/does not meet** the standards of approval under **GCC 8-6B-2 Conditional Use**.

## DECISION

WHEREFORE, based upon the foregoing Findings of Fact and Conclusions of Law contained herein, the Planning and Zoning Commission hereby **APPROVES/ DENIES** of the application subject to the following conditions:

### **POTENTIAL CONDITIONS FOR APPROVAL DECISION**

**Application Specific Requirements:**  
Scope of Permit:

1. The scope of this permit is to allow for the use of an animal care facility as defined by Garden City code, located at 4048 W. Chinden Blvd.
  - a. Accessory uses, grooming and boarding of animals are allowed.
  - b. The permit is for the entirety of the property.
2. The existing vehicle parking spaces are sufficient for the use.
3. The 3 required frontage trees along Osage St. are not required due to the existing site conditions.
  - a. Re-evaluation of existing or proposed site conditions shall be performed upon any additional permit requested for this site. If site conditions change, then the site shall be in compliance with the Garden City Code at the time of development or permit.

Prior to Occupancy:

1. Occupancy of the site shall not commence until after a Certificate of Occupancy has been obtained from Garden City Development Services Department.
2. A Building permit shall be applied for and approved by Garden City Development Services Department.
3. All chain link fencing and barbed wire shall be removed and/or replaced with code compliant fencing.
  - a. If the fencing is not owned by Gilliam 2021 Gift Trust, then a notarized affidavit of non-ownership shall be submitted to the Development Services Department to waive the requirement for removal.
4. HVAC equipment, trash dumpsters, recycling, trash compaction, and other service functions shall be incorporated into the overall design of buildings and landscaping so that the visual and acoustic impacts of these functions are fully contained and out of view from adjacent properties and public streets.
5. All onsite service areas for waste, recycling, or trash; and equipment areas for transformer and utility vaults shall be located in an area not visible from a public street or adjoining property or shall be screened from view from a public street and adjoining property with a privacy fence.
6. The applicant shall work with the Idaho Transportation Department, Garden City Development Services, Fairview Acres Lateral Association, and Public Works regarding the site landscaping and required streetscape:
  - a. All stormwater systems must comply with Garden City Code 8-4A-7.
    - i. Stormwater swales incorporated into required landscape areas shall be vegetated with grass or other appropriate plant materials.
    - ii. A rock sump may be incorporated into a vegetated swale to facilitate drainage.

- iii. Gravel, rock, or cobble stormwater facilities are not permitted on the surface of required landscape areas, unless designed as a dry creek bed or other design feature.
  - iv. Plant materials shall be a species that are able to withstand the anticipated changes in soil wetness and moisture levels.
  - v. Organic mulch shall not be used against drainage catch basins due to potential sediment clogging.
- b. Landscaping and street trees shall be installed and inspected for compliance with Garden City Code 8-4I.
  - a. At least 5% of the site shall consist of landscaping.
  - b. Landscape areas shall be at least seventy percent (70%) covered with vegetation at maturity, with mulch used under and around the plants.
  - c. At least 3 Class II or III street trees per the Treasure Valley Tree Selection Guide shall be planted back of sidewalk along W. Chinden Blvd.
  - d. At least 3 Class II or III street trees per the Treasure Valley Tree Selection Guide shall be planted within the frontage of Osage St.
  - e. A minimum of one tree per one thousand (1,000) square feet of landscaped area and one shrub per one hundred fifty (150) square feet of landscaped area shall be planted.

7. A cross-access agreement between the property at 4048 W. Chinden and the property at 4082 W. Chinden shall be recorded.

8. At least 8 bicycle parking spaces shall be provided on-site.

- a. Bicycle parking shall be a minimum of 6' long x 2' wide
- b. On-site spaces shall be located within fifty feet (50') of the building entrance(s);
- c. Be separated by a physical barrier to protect the bicycles from damage by motor vehicles if located within a motor vehicle parking area. The physical barrier can be curbs, poles, wheel stops, or other similar features;
- d. Be easily accessible from the street;
- e. Not impede pedestrian or vehicular circulation or loading zones. The facilities shall be incorporated, whenever possible, into the structure's design or street furniture; and
- f. Be properly illuminated to increase security and avoid accidents and adhere to section 8-4A-4 of this chapter, Outdoor Lighting.

Site Specific Requirements for the Duration of the Use:

1. Adequate shelter shall be required for the animals to be kept, including adequate means of restraining animals from running at large.

2. The property shall be maintained with adequate housekeeping practices designed to prevent the creation of a nuisance and to reduce to a minimum the factors of noise and odor.
3. The operator shall have a continuing obligation to comply with all city, county and state regulations relative to such an operation.
4. The use shall comply with the licensing requirements as set forth in title 3, Business And License Regulations, of this code.
5. There shall be staff available at all times there are animals at the facility. If staff is not on site, a telephone number where a staff member can be reached and available to the site within thirty (30) minutes must be clearly and legibly posted from the exterior of the building at the front entrance to the establishment.
6. Outside activity areas shall be located a minimum of three hundred feet (300') from any property line adjoining a residence or a residential district.
7. Any future outdoor service equipment including but not limited to HVAC equipment, trash, recycling, or other waste bins, transformers, utility vaults, etc. shall be found in compliance with Garden City Code at the time of installation.
8. Any future fence or wall shall be in compliance with code at the time of development.
9. Any new or upgraded outdoor lighting related to this use shall be in compliance with Garden City lighting standards.
10. All utilities shall be found in compliance with Garden City Code 8-4A.
11. All streets and driveways shall adhere to the standards of a clear vision triangle.

### **General Requirements**

1. Any changes in the design, construction, operation, or use shall be brought to the immediate attention of the Planning Official for determination if the changes are in substantial conformance with the City's action. Any changes to the plans and specifications upon which this approval is based, other than those required by the above conditions, will require submittal of an application for modification and approval of that application prior to commencing any change.
2. This Conditional Use Permit shall not be transferable from one parcel of land to another. Unless otherwise stated in the conditions attached to a permit, the permit shall be granted to the applicant and successors in interest to the premises for which it was approved.
3. This approval is only approval of the conditional use permit. All other applicable permits must be obtained and completed prior to a certificate of compliance or occupancy.

4. The approval is specific to the application provided and reviewed. Final approval is based on substantial conformance. Any changes to the plans and specifications upon which this approval is based, other than those required by the above conditions, will require submittal of an application for modification and approval of that application prior to commencing any change.
5. Final approval is subject to the approval of other reviewing agencies and City Departments. Any more restrictive standards adopted and made applicable by any Transportation Authority, Fire Authority or other Federal, State or Local regulatory agencies shall prevail.
6. All improvements and operations shall comply with applicable local, state and federal requirements and procedures whether specifically addressed in the analysis of this application or not. This shall include but not be limited to 8-4A General Provisions of Design and Development Regulations.
7. The property owner is responsible to maintain the site to edge of roadway asphalt.
8. If there are any tree grates, they shall be widened to accommodate the growing tree trunk and prevent girdling of any trees planted in tree wells within sidewalks or other public right of way.
9. Plant materials which exhibit evidence of insect pests, disease, and/or damage shall be appropriately treated to correct the problem. Dead and diseased plant materials shall be replaced.
10. Where landscaping might impact motorist or pedestrian sight distance, shrubs shall be maintained below three feet (3') in height and trees shall be pruned so that the lowest branches will be at least seven feet (7') above the ground level.
11. A three foot (3') clearance zone shall be maintained around the circumference of fire hydrants.
12. Retain and protect existing trees, vegetation, and native soils and integrate these features into the overall landscape plan as required by or exempted from Garden City Code 8-4I and as shown in the approved landscape plans.
13. If trees are staked, the stakes shall be removed within twelve (12) months to prevent damage to the tree.
14. All planting areas that border driveways, parking lots, and other vehicle use areas shall be protected by curbing, wheel stops, or other approved protective devices.
15. Trees shall be planted at least three feet (3') from curbs, sidewalks, driveways and other hard surfaces to buffer from stress caused by vehicle overhang and compacted soils, or planted with sufficient space to provide for the full maturity of the particular tree species. All other plant material, except sod or ground cover, shall be set back a minimum of one foot (1') from any curb edge to protect from vehicle overhang and mechanical damage.
16. The landscape installation shall stabilize all soil and slopes.
17. All required landscaping shall be provided with an automatically controlled irrigation system in conformance with the best management practices for automatic irrigation systems.
18. Demonstrate compliance with or an exemption from Garden City Code 8-4G prior to certificate of occupancies.
19. This approval is for this application only. Additional permits, licenses and approvals may be necessary.

20. Property maintenance standards shall be maintained as required by Garden City Code.
21. The property owner is responsible for the maintenance of all landscaping and screening devices required.
22. All outdoor living spaces must comply with Garden City Code 8-3C General Provisions- Living Space Requirements.
23. All outdoor service and equipment areas shall comply with Garden City Code 8-4A-5 Outdoor Service and Equipment Areas.
24. Cross-Connections: All cross-connections between the domestic water lines and the irrigation water lines shall be in accord with the City's adopted standards, specifications and ordinances.
25. Materials submitted after the decision shall not be considered part of the record for this decision. If additional materials or information is submitted after the decision the application may be remanded to the decision-making body during which time the decision shall be stayed provided that there is no immediate threat to life or safety.
26. No change in terms and conditions of this approval shall be valid unless in writing and signed by the applicant or his or her authorized representative and an authorized representative of the reviewing agency. The burden shall be upon the applicant to obtain the written confirmation of any change and not upon Garden City.
27. The Commission may revoke a conditional use permit for any of the following: A) Violation of Garden City Code or State or Federal Laws; B) Failure to abide by any conditions of this permit; C) Causing or allowing a nuisance as determined by Garden City Code, in connection with the use for which the permit is granted.
28. Any violation of the conditions of this application is a criminal offence.
29. A certificate of occupancy or an application for a building permit shall be considered commencement of the use.
30. All previous uses are null and void unless otherwise conditioned.
31. Should there be a change in use, there is a clear intent to cease the use, or the use is discontinued for more than one year without written documentation submitted to the City, legal noticing, and property posting indicating intent to continue the use, this approval shall become void.
32. The date of action is the date the decision body formalizes their decision. The decision body may formalize their decision by approving a draft decision or a draft decision with noted changes at the hearing. The date of action may be a different date than the applicant is provided with a signed copy of the decision.
33. Pursuant to 8-6A-9 Appeals, those with standing may appeal a decision within fifteen days from the date of action.
34. This approval shall expire one (1) year from its approval, unless otherwise extended as allowed by Garden City Code .
35. Final decisions are subject to judicial review pursuant to The Local Land Use Planning Act, Chapter 65 Title 67 Idaho Code.
36. Pursuant to Idaho Code, a request for reconsideration must be submitted within 14 days of the final decision and prior to judicial review. The written request must identify specific deficiencies in the decision for which reconsideration is sought.

37. A takings analysis pursuant to Idaho Code may be requested on final decisions.
38. If any term or provision of this decision, to any extent, is held invalid or unenforceable, the remaining terms and provisions hereof shall not be affected thereby, but each such remaining term and provision shall be valid and enforced to the fullest extent permitted by law.

February 21, 2024

Chairman, Planning and Zoning Commission

Date

### **STANDARD CONDITIONS FOR DENIAL DECISION**

1. In order for approval by Garden City, the proposal must be in compliance with all standards of 8-6B-2. This project is not in compliance with 8-6B-2 standard(s) because it is not in compliance with the Garden City Comprehensive Plan Sections [LIST SECTIONS] and Garden City code sections [LIST SECTIONS]. Compliance can be met by [LIST].
2. The date of action is the date the decision body formalizes their decision. The decision body may formalize their decision by approving a draft decision or a draft decision with noted changes at the hearing. The date of action may be a different date than the applicant is provided with a signed copy of the decision.
3. Pursuant to 8-6A-9 Appeals, those with standing may appeal a decision within fifteen days from the date of action.
4. Final decisions are subject to judicial review pursuant to The Local Land Use Planning Act, Chapter 65 Title 67 Idaho Code.
5. Any applicant or affected person seeking judicial review of compliance with the provisions of this section must first seek reconsideration of the final decision within fourteen (14) days. Such written request must identify specific deficiencies in the decision for which reconsideration is sought. Upon reconsideration, the decision may be affirmed, reversed or modified after compliance with applicable procedural standards. A written decision shall be provided to the applicant or affected person within sixty (60) days of receipt of the request for reconsideration or the request is deemed denied. A decision shall not be deemed final for purposes of judicial review unless the process required in this subsection has been followed. The twenty-eight (28) day time frame for seeking judicial review is tolled until the date of the written decision regarding reconsideration or the expiration of the sixty (60) day reconsideration period, whichever occurs first.
6. Pursuant to The Local Land Use Planning Act, Chapter 65 Title 67 Idaho Code, a takings analysis may be requested on final decisions.
7. If any term or provision of this decision, to any extent, is held invalid or unenforceable, the remaining terms and provisions hereof shall not be affected thereby, but each such remaining term and provision shall be valid and enforced to the fullest extent permitted by law.

February 21, 2024

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Chairman, Planning and Zoning Commission

Date

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