

Utilities and Community Facilities

CHAPTER 9: UTILITIES AND COMMUNITY FACILITIES

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CHAPTER 9: UTILITIES AND COMMUNITY FACILITIES

INTRODUCTION

One responsibility of a community is to maintain a certain level of community services. To achieve it, the Village of Hortonville must continuously maintain, upgrade, and expand existing facilities in a cost effective manner based on future growth projections and the desires of the community.

Wisconsin Smart Growth Legislation requires the Utilities and Community Facilities Element to be a compilation of objectives, policies, goals, maps and programs to guide the future development of these facilities in the Village of Hortonville. An inventory of the current situation is required; more importantly, the Legislation requires this element to provide guidance as to how the Village can meet projected needs at the appropriate time and in the appropriate manner. This chapter, along with Chapter 2: Plan Framework, addresses these requirements.

INVENTORY AND ANALYSIS

The following section provides an inventory of utilities and community facilities that serve the Village of Hortonville. The analysis of facilities is based on generalizations and predictions and is no substitute for detailed engineering or architectural studies, which should be completed before municipal funds are expended on specific projects.

Wastewater Collection and Treatment

Provision of sanitary sewer plays a key role in many aspects of community development and growth. Not only does it affect where development tends to occur, but also allows higher land use densities than can be achieved using private onsite wastewater treatment systems. About 95 percent of the Village is served by public sewer; the remaining areas are served by private on-site systems. On-site systems serve the areas within 1.5 miles of the Village that fall outside of the municipal boundaries.

Public Wastewater Collection and Treatment

The Village of Hortonville's Municipal Water and Sewer Utility operates and maintains the wastewater treatment plant (WWTP) at 521 West Cedar Street (Exhibit 9-1). *Approximately 95 percent of the Village is served by public sewer*. With an average daily design flow of 0.8 MGD, the activated sludge plant is designed to handle a maximum flow of 1.25 MGD. In August of 2011, the new plant went online and is operating at about 30 percent of capacity (average daily flow of 0.225 MGD). Three lift stations and 71,280 linear feet of pipe make up the sanitary sewer system.

Overall, the sewer system does not extend north of Grandview Road, or south of Grandview Road and east of Parkview Lane because of sudden and substantial rises in land topography. Other areas not served by sanitary sewer include the part of the Village along the eastern boundary of the Village or in the southeast corner, south of Pine Crest Lane. Areas to the south, east and west of the Village limits pose fewer topographic constraints. Rates in 2013

consisted of a minimum base charge of \$40.70 per quarter (5/8" meter) plus an additional \$10.48 per 1,000 gallons of volume¹.

If warranted by development pressures, public sanitary sewer infrastructure could be extended west into the Town of Hortonia or east towards the proposed roundabout in the Town of Greenville (Exhibit 9-1). However, the extent and direction of future sanitary sewer extensions will be closely tied to Exhibit 2-1, "Year 2035 Land Use Framework", further described in this Comprehensive Plan.

Private Wastewater Collection and Treatment

Private on-site wastewater treatment systems, or POWTs, serve about five percent of the Village of Hortonville and the entire planning area falling within 1.5 miles of the Village. Typically, individual systems are designed for each household based on the site's soil characteristics and capabilities. However, in some cases (such as with conservation subdivisions) a community, or 'cluster' system, may be used which services more than one household.

Outagamie County maintains records for private, on-site sanitary permits in the Village and within the rural areas of the county. Information that the county maintains includes where on-site systems are located, when the permits were issued, and the type of system installed. According to Outagamie County, approximately 91 POWTs currently exist within the Village of Hortonville; these systems are mainly found in the east and northeast areas of the Village (Exhibit 9-1). A majority (75) of the systems listed are conventional or at-grade, the remaining systems are (16) mound, marginal mound or in-ground pressure. In addition to the systems identified above, 12 properties are served by holding tanks. Holding tanks are primarily located in the triangular area between Olk Street and North Crest Street and in the southeast corner of the Village, south of East Main Street.

Stormwater Management

The Village of Hortonville maintains a stormwater system and inventory map but does not have an overall stormwater management plan or ordinance. The Village reviews stormwater plans submitted by developers and landowners based on standard engineering practices. However, Hortonville does not have written design and planning standards for determining stormwater pipe sizes or determining whether, on a case by case basis, regional detention systems might be preferable to onsite detention systems. For example, there are no written standards indicating which storm events to design for (5-year, 10-year or 100-year). This makes efficient, cost-effective and enforceable stormwater management difficult to achieve².

As Hortonville continues to develop and as more stormwater runoff ultimately makes its way into Black Otter Lake and Black Otter Creek it will become increasingly more important to manage the runoff quality and quantity. Additionally, it is important to minimize the amount of new impervious surface, such as roads, driveways, sidewalks and rooftops constructed in those watershed sub-basins that drain into the Wolf River in order to maximize opportunities for storm water infiltration. The Black Otter Lake Protection and Rehabilitation District is instrumental in efforts to preserve water quality by monitoring development and other impacts in the Black Otter Lake basin which includes much of the Hortonville planning area. Accordingly, it is increasingly

¹ Carl McCrary, Public Works Director, March 2013.

² Village of Hortonville Comprehensive Plan, adopted August 2003.

important for subdivision proposals to include master grading plans for the Village's review so that safeguards are in place for the rest of the area.

Drainage Districts

There are currently no drainage districts within the Village of Hortonville's planning area.

Water Supply

Although water may seem to be plentiful in Wisconsin, it is not an infinite resource. Providing safe, clean, and reliable water can and has become a challenge for many communities throughout the state. Residents of the Village of Hortonville obtain drinking water from either the Village of Hortonville Water and Sewer Utility or private on-site wells. All residents rely on groundwater as the source of drinking water.

Public Water Supply

Similar to public sewer, public drinking water is supplied to about 95 percent of the Village (Exhibit 9-1).³ Essentially, public water does not extend north of Grandview Road, or south of Grandview Road and east of Parkview Lane. Parcels along the eastern border of Village and south of Pine Grove Lane are also not served by public water.

In 1994, the Chicago Bridge and Iron Company constructed the village's current 104.5 foot high, 300,000 gallon powder blue lollipop style water tower⁴. *Two wells with a combined yield of 1.224 MGD provide water to the Village* (Table 9-1). Well No. 1, located at Miller Park on West Main Street (STH 15), has a pumping capacity of 350 GPM. While Well No. 2 located at 310 E. Main Street, has a capacity of 500 GPM⁵. Rates in 2008 consisted of a minimum base charge of \$25.50 per quarter (5/8" meter) with the first 30,000 gallons charged at \$2.45 per 1,000 gallons⁶.



Hortonville Water Tower

A highway bypass of the Village of Hortonville is currently being planned. Access to the Village will be provided at two roundabouts; one east and one west. *In the future, if needed, the public water system could be extended to serve the eastern roundabout. However, extension of services would require an additional water tower and well to provide adequate water/pressure to the entire area.*

³ Carl McCrary, Public Works Director, March 2013.

⁴ Waymarking.com

⁵ Public Service Commission of Wisconsin 2000, 2010 and 2012 Annual Report for Hortonville, WI.

⁶ Village of Hortonville Water and Sewer Utility

Table 9-1: Village of Hortonville Public Water Utility

	2	2000		2010	2012		2000 -	- 2012
		Water Sold		Water Sold				
Metered Sales to	Ave.	(1,000	Ave.	(1,000	Ave.	Water Sold	% Change	% Change
General Customers	No.	Gals)	No.	Gals)	No.	(1,000 Gals)	Customers	Water Sold
Residential	759	33,769	957	37,228	960	37,670	26.5%	11.6%
Commercial	84	7,452	93	7,590	93	9,524	10.7%	27.8%
Industrial	20	1,691	30	1,441	31	1,908	55.0%	12.8%
Public Authority			31	4,167	30	4,554	-3.2%	9.3%
Total	863	42,912	1,111	50,426	1,114	53,656	29.1%	25.0%
Wells	Active	Inactive	Active	Inactive	Active	Inactive		
No. Wells	2	0	2	0	2	0		
Storage (1,000	·							
Gals) Elevated Tank		300		300		300		

Source: Public Service Commission of Wisconsin Annual Report. 2000, 2010, and 2012

Private Water Supply

Generally five percent of village residents (located in the northeastern, east and southeast areas of the village) currently served by private on-site systems are also served by private wells (Exhibit 9-1). Private wells also serve properties within the 1.5 mile buffer surrounding the Village. Wells lying south of the Village in the towns of Hortonia (sections 1, 2, 3, 4 and 5) and Dale (sections 13, 14 and 15) are located within the Arsenic "Special Well Casing Pipe Depth Area" and therefore all new wells in these areas must follow more stringent regulations (for more information see Chapter 10, Agricultural, Natural and Cultural Resources).

Solid Waste and Recycling

The Village of Hortonville contracts with Harter's for residential solid waste collection on a weekly basis. Inland Services collects recyclable material through a contract with Outagamie County on a semi-weekly basis. Both solid waste and recyclables are collected on Wednesdays. Commercial and industrial users contract separately with a private hauler. Municipal solid waste and recyclables are hauled approximately 10 miles to the Outagamie County landfill. The Village of Hortonville maintains a compost site at 453 E. Main Street.

Energy Supply and Transmission

Electricity

There are no major electrical transmission lines that run through the Village of Hortonville. However, American Transmission Company (ATC) owns and maintains a number of electrical transmission lines in the area. A 345 kV transmission line just outside the southeast corner of the Village connects the Town of Ellington to another substation west of Appleton (Exhibit 9-1). According to ATC, there are no updates planned for the electrical transmission line in the next 10 years. Wisconsin Electric Power Company (WE Energies) provides power to the Village of Hortonville. WE Energies, a subsidiary of Wisconsin Energy Corporation, serves over 1.1 million electric, natural gas and stream customers throughout Wisconsin and Upper Michigan (Exhibit 9-1).

Natural Gas

ANR Pipeline Company (ANR), formerly the Michigan-Wisconsin Pipe Line Company, owns and operates a natural gas transmission line that intersects the Village of Hortonville. This four inch diameter pipeline called the Hortonville Lateral branches off the 24 inch diameter mainline that runs through the Town of Greenville. The lateral runs north-south from the mainline to the edge of the Village. According to ANR, available capacity exists and there are no plans to update this gas transmission line. Local natural gas distribution is provided by WE Energies formerly Wisconsin Electric Gas Operations and Wisconsin Gas Company (Exhibit 9-1).

Telecommunication Facilities

Telephone

Primary "land-line" telephone service to the Village of Hortonville is provided by AT&T Wisconsin operating under AT&T Teleholding Incorporated, although service is also available from TDS Metrocom, Frontier and other local companies⁷.

The advancement of telecommunications technologies, such as cell phones, has greatly increased the need for towers to provide receiving and sending capabilities. The number of telecommunications towers in the United States currently exceeds 120,000; with an increase of 6 to 8 percent annually since the initial development of cellular towers. The federal government recognized this need with the passage of the Telecommunications Act of 1996. There is only one tower/antenna in the Village of Hortonville located on top of the water tower on W. Cedar Street. Four additional towers are located within the 1.5 mile planning area. Just outside the village limits is the Hortonville Cell Site at W8379 Grandview Road; two other towers are also located on Grandview Road. All three towers are registered with the Federal Communications Commission (FCC). The last registered tower is located on the west side of Manley Road and is registered by the Wisconsin Electric Power Company⁸ (Exhibit 9-1).

Internet

Due to the proliferation of internet service providers (ISP), area residents can choose from several national and local ISP's. Currently, a range of options from dial-up to DSL is provided by AT&T, Dish Network, and Direct TV to parts of the Village of Hortonville.

Parks and Recreation Facilities

The Village of Hortonville serves as a crossroads/recreational gateway to the Wolf River which is about two miles north of the Village. Approximately 212 acres of parks, trails and recreational systems are available in the Village (Table 9-2) (Exhibit 9-2).

Park Site Standards

Standards have been developed to help gauge how well various levels of government as well as the private sector are doing in meeting their responsibility of providing outdoor recreational facilities. These guidelines suggest that a total 10 acres of open space be available for each

⁷ http://connectnationwide.com/home-phone/wisconsin/hortonville-wi/, Viewed March 27, 2013

⁸ http://www.city-data.com/towers/cell-Hortonville-Wisconsin.html.

1,000 residents in a community. The standard is just that, a useful measuring tool to see how much land should be available for a resident for recreational use now and in the future. Definitions and minimum standards based on the State of Wisconsin's Comprehensive Outdoor and Recreation Plan (SCORP 2011-2016) are below. However, the SCORP minimum standards are merely guidelines, every community has different situations and demands that should be considered.

The Village of Hortonville has approximately 49 acres of publically owned land.
Currently, based on the minimum standards, the Village is exceeding the open space requirements. However, just because the minimum standard for open space has been exceeded, this does not mean that there may not be a need either now or in the future for more of a different type and/or use that is not being provided.

<u>Mini Park.</u> The size of a play lot or playground may range from as small as 2,500 sq. ft. to 1.5 acres. Amenities offered by these facilities generally include sand play areas, play apparatus, play equipment, and other special child-oriented features. The service radius for these parks in terms of distance from population served is limited to less than a quarter mile.

<u>Neighborhood Park.</u> A minimum size of 5 to 25 acres with amenities including sports facilities, picnic areas, swim facilities, cultural activities, arts, crafts, and individual passive activities. The park should primarily serve a defined neighborhood area population of 2,000-5,000. Distance from this neighborhood will vary depending on urban development pattern, zoning, and densities in the respective neighborhoods being served. Efforts should be made to allow easy pedestrian access to the park.

<u>Community Park.</u> The size of a community park should be a minimum of 100 acres. Facilities vary by park; some parks offer active recreation (camping, recreational trails, etc.), while others provide passive recreation (scenic lookouts, picnic areas, beaches, etc.). Most parks provide both active and passive recreation. County parks provide for a regional user group and serve primarily county residents, though special facilities also serve tourists and visitors to the county.

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⁹ Current minimum standards based on a population of 2,711, according to the U.S. Census, 2010.

Table 9-2: Village of Hortonville Park and Recreational Facilities

	Public		Private Owned	School	Owned	TOTAL (Acres)
Recreational Facility	Village (Acres)	County (Acres)	(Acres)	Public (Acres)	Private (Acres)	(Acies)
Alonzo Park/Hortonville Lion's						
Club	11.5					11.5
Miller Park	4.8					4.8
Otto Miller Athletic Field	18.7					18.7
Veterans Memorial Park	1.2					1.2
Wildwood Park	3.1					3.1
Pot. Black Otter Creek Park	0.9					0.9
Black Otter Fishing Pier	0.2					0.2
Black Otter Shadows Boat						
Landing	0.2					0.2
Black Otter County						
Park/Lake Acess	2.6					2.6
Unnamed Park	0.1					0.1
Commercial Club			12.5			12.5
Grand View Golf Club			120.0			120.0
WIOUWASH State						
Recreation Trail		5.5				5.5
Hortonville Public Schools				30.0		30.0
Bethlehem Lutheran						
Elementary					0.7	0.7
TOTALS	43.3	5.5	132.5	30.0	0.7	212.0
Source: Village of Hortonville Parks and Recreation						

Village of Hortonville Park and Recreational Facilities

Alonzo Park / Hortonville Lion's Club (Neighborhood Park). Alonzo Park is located at the 310 E. Main Street (STH 15) (Exhibit 9-2). Established in 1975, it is approximately 11.5 acres in size. Amenities include playground equipment, sandbox and digger, a covered shelter with picnic tables, one lighted volleyball court, a nature trail around the perimeter of the site with access to Black Otter Lake, benches, picnic sites, an open picnic shelter with tables, and restrooms.



Alonzo Park



Miller Park (Neighborhood Park). Miller Park is located at 530 W. Main Street (STH 15) (Exhibit 9-2). The park is roughly 4.8 acres in size and features playground equipment, sandbox, tennis courts, one ball diamond, and restroom facilities.

Miller Park

<u>Wildwood Park (Open Space).</u> Wildwood Park is located just off of Grandview Road (Exhibit 9-2). This undeveloped park was established in 1977, and is about 3.1 acres in size.

<u>Veterans Memorial Park (Mini Park).</u> Located on Main Street (STH 15), Veterans Memorial Park was established in 1992 (Exhibit 9-2). In 2010 and 2012, the park was expanded and now encompasses about 1.2 acres. Amenities include a Veterans Memorial, gazebo, walking path, a historic marker, a Peace Memorial and a fishing area.



Veterans Memorial Park



Otter Miller Athletic Field

Otto Miller Athletic Field (Community Park). Otto Miller Athletic Field was established in 1978 and is located at 130 John Street (Exhibit 9-2). It encompasses approximately 18.7 acres. Amenities include three softball diamonds (two lighted), one baseball diamond, a soccer field (WIAA regulation), a concession stand with restrooms, dugouts and a covered shelter. The park also hosts Hortonville High School baseball and softball games and tournaments.



Black Otter Park / Lake Access (Neighborhood Park). Black Otter Park is located on East Main Street (STH 15), just west of Alonzo Park (Exhibit 9-2). Amenities at this 2.6 acre park include a picnic area, fishing and boat access for Black Otter Lake.

Black Otter Park

Black Otter Lake Fishing Pier. The Black Otter Lake Fishing Pier is located next to the bridge on South Nash Street (CTH M) (Exhibit 9-2). This 0.2 acre facility offers handicapped accessible fishing.



Black Otter Lake Fishing Pier



Black Otter Shadows Boat Landing

Black Otter Shadows Boat Landing. The Black Otter Shadows Boat Landing is located at 234 Lakeshore Drive (Exhibit 9-2). Amenities include a concrete boat landing, trailered vehicle parking and a boat dock. A daily boat launch fee is charged.

<u>Unnamed Park (Mini Park).</u> A small unnamed park is located at 217 West Main Street (Exhibit 9-2). Amenities at the 0.05 acre park include a bench and mowed lawn.

<u>Black Otter Creek Park (Potential Neighborhood Park).</u> This 0.9 acre undeveloped parcel along Black Otter Creek, behind the Main Street businesses (Exhibit 9-2), could be used for a future park and/or additional parking for downtown businesses.

Outagamie County Park and Recreational Facilities

WIOUWASH State Recreation Trail. Access to the WIOUWASH Trail is via Lakeview Avenue (Exhibit 9-2). The 19 mile WIOWASH Trail encompasses 5.5 acres within the village. This is a major pedestrian and bicycle trail that goes from Black Otter Lake to the City of Oshkosh. Horses and snowmobiles are also allowed. Future plans include extensions north toward the Wolf River and east toward the Fox Cities.



WIOUWASH Trailhead

Private Park and Recreational Facilities



Commercial Club (Community Park). The privately owned Commercial Club is located just off of John Street at 321 Olk Street (Exhibit 9-2). The site is about 12.5 acres in size and includes one shelter, one lighted baseball diamond, one basketball court, playground equipment, and restroom facilities.

Commercial Club

Grand View Golf Club. Located next to Otter Miller Athletic Field at 135 John Street, the Grand View Golf Club covers about 120 acres (Exhibit 9-2). This nine-hole golf course was opened in May of 1968 and is open to the public. Every week, the course hosts league play; occasional tournaments have also been held at the site. Wedding receptions, baby and wedding showers, festivals and other events are held in the clubhouse.



Grand View Golf Club

Other Park and Recreational Facilities

Black Otter Lake. Black Otter Lake is a 75 acre man-made lake created in 1848 (Exhibit 9-2). The lake can be accessed from Alonzo Park, Black Otter Park, Veterans Memorial Park, the Black Otter Lake Fishing Pier and the Black Otter Shadow Boat Landing. Fishing is available on the lake year round.



Black Otter Lake

Two cemeteries, Hortonville Union and Saints Peter and Paul are located either in or adjacent to the Village. Both facilities are currently accepting burials.

Hortonville Union Cemetery

Cemeteries

The Hortonville Union Cemetery is located at 307 N. Olk St. in proximity to the Commercial Club and Grand View Golf Course (Exhibit 9-2). The cemetery was established in 1864 and was governed by an Independent Cemetery Board that was regulated by citizens of the Village from 1864-2005. In April of 2005 the Village of Hortonville officially took ownership and operations of the cemetery. The cemetery added 0.33 acres to its already existing 9.15 acres in 2007. As of now there are no future plans for expansion (Exhibit 9-2).



Hortonville Union Cemetery

Saints Peter and Paul Cemetery

Saints Peter and Paul Cemetery is located on West Main Street, just west of the Village limits. This 2.8 acre cemetery private cemetery dates back to the early 1800s and is maintained by the Saints Peter and Paul Church. Presently burial requests are still accepted. There are no current or future plans of expansion at this time (Exhibit 9-2).



Saints Peter and Paul Cemetery

Healthcare Facilities

Hospitals and Clinics

The Village of Hortonville has no current HealthCare facilities, although there are eight hospitals within 30 miles. The eight General Medical-Surgical hospitals are St. Elizabeth Hospital (Appleton), Appleton Medical Center (Appleton), Theda Clark Medical Center (Neenah), New London Family Medical Center (New London), Aurora Medical Center (Oshkosh), Mercy Medical Center (Oshkosh), and Riverside Medical Center (Waupaca). Theda Clark also operates the Children's Hospital of Wisconsin-Fox Valley on its Neenah campus (Appendix K, Table K-1). New London Family Medical Center (New London) is the closest hospital (6 miles). This independently owned, fully-accredited hospital offers a comprehensive range of services including emergency care for residents of surrounding communities.

Village residents, however, do have ready access to both dental, orthodontist and chiropractic care. Two dental, one orthodontist and two chiropractic offices are located in Hortonville.

Dental offices are:

- Smiles By Design Family Dentistry, 230 Towne Drive; and
- RJ L Dentistry, 105 Kelly Way.

Orthodontia office:

Schmidtke Orthodontics, 230 East Towne Drive

Chiropractic offices:

- Family Chiropractic's Inc., 216 West Main Street; and
- Nieuwenhuis Chiropractic, 201 W. Main St.

Nursing Homes

Currently, there are no nursing homes within the Village. According to the 2013 Directory of Licensed Wisconsin Nursing Homes, published by the Department of Health and Family Services, Outagamie County has 10 nursing home facilities with 930 licensed beds. Although the Village of Hortonville does not have a nursing home, current needs are being met by County and regional facilities. As the population ages, additional capacity may need to be developed. The Village should work with private eldercare providers to identify additional locations for these services, if needed.

Childcare Facilities

With the increased prevalence of dual-income households, the importance of reliable and affordable childcare plays a critical role in maintaining the present economy. Child Care Resource & Referral (CCR&R) agencies are located in every state and most communities across America. The United States Federal Government mandated the availability of CCR&R services in each State in the early 1980's to assist families in their search for child care. CCR&R, Fox Cities was one of the first CCR&R's in WI (founded in 1987), and serves Outagamie County and the Village of Hortonville¹⁰. CCR&R's track extensive data to determine the needs of families and to educate employers of these family needs.

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¹⁰ http://www.ccrrfoxvalley.org/resourcesforfamilies/types-of-care-available

Table 9-3: Childcare Facilities

Facility	Number	Capacity	
Licensed Group Centers	0	0	
Certified Homes	1	6	
Licensed Homes	1	8	
Provisional Homes	3	14	
School-Age	1	30	
Total	6	58	

Source: Family & Childcare Resources. Inc. Fox Cities, 2012

A total of six licensed, certified or regulated childcare facilities are located within the Village of Hortonville. These facilities have a combined capacity of 58 children. According to the 2010 US Census, 380 children age 9 years or younger live in the Village of Hortonville. Approximately 183 or 48 percent are under the age of 5. In the future, it may be necessary to identify additional locations for these services.

Public Safety and Emergency Services

Police Service

The current Police Department is located at 111 South Nash Street (Exhibit 9-2). Once the new municipal building is completed, the police department will move into the new facility. This new location, at the intersection of North Nash Street and Warner Street, will allow for quicker response time and safer street access. The left wing of the new building will afford the officers with vehicle storage, a large evidence room, waiting area, interview room, and office.



Hortonville Police Department

The police department is a full service department that operates 7 days a week,

24 hours a day¹¹. The department believes and follows an "open door philosophy" to help establish a working relationship with the community. A Police School Liaison Officer works closely with the Hortonville Area School district in three schools in Hortonville and two schools in Greenville. Through mutual aid agreements, officers are dispatched by the Outagamie County Sheriff's Department to provide service and backup to surrounding towns, as needed. Village emergency calls are dispatched through the county as well. All officers are first responders certified to sustain life until an injured or sick individual can be transported to a medical facility. The Hortonville Police Department is a member of the Fox Cities Victim Crises Response Team and has a trained intervention officer. The department contains several certified instructors, firearms, evidence technicians, defense and arrest tactics, vehicle contact, Taser and a less lethal instructor. The Village of Hortonville also has its own municipal court. ¹²

¹¹ www.hortonvillewi.org.

¹² Chief Michael Sullivan, Hortonville Police Department, personal communication 10/1/2013.

Table 9-4 indicates law enforcement and crime statistics for the Hortonville Police Department, Outagamie County Sheriff's Office, Outagamie County and the State of Wisconsin. A common method to assess the level of service provided locally and statewide is to compare the number of employees per 1,000 residents served. However, it should be noted that the number of employees per 1,000 residents served is related to a variety of factors including crime level, geographic coverage, size of agency, and budgetary issues. *In 2012, the Village of Hortonville provided 1.8 full-time officers per 1,000 persons, this is below the state average for agencies with populations of less than 5,000 (3.0 officers/1,000 persons).* In comparison, Outagamie County Sheriff's Office provided 1.6 full-time officers per 1,000 persons; this is less than the state average for metropolitan sheriff's departments (2.1 officers/1,000 persons).

While violent offense rates in Hortonville (74 offenses/100,000 population) were slightly lower than the county total (81 offenses/100,000 population), when compared to similar size communities in Wisconsin (130 offenses/100,000 population) it had a much lower violent offense rate. Property offenses, however, were much higher in Hortonville (3,394 offenses/100,000 population) than the County (1,167 offenses/100,000 population) and similar size communities in Wisconsin (2,047 offenses/100,000 population).

Table 9-4: Ratio of Law Enforcement Officers Per 1,000 Population, 2012

Agency	Jurisdictional Population	Full-Time Officers ¹
Hortonville PD	2,728	1.8
Outagamie CO SO	45,747	1.6
County Total	211,975	1.4
Wisconsin	5,685,586	2.2

Wisconsin, 2012. Wisconsin Office of Justice Assistance.

Table 9-5: Offense Rates Per 100,000 Population, 2011

Agency	Jurisdictional Population	Violent Offense	Property Offense	Total Offense
Hortonville PD	2,711	74	3,394	3,468
Outagamie CO SO	40,811	49	1,054	1,103
County Total	187,663	81	1,167	1,248
Wisconsin	5,685,406	252	2,414	2,666

Source: Law Enforcement Employees in Wisconsin, 2012. Wisconsin Office of Justice Assistance. Crime in Wisconsin, 2011. Wisconsin Office of Justice Assistance.

¹Includes full-time sworn employees only.

Correctional Facilities

The Village of Hortonville does not have an adequate facility to detain prisoners for long periods of time; therefore it depends on the Outagamie Sheriff's Department and jail for support. The Outagamie County Jail, located in Appleton, is designed to handle a population of 556 inmates.

The average daily population (ADP) or average number of inmates held each day during one year is based upon a combination of admissions and the average length of stay. According to the Wisconsin Adult Jail Report, generally, when the ADP reaches 80 percent of maximum capacity, the facility is considered to be overcrowded. In 2012, the average daily population was approximately 450 per day (81 percent of capacity)¹³.

In the summer of 2007, the Outagamie County Sheriff's Department embarked on a study that analyzed options to address the County's increasing jail needs. Two options were analyzed: (1) housing inmates in out-of-county jails; and (2) constructing a new jail facility. The preliminary analysis indicates that it would be more cost effective to utilize the facilities of other counties, although there is always the possibility that other counties may not have additional capacity in the future.¹⁴.

At the end of the year (2013), Outagamie County Jail will no longer be housing juveniles. Changing approaches to juvenile justice and declining crime rates has resulted in fewer juvenile offenders. Recently Winnebago County, Outagamie County's biggest user decided to contract with Fond du Lac County instead of Outagamie County to house its juvenile offenders. It was for these two reasons stated above that Outagamie County decided to close its detention center and contract with another juvenile detention center for housing Outagamie County juveniles when needed.

Fire Services

The Hortonville-Hortonia Fire District is headquartered at 700 West Nye Street (County Rd TT) in the Village of Hortonville (Exhibit 9-2). The Fire District provides firefighting services for an area including all of the Village of Hortonville and the Town Other towns (Ellington, of Hortonia. Greenville and Dale) surrounding the Village are served by their own volunteer departments. All are dispatched through Outagamie County, which sends notifications to pagers or cell phones.

Since 1873, Hortonville has had a volunteer fire department. The current Fire



Hortonville-Hortonia FD

Hall now located on Nye Street, was built in 2009 at a cost of about \$1.1 Million. The station houses four trucks: two engines, one tanker and one rescue truck. Almost 40 volunteers man this locally organized district. Besides fire protection, this facility also houses EMS vehicles. Ambulance service, however for the Town of Hortonia, is through New London Family Medical.

¹³ Captain David R. Keisner, Outagamie County Sheriff's Department.

¹⁴ Outagamie County Sheriff's Department, 2007. Draft Projected Cost of Jail Needs, 80%.

The Hortonville-Hortonia Fire Department has response time of approximately 5-6 minutes¹⁵ and shares mutual aid agreements with others. The Fire and Rescue Commission is the governing body responsible for the Hortonville-Hortonia Fire District and oversees the Fire Department and EMS.¹⁶

The Insurance Service Office (ISO) Incorporated collects information on municipal fire protection efforts throughout the United States¹⁷. Using the Fire Suppression Rating Schedule (FSRS), ISO assigns a Public Protection Classification (PPC) from 1 to 10. Class 1 generally represents superior property fire protection, and Class 10 indicates that the area's fire-suppression program doesn't meet ISO's minimum criteria. Virtually all United States insurers of homes and business property use ISO's Public Protection Classifications in calculating premiums. Therefore the price of insurance in a community with a good PPC is substantially lower than a community with a poor PPC. A community's PPC depends on (1) fire alarm and communication systems, including telephone systems, telephone lines, staffing, and dispatching systems; (2) the fire department, including equipment, staffing, training, and geographic distribution of fire companies; and (3) the water-supply system, including the condition and maintenance of hydrants, and a careful evaluation of the amount of available water compared with the amount needed to suppress fires. Typically, many towns and villages in more rural areas have ratings of class 8 through 10. *The Hortonville-Hortonia Fire Department has an PPC classification of 6 in the Village of Hortonville and 9 in the Town of Hortonia.*

Emergency Management

Hortonville Area First Responders Emergency Medical Services. Hortonville Area First Responders Emergency Medical Services was started by local residents in 1980 to provide a rapid response service for victims of illness and injury. It serves the Village of Hortonville and the towns of Hortonia and Liberty. Residents with a medical emergency access services by dialing 911. Both a First Responder unit and an ambulance are dispatched to the scene by the county call center. First Responders provide back-up, as needed, for fires and other emergency situations.

Currently there are approximately 15 members (all volunteers) in the Hortonville Area First Responder Unit. Committed new members are always needed, especially those who are available during daytime hours ¹⁹. Each First Responder is certified by the State of Wisconsin with 70 hours of initial training. Funding is provided through United Way, local organizations, businesses and private individuals. Additionally, during the past year Hortonia, Liberty and Hortonville each allocated limited funds from their annual budgets.

In recent years the Hortonville Area First Responders have responded to an average of 10-12 emergency calls per month, although the numbers vary greatly from month to month. Other parts of Hortonville's 1.5 mile planning area are served by similar First Responder units serving the Towns of Ellington, Greenville and Dale. Mutual cooperation ensures that areas do not go without coverage.

¹⁵ David Dorn, Hortonville-Hortonia Fire Chief.

http://townofhortonia.org/wikis/town_of_hortonia/fire-hall.aspx

¹⁷ http://www.isomitigation.com/ppc/0000/ppc0001.html

¹⁸ David Dorn, Hortonville-Hortonia Fire Chief

¹⁹ David Dorn, Hortonville-Hortonia Fire Chief.

<u>Outagamie County Emergency Management.</u> The Outagamie County Emergency Management Office is charged with coordinating response and recovery in the event of natural or technological disasters, county-wide. The agency works with local communities, including the Town of Greenville, to prepare their citizens and staff for disasters through training exercises, reenactments, and planning.

Library

The Village of Hortonville's Public Library is located at 102 West Main Street and is part of the Outagamie, Waupaca Library System (OWLS) (Exhibit 9-2). The OWLS Library System is one of 17 public library systems in the state.²⁰ It is designed to provide expanded library service to more people without making additional large expenditures. Libraries receive the majority of their revenue from the local municipalities and the County. In addition to adult lending, reference assistance, access to the internet and other uses, the Hortonville Public Library has a strong children's program. Both school-age and pre-school children are served

with story times, a summer reading program, and assistance in the selection of materials. Library staff provides direct programming for young children by working directly with local schools, preschools and daycare facilities.

A five-member board provides policy assistance. The Friends of Hortonville Library, reestablished in 2013, assists with fundraising and volunteer support for special library functions, services, and facilities improvements.

Service targets for libraries are based on quantitative standards contained in the Wisconsin Public Library Standards. These standards are based on the population served and vary for a community in regard to municipal population versus total service population (Table 9-6). Standards are established at four levels of effort: basic, moderate, enhanced and excellent. Local libraries can establish service targets by selecting the appropriate level of effort to apply to each standard, or use the levels to plan for improvements over a period of time. Where feasible, libraries should strive to provide a minimum of a basic level of service. Standards have been set on a per capita basis



Hortonville Public Library

for the following criteria: volumes (print) owned, periodical titles received, audio recording held, video recordings held, public use internet computers, hours open per week, full time equivalent staff, total collection size, and material expenditures. The Hortonville Public Library met these standards with differing levels of success. *The Hortonville Public Library provides less than basic standards for a number of quantitative standards.*

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²⁰ http://www.owlsweb.info/

Table 9-6: Public Library Statistical Data

		Level of Service	
	Number	Municipal Population	Service Population
Muncipal Population	2,711		
Total Service Population	8,328		
FTE Staff	2.8	Basic	<basic< td=""></basic<>
Volumes Held (Print)	19,947	Basic	<basic< td=""></basic<>
Periodical Titles Received (Print)	93	Enhanced	Basic
Audio Recordings Held	883	<basic< td=""><td><basic< td=""></basic<></td></basic<>	<basic< td=""></basic<>
Video Recordings Held	1,192	<basic< td=""><td><basic< td=""></basic<></td></basic<>	<basic< td=""></basic<>
Public Use Internet Computers	2	<basic< td=""><td><basic< td=""></basic<></td></basic<>	<basic< td=""></basic<>
Hours Open /Week (Winter)	47	Basic	Basic
Material Expenditures	10,084	<basic< td=""><td><basic< td=""></basic<></td></basic<>	<basic< td=""></basic<>
Collection Size (Print, Audio, Video)	22,022	<basic< td=""><td><basic< td=""></basic<></td></basic<>	<basic< td=""></basic<>
Source: Wisconsin Public Library Standard (http://pld.dpi.wi.gov/pld_standard)	n, 2010.		
2011 Wisconsin Public Library Service Da			
http://www.owlsweb.info/L4L/wistds.asp#4			

As the Library expands its customer base and the range of services offered, it has outgrown its 1800 square foot building. This situation is complicated by the fact that the current facility is on two floors, making provision of adequate supervision and assistance nearly impossible with current staffing levels. In addition to that problem, the building is located on the busiest corner in the Village where parking is limited for both patrons and staff. The community has come together and in the spring/summer of 2014 the library will be a part of the New Municipal building located on Nash Street. This facility will provide the library with 4,800 square feet and should surpass current needs.

Schools

The quality of schools within the Hortonville School District plays a critical role in its ability to attract and retain families, and help build a stronger economy through an educated workforce. Due to an increasing population of child bearing age, both public and private schools have either built additional facilities or are considering expansion in the near future.

Hortonville Area School District



of the Towns of Center, Dale, Ellington, Grand Chute, Hortonia and Liberty. The District's 3,549²¹ students attend one of six schools: Hortonville Elementary School, Hortonville Middle School, Hortonville High School, Fox West Academy, Greenville Elementary School and

The Hortonville Area School District (HASD) provides education to the Village of Hortonville and the Town of Greenville as well as portions

HASD Administration Building

Greenville Middle School (Appendix K, Table K-2). Currently, four schools within the HASD serve students residing in the Village of Hortonville. In addition the HASD offers 4 year old kindergarten to Hortonville area residents. These schools are described below.

In April of 2013, voters approved part of a \$25.4 million school referendum that will allow for capital improvements. Capital improvements will include the construction of a new K-4 school on CTH JJ to help ease the overcrowding at the Greenville and Hortonville elementary schools; remodeling and addition at the Hortonville High School; four new classrooms at the Hortonville Middle School; a new transportation facility (for bus service); and a security update at all facilities. The district had also asked to exceed the revenue limits by \$370,000 annually; this part of the referendum was not approved.

In 2012, the Hortonville Area School District had a student to teacher ratio of 15.2. In comparison, all K-12 school districts in Wisconsin averaged 15.2 students per teacher as well. Per student expenditures for the 2010-11 school year was \$10.713.22 amount is lower than the state average for all K-12 school districts (\$12,624).

Hortonville Elementary School. The Hortonville Elementary School is located at 240 Warner Street in Hortonville and was built in 1999 (Exhibit 9-2). This Kindergarten through 4th grade building has a current



Hortonville Elementary School

enrollment of 573²³ students (Appendix K, Table K-2). Enrollment at the school has steadily been increasing. Between 2006 and 2012, enrollment increased by 135 students or 32 percent. Academic courses of study include reading, writing, math, language, science, and social studies. In addition, students receive regular instruction in art, music, physical education, Spanish, developmental guidance, computer, and library²⁴. Support services are available for students in the areas of supplemental reading and math, extended-day kindergarten, reading recovery, English Language Learning, and a variety of special education programs.

The Hortonville Middle School. The Hortonville Middle School, built in 2004, is located at 220 Warner Street in Hortonville (Exhibit 9-2)²⁵. The school is run like a "house Concept" or "Schools within a School", programs which offers over forty co-curricular programs, two foreign languages, computer education, art, health, physical education, and three music choices: band, chorus, and music lab. Enrollment during the 2012-2013 school year was 417 students (Appendix K, Table K-2). Enrollment at the middle school peaked at 492 students in 2010 and has been steadily decreasing. Between 2010-2011 and 2012-



Hortonville Middle School

²² Includes pupil services, instructional support, administration, building and grounds, pupil transportation, and capital expenditures/debt)

23 Wisconsin Department of Public Instruction.

²⁴ Hortonville Area School District; www.hasd.org/schools/hes/hesaboutus.cfm.

²⁵ http://www.hasd.org/schools/hms/hmsaboutourschool.cfm

2013 school year, enrollment decreased by 75 students or about 15 percent.

Fox West Academy. The Fox West Academy charter school was established in 2011 and is located within the Hortonville Middle School. The school serves children in grades 6 through 8. The curriculum is more project based or hands on, than what is traditionally offered²⁶. During the 2012-2013 school year enrollment, which is by lottery, was 58 students (Appendix K, Table K-2).

The Hortonville High School. The Hortonville High School (grade 9-12) is located at 211 Towne Drive in Hortonville (Exhibit 9-2). It offers advanced placement studies in the areas of English Literature. Government/Politics, Chemistry and Spanish and a variety of computer oriented classes related to design, business and manufacturing²⁷. Enrollment at the high school was 1,068 students in 2012-2013 (capacity 1,250 students) (Appendix K, Table K-2). Enrollment peaked in 2007 at 1,169 students. While enrollment is still declining the rate of decline has slowed in recent years. The faculty and



Hortonville High School

professional staff have an average of 18 years of experience and the overall student to faculty ratio is 15:1. The High School's 800 seat auditorium and field house complex provide a range of opportunities for student and community activities.

Hortonville Area 4-Year Old Kindergarten Community Collaboration. The Hortonville Area School District offers half day (Monday through Thursday) four year old kindergarten program²⁸. This initiative provides learning opportunities through play-based instruction for all four year old children in the District. 4K experiences take place at the Hortonville Elementary School, St. Edward's, Fox West YMCA, Play and Grow Learning Center and Hillside School. Enrollment for the 2012-2013 school year was 132 students, down from 179 in 2010-2011 school year (Appendix K, Table K-2).

Private Schools

Private schools play an important role in the Village of Hortonville. Four private parochial schools serve residents of the HASD; Bethlehem Lutheran School (Hortonville), Immanuel Lutheran School (Greenville), St. Edward Catholic School (Appleton) and St. Mary Catholic School (Greenville). Even though Bethlehem Lutheran School is the only private school located within the Village of Hortonville, Saints Peter and Paul Catholic Church has formed a partnership with Saint Mary's Catholic Church in Greenville so that children from their parish can attend a catholic school. Over 500 students attend private schools in the Hortonville Area School District (Appendix K, Table K-2). None of the schools offer high school education; therefore students must either attend the public school or attend a private school in a surrounding community. The students who do not continue with private education will usually go to Hortonville High School, which is why the Hortonville Area School District expects an increase every year in its freshman class. Bethlehem Lutheran School, the only private school located in the Village of Hortonville is described below.

²⁶ Kathy Paltzer, Hortonville Area School District.

http://www.hasd.org/schools/hs/index.cfm

²⁸ http://www.hasd.org/parents/registrationinformation.cfm

Bethlehem Lutheran School. Bethlehem Lutheran School (kindergarten through grade 8) is located at 126 North Pine Street in Hortonville (Exhibit 9-2)²⁹. Enrollment during the 2012-2013 school year was 98 students (Appendix K, Table K-2). Enrollment has been steadily declining since at least 2007 (176 students). Since 2007, enrollment has fallen by 78 students or about 44 percent.



Bethlehem Lutheran School

Post-Secondary Education

The Village of Hortonville does not have any institutions of higher education. The University of Wisconsin system operates three campuses within a 50 minutes' drive of the Village of Hortonville. These campuses include: UW-Oshkosh, UW-Fox Valley, and UW-Green Bay. UW-Oshkosh and UW-Green Bay offer academic and professionally oriented bachelors and master degrees in a wide range of fields. UW-Fox Valley primarily offers two-year associates degrees, and is designed to act as a transition between high school and one of the UW four year campuses.

Private Colleges such as Lawrence University in Appleton, Ripon College in Ripon, and Saint Norbert College in De Pere offer bachelor's degrees in a variety of disciplines.

The state is covered by 16 multi-county vocational technical and adult education districts which are organized on a regional basis and financed primarily by local property taxes. These districts tend to follow school district boundaries rather than county lines. The Village of Hortonville is a part of the Fox Valley Technical College district. Curricula in the technical schools are usually geared toward an area's particular needs. Typically a student may choose from among a two-year highly technical associate degree program, a two-year vocational program, a oneyear vocational program, and a short-term program.

Other Municipal Buildings

Government Facilities

Village Administration Building. The Hortonville administration building is located at 118 North Mill Street in the Village of Hortonville. The existing facility is small and does not provide space to accommodate Village operations. Voters recently approved a referendum to construct a **new municipal building.** The new facility will have access from North Nash and Olk streets. Besides administrative services, the new facility will also house the library, police department, Municipal Court, senior/community center, and Village Board meeting room.



Current Administration Building

Public Works Garage. The Public Works Garage is located at the Village of Hortonville wastewater treatment plant (WWTP) at 521 West Cedar Street. While the facility is currently meeting the Village's needs, the Village recently purchased an additional 1.5 acres adjacent to the WWTP. This property will be used to construct a new garage facility in the future.

²⁹ http://www.bethlehem-wels.com/site/default.asp?sec_id=140000795

Community Hall. The Community Hall is located at 312 West Main Street in downtown Hortonville. This facility was built in 1912 and is listed on the National Register. A variety of community activities, as well as Village Board meetings are held in this facility. Village Board meetings will be moved to the new administration building, when it is completed.

Outagamie County Highway Garage. The Outagamie County Highway Garage is located just off of West Main Street on Oak Street.

Post Office. The Post Office is located at 119 North Pine Street. The current building was built in 1975-76. Currently there are two employees that run the facility. *The current postal facility fulfills the needs of the community and there are no plans for expansion.* Carriers from Hortonville are currently working out of the Greenville Post Office.



Outagamie County Highway Garage

KEY UTILITIES AND COMMUNITY FACILITIES SUMMARY POINTS

- Approximately 95 percent of the Village is served by public sewer.
- If warranted by development pressures, public sanitary sewer infrastructure could be extended west into the Town of Hortonia or east towards the proposed roundabout in the Town of Greenville.
- Private on-site wastewater treatment systems, or POWTs, serve about five percent of the Village of Hortonville and the entire planning area falling within 1.5 miles of the Village.
- According to Outagamie County, approximately 91 POWTs currently exist within the Village of Hortonville; these systems are mainly found in the east and northeast areas of the Village.
- Similar to public sewer, public drinking water is supplied to about 95 percent of the Village.
- Two wells with a combined yield of 1.224 MGD provide water to the Village.
- In the future, if needed, the public water system could be extended to serve the eastern roundabout. However, extension of services would require an additional water tower and well to provide adequate water/pressure to the entire area.
- Generally five percent of village residents currently served by private on-site systems are also served by private wells.
- The Village of Hortonville contracts with Harter's for residential solid waste collection on a weekly basis.
- Inland Services collects recyclable material through a contract with Outagamie County on a semi-weekly basis.
- The Village of Hortonville maintains a compost site at 453 E. Main Street.
- According to ATC, there are no updates planned for the electrical transmission line in the next 10 years. Wisconsin Electric Power Company (WE Energies) provides power to the Village of Hortonville.
- ANR Pipeline Company (ANR), formerly the Michigan-Wisconsin Pipe Line Company, owns and operates a natural gas transmission line that intersects the Village of Hortonville.

- According to ANR, available capacity exists and there are no plans to update this gas transmission line.
- Primary "land-line" telephone service to the Village of Hortonville is provided by AT&T Wisconsin operating under AT&T Teleholding Incorporated, although service is also available from TDS Metrocom, Frontier and other local companies.
- Approximately 212 acres of parks, trails and recreational systems are available in the Village.
- The Village of Hortonville has approximately 49 acres of publically owned land. Currently, based on the minimum standards, the Village is exceeding the open space requirements.
- Two cemeteries, Hortonville Union and Saints Peter and Paul are located either in or adjacent to the Village. Both facilities are currently accepting burials.
- The Village of Hortonville has no current HealthCare facilities, although there are eight hospitals within 30 miles.
- Two dental, one orthodontist and two chiropractic offices are located in Hortonville.
- Currently, there are no nursing homes within the Village.
- A total of six licensed, certified or regulated childcare facilities are located within the Village of Hortonville. These facilities have a combined capacity of 58 children.
- The police department is a full service department that operates 7 days a week, 24 hours a day.
- In 2012, the Village of Hortonville provided 1.8 full-time officers per 1,000 persons, this is below the state average for agencies with populations of less than 5,000 (3.0 officers/1,000 persons).
- The Village of Hortonville does not have an adequate facility to detain prisoners for long periods of time; therefore they depend on the Outagamie Sheriff's Department and jail for support.
- The Hortonville-Hortonia Fire Department has response time of approximately 5-6 minutes and shares mutual aid agreements with others.
- The Hortonville-Hortonia Fire Department has an PPC classification of 6 in the Village of Hortonville and 9 in the Town of Hortonia.
- The Village of Hortonville's Public Library is located at 102 West Main Street and is part of the Outagamie, Waupaca Library System (OWLS).
- The Hortonville Public Library provides less than basic standards for a number of quantitative standards.
- The Hortonville Area School District (HASD) provides education to the Village of Hortonville and the Town of Greenville as well as portions of the Towns of Center, Dale, Ellington, Grand Chute, Hortonia and Liberty.
- Currently, four schools within the HASD serve students residing in the Village of Hortonville.
- In April of 2013, voters approved part of a \$25.4 million school referendum that will allow for capital improvements. Capital improvements will include the construction of a new K-4 school on CTH JJ to help ease the overcrowding at the Greenville and Hortonville elementary schools; remodeling and addition at the Hortonville High School; four new classrooms at the Hortonville Middle School; a new transportation facility (for bus service); and a security update at all facilities.
- The Village of Hortonville does not have any institutions of higher education.
- The Village of Hortonville is a part of the Fox Valley Technical College district.

- Voters recently approved a referendum to construct a new municipal building. Besides administrative services, the new facility will also house the library, police department, Municipal Court, senior/community center, and Village Board meeting room.
- The current postal facility fulfills the needs of the community and there are no plans for expansion.

GOALS, STRATEGIES AND RECOMMENDATIONS

The goals, strategies and recommendations for the utilities and Community Facilities element are provided in Chapter 2: Plan Framework.

POLICIES AND PROGRAMS

Policies and programs related to utilities and community facilities are found in Appendix E.