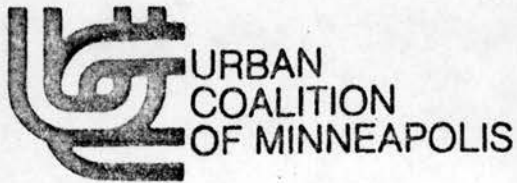




Irene Gomez-Bethke Papers.

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MEETING NOTICE

There will be a meeting of the Full Employment Committee of the Urban Coalition of Minneapolis Board of Directors on Tuesday, February 7th, 3:00 p.m., at the Urban Coalition office, 1009 Nicollet Mall.

The purpose of this meeting is to: (1) update committee members on staff activity in the full employment area; (2) discuss areas of interest; and (3) develop appropriate subcommittees.

Please call Earl Rogers, 348-8550, to indicate your attendance.

2-9-78 - Warren Patterson - 3 days.  
Dept of Justice mediator from Chicago 300 m  
John Ferronez - Chicago  
Art Montoya - Denver Colo.  
Metro. Council

1. Police Com. Relationship
  2. Juvenile Justice System -  
lack of training
  3. Latino in Court system
  4. Lack of Police training in sensitive areas
  5. Chic. Lat. in any Programs
  6. Bilingual <sup>Bilingual</sup> Staff ~~Asst~~
  7. As Chic Lat - Court bench or diversion program
  8. U.S Dept of Justice Comm. relations ~~skt. 8~~ 1H 8C
- Gilbert Pampa director

9. Richard Salem.  
Funding  
492 Denver - maldonado / Cleo -
  10. F. Sallegos 1 - section for Chic. Lat. needs  
Metrop. Council  
1. Dec. based on. prog. guides  
2. Task Force -  
3 topics
- hark



TO: Minnesota Full Employment Action Council  
FROM: Eugene D. Buckanaga  
RE: Full Employment Bill  
DATE: February 16, 1979

The Full Employment and Economic Equity Bill has faced its first hearing in the House Labor-Management Relations Committee. Representative Linda Berglin presented the Bill in an unofficial engrossment approach, due to the several changes and amendments in the bill. She clearly defined the concept and content of the Bill and the impact and need for such a bill to plan for long-range full employment policies.

Earl D. Craig, Jr., President of the Urban Coalition of Minneapolis, followed with an equally impressive testimony to reinforce the need for such a bill.

Stan Kano, Executive Director of H.I.R.E.D., provided some very strong data to support the need for additional information on the specially impacted subgroups.

The reaction of the Committee was at most reassuring. However, I must point out that this was the first hearing. The sense of those in attendance was that the Committee was receptive. However, once again we need to be prepared to answer any questions the Committee raises, and to insure that we have people there not only to testify, but people to attend the hearings to show a very diverse support.

We are hoping people from the rural area will be testifying at the next hearing. The Minnesota Community Action Program Association are in the process of lining up a couple of people to testify. However, we need more rural people to come forth. Perhaps if you know someone who would be willing to do this, please notify me prior to next Wednesday, February 21st, so that I can be sure they are on the agenda to speak. I would hate for them to appear and not be able to testify.

The next hearing is scheduled for Monday, February 26th, 12:00 Noon, Room 81, State Office Building. Should you desire to testify, please call me at once.



Preliminary

Employment Project Draft Work Program

12/8/78

- 1) Applications. For 1/2-time paid graduate student through CURA.
- 2) Interview and Hire. For # 2 (Peter and Tom).
- 3) UCM Employment Committee. Review employment charge for the year (see memo).
- 4) Bd. Meeting. Report from Employment Committee.
- 5) Draft Work Program. This document (Peter).
- 6) Work Program Review. Review by people we've interviewed and others.
- 7) Volunteers and Students. Willing to work for credit without pay (Tom).
- 8) General Background. Initial absorption of work and perspective developed to date (staff).
- 9) State Laws and Regulations. Determination of relevant laws, regulations and data (staff).
- 10) Preliminary Census. Number of D. L. operations in Minneapolis, type, geographical distribution etc. (staff).
- 11) Draft Study Design. Detailed articulation of subsequent study activities through end of Spring Quarter and some thoughts on nature of full blown study (staff).
- 12) Draft Instruments. Interview instruments for DL workers, operators and employers (staff).
- 13) Committee. Review of progress to date.
- 14) Pretest Instruments. Conduct interviews with three main subject groups (staff).
- 15) Revise Instruments. Based on pretesting and Committee review.
- 16) Draft Report and Proposal. Preparation of findings re state laws, regs and data, results of pretests, regarding future direction of study, outline of full-blown study and funding proposal.
- 17) Committee. Committee review of draft report and proposal.
- 18) Board. Board review of Committee recommendation.
- 19) Final Revisions. Based on Committee, Board and general audience comments.
- 20) Printing.
- 21) Submission. For additional funding for full study.
- 22) Full Employment Legislation. Assist in preparation of testimony by UCM and others.
- 23) Employment in New Administration. Monitor the activities of the new administration in the field of employment, develop suggestions for changes in organization and data gathering procedures as appropriate.
- 24) Statement. More complete statement of UCM perspective on employment problems in Minnesota and the nation for use as general background document for the project and the UCM. Includes drafting, review by general audience, Board Committee and Board.
- 25) Draft Employers Study. Preliminary proposal for study of employers' decisions re hiring of low skill, poorly trained employees. Includes drafting, review by general audience, Board Committee and Board, and submission to possible funders.

in addition

State of Minnesota  
House of Representatives

COMMITTEE ON LABOR-MANAGEMENT RELATIONS

The second meeting of the Labor-Management Relations Committee was called to order at 12:05 P.M. on Monday, February 6, 1979, by Chairman Rice in Room 81 of the State Office Building.

The Chairman requested the clerk to observe the roll. Members present were:

Rice, Chairman  
Prahl, Vice Chairman

Begich  
Carlson, L.  
Evans  
Fritz  
Heap  
Lehto

Metzen  
Murphy  
Niehaus  
Norman  
Pehler  
Reif

Rose  
Searles  
Simoneau  
Stadum

Following members were excused:

Moe

Biersdorf

The Chairman declared a quorum to be present.

Representative Carlson, L. moved adoption of the minutes of the previous meeting as submitted by the clerk. Motion prevailed.

Representative Stan Enebo, Main Author, presented H.F. 157:

relating to labor and employment; prohibiting mandatory retirement of public and private employees before the age of 70; amending Minnesota Statutes 1978, Sections 43.051, Subdivision 1; 125.12, Subdivision 5; 181.81; 181.811; 354.44, Subdivision 1a; 354.49, Subdivision 3; 354A.05; 354A.21; 423.076; 473.419; and Chapter 181, by adding a section.

Representative Prahl moved adoption of the following author's amendment:

Page 4, line 25, delete "or other" and insert "and to the extent practicable their rights and duties under any applicable provisions of law governing"

Page 4, line 26, delete "benefit law" and insert "other benefits"

Page 6, line 20, after the period, insert "Any person who was previously a member of and has received a refund of accumulated employee or member contributions from one or more of the covered retirement funds enumerated in section 356.32, subdivision 2 and who was required to terminate service pursuant to a mandatory retirement statute or a uniformly applied mandatory"

retirement policy established by the employer between January 1, 1979 and the effective date of this section shall be entitled to repay the refund of accumulated employee or member contributions to the respective retirement fund with compound interest at the rate of six percent from the date the refund was received to the date the refund is repaid. Upon repayment of a refund, the person shall be entitled if otherwise qualified to a proportionate annuity, with accrual to commence upon the first day of the month following the filing of a valid application for the annuity."

Page 7, line 6, strike "on August 31, 1976, or"

Page 7, line 8, strike ", whichever is later"

Page 7, line 10, after "31." strike the balance of the line

Page 7, strike lines 11 to 15

Page 7, line 16, before "Nothing" delete the new language and strike the old language

Page 7, line 17, strike "employer" and insert "employing"

Page 7, line 30, delete the new language and reinstate the old language

Page 7, line 31, delete the new language and reinstate the old language

Page 7, delete line 32

Page 7, line 33, after "shall" insert "be entitled to"

Page 8, line 2, after "interest" insert "in lieu of a proportionate annuity pursuant to section 356.32"

Page 8, strike lines 21 to 26

Page 9, line 24, strike "on August 31, 1976, or"

Page 9, line 26, strike ", whichever is later"

Page 10, after line 11, insert a new section to read:

"Sec. 10. Minnesota Statutes 1978, Section 356.32, Subdivision 1, is amended to read:

356.32 [PROPORTIONATE ANNUITY IN CERTAIN CASES.] Subdivision 1.  
Proportionate retirement annuity. Notwithstanding any provision to the contrary of the laws governing any of the retirement funds referred to in



subdivision 2, any person who is employed in a position covered by any such fund, who has credit for at least three years but less than ten years of allowable service in such fund or a combination of such funds, and who is required to terminate service pursuant to a mandatory retirement statute, or who terminates service at age 65 or older for any reason shall be entitled upon application to a proportionate retirement annuity from each such fund in which he has allowable service credit, based upon his allowable service credit at the time of mandatory retirement; provided, however, that nothing in this section shall prevent the actuarial reduction of an annuity for which application is made prior to normal retirement age."

Renumber subsequent sections accordingly

Representative Rice requested a roll call vote:

Begich	Yes	Niehaus	Yes
Carlson, L.	Yes	Norman	Yes
Evans	Yes	Pehler	Yes
Fritz	Yes	Prahl	Yes
Heap	Yes	Reif	Yes
Lehto	Yes	Rice	Yes
Metzen	Yes	Rose	Yes
Murphy	Yes	Simoneau	Yes
		Stadum	Yes

Totals: Yes - 17; No - 0 MOTION PREVAILED

Additional testimony was offered by the following:

Larry Martin, Exec. Director, Legislative Commission on Pensions and Retirement

Representative Heap offered the following amendment:

Strike lines 16 thru 29 and insert: (Page 3)

"Every employer must post in a conspicuous place a notice (which has been approved and/or written to The Secretary of Labor) stating that the mandatory retirement age is age 70."

Testimony in support of the Heap amendment was offered by:

Lawrence, Sawyer, General Mills, 9200 Wyzata Blvd., Mpls, Minn 55440

Additional information on H.F. 157 was offered by:

Douglas, Seaton, House Research Staff

Lyle Farmer, 555 Wabasha, Sec - Treas., Teachers Retirement Fund, St. Paul  
H.F. 157 to be continued next week.

Meeting adjourned at 1:50 P.M.



Introduced by Enebo, Kelly, Rice, Metzen, Osthoff  
January 15th, 1979

H.F. No. 29

Ref. to Com. on Governmental Operations Pursuant to  
Objection, referred to Com. on Rules & Legislative Administration

Companion S.F. No. \_\_\_\_\_  
Ref. to S. Com. on \_\_\_\_\_

Reproduced by PHILLIPS LEGISLATIVE SERVICE, INC.

1 A bill for an act

2 relating to labor; providing for full employment  
3 and economic equity; creating an advisory council  
4 on full employment and economic equity; creating a  
5 joint full employment and economic equity  
6 committee of the legislature; prescribing certain  
7 duties and responsibilities of the governor, the  
8 legislature and executive state agencies;  
9 appropriating money.

10

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

12 Section 1. [CITATION.] This act shall be known as the  
13 "Full Employment and Balanced Growth Act of 1979".

14 Sec. 2. [DEFINITIONS.] Subdivision 1. For the  
15 purposes of sections 1 to 16 the following terms shall have  
16 the meanings given.

17 Subd. 2. "Concurrent resolution" means the annual  
18 legislative concurrent resolution on full employment and  
19 economic equity by which the employment plan is approved.

20 Subd. 3. "Council" means the advisory council on full  
21 employment and economic equity.

22 Subd. 4. "Employment plan" means the full employment  
23 and economic equity plan.

24 Subd. 5. "Joint committee" means the joint full

1 employment and economic equity committee of the Minnesota  
2 legislature.

3       Sec. 3. [LEGISLATIVE FINDINGS.] Subdivision 1. The  
4 legislature recognizes that substantial unemployment and  
5 underemployment, idleness of productive resources, high  
6 rates of inflation, and inadequate productivity growth,  
7 over prolonged periods of time, could impose numerous  
8 economic and social costs on the citizens of this state.

9       Subd. 2. Such costs include:

10       (a) The state is deprived of the full supply of goods  
11 and services, the full utilization of labor and capital  
12 resources, and the related increases in economic well being  
13 that would occur under conditions of genuine full  
14 employment, production and real income, balanced growth,  
15 and reasonable price stability.

16       (b) Workers are deprived of the job security, income,  
17 skill development, and productivity necessary to maintain  
18 and advance their standards of living.

19       (c) Youths experience serious unemployment and  
20 economic disadvantages of a unique nature.

21       (d) Business and industry are deprived of the sales,  
22 capital flow, and productivity necessary to maintain  
23 adequate profits, undertake new investments, create jobs,  
24 contribute to meeting society's economic needs, and help to  
25 meet state environmental protection goals.

26       (e) Unemployment exposes many families to social,  
27 psychological and physiological costs, including disruption  
28 of family life, loss of individual dignity and  
29 self-respect, and the aggravation of physical and  
30 psychological illnesses, drug addiction, crime and social  
31 conflict.

32       (f) State and local government budgets are undermined  
33 by deficits due to shortfalls in tax revenues and increases

1 in expenditures for unemployment compensation, public  
2 assistance, and other recession related services in the  
3 areas of criminal justice, drug addiction and physical and  
4 mental health.

5 Subd. 3. The legislature further finds that:

6 (a) High unemployment often creates structural  
7 problems for the state's economy by diminishing labor  
8 skills, interrupting and frustrating labor training, and  
9 ages the state's capital stock by hampering the acquisition  
10 of modern capital by the state's businesses and industries.

11 (b) Federal aggregate monetary and fiscal policies  
12 alone have been unable to achieve specific state  
13 priorities, and therefore federal employment policy must be  
14 supplemented by other measures on the state level designed  
15 to maintain full employment and balanced growth.

16 (c) Increasing job opportunities and full employment  
17 would greatly contribute to the elimination of  
18 discrimination based upon sex, sexual preference, age,  
19 race, color, religion, national origin and economic status.

20 (d) The legislature further finds that attainment of  
21 these objectives should (1) be based on the development of  
22 explicit economic goals and policies involving the governor  
23 and the legislature with full use of the resources and  
24 ingenuity of the private sector of the economy, and (2)  
25 include programs specifically designed to reduce high  
26 unemployment due to recessions, and to reduce structural  
27 unemployment within regional areas and among particular  
28 labor force groups.

29 Sec. 4. [DECLARATION OF POLICY.] Subdivision 1. It is  
30 the purpose of the legislature (a) to implement the right  
31 of all persons who are able, willing, and seeking to work  
32 to have full opportunity for useful paid employment at fair  
33 rates of compensation; (b) to assert the responsibility of

1 the state government to use all practicable programs and  
2 policies to promote and maintain full employment,  
3 production and real income, balanced growth, adequate  
4 productivity growth and proper attention to state  
5 priorities; (c) to require the governor each year to set  
6 forth explicit state economic goals; (d) to improve the  
7 coordination of economic policy making within the state  
8 government; (e) to provide an open process under which  
9 economic goals and policies are proposed, reviewed, and  
10 established; (f) to provide for yearly review of state  
11 economic policies to ensure their consistence with these  
12 goals to the maximum extent possible and to supplement the  
13 purposes and policies of the Federal Employment Act of 1946  
14 as amended; (g) to use all practicable means, consistent  
15 with its needs and obligations and other essential state  
16 policies, and with the assistance and cooperation of  
17 industry, agriculture, labor, and local governments,  
18 regional development commissions and the metropolitan  
19 council, to coordinate and utilize all its plans,  
20 functions, and resources for the purpose of creating and  
21 maintaining full employment and the general welfare in a  
22 manner calculated to foster and promote free competitive  
23 enterprise.

24 Subd. 2. The legislature further declares and  
25 establishes as a goal the fulfillment of the right of all  
26 Minnesota citizens able, willing, and seeking to work to  
27 full opportunities for useful paid employment at fair rates  
28 of compensation.

29 Subd. 3. The legislature further declares that  
30 inflation is a major problem requiring improved government  
31 policies relating to food, energy, improved fiscal  
32 management and the reform of outmoded government rules and  
33 regulations.



1 Subd. 4. It is also the purpose of this act to  
2 maximize and place primary emphasis upon the expansion of  
3 private sector employment. All programs and policies under  
4 this act shall be in accord with this purpose. The effort  
5 to expand jobs to a full employment level shall be in the  
6 following order of priority:

7 (a) conventional private sector jobs through improved  
8 use of state revenue and fiscal policies;

9 (b) private sector employment requiring government  
10 assistance; and

11 (c) public sector employment.

12 Subd. 5. It is the purpose of this act to ensure that  
13 certain labor force groups such as racial minorities and  
14 the economically disadvantaged enjoy full employment to the  
15 same extent as the overall labor force of the state and,  
16 further, to eliminate any disparities in employment among  
17 such groups.

18 Sec. 5. [FULL EMPLOYMENT AND EQUITY PLAN.]

19 Subdivision 1. Not later than February 1, 1980, and  
20 annually thereafter, the governor shall transmit to the  
21 legislature a state full employment and economic equity  
22 plan setting forth for the immediately subsequent five  
23 years: (a) trends in the levels of employment, production,  
24 and purchasing power and a review of economic conditions  
25 affecting these economic trends; (b) levels and types of  
26 employment opportunities offered by both the private and  
27 public sectors; (c) the levels and types of employment  
28 opportunities required by the people of this state; (d) the  
29 differences between employment opportunities offered and  
30 employment opportunities required; (e) all federal, state,  
31 and local government measures to reconcile the differences  
32 between employment opportunities offered and employment  
33 opportunities required; (f) the identity by race, age, sex,

1 skill, income, and geographic location of persons of this  
2 state who will not be provided a job opportunity and who  
3 will require income support or other supportive services,  
4 job training, or both; (g) full supporting social-economic  
5 data upon which mandatory statements required by clauses  
6 (a) to (f) are based, including, but not limited to,  
7 demographics, labor force statistics and characteristics,  
8 energy and physical resource impact, environmental impact,  
9 health, housing, and transportation and levels of other  
10 goods and services essential to a quality life in this  
11 state. To the degree feasible, the data which indicates  
12 the quality of life status in this state shall include  
13 human equity indicators which clearly depict the  
14 distribution of socio-economic benefits by race, age, sex,  
15 income, residence, and other relevant, demographic  
16 characteristics.

17 Subd. 2. In addition to the items listed in  
18 subdivision 1, the employment plan shall set forth  
19 recommendations for: (a) increasing the number of  
20 unsubsidized employment opportunities; (b) increasing the  
21 employability of the unskilled, low skilled, and obsoletely  
22 skilled members of the labor force; (c) creation of  
23 subsidized job opportunities that will provide labor for  
24 the production of essential goods or services of the  
25 highest priority as necessary; (d) increasing the efficacy  
26 of the public education system in equipping youth with  
27 skills, attitudes, and experiences necessary for the  
28 successful transition to the labor force.

29 Subd. 3. The recommendations referred to in  
30 subdivision 2 which require the appropriation of funds  
31 shall be supported by a concise statement of resource  
32 requirements and an appropriate reference to the governor's  
33 executive budget. Other recommendations shall be supported

1 by sufficient explanation to enable the legislature to  
2 clearly understand the course of action to be taken.

3 Subd. 4. In order to assess the federal government's  
4 relationship to the employment plan, the governor shall  
5 submit not less than every six months to the joint  
6 committee a report which lists, with appropriate  
7 description, quantification, and dollar value, all federal  
8 decisions which will affect employment or provide for the  
9 delivery or financing of goods or services in this state.

10 Sec. 6. [ADVISORY COUNCIL ON FULL EMPLOYMENT AND  
11 ECONOMIC EQUITY.] The governor shall establish, in not less  
12 than three months prior to the first economic report of  
13 sections 1 to 16, an advisory board of not more than 12  
14 members to advise and consult with the governor, and  
15 departments and agencies of the executive branch as the  
16 governor shall determine. The advisory board shall include  
17 representatives of labor, industry, youth, minority  
18 organizations, agriculture, consumers, state and local  
19 officials, and the public at large, and shall advise and  
20 consult with respect to matters related to sections 1 to 16  
21 and other appropriate matters related to national economic  
22 programs and policies. Membership terms, compensation,  
23 removal and filling of vacancies of members of the advisory  
24 council shall be as provided in Minnesota Statutes, Section  
25 15.059.

26 Sec. 7. [JOINT FULL EMPLOYMENT AND ECONOMIC EQUITY  
27 COMMITTEE.] Subdivision 1. The joint full employment and  
28 economic equity committee is created as a permanent  
29 standing committee of the legislature.

30 Subd. 2. The joint committee shall consist of five  
31 members from the senate, two of whom shall be members of  
32 the senate appropriations committee and five members from  
33 the house of representatives, two of whom shall be members

1 of the house appropriations committee to be appointed in  
2 the same manner as standing committees. Members shall  
3 serve without compensation but shall be reimbursed for  
4 their expenses as members of the legislature. The  
5 committee members shall elect a chairman as the members may  
6 determine. Each member shall serve until a successor is  
7 named during a regular session following his appointment.

8 Subd. 3. Action by the joint committee shall be by a  
9 majority of the members representing each house of the  
10 legislature.

11 Subd. 4. The joint committee shall receive the  
12 cooperation of legislative agencies and may request  
13 information and assistance from state departments and  
14 agencies in carrying out the joint committee's power and  
15 duties of sections 1 to 16.

16 Subd. 5. Upon receipt of the governor's employment  
17 plan, the joint committee shall immediately forward  
18 portions or copies of the plan to other legislative  
19 committees having jurisdiction over matters contained in  
20 the plan.

21 Subd. 6. The joint committee shall hold public  
22 hearings for the purpose of receiving testimony from the  
23 members of the legislature, appropriate representatives of  
24 the state departments and agencies, the general public,  
25 interested groups, and federal, regional, and local  
26 officials.

27 Sec. 8. [ADOPTION OF EMPLOYMENT PLAN.] If the  
28 legislature does not alter or reject the employment plan by  
29 concurrent resolution within 90 days after its submission  
30 in accordance with section 5, the employment plan as  
31 submitted shall become effective.

32 Sec. 9. [PERIODIC REPORTS.] The chairmen of the  
33 senate finance and house appropriations committees shall



1 issue periodic joint reports to each member of the joint  
2 committee detailing and tabulating the progress of  
3 legislative action on bills and resolutions providing new  
4 budget authority and changing revenues for the fiscal year  
5 under consideration. The reports shall include but are not  
6 limited to:

7 (a) An up to date tabulation comparing new  
8 appropriations made for the fiscal year in bills and  
9 resolutions on which the legislature has completed action  
10 and estimated outlays associated with the appropriations  
11 bills or resolutions necessary for the new appropriations,  
12 explicit or implicit, in the employment plan.

13 (b) An up to date status report on all bills and  
14 resolutions making an appropriation or changing revenues.

15 Sec. 10. [IMPLEMENTATION OF EMPLOYMENT PLAN.]

16 Subdivision 1. Upon adoption by concurrent resolution of  
17 the employment plan, the plan shall serve as a guide to the  
18 legislature with respect to legislation relevant to the  
19 goals, priorities, policies, and programs recommended in  
20 the proposed plan, as modified by the concurrent  
21 resolution. A copy of the concurrent resolution shall be  
22 transmitted to the governor by the clerk of the house of  
23 representatives or the secretary of the senate, for the  
24 action the governor considers appropriate.

25 Subd. 2. After the first concurrent resolution  
26 approving an employment plan has been adopted and before  
27 the end of the fiscal year addressed by the plan, the  
28 legislature may adopt a concurrent resolution on the  
29 employment plan which revises the employment plan.

30 Sec. 11. [IMPLEMENTATION OF THE FULL EMPLOYMENT AND  
31 BALANCED GROWTH ACT OF 1979.] Not more than 60 days after  
32 the effective date of sections 1 to 16, the governor shall  
33 report to the joint committee: (a) Measures taken by the

1 governor to implement sections 1 to 16; (b) measures  
2 recommended by the governor which require legislation; (c)  
3 requests for appropriations necessary to implement the act.

4       Sec. 12. [DATA REQUIREMENTS.] The governor shall  
5 initiate measures to ensure that the information  
6 requirements of the legislature are fully met. Measures  
7 taken to achieve the purposes of this section may include:

8       (a) Standardization of data to ensure data  
9 compatibility for the purpose of analysis and comparison.

10       (b) Establishing capability of reporting  
11 geographically arrayed demographic and employment data by a  
12 county or city with a population of 100,000 or more, and,  
13 when aggregation is necessary or desirable, by the state  
14 planning agency regions.

15       (c) Other measures considered necessary by the joint  
16 committee.

17       Sec. 13. [COUNTERCYCLICAL EMPLOYMENT POLICIES.] The  
18 governor shall consider a triggering mechanism which will  
19 implement countercyclical employment programs during  
20 periods of rising unemployment and phase out the programs  
21 when unemployment is appropriately reduced, and incorporate  
22 effective means to facilitate individuals assisted under  
23 programs developed pursuant to this section to return  
24 promptly to regular private and public employment as the  
25 economy recovers. Any countercyclical efforts undertaken  
26 to achieve the purposes of sections 1 to 16 shall consider  
27 for inclusion the following programs: accelerated public  
28 works, including the development of standby public works  
29 projects; countercyclical public service employment; state  
30 and local countercyclical grant programs; the levels and  
31 duration of unemployment insurance; skill training in both  
32 the private and public sectors, both as a general remedy  
33 and as a supplement to unemployment insurance; youth

1 employment programs; community development programs to  
2 provide employment in activities of value to the state,  
3 local communities, including rural areas, and augmentation  
4 of other employment and manpower programs which would help  
5 to reduce high levels of unemployment arising from cyclical  
6 causes.

7       Sec. 14. [REGIONAL AND STRUCTURAL EMPLOYMENT  
8 POLICIES.] To the extent deemed appropriate by the governor  
9 in fulfillment of the purposes of sections 1 to 16, the  
10 governor shall initiate, and recommend legislation to the  
11 legislature if necessary relating to regional and  
12 structural employment policies and programs. In  
13 formulating the regional components of any such programs,  
14 the governor, to the extent he deems it desirable, shall  
15 encourage new private sector production and employment to  
16 locate within depressed localities and regions with  
17 substantial unemployment. Any regional employment proposal  
18 of the governor shall also include an analysis of the  
19 extent to which state government tax, expenditure, and  
20 employment policies have influenced the movement of people,  
21 jobs, industry from chronic high unemployment regions and  
22 areas, and proposals designed to correct state policies  
23 that have an adverse economic impact upon such regions and  
24 areas.

25       Sec. 15. [YOUTH EMPLOYMENT POLICIES.] To the extent  
26 deemed necessary in fulfillment of the purposes of sections  
27 1 to 16, the governor shall improve and expand existing  
28 state and federal youth employment programs, recommending  
29 legislation where required. In formulating any such  
30 program, the governor shall include provisions designed to  
31 fully coordinate youth employment activities with other  
32 employment and manpower programs; develop a smoother  
33 transition from school to work; prepare disadvantaged and

1 other youths with employability handicaps for regular  
2 self-sustaining employment; develop realistic methods for  
3 combining training with work; and assure that counseling,  
4 training, and other support activities necessary to prepare  
5 persons willing and seeking work for employment under  
6 relevant provisions of law.

7       Sec. 16. [APPROPRIATIONS.] There is hereby  
8 appropriated from the general fund in the state treasury to  
9 \_\_\_\_\_ the sum of \$\_\_\_\_\_

10 for the fiscal year ending June 30, 1980, for the purposes  
11 of implementing sections 1 to 16.

12       Sec. 17. This act shall be effective July 1, 1979.



H.F. 29 substitute  
middle unofficial  
February Engraving

Don Kiefer  
House  
problems -  
Committee  
Mr. Morris  
James Lee

Get  
support  
for Bill  
from Bus. Com.  
to testify

1 A bill for an act

2 relating to labor; providing for full employment  
3 and economic equity; creating an advisory council  
4 on full employment and economic equity; creating a  
5 joint full employment and economic equity  
6 committee of the legislature; prescribing certain  
7 duties and responsibilities of the governor, the  
8 legislature and executive state agencies;  
9 appropriating money.

10 *Proviso*

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

12 Section 1. [CITATION.] This act shall be known as the  
13 "Full Employment and Balanced Growth Act of 1979".

14 Sec. 2 [DEFINITIONS.] Subdivision 1. For the  
15 purposes of sections 1 to 16 the following terms shall have  
16 the meanings given.

17 Subd. 2 "Concurrent resolution" means the annual  
18 legislative concurrent resolution on full employment and  
19 economic equity by which the employment plan is approved.

20 Subd. 3 "Council" means the advisory council on full  
21 employment and economic equity.

22 Subd. 4 "Employment plan" means the full employment  
23 and economic equity plan.

24 Subd. 5 "Joint committee" means the joint full

1 employment and economic equity committee of the Minnesota  
2 legislature.

3       Sec. 3. [LEGISLATIVE FINDINGS.] Subdivision 1. The  
4 legislature recognizes that substantial unemployment and  
5 underemployment, idleness of productive resources, high  
6 rates of inflation, and inadequate productivity growth,  
7 over prolonged periods of time, could impose numerous  
8 economic and social costs on the citizens of this state.

9       Subd. 2. Such costs include:

10       (a) The state is deprived of the full supply of goods  
11 and services, the full utilization of labor and capital  
12 resources, and the related increases in economic well being  
13 that would occur under conditions of genuine full  
14 employment, production and real income, balanced growth,  
15 and reasonable price stability.

16       (b) Workers are deprived of the job security, income,  
17 skill development, and productivity necessary to maintain  
18 and advance their standards of living.

19       (c) Youths experience serious unemployment and  
20 economic disadvantages of a unique nature.

21       (d) Business and industry are deprived of the sales,  
22 capital flow, and productivity necessary to maintain  
23 adequate profits, undertake new investments, create jobs,  
24 contribute to meeting society's economic needs, and help to  
25 meet state environmental protection goals.

26       (e) Unemployment exposes many families to social,  
27 psychological and physiological costs, including disruption  
28 of family life, loss of individual dignity and  
29 self-respect, and the aggravation of physical and  
30 psychological illnesses, drug addiction, crime and social  
31 conflict.

32       (f) State and local government budgets are undermined  
33 by deficits due to shortfalls in tax revenues and increases



1 in expenditures for unemployment compensation, public  
2 assistance, and other recession related services in the  
3 areas of criminal justice, drug addiction and physical and  
4 mental health.

5 Subd. 3. The legislature further finds that:

6 (a) High unemployment often creates structural  
7 problems for the state's economy by diminishing labor  
8 skills, interrupting and frustrating labor training, and  
9 ages the state's capital stock by hampering the acquisition  
10 of modern capital by the state's businesses and industries.

11 (b) Federal aggregate monetary and fiscal policies  
12 alone have been unable to achieve specific state  
13 priorities, and therefore federal employment policy must be  
14 supplemented by other measures on the state level designed  
15 to maintain full employment and balanced growth.

16 (c) Increasing job opportunities and full employment  
17 would greatly contribute to the elimination of  
18 discrimination based upon sex, sexual preference, age,  
19 race, color, religion, national origin and economic status.

20 (d) The legislature further finds that attainment of  
21 these objectives should (1) be based on the development of  
22 explicit economic goals and policies involving the governor  
23 and the legislature with full use of the resources and  
24 ingenuity of the private sector of the economy, and (2)  
25 include programs specifically designed to reduce high  
26 unemployment due to recessions, and to reduce structural  
27 unemployment within regional areas and among particular  
28 labor force groups.

29 Sec. 4. [DECLARATION OF POLICY.] Subdivision 1. It is  
30 the purpose of the legislature (a) to implement the right  
31 of all persons who are able, willing, and seeking to work  
32 to have full opportunity for useful paid employment at fair  
33 rates of compensation; (b) to assert the responsibility of

1 the state government to use all practicable programs and  
2 policies to promote and maintain full employment,  
3 production and real income, balanced growth, adequate  
4 productivity growth and proper attention to state  
5 priorities; (c) to require the governor each year to set  
6 forth explicit state economic goals; (d) to improve the  
7 coordination of economic policy making within the state  
8 government; (e) to provide an open process under which *Forum*  
9 economic goals and policies are proposed, reviewed, and  
10 established; (f) to provide for yearly review of state  
11 economic policies to ensure their consistence with these  
12 goals to the maximum extent possible and to supplement the  
13 purposes and policies of the Federal Employment Act of 1946  
14 as amended; (g) to use all practicable means, consistent  
15 with its needs and obligations and other essential state  
16 policies, and with the assistance and cooperation of  
17 industry, agriculture, labor, and local governments,  
18 regional development commissions and the metropolitan  
19 council, to coordinate and utilize all its plans,  
20 functions, and resources for the purpose of creating and  
21 maintaining full employment and the general welfare in a  
22 manner calculated to foster and promote free competitive  
23 enterprise.

24 Subd. 2. The legislature further declares and  
25 establishes as a goal the fulfillment of the right of all  
26 Minnesota citizens able, willing, and seeking to work to  
27 full opportunities for useful paid employment at fair rates  
28 of compensation.

29 Subd. 3. The legislature further declares that  
30 inflation is a major problem requiring improved government  
31 policies relating to food, energy, improved fiscal  
32 management and the reform of outmoded government rules and  
33 regulations.



1 Subd. 4. It is also the purpose of this act to  
2 maximize and place primary emphasis upon the expansion of  
3 private sector employment. All programs and policies under  
4 this act shall be in accord with this purpose. The effort  
5 to expand jobs to a full employment level shall be in the  
6 following order of priority:

7 (a) conventional private sector jobs through improved  
8 use of state revenue and fiscal policies;

9 (b) private sector employment requiring government  
10 assistance; and

11 (c) public sector employment.

12 Subd. 5. It is the purpose of this act to ensure that  
13 certain labor force groups such as racial minorities and <sup>women</sup>  
14 the economically disadvantaged, enjoy full employment to the  
15 same extent as the overall labor force of the state and,  
16 further, to eliminate any disparities in employment among  
17 such groups.

18 Sec. 5. [FULL EMPLOYMENT AND EQUITY PLAN.]

19 Subdivision 1. Not later than February 1, 1980, and  
20 annually thereafter, the governor shall transmit to the  
21 legislature a state full employment and economic equity  
22 plan setting forth for the immediately subsequent five  
23 years: (a) trends in the levels of employment, production,  
24 and purchasing power and a review of economic conditions  
25 affecting these economic trends; (b) levels and types of  
26 employment opportunities offered by both the private and  
27 public sectors; (c) the levels and types of employment  
28 opportunities required by the people of this state; (d) the  
29 differences between employment opportunities offered and  
30 employment opportunities required; (e) all federal, state,  
31 and local government measures to reconcile the differences  
32 between employment opportunities offered and employment  
33 opportunities required; (f) the identity by race, age, sex,

1 skill, income, and geographic location of persons of this  
2 state who will not be provided a job opportunity and who  
3 will require income support or other supportive services,  
4 job training, or both; (g) full supporting social-economic  
5 data upon which mandatory statements required by clauses  
6 (a) to (f) are based, including, but not limited to,  
7 demographics, labor force statistics and characteristics,  
8 energy and physical resource impact, environmental impact,  
9 health, housing, and transportation and levels of other  
10 goods and services essential to a quality life in this  
11 state. To the degree feasible, the data which indicates  
12 the quality of life status in this state shall include  
13 human equity indicators which clearly depict the  
14 distribution of socio-economic benefits by race, age, sex,  
15 income, residence, and other relevant, demographic  
16 characteristics.

17 Subd. 2. In addition to the items listed in  
18 subdivision 1, the employment plan shall set forth  
19 recommendations for: (a) increasing the number of  
20 unsubsidized employment opportunities; (b) increasing the  
21 employability of the unskilled, low skilled, and obsoletely  
22 skilled members of the labor force; (c) creation of  
23 subsidized job opportunities that will provide labor for  
24 the production of essential goods or services of the  
25 highest priority as necessary; (d) increasing the efficacy  
26 of the public education system in equipping youth with  
27 skills, attitudes, and experiences necessary for the  
28 successful transition to the labor force.

29 Subd. 3. The recommendations referred to in  
30 subdivision 2 which require the appropriation of funds  
31 shall be supported by a concise statement of resource  
32 requirements and an appropriate reference to the governor's  
33 executive budget. Other recommendations shall be supported



1 by sufficient explanation to enable the legislature to  
2 clearly understand the course of action to be taken.

3 Subd. 4. In order to assess the federal government's  
4 relationship to the employment plan, the governor shall  
5 submit not less than every six months to the joint  
6 committee a report which lists, with appropriate  
7 description, quantification, and dollar value, all federal  
8 decisions which will affect employment or provide for the  
9 delivery or financing of goods or services in this state.

10 Sec. 6. [ADVISORY COUNCIL ON FULL EMPLOYMENT AND  
11 ECONOMIC EQUITY.] The governor shall establish, in not less  
12 than three months prior to the first economic report of  
13 sections 1 to 16, an advisory board of not more than 12  
14 members to advise and consult with the governor, and  
15 departments and agencies of the executive branch as the  
16 governor shall determine. The advisory board shall include  
17 representatives of labor, industry, youth, minority  
18 organizations, agriculture, consumers, state and local  
19 officials, and the public at large, and shall advise and  
20 consult with respect to matters related to sections 1 to 16  
21 and other appropriate matters related to national economic  
22 programs and policies. Membership terms, compensation,  
23 removal and filling of vacancies of members of the advisory  
24 council shall be as provided in Minnesota Statutes, Section  
25 15.059.

26 Sec. 7. [JOINT FULL EMPLOYMENT AND ECONOMIC EQUITY  
27 COMMITTEE.] Subdivision 1. The joint full employment and  
28 economic equity committee is created as a permanent  
29 standing committee of the legislature.

30 Subd. 2. The joint committee shall consist of five  
31 members from the senate, two of whom shall be members of  
32 the senate appropriations committee and five members from  
33 the house of representatives, two of whom shall be members

1 of the house appropriations committee to be appointed in  
2 the same manner as standing committees. Members shall  
3 serve without compensation but shall be reimbursed for  
4 their expenses as members of the legislature. The  
5 committee members shall elect a chairman as the members may  
6 determine. Each member shall serve until a successor is  
7 named during a regular session following his appointment.

8 Subd. 3. Action by the joint committee shall be by a  
9 majority of the members representing each house of the  
10 legislature.

11 Subd. 4. The joint committee shall receive the  
12 cooperation of legislative agencies and may request  
13 information and assistance from state departments and  
14 agencies in carrying out the joint committee's power and  
15 duties of sections 1 to 16.

16 Subd. 5. Upon receipt of the governor's employment  
17 plan, the joint committee shall immediately forward  
18 portions or copies of the plan to other legislative  
19 committees having jurisdiction over matters contained in  
20 the plan.

21 Subd. 6. The joint committee shall hold public  
22 hearings for the purpose of receiving testimony from the  
23 members of the legislature, appropriate representatives of  
24 the state departments and agencies, the general public,  
25 interested groups, and federal, regional, and local  
26 officials.

27 Sec. 8. [ADOPTION OF EMPLOYMENT PLAN.] If the  
28 legislature does not alter or reject the employment plan by  
29 concurrent resolution within 90 days after its submission  
30 in accordance with section 5, the employment plan as  
31 submitted shall become effective.

32 Sec. 9. [PERIODIC REPORTS.] The chairmen of the  
33 senate finance and house appropriations committees shall



1 issue periodic joint reports to each member of the joint  
2 committee detailing and tabulating the progress of  
3 legislative action on bills and resolutions providing new  
4 budget authority and changing revenues for the fiscal year  
5 under consideration. The reports shall include but are not  
6 limited to:

7     (a) An up to date tabulation comparing new  
8 appropriations made for the fiscal year in bills and  
9 resolutions on which the legislature has completed action  
10 and estimated outlays associated with the appropriations  
11 bills or resolutions necessary for the new appropriations,  
12 explicit or implicit, in the employment plan.

13     (b) An up to date status report on all bills and  
14 resolutions making an appropriation or changing revenues.

15     Sec. 10. [IMPLEMENTATION OF EMPLOYMENT PLAN.]

16 Subdivision 1. Upon adoption by concurrent resolution of  
17 the employment plan, the plan shall serve as a guide to the  
18 legislature with respect to legislation relevant to the  
19 goals, priorities, policies, and programs recommended in  
20 the proposed plan, as modified by the concurrent  
21 resolution. A copy of the concurrent resolution shall be  
22 transmitted to the governor by the clerk of the house of  
23 representatives or the secretary of the senate, for the  
24 action the governor considers appropriate.

25     Subd. 2. After the first concurrent resolution  
26 approving an employment plan has been adopted and before  
27 the end of the fiscal year addressed by the plan, the  
28 legislature may adopt a concurrent resolution on the  
29 employment plan which revises the employment plan.

30     Sec. 11. [IMPLEMENTATION OF THE FULL EMPLOYMENT AND  
31 BALANCED GROWTH ACT OF 1979.] Not more than 60 days after  
32 the effective date of sections 1 to 15, the governor shall  
33 report to the joint committee: (a) Measures taken by the

1 governor to implement sections 1 to 16; (b) measures  
2 recommended by the governor which require legislation; (c)  
3 requests for appropriations necessary to implement the act.

4       Sec. 12. [DATA REQUIREMENTS.] The governor shall  
5 initiate measures to ensure that the information  
6 requirements of the legislature are fully met. Measures  
7 taken to achieve the purposes of this section may include:

8       (a) Standardization of data to ensure data  
9 compatibility for the purpose of analysis and comparison.

10       (b) Establishing capability of reporting  
11 geographically arrayed demographic and employment data by a  
12 county or city with a population of 100,000 or more, and,  
13 when aggregation is necessary or desirable, by the state  
14 planning agency regions.

15       (c) Other measures considered necessary by the joint  
16 committee.

17       Sec. 13. [COUNTERCYCLICAL EMPLOYMENT POLICIES.] The  
18 governor shall consider a triggering mechanism which will  
19 implement countercyclical employment programs during  
20 periods of rising unemployment and phase out the programs  
21 when unemployment is appropriately reduced, and incorporate  
22 effective means to facilitate individuals assisted under  
23 programs developed pursuant to this section to return  
24 promptly to regular private and public employment as the  
25 economy recovers. Any countercyclical efforts undertaken  
26 to achieve the purposes of sections 1 to 16 shall consider  
27 for inclusion the following programs: accelerated public  
28 works, including the development of standby public works  
29 projects; countercyclical public service employment; state  
30 and local countercyclical grant programs; the levels and  
31 duration of unemployment insurance; skill training in both  
32 the private and public sectors, both as a general remedy  
33 and as a supplement to unemployment insurance; youth

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1 employment programs; community development programs to  
2 provide employment in activities of value to the state,  
3 local communities, including rural areas, and augmentation  
4 of other employment and manpower programs which would help  
5 to reduce high levels of unemployment arising from cyclical  
6 causes.

7     Sec. 14. [REGIONAL AND STRUCTURAL EMPLOYMENT  
8 POLICIES.] To the extent deemed appropriate by the governor  
9 in fulfillment of the purposes of sections 1 to 16, the  
10 governor shall initiate, and recommend legislation to the  
11 legislature if necessary relating to regional and  
12 structural employment policies and programs. In  
13 formulating the regional components of any such programs,  
14 the governor, to the extent he deems it desirable, shall  
15 encourage new private sector production and employment to  
16 locate within depressed localities and regions with  
17 substantial unemployment. Any regional employment proposal  
18 of the governor shall also include an analysis of the  
19 extent to which state government tax, expenditure, and  
20 employment policies have influenced the movement of people,  
21 jobs, industry from chronic high unemployment regions and  
22 areas, and proposals designed to correct state policies  
23 that have an adverse economic impact upon such regions and  
24 areas.

25     Sec. 15. [YOUTH EMPLOYMENT POLICIES.] To the extent  
26 deemed necessary in fulfillment of the purposes of sections  
27 1 to 16, the governor shall improve and expand existing  
28 state and federal youth employment programs, recommending  
29 legislation where required. In formulating any such  
30 program, the governor shall include provisions designed to  
31 fully coordinate youth employment activities with other  
32 employment and manpower programs; develop a smoother  
33 transition from school to work; prepare disadvantaged and

1 other youths with employability handicaps for regular  
2 self-sustaining employment; develop realistic methods for  
3 combining training with work; and assure that counseling,  
4 training, and other support activities necessary to prepare  
5 persons willing and seeking work for employment under  
6 relevant provisions of law.

7       , Sec. 16. [APPROPRIATIONS.] There is hereby  
8 appropriated from the general fund in the state treasury to  
9 \_\_\_\_\_ the sum of \$ \_\_\_\_\_  
10 for the fiscal year ending June 30, 1980, for the purposes  
11 of implementing sections 1 to 16.

12       Sec. 17. This act shall be effective July 1, 1979.

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MEMORANDUM

TO: Minnesota Full Employment Action Council

FROM: Eugene D. Buckanaga <sup>EB</sup>

RE: Hearing Notice on Full Employment Bill

The Full Employment Bill has been introduced in both the House (House File 129), and in the Senate (Senate File 406); sponsored by Representative Linda Berglin and Senator Steve Keefe in the respective houses.

Jim Rice, Chairman of the House Labor-Management Relations Committee, has scheduled two hearings thus far. The first is scheduled for Monday, February 12th, 12:00 - 1:30 p.m., Room 81, State Office Building. The second hearing is scheduled for Monday, February 19th, 12:00 - 2:00 p.m., Room 81, State Office Building.

Copies of the Bill can be obtained in both house's indexing offices; Room 211 Capitol (House) and Room 231 Capitol (Senate). The cost of reproducing the Bill to send along with this memorandum is beyond our economic means.

Should you decide to come and testify for the Bill, I am presently assembling a list for the February 19th hearing. Please call me at once.

We do have people from labor, business, community programs, the minority community and the rural community who are already scheduled for the February 12th hearing. However, we would appreciate your attendance to indicate a well rounded, vital support for the Bill.

If you have any questions, please call me at 348-8550. Hope to see you there.

/cda

URBAN COALITION OF MINNEAPOLIS

MEMO

TO: Staff

FROM: Peter

RE: State Full Employment Bill

DATE: October 30, 1978

Attached is the draft of the state full employment bill. We need to finalize our position in the specific provisions this week so discussions with Enebo, other interest groups' and our Employment Committee can begin.

I've also attached the cover memo from Mary Schweiger who drafted the bill, and my list of issues that we need to consider.

Please spend some time on this matter this week.

cc: Tom Dewar

Attachments (3)



October 20, 1978

TO: Staff  
FROM: Peter *PM*  
RE: Full Employment Legislation

The attached sheet contains a list of policy questions that must be addressed in our full employment bill. As a prelude to our discussion, please think about these in the context of the bill.

As I now conceive it, the bill would:

- 1) Require an annual employment report from the Governor;
- 2) create a legislative review procedure for the report;
- 3) create a legislative Joint Employment Committee;
- 4) focus on structural not cyclical unemployment;
- 5) create an advisory committee to the Governor;
- 6) seek to coordinate existing employment-related activities of the State;
- 7) specify new types of data that would be collected;
- 8) set a unemployment target for the state;
- 9) seek to eliminate differences in unemployment rates among significant sub-groups within the labor market;
- 10) have a minimal appropriation

As you can see, it is basically the Humphrey-Hawkins/Employment Act of 1946 model. We need to discuss this soon.

*Center Conference  
next spring or summer*



Questions re State Full Employment Legislation

1. Relationship to biennial budget - Biggie with budget; update and hearings on special problems during second year; long-term budgeting capability
2. Specific content of economic report - stats desired, program openings, analysis of special problems
3. U-goals - special emphasis on elimination of differences among significant subgroups and structural, as opposed to cyclical U
4. Role of regional development commissions
5. Subgroups - minorities, youth, women, handicapped *and older workers.*
6. Geographical Areas - rural communities, older cities
7. Coordination Focus - SES and public employment program; state input in SES priorities and procedures; public/private sector
8. Priority Policies for Job-creation - private over-public (?). labor intensive over capital intensive all else being equal
9. Policy Coordination - taxes, economic development, education, environment, energy, agriculture, welfare
10. Inflation - mention fighting it as a goal; government cost-cutting
11. Relationship to welfare program --
12. Level of appropriation - minimum needed; amount desired;
13. Links to existing departments and programs
14. Relation to federal government - integration of federal efforts to state plan; state takes initiative on structural U. rather than cyclical U; work on frictional U. with SES, placement activities
15. What are existing sources of employment data - SES, economic level, DES, welfare,
16. General Findings
  - a. Things better in aggregate than the rest of the nation
  - b. Cyclical problems persist
  - c. Chronic problems of some - structural unemployed
  - d. Individuals in special areas of the State
  - e. Lack of coordination
  - f. Lack of employment component in prime key policies
  - g. Effects of structural and cyclical U. on individuals, governments,
  - h. Special role of state in augmenting federal government policies and programs

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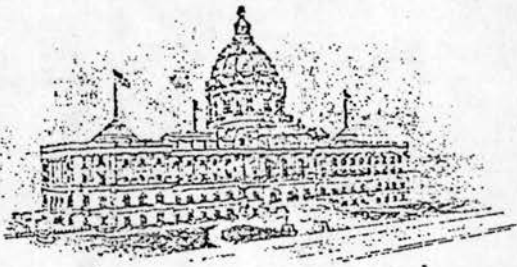
### Proposed State Full Employment Bill

The Urban Coalition of Minneapolis is working with Representative Stanley Enebo on a draft version of a state full employment bill.

The bill is being modeled after legislation currently being considered by the New York and Michigan legislatures. The basic concept of the bill is to establish a comprehensive economic planning process at the state level to complement and supplement the federal process recently established by adoption of the federal "Full Employment & Balanced Growth Act of 1978" (Humphrey-Hawkins Bill).

The major components of the bill include:

- establishing full employment for all citizens of the state as a state goal and designating specific types of employment as priorities.
- recognizing that certain minority groups have special or "structural" problems in obtaining meaningful employment and committing the state to elimination of these structural barriers to employment.
- requiring the Governor, in conjunction with an advisory council and all appropriate agencies, to submit to the Legislature biennially a Full Employment & Economic Equity Plan to guide the state in economic planning and policy to achieve state full employment goals.
- establishing a joint Full Employment & Economic Equity Committee of the Legislature to review, approve, modify or reject the Governor's Full Employment Plan and designating other duties of the committee and Governor to implement the Plan.
- identified certain activities, programs and policies which the state may wish to adopt as needed to achieve full employment goals, e.g., counter-cyclical employment policies, youth employment programs, state fiscal policy.



## State of Minnesota

HOUSE OF REPRESENTATIVES

MARTIN OLAV SABO, Speaker

October 24, 1978

TO: Rep. Stan Enebo  
FROM: Mary Schweiger, Majority Caucus Research *ms*  
RE: State Humphrey-Hawkins Bill

You may recall speaking with Peter McLaughlin, Urban Coalition of Minneapolis, approximately two months ago regarding state legislation modeled after the federal Humphrey-Hawkins bill. I have met with Peter about his overall concerns for such legislation and have attached a draft of a state "Humphrey-Hawkins" bill which is modeled after legislation currently being considered by the New York and Michigan legislatures. The basic concept of the bill is to establish a comprehensive economic planning process at the state level to complement and supplement the federal process recently established by adoption of the federal "Full Employment & Balanced Growth Act of 1978" (Humphrey-Hawkins Bill).

The major components of the state bill include:

- establishing full employment for all citizens of the state as a state goal and designating specific types of employment as priorities.
- recognizing that certain minority groups have special or "structural" problems in obtaining meaningful employment and committing the state to elimination of these structural barriers to employment.
- requiring the Governor, in conjunction with an advisory council and all appropriate agencies, to submit to the Legislature biennially a Full Employment & Economic Equity Plan to guide the state in economic planning and policy to achieve state full employment goals.
- establishing a joint Full Employment & Economic Equity Committee of the Legislature to review, approve, modify or reject the Governor's Full Employment Plan and designating other duties of the committee and Governor to implement the Plan.
- identifies certain activities, programs and policies which the state may wish to adopt as needed to achieve full employment goals, e.g., counter-cyclical employment policies, youth employment programs, state fiscal policy.



If you wish to discuss this matter further, please contact me at 296-5972 or  
at 285 State Office Building.

Enc.

MS/mm

cc: Peter McLaughlin  
Urban Coalition of Mpls.



1                   A bill for an act

2           relating to provisions for a state full employment  
3           and economic equity plan; creating an advisory  
4           council on full employment and economic equity;  
5           creating a joint full employment and economic  
6           equity committee of the legislature, prescribing  
7           certain duties and responsibilities of the  
8           governor, the legislature and executive state  
9           agencies; appropriating money.

10

11   BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

12           Section 1. [CITATION.] This act shall be known as the  
13   "Full Employment and Balanced Growth Act of 1979".

14           Sec. 2. [DEFINITIONS.] Subdivision 1. "Concurrent  
15   Resolution" means the annual concurrent resolution on full  
16   employment and economic equity adopted by the legislature by  
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21   and economic equity plan.

22           Subd. 4. "Joint Committee" means the joint full  
23   employment and economic equity committee of the legislature.

24           Sec. 3. [GENERAL FINDINGS.] Subdivision 1. The

1 legislature recognizes that substantial unemployment and  
2 underemployment, idleness of productive resources, high  
3 rates of inflation, and inadequate productivity growth, over  
4 prolonged periods of time, could impose numerous economic  
5 and social costs on the citizens of this state.

6 Subd. 2. Such costs include:

7 (a) The state is deprived of the full supply of goods  
8 and services, the full utilization of labor and capital  
9 resources, and the related increases in economic well-being  
10 that would occur under conditions of genuine full  
11 employment, production and real income, balanced growth, and  
12 reasonable price stability.

13 (b) Workers are deprived of the job security, income,  
14 skill development, and productivity necessary to maintain  
15 and advance their standards of living.

16 (c) Youths experience serious unemployment and economic  
17 disadvantages of a unique nature.

18 (d) Business and industry are deprived of the sales,  
19 capital flow, and productivity necessary to maintain  
20 adequate profits, undertake new investments, create jobs,  
21 and contribute to meeting society's economic needs, and help  
22 to meet state environmental protection goals.

23 (e) Unemployment exposes many families to social,  
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25 of family life, loss of individual dignity and self-respect,  
26 and the aggravation of physical and psychological illnesses,  
27 drug addiction, crime and social conflict.

28 (f) State and local government budgets are undermined  
29 by deficits due to shortfalls in tax revenues and increases  
30 in expenditures for unemployment compensation, public  
31 assistance, and other recession-related services in the  
32 areas of criminal justice, drug addiction and physical and

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2 Subd. 3. The legislature further finds that:

3 (a) High unemployment often creates structural problems  
4 for the state's economy by diminishing labor skills,  
5 interrupting and frustrating labor training, and ages the  
6 state's capital stock by hampering the acquisition of modern  
7 capital by the state's businesses and industries.

8 (b) Federal aggregate monetary and fiscal policies  
9 alone have been unable to achieve specific state priorities,  
10 and therefore federal employment policy must be supplemented  
11 by other measures on the state level designed to maintain  
12 full employment and balanced growth.

13 (c) Increasing job opportunities and full employment  
14 would greatly contribute to the elimination of  
15 discrimination based upon sex, sexual preference, age, race,  
16 color, religion, national origin and economic status.

17 (d) The legislature further finds that attainment of  
18 these objectives should (1) be based on the development of  
19 explicit economic goals and policies involving the governor  
20 and the legislature with full-use of the resources and  
21 ingenuity of the private sector of the economy, and (2)  
22 include programs specifically designed to reduce high  
23 unemployment due to recessions, and to reduce structural  
24 unemployment within regional areas and among particular  
25 labor force groups.

26 Sec. 3. [DECLARATION OF POLICY.] Subdivision 1. It is  
27 the purpose of the legislature to implement the right of all  
28 persons who are able, willing, and seeking to work to full  
29 opportunity for useful paid employment at fair rates of  
30 compensation; to assert the responsibility of the state  
31 government to use all practicable programs and policies to  
32 promote and maintain full employment, production and real



1 income, balanced growth, adequate productivity growth and  
2 proper attention to state priorities; to require the  
3 governor each year to set forth explicit state economic  
4 goals; to improve the coordination of economic policy-making  
5 within the state government; to provide an open process  
6 under which economic goals and policies are proposed,  
7 reviewed, and established; to provide for yearly review of  
8 state economic policies to ensure their consistence with  
9 these goals to the maximum extent possible and to supplement  
10 the purposes and policies of the Federal Employment Act of  
11 1946 as amended; to use all practicable means, consistent  
12 with its needs and obligations and other essential state  
13 policies, and with the assistance and cooperation of  
14 industry, agriculture, labor, and local governments,  
15 regional development commissions and the Metropolitan  
16 Council, to coordinate and utilize all its plans, functions,  
17 and resources for the purpose of creating and maintaining,  
18 in a manner calculated to foster and promote free  
19 competitive enterprise, full employment and the general  
20 welfare.

21 Subd. 2. The legislature further declares and  
22 establishes as a state goal the fulfillment of the right of  
23 all Minnesota citizens able, willing, and seeking to work to  
24 full opportunities for useful paid employment at fair rates  
25 of compensation.

26 Subd. 3. The legislature further declares that  
27 inflation is a major problem requiring improved government  
28 policies relating to food, energy, improved fiscal  
29 management and the reform of outmoded government rules and  
30 regulations.

31 Subd. 4. It is also the purpose of this act to  
32 maximize and place primary emphasis upon the expansion of

1 private sector employment. All programs and policies under  
2 this act shall be in accord with this purpose. The effort  
3 to expand jobs to a full employment level as established by  
4 the Employment Plan shall be in the following order of  
5 priority:

6 (a) Conventional private sector jobs through improved  
7 use of state revenue and fiscal policies.

8 (b) Private sector employment requiring government  
9 assistance.

10 (c) Public sector employment.

11 Subd. 5. It is the purpose of this act to ensure that  
12 certain labor force groups such as racial minorities and the  
13 economically disadvantaged enjoy full employment to the same  
14 extent as the overall labor force of the state and, further,  
15 to eliminate any disparities in employment among such  
16 groups.

17 Sec. 4. [FULL EMPLOYMENT AND EQUITY PLAN.] Subdivision  
18 1. Not later than February 1, 1980, and annually  
19 thereafter, the governor shall transmit to the legislature a  
20 state full employment and economic equity plan setting forth  
21 for the immediately subsequent 5 years: (a) Trends in the  
22 levels of employment, production, and purchasing power and a  
23 review of economic conditions affecting these economic  
24 trends; (b) levels and types of employment opportunities  
25 offered by both the private and public sectors; (c) the  
26 levels and types of employment opportunities required by the  
27 people of this state; (d) the differences between employment  
28 opportunities offered and employment opportunities required;  
29 (e) all federal, state, and local government measures to  
30 reconcile the differences between employment opportunities  
31 offered and employment opportunities required; (f) the  
32 identity by race, age, sex, skill, income, and geographic



1 location of persons of this state who will not be provided a  
2 job opportunity and that will require income support or  
3 other supportive services, job training, or both; (g) full  
4 supporting social-economic data upon which mandatory  
5 statements required by subdivisions (a) to (f) are based,  
6 including, but not limited to, demographics, labor force  
7 statistics and characteristics, energy and physical resource  
8 impact, environmental impact, health, housing, and  
9 transportation and levels of other goods and services  
10 essential to a quality life in this state. To the degree  
11 feasible, the data which indicates the quality of life  
12 status in this state shall include human equity indicators  
13 which clearly depict the distribution of socio-economic  
14 benefits by race, age, sex, income, residence, and other  
15 relevant, demographic characteristics.

16 Subd. 2. In addition to the items listed in subdivision  
17 1, the employment plan shall set forth recommendations for:  
18 (a) Increasing the number of unsubsidized employment  
19 opportunities; (b) increasing the employability of the  
20 unskilled, low-skilled, and obsoletely skilled members of  
21 the labor force; (c) creation of subsidized job  
22 opportunities that will provide labor for the production of  
23 essential goods or services of the highest priority as  
24 necessary; (d) increasing the efficacy of the public  
25 education system in equipping youth with skills, attitudes,  
26 and experiences necessary for the successful transition to  
27 the labor force.

28 Subd. 3. The recommendations referred to in  
29 subdivision 2 which require the appropriation of funds shall  
30 be supported by a concise statement of resource requirements  
31 and an appropriate reference to the governor's executive  
32 budget. Other recommendations shall be supported by



1 sufficient explanation to enable the legislature to clearly  
2 understand the course of action to be taken.

3 Subd. 4. In order to assess the federal government's  
4 relationship to the employment plan, the governor shall  
5 submit not less than every 6 months to the joint committee a  
6 report which lists, with appropriate description,  
7 quantification, and dollar value, all federal decisions  
8 which will affect employment or provide for the delivery or  
9 financing of goods or services in this state.

10 Sec. 5. [ADVISORY COUNCIL ON FULL EMPLOYMENT AND  
11 ECONOMIC EQUITY.] The governor shall establish, in not less  
12 than three months prior to the first economic report under  
13 this act, an advisory board of not more than 12 members to  
14 advise and consult with the governor, and departments and  
15 agencies of the executive branch as the governor shall  
16 determine. Such advisory board shall include  
17 representatives of labor, industry, youth, minority  
18 organizations, agriculture, consumers, state and local  
19 officials, and the public at large, and shall advise and  
20 consult with respect to matters related to this act and  
21 other appropriate matters related to national economic  
22 programs and policies. Membership terms, compensation,  
23 removal and filling of vacancies of members of the advisory  
24 council shall be as provided in section 15.059.

25 Sec. 6. [JOINT FULL EMPLOYMENT AND ECONOMIC EQUITY  
26 COMMITTEE.] Subdivision 1. The joint full employment and  
27 economic equity committee is created as a permanent standing  
28 committee of the legislature.

29 Subd. 2. The joint committee shall consist of 5  
30 members from the senate, 2 of whom shall be members of the  
31 senate appropriations committee and 5 members from the house  
32 of representatives, 2 of whom shall be members of the house

1 appropriations committee to be appointed in the same manner  
2 as standing committees. Members shall serve without  
3 compensation but shall be reimbursed for their expenses as  
4 members of the legislature. The committee members shall  
5 elect a chairman as the members may determine. Each member  
6 shall serve until a successor is named during a regular  
7 session following his appointment.

8 Subd. 3. Action by the joint committee shall be by a  
9 majority of the members representing each house of the  
10 legislature.

11 Subd. 4. The joint committee shall receive the  
12 cooperation of legislative agencies and may request  
13 information and assistance from state departments and  
14 agencies in carrying out the joint committee's power and  
15 duties under this act.

16 Subd. 5. Upon receipt of the governor's employment  
17 plan, the joint committee shall immediately forward portions  
18 or copies of the plan to other legislative committees having  
19 jurisdiction over matters contained in the plan.

20 Subd. 6. The joint committee shall hold public  
21 hearings for the purpose of receiving testimony from the  
22 members of the legislature, appropriate representatives of  
23 the state departments and agencies, the general public,  
24 interested groups, and federal, regional, and local  
25 officials.

26 Sec. 7. [ADOPTION OF EMPLOYMENT PLAN.] If the  
27 legislature does not alter or reject the employment plan by  
28 concurrent resolution within 90 days after its submission in  
29 accordance with section 4, the employment plan as submitted  
30 shall become effective.

31 Sec. 8. [PERIODIC REPORTS.] The chairmen of the senate  
32 finance and house appropriations committees shall issue



1 periodic joint reports to each member of the joint committee  
2 detailing and tabulating the progress of legislative action  
3 on bills and resolutions providing new budget authority and  
4 changing revenues for the fiscal year under consideration.

5 The reports shall include but are not limited to:

6 (a) An up-to-date tabulation comparing new  
7 appropriations made for the fiscal year in bills and  
8 resolutions on which the legislature has completed action  
9 and estimated outlays associated with the appropriations  
10 bills or resolutions necessary for the new appropriations,  
11 explicit or implicit, in the employment plan.

12 (b) An up-to-date status report on all bills and  
13 resolutions making an appropriation or changing revenues.

14 Sec. 9. [IMPLEMENTATION OF EMPLOYMENT PLAN.]

15 Subdivision 1. Upon adoption by concurrent resolution of  
16 the employment plan, the plan shall serve as a guide to the  
17 legislature with respect to legislation relevant to the  
18 goals, priorities, policies, and programs recommended in the  
19 proposed plan, as modified by the concurrent resolution. A  
20 copy of the concurrent resolution shall be transmitted to  
21 the governor by the clerk of the house of representatives or  
22 the secretary of the senate, for the action the governor  
23 considers appropriate.

24 Subd. 2. After the first concurrent resolution  
25 approving an employment plan has been adopted and before the  
26 end of the fiscal year addressed by the plan, the  
27 legislature may adopt a concurrent resolution on the  
28 employment plan which revises the employment plan.

29 Sec. 10. [IMPLEMENTATION OF THE FULL EMPLOYMENT AND  
30 BALANCED GROWTH ACT OF 1979.] Not more than 60 days after  
31 the effective date of this act, the governor shall report to  
32 the joint committee: (a) Measures taken by the governor to



1 implement this act; (b) measures recommended by the governor  
2 which require legislation; (c) requests for appropriations  
3 necessary to implement the act.

4       Sec. 11. [DATA REQUIREMENTS.] The governor shall  
5 initiate measures to ensure that the information  
6 requirements of the legislature are fully met. Measures  
7 taken to achieve the purposes of this section may include:

8       (a) Standardization of data to ensure data  
9 compatibility for the purpose of analysis and comparison.

10       (b) Establishing capability of reporting geographically  
11 arrayed demographic and employment data by a county or city  
12 with a population of 100,000 or more, and, when aggregation  
13 is necessary or desirable, by the state planning agency  
14 regions.

15       (c) Other measures considered necessary by the joint  
16 committee.

17       Sec. 12. [COUNTERCYCLICAL EMPLOYMENT POLICIES.] The  
18 governor shall consider a triggering mechanism which will  
19 implement countercyclical employment programs during periods  
20 of rising unemployment and phase out the programs when  
21 unemployment is appropriately reduced, and incorporate  
22 effective means to facilitate individuals assisted under  
23 programs developed pursuant to this section to return  
24 promptly to regular private and public employment as the  
25 economy recovers. Any countercyclical efforts undertaken to  
26 achieve the purposes of this act shall consider for  
27 inclusion the following programs: accelerated public works,  
28 including the development of standby public works projects;  
29 countercyclical public service employment; state and local  
30 countercyclical grant programs; the levels and duration of  
31 unemployment insurance; skill training in both the private  
32 and public sectors, both as a general remedy and as a

1 supplement to unemployment insurance; youth employment  
2 programs; community development programs to provide  
3 employment in activities of value to the state, local  
4 communities (including rural areas), and augmentation of  
5 other employment and manpower programs which would help to  
6 reduce high levels of unemployment arising from cyclical  
7 causes.

8       Sec. 13. [REGIONAL AND STRUCTURAL EMPLOYMENT POLICIES.]

9 To the extent deemed appropriate by the governor in  
10 fulfillment of the purposes of this act, the governor shall  
11 initiate, and recommend legislation to the legislature if  
12 necessary relating to regional and structural employment  
13 policies and programs. In formulating the regional  
14 components of any such programs, the governor, to the extent  
15 he deems it desirable, shall encourage new private sector  
16 production and employment to locate within depressed  
17 localities and regions with substantial unemployment. Any  
18 regional employment proposal of the governor shall also  
19 include an analysis of the extent to which state government  
20 tax, expenditure, and employment policies have influenced  
21 the movement of people, jobs, industry from chronic high  
22 unemployment regions and areas, and proposals designed to  
23 correct state policies that have an adverse economic impact  
24 upon such regions and areas.

25       Sec. 14. [YOUTH EMPLOYMENT POLICIES.] To the extent  
26 deemed necessary in fulfillment of the purposes of this act,  
27 the governor shall improve and expand existing state and  
28 federal youth employment programs, recommending legislation  
29 where required. In formulating any such program, the  
30 governor shall include provisions designed to fully  
31 coordinate youth employment activities with other employment  
32 and manpower programs; develop a smoother transition from

1 school to work; prepare disadvantaged and other youths with  
2 employability handicaps for regular self-sustaining  
3 employment; develop realistic methods for combining training  
4 with work; and assure that counseling, training, and other  
5 support activities necessary to prepare persons willing and  
6 seeking work for employment under relevant provisions of  
7 law.

8       Sec. 15. [APPROPRIATIONS.] There is hereby  
9 appropriated from the General Fund to  
10 \_\_\_\_\_ the sum of \$\_\_\_\_\_  
11 for the fiscal year ending June 30, 1980, for the purposes  
12 of implementing this act.

13       Sec. 16. This act shall be effective the day following  
14 final enactment.





## MEETING NOTICE/AGENDA

### Employment Committee

The Employment Committee will meet on Tuesday, January 16th, at 2:30 p.m., at the Urban Coalition office, 1009 Nicollet Mall (2nd floor conference room). The following items will be discussed at that time. Enclosed is a copy of the revised full employment bill. It is hopeful that you will come up with some suggestions or ideas for amendments to the bill.

### AGENDA

- I. Revised Full Employment Bill & Amendments
- II. Day Labor Study Update
- III. Lobby Efforts by the Committee

*6-15-1/2 time*  
*gon. 15 - description*  
*Business + union*  
*interests - HC would*  
*like to know who*  
*uses DB.*

*plan of action*  
*present to final drafting*  
*of the Bill*

FULL EMPLOYMENT BILL

Suggested Amendments

1. Require the Governor, in conjunction with the advisory council, and all appropriate agencies, to submit to the legislative biennially a full employment and economic equity plan to guide the state in economic planning and policy to achieve state full employment goals. Furthermore, to submit a legislative plan to implement such goals.
2. To require the Governor to implement the administrative elements of the full employment plan.
3. Greater emphasis placed on structural unemployment and less on cyclical.
4. Develop closer coordination between minority group representatives, tribes, MIA, etc.
5. Add emphasis on coordination among state agencies and between state and local agencies. CD BG - 1690

NACO

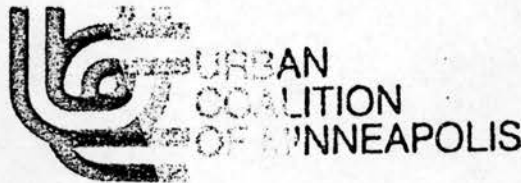
TO: Minnesota Full Employment Action Council (FEAC)  
FROM: Eugene Buckanaga  
RE: FEAC Meeting  
DATE: January 8, 1979

A meeting will be held on January 19, 1979, 9:00 a.m., in the 3rd floor conference room of the Urban Coalition office, 1009 Nicollet Mall. The purpose of the meeting is to address the lobbying efforts in this legislative session for the full employment bill, as well as to assess the future of FEAC.

If you cannot make the meeting or desire to drop your participation, please call me (348-8550), as I am in the process of updating our membership/mailing list. Should you decide to terminate your involvement with FEAC, I will send no future mailings or meeting notices.



12<sup>th</sup> of Dec.



Thurs  
Bd. Meeting

# MEETING NOTICE/AGENDA

## Employment Committee

The Employment Committee will meet on Tuesday, December 12th, at 2:30 p.m., at the Urban Coalition office, 1009 Nicollet Mall (2nd floor conference room). The following items will be discussed at that time: (It is important that you attend, as we need to formulate a plan of action for the upcoming legislative session).

## AGENDA

### I. Day Labor Study

### II. Right to Earn a Living Committee

### III. Full Employment Bill

### IV. Employment Project Work Program

#### A. Day Labor Study

#### B. State Data Gathering Systems

#### C. Full Employment Bill

#### D. Statement of UCM Employment Position

#### E. Employers Responses to Low Skill Employees

#### F. New Funding Sources

### V. Targetted New Employee Tax Credit

### VI. Relationship with FEAC

### VII. Education Scholarship Bill (Keefe)

Chicago group - late Dec.

Rep. State joint Employment plan in Min.

Point of entry preliminary program state laws licensing procedure advice?

Dec. 31 - 1978 -

New tax Bill by congress to employers (old (any new worker) target tax credit 50% of 1st \$1000, 50% 1st yr. 25% 2nd yr. Social sec. - 10%.

Gen. assist. Mgmt - disadv. youth - 18-25 Coop Workers Voc tech 16-19 ex appenders with incentive

omit to Board Meeting  
list of executives  
cont fund work  
Employers  
Employers  
3

New person for new position  
Earl Rogers  
Gene Buchanan  
Internal - Pittman  
2 Bills  
1. Comprehensive  
2. 3 months  
work week -

Do not be added to legislative Bills

## FEAC CONFERENCE PLANNING COMMITTEE

### Minutes

Attendance: Earl Rogers, Urban Coalition; Harry Boyte, Democratic Agenda; Jan Jensen-Metcalf, Family Health MYAC; Eugene Buckanaga, Urban Coalition; Ron Cohen, AFL-CIO Representative; Heather Baum, Minnesota Recipients Alliance

Earl Rogers reported that the FEAC conference date was set for October 21st. A site has yet to be established; however, efforts were continuing in that respect.

Harry Boyte supplied everyone with a copy of a rough draft of the agenda for the conference. Discussion centered on the keynote speaker. Several names were mentioned: Ira Arlook, Director of the Ohio Public Interest Company (OPIC), and Coretta Scott King; King considered to be the best of the two.

The next item discussed was the budget. Earl Rogers indicated that \$1,500 would cover the cost of the rental of the site, as well as the luncheon for the 300 people in attendance. The cost of a nationally known speaker would cost about \$2,000, covering travel and other expenses, as well as an honorarium. Total budget could be \$4,000.

A funding committee was established to raise the monies needed. Questions were raised on the methods to be used in approaching funding sources. It was felt that all member organizations of the conference planning committee would be approached for donations. These donations would then be translated into numbers of pre-registered members of those respective organizations or scholarships for those people who cannot afford to pay. This brought up another question: registration fee. A \$10 registration fee was set, to be included, is the cost of the luncheon. A mini proposal will be developed and forwarded to foundations requesting funding for the conference in whole or part.

In addition to the fund raising committee, there is a program committee, responsible for the conference content, and a logistics and arrangements committee.





TO: Employment Committee

November 14, 1978

FROM: Peter J. McLaughlin *PJM*

RE: Targeted Federal Tax Credit for New Hiring

The recently enacted federal Revenue Act of 1978 significantly tightened the existing corporate tax credit for new hiring. Under existing law any new hiring made the employer eligible for a credit of up to \$2,100 for each new employee. Under the new legislation a tax credit is granted for the hiring of "eligible employees." The credit equals 50% of the first \$6,000 in wages during the first year of employment and 25% of the first \$6,000 in wages during the second year of employment. "Eligible employees" include:

- 1) SSI recipients
- 2) Handicapped persons
- 3) Individuals 18-24 years of age from economically disadvantaged families
- 4) Vietnam-era veterans under 35 years of age from economically disadvantaged families
- 5) General Assistance recipients for 30 or more days
- 6) Ex-offenders from economically disadvantaged families hired within five years of their release
- 7) 16-18 year olds enrolled in a cooperative work and high school or vocational school program.

One suggestion made by Congressman Fraser at the FEAC Conference was that a concerted publicity effort be undertaken to alert employers of the potential benefits available through this provision.

*Pres. Carter call a conf-  
in spring and summer*

*Letters*



TO: UCM Employment Committee

FROM: Eugene D. Buckanaga  
Assistant Director  
Community Outreach

DATE: November 2, 1978

As the staff person assigned to the Employment Committee of the Board of Directors, I thought it is time we started moving ahead with our task. It is my understanding that you were recently appointed to the Employment Committee by the Chairman of the Board.

Therefore, because the State Legislature will be convening in the near future, I thought we should take a look at what is happening in the state regarding full employment. Please find enclosed materials on the proposed state full employment bill. I would appreciate your reviewing this bill and coming to the first meeting with suggestions or changes we can recommend to make this bill as effective as we can. Keep in mind that this bill is a rough draft; and in no way, shape or form has been formally introduced. It is only a draft from which to work.

The first meeting of the Employment Committee has been set by the Committee Chairperson, Irene Bethke. That meeting will be held on Tuesday, November 14th, 3:00 p.m., at the Urban Coalition office, 1009 Nicollet Mall (2nd floor conference room).

If you have any questions, please call me.

P.O. BOX 15022  
COMMERCE STATION  
MINNEAPOLIS, MN 55415

MINNESOTA



TO: FEAC Conference Planning Committee

FROM: Eugene D. Buckanaga *EDB*

DATE: November 6, 1978

A meeting announcement was made at the conference on Saturday, October 28th, for an evaluation of the conference. That meeting will take place on Friday, November 10th, 9:00 a.m., at the Urban Coalition office, 1009 Nicollet Mall (2nd floor conference room).

It is important you attend, for the items of discussion will be:

1. Critique/evaluation of conference
2. Follow-up
3. Finances (conference)
4. Long-range plan (legislation)

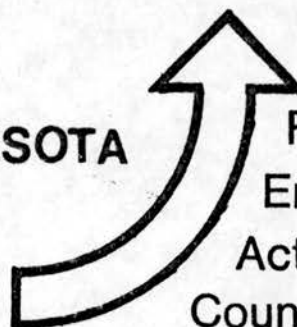
If you can't attend, please call me at 348-8550; leave word if I am not available.

/cda



MINNESOTA

P.O. BOX 15022  
COMMERCE STATION  
MINNEAPOLIS, MN 55415



Full  
Employment  
Action  
Council

TO: FEAC Conference Planning Committee

FROM: Earl Rogers

RE: EMERGENCY MEETING

DATE: October 12, 1978

Per a telephone conversation with Ron Cohen, AFL-CIO Director of Research and Public Relations, I have been informed that Dave Roe, State President, intends to withdraw the AFL-CIO participation and support of the October 28th Full Employment Conference unless Nat Forbes and the Farmer-Labor Association are deleted from the program. This action is prompted, according to Cohen's report, by an alleged distribution of literature by the FLA during the AFL-CIO convention in Duluth, essentially calling for the removal of the State AFL-CIO leadership.

Such an occurrence and allegation is both unfortunate and untimely; however, I appreciate the AFL-CIO position in this matter and am aware these developments not only affect labor participation specifically, but the conference generally.

I have subsequently informed Mr. Roe through Mr. Cohen that the action that is being requested cannot be handled in a unilateral way. Moreover, it must be handled in an "open and above board" fashion, with minimally a democratic vote.

Therefore, I am urging you to attend a emergency meeting of the Conference Committee at 9:00 a.m., October 19th, at the UCM office, 1009 Nicollet Mall (2nd floor conference room), to discuss this urgent matter. Please place emphasis on this meeting with respect to your itinerary and attendance.



TO: FEAC

FROM: Peter J. McLaughlin

RE: Research Priorities of the Research Committee

DATE: November 29, 1977

The following issues were identified as priorities for research by the Research Committee:

- 1) State full employment policies
- 2) Content and evaluation of Humphrey-Hawkins compromise
- 3) Welfare reform implications for employment
- 4) Legislation regarding impact of plant relocation
- 5) Improved employment data
- 6) Municipal residency ordinance
- 7) Impact of federal affirmative action regulations on various minority groups --- a specific response to the testimony of Frances Fairbanks at the September 6 hearing
- 8) Job creation strategy
- 9) CETA monitoring
- 10) Right of successor bill

FEAC



TO: FEAC

FROM: Peter J. McLaughlin

*Chair of FEAC*

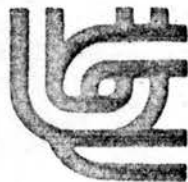
RE: Research Priorities of the Research Committee ✓

DATE: November 29, 1977

The following issues were identified as priorities for research by the Research Committee:

- Priorities* ✓
- 1) State full employment policies
  - 2) Content and evaluation of Humphrey-Hawkins compromise
  - 3) Welfare reform implications for employment
  - 4) Legislation regarding impact of plant relocation
  - 5) Improved employment data
  - 6) Municipal residency ordinance - *county - discrim against city res.*
  - 7) Impact of federal affirmative action regulations on various minority groups --- a specific response to the testimony of Frances Fairbanks at the September 6 hearing
  - 8) Job creation strategy
  - 9) CETA monitoring ✓ *Earl Rogers*
  - 10) Right of successor bill
- Peter McLaughlin* ✓





# URBAN COALITION OF MINNEAPOLIS

URBAN COALITION OF MINNEAPOLIS

EMPLOYMENT COMMITTEE

March 15, 1978

## AGENDA

I. Introductions

II. Report/Discussion of UCM Employment Activity

A. Current

B. Projected — 1 not, UC =

III. Purpose and Priorities

Research -- Data on sub groups, e.g. Latino

Program Monitoring -- Continued evaluation of the performance of City Manpower Programs, i.e. CETA

Program Development -- Advancement of a unique project for attacking unemployment problem for a particular sub group, or in the main.

*Earl Goring -*

*Just Focus - Youth*

*Ad. - prep. amend - to ceta legis.*

*co action skip # -*

*little - 8-9 youth empl. - qualify for training - check it out - school system city of mpls. youth emp. programs*

*INFO. Available*

*UUC. program*

*MCAK - Prog. Coordinator - Hiring more people - weatherization prog -*

*assist -*

*grant to do Nat. Ceta Prime responsibility. We may be able to do*



MEETING REMINDER

Full Employment Committee

Wednesday, March 15, 1978

3:30 p.m.

Urban Coalition Office

1009 Nicollet Mall

If you have not yet indicated your attendance,  
please call Cathy Allen at the UCM office.

STATEMENT OF  
EARL F. ROGERS  
CO-CHAIRPERSON  
MINNESOTA FULL EMPLOYMENT ACTION COUNCIL  
BEFORE THE  
MINNESOTA DELEGATION  
TO THE  
WHITE HOUSE CONFERENCE ON BALANCED  
NATIONAL GROWTH AND ECONOMIC DEVELOPMENT



Members of the Panel

My name is Earl Rogers. I am Co-Chairperson of the Minnesota Chapter of the Full Employment Action Council, along with Frances Fairbanks and Frank Adams; and in their behalf, I wish to thank you for this opportunity to present to you our views as you prepare for the White House Conference on Balanced Growth and Economic Development.

Let me begin by saying that in our opinion, the cornerstone of balanced growth and economic development is a full employment economy. In that connection, for the record, I emphatically state that the Full Employment Action Council supports the Humphrey-Hawkins - Full Employment and Balanced Growth Act. Furthermore, acknowledges it to be a most significant contribution of this decade, and likely of the final quarter century, toward making economic policy more systematic and the issue of employment its principal emphasis.

The current drifting debate over how much unemployment Americans will tolerate, and therefore, how much policy makers can get away with, tends to turn our attention away from a simple but fundamental issue: the tragic loss of needed goals and services that is represented by millions of able-bodied Americans being out of work.

As a result of this condition of high unemployment, the entire economy suffers. For example, in the three years from 1974 to 1976, it has been estimated that America lost \$435 billion in production measured dollars; the federal government lost then \$170 billion in tax revenues and at the same time was forced to pay for the social cost of joblessness. In 1975 alone,

there was a \$12 billion increase nationally in unemployment compensation benefits paid.

Who were its special victims? The segments of the society most devastated by unemployment economically and socially were minorities, women and the teenagers. In the summer of 1977, unemployment for Blacks reached its highest since World War II, soaring to 14.2% nationally. Although we cannot document it, it is our sense that the rise in employment for Latinos, Indians and other minorities paralleled that of Blacks.

Also in 1977, women, the majority in the society but treated as a minority, watched the male-female differential persist. Unemployment for women was 6% nationally, as compared to 5.1% for men.

And as for young people, teenagers, they are experiencing an incredible jobless rate; with Black teenagers being most riddled by its affects, averaging a 40.4% unemployment rate nationally.

With the previous statements as back drop, it is at this point where I believe we must take up the question of balanced growth and a full employment economy.

In other words, the groups who have been most economically and socially disenfranchised by a high unemployment economy should be initial beneficiaries of programs that emanate from balanced growth policy. And while I do not ascribe the cause of our sputtering economy to the inflation - (un)employment trade-off, I do think it is in the best interests of those groups that I have identified as "hardest hit" to take a micro-economic approach to economic stimulation and full employment. Obviously, this approach mitigates the inflation arguments and allows for targeted economic stimulation -- employment. These full employment and then high economic growth pockets are likely to produce gains that can be translated into lower prices.

In my estimation, it is the public sector that must take the lead in this matter, and who must provide the kind of investment this will require to get underway. The first priority for full employment spending must be aimed at producing the things that America needs, e.g. housing, medical technology, mass transit, energy technology. Programs to meet national requirements should be adopted in these areas with simultaneous targeting of work to communities and groups experiencing high unemployment. These specific programs are likely to have far less inflationary impact than the generalized programs. --

Moreover, they are more labor intensive and, therefore, are areas that have the potential for putting more people to work.

In addition to the initial investment the public sector must enlist the aid and cooperation of the private sector to: 1) take responsibility for the development of technology, "know how", within these areas of national priority, with the understanding that technology should be a means of generating more jobs; 2) provide the basis for macro-economic stimulation and high economic growth through the advent of new industries.

Thank you very much, and I would like to offer this quote in summary:

"Any system of economics is bankrupt if it sees either value or virtue in unemployment. We simply cannot check inflation by keeping people out of work."

Jimmy Carter Acceptance Speech  
Democratic National Convention  
July 15, 1976