



## League of Women Voters of Minnesota Records

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LEAGUE OF WOMEN VOTERS  
OF MINNESOTA

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

# BOARD MEMO

J U N E, 1 9 8 4

## CALENDAR

(Events as we have them on the OUTLOOK Calendar and/or the calendar in the state office.)

- June        19 - First Class Board Memo Mailing to LL Presidents and LL Board Members  
              - LWVMN Water Committee Meeting, 4:00-8:00, state office  
              21 - 3rd Class Board Memo Mailing to LL Presidents and DPM Subscribers  
              22 - Debates Steering Committee Meeting, noon, state office  
              29 - VOTER mailed from state office
- July        1 - PMP due to LWVUS  
              3-17 - Filing for State Candidates  
              4 - State office closed - holiday!
- August     2 - CMAL Executive Board Meeting, 9:30 a.m., state office  
              7 - LWVMN Action Committee, 9:30 a.m., state office  
              14 - LWVMEF and LWVMN Board Meetings  
                  - VOTER deadline  
              21 - 1st Class Board Memo Mailing  
              23 - 3rd Class Board Memo Mailing (Water Study Guide & Consensus questions mailed)
- September 7 - VOTER mailed (with background for handgun concurrence)

## ENCLOSURES

(Mailed 3rd class to Presidents; Presidents, please distribute to appropriate portfolio chairs.  
\*Denotes mailed to Duplicate Presidents Mailing Subscribers.)

- LL Presidents List for 1984-85\*
- LWVMN Board List for 1984-85\*
- Minutes for March 13, 1984 and May 1, 1984 Board Meetings/Hegg
- Minutes of the April 13, 1984 Executive Committee Meeting/Hegg
- Minutes of the 1984 LWVMN State Council/Hegg
- How to Use Your League of Women Voters of Minnesota Education Fund: A Guide for Local Leagues and cover letter/McKinnell
- Get Your League in Shape flyer\*/Nordland
- Listing of audio-visual program from LWVMN and order form/Santi
- Agriculture's Stake in World Trade/Duffy
- The Tenth Annual Global Education Associates Summer Institute flyer/Duffy
- Ground Zero flyer/Duffy
- Time for Action re Clean Water Act Reauthorization bill/Crampton
- "Women, the Economy & Public Policy Conference" endorsement/Lucas
- Rate Your Newsletter/Walters
- October League Month kit\*/Nordland, Walters
- Recruit & Retain Workshop Summary/Nordland
- Minnesota Women Consortium flyer/Bufington, Lucas
- Education Update for May-June, 1984/Seitz
- Application for Changing the Organizational Basis of a Local League/Higinbotham
- Focus on Membership/Nordland

## STATE BOARD HAPPENINGS

At its June 12th meeting your State Board:

- . appointed Mary Van Evera off-Board National Security Study Chair;
- . appointed Erica Buffington as LWVMN's alternate delegate to the MN Women's Consortium;
- . endorsed the Minnesota State Conference on Women, the Economy and Public Policy;
- . voted to recommend to LWVUS Board that LWV of Moorhead be allowed to change its name to the LWV of Moorhead Area;
- . adopted a statement of purpose for the use of the Hope Washburn Fund;
- . adopted a budget for the Road Show and approved funding it from the Education Fund;
- . decided to implement a process for local League concurrence with the LWV-Mpls position on hand gun control (as it applies to Minneapolis) with background information in the September VOTER and a concurrence deadline of December 1, 1984 (see Action & Criminal Justice);
- . decided to sponsor (a) primary debate(s) if a significant challenge to either or both endorsed candidates appear(s);
- . recommended a bylaw change which would allow LWVMN Convention delegates to adopt a two-year State League Budget;
- . decided to seek designs for a new Logo for LWVMN and LWVMNEF.

## BOUQUETS TO

- . Joan Higinbotham, SLL Chair, and Peggy Thompson, SLL Staff, for a superb Countil '84 at Camp Koinonia;
- . Joann Buie, on becoming a new grandmother on June 11th to Catherine Joann;
- . Jeanne Crampton, Barbara Hiles and Joann Buie for organizing and staffing a LWVMN booth at National Convention which featured products of LWVMN and eight local Leagues which grossed over \$4,000;
- . Marcia Walters who staffed the Prospects for Peacemaking forums for the Humphrey Institute;
- . Jean Tews and Judy Duffy who spent many hours in planning and participating in Prospects for Peacemaking Forums;
- . Elizabeth Ebbott and Judy Rosenblatt, who turned over the finished manuscript of INDIANS IN MINNESOTA to the U of M Press on June 8th;
- . Kelly Hymes & Kay Erickson, LWV-MEPH; Mary Hepokoski, LWV-Golden Valley; Diane Christopher, LWV-Crystal/New Hope; Rosemary Guttormsson, LWV-Duluth; Nancy Monahan, LWV-White Bear/North Oaks, for a super job as production crew for the Water Focus video;
- . Judy Rosenblatt, LWV-Roseville, LWVMN's 1984 Hope Washburn Award recipient.

P R E S I D E N T  
(Tews - 612-426-1011)

"Here comes summer" (to quote an old song from my school days) and trips to the beach, weeding the garden, sipping iced tea and driving car pools to swimming, sailing, baseball, soccer and summer school - all of which adds up to a break in the League schedule. Included in this Board Memo and the 3rd class mailing is information to keep you alert and ready to resume operations next August. Also, however, please note two important League activities for the summer: calendar planning and organization of membership recruitment plans.

Every League recently received copies of the 1984-85 LWVMN Outlook for Work. The individual sections and accompanying calendar should provide information and encouragement for your League's program for the year. Additional information on activities is enclosed in this Board Memo.

The LWVMN Board and especially the Membership and Communications Chairs have developed extensive advice for your League's membership recruitment and retention programs. It is important that each League appoint a membership committee and begin work immediately to increase our numbers.

One further thought - we will elect a new State Board at Convention in June. Begin thinking about who you can recommend.

I want to thank all of you for the opportunity to serve as one of the state delegates to the LWVUS Convention in Detroit last month. It was a stimulating and informative six days. Minnesota Leaguers were well represented. We were one of the larger and more active state delegations. A summary of convention activities will appear in the next Minnesota VOTER. Of course, the highlight for all of us was the election of former LWVMN President, Harriette Burkhalter, to the LWVUS Board of Directors.

S E R V I C E T O L O C A L L E A G U E S  
(Higinbotham - 612-926-9399)

BASIS OF ORGANIZATION

Recently several local Leagues have asked for information on changing their basis of organization. WHY might a League consider such a change?

- To enlarge action possibilities
- To provide fresh sources for member recruitment and fundraising
- To strengthen League influence in the area(s) to be serviced

HOW might such a change be brought about?

- By changing the boundaries
- By changing the name
- By merging two or more Leagues to become one
- By splitting one League into two

When considering a change in the organizational basis, the local Board should explore thoroughly the pros and cons of the change. Certain rules of procedure must be followed step by step:

1. Local Board decides on a recommendation with assistance from LWVMN Service to Local Leagues Chair.
2. A proposal stating the reasons for this decision is prepared for the members and presented to them at unit or general meetings as well as in the newsletter. Membership understanding and agreement are essential to successful change. Information should include consideration of the need for an adequate budget to provide funds for expanded administrative, program and voters service work. If there is any doubt about how members feel, a formal vote should be taken at another meeting called for this purpose.
3. If the mandate to proceed is given, a formal application for the change is submitted to the state Board.
4. Upon approval by the state Board, an application (copy included in 3rd class mailing) is completed and signed by the state liaison and the local League(s) president(s) and forwarded by the state to: LWVUS, Management and Training Services Chair, 1730 M Street, N.W., Washington, D.C. 20036. A careful check should be made that all the required information is included.
5. Under the guidance of the chair, the national MTS Committee considers the proposed changes and notifies the local and state Leagues involved of its approval or disapproval. This process generally takes 3 to 4 weeks.
6. On notification of approval, the local League drafts a proposal for the necessary changes to its bylaws. These are submitted to the members by the annual meeting deadline provided for in the local bylaws.
7. Members vote on the change in name and/or basis of organization at the annual meeting. At this time they may also adopt local program on the basis of any new geographical area encompassed, if background research on the governmental unit(s) has been completed.
8. The local Board immediately notifies the MTS Chair at the national office and the state Board that bylaws changes have been approved so that the records can be changed.

The local League now has a new name and/or basis of organization.

Board Development sessions are underway throughout the state. Reports indicate that they are helpful and enjoyable for local Leagues as well as the State Board members who are participating. If your local League has not signed up for a meeting, it is not too late! Contact me or the LWVMN office with the date(s) you would like and we will try to fill your request.

Road Show plans are also underway and speakers are being contacted. If your League would like to participate, contact the LWVMN office as soon as possible. We will try to fit your League into the schedule.

Calendar Planning is an important component of a successful League year. If you have not yet done your planning for the League year, set a date now to plan the entire year. Leaguers are busy people and early, thorough planning will ensure successful, well-attended meetings. (Refer to the calendar in the OUTLOOK for important LWVMN dates already on the calendar.)

SERVICE TO LOCAL LEAGUES (cont.)

Study Committees should begin their work now. Local League Boards should work with them to develop a realistic timeline. LWVMN has available two publications which can be of help to the committee: Guide to Local Program and Guideposts for Resource Topic Chairs.

F I N A N C E / D E V E L O P M E N T  
(McKinnell - 612-646-3690)

Financial Planning: Please note the OUTLOOK 1984-85 Counterpart Communique - Finance/Development for important information on planning your League year.

Education Fund: It's official! LWVMN has its own Education Fund and it is already alive and functioning. Three 1984 LWVMN Voter Service projects have been approved. We have received a contribution and shared it with the St. Paul League.

Contact the office or me for help in submitting your project proposals. Use the new "How to Use Your LWVMN Education Fund" booklet sent to your President in this month's 3rd class mailing.

Education Fund Kickoff Campaign: A letter will go to individual League members and corporations next November requesting gifts to the new Education Fund to get it going. Local Leagues will receive 25% of any unrestricted donation to the Kickoff Campaign from an individual. This amount will be deposited in your local League LWVMN Ed Fund account. This sharing policy will remain in effect for two years and then be evaluated. The current 10% sharing policy for unrestricted corporate and foundation contributions will remain in effect.

The Education Fund Kickoff Campaign Committee local League representatives are: Ellen Hendin, MEPH; Sally Simundson, Roseville; Jan Midtbo, Mpls and Juanita Peterson, Edina. We welcome your input! All meetings are open. Should you like further details, please contact Co-chair, Mary Santi at (612) 426-5151 or me.

If we work together, we can increase the giving pool for all levels of League. There are lots of untapped contributors out there!

PERSONAL COMPUTER NEEDED: Would you like to donate a computer to the League and get a tax deduction for it? Here's how you can do it. We need a personal computer for word processing. We have a gift of software for an Apple II plus, but we need the computer, 2-3 disc drives and a printer. A letterquality printer is our wish for letters to go outside of the League, but any quality printer will do for our in-house use.

If you do not care about the tax deduction, of course we would prefer a gift of any personal computer to the LWVMN, BUT if the tax deduction is important to you, just make your donation to the League of Women Voters of Minnesota Education Fund.

LWVMN needs a computer for list maintenance and accounting/bookkeeping functions, too. If you have any information of corporate or individual computer donors, please contact me or the office.

C I T I Z E N I N F O R M A T I O N  
(Santi - 612-426-5151)

Fall Focus: The first of the new series of focus on emerging issues conferences will be held:

Tuesday, October 16, 1984

The Quiet Revolution:

Implementing and Monitoring Minnesota's Pay Equity Act

The conference is planned for late afternoon/evening in the metro area and will cost in the neighborhood of \$15, including dinner. The program will explain how to implement and monitor the new law, with information on where pay equity is already off the ground in Minnesota, what the reaction of the private sector is likely to be and a look at the long term impact. Registration materials will be included in the August 3rd class board mailing.

CIA: Saturday, January 12, 1985 is the date for Citizens In Action, the workshop for people who would like to learn the basics of lobbying state government. Plans are also emerging for a March 19, 1985 conference on long term health care. This one will likely zero in on the issue of home health care.

CITIZEN INFORMATION (cont.)

Calendar Planning: As you plan your 1984-85 local League calendar don't forget about the possibilities in LWVMN's audio visual library. (A list of programs and order forms are enclosed in the 3rd class mailing, or refer to Publications Catalog.) A variety of ready made programs of various topics and length make handy unit, general or membership meetings. Some titles make excellent programs for non-member groups.

Order from the state office. A \$25 deposit will be charged to you and refunded when the program is returned undamaged. Programs may be kept three weeks unless a high demand necessitates a shorter loan period.

V O T E R S   S E R V I C E  
(Burkhalter - 612-935-3002)  
(Leppik - 612-546-3328)

Voters Guide: LWVMN will gather and compile information and answers from statewide candidates and make that information available upon request (as 8 x 11 typed pages) to local Leagues free and to others at a minimal charge. We will contact all candidates for U.S. Senate, Supreme Court, Appeals Court and all the Congressional districts. Local Leagues can use this information however they wish. They can make it available to local newspapers, adding information on local races or use it as part of a Voters Guide you print for your own area. It will be available soon after the September primary. Please order as soon as possible from the state office.

Debate '84: A debate for major U.S. Senate candidates will be held Sunday, October 28, 1984 in Willey Hall on the U of M Twin Cities Campus. It will be carried live (probably 7-8 p.m.) by all PBS stations in Minnesota. Encourage all voters in your area to watch!

Candidate Forums: All local Leagues are encouraged to plan candidate forums so voters in your area can meet and hear the people they will be choosing on election day. If a candidate's area of representation includes several LWVs, we suggest you coordinate planning efforts in order to reach as many voters as possible. We are available at any time to offer advice or answer questions. Just give a "holler!"

M E M B E R S H I P  
(Nordland - 612-443-2310 - summer)  
448-3165

Please note that during the summer months I have a different phone number than during the rest of the year. Feel free to call me if I can help in any way!

October LWV Month: Soon you will be receiving a kit of materials to help you plan a package of activities for this fall which take advantage of your high visibility in an election year to acquaint people with the League and recruit new members. Get an early start - you'll be glad you did!

LWVUS Membership Campaign Materials: Samples will be mailed to local Leagues soon to order for fall use. Don't hesitate to combine these with ideas from the LWV Month kit.

LWVMN Membership Contest: I strongly encourage you and your Board to set a specific membership goal for this year and then develop the particular strategies you need to attain it. For most Leagues, a net gain of 10% over the previous year is within reach and that will bring you recognition at the 1985 State Convention. As an incentive to go beyond that, however, we are once again offering special recognition to Leagues which go the extra mile. See the flyer in the 3rd class mailing for more details and get in gear now to win!

New Recruitment Tool: LWVMN has purchased a videotape produced by LWV-Illinois called Something Special - the League and You for you to borrow for your recruitment events. Reserve with the state office now for your choice of dates. It provides an excellent introduction to LWV.

A C T I O N  
(Buffington - 612-929-8168)

At State Council a motion was passed during Direction to the State Board that the Action Committee work with the Minneapolis League on the possibility of concurring on the Mpls League handgun control position. In response to this motion, the Action Committee met on June 5th to discuss this issue. After much discussion, the Action Committee decided to take the issue to the State Board, which met on June 12th. Once again there was a lively discussion. The following motion was then passed by the Board: That the LWVMN do a concurrence on the Mpls-LWV position on handgun control as it applies to Minneapolis, with background material in the September VOTER. A concurrence deadline would be December 1, 1984 (may be revised by committee to February 1, 1985).

What this means is that the LWVMN would be concurring with the Minneapolis position as it affects Minneapolis. LWVMN lobbyists could then lobby for the current handgun restrictions that currently exist in Minneapolis. As this point I am sure that some of you are asking why should we bother. Some background information is essential to understand the concern. In May, 1982 the Minneapolis League adopted a study of handguns under the League's family violence position. At the time there were reports that the Minneapolis City Council would review a handgun ordinance. The Mpls League wanted to participate in the debate on this important issue. A committee prepared materials for unit discussion called Family Violence: A Focus on Handguns. Members voted on a series of consensus questions. All of the following now adopted positions were supported by more than 70% of those members voting.

**Minneapolis LWV Position:** The League of Women Voters of Minneapolis supports current local restrictions on possession of handguns, sale and transfer of handguns, transportation of handguns and carrying of handguns.

The League of Women Voters of Minneapolis opposes making current restrictions less stringent.

The League of Women Voters of Minneapolis supports the adoption of more stringent local restrictions on handguns.

The League of Women Voters of Minneapolis supports the following specific measures to strengthen handgun control:

- stricter penalties for gun-related crimes,
- required minimum education in the use of firearms for gun users,
- requiring a permit to buy a handgun,
- requiring registration of handguns in a way that makes the data retrievable by local, state and federal officials,
- requiring gun owners to carry liability insurance,
- confiscation of handguns not properly registered with particular attention to equal enforcement of the law and due process.

The League of Women Voters of Minneapolis supports educational programs promoting firearms safety.

During the last legislative session a bill was passed that would have preempted the stricter handgun control restrictions in Minneapolis and St. Paul with a more liberal statewide handgun law. Governor Perpich vetoed the bill. (Lobbying was intense on both sides of the issue. Minneapolis League members called the Governor urging him to veto the bill.) There is an excellent chance that this bill or a similar one will be introduced in the next legislative session. LWVMN would like to be able to take a stand on this issue, that is, that cities can and should be allowed to have stricter laws than other cities. The apparent reason for this bill was that people living outside of the Twin Cities wanted to be able to carry their handguns into the Cities.

If a concurrence is reached, LWVMN would be able to support the Mpls LWV position as it applies to Minneapolis. This would not affect handgun regulations in any other part of the state.

The fall is usually one of the busiest times for Leagues, especially in a presidential election year. So, we are going to try something new. Local Leagues can, if their calendars permit, hold unit meetings on this issue. However, if your calendar is just too jam-packed and finding someone to be in charge is next to impossible, you can still participate in the concurrence. Material will be included in the September VOTER along with a concurrence statement. Just mark

ACTION (cont.)

the concurrence "ballot" and return it to the state office by the deadline. I realize this is a new way of doing things; however, other Leagues have used this method in the past and LWVUS plans on using this "tear-off and mail-in" method for its new study on the federal budget.

I am hopeful that most of you will be willing to try this new method and will consider the issue important enough to read the study material carefully when it comes out in the September VOTER. Once again, we are asking for a concurrence on a Minneapolis position that will affect only Minneapolis and its handgun restrictions.

If you have any questions, feel free to call or write me.

C R I M I N A L J U S T I C E  
(Hiles - 612-439-6221)

Concurrence with LWV-Mpls Position: We're going to try something new! At the direction of Council delegates, the Action Committee and State Board discussed possible concurrence with the Mpls-LWV position on handgun control. Due to the time limitations (we would like to take some action at the Legislature this winter) and full calendar for local Leagues, it was decided to try a mail-in ballot just as National is going to do for one of the new National studies. The September VOTER will have background information on the issue and members will be expected to read this (obviously!) before mailing in the ballot, which will also be part of the VOTER. We will be setting some guidelines as to number of returns, number of Leagues participating, etc., so that this will be a valid concurrence/ballot. Any League that desires to have a unit meeting may do so, of course. If you have any questions, please let me know. Local Leagues may also want to interview their local police chief. A questionnaire will be available for this purpose. (See Action for a full discussion of the concurrence.)

Program Idea: Don't forget the slide show on Shakopee that is available to all local Leagues this fall and winter. Script will accompany slides and it takes about 30-45 minutes. Should generate some discussion and be an informational meeting also. Maybe an open meeting? Contact the state office for scheduling.

G O V E R N M E N T  
(Knighton - 218-557-8728)

Several new publications are now available from LWVUS in addition to Choosing the President, 1984. Government/Voters Service Chairs should check out the Easy Does It (#522), Voter Registration poster, Senior Citizen Registration poster (#262) and Getting Out the Vote: A Guide to Running Registration and Voting Drives (#424).

LWVUS adopted a study of "Financing the Federal Government" during the National Convention in May. Information on this study will be arriving in late summer. A new method of study will be used with information provided in the national VOTER and consensus taken by mail.

I N T E R N A T I O N A L R E L A T I O N S  
(Duffy - 612-777-4234)

Iowa LWV is sponsoring a World Trade Conference on August 23-24 entitled "Agriculture's Stake in World Trade." League members from the surrounding states are especially invited to participate. Our state will receive a \$300 voucher to facilitate attendance by LWVMN members. If you or a member of your League is interested in attending this conference at the Blackhawk Hotel in Davenport, Iowa, let me or the LWVMN office know by July 15th. We will then decide how to allot the money. Conference registration fee is \$50; Meals at conference, \$45. Various accommodations are available. A copy of the program accompanies this mailing (3rd class mailing).

Also see information on Global Education Association in 3rd class mailing.

Survivalfest '84: In conjunction with the Summer Olympics in California, a variety of cultural activities and events are being coordinated by the '84 Mobilization for Peace and Justice.

INTERNATIONAL RELATIONS (cont.)

These events are to draw national and international attention "that the American people want peace instead of nuclear war and intervention; justice instead of inequality and deprivation; and funds for human needs and survival instead of weapons of death and destruction."

See the 3rd class mailing for Ground Zero flyer requesting that communities do educational programs on National Security issues. Perhaps this is one route to pursue our "Not for Experts Only" program.

N A T I O N A L   S E C U R I T Y  
(Van Evera - 218-724-0133)

National Security/International Relations will be on the front action and update burners this fall. The League will continue to lobby on such matters as military expenditures, weapons systems, trade and UN support. It will hold the Congressional debates on national security and foreign policy. We will have updates about all of our positions on the issues which affect national/global security.

For board IR/National Security Chairs, this suggests some early readying. You might:

Reassemble your committee, adding some members with special interest in the non-military IR measures which have been given higher priority.

Order or rediscover the bibliography on National Security or IR items given in the OUTLOOK 1984-85 which you have just received. You might assign review reading and someone to clip the news for your committee.

Plan some fall events to keep the public focused on National Security issues, to straighten out our facts on military buildup and arms control which are still so poorly understood by the public. Encourage local following of the debates.

Respond to calls to action and tell your local media about them too.

A statewide committee on the National Security/IR item has been proposed to pool knowledge of resources, action ideas, program. If your League's National Security Chair would like to join it, please tell either Judy Duffy, 2812 Hilltop Court, North St. Paul, 55109, or Mary Van Evera, 1700 Lakeview Drive, Duluth, 55803.

N A T U R A L   R E S O U R C E S  
(Crampton - 612-926-8760)  
(Grimsby - 612-922-9403)

Please be sure to note the TIME FOR ACTION sheet regarding the Clean Water Act Reauthorization bill, about to be acted upon in Congress.

Container Deposit Legislation: At a meeting of members of the Container Conservation Coalition with container deposit authors Sen. Eric Petty and Rep. Kathleen Vellenga, it was decided to reintroduce the container deposit bills in the 1985 legislative session. Although the same Senate Committee that turned it down this year will still be in control in '85 and '86, it was felt that there was benefit in "keeping the heat on," so to speak. Rep. Vellenga is convinced that the industry keeps up their recycling efforts in an effort to combat passage on a "bottle" law. There may be some hope of having the bill heard first in the House, as well. Senator Petty also intends to research and develop some type of "enabling" legislation - for example, a law preventing the use of cap closures that result in a metal ring being left on the bottle, and outlawing the use of the plastic connector rings used on cans, or at least requiring that it be made from biodegradable plastic. (These discarded connectors create a hazard to birds and animals in the wild.) Other states have enacted such legislation.

Water Study and Consensus: Please note that the second water study publication (plus study guide and consensus questions) will be available about the 1st of September, and that the consensus will be due at the end of February. Provide for this study in your planning for the League year. If you have questions about the study, contact Katie Fournier, 912 - 18th Ave. S.E.

NATURAL RESOURCES (cont.)

Minneapolis, 55414, (612) 331-5615, or Barb Akre, 432 Pinewood, Duluth, 55804, (218) 728-4397, our study co-chair. (Katie will be in Europe from June 28th to August 1st.)

Low and High Level Radioactive Waste: If your League has any spare time this coming year (!!!) you might consider a meeting on radioactive waste - either high or low (or possibly both together). Minnesota is now a member of the Midwest Compact (along with Michigan, Iowa, Missouri, Indiana, Ohio, and shortly, Wisconsin). Illinois passed a law joining Midwest, but because they inserted strengthening statements, there is serious question that they will actually become a member. At last hearing, they were considering joining Kentucky in a two-state (probably "paper" compact. We are also under serious consideration as a location for the second high-level radioactive waste facility to be constructed - in the granitic, or crystalline bedrock portions of the state. (Which, incidently, occurs in nearly every part of this state except the lower southeast.)

ATTENTION: LWVUS informs us that they have a limited amount of funds available for LLs to use on projects relating to hazardous waste dumps in their area currently listed on the EPA "Superfund" list. If you wish to participate in this "Adopt-a-dump" program, please call or write Elizabeth Vandenberg or Ellen Watson, LWVUS, (202) 429-1965. Also available is a tape/slide show on waste reduction which can be borrowed.

S O C I A L   P O L I C Y  
(Lucas - 612-823-8544)  
(Hendrixson - 612-925-5079)

The Minnesota Women's Consortium would welcome local League endorsements of their November conference "Women, the Economy and Public Policy." For more information and an endorsement form see the 3rd class mailing to Presidents.

M A R K E T I N G  
(Buie - 612-941-7979)



AUGUST  
1 • 2 • 3

NEEDED: (30) VOLUNTEERS FOR A HAPPENING!

BY INVITATION LWVMN WILL BE PART OF FARMFEST '84

AT LAKE CRYSTAL MN - HWY. 60-BLUE EARTH CO.  
AUGUST 1 • 2 • 3    8 a.m. - 4 p.m.

LEAGUE WILL CONDUCT A computerized daily  
POLITICAL POLL — REGISTER VOTERS — SELL  
COOKBOOKS (ANYTHING ELSE?) — ADVERTISE  
LWV THROUGH PUBS, POSTERS AND PRESENCE!

450 EXHIBITORS • TRACTOR AND HORSE PULLS • CRAFT MART • ANTIQUES  
FIELD DEMONSTRATIONS • WOMEN'S PROGRAMS • EQUIPMENT • SEED PLOTS

CALL OR SEND YOUR NAME INTO LWV STATE OFFICE • 555 WARABHA ST. P. 55102  
224-5445

# competition

Can THE PEOPLE'S CHOICE COOKBOOK survive?

1. THE ACT OR ACTION OF SEEKING TO GAIN WHAT ANOTHER IS SEEKING TO GAIN AT THE SAME TIME AND USU. UNDER OR AS IF UNDER FAIR OR EQUITABLE RULES AND CIRCUMSTANCES; 2. A CONTEST BETWEEN RIVALS; 3. ....

COMPETITION IS NOT NEW TO LWV. WE HAVE ALWAYS COMPETED ON THE BASIS OF QUALITY, RELIABILITY, AND EDUCATION. NOW WE ARE COMPETING IN THE ACTION ARENA!

THE NEEDS ARE PRESSING AND YOUR HELP IS REALLY WANTED. CAN YOU GET THE JUMP ON THE SUMMER TOURIST TRADE AND SELL OUR BOOK TO:

1. MINNESOTA STATE PARK SHOPS
2. RESORT SHOPS
3. RESTAURANT GIFT SHOPS
4. HOTEL-MOTEL SHOPS
5. GROCERY STORES
6. DRUG STORES
7. SPECIALITY STORES — ANTIQUES, KITCHEN, DRESS/GIFT, ETC.
8. FAIRS — FESTIVALS

HOME BASE IS WHERE OUR BOOK STANDS! OR FALLS (NEVER!). IF LWV MEMBERS KEEP THE COOKBOOK HANDY AND ON THEIR MINDS THEY WILL FIND OPPORTUNITIES TO SELL — ONE LEAGUER TOOK THE "FRESH SPINACH SALAD" TO A TEACHERS' LUNCHEON — THE NEXT DAY 6 TEACHERS ORDERED BOOKS!

I MADE ZUCCHINI JAM, GREEN PEPPER JELLY AND CONSENSUS COOKIES FOR "TASTING" AT LWV'S NATIONAL CONVENTION — CAN YOU DO THE SAME AT A "HAPPENING" IN YOUR AREA? DO YOU WANT HELP — CALL ME (612-941-7979).

WHEN YOU SELL TO A BUSINESS DON'T FORGET TO CHECK THE SHELVES AND RESTOCK. FACE TO FACE COMMUNICATIONS IS GOOD FOR LEAGUE AND FUN!

DID YOU KNOW THE MN. HORTICULTURAL SOCIETY ASKED FOR PERMISSION TO USE RECIPES FROM OUR BOOK FOR THEIR MONTHLY MAGAZINE? — THEY LIKED OUR "NO- NONSENSE, GOOD TASTING RECIPES AND THE FRESH INGREDIENTS!"

NEGOTIATIONS ARE UNDER WAY FOR BUYING BACK THE PEOPLE'S CHOICE FROM WALDMAN HOUSE PUBLISHERS AND WILL PROBABLY BE COMPLETED JULY 1ST.

BONUS CHECKS WILL GO OUT SOON — \$2.00 A BOOK IS A GOOD ADDITION TO ANY TREASURY!

## LEAGUEKEEPING

Board Lists: We have not received a local League Board list from these Leagues: Austin, Bloomington, Brooklyn Center, Columbia Heights, Detroit Lakes, Edina, Grand Rapids Area, Grant County, Houston County, Mahtomedi Area, Mid-Mesabi, Mounds View, New Ulm, Robbinsdale, Rock County, South Tonka, St. Peter, Wayzata Area, Willmar, Worthington. Please send those Board lists in immediately so the office staff can add them to the mailing list in time for the August Board Memo mailing. Remember only the Presidents of the above Leagues have received this Board Memo. Presidents, help us to make your job (and ours) easier! Thank you.

LOCAL LEAGUE PRESIDENTS - 1984-85

ALEXANDRIA

Linda Engebretson  
3612 Tolena Road  
Alexandria, 56308  
(612) 846-0911

ANOKA/BLAINE/COON RAPIDS

Kay McCulley  
14431 Wolfram Street N.W.  
Anoka, 55303  
(612) 427-3866

ARDEN HILLS/SHOREVIEW

Donna Lou Reynolds  
3159 Shorewood Drive  
Arden Hills, 55112  
(612) 633-4288

AUSTIN

Elizabeth Belknap  
1006 - 5th Avenue N.W.  
Austin, 55912  
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BATTLE LAKE

Virginia Stabnow  
Battle Lake,  
MN 56515  
(218) 864-5583

BEMIDJI AREA

Margaret Bressler  
108 N. Stoner  
Bemidji, 56601  
(218) 751-2407

BLOOMINGTON

Judi Haberstick  
8149 Pennsylvania Circle  
Bloomington, 55438  
(612) 944-1305

BROOKLYN CENTER

Barb Sexton  
3824 - 58th Avenue N.  
Minneapolis, 55429  
(612) 537-2118

BROOKLYN PARK

Pat Hoehn  
10608 Kyle Avenue N.  
Brooklyn Park, 55443  
(612) 425-2029

Lin Neu  
6761 Deerwood Lane N.  
Maple Grove, 55369  
(612) 425-8744

BUFFALO/MONTICELLO AREA

Nancy Cassano  
Rt. 1, Box 88  
Monticello, 55362  
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CASS LAKE/WALKER AREA

Beulah Hendricks  
Box 280  
Walker, 56484  
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COLUMBIA HEIGHTS

Maureen Vachuska  
4930 Madison Street N.E.  
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CRYSTAL/NEW HOPE

Ruth Christenson  
8608 - 39th Avenue N.  
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DETROIT LAKES

Cheryl Becker  
248 Shorewood Drive  
Detroit Lakes, 56501  
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Karen Merry  
1054 W. Lake Drive  
Detroit Lakes, 56501  
(218) 847-9706

DULUTH

Prudence Cameron  
10969 Stoney Point Drive  
Duluth, 55804  
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EASTERN CARVER COUNTY

Candy Takkunen  
1291 Bluff Creek Drive  
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EDINA

Betty Sailer  
6205 St. Albans Circle  
Edina, 55435  
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FREEBORN COUNTY

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1207 Cedar  
Albert Lea, 56007  
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## LOCAL LEAGUE PRESIDENTS

### FRIDLEY

Vicki Klaers  
7860 Alden Way N.E.  
Fridley, 55432  
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### GOLDEN VALLEY

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6820 Western Avenue  
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### GRAND RAPIDS AREA

Nancy Block  
Box 223  
Grand Rapids, 55744  
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### GRANT COUNTY

Helen Stafsholt  
Elbow Lake  
MN 56531  
(218) 685-4092

### HIBBING

Beverly Fugate  
403 E. 42nd Street  
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### HOUSTON COUNTY

### HUTCHINSON

Pamela Yost  
236 Cedar Avenue  
Hutchinson, 55350  
(612) 587-9678

### JACKSON AREA

Ruth Edlin  
1308 Springfield Pkwy.  
Jackson, 56143  
(507) 847-2185 or 3161

### MAHTOMEDI AREA

Mary Johnston  
531 Robert Court  
Mahtomedi, 55115  
(612) 770-6611

### MANKATO AREA

Noel Kendall  
218 Sunset Blvd.  
Mankato, 56001  
(507) 345-1492

### MARSHALL

Phyllis Brostrom  
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### MID-MESABI

Martha Davenport  
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Mountain Iron, 55768  
(218) 258-3664

### MINNEAPOLIS

Polly Keppel  
10 Luverne Avenue  
Minneapolis, 55419  
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### MINNETONKA/EDEN PRAIRIE/HOPKINS

Kay Erickson  
6000 Wyngate Lane  
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### MOORHEAD

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### \*MORRISON COUNTY

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(612) 547-2317

Kathi Tharaldson  
Box 396  
Pierz, 56364  
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### MOUNDS VIEW

Barbara Haake  
3024 County Road I  
Minneapolis, 55432  
(612) 786-1022

### NEW BRIGHTON

Sarah Greene  
2701 13A Street N.W.  
New Brighton, 55112  
(612) 636-4881

### NEW ULM

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New Ulm, 56073  
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## LOCAL LEAGUE PRESIDENTS

### NORTHERN DAKOTA COUNTY

Karen Flood  
1518 Lone Oak Road  
Eagan, 55121  
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### NORTHFIELD

Marie Jensen  
7 Hillside Court  
Northfield, 55057  
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### OWATONNA

Margaret Ann Miller  
939 Cardinal Drive  
Owatonna, 55060  
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### RED WING

Sylvia Smythurst  
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Red Wing, 55066  
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### RICHFIELD

Lois Pafiolis  
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Richfield, 55423  
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### ROBBINSDALE

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Mary Ellen Manske  
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### ST. PAUL

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St. Paul, 55108  
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### ST. PETER

Jan Jensen, Secretary  
Rt. 1, Box 190A  
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### SHAKOPEE

Kathy Busch  
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Shakopee, 55379  
(612) 445-5640

### SOUTH TONKA

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## LOCAL LEAGUE PRESIDENTS

### STEVENS COUNTY

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### WAYZATA AREA

Louise Speck  
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### WEST DAKOTA COUNTY

Gretchen Van Hoof  
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Burnsville, 55337  
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### WESTONKA

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### WHITE BEAR LAKE/NORTH OAKS

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51 South Deep Lake Road  
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### WILLMAR

Betty Haats  
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257 Wilson  
Winona, 55987  
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Worthington, 56187  
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Marcelline Harris  
1143 Betty Avenue  
Worthington, 56187  
(507) 372-2686

### CMAL

Mertyce Mayne  
1479 Hythe  
St. Paul, 55108  
(612) 645-4007

OFFICE HOURS: 9:00 a.m. - 4:00 p.m., MONDAY THROUGH FRIDAY

OFFICERS AND BOARD OF DIRECTORS - 1984-85

Jean Tews 49 Birchwood Road Mahtomedi, 55115 LWV of Mahtomedi	612-426-1011	President
Joan Higinbotham 2749 Dean Parkway Minneapolis, 55416 LWV of Minneapolis	612-926-9399	1st Vice President - Service to Local Leagues
Beverly McKinnell 2124 W. Hoyt St. Paul, 55108 LWV of St. Paul	612-646-3690	2nd Vice President - Development
Erica Buffington 3800 Huntington Avenue South St. Louis Park, 55416 LWV of St. Louis Park	612-929-8168	3rd Vice President - Action
Cathy Hegg 307 - 7th Avenue West Alexandria, 56308 LWV of Alexandria	612-762-1212	Secretary
Connie Hondl 5209 Tifton Drive Edina, 55435 LWV of Edina	612-944-1229	Treasurer

DIRECTORS

Joanne Buie 6224 Braeburn Circle Edina, 55435 LWV of Edina	612-941-7979	Marketing
Harriette Burkhalter 5 West St. Albans Road Hopkins, 55343 LWV of MEPH	612-935-3002	Voter Service
Jeanne Crampton 4330 Wooddale Avenue South St. Louis Park, 55424 LWV of St. Louis Park	612-926-8760	Natural Resources
Judy Duffy 2812 Hilltop Court North St. Paul, 55109 LWV of Mahtomedi	612-777-4234	Government - State Issues
Nancy Grimsby 5932 Wooddale Avenue Edina, 55424 LWV of Edina	612-922-9403	Natural Resources
Carolyn Hendrixson 1427 W. Minnehaha Parkway Minneapolis, 55409 LWV of Minneapolis	612-925-5079	Human Resources/Social Policy

Barbara Hiles 1303 South 6th Street Stillwater, 55082 LWV of St. Croix Valley	612-439-6221	Criminal Justice
Karen Knighton Wolverton, 56594 LWV of Wilkin County	218-557-8728	Government - National Issues; Initiative, Referendum and Recall
Peggy Leppik 7500 Western Avenue North Golden Valley, 55427 LWV of Golden Valley	612-546-3328	Voter Service
Peggy Lucas 4427 East Lake Harriet Boulevard Minneapolis, 55409 LWV of Minneapolis	612-823-8544	Human Resources/Social Policy
Judy Nordland 110704 Kings Lane Chaska, 55318 LWV of Eastern Carver County	612-448-3165	Membership
Mary Santi 5935 Otter Lake Road White Bear Lake, 55110 LWV of White Bear Lake/North Oaks	612-426-5151	Citizen Information
Marree Seitz 4333 Oneida street Duluth, 55804 LWV of Duluth	218-525-5647	Education
Marcia Walters 5112 Forest Road Minnetonka, 55345 LWV of MEPH	612-934-3412	VOTER/PR
<u>OFF BOARD</u>		
Barb Akre 432 Pinewood Duluth, 55804 LWV of Duluth	218-728-4397	State Water Study Co-chair
Ruth Armstrong 928 Lincoln St. Paul, 55105 LWV of St. Paul	612-224-0667	Nominating Committee Chair
Katie Fournier 912 - 18th Avenue SE Minneapolis, 55414 LWV of Minneapolis	612-331-5615	State Water Study Co-chair
Georgeann Hall 385 Transit St. Paul, 55113 LWV of Roseville	612-484-9057	Budget Committee Chair
Mary VanEvera 1700 Lakeview Drive Duluth, 55803 LWV of Duluth	218-724-0133	National Security Study Chair



## LEAGUE OF WOMEN VOTERS OF MINNESOTA

555 WABASHA • ST. PAUL, MINNESOTA 55102 • TELEPHONE (612) 224-5445

June 14, 1984

Dear Local League President,

This letter is to keep you informed of our plans for the League of Women Voters of Minnesota Education Fund (LWVMNEF) Kickoff Campaign, and to solicit your input. We need your help to make this a successful all-League effort.

The Kickoff Campaign Committee plans to send a letter just after the 1984 election to all League members, other individuals and corporations. Your LL Ed Fund account will receive 25% of all unrestricted contributions from an individual in your area. You will receive 10% of an unrestricted corporate or foundation gift also.

We need your help to expand this list. We do not want to hurt your fundraising efforts. We ask that you send us names of those individuals and corporations who do not give to your League or who you think would give to the LWVMNEF in addition to a gift to your League. If they don't give to you now and they give to LWVMNEF in the fall, your League will gain a donor too.

There are Leaguers and corporations who give to all three levels of League. If we work together we can tap those untapped resources out there for the benefit of all of us.

The next committee meeting will be in August. If you wish to attend, send a representative of your League or if you want to add names, please call one of us.

Sincerely,

*Beverly McKinnell*

Beverly McKinnell

(612) 646-3690

Kickoff Campaign Committee Co-Chairs

*Mary Santi*

Mary Santi

(612) 426-5151

HOW TO USE YOUR  
LEAGUE OF WOMEN VOTERS OF MINNESOTA EDUCATION FUND:  
A GUIDE FOR LOCAL LEAGUES



LWVMEF

JUNE, 1984

LEAGUE OF WOMEN VOTERS OF MINNESOTA EDUCATION FUND  
555 WABASHA, ST. PAUL, MINNESOTA 55102  
(612) 224-5445

## HOW TO USE YOUR LEAGUE OF WOMEN VOTERS OF MINNESOTA EDUCATION FUND

### INTRODUCTION

Contributions and dues paid to the League of Women Voters at any level are not tax deductible because LWV lobbies.

Contributions by donors and members to the League of Women Voters of Minnesota Education Fund (LWVMNEF) are tax deductible because the LWVMNEF cannot lobby. LWVMNEF is a 501(c)(3) organization under the Internal Revenue Code. LWVMNEF monies can only be used to provide objective information and education to the public about citizenship and issues of concern to citizens.

By law, foundations can only make contributions to a tax deductible, 501(c)(3) organization such as the LWVMNEF.

The League of Women Voters of Minnesota (state League) also solicits contributions to carry out educational projects. This money is in the state League account and your money is in your local League account. The accounts are separate and never commingled.

### LWVMNEF SHARING POLICY WITH LOCAL LEAGUES

Your local League will receive 10% of an "unrestricted" contribution raised by the state League for the LWVMNEF from a corporation or foundation in your community or the equivalent of what it received before, whichever is greater. The 10% will be deposited to your local League account in the LWVMNEF.

For the November, 1984 LWVMNEF Kickoff Campaign, your local League will receive 25% of an "unrestricted" contribution raised by the state League for the LWVMNEF from an individual. It will be deposited to your account. This share will be in effect for the November, 1985 Campaign.

Then the 25% sharing policy will be evaluated.

### HOW TO OPEN AND MAKE DEPOSITS IN YOUR LEAGUE ACCOUNT

Send a donor's check made payable to the LWVMNEF directly to the state office:

League of Women Voters of Minnesota Education Fund  
555 Wabasha  
St. Paul, MN 55102

Enclose a deposit slip, Form A-1, for proper credit to your League's account. The check may be from your League, a corporation, a foundation, a member, or an individual. The check may be for any amount. There is no minimum deposit required. However, interest on local League and state League accounts is kept by LWVMNEF to go towards administrative costs incurred by the Fund. A 5% administrative fee is also charged to all local League projects when the money is withdrawn from the account.

A check made out to LWVMNEF must never be deposited in your local League account in your community, but must be sent directly to your LWVMNEF account. If a check from a donor is incorrectly made out to your local League, your Treasurer can endorse the check over to LWVMNEF.

A statement of your account will be sent annually. You will receive a notice of your League's account balance after every deposit or withdrawal.

## HOW TO SOLICIT MONEY FOR YOUR LEAGUE ACCOUNT

Members: Your League can solicit contributions from its members to the LWVMNEF. These contributions cannot be a portion of membership dues, but must be a gift in addition to dues. A separate check must be made payable to LWVMNEF.

Finance Campaign: You can solicit money to the LWVMNEF during your Finance Campaign. You can offer the option of giving to the LWVMNEF to those donors who you think may be especially interested in a tax deduction for their donation, or to those who do not want their gift to be used for League lobbying activities. These gifts can be used for any LWVMNEF approved project and are called "unrestricted".

Project: You can solicit money to be used only for a LWVMNEF approved project. This is called "restricted" money because it can only be used for that project. If the project is cancelled, or the money is not all used on that project, it must be returned to the donor(s). With the donor's permission, the money may be kept in your local League account for another LWVMNEF approved project. Many corporations and foundations particularly like to give to a specific project and be given credit on the publication or meeting program for their role in informing the public.

## HOW TO DO A PROJECT THROUGH THE LWVMNEF

Approval: Before you begin any project, you must get the approval of the LWVMNEF. The project must be reviewed and approved by LWVMNEF to insure that it meets Internal Revenue Service 501(c)(3) requirements. THAT APPROVAL CANNOT BE MADE RETROACTIVE. The criteria for approval are as follows:

1. Project must be educational in nature, designed to serve the general public (not exclusively League members).
2. Project should provide factual, objective information and analysis, and not take sides in a current controversial issue.
3. There must be no mention or advocacy of LWV positions or actions.
4. Project must not be for membership recruitment or retention.
5. Project must be approved before tax deductible money is solicited for its funding (or before any previously raised money is spent).

LWVMNEF Board approval is not a value judgment of a project but an assessment as to whether the project meets 501(c)(3) IRS requirements.

Fill out Form A-2, "Local LWV Application for Approval to do a Project" and mail it to the state office at least three weeks before you plan to begin the project. When doing the Project Budget, remember it is a guide to the costs and income of the project. Final costs may be higher or lower than anticipated in the Project Budget. It is always a good idea to get bids for commercial printing, and to make estimates of all costs as accurately as possible. Remember to add the 5% LWVMNEF administrative fee when planning your budget. There is a \$50 minimum for a project done through the LWVMNEF.

After you receive LWVMNEF approval, you may begin to raise money for the project.

Raising Money: You cannot raise money specifically for the project ("restricted" funds) before LWVMNEF approval; but you may raise "unrestricted" funds at any time. You can apply "unrestricted" funds to the project after it is approved. On any approved project, you may use all "restricted", all "unrestricted" or a combination of both types of funds.

Doing the Project: As you carry out the project remember to include a credit line acknowledging the participation of LWVMNEF where appropriate. You may also acknowledge donors to the project. Such credit might read, "Prepared by the League of Women Voters of Moorhead. Published by the League of Women Voters of Minnesota Education Fund with contributions from ..." You send thank you letters to donors.

If your project is to do a voter service or citizen information insert in your local League bulletin, use Form A-2. Check the "publication" box. Under Details of Project include:

1. the number of pages you plan to devote to the insert;
2. the number of issues of the bulletin to contain an insert (will you do it just once or monthly?);
3. description of insert contents (note Criteria on page 2). The insert must be able to stand alone; do not mix regular bulletin material within the insert.

Under Project Budget give the estimated cost of the insert as a proportion of your total bulletin cost.

A project must be completed within one year, or, if continuing, must be resubmitted for approval annually.

#### HOW TO GET YOUR \$ BACK

You pay all bills and keep all financial records for the project. Do not send invoices to LWVMNEF. Funds to pay project expenses may be drawn from your local League account by completing Form A-3, "Final Report of Local LWV Project (How to get your \$ Back)" at the completion of the project. If you do a publication, with your project, send two copies of the publication to LWVMNEF.

Funds can be withdrawn before completion of the project by submitting Form A-3 periodically during the project. Simply note on the form that the project is on-going and delete "Final" from the title.

If more funds are withdrawn than are spent on the project or a profit is made, the balance must be returned to your local League LWVMNEF account for use on another project.

#### Project Checklist

1. Send in Form A-2, "Local League Application for Approval to do a Project" at least three weeks in advance of starting date of the project. \$50 minimum.
2. LWVMNEF Board approves project if it meets criteria and notifies you.
3. Upon notification of approval, raise "restricted" money and begin project.
4. Acknowledge LWVMNEF where appropriate.
5. Send in Form A-3, "Final Report of Local League Project (How to get your \$ back)" with three copies of publication when project is completed.
6. Pay bills keeping all financial records.
7. Send any profits back to your local League account for this or another of your projects through the LWVMNEF.

#### HOW TO BUY PUBLICATIONS WITH LWVMNEF \$

LWVMNEF Publications: Publications published by the LWVMNEF may be purchased with money on account in your local League account. Fill out Form A-4, "Application to Buy League of Women Voters of Minnesota Education Fund Publications". The publications must be distributed to the public beyond your membership. There is no minimum \$ amount required to buy LWVMNEF publications.

Publications of Other Organizations: Publications published by another organization must meet the same IRS criteria as for projects (see p. 2). PRIOR APPROVAL OF LWVMNEF IS NECESSARY BEFORE PURCHASE. Fill out Form A-2, "Local LWV Application for Approval to do a Project," and send it to LWVMNEF with a sample copy of the publication and a distribution plan at least three weeks prior to purchase.

## APPENDIX A

Form A-1	Deposit Slips
Form A-2	Local LWV Application for Approval to Do a Project
Form A-3	Final Report of Local League Project (How to Get Your \$ Back)
Form A-4	Application to Buy League of Women Voters of Minnesota Education Fund Publications.

YOU MAY COPY ALL FORMS AS NEEDED

## DEPOSIT SLIP

FORM A-1

TO: League of Women Voters of Minnesota Education Fund Date \_\_\_\_\_  
555 Wabasha, St. Paul, MN 55102 (612)224-5445

FROM: Name \_\_\_\_\_ Phone \_\_\_\_\_  
LWV of \_\_\_\_\_  
Address \_\_\_\_\_

CHECKS (list singly)	Dollars	Cents
TOTAL		

-----  
For office use only

Date \_\_\_\_\_

Your account balance is \_\_\_\_\_

## DEPOSIT SLIP

FORM A-1

TO: League of Women Voters of Minnesota Education Fund Date \_\_\_\_\_  
555 Wabasha, St. Paul, MN 55102 (612)224-5445

FROM: Name \_\_\_\_\_ Phone \_\_\_\_\_  
LWV of \_\_\_\_\_  
Address \_\_\_\_\_

CHECKS (list singly)	Dollars	Cents
TOTAL		

-----  
For office use only

Date \_\_\_\_\_

Your account balance is \_\_\_\_\_

FORM A-2

LOCAL LWV APPLICATION FOR APPROVAL TO DO A PROJECT\*

TO: League of Women Voters of Minnesota Education Fund  
555 Wabasha, St. Paul, MN 55102 (612)224-5445

DATE: \_\_\_\_\_

FROM: \_\_\_\_\_  
Name of person submitting proposal

League of Women Voters of \_\_\_\_\_

Address \_\_\_\_\_

PURPOSE OF PROJECT: publication ☐, meeting to educate the public on an issue ☐  
candidates forum ☐, other ☐

Why are you doing this project? What is the need in your community?

DETAILS OF PROJECT: (if publication, include contents, authors, timetable, distribution)  
(if meeting, include planning committee, participants, program, materials)  
(if purchase and distribution of publications other than LWVMNEF, include sample copy and distribution plan)

Who is responsible for project? \_\_\_\_\_  
name portfolio

PROJECT BUDGET: (basic outline) Remember to include 5% administrative fee due LWVMNEF

INCOME

EXPENSES

\$ \_\_\_\_\_ in your account with LWVMNEF

\$ \_\_\_\_\_ to be raised

Subtotal \_\_\_\_\_

5% \_\_\_\_\_

Total \_\_\_\_\_

\* Application must be submitted at least three weeks before the project is begun.

FOR OFFICE USE ONLY

Date submitted to Board \_\_\_\_\_

Approved - YES ☐ NO ☐

Date Local League informed \_\_\_\_\_

Form A-3

## FINAL REPORT OF LOCAL LEAGUE PROJECT (How to get your \$ back)

TO: League of Women Voters of Minnesota Education Fund  
555 Wabasha, St. Paul, MN 55102, (612) 224-5445

FROM: Name \_\_\_\_\_ Phone \_\_\_\_\_

League of Women Voters of \_\_\_\_\_

Address \_\_\_\_\_

PROJECT TITLE:

## INCOME

\$ \_\_\_\_\_ from your local League LWVMEF  
account (includes 5% fee)

\$ \_\_\_\_\_ not from LWVMEF

\$ \_\_\_\_\_ Subtotal

- \_\_\_\_\_ %5 administrative fee

\$ \_\_\_\_\_ returned to your League

## EXPENSES

A. Public Meeting ☐ B. Publication ☐

Facility \_\_\_\_\_ Volunteer Committee

Expenses \_\_\_\_\_

Speakers \_\_\_\_\_ mileage \_\_\_\_\_

Honoraria \_\_\_\_\_ babysitting \_\_\_\_\_

Travel \_\_\_\_\_

Typing \_\_\_\_\_

Promotion \_\_\_\_\_ ( hrs. @\$ )

Flyer printing \_\_\_\_\_

(# ) \_\_\_\_\_ Supplies/copying \_\_\_\_\_

Distribution \_\_\_\_\_

postage \_\_\_\_\_ Printing \_\_\_\_\_

mileage \_\_\_\_\_

Distribution \_\_\_\_\_

Volunteer Committee \_\_\_\_\_

Expenses \_\_\_\_\_

Travel \_\_\_\_\_

Babysitting \_\_\_\_\_

## Office Costs

typing \_\_\_\_\_

( hrs. @\$ ) \_\_\_\_\_

phone \_\_\_\_\_

materials \_\_\_\_\_

refreshments \_\_\_\_\_

Other \_\_\_\_\_

SUBTOTAL \_\_\_\_\_ Other \_\_\_\_\_

LWVMEF 5% fee \_\_\_\_\_

TOTAL \_\_\_\_\_

Please attach two copies of any publication that you did on this project.

Expense categories are listed to remind you to include all expenses; only use appropriate categories.

\* Your Local League must have sufficient funds in your LWVWNEF account to pay for the publications at the time you order them.

GET YOUR LEAGUE IN SHAPE FOR A GREAT YEAR!

A healthy membership profile contributes to a fit local League, so it's time to put your "training" program together for this fall and put your League in the running for the 1984 LWVMN Membership Awards!

First - Set a goal: know where you want to be when the season is over.

Second - Maximize your existing assets: work hard to retain last year's members. You can cover that territory now.

Third - Extend yourself: Reach out to people in your community and show them how the League can fill their needs.

Every fitness program requires concerted effort to make it pay off and this one is no exception. Conscientious follow-up with every prospect and lots of personal contact will put your League in the winner's column at the end of the season!

What's in store for the winners? The local League in each category showing the greatest net increase in membership since January 1, 1984 will be awarded a banner with their local League name to display at candidates' meetings, forums, etc.

See you at the finish line!



CITIZEN INFORMATION PROGRAMS  
(Available for rental in LWVMN office)

<u>TITLE</u>	<u>FORMAT</u>	<u>LENGTH</u>	<u>DATE</u>
"Equal Justice for All? Minnesota's Guidelines for Fixed Sentences" from Focus conference	3/4" video cassettes 1/2" VHS		
Part 1 History		36 min.	10/83
Part 2 Effects		57 min.	10/83
Part 3 Issues		34 min.	10/83
Part 4 Future		56 min.	10/83
Slide show and script describing Shakopee Women's Prison	slide,script	30-45 min.	
"Futures in Education: Technology, Teaching, Organization" Keynote address by futurist Joel Barker; at LWVMN Focus on Education Conference.	3/4" video cassettes 1/2" VHS, audio cassettes	54 min.	4/83
"Futures in Education" Panelists John Riskin, Dr. Fredrick Hayen, Carol Trusz	As above	53 min.	3/83
"Glasser's 10 Steps to Discipline" Two part set presenting approach to school discipline of Dr. William Glasser, author and psychologist. Primarily for teachers; also of interest to parents.	filmstrips	18 min.	1/81
"Amendments '82" LWVMN/KTCA production. Information on four amendments on the November, 1982 ballot.	3/4" video cassette	60 min.	10/82
"Every Vote Counts" Dramatization of the importance of a single vote. LWVUS production.	16mm film	16 min.	11/82
"HR 6161, An Act of Congress" Documentary on how a bill becomes a U S law; follows activities of those pro and con on Clean Air Amendments on 1977.	3/4" video cassette, viewer guide	60 min.	1977
"The Regulators: Our Invisible Government" Sequel to "HR 6161" (see above); shows how regulations are developed by following Clean Air Amendments through rulemaking by Environmental Protection Agency.	3/4" video cassette, viewer guide	50 min.	1977
"Minnesota Caucus" Designed to acquaint Minnesota voters with the precinct caucus system. Useful for people who want to see what happens at a caucus, determine strategy for caucus action, or understand procedures.	3/4" video cassette, 1/2" VHS 1/2" Beta, 2-speed 1/2" Beta, 1-speed	36 min.	10/83
Child Care Focus: Options for Corporate Involvement, LWVMN Focus in Mpls.	1/2" VHS	45 min.	10/81
Child Care Focus: Keynote by Dana Friedmen "Corporate Responses to Working Parents".	1/2" VHS	45 min.	10/81
Child Care Focus: Community Partnership panelists	1/2" VHS	45 min.	10/81

CITIZEN INFORMATION PROGRAMS (page 2)

<u>TITLE</u>	<u>FORMAT</u>	<u>LENGTH</u>	<u>DATE</u>
"Focus on Health Care Costs" Overview of Problems and Solutions by Dr. Paul Ellwood; Panel and Reaction Panel of responsibilities in cost containment.	audio cassettes	60 min. 120 min.	3/82 3/82
"Energy in the 80's: A Policy for Minnesota" Keynote address on Relationship of Middle Eastern Affairs to MN's Energy Future, Dr. Martin Sampson III	audio cassettes	60 min.	1/82
Panel on Major Energy Policy Considerations		60 min.	1/82
"Alternative Energy: Utilizing Minnesota's Renewable Resources" Features 30 alternative energy projects designed and built by individuals.	slides/audio cassette	40 min.	
"The Inheritance" WCCO program on hazardous waste.	3/4" video cassette		1979
"Focus on Water" from LWVMN Focus conference	1/2" VHS		
"Who wants it?" panel discussion		52 min.	3/84
"Who'll decide?" Christine Olsenius presentation (Available in the fall, 1984)		24 min.	3/84
"Land Use: The Cost of Sprawl" Produced by Council of Metropolitan Area Leagues	120 slides, audiotape, script		1975
"Solar Energy: Ready When You Are" Solar use in new construction	104 slides, audiotape	16 min.	
"Citizens in Action" How a bill becomes a law in MN and how individuals/groups can impact the process.	3/4" & 1/2" VHS cassettes	17 min.	5/82
"The Local League in Action" Shows how an action oriented League affects members and the community. LWVUS #373, purchased by LWVMN.	140 slides audiotape, script	13 min.	1979
"Something Special - the League and You" Membership and recruitment tool produced by LWV-Illinois.	1/2" VHS	12 min.	1984

League of Women Voters of Minnesota, 555 Wabasha, St. Paul, MN 55102 (612) 224-5445

CITIZEN INFORMATION AUDIO VISUAL ORDER FORM

The LWV of \_\_\_\_\_ would like to use

\_\_\_\_\_ in \_\_\_\_\_ on \_\_\_\_\_  
(title of program) (format/size) (dates)

We will return the program to the state League office immediately after using it.

Signed: \_\_\_\_\_ Portfolio: \_\_\_\_\_ Phone: \_\_\_\_\_

Please mail program to: \_\_\_\_\_  
(address) \_\_\_\_\_  
(city, zip) \_\_\_\_\_

Please include \$25 deposit, which will be refunded when the program is returned undamaged. Programs may be kept three (3) weeks, unless high demand necessitates a shorter loan period. If material is mailed to you, your League will be billed for postage and handling costs.

League of Women Voters of Minnesota, 555 Wabasha, St. Paul, MN 55102 (612) 224-5445

CITIZEN INFORMATION AUDIO VISUAL ORDER FORM

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(address) \_\_\_\_\_  
(city, zip) \_\_\_\_\_

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League of Women Voters Conference / August 23-24, 1984

## Agriculture's Stake In World Trade

1504 W. 29th Street, Davenport, IA 52804 319 / 391-7350

World trade, rising protectionist pressures, and U.S. fiscal/monetary policy are among the most critical issues of our time.

The League of Women Voters invites you to attend a major conference, "Agriculture's Stake in World Trade," August 23-24 in the Quad Cities. Distinguished national and international speakers including Secretary of Agriculture John R. Block will join participants in examining facts and exploring options in the public policy debate surrounding agriculture and trade. The first day's events will take place at Deere & Company Administrative Center, Moline, Illinois, beginning at 1 p.m., and the second at the Blackhawk Hotel, Davenport, Iowa, where conferees are to be housed.

Attendance will be limited to available space. Registration is now being accepted and will be processed on a "first-come, first-served" basis. Further details sent on receipt of registration. For information contact Mona Martin, project director, at the number listed above.

### CONFERENCE AGENDA

Thursday, August 23      Deere & Company Administrative Center, Moline, Illinois

#### Afternoon Program:

Impact of U.S. Fiscal & Monetary Policies on World Trade

-G. Edward Schuh, Professor and Head, Department of Agriculture and Applied Economics, University of Minnesota

Agricultural Trade: European Concerns

- Michel Petit, Professor of Agricultural Economics, Ecole Nationale Supérieure des Sciences Agronomiques Appliquées (ENSSAA), Dijon, France

Impact of U.S. Trade Policies on Lesser Developed Countries;

-Pratap Kotamraju - India - Visiting Scholar University of Illinois;  
Former Indian Ambassador to Tunisia; Journalist.

Trade Policies - The U.S. Perspective - Speaker to be confirmed.

Moderator: Representative of the League of Women Voters.

#### Evening:

Food Power.....Food as an Instrument of International Diplomacy

- Robert Paarlberg, Wellesley College; Harvard Center for International Affairs; Author of forthcoming book on "food power."

Moderator: Chet Randolph, Des Moines, Iowa; Agriculturalist, Host of "Market to Market" public television program broadcast weekly in 25 states.

Friday, August 24

The Blackhawk Hotel, Davenport, Iowa

Morning Program:

Options and Strategies for the Future

- Patrick O'Brien, Assistant Director of Situation & Outlook, International Economic Division, Economic Research Service, USDA, Washington, D.C.

Impact of U.S. Domestic & Trade Policies on the Resource Base

- Kenneth R. Farrell, Director, National Center for Food and Agricultural Policy, Resources for the Future, Washington, D.C.

Realities of Operating in the World Market - Exporter's Viewpoint  
Speaker to be confirmed.

Impact of Trade Policies - Producer's Viewpoint

- June Saylor, Grain and Cotton Farmer, Clovis, New Mexico;  
Moderator, National Agricultural Forum Board of Trustees;  
President, Women Involved in Farm Economics (WIFE).

Moderator: Mary Garst, Coon Rapids, Iowa; Manager of Cattle Division,  
The Garst Company.

Noon:

Relationship Between Basic Farm Programs and Export Potential in Years Ahead  
- John R. Block, U.S. Secretary of Agriculture

Afternoon Workshop: Impact on Issues

Strategies and Techniques for Influencing Public Policy on Trade  
- Laureen E. Andrews, Director, International Relations Department,  
League of Women Voters of the United States, Washington D. C.

- Mary Kay Thatcher, Assistant Director, National Affairs Division,  
American Farm Bureau, Washington D.C.

Congressional staff person - To be determined

-----  
If you would like to be placed on the invitation list send this form to:

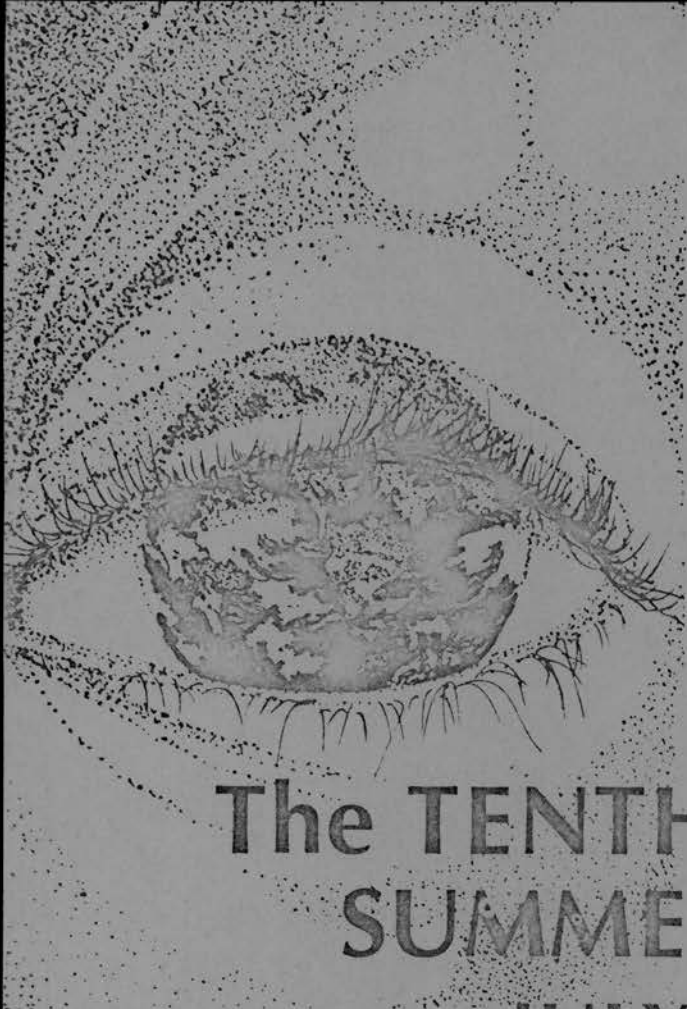
Suki Cell  
302 South 2nd Street, E.  
Mount Vernon, Iowa  
52314

Please print

Name \_\_\_\_\_ Organization \_\_\_\_\_

Address \_\_\_\_\_ City \_\_\_\_\_ State \_\_\_\_\_ Zip \_\_\_\_\_

Telephone \_\_\_\_\_ / \_\_\_\_\_



GLOBAL  
EDUCATION  
ASSOCIATES  
ANNOUNCES

# **The TENTH ANNUAL GEA SUMMER INSTITUTE**

**JULY 6-12, 1984**

**St. Paul Seminary  
St. Paul, Minnesota**

Excellent follow up or preparation for the U.S. Catholic Bishops' Peace Pastoral.  
Explores world order dimensions of peacemaking.

*Now in Two Parts:*

## **DAYS OF INTRODUCTION: TOWARD A HUMAN WORLD ORDER**

An introduction to world order analysis for those who  
have not attended previous GEA Institutes.

## **DAYS OF DEEPENING: BECOMING GLOBAL COMMUNITY**

An Advanced Program for those who have attended  
previous GEA programs or who will attend the "Days of  
Introduction" weekend on Toward a Human World  
Order and wish to continue with Days of Deepening.

## ABOUT GLOBAL EDUCATION ASSOCIATES

Global Education Associates is a growing network of men and women in over fifty countries who collaborate across national, religious and occupational lines in common efforts to create a more human world order. GEA was founded in 1973 by Gerald and Patricia Mische. It is a non-profit educational association with an international and ecumenical Board of Trustees. The Associates conduct educational and research programs, publish educational materials and seek to catalyze a transcultural, multi-issue movement for a world order based on values of social and economic justice, peace and non-violence, ecological balance and participation in decision-making. Toward that goal the Associates have conducted over 1200 workshops, institutes and leadership seminars in Africa, Asia, Europe and North and South America.

### Board of Trustees

Ralph Buultgens, Chris Borgen, Richard Chartier, Joan Chittister, OSB, James Donahue, Michael J. Feeley, Benjamin B. Ferencz, Bishop Joseph Francis, SVD, Charles Guettel, Amb. Bethuel Kiplagat, Paul Lauby, Miriam Therese MacGillis, OP, Alan McCoy OFM, Gerald Mische, Patricia Mische, Lourdes Quisumbing, John Radano, Betty Reardon, Paul Stagg, Masao Takenaka, Barbara Lawler Thomas, SCN, August Vanistendael, and Burns H. Weston.

## LOGISTICAL INFORMATION ON THE 1984 SUMMER INSTITUTE

**Location:** Loras Hall  
St. Paul Seminary  
2260 Summit Ave.  
St. Paul, Minnesota

**Meals:** Package price: \$11.50 per day for three meals or meals can be purchased separately — Breakfast - \$3.75; Lunch - \$4.25; Dinner - \$5.50

**Room:** \$8 per night (single rooms)

*Space is limited. Please Register Early. Deadline is June 15. To secure a place a \$25 deposit must be received with registration form.*

### TO REGISTER FOR THE INSTITUTE OR TO REQUEST MORE INFORMATION, CALL OR WRITE:

Delmarie Gibney  
Global Education Associates Upper Midwest Region  
1884 Randolph Ave.  
St. Paul, MN 55105  
(612) 690-7011

### REGISTRATION FORM — Please Print Clearly

Name \_\_\_\_\_ Phone \_\_\_\_\_

Address \_\_\_\_\_ ZIP \_\_\_\_\_

Register me for (Check appropriate places)

\_\_\_\_\_ Intro. Toward a Human World Order weekend with Jerry and Pat Mische at ~~\$75.~~ 50

\_\_\_\_\_ Days of Deepening: All four days at the special rate of \$75.

\_\_\_\_\_ I can only attend the following Days of Deepening at \$25 per day:

\_\_\_\_\_ July 9, Thomas Berry, Global Spirituality

\_\_\_\_\_ July 10, Penny Lernoux, Global Economic Relationships

\_\_\_\_\_ July 11, Burns H. Weston, International Law

\_\_\_\_\_ July 12, Strategies for World Order

\_\_\_\_\_ Please Reserve a Room at Loras Hall, St. Paul Seminary for the following nights:

(List Dates) \_\_\_\_\_

\_\_\_\_\_ I would like the package meal plan at \$11.50 per day for the following dates:

(List Dates) \_\_\_\_\_

# GROUND ZERO MINNESOTA

June 4, 1984

Dear Friend,

We need your help in arranging ONE EDUCATIONAL PROGRAM this Fall on American security issues.

That program could take any of many very different forms (speakers, games, slideshows, group discussions, etc.) and could be held at your church, school, workplace, civic club or home. We've had considerable experience in arranging educational programs to suit the interests of diverse users, and in helping others to arrange their own programs.

The only essential ingredient is YOUR commitment to host a Ground Zero educational program.

By doing that, you can join many hundreds of other Minnesotans in making a common and compelling statement to all of our leaders, Republican or Democrat, incumbent or challenger.

People in Minnesota care about the future, and believe that the security of our country and of the world deserves everyone's most thoughtful attention. Differences of opinion are many, but all agree that the problem deserves serious study in an atmosphere which encourages sharing differing views on our common problem.

This approach was chosen because it makes best use of the virtues of non-partisan education in a pluralistic democracy. While differences can be significant regarding which course is best for our future, almost everyone can agree on the value of public education on critical issues in a democracy.

Our goal is at least 300 non-partisan educational programs occurring all over Minnesota during late September and the critical month of October. With your help, we can do much more.

Sincerely Yours,

*Michael Andregg*

Michael Andregg

*Perhaps we have met before, perhaps not. In any event, I appeal to you personally to respond positively and now to the international crisis which is developing. For the last 6 years I've devoted more than full-time to study global problems and war. These problems are currently increasing. Please hear my call, that the wisdom of our people becomes more vital with each passing month. Help us promote human security through education this Fall. Warm Regards, Michael A.*



GROUND ZERO, MINNESOTA  
P.O. Box 13127  
Minneapolis, MN 55414  
(612) 623-4534

Judy C. Duffy  
2812 Hilltop Ct.  
No. St. Paul, MN 55109

NON-PROFIT ORG.  
U.S. POSTAGE  
PAID  
PERMIT NO. 798  
ST. PAUL, MINN.

- 300 + COMMUNITY EDUCATION PROGRAMS \*
- 8 CONGRESSIONAL CANDIDATE FORUMS \*\*
- ONE MAJOR CONFERENCE FOR MN YOUTH WITH  
SENATOR BOSCHWITZ & his challenger

\* NON-PARTISAN, School, Church or home discussions (easy to arrange, see inside for more details)  
\*\* DIALOGUES NOT DEBATES, to discuss with young people the big problems facing their future, & how best to address them

YES...I Can Help Ground Zero

- ☐ I CAN HELP ARRANGE A COMMUNITY EDUCATION PROGRAM
- ☐ I CAN'T HOST A PROGRAM, BUT I WOULD ATTEND ONE IN MY AREA

## OUR THEMES:

### - NON PARTISAN, TOP QUALITY

Education in the Public Interest on AMERICAN & GLOBAL SECURITY ISSUES

### - YOUTH CHALLENGING LEADERS

- to be well informed
- to consider Long Term Security as well as today's

### - DIALOGUE NOT DEBATE

- The Country is better served by thoughtful discussion on what's best for the future, rather than partisan bickering

LET'S WORK TOGETHER!

## Who We Are

GROUND ZERO is a non-partisan, non-advocacy organization committed to high quality public education on matters of national and global security. Our role is to provide support to teachers and others interested in developing educational forums where participants are exposed to many points of view on how best to ensure a survivable future.

GROUND ZERO Minnesota has evolved into a regional office. We continue to develop our own programs in addition to using the high quality teaching aids GROUND ZERO National produces.

We believe that with the help of an informed citizenry, our leaders will make more intelligent decisions. After all...in a democracy, preventing nuclear war is everybody's business.

The GROUND ZERO educational program has been endorsed by:

C. Peter McGrath, President, University of Minnesota

Sen. Rudy Boschwitz  
Sen. Dave Durenberger  
Rep. Bill Frenzel  
Rep. Vin Weber  
Rep. Arlan Stangeland

Rep. Tim Penny  
Rep. James Oberstar  
Rep. Martin Sabo  
Rep. Gerry Sikorski  
Rep. Bruce Vento

AND -Dr. Ruth E. Randall, Minn. Commissioner of Education

Letter  
Inside



**LEAGUE OF WOMEN VOTERS  
OF MINNESOTA**

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

# action

CLEAN WATER ACT - HR 3282

**LWVUS POSITION:** Action for improvement of water quality, and planning and management of water resources to meet regional needs and the national interest (1960, 1967).

**WHAT THE BILL WILL DO:** HR 3282 is the reauthorization of the Clean Water Act bill that was marked up and released from Committee (House Public Works) in late May. This bill is a disaster. The version of HR 3282 passed by the Public Works Committee contains numerous provisions that would weaken existing law. For example:

- \*It would allow ten-year industrial discharge permits (from the present five), a real slap in the face to well-meaning industries that have already met pollution requirements. At the same time, states are required to meet stream upgrading guidelines - in some cases an impossibility if dischargers are allowed to continue at the old limits.
- \*Allows electroplaters at least an additional year to clean up toxic discharges - even though they have had almost 5 years to comply. (And many have - which again brings up the fairness question.)
- \*Allows reopened, unreclaimed mines to avoid pollution controls currently required under the Clean Water Act and the Surface Mining Control and Reclamation Act.
- \*Delays deadlines for tightening controls at "toxic hotspots." (Again rewarding polluters who have defied the law.)
- \*It would remove requirements that all firms remove (or pretreat) conventional pollutants in their wastewater before discharging it into a municipal sewage treatment system.
- \*Allows collector sewers to be once again eligible for federal funding. (This provision was ended in 1981, because construction of collector sewers has frequently served to stimulate development into prime farmland, or stimulate development and urban sprawl, rather than correct existing wastewater problems.)
- \*Specifically exempts two Alaska pulp mills from EPA's request that they meet "best practicable control technology (BPT) for effluent limitations. This is a real "pork barrel" bailout aimed at only two companies.
- \*The bill authorizes nearly \$2.2 billion for new programs over the next five years, many of which are very desirable and could produce real improvements in the nation's water quality if they were adequately funded. Unfortunately, similar existing programs have not received adequate funds from Congress and it seems unlikely, what with the deficit, that these would be either.

It is the contention of the environmentalists that we would be better off with no bill at all, than to pass the present one. Rep. James Oberstar and Rep. Vin Weber (we know about these two - there may be others in the MN delegation) are pledged to work for the amendment of the present bill, or to see it defeated. Action is expected in the House before the first of July. (The Clean Water Act Reauthorization bill in the Senate is fairly acceptable - particularly when compared to the House bill. It is similar to the original "Howard" or House bill.)

**WHAT TO DO:** Please write or call your MCs and suggest they support the amendments to be offered by Oberstar and Weber. If the amendments fail, urge defeat of the bill. Clean Water has bipartisan support!

MINNESOTA  
WOMEN'S  
CONSORTIUM

316 West University Avenue, St. Paul, Minnesota 55103

(612) 228-0338

May 2, 1984

Dear Chairs/Presidents:

IF THE WOMEN WOULD ONLY STAY HOME . . .

If they did, Minnesota would have to shut the doors of hundreds of offices, factories, court rooms, hospitals, retail stores, universities, large and small businesses and offices of the government.

We think that legislative and administrative policy should reflect the economic contribution that women make. Yet policy often fails to recognize the growing number of women in the workforce, the size of their investments, and their worth to the economy. For policy to be complete and successful, policymakers must factor women's economic contribution into every public law, budget decision and program. Failure to do this has a negative effect on everything from health planning and government to measures designed to stimulate the economy.

In an effort to stimulate new thinking about women's economic issues and to encourage debate, the Consortium is sponsoring at the Earl Brown Center, on November 16, 1984, an all-day Conference on Women, the Economy, and Public Policy.

We hope that your organization will endorse the conference at this critical juncture in our political process. At the preliminary planning meeting, participants were unanimous in their belief that this conference can generate the best alternatives on women's economic issues, and most effectively affect the thinking of policymakers, by bringing together women from organizations such as yours with academics and policy experts.

Please use the enclosed form to tell us that your organization will endorse the conference. A sample endorsement resolution that may be useful to you in securing the endorsement of your organization is also enclosed. We will keep you informed about the conference plans as they unfold.

On behalf of the Consortium, we hope to hear from you soon. If you have any questions, please call the Consortium office at 228 - 0338. Endorsement carries no financial commitment.

Sincerely,

*Gloria Griffin*

Gloria Griffin, Coordinator  
Minnesota Women's Consortium

*Ruth C. Reister*

Ruth Reister, President  
First Bank Systems  
Agricultural Credit Corporation

*Joann Paden*

Joann Paden, President (1982-84)  
American Associations of University Women  
Minnesota State Division

*Carol Freeman*

Carol Freeman, President  
Coalition of Labor Union Women

## SAMPLE ENDORSEMENT RESOLUTION

### IF THE WOMEN WOULD ONLY STAY HOME . . .

Minnesota would have to shut the doors of hundreds of offices, factories, court rooms, hospitals, retail stores, universities, large and small businesses and offices of government.

But policy makers in government, business, banking and labor, world wide, show little recognition of the essential economic contribution of women.

We believe women's economic role is not a special interest role. We believe policy makers must factor women's economic contribution into every public law, budget decision and program in order for the policy to be complete and successful. To that end we endorse the proposed **Conference on Women, the Economy and Public Policy** and its goals:

- o To educate women and girls about the economic contribution they make to state, national, and world economy.
- o To educate policy makers in government, business and labor about the economic impact of women's work, property and investment.
- o To promote public policy that enhances the economic role of women and makes it possible for them to achieve equity, support their families and themselves, advance their standing in society and influence economic decisions.
- o To promote broad discussion in the media, in national organizations and in educational institutions of the public policy issues affecting women and the economy, particularly in the national debate that will be held in connection with the Presidential election.

\_\_\_\_\_  
Signature of Chair/President

\_\_\_\_\_  
Organization

\_\_\_\_\_  
Date

MINNESOTA WOMEN'S CONSORTIUM

RESPONSE FORM FOR ENDORSING ORGANIZATIONS

Name: \_\_\_\_\_

Title: \_\_\_\_\_

Organization: \_\_\_\_\_

Address: \_\_\_\_\_

City: \_\_\_\_\_ State: \_\_\_\_\_ Zip: \_\_\_\_\_

Phone numbers:

Home: (area code) \_\_\_\_\_ (number) \_\_\_\_\_

Office: (area code) \_\_\_\_\_ (number) \_\_\_\_\_

Please check appropriate blank.

1. My organization would like to be an endorsing organization of the National Conference on Women, the Economy and Public Policy.

Yes \_\_\_\_\_ No \_\_\_\_\_

2. My organization would like to sponsor members to attend the Conference in June, 1984.

Yes \_\_\_\_\_ No \_\_\_\_\_

Please use the enclosed envelope to return this form as soon as you can.

MINNESOTA WOMEN'S CONSORTIUM  
316 West University Avenue  
St. Paul, MN 55103  
612/228 - 0338

## RATE YOUR NEWSLETTER

Give your newsletter 1 to 5 points for each of the following areas.

### Nameplate

attractive, professional looking \_\_\_\_\_  
includes League name, location, date of publication \_\_\_\_\_  
includes names of president, editor, membership chair \_\_\_\_\_  
and how to contact them (telephone numbers/addresses) \_\_\_\_\_  
optional: volume number (worth 2 extra points) \_\_\_\_\_

### Appearance

readable--legible and attractive \_\_\_\_\_  
layout well organized \_\_\_\_\_  
proofed, with corrections made but not showing \_\_\_\_\_  
good use of space--not crowded, no large empty areas \_\_\_\_\_  
illustrations used to advantage \_\_\_\_\_  
all copy typed on same typewriter \_\_\_\_\_

### Content

calendar of upcoming events \_\_\_\_\_  
information on unit meetings/general meetings \_\_\_\_\_  
president's column \_\_\_\_\_  
membership information \_\_\_\_\_  
welcome to new members \_\_\_\_\_  
meaty material--background on study, other topics of \_\_\_\_\_  
interest \_\_\_\_\_  
volunteer opportunities \_\_\_\_\_  
action alerts--local, state, national \_\_\_\_\_  
notice of upcoming events \_\_\_\_\_  
availability of new publications \_\_\_\_\_  
optional: each worth 2 extra points \_\_\_\_\_  
observer reports/or news of local events \_\_\_\_\_  
board meeting summary \_\_\_\_\_  
CMAL or other ILO news \_\_\_\_\_  
LWVMN news \_\_\_\_\_  
LWVUS news \_\_\_\_\_

### Style

professional--not stodgy, not cute \_\_\_\_\_  
articles concise \_\_\_\_\_  
good headlines using action verbs \_\_\_\_\_  
LWV abbreviations spelled out on first use \_\_\_\_\_  
upbeat tone--no scolding for poor attendance, etc. \_\_\_\_\_  
correct use of grammar and spelling \_\_\_\_\_

TOTAL \_\_\_\_\_

SCORING: 120 - 144 Excellent...keep up the good work  
119 - 95 Room for Improvement...check to see what is missing  
below 94 Oops...get help (retake test after your next issue)



**LEAGUE OF WOMEN VOTERS  
OF MINNESOTA**

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

Making the Most of October League  
Month

TO: Local League Presidents  
Membership Chairs  
Public Relations Chairs

FROM: Marcia Walters, LWVMN Communications  
Judy Nordland, LWVMN Membership

DATE: June 20, 1984



Here it is! The expanded, most up-to-date edition of your October League Month kit. Most of you brought home a preliminary edition of these materials from the State Council workshops, but now you have all the tools at hand to tailor a package of fall activities calling attention to the good things the League does in your community.

Now is the time to form a team, including the Membership Chair, Public Relations Chair, Voter Service Chair and other interested members, to lay the groundwork for your fall events. In an election year the League can just naturally assume a highly visible profile in your area. But making that opportunity work to your advantage in recruiting members requires careful planning well ahead of time. The attached list of activities is arranged so that you have an idea of the time framework you should be using to be ready in the fall. Also, remember that the greatest public relations benefit is derived from a series of high-exposure activities, not just one or two efforts. So, look for a winning combination!

We encourage you to make use of a voter fitness "Voter-cize" theme as you sell the League in your community this year. The theme conveys a sense of energy, and it gives you an opportunity to demonstrate that there is a sense of fun in Leaguers that complements their attention to serious issues. We're including a list of sample fitness phrases and words to stimulate your imagination in applying the theme to your activities.

LWVUS also has a variety of materials available to local Leagues for use this fall using the theme "Make your mark on politics--join the League." You should receive samples of these materials soon.

Take your pick, but get started now to insure a successful publicity and membership effort for your League this year! Feel free to contact us if you have questions or need advice. We're here to help.

## OCTOBER LWV MONTH

### Some Suggestions and Tips to Keep in Mind

#### In General:

1. Get an early start, and use a "team" approach to spread enthusiasm and lighten the load; include Membership, Public Relations (PR), Voter Service chairs, other interested members.
2. Ask for summer board meeting time to discuss the LWV Month plans. Place events on the calendar, and alert your members.
3. Use the overall "Voter-cize" theme in connection with nearly all your fall activities to portray an image of an active League full of "people on the move".
4. Don't be afraid to "toot your own horn"--the League is an organization you can be proud of!
5. Use every available activity and opportunity to communicate that the League is an "open" organization--no special invitation needed to join.

#### Membership Concerns:

1. Your local League name, a phone number, and a statement about membership opportunities should be on everything handed out--press releases, flyers, notices of activities, etc. At public meetings, seat someone from the Membership Committee at the display table; ask those who show an interest to attend a meeting.
2. Enlist the help of your board in setting a specific and realistic membership goal for 1984, and then make board members aware of the connection between their portfolios and the total membership picture.
3. Identify any special target groups for recruitment and tailor your approach to that group's needs.
4. Experience indicates that you have two important and effective recruitment tools at your disposal:
  - a. A strong local study - enlist your local program chair's help in "selling" League with a study that has impact on every potential member.
  - b. One-to-one recruitment - make every member aware of her/his ability to share League membership with a friend. The motto "Each one reach one" may not be new, but it certainly is effective!
5. Consider holding your membership drive kick-off event at a "fitness" location. This can be fun and help eliminate any stuffiness from the League's image.

#### Public Relations Concerns:

1. Think in terms of letting the maximum number of people know what League is doing.
2. Start working with local media early; work out a calendar of coverage, offer them prepared pieces, provide black and white photos, etc.
3. Logical areas to look for heavy coverage are local study topic; Voter Service activities; your action agenda; spotlighting activities and achievements of current members.
4. If a community calendar is printed in your town, try to plan your LWV Month events early enough to get them in before the publication deadline.

## PLANNING YOUR LOCAL LEAGUE OCTOBER LWV MONTH

Pick a package of events and activities to keep your League in "good shape" in 1984! The timeline dates represent deadlines for you to observe and presume that the activities will take place during October LWV Month. If you need to schedule them earlier, adjust the deadlines accordingly. Obviously, you will want to get the ball rolling with an event aimed specifically at recruiting new members.

The starred (\*) comments offer suggestions for incorporating the "Voter-size" theme.

- |                       |  |
|-----------------------|--|
| Deadline              | 1. Proclamation of LWV Month by Governor; local proclamation.  |
| Aug. 15               | Decide to use one or both proclamations locally for publicity.<br>Order picture of State Proclamation.   |
| Sept. 1               | Arrange for mayor and/or council, other appropriate body to declare LWV Month or Week in October. Use sample proclamation or write your own.<br>Establish date, location for signing. Arrange to take photos (black/white; good background; identify people; don't write on photo) or have press do it.  |
| Sept. 10              | Contact local media, determine when they need press release on LWVMN and/or local proclamation. Submit it on time.   |
| Sept. 1               | 2. Recruit local officials to join or rejoin LWV.<br>Determine which local officials to approach. Is membership a gift or do they pay?<br>Choose publicity vehicle: join at signing of proclamation; kick-off of voter registration drive; membership event; etc.  |
| 2-4 wks. before event | Approach officials with your plan.<br>Contact media for coverage.  |
| Sept. 1               | 3. Guest editorials for newspapers<br>Contact local paper(s) about submitting one for use in October.<br>Use prepared editorial from LWV Month packet or write your own.<br>Keep it relatively brief. Possible topics:<br>Every Vote Counts; Is There a Gender Gap?; Proposed State Constitutional Amendments (be careful not to state a position where LWV doesn't have one!); work of the LWV.<br>*Remember campus, neighborhood newspapers in larger communities.<br>Tie in words, phrases from Voter-size theme to keep it lively! |
| Aug. 31               | 4. Arrange TV, radio appearances on public affairs, talk shows; use public access cable too.<br>Call stations with information about LWV Month, Voter-size theme, Voter Service activities, exciting local study topic, action project, etc. Suggest particular focus for an interview.<br>Plan your own cable show (contact Marcia Walters for handouts and specific assistance).<br>Plan a public access channel LWV "film festival" with videotape selections available from LWVMN (check Publications Catalog - June, 1983).       |

- Aug. 10      5. Prepare a Public Service Announcement (PSA) for local use.  
               Check with local radio stations for their requirements, guidelines, etc.  
               Use guide in LWV Month packet to develop PSA or use one of samples provided.

Aug. 30      Contact local press about carrying PSA in newspaper; prepare according to their specifications.  
               \* Fitness images can lend "zing" to your message.
  
- Aug. 1        6. Offer a League speaker to meetings of community groups.  
               Approach all groups holding October meetings: Women's Club, AAUW, BPW, church groups, Lions, Rotary, Chamber of Commerce, PTA, Senior Citizens, babysitting coops, campus groups, etc.

Sept. 10     Prepare your talk--topic possibilities are infinite. Ex.: Democracy Is Not a Spectator Sport; League action in the community; current or most interesting local study findings, etc.  
               In every speech, issue invitation to join LWV; leave membership materials.  
               \* Make good use of fitness theme, whatever the topic.
  
- Aug. 1        7. Get your message to the public via local business electronic and commercial displays.  
               Contact businesses with display boards about placing message at key time in October. Find out space limitations.

Sept. 15     Have message prepared--short and sweet. Ex.:  
                   Informed voters build a healthy democracy--join the LWV today!  
                   The LWV helps keep (town name) in good shape--join us today!  
                   The LWV says: Exercise your right to vote.
  
- Aug. 15      8. Plan activities to encourage the 18-year-old vote.  
               Order samples of LWVUS publications to show to high school and GED social studies teachers: Pick a Candidate (#259 - 10/\$1 minimum order); Choosing the President - 1984 (\$5.95 - your local received a complimentary copy recently).

Sept. 10     Contact teachers, officials of local GED program; offer League assistance in election, voter education units in fall curriculum. Offer visit to class to explain election procedures, register those eligible. (Register between Sept. 12 and Oct. 18.) Show publications listed above.  
               Suggest teachers give some kind of credit for attending local candidates' forum and/or viewing televised debates. Use Pick a Candidate as guide for student viewing, discussion of these.  
               Suggest LWV membership for teachers, interested students. Emphasize excellent publications and meetings, LWV-sponsored events providing continuing education credits, etc.  
               \* In visit to classes, use fitness theme to tie ideas together.  
               Ex.: Warm-up - registering to vote; training - learning about process and candidates; the main event - going to the polls to vote; cool-down - watching and analyzing election returns.

- 2 months ahead
9. Use fall festivals to draw attention to the work of League. (Use them in summer too--they just won't coordinate with LWV Month.)  
 Sign up to have a booth, participate in a parade at the festival.  
 Plan to take a straw vote or poll on a local issue. Initiates contact with lots of people, opportunity to talk about League with them.  
 Arrange to register voters, supply handouts with up-coming Voter Service events.  
 Hold drawing for a free LWV membership. Anyone interested in winning is good prospect to contact.  
 \* Wear "fitness" clothing, utilize slogans on booth, in parade.
  10. Sponsor Candidates' Forums for local elective offices.  
 Just some tips here, as these are pretty standard for most local Leagues.  
 "Sell" forums as part of total package of candidate coverage, including state, national televised debates, voters' guides, etc. Always display membership materials, issue invitation to join (but be careful not to display any "position" pieces that would taint non-partisan forum format).  
 \* Emphasize voter fitness theme in publicity.
  - Sept. 15 11. Make use of statewide LWV-sponsored televised debates.  
 Contact schools; urge them to tape, view, discuss debates. Offer to provide Leaguer to lead discussion.  
 Start planning a party around the debates--a terrific follow-up recruitment tool that says League members have fun while learning and doing. Invite couples, singles--men too; publicize household memberships. Try to find location with jumbo-screen TV or several smaller ones to avoid crowding. Serve food from The People's Choice Cookbook!
  - Early Oct. Submit article or letter to the editor of local paper(s) providing not only facts about debates (time, channel, etc.) but also tips on viewing, how to evaluate candidates. Excellent source of information: LWVUS Pub. #259 - Pick a Candidate.  
 \* Bill debates as "training" for making democracy a participatory rather than a spectator activity.
  - Sept. 25 12. Publicize the LWVMN Fall Focus Meeting  
 Oct. 1 Give notice of it to your local paper(s).  
 Recruit representatives of local groups who might have a special interest in the topic to go with Leaguers.  
 Bring prospective members along. These programs leave a strong, positive impression of the League on most who attend.
  - June 30 13. Sponsor or co-sponsor a fitness event tied to Voter-cize theme--organize a fun run, volleyball tournament, fitness course event, etc.  
 Determine an event that would appeal to your community. Try to tie in with a civic festival, if appropriate--get added publicity, visibility.

Consider asking recreational organization, local Park and Rec. Board to co-sponsor.

Check with local officials on need for permits, use of facilities, or route, etc. Route for fun run might link polling places, city hall, etc.

Immed. after  
filings close  
6 weeks before  
event

Recruit local candidates, elected officials to participate or award prizes. Ask them to join League too!

Solicit donated prizes, T-shirts for participants. Shirts should prominently display LWV name.

Start publicizing event with entry forms in supermarkets, banks, newspaper, community ed. publications, organization newsletters, etc. Consider charging modest entry fee.

1 month  
ahead

Arrange for media coverage. Consider linking event to LWV concern such as land use, funding for parks, equal opportunity, etc.

Confirm media coverage 1 week before event.

After event

Follow up with membership materials to participants.

14. Gain visibility by welcoming future voters into the world.

Aug. 15

Decide on something to be presented to newborn infants in local hospital on selected date: could be T-shirts, disposable diapers, etc. printed with slogan such as "2002 - My year to register and vote" or "Future Voter - 2002".

Aug. 25

Find someone to donate give-aways if possible.

Sept. 1

Contact local hospital for consent to present these in nursery for media coverage.

1 month ahead

Arrange media coverage--this really lends itself to TV!

Day of event

Don't forget new parents--bring them membership literature!

UPDATE ON SUGGESTED ACTIVITIES FOR  
LEAGUE OF WOMEN VOTERS MONTH

1. If you're going to visit educators in your community as suggested in Activity #8, why not take along a copy of "How to Teach the 1984 Elections" (written by Marlene Cohn of the LWV Education Fund and published by the National Council for the Social Studies) which your local League received in a mailing from LWVUS this spring. It's terrific, ready-to-use material for teachers.  
This publication can also provide a framework for talks Leaguers might give to community groups (#6).
2. The LWVMN Fall Focus (#12) will be held on Tuesday, October 16, and it will deal with the topic of pay equity. Special emphasis will be given to new legislation passed in this area, and a handbook for monitoring and responding to the law will be provided at the Focus.
3. The LWVMN-sponsored debate among candidates for the U.S. Senate (#11) will be held Sunday, October 28 at Willey Hall on the U. of M. Campus. It will be broadcast exclusively by KTCA and transmitted by satellite to the six other PBS stations throughout the state.
4. An additional tool available to you is membership material developed by LWVUS around the theme "Make your mark on politics--join the League". Since they developed a new flyer which is available to local Leagues already printed or as camera-ready copy, we have pub development of a new flyer from the state League on the back burner for the moment.

## "VOTER-CIZE"--EXERCISE YOUR VOTE IN 1984!

We like this theme because we think it conveys something about the energy and healthy activity we, as members, associate with the League. Take advantage of the trend emphasizing body fitness, and translate it into mental exercise needed to be fit voters. You've got some terrific visual images as well as a catchy theme on which to hang your fall membership and PR activities.

Below are some words and phrases to get you started in developing slogans, PSA materials, public events to catch people's attention so that you can sell the League to them. And remember to have fun when you're working on this!

exercise  
flex  
shape up  
trim  
jog  
pulse  
weights  
dumb-bells  
gravity boots  
stretch  
sprint  
vigorous  
work-out  
discipline

muscle  
running  
get in shape  
firm  
aerobic  
heart beat  
healthy  
run in place  
out of step  
home stretch  
fitness  
Olympics  
healthy  
warm-up

Informed voters build a healthy democracy.  
Don't be a dumb-bell--vote!  
Fitness at the voting booth takes conditioning.  
Exercise your muscle--vote!  
The LWV wants to jog your memory--remember to vote on Nov. 6.  
Democracy isn't a spectator sport.  
The LWV helps shape your community.  
Take shape with the LWV.  
LWV helps you know whose running.  
Etc.



MAKE PLANS TO ATTEND THIS KICKOFF--  
WHETHER YOU LIKE FOOTBALL OR NOT!

It's not too early to mark your calendar for the exciting kick-off of League of Women Voters Month on Thursday, October 11. Bring along your best membership prospects and join us for a reception in the newly refurbished restaurant atop the Minnesota Museum of Art in downtown St. Paul. You'll have an opportunity to chat with our special guests, members and friends of the League who are well-known in Minnesota, and to enjoy a beautiful dessert specialty of the restaurant. As an added bonus, you can make a reservation to see the museum's current exhibit, "Art and the Law", at its Landmark Center galleries.

If you've ever said, "One of these days I'm going to take some time to explore all of those interesting places in St. Paul...", this may be just the impetus you've needed! If, on the other hand, you or your guest prospect don't finish work until 4:30 or 5:00, there will still be time to join us at the end of the day. The reception, itself, will take place between 3 and 6 PM; we've tried to accommodate the needs of those with both fixed and flexible schedules.

This event is intended for local Leagues to use as a membership recruitment tool--an opportunity to underscore the message you will already have delivered to prospective members, that the League is a lively, stimulating group of people whose interests are broad and who enjoy sharing good times together too.

Cost of the event will be \$3.00 per person, so set aside money in your membership budget now to invite your best prospects to this lovely event. Each League member reservation must be accompanied by at least one reservation for a prospective member. Reservation forms will be mailed to local Leagues in late summer. Plan to fill up a car or two from your area and join us on October 11!



THE FINAL SCORE IN OCTOBER - DEBATE '84

DEBATE '84, the head-to-head confrontation between the candidates for the U. S. Senate seat now held by Sen. Rudy Boschwitz, will be carried throughout Minnesota by the Minnesota Public Television network. The show is scheduled to be aired live in the Metropolitan Area on KTCA-TV, Channel 2, at 7:00 p.m. on Sunday, October 28, 1984. Check with your local public television network to determine exactly when they will be showing the program in your area.

This program offers Leagues an exciting opportunity to capitalize on the attention that the League of Women Voters will receive by sponsoring this important debate. (Debate cosponsors are the Hubert H. Humphrey Institute of Public Affairs and Common Cause/Minnesota). Some suggestions for involving your community in the Debate are: holding debate viewing parties, either in a member's home or a public place; going into schools, nursing homes, businesses before the debate to pass along tips for use while viewing the debate (use the LWVUS publication Pick a Candidate); tying in the Debate with your local candidate meeting. These ideas can get you started to develop a campaign that will be effective in publicizing the Debate and your League in your community.

There will be more information on using DEBATE '84 in your area coming in the near future from LWVMN.



## HOW TO LAUNCH A SUCCESSFUL PR CAMPAIGN

Effective public relations needs planning and organization. You need: (1) planning; (2) execution; and (3) evaluation. To start you should have documentation on League, including fact sheets and statements. Check with your president if your portfolio is lacking in this area. Order from the state and national catalogs to complete your background material.

Plan a strategy. Familiarize yourself with the publications available in your community and their editors. Acquaint yourself with the programming formats of various television and radio companies. Keep an up-to-date list of contact people in these organizations.

Make a schedule. Work back from the media deadlines. Give yourself a realistic timetable. If information is published too far in advance, the public will forget it. If too close, arrangements can't be made in time.

Delegate. You can't do everything. Find willing workers to take over tasks--break down the campaign into small, manageable segments.

Keep a copy of all releases, stories appearing in print, videotape television appearances. Your next campaign will be easier when you can evaluate what worked and what didn't during October League Month.

Draw your whole membership in the League's public relations plan. While you have the chief responsibility for planning, organizing and executing, all members are answerable for League's image and they should assist you in any campaign.

\*\*\*\*\*

Does everyone understand what the League of Women Voters is? If not, you can educate them. Enclosed is a brief description of the League you can use as a sample and add to with local perspective. Use the developed piece as a fact sheet to be included with all releases and an orientation to the League. Send this fact sheet to the media and other organizations when you communicate with them.

Don't neglect the other means of reaching the public: use letters to the editors (one of the most read sections of the paper); speeches before other organizations (your members are your most valuable asset); ask your local bank, motel or companies with electronic display boards or marquees to highlight League of Women Voters Month. Take your message to the people--in shopping centers, schools, businesses--don't make the public seek you out.

## THE LEAGUE OF WOMEN VOTERS OF MINNESOTA

The League of Women Voters is a nonprofit, nonpartisan organization committed to promoting political responsibility through informed and active participation of citizens in government.

Like government, the League functions on several levels--local, regional, state and national. People who join a local League also become members of the state League (LWVMN) and the national League. Minnesota has over 60 local Leagues in the state. Membership in the League is open to men and women 18 years or older.

League members are seen in action every day...registering voters, sponsoring candidate debates, ensuring that elections are fair and open and keeping citizens informed on the important issues of the day. Beyond that, the League mobilizes its own members and others to take the kind of political action that makes a difference.

This fall's election activities include co-sponsoring the statewide televised debate between the major candidates for the U.S. senate seat, providing voters with information on the location of polling places, and conducting candidate meetings so voters may hear the views of candidates for elective office.

During the coming year the League of Women Voters of Minnesota will be continuing their studies of U. S. national security, water in Minnesota, releasing their major publication of Indians in Minnesota, continuing their support of measures to protect the environment, and bringing the issue of pay equity before the public for discussion.

## PUBLIC SERVICE ANNOUNCEMENTS

Public Service Announcements (PSAs) are the brief messages from non-profit groups that radio and television stations carry free of charge. The first step in getting your message aired is to contact the public service director of the television and radio stations to find out their requirements for PSAs. Since most stations need three weeks to schedule the PSA after receiving the copy, contact the director very early. She/he will be able to tell you: if they even play public service announcements; what length they prefer (see word count below); type of announcement required; deadline for submitting copy; if slides could be used - for television; etc.

Coordination must be used when contacting the public service directors if the station also falls in the area of another League. Do call your neighboring LWV to decide who will send what to whom. It is extremely difficult for a Metropolitan Area League to receive air time and all attempts to contact radio and television stations should be checked out with the state League to avoid undue confusion to the public service directors. An exception to this would be your local cable system. This would be the perfect vehicle for a presentation on your League. If someone is interested in using video equipment in your League, the PSA could be produced in League. If not, contact the community access coordinator of your cable system and ask for aid.

### Word Count of PSAs

10 seconds	-	25 words	30 seconds	-	80 words
20 seconds	-	40 words	60 seconds	-	160 words

### How to Prepare Copy

1. Use the who, what, when, where, why plus name(s) and telephone numbers when applicable.
2. Keep the message short, simple and entertaining. Be accurate, brief and factual. Don't use jargon. Make your message come across and not be lost.
3. Read your copy out loud.

4. Final copy should be typed, with name of organization, address, contact person and telephone number on top. Also on top of page should be suggested use dates and time of copy (i.e., 20 seconds).

5. Television copy should be as follows:

30 seconds

VOTER REGISTRATION

-----  
slides

Announcer Copy

#1 registration table

The League of Women Voters of  
Hutchinson will be registering  
voters during the week of  
September 12th

#2 close up face

at the Hutchinson shopping mall

and so on

6. Be sure to contact your public service announcer and thank the station after your spot has played. A letter is appreciated since it can be added to their files.

SAMPLE PSAs

:30 seconds

THE LEAGUE OF WOMEN VOTERS IN YOUR COMMUNITY WORKS FOR INFORMED VOTING AND CITIZEN PARTICIPATION IN AN OPEN GOVERNMENT. A DEMOCRACY WORKS BEST WHEN ITS CITIZENS ARE INVOLVED. THE LEAGUE OF WOMEN VOTERS CAN HELP YOU BECOME MORE INFORMED. MAKE YOUR VOICE HEARD. JOIN THE LEAGUE OF WOMEN VOTERS TODAY. CALL -----, THAT'S ----- FOR INFORMATION ON THE LEAGUE OF WOMEN VOTERS.

:20 seconds

CONCERNED ABOUT A LOCAL, STATE OR NATIONAL ISSUE. LEARN HOW TO MAKE YOUR VOICE HEARD. CONTACT YOUR LOCAL LEAGUE OF WOMEN VOTERS TODAY. YOU CAN MAKE A DIFFERENCE. CALL ---, THAT'S ----

:30 seconds

IS CITY GOVERNMENT YOUR BUSINESS? THE LEAGUE OF WOMEN VOTERS THINKS IT'S EVERYBODY'S BUSINESS. THAT'S WHY LEAGUE MEMBERS FOLLOW CITY BUSINESS CLOSELY. THE NONPARTISAN LEAGUE OF WOMEN VOTERS REPRESENTS THE INTERESTS OF ALL PEOPLE IN \_\_\_\_\_. FOR MORE INFORMATION ON THE LEAGUE OF WOMEN VOTERS, CALL \_\_\_\_\_, THAT'S \_\_\_\_\_. THE LEAGUE OF WOMEN VOTERS IS WHERE THE POLITICAL ACTION IS.

:60 seconds

LEAGUE OF WOMEN VOTERS MONTH IN MINNESOTA HAS BEEN PROCLAIMED BY THE GOVERNOR AND SPECIAL EVENTS ARE GOING ON IN THE 62 LEAGUE ORGANIZATIONS ACROSS THE STATE. THE LEAGUE IS BEING HONORED FOR ITS NONPARTISAN SERVICE TO OUR COMMUNITY'S POLITICAL LIFE. THE LEAGUE URGES YOU TO VOTE. TO BE PREPARED AS A VOTER, THE LEAGUE OFFERS YOU INFORMATION ON WHO IS RUNNING AND WHAT THEY THINK ABOUT MAJOR ISSUES. WE HOLD CANDIDATE MEETINGS AND REGISTER VOTERS AND OFFER ELECTION INFORMATION. DURING THE PAST 65 YEARS OF CONTINUOUS SERVICE, THE MEMBERS OF THE LEAGUE OF WOMEN VOTERS HAVE GIVEN OBJECTIVE, THOROUGH NONPARTISAN STUDY AND ACTION ON MANY IMPORTANT ISSUES. MANY MEMBERS HAVE SERVED AND CONTINUE TO SERVE IN ELECTIVE AND APPOINTIVE OFFICES. LEAGUE MEMBERSHIP IS OPEN TO BOTH MEN AND WOMEN WHO ARE AT LEAST 18 YEARS OLD. I'M-----, -----(office held) OF THE -----(town) LEAGUE. CALL ME AT -----FOR INFORMATION ON JOINING.

### USING THE PROCLAMATION TO WIN

While the Governor will be signing a proclamation proclaiming October to be League of Women Voters month in the state of Minnesota, your League can use this idea at the local level. You can plan your publicity around the state proclamation or develop one of your own.

Contact the proper official in your area--your mayor, county commissioner-- and arrange for a proclamation for the month. Use the sample proclamation enclosed to use as a guide in developing your own.

### Arrange for Media Coverage

Arrange a time for the signing with your local League representative and the official signing the proclamation. Alert the media. Chances are they won't cover the signing, so take your own photo of the event (black and white, non-distracting background, identify people in the photo) and submit it to your paper. Along with the picture and proclamation, submit an article on your League's plans for the coming year, what you are doing with voter service activities, the designation of League Month by Governor Perpich, membership information.

### Other Tie-ins

Plan a kick-off event to help publicize your October League Month. A cable television program explaining the League and what it is doing locally, a series of newspaper articles on issues important to your community, talk shows on radio attract much interest, a display in your local library, a poster campaign on voting with local schools. Whatever activities you plan, use creative means to bring them to the attention of non-League members.

### Sample Proclamation

The following is a proclamation used by the League of Women Voters of Edina:

#### PROCLAMATION

WHEREAS, members of the League of Women Voters of Edina have served the residents of Edina since 1955; and

WHEREAS, during these years members of the League of Women Voters of Edina have done much to encourage educated nonpartisan political activity; and

WHEREAS, members of the League of Women Voters of Edina have given generously of their time and efforts as volunteers assisting in all phases of elections;

NOW, THEREFORE, I, C. Wayne Courtney, Mayor of the City of Edina, do hereby proclaim the week of September 29 to October 6, 1984, to be

LEAGUE OF WOMEN VOTERS OF EDINA WEEK

and do express the sincere appreciation of the City of Edina for all of their assistance and cooperation of the League of Women Voters of Edina.

-----  
signature

A PROCLAMATION BY THE GOVERNOR

WHEREAS, the League of Women Voters of Minnesota is a nonpartisan organization dedicated to promoting the active and informed participation of citizens in their government; and

WHEREAS, the League of Women Voters has served the citizens of this State by providing impartial information on candidates and voting for 65 years; and

WHEREAS, the League of Women Voters has further informed and assisted citizens through its educational and legislative action programs; and

WHEREAS, the League of Women Voters has been a guardian of democracy, keeping politics a process for the people; and

WHEREAS, it is fitting that recognition be given to these achievements that have strengthened and improved representative government in Minnesota.

NOW, THEREFORE, I, Rudy Perpich, Governor of the State of Minnesota, do hereby proclaim the month of October, 1984, to be

"LEAGUE OF WOMEN VOTERS OF MINNESOTA MONTH"

and urge all citizens of Minnesota to join with me in honoring the League of Women Voters for its efforts in ensuring the continuation of citizen access to government.

RECRUIT AND RETAIN WORKSHOP

STATE COUNCIL - 1984

We missed you at our workshop, but the quality of information shared was outstanding, so we decided to pass on to you some notes from the session. If you have questions on any of this, feel free to contact me or the participants listed.

Judy Nordland  
LWVMN Membership Chair

Eastern Carver County - Candy Takkunen, President

Membership is closely tied to the HEALTH of your League. Need these qualities:

Humor - shouldn't take ourselves too seriously

Enthusiasm - make room for your members to express their creativity unstifled

Abilities - use those of your members

Learning - local Leagues provide a primary source of information on issues

Tenacity - make repeated contacts to recruit & retain members

Heart - keeps LWV a friendly, human organization

Reading and using the materials received from LWVMN & LWVUS is essential.

Holding recruitment events in a public place rather than someone's beautiful home attracts those really interested in LWV, cuts down on elitist impressions.

Prepare a handout for recruitment briefly explaining League expectations of its members. What members can expect from League (LWV-ECC has a good sample).

Lots of follow-up after recruitment event is key ingredient: phone calls, send bulletin, etc.

Tried a buddy system for new members this year: new members invited to orientation brunch where got to know one another. President and Membership Chair explained basics, handed out kits. Experienced "buddies" came later for dessert. These pairs will continue through 2nd year of membership to encourage retention. Buddies offer rides to meetings, source of information about "mysteries" of League, friendly face, agent for feedback about new member experiences.

Sending speaker to community group can recruit members. Visit to local babysitting co-op made contact with younger women still at home - brought two new members.

Very active local study topic is great recruitment tool - creates high visibility.

Bloomington - Evelyn Gebhard, Co-President

Sources of contact with potential members:

Paid advertisements in local weeklies - invest a little money to gain a return.

Keep your League in the news (Bloomington had monthly exposure all year with cable-televised "Newsmaker Breakfast" co-sponsored with local paper).

Individual contact with prospects over coffee, etc. Bloomington developed a terrific purse-size flip chart to use as a tool in talking to someone about League - covers the basics, makes it easy to sell League. (Available for sale to local Leagues.)

Summer festival booth: demonstrated voting machine, used it to take a poll, published results for more publicity.

LWV Week: recruitment breakfast with short program at local restaurant. Used slide show - "What's in US for You?"

Send bulletin to prospects; follow-up by phone.

Retention tools - keep your members busy, happy.

Lots of thank yous, recognition of efforts.

"Atta Girl Awards" given to those who did things above and beyond the call of duty.

Keeping track of members not assigned to units: One person responsible for communication with all of those people.

Alexandria - Cathy Hegg

Five years ago they were faltering. Worked out plan with several facets to bolster situation.

1. Tried to lessen burdens of various jobs by "chunking" (breaking one large job down into smaller components to be done by more than one person).
2. Used co-presidents when no single person would accept job.
3. Set goals for involving many members in recruitment.

Formed six teams with four members each, competing to recruit most new members. Each team member had specific job in preparation for a membership coffee to which they would invite prospects:

- 1 provided her home for coffee
- 1 provided the refreshments
- 1 sent out invitations
- 1 planned the program explaining League.

Total of 70 prospects were invited. Teams that did follow-up had best results.

When someone joined, Membership Chair made contact, had her/him fill out interest survey, etc. Lots of personal attention.

More formal orientation followed.

4. Retention efforts

Fall survey of members interests - really important to make use of the information.

Spring survey to evaluate year.

Made members aware of choices they could make among various levels of involvement.

More emphasis on discussion at meetings.

Golden Valley - Peggy Leppik, Membership Chair

A definite downward trend prompted them to go through Long Range Planning process. Made every member think about what she wanted, what her role might be. Main outcome was setting goal of 10% membership increase in each of next two years.

Local program chosen very carefully to attract members.

Survey of city residents requested by City Council brought good publicity, visibility.

Long term awareness of League's presence lays foundation for membership.

"Whoopee Party" - potluck lunch day after kids go back to school for paid members, prospects.

St. Louis Park - Barb Person, Membership Chair

As an incentive to increased participation in League, resulting in better retention, instituted a "League Loot" program.

Members earn loot by attending meetings, giving time to activities.

Loot to be used to purchase donated items at auction held at Annual Meeting.

A few other ideas, comments offered at workshop:

1. MN Volunteer Office has forms to be used for recording, classifying volunteer experiences. Good tool to offer your members.
2. Fridley LWV sends letters to member's employers saluting those members for special contributions to League activities.
3. Give out "Life Saving Award" for last-minute service.
4. When a committee finishes a project, encourage them to "celebrate" with some kind of informal gathering - lunch, brunch, etc.

Management and Training Services (MTS)

March 1980

APPLICATION FOR CHANGING THE ORGANIZATIONAL BASIS OF A LOCAL LEAGUE

(Extra copies free of charge on request to: MTS Dept. LWVUS,  
1730 M Street, N.W., Washington, D.C. 20036)

1. NAME OF LEAGUE(S):
2. BASIS OF ORGANIZATION: (county, area, city-county etc. If more than one League, please indicate basis for each.)
3. NEW BASIS OF ORGANIZATION: (Please include a map with new boundaries shown, if possible.)
4. TOTAL LEAGUE MEMBERSHIP:
5. POPULATION IN CURRENT AREA OF ORGANIZATION:
6. POPULATION IN PROPOSED AREA OF ORGANIZATION:
7. RATIONALE FOR CHANGE: (Why is change beneficial? For example, indicate how membership recruitment and retention, fund raising, work on program issues, voter service, etc. will be affected.).

Use back of sheet for any additional comments or attach additional sheet.

LOCAL PRESIDENTS (S) \_\_\_\_\_

STATE ADVISOR \_\_\_\_\_

STATE ORGANIZATION CHAIR \_\_\_\_\_

DATE: \_\_\_\_\_

# FOCUS on Membership

MEMBERSHIP -- KEEP IT IN FOCUS ALL YEAR LONG!

Focus on Membership will come to you throughout the year as a tool to share ideas, issue reminders, and lend support and encouragement to you in your job. If there are topics you'd like covered, questions you want answered in future issues, give me a call or drop me a note-- I'm here to serve you!

I hope there is a helpful set of files already established for your portfolio. If, by some chance, there isn't, start a file today with this publication. Add to it subsequent issues of Focus, as well as your job description, other membership materials from LWVMN and LWVUS, and local membership records. These will be a valuable source of information for you and your successors.

Whether you're an experienced hand or a newcomer to the position of Membership Chair, I thought you might appreciate a calendar of activities to serve as a reminder to you at the beginning of each month. I also hope it will help you to look at the position as a year-round job. Good luck this year!

Judy Nordland  
LWVMN Membership Chair

## MEMBERSHIP COMMITTEE CALENDAR

### May

- Meet with previous chair if you are new on the job.
- Appoint a committee to help you.
- Ask for input from your board on membership goals for the year--both recruitment and retention.
- Renew current members.
- Start a list of prospects with help from all members.

### Summer Months

- Meet with your committee to lay out plans for the fall campaign. You'll need to consider:
  - List of prospects
  - Specific activities, including a major recruitment event
  - Gaining the support of other board members
  - Involving the total membership
  - Follow-up through personal contact with prospects
  - Orientation of new members
- Carefully read the LWV Month kit you'll be receiving in June; make use of appropriate materials from it.

Set specific goals that put you in the running for the LWVMN Membership Awards.  
Set up a permanent record file system or update present records.  
Order LWVUS membership materials, if desired.  
Enlist help of the PR chair to publicize membership opportunities.  
Add to your list of prospects.  
Consider holding informal neighborhood recruiting coffees.

#### September

Communicate recruitment plans to your members. Let them know what kind of help you need from them; encourage them to bring guests to meetings all year.  
Issue invitations to the recruitment event.  
Hold the recruitment event; don't forget to ask "The Question": Will you join?  
Remind un-renewed members from previous year to pay dues.  
Retention is essential to your program.  
Ask the editor to send bulletins to prospects throughout the fall months.  
Make reservations for members and prospects to attend the LWV Month reception at the Minnesota Museum of Art.  
Ask the President to set up clear lines of communication among herself, you, the Treasurer, Units Chair, and Bulletin Editor to assure that new members are quickly assimilated into the activities of your League.

#### October

Make the most of LWV Month with a package of activities that calls attention to your League.  
Bring new and prospective members to the LWVMN reception Oct. 11.  
Invite new members to an orientation meeting--make it fun and informative but not overwhelming. Lots of good suggestions in LWVMN publication, Orienting New Members.  
Assign buddies to new members--a personal contact throughout the year.  
Survey the interests and talents of all members; see to it that someone follows thru, asks each to do what s/he volunteered to do during the year. Voter Service activities are a great place to involve new members!  
Follow up on all unrecruited prospects with personal contact!

#### November

Send your membership list to the State Office.  
Publish a roster for your members.  
Remind board members of their responsibility to service, involve new members.  
Each month, spotlight new members in your bulletin.  
Don't give up on likely prospects--some need a lot of prodding!

#### December

Mop-up time on renewals and prospects.  
Take a break for the holidays--you've earned one!

January

Submit membership count to the national and state offices (be sure your count matches with the Treasurer's).

If winter is getting long, encourage the planning of a social event to help old and new members get better acquainted.

Check in with new members to see how they're feeling about League.

February

Consider whether or not you want to plan any formal spring recruitment activities.

Share pertinent information with the Nominating Committee about new member interests and talents.

March

Call attention to the importance of a strong local study as a valuable membership recruitment tool.

April

Issue a special invitation to all of the year's new members to attend the Annual Meeting.

Evaluate the year's membership efforts with the board.

Prepare a report on the year's activities for the file.

Clean out and update your files.

Give yourself and your committee a pat on the back for a year of good work!

TO: LL Presidents & Membership Chairs  
FROM: Judy Nordland, LWVMN Membership Chair  
RE: Recruiting 1983 Membership Drop-outs as MAL's  
DATE: June 13, 1984

I know all of you are as concerned as I am about the statewide decrease in membership during 1983. As one response to that situation, your LWVMN Board wants to contact each 1983 drop-out to consider membership in the state League as a Member-at-Large (MAL). We recognize that at least some of these people are too busy to be an active participant in their local Leagues and feel guilty and/or unwelcome as an inactive member at that level.

We plan to send each of these people a copy of the attached letter during the month of July. If a person returns the coupon\* with a check, s/he will be enrolled as a LWVMN Member-at-Large. (After deducting the appropriate Per Member Payments from the \$30 dues, the remainder will be sent to your local League. If you wish to renew contact with that person, you may feel free to do so; you may simply want to place her/him on your mailing list - the choice is yours,)

If, for some reason, you have 1983 drop-outs whom you don't want to receive the MAL recruitment letter, please send the names of those individuals to the state office no later than July 1, 1984. It is not our intention to hamper any future efforts on your part to bring them back into your local League; we simply don't want to miss an opportunity to retain them as League members in a way that best meets their needs.

If you have any questions or concerns about this procedure, feel free to contact me.

\*Below is a sample of the coupon which will be sent along with the letter.

League of Women Voters of Minnesota, 555 Wabasha, St. Paul, MN 55102 - June 1984

Name \_\_\_\_\_

Address \_\_\_\_\_

Phone \_\_\_\_\_

Formerly a member of the LWV of \_\_\_\_\_

\_\_\_\_\_ I wish to join LWVMN as a Member-at-Large. Enclosed is my check for \$30.00

\_\_\_\_\_ Enclosed is my contribution to the LWVMN in the amount of \_\_\_\_\_



## LEAGUE OF WOMEN VOTERS OF MINNESOTA

555 WABASHA • ST. PAUL, MINNESOTA 55102 • TELEPHONE (612) 224-5445

These days most of us would agree that 24 hours just don't give us enough time to accomplish all the things we need and would like to do in a day! The demands of home, family, and in many cases, a job or continuing education force us to juggle priorities and set aside activities that once were a significant part of our lives.

We recently learned with regret that you decided not to renew your membership in the League of Women Voters this year. Our conversations with local League leaders indicate that many former Leaguers reach a point where they can no longer be active participants in the organization's activities and drop their memberships out of guilt and/or a mistaken impression that they aren't needed or wanted if they don't have time to give.

Please let us dispel that impression right now! The League of Women Voters has earned a reputation as a respected multi-issue organization through the responsible, thorough study of issues in preparation for adopting positions. But in order to maintain the "clout" we have earned through our work over the last 64 years, the League needs a large, broadly based membership now more than ever. It is a reality that numbers "talk" when an organization tries to wield influence in the public arena, and we want to count you, once again, as one of our number!

If membership in your local League doesn't meet your needs at the moment, consider joining the LWVMN as a Member-at-Large and reaping these benefits:

- Membership in both LWVMN & LWVUS;
- Receive state & national VOTERS as well as other current League publications on timely issues;
- Receive periodic mailings from LWVMN to keep you informed of League activities;
- Enjoy the satisfaction of supporting a nonpartisan, multi-issue organization that enjoys a reputation of thorough deliberation before it acts.

Annual dues for a Member-at-Large in LWVMN are \$30. Simply complete the attached coupon and mail with your check to LWVMN. We think you'll be glad you did.

Sincerely,

*Judy Nordland*

Judy Nordland  
Membership Chair

JN/rk  
enc.



LEAGUE OF WOMEN VOTERS  
OF MINNESOTA

PHONE (612) 224-5445  
555 WABASHA • ST PAUL, MINNESOTA 55102

# BOARD MEMO

AUGUST, 1984

CALENDAR

- August
- 21 - 1st Class Board Memo mailed from state office  
Preregistration closes for Primary Election
  - 23 - 3rd Class Board mailing from state office  
Prospects for Peacemaking Steering Committee, state office, 10 a.m.
  - 25 - Take Back the Night March, Minneapolis
  - 26 - Women's Equality Day (Suffrage - 1920)
  - 26,27,28 - LWVMN at the State Fair with WCCO Radio
  - 27 - DFL Primary Debate, Duluth, 7-8 p.m., Channel 6 (NBC)
  - 31 - Voter Guide order deadline

- September
- 1 - 2nd Quarter PMP due to LWVMN
  - 3 - Labor Day
  - 4 - Action Committee, 9:30 a.m., state office  
DFL Primary Debate, Mankato, 8-9 p.m., KEYC-TV (CBS)
  - 6 - CMAL Board Meeting, 9:30 a.m., state office
  - 7 - Fall VOTER mailed
  - 11 - Primary Election Day
  - 12 - LWVMNEF & LWVMN Board Meeting
  - 17 - Voter Guide ready and mailed
  - 18 - 1st class Board Memo mailing
  - 19 - LWVMNEF Kickoff Committee, 10:00 a.m., state office  
Fundraiser Committee, 12:30 p.m., state office
  - 20 - 3rd Class Board Memo mailing  
- CMAL Quarterly Meeting
  - 21 - Coalition of 15,000, 9:30 a.m., state office

Looking ahead....

- October
- 11 - LWV Membership Event at MN Museum of Art
  - 16 - Focus on "Pay Equity - the Quiet Revolution"
  - 26 - UN Rally, St. Paul Radisson
  - 28 - Debate '84, U of M, St. Paul Student Center Theater, televised by KTCA, 7-8 p.m.
  - 29 - 65th Anniversary of LWVMN

ENCLOSURES

(Mailed 3rd Class to presidents only; Presidents, please distribute to appropriate portfolio chairs; \*denotes Duplicate Presidents' Mailing subscribers.)

- Water Study Guide and Consensus Questions\*/Akre, Fournier
- Facts and Issues: "Who Owns Minnesota Water?"\*/Akre, Fournier
- Order form for Facts and Issues: "Who Owns Minnesota Water?"\*/Akre, Fournier
- Election '84 in Minnesota: Register and Vote\*/Burkhalter
- LWVMN Speakers Bureau flyer\*/Buie
- Pay Equity Focus Agenda, Registration form & Map\*/Santi
- Reservation Form for October 11th Membership Reception\*/Nordland
- League Lines/Walters

ENCLOSURES (cont.)

- Membership Newsletter, August/Nordland
- 65th Anniversary Membership Campaign/Nordland
- Election Hotline '84 flyer\*/Halpern, Borgen
- Sociology of Rural Life, June/Hendrixson, Lucas
- MN Women's Campaign Fund flyer/Tews
- U.S. Senate Debate '84/Burkhalter
- Application for Position on LWVMN Board/Armstrong
- Minutes of the June 12, 1984 Board Meeting/Hegg
- Minutes of the July 19, 1984 Executive Committee Meeting/Hegg

S T A T E   B O A R D   H A P P E N I N G S

At its August 14, 1984, meeting your state Board:

- . decided to discontinue the Capitol Letter in its present form;
- . voted to cosponsor a "Take Back the Night" March scheduled for August 25th in Minneapolis;
- . voted to conduct a presidential preference poll in cooperation with WCCO at the MN State Fair;
- . changed the Handgun Concurrence deadline to February 1, 1985;
- . approved the Handgun Concurrence questions and guidelines;
- . approved Water Study Consensus questions;
- . recognized the Ojibwe State Unit of LWVMN;
- . added state Board Meetings for 1984-85 in October and April;
- . decided to add four regional representatives to LWVMN Board, to be drawn from Greater MN;

B O U Q U E T S   T O

- . Erica Buffington, LWV-St. Louis Park and LWVMN Action Chair, who was elected to MN Women's Consortium Steering Committee;
- . Judy Duffy, LWV-Mahtomedi and LWVMN IR Chair, who was appointed to LWVUS National Security Committee;
- . Joann Buie, for hosting a delightful 2-day LWVMN retreat and Board Meeting at her Camp Lake home.

P R E S I D E N T  
(Tews - 612-426-1011)

August 13th and 14th found your state Board in retreat at the lake home of Joann Buie. Two days were spent in discussion of portfolio plans for the year, evaluation of progress toward long-range goals, discussion of Board organization and proposals for change and in pursuing trivia on each others lives. (Did anyone know that Judy Duffy was born on the day Hitler died?) Without interruption of phones and big city timeliness, we were able to both meet and relax in preparation for an action-packed League year.

Happy Birthday to us!!! *dt* On October 29th LWVMN will be 65 years old! We will celebrate our birthday at the October 11th state membership event. Please let us know your League's plans to commemorate this occasion.

In the 3rd class mailing you will receive a brochure on the Minnesota Women's Campaign Fund. These are being sent not primarily to raise money for the fund but rather to acquaint you with the existence of the fund. Knowing that there is money available to be contributed to women's campaigns should encourage all of us to consider running for office. Please share the brochure with your members and others in your community.

Watch for information on the Minnesota Student/Parent Mock Election program cosponsored by the MN Department of Education, Urban Concerns Workshop and LWVMN. Schools throughout MN will be participating.

Plans are underway for a conference cosponsored by LWVMN on Women, the Economy and Public Policy to be held in St. Paul the evening of November 15th and on November 16th.

PRESIDENT (cont.)

The Nominating Committee is beginning its search through Minnesota to find potential nominees to the state board. Please send any suggestions to Ruth Armstrong, Nominating Committee Chair at the State Office.

You may receive a mailing soon from the Minnesota Women's Fund. This is a new grantmaking fund being formed in Minnesota to "address the fundamental issues affecting women and girls." But before the fund can begin granting money for projects, it needs to raise it. The fund has undertaken a major fundraising effort and is on the way to securing a multi-million dollar endowment. This will form a permanent funding base to be used for future grantmaking and educational activities. The League is a potential recipient with our educational projects focused on women's concerns and issues. We release the local League presidents list with discretion; this is an instance where we thought it could be beneficial to all.

P R O G R A M   P L A N N I N G  
(Hegg - 612-762-1212)

I hope you have all scheduled some time for local and state program planning/lively issues early in 1985. This is an excellent time to have a social event tied in with a League activity - how about a pot luck featuring People's Choice recipes.

The deadline for state issues to be submitted will be February 15th. Suggestions must be received at the LWVMN office by that date in order to be considered and listed in the Convention program.

Now is the time to start thinking of program items you want to suggest/lobby for. Ideas you have that you want to have considered by other Leagues should be sent to LWVMN as soon as possible to be included in a VOTER article, the deadline for which is November 13th. Of course, you can contact other Leagues directly to seek support of a specific item, as well.

A C T I O N  
(Buffington - 612-929-8168)

CAPITOL LETTER  
Due to lack  
of interest  
the "CAPITOL LETTER"  
has been discontinued.  
R.I.P.

The above is not a joke! At the August Action Committee Meeting the decision was made to recommend to the Board that the "Capitol Letter" be discontinued in its present form. The Board agreed on August 14th. So - unless an interest is strongly indicated by Leaguers, when the legislature convenes January 8th, our lobbyists will be there, but there will be no "Capitol Letter" to inform you about League issues and League action at the Capitol. Reaching this decision was not easy; however, the message being sent was clear. Subscriptions are down 50% and I saw no point in expending the great amount of time, effort and money (that could be used elsewhere) if interest is not there. Action on the state level is perhaps of little interest to many Leaguers. I can only hope that Leaguers are taking action at the local and county levels.

At this point there is no definite alternative to replace the "Capitol Letter." The Action Committee will be discussing this at the September and October Action Committee Meetings. We welcome any suggestions, comments, or recommendations.

Legislative Interviews: Even though summer isn't quite over, it's time to start thinking about those legislative interviews. The questions and background information will be sent to you in the September mailing. This time around we will be sending out a set of questions for

ACTION (cont.)

each legislator to be interviewed. State Senators can be interviewed anytime - unless there is a special election for state senator in your district. Wait until after the November 6th election to interview your representative. The deadline for returning your interviews is December 14th.

Action is: whatever you and your local League make it! Action can be observing your city council or school board. It can be writing or phoning your U.S. Congressional delegation on League issues. It can be responding to a Time for Action at the state level. Action at the local level should equal visibility. Visibility promotes interest and new members, who in turn, can take action! Therefore, action is a very important part of keeping a League healthy.

I urge each local League to take on one action project this coming year. It's a real learning experience and it can be fun. If you feel you need assistance, please call me. I'll be happy to help in any way I can.

Handgun Concurrence: For a Unit Meeting, the Minneapolis Police Department is offering an educational program on the complex issue of handguns, their uses and abuses. The program includes a 15-minute film, brochures, a brief presentation and an opportunity for questions. The program is scheduled for a tight 30-minutes, but can be adjusted to suit the needs of your meeting. If you are interested, call Officer Gary Jensen, Community Relations, at 612-348-6870. Officer Jensen says he will travel throughout the state with the presentation.

Take Back the Night March: For several years LWVMN has sponsored (along with other organizations) the Take Back the Night March. This event is held not only in the metro area; other cities and towns have held such marches.

The LWVMN has cosponsored this event based on our Social Policy position on equal access and safety for women. If your community has a Take Back the Night March, the local League Board can cosponsor if they choose.

G O V E R N M E N T  
(Knighton - 218-557-8728)

Special emphasis is being placed on Campaign Finance during the next two years. A new publication from LWVEF, "Facts on PACs: Political Action Committees and American Campaign Finance, (#297, \$2.00, \$1.50 for members) is now available and can be used to explain the ins and outs of PACs. Other material will be coming in the near future.

Watch for the winter issue of the National VOTER for materials on the new study, Financing the Federal Government. For Leagues interested in having unit meetings on this topic, remind members to keep their VOTERS on hand.

It is important that Leagues keep abreast of the use of early projections of Election Results as we near the fall election season. Check with local stations in your area about their use of election results and let them know what the League's position is on this issue.

The League feels that projections or characterizations of election results have an adverse impact on elections. We ask that broadcasters and other members of the news media voluntarily refrain from projecting or characterizing the results of an election before all the polls have closed and to establish guidelines to assure that exit interview data not be used for early projections. Also, emphasize these points to your Congressmen when you have an opportunity.

I N T E R N A T I O N A L   R E L A T I O N S  
(Duffy - 612-429-9703)

U.N. Rally: Friday, October 26th at the St. Paul Radisson. The focus this year will be on women's issues in connection with the U.N. Decade for Women.

Monday, October 22nd: an International luncheon at the Landmark Center. Speaker James Thwaites, President, Int'l Ops., 3M.

Saturday, October 27th, MN Conference on U.N. Decade for Women. Looking ahead to Nairobi in 1985.

October 19-21 - International Festival with a Global Village theme and performances of Peace Child Project.

INTERNATIONAL RELATIONS (cont.)

We have received a letter from Eileen McCormick, Regional Program Director for the U.S. Dept. of State. She will assist groups in putting together a program on issues of foreign policy. The costs involved vary - as I understand, some programs may be provided. If you are interested in a program and would like her assistance, you can write to her at: U.S. Dept. of State, Office of Public Programs PA/PP/RPD, Room 5327, Washington, D.C. 20520, or phone, 202-632-5192.

The Foreign Policy Association has just published Foreign Policy Choices for Americans, a nonpartisan guide for voters in the foreign policy debate of the upcoming presidential campaign. The book is \$5.95 + \$1.00 postage and handling (there is a 25% discount for orders of 10-99). You may order it by writing to Foreign Policy Association, 205 Lexington Avenue, New York, N.Y. 10016 or call 212-481-8450. This book has been endorsed by both the Democratic and Republican National Committees and the President of the League of Women Voters.

The International Institute of MN is offering foreign language classes in Chinese (Mandarin), Finnish, French, German, Italian, Norwegian, Russian, Spanish and Swedish. For information call: 612-647-0191, or write to the International Institute of Minnesota, 1694 Como Avenue, St. Paul, MN 55108. Classes for children also are offered.

C R I M I N A L   J U S T I C E  
(Hiles - 612-439-6221)

Handgun Concurrence Deadline changed to February 1, 1985: Please alert all of your members to watch for the information and ballot on the handgun concurrence question in the next VOTER. This is a new process for us and we want it clearly understood so it will work. If we don't have a good participation from all of our members, this won't be a valid concurrence. For new members who have not received a VOTER, the president must call the state office with names and addresses and a VOTER and a ballot will be mailed to that member. If you have any questions, call Erica or me, in the evening.

If you are planning a unit meeting on this, members must have their ballots from the VOTER to participate as we must use the ballots to ascertain if it is a valid concurrence. Unless your community is anticipating some type of a handgun ordinance I don't see a full unit meeting on this as necessary. If the interest is there, you might want to expand on the material by interviewing the local police chief, a city council member, NRA member, emergency hospital staff, as LWV-Mpls did in their study. (See Action Section of this memo for resources from the Minneapolis Police Department.)

Community Alternative Settlement Centers: We are investigating having a Fall '85 Focus on Community Alternative Centers. A bill was passed this session setting up funding for community dispute resolution centers which would provide alternative methods to solving problems that develop between people. Instead of going to court, the individuals would sit down with a trained neutral mediator and work towards a mutually agreeable solution. Let me know if this topic is of interest to you, one you want more information about.

HOT OFF THE PRESS: Groundbreaking ceremonies at the MN Women's Correctional Facility in Shakopee will be Wednesday, September 19th at 10 a.m. and the League is invited, of course. See you all there???

N A T U R A L   R E S O U R C E S  
(Crampton - 612-926-8760)  
(Grimsby - 612-922-9403)

Note: The entire State House of Representatives will be elected in November - with a number of new faces running for office. If the opportunity presents itself (interviews, candidate's meetings) to pin a candidate down, prior to election, on their position on container deposit legislation, do so. If a candidate indicates he/she is unfamiliar with the issue, please send me their name and address, so that I can get some information to them.

NATURAL RESOURCES (cont.)

The information in the June Board Memo is still relevant - if you missed it, take a look. The Water Consensus questions and study guide are enclosed in the August 3rd class mailing. The second water publication will be available at the state office after September 15th. Please do not panic at the length of the consensus questionnaire! Information is contained within the body of the questions themselves, and the study guide will help. The Water Study Committee has suggested that after general discussion, local Leagues may simplify the consensus process by allowing members to mark the question sheets individually. We do urge Leagues to allow two meetings for the culmination of this study, if at all possible.

S E R V I C E   T O   L O C A L   L E A G U E S  
(Higinbotham - 612-926-9399)

There has been some confusion about who is eligible for the Road Show. The committee decided that in 1984-85 only non-Metro Leagues (not members of CMAL) would be eligible to receive the whole Road Show Packet (speaker, invitations and press release). Metro area Leagues can get help with this kind of program by contacting program chairs for names of possible speakers. Invitations will be provided to all LLs (at no cost). If this year's road shows are successful, we hope to expand it next year.

C I T I Z E N   I N F O R M A T I O N  
(Santi - 612-426-5151)

Minnesota's new Pay Equity Act affects 163,000 employees in all of Minnesota's 855 cities, 87 counties and 436 school districts. The bill mandates each of these local governments to establish equitable compensation relationships between female-dominated, male-dominated and balanced classes, and to use a job evaluation system to determine comparable work value. The potential financial impact is great.

"Pay Equity: The Quiet Revolution," an LWVMN sponsored conference on Tuesday, October 16th will provide guidance for both those charged with implementing and those interested in monitoring the law. The conference will run from 4:30 to 9 p.m. at the Earle Brown Center on the St. Paul Campus of the U of M, 1890 Buford Avenue. All facilities are handicapped accessible and parking is adjacent to the Center.

Program segments will cover the historical roots of pay equity, where pay equity is already getting started and implications for the future. A handbook on how to implement and how to monitor the Act is being published by the MN Dept. of Employee Relations and LWVMN, and will be given to all conference participants.

Major speakers are Nina Rothchild, Director of Minnesota's Department of Employee Relations; Sen. Linda Berglin and Rep. Phillip Riveness, authors of the Pay Equity Act. Two panels include: Princeton Mayor Faith Zwemke; Judy Farmer, member of the Minneapolis School Board; Wendy Robinson, director of Nine to Five; and Joe Fogarty, a member of Washington County Board. Also, Rich Scott, Political Action Director for AFSCME and Mary Sachse, Manager of Direct Compensation for Honeywell.

Cost for the conference, including publications and dinner, is \$12 for LWV members, \$15 for non-members. For conference registration and pubs only, deduct \$7. Continuing education credits will be offered. Register by Friday, October 12th at LWVMN, 555 Wabasha, St. Paul, 55102. Phone: 612-224-5445. Registration materials with complete agenda and map will be included in the 3rd class mailing.

C O M M U N I C A T I O N S  
(Walters - 612-934-3412)

Newsletter: Your newsletter exchange group is listed in the Outlook for Work. These Leagues are the main ones to which you are to send your newsletter and receive theirs in return. Look up the addresses of the person to send to (president and/or editor). This is a good way to

COMMUNICATIONS (cont.)

find out what other Leagues in your area are doing. Periodically during the year you will be receiving "Leagues Lines" which you can use as is in your newsletter or use the most pertinent material to your League as a filler for those occasional blank spaces. Do be sure to contact me with any questions you have on editing your Leagues newsletter.

Cable TV: LWVMN is planning on videotaping the Focus on Pay Equity on October 16th at the Earle Brown Center, St. Paul. Volunteers are needed for the video crew. Those who want to improve their skills or learn on the job, contact Marcia Walters at 612-934-3412.

Public Relations: Our special League month - October - will be upon us soon. Your plans for making a big PR/Membership splash should be made now. Check for ideas in the October League Month packet sent to local Leagues in June. Let's make October, our 65th statewide birthday, a real celebration.

M E M B E R S H I P  
(Nordland - 612-448-3165)

Set a goal - stay on target: Every local League should have a well-defined goal for membership recruitment and retention heading into Fall. This is a decision requiring total board involvement, since every portfolio has a stake in keeping a healthy membership. Set a specific goal in terms of net increase and also think about specific groups you might want to target in order to accurately reflect the composition of the area you serve. It's difficult to know what you've accomplished unless you know what you've been aiming for.

October LWV Month: To help in reaching your membership goals, I hope you've assembled an exciting package of activities that capitalize on LWV Month. Lots of visibility in your community lays the groundwork for introducing potential members to the League.

LWV-Month Reception: A terrific way to "seal the deal" with your hottest membership prospects is to bring them to our gala LWV Month - 65th Birthday Celebration on Thursday, October 11th at the MN Museum of Art in St. Paul. Use the form in the 3rd class mailing to make reservations now, as space is limited. You can decide who to invite later.

1984 LWVMN Membership Contest: Also in the 3rd class mailing is a flyer with details on this year's contest and prizes to be awarded. Set your membership goals with an eye toward winning!

M A R K E T I N G  
(Buie - 612-941-7979)

Speakers Bureau: Our flyer will be mailed late in August. Call or write the office if you want any for mailing in your local community. We get requests each month. Additional speakers are wanted. Check the topics listed and send us names from your League.

People's Choice Cookbook: Time to MARKET THE BOOK again. Think of one book bought or sold per member. And, remember your LL bonus of \$2.00 per book. An easy addition to your treasury.

D E V E L O P M E N T  
(McKinnell - 612-646-3690)

LWVMNEF: The new Education Fund has approved two local League projects so far; St. Paul LWV Voter Registration Booklet and Roseville LWV Voter Service Activities (Voter Registration, Fall Candidate's Meetings, Get-Out-The-Vote signs and Distribution of Choosing the President 1984, Pick a Candidate and their own Voter Registration Pamphlet). Congratulations to these Leagues for their speedy use of the Education Fund to carry out their 1984 election projects.

Your League can also take advantage of our help and advice to increase League service to your community. This will bring dividends of added visibility and community support to your local League. Just call Beverly McKinnell until September 16, 1984 or Karen Anderson at the office.

Emily Schmitz returns to LWVMN Development: Welcome to Emily who served as V.P. for Development on the LWVMN Board from 1975 to 1981. She will fill in for absent Beverly McKinnell who will be living in Ghent, Belgium from Sept. 16th to Dec. 15, 1984.

DEVELOPMENT (cont.)

Frolic in February: Circle February 8, 1985 on your calendar - for the second Annual Frolic in February. Details to follow.

Committee members and auction item donors are being solicited now. Plan to have a table - or several - reserved for your League members, sponsors and friends. We promise an evening of fun, great food and entertainment and \$ for the League.

LWVMN Ed Fund Kickoff Campaign: A committee of local League representatives and state Board co-chaired by Mary Santi and me plans an announcement of the new Ed Fund at the post Debate '84 reception followed by a November 15th Individual Giving Campaign solicitation letter. If you have suggestions for our list of prospective donors, please send them to the office. Remember your local League gets 25% of an unrestricted contribution from that mailing.

Computer: HELP! We need you to give us your ideas for contacts for donation of a computer to LWVMN.

V O T E R S   S E R V I C E  
(Burkhalter - 612-935-3002)  
(Leppik - 612-546-3328)

Election '84 in Minnesota: Register and Vote: LWVMN is distributing 70,000 copies of Election '84 in Minnesota: Register and Vote. A copy is enclosed in the 3rd class mailing. This brochure is prepared by the Election Division of the Office of the Secretary of State and contains voting information on registration, absentee voting, proposed Constitutional Amendments and an election calendar for 1984. LWVMN will send at no cost to your local League, ten copies per member for you to distribute in your community. (Some LLs already have theirs.) Where can you distribute these? How about libraries, grocery stores, banks, public meetings, candidates meetings, county fairs and festivals. If you want more (or fewer) of the brochures, please contact the LWVMN office.

Young Voters Project: Thanks to Jostens Foundation, we can proceed with our campus poster project, although on a somewhat reduced scale. The posters will be mailed to participating local Leagues in a separate mailing the week of August 27th. Those Leagues will be asked to place the poster sets on college and vo-tech campuses. Wendy Weden (LWV-Edina) has agreed to serve as Project Director. A copy of the series of VOTE statements is enclosed in the 3rd class mailing to presidents. We will not reach all campuses in MN for cost reasons. However, if you serve a vo-tech, community college or other college in your area, and you have not received posters by September 7th and you wish to use posters there, call us.

Pre-primary Debates: The LWVs of Duluth and Mankato will be sponsoring televised debates between Mattson & Grove on August 27th and September 4th.

Debate '84 will be held October 28, 1984, 7-8 p.m. and broadcast on all Public Television Stations across the state. Plan now to watch and perhaps get together with others (prospective members, LWV friends) and watch the program.

ABC Election Project: This project is a state fundraiser and we hope your League will provide a reporter or reporters if ABC wants early results from a precinct near you. Our project coordinator, Marjory Adams, will notify your League if your services are needed. We hope you will respond positively and promptly. You can take a friend with you and have your expenses paid in addition to earning \$40 for LWVMN. It's interesting work!

Voter Guide '84: (Juanita Peterson, 612-922-0623) Remember to send in your order form for your copy of VOTER GUIDE '84. We shall send one copy (which you may duplicate) to each local League who requests it. We hope to mail them out by September 17th. If you plan to pass the information on to your local newspaper so it can receive wider distribution, I would recommend that you include a written release statement such as:

"We agree to print information from VOTER GUIDE '84 in its entirety for each section we choose to print."

---

Signature of receiver

VOTER SERVICE (cont.)

They may decide to lift only your District Congressional race, for example, but then they must include all candidates and all information about and by each candidate. The same is true if they choose to print information about the proposed constitutional amendments. Such a statement releases you from any responsibility for "misquote" or "out of context" charges.

Distribute copies of VOTER GUIDE '84 as widely as your budget allows. Your benefits will be twofold (at least!). Visibility for your League and polishing the image of League as a Citizen Information/Voter Service organization.

P U B L I C A T I O N S

LWV Buttons: (3" in diameter, green and white) are available again. The price is 50¢ each. Discount rates are: 11-50, 10% discount; 51-200, 20% discount. This is a super PR tool. How about a button for every Board member or, better yet, every member in your local League!

FACTS About the League of Women Voters of Minnesota, 1919-1984 is an eight panel brochure which outlines purpose, history and positions of the LWVMN. Excellent information for new or prospective members. Cost is 20¢ apiece with bulk discounts of 10% and 20% available as stated above.

FACTS AND ISSUES: Who Owns Minnesota Water? is part one of the two-year LWVMN study (\$1.00). Part two, entitled Minnesota's Liquid Asset, will be available in mid-September from the state League office. To order copies of the studies which were written as every member pieces, see order form in the 3rd class mailing to presidents.

C O U N C I L   O F   M E T R O P O L I T A N   A R E A   L E A G U E S  
(Mayne - 612-645-4007)

CMAL is an all League member organization which depends on delegates from LLs to conduct its business. Consider this a special invitation to Presidents, as well as CMAL delegates and alternates, and other members to our September 20th Quarterly Meeting. It will be at the Silver Lake Road Camp in St. Anthony.

Along with a discussion with new delegates, we hope to have a special discussion with presidents and others on your ideas of "lively issues" at the regional level for the new program we will adopt next spring. What new directions shall we look to?

We also expect to hear from Tom Herren, MN State Dept. of Planning, who directed their study of Metro agencies, structures and processes - particularly the issue of accountability, a question many local Leagues raised last spring. We also will hear Joan Campbell of the Metro Council discuss the relationships of local governments with the Council and the five-year program they are developing.

Our study committee with Chair Karen Halpern is working hard to make up for lost time, hoping to have an every member piece on the Regional Services Financing Study ready in October. (We empathize with all of you who have difficulty organizing a full board.)

Because there appear to be other consensus conflicts we have extended CMAL's consensus due date to March 31st, and hope this will give you more flexibility in planning programs.



**LEAGUE OF WOMEN VOTERS  
OF MINNESOTA**

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

**WATER RIGHTS AND USE COMMITTEE GUIDE  
AND CONSENSUS QUESTIONS**

August 1984

Dear Friends,

With this mailing you are receiving the first packet of information on the state water study. Your packet should contain:

- the consensus form (single sides for easy tallying)
- the discussion guide
- a list of resources
- Facts and Issues: "Who Owns Minnesota Water?" (Part I of our study-- an every-member piece) - 4 pp.

In late September you will receive Part II of our study, "Minnesota's Liquid Asset: Water Use and Policy Options." Part II is 12 pages long. It is also an every-member piece.

We hope you and your fellow Leaguers will not be discouraged by the length of the study and the consensus. It is actually more material than we intended to prepare, but water turned out to be a very deep subject, and difficult to divide. (Actually, that's the point of the whole study.)

The readers of the manuscript felt that the material was worth keeping, and that the manuscript was quite readable. It does, however, take some time to read, so you may want to prepare your members so that they don't try to read it all in an hour before the meeting.

Good preparation for discussing the study might be collecting local news articles about water problems in your area. Many of them will be about water quality, only a minor part of our study; but we hope you also find some local material on conflicts over water use.

Schedule

We suggest a minimum of two meetings to adequately cover the material. Please return the results of your League's consensus to us by February 28 at the very latest. (Send to LWVMN office.) We must present a position to the state Board in early March, so we would actually prefer to receive results much earlier than February. Also please notify us if your League is not planning to do the water study.

Good Luck!!!!!!

Barb Akre - (218) 728-4397

Katie Fournier - (612) 331-5615

Please let us know if you have any questions.

## DISCUSSION GUIDE FOR PRESENTERS OF THE WATER STUDY

The following is not a guide to discussion as you may have known them from other LWVMN studies. Instead of conducting a general discussion, followed by discussion and voting on the consensus questions, we'd like to use the consensus questions themselves as a guide to discussion. As you will quickly see, the consensus form is shockingly long - don't despair!!!

The explanations at the beginning of each question contain a lot of information of the sort you'd expect to find in a discussion guide. Use this information and the alternatives posed by each question as the basis for group discussion.

### Voting on consensus

We suggest that members be allowed to mark their consensus forms individually as the discussion of each question is ended. We feel that the hand-raising, or group-counting, style of voting on such complicated questions would take too much of your group time (which could really be more profitably spent on discussion), and would probably drive away your members in frustration. (We hope the questions won't do that anyway.)

The pattern for your discussion and consensus then would be:

- A. Discuss the question and the implications of its various answers;
- B. Allow the members about 5 minutes to mark their forms;
- C. Discuss the next questions, etc.

You may, of course, organize the discussion and voting differently, according to the style of your League. To facilitate tabulating the questions, the committee asks that you record the number of individuals responding to each question. For example, where an individual form checks three priorities, the League response form should indicate the total number of checks for each option.

### Comments on the consensus/discussion questions

- I. Notice that if you check the first option, you should not check anything else.  
\*If you check "Change the priority system" or "Policies which better address water shortages should be added," then you have additional options to choose from.
- II. A. Self-evident  
B. 1. If you check "none," don't check anything else.  
2. Self-evident
- III. A. You may check more than one.  
B. Self-evident  
C. The first two choices are probably mutually exclusive unless some explanation is offered.
- IV. A. Self-evident  
B. SPA = State Planning Agency  
Although the "coordinating mechanism" and the "consolidation of management functions" probably exclude each other, you may check them both, provided you indicate which you prefer.  
C. Self-evident
- V. A. 1 & 2. If you check "without limitation" or "not at all," don't check anything else.  
3. Self-evident  
B. Please answer this even if you voted against any kind of water transfer in Section A.  
C. 1, 2 & 3. Self-evident

WATER RIGHTS AND USE  
LOCAL LEAGUE CONSENSUS REPORT

Name of League \_\_\_\_\_

Name of person preparing the report \_\_\_\_\_

phone # \_\_\_\_\_

Total membership of your League \_\_\_\_\_

Number participating in the consensus \_\_\_\_\_

- Please fill out and attach this sheet to your League's Consensus Report.

In your local League report to LWVMN please record number of those responding to each part of each consensus question.

YOUR CONSENSUS REPORT MUST BE RECEIVED IN THE LWVMN OFFICE BY  
FEBRUARY 28, 1985.

WATER RIGHTS AND USE STUDY CONSENSUS

I. Allocation Policies: How should limited water resources be distributed?

Rights to use water in Minnesota are based on the doctrine of Riparian Rights and the Reasonable Use Rule. Permits are required for any appropriation of water greater than 10,000 gallons per day or one million gallons per year. (Domestic use serving fewer than 25 persons is exempt.) The Department of Natural Resources (DNR) grants permits according to legislated priorities and administrative rules (See "Reasonable Use" Box in "Who Owns Minnesota Water?"). What changes, if any, would you support in permit policies? Check as many methods as you support.

- ☐ Present law is adequate. No change. (If you check this option, don't check anything else.)
- ☐ A distinction should be made in the permitting process between amounts withdrawn and amounts consumed
- ☐ Certain uses should be prohibited. Specify \_\_\_\_\_
- ☐ Change the priority system:
- ☐ Abolish priorities, relying instead on administrative decisions and/or litigation to settle conflicts
- ☐ Vary priorities according to regions of the state
- ☐ Priorities should be different. Check three uses you consider most important:
- ☐ Domestic
- ☐ Energy Production
- ☐ Industrial
- ☐ Instream Uses (fish and wildlife, recreation, etc.)
- ☐ Irrigation
- ☐ Mining
- ☐ Navigation
- ☐ Rural Supply
- ☐ Uses 10,000 gallons per day
- ☐ Other Specify \_\_\_\_\_

- ☐ Policies which better address water shortages should be added:
- ☐ Broad Priority Classifications
- ☐ Efficiency/market force policies. Specify \_\_\_\_\_
- ☐ Policies which ease the riparian land ownership requirement for water rights should be added. Specify \_\_\_\_\_
- ☐ Other: \_\_\_\_\_

II. Conservation Policies: Should Minnesota legislate efficient use of water?

- A. The DNR is now engaged in a pilot study of aquifer safe yields. Protected flows have been established for 38 streams and work will be done on other streams according to prioritized need. Should the state continue to develop protected flow and safe yield standards for streams and aquifers?

- ☐ Yes, both protected flows and safe yields.
- ☐ Only protected flows (for streams)
- ☐ Only safe yields (for aquifers)
- ☐ No
- ☐ Comment \_\_\_\_\_

- B. In 1947 and again in 1977, the Minnesota legislature requested that the DNR develop a state water conservation plan. Although conservation is considered in the permit approval process, and a drought emergency plan (lawn and golf course water restrictions) was developed in 1977, Minnesota still has no comprehensive state plan for conservation.

1. For which of the following should the state require a conservation plan?  
Check as many as you support.

☐ None. (If you check this option, don't check anything else.)  
☐ The state as a whole, as requested by the legislature  
☐ Regions of the state where water supplies are limited  
☐ Any user who proposes interbasin or interstate transfer of Minnesota water  
☐ Specific uses. Specify \_\_\_\_\_  
☐ State facilities and agencies  
☐ Municipalities  
☐ Other. Specify \_\_\_\_\_

2. Which of the following should a state conservation plan include, if adopted?  
Check as many as you support.

☐ Emphasis on preservation of water resources  
☐ Emphasis on efficient use of water resources  
☐ Emphasis on increased residence time of water in Minnesota (e.g. storage of water in reservoirs for later use)  
☐ Education and technical assistance  
☐ Mandated conservation measures. For whom? \_\_\_\_\_  
☐ Incentives for recycling and reuse

III. Pricing Policies: Should the state have a role?

Water pricing in Minnesota is traditionally the responsibility of the supplier. However, in 1983 the DNR implemented an annual "reporting fee" for permitted users in order to fund ground water monitoring, and the Water Planning Board recommended that the state fund rate structure demonstration projects. Many groups (e.g. the Freshwater Society) have called for increasing water prices to reflect increasing value.

- A. Which pricing philosophy do you support? (Check at least one.)

☐ Water prices, rate structures, and subsidies should be entirely the responsibility of the supplier.  
☐ Water prices should reflect full costs of production and delivery.  
☐ Water prices should reflect not only production/delivery costs, but also a value for water itself.  
☐ Water is a public resource whose use in certain areas or by certain groups should be subsidized. Specify \_\_\_\_\_  
☐ Other: \_\_\_\_\_

- B. Should water prices be supplemented by state user fees or taxes which cover state costs (increased responsibility for waste treatment plants, and waterway cost, ground water monitoring, safe yield studies, stream protection, etc.)?

☐ Yes. Specify uses of such a tax or fee \_\_\_\_\_  
☐ No

- C. Rate structures should: (Check at least one)

☐ encourage conservation.  
☐ encourage development.  
☐ even out demand to minimize supply costs.  
☐ Other \_\_\_\_\_

IV. Government Structure: How should Minnesota govern water resources?

Unequal distribution, threats to quality, and competition for water resources challenge Minnesota's responsibility to hold water resources in trust for the public.

- A. Which of the following do you support as goals for Minnesota water policy? Check as many as you support, and star the three you consider most important.

☐ Orderly planning for supply, use, and quality  
☐ Recognition of regional differences in supply and use  
☐ Integration of ground and surface water policies  
☐ Integration of quality and quantity management  
☐ Data acquisition to characterize quality and quantity  
☐ Research on hydrogeology and best use of water resources  
☐ Consideration of future uses  
☐ Maintenance and repair of water facilities  
☐ Effective coordination of agencies and levels of government involved in water planning and management  
☐ Other \_\_\_\_\_

- B. A proposed replacement of the functions of the Environmental Quality Board (EQB), which currently houses water resource coordination for the state, by the Governor's sub-cabinet on energy/environment/resources is presently being studied. Which of the following options should Minnesota's water management include? Check as many as you support.

☐ a coordinating mechanism (If so, choose one:)  
☐ housed as a separate entity to provide focus for water or the environment  
☐ housed in an existing agency such as the DNR or State Planning Agency (SPA)  
☐ Specify \_\_\_\_\_  
☐ housed in the governor's coordinative policy-making body (sub-cabinet)  
☐ consolidation of water management functions currently housed in separate agencies  
☐ formal citizen representation  
☐ Other \_\_\_\_\_

C. In 1982 the legislature required that metropolitan area governments plan for surface water protection. Should Minnesota mandate comprehensive statewide planning to protect both ground and surface water?

☐ Yes

☐ No

☐ Comments \_\_\_\_\_

V. Water Transfer Policies: Should interbasin transfer be used to distribute water?

Under current law, both the legislature and the DNR Commissioner must approve interstate transfers of water. Minnesota law does not refer to interbasin transfers. According to recent Supreme Court decisions, if a request were denied, Minnesota would have to establish either the absence of bias favoring Minnesotans or necessity for health and public welfare (but not economic welfare).

A. Which transfer policies do you support for Minnesota?

1. Interbasin transfers within the state should be permitted (Check at least one):

☐ without limitation

☐ not at all

☐ only if sufficient water remains in the basin of origin for present, future, and instream needs

☐ only for certain purposes (Specify): \_\_\_\_\_

☐ Agricultural

☐ Energy

☐ Industrial

☐ Municipal

☐ Rural Supply

☐ Other \_\_\_\_\_

2. Interstate transfers of water from Minnesota should be permitted. (Choose at least one):

☐ without limitation.

☐ not at all.

☐ if they are intrabasin transfers.

☐ if sufficient water remains in the basin and state for current, future, and instream uses.

☐ only for certain purposes. List: \_\_\_\_\_

3. Water should be used only in the watershed where it is found. Rather than transferring water, water use should be adjusted to quality and quantity available. ☐ Yes ☐ No

B. If interstate or interbasin transfers are allowed, decisions should be based on consideration of which of the following factors? Check as many as you support, but star the three you consider most important, should factors conflict.

☐ conservation practices of receiving basin

☐ economic costs and benefits for basin of origin

- ☐ economic costs and benefits for receiving basin
- ☐ environmental effects
- ☐ equitable financing
- ☐ future water needs of basin of origin
- ☐ participation in decisions by affected citizens
- ☐ proposed use
- ☐ social effects
- ☐ other: \_\_\_\_\_

C. Decision-making

1. Interstate interbasin transfer decisions should include participation by the following levels of government (if those levels are affected by the proposed transfers):

	<u>Advisory</u>	<u>Regulatory</u>
Local	_____	_____
State	_____	_____
Regional (Interstate)	_____	_____
Federal	_____	_____
International	_____	_____

2. Intrastate interbasin transfer decisions should include participation by the following levels of government (if affected):

	<u>Advisory</u>	<u>Regulatory</u>
Local	_____	_____
Regional	_____	_____
State	_____	_____

3. Should LWVMN support additional legislation pertaining to interstate or inter-basin transfer?

☐ Yes. (Check at least one of the following options.)

- ☐ Minnesota legislation governing interbasin transfers
- ☐ uniform state legislation among Great Lakes states restricting transfer
- ☐ legislation requiring basin of origin state approval of transfers
- ☐ negotiation of interstate compacts (possibly including renegotiation of Great Lakes Basin Compact) to include some authority for transfer decisions
- ☐ increased role of International Joint Commission (IJC) in Great Lakes diversions and consumptive uses
- ☐ increased state and province participation in IJC activities

☐ No. Comments: \_\_\_\_\_

## RESOURCES

### Videotape

LWVMN videotaped the presentations at the Focus on Water Rights last March. Speeches by representatives of Minnesota agencies, special interest organizations and the Freshwater Society. Available from LWVMN, 555 Wabasha, St. Paul 55102 - (612) 224-5445 free of charge with deposit to League.

### Slide Show

"Ground Water in SE Minnesota" is a very interesting slide show (much better than its title might indicate) available from the University's Agricultural Extension Service, Coffey Hall, University of MN, St. Paul 55108 or available through your county extension agent.

### Available from your library

"The Approaching Water Supply Crisis," Nation's Business, August 1983.

Aucoin, James. "The Missouri River: A Parceling of the Waters," Sierra, May/June 1983, pp. 19-26.

Hegeman, W.R. "Minnesota's Endangered Treasure," Twin Cities Magazine, November 1983.

Rieke, Hedia. "Why We're Using More Water Today Than Ever Before," Minnesota Volunteer, July/August 1983.

Sierra, March/April 1983. "Bread and Water: Irrigation Policies and Politics." Notes on new techniques in irrigation conservation.

"War over Water: Crisis of the 80's," US News and World Report, October 31, 1983.

"The Water Crisis: New Economic Threat," Nation's Business, August 1983.

"Water: A Treasure in Trouble," National Wildlife Magazine, February/March 1984. Most of this issue is devoted to articles on water problems.

Available from agencies or organizations (Your library may have some of these as well.)  
Agricultural Extension Service, University of Minnesota, Coffey Hall, St. Paul 55108.

"Groundwater Pollution Prevention in Southeast Minnesota's Karst Region, Extension Bulletin 465.

"Peatland Development: Slow Growth Ahead," Douglas Wilson and Northeast Minnesota Task Force, May 1984.

Conservation Foundation, 1717 Massachusetts Ave., NW, Washington, DC 20036.

"Groundwater Supplies: Are They Imperiled?", June 1981.

"Two Centuries of Abuse Transform The Great Lakes," October 1983.

"Great Lakes Need Wise Dispute Resolutions," November 1983.

These are very good reports, available from the Foundation for \$1.50.

The Freshwater Society, 2500 Shadywood Rd., Box 90, Navarre, MN 55392.

The Society's Yearly Journal is always packed with useful information. The last two were:

"Supplying the Demand: The Water Management Challenge," 1983

"Food for the Table: Will Water Set the Price?" 1982.

Minnesota Department of Health

"Wells and Well Water in Minnesota: A Consumer's Guide to Water Wells."

Minnesota Pollution Control Agency, 1935 W. County Rd. B2, Roseville 55113.

"Minnesota Water Quality," 1982.

Bruemmer, Linda B. and Thomas P. Clark. Ground Water in Minnesota: A User's Guide to Understanding Minnesota's Ground Water Resource, January 1984. May be available by calling MPCA, 296-7373.

Minnesota Water Planning Board.

"Toward Efficient Allocation and Management: A Strategy to Preserve and Protect Water and Related Land Resources," June 1979. Not in print. Libraries may have it. This plan is the basis for much that has happened in Minnesota water resources since 1979.

"Toward Efficient Allocation and Management: 1983-85 Priority Recommendations" February 1983. This may still be available. It is a statement of major issues which Minnesota should address, based on the framework outlined in the 1979 publication.

"Partnerships in Water Management: Minnesota's Challenge of the 1980s," June 1982. Makes a case for coordinated planning and management of water resources. It was aimed at the local level.

Resources for the Future, 1755 Massachusetts Ave., NW, Washington, DC 20036.

"Water Availability--The Crisis of the Eighties?" Resources, June 1983.

US Geological Survey.

"National Water Summary 1983: Hydrologic Events and Issues." See the enclosed order sheet for information on acquiring this useful book. (Perhaps by this time the 1984 version of it is ready.)

LWV States. Many state Leagues have done recent water studies, which would be available directly from those states.

California - LWVCA, 926 J St., Suite 1000, Sacramento 95814.

"California's Lifeline: Water," 1978.

Colorado - LWVCO, 1600 Race St., Denver 80206.

"Colorado Water," 1982.

Idaho - LWVID, 1507 E. Lander, Pocatello 83201.

"Focus: The Columbia River Interstate Compact," 1984.

Kansas - LWVKS, 909 Topeka Blvd. - Annex, Topeka 66612.

"Water Resource Management in Kansas," 1984.

Missouri - LWVMO, 6665 Delmar, Rm. 304, St. Louis 63130.

"The Missouri River Basin: Water Policy for the Future," 1983. (Copies for every member available from LWVMN free.)

Omaha LWV - c/o LWVNE, Anderson Bldg, Suite 314, 12th & O Sts., Lincoln 68508

"Rates...do they Influence Conservation of Water?" January 1977.

Oregon - LWVOR, 317 Court St, NE, Suite 202, Salem 97301

"The Columbia River: By Whose Authority?" January 1979.

"Oregon's Water: By Whose Authority?" February 1976.

South Dakota - LWVSD, 1604 S. Williams, Sioux Falls 57105

Water Consensus Study Materials, April 26, 1982.

Utah - LWVUT, 3804 Highland Dr., Suite 9, Salt Lake City 84106

"Challenges of the Future for Utah's Water Policies. Part II," 1980.

Woodbury/Cottage Grove.

"Community Water Resources Survey," 1983. Four pp. questions and study.

LWVUS.

"Growth and Water: Can We Maintain the Pressure?" 1977.

Speakers

We suggest that you try the Regional Environmental Education Coordinator in your area for suggestions about speakers who know your local situation. Nearby state universities or DNR regional offices might also be able to help.

REEC offices are in Brainerd - (218) 828-2663; Morris - (612) 589-2211 Ext. 6355;

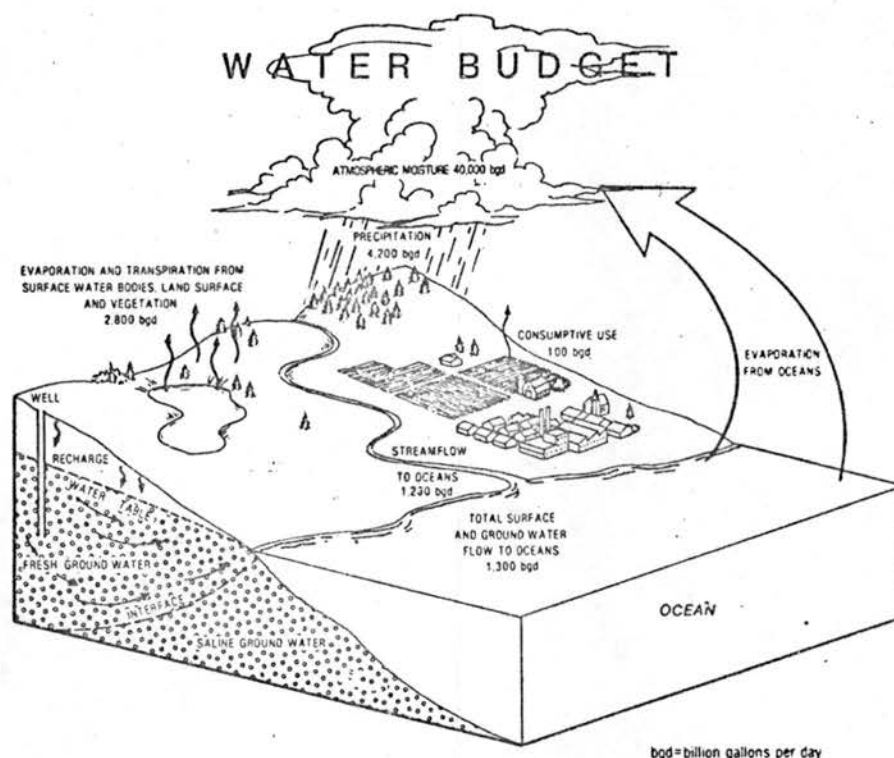
St. Paul - (612) 589-2211.

## NEW BOOK ANNOUNCEMENT

We were able to get this interesting and informative book free by calling our congressional representative. You might try that, or one of the senator's offices.

Department of the Interior  
U.S. Geological Survey

# NATIONAL WATER SUMMARY 1983— HYDROLOGIC EVENTS AND ISSUES



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OR

Minnesota participates in three interstate compacts which are almost entirely advisory with respect to water allocation and use.

1. *The Michigan-Wisconsin-Minnesota Boundary Compact* (1947) establishes water and land borders between the three states.

2. *The Minnesota-Wisconsin Boundary Compact* (1966) makes recommendations concerning protection, use, and development of the two states' mutual border areas.

3. *The Great Lakes Basin Compact* (1955) creates the Great Lakes Commission with representatives from the eight states bordering the Great Lakes. The Commission has powers to study, recommend and advise, but little power to regulate. It does control lake levels and stream flow of the region's boundary waters, with approval of the appropriate county or state agencies.

Water basin commissions, established under the 1965 Federal Water Resources Planning Act as regional structures for coordination of study and planning, were terminated in 1981 by presidential order. Some commissions, including the Upper Mississippi River Basin Commission, regrouped as state-funded "associations." They serve a coordinating function, although they do not have government agency authority.

**International Law and Treaties** Under international law, a nation may use waters flowing through its territory if that use does not interfere with reasonable use by another riparian country.

The WEBSTER-ASHBURTON TREATY of 1842, between the United States and Canada, declared that the water communications and portages between Lake Superior and Lake of the Woods, and Lake Superior and the Pigeon River be free and open to use by both countries. Use of the Boundary Waters Canoe Area Wilderness is governed by this treaty.

The 1909 BOUNDARY WATERS (ROOT-BRYCE) TREATY between the United States and Canada was established to prevent and settle water rights disputes. The treaty established the International Joint Commission (IJC), which has broad powers over international waters. Any diversion, obstruction, or use which would affect any boundary water requires agreement between the two governments or approval of the Commission. The treaty also defined priorities for water use: 1) domestic and sanitary purposes, 2) navigation and 3) power and irrigation.

MIGRATORY BIRD TREATIES between the United States and Canada (1916) and Mexico (1936) facilitated wetlands protection for waterfowl habitat. The GREAT LAKES WATER QUALITY AGREEMENT, signed in 1972 by both countries and revised in 1978, expressed joint determination to decrease pollution, and gave the IJC authority in that effort.

## WHAT'S THE EFFECT OF WATER RIGHTS LAW AT THE LOCAL LEVEL?

**Permits** Obtaining rights to use water may be quite simple. A farmer who wishes to irrigate needs nothing more than a DNR water appropriation permit to withdraw water and a well-driller licensed by the State Health Department. The brewery at Cold Spring must have the same kind of appropriation permit required of the irrigator, as well as a discharge permit from the PCA. Holders of appropriation permits pay a fee, and must report their monthly withdrawal to the DNR.

Other situations are more complex. A peat mining project may require a number of permits, although not all are related to water. The developers would need 1) a DNR permit to remove the peat and/or drain the bog, 2) a PCA permit for any water that is discharged, 3) a Corps of Engineers permit for any landfilling, and 4) relevant local water or land use permits.

Although several government units have some jurisdiction over water, obtaining various water-related permits does not appear to be complicated unless the project is very large (such as a power plant) or has deleterious effects. Most required permits are granted by state rather than local authorities.

## IN CONCLUSION . . .

Some of the conflict situations outlined at the beginning have been resolved; others await judicial or administrative opinions. Often the solutions leave some parties lacking water to achieve their goals. Those goals, of course, may not be just or realistic ones. Is it realistic for West Texans to expect that Minnesota should supply water for Texas' growth? Is it just for the Clearwater River wild rice growers to use the river without regard for balanced waterway ecology?

Within the framework of local, state, federal, and international law, Minnesota must find ways to satisfy water demands while maintaining water quality and serving the in-stream needs for water as well. And in light of new use proposals and changing public values, Minnesota must look beyond existing state law. Can we price water to reflect increasing value? Would alternative allocation or priority systems be more efficient? Can we expand our role in intergovernmental institutions to better protect our water? Can (and should) we sell our water, or rights to use it?

A sequel to this publication will summarize the extent and use of Minnesota's water resources and outline alternatives for allocating and protecting them.

## SOURCES:

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- Milles, David. Administrator, Minnesota DNR Protected Waters Section. Interviews. December, 1983.
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- Illustration source: *Minnesota's Water Resources: A Primer*. Water Resources Research Center, University of Minnesota. May 1975.

Our sincere thanks to Hedia Rieke, Peter Otterson, and Dave Milles of the Minnesota DNR, Jack Ditmore of the State Planning Agency, Tom Wood of the Lake Superior Basin Studies Center, and Laura Weinberger of the League of Women Voters of Minneapolis for reviewing the manuscript.

Committee members contributing to this publication: Sue Cedarleaf, Julie Copeland, Phyllis Letendre, Lois Mann, Joan Peterson, Mary Ann Scharf, Mabel Spear. Co-chairs: Barbara Akre (chief author), Katie Fournier. Editor: Dottie Speidel.

Prepared by the League of Women Voters of Minnesota. Published by a grant from the Freshwater Society to the League of Women Voters Education Fund.



# FACTS and ISSUES WHO OWNS MINNESOTA WATER?

League of Women Voters of Minnesota

March 1984

*"Whiskey is for drinking: water is for fighting over."*

Attributed to Mark Twain

Water is a unique resource—geographically, politically and economically. Thus ownership of water is difficult to define, and the law of water privileges is correspondingly complex.

Water has been called a "feral mineral"—its wild, undomesticated nature precludes absolute ownership. Seldom contained within geographic boundaries, water moves through the earth's hydrologic cycle, flows as *surface water* across political borders, and percolates through aquifers as *groundwater*. Use in one location can affect use in another by changing either quality or quantity. For these reasons, it is use rather than possession of water which is protected by law.

Because water is essential to public health and economic welfare—in fact, to the survival of life itself—water in our country is considered a public resource. Yet the right to use water is private, and legally a property right.

Water use varies from temporary withdrawal (water returned to source by some means) to *consumption* (water lost for immediate re-use in the area). *Appropriations* may involve small, within-watershed diversions (for cities, farming, industry) or large-scale, interbasin transfers (Great Lakes water level regulation, proposed coal slurry pipelines). Equally varied *instream* uses (navigation, hydropower, recreation, fisheries, wildlife, aesthetics, and the many functions served by wetlands) require that water remain "in place." Definition of water rights should include a complex, optimal balance among these varied and interacting uses. And new uses (Great Lakes diversion), evolving values (aesthetics), and changing public goals may require further definition of existing law.

Water privileges become critical when quantities are limited. Because water is abundant—the most abundant substance on earth—and "renewable" through the hydrologic cycle, water resources have in the past been perceived as limitless and free. Consequently, rights legislation has evolved slowly. But with use—and abuse—of water increasing even faster than population, conflicting demands for water are occurring even in such water-rich areas as Minnesota.

## INTERBASIN TRANSFER: MINNESOTA V. ALL OF NORTH AMERICA

Other parts of the nation have their eyes on Minnesota's water resources. A Texas Water Plan would divert 12 to 13 million acre-feet of water annually from the Mississippi River basin; it also considers Lake Superior a potential reservoir. And, until a bid for power of eminent domain failed in Congress in October, 1983, the Powder River Pipeline Company had proposed the use of more than 8 million gallons of Lake Superior water daily for pipeline transport of Montana and Wyoming coal to the Port of Duluth.

How much power do we have over such major proposals? State rights are unclear. Minnesota appears to have little control over Lake Superior because states have no voting representation in the Great Lakes' governing body, the International Joint Commission. Furthermore, although Minnesota law discourages

diversion of water from the state, the courts have struck down similar laws in other states involving groundwater (see "Interstate Commerce" under Federal Law). South Dakota's 1982 sale of surface water for coal transport assumed state ownership of water resources, but is currently being challenged in the courts.

## WITHIN MINNESOTA: MANY NEEDS TO SATISFY

**CROOKSTON: wells—for drinking or for irrigation?**  
The city of Crookston received a Minnesota Department of Natural Resources (DNR) permit to change its water supply from Red Lake River water to well water. The Crookston Cattle Company, which wanted to irrigate fields using the same aquifer, appealed the DNR decision in the belief that the aquifer could not satisfy both uses.

A state hearing examiner recommended denying both permits until various conditions were met and questions answered (see box). However the Minnesota Supreme Court affirmed the DNR's decision in what may be a landmark ruling backing the department's allocation priorities. The court cited priorities listed in a 1973 Minnesota statute which ranks domestic use above agricultural use.

## THE CROOKSTON CASE: BEYOND SIMPLE PRIORITIES

The Minnesota Supreme Court upheld the DNR decision to grant Crookston a permit for municipal wells (and thus to deny the cattle company a permit to irrigate) on the basis of legislated priorities. However, questions raised by the dissenting justice and a hearing examiner illustrate the many factors which may affect allocation decisions.

1. Was the impact of the city's proposed wells on a lower aquifer adequately addressed?
2. Were neighboring wells and other priority rights adequately protected?
3. Was the surface water source for municipal water supply shown to be inadequate?  
—Had pollution from farm runoff been proven, and if so, had control of runoff been considered?  
—Could Red Lake Indians (who are not under the state's jurisdiction) use the river water to such an extent that the city's supply would be cut off, as Crookston feared?
4. Were other alternative water sources for Crookston studied?
5. Wouldn't the city's use of the aquifer actually be a diversion of Minnesota's water to Canada (by way of water treatment plant discharge to the Red River watershed)?
6. Were the city's claims that well water was cheaper than treated river water true?
7. Were potential consequences of groundwater use, such as land subsidence, aquifer depletion, and possible pollution, adequately considered?

**THE CLEARWATER RIVER: recreation and wildlife v. economic development** During the drought summer of 1981, wild rice growers pumped so much water from the Clearwater

River in northwestern Minnesota that it dried up. This intensive economic use was opposed by local people who defended the river's aesthetic, wildlife, and recreational values. The DNR imposed a plan for allocation among the growers and a ban on pumping below a minimum river level to protect the fisheries resource. After a lengthy and complex hearing, the hearing examiner recommended the establishment of the minimum river level, restricting use of water during periods of low flow. Rice growers remain opposed to the plan because it will limit the number of acres they can develop.

**ST. ANTHONY FALLS: aesthetics v. hydropower** Lines between conflicting values of water resources are not always so clearly drawn. St. Anthony Falls in Minneapolis has the potential to generate enough additional electricity to serve 14,000 more homes, according to a recent Army Corps of Engineers study. Hydropower development would save 44,000 tons of coal per year. However, the necessary diversion of water would permit little or no flow over the visible falls area, revealing its bare concrete apron for most of the year. In this case, economic interests, planning major riverfront development in the heart of the downtown area, oppose the plan for aesthetic reasons.

**TOO MUCH WATER? Wetlands pose a different sort of conflict** Although some wetlands have long been considered "public waters" for which drainage permits were needed, the process of reclaiming land (mainly for farming) continued for so long that more than 80% of the state's wetlands disappeared.

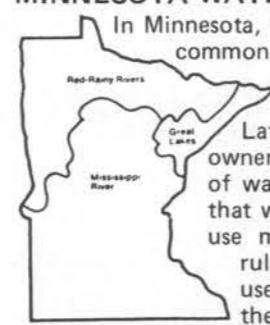
Recently, the public has begun to understand wetlands' value for flood control, groundwater quality, aquifer recharge and wildlife habitat. Preservation is now encouraged by a state water bank program which, like its federal counterpart, reimburses landowners for conserving wetlands. In 1979 the Legislature defined those wetlands subject to permit requirements, and directed the DNR to inventory them and all public waters. Public waters (called "protected waters" since 1981) include wetlands of a certain size (10 or more acres in rural areas, and 2.5 or more acres in urban areas) and type (mostly cattail marshes).

Strong opposition to the inventory from landowners and counties has forced the DNR to negotiate wetlands lists with each county. But wetlands proponents believe that protection should be extended to even smaller areas which may be integral hydrologic components of "wetland complexes" or critical habitat for migratory waterfowl.

**TOO LITTLE WATER? Poor quality can decrease quantity** Recent headlines throughout Minnesota have led to widespread concern about contamination of water supply by industrial waste. In St. Louis Park, contamination of the aquifer providing the municipal water supply has left the city with a 3,390 gallon per minute shortfall despite new wells and connection with a neighboring water system. During the summer of 1982 it was necessary to pump from one of the contaminated wells for a few hours to ensure fire protection. The city has begun a conservation program and plans to treat the contaminated water, but at this time alternative water sources still are not supplying all the water to which St. Louis Park had been accustomed.

**PROPOSALS TO EXPORT WATER, COMPETITION AND INTERACTION AMONG USES OF WATER, AND THREATS TO QUALITY AND QUANTITY** emphasize the importance of legislation which clearly defines Minnesota's rights to her water resources, and which allocates those resources according to an optimal balance among wise uses. Following is an examination of current state, federal, and international laws which determine rights to use Minnesota's water resources.

## MINNESOTA WATER LAW IN A NUTSHELL



In Minnesota, water privileges are based on the English common law doctrine of "riparian rights," modified by the concept of "reasonable use." The riparian (from the Latin, riverbanks) doctrine guarantees owners of land bordering or overlying a body of water equal rights to the flow and use of that water. Restricted to riparian landowners, use must conform to the "reasonable use" rule, which balances the interests of the user, of other riparian landowners, and of the public.

Since 1937, use of Minnesota's water resources has been subject to control of the state. State control of waters is not equivalent to public ownership, nor does it necessarily guarantee public use or access. State control seeks "to conserve and utilize the water resources of the state. . . (to promote) public health, safety, and welfare." Thus the law subjects riparian landowners' rights to use water to a permit system: a landowner desiring either 1) to *appropriate* (withdraw), or 2) to *work in* (drain, dredge, fill, or build in) state waters must make permit application to the DNR for a judgment of whether the proposed use would be "reasonable."

**Appropriation of Water** A DNR permit is required for any major appropriation of surface or groundwater. Permits may be cancelled in the public interest by the Commissioner; thus a riparian owner's right to use water is always subject to another's future right to reasonable use. In 1973, the Legislature established a priority system for allocation of water among uses (see box on "Reasonable Use").

By law, approval of an appropriation permit is subject to maintaining surface water levels and safeguarding aquifers. To date, thirty-six streams, selected by the DNR on the basis of heavy use, have been studied sufficiently to set *minimum stream flows*, below which withdrawal is prohibited. Potential impact on aquifers can be measured by *safe yield*, the amount of water that can be withdrawn from an aquifer without lowering water quality or long-term quantity. Although no safe yields have yet been established in Minnesota, the 1983 Legislature financed a pilot program.

**Works in Public Waters** A second permit system with which the DNR controls water use concerns "works in public waters"—draining, dredging, filling, or building in a water basin or watercourse. Permits to "change course, current, or cross-section" of public waters are granted only when projects conform to state, regional and local water resource management plans, and only if damage to the environment is minimized.

Wetlands critical to wildlife, flood control or aquifer recharge are protected under this system. In 1979, in order to ensure wetlands protection, the Legislature set minimum criteria (legal status, size, wetland type) for identifying public waters (called "protected waters" since 1981), and required a statewide inventory of those waters.

**Protection of Water Quality** According to traditional riparian doctrine, riparian landowners have the right to expect water to remain undiminished in both quality and quantity. In 1963, the Legislature adopted a formal policy of water pollution prevention, control, and abatement. The WATER POLLUTION CONTROL ACT limits rights to use water resources for discharge of wastes (dilution) or to lower quality by requiring permits for discharge into state waters. The Pollution Control Agency, created in 1967: 1) sets water quality standards; 2) issues permits to control municipal and industrial water and wastewater treatment; 3) develops water management plans under the authority of the federal Clean Water Act; 4) regulates solid and hazardous waste disposal, and; 5) administers pollution control money, including the new "Superfund" to clean up polluted areas.

## WHAT CONSTITUTES "REASONABLE USE" OF MINNESOTA'S WATER RESOURCES?

According to Minnesota Statutes, the following priorities must be used in times or areas of limited supply to resolve water use conflicts: 1) Domestic water supply; 2) Consumptive use of fewer than 10,000 gallons per day (*Consumption* results in loss of water for immediate further use in the area); 3) Agricultural irrigation and processing; 4) Power production; and 5) All other uses.

The Statutes list without priority as beneficial public purposes municipal supply, industry, fish and wildlife, recreation, navigation, and quality control. Wetlands functions—for wildlife habitat, flood and erosion control, groundwater recharge, and aesthetics—are also declared to be in the public interest.

Diversion of water for use outside the state is specifically discouraged in the Statutes. Interstate diversions require the permission of the DNR and, since 1983, the Legislature.

Efficiency of use, conservation and preservation of water and other natural resources must be considered in determining "reasonable use". No appropriation permits may be issued if the ground water supply is inadequate, lake or stream levels would be dangerously reduced, or the appropriation would interfere with the reasonable use of a higher priority user. Furthermore, irrigation permits may not be issued where soil and water conservation measures are inadequate, and "works" permits may not be issued where shoreland or flood plain management ordinances have not been adopted.

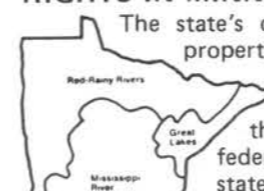
The public's right to protection, preservation and enhancement of water and other natural resources was formally guaranteed in 1971. The MINNESOTA ENVIRONMENTAL RIGHTS ACT emphasizes the responsibilities of individuals as well, and provides civil remedy when pollution, impairment or destruction threatens natural resources.

**Protection of Aesthetics** Several statutes protect the public's interest in aesthetic "use" of state waters. The 1973 MINNESOTA WILD AND SCENIC RIVERS ACT provides for regulating use of waters and adjacent lands possessing "outstanding scenic, recreational, natural, historical, scientific or similar values." To date, the St. Croix River has received federal wild and scenic designation, and sections of the Crow Wing, Kettle, Minnesota, Mississippi, and Rum Rivers have received state designation.

The CRITICAL AREAS ACT of 1973, administered by the Environmental Quality Board, provides for that agency to work with local governments on plans and development of sites with "important historic, cultural, or aesthetic values." To date, this designation has been applied only to the Mississippi River as it passes through the Twin Cities, where barge fleet proposals have raised questions of compatibility with other river and land uses.

In order, in part, to "provide an adequate supply of scenic, accessible, and usable lands and waters," the OUTDOOR RECREATION ACT of 1975 provided for careful development and management of an outdoor recreational system. Components include natural parks, recreational parks, scientific and natural areas, wildlife management areas, and water access sites, as well as wild, scenic, and recreational rivers.

## FEDERAL JURISDICTION OVER WATER RIGHTS IN MINNESOTA



The state's control over water rights, as for other property rights, is based on Amendment X of the U.S. Constitution. Amendment X reserves to the states or to the people those powers neither delegated to the federal government nor prohibited to the states.

The federal government has considerable authority over water nonetheless. Extensive controls over water resource development, quality, use, and allocation are derived from general powers granted by the Constitution: to regulate commerce, to make treaties and approve compacts, and to promote public welfare. Federal control is

reinforced by the supremacy clause, which provides that in the case of conflict, federal laws take precedence over state laws and associated rights.

**Interstate commerce and state control of water resources** A major source of federal power over water resources is the commerce clause of the Constitution. Federal jurisdiction over apportionment of interstate waters, U.S. Army Corps of Engineers control over navigable waters, and Bureau of Reclamation flood control powers are derived from the commerce clause.

A number of lawsuits concerning state restriction of water exports have reached the U.S. Supreme Court in recent years. The courts in commerce clause cases attempt to balance national interest in interstate commerce against local interests in public welfare. Major points from these court decisions are:

1. State ownership of natural resources is a legal fiction (false principle) and cannot be the basis for interfering with interstate commerce. This reversed an 1896 ruling that a state could prohibit transfer of its resources.
2. State laws banning interstate transfers of groundwater are generally unconstitutional.
3. Export restrictions which: 1) are necessary to state or regional health, welfare or safety (but not **economic** welfare), and b) do not discriminate against out-of-state citizens, might be judged constitutional.

**Federal Reserved Water Rights** A series of federal court decisions have held that rights to sufficient water are reserved by implication when lands are set aside for special purposes (national forests, national parks and monuments, military reservations). In Minnesota, water use in the Boundary Waters Canoe Area Wilderness, for example, is subject to federal reserved rights. Water use on Indian reservations is similarly removed from state jurisdiction; quantifying Indian water rights has led to heated debate and extensive litigation in western states.

**Regulation of Use Affecting Water Quality** During the 1970's, Congress enacted several water quality protection laws. The 1972 CLEAN WATER ACT sets and enforces quality standards for lakes and streams. Both the 1976 RESOURCE CONSERVATION AND RECOVERY ACT and "Superfund" (the 1980 COMPREHENSIVE ENVIRONMENTAL RESPONSE, COMPENSATION AND LIABILITY ACT) protect groundwater from hazardous and toxic materials, and the 1974 SAFE DRINKING WATER ACT protects public water supplies against pollution.

**Proposed regulation of interbasin transfer** Several bills which would more clearly define federal and state roles in interbasin transfer decisions were introduced in Congress during 1983. HR 997 would give states the power to regulate such transfers; HR 1749 would emphasize the involvement of all states in affected drainage basins.

Three bills specifically address Great Lakes diversions. HR 4366 and SF 2026 would require the approval of all Great Lakes states for any diversion of Great Lakes water outside of those eight states; federally sponsored studies of the feasibility of diverting Great Lakes water would be restricted as well. HR 4545 is similar, but would also permit an interstate compact among the eight states to govern such sales or transfers.

## INTERGOVERNMENTAL CONTROL OF WATER RIGHTS

**Interstate Compacts** Interstate compacts may provide for comprehensive planning and management of a basin's water resources through a single, regional government entity, or divide the water of a basin among member states for management as each state sees fit. Once a compact is negotiated and approved by Congress, it becomes United States law.

## LEAGUE OF WOMEN VOTERS OF MINNESOTA

TO: LL Presidents &amp; Water Study Chairs



555 WABASHA • ST. PAUL, MINNESOTA 55102

PHONE: (612) 224-5445

FROM: LWVMN

SUBJECT: Water Publications &amp; Video

## MEMO

DATE: August 23, 1984

Using LWV Education Fund for pubs:

Remember, if you have money in your LWV Education Fund (LWVUS) account or LWVMN Education Fund account (or you can raise it quickly), you may purchase the publications with those funds. For LWVEF (national LWV), use their "Project Request Form" and include plans to distribute in the community beyond your membership. You must receive project approval from LWVEF before ordering the publications. For LWVMNEF use Form A-4, "How to Buy LWVMNEF Publications" in your League's booklet, "How to Use your LWVMNEF: A Guide for Local Leagues." You must have money in that account to order the publications in that way; so far, only the LWVs of Minneapolis, St. Paul and Golden Valley have such accounts.

Focus on Water Video:

A video production of a portion of the March 22nd Focus on Water is now available in ½" VHS format from the LWVMN office. Part 1, the panel discussion on competing interests in water use, 52-minutes; and Part 2, Christine Olsenius' presentation, 24-minutes; are available on the same cassette. If you wish to borrow a cassette, order it early; pending the receipt of a grant for the second year of the study, there are only three cassettes available for local League use.

WATER PUBLICATIONS ORDER FORM

Facts and Issues: "Who Owns Minnesota Water?", March, 1984, 4 pp., \$1.00

Facts and Issues: "Minnesota's Liquid Asset: Water Use and Policy," September 1984, 12 pp., \$1.50 (available in mid-September, one copy will be mailed to Presidents and DPM subscribers).

Bulk discounts: 11-50 copies - 10% discount  
51-200 " - 20% "

-----  
League of Women Voters of \_\_\_\_\_

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Who Owns Minnesota Water: \_\_\_\_\_ copies at \$1.00 each

Minnesota's Liquid Asset: \_\_\_\_\_ copies at \$1.50 each

(See discount rates listed above; LWVMN will bill your League.)

PAY EQUITY: THE QUIET REVOLUTION  
IMPLEMENTING AND MONITORING MINNESOTA'S PAY EQUITY ACT

Tuesday, October 16, 1984  
Earle Brown Continuing Education Center  
St. Paul Campus, University of Minnesota

4:30 - 9 p.m.

AGENDA

- 4:30 Registration
- 5:00 Welcome  
Jean Tews, President, LWVMN
- 5:05 Historical Roots of Pay Equity  
Nina Rothchild, Director, MN Dept. of Employee Relations
- 5:15 Minnesota's Pay Equity Law  
Sen. Linda Berglin, Minneapolis  
Rep. Phillip Riveness, Bloomington Audience Questions
- 5:40 How the State Stands Ready to Help with Implementation  
Nina Rothchild, Director, MN Dept. of  
Employee Relations Audience Questions
- 6:15 Dinner and Keynote Address  
Shingle Creek Dining Room, Earle Brown Center
- 7:30 Getting Pay Equity Going - Panel Discussion  
Faith Zwemke, Mayor, Princeton, MN  
Judy Farmer, Member, Minneapolis School Board  
Wendy Robinson, Executive Director, MN 9 to 5  
Joe Fogarty, Member, Washington County Board of Commissioners  
Moderator: Carolyn Hendrixson, Social Policy Chair, LWVMN  
Audience Questions
- 8:15 Implications for the Future  
Rick Scott, Political Action Director, AFSCME  
Mary Sachse, Mgr. of Direct Compensation, Honeywell Corp.  
Audience Questions
- 8:45 Monitoring the Pay Equity Act  
Peggy Lucas, Social Policy Chair, LWVMN Audience Questions
- 9:00 Adjourn

Cost: LWV Member \$12, Non-member \$15, includes registration, dinner and two publications. For registration and publications only deduct \$7.

Register by Friday, October 12 at LWVMN, 555 Wabasha, St. Paul, MN 55102

35W

35W

Highway 36

Larpenteur Avenue

Fairview Avenue

Directions: From I-94 go north on Snelling to Commonwealth Avenue and the entrance to the state fairgrounds. Go through the fairgrounds on Commonwealth to Randall and turn right on Randall and go approximately two blocks north to the Center.

From I-35 take Highway 36 exit and turn south on Cleveland to Larpenteur. Go left on Larpenteur to Gortner, turn right on Gortner and go to Buford. Turn left on Buford to the parking area.

 = Handicapped access and parking

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Buford

one way

two way

Classroom Office Building

Fitch

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Randall

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Snelling

State Fairgrounds

Fairgrounds Entrance

Commonwealth Avenue

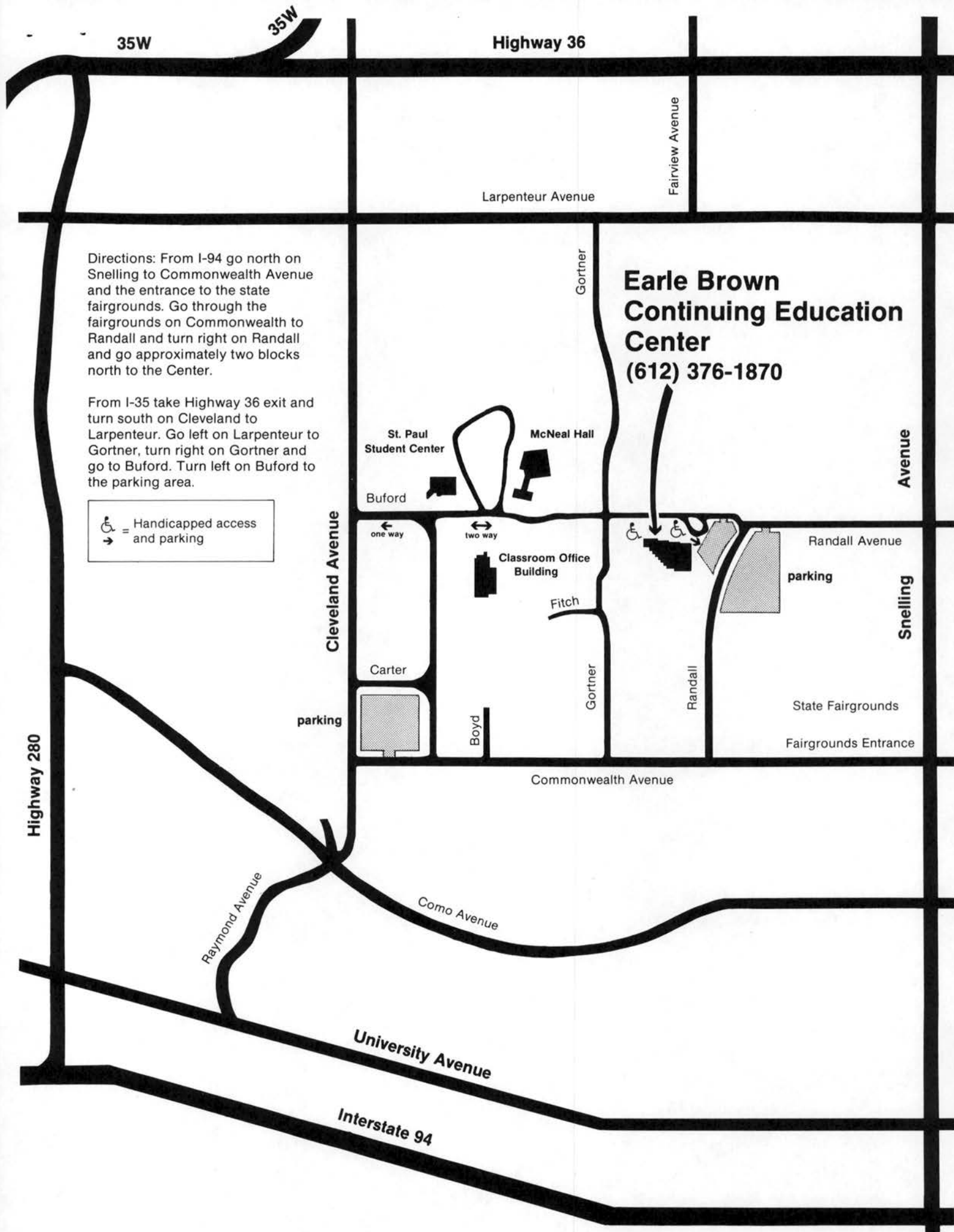
Highway 280

Raymond Avenue

Como Avenue

University Avenue

Interstate 94



## PAY EQUITY: THE QUIET REVOLUTION

### IMPLEMENTING AND MONITORING MINNESOTA'S PAY EQUITY ACT

Tuesday, October 16, 1984

4:30 - 9 p.m.

Earle Brown Continuing Education Center  
St. Paul Campus, University of Minnesota

Registration Form  
Due Oct. 12, 1984

LWV of \_\_\_\_\_

NAME	Registration, meal, Publications \$12 LWV members \$15 non-members	Registration & Publications only \$5 LWV members \$8 non-members	CEU's* \$2.50

The meeting is accessible to the handicapped.

Parking is available adjacent to the Center.

\*Those wishing Continuing Education Credits must send name, address, social security number and telephone number as well as \$2.50 fee.

Members of Local Leagues and their guests  
are cordially invited to attend  
a reception celebrating  
the 65th Anniversary  
of the League of Women Voters of Minnesota  
on Thursday, October 11, 1984  
3-6 P.M.  
at the Minnesota Museum of Art  
St. Peter Street and Kellogg Boulevard  
St. Paul

Optional guided tours of the exhibit "Art and the Law"  
at the Landmark Center Gallery are also available upon  
reservation, at 2, 3, and 4 P.M. that day for reception  
participants.

Reservations for the reception and the optional tour are  
due to the LWVMN office by Wednesday, October 3. Recep-  
tion cost is \$3 per person; art exhibit tours are free  
of charge. Please place reservations by returning the  
attached form.

Please see accompanying memo for more details.

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LWV of \_\_\_\_\_

Please reserve \_\_\_\_\_ places at \$3.00/person for the LWV  
Month Reception on Thursday, October 11. Total amount  
enclosed is \$ \_\_\_\_\_.

Please reserve places on the guided tour of the "Art and  
the Law" exhibit (free of charge) at:

No. of reservations

\_\_\_\_\_ 2 P.M.

\_\_\_\_\_ 3 P.M.

\_\_\_\_\_ 4 P.M.

Deadline for receipt of reservations is October 3. All  
reservations must be prepaid. Make checks payable to  
LWVMN.

TO: Local League Boards  
FROM: Judy Nordland, LWVMN Membership Chair  
RE: LWV Month Reception for members and prospective members

LWVMN has planned an afternoon of good company and thoroughly enjoyable events on Thursday, October 11, for your use as a membership recruitment tool during October LWV Month. We've tried to incorporate lots of inviting, exciting features into our plans:

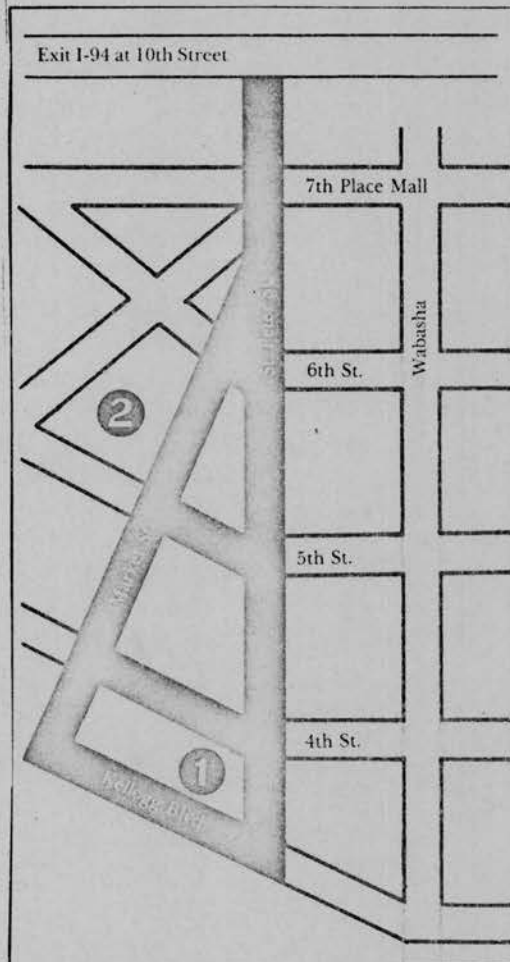
1. Introduce your hottest prospects and/or newly enrolled recruits to the unique League combination of involvement in serious issues, stimulating company, and good fun at this event.
2. Hear and chat with our special guests--well-known Minnesotans who are members and friends of the League.
3. The reception will be held in the newly-renovated restaurant atop the Mn. Museum of Art Building, and will feature its specialty, a Scandinavian dessert cake, to help us celebrate our 65th Anniversary. The museum is housed in the Jemne Building, a handsome blend of Art Deco and International styles, which is listed on the National Register of Historic Places.
4. If you and your guests have flexible time, sign up for a guided tour of the newly opened exhibit "Art and the Law", organized by West Publishing Co. The exhibit addresses artists' interpretations of legal, ethical, and judicial issues.
5. The modest cost of \$3.00 per person is intended to allow local Leagues to invite several guests to this special event. Please register at least one prospective or new member to accompany each experienced member. No need to supply specific names right now; simply register and decide whom to send at your leisure. Paid reservations are due to the State Office by October 3.
6. If you've been wanting to explore St. Paul with its abundance of new shops and restaurants, this is a golden opportunity! Why not add on lunch or dinner to the reception and tour. Many shops have evening hours that night. Make it a real occasion!
7. Please note that the reception is in the Minnesota Museum of Art Building, St. Peter Street and Kellogg Boulevard. The art exhibit is in the Landmark Center, 5th and Market. These buildings are only one block apart, so park your car and leave it to attend both. A map as well as off-street parking information is on the back of this sheet.

We've tried to create a special event in a special place to which you can bring your prospects to show them the League at its best. Won't you join us?

On the map below:

#1 is the Minnesota Museum of Art, where the reception will be held.

#2 is the Landmark Center, site of the "Art and the Law" exhibit.



Parking is available at:

Garrick Ramp, 6th and St. Peter

St. Paul Civic Center Ramp,  
Kellogg Boulevard

St. Paul Hotel/Amhoist Ramp,  
4th and Market

# HOTLINE 84

JUST A REMINDER: LWVMN

IS PROVIDING A METRO AREA HOTLINE  
AGAIN THIS YEAR TO HELP VOTERS FIND  
THEIR POLLING PLACES. VOLUNTEERS ARE  
NEEDED FROM EACH LEAGUE TO STAFF  
THE PHONES IN 3-HOUR SHIFTS FROM  
8 A.M. TO 8 P.M. ON NOVEMBER 5<sup>TH</sup> AND 6<sup>TH</sup>.  
EACH LEAGUE WILL BE PAID \$6.00  
PER VOLUNTEER.

MORE INFORMATION FOLLOWS IN A LETTER.

HOTLINE DEVELOPMENT CO-DIRECTORS

Anne Borgen (545-7076)  
AND

KAREN HALPERN (831-5141)



## 39th UNITED NATIONS RALLY & SEMINARS

**"PERSPECTIVES AND REFLECTIONS IN THE '80's"**

Friday, October 26, 1984  
Radisson St. Paul Hotel  
11 East Kellogg Blvd.  
St. Paul, Minnesota

PROGRAM: 9a.m. to 2p.m.  
(\$12.50 including seminars and noon luncheon)



KEYNOTE SPEAKER: PHYLLIS KAMINSKY  
Director of the United Nations Information Centre, Washington D.C.

**"U.N. DECADE FOR WOMEN:  
COMMUNICATION AND DEVELOPMENT"**

Mrs. Kaminsky was appointed by the United Nations Secretary-General Javier Perez de Cuellar to her present position, where she serves as a liaison between the United Nations and the United States. She was former director of the Office of Public Liaison of the United States Information Agency (USIA). She serves on many boards and is also listed in Who's Who of American Women.

SEMINARS: Two 75 minute sessions, 9:00 - 10:15a.m., 10:30 - 11:45a.m.  
Each seminar will be repeated

1. COMMUNICATION TRENDS: GLOBAL PERSPECTIVES  
Speaker: Thomas A. Blinkhorn, Public Affairs Division, The World Bank, Washington, D.C.
2. DEVELOPMENT ISSUES: REALITY AND PROSPECTS  
Speaker: Dr. Dunston Wai, Specialist on Africa - Public Affairs Division, The World Bank, Washington, D.C.

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### TICKET ORDER FORM

RESERVATION DEADLINE - OCTOBER 15

**RETURN TO:**

Mary Dobbins  
6816 Logan Ave. So.  
Minneapolis, MN 55423  
(612) 866-8856

OR

Martha Oye  
5420 Countryside Rd.  
Edina, MN 55436  
(612) 929-5677

**TICKETS MAY ALSO  
BE PURCHASED AT:**

UN Association of Minnesota  
1026 Nicollet Avenue  
Minneapolis, MN 55403  
(612) 333-2824

- ☐ Enclosed is my check for \$\_\_\_\_\_ to cover \_\_\_\_\_ tickets at \$12.50 each.  
☐ Enclosed is my check for \$125.00 to reserve a luncheon table for 10.  
☐ Enclosed is my check for \$\_\_\_\_\_ as a contribution.

} Entire day's  
program and  
luncheon included.

Name \_\_\_\_\_ Organization \_\_\_\_\_

Address \_\_\_\_\_  
Street City State Zip Phone \_\_\_\_\_

NOTE: A limited number of free student tickets will be available due to the generosity of local businesses and organizations. Contact Pat Soulen, 938-9498, for information.

**PLEASE MAKE CHECKS PAYABLE TO UN RALLY FUND**

## SUPPORTING ORGANIZATIONS

Altrusa Club of Mpls., Minnesota, Inc.  
 \*American Assn. of Univ. Women -  
 Mpls. Branch/St. Paul Branch  
 \*American Red Cross  
 Archdiocesan Council of Catholic  
 Women  
 Assn. of Jewish Women's Organizations  
 Assn. of Universalist Women  
 Augsburg College  
 \*B'nai B'rith Women's Council, Mpls.  
 Brandeis Univ. Nat'l. Women's Comm.,  
 Twin Cities Branch  
 \*Business & Prof. Woman's Club, Mpls.  
 Church Women United  
 - Greater Mpls./St. Paul/Minn.  
 City of Mpls. Education Assoc.  
 College of St. Catherine  
 \*DFL Party of Minnesota  
 Edina Woman's Club  
 \*Faculty Women's Club, Univ. of Minn.  
 First National Bank Mpls.  
 Girl Scout Council of St. Croix Valley  
 Greater Mpls. Chamber of Commerce  
 \*Hadassah Mpls. and St. Paul  
 Hennepin Co. Republican Workshop  
 Hopkin's Woman's Club

International Institute of Minn.  
 Jewish Community Center of Mpls.  
 \*Junior League, Mpls. and St. Paul  
 \*League of Women Voters:  
 Arden Hills - Shoreview, Bloomington,  
 Brooklyn Center, Brooklyn Park,  
 Chaska, Crystal - New Hope, Edina,  
 Excelsior - Deep Haven, Fridley,  
 Golden Valley, Mahtomedi Area,  
 Minneapolis, Minnesota, Minnetonka -  
 Eden Prairie - Hopkins, New Brighton,  
 Richfield, Robbinsdale, Roseville,  
 St. Anthony Village, St. Louis Park,  
 St. Paul, Wayzata, West Dakota  
 County, Westonka, White Bear Lake -  
 North Oaks Area.  
 Lutheran Soc. Serv. Aux., Mpls.  
 Mpls. Area of Deaneries Council of  
 Catholic Women  
 \*Mpls. Cent. Lab. Union Counc. AFL-CIO  
 \*Mpls. Council PTSA  
 \*Mpls. League of Catholic Women  
 Mpls. People to People, Inc.  
 Mpls. Public Library  
 Mpls. Retired Teachers, Inc.  
 Minnesota AFL-CIO

Minn. Council, Experiment in Int'l. Living  
 Minn. Fed. of Business & Professional  
 Women  
 \*Minn. Fed. Women's Clubs, 5th Dist.  
 Minnesota Federated Women's Clubs  
 Minnesota International Center  
 \*National Council of Jewish Women,  
 Mpls./St. Paul Sect.  
 \*National Council of Negro Women,  
 Mpls./St. Paul Sect.  
 Planned Parenthood of Minn.  
 St. Louis Park Women's Club  
 UN Association of Minn.  
 \*Urban League Guild of Mpls.  
 \*Woman's Club of Mpls.  
 Woman's Alliance of First Unitarian Soc.  
 \*Women's Intl. League  
 for Peace & Freedom  
 \*Women's Rotary Club  
 World Affairs Council of Mpls.  
 World Federalists Assoc., Minn. Br.  
 World Pen Pals  
 \*Young Women's Christian Association  
 Mpls./St. Paul  
 Zonta International, Mpls.  
 \*ORIGINAL MEMBER

## UNITED NATIONS RALLY



SPONSORED BY THE UNITED NATIONS RALLY AND  
 THE UNITED NATIONS ASSOCIATION OF MINNESOTA

- . . . To maintain international peace and security;*
- . . . To develop friendly relations among nations;*
- . . . To achieve co-operation in solving international economic, social, cultural and humanitarian problems, and in promoting respect for human rights and fundamental freedoms;*
- . . . To be a centre for harmonizing the actions of nations in attaining these common ends.*

*- The United Nations Charter*

# LEAGUE LINES

## LWVMN TO CELEBRATE 65th BIRTHDAY

On October 29, 1984, the League of Women Voters of Minnesota will be 65 years old.

An outgrowth of the Minnesota Suffrage Association, the LWVMN became organized on October 29, 1919. The first president was Mrs. Andreas Ueland.

A few weeks after the League was formed, a letter was sent to local newspapers describing the new organization.

"...The League is not a 'woman's party. It will not put candidates for office in the field; it exists as a unit solely to back legislation which every patriotic and public-spirited citizen will encourage as sound and necessary. It expects to work in and through the political parties, its membership being members, also, of the political parties."

Happy 65th Birthday!

## MEMBERSHIP CONTEST ANNOUNCED

To help celebrate this 65th anniversary year, Judy Nordland, LWVMN membership chair, announced a new contest for Leagues showing the largest net percentage increase in membership between January 1, 1984, and December 31, 1984. There are two categories--one for leagues with 49 and fewer members and for Leagues with a larger number of members.

The two winning Leagues will receive a large banner featuring their local League name for use at public meetings.

The 1983 winners were the Leagues of Bloomington and Eastern Carver County.

## FOCUS ON PAY EQUITY TO BE HELD IN OCTOBER

The "issue for the 80s" -- pay equity will be the subject for discussion at the LWVMN Focus to be held on Tuesday, October 16 at the Earle Brown Center, on the St. Paul campus of the University of Minnesota.

The Focus runs from 4:30 - 9:00 p.m. and will feature such speakers as Nina Rothchild, director of Minnesota Department of Employee Relations; Sen. Linda Berglin; Rep. Phillip Rivenness; Wendy Robinson, executive director of Minnesota 9 to 5; Rick Scott, AFSCME; Mary Sachse, manager of direct compensation for Honeywell; plus members of the League of Women Voters board of directors.

Minnesota is a national leader in the implementation of pay equity. A pay equity bill passed the Legislature this year requiring all Minnesota political subdivisions, including cities, counties and school districts to implement pay equity by 1987.

LWVMN Human Resources/Social Policy chair Carolyn Hendrixson points out, "This means pay equity will be a live issue in all communities in Minnesota. Leagues have a wonderful opportunity to assist and monitor pay equity.

Contact your League president for registration information.

## DEBATE '84 SCHEDULED FOR OCTOBER 28

The League-sponsored debate between Minnesota's US Senate candidates will be carried throughout the state by public television stations on Sunday evening, October 28. Watch your local listings for coverage in your area.

# FOCUS on Membership

August, 1984

## LWVMN -- 65 AND GOING STRONG!

Birthdays are important--they mark the passage of time, they remind us of the need to take stock of where we've come from and where we're headed. They also provide a reason for celebration!

October, 1984 marks the 65th birthday of LWVMN, and for us, the observance of that milestone birthday is a reminder of our organization's maturity and vigor, its relevance to the critical issues of our day. We most certainly are not ready to go into retirement or accept a less-demanding role than we currently assume in trying to influence public policy. We have hit our stride, and that is something about which to celebrate!

To remain strong and vigorous at 65, however, requires regular and disciplined effort, and in a grassroots organization like ours, that translates into keeping our local Leagues healthy. Obviously that health is dependent on a stable and growing membership; the stability comes from a core of committed members who join and stay with the League over the years because they encounter interesting people, attend interesting meetings, are challenged to discover and use their talents. Clearly, this core group is in a good position, then, to help the League grow by sharing their experiences and satisfaction with people they meet in the community.

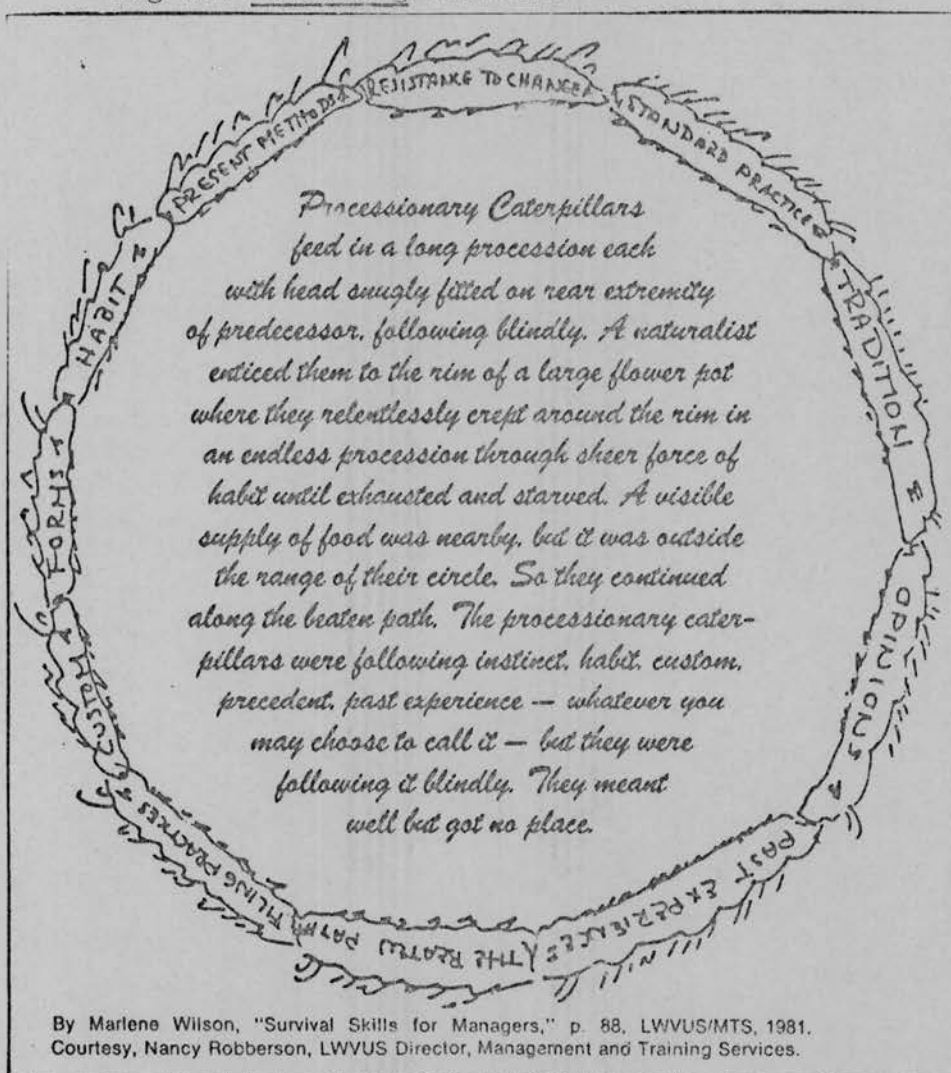
## SOMETHING TO CELEBRATE -- A GOAL ATTAINED

I urge you to use our 65th birthday year as a time to take stock of your local League membership picture and turn it into a cause for celebration! Some of you had a terrific year in 1983, but many of you experienced the disappointment and frustration of declining membership. I hope none of you in that position will accept it as a permanent condition, because it need not be one!

What is there to do about it?

1. With your board, honestly evaluate the past year's efforts: recruitment activities, follow-up, orientation, involvement of new members as well as experienced ones.
2. Set clear-cut goals that are realistic but will stretch your League--for many, a 10% net increase is well within reach with real effort. Look at what you might do to reach under-represented groups within your community--males, minorities, those under 30 and over 60.

3. Plan recruitment activities that will clearly communicate all the good things your League has to offer-- friendship and socializing, opportunities to learn, a chance to identify and build skills, a means to affect public issues, avenues for community service.
4. Look at successful recruitment as only the first step in an effective membership program. (More about this in later issues of Focus.)
5. Be willing to be flexible and take some risks to meet the challenges of changing conditions in our society that affect our membership picture. Why not take the Tale of the Processionary Caterpillars, reprinted below from the Maryland Voter, to your next board meeting and use it to stimulate a discussion of how policies, practices, traditions, etc. enhance or detract from attracting and retaining members.



#### TOOLS OF THE TRADE

Many of the best membership ideas are likely to be generated right within your own board, but let this serve as a reminder that your

state and national Leagues exist as resources for you to tap as you need them.

1. Recruitment kits and materials  
LWVMN has sent all local Leagues an October LWV Month kit filled with ideas and sample materials to use this fall. LWVUS also has materials available to order, built around the theme "Make your mark on politics--join the LWV."  
\*If you did not receive these materials, ask your President for them; s/he received them in June mailings.
2. A very special event has been planned for local Leagues to use as a recruitment tool on October 11. LWVMN is holding a gala 65th Anniversary Reception at the Mn. Museum of Art (MMA), where you can bring your hottest prospects to hear and chat with people whose names are well-known in our state. This is a wonderful opportunity to demonstrate both the stimulation and the fun that are part of League participation. As a bonus, an optional tour of the MMA exhibit "Art and the Law" at its Landmark Center Gallery will be available prior to the reception. See the registration form in the 3rd class mailing for more details.
3. Borrow the 12-minute videotape "Something Special--the League and You" to show at recruitment events, civic meetings, orientation sessions, over cable TV, etc. This is available on loan through the LWVMN office free of charge, except for return postage. (\$25 deposit refunded when tape is returned undamaged.)

#### A WORD (OR TWO) ABOUT RETENTION

In order to stay healthy, a local League must successfully retain the members recruited in past years, so you and your board need to consciously determine a strategy to make that happen. Members generally stick around if they feel welcome, if their needs are being met, if they feel some kind of commitment to the League. Your job is to develop practices and policies that speak to those concerns and then see to it that they are carried out by the board.

I believe members who joined you within the last 12 months are particularly vulnerable and need some extra nurturing to get them "hooked on League". If you have a buddy system, ask the buddies to continue their contact with these members for this season. Find out how these relative newcomers are feeling about League. Give them jobs that match their time availability and skills. If some choose to be inactive, be certain that they receive all publications as well as personal contact once during the year.

At one time or another, your League worked hard to recruit these members. Don't let them slip away!

August, 1984 - P. 4

#### BRIGHT IDEAS

Acting as a channel for sharing ideas and information is an important part of my job as State Membership Chair, and I like the Focus to serve as a vehicle for doing that. Please pass on your good ideas and success stories to me, so that I can share them with other local Leagues!

#### AN APOLOGY IS IN ORDER

I goofed, and I just want to say I'm sorry for any problems that might have arisen from our June 3rd class mailing. In it I indicated that LWVMN would send a letter to all 1983 membership drop-outs recruiting them as state members-at-large, unless you told us not to send the letter to particular individuals. Several of you pointed out that we did not allow sufficient time to respond, particularly during the summer months. I regret any problems this may have caused, and I'll try to avoid such time squeezes in the future. Thanks for calling it to my attention.

Good luck with your fall recruitment and retention efforts. I know we all want this to be a year of growth for the League. If I can be of particular help to you, contact me at home or through the State Office. I'm here to serve you!

Judy Nordland  
LWVMN Membership Chair

To: Local League Presidents and Membership Chairs  
From: Judy Nordland, LWVMN Membership Chair



LWVMN -- STAYING HEALTHY AND FIT AT 65!

October, 1984 marks the 65th Anniversary of LWVMN--a time for celebration, a time for reflection. We've come a long way, baby, to borrow a phrase, but there's still more to be done! To meet the challenges of this decade, the League needs to stay fit, and our good health is based on a healthy membership profile.

As a grassroots organization, the overwhelming majority of our members join at the local level--because you reach them and show them what the League offers in their own community to meet their needs.

We want every local League to have something to celebrate in this 65th Anniversary year! So set your sights high--pick a challenging goal, and go for it!

To add frosting to your slice of the anniversary cake, get your League in gear to be a winner in the 1984 LWVMN Membership Contest. Winners in the two categories below will be awarded a large banner featuring their local League name to display at public meetings, candidate's forums, etc.

Winners will be local Leagues showing the largest net percentage increase in membership between January 1, 1984 and December 31, 1984. The two categories, based on total membership as of January 1, 1984, are:

- a. 1-49 members
- b. 50 members and over

To be eligible for these incentive awards, your local League's membership contest report form must be received at the LWVMN Office no later than January 15, 1985. These forms will be mailed to you in November.

The dedicated effort of every local League in Minnesota to retain its current members and recruit an enthusiastic body of new ones is a key ingredient in keeping the League of Women Voters healthy and vigorous throughout Minnesota as it reaches its milestone 65th Anniversary. Join in the celebration!

LEAGUE OF WOMEN VOTERS OF MINNESOTA

**U.S. SENATE DEBATE '84**

Hubert H. Humphrey Institute, University of Minnesota  
Common Cause/Minnesota



TO: Local League Presidents  
FROM: Karen Gochberg, Project Director  
SUBJECT: U.S. Senate Debate '84 UPDATE  
DATE: August 21, 1984

Candidates for Minnesota's U.S. Senate seat are aware of our plans for Debate '84. Formal invitations will be sent following the September 11th primary election to candidates who meet the Debate '84 criteria (sent to local Leagues in February).

The debate will take place in front of an invited audience on Sunday, October 28th, between 7:00 and 8:00 p.m. in the St. Paul Student Center Theatre, University of Minnesota, St. Paul. Each local League will receive an invitation to attend which we hope you, one of your members or someone in your community will be able to use.

**FUNDING** Funding has been secured from the Otto Bremer Foundation and from the LWVUS Agenda for Security project which is financed by the W. Alton Jones Foundation, Charlottesville, VA. We are close to, but still short of our projected budget.

**FORMAT** Our format includes time for an in depth discussion of issues with the candidates plus a segment for questions from pre-identified audience questioners. As part of the "Agenda for Security: Election '84" project we will devote approximately one-half of the debate to major questions about national defense and foreign policy.

**TV COVERAGE** KTCA-TV2 in St. Paul will provide exclusive, live coverage and distribution via satellite for simultaneous airing by public television stations KWCM Appleton, KSMQ Austin, KAWB Bemidji, WDSE Duluth and KFGE Fargo, ND. An expression of appreciation to your local public TV station for agreeing to air Debate '84 would bring important home town reinforcement into play.

Other television stations or cable operators may tape the debate -- at no charge, either from the satellite or off the air -- for delayed airing. This means either immediately following the live telecast or within a few days. Encourage them to contact Bill Hanley, Executive Producer, Public Affairs, KTCA-TV2, 1640 Como Avenue, St. Paul, MN 55108 for details. Ask them to send a copy of any correspondence to me. Except for regularly scheduled news programs any subsequent airing of the debate must be unedited.

Since the following TV stations had indicated an interest in the debate a letter was sent to them on June 29th to let them know of KTCA's exclusive coverage and to urge delayed airing of the program: Alexandria (KCMT-TV), Duluth (KBJR-TV), Rochester (KTTC-TV), St. Cloud (KXLI-TV) and Fargo, ND (KTHI-TV).

**RADIO** Varying levels of interest in broadcasting the debate have been expressed by radio stations statewide. However, final plans for distribution have not yet been worked out. We will be contacting those stations shortly and will let you know how they can be involved.

**POSTERS** We are planning to send four posters to each local League, one each to public libraries and Bremer Banks statewide.

**PAMPHLET** We will be promoting use of radio public service announcements on the League publication "Pick a Candidate" as a service to voters and to encourage viewing/listening of the U.S. Senate Debate '84. People will be told to send a self addressed and stamped business size envelope to LWVMN for a free pamphlet.

U.S. Senate Debate '84 UPDATE

8/21/84

PRESS  
RELEASES

We will continue to send a copy of our press releases to each local League. Please send any local press clippings about the debate to the state office. It would be great if we could show the Otto Bremer Foundation that their wish to reach people throughout the state is an actuality.

LOCALIZE  
THE  
DEBATE

Ideas for involving your local public in debate activities such as debate watching/discussion meetings will be sent separately. Let us know if you have any suggestions to share with other Leagues.

We are excited about the prospect of voters statewide having access to the debate. Your help with promotion will make the program even more effective!

# # #



## LEAGUE OF WOMEN VOTERS OF MINNESOTA

555 WABASHA • ST. PAUL, MINNESOTA 55102 • TELEPHONE (612) 224-5445

August 24, 1984

Dear Local League President:

It's time to actively search for new state board members and the Nominating Committee needs your help. There'll be several openings on the state Board as well as four new positions, the regional representatives, to fill.

Please look through your membership lists, around your local board room and let us know who might be state board material. Certain qualities are essential for state office. Who in your League always looks at the statewide impact of an idea? Who has a thorough League background? Who has served in several capacities; who loves to get involved in complex, time-consuming problems? Who has the time and energy to serve on the state League Board? Or who has that special spark in one area of interest that lights fires under others?

Please take the time to drop a note to us with some suggestions. A local League member who serves at the state level brings a special bonus to the local League as well. We need your help. Our organization cannot thrive without all of us searching for the best workers among us. The state nominating committee is scheduled to meet in late September. Your nominations by then would be appreciated.

Sincerely,

Ruth Armstrong, Chair  
Nominating Committee

PLEASE RETURN TO THE STATE OFFICE NO LATER THAN SEPTEMBER 24, 1984

APPLICATION FOR STATE LEAGUE POSITION

Name \_\_\_\_\_ Phone \_\_\_\_\_

Address \_\_\_\_\_

City \_\_\_\_\_ Zip \_\_\_\_\_

League \_\_\_\_\_ Date available \_\_\_\_\_

Area/Portfolio of Interest

President \_\_\_\_\_

Secretary \_\_\_\_\_

Treasurer & Office Management \_\_\_\_\_

Voters Service \_\_\_\_\_

Citizen Information \_\_\_\_\_

Communications:

\_\_\_\_ Voter \_\_\_\_\_ Graphics

\_\_\_\_ Public Relations

\_\_\_\_ Video Production

Membership \_\_\_\_\_

Development (state level  
fundraising) \_\_\_\_\_

Marketing \_\_\_\_\_

Editorial \_\_\_\_\_

Service to Local Leagues \_\_\_\_\_

\_\_\_\_ LL Training \_\_\_\_\_ LL Program

\_\_\_\_ LL Finance \_\_\_\_\_ Visiting LLs

Nominating Committee \_\_\_\_\_

Budget Committee \_\_\_\_\_

Regional Representative \_\_\_\_\_

Program and Action

Criminal Justice

\_\_\_\_ Judicial system

\_\_\_\_ Correctional system

\_\_\_\_ Juveniles

Natural Resources

\_\_\_\_ Air quality \_\_\_\_\_ Energy

\_\_\_\_ Water Resources \_\_\_\_\_ Land use

\_\_\_\_ Solid waste \_\_\_\_\_ Transportation

\_\_\_\_ Nuclear energy

Human Resources

\_\_\_\_ Welfare \_\_\_\_\_ Equality of Opportunity

\_\_\_\_ Housing \_\_\_\_\_ Employment

\_\_\_\_ Urban Crisis \_\_\_\_\_ Indians

\_\_\_\_ Women's Issues \_\_\_\_\_ Day Care

\_\_\_\_ Social Services \_\_\_\_\_ Migrant Workers

\_\_\_\_ Human Rights \_\_\_\_\_ Job Sharing

\_\_\_\_ Family Violence

Education

\_\_\_\_ Discrimination \_\_\_\_\_ Financing

\_\_\_\_ Collective bargaining and tenure

\_\_\_\_ Special Aids (gifted, L.D., handicapped)

\_\_\_\_ Higher Ed. \_\_\_\_\_ Vocational Ed.

\_\_\_\_ Community Ed.

Library Funding \_\_\_\_\_

Government

\_\_\_\_ Citizens Rights \_\_\_\_\_ Election Laws

\_\_\_\_ Open Meetings \_\_\_\_\_ Open Records

\_\_\_\_ Government financing

\_\_\_\_ MN legislative reform

\_\_\_\_ MN executive structure

\_\_\_\_ The Presidency \_\_\_\_\_ U.S. Congress

\_\_\_\_ Apportionment

International Relations \_\_\_\_\_ National Security

\_\_\_\_ Trade and Aid \_\_\_\_\_ U.N.

Legislative Action

\_\_\_\_ Coordination/Supervision of Program Area

\_\_\_\_ Lobbying

\_\_\_\_ Observing

over

Short Term Projects

☐ Telephoning      ☐ Hostessing  
☐ Registering voters  
☐ Development calls  
☐ Research

Position Applying For:

State Board (10 hrs./week - attendance at 8 state Board meetings/year required)

Off-Board Specialist (estimated 3 hours/week - could be concentrated in one period of time)

State Committee Member (estimated 3 hours/week - attendance at committee meetings required)

EXPERIENCE:

LWV Experience:

LWV Interests:

Other training and/or experience:

PLEASE RETURN TO THE STATE OFFICE NO LATER THAN SEPTEMBER  
24, 1984.

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**LEAGUE OF WOMEN VOTERS  
OF MINNESOTA**

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

YOUNG VOTERS PROJECT

TO: Local League Presidents and Voter Service Chairs  
FROM: Peggy Leppik and Harriette Burkhalter, Voter Service Co-chairs  
DATE: August 23, 1984

The following statements appear on posters developed for the YOUNG VOTERS PROJECT:

First in a series of eight . . . . .

In 1923, one vote made Adolph Hitler head of the Nazi party. VOTE

Second in a series of eight . . . . .

One vote elected Rutherford B. Hayes to the presidency, and the man in the electoral college who cast that vote was an Indiana congressman elected by one vote. VOTE

Third in a series of eight . . . . .

In 1950, a state senator from Garret County, Maryland was elected by one vote. The winner had 3,080, the loser 3,079. VOTE

Fourth in a series of eight . . . . .

Marcus Monton was elected governor of Massachusetts in 1839 by one vote out of 102,066 cast. VOTE

Fifth in a series of eight . . . . .

One vote kept Aaron Burr from becoming president. That one vote elected Thomas Jefferson president in 1800. VOTE

Sixth in a series of eight . . . . .

One vote saved President Andrew Johnson from impeachment conviction in 1868. VOTE

Seventh in a series of eight . . . . .

Woodrow Wilson was elected president in 1916 by carrying one state by less than one vote per precinct. VOTE

Eighth in a series of eight . . . . .

In 1960, John F. Kennedy won the presidency by just one vote per precinct in Illinois. One changed vote in each precinct would have given Richard Nixon 26 electoral votes and the election. VOTE

(ninth poster)

VOTE TUESDAY

Published by the League of Women Voters of Minnesota Education Fund  
through a grant from The Jostens Foundation and other contributors.  
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**LEAGUE OF  
WOMEN VOTERS  
MINNESOTA**

League of Women Voters of Minnesota  
555 Wabasha, St. Paul, Minnesota 55102



**SPEAKERS BUREAU**

**MAKE YOUR VIEWS COUNT**

Non-Profit  
Organization  
U.S. POSTAGE  
**PAID**  
St. Paul, MN  
Permit No. 6289

## PRACTICAL POLITICS

- Lobbying "Face to Face"
- Voting — Eenie, Meenie, Minie, Mo?
- "Minnesota Caucus," video cassette
- Election Laws
- How to Fight (or Even Find) City Hall
- Communications in Your Organization
- Public Relations: Spreading the Word
- "Citizens in Action," video cassette and discussion

## THE STATE/NATION WE ARE IN

- Indians in Minnesota
- A Look at the Justice System
- Education in Minnesota: Minds Over Matter
- National Security: Arms Control and Defense

*Meeting Program Seminar Convention Class Orientation*

## ENVIRONMENT *(This Land Is Our Land)*

- Downwind: Acid Rain
- Air: Too thick to Breathe?
- Good Riddance: Hazardous Waste
- Container Deposit: Returns for Your \$
- Water: Who's Got It? Who Wants It? Who Decides?

## WOMEN'S ISSUES

- Looking at Lockup: Minnesota Women's Correctional Facility
- Economic Status/Equity
- ERA — It Won't Go Away

## SOCIAL ISSUES

- Child Care/Support
- Violence — All in the Family

**SPEAKERS FEES VARY — OTHER TOPICS AVAILABLE**

*For information on speakers, topics or fees:*



1-612-224-5445

LWVMN Speakers Bureau  
555 Wabasha  
St. Paul, MN 55102

I am interested in scheduling a speaker from the League of Women Voters Speakers Bureau:

Organization \_\_\_\_\_  
Contact Person \_\_\_\_\_  
Address \_\_\_\_\_  
Phone \_\_\_\_\_

Topic \_\_\_\_\_  
Date and Time \_\_\_\_\_  
Location of Speech \_\_\_\_\_

PLEASE ALLOW 3 WEEKS TO PROCESS

## PROPOSED CONSTITUTIONAL AMENDMENTS 1984 GENERAL ELECTION

Two amendments to the state constitution are proposed. Each amendment requires a separate vote. If a majority of all who vote in the November 6 election vote "YES," an amendment is adopted. **A voter at the election who does not vote on an amendment is in effect voting "NO."**

### Amendment One — PUBLIC LANDS: ALLOWING EXCHANGE

☐ YES ☐ "Shall the Minnesota Constitution be amended to allow the exchange of state-owned lands for other lands owned by the state or local governments?"

According to the Attorney General, the purpose and effect of this amendment, proposed in Minnesota Laws 1984, chapter 643, is as follows:

1. The amendment would permit the legislature to provide for the exchange of state public lands for any other publicly held lands. Such exchanges are now limited by Article XI, Section 10 of the Minnesota Constitution to exchanges for lands of the United States. The current provision permitting the exchange of state public lands for any privately held lands would not be changed.
2. In Chapter 643, the Legislature also adopted statutory provisions which will be effective only if the people ratify the proposed amendment. The Act would permit the Minnesota Land Exchange Board to approve the exchange of certain lands for any other publicly held land. It would also delete statutory requirements for (1) condemnation prior to title transfer of land subject to the public sale requirement of Article XI, Section 8 of the Minnesota Constitution and (2) payment of the condemnation award and expiration of the time to appeal from the award before title is transferred.

### Amendment Two — SCHOOL FUNDS: REMOVING INVESTMENT RESTRICTIONS

☐ YES ☐ "Shall the Minnesota Constitution be amended to remove constitutional restrictions on the investment of the permanent school fund and to allow the limits of the investment of the fund and the apportionment of the returns on the investment to school districts to be set by law?"

According to the Attorney General, the purpose and effect of this amendment, proposed in Minnesota Laws 1984, chapter 482, is as follows:

1. The amendment would remove constitutional restrictions on investments of the permanent school fund.
2. The amendment would permit restrictions on investments of the permanent school fund and manner of distribution of its investment returns to school districts to be determined by statute rather than by constitutional provision.
3. The amendment would replace a gender reference in the Minnesota Constitution to municipal security issuers with a gender neutral term.

In Chapter 482, the Legislature also adopted statutory provisions which will be effective only if the people ratify the proposed amendment. The statutory provisions would provide for investment of the permanent school fund subject to the provisions of Minn. Stat. § 11A.24.

### ELECTION CALENDAR

August 21	Pre-registration closes for Primary Election
September 8	County auditors' offices open for absentee voting 1:00 P.M. - 3:00 P.M.
September 10	County auditors' offices open for absentee voting 5:00 P.M. - 7:00 P.M.
September 11	State Primary Election. Polls open from 7:00 A.M. - 8:00 P.M. in every precinct in the state.
September 25	State canvassing board for Primary Election.
October 16	Pre-registration closes for General Election.
November 3	County auditors' offices open for absentee voting 1:00 P.M. - 3:00 P.M.
November 5	County auditors' offices open for absentee voting 5:00 P.M. - 7:00 P.M.
November 6	State General Election. Polls open from 7:00 A.M. - 8:00 P.M. in every precinct in state.
November 20	State canvassing board for General Election.

### Additional information about elections is available from:

Election Division  
Office of the Secretary of State or  
180 State Office Building your county auditor  
St. Paul, MN 55155-1299 or  
Telephone: (612) 296-2805. your municipal clerk

**For your reference:**  
(fill in your local election information)

County Auditor \_\_\_\_\_ (telephone) \_\_\_\_\_

Municipal Clerk \_\_\_\_\_ (telephone) \_\_\_\_\_



PRIMARY ELECTION DAY:  
September 11, 1984  
GENERAL ELECTION DAY:  
November 6, 1984

To:

Place  
Postage  
Stamp  
Here

# ELECTION '84 IN MINNESOTA:

register  
and  
vote



# VOTER O4 INFORMATION

from  
Minnesota  
Statutes

ELECTION DIVISION  
OFFICE OF THE  
SECRETARY OF STATE

180 State Office Building  
St. Paul, MN 55155-1299  
612-296-2805



## OFFICIALS TO BE ELECTED IN 1984

Office	Term
U.S. President and Vice-president	4 years
1 U.S. Senator	6 years
8 U.S. Representatives	2 years
134 State Representatives	2 years
1 Chief Justice of the Minnesota Supreme Court	6 years
4 Associate Justices of the Minnesota Supreme Court	6 years
6 Judges of the Minnesota Court of Appeals	6 years

District and county court judges and other non-partisan officers.

### VOTER ELIGIBILITY

You are qualified to vote in Minnesota if:

- You are 18 years of age.
- You are a citizen of the United States.
- You have lived in Minnesota for 20 days immediately preceding the election.
- You are registered to vote.

You are not qualified if:

- You are convicted of treason or a felony and not yet restored to your civil rights.
- You are under a guardianship of your person.
- You are found by a court of law to be legally incompetent.
- You are not registered to vote.

**DETERMINATION OF RESIDENCE.** Your residence is that place where you actually live and call home. If you live in more than one place, you may vote at whichever one you consider to be your place of residence. You may vote only in one precinct.

**STUDENT RESIDENCE.** A student may vote from either school address or home address depending upon which address the student considers to be the place of residence.

### VOTER REGISTRATION

**PRE-REGISTRATION.** You may pre-register in most Minnesota counties:

- By completing a voter registration card and mailing it to your county's voter registration office prior to election day. The card must be received by the voter registration office no later than 5:00 p.m. on the 21st day preceding the election.
- At the county auditor's office in the county seat of your county or the city clerk's office in most cities. Registration cards are accepted at any time except during the twenty days immediately preceding any election.

**ELECTION DAY.** In all Minnesota counties you may register at the polling place on election day with any one of the following authorized proofs of residence:

1. Valid Minnesota driver's license or learner's permit (or receipt for either) showing correct address in precinct.
2. Valid Minnesota identification card (or receipt) showing correct address in precinct.
3. Oath of a voter registered in the precinct, who is not a poll challenger, signed in the presence of a judge who also signs the oath. (A voter who registers by using this method may not confirm the residency of another voter on the day of the same election).
4. A current registration in the same precinct indicating a previous address.
5. A mailed notice received from the registration office indicating an insufficient registration.
6. Students may use one of the following if it shows the student's current address in the precinct:
  - current student fee statement.
  - current student identification card.
  - current student registration card.

Only the proofs of residence authorized can be used. Other documents are not acceptable proofs of residence for election day registration. Registration is permanent unless you change your address, change your name, or fail to vote at least once every four years. You do not need to declare your political party in order to register or vote.

### ADVANCE REGISTRATION CLOSES:

For the September 11 primary election  
AUGUST 21, 1984

For the November 6 general election  
OCTOBER 16, 1984

Registration re-opens on election day at the polling place.

### ASSISTANCE TO HANDICAPPED VOTERS.

All polling places must meet accessibility standards unless no available building can be made accessible. Voters who are unable to enter a polling place may, with the assistance of two election judges of different political parties, register and vote without leaving their vehicles.

All accessible polling places must have one booth or other voting station accessible to the handicapped. In a precinct using lever voting machines, a handicapped voter who cannot enter the machine will be provided with paper ballots. A chair will be available.

Persons who are blind, disabled or otherwise unable to mark their ballots may request the assistance of two election judges of different political parties or an individual of the voter's choice. That individual may not be a candidate, the voter's employer or agent of the employer, or an officer or agent of the voter's union. The assisting individual must take an oath.

Consult your county auditor about the availability of voter registration and absentee ballot instructions in

large print, Braille or cassette. Every county and most cities will have a TTY device for providing voter registration information.

### VOTING

**LOCATION.** Each voter must vote at the polling place designated to serve the precinct where the voter resides. Precinct boundaries and polling places are designated by the governing body of each municipality. Your municipal clerk or county auditor can tell you the location of your polling place.

**HOURS.** At the September 11, 1984 and November 6, 1984 state elections, polls will be open from 7:00 a.m. to 8:00 p.m. in every precinct in the state.

**PROCEDURES.** If you are already registered, complete a voter's certificate or sign a precinct file. If you have not registered beforehand, you may register at the polling place with proper identification and complete a voter's certificate. Election judges will check your registration card and direct you to a voting booth.

**PRIMARIES.** In a partisan election, voters nominate candidates to the general election ballot from among those who filed within their party for each office. In a nonpartisan primary, twice the number of candidates to be elected are nominated by the electors. Nonpartisan primaries occur only when more than twice the number to be elected file for a nonpartisan office.

"Ticket-splitting" can not be done at a primary election. The purpose of a partisan primary election is to allow the voters to select the nominees of their party. Minnesota has a consolidated primary ballot which allows voters to make a secret choice of major party primary. Primary ballots marked for candidates from more than one party are defective and not counted.

### ABSENTEE VOTING

You may vote by absentee ballot if:

- You are going to be absent from the precinct on election day.
- Illness or physical disability will prevent your going to the polling place.
- Religious holiday or discipline prohibits your attendance at the polling place.
- You are an election judge serving in another precinct.

**Application.** Write to your county auditor or municipal clerk or stop into the office and give the following information:

- Your name and residence address;
- Reason you will be away from the polling place on election day;
- Date;
- Address to which you wish ballots sent;
- Signature.

An application need not be made on an official or standard form. An application submitted by mail shall be accepted if it contains the information required.

If an individual applies for an absentee ballot and must register by enclosing a completed registration card with the ballot, the individual must furnish authorized proof of residence as required for election day registration.

**HOSPITAL AND HEALTH CARE FACILITIES.** Special absentee voting procedures may be available to voters in hospital or health care facilities. Consult your county auditor or municipal clerk for additional information.

**DEADLINE.** Unless you are a patient or resident in certain health care facilities, your request must be received by the county auditor or municipal clerk no later than the day before the election.

**RECEIPT OF BALLOTS.** Ballots will be printed at least 20 days before the election. At that time, the county auditor or municipal clerk may mail them to you or you may pick up ballots at the office of the auditor or clerk. *Only the voter may pick up the voter's absentee ballots directly from the auditor or clerk.*

The auditor's office in every county will be open from 1:00 p.m. to 3:00 p.m. on the Saturday (September 8/November 3) and from 5:00 p.m. to 7:00 p.m. on the Monday (September 10/November 5) immediately before the primary or general election for the acceptance of absentee ballot applications and the casting and return of absentee ballots.

**ABSENT VOTERS IN THE MILITARY OR OUTSIDE THE U.S.** The voting residence of an armed forces member is the place the member last lived in Minnesota. The ballot application is the only registration required for absent voters in the military or outside the United States. The voter may request a ballot at any time. A parent, spouse, brother, sister, or child over 18 years of age may request a ballot on behalf of the voter.

PRIMARY ELECTION DAY:  
September 11, 1984  
GENERAL ELECTION DAY:  
November 6, 1984

Compiled by  
JOAN ANDERSON GROWE  
Secretary of State



LEAGUE OF WOMEN VOTERS  
OF MINNESOTA

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

# BOARD MEMO

S E P T E M B E R, 1 9 8 4

## CALENDAR

- September 18 - Fall VOTER mailed from state office  
19 - 1st Class Board Memo mailed from state office  
- LWVNEF Kick-off Committee, 10:00 a.m., state office  
- Fundraiser Committee, 12:30 p.m., state office  
20-21 - 3rd Class mailing from state League office  
21 - Coalition of 15,000 meeting, 9:30 a.m., state League office
- October 2 - LWVMN Action Committee, 9:30 a.m., state office  
- LWVMN Office Management Committee, noon, state office  
4 - CMAL Executive Board Meeting, 9:30 a.m., state office  
9 - LWVNEF & LWVMN Board Meetings, 9:30 a.m., state League office (NO BOARD MEMO in October)  
- LWVMN Budget Committee, 2:00 p.m., state League office  
11 - LWVMN's Membership Reception at the Minnesota Museum of Art, 3-6 p.m., YOU ARE INVITED!!!  
12 - Deadline for Pay Equity Focus Registration  
16 - Focus on Pay Equity, 4-10 p.m., Earle Brown Center, U of M  
18-19 - MEA-MFT Meetings  
23 - DEBATE '84, 7-8 p.m., St. Paul Student Center Theatre, carried live by KTCA and other public TV stations
- November 1 - CMAL Executive Board, 9:30 a.m., state office  
5-6 - Election Hotline, 8:00 a.m. to 8:00 p.m. at LWV-St. Paul office  
6 - General Election Day  
- Action Committee, 9:30 a.m., state office  
9 - Reception for new members of House of Representatives, 2:30 p.m., State Capitol  
13 - LWVNEF & LWVMN Board Meetings, 9:30 a.m., state League office  
- Winter VOTER deadline  
14 - Nominating Committee Meeting, noon, state office  
15 - LWVNEF Kick-off mailing  
- LL Membership lists due to LWVMN  
15-16 - Conference on Women, the Economy and Public Policy, Earle Brown Center, U of M  
20 - 1st Class Board Memo mailing  
22 - 3rd Class Board Memo mailing

NOTE TO READERS OF THE BOARD MEMO: This publication is mailed 1st class to local League Presidents and local League Board members. The enclosures, listed below, are mailed 3rd Class to Presidents of local Leagues only and a duplicate Presidents' mailing is sent to subscribers. Presidents, please check your enclosures for materials which should be distributed to portfolio chairs. Local League Board members, please check the list of enclosures for resources either intended for your portfolio or available through your League President.

## ENCLOSURES

- Minutes of the August 14, 1984, LWVMN Board Meeting/Hegg
- Focus on Pay Equity: The Quiet Revolution flyer\*/Santi

ENCLOSURES (cont.)

- Education Update, September, 1984,/Seitz
- MN Conference on the UN Decade for Women/Duffy
- Invitation to October 11th Membership Reception\*/Nordland
- Report on Agriculture's Stake in World Trade Conference/Duffy from Benson
- League Lines/Walters
- Legislative Interview Packet\*/Buffington
- Focus on Membership, September, 1984/Nordland
- State Program-Making Guide\*/Hegg
- Facts & Issues: Minnesota's Liquid Asset\*/Fournier, Akre
- Water Study order form\*/Fournier, Akre
- Guide to the Nominating Committee/Higinbotham

S T A T E   B O A R D   H A P P E N I N G S

At its September 12, 1984, meeting, your state Board:

- .approved hiring of Shirley Ungar as bookkeeper for LWVMN and LWVMNEF;
- .voted to cosponsor MN Conference on the UN Decade for Women (October 27) and World Trade Week (May, 1985);
- .appointed Emily Schmitz, LWV-Northfield, to the LWVMN Board as 2nd Vice President in charge of development until December 16, 1984, when Beverly McKinnell returns from Belgium;
- .began first round of Budget discussions for 1985-86 and 1986-87.

B O U Q U E T S   T O

.Pat Lucas, LWVMN bookkeeper and Action Clerk, for ten years of outstanding service to the League of Women Voters of Minnesota. Pat began as Action Clerk in November, 1974.

P R E S I D E N T

(Tews - 612/426-1011)

The LWVMN office has never been busier than this election season. Phones ring constantly - Staff and Board alike are in constant motion - all to serve the citizens of Minnesota. It's both exhilarating and exhausting to be a part of Debate '84, the Young Voter Project, the Election Hotline and the "Voters Guide '84". Leagues across the state are on radio, on TV, in the newspapers and making untold numbers of public appearances.

LWVMN 65th Birthday Countdown: Happy Birthday to Us All! October League Month marks our 65th Anniversary. If you haven't planned a special event for your League and community, it's not too late. We hope to have large delegations from at least the Twin City area Leagues at the October 11th Membership Celebration in St. Paul and the October 16th Focus on Pay Equity. Those of you from outside the Metro area who might want a bed for that night, please give me a call. We'll try to arrange something.

Pat Lucas, LWVMN bookkeeper, is resigning to take a new job. We will miss Pat in the office. Shirley Ungar, LWV-Mpls, will be our new bookkeeper. Welcome, Shirley!

The Nominating Committee is beginning their search for the 1985-87 State Board. Each League received a nomination form last month. Please consider placing your name or others in your League in nomination. A variety of different portfolios in addition to four greater MN at large positions will be available. While some Board members may have responsibility for certain portfolios, all Board members share in total responsibility for the membership, finance, organization and program of the League of Women Voters of Minnesota.

A C T I O N

(Buffington - 612/929-8168)

Legislative Interviews: The legislative interview packet will be in the 3rd class mailing. Look for it! This time there are question and response sheets for each legislator you will be interviewing. Just a reminder: the responses are due in the state office by December 14, 1984

CAPITOL LETTER Alternative: So far the response to the demise of the Capitol Letter has not been overwhelming. The Action Committee has come up with one recommendation - a single page

ACTION (cont.)

"Capitol Scorecard," issued bi-weekly during the session, that would simply list the bills League is following and indicate where they were in the process. This "Scorecard" would also highlight a single bill or issue that we were concentrating on. There would also be a wrap-up "Scorecard," at the end of the session, approximately four pages in length. Any reactions to this idea? Any other suggestions? Is anyone reading this?

New Legislators Reception: This November we will once again be welcoming newly elected legislators to the Capitol. The reception will be on November 9th at 2:30 p.m. LWVMN will put together an information packet for each new legislator. We would also like to see as many local Leagues represented as possible. This is a fun way to get to know the new legislators better and to promote LWV as the truly great grassroots organization it is. Mark November 9th on your calendars now! More information will be sent to local League presidents as it becomes available.

I N T E R N A T I O N A L   R E L A T I O N S

(Duffy - 612/429-9703)

As a result of a vote taken at the LWVUS Convention on the U.S. UNESCO decision, it became apparent that there was little understanding and a lack of support for the U.N. and its agencies. LWVUS is concerned about this and has asked local Leagues to participate in the U.N. sponsored multilateral Issues and Institutions Program being conducted on the local level. This winter (Jan. & Feb.), there will be three or four workshops on international relations issues - these will be opportunities for local League Study Committee members. Watch for further announcements about these and plan to attend. Also, attendance at the U.N. Rally on October 26th at the St. Paul Radisson should be encouraged by several members of every League.

A conference on the U.N. Decade for Women will be held on October 27th at the Earle Brown Center. See enclosure in the 3rd class mailing. On December 10th there will be a UNA sponsored Human Rights Day Conference. This will focus on Eleanor Roosevelt's 100th birthday and her fostering of human rights efforts. LWVUS is also interested in this Centennial Celebration because of her great involvement in LWV. See a report by Marguerite Benson on the LWV-Iowa's Conference "Agriculture's Stake in World Trade," enclosed in the 3rd class mailing to presidents.

S O C I A L   P O L I C Y

(Lucas - 612/823-8544)

(Hendrixson - 612/925-5079)

Pay Equity: has really emerged as an item of interest to local Leagues. Many Leagues are planning workshops and public meetings as well as scheduling unit time to become informed on pay equity. As you know, the MN Legislature passed a law which requires all Minnesota cities, counties, school boards to begin the process of evaluating their job classifications and pay schedules and then begin the process of bringing equity to the salaries of female dominated classes, male dominated classes and balanced classes. The League of Women Voters is an ideal organization to monitor this process. Who knows better the workings of these units of government than the LWVMN???

The LWVMN stands ready to offer technical assistance to local Leagues who wish to get involved in monitoring pay equity. We can: 1) help line up speakers on Pay Equity. Either state Board members or pay equity experts will come and speak to any pay equity events a local League wants to line up; 2) provide copies to each local League of the LWV publication, "How to Monitor Minnesota's Pay Equity Act," both for their use and for use by other interested individuals and organizations.

In addition, don't forget the Pay Equity Focus on October 18th. The program includes some outstanding speakers. This is your chance to hear from the experts!!

V O T E R   S E R V I C E

(Burkhalter - 612/935-3002)

(Leppik - 612/546-3328)

Be sure to promote the US Senate Debate '84 set for Sunday, October 28th at 7 p.m. on your local public television station. LWVMN, Common Cause and the Humphrey Institute are working

VOTER SERVICE (cont.)

hard to assure an informative and lively hour with Boschwitz and Growe. Publicize it in your VOTER and encourage friends outside LWV to watch too.

Now is the time to make arrangements for voter registration at the local bank, grocery store, library, shopping mall or where ever there is a high turnover in people. You don't have to sit there all day, just ask what the peak days and hours are, and staff those. If you have questions, refer to the Secretary of State's information brochure or call us. Voter registration is bread-and-butter to the League. People expect and appreciate this service, and it's always a good opportunity to reach out to new people and interest them in the League. Consider placing a poster announcing Debate '84 on the table and some "Pick a Candidate," too. Armed with that, people can watch the debate (as well as paid campaign ads) with a new perspective on what they are seeing. Let's make politics the best sport on TV this fall!

Another easy election day service LLs can provide is rides to the polls for the elderly or handicapped. If you have even one or two members who can set aside a few hours to drive, this is a greatly appreciated service. Determine your hours and a telephone number for reservations, and send an article to your local paper announcing the service. You may want to stress the League's impartiality; often political parties will offer rides, but not everyone is comfortable aligning themselves publicly, even for a free ride.

Keep in mind the Voter Service Award as you make your plans for the year. This award goes annually to the League which plans and carries out an outstanding VS project. Effectiveness, creativity, total LWV and community involvement are some of the factors considered in awarding the prize. So, reach high and then let us know about it! More information for reporting will follow in the next Board Memo. Good luck and feel free to call if you need help.

Young Voter Project: Local Leagues participating in the Young Voter Project, distributing posters on MN campuses, should keep track of volunteer expenses (mileage, child care, etc.). LWVMN will reimburse up to \$30 per local League to cover these costs (you may pass on to your volunteers or retain for local League). You'll receive a report form soon after the election to help evaluate the project and to report your costs.

C I T I Z E N   I N F O R M A T I O N  
(Santi - 612/426-5151)

Pay Equity Focus: Registration deadline is October 12th for the October 16th Focus on Pay Equity. Details of the program and registration materials were in the August 3rd class mailing. Clark Chambers, professor of History and American Studies at the U of M will be the keynote speaker, giving the historical roots of pay equity. Several flyers are included in the 3rd class mailing. Additional flyers are available at the state office. Ask for copies to distribute in your city, school district and county to boards and administrators. These are the groups who will be impacted by the law. Also give to groups you think would be interested in monitoring the law.

Citizens in Action Workshop: Preliminary plans are to have this Saturday, January 12, 1985 conference include speakers on getting your message across, "professional lobbyist tricks of the trade" and a media panel "keeping track of issues." Workshops in the afternoon will be on "writing testimony," lobbying from the legislator's point of view, defining your issue agenda and a screening of the LWVMN Citizens in Action videotape followed by a question and answer session. Conference participants will receive the latest edition of the LWVMN Citizen Lobbyist Handbook.

This is a wonderful opportunity for new and experienced members to get a grounding in lobbying, and information given is not just applicable at the state level but also in other action situations. The cost should be around \$15 for LWV members, including registration, lunch and handbook.

S E R V I C E   T O   L O C A L   L E A G U E S  
(Higinbotham - 612/926-9399)

Convention 1985: It is not too early to start thinking about Convention 1985. Dates are June 6-9 and the location again this year will be the University of Minnesota at Duluth. Duluth

SERVICE TO LOCAL LEAGUES (cont.)

Leaguers are already scouting out what is new and exciting in Duluth; Board members are planning workshops for all kinds of League interests, and we hope local Leagues will begin to encourage all their members to consider attending a part of the Convention. It is going to be an opportunity to enjoy good fellowship, learn new things and, most importantly, have an enjoyable break from the daily routine. To make this convention a success we need your suggestions. Send your ideas now to the LWVMN office.

Nominating Committee: This is the time of the year to begin considering your League leadership needs for 1985. The nominating committee should meet soon to consider Board members and committee chairs for 1985-86. A consultant on board management said that the nominating committee is the most important committee in your organization, and many local Leagues can attest to the truth of that statement. The 3rd class mailing includes a guideline for nominating committees.

Local Program: A good local study can be a great tool for gaining new members and increasing your League's visibility. However, many Leagues find that carrying out the study is a challenging task. If your League needs some guidance or has particular questions, please feel free to call me, and also to consult two very helpful publications: "Guideposts for Resource Topic Chairs" and "Guide to Local Program."

C O M M U N I C A T I O N S  
(Walters - 612/934-3412)

PR: Hope your well-planned activities publicizing "LWVMN Month" earn you all the members and recognition you desire. If your League is still looking for ideas, try piggy-backing some local League event with "Debate '84" on October 28th. Television viewing parties held in community centers, senior citizen centers, etc. with discussion after viewing might be a way to generate interest in the Debate and be of service to your community. Don't forget to contact local media to invite them to attend.

Video: Crystal/New Hope League member, Diane Christopher, reports that a workshop covering all aspects of cable production is being offered on September 29th at the Stoner Cable Access studio. Speaker will be Peggy Fay, well-known expert on television production. Contact Diane at 537-3309 for more information on this free program.

Bulletin: We have an address correction for Marilyn B. Reeves, who is the LWVUS Board Member assigned to reading Minnesota local League bulletins. Send your local League bulletin to Marilyn at Rt. #1, Box 252-143, Amity, OR 97101.

M A R K E T I N G  
(Buie - 612/941-7979)

Cookbooks: PATIENCE - all of you who have called for cookbooks; a supply will soon be at my house and in the state office. We have sold 9,000 books in 16 months. Keep the book in mind at all your League functions; suggest them for hostess gifts; and please try to get them in the stores for the coming holiday sales. I really want to thank each of you who has helped make the fundraiser a resounding success so far. Please keep up the good work!

Speakers Bureau: \$\$\$\$ More dollars are being raised through our Speakers Bureau. Six requests for speakers were filled last week - by already hard working state Board members. Visibility, citizen information plus \$ is a good combination. Did you hear Jean Tews on WCCO with Boone and Erickson discussing our straw poll taken at the State Fair? She was spirited, interesting and informative - representing us well.

Publications: A revamped new member kit is available at the state League office for \$3.00. The folder includes a League of Women Voters button (green & white); FACTS about the LWVMN, 1919-84; Facts and Issues: Who Owns Minnesota Water?; Leag-1-ese; recent issue of the Minnesota VOTER; a recent issue of the BOARD MEMO and order form; LWVMN and LWVUS publications catalogs; sample of an LWVUS publication; cover letter welcoming new members from President, Jean Tews, and Membership Chair, Judy Nordland.

MARKETING (cont.)

Please note that the 3rd Class Mailing to Presidents includes Facts and Issues (#2) for the Water Study: Minnesota's Liquid Asset. An order form is also enclosed. Cost is \$1.50 per copy with the usual bulk discount rates available.

M E M B E R S H I P  
(Nordland - 612/448-3165)

Focus on Membership: Included in every 3rd class mailing will be an issue of Focus on Membership, a newsletter intended to aid you and your committee with timely tips, reminders of deadlines, shared ideas from other local Leagues and items to provoke total Board discussion of membership concerns. This mailing goes to your President; if you have not been receiving Focus, ask her/him to pass it on to you faithfully. It is a tool you need to do your job!

LWVMN 65th Anniversary Reception: There is still time to place reservations for your continuing members, new recruits and hot prospects to attend this terrific event on Thursday, October 11th at the Minnesota Museum of Art. A sampling of our special guests: Minneapolis Civil Rights Director Mary Emma Hixon, Publisher Mary Ziegenhagen, former Minneapolis City Council Member and Metropolitan Council Member, Gladys Brooks and Pam Berkwitz, of Norwest. Wouldn't you like to chat with and introduce your local League guests to people like this? Deadline for registration is October 3rd. A duplicate of last month's registration form is included in the 3rd class mailing.

## LWVMN BOARD MEETING

Tuesday, August 14, 1984

Present: Tews, Higinbotham, McKinnell, Buffington, Hondl, Buie, Burkhalter,  
Crampton, Hiles, Nordland, Santi, Seitz, Walters, Schmitz,  
Sawyer

MINUTES: To approve the minutes of the June 12, 1984, LWVMN Board meeting as written.

Mover: Buie	Seconded	Carried
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MINUTES: To approve the minutes of the July 19, 1984, Executive Committee Meeting as written.

Mover: Crampton	Seconded	Carried
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TREASURER'S REPORT: Hondl made these notations: The cook book checking and savings account figures are from July 30, not June 30. The difference in last years and current year figures is the \$10,000 for Indians project. Two other figures were not quite current Accounts receivable should be \$4400 and due from local leagues was actually \$2,000. Therefore the total assets should be \$34,000. Pages 6 & 7 are part of LWVMNEF and were approved previous evening.

MOTION: To accept the Treasurer's Report as noted for audit.

Mover: Hondl	Seconded	Carried
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DEVELOPMENT: There has been an additional \$25. gift received from Mrs. Mosenmen.

CAPITOL LETTER: To discontinue the Capitol Letter due to popular demand.

Mover: Buffington      Seconded.

Buffington asked that the Action Committee be allowed to come up with an alternative in September or October. A possible solution might be a weekly single-page report highlighting one bill, with a box score on other bills LWVMN is watching. This would be sent to local league presidents, action chairs, and voter editors. A summary of 3-4 pages would be sent at the end of the session.

Sawyer noted that Capitol Letter used by local leagues and the information contained will have to be published elsewhere if Capitol Letter discontinued.

Questions were raised is it too costly? is the format outdated?, is there valuable shock value in eliminating it?, can we abandon an action tool?

AMENDMENT: To add the words "in its present form"

Mover: Burkhalter                      Seconded                      Carried

MOTION: To discontinue the Capitol Letter in its present form due to popular demand

Mover: Buffington	Seconded	Carried
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MOTION: To have the Action Committee examine the alternatives and report back to the September Board meeting.

Mover: Higinbotham

Seconded

Carried

It was requested that the survey committee on publications finish their poll by early September and report the results to Action Committee to aid decision.

Sawyer said office staff will have cost projections completed by early September.

TAKE BACK THE NIGHT: Buffington indicated sponsorship in name, not with money was desired. Can do this under principle women should have equal access to move safely during the night.

MOTION: To cosponsor Take Back the Night March.

Mover: Buffington

Seconded

Carried

FALL FOCUS: Buffington stated the purpose is to inform the public about this issue. Peggy Byrne will help organize it. The targeted audience should be environmental, legal, business communities.

MOTION: To hold a fall, 1985, focus on the Community Alternative Settlement Program.

Mover; Buffington

Seconded

Carried

STRAW POLL: Larry Haeg requested that LWVMN do this at the State Fair. We would pick 4 or 5 days during the fair to do this survey, and we would be located at the WCCO Radio booth. We would use the same questions as we did at Farm Fest. We would provide the workers and ask that WCCO provide the printing of the forms, find a tabulator, and possibly provide admission tickets. There would be daily reports on the air, which would provide more advertising for LWVMN than we could possibly afford to purchase.

Burkhalter pointed out that we could pass out voter registration information, possibly sell our cook books, and League membership information.

A sign-up sheet was passed around for workers. The times and dates to be worked out with WCCO, and workers to be called by Burkhalter.

MOTION: To conduct a similar poll to Farm Fest at the State Fair in conjunction with WCCO radio.

Mover: Burkhalter

Seconded

Carried

HANDGUN CONCURRENCE DEADLINE:

MOTION: To change the date of the Handgun Concurrence to February 1, 1985.

Mover: Hiles

Seconded

Carried

CONCURRENCE QUESTIONS: These questions are a portion of the questions from the Mpls LWV and we are asked to approve them. These will go out in the Voter with a ballot to be returned to

the State Office.

A concern was expressed that these questions do not reflect the original study nor information, as these questions grew out of the Family Violence Study. Would the Voter article present BALANCED information, not just one side of the issue? Buffington assured Board of balanced presentation; the Executive Committee will approve article before published.

MOTION: To approve the concurrence questions as attached.

Mover: Hiles

Seconded

Carried.

The discussion on the Guidelines for the above concurrence moved to end of agenda because of time limit rule.

WATER CONSENSUS QUESTIONS: The study guide and the questions will out the end of August but the publication will go out mid to end of September according to Crampton. After much discussion the Board determined that this was alright; they need not all go out together.

A cover letter should be attached urging local leagues to use two meetings to cover this material, because of the scope of the study and length of the questions. Another suggestion was that the questions be used as a basis of a discussion and then members be asked to fill in the questions at end of meeting and results be tabulated.

There was a concern that the questions were too lengthy, but opinion was that they were well formed and self-contained and should stand as is.

There were several minor changes in questions.

1. All acronyms should be spelled out the first time they appear.
2. Question V.C. 3 should read: "Should LWVMN support additional legislation pertaining to interstate or interbasin transfer?"  
The word " federal" should be omitted from the third option.

MOTION: To approve the Water Consensus questions as amended by the LWVMN Board.

Mover: Crampton

Seconded

Carried

RECOGNITION OF OJIBWE STATE UNIT: Applause to all who worked so hard with this group. A question of finances was raised by Hondl and footnoted that we will have to remember to include this as a budget item in future budgets. It was also noted that Hope Washburn funds could be used here.

MOTION: To recognize the Ojibwe State Unit of LWVMN.

Mover: Higinbotham

Seconded

Carried

BUDGET COMMITTEE: We need some names of people to serve on the Budget Committee. Hondl suggested that in the future regional board members could suggest names. This year we will use the Board Memo and the Voter to ask for volunteers. Asking local leagues to send a member to serve, did not produce results, we need to ask specific people

to serve.

MOTION: To authorize President, Budget Chair, and Executive Director to choose members of the Budget Committee.

Mover: Hondl

Seconded

Carried

WORLD AFFAIRS CENTER COSPONSORSHIP: Hondl raised the question will this be a balanced program. Higinbotham responded that it will not, but questions may be asked of speaker to present other point of view.

It was determined that our cosponsoring of this event meant publicizing to our members. We could do this via the Board Memo and need not cosponsor to accomplish this.

MOTION: To cosponsor a speaking engagement by Edward Rowney, Chief Arms Negotiator for the U.S., with the World Affairs Center/MN International Center this fall.

Mover: Burkhalter

Seconded

Failed

#### ADDITIONAL BOARD MEETINGS:

MOTION: To add two additional board meetings for LWVMN in October '84 and April '85.

Mover: Higinbotham

Seconded

Carried

MOTION: To NOT send full board memos after these two additional board meetings.

Mover: Hondl

Seconded

Carried

REGIONAL BOARD MEMBERS: Several concerns were raised, this would make too many Board positions, but job sharing is possible. Co-chairs could also share one Board position, or one co-chair could be on-board while the other is off-board. None of these options were discarded and it was decided to let the nominating committee determine which options would best solve the problems.

No matter which solution is used, all people would receive all mailings.

The state would be divided into 4 quadrants. Karen Knighton will be asked to work with the NW quadrant. The purpose of these new Board positions would be to give out state local leagues a greater voice on the Board and allow them to receive more help from State Board.

See job description and breakdown of regions. (attached)

MOTION: To add four regional representatives to the 1985-87 LWVMN Board who will have as their primary responsibility working with local leagues.

Mover: Higinbotham

Seconded

Carried

MEMBERSHIP MONTH: Nordland urged all Board members to attend the reception October 11th. It has been planned as a social and fun event, with special guests invited to make a few short remarks.

FUNDRAISER COMMITTEE: Still needs a chair and members, but plans are beginning to develop for a fundraiser to be held February 8, 1985.

DFL PRIMARY DEBATES: They are happening, see LWVMNEF minutes for details.

COOKBOOK REPORT: The purchase agreement is not yet signed, but close to be signed. The League will warehouse the books. We need to sell 3,000 more books.

COMPUTER COMMITTEE: See LWVMNEF minutes as it was discussed at length there.

WOMEN'S CAMPAIGN FUND: They would like us to publicize that they exist; would they do a workshop at convention?

65th ANNIVERSARY: In addition to membership event, should LWVMN do more? Suggestion that we give away an item at membership event to commemorate date was discussed and those interested met with Nordland later to discuss. Local Leagues urged to have some sort of celebration with a cake? or other appropriate sign. Missouri has clever motto "65 and not retiring."

INTERNATIONAL COALITION: Crampton stated LWVMN has been invited to join for \$10.00. Its interest is water management of Red River. Crampton may ask us to join at later date.

RADIO ACTIVE WASTE PROJECT: LWVMN also asked to join this group which is concerned with the transportation of radioactive waste from NSP. Declined invitation as no basis for us to join.

MN WOMEN FOR AGRICULTURE INC. This group is interested in farm economics. Would like us to cosponsor a meeting. Crampton to ask them to send us a specific proposal

LOCAL LEAGUE VISITS: Higinbotham reported that 9 members have visited 9 local leagues in the past three month. Asked for volunteers to go to Grant County/Detroit Lakes ... Crampton, and Mankato/Albert Lea ... Burkhalter. Date to be checked on Mankato visit, possible conflict with the DFL primary debate.

VOTER: Voter assignments given

CAPITOL LETTER: regarding the report to LWVMN Board from the Action Comm.

MOTION: To reconsider the motion to have the Action Committee examine the alternatives and report back to the September Board meeting.

Mover: Hiles

Seconded

Carried

MOTION: To amend the above motion to read October Board meeting.

Mover: Hiles

Seconded

Carried

CONCURRENCE QUESTIONS (cont): Concerning the level of participation and what percentage of returns needed to make this a valid concurrence, these will be determined once the ballots are returned, just as they are in any concurrence

MOTION: To accept the proposed guidelines for concurrence as attached.

Mover: McKinnell

Seconded

Carried

Meeting was adjourned.

Addendum to the August 14, 1984, LWVMN Board Minutes:

SPEAKERS BUREAU: Speakers Bureau should be mailed out late in August. Board members should please bring their lists of organizations, clubs, etc. they want on mailing list. Addresses and zip codes necessary.

ETHICS IN GOVERNMENT: The Action Committee at its August meeting and a majority of the Executive Committee approved LWVMN as a cosponsor of a conference on ethics in government on March 8, 1985. Principal sponsor is Augsburg College, other cosponsors are Common Cause, Humphrey Institute, Citizens League. The conference will include four 90-minute sessions: 1) Overview on ethics and government; 2) PACs; 3) Campaign financing; 4) Ethics and social policy. At each session two speakers will present contrasting views followed by audience participation.

PROSPECTS FOR PEACEMAKING UPDATE: Tews and Duffy have been meeting with Humphrey Institute and Honeywell representatives. Next steps include: 1) Completion of papers by core scholars who attended Wingspread on four topics due October 30th and ready for publication December 1st; 2) Four consultations with community representatives, Sept.-Oct., guest experts will be the Wingspread authors; 3) Fall forum(s): a) Plans underway to do forum with former presidents Ford, Carter and Nixon; b) Town meeting to follow and respond to the presidential forum; 4) Outreach - this is where LWVMN help is especially sought to: a) develop a process manual for replication elsewhere; b) discussion guides or other educational outreach for schools, etc.

"HOW TO EDIT A NEWSLETTER": Marcia Walters is preparing a publication on editing newsletters to be ready in September. This is a result of LWVMN sponsorship of her participation in a class on that subject at the U of M.

FOCUS ON PAY EQUITY: (See attached agenda) Committee plans to write Governor Perpich to keynote the event.

LWV OF MOORHEAD: is now officially the LWV of the Moorhead Area.

EXIT POLLS: (Leppik): In considering guidelines for LLs on exit polling, I decided probably all that is necessary is a paragraph in the Board Memo advising Presidents and VS Chairs to be certain in any contract that the results will not be used to predict national winners before all polls close in the continental U.S. Minnesota's new 100' restriction should go a long way to assure privacy where desired.

VOTERS SERVICE UPDATE: Voters Guide is underway with the new system, i.e. making information available to local Leagues for distribution. Juanita Peterson, LWV-Edina, is project director.

Hotline - Karen Halpern, LWV-Bloomington, and Anne Borgen, LWV-Golden Valley, are coordinating with Minneapolis and St. Paul offices.

Young Voters Project - We have funding (\$2500) for part of the project from Jostens and will be distributing posters to local Leagues for college campuses.

Debates '84, between the IR and DFL candidates for U.S. Senate, is still on for Sunday, October 28th from 7-8 p.m. at the Student Center, St. Paul Campus, University of Minnesota. It will be carried live and statewide via KTCA-TV.

Judy Duffy has been appointed to LWVUS National Security Committee.

Erica Buffington has been elected to MN Women's Consortium Steering Committee.

OFFICE RELOCATION COMMITTEE: The LWVMN office building is slated to be eliminated by the MN Highway Department. Our sources tell us that we should expect to be out of the building by October 1985. A relocation committee has been appointed by the Office Management Committee to negotiate with our landlord and investigate new office space. Nadeen Mutsch will chair the committee. Other committee members are: Hondl, Higinbotham, Janet Midtbo (LWV-Mpls) and Jeanne Matross (LWV-St. Paul), Sawyer and Hendrixson.

JOB DESCRIPTION FOR REGIONAL DIRECTOR

1. Make four liaison calls per year to Leagues in region (13-20 Leagues) to:
  - obtain reaction to agenda items;
  - general information about health of League;
  - follow-up on how they are doing on membership campaign, retention plans;
  - prod them to turn in report forms;
  - and make written reports to the state office.
2. Share information received and reflect local League viewpoint in Board discussions
3. Make field service calls when appropriate
4. Preferably be advisor to new local League in area
5. Other full Board responsibility, with understanding that distance from office will be a factor.

There will be some orientation by SLL and Membership Chairs.

Southwest Region (19)

Rock County  
Worthington  
Jackson Area  
Mankato  
St. Peter  
New Ulm  
Marshall  
Willmar  
Hutchinson  
West Dakota County  
Bloomington  
Eastern Carver County  
Edina  
Westonka  
Shakopee  
South Tonka  
MEPH  
Richfield  
St. Louis Park

Northwest Region (16)

Grant County  
Stevens County  
Wilkin County  
Alexandria  
Battle Lake  
Detroit Lakes  
Moorhead  
Bemidji  
Cass Lake/Walker  
Ojibwe  
Brooklyn Center  
Brooklyn Park  
Crystal/New Hope  
Golden Valley  
Robbinsdale  
Wayzata

Southeast Region (13)

Austin  
Houston County  
Winona  
Rochester  
Red Wing/Cannon Falls  
Northfield  
Northern Dakota County  
Woodbury/Cottage Grove  
Minneapolis  
St. Paul  
St. Croix Valley  
Owatonna  
Albert Lea

Northeast Region (17)

Duluth  
Mid-Mesabi  
Hibbing  
Grand Rapids  
Morrison County  
St. Cloud  
ABC  
Arden Hills/Shoreview  
Buffalo/Monticello  
Columbia Heights  
Fridley  
Mahtomedi Area  
Moundsview  
New Brighton  
Roseville  
St. Anthony  
White Bear Lake/North Oaks



**LEAGUE OF WOMEN VOTERS  
OF MINNESOTA**

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

**AGRICULTURE'S STAKE IN WORLD TRADE  
CONFERENCE**

It was a pleasure to represent the Minnesota LWV at a well planned, beautifully executed conference on AGRICULTURE'S STAKE IN WORLD TRADE sponsored by the LWV of Iowa Citizens Information Service on August 23rd and 24th. Thanks for the opportunity of gaining new insights into the impact of U.S. fiscal and monetary policies on food production and trade.

International competition for world markets, rising protectionist pressures, the large U.S. budget deficit, high interest rates and price-depressing surpluses all contribute to the mounting concern over the future of American agriculture.

The mid-1970's vision of permanent prosperity for American agriculture with constantly expanding markets at home and abroad has vanished. A threshold has been crossed. World events now dominate the economic climate. The rapidly changing environment signals the need for examination of recent developments in light of Election '84 and the upcoming debate over the 1985 comprehensive Farm Bill. This conference was an opportunity for participants from the big five midwestern agricultural states, Illinois, Iowa, Minnesota, Missouri and Wisconsin to explore issues and options centering around the public policy debate over agriculture's future in world trade. Participants included farmers, representatives of agricultural-related business, industry, finance, transportation, government, the news media, citizen and farm-oriented groups and members of LWV. A significant part of the program was devoted to discussion and exchange of ideas between participants and speakers.

G. Edward Schuh, Agricultural Economist at the U of M and recent World Bank appointee, emphasized the urgency of dealing with our huge federal deficit for the health of agriculture as well as the country at large. Steps must be taken to avoid becoming a net debtor nation like Brazil and Argentina.

Dr. Michel Petit, Professor of Economics from Dijon, France, talked of the differences the EEC has had with the U.S. in recent agricultural arrangements; the frustrations of France in particular with recent U.S. targeting of grain sales to Egypt and other markets they consider theirs. Trade war must be avoided, but GATT and the individual countries have much negotiating ahead.

Some of the provocative remarks of Pratap Kotamraju of India on the impact of our trade policies on LDC's lent a good deal of color to the conference and food for thought. He feels the U.S. is still revelling in market economics and should be taking a more unconventional approach. "U.S. should widen its vision and become the granary of the world, fighting the real war on hunger rather than spending a billion dollars a day on armaments."

The portion of the conference on the impact of U.S. domestic and trade policies on our natural resource base dealt with soil erosion, intensive farming, high cost of water and conversion of land to other uses. Farmers face a dilemma in the use of pesticides and herbicides, if the object is to preserve air and water quality. It was felt that gradual farm growth can be accommodated without damage to the natural resource base, but that technologies will have to be introduced to compensate for increased use of resources. Agriculture and Natural Resource legislation must be coordinated.

Only about 2% of our population are farmers, with 23% in farm-related occupations. The fact that LDC's now account for 40% of our export is significant. Growth of trade will

depend on the export market, which is dependent on many world-wide factors, but without expanding export, farmers, distributors, and all related support groups are in trouble. We must keep in mind that reduction in agricultural exports is attributable to a number of factors not connected to the Department of Agriculture - federal deficit, foreign subsidies and the strong dollar.

There seemed to be agreement among the speakers that formulation of the 1985 Farm Bill, which is required by law, calls for a massive educational program and national debate to bring together the many rival factions now pitted against each other. LWV should be following this legislation closely, as it is a national economic issue which will have great impact on trade in agricultural products.

Secretary of Agriculture, John Block, addressing a luncheon meeting, said that lack of flexibility in farm policy makes it impossible for us to compete in foreign trade. "Domestic programs must be stepping stones, not stumbling blocks for farmers."

Marguerite Benson, LWV-Minneapolis  
September 1984

# LEAGUE LINES

## Membership in League

The League of Women Voters values members at all levels of participation. You are welcome whether you have many volunteer hours to contribute or just want to support us by paying your dues. What we are looking for are League members committed to the League forever. We neither expect nor want you to give 100% of your time for life. The League is a place to learn and grow and give back again; to move in and out of active participation as your lifestyle and time commitments change. When it comes to financial support and lobbying numbers, there is no such thing as an "inactive" member. Remember that your League dues work for you even when you can't!

- from the New Jersey Voter, by way of the Duluth Voter

## VOTE

In 1960, John F. Kennedy won the presidency by just one vote per precinct in Illinois. One changed vote in each precinct would have given Richard Nixon 26 electoral votes and the election.

## MISSION STATEMENT OF LWV

The League of Women Voters, a nonpartisan political organization, encourages the informed and active participation of citizens in government and influences public policy through education and advocacy.

## A PROCLAMATION BY THE GOVERNOR

"WHEREAS, the League of Women Voters of Minnesota in a nonpartisan organization dedicated to promoting the active and informed participation of citizens in their government; and

WHEREAS, the League of Women Voters has further informed and assisted citizens through its educational and legislative action programs; and

WHEREAS, the League of Women Voters has been a guardian of democracy, keeping politics a process for the people; and

WHEREAS, it is fitting that recognition be given to these achievements that have strengthened and improved representative government in Minnesota.

NOW, THEREFORE, I, Rudy Perpich, Governor of the State of Minnesota, do hereby proclaim the month of October, 1984, to be "League of Women Voters of Minnesota Month" and urge all citizens of Minnesota to join with me in honoring the League of Women Voters for its efforts in ensuring the continuation of citizen access to government."

## LWVMN TO HOST RECEPTION FOR

## NEWLY ELECTED LEGISLATORS

The League of Women Voters will be welcoming newly elected legislators to the Capitol. League members are invited to attend the reception, which will be held on November 9 at 2:30 p.m., so legislators can meet people from their districts and see first hand the grassroots nature of League.

In addition to meeting League members, the legislators will receive a packet of information on League and the issues in which we are involved.

# FOCUS on Membership

September, 1984

## COME TO A PARTY!

I am so excited at the way plans are shaping up for the LWV Month 65th Anniversary Celebration on Thursday, October 11 at the Mn. Museum of Art in St. Paul! The location is fascinating, the food promises to be luscious, and our special guests are bound to make a strong positive impression on your new members and hot prospects.

You won't want to miss this event, so send your reservation form in now--your local League received one in the August 3rd Class Mailing, and a duplicate is included this month for your convenience.

## KEEP YOUR EYE ON YOUR GOAL

Last month I urged you to consult with your board and set a specific membership goal to be met by the end of 1984. By now you should have your goal in place and plans underway to reach it. Remember to think in terms of a two-pronged effort in membership work:

### Recruitment and Retention

It's fun and rewarding to introduce people in your community to the League for the first time. We have so very much to offer members that you can be proud of the product you are selling! But it's difficult to maintain a stable, healthy membership picture if you have to recruit large numbers of new members each year, just to stay even. Time expended on retention of members is time very well spent!

If you and your committee have a serious and carefully thought out plan that addresses both recruitment and retention, you may find your League smiling at the "finish line" on December 31--smiling because you're a winner in the LWVMN 65th Anniversary Membership Contest. There are categories for larger and smaller Leagues, and the prizes--handsome banners featuring the name of your League--definitely sweeten the pot. Don't wait to get started; September and October LWV Month are a terrific time to sign up members and give them the pleasure of belonging to an organization so much in the spotlight at election time.

## WONDERING WHAT TO DO NEXT?

Hope you're making use of the Membership Committee Calendar published in the June, 1984 issue of Focus on Membership. It provides you with a month-by-month rundown on what a local League membership chair needs to plan for and carry out. If you consult the

calendar around the 1st of each month, you'll never be wondering what to do next, and you're unlikely to miss important deadlines and tasks that apply to your portfolio. If, for some reason, you never received the June Focus or misplaced it over the summer, contact the State Office for a duplicate.

#### GETTING TO KNOW YOU (AND US!)

Helping new members to become acquainted with the League--both people and policies--is one of the most important jobs you need to carry out this fall. Providing recruits with a handbook or information kit as well as friendly experienced faces to answer questions will leave a strong impression that you're happy they joined and that you want to make them comfortable in League.

Scheduling a special orientation session can provide an opportunity for a little relaxed socializing as well as the sharing of information. To make it a special occasion, why not serve 65th Anniversary cake and call attention to our proud heritage of activity statewide as well as locally.

If you're wondering what to cover in orientation or what to include in a new member kit, consult the copy of How to Orient New Members (LWVMN) in your files. This excellent publication will provide a wealth of practical suggestions to make the job easy and enjoyable. (Available from LWVMN office - \$2.50)

#### TAPPING YOUR VALUABLE NATURAL RESOURCES

That's what our members are--natural resources! And in order to utilize them, we need to identify their specific characteristics and talents. If your local League has never made use of a member profile or interest questionnaire, make this the year you try it! The most valuable fringe benefit, from a membership viewpoint, is that involved members are far easier to retain because they've invested of themselves in the League and, therefore, feel some degree of commitment to it.

Within this Focus I'm including a sample of a questionnaire used by a local League in Virginia; I find it interesting because it couches involvement opportunities in terms of skill development--something a lot of members will relate to. You might add to it space to list non-League experience, preferred time to attend meetings, child care needs, comments, etc.

#### KEEPING IN TOUCH

Just a reminder that a list of your local League members (old and new) is due in the LWVMN office by Nov. 15. Prompt receipt of it allows us to service your members reliably. Obviously you can and should send additions to your Nov. 15 list to the office monthly.

We also ask that you inform us of the new address of any member who moves. If someone moves out of your community, you can do her/him a favor by sending a note identifying that person to the local League President at the new destination too. The Mankato LWV has been doing this for awhile now.

# INTEREST QUESTIONNAIRE

## Focus on Skills Needed or Developed by Various League Jobs

WHAT CAN YOU AND THE LEAGUE DO FOR ONE ANOTHER?

NAME \_\_\_\_\_

\*\*\*\*\*

### INVOLVEMENT OPPORTUNITIES

### TIME

### SKILL DEVELOPMENT

Circle number of areas of interest and/or experience.

#### PROGRAM

- |                                   |         |                       |
|-----------------------------------|---------|-----------------------|
| 1. Study committees: Urban Crisis | ongoing | research; interview;  |
| Housing                           | "       | presenting; editorial |
| 2. Consultants: Air Quality       | "       | reading; writing.     |
| Employment                        | "       |                       |
| ERA                               | "       |                       |

- |                          |              |                     |
|--------------------------|--------------|---------------------|
| 3. Lunch with the League | once a month | organizing; hostess |
|--------------------------|--------------|---------------------|

#### OBSERVERS

- |         |                      |
|---------|----------------------|
| various | listening; reporting |
|---------|----------------------|

#### MEMBERSHIP COMMITTEE

- |                          |              |                               |
|--------------------------|--------------|-------------------------------|
| 1. New member interviews | ad lib       | interviewing; writing         |
| 2. Every member file     | "            | (training to be offered)      |
| 3. Outreach              | once a month | presenting; audio/visual aids |
|                          |              | use                           |

#### PUBLICATIONS

- |                                  |              |                         |
|----------------------------------|--------------|-------------------------|
| 1. Local League Publications     | ad lib       | interviewing; editorial |
| 2. Subscription Service          | once a month | selling; mailing        |
| 3. Organize publications         | ad lib       | organizing; selling     |
| 4. Sell publications at meetings | once a month | Selling                 |

#### FINANCE

- |                         |             |                        |
|-------------------------|-------------|------------------------|
| 1. Keep donor file      | ad lib      | clerical; clipping     |
| 2. Follow-up phoning    | "           | interviewing           |
| 3. Developing campaign  | ad lib      | organizing; delegating |
| 4. Calling on prospects | "           | interview; selling     |
| 5. Mailings             | once a year | clerical; organizing   |

PROJECTS: could be anything from producing a publication to organizing a fund-raising event

	once a year	editing; designing; producing
--	-------------	-------------------------------

#### PUBLIC RELATIONS

- |                                     |              |                               |
|-------------------------------------|--------------|-------------------------------|
| 1. Dealing with the media           | once a month | editorial; writing; interview |
| 2. Developing PR materials (flyers) | ad lib       | design; layout; editorial     |
|                                     |              | producing                     |

#### BULLETIN

- |                       |              |                                |
|-----------------------|--------------|--------------------------------|
| 1. Advertising editor | Summer       | interview; layout              |
| 2. Assist editor      | once a month | editorial; layout; typing      |
| 3. Assist circulation | once a month | collating; bulk-mail procedure |
|                       |              | mimeograph                     |

#### VOTER SERVICE

- |                        |               |                            |
|------------------------|---------------|----------------------------|
| 1. Registration drive  | September     | interview; community       |
| 2. Speakers            | on-going      | presenting                 |
| 3. Citizen information | summer & fall | organizing; research       |
| 4. Publications        | "             | editorial; writing; layout |

#### UNITS

- |                      |          |                        |
|----------------------|----------|------------------------|
| 1. Discussion leader | on-going | moderating; organizing |
|----------------------|----------|------------------------|

Taken from Membership - The Tools of the Trade (LWV of Va.)

September, 1984 - P. 4

HELPING ME TO HELP YOU

One of my major portfolio objectives for 1984-85 is to produce a comprehensive handbook for use by local League membership chairs and committees to be published in Spring, 1985. It will address a broad range of topics: job description, forming a committee, setting goals, planning events, recruitment and retention tips, orientation, filing and record-keeping, member involvement, program evaluation, etc.

You can help me by sharing your suggestions on topics to cover, problems to address, format, etc. I want the handbook to be easy to use and full of encouragement and practical suggestions for those new to the job as well as the "old hands" among you. Serious work on this project will begin in November, so I need your input during the next month or two. Please take time to give this your serious consideration, and return the tear-off to me. We'll all profit from it!

A WORD OF ENCOURAGEMENT!

September is one of the busiest months in the League year, and that is particularly true for the Membership Chair! I just want to urge you to hang in there and adopt a bit of a "cheerleader" mentality--spurring on your committee and members to great heights of enthusiasm and a desire to share the League with others. Your own job will be measurably easier if you can instill in each current member an attitude toward recruitment embodied in ten little two-letter words:

If it is to be, it is up to me.

Go to it!

Judy Nordland, LWVMN Membership Chair

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Return to LWVMN, 555 Wabasha, St. Paul, Mn. 55102

LWV of \_\_\_\_\_

We'd like to see the following topics and/or problems addressed in the new LWVMN Membership Committee Handbook:

Other comments:



**LEAGUE OF WOMEN VOTERS  
OF MINNESOTA**

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

**PROGRAM PLANNING DISCUSSION GUIDE**

To: Presidents, Program Planning Chairs

Re: Program Planning/Lively Issues/Choices for the Future

Date: September 20, 1984

Whatever you choose to call it, program planning, lively issues, or choices for the future, it is an annual event for local leagues. Before the annual meeting, members need to provide suggestions regarding local program so the Board can select one it thinks best fits the guidelines for selecting an appropriate topic to study, reach consensus and take action (see p. 4, "Guide to Local Program"). Since local leagues have such busy schedules, the meeting at which you discuss local program ideas is usually the best one at which to discuss state (odd-numbered years) or national (even-numbered years) program ideas and changes.

The timeline for state program planning is:

September	Program making report form sent to local leagues; article in Fall VOTER
November to early February, 1985	Leagues schedule state program planning meeting
February 15, 1985	Deadline for receipt of program making report form at State Office.
March	State Board Meeting - approve proposed program
April	Proposed program for 1985-87 mailed with Convention materials
June 6-8, 1985	Convention - adopt 1985-87 state program

Each local league should have someone in charge of setting up the program planning meeting, since it is one of the most important meetings of the year--the chance to have input into the local and state (or national) program which will be adopted at the annual meeting or convention. Plans should be made to attract as many members as possible. Most leagues find that food is a good drawing card. Serving a meal as part of the meeting also provides time to socialize. General meetings allow members to get acquainted with those attending different unit meetings. Last year the Minneapolis LWV scheduled two different "working" sessions with a dinner between--that way day people could attend during the day, socialize with everyone during dinner and go home, while evening people came for dinner and stayed for the evening session.

Helpful suggestions for program planning may be found in publications listed on p. 27 of "Guide to Local Program." Also, be sure to read pp. 34-35 of "In League."

Once you have the time and general format for the meeting set, you may find it easier to have one person in charge of the local program portion of the meeting and another person in charge of the state program portion.

For the local program planning, you may wish to have local observers or local government officials talk about local issues. You may also suggest some programs other leagues have adopted. See "Guide to Local Program" or the listing in "Local League Boards and Programs, 1983-84."

For the state program planning, the ideas suggested in the VOTER articles are a starting point. The leader, or presenter, should be familiar with "Program for Action, 1983-85," which contains all the current state positions.

Prior to the meeting you will want to have articles in your local newsletter, you may wish to distribute the State Program Making Report Form - or a portion of it - to your members so they are prepared in advance of the meeting for the discussion and necessary decisions.

If your group is large, you may wish to break into smaller groups and brainstorm program ideas, then get back together and list them all, giving background when necessary, then come to a sense of the entire group as to which item most members feel is an appropriate topic to study. The agenda used by Minneapolis last year may be helpful--we have substituted State Program for National Program:

3:30	Welcome
3:33	Description of Procedures
3:36	Recommendations for State Program: Lively Issues Recommendations for Change (one minute for each item) by Board Members, Committee Chairs and Members
3:42	Questions for Clarification on State Program
3:46	General Questions on State Program
3:50	Caucuses on Proposed State Program Items
4:07	General Session - Discussion of Proposed State Items (two minutes for lobbying for each item) Fill out response form for State Program * * * * *
4:32	Recommendations for Local Program: Lively Issues Recommendations for Change (one minute for each item) by Board Members, Committee Chairs and Members
4:41	Questions for Clarification on Local Program
4:46	General Questions on Local Program
4:50	Caucus I on Proposed Local Program Items
5:07	Caucus II on Proposed Local Program Items
5:24	General Session - Discussion of Proposed Local Items (two minutes for lobbying for each item) Fill out response form for Local Program
5:54	Adjourn
6-7	Dinner

DEADLINE FOR RECEIPT IN STATE OFFICE IS FEBRUARY 15, 1985.

This form is designed to help your League members tell LWVMN what they recommend for the 1985-87 State Program and action priorities. You will need to refer to "Program for Action, 1983-85."

Which box you mark under each position statement should be determined by a consensus of members participating. If you use a telephone survey or questionnaire, it should be the majority of those participating. If there is no consensus or majority, you may wish to comment on the line provided. If there is a change or update suggested by one or more, you may report that under comments, indicating how many suggested the change or update.

There are five choices for each item currently on the State Program. If you wish to drop a position, only that box can be checked. It is possible to keep a position but change details or keep a position and request an update--additional information through a public or League meeting, an article in the VOTER, publication, etc.

Consider carefully what your choices will be, keeping the following definitions in mind:

- Keep        -to retain the position and/or details, so we can take appropriate action, but have no further study at this time.
- Change      -to change a word, phrase, etc. even if you feel it is a grammatical improvement and not a substantive change, should be presented to all Leagues in advance of Convention.
- Drop        -the position would be dropped and no further action taken on it.
- Update      -obtain additional information on position but take no consensus (meeting, publication, etc.)

Which box you mark under the action portion of each position should also be determined by consensus, with comments made when there is no consensus. The action portion is to assist the State Board and Action Committee determine action priorities. It is advisory only and will not be included in the program making report and vote at Convention.

PART A - LOCAL LEAGUE PROFILE

Name of League \_\_\_\_\_

Total membership as of 1/1/85 \_\_\_\_\_

Number of members participating in State Program Making/Lively Issues  
\_\_\_\_\_

Method used to solicit member views:

☐ Unit meetings

☐ General meeting

☐ Questionnaire

☐ Telephone

☐ Special meeting

☐ Other (please describe briefly) \_\_\_\_\_

PART B - GENERAL COMMENTS

If you have any further comments about State Program for 1985-87 or any comments about the program-making process, please write them below.

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Date: \_\_\_\_\_

\_\_\_\_\_  
Authorized Signature

\_\_\_\_\_  
Title

Use this form for your League's official recommendation for the 1985-87 State Program. Your recommendations must be received by LWVMN, 555 Wabasha, St. Paul, MN 55102, no later than February 15, 1985. NO TELEPHONE CALLS WILL BE ACCEPTED.

PART C - CURRENT PROGRAM

1. Criminal Justice

- a. Judiciary: Support of a judicial system with the capacity to assure a speedy trial and equal justice for all (p. 4)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

- b. Corrections: Support of a correctional system responsive to the needs of the individual offender and of society. Support of sentencing decisions based on circumstances in relation to the crime, the offender, and the effect on public safety, made by the judge within legislative guidelines. (p. 5)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

2. Human Resources/Social Policy

- a. Support of policies to insure quality of opportunity in employment, real property, public accommodations, education, and other public services for all persons. Support of administrative enforcement of antidiscrimination laws. Support of state responsibility for and responsiveness to Indian citizens. (p. 7)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

3. Education

- a. Equal Opportunity: Support of increased state responsibility in creating equal public educational opportunities for all Minnesota children through measures to correct racial imbalance and insure adequate financing of public schools. (p. 11)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

- b. Financing of Education: All Minnesota children should have equal access to a good public education. A student's access to a good education should not depend on the wealth of his or her school district nor upon the willingness of local voters to tax themselves. State funding for education should be at a level that makes programs of comparable substance and quality available to all. (p. 11)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

- c. Collective Bargaining and Tenure: Support of improvements in the collective bargaining and tenure laws of the state as they apply to K-12 teachers only. (p. 11)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

- d. Library Funding: Support for increased and restructured funding for public libraries. (p. 12)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

---

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

---

4. Natural Resources

- a. Solid Waste: Support of measures to reduce generation of solid waste. (p. 15)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

- b. Land Use: Support of an overall land use plan with maximum cooperation and implementation at the regional and local level, with state help in developing and exercising land use management, with opportunity for maximum local decision making, and with regional planning and regulation for matters of more than local concern. (p. 15)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_  
\_\_\_\_\_

- c. Water Rights and Use: Study of Minnesota Water Rights and Use, including the preservation and protection of groundwater, with regional emphasis. (This study was adopted in 1983 and is currently underway. A new position statement will be announced by March or April of 1985, and will be considered as a part of the proposed Program for 1985-87 at the 1985 State Convention.)

Rank priority of action (from 1 to 10) \_\_\_\_\_

5. Government

- a. Election Laws: Support of improvements in election laws regulating election procedures, voting and school district elections. (p. 18)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_

- b. Campaign Practices: Support of improvements in election laws regulating campaign practices. (p. 19)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

\_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

- c. Organization of Government: Support of improved structure and procedures for the Minnesota Legislature and Executive Branch; support of an improved process for amending the Minnesota Constitution; support of apportionment substantially on population of congressional districts and of all elected state and local governmental bodies. (p. 21)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

- d. Initiative, Referendum and Recall: Support of the continuation of legislative initiative and compulsory voter referendum on constitutional amendments; opposition to most forms of voter initiative and referendum on statutes; opposition to recall by voters of members of the Legislature and state constitutional officers; support of strict procedural limits on any process of initiative, referendum or recall. (p. 21)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

- e. Financing State Government: Support of a flexible Minnesota multi-tax system with emphasis on maintaining state services through a combination of spending cuts and increased taxation when state funds are short and decreased taxation when there is a budget surplus. Support of using the Minnesota individual income tax as the elastic tax, making rates more progressive when increasing state revenue and lowering rates for all income levels when decreasing state revenue. Support of state relief for property taxes. Support of property tax reform. Support for setting priorities in allocating state funds. Support of state aids to local governments, especially to local school districts and to local services (county and/or city). Support of more efficient state administrative and legislative expenditures. (p. 23)

☐ Keep position as stated

☐ Keep details as stated

☐ Change position and/or details by dropping, adding or substituting the following words: \_\_\_\_\_

☐ Drop position

☐ Update position in the following manner: \_\_\_\_\_

Comments: \_\_\_\_\_

\* \* \* \* \*

☐ Take action on position. List particular portion on which action should be taken: \_\_\_\_\_

Rank priority of action (from 1 to 10) \_\_\_\_\_

☐ Take no action on position

Comments: \_\_\_\_\_

PART D - NEW STUDY

The League has well-established criteria to help members decide on new studies:

League Policy - Can the problem be solved by governmental action? Does the proposal fall within the League's Principles (see p. 2, "Program for Action")

Timeliness - Is this a hot issue? Is the political timing right? Will it lead to effective action for the League? Will League involvement make a difference?

Appropriateness - Is the League the organization best qualified to study the issue? Will it duplicate the work of some other organization?

Membership - Will the issue attract new members? Will it increase the interest and participation of current members?

Resources - Does the League have the people and the money to address this issue effectively?

If your League desires to expand or re-study any current position, you may indicate your wishes here as if it were a new study.

Study means to undertake a new study, with consensus, for the purpose of establishing a new position or expanding a current one.

☐ We recommend the adoption of a new study as follows:

Title (Ex., Government) \_\_\_\_\_

Wording:

Scope

☐ We recommend no new study.

League of Women Voters of \_\_\_\_\_

This report is due at the State Office February 15, 1985. If it is not received in a timely fashion, it will not be considered.



## FACTS and ISSUES

# MINNESOTA'S LIQUID ASSET: WATER USE AND POLICY OPTIONS

League of Women Voters of Minnesota

September 1984

In September 1981, the state of South Dakota sold water from the Missouri River to a coal slurry pipeline company for use between Montana and Arkansas. South Dakota contended it had no choice: pumping from the company's alternative source, Wyoming ground water, would have affected southwestern South Dakota supplies. Selling Missouri River water, South Dakota argued, would protect the state's ground water as well as provide municipal water to several communities along the pipeline which now have brackish supplies. Questioning the effects of water transfer and the legality of sale of water which only passes through the state, downstream states and environmental groups sued South Dakota; in the spring of 1984 a federal judge issued a permanent injunction against the sale, and the pipeline company has recently canceled the project. However, South Dakota has received some money from the sale and will receive more, even if no water is ever delivered.

South Dakota's attempted \$1.4 billion sale and the reaction to it illustrate the changing value of water. Use of water in the United States has historically been considered a right, which ought not to be paid for, but dawning recognition that there are limits to water resources has led to widespread pressure for more equitable distribution and efficient use. Because states hold the responsibility for water allocation within their borders, the pressure for better policies frequently fractures into regional voices protecting economic self-interest—as the South Dakota case illustrates. But the Supreme Court ruled in 1983 that only public health and welfare—not economic welfare alone—can justify a state's claim to exclusive use of its water resources.

Clearly then, Minnesota must define water use policies which will meet Minnesota's needs and have authority in a national forum. The following survey of Minnesota's water resources, their current and future use, and policies which affect use, all relate to the question of best use of Minnesota's "liquid asset."

## EXTENT OF MINNESOTA WATER RESOURCES

More precious than oil or gold, water is the magical medium in which life first evolved, and without which life cannot survive. Our planet appears unique in possessing liquid water as well as the solid (ice) and vapor states; these forms are maintained in "closed-system" equilibrium by the hydrologic cycle (Figure 1). More than 99% of the earth's total water is either salty—in seas and oceans or frozen—in glaciers and polar ice caps. Only 1% of the earth's water is liquid fresh water, and the vast majority (99%) of that supply is stored below the earth's surface as ground water. Within Minnesota, however, fresh water is distributed differently. In the land of "10,000 lakes" and several major river basins, recent glacial history may have provided at least as much surface as ground water.

Minnesota lies between the humid eastern states and the arid west. Within the state, this same east-west gradient is reflected in patterns of precipitation, run-off, and ground and surface water abundance. Average annual precipitation varies from 32 inches in the southeast to 19 inches in the northwest—equivalent to 37.6 trillion gallons per year statewide. Of this precipitation, the fraction returned to the atmosphere through surface evaporation and vegetation is only 65% in the northeast, but 95% in the southwest where evaporation may sometimes exceed precipitation.

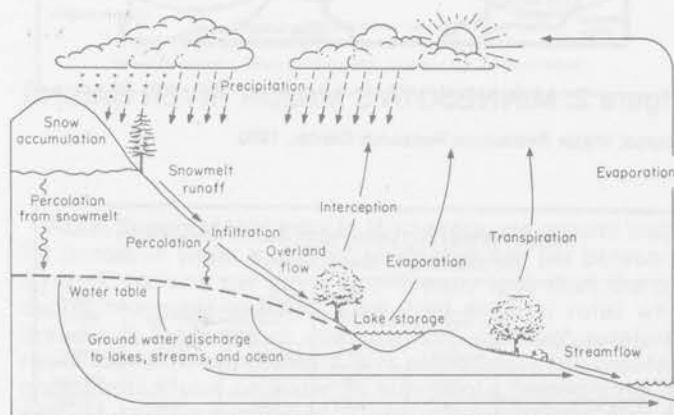


Figure 1: Schematic Diagram of the Hydrologic Cycle

## SURFACE WATERS

Minnesota lies at the head of three major North American watersheds: the *Great Lakes basin* draining east to the Atlantic Ocean, the *Souris-Red-Rainy River basin* draining north to Hudson Bay, and the *Mississippi River basin* draining south to the Gulf of Mexico. Vast quantities of surface waters originating in Minnesota travel to and through other states or provinces; very little surface water arising elsewhere enters Minnesota.

Within the state's borders lie 15,291 lakes (which comprise almost 5% of the area of the state), more than 90,000 miles of rivers, streams and ditches, and 5% of the surface area of Lake Superior. Overall, this wealth of surface water provides large quantities available for withdrawal and consumption, even after requirements for *instream* use (navigation, hydropower, recreation, fisheries, wildlife, and aesthetics) are met.

Estimates of the volume of surface water available for use are based on annual stream flows for the state's ten major river basins (Figure 2 and Table 1). According to these estimates, Minnesota's flowing surface waters average 11 trillion gallons per year. Of this total, 8 trillion are thought to be available for use without serious damage to instream use. However, geographic and temporal varia-



Figure 2: MINNESOTA'S MAJOR RIVER BASINS

Source: Water Resources Research Center, 1980.

Major River Basin	Surface Water				Ground Water (safe yield)
	Total Stream Flows		Available after Flow Protection		
	Average	1976	Average	1976	
Upper Mississippi R.	2035	1285	1425	675	500-900
Lower Mississippi R.	2607*	2392*	1825	1610	175-300
St. Croix R.	1330*	1146*	931	747	85-175
Minnesota R.	627	269	439	81	130-280
Lake Superior	698	474	488	264	55-110
Red R.	768	673	537	443	77-165
Rainy R.	3137**	2153**	2195	1212	35-85
Cedar R.	44	23	31	10	25-50
Des Moines R.	64	20	45	0	10-25
Missouri R.	No data available				5-10
Totals	11,310	8435	7916	5042	1097-2000

\* Includes water from Wisconsin portion of basin.  
\*\*Includes water from Canadian portion of basin.

Source: Water Planning Board, 1979

\* Includes water from Wisconsin portion of basin.

\*\* Includes water from Canadian portion of basin.

Source: Water Planning Board, 1979

tions greatly affect regional water availability (Table 1); in drought years southwestern Minnesota has no net available surface water. Throughout the state, up to 50% of total annual stream flow occurs during the brief period of spring run-off.

## GROUND WATERS

Water percolating into the ground passes through an unsaturated, aerated zone before reaching the *water table*, which delimits the zone of saturation. A water-saturated zone or layer which can provide a cost-effective water supply is considered an *aquifer*. Aquifer *recharge*, or replenishment of ground water, occurs by percolation and infiltration; an aquifer's recharge area may be nearby or many miles away from a water withdrawal site.

Surface and ground waters are dynamically interrelated (Figure 1). Surficial aquifers frequently discharge into lake beds and stream channels, where they provide base stream flow during winter and dry periods. During periods of heavy precipitation, surface waters may in turn contribute to ground water. Wetlands (ponds, bogs, marshes) may serve alternatively as recharge, storage or discharge areas depending on local precipitation.

Recent estimates of the volume of Minnesota's ground water available for use without depleting reserves are based on surficial aquifers only, and are therefore conservative. For these aquifers, annual discharge and recharge rates (assumed to be in equilibrium) are used to approximate *safe yield*, the amount of water which can be withdrawn without decreasing longterm quantity or quality. Estimates of safe yields for aquifers within the ten major river basins (Table 1) indicate the quantity of usable ground water in Minnesota—between 1.1 and 2.0 trillion gallons—may be significantly less than the quantity of available surface water. Like surface water, ground water is unevenly distributed. (Figure 2 and BOX).

## HYDROGEOLOGY: THE MINNESOTA PICTURE

Forming the floor of the zone of saturation, igneous and metamorphic *basement* rock layers contain little or no water except in fractures or cracks. Although usually deeply buried, basement rock lies at or near the land surface in northeastern Minnesota; consequently ground water supplies are sparse.

Above the basement layer in most areas of the state lie from one to five layers of consolidated sedimentary *bedrock*—usually sandstone, limestone, or dolomite—which may bear usable supplies of water. Sedimentary rock is absent in the northeast but over 1000 feet thick in the Twin Cities area. Bedrock aquifers vary in quality (more saline than sea water in certain areas of western Minnesota), and yield (up to 2500 gallons per minute in southeastern Minnesota).

Overlying the bedrock strata are accumulations up to 400 feet thick of *glacial drift*—layers of sand, gravel, silt, and/or clay—which contain aquifers yielding from a few to several hundred gallons per minute. Drift is sparse in the northeastern section of the state and virtually absent in the extreme southeast.

Regional geology can intensify water contamination problems. In the *karst* area of southeastern Minnesota, pollutants from waste disposal and surface run-off spread rapidly through water supplies because solution-channelled and fractured limestone provides direct links between surface and ground waters. In the northeast, lakes and streams face sterilization from airborne pollutants descending as acid rain because local soils and waters have little buffering capacity. In both areas, the absence of glacial drift, which can protect aquifers beneath it by filtering, adsorbing, and chemically altering pollutants, increases sensitivity to contamination.

"Everything we have done in the last hundred years has become obsolete, based on two new concepts: water is worth something in and of itself, and the needs of people take precedence over state boundaries."

—Joseph Rossillon, Executive Director  
The Freshwater Institute

## WATER QUALITY

The extent of usable water resources is limited not only by instream needs and safe yields, but also by chemical, bacteriological, and physical characteristics. Both natural conditions and human activities affect the quality of Minnesota's waters. By limiting the purposes for which water can be used, poor water quality effectively decreases water quantity.

Geologic variation creates a gradient from typically high water quality in eastern Minnesota to poorer quality in the west, where more soluble sedimentary rocks release high concentrations of dissolved substances into the water. Climate intensifies this pattern: low rainfall and high evaporation in the west mean less water to dilute those substances.

Although natural quality is generally good, human activities have clearly reduced Minnesota's usable water supply—and the extent of the problem is largely unknown. St. Louis Park and New Brighton have either abandoned wells or built expensive chemical treatment plants because hazardous wastes have contaminated municipal supplies; throughout Minnesota, 69 disposal sites (23 on the national priority list) threaten ground and surface waters, and more may be found. Askov and Long Prairie switched to bottled water after leaking underground storage tanks contaminated municipal supplies; an estimated one-fourth to one-half of 4000 such tanks are leaking petroleum products into Minnesota soils and waters. Agricultural runoff has raised nitrate levels in many Winona County wells above levels safe for infants, and inadequate waste treatment systems (as in the Metropolitan area) cause sub-standard downstream water quality in several areas of the state. In light of these pollution problems, the estimate of 9-10 trillion gallons of renewable water resources may be overly optimistic.

## USE OF WATER RESOURCES IN MINNESOTA

Nine to ten trillion gallons is an almost incomprehensible amount. Can that much water satisfy the needs of Minnesotans? What future demands will Minnesota place on water resources? Do we have excess water to sell, trade, or share?

## WITHDRAWAL AND CONSUMPTION

Minnesotans *withdraw* an estimated 1125 billion gallons of water annually and *consume* 160 billion gallons—about 14% of what is withdrawn (Figure 3). Two regions were responsible for nearly 2/3 of the total withdrawals in 1980 (Table 2): the Upper Mississippi River basin, which includes the Twin Cities, and the Lake Superior basin, which contains most of Minnesota's mining industry and significant thermoelectric capacity.

**Public Supply** Per capita use within municipal systems averaged 150 gallons per day in 1980—up 20% from 1970. If industrial, commercial, and public service uses are subtracted, individual use estimates average 105 gallons per day. Ground water is the source for 93% of Minnesota's municipal water systems. More than half of the total water used by municipalities in 1980 was ground water, despite major reliance on surface waters by Minneapolis, St. Paul, and Duluth (Figure 3b).

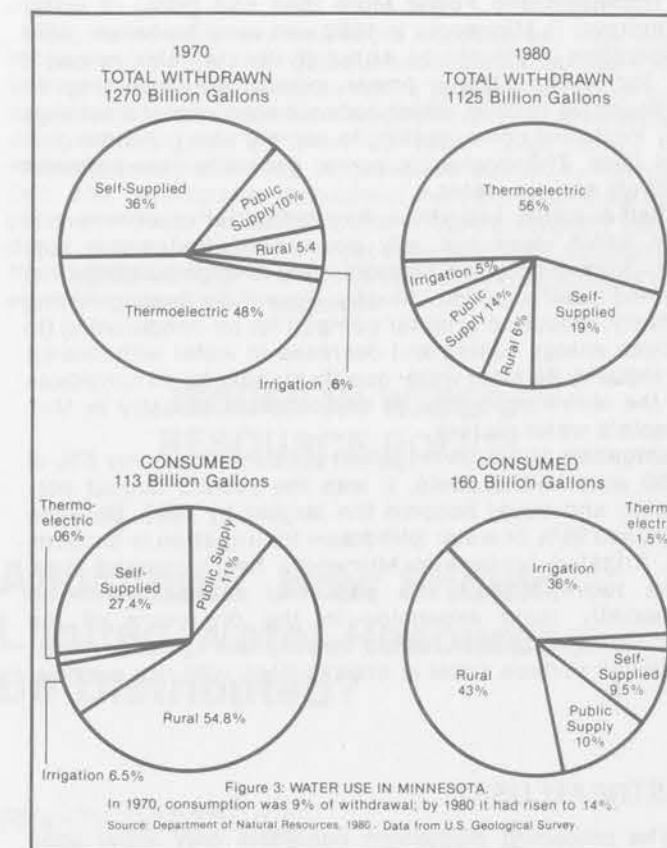


Figure 3: WATER USE IN MINNESOTA.  
In 1970, consumption was 9% of withdrawal; by 1980 it had risen to 14%.  
Source: Department of Natural Resources, 1980. Data from U.S. Geological Survey.

**Rural Supply** Most farms in Minnesota use ground water for domestic water supplies; estimated use per person is 50 to 80 gallons per day—significantly less than the per capita municipal average. One third of total rural withdrawals is for livestock consumption. Although rural use ranks fourth in withdrawals, it is statistically the greatest consumptive use of water in Minnesota, accounting for 43% of gallons consumed. (Consumption figures may be high, because rural use is assumed to be 100% consumption.)

Most farms use individual wells, but *rural water systems*, which supply groups of farms or communities from a single well field, have been constructed in a few water-poor western sections of the state, and may be considered for the southeastern karst region. Such centralized systems offer more reliable quantity and quality, but are expensive, and could encourage excessive development and water use in rural areas.

Major Drainage Basin	Public Supplies	Rural Supplies	Irrigation	Electric Power	Self-Supplied	Total	% by Basin
Upper Mississippi River	99.9	14.8	6.3	35.9	251.0	487.7	41.2
Lower Mississippi River	13.2	4.7	4.4	2.7	74.5	95.5	9.2
St. Croix River	1.9	2.8	1.1	0.1	99.0	104.9	9.5
Minnesota River	19.0	11.4	7.2	9.4	79.6	127.6	11.9
Lake Superior	12.7	1.9	0.3	—	96.9	111.8	22.9
Red River	6.9	4.4	2.3	8.4	19.4	33.0	3.8
Rainy River	1.5	2.2	0.2	0.1	0.0	3.8	0.4
Cedar River	2.8	0.8	0.8	0.3	0.1	4.8	0.4
Des Moines River	0.8	0.5	0.9	0.1	2.6	5.0	0.5
Missouri River	1.4	0.6	1.2	0.2	0.0	3.4	0.3
Total	160.1	44.1	24.7	57.2	623.1	1,109.2	100.0

Source: Water Planning Board, 1983.

**Thermoelectric Power** More than half (56%) of water withdrawn in Minnesota in 1980 was used for steam plant generation of electricity. Although consumption is low, it is increasing. Many power plants are changing to evaporative cooling, which reduces warm-water discharge but increases consumption, to comply with pollution control laws. Thermoelectric power generation uses almost entirely surface water.

**Self-supplied Industries** Any industrial or commercial use which does not rely on a municipal water supply—from mining to air conditioning of large buildings—is termed a self-supplied industry. Recent declines in mining activity, reduction in water pumped for air-conditioning (to reduce energy costs), and decrease in water withdrawals by industry (to meet water quality standards) all contribute to the shrinking wedge of self-supplied industry in Minnesota's water picture.

**Irrigation** Although irrigation accounted for only 5% of 1980 water withdrawals, it was the second largest consumer, and could become the largest by 1990. Between 80% and 95% of water withdrawn for irrigation is consumed. Irrigated acreage in Minnesota has increased more than twenty-fold in the past two decades—with an especially rapid expansion in the dry years of the mid-1970s. Irrigation relies heavily on ground water, although surface water is used to flood wild rice paddies.

## INSTREAM USES

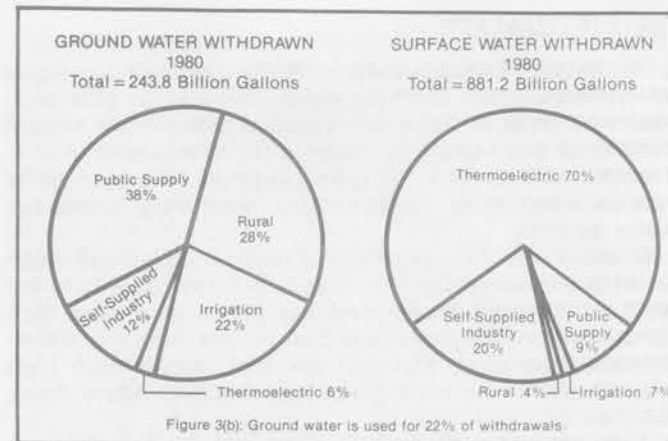
The preceding discussion considers only water uses which involve withdrawal from a source. Many additional uses of Minnesota water depend on the source itself, whether it be river, lake, or wetland. In the following discussion, economic significance will be used to indicate the importance of instream uses, though many instream values are no more easily expressed in dollars than in gallons.

**Recreation and Tourism** Tourism is the second largest employer in the state—a \$2.5 billion industry. About one quarter of all recreation depends directly on water, and much of Minnesota's tourism is indirectly related to the beauty of its lakes and streams. At least two-thirds of Minnesota's population visit the state's 1600 swimming beaches, and Department of Natural Resources (DNR) records show 594,000 registered boats and canoes.

**Navigation** Two major waterway systems (Lake Superior, and the Mississippi River and its Minnesota and St. Croix tributaries) serve commercial transportation in Minnesota. Mississippi shipping has increased by about 10% outbound and 2% inbound each year between 1965 and 1980. The port of Duluth-Superior ships more than 40 million tons of international and domestic cargoes annually, although decreased taconite production has led to declining tonnage in recent years.

**Hydropower** Dams for power production require that water be diverted to form a "head" or fall of water. Although there is some potential for redevelopment of former hydropower sites in Minnesota, fewer than 30 remain in use today, and these provide only about 4% of the state's electricity. Even though water is not withdrawn from the stream, changes in flow caused by hydropower generation may interfere with boating, aesthetics, and plant and animal life.

**Fish and Wildlife** Both economic and aesthetic goals are served by life forms which depend on Minnesota rivers, lakes, and wetlands. More than a million sport fishing licenses are sold annually, and a few commercial fisheries operate along Lake Superior and the Canadian border. Fishing, waterfowl hunting and wildlife add to Minnesota's tourism image and to quality of life.



**Wetlands** By trapping, holding and filtering runoff, wetlands control flooding, reduce sedimentation in lakes and streams, decrease nonpoint source water pollution, and recharge aquifers. "Avoided costs" of flood damage, flood control, water treatment and pollution control reflect the economic value of wetlands; but wetlands (as well as lakes and rivers) also contribute to ecological stability and species survival by providing critical habitat for wildlife. The agricultural value of drained wetlands competes with these less easily quantified "instream" values.

**Dilution** Low stream flows lessen the capacity of water to dilute sewage, and may seriously decrease water quality. In the drought year of 1976, one third of the Mississippi River's flow downstream from one Twin Cities treatment plant was treated sewage; dissolved oxygen levels (indicating quality) were at their lowest point since the 1930s.

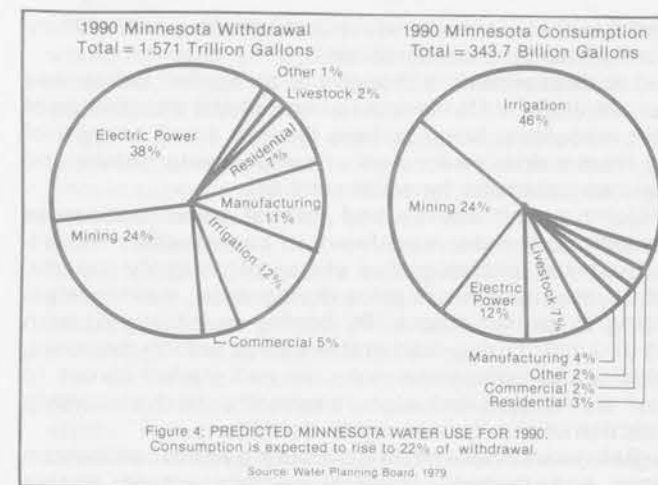
## FUTURE NEEDS

Using 1976 data, the Minnesota Water Planning Board (WPB) predicted that by 1990 withdrawals would increase by 15% and consumption would almost double due to increased irrigation and changing thermoelectric technology (Figure 4). Although withdrawals of water within Minnesota decreased slightly during the 1970s (Figure 3), consumption rose significantly (42%). Unforeseen economic changes (mining, energy production, and irrigation less active than expected) and several new uses (the development of heat exchange systems and the mining of peat) may alter these projections.

**Irrigation** An estimated one third of the land suitable for irrigation (good quality ground water, porous sandy soils) had been developed in 1981. Irrigated acreage in Minnesota was expected to more than double between 1976 and 1990. Although economic factors may keep expansion below projections, irrigation represents a potential threat to Minnesota's underground water resources because withdrawals are 80-95% consumed, depend almost entirely on ground water, may lead to agro-chemical contamination of aquifers, and are concentrated in low-precipitation regions of the state.

**Thermoelectric Power** If WPB projections are realized, by 1990 thermoelectric power generation will withdraw 20% less but consume twenty times more water than in 1980, due to the evaporative cooling technology mentioned above. However, lowered energy demands have already moderated these changes in water use.

**Heat Exchange** Because temperatures are relatively constant and in a range suitable for heat extraction (47-56 degrees), Minnesota ground water is a promising source for heat pump heating and cooling. Ground water thermal exchange systems may be energy efficient and relatively inexpensive, needing electricity only to circulate and com-



press a refrigerant. However, both "once-through" systems (which discharge used water to lakes, rivers, land or sewers) and "rejection" systems (which return water to a second well) can damage aquifers especially if such systems become common in densely populated areas. High water requirements for once-through systems (1.5-5 million gallons per year for a single household) may lead to well interference, aquifer depletion, or sewer system overload. Rejection systems eliminate volume effects but may increase the potential for ground water contamination.

**Peat** Current research is directed toward the development of Minnesota's vast peat deposits for energy purposes. Because ground water movement in these wetlands is complex, peatland drainage and mining could affect water levels and water quality, and reclamation of mined lands might be difficult. Clearly, effects of both peat mining and heat exchange development on area hydrology need to be examined closely, and weighed against the benefits of new sources of energy.

## SUPPLY AND USE: AN UNBALANCED EQUATION WITH MANY UNKNOWN

If 1990 projections hold, withdrawals from Minnesota surface and ground waters will equal about 17% of estimated renewable supplies. Minnesota appears to be operating well within the margins of available resources. However, this overall water budget ignores local and temporal imbalances and several unknowns, such as threats to quality, future needs, and the inaccuracy of instream need and safe yield estimates.

Ground water, estimated to constitute only 10% of Minnesota's renewable water resources, faces the greatest increase in use for irrigation, domestic supply, and new technologies such as heat exchange. Many of these uses are highly concentrated and may strain limited regional supplies if they continue to develop unchecked. The Twin Cities area has already experienced large declines in ground water levels. Since 1890, the water level has fallen 90 feet in the widely-used Prairie du Chien-Jordan aquifer, and 200 feet in the much deeper Mt. Simon-Hinckley aquifer. Although long-term declines appeared to have stabilized by 1978, demand is increasing. St. Paul is actively developing (and Minneapolis is considering) ground water supplies to augment surface sources, and in Dakota County, irrigated acreage has increased fifteenfold in the last decade. Moreover, contamination due to hazardous waste has been documented in several parts of the Prairie du Chien-Jordan aquifer.

For surface waters, renewable supplies are only one measure of the well-being of our water resources. Many instream uses are extremely sensitive to water levels; for example, predicted sevenfold increases in Great Lakes water consumption over the next 50 years could result in estimated annual losses of over \$200 million to navigation and hydropower throughout the basin. Because experts now feel that Minnesota's stream protection standards were set too low, and because safe yield estimates for aquifers are imprecise, local demands may already be exceeding local water supplies.

## ISSUES IN WATER RESOURCE POLICY

### Allocation: How Should Limited Water Resources Be Distributed?

#### RIGHTS DOCTRINES

In western arid states, where the *doctrine of prior appropriations* defines water rights, the primary criterion for determining rights to limited supplies of water is the date of first use ("first in time, first in right"). Even during drought, senior users receive full allotments of water; junior rights holders may receive none. Furthermore, rights holders must put the water to "beneficial use" or lose the right...a policy which discourages conservation and efficient use and fails to consider the relative values of different types of use.

In Minnesota and most eastern states, riparian ("river-bank") landowners have equal rights to "reasonable use" of waters bordered by their land. This doctrine restricts use to landowners, and also fails to distinguish relative values of different uses. Because the *riparian doctrine* assumes abundant supply, shortage or conflict policies are often poorly defined.

Concerns about scarcity and the public interest have led many states to develop *water allocation policies*, usually associated with state permit systems. *Pro-rata rationing*, for example, distributes limited supplies among users in proportion to maximum permitted (or average reported) withdrawals. This simplest mechanism for dealing with water shortages is perhaps closest in spirit to the riparian doctrine's equal rights concept, but has no relationship to public goals. Most allocation policies reflect the belief that water is a public resource held in trust by the state, and that rights to use should be distributed according to the best interests of the economy and society.

#### PUBLIC GOALS

In Minnesota the Department of Natural Resources (DNR) has the authority to discontinue permits and limit withdrawals according to public goals. Case-by-case administrative decisions permit consideration of regional hydrologic or economic concerns, but may lack otherwise desirable consistency.

**Priority systems** Statutes which rank uses according to how they serve the public interest regulate distribution of water in many states. Special legislation may: waive permit requirements for certain types of use (Georgia exempts agricultural use and Washington exempts livestock watering), prohibit certain types of use (Montana prohibits appropriations for use in coal slurry pipelines), or facilitate certain types of use (Wisconsin encourages water use for cranberry growing and taconite mining). Formal priorities can also be used to achieve public goals. According to Minnesota law, if a conflict arises over water from a given source, permits are granted in the following order:

- first, domestic use;
- second, any consumptive use less than 10,000 gallons per day;
- third, agricultural irrigation and processing;
- fourth, power generation; and
- fifth, any other use in excess of 10,000 gallons per day.

(See "Crookston" example in *Who Owns Minnesota Water?*—which illustrates conflict resolution using the priority system.)

If public goals can be adequately expressed by ranking water uses, priority systems may provide more effective allocation of water than rights doctrines, market forces, or administrative decisions. However, simple priority systems may fail to recognize interdependence among categories (e.g. domestic use may depend on hydropower) and may include low priority uses in high priority categories (domestic lawn watering could receive priority over agricultural irrigation). Statewide systems also ignore regional hydrologic and economic differences. For example, Minnesota's priorities omit navigation, while International Joint Commission priorities for Lake Superior place navigation second only to municipal supply. Finally, priority systems alone seldom consider or encourage efficient water use. Administrative decisions—or a more complex priority system—might better address such complexities.

**Broad Priority Classifications** In 1979, the WPB proposed a broad category system for allocations of short supplies. A "Basic Needs" category, which would include allotments for drinking, health and power generation would be fulfilled to a required minimum level before any other use. "Environmental" requirements (aquifer and flow protection) would be met before "Economic" needs, and finally, non-essential residential and other uses would be considered. Ceilings for each category could be based on regional social, economic, or hydrologic characteristics. Such a system would be technically unwieldy and relatively expensive to administer, but would more clearly protect human and environmental needs.

According to Minnesota DNR rules, appropriation permits must be denied if public safety, safe yields, or minimum flows are threatened. Thus, certain "basic needs" and "environmental" requirements do take precedence over Minnesota's priority system. Perhaps the major difference between current practice and the WPB proposal is the absence (in current practice) of formal regional hydrologic and economic standards; necessary data collection has been limited by high costs. (See "Resource Protection," below.)

## EFFICIENCY AND MARKET FORCES

While permit and priority systems distribute water according to broad economic and social goals, other allocation policies considered by the WPB incorporate market forces in order to encourage efficient use or to enable transfer to non-riparians.

—**Benchmark water-shortage pricing** could encourage efficient use in areas or times of drought or overuse. Per-gallon prices would increase as water supplies decline

below benchmark levels, which are based on environmental or hydrologic considerations.

—**Lease-easement**, although not an explicit policy, has been practiced in Minnesota to improve the distribution of water resources. Non-riparians lease a small amount of land from a riparian for well or surface-water intake and obtain an easement for water removal.

—**Joint permit shares and mutual water companies** stimulate both water transfers and conservation. Permitted, pro-rated, exchangeable shares of a supply (aquifer, river or lake) increase in price during water shortages according to market forces. By buying or leasing riparian land and distributing marketable shares among members, mutual water companies not only add market forces to water distribution but also remove the land ownership restriction of the riparian rights doctrine.

—**Sale** would base water distribution almost entirely on supply and demand. Special permits would enable riparians to sell water to non-riparians, or the state might sell water (see "Pricing Policies"). However, legal and constitutional implications of sale, permit shares and mutual water companies are not yet clear.

Through flexible pricing, each of these policies would tend to encourage efficient use, but the market forces which they introduce may counteract social or environmental goals.

## Conservation: Should Minnesota Mandate Efficient Use of Water?

### CONSERVATION: IN THE EYE OF THE BEHOLDER

Although conservation is often equated with efficient use (no waste), practical definitions vary from preservation (no use) to development (storage for later use). Preservationists argue that lakes, streams, wetlands and aquifers in their natural state have instream value which exceeds that of potential offstream uses. Development proponents view water flowing into seas or oceans—or even across state boundaries—as "wasted," believing that it should be stored in reservoirs for later use. The Kansas Water Authority, for example, defines conservation as "supply and demand management to increase the residence time in Kansas in order to diminish uncertainties of supply."

### RESOURCE PROTECTION

In Minnesota, regulation of water quality, wetland programs, protection of streamflows and lake levels in high use areas, and a new "safe yield" pilot program illustrate the state's concern for protection, if not absolute preservation, of water resources. (See *Who Owns Minnesota Water?*).

**Minimum flows** (levels beyond which further appropriations are not permitted) were established for 38 Minnesota streams (mostly in heavily irrigated areas) between 1977 and 1979; standards for the Mississippi River are currently being developed. However, inadequate funding and uncertain methodology (established flows are being reevaluated for probable increases) hamper effective stream protection. To prevent minimum flows from becoming normal flows, consideration of *protected* or *optimal* flows (levels beyond which further appropriations would damage the stream's inherent values) may be necessary.

**Aquifer safe yields** (levels beyond which withdrawal would damage an aquifer or its waters) are difficult to establish; mapping of aquifers and historical records of water table levels are needed. A pilot study in heavily-irrigated Swift County uses expensive electronic equipment and computer modeling as well as monitoring data. Should expense prohibit additional safe yield studies, Minnesota would have to rely on long-term monitoring of water table trends to spot problem areas where pumping should be curtailed. If Minnesota continues to value aquifer and streamflow protection, the need to define safe yields and protected flows reliably will become more urgent as withdrawal and consumption increase.

In contrast to aquifer protection, *planned depletion*, or controlled consumption, is practiced by a few western states. Though California, for example, restricts planned depletion to deep aquifers which receive no recharge, certain other states view ground water as a *mineable* resource.

### EFFICIENT USE:

#### A 37-year-old Mandate for a State Plan

In 1947, and again in 1977, the Minnesota legislature requested that the DNR develop a state water conservation plan. Although conservation considerations have been incorporated into appropriations permit approval rules and a drought emergency provision was added in 1977, Minnesota still has no comprehensive state plan for water resource conservation. (See BOX.)

Opponents of a state conservation program cite the relative abundance of water in Minnesota, the administrative and private cost of a state plan, the importance of local, regional, or private sector autonomy, the difficulty of changing the public perception that water is limitless, and the threat to economic development which conservation measures might impose. Proponents of state conservation efforts argue that even in Minnesota scarcity can occur due to regional climate or geology, pollution, or drought; that failure to conserve is costly itself because increased use requires higher capacity delivery and treatment systems; and that, in the long run, water conservation should foster development by saving both government and business dollars.

Massachusetts, recognizing the need to repair leaking supply and sewage systems of Boston, legislated an independent, self-financing Boston Water and Sewer Commission in 1977. User fees financed water planning, capital improvements, and repair of a system which had included 150-year-old hollowed tree trunks as pipes. In 1982, Massachusetts adopted a state conservation program, including retrofitting of plumbing in state buildings, matching grants to local governments for aquifer protection, public awareness programs, and grants for conservation, reuse and leak repair projects.

Minnesota—no more "water-rich" than Massachusetts—must seriously consider the costs and benefits of water resource conservation.

### EFFICIENT USE BEFORE DEVELOPMENT

Arizona is often cited as an example of flagrant overuse of water, but in 1980, after 50 years of negotiation, Arizona passed a Ground Water Management Act which will reduce ground water use to "safe yield" levels by 2025. Crisis areas (Tucson, Phoenix, and irrigation and copper mining areas) will prohibit additional irrigation and mandate reductions in water use. New permits for ground water use will be issued only if surface water or wastewater reuse rights are unobtainable. The Arizona law expresses yet another meaning for conservation of water

resources—that efficient use should be a prerequisite for additional rights to use. According to this philosophy, applicants for new water supplies must consider all reasonable alternatives—wastewater reclamation, pricing and rate changes, and efficient use of existing supplies—before receiving a permit.

### EFFICIENT USE OF WATER:

#### A Sprinkling of Conservation Practices

**Re-use and Recycling** The hydrologic cycle demonstrates that all use of water is actually reuse. High quality is not necessary for all uses, and yet we use highest quality water for everything from drinking to toilet flushing. A "dual distribution" system in St. Petersburg, Florida uses reclaimed wastewater for landscape irrigation at one-seventh the cost of potable water. Excess wastewater is injected into deep wells (which feed into aquifers), preserving valued surface waters from damaging discharge. This system has reduced peak demand on the potable water supply system and will delay the need for additional freshwater supplies for up to fifteen years.

Reuse practices raise questions about aquifer damage or contamination and buildup of heavy metals and other toxic substances in irrigated soils or crops. Minnesota prohibits aquifer injection, for example, in order to preserve the high quality of ground water. However, since 1968 California's Department of Health has had standards matching water treatment levels to needs for reuse for food crops, landscape irrigation, and recreational impoundments; the long-term success of these standards suggests that health and pollution problems, at least, may not be insurmountable.

**Irrigation** By 1990, irrigation may be the largest consumptive use of water in Minnesota. Current practices are only 50% efficient due to evaporation and seepage, and because of the quantity of water used, they accelerate runoff of sediment, fertilizers, pesticides, and herbicides. Thus efficient use of irrigation water offers benefits beyond the saving of water. New irrigation technology includes lasers which detect field irregularities and insure even water distribution, soil monitors and computers which calculate optimum quantities and timing, flow meters which measure exact quantities, and new plant varieties which tolerate low moisture. Techniques to reduce evaporation, runoff and erosion include scheduling (which times watering according to need), drip irrigation (which waters roots directly), "minimum" tillage (which leaves a protective cover of crop residue throughout the year), contour tillage and terracing.

**Municipal Use** Residential use accounts for only 7% of Minnesota's water withdrawals. However, because it is concentrated and often depends on treated supplies, and because daily and seasonal use "peaks" require expensive excess system capacity, residential conservation could reduce system costs. (Twin Cities summer water use, primarily lawn watering and car washing, is double winter use.) Possibilities include rate structuring, peak use programs, and leak detection and repair (older cities may lose up to 50% of treated water before delivery due to deteriorating supply systems). Because bathing and flushing account for 70% of home use, plumbing codes for new construction and retrofitting of existing structures with low-flow showerheads and three-gallon toilets are helpful practices.

**Industrial Use** Recently, federal pollution control requirements have promoted more efficient industrial water use by requiring reduced wastewater flow. In Minnesota, paper industries, agricultural processing, and thermoelectric power generation plants have greatly reduced their withdrawals of water in response to waste discharge standards, resulting in "double conservation" of quality and quantity. However, new thermoelectric evaporative cooling is less "conserving" than previous technology; although withdrawals are decreased, consumption is increased.

## Pricing: Should the State Have a Role?

The South Dakota sale involved 57,000 acre-feet of Missouri River water per year for 50 years in exchange for \$1.4 billion and guaranteed western South Dakota community supplies. At this price, a farmer growing corn would have to pay \$200,000 to water a crop worth only \$45,000 on today's market. Although South Dakota's unprecedented sale of water has been successfully challenged by downstream states, it clearly indicates the increasing value of water resources.

### VALUE AND PRICE: CLOSING THE GAP

Historically, water in the United States has been valued for development. But because water was considered a citizen's right—necessary for life and crucial for the settlement of the American frontier—the price of water has almost never reflected its true value. Additionally, in the East the abundance of water relative to demand led to little concern for placing a value on the resource itself, and production/delivery costs were minimal. In the arid West, federally subsidized water projects encouraged settlement and development; irrigators still pay far less (\$2.50 per acre-foot in parts of California's Central Valley) than the cost of delivery (\$200 per acre-foot).

Many contend that increasing use, decreasing quality, and evolving non-economic values suggest a need to better relate price to value. Four proposals are discussed below.

**1. Price < Production/Delivery Costs** Subsidies to irrigators reduce food prices. Similarly, subsidies to low income families could overcome inequities which result from increasing water prices. Though pricing water below production/delivery costs reflects its nature as a resource critical to life and economic development, it may encourage the wasteful use of a limited resource.

**2. Price = Cost of Production and Delivery.** Most Minnesota water is priced according to cost of pumping and treatment plants, water mains, billing, energy, supplies, and commodities. A study of 26 Minnesota water utilities showed that prices per acre-foot ranged from \$98 to \$407. Costs for ground water used in irrigation in Minnesota range from \$75 to \$90 per acre-foot. Water pricing which reflects production costs but assigns no value to the resource itself ignores the fact that water is a limited resource, and restricts market contributions to a balance between supply and demand. The following pricing mechanisms attempt to figure a price for water itself, especially as it becomes more scarce or difficult to deliver.

**3. Price = Cost of Alternative Supply** A means of adding resource value to water prices is to charge according to estimated costs of providing an alternative water supply. A U.S. Army Corps of Engineers study of the cost to recharge the Ogallala Aquifer via diversion estimated that water priced accordingly would cost \$350-\$800 per acre-foot. In western Minnesota areas of poor ground water quality, provision of alternative supplies through rural water systems would cost from \$650 to \$1000 per acre-foot.

**4. Price = Dollar Value Added** Another attempt to reflect resource value in water pricing computes the increase in a product's value with water over the value of the product without water. A 1981 University of Minnesota study found the increase in profits due to irrigation to average \$165 (all comparisons are per acre-foot of water used). A North Dakota study found that irrigation added between \$17 and \$95 to crop value, and that water used in

a steam generating plant added \$309 to \$415 to the value of the electricity produced. A New Mexico study derived the following estimates of value added: agriculture—\$44-51, recreation—\$212-307, and industry—\$3040-4000.

"One acre-foot is 325,851 gallons—enough to flood one acre to a depth of one foot. It is enough to supply the needs of a family of four for almost two years, or to irrigate a one-acre field for about one growing season." *Sierra* May/June 1983.

### THE STATE'S ROLE

Although water pricing traditionally has been the province of municipalities, many would argue that the state's responsibility to hold water "in trust" for the people requires some power to encourage efficient use through policies that reflect the true value of water.

**Rate structures** can encourage economic development or efficiency of use. *Declining block* rates, which charge less per unit as use increases, stimulate economic development but may encourage waste. Conversely, *increasing block* rates, which charge more per unit as use increases, encourage efficiency of use (conservation) but may restrict economic development. *Excess use* charges and *peak period* rates, which increase with temporary but predictable increases in demand (as in summer), tend to even out demand and reduce the need for expensive excess system capacity. *Marginal rates*, which have been recommended by the WPB for a state demonstration project, are based on costs imposed on supply systems by identified groups of users, such as those operating at higher elevations or great distances from a source. Marginal rates intend to reflect true cost of supply, but the potential gains in efficiency must be weighed against necessary administrative costs.

**Mandatory Metering** for irrigators and other users, is another potential means for the state to encourage efficient water use. Even metered flat rates have been shown to increase conservation; Boulder, Colorado showed a 36% drop in water use with a change from unmetered to metered flat rates. Oklahoma requires meters on all wells. Although Minnesota requires that irrigators report water use, only about 10% have flow meters. Estimating methods are less accurate, though admittedly less expensive as well.

**State Fees and Taxes** may compensate for social or environmental costs of water supply; revenues may be used for research, administrative costs, new construction or repair of water supply and treatment systems. For example, in 1983 the Minnesota DNR implemented an annual "permit reporting fee" to fund expanded ground water monitoring. Severance taxes on water withdrawal, similar to those imposed by some western states on fuel minerals, could pay for local environmental damage and resource depletion (especially if interbasin transfer is involved), although their legality with respect to water has not been well studied.

**Sale** of water by the state to its citizens is practiced in Kansas, where a reservoir marketing system prices water according to cost of production, administration and future development. The recent injunction against South Dakota's sale of Missouri River water suggests that sale of water by one state to a private party in another (especially if it involves interbasin transfer) may not be legal.

**State/Federal Cost-sharing** A trend toward lowered federal subsidies for water projects was signaled by the 1978 Inland Waterways Revenue Act, which imposed for the first time a user charge (fuel tax) and established a trust fund for waterway rehabilitation and construction. In 1985 the federal share for wastewater treatment plant construction will decrease from 75% to 55%. Such shifts in cost-sharing may encourage efficiency of use, since states are less likely to support inefficient projects, but will inevitably require increased state or user funding for water resources. The optimal distribution of costs among federal, state, local, and private entities depends on the distribution of costs and benefits—economic, environmental, and social.

## Structure: How Should Minnesota Govern Water Resources?

### MINNESOTA:

#### Land of 10,000 lakes and 3000 water managers

Effective water resource policies require effective government structure. A 1980 Water Planning Board (WPB) survey of local officials and groups interested in water revealed that only 35% of those polled felt they understood the state's water resources management strategy.

Water management in Minnesota is a patchwork which has been pieced together in response to changing goals, regional differences, state/local conflicts, and interagency turf battles. At the state level, sixteen agencies administer 80 water and related land management programs. Three-fourths of these programs are administered by three agencies: the Department of Natural Resources (DNR) (allocation and use), the Pollution Control Agency (PCA) (quality) and the Department of Health (MDH) (safe drinking water and well construction). Within the state, water management capabilities are lodged in:

- 10 regional commissions (including the Metropolitan Council)
- 87 counties
- 855 cities
- 1800 townships
- 37 watershed districts (WDs)
- 92 soil and water conservation districts (SWCDs)
- 5 rural water systems
- 5 sanitary districts
- 8 lake, basin, or drainage districts

Since the late 1960s, several attempts have been made to reorganize Minnesota's water management "quilt" according to a statewide pattern or strategy. Currently the Environmental Quality Board (EQB) coordinates planning for water resource management according to a framework developed by the Water Planning Board (WPB)—which was merged with the EQB in 1983. But the EQB is only the most recent of four different coordinating agencies, and yet another transfer of this role is being considered. In spring 1984, Governor Perpich called for a study to determine whether the role of the EQB might better be carried out in the energy/environment/resources sub-cabinet, one of six established by the Governor to coordinate state agency policies.

### INCREASING EFFICIENCY: Consolidation or Coordination?

Integration of water resources policies can encourage comprehensive planning—which recognizes interrelationships between quality and quantity, surface and ground waters, and soil and water programs. Additionally, integrated, statewide policy can provide for coordination and administration of:

- data collection and research,
- interstate relations,
- federal funds, and
- interagency and intergovernmental conflict resolution.

**Statewide Coordination** Minnesota has recently sought to integrate water policy through a coordinative body of state agency heads with citizen representation—first the WPB, and now the EQB. A shift of this function to the Governor's subcabinet on energy/environment/resources would lack citizen participation unless an advisory council were added. Previous proposals to house the coordinative function in an existing agency such as the DNR raised concerns that all water-related agencies might not have equal footing. Comprehensive coordination, citizen representation and a focus for water issues are important considerations as the state searches again for an effective mechanism to coordinate state water policies and programs.

**A Superagency** An alternative to Minnesota's coordinative approach is consolidation of state agencies. In 1982, Iowa consolidated the water programs of three separate agencies in a new Department of Water, Air and Waste Management. After phased reductions of merged boards, one citizen-agency will remain. A single division controls all permits (quality, quantity, etc.) and another handles all inspections, investigations, and complaints. A Superagency could simplify structure, provide a specific focus for water issues, and improve accountability. Major restructuring, however, alters historic perspective and demands time, money, and commitment from both government and the public.

**Water Management at the Local Level** The framework plan for water resources management developed by the WPB relies on a state-local partnership: local governments would plan and implement activities consistent with state policy for protection, allocation, and development of water resources. A proposed, comprehensive water management act would mandate county planning on a hydrologic basis. (Counties were chosen because they are visible, elected, general purpose governmental units which have broad powers of taxation and provide complete coverage of the state.) Comparable legislation passed in 1982 affects metro area surface waters only and requires planning by counties or Watershed Management Organizations (WMOs—either joint powers agreements or existing watershed districts). Although neither the county nor the WMO approach reduce (i.e. consolidate) the number of local units dealing with water, both affix responsibility for hydrologically-based planning and management in co-equal units of government. Either will require mechanisms for conflict resolution in order to be effective.

**A District Approach** An alternative to the WPB's proposed local management approach is consolidation of local entities dealing with water. Nebraska has consolidated 154 special purpose water management districts (including SWCDs and WDs) into 24 Natural Resource Districts established on hydrologic boundaries. Locally elected directors manage each district according to state-approved master plans. Natural Resource Districts have simplified government structure and focused management authorities into a single entity, thereby promoting visibility and accountability. However, as with consolidation of

state agencies, consolidation of local management districts can be complex and politically difficult.

Integration of Minnesota's water governing structures can improve decision-making, efficiency, accountability, and allocation of Minnesota's water resources. Political realities will affect the shape and effectiveness of the integrating mechanism. Through coordination or consolidation, will there be a strong, identifiable focus for water management in Minnesota government?

## Diversions: Should Interbasin Transfer Be Used to Distribute Water?

### THE MANITOBA CONNECTION

On March 22, 1984, the Minnesota legislature for the first time exercised its power to regulate use of Minnesota water outside state boundaries by approving the extension of a rural water system in northwestern Minnesota northward to the city of Emerson, Manitoba. This transfer is small in comparison to large-scale feats of engineering which have been proposed; the North American Water and Power Alliance project, for example, would involve a massive reservoir in the Rocky Mountains and Lake Superior, Mississippi River and Colorado River canal systems. But because it crosses both state and national boundaries, the "Manitoba connection" heralds the need for careful examination of Minnesota's intergovernmental water policy.

*Interstate transfers* such as the "Manitoba connection" involve removal of water from the state for use outside Minnesota borders. *Interbasin transfers* remove water from one major watershed for use in and return to another. Interstate transfers do not necessarily require interbasin transfer, and interbasin transfers may be wholly *intrastate*—between watersheds within Minnesota. The New York State Barge Canal, which since 1918 has diverted water from the Niagara River and Lake Erie to the Hudson River for navigation, irrigation and power production, illustrates intrastate interbasin water transfer.

### WHAT ARE THE BENEFITS?

Interstate and interbasin transfers are not new or unusual. Water transfers have served:

- municipal supplies*: since the early 1800s a canal diverting water from Lake Michigan to the Mississippi River watershed at Chicago has facilitated water supply, sewage disposal, and navigation;

- industry*: since the early 1940s the Long Lake and Ogoki projects have diverted water from the Hudson Bay basin into Lake Superior for hydropower;

- energy development*: since 1970 the Black Mesa slurry pipeline has transported coal from Arizona mines to a Nevada power plant; and

- agriculture*: the Central Arizona Project, currently under construction, will bring Colorado River water formerly used by Los Angeles into Arizona for irrigation, domestic use, and ground water protection.

Interbasin transfers can promote *economic development* where natural water supplies are a limiting factor. In western Minnesota, agricultural potential is limited by water availability, whereas abundant water in the northeast cannot be used locally for agriculture due to the

region's soil and temperature conditions. In this case, interbasin transfer might make "economic sense." Water transfers may also promote *public welfare*, by supplying growing arid cities (Tucson, Phoenix) or by providing reliable, high quality supplies where none are available (the "Manitoba connection"). Even *environmental* goals may be achieved through water diversion; a major purpose of the Central Arizona Project is to decrease mining of aquifers in that state by substituting surface water for ground water used in irrigation.

### WHAT ARE THE COSTS?

Construction costs for large-scale water transfers are high; estimates for a Lake Superior-Missouri River connection reach \$20 billion. A few statistics may help to put this dollar amount into perspective. Since 1902 Congress has spent \$180 billion on water projects. The Central Arizona Project will cost over \$2.4 billion, and Houston alone is planning a \$1 billion diversion. Less tangible costs may result from the precedent set when water transfer encourages population growth beyond the limits of available resources.

Economic losses in the basin of origin may also be high. Maximizing outflow from *existing* Great Lakes diversions could decrease lake levels up to 16 inches, resulting in \$79.1 million losses annually to navigation, power generation, and paper/pulp industries. The corresponding benefits to coastal interests (reduced erosion, more beaches) are estimated to be only \$7.8 million. Economic loss may lead to social costs as well, including loss of jobs and population in the basin of origin.

Environmental costs of water transfers may include quantitative and qualitative changes in wetlands and related fisheries and wildlife, diminished aquifer recharge, and decreased dilution capacity due to reduced stream flows. Lowered water tables may also affect ground water quality (serious salt water intrusion problems have resulted from ground water overdraft along the Atlantic and Pacific coasts) and cause land subsidence (Houston has sunk four feet as a result of ground water withdrawal). Furthermore, water transfers may result in introduction of undesirable species or even elimination of valuable native species. Truly large diversions might change climate patterns.

### WHO SHOULD DECIDE?

An amalgam of state, interstate, federal, and international laws and institutions govern interbasin transfers, yet the decision-making process is not well-defined, nor is it clear that basin-of-origin interests are adequately represented in that process. Existing institutions attach very different, often competing values to water, and few have broad powers or major management responsibilities. (See *Who Owns Minnesota Water?*)

**State Legislation** At least 14 states and the District of Columbia have statutes directly prohibiting or regulating water export. Some (Minnesota) restrict *interstate* transfers, while others (Indiana) prohibit interbasin transfers. State export prohibitions, however, may not be upheld by federal courts. In *Sporhase v. Nebraska* (1982), the Supreme Court held that states may not interfere with interstate movement of ground water because it is an article of commerce. However a federal court, finding New Mexico's prohibition unconstitutional in *El Paso v. Reynolds* (1983), added that states do have the right to protect water supplies (as with conservation programs), and that certain prohibitions, if necessary for regional health and public (but *not* economic) welfare, might be judged

constitutional. Such prohibitions, however, must be wholly without bias in favor of intrastate over out-of-state water use.

Minnesota's legislation is felt by some to be "without bias" because approval of the DNR and the legislature is required for every major appropriation of water. However, a denied request might raise questions about the objectivity of the state towards interstate use of water; indeed, the statutes state that use of water out-of-state is "discouraged". Indiana's attempt to prohibit interbasin transfers may protect Lake Michigan water, but in order to avoid bias would have to apply to both inter- and intra-state transfers. Wisconsin is considering a large-scale diversion permit system which exempts holders of state pollution discharge permits, effectively overlooking intrastate municipal and industrial users. Exactly which types of state export prohibitions will be judged constitutional is not clear, but the uncertainty raises doubts about the effectiveness of state legislation as a means of water transfer decision-making.

**State Data Collection: Knowledge as Power** Comprehensive assessment of supplies and of current and future uses of water resources is critical to any water transfer decision. Because courts have held that state export restrictions are valid only when essential to public health and welfare, extensive data would be a prerequisite for effective state, interstate, or federal legislation. Water quality, stream flow protection, ground water availability and safe yields are incompletely understood parts of Minnesota's water data picture which if completed could contribute significantly to wise decision-making in all areas of water resource management. However high costs, inadequate technology, and limited funding hamper efforts to better understand water resources and needs.

**Interstate Compacts** The Colorado River Compact has apportioned waters of that river for use by bordering states since 1922. The Delaware River Basin Compact empowers an interstate commission to plan for and regulate use of basin waters. And the Yellowstone River Compact specifically prohibits diversion without member state consent—a provision being considered for amendment of the Great Lakes Basin Compact. But the Yellowstone Compact prohibition is currently undergoing court challenges; interstate compacts may, like state legislation, be constitutionally prohibited from interfering with interstate commerce.

Renegotiation of the Great Lakes Basin Compact to give regulatory power to the Great Lakes Commission could increase Minnesota's role in Lake Superior diversion decisions. However, requisite Congressional approval may be difficult to obtain, given political and geographic factors such as recent population shifts toward the arid southwest. Moreover, this compact would affect only one of Minnesota's three major watersheds, and in order to avoid bias might restrict needed intrastate, interbasin transfers.

**Federal Legislation** Because the current administration has proposed significant reductions in federal water project funding, and because many believe that affected regions should be better represented in decision-making, several recently introduced federal bills would require approval of interbasin transfers by affected states. Supporters believe that state approval, especially in combination with increased state financial responsibility, would provide more responsible decision-making and more efficient use of water and water project funding.

Another federal approach to encourage efficient use of water might be modeled on Arizona's Groundwater Management Act which requires conservation, efficiency of use, and consideration of alternative sources as a prerequisite for any new water diversion. Although such legislation would not increase state roles in decision-making, it

might be a step toward reductions in "pork barrel" politics, in which support for water projects serving only regional interests is exchanged in political trade-offs.

**International Concerns** In theory the International Joint Commission (IJC) has the power to prohibit any use affecting levels or flows of international (Canada-U.S.) waters; questions may be referred to the Commission by both governments for decision with a final solution, if necessary, made by an umpire chosen under the Articles of the Hague Convention. The 1909 Treaty also provides for legal recourse for damages. In fact, however, these powers may not be exercised. Many diversions and consumptive uses are not monitored in detail: Minnesota's North Shore communities, for example, apply only to the MDNR for municipal water supply permits—not to the IJC. Also, critical projects may not be referred to the Commission: for example, Canadian fears that the U.S. Garrison Diversion Project may damage their whitefish industry have not led to a strong IJC ruling concerning that project.

Proposals for clarifying or strengthening the authority for international interbasin transfers include:

- clear vesting of the authority to monitor and regulate all Great Lakes diversions and consumptive uses in the IJC;
- definition of a strong role for Great Lakes states and provinces in international decision-making, and
- interaction between Minnesota, other Great Lakes states and Canadian provinces to develop and promote a position regarding interbasin transfer.

Although none of the legislative mechanisms necessary for these international initiatives has been spelled out, each holds the potential to increase representation of affected individuals in interbasin transfer decisions.

### IN CONCLUSION...

Minnesota's water resources, though rich, are not unlimited. Diminishing quality...rising consumption...increasing demands on ground water...growing need for aquifer and flow protection...and depletion of other states' supplies...all underscore the need for management of our water resources through best use policies. Allocation, conservation, pricing, management, and interbasin transfer policies deserve careful study and consideration. Policies which address economic and non-economic values of water, consider both state and national interests, and encourage responsible and fair decision-making can best promote wise use of Minnesota's most precious resource.

## A KEY TO HYDROLOGIC TERMINOLOGY

**acre-foot** the quantity of water required to cover an acre of land to a depth of one foot; equal to 325,851 gallons

**adsorption** adhesion of an extremely thin layer of water or dissolved substances to the surfaces of soil particles

**appropriation** removal of water from a source for use outside the source

**aquifer** a water-saturated layer of rock or sediment which can provide a cost-effective water supply

**consumption** removal of water from a source without direct return to that source

**depletion** withdrawal of water from surface or ground water deposits at a rate greater than the rate of replenishment

**diversion** See interbasin transfer

**DNR** Department of Natural Resources

**IJC** International Joint Commission

**instream use** use of water within its natural watercourse or basin

**interbasin transfer** transfer of water from one watershed to another

**intrasin transfer** transfer of water from one place to another within a watershed

**karst** geologic term for land areas characterized by limestone caves, sinkholes, disappearing streams, and springs

**minimum flow** level of a stream or river below which further withdrawals are prohibited

**mining** withdrawal of ground water at rates which exceed recharge

**optimal** or **protected flow** level of a stream or river at which all interests (ecological as well as economic) are best served

**planned depletion** ground water consumption controlled over time

**reuse** utilization of water (treated or not) for a second purpose before returning it to a source

**riparian** located on the bank or shore of a natural watercourse or lake

**safe yield** the amount of water which can be withdrawn from an aquifer without decreasing longterm water quantity or quality

**water table** the upper limit of the zone of saturation in an aquifer

**watershed** the area drained by a lake or stream

**WPB** Water Planning Board, a Minnesota agency from 1977 to 1983

**withdrawal** removal of water from a source, with subsequent direct return to that source

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# LEAGUE OF WOMEN VOTERS OF MINNESOTA

555 WABASHA • ST. PAUL, MINNESOTA 55102

PHONE: (612) 224-5445

## MEMO

TO: LL Presidents & Water Study Chairs

FROM: LWVMN

SUBJECT: Water Publications & Video

DATE: August 23, 1984

### Using LWV Education Fund for pubs:

Remember, if you have money in your LWV Education Fund (LWVUS) account or LWVMN Education Fund account (or you can raise it quickly), you may purchase the publications with those funds. For LWVEF (national LWV), use their "Project Request Form" and include plans to distribute in the community beyond your membership. You must receive project approval from LWVEF before ordering the publications. For LWVMNEF use Form A-4, "How to Buy LWVMNEF Publications" in your League's booklet, "How to Use your LWVMNEF: A Guide for Local Leagues." You must have money in that account to order the publications in that way; so far, only the LWVs of Minneapolis, St. Paul and Golden Valley have such accounts.

### Focus on Water Video:

A video production of a portion of the March 22nd Focus on Water is now available in 1/2" VHS format from the LWVMN office. Part 1, the panel discussion on competing interests in water use, 52-minutes; and Part 2, Christine Olsenius' presentation, 24-minutes; are available on the same cassette. If you wish to borrow a cassette, order it early; pending the receipt of a grant for the second year of the study, there are only three cassettes available for local League use.

### WATER PUBLICATIONS ORDER FORM

Facts and Issues: "Who Owns Minnesota Water?", March, 1984, 4 pp., \$1.00

Facts and Issues: "Minnesota's Liquid Asset: Water Use and Policy," September 1984, 12 pp., \$1.50 (available in mid-September, one copy will be mailed to Presidents and DPM subscribers).

Bulk discounts: 11-50 copies - 10% discount  
51-200 " - 20% "

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League of Women Voters of \_\_\_\_\_

Send to: \_\_\_\_\_

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(address)

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(phone)

Who Owns Minnesota Water: \_\_\_\_\_ copies at \$1.00 each

Minnesota's Liquid Asset: \_\_\_\_\_ copies at \$1.50 each

(See discount rates listed above; LWVMN will bill your League.)

GUIDE FOR THE NOMINATING COMMITTEE\*

I. COMPOSITION OF THE NOMINATING COMMITTEE

The Nominating Committee is a most important committee at all levels of League, local, state and national. Its choices shape the future of the League of Women Voters. The Nominating Committee is responsible to the League membership as a whole rather than to the board.

The size and composition of the Nominating Committee is set forth in the local League bylaws. The chair and the majority of the members are elected by the membership at the Annual Meeting. Committee members from the board are appointed after the Annual Meeting.

The Nominating Committee chair is an off-board position. The League president is not a member of the Nominating Committee even in an ex-officio capacity.

Members of the Nominating Committee should understand and be able to explain the responsibilities of a board member and how the League functions. They also should understand the local League's Non-partisanship Policy and should be well acquainted with the membership.

II. GENERAL PROCEDURES

1. Review the local bylaws, IN LEAGUE and job descriptions to determine the offices to be filled and their requirements.
2. Visit Board meetings and other League meetings as observers to become familiar with likely candidates for office.
3. Solicit suggestions from the Board and the membership through the bulletin and by announcements at meetings.
4. Review membership list for other possibilities.
5. Interview potential nominees and make selection.
6. Help to suggest names to fill Board positions due to resignations.

III. SUGGESTED TIMETABLE

September: Orientation meeting - check bylaws, positions to be filled, assign committee members to attend League meetings to observe prospects.

Late Fall: Notice in bulletin for suggestions from members and interviews with Board members for possible nominees.

January: Full committee meeting to list prospects and one or more alternatives for each position. Be sure the most important positions (President and Membership Chair) get top priority. Assign one member to talk with each prospect to determine her availability.

Winter Months: Work continues until slate is completed. Chair should be notified as each acceptance is secured. It is a courtesy to announce the completed slate to the Board before making the public announcement, since it is helpful in getting an early start on planning for the new League year.

Spring: Publish slate in the bulletin at least a month before the Annual Meeting. Publicize the right of the membership to present additional nominations from the floor.

Annual Meeting: Present the slate to the members and move its election.

IV. DOS AND DON'TS

Dos:

1. Do make a positive approach. Discuss the importance of the position to be filled and the opportunity the nominees will have to make a contribution to the League and to broaden her/his experience. Be confident that the League is a highly respected national organization and it is an honor to represent the League in the community.

2. Do be as candid as possible, in regard to the expected workload; make it clear that a Board member is expected to attend all Board meetings, help with membership and the financial growth of the League, and contribute to total Board planning.
3. Do try to achieve a balanced Board. A variety of viewpoints, backgrounds, and experiences is helpful in maintaining a proper balance on the Board as well as in reflecting the thinking of the community.
4. Do discuss the League's non-partisanship policy with all nominees so that they are aware of the restrictions on them.
5. Do consult with the prospective President concerning her/his ability to work with the nominees.

Don'ts:

1. Don't ever allow discussion among committee members to be aired outside the committee. Violation of this rule will reflect poorly on the League and make the committee's work unnecessarily unpleasant.
2. Don't assign portfolios. Traditionally in League, this is the Board's responsibility and territory. In practice, however, many candidates for the Board are willing to commit themselves for a specific job, but not an open-ended directorship. If you ask people for a specific portfolio, be sure to consult with the new President first.
3. Don't renominate persons merely because they have served well. Rotation in office is the best way to ensure that the League will grow and develop new leadership. Try to maintain a good balance between new and old Board members.
4. Don't fill an office with an unqualified person just to complete the slate. It is a disservice to the person and to the League.
5. Don't let good prospects get away. If they are unduly modest about their abilities, let them know how much you think of them. If good nominees appear too busy to serve, ask them and leave the choice to them.
6. Don't allow the committee to restrict nominees to a single group, area or clique. A wide variety of experiences and viewpoints is essential to a healthy League.

V. REFERENCE MATERIALS

1. "The Nominating Committee," LWVUS
2. IN LEAGUE, especially pp. 55-57
3. Local League Bylaws
4. Local League non-partisanship policy
5. Updated job descriptions
6. Current membership list with file on member interest, if available.
7. Nominating Committee file including suggestions from previous committee chairs.

\*Taken from the LWV-Illinois Guide for Nominating Committee



## LEAGUE OF WOMEN VOTERS OF MINNESOTA

555 WABASHA • ST. PAUL, MINNESOTA 55102

PHONE: (612) 224-5445

# MEMO

TO: LL Presidents, Action Chairs, and  
Members

FROM: Erica Buffington

SUBJECT: Legislative Reception

DATE: September 20, 1984

You are cordially invited to attend the League of Women Voters' reception for newly elected Members of the House of Representatives. The reception is scheduled for Friday, November 9 at 2:30 p.m. at the Capitol.

Local League Presidents and other League members who are interested are encouraged to help us welcome these new legislators. There will be refreshments and a time for informal visiting... an excellent opportunity to acquaint legislators with our unique grassroots organization.

So put the date on your calendar. . .we will send more details to you later.



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**SUBJECT:** Legislative Reception

**DATE:** September 20, 1984

You are cordially invited to attend the League of Women Voters' reception for newly elected Members of the House of Representatives. The reception is scheduled for Friday, November 9 at 2:30 p.m. at the Capitol.

Local League Presidents and other League members who are interested are encouraged to help us welcome these new legislators. There will be refreshments and a time for informal visiting... an excellent opportunity to acquaint legislators with our unique grassroots organization.

So put the date on your calendar. . .we will send more details to you later.

TO: Local League Presidents and Program Chairs  
FROM: Erica Buffington, Action Chair  
RE: Legislative Priorities  
DATE: September 18, 1984

The Action Committee has determined that, in addition to following and testifying on legislation in areas that LWVMN has positions, in order to be effective we must select one or two issues for an all-out lobbying effort.

We know from past experience that in any such effort the active participation of League members at the local level is absolutely essential. Without letters and telephone calls to legislators in response to our calls for action, we can accomplish nothing. Since we depend so heavily on you for the success of our efforts, we are asking for your input into the selection of legislative priorities for the 1985 session of the Minnesota Legislature.

For ideas, review the enclosed questions and the past sessions' Capitol Letters. What issues would you like to see LWVMN involved with in the coming session? Who in your League would like to be an observer or lobbyist for LWVMN?

Please send your response to the state office by November 1.

-----  
AREAS FOR LWVMN PRIORITY:

-----  
OBSERVERS OR LOBBYISTS FOR LWVMN:

Name:  
Address:  
Phone #:  
Local League:  
Area of Interest:

Name:  
Address:  
Phone #:  
Local League:  
Area of Interest:



**LEAGUE OF WOMEN VOTERS  
OF MINNESOTA**

PHONE (612) 224-5445

555 WABASHA • ST PAUL, MINNESOTA 55102

# action

LEGISLATIVE INTERVIEW  
COMMITTEE GUIDE

TO: Local League Action Chairs/Presidents

FROM: Erica Buffington, Action Chair, LWVMN

DATE: September 20, 1984

Contents: Legislative Interview Assignments

Interview questions (white)

Interview questions with background information (green)

Report forms for Legislative Interviews

TIME FOR ACTION recipient forms

Every year League members throughout the state interview their state Representatives and Senators on issues of importance to League. The LWVMN legislative interview is League's first chance to lobby our legislators before the session begins. It gives you an opportunity to meet your legislator and it gives the legislator an opportunity to meet the League.

Your legislator will respond most readily to members of her/his district. These interviews are important to LWVMN lobbyists. We consult them frequently during the session to determine legislators' views.

There is no set way to hold these interviews; it depends on you, your League and your legislators. You may invite many members of your League to participate or just a few (but, the more the merrier!); the interview may be held in someone's home, a public place or the legislator's office; it may be done over lunch or as a morning, afternoon or evening coffee party.

Before the interviews, it will be helpful to review PROGRAM FOR ACTION, recent CAPITOL LETTERS and perhaps even recent state studies. Background information is also provided with the questions. If you have any questions, don't hesitate to call the Program chairs whose names and numbers are with the questions, or me at (612) 929-8168. You may also call the LWVMN office at (612) 224-5445.

Your local newspaper might be interested in publishing your interviews. You may also print them in your bulletins.

Plan to schedule your interviews as soon as possible. Reports should be returned to LWVMN by December 14, 1984. Please indicate on your response forms any questions your legislators may have. The state office will respond to those questions or send your League the information to respond, including any materials requested by the legislator.

If your League is unable to conduct the interview, please notify the state office or me at once. We will then attempt to make other arrangements. Please remember, it's the "folks back home" from whom your legislators want to hear.

League of Women Voters of Minnesota, 555 Wabasha, St. Paul, MN 55102 - September 1984

TO: Local League Boards  
FROM: Erica Buffington, LWVMN Action Chair  
RE: TIMES FOR ACTION  
DATE: September 18, 1984

During the 1985 session, TIMES FOR ACTION will be mailed to whomever you think would best be able to respond quickly. We will send copies for the President, Action Chair and the Program Area Chair. We can, however, send only one mailing to each League because of the cost of postage.

Please let the office know who you wish to receive the TIMES FOR ACTION by January 2, 1985. If we do not hear from you, we will continue to send the TIMES FOR ACTION to the President.

REMEMBER - THE PRESIDENT WOULD STILL HAVE TO APPROVE YOUR OFFICIAL LEAGUE RESPONSE!!!

-----  
RETURN BY JANUARY 2, 1985

League \_\_\_\_\_

Please send our TIMES FOR ACTION to: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Phone: \_\_\_\_\_

Mail to: LWVMN, 555 Wabasha, Room 212, St. Paul, MN 55102

LEGISLATIVE INTERVIEW ASSIGNMENTS

In some legislative districts there are several Leagues. We have assigned one League the responsibility of arranging an interview and sending a report of it to the state office and to the other Leagues in the district. If possible, this League should invite these other Leagues to attend the interview. If members of your League are constituents in districts not listed here, please encourage them to expand our coverage by interviewing their legislators and sending in the reports.

Please conduct the interviews as soon as possible and send the completed reports to the LWVMN office by December 14, 1984.

<u>ASSIGNED LEAGUE</u>	<u>DISTRICT</u>	<u>RECIPIENT LEAGUES</u>
Grand Rapids Area	3, 3B	
Bemidji Area	4, 4A	Cass Lake (4)
Cass Lake	4B	
Mid-Mesabi	5A	
Hibbing	5, 5B	Mid-Mesabi (5)
Duluth	7, 7A & B 8, 8B	
Moorhead	9, 9A	Wilkin County (9)
Wilkin County	9B	Ojibwe Unit
Detroit Lakes	10, 10A	Battle Lake (10)
Battle Lake	10B	
Alexandria	12, 12B	
Stevens County	11, 11A	Alexandria, Grant County (11)
Grant County	11B	Alexandria, Stevens County
Morrison County	13, 13B	
Duluth	14, 14A	
Willmar	15, 15B	
St. Cloud Area	16, 16A & B 17, 17A & B	Morrison County
Morrison County	18A	
Buffalo/Monticello Area	18, 18B	Morrison County, St. Cloud Area
Hutchinson	21, 21A	
Willmar	21B	
Buffalo/Monticello Area	22, 22A	
New Ulm	23A	
St. Peter	23, 23B	New Ulm (23)
Mankato Area	24, 24A & B	
Northfield	25, 25B	
Red Wing	26, 26A	

<u>ASSIGNED LEAGUE</u>	<u>DISTRICT</u>	<u>RECIPIENT LEAGUES</u>
Marshall	27, 27A	Rock County (27)
Rock County	27B	
Worthington	28A	
Jackson Area	28, 28B	Worthington (28)
Freeborn County	29, 29B, 31A	
Owatonna	30, 30A	
Austin	31, 31B	Freeborn County
Rochester	33, 33A & B	
Winona	34, 34B	Houston County (34)
Houston County	34A	
Chaska	35, 35B	Hutchinson (35)
Hutchinson	35A	
Shakopee	36, 36A	West Dakota County (36)
West Dakota County	36B, 37, 37A, 38A	
Northern Dakota County	38	West Dakota County
Northern Dakota County	38B, 39, 39A & B	
Richfield	40, 40A 40B	Bloomington (40, 40B)
Bloomington	41, 41A & B	
Edina	42, 42A & B	Minnetonka/Eden Prairie/ Hopkins (42, 42A)
Westonka	43, 43A	South Tonka, MEPH (43) South Tonka (43A)
South Tonka	43B	MEPH
St. Louis Park	44, 44A & B	MEPH (44, 44A)
Minnetonka/Eden Prairie/Hopkins	45, 45A	Golden Valley (45) Wayzata Area
Golden Valley	45B	
Crystal/New Hope	46, 46A & B	Richfield (46, 46B)
Brooklyn Center	47, 47A & B	Brooklyn Park (47, 47A) Crystal/New Hope (47, 47A)
Brooklyn Park	48, 48A & B	
Anoka/Blaine/Coon Rapids	49, 50, 49A & B, 50A & B	
Columbia Heights	51B	Fridley
Fridley	51, 51A	Columbia Heights (50)
New Brighton	52, 52B	A/B/C; Arden Hills/Shoreview; Mounds View (52)
Mounds View	52A	New Brighton
White Bear Lake/North Oaks	53, 53B	Arden Hills/Shoreview
Arden Hills/Shoreview	53A	White Bear Lake/North Oaks

ASSIGNED LEAGUE

DISTRICT

RECIPIENT LEAGUES

Roseville	54, 54A & B
Mahtomedi Area	55, 55A
St. Croix Valley	55B, 56
Woodbury/Cottage Grove	56A & B
Minneapolis	57-62 57A-62A 57B-62B
St. Anthony	63, 63A
St. Paul	63B 64-67 64A-67A 64B-67B

St. Croix Valley  
Woodbury/Cottage Grove (56)  
St. Croix Valley (56A)

Roseville

LEGISLATIVE INTERVIEW QUESTIONS WITH BACKGROUND INFORMATION

SOCIAL POLICY - (Peggy Lucas, 612-823-8544)

1. Will you reject all amendments to a proposed Minnesota Equal Rights Amendment which reads: "Equality of rights under the law shall not be denied or abridged by the State of Minnesota or any political subdivision on account of sex."

Background Information: Ratification of the Equal Rights Amendment has been a priority for the League for many years. Recently, opponents of guaranteeing women equal rights under the law have tried to attach debilitating amendments which undermine the concept of equality. In Minnesota opponents of a state ERA have made attaching an abortion amendment to the ERA the number one "pro-life" vote. The League's position remains that equal rights and abortion are two separate issues. The League supports an unamended ERA at both the federal and state level.

2. Do you support implementation of pay equity for Minnesota public employers - municipal, county and school?

Background Information: Pay equity is paying similar salaries for jobs that require similar skill, responsibility and effort and have the same value to an employer. Last session the League supported the local government pay equity bill which requires all levels of Minnesota government to prepare and submit a plan to the state which addresses pay inequities based on sex. Some municipalities have already studied their job classification system and have begun pay increases for affected job classes. Other governments have been very slow in approaching the task. There is a possibility the slowness indicates a decision to try to alter or rescind the law during the next legislative session.

EDUCATION - (Marree Seitz, 218-525-5647)

1. What do you believe will be the legislative response to the nationwide criticism of education and the call for "excellence"?

Would you support mandated competency testing or curriculum requirements at the state level?

2. Would you support changes in the statute that allows for tuition tax credits? If so, what changes?

Background Information: Last session the Legislature increased tuition tax credits at the primary and secondary level. LWVMN opposed this increase. More and more public monies are being diverted to private and parochial schools. LWVMN opposes this trend.

NATURAL RESOURCES - (Jeanne Crampton, 612-926-8760; Nancy Grimsby, 612-922-9403)

1. What is your position on a container deposit law? Favor \_\_\_\_\_ Oppose \_\_\_\_\_  
Comment:

Background Information: The League of Women Voters of Minnesota has worked for the passage of a container deposit law for a number of years. Industry and labor groups, citing generally fallacious arguments (such as loss of jobs and greatly increased costs of product) have fought successfully any attempt at passage.

Since the threat of a container deposit law keeps the container and bottling industries interested in providing more and better recycling services, the League intends to pursue passage of such a law, with the hope that the problems of solid waste will ultimately convince the Legislature that the crisis must be attacked on all fronts, and soon!

LEGISLATIVE INTERVIEW QUESTIONS WITH BACKGROUND INFORMATION (cont.)

It should be no surprise to anyone by now that landfills will shortly be a thing of the past, at least of the variety with which we are familiar. There is practically no landfill in Minnesota with a longer life than five years, and most are in the two-or-three-year range. Local governments are looking to other answers---i.e., waste-to-energy facilities (or straight incinerators in some cases); recycling and composting, etc. LWVMN is convinced that we are going to need all of the above and more. It is no secret that present "state-of-the-art" burning facilities work better (or at all) with the removal of glass and metal from the waste stream. (We can cite chapter and verse on this, but for an objective opinion, call Waste Management Board staffers Rosenberger or Welch). So even if burning is the "answer"---recycling is going to be a larger answer. Deposit laws are an impetus to recycling---as are mandatory source separation, by the consumer, and mandatory pickup or recycling center sites. The advantage of a deposit system (for about 6 or 7% of the waste stream) is that it involves only the industry, retailer, and consumer, in a closed-loop system. The container industry becomes responsible for the retrieval of the "throwaway" bottles and cans that it introduced in the first place. Government is not involved, and taxes are not affected, as they must ultimately be with mandatory source separation and recycling pickup and centers. Please contact Jeanne Crampton, 612-926-8760, or LWVMN, 612-224-5445 for further information.

2. Would you support a law
- (a) requiring mandatory source separation, by the homeowner, of metals, glass and paper? (This has been discussed by the Metropolitan Council.)  
yes \_\_\_\_\_ no \_\_\_\_\_
  - (b) requiring municipalities of a certain minimum size to provide curbside pickup of recyclables (such as is presently done in St. Louis Park), or, in smaller communities, a convenient recycling dropoff center? (Oregon has such a law.)  
yes \_\_\_\_\_ no \_\_\_\_\_
- Comment:

GOVERNMENT and INTERNATIONAL RELATIONS - (Judy Duffy, 612-429-9703)

1. Does the state have an obligation to anticipate and prepare for fluctuations in the economy due to changing trends in employment and industry?

Background Information: Last session an "Economic Conversion" bill was introduced to provide a mechanism to identify changes or losses in employment in our state. The bill was expanded from a defense industry orientation to other industries that experience fluctuations such as agriculture and taconite.

2. Should legislative fundraisers be prohibited during the legislative session? Why or why not?

Background Information: Last session a bill was introduced to ban fundraisers. It had LWV support and some lobbyist support. The feeling was that the success or failure of some bills may be too closely tied to timely fundraisers and that time should be spent on legislative business, not paying for campaigns (either past or future).

3. Do you support a bipartisan reapportionment commission?

Background Information: In 1980 LWVMN supported this constitutional amendment as it appeared on the ballot. The amendment did not pass. Historically, the Legislature has not been able to accomplish redistricting on its own. The courts have always been called in to resolve the issue.

LEGISLATIVE INTERVIEW QUESTIONS WITH BACKGROUND INFORMATION (cont.)

CRIMINAL JUSTICE - (Barbara Hiles, 612-439-6221)

1. Would you support a bill calling for creating a statewide bipartisan appointment committee to nominate judges, which would replace the current governor's Merit Advisory Commission which recommends judicial candidates to the Governor?

Background Information: LWVMN Position: (1973) Support of a nonpartisan selection with a commission to propose names for all appointments to the bench. In 1973 League studied this issue and adopted the position stated above. While Minnesota has had a merit selection process in the past, it was by Executive Order. A bill would make it a statutory requirement. Thirty-five states have some type of merit selection of judges, only 22 require it by law. LWVMN feels this committee would allow for broader participation in the selection of judges; remove political affiliation as a prime consideration; and bring more women and minorities to the bench.

COUNCIL OF METROPOLITAN AREA LEAGUES - (Mertyce Mayne, 612-645-4007)

1. What kind of oversight should the Legislature exercise over Metro affairs? Would you support a Metro Affairs Committee or Commission in the legislative structure?

Background Information: The Legislative Commission on Metro Governance chaired by Rep. John Brandl, identified a lack of a focal point in the Legislature for oversight of metro matters. No one special legislative committee or commission currently exists to review reports or legislation related to the metro region.

LEGISLATIVE INTERVIEW QUESTIONS

SOCIAL POLICY - (Peggy Lucas, 612-823-8544)

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Comment:
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yes \_\_\_\_ no \_\_\_\_
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REPORT OF LEGISLATIVE INTERVIEW

League of Women Voters of \_\_\_\_\_ Date: \_\_\_\_\_

Please return to state office by December 14, 1984.

Legislator

Name:

District:

Party:

Kind of interview: Where held, number of League members involved, general impressions.

Attitude of legislator toward League:

Questions used and views of legislator on each:

Question

Number

View of Legislator

---

Question  
Number

View of Legislator

---

Signed \_\_\_\_\_

Address \_\_\_\_\_

Fill out a separate report on each legislator. Please use additional sheets if necessary.  
Keep one copy for your League and send one copy to LWVMN for the legislative file.

# THE MINNESOTA CONFERENCE ON THE UNITED NATIONS DECADE FOR WOMEN



**Keynote Speaker**  
**KATE MILLETT**



**Other Speakers Include:**  
Arvonne Fraser, HHH Institute  
Joyce Yu, United Nations  
Hilda Paqui, United Nations  
Sara Evans, University of Minnesota  
Ann Kantan, Dept. of Agriculture  
Gayle Graham Yates, University of Minnesota

**SATURDAY, OCTOBER 27, 1984**  
**8:30 a.m. - 5:00 p.m.**

**Earl Brown Center**  
**University of Minnesota, St. Paul Campus**

**Registration Fee (includes lunch): \$10 and \$5—low income**  
See reverse side for complete program.

Organized by the Twin Cities Chapter of the National Organization for Women  
For Further Information call 724-4265

(Please Post)



## Conference Registration

Name: \_\_\_\_\_

Address: \_\_\_\_\_

Phone number: \_\_\_\_\_

Organizational Affiliation (if applicable): \_\_\_\_\_

Registration (includes a boxed lunch): \$10 or \$5 low income

Do you prefer a vegetarian lunch? ☐ yes ☐ no

Do you require childcare? ☐ yes ☐ no (childcare reservations must be made at least 24 hours in advance)

If yes, for how many children?

If you are out-state do you need accommodation assistance? ☐ yes ☐ no

Make checks payable to Twin Cities NOW. Please send checks and registration forms to:

Twin Cities NOW, c/o Karen Gulliver, 1668 Charles Ave., St. Paul, MN 55704

For networking purposes a list of all conference participants will be distributed at the conference.

If you do not want your name and address included please check this box. ☐



## THE MINNESOTA CONFERENCE on the U.N. DECADE FOR WOMEN

The closing year in the United Nations Decade for Women will be commemorated with a world conference in Nairobi, Kenya. This conference, held July 15-26, 1985 will be dedicated to the review and appraisal of the achievements of the UN decade towards equality, development and peace.

In conjunction with the Nairobi conference, a similar forum will be held in the Twin Cities on October 27, 1984. This conference, the Minnesota Conference on the U.N. Decade for Women, is a United Nations event that has been cosponsored and organized locally by the Twin Cities Chapter of the National Organization for Women.

### Program Outline

8:30-9:00 a.m.

#### Registration

Coffee and donuts available  
Slide presentation on Copenhagen conference

9:00-9:45 a.m.

#### Plenary I: Joyce Yu (United Nations-NGLS)— convenor

Welcome—Carla Whittington, Twin Cities NOW  
U.N. Decade for Women—U.N. Representative

10:00-11:00 a.m.

#### Struggles, Strategies and Lessons: Western World Women, Third World Women: Joyce Yu, convenor

Western World Women—Sara Evans, Univ. of Minn.,  
History Dept.  
Third World Women—Hilda Paqui, United Nations

11:00-12:00 a.m.

#### Women of Color in America: Their Concerns and Their Priorities: Nadine Cruz (Philippine Study Group of Minn., HECUA at Hamline University)—convenor

Latino community—Elsa Perez, Governor Council on  
Youth, State of Minn.  
Asian community—Josee Cung, Office of the Dean,  
Lakewood Community College  
Black community—Vera Rorie, Black Learning Resource  
Center, Univ. of Minn.  
Native American community—Flo Wiger, Coordinator  
for the Office of Minority and Special Student Affairs,  
Univ. of Minn.



*Health: Our Issues, the World's Issues:* Charlene  
Danielson-Nelson (Twin Cities NOW), convenor  
Local perspective—Dr. Karen Olness, Minn. Intl. Health  
Volunteers  
International perspective—United Nations representative

12:00-1:30 p.m.

Lunch: Karen Gulliver (Twin Cities NOW),  
convenor

Keynote speaker—KATE MILLETT, author

1:30-2:30 p.m.

#### Women and Religion: A Historic and Philosophic Perspective: Deborah McCollow (Twin Cities NOW), convenor

Historic Perspective—Dr. Gayle Graham Yates, Univ. of  
Minn., American Studies Dept.  
Current Issues—Mary Bednarowski, United Seminary

#### Women in the Labor Force: Lynn Skupeko (Twin Cities NOW), convenor

Women as Food Producers—Dr. Sonya Patten, Univ. of  
Minn., Department of Family Practice  
Occupational Segregation—Dr. Ester Wattenberg, Center  
for Urban and Regional Affairs  
Creative Decision Making—Dr. Jan Hogan, University of  
Minn., Family Social Science

#### Rural Women and Third World Women: Their Similarities: Marion Fogarty (Minnesota Farmers Union), convenor

Minnesota perspective—Ann Kantén, Minn. Department  
of Agriculture

#### Looking Forward, Looking Back

Jeanne Campbell, MN Worldwide Women Task  
Force, convenor and presenter.

2:30-2:45 p.m.

#### Break

2:45-3:45 p.m.

#### Women and the Political Economy: Sally Flax, (Office of International Programs), convenor

Local Perspective—Carla Whittington, Twin Cities NOW  
World Perspective—Arvonne Fraser, Hubert Humphrey  
Institute

#### Violence Against Women: Barbara Buchanan (Twin Cities NOW), convenor

Local perspective—Nancy Biele, Rape and Sexual Assault  
Center  
World perspective—Mary Pat Brygger, Domestic Abuse  
Project  
Legal perspective—Dr. June Tapp, University of  
Minnesota, Law School



*Women and Militarism:* Jeanette Raymond,  
(Friends for a Nonviolent World), convenor  
Local perspective—Hilvie Ostrow, Women Against Military  
Madness  
World perspective—Eleanor Otterness, Women's Int'l.  
League for Peace

#### Looking Forward, Looking Back Jeanne Campbell

3:45-4:00 p.m.

#### Break

4:00-5:00 p.m.

#### Plenary II: Joyce Yu (United Nations-NGLS), convenor

Towards Equal Partnership by 2000—Arvonne Fraser,  
Hubert Humphrey Institute, University of Minn.  
Women in America: A New Era—Sue Abderholden, ARC  
Minn.  
Beyond Nairobi—United Nations representative

Registration for the conference is \$10 or \$5 low  
income. Pre-registration is strongly recommended.  
Childcare will be available for 50¢/hour, which  
includes lunch and snacks for the children. Child-  
care reservations must be made at least 24 hours  
in advance. Accommodation arrangements for  
out-state women are also available. For further  
information or to make reservations please call  
645-8776 or send in the attached reservation form.

#### Co-sponsors of the conference:

Center for Advanced Feminist Studies  
Glenhurst Publications  
Institute of International Studies—University of  
Minnesota  
Land O'Lakes, Inc.  
Minneapolis YWCA On The Mall  
Minnesota Women's Center  
Office of International Programs—University of  
Minnesota  
The United Nations (N.G.L.S.)  
Women In Development Research and Information  
Center (W.I.D.R.I.C.)—University of Minnesota  
Women, Public Policy, and Development Project,  
Humphrey Institute—U of Minn  
Metro State University  
Women Studies Program—U of Minn  
U.N. Association  
Phillipine Study Group of Minnesota

Special thanks to Land O'Lakes, Inc. for generously  
donating the printing of the conference brochure.

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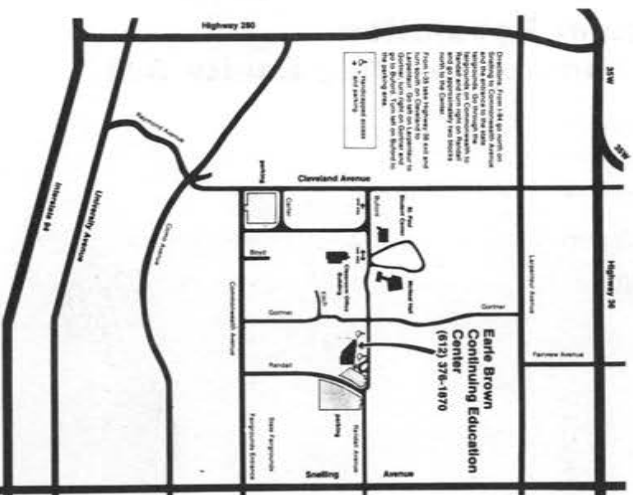
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League of Women Voters  
of Minnesota presents

*Pay Equity*  
*The Quiet Revolution*



League of Women Voters of Minnesota  
555 Wabasha  
St. Paul, MN 55102

Earle Brown Continuing Education Center  
is on the St. Paul Campus of the  
University of Minnesota  
1890 Buford Avenue

This meeting is handicapped  
accessible.

This program has been partially funded by  
contributions to the League of  
Women Voters of Minnesota Education Fund  
from The St. Paul Foundation and others.

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# **Pay Equity: The Quiet Revolution Implementing and Monitoring Minnesota's Pay Equity Act**

Tuesday, October 16, 1984  
Earle Brown Continuing Education Center  
St. Paul Campus, University of Minnesota

4:30 - 9:00 p.m.

## **AGENDA**

- |      |   |                    |
|------|---|--------------------|
| 4:30 | Registration  |                    |
| 5:00 | Welcome<br>Jean Tews, President, LWVMN  |                    |
| 5:05 | The Quiet Revolution<br>Nina Rothchild, Director, Minnesota Department of Employee Relations  |                    |
| 5:15 | Minnesota's Pay Equity Law<br>Linda Berglin, Member, Minnesota Senate<br>Phillip Riveness, Member, Minnesota House of Representatives   | Audience Questions |
| 5:40 | How the State Stands Ready to Help with Implementation<br>Nina Rothchild  | Audience Questions |
| 6:15 | Dinner and Keynote Address - Shingle Creek Dining Room<br>Historical Roots of Pay Equity<br>Clarke Chambers, Professor of History and American Studies, U of M  |                    |
| 7:30 | Getting Pay Equity Going - Panel Discussion<br>Faith Zwemke, Mayor, Princeton, Minnesota<br>Judy Farmer, Member, Minneapolis School Board<br>Wendy Robinson, Executive Director, Minnesota 9 to 5<br>Joe Fogarty, Member, Washington County Board of Commissioners<br>Moderator: Carolyn Hendrixson, Social Policy Chair, LWVMN | Audience Questions |
| 8:15 | Implications for the Future<br>Rick Scott, Political Action Director, AFSCME<br>Mary Sachse, Manager of Direct Compensation, Honeywell Corp.  | Audience Questions |
| 8:45 | Monitoring the Pay Equity Act<br>Peggy Lucas, Social Policy Chair, LWVMN  | Audience Questions |
| 9:00 | Adjourn   |                    |

## **PAY EQUITY**

Registrants will receive conference materials

## **Registration Form**

Please register by October 12.

NAME

REPRESENTING

ADDRESS

\_\_\_\_\_ \$12 LWV member • including dinner \_\_\_\_\_ \$15 non-member • including dinner

\_\_\_\_\_ \$5 LWV member • registration only \_\_\_\_\_ \$8 non-member • registration only

An additional \$2.50 for Continuing Education Units; my Social Security number is \_\_\_\_\_

Make check payable to LWVMN and send with this form to  
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