

League of Women Voters of Minnesota Records

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LHV of MINTISOTA

FROGRAM SUGGESTIONS - 1957

# THE MINNESOTA VOTER

A PUBLICATION OF THE LEAGUE OF WOMEN VOTERS OF MINNESOTA

**VOL. 35** 

May-June, 1957

NO. 6

## TOGETHER WE EVOLVE A PROGRAM

## The New Delegate With Know-How

"I won't be home early after all—this is a hot convention," explained the League of Women Voters delegate in the Nicollet Hotel phone booth. "Besides, I have to stay and caucus!"

This conversation was repeated by many of the 257 delegates and 62 observers on May 16, the first day of the 36th state Convention in Minneapolis. The typical delegate was young, had small children and was attending her first Convention. She soon found that programmaking for the League is exciting. She was relishing the process and was entirely equal to the task. It was clear from the start that she wanted the state program from 1957 to 1959 to have a "new look." To achieve this, she applied her liveliest efforts to the Current Agenda.

#### Whose Convention?

If there was any question in the new delegate's mind about who controlled the Convention, it was answered in the opening minutes of the program presentation.

The initial program, proposed earlier by the state Board after the first round of local League suggestions, had as Current Agenda "Conservation: A study of Water Resources." According to the state by-laws, the Board may "modify" the Current Agenda after the second round of suggestions. At this point the Board had dropped Conservation from the Current Agenda and had substituted as recommended items "Constitutional Revision" and "Financing Public Education."

#### "Point of Order"

A delegate from St. Paul "rose to a point of order," questioning the authority of the Board in so completely "modifying" the initial proposed program. The parliamentarian ruled the state Board had acted within its powers. However, another delegate appealed the ruling and the Convention voted the Board had overstepped its bounds.

Conservation fans had an excellent reason for their move: it restored their item to the recommended list, needing only a majority of votes instead of the two-thirds required to pass non-recommended items.

Now there were three recommended items. All were voted a place in the deliberations to be held the next day.

(Continued on page 2, column 1)

## What the Board Does Before Convention

In the League of Women Voters' role as a "democracy in microcosm," program-making is its legislative branch, its congress. Representatives of the membership go to the state Convention as uninstructed delegates to vote a program they believe will best serve the purpose of the League—to promote active participation of citizens in government. The state Board function is that of the executive branch: to formulate and present to the Convention what it believes is the best program. The Convention then makes the choice.

After the first round of program suggestions, the Board must quickly choose an initial proposal and send it out to be considered by the Leagues. Two things happen before the Convention:

1. The local Leagues send in second round suggestions based on the initial proposal.

2. The state Board formulates its final recommended program.

This act is preceded by an intense, though obviously not complete, Board study of the items it has proposed to see whether they will meet that all-important requirement: catch the interest and fire the imagination of the current and potential League member.

It was the Board procedure following the second round of suggestions which seemed, for a time, to puzzle Convention delegates.

An illustration of the pre-Convention program-making role of the Board may be seen in its handling of "Conservation: a study of Water Resources," the item the Board at first recommended for the Current Agenda.

Before making the final proposed program, the Board obtained and studied a policy statement of the President of the United States, Governor Freeman's recommendations on conservation to the 1957 Legislature, the report of an interim commission on water resources of the 1955 Legislature, the 1957 report of the Commissioner of Conservation and other documents from his department, materials on water pollution from the State Department of Health, and materials on water from the national LWV.

It consulted with experts in the State Department of Health and the political science department of the Uni-

(Continued on page 4, column 1)

### LEAGUE OF WOMEN VOTERS OF MINNESOTA

## State Program 1957-1959

"The Program consists of state governmental measures on which the League of Women Voters of Minnesota may take action. The Current Agenda and Continuing Responsibilities . . . constitute the Program."—State By-Laws

#### CURRENT AGENDA

The Current Agenda is limited to such current state governmental issues as the state Convention chooses for concerted action. Action includes: 1. providing information; 2. building public opinion; and 3. supporting legislation.

- I. Constitutional Revision—support and work for:
  - A. The calling of a constitutional convention;
  - B. A constitutional amendment providing for periodic submission to the people of the question of calling a constitutional convention;
  - C. A constitutional amendment providing for fair and enforceable apportionment of the Legislature.
- II. The League of Women Voters of Minnesota will evaluate election laws and procedures of the State of Minnesota and will work for changes if needed.

#### CONTINUING RESPONSIBILITIES

Continuing Responsibilities are those positions on state governmental issues to which the League of Women Voters of Minnesota has given sustained attention, and on which it may continue to act, as determined by the state Convention.

- I. Support revision of constitutional provisions for:
  - A. A workable amending process;
  - B. Clearly fixed executive responsibilities;
  - C. Adequate time for consideration of legislation by the Legislature;
  - D. A post-auditor appointed by and responsible to the Legislature;
  - E. Increased home rule for local government.
- II. Reapportionment by statute.
- III. Fair Employment Practices Commission
- IV. Party designation for legislators.

#### The New Delegate

(Continued from page 1, column 1)

Two non-recommended items were also introduced. Delegates voted 83 to 139 not to give consideration to the proposal, "The LWV of Minnesota will study the tax problems of Minnesota." Upon a motion to reconsider, the proposal again lost, 84 to 138.

The second item was, "The LWV of Minnesota will evaluate the election laws and procedures of the State of Minnesota and work for changes if needed." This item was voted consideration, 123 to 104.

Although the delegate had earned an evening's relaxation, after dinner she rushed to a caucus to root for her favorite program items. Here, in the light of other Leagues' problems and attitudes, she saw the proposals more clearly.

Following much lively debate pro and con, the final score on Friday was: Conservation, lost by a vote of 54 to 204; Constitutional Revision, won by voice vote; Financing Public Education, lost by a vote of 72 to 171;

Election Laws, won by almost unanimous voice vote, to become the "new look." The recommended Continuing Responsibilities were approved without any changes.

What the state Board does on the first and second days of a Convention was never more clearly illustrated than this year. In presenting its proposed program on the opening day, the Board gives the best "pitch" it can to those items it recommends. The second day, the delegates must carry the debate. A state Board that fought possessively for "its" items on the second day would deserve just what it might get—a two-year "letthe-Board-do-it" program! The best measure of the membership's interest in the program and willingness to work on it is the delegates' debate and vote.

Who controlled the Convention? The delegate—and no doubt about it! She took home the program she wanted.

#### Book Review in Brief

The 1957 Legislative Report is witty, exciting. Obtain for 50c at State Office.

#### Dark Horse

"How appropriate." "Why didn't we think of that before?" "It's a good program item." These expressions reflected the reactions of the state Convention delegates to the dark horse in the Current Agenda Sweepstakes. Result: Minnesota Election Laws, a non-recommended item, gathered speed as the Convention progressed and swept across the finish line in the number two spot on our program for 1957-1959.

What were some of the reasons for the enthusiasm which greeted this entry into the program discussion? There was, first, the simple fact that League members wanted to know more about election laws. Our Voters Service activities are well received in the community; it was felt that we could do an even more effective job if more of us knew the rules and regulations of voting. Many of us, just because we are League members, are asked questions about voting, and we don't always know the answers. Study of the election laws item would help put each of us in a better position to serve voters. (Of course, in using what we learn, we will have to be careful not to mix Voters Service and program. Voters Service must be informative only, not critical.)

#### Reform Is in the Air

Some of the information brought to the Convention indicated election law reform is in the air, and rightly so. The present state of our election laws causes confusion, misunderstanding and inefficiency. The 1957 session of the Legislature appointed an interim commission to examine our election laws and make recommendations for their improvement. This, therefore, seemed the right time to get in on the ground floor.

Because the act of voting is, for many citizens, their only participation in government, it is fundamental that they understand the mechanics of voting and that elections be properly conducted. Some of the particulars on which we will be working are absentee balloting, residence requirements, registration, administration, election costs and political party procedures and regulations.

Very soon, then, we will be studying, analyzing, making recommendations and ultimately supporting improvements in our election laws. We will be working in an area essential to the successful function of our democracy; certainly, voting is the key.

Published Bimonthly by

THE LEAGUE OF WOMEN VOTERS OF MINNESOTA

15th and Washington Aves, S.E., Minneapolis 14, Minnesota

Mrs. O. H. Annerson.

President

Mrs. O. H. Anderson ..... President
Mrs. Howard Evenson .... Editor

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#### Our Golden Egg

Budget-making at the Convention was not a column of dull figures, but a series of delightful surprises, all leading to the conclusion that strong membership and strong finance go hand-in-hand.

Mrs. E. C. Williams, chairman, presented the proposed budget of \$21,688, a new high for the state League, constructing with colored paper a house that "jack" built, from foundation up. (Plug for publications: this idea, also used by the St. Louis Park League, is taken from the new national publication, "How to Spend Money for the League.")

Cass Lake, the little League with major-league spirit, was the first to pledge more than suggested, offering \$10 extra. Owatonna and Rochester each pledged \$25 more than recommended. A large number of Leagues met suggested increases.

The local League enthusiasm was typified by Golden Valley, which gave a \$25 "nest egg" check encased in a gilt shell. St. Paul also contributed \$25 to the special gifts fund. More good news came from three provisional Leagues. Their healthy pledges were: Crystal—\$125; Minnetonka Village—\$100; and Robbinsdale—\$125.

As a result, the final revised budget was \$21,583. The reduction of \$105 from the proposed budget was the least in memory. It was apparent that the state League has an intangible golden nest egg: the fact that, whether they give extra or whether they can't quite make the suggested pledge, the local Leagues are still contributing their utmost.

### Leading Lady

Amid applause and the popping of flash bulbs, Mrs. Malcolm Hargraves of Rochester was named winner of the annual Hope Washburn Award for outstanding service to the League of Women Voters of Minnesota. The first regular presentation of the certificate came during the Convention.

Mrs. Hargraves, who has just retired as constitutional revision chairman on the state Board, was state President from 1947 to 1951 and a member of the national Board from 1953 to 1955.

Fifteen other women from 10 local Leagues were nominated by 21 individuals, units and state Board members and by 13 local League Boards. Other nominees were Mrs. O. H. Anderson, Mahtomedi; Mrs. T. O. Everson, Mrs. Norman Grossman, Mrs. Reynold Jensen, Mrs. Elsbeth Parker, Miss Barbara Stuhler and Mrs. Frederick Winston, Minneapolis; Mrs. Gordon Grunditz, Richfield; Mrs. Donald Guthrie, Birchwood; Mrs. Stanley Kane, Golden Valley; Mrs. Roger Klein, Brainerd; Miss Dora Pletka and Miss Amelia Japs, Excelsior; Mrs. Gertrude Wallinder, Duluth; Mrs. Basil Young, Hibbing.

### Spotlight on Keeping up With the Joneses

Curiosity about the neighbors is always natural; but it is actually praiseworthy in the League, where the price of keeping up with the Joneses is originality and hard work. One of the rewards of the final session of the Convention was the Spotlight on Local Leagues who won prizes or commendation in a number of fields. Their thumbnail success stories provided inspiration and many practical tips.

Prizes of office equipment were awarded as follows:

#### **Public Relations**

Bloomington, for work on the Bloomington master plan as the most effective public relations job on a local level; Edina, for the Convention exhibit showing work on national, state, and local levels; Richfield, for the best job of building public opinion for a constitutional convention; Minneapolis, for the Convention exhibit on League orientation.

#### **Publications**

Roseville was named best in all-round use of publications, Mrs. D. A. Honetschlager, Stillwater, best in promotion by an individual of "Well What D'Ya Know," and Jackson, South St. Paul and Roseville won awards for best promotion by local Leagues of the same booklet.

Special commendation was given in:

#### Finance

Roseville, Granite Falls, Rochester, and Minneapolis.

#### Local Current Agenda

Jackson, White Bear Township, and Edina.

#### **Voters Service**

Duluth, Bloomington, Cass Lake.

#### What The Board Does

(Continued from page 1, column 2)

versity of Minnesota, with the national LWV Board and staff members and with officers of state Leagues which have water items on their programs.

After much discussion, the Board decided it could not, after all, recommend a water item.

Similar research was done on taxation and education, the other two suggestions receiving the greatest consideration by the local Leagues. In addition, the Board restudied the placing of the constitutional revision item. As a result of these deliberations, Constitutional Revision and Financing Public Education were recommended as Current Agenda on the final proposed program.

If there had been no possibility of changing the first proposed program before offering it to the Convention, there would have been no point in going through the carefully worked-out procedure of the second round of suggestions and the re-examination of the program by the Board.

#### The President Has the Last Word

Your perspective will, of course, be different from mine, but this is how it has looked to me from where I have sat these past four years.

Every phase of League activity must move in the direction of our purpose—work toward making more citizens aware of their relationship to government. I believe we are doing that through our program . . .

But we know that the effectiveness of a program item is not determined by legislative success alone. It is only one-third of our three-fold definition of action. We use another yardstick. Have we given information; have we influenced public opinion? The answer comes quickly and positively. We need only to read the stacks of newspaper clippings we have on file; ask leading citizens in League communities, "What is the LWV doing in the field of state government in your town?"; remember the legislative debate in committee room and on the floor (of one house, anyway) and be convinced that many more people in Minnesota know more about their state constitution than they did ten years ago.

#### We Make Progress

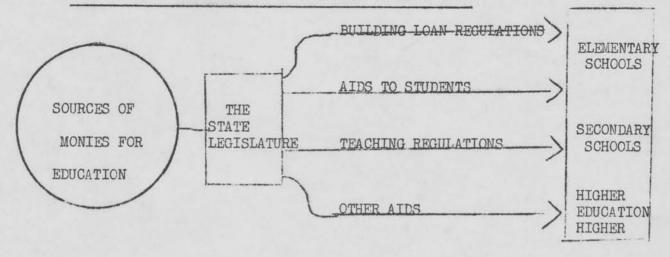
We are also moving in the right direction and making our influence felt more and more through our Local Current Agenda items . . . I believe we are making more effective use of the committee system . . . We are learning the value—the necessity, I should say—of cooperation between committees . . . we are making progress in working with other groups.

In order to do an efficient job we must, like a swimmer, throw off all excess baggage; we cannot become weighted down by endless procedure. We need to travel light, using the most streamlined, uncomplicated methods of work that we can devise. We are consistently doing this in the League.

You may well take pride in your membership. You are the recipients of a priceless heritage gained for you 37 years ago by a small handful of dedicated women. They thought the League would be necessary for perhaps five years, but soon learned—and it is more true with each passing year—that there will always be a need for the League of Women Voters, as long as we believe that successful government depends on how well we use our power as citizens.

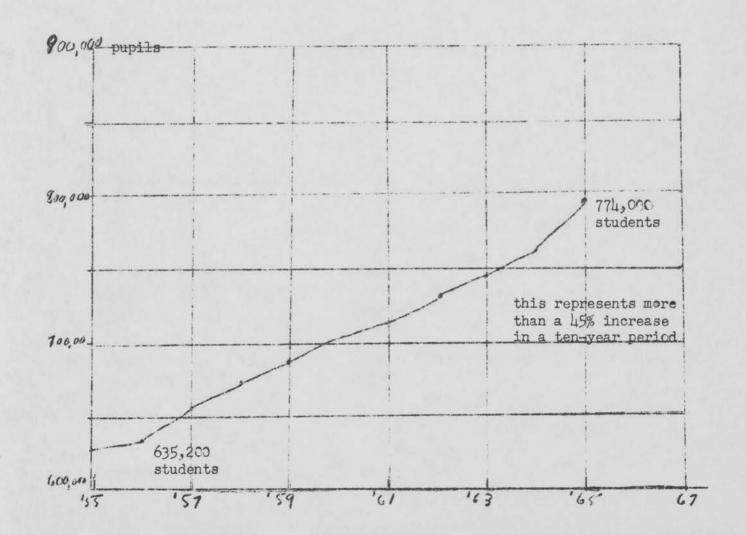
Mrs. Basil Young in her President's Report

#### AREA OF STUDY AND ACTION OF FINANCES OF EDUCATION



HOW BIG IS EDUCATION IN MINNESOTA? Did you know that of the total money appropriated by the 1957 legislature, \$409,000.00, over 50% of this amount, \$220,000.00 was appropriated for educational purposes?

PROJECTED ENROLLMENT FIGURES FOR THE ELEMENTARY AND SECONDARY SCHOOLS



League of Tomen Voters of Minnesota 15th and Washington Avenues S.E Minneapolis 14, Minnesota April 5, 1957 TO: Local League Presidents FROM: Mrs. Basil Young, President FINAL CALL TO Enclosed you will find credentials for you as president and the CONVENTION delegates to which your League membership entitles you for the 36th State Convention of the League of Women Voters of Minnesota, Nicollet Hotel, Minneapolis, May 16 and 17. Delegates are official representatives of their League. They may introduce motions and vote. Observers are all other members who wish to attend. A League may send as many observers as it wishes. They may participate in discussion but may not introduce motions or vote. Both delegates and observers must register. Enclosed is a blank to be used for advance registration and reservations. Advance registration and reservations for the dinner and two luncheons should be made by May 3rd. Be sure to enclose a check payable to the League of Women Voters of Minnesota covering the cost for each individual listed. A convention workbook will be mailed to every member who has registered by May 3rd. If you find you cannot meet the May 3rd deadline, please delay registration until the day of the convention. Enclosed are copies of "What Every Delegate Should Know" for your delegates, containing some highlights of the convention. A complete program will appear in the next Voter. Will you assign the responsibility of taking exhibits to the convention (and taking them back) to one delegate. We are anxious to have as many exhibits of your success stories, publications and methods of promoting state, national and local program as possible. Important business will be transacted at this convention, and I'm sure you will find it fun, too. We will do our best to make it a stimulating and rewarding experience. I shall be looking forward to seeing you there. SECOND ROUND The absolute deadline for the second round of program suggestions has been set for April 24. However, it would be most helpful to OF PROGRAM SUGGESTIONS the Board, if we could have them in the office by April 18th which is the date we must have our next board meeting. LEGISLATIVE It was an exciting experience to sit in the House Gallery on March 20th, hear the debate on the Constitutional Convention bill, and witness the final vote for passage, 89-38. It was the first time in its legislative history that this bill has been approved by either House. Whether or not we will have the opportunity of seeing action on this bill in the Senate depends on the Senate Judiciary Committee. As you know, it is at this writing deadlocked 9-9, which neither passes it out of committee nor defeats it. You have a list of the members of this committee (Legislative bulletin dated 2/1/57). WE URGENTLY NEED letters, wires, phone calls, to the members of this committee asking them to give the members of the Senate the chance to debate and act on this bill and urging their support. (See Mrs. Hargraves' letter to the editor, Minneapolis Star, March 29.) Will those Leagues who visited the Legislature (other than on the February 20th Legislative Day) send a report to the state office telling their estimate of the number who attended, and any comments on their experience they wish to make?

President's Letter - page 2 LEGISLATIVE The Senate Elections and Reapportionment Committee is in the process of amending the Bergerud Respontionment Bill and until that is done, we cannot tell whether it is still an acceptable bill according to League standards. There will be an open hearing on the bill on Thursday evening, April 4th. Soon after that you will be receiving a legislative bulletin on reapportionment, if there is anything to report. If the Senate Elections and Reapportionment Committee finishes the Work on the Reapportionment bills Thursday night, Party Designation could come up at the committee meeting on April 8, 9 a.m. DISCUSSION The film referred to in my March 8th letter "How to Conduct a Discussion" which may be rented for \$3.50 for a 3-day period from the Audio-Visual Department at the University, is also available from the Minneapolis Public Library, for 25¢ and a library card. Only three Leagues have responded to our request for a sample copy of your Unit Report Forms. We know there must be more. Would you please send them to us so we can share them with other Leagues. LOCAL CURRENT Many of the Leagues have, during the year, given printed resource AGENDA or background material on their local government item to their members. It may have been articles in the local League bulletin, a separate mimeographed sheet or sheets, an outline used by members at unit meetings, or any information gathered by your League on your local item, The state Local Current Agenda committee would appreciate your sending in a copy of any material you have used for the state file. Other Leagues working on similar items may be able to use this information, as we feel that having this on file in the state office would facilitate the exchange of information. Could we have the material by April 15th, please? Also, would you please list any outside sources of information which you used in the preparation or study of your items? "Methods of Election" - We have in the state office four copies of a booklet prepared by the Bloomington League on "Methods of Election." This is an excellent evaluation of the number of city councilmen, the length of their terms of office, the methods of nomination and the various methods of election. Any League interested may borrow a copy by writing or calling the state office. We recommend it to you. HOPE WASHBURN The deadline for nominations for the Hope Washburn Award is April 15. We hope that each local League board will submit nominations and that many individual League members will do the same. Anyone in your League, some other League, or a state board member may be nominated. The January-February Voter carries full details, and the nomination form was enclosed in the February President's mailing. A number ofpersons have already been nominated - the significance of the award will be greatly enhanced by the number of nominations received. MENTAL HEALTH The Minnesota Association for Mental Health has asked us to announce a Program Planning Workshop, May 1, at the Minneapolis Woman's Club, and to invite you to attend. See enclosed letter for details.

Letter to local League Presidents p.3 April 5, 1957 PUBLIC RELATIONS Displays at State Convention. What has your League done this year to build public opinion for a constitutional convention? To improve the relationship of your League to your community? Have you had an unusual Voters Service program? Finance Drive? Have you done a good job of public education? Bring your displays to the State Convention so we may all share your ideas and applaud your successes. Will you let us know immediately what your space requirements will be so we can plan accordingly? Prizes at State Convention. Prizes will be awarded at State Convention for the best job done by/Iocal League in: 1) building public opinion for a constitutional convention and 2) influencing the citizens of the community in any field of League work. These prizes will be awarded on the basis of the displays and the reports you send us of your outstanding accomplishment.. We'd like to receive these reports by May 1st. ENCLOSURES Delegates Credentials Hotel Registration Card Advance Registration and Reservation W hat Every Delegate Should Know Mental Health Letter and Card List of Publications needed by LL Board

lile 730183 April 5, 1957 The Honorable Sally Luther House of Representatives St. Faul 1, Minn. Dear Mrs. Luther: Thank you so much for the statement on H. F. 455; it will be very helpful I know. There is a great deal of interest in the conservation item, and it stands a good chance of being on the agenda. Again, my thanks for all your wonderful work and support for the Big Three issues. Sincerely, Mrs. Basil Young President

my young, F-3DID 3 (Program runking) State of Minnesota HOUSE OF REPRESENTATIVES March 11, 1957 Mrs. Basil Young, League of Women Voters, 84 S. 10th Street, Minneapolis, Minnesota. Dear Mrs. Young: I can't wait for the League of Women Voters to plunge into the water problems of Minnesota. The legislation on this subject is getting more complicated daily. This statement on H. F. 455 I thought would be helpful for your files because it indicates the difficulties encountered when public and private interests clash on water. Sincerely yours, Sally Buther, Representative 30th District SL:ff

send to LWV MINNESOTA WATER WELL CONTRACTORS ASS'N St. Paul 13, Minnesota MIDWAY 6-0382 MIDWAY 5-2297 DISTRICT VICE-PRESIDENTS BOARD OF DIRECTORS SOUTH EAST H. L. HALVORSON, BLUE EARTH JOHN S. HOGE, ST. PAUL SOUTH WEST 1958-ARNOLD PAULSON, JASPER GEORGE KEYS, ST. PAUL CENTRAL MARTIN MASTRIAN, SUPERIOR, WISC. PRES. OF T.C. ASS'N. WILLIAM PEARSON, DAWSON NORTH EAST RAY L. LACEY, DULUTH HARRY HOLTZ, ALBERT LEA NORTH WEST JOHN ROWLES, HANCOCK AL MILLER, SPRING VALLEY February 25, 1957 HCUSE BILL 455

RELATIVE TO SENATE BILL 2222

1495 W. Larpenteur Ave.

EXECUTIVE BEARD

KEITH "BILL" BROWN, PRES. FAIRMONT

HERBERT BEMIS, VICE PRES. WATERVILLE

TOM T. RENNER, VICE PRES.

MINNEAPOLIS

JOHN S. HOGE, VICE PRES. ST. PAUL

AL ZUERCHER, SEC'Y .- TREAS. ST. PAUL

NORM OVROM, EXEC. SEC'Y.

This act is for the purpose of amending Minnesota Statutes 1953, Section 105.39 and while we do not question the necessity of several of the statute clarifications, we do question that clause of the act whereby the State of Minnesota USURPS ALL PUBLIC MATER AND WATER WHICH IS NOT PUBLIC BUT SUBJECT TO REGULATION BY THE STATE WHICH MAY LIE OVER OR IN LAND WHICH IS PRIVATELY OWNED.

The English or common law rule holds that the percolating waters are as much a part of the land as the soil, sand, or gravel found therein and the fee owner, in the absence of contractural or statutory limitations, owns the water. This rule is based upon the old maxim, "To whom the soil belongs, he also owns to the sky and to the depths."

The second rule, or the American rule is usually referred to as the doctrine of reasonable use and correlative rights. This doctrine follows the old maxim that "One must so use his own as not to injure another." Each land owner is limited to a reasonable and beneficial use of the waters upon his land or to some useful purpose connected with its occupation and enjoyment, and each land owner can take only his fair, proportionate share. The following uses have been held to be reasonable uses: agriculture, manufacturing, irrigation, mining and others connected with the beneficial use of the land. The extraction for sale of water for use off the land itself has been held to be an unreasonable use.

Senate File No. 1218, Chapter 468, session laws of the State of Minnesota for 1937. Protection of Mater Resources reads: In determining the use of water under (B) Sec-4. Written permission for use of water must be obtained from the Commissioner with the reservation that nothing in this section shall be construed to apply to the use of water for domestic purposes serving at any time less than 25 persons, or to the use of water for any purpose originating within the geographical limits of any municipality.

Where there have been abuses in the consumption of water, COURT action has corrected those abuses. Now under Senate File 222 and House File 455, the Commissioner desires legislation giving the Commissioner the exclusive right to determine who shall have water and how much. This applies to THE FARMER, THE HOME OWNER AND THE MUNICIPAL-ITY. In a State where we have ample supplies of water and where the Division of

> TENTATIVE PLANS 35th Annual Northwest

#### WELL DRILLERS CONVENTION

MANUFACTURERS and SUPPLIERS EXPOSITION MARCH 12 - 13 - 14, 1957 -:- HOTEL NICOLLET - MINNEAPOLIS \* Waters acknowledges it does not have sufficient information to determine how much water is available for consumption, it certainly appears that giving that Division the absolute authority to issue permits or to refuse to issue permits until extensive tests reveal the available quantities of water, cannot help but materially increase the costs of water, not to consider delays and time losses.

This without question will lead to another large bureaucracy spearheaded by Federal authorities out of Washington with a lavish expenditure of funds, both from Washington and our State. It would lead to very extensive and expensive so-called studies to determine how much water is under the ground.

A first move to gain control of the water under the ground was initiated several years ago, and Governor Youngdahl was prevailed upon to call a meeting of interested citizens of the State. The U.S. Geological Survey were the speakers, and stated that this State did not want to be like Arizona where the ground water tables were falling, and we in turn should do something before it was too late. In the first place the State of Arizona gets less than 4" of rain fall per year, whereas this State averages an excess of 6 times as much. At the same time they have a hot climate that adds greatly to evaporation.

It was also pointed out at that time by the Department of Conservation that they had no one who was capable of taking charge of this program. This is where the U.S. Geological Survey stepped into the picture. Funds for this come from the so-called cooperative program that exists between the States and the Federal Government, and our Congressmen and Senators hear about the need for studies and consequently should appropriate money. Our legislators are then approached to match the money appropriated by Washington. In the event the State takes over all ground water rights, a huge bureaucracy will be built up between the Federal forces and the State forces on a program that has yet to show any value for its work anywhere in the country.

\$100,000.00 has been spent in three counties in the northwestern part of the State in an area where there is no ground water in any quantity, but the \$100,000.00 has been spent anyway. There are several examples where many thousands of dollors have been spent and wasted in doing so-called studies for municipalities in an effort to locate more water, and in each case any capable well driller could have done the work for a small fraction of the cost, and in a fraction of the time.

The State of Minnesota has many failures in its promotional work as an attractive industrial State. Anyone looking for a site for a plant, when they learn the additional red tape they must go through before locating will call it off in favor of going to a State where the climate is reasonable.

This proposed law will make the State a still more expensive state to live in, plus one requiring a lot more red tape to move ahead industrially. IT SHOULD BE OPPOSED!

This State has in its Geology Department at the University of Minnesota some of the best information on basic Geology of any State in the Country. It has been developed by a very small amount of money, most of it coming from the University, that has been developed by the great people and professors there plus the work of graduate students. They have the talent and have demonstrated it by development of an excellent basic ground water geology.

In view of the above facts, can there be any necessity to give any one man the authority to control the life blood of our State? Speaking for the farmer, the home owner, and the municipalities, you are urged to defeat that part of the act whereby the State takes ownership of all waters.

Minnesota Water Well Contractors Assn.

Exec. Secy.

# THE MINNESOTA VOTER

A PUBLICATION OF THE LEAGUE OF WOMEN VOTERS OF MINNESOTA

**VOL. 35** 

Discussion

March-April, 1957

NO. 5

## LEAGUE OF WOMEN VOTERS OF MINNESOTA 36TH BIENNIAL CONVENTION

36TH BIENNIAL	CONVENTION	
Thursday and Friday, May 16 and 17, 1957	Nicollet Hotel, Minneapolis, Minnesota	
Thursday, May 16	DINNER MEETING—6:30 p.m Terrace	
REGISTRATION—8:00 a.m. Mezzanine  All sessions will begin promptly; no one will be	Presiding: Mrs. Basil Young Presentation of Hope Washburn Award	
admitted during the conduct of a session, except at such time as a recess may be called.	Introduction of SpeakerMrs. Malcolm Hargraves	
OPENING SESSION—9:30 a.m. to 12:30 p.m Terrace	"Pooling Skills for Human	
Presiding: Mrs. Basil Young, President	Progress" Mrs. Werner J. Blanchard	
Recording: Mrs. Thomas Simmer, Secretary	League of Women Voter's Alternate Observer at the United Nations	
Organization of the Convention		
Introduction of State Board, Staff and Visitors	Friday, May 17	
Report of the Nominating Committee	REGISTRATION—8:30 a.m Terrace	
Presentation and Vote on Proposed Amendments to the	THIRD SESSION—9:00 a.m. to 12 noon Terrace	
By-Laws	Presiding: Mrs. Basil Young	
Report of the Treasurer Mrs. Gertrude Wallinder Presentation of Proposed Budget .Mrs. E. C. Williams	Report of the National Council Meeting Mrs. O. H. Anderson and Mrs. Kenneth Sigford	
Announcement of Pledges Delegates	Election of Officers and Directors	
Legislative Report	Final Action on BudgetMrs. E. C. Williams Discussion and Action on State	
LUNCHEON—12:30 p.m Junior Ball Room	Program Miss Eleanor Salisbury	
REGISTRATION—1:30 p.m	LUNCHEON MEETING AND FINAL SESSION—12:30 p.m. Junior Ballroom	
SECOND SESSION—2:00 p.m. to 5:00 p.m Terrace	Presiding: Mrs. Russell Duncan, First Vice President	
Presiding: Mrs. Basil Young		
Presentation of Proposed Current AgendaMiss Eleanor Salisbury	Mrs. Norman Grossman, Mrs. John R. Hill, Mrs. C. R. Humphries, Mrs. Fred Kaehler, Mrs. Rob-	
Presentation of Non-recommended ItemsDelegates	ert W. Lesher	
Presentation of Proposed Continuing Responsibilities Mrs. Malcolm Hargraves and Mrs. Kenneth Sigford	Report of the Credentials Committee . Mrs. Phillip Hill	
Presentation of Non-recommended Con-	Report of the PresidentMrs. Basil Young	
tinuing ResponsibilitiesDelegates	Presentation of New Board of Directors	

Adjournment

#### MATCHING SHOES WILL BE WORN

—At the 36th State Convention of the League of Women Voters of Minnesota. Special notice is given of this point of etiquette because at least one member of the organization in question has been known to appear in the hallowed halls of the Legislature of the State of Minnesota in shoes—indeed—but in shoes which did not match. (That the lady in question was a hurried, harried League lobbyist goes without saying.) This informality simply will not be tolerated at the League Convention.

Etiquette-wise, no other strict forms of social behaviour will be required, although an impartial observer will probably note the following group mores:

1. The women in attendance will be intelligent looking as well as attractive—no mean feat in itself.

2. There will be an air of brisk, but good-humored, determination about the gathering.

3. The rules of parliamentary procedure will hold, but no tricks of parliamentary maneuvering to thwart the will of the group or the intent of the question under discussion will be allowed.

4. A remarkable amount of information will be dispensed and absorbed.

5. Several sides of many questions will be presented, so that our "impartial observer" will be pulled in several directions by most persuasive arguments. He will be lucky if he is still impartial at the close of the convention.

-And so will you.

Now look the Convention program over again and decide you can't bear to miss any of it.

The legislative report will bring you a picture of your legislators you will never get from the newspapers. Mrs. Werner Blanchard, who will speak at the dinner meeting, has remarkable facility in the use of language and combines profound knowledge and real discernment with a sparkling wit. The Hope Washburn award and awards in the several areas of League activity will be a surprise and an inspiration to all of us.

But the major purpose of a convention is to formulate the Program for the next biennium. With a completely new item being proposed for the Current Agenda, the Program discussion will be wide open—which should make it particularly exciting this year.

The Program is chosen within the framework of Article X of the By-Laws of the League of Women Voters of Minnesota:

Article X: Section 1. Authorization. The governmental principles adopted by the National Convention, and supported by the League as a whole, constitute the authorization for the adoption of Program.

Section 2. Program. The program consists of the state governmental measures and policies on which the League of Women Voters of Minnesota may take action.

The Current Agenda and Continuing Responsibilities as hereinafter defined constitute the Program.

Section 3. Current Agenda. Current Agenda shall be limited to such current state governmental issues as the Convention shall choose for concerted action . . .

Section 4. Continuing Responsibilities. Continuing Responsibilities shall be those positions on state governmental issues to which the League of Women Voters of Minnesota has given sustained attention, and on which it may continue to act, as determined by the State Convention.

"Action," as referred to in Section 3, is defined by the LWV as: 1) providing information, 2) building public opinion, and 3) supporting legislation.

The First Proposed Program was formulated by the State Board, from the suggestions sent in by Local Leagues, and sent to the Leagues on March 6. The Final Proposed Program will be presented at the Convention, which may amend it under the By-Laws and which then votes a Program.

The First Proposed Program looked like this:

Current Agenda. Conservation: A study of Water Resources.

Continuing Responsibilities. Constitutional Revision; Fair Employment Practices Commission; Party Designation; Reapportionment.

Conservation was a suggestion of major interest by 14 Leagues and of minor interest by three Leagues. The coordinated study of water resources on the state and national level would effect a saving of woman power, enable us to do a more thorough job and permit us to take action at the state level, if necessary.

Twenty-one other items were suggested, from which the Convention may choose to amend the Proposed Program.

Taxation was suggested in various forms by 17 Leagues, as follows: nine, the overall tax structure; two, the Governor's Tax Commission Report; one each, sales tax, withholding tax, personal property tax, dedicated funds; two did not specify.

School Problems were suggested by 12 Leagues: five, overall study of public education in Minnesota; five, school finances; one each, school district reorganization and higher education.

Constitutional Convention: nine Leagues.

Youth Conservation: five Leagues.

Minnesota Election Laws: major interest, three Leagues; minor interest, three Leagues.

Highway Safety Laws: major interest, two; minor, six.

Mental Health: major interest, two; minor, one.

These items were all suggested, two: judicial reorganization and reform, state hospitals, home rule, St. Lawrence Waterway as it would affect Minnesota trade, (Continued on page 3)

#### **CHECKLIST FOR A PROPER PROGRAM**

There are two measures of the suitability of proposed Program items. They are the list of *criteria* found in the state leader's handbook and the *principles* enumerated in the National Program. Every proposed item should be thoughtfully checked against these two measures.

The criteria are:

a. Is it an issue of state government?

b. Is it authorized by principles of the National League Program?
c. Is it a good tool to develop citizen responsibility for government?
d. Will it give members good experience in participation in govern-

e. Will it be a good issue to take to communities?

f. Is it a significant issue which warrants League time and energy? g. Does it duplicate the work of other organizations?

h. Is the work load, when added to national and local programs, feasible for the local Leagues?

i. Are there the experience, aptitude, sufficient personnel, and funds

to carry it out?

j. Is it a balanced program with enough variety to interest a wide cross-section of membership and community?

k. Is there a good combination of exploratory work and legislative

1. Is there likelihood of some tangible League success?

The principles are:

1. The principles of representative government and individual liberty

established in the Constitution of the United States.

2. A system of government which is responsible to the will of the

2. A system of government which is responsible to the will of the people and which enables the voter to carry out his obligations as a citizen.

3. A system of government in which responsibility is clearly fixed.

4. A system of government which promotes coordination of the operations of federal, state, and local governments.

5. Governmental organization and administration which contribute

to economy and efficiency.

6. A merit system for the selection, retention, and promotion of

7. Legal protection of citizens in their right to vote.

8. A system of free public education which provides equal opportunity for all.

9. Protection of minority groups against discrimination, 10. Removal of legal and administrative discriminations against

women.
11. A system of federal, state, and local taxation which is flexible

and equitable.

12. Fiscal and monetary policies that promote a stable and ex-

panding economy.

13. Responsibility of government to share in the solution of social and economic problems which affect the general welfare.

14. Adequate financing of government functions and services.
15. Conservation and development of natural resources, in the

16. Domestic policies which facilitate the solution of international problems.

17. Cooperation with other nations in solving international prob-

lems and promoting world peace.

18. Development of international organizations and international law to achieve permanent means of cooperation.

#### Matching Shoes (continued)

penal system, civil service, civil defense, extension of library services, lobbying regulation, Indian problems, needs of the aged, state aids for gifted children, measures for the protection of consumers in purchasing products and services.

#### Published Bimonthly by

THE LEAGUE OF WOMEN VOTERS OF MINNESOTA

15th and Washington Aves. S.E., Minneapolis 14, Minnesota

Mrs. Basil Young ..... President
Eleanor Salisbury .... Editor

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## REPORT OF THE NOMINATING COMMITTEE

Five officers, six directors and three members of the Nominating Committee will be elected at the State Convention, to serve until 1959. The following report is submitted:

Officers

1941, joined University of Minnesota League; president. 1950, joined Minneapolis League. 1955, joined Roseville League; individual liberties chairman. 1956-57, state board; individual liberties and national CR's 1-5 chairman.

Second Vice President Mrs. J. W. DuShane, Rochester 1949, joined Rochester League; voters service chairman, vice president, president. State board committees on organization, publications, finance.

TREASURER ...... Miss Eleanor Salisbury, Minneapolis 1951, joined Minneapolis League. 1952-57, state board; editor of "The Minnesota Voter."

Secretary ...... Mrs. Robert L. Carlson, *Granite Falls* 1950, joined Granite Falls League; secretary, treasurer, vice president, president. Member state organization committee.

#### Directors

Mrs. Howard Evenson Minneapolis
1950, joined Minneapolis League; unit chairman. 195557, press chairman on state public relations committee.
Mrs. O. J. Janski Richfield

1951, joined Minneapolis League; Richfield unit chairman, unit organization chairman of provisional Richfield League, president

Mrs. Homer Mantis St. Paul 1950, joined St. Paul League; constitutional revision

chairman, legislative chairman. Member state legislative committee, state representative to Minnesota FEPC Council.

Mrs. John Neumaier Hibbing
1951, joined Hibbing League; local agenda chairman,
president. Member state organization committee.

**Nominating Committee** 

CHAIRMAN Mrs. Basil Young, *Hibbing* 1947, joined Hibbing League; president. 1952-57, state board; secretary, president.

(Continued on page 4)

#### **Nominating Committee (continued)**

Mrs. Nicholas Duff	Deephaven
1945, joined Minneapolis League. 1952,	
haven League; resource chairman, unit chairman, president.	organization
Mrs. Don Y. Moore	St. Paul

1944, joined St. Paul League; membership chairman, county council representative, president.

Respectfully submitted,

Mrs. Clarence Arlander, Roseville

Mrs. William Bierne, St. Louis Park

Mrs. John Grindlay, Rochester Mrs. Gertrude Wallinder, Duluth

Miss Barbara Stuhler, Minneapolis, Chairman

#### **PROPOSED BUDGET 1957-58**

EXPENDITURES	
General Administration	
Board of Directors\$ 700	
President's Account	
Delegates	
Committee Meetings 50	
Insurance	
Personal Property Tax	
Bank Charges	
Salaries & Salary Taxes 4,420	
Office Operation	\$ 9,265
National Publications: Cost\$ 300	
Less Sales	250
Bulletin-Minnesota Voter	1,380
Field Services	
Staff Salary	
Travel 700	
Conferences	2,454
Public Relations	550
Legislative Accrual	200
National Services (Pledge)	7,500
National Municipal League	5
TOTAL	\$21,604
INCOME	
Local League Support	\$19,650
New League Support	200
State Members at Large	24
Direct Contributions	350
State Publications Sales\$2,400	
Less cost	1,000
State Meetings Income\$1,200	
Cost 900	300
Jane Grey Swisshelm Fund Interest	80
TOTAL	\$21,604

#### THE PRESIDENT HAS THE LAST WORD

For the 36th time, the League of Women Voters of Minnesota will assemble in convention (at 9:30 a.m. on May 16th), review past work and chart a course for the next biennium.

According to our By-Laws, the purpose of a convention is to consider a program and authorize it for action, elect officers and directors, adopt a budget for the current year, and transact such other business as may be presented. But it is much more than that. All organizations do the same things—adopt programs, budgets, elect officers and transact business. The difference lies in the program-making process of the League.

League program is authored, directed, produced, and acted out by the membership. When delegates and observers from our 54 local Leagues throughout the state convene at the Nicollet Hotel in Minneapolis next month, a program will be presented to them. It will not be something devised for their rubber-stamp approval, but it will be their own brain-child coming back to them, the will of the majority, the culmination of several months of full membership discussion in unit, board and general meetings. The delegate body will then have another go at it, consider, discuss, debate, amend, substitute, add, delete, subject only to parliamentary procedure, its self-adopted By-Laws and Convention rules. League conventions have always been, and always will be, dramatic demonstrations of the democratic, efficient and responsible manner by which the League governs

Although state Program will occupy the major portion of our time, you will note from the Convention program that the international, national and local levels of our work will not be overlooked. Exciting reports will be presented in these fields; awards will be presented.

The duly elected delegates from your League will be your uninstructed representatives; they will have the responsibility of introducing motions, debating and voting. However, any member may attend all sessions as an observer and participate in the discussion. She may not introduce motions or vote.

We hope many of you will attend. Come and invest two days with your League associates. Contribute—and learn—and have fun in the process!

MRS. BASIL YOUNG, President

League of Women Voters of Minnesota p. 27 15th & Washington Aves. S. E. Minneapolis 14, Minnesota STATE PROGRAM 1955-1957 (As adopted at State Convention, May 13, 1955) "The Program consists of state governmental measures on which the League of Women Voters of Minnesota may take action. The Current Agenda and Continuing Responsibilities . . . constitute the Program." - State By-Laws CURRENT AGENDA The League of Women Voters of Minnesota will work for revision of the constitution of the State of Minnesota. To do this it will: A. Build public opinion for the calling of a constitutional convention. B. Support revision of constitutional provisions for: 1. Review of the constitution by periodic submission to the people of the question of calling a constitutional convention. 2. A workable amending process. 3. Fair and enforceable apportionment of the Legislature. 4. Clearly fixed executive responsibility: a. Fewer elective offices; b. Longer, uniform terms for elected executive officials: c. Provision for self-executing succession to governorship; d. Provision for an executive budget. 5. Adequate time for consideration of legislation by the Legislature: a. More frequent regular sessions permitted and/or length of session determined by the Legislature itself; b. Special sessions called at discretion of the Governor or the Legislature. 6. A post-auditor appointed by and responsible to the Legislature. 7. Increased home-rule for local governments: a. Realistic restrictions on special legislation; b. Broader provisions for adoption and amendment of home-rule charters. C. Study, for the purpose of supporting, revision of constitutional provisions for: 1. An integrated and flexible tax article. 2. An article providing judicial reform. CONTINUING RESPONSIBILITIES Continuing Responsibilities are those positions on state governmental issues to which the League of Women Voters of Minnesota has given sustained attention, and on which it may continue to act, as determined by the state Convention. I. Reapportionment by statute. II. Fair Employment Practices Commission. III. Party designation for legislators. IV. Civil service system.

p 29 League of Women Voters of Minnesota EXPLANATION OF PROPOSED CURRENT AGENDA I. CONSTITUTIONAL REVISION - support and work for: 1. The calling of a constitutional convention; The League will continue to build public opinion for the calling of a constitutional convention and support a bill submitting the question to the voters. 2. A constitutional amendment providing for periodic submission to the people of the question of calling a constitutional convention; We will examine and evaluate the various methods of periodic submission to the voters of the question of calling a convention, determine the best method, and perhaps initiate and support an amendment in the next legislative session. For example: we might propose an amendment that would automatically place the question on the ballot every 20 years beginning in the year 1970, or some other formula. 3. A constitutional amendment providing for fair and enforceable apportionment of the Legislature. We would make a broader study of acceptable constitutional amendments. Here again we might propose an amendment that would meet the standards, "fair and enforceable." The last legislative session has made obvious the necessity for this type of examination and evaluation. II. FINANCING PUBLIC EDUCATION You have been watching the progress of the legislative session just concluded and are aware of the tremendous burden to the state of providing funds for education. Under this item we would make a study of the sources of funds for public education at all levels and their distribution. We would try to determine if there are inadequacies in revenues and if so, how they might be resolved. We would look at the distribution of educational funds in terms of current needs and in anticipation of future needs. This could lead to action in any of these areas if we reach concensus in the next biennium.

# League of Women Voters of Minnesota NON-RECOMMENDED ITEMS

Conservation

Taxation

Overall Tax Structure Governor's Tax Commission Report Sales Tax Withholding Tax Personal Property Tax Dedicated Funds

Highway Safety Laws

Study of Minnesota Election Laws

Youth Conservation

Mental Health

Judiciary - reorganization and reforms

State Hospitals

Home Rule

St. Lawrence Waterway

Penal System

Civil Service

Civil Defense

Extension of Library Services

Lobbying Regulations

Indian Problems

Needs of the aged

State aids for gifted children

Measures for protection of consumers

League of Women Voters of Minnesota March 6, 1957 PROPOSED PROGRAM Conservation: A Study of Water Resources Seventeen of the Leagues which sent in program suggestions mentioned Conservation and for fourteen of that number it was a major or sole interest. The coordinated study of water resources on the state and national level would effect a saving of woman power, enable us to do a more thorough job and permit us to take action at the state level when it might become desirable. NOT RECOMMENDED ITEMS Taxation was also suggested by seventeen Leagues but the interest was scattered over the various fields of taxation. Nine Leagues wanted to study the overall tax structure in Minnesota. Two Leagues wished to study the governor's tax commission report. Other areas mentioned were sales tax, withholding tax, personal property tax and dedicated funds. While the total number of Leagues suggesting a tax item was as large as the number suggesting conservation, the fact that the taxation interest was spread over so many different phases influenced the state board to recommend the conservation item, where the interest was largely concentrated on water resources. School Problems were suggested by twelve Leagues but here again the interest was scattered over many areas. Five Leagues wanted an overall study of public education in Minnesota. Five Leagues wished to study school finances. School district reorganization and higher education were mentioned as possible fields of concentration. Constitutional Convention was recommended by nine Leagues, while several asked to have it moved to a Continuing Responsibility. Youth Conservation was the choice of five Leagues, one of which wanted Juvenile Courts particularly. Highway Safety Laws was mentioned by eight Leagues, but six of them indicated that it was definitely a minority interest. Study of Minnesota Election Laws was the suggestion of six Leagues, three of whom said it was a minority interest. Mental Health was desired by two Leagues and was a minor interest of another. The following items were all suggested once: 1. Judiciary - reorganization and reforms 2. State Hospitals 3. Home Rule 4. St. Lawrence Waterway as it would affect Minnesota trade 5. Penal System 6. Civil Service Civil Defense 8. Legislation for the Extension of Library Services 9. Lobbying Regulations 10. Indian Problems 11. Needs of the Aged 12. State Aids for Gifted Children 13. Measures for the Protection of Consumers in Purchasing Products and Services

Proposed Program - 2 CONTINUING RESPONSIBILITIES Constitutional Revision: The Board recommends moving this item to a continuing responsibility. However this is not an action which would be taken lightly or with any sense of being relieved of responsibility for action. If a bill for the calling of a constitutional convention should pass this session of the legislature, the League would work for its passage when it comes to a vote of the people. If the bill fails of passage in this session, the League would work for it in the 1959 legislature. The Board suggests that the League bear in mind how much time and effort we would be spending on this item as a continuing responsibility when we are considering current agenda in terms of the total work load, Fair Employment Practices Commission, Party Designation, and Reapportionment are recommended to remain as continuing responsibilities. Civil Service - The Board recommends dropping Civil Service from our CR's because it has been so long since we did any work on it, that we would need to start all over again with study of the question before we would be in a position to take any action.

Pebruary 21, 1957 Extra -PROPOSED STATE PROGRAM SUGGESTIONS Thirty-six leagues have sent in program suggestions and thirty-two items were mentioned, many closely allied in subject matter. Several leagues expressed a desire for a one-item agenda. Some said they would welcome a two-item agenda if it included conservation (which would not require additional womanpower since it is already on the national agenda) and election laws (considered to be an uncomplicated problem). The areas of most interest were constitutional revision, conservation, school problems, youth problems, tax structure, election laws and highway safety. Constitutional Revision was suggested by seven leagues for a current agenda item. It was mentioned as a secondary consideration by one more. Three leagues expressed a desire to move it to contiming responsibility status. Conservation - asked for by 13 leagues and once as a minority suggestion. Appearently the letter which Minneapolis sent out on this question had an effect, for that letter was mentioned several times. Two leagues mentioned water pollution as their special interest. Tax Structure- suggested by 13 leagues and mentioned 5 additional times as a minority interest. Areas mentioned included overall present tax structure, governor's tax commission study (so that we could act on any proposed legislation resulting from it in the 1959 legislature), sales tax, income tax, personal property tax, and dedicated funds. Problems in the Educational field were suggested by 8 leagues. Study of higher education is wanted by Cass Lake. Two learnes want to study school district organization. School financial structure and possible new sources of revenue were suggested several times. State aids for gifted children is an interest of the South St. Paul league. A Study of Public Education in Minnesota was suggested by three leagues. Hibbing sent in an excellent outline of points that could be developed in such a study including responsibilities of public education, financing public schools and new horizons in higher education. Problems of Youth apart from education were suggested by five leagues. Juvenile delinquency was mentioned twice, hospital facilities for maladjusted children once, and youth conservation in general was mentioned twice, in one instance with emphasis on juvenile court problems. Minnesota Election Laws and Procedures was asked for by five leagues. Mental Health was recommended by two leagues and was asked for by two other individuals or units. Highway Safety was the suggestion of one league but 6 other leagues indicated that it was a definite minority interest. The following items were all suggested once: 1. Judiciary - reorganization and reforms 2. St. Lawrence Waterway as it would affect Minnesota trade. State Hospitals 3. Home Rule 4. Penal System in Minnesota 6. Indian Problems 7. Legislation for the Extension of Library Facilities 9. Civil Service 10. Lobbying Registration 8. Civil Defense 11. Measures of Protection for consumers in Purchasing Products and Services. One league recommended dropping Civil Service from the CR's. Two Leagues suggested dropping FEPC.

January 19, 1957 Mr. Max R. Williamson Executive Director Minnesota Association for Mental Health, Inc. 309 East Franklin Ave. Minneapolis 4. Minn. Dear Mr. Williamson: Thank you for your letter of December 18th regarding the mental health program, and the possibility of its being placed on our program. There has been a great deal of interest in this program among our league members, and it has from time to time been suggested as an item for our program, but has never received sufficient number of votes to be adopted, chiefly because we have concentrated our efforts on constitutional revision these past 9 years, and convention delegates have felt additional items would prove too much of a workload. Under our by-laws, program suggestions cannot be initiated by the Board, but must come from the local leagues. We have had reports that it will again be proposed this year for consideration at our convention May 16th & 17th, but will not know for certain until February 16th, the deadline for sending in suggestions. Thank you for your offer to give us further information; we will no doubt be taking advantage of it a little later on in our program making process. Best wishes for every success in this vital program, and thank you again for writing. Sincerely, Mrs. Basil Young President



## MINNESOTA ASSOCIATION FOR MENTAL HEALTH, Inc.

309 EAST FRANKLIN AVENUE, MINNEAPOLIS 4. MINNESOTA

**FEDERAL 5-8883** 

A Division of National Association for Mental Health

December 18, 1956

A non-profit educational and service corporation supported by voluntary contributions.

MAY R. WILLIAMSON **Executive Director** 

Board of Directors DeWalt H. Ankeny Bee Bayter Mrs. Archie Bisenius Mrs. Bernard Bowron Alan Challman, M.D. Mitchell V. Charnley Walter C. Coffey, Jr., Ph.D. Merrill M. Cohen Nate L. Crabtree Arthur Foote John F. Geisse Merrill H. Gibbs Sidney W. Goldsmith, Jr. Mrs. Charles Hymes Mrs. Geri Joseph Ray R. Kelley, Ph.D. Mrs. Robert W. Kelly James F. Lee, D.C. H. S. Lippman, M.D. Mrs. Malcolm A. McCannel Mrs. Harold S. Marks Mrs. Jessie B. Matson Mrs. Grace C. Mayberg Mrs. Maurice Melamed Angus T. Morrison Fredric M. Norstad James R. Oppenheimer Carl G. Pettijohn Merrill P. Robinson Mrs. Samuel H. Rogers Howard P. Rome, M.D. Erle B. Savage, Jr. Mrs. Marvin Sukov Mrs. R. L. Van Fossen Sister Annette Walters, Ph.D. Edward P. Wells Stanley J. Wenberg Mrs. Asher A. White

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Secretary Mrs. Malcolm A. McCannel

Treasurer Merrill H. Gibbs

10000000

Hibbing, Minnesota Dear Mrs. Young:

Minnesota League of Women Voters

Mrs. Basil Young, President

117 W. Howard

It has been suggested to us that the Minnesota League of Women Voters might be interested in undertaking a much needed study of the mental health program in the state of Minnesota. This Association has long recognized the need for a body of factual information available to administrators, legislators and the public at large to be used as a basis for planning a long-range program.

Although positive steps are proposed to the coming legislature for rectification of the more obvious gaps in the program for the mentally ill , we do lack a comprehensive approach which will embrace prevention, treatment and rehabilitation and thus involve all departments of the state government. We would be happy to have an opportunity to meet with you and/or members of appropriate committees of the League of Women Voters to discuss this proposal in greater detail.

I am sure that the Board of Directors of this Association would authorize our staff to give any assistance possible in instigating and implementing such a study and would be willing to generally place the resources of this Association at the disposal of a group contemplating such a worthwhile project.

I am sending a copy of the results of the recent study done in the state of Iowa which may provide a perspective on the kind of survey which we feel is necessary in this state.

I should be delighted to have an opportunity to discuss this. matter with you in greater detail.

Very truly yours,

Executive Director

MRW: li

Encl. (under separate cover)



## MINNESOTA ASSOCIATION FOR MENTAL HEALTH, Inc.

309 EAST FRANKLIN AVENUE, MINNEAPOLIS 4, MINNESOTA 

A Division of National Association for Mental Health

FEDERAL 5-8883

December 18, 1956

A non-profit educational and service corporation supported by voluntary contributions.

MAX R. WILLIAMSON Executive Director

Mrs. Basil Young, President Minnesota League of Women Voters 117 W. Howard Hibbing, Minnesota

Dear Mrs. Young:

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Very truly yours,

Max R. Williamson Executive Director

MEW: 1; Encl.

#### Board of Directors

DeWalt H Ankeny Bee Baxter Mrs. Archie Bisenius Mrs. Bernard Bowron Alan Challman, M.D. Mitchell V. Charnley Walter C. Coffey, Jr., Ph.D. Merrill M. Cohen Nate L. Crabtree Arthur Foote John F. Geisse Merrill H. Gibbs Sidney W. Goldsmith, Jr. Mrs. Charles Hymes Mrs. Geri Joseph Ray R. Kelley, Ph.D. Mrs. Robert W. Kelly James F. Lee. D.C. H. S. Lippman, M.D. Mrs. Malcolm A. McCannel Mrs. Harold S. Marks Mrs. Jessie B. Matson Mrs. Grace C. Mayberg Mrs. Maurice Melamed Angus T. Morrison Fredric M. Norstad James R. Oppenheimer Carl G. Pettijohn Merrill P. Robinson Mrs. Samuel H. Rogers Howard P. Rome, M.D. Erle B. Savage, Jr. Mrs. Marvin Sukov Mrs. R. L. Van Fossen Sister Annette Walters, Ph.D. Edward P. Wells Stanley J. Wenberg Mrs. Asher A. White George E. Williams, M.D. Mrs. Harold W. Wiltz David J. Winton Brison Wood

#### Officers

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Vice-President Mrs. Geri Joseph

Vice-President
Angus T. Morrison

Secretary

Mrs. Malcolm A. McCannel

Treasurer Merrill H. Gibbs

1000

FIRST ROUND

Sakeland, Brunn.

January 10, 1957

League of momen Voters of Bunnerota University of m innesofta 15th for ashington avenue &. E. Mi inneapolis 14, Bunnisota

tear Indies: These are our suggestions for state current agenda items as decided by a general membership meeting.

1. Continued work toward calling of a constitutional convention.

2. Study with view to action of measures of protection for consumers in purchasing products and services.

Dinerely yours, Maurien Stevens, Sery P. S. Also included are board minutes from our last several meetings - delayed because of a new baby and an unexpected

23 Jamuary 1957

Dear Mrs. Wilson:

Since I am not certain that our resigning secretary sent you a copy of the action taken at our January 1957 general membership meeting with reference to suggestions for the current agenda for the State program. Motions were carried to propose the following:

- 1) Continued work toward calling of a constitutional convention.
- A study with view to action of measures of protection for consumers in purchasing products and services.

S. Kerr -

Jaten Zaheland

Juggestion for State I. Study of State Sales Waterway as it effects Thinnesota trade. Alekandria Veagne

ANOKA 3 PAGES 10330 Mississippi Blvd. Coon Rapids, Minn. February 14th, 1957 State Board League of Women Voters of Minnesota Minneapolis. Minn. Ladies: The Anoka Board of the LWV put out a strong call to our membership for suggestions for State Current Agenda. Two members submitted the enclosed outlines. We are sending them to give you some indication of member interest. The Board itself was unable to select any one item for recommendation because so many areas of state government seem to need attention. The need for highway, welfare, tax, and school district reorganization legislation was discussed. Add to these the sensible arguments prepared by the Minneapolis League for a state water conservation program and you have utter confusion. We turn the whole business over to you. Aren't we awful? Yours truly, Marian Bletchen Marian Fletcher, Pres.

3 PALES

Proposed tapic for steely Need for weefore legislation a. To oblain legislative authority and funds to construct a residential center Where entersine treatment cause he given emotionally disturded Children! L. Make state funds available to ceties, sauntier in cambinations thereof of 50,000 peaple or more, for setting up aut-patient mental health clinice. c. Oblsen legislatine acethouty for the gavernor to appoint a board to det in an advisory capacity to the Cammissianses of Education, Kealth and Wilfare in formulating palicies and purgrame for exceptional Children.

SUGGESTED ITSM FOR LOCAL AGENDA (ANOKA LEAGUE OF WOMEN VOTERS) CONSERVATION OF HUMAN RESCURSES 1. Study of local ordinances relating to use of highways and streets 2. Study of bills which may come before the state legislature relating to: Chemical tests to determine intoxication Periodic examination of automobiles Periodic physical and mental examinations of all who are issued drivers licenses Examination of elderly drivers 3. Study of educational opportunities for classroom and behind the wheel training in the use of automobiles 4. Study the age at which a person should be permitted to drive - when he is he psychologically ready to drive SUGGESTED ITEM FOR STATE AGENDA Study of state laws relating to use of highways and their implementation to reduce the slaughter on the highways (Balance of suggestions same as 2, 3 and 4 above) ANOKA

ARDEN HILLS

# Arden Hills League of Women Voters

ST. PAUL 13, MINNESOTA

Feb. 13, 1957

L.W. Vy Minn. Mrs Basil Young, Pres. Minneapolis 14, Minn. Dear Mus Young, The L. W. V. y anden Hills affers the factowing suggestions for State Gragiam agenda: The study of the needs of education and schools in the State of mannesala. The study of "Hater" in the

Amierely, Mary Jane Isaksen Pres. L. W. V. y Cerden Kills.

AUSTIN

## League of Women Voters of Austin

Austin, Minnesota



The austin of 40 offers these suggestions for State Program Study;

1. Make a thorough study of the state tax structure.

- 2. Continued study and action on the calling of a constitutional convention in the state of Minnesota.
- 3. Study water resources on a state level.



## LEAGUE OF WOMEN VOTERS

## BEMIDJI - MINNESOTA

February 7, 1957

To: League of Women Voters of Minnesota

From: Hazel Shimmin, League of Women Voters of Bemidji

Re: Suggestions for State Program 1957-59

- 1. The League of Women Voters of Minnesota will make a study of the sales tax.
- 2. The League of Women Voters of Minnesota will study the schools financial structure and possibilities of additional sources of revenue.

Hazel Shimmin, President

BLOOMINGTON

# LEAGUE OF WOMEN VOTERS OF BLOOMINGTON



February 11, 1957 4301 Overlook Drive BLOOMINGTON 20, MINNESOTA

Mrs. Basil Young, President League of Women Voters of Minnesota TSMc, University of Minnesota 15th and Washington Avenues S. E. Minneapolis 14, Minnesota

Dear Mrs. Young:

Re: State Program Suggestions

As a result of program discussion in our eight units, with seven units favoring a constitutional revision item, our Board suggests that this issue be the 1957-59 Current Agenda. Unfortunately only one unit expressed interest in a specific area under this subject - "study of Model Constitution with a view towards making recommendations to a constitutional convention." Probably the other units wish to continue with a public opinion building item such as the one under which we are now working.

Two units each suggested that the Current Agenda include 1) the Indian problem and 2) tax study.

We were sorry not to have received the letter from the Minneapolis League regarding water resources before our unit meetings. After hearing the reasons why the Minneapolis Water Resources committee is interested in working on this issue, our entire Board expressed a great interest in it. The fact that we have not yet discussed water resources in our units may be the reason for lack of membership interest at this point.

With three units favoring retention, two opposing, and three not reporting, our Board recommends the dropping of Fair Employment Practices and Civil Service from the list of Continuing Responsibilities. Our recommendation is based on the need for a lessening of the Program load.

Sincerely,

Mrs. E. H. Newstrom

President

be didn't work seel no working. Sarry.

BRAINERD

## League of Women Voters

of BRAINERD, MINNESOTA 2+16+57

League of Women Voters of Minnesota 15th & Washington Ave. S.E., Minneapolis 14, Minn.

Dear Mrs. Young:

This is to report to you the recommendation of the Board of the Brainerd League based on the heavily weighted proposal of the membership on the State Agenda for the coming year.

Our Board recommends Water Resources of Minnesota as the State Agenda but would choose to leave the wording to the decision of the LWV's of Minneapolis. Their best judgment in wording will be acceptable to our local League.

There may be a form on which this report was supposed to have been made, but I cannot find one, nor do I remember seeing one. Trust that this letter will cover the report situation satisfactorily.

I am sorry not to be able to attend Legislative Day on Wednesday next, but two of our membership are looking forward to it keenly, with reservations having been made through the Sargent-at-Arms for three other members to use the day in the same general fashion as has been followed in previous Legislative Day trips. This grew out of their disappointment when they learned that our delegate representation was this year to be limited to two only. We are glad plans could be made for them by our legislative chairman, Mrs. Brown. Though she is new in the work, we feel she has the makings of an outstanding Leaguer. You will be glad to meet her on Wednesday.

Yours sincerely, (Mrs.) Georgiana & Marling

President, Brainerd League of Women Voters

"A study of the system of higher education in Minn esota; to Know our present organization and the need for expansion and reorganization."

State program suggestion submitted by the LWV of Casa Lake.

Mrs. C. R. Swenson (pus.)

DEEPHAVEN DEEPHAVEN LEAGUE of WOMEN VOTERS Mrs. Harold Wilson Executive Secretary League of Women Voters of Minn. University of Minnesota February 6, 1957 Dear Grace, Here's a proposal for the 1957-1959 Current Agenda of the League of Women Voters of Minnesota, as suggested by the members of the Deephaven league and refined by the Board: "Evaluation of the tax structure of the state of Minnesota with particular emphasis on the income tax and the possibility of a sales tax." The Deephaven league would like to add to the Continuing Responsibilities the following item: "Continued support for the calling of a Constitutional Convention." Cordially, ann Mrs. Nicholas E. Duff, pres.

DULUTH

## Program Suggestion from Duluth (via telephone)

- 1. To continue to work for the calling of a Constitutional Convention.
- 2. Conservation: a study with view to action of of Water Resources

EDINA 5100 Offord one S. Edina Min. Jea. 14, 1957. League of Elvornen Votero of Frinn. 15th & Elvachington ave. 3. E. Frinnespalie, 14, Frinn. Dear Orisedent Mrs Having: State Pragram are as fallows: I Taxation - sales tad, withhalding tad especially but every wind that responded flaced Tax study first.

The mental Health - because of Dr menningers recommendations to the Legislature.

The Election Lews III Election Leeve II. Icharls and water conservation were evenly divided in interest. I. Consarating of abecome material was of particular interest to a cample of our of aux sixteen cenits.

Sam enclosing a capy of a letter that went out to all our members before our lacal builtetin; The Eager Leager, was sent wit. Though the suggestions of made were the ones voted upon, I had had sufficient contact to feel there had sufficient contact to feel there items would be 3 most interest to our local units. The would like three reservations for Legislatine Day, Feb. 20, for more Peley, Thro Hel Britan, our president, Thro Teil Beley, Thorningside and myself as Legislative Chevinen for Edine.

Thatk you, Journ sincerely,

Thro E. Pelmer Tang

EXCELSIOR LEAGUE OF WOMEN VOTERS OF EXCELSIOR EXCELSIOR, MINNESOTA Feb. 11, 1957 To: State League Re: Program Suggestions Our League wishes to propose the following items for consideration for Agenda for the coming two year period: 1. Conservation: A Study of Water Resources 2. A study of Governer's Interim Tax Committee Report of 1956. In explanation of the first item, we agree with Minneapolis that it appears that action would be at the State Level and we should be in a position to take a stand. Water on the State level seems to be very much in the foreground in Minnesota affairs at the present time. On the second item, we feel it would be desirable to be in a position to take a stand on many proposed changes in Minnesota's Tax structure. Norma Schanfield, Pres. Excelsiar League Alfiliated with the League of Women Voters of the U.S.

FALCON HEIGHTS 1463 W Jama It Saul 13 min League of Women Voter of minn. 15 th + Washington menneapalis, menn Band of Unictors: After much thought and discussion The League of Falcan Heighto would like I recommend that we repeat our efforte toward a Constitution Cension with special imphasio: 1. Information that would show the areas where constitutional revision is not accepted how they would sperifically would benefit by recession. 2. Jane you term for elected State officials. Our thought on item one was that we

may find something fasitive to work on rather than a negative approach.

Surresly Mrs Chilip Stacker Jeague of Warnen Voters

GOLDEN VALLEY League of Women Voters of Golden Valley February 14, 1957 To: Mrs. Basil Young From: Mrs. J. Earl Costigan The Golden Valley League of Women Voters at the last board meeting felt that they would like to send in these two State Agenda items as representative of our League members thinking. I. Conservation of our water resources with special emphasis on correcting and preventing pollution of our water sources. II. Consideration of school districts as to the possibility of their reorganization. These two items were so close that we felt the Board must turn in both. We do not mean that there should be two items on the State Agenda necess tarily . The Board felt that for the League to do State work on the water item at the next Legislature it would have to be on the Agenda for 1957-59. Golden Valley League of Women Voters Mrs. Harl Costigaje paident

GRANITE FALLS Grante Fall, nevessta Feb. 13, 1957 Dan hun. Wilson: Ox our meeling look evening ve des cursed program supportions and here are subject our heapiers would like to study: 1. A review of the Judiciary (reorganization 2. School destrict Reorganization 3. a soles tax study item 4. An outture of Civil Depuss, of their faces within Leapne areas. On viel we stiel to daing Constitutunal Revision? Ledi hape ur viell have a Convention = The making! Ceseni Schmid Crawta Fall

-IBBING LEAGUE OF WOMEN VOTERS OF HIBBING HIBBING, MINNESOTA February 11, 1957 TO: League of Women Voters of Minnesota SUBJECT: Program Recommendation The League of Women Voters of Hibbing respectfully submits the following program item: "STUDY OF PUBLIC EDUCATION IN MINNESOTA" In studying this suggested item, the following points would be developed: I. Responsibilities of public education in the state. (Problems of facilities, teacher needs, administration, etc.) A. As it concerns normal children. B. As it concerns gifted children. C. As it concerns handicapped children. D. As it concerns delinquent children. II. Financing of the public schools of the state. A. Where the monies come from and how they are distributed. B. Inadequacies in revenue sources and their distribution, and what can be done about this. III. New horizons in higher education. (How "big" is public higher education to become?) A. Enrollment trends. B. Types of institutions of higher learning. C. Their cost to the taxpayer - their services to community and state. All the abovementioned items are currently of major concern to the legislature and the people of Minnesota -- and probably will remain so for many years to come. To lend the league "study-action" technique to this urgent problem would be a great contribution to our State. Vigina M. Neumaier Mrs. John J. Neumaier, pres. League of Women Voters of Hibbing

Circulary 2206 Ninth Avenue East League TO: ALL LEAGUES IN THE STATE Hibbing, Minnesota FROM: LWV OF HIBBING April 10, 1957 RE: STATE PROGRAM SUGGESTIONS We would like to draw your attention to the coming State Convention and the most important business which it is to accomplish; namely, the adoption of a State Current Agenda for 1957-59. With all respect to the many opinions on this subject and the good reasons for such points of view, we in Hibbing are recommending a study of public education finances in the state. In the original round of suggestions we recommended a very broad "Study of Public Education in Minnesota." This item could have been limited, we felt, in convention to reflect the interests of all the leagues in the state. As we saw it such a broad study could have included three important areas of concorn to us: I. Responsibilities of public education in the state. (problems of facilities, teacher needs, administration, etc.) A. As it concerns normal children. B. As it concerns gifted children. C. As it concorns handicapped children. D. As it concorns delinquent children. II. Financing of the public schools of the state. 4. Where the monies come from and how they are distributed. B. Inadoquacios in revenue sources and their distribution, and what can be done about this. III. Now horizons in higher oducation. (How "big" is public higher oducation to become?) A. Enrollment trends. B. Types of institutions of higher learning. C. Their cost to the taxpayer—their service to community and In the coming second round of program suggestions we are going to recommend -- and we would welcome your local league's support and suggestions in this matter-a more limited education item: "FINANCING THE PUBLIC SCHOOLS OF MINNESOTA" If you have been watching the progress of the current legislature you are aware of the tremendous burden to the state of providing funds for oducation. Essentially, this modified recommendation is Section II above; however, you can roadily see that the problem involves decisions in the areas outlined in I and III. If there is anything of which league members can be proud, we believe it is the study-action procedure which the league has refined to an art. As league membors we may be modest about praise of the league, but we are all genuinely concerned with upholding league standards not only through doing a good job in a chosen area, but in chosing the area of government which can benefit most from a "good job." Just what, then, should be our focus in 1957-59? We believe that of the top three items listed in the first round of suggestions, only education involves an area of ungent concorn to the state as a whole. This momo is not the place for a deluge of statistics; however, we believe it is not ill considered criticism to suggest that Minnesota is not prepared to meet the increased domands of education, and that unless informed opinion is developed, haphazard decisions may be made. In planning for a new state program for our league we would ask you to follow for a moment our line of reasoning and to consider briefly

these three questions: What advantages are there to an education item in itself? What possible disadvantages are there to a conservation item? What possible advantages might an education item have over a tax study item?

We think the loague stands to gain most from an education item. The primary reason, of course, is the crying need for information throughout the state on which the citizenry can base intelligent planning. The individuals are so few and far between who understand the emergency in education, and it is not democratic to shift the burden of planning for the future to them. And even if we were willing to shift the burden, how do we know who the "experts" are?

Outside of the league we stand to gain in many ways through the adoption of an education item. It would be an asset to the league in the state to take an active part in the solution of the crisis in education. Most certainly that dying breed, the anti-feminists, would see that league we men actually are interested in what happens to our children. From the standpoint of growth of league membership, what better selling point could we have to the young methers of Mannesota than that the League is studying the state's problems of education? While all issues of government do have "human context," the issue of education has the double effect of touching people where they love most (their children) and where they hurt most (their taxes)

A study of financing education in our state is ideally suited to the purpose and method of the league, and therefore is an item to which all league members would naturally respond. It would provide a new challenge to our membership and a new direction for our energies. At the same time we would be rendering a necessary and worthwhile contribution which Minnesota seriously needs—a broad-based, objective approach to educational finance. We are convinced that the league is ready and able to make this contribution.

Our league, while interested in studying conservation as a national item, does not want to see this item become a state item as well. We feel that just as the nation includes the states, the national item will include state problems. We do not feel that the argument of "less work" is one which league members should onderso. It might even be a serious handicap to the league in Minnesota in the future to restrict itself on more than one level to a specific problem or area of study.

One cannot honestly be completely opposed to a state tax study item and still be for an education item, or vice versa, for neither item is completely independent of or different from the other. To our way of thinking it is a difference of scope, one item (state tax study) encompassing a much broader area, and the other (education) being limited to meet an energency. Education item supporters naturally are concerned with the finances of the state as a whole. State tax study item supporters eventually are concerned with that large part of state finances involving funds for education. In a nutshell, in our opinion the state tax study item presents a much more complex problem than the education item, which it includes.

Convention time comes fast and passes just as quickly. This particular convention will be of unusual moment because it may present the opportunity for our state league to initiate a new direction of study. We hope that you are considering as seriously as are we the program which will come out of this convention. We are devoted to the arguments sketched above, and would welcome a chance to hear your points of view. If you were one of the leagues interested in a study of education, you probably will want to suggest your preference again in the second round of suggestions. If you are interested in cooperating with us in working for the adoption of a current agenda item in the field of educational finances, we would be most anxious to hear from you.

HOPKINS LEAGUE OF WOMEN VOTERS OF HOPKINS HOPKINS, MINNESOTA February 8, 1957 Mrs. B. Young League of Women Voters of Minnesota Minneapolis, Minnesota Dear Mrs. Young: The Hopkins League wishes to submit these suggestions for the State Current Agenda: A study of the state tax structure A study of the conservation of our water resources. Sincerely, Hopkins League of Women Voters

HUTCHINSON

526 Hassan S. Hutchinson, Minn Feb. 16, 1957

League of Women Voters of Minn. 15th 7 Wash. Aves., S.E. Minneapolis 14, Minn.

Dear Madam;

We wish to make two reservations for the Legislative Day Feb. 20; for Mrs. Mark Roufs, and Mrs. Alex Rathmanner, both from Winsted.

Our leagues suggestions for the state agenda for the next two years are as follows:
A study of the states institutions - penal, as well as those for the handicapped and mentally ill.
Minnesota Highway Safety Program.
A study of the problems of the aged and the states responsibility in relation to the needs.
A study of laws of particular interest to women comcerning inheritance, property, work and wages.

Sincerely,

Mos, J. & Brende

JACKSON Jackson, Minnesota February 16, 1957 The Jackson League of Women Voters present the following items to be considered by the board when state program for the next biennium is being planned: That we make a thorough study of existing Highway Safety Laws in Minnesota to learn what laws have been passed in this very important field and what steps may still be needed in the way of legislation to help decrease the number of highway accidents. 2. A study of how Minnesota's schools are financed to include an explanation of sources of income for the schools and also to include an explanation of what change the passage of Amendment #3 at the last election will have on the amount of money available for current use in Financing Minnesota's Schools.

MAHTOMEDI

# The League of Women Voters of Mahtomedi

Mahtomedi 15, Minnesota

February 12, 1957

Mrs. Basil Young, President

League of Women Voters of Minnesota,

15th and Washington Ave. S. E.,

Minneapolis 14, Minn.

Dear Mrs. Young:

The following is a list of recommendations for the State agenda made by members of the Mahtomedi League:

- 1. Study of Conservation of Natural Resources in Minn.
- Study of present highway safety program with view to improve.
- 3. Study of Election Laws of Minnesota aiming toward clarification and unification.
- 4. Study of Water Conservation in state.
- 5. Study of personal property tax.
- 6. Study of dedicated funds.

Mixiam A. Ashlberg

President

1725 Park Avenue

Mahtomedi 15, Minn.

MINNEAPOLIS Feb. 13, 1957 Mrs. Basil Young, President Leasue of Women Voters of Minnesota 117 West Howard St. Hibbing, Minn. Dear Mrs. Young: The following state program items were recommended by our board at its meeting February 6: 1. Promote better understanding of conservation practices in relation to water resources with a view to support research and conservation measures that conserve, protect and develop water resources. 2. An examination of the Minnesota nominating procedures and election laws. The Board also voted to recommend that constitutional revision become a continuing responsibility. In making these decisions the Board reviewed suggestions from 19 units. We have found a tremendous amount of interest in a water resources item. Two workshops have been well attended and Mrs. W. E. Balcom, water resources chairman, reports that she has received evidence of widespread interest. This was reflected also in the suggestions from the units. The Board was particularly eager to have the wording of the water resources item such that action under it could be taken in the 1959 legislature provided consensus was reached. The reason advanced for including the item on election procedures was that our agenda would have some variety and in terms of work load the water resources item would not require as much new study as a completely new item, since it already is on our national agenda. Best regards. Cordially. MK:j Mrs. Frederick E. King President cc: State office

F3DID? LEAGUE OF WOMEN VOTERS OF MINNEAPOLIS 84 South Tenth Street, Room 407, Minneapolis 2, Minnesota Telephone: Atlantic 6319 Feb. 13, 1957 Mrs. Basil Young, President League of Women Voters of Minnesota 117 West Howard St. Hibbing, Minn. Dear Mrs. Young: The following state program items were recommended by our board at its meeting February 6: 1. Promote better understanding of conservation practices in relation to water resources with a view to support research and conservation measures that conserve, protect and develop water resources. 2. An examination of the Minnesota nominating procedures and election laws. The Board also voted to recommend that constitutional revision become a continuing responsibility. In making these decisions the Board reviewed suggestions from 19 units. We have found a tremendous amount of interest in a water resources item. Two workshops have been well attended and Mrs. W. E. Balcom, water resources chairman, reports that she has received evidence of widespread interest. This was reflected also in the suggestions from the units. The Board was particularly eager to have the wording of the water resources item such that action under it could be taken in the 1959 legislature provided consensus was reached. The reason advanced for including the item on election procedures was that our agenda would have some variety and in terms of work load the water resources item would not require as much new study as a completely new item, since it already is on our national agenda. Best regards. Cordially. Marqueite King MK:j cc: State office

#### LEAGUE OF WOMEN VOTERS OF MINNEAPOLIS

84 South Tenth Street, Room 407, Minneapolis 3, Minnesota Telephone: Atlantic 6319

Jan. 10, 1957

Mrs. Basil Young, 117 West Howard St., Hibbing, Minn.

Dear Mrs. Young:

At the Dec. meeting of the Minneapolis Board I stated some of the reasons I thought that Water Resources should be on the State Agenda. As a result of that discussion, other Board members suggested that I contact other Leagues in the State to try to discover their thinking on this matter, and also to try to build support for the item. Enclosed is a copy of the letter that was sent, and to whom.

I prepared the enclosed "Outline of Year's Work on Water Resources" originally for the Mpls. Board so that they would have a basis for deciding how our work was progressing. Since then, however, it has proved valuable, as it was given to each unit so they could use it for the same purpose, and to aid them in discussing whether Water Resources should have a place on the state agenda. I also spoke at the Dec. Chairman's meeting explaining the time factors involved.

In addition, our League-O-Gram this month will feature our Workshop on Water Resources, Febr. 1st; it is a panel of top speakers, Dr. Malcolm Hargraves, Water Pollution Control Commission; Mr. Sidney A. Frellsen, Director Division of Waters, State Dept. of Conservation; and Mr. Thomas A. Schrader, U.S.Fish and Wildlife Service, who will show slides. The League-O-Gram is also listing reasons why Water Resources whould be on the State Agenda, May 1957.

Our radio programs on Water Resources will probably come in April, the month the units will be studying the subject. We will work with St. Paul on these.

The bibliography I enclose to show how it has grown - many worthwhile suggestions for it have come in from Water Resources Committee people, andhave been included in the current bibliography.

I think that you can judge from these few examples, together with the fact that there were over 100 persons at our Nov. workshop, that Mpls. is enthusiastic about our National Item # 2.

We will be watching the State Legislature closely this year, and because of the need and as a result of the governor's message, some related legislation is apt to be proposed. Truly, this is something of statewide concern and interest.

Best regards and Happy New Year!!!!

Very sincerely,

Winona Balcom (Mrs. W.E.)

Winona Balcom (Mrs. W.E.) Chairman, Water Resources Com. Minneapolis. Letter re Water Resources being sent to all Hennepin County Leagues, plus

Anoka Austin Bemidji Brainerd Duluth Hibbing Moorhead Red Wing Rochester Rosewille St. Paul Virginia Worthington

of a wed.

Jan. 8, 1957 Mrs. William Fletcher, President League of Women Voters of Anoka 20330 Mississippi Blvd. Coon Rapids, Minn. Dear Mrs. Fletcher: The Minneapolis League is considering the possibility of having a Water Resources item on the State Agenda, to be adopted at the State Convention in May. As you know, February 16 is the deadline for suggestions for the State Agenda. Some considerations which have led us to this conclusion are: 1. An item must be on the agenda at the level where action is eventually to be taken. Our National directives indicate that we are expected to do much of our work in the state area. Cur state convention meets AFTER the legislative session; hence if this item is not put on the 1957 State Agenda, it won't be possible to put it on until May 1959 and to support or oppose conservation measures until the 1961 legislature. An item cannot be put on the Agenda in Council years. We (Minneapolis) have not as yet discussed a specific wording for this item; however, our Water Resources Committee is meeting this month to suggest a wording to present to the Minneapolis Board. We feel it should not be specifically designated as a study item, since by the 1959 legislative session, we shall have been studying the subject for 2) years. Enclosed is an outline of what our present year (1956-57) has included. The conservation of our water resources and the cleaning up and prevention of pollution are primarily the concern of the state; hence, this item should be at the state level. 5. This would not increase our work load to the extent that any other new item would, since we already have it on the national level. 6. Many members feel that this item would attract new members to the League, particularly out in the western part of the state where we need more members, and where the water supplies generally are not as abundant. We hope you, too, are interested in putting a Water Resources item on our State Agenda. You may remember a conservation item was proposed by some Leagues both in 1953 and in 1955. Sincerely yours. Winona Balcom (Mrs. W. E.) Encl. Chairman, Water Resources Committee

MOUND

Feb 14, 1957

#### MEMOR ANDUM

TO: State Board FROM: Mound LWV

RE: State program suggestions

Suggested item: "Conservation: A study of water resources"

Comments: Membership opinion in our legue predominately favored this item in order 1/6 1) to enable us to take action on a state level in 1959 if desirable and 2) not to increase work load unduly. However, two things should be born in mind:

l) this conclusion was arrived at somewhat blindly as we have not as yet considered the national water resources item and will not before late April. Thus we are actually very much in the dark concerning State water problems and possibilities of our wanting to take action.

2) future work load will depend on what passes (said she hopefully) the 1957 legislature.

Yours very truly,

Mrs. Talbot Jones, president Leage of Women Voters of Mound

Route 1, Wayzata, Minnesota

February 15, 190 15,1957 To: Leigne J homen Volus J neineste From: New holm, Homineste IWV Surfied: State Program Luggeting The her then League of home Voter with to make the following program suggestes uning the Reput John Governor's Remark Tot Study Committee 2- Continue morning for state constitutional 3 - a study of the stile's mariel hereth program.

NORTH ST. PAUL

### LEAGUE OF WOMEN VOTERS

NORTH ST. PAUL 9, MINNESOTA

February 14, 1957

The following are the suggestions of the North St. Paul League of Women Voters for the state program in order of preference:

Continue to concentrate on constitutional revision Financing schools through state aid and dedicated funds A study of the proposed withholding tax

Olivia, Min. Minesota League of Women Voler. 15th & Washington doa & 6. Municafolis. Min Stale officer: Due Tour muling dates hve were unable & zet om suggeste Long for next years study program in att ong larlier date. the are esfecially interestiofin the following: focal Highway safety. Present Vox structure Juvenile lleliquency laws. Sincerely. (Mrs E. A.) Sereto Erickson ( Le.)

OLIVIA

LEAGUE OF WOMEN VOTERS
PARK RAPIDS, MINNESOTA

For State agenda:

"Back legislation for increased library service in the State of Minnesoh"

"Pramate legislation for extension of library Remies (or Jacoliher) un the State of Mexicerta".

(or any modified dersion)

RAPIOS If what we lear - That Munnesola had only about 50% conerage an far an library facilities and lebrary Dervice are concerned, s would seem that the league Cauld de Rome promahoxal work, afterall, inherent in our pragram is the idea of and enlightened public! Byelle Helested

RED WING

SUGGESTED STATE PROGRAM ITEMS, 1957.

CONSERVATION: Study of water resources

YOUTH CONSERVATION: Study ways of more efficiently developing our youth physically, mentally, and Morally.

Respectfully submitted,

Jeanette Wittich Jeanette Wittich, sec's.

Red Wing League of Women Voters

Re: Stale Program-Is it too late to ask that Const Revision be kept on the State Program as a Continuing responsibility? Cictually, it wasn't discussed much at the League meetings when we were talking about state items but I find many seem to take it for granted the are committed in that direction - 1 rightly 50-Dincerely, Mary Miller Pies - Red Wing League,

RICHFIELD The Board of the Richfield League of Women Voters suggest the following for the 1957-59 state program: Current Agenda Conservation: Study of water resources 2. Study of Minnesota Election laws Continuing Responsibilities 1. Constitutional Convention 2. Reapportionment by statute 3. Party Designation for legislators How we arrived at this decision: A study of the tax problems facing Minnesota (with some emphasis on sales tax and dedicated funds) seemed to be the first choice for current agenda of the majority of our units. The second choice was water conservation. On February 5th at our regular Board meeting, unit chairmen were also present and we chose conservation as our first item with their help for the following reasons: We have many new members in our units who have had little experience in program planning. A study of taxes was given to them as an example for current agenda. In our units in TE, Richfield, we will not take up the national conservation topic until April so we have had little background in conservation. The unit chairmen and the board members felt that if conservation had been more under discussion and if taxation had not been bo much in the news that our members might have voted differently. tox We in the Minnesota League have done a broad study in the past and this material is available. Much work is being done in the tax field by many organizations and much publicity is being given to taxation at this time so that the individual member can keep herself well informed if she wishes. Unless we are to come to some concrete decision about support or rejection of certain types of taxes, it seemed to some Board members that another general study would not be good. We were not sure that we could get a majority decision among League members about accepting or rejecting dedicated funds as well as such things as a sales tax. In addition, taxation is such a complicated problem that we wondered whether professional help might be needed in the study. We all felt that state program has been too heavy in the past and that any lightening of the load would be desirable.

RICHFIELD Page 2--Richfield League of Women Voters Program suggestions for State A study of state water conservation would be feasible at this time because of the background we have from our National study. The two could be coordinated and the timing seemed good from the viewpoint of saving both effort and woman power. We felt that conservation is a topic which would appeal to those rural areas which probably have not been too active on the state program in the past several years. Because of our sustained work on constitutional convention and related topics, it seemed to us well to have an entirely different type of current agenda so that new interest in the state program among all Leagues could be aroused. Even thought we want the program load lightened, the study of election laws was added for two reasons: We feel that league members need to know more about our election laws since we are a League of Women Voters. It would be a topic which is of interest to all members without being too involved and difficult to understand. It would be a concrete problem with enough difference in opinion to make study interesting. 2. If we did get conservation on the state level as well as on the national level, it seemed to us we should have another item to appeal to those who might not be as vitally interested in conservation as some of our members. Continuing Responsibilities All of our units felt that we will have to continue to work for constitutional convention whether our bill passes or not. We all agreed, however, that it could be handled as well on a C.R. basis as on the current agenda. F.E.P.C. and Civil Service were cut out mainly because of the reality of lack of woman power and time. It seemed to us that any movement for modification of veterans preference will have to come from veterans organizations. Other items which were suggested for current agenda besides taxation and conservation but not recommended by us: 1) Highway safety laws, 2) Juvenile court laws, 3) Mental health Dorothy Schepers Muriel Grunditz State Item Chairmen Murial Drundits



### ROCHESTER LEAGUE OF WOMEN VOTERS

#### ROCHESTER, MINNESOTA

MRS. JOHN SILLIMAN PRESIDENT

MRS. R. D. MILLER FIRST VICE PRESIDENT MRS. SPENCER BURRINGTON SECRETARY

MRS. FRED SAUER SECOND VICE PRESIDENT MRS. ROBERT GARWOOD

DIRECTORS

MRS. JOE R. BROWN MRS. R. L. FAWCETT MRS. J. M. PUNDERSON MRS. STANLEY DRIPS MRS. KENNETH HUIZENGA MRS. LYLE WEED MRS. JOHN CALLAHAN MRS. LOUIS MURPHY MRS. ROBERT SIEKERT MRS. GEORGE SPOO

UNIT CHAIRMEN

MISS JENNIE CONWAY MRS. W. A. MERRITT MRS. DAN ENGELS MRS. OLIVER DORSCHNER MRS. T. R. EHRHORN MRS. HOMER GOEHRS MRS. E. M. CLAPPIER MRS. T. K. KEARNS MRS. JOHN A. CALLAHAN MRS. J. C. HAAS

Tehruary 14, 1957 League of Homen Voters of This worta uneapolis, Minuesota an Madem: Der State fragiam suggestions from the various waits are live. I'm including all the suggestions although the Rokhester Lia recombinends one item on State current agenda. This is the lied in what seems to be the order of preference. 1. Conservation 3 units 2. School Jinance 3 School, redistricte of Constitutional Reviseo Highway Rafety 6. Specta conservation 7. Taxation 1 " 8. Study of Sovernors program for bring to Metunesota The have sine whits but some suggested more than one dem -

The lo System Custom House of the State agenda they want state agenda in anderg their popularity of the Basic Fot Structure of School Sinamus (3. Construction for Sale June 1994). I talk He sure Report of Little He sure Report of Sale Justin Custom Assured to Sale Justin Custom Assured to Sale Justin Custom There of June 13,

programs.

the funcial problems underlying state programs we would not only become much more familier with the programs themselves but also be better prepared to know where To place future efforts letter as heague members or as citizens of Munesola. Succesely, Mrs. Elizabeth Zumwinkle 51. Cloud heague of Womenloter

ST. LOUIS PARK LEAGUE OF WOMEN VOTERS of St. Louis Park Affiliated with the St. Louis Park, Minnesota League of Woman Voters of the U.S. February 7, 1957 League of Women Voters of Minnesota 15th & Washington Ave., S.E. Minneapolis, Minnesota Dear Madam: The St. Louis Park League has considered the possibility of having a Water Resource item on the State Agenda. Therefore it is our recommendation that "Adequate planning for conservation of water resources and the cleaning up and prevention of pollution in the State of Minnesota" be placed on the coming years agenda. \* Sincerely yours, Laurene H. Koch (Mrs. C.C.) Secretary

League of Women Voters of St. Paul 123 W. Fifth Street Saint Paul 2, Minnesota CA. 2-3178 09 50 (48) February 8, 1957 Program Suggestions Re: The following suggestion was decided upon after evaluating the the suggestions sent to the board from the units: The League of Women Voters of Minnesota will work for the calling of a Constitutional Convention. (It appeared that our membership doesn't feel they have had enough on Tax Structure, Financing Public Schools, Home Rule, and we felt this could be achieved under the above item without making the wording bulky) The following suggestion is from the St. Paul board, 16 members were present: II. The League of Women Voters of Minnesota will evaluate the election laws and procedures of the State of Minnesota and will work for changes if needed. (this item would, of course, include primary laws, registration laws, etc.) This item was alos suggested by two units. St. Paul League would not change the Continuing Responsibilities. Mrs. Don Y. Moore, President

SOUTH ST. PAUL LEAGUE OF WOMEN VOTERS of South St. Paul, MINN. February 14, 1957 League of Women Voters of Minnesota 15th and Washington Avenue S. E. Minneapolis 14, Minn. Dear Madam: The South St. Paul League submits the following suggestions for the State Program. 1. Study of Youth conservation with a view toward the needs for the control of increase in Juvenile delinquency. 2. Study and a program for state aids for the gifted child We, also, recommend that the present Consititutional Revision be carried as a continuing responsibility, if there is no action on this item by the end of the present legislative session. The "Tired Old Leaguers" in So. St. Paul would like something new on the State program to work on. Sincerely, Mrs. Fred C. Jones

The Vergenea League of Women Vaters would like to suggest these stems for the State Current agenda 1957-58.

1. Establishment of Mental Heart Clinics Throughout the State.

2. The tax structure of Minnesote and ets revision.

Florence B. Rykken (Mrs M. T.) 39 Tacomte Drive Vergenca, Mini

Feb 13,1957

WASECA LEAGUE OF WOMEN VOTERS OF WASECA February 11, 1957 ELAINE TENNEY HERBIG League of Women Voters of Minnesota 84 South Tenth Street Minneapolis 2, Minnesota Dear State Agenda Suggestions Chairman: The Waseca Chapter has asked me to submit the following list of suggestions for your consideration: 1. Tax Study 2. Civil Service 3. Highway Safety Laws 4. Lobbying Regulations 5. Youth Conservation 6. Juvenile Count Problems Sincerely yours, Elaine T. Herbig Corresponding Secretary, League of Women Voters of Waseca

WAYZATA

## LEAGUE OF WOMEN VOTERS OF WAYZATA

Feb. 11, 1957

League of Women Voters of Minnesota 15th and Washington St. S.E. Minneapolis, Minnesota

Attention: State Program Committee

Mesdames:

The League of Women Voters of Wayzata submits the following suggestion for the 1957-58 State Current Agenda:

"A study of the present Minnesota tax structure in order to take action on tax bills presented in the State Legislature."

Yours truly,

League of Women Voters of Wayzata

Bv:

-

The following suggestions were given for state agenda items:

State hospitals

State education system - the way it operates,

how financed, etc.

Penal system Highway safety

Governmental agencies for care of maladjusted

children.

Election procedures on state level.

WORTHINGTON

# LEAGUE OF WOMEN VOTERS

WORTHINGTON, MINNESOTA



Minnesota Langua of Homen Vaters

Minnesota Langua of Homen Vaters

Menne afolia, Minnesota

Dear Madam:

The Horthington League is in favor
of alling Hater Conservation to the state

current aganda. Will your please give
this impormation to the state fourl?

Jamice B. O'malley (secretary)

SECOND ROUND

ALEXANDRIA

## League of Women Voters of Alexandria

Alexandria, Minnesota

april 17, 1957.

He League of Women Voters of Olexandia recommends the following as a State agenda item for 1957-58:

The Study of the tax structures of the State of Minnesota with the purpose of seeking additional means of renewe.

Freidere,

Benidji ague w. awatonne tutage,

PA.

B'wood water Conservation

Me.

Second round program suggestion from LWV. of Case Lake:
"Financing the Public Schools
of Minnesota"

light ed in minn. — we feel the above limited ed item as suggested by Hibbing League is at the root of the ed ptudy on all bevels. We lead no reg. or Brand meeting better 9th appel so had to decide by phone. - there for late

DEEPHAVEN Deepharen League of Women Voters Mrs. Harold Wilson, Executive Secretary League of Women Voters of Minn. 15th & Washington Ave. S.E. Minneapolis 14, Minn. April 5, 1957 Dear Grace, We have no recommended changes for the Proposed Current Agenda, but we wanted to report the following for your information. In the first round of program suggestions, the Deephaven league sent in a proposed agenda item in the field of taxation. At that time our members favored a local agenda item in the field of water resources - interest being centered mainly in the problems of Lake Minnetonka. When we received the Proposed State Agenda, our members reevaluated our local ideas and decided we could be more effective with a purely Deephaven item. Hence, our proposed local agenda for next year is a continuation of our present tax study. As you see, we still have "area" problems in our league but I think we're on the right track anyway. Our interest in water resources is high - particularily in the pollution problems of Lake Minnetonka. Our members are pleased to drop our original state agenda tax item and support the Proposed Current Agenda: Conservation: A Study of Water Resources Affectionately, Mrs. Nicholas E. Duff, president League of Women Voters of Deephaven

ULUTH 352 Leicester Avenue Duluth 3, Minnesota April 15, 1957 The League of Women Voters of Minnesota 15th and Washington S. E. Minneapolis, Minnesota Dear Mesdames: The following is the recommendation of the Executive Board and the membership of the League of Women Voters of Duluth: Inform the State Board that the recommendation from our League was overwhelmingly in favor of the Water Item. The Board moved that we strongly recommend the words "with a view to action" be inserted in the Water Item on the State Agenda. The Board moved that Education with Emphasis on the Financial Situation be included on the State Level Agenda. The vote was 8 in favor and 7 opposed. The Board moved that the Constitutional Revision item be placed on the Continuing Responsibilities. This vote was unanimous. The Board also moved that we continue Civil Service on the list of Continuing Responsibilities. This vote was also unanimous. We feel the need of this because locally this subject is to be considered at great length by our new city government. There is State material now available which we hope to restudy during the next year. Respectfully submitted. Sylvia L. myers Mrs. Donald H. Myers, Jr. State Item Chairman X

EXCELSIOR

## LEAGUE OF WOMEN VOTERS OF EXCELSIOR EXCELSIOR, MINNESOTA

April 19, 1957

To: State League

Re: Program Suggestions

Our League wishes to propose the following items for consideration for Agenda for the coming two year period:

- 1. Conservation: A Study of Water Resources
- 2. A study of the general tax structure of the State

After considering the items sent back from the first round our League feels that there is enough interest in the second item to warrant its inclusion on the Agenda. Such a study would enable League members to be informed about proposed tax legislation a timely and vital part of State legislation.

Yours truly,

Mrs. John Schmitt Pres. Excelsi@r LWV



Affiliated with the League of Women Voters of the U.S.

7. Falls Conservaten Study of water Presource.

\*

HIBBING April 11, 1957 TO: League of Women Voters of Minnesota RE: Program Suggestions The League of Women Voters of Hibbing would like to suggest that the following program item be considered by the State Board: "FINANCING THE PUBLIC SCHOOLS OF MINNESOTA." This item is a modification of the broader education item which we suggested in the first round of suggestions. The amount of work which can be anticipated under this item would be in direct proportion to the desires of the membership, expressed at convention. It could be a well-rounded, absorbing study which could easily occupy the place of a one-item agenda, or it could be, if Constitutional Revision were to continue on the current agenda, a new, second item, taking a subordinate place on the program. Specifically, the work which we would anticipate, if it were to be the only item on the current agenda, would be: To present an accurate picture of the scope of state financing of education; To project from this picture the additional demands on education which result from the unprecedented enrollment increases; To reconcile the anticipated needs in education with the sources of revene available to provide those needs. We believe it would be a very great contribution by the League to the people of Minnesota if we could help to clarify public opinion on these three points; namely, what have we got in education, what do we have to get in the future, and how are we going to get it. Mrs. John J. Reumaier Mrs. John J. Neumaier, pres. League of Women Voters of Hibbing.

ALL LEAGUES IN THE STATE 2206 Ninth Avenue East TO: Hibbing, Minnesota 3 PAGES FROM: LWV OF HIBBING April 10, 1957 RE: STATE PROGRAM SUGGESTIONS We would like to draw your attention to the coming State Convention and the most important business which it is to accomplish; namely, the adoption of a State Current Agenda for 1957-59. With all respect to the many opinions on this subject and the good reasons for such points of view, we in Hibbing are recommending a study of public education finances in the state. In the original round of suggestions we recommended a very broad "Study of Public Education in Minnesota." This item could have been limited, we felt, in convention to reflect the interests of all the leagues in the state. As we saw it such a broad study could have included three important areas of concorn to us: I. Responsibilities of public education in the state. (problems of facilities, teacher needs, administration, etc.) A. As it concorns normal children. B. As it concerns gifted children. C. As it concerns handicapped children. D. As it concorns delinquent children. II. Financing of the public schools of the state. 4. Where the monies come from and how they are distributed. B. Inadequacies in revenue sources and their distribution, and what can be done about this. III. Now horizons in higher education. (How "big" is public higher education to become?) A. Enrollmont tronds. B. Typos of institutions of higher loarning. C. Their cost to the taxpayer-their service to community and In the coming second round of program suggestions we are going to recommend -- and we would welcome your local league's support and suggestions in this matter-a moro limited education item: "FINANCING THE PUBLIC SCHOOLS OF MINNESOTA" If you have been watching the progress of the current legislature you are aware of the tremendous burden to the state of providing funds for education. Essentially, this modified recommendation is Section II above; however, you can roadily soe that the problem involves decisions in the areas outlined in I and III. If there is anything of which league members can be proud, we believe it is the study-action procedure which the league has refined to an art. As league mombors we may be modest about praise of the league, but we are all genuinely concerned with upholding league standards not only through doing a good job in a chosen area, but in chosing the area of government which can benefit most from a "good job." Just what, then, should be our focus in 1957-59? We believe that of the top three items listed in the first round of suggestions, only education involves an area of ungent concern to the state as a whole. This memo is not the place for a deluge of statistics; however, we believe it is not ill considered criticism to suggest that Minnesota is not prepared to meet the increased domands of education, and that unless informed opinion is developed, haphazard decisions may be made. In planning for a new state program for our league we would ask you to follow for a moment our line of reasoning and to consider briefly

those three questions: What advantages are there to an education item in itself?
What possible disadvantages are there to a conservation item? What possible advantages might an education item have ever a tax study item?

We think the league stands to gain most from an education item. The primary reason, of course, is the crying need for information throughout the state on which the citizenry can base intelligent planning. The individuals are so few and far between who understand the emergency in education, and it is not democratic to shift the burden of planning for the future to them. And even if we were willing to shift the burden, how do we know who the "experts" are?

Outside of the league we stand to gain in many ways through the adoption of an education item. It would be an asset to the league in the state to take an active part in the solution of the crisis in education. Most certainly that dying brood, the anti-feminists, would see that league wenen actually are interested in what

the anti-feminists, would see that league we men actually are interested in what happens to our children. From the standpoint of growth of league membership, what better selling point could we have to the young methers of Minnesota than that the League is studying the state's problems of education? While all issues of government do have "human content," the issue of education has the double effect of touching people where they love most (their children) and where they hurt most (their taxes) A study of financing education in our state is ideally suited to the purpose

A study of financing education in our state is ideally suited to the purpose and method of the league, and therefore is an item to which all league members would naturally respond. It would provide a new challenge to our membership and a new direction for our energies. At the same time we would be rendering a necessary and worthwhile contribution which Minnesota seriously needs—a broad-based, objective approach to educational finance. We are convinced that the league is ready and able to make this contribution.

Our league, while interested in studying conservation as a national item, does not want to see this item become a state item as well. We feel that just as the nation includes the states, the national item will include state problems. We do not feel that the argument of "less work" is one which league members should onderso. It might even be a serious handicap to the league in Minnesota in the future to restrict itself on more than one level to a specific problem or area of study.

One cannot honostly be completely opposed to a state tax study item and still be for an education item, or vice versa, for neither item is completely independent of or different from the other. To our way of thinking it is a difference of scope, one item (state tax study) encompassing a much broader area, and the other (education) being limited to meet an energency. Education item supporters naturally are concerned with the finances of the state as a whole. State tax study item supporters eventually are concerned with that large part of state finances involving funds for education. In a nutshell, in our opinion the state tax study item presents a much more complex problem than the education item, which it includes.

Convention time comes fast and passes just as quickly. This particular convention will be of unusual moment because it may present the opportunity for our state league to initiate a new direction of study. We hope that you are considering as seriously as are we the program which will come out of this convention. We are devoted to the arguments sketched above, and would welcome a chance to hear your points of view. If you were one of the leagues interested in a study of education, you probably will want to suggest your preference again in the second round of suggestions. If you are interested in cooperating with us in working for the adoption of a current agenda item in the field of educational finances, we would be most anxious to hear from you.

OWATONNA Cwatonna Learne of April 12, 1957 Dear Local League President, Tie Owatonna Les ue of Women Voters recommended the following for the state current agenda on the first round of suggestions: "The study of the tax structures of Minnesota with the purpose of procuring additional means of revenue." Our league still prefers this item to the water resources item recommended by the state board. While we do not question the apportance of the water resources study, we feel the state tax study is much more vital at this time to the well being of our state. We feel, too, that the presence of the water resources item on both the state and national agenda is poor programing, and will result in too narrow a scope of interest. The Owatonna League would like you to consider these factors before you make your second round suggestion to the state office. (This must be done by April 24, preferably by April 18.) If you are one of the seventeen leagues which recommended a taxation item the first round. perhaps united interest behind one wording would offset the interest in water resources, since the vote was seventeen water resources vs. seventeen for some form of taxation. We hope a taxation study will include some of the more specific items suggested, but feel an inclusive wording has the best chance of passing. If you would be interested in the wording we used, please use it as your second round suggestion also. If you are one of the leagues suggested another not recommended item, please consider suggesting a taxation item. If you are one of the leagues that recommended water resources, please consider the advisability of changing your choles. Although time is limited, we would be glad to have you contact as if you wish to discuss this further. If you wish to support a taxattan item at convention, we would appreciate your instructing your delagate to this effect. That you for your consideration of this matter. Sincerely yours, Barbara & mc Carthy The Owatonna League of Women Voters (Mrs. Harold McCarthy, President) \* 2 c. to list of Love League presidents.

ROSEVILLE League of Women Voters of Roseville SAINT PAUL 13, MINNESOTA April 15, 1957 Mrs. Basil Young, League of Women Voters of Minnesota, 15th and Washington Ave., S.E., Minneapolis 14, Minnesota. Dear Mrs. Young: The proposed State Agenda item on "Conservation" has been seriously considered and discussed at the last two meetings of the local board of the Roseville League. At tnnight's meeting, the board voted to recommend a substitute item for the State Agenda, namely, "State Aids to Education". We urge your consideration of this substitute item before making your final recommendation. Very truly yours, LEAGUE OF WOMEN VOTERS OF ROSEVILLE

april 22, 1957 To: State Board of the LW Voj Minn. Le: Second round of program suggestions The St. Cloud LWV recommended a study of the tax structure of Minnesata in the first round of program suggestions. As our second suggestion we would like to concer with the Owatonna LWV in the "The study of the tax structure following: of Minnesota with the purpose of procuring additional revenue: yours truly, I reve a. nordling St. Cloud L WO 923-9th ane. S.E. St. Cloud, Mun.

St. Elseel Minn.

It. Paul telephones Dray they agree with S7 Board prayous program

Virgina briance, af P. Sabaal, of State

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WELLS League of Women Voters WELLS, MINNESOTA april 3, 1957. Deague of Women Voters of Minnesota, Minneapolis 141 Minneste. Dear Madam. When I first presented The new proposed state program "Conservation: Q Study of Water Resources " to our board, it seemed like a good Choice although we had not thought of it ourselves. But the more some of wa have theright about this, the more unwise it seems. We wonder if so much of the same subject motter might not make it definelt to present Irrough interesting programs - that they mag become tiresome. Several League representatives at the area meeting in awatona last twesday expressed similar feelings and will likely be writing in about this incerety, Mrs. Manville Gren, aus. Merao: - alease check Mrs. Dred Roberts,

15½. 3 rd ave. South, Wells, for your mailing
list for the Voters. She found over Seague
in garway and how received no Voter.

Mrs. Oren.

League of Women Voters WELLS, MINNESOTA April 25, 1957 League of Women Voters 15th and Washington Avenue SE Minneapolis 14, Minnesota Dear Madam: Inclosed is a copy of our annual meeting minutes, our April board meeting minutes, and our budget for 1957-58. At our last board meeting a motion was passed to recommend that a phase of taxation be considered for the state agenda instead of water conservation because of the duplication with the national agenda. Sincerely, Mrs. Eldon Coyle, Secretary

# THE MINNESOTA VOTER

A PUBLICATION OF THE LEAGUE OF WOMEN VOTERS OF MINNESOTA

VOL. 35

May-June, 1957

NO. 6

## TOGETHER WE EVOLVE A PROGRAM

## The New Delegate With Know-How

"I won't be home early after all—this is a hot convention," explained the League of Women Voters delegate in the Nicollet Hotel phone booth. "Besides, I have to stay and caucus!"

This conversation was repeated by many of the 257 delegates and 62 observers on May 16, the first day of the 36th state Convention in Minneapolis. The typical delegate was young, had small children and was attending her first Convention. She soon found that programmaking for the League is exciting. She was relishing the process and was entirely equal to the task. It was clear from the start that she wanted the state program from 1957 to 1959 to have a "new look." To achieve this, she applied her liveliest efforts to the Current Agenda.

#### Whose Convention?

If there was any question in the new delegate's mind about who controlled the Convention, it was answered in the opening minutes of the program presentation.

The initial program, proposed earlier by the state Board after the first round of local League suggestions, had as Current Agenda "Conservation: A study of Water Resources." According to the state by-laws, the Board may "modify" the Current Agenda after the second round of suggestions. At this point the Board had dropped Conservation from the Current Agenda and had substituted as recommended items "Constitutional Revision" and "Financing Public Education."

#### "Point of Order"

A delegate from St. Paul "rose to a point of order," questioning the authority of the Board in so completely "modifying" the initial proposed program. The parliamentarian ruled the state Board had acted within its powers. However, another delegate appealed the ruling and the Convention voted the Board had overstepped its bounds.

Conservation fans had an excellent reason for their move: it restored their item to the recommended list, needing only a majority of votes instead of the two-thirds required to pass non-recommended items.

Now there were three recommended items. All were voted a place in the deliberations to be held the next day.

(Continued on page 2, column 1)

## What the Board Does Before Convention

In the League of Women Voters' role as a "democracy in microcosm," program-making is its legislative branch, its congress. Representatives of the membership go to the state Convention as uninstructed delegates to vote a program they believe will best serve the purpose of the League—to promote active participation of citizens in government. The state Board function is that of the executive branch: to formulate and present to the Convention what it believes is the best program. The Convention then makes the choice.

After the first round of program suggestions, the Board must quickly choose an initial proposal and send it out to be considered by the Leagues. Two things happen before the Convention:

- 1. The local Leagues send in second round suggestions based on the initial proposal.
- 2. The state Board formulates its final recommended program.

This act is preceded by an intense, though obviously not complete, Board study of the items it has proposed to see whether they will meet that all-important requirement: catch the interest and fire the imagination of the current and potential League member.

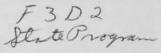
It was the Board procedure following the second round of suggestions which seemed, for a time, to puzzle Convention delegates.

An illustration of the pre-Convention program-making role of the Board may be seen in its handling of "Conservation: a study of Water Resources," the item the Board at first recommended for the Current Agenda.

Before making the final proposed program, the Board obtained and studied a policy statement of the President of the United States, Governor Freeman's recommendations on conservation to the 1957 Legislature, the report of an interim commission on water resources of the 1955 Legislature, the 1957 report of the Commissioner of Conservation and other documents from his department, materials on water pollution from the State Department of Health, and materials on water from the national LWV.

It consulted with experts in the State Department of Health and the political science department of the Uni-

(Continued on page 4, column 1)



## LEAGUE OF WOMEN VOTERS OF MINNESOTA

## State Program 1957-1959

"The Program consists of state governmental measures on which the League of Women Voters of Minnesota may take action. The Current Agenda and Continuing Responsibilities . . . constitute the Program."—State By-Laws

#### CURRENT AGENDA

The Current Agenda is limited to such current state governmental issues as the state Convention chooses for concerted action. Action includes: 1. providing information; 2. building public opinion; and 3. supporting legislation.

- I. Constitutional Revision—support and work for:
  - A. The calling of a constitutional convention;
  - B. A constitutional amendment providing for periodic submission to the people of the question of calling a constitutional convention;
  - C. A constitutional amendment providing for fair and enforceable apportionment of the Legislature.
- II. The League of Women Voters of Minnesota will evaluate election laws and procedures of the State of Minnesota and will work for changes if needed.

#### CONTINUING RESPONSIBILITIES

Continuing Responsibilities are those positions on state governmental issues to which the League of Women Voters of Minnesota has given sustained attention, and on which it may continue to act, as determined by the state Convention.

- I. Support revision of constitutional provisions for:
  - A. A workable amending process;
  - B. Clearly fixed executive responsibilities;
  - C. Adequate time for consideration of legislation by the Legislature;
  - D. A post-auditor appointed by and responsible to the Legislature;
  - E. Increased home rule for local government.
- II. Reapportionment by statute.
- III. Fair Employment Practices Commission
- IV. Party designation for legislators.

#### The New Delegate

(Continued from page 1, column 1)

Two non-recommended items were also introduced. Delegates voted 83 to 139 not to give consideration to the proposal, "The LWV of Minnesota will study the tax problems of Minnesota." Upon a motion to reconsider, the proposal again lost, 84 to 138.

The second item was, "The LWV of Minnesota will evaluate the election laws and procedures of the State of Minnesota and work for changes if needed." This item was voted consideration, 123 to 104.

Although the delegate had earned an evening's relaxation, after dinner she rushed to a caucus to root for her favorite program items. Here, in the light of other Leagues' problems and attitudes, she saw the proposals more clearly.

Following much lively debate pro and con, the final score on Friday was: Conservation, lost by a vote of 54 to 204; Constitutional Revision, won by voice vote; Financing Public Education, lost by a vote of 72 to 171;

Election Laws, won by almost unanimous voice vote, to become the "new look." The recommended Continuing Responsibilities were approved without any changes.

What the state Board does on the first and second days of a Convention was never more clearly illustrated than this year. In presenting its proposed program on the opening day, the Board gives the best "pitch" it can to those items it recommends. The second day, the delegates must carry the debate. A state Board that fought possessively for "its" items on the second day would deserve just what it might get—a two-year "letthe-Board-do-it" program! The best measure of the membership's interest in the program and willingness to work on it is the delegates' debate and vote.

Who controlled the Convention? The delegate—and no doubt about it! She took home the program she wanted.

#### Book Review in Brief

The 1957 Legislative Report is witty, exciting. Obtain for 50c at State Office.

#### Dark Horse

"How appropriate." "Why didn't we think of that before?" "It's a good program item." These expressions reflected the reactions of the state Convention delegates to the dark horse in the Current Agenda Sweepstakes. Result: Minnesota Election Laws, a non-recommended item, gathered speed as the Convention progressed and swept across the finish line in the number two spot on our program for 1957-1959.

What were some of the reasons for the enthusiasm which greeted this entry into the program discussion? There was, first, the simple fact that League members wanted to know more about election laws. Our Voters Service activities are well received in the community; it was felt that we could do an even more effective job if more of us knew the rules and regulations of voting. Many of us, just because we are League members, are asked questions about voting, and we don't always know the answers. Study of the election laws item would help put each of us in a better position to serve voters. (Of course, in using what we learn, we will have to be careful not to mix Voters Service and program. Voters Service must be informative only, not critical.)

#### Reform Is in the Air

Some of the information brought to the Convention indicated election law reform is in the air, and rightly so. The present state of our election laws causes confusion, misunderstanding and inefficiency. The 1957 session of the Legislature appointed an interim commission to examine our election laws and make recommendations for their improvement. This, therefore, seemed the right time to get in on the ground floor.

Because the act of voting is, for many citizens, their only participation in government, it is fundamental that they understand the mechanics of voting and that elections be properly conducted. Some of the particulars on which we will be working are absentee balloting, residence requirements, registration, administration, election costs and political party procedures and regulations.

Very soon, then, we will be studying, analyzing, making recommendations and ultimately supporting improvements in our election laws. We will be working in an area essential to the successful function of our democracy; certainly, voting is the key.

#### Our Golden Egg

Budget-making at the Convention was not a column of dull figures, but a series of delightful surprises, all leading to the conclusion that strong membership and strong finance go hand-in-hand.

Mrs. E. C. Williams, chairman, presented the proposed budget of \$21,688, a new high for the state League, constructing with colored paper a house that "jack" built, from foundation up. (Plug for publications: this idea, also used by the St. Louis Park League, is taken from the new national publication, "How to Spend Money for the League.")

Cass Lake, the little League with major-league spirit, was the first to pledge more than suggested, offering \$10 extra. Owatonna and Rochester each pledged \$25 more than recommended. A large number of Leagues met suggested increases.

The local League enthusiasm was typified by Golden Valley, which gave a \$25 "nest egg" check encased in a gilt shell. St. Paul also contributed \$25 to the special gifts fund. More good news came from three provisional Leagues. Their healthy pledges were: Crystal—\$125; Minnetonka Village—\$100; and Robbinsdale—\$125.

As a result, the final revised budget was \$21,583. The reduction of \$105 from the proposed budget was the least in memory. It was apparent that the state League has an intangible golden nest egg: the fact that, whether they give extra or whether they can't quite make the suggested pledge, the local Leagues are still contributing their utmost.

### **Leading Lady**

Amid applause and the popping of flash bulbs, Mrs. Malcolm Hargraves of Rochester was named winner of the annual Hope Washburn Award for outstanding service to the League of Women Voters of Minnesota. The first regular presentation of the certificate came during the Convention.

Mrs. Hargraves, who has just retired as constitutional revision chairman on the state Board, was state President from 1947 to 1951 and a member of the national Board from 1953 to 1955.

Fifteen other women from 10 local Leagues were nominated by 21 individuals, units and state Board members and by 13 local League Boards. Other nominees were Mrs. O. H. Anderson, Mahtomedi; Mrs. T. O. Everson, Mrs. Norman Grossman, Mrs. Reynold Jensen, Mrs. Elsbeth Parker, Miss Barbara Stuhler and Mrs. Frederick Winston, Minneapolis; Mrs. Gordon Grunditz, Richfield; Mrs. Donald Guthrie, Birchwood; Mrs. Stanley Kane, Golden Valley; Mrs. Roger Klein, Brainerd; Miss Dora Pletka and Miss Amelia Japs, Excelsior; Mrs. Gertrude Wallinder, Duluth; Mrs. Basil Young, Hibbing.

### Spotlight on Keeping up With the Joneses

Curiosity about the neighbors is always natural; but it is actually praiseworthy in the League, where the price of keeping up with the Joneses is originality and hard work. One of the rewards of the final session of the Convention was the Spotlight on Local Leagues who won prizes or commendation in a number of fields. Their thumbnail success stories provided inspiration and many practical tips.

Prizes of office equipment were awarded as follows:

#### **Public Relations**

Bloomington, for work on the Bloomington master plan as the most effective public relations job on a local level; Edina, for the Convention exhibit showing work on national, state, and local levels; Richfield, for the best job of building public opinion for a constitutional convention; Minneapolis, for the Convention exhibit on League orientation.

#### **Publications**

Roseville was named best in all-round use of publications, Mrs. D. A. Honetschlager, Stillwater, best in promotion by an individual of "Well What D'Ya Know," and Jackson, South St. Paul and Roseville won awards for best promotion by local Leagues of the same booklet.

Special commendation was given in:

#### Finance

Roseville, Granite Falls, Rochester, and Minneapolis.

#### Local Current Agenda

Jackson, White Bear Township, and Edina.

#### **Voters Service**

Duluth, Bloomington, Cass Lake.

#### What The Board Does

(Continued from page 1, column 2)

versity of Minnesota, with the national LWV Board and staff members and with officers of state Leagues which have water items on their programs.

After much discussion, the Board decided it could not, after all, recommend a water item.

Similar research was done on taxation and education, the other two suggestions receiving the greatest consideration by the local Leagues. In addition, the Board restudied the placing of the constitutional revision item. As a result of these deliberations, Constitutional Revision and Financing Public Education were recommended as Current Agenda on the final proposed program.

If there had been no possibility of changing the first proposed program before offering it to the Convention, there would have been no point in going through the carefully worked-out procedure of the second round of suggestions and the re-examination of the program by the Board.

#### The President Has the Last Word

Your perspective will, of course, be different from mine, but this is how it has looked to me from where I have sat these past four years.

Every phase of League activity must move in the direction of our purpose—work toward making more citizens aware of their relationship to government. I believe we are doing that through our program . . .

But we know that the effectiveness of a program item is not determined by legislative success alone. It is only one-third of our three-fold definition of action. We use another yardstick. Have we given information; have we influenced public opinion? The answer comes quickly and positively. We need only to read the stacks of newspaper clippings we have on file; ask leading citizens in League communities, "What is the LWV doing in the field of state government in your town?"; remember the legislative debate in committee room and on the floor (of one house, anyway) and be convinced that many more people in Minnesota know more about their state constitution than they did ten years ago.

#### We Make Progress

We are also moving in the right direction and making our influence felt more and more through our Local Current Agenda items . . . I believe we are making more effective use of the committee system . . . We are learning the value—the necessity, I should say—of cooperation between committees . . . we are making progress in working with other groups.

In order to do an efficient job we must, like a swimmer, throw off all excess baggage; we cannot become weighted down by endless procedure. We need to travel light, using the most streamlined, uncomplicated methods of work that we can devise. We are consistently doing this in the League.

You may well take pride in your membership. You are the recipients of a priceless heritage gained for you 37 years ago by a small handful of dedicated women. They thought the League would be necessary for perhaps five years, but soon learned—and it is more true with each passing year—that there will always be a need for the League of Women Voters, as long as we believe that successful government depends on how well we use our power as citizens.

Mrs. Basil Young in her President's Report