THE UNFINISHED AGENDA

Hubert H. Humphrey

Hubert H. Humphrey is United States Senator from Minnesota.

He was born in South Dakota and educated at the University of Minnesota and Louisiana State University. He was Mayor of Minneapolis from 1945 to 1948, and in 1949 he became the first Democrat in Minnesota history to win a seat in the U.S. Senate by popular election. He served there until 1964 when he won the vice-presidency in the Johnson Administration. In 1968 he was defeated in his campaign for the presidency by a margin of half a million votes. In 1970 he was again elected to the Senate from Minnesota, winning 57 percent of the vote.

John A. Gronouski, Dean of the Lyndon B. Johnson School of Public Affairs, presented Senator Humphrey to the Symposium audience.

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Today is historic in that we observe the opening of the Civil Rights papers on deposit in the Lyndon Baines Johnson Library. It is historic because scholars will find in those papers a rich source of information and insight into mid-20th century America's overriding moral and social challenge—the quest for racial justice and opportunity. As we look back over the period of the sixties, we remember that we went through a veritable revolution in many of the social standards and institutions of our land. The miracle is that we survived and that our institutions held intact, making the adjustments and the refinements that were required. And no man was more crucial to this struggle, no man gave more of himself to this cause and asked more of us than a United States Senator from this state and later President of the United States, Lyndon Johnson.

This Symposium is historic in other equally significant ways. Just the fact it has been held is historic. It has been more years than I care to count since such a distinguished group of national leaders have come together for something called a Civil Rights Symposium. Finally, this meeting is historic because it offers a rare opportunity to speak honestly and directly in the presence of friends and critics to the unfinished agenda of civil rights that still confronts this Nation. It is my judgment that we need candor among ourselves now more than anything else, a willingness to engage in dialogue and debate that will afford us a basis for some decisions.

I do not accept the proposition that most Americans believe that two centuries of racial injustice have somehow vanished from this land. No matter how they may feel personally about school busing or scatter-site housing or the Philadelphia Plan, I believe that most Americans understand the job is far from finished. It is therefore vitally important that we seize this opportunity to

remind our fellow citizens of this unfinished agenda, and that should be the purpose of this Symposium. If we did no more than this, if we only enumerated the wrongs and the injustices that remain, we would be throwing away a chance to carry forward the struggle to eradicate these living denials of justice and freedom. To make this a truly historic conference, we must face directly the kind of tough political problems that we faced many years ago and, through unremitting effort, eventually surmounted. It is to this task that I thought I might usefully direct my remarks today.

It is fashionable in some circles to suggest that white politicians no longer have much to offer in this struggle; that blacks, Chicanos, and Indians have now taken over the full burden of organizing the political forces to end the racial abuses that offend us all. While it is certainly true that a great deal of the responsibility has shifted to those who personally suffer under these wrongs, I flatly reject the notion that this burden is theirs alone. I do so for two reasons. First, I still believe that racial injustice and prejudice is as much a white problem as it is a black. brown, or red problem. And if that is so, I am unable to understand how the problem can be solved without full and active participation by whites-public officials and private citizens alike. Second, real progress will be achieved only when the overwhelming majority of Americans are committed to action and are prepared to communicate this message to their elected representatives in cities and states, in the Congress and in the White House.

We look back at the civil rights battles of the fifties and sixties with an air of nostalgia. In those years, the legislative goals were well-defined: the removal of a host of legal barriers to civil equality and equal opportunity. More than this, the legal barriers existed primarily in one section of the country, so that the lives of most Americans, it seemed, would be unaffected by whatever reforms we might achieve in Congress. We were, in a sense, working with a civil rights agenda that was uniquely suited to legislative remedy. We now look back on those times as the easy days of the civil rights struggle.

But if we think a moment longer—and in this I defer to my good friend, Clarence Mitchell, who will be participating in tomorrow's panel—we realize that those easy days were not so

easy. In the early 1950's, the number of U.S. Senators actively committed to passing the pending civil rights legislation could caucus in the rear corner of the Senate cloakroom. Those were actually years of unrelieved frustration and failure until Senate Majority Leader Lyndon Johnson decided that we could postpone no longer the most urgent portions of the pending legislation. In what still must be regarded as one of the Senate's most amazing demonstrations of parliamentary skill, the Civil Rights Act of 1957 became law when Lyndon Johnson maneuvered the legislation through the Senate without a protracted filibuster.

By the early 1960's, these initial steps were no longer sufficient as remedies for the problems that remained: equal access to public accommodations, equal job opportunity, nondiscriminatory use of federal funds, and greater protection of the right to vote. The legislative outlook was as dismal as it had been ten years earlier. The dramatic events in Birmingham, the decision by President Kennedy to seize the legislative initiative, his tragic assassination, and the total commitment of President Johnson to realizing these objectives produced a more hospitable legislative climate. But even then, the outlook in the Congress was grim. Our eventual triumph was not pre-ordained, by any means. At numerous points in the 75-day battle to break the filibuster, the legislation could have been compromised irretrievably. That none of this happened was due almost entirely to the political strategy that had been mapped out and was followed even in the most difficult moments of debate.

These retrospective remarks have had only one purpose: to suggest again that the struggle for civil rights in Congress has never been easy and that, in many respects, our present difficulties are no more insuperable than the barriers we faced back in the "good old days." They are different, to be sure, but not insuperable.

Other participants in this Symposium will speak to the substance of the remaining problems: racially-restrictive suburbs, racially-exclusive schools, racially-protected jobs, crime, drugs, and the host of other intertwined domestic problems. We will also talk about the Northern battlegrounds where many of these issues must be resolved. But I would like to devote the remainder of my remarks to the political strategy that must be devised if we are to continue the progress of the 1960's in this decade.

I begin with this proposition: unless we can agree on a strategy that will attract a majority coalition in the Congress and the Nation at large, we can look forward to little in the way of concrete results. It will avail us nothing to beat our chests in righteous indignation with a sense of moral consciousness about the inequities and injustices, unless we have a program of action and the important forces to put it to work. This lesson is as true today as it was 20 years ago. Between the two extremes of empty appeals to the Nation's moral consciousness and premeditated violence and intimidation lies a broad field for constructive political action, not so dramatic maybe, but effective; and it is in this area that we must begin to think more creatively.

It is commonplace in current political analysis to suggest that the national constituency in support of continued civil rights progress has vanished. "No interest," they say. The Nixon landslide in the general election, the surprising showing of George Wallace in the primaries, and the reams of polling data are offered as evidence of this decline. The momentum toward greater racial justice of the 1960's apparently has given way to a growing sense of retrenchment and disquiet in the 1970's. On the other hand, if one looks behind these highly visible developments at other examples of the public's attitude, the outlook is less stark and more hopeful.

The Gallup Poll, for example, has discovered a marked decline in the number of southern white parents who object to sending their children to schools with blacks. In 1963, 61 percent of southern white parents said they objected to such a development: in 1970 only 16 percent said they objected. Gallup described this as one of the most dramatic shifts in the history of public opinion polling. In 1958, 39 percent of the voters interviewed in another national Gallup Poll said they would vote for a well-qualified black man for president. Fifty-three percent said they would not support such a candidate. Last year, 69 percent said they would vote for a well-qualified black presidential candidate of their party—an increase of 31 percent. On the basis of this survey, Gallup reported that prejudice towards blacks in politics had declined to its lowest point yet recorded. These findings are significant if they do no more than remind us that integration of blacks into our educational and political structure has moved forward in the past decade, even as we read of the bitter

opposition of a specific group of whites to a local busing plan or the defeat of a particular black candidate at the polls.

We are now in a peculiar but vitally important period of our national life when our lack of direction in the civil rights arena is no greater than the lack of direction generally. The American people and their elected leaders are confused and ambivalent about where we should be heading as a Nation and deeply divided about our short-range objectives. Goals and priorities are literally untabulated and unknown. The 1972 elections did little to clarify this situation. It is regrettable but nonetheless true that many people voted against Senator McGovern or against President Nixon rather than for either candidate. And an alarmingly large number of eligible voters didn't vote at all. The issues of the campaign became hopelessly muddled, and many people voted against positions that neither candidate actually advocated. Thus we emerge from the presidential election no better informed about our future than when the campaign began more than a year ago. In fact, Democrats are even asking themselves, "What is the Deomocratic Party?" "Why the Democratic Party?" And to all of these questions there are no easy answers.

But this much can be said: drawing on the election returns and our knowledge of current public attitudes, it seems clear that any political appeal that appears rightly or wrongly to favor one group or class of people over another is going to be rejected by a majority of the American electorate. I said the time was at hand for candor, and I shall use some of it myself. The Democratic Party got into trouble when its internal reforms came to be perceived, even though falsely, as establishing specific quotas that favored young people, women, and blacks over the more traditional elements of the party, particularly ethnic Americans, blue-collar workers, the elderly, and elected Democratic officials. There was a considerable propaganda campaign to make this point stick in the minds of the American people.

By the same token, I would argue that the Civil Rights Movement got into trouble when more and more people were propagandized into believing that it was only an effort to give blacks a special break that was not afforded to any other group in American society. We know this perception is wrong but this perception exists, whether we like it or not. I am a political man,

and I know that what is true in public affairs frequently is not nearly as compelling as what people think is true. It is our job to get the thinking straightened out.

It is within our power to break out of this impasse and to begin the mobilization of the political resources that can restore the positive momentum of the 1960's, not only for civil rights, but for a total national agenda. How can this be done? I am not sure that any of us have all the answers, and I surely do not. But I can point up several facts that should be kept in mind. First, I subscribe to Vernon Jordan's thesis that President Nixon has within his grasp an extraordinary opportunity to move to the forefront of the quest for racial justice in this country. Just as he confounded his critics with his dramatic trips to China and the Soviet Union and his adoption of wage and price controls, Mr. Nixon could seize the initiative on the civil rights front. I know or at least assume that a second-term President must begin to think seriously about the historical judgments of his Administration. And I can imagine no more harsh indictment than that President Nixon should have failed to lead the United States in the most critical and urgent area of domestic concern: human rights. Such a move by President Nixon would be supported and applauded by a large majority of Democrats and, I suspect, a significant number of Republicans. It would bring back to life almost overnight the bi-partisan coalition that was responsible for all the civil rights legislation of the 1960's.

Presidents, however, do not operate in a vacuum, no matter how much they seek to seal themselves off from public opinion. So I would supplement the Jordan thesis with this proposal: we should be devising a political strategy that will assist—yes, insist and propel—President Nixon to make this kind of affirmative decision. There is good historical precedent for this approach. We may forget that the early 1960's was a time of convincing President Kennedy that he should adopt a more aggressive posture in support of civil rights legislation that had been pending in the Congress for many years. We forget that his initial Civil Rights Proposals in 1963 were judged inadequate by the Leadership Conference on Civil Rights. It was only after those tragic and dramatic events in Birmingham that the Kennedy Administration became fully and totally committed to the legislative package that eventually became the Civil Rights Act of 1964.

The times and the circumstances are indeed different today. but there are several factors that President Nixon should be reminded of as he looks ahead to his second term of office. He should be reminded that the defeat of George McGovern was not a repudiation by the voters of the programs and the policies that had been advocated by other presidents and passed by a coalition of Democrats and Republicans in Congress. For example, there is solid evidence that a majority of Americans strongly favor closing tax loopholes and creating a more equitable tax structure. In like fashion, there is significant national support for cutting out non-essential defense expenditures. This is significant, because progress in these two areas, only possible with strong presidential leadership, would begin to provide the federal government with the financial resources that are essential for any realistic attack on our most urgent domestic problems of education, housing, jobs, health care, environment, crime, and transportation. As we attack these problems either directly through the federal government or through cities and states, we touch the areas of daily life that now comprise most of what we mean by civil rights. The new budgetary flexibility means that these goals can be achieved without seeming to advocate special advantages for one group at the expense of another. There is virtually no segment of our society that would not benefit directly from meaningful progress in each of these areas.

In this context, I contend that the entire concept of the Civil Rights Movement must be broadened to include the rights and opportunities that should be available to other disadvantaged groups in America. I am thinking of the physically handicapped, for example, or the mentally retarded who are discriminated against in the most cruel and inhumane ways; or the elderly, who are frequently locked up in what we call Senior Citizen Housing Projects, oftentimes forgotten and isolated. All these people must face many of the same barriers and misunderstandings and prejudices that confront blacks and other minority citizens. Injustice knows no race, and it knows no age. We are also in a period where the issue of women's rights and women's political power must be included in a broader definition of civil rights.

In other words, it can be demonstrated that the success of President Nixon's second term depends in a large measure upon his willingness to take the lead on a number of issues that were raised in the recent campaign by Senator McGovern. Moreover there already exists a base of popular support should Mr. Nixon pursue such a course of action. It is imperative then that we begin to organize the political forces that can help bring President Nixon to a realization of his opportunity. We cannot afford to let a President chart his own course. He must have the benefit of the advice and the counsel of the great American electorate. I intend to urge the Democratic Congressional leadership working in close cooperation with black and other minority leadership to speak out forcefully on these matters at the beginning of the 93rd Congress. I would hope that state leaders, governors, mayors, and county executives would do likewise.

As I see it, we must identify the struggle for civil rights as an all-embracing struggle for the rights and privileges and duties of all Americans. In the political arena, there are not enough blacks, there are not enough Chicanos and Indians and Puerto Ricans to form an electoral majority. We must create a climate of identity of interests between the needs, the hopes, and the fears of the minorities and the needs and the hopes and the fears of the majority. In simple language this means identifying the cause of civil rights with quality education for all children. Millions of parents, white and black, feel that the present educational system is not satisfying the needs of their children. We must identify civil rights with the right of every American to good health care. It is not only blacks or Chicanos that have inadequate health care. There are millions of Americans white as well as black or brown or red who are either victims of inadequate health care or unable to pay for what care is available. We must find some new, common denominators, mutual needs, mutual wants, common hopes and fears, and use them to bind together a coalition of people representing the hopes and the fears of the majority. Out of this coalition we can then fashion a new Bill of Rights that will belong to all Americans and, because it does, will have tremendous force:

The right to a meaningful life, free from poverty.

There are more whites in poverty than there are blacks. Unite the people today who are the victims of poverty.

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The right to full and equal protection of the law.

All people find today that justice delayed is justice denied. The people who live in the ghetto are the victims of crime much more than the people who live in the suburbs. But all people have the right to equal protection of the law.

The right to productive and gainful employment.

Unemployment knows no race. It stands as a constant threat to the life and the well-being of millions of families.

The right to economic, political, and social opportunity free from the obstruction of discrimination based on race, creed, or sex.

The right to move up in the social structure; not just the right to a job, but the right to be a manager as well as a worker. The right to be on a board of directors as well as to be a customer. Not only the right, but the realization of the right.

The right to a clean and decent neighborhood.

The right to life free from violence and terrorism.

The right to privacy free from official or private invasion.

The right to safety, including protection of person and property.

The right to quality education at all levels free from segregation.

Quality education is integrated education. If we can learn together, we can live together. But if we learn separately, we are apt to pursue separate courses.

The right to live in good health under a system of comprehensive insurance providing and assuring modern health care for all.

The right to be free from hunger.

The right to recreation and leisure.

The right to a clean and wholesome environment.

These rights belong to the American people; they are not just for blacks or Chicanos or Indians, but for the blue-collar worker, the poor white, the student, the farmer, the worker in the office or the shop. Without these rights alive and well and vital, without these rights applicable and accepted, there are no real civil rights.

Vernon E. Jordan, Jr., speaks on "The Challenge of the Seventies."

Photo by News and Information Service, The University of Texas at Austin.



Senator Hubert H. Humphrey addresses the Symposium on Monday morning.

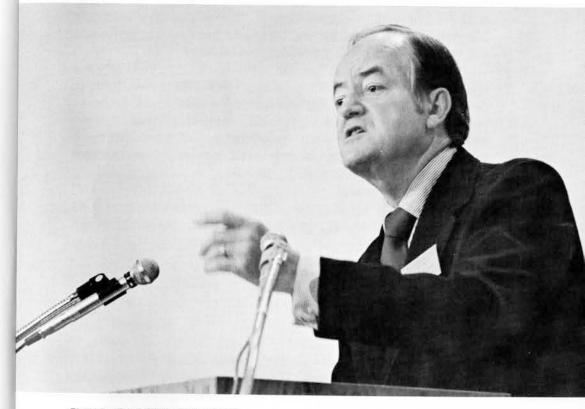


Photo by Frank Wolfe, LBJ Library.

We now have the formalities of law, the legal protections, but we have not had the social acceptance that is required. The new dimensions of civil rights are to be found in the living and working and playing conditions of our people. It is not enough to have laws that declare discrimination in employment illegal. We must have jobs and income and upward mobility.

It is not enough to ban segregation in education. We must have well-financed, modern, well-equipped schools with competent, well-paid, qualified teachers. Those who can least afford education are those who should have the best education. But the poorest schools are generally to be found in areas where the children have no books in their homes, no libraries available, and little or no income to satisfy the needs of learning.

It is not enough for government to employ blacks and other minorities, even though government should set the example. We must insist that corporate industry open its doors, not only to menial assembly-line jobs in factories, but to jobs all the way up the management spectrum. And the same must be true of finance and the institutions of higher education.

The emphasis must be on developing the political and economic system to its full potential so that all may benefit. In the context of the ending of the war in Vietnam, this appeal may generate far more political support than some of our more cynical, political commentators would imagine. As U.S. participation in this war ends and our prisoners are returned, we will be liberated from a burden that has stifled and blurred our vision of what is possible in this country.

The academic community of intellectuals has been paralyzed by the cruelty of the war and has not given its attention to the days that lie ahead. America has been denied the creative, innovative thinking about the basic social and domestic problems that plague us, because so many have found themselves in an emotional binge about a cruel and lasting war, which pray God is fast coming to an end. I appeal to the academic community, to the intellectual life of America, to think anew, to cleanse itself of the past, to think of tomorrows, to ask itself, "How can we in America learn to live in dignity with respect for one another?" "How can we open up the harmony of peace which is more than the absence of war?" It is not just a matter of the diversion of billions of dollars

to support our military effort in Southeast Asia. It is basically a matter of our energy and our awareness and our willingness to buckle down to the hard tasks that lie ahead. Although it may not happen immediately, I am confident that over time we will come to know a political climate free of the hatred and antagonism that arose as a consequence of the war. In such a political climate, it will be more feasible to win the support of the American people for a renewed attack on the unfinished agenda of domestic concerns.

But, you ask, do we have time enough? How can we expect black Americans, Chicanos, Indians, and other deprived minorities to postpone for one day longer their full and fair participation in American life? The answer is simple: you can neither expect nor ask them to be patient. On the other hand, one of the factors that always amazed me throughout my years of public life has been the degree of faith in the American system that has been retained by blacks and other minorities. In many respects, they have kept the democratic faith far more than some of our more affluent and fortunate white Americans who have benefited so fully from the system.

Early next year, the Potomac Associates will release a study showing that blacks express about as much sense of personal progress from the past to the present as whites, but that blacks are more optimistic than whites about their personal futures. These findings raise questions about the notion that members of the black community are overwhelmed by feelings of personal frustration and hopelessness.

I do not cite these results to suggest in any way that our past achievements are adequate, or that we have been truly responsive to the problems that remain. I cite them only to suggest that the blacks and most minority groups have not given up on this country. Some of the people who have given up are the very ones who can enjoy the luxury of being unhappy. But many of the people who have every reason to be unhappy today hope for the better tomorrow and express their faith in our ability to achieve it.

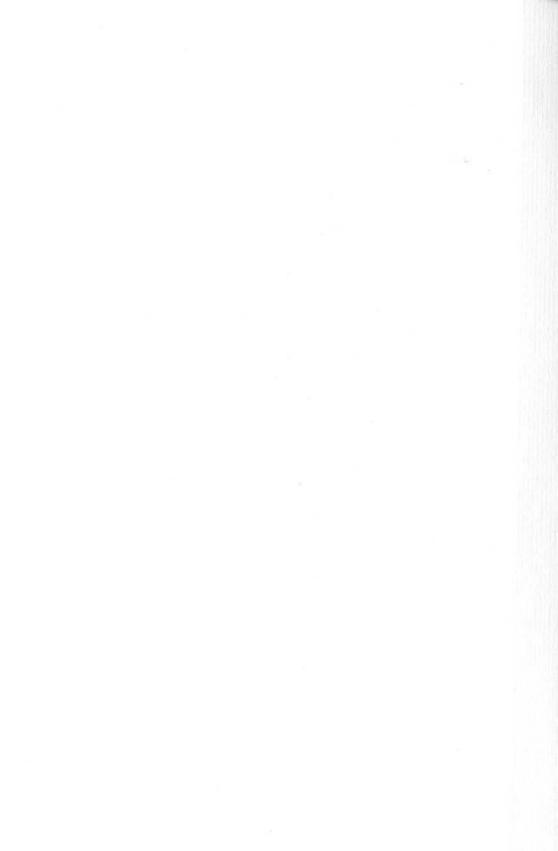
I ask you to join me not in a child-like optimism but in a resolve to put together in this country the coalition of economic and political forces that can move mountains. We have done much, but what we have done is only an indication of what we can do and what we must do.

THE UNFINISHED AGENDA

There is no time for self-pity; no time for recriminations; no time for looking back.

In light of the political developments in this country, everyone in this room has a special obligation to be a leader and to be a cooperator; to remind those who hold high office that they hold it, not for themselves, but solely for the fulfillment of the highest purposes of this Nation.

Senator Humphrey's address concluded the Monday morning session of the Symposium.



using - San Antonio (Clarens Mitchell) Trued to your Truing Treulent Johnson, Texas Lady But Total 1972 Dean Gronouske Mr Chief Justice (warren) Koy Welkins Vernon Jordon

It is a great privilege for me to participate in this civil rights symposium sponsored jointly by the Lyndon Baines Johnson Library and the University of Texas.

I AM EVEN TEMPTED TO SUGGEST THAT THIS IS A HISTORIC

OCCASION. ALTHOUGH I RECOGNIZE THAT THE TERM "HISTORIC" HAS

BEEN USED TO EXCESS IN CERTAIN QUARTERS, I AM FULLY PREPARED TO

DEFEND THIS GATHERING AS PROPERLY BEING PLACED IN THE

HISTORICAL CATEGORY.

IT IS HISTORIC IN THE SENSE THAT TODAY WE OBSERVE THE OPENING OF THE CIVIL RIGHTS PAPERS ON DEPOSIT IN THE LBJ

Scholars, Commentatories + others
WILL FIND THESE

DOCUMENTS TO BE A RICH SOURCE OF INFORMATION AND INSIGHT ABOUT

MID-20th Century America's overriding moral and social challenge

-- THE QUEST FOR RACIAL JUSTICE AND OPPORTUNITY.

AND NO MAN WAS MORE CRUCIAL TO THIS STRUGGLE -- NO MAN GAVE

MORE OF HIMSELF TO THIS CAUSE AND ASKED MORE OF US -- THAN

U.S. SENATOR AND THEN PRESIDENT LYNDON JOHNSON.

BUT THIS SYMPOSIUM IS HISTORIC IN OTHER EQUALLY SIGNIFICANT WAYS. JUST THE FACT OF ITS BEING HELD IS HISTORIC. IT HAS BEEN MORE YEARS THAN I CARE TO COUNT SINCE SUCH A DISTINGUISHED GROUP OF NATIONAL LEADERS HAVE COME TOGETHER FOR SOMETHING CALLED

A "CIVIL RIGHTS SYMPOSIUM."

THIS IS THE KIND OF GATHERING THAT ONE ATTENDED REGULARLY

IN THE 1960'S SUCH AS THE CIVIL RIGHTS CONVOCATION HELD AT

GEORGETOWN UNIVERSITY AT THE HEIGHT OF OUR EFFORTS TO PASS

THE CIVIL RIGHTS ACT OF 1964 THE FACT THAT TODAY THIS

SYMPOSIUM GENERATES SUCH INTEREST AND COMMENT IS STRIKING

EVIDENCE OF THE PROFOUND CHANGES THAT HAVE TAKEN PLACE

SINCE THESE EARLIER YEARS OF OPTIMISM AND HOPE

Finally, This MEETING IS HISTORIC BECAUSE IT OFFERS A RARE OPPORTUNITY TO SPEAK HONESTLY AND DIRECTLY TO THE UNFINISHED AGENDA OF CIVIL RIGHTS THAT STILL CONFRONTS THIS NATION.

I DO NOT ACCEPT THE PROPOSITION THAT MOST AMERICANS BELIEVE

THAT TWO CENTURIES OF RACIAL INJUSTICE HAVE SOMEHOW VANISHED

FROM THIS LAND HOWEVER, THEY MAY FEEL PERSONALLY ABOUT SCHOOL

BUSING, OR SCATTER-SIGHT HOUSING, OR THE PHILADELPHIA PLAN. I

BELIEVE MOST AMERICANS UNDERSTAND THAT THE JOB IS FAR FROM FINISHED.

IT IS, THEREFORE, VITALLY IMPORTANT THAT WE SEIZE THE

OPPORTUNITY TO REMIND OUR FELLOW CITIZENS OF THIS UNFINISHED

AGENDA. BUT, IF WE DID NO MORE THAN THIS -- IF WE ONLY

ENUMERATED THE WRONGS AND INJUSTICES THAT REMAINED -- WE WOULD

BE THROWING AWAY OUR CHANCE TO CARRY FORWARD THE STRUGGLE OF

ERADICATING THESE LIVING DENIALS OF JUSTICE AND FREEDOM.

To MAKE THIS A TRULY HISTORIC CONFERENCE, WE MUST FACE DIRECTLY THE KIND OF TOUGH POLITICAL PROBLEMS THAT WE FACED MANY YEARS AGO AND THAT, THROUGH YEARS OF UNREMITTING EFFORT, WE EVENTUALLY SURMOUNTED AND IT IS TO THIS TASK I THOUGHT I MIGHT USEFULLY DIRECT MY REMARKS / I RECOGNIZE THAT IT HAS BEEN FASHIONABLE IN SOME CIRCLES TO SUGGEST THAT WHITE POLITICIANS NO LONGER HAVE MUCH TO OFFER IN THIS STRUGGLE THAT BLACKS, CHICANOS AND INDIANS HAVE NOW TAKEN OVER THE FULL BURDEN OF ORGANIZING THE POLITICAL FORCES TO END THE RACIAL ABUSES THAT OFFEND US ALL WHILE IT IS CERTAINLY TRUE THAT A GREAT DEAL OF THIS RESPONSIBILITY HAS SHIFTED TO PERSONS WHO STURELY SUFFER UNDER THESE WRONGS, I FLATLY REJECT THE NOTION THAT THIS BURDEN IS THEIRS ALONE.

I DO SO FOR TWO REASONS. FIRST, WE HAVE SAID MANY TIMES

-- AND I STILL BELIEVE -- THAT RACIAL INJUSTICE AND PREJUDICE IS

WITHOUT FULL AND ACTIVE PARTICIPATION BY WHITES -- PUBLIC OFFICIALS

AND PRIVATE CITIZENS, ALIKE.

SECOND, REAL PROGRESS WILL BE ACHIEVED ONLY WHEN THE OVERWHELMING MAJORITY OF AMERICANS ARE COMMITTED TO ACTION AND ARE PREPARED TO COMMUNICATE THIS MESSAGE TO THEIR ELECTED REPRESENTATIVES IN CITIES, STATES AND IN THE CONGRESS AND WHITE House.

WE LOOK BACK AT THE CIVIL RIGHTS BATTLES OF THE 1950'S AND 1960's WITH AN AIR OF NOSTALGIA IN THOSE YEARS, THE LEGISLATIVE GOALS WERE RELATIVELY WELL DEFINED! THE REMOVAL OF A HOST OF LEGAL BARRIERS TO CIVIL EQUALITY AND EQUAL OPPORTUNITY ... More THAN THIS, THE LEGAL BARRIERS EXISTED PRIMARILY IN ONE SECTION OF THE COUNTRY SO THAT THE LIVES OF MOST AMERICANS WOULD BE UNAFFECTED BY WHATEVER REFORMS WE MIGHT ACHIEVE IN CONGRESS ... WE WERE, IN A SENSE, WORKING WITH A CIVIL RIGHTS AGENDA THAT WAS UNIQUELY SUITED TO LEGISLATIVE REMEDY.

AGENDA THAT WAS UNIQUELY SUITED TO LEGISLATIVE REMEDY.

WE NOW LOOK BACK ON THOSE TIMES AS THE EASY DAYS OF THE CIVIL RIGHTS STRUGGLE.

BUT IF WE THINK A MOMENT LONGER -- AND IN THIS I DEFER TO

MY GOOD FRIEND, CLARENCE MITCHELL, WHO WILL BE PARTICIPATING

IN TOMORROW'S PANEL -- THESE EASY DAYS WERE NOTSO EASY

IN THE EARLY 1950'S, THE NUMBER OF U.S. SENATORS WHO WERE

ACTIVELY COMMITTED TO PASSING THE PENDING CIVIL RIGHTS LEGISLATION

COULD CAUCUS IN THE REAR CORNER OF THE SENATE CLOAKROOM. AND

HAVE THE DISTINCT IMPRESSION THAT THE SENATE ESTABLISHMENT OF

THOSE YEARS WAS DECIDEDLY UNENTHUSIASTIC ABOUT THESE BILLS.

Some members were

EVEN DOWNRIGHT HOSTILE

As CLARENCE MITCHELL REMEMBERS, THESE WERE YEARS OF UNRELIEVED FRUSTRATION AND FAILURE, UNTIL SENATE MAJORITY LEADER LYNDON JOHNSON DECIDED THAT WE COULD POSTPONE NO LONGER THE MOST URGENT PORTIONS OF THE PENDING LEGISLATION [IN WHAT STILL MUST BE REGARDED AS ONE OF THE SENATE'S MOST AMAZING DEMONSTRATIONS OF PARLIAMENTARY SKILL, THE CIVIL RIGHTS ACT OF 1957 BECOME LAW WHEN LYNDON JOHNSON MANEUVERED THE LEGIS-LATION THROUGH THE SENATE WITHOUT A FILIBUSTER By the EARLY 1960's, THESE INITIAL STEPS WERE NO LONGER SUFFICIENT AS REMEDIES FOR THE PROBLEMS THAT REMAINED EQUAL ACCESS TO PUBLIC ACCOMMODATIONS, EQUAL JOB OPPORTUNITY, THE NON-DISCRIMINATORY USE OF FEDERAL FUNDS, AND GREATER PROTEC-TION OF THE RIGHT TO VOTE.

THE LEGISLATIVE OUTLOOK WAS AS DISMAL AS IT HAD BEEN TEN

THE DRAMATIC EVENTS IN BIRMINGHAM; THE DECISION BY

PRESIDENT KENNEDY TO SEIZE THE LEGISLATIVE INITIATIVE, HIS

TRAGIC ASSASSINATION, AND THE COMMITMENT OF PRESIDENT

JOHNSON TO REALIZING THESE OBJECTIVES PRODUCED A MORE HOSPITABLE

LEGISLATIVE CLIMATE.

BUT, EVEN THEN, THE OUTLOOK IN THE SENATE WAS GRIM OUR

EVENTUAL TRIUMPH WAS NOT PRE-ORDAINED. BY ANY MEANS AT

NUMEROUS POINTS IN THE 75 DAY BATTLE TO BREAK THE FILIBUSTER

THE LEGISLATION COULD HAVE BEEN COMPROMISED IRRETRIEVABLY.

THE FACT THAT NONE OF THIS HAPPENED WAS DUE ALMOST ENTIRELY

TO THE POLITICAL STRATEGY THAT HAD BEEN MAPPED OUT AND

THAT WAS FOLLOWED EVEN IN THE MOST DIFFICULT MOMENTS OF DEBATE

THESE RETROSPECTIVE REMARKS HAVE ONLY ONE PURPOSE:

TO SUGGEST AGAIN THAT THE STRUGGLE FOR CIVIL RIGHTS IN CONGRESS

IN MANY RESPECTS, OUR PRESENT

DIFFICULTIES ARE NO MORE INSUPERABLE THAN THE BARRIERS WE

FACED BACK IN THE GOOD OLD DAYS

DIFFERENT, TO BE SURE, BUT NOT INSUPERABLE.

OTHER PARTICIPANTS IN THIS SYMPOSIUM WILL SPEAK TO THE

SUBSTANCE OF THE REMAINING PROBLEMS: RACIALLY-RESTRICTIVE

SUBURBS, RACIALLY-EXCLUSIVE SCHOOLS, RACIALLY-PROTECTED JOBS,

CRIME, DRUGS, AND THE HOST OF OTHER INTERTWINED DOMESTIC PROBLEMS.

WE WILL TALK AT LENGTH ABOUT THE NEW NORTHERN

BATTLEGROUNDS WHERE MANY OF THESE ISSUES BE RESOLVED.

BUT, I WOULD LIKE TO DEVOTE THE REMAINDER OF MY REMARKS TO THE

POLITICAL STRATEGY THAT MUST BE DEVISED IF WE ARE TO CONTINUE

THE PROGRESS OF THE 1960'S IN THIS DECADE of the 1970'S.

I BEGIN WITH THIS PROPOSITION; UNLESS WE AGREE ON A

STRATEGY THAT CAN ATTRACT A MAJORITY COALITION IN THE CONGRESS

AND THE NATION AT LARGE; WE CAN LOOK FORWARD TO LITTLE IN THE

WAY OF CONCRETE RESULTS.

THIS LESSON IS AS TRUE TODAY AS IT WAS TWENTY YEARS AGO.

BETWEEN THE TWO EXTREMES OF EMPTY APPEALS TO THE NATION'S

MORAL CONSCIOUSNESS AND PREMEDITATED VIOLENCE AND INTIMIDATION

LIES A BROAD FIELD FOR CONSTRUCTIVE POLITICAL ACTION,

AND, IT IS IN THIS AREA WHERE WE MUST BEGIN TO THINK MORE

CREATIVELY.

IT IS NOW COMMONPLACE IN CURRENT POLITICAL ANALYSIS TO

SUGGEST THAT THE NATIONAL CONSTITUENCY IN SUPPORT OF CONTINUED

CIVIL RIGHTS PROGRESS HAS VANISHED .

THE NIXON LANDSLIDE IN THE GENERAL ELECTION; THE SURPRISING

SHOWING OF GOVERNOR WALLACE IN THE PRIMARIES; AND THE REAMS OF

POLLING DATA ARE OFFERED AS EVIDENCE OF THIS DECLINE

THE MOMENTUM TOWARD GREATER RACIAL JUSTICE OF THE 1960'S

APPARENTLY HAS GIVEN WAY TO A GROWING SENSE OF RETRENCHMENT

AND DISQUIET.

BUT IF ONE LOOKS BEHIND THESE HIGHLY

VISIBLE DEVELOPMENTS AT OTHER EXAMPLES OF THE PUBLIC'S ATTITUDE

THE OUTLOOK IS LESS STARK AND MORE HOPEFUL.



THE GALLUP POLL, FOR EXAMPLE, HAS DISCOVERED A MARKED

DECLINE AMONG SOUTHERN WHITE PARENTS WHO OBJECT TO SENDING

THEIR CHILDREN TO SCHOOLS WITH BLACKS

IN 1963, 61 PERCENT OF SOUTHERN WHITE PARENTS SAID THEY

OBJECTED TO SUCH A DEVELOPMENT; IN 1970. SEVEN YEARS LATER.

GALLUP ASKED THE SAME QUESTION AND DISCOVERED THAT 16 PERCENT

SAID THEY WOULD OBJECT.

GALLUP DESCRIBED THIS AS ONE OF THE MOST DRAMATIC SHIFTS IN

THE HISTORY OF PUBLIC OPINION POLLING

OR CONSIDER THIS BIT OF EVIDENCE; IN 1958, 39 PERCENT OF THE VOTERS INTERVIEW IN ANOTHER NATIONAL GALLUP POLL SAID THEY WOULD VOTE FOR A GENERALLY WELL-QUALIFIED BLACK MAN FOR PRESIDENT: 53 PERCENT SAID THEY COULD NOT SUPPORT SUCH A CANDIDATE.

Last YEAR, GALLUP ASKED THE SAME QUESTION: 69 PER

CENT SAID THEY WOULD VOTE FOR A GENERALLY WELL-QUALIFIED

BLACK PRESIDENTIAL CANDIDATE OF THEIR PARTY, AN INCREASE OF

31 PERCENT.

ON THE BASIS OF THIS SURVEY, GALLUP REPORTED

THAT PREJUDICE TOWARD BLACKS IN POLITICS HAD DECLINED TO

ITS LOWEST POINT YET RECORDED

THESE FINDINGS ARE SIGNIFICANT IF THEY DO NO MORE THAN REMIND US THAT THE INTEGRATION (A GOOD WORD) I CONTINUE TO BELIEVE -- OF BLACKS INTO OUR EDUCATIONAL AND POLITICAL STRUCTURE HAS MOVED FORWARD IN THE PAST DECADE, EVEN AS WE READ OF THE BITTER OPPOSITION OF A SPECIFIC GROUP OF WHITES TO A LOCAL BUSING PLAN OR THE DEFEAT OF A PARTICULAR BLACK CANDIDATE AT THE POLLS.

WE ARE, IT SEEMS TO ME, IN A PECULIAR BUT VITALLY

IMPORTANT PERIOD OF OUR NATIONAL LIFE, WHERE OUR LACK OF

DIRECTION IN THE CIVIL RIGHTS ARENA IS NO GREATER THAN OUR

LACK OF DIRECTION GENERALLY

THE AMERICAN PEOPLE AND THEIR ELECTED LEADERS ARE DEEPLY

CONFUSED AND AMBIVALENT ABOUT WHERE WE SHOULD BE HEADING AS A

NATION AND, CONSEQUENTLY, DEEPLY DIVIDED ABOUT OUR SHORTER-RANGE

OBJECTIVES .

THIS IS CERTAINLY TRUE ABOUT THE DEMOCRATIC PARTY

ITSELF -- LONG THE NATION'S PRINCIPAL SOURCE OF VISION AND

INITIATIVE.

WHAT IS THE DEMOCRATIC PARTY? WHY THE DEMOCRATIC

PARTY? THESE ARE NOT EASY QUESTIONS TO ANSWER.

The 1972 elections did little to clarify this situation $\boldsymbol{\wp}$

IT IS REGRETTABLE BUT NONETHELESS TRUE THAT MANY PEOPLE VOTED

AGAINST SENATOR McGOVERN OR AGAINST PRESIDENT NIXON, RATHER

THAN FOR EITHER CANDIDATE, AND, AN ALARMINGLY LARGE NUMBER

OF ELIGIBLE VOTERS DIDN'T VOTE AT ALL THE ISSUES OF THE

CAMPAIGN BECOME HOPELESSLY MUDDLED AND MANY PEOPLE VOTED

AGAINST POSITIONS THAT NEITHER CANDIDATE ACTUALLY ADVOCATED.

THUS, WE EMERGE FROM THIS PRESIDENTIAL ELECTION NO

BETTER INFORMED ABOUT OUR FUTURE THAN WHEN THE CAMPAIGN BEGAN

MORE THAN A YEAR AGO

BUT I THINK THIS MUCH CAN BE SAID: DRAWING FROM THE

ELECTION RETURNS AND OUR KNOWLEDGE OF CURRENT PUBLIC ATTITUDES,

IT SEEMS CLEAR THAT ANY POLITICAL APPEAL THAT APPEARS, RIGHTLY

OR WRONGLY, AS FAVORING ONE GROUP OR CLASS OF PEOPLE OVER

ANOTHER IS GOING TO BE REJECTED BY A MAJORITY OF THE AMERICAN

ELECTORATE

THE DEMOCRATIC PARTY GOT INTO TROUBLE WHEN ITS INTERNAL

REFORMS CAME TO BE PERCEIVED AS ESTABLISHING SPECIFIC QUOTAS

THAT FAVORED YOUNG PEOPLE, WOMEN AND BLACKS OVER THE MORE

TRADITIONAL ELEMENTS OF THE PARTY, PARTICULARLY ETHNIC

AMERICANS, BLUE COLLAR WORKERS, THE ELDERLY AND ELECTED

DEMOCRATIC OFFICIALS.

AND, BY THE SAME TOKEN, I WOULD ARGUE THAT THE CIVIL

Proposendy I into lielieuing that is was

AN EFFORT TO GIVE BLACKS A SPECIAL BREAK THAT WAS

AFFORDED NO OTHER GROUP IN AMERICAN SOCIETY.

WE KNOW THIS PERCEPTION IS WRONG But it is what soften more But it exists, whether we like it or not. I what is frue.

I WOULD ARGUE, HOWEVER, THAT IT IS WITHIN OUR POWER TO BREAK OUT OF THIS IMPASSE AND TO BEGIN THE MOBILIZATION OF POLITICAL RESOURCES THAT CAN RESTORE THE POSITIVE MOMENTUM OF THE 1960'S, NOT ONLY FOR CIVIL RIGHTS BUT FOR THE NATION GENERALLY.

I AM NOT SURE THAT I HAVE THE ANSWERS, BUT I CAN

How is This to be Done?

POINT UP SEVERAL FACTS THAT SHOULD BE KEPT IN MIND AS WE SEARCH FOR MORE LASTING SOLUTIONS.

FIRST, I SUBSCRIBE TO VERNON JORDAN'S THESIS

THAT PRESIDENT NIXON HAS WITHIN HIS GRASP AN EXTRAORDINARY

OPPORTUNITY TO MOVE TO THE FOREFRONT OF THE QUEST FOR RACIAL

JUSTICE IN THIS COUNTRY.

JUST AS HE CONFOUNDED HIS CRITICS WITH HIS DRAMATIC

TRIPS TO CHINA AND THE SOVIET UNION, OR HIS ADOPTION OF

WAGE AND PRICE CONTROLS, MR. NIXON COULD JUST AS EASILY SEIZE

THE INITIATIVE ON THE CIVIL RIGHTS FRONT.

I KNOW, OR AT LEAST I ASSUME, THAT A SECOND-TERM

PRESIDENT MUST BEGIN TO THINK SERIOUSLY ABOUT THE HISTORICAL

JUDGMENTS OF HIS ADMINISTRATION,

AND I CAN IMAGINE NO MORE HARSH INDICTMENT THAN HAS HAVING

FAILED TO LEAD THE UNITED STATES IN THE MOST CRITICAL AND

URGENT AREA OF DOMESTIC CONERN

Such a move by President Nixon would be supported and

APPLAUDED BY THE LARGE MAJORITY OF DEMOCRATS AND, I SUSPECT,

BY A SIGNIFICANT NUMBER OF REPUBLICANS

IT WOULD BRING BACK TO LIFE, ALMOST OVERNIGHT, THE BI-PARTISAN COALITION THAT WAS RESPONSIBLE FOR ALL THE CIVIL RIGHTS LEGISLATION OF THE 1960'S.

PRESIDENTS, HOWEVER, DO NOT OPERATE IN A VACUUM SO I

WOULD SUPPLEMENT THE JORDAN THESIS WITH THIS PROPOSAL

Should be devising a political strategy that will assist, yes proper

PRESIDENT NIXON TO MAKE THIS KIND OF AFFIRMATIVE DECISION

THERE IS GOOD HISTORICAL PRECEDENT FOR THIS APPROACH.

WE FORGET THAT THE EARLY 1960'S WAS A TIME OF CONVINCING

PRESIDENT KENNEDY TO ADOPT A MORE AGRESSIVE POSTURE IN

SUPPORT OF THE CIVIL RIGHTS LEGISLATION THAT HAD BEEN PENDING

IN THE CONGRESS FOR MANY YEARS.

WE FORGET THAT HIS INITIAL CIVIL RIGHTS PROPOSALS IN 1963
WERE JUDGED TOTALLY INADEQUATE BY THE LEADERSHIP CONFERENCE
ON CIVIL RIGHTS.

IT WAS ONLY AFTER THE DRAMATIC EVENTS IN BIRMINGHAM THAT THE KENNEDY ADMINISTRATION BECAME FULLY COMMITTED TO THE LEGISLATIVE PACKAGE THAT EVENTUALLY BECAME THE CIVIL RIGHTS ACT OF 1964.

THE TIMES AND CIRCUMSTANCES ARE VERY DIFFERENT TODAY.

But there are several factors that President Nixon should be reminded of as he looks ahead to his second term of office.

HE SHOULD BE REMINDED THAT THE DEFEAT OF GEORGE McGOVERN
WAS NOT A REPUDIATION BY THE VOTERS OF THE PROGRAMS AND

POLICIES ADVOCATED BY OTHER PRESIDENTS AND PASSED BY DEMOCRATS

T CONGRESS TO

In Elample

THERE IS SOLID EVIDENCE THAT A MAJORITY OF

AMERICANS STRONGLY FAVOR'CLOSING TAX LOOPHOLES AND CREATING

A FAR MORE EQUITABLE TAX STRUCTURE.

IN LIKE FASHION, THERE IS SIGNIFICANT NATIONAL SUPPORT

FOR CUTTING OUT NON-ESSENTIAL DEFENSE EXPENDITURES.

THIS IS SIGNIFICANT BECAUSE PROGRESS IN THESE TWO AREAS A -- ONLY POSSIBLE WITH STRONG PRESIDENTIAL LEADERSHIP -- WOULD BEGIN TO PROVIDE THE FEDERAL GOVERNMENT WITH THE FINANCIAL RESOURCES THAT ARE ESSENTIAL IN ANY REALISTIC ATTACK ON OUR MOST URGENT DOMESTIC PROBLEMS, EDUCATION, JOBS, HEALTH CARE,

HOUSING, CRIME, THE ENVIRONMENT AND TRANSPORTATION.

ATTACK THESE PROBLEMS; EITHER DIRECTLY BY THE FEDERAL GOVERNMENT OR THROUGH THE STATES AND CITIES, ARE TOUCHING THE AREAS OF DAILY LIFE THAT NOW COMPRISE MOST OF WHAT WE MEAN BY CIVIL RIGHTS. THIS NEW BUDGETARY FLEXIBILITY ALSO MEANS THAT THESE GOALS CAN BE ACHIEVED WITHOUT SEEMING TO ADVOCATE SPECIAL ADVANTAGES FOR ONE GROUP AT THE EXPENSE OF ANOTHER THERE IS VIRTUALLY NO SEGMENT OF OUR SOCIETY THAT WOULD NOT BENEFIT DIRECTLY FROM MEANINGFUL PROGRESS IN EACH OF THESE AREAS IN THIS CONTEXT, ENTIRE CONCEPT OF CIVIL RIGHTS BE BROADENED TO INCLUDE THE RIGHTS AND OPPORTUNITIES THAT SHOULD BE AVAILABLE TO OTHER

DISADVANTAGED GROUPS IN AMERICA.

AM THINKING IN PARTICULAR OF THE PHYSICALLY HANDICAPPED THE MENTALLY RETARDED AND THE ELDERLY, ALL OF WHOM MUST FACE MANY OF THE SAME BARRIERS OF MISUNDERSTANDING AND PREJUDICE THAT CONFRONT BLACK AND OTHER MINORITY CITIZENS AND WE KNOW THAT WE ARE IN A PERIOD WHERE THE ISSUE OF WOMEN'S RIGHTS AND POLITICAL POWER MUST BE INCLUDED IN A BROADER DEFINITION OF CIVIL RIGHTS, IN OTHER WORDS, I THINK IT CAN BE DEMONSTRATED THAT THE SUCCESS OF PRESIDENT NIXON'S SECOND TERM DEPENDS IN LARGE MEASURE UPON HIS WILLINGNESS TO TAKE THE LEAD ON A NUMBER OF ISSUES THAT WERE RAISED IN THE CAMPAIGN BY SENATOR McGOVERN. Moreover, there already exists a base of popular support if Mr. Nixon elects such a course of action.

IT IS, THEN, IMPERATIVE THAT WE BEGIN TO ORGANIZE THE
POLITICAL FORCES THAT CAN HELP BRING PRESIDENT NIXON TO THIS
POINT OF VIEW.

I INTEND TO URGE THE DEMOCRATIC CONGRESSIONAL LEADERSHIP,
WORKING IN CLOSE COOPERATION WITH BLACK AND OTHER MINORITY

LEADERSHIP, TO SPEAK OUT FORCEFULLY ON THESE MATTERS AT

THE BEGINNING OF THE 93RD CONGRESS I WOULD HOPE THAT STATE

LEADERS -- GOVERNORS, MAYORS, AND COUNTY EXECUTIVES -- WOULD

DO LIKEWISE.

As I see it, we must identify the struggle for civil

RIGHTS AS AN ALL-EMBRACING STRUGGLE FOR THE RIGHTS,

PRIVILEGES, AND DUTIES OF ALL AMERICANS,

IN THE POLITICAL ARENA, THERE JUST AREN'T ENOUGH BLACKS,

CHICANOS, INDIANS, AND PUERTO RICANS TO FORM AN ELECTORAL

MAJORITY OVEREMPHASIS ON THE NEEDS OF THESE IDENTIFIABLE

GROUPS CAN BE AND HAS BEEN COUNTERPRODUCTIVE ...

WHAT IS NEEDED IS THE CREATION OF A CLIMATE OF IDENTITY

BETWEEN THE NEEDS -- THE HOPES AND FEARS -- OF THE MINORITIES

AND THE NEEDS -- THE HOPES AND FEARS -- OF THE MAJORITY

FOR EXAMPLE, WE OUGHT TO BE EMPHASIZING THAT THE IMPORTANT

NEW DIMENSION OF CIVIL RIGHTS IS THE RIGHT OF EVERY AMERICAN

TO AN OPPORTUNITY TO USE HIS OR HER TALENTS, TO DEVELOP

HIS OR HER ABILITIES AND CAPACITIES, TO MAKE A CONSTRUCTIVE

CONTRIBUTION TO SOCIETY 0

IN PLAIN SIMPLE LANGUAGE, THIS MEANS IDENTIFYING THE CAUSE

OF CIVIL RIGHTS WITH QUALITY EDUCATION FOR ALL CHILDREN.

REMEMBER, MILLIONS OF PARENTS, WHITE AND BLACK, FEEL THAT

THE EDUCATION SYSTEM IS NOT SATISFYING THE NEEDS OF THEIR

CHILDREN.

WE MUST IDENTIFY CIVIL RIGHTS WITH THE RIGHT OF

EVERY AMERICAN TO HEALTH CARE. REMEMBER WHITE AMERICANS,

AS WELL AS BLACK, BROWN, OR RED AMERICANS, ARE ALL TOO OFTEN

THE VICTIMS OF INADEQUATE HEALTH CARE.

WHAT I'M SAYING IS THAT WE MUST FIND COMMON DENOMINATORS

-- MUTUAL NEEDS, MUTUAL WANTS, COMMON HOPES, THE SAME FEARS

-- AND USE THIS BODY OF ACCEPTED INFORMATION AS THE BINDING

THAT HOLDS TOGETHER A COALITION OF PEOPLE: A COALITION

REPRESENTING THE HOPES AND FEARS OF THE MAJORITY.

OUT OF THIS COALITION OF NEEDS HOPES, FEARS, AND

INJUSTICES, WE MUST FASHION A NEW BILL OF RIGHTS FOR ALL

AMERICANS:

THE RIGHT TO A MEANINGFUL LIFE FREE FROM POVERTY.

THE RIGHT TO FULL AND EQUAL PROTECTION OF THE LAW.

THE RIGHT TO PRODUCTIVE AND GAINFUL EMPLOYMENT.

THE RIGHT TO ECONOMIC, POLITICAL AND SOCIAL OPPORTUNITY

FREE FROM THE OBSTRUCTION OF DISCRIMINATION BASED ON RACE,

CREED, OR SEX.

THE RIGHT TO A CLEAN AND DECENT NEIGHBORHOOD.

THE RIGHT TO LIFE FREE FROM VIOLENCE AND TERRORISM.

THE RIGHT TO PRIVACY, FREE FROM OFFICIAL OR PRIVATE INVASION.

THE RIGHT TO SAFETY, INCLUDING PROTECTION OF PERSON AND PROPERTY.

THE RIGHT TO QUALITY EDUCATION AT ALL LEVELS, FREE FROM SEGREGATION.

THE RIGHT TO LIVE IN GOOD HEALTH UNDER A SYSTEM OF

COMPREHENSIVE INSURANCE PROVIDING AND ASSURING MODERN HEALTH

CARE FOR ALL.

THE RIGHT TO BE FREE OF HUNGER.

THE RIGHT TO RECREATION.

THE RIGHT TO A CLEAN AND WHOLESOME ENVIRONMENT.

THESE ARE RIGHTS, NOT JUST FOR THE BLACKS OR THE CHICANOS

OR THE INDIANS, BUT FOR THE BLUE COLLAR WORKER, THE POOR

WHITE, THE STUDENT, THE FARMER, THE OFFICE OR SHOP WORKER

-- YES, FOR EVERYONE.

WITHOUT THESE RIGHTS BEING ALIVE AND WELL -- BEING APPLICABLE AND ACCEPTED -- THERE ARE NO REAL CIVIL RIGHTS.

WE NOW HAVE THE FORMALITIES OF LAW, THE LEGAL PROTECTIONS,
BUT WE HAVE NOT HAD THE KIND OF SOCIAL ACCEPTANCE THAT IS
REQUIRED.

THE NEW DIMENSIONS OF CIVIL RIGHTS ARE TO BE FOUND IN THE

IT IS NOT ENOUGH TO HAVE LAWS THAT DECLARE DISCRIMINATION

IN EMPLOYMENT ILLEGAL. WE MUST HAVE JOBS AND INCOME.

L IT IS NOT ENOUGH TO BAN SEGREGATION IN EDUCATION. WE

MUST HAVE MODERN, WELL-EQUIPPED SCHOOLS WITH COMPETENT,

WELL-PAID TEACHERS.

IT IS NOT ENOUGH TO HAVE GOVERNMENT EMPLOY BLACKS AND

OTHER MINORITIES, WE MUST INSIST THAT CORPORATE INDUSTRY,

FINANCE, AND INSITUTIONS OF HIGHER EDUCATION PRACTICE TRUE

EQUAL OPPORTUNITY AND EQUAL TREATMENT IN ALL OF THEIR

ECONOMIC, MANAGEMENT, AND EMPLOYMENT FUNCTIONS.

THE EMPHASIS MUST BE ON DEVELOPING THE AMERICAN POLITICAL AND ECONOMIC SYSTEM TO ITS FULLEST POTENTIAL SO THAT ALL MAY BENEFIT IN THE CONTEXT OF THE ENDING OF THE VIETNAM WAR, THIS APPEAL MAY WELL GENERATE FAR MORE POLITICAL SUPPORT THAN SOME OF OUR MORE CYNICAL POLITICAL COMMENTATORS WOULD IMAGINE. THIS LAST POINT IS VERY IMPORTANT AS U.S. PARTICIPATION IN THE WAR ENDS AND AS OUR PRISONERS OF WAR ARE RETURNED, WE WILL, IN A VERY REAL SENSE, BE LIBERATED FROM A BURDEN THAT HAS STIFLED AND BLURRED OUR VISION OF WHAT IS POSSIBLE IN THIS COUNTRY IT IS NOT JUST A QUESTION OF THE DIVERSION OF BILLIONS OF DOLLARS TO SUPPORT OUR MILITARY EFFORT IN SOUTHEAST ASIA.

IT IS EQUALLY A QUESTION OF OUR ENERGY, OF OUR AWARENESS AND
OF OUR WILLINGNESS TO BUCKLE DOWN TO HARD DOMESTIC MATTERS
AS LONG AS THE VIETNAM WAR WAS CONTINUING.

ALTHOUGH IT MAY NOT HAPPEN IMMEDIATELY, I AM CONFIDENT

THAT, OVER TIME, WE WILL COME TO KNOW A POLITICAL CLIMATE FREE

OF THE HATRED AND ANTAGONISM THAT AROSE AS A CONSEQUENCE OF

THE WAR.

IN SUCH A POLITICAL CLIMATE IT WILL BE MUCH MORE

FEASIBLE TO WIN THE SUPPORT OF THE AMERICAN PEOPLE FOR A RENEWED

ATTACK ON THE UNFINISHED AGENDA OF DOMESTIC CONCERNS.

BUT, YOU ASK, DO WE HAVE ENOUGH TIME? HOW CAN YOU EXPECT BLACK AMERICANS, CHICANOS, INDIANS AND OTHER DEPRIVED MINORITIES TO POSTPONE FOR ONE DAY LONGER THEIR FULL AND FAIR PARTICIPA-TION IN AMERICAN LIFE? THE ANSWER IS SIMPLE: YOU CAN NEITHER EXPECT NOR ASK THEM TO BE THIS PATIENT. ON THE OTHER HAND, ONE OF THE FACTORS THAT ALWAYS AMAZED

ME THROUGHOUT MANY YEARS OF PUBLIC LIFE HAS BEEN THE DEGREE OF FAITH IN THE AMERICAN SYSTEM THAT HAS BEEN RETAINED BY BLACKS AND OTHER MINORITIES IN MANY RESPECTS, THEY HAVE KEPT THE DEMOCRATIC FAITH FAR MORE THAN WHITE AMERICANS WHO BENEFITTED MORE FULLY FROM THE SYSTEM.

EARLY NEXT YEAR THE POTOMAC ASSOCIATES WILL RELEASE A STUDY THAT WILL SHOW THAT BLACKS EXPRESSED JUST ABOUT AS MUCH SENSE OF PERSONAL PROGRESS FROM THE PAST TO THE PRESENT AS WHITES BUT THAT BLACKS ARE MORE OPTIMISTIC THAN WHITES ABOUT THEIR PERSONAL FUTURES. THESE FINDINGS AT LEAST RAISE QUESTIONS ABOUT THE NOTION THAT MEMBERS OF THE BLACK COMMUNITY ARE OVERWHELMED BY FEELINGS OF PERSONAL FRUSTRATION AND HOPELESSNESS. I DO NOT CITE THESE RESULTS TO SUGGEST, IN ANY WAY, THAT WHAT WE HAVE ACHIEVED IN THE PAST IS ADEQUATE OR THAT WE HAVE BEEN TRULY RESPONSIVE TO THE PROBLEMS THAT REMAIN ONLY TO SUGGEST THAT BLACKS, AND I BELIEVE MOST OTHER MINORITY GROUP MEMBERS, HAVE NOT GIVEN UP ON THIS COUNTRY.

IF THOSE WHO HAVE SUFFERED MOST HAVE NOT GIVEN UP,

THEN I FAIL TO SEE HOW THOSE OF US WHO HAVE SUFFERED LEAST CAN

EVEN CONTEMPLATE SUCH A COURSE

THIS MEANS GETTING BACK TO WORK -- UNDERSTANDING THE PROBLEMS

THAT REMAIN AND SEARCHING FOR THE AVENUES OF SOLUTION THAT

EVENTUALLY CAN BE FOUND.

THAT IS WHAT WE DID IN THE 1950'S AND 1960'S. WE CAN DO NO LESS TODAY AND TOMORROW.

MEMORANDUM

March 7, 1973

TO: KEN

FROM:

SUBJ: Transcript of HHH remarks at Civil Rights Symposium.

In response to your assignment today, I have read the transcripts of HHH remarks at the L. B. J. Library Symposium on Civil Rights.

The key final documents are 1) biographical sketch; 2) "Copy C" -- the editor's judgment of what the Senator's address should look like, after comparing his verbatim remarks with the prepared address; and c) "Copy E" -- the editor's revision of verbatim remarks during the panel discussion that occurred the same day.

I have read these documents and then skim-reviewed the verbatim transcripts. I believe the final documents are in good shape and should be given our "imprimatur."

Pen instructions of Ken Gray Communicated approval of sketch & Copies C+E, to Mr. Rooney, director of publications, by phone on 3/8/13. If



THE UNIVERSITY OF TEXAS AT AUSTIN LYNDON B. JOHNSON SCHOOL OF PUBLIC AFFAIRS AUSTIN, TEXAS 78712

February 28, 1973

Mrs. Ursala Culver Senator Hubert H. Humphrey's office United States Senate Washington, D. C. 20510

Dear Mrs. Culver:

Answere & Here are the materials we discussed in our phone conversation of last week relating to the Lyndon B. Johnson School of Public Affairs publication of the proceedings of the Lyndon Baines Johnson Library Symposium on Civil Rights that Senator Humphrey took part in in December.

You'll find here:

- (1) a copy (labeled A) of the Senator's prepared address to the Civil Rights Symposium in its original form;
- (2) a copy (labeled B) of the transcript of the actual delivery of the address;
- (3) a copy (labeled C) of the edited version of the address as we recommend it appear in the published volume of the Symposium proceedings;
- (4) a copy (labeled D) of the actual transcript of the Senator's part in the panel discussion showing my editorial markings;
- (5) a copy (labeled E) of the edited discussion as it will appear in the book; and
- (6) a brief biographical sketch that will appear on the opening page of the Senator's address.

Any changes the Senator wishes to make in his address should be indicated to me on copy C. Any changes he wishes to make in the panel discussion can be shown on copy E. Any changes he wishes to make in the biographical sketch can be noted on that page.

If he desires no change at all or if his changes are minor I suggest you communicate those to me by phone (512-471-4174) in the interest of time. If his changes are more extensive, he will of course have to get copies C and E and the sketch back to me (the rest can be thrown away). I will hope in any event to hear from the Senator not later than the middle of March. We must get to the printer not later than the end of March if we are to meet our scheduled publication date.

Mrs. Culver February 28, 1973 Page 2

On publication, it'll be our pleasure to send the Senator two complimentary copies of the book and 50 off-prints of his address.

It was a pleasure talking with you last week. Please know how much I appreciate your help in getting Senator Humphrey to act on these matters as soon as he can.

Harry Middleton, Director of the Library, and John Gronouski, Dean of the School, join me in sending best wishes.

Yours

Robert C. Rooney

Director of Publications

RCR/em

Enclosures

_ Ref. No. _ Begin all pages on Line 1.

m312,1CIVIL RIGHTS SYMPOSIUM

MONDAY AFTERNOON, DECEMBER 11, 1972

PANEL DISCUSSION

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Monday afternoon, December 11, began with a panel discussion that took as its 5 sI.j 6

starting point some of the insights and ideas expressed by the morning's speakers.

The discussion was moderated by Senator Hubert Humphrey, and the panelists included

Dr. Jerre Williams, Professor of Law at The University of Texas at Austin; Senator

Barbara Jordan of the Texas State Senate, currently Congresswoman-elect from the 18th

District of Texas; Richard Hatcher, Mayor of Gary, Indiana; Renaldo G. Garza, United

States District Judge of the Southern District of Texas; and Mrs. Frankie Muse Freeman,

a Commissioner of the United States Commission on Civil Rights.

Senator Humphrey described the session's format which called for an opening statement by each of the panelists in turn before the initiation of a general discussion and the consideration of a limited number of questions from the audience. Mrs. Freeman spoke first.

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sI, Mrs. Freeman:

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Reference has already been made to the fact that in the first Civil Rights Act of 1957, under the leadership of President Johnson, the Congress created the Commission on Civil Rights as an independent agency of the Federal Government, charged with the responsibility of appraising the laws and policies of the United States to 23 determine the extent to which equal protection of the laws is afforded to all of its 24 citizens. This Commission during the past 15 years has attempted to carry out that job. 25 We are a fact-finding agency. We have subpoena powers but no enforcement powers. In pursuit of our responsibilities, we have held hearings throughout this nation and have made many reports and recommendations to the Congress and to the President. About 60 percent of our recommendations have been enacted into law-which wouldn't have been 30 possible except; for the leadership of President Johnson in the passage and signing of the Omnibus Civil Rights Act of 1964. The Voting Rights Act of 1965 was responsible for the fact that so many black people and other minorities are now voting and holding

office.

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Tape No. ____ Ref. No. ____

called the Commission-which is a bi-partisan commission of six members—the conscience of the nation. We have taken positions in opposition to every President. I would like to point up three of our most recent reports. The Commission has responded to what has been a very misleading effect on the American people with a report called sI, Your Child and BusingsM,. In response to the misleading issue of quotas versus affirmative action, and we have specificated to the misleading issue of quotas versus affirmative action. And we have called the sI, American Indian Civil Rights HandbooksM..

Somebody has said that what is true is not nearly as compelling as what people think is true. So it is our job to get across the facts. And this is what our Commission has tried to do. We have published these reports because we believe the people have a right to know, the people have a duty to learn what the facts are. And we also believe, regretfully, that people have been misled on far too many issues that concern us.

sI,Judge Garza:

s-6M, From what I gathered here this morning there are people that feel there has been a slow-down in the Civil Rights Movement, and that we are regressing. I know there is a feeling among a lot of people that the Burger Court might retreat from things that were exposed in the Warren Court. I have always been a great defender of the Supreme Court as an institution long before I became a judge. And now that I have to follow the Court's decisions, I am more so. For those who feel that the Burger Court might retreat in the matters of Civil Rights, I want to read a press report of Friday, December the 8th on a Supreme Court ruling on a case out of Califfornia.

s10-6,i21,m343,The Court decided unanimously that a complaint of racial discrimination in housing did not have to be brought by a minority group member who had been refused accommodations but could be raised by someone on whom the policy of exclusion had less direct effect.i,

s11/13-6,m312, In other words, the Supreme Court has told us in this case that the Civil Rights Acts weren't passed just for minority groups.

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xjm312, I set down in an opinion not long ago on the question of segregation of unions that the Civil Rights Act was passed for all Americans-white, black, yellow, and red-and not only for minority groups. They are to protect the individual rights of all of us. And for those who fear that the Tederal Courts are going to retreat from the quest for justice for all, I think they shouldn't have that fear. I think this opinion by the Supreme Court speaks well on the very basic issues of justice and equality, and I don't think you will ever find a Federal Judge wanting when it comes to defending the rights of the individual.

- Nej. 110.

I am very happy to participate in this symposium on Civil Rights as a Mexican-American. I have always felt that the Mexican-Americans owe a great debt of gratitude to the blacks in this country, because they were at the foreground of fighting for the Civil Rights Act. They were like the first wave of marines that hit the beach. We Mexican-Americans came behind them and have been enjoying the fruits of their labors.

sI, Mayor Hatcher:

s-6M, I am delighted to be here and to participate in this formum. There is something almost nostalgic about holding a Conference on Civil Rights in 1972. Many things have happened very quickly, and we find in many instances that the struggle for equal opportunity has moved to new levels. Much of what occurred during the sixties, for example, built a foundation for many of the things that are taking place today. We can be extremely grateful for the tremendous effort that was put forth on behalf of many of the programs of the sixties that came from Washington, such as the Voting Rights Act. That was a significant Act, because it gave black people and other minoriaties in this country an opportunity to do something for themselves. Throughout history, black people have been looking for a way, a lever, a means of lifting themselves to that point where they would have the same opportunities that other people have in the United States of America. By being assured of the right to cast their ballot and gain access to the political process in this country, they have one lever that has proven to be extremely effective for them.

Since that time, we have seen the election of well over 2,000 black public officials in this country. Just a few short years ago, there were no black mayors, for example, in any major city in this country. Today there are in excess of 100 black mayors around the country. We have seen the election of State Representatives, of Congressmen and even United States Senators. So I think we can be very pleased with what has developed out of that Act, as well as the many other efforts that were put forth.

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xjm312, We all recognize, however, that political empowerment and the opportunity to participate at all levels of the political process is not sufficient to guarantee equal opportunity. We all realize that we must also have equal opportunity in the area of economic development. Until we are able to participate in the economic mainstream and life of this country, we cannot truly say that we are equal. There have been some steps in that direction. Some of us feel, especially in viewing the national scene these last two or three years or maybe longer, that we didn't know how good we had it back in the sixties. We did not know how important it was that there was a Supreme Court that, in almost every instance that involved equal rights and equal opportunity, came down on the right side; a Supreme Court that was responsive and sensitive to the needs of all people in this country.

Many of us in the sixties did not realize what it meant to have someone in the White House who was concerned about poor people, who was concerned about the minorities in this country; to have people in departments such as Housing and Urban Development and HEW and the Department of Labor who were willing to try to develop people-type programs. Some of us now are beginning to realize that and to feel that unfortunately in some instances it is no longer true today.

I believe that black people and other minority groups in this country over the next few years are going to have to do more things for themselves. Without strong support and strong backing from Washington, they are going to have to be resourceful enough to develop their own thrust and to unite in a way they have never united before, if they, in fact, are to achieve equal opportunity in this country.

My great interest lies in the cities, because the cities are becoming mone and more populated by members of minority groups, by poor people, by the have nots. And there is a process underway in this country today that represents a conspiracy of abandonment of the tremendous investment in physical plants and culture and all the other things that cities represent. At the same time, another concern I have about what is happening to the cities can be best described by the term "regionalism." There seems to be a tendency to draw wider lines that, in effect, at the very moment when political activity is increasing, when the participation and involvement of poor people, black people, Spanish-speaking people is increasing in the political arena in the central cities, appears to be taking away from them the power that that increased participation represents through such mechanisms and devices as metropolitan government and regional government and regional commissions. I do not criticize or condemn regionalism or metropolitan government out-of-hand, because there are many things to recommend it. However, when it takes away the political potential of poor people and black people to speak for themselves, and to some degree to begin to control what happens to them, in their own neighborhoods, then I think that we have great cause to

And so the struggle for equal rights in the seventies will essentially be fought in the cities, and what happens to the cities in large part will determine

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what happens to the entire quest for equality of opportunity in our country. 3

5 sI, Mrs. Jordan:

commitment which is evident in this room.

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This is a very significant gathering of people, because at this point in time, as you well know, it is not popular to talk about Civil Rights, human rights, or the challenge of the seventies. There are some who feel that any day now an executive order is going to cancel out 1972 through 1976 and that somehow the Chief Executive of this country is going to be able to orchestrate every move made by the American people in whatever direction he desires, without speaking to the conscience and dedication and

But I happen to feel that there is no executive flat which can erase from your minds and your hearts what you feel to be the great, overwhelming, deep necessity to fulfill rights for all people in America throughout the seventies and eighties and beyond. I do not feel that we will relax until we make real the kinds of legislative and executive commitments which we witnessed in the sixties.

19 We come here today to remember how far it is we have come; how difficult it was to do what was done. James D. Wilson, Professor of Government at Harvard speaks 20 eloquently about "status-ends as opposed to welfare ends." And he speaks of the gains we achieved in the sixties as desirable "status end achievements." They were desirable 22 achievements. We concentrated on restrooms and restaurants and tihe front of the bus and hotel accommodations: it was meaningful, significant. Now we are going to shift in the decade of the seventies to concentrating on those welfare ends-money, jubs, credit-which insure the ultimate dignity of the individual, hoping that once and for all we can rewrite the definition of democracy to include black people. 27

28 The concept of democracy in 1776 or 1789 did not include black people in its definition of terms. But today black people are going to try to redesign democracy, to 29 redesign equal opportunity to also encompass equality. Everyone who speaks of equal 30 opportunity does not always envision equality for all people. Senator Humphrey was correct this morning when he talked about black people continuing to have faith in America, faith in its future, faith in the sense of direction of this country. You may not feel that way when you hear some people talk about an abandonment of these shores, or when you hear eloquent phraseology about "Come home, America," when you thought you were "at home" in the first place. Black people in the seventies will continue to make real commitments of the sixties and the redefinitions of which I speak and really make America true to the faith we as black people already hold in this country.

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xjm312, A black separatist said to me, "I really do not feel comfortable here. We need our own nation. The electoral process is a fraud. We ought to abandon it, and we should not participate in presidential politics. Don't you agree with me?" he asked. I said to him that I would never agree with a proposition which in effect means that I commit suicide, A proposition that asserts that all we have done, all that we are, ought to be relinquished while we remove ourselves from the aegis of a striving democratic republic to a separate nation where there will be a dictator. We cannot trade out what we have here in terms of hope and gains for some spurious fanciful activity that has no relationship to the kind of life we would like to see for our children and our children's

Admittedly there are great complexities in administrative approaches to the problems of black people and other minorities. At times, the implication seems to be that you, no matter what degree you hold, will not be able to work through these complexities to reach the heart of the problem and come up with a solution. But the right to know what is going on in our country will also not be abandoned in the seventies, no matter how complex the various structures through which one must move to find the truth. The truth will be sought and ultimately the truth will be found.

We need a revival of the old coalition that led us through the difficulties of the restrooms and the restaurants to lead us through the next phase of difficulties which are certain to increase. It is going to take a revival of that old coalition in the United States Congress. It is going to take men and women such as we have here, speaking to the conscience of this nation. But more than anything, it will take moral leadership from a President of the United States who will stand up before Congress and say, "We shall overcome," and mean it. That's the kind of leadership we must have if the 1970's are going to make any sense to minority people or people who care about whether this country survives or disintegrates and dies. I hope that this Conference will somehow spark a regeneration and a revival of that old coalition.

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xjm312,sI,Mr. Williams:

s=6M, I would like to add from the point of view of the academic, my own tribute and the tribute of all of those who work in the fields that I work in to the incredible, effective leadership of Senate Majority Leader Johnson in getting through that great breakthrough in 1957, the first Civil Rights Act since Reconstruction, and in giving us those great years when he was President which thus far, unquestionably, have been the Civil Rights years of this century. Sometimes it's difficult to communicate to young law students a feel for the past. They accept so completely the accomplishments of even the past few years, that they can't imagine there ever could have been any problems. That's a tribute to great leadership and great success.

As a lawyer, it strikes me that we tend to think too much of constitutional litigation as a way of getting rid of things we don't like. One of the remarkable things about the Civil Rights progress of the last few years, as the Chief Justice pointed out this morning, is the magnificent interplay of the various branches of the Covernment in getting the job done. The great breakthrough decision written by Chief Justice Warren in 1954 and the great legislation starting in 1957 show that the job cannot be done by any one branch of the Government. It must be done by the political processes, at least in part. And I was particularly pleased today to hear from Senator Humphrey of the need for gathering together rather than dividing to become a political force.

Speaking again with candor, I was concerned in the latter 1960's to find people equating the Civil Rights movement with opposition to our commitments in Southeast Asia. That isn't the way to accomplish this Nation's objectives. The Civil Rights movement in the United States must stand on its own feet as an affirmative program which can be sold to well-meaning Americans. You don't shut people out by saying, "If you believe in our movement, you must commit yourself to another highly controversial subject in some other field." We must get together, eather than divide. And here, I would like to pay particular tribute to Senator Jordan. I have been her great admirer for some years now, watching her work within the political process, when there were unquestionably great pressures upon her to join forces divisive to this process. The process has been successful thus far through working together, and I hope that one important thing to come out of this meeting can be this feeling of uniting in the cause instead of dividing.

xjm312, Through the good offices of President Johnson, I was able to spend two and a half years in Washington in a reasonably responsible position; and the most important single thing I learned in those two and a half years was the art of successful, responsible valid, conscientious compromise. Very few people agree with each other totally on anything, and we must be willing to modify our views to get ahead rather than stand on our views and go down. The importance of moving ahead, of getting the job done has been exemplified by the great career of President Johnson. Sometimes of course the importance of ideological views is critical and a stand must be taken on their importance.

Finally, I would make two specific observations about things that strike me. First, much of what we have been doing in the last few years in the United States is redefining freedom. We used to talk in terms of economic freedom, in an ill-defined sense of economic exploitation. But the freedom of business from government control in our society is of course just a "freedom for the mighty" and not one written into our Constitution. President Roosevelt, with the last two of his Four Freedoms-Freedom from Want and Freedom from Fear-began to reorient our definition of freedom. These are freedoms that must be written into the structure of our society, and this is what we have been doing.

Second, against the background of the magnificent improvements and progress we have made, we must keep in mind that there must still be an individual freedom to be a disagreeable malcontent, to disagree with all of the worthwhile goals of our society, to be ornery, unreasonable, irascible, to oppose all social progress. And as we are caught up in the importance of the freedom of all citizens, we must remember the freedom of the individual to have individuality. There are going to be certain people who don't want this euphoric feeling of well-being and brotherhood for everyone else, who don't like it, who oppose it. And in a free society, they must have that right of individuality.

Where we draw the line on individuality as a person moves into society, and say, "At this point, you can't be any longer an individual with these beliefs and these actions, because you are hurting somebody else," is still a very difficult, legal, and constitutional issue which we must keep in mind. We have not resolved that legal problem in all of its ramifications as yet.

I, too, can hope that in the explorations of this Civil Rights Symposium, there may be a new birth of concern for substantial and effective progress in this area.

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xjm312,sI,Senator Humphrey:

3 s-6M, Thank you. I suggested as we started this Panel Discussion that, after each

4 individual had made a presentation, we would open it up for discussion amongst ourselves.

Barbara, do you want to cross examine anyone here or make further comment?

7 sI, Mrs. Jordan:

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9 s-6M, I would like to ask Frankie Freeman to give us a little light on the future of

10 the Civil Rights Commission. It has been said that the Commission has not met personally

with the present President of the United States since he has been in office, so you don't

know whether your reports have been read. Would you care to make a statement about that?

14 sI, Mrs. Freeman:

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16 s-6M, Yes. To respond to the first part of your question, Barbara, the Commission was

created by Congress, and as a lawyer, I believe that it will continue until Congress

disestablishes it. On October the 16th, the President signed into law a bill which had

been passed by the Congress extending the life of the Commission for an additional

five and a half years to June 30, 1978.

As to the rest of your question, the Commission met with the President in

February of 1968. Of course, we would hope that the President has read our reports.

We submit our reports to the President and the Congress, and we will continue to do so.

We have every hope that they will be read, but I do not have the power to take a report

over and read it to anybody.

27 sI, Mayor Hatcher:

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s-6M, Perhaps the most significant piece of legislation passed in the last few years

relating to the cities is revenue sharing. Unlike much of the legislation that created,

for example, the poverty programs during the sixtles and many of the other programs that

32 deal with the problems of the poor and minorities in our country, the revenue-sharing

legislation has very few guarantees in it with respect to equal opportunity and equal

34 access to the revenue-sharing funds on the part of all people.

35 I would like to ask Mrs. Freeman whether the Civil Rights Commission itself had any

opportunity to make real input in that area, and if so, why did the legislation wind up

37 in the form that it did?

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xjm312,sI,Mrs. Freeman:

3 s-6M, I want to remind Mr. Hatcher that the legislation was passed by the Congress,

not by the Civil Rights Commission. I think you want to be clear on that.

6 sI, Mayor Hatcher:

s-6M, Yes. I understand that.

10 sI, Mrs. Freeman:

But I'm glad you asked the question, because there are some very serious implications in revenue sharing, and I have raised this point at recent Commission meetings. I have seen a danger of our going back to the period after Reconstruction in the matter of states' rights and local autonomy. So the Commission staff has brought it to the attention of those individuals in the Government who are responsible for the development of guidelines that the guidelines need to be tightened to assure that!Title VI will be complied with. The regulations as we now know them are not tight enough to assure the benefits of revenue sharing to all persons. This is something that we are

20 watching.21

In response to your question as to whether we had input before the Legislation was enacted, I can say that we gave comments to certain members of Congress. But certainly the law as passed does not include the guarantees which I, as a Commissioner, feel are necessary to at least give us the protection of Title VI of the Civil Rights Act.

sI, Senator Humphrey:

s-6M, It was the judgment of the Congress that Title VI is applicable. Regardless of the fact that specific language is not included on the revenue-sharing bill relating to non-discriminatory application of federal funds, these funds are raised through the federal tax system, and are appropriated to the state and local governments by an Act of Congress. Therefore, the non-discriminatory use of those funds is required. Some of us in the Senate thought that we ought to specify it with more detail, and we passed an amendment to the Act. But it was stricken in the Conference Committee, not because there was any desire to weaken the law, but simply because the Revenue-Sharing Act was to be kept free of a number of what were called inhibiting or restrictive provisions. But it should not be interpreted that there are no restrictions on the use of those funds as they relate to services for communities or individuals. The non-discriminatory

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application and use of funds is required by the 14th Amendment, and it is required by Title VI of the Civil Rights Act which affects all appropriations by the Congress of the United States. Furthermore, revenue sharing will be monitored this year, and the application of those funds will be reviewed by the appropriate Committees of the Congress.

6 s,xjm312,sI,Mrs. Freeman:

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Senator, the point that Mr. Hatcher makes is one that we ought not to leave, s-6M. because in this country we have put the burden of compliance on the victim. It seems to me that Congress has a duty when it passes such a law to build some self-monitoring into it so that a person will not first have to be denied, and them show the guts to make a complaint. You can get walked over just because you complain.

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sI, Senator Humphrey:

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A vast majority of us in the United States Senate felt exactly that way, and we passed the appropriate amendment to the law to require that kind of monitoring, so that we would not have to rely on an adversary proceeding or a lawsuit on the part of an individual in a local community to redress any misuse of the funds. But as Professor Williams said, we had to ask ourselves do we want to have revenue sharing at the end of this Congress, or don't we? We agreed that it was mereswary, and we did the best we could with the legislating coming up at the very end, some of us knowing there were weaknesses within it. There are a lot of things that might have been added to it, but if the Civil Rights movement will keep in mind that it is not only there to pass legislation, or to encourage its passage, but to act as a constant mondituring system on what we are doing, then the movement will be not only improving the legislative process, but the administrative process as well. Now I have a question from the audience:

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s10/12-6,121,m343,Mayor Hatcher, did the Civil Rights movement play a key role in your election to the office of Mayor?1,

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xsI/11,m312,Mayor Hatcher:

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There is no question that I would not have been elected-probably would not sM-6. have run-had it not been for the Civil Rights movement in its totality. The atmosphere that existed in 1967 made it possible. I spoke before of the responsiveness and the sensitivity of that time at the level of the White House and the Supreme Court of the United States. There was the strong feeling that one's rights would be protected, that one would have some chance of recourse to the courts. It is significant that breakthroughs such as the election of black mayors and other so-called "firsts," occurred during that period between 1960 and 1968, and the fact that there have been very few "firsts" in the last several years indicates that the national atmosphere for change has in itself changed, and the opportunities are no longer there.

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sI, Senator Humphrey:

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One of the problems I have seen in the Civil Rights movement is that we sort s-6M, of enjoy being in misery. That is one of the problems of being a liberal: we are never quite so happy as when we are unhappy, and never quite so unhappy, as when we have reason to be happy. It's always been my judgment that we should maintain a balance between what we know are the unfulfilled goals and what we have accomplished. We need to remember our accomplishments, not to give ourselves a pat on the back, but to show what can be done. While the Civil Rights Commission and others have done a good jidh of pointing out the weaknesses, the story needs to be told of what has happened in America. It is a great, inspiring story. How many Americans know the difference between voter registration of minorities in 1965 and voter registration in 1972 in different areas of the country? We just need to have some hope. So as we approach the problems of Civil Rights

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problems, let us hear somewhere along the line about where we have succeeded and where we have progressed.

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Now I have a question addressed to Senator Jordan:

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s10-6,i21,m343,What effect did the Civil Rights movement have upon your initial election as a State Senator?i,

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1 xs11/I,Mrs. Jordan:

s=6M, The Civil Rights movement in Texas was a little different but in a very good way, because we understood each other a little better than black and white people in New York and Gary, Indiana, and places like that. In 1966 I announced for the Senate from a new district. It was not predominantly black but we felt we could put together again a coalition of good people to bring about a desirable result in the 1966 election. So the Civil Rights movement had a tangential effect, if not an immediate effect, in that we felt, as a result of what was happening around the country, that we could elect a black State Senator. But we did it our way. We did not have national figures coming in and gathering people together, but there was this very deep confidence, as a result of what had occurred legislatively in the Congress and as a result of the positive feeling generated from the White House. All of these things made us feel confident that success

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sI, Senator Humphrey:

s-6M, This is directed to Judge Garza.

would be possible in that first election, and it was.

s10-6,121,m343, You cite the recent unanimous Supreme Court case involving housing discrimination as showing there is no retreat by the court. What about the recent Supreme Court decision in the sI,Elks sM, case, holding that the Elks could bar black guests because there was no state action involved in the granting of the liquor licence?1,

sI11,m312,Judge Garza:

s=6M, That is not the way I read that case. In passing the Civil Rights Act Congress put in certain conditions that were not to be considered violations of it. You will find Supreme Court cases that follow what Congress has said in the field of Civil Rights, especially in the Civil Rights Act. If Congress makes an exception, there is nothing that the court can do about it, and the private club was such an exception.

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When the state gives a license to serve liquor, this is a benefit. Not

This is the point of concern about that decision where the private club is given

Another question directed to the Panel is whether or not there are additional

The last Elks case that I remember coming before the Supreme Count had to Ho

with the question of Internal Revenue Exemptions from taxation. The Court said that Elks

anybody come in. That's how many of these private clubs are being made to conform to the

would not be exempt from taxes who didn't comply with certain things like letting

everybody can serve liquor. If the Supreme Court is going to uphold the right of the

private club to deny service to black people, then it ought to make the private club

a privilege that everybody cannot exercise. There is some question as to whether gdving

this license and acquiescing in the discrimination is not state action in violation of

laws that might clarify ambiguities in the Civil Rights Act or strengthen Civil Rights

legislation. Surely this is one of the areas in which we need clarification and more

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s-6M,

the Constitution.

sI, Senator Humphrey:

precise language.

sI, Judge Garza:

Civil Rights Act.

sI, Mrs. Jordan:

serve sarsaparilla instead of liquor.

Tape No. Ref. No.

1 xsm,jm312, Any clarification of the Civil Rights Act should go to the judges. The 2 people understand the clarification. Wrongful interpretations come from the court.

Perhaps the Congress needs to give a special clarification for some of the judges who

are interpreting the Act.

6 sI, Senator Humphrey:

s-6m, Mrs. Freeman, I have two questions from the audience concerning the Commission.

10 s10-6,i21,m343, Has the Civil Rights Commission been effective as it could be? If not,

cite some of the reasons. What can be done about securing support for a more effective

Civil Rights Commission?1,

s11-6, m312, and

s10-6,121,m343,What do you foresee for the Civil Rights Commission under the Mixon

Administration?

s11-6,i,m312,sI,Mrs. Freeman:

s=6m, The Commission's jurisdiction has now been expanded to include sex discrimination,
which means that we now have jurisdiction over more than half of the population. We have
held two hearings in November on Indian problems, and we contemplate a continuing series

of them.

The Civil Rights Commission consists of six members, mot more than half of whom may belong to any one political party. Right now there are three Republicans and two Democrats. I anticipate that the Commission, which is an independent agency and which has issued reports during its 15-year history none of which has been popular will continue to do what we have been doing all along-publishing reports, trying to eliminate some of the confusion about quotas, trying to deal with the issues and the facts. We have no enforcement powers. Our power is the extent to which facts can mold public opinion and public opinion in turn can respond.

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1 xsI,jm312,Senator Humphrey:

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3 s=6m, The Commission's reports are extraordinarily valuable and informative, but so
4 few of them seem to get into the hands of people that are deeply interested in the Civil
5 Rights movement. How can copies of the reports be secured?

sI, Mrs. Freeman:

s=6m, All of our reports can be obtained free from the Civil Rights Commission

Information Office at 1121 Vermont Avenue, N.W., Washington, D.C. 20009. We are glad to
send anyone a copy, and we urge people to write. Our reports can also be purchased from
the Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402.

sI, Senator Humphrey:

s-6m, I have another question for you, Mrs. Freeman. It reads:

s10-6,121,m343, The U.S. Commission on Civil Rights has earned great respect for its integrity in calling things like they are Even when the fallout was not pleasing to many in positions of power. Are you optimistic that this independence will be carried forward in the future?i,

sI11,m312,Mrs. Freeman:

happy with us, but no President has interfered with us, and every report that has been completed by the Commission has been published. Two years ago we published si, The Federal Civil Rights Enforcement Effortsm,, an appraisal of 40 agencies of the Federal government. It was the Commission's opinion that not a single Federal agency was carrying out its Civil Rights responsibilities. About a year ago, we published a follow-up report ranking the agencies "poor," "fair," or "good," and I don't recall that any agency got a rating of "good." We are going to issue still another follow-up report in February 1973, but I am not in a position to say anything about it since it has not yet been released.

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jm312,sI, Mayor Hatcher:

s-6m, I don't think there is any doubt in anyone's mind that the Commission has done an excellent job, given the limitations Mrs. Freeman has referred to such as its lack of enforcement powers. It has certainly, at the very least, been a conscience at the national level. However, in treating other problems with reference to encroachment upon the rights of others, if a person steals from another person, we have a simple process that calls for the thief to be taken to court and if found guilty, to be punished. Why then do we make a distinction in the area of human and civil rights by creating commissions that, in effect, have complex procedures to follow? I believe that the reports and other efforts of the Commission serve a very useful purpose. But I wonder whether there isn't a danger in that persons in this country who feel they have not received fair and equal treatment under the law may view the United States Civil Rights Commission as a mechanism that is going to solve their problem for them. It is the old problem of increasing expectations. What happens when such people find that the Commission will not in fact be able to accomplish as much as they initially thought? Isn't there a danger in the entire approach of creating commissions, not just at the national level, but at the local level also?

sI, Semator HumpForey:

s-6m, Mayor Hatcher, the next question I'd like to move on to is addressed to you:

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\$10-6,i21,m343,Would\$ you give a brief report on the recent developments in your youth

25 program and the (to be continued)

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s10-6,i21,m343,Would you give a brief report on the recent developments in your youth
program and the impact that you feel this program has had on your community?i,

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s111, m312, Mayor Matcher:

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s=6, Basically our youth programs have tried to give youngsters who have not felt they

were a part of the community an opportunity to participate and to be involved; and with th

a feeling that someone cares about them. We have tried, for example, to deal with the

problem of youth crime in a different way. Instead of automatically sending youngsters

in trouble into the criminal justice process—to jail, then to court, then ultimately

in trouble into the criminal justice process-to jail, then to court, then ultimately to prison-we put them into a constructive, positive program. It is early yet to deter

to prison-we put them into a constructive, positive program. It is early yet to determine whether this is the best approach or mot, and some people have already condemned it. But

it seems to me that the chances of salwaging youth are far greater this way than through

routinely referring them to the criminal justice process.

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16 sil, Senator Humphrey:

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18 s-6M, I have a question for Mayor Hatcher and Senator Jordan:

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s10+6,121,m343,As a northern Mayor and a southern legislator, do you consider conditions for blacks today to be better in the North or in the South?i,

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23 sI, Mrs. Jordan:

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25 s,m312, Without a doubt, in the South.

I have always said that when the Civil Rights struggle reached some resolution, as 26 27 opposed to solution, the South would be the preferred region of the country in which to 28 live. We have never deluded ourselves here about what we needed to do or what we were 29 about. Whereas the struggle has a degree of similarity and the issues are common, the 30 results in the South have been a more open region with freedom of movement and spirit 31 on the part of people. I do not see that kind of openness or freedom occurring in the 32 North; the North deluded itself into thinking that it was really the most liberal in 33 terms related to black people and their lives.

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xsI,jm312,M_{ayor} Hatcher:

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I think the struggle that is taking place in the South is to some degree s-6M, different than that which is taking place in the North. I think that blacks in the North at this point are perhaps more discouraged, probably more bitter and disappointed than blacks in the South. The illusion of equal-opportunity that Senator Jordan referred to has been shattered for most blacks-especially younger blacks-in the North by the hardreality that has come. It is recognized that simply to have the right to go into a restaurant and sit down to eat is not enough; and to have the right to be hired for a job, when you are going to be hired at the lowest level and your chances for progressing upward are almost non-existent is not enough. These are very frustrating things.

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know how warm it is inside perhaps he can tolerate his situation. He may not like it, but he can tolerate it. Once you have been outside or seen the potential and the possibilities inside, and find that you are, in effect, still on the outside without a chance to get inside, then the frustrations are doubled.

As long as a person is outside in the cold and has never been inside and doesn't

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So I think the situations North and South are different but there is a good deal to be said for more progress in both areas.

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si, Mrs. Jordan:

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I don't think we are really in disagreement or competition here as to which region is going to do the most. Dick and I hope that the day will come when it makes no difference whether a black is in the North or the South in terms of the openness and the freedom and the real equality he experiences in his community.

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xjm312,sI,Senator Humphrey:

s=6m, I have a controversial question here that is much discussed among the general public:

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- s10-6,121,m343,Since crime in the cities hurts blacks more than whites, why do black
- 7 leaders not take a more active role in seeking protection for the civil right to be
- 8 secure in one's home and neighborhood?i,
- 10 s11I,m312, Mayor Hatcher:

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- 12 s-6m, The question has an inherent assumption that I believe is incorrect. It isn't
- 13 true that black leaders fail to take a strong position with respect to the right of all
- 14 people to be secure in their homes and in their places of business and on the street.
- 15 Roy Wilkins and other black leaders have taken very strong positions in this respect.
- 16 The implication that black leaders sanction and encourage criminal acts is just imcorrect
- 17 and without basis in fact. On the contrary, black leaders not only take a strong position
- against the kind of crime we have just mentioned, they also oppose all crime, including
- 19 the kind that occurs when a slum lord permits a building to run down and become hazardous
- 20 to the people who live in it. They say in effect that all laws ought to be enforced,
- 21 equally and fairly. One reason persons may think there is a degree of tolerance and sanction
- 22 that is not there is that black leaders also try to recognize and point out at every
- 23 opportunity some of the basic, root causes of crime, and to say that we should most only
- 24 treat the symptoms, which is the act itself, but that we ought to also try to get to the
- 25 root cause, which in some cases is the deprivation of human rights and equal opportunity
- 26 imposed upon many people in our society simply because of the color of their skin.

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xsi,jm312,Mrs. Jordan:

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3 I agree with Dick, wholeheartedly.

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5 si, Senator Humphrey:

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There is a need for those who are deeply involved in this movement of Civil 7 s-6m. Rights to delineate what we mean by law and order and law enforcement. I can recall 8 enforcing laws as mayor of a city 25 years ago, in reference to the condition of a house 9 for rent that was in violation of a city health ordinance or a building code. It's 10 nothing short of a national disgrace in this country that we not only compel people to 11

live in facilities that are unfit for human habitation, but at times we pay exhorbitant 12 13

prices out of the public treasury for them to live there.

I hope to see the day when people who must be on welfare because of their inability 14 to provide for themselves will have a program through which they can become property 15 owners. I see no reason to be spending vast sums of public funds for rent when people 16 could acquire equity in a home and feel some sense of possession for the same amount of 17 18 money that is expended for the rent charge. I think that can be done. Sometime later, 19 I will give you the full details.

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· Here's another combined question and observation:

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s10-6,i21,m343,What focus do you see for the American Indian in his struggle for 22 Civil Rights? I note no participation in the Symposium. Several speakers have addressed 23

Civil Rights as a bi-racial, black-white problem while other minorities-Chicanos,

native Americans, orientals-are relegated to passing mention or complete omission. 25

Please comment on the challenge of forgotten minorities to the Civil Rights efforts 26

27 of the 1970's.

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Tape No. _ / LP Ref. No. _ LP Begin all pages on Line 1. xjm312, s11I,i, We are not going to have time to dig into this question but when I was out on the political hustings in the months of January through July, I found that there was something happening around this country: there was a division among people that ought to be together. I was attending a meeting in Detroit where my friends in the Mexican-American community pointed out the few houses that had been built under any federal housing program. Then they said very bluntly, "But look at the thousands of homes for those blacks." I have heard this repeatedly, and I think it is imperative that we face up to the fact that there are minorities in the country that are beginning to see division in their own ranks at a time when all of them stand in need of the same kind of help and cooperation from government, the same kind of social services, and same opportunities. We have not addressed ourselves to this problem, and we'll have to because to ignore it is just to play games. If there is anything the Civil Rights movement needs now it is that we talk frankly to each other without getting angry.

desa.

1m312,s11m. Here now are some questions on the bussing issue:

3 s10-6,i21,m343,What does the Panel feel to be the most effective and least antagonistic method to use bussing to achieve racial balance and/or desegregation? Do you see any hope 4 5 of Congress providing a solution to the bussing problem by passing legislation, or do you feel the decision will ultimately rest with the Supreme Court?

s-6,Do you feel that bussing provides any kind of solution to the inequality of school systems? Doesn't it mather, at hest, offer no more than bandaid and, at worst, force black and Chicano children out of their own communities, because we don't bus white kids?b.

13 s1 11 m312, Professor Williams:

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Maybe it would be helpful to state the legal foundations of where we seem to be 16 on Bussing, because I think a lot of people don't understand them. The United States Suprem 17 Court and the other courts have not thus far taken the position that bussing-which is a 18 form of "quota system", a counting up of the races in various schools-is a substantive 19 obligation under the Constitution. The courts are saying-and it is important to realize 20 this that we must take affirmative steps to eliminate the effects of improper and 21 unconstitutional racial segregation in the schools in the past. And one of the ways this 22 can be done is to intermix races through moving them into various schools, so that we 23 don't have wholly isolated schools on a racial basis just because of their location. The 24 courts not establishing a principle that we must always count races im all of our public 25 activities. They are establishing a specific, affirmative remedy for a previous failure 26 to follow constitutional obligations. I have very little difficulty with this kind of 27 affirmative, creative remedy by the courts as a legal proposition. 28

The United States Supreme Court has also recognized that these affirmative steps are not to be taken under one specific guidepost or rule applicable to all situations. Indeed from the very beginning, with the si, Brown sm, decision, the Court made the Federal Judges at the District Court level administrators of the difficult problem of eliminating the vestiges of racial segregation in the schools. This means that the various judges can themselves shape the remedies as they are needed in particular situations. It seems to me that this is a very effective function for the courts to carry out and a very useful process as a matter of statecraft in our society. Since the judges are the administrators, I personally view with a great deal of concern any attempt by Congress to establish general, over-all rules which would be applicable in all situations.

xjm312, We concern ourselves a lot about the localism problem in integrating the schools .1 One way we are trying to solve that problem is to have Federal Judges consider the local circumstances as they apply in each case before him. There is one difficulty with this that I recognize. A Federal Judge can act only within certain circumscribed limits. He doesn't have to wait for a particular case in a particular community. Early in the whole proceedings, a Federal Judge undertook to desegregate the schools in the whole State of Delaware all at once. So there is a great deal of power there, but because the burden on a Federal Judge is a heavy one, he has a tendency to react to the cases that are filed and not take on the whole process. I recognize that as a weakness and I therefore don't say automatically that Congress shouldn't think about this problem. But a word of caution is in order: a solution that purports to solve this difficult and complex problem in .12 exactly the same way all over the United States is something we had better be very careful about.

sI, Mrss. Jordan:

s-6m, If the good is equal education, and I think it is, then there will be times, instances, and cincumstances when the bussing of school children will be necessary for the achievement of that goal. It is going to be difficult for that idea to become acceptable to the country, but I think its acceptance would be hastened if politicians would talk less about the issue and do more about sensitizing people to the hard reality of integration and the transportation of children to reach the goal of equal education.

sI, Mayor Hatcher:

s-6m, I do think that Barbara has hit the nail on the head. The real issue isn't bussing at all but how to give every child in this country the opportunity to receive the very best education possible. And if we are truly committed when we say that our youngsters will have the awesome responsibility of leading this country tomorrow, then we will do whatever is necessary to accomplish the goal of equal education. And if that includes bussing, so be it.

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Para No 24

xjm312,sI,Judge Garza:

there will be.

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by the Congress or by the Supreme Court. I am looking forward to Court rulings this year on certain cases that are now pending: the si, Redmond sm, case; the si, Denver sm, case, which involves not only blacks but also Mexican Americans; the si, Corpus Christi sm, case; and si, Austin sm, case. The Supreme Court will give us the guidelines on bussing, because for the first time it is faced with the problem of having to decide just how much bussing

Those of us who live in the Fifth Circuit are committed under its rulings to force bussing to achieve racial balance. We look forward to hearing what the Supreme Court says about these rulings. What the Court decides on this issue will determine whether or not Comgress has to take any action. If the Court decides that forced bussing is not necessary in every case, the question them will be whether Congress makes it so. I think the decisions of the Supreme Court are going to take Congress off the hook on the issue of doin way with bussing. It might put them back on the hook on the issue of ordering bussing. I don't know how the Supreme Court is going to rule but as one Federal Judge, I am hopeful it will give us some guidelines that we will know how to follow and that we can follow.

Barbara, you said to me that the judges ought to go by what the law is. But we have

Barbara, you said to me that the judges ought to go by what the law is. But we have a hard time knowing what the law is sometimes, because the Supreme Court doesn't always trackle the point. It says, "We don't have to decide this issue. It is not before us."

So we get inklings of what the law is, but we cannot always be sure.

In defense of the Federal Courts it was pointed out clearly by Chief Justice
Burger in his address to the American Bar Association that the jurisdiction of the Federal
Court has expanded so tremendously that it is being literally overworked. Many times
Civil Rights cases are not getting the attention they deserve because the Courts are
overworked. He suggested that Congress make an impact study before it passes a piece of
legislation, and ask, "What is this going to do to the courts? Will they need more help?"
I don't know of any Federal Judge who doesn't have his hands more than full on all types
of cases, including Civil Rights cases. It might be well that those who are prone to accuse
the courts of not taking prompt and decisive action on matters of Civil Rights heed the
words of Chief Justice Berger on the increased jurisdiction of the Federal Courts and
remember that right now we are just overworked.

Por No 25

. 1 xjm312,sI,Mrs. Freeman:

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Again I would like to commend to you the report of the Commission entitled si, Your Child and Bussing sm, which we issued because we believe the American people have 4

not been served well on this issue. Only in the context of desegregation has the question 5

become emotional, because millions of children are being bussed to school every single 6

day for many, many reasons. Bussing is just one among many other tools. We believe 7

that the great importance the American people have placed on education is justified, and 8

that every child deserves as a matter of right, a high quality education. And if it takes

a bus to get it, then let us have buses. 10

12 Al, Mayor Hatcher:

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14 I would hope that we would get away from the term "forced integration" in this s-6m. matter of Hussing. We don't use the term in any other context, and I don't see where it's 15 16 really applicable today. When a court rules, we try to follow that ruling as the law:

it is not a matter of force or non-force. 17

and to break up patterms of segregation.

19 sI, Senator Humphrey:

The Chair of this Panel would like to conclude by noting that this highly emotional issue of bussing has been discussed in its separateness, rather than in the 22 context of the total community in which people live. The court has laid down specific 23 imstructions on bussing. It has said, for example, that bussing shall not be used at amy 24 risk of impairment of health or comfort of a child. It has not required statistical 25 quota racial balance. It has primarily insisted that bussing be used, as Mrs. Freeman 26 said, as one of the tools available to a School District and public authority to bring 27 about a better quality education and a better racial balance within the school structure, 28

30 I have some suggestions. One way to break up patterns of segregation is open 31 neighborhoods. One way to remove the need for bussing is to provide an opportunity for 32 children to attend truly good schools within the reach of child and parent in which the 33 child and the parent can become fully involved. Another way of approaching the question 34 of bussing is to look at the total health and well-being of children and avoid trying 35 to solve all of our social problems on a bus. What good does it do to put a child into 36 a good school all day and then dump him back into a social garbage heap? Why don't we 37 start to think about the total picture? The total picture of a child's education begins 38 the day a child comes into this world and enters his home, his neighborhood, the street

he walks on; it is the picture of the social, political, physical environment in which the child lives from Day One! When we talk about Civil Rights, we are talking about the right to live like a human being.

s,xjm312, I belive that a lot of us are being led off into an emotional, political wilderness when we don't have to get down to the job of building a better country. I believe in good buses. I believe in safe drivers, too. But more importantly, I believe children should be able to feel that the homes in which they live are wholesome, decent, safe homes; that the neighborhoods in which they live are socially established neighborhoods with all the services that belong to a neighborhood; that, above all, they are respected. All the bus rides in the world are not going to answer the need for mutual respect and understanding.

Dut its move the whole country forward, in health, in job training, in opportunity, and in actual gains. It isn't emough to present Civil Rights as a movement for equal opportunity at this stage, because if you are the victim of malnutrition, it takes time to get your symbon back into balance, so that you can participate as an equal. It is not amiss for us to be talking about some extras, about a little more than equal, for awhile, until some people get a chance to catch up. It is not enough to have an ordinary teacher for an emotionally disturbed child or a mentally retarded child. It takes a special teacher, and we cought to pay the bill. It is not enough for a child to go to an ordinary school that everybody else can go to, if that child has been the victim of life in an area that did not permit human advancement or enrichment. It's going to take more than "just as much" for awhile.

That's the end of my sermon for the day.

Begin all pages on Line 1.

1m312, sB, REMARKS

3 rsM, HUBERT H. HUMPHREY

si, United States Senator, Minnesota

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Johnson.

jsm, Today is historic in the sense that we observe the opening of the Civil Rights papers on deposit in the Lyndon Baines Johnson Library. It is historic because scholars 9 will find in those papers a rich source of information and insight into the mid-20th 10 century America's overriding moral and social challenge-the quest for racial justice 11 and opportunity. As we look back over the period of the sixties, we remember that 12 we went through a veritable revolution in many of the social standards and institutions 13 of our land. The miracle is that we survived and that our institutions held intact, 14 making the adjustments and the refinements that were required. And no man was more crucial 15 to this struggle, no man gave more of himself to this cause and asked more of us than a 16 United States Senator from this state and later President of the United States, Lyndon

Ref. No.

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This Symposium is historic in other equally significant ways. Just the fact it has been held is historic. It has been more years than I care to count since such a distinguished group of national leaders have come together for something called a Civil Rights Symposium. Finally, this meeting is historic because it offers a ware opportunity to speak honestly and directly in the presence of friends and critics to the unfinished agenda of Civil Rights that still confronts this Nation. It is my judgment that we need candor among ourselves now more than anything else, a willingness to empage in dialogue and debate that will afford us a basis for some decisions.

I do not accept the proposition that most Americans believe that two centuries of racial injustice have somehow vanished from this land. No matter how they may feel personally about school bussing or scatter-site housing or the Philadelphia Plan, I believe that most Americans understand the job is far from finished. It is therefore vitally important that we seize this opportunity to remind our fellow citizens of this unfinished agenda, and that should be the purpose of this Symposium. If we did no more than this, if we only enumerated the wrongs and the injustices that remain, we would be throwing away a chance to carry forward the struggle to eradicate these living denials of justice and freedom. To make this a truly historic conference, we must face directly the kind of tough political problems that we faced many years ago and, through unremitting effort, eventually surmounted. It is to this task that I thought I might usefully direct my remarks today.

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Tape No. ____ Ref. No. ___

xjm312, I recognize that it is fashionable in some circiles to suggest that white politicians no longer have much to offer in this struggle; that blacks, Chicanos,

3 and Indians have now taken over the full burden of organizing the political forces to

4 end the racial abuses that offend us all. While it is certainly true that a great deal of

5 the responsibility has shifted to those who personally suffer under these wrongs, I flatly

6 reject the notion that this burden is theirs alone. I do so for two reasons. First,

7 I still believe that racial injustice and prejudice is as much a white problem as it is

8 a black, brown, or red problem. And if that is so, I am unable to understand how the

9 problem can be solved without full and active participation by whites-public officials

10 and private citizens alike. Second, real progress will be achieved only when the

overwhelming majority of Americans are committed to action and are prepared to communicate

12 this message to their elected representatives in cities and states, in the Congress and

13 in the White House.

We look back at the Civil Rights battles of the fifties and sixties with an air of nostalgia. In those years, the legislative goals were well-defined: the removal of a host

16 of legal barriers to civil equality and equal opportunity. More than this, the legal

17 barriers existed primarily in one section of the country, so that the lives of most

18 Americans, it seemed, would be unaffected by whatever reforms we might achieve in Comgress.

19 We were, in a sense, working with a Civil Rights agenda that was uniquely suited to

20 legislative remedy. We now look back on those times as the easy days of the Civil Rights

21 struggle.

But if we think a moment longer-and in this I defer to my good friend, Clarence

23 Mitchell, who will be participating in tomorrow's panel-we realize that those easy days

24 were not so easy. In the early 1950's, the number of U.S. Senators actively committed to

25 passing the pending Civil Rights legislation could caucus in the rear corner of the

26 Senate cloakroom. Those were actually years of unrelieved frustration and failure until

27 Senate Majority Leader Lyndon Johnson decided that we could postpone no longer the most

28 urgent portions of the pending legislation. In what still must be regarded as one of the

29 Senate's most amazing demonstrations of parliamentary skill, the Civil Rights Act of

30 1957 became law when Lyndon Johnson maneuvered the legislation through the Senate without

31 a protracted filibuster.

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Begin all pages on Line 1. xjm312, By the early 1960's, these initial steps were no longer sufficient as remedies 1 for the problems that remained: equal access to public accommodations, equal job 2 opportunity, non-discriminatory use of federal funds, and greater protection of the right 3 to vote. The legislative outlook was as dismal as it had been ten years earlier. The dramatic events in Birmingham, the decision by President Kennedy to seize the legislative 5 initiative his tragic assassination and the total commitment of President Johnson to 6 realizing these objectives produced a more hospitable legislative climate. But even 7 then, the outlook in the Congress was grim. Our eventual triumph was not pre-ordained, 8 by any means. At numerous points in the 75-day battle to break the filibuster, the 9 legislation could have been compromised irretrievably. That none of this happened was 10 11 due almost entirely to the political strategy that had been mapped out and was followed 12 even in the most difficult moments of debate. These retrospective remarks have had only one purpose: to suggest again that the 13 struggle for Civil Rights in Congress has never been easy and that, in many respects, 14 our present difficulties are no more insuperable than the barriers we faced back in the 15

so-called "good old days." They are different, to be sure, but not insuperable. 16 17 Other participants in this Symposium will speak to the substance of the remaining problems: racially-restrictive suburbs, racially-exclusive schools, racially-protected 18 19

jobs, crime, drugs, and the host of other intertwined dowestic problems. We will also talk about the Northern battlegrounds where many of these issues must be resolved. But 20 I would like to devote the remainder of my remarks to the political strategy that must

be devised if we are to continue the progress of the 1960's in this decade.

I begin with this proposition: unless we can agree on a strategy that will attract 24 a majority coalition in the Congress and the Nation at large, we can look forward to 25 little in the way of concrete results. It isn't going to do us one bit of good to beat 26 our chests in righteous indignation with a sense of moral consciousness about the 27 inequities and injustices, unless we have a program of action and the important forces 28 to put it to work. This lesson is as true today as it was 20 years ago. Between 29 the two extremes of empty appeals to the Nation's moral consciousness and premeditated 30 violence and intimidation lies a broad field for constructive political action, not so 31 dramatic maybe, but effective; and it is in this area that we must begin to think more 32 creatively.

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It is commonplace in current political analysis to suggest that the national constituency in support of continued Civil Rights progress has vanished. "No interest," 2 3 they say. The Nixon landslide in the general election, the surprising showing of George Wallace in the primaries, and the reams of polling data are offered as evidence of this 4 decline. The momentum toward greater racial justice of the 1960's apparently has given 5 way to a growing sense of retrenchment and disquiet in the 1970's. On the other hand, if 6 one looks behind these highly visible developments at other examples of the public's 7 8 attitude, the outlook is less stark and more hopeful.

9 The Gallup Poll, for example, has discovered a marked decline in the number of southern white parents who object to sending their children to schools with blacks. In 10 1963, 61 percent of southern white parents said they objected to such a development: in 11 1970 only 16 percent said they objected. Gallup described this as one of the most dramatic 12 shifts in the history of public opinion polling. In 1958, 39 percent of the voters 13 interviewed in another national Gallup Poll said they would vote for a well-qualified 14 black man for president. Fifty-three percent said they would not support such a candidate. 15 Last year, 69 percent said they would vote for a well-qualified black presidential candidate 16 of their party-an increase A 31 percent. On the basis of this survey, Gallup reported that 17 prejudice towards blacks in politics had declined to its lowest point yet recorded. These 18 findings are significant if they do no more than remind us that integration of blacks 19 into our educational and political structure has moved forward in the past decade, even as 20 we read of the bitter opposition of a specific group of whites to a local bussing plan 21 or the defeat of a particular black candidate at the polls. 22

We are now in a peculiar but vitally important period of our national life when our 23 lack of direction in the Civil Rights arena is no greater than the lack of direction 24 generally. The American people and their elected leaders are deeply confused and ambivalent 25 about where we should be heading as a nation and deeply divided about our short range 26 objectives. Goals and priorities are literally untabulated and unknown. The 1972 27 elections did little to clarify this situation. It is regrettable but nonetheless true 28 29 that many people voted against Senator McGovern or against President Nixon rather than 30 for either candidate. And an alarmingly large number of eligible voters didn't vote at all. The issues of the campaign became hopelessly muddled, and many people voted against 31 positions that neither candidate actually advocated. Thus we emerge from the presidential

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33 election no better informed about our future than when the campaign began more than a year

34 ago. In fact, Democrats are even asking themselves, "What is the Deomocratic Party?"

"'sI, Why sm, the Democratic Party?" And to all of these questions there are no easy 35

36 answers.

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But this much can be said: drawing on the election returns and our knowledge of current, public attitudes, it seems clear that any political appeal that appears 2 rightly or wrongly to favor one group or class of people over another is going to be 3 rejected by a majority of the American electorate. I said the time was at hand for candor, 4 and I shall use some of it myself. The Democratic Party got into trouble when its internal 5 reforms came to be perceived, even though falsely, as establishing specific quotas that 6 favored young people, women, and blacks over the more traditional elements of the party, 7 particularly ethnic Americans, blue-collar workers, the elderly, and elected Democratic 8 officials. There was a considerable propaganda campaign to make this point stick in the 9 mind of the American people. 10

By the same token, I would argue that the Civil Rights movement got into trouble
when more and more people were propagandized into believing that it was only an effort
to give blacks a special break that was not afforded to any other group in American
society. We know this perception is wrong but this perception exists, whether we like
it or not. I am a political man, and I know that what is true in public affairs frequently
is not nearly as compelling as what people think is true. It is our job to get the thinking
straightened out.

17 It is within our power to break out of this impasse and to begin the mobilization of 18 the political resources that can restore the positive momentum of the 1960's, not only 19 for Civil Rights, but for a total national agenda. How can this be done? I am not sure 20 that any of us have all the answers, and I surely don't. But I can point up several 21 facts that should be kept in mind. First, I subscribe to Vernon Jordan's thesis that 22 President Nixon has within his grasp an extraordinary opportunity to move to the forefront 23 of the quest for racial justice in this country. Just as he confounded his critics with 24 his dramatic trips to China and the Soviet Union and his adoption of wage and price 25 controls, Mr. Nixon could seize the initiative on the Civil Rights front. I know or at 26 least assume, that a second-term President must begin to think seriously about the 27 historical judgments of his Administration. And I can imagine no more harsh imdictment 28 than that President Nixon should have failed to lead the United States in the most 29 critical and urgent area of domestic concern: human rights. Such a move by President Nixon 30 would be supported and applauded by a large majority of Democrats and, I suspect, a significant number of Republicans. It would bring back to life almost overnight the bi-partisan coalition that was responsible for all the Civil Rights legislation of the 33 34 1960's.

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Begin all pages on Line 1. _ Ref. No. _______ Tape No .. Presidents, however, do not operate in a vacuum, no matter how much they seek 1_ xjm312, to seal themselves off from public opinion. So I would supplement the Jordan thesis with 2 this proposal: we should be devising a political strategy that will assist-yes, insist 3 and propel-President Nixon to make this kind of affirmative decision. There is good 4 historical precedent for this approach. We may forget that the early 1960's was a time 5 of convincing President Kennedy that he should adopt a more aggressive posture in support 6 of Civil Rights legislation that had been pending in the Congress for many years. We 7 forget that his initial Civil Rights Proposals in 1963 were judged inadequate by the 8 Leadership Conference on Civil Rights. It was only after those tragic and dramatic events 9 in Birmingham that the Kennedy Administration became fully and totally committed to the 10 legislative package that eventually became the Civil Rights Act of 1964. 11 The times and the circumstances are indeed different today, but there are several 12 factors that President Nixon should be reminded of as he looks ahead to his second term 13 of office. He should be reminded that the defeat of George McGovern was not a repudiation 14 15 by the voters of the programs and the policies that had been advocated by other presidents and passed by a coalition of Democrats and Republicans in Congress. For example, there 16 17 is solid evidence that a majority of Americans strongly favor closing tax loopholes and creating a more equitable tax structure. In like fashion, there is a significant 18 national support for cutting out non-essential defense expenditures. This is significant, 19 because progress in these two areas, only possible with strong presidential leadership, 20 would begin to provide the Federal government with the financial resources that are 21 essential for any realistic attack on our most urgent domestic problems of education, 22 housing, jobs, health care, environment, crime, and transportation. As we attack these 23 problems either directly through the Federal government or through cities and states, 24 we touch the areas of daily life that now comprise most of what we mean by Civil Rights. 25 The new budgetry flexibility means that these goals can be achieved without seeming to

26 advocate special advantages for one group at the expense of another. There is virtually 27 28 no segment of our society that would not benefit directly from meaningful progress in 29 each of these areas. 30

In this context, I contend that the entire concept of the Civil Rights movement . must be broadened to include the rights and opportunities that should be available to 31 32 other disadvantaged groups in America. I am thinking of the physically handicapped, for example, or the mentally retarded who are discriminated against in the most cruel 33 and inhumane ways; or the elderly, who are frequently locked up in what we call Senior 34 Citizen Housing Projects, oftentimes forgotten and isolated. All of these prople must 35 face many of the same barriers and misunderstandings and prejudices that confront blacks 36 and other minority citizens. Injustice knows no race, and it knows no age. We are in a

a broader definition of Civil Rights.

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In other words, it can be demonstrated that the success of President Nixon's second term depends in a large measure upon his willingness to take the lead on a number of issues that were raised in the recent campaign by Senator McGovern. Moreover there already exists a base of popular support should Mr. Nixon pursue such a course of action. It is imperative then that we begin to organize the political forces that can help bring President Nixon to a realization of his opportunity. We cannot afford to let a president chart his own course. He must have the benefit of the advice and the counsel of the great American electorate. I intend to urge the Democratic Congressional leadership working in close cooperation with black and other minority leadership to speak out forcefully

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on these matters at the beginning of the 93rd Congress. I would hope that state leaders,

governors, mayors, and county executives would do likewise. 11

As I see it, we must identify the struggle for Civil Rights as an all-embracing 12 struggle for the rights and privileges and duties of all Americans. In the political 13 arena, there just aren't enough blacks, there aren't enough Chicanos and Indians and 14 Puerto Ricans to form an electoral majority. We must create a climate of identity of 15 16 interests between the needs, the hopes, and the fears of the minorities and the meeds 17 and the hopes and the fears of the majority. In simple language this means identifying the cause of Civil Rights with quality education for all children, Millions of parents, white 18 19 and black, feel that the present educational system is not satisfying the needs of their children. We must identify Civil Rights with the right of every American to good health 20 21 care. It isn't only blacks or Chicanos that have inadequate health care. There are millions 22 of Americans white as well as black or brown or red who are victims of inadequate health care-health care that, even if it is available, they cannot afford to pay for. We must 23 find some new, common denominators, mutual needs, mutual wants, common hopes and fears, 24 and use them to bind together a coalition of people representing the hopes and the fears 25 of the majority. Out of this coalition we can then fashion a new Bill of Rights that will

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29 s10-6,i21,m343, The right to a meaningful life, free from poverty.i,

belong to all Americans and, because it does, will have tremendous force:

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31 s11,m312, There are more whites in poverty than there are blacks. Unite white people today 32 who are the victims of poverty.

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xs10-6,jm343,i21,The right to full and equal protection of the law.i,

3 s11-6,m312, All people find today that justice delayed is justice denied. The people

4 who live in the ghetto are the victims of crime much more than the people who live in

5 the suburbs. But all people have the right to equal protection of the law.

7 s10-6,i21,m343,The right to productive and gainful employment.i,

9 s11-6,m312, Unemployment knows no race. It stands as a constant threat to the life

10 and the well-being of millions of families.

12 s10-6,i21,m343, The right to economic, political, and social opportunity free from the

obstruction of discrimination based on race, creed, or sex.i,

15 s11-6,m312, The right to move up in the social structure; not just the right to a job,

but the right to be a manager as well as a worker. The right to be on a board of directors

as well as to be a customer. Not only the right, but the realization of the right.

19 s10-6,i21,m343,The right to a clean and decent neighborhood.

21 s-6, The right to life free from violence and terrorism.

23 s-6, The right to privacy, free from official or private invasion.

25 s-6, The right to safety, including protection of person and property.

27 s=6, The right to quality education at all levels, free from segregation.f,

29 s11-6,m312, Quality education is integrated education. If we can learn together, we

30 can live together. But if we learn separately, we are apt to pursue separate courses.

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s10-6,m343,i21, The right to live in good health under a system of comprehensive insurance providing and assuring modern health care for all.

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s-6, The right to be free from hunger.

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6 s-6, The right to recreation and leisure.

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8 s=6, The right to a clean and wholesome environment.i,

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s11-6,m312, These rights belong to the American people; they are not just for blacks or Chicanos or Indians, but for the blue-collar worker, the poor white, the student, the farmer, the worker in the office or the shop. Without these rights alive and well and vital

13 without these rights applicable and accepted, there are no real Civil Rights.

We now have the formalities of law, the legal protections, but we have not had the social acceptance that is required. The new dimensions of Civil Rights are to be found in the living and working and playing conditions of our people. It is not enough to have laws that declare discrimination in employment illegal. We must have jobs and income and upward mobility.

It is not enough to ban segregation in education. We must have well-financed,
modern, well-equipped schools with competent, well-paid, qualified teachers. Those who
can least afford education are those who should have the best education. But the poorest
schools are generally to be found in areas where the children have no books in their
homes, no libraries available, and little or no income to satisfy the needs of learning.

It is not enough for government to employ blacks and other mimorities, even though government should set the example. We must insist that corporate industry open its doors, not only to menial assembly-line jobs in factories, but to jobs all the way up the management spectrum. And the same must be true of finance and the institutions of higher education.

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î The emphasis must be on developing the political and economic system to its 2 full potential so that all may benefit. In the context of the ending of the war in Vietnam, 3

this appeal may generate far more political support than some of our more cynical, 4 political commentators would imagine. As U.S. participation in this war ends, and as

our prisoners are returned, we will be liberated from a burden that has stifled and

blurred our vision of what is possible in this country.

The academic community of intellectuals has been paralyzed by the cruelty of the war and has not given its attention to the days that lie ahead. America has been denied the creative, innovative thinking about the basic social and domestic problems that plague us, because so many have found themselves just in an emotional binge about a cruel 10 and lasting war, which pray God is fast coming to an end. I appeal to the academic 11 community, to the intellectual life of America, to think anew, to cleanse yourself of the 12 past, to think of the tomorrows, to ask yourselves, "How can we, in America, learn to 13 live in dignity and respect with one another?", ""How can we open up the harmony of peace 14 which is more than the absence of war?" It is not just a matter of the diversion of 15 16 billions of dollars to support our military effort in Southeast Asia, It is basically a matter of our energy and our awareness and our willingness to buckle down to the hard 17 18 tasks that lie ahead. Although it may not happen immediately, I am confident that over 19 time we will come to know a political climate free of the hatred and antagonism that 20 arose as a consequence of the war. In such a political climate, it will be more feasible to win the support of the American people for a renewed attack on the unfinished agenda 21 22 of domestic concerns.

But, you ask, do we have time enough? How can we expect black Americans, Chicamos, Indians, and other deprived minorities to postpone for one day longer their full and 24 fair participation in American life? The answer is simple. You can meither expect nor 25 ask them to be patient. On the other hand, one of the factors that always amazed me 26 throughout my years of public life has been the degree of faith in the American system 27 that has been retained by blacks and other minorities. In many respects, they have kept 28 29 the democratic faith far more than some of our more affluent and fortunate white Americans who have benefitted so fully from the system. 30

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Early next year, the Potomac Associates will release a study showing that blacks expressed about as much sense of personal progress from the past to the present as whites, but that blacks are more optimistic than whites about their personal futures. These findings raise questions about the notion that members of the black community are

overwhelmed by feelings of personal frustration and hopelessness.

I do not cite these results to suggest in any way that our past achievements are adequate, or that we have been truly responsive to the problems that remain. I cite them only to suggest that the blacks and most minority groups have not given up on this country.

Some of the people who have given up are the very ones who can enjoy the luxury of being unhappy. But many of the people who have every reason to be unhappy today hope for the better tomorrow and express their faith in our ability to achieve it.

I ask you to join me not in a child-like optimism but in a resolve to put together in this country the coalition of economic and political forces that can move mountains.

We have done much, but what we have done is only an indication of what we can do and what we must do.

There is no time for self-pity; no time for recriminations; no time for looking back.

In light of the political developments in this country, everyone in this room has a special obligation to be a leader and to be a cooperator; to remind those who hold high office that they hold it, not for themselves, but solely for the fulfillment of the

highest purposes of this Nation.

Senator Humphrey's address concluded the Monday morning session of the Symposium.

REMARKS

HUBERT H. HUMPHREY

UNITED STATES SENATOR, MINNESOTA

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SENATOR HUMPHREY: My special thanks to

Dean Gronouski for presenting me. Of course, I had looked

forward to Professor Elspeth Rostow. John is a good

substitute, but not quite what I had hoped for.

I must add that you in this great audience must be singularly disappointed because at this particular moment, you were going to have Roy Wilkins. This just proves that the Civil Rights Movement is on target. I am substituting for Roy. Later on this afternoon, he will have to take care of my problems.

Mr. President, President Johnson, how good it is to see you, and the one and only, the dearest of them all, Lady Bird Johnson. So good to be with you.

(Applause.)

And our great Chief Justice. What a rare and rich privilege it is to even share for a moment in your friendship. And Mrs. Warren. And, indeed, of course, the distinguished speaker that has just preceded me, Vernon Jordan, with a powerful message.

To all of them and to the others, I pay my respects today and consider it a high honor to share in

this Symposium.

I am even tempted to suggest that this is an historic occasion. Although I recognize that the term "historic" has been used to excess in certain quarters—
(Ripple of laughter.) — I see there is a bit of political motivation today. I am fully prepared to defend this gathering as being properly placed in the "historic" category.

For example, Texans are known for their hospitality. Muriel and I were worried about coming here because we are a little self-conscious about the weather in Minnesota, particularly when the Vikings are losing to the Green Bay Packers when the wind factor is 18 below zero. And, arriving in San Antonio and hearing there was a sleet storm, we said, "These Texans will go the extra mile."

(Laughter and applause.)

Then, as I said to my beloved friend, Clarence
Mitchell, when I got to San Antonio, I said, "Clarence,
you will stop at nothing." The first thing Clarence said
was, "Hubert, get on the bus." I said, "I knew that's what
you all had in mind these many years we were working together." I want you to know, Clarence, I enjoyed the ride
very much.

Then when we arrived at our hotel, we had such generous hospitality again and the helping hands of friends

In fact, I went to the 12th floor— Muriel and I went to the 12th floor with Jim Jones and his wife. We had a key that said 1219 and we looked up and down the aisles and corridors and there was no 1219. Finally, Jim looked over and he saw a sign on one of the walls that said, "Presidential Suite." He just mentioned it and I felt better right away. (Applause.) Jim said, "Why don't you try the key," and I did. As you know, obviously, it didn't open. (Laughter.)

We looked up and down the corridors. I kept looking for Room 1219. No such number, and finally Jim said, "Try it again." I said, "I did, and it still won't work."

But, I am happy to tell you that after a protracted search, we were able to find that there was such a room, and now for those of you that may think I am all done and a "has -been," I just want you to know that the management did come up and open the room and said, "This is yours, Senator Humphrey."

No announcement in that, I want you to know.

This is historic in the sense that today, of course, we observe the opening of the Civil Rights papers on deposit in the Lyndon Baines Johnson Library. And it is historic because scholars will be delving into those papers and will find a rich source of information and

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insight into the mid-20th century America's overriding moral and social challenge—the quest for racial justice and opportunity.

we look back over the period of the 60's remember that we went through a veritable revolution, in many of the social standards and social institutions of our land. The miracle of it all is that we survived, and that our institutions held intact, making the adjustments and the refinements that were required. And no man was more crucial to this struggle and it has been and continues to be a struggle no man gave more of himself to this cause and asked more of us than a United States Senator from this great State, and then as President of the United States, President Lyndon Johnson.

But, this Symposium is historic in other significant ways. Just the fact it has been held, is historic. It has been more years than I care to count since such a distinguished group of national leaders have come together for something called a Civil Rights Symposium.

And, finally, this meeting is historic because it offers a rare opportunity to speak honestly and directly in the presence of friends and critics to the unfinished agenda of Civil Rights that still confronts this nation.

And it is my judgment that what we need among ourselves.

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willingness to engage in dialog and discussion and debate that will afford us the opportunity to make some decisions.

New, I do not accept the proposition that most Americans believe that two centuries of racial injustice have somehow vanished from this land. No matter how they may feel personally about school bussing, or scatter-sight housing, or the Philadelphia Plan, I believe that most Americans understand the job is far from finished.

It is therefore vitally important that we seize this opportunity to remind our fellow citizens of this unfinished agenda, and that should be the purpose of this Symposium. But, if we did no more than this, if we only enumerated the wrongs and the injustices that remained, we would be throwing away our chance to carry forward the struggle of eradicating these living denials of justice and freedom.

To make this, then, a truly historic conference, we must face directly the kind of tough political problems that we faced many years ago and that through the years of unremitting effort, we eventually surmounted. And it is to this task that I thought I must usefully direct some of my remarks? To day.

Now I recognize that it is fashionable in some circles to suggest that white politicians no longer have

much to offer in this struggle; that Blacks, Chicanos, 6 and Indians have now taken over the full burden of 2 3 prganizing the political forces to end the racial abuses 4 that offend us all. And while it is certainly true that a great deal of this responsibility has shifted to persons 5 who personally suffer under these wrongs, I flatly reject 6 the notion that this burden is theirs alone. -I do so for two reasons, First, we have said 8 many times and I still believe that racial injustice 10 and prejudice is as much a white problem as it is a black, brown, or red problem. And if that is so, I am unable to 11 understand how the problem can be solved without full and 12 active participation by whites, public officials and pri-13 14 vate citizens alike. 🦼 15 Second, real progress will be achieved only when the overwhelming majority of Americans are committed 16 to action and are prepared to communicate this message to 17 their elected representatives in cities, 18 states and in 19 the Congress and in the White House. 20 We look back at the Civil Rights battles of the 21 and 1960 s with a sort of air of nostalgia. 22 those years, the legislative goals were rather welldefined: the removal of a host of legal barriers to civil 23 24 equality and equal opportunity.

More than this, the legal barriers existed

primarily in just one section of the country, so that the lives of most Americans, it seemed, would be unaffected by whatever reforms we might achieve in Congress. We were, in a sense, working with a Civil Rights agenda that was uniquely suited to legislative remedy.

We now look back on those times as the easy days of the Civil Rights struggle.

But, if we think a moment longer—and in this

I defer to my good friend, Clarence Mitchell, who will be
participating in tomorrow's panel—these easy days were

not so easy.

who were actively committed to passing the pending Civil
Rights legislation could caucus in the rear corner of
the Senate cloakroom. As Clarence Mitchell remembers,
these were years of unrelieved frustration and failure
until Senate Majority Leader, Lyndon Johnson, decided that
we could postpone no longer the most urgent portions of
the pending legislation. In what still must be regarded
as one of the Senate's most amazing demonstrations of
parliamentary skill, the Civil Rights Act of 1957 became
law when Lyndon Johnson maneuvered the legislation through
the Senate without a protracted filibuster.

By the early 1960's, these initial steps were no longer sufficient as remedies for the problems that

remained: equal access to public accommodations, equal job opportunity, the non-discriminatory use of Federal funds, and greater protection of the right to vote. The legislative outlook was as dismal as it had been ten years earlier.

The dramatic events in Birmingham; the decision by President Kennedy to seize the legislative initiative; his tragic assassination; and the total commitment of President Johnson to realizing these objectives produced a more hospitable legislative climate.

But, even then, the outlook in the Congress was grim. Our eventual triumph was not pre-ordained, by any means. At numerous points in the 75-day battle to break the filibuster, the legislation could have been compromised irretrievably beyond redemption. The fact that none of this happened was due almost entirely to the political strategy that had been mapped out and that was followed even in the most difficult moments of debate.

And, might I add as one who was an active participant, the constant guiding and firm hand of the President of the United States, without which there could have been no success, and let no one forget it, and that's why we honor him here today. (Applause.)

Now these retrospective remarks have only one purpose: to suggest again that the struggle for Civil

Rights in Congress has never been easy and that, in many respects, our present difficulties are no more insuperable than the barriers we faced back in the so-called "good old days." They are different, and difficult, to be sure, but not insuperable.

Now, other participants in this Symposium will speak to the substance of the remaining problems: racially-restrictive suburbs; racially-exclusive schools; racially-protected jobs; crime; drugs, and the host of other intertwined domestic problems.

These will be before us. And, might I add, I hope that the whole substance of urban life will be before us.

One of the reasons I feel that there is no national strategy to benefit our great metropolitan areas is because many of the great cities of America today have become ever more black, and therefore some people feel that you can avoid coming to grips with the problems of urban America. But, I submit that we will do it at our peril, because what happens in our cities is really what's going to happen to our country, white or black, brown, red, yellow, whatever we may be. It's our problem.

Now, we are going to talk I suppose at length whom the state of the series where many of these issues must be resolved. But I would like to devote the remainder of my remarks to the political strategy that must be devised

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69 if we are to continue the progress of the 1960's in this decade, in the 1970's. I begin with this proposition: Uncless we can agree on a strategy that can attract a majority coalition in the Congress and the nation at large, we can look forward to little in the way of concrete results. It isn't going to do us one bit of good to beat by our chests in righteous indignation and a sense of moral consciousness about the inequities and injustices unless we have a program of action and the important forces to put it to work. The lesson is as true today as it was twenty years ago. -Between the two extremes of empty appeals to the nation's moral consciousness and premeditated violence and intimidation lies a broad field for constructive political action, Not maybe so dramatic, ffective; and it is in this area where we must begin to think more creatively. It is now commonplace in current political analysis to suggest that the national constituency in support of continued Civil Rights progress has vanished.

It is now commonplace in current political
analysis to suggest that the national constituency in
support of continued Civil Rights progress has vanished.

"No interest," they say. The Nixon landslide in the
seneral election, the surprising showing of Governor Terry
allace in the primaries, and the reams of polling data
are offered as evidence of this decline. The momentum

toward greater racial justice of the 1960's apparently has given way to a growing sense of retrenchment and disquiet in the 1970's.

But, on the other hand, if one looks behind these highly visible developments at other examples of the public's attitude, the outlook is less stark and more hopeful.

The Gallup Poll, for example, has discovered a marked decline among southern white parents who object to sending their children to schools with blacks. In 1963, 61 per cent of southern white parents said they objected to such a development. In 1970, seven years later, Gallup asked the same question and discovered that only sixteen per cent said they would object. That seems to me to be a rather significant accomplishment. Gallup described this as one of the most dramatic shifts in the history of public opinion polling.

Or, consider this little bit of evidence: In 1958, 39 per cent of the voters interviewed in another national Gallup Poll said they would vote for a generally well-qualified black man for president. Fifty-three per cent said they would not support such a candidate. Last year, the Gallup Poll asked the same question and 69 per cent said they would vote for a generally well-qualified black presidential candidate of their party—an increase

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24 25 of thirty-one per cent. -

Now, on the basis of this survey, Gallup reported that prejudice towards blacks in politics had de-Now, these findclined to its lowest point yet recorded. ings are significant if they do no more than remind us that "integration," a good word, I continue to believe, of blacks into our educational and political structure has moved forward in the past decade, even as we read of their bitter opposition of a specific group of whites to a local bussing plan, or the defeat of a particular black candidate at the polls.

Might I add that I coubt that the bussing issue would have ever had the attention that was given to it, had it not been raised during what we call "Presidential Primaries," which some of us are of the opinion are not exactly the most-what should I call it-the better way of making great national decisions. (Laughter.)

it seems to me, in a peculiar but Now we are. vitally important period of our national life / where our lack of direction in the Civil Rights arena is no greater than the lack of direction generally. And let me once again state our lack of direction in the Civil Rights arena is no greater than our lack of direction for all matters in this country.

The American people and their elected leaders

are deeply confused and ambivalent about where we should be heading as a nation, and, consequently, deeply divided about our short range objectives. Goals and priorities are literally untabulated and unknown.

The 1972 elections did little to clarify this situation. It is regrettable, but nonetheless true, that many people voted against Senator McGovern or against President Nixon, rather than for either candidate. And, an alarmingly large number of eligible voters didn't vote at all. The issues of the campaign became hopelessly muddled, and many people voted against positions that neither candidate actually advocated.

Thus, we emerge from the Presidential election no better informed about our future than when the campaign began more than a year ago. In fact, Democrats are even asking themselves, "What is the Democratic Party?"

"Why the Democratic Party?" And to all of these questions, there are no easy answers.

But, I think this much can be said: Drawing from the election returns and our knowledge of current, public attitudes, it seems clear that any political appeal that appears rightly or wrongly as favoring one group or class of people over another is going to be rejected by a majority of the American electorate.

I said the time was at hand for candor, and I

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shall use some of it myself.

The Democratic Party got into trouble when its internal reforms came to be perceived, even though falsely perceived, as establishing specific quotas that favored young people, women, blacks, over the more traditional elements of the party, particularly ethnic Americans, blue-collar workers, the elderly and elected Democratic officials.

There was a considerable propaganda campaign to make this point stick in the mind of the American people.

And by the same token, I would argue that the Civil

Rights Movement got into trouble when more and more people were propagandized into believing that it was only an effort to give blacks a special break that was not afforded to any other group in American Society.

Now, we know this perception is wrong. But, I am a political man. The fact is, this perception exists, whether we like it or not. And the fact is that what's true in public affairs frequently is not nearly as compelling, as what people think is true. And it's our job to get the thinking straightened out.

I would argue, however, that it is within our power to break out of this impasse and to begin the mobilization of the political resources that can restore the positive momentum of the 1960's not only for Civil Rights,

Now, how can this be done? Well, I am not sure that any of us have all the answers, and I surely don't. But, I can point up several facts that should be kept in mind. First, I subscribe to Vernon Jordan's thesis that President Nixon has within his grasp an extraordinary opportunity to move to the forefront of the quest for racial justice in this country.

Just as he confounded his critics with his dramatic trips to China and the Soviet Union, or his adoption of wage and price controls, Mr. Nixon could just as easily seize the initiative on the Civil Rights front. I know, or I, at least assume, that a second-term President must begin to think seriously about the historical judgments of his administration. And I can imagine no more harsh indictment than President Nixon having failed to lead the United States in the most critical and urgent area of domestic concern: human rights.

Now, such a move by President Nixon would be supported and applauded by a large majority of Democrats, and, I suspect, a very significant number of Republicans. It would bring back to life, almost overnight, the bi-partisan coalition that was responsible for all the Civil Rights legislation of the 1960's.

Presidents, however, do not operate in a vacuum,

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no matter how much they seek to seal themselves off from So. I would supplement the Jordan thesis public opinion. with this proposal: We should be devising a political strategy that will assist-yes, insist-and propel-President Nixon to make this kind of affirmative decision. There is good historical precedent for this We may forget that the early 1960's was a time of convincing President Kennedy to adopt a more aggressive posture in support of Civil Rights legislation that had been pending in the Congress for many years. We forget that his initial Civil Rights Proposals in 1963 were judged inadequate by the Leadership Conference on Civil It was only after those tragic and dramatic events in Birmingham that the Kennedy administration became fully and totally committed to the legislative package that eventually became the Civil Rights Act of 1964.

There are people in this room who were involved in those decisions. My outline of what happened, I think is accurate.

The times and the circumstances are indeed different today, but there are several factors that President Nixon should be reminded of as he looks ahead to his second term of office. He should be reminded that the defeat of George McGovern was not a repudiation by the

voters of the programs and the policies that had been advocated by other presidents and passed by a coalition of Democrats and Republicans in Congress.

For example, there is solid evidence that a majority of Americans strongly favor closing tax loopholes, creating a far more equitable tax structure. In like fashion, there is a significant national support for cutting out non-essential defense expenditures.

This is significant, because progress in these two areas, and only possible with strong presidential leadership, would begin to provide the Federal Government with the financial resources that are essential for any realistic attack on our most urgent domestic problems of education, housing, of jobs, health care, environment, crime, transportation. And as we attack these problems either directly by Federal Government or through cities and states, we are touching the areas of daily life that now comprise most of what we mean by Civil Rights.

The new budgetary flexibility also means that these goals can be achieved without seeming to advocate special advantages for one group at the expense of another. There is virtually no segment of our society that would not benefit directly from meaningful progress in each of these areas.

In this context, I contend that the entire

concept of the Civil Rights Movement must be broadened to include the rights and opportunities that should be available to other disadvantaged groups in America. I am thinking in particular of the physically-handicapped, for example, or of the mentally retarded who are discriminated against in the most cruel and inhumane way. The elderly, who are frequently just locked up in what we call Senior Citizen Housing Prosjects, oftentimes forgotten and isolated, all of whom must face many of the same barriers and misunderstandings and prejudices that confront blacks and other minority citizens. Remember, injustice knows no race, and it knows no age.

And we know that we are in a period where the issue of Women's Rights and women's political power must be included in a broader definition of Civil Rights. In other words, I think it can be demonstrated that the success of President Nixon's second term depends, in a large measure, upon his willingness to take the lead on a number of issues that were raised in the recent campaign by Senator McGovern. Moreover, there already exists a base of popular support, if Mr. Nixon should pursue such a course of action. It is then imperative that we begin to organize the political forces that can help bring President Nixon to a realization of his opportunity. We cannot afford to let a president just chart

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his own course. He must have the benefit of the advice and the counsel of the great American electorate.

I intend to urge the Democratic Congressional leadership working in close cooperation with black and other minority leadership to speak out forcefully on these matters at the very beginning of the 93rd Congress. I would hope that state leaders, governors, mayors and county executives would do likewise.

As I see it, we must identify the struggle for Civil Rights as an all-embracing struggle, for the rights and privileges and duties of all Americans.

In the political arena, there just aren't enough There aren't enough Chicanos, and Indians, Puerto Ricans / to form an electoral majority. needed is a creation of a climate of identity of interests between the needs, the hopes, and the fears of the minorities and the needs and the hopes and the fears of In plain simple language, this means the majority. identifying the cause of Civil Rights with quality education for all children. Just remember that millions of parents, white and black, feel that the present educational system is not satisfying the needs of their children. We must identify Civil Rights with the right of every American to good health care. It isn't only blacks or Chicanos that have inadequate health care. There are millions of

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white others, many millions. Remember that white Americans as well as black, brown or red Americans are also the victims of inadequate health care? And, frequently, health care, even if it is available, that they cannot afford to pay

What I am saying is that we must find some new, common denominators, mutual needs, mutual wants, common hopes, the same fears, and use this body of accepted information as the binding that holds together a coalition of people, a coalition representing the hopes and the fears of the majority . A

Out of this coalition of needs and hopes, fears and injustices, we can then fashion a new Bill of Rights for all Americans. And how well I remember President Johnson asking members of his Cabinet to settle down to the task of putting down on paper what they considered to be the basic needs and rights of the American people, to become more specific. And out of that discussion and out of that study came many productive and creative proposals.

Now, this new Bill of Rights belongs to all of us. And because it belongs to all of us, it can have a tremendous force:

The right to a meaningful life, free from poverty. "

Remember, there are more whites that are in

poverty, than there are blacks. Unite the people today who are the victims of poverty.

The right to full and equal protection of the law.

Remember that all people find today that justice delayed is justice denied. Remember that the people who live in the ghetto are the victims of crime much more than the people who live in the suburbs. But, remember that all people have the right to equal protection of the law.

"The right to productive and gainful employ-

Unemployment knows no race. It stands as a constant threat to the life and the well-being of millions of families.

"The right to economic, political and social opportunity free from the obstruction of discrimination based on race, creed, or sex."

The right to move up in the social structure; not just the right to a job, but the right to be a manager, as well as a worker. The right to be on a board of directors, as well as to be a customer. Not only the right, but the realization of the right.

"The right to a clean and decent neighborhood."

"The right to life free from violence and terrorism."

"The right to privacy, free from official or private invasion."

"The right to safety, including protection of person and property."

"The right to quality education at all levels, free from segregation."

Because to me, quality education is integrated ducation. If we can learn together, we can live together. But, if we learn separately, we are apt to pursue separate and unidentifiable courses.

"The right to live in good health under a system of comprehensive insurance providing and assuring modern health care for all."

"The right to be free from hunger."

"The right to recreation and leisure."

"The right to a clean and wholesome environ-

Now, these are rights. These belong to the American people; and they are rights, not just for blacks or Chicanos, or Indians, but for the blue-collar worker, the poor white, the student, the farmer, the office or the shop worker. Yes, they are what everybody would want.

Without these rights being alive and well, vital without

Thus high them being applicable and accepted, there are no real

Civil Rights.

We now have the formalities of law, the legal protections, but we have not had the kind of social acceptance that is required. The new dimensions of Civil and working Rights are to be found in the living and playing and working conditions of our people.

It is not enough to have laws that declare discrimination in employment illegal. Important as that is, and I listened well to our great friend, the Chief Justice speaking of the difference between discrimination and prejudice. But, I repeat that it is not enough just to have laws that say that discrimination in employment is illegal. We must have jobs and income and upward mobility.

It is not enough to ban segregation in education. We must have well-financed, modern, well-equipped schools with competent, well-paid, qualified teachers. In fact, it is my judgment, that those who can afford education the least, are the ones who should have education, that is the best. The trouble in this country is that too many things are upside down: The best schools are where generally the people can afford to send their children to private schools. And the poorest schools and the least, well-equipped teachers, are generally to be found in the areas where the children have no books in their homes, no libraries available and little or no income to satisfy the

needs of learning.

It is not enough for the Government to employ blacks and other minorities, even though the Government should set the example. We must insist that corporate industry open its doors, not only for menial jobs in factories, assembly line jobs, but for jobs all the way up the management spectrum. And the same must be of finance and the institutions of higher education. Institutions of higher education are notably guilty of discrimination against women in positions of importance, professorial, administrative positions.

What I am talking about then is equal opportunity, not only equal opportunity, but equal access to every opportunity in the economic, management and employment functions of our private society.

The emphasis must be on developing the political and economic system to its full potential, so that all may benefit. In the context of the ending of the war in Vietnam, this appeal may very well generate far more political support than some of our more cynical, political commentators would imagine.

This last point is rather important. As U. S. participation in this war ends, and as our prisoners are returned, we will, in a very real sense, be liberated from a burden that has stifled and blurred our vision of

what is possible in this country.

And may I take a moment to address myself to the intellectuals of America, who have failed us. The academic community with its great intellectuals has been paralyzed by the cruelty of the war, and has not given its attention to the days that yet lie ahead. America has been denied the kind of creative, innovative thinking about the basic social and domestic problems that plague us, because so many have found themselves just in a kind of an emotional binge about a cruel and lasting war, which rray God is fast coming to an end.

And I appeal now to the academic community, to the intellectual life of America, to think anew, to cleanse yourself of the past, to think of the tomorrows, to ask yourselves, "How can we, in America, learn to live in peace with one another?" "How can we learn to live in dignity and respect with one another?" "How can we open up the harmony of peace which is more than the absence of war?"

It is not just a question, you see, of the diversion of billions of dollars to support our military effort in Southeast Asia. It is basically a question of our energy and our awareness and our willingness to buckle down to the hard tasks that lie ahead.

Although it may not happen immediately, I am confident that over time, we will come to know a political

climate free of hatred and antagonism that arose as a consequence of war. In such a political climate, it will be much more feasible to win the support of the American people for a renewed attack on the unfinished agenda of domestic concerns.

But, you ask, do we have time enough? How can you expect black Americans, Chicanos, and Indians, and other deprived minorities to postpone for one day longer their full and fair participation in American life? The answer is simple. You can neither expect nor ask them to be patient.

On the other hand, one of the factors that

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always amazed throughout my years of public life has been
the degree of faith in the American system that has been
retained by blacks and other minorities. In many respects,
they have kept the democratic faith far more than some of
our more affluent and fortunate white Americans, who have
benefitted so fully from the system.

release a study that will show that blacks expressed just about as much sense of personal progress from the past to the present as whites, but that blacks are more optimistic than whites about their personal futures.

These findings, at least, raise questions about the notion that members of the black community are overwhelmed by

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feelings of personal frustration and hopelessness.

way that we have achieved in the past what is adequate, or that we have been truly responsive to the problems that remain. I cite them only to suggest that the blacks, the minorities and I believe that most minority groups have not given up on this country. Some of the people who talk the loudest about "The country is sick," and have given up, are the very ones who are living it up; never had it so good; can enjoy the luxury, if you please, of being unhappy. But many of the people today who have every reason to be unhappy hope for the better day; and express their faith in our ability to achieve it.

child-like optimist, but having the resolve to put together the coalition of political forces in this country,
economic and political, that can move mountains. We have
done much, and what we have done is only an indication of
what we must do, and what we can do.

There is no time for self-pity; no time for self-recrimination; no time for looking back.

I suggest that in the light of the political developments in this country, that everyone in this room has a special obligation to be a leader and to be a cooperator; to remind those who hold high office that they

hold it not for themselves, but only for the fulfillment of the highest purposes of this nation.

Thank you.

(Applause.)

(Several announcements were made.)

DR. MIDDLETON: We will reassemble here at 1:30 for the afternoon session. Thank you very much.

(Whereupon the luncheon recess was taken.)

Cluded The Monday worming Session of the Sujangoum.

THE STATE OF THE SERVICE

MONDAY, DECEMBER 11, 1972

PANEL DISCURSION

AFTERNOON SESSION

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(Extended applause as President Johnson and his

5 entourage arrive.)

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DR. HARRY J. MIDDLETON: Ladies and gentlemen, welcome to the afternoon session.

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Those of you who are trying to follow your program, will find that that is a very confused roadmap.

Because of the conditions of weather which have delayed

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some of our participants, we have tried to reorchestrate

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the afternoon program, as we did the morning program.

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the White House learned that the first thing that we had

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to do was to improvise. Whether we did it successfully or

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not, we don't know, and whether this turns out to be a

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successful improvisation this afternoon, will depend on

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how things go.

We are going to lead off with the Panel Discussion

Those of us who worked for President Johnson in

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that was scheduled to come later. The Panel that is

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assembled at this table will discuss the issues as they

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see them of some of the ideas that were generated in this

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morning's discussion. Some of the panel members at that

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table were not here for this morning's discussions.

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(Laughter.) So, the improvisation on their part will be very interesting, I think. (Laughter.)

Let me tell you who the Panel members are, generally:

University of Law, at the University of Texas at Austin.

Senator Barbara Jordan of the State Senate of Texas; now Congresswoman Elect from the 18th District of Texas. (Applause.)

Richard Hatcher, Mayor of Gary, Indiana.

Reynaldo G. Garza, United States District Judge of the Southern District of Texas. (Applause.)

Mrs. Frankie Muse Freeman, a Commissioner of the United States Commission on Civil Rights. (Applause.)

Senator Humphrey will moderate this discussion, and most of the improvising will be up to him.

(Laughter and applause.)

In the Symposium on Education which was held in this auditorium several months ago, we learned two things about questions from the audience: One, they are an important part of the proceedings, because they do help to spark a lively give-and-take. And, two, they are very difficult, logistically, to handle.

The most successful and effective way to handle

them, we've found, is this: Our ushers will pass up and down the aisles with pads of paper and pencils. As the discussion up here proceeds, if you have questions you wish to direct to specific members of the Panel, or the Panel, in general, raise your hand to attract the attention of the ushers. An usher will supply you with paper and pencil. If you will write out your question, give it to the usher, and he will then deliver those questions to Senator Humphrey. There will be, undoubtedly, more questions than the Panel will be able to answer. And this becomes Senator Humphrey's problem, but since he did effectively solve the problem of getting in a Presidential Suite last night, I think he will be able to handle this one too. (Laughter.)

Thank you very much.

PANEL DISCUSSION

SENATOR HUMPHREY: Thank you. I will do my best to be an improvisor. I am sure that our President will recall that that's one of the talents that a Vice President is supposed to have, and I shall try to recall some of that.

I am still disappointed that Elspeth Rostow hasn't introduced me. (Laughter.) I saw Elspeth out for

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lunch, however, and she told me she had a marvelous introduction which she was mailing to me. (Laughter.) But I am going to ask unanimous consent to have it spread upon the proceedings of this Symposium, (Laughter) not that Dean Gronouski didn't do a good job.

We will proceed according to the announcements.

The format will be that each of our Panel participants

will make a brief statement or a statement of whatever

length— Who am I to say that it ought to be brief?

(laughter and applause.) Make a statement with reference

to any views or attitudes, opinions, or statements of

fact as they see them, as they would like.

And we are going to lead off with Frankie Muse Freeman, who, as has been presented, is the Commissioner of the United States Commission on Civil Rights.

I want to forewarn each member of the Panel, so that you will take notes, that after you are all through giving your own special presentation—and don't let the fact that you didn't hear the morning's proceedings bother you at all. Some of the best things I've said were not related at all to anything I knew. (Laughter.) So, just go right ahead and make your comment on whatever you'd like to say. But, when you are all through with it, then I want to stir up a good struggle amongst you, because there is no sense in having this be a peaceful meeting.

CIVIL RIGHTS SYMPOSIUM

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MONDAY, DECEMBER 11, 1972

ANTE DISCUSSION

AFTERNOON SESSION

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Monday afternoon, December 11, began with a panel session that took as its starting point some of the insights and ideas expressed by the morning's speakers. The discussion was moderated by Senator Hubert Humphrey, and the panelists included Dr. Jerre Williams, Professor of Law at The University of Texas at Austin; Senator Barbara Jordan of the Texas State Senate, currently Congresswoman-elect from the 18th District of Texas; Richard Hatcher, Mayor of Gary, Indiana; Renaldo G. Garza, United States District Judge of the Southern District of Texas; and Mrs. Frankie Muse Freeman, a Commissioner of the United States Commission on Civil Rights.

Senator Humphrey described the session's format which called for an opening statement by each of the panelists in turn before the initiation of a general discussion and the consideration of a limited number of questions from the audience.

OPENING STATEMENTS

Mrs. Freeman spoke first. She defined the United States Commission on Civil Rights as a fact-finding agency with subpoena powers but without enforcement powers, created by the Congress under the Civil Rights Act of 1957 as "an independent agency of the Federal Government charged with the responsibility of appraising the laws and policies of the United States to determine the extent to which equal protection of the laws is afforded to all of its citizens." Mrs. Freeman pointed out that about 60 percent of the recommendations made by the Commission during the past fifteen years have been enacted into law, a record made possible only by President Johnson's leadership in the passage and signing of the

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We will try our best to provoke a certain amount of discussion and controversy and make this a real good Civil Rights meeting. My recollection of them is that we often have a difficult time agreeing, and I see no reason that we should break precedent today.

So, with that, I ask Commissioner Freeman to open with her observations. We welcome you and are very pleased that you are with us on this Panel.

> COMMISSIONER FREEMAN: Thank you very much,

Senator Humphrey.

Mr. President, Mrs. Johnson, Mr. Chief Justice, Mrs. Warren, Senator and Mrs. Humphrey, Panelists:

I think probably it might be well if I say. yes, I am still, as far as I know, a Commissioner of the United States Commission of Civil Rights. (Applause.)

Reference has already been made to the fact that in the first Civil Rights Act of 1957, under the leadership of President Johnson, the Congress created the Commission on Civil Rights as an independent agency of the Federal Government, charged with the responsibility of appraising the laws and policies of the United States to determine the extent to which equal protection of the laws was afforded to all of its citizens.

This Commission during the past fifteen years has attempted to carry out that job. We are a fact-finding

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Subjourn powers but We have no enforcement powers. We have subpoena -powers. In pursuit of our responsibilities, we have held 2 hearings throughout this nation/ We have made many reports 3 ad Meanmendations to the Congress and to the President. We have made many recommendations? About sixty per cent of our recommenda-5 tions have been enacted into law? - which wouldn't have 6 But, most of these recommendations would not 7 been possible have been enacted into law except for the leadership of 8 President Johnson. The passage and signing of the Omnibus 9 10 Civil Rights Act of 1964. Some of you may remember that in 1963 when the 11 returity Civil Rights Commission suggested they actually suggested 12 that funds be withheld from a state that would not give, 13 to all of its citizens those funds. In fact, specifically, 14 the issue was then Mississippi, that the President then and 15 of the time many people thought that this was just a terrible injustice. 16 on broked in 17 That happens now to be Title VI. The Voting Rights Act of 1965 was responsible 18 for the fact that so many black people and other minorities 19 are now voting and holding office. We have not been the 20 most popular agency in this country. Some people have 21 called the Commission-which is a bi-partisan commission 22 23 of six members-the conscience of the nation. We have taken positions in opposition to every 24 President. And I would like at least to point up three of 25

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our most recent reports, because when Vernon Jordan was talking about "quotas" and bussing, our Commission has responded to what has been a very, very misleading effect on the American people, by a report which I believe we have already given to your Library, Mr. President, called "Your Child And Bussing."

In response to that misleading issue of quotas versus affirmative action and timetables and goals, we have spoken out during the last few months on our own statement of putting into perspective the issue of why we need to have affirmative action.

And, in a very recent issue that has come to the forefront, we have published a report called "The American Indian's Handbook." I believe you have in this Library all three of those. But, lest you did not have them, I brought them with me today, to present my own personal copies of what is actually already considered to be a governmental record. So, therefore, you get it anyway.

But, maybe if I autograph it, that will give

Somebody has said, and I believe Senator Humphrey said, that what is true is not nearly as compelling as what people think is true. And so it is our job to get across the facts. And this, actually, is what our Commission has tried to do. We have published these

Mrs. Freeman.

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know, the people have a duty to know what the facts are.

And we also believe, regretfully, that people have been misled on far too many issues that concern us.

I will take your questions after the other Panelists. Thank you.

SENATOR HUMPHREY: Thank you very much,

I am going to just move down the table in the line here of the seating arrangements.

The next participant, as you know, is United States District Judge, the Honorable Reynaldo G. Garza. We look forward to Judge Garza's commentary now.

JUDGE GARZA: Thank you. Somebody asked me if I had prepared anything for this Panel, and I told Jerre Williams, I said, "You know, Jerre, I didn't prepare anything, because you never know what they are going to ask you." The only thing I did was look in my Docket and find out what Civil Rights cases I had pending on my Docket, so I wouldn't be trapped into making a decision out of Court. (Laughter.)

Mr. President, Mrs. Johnson, Mr. Chief Justice
Warren and Mrs. Warren: I think that from what I gathered
here this morning in the talks that there are people that
feel that there has been a slow-down in the Civil Rights

Movement and that we are regressing. I know that there is a feeling amongst a lot of people that the Burger Court might retreat from the things that were exposed in the Warren Court.

I have always been a great defender of the Supreme Court as an institution long before I even became a judge. And now that I have to follow their decisions,

I haven't had a chance to read the opinion, but

for those that might feel that the Burger Court might

which to want

retreat in the matters of Civil Rights, I think that if

the report of the press is correct that I read on Friday,

December the 8th, that the Supreme Court had ruled on a

case out of California. And they unanimously held and

this is what the press says

The Court decided unanimously that a complaint of racial discrimination in housing did
not have to be brought by a minority group member
who had been refused accommodations, but could be
raised by someone on whom the policy of exclusion
had less direct effect.

In other words, Senator Humphrey, I believe that what the Supreme Court has told us, in this case is that the Civil Rights Acts weren't passed just for minority groups.

I set down in an opinion I wrote not long ago on the question of segregation of unions that the Civil Rights Act was passed for all Americans, Why black, yellow, red—and that's what I think you said we had to educate the American people on; that the Civil Rights Acts were not passed only for minority groups. They are to protect the individual rights of all of us.

And for those that might fear that the Federal From Courts are going to retreat in the property quest for justice for all, I think that they shouldn't have that fear. And I think that this opinion by the Supreme Court speaks well on that point, because on very basic issues of justice, and equality, I don't think that you will ever find a Federal Judge wanting when it comes to defending the rights of the individual.

So, I am very happy that I am here. I have the advantage over the other panelists, that if you send me a question, or direct a question to me that I don't think I ought to handle, I can always have the excuse that I have that question pending before me. (Laughter.) So, I have that advantage over the rest of you.

But, I am very happy to participate in this symposium on Civil Rights as a Mexican-American. They-tell me that I was the first Mexican-American ever appointed to the Federal Judiciary. I have always felt that the Mexican

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Americans owe a great debt of gratitude to the blacks in this country, because they were at the foreground of fighting for the Civil Rights Act. They were like the first wave of marines that hit the beach. We Mexican Americans just came behind them and have been enjoying the fruits of their labors.

To be here at this wonderful Library, named after a great President, whom I have known for so many years and who I owe so much to: I am a very busy judge and I think the records will show it, Mr. Chief Justice, but whenever there is anything for Lyndon B. Johnson, Reynaldo Garza will be there. (Laughter and applause.)

SENATOR HUMPHREY: Judge Garza, I want you to know that your concluding statement is met with unanimous support. We are very pleased with your observations. You said that there were those that were of the opinion that the courts would retreat from their support of basic civil rights. There are some that feel that way, and there are others that hope it will.

I want you to know that I am one of those that hopes that the court will stand steadfast and it seems to be doing so.

The next participant is a friend of ours, a young man that I have known for a long time. I recall when he first came to Washington, telling us that he was going

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Indiana. Well, I always felt that next to being president, it was best to be Mayor. (Laughter.) Since I was once Mayor, you see. I was mayor of Minneapolis.

Now, we have with us the Mayor of Gary, Indiana.

Not only the Mayor once, but the Mayor twice. I have been to his city and have seen the fine job that he's doing.

I consider him a personal firend and a very fine public servant.

I want to present now Richard G. Hatcher, Mayor of Gary, Indiana. (Applause.)

MAYOR HATCHER: Mr. President, Senator
Humphrey, Chief Justice Warren, I should say to you,
Senator Humphrey, that being Mayor today is not such a
good thing. It's not as good as it used to be. (Laughter.

I am delighted to be here and delighted to have an opportunity to participate in this forum. I was talking to someone earlier today and I said that there is something almost nostalgic about holding a Conference on Civil Rights in 1972. Many things have happened very quickly and we find in many instances that the struggle for equal opportunity has moved to new levels. It seems to me that much of what occurred during the 60 s, for example, built a foundation for many of the things that are taking place today. And I think that we can be

forth on behalf of many of the programs of the 60's that came from Washington, and certainly, Bills, such as the Voting Rights Act.

gave black people and other minorities in this country an opportunity to do something for themselves. Throughout history, black people have been looking for a way, a lever, a means of lifting themselves to that point where they would have the same opportunities that other people had in the United States of America.

hand by being assured of the right to cast their ballot and being given the opportunity and the access to the political process in this country, they had one lever that has proven to be, in my opinion, extremely effective for them.

Well over 2,000 black public officials in this country.

Just a few short years ago, there were no mayors, for example, in any major city in this country. Today, there are in excess of 100 black mayors around the country.

We have seen the election of State Representatives, of Congressmen and even United States Senators. And so I think we can be very pleased with what has developed out of that Act, as well as, of course, many of the other

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efforts that were put forth.

empowerment and the opportunity to participate at all levels of the political process is not sufficient to guarantee equal opportunity. We all realize and recognize that we must also have equal opportunity in the area of economic development. That is extremely important that until we are able to participate in the economic mainstream and life of this country, that we cannot truly say that we are equal.

think some of us feel, especially in viewing the national scene the last two years, the last two or three years, and maybe longer, that, really, we didn't know how good who had it back in the 60's. We did not know how really important it was that there was a Supreme Court, that in almost every instance that involved equal rights, that involved equal opportunity, came down on the right side; a Supreme Court that was responsive, one that was sensitive to the needs of all people in this country.

Many of us in the 60's did not recognize and realize what it meant to have someone in the White House who was concerned about poor people, who was concerned about the minorities in this country; to have people in departments such as Housing and Urban Development and HEW

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and the Department of Labor, who were willing to try to develop people-type programs. We did not realize that.

I think some of us now are beginning to realize that and to unfortunately feel the fact that in some instances, that is no longer true today.

I believe that the need of black people and other minority groups in this country over the next few years is to try to work. They are going to have to do more things for themselves. By that, I simply mean that without strong support and strong backing from Washington, they are going to have to be resourceful enough to develop their own thrust and to unite in a way they have never united before, if they, in fact, are to achieve equal opportunity in this country.

the area of the cities, because the cities are becoming more and more populated, of course, by members of minority groups, by poor people, by the have-nots, so to speak.

And there is a process underway, in my judgment, in this country today that represents a kind of abandonment of the tremendous investment in physical plants and culture and all the other things that cities represent. There seems to be a kind of conspiracy of abandonment that is taking place with respect to those cities.

-And, at the same time, there is another concern

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it can be best described by the term "regionalism."

There seems to be a tendency to draw wider lines that, in effect, at the very moment when political activity is increasing, when the participation and involvement of poor people, black people, Spanish-speaking people is increasing in the political arena in the central cities, that the power that that increased participation represents appears to be being taken away from them through such mechanisms and devices as metropolitan government and regional government and regional commissions.

I do not criticize or condemn regionalism or metropolitan government out-of-hand, because there are many things to recommend it. However, when it takes away the political potential of poor people and black people to speak for themselves, and to some degree to begin to control what happens to them, in their own neighborhoods, then I think that we have great cause to be concerned.

And so, it seems to me that the struggle for supports in the 70's will essentially be fought in the cities, And that what happens to the cities in large part will determine what happens to the entire quest for equality of opportunity in our country.

Thank you. (Applause.)

SENATOR HUMPHREY: Thank you very much,

Mayor Hatcher. A point that you emphasized about the cities is one that we alluded to this morning and I hope that we can come back to it for further discussion.

The next participant in our Panel has already, of course, been presented, and the people of this great State of Texas know her well. And the people of the nation will get to know her well and favorably.

She is a member of the State Senate, of the State of Texas, and highly respected and held in admiration by many and in affection also by many.

She was just elected in the 1972 elections as the United States Representative from the 18th Congressional District of Texas, and will be a marvelous addition to the whole Congress of the United States, and particularly, the House of Representatives.

I present to you the Honorable Barbara Jordan.

Barbara? (Applause.)

CONGRESSWOMAN-ELECT JORDAN: Thank you.

And, thank you, Senator Humphrey, for your kind words. I am looking forward to going to Washington and being a member of the Texas delegation. Texas has done a lot for this country. We gave you Lyndon Johnson and now we are giving you Barbara Jordan. (Laughter and applause.)

Well, you just never know what- (Laughter.)

This is a very significant gathering of people,

not popular for us to talk about Civil Rights, human structures or the Challenge of the 70 s. There are some people who feel that any day now, we are going to see where an executive order has been issued cancelling out 1972 through 76, and that somehow, a Chief Executive of this country is going to be able to orchestrate every move which is made by the American people in the direction of whichever he desires, without speaking to the conscience and dedication and commitment, which is quite evident in this room.

But I happen to feel that there is no executive fiat which can erase from your minds and your hearts what you feel to be the great, overwhelming, deep necessity to really fulfill rights for all people in America throughout the 1970's and '80's and beyond.

real the kinds of legislative commitment and executive commitments which we witnessed in the decade of the '60's. There is no problem which we can recite in this Symposium today, as far as it relates to black people, which will be a new problem to you. There are no new discomforts for black people to experience. There are no new deprivations for us to experience.

We've had it. We know it. And to continue to

recite to you the depth, extent and quality of those problems 47 1 does not really come to the point of a design for 2 solutions to the problem. We come here today to remember 3 how far it is we have come; how difficult it was to do what James D. Wilson, Professor of Government at 5 was done. Harvard, as you know, speaks eloquently about "status-end? 6 as opposed to welfare ends." And he speaks of the gains 7 we achieved in the '-60's as desirable "status-end achieve-8 And these were desirable achievements. We con-9 centrated on restrooms and restaurants, and the front of 10 the bus and hotel accommodations: meaningful, significant. 11 Now, we are going to shift, in the decade of 12 the 70's, to concentrating on those welfare ends, money, 13 jobs, credit, all which inure to the ultimate dignity, the 14 enhancement of the dignity of the individual, hoping that 15 once and for all we can rewrite the definition of 16 democracy to include black people. 17 As you know, the concept of democracy; 18 1789 did not include black people in terms of definition. 19 But, today, black people are going to try to redesign 20 democracy, to redesign equal opportunity to also encompass 21 And everyone who speaks of equal opportunity 22 does not always envision equality for all people. A 23 Senator Humphrey was absolutely correct this 24 morning when he talked about black people continuing to

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have faith in America, faith in our future, faith in the sense of direction of this country. You may not feel that way when you see some people who talk about an abandonment of these shores, or when you hear eloquent phraseology about "Come home, America," and you thought you were "at home," in the first place.

what we are talking about in terms of what black www
people think in the '70's, is to continue to make real
the commitments of the '60's and come through the redefinitions of which I speak and really make America true
to the faith we as black people already hold in this country

He said, "I really do not feel comfortable here. We need our own nation. And the electoral process," he says to me, is a fraud, and I feel that we ought to abandon it, and we should not participate in presidential politics.

And, don't you agree with me," was the concluding statement of his question.

proposition which in effect means that I commit voluntary suicide. I would not agree with a proposition that would assert, all we have done, all we are, ought to be relinquished for good for some spurious activity where we remove ourselves not from the aegis of a democracy and a striving democratic republic, but remove ourselves to a

dictator, there will be a monarch and the dictator and the monarch is the very one who is trying to get you to agree to move yourself to his country.

We cannot trade out. We cannot trade out, what

I am saying, what we have here, in terms of hope, in terms

of gains for some spurious activity which is fanciful, at

best, and has no relationship to the kind of life that we

would like to see for our children and our children's

children.

When Frankie Freeman talks about the work of the Civil Rights Commission in presenting the problems to us, In uncovering things which we need to know, there are also must complexities in terms of administrative approaches to black people and to minority people, which are so complex that you, no matter what kind of degree you hold, are not supposed to be able to work through the complexities to reach the heart of the problem and come up with some kind of a solution. But

When we hear sounds that the defense budget is really too complicated in the way that it is compiled for you to understand it, so why don't you abandon all of your conversation about this very complex issue. The right to know what is going on in our country will also not be abandoned in the 70's, no matter how complex or complicated

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the various structures through which one must move to find the truth. Lithink the truth will be sought and that ultimately the truth will be found.

There does need to be a coalition, and I'm not going to call it a new coalition. We need a revival of the old coalition, that coalition that led us through the difficulties of the restrooms and the restaurants, to lead us through the next phase of the difficulties which are certain to increase. It is going to take a revival of that old coalition in the United States Congress. It is going to take men, men and women such as we have here, speaking to the conscience of this nation. But, more than anything, it will take leadership from the President of the United States.

leadership and wonder, "What are we talking about?" But, when I say it will take leadership from the President of the United States, I'm talking about a President of the United States who will stand up before the United States Congress and say, "We shall overcome," and mean it. That's the kind of leadership that we are going to have to have, if the 1970's are going to make any sense to black people or minority people, or people who care about whether this country survives, or whether this country disintegrates and dies.

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I would hope that this Conference would somehow spark a regeneration and a revival of that old coalition.

Maybe that can happen here. (Applause.)

SENATOR HUMPHREY: Barbara, for a while, when you alluded to what Texas had given to the nation, I thought you might have been slightly immodest. But, after hearing you— (Laughter) —but after hearing you, I think it was a gross understatement. (Applause.)

Now, we have saved for the final panel speaker, the distinguished professor of law at the University of Texas, because, when you get right down to it, we have to have a total objective analysis of everything that has been said thus far, putting it within the framework of accepted institutionalism called the law. And so, Dowtor Williams, if you'd like to give your point of view—and which, of course, will be totally objective, and then summarize whatever else you wish to, we will be very grateful. We look forward to your remarks. (Applause.)

DR. WILLIAMS: Thank you, Senator,

Mr. President and Mrs. Johnson, Mr. Chief Justice and Mrs. Warren, Senator Humphrey and Mrs. Humphrey, and may I also particularly recognize my Congressman, and he is a great Congressman, Congressman Jake Pickle and Mrs. Pickle. (Applause.)

I have not been running for office, at least,

lately, and never, as a matter of fact. And I don't have one of those outstanding, rousing and completely valid effective political and philosophical speeches that Senator Jordan has, and which we have just heard, and what is there to say after we have heard Senator Jordan?

Well, I can shift the focus completely. I come from the academic classroom, and oddly enough, this year, the biggest battle we had in the classroom was the issue of Civil Rights concerning the right of young men to wear long hair and mustaches and beards.

And one of the most interesting things to me was the vociferous battle that the women law students put on to uphold this right of the young men to wear beards and mustaches. I guess under Judge Garza's new court decision, the women have the right to raise that issue. (Laughter.)

I must say, though, that in that classroom also, they are concerned about a lot of other very important issues, which we have been talking about here today.

The second thing I would like to say, and the first reasonably serious or important thing I would like to say, I expect, is to add from the point of view of the academic, my own tribute and the tribute of all of those who work in the fields that I work in, to the incredible, effective leadership of Senate Majority Leader Johnson in getting through that great breakthrough in 1957, the first

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Civil Rights Act since Reconstruction, And then, those great years when he was President which thus far, at least, unquestionably, have been the Civil Rights years of this Nation. Cantury.

Sometimes, it's a little difficult to get the

feel, even for a period so briefly in the past, over to

A ful for The Past,

young law students, but you know, it's a tribute that it

is, because they are so completely accepting the accomplishments of those last few years, that they can't see that

there ever could have been any problem about it. That's a

tribute to great leadership and great success. And coming
out of the law school classroom, I can't say anything on
this Panel without making that tribute. (Applause.)

Chief Justice referred to this morning, but I would like to emphasize and stress, because from the point of view of the lawyer, again, we tend to think a little bit too much of the courtroom and of constitutional litigation, and if we don't like it, let's run to the Supreme Court and get it declared unconstitutional.

One of the remarkable things about the Civil
Rights progress of the last few years, as the Chief Justice
pointed out this morning, is the magnificent interplay
of the various branches of the Government in getting the
job done thus far. The great breakthrough decision,

written by Chief Justice Warren in 1954, and then the great legislation, starting in 1957, shows that the job cannot be done by any one branch of the Government. It must be done by the political processes, at least in part. And I am-particularly pleased today to hear talk from Senator Humphrey of the need for gathering together rather than dividing to become a political force.

Speaking again with candor, as Senator Humphrey gave us the right to do this morning, I was tremendously concerned in the latter 1960's to find people equating the Civil Rights movement with opposition to our commitments in Southeast Asia. That isn't the way to accomplish the objectives that we need to accomplish in this Nation.

United States on its own feet as an affirmative program which can be sold to well-meaning Americans, and you don't shut people out by saying, "If you believe in our movement, you must commit yourself to another highly controversial subject in some other field." We must get together, rather than divide.

And here, I would like to state a specific and particular tribute to Senator Jordan, because I have been a great admirer of Senator Jordan for some years now, because I have watched her work within the political structure and within the political system, when there were

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great pressures and temptations upon her unquestionably to join those who wished to be a divisive force in this process.

And the process has been successful thus far through the coalition, through the working together, and if there is one important thing that can come out of this meeting, I hope it can come from this feeling of "uniting in the cause," instead of dividing.

Through the good offices and good grace of President Johnson, I was able to spend two and a half years in Washington in a reasonably responsible position; and I would say that the most important single thing I learned in those two and a half years was the art of successful, responsible, valid, conscientious compromise. Because, very few people agree with each other totally on anything, and we must And there is this tremendous need to be willing to modify your views to get ahead rather than stand on your views Y correct This is not to say that sometimes and go down. importance of your ideological views is not critical, must be taken on and you must stand up and show their importance. But, importance of moving ahead, of getting the job done, I think has been exemplified in the most fantastic way, by the great career of President Johnson.

Now, finally, I don't want to take on the entire job that Senator Humphrey gave me, of relating

too much. But, I would make one or two specific observations at this point of things that strike me. Much of
what we have been doing in the last few years in the
United States is redefining freedom. We used to talk in
terms of economic freedom, in an ill-defined sense of
economic exploitation; freedom from government controls
the economy of business, of our society, which, of course,
is just a "freedom for the mighty," economically, and
not at all written into our Constitution.

Much of what we have been doing has been reorienting our definition of freedom.

Four Freedoms freedom from want and freedom from feartegan to record one who firm of freedom.

these are freedoms that must be written into the structure
of freedom, and this is what we have been doing.

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Now, finally, in the way of being slightly provocative, since Senator Humphrey wants to get us afford against provocative, I would say and I say this in the background of all of the tremendous admiration for the magnificent improvements and the magnificent progress we have made we must also keep in the back of our minds that there still is a freedom and there still must be an individual freedom to be a disagreeable malcontent, to disagree with all of the worthwhile goals of our society, to be oners.

And, as we are caught up in the importance of the freedom of all citizens, we must remember that way out there somewhere is the freedom of the individual in his own individual life to be an individual and to have individual ality.

Now, where we draw the line, where we stop that person's individuality as they move out into society, and say, "At this point, you can't be any longer an individual with these beliefs and these actions, because you are hurting somebody else," is still a very difficult, legal and constitutional issue, which we must keep in mind. We can't all run down the road gung-ho for everyone to have this euphoric feeling of well-being and brotherhood for everyone else. There are going to be certain people who don't want it, who don't like it; who oppose it. And in a free society, they must have that right of individuality.

Again, I repeat, where we put the breaks on that individuality and say, "Your individuality no longer prevails as we move on out here, in who you hire, in who will be your customers." We've solved those problems. The individuality doesn't go that far. But, we still have to face that legal problem, and we have not resolved it within in all of its ramifications, as yet.

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I, too, can hope that in the exploration of this Civil Rights Symposium, there may be a new birth of concern for real substantial and effective progress in this area. (Applause.)

SENATOR HUMPHREY: Thank you.

Well, I am sure you will agree with me that we have had a feast of good ideas and cogent and thoughtful observations. I suggested as we started this Panel Discussion, that after each individual had made a presentation that we would open it up for a little discussion amongst ourselves. And I don't want any of you to be bashful, hesitant. Maybe Senator Jordan down there would like to open it up with some commentary. I was so impressed with her first words about Texans, that I want her to go back and just take hold once again.

Barbara, do you want to cross examine anyone here or make further comment?

SENATOR JORDAN: Well, I would like to ask Frankie Freeman, if she would, to give us a little light, if you can, on what the future of the Civil Rights Commis-It has been said that the Commission has not met personally with the present President of the United States since he has been in office, so you don't know whether your reports have been read, and you are assuming that the President can read and (Laughter and applause.)

Would you just care to make a statement about that?

Barbara, I want to repeat—what you said about the life of the Commission. To respond to the first fand of game the Commission was created by Congress, and as a lawyer, I am going to have to say that I believe that it will continue until Congress disestablishes it.

Now, in October on October the 16th, the President signed into law a Bill which had been passed by the Congress extending the life of the Commission for an additional five and a half years to the end of fiscal 178. That means June 30th, 1978.

Well, you said something about— We did. The Commission met with the President in February of 1968. Now, the question is with respect to whether the President has read our reports. Now, of course, we would have to hope that the President has read our reports. We submit our reports to the President and the Congress. We will continue to do so. We have another report coming out in February on the Federal Civil Rights Enforcement Effort, which is our third follow-up report. And we have every hope that they will be read. Of course, you know, I do not have the power to take the report and read it to anybody.

MAYOR HATCHER! Senator Humphrey, I don't want to give the impression that we are all ganging up on I'd like to ask her: Perhaps the most Mrs. Freeman. significant piece of legislation that has passed in the last few years, at least again, as it relates to the cities, is revenue sharing. One of the unique things about that piece of legislation, unlike much of the legislation that created, for example, the poverty programs during the Sixties, and many of the other programs that deal with the problems of the poor and minorities in our revenues-Shamios country, that this piece of legislation has very few guarantees in it with respect to equal opportunity and the Muence-Starmid equal access to the funds under the legislation on the part of all people. I would like to ask deds. Freemann And I just wonder whether the Civil Rights

Commission itself had any opportunity to make real input in that area and if so, what happened? That is, why was it that the legislation did finally wind up in the form that it did?

COMMISSIONER FREEMAN: I want to remind Mr.
Hatcher that the legislation was passed by the Congress,
not by the Civil Rights Commission. I think you want to
be clear on that.

MAYOR HATCHER: Yes. I understand that.

COMMISSIONER FREEMAN: But, with respect to

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revenue sharing, I'm glad you asked the question, because there are some very serious implications for revenue sharing, and I, as Commissioner, have raised this point at recent Commission meetings, because I have seen a danger of our going back to the subsequent period of struction, if you are talking about states' rights and local autonomy. So that what the Commission staff is now doing and it has brought to the attention of those individuals in the Government who are responsible for the

The Regulations, as we now know them, are not tight enough, in my opinion; to assure that the benefits of revenue sharing will be available to all persons.

development of guidelines is to suggest to them that the

guidelines need be tightened to assure that Title VI/

the law will be complied with.

of the Civil Rights Act.

this is something that we have to watch and we are, in response to your question as to whether we had input before the Legislation was enacted, I believe that we gave some comments to certain members of Congress. But, whether you call that input or not, I don't know. gertainly, the law, as passed, does not include the guarantees which I, as a Commissioner, feel should be necessary to at least give us the protection of Title VI/

> SENATOR HUMPHREY: I might add that I think

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applicable, that regardless of the fact that specific language is not included in the revenue-sharing bill relating to non-discriminatory application or use of Federal funds, that these are funds raised through the Federal tax system, and by an Act of Congress are appropriated to the State and local governments, and therefore, the non-discriminatory use of those funds is required.

Now, some of us in the Senate thought that we ought to specify it with more detail, and we did so. We did pass such an amendment to the Revenue Sharing Act, but in the Conference Committee, it was, I believe, stricken Not because there was any desire to weaken the law, but simply because the Revenue Sharing Act was to be kept free of a number of what were called inhibiting or restrictive provisions.

author of the Revenue Sharing Bill It should not be interpreted to be with no restrictions on the use of those funds, as it relates to services for communities or individuals.

tory application and use of funds is required by the

14th Amendment; is required by Title VI of the Civil Rights

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Act, which Title affects all appropriations by the Furtherment, revenue Share Congress of the United States. If we have any doubt about it, we can re-examine it.

And, by the way, it will be monitored this year, and the application, or the use of those Federal funds will be reviewed by the appropriate Committees of the Congress.

We have two or three questions on this, by the way, from the audience. Yes?

COMMISSIONER FREEMAN: Senator, the point that Mr. Hatcher makes, though, is I think one that we really ought not to leave, because we have in this country e he have we put the burden of compliance on the victim. We blame the victim. It seems to me that Congress also has a Some a left mon tornight duty, when it passes such a law to build into that law the monitoring, or the self-monitoring of it, so that a person will not have to be denied, and then have the guts to make a complaint. Really, you know, you can get walked over just because you complain. And so, therefore, there ought to be in the Legislation (Applause.) -some assurance that there will be compliance without putting the burden for compliance on the victim.

SENATOR HUMPHREY: Again, I want to say that there were a vast majority of us in the United States Senate that felt exactly that way, and we passed the

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appropriate amendment to the law to require that kind of monitoring, In other words, governmental protection and governmental supervision as to the use of the funds, so that we would not have to rely on an adversary proceeding or a lawsuit on the part of an individual out in the local community to redress any minute of The funds. But / again, we have to go through what Dr. Sniets had had to ask enriches do Williams talked about, "Did we want to have revenue sharing at the end of this Congress, or didn't we?" And we agreed thought that it was necessary to have it and the Legislation came up at the very end and so we did the best we with the displations woming up at the very end, could, some of us knowing that there were weaknesses within it.

For example, I happen to believe that there ought to be a sort of a performance rating under revenue sharing. Do you, for example, improve your whole tax Does it really provide some tax property tax, structure? relief? Do you continue to have a high quality of services, or do you merely use revenue sharing to reduce local expenditures and thereby hold the level of services Might There are a lot of things that you at what they were! hand been xolded could add to it, And we will get at it, but that's why you need groups like this. That's what the Civil Rights movement is all about. If the Civil Rights movement will keep in mind that it is not only there to pass legislation,

or to encourage its passage, but to act as a constant eye of surveillance, as a constant monitoring system, on what we are doing, then the Civil Rights movement will be not only improving the legislative process, but the administrative process. And that's really what we hope to get at, as we go along, not merely legislation, but watching to see what's done with what we provide.

Now, let's sec. Who else wants to get into an argument? (Laughter.)

that we can read: from The anduice:

"Mayor Hatcher, did the Civil Rights movement play a key role in your election to the office of Mayor?"

question that I would not have been elected would probably would not have run had it not been for the Civil Rights movement in its totality. I think that the atmosphere that existed, for example, in 1967, made it possible. I spoke before of the responsiveness and the sensitivity that existed at that time at the level of the White House, the Supreme Court of the United States; the feeling that one's rights would be protected, and one would have some chance of some kind of recourse to the courts. That was a very strong feeling. And I think it is significant that breakthroughs

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such as the election of black mayors and other so-called "firsts," occurred during that period, roughly between 1960 and 1967 768 think the fact that there have been very few firsts" in the last several years indicates that the national atmosphere for change has, in itself, changed, and so the opportunities are no longer there.

So the answer would be a very definite "Yes.

SENATOR HUMPHREY: I'd like to just toss out this to maybe get the Mayor's comment upon it and Senator Jordan's and others.

My father was my best teacher and he always took a good deal of time to talk to me about things. I remember one time he told me-he said: "If you constantly tell a man he's a failure, he'll most likely be one." Another way of telling you that if you encourage someone and give someone reason to hope that he can succeed or improve, that most likely will happen.

One of the problems I have seen in the Civil Rights movement is that we sort of enjoy being in misery. And that has been one of the problems, I might say, of being a liberal: You are never quite so happy as when you are unhappy (Laughter.) And you are never quite so unhappy, as when you have reason to be happy.

I don't happen to agree with that as a personal philosophy, but it's always been my judgement that we

should have a balance between what we know are the injustices and the unfulfilled goals, the needs of people, as well as what we have accomplished. Because, if you find for years that you can achieve nothing, it takes a very strong-hearted and committed person to stay with the course. I just jotted down as I listened to some of the discussions here today, we need to know what we have accomplished; not to give ourselves a pat on the back, but to show that it can be done.

We found this out in school, if we can get a child to understand that a child can read, then the child learns how to read better. Or we have found another way: If you tell a child day after day, "You're a failure in school." That child ends up believing that he or she is a failure.

Now, I would like to see, while the Civil Rights
Commission and others have done a good job pointing out
what I believe are weaknesses, there needs to be a story
well to be
told in America what has happened, the great changes.

Here is Mayor Hatcher who told us, for example, the number of black, elected officials. I think that is a great, inspiring story.

How many Americans know the difference between voter registration 1965 and voter registration 1972, amongst minorities, in different areas of the country?

few of us that are as optimistic as I am over the long period of time. I have been accused of congenital optimism, which is a kind of a unique disease. But, most people work on the basis of reality and fact. And if you are constantly told that you are a failure; that there is no hope; no success; no achievement, I think you generally end up that way. So, can we get somewhere along the line, as we approach the areas of Civil Rights problems, where we have succeeded where, if not succeeded, where we have progressed Maybe a little of that will help us along the line to give us a little more hope.

Now, I have a question to Senator Jordan:

What effect did the Civil Rights Movement
have upon your initial election, as a State Senator?

SENATOR JORDAN: The Civil Rights movement in Texas was a little different (Laughter.) But, in a very good way, because we understand each other a little better than black and white people in New York and Gary, Indiana, and places like that. (Laughter.)

In 1966, when I announced for the Senate, it was from a new district. It was not predominantly black, and yet, we felt we could put together the coalition again of good people to bring about the desirable result in the '66 election. So the Civil Rights movement had, let me say

a tangential effect, if not an immediate effect. It was tangential in that we felt, as a result of what was happening around the country, that we could do it: elect a black State Senator, but that we would do it our way. And we did it our way. And it may not. We did not have perhaps the voices, or the national figures coming in and gathering people together, but there was this very deep confidence, as a result of what had occurred, legislatively in the Congress, as the result of a positive feeling which had been generated from the White House. All of these things made us feel quite confident that success would be possible in that first election, and it was.

So, the Civil Rights movement had an effect in the kind of sense that I have described.

SENATOR HUMPHREY: Thank you. I am going to move right down these questions, because we have a whole basketful of them, and some of them are "beauts."

(Laughter.)

directed

This is to Judge Garza.

"You cite the recent unanimous Supreme Court case involving housing discrimination, showing there is no retreat by the court. What about the recent Supreme Court decision in the Elks case, holding that the Elks could bar black guests because there was no State action involved in the

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granting of the liquor license?"

JUDGE GARZA: Well, that is not the way I read that case, but

SENATOR HUMPHREY: That's just the way the question was, Judge. (Laughter.)

I don't want to be held in contempt of court here. (Laughter.)

JUDGE GARZA: But, I think that Congress, Congrass in passing the Civil Rights Act put in there certain conditions that could not be considered to be violations of the Civil Rights. A I have to admit that I haven't read that case as thoroughly as maybe I should have before I came up here, but you will find Supreme Court cases that will follow what the Congress has said in the field of Civil Rights, especially in the Civil Rights Act. And if Congress makes an exception, there is nothing that the court can do about it, That was one of the exceptions when they talked about private clubs I way such an exception. SENATOR HUMPHREY: That is correct. recall that legislative history, much to my dismay at this moment. But, the private club matter was discussed ad infinitum in the Senate, as a matter of fact. And I imagine that was the base for the decision.

COMMISSIONER FREEMAN: May I comment on

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that?

JUDGE-GARZA: Yes.

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SENATOR HUMPHREY: Stir them up here now!

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COMMISSIONER FREEMAN: A private club.

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There is one distinction that ought to be made between

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what a private club gets. Now, when the State gives a

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license to serve liquor, this is a benefit. Now, it seems

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to me that if the Supreme Court is going to uphold the

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right of the private club to deny service to black people,

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that it ought to say that it ought to be made to serve

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sarsaparilla instead of liquor because not everybody

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can serve liquor. (Applause.)

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This is where there is concern about the

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decision and that is where the private individual has a

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right that everybody cannot exercise in other words a

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privilege. I cannot just go out here and sell liquor. I

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have to have a license to sell liquor. And then when I get

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that license, the State is giving me that license. There

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is still some question as to whether the giving of this

action in violation of the Constitution.

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license and the acquiescing in the discrimination is State

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I think that is what the question was getting to.

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SENATOR HUMPHREY: And I might add that

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that is a question that was directed to the Panel here, as

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to whether or not there were additional laws that might be

needed to clarify ambiguities in the Civil Rights Act, or

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prior.

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one of the areas in which there needs to be a clarification and much more precise language.

Yes. Did someone else want to comment on this matter?

JUDGE GARZA: I want to say that the last

Elks case that I remember coming before the Supreme Court
had to do with the question of Internal Revenue Exemptions
from taxation, where the Court said that they would not
be exempt from taxes because they didn't comply with

certain things like letting anybody come in, It wasn't
really a non-profit organization. And that's the way that
many of these private clubs are being made to conform to
the Civil Rights Act by taking away their exemption from
paying taxes. I think the Supreme Court itself would not
have that exemption if they did not open their membership
to everyone.

SENATOR HUMPHREY: The tax laws are very unique in spite of all the terrible things of the Capone era, we never were able to catch Al Capone on murder or anything, but he didn't pay taxes. And it's amazing what the Government will do to collect taxes. I mean

Any other comment down here?

SENATOR JORDAN: I would just add, Senator Humphrey, that any clarification of the Civil Rights Act

needs to be a clarification that would go to the judges.

The people understand the clarification. Wrongful interpretations come from the court. And perhaps what the Congress needs to do is to give a special clarification for some of the judges who are interpreting the Act.

(Applause.)

MRS. Freeman, J have always just

SENATOR HUMPHREY: I have always just for questions from the angles concerns the thought if we would just look at folks as people, it would help a lot. It would simplify it a lot, rather than trying to take their dimensions and their temperature and their weight and their color and their religion, and just sort of figure out that they were citizens. That simplifies the approach to law.

Rights Commission: Has it been effective as it could be? If not, cite one of the reasons and what can be done about securing support for a more effective Civil Rights Commission?

What do you foresee in the cards for the U.

S. Civil Rights Commission under the Nixon Administration? Don't get angry. Just tell me.

know, as I have said, we now have had our jurisdiction has how here expanded to include sex discrimination, which means that

we now have jurisdiction over more than half of the population./ We contemplate a series of hearings on Indian untemplate a continuing terres of them, We have had two, during the month of November. problems, We anticipate—all I can say is that the program of the Commission will continue, and probably we will not be any more popular. We I say "we," you must recognize that I am using the "we" in generic. The Civil Rights Commission is six members . It's a bi-partisan commission. There must be not more than half of the members who belong to any one political party. Right now there are three Republicans and two Democrats. There are, I understand now five. But, anyway, we are constituted to have six, and I anticipate that the Commission, which is an independent agency and which has issued reports during its fifteen-year history, none of which have been sort of, we'll say popular versions. Well, I anticipate that we will continue to do what we have been doing all along, publishing reports, such as "Your Child And Bussing," "Statement On Affirmative Action;" trying to at least eliminate some of the confusion about quotas, trying to deal with the issues and the facts. We have no enforcement powers. We have none. the power is the extent to which the facts can mold the public s opinion and that public opinion can respond. SENATOR HUMPHREY: It leads to this question,

they are. This course has been followed even when the fallout was not pleasing to many in positions of power. Are you optimistic that this independence will be carried forward in the future?

am optimistic. We have, I think we have said that there have been times when no President has been happy with us, and no President has actually interfered with us, or, at least, every report that has been completed by the Commission has been published, without regard to whether any President would have been happy with us.

We published a report, "The Federal Civil Rights Enforcement Effort." which was an appraisal of forty

Enforcement Effort," which was an appraisal of forty
agencies of the Federal Government. We published that two
years ago. The Commission found that not a single one of
those Federal Agencies was, in the opinion of the Commission,
carrying out its Civil Rights responsibilities.

report one year later, with a follow-up report? We were not able and we were sort of ranking them "poor," "fair," and "good" I don't recall that any agency got a rating of "good."

We are going to come up with another follow-up report in February. And since it has not been released.

I am not in a position to say anything about it. Anyway

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it is going to be published in February of 1973.

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MAYOR-HATCHER: Mr. Chairman?

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SENATOR HUMPHREY: Yes.

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MAYOR HATCHER: I wonder if I might break in

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here and just perhaps raise a different aspect of this question. I don't think there is any doubt in anyone's

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mind that the Commission has done an excellent job, given

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the limitations, some of which Mrs. Freeman has referred

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to, such as the lack of enforcement powers and so on. It

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has certainly, at the very least, been a conscience at the

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national level and has been speaking on that respect.

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However, I just wondered, whether given the way

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we treat other problems with reference to the encroachment

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upon the rights of others, if a person decides to steal \$

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from another person, then we have a very simple process that

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calls for them to be prosecuted and taken to court and if

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found guilty, to be punished. Why Then do we make h

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I wonder why we make, first of all, the distinction

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in the area of human rights, and civil rights; that is, by

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creating commissions that, in effect have, in some cases,

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rather complex .: ocedures to be followed. Now, I believe

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that the reports and the other efforts, as I said, of the

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Commission serve a very useful purpose. There is no doubt

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longer be serving in that capacity. | But / I just wonder whether there is a danger in that those persons in this 3 country who feel that they have been deprived, who feel tari and 4 that they have not received equal treatment and fair 5 treatment under the law I wonder if there isn't a danger, 6 when they view the existence of a United States Civil 7 Rights Commission as a way or a mechanism that is going 8 to do something about that, and that is going to solve that 9 problem for them, and the old problem of increasing ex-What horsens when such people 10 pectations. And then to find that that Commission in fact 11 will not be able to accomplish at least as much as they 12 may have thought initially.) 13 I wonder if there isn't a danger in the entire 14 approach of creating Commissions, not just at the 15 National level, but at the local level also. 16 SENATOR HUMPHREY: \ Mayor Hatcher-By the way 17 every question that has been presented to the Panel will 18 be responded to, if not in our oral presentation here, but 19 as a part of the proceedings of this Symposium. And there 20 will be relevant answers, or answer's that are directed 21 We can't get to all of these towards the question. 22 questions, unless you want to stay through the week. Mayor Hortcher 23 have a very large body of them. move on to is collarated to your! "Mayor Hatcher, would you give a brief report on

the recent developments in your youth program and the

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impact you feel that this program has had on your community?

MAYOR HATCHER: Well, basically, our youth Tried to programs have dealt with the question of making youngsters, of course, who previously had not felt that they were a part of the community, or, for that matter, that anyone really cared about them, giving them an opportunity to participate and to be involved: and a fling corner a 6 soil There. We have tried, for example, to deal with the problem of youth crime in a different way. That is, in fronte of automatically sending youngsters, into the criminal justice process; that is jail, then court and then ultimately prison, rather to take youngsters who get into trouble and to put them into a constructive positive kind of program. Of course, it is early to determine whether this is the best approach or not, and some people have already condemned it. But / it seems to me that the chances of rescuing and salvaging them are far greater his well Than Thrings than to simply automatically routinely refer them to the criminal justice process.

question for both Senator Jordan and Mayor Hatcher:

"As a northern Mayor and a southern legislator,

do you consider there to be better conditions for

blacks today, to be in the north or in the south?"

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SENATOR JORDAN: Without a doubt, the South.

(Applause.)

You know, I have always said that when the Civil Rights movement or struggle reached some resolution, as opposed to solution, that the South would be the preferred region of the country in which to live. And I mean that quite seriously, because we have never deluded ourselves here about where we were, or what we needed to do or what we were about. So, whereas the struggle has a certain degree of similarity and the issues are common, the results, m the South have been I think, will be a more open region with freedom of movement and spirit on behalf of people, and I do not see that kind of openness or freedom occurring in the north; given the desires of the north to delude itself into thinking that it really was the most liberal in terms of regions related to black people and their lives.

> SENATOR HUMPHREY: Mayor?

MAYOR HATCHER: Yes. In defense of the north, I should say that, first of all, I would rarely take issue with Senator Jordan, and certainly I would not do so in Texas. (Laughter.)

SENATOR HUMPHREY: A prudent man.

I think, though, MAYOR HATCHER: matter of two different situations. I think what is taking place in the south, or the struggle that is taking place in

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the South is, to some degree, different than that which is taking place presently in the north. A.

I think, for example, among blacks, and I speaking essentially from the standpoint of blacks, / I think that blacks in the north at this point are perhaps more discouraged, probably more bitter, probably more disappointed than blacks in the South. Because the illusion that Senator Jordan referred to; that is, the illusion of equal opportunity has been shattered for most blacks inespecially younger blacks - in the north by the very hard reality that has come. And I think that right now it is recognized in the North, especially by younger blacks. I think it is recognized that simply to have the right to go into a restaurant and sit down to eat is not enough; to have the right, for example, to be hired on a job, when you are going to be hired at the lowest level, and your chances of progress, progressing upward are almost non-existent; that is a hise and very frustrating thing ,

example, is out in the cold outside in the cold and has never been inside, doesn't know what it's like inside; doesn't know how warm it is inside, or how nice it is inside: that perhaps they can tolerate their situation out in the cold. They may not like it, but they can tolerate

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potential and the possibilities are, and then when you find that you, in effect, are still on the outside, or that you really don't have a chance to get inside in the most realistic way, then the frustrations are doubled.

A situations North and South are

I would think there is a good deal to be said for more progress in both areas.

SENATOR JORDAN: I would just wrap that up by saying. Don't think that we are really in great disagreement here or competition as to which region is going to do the most. Dick and I hope that the day does come when it will make no difference whether a black is in the north or south, in terms of the openness and the freedom and the real equality in fact which he experiences in his community. I think that would be a fair statement.

highly controversial ones here, and I want to toss them out and we will maybe get a chance to include this in our oral discussion:

than whites, why do black leaders not take a more active role in seeking protection for the civil Right to be secure in one's home and neighborhood?"

I gather that this is the kind of a question that

is kicked around a great deal in the general public. I think it deserves our attention from any and all members of the Panel.

Starting with you, Mrs. Freeman, how would you like to respond to that?

COMMISSIONER FREEMAN: I move we start with the Mayor.

SENATOR HUMPHREY: Mr. Mayor? (Laughter.)

This is a new exercise of women's rights. (Laughter.)

MAYOR HATCHER: Yes, better known as

"passing the buck." (Laughter.)

inherent assumption that I believe is incorrect. I don't think it's true that black leaders do not take a strong position with respect to the right of all people to be secure in their homes and in their places of business and on the street. I think that perhaps one excellent example of that— I have read several columns written by Roy Wilkins, where he has gone into some detail in that respect. And other black leaders have also taken very this strong positions in that respect.

sanction and encourage criminal acts or crime, it's just incorrect, and I don't believe that it has basis in fact.

I think what is true is that at the same time.

that black leaders take a strong position against crime, e the hand full manufactured and the violation of the law, they take, first of all, a position that they oppose all crime, and that includes not only the kind of crime that occurs on the streets, but the kind of crime that occurs when a slum lord permits a building to run down and to become dangerous and hazardous to the people who live in it. They day a

And what they are saying in effect is that they feel that all laws ought to be enforced, equally and fairly. I think beyond that, it may be one reason that persons may think that there is a degree of tolerance and sanction that is not there, is because black leaders also try to recognize and try to point out. I think, at every opportunity they have, some of the basic and root causes of crime, and to say that we should not only treat the symptoms, which is the act itself, perhaps, but that we ought to also try to get to the root cause, which is to the deprivation of human rights, the deprivation of equal opportunity that is imposed upon many people in our society, simply because of the color of their skin.

But, most black leaders that I know take a very strong position that all people, including black people, ought to have the right to be secure in their homes and in their places of business, on the streets of their community, free from crime.

SENATOR HUMPHREY: Anyone else? Barbara? 1 2 the Senator? or anybody? SENATOR JORDAN: I agree with Dick, whole-3 4 heartedly. Could I just toss in that SENATOR HUMPHREY: 5 again here, for those who are deeply involved in this 6 program, or this movement of Civil Rights, the need of 7 trying to outline or to delineate what we mean by law and order, what we mean by law enforcement. I know that it 9 is different to be a Mayor now than it was 25 years ago. 10 But I can recall enforcing laws, as a Mayor of the City, 11 in reference to the condition of a house that was for rent 12 that was in violation of a City health ordinance, or a 13 building code. And I think it's nothing short of a 14 national disgrace in this country that we not only compel 15 people to live in facilities that are unfit for human 16 habitation, but at times we pay exorbitant prices for them 17 out of the public Treasury I for Them to live There. 18 I hope to see the day, and I get my little pitch 19 in here, when people who are on welfare and need to bethere, because of their inability to provide for themselves 21 that we will have a program in which they can become 22 property owners. I see no reason to be spending vast sums 23 of public funds for rent, when people could very well have 24 an equity in a home that was theirs, and feel some sense of 25

possession for the very same amount of money that the rent charge may be (Applause:) I think that can be done.

Some time later, I will give you the full details.

I just thought I would toss that out. I have a little

idea in mind. Remother combined question and observation:

Here's the second one. By the way, we have a number of questions on this whole subject of violent crimes in the cities, and if these questions will be related, they will be referred to the participants.

But, one of the other questions or observations

Indian in his struggle for Civil Rights? I note no participation in the Symposium. Several speakers have addressed Civil Rights as a biwhich while that is, blacks and other minorities; Chicanos, native Americans, orientals are relegated to passing mention, or complete omission. Will Panel members please comment on the challenge of forgotten minorities to the Civil Rights efforts of the 1970's processing to the civil Rights efforts of the civil Rights efforts of the 1970's processing to the civil Rights efforts of the 1970's processing to the civil Rights efforts of the 1970's processing to the civil Rights efforts of the 1970's processing to the civil Rights efforts of the 1970's processing to the civil Rights efforts of the 1970's processing to the civil Rights efforts of the 1970's processing to the civil Rights

think we are going to have time to really dig into it; but

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are out on the political hustings / If I had any question put to me in the months of January through July, as I traveled around this country in search of things that were I found that there was somenot available-(Laughter.) atomal This countres! thing happening, where there was a division amongst people that ought to be together. was attending a meeting

I remember being in Detroit where my friends in the Mexican American community— I was attending a meeting and they pointed out that few houses that had been built under any Federal housing program for Mexican Americans, and then said very bluntly, "But look at the thousands of homes for those blacks." And I have heard this repeatedly, And I think that it is imperative that we start to face up to the fact that there are minorities in the country that at a mul whene are beginning to see division in their own ranks-all of STAND them in need, may I say, of the same kind of cooperation from government the same kind of help the same kind of social services the same opportunities.

But, we have not addressed ourselves to this problem, and we'll have to, in the written commentary, because to ignore it, is just to play games. If there is al anything the Civil Rights movement needs now, is that we talk frankly to each other without getting angry, and maybe we will be able to do it, because we are going to do something about it.

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a minute here. (Laughter.)

purport to give all the answers to all of those very

difficult questions which have been raised. Maybe it would

be a little bit helpful at the moment to state the legal

foundations of where we seem to be on bussing, because I

think a lot of people don't understand that:

The United States Supreme Court and the other hot thus tar courts thus far have never yet taken the position that which is a form of, and I use the word in quotes, bussing, a form of a "quota" system In other words, it's a counting up of the races in various schools / They have never taken the position that this is a substantive obligation under the Constituion, What they are doing, and I think it is very important that this be realized -- what they -- and it is important to malife this --The courts are are doing is saying, that we must take affirmative steps to eliminate the effects of improper and unconstitutional racial segregation in the schools in the past. And that, therefore, one of the ways that this can be done is the intermixthere of races through moving them into various schools, so that you don't get wholly isolated schools on a racial basis just because of their location. They are not establishing an over-all principle that we must always count races in all of our public activities. --

They are establishing a specific, affirmative

remedy for a previous failure to follow constitutional obligations.

Now, as a legal proposition, I certainly have very little difficulty with this kind of affirmative, creative remedy by the courts. This is legal projection,

Now, another thing that I think that is important that has been done is the recognition by the United States Supreme Court that this is not something that ought to be followed under one specific guidepost or rule applicable to all situations. What the court has done, and indeed, did, from the very beginning in the first decision, the Brown decision, made the Federal Judges at the District Court level, administrators of the difficult problem of eliminating the vestiges of racial segregation in the schools.

And this means that the various judges can themselves shape the remedies as they are needed in the particular situations.

It seems to me that this is a very effective function for the courts to carry out and is a very useful process as a matter of statecraft in our society. Since the judges are handling it; since they are the administrators, I must say that I personally view with at least a great deal of concern an attempt by Congress to establish general, over-all rules which would be applicable in all situations.

We concern ourselves a lot about the localism problem in integrating the schools. Well, one way we are effectively trying to solve that problem is to have Federal Judges effectively considering the local circumstances as left than apply in each locality, as a result of the case which they have.

there is one difficulty with this, that I recognize. A Federal Judge can act only within certain obviously circumscribed limits? He doesn't have to wait for a particular case in a particular community. Early in the whole proceedings, we had a Federal Judge undertake to desegregate the schools in the whole State of Delaware all So there is, at least, a great deal of power there, but there is an obvious tendency because the burden is a heavy one on a Federal Judge) There is an obvious tendency to react to the cases that are filed and not take on the whole process, and that's the weakness and I recognize it's a weakness. And I therefore don't say automatically shouldn't Congress couldn't face this problem, or think about this but I simply say, we've got to have a word of cauis in order: tion there, the word of caution being that an over-all solution that purports to solve the very difficult and complex problem exactly the same all over the United States

SENATOR HUMPHREY: Barbara?

is something we had better be very careful about.

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SENATOR JORDAN: I would only say that

if the goal is equal education, and I think it is, then

when the bussing of school children is going to be necessary for the achievement of that goal. It is going to be

very difficult for that idea to become acceptable in the

country, I think its acceptance would be hastened if

politicians would talk less about the issue and do more

about sensitizing people to the hard reality of the

transportation of children, integration, in order to reach

the goal of equal education.

SENATOR HUMPHREY: Richard?

MAYOR HATCHER: Well, I would just say in view of the facts that no planes were able to come into Austin last night, nor this morning, and due to the fact that I was bussed into Austin this morning, that I would speak very strongly in favor and in defense of bussing.

I do think that Barbara has hit the nail on the head. The seal issue really isn't bussing at all. The real issue is how can we give every child in this country the opportunity to receive the very best education possible, quality education. And that if we are truly committed, if we really mean it when we say that our youngsters are the leaders of tomorrow, they will have the awesome responsibility of running this country. And if we are committed to that

is necessary in order to accomplish that. And if that includes bussing, so be it.

SENATOR HUMPHREY: Judge?

JUDGE GARZA: I do want to say this: The function of that is generally said, is this question of bussing going to have to be decided by the Congress, or is it going to have to be decided by the Supreme Court?

I am looking forward to this Court this year, to rule on certain cases that are now pending before them:

the Redmond case, the Denver case, which involves not only blacks but also Mexican Americans; the Corpus Christi case, an Austin case, that are now pending. The Supreme Court will give us the guidelines on the questions of bussing, because, for the first time, I think that the Supreme Court is faced with the problem of having to decide just how much bussing there will be.

Those of us who live in the Fifth Circuit are

committed under the rulings of the Fifth Circuit to force

bussing to achieve racial balance. We are looking forward

to finding out what the Supreme Court says about it. I

think that whatever the Supreme Court decides on this issue

will be an action.

The Game

or not. If they decides that forced bussing is not necessary

in every case, the problem then will be whether Congress

makes it so. It won't be whether they stop it. I think
the decisions of the Supreme Court are going to take
Congress off the hook, Senator. I think whatever the court
decides on this issue is going to take Congress off the
hook on the question of doing away with bussing. It might
put them back on the hook on the question of ordering
bussing. I don't know how the Supreme Court is going to
rule and I don't think any of us have any idea.

I, for one Federal Judge, am hopeful that they will give us some guidelines that we will know how to follow—that we can follow.

that what we needed was that the Judges ought to go by Congress, what the law is to We have a hard time finding out what the Supreme Court says the law is sometimes, because they don't tackle the point. They say, "We don't have to decide this issue. It is not before us." We get inklings of what the law is, but we, ourselves, are not sure, what the law is.

Courts, too, and I think it was pointed out very clearly
by Chief Justice Burger in his address to the American
Bar Association when he said, for instance, that the
jurisdiction of the Federal Court has expanded so
tremendously. We are being literally overworked. And many

attention that they deserve because we are overworked. He suggested that the Congress have an impact study. When we pass this legislation, what is it going to do to the courts? He said, "Will they need more help?"

I don't know of any Federal Judge that just who doesn't have his hands more than full on all types of cases, including the Civil Rights cases.

and it might be well that those who are prone to accuse the courts of not taking decisive action and prompt action on the matters of Civil Rights heed the words of the judiciary, speaking through Chief Justice Berger when he said that Congress ought to determine that this piece of legislation is going to increase the jurisdiction of the Federal Courts so much that we need to give them more help, because that's our main problem right now, that we are just overworked.

SENATOR HUMPHREY: Mrs. Freeman?

COMMISSIONER FREEMAN: Again, I would like to commend to you the report of the Commission entitled "Your Child and Bussing." Which

We issued this report which is a very, as I said, just a twenty-page report, because we believe that on this issue, the American people have not been served well.

Only in the context of desegregation has the question of

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are being bussed to school every single day for many,
many reasons. Some of them are even taken from Alaska to
Oklahoma by plane.

And I'd like to at least point up some of the issues that we believe are most important and of primary and many office concern. First of all, bussing is just one tool, one of many, many other tools. We believe that the great importance ful American people have placed on education is justified, and that every child deserves as a matter of right, a high quality education. And if it takes a bus to get it, then let at home truses. (Applause.)

MAYOR HATCHER: Mr. Chairman, could I have

SENATOR HUMPHREY: Yes.

MAYOR HATCHER: I would hope that we would get away from the term "forced integration" as it applies to this matter of bussing. We don't use that in any other context, and I don't see where it's really applicable today. It is a question if the court rules, we try to follow that as being the law: It is not a matter of force or non-force. That has been used at some rather high levels, and I would hope that we would begin to get away from that. (Applause.)

SENATOR HUMPHREY: The Chair of this Panel

would just like to conclude by noting that this highly emotional issue of bussing has been discussed in its separateness, rather than in the context of the total community in which people live. And that is both its danger and its weakness.

on bussing. There is no problem about that. It has said, for example, that bussing shall not be used at any impairment of health or convenience or comfort, so to speak, of the child. It has not required statistical quota racial balance. It has primarily insisted that bussing be used as Mrs. Freeman said, as one of the tools available to a School District and public authority for bringing about a better quality education and a better racial balance within the school structure, to break up patterns of descriptions.

I have some suggestions. One way to break up patterns of desegregation is open neighborhoods. That's one way. (Applause.) The way to recurre The

Another way to break up the desire on the part of some people for bussing is having an opportunity for children to attend schools that are truly good schools, in fact, quality schools, within the reach of the child and the parent, in which the child and the parent can become fully involved.

Another way of approaching the whole question of

bussing, it seems to me, is to look at the total health and well-being of that child and not just trying to solve 3 all of our social problems in the front or the back of 4 bus. / milent (A p. 159 5 And I happen to believe that a lot of us are being just led off on divergent trails, being led off, so 6 7 to speak into the emotional, political wilderness so that 8 we don't have to get down to the job of building this country into a better country. I believe in good buses 10 if that helps anybody feel happy. I am for the bus industry 11 but I don't think that's the prime purpose of government. 12 I believe in safe drivers. I believe it's good 13 for children to be acquainted with the automotive industry. 14 I think that's good, too. / But, more importantly, I think anulet he ape to ful 15 it important for children to know that the homes in which 16 they live are wholesome, decent, safe homes; that the 17 neighborhoods in which they live are fully socially 18 established neighborhoods with all the services that belong 19 to a neighborhood; that, above all, they are respected. 20 All the bus rides in the world are not going to answer the 21 problem of mutual respect, and mutual understanding. 22 So, I am not going to have any problem in Congress 23 about bussing. I am not going to vote for Constitutional 24 amendment against bussing; not on your life! 25 believe in doing that. I think the Constitution takes care

of this question very well. I don't feel that I have the wisdom of Solomon to say how many ought to go this way and that way. I think we can leave that up to the judicial system and the courts, working together.

And I really believe that the answer to it is

to get on the stick and get this country moving again,
instead of trying to just move it by a bus, to try to move
the whole country forward, in health, in job training, in
opportunity As somebody said here, "Is it enough to
present Civil Rights as a movement for equal opportunity?"

Not at this stage, and I will tell you why: If you are
the victim of malnutrition, it doesn't do any good to
say, "Well, tomorrow morning, we can all eat hamburgers."

Or, "Tomorrow morning, we can all have T-bone steak."

Anybody that knows anything about the problems of malnutrition knows that if you are the victim of malnutrition, physical malnutrition, it takes a time to get your system back into balance, so that you can participate as an equal, and have equal opportunity at MacDonald's, or some other place. (Laughter and applause.) We all know that.

Now, therefore, it seems to me that it is not amiss for us to be talking about some extras, just a little more than equal, for awhile, until people get a chance to get eaught up. And that isn't only for blacks. It is for

It is not enough just to have an ordinary teacher, for an emotionally disturbed child, or a mentally retarded child. It takes a special teacher, and we ought to pay the Bill.

go to an ordinary school that everybody else can go to, if the child has been the victim of a cultural shock, or living in an area that does not permit really human advancement or enrichment. It's going to take more than that, full as much for analyte.

then I will leave something else with you and then I will shut up. What good does it do to put a child into a good school all day and then dump him back into a social garbage heap? (Applause.) Why don't we start to think about the total picture? (Applause.) The total picture of a child's education is the day that a child comes into this world, the home, the neighborhood, the street on which he or she lives; the social environment, the political environment, the physical environment in which that child lives, from Day One! And if we are really talking about Civil Rights and Human Rights, we are talking about the right to live like a human being.

- And the phrase that always intrigued me the most in the Declaration of Independence wasn't only those

inalienable rights of life and liberty, but, above all, 2 the pursuit of happiness, the right to pursue it, in your 3 own way. As somebody said here today, the right of an 4 individual to be different; not the right to be the same, 5 but the right to be different, to pursue this great goal 6 of happiness. Now that's the end of my sermon for the day. 8 Ordinarily, benedictions are shorter and invocations are 9 longer, but I thought I'd just switch it around and we have 10 a very distinguished guest with us, a dear friend, who, 11 by the way, had the blessing of going to the University 12 of Minnesota, and I wanted to get my plug in, Barbara, 13 and we will hear from him a little bit later. Thank you 14 very much. 15 (Applause.) 16 Thank you very much, MR. MIDDLETON: 17 Senator Humphrey, and all the members of the Panel. To emphasize something that Senator Humphrey 18 19 alluded to, these proceedings will be published, and we 20 hope will be disseminated as widely as possible. We 21 will take the questions that have been unanswered. We 22 will distribute them to the Panelists; ask them to give 23 us answers to those questions, so that they can be part 24 of the published proceedings.

One of the pleasures for me leading up to this

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