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THE WHITE HOUSE

WASHINGTON

July 24, 1978

CONGRESSIONAL LEADERSHIP BREAKFAST

Tuesday, July 25, 1978 8:00 a.m.
Family Dining Room

From: Frank Moore

I. PRESS PLAN

White House Photo Only

II. PARTICIPANTS

See Attached List

III. AGENDA

- 1. <u>Civil Service Reform.</u> You should ask the advice of the House Leadership as to how to best proceed in order to remove the Hatch Act from the final bill and to correct the Spellman amendment on Senior Executive Service. You should ask Senator Byrd how we should proceed in order to get some movement in the Senate.
- 2. Airline Deregulation. We believe that we have worked out our problems with the House Rules Committee and anticipate a vote in the committee possibly by tomorrow (Tuesday). You need to urge the Speaker to schedule floor action as soon as possible.
- 3. Security Assistance. I recommend that you state directly to Senator Byrd your concerns over the Helms' amendment on Rhodesia. In addition, I think it would be good if either before or just after the breakfast, you could talk to the Speaker and Jim Wright separately and try to secure their support. I don't believe the Speaker will commit yet but we believe that Wright is ready. See attached addendum on Korea and Taiwan.
- 4. Tax Bill. You should simply re-state your position.

5. Hospital Cost Containment. You should ask Dan Rostenkowski when he plans to move on this bill stressing the fact that you consider this a very important issue and that you very much want that bill.

You should ask Senator Byrd for his help with the Senate Finance Committee in getting the Nelson compromise through. We have not determined if we want the Nelson compromise adopted in Committee or if we should wait until the bill comes to the floor -- the key is whether the Republicans will filibuster the bill in committee if the Nelson compromise is attached.

6. 1978 Campaigns

- a. You should mention that you have reviewed your travel plans for the remainder of the year and they will be extensive.
- b. You should mention that you have sent a letter to the Cabinet and discussed your interest in this with them at yesterday's Cabinet meeting. You have asked them to make 4-5 days each month available. Frank Moore's staff will be meeting with their schedulers to work out the appearances.
- c. The number of appearances by Administration officials is now 470.
- d. Frank Moore and Tim Kraft are coordinating with Senator Ford and Congressman Corman. They meet this Thursday for a campaign breakfast.
- e. DNC is gearing up their plans to assist candidates. You should ask John White if he wishes to comment.
- 7. <u>Supplemental Fiscal Assistance</u>. Democrats on the Intergovernmental Relations Committee (L.H. Fountain) are caucusing today. The Speaker should be urged to push Fountain to schedule a mark-up as soon as possible.

PARTICIPANTS

The Vice President
Majority Leader Byrd
Senator Cranston
Senator Eastland
Speaker O'Neill
Cong. Wright
Cong. Foley
Cong. Brademas
Cong. Rostenkowski
Cong. Chisholm

Jim McIntyre
Stu Eizenstat
Jody Powell
Jerry Rafshoon
Frank Moore
Bill Cable
Jim Free
Bob Beckel
Dan Tate
Bob Thomson
Les Francis
Bill Smith

7

Security Assistance Bill

1. Korean Troop Withdrawal

Senator Percy's amendment to the Mutual Security Act expressed concern that your ground troop withdrawal plan will harm Korean security and prospects for peace in Asia. On July 20 you sent letters to Senator Byrd and Speaker O'Neill expressing your willingness to implement the withdrawal program flexibly and in close consultation with Congress and our Allies.

It would be useful if you could mention to the Leadership that you plan to share with Congress the results of reviews of the impact of our plans, the force balance, and the international environment in connection with further ground force withdrawals from Korea. Meanwhile, you need the necessary authority to begin equipment transfers and training operations to safeguard the military balance on the peninsula.

2. Relations with China/Taiwan

Senator Dole and others will probably be offering another amendment dealing with our future relations with Taiwan and linking any change in our security interests with Taiwan to those of Korea and Japan.

In response, you could point out that of course we plan to consult with Congress about any changes in our relationship with Taiwan. We are troubled, however, about the linking of Taiwan's security interests with those of Korea and Japan. This has never been agreed to by our Allies and would clearly be unsettling to them. As far as normalization is concerned, you can assure the Members that whenever it comes, it will not be done at the expense of the well-being of the people of Taiwan.

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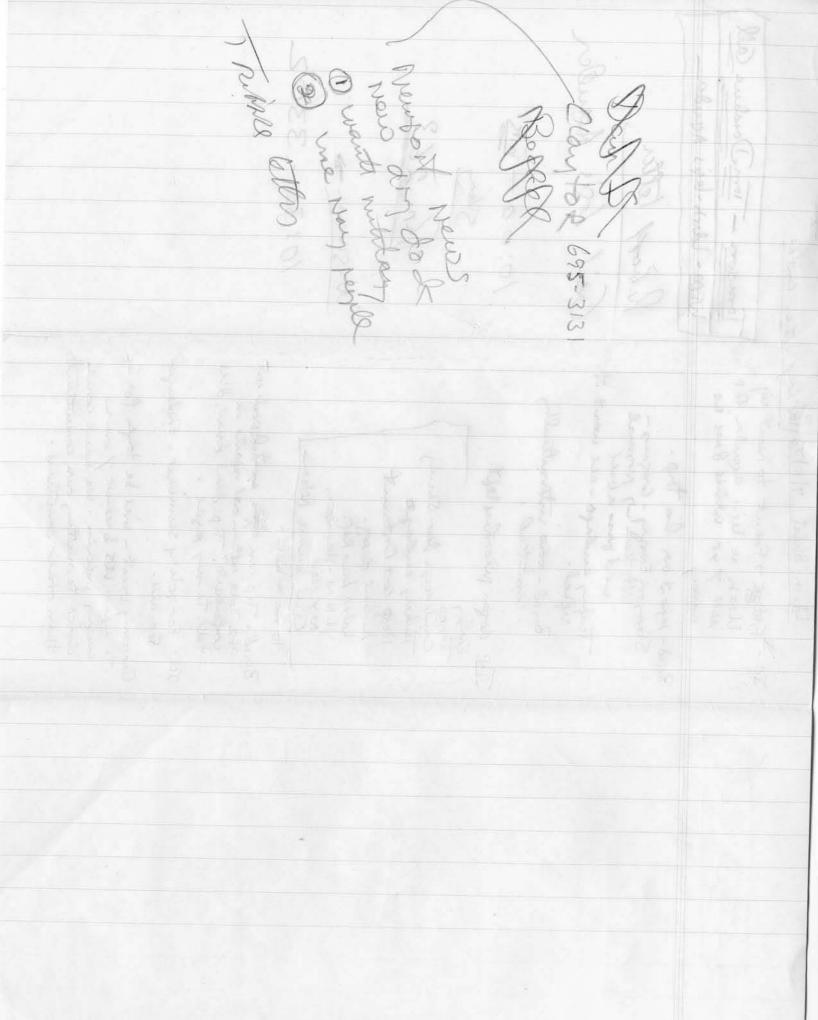
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WASHINGTON, D.C.

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OFFICE OF THE VICE PRESIDENT WASHINGTON, D.C.

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Mr. Speaker:

White House says the President probably will talk about the following at the Wednesday breakfast:

- 1. <u>Labor Law Reform</u>
 (Ask Senator Byrd to report.)
- 2. <u>Labor-HEW Appropriations</u>
 (White House is looking for a sponsor to move for a \$441 million Floor cut. See attached memo.)

Also, a list is being prepared of <u>Authorizations</u> and <u>Appropriations</u> that are possible veto items and the <u>President may mention this</u>. The list will be in a letter to the Speaker this week.

- 3. Water Policy (Message sent up today.)
- 4. New York City Loans
 (Vote Thursday.)
- 5. Cotton Dust Rules

 (Dispute within the Administration. Labor Department proposed tough rules requiring large expenditures for new equipment. Schultze and inflation fighters argue large dollar savings can be made with little loss in health protection.

Attached is legislative checklist.

Drv

MEMO TO: The Speaker FROM: Gene Bernhardt

SUBJECT: Labor-HEW Appropriations

The Labor-HEW Appropriations bill for FY 1979 totals \$58 billion, which is a $\underline{\text{net}}$ increase of \$643.3 million over the Administrations's requests.

The Administration says the increase is really \$890 million over the budget requests and they want to cut it on the House Floor by \$441 million.

The cut would come mainly in education funds, eliminating the \$100 million the committee increased the budget request by for Title I funds for poverty area grade and high schools; the \$233 million the Appropriations Committee increased the budget request for student assistance; and \$108 million in increases for health professions and training programs.

The White House is looking for a sponsor for such a cutting amendment and included in those being talked to are Bill Burlison, Jin Mattox, Norm Mineta, Andy Jacobs and Bob Giaimo. Earlier, the Administration tried to get Dave Obey and then George Mahon to offer the amendment and were turned down.

Obey said the health cuts, and NIH in particular, cannot be justified. The \$305 million increase for NIH over last year would merely keep all programs going because of a 12% inflation impact in the past year. Carter also asked for and got a big increase in student assistance, \$1.4 billion over last year, to counter the tuition tax credit drive and now wants to cut back on that, says Obey.

An Obey aide said some \$17 billion in Labor-HEW programs were not funded in this bill for lack of authorization, including about \$11 billion in job programs which he said the committee has indicated it will reduce from Administration requests. He said the White House is aware of this but is still pushing for the additional \$441 million cut.

No. 4 June 5, 1978

PRIORITIES (Not Necessarily in Order)

- 1. Energy. Conferees agreed on first 4 sections. Report being written. Senate acts first.
- 2. Taxes.

 H- Social Security tax rollback defeated in Committee. General tax cut now being discussed informally. No schedule yet.
 - S- Awaiting House.
- 3. Countercyclical Revenue Sharing (HR 12293)

 H- Subcommittee hearings completed. No markup scheduled. Expires September 30.
 - S- Senate Finance Committee plans to tack extension on minor House-passed bill.
- 4. Farm Bill. Signed into law.
- 5. Arms Sales. Approved.
- 6. Greek-Turkey- Cyprus-Korea (HR 12514)
 H- Military foreign aid bill reported. House Floor later in session.
 Committee voted (18-17) to lift ban on arms sales to Turkey. Bill includes \$2.3 billion in grants and credits, including funds for Greece, Turkey and Israel. Also authorizes transfer of equipment when troops pulled out of Korea.
 - S- S. 3075 On Senate calendar. Foreign Relations Committee defeated proposal to lift ban on arms sales to Turkey. Expect issue to be raised as Floor amendment.
- 7. Hospital Cost Containment (HR 6575)

 H- Reported by both Commerce and Ways and Means subcommittees.
 Negotiations for Labor support have fallen through. Full Commerce Committee markup now set for June 6. Administration still working, but counts only 18 or 19 of the necessary 22 votes.

 Markup weekneeder, Administration thinks they may three the votes new.

 S- Human Resources Committee ordered S. 1391 (Adm. bill) reported 8/2/77; Finance Committee markup June 20 on S. 1470 which will be expanded to include provisions of S. 1391.
- 8. Airline Deregulation (HR 11145)
 H- Reported. Anderson wants Dereg bill, Noise bill and related tax bill joined together. Senator Cannon opposed to joining. White House supports Cannon's position.
 - S- Passed Senate 83-9.
- 9. Labor Law Reform (HR 8410) H- Passed House 277-163.
 - S- On Senate Floor. cloture vote 5 gm wednesday
- 10. $\frac{\text{Humphrey-Hawkins}}{\text{H- Passed House}}$ (HR 50)
 - S- S. 50 Human Resources Committee ordered reported May 3; awaiting Banking Committee to file joint report. Banking Committee markup June 8.
- 11. New York Aid (HR 12426)

 H- \$2 billion loan guarantee. Rule granted. Whip count underway. Scheduled for Floor June 6 (general debate) and June 8 (amendments and final passage).
 - S- Banking Committee hearings on S. 2892 June 6, 7, 12 and 13.
- 12. Civil Service Reform (HR 11280)

 H- Committee Democrats caucusing to seek general agreement in complete rewrite of Administration bill which President said has highest priority. Markup not expected until mid-June. Hearings start June 6 in Government Operations subcommittee on reorganization plan to replace Civil Service Commission with two other agencies. Must veto by July 31 to kill plan which needs approval of both House and Senate.
 - S- Resume markup reform bill June 6. No date set to consider reorganization plan.

OTHER MEASURES

1. Local Public Works Jobs (HR 11)

H-House committee plans to report package: (a) Local public works jobs extension; (b) Administration's soft public works; (c) EDA extension. No timetable yet.

S-

2. Appropriations
H- All but Defense, Agriculture, and D.C. reported by full Committee.
Rules June 6. House Floor beginning June 7. This week: TreasuryPost Office; Labor-HEW; Grain Inspection Supplemental; Black Lung
Supplemental; Transportation.

S- Awaiting House action.

3. DOE Authorization (HR 12163)

H- Science to consider on June 6 points of difference in jurisdiction with Commerce bill. Science voted 20-19 against Administration plan to phase out Clinch River reactor and Appropriations Committee provided \$157 million for a breeder reactor demonstration program until final decision on Clinch River.

S- Energy Committee hopes to finish markup on S. 2692 (civilian) and S. 2693 (Nat. Sec.) June 8, including a decision on Clinch River; Armed Services Committee ordered S. 2693 reported May 25.

4. Jobs-CETA (HR 12452)

H- Reported. Awaiting rule on bill to provide 725,000 jobs and tighten up administration of program. Labor, business and Administration support it. Efforts expected on Floor, however, to change allocation formula by big city members.

S- S. 2570 on Senate calendar. Committee approved similar measure and hopes for Floor action in June.

5. Highways-Mass Transit (HR 11733)

H- House committee reported 4-year \$66 billion bill. Administration asked for \$45 billion program. Ways and Means Committee is looking at trust fund aspects. CBO says Public Works bill would extend trust fund 6 years to finance 4-year highway program. Major battle looming between Public Works and Ways and Means.

S- S. 3073 (Construction), S. 2541 (Safety), and S. 2441 (Mass Transportation) all on Senate calendar.

6. Veterans Pensions (HR 10173, 11886, 11887)

H-Reported. Cost is \$853 million. Controversy over WWI veterans'
pensions. Roberts wants to put bill on Suspension. Anderson wants opportunity to offer substitute providing additional money to WWI veterans. (Committee also has reported several minor veterans bills.)

S- Veterans Committee ordered S. 2384 reported March 23.

7. Housing (HR 12433)
H- Bill reported authorizing \$29 billion to extend and revise existing programs. Rule granted. House Floor in June.

S- S. 3084 on Senate calendar.

8. ERA
H- Don Edwards expects ERA extension out of subcommittee June 5, full committee in mid or late June. Issues: majority or two-thirds vote, rescission by states of prior ratification.

Subcommittee approved 4-3
S- S.J.Res. 134 pending in Judiciary Subcommittee on Constitution.

9. Parks (HR 12536)
H- Omnibus bill reported to increase park wilderness and new wild and scenic rivers designations. House bill includes \$2 million for Piscataway Park.

S- Energy Subcommittee held hearing on four of the wild and scenic river proposals. Subcommittee will probably take up only those areas contained in House bill.

(Other Measures continued)

- 10. Debt Limit

 H- Expires July 31. Move to adopt debt figure in Budget Resolution defeated 167 to 228. Committee will try for 60-day extension late in July.
 - S. Awaiting House.
- 11. Coal Slurry Pipeline

 H- Reported from Public Works and Interior. Being reviewed for 30 days be Commerce before going to Floor. Commerce deadline June 25.
 - S- Energy Committee held 2 days of hearings on S. 707 and S. 2046. Will schedule one more day; S. 707 and S. 2046 pending in Commerce Committee.
- 12. No Fault Insurance
 H- Reported from Subcommittee. Will follow Hospital Cost Containment in Commerce.
 - S- Senate Commerce Committee ordered S. 1381 reported May 9. Expect to file mid or late June.
- 13. <u>Urban Programs</u>
 H- Almost all Administration bills now arrived (summary of current status attached).
- 14. Sugar Stabilization Act
 Hearings now. Markup three weeks. President opposed. Issues are quotas, import fees, and 17¢ subsidy. Some form of bill will pass Committee.

IN CONFERENCE

- 1. <u>Judgeships</u> (HR 7843)

 Delayed over 5th Circuit problem. Hope to meet again next week.
- 2. Insecticide Act (S. 1678)

 Conference moving slowly. Complicated. Controversial.
- 3. Outer Continental Shelf (S. 9)
 One meeting held. Try again June 12.
- 4. FTC Amendments (HR 3816)

 Conference report defeated in House. (Levitas motion on issue of Congressional review of rules and regulations.) Awaiting appointment of Senate conferees.
- 5. Emergency Farm Credit (HR 11504)
 Conferees probably will meet next week.
- 6. Yaqui Indians Assistance (S. 1633)
 Conferees probably will meet next week.
- 7. Consumer Insulation Standards (S. 2401)
 Conferees hope to meet next week.
- 8. National Climate Program (HR 6669)

 Awaiting Senate conferees.
- 9. NASA Authorization (HR 11401)
 Awaiting Senate conferees.

PASSED HOUSE AND SENATE

- 1. Rivers and Harbors (HR 8309)

 (Contains Lock and Dam 26 Barge Fuel Tax.) Passed Senate amended. Senate added about 100 projects and basin authorizations and Senator Long version of user tax (higher than House tax but less than Domenici's version supported by Administration). Bill held at desk while House Public Works Committee examines projects. Bizz Johnson says House will amend bill to include House projects before going to conference. Administration threatens veto.
- 2. GAO Bank Audits (HR 2176)
 Hope to resolve informally.
- 3. Tax Amendments Overseas Income (HR 9251)
 Sent back from Senate amended.
- 4. Petroleum Marketing Practices (HR 130)
 House probably will accept Senate amendment.
- 5. Coast Guard Authorization (HR 11465)
 Sent back from Senate amended.
- 6. Wildlife Refugees
 Sent back to Senate amended.
- 7. Maritime Authorization
 Sent to Senate amended.
- 8. Small Business Solar Loans
 Sent to House amended.
- 9. EPA Research Authorization (HR 11302)
 Sent back to House amended.
- 10. Public Lands Conservation (HR 10882)

 Senate may agree without conference.

PASSED HOUSE

- 1. Alaska Lands (HR 39)
 S- Energy Committee hearings to continue June 6.
- 2. Tuition Tax Credit (HR 12050)

 S- HR 3946 (which contains an amendment on education tax credit) on Senate calendar.
- 3. Franking Amendments (HR 7792)

 S- Pending in Government Affairs Committee.
- 4. Bankruptcy (HR 8200)
 S- S. 2266 pending in Judiciary Committee. Markup not yet scheduled.
- 5. International Monetary Fund (HR 9214)
 S- S. 2152 on Senate calendar.
- 6. Victims of Crime (HR 7010) $\overline{\text{S- S. 551}}$ pending in Judiciary Committee on agenda but not date set.
- 7. Postal Act (HR 7700)
 S- Expect legislation to be introduced next week.
- 8. Consumer Coop Bank (HR 2777)

 S- On Senate calendar.
- 9. Lobby Reform (HR 8494)
 S- S. 2971 Government Affairs Committee in progress of marking-up.

- 10. Arms Control Authorization (HR 11832)
 S- On Senate Calendar.
- 11. International Banking (HR 10899)
- 12. <u>International Development Food Assistance</u> (HR 12222) S- S. 3074 on Senate calendar.
- 13. Older Americans (HR 12255)
 S- S. 2850 on Senate calendar.
- 14. <u>DOD Authorization</u> (HR 10929) S- S. 2571 on Senate calendar.
- 15. <u>International Trade Commission</u> (HR 11005)
 S- On Senate Calendar.
- 16. Fire Prevention Authorization (HR 11291)
 S- S. 1794 on Senate Calendar.
- 17. Intercoastal Shipping Act (HR 6503)
 S- Committee's subcommittee on Merchant Marine & Fisheries plans to take up House bill. Nothing scheduled.
- 18. Rehabilitation Services (HR 12467)
 S- On Senate calendar.
- 19. <u>DOE National Security Programs</u> (HR 11686)
 S- S. 2693 Armed Services Committee ordered reported May 25;
 Energy Committee hopes to complete markup June 8.
- 20. Military Construction Authorization (HR 12602) S- S. 3079 on Senate Calendar.
- 21. Flexible Work Schedules (HR 7814)
 S- Human Resources Committee hearings on S. 517 June 29.
- Foreign Relations Authorization (HR 12598)
 S- S. 3076 on Senate calendar.

PASSED SENATE

- 1. Financial Institutions Supervisory Act (S. 71)

 In subcommittee markup. Late in session.
- 2. Public Officials Integrity (S. 555)
 Tentatively scheduled week of June 26.)
- 3. Criminal Code Reform (S. 1437)

 In subcommittee markup--hope to report to full Judiciary by end of June.
- 4. Foreign Intelligence Wiretapping (S. 2525)

 Ordered reported from Intelligence Committee. Judiciary likely to concur in Intelligence Committee bill and not report their own bill.
- 5. <u>U.S. Railway Authorization</u> (S. 2508). Reported. Pending in Rules.
- 6. Federal Elections Commission (FEC) Authorization (S. 3025)

 Committee wants to send H.R. 11983 to House Floor June 13 where effort is expected to include public financing.
- 7. FEC Amendments (S. 926)
 H.R. 11315 pending in Rules Committee awaiting separate action on FEC authorization.
- 8. Marine Pollution (S. 2380)

 Deals with substances other than oil. H.R. 188 will be on House Floor on Suspension Monday, June 5.
- 9. Smithsonian Institute Facilities (S. 1029)
 In Public Works Buildings subcommittee. Late in session.
- 10. <u>Truth in Lending</u> (S. 2802)

 Pending in Consumer Affairs subcommittee of Banking. Action not yet scheduled.
- 11. Beef Imports (HR 5052)

 Senate amended minor House passed bill to extend the quota system for beef and veal imports, added a countercyclical formula for the quotas, and restricted the President's discretion to suspend or increase quotas. Held at Speaker's desk pending hearings by Vanik Trade subcommittee.
- 12. Amtrak Authorization Reported. Rule granted.
- 13. Pennsylvania Avenue Development (S. 2566)

 House has no separate bill but has part of Senate bill included in House Omnibus Parks bill.
- 14. <u>Hazardous Material Transportation</u> (S. 1896) Reported. Pending in Rules.
- 15. Motor Vehicle Safety Authorization (S. 2604)
 Reported from Commerce.
- 16. Foreign Investment Survey Authorization (S. 2928)

 HR 12589 been reported and is pending in House Rules Committee.
- 17. Drug Abuse Authorization (S. 2916)
 Reported from Commerce.
- 18. Fish and Wildlife Conservation (S. 1140)

 Non-game bill. Administration opposed. Have withdrawn request for a rule and will be placed on Suspension.

(Passed Senate continued)

- 19. Water Resources Planning Council (S. 2701) Reported. Suspension bill.
- 20. Water Research and Development (S. 2704) Reported. Suspension bill.
- 21. Railway Safety Programs (S. 3081)
 Reported. Rule requested.

READY FOR HOUSE FLOOR

Justice Department Authorization (HR 12005)

Commodity Exchange Act Extension (HR 10285)

Deep Seabed Hard Minerals (HR 3350)

Civil Rights Commission Extension (HR 12432)

Civil Rights for Institutionalized Persons (HR 9400) (Debate started)

ESEA Amendments (HR 15)

Solar Power Research (HR 12505) (Monday)

Ak-Chin Indians Water Rights (HR 8099)

Intelligence Authorizations (HR 12240) (Tuesday)

Export-Import Bank (HR 12157) (Debate started)

Boundary Waters Canoe Area (HR 12250) (Monday) Passed House

Insular Affairs Authorization (HR 12481) (Monday) Passel House



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