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OFFICE OF THE VICE PRESIDENT

WASHINGTON

INFORMATION

Memo No. 579-78

<u>BECKET</u>

August 31, 1978

MEMORANDUM FOR THE ACE PRESIDENT

My 1

FROM:

Denis Clift

SUBJECT:

Foreign Policy Breakfast, Friday,

September 1, 1978, 7:30 a.m.

Middle East

This will be a principal focus of the breakfast.

In your meeting with Lewis and Eilts you asked that they give attention to the personal dynamics of this summit, how best and when to involve the various plans.

In your meeting with Dinitz he said that it was Israel's hope that as an opportune outcome, Sadat would agree to a statement of principles, and would agree to negotiate based on those principles whether or not Hussein is willing to participate. Dinitz politely pressed you for the U.S. position, saying that he wanted to assure his people that the U.S. is going to be working with Israel, not seeking to impose an agreement on Israel.

You told Dinitz that you would ask Secretary Vance to meet with him prior to the summit. You may wish to mention this to Vance at the breakfast.

Lebanon

Dinitz, and subsequently Lebanese elder statesman Charles Malek, urged that the U.S. take whatever steps are required to have the Syrians cool the situation in Lebanon. (Needless to say, the situation is not as simple as they portray it. There is considerable sympathy in State and the NSC for the view that uncontrollable Christian militia are, in fact, the cause of the current crisis.)

SECRET

CLASSIFIED BY A. DENIS CLIFT REVIEW ON AUGUST 31, 1998 Page 1 of 3

DECLASSIFIED

1/13/06 NSC 1tr.

NC5C-06-075

BY BAR NARA, DATE 1/21/06

Vatican Trip/Papal Inaugural Ceremonies

The current working list of the delegation is at Tab A for your information.

Plans for the trip are proceeding. In addition to the High Mass at 6:00 p.m. Sunday and the general audience with His Holiness, Pope John Paul I at noon Monday, we have the Vatican's agreement to a private audience for you with the new Pope at 1:00 p.m., Monday (not to be publicized until after the event), and you are scheduled to meet with Prime Minister Andreotti.

The NSC will be forwarding to the President for his signature letters to the Pope and the Prime Minister. In your meeting with Andreotti, key issues will be Italian politics (a gentle reminder of the importance we attach to the Christian Democrats keeping the communists out of the government), our interests in assisting Italy in countering terrorism, and the Middle East.

In your meeting with the Pope you will stress the importance we attach to the Church's role worldwide in the context of human rights. You will also wish to discuss the Middle East, Jerusalem and Lebanon.

Bilateral Meetings: You should raise with the President, Zbig and Vance the request you have received from President Videla of Argentina for a meeting (State cable at Tab B). Zbig, as you know, thinks it would be good for you to meet with Videla. Dave Newsom called me Thursday evening saying State supports the idea of a meeting, noting that it is the one good way to break the current impasse in US-Argentine relations that has appeared on the horizan.

In Newsom's view, concurred in by Warren Christopher, your responsibilities in such a meeting would be straightforward -- hear out Videla, say that we want to improve relations with Argentina and are prepared to demonstrate this, and add that the President would like Assistant Secretary Vaky to come to Argentina to follow up on your meeting with Videla.

It is my understanding that Secretary Vance will be prepared to address this at the breakfast.



Jim Johnson and I continue to have serious doubts about the wisdom of such a meeting. Your time on the ground in Rome is extremely limited. The focus of your visit should be the Papal Inaugural Ceremonies and your consultations with Andreotti. There is the possibility of a questioning and critical press once the fact of such a meeting were to become known (while not a direct parallel, you will recall the beating Nixon took when he held various bilaterals while in Paris for Pompidou's funeral). It seems to us that whatever free time you have in Rome could be much better spent in meetings with the Senators, Congressmen and others on the delegation for discussions on important domestic issues. (NOTE: Vance should be able to confirm that President Sarkis of Lebanon has not, in fact, requested a meeting). Finally, in reviewing the cons of such a meeting, you will recall Zbig's comments on State's mishandling of Latin America and, specifically, abuse of Argentina -- e.g. cancellation of the Allis-Chalmers deal. It may not be too cynical to suggest that State sees this as a good chance for you to bail them out on mistakes of the past, with you enduring Videla's lecture on our transgressions. There is also the risk that once the meeting becomes known it could become the focus of questions during your press comments following the meeting with Andreotti.

SECRET

OFFICE OF THE VICE PRESIDENT

WASHINGTON

INFORMATION

SECRET

Memo No. 954-78

October 5, 1978

MEMORANDUM FOR THE VICE PRESIDENT

FROM:

Denis Clift

SUBJECT:

Foreign Policy Breakfast,

Friday, October 6, 1978, 7:30 a.m.

Cuece

Middle East

Secretary Vance will be meeting with Dayan later in the day. As of 5:00 p.m. Thursday, October 5, Vance was indicating in New York that he would be in Washington on October 12 to open the Egyptian-Israeli talks and then depart the evening of the 12th for Africa. My source of information, Dick Moose, who is in New York, said that Vance's scheduling plans are still "very fluid."

The breakfast provides a good opportunity to get Vance's views on how he sees the Egyptian-Israeli talks opening, and how he plans to handle the agenda (you have seen the cables on this issue with the Egyptian-Israeli positions).

You may also wish to invite Vance's thinking on:

- -- his consultations with Dayan relating to the future West Bank settlements side letter,
- -- the schedule for moving ahead with proposed response to Hussein's questions.

Cyprus

The President is scheduled to meet with President Kyprianou of Cyprus at 10:15 Friday morning. Vance has reported that his talks with Kyprianou went well. It would be useful if Kyprianou could, for a change, say something relatively upbeat about the U.S. following his meeting with the President. This would have a good impact on the Greek
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REVIEW ON OCTOBER 5, 1998

Per 1/13/06 NSC 17

BAT NARA, DATE - 7/21/06

American community. You may wish to suggest to the President that he advise Kyprianou during their meeting that he plans to give a favorable report to the press and that he hopes Kyprianou will do the same.

Rhodesia

Last year you met with former Prime Minister Garfield Todd. Todd is back in the U.S. and Arthur Krim has asked if you will see him again. I have discussed this with Dick Moose. Our feeling is, given the many complexities of the current Rhodesian situation and the fact that Smith is coming in to town, that this would not be a good idea. It would look as if the White House was deliberately going out of its way to shum Smith. I mention this by way of background for the breakfast.

Further Material on Middle East

The NSC advises that the President will probably wish to focus on:

- (1) How to get negotiations on the West Bank moving in parallel with the Sinai negotiations; and
- (2) How best to answer the questions posed by Hussein.

The breakfast will carry over into the 1:00 p.m. situation room meeting on the Middle East. There are no new documents for either meeting at this point.

MLMORANDUM

OFFICE OF THE VICE PRESIDENT WASHINGTON

INFORMATION

TOP SECRET/SENSITIVE/XGDS

Memo No. 978-78

October 12, 1978

PUR JC 06-075

BY BM NAPA, DATE 7/21/06

MEMORANDUM FOR THE VICE PRESIDENT

FROM:

Denis Clift

SUBJECT:

Foreign Policy Breakfast, Friday,

October 13, 1978

Middle East

Secretary Vance will wish to amplify on his Evening Report of October 12 in reviewing the outcome of the opening day of Egyptian-Israeli talks at Blair House. You might wish to comment on the mutually warm and constructive tone of the opening statements by Dayan and Ali -- and to note that the President's opening ceremony set a very good tone for the negotiations.

SALT

The SCC will have met in the late afternoon of October 12 to review the outstanding SALT issues in preparation for Secretary Vance's trip to Moscow. The papers for that meeting are at Tab I. The tactics to be used by Vance in Moscow (pages 3 and 4 of the NSC cover memorandum) are of particular interest, with the NSC recommending a very firm "bottom line" position by Vance. It might be useful at the breakfast to have a brief discussion on Vance's reporting from Moscow to the President, to ensure that it is clear that the President will have the opportunity to review the negotiating situation before Vance ends his talks on either a positive or a negative note.

Africa

State's Southern African Developments memorandum for October 12 includes intelligence indications that Prime Minister P.W. Botha does not want to have a break with the West over Namibia. You may wish to ask Vance to amplify on this report.

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TOP SECRET/SENSITIVE CLASSIFIED BY A. DENIS CLIFT REVIEW ON OCTOBER 12, 1998

Intelligence and ACDA Meetings

You may wish to note that after the breakfast you will be meeting with Senators Bayh and Huddleston to review the state of play of Executive-Legislative consultations over draft intelligence charter legislation. You may also wish to comment on the ACDA meeting you will be having in the morning.

Rumors of US-Canadian Summit

There have been recent reports in the Canadian press that President Carter may visit Canada, possibly as early as November 1978. It is my understanding that this speculation is a result of Secretary Vance's conversation with Minister of External Affairs Jamieson in New York a few days ago. I would recommend against such an early date for a summit visit by the President. The Canadians are not being helpful in the fisheries negotiations, on the tax treaty issue, on Kitimat. We do not yet have enough progress in MTN to allow parallel progress on the Alberta gas front. I am fully in favor of a Canadian summit. However, I think we should make the Canadians work harder for it so that the President will have good results to point to when he makes our visit. Were he to go now, issues would not have advanced much further than the point reached as a result of your January visit.

NATIONAL SECURITY COUNCIL

TOP SECRET/SENSITIVE XGDS

INFORMATION

October 11, 1978

MEMORANDUM FOR:

ZBIGNIEW BRZEZINSKI

FROM:

ROGER MOLANDER REGINALD BARTHOLOMEW

SUBJECT:

SCC Meeting on SALT -- October 12, 1978

The purpose of this meeting is to review the outstanding SALT issues in preparation for Cy Vance's trip to Moscow later this month. A table describing the positions of the two sides on the outstanding issues is at Tab B.

In reviewing these issues, we start from the assumption that Cy's initial position in Moscow will be that the proposals which the President gave to Gromyko constitute a fully adequate means for resolving the outstanding issues, taking into account the interests of both sides. While it is possible that the Soviets will accept the position put forward by the President, this is highly unlikely, and we can expect counterproposals on several of the issues. In anticipation of such counterproposals, we have outlined the discussion agenda at Tab A which has been provided to the agencies.

Backfire

You will recall that the President used the terminology "no further increase in intercontinental capability" to describe our preferred wording on the Soviet Backfire statement. He also left Gromyko with the impression that we could accept the Soviet proposed Backfire statement (Tab C) with deletion of the claim of a 2200 km radius of action and a few other minor changes. However, as you can see from examining the text of the Soviet statement, it can really only be "fixed" with major deletions and modifications. An example is at Tab D. You will need to get agreement on our preferred language at the meeting. We suggest you distribute the version at Tab D for discussion. We will have copies available.

TOP SECRET/SENSITIVE XGDS (B) (3) Classified by Zbigniew Brzezinski

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If we are going to insist on major modifications to the Soviet statement (and there seems to be no alternative), it would be prudent to communicate this to the Soviets beforehand since this is certainly not their impression of the US position.

With respect to our own statement on rights to deploy a bomber with capability comparable to the Backfire, we should probably have a statement prepared if the Soviets ask for it, but there is no compelling reason to volunteer language at this time. A draft statement for discussion at the meeting is at Tab E.

Number of ALCMs per Heavy Bomber

Even if the Soviets accept the averaging concept (at a level of 30 to 35), they may try to undercut the impact with further ALCM limitations such as those cited in the agenda paper. We see no reason to accept any further limitations on ALCMs beyond the averaging, even though we have no plans for deploying over 20 ALCMs through 1985. This is particularly true since the agreement as currently structured could be extended well beyond 1985 with no changes whatever. While it is certainly the President's ambition to have a follow-on agreement, we should not rule out the possibility that SALT THREE, with all of the emerging complications, will take more than the six years it has taken to negotiate SALT TWO, and we may want or need to extend SALT TWO for several years.

The Soviets know that their proposal on ALCM limits is without practical effect to 1985 because they know our programs. They are, in fact, seeking to prejudice SALT THREE and the future. Our averaging proposal is a major step towards them because it accepts their principle of a limit on ALCMs and backs off our principle of linkage to air defenses. In addition, they know we are not precluding the possibility of more restrictive ALCM limits in SALT THREE, if there are restrictive air defense limits. In sum, it would be politically damaging to go further in SALT TWO.

Cruise Missile Definition/Cruise Missile Range Definition

At this stage of the negotiations, we see no politically-acceptable alternative to the current US position on the

cruise missile definition unless we wanted to reintroduce range limits above 600 km. In that case, we could negotiate a separate range limit (1500-2500 km) on the testing and/or deployment of conventionally-armed ALCMs on aircraft other than heavy bombers. We would prefer not to take that step and believe that Cy should make no movement whatever on this issue in Moscow.

Duration of Protocol

We still have negotiating room on the Protocol duration issue since long-range SLCMs and GLCMs would not be deployed before 1982. In fact, there are good political arguments for prolonging the Protocol in order to give the Alliance more time "to get its program together" (which it clearly needs) and more time to negotiate the follow-on agreement. On the other hand, since we have no intention of extending any of the Protocol limits, it may be preferable to put it behind us as soon as possible as we wrestle with SALT THREE.

Other Issues

While not of paramount importance (and not listed on the agenda), you might briefly review the other outstanding issues shown in the table at Tab B. With respect to the depressed trajectory issue, the Backstopping Committee cabled a depressed trajectory definition to the Delegation today which should elicit a Soviet response to this proposal in the near future.

Tactics in Moscow

There is little to say here. We are not at all confident that the Soviets understand that they got basically our bottom line from the President. This means they could initially take a hard line with Vance -- or even prime the pump with a few cosmetic concessions -- designed to extract from us the additional offers they think we have. The tactical imperative is that Vance disabuse them of this notion by taking a stiff line and sticking with it for as long as it takes. The fundamental imperative is that he show not even a glimmer of any possible changes in our positions -- even ones like 30 vs 35 -- until and unless the Soviets move 95% towards our position. He should play whatever 5% trading material he has only, and only if, it is crystal clear it will bring agreement.

TOP SECRET/SENSITIVE XGDS

In sum, Vance should make clear from the outset that he has come to hear the Soviet response, not to engage in yet another round of negotiations. Above all, Vance has to be ready to leave Moscow if the Soviets do not come around -- and to leave Moscow without setting or agreeing to another date, but saying that we will expect to hear further from the Soviets. In fact, if by the end of the first day Gromyko has not moved substantially towards our positions, Vance ought to say that the meeting should not go on to the second day since the Soviets need more time to think, and we will expect to hear further from them when they have. There are few acts or threats that sting the Soviets more than a curtailment like this. If the Soviets respond, fine: If they do not, then we are obviously up against it -- but the Soviets will understand that they have touched bed-rock.

We obviously cannot take this line unless we are truly prepared to see SALT stalemated for a time if it comes to that. But the plain fact is that the President did all he could and it would be substantively and politically damaging to him and to SALT itself if we do much more at all. And a second plain fact is that he cannot be politically hurt if he comes across as standing firm until the Soviets make the same kind of political effort he did -- and back their words about an early SALT agreement with acts.

AGENDA

SCC MEETING ON SALT October 12, 1978

1. Backfire

- a. What is our preference for the precise wording of the Soviet statement on Backfire?
- b. Should we convey our preferred wording to the Soviets before Secretary Vance goes to Moscow?
- c. Should we draft and provide to the Soviets the statement we would make in response to their Backfire statement regarding our rights to deploy an aircraft of comparable capability?

2. Number of ALCMs per Heavy Bomber

- a. If the Soviets accept an average of 30-35 on the number of ALCMs per heavy bomber but make it contingent on other ALCM limitations, are there other ALCM limitations which we could accept?
 - -- US statement regarding no intention to deploy over 20 ALCMs per heavy bomber through 1985.
 - -- Ban on deploying heavy bombers with over 50-60
 - -- Counting heavy bombers with over 40-60 ALCMs as "two" in the 1320.
- b. If the Soviets reject the averaging concept, are there other acceptable alternatives which we might put forward?
 - -- Counting heavy bombers with over 40 ALCMs as "two" in the 1320.
 - -- Counting ALCM-carrying heavy bombers in 1320 as 1/2 for 12 or fewer ALCMs, 1 for 13-20 ALCMs, and 2 for over 20 ALCMs.

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NLJC-04-095

BY BUTS NARA, DATE 7/21/06

3. Cruise Missile Definition/Cruise Missile Range Definition

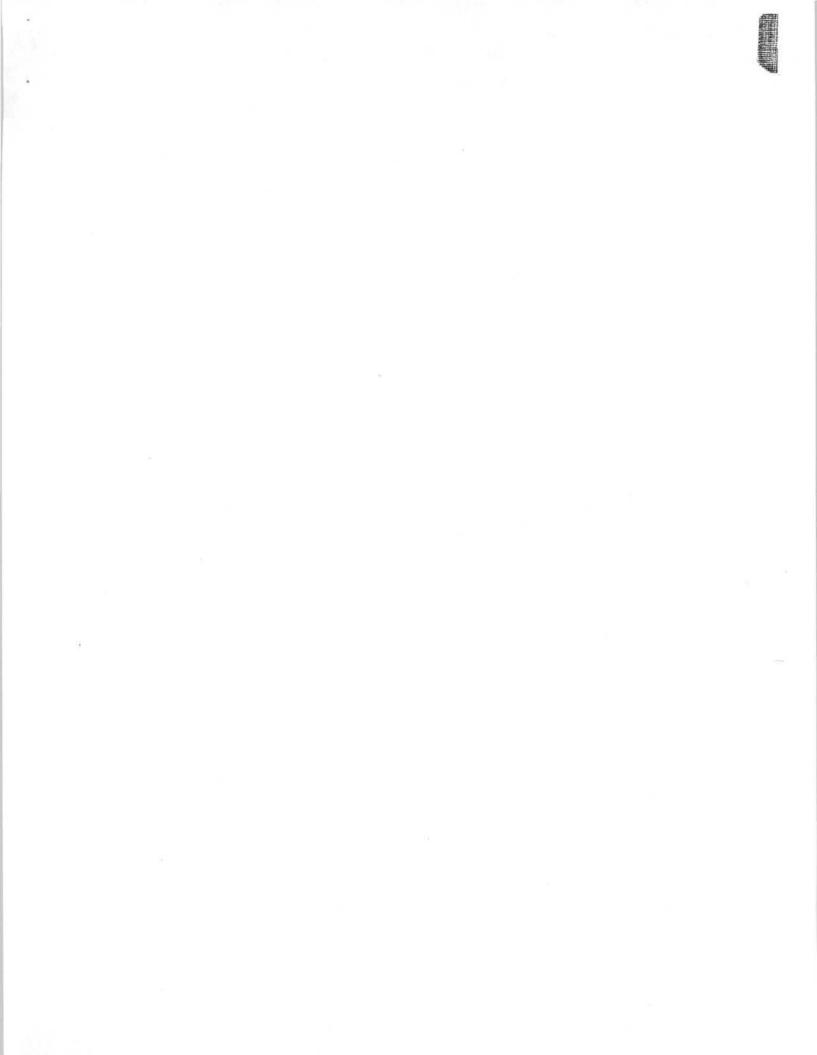
- a. Are there any acceptable alternatives to the current US position on the cruise missile definition?
- b. If the Soviets do not accept our position on the cruise missile definition, should we withdraw our acceptance of their proposal on the cruise missile range definition and dropping the cruise missile range limits above 600 km?

4. Duration of Protocol

Can we accept further slippage in the date for Protocol expiration?

- -- September 30, 1981.
- -- December 30, 1981.
- -- Three years from date of signature.

5. Tactics in Moscow



SUPPLANT OF CURRENT US AND SOVIET SALT POSITIONS

		Pre-Gromyko US POSITION	CURRENT US POSITION	SOVIET POSITION
	Exemptions			\$ C
	ICBMs	Test and deploy one new type.	*	Same
	SLBMs	No limits.	-	Same
	Fractionation			2 ,
	ICBMs	Fractionation freeze on current types and limit of 10 on new types.	No change.	Same except limit of 6 on new types.
, G	SLBMs	Fractionation limit of 14 RVs/SLBM.		. Same.
٠	Definition	US-proposed definition.	Work out in Geneva.	Willing to consider "more precise" defini- tion ala that of US.
	Size of ICBM Exemption/Heavy Mobile Missiles	Light exemption; ban heavy mobile missiles.	Work out in Geneva.	Light exemption; mute on heavy mobile missile issue.
٠	Number of ALCMs per Heavy Bomber	No limits; statement on capabilities for Protocol period, SALT THREE, etc.	Averaging of 35 ALCMs or state- ment thru 1985.	CMCs with 21-40 ALCMs count as 2 in 1320, with 41-60 ALCMs count as 3.
٠	Cruise Missile Definition	Current US position + ALCM airframe type rule.	No change.	All limits apply to conventionally-armed cruise missiles.
٠	Cruise Missile Range Definition	Odometer allowance + authority to include fuel reserve allowance.	Soviet position okay if US CM definition accepted.	Drop all CM range limits except for 500 km; Soviet range def. at 500 km.
٠	Intercontinental Cruise Missiles	Ban on ICCMs through 1985.	No limits on ICCMs.	No limits on ICCMs.
٠	Multiple Warhead Cruise Missile	No limits; statement on capabilities for Protocol period, SALT THREE, etc., regarding ALCMs only.	Statement thru 1985.	Ban on multiple war- head cruise missiles.
	Depressed Trajectories	Ban testing SLBMs on depressed trajectories.	No change.	No position yet.
	Dismantling to 2250/Duration of Protocol	June 30, 1981	December 30, 1981 for dismantling if inoperable by June 30, 1981; June 30, 1981 for Protocol expiration	Dec 30, 1981 for dis- mantling if agreement goes into effect by March 31, 1979; 3-yr Protocol.
i.	Telemetry Encryption	Common Understanding required.	Reiterate need for Common Under- standing.	No additional language required.

OP SECRET/SENSITIVE XGDS

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PER 7/13/06 NSC 1tr.

NCJC-06-075

BY BAK NARA, DATE 1/21/06



LATEST SOVIET BACKFIRE STATEMENT (May 1978)

"As a gesture of good will, the Soviet side informs the US side that the Soviet medium-range bomber TU-22-M, called Backfire in the United States, has a radius of action of 2,200 kilometers when flying at subsonic speed with a normal payload at an altitude of 8,000 to 12,000 meters, and that it, i.e., the Soviet side, does not intend to give this airplane the capability of operating at intercontinental distances. In this connection, the Soviet side states that it will not increase the radius of action of this aircraft in such a way as to enable it to strike targets on the territory of the United States. It does not intend to give that airplane such capability in any other manner, including by way of in-flight refueling. At the same time, the Soviet side states that it will not increase the production rate of this airplane as compared to the present production rate."

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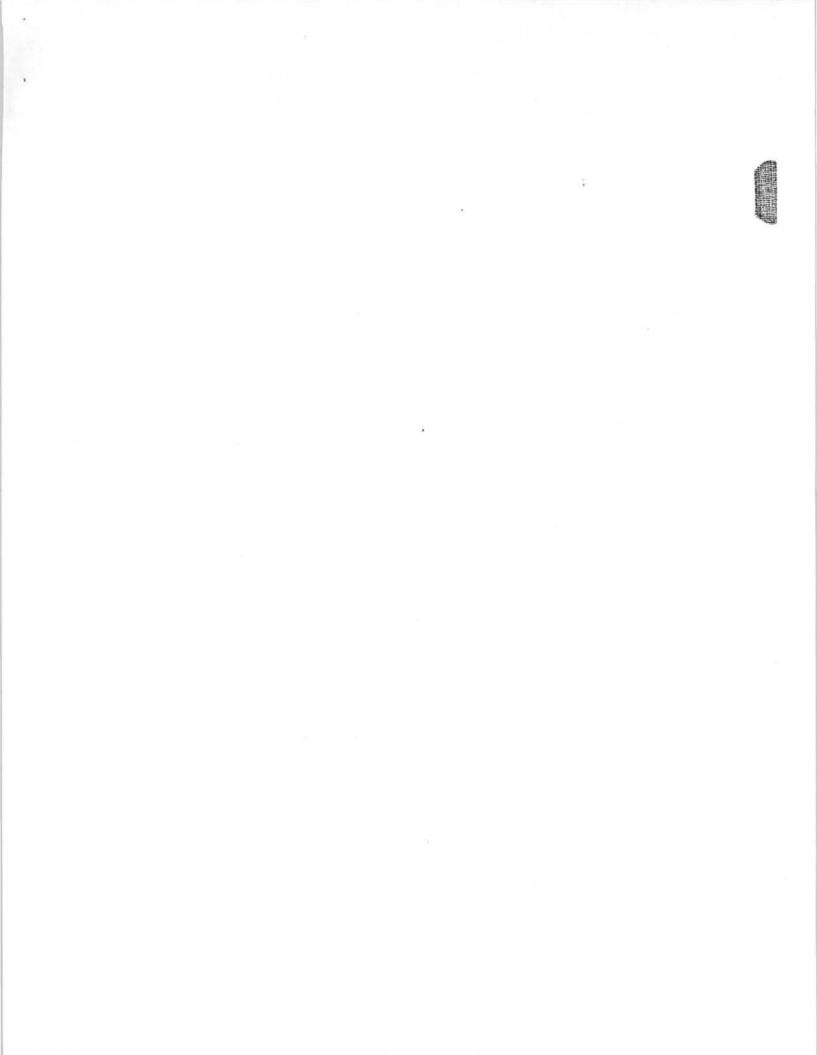
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LATEST SOVIET BACKFIRE STATEMENT (May 1978)

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the US side that the Soviet medium-range bomber TU-22-M, called Backfire in the United States, has a radius of action of 2,200 kilometers when flying at subsonic speed with a normal payload at an altitude of 8,000 to 12,000 meters, and states that it will not increase that it, i.e., the Soviet side, does not intend to give this of this bomber for airplane the capability of operating at intercontinental distances. In this connection, the Soviet side states that it will not increase the radius of action of this aircraft in such a way as to enable it to strike targets on the territory of the United States. It does not intend to give that airplane such capability in any other manner, including by way of in flight refueling. At the same time, the Soviet side states that it will not increase the production rate of this airplane as compared to the present production rate."

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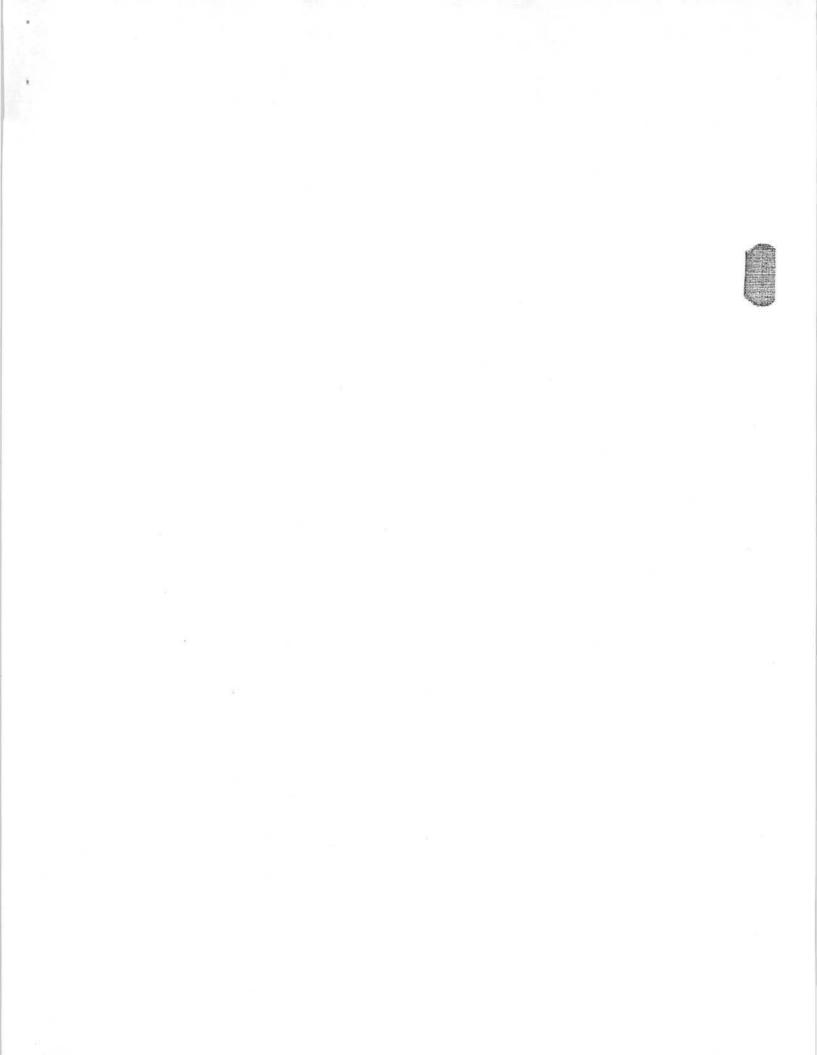
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BY BAT NARA, DATE 1/21/06

DRAFT -- US PREFERRED SOVIET BACKFIRE STATEMENT

With respect to the Soviet medium-range bomber TU-22-M, called Backfire in the United States, the Soviet side states that it will not increase the capability of this bomber for operating at intercontinental distances. At the same time, the Soviet side states that it will not increase the production rate of this airplane as compared to the present production rate.

SECRET/NODIS



DRAFT -- US STATEMENT IN RESPONSE TO SOVIET BACKFIRE STATEMENT

The United States takes note of the statement of Soviet Union regarding the TU-22-M medium bomber, called Backfire in the United States, and calls attention to its right to deploy a bomber of comparable capability.

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NLJC 06 - 075

BY BAR NARA, DATE 1/2/106

MEMORANDUM

OFFICE OF THE VICE PRESIDENT

WASHINGTON

INFORMATION

TOP SECRET/CODEWORD/XGDS

Memo No. 1068-78

November 15, 1978

MEMORANDUM FOR THE VICE PRESIDENT

FROM:

Denis Clift

SUBJECT:

Foreign Policy Breakfast, Friday,

November 17, 1978

Middle East

Following the President's Thursday meeting with Mubarak, your meeting with Ehrlich, and with your Friday evening dinner with Mubarak in mind, it would be helpful to have Vance review the current state of play in the Middle East peace negotiations. I specifically recommend that you seek the President's guidance on points you should stress to Mubarak during your dinner conversation.

Mig 23s in Cuba

The SCC met on November 13 to assess the presence of Mig 23s in Cuba (paper for the meeting at Tab A). Following the meeting Zbig reported to the President that the SCC concluded that the Mig 23 D/F does constitute a significant and new offensive, air-to-ground attack capability and that as an offensive weapon its deployment violates the 1963 and 1970 understandings with the USSR. The SCC further agreed on the necessity of approaching the Soviets to register our concern that the introduction of the Mig 23 D/Fs will affect our relationship and could jeopardize ratification of the SALT treaty by calling into question Soviet adherence to past understandings.

Secretary Vance called Dobrynin in on November 14, asked him to check and let us know the Soviet account of the situation as soon as possible. SALT opponents have lost little time in getting the issue into the press -- see Evans and Novak column at Tab B. You may wish to ask Vance if he has had any further response from Dobrynin.

TOP SECRET/CODEWORD
CLASSIFIED BY A. DENIS CLIFT
REVIEW ON NOVEMBER 15, 1998

per 7/13/06 NSC Lt.

NOTE-OL-075

NOTE-NARA, DATE 7/24/06

Indochinese Refugees

U.N. High Commissioner for Refugees Poul Hartling, former Danish Prime Minister, has asked to meet with you next Monday, November 20, to discuss the Indochinese refugee situation. His request comes at a time when the number of refugees is mounting dramatically.

You may wish to note this request during the breakfast to see if the President believes it would be useful for you to meet with Hartling. In my opinion, the meeting would permit you to review the responsible position being taken by the United States and to stress the importance we attach to Hartling's persuading greater numbers of nations to act responsibly to help meet this humanitarian problem.

Namibia

On November 13, by a vote of 10-0 with the Western Five abstaining, the U.N. Security Council adopted a resolution:

- -- condemning South Africa's plan to hold elections in Namibia next month;
- -- warning of sanctions if South Africa fails to cooperate in the implementation of earlier council resolutions on Namibia; and
- -- asking the Secretary General to report on the implementation of this resolution by November 25.

Discussing South Africa's response to his efforts to arrange a meeting with a senior South African official, Secretary General Waldheim told Ambassador McHenry after the vote that Foreign Minister Botha's offer to discuss Namibia after November 27 was not satisfactory for two reasons:

- -- Waldheim faces a November 25 deadline imposed by the Security Council; and
- -- Botha, even then, will not be empowered to reach an agreement.

The UNGA also postponed its plenary debate on Namibia for at least two more weeks. No new date has been set.

SALT

Further to your conversation with David Aaron on Thursday, you may wish to ask Vance for an update on SALT -- i.e., any Soviet response to our latest position.

You may also wish to note the need to move on SALT -- if we are to do so this term -- by January if the Senate is to be expected to take action during 1979.

TOP SECRET/ RUFF UMBRA

November 10, 1978

MEMORANDUM FOR

The VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE CHAIRMAN, JCS
THE DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT: Background paper of SCC meeting of Monday, November 13.

I attach the paper that will provide the basis for discussion at Monday's SCC meeting.

I would particularly want to bring to your attention the following comment:

"DIA does not concur with the first sentence of the summary because, while the MIG-23 FLOGGERS with modification could deliver nuclear weapons, the MIG-21 FISBED aircraft, which have been in Cuba since 1962, could also be modified to deliver nuclear weapons."

The point is also made in the tick paragraph at the top of page 3.

Christine Dodson Staff Secretary

TOP SECRET/RUFF UMBRA XGDS 5B(1), (2), (3)

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BY BAC NARA, DATE 1/21/06



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