### CONFIDENTIAL

5. He said it would be helpful if the U.S. could find some way to assist the black Rhodesian refugees who have fled because of the fighting. While I didn't commit the U.S., I said I would ask the State Department to look into the matter.

### Middle East -- June 17 San Francisco Speech

- 1. Cy chaired a meeting of the PRC on Middle East policy last Friday.
- 2. There was general agreement that my speech in San Francisco this Friday will provide a good occasion for a public statement on our Middle East policy that can be helpful domestically. We, for example, can mention some of the military items that we already have in the pipeline for Israel.
- 3. It may also be a useful occasion to warn all the parties against a confrontation in the coming months.



CONFIDENTIAL

#### INFORMATION

Memo No. 1093-77 June 10, 1977

MEMORANDUM FOR RICHARD MOE

FROM:

Denis Clift

SUBJECT:

Foreign Policy/National Security Issues

for Monday Luncheon.

I am attaching (Tab A) talking points for the Vice President's luncheon with the President on June 13.

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BY BAE NARA, DATE 6/20/06



June 16, 1977

MEMORANDUM TO THE VICE PRESIDENT

FROM: DICK MOE

RE: Monday Lunch Talking Points

I. Report on California Trip

- -Reaction to Middle East speech
- -Meeting with Governor Brown
- -Energy Conference
- -Mood of party people

#### II. Time on the Hill

- I've been spending more time in the Senate, particularly when key administration bills are up, and I think its been helpful. I'm going to try to continue doing this.

#### III. Voter Registration Bill

- As you know, I met with the House leadership and agreed on the satellite, delay-till-'80, and positive identification amendments. We think these will help, especially the satellite, with people like Danny Rostenkowski. We're hopeful we can get him (he's worth about 10 votes, at least) and if appropriate you might mention to him privately that you hope the satellite idea meets his concerns.
- Bob Strauss and John White are working very hard with the Texas delegation. They have arranged for Secretary of State Mark White to come up for a delegation meeting Wednesday, where all three of them will make a strong pitch. We're hoping for a real breakthrough here.

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- Senate picture is gloomier. We're at least 12 votes short of cloture but its still do-able. We believe, however, that public financing should have the first shot at cloture because its in better shape and a victory there could help registration later on.
- I'm feeling better about the bill, but there's no doubt its a very tough fight in both houses.
- Have you had a chance to make any calls?

#### IV. US-USSR Relations

- I had a very useful discussion with Marshall Shulman, Cy Vance's senior Soviet advisor, last week.
- Shulman's analysis of how the USSR is viewing the actions being taken by your Administration is, I think, most helpful. This relates to our overall relations, SALT, and the human rights problem.
- Shulman has also given some hard thought to the pros and cons of a US-USSR summit meeting.
- Finally, he is very concerned about the need for proper handling in the United States of the Shcharanskiy case.

(NOTE: Marshall Shulman has separately provided you with papers on these issues.)

## OFFICE OF THE VICE PRESIDENT

WASHINGTON

-3-

#### V. Intelligence Oversight Board

- Tom Farmer was very pleased by his meeting with you.
- He thinks it is very important that the Board serve as advisors to you, with proper confidentiality.
- He is concerned that the Congress may try to make the IOB accountable to the Hill as well as to you.
- He is also concerned that the Executive Order as currently drafted has the Board report to Justice as well as to you. He believes in amendment to the Executive Order may be desirable if a proper relationship between you and the Board is to be preserved. He is troubled, for example, by the prospect that the Freedom of Information Act might require Justice to release material while it was before you for consideration and action.

(Note: Tom Farmer's paper on these subjects is attached.)

THE VICE PRESIDENT WASHINGTON

THE VICE PRESIDENT WASHINGTON

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INSERT FOR TALKING POINTS FOR VICE PRESIDENT'S LUNCH WITH THE PRESIDENT Monday, June 20, 1977

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- 4. Finally, he is very concerned about the need for proper handling in the United States of the Shcharanskiy case.

(NOTE: Marshall Shulman has separately provided you with papers on these issues)

#### INTELLIGENCE OVERSIGHT BOARD

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- 3. He is concerned that the Congress may try to make the IOB accountable to the Hill as well as to you.
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preserved. He is troubled, for example, by the prospect that the Freedom of Information Act might require Justice to release material while it was before you for consideration and action.

(NOTE: Tom Farmer's paper on these subjects is attached.)

THE WHITE HOUSE

WASHINGTON

June 23, 1977

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MEMORANDUM FOR THE PRESIDENT

FROM:

BOB LIPSHUTZ A 7

SUBJECT:

The Attorney General's Report on Organized Crime

Attached is the Attorney General's Report on the Justice Department's efforts and progress since February of this year, to review, redirect, and revitalize the federal organized crime program. A summary of the report follows.

#### STATUS OF THE PROGRAM IN FEBRUARY 1977

In February, the federal organized crime program suffered from low morale and a lack of direction. This state of affairs stemmed from personnel, management and performance problems the program experienced as a result of its rapid growth in the early 1970's and from jurisdictional conflicts between some United States Attorneys and the program's independent Strike Forces established within their districts. The policies of a new head of the Criminal Division appointed in mid-1975 aimed at subordinating the Strike Forces to the control and direction of the United States Attorneys created a wasteful internal strife which diverted the Division's resources away from the fight against organized crime. This tension led to the departure of able prosecutors and to the withdrawal of manpower by various investigative agencies needed to support the program.

The program suffered from a failure to implement policies to develop a centralized national strategy to fight organized crime, to give it national planning and direction, and to assign specific objectives to the Strike Forces and evaluate their performance.

#### JUSTICE'S REVIEW

In February, the Criminal Division's new leadership was instructed to review the program and restore its effectiveness. By the end of March the following conclusions were reached: (1) A nationally directed program is needed and, accordingly, retention of the Strike Forces is desirable; (2) The problem of tension between the Strike Forces and the United States Attorneys is solvable; (3) The program should shift its emphasis from a broad scale war of attrition to one of strategic selectiveness; (4) Greater planning, direction, and control is needed from the program's leadership

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in Washington to insure effective utilization of limited manpower; (5) Renewed commitment and support is needed from participating investigative agencies; (6) Qualified prosecutors presently within the program should provide a manpower nucleus for its future but the recruitment of new and able prosecutors, especially from the United States Attorney's office, will be needed to reduce the in-grown character of the program's personnel; (7) There is a need for "simple leadership".

### ACTIONS TO DATE

1. Organized Crime Groups. A national emphasis will be placed on the loosely connected group of families known as the "Mafia" which is the most dangerous element of organized crime in this country. While other dangerous organized crime groups exist, none has a national structure. United States Attorneys will be encouraged to assume responsibilities for controlling such other groups but will have the assistance of Strike Forces as is needed.

The report notes that the government's intelligence on organized crime is inadequate, especially in regard to the Mafia. Aside from the leadership of the Mafia syndicates operating in this country (identified in the appendix of the report), little is known about actual members or their specific activities.

- 2. National Priorities. In place of the past strategy of fighting a broad scale war of attrition, resources will be allocated to investigative and prosecutive activities according to the following priority considerations: (a) Prosecution leading to incarceration of mob leaders will continue but on a highly selective basis with a view towards insuring substantial prison sentences of important figures; (b) The program will primarily focus on the four most harmful mob activities which are political corruption, labor racketeering, mob control of legitimate businesses, and narcotics trafficking. However, other specific national problems will also receive attention, namely, arson and fencing. Activities not among the aforementioned will be given attention to the extent they present a specific danger in a given geographic area, e.g., truck hijacking in the northeast corridor; (c) The program's previous efforts against activities which provide illegal goods and services (e.g., gambling) will be deemphasized.
- 3. Goals and Strategies. The program will have broad goals which target harmful mob activity rather than having as its narrow purpose the conviction of individual mobsters. In achieving these goals, tools beyond the scope of the criminal law will be experimented with, especially in areas where incarceration of a mob figure would be ineffective, e.g., bringing civil injunctive suits against major gambling operators. A nationally directed effort will enable the undertaking of large projects involving the coordinated efforts of several Strike Forces and United States Attorneys' offices.

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- 4. National Planning, Direction, Control and Evaluation. A prioritized allocation of the program's resources can be accomplished only if leadership and control are exercised nationally. During the past two months, the program of each Strike Force has been reviewed. On the basis of the review, each Strike Force is expected to be realigned and redirected by Labor Day. A semi-annual evaluation of each will occur thereafter.
- 5. Morale and Agency Commitment. To date, successful efforts at restoring morale among the program's personnel have been achieved. Restored confidence in the program's future has resulted in the full enlistment of certain investigative agencies, notably the FBI. The required commitment and participation from certain other agencies is still outstanding, e.g., Labor.

#### NEW PROJECTS AND PLANS

Investigations on three partially infiltrated national labor unions have been started or are planned. Each Strike Force has been instructed to gather intelligence on labor racketeering within its area and to plan appropriate investigations.

Plans to attack organized crime's takeover of legitimate businesses are under way in three areas: the takeover of medium-sized banks, organized crime's increasing use of bankruptcy frauds ("bust-outs"), and the use of illegal means to drive competitors out of business.

A major reorganization of the program's intelligence operations is under way. Strike Forces have been instructed to make greater use of criminal forfeiture powers, civil injunctive remedies, and special sentencing provisions available under the organized crime legislation of 1970. New field offices are being opened.



OFFICE OF THE VICE PRESIDENT

WASHINGTON

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MEMORANDUM TO THE VICE PRESIDENT

FROM: Dick Moe

Talking Points For Monday Lunch - June 27, RE:

DATE: June 24, 1977

#### Voter Registration. I.

Things are looking up. By working on the undecideds one-by-one, we are up to 198 firm commitments. This includes only 5 Republicans. We think we have regained the momentum on the Hill and we expect to continue to pick up support.

- Bob Strauss and John White did an excellent job with the Texas delegation. They recruited Calvin Guest and Mark White to come up to meet with the delegation and we think we have finally cracked through. We hope to get at least five more votes there.
- The key now is Danny Rostenkowski. He can deliver 8 to 10 votes if he's with us. We agreed to the satellite amendment principally to get him, and I'm convinced he would like to support us but first he has to get his people in Chicago in line. I understand you will be seeing him tomorrow (Tuesday) on something else, and it would be very helpful if you could tell him again how important this bill is to you and how much you hope

Frank Thompson told me he urged you to visit with some of the key delegations. This would be very helpful but it needn't be done until after the July 4 recess. Those meetings should probably include Florida and Georgia.

#### Issues Dealing With The Hill II.

- Robert Byrd should be asked early and often when the White House wants his leadership on legislation. Even though he has passed the ball to Cranston on the Panama Canal Treaty, I suggest that you ask Byrd personally

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BY BAS NARA, DATE LE/20/06 DECLASSIFIED

to lead the Administration's efforts in the Senate and seek his advice on what consultations should take place beyond those already going on.

- The White House should be more alert to opportunities to ask Byrd's help which he will usually not offer. He wants to be asked more often.
- (NOTE TO VICE PRESIDENT) Suggest to the President that WHS curator be told to give the chandelier back to the Senate that belongs in the Taj Mahai. Byrd wants it badly. You should know, however, that Rosalynn wants to keep it.

### III. Intelligence

- I am lunching tomorrow with the Senators Inouye and Huddleston to continue our consultations and to receive their most recent thinking on the steps required to improve the intelligence system.
- I believe your early consultations with the Committee and the positive message you gave; namely, your willingness to have broad charters and your desire to consult with the Congress, have headed off the possibility which appeared earlier this year of an early clash between the Administration and the Congress on charter legislation.
- Zbig is chairing another meeting of the SCC tomorrow to continue work on the PRM-11 intelligence review.
- Even before the basic organizational questions are forwarded to you for review, the Committee is developing recommendations for you on pieces of charter legislation concerned with safeguards against abuses on which we can begin consultations with the Congress before we get to the overall charter legislation. These items include the overseas counterpart of the Domestic-Foreign Intelligence Electronic Surveillance Bill, physical searches for foreign intelligence purposes, and non-organizational changes in Executive Order 11905.

La Joseph

IV. Southern Africa

- On Namibia, following up on the Contact Group's successful second round of talks in Cape Town, the Contact Group has had talks with UN Secretary General Waldheim pressing him to begin immediately to develop a plan defining the function of the UN Special Representative in Namibia.
- Waldheim has, to me, been overly cautious. However, he has agreed to move ahead with a plan. I think this is essential if we are to maintain the desired momentum on Namibia.
- On Rhodesia, the British have now circulated a working level document containing principles of a constitution for Zimbabwe. I believe that Nkomo had said he would submit his proposals for such a constitution by July 5.
- Ambassador Low and his British counterpart, Graham, are resuming their consultations. Thus, it would appear we have some progress.

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July 1, 1977

MEMORANDUM FOR THE VICE PRESIDENT

FROM:

DICK MOE

SUBJECT:

TALKING POINTS FOR WEDNESDAY LUNCH, JULY 6, 1977

#### I. Reaction to B-1 Bomber Decision

- Reaction on the Hill and elsewhere has been excellent. It's a real shot in the arm for liberals, and it's bound to help us in dealing with them on other issues.
- It has also enhanced your credibility on economy in government. People now realize you are serious about this commitment, across the board.
- Finally, most everyone was deeply impressed by the process through which you arrived at the decision. It was rational and objective, and that in itself was unprecedented in these matters and demonstrated real leadership.
- You might consider asking Ray Marshall to move quickly to see what can be done to cushion the blow from the expected layoffs from Rockwell, especially in California.

### II. Voter Registration

- Continued progress, but nothing dramatically new. We're now over 200 votes and we think we can see how we can get the rest.
- I talked with Danny after your meeting with him. You clearly got his attention and, I believe, softened him up. I called George Dunne with the same thing in mind

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in anticipation of his talking with Danny during the recess, but his response wasn't very encouraging. We'll just have to wait and see what Danny comes back with.

- The two most important things yet to be done, in my judgment, are your meetings with <a href="key Southern delegations">key Southern delegations</a> and a full-court press by the House leadership just before the vote. If they do the kind of job on this that they did on the Hatch Act and pay raise, I have no doubt we'll be OK. I suggest we get the leadership in shortly after the recess and ask for this kind of effort.

### III. Congressional Public Financing

- Dick Clark reports that he has the 60 votes needed for cloture, although it may take more than one cloture vote to shut off the expected filibuster.
- He and Alan Cranston have approached Byrd about scheduling the bill for floor action, and Dick is optimistic that Byrd will agree to do so.
- Frank Moore's people and Treasury have been helpful in lining up cloture votes, but if they come up one or two short the first time around, we may have to weigh in.

#### IV. Middle East

- I believe your remarks at last Thursday's Press Conference limiting public comment on the specifications of a Middle East settlement prior to your meetings with Prime Minister Begin have been well received by the American Jewish Community.
- Bob Lipshutz and I met last week with Rabbi Sternstein of the Zionist Organization of America prior to ZOA's annual convention in Jerusalem next week. I encouraged Sternstein to take greater note of the positive elements in my San Francisco speech, reflecting your support for Israel.
- I believe your meeting this afternoon with the American Jewish community leaders will provide further important reassurance to the community.
- Are There any particular points you would like me To stress in opening the meeting?

- V. Guinea (If you have not yet discussed this with the President)
  - I had a useful meeting with Prime Minister Beavogui (bayahVOghee) of Guinea last week, and sent you a brief memorandum summarizing the highlights.
  - Of greatest significance to me were Guinea's decision to end Soviet reconnaissance flights out of Conakry, the statement by the Prime Minister that his country no longer has any doubts about your African policy and enthusiastically supports that policy, and his expressed desire, in behalf of President Sekou Toure, to have improved relations between Guinea and the U.S.
  - I think it would be very helpful if State and the NSC were to analyze this high level Guinean message and develop a recommended U.S. response.

### VI. Meeting with Swedish Foreign Minister

- I met with Foreign Minister Soder of Sweden last week. I took the occasion of the meeting to urge Sweden to join with us in encouraging UN Secretary General Waldheim to prepare fully and immediately for the UN role in Namibia.
- The Foreign Minister's principal concern -- concern repeatedly expressed to me by visiting Norwegian ministers -- is over the Cargo Preference Act.
- While Swedish shipping does not begin to compare in magnitude with Norway's, the Swedes are worried about the current shipping slump and hope that you will not act to require more oil imports to be carried on US flag tankers.
- The Foreign Minister was very pleased with your B-1 decision, announced earlier that day, saying that it was a welcome and concrete manifestation of your efforts to bring the arms race under control.

### VII. Organized Crime

- I've reviewed the memo from the Attorney General on Organized Crime. (a copy of the memo is attached)
- This is an area where I think we should have a major initiative, possibly a message or statement in early fall.

- There is some concern, reflected in staff discussions with the Domestic Council and outside law enforcement experts, that a statement of this kind would not be well received unless we take a hard look at several things. These include:
  - -- Possible re-orientation of functions of the Justice Department central staff and the U.S. Attorney's offices, so that more of the routine caseload is shifted outside of Washington, freeing up resources here to concentrate on the big, multi-jurisdictional cases, setting priorities, and managing the caseload.
  - -- Mobilizing State and local as well as federal resources to deal with organized crime and possibly other forms of serious crime.
  - -- Possible use of some of the funds in LEAA to deal with organized crime.
- Since a number of these issues involve organizational questions that the Reorganization Project is now working on, I think it would make sense to involve them in this effort.

VIII. Feedback From NEA speech

FOR ACTION:

The Vice President Stu Eizenstat FOR INFORMATION:

Jack Watson

7052

**EROM: Rick Hutcheson, Staff Secretary** 

SUBJECT: Bob Lipshutz's memo 6/23/77 re The Attorney

General's Report on Organized Crime:

YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

TIME: 3:00 PM

DAY: Wednesday

DATE: June 29, 1977

ACTION REQUESTED:

X Your comments

Other:

STAFF RESPONSE:

Sale Concur.

No comment

Please note other comments below:

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#### PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)



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