

Minnesota Board of Water and Soil Resources. Minutes.

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Version 3
August 20, 2018

BOARD OF WATER AND SOIL RESOURCES
ROOM 112, STATE CAPITOL
ST. PAUL, MINNESOTA
THURSDAY, DECEMBER 9, 1993

PRELIMINARY AGENDA

9:00 a.m.	1.	Call Meeting to Order
	2.	Adopt Agenda
	3.	Approve Minutes of October 27, 1993
	4.	Reports • Chairman's Report - Jim Nielsen • Executive Director's Report - Ron Harnack • Committee Reports
9:30 a.m.	5.	Summary of Block Grant Training - for discussion - Doug Thomas
	6.	Summary of Wetland Conservation Act (WCA) Training - for discussion - Greg Larson
	7.	Summary of Funding/Fee Initiatives of WCA - for discussion - Greg Larson
	8.	Summary of Wetland Heritage Advisory Committee Meeting - for discussion - Greg Larson
10:15 a.m.	9.	Recognition of Don Ogaard
10:45 a.m.	10.	Minnesota River Presentation - for discussion - Greg Payne, U.S. Geological Survey, and Jeff Nielsen, BWSR
11:30 a.m.	11.	Cook County Water Plan - for decision - Mark Nelson
	12.	Vermillion River WMO Plan Amendment - for decision - Barbara Ohman
Noon	Lunch	

(continued)

1:00 p.m.

13. Snake River Update - Keith Grow, Board Conservationist, and Tom Roeschlein, Kanabec County Commissioner

14. Watershed District Water Management Plan Guidelines - for discussion - Doug Thomas

15. Minnesota River Funding Options - for decision - Wayne Zellmer

16. Board Issues - discussion, comments, action needed

17. Upcoming Meetings
    - January BWSR Meeting and Retreat

3:00 p.m. Adjourn

BOARD OF WATER AND SOIL RESOURCES
ROOM 112, STATE CAPITOL
ST. PAUL, MINNESOTA
OCTOBER 27, 1993

Appointed Members Present: Jim Nielsen, Ted Lovdahl, Howard Peterson, Sharon Clark, Dwain Otte, John Boulton, Barbara Uppgaard, Kathy Roer, Barbara Cobb, Jim Rossman, Don Ogaard, Warren Rodning.

Agency Members Present:
Fred Bergsrud, U of M/Extension Service (MES)
Wayne Anderson, Pollution Control Agency (PCA)
Paul Burns, Department of Agriculture (MDA)
Ron Nargang, Department of Natural Resources (DNR)
Kim Benson-Johnson, Department of Health (MDH)

Others Present:
D'Wayne DeZiel, Minnesota Association of Soil and Water Conservation Districts (MASWCD)
Gary Nordstrom, Soil Conservation Service (SCS)
Susan Schmidt, Legislative Water Commission (LWC)
Don Jakes and Rita O'Connell, Kathy Svanda, PCA

Staff:
Ron Harnack, Wayne Zellmer, Marybeth Block, Jim Birkholz, Brad Matlack, Eric Mohring, Chris Hofstede, Al Kean, Greg Larson, and Mary Jo Anderson

Meeting Called to Order - Chairman Nielsen called the meeting to order at 9:05 a.m.

** 93-59 **Adopt Agenda** - Moved by Ted Lovdahl, seconded by Boulton, to adopt the agenda as presented. Affirmative: Boulton, Clark, Cobb, Lovdahl, Peterson, Ogaard, Otte, Roer, Rossman, Uppgaard, and Nielsen. Opposed: None. Carried.

Minutes of September 23, 1993 - Howard Peterson stated that a correction is needed on page seven regarding his MAWD comments. It should state, "Howard hears much about watershed management, ..." rather than Howard heard watershed management ... Moved by Howard Peterson, seconded by Jim Rossman, to approve the minutes of September 23, 1993 as corrected. Affirmative: Boulton, Clark, Cobb, Lovdahl, Peterson, Ogaard, Otte, Roer, Rossman, Uppgaard, and Nielsen. Opposed: None. Carried.

** 93-60

John Boulton introduced Kerry Netzke, Study Area II coordinator.

Chairman's Report - Chairman Nielsen stated that he has been busy but does not have a formal report this month.

Executive Director's Report - Ron Harnack, introduced Ron Nargang, Deputy Commissioner of the Department of Natural Resources. Ron introduced Wayne Zellmer, the BWSR's new Grants Coordinator, replacing Chuck Niska. Wayne is from the Dakota County SWCD. Dwain Otte said Dakota County SWCD wasn't happy to have Wayne leave but they were glad he came to BWSR.

Ron Harnack reported that he has received a copy of the draft legislative audit report and he will be commenting to them by November 1. Ron said that the BWSR records looks good although, they questioned some procedural issues. He said the report he received is an internal report at this time, a final external report will be available to BWSR members by the December BWSR meeting.

Ron stated that a three-day staff retreat was held October 11-13, 1993, at the Arrowwood Conference Center in Alexandria. Ron reported that he was unable to attend the staff retreat as he attended the Legislative Bonding Committee tour of southwestern Minnesota. Study Area II and SWCDs did an excellent job in setting up sites.

Ron reported that several local meetings have been held regarding the Wetland Conservation Act (WCA).

Warren Rodning entered the meeting at 9:20 a.m.

Barbara Uppgaard commented that wetlands are assigned to the Agriculture and Transportation Committee of the Association of Minnesota Counties (AMC) rather than the Environment and Natural Resources Committee. They need more effects on coordination between committees. Rossman asked how the local governmental units (LGUs) are

trained? Ron stated that a series of ten training sessions are scheduled in November and county commissioners and SWCD supervisors have been invited to attend. Ron said that some counties are looking to integrate WCA into existing programs and some are delegating to SWCDs. Ron stated that options are laid out for them, it's up to LGUs to choose what works best for them. Greater coordination is needed among the agencies, federal and state, there is a need for mitigation and banking - close to having a memo of understanding signed said Ron. A draft U.S. Army Corps of Engineers (COE) public notice will hopefully be sent out the end of this year that will move one step closer to one-stop shopping. Barb Cobb asked about the block grant issue. Ron said the three separate programs, as bases are established, grants will be augmented into one block grant. Discussion followed. Ron said that administrative issues will be a significant element in training sessions. Chairman asked that staff report and identify common problems to BWSR at December meeting. Ron said very few supervisors and county commissioners are attending training sessions. Jim Rossman believes BWSR needs to promote small cities delegating to counties. Chairman Nielsen asked staff to provide information on the fee structure local governments are using for various elements of the WCA.

Ron reported that Dave Peterson fell and cracked a vertebrae in his neck and is disabled the next few months. Everyone is trying to cover the gaps and also wish Dave a speedy recovery.

Committee Reports

Dispute Resolution Committee (DRC) - Kathy Roer reported that Doug Thomas and Howard Peterson went to Dellwood to meet with landowners, watershed district staff and SWCD staff. All parties may be able to resolve this issue on their own. Ron commented on a situation with a tenant in southwestern Minnesota who wants a decision from BWSR to open a culvert. The mediation does not appear to have worked.

Education Committee - Sharon Clark reported that the education committee will meet on November 16. Sharon announced that Susan Tsakakis had a baby girl on October 3.

Chairman Nielsen would like to reschedule the December 8 meeting to Thursday, December 9. He has a conflict on the 8th, he asked members to think about changing this date, a decision will be made later today.

Comprehensive State Ground Water Protection Program - Eric Mohring introduced Don Jakes from PCA and Susan Schmidt, Executive Director, Legislative Water Commission (LWC). Don Jakes introduced Rita O'Connell, who has spent much time putting the assessment together. Don Jakes reported that the draft assessment of the Comprehensive State Ground Water Protection Program (CSGWPP) is designed to be an evaluation of current ground water protection efforts in the state of Minnesota. It's meant to include all levels of effort: government (federal, state, and local), the private sector, and the public. Otte suggested moving the education efforts to a higher priority. Susan explained that the LWC was created in 1989 as part of the Ground Water Protection Act (GWPA). The LWC

set priorities for 1994 - one being to look at the GWPA and are they doing what they set out to do. The LWC requested Susan to gather information on GWPA: 1) requested Larry Morandi, staff of National Council on State Legislators in Denver, Colorado, to conduct outside analysis of the GWPA; 2) PCA's lead in responding to EPA; 3) scheduled hearings on November 29-30 on GWPA. Susan suggested that BWSR request to participate in hearings, work with Don, submit comments and letters to legislators. Eric explained that BWSR and LGUs are involved in the well program, land use program, wellhead protection. Eric encourages members to look at this draft assessment and decide how BWSR may want to provide input. Chairman Nielsen requested that staff come back at December meeting with overview, how the impacts effect our clients, and asked members to get Eric their input. Sharon Clark commented that she was disappointed that the education was given more emphasis in BWSR comments.

Senator Lessard was introduced by Chairman Nielsen. He briefly commented on the WCA 2:1, he stressed the point that this was not done in his committee, he worked hard to get 1:1. He pointed out that he is aware of the funding process. He respects BWSR and it's crucial that BWSR maintains its strength and identity. Senator Lessard stated that all reorganization decisions come before the Environment and Natural Resources Committee, which he chairs. His door is always open, call or stop.

Senator Charlie Berg was introduced.

Chairman Nielsen called for a recess in the meeting at 10:35 a.m. The meeting reconvened at 10:45 a.m.

Ron Harnack commented on the ground water issue - the draft information provides an initial point of discussion, more drafts to follow. Individual copies will be sent to members.

RIM Contract Amendment - Marybeth Block reported that Mr. Dodd in Pope County is requesting that RIM boundaries be amended to remove 2.2 acres for an access road and a one acre plot adjacent to the lake shore. Marybeth felt that this is a sincere request for limited acres, and the SWCD has endorsed it as well as the area wildlife manager. Ron Nargang asked why there were 7.1 acres previously not included? Marybeth stated that 7.1 acres are native prairie and did not meet RIM eligibility requirements. However, typically donated acres have not been required to meet eligibility criteria. Nargang encouraged BWSR to clarify the 9.1 acres discrepancy in DNR letter. Marybeth clarified that staff recommendation is to approve 4.9 acres (7.1 minus 2.2 acres) of donated land containing native prairie in lieu of releasing the 2.2 acres. Ron Harnack said we don't want small parcels with buildings on the parcels, we don't want to set a precedent here. Ron said that we need to look at zoning, local regulations. Moved by Sharon Clark, seconded by Howard Peterson, to table the action of this issue until the December meeting so final determinations and clarifications are made. Affirmative: Boulton, Clark, Cobb, Lovdahl, Peterson, Ogaard, Otte, Rodning, Roer, Rossman, Uppgaard, and Nielsen. Opposed: None. Carried.

** 93-61

Issues Relating to Reauthorization of the Federal Farm Bill - Jim Birkholz led a discussion on issues related to the next farm bill and the BWSR's position on them. There are many related issues that BWSR should consider: 1995 farm bill; USDA reorganization; Clinton administration wetland plan; reauthorization of the Clean Water Act; Clinton/Gore reinventing government; development of state and local government programs and capability; some say this is all a done deal.

Jim overviewed some concepts that BWSR should be thinking about:
- indicators of a healthy agricultural environment;
- local focus for national implementation of farm policies
  - acknowledge development of local government;
  - bring all parties to table;
  - consider local government role in land use regulation;
- Conservation farm plans should develop into total farmland resource plans for producers who participate in agricultural subsidy programs;
- Cropland retirement programs should emphasize long term easements
- USDA research funds should be redirected from commodity production towards research that supports a healthy agricultural landscape;
- Parallel delivery mechanisms of federal, state and local government which deliver similar programs such as cost-sharing or land retirement should be coordinated or consolidated
- New ways to organize

Jim identified the following examples of similar programs which could be consolidated or streamlined:
-Implementation of land retirement and set aside programs
  - federal: conservation reserve program, wetlands reserve program, annual and multi-year set aside.
  - state and local: RIM, PWP
- Cost-Sharing Incentive Programs
  - federal: ACP
  - state: State cost-sharing programs
-Reauthorization of the Clean Water Act
  - 319 approach to nonpoint source pollution
  - Coastal Zone Management approach to NPS

Jim said the timing is right for BWSR to take a position. A policy position should be in place by the end of the year. Jim asked members if they feel that local governments should be a more active implementor of the farm bill? Chairman Nielsen asked for Jim's suggestion for as an end product. Jim suggested that BWSR approve a one or two page position statement which could be used to promote the BWSR position on the farm program to Minnesota's congressional delegation and others. Don Ogaard appreciates the initiative, it's important to the agricultural community. Discussion followed. Sharon Clark commented on the need to involve commodity groups more in policy development. Nargang suggested showing the video, "Reforming Farm Policy" by D. Ford Runge to the BWSR. Ron Harnack

said it's important to formulate a state's position to bring all agencies together for one position on the farm bill. Chairman Nielsen said the 1995 Farm Bill is going to be very important and the BWSR needs to take a position, particularly as it affects local government. Chairman Nielsen appointed a committee to look at this and come back at the December meeting with recommendations. Rodning suggested bringing all representatives and/or outside constituents, into a one-day or half-day meeting. Dwain Otte volunteered. Chairman Nielsen suggested discussing this at the January meeting to enable us to spend more time on it. Ron Nargang volunteered Wayne Edgerton to use as staff advisor or formal member of the group. Fred Bergsrud volunteered. Howard Peterson volunteered. D'Wayne DeZiel, MASWCD; and Gary Nordstrom, SCS, and Chairman Nielsen volunteered. Warren Rodning volunteered. Sharon Clark volunteered. Chairman Nielsen said Ron and/or Mary Jo will tell us where and when the group will meet.

Biological Indicators - Ron Harnack asked Ron Nargang to comment. Ron Nargang distributed a draft handout that explains the Minnesota Environmental Indicators Initiative. The Environmental Quality Board (EQB) recommended the creation of an environmental indicator task force with the following charge: 1) create a process or developing environmental indicators that monitor the health of Minnesota's resources, its ecosystems, and its environment; 2) create a Legislative Commission on Minnesota Resources (LCMR) project proposal on environmental indicators; 3) Identify criteria the LCMR can use in evaluating future indicator proposals. Nargang stated that EQB passed a resolution to move forward with implementation. An interim design team and advisory team is being formed. Ron Nargang offered representation of BWSR at the meeting. Nargang stated that initial meetings have produced a set of refined objectives and draft principles: 1) research and design a framework for cooperative planning and information exchange among organizations having active environmental monitoring programs; 2) research and design a framework that provides for direct integration of existing environmental monitoring data and enables supplementing existing networks to fill data gaps; 3) research and design a framework that provides for effective distribution of environmental indicator information to citizens and decision makers.

Ron Harnack said that the BWSR has talked about a January meeting and also a retreat to assess our plan and priorities and to assist staff in direction, relationships with LGU's and future issues before the BWSR. Ron suggested a two-day retreat. He asked for BWSR perspective on this. Ron said possibly not a January meeting but rather focus on the retreat. Kathy Roer stated skipping a meeting means issues being missed. January 25, 26, 27 - details left up to staff. Agenda will be brought before full BWSR in December. Barb Cobb and Kathy Roer will assist Ron with agenda.

Chairman Nielsen adjourned the meeting for lunch at 12:05 p.m. The meeting reconvened at 1:00 p.m.

<u>Feedlot Management Initiative</u> - Al Kean updated members on the feedlot management initiative. Al introduced Kathy Svanda, PCA. Kathy briefly described the permitting and

enforcement program. She said that the state has never funded this program, the five positions they have are federally funded. The program is based on an investment permitting program; change of ownership, expanding, and buying or new feedlot. PCA called together MDA, BWSR, DNR, and MES, to come up with an interagency proposal that could be taken to the agricultural community, legislature, and the Governor's office. A final draft of the document explaining the program, summary sheet explaining each agency's role and cost involved is being put together. She will bring that to the BWSR when that is available. Al presented the technical and financial assistance strategy. State Feedlot Program:
- Estimated 40,000 - 50,000 feedlots in Minnesota
- Approximately 16,000 feedlots have been permitted since 1972
- Estimated 20% high priority = $800
- Existing Technical and Financial Assistance
- Current federal ACP funding approximately $1,000,000/year
- Current state cost-share program funding approximately $350,000/year

Strategy
- Assume 10-year timeframe
- Focus on high priority feedlots (6800 estimated)
- Build SWCD capability to design and construct an average of 680 systems per year over 10 years. Estimated $2,380,000/year
- Assume one BWSR position for tech training to SWCDs estimated $50,000/year
- Provide one engineer per MASWCD area (7) for technical review and sign-off estimate $350,000/year
- Total technical assistance cost estimate $2,780,000/year
- Estimated average cost of $30,000 per runoff control system
- Estimated total construction cost $20,400/year

Funding Options
- Cost-Share Program
- State Revolving Loan Program

Chairman Nielsen asked agencies how they can contribute to the feedlot management initiative. Paul Burns stated MDA can contribute in the area of information and education; manure best management practices; customer research and design; model farms program; additional on-farm demonstrations; revolving loan mechanisms; local capabilities; technical assistance in design; and resources for comprehensive zoning/land uses.

Fred said MES's role is an educational system to get consistency in application and priorities of feedlot issues. Possible certification program; working to develop demonstration, and models in the future. Fred said there's a need to be innovative for creation of ideas. MES is working with PCA to do on-farm planning, manure management, and 319 proposals - need for funding.

Ron Nargang stated that DNR's role is enforcement, six positions - specialist public

information positions.

Harnack said that LGUs incentive to take on the feedlot program and long-term monitoring is an issue, who should monitor? State capability is also an issue said Ron. Should there be a cost-share program and loan program? Possible revolving loan program. Positive things happening on enforcement. The likelihood of funding is remote said Ron, we need to do with what we've got. Chairman Nielsen is disappointed, he said that if the Gophers can beat Wisconsin, we can get $20,000,000 every year. Go for the bucks, if the funding isn't there - five years from now you're still going to be studying and nothing is going to get done, said Chairman Nielsen. Discussion followed. Al asked, "why can't we go for a pilot project and promote that to the legislature"? Rossman agreed with that, but also, counties need to have some solid, reliable feedlot numbers. Consolidated legislative initiative is the next step, which will be available at December BWSR meeting said Al. Chairman Nielsen said to show legislature the projects we have, don't pilot and waste time studying, be more optimistic, the legislature will come up with money.

Area II Project Funding Criteria - Ron said Area II has supported the Lac Qui Parle River Floodway Project. The question is its eligibility for cost-share funding under the state's policy? Chairman Nielsen asked Nargang where is DNR on this? Ron Nargang said DNR has major disagreements on this issue of downstream flooding, public pressure to deny this, drainage issues. Huge public opposition to this project said Nargang. Does the BWSR endorse the state's policy on channelization. Does the BWSR support this federal flood control project, to authorize cost-share funds? If it's channelization, it's ineligible said Ron.

** 93-62 Moved by John Boulton, seconded by Sharon Clark, to support staff's recommendation to adopt the definition of channelization as defined by DNR, meaning that this project is not channelization. Affirmative: Boulton, Clark, Cobb, Lovdahl, Peterson, Ogaard, Otte, Rodning, Roer, Rossman, and Uppgaard. Opposed: Nielsen. Carried. Chairman Nielsen opposed this action because he said he doesn't feel the BWSR should be involved in taking action on definitions. The BWSR will need to address the definition of retention or retarding if projects are requested for funding. Sharon Clark asked for Area II's side on this, bring people in before BWSR.

Minnesota River Cost-Share Initiative - Greg Larson stated that Jeff Nielsen has been meeting with SWCDs, SCS, PCA staff, others. Greg gave an overview of the cost-share allocation proposals and the process of developing a comprehensive plan for the Blue Earth River Basin Initiative (BERBI). Paul Burns, said that funds should be targeted, can MRAP help prioritize? Dwain Otte agreed. Greg will come back with recommendation at December meeting.

Wetland Conservation Act/Percent of Wetlands in County - Chairman Nielsen said whatever action we take today we are going to set some precedent. Greg Larson explained the WCA request received from Clearwater County to move from a less than 80 percent county to a greater than 80 percent county. He said that five other requests (Anoka, Sherburne, Morrison, Wadena, and Clearwater Counties) that are within ten percent of 80 percent and

they are potential candidates for future consideration. Greg has discussed with other agencies the type of criteria the BWSR should consider in making a decision to change a county from lessor to a greater than 80 percent county. Staff recommends that the methodology used by Clearwater SWCD be the standard by which other counties should use to seek a shift in wetland percentage. Greg recommended approval of criteria. Moved by Warren Rodning, seconded by Don Ogaard, to endorse the criteria recommend by staff. Affirmative: Boulton, Clark, Cobb, Lovdahl, Peterson, Ogaard, Otte, Rodning, Roer, Rossman, Uppgaard, and Nielsen. Carried.

** 93-63

** 93-64 Moved by Don Ogaard, seconded by Sharon Clark, to approve Clearwater County's request to become a greater than 80 percent county. Affirmative: Boulton, Clark, Cobb, Lovdahl, Peterson, Ogaard, Otte, Rodning, Roer, Rossman, Uppgaard, and Nielsen. Opposed: None. Carried.

<u>Southern Education Specialist</u> - Ron Harnack recommended establishing a southern education specialist. This position will function similarly to Barbara Liukkonen's position. If endorsed the BWSR education committee and MES would formalize. Moved by Ted Lovdahl, seconded by Dwain Otte, to approve the BWSR/MES southern education position. Affirmative: Boulton, Clark, Lovdahl, Peterson, Ogaard, Otte, Rodning, Roer, Rossman, Uppgaard, and Nielsen. Opposed: None. Carried. Sharon Clark asked when the position would be available to start, and are we looking at a certain individual. Ron said that it's preferred that to have an MES employee rather than BWSR employee, more of an advantage of getting services through MES. A particular individual has not necessarily be chosen. All agreements regarding this position need to be completed in a few months. The education committee needs to be comfortable with individual. Fred said a financial commitment has been received from Pat Borich. Fred asked if next year start date is January or July? Ron said that January could work if the package is put together, but at least by spring. Sharon Clark feels the position needs to be filled.

** 93-65

Warren commented on WCA training beginning next week. He asked if administrative issues will be discussed at these sessions. Greg said the first of nine sessions will be on November 1-2, in Duluth and Alexandria, aimed at elected local officials and policymakers.

Chairman Nielsen announced that the December BWSR meeting will be held Thursday, December 9.

Ron said the Wetland Heritage Advisory Committee (WHAC) meets November 3; BWSR wetland committee members are encouraged to attend.

Don Ogaard reported that his last BWSR meeting will be December 9. He will be leaving the watershed district; and effective January 1, 1994, he will be administrator of the Red River Water Management Board. He requests any assistance from BWSR, this is a massive Red River impoundment initiative; he intends to devote his time on this initiative.

Advisor Comments

-Minnesota Association of Watershed Districts (MAWD): Howard Peterson reported that he represented MAWD at the Minnesota Lakes Association conference. He was going over MAWD budget and recognized how BWSR supported MAWD financially and with staff support, he thanked BWSR for their assistance.

-Soil Conservation Service (SCS): Gary Nordstrom briefly commented on USDA reorganization. He encouraged members to send letters of support to the congressional delegation. Gary mentioned that SCS is converting to a new computer system.

-Minnesota Association of Conservation District Employees (MACDE): Dan Livdahl, Nobles SWCD, reported that MACDE met on October 25. He thanked BWSR for the $5,000 grant they received for an environmental education fair that 1800 students attended in September.

-Minnesota Association of Soil and Water Conservation Districts (MASWCD): D'Wayne DeZiel reported that he attended an AMC meeting with follow-up meetings to be held. He invited everyone to attend the MASWCD convention, December 5-7, 1993, in St. Cloud.

Chairman Nielsen adjourned the meeting at 3:20 p.m.

Respectfully submitted,

D. James Nielsen
Chairman

Dee Bid Mtg. & copies to WHAR.

SUMMARY
NATURAL RESOURCES BLOCK GRAN
1993 FALL WORKSHOPS

Workshops for the block grant were held in seven locations aroun
month of October. Locations included St. Paul, Rochester, New U
Brainerd, and Bemedji. Attendance at the meetings averaged 25-25 people, individuals attending were primarily staff from county planning & zoning offices, soil and water conservation districts, and county environmental services offices.

The purpose of the block grant meetings was to:

- Convey the overall concept of the block grant
- Discuss matching requirements an
contributions.
- Distribute and discuss the 1994 bl
- Handout support materials and a

Roy

Attached is the short Summary of the Block Grant training sessions that we discussed. I also attached a copy of the application materials. If you have any comments or changes please get back to me

Overall the sessions went well with
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Based on the meetings I concluded
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SUMMARY
NATURAL RESOURCES BLOCK GRANT
1993 FALL WORKSHOPS

Workshops for the block grant were held in seven locations around the state during the month of October. Locations included St. Paul, Rochester, New Ulm, Marshall, Duluth, Brainerd, and Bemedji. Attendance at the meetings averaged 25-25 people, individuals attending were primarily staff from county planning & zoning offices, soil and water conservation districts, and county environmental services offices.

The purpose of the block grant meetings was to:

- Convey the overall concept of the block grant.

- Discuss matching requirements and definitions of new resources and in-kind contributions.

- Distribute and discuss the 1994 block grant application and 1993 annual report.

- Handout support materials and answer questions.

Overall the sessions went well with most participants appreciative of the scaling back of the information being requested in the workplan and budget component of the application.

Based on the meetings I concluded that three general perspectives or areas of concern exist. the following paragraphs try to summarize these areas.

Considerable discussion took place at all meetings over the block grant concept itself and the matching requirements established by the BWSR. With the block grant itself time was spent explaining the overall concept which very basically is, the BWSR grants a single large grant to each county and in return the county agrees to implement priority actions from their water plans, administer the wetland conservation act, and administer the DNR shoreland regulations. The message that we tried to convey was that each county has a lot of flexibility in how it actually spends the money between the various program areas as long as the programs are implemented and/or administered.

This explanation helped relieve some of the tension over the new resources match requirement for WCA, because counties could see that they could choose to spend the match in an area that they felt was more important or needed, such as abandoned well sealing, as long as they administered the wetland conservation act. Also during this time the definition of new resource was discussed. This also helped some counties, since the definition of new resource is fairly broad, including items such as levy, fees, city contributions, staff hired during the interim program, etc..

The second area of major discussion focused around the transfer of $5000 to each

SWCD to carry out their responsibilities under the wetland conservation act. It was explained that due to the legislature placing mandated responsibilities in the law and the fact that SWCD's do not have taxing authority the BWSR set the policy that a portion of the block grant should go to the SWCD. It was also discussed that the actual dollar amount could vary from the $5000 as long as both the county and SWCD agreed to it. It was suggested at a number of the meetings the the BWSR should consider granting this portion of the block grant directly to SWCD's in the future.

The third area of concern was more general with regards to BWSR's ability to provide funding over a long period of time. It seems that most counties do not trust the legislature when it comes to providing a long term stable funding of a program. On the other hand SWCD's which have a longer relationship with the BWSR did not seem to have the same reservation. Although there are no guarantees it was explained that the block grant is part of the BWSR base budget and that base budgets are generally very secure. Also it was explained that only once since 1978 were grants reduced by BWSR and then it was only for one year.

Overall the meetings went well. Individuals present seemed like they were ready to get on with the implementation and administration of the programs and that counties individually were finding ways to work out the matching requirements. It was also noted at all meetings that staff were appreciative of the changes that were made from the 1993 application requirements to the 1994 requirements.

1994 BWSR
NATURAL RESOURCE BLOCK GRANT
APPLICATION

WATER PLANNING PORTION

LOCAL WATER PLANNING 1994 BASE GRANT

Base Grant Portion of Block Grant Requested $$_____

Designated Local Match (Levy), Base Grant Portion $$_____

Total $$_____

Lead Agency/Coordinator_____

Participating Agencies/Organizations Listed in Workplan_____

_____

_____

_____

_____

Does the county have an established water planning taskforce or committee? _____yes _____ no. If yes how many times a year does it meet? _____, and how many members are there? _____.

Summary of Plan Implementation_____

_____

_____

_____

_____

_____

_____

1993 Report

(attach a report of measurable activities and/or accomplishments along with the actual expenditures for 1993)

1994 Workplan & Budget

(attach a workplan and budget which identifies those activities, programs, or actions to be implemented in 1994 and their estimated costs)

Carryover of Base Grant Funds

1991 Base Grant
Did the County spend or encumber all of their 1991 base grant by January 15, 1993 ? _____yes _____no

If you answered no to the previous question list the amount of the 1991 base grant that was unspent or unencumbered on January 16, 1993? $$_____

You must return to the BWSR the amount identified on the previous line.

1992 Base Grant
Has the County spent or encumbered all of their 1992 base grant? _____yes _____no.

How much will remain unspent or encumbered on January 1, 1994? $$_____

!!NOTE - 1992 funds must be spent or encumbered by January 15, 1994.

1993 Base Grant
Has the County spent or encumbered all of their 1993 base grant? _____yes _____no.
If the answer was no, what will be carried forward to the 1994 workplan? $$_____.
!!NOTE - 1993 grants must be spent or encumbered by January 15, 1995

WETLAND CONSERVATION ACT (WCA) ADMINISTRATION PORTION

1993 Interim WCA Report

(those counties which received a wetland challenge grant in 1992 for implementing the interim program of the wetland conservation act must complete this section)

WCA Challenge Grant received $$_____ Designated local match $$_____

WCA Challenge Grant expenditures $$_____ Local match contributed $$_____

Will any of the WCA challenge grant be unspent or unencumbered on January 1, 1994 _____yes _____no. If yes how much will be unspent or unencumbered? $$_____

!!NOTE - Any funds that are unspent or unencumbered after December 31, 1993 must be returned to the BWSR.

WCA 1994 Administration

Amount Requested for WCA Portion of Block Grant $$_____

Designated Local Match by Source for WCA portion.

New Resources $$_____
In-Kind Resources $$_____

Total Local Match $$_____

Designated Lead/Coordinating LGU (if applicable)?_____

Has the county formally adopted the WCA permanent program? _____yes _____no.

If the answer above is no, what is the anticipated date of adoption?_____

List all other LGU's (cities and townships) in county who will be administering WCA independent of the County.

_____
_____
_____
_____
_____
_____

Are all areas in the County (except for tribal lands) covered by a LGU? _____yes _____no.

If the answer above is no what plans exist to provide seamless coverage in the county?

_____
_____
_____
_____
_____
_____
_____
_____
_____
_____
_____
_____

List the proposed allocation of the WCA portion of the block grant (including the local match) as follows:

	WCA portion of block grant	local match	Total
County	_____	_____	_____
SWCD's	_____	_____	_____
Other LGU's(list)	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
	_____	_____	_____
	(attach additional sheet if necessary)		
Totals	==========	==========	========

SHORELAND PORTION OF BLOCK GRANT

Shoreland Portion of Block Grant Requested $$_____

Designated Local Match, Shoreland Portion $$_____

List all other LGU's (cities and townships) in the county administering a shoreland program independent of the county _____
_____
_____
_____
_____

Will the county be allocating any of its 1994 block grant (shoreland portion) to these LGU's? _____yes _____no.

If answer above is yes please list LGU's and dollars allocated.

City/Township	Allocation	Local Match	Total
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
(attach additional sheet if necessary)			

If the county will will not be allocating any portion of the shoreland grant to cities or townships is technical assistance available through the county? _____yes _____no.

SIGNATURE PAGE

COUNTY _____

SWCD _____

OTHERS AS IDENTIFIED IN APPLICATION

_____

_____

_____

_____

_____

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LOCAL WATER PLANNING
ANNUAL REPORT, WORKPLAN & BUDGET GUIDANCE

The following format may be used to guide you in preparing your annual report, workplan, and budget. Although required by the local water planning grant rules, we hope that the report, workplan, and budget are useful locally to help tell the story of water planning and its successes in the county. Please feel free to arrange your report, workplan, and budget so that it is the most useful to you and your local efforts.

_____ COUNTY
COMPREHENSIVE LOCAL WATER PLANNING
1993 ANNUAL REPORT
&
1994 WORKPLAN AND BUDGET

ANNUAL REPORT (DUE DATE JANUARY 31, 1994)

A. Program Administration / Coordination

1. Measurable Results

Note: List Measurable activities such as # of taskforce meetings, # hours of time spent on administration, etc. during the year.

2. Expenditures From 1993 Base Grant & Carryover $$_____

Note: List here the actual grant dollars that were spent or encumbered.

B. Program Implementation

List measurable activities, accomplishments, and progress during the previous year for each of the broad categories shown below. Also list under each category the actual grant dollars spent or encumbered.

Note: For counties that organized their workplan around specific projects or initiatives those should be used instead of the broad categories shown below.

1993 Annual Report (continued)

1. Education and Information

   a. Measurable Results
   b. Expenditures From 1993 Base Grant & Carryover $$_____

2. Monitoring and Data Collection

   a. Measurable Results
   b. Expenditures From 1993 Base Grant & Carryover $$_____

3. Inventory and Mapping

   a. Measurable Results
   b. Expenditures From 1993 Base Grant & Carryover $$_____

4. Land and Water Treatment

   a. Measurable Results
   b. Expenditures From 1993 Base Grant & Carryover $$_____

5. Regulation, Ordinances & Planning

   a. Measurable Results
   b. Expenditures From 1993 Base Grant & Carryover $$_____

TOTAL 1993 IMPLEMENTATION EXPENDITURES ..... $$_____

1993 GRANT FUNDS TO BE CARRIED OVER TO 1994 ACTIVITIES $$____

Note: Expenditures may be greater than $37,500 due to carryover grant dollars from previous program years. Expenditures may also be less than $37,500 with a portion of funds carried forward to 1994 activities.

Note: Counties need to remember that this report does not replace, nor is it a substitute to an accounting/bookkeeping system. The State of Minnesota acting through BWSR does require that the county or delegated local unit of government implementing a grant shall provide for an audit that meets the standards of the Office of State Auditor. The Audit must cover the duration of a grant and be performed within one year after the end of the grant period or when routinely audited, whichever occurs first.

1994 WORKPLAN (DUE AT TIME OF APPLICATION)

A. Program Administration / Coordination

1. Narrative

Note: The narrative should describe how the water plan will be administered locally, including the identification of the plan's coordinator. This section should also describe how coordination among the various local agencies, departments, and groups is being ensured and briefly describe their roles in implementation.

B. Program Implementation

Note: In this guidance the program implementation section is broken down by implementation initiatives such as education, monitoring, construction, regulation, etc.. You may also break down your activities in this section by program, study area, project , etc..

Under each implementation initiative or activity list the activities, programs or projects which have been identified in the comprehensive plan and by the water planning taskforce or committee as a priority for the coming year.

1. Education and Information
   a. Planned Activities, Programs, and/or Initiatives
      Note: List activities, programs, etc. along with the measurable results which you expect to occur
   b. Lead Agency

2. Monitoring and Data Collection
   a. Planned Activities, Programs, and/or Initiatives
   b. Lead Agency

3. Inventory and Mapping
   a. Planned Activities, Programs, and/or Initiatives
   b. Lead Agency

4. Land and Water Treatment
   a. Planned Activities, Programs, and/or Initiatives
   b. Lead Agency

5. Regulation, Ordinances and Planning
   a. Planned Activities, Programs, and/or Initiatives
   b. Lead Agency

1994 BUDGET (DUE AT TIME OF APPLICATION

TYPE OF ACTIVITY OR ELEMENT	EQUIP. BUDGETED	SUPPLIES DATA COLL. BUDGETED	PERSONNEL BUDGETED	OTHER BUDGETED	TOTAL
Administration/ Coordination	_____	_____	_____	_____	_____
Education/ Information	_____	_____	_____	_____	_____
Monitoring/ Data Collection	_____	_____	_____	_____	_____
Inventory/ Mapping	_____	_____	_____	_____	_____
Land and Water/ Treatment	_____	_____	_____	_____	_____
Regulation, Ordinances/ Planning	_____	_____	_____	_____	_____
Other Programs, Activities, Studies, Etc. List as Needed					
TOTALS	=====	=====	=====	=====	=====

NOTE: For 1994 the budget information being requested is only for the combination of base grant dollars and local levy. At a minimum the grand total should be equal to $37,500, unless your county is carrying over dollars from 1993. Also the total can be greater if the budget includes other sources of revenue such as other grants or additional local levy.

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1994

BWSR NATURAL RESOURCES BLOCK GRANTS
BREAKDOWN BY TYPE

COUNTY	LOCAL WATER PLANNING			WETLAND CONSERVATION ACT			DNR SHORELAND		TOTAL BWSR BLOCK GRANT
	TOTAL CLWP AMOUNT	REQUIRED LOCAL LEVY	BWSR BASE GRANT	BWSR WCA GRANT	LOCAL CASH MATCH	LOCAL IN-KIND MATCH	DNR SHORELAND GRANT	LOCAL IN-KIND MATCH	
AITKIN	37,500.00	4,677.00	32,823.00	19,200.00	9,600.00	9,600.00	14,216.99	14,216.99	66,239.99
ANOKA	37,500.00	74,762.00	0.00	36,000.00	18,000.00	18,000.00	3,000.00	3,000.00	39,000.00
BECKER	37,500.00	7,140.00	30,360.00	16,700.00	8,350.00	8,350.00	14,152.82	14,152.82	61,212.82
BELTRAMI	37,500.00	6,362.00	31,138.00	36,000.00	18,000.00	18,000.00	6,969.40	6,969.40	74,107.40
BENTON	37,500.00	7,150.00	30,350.00	36,000.00	18,000.00	18,000.00	3,922.22	3,922.22	70,272.22
BIG STONE	37,500.00	1,640.00	35,860.00	10,000.00	5,000.00	5,000.00	3,104.51	3,104.51	48,964.51
BLUE EARTH	37,500.00	15,321.00	22,179.00	19,200.00	9,600.00	9,600.00	3,863.55	3,863.55	45,242.55
BROWN	37,500.00	6,562.00	30,938.00	10,000.00	5,000.00	5,000.00	3,084.34	3,084.34	44,022.34
CARLTON	37,500.00	6,830.00	30,670.00	19,200.00	9,600.00	9,600.00	4,802.27	4,802.27	54,672.27
CARVER	37,500.00	16,702.00	20,798.00	36,000.00	18,000.00	18,000.00	3,000.00	3,000.00	59,798.00
CASS	37,500.00	10,655.00	26,845.00	36,000.00	18,000.00	18,000.00	14,097.82	14,097.82	76,942.82
CHIPPEWA	37,500.00	4,050.00	33,450.00	10,000.00	5,000.00	5,000.00	3,014.67	3,014.67	46,464.67
CHISAGO	37,500.00	7,649.00	29,851.00	26,700.00	13,350.00	13,350.00	6,195.69	6,195.69	62,746.69
CLAY	37,500.00	10,370.00	27,130.00	16,700.00	8,350.00	8,350.00	3,452.86	3,452.86	47,282.86
CLEARWATER	37,500.00	2,442.00	35,058.00	19,200.00	9,600.00	9,600.00	3,753.54	3,753.54	58,011.54
COOK	37,500.00	2,745.00	34,755.00	12,200.00	6,100.00	6,100.00	5,170.79	5,170.79	52,125.79
COTTONWOOD	37,500.00	5,035.00	32,465.00	10,000.00	5,000.00	5,000.00	3,216.35	3,216.35	45,681.35
CROW WING	37,500.00	19,595.00	17,905.00	36,000.00	18,000.00	18,000.00	25,668.66	25,668.66	79,573.66
DAKOTA	37,500.00	115,176.00	0.00	36,000.00	18,000.00	18,000.00	3,000.00	3,000.00	39,000.00
DODGE	37,500.00	3,992.00	33,508.00	16,700.00	8,350.00	8,350.00	3,082.50	3,082.50	53,290.50
DOUGLAS	37,500.00	8,656.00	28,844.00	19,200.00	9,600.00	9,600.00	11,140.48	11,140.48	59,184.48
FARIBAULT	37,500.00	5,988.00	31,512.00	10,000.00	5,000.00	5,000.00	3,165.01	3,165.01	44,677.01
FILLMORE	37,500.00	4,384.00	33,116.00	10,000.00	5,000.00	5,000.00	3,106.34	3,106.34	46,222.34
FREEBORN	37,500.00	8,417.00	29,083.00	10,000.00	5,000.00	5,000.00	3,720.54	3,720.54	42,803.54
GOODHUE	37,500.00	21,427.00	16,073.00	16,700.00	8,350.00	8,350.00	3,216.35	3,216.35	35,989.35
GRANT	37,500.00	2,253.00	35,247.00	10,000.00	5,000.00	5,000.00	3,606.87	3,606.87	48,853.87
HENNEPIN	37,500.00	440,596.00	0.00	36,000.00	18,000.00	18,000.00	0.00	0.00	36,000.00
HOUSTON	37,500.00	3,401.00	34,099.00	12,200.00	6,100.00	6,100.00	3,152.18	3,152.18	49,451.18
HUBBARD	37,500.00	5,928.00	31,572.00	26,700.00	13,350.00	13,350.00	10,988.30	10,988.30	69,260.30
ISANTI	37,500.00	5,104.00	32,396.00	26,700.00	13,350.00	13,350.00	4,908.61	4,908.61	64,004.61
ITASCA	37,500.00	17,246.00	20,254.00	19,200.00	9,600.00	9,600.00	13,285.60	13,285.60	52,739.60
JACKSON	37,500.00	5,413.00	32,087.00	10,000.00	5,000.00	5,000.00	3,544.53	3,544.53	45,631.53
KANABEC	37,500.00	2,297.00	35,203.00	26,700.00	13,350.00	13,350.00	5,025.95	5,025.95	66,928.95
KANDIYOHI	37,500.00	10,861.00	26,639.00	19,200.00	9,600.00	9,600.00	8,681.83	8,681.83	54,520.83
KITTSON	37,500.00	3,485.00	34,015.00	16,700.00	8,350.00	8,350.00	3,045.84	3,045.84	53,760.84
KOOCHICHING	37,500.00	4,136.00	N/E	19,200.00	9,600.00	9,600.00	3,146.68	3,146.68	22,346.68
LAC QUI PARLE	37,500.00	2,995.00	34,505.00	10,000.00	5,000.00	5,000.00	3,020.17	3,020.17	47,525.17
LAKE	37,500.00	2,475.00	35,025.00	16,700.00	8,350.00	8,350.00	5,746.49	5,746.49	57,471.49
LAKE OF THE WOODS	37,500.00	1,101.00	36,399.00	26,700.00	13,350.00	13,350.00	4,204.57	4,204.57	67,303.57
LE SUEUR	37,500.00	6,062.00	31,438.00	16,700.00	8,350.00	8,350.00	6,162.69	6,162.69	54,300.69
LINCOLN	37,500.00	2,131.00	35,369.00	10,000.00	5,000.00	5,000.00	3,210.85	3,210.85	48,579.85

1994

BWSR NATURAL RESOURCES BLOCK GRANTS
BREAKDOWN BY TYPE

COUNTY	LOCAL WATER PLANNING			WETLAND CONSERVATION ACT			DNR SHORELAND		TOTAL BWSR BLOCK GRANT
	TOTAL CLWP AMOUNT	REQUIRED LOCAL LEVY	BWSR BASE GRANT	BWSR WCA GRANT	LOCAL CASH MATCH	LOCAL IN-KIND MATCH	DNR SHORELAND GRANT	LOCAL IN-KIND MATCH	
LYON	37,500.00	7,081.00	30,419.00	10,000.00	5,000.00	5,000.00	3,168.68	3,168.68	43,587.68
MCLEOD	37,500.00	7,122.00	30,378.00	16,700.00	8,350.00	8,350.00	3,513.36	3,513.36	50,591.36
MAHNOMEN	37,500.00	1,044.00	36,456.00	12,200.00	6,100.00	6,100.00	4,032.23	4,032.23	52,688.23
MARSHALL	37,500.00	4,595.00	32,905.00	19,200.00	9,600.00	9,600.00	3,000.00	3,000.00	55,105.00
MARTIN	37,500.00	9,257.00	28,243.00	10,000.00	5,000.00	5,000.00	3,562.87	3,562.87	41,805.87
MEEKER	37,500.00	4,927.00	32,573.00	19,200.00	9,600.00	9,600.00	5,911.50	5,911.50	57,684.50
MILLE LACS	37,500.00	3,739.00	33,761.00	19,200.00	9,600.00	9,600.00	6,012.34	6,012.34	58,973.34
MORRISON	37,500.00	5,790.00	31,710.00	26,700.00	13,350.00	13,350.00	4,826.11	4,826.11	63,236.11
MOWER	37,500.00	8,549.00	28,951.00	12,200.00	6,100.00	6,100.00	3,892.89	3,892.89	45,043.89
MURRAY	37,500.00	3,832.00	33,668.00	10,000.00	5,000.00	5,000.00	3,832.38	3,832.38	47,500.38
NICOLLET	37,500.00	7,054.00	30,446.00	16,700.00	8,350.00	8,350.00	3,091.67	3,091.67	50,237.67
NOBLES	37,500.00	6,237.00	31,263.00	10,000.00	5,000.00	5,000.00	3,064.17	3,064.17	44,327.17
NORMAN	37,500.00	2,997.00	34,503.00	12,200.00	6,100.00	6,100.00	3,012.83	3,012.83	49,715.83
OLMSTED	37,500.00	35,284.00	2,216.00	26,700.00	13,350.00	13,350.00	3,735.21	3,735.21	32,651.21
OTTER TAIL (2 SWCD'S)	37,500.00	13,029.00	24,471.00	19,200.00	9,600.00	9,600.00	23,774.72	23,774.72	67,445.72
PENNINGTON	37,500.00	2,255.00	35,245.00	16,700.00	8,350.00	8,350.00	3,300.68	3,300.68	55,245.68
PINE	37,500.00	5,096.00	32,404.00	26,700.00	13,350.00	13,350.00	7,508.43	7,508.43	66,612.43
PIPESTONE	37,500.00	2,469.00	35,031.00	10,000.00	5,000.00	5,000.00	3,000.00	3,000.00	48,031.00
POLK (2 SWCD'S)	37,500.00	9,557.00	27,943.00	16,700.00	8,350.00	8,350.00	4,156.90	4,156.90	48,799.90
POPE	37,500.00	2,798.00	34,702.00	12,200.00	6,100.00	6,100.00	5,245.97	5,245.97	52,147.97
RAMSEY	37,500.00	170,829.00	0.00	26,700.00	13,350.00	13,350.00	0.00	0.00	26,700.00
RED LAKE	37,500.00	1,038.00	36,462.00	12,200.00	6,100.00	6,100.00	3,355.69	3,355.69	52,017.69
REDWOOD	37,500.00	6,816.00	30,684.00	10,000.00	5,000.00	5,000.00	3,000.00	3,000.00	43,684.00
RENVILLE	37,500.00	8,130.00	29,370.00	10,000.00	5,000.00	5,000.00	3,066.00	3,066.00	42,436.00
RICE	37,500.00	10,846.00	26,654.00	19,200.00	9,600.00	9,600.00	5,161.63	5,161.63	51,015.63
ROCK	37,500.00	3,584.00	33,916.00	10,000.00	5,000.00	5,000.00	3,000.00	3,000.00	46,916.00
ROSEAU	37,500.00	3,380.00	34,120.00	26,700.00	13,350.00	13,350.00	3,113.67	3,113.67	63,933.67
ST. LOUIS (2 SWCD'S)	37,500.00	39,891.00	0.00	26,700.00	13,350.00	13,350.00	26,779.73	26,779.73	53,479.73
SCOTT	37,500.00	21,990.00	15,510.00	36,000.00	18,000.00	18,000.00	3,000.00	3,000.00	54,510.00
SHERBURNE	37,500.00	25,863.00	11,637.00	36,000.00	18,000.00	18,000.00	6,100.35	6,100.35	53,737.35
SIBLEY	37,500.00	3,909.00	33,591.00	12,200.00	6,100.00	6,100.00	3,117.34	3,117.34	48,908.34
STEARNS	37,500.00	28,456.00	9,044.00	36,000.00	18,000.00	18,000.00	11,771.18	11,771.18	56,815.18
STEELE	37,500.00	8,549.00	28,951.00	12,200.00	6,100.00	6,100.00	3,346.52	3,346.52	44,497.52
STEVENS	37,500.00	2,709.00	34,791.00	10,000.00	5,000.00	5,000.00	3,155.84	3,155.84	47,946.84
SWIFT	37,500.00	2,945.00	34,555.00	12,200.00	6,100.00	6,100.00	3,177.84	3,177.84	49,932.84
TODD	37,500.00	3,351.00	34,149.00	19,200.00	9,600.00	9,600.00	6,182.85	6,182.85	59,531.85
TRAVERSE	37,500.00	2,176.00	35,324.00	10,000.00	5,000.00	5,000.00	3,260.35	3,260.35	48,584.35
WABASHA	37,500.00	4,645.00	32,855.00	12,200.00	6,100.00	6,100.00	4,241.24	4,241.24	49,296.24
WADENA	37,500.00	1,892.00	35,608.00	16,700.00	8,350.00	8,350.00	3,645.37	3,645.37	55,953.37
WASECA	37,500.00	5,295.00	32,205.00	12,200.00	6,100.00	6,100.00	3,539.03	3,539.03	47,944.03
WASHINGTON	37,500.00	59,639.00	0.00	36,000.00	18,000.00	18,000.00	3,000.00	3,000.00	39,000.00

1994

BWSR NATURAL RESOURCES BLOCK GRANTS
BREAKDOWN BY TYPE

COUNTY	LOCAL WATER PLANNING			WETLAND CONSERVATION ACT			DNR SHORELAND		TOTAL BWSR BLOCK GRANT
	TOTAL CLWP AMOUNT	REQUIRED LOCAL LEVY	BWSR BASE GRANT	BWSR WCA GRANT	LOCAL CASH MATCH	LOCAL IN-KIND MATCH	DNR SHORELAND GRANT	LOCAL IN-KIND MATCH	
WATONWAN	37,500.00	3,458.00	34,042.00	10,000.00	5,000.00	5,000.00	3,163.18	3,163.18	47,205.18
WILKIN	37,500.00	2,826.00	34,674.00	10,000.00	5,000.00	5,000.00	3,025.67	3,025.67	47,699.67
WINONA	37,500.00	9,388.00	28,112.00	12,200.00	6,100.00	6,100.00	3,051.34	3,051.34	43,363.34
WRIGHT	37,500.00	23,460.00	14,040.00	36,000.00	18,000.00	18,000.00	12,233.21	12,233.21	62,273.21
YELLOW MEDICINE	37,500.00	3,794.00	33,706.00	10,000.00	5,000.00	5,000.00	3,020.17	3,020.17	46,726.17
MARSHALL-BELTRAMI SWCD				5,000.00	2,500.00	2,500.00			5,000.00
NORTH SHORE MGMT. BD.							50,000.00	50,000.00	50,000.00
TOTAL		1,494,782.00	2,410,247.00	1,634,500.00	817,250.00	817,250.00	518,000.00	518,000.00	4,562,747.00

9/2/93 h:blockop1.wk1/DJT

NATURAL RESOURCE BLOCK GRANTS
LOCAL MATCHING REQUIREMENT
DEFINITIONS

Local Water Planning Portion

The local match for this portion of the block grant is established by formula. The formula was established in 1989 with the creation of the LWRPMP. This portion of the local match is considered a cash match. The dollar amount of the match is based on the following formula:

Levy = Water Planning Tax Rate x County Net Tax Capacity

WCA & Shoreland Portion

These portions of the block grant require a 1:1 local match made up of a combination of cash and in-kind match. The WCA portion requires that 1/2 of the required match come from new resources and 1/2 come from in-kind resources. The Shoreland portion of the grant allows for the grant to be matched entirely with in-kind resources.

The following definitions are provided to assist in determining what may qualify as either new resources or in-kind resources.

NEW RESOURCES

New resources are generally thought of as a hard match, usually this means a source of revenue or staff that did not previously exist before the grant program. The following items will generally be considered new resources by BWSR.

Levy or Budget Appropriation - This represents a new levy or budget commitment that did not exist prior to the grant program. It will generally come from increasing the general levy or from a redirection of existing budget dollars.

Fees & Charges - Money raised through the collection of permit fees or charges for services are considered new resources. It is acceptable for the county to estimate this revenue. In estimating this revenue the county should be prepared to cover this amount if projections are not met.

Staff - Staff that has been hired within the county or other WCA LGU's after January 1, 1993 for the purpose of administering WCA will be considered an eligible new resources match. If the position has been funded with other state grant dollars only the local portion is eligible.

Note: With new resources once the dollar amount is levied, budgeted, or established it does not increase by the same amount the next year. For example if the county has to come up with a $10,000 new resources match and does so by increasing its levy $10,000 it does not have to increase the levy another $10,000 the following year. Once the match is established it is recognized in each subsequent year by BWSR.

IN-KIND CONTRIBUTIONS

In-kind contributions are generally considered those contributions of personnel, supplies and equipment that already existed at the time the grant was applied for. Types of in-kind contributions include:

Local Staff - All time spent on WCA and Shoreland activities is eligible as in-kind match. The amount should be based on actual salary plus a reasonable amount for overhead (office, fringe benefits, etc.)

Elected Officials and Appointed Citizens - Time spent at meetings, such as hearings, is an eligible in-kind match. In figuring this match we suggest applying a standard per-diem rate for all members.

Mileage - This should represent actual reimbursement for mileage for both staff and members for attending meetings and activities that can be directly related to administering the programs.

Supplies & Equipment - Use of supplies like lath, flagging, paper, etc. used to administer the programs is eligible.

h:match.def

SPENT & ENCUMBERED
WHAT DOES IT MEAN
WHY DOES IT MATTER
&
WHO CARES

BWSR Grants

In the past water planning grants and now block grants are written for two year periods. State contracting requires that at the end of the grant period all money must be either spent or encumbered. If not, it must be returned to the state.

Therefore it is important to understand the meaning of spent, unspent, encumbered, and unencumbered.

Spent - Money that has actually been spent by check or voucher by the last day of the grant period.

Unspent - Money that remains in the account or program at the time the grant period ends. This does not include money that is considered encumbered.

Encumbered - Encumbered means grant dollars that are obligated but not yet paid. Examples of encumbered funds include contracts you may have such as professional consultants, products ordered, or services. Another example of encumbered are salaries that are obligated but not paid due to the pay period extending past the end of the grant period.

Unencumbered - Means the same as unspent.

Note: Proper accounting and bookkeeping is extremely important to keep track of individual grant monies and to ensure that money is either spent or returned according to the terms of the agreement. BWSR uses to two year grant periods to allow for the maximum of flexibility to get money spent but it is useful if counties try to spend the money on a calendar year basis.

a:spent

1994 LWRPMP BASE GRANT REMINDERS

1) Resolutions - Please remember that the Attorney Generals office requires that all resolutions needed as part of a grant agreement must be certified. This means a copy of the resolution with a certification statement from the county auditor or administrator is required. Shown below is a fairly standard certification statement used by counties in the state.

STATE OF MINNESOTA)
) ss.
County of _____)

I, _____, Auditor of the County of _____, do hereby certify that I have compared the foregoing with the original resolution filed in my office on the _____ day of _____ A.D. _____, and that the same is a true and correct copy of the whole thereof.

WITNESS MY HAND AND SEAL OF OFFICE at _____, Minnesota, this _____ day of _____ A.D. _____.

(Auditor's Seal)

_____
County Auditor

2) Due Dates -

Annual Workplan/Budget - January 15, 1994, as part of the counties application for natural resources block grant funding. Applications must be received in the St. Paul office of the BWSR by 4:30 p.m. on January 15, 1993.

Annual Report - Under normal circumstances we expect annual reports to be submitted to BWSR on January 15th as part of the base grant application. However, counties do have the option of submitting the annual report as late as January 31, 1994.

3) Board Conservationist Review - Early review by your Board Conservationist will speed up tremendously the workplan/budget review and approval process and grant distribution. We encourage counties to submit the guts of your workplan (activities and budgets) to your Board Conservationist as early as possible to avoid delays at the end of the process.

4) Who Submits the Application - For the 1994 natural resource block grants counties are expected to coordinate and submit the grant application and associated documents.

5) Workplan and Budget Coordination - Is the workplan/budget coordinated with other local agencies? In 1994 BWSR will continue the use of a signature page in the application, to help assure that all local resource partners have been involved in the process and that local coordination is occurring.

6) Products and Deliverables - As the BWSR is always being asked what are we getting for our money by the legislature and other agencies, we will continue to place a priority on making sure workplans identify specific measurable results to be achieved in the county.

h:94rem

ASSOCIATION OF
AMC
MINNESOTA COUNTIES

Ron

RECEIVED
NOV 16 1993
BOARD OF WATER
& SOIL RESOURCES

Dec 9
Bd Mtg
w/Block grant info

November 10, 1993

D. James Nielsen, C
Board of Water and Soil Resources
1815 Meadowwoods Trail
Long Lake, MN 55356

Need Minutes of WHAC for Dec 9 Mtg

Dear Mr. Nielsen:

Enclosed is a resolution adopted by t s of the Association of Minnesota Counties o 3. This resolution was considered and recommend tion and Agriculture Policy Committee for appro by the Board of Directors.

This resolution requests the Board of water and Soil Resources reconsider its action regarding the match for the wetland implementation portion of the Natural Resources Block Grant. Counties have expressed concern with the prescriptive nature of the grant program.

Counties believe that the Board of Water and Soil Resources should weigh the mandatory nature of the Wetland Conservation Act when determining the match requirements for the grant funds. In addition, it is expected that the state funding will represent less than one-half the expected cost of the program. Local governments will have to find a way to pay all program costs beyond the state funds. As discussed in the resolution, generating additional revenue is very difficult for counties.

Counties need maximum flexibility in implementing and managing the complex Wetland Conservation Act. One area which needs flexibility is providing the resources necessary for implementation.

Sincerely,

James Mulder
Executive Director

cc: Board of Water and Soil Resources
Wetland Heritage Advisory Committee
Ron Harnack, Executive Director, BWSR

125 CHARLES AVENUE, ST. PAUL, MINNESOTA 55103-2108 612/224-3344 FAX 612/224-6540

ASSOCIATION OF
AMC
MINNESOTA COUNTIES

Ron

RECEIVED
NOV 16 1993
BOARD OF WATER
& SOIL RESOURCES

November 10, 1993

D. James Nielsen, Chair
Board of Water and Soil Resources
1815 Meadowwoods Trail
Long Lake, MN 55356

Dear Mr. Nielsen:

Enclosed is a resolution adopted by the Board of Directors of the Association of Minnesota Counties on September 24, 1993. This resolution was considered and recommended by the Transportation and Agriculture Policy Committee for approval prior to adoption by the Board of Directors.

This resolution requests the Board of Water and Soil Resources reconsider its action regarding the match for the wetland implementation portion of the Natural Resources Block Grant. Counties have expressed concern with the prescriptive nature of the grant program.

Counties believe that the Board of Water and Soil Resources should weigh the mandatory nature of the Wetland Conservation Act when determining the match requirements for the grant funds. In addition, it is expected that the state funding will represent less than one-half the expected cost of the program. Local governments will have to find a way to pay all program costs beyond the state funds. As discussed in the resolution, generating additional revenue is very difficult for counties.

Counties need maximum flexibility in implementing and managing the complex Wetland Conservation Act. One area which needs flexibility is providing the resources necessary for implementation.

Sincerely,

James Mulder
Executive Director

cc: Board of Water and Soil Resources
Wetland Heritage Advisory Committee
Ron Harnack, Executive Director, BWSR

125 CHARLES AVENUE, ST. PAUL, MINNESOTA 55103-2108 612/224-3344 FAX 612/224-6540

ASSOCIATION OF
AMC
MINNESOTA COUNTIES

RESOLUTION FOR WETLAND CONSERVATION ACT
GRANT FUNDS TO COUNTY GOVERNMENTS

WHEREAS, the Minnesota State legislature developed and adopted a comprehensive wetland protection act in 1991, and

WHEREAS, the interim program was administered by cooperating units of government for a period of eighteen months with very little funding from the state, and

WHEREAS, CCRSF1570 file dated 5/06/93 Sec. 6 states that "Grants must be matched with a combination of local cash or in-kind contributions, and

WHEREAS, county governments have had Local Government Aid reductions from the state for several years, making any increased spending or taxation extremely difficult, and

WHEREAS, 60% of the counties have delegated the administration of the WCA to soil and water conservation districts which have no levy authority, and

WHEREAS, this new state law is primarily regulatory and not optional for counties to accept or reject realistically, and

WHEREAS, the Board of Water and Soil Resources Board at their August 25th, 1993 meeting passed a motion requiring one/half of the grant match to be cash or levied new monies, rather that allowing for a total in-kind match or allowing counties to split the match as they could afford,

THEREFORE, BE IT RESOLVED, that the Association of Minnesota Counties requests the Board of Water and Soil Resources reconsider their previous action, and allow the match to be at the county's discretion.

BE IT FURTHER RESOLVED, that counties be better informed of future funding levels, and recommended actions, in advance of a Board of Water and Soil Resources decision, to allow counties to respond accordingly.

Adopted: September 24, 1993

125 CHARLES AVENUE, ST. PAUL, MINNESOTA 55103-2108 612/224-3344 FAX 612/224-6540

Fee Structure For Services Pertaining To WCA

During an Area IV MASWCD meeting, SWCDs shared information on what they are charging for services relating to the Wetland Conservation Act (WCA). MASWCD thought you may be interested in a couple of examples of what SWCDs are charging:

AITKIN SWCD

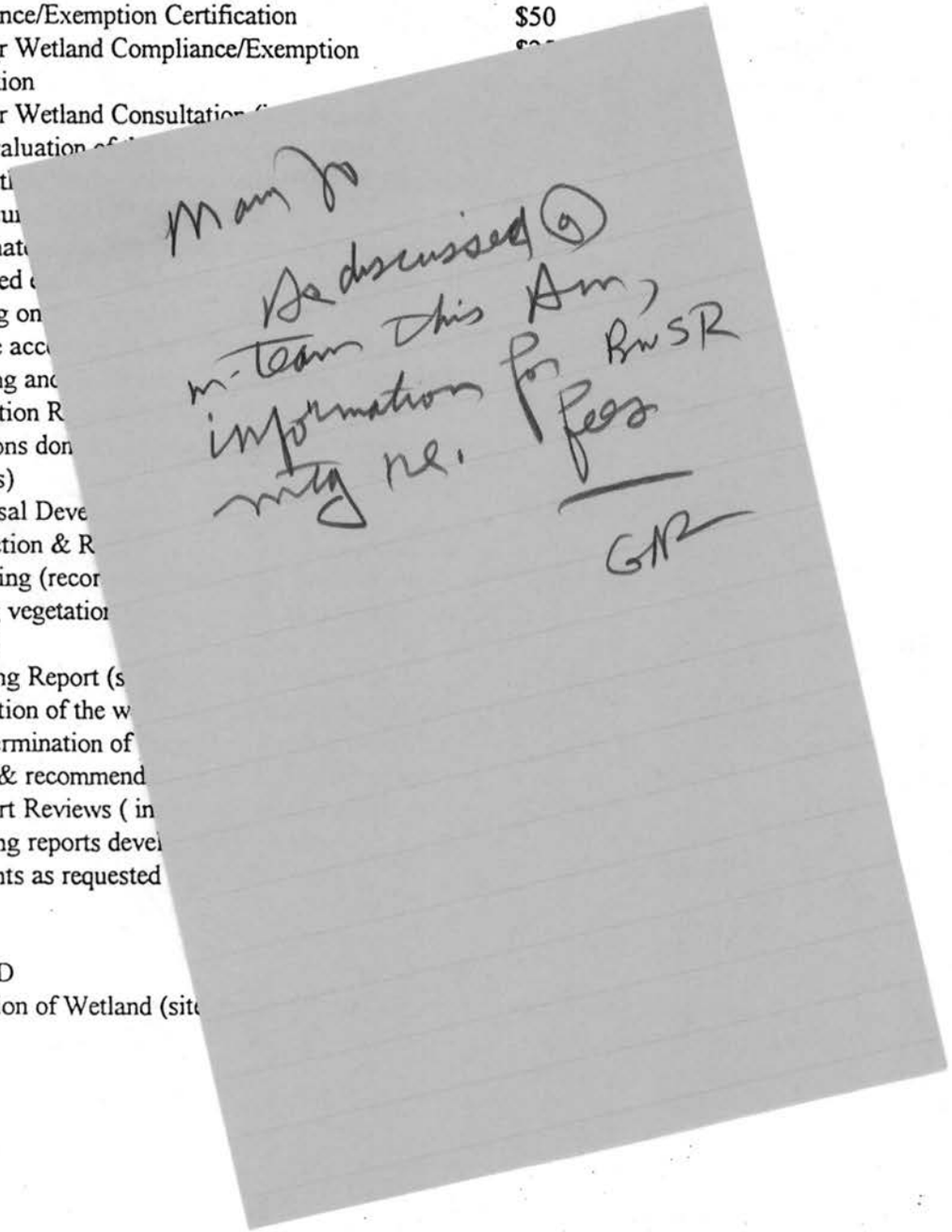
Field Check To Look at the Wetland	N/C
Complete Certificate of Exemption	$25
Assist with Replacement Agreement	$50

ANOKA SWCD

Wetland Compliance/Exemption Certification	$50
Site Inspection for Wetland Compliance/Exemption Certification	
Site Inspection for Wetland Consultation (i	
on site evaluation of t	
WCA as ti	
letter of sur	
Delineation Estimat	
an itemized e	
depending on	
Delineations done acc	
Identifying and	
Wetland Delineation R	
delineations don	
by LGU's)	
Mitigation Proposal Deve	
Mitigation Inspection & R	
Wetland Monitoring (recor	
emerging vegetatio	
site visit)	
Annual Monitoring Report (s	
a delineation of the w	
size, determination of	
restored & recommend	
Monitoring Report Reviews (in	
monitoring reports devel	
consultants as requested	

DAKOTA SWCD

Official Delineation of Wetland (site



Fee Structure For Services Pertaining To WCA

During an Area IV MASWCD meeting, SWCDs shared information on what they are charging for services relating to the Wetland Conservation Act (WCA). MASWCD thought you may be interested in a couple of examples of what SWCDs are charging:

AITKIN SWCD	
Field Check To Look at the Wetland	N/C
Complete Certificate of Exemption	$25
Assist with Replacement Agreement	$50
ANOKA SWCD	
Wetland Compliance/Exemption Certification	$50
Site Inspection for Wetland Compliance/Exemption Certification	$25
Site Inspection for Wetland Consultation (includes an on site evaluation of the requirements of the WCA as they relate to a proposed project. A detailed letter of summary will be included)	$75
Delineation Estimates (site inspection, summary of the site & an itemized estimate for services) The fee varies depending on the size of the project	$50+
Delineations done according to the Federal Manual for Identifying and Delineating Jurisdictional Wetlands	$42.50/staff hr.
Wetland Delineation Reviews (review & comment on delineations done by private consultants as requested by LGU's)	$75
Mitigation Proposal Development	$42.50/staff hr.
Mitigation Inspection & Review	$50
Wetland Monitoring (recording water levels, inventorying emerging vegetation, photo journal, etc. during each site visit)	$40/visit
Annual Monitoring Report (synopsis of all monitoring data, a delineation of the wetland to determine the actual size, determination of the type of wetland created or restored & recommendations for corrective actions)	$42.50/staff hr
Monitoring Report Reviews (include the review of annual monitoring reports developed by private consultants as requested by LGU's	$75
DAKOTA SWCD	
Official Delineation of Wetland (site inspection, staking, etc.)	fee is determined on a sliding scale determined by the size of the wetland

SCOTT SWCD

Review USDA and NWI Maps for Wetlands	N/C
Locate Wetland on Aerial Photograph	$35/hr
Field Check for Wetland (visual)	$35/hr
Delineate Wetland in Field (staking)	$35/hr
Complete "Routine Onsite Determination Data Form" for Wetland Identified	$35/hr
Complete "Certificate of Exemption" Form for Applicant	N/C
Provide Alternatives on Wetland Replacement to Applicant	N/C
Assist Applicant with the Development of a "Replacement Agreement"	$35/hr
Review "Replacement Agreement" Developed by the Applicant	N/C
Serve on "Technical Evaluation Panel"	N/C
Site Inspection for LGU on Wetland Identified by Applicant or Consultant	$35/hr
Site Inspections for LGU on Compliance with "Replacement Agreement"	$35/hr
Complete a "Restoration Order for an Individual in Violation of WCA	N/C
Site Inspection for Compliance with a "Restoration Order"	N/C

** There are several SWCDs who are not charging for their services pertaining to the Wetland Conservation Act including Redwood SWCD and Faribault SWCD.

MASWCD Meetings

NACD Urban Symposium, November 7 - 10, Minneapolis Marriott City Center, Minneapolis
Area I, Wednesday, November 3, Roseau
Area II, Wednesday, September 17, VFW Fergus Falls
Area III, Thursday & Friday, September 16 & 17, Kanabec History Center, Mora
Area IV, Monday, November 15, Park Inn, Minneapolis (Shingle Creek Parkway)
Area V, Thursday, September 23, Cottonwood County Jail house, Windom
Area VI, Friday, September 10, Orchid Inn, Sleepy Eye
Area VII, Wednesday, September 22, Holiday Inn South, Rochester
MASWCD Annual Convention, December 5 - 7, St. Cloud Civic Center, St. Cloud

There are two places where socialism will work: In Heaven, where it is not needed, and in Hell, where they already have it.

Winston Churchill

Doc. Bud mtg

Minnesota Board of Water & Soil Resources

Southbridge Office Building
155 S. Wabasha Street
Suite 104
St. Paul, MN 55107
(612) 296-3767
Fax (612) 297-5615

Field Offices

Northern Region:

394 S. Lake Avenue
Room 403
Duluth, MN 55802
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Bemidji, MN 56601
(218) 755-4235
Fax (218) 755-4201

217 S. 7th Street
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(218) 828-2383
Fax (218) 828-6036

Southern Region:

P.O. Box 756
Highway 15 S.
New Ulm, MN 56073
(507) 359-6074
Fax (507) 359-6018

1200 S. Broadway
Room 144
Rochester, MN 55904
(507) 285-7458

P.O. Box 267
1400 E. Lyon Street
Marshall, MN 56258
(507) 537-6060
Fax (507) 537-6368

Metro Region:

Southbridge Office Building
155 S. Wabasha Street
Suite 104
St. Paul, MN 55107
(612) 296-3767
Fax (612) 297-5615

October 8, 1993

TO : SWCDs in the Minnesota River Basin

FROM : Greg Larson, Head-Water and Land Management Section

RE : Allocation of special Minnesota River funding

As many of you are aware, we received additional funding this biennium to accelerate the installation of water quality practices in the Minnesota River basin. We received $600,000 for fiscal year 1994 and $500,000 for fiscal year 1995. The funding was included in the appropriation for the state cost-share program. Consequently, that program must be used as the means of implementation.

Jeff Nielsen, supervisor of our southern region, and I have been asked to develop a proposal for allocating the initial $600,000 to SWCDs. That proposal would be forwarded to the BWSR for their consideration. Jeff organized a meeting of SWCD supervisors and officials to discuss funding options. A summary of that meeting and a map of the basin is provided.

We are seeking your suggestions! The ideas on the meeting summary are intended to provoke discussion and are by no means the only way that the money could be allocated. We ask that you give serious consideration to this issue and respond to Jeff. The timetable - that follows - indicates our desire to determine an allocation process by the the end of 1993.

- week of October 4th: mailing to SWCDs in the basin
- staff overview of this process to BWSR at their October 27th meeting
- SWCDs comments to Jeff Nielsen by November 10th
- BWSR staff prepares a recommendation for consideration by BWSR at their December 8th meeting

[I envision the staff recommendation to BWSR to consist of 3 or more options----as suggested by SWCDs]

Please be advised that at least one group of SWCDs are preparing proposals that may reach the BWSR yet this month. However, I do not expect the BWSR to take final action on any proposal until their December meeting.

Blue Earth Proposal Included GL

As a reminder: the $600,000 must be spent in the Minnesota River basin through the existing state cost-share program. The program focus is water quality.

An Equal Opportunity Employer

Printed on recycled paper

This process involves ONLY fiscal year 1994 funding. The $500,000 for fiscal year 1995 may be allocated differently although the option chosen for this year may limit the options for next year.

Contact Jeff or me if you have questions or comments.

CC: Ron Harnack
BWSR staff
Tim Larson, MPCA

Options to allocate the Minnesota River accelerated funding were generated by the following group which met on 9/22/93 in New Ulm:

Chuck Peterson, Blue Earth County SWCD Manager
Bruce Berger, Redwood SWCD Supervisor
Steven Breaker, SCS, DC Faribault County
Merle Anderson, Watonwan SWCD Supervisor (Area VI Director)
Kathy Krzmarzick, Brown SWCD Office Manager
Richard Zupp, Pipestone SWCD Supervisor (Area V Director)
Jim Schafer, Renville County SWCD Supervisor
Gerald Rodning, Nicollet SWCD Supervisor
Tim Larson, MPCA
Greg Larson, BWSR
Mary Mueller, BWSR
Jeff Nielsen, BWSR

The basis for the "new" Cost-Share money is:

a. water quality driven and
b. to be spent only in the Minnesota River Basin.

Several ideas were generated by the group with the following being agreed to as the best options (Note: these options are in no particular order):

1. Take the available funds and allocate them to SWCDs via a special project application. This would be similar to the special project applications currently used for the Cost-Share Program. SWCDs could apply for funds to install projects on "the books" or new projects.

2. Identify two or three watersheds that have developed an implementation plan and fund a joint powers group or similar cooperative ventures between SWCDs.

3. A variation of 1. Cost-share on an issue, such as feedlots, which has been identified by an SWCD or group of SWCDs as having a water quality impact. Funds would be allocated via a special project application.

4. Divide the available funds between options 1. and 2. with more money going to the one deemed by BWSR to be a higher priority.

Technical assistance to implement whatever option was acknowledged as very important. As allowed by the cost-share appropriation language, up to 20% can be used for cost-share administrative and technical services. It is the goal of BWSR staff to increase technical assistance through SWCDs. There are various ways to accomplish this. Ideas generated at the meeting are as follows (These options are in no particular order):

1. Fund SWCDs to contract with private engineers to design and install practices.
2. Fund SWCDs to hire new technicians to add to existing technical staff.

Regarding number 2., BWSR would consider proposals for a long-range agreement to share the cost of technicians.

Example: 20% of $600,000 = $120,000 available
SWCDs would hire three new technicians.

First Year:	BWSR would pay $40,000 per technician (BWSR pays 100%)
Second Year:	BWSR would pay $33,333 per technician
Third Year:	BWSR would pay $24,000 per technician
Fourth Year and Beyond:	BWSR would pay $20,000 per technician (BWSR pays 50%)

In about year three or four there would be enough money remaining to start another agreement to fund another new technician just like in year number one.

SWCDs would be expected to pick up more and more of the local cost as the years pass with an estimated state and local partnership fund at about a 50/50 rate in year four.

BWSR recognizes that during the first year there is more start-up costs, such as training and equipment, and less time to adjust local budgets. By BWSR defraying most of these costs the first few years, more time is available for an SWCD to establish their budget.

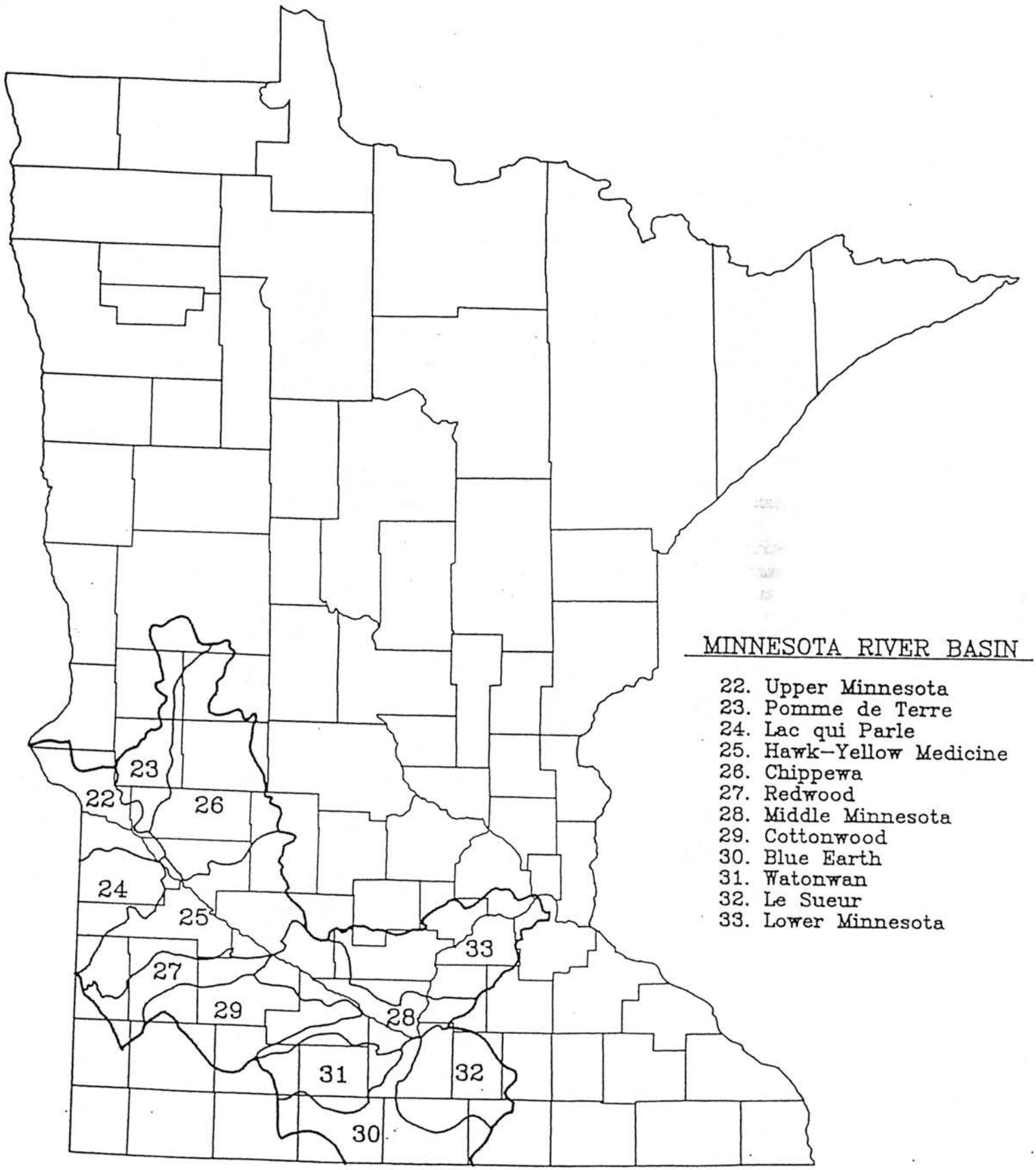
SWCDs, individually or in a group, would be eligible to apply for this technical portion of the grant based upon their needs, irrespective of their need for more cost-share practice funds.

3. Similar to number 2 except that the SWCD hired technicians would be certified engineers.

4. Require that all cost-share services (t/a) money be tied to the practice money. This means it would be business as usual allowing up to 20% of the cost-share grant to be used by each SWCD. Those with successful cost-share grant applications in the Minnesota River Basin would be allowed to take 20% for cost-share services.

5. Fund SWCDs to increase present part-time technical staff to a full-time status.

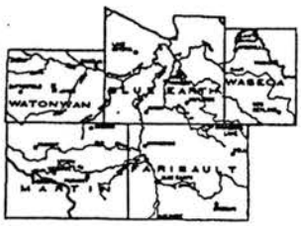
Summary prepared by Jeff Nielsen



MINNESOTA RIVER BASIN

22. Upper Minnesota
23. Pomme de Terre
24. Lac qui Parle
25. Hawk–Yellow Medicine
26. Chippewa
27. Redwood
28. Middle Minnesota
29. Cottonwood
30. Blue Earth
31. Watonwan
32. Le Sueur
33. Lower Minnesota

Doc Brd Mtg



Blue Earth River Basin Initiative

Mary Mueller, Project Coordinator
P.O. Box 756
Highway 15 South
New Ulm, Minnesota 56073
507-359-6079
507-359-6018 (Fax)

Blue Earth County
Raymond Phelps, JPB Chr.
507-524-3481
Charles Peterson, SWCD
507-345-4744
Rick Hanna, CLWP
507-389-8381

Faribault County
Jan Willette, JPB
507-526-2558
Gary Wehrenberg, SWCD
507-526-2388 CLWP

Martin County
Roland Milow, JPB
507-238-2408
Linda Meschke, Tech. Chr.
507-238-3221 CLWP
Jerry Voyles, SWCD
507-235-6670

Waseca County
Curt Russell, JPB
507-465-8052
Marla Watje, SWCD
507-835-4831
Bill Stephens, CLWP
507-835-0655

Watonwan County
Harold Wolle, Jr., JPB
507-375-5905
Brian Goepfert, SWCD
507-375-3104
C. Merle Anderson, CLWP
507-736-2461

County Commissioner Rep.
George Doyle
507-239-2192

September 30, 1993

OCT 0 5 1993
BOARD OF WATER

Mr. Ron Harnack
Executive Director
Board of Water & Soil Resources
155 S. Wabasha St., Ste. 104
St. Paul, MN 55107

Dear Mr. Harnack:

The Blue Earth River Basin Initiative Joint Powers Board (BERBI JPB) is currently writing a comprehensive basin plan. With a completion target of January 1994, this planning process is a vehicle for setting goals and determining needs. We anticipate using Minnesota River Assessment Project (MRAP) data as well as other information to set priorities for implementation activities and goal setting.

During the interim, we are consulting county comprehensive water plans, SWCD comprehensive plans and available MRAP data. Investigation of thirteen minor watersheds using the SWCD Methodology of Land Use Assessment indicates a tremendous need for best management practices (BMPs) application within the Basin. Specific needs for the Basin were estimated using MRAP/SWCD data. This estimate is enclosed on table I titled "IMPLEMENTATION PRACTICES FOR THE BLUE EARTH RIVER BASIN BASED ON A 4.2% SAMPLE USING MRAP - SWCD METHODOLOGY ". The implementation practices estimated on this table reflect the needs, based on the assumption that all cropland is under conservation tillage or in vegetative cover crops. Currently, approximately 15% of the cropland is under a conservation tillage system with an additional 1% in vegetative cover (determined by MRAP/SWCD Methodology, 1990 data). We have much to accomplish in this arena.

It is very apparent to us that we do not possess the technical or financial capabilities to tackle these problems. For this reason we are making a special request of the Board of Water and Soil Resources by asking you to consider a special Cost-Share allocation to the BERBI utilizing the Minnesota River Cost-Share dollars. Our request is twofold in that we are seeking a basin allocation of Cost-Share dollars to implement BMPs as well as financial assistance to hire a basin engineering technician position. These proposals are explained in greater detail on the following pages. Although our proposals are presented separately, funds for hiring a basin engineering technician are essential if we are to accomplish the cost-share implementation outlined in this request.

In brief we are requesting $300,000 of the current Minnesota River Cost-Share dollars, utilizing $63,000 to hire and equip a basin engineering technician (please see detailed requests for engineering position and cost-share allocation). We anticipate hiring the technician for five years (minimum) to provide survey, design and construction assistance for cost-shared practices within the Basin. The remaining $237,000 will be spent on sharing the cost of application of BMPs as outlined in the State Cost-Share rules.

The Cost-Share dollars are being requested for 1994. We will evaluate our programs effectiveness and submit another request for 1995. A projection of Cost-Share needs is presented on table II titled "BERBI IMPLEMENTATION PRACTICES STATE COST-SHARE NEEDS FOR 1994 - 1998".

We believe that a basin approach to Cost-Share allocation, expenditures and technical assistance is in concert with our overall goals. We also feel that the requested funds will complement our existing effort in manure management, on-site sewage treatment and riparian and tile intake buffers funded through our LCMR project. If this proposal is funded, we will utilize these funds to supplement existing implementation funds such as the Agricultural Conservation Program (ACP) and traditional State Cost-Share dollars.

We thank you for considering our request. If you would like to discuss this matter in more detail, please feel free to contact me or Mary Mueller, our project coordinator.

Sincerely,

Ray Phelps

Ray Phelps, Chairperson

ENGINEERING TECHNICIAN PROPOSAL

We, the Blue Earth River Basin Initiative Joint Powers Board (BERBI JPB), desire to improve our technical capabilities in order to better serve our clientele in improving the water quality of the Blue Earth River Basin. A basin engineering technician will assist us in reaching this goal. Our intent is to hire an engineering technician for a minimum of five years. This technician would work on priority engineering projects throughout the Basin. We envision asking our neighboring counties and SWCDs who are not currently part of the BERBI but contribute to the watershed to enter into a memorandum of understanding (MOU) enabling us to share our resources to achieve our water quality improvement goal. This will include contributions in engineering of priority practices within the Basin but outside the confines of the JPB (letter to neighboring counties is attached).

The BERBI technical committee has projected the five-year need for State Cost-Share projects to be as reflected on the table titled BERBI IMPLEMENTATION PRACTICES - STATE COST-SHARE PROJECTED NEEDS FOR 1994 - 1998. In order to accomplish application of these projects, we will need technical support. We will utilize a basin engineering technician to survey and design practices by priority Basin need. These priorities will be determined using local expertise of the problem in the Basin as well as recommendations outlined in the upcoming Minnesota River Assessment Project report. We project that this employee will mean faster turnaround of requested projects. We also hope to upgrade the capabilities of our existing staff through training and access to the engineering technician.

Our proposal is to hire this basin engineering technician in cooperation with the Board of Water and Soil Resources (BWSR). We are requesting a 100% contribution from the BWSR for the first year of a five year-agreement. The BERBI JPB will gradually assume additional responsibility until a 50-50 split is accomplished the fourth year. We suggest that the funds for this position come from the Minnesota River Cost-Share allocation administered through the BWSR. Our portion of the financial commitment will be solicited from the counties within the confines of the JPB. After five years, the need for this position will be re-evaluated, and if the need continues to exist, we will again enter into an agreement at our mutual discretion. The table titled ENGINEERING TECHNICIAN PROPOSAL outlines the financial contribution we are requesting. Office rent and miscellaneous expenses will be the responsibility of the BERBI JPB and the SWCDs and counties it serves. SWCD employees and CLWP coordinators will assist the basin engineer in application of BMPs funded through this request. The JPB envisions entering into a MOU with the Soil Conservation Service (SCS) to provide for training and sign-off approval authority. If an arrangement with SCS should prove infeasible, we may consider hiring a professional engineer. If this becomes necessary, we will need to adjust our salary and benefit projections upward. Therefore, we ask you to allow for flexibility in the line items of our proposal matrix.

ENGINEERING TECHNICIAN PROPOSAL

Year	Salary & Benefits	Vehicle & Maintenance	Equipment	Phone & Supplies	Total Costs	BWSR Request	BERBI Commitment
1994	25,000	25,000	10,000	3,000	63,000	63,000	0
1995	27,000	5,000	0	3,000	35,000	28,000	7,000
1996	29,000	5,000	0	3,000	37,000	22,200	14,800
1997	30,000	5,000	0	3,000	38,000	19,000	19,000
1998	31,000	5,000	0	3,000	39,000	19,500	19,500

* Our most important objective is hiring the right person to accomplish our objectives, therefor we need flexibility in the salary and benefits column. We will adjust the other items requested if additional salary and benefits are necessary.

* Current staff will be involved in the administrative and technical aspects of application of BMPs. The value of their services is estimated on the table below.

* Rental of office space and other miscellaneous expenses will be the responsibility of the Blue Earth River Basin Initiative Joint Powers Board and the soil and water conservation districts and counties it serves.

* SWCDs and CLWP coordinators will provide additional phone and supply expenditures estimated at $3,000/yr.

CONTRIBUTIONS OF SWCDs AND CLWP COORDINATORS

Year	Technical Administrative	Office Rent	Phone & Supplies	Total
1994	31,250	1,650	3,000	35,900
1995	33,750	1,650	3,000	38,400
1996	36,250	1,650	3,000	40,900
1997	37,500	1,650	3,000	42,150
1998	38,750	1,650	3,000	43,400

berbi\engtech.tbl

COST-SHARE ALLOCATION PROPOSAL

We are in the process of developing a comprehensive plan for the BERBI. In this plan we will clearly layout our priorities for achieving water quality goals for the Blue Earth River. We are awaiting the MRAP final report to clarify where our efforts are best spent. In the interim, we are focusing our attention on those practices we believe will reduce sediment and nutrient loading in the river. Preliminary MRAP/SWCD Methodology data suggests the overall conservation needs are as outlined on table I titled IMPLEMENTATION PRACTICES FOR THE BLUE EARTH RIVER BASIN BASED ON A 4.2% SAMPLE USING MRAP - SWCD METHODOLOGY. We project our short-term need for State Cost-Share dollars on table II titled BERBI IMPLEMENTATION PRACTICES STATE COST SHARE PROJECTED NEEDS FOR 1994 - 1998.

We recognize that Cost-Share dollars will not allow us to achieve all the practices set forth on our projection table. We will continue to utilize federal ACP and traditional State Cost-Share dollars wherever possible. The dollars we are requesting will be used to apply additional practices. We envision utilizing the programs to complement one another. We are requesting $237,000 of the Minnesota River Cost-Share dollars to be allocated to the BERBI in order to begin applying practices on a priority basis. We anticipate making similar requests in the future but will continue to seek other opportunities such as roll-over funds and special projects to build a strong implementation base.

If this request is honored, we will increase our information and publicity efforts in order to allow as many landowners as possible to participate.

TABLE I
IMPLEMENTATION PRACTICES
FOR THE BLUE EARTH RIVER BASIN
BASED ON A 4.2% SAMPLE USING MRAP - SWCD METHODOLOGY

Practice	Unit Size	Total Units	Price Per Unit	Total Costs
Contour Farming	Acre	4,631	4.25/Acre	$19,681.75
Critical Area Planting	Acre	88	235.00/Acre	$20,680.00
Dam - Multi-Purpose	Each	71	11,000.00/Ea.	$781,000.00
Ditch or Riparian Buffer	Acre	8,738	235.00/Acre	$2,053,430.00
Diversion	Foot	15,476	2.25/Foot	$34,821.00
Dump Clean Up	Each	1,357	500.00/Each	$678,500.00
Fencing - Livestock Exclusion	Foot	671,905	1.10/Foot	$739,095.50
Field Windbreak	Foot	3,003,810	0.15/Foot	$450,571.50
Filter Strip for Livestock Runoff	Acre	152	1,067.00/Acre	$162,184.00
Grade Stabilization Structure	Each	571	4,500.00/Each	$2,569,500.00
Grassed Waterway	Foot	419,048	1.75/Foot	$733,334.00
Long-Term Set-Aside	Acre	93,821	1350.00/Acre	$126,658,350.00
Pasture Renovation	Acre	2,593	125.00/Acre	$324,125.00
Septic System Upgrade	Each	6,762	2,000.00/Each	$13,524,000.00
Side Inlet Structure	Each	190	1,067.00/Each	$202,730.00
Strip Cropping Contour	Acre	0	10.50/Acre	0.00
Stock Watering Pond	Each	48	1,000.00/Each	$48,000.00
Stream Channel Stabilization	Foot	1,510,038	11.50/Foot	$17,365,437.00
Terrace	Foot	427,714	3.00/Each	$1,283,142.00
Vegetative Strips	Foot	0	0.01/Each	0.00

TABLE II
BERBI IMPLEMENTATION PRACTICES
STATE-COST SHARE PROJECTED NEEDS FOR 1994 - 1998

Practice	Unit Size	Total Units	Price Per Unit	Total Costs	Cost-Share Funds Needed
Erosion Control Structures	Each	17	$11,000.00	$187,000.00	$140,250.00
Strip Cropping	Acre	200	$10.50	$2,100.00	$1,575.00
Terrace	Foot	52,500	$3.00	$157,500.00	$118,125.00
Diversion	Foot	7,800	$2.25	$17,550.00	$13,162.50
Storm Water Control Systems:					
Grassed Waterway	Foot	66,500	$1.75	$116,375.00	$87,281.25
Water & Sediment Control Basins	Each	295	$650.00	$191,750.00	$143,812.50
Grade Stabilization Structures	Each	72	$4,500.00	$324,000.00	$243,000.00
Total				$632,125.00	$474,093.75
Field Windbreaks	Foot	396,000	$0.15	$59,400.00	$44,550.00
Animal Manure Mgmt. Systems:					
Manure Storage Ponds	Each	97	$17,000.00	$1,649,000.00	$1,236,750.00
Filter Strip for Livestock Runoff	Acre	52	$1,067.00	$55,484.00	$41,613.00
Total				$1,704,484.00	$1,278,363.00
Critical Area Stabilization:					
Traditional	Acre	55	$235.00	$12,925.00	$9,693.75
*Riparian Buffers	Acre	2100	$235.00	$493,500.00	$370,125.00
*Tile Intake Buffers	Each	210	$20.00	$4,200.00	$3,150.00
Total				$510,625.00	$382,968.75
SLR Stabilization	Foot	12,502	$11.50	$143,773.00	$71,886.50

- While it appears these practices meet the state cost-share guidelines for Critical Area Stabilization standards do not exist at this time. We anticipate encouraging the writing of standards and specifications for future application of these practices.

Total Cost: $ 3,414,657

Total Annual Costs: $ 682,871

Total Cost-Share Dollars Needed: $ 2,524,975

Total Annual Cost-Share Dollars Needed: $ 504,995

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SF-00008-05

STATE OF MINNESOTA

OFFICE INFORMATION MEMO

DATE	TIME
11/23	4:15 pm

TO Mary Jo — LOCATION

FROM Barbara — LOCATION

PHONE NO. ( ) — MESSAGE TAKEN BY

☐ Called ☐ Please call ☐ Was here to see you
☐ Urgent ☐ Will call again ☐ Returned your call

ACTION

☐ Per voice mail
☐ As we discussed ☐ For your information ☐ Take appropriate action
☐ As you requested ☐ For your approval ☐ Prepare reply for my sig.
☐ Review and see me ☐ For signature ☐ Reply and send me copy
☑ Review and return ☐ Notify staff ☐ File ☐ Dispose

PHOTOCOPY

40 No. of copies ☐ One side only ☐ Collate
Date needed ☐ Head to head ☐ Staple
☐ Head to foot ☐ Other

TYPING

☐ Rough draft ☐ Final copy
☐ Single space ☐ Memo
Date needed ☐ Double space ☐ Letterhead
☐ Rush ☐ Carbons

REMARKS/MESSAGES

- 1st agenda item for packet
Other agenda item:
→ I have a report which just needs some fine-toning - I will have it to you early Mon. Morn. //
Happy Thanksgiving..

PRINTED ON RECYCLED PAPER

☐ Over

VERMILLION RIVER WMO
PLAN AMENDMENT

BACKGROUND

MN Statutes 103B.231, Subd. 1 & 2 (formerly 473.878, subdivision 1, part of "509") were amended in 1990 to require that all formerly exempted minor watersheds, with less than 90% of their area in the metropolitan area, prepare plans in accordance with the requirements of sections 103B.101 and 103B.205 to 103B.355. Ravenna Township, at the easternmost edge of Dakota County, was a formerly "509"-exempted area. The Vermillion River Watershed Management Commission (VRWMC) agreed to amend their Plan to include Ravenna Township under its management.

SPECIFICS

- December, 1991, the Joint Powers Agreement (JPA) of the VRWMC was amended to include the entirety of Ravenna Township.

- The Plan amendment consists of relevant discussions on Ravenna Township and the modifications or additions required to incorporate Ravenna Township into the Plan. The amendment also includes revised maps and figures, and the revised JPA.

- Ravenna Township is 22 square miles, and, with this inclusion, the VRWMC is responsible for management of 315 square miles and includes 21 local governmental units.

- The VRMWC held a public hearing on June 8, 1993 to discuss this amendment. A quorum was not present, so the meeting was held open and continued. There was no public testimony, written or otherwise, and the hearing was closed on July 13, 1993.

- The BWSR received no requests for full review in accordance with MN Stat. 103B.231, Subd. 7,8 and 9 within 10 days of the close of the hearing.

- The BWSR received a copy of the amendment on August 4, 1993, and full review was completed on November 2, 1993 (staff responsible went on leave August 6, 1993).

- The VRWMC approved the amendment, contingent upon BWSR approval, at their November 9, 1993 board meeting.

STAFF RECOMMENDATION

BWSR staff recommends that the BWSR approve the Vermillion River WMC Ravenna Township Plan Amendment.

Prepared for: December 9, 1993 BWSR Board Meeting
By: Barbara W. Ohman, Metro Board Conservationist

Minnesota Board of Water & Soil Resources

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Snake River

RECEIVED
DEC 15 1993
BOARD OF WATER & SOIL RESOURCES

November 9, 1993

Mr. Tom Roeschlein
Snake River Joint Powers
Route 1
Mora, MN 55051

Dear Mr. Roeschlein:

At the December 15, 1992 meeting, the Board of Water and Soil Resources (BWSR) was made aware of the efforts by Mille Lacs, Kanabec, Pine and Aitkin Counties to develop a joint powers agreement that would provide for a cooperative management of the Snake River watershed. After reviewing the 13 criteria for an adequate joint powers agreement, the board then moved to set a deadline of March 15, 1993 for the counties to present an executed joint powers agreement to the board.

The agreement was developed and approved by the Board of Water & Soil Resources during their April 1993 meeting, with the stipulation of being provided a year-end report. Over the past six months, a number of initiatives have developed to address the needs of the Snake River Watershed as prescribed in the Joint Powers Agreement.

As chair of the Joint Powers Board, the Board of Water & Soil Resources extends an invitation to you to update them on current initiatives and give your perspective on how the process is going. As the lead staff person, I am also requested to attend. The meeting will be held December 9, 1993, at the State Capitol in Room 112.

The agenda time will depend on your schedule. I indicated to Ron Harnack that with your dairy operation, late morning or early afternoon would probably be best; but I will be in contact with you to get your thoughts.

I will be available to assist you with any questions you may have regarding your presentation.

Sincerely,

Keith R. Grow
Board Conservationist

c: Ed Montbriand, Commissioner, Pine County
Margaret Sherman, Commissioner, Aitkin County
Dick Jackson, Commissioner, Mille Lacs County
Bill Strusinski, Pokegama Lake Association
Robert Hoefert, Chair, Advisory Committee to the Joint Powers
Ron Harnack, Executive Director, BWSR
D. James Nielsen, Chair, BWSR

Minnesota Board of Water & Soil Resources

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BWSR & the 1989 Ground Water Protection Act

Well Sealing Cost-Share Grants

The Ground-Water Act established a cost-share program to seal abandoned wells. The Board of Water and Soil Resources (BWSR) is administering the program. The legislation directed BWSR, in consultation with other agencies, to select counties to receive grant monies for well sealing. BWSR and the MN Dept. of Health (MDH) were directed to establish priorities for well sealing. The grants to counties are used for sharing with landowners the cost of sealing high-priority abandoned wells. Cost-sharing may provide up to 75 percent of the total well-sealing cost, not to exceed $2,000 per well.

Funding History:

FY 90-91: $357,000 was available to counties from 7/90 to 6/91.

FY 92-93: $750,000 was appropriated from the Environmental Trust Fund for well-sealing grants to counties during the 1991 session.

Staffing History:

One of the complement positions created by the Ground Water Protection Act for BW
was a hydrogeologist. Ma
sealing cost-share grant pro
25% and 75% of the hydr
depending on program needs

Status:

BWSR led an interagency advi
representation from BWSR, ML
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sota Pollution Control Agency
Minnesota Geological Survey
several counties. The group
priorities for well sealing to be u
cost-share program, and developed
for selecting counties to particip
program.

A total of 45 counties have participated in the well-sealing cost-share grant programs over the course of the last two funding cycles (see attached map and table). The number of cost-shared well sealings reported to BWSR by August 1993 for both programs totaled 2,250, with approximately 3600 wells expected to be sealed.

Benefits

- Most of the wells sealed would not have been sealed without the cost-share funding.
- A variety of different approaches to well-sealing cost-share programs were tried around the state.
- Local knowledge of the abandoned well problem has increased. The cost-share funds served as a "catalyst" to increase public awareness. Many additional wells have been sealed beyond those cost-shared as a result of this increased awareness.
- Counties have learned and benefitted from each others' administrative and technical experience.
- The program fostered local educational efforts.
- Local funds were leveraged - "in-kind" administrative support in every case, as well as local cash used to augment the state grant in several cases.
- The program stimulated abandoned well inventory activity.

Problems:

The well-sealing cost-share
inistered in close cooperation
ts to properly seal unused
over 10,000 unused wells
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xty counties have identified
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Water Plans, and 34
work on such inventories.
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ories. Eighteen counties
grants.

MJ
—
for board mailing
40 - EM

Contact: Eric Mohring, hydrogeologist, BWSR, (612) 297-7360, for more detailed information on the program.

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Staffing History:

One of the complement positions created by the Ground Water Protection Act for BWSR was a hydrogeologist. Managing the well-sealing cost-share grant program took between 25% and 75% of the hydrogeologist's time, depending on program needs.

Status:

BWSR led an interagency advisory group with representation from BWSR, MDH, the Department of Natural Resources (DNR), the Minnesota Pollution Control Agency (MPCA), the Minnesota Geological Survey (MGS), and several counties. The group established priorities for well sealing to be used with the cost-share program, and developed a procedure for selecting counties to participate in the program.

A total of 45 counties have participated in the well-sealing cost-share grant programs over the course of the last two funding cycles (see attached map and table). The number of cost-shared well sealings reported to BWSR by August 1993 for both programs totaled 2,250, with approximately 3600 wells expected to be sealed.

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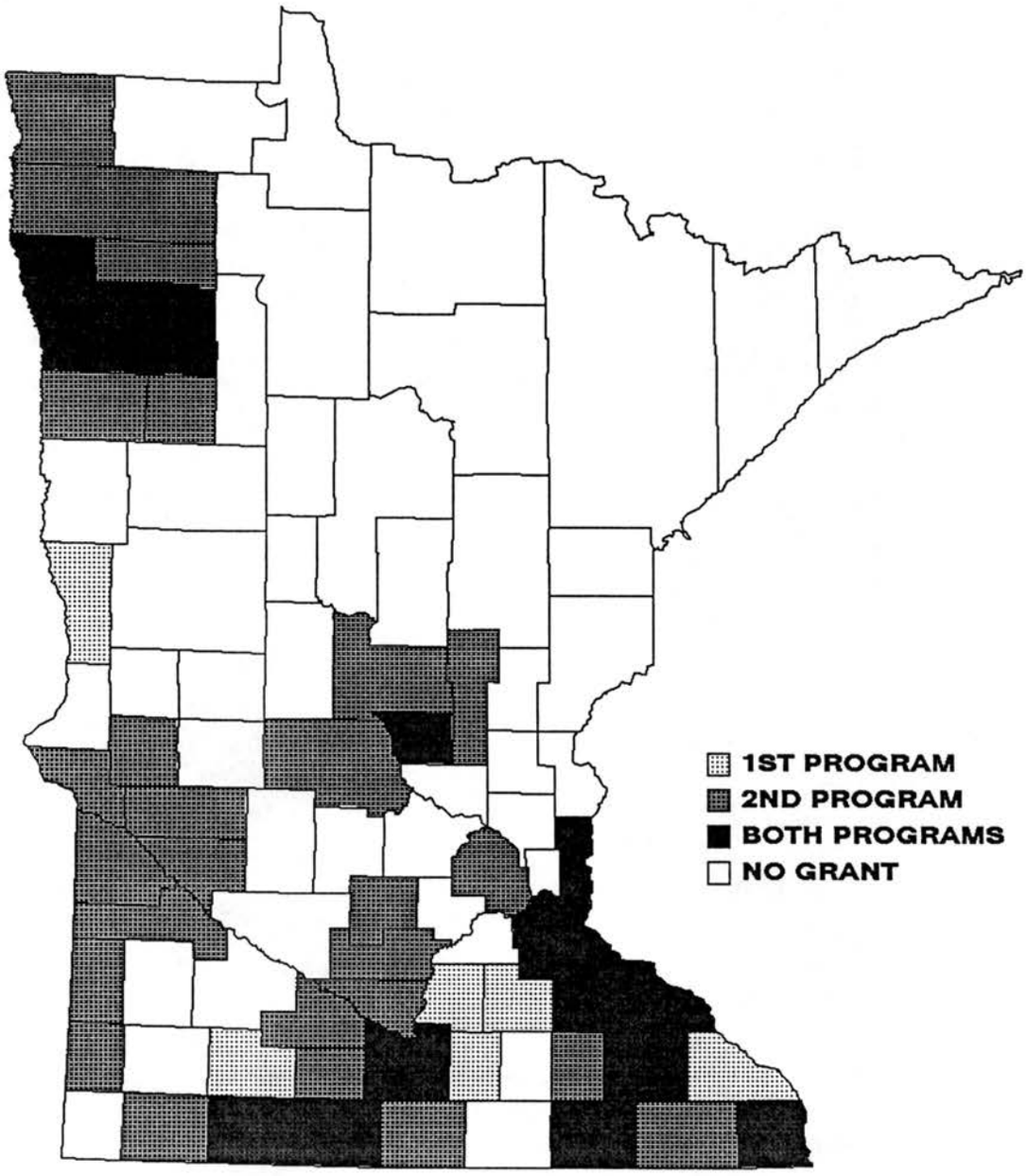
Related Programs:

MDH Programs: The well-sealing cost-share program was administered in close cooperation with MDH efforts to properly seal unused wells. In 1992, over 10,000 unused wells were sealed - more than the number drilled.

Well Inventories: Sixty counties have identified conducting abandoned well inventories as a goal in their Local Water Plans, and 34 counties have begun work on such inventories. Good inventory information is essential for setting well-sealing priorities in a county. The Legislature appropriated $200,000 during the 1991 legislative session to support county abandoned well inventories. Eighteen counties received grants.

Contact: Eric Mohring, hydrogeologist, BWSR, (612) 297-7360, for more detailed information on the program.

Well-Sealing Cost-Share Grant Program
Counties Receiving Funding



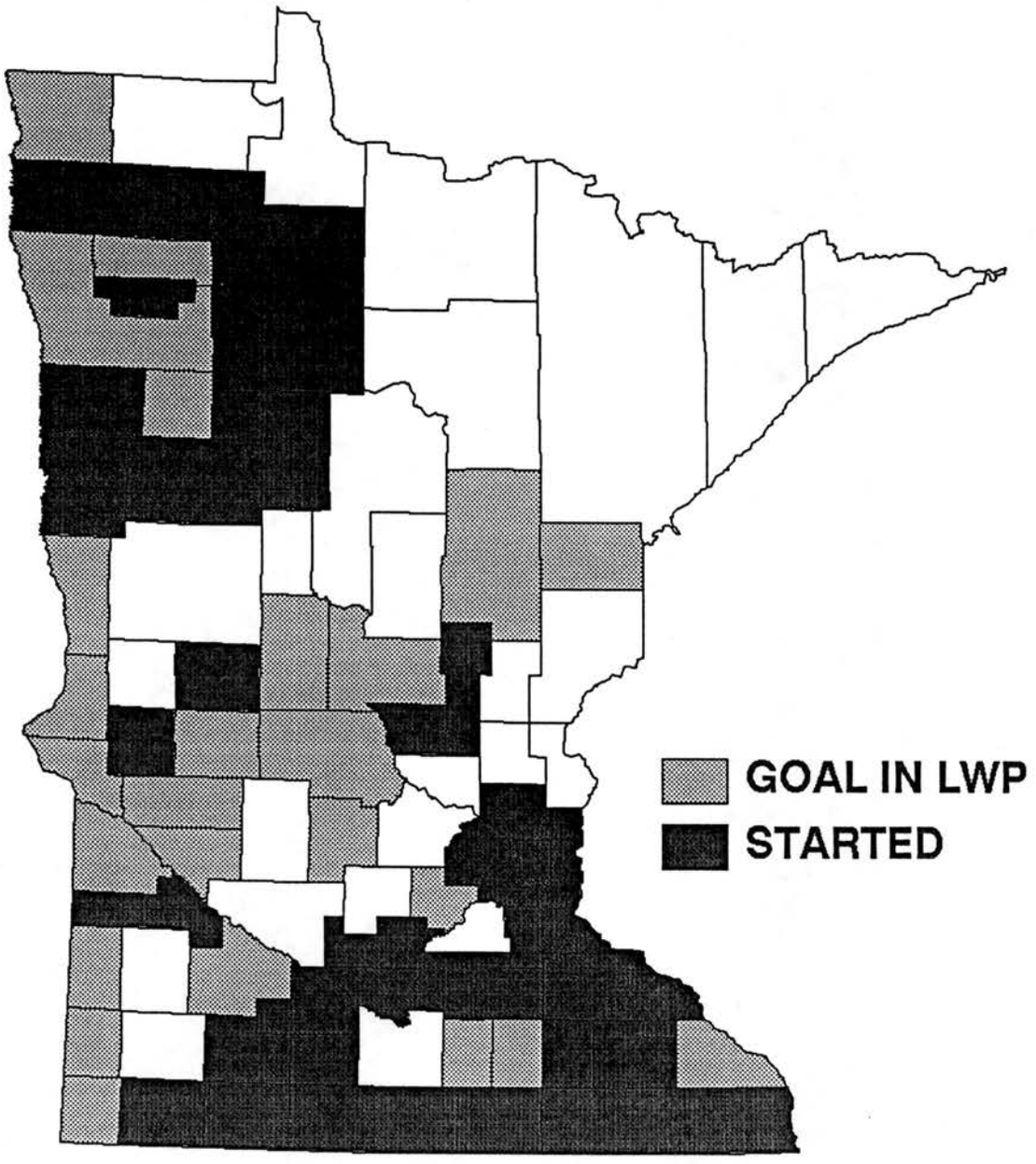
Minnesota Board of Water and Soil Resources - September, 1993

Well–Sealing Grants Status – August, 1993

	1st Program -- FY '91–'92					2nd Program -- FY '92–'93					
COUNTY	grant	wells sealed	state cs paid	total ws cost	ave ws cost	inventory	well sealing	wells sealed	state cs paid	total ws cost	ave ws cost
Beltrami						$18,500	$0				
Benton	$15,000	24	$14,447	$20,223	$843	$8,000	$23,200	42	$21,639	$28,780	$685
Big Stone							$19,200	26	$9,373	$12,497	$481
Blue Earth	$23,000	201	$23,000	$82,367	$410		$20,000	112	$20,046	$44,605	$398
Brown							$29,600	111	$19,408	$34,633	$312
Chippewa							$30,000	69	$21,353	$32,846	$476
Clearwater						$4,000	$0				
Cottonwood	$5,000	19	$5,000	$5,750	$303	$6,500	$0				
Dakota	$35,000	46	$30,256	$44,757		$5,000	$55,000	23	$16,910	$25,427	$1,106
Dodge							$20,000	6	$2,952	$3,936	$656
Faribault							$38,500	34	$10,818	$14,424	$424
Fillmore						$9,000	$8,000	5	$4,000	$8,851	$1,770
Goodhue	$28,000						$25,000				
Hennepin						$34,500	$30,000	2	$3,725	$5,805	$2,903
Houston	$7,500	16	$7,500	$30,889	$1,931	$10,000	$15,000	6	$2,715	$7,599	$1,267
Hubbard						$7,000	$0				
Jackson	$2,000	6	$2,000	$2,858	$476		$15,000	40	$6,910	$14,863	$372
Kittson							$8,000	7	$6,193	$8,258	$1,180
Lac Qui Parle							$11,070	19	$6,275	$8,367	$440
LeSueur	$27,500	129	$22,576	$53,327	$413		$0				
Lincoln							$25,000	49	$15,793	$22,821	$466
Mahnomen							$2,100	5	$1,239	$1,652	$330
Marshall							$39,500	39	$15,744	$20,992	$538
Martin	$23,000	68	$23,000	$31,276	$460		$16,300	30	$12,167	$16,222	$541
McLeod							$8,000	25	$6,023	$8,031	$321
Mille Lacs						$6,500	$5,567	8	$4,420	$7,557	$945
Morrison							$2,213				
Mower	$23,000	44	$19,960	$31,675	$720		$20,000	35	$13,937	$26,706	$763
Nicollet						$7,000	$15,000	48	$6,400	$13,353	$278
Nobles							$20,000	95	$20,000		
Norman							$25,000				
Olmsted	$30,000	33	$30,000	$54,546	$1,653	$13,000	$35,000	34	$23,942	$39,335	$1,157
Pennington							$16,250	38	$11,340	$15,120	$398
Pipestone							$10,000	40	$10,000	$17,698	$442
Polk	$5,000	16	$4,285	$6,030	$377		$15,000	47	$12,490	$17,891	$381
Ramsey						$8,500					
Red Lake	$1,200	2	$801	$1,068	$534		$10,000	20	$6,561	$8,748	$437
Rice	$28,000	33	$9,669	$19,983	$606		$0				
Sibley						$5,000	$10,000	49	$9,969	$20,389	$416
Stearns						$19,500	$15,000				
Stevens							$10,000	35	$5,497	$11,561	$330
Swift							$19,000	45	$14,580	$23,135	$514
Wabasha	$3,300	5	$3,300	$5,155	$1,031	$10,000	$20,000	5	$7,018	$12,981	$2,596
Waseca	$27,500	110	$19,998	$48,497	$441		$0				
Washington	$25,000	59	$20,994	$42,504	$720	$15,000	$25,000	77	$25,000	$52,612	$683
Watonwan							$23,500	47	$8,354	$16,722	$356
Wilkin	$20,000	65	$17,004	$30,585	$471		$0				
Winona	$28,000	15	$21,160	$35,130	$2,342	$13,000	$0				
Yellow Med.							$15,000	86	$14,712	$30,100	$350
TOTAL	$357,000	891	$274,950	$546,640	$614	$200,000	$750,000	1359	$397,503	$634,517	$467
REMAINING			$82,050			$0			$352,497		

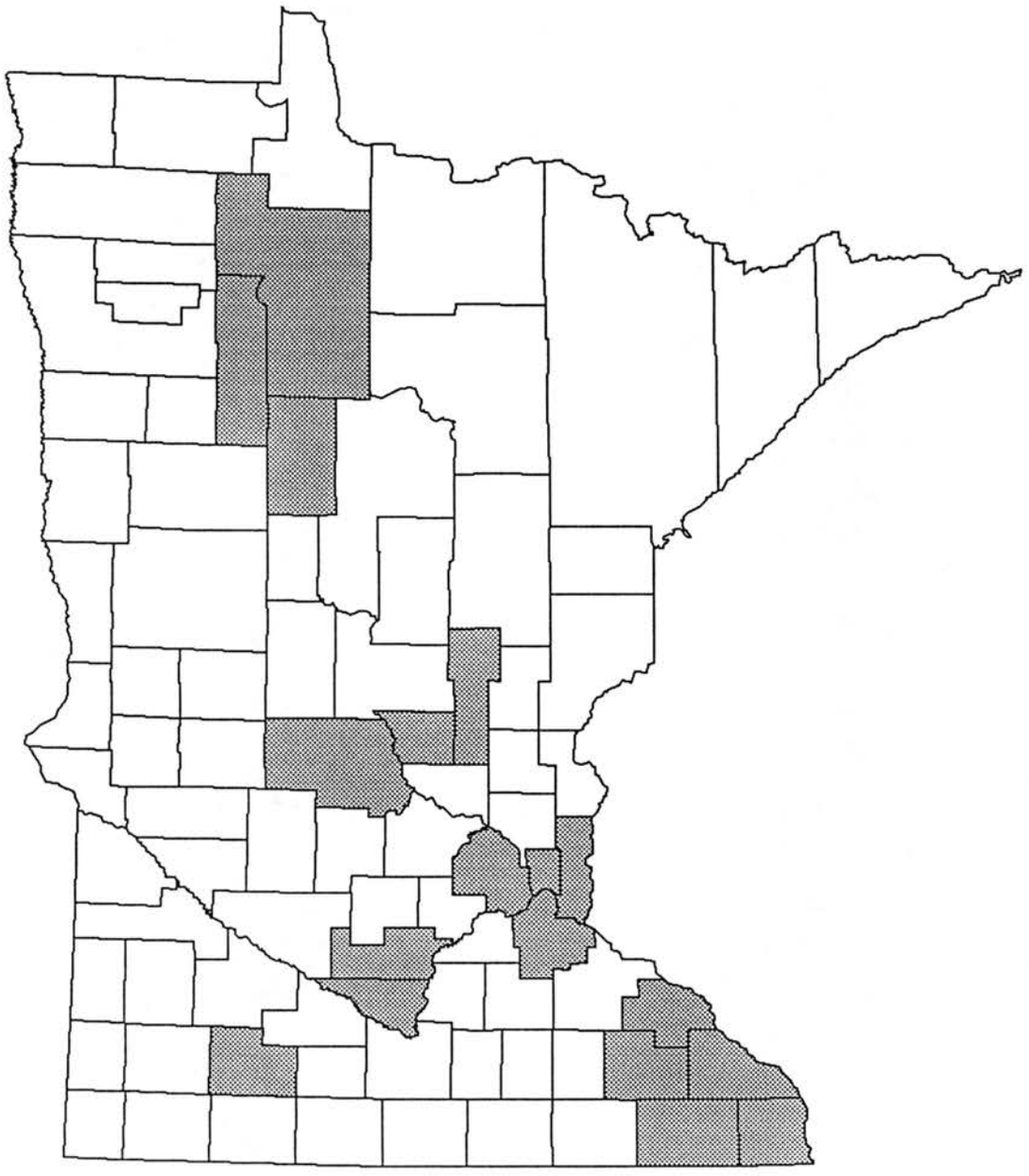
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Abandoned Well Inventory Activity Through Local Water Planning



Minnesota Board of Water and Soil Resources - January, 1993

Abandoned Well Inventory Grant Program
1992 Funding



Minnesota Board of Water and Soil Resources - January, 1992

BWSR & the 1989 Ground Water Protection Act
Local Water Resources Protection and Management Program

The Local Water Resources Protection and Management Program (LWRPMP) was created in 1989 as part of the Ground Water Protection Act. The LWRPMP was created as a funding mechanism to assist counties with the development and implementation of comprehensive local water management plans.

Comprehensive local water planning authority had been previously established by the legislature in 1982 for the seven county metropolitan area (MS 103B.201) and in 1985 for greater Minnesota (MS 103B.301). In 1987 the Legislative Commission on Minnesota Resources (LCMR) funded a pilot project which supported local water planning efforts in 52 counties. The legislature in 1987 authorized the seven metropolitan counties to prepare ground water plans (MS 103B.255).

The LWRPMP portion of the Ground Water Protection Act also required the Board of Water and Soil Resources (BWSR) to promulgate rules for the program. These rules (MCAR part 8405) were adopted in December of 1990. The program is administered by the BWSR.

Funding History (General Fund):

FY 90-91:	$4.60 million, $3.869 base/planning and $.731 competitive
FY 92-93:	$4.97 million, $4.424 base/planning and $.546 competitive
FY 94-95:	$5.67 million, $5.070 base and $.600 competitive

Staffing History:
The Ground Water Protection Act created three complement positions for BWSR to implement program objectives of the LWRPMP and the Act. These included one field hydrologist, one hydrogeologist, and one grants/program specialist.

Status:
The BWSR comprehensive local water planning program provides technical, administrative, and financial assistance to counties and watershed management organizations to develop and implement comprehensive water plans. These plans represent a partnership between the state acting through the BWSR and local government which is unprecedented in the upper midwest. Although plans are coordinated through BWSR they address a wide variety of local priority issues, including ground water protection, wetland protection and restoration, water supply, specific lake or water quality problems, exotic species, lake level concerns, and related land use.

Surface water planning is required in the 7- county Twin Cities metropolitan area. County ground water planning is voluntary in the metro area. Comprehensive water planning is voluntary in Greater Minnesota. 86 of Minnesota's 87 counties are participating in the BWSR local water planning program. Eligible counties receive a combination of state (BWSR grant) and local funding totalling $37,500 per year. Any funds remaining after base grant allocations is made available to all eligible watershed management organizations on a competitive basis.

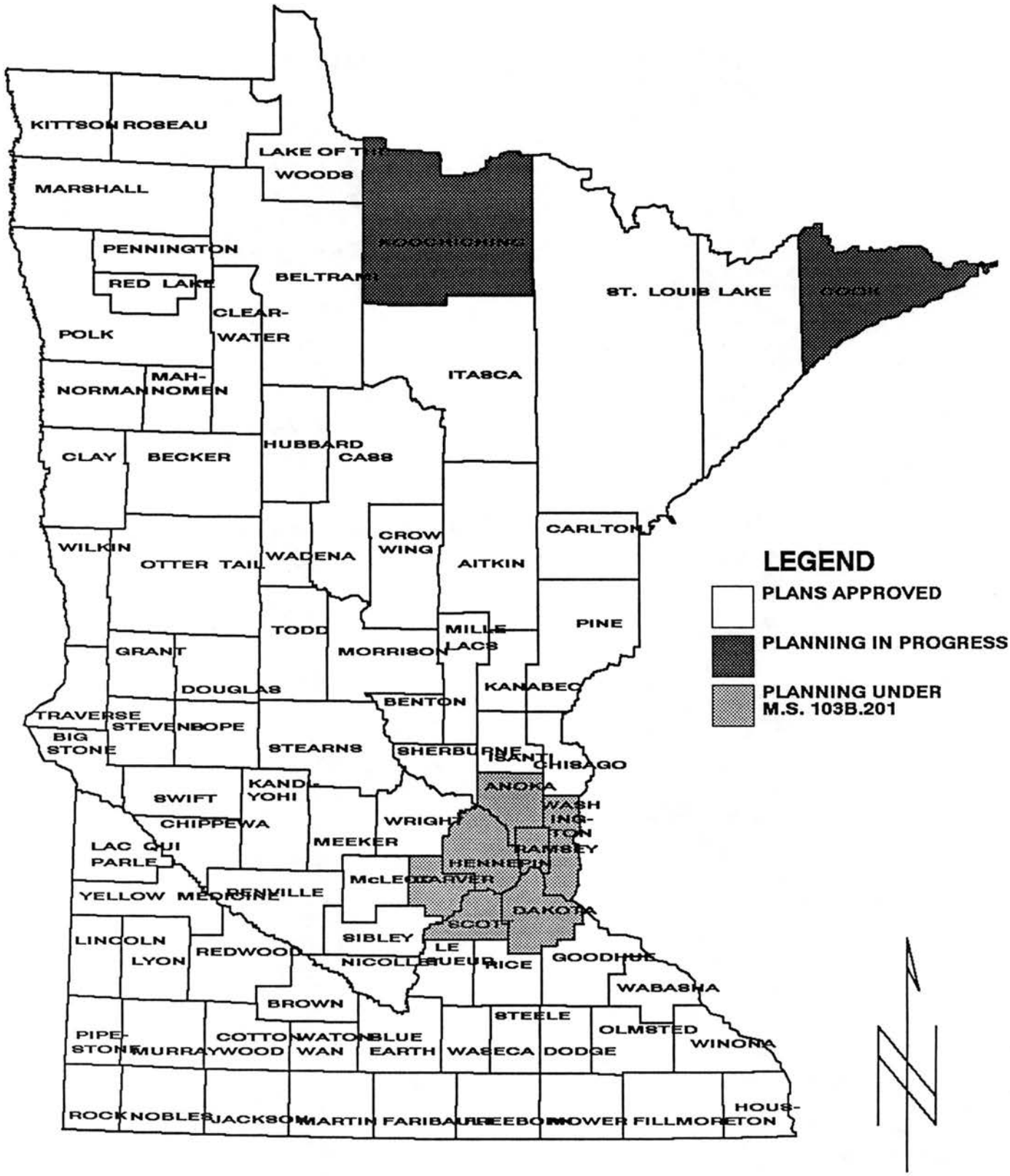
Purpose:
- to collect and assess available information on surface water, ground water, and land resources
- to identify existing and potential problems and opportunities for the protection, management, and development of water and land resources
- to develop local goals and objectives for the future development and use of water and land resources and to identify actions to achieve those objectives
- to develop and implement a program that is based on sound hydrologic management of water and related land resources, effective environmental protection, and efficient management.

Benefits:
- development of 80 county water plans in greater Minnesota; 6 ground water plans and 46 surface water plans in the seven county twin cities metropolitan area
- creation of 86 county-wide local task forces composed of a wide variety of representatives from local, state, and federal government, concerned citizens, and special interest groups.
- designation and hiring of local water plan coordinators within each county implementing a local water plan.
- has created an improved local-state partnership. counties and state agencies alike have reported improved communications and relations as a result of water planning
- helped counties recognize that environmental issues are inter-related and need to be considered in conjunction with other county programs such as planning and zoning, highways, and public health
- led to new and increased programs in abandoned well sealing, accelerated treatment of soil erosion and feedlots, surface and ground water monitoring, septic system replacements, wetland restorations, and adoption of new or revised land use ordinances and zoning regulations

Related Programs:
- seven joint powers boards encompassing 56 counties have been formed to provide coordination among adjoining counties on a regional basis
- the Minnesota DNR, and the MPCA require state approved local water plans as a condition of eligibility for the DNR, Flood Damage Reduction Program, and the MPCA, Clean Water Partnership Program respectively.

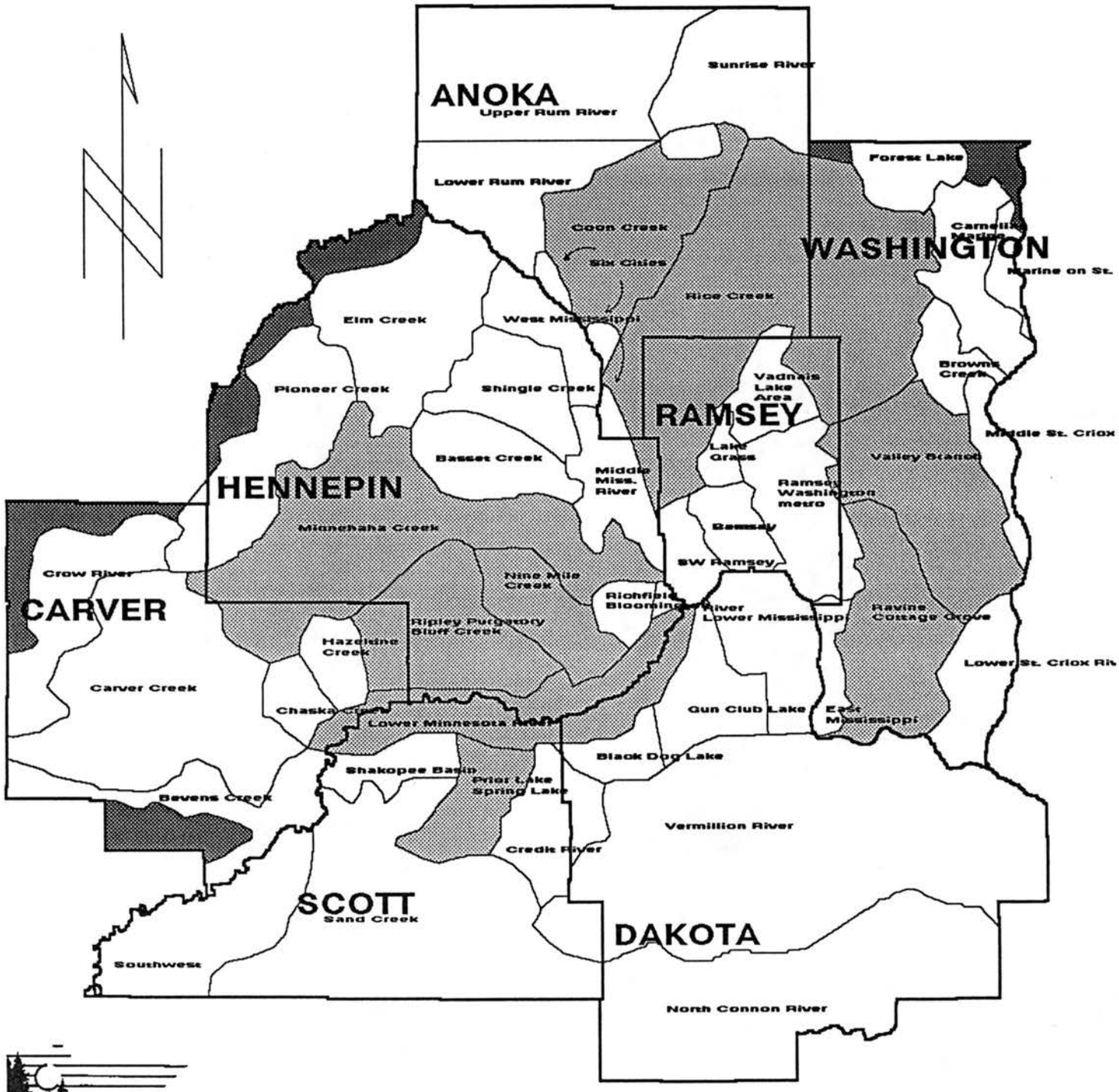
Contact: Doug Thomas, Water Planning Hydrologist, BWSR, (612) 297-5617, for more detailed information.

OCTOBER 1993 STATUS
LOCAL WATER PLANNING



BWSR 10/4/93

STATUS OF
SURFACE WATER MANAGEMENT
WMO's WORKING ON 2ND GENERATION "509" PLANS
AS OF JULY, 1993



Minnesota Board of Water & Soil Resources

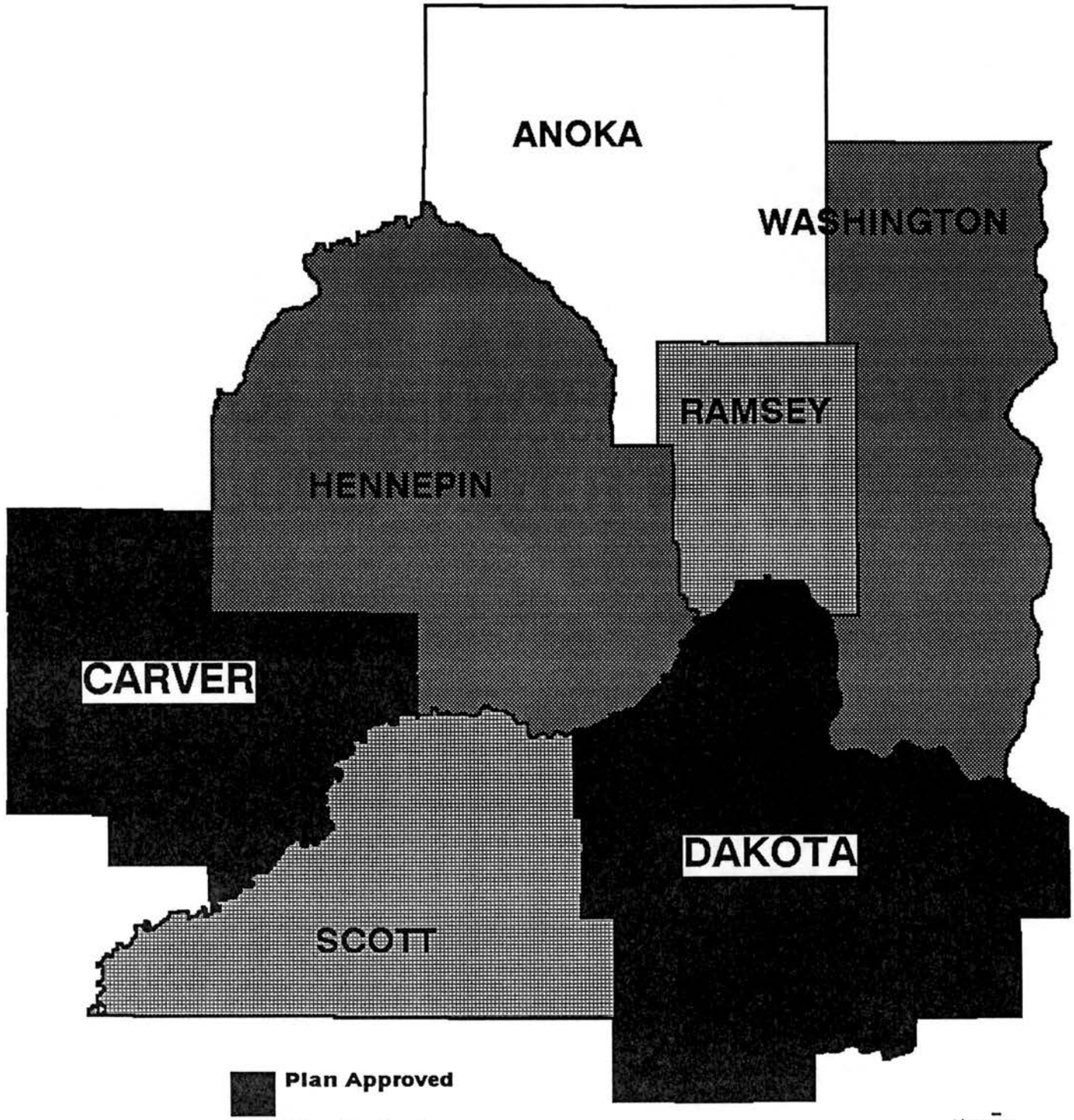
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Plans Approved

In Various Stages of the Plan Revision Process

Exempt prior to Aug. 1990
(most are in the process of planning adjoining WMO's)

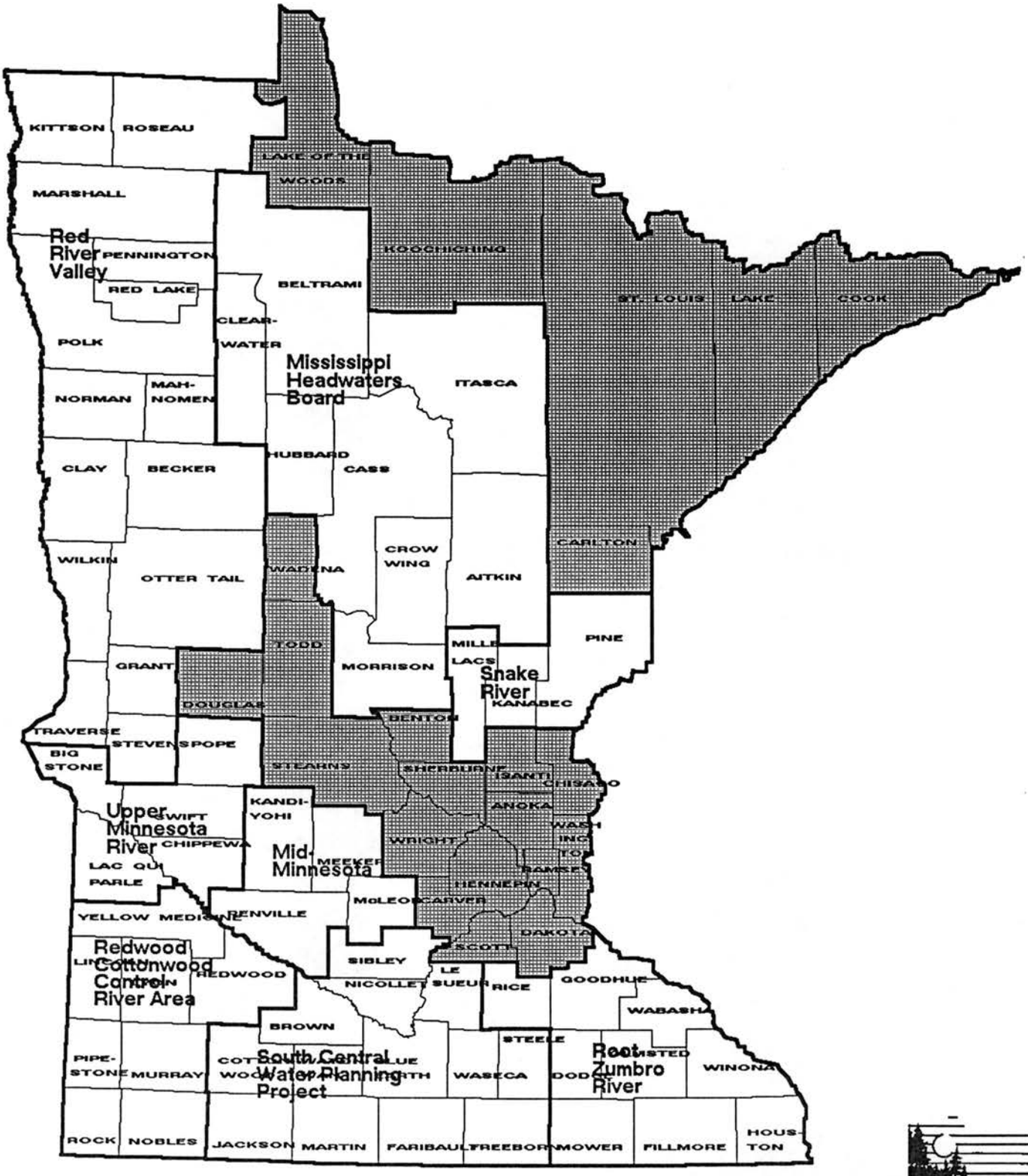
STATUS OF METROPOLITAN COUNTY GROUND WATER PLANNING



Minnesota Board of Water & Soil Resources

gwater
11/02/93

MINNESOTA WATER PLANNING
JOINT POWERS ORGANIZATIONS



JPOWERS
11/22/93

Minnesota Board of Water & Soil Resources

BWSR
COMPREHENSIVE LOCAL WATER PLANNING
PROFILE OF REDWOOD COUNTY
IMPLEMENTATION FOR 1992

EXAMPLE

PROGRAM ADMINISTRATION

- Redwood SWCD appointed by County as lead agency for implementation
- 900 hours were spent on administration
- 3 addittional staff were hired for 1115 hours during 1992
- Advisory committee met 4 times

Administration Spending = $16,055.00

PROGRAM IMPLEMENTATION

Education and Information Activities

- 2 well sealing demonstrations
- developed handouts titles "Having Your Water Tested" and "Sealing Abandoned Wells" for county wide distribution
- helped sponsor a 14 County Environmental Fair which 1,236 sixth grade students from SW Minnesota attended
- published 2 newsletters in local paper, approximate distribution 22,000
- printed and distributed 15,000 water quality placemats and distributed to 16 area restaurants
- purchased and distributed 7,000 magnets that showed guidelines for proper hazardous waste disposal to county residents
- wrote 4 news articles, broadcasted 8 radio programs and distributed paint stir sticks through local hardware stores on household hazardous waste

Education and Information Spending = $13,945.00

Monitoring and Data Collection

- phase one of surface water monitoring in the Sleepy Eye Creek sub-watershed was completed, this is a 4 year monitoring effort
- retested 123 wells in the county which had tested positive for bacteria or had nitrate detected at over 10ppm.

Monitoring and Data Collection Spending = $36,029.00

Land and Water Treatment Initiatives

- established local cost-share program to establish buffer strips along ditches and streams, 5 miles were established in 1992

Land and Water Treatment Spending = $1,000.00

Regulation/Land Use Control Initiatives

- updated county feedlot ordinance

Regulation/Land Use Control Spending = $2,800.00

Total Spending on Local Water Planning Initiatives in 1992 = $69,829.00

BWSR & the 1989 Ground Water Protection Act

Sensitive Ground Water Areas & the RIM Reserve Program

What is RIM Reserve?
The Reinvest In Minnesota (RIM) Reserve Program was established in 1986. The program accomplishes its goals of improving water quality and enhancing fish and wildlife habitat by compensating landowners for retiring certain agricultural lands from crop production. Eligible lands are enrolled under a permanent conservation easement with the landowner receiving compensation based on a percentage of local average agricultural land values.

Ground Water Protection Act Changes:
Lands eligible for the program traditionally had included drained wetlands, riparian cropland and pastured hillsides, and marginal agricultural lands. The 1989 Ground Water Protection Act authorized sensitive ground water areas and lands in or immediately surrounding sinkholes to be considered "marginal agricultural land" for program eligibility purposes. Wellhead protection areas (WHPAs) were also authorized to be designated as sensitive ground water areas.

Rules:
The rules governing RIM Reserve (MCAR Parts 8400.3000 - 8400.3930) were revised in January 1990, in part to incorporate amendments resulting from the Ground Water Protection Act.

Funding:
The Ground Water Protection Act provided no accelerated funding or additional staffing for the RIM Reserve Program.

Status:
In 1989 and 1990, a total of 7 limited and 22 perpetual easements were enrolled as "sensitive ground water areas." The BWSR convened an interagency committee of experts to determine whether the proposed easements were in sensitive ground water areas. The committee included representatives from the Minnesota Department of Natural Resources (DNR), Minnesota Geological Survey (MGS), Minnesota Pollution Control Agency (MPCA), Minnesota Department of Health (MDH).

In 1991, BWSR decided that the areas where RIM Reserve easements could actually make a difference in ground water protection are:

1) wellhead protection areas (WHPAs); and
2) lands in or immediately surrounding sinkholes

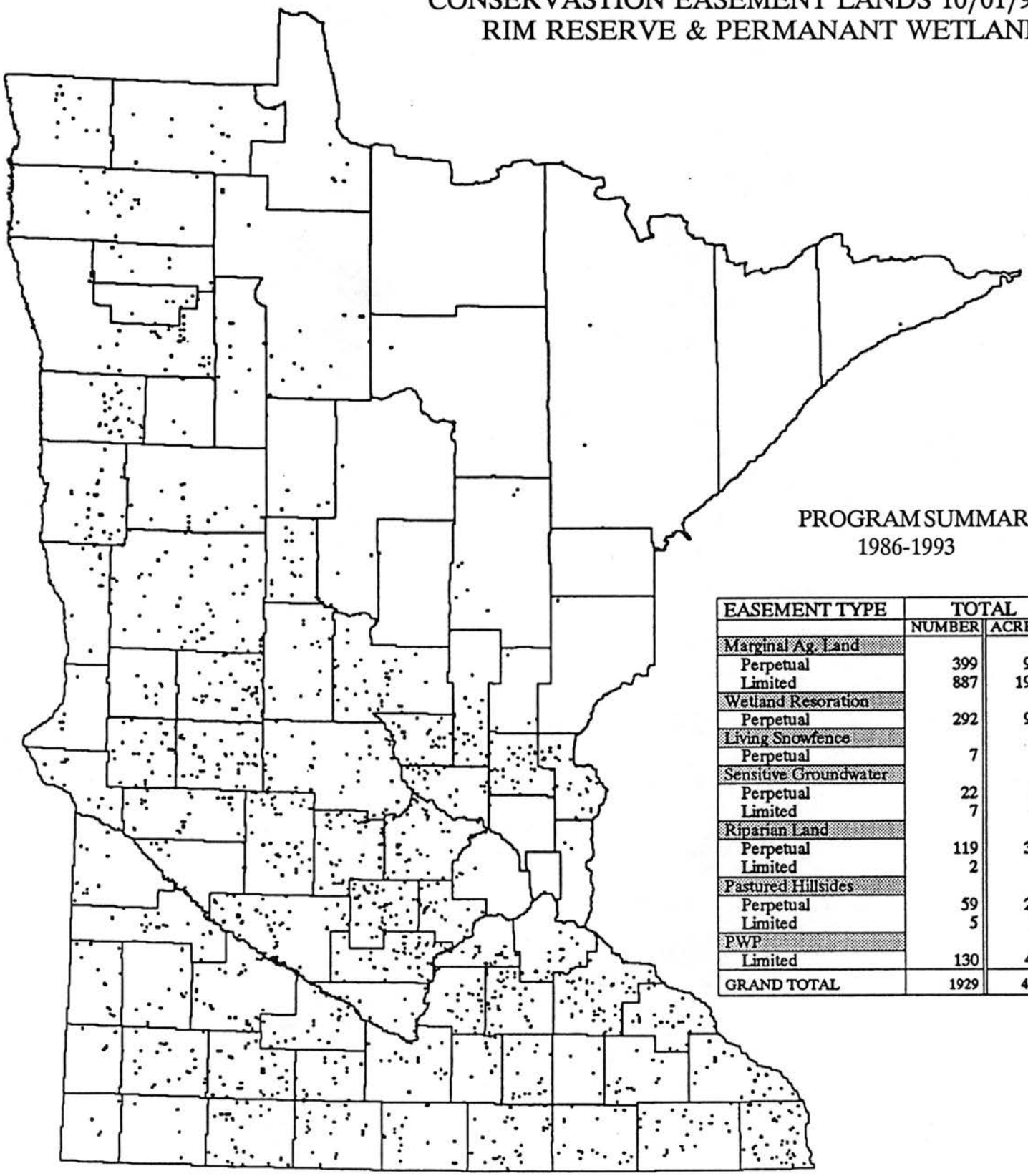
Recent efforts have involved encouraging easements in sinkhole or WHPA areas, but no easements areas have been enrolled yet. This is in part due to the fact that the Wellhead Protection Program, administered by MDH, is just getting started, and also because the cropland adjacent to sinkholes is considered too valuable to be enrolled into RIM Reserve.

Related Programs:

Wellhead Protection (WHP) - The MDH is currently developing WHP rules. As implementation of wellhead protection proceeds, it is anticipated that RIM reserve easements will be a key tool in WHPA management, especially in agricultural areas.

Contact:
Marybeth Block, Easement and Special Programs Coordinator, BWSR, (612) 297-7695

CONSERVASTION EASEMENT LANDS 10/01/93
RIM RESERVE & PERMANANT WETLAND



PROGRAM SUMMARY
1986-1993

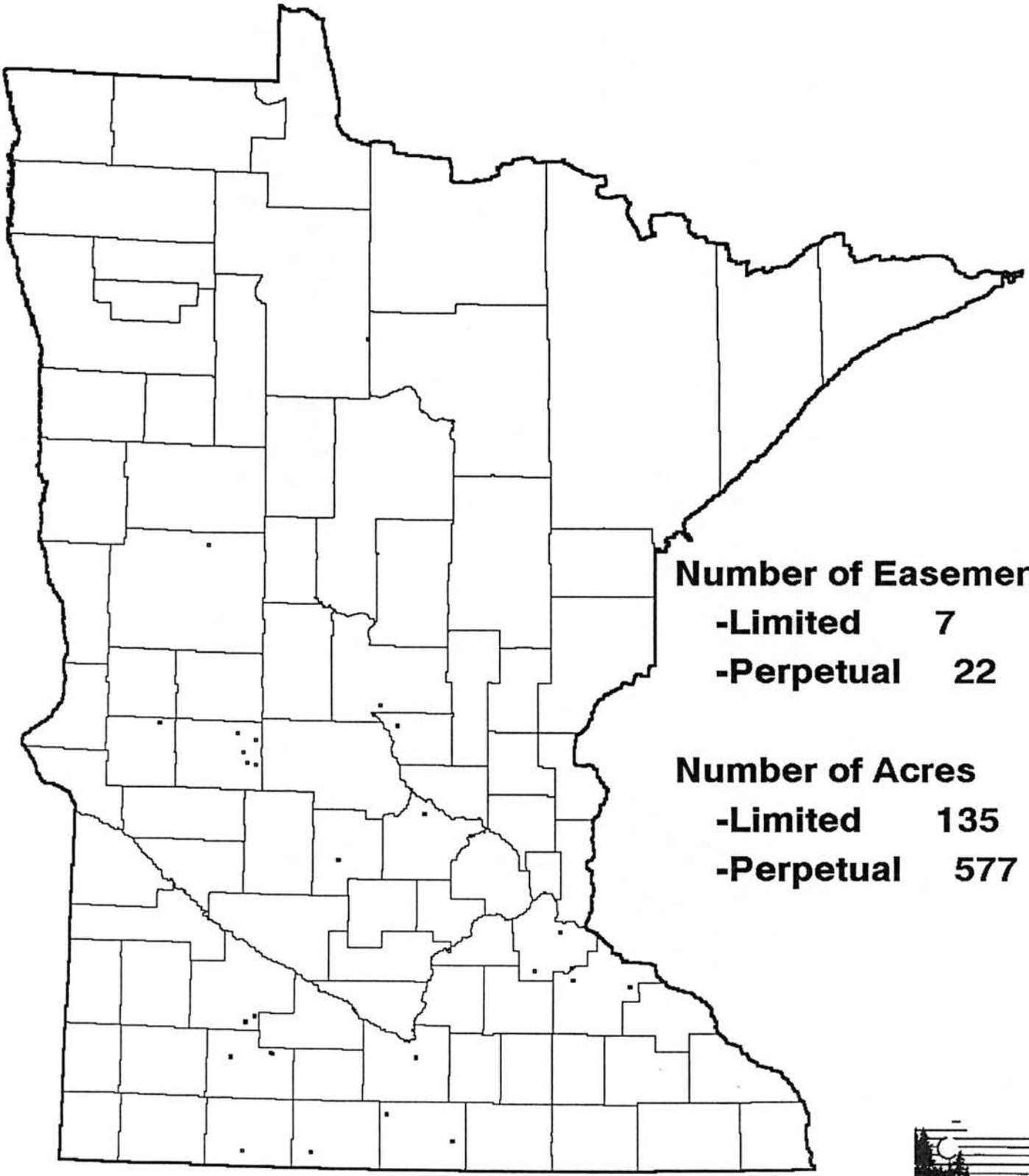
EASEMENT TYPE	TOTAL	
	NUMBER	ACRES
Marginal Ag. Land		
Perpetual	399	9711
Limited	887	19319
Wetland Resoration		
Perpetual	292	9277
Living Snowfence		
Perpetual	7	63
Sensitive Groundwater		
Perpetual	22	577
Limited	7	135
Riparian Land		
Perpetual	119	3712
Limited	2	53
Pastured Hillsides		
Perpetual	59	2166
Limited	5	125
PWP		
Limited	130	4730
GRAND TOTAL	1929	49868

This map shows all sections
containing any CONSERVATION EASEMENT LAND.

Prepared By
Minnesota Board of Water & Soil Resources

Minnesota
Board of
Water & Soil
Resources

SENSITIVE GROUNDWATER - RIM RESERVE EASEMENTS



Number of Easements

-Limited 7

-Perpetual 22

Number of Acres

-Limited 135

-Perpetual 577

Minnesota Board of Water & Soil Resources

November 1993

STATUS OF WMO ANNUAL REPORTING FOR FY 1992
By Barbara W. Ohman, 11/23/93

BACKGROUND

MN Rules Chapter 8410.0150, Metropolitan Area Local Water Management (Rules), require watershed management organizations (WMOs) to "submit to the board a financial report, an activity report, and an audit report for the preceding fiscal year" within 120 days of the end of the WMO's fiscal year. Reporting for 1992 is the first year that this requirement is in effect, since the rules became effective August 1, 1992.

The Rules also require that Joint Powers Agreements must be updated to be in conformance with Chapter 8410.0030, Content of Joint Powers Agreements, no later than July 27, 1993. The Rules do not specifically require that BWSR be sent any updated JPAs, therefore, we do not have a good idea of overall compliance at this time.

REPORTING STATUS

- Of the 46 WMOs in the metro area, 18 returned annual activity reports, and 15 of those submitted financial/audit reports.
- Of the 18, only 8 were submitted within 120 days of the end of the fiscal year.
- Of those submitted, only 2 were non-compliant, with the rest attempting for this first year to address the requirements of the Rules.
- Local plan adoption and implementation status, from those reporting, indicates that 21% of the local communities have approved plans, while an additional 17% are in the process of plan development.
- As of 11/23/93, only one updated JPA has been reported to BWSR. Informal feedback indicates that the majority and 2/3 voting requirements are problematic.

ADDITIONAL INFORMATION

- Attached with this report is a copy of the memo sent to all metro WMOs and WDs regarding the annual reporting requirements, as well as the BWSR Staff Checklist used to review submitted reports. Also included is a copy of the memo sent to all metro watershed planning entities on October 12, 1992, in which WMOs were reminded of the reporting requirements as well as the JPA updating requirements.
- Attached is a chart of the status of the 1992 annual reporting status, as well as two figures depicting the status of compliance with Rules 8410.0150.

Minnesota Board of Water & Soil Resources

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Fax (612) 297-5615

Field Offices

Northern Region:

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Fax (218) 723-4794

3217 Bemidji Avenue N.
Bemidji, MN 56601
(218) 755-4235
Fax (218) 755-4201

217 S. 7th Street
Suite 202
Brainerd, MN 56401-3660
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Fax (218) 828-6036

Southern Region:

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(507) 359-6074
Fax (507) 359-6018

1200 S. Broadway
Room 144
Rochester, MN 55904
(507) 285-7458

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Marshall, MN 56258
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Fax (507) 537-6368

Metro Region:

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St. Paul, MN 55107
(612) 296-3767
Fax (612) 297-5615

MEMO: Chairs, Watershed Management Organizations
Presidents, Metro Area Watershed Districts

FROM: Jim Haertel, Metro Board Conservationist
Barbara Ohman, Metro Board Conservationist

DATE: November 22, 1993

RE:
- **Annual Reporting Requirements under MN Rules Chapter 8410.0150 - 1992 Annual Reports**
- **Joint Powers Agreements Updates Due, 7/27/93**

We have completed our reviews of 1992 annual reports for those which were submitted as required under MN Rules Chapter 8410.0150, Metropolitan Area Local Water Management (Rules). The Rules require that the reports, including financial audit, be submitted within 120 days of the end of the fiscal year. Thank you for your understanding of the late date of the completion of our review, as we dealt with workload (WCA) and staffing issues this past summer.

If your WMO did submit an annual report, attached with this memo is a completed BWSR Staff Checklist of the items required by the Rules. Areas that may be deficient should be corrected. Further, you may use the checklist for completing the 1993 Annual Report, to be sure to include all necessary information.

If your WMO did not submit an annual report, attached with this memo is a blank BWSR Staff Checklist of the items required by the Rules. Please be advised that a 1992 Annual Report is required. You may make use of the checklist to guide your completion of the reports for 1992 and 1993. An elaborate report is not required, and a simple statement or paragraph addressing each of the areas would be sufficient.

We are especially interested in the status of adoption and implementation of the members' local water management plans. We need to update our Board as to the status of these local planning efforts, and determine where more attention is needed in these efforts.

This memo also serves to remind Joint Powers Agreement (JPA) WMOs that, as specified in the Rules (8410.0030, Subp. 2), JPAs must be updated to be in conformance with Chapter 8410.0030 by July 27, 1993. Please take the opportunity at your next board meeting, if you have not already done so, to review your JPA, update as necessary, and submit the update to our office.

Thank you for your attention to these matters. It is important that we maintain a firm understanding of the status of water management implementation. We are continually asked by legislators and special interest groups about the status of water management activities in your areas.

CC: METRO SWCDs - WITH CHECKLISTS FOR WMOS IN COUNTY

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Metropolitan Area Local Water Management
MN Rules Chapter 8410.0150

ANNUAL REPORTING REQUIREMENTS
BWSR STAFF CHECKLIST

Reporting Year:_____

WMO:_____

Date Report/Work Plan Received:_____ Reviewed by:_____

Date Financial Report Received:_____

Subp. 1 Within 120 days of end of fiscal year? Y / N

Subp. 1 Audit Report prepared by CPA or state auditor? Y / N

Subp. 2 Content of Annual Financial Report

Y / N A. approved budget

Y / N B. reporting of revenues

Y / N C. reporting of expenditures

Y / N D. financial audit report or equivalent

Subp. 3 Content of Annual Activity Report

Y / N A. list of board members, committee members and vacancies, WMO officers, addresses, and organization represented (JPAs) or county of appointment (WDs)

Y / N B. list of employees and consultants and addresses/phone numbers

Y / N C. assessment of previous year's work plan, indicating if goals/objectives were achieved, and if not, why not

Y / N D. projected work plan for next year with goals/objectives

Y / N E. permits or variances issued or denied, and any enforcement action

Y / N F. summary of water quality monitoring data

Y / N G. evaluation of status of local plan adoption and implementation ____ #apprvd ____ #in prep ____ #total locals

Y / N H. copy of published communication required by part 8410.0100, subpart 4

Y / N I. activities related to biennial solicitation for legal, professional or technical consulting services under MN Statutes 103B.227, subd. 5

Y / N J. assessment of changes in fund balances, including description of program costs with respect to overall annual budget

Y / N K. status of any locally adopted wetland banking program

Y = Substantially Compliant with 8410.0150
N = Not Compliant or Vague and Unclear

Minnesota Board of Water & Soil Resources

Southbridge Office Building
155 South Wabasha St., Suite 104
St. Paul, Minnesota 55107

(612) 296-3767
Fax (612) 297-5615

October 12, 1992

To: Watershed Management Organizations
WMO Technical Advisors
City Planners
Soil and Water Conservation Districts

From: Ron Harnack, Executive Director
Board of Water and Soil Resources

Subject: Metro Local Water Management Rules

Enclosed is a copy of rules which were recently adopted by the Board of Water and Soil Resources (BWSR) relating to watershed management in the seven county metro area. The rules are the result of over a year of effort by a 42 member advisory committee in providing guidance and direction to the content of the rule.

The adoption of the rules was pursuant to Chapter 601 of the Laws of 1990 which directed the BWSR to address the following major items:

1. the content of joint powers agreement,
2. the content of watershed management plans,
3. the content of local watershed plans,
4. annual reporting requirements of watershed management organizations, and
5. procedures for dealing with non-compliance.

There are some near-term impacts of the rules on WMOs. For instance, all watershed management organizations (WMOs), including metro watershed districts, will have to submit annual financial and activity reports consistent with Part 8410.0150 of the rules within 120 days of the WMO's current fiscal year. Also, all WMOs created by joint powers agreements should note that they will need to revise their joint powers agreements by August 1, 1993 to be consistent with current law and rule.

The impact the rules will have on a the content of a WMO's watershed management plan will vary from WMO to WMO. Generally, if a WMO has an approved "first generation" plan, the plan will have to be revised consistent with the rules according to the revision schedule adopted in the plan. However, many WMOs may want to revise their "first generation" plan sooner for a number of reasons. The BWSR encourages this to occur at the soonest practical time.

Regional Offices

Northwest Region
1106 Paul Bunyan Drive, NE
Bemidji, MN 56601
218-755-3963

Northeast Region
394 South Lake Avenue
Room 403
Duluth, MN 55802
218-723-4752

West Central Region
503 Washington Street
Brainerd, MN 56401
218-828-2604

South Central Region
Box 756
New Ulm, MN 56073
507-359-6074

Southeast Region
Friedell Bldg., Room 100
1200 S. Broadway
Rochester, MN 55904
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Southwest Region
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1400 E. Lyon Street
Marshall, MN 56258
507-537-6060

East Central Region
Southbridge Office Building
155 South Wabasha St., Suite 104
St. Paul, MN 55107
612-296-3767

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The content of local watershed plans of cities and towns will be affected by these rules primarily to the extent the WMO plans affecting the city are compliant with the plan content portion of the rule.

The rules will provide more consistency in metropolitan watershed plan implementation in the future. Primarily they will define the roles of involved local governments, set priorities of implementation, and enhance coordination of state, local and private interests.

The BWSR recently established a metropolitan regional field office with the aim to provide a more proactive approach to assisting WMOs, soil and water conservation districts and other local governments with watershed plan revisions, grant and cost share programs and implementation of the wetland conservation act. Below is a brief account of the staff assigned to the metropolitan region and their backgrounds.

Bruce Sandstrom, Regional Supervisor. 15 years experience with the DNR, Division of Waters involving public waters permits; floodplain, shoreland and wild and scenic river zoning and the national flood insurance program, eight years of which were at field offices in the DNR Metro Region and Region 3. Three and 1/2 years as BWSR's metro water plan coordinator. BS degree in Fisheries Biology and Masters of Agriculture in Ag. Engineering Technology. Certified as a Professional Hydrologist by the American Institute of Hydrology.

Barbara Ohman, Board Conservationist. Former District Administrator of the Dakota Soil and Water Conservation District. Experience as the Conservation Administrator for the Town of Lincoln, Massachusetts involving wetland delineation and program administration. BS in Biology and Environmental Studies from Boston College.

James Haertel, Board Conservationist. Five years with DNR, Division of Waters in Rochester and Lake City as Area Hydrologist involving public waters permits; floodplain, shoreland and wild and scenic river zoning. Nine years with the National Weather Service as a hydrologist involved in hydrologic modeling and flood forecasting; eight of which were in Anchorage, Alaska. BS in Forestry and MS in Forest Hydrology.

Please feel free to direct any questions you may have with respect to these rules to any of our Metro Region field staff at 297-4958.

Encl

cc Board Members
Select BWSR Staff

a:rulemail.ltr

STATUS OF WMO ANNUAL REPORTING FOR FY 1992

WMO Name	Date Activity Report	Date Finan. Report	Total Funds Expended	Annual Work Pln (Y/N)	Amount Next Yr Budget	# Local Plans Appr'd	# Local Plans Possible	News Letter (Y/N)	Date 509 Plan Apprvd	Due Date 509 Plan Revision	JPA Updated (Y/N)
Bassett Creek							9		7/26/89	?	
Bevens Creek							9		3/27/91	12/31/95	
Black Dog							5		11/22/89	12/31/00	
Browns Creek	5/28/93		1805	Y		4	6	N	1/24/90	12/31/00	
Carnelian–Marine	11/6/92	7/16/93	34691	N	38450	?	5	Y	3/25/92	12/31/00	
Carver Creek							10		7/24/91	12/31/95	
Central Ramsey	4/28/93	4/28/93	6244	N		?	4	Y	3/27/91	12/31/94	
Chaska Creek							4		no plan		
Coon Creek	7/19/93			Y		1	5	N	7/27/88	12/31/90	
Cottage Grove Ravine									no plan		
Credit River							7		3/27/91	12/31/95	
Crow River							9		12/18/91	12/31/95	
East Mississippi									no plan		
Elm Creek	5/25/93	2/25/93	43343	Y		0	9	N	5/25/88	?	Y
Forest Lake							3		2/28/90	12/31/00	
Grass Lake							2		8/19/87	?	
Gun Club Lake	3/17/93	1/22/93	16661	Y		2	3	Y	8/23/89	12/31/95	
Hazeltine Bavaria									no plan		
Lower Minnesota River							15		no plan		
Lower Mississippi River							7		7/26/89	?	
Lower Rum River	4/27/93	3/22/93	12484	Y		1	4	N	1/23/91	12/31/95	
Lower St. Croix	5/7/93			Y		1	3	N	6/26/91	12/31/00	
Marine on St. Croix							4		5/22/91	12/31/00	
Middle Mississippi									no plan		
Middle St. Croix							11		4/24/91	12/31/00	
Minnehaha Creek							30		5/26/93	12/31/95	
Nine Mile Creek	7/22/93	6/8/93	72889	Y		?	6	N	no plan		

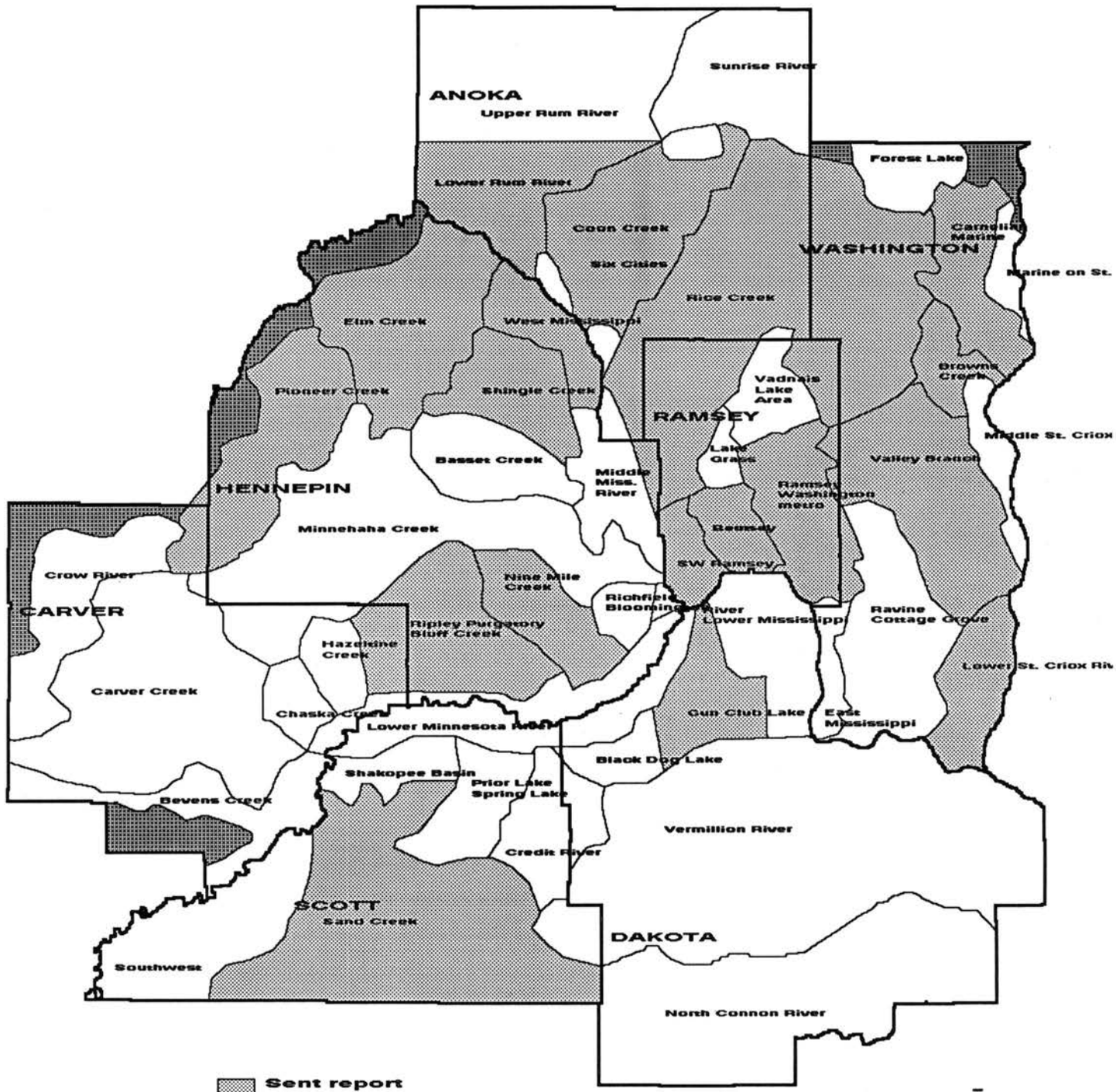
11/29/93

STATUS OF WMO ANNUAL REPORTING FOR FY 1992

WMO Name	Date Activity Report	Date Finan. Report	Total Funds Expended	Annual Work Pln (Y/N)	Amount Next Yr Budget	# Local Plans Appr'd	# Local Plans Possible	News Letter (Y/N)	Date 509 Plan Apprvd	Due Date 509 Plan Revision	JPA Updated (Y/N)
North Cannon River							11		10/23/91	12/31/00	
Pioneer Creek	4/23/93	5/18/93	9662	Y	10000	0	8	Y	2/24/88	1/1/00	
Prior Lake–Spring Lake							5		5/22/91	12/31/95	
Ramsey–Wash. Metro	9/8/93	9/30/92	1144463	Y		?	11	N	9/12/86	?	
Rice Creek	11/17/93	11/17/93		N		6	31	N	7/25/90	12/31/90	
Richfield–Bloomington							2		1/23/91	12/31/95	
Riley–Purg–Bluff Creek	8/25/93	6/9/93	230554	Y	223000	0	7	Y	no plan		
Sand Creek	10/93	8/25/93	1880	Y		10	11	N	4/24/91	12/31/95	
Shakopee Basin							4		4/24/91	12/31/95	
Shingle Creek	5/19/93	5/19/93	106143	Y		4	9	N	4/25/90	?	
Six Cities							6		7/27/88	12/31/93	
Southwest Ramsey	4/28/93	4/28/93	6698	N		?	4	Y	3/27/91	12/31/94	
Southwest Scott							4		4/24/91	12/31/95	
Sunrise River							3		9/25/91	12/31/95	
Upper Rum River							5		no plan		
Vadnais Lakes Area						1	7		4/7/87	?	
Valley Branch	6/4/93	3/3/93	455687	Y	189390	1	13	N	9/8/87	12/31/90	
Vermillion River							20		8/23/89	12/31/00	
West Mississippi	5/19/93	5/19/93	61193	Y		0	5	N	4/25/90	?	

11/29/93

STATUS OF
WMO ANNUAL REPORTING
FOR FY 1992



Sent report

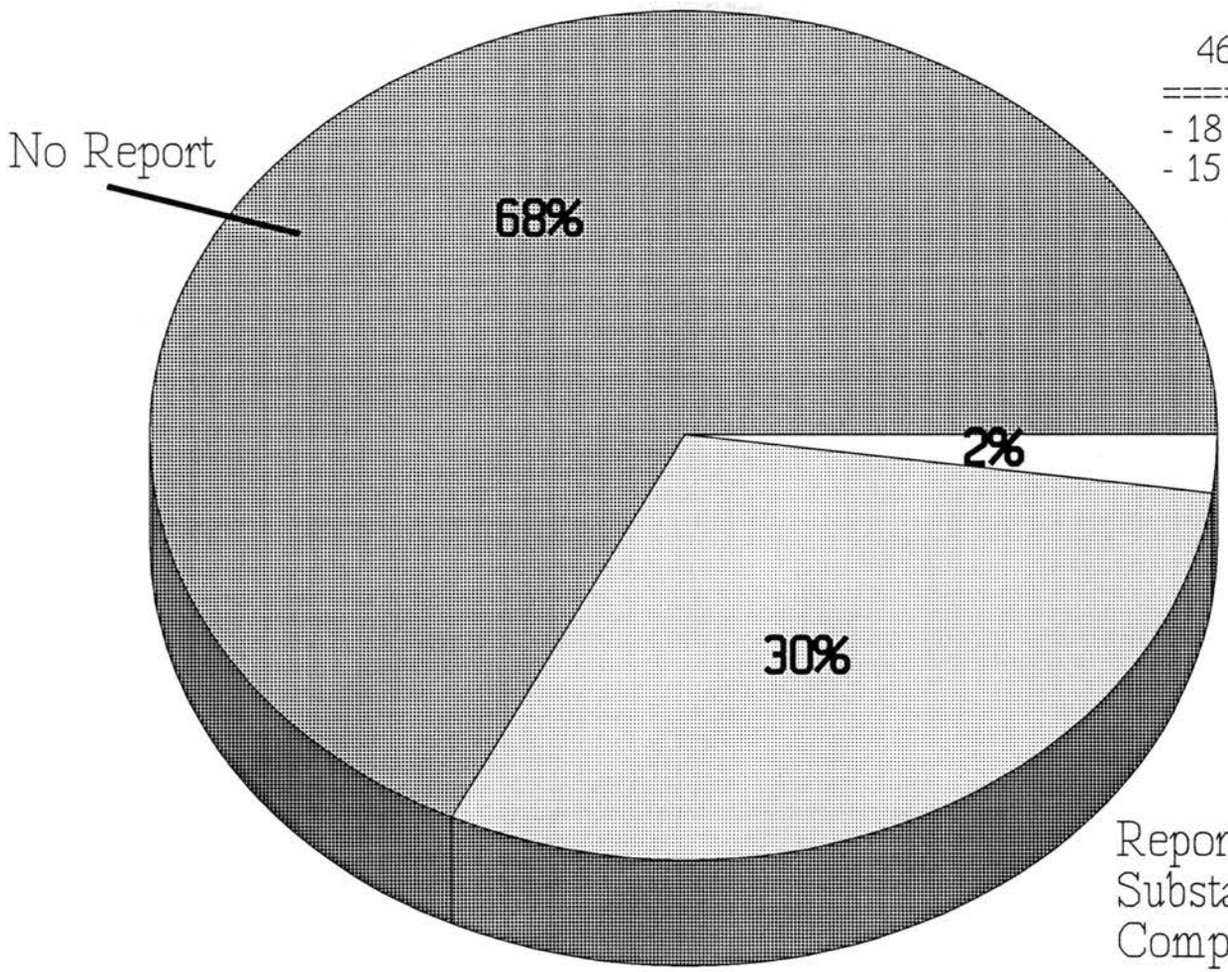
Did not send report

Exempt prior to Aug. 1990

WMOSTAT
11/24/93

Minnesota Board of Water & Soil Resources

1992 WMO Compliance with MN Rules Chapter 8410.0150



46 WMO's in Metro Area

- 18 Submitted Reported
- 15 Submitted Fiancial/Audit Reports

Minnesota Board of Water & Soil Resources

WMOSTATB
11/24/93

Dec Brd Mtg

October 27, 1993

Mr. Neal Dodd
Route 2, Box 115
Montevideo, Minnesota 56265

Dear Mr. Dodd,

Your request to release an access lane (approximately 2.2 acres) from RIM easement # 61-07-86-01 was discussed at today's meeting of the Board of Water and Soil Resources. The Board tabled action on the request until December 9 and asked that the following information be gathered:

- A map showing the delineation of any wetlands on the 80 acre parcel that are protected by the Wetland Conservation Act. Our agency administers this program, and we want to make sure our actions on your request will not impact any wetlands protected under the act.
- Documentation from the Pope Co. Planning and Zoning office indicating what, if any, restrictions pertain to building a structure on the land located northeast of the easement and southwest of the existing lake shore. This will assist the Board in determining how feasible it would be for future landowners to develop the non-easement land for a seasonal or permanent residence.
- A soil survey map of the parcel.
- A narrative description of the area northeast of the RIM boundary and southwest of the existing lake shore in terms of the topography and existing vegetation.

The material requested will provide the Board with the information necessary to assess the long-term impacts of releasing easement acres for the purposes of vehicular access to the lake.

Generally, I believe the Board supports granting access to the property not in the easement. However, as I mentioned in our phone conversation earlier today, the Board recognizes the precedence that their action on this issue may set. Consequently, they seek to be fully informed regarding the implications the release may have in terms of future owner actions. The Board may consider alternative actions, such as leaving the access lane in the easement but amending the conservation plan to allow for limited vehicular use on the access lane.

Please feel free to call me if you have any questions or comments at (612) 296-7965. I encourage you to contact Kim Krueger of the Pope Co. Soil and Water Conservation District for assistance in compiling the requested information.

Sincerely,

Marybeth Block, Easement Coordinator

-more-

Minnesota Board of Water & Soil Resources

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cc: Kim Krueger, Pope SWCD
Dan Steward, Board Conservationist
Ron Harnack, BWSR Executive Director

Minnesota Board of Water & Soil Resources

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Referred to DRC

November 23, 1993

To: Jim Nielsen, Chair
Board of Water and Soil Resources

Thru: Jim Birkholz, Assistant Director

From: Bruce Sandstrom

Subject: Landview Landscaping Appeal, Minnehaha Creek Watershed District

Landview Landscaping has filed an appeal with the BWSR under Minn. Statutes Section 103D.537 regarding the provisions of an order issued by the Minnehaha Creek Watershed District (MCWD). The order related to Landview Landscaping's application for a contractor's license to install shore protection on Lake Minnetonka. The appeal was filed within the 30 days provided by the law.

I recommend that the Board assign this matter to the Dispute Resolution Committee to hear the matter and make a recommendation to the full Board for decision at the Jan. 19 regular meeting. The MCWD has provided us a 150 page transcript of their hearing that lead to their decision on the subject order.

I suggest the following schedule be adopted by the BWSR in the review of the matter:

Dec. 13	- Deadline for Landview Landscaping to file a brief
Jan. 4	- Deadline for MCWD to file a responding brief
Jan. 11	- Deadline for Landview to file any reply brief
Jan. 12	- DRC convenes hearing on the matter
Jan. 19	- Board hears DRC recommendations & makes decision

The brief submittal portion of the schedule was proposed by MCWD's attorney and has apparently been agreed to by Landview's attorney.

The owner of Landview Landscaping is Mr. Stephen Spartz. The Board should be advised that Mr. Spartz has alleged that the MCWD's order caused him to go bankrupt and to lose his home. Therefore it is appropriate for the BWSR to proceed without delay in responding to this appeal. Mr. Spartz has also requested the Hennepin County Board to remove four of MCWD's managers for alleged mal and misfeasance. Enclosed are the following items for your information:

- Landview's appeal (10/26/93)
- MCWD's letter a brief schedule (11/9/93)
- Request for removal of managers (10/13/93)
- Response from Co. Attorney re. removal of managers (11/16/93)
- BWSR response to Co. Attorney (11/19/93)

cc Ron Harnack
Jim Haertel
Doug Thomas
Louis Smith
MCWD, President
Steve Samborski

Stephen Spartz

a:spartz.doc

Landview Landscaping
3670 Hwy 7
Excelsior, MN 55331
Office: (612) 470-5263
Owner: Stephen Spartz

TO:
Board of Water & Soil Resource
155 South Wabasha Suite 104
St Paul, MN 55101

FROM: Stephen Spartz Owner/Landview Landscaping

DATE: October 26, 1993

RE: Re: Request for (Appeal) Reconsideration.

Dear Members of the Board of Water and Soil Resources,

Pursuant to Mn. Stat. sec 14.64, et seq., and Mn. Stat. sec 103D 537(b).,

Please accept this letter for request and reconsideration of the MCWD Boards Findings of Fact, Conclusions, and Order for conditional license for Landview Landscaping. dated September 27, 1993 and Boards decision for denial of new hearing dated October 14, 1993 for the following reasons.:

1. The Board Lack the Statutory, and Authority to issue a license with conditions.

2. The Board has selectively enforced its rules regarding slope and random riprap standards and handplaced riprap standards to Landview Landscapings projects violating its constitutional rights

3. The Board improperly interpreted its rules concerning random or handplaced riprap engineering standards.

Landview Landscaping request that the Board reopen the hearing to allow Landview Landscaping to offer additional evidence as follows.

1. Other Contractors Permits and actual finished projects.

2. Other Contractors License's

3. and Other Items Regarding My License.

Sincerely,

Stephen Spartz

Stephen Spartz
Contractor Landview Landscaping

POPHAM HAIK
SCHNOBRICH & KAUFMAN, LTD.

U.S. OFFICES:
DENVER, COLORADO
TEL 303-893-1200
MIAMI, FLORIDA
TEL 305-530-0050
WASHINGTON, D.C.
TEL 202-962-8700

SUITE 3300
222 SOUTH NINTH STREET
MINNEAPOLIS, MINNESOTA 55402
TEL 612-333-4800
FAX 612-334-8888

INTERNATIONAL OFFICES:
LEIPZIG, GERMANY
TEL 01149-341-4918429
STUTTGART, GERMANY
TEL 01149-711-296303

LOUIS N. SMITH, ESQ.
DIRECT DIAL (612) 334-8731

November 9, 1993

Mr. Ron Harnack
Executive Director
Minnesota Board of Water & Soil Resources
155 South Wabasha Street, Suite 104
St. Paul, MN 55107

Re: Landview Landscaping Inc. v. Minnehaha Creek Watershed District

Dear Mr. Harnack:

We represent the Minnehaha Creek Watershed District ("MCWD"), and have received a copy of the letter of Landview Landscaping, Inc. dated October 26, 1993, appealing the decision of the MCWD Board of Managers concerning Landview's shoreline improvement contractor's license.

Under Minnesota Statutes Section 103D.537(a), the decision on appeal must be based on the record made in the proceeding before the Managers. The record will demonstrate that Landview had a full opportunity to present evidence and arguments at the extensive public hearing held before the Board of Managers on August 31, September 8 and September 15, and so Landview's request to offer additional evidence must be denied.

The MCWD staff are currently preparing the transcript of the public hearing in this matter, and we anticipate that we will submit a certified record to the BWSR on or before Monday, November 22, 1993.

I would offer the following suggestion for the procedure in this appeal. Following the filing of the certified record, appellant Landview Landscaping Inc. could file a brief on or

before Monday, December 13, 1993. The MCWD would take until Tuesday, January 4, 1994, to file a responding brief. Landview could have until Tuesday, January 11, 1994, to file any reply brief.

Such a schedule would permit the matter to be fully briefed and submitted to the Board prior to its January meeting on Wednesday, January 19, 1994. The parties then could present oral argument to the Board at that meeting.

I have discussed this proposed schedule with Mr. Steve Samborski, attorney for Landview Landscaping, Inc., and he is agreeable to the schedule as I have outlined it.

Please contact me at the above address to confirm that this schedule meets with your approval. I would be pleased to provide any further information that you may require.

Very truly yours,



Louis N. Smith

cc: MCWD Board of Managers
Ellen Sones
Mike Panzer
Steve Samborski
Jim Haertel

537/22027338 11/9/93

Stephen Spartz
3870 Hwy 7
Excelsior, MN 55331
Office: (612) 470-5263

Emily Ann Staples & Chairman Mark Andrews
County Commissioners
A-2400 Government Center
Minneapolis, MN 55487

FROM: Stephen Spartz Owner/Landview Landscaping

DATE: October 13, 1993

RE: Request for hearing on removal of MCWD Board of Managers.

Dear County Commissioners,

Pursuant to Mn. Rules sec. 8410.0040 Removal of Organization Representatives.

Please accept this letter for request for public meeting for removal of the following MCWD Board of Managers for the following reasons:

Managers requested to be removed:

President Thomas Maple
President Complaints and Violations Committee Woodrow Love
Manager Martha Hartfield
Manager Clarckson Lindley

Reasons:

1. Voting on issues where there was a "conflict of interest."
2. Politically involved in certain issues.
3. Frivolous spending of tax dollars
4. Showing favoritism towards certain contractors.
5. Approving of permits that are in violation of state requirements. Department of Natural Resources.
6. Making orders on Citizens and Contractors of which they lack statutes and authority.
7. Use of MCWD standards that they knowingly know are in violation of clearly established standards of their governing agencies.
8. Hiding of issues that should be made public.
9. Improper interpretation of MCWD Rules.
10. Lack of having a mandatory citizens advisory committee.
11. Lack of concern for the endline consumer they are representing.

I believe it is in the publics best interest that the above boardmanagers be removed.

Please try to send a representative or yourself to the Minnetonka Civic Center on Thursday October 14, 1993 when I will be making it aware to the boardmanagers of this request.

Sincerely,



Stephen Spartz
Contractor Landview Landscaping

MICHAEL O. FREEMAN
COUNTY ATTORNEY

(612) 348-5550
T.D.D. (612) 348-6015

OFFICE OF THE HENNEPIN COUNTY ATTORNEY
2000 GOVERNMENT CENTER
MINNEAPOLIS, MINNESOTA 55487

November 16, 1993

Mr. Stephen Spartz
3670 Highway 7
Excelsior, MN 55331

Re: Request for hearing on removal of Minnehaha Creek Watershed District Managers

Dear Mr. Spartz:

I am writing in response to your letter of October 13, 1993, to Commissioners Staples and Andrew in the above issue. Commissioner Staples has referred it to me for response.

In your letter you request that the County Board hold a public meeting to consider removal of four managers of the Minnehaha Creek Watershed District. The rule that you cite (Minn. Rule 8410.0400) does not provide for a citizen-initiated hearing. Rather, it provides that if the County Board determines that removal of a watershed manager may be warranted for a violation of the district's or the county's code of ethics, or for malfeasance, nonfeasance, or misfeasance, before it can take such a removal action, it must provide the manager an opportunity for a hearing before the county board.

Further, the rule that you cite provides that any decision of the County Board may be appealed to the Board of Water and Soil Resources (BWSR). That Board, rather than the County Board, has oversight of watershed districts generally. With respect to the removal process, the BWSR prescribes standards and procedures for removing managers for just cause. Thus, it is appropriate for your allegations to be reviewed initially by the BWSR, rather than the County Board.

In your letter you cite eleven reasons why you believe removal is warranted. However, you provide no specific facts to support those reasons. Thus, I would request that you provide specific facts in writing regarding each of these reasons. Send them directly to: Board of Water and Soil Resources, 155 South Wabasha Street, Suite 104, St. Paul, MN 55107, with a copy to the Clerk of the County Board. The BWSR will act as a non-biased

party in investigating your allegations. If the County Board is advised that some action is warranted, it will consider any such recommendations.

Very truly yours,

MICHAEL O. FREEMAN
Hennepin County Attorney

Arthur W. Katzman

ARTHUR W. KATZMAN
Sr. Assistant County Attorney
Telephone: 348-5987/FAX 348-8299

AWK:es
c: Board of Water and Soil Resources
Minnehaha Creek Watershed Board
Board of County Commissioners
James M. Bourey, County Administrator
Kay Mitchell, Clerk, Hennepin County Board

[Mgmt:Katzman.FSO]

Bruce

Minnesota Board of Water & Soil Resources

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November 19, 1993

Michael O. Freeman, Hennepin County Attorney
2000 Government Center
Minneapolis, MN 55487

Re: Stephen Spartz Request for Removal of WD Managers

Dear Mr. Freeman:

This is in response to your November 16, 1993 letter to Mr. Stephen Spartz regarding his request that the Hennepin County Board remove certain managers of the Minnehaha Creek Watershed District. You essentially suggested that the matter be first reviewed by the Board of Water and Soil Resources (BWSR) to develop recommendations for the Hennepin County Board to act upon.

We feel that the laws are quite specific and limit the BWSR's role and authority in the removal of watershed district managers. MS 103B.227, Subd. 3 and Minnesota Rule 8410.0040 provide that the BWSR is a possible avenue of appeal of an appointing authority's action to remove a manager and this only applies to watershed districts in the metro area. There is no provision in law or rule that we are aware of to investigate such complaints and make specific recommendations to an appointing authority.

In the past the BWSR has voluntarily conducted reviews of watershed districts and soil and water conservation districts that have experienced administrative problems and complaints. They were done at the request of the districts themselves and/or other units of government. This might be a situation where this might be appropriate, provided the County Board and the watershed district agree to such a review and request the BWSR to do so. Please understand that the BWSR has no legal obligation to conduct such a review, except where there is a complaint related to the failure of a watershed district to implement its watershed management plan. Mr. Spartz's complaint has to do with allegations of mal or misfeasance, not nonfeasance related to implementation of its watershed management plan (see Minn. Rule 8410.0180).

As you know, Mr. Spartz has filed an appeal of an order of the Minnehaha Creek Watershed District relating to the conditions of his license to install shore protection on Lake Minnetonka. The appeal was filed under MS 103D.537. We have tentatively scheduled the matter for a decision at our Board's January 19 meeting. The issues relating to that appeal will be limited soley to that matter and based on the MCWD's

transcript of their hearing process. We view the issue of the removal of managers to be a separate matter.

Please feel free to contact me or Bruce Sandstrom of my staff at 296-3767 if you have any questions.

Sincerely,

Ron Harnack, Executive Director
BWSR

cc Jim Nielson
Jim Birkholz
Howard Peterson
Minnehaha Creek WD, Chair
Minnehaha Creek WD, Admin
Minnehaha Creek WD, Attorney
Steven Spatz

a:spartz.ltr

FOR YOUR INFORMATION

- AMC Policy Relating to Wetland Protection and Drainage
- Wetland Heritage Advisory Committee Meeting (11/3/93)
- Review of 1989 Ground Water Protection Act

Board Packet

TRANSPORATION AND AGRICULTURE

The Transportation and Agriculture Policy Committee recommends the following changes to the platform.

T.A. 12 COMMODITY PRICING

The Association of Minnesota Counties recognizes the difficult economic situation facing rural Minnesota due to the current low farm prices and supports ~~and encourages~~ farm prices that are adjusted for inflation equal to the rest of the food industry.

T.A. 14 WETLAND PROTECTION AND DRAINAGE

The Association of Minnesota Counties supports the elimination of the regional and Clean Water Act Section 401 conditions placed by the Minnesota Pollution Control Agency on the Clean Water Act Section 404 Permit Program administered by the United States Army Corps of Engineers. The Association of Minnesota Counties supports requiring state agencies to comply with the rulemaking requirements of the Administrative Procedures Act in all reviews of federal permitting programs.

The Association of Minnesota Counties does not support compliance with wetland regulations imposed by agencies of the State of Minnesota - particularly the Department of Natural Resources, Board of Water and Soil Resources, and the Pollution Control Agency - which have rulemaking authority, but are not financially responsible for the impacts of their regulations, thereby burdening counties with unfunded mandates.

T.A. WETLAND PROPERTY RIGHTS COMPENSATION

The Association of Minnesota Counties supports enacting legislation that recognizes the public's responsibility to fairly and equitably compensate private landowners for the loss of property rights resulting from environmental regulation of wetlands and public waters wetlands.

FYI

Excerpts from proposed Amc platform to be considered at their 1993 annual ~~mtg~~ GL

Ron Harnack
BWSR
Board Packet

Minnesota Board of Water & Soil Resources

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(TENTATIVE)
AGENDA
WETLAND HERITAGE ADVISORY COMMITTEE
NOVEMBER 3, 1993

Kelly Inn, St.Paul

9 AM : Update on implementation of WCA
- -administrative training re. permanent rule
- -natural resource block grants to counties
- -efforts to streamline wetland regulation
- -perspectives of committee members

10 : Representatives of the Soil Conservation Service and Corps of Engineers
- -review of Clinton wetland initiative and its effect on swampbuster and 404
- -new views on excavation and ditch maintenance

12 : Lunch -buffet

1 : State Wetland Plan

1:30 : Chapter 175 report

3 : Adjourn

Board Packet

1989 Ground Water Protection Act
Key Features for BWSR, Local Governments

A. Local Water Resources Protection & Management

1) Local Water Resources grants
plan development grants
plan implementation grants

2) Well Sealing Grants

3) Metropolitan Local Water Management Task Force

B. Environmental Agriculturalist Contracts

C. conservation easements
identifies ag. land in a sensitive groundwater area or adjacent to a sinkhole as "marginal agricultural land" for the purpose of the RIM reserve

D. local water planning
the 1989 act adds the requirement that sensitive areas and wellhead protection areas be considered in the plans

E. Consultations, peripheral involvements
BWSR is cited in several places as an agency "to be consulted" as part of a program managed by another agency - for instance the Nitrogen Compounds in Ground Water Study to be prepared by MDA and MPCA.

From: The MN Ground-Water Protection Act of 1989 (A summary, August 1989, State Planning)

Advisory Committee Provided Guidance

Environmental Quality Board (EQB) appointed the Advisory Committee on Ground Water Protection in January 1988 to help develop the strategies and legislation.

Members included farmers, environmentalists, researchers, and representatives from business and local government.

Their unanimous recommendations called for preventing degradation and protecting all ground water. They urged a balanced effort, including education, research, incentives, and regulation.

Local Government Got Involved

In the spring of 1989, after legislation was drafted and introduced, the Board of Water and Soil Resources (BWSR) organized a series of forums around the state to discuss the ground water bill.

BWSR also organized a "Water Day at the Capitol" for local government officials to hear about the bill.

Nutrients. Both were developed with extensive public input.

The recommendations made in them provided the framework for the Ground Water Protection Act.

Legislation Developed and Passed

The Governor prepared legislation to protect ground water as a key part of his environmental package for 1989.

In addition, before the 1989 Legislative Session ever began, the Senate formed an Ad Hoc Water Committee to analyze issues and recommend legislation to protect ground water. This led to the Senate ground water bill authored by Senator Steve Morse.

In the House, Representative Willard Munger collaborated with four coauthors to produce the House ground water bill.

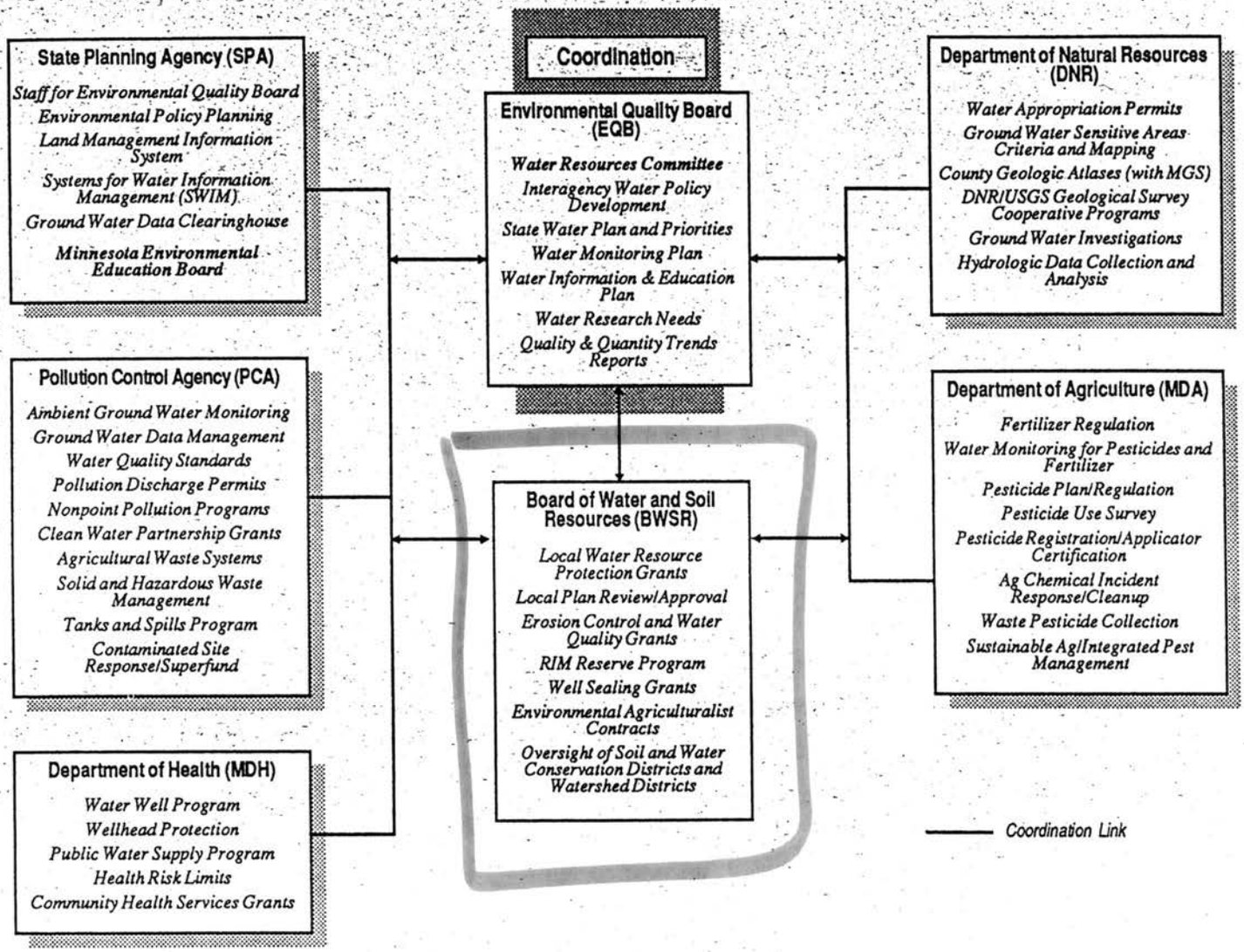
These approaches were instrumental in building the coalition of interests needed to pass the bill.

In fact, leading farm organizations as well as numerous other groups, provided resolutions of support for new water legislation.

The result was a single bill that passed both bodies overwhelmingly with only three opposing votes.



State Agency Ground Water Responsibilities



Health Risk Limits

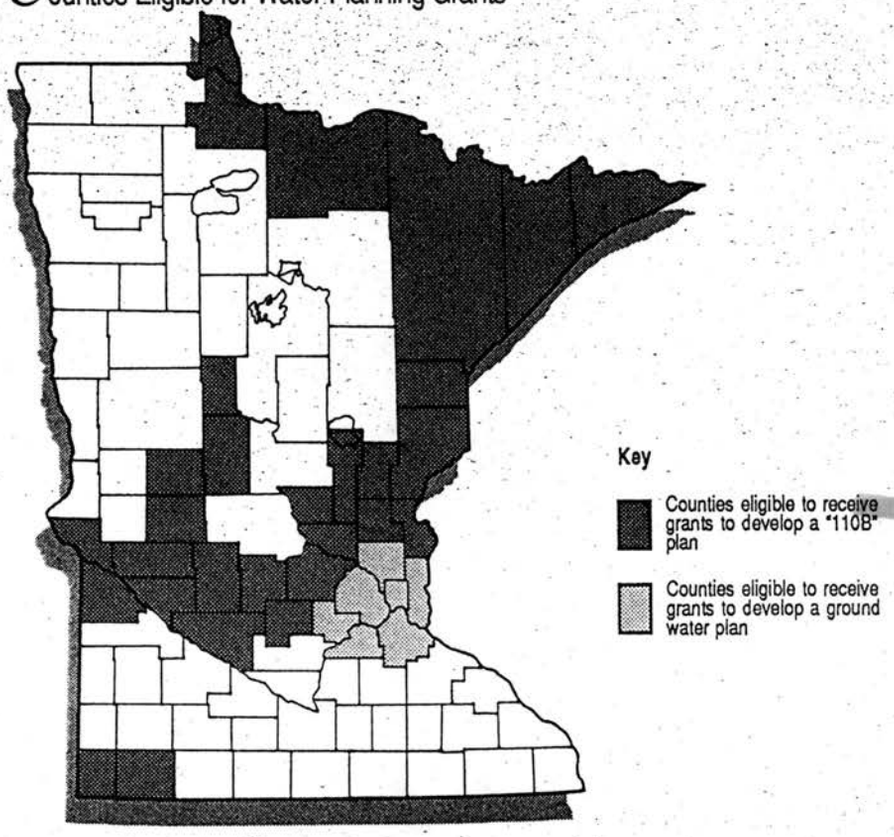
The Minnesota Department of Health (MDH) will adopt health risk limits for substances degrading ground water. These are the highest levels of pollutants that are unlikely to be harmful to people, even if the water is consumed for a long period of time.

Limits are adopted by rule, except in situations such as spills where limits are needed quickly. These emergency limits would be effective for one year. Existing risk numbers may be adopted as health risk limits.

Legislative Water Commission

A new Legislative Water Commission will review state water policy and programs. It will

Counties Eligible for Water Planning Grants



Water Use Fees

GENERAL FEES:

.05 cents per 1,000 gallons for the first 50 million gallons .1 cents per 1,000 gallons for the amount greater than 50 million gallons per year (Maximum Fee - $2,000)

ONCE-THROUGH COOLING WATER FEES:

5 cents per 1,000 gallons until 12/31/91

10 cents per 1,000 gallons from 1/1/92 until 12/31/96

15 cents per 1,000 gallons after 1/1/97

Water Use Fee

Fees are charged for water use under DNR permits. Substantially higher fees apply to once-through cooling systems.

Local Government Aid and Actions

Comprehensive local water plans are a key part of Minnesota's water program. These plans tap ideas of local government and citizens to address water-related issues.

Plans are being developed in the metropolitan area. Fifty-two counties outside the metropolitan area are currently producing comprehensive local water plans through an LCMR-funded pilot program. Other counties have started without state funding.

The new law builds on these efforts by providing grants to local governments for planning and plan implementation. Clearly local water planning is here to stay. It is a big part of ground water protection.

Local Water Resources Protection and Management

Grants to develop water plans available to counties from BWSR after July 1, 1989. $535,000 is set aside for this.

Grants to implement water plans available to counties from BWSR after July 1, 1990. $2.5 million is set aside for this.

Key Features

Local Water Resources Grants

The local water resources protection and management program is set up within BWSR. Grants will be made to counties and other units of government through counties. They can be

used to hire people, and to obtain and use information needed to develop or implement a comprehensive local water plan.

Plan Development - Grants will be available to counties after July 1, 1989, to develop comprehensive local water plans, or, in the metropolitan area, county ground water plans. About $535,000 is available to the 35 counties not part of the pilot program. This equals about $15,300 per county, the same level received in the pilot program.

Plan Implementation - BWSR will develop rules for plan implementation grants. A work group of local governments and agency representatives will assist them.

After July 1, 1990, about $2.5 million will be available to counties to carry out priority items in approved plans. A portion of these funds will be distributed on a noncompetitive basis.

Well-sealing cost-share grants will be made by BWSR to selected counties after July 1, 1990.

Well-sealing Grants

BWSR will provide grants to selected counties for sealing priority wells under this new program. A county may contract with another local unit of government for administration of this program.

BWSR will develop guidelines for determining well-sealing priorities and selecting participating counties. About $400,000 will be available for cost-share grants between July 1, 1990 and June 30, 1991. This is enough money to seal a few hundred wells. The program will end on June 30, 1995.

Financial Assistance Options - Landowners who need financial help to seal an abandoned well have two options.

1. They may request cost-sharing from the county. Cost-sharing is limited to 75 percent of the total cost, not to exceed $2,000 per well. (option available in selected counties)
2. In cases of immediate need, they may request funding directly from BWSR. If BWSR provides well-sealing funds directly to a landowner, 100 percent of the cost must be paid back to the state. This will be done either by a lien on the property where the well is located, or by assessment on property taxes.

Local Authority Over Water Wells and Borings

All or part of the inspection, reporting and enforcement duties related to water wells may be delegated to local governments at their request. Requests must be approved by MDH.

Well owners must have unused wells sealed or obtain a maintenance permit. Lack of well-sealing cost-share grants cannot be used as a defense to avoid sealing a well.

Metropolitan Local Water Management Task Force

This task force is created to study metropolitan local water management issues. It will report to the Governor and Legislature by December 15, 1989.

Funding

The Legislature authorized $17.1 million for the new law. The money comes from fees on specific activities ($8.8 million) and appropriations from the state's general revenues ($8.3 million).

Where programs directly benefit all Minnesotans, general revenues are relied upon. For example, the grants to counties for water planning and plan implementation fit in this category.

In cases where people benefit from the uses they make of water, or use products that cause pollution, fees provide the program funding needed. For example, fees are used to support regulation of the use of pesticides.

Key Features

Fees

Support for ground water protection comes from fees on those who use water and fees on products and activities.

Water Well Fees - Fees for well construction and monitoring are expected to raise $2.0 million. These fees go to the state general revenue fund to offset costs of administering the water well program.

Water Use Fees - Increased fees for water use under DNR water use permits, and much higher fees for once-through cooling, are expected to raise $2.7 million. These fees go to the General Fund to offset DNR costs for resource evaluations.

Pesticide and Fertilizer Fees - Fee increases in this area are estimated to raise $4.1 million, all of which go to dedicated accounts.

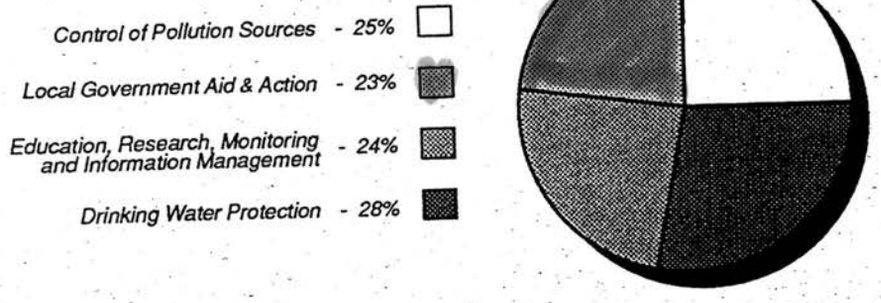
Fertilizer Fees - go to the Fertilizer Inspection Account ($480,000) for use by MDA in carrying out regulations covering fertilizers, soil amendments, and plant amendments.

Pesticide Fees - go to the Pesticide Regulatory Account ($1,900,000) for use by MDA in carrying out the pesticide parts of the bill. After July 1, 1990, an additional $600,000 per year from registration fees goes to the Waste Pesticide Account for collecting waste pesticides.

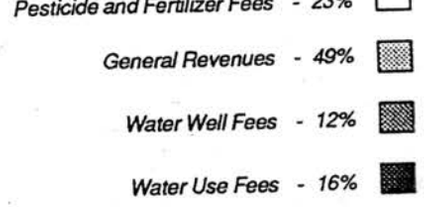
Fertilizer and Pesticide Fee Surcharges - go to the Agricultural Chemical Response and Reimbursement Account ($1,120,000). This account will be used by the MDA and the Agricultural Chemical Response Compensation Board to cover the costs of responding to spills and other incidents.

Spending and Funding

Ground Water Protection Act Spending



Ground Water Protection Act Funding Sourc



How the Funds Are to be Spent

A balanced combination of education, research, monitoring, regulation and coordination activities is funded.

Education, Research, Monitoring and Information Management - 24 percent of the funding will be spent in this area, with efforts for:

- MDA coordination and promotion of **Sustainable Agriculture**
- Minnesota Extension Service education in urban and rural **Integrated Pest Management**
- **BWSR contracts for Environmental Agricultural Education**
- UM Experiment Stations for **Research on Impacts of Agriculture on Ground Water**
- MDA **Water Quality Monitoring and Laboratory Support**
- DNR development of **County Hydrogeological Atlases** with the Minnesota Geological Survey and **Ground Water Investigations and Monitoring**
- State Planning Agency maintenance of an **Integrated, Computerized Ground Water Monitoring Data Base**
- PCA development of an **Integrated Ground Water Information System**

Control of Pollution Sources - 25 percent of the funds will go to control of pollution sources. The money will be used for:

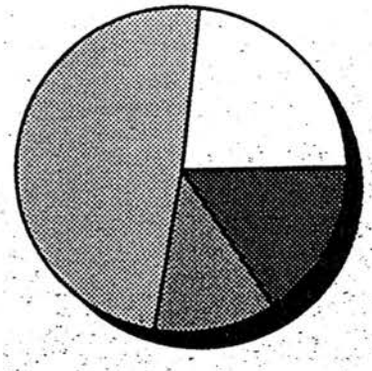
- MDA **Regulation of Fertilizers and Pesticides** including development and implementation of **Best Management Practices, Collection of Waste Pesticides and Containers,** and **Agricultural Chemical Response and Reimbursement**
- PCA development and implementation of **Best Management Practices**

Drinking Water Protection - 28 percent of the funds go to improving the state's ability to protect drinking water supplies. This includes funding for:

- MDH development of **Health Risk Limits,** enforcement of the **Water Well Management Program,** and **Monitoring of Public Drinking Water Supplies** under the Safe Drinking Water Act

Local Government Aid and Actions - 23 percent of the funds are ear-marked for local government water resource protection efforts. This includes money for:

- **Comprehensive Local Water Management** under the **Local Water Resources Protection and Management Program** of the BWSR
- **Well Sealing Cost-Share Grants** by the BWSR
- The **Metropolitan Local Water Management Task Force**



metroVOICE

Metropolitan Council

A Metropolitan Council Publication on Twin Cities Area Issues

November 1993

Regional Blueprint taking shape

The outlines of the Metropolitan Council's Regional Blueprint–the plan for regional economic growth and development–are taking shape. The Blueprint will replace the Council's Metropolitan Development and Investment Framework, and help guide the region into the 21st century.

The Council is currently considering ideas to include in the Blueprint, to be drafted later this year. The ideas focus on 1) revitalizing the region's older areas; 2) encouraging growth to occur within the Council-defined urban service area; 3) creating jobs and fostering economic growth, a new area for the Council; and 4) promoting fiscally sound regional infrastructure.

In meeting these challenges, there is no single, magic solution: many strategies and participants are needed. The Council will take the lead on some issues and work in partnership on others, but add value to all efforts by providing:

- A regional perspective, to unify and balance the diverse interests in the metro area.
- An expertise in land use, to help shape the necessary incentives to guide growth and redevelopment.
- A policymaker role for regional systems, to more directly support economic growth and urban revitalization.
- A long-range view, to help keep short-term actions on track in reaching future goals.
- A new role, to lead the region in pursuing solutions and working with others to produce results.

The future of older areas

The future of the central cities and the suburbs are linked, and the region as a whole will suffer if the region's older areas continue to deteriorate.

The Council sees jobs and economic development as essential to strengthen older areas. However, creating jobs, by itself, won't lift people

Blueprint to page 4

We're changing

As the Metropolitan Council focuses for the future, so does the *Metro Voice*. It's more informative, more frequent (published monthly), and has a new look.

Our goal is to provide you with information on critical regional issues, as well as information on the economic, societal and environmental health of the seven-county metro area as a whole. Some articles will be analytical, others personal perspectives of guest columnists. We want the *Voice* to be useful to you–whether you're in government, business, education or community affairs.

After you've seen a few issues, drop us a line to tell us what you think. Comments to Jim Martin, *Metro Voice*, Metropolitan Council, 230 E. 5th St., St. Paul, MN 55101.

A new direction

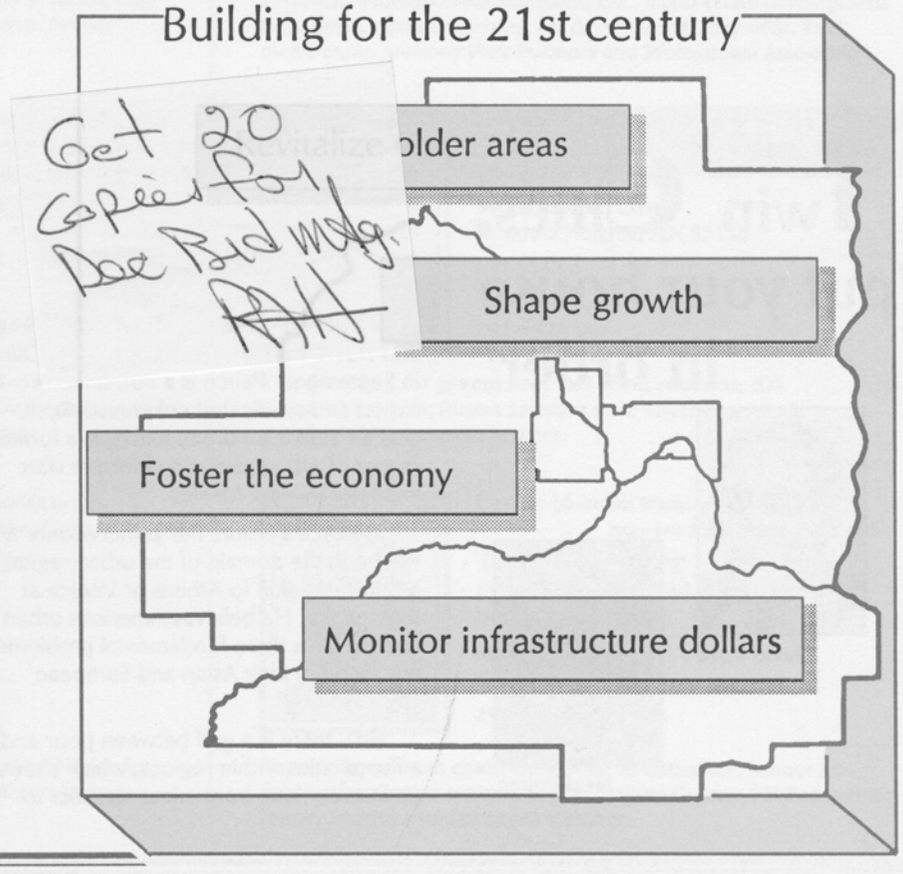
The Metropolitan Council is charting a new direction as the region moves to compete in a fast-changing world.

In its new regional role, the agency is shifting from being solely a long-range planner and coordinator to become more flexible in addressing emerging and yet-unsolved regional problems.

It will focus on five core areas: land use, regional investments, transportation development, housing issues and water management. Urban research and long-range planning will continue with a more holistic view of issues in core areas.

Solutions will come from collaboration with local governments, business, education and community groups.

Jim Martin



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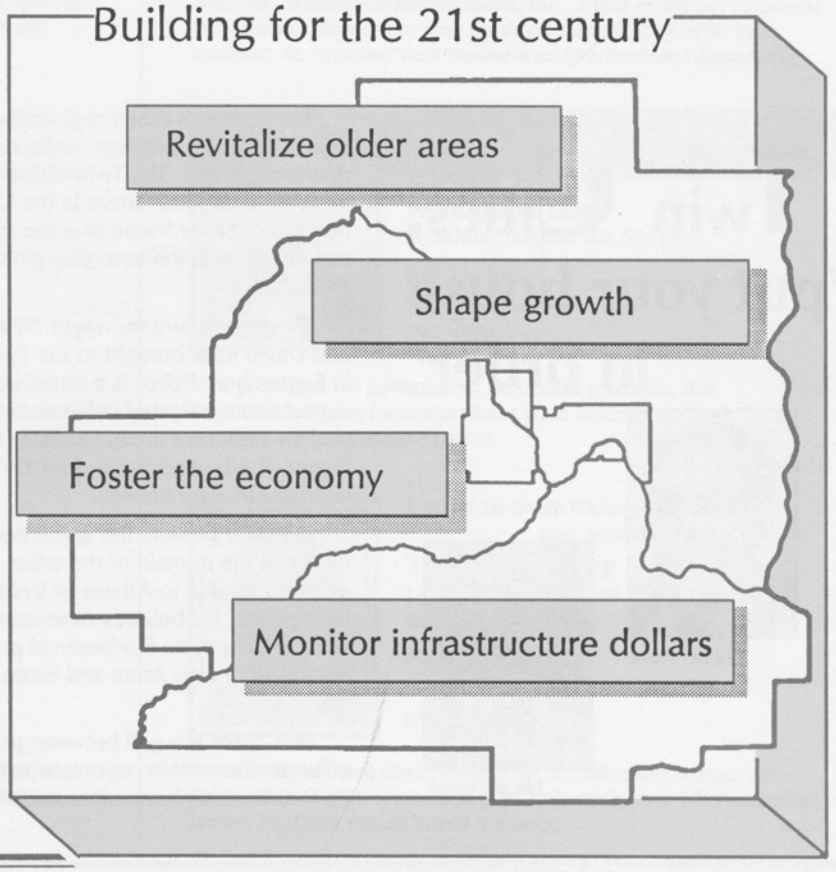
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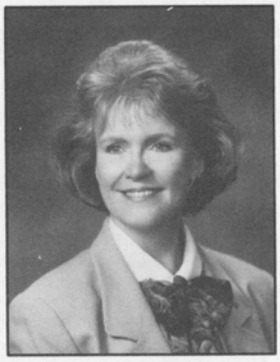
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Jim Martin



PERSPECTIVES

Keeping the region vital



Dottie Rietow
Metropolitan Council Chair

National ratings show it. Visitors to our area proclaim it. As citizens of the region, we know it firsthand: our Twin Cities area is a great place to live and work.

But we also know we face challenges to maintain our quality of life–global economic competition, squeezed government budgets, deterioration in parts of our older cities.

The Council is responding by developing a Regional Blueprint. The Blueprint is our plan for economic growth and development. In the Blueprint we are looking at ways to:

- Develop and reinvest in older parts of the region by attracting private investment.
- Strengthen job creation and economic growth.
- Allow suburban growth to occur while ensuring public services are cost-effective and urban sprawl is contained.
- Provide financially sound public facilities that support development, like highways and sewers.

The Council's strength has always been its expertise in planning "physical" infrastructure, like transportation, sewers, and housing. We're proposing ways these systems can more directly support the economic and societal vitality of the region. For example, transit can play an important role in giving central city residents greater access to jobs in our growing suburbs.

We also recognize that we need to build partnerships and cooperative networks in new areas of involvement, such as economic development, job creation and work readiness. We will rely more on forming partnerships in taking action and convening the public and private sectors to pursue solutions.

For example, we are bringing together business people, educators and development officials in a working session Nov. 15 to discuss creating a regional economic development strategy.

The Blueprint represents a new kind of leadership and a new role in the region for the Council. We are looking at not only the issues in our traditional areas of expertise but also other critical issues like revitalizing older areas of our cities.

We are going beyond our usual planning and coordinating role and emphasizing results and accountability. We are building more public-private partnerships for solutions that work for the region.

Regional Blueprint issues affect all parts of the region and all its citizens. The Council will be discussing the proposals in November as part of our consideration of the Blueprint plan. We invite you to be part of those discussions. (Call 291-6594 for the schedule.) We'll need to work together as regional citizens to keep our urban areas vital, our economy healthy, and our quality of life second to none. ■

Twin Cities: 'put your house in order'



David Rusk



Neal Peirce

The country's urban regions face competitive disadvantage in the new economic order. The Twin Cities, as well as other large urban areas in the U.S., need to put their house in order so they can compete in the emerging global marketplace.

These were two messages Neal Peirce and David Rusk brought to the Twin Cities in September. Peirce is a noted urban expert and syndicated columnist. Rusk, also an author on urban issues, is a former mayor of Albuquerque and former state legislator in New Mexico.

In Peirce's vision, the global economy will be in the domain of the urban region, a "citistate" akin to Athens or Venice at their peaks. He believes American urban centers have three fundamental problems not found in their Asian and European counterparts.

First, there is a gulf between poor and affluent cities within regions, which shows up in everything from crime statistics to income differences. Studies show that when the central city is unhealthy and average income low, then suburban incomes are lower as well, Peirce said.

Second, U.S. regions don't set reasonable limits on outward growth. Outward growth, in turn, makes it harder for people in the center to get to new job locations on the fringe. The development pattern also means duplication of roads, bridges, hospitals, retail centers, etc. in a time when capital is in short supply. This means fewer dollars spent on education, job training or other investments important in global economic competition.

Third, regions don't have coordinated government. As a result, differences aren't resolved.

David Rusk presented an array of statistics to assess the extent of the central city-suburban disparity. Minneapolis and St. Paul haven't yet reached Rusk's "point of no return," though 12 "inelastic" cities

Twin Cities to page 3



District 7 (downtown and north Minneapolis, portion of south Minneapolis)

Barbara Butts Williams

2222 Victory Memorial Parkway
Minneapolis, MN 55412

1-800-622-2025, ext. 267 (o)
588-1204 (h)

291-6395 vm

Executive with management consulting firm of Rath & Strong, Inc.; former vice president of sales, Wilson Learning Corp.; former marketing director, Control Data Business Advisors.



District 8 (eastern half of Minneapolis)

Carol A. Kummer

4818 30th Avenue S.
Minneapolis, MN 55417

296-4281 o
722-0370 h

291-6508 vm

Administrator of state House of Representatives Health and Human Services Committee; former member of Metropolitan Waste Control Commission.



District 9 (Anoka County except Coon Rapids)

David Hartley

14633 Bowers Drive NW.
Ramsey, MN 55303

241-9151 o
421-2778 h

291-6523 vm

Principal owner of Hartley Associates, consultants in technology management and computer network administration; former city administrator for Ramsey and Jackson, Minn.



District 10 (Coon Rapids, Fridley, Hilltop, Columbia Heights, St. Anthony, New Brighton, Mounds View)

Patrick C. Leung

1598 23rd Avenue NW.
New Brighton, MN 55112

636-4108 o
636-7408 h **291-6336 vm**

Private law practice in Minneapolis; advisor to Organization of Chinese Americans; member of legal advice clinics and Asian American Legal Defense and Education Fund.



District 11 (several communities in northern Ramsey County)

Esther Newcome

2374 Joy Avenue
White Bear Lake, MN 55110

429-2714 h

291-6399 vm

Sales and marketing representative for Carlson Travel Network; member of St. Joseph's Hospital Auxiliary Committee; past president of White Bear Lake Historical Society.



District 12 (almost all Washington County, portions of N. St. Paul, Maplewood)

E. Craig Morris

150 South 5th Street, Suite 2968
Minneapolis, MN 55402

663-3166 o
436-5789 h

291-6506 vm

Technical development manager for US WEST; mayor of Lakeland, 1986-91; member of legislative council on land use, energy, environment and transportation for League of Minnesota Cities.



District 13 (southern half of St. Paul)

Diane Z. (DeDe) Wolfson

1117 Goodrich Avenue
St. Paul, MN 55105

228-0338 o
221-0558 h

291-6326 vm

Legislative reporter for Minnesota Women's Consortium; state public affairs chair, National Council of Jewish Women; St. Paul Y.W.C.A. Leadership Award for Community Service, 1987.



District 14 (northern half St. Paul, Lauderdale, Falcon Heights)

Stephen B. Wellington, Jr.

2257 Gordon Avenue
St. Paul, MN 55108

292-9844 o
647-0362 h

291-6527 vm

Founder, Wellington Management, Inc., a real estate development firm; former deputy director for development, city of St. Paul; member, St. Anthony Park Business and Professional Association.



District 15 (Mendota, Mendota Heights, Lilydale, Eagan, Burnsville, Apple Valley)

Kevin Howe

1763 Lansford Lane,
Mendota Heights, MN 55118

671-3142 o
454-6534 h

291-6524 vm

Vice president for government and client relations, IDS Financial Services; former assistant state attorney general; member of Minneapolis Jaycees.



District 16 (south Washington County, and large portion of Dakota County)

Terry Flower

13875 Mississippi Trail
Hastings, MN 55033

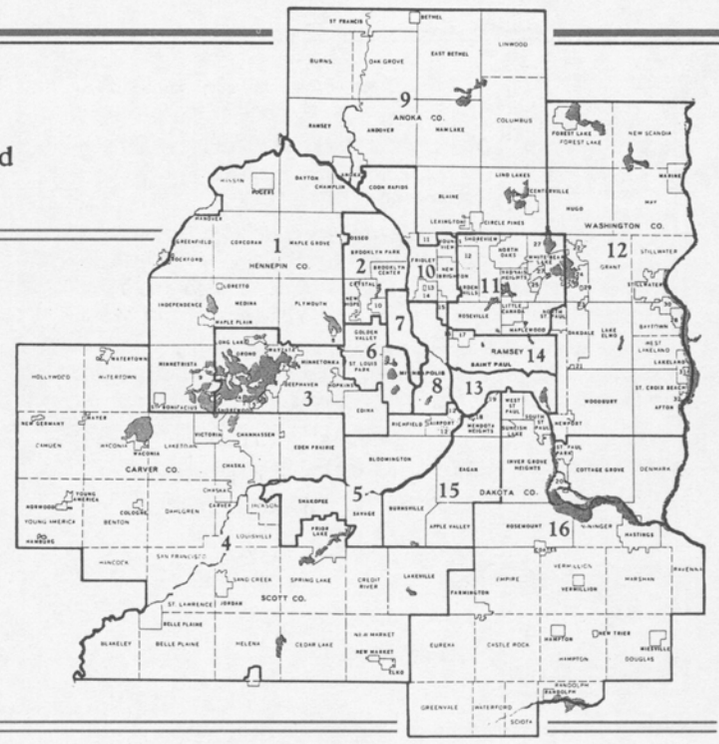
690-6598 o
437-2005 h

291-6489 vm

Physics department chair, College of St. Catherine; former Air Force pilot; former senior leader of Dakota County 4-H Federation; former Hastings school board member.

Metropolitan Council

Advocating regional economic, societal and environmental issues and solutions





Dottie Rietow, Chair

Metropolitan Council
230 East Fifth Street
St. Paul, MN 55101

291-6453 o, vm

Former director of Minnesota Office of Waste Management; interim chair of Metropolitan Waste Control Commission; Karen Gibbs Woman of Achievement Award, 1989.

h = Home o = Office vm = Voice Mail



District 1 (northwestern Hennepin County)

Roger Scherer

12001 Bass Lake Road
Plymouth, MN 55442

627-0810 o
557-9749 h

291-6482 vm

Owner of Scherer Brothers Lumber Co.; state representative, 1966-72; former member of Plymouth Planning Commission; former chair of Minneapolis Chamber of Commerce.



District 2 (Robbinsdale, Crystal, New Hope, Brooklyn Center, Brooklyn Park)

Bill Schreiber

10001 Zane Avenue N.
Brooklyn Park, MN 55443

296-3306 o
424-8081 h

291-6485 vm

Assistant to commissioner, Minnesota Dept. of Transportation; former owner of potato growing and packaging business in Brooklyn Park; state representative, 1973-76 and 1979-92.



District 3 (Edina, Hopkins, eastern Lake Minnetonka communities)

Mary H. Smith

515 N. Ferndale Road
Wayzata, MN 55391

475-1388 h
475-1048 FAX

291-6488 vm

Former Wayzata School Board chair, 1987-89; former cochair of Minnesota Women's Political Caucus; former chair of Minnesota State Ethical Practices Board.



District 4 (Lakeville, Eden Prairie, Carver Co., most of Scott County)

Julius C. Smith

3200 Highpoint Drive
Chaska, MN 55318

831-1788 o
443-2430 h

291-6486 vm

Self-employed attorney; adjunct professor, Humphrey Institute of Public Affairs; past member, Twin Cities Metropolitan Planning Commission (predecessor to Metropolitan Council), 1958-67.



District 5 (Shakopee, Savage, Bloomington, Richfield)

Sondra Simonson

2815 Overlook Drive
Bloomington, MN 55431

884-7152 o
881-5975 h

291-6487 vm

Vice president of Simonson Realty, Inc.; past chair of Bloomington Chamber of Commerce; member of Metro Hospital Trustee Council; Bloomington Leadership Award, 1989.



District 6 (Golden Valley, St. Louis Park, southwestern Minneapolis)

Martha M. Head

1616 W. 22nd Street
Minneapolis, MN 55405

827-4006 o
377-4402 h

291-6509 vm

President of Myers Dairy Queen; vice president of Nationwide Housing Corp.; codeveloper and partner in Calhoun Square, a shopping mall in Minneapolis.

Rusk's "Point of no Return" measures

Measure	Point of no return	Mpls.	St. Paul
Population loss from peak	20% loss or more	30% loss since 1900	13% loss since 1900
Percentage of minority population	30% or more	22%*	18%*
Average income compared with suburban income	70% or less	84%	78%

Source: David Rusk

* Minneapolis and St. Paul figures are for all minorities. Rusk's measure includes only Blacks and Hispanics, because "it is only around Whites, Blacks and Hispanics that social and political attitudes in America revolve with sufficient force and magnitude to shape patterns of urban growth." (Quote from Rusk's 1993 book, *Cities Without Suburbs*.) His figures do not include Asian-Pacific Islanders, the second-largest and fastest growing minority in the Twin Cities area.

The percentages of minority population in Rusk's grid cannot be interpreted in isolation. Those percentages are part of a central-city pattern showing population and income falling behind that of the suburbs.

Twin Cities from page 2

east of the Mississippi have. An inelastic city is one that hasn't been able to expand its boundaries or merge with a larger jurisdiction. (See Rusk's grid for figures on Minneapolis and St. Paul.)

"However, Minneapolis lost ground during the last decade and the region now looks statistically like Milwaukee did a decade ago," Rusk said.

"Solid waste, infrastructure efficiency and air quality don't bring down a region. Racial issues and poverty can," he added.

Both speakers praised the Twin Cities for having regional government, specifically the Metropolitan Council, tax-base sharing and a regional approach to housing. But they went on to urge the audience to pick up the banner again. "You backed off in the 1980s, so now your challenge is to revive the effort. You know how to do it," Rusk said.

Among their suggestions:

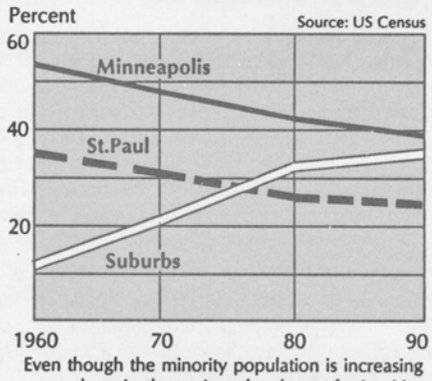
- Change the tax-base sharing formula to favor cities hurting the most.
- Provide higher tax breaks for renters.
- Look for housing alternatives to get a better mix, particularly in the suburbs. ("Developers are in a rut, there are options to cul-de-sac housing," Peirce said.)
- Develop job apprenticeship programs for young adults along lines of European programs.
- Elect the Metropolitan Council and put metro agencies more directly under its jurisdiction.

Ken Reddick

Briefly...

A 10,000-acre site southwest of Hastings is the preliminary choice for a **potential new replacement airport** in Dakota County. The Metropolitan Airports Commission will hold a public hearing Nov. 18 on the *Draft Alternative Environmental Document*, which describes the alternative sites. The two options to increase airport capacity are building a replacement airport or expanding MSP. Call the MAC at 726-8189 for details.

Region's minority population dispersing



Even though the minority population is increasing everywhere in the region, the share of minorities living in the central cities is decreasing.

How to defend the Upper Mississippi River from an accidental spill was discussed at a conference in St. Cloud Oct. 27. Recommendations from a U.S. Army Corps of Engineers study, done in concert with the city of Minneapolis, the Metropolitan Council and others, call for a **"river defense network."** The network would help protect drinking water, industry, electrical power and irrigation throughout the Upper Mississippi basin.

A ***SMART Shopping*** public education campaign to encourage waste reduction awareness received the National Recycling Coalition's public education award last month. The campaign was developed by the Office of Waste Management and the Metropolitan Council, in cooperation with local counties, cities, county extension services, volunteers and businesses. The campaign includes two TV ads, a phone hotline, an interactive computer game, a cross-cultural education grant program, billboards, posters, banners, shelf labels and grocery bags.

Richard P. Johnson was named executive director of the Metropolitan Council last month. Johnson, acting executive director since July, joined the agency as director of administration in November 1991.

FYI--new publications

The following publications have been published recently by the Metropolitan Council. To order, write the Metropolitan Council Data Center, 230 E. Fifth St., St. Paul, MN 55101. These publications are also available at major public libraries in the metropolitan area. **Note: Customers must now add sales tax: St. Paul residents and organizations add 7%; all others, 6.5%.**

Purpose and Role of the Metropolitan Council: Focused for the Future, Report and Executive Summary. Report, no. 310-93-082; **Executive Summary**, no. 310-93-089; no charge for either publication. See story page 1.

Metropolitan Council: Working for the Region. Brochure. No. 310-93-090; no charge.

A Map and Guide to Regional Parks. No. 580-93-057. Free if picked up; $1.00 charge if mailed. No phone orders, please. Available free at many regional park visitor centers and many metro area libraries.

Community Profiles: Housing, Population and Households. No. 620-93-061; $10.00.

Minority Population Distribution Trends in the TCMA. (See chart this page.) No. 620-93-085; $2.50.

Age of Housing, 1990, TCMA. Map. No. 620-93-079; $4.00

Metropolitan Council members and their districts

Dottie Rietow, chair; Roger Scherer, 1; Bill Schreiber, 2; Mary H. Smith, 3; Julius C. Smith, 4; Sondra Simonson, 5; Martha M. Head, 6; Barbara Butts Williams, 7; Carol A. Kummer, 8; David Hartley, 9; Patrick C. Leung, 10; Esther Newcome, 11; E. Craig Morris, 12; Diane Z. (DeDe) Wolfson, 13; Stephen B. Wellington, Jr., 14; Kevin Howe, 15; Terry Flower, 16.

Blueprint from page 1

out of poverty. Also needed are job training, adequate housing, transportation and other services promoting self-sufficiency.

While economic development is key to improving the lives of poor people and bolstering the local tax base, the problem is current incentives and their effect on development: too many encourage development outside older areas and too few support redevelopment inside. More needs to be done to "level the playing field."

Among the possible solutions: a regional indemnification fund for cleanup liabilities at polluted sites; less government red tape to entangle redevelopment activities; changing tax-increment financing; and improved transportation access to jobs.

More flexible regional/local planning

The Council considers the concept of an urban service area as crucial to promote the orderly expansion of regional services. But it also believes a new approach to regional land use planning is needed–less regulatory, more flexible and more effective in dealing with issues like affordable housing, environmental protection and local sharing of government services.

Under the new approach, a local request to expand the urban service area would trigger negotiations between the Council and local governments. The negotiations would produce solutions tailored to city, multicommunity and regional concerns. Cities would be responsible individually for meeting the terms of the agreement. But they would be encouraged to plan solutions jointly with other communities.

The Council would also support higher-density development around major highways and transit facilities. Even if the development is outside the urban service area, it may be justified by market demands and the supply of available land.

A stronger economy

A regional economic strategy being considered by the Council calls for government to play a supporting, not interventionist, role. Government would help remove barriers and support the economy through infrastructure and an educated labor force, although it would not foster growth of specific industry sectors. Promoting the region as one economic unit is a key.

Council actions in the works include a dialogue with business, government and education on developing a cohesive plan. Issues to be considered are the tax and regulatory climate; supporting business to promote the region economically; identifying future infrastructure needs; and working with others to develop an economic-based education strategy.

Investments for development

As the region faces decisions on making major investments in new regional facilities–possibly a new airport or expansion of the existing one, a light rail transit system, and upgrading of sewage treatment–the Council needs to consider the impact of long-term regional debt. Among the ideas being considered: a consolidated and streamlined review of regional investments to monitor debt levels.

Leigh Homstad

Coming up...

Competing in the Real World: Developing a Regional Economic Strategy. A working session for business, government and education leaders, Monday, Nov. 15, 7:30 to 11:45 a.m., Sheraton Minneapolis Metrodome Hotel.

Working papers on regional economic strategies will be presented by Dottie Rietow, Metropolitan Council chair; Connie Levi, president of Greater Minneapolis Chamber of Commerce; David Powers, executive director of Minneapolis Higher Education Coordinating Board; and Rebecca Yanish, chair of Twin Cities Economic Development Planning Group.

Event includes small-group discussion and a reactor panel. An afternoon session will focus on regional collaboration in higher education. Morning and afternoon sessions cost $15 each.

For more information, call the Council at 291-6447.

Local water supply comprehensive plans. Public hearing Thursday, Nov. 18, 4:30 p.m., Council Chambers. Meeting is to hear comments on Council's draft guidelines for communities to prepare water supply plans and change their comprehensive plans accordingly, as required by the 1993 legislature.

Register to speak by calling 291-6401. Send written comments to Gary Oberts at the Council. Hearing record closes Dec. 6, 4:30 p.m. To obtain copies of draft guidelines and proposals for reviewing plan amendments, call Council's Data Center at 291-8140.

Truth in Taxation. Monday, Nov. 29, 5 p.m., Metropolitan Council Chambers. A joint public hearing held by the Council, Metropolitan Airports Commission, Metropolitan Mosquito Control District and Regional Transit Board. Hearing is to discuss proposed property taxes and budgets for taxes payable for year 1994. Figures will be for the prior year, current year and proposed budget year. If needed, hearing will be continued Monday, Dec. 6 at 5 p.m.

Council's proposed 1994 budget. Public hearing Thursday, Dec. 9, 5 p.m., Metropolitan Council Chambers. Budget figures were not available when we went to press.

A Publication of the Metropolitan Council
November 1993

The *Metro Voice* reports monthly on activities of the Metropolitan Council and issues of regional interest. For more information, call the Data Center at (612) 291-8140, or 291-0904 (TDD).

The Council conducts long-range planning and research for the Twin Cities metro area, coordinates regional planning among local governments and metro agencies, and collaborates with the public and private sectors in solving critical regional problems.

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