

OFFICER'S REPORT FOR:

**Independent Hearing Commissioners:
Trevor Robinson
Mark St Clair
Miria Pomare
Julia Williams**

SUBJECT:

**Proposed Porirua District Plan: Strategic
Directions HCH and REE-O1, REE-O4 and REE-
O5**

PREPARED BY:

**Gina Sweetman
Consultant Planner**

REPORT DATED:

5 November 2021

DATE OF HEARING:

3, 6 – 8 and 10 December 2021

Executive Summary

1. This report considers submissions received by Porirua City Council (the Council) in relation to the Strategic Directions Historic and Cultural Heritage HCH-O1 and HCH-O2 and Resilience, Efficiency and Energy REE-O1, REE-O4 and REE-O5 in the Proposed District Plan (the PDP). The report outlines recommendations in response to the issues that have emerged from these submissions. REE-O2 and REE-O3 are addressed in the REG – Renewable Electricity Generation and NH - Natural Hazards s42A reports respectively. There were no submissions received seeking amendments to, or in opposition to, REE-O1, accordingly, it is not discussed in the body of this report.
2. There were a number of submissions and further submissions received on HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5. The submissions received generally sought clarification and consistency of policy approach through the PDP.
3. This report addresses these requested amendments.
4. I have recommended some changes to the PDP provisions to address matters raised in submissions and are summarised below:
 - Reference to Ngāti Toa Rangatira in the introduction to HCH;
 - An amendment to HCH-O1 to reference that it may be feasible to enhance matters of heritage;
 - A change to the introduction of the REE – Resilience, Efficiency and Energy Chapter to better reflect the policy approach to managing natural hazards; and
 - Minor amendments to REE-O4 and REE-O5 to provide better clarity.
5. Having considered all the submissions and reviewed all relevant statutory and non-statutory documents, I recommend that the PDP should be amended as set out in Appendix A of this report.
6. For the reasons included throughout this report, I consider that the proposed objectives, with the recommended amendments, will be the most appropriate means to achieve the purpose of the Resource Management Act 1991 (RMA) where it is necessary to revert to Part 2 and otherwise give effect to higher order planning documents, in respect to the proposed objectives.

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Interpretation

7. Parts A and B of the Officer's reports utilise a number of abbreviations for brevity as set out in Table 1 below:

Table 1: Abbreviations

Abbreviation	Means
the Act / the RMA	Resource Management Act 1991
the Council	Porirua City Council
the Operative Plan/ODP	Operative Porirua District Plan 1999
the Proposed Plan/PDP	Proposed Porirua District Plan 2020
GWRC	Greater Wellington Regional Council
NES	National Environmental Standard
NES-AQ	National Environmental Standards for Air Quality 2004
NES-CS	National Environmental Standards for Assessing and Managing Contaminants in Soil to Protect Human Health 2011
NES-ETA	National Environmental Standards for Electricity Transmission Activities 2009
NES-FW	National Environmental Standards for Freshwater 2020
NES-MA	National Environmental Standards for Marine Aquaculture 2020
NES-PF	National Environmental Standards for Plantation Forestry 2017
NES-SDW	National Environmental Standards for Sources of Drinking Water 2007
NES-TF	National Environmental Standards for Telecommunication Facilities 2016
NPS	National Policy Statement
NPS-ET	National Policy Statement on Electricity Transmission 2008
NPS-FM	National Policy Statement for Freshwater Management 2020
NPS-UD	National Policy Statement on Urban Development 2020
NPS-REG	National Policy Statement for Renewable Electricity Generation 2011
NZCPS	New Zealand Coastal Policy Statement 2010
PNRP	Proposed Wellington Natural Resources Plan (Decisions Version) 2019
RPS	Wellington Regional Policy Statement 2013

Table 2: Abbreviations of Submitters' Names

Abbreviation	Means
Dept of Corrections	Ara Poutama Aotearoa the Department of Corrections
DOC	Department of Conservation Te Papa Atawhai
FENZ	Fire and Emergency New Zealand
Foodstuffs	Foodstuffs North Island Limited
Forest and Bird	Royal Forest and Bird Protection Society
GWRC	Greater Wellington Regional Council
Harvey Norman	Harvey Norman Properties (N.Z.) Limited
Heritage NZ	Heritage New Zealand Pouhere Taonga
House Movers Association	House Movers section of the New Zealand Heavy Haulage Association Inc
Kāinga Ora	Kāinga Ora – Homes and Communities

KiwiRail	KiwiRail Holdings Limited
NZDF	New Zealand Defence Force
Oranga Tamariki	Oranga Tamariki – Ministry of Children
QEII	Queen Elizabeth the Second National Trust
RNZ	Radio New Zealand
Survey+Spatial	Survey+Spatial New Zealand (Wellington Branch)
Telco	Spark New Zealand Trading Limited, Chorus New Zealand Limited, Vodafone New Zealand Limited
Transpower	Transpower New Zealand Ltd
TROTR	Te Rūnanga o Toa Rangatira
Waka Kotahi	Waka Kotahi NZ Transport Agency
WE	Wellington Electricity Lines Limited
Woolworths	Woolworths New Zealand Limited

In addition, references to submissions includes further submissions, unless otherwise stated.

1 Introduction

1.1 Purpose

8. The purpose of this report is to provide the Hearing Panel with a summary and analysis of the submissions received on Strategic Directions HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5 and to recommend possible amendments to the PDP in response to those submissions. REE-O2 and REE-O3 are addressed in the REG – Renewable Electricity Generation and NH - Natural Hazards s42A reports respectively.
9. This report is prepared under section 42A of the RMA. It considers submissions received by the Council in relation to the Strategic Directions HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5. The report outlines recommendations in response to the key issues that have emerged from these submissions. There were no submissions received seeking amendments to, or in opposition to, REE-O1; accordingly, it is not discussed in the body of this report.
10. This report discusses general issues, the original and further submissions received following notification of the PDP, makes recommendations as to whether or not those submissions should be accepted or rejected, and concludes with a recommendation for changes to the PDP provisions or maps based on the preceding discussion in the report.
11. This report is provided to assist the Hearings Panel in their role as Independent Commissioners. The Hearings Panel may choose to accept or reject the conclusions and recommendations of this report and may come to different conclusions and make different recommendations, based on the information and evidence provided to them by submitters.
12. This report is intended to be read in conjunction with Officers' Report: Part A – Overview which contains factual background information, statutory context and administrative matters pertaining to the district plan review and PDP.

1.2 Author

13. My name is Gina Sweetman. My qualifications and experience are set out in Appendix C of this report.
14. My role in preparing this report is that of an expert planner.
15. I was involved in the preparation of the PDP and peer-reviewed all of the PDP including the Section 32 Evaluation Reports. I was directly involved in drafting all the Strategic Objectives.
16. Although this is a Council Hearing, I have read the Code of Conduct for Expert Witnesses contained in the Practice Note issued by the Environment Court December 2014. I have complied with that Code when preparing my written statement of evidence and I agree to comply with it when I give any oral evidence.
17. The scope of my evidence relates to Strategic Directions HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5. I confirm that the issues addressed in this statement of evidence are within my area of expertise as an expert policy planner.

18. Any data, information, facts, and assumptions I have considered in forming my opinions are set out in the part of the evidence in which I express my opinions. Where I have set out opinions in my evidence, I have given reasons for those opinions.
19. I have not omitted to consider material facts known to me that might alter or detract from the opinions expressed.

1.3 Key Issues in Contention

20. Twenty-two submissions and five further submissions were received on Strategic Directions HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5.
21. The submissions received generally sought clarification and consistency of policy approach throughout the PDP. I address these matters in this report.

1.4 Procedural Matters

22. At the time of writing this report there has not been any pre-hearing conferences, clause 8AA meetings or expert witness conferencing in relation to submissions on this topic.

2 Statutory Considerations

2.1 Resource Management Act 1991

23. The PDP has been prepared in accordance with the RMA and in particular, the requirements of:

- section 74 Matters to be considered by territorial authority, and
- section 75 Contents of district plans,

24. As set out in Section 32 Evaluation Report Part 1 - Overview to s32 Evaluation, there are a number of higher order planning documents and strategic plans that provide direction and guidance for the preparation and content of the PDP. There is further discussion in the Section 32 Evaluation Report Part 1 – Overview to the s32 Evaluation on the approach the Council has taken to giving effect to the NPS-UD and NPS-FM. This is also discussed in the Officer's Report: Part A.

2.2 Section 32AA

25. I have undertaken an evaluation of the recommended amendments to provisions since the initial section 32 evaluation was undertaken in accordance with s32AA . Section 32AA states:

32AA Requirements for undertaking and publishing further evaluations

(1) A further evaluation required under this Act—

(a) is required only for any changes that have been made to, or are proposed for, the proposal since the evaluation report for the proposal was completed (the changes); and

(b) must be undertaken in accordance with section 32(1) to (4); and

(c) must, despite paragraph (b) and section 32(1)(c), be undertaken at a level of detail that corresponds to the scale and significance of the changes; and

(d) must—

(i) be published in an evaluation report that is made available for public inspection at the same time as the approved proposal (in the case of a national policy statement or a New Zealand coastal policy statement or a national planning standard), or the decision on the proposal, is notified; or

(ii) be referred to in the decision-making record in sufficient detail to demonstrate that the further evaluation was undertaken in accordance with this section.

(2) To avoid doubt, an evaluation report does not have to be prepared if a further evaluation is undertaken in accordance with subsection (1)(d)(ii).

26. The required section 32AA evaluation for changes proposed as a result of consideration of submissions with respect to HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5 Strategic Directions is contained within the assessment of the relief sought in submissions in section 3 of this report.

2.3 Trade Competition

27. Trade competition is not considered relevant to Strategic Directions HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5 of the PDP.
28. There are no known trade competition issues raised within the submissions.

3 Consideration of Submissions and Further Submissions

3.1 Overview

29. Twenty-two submissions and five further submissions were received on Strategic Directions HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5. The submissions received generally sought clarification and consistency of policy approach through the PDP.

3.1.1 Report Structure

30. Given the low number of submissions received on Strategic Directions HCH-O1 and HCH-O2 and REE-O1, REE-O4 and REE-O5 and in accordance with Clause 10(3) of the First Schedule of the RMA, I have undertaken the following evaluation on a provisions-based approach, as opposed to a submission by submission approach. I have organised the evaluation in accordance with the layout of chapters of the PDP as notified.

31. Due to the low number of submission points, this evaluation contains specific recommendations on each submission point where an amendment to the PDP is sought. Specific recommendations on each submission point are contained in Appendix B.

32. The following evaluation should be read in conjunction with the summaries of submissions and the submissions themselves. Where I agree with the relief sought and the rationale for that relief, I have noted my agreement, and my recommendation is provided in the summary of submission table in Appendix B. Where I have undertaken further evaluation of the relief sought in a submission(s), the evaluation and recommendations are set out in the body of this report. I have provided a marked-up version of the Chapter with recommended amendments in response to submissions as Appendix A.

3.1.2 Format for Consideration of Submissions

33. For each identified topic, I have considered the submissions that are seeking changes to the PDP in the following format:

- Matters raised by submitters;
- Assessment;
- Summary of recommendations; and
- Section 32AA evaluation.

34. The recommended amendments to the relevant chapters are set out in Appendix A of this report where all text changes are shown in a consolidated manner.

35. I have undertaken a s32AA evaluation in respect to the recommended amendments in my assessment.

36. Note that there are further submissions that support submissions in their entirety:

- the further submission from QEII [FS06.1] supports the submission from Forest and Bird in its entirety
- the further submission from QEII [FS06.2] supports the submission from DoC in its entirety

- the further submission from TROTR [FS70.50] supports the submission Te Whanau Horomona as follows:

TROTR supports the submitter's amendments, additions, and supporting statements for the PDP on the basis that they support and uphold cultural values, intergenerational wellbeing and Ngāti Toa's role as mana whenua.

37. In these cases, recommendations in relation to these further submissions reflect the recommendations on the relevant primary submission.

3.2 HCH-O1 Submissions

3.2.1 Matters raised by submitters

38. Three submission points sought amendments to the objective.
39. Powerco Limited [83.18] seeks that the words “where practicable” be added to the end of the objective, to reflect that existing infrastructure may need to be maintained and upgraded, and new infrastructure may be needed to service buildings, sites and areas with historic and cultural heritage values.
40. GWRC [137.11] seeks that the words “special qualities and” be deleted from the objective and replaced by “significant historic heritage”, as it does not reflect Policy 21 of the RPS.
41. TROTR [264.94] seeks that the wording at the end of the objective be amended to read “protected, maintained or enhanced” to better reflect the importance of historic and cultural heritage to Ngāti Toa Rangatira.

3.2.2 Assessment

42. I do not agree with Powerco that the qualifier sought is necessary. This objective needs to be read alongside the other strategic objectives, and in particular FC-O1 which is specific to infrastructure. The more specific objectives, policies and rules in the INF - Infrastructure chapter reflect how HCH-O1 and FC-O1 are reconciled.
43. I do not agree with the amendment sought by GWRC. HCH-O1 extends to historic and cultural heritage and covers more than ‘historic heritage’ as defined in the RMA; and in particular, extends to also cover sites and areas of significance to Māori and notable trees. The amendment sought would be limiting to the outcome sought.
44. I agree with TROTR that there are opportunities for the matters covered by the objective to be enhanced; however, this may not always be possible and there is no national or regional direction requiring that they are. Accordingly, I recommend that the wording “and, where practicable, enhanced” be added to the end of the objective.

3.2.3 Summary of recommendations

45. I recommend for the reasons given in the assessment, that the Hearings Panel:

- a. **Amend** HCH-O1 as set out below and in Appendix A;

HCH-O1 Historic and cultural heritage

The buildings, items, sites, areas and natural features that have been identified as having special qualities and values and which contribute to Porirua and Ngāti Toa Rangatira's sense of place and identity are protected and maintained and, where practicable, enhanced.

46. I recommend that the submission from TROTR [264.94] be **accepted in part**.

47. I recommend for the reasons given in the assessment that the submissions from Powerco [83.18] and GWRC [137.11] be **rejected**.

48. My recommendations in relation to further submissions reflect the recommendations on the relevant primary submission.

3.2.4 Section 32AA evaluation

49. In my opinion, the amendment to HCH-O1 is more appropriate in achieving the objectives of the PDP and the purpose of the RMA than the notified provisions; in particular, that it better reflects the relationship of Ngāti Toa Rangatira as per s6(e) of the RMA.

3.3 HCH-O2 Submission

3.3.1 Matters raised by submitters

50. TROTR [264.95] seeks that HCH-O2 be amended to read "The character and identity of Porirua is reflected through its mana whenua and community throughout the City".

3.3.2 Assessment

51. I consider that the wording sought by TROTR is outside of the scope of what can be achieved through a District Plan. The requested wording changes the meaning of the objective and a District Plan cannot influence how a community behaves.

3.3.3 Summary of recommendation

52. I recommend for the reasons given in the assessment that the submission from TROTR [264.95] be **rejected**.

3.4 REE General and Introduction Submissions

3.4.1 Matters raised by submitters

53. Three submissions sought amendments to the chapter as a whole and its introduction.

54. Kāinga Ora [81.218] seeks that the introduction be amended so that the last sentence in the first paragraph be amended to read "the risks from natural hazards to people and communities should be appropriately managed and mitigated". The reason provided is that large areas of Porirua are susceptible to natural hazards and in many cases, such as in relation to flooding, it is possible to mitigate potential effects through the design of the proposal. To "avoid" the risk altogether could stifle development even where potential effects could be mitigated and/or managed

55. Housing Action Porirua [67.16] seek that the introduction be amended by adding "existing buildings contain significant resources particularly timber, including native timbers, that could be

recycled upon demolition". The reason provided is that they seek to expand on efficiency and to avoid waste.

56. Forest and Bird [225.28] seek that the Plan be amended to provide for buffers around SNAs and for the identification of areas for restoration, particularly around water bodies and the coastal margin. The reason is that the Plan lacks clear direction on what the strategic objectives mean for the long term protection of SNAs and the maintenance of indigenous biodiversity.

3.4.2 Assessment

57. I consider that the wording sought by Kāinga Ora is inconsistent with Policy 29 of the RPS which specifically requires that district plans shall include policies and rules to avoid inappropriate subdivision and development in areas of high risk from natural hazards. Further, S6(h) RMA requires the Council to recognise and provide for the management of significant risks from natural hazards. However, on review of the introduction and their submission, I consider that the wording could be amended to be more consistent with the risk management hierarchy in the natural hazards chapter, which requires that significant risks be avoided, and other risks be managed and mitigated.
58. In my opinion, the amendment sought by Housing Action Porirua is a matter that is beyond the scope of the PDP and the RMA and better rests with the Council's responsibilities under the Waste Minimisation Act 2008 and the New Zealand Waste Strategy 2010. Further, Porirua City Council has a Solid Waste Management and Minimisation Bylaw 2021 which came into place on 1 January 2021.
59. The matter raised by Forest and Bird is addressed in the ECO and NE s42A reports and is not repeated here.

3.4.3 Summary of recommendations

60. I recommend for the reasons given in the assessment, that the Hearings Panel:

- a. **Amend** the introduction to REE as set out below and in Appendix A;

REE - Resilience, Efficiency and Energy

Porirua is susceptible to a wide range of natural hazards including flooding, fault rupture, liquefaction, tsunami, landslides, coastal erosion and coastal inundation. Some of these hazards will be exacerbated by climate change over time. Certain areas of Porirua are more at risk from natural hazards than others, and overall there is a need to improve the City's resilience to natural hazards. ~~Where possible, The~~ significant risks from natural hazards to people and communities should be avoided, and any other risks should be appropriately managed and mitigated.

61. I recommend for the reasons given in the assessment that the submission from Kāinga Ora [81.218] be **accepted in part**.
62. I recommend for the reasons given in the assessment that the submissions from Housing Action Porirua [67.16] and Forest and Bird [225.28] be **rejected**.

63. My recommendations in relation to further submissions reflect the recommendations on the relevant primary submission.

3.4.4 Section 32AA evaluation

64. In my opinion, the amendments to the introduction of REE is more appropriate in achieving the objectives of the PDP and the purpose of the RMA than the notified introduction.

3.5 REE-O4 Submissions

3.5.1 Matters raised by submitters

65. Forest and Bird [225.96] seeks that REE-O4 be amended to include an outcome which recognises provision of opportunities for landward migration of coastal processes to support ecosystem process, and habitats of indigenous fauna. The submitter considers that the objective is uncertain and clarification is needed on who is being referred to and what are prepared, and ecological adaptation should be included.

3.5.2 Assessment

66. I agree the objective could be made clearer to confirm it is the City that is being referred to and the recognition refers to planning decisions (plan changes and consents). There will be many changes as a result of climate change, beyond the examples given by the submitter. I do not consider it necessary to be specific in respect to ecological adaptation, as that is just one effect of climate change.

3.5.3 Summary of recommendations

67. I recommend for the reasons given in the assessment, that the Hearings Panel:

- a. **Amend** REE-O4 as set out below and in Appendix A;

REE-O4 Adapting to climate change

Porirua City is prepared to adapt to the effects of climate change and recognises the opportunities and risks associated with those effects are recognised in decision making.

68. I recommend that the submission from Forest and Bird [225.96] be **accepted in part**.

3.5.4 Section 32AA evaluation

69. In my opinion, the amendment to REE-O4 is more appropriate in achieving the objectives of the PDP and the purpose of the RMA than the notified provisions; in particular, that it better reflects the requirement under s7(i) of the RMA to have particular regard to the effects of climate change.

3.6 REE-O5 Submissions

3.6.1 Matter raised by submitters

70. Forest and Bird [225.97] seeks that the objective be amended to clarify what is meant by the environment. The submitter considers that the term is uncertain, as it already encompasses social, economic and cultural conditions which affect natural and physical resources.

71. Te Awarua-o-Porirua Harbour & Catchments Community Trust and Guardians of Pāuatahanui Inlet [77.5] seek that the wording "in doing so, protect Porirua's natural environmental values and have

no adverse effects on the function or ecology of the harbour and its contributing catchments" be added to the end of the objective. They also question how the environment's needs might be interpreted.

3.6.2 Assessment

72. I agree with Forest and Bird and Te Awarua-o-Porirua Harbour & Catchments Community Trust and Guardians of Pāuatahanui Inlet that the use of the term "environment" is ambiguous in the objective, in particular in that the definition of environment in s2 of the RMA includes people and communities. I have recommended that the words "and meet the community and environment's needs" be removed as a result.

73. I do not agree with Te Awarua-o-Porirua Harbour & Catchments Community Trust and Guardians of Pāuatahanui Inlet that the additional wording sought at the end of the objective is necessary. These matters are already addressed through the NE strategic objectives and do not need to be repeated here, given all strategic objectives need to be considered together.

3.6.3 Summary of recommendation

74. I recommend for the reasons given in the assessment, that the Hearings Panel:

- a. **Amend** REE-O5 as set out below and in Appendix A;

REE-O5 Resource efficiency

Porirua's natural and physical resources are used efficiently ~~and meet the community and environment's needs~~ both now and in the future.

75. I recommend that the submissions from Forest and Bird [225.97] and Te Awarua-o-Porirua Harbour & Catchments Community Trust and Guardians of Pāuatahanui Inlet [77.5] be **accepted in part**.

76. My recommendations in relation to further submissions reflect the recommendations on the relevant primary submission.

4 Conclusions

77. Submissions have been received in support of, and in opposition to the PDP.
78. Having considered all the submissions and reviewed all relevant statutory and non-statutory documents, I recommend that PDP should be amended as set out in Appendix A of this report.
79. For the reasons included throughout this report, I consider that the proposed objectives, with the recommended amendments, will be the most appropriate means to achieve the purpose of the Resource Management Act 1991 (RMA) where it is necessary to revert to Part 2 and otherwise give effect to higher order planning documents, in respect to the proposed objectives.

Recommendations:

I recommend that:

1. The Hearing Commissioners accept, accept in part, or reject submissions (and associated further submissions) as outlined in Appendix B of this report; and
2. The PDP is amended in accordance with the changes recommended in Appendix A of this report.

Signed:

Name and Title	Signature
Gina Sweetman Consultant Planner	

Appendix A. Recommended Amendments to Chapters

Where I recommend changes in response to submissions, these are shown as follows:

- Text recommended to be added to the PDP is in red and underlined.
- Text recommended to be deleted from the PDP is in red and ~~struckthrough~~.

HCH - Historic and Cultural Heritage

Porirua's cultural and historical values are of great importance to the City, and to the mana whenua, Ngāti Toa Rangatira,¹ and it is vital that these values are appropriately recognised and protected. Porirua also has a distinctive character and identity that reflects its rich history, and is a source of pride to its people.

The strategic objectives set the direction for the District Plan and help to implement the Council's community outcomes set out in its Long Term Plan. They reflect the intended outcomes to be achieved through the implementation of the District Plan.

The objectives, policies and rules in Parts 2 and 3 of the District Plan implement the strategic objectives and reconcile any tensions between them.

The strategic objectives will be particularly relevant for any future changes to the Plan and any significant resource consent applications. Details of the steps Plan users should take when using the District Plan are provided in the General Approach chapter.

Strategic Objectives

HCH-O1 Historic and cultural heritage

The buildings, items, sites, areas and natural features that have been identified as having special qualities and values and which contribute to Porirua and Ngāti Toa Rangatira's sense of place and identity are protected and maintained and, where practicable, enhanced².

¹ TROTR [264.93]

² TROTR [264.94]

HCH-O2 Character and identity

Porirua's character and identity is reflected throughout the City.

REE - Resilience, Efficiency and Energy

Porirua is susceptible to a wide range of natural hazards including flooding, fault rupture, liquefaction, tsunami, landslides, coastal erosion and coastal inundation. Some of these hazards will be exacerbated by climate change over time. Certain areas of Porirua are more at risk from natural hazards than others, and overall there is a need to improve the City's resilience to natural hazards. ~~Where possible,~~ The significant risks from natural hazards to people and communities should be avoided, and any other risks should be appropriately managed and mitigated³.

The form of the City has been shaped by the need to accommodate private motor vehicles which has led to the inefficient use of energy and natural and physical resources. We aim to use energy and resources more efficiently in how we live, work and move, and promote energy conservation. We also need to maintain a safe and secure supply of energy, reduce our reliance on non-renewable sources of energy and encourage the establishment of renewable sources of energy.

The strategic objectives set the direction for the District Plan and help to implement the Council's community outcomes set out in its Long Term Plan. They reflect the intended outcomes to be achieved through the implementation of the District Plan.

The objectives, policies and rules in Parts 2 and 3 of the District Plan implement the strategic objectives and reconcile any tensions between them.

The strategic objectives will be particularly relevant for any future changes to the Plan and any significant resource consent applications. Details of the steps Plan users should take when using the District Plan are provided in the General Approach chapter.

REE-O1 Energy Efficiency

³ Kāinga Ora [81.218]

The City makes efficient use of energy in its urban form and in how it functions.

REE-O4 Adapting to climate change

Porirua City is prepared to adapt to the effects of climate change and ~~recognises~~ the opportunities and risks associated with those effects are recognised in decision making⁴.

REE-O5 Resource efficiency

Porirua's natural and physical resources are used efficiently ~~and meet the community and environment's needs~~⁵ both now and in the future.

⁴ Forest and Bird [225.96]

⁵ Forest and Bird [225.97]

Appendix B. Recommended Responses to Submissions and Further Submissions

The recommended responses to the submissions made on this topic are presented in Table B 1 below.

Table B 1: Recommended responses to submissions and further submissions

[Arrange this table in groups by topic for all but those chapters which have few submission points on them and those don't need to be grouped. Use the same groupings you have used in the body of the report so it is easy for the submitters to follow]

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to PDP?
Introduction to HCH							
264.93	TROTR	Introduction	Amend the introduction: Porirua's cultural and historical values are of great importance to the City and to the mana whenua, Ngāti Toa Rangatira, and it is vital that these values are appropriately recognised and protected. Porirua also has a distinctive character and identity that reflects its rich history, and is a source of pride to its people.	n/a	Accept	Agree with submitter	Yes
HCH-O1							
83.18 ⁶	Powerco Limited	HCH-O1	Amend Objective HCH-O1 as follows: The buildings, items, sites and natural features that have been identified as having special qualities and values and which contribute to Porirua and Ngāti Toa Rangatira's sense of place and identity are protected and maintained <u>where practicable</u>	3.2	Reject	See body of the report	No
137.11 ⁷	GWRC	HCH-O1	Amend HCH-O1: The buildings, items, sites, areas and natural features that have been identified as having <u>significant historic heritage special qualities</u> and values and which contribute to Porirua and Ngāti Toa Rangatira's sense of place and identity are protected and maintained.	3.2	Reject	See body of the report	No
264.94 ⁸	TROTR	HCH-O1	Amend HCH-O1: The buildings, items, sites, areas and natural features that have been identified as having special qualities and values and which contribute to Porirua and Ngāti Toa Rangatira's sense of place and identity are <u>protected, maintained or enhanced</u>	3.2	Accept in part	See body of the report	Yes
64.20	Latoya Flutey	HCH-O1	Support	n/a	Accept in part	Accept in part, subject to amendments in response to other submissions	No
81.207	Kāinga Ora	HCH-O1	Retain objective as notified	n/a	Accept in part	Accept in part, subject to amendments in response to other submissions	No
HCH-O2							

⁶ Oppose – Heritage NZ [FS14.12]

⁷ Support – Heritage NZ [FS14.13]

⁸ Support – Heritage NZ [81.208]

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to PDP?
264.95	TROTR	HCH-O2	Amend HCH-O2 to read as follows: <u>The character and identity of Porirua is reflected through its mana whenua and community throughout the City.</u>	3.3	Reject	See body of the report	No
81.208	Kāinga Ora	HCH-O2	Retain objective as notified	n/a	Accept	Agree with submitter	No

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to PDP?
General REE							
225.28	Forest and Bird	Strategic objectives	Amend the Plan to provide for buffers around SNAs and the identification of areas for restoration, particularly around water bodies and the coastal margin.	n/a	Reject	Addressed in the ECO s42A	No
264.32	TROTR	Strategic objectives	Retain as notified	n/a	Accept in part	Accept in part, subject to amendments made in response to other submitters	Yes
Introduction REE							
81.218	Kāinga Ora	Introduction	Amend: Porirua is susceptible to a wide range of natural hazards including flooding, fault rupture, liquefaction, tsunami, landslides, coastal erosion and coastal inundation. Some of these hazards will be exacerbated by climate change over time. Certain areas of Porirua are more at risk from natural hazards than others, and overall there is a need to improve the City's resilience to natural hazards. Where possible, the risks from natural hazards to people and communities should be appropriately managed and mitigated. avoided.	3.4	Accept in part	See body of the report	Yes
FS40.56	GWRC	<i>Oppose</i>	<i>GWRC opposes this. The statement is already qualified with 'where possible'. Managing or mitigating the risks of natural hazards may not be sufficient. Policy 29 of the RPS seeks to avoid inappropriate subdivision and development in areas at high risk from natural hazards</i>				
67.16	Housing Action Porirua	Introduction	Amend: The form of the City has been shaped by the need to accommodate private motor vehicles which has led to the inefficient use of energy and natural and physical resources. We aim to use energy and resources more efficiently in how we live, work and move, and promote energy conservation. We also need to maintain a safe and secure supply of energy, reduce our	3.4	Reject	See body of the report	No

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to PDP?
			reliance on non-renewable sources of energy and encourage the establishment of renewable sources of energy. <u>Existing buildings contain significant resources, particularly timber, including native timbers, that could be recycled upon demolition.</u>				
REE-O4							
264.94	Forest and Bird	REE-O4	Amend the objective to include an outcome which recognises provision of opportunities for landward migration of coastal processes to support ecosystem process, and habitats of indigenous fauna.	3.5	Accept in part	See body of the report	Yes
60.27	Transpower	REE-O4	Retain	n/a	Accept in part	Accept in part, subject to amendments made in response to other submitters	Yes
81.223	Kāinga Ora	REE-O4	Retain objective as notified	n/a	Accept in part	Accept in part, subject to amendments made in response to other submitters	Yes
137.16	GWRC	REE-O4	Retain	n/a	Accept in part	Accept in part, subject to amendments made in response to other submitters	Yes
REE-O5							
225.97	Forest and Bird	REE-O5	Consider amendments to clarify what is meant by environment in this objectives.	3.6	Accept in part	See body of the report	Yes
77.5 ⁹	Te Awarua-o-Porirua Harbour & Catchments Community Trust, and Guardians of Pāuatahanui Inlet	REE-O5	Amend: Porirua's natural and physical resources are used efficiently, meet the community's needs both now and in the future and, <u>in doing so, protect Porirua's natural environmental values and have no adverse effects on the function or ecology of the harbour and its contributing catchments.</u>	3.6	Accept in part	See body of the report	No
137.19	GWRC	REE-O5	Retain	n/a	Accept in part	Accept in part, subject to amendments made in response to other submitters	Yes
119.15	FENZ	REE-O5	Retain as proposed	n/a	Accept in part	Accept in part, subject to amendments made in response to other submitters	Yes
REE-O1							
137.17	GWRC	REE-O1	Retain	n/a	Accept	Agree with submitter	No
81.220	Kāinga Ora	REE-O1	Retain objective as notified	n/a	Accept	Agree with submitter	No

⁹ Support: TROTR [FS70.55]

Appendix C. Report Author's Qualifications and Experience

I hold the following qualifications: Master of Planning (First Class Honours) and Bachelor of Planning from the University of Auckland. I am a full member of the New Zealand Planning Institute. I have over 28 years' experience in working as a planner for local and central government and as a private consultant. I am an accredited Independent Hearings Commissioner (Chair endorsement) and a government-appointed Development Contributions and Freshwater Commissioner.

My work experience includes, amongst other matters:

- Independent technical review for several district and regional plan reviews
- Expert witness in the Environment Court
- Author of various chapters of district plans
- Manager, Resource Management Practice, Ministry for the Environment
- Contractor at Te Puni Kōkiri, Office of Treaty Settlements and the Ministry of Agriculture and Forestry

I have been engaged by the Porirua City Council since 2015 as a Consultant Planner for the Environment and City Planning Team.