

The Steel Can Crisis Created By Tariffs, Quotas and Domestic Supply Cutbacks

May 2022

Background

- Can manufacturing industry makes 27 billion steel cans annually
 - 22.5 billion food cans
 - 4.6 billion aerosol and decorative cans
 - Shipments grew almost 12.8 percent during the pandemic.
 - Demand remains high today while domestic and foreign steel tinplate capacity has decreased

Fewer food and aerosol cans may be made domestically unless the steel supply crisis is resolved

Domestic Supply of Tinplate Is Declining Dramatically

Steep decline in domestic tinplate production plus 232 tariffs and quotas on imported tinplate creating a national security food crisis

- Only 2 percent of domestic steel produced is tinplate. Only 8 tinplate lines exist in the U.S. today, down from 11 lines before the tariffs were imposed. One additional large tinplate line will close in 2023
- Can makers sourced approximately 55% of their tinplate needs to domestically in 2019. By the end of 2023, domestic sources will decline below 50%

Tinplate Steel Crisis Will Create Food Security Risks

- Decreased domestic steel can production plus increasing imports of canned items will create a death spiral for the canned food industry--farmers, processors, retailers, food banks and consumers
- 20% of food sold in grocery stores are canned. Lower availability of U.S. produced canned foods
- Data from before the pandemic show that 83 percent of our country's kitchens have canned foods in their pantries.
- These high quality, affordable products are especially important for low-income Americans and U.S. food banks.

Food Security Risks and Food Assistance Programs

- Americans consume on average 5 cans of fruits and vegetables per week. Recipients of SNAP and WIC consume 7.1 cans of fruits and vegetables
- 25% of the fruit consumed in the average American household is sourced from cans; this proportion rises to nearly 32% of all fruit consumed in SNAP and WIC households
- Just under one third (31%) of the vegetables consumed in the average American household is sourced from cans; this proportion rises to 39% in SNAP and WIC households
- 56% feel canned fruits and vegetables are extremely or very important in helping them prepare convenient, nutritious and affordable meals. This number rises to 67% of those on SNAP/WIC

Tinplate Steel Exacerbated by 232 Tariffs and Quotas

- 90% Anti Dumping Duty on Japanese Tinplate
- Hard quota in Korean, Brazilian Tinplate
- TRQ on EU and UK Tinplate
- 232 and 301 duties on China tinplate steel

Section 232 Tinplate Crisis

Requested Relief

CMI requests immediate action through comments submitted to Commerce/BIS:

- Grant “categorical exclusion” request from the 232 tariffs and quotas on imported tinplate steel, black plate and hotbands

Categorical exclusion from tariffs and quotas ensures long-term certainty for can makers and food customers

Reference slides-What Is Tinplate Steel?

- A unique steel called “tinplate” needed to make food and aerosol cans
 - Domestic and imported “hotbands” made into “blackplate” are further processed and coated with a thin layer of tin to make tinplate and tinfree steel. Can makers buy the finished tinplate
 - Hotbands are produced for other steel products as well and are in short supply

Reference Slides-Supply

- Foreign steel suppliers are using tariffs to profit from artificially high prices
- Prices for hotbands are near historic highs and at a premium to the rest of the world
- It is possible that limited steel supply will result in some crop/food/products not being canned
- Imports of canned foods are in the rise from foreign sources including China
 - Imports of canned products were up substantially in 2020
 - Trend continues in 2021 and 2022

Categorical exclusion for tinsplate from quotas and tariffs will alleviate supply issues

Reference Slides-Cost of Canned Foods

- Cost breakdown of a 15 oz. can of U.S grown corn without profit margin:
 - Metal can 41% (Tariffed tinplate is 80% of this component or 30% of total canned corn)
 - Corn 22%
 - Labor 14%
 - Warehousing/Labeling 12%
 - Overhead 8%
 - Shrink wrap/Corrugate 1.5%
 - Ingredients 1.5%
- **Imports of foreign produced canned corn have lower metal costs and, in some instances, lower labor cost**
- **Price increase in steel components equals approximately a \$.10 increase per can for consumers. This equates to a \$2.2 billion tax on consumers for food cans**