

# Carnation Parks, Recreation, & Open Space Plan

February 2022

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## Dear Carnation Community Members,

The Parks, Recreation, & Open Space (PROS) Plan is a proposed vision for the future of the city's parks system as the outcome of extensive research and community involvement. The document outlines background information about the project and existing facilities as well as an overview of the city and its residents.

If implemented, the plan will provide developed city-owned parkland within a 10-minute walk (1/2 mile) of all residents and balance active and passive recreation facilities to meet community needs.

In addition to the guidance by the Parks Advisory Board (PAB), the PROS Plan was a collaborative effort that relied on community involvement. This included pop-up events, surveys, stakeholder interviews, community workshops, legislative meetings, social media outreach, and other events. Ultimately, these efforts determined the overall vision of the plan:

*“Carnation provides parks, recreation, and open spaces that are welcoming, safe, and inclusive of everyone in the community and improves the city’s livability, sustainability, and sense of place.”*

The following themes govern the proposal:

- **Diverse and Flexible**
- **Prioritize Pedestrians**
- **Accessible and Connected**
- **Designed for Generational Appeal**
- **Respectful of Carnation’s History and Environment**

In addition, the PROS Plan aligns to three key policies:

1. **Create and maintain a safe, attractive, and diverse park system that meets the needs of its residents.**
2. **Improve the physical and environmental health of the community.**
3. **Link the community through an integrated parks system of pedestrian connections.**

After reviewing citizenry feedback and considerable discussion, the PAB proposed four priority parks improvements to be included in Carnation's six-year capital improvement program for 2022-2027. The four parks to be enhanced and improved are prioritized in the following order:

1. **River's Edge Park**
2. **Valley Memorial Park**
3. **Tolt Commons Plaza**
4. **The Evacuation Hill**

In particular, Section 8.0 of the document describes how the plan affects neighborhood parks (i.e. Valley Memorial and Loutsis), mini-parks (River's Edge, Carnation Meadows/Evacuation Hill, West Side, and Fred Hockert), and special use public space (Tolt Commons Plaza).

The Parks Advisory Board and the City of Carnation want to thank the entire community for their time, input, and involvement in helping to create a Parks plan to be proud of.

Sincerely,

### *Parks Advisory Board*

Stuart Lisk, Chairperson

Vivian Anschell, Board Member

M'Liss Moon, Vice Chairperson

Jim Berger, Board Member

Jessica Merizan, Board Member



# Acknowledgements

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# 1.0 Introduction

This Parks, Recreation, and Open Space (PROS) Plan describes Carnation's vision for a welcoming system of parks facilities and recreation programs that provide substantial benefits to the community.

The PROS Plan consists of:

- An inventory of the City's parks and recreational facilities.
- An overview of the City's population and its characteristics.
- Policies and objectives for the future development of the system.
- A 6-year and 20-year capital facilities plan.
- Recommendations for implementation.
- Information about the PROS Planning process.

## Why Plan?

### Meet Community Needs

Reflecting region-wide growth trends, Carnation is expected to continue to grow over the next 20 years. Planning for and accommodating this growth will help the City consider both the needs of a growing population as well as the needs of current residents. Implementing the PROS Plan can ensure that the needs of both the current population and the City's future population are considered and addressed as the city grows.

## Align with Carnation's Comprehensive Plan

This plan aligns with and supports the Carnation Comprehensive Plan Land Use, Parks and Recreation, Transportation, and Capital Facility Plan Elements developed under the Growth Management Act, such as by establishing a level of service standard that meets the community vision, and is consistent with funding capabilities. It fulfills Countywide Planning Policies for King County that require parks and recreation planning to provide access to parks and open space in Urban Growth Areas as part of promoting the health and well-being of residents. The PROS Plan also supports the City's ability to apply impact fees under state law.

## Support Local Economy

Parks, recreation, and open spaces provide economic value to a community by increasing property values, attracting residents and employers, and supporting tourism (American Planning Association 2001). Carnation's small-town charm and access to recreational amenities, including close proximity to regional parks, trails, and open spaces, as well as unique City park facilities such as a skate bowl and disc golf course, help draw visitors to the City and attract and retain residents. By implementing the PROS Plan, Carnation would build upon the current park system and develop parks and recreational spaces that provide economic value to the City.

## Efficiently Manage System

This PROS Plan supports efficient management of Carnation's parks by:

- Maximizing the existing park system to make the best use of current assets.
- Creating guiding principles, establishing a level of service, and illustrating a future system concept to guide future investments.
- Serving a growing population and addressing increased demands on the park system.
- Supporting efficient and effective system operation through partnerships and other measures.

## Establish Funding Eligibility

The plan allows the City to be eligible for state grants and will help the City prioritize projects and revenues with future City budgets. The Washington State Recreation and Conservation Office (RCO) requires jurisdictional applicants to have a current parks, recreation, and open space plan as a criterion for grant applications. This Plan is intended to comply with all RCO requirements.

## Engaged Community

This plan was created with the ideas of the Carnation Community:

Pop-ups commenters: ~30

Survey responses: 204

Vision Open House Participants: 16

Parks Advisory Board Meetings: 14+

Legislative Meetings: 4 attended/ planned

# Plan Contents

To be eligible for grants, the Washington State Recreation and Conservation Office (RCO) requires parks and recreation plans to provide an inventory, public involvement, demand and need analysis, goals and objectives, a capital improvement program, and a formal plan adoption process. The relationship of the PROS Plan contents to RCO requirements is described in the table below.

**Exhibit 1. Plan Contents & RCO Requirements**

PROS PLAN CONTENTS	RCO REQUIREMENTS
Introduction	
Vision, Themes, Policies, and Objectives	Goals and Objectives
Park System Profile	Inventory
Carnation Community Profile	Demand and Need Analysis
Community Engagement	Demand and Need Analysis Public Involvement Plan Adoption
Demand and Need	Demand and Need Analysis
Level of Service	Demand and Need Analysis
Park & Recreation System Plan	Demand and Need Analysis Capital Improvement Program
Capital Improvements & Funding	Capital Improvement Program
Strategic Actions & Performance Measures	

## Community Engagement

Ongoing community participation was an essential part of developing the PROS Plan. From June 2020, the City and consultant team worked to engage a broad range of people as part of gathering community input during the planning process. The City and consultant team identified ways to make the public involvement inclusive and hear from a diverse range of people.

Outreach and engagement efforts were extensive and included the following:

### Project Webpage

The City of Carnation used the City website to share information about the project, links to draft work products, and opportunities to provide feedback at key milestones.

## Pop-up Community Events

### *Valley Memorial Park & Carnation Market IGA*

On September 26, 2020 the project team set up a table at this popular community park and community shopping area with informational materials and boards. This was an opportunity for community members to share ideas for the future of the park system and to learn about the planning process. More than 30 people provided input.

### Public Kickoff & Vision Workshop

Similar to the pop-up events, this event was an opportunity for community members to share ideas for the park system's future and to learn about the planning process. Due to the COVID-19 pandemic, this workshop was held online, with more than 16 participants in this event on December 7, 2020.

### Online Survey - Vision

An online community survey provided another option for the public to learn about the project and provide comments. 204 responses were received to the survey about the community's vision for the park system (Fall 2020).

### Online Survey – Draft Plan

An online community survey provided opportunity for the community to provide feedback on the draft plan, and 76 responses were received for the survey (Fall 2021).

### Parks Advisory Board

The Parks Advisory Board met regularly to review outreach and engagement activities, existing conditions analysis, and provide direction on the PROS Plan development. The Parks Advisory Board was also briefed on public comments regarding the draft plan. In 2020 and 2021, the Parks Advisory Board met 16 times to discuss and provide guidance throughout the development of the PROS Plan.

### City Council

The Carnation City Council makes the final decision about the PROS Plan after considering the Parks Advisory Board's recommendation.



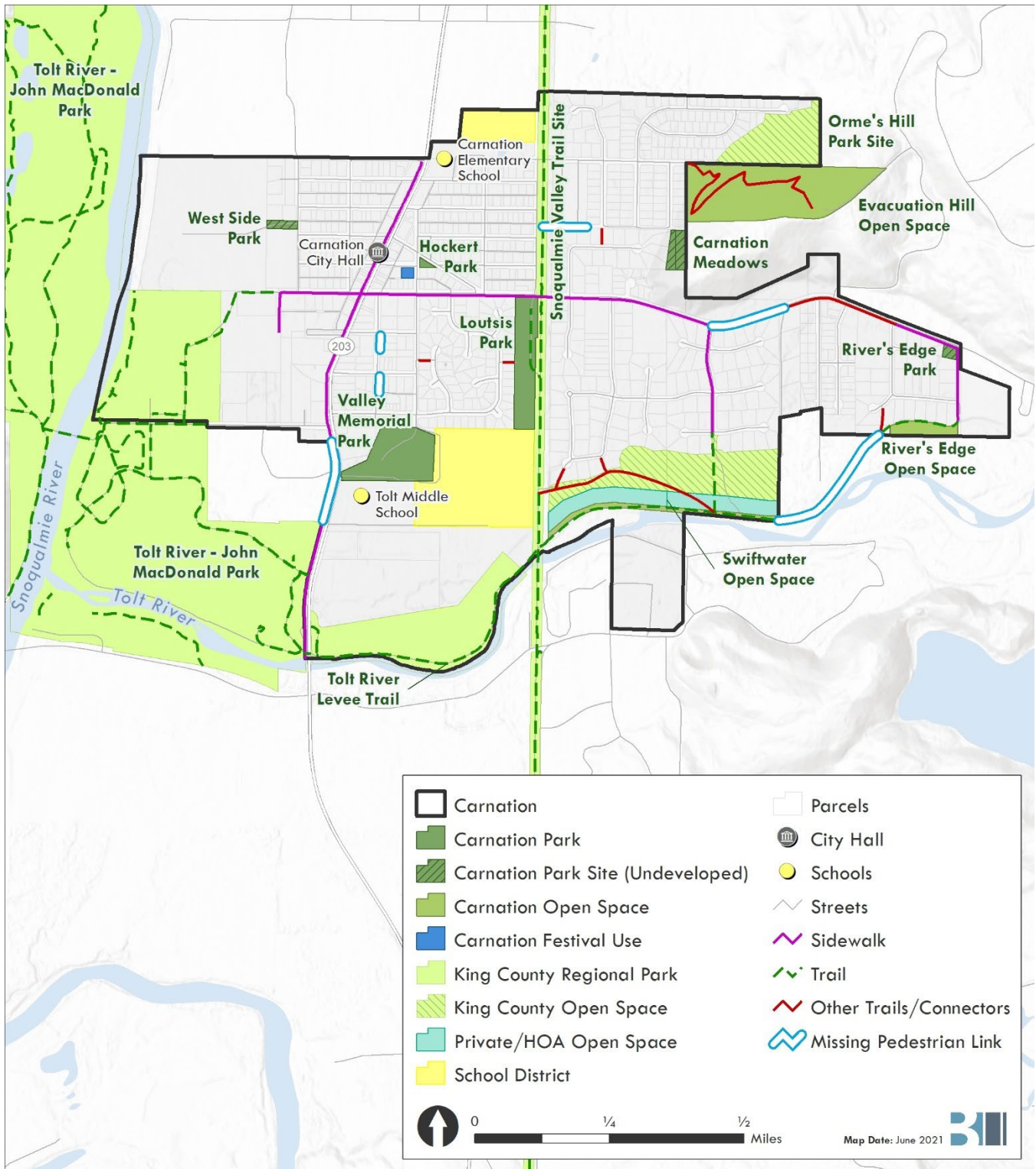
## Public Process Feedback

Improving existing parks and connecting people to parks were two major themes from the public engagement process. The following specific points were heard through the multiple activities of the engagement process:

- Parks should provide activities for users of diverse ages, abilities and interests-for toddlers and teens, adults and older adults.
- Amenities should vary throughout the park system to provide unique experiences at each park.
- Pedestrian paths are an important feature in parks. Paths should be wide enough to accommodate all types of users, such as those who are pushing strollers, using wheelchairs or families riding bicycles.
- Design features encourage intergenerational activities, such as community gardens, nature walks, and interpretive features.
- There is need for flexible design that can be customized to make space available for a range of users.
- Parks should prioritize pedestrians.
- Highlight history, culture, and the environment through parks.
- All residents should live within a 10-minute walk (½ mile) of a recreational facility.

# Park System Concept

Exhibit 2. Current City of Carnation Park System



Sources: City of Carnation, 2020; BERK, 2020.

## Themes and Policies

Based on community engagement and a benchmarking and gap analysis, themes and goals have been developed to guide this plan.

Themes	Policies
<p>Key themes include improving the system to be:</p> <ul style="list-style-type: none"><li>▪ Diverse and Flexible</li><li>▪ Prioritize Pedestrians</li><li>▪ Accessible and Connected</li><li>▪ Designed for Intergenerational Appeal</li><li>▪ Respectful of Carnation's History and Environment.</li></ul>	<ol style="list-style-type: none"><li>1. Create and maintain a safe, attractive, and diverse park system that meets the needs of the City's residents.</li><li>2. Improve the physical and environmental health of the community.</li><li>3. Connect the community to parks through a complete system of pedestrian connections.</li></ol>

More specific objectives, strategic actions, and performance metrics implement the themes and policies.

## System Inventory and Future Improvements

As shown in Exhibit 2, Carnation's eight parks total 17.8 acres and range from neighborhood parks to mini parks. A benchmark and gap analysis suggests that the City's parkland is above national benchmarks. However, only three of the City's parks are developed, and most of the City's parkland is undeveloped. Most residents in the community can access a developed City park within a 10-minute walk (½ mile), but there are gaps in access to developed parkland, particularly in the eastern portion of the City.

Levels of service standards will guide the level of developed acres and the mix of facilities, and are designed to ensure that the current ratio of developed parkland acres and facilities available are maintained.

Levels of service standards will also guide the distribution of developed acres in gap areas by showing areas that would be served within a 10-minute walk (1/2 mile).

## System Plan

The development of the system plan is based on information from Section 6.0 Demand and Need analysis, starting on pages 6-48, and input received through the public engagement process.

Carnation is a growing community in an area that is already fairly developed with limited opportunities for acquisition of additional parkland. As a result, growth of the park system will likely primarily occur through development of the City's existing parks. Given these conditions, future development of the

park system is anticipated to include:

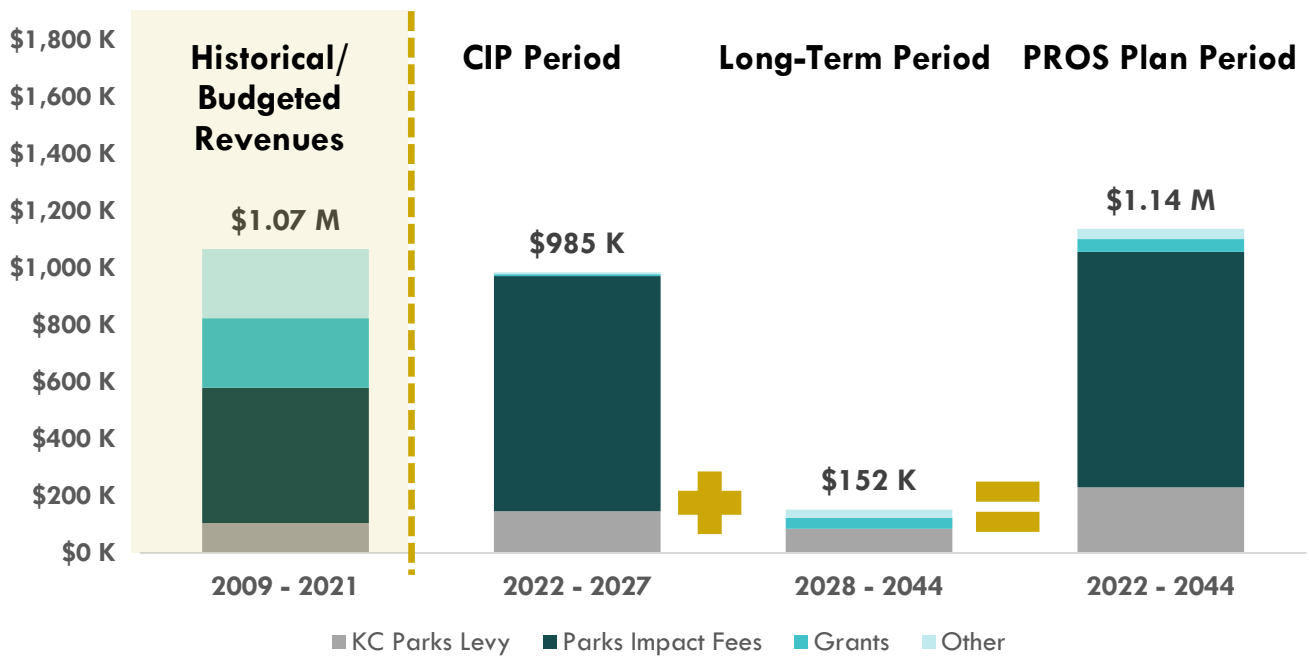
- Adding new facilities and amenities to existing developed park lands in accordance with community needs.
- Developing existing undeveloped parkland by adding facilities and amenities in accordance with community needs.
- Providing developed City-owned parkland within a 10-minute walk (½ mile) of all residents.
- Balancing active and passive recreation facilities to meet community needs.

In addition to the overall improvement of the system and connections, this plan identifies specific improvements for existing parks within the system. These park-specific plans can be found in the Parks & Recreation System Plan on page 8-65.

## Funding

Capital funding for Carnation's parks and recreation facilities have historically come from two sources: impact fees and King County park levy revenues. However, as the City is expected to soon reach its maximum capacity for residential development within city limits, impact fee revenues are expected to decrease significantly in the PROS Plan period, particularly after 2027, unless the City is able to annex lands within the Potential Annexation Areas (PAA) and is able to collect additional park impact fees from development within the PAA. Additionally, the King County parks levy is set to expire in 2025 with voter approval for a subsequent levy uncertain. As a result, capital funding for parks and recreation facilities is expected to be fairly limited from existing sources after 2025. See Exhibit 3.

**Exhibit 3. Projected Parks Capital Revenues**



Note: Due to rounding, totals listed in the CIP Period and Long-Term Period above may not add up precisely to the totals listed in the PROS Plan Period.

Sources: City of Carnation, 2020; BERK, 2020



Over the course of the PROS Plan period from 2022 to 2044, the City is projected to have around \$1.14 million available for parks capital projects. Most parks capital revenues are expected to be received during the CIP period (2022 to 2027) with around \$985,000 in revenues projected for this period. With the previously discussed anticipated decreases in levy and impact fee revenue, the City is projected to experience a decreased amount of revenues for the long-term period of the PROS Plan period (2028 to 2044) with \$151,000 in revenues projected for this period.

## Six-Year Capital Improvement Program

Based on feedback from community members and the Parks Advisory Board and informed by the proposed level of service (LOS) and the expected \$985,000 in revenues the City is projected to receive for parks and recreation capital projects within the six-year period from 2022-2027, park improvements from the system plan were prioritized into a proposed Six-Year Capital Improvement Program (CIP). Through community input, four parks were identified as priority parks for improvements in the following order:

1. River's Edge Park
2. Valley Memorial Park
3. Tolt Commons Plaza
4. Evacuation Hill

Additionally, park improvements were also screened through the criteria for service provision, concurrency, feasibility, and funding to ensure consistency with the PROS Plan Guiding Principles as well as other considerations. The Six-Year Capital Improvement Program for 2022-2027, shown in Exhibit 4 below, primarily focuses on improving ADA accessibility, wayfinding, parking facilities, and trail improvements in the four priority park sites.



VALLEY MEMORIAL PARK

Exhibit 4. Six-Year Capital Improvement Program, 2022-2027

Location	Description	Additions	2022-2027	Level of Service	Adds Capacity	Service	Feasibility
Valley Memorial Park	Phase I	ADA Accessibility (Parking & Pathways), Paved Parking Stalls, Lighting, Benches, Bike Racks, Memorial Improvements, Basketball Court	\$388,860	<ul style="list-style-type: none"> <li>• Add developed acres</li> <li>• Add active facilities</li> <li>• Add informal facilities</li> </ul>	✓	✓	✓
River's Edge Park	Phase I	Fencing, Pathway, Landscaping of Open Space, Benches, Grills, Horseshoes Area, Playground (Phase I)	\$299,439	<ul style="list-style-type: none"> <li>• Add developed acres</li> <li>• Add informal facilities</li> </ul>	✓	✓	✓
Tolt Commons	Phase I	Park improvements that support development of Bird Street as a Festival Street	\$128,389	<ul style="list-style-type: none"> <li>• Add informal facilities</li> </ul>	✓	✓	✓
Evacuation Hill	Phase I	Parking Stalls, Trailhead, Trail Improvements	\$115,353	✗	✓	✓	✓
City-Wide	Wayfinding	Improved Wayfinding (park signage, etc.)	\$53,438	✗	✓	✓	✓
<b>TOTAL</b>			<b>\$985,480</b>				

Note: Projects are listed in descending order by estimated improvement costs.

## Implementation

Based on guiding principles, this section identifies performance indicators to help guide implementation and adaptively monitor and manage the park system towards desired outcomes.

Key performance indicators include:

- Park use increases over time across the city's parks.
- Developed parkland acres increases particularly in gap areas.

The City will periodically review performance indicators, such as at the time of the annual budget and development of the City's Six-Year Capital Improvement Plan.

## 2.0 Vision, Themes & Policies

This section outlines the vision, themes and guiding principles, policies, objectives, and tasks of this PROS Plan. The vision describes Carnation's desired future to provide parks, recreation, and open spaces for everyone in the community. Based on community engagement and data analysis, themes and guiding principles were developed to inform the development of policies, objectives, and tasks in this Plan. Policies are specific aspects of the vision targeted towards achieving the desired future. Objectives are specific outcomes that support the policies, and tasks provide actions to support the policies.

### Vision

This Plan vision establishes Carnation's aspirations for the City's park system. It is based on community and stakeholder input and the findings of the analysis. The vision is a component of the Carnation Comprehensive Plan communitywide vision expressing Carnation's envisioned future.

The Vision for the park system is:

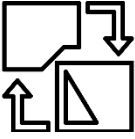




**Carnation provides parks, recreation, and open spaces that are welcoming, safe, and inclusive of everyone in the community and improves the city's livability, sustainability, and sense of place.**

### Themes & Guiding Principles

Based on community engagement results and the benchmarking and gap analysis, themes and guiding principles have been developed. These guiding principles are intended to help the City manage and improve Carnation's park system. They are a basis for the development of policies and objectives in this chapter and are meant to continue even when there are changes in policies, strategies, or operations. They may be updated as needed when the City reviews this plan periodically. See Exhibit 5.



## Exhibit 5. Themes and Guiding Principles

THEMES		GUIDING PRINCIPLES
	Diverse and Flexible	Design and maintain parks to provide activities for users of diverse ages (toddlers, teens, adults, and older adults), abilities, and interests. Flexible design that can be customized to cater to a range of users.
	Prioritize Pedestrians	Design and maintain parks and trails to promote safety and comfort for pedestrians. Pedestrian paths are an important feature in parks. Paths should be wide enough to accommodate all types of users, such as those who are pushing strollers, using wheelchairs, or families riding bicycles.
	Accessible and Connected	Expand and diversify connections to parks across the city to improve access to parks for all residents. Connect parks with neighborhoods and ensure that all residents live within a 10-minute walk (1/2 mile) of a recreational facility.
	Intergenerational Appeal	Provide a park and trail system with features that encourage intergenerational activities, such as community gardens, nature walks, and interpretive features.
	Carnation's History and Environment.	Design parks to celebrate Carnation's history, culture, and natural environment.

# Policies, Objectives, and Tasks

This section presents the PROS Plan policies, objectives, and tasks, which align with the goals in the Comprehensive Plan. These were developed based on input from the community engagement process that informed the themes and guiding principles.

## **POLICY 1** *Create and maintain a safe, attractive, and diverse park system that meets the needs of the City's residents.*

OBJECTIVE 1.1 Ensure all members of the community have equitable access to parks and recreation facilities.

TASK 1.1.1 Ensure park facilities, including trails, picnic areas, play equipment and recreation facilities are accessible to community members regardless of age, ability, income, sexual identity, or race.

TASK 1.1.2 Seek partnerships with other local public entities and non-profit organizations, such as school districts or senior service providers, to understand and plan for intergenerational facilities that can leverage existing youth and senior programming for park space.

TASK 1.1.3 Build, maintain, and renovate park facilities to comply with Americans with Disabilities Act (ADA) standards, including walkways, trails, and paths that connect to and within parks.

OBJECTIVE 1.2 Encourage community participation in the park planning and development process.

TASK 1.2.1 Consult with the Carnation Parks Advisory Board for providing guidance to staff and the City Council in the design, development, and operation of parks.

TASK 1.2.2 Encourage community participation in designing new parks, updating the PROS Plan, and monitoring the community's needs with respect to parks facilities.

OBJECTIVE 1.3 Develop a comprehensive park system which makes efficient use of available resources.

TASK 1.3.1 Explore partnership opportunities with the Riverview School District to develop and maintain recreational facilities which are available to the general public.

TASK 1.3.2 Encourage and actively utilize volunteer programs to maintain and improve park amenities.

### Definitions

**Vision:** A description of the community's desired future.

**Policy:** A specific aspect of the vision and community's desired future (noted in **bold italics**).

**Objective:** A particular outcome that supports the policy. Numbered to correspond to the policy it implements (e.g., 1.1).

**Task:** A potential action or strategies to help achieve the objective. Numbered to correspond to the objective they implement (e.g. 1.1.1).

TASK 1.3.3 Develop and nurture partnerships to leverage resources and implement projects, programs and activities and efficiently meet the community's needs for parks, recreation, community gathering opportunities, and open space.

TASK 1.3.4 Coordinate the PROS Plan with the other elements of the Comprehensive Plan and City development regulations, particularly the Land Use Element and the Shoreline Master Program, critical area regulations, and environmental review requirements. The siting and design of parks facilities should further the goals of the Comprehensive Plan and implementing regulations, capital improvements, programs, and initiatives, such as shoreline and floodplain restoration, transportation improvements, and others wherever and whenever applicable.

OBJECTIVE 1.4 Establish and maintain the park levels of service standard provided in the PROS Plan.

### Level of Service Objectives

TASK 1.4.1 **Developed Acres:** Provide developed acres of parkland consistent with the community's current level of developed acres per 1,000 population. The City's currently provides 2.7 developed acres per 1,000 population.

TASK 1.4.2 **Recreation Facilities:** Provide a mix of active and passive recreational facilities at a level consistent with the community's current level of facilities.

A. **Active Recreation Facilities:** Courts, Tracks, Courses, etc.: Population per Carnation facility consistent with the current ratio. The City currently provides 2.6 active facilities per 1,000 population.

B. **Passive Recreation Facilities:** Picnic Shelters, Off-Leash Areas, Playgrounds, Gathering Spaces, etc.: Population per Carnation facility consistent with the current ratio. The City currently provides 3.1 passive facilities per 1,000 population.

TASK 1.4.3 **Distribution and Access:** Residential properties are located within a 10-minute walk (1/2 mile) of a developed Carnation Park accessible by pedestrian or bicycle facilities.

OBJECTIVE 1.5 Pursue the development of new parks to meet the demands of growth and equitable distribution of parks.

TASK 1.5.1 Seek land acquisitions in advance of or concurrent with growth. The highest priority is to acquire land for parks in identified gap areas shown in Exhibit 34.

TASK 1.5.2 Whenever feasible, retain City owned lands (such as excess rights-of- way) for potential recreation and/or open space purposes.

TASK 1.5.3 Develop new facilities when on-going operation and maintenance funding is available to provide a level of service necessary to safely operate and maintain the facility.

OBJECTIVE 1.6 Capital projects should be screened for inclusion in the Capital Facilities program based on the following criteria:

**Service Criteria**

- The project maximizes or improves the function of existing facilities and parkland.
- The project develops existing undeveloped parkland in the City's inventory.
- The project helps the City close access gaps and implement other initiatives.

**Concurrency Criteria**

- The project helps the City respond to planned population growth.

**Feasibility Criteria**

- The project responds to legal mandates.
- The project supports the Carnation PROS Plan Guiding Principles and Vision.

**Funding Criteria**

- Funding sources for the project have been dedicated or are available.
- Partnership opportunities or alternative funding sources have been identified for the design or operation of the project.

OBJECTIVE 1.7 Review and update the PROS Plan at least every six years in order to remain consistent with State funding requirements.

TASK 1.7.1 Plan for the PAA through annexation studies and outreach to residents to determine when and where investments are appropriate.

OBJECTIVE 1.8 Maintain the City's developed parks in a safe and attractive condition.

TASK 1.8.1 Consider equipment, landscaping, and design which reduce long-term maintenance costs and increase safety for park users.

TASK 1.8.2 Conduct regular inspections of park facilities for potential safety and maintenance issues.

TASK 1.8.3 Consider maintenance and design practices that ensure appropriate access, visibility and comfort through lighting, placement of plantings, clearly identifiable, legible and well-maintained pathways, access control, and other techniques.

TASK 1.8.4 Ensure that design practices that address safety do not worsen light pollution and take into account Carnation's verdant natural and historic landscape which includes nearby forests.

OBJECTIVE 1.9 Seek creative funding to further the policies and objectives of the PROS Plan, including grants, utility funds, loans, conservation futures, bond levies, donations, and any other available sources.

TASK 1.9.1 Develop a funding strategy that takes advantage of all available funding resources and partnerships for park development and improvement.

TASK 1.9.2 Require new development that impacts the park system to pay its fair share of the costs of providing new park and recreation facilities.

TASK 1.9.3 Publicize and encourage public participation in options for donating funds and volunteering services for park and recreational improvements.

## **POLICY 2 Improve the physical and environmental health of the community.**

OBJECTIVE 2.1 Encourage active transportation for users across a wide range of age, income, and physical abilities.

TASK 2.1.1 Increase access to pedestrian paths within the park system.

TASK 2.1.2 Support programs to encourage residents to walk or bike to parks and engage in physical activity.

TASK 2.1.3 Encourage park improvements and maintenance strategies that can help improve quality of life.

OBJECTIVE 2.2 Protect critical areas and unique environmental features in the community, such as wetlands, streams, riparian corridors, historic properties, and hillsides within park facilities.

TASK 2.2.1 Encourage park improvements and maintenance strategies that can help address climate change.

TASK 2.2.2 Educate the community about the values of open space and the role it plays in Carnation, including education programs through the Riverview School District and local non-profit organizations, public access to critical and unique open spaces, and support for public environmental education programs.

TASK 2.2.3 Implement flexible zoning and land use regulation techniques to encourage creative development which maximizes the protection of critical areas, habitat, water quality, and open space.

TASK 2.2.4 Protect wetlands, riparian corridors, streams, and wildlife areas through implementation of the State Shoreline Management Act and City environmental regulations.

### **What is active transportation?**

Active transportation is defined as human powered modes of transportation. The most popular modes of active transportation are walking and bicycling, however, skate boarding, roller-skating, etc. can all be considered forms of active transportation.

TASK 2.2.5 Coordinate open space programs with the other Plan policies to protect plant and wildlife habitat.

TASK 2.2.6 Work with other jurisdictions and agencies to establish open space corridors and linkages with other significant regional open spaces.

***POLICY 3 Connect the community to parks through a complete system of pedestrian connections.***

OBJECTIVE 3.1 Ensure safe pedestrian access and circulation by providing connections to parks, recreational facilities, and open spaces.

TASK 3.1.1 Develop and implement a citywide non-motorized and pedestrian circulation plan, including multi-purpose trails, to serve the transportation and recreational needs of the community. Seek to connect non-motorized paths with adjacent neighborhoods to facilitate regional connectivity.

TASK 3.1.2 Consider an effective citywide wayfinding system that provides easy-to-use directional and locational information accessible by a wide range of users.

TASK 3.1.3 Encourage development proposals to provide convenient non-motorized connections to parks, recreation facilities, and open space where feasible.

TASK 3.1.4 Ensure pedestrian paths are provided on at least one side of all City streets that access parks and recreational facilities.

# 3.0 Park System Profile

## Carnation Park System

### Parks Inventory and Classification

Carnation is located within the Snoqualmie Valley near the confluence of the Snoqualmie and Tolt rivers. At just over one square mile in size, the City is compact. The City is surrounded to the west and south by the confluence of the Snoqualmie and Tolt Rivers, and to the east by a steep hillside. The two rivers that flow near the City and nearby forests, and its location in an agricultural valley are important characteristics of the City's identity.

Carnation provides parks and recreational facilities for the benefit of City residents and the surrounding community. Parks and recreational facilities in Carnation function as places for family and community gatherings, places to promote health and well-being through physical activity, and as connections and commuting routes via trails. The facilities can also support broader economic goals such as attracting and retaining residents and employees, and tourism.

Carnation classifies its parks based on service area, size, and uses. Classifying parks helps the City in considering park design and parkland acquisition decisions.

### Exhibit 6. Carnation Park Classifications

PARK CLASS & SIZE	SERVICE AREAS AND FEATURES	CARNATION CLASSIFIED PARKS
<b>Neighborhood</b> 2-7 acres	Neighborhood parks are designed to serve nearby residential population or employment base. They often include areas for active recreational activities, such as ball fields and courts, as well as passive recreation areas.	<ul style="list-style-type: none"> <li>▪ Valley Memorial Park</li> <li>▪ Loutsis Park</li> </ul>
<b>Mini-Park</b>	A mini-park is characterized by passive recreation or specialized facilities that serve a concentrated or limited population or specific group, such as children or senior citizens.	<ul style="list-style-type: none"> <li>▪ Carnation Meadows</li> <li>▪ Hockert Park</li> <li>▪ River's Edge Park</li> <li>▪ West Side Park</li> </ul>
<b>Linear Park</b>	Linear Parks are developed for varying modes of recreational transportation such as hiking, biking, cross-country skiing, horseback riding, etc.	<ul style="list-style-type: none"> <li>▪ Tolt River Levee Trail</li> </ul>
<b>Special Use</b>	Special use parks are devoted to specialized or single purpose activities, such as golf courses, arenas, plazas, squares, boulevards, and parkways.	<ul style="list-style-type: none"> <li>▪ Tolt Commons Plaza</li> </ul>

Source: City of Carnation, 2015; BERK, 2020.

Carnation's seven parks total 16.4 acres and primary consist of neighborhood parks and mini-parks. The City also has a special use area, Tolt Commons Plaza, which is used for the Carnation Farmer's Market as well as other events and community celebrations. The City also has a linear park/trail which follows the Tolt River along the City's southern boundary. See Exhibit 7 and Exhibit 8.

### Exhibit 7. City of Carnation Parks

Name	Gross Acres	Developed Acres	Undeveloped Acres	Park Type
Carnation Meadows	1.63	0	1.63	Mini-Park
Hockert Park	0.2	0.2	0	Mini-Park
Loutsis Park	6.1	1	5.1	Neighborhood Park
Rivers Edge Park	0.35	0.15	0.2	Mini-Park
Valley Memorial Park	7.15	3	4.15	Neighborhood Park
West Side Park	0.56	0	0.56	Mini Park
Tolt Commons Plaza	0.37	0.37	0	Special Use
<b>TOTAL</b>	<b>16.36</b>	<b>4.72</b>	<b>11.64</b>	

Source: City of Carnation, 2015; BERK, 2020.



### Exhibit 8. City of Carnation Trails/Linear Parks

Name	Gross Acres	Developed Acres	Undeveloped Acres	Park Type
Tolt River Levee Trail	1.43	1.43	0	Linear Park
<b>TOTAL</b>	<b>1.43</b>	<b>1.43</b>	<b>0</b>	

Source: City of Carnation, 2015; BERK, 2020.

The City also has two open space areas that total approximately 20.2 acres. The Evacuation Hill open space is outside the City's northeast city limits and contains the Evacuation Trail. See Exhibit 9.

### Exhibit 9. City of Carnation Open Space

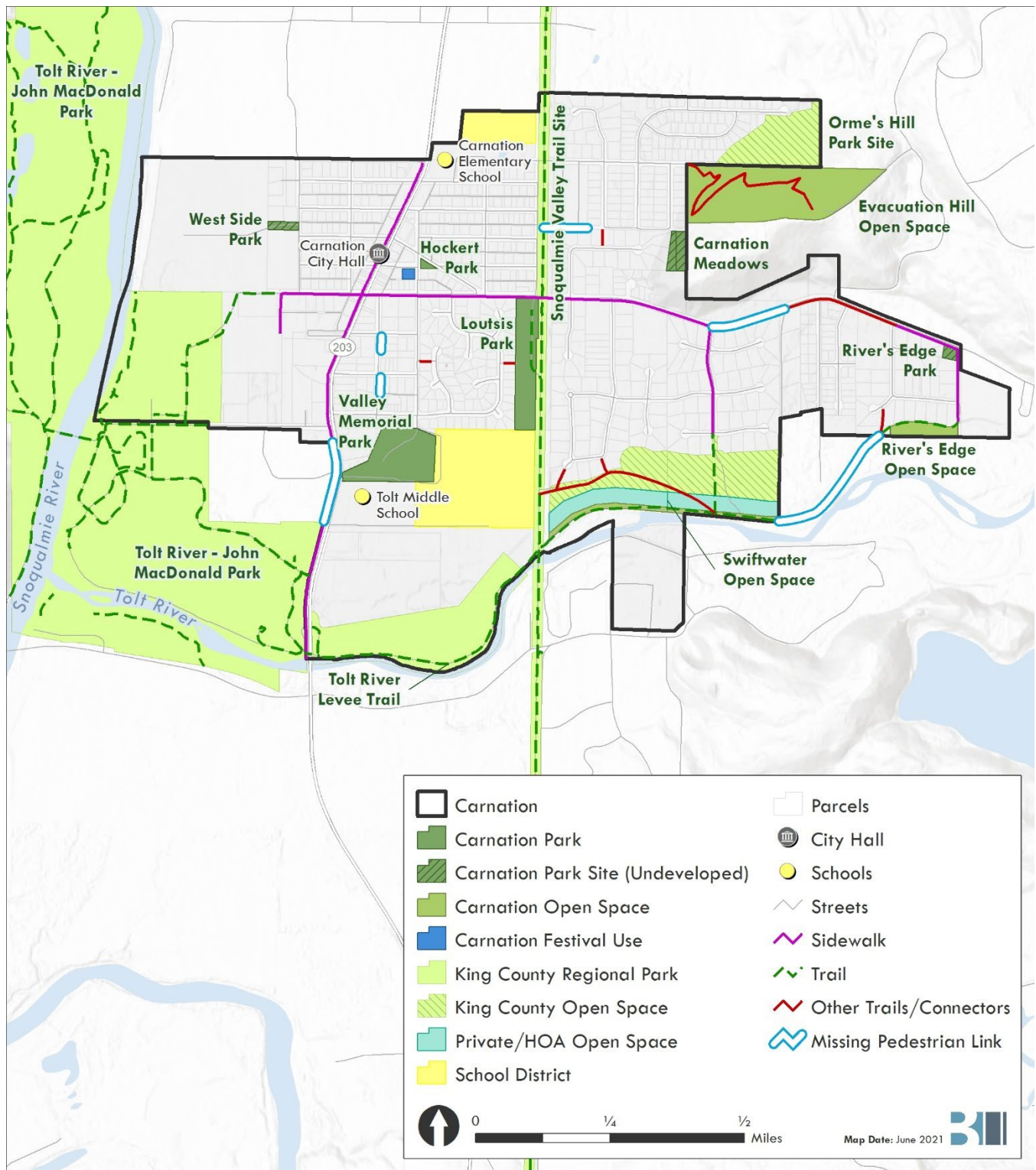
Name	Gross Acres	Developed Acres	Undeveloped Acres	Park Type
Evacuation Hill	20.40	0	20.40	Open Space
Swiftwater Open Space	0.06	0	0.06	Open Space
<b>TOTAL</b>	<b>20.46</b>	<b>0</b>	<b>0.06</b>	

Source: City of Carnation, 2015; BERK, 2020.

The location of parks and trails within Carnation is illustrated in Exhibit 10 below. As noted in the map, three of the City's parks are developed – Valley Memorial Park, Loutsis Park, and Hocket Park – while three are undeveloped – River's Edge Park, Carnation Meadows, and West Side Park.

Tolt MacDonald Park, a regional park owned by King County, is located adjacent to the City and functions as a larger community park. Tolt MacDonald Park is over 500 acres in size, with approximately 50 acres located within the City's boundaries and another 88 acres located immediately adjacent to the City. Tolt MacDonald offers a wide variety of active and passive recreation, including ball fields, play equipment, picnic shelters, as well as hiking, mountain biking, camping, river access, and fishing, and many Carnation residents as well as visitors take advantage of these recreation opportunities. (Source: 2017 Carnation Comprehensive Plan)

Exhibit 10. City of Carnation Parks



Source: City of Carnation, 2020; BERK, 2020.

**Exhibit 11. Hockert Park**



Source: City of Carnation, 2021.

**Recreation Facilities**

Most of Carnation's parks have some family activity facility such as children's play structures, picnic areas, or trails. In addition, several parks have specialty facilities, or unique facilities designed for a smaller set of recreational users. Much of the athletic facilities in the city are provided by either King County (Tolt MacDonald Park) or the Riverview School District. The athletic facilities provided by city parks comprises of tennis/pickle ball courts in Valley Memorial Park. Exhibit 12 outlines the recreation facilities provided by city parks.

**Exhibit 12. Carnation Categorized Recreation Facilities**

Type	Number	Location
<b>Athletic Facilities</b>		
Basketball Court	1	Valley Memorial Park
Tennis/Pickle Ball Courts	2	Valley Memorial Park
<b>Family Activities</b>		
Picnic Areas	3	Loutsis Park (1), Hockert Park (1), Valley Memorial Park (1)
Children's Play Areas	2	Hockert Park (1), Valley Memorial Park (1)
Parks with Onsite Trails	3	Loutsis Park (1), Valley Memorial Park (1), Tolt River Levee Trail

Type	Number	Location
<b>Specialty Facilities</b>		
BMX Track (Unofficial)	1	Valley Memorial Park
Skateboard Bowl	1	Valley Memorial Park
Disc Golf Course	1	Loutsis Park
Off-Leash Dog Park	1	Valley Memorial Park
Festival Area	1	Tolt Commons Plaza
World War II Memorial	1	Valley Memorial Park

Note: Picnic areas are defined as formal areas within each park with one or more picnic tables.  
Sources: City of Carnation Comprehensive Plan, 2015; BERK, 2020.

## Other Recreation & Open Space Facilities

King County and the Riverview School District are also significant providers of recreation facilities within the City. Two regional draws, the County's Tolt MacDonald Park and the Snoqualmie Valley Trail, are partially located within Carnation's city limits. Other providers of recreational facilities include private entities, such as the Swiftwater Homeowner's Association and The Estates at Snoqualmie Valley Trail Homeowner's Association, that provide private recreational facilities for residents of those developments.

### King County

King County has approximately 69 acres of parkland within Carnation's city limits. The Snoqualmie Valley Trail is a regional trail that bisects the City from north to south and runs approximately 0.8 miles within the city limits. Tolt MacDonald Park provides the City and surrounding region with a variety of recreational facilities, including several ballfields, picnic areas, play structures, and onsite trails. Orme's Hill Park is located adjacent to the north of the City's Evacuation Hill Open Space and the site is currently undeveloped open space; however, the County eventually plans to develop a trail system on the site. See Exhibit 13.

### Exhibit 13. King County Recreation Facilities

Park	Acres	Number of Facilities
<b>Orme's Hill Park</b>	<b>10</b>	
<b>Tolt MacDonald Park</b>	<b>48.8 within the City limits</b>	
Soccer Field		1
Baseball/Softball Field		2
Picnic Area		1
Children's Play Structure		1
Onsite Trails		1
<b>Snoqualmie Valley Trail</b>		
Onsite Trails		1

Note: Picnic areas are defined as formal areas within each park with one or more picnic tables. Amenities listed above for Tolt MacDonald Park are amenities located within the portion of the park that lies within the City boundaries. The greater Tolt MacDonald Park has more amenities than listed above.

Sources: City of Carnation Comprehensive Plan, 2015; BERK, 2020.

## Riverview School District

The Riverview School District services the community with two schools on approximately 24 acres. The School District primarily provides athletic facilities such as ball fields for school use. See Exhibit 14 for more detail on the recreational facilities provided at school sites within Carnation.

### Exhibit 14. Riverview School District Recreation Facilities

School	Acres	Number of Facilities
<b>Tolt Middle School</b>	<b>19</b>	
Basketball Court		1
Football Field		1
Track		1
Baseball/Softball Field		2
Soccer Fields		2



School	Acres	Number of Facilities
<b>Carnation Elementary School</b>	<b>5</b>	
Multi-Use Field		1
Baseball/Softball Field		1
Basketball Court		2
Children's Play Structure		2

Sources: City of Carnation Comprehensive Plan, 2015; BERK, 2020.

## Private Facilities

Several private facilities serve individual neighborhoods within the City. These facilities primarily consist of children's play structures and open space tracts. The Swiftwater Homeowner's Association owns an open space parcel adjacent to the City's Swiftwater Open Space and also owns and maintains a children's play structure for member residents and their guests. The Estates at Snoqualmie Valley Trail Homeowner's Association also owns and maintains a children's play structure for member residents and guests.

## Recreation Programs

At present, the City does not operate any recreation programming. The City does provide limited support to non-profit groups including the Sno-Valley Senior Center. Other recreation programs are available through youth sports organizations.



CARNATION FARMERS MARKET

## 4.0 Carnation Community Profile

This section includes a demographic profile of the population served by Carnation parks and recreation facilities and services. The primary source of information for this section is the American Community Survey 2013-2018 five-year estimates produced by the United States Census Bureau. Additional data sources include the Washington State Office of Financial Management (OFM) and Puget Sound Regional Council (PSRC).

### Historic Context

The confluence of the Tolt and Snoqualmie Rivers had long been inhabited by the Snoqualmie Tribe as a main village for thousands of years. Long before explorers came to the Pacific Northwest, the Tribe hunted deer and elk, fished for salmon, and gathered berries and wild plants for food and medicine. Around the 1850s and 1860s, the area began to attract white settlers due to its rich agricultural potential. The area was originally named and known as Tolt, a name that derives from the Snoqualmie name “tultxw”. After settlement, the area was cleared of brush and became a center for dairy farming. The area’s name was then changed to Carnation, in honor of Carnation Milk Farms, a large, world-famous dairy known for research on breeding and feeding of Holsteins and for condensed milk.

Throughout most of the 20<sup>th</sup> century, dairy farming and other agriculture remained the area’s major industry. Since the late 20<sup>th</sup> century to the present day, Carnation has shifted more towards a bedroom community for job centers on the eastside of King County.

### Regional Context

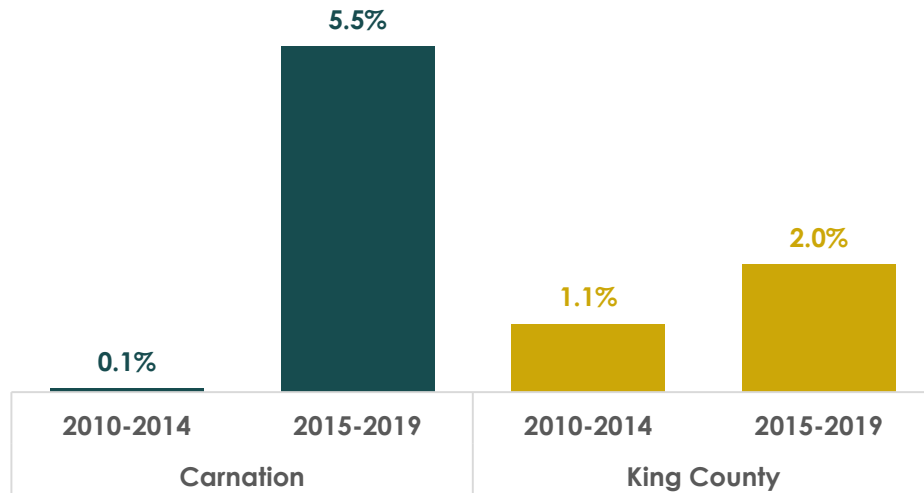
Carnation is situated within the Snoqualmie Valley, a pastoral, farming, and timber-producing region in eastern King County. The Snoqualmie Valley is more rural than the rest of King County and is demographically different from the rest of the county. Within the Snoqualmie Valley, there are a higher proportion of older adults over the age of 50 as well as a higher proportion of young people under the age of 19 compared with the rest of the County.

Given the Valley's rural geography, dispersed population, and lack of public transit relative to the rest of the County, access to services is a major challenge for transit-dependent individuals (i.e., older adults, youth, persons with disabilities, and low-income persons).

## Population & Jobs

In 2010, Carnation had 1,786 residents. As of 2019, Carnation's resident population estimate is 2,220, an increase of over 400 residents since 2010. As shown in Exhibit 15, much of this growth has occurred in the last several years. The City's population growth rate over the last five years is over two times that of King County as a whole.

**Exhibit 15. Population Growth, Carnation and King County, 2010-2019.**



Sources: American Community Survey B01001 5-Yr Estimates, 2018; BERK, 2020.

Based on the growth capacity established in the City's Comprehensive Plan, Carnation's long-term population capacity within the current city limits is projected to be 3,218 residents as shown in Exhibit 16. With population from Potential Annexation Areas (PAA), such as the "Garden Tracts" to the north located between NE 55<sup>th</sup> Street and NE 60<sup>th</sup> Street and between 316<sup>th</sup> Avenue NE and the Snoqualmie Valley Trail, the City's long-term growth capacity population is projected to be 4,656 residents. Other potential annexation areas include parcels to the southwest and southeast of the city boundary; however, the majority of future population growth from the PAA would occur with development of the "Garden Tracts."



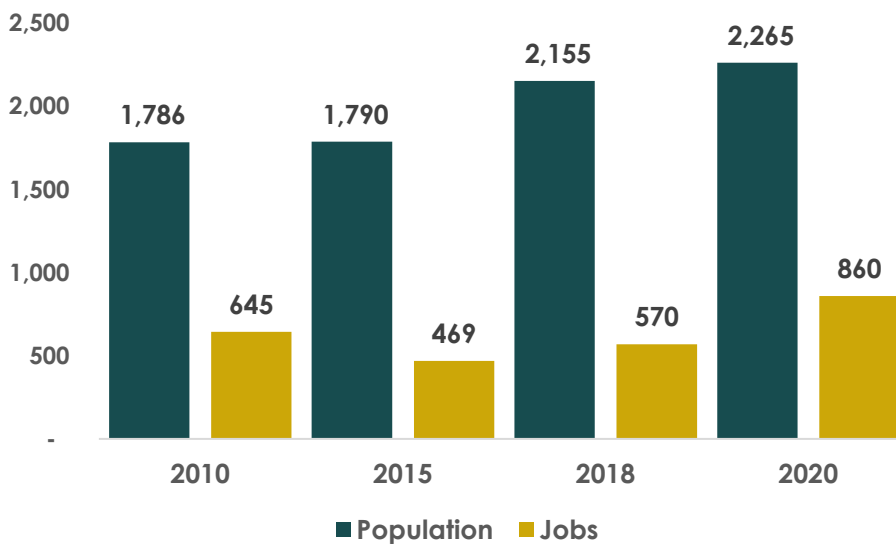
**Exhibit 16. Projected Population Growth, Carnation**

	2010	City's Long-Term Growth Capacity
Population Projection	Total	Total
Carnation City Limits	1,786	3,218
City with PAAs	1,959	4,656

Sources: OFM, 2020; City of Carnation Comprehensive Plan, 2015; BERK, 2020.

Most Carnation residents work outside the City. Carnation's population growth has significantly exceeded its daytime employment population despite robust job growth within the City over the last several years. As shown in Exhibit 17, according to U.S. Census OnTheMap employment estimates, from 2010 to 2020, the City has gained around 215 jobs. Most jobs within the City are in the service sectors, including construction, retail, health care and social assistance, and hospitality. The City has seen a gain in jobs related to health care/social assistance, construction, and hospitality and a decline in jobs in educational services.

**Exhibit 17. Carnation Resident Population and Jobs, 2010, 2015, 2018, and 2020.**



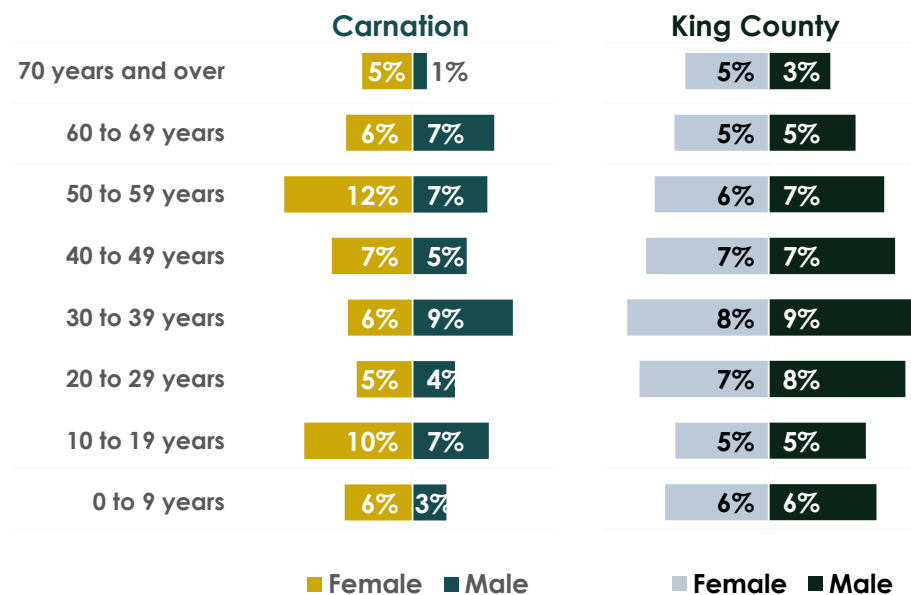
Note: 2020 employment estimates are as of the 2<sup>nd</sup> quarter of 2020.

Sources: OFM; 2020; U.S. Census OnTheMap Estimates, 2018; BERK, 2020.

# Age

The distribution of the population by age and sex is presented in Exhibit 18. Roughly a quarter of city residents are under the age of 20 while roughly 19% are 60 and over. The proportion of residents 50 and over is high with roughly 38% of residents in this age group. Many of the residents under 19 years old are within the 10-19-year age bracket.

**Exhibit 18. Age and Sex Distribution, Carnation and King County, 2018.**



Sources: American Community Survey 5-Yr Estimates, 2018; BERK, 2020.

# Household Composition

As shown in Exhibit 19, the composition of Carnation's households has been changing over the last several years. Since 2010, households with children have been declining as a share of the population from 54% to nearly 34%. Meanwhile, households with older adults have been increasing as a share of the population from nearly 18% to over 36%. Households with individuals living alone have also increased as a share of the population from 15% to nearly 20%.

**Exhibit 19. Household Composition, Carnation, 2010 & 2018.**

Category	2010	2018
<b>Total Households</b>	<b>708</b>	<b>672</b>
Households with one or more people under 18 years	54.0%	33.6%
Households with one or more people 60 years and over	17.5%	36.5%
Householder living alone	15.1%	19.3%

Sources: American Community Survey 5-Yr Estimates, 2018; BERK, 2020.

## Race and Ethnicity

In order to meet the needs of the current and future population of Carnation, it is important to understand the current racial and ethnic composition of city residents as well as trends in the city's racial and ethnic composition over the last several years.

Hispanic and Latino origin is an ethnicity indicator that is considered in addition to race according to the US Census. Non-white (including Hispanic of any race) populations are less prevalent in the City of Carnation (23%) compared to the county at large (40%). Reflecting countywide trends, however, the City is becoming more ethnically diverse. Exhibit 20 displays the total population of the City of Carnation and King County by non-Hispanic Person of Color, Hispanic persons of any race, and non-Hispanic white identities. Between 2010 and 2018, the proportion of residents who are Non-Hispanic people of color and Hispanic of any race has increased from 17% to 23% of the total population.

### Race and Ethnicity

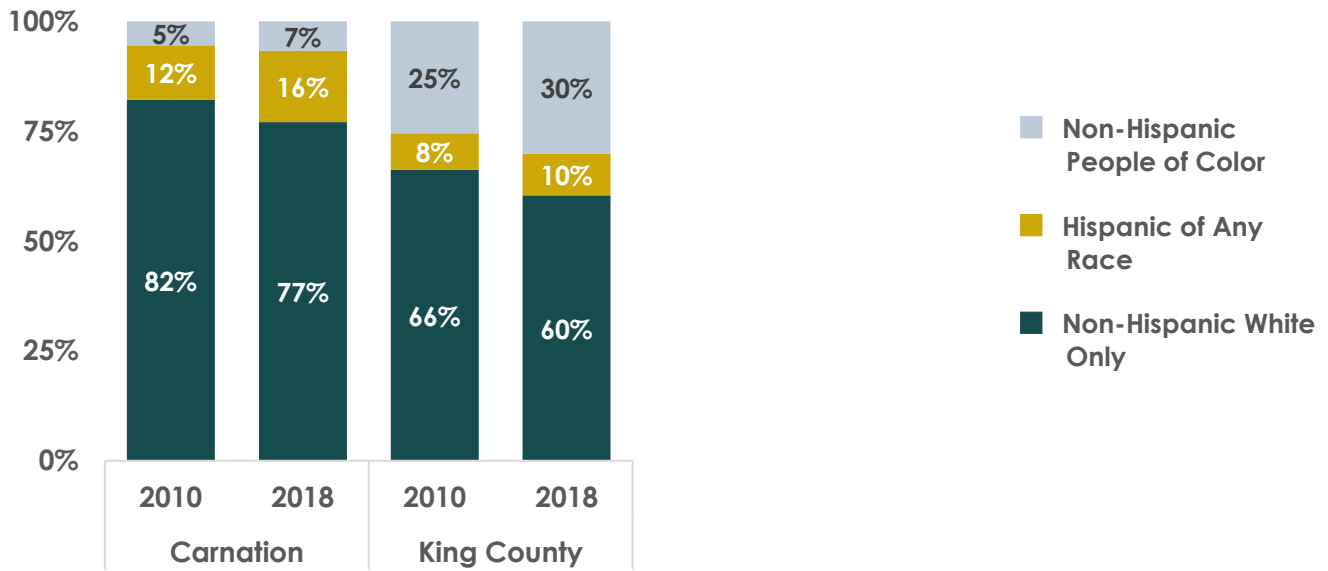
Race and ethnicity are distinct concepts. The Census asks individuals to select an identity for each.

**Race** is a social identity, with history rooted in oppression and exploitation of non-White populations. The Census offers six racial identities, and people can choose one or more: White, Black or African American, American Indian and Alaska Native, Asian, Native Hawaiian and Other Pacific Islander, and Other.

**Ethnicity** refers to groups of people who share common ancestry, language, or dialect. There is a wide range of ethnic identities, which may or may not tie to nationality. The Census asks respondents to identify as Hispanic or non-Hispanic, referring to people with ties to Central or South America.

-Sources: [Census Bureau](#), [Encyclopedia Britannica](#)

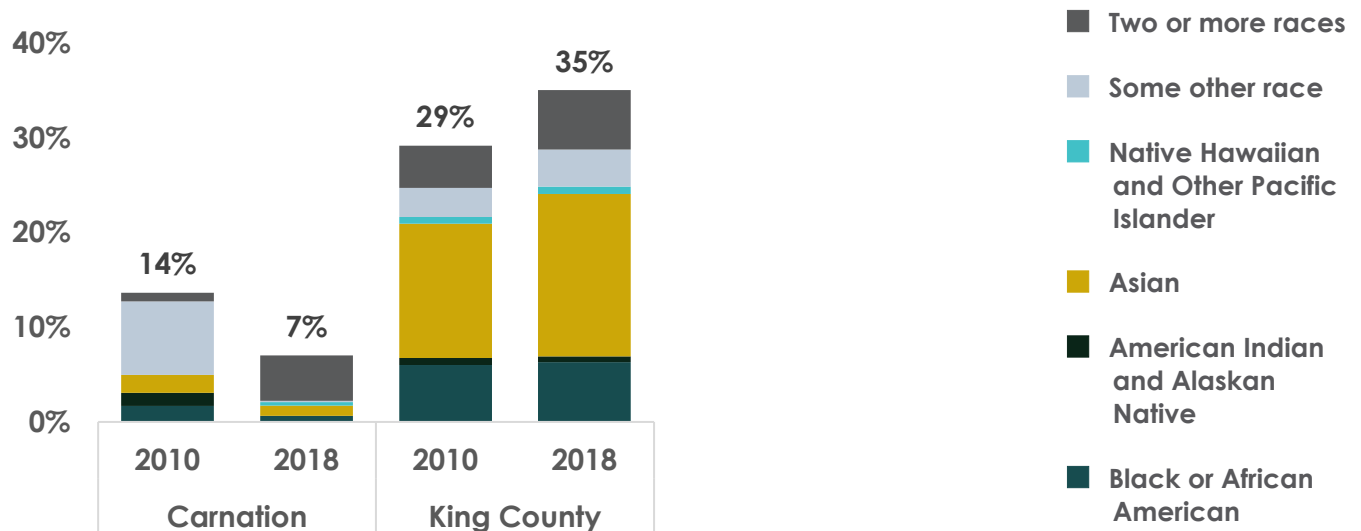
### Exhibit 20 Population by Race and Ethnicity, 2018



Sources: American Community Survey 5-Yr Estimates, 2010 & 2018; BERK, 2020.

As shown in the Person of Color population detail in Exhibit 21, in terms of race, Carnation's population is becoming less racially diverse. 7% of Carnation's population identifies as non-White alone, reflecting a 7% decrease from 2010. This decrease is most proportionally reflected in the decrease in residents identifying as some other race and in residents identifying as Black or African American. Since 2010, there has been an increase in residents identifying as two or more races.

### Exhibit 21 People of Color Population Detail, 2018



Note: All Non-White racial groups of any ethnicity.

Sources: American Community Survey 5-Yr Estimates, 2010 & 2018; BERK Consulting, 2020.

# Home Language

Exhibit 22 details the top non-English languages Carnation residents speak with their families at home. The non-English language most spoken at home by Carnation residents was Spanish at nearly 12% of the population.

**Exhibit 22 Top Non-English Languages Spoken at Home, 2018**

Rank	Language	Non-English home language population
<b>TOTAL COUNT</b>		<b>240</b>
1	Spanish	11.9%
2	Other Indo-European languages	1.8%
3	Asian and Pacific Island languages	0.4%

Note: Based on sampling data and subject to sampling error  
Sources: American Community Survey 5-Yr Estimates, 2018; BERK, 2020.

# Journey to Work

Carnation residents who work tend to drive to work, although the proportion of Carnation residents driving to work has slightly decreased over the last several years. Carnation residents who are working from home have increased since 2010.

**Exhibit 23 Journey to Work, 2010 & 2018**

Means of Travel	2010	2018
<b>Carnation Working Residents</b>	<b>1,024</b>	<b>927</b>
Drove Alone	78.2%	75.3%
Carpooled	13.4%	11.9%
Worked at Home	3.7%	10.6%
Walked	2.0%	1.5%
Public Transportation	1.5%	0.8%
Bicycle	1.1%	0.0%
Other Means	0.2%	0.0%
<b>TOTAL</b>	<b>100%</b>	<b>100%</b>

Sources: American Community Survey 5-Yr Estimates, 2018; BERK, 2020.

Over 40% of Carnation residents commute from Carnation to work in the larger metropolitan areas such as Seattle, Redmond, or Bellevue, as shown in Exhibit 24.

**Exhibit 24. Top 5 Locations Where Carnation Residents Work, 2017**

Location	Share
Seattle	17.4%
Redmond	13.1%
Bellevue	11.2%
Duvall	4.4%
Kirkland	4.1%

Sources: U.S. Census Bureau, OnTheMap Application and LEHD Origin-Destination Employment Statistics, 2017; BERK, 2020.

# 5.0 Community Engagement

## Activities

The PROS Plan is based on public engagement results and community needs and desires. All engagement activities were adapted due to COVID-19 and social distancing requirements. The City solicited public input in many ways:

- **Pop-Up Events:** Fun interactive activities for the community, taking place where people are at, such as at existing parks and the town grocery store.
- **Community Survey:** Online and paper survey (mailed to every resident) with a questionnaire asking opinions about the future of Carnation's Parks and what they would like to see in the future.
- **Stakeholder Interviews:** Contacting key community members by phone and asking their desires for the parks and trails system or interest in partnerships.
- **Community Workshop:** Inviting the Carnation community to discussions and activities during the Vision development phase.

### Engaged Community

Pop-ups commenters: ~30

Survey responses: 204

Community Vision workshop attendance: 16

Parks Advisory Board Meetings: 16

Legislative Meetings: 4 planned



- **Legislative Meetings:** Parks Board, Planning Commission, and City Council regular meetings, study sessions, and hearings to review draft documents and provide recommendations, deliberation, and action.
- **Signage in Parks** informing users of survey and plan update.
- **Social media outreach** on Facebook.
- **Outreach at community events** including the Coffee with Council.

Key results are shared below.



## Results

### Pop-Up Events

In September 2020, the City set up large community map boards with questions about parks at Valley Memorial Park and the IGA grocery store to seek awareness and input on the PROS Plan. About 30 responses were received. Highlights of the comments include:

- Overall input on the park system mirrored community feedback through the community survey discussed in more detail below.
- The following input was received specific to Valley Memorial Park:
  - Desire for more play equipment, especially swings.
  - Appreciation for the park overall. Appreciation for the skate bowl and its role as a regional destination. Some ideas for improvements for the skate park were also raised, including an expansion especially for street skate elements, more design, and smaller training-type elements for beginners.
  - Appreciation for the bike course and desire to see it maintained, redesigned, or even expanded if possible. Similar to the skate park, there was desire to see some smaller elements for beginners and a pump track.
  - Other ideas shared by the community include improvements to the basketball court, addition of a zip line, climbing wall, and more variety of elements for play.

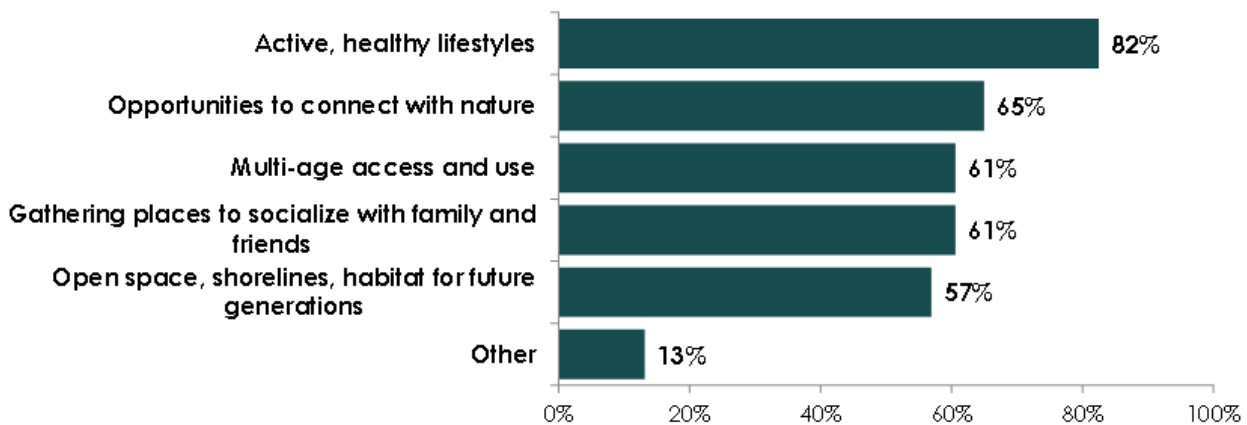
### Community Survey

The Community Survey was made available in paper and online formats. A paper copy of the survey questionnaire was mailed to every resident in the city. Web links to questionnaires were posted online on the city's website and social media accounts. The survey was opened in September 2020 and closed in

October 2020. Approximately 204 responses were received through the web link or via paper survey forms. Respondents represented all Carnation's neighborhoods, age ranges, and races. Top survey results showed:

1. **Carnation's parks are appreciated by respondents.** Popular words used to describe Carnation parks are **clean, maintained, accessible, small, fun,** and **beautiful.** Most people feel welcome and safe at the parks.
2. **Many visit parks daily or weekly.** 82% of survey respondents visit parks in the city either daily or weekly. Snoqualmie Valley Trail and Tolt MacDonald Park, both operated by King County, are the most visited parks/recreation areas in the City. Among City parks, Loutsis Park and Valley Memorial Park are the most visited parks.
3. **Most walk to parks but a good number also bike or drive.** Over 78% of survey respondents walk to parks. 53% of survey respondents typically drive to Carnation city parks while 43% typically bike or to Carnation city parks. (Note: Responses reflect multiple modes of transportation indicated by individual respondents.)
4. **Common activities** for respondents include walking/jogging/running and picnics/hanging out/meetings/social gatherings/relaxing.
5. **Respondents identified a range of desired improvements at parks.** Over 40% of respondents would visit parks more with better park facilities, such as lighting or restroom facilities. Some common safety issues raised include lack of lighting at night, garbage/trash, off-leash dogs, and wildlife (cougars, bears, etc.). Valley Memorial Park was specifically mentioned as a park where some respondents did not feel safe or welcome due to lack of lighting and public safety concerns.
6. The value of **active, healthy lifestyles** was found extremely important to informing the future of parks and trails. **Opportunities to connect with nature** is another set of values that should inform parks and trails.

**Exhibit 25. What values should help inform the future of Carnation parks and trails?**



Source: BERK, 2021.

## Vision Workshop

Roughly 16 people participated in a virtual Community Workshop held in December 2020. Results of the conversations showed what kinds of improvements and activities participants wanted in their parks.

Highlights of the community input include:

- Bathrooms, trash receptacles that are animal proof are key amenities to consider for improving the parks.
- Balance the costs of long-term maintenance and acquisitions.
- The dog park is an important amenity for Carnation residents and the surrounding area, and needs to be maintained in good condition.
- The PROS Plan should be part of a citywide effort to address its carbon footprint. Parks are an infrastructure element and can serve multiple functions.
- The City has a shortage of sports fields. Carnation does not have many sports fields now and many are rained out often since all the fields are natural turf. Local players that do participate in sports have to play at Big Rock Park. Explore ways to add sports fields and use school fields.
- Explore opportunities to partner with King County and Riverview School District in improving access to recreational facilities.
- Provide trails to destinations for those with limited mobility. Trails are also safe routes for children on bikes, strollers, and seniors. Connectivity and accessibility through trails, including ADA accessibility, are important and a high priority in the park system.
- Line of sight and access are very important to improving safety.
- Add lighting to improve safety in strategic locations and control light output. Consider lights on timers or low-intensity lighting. Lighting design needs to be wildlife and dark sky friendly.
- Improve safety for cyclists.

## Community Comments on Draft Plan

The City reached out to residents and community stakeholders for input on the Draft PROS Plan via an online survey and public meetings, and received the following feedback:

- The vast majority of respondents (85%) agree or strongly agree with the vision statement in the PROS Plan.
- The vast majority of respondents (between 86% to 93%) agree or strongly agree with each of the three policies.
- Feedback on making further changes to the PROS Plan included the following themes:
  - Improving access – walkability, trail connectivity with parks, accessibility for disabled users and strollers
  - Dog park – various comments including relocating the dog park or expanding the existing dog park

- Open space – preserve or expand natural open space, environmental and wildlife conservation, reducing impervious area
- Amenities – improve BMX track at Valley Memorial Park, getting developers to pay/contribute towards amenities, provide waste receptacles along the Snoqualmie Valley Trail and other paths/trails, provide a garden to improve community healthy

## Engagement Themes

Key themes that emerged from the community engagement process included improving existing parks and connecting people to parks. Specific ideas related to these themes are listed below:

### ▪ **Improve Existing Parks**

- Parks should provide activities for users of diverse ages, abilities, and interests – for toddlers, teens, adults, and older adults.
- Amenities vary throughout the park system should provide unique experiences at each park.
- Pedestrian paths are an important feature in parks. Paths should be wide enough to accommodate all types of users, including those who are pushing strollers, using wheelchairs, or riding bicycles.
- Design features should encourage intergenerational activities, such as community gardens, nature walks, and interpretive features.
- Include flexible design that can be customized to make space available for a range of users.

### ▪ **Connect people to parks**

- Prioritize pedestrians.
- Highlight history, culture, and the environment through parks.
- All residents should live within a 10-minute walk (½ mile) of a recreational facility.

# 6.0 Demand and Need

Building on the review of community demographics, health, and engagement earlier in the report, this Chapter focuses on demand and need for parks and recreation facilities and programs, considering:

- Recreation trends
- Gaps and opportunities
- Comparisons to benchmark communities
- Niche and role

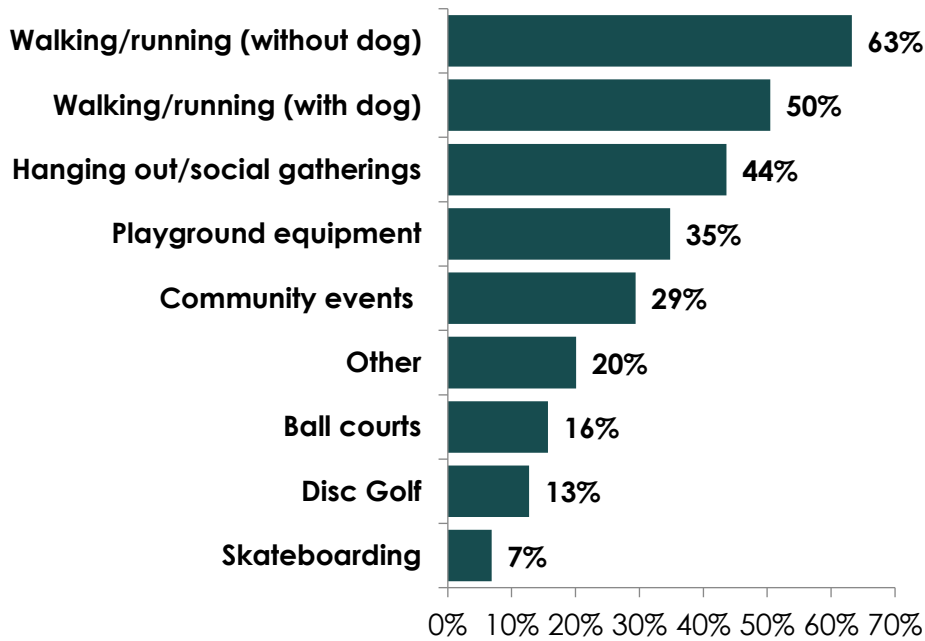
## Recreation Trends

Trends and demand in recreation were compared locally, regionally, and nationally to better understand how existing park and recreation facilities and programs in Carnation align with community needs and desires. Local, regional, and national trends can also help the City anticipate possible changes in demands that may not be fulfilled by existing facilities and programs.

### Local Recreation Trends and Demand

BERK collected data on the most popular local recreation activities that residents participated in at Carnation parks via a community survey conducted online and via mail. See Exhibit 26.

**Exhibit 26. Most Popular Activities at Carnation Parks, 2020**



Sources: BERK, 2021.

Residents surveyed indicated that the most popular activities they enjoyed at Carnation parks were walking, jogging, and running, as well as picnics/hanging out and use of playgrounds.

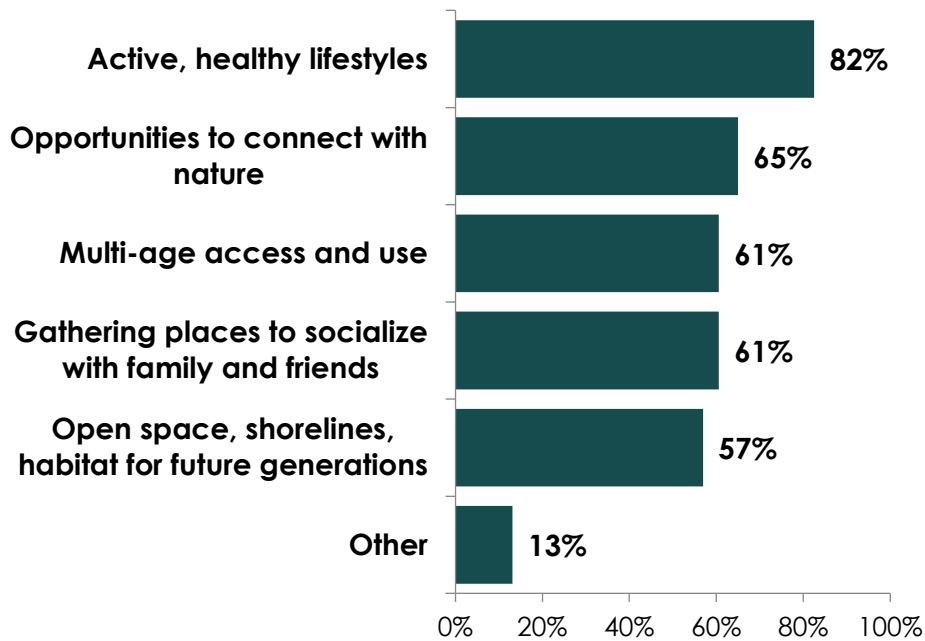
BERK also collected responses from residents on the values that should inform the future of Carnation's park system. See Exhibit 27.



FRED HOCKERT PARK



## Exhibit 27. Values for Carnation's Future Park System, 2020



Sources: BERK, 2021.

Carnation residents indicated that active healthy lifestyles, opportunities to connect with nature, and multi-age access and use are some of the most important values that should guide the future of Carnation's park system.

## Washington State Recreation Outdoor Recreation Trends and Demand

The Washington State Recreation and Conservation Office (RCO) surveys statewide residents every five years about outdoor recreation demand and identifies participation trends statewide and by region as part of its Washington State Recreation and Conservation Plan (Hedden, 2017) (Jostad, 2017).

Results from the 2017 RCO Resident Survey of Outdoor Recreation are presented below by region, by race, by age, and for families and children. <sup>1</sup>

### Region

For the survey, Carnation falls in the Seattle-King Region. Findings for 2017 are shown in Exhibit 28. The activity with the highest participation rate is walking in a park or trail setting (84% statewide, 89% Seattle-King region). This is true of respondents of all ages, genders, races, and incomes. Walking as an activity has increased in participation since the last survey in 2012.

<sup>1</sup> The citywide survey conducted for this PROS Plan did not have enough responses in each age and race/ethnic category to extrapolate trends with a high degree of certainty.



### Exhibit 28. Top 5 Outdoor Recreation Activities for the Seattle King Region, 2017

Activity	%
1 Walking in a Park or Trail Setting	89%
2 Visiting a Beach or Tide Pools	67%
3 Attending an Outdoor Concert or Event	66%
4 Visiting Zoos, Gardens, or Arboretums	61%
5 Day-hiking	57%

Sources: Washington State Recreation and Conservation Office, 2017; BERK, 2020.

### Race and Ethnicity

Findings for recreation activity participation by race of respondent in Washington State are shown below in Exhibit 29.

### Exhibit 29. Top 5 Outdoor Recreation Activities for Washington State by Race or Ethnicity, 2017

Rank	Asian	Black or African American	Hispanic	White
1	Walking in a park or trail setting	Walking in a park or trail setting	Walking in a park or trail setting	Walking in a park or trail setting
2	Attending an outdoor concert or event	Relaxing, reading, hanging out	Playing	Visiting rivers or streams
3	Visiting a beach or tide pools	Attending an outdoor concert or event	Attending an outdoor concert or event	Attending an outdoor concert or event
4	Day-hiking	Visiting zoos, gardens, or arboretums	Relaxing, reading, hanging out	Gather or collect things in a nature setting
5	Visiting zoos, gardens, or arboretums	Picnicking, BBQ, or cookout	Visiting rivers or streams	Day-hiking

Sources: Washington State Recreation and Conservation Office, 2017; BERK, 2020.

Leisure activities at a park including concerts and events, relaxing and hanging out, playing, picnicking, BBQing, or cooking out are all very popular among Asian, Hispanic, and Black respondents compared with White respondents. Conversely, White respondents had relatively higher participation in nature activities, such as visiting a body of water or gathering and collecting things in a nature setting.

## Age

Findings for Washington State recreation activity participation for adults by age of respondent are shown below in Exhibit 30. Participation for children is shown in Exhibit 31 on page 6-53. Younger adults, ages 18 to 40, show stronger participation in leisure activities at a park including playing and attending a concert or event, relative to older adults. Older adults, both those from 41 to 64 years old and those 65 years and older, show a stronger proclivity towards participating in nature activities such as visiting a body of water, gathering or collecting things, and visiting scenic or wilderness areas.

**Exhibit 30. Top 5 Outdoor Recreation Activities for Washington State for Adults by Age, 2017**

Rank	18-40	41-64	65+
1	Walking in a park or trail setting	Walking in a park or trail setting	Walking in a park or trail setting
2	Visiting rivers or streams	Visiting rivers or streams	Driving or motorcycling for pleasure
3	Playing	Visiting a beach or tide pools	Visiting rivers or streams
4	Attending an outdoor concert or event	Attending an outdoor concert or event	Visiting a beach or tide pools
5	Day-hiking	Gather or collect things in a nature setting	Scenic or wilderness area

Sources: Washington State Recreation and Conservation Office, 2017; BERK, 2020.

## Families and Children

Findings for recreation participation for residents with children and for children themselves were limited to activity category rather than specific activities. Exhibit 31 outlines the top recreation activity categories for residents with children, residents without children, and children themselves for Washington State.

**Exhibit 31. Top 5 Outdoor Recreation Activity Categories for Washington State for Residents with Children, Residents without Children, and Children, 2017**

Rank	Residents with Children	Residents without Children	Children
1	Walking	Walking	Walking
2	Nature Activities	Nature Activities	Leisure in Parks
3	Leisure in Parks	Leisure in Parks	Trending Activities
4	Swimming	Sightseeing	Fishing (Freshwater)
5	Outdoor Sports	Hiking	Nature Activities

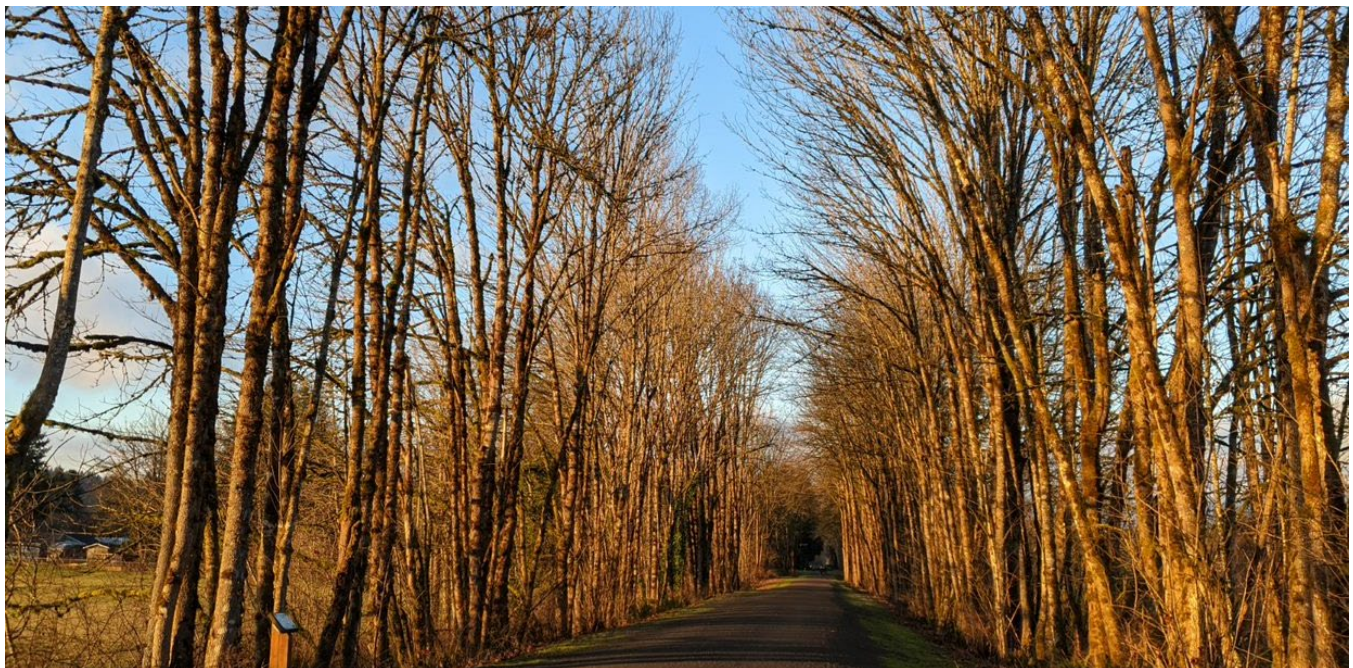
Sources: Washington State Recreation and Conservation Office, 2017; BERK, 2020.

While the top three activity categories are the same for residents with and without children, residents with children show more preference for swimming and outdoor sports while residents without children show more preference for sightseeing and hiking.

Relative to all Washington State residents, children express more preference for trending activities (e.g., roller skating, skateboarding, parkour, technology-based games, etc.) and fishing.

## National Recreation Trends and Demand

Annually, Recreation Management sponsors a national survey of more than 1,400 public, non-profit, and private recreation providers to determine trends in recreation programming. Results from the 2020 report outlining the top planned facilities for that year nationwide are shown below in Exhibit 32.



SNOQUALMIE VALLEY TRAIL

### Exhibit 32. Top 10 Planned Facilities in 2020

Facilities	%
1 Splash play areas	32%
2 Dog parks	26%
3 Playgrounds	24%
4 Park shelters	22%
5 Park restroom structures	21%
6 Walking and hiking trails	20%
7 Outdoor fitness areas and fitness trails	19%
8 Disc golf courses	15%
9 Bike trails	15%
10 Synthetic turf sports fields	14%

Sources: Recreation Management, 2020; BERK, 2020.

These national results show that the top five facilities include splash areas, dog parks, playgrounds, park shelters, and park restroom structures.

## Accessibility & Gap Analysis

### Parks

Walkability refers to how easily someone can walk based on distance, the presence of non-motorized facilities such as sidewalks, and desirable destinations. Parks and public spaces are often a desired destination. A common threshold for walkability to desirable locations such as parks or green spaces is a 10-minute walk (½ mile).

Exhibit 34 illustrates the parcels located within a 10-minute walk (½ mile) from a developed City park and accessible by streets and trails. A large portion of the City is within a 10-minute walk (½ mile) to a developed City park. However, there are the following gaps:

- In the northeast corner of the City, east of 327<sup>th</sup> Ave NE.
- In the southeast corner of the City, east of 331<sup>st</sup> Ave NE (River's Edge neighborhood).

Carnation could take some of the following steps to fill gaps:

- Developing existing undeveloped parkland in the area.
- Connecting isolated areas with trails.

Analyzing resident proximity to parks is helpful to understand the distribution of parks in the city.

However, community and neighborhood needs should also be considered since Carnation's parks differ



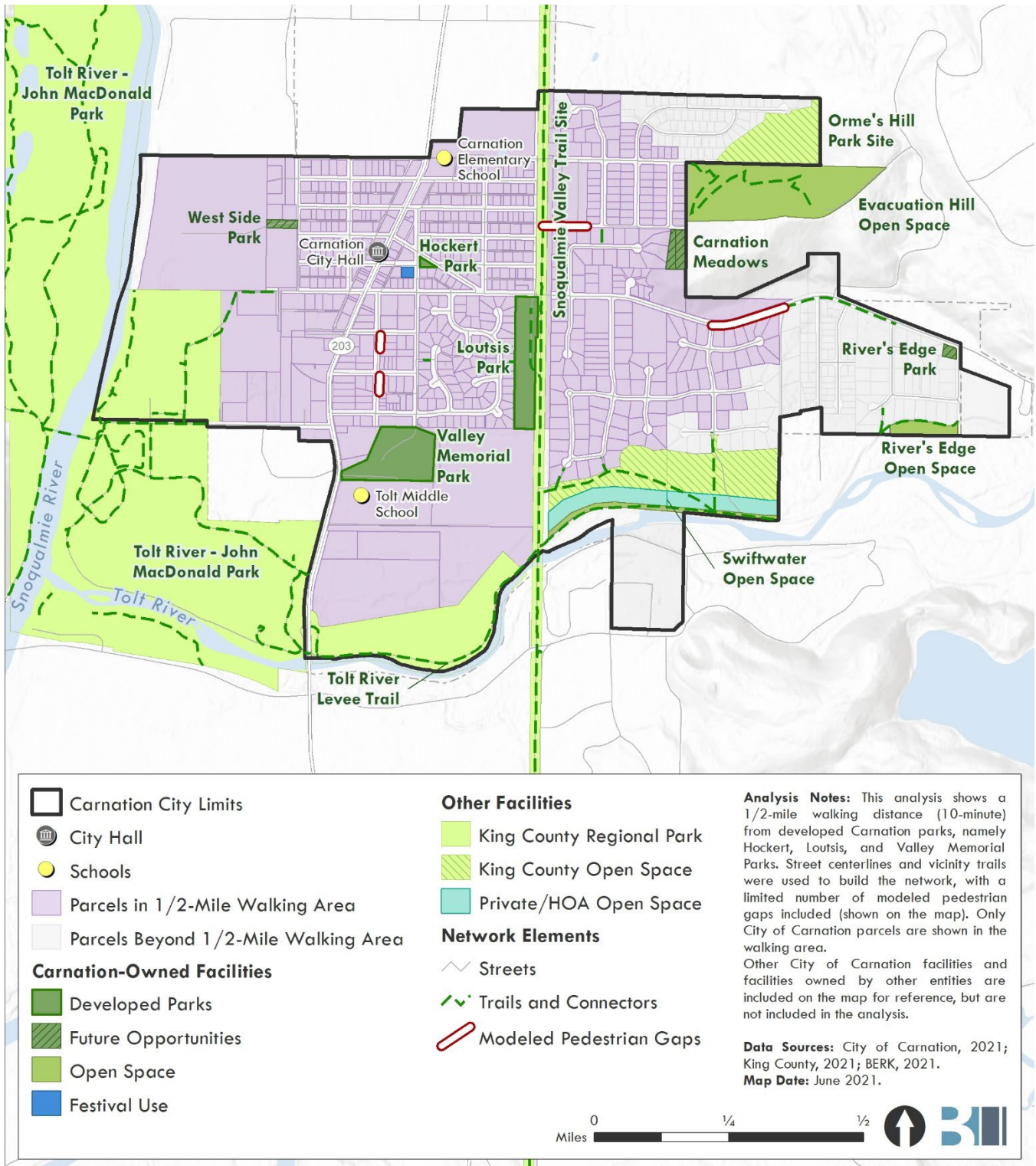
in the amenities offered. Two of the City's developed parks (Hockert Park and Loutsis Park) have limited space and capacity for active facilities, whereas Valley Memorial Park has a wider variety of facilities that cater the entire community and surrounding area.

### Exhibit 33. Valley Memorial Park Skate Bowl



Source: City of Carnation, 2021.

Exhibit 34. Developed Carnation Parks Walkability Analysis



Sources: City of Carnation, 2021; King County, 2021; BERK, 2021.

# Benchmarking

There are no national parks and recreation standards, and each community has its own mix of parks and recreation facilities to meet residents' needs. See the Proposed Level of Service Standard section starting on page 7-59 for level of service (LOS) options.

Benchmarking, however, allows the City to compare its facilities to those of its peers and can offer valuable perspectives and insights. This section compares the City's facilities to those of neighboring communities (Duvall and North Bend) as well as national medians. See Exhibit 35.

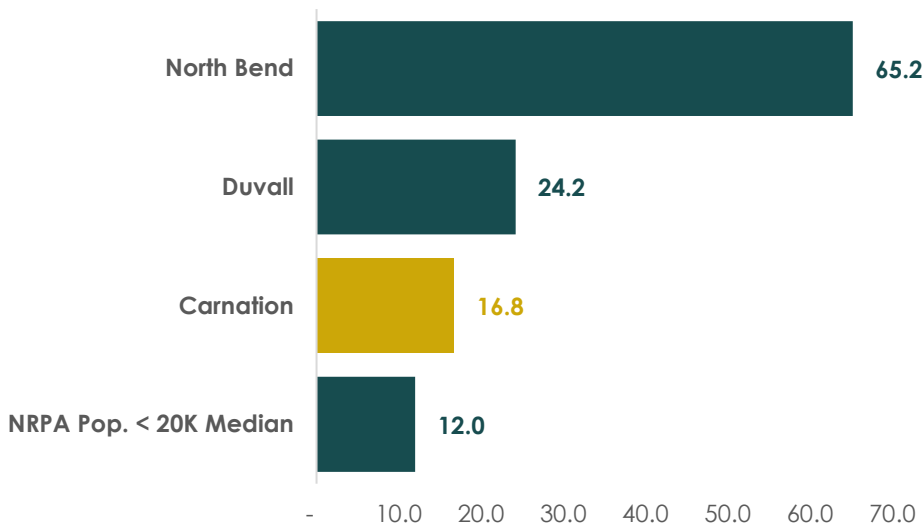
**Exhibit 35. Peer Communities Reviewed**

Community Name	City-Owned Parkland Acres	2020 Population
Carnation	38.0	2,265
Duvall	192.5	7,950
North Bend	486.1	7,455

Note: Parkland refers to both maintained parks as well as open space areas.  
 Sources: City of Carnation Comprehensive Plan, 2015; City of Duvall Comprehensive Plan, 2015; City of North Bend Comprehensive Plan, 2015; OFM, 2020; BERK, 2020.

In terms of City-owned parkland acreage, which includes developed parks, undeveloped parkland, and open space areas, Carnation supplies about 16.8 acres per 1,000 residents. This is well above the national benchmark for communities less than 20,000 in population, although less than peer communities of Duvall and North Bend. See Exhibit 36.

**Exhibit 36. Total City-Owned Parkland Acres per 1,000 Residents**



Sources: City of Carnation Comprehensive Plan, 2015; City of Duvall Comprehensive Plan, 2015; City of North Bend Comprehensive Plan, 2015; OFM, 2020; NRPA, 2020; BERK, 2020.

In addition to City-owned parkland, an approximately 49-acre portion of King County's Tolt MacDonald Park is located within the city limits. If the parkland acreage of Tolt MacDonald Park within city limits is factored into the calculation, parkland acreage within Carnation would be 38.3 acres per 1,000 residents. It is important to note that other peer communities also have significant county facilities in their city limits as well.

Given the abundance of natural resources in the Snoqualmie Valley, perhaps it is not surprising that many communities within the Valley have significant amounts of parkland. However, despite Carnation's relatively high supply of parkland compared with national benchmarks, the City's park acres are not evenly distributed to all neighborhoods. Park improvements at undeveloped sites, particularly towards the City's eastern end, along with targeted partnerships with other entities, trail extensions, or acquisitions could help fill gaps outlined earlier in the Accessibility & Gap Analysis.

## Niche & Role

As mentioned above, Carnation is located within Snoqualmie Valley near the confluence of the Snoqualmie and Tolt Rivers. The City is surrounded on the west and southwest of city limits by Tolt MacDonald Park, a 574-acre King County park that offers a wide variety of active and passive recreation. Approximately 49 acres of Tolt MacDonald Park are located within city limits. The County also owns the Snoqualmie Valley Trail, a 32-mile trail through the Snoqualmie Valley that runs north-south and bisects the city.

As such, the County is a significant recreation and open space provider within city limits as well as a major provider of regional parks and trails. The Riverview School District is also a provider of recreation opportunities for city residents, including sports fields. The City primarily serves city residents through mini-parks, or "pocket parks", and neighborhood parks. As the community grows in both residential and worker populations, the City will likely be the lead entity to add developed parkland, particularly in the eastern portion of the city. The City may also wish to look into how the regional park and trail system of the County can be further supported. This could further enhance amenities that may attract residents and employees to the area.

The City does not currently operate recreation programs. However, it does provide limited support to non-profit groups such as the Sno-Valley Senior Center. The City may wish to further investigate how recreation programming can be supported or offered at city parks.



## 7.0 Level of Service

A “level of service” (LOS) standard is the minimum amount of parks facilities or services that Carnation intends to provide to the community to meet current and future needs. Levels of service are measured in a unit of demand such as acres or miles per 1,000 population or value per person. LOS standards are determined by the City and are used to guide how facilities or services may need to be expanded as a population grows.

An LOS standard is required to establish a capital facility plan per the Growth Management Act, and to identify the demand and need for parks and trails in order to be eligible for funding under the Washington Recreation and Conservation Office. While required, levels of service are locally established and up to each community to set.

There are several methods for calculating LOS. Methods can also be combined to best fit local demands and needs. These methods include:

- **Acres per Population (e.g., acres/1,000 pop.):** Traditional park LOS standards have measured park acres per 1,000 population. This method works well to account for a particular density of population across the entire service area (by answering the question “is there enough of something?”) but assumes an equal distribution of a recreation type without recognizing any disparities in that distribution.
- **Facilities per Population (e.g., baseball fields per 1,000 pop.):** Facility-based LOS standards set minimum facilities offered per 1,000 population. These standards can be used as a supplement or substitute for acres per population LOS standards. Standards can be based around specific facilities, such as 1 soccer field per 1,000 population, or less structured, such as 5 active recreation facilities per 1,000 population.
- **Investment per Capita (i.e., value of park system per person):** Investment per capita standards apply a similar service area-wide approach to LOS as an “acres per population” method. These standards identify a total value of the parks, recreation, and open space system per capita or per 1,000 population.
- **Distance and Access (e.g., service radius by park type):** Distance, also sometimes called service radius, looks at how far any one person has to travel to access a given recreation activity or park type. For example, residents may expect to walk to a neighborhood park, but use transportation for regional parks. Service radius places a higher priority on the distribution of a recreation type in each geographic area. It allows a finer level of detail for distributional needs than other methods.

# Future Growth

The PROS Plan is designed to meet the City's projected long-term population growth capacity, which is projected to be 953 residents above the City's estimated 2020 population within the current city limits. Carnation also has PAA identified to the north, southeast, southwest of the city limits in the City's 2015 Comprehensive Plan. If the City annexes these areas, the population growth capacity for the City is projected to be 2,387 residents above the City's estimated 2020 population. See Exhibit 37.

**Exhibit 37. Population Growth Assumptions – Carnation City Limits and PAA**

Population Projection	2020	City's Long-Term Growth Capacity	
	Total	Total	Net
Carnation City Limits	2,265	3,218	953
City with PAA	2,440	4,656	2,216

Note: 2020 population estimates are derived from OFM April 1 official population estimates and are not based on U.S. census information. Net population increase numbers are based on the 2020 estimated population within Carnation city limits. Sources: City of Carnation, 2015; OFM, 2020; BERK, 2020.

# Proposed Level of Service Standard

This PROS Plan proposes a combination LOS standard for the City of Carnation that addresses “how much” and “what” kinds of facilities should be provided, along with “where” they should be located.

## Proposed LOS Standards

The proposed LOS standards detailed below for park acreage and facilities are set at the same ratios of acreage or facilities as currently experienced by the community as of 2020. As LOS standards are the minimum amount of facilities or services that Carnation must provide to meet the community's basic needs, setting LOS standards at current ratios will ensure that the Carnation community will continue to enjoy, at a minimum, the current levels of facilities and services as of 2020.

## How Much and What?

**Park Acres:** Provide developed acres of parkland consistent with the community's current level of developed acres per 1,000 population.

Given that Carnation's park system is largely undeveloped, a developed acres per population LOS standard will help the City plan for a future park system that meets the needs of the City's future residents while also being achievable given the City's current parkland capacity. It is important to note that this LOS standard is measuring developed acres of City-owned parkland. There are currently 6.2 developed acres and around 11.6 acres of undeveloped parkland within the City's park system.

Exhibit 38 outlines the current developed acres LOS value for the Carnation park system as well as the additional developed acres needed by the end of the Plan period. To meet expected growth within current city limits, the City would need to provide 2.5 additional developed acres in the long term. If the City annexes the PAA, the City will need to provide 6.0 additional developed acres in the long term. See Exhibit 38.

### Exhibit 38. Current LOS Values Applied to Growth Projections – Park Acres

Population Projection	Units (Per/1,000 Pop.)	City's Long-Term Growth Capacity			
		Current LOS	Proposed LOS	Additional Population Growth	Additional Developed Acres Needed
Carnation City Limits	Developed Acres	2.7	2.7	953	2.5
City With PAA	Developed Acres	2.5	2.7	2,216	6.0

Sources: City of Carnation, 2015; OFM, 2020; BERK, 2020.

**Facilities:** Provide a mix of active and passive parks and recreation facilities at a level consistent with the community's current level of facilities. Active recreation is defined as a structured individual or team activity that requires the use of special facilities, courses, fields, or equipment. Passive recreation is defined as recreational activities that do not require prepared facilities like sports fields or pavilions. See below for examples of active and passive recreation facilities:

- Active Recreation Facilities: Sports Fields, Courts, Tracks, Courses, Children's Play Structures.
- Passive Recreation Facilities: Picnic Shelters, Off Leash Areas, Gardens, Gathering Spaces.

Exhibit 39 below outlines the categorization of the City's current active and passive recreation facilities:

**Exhibit 39. Carnation Categorized Recreation Facilities – Active vs. Passive**

Type	Number	Location
<b>Active Recreation Facilities</b>		
Basketball Court	1	Valley Memorial Park
Tennis/Pickle Ball Courts	2	Valley Memorial Park
BMX Track (Unofficial)	1	Valley Memorial Park
Skateboard Bowl	1	Valley Memorial Park
Disc Golf Course	1	Loutsis Park
Children's Play Structures	2	Hockert Park (1), Valley Memorial Park (1)
<b>Passive Recreation Facilities</b>		
Picnic Areas	3	Loutsis Park (1), Hockert Park (1), Valley Memorial Park (1)
Off-Leash Dog Park	1	Valley Memorial Park
Festival Area	1	Tolt Commons Plaza

Note: Picnic areas are defined as formal areas within each park with one or more picnic tables.  
 Sources: City of Carnation Comprehensive Plan, 2015; BERK, 2020.

See Exhibit 40 for the current facilities LOS values for the Carnation park system as well as the additional facilities needed by the end of the Plan period.

**Exhibit 40. Current LOS Values Applied to Growth Projections - Facilities**

Population Projection Used	Facility Type	Current LOS (Per/1,000 Pop.)	Proposed LOS (Per/1,000 Pop.)	City's Long-Term Growth Capacity	
				Additional Population Growth	Additional Facilities Needed (Per/1,000 Pop.)
Carnation City Limits	Active Facilities	3.5	3.5	953	<b>3.3</b>
Carnation City Limits	Passive Facilities	2.2	2.2	953	<b>2.1</b>
City With PAA	Active Facilities	3.3	3.5	2,216	<b>7.8</b>
City With PAA	Passive Facilities	2.0	2.2	2,216	<b>4.9</b>

Sources: City of Carnation, 2015; OFM, 2020; BERK, 2020.

To meet expected growth within current city limits, the City would need to provide three or four additional active recreation facilities and two or three passive recreation facilities in the long term. If the City annexes the PAA, the City will need to provide seven to eight additional active recreation facilities and four to five additional passive recreation facilities in the long term.

Active or passive recreation ratios could be adjusted considering the potential use of school athletic or playground facilities.

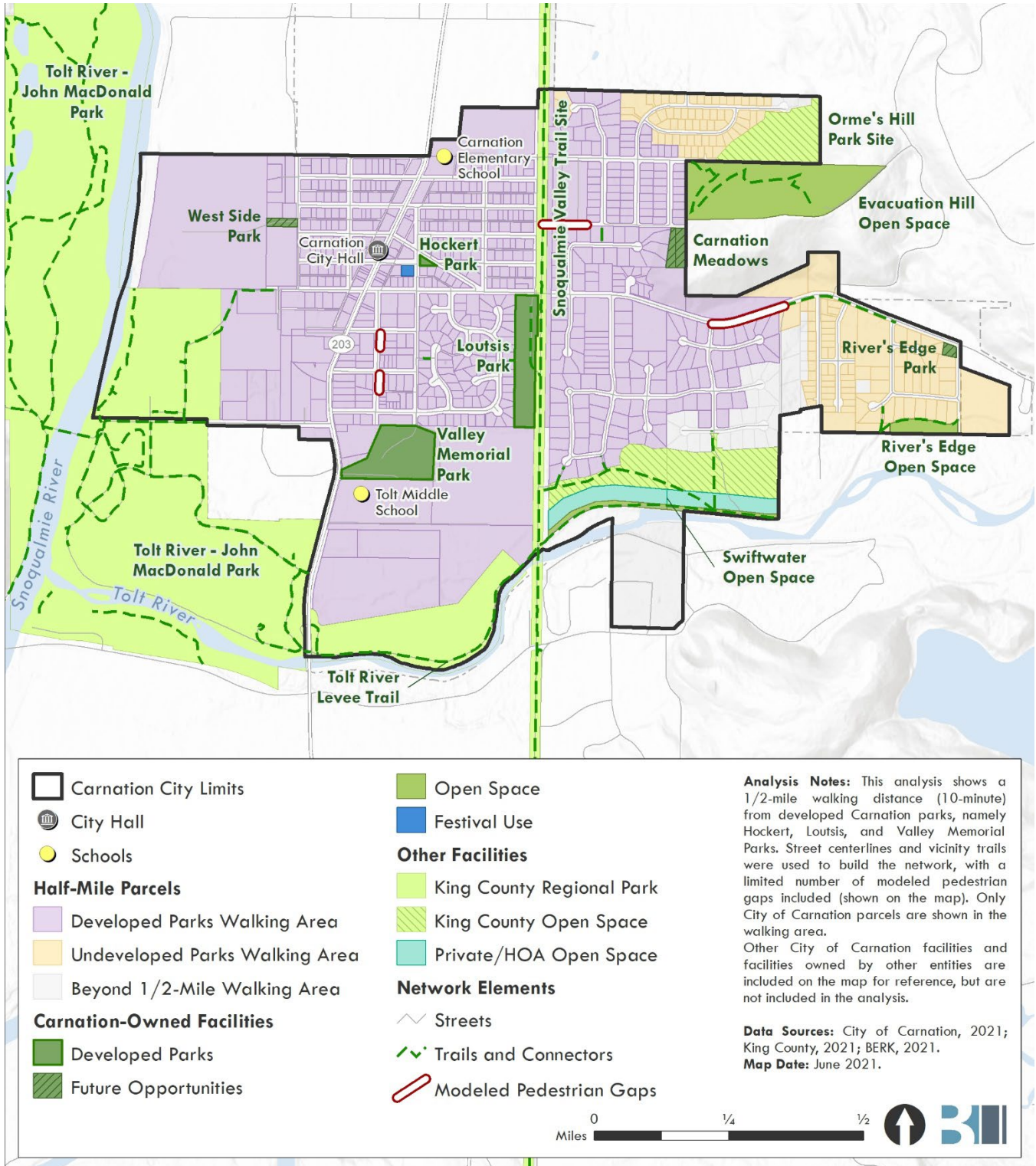
## Where?

**Access and distribution:** Residential properties are located within a 10-minute walk (½ mile) of a developed Carnation Park accessible by pedestrian facilities.

The Accessibility & Gap Analysis on page 6-54 identified gaps in the distribution of developed Carnation parks that are walkable on streets and trails.

There are opportunities to develop undeveloped parkland in the gap areas at River's Edge Park and at Carnation Meadows. Developing these parks would substantially close gaps in the northeast and southeast corners of the City. See Exhibit 41 which outlines the potential walksheds of undeveloped Carnation parks.

Exhibit 41. Potential Walksheds for Undeveloped Carnation Parks



Sources: City of Carnation, 2021; King County, 2021; BERK, 2021.

# 8.0 Parks & Recreation System Plan

The purpose of this section is to establish a plan for the growth and improvement of Carnation's park system. Information from the Park System Profile, Community Engagement, and Demand and Need sections are synthesized to identify system gaps and needs.

## Guiding Principles

Guiding Principles are intended to help the City manage and improve Carnation's park system. The following guiding principles considered in the development of this system plan are based on the community engagement themes referenced in Chapter 5.

- **Diverse and Flexible.** Design and maintain parks to provide activities for users of diverse ages (toddlers, teens, adults, and older adults), abilities, and interests. Flexible design that can be customized to cater to a range of users.
- **Prioritize Pedestrians.** Design and maintain parks and trails to promote safety and comfort for pedestrians. Pedestrian paths are an important feature in parks. Paths should be wide enough to accommodate all types of users, such as those who are pushing strollers, using wheelchairs, or families riding bicycles.
- **Accessible and Connected.** Expand and diversify connections to parks across the city to improve access to parks for all residents. Connect parks with neighborhoods and ensure that all residents live within a 10-minute walk (1/2 mile) of a recreational facility.
- **Intergenerational Appeal.** Provide a park and trail system with features that encourage intergenerational activities, such as community gardens, nature walks, and interpretive features.
- **Carnation's History and Environment.** Design parks to celebrate Carnation's history, culture, and natural environment.

## Parks Recommendations

This section represents the recommendation of the Parks Advisory Board and the plans presented herein are conceptual. These recommended concepts are guided by the vision, community engagement, and park classifications described in earlier chapters to meet the City's recreational needs and the



proposed level of service standard. Based on these concepts, broad costs are developed for the Capital Facilities Plan. The concepts are meant to be phased over the short, medium, and long term. The concept plans can be adjusted over time as needs and priorities change.

Parks recommendations are organized by park classification, which can be seen in Exhibit 6 in Section 3.0 Park System Profile.

## Neighborhood Parks

### *Valley Memorial Park*

The idea for Valley Memorial Park first originated in 1945 as a collaborative effort by the Valley Men's Club and Mr. David Entwistle. The park was constructed between 1945 and 1949 with volunteer labor and donated materials. In 1947 a committee from the Men's Club and the American Legion voted to install a World War II monument which still stands in the park today. The monument was dedicated on Memorial Day 1949. The park property was part of the original Entwistle family homestead at Tolt River. King County owned and operated Valley Memorial Park from the late 1940s until it was deeded to the City of Carnation in 1982.

Valley Memorial Park is the largest City-owned park at a little over 7 acres and contains the most amenities out of all City-owned parks. The park is also centrally located within the City, with access via Tolt Avenue, the City's main throughfare, and Blanche Street, and is located in close proximity to downtown and several of the City's residential neighborhoods. While it occupies a large footprint, the park does not have a strong presence along public streets, and some existing wayfinding signage directs visitors to the park.



## Exhibit 42. Valley Memorial Park



Source: City of Carnation, 2021.

Current amenities in the park include a skateboard bowl, tennis/pickleball courts, a picnic shelter, a World War II Memorial, an off-leash dog park, and a playground area with play structures. The park's skateboard bowl is a unique feature within the greater Carnation area and draws visitors for the surrounding region. Some options to improve the park include:

- Adding a new street skate and beginner skateboarding training area.
- Constructing a new basketball court to replace the existing half court.
- Enhanced off-street parking area and new restroom facility.
- Expanding the existing play structure area.

See Exhibit 43 for more detail.

**Exhibit 43. Valley Memorial Park Conceptual Plan**



Source: HBB Landscape Architecture, 2021.



## Loutsis Park

Loutsis Park is named after Mr. Nick Loutsis, who served the citizens of Carnation for twenty-five years between 1960 and 1985 as a member of the City Council and Mayor. Loutsis Park is located centrally in the City and is adjacent to the Snoqualmie Valley Trail. The park was historically the site of the Milwaukee Railroad depot and railyard.

### Exhibit 44. Loutsis Park



Source: City of Carnation, 2021.

Current amenities in the park include a disc golf course, open space, and unpaved parking lot. The disc golf course is a unique amenity in the greater Carnation area and draws in visitors from the surrounding area. The portion of King County's Snoqualmie Valley Trail adjacent to the park also includes some amenities that, due to their proximity to the park, provide additional facilities for both park and trail users, including a small picnic shelter, bike racks, and a portable restroom. Potential improvements are noted in Exhibit 45 and include:

- Upgraded disc golf features and improved disc golf accessibility (i.e., ADA access to various holes, added signage and wayfinding).
- Improved ADA access.
- Increased lighting and parking/trailhead improvements.
- Paved parking lot.



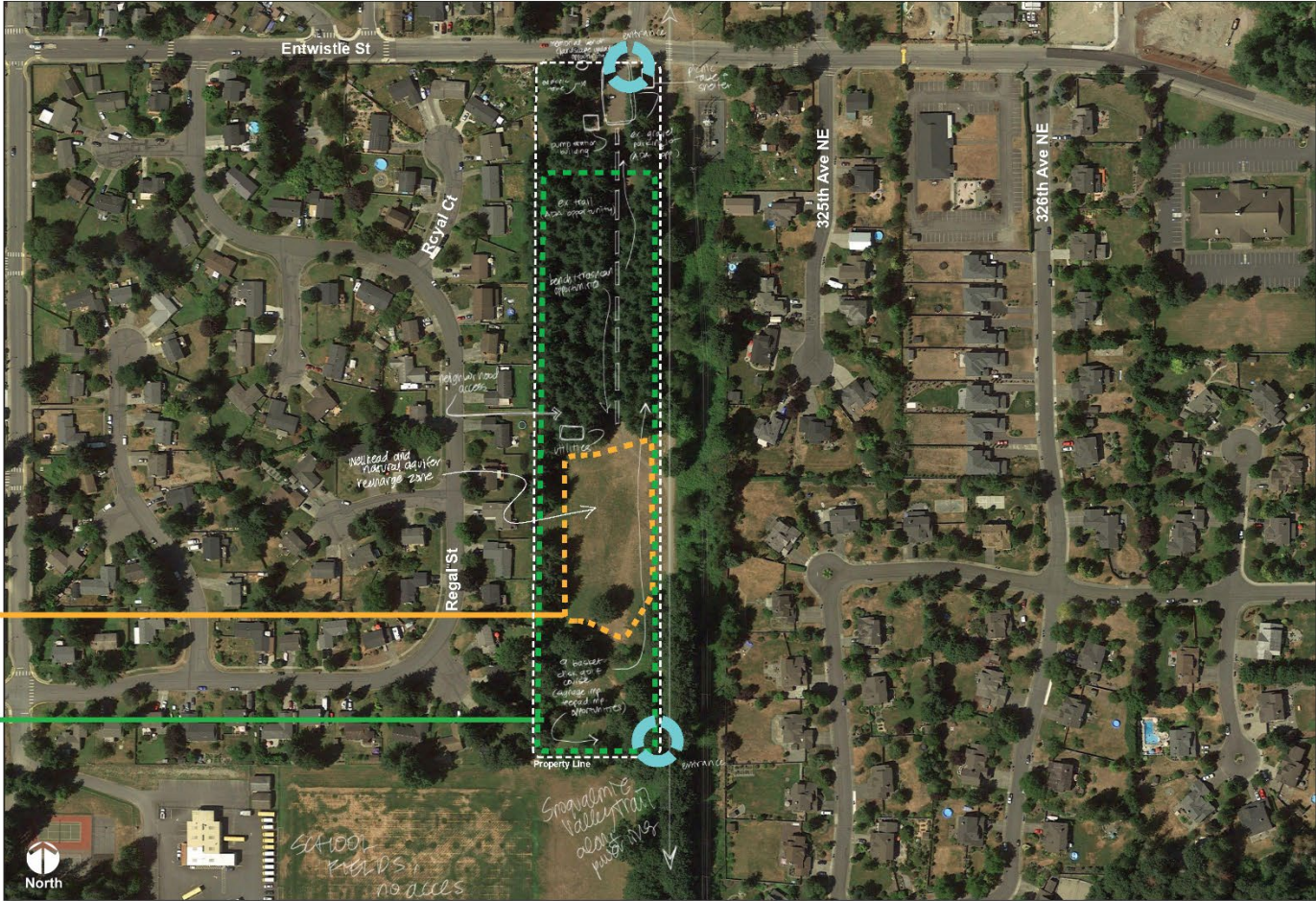
**Exhibit 45. Loutsis Park Conceptual Plan**

**OPPORTUNITIES**

- ADA access
- seating and picnic
- interpretive signage (Carnation heritage)
- upgrade disc golf features
- improve disc golf accessibility
- parking improvements
- trailhead improvements
- restroom
- group shelter
- nature play
- landscape enhancements
- increased lighting

open space

recreation



Source: HBB Landscape Architecture, 2021.



## Mini-Parks

### *River's Edge Park*

This park is located on the southeastern edge of the City and primarily serves the southeastern edge of the city limits including the Tolt Meadows I & II, Brook Tree, and River's Edge neighborhoods. This park is located in a gap area that lacks adequate access to developed parkland for Carnation residents.

#### **Exhibit 46. River's Edge Park**



Source: City of Carnation, 2021.

Current amenities in the park consist primarily of a grill and open space. Potential improvements are noted in Exhibit 47 and include:

- Adding a children's play area.
- Adding a horseshoe pit area or other similar use.
- Adding a split rail fence and bollard along the park's outer perimeter.
- Adding a picnic shelter and picnic tables.

### Exhibit 47. River's Edge Park Conceptual Plan



Source: HBB Landscape Architecture, 2021.



## *Carnation Meadows/Evacuation Hill*

Carnation Meadows is an undeveloped site with no amenities located on the eastern edge of the city. Like River's Edge Park, this park is located in a gap area where there is limited or no access to developed parkland for surrounding residents.

Evacuation Hill is located near Carnation Meadows and outside of the city limits, and includes a 20-acre open space area that also serves as an evacuation site for the City's residents in the event of a catastrophic failure or breach of the Tolt River Dam. The trail access to the evacuation site is also used recreationally by the community.

Potential improvements to both sites are noted in Exhibit 48 and include:

- Adding a small, covered shelter as well as a picnic and seating area.
- Parking improvements.
- Passive trail connections as well as trail improvements with fitness opportunities.
- Trail connection of Evacuation Hill and Carnation Meadows with City acquisition of Brumbaugh's Division Lot 41.
- Future trail connection to King County's Orme's Hill Park.

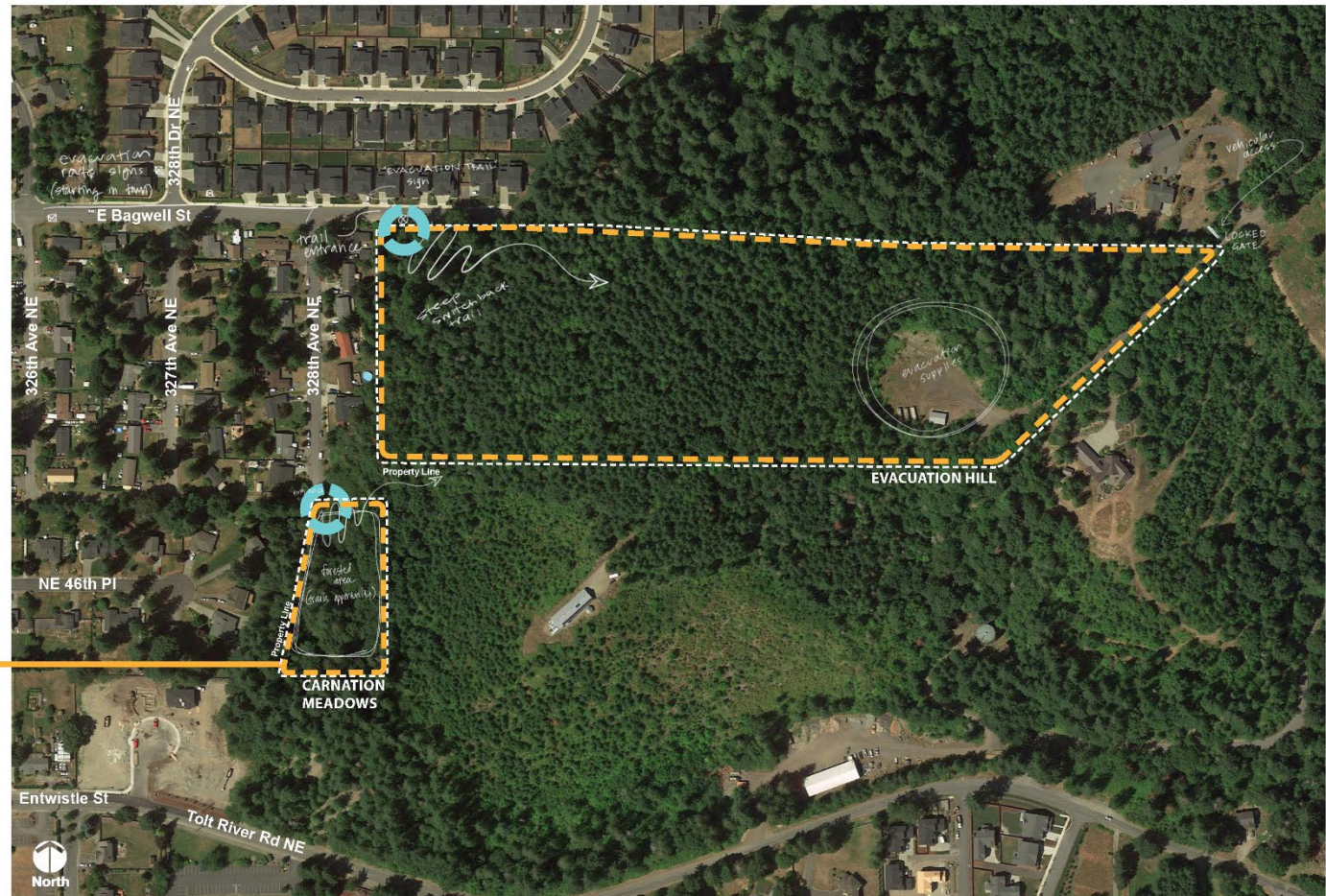


## Exhibit 48. Carnation Meadows/Evacuation Hill Conceptual Plan

### OPPORTUNITIES

- trailhead entry
- parking improvements
- informal trail connections
- picnic and seating
- small covered shelter
- interpretive signage
- wayfinding
- trail improvements with fitness opportunities
- improved visibility along trail
- “safe zone” at minimum elevation with more accessible route

open space



Source: HBB Landscape Architecture, 2021.



## West Side Park

This undeveloped park is a small site in the City's northwestern corner, and is the only potential mini-park site west of Tolt Avenue/State Route (SR) 203. Its location could offer families with small children an opportunity for recreation without crossing Tolt Avenue/SR203. This site presents several challenges to future park development, including the long and narrow configuration of the property which limits its use, as well as the location of an existing driveway that cuts through a portion of the property which will need to be relocated.

### Exhibit 49. West Side Park



Source: City of Carnation, 2021.

Potential improvements to West Side Park are noted in Exhibit 50 and include:

- Adding a tot lot with a path feature.
- Developing space for a community garden.



## Exhibit 50. West Side Park Conceptual Plan

### OPPORTUNITIES

- tot lot with path feature
- ADA access
- seating and picnic
- interpretive signage
- landscape enhancement
- open lawn
- community garden

open space



Source: HBB Landscape Architecture, 2021.

## Fred Hockert Park

Hockert Park is centrally located east of Tolt Avenue near downtown and is adjacent to Tolt Commons where the farmer's market and other community events are held. Its central location provides easy access for the community. In 2018, the City renovated the park with new play equipment and other improvements, which currently includes a variety of play structures and amenities within a compact footprint. This is the most popular playground in the City and is frequented by families with young children, with play equipment designed for toddlers through school age children.

### Exhibit 51. Fred Hockert Park



Source: City of Carnation, 2021.

Potential improvements to Hockert Park are noted in Exhibit 52 and include:

- Adding more seating.
- Adding more bike racks.



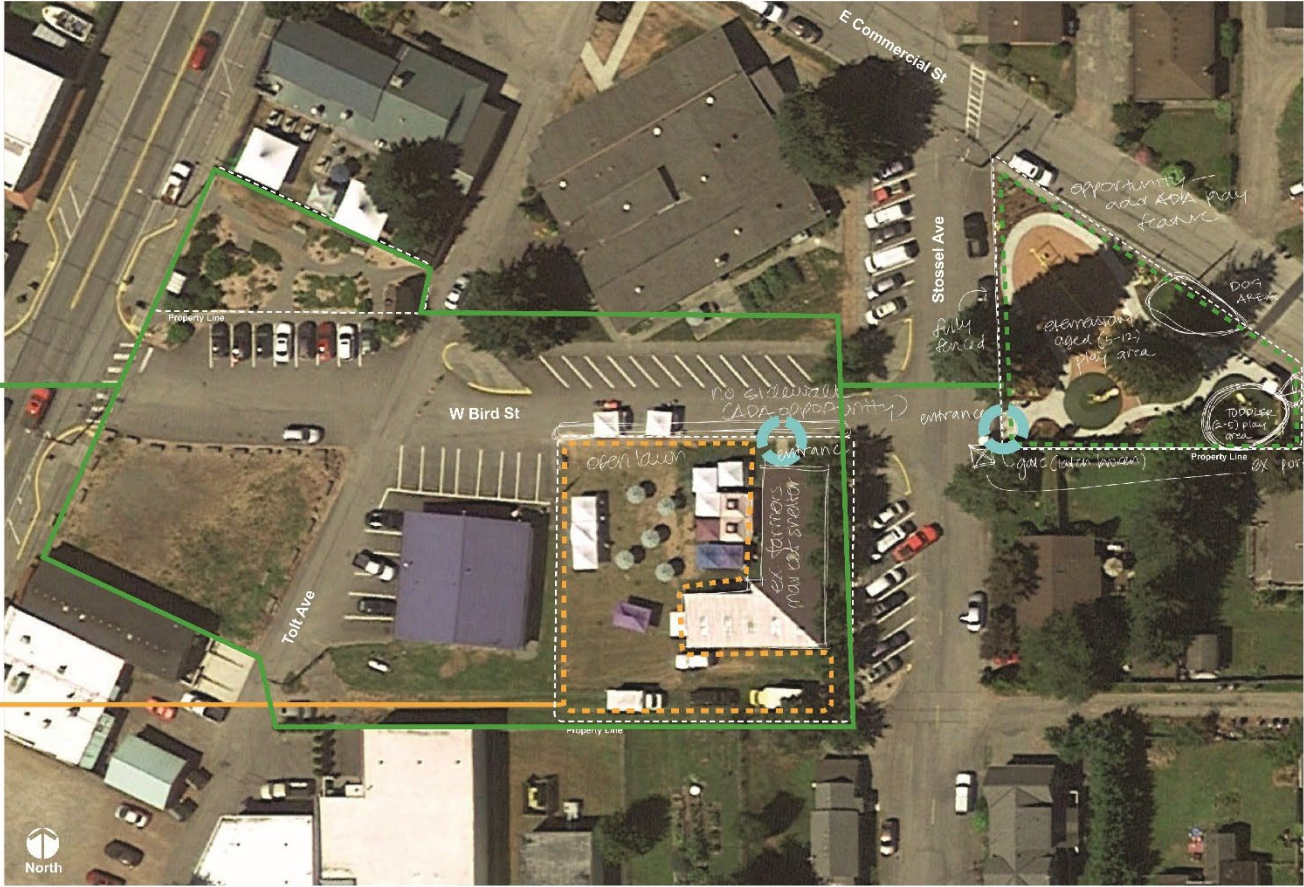
**Exhibit 52. Fred Hockett Park/Tolt Commons Plaza Conceptual Plan**

**OPPORTUNITIES**

- seating and picnic
- improve plaza and connectivity
- movies in the park
- restrooms
- ADA accessibility
- interpretive signage (Carnation heritage)
- improve lighting
- community events
- covered shelter

recreation

open space



Source: HBB Landscape Architecture, 2021.

## Special Use

### *Tolt Commons Plaza*

Tolt Commons is a special use public space located within the Central Business District area of the City. Tolt Commons began as a small public garden which was renovated by volunteers at the intersection of Bird Street and Tolt Avenue, across from City Hall at the intersection of Bird Street and Tolt Avenue. In 2010, the City partnered with the United States Department of Agriculture (USDA) and the Sno-Valley Tilth to develop a community shelter at the corner of Bird Street and Stossel Avenue. In 2017, the City acquired the parcel between the shelter and the American Legion site and expanded the lawn area to the west of the shelter. Today, this site is primarily used for the Carnation Farmer's Market, July 4<sup>th</sup> celebrations, and Christmas in Carnation. As part of the City's larger plans to rebuild and redesign Tolt Avenue in the City's Central Business District, the Tolt Commons Plaza serves an important role in the City's vision for a vibrant downtown by providing a downtown gathering area and focal point.

#### **Exhibit 53. Tolt Commons Plaza**



Source: City of Carnation.

Potential improvements to Tolt Commons Plaza are noted in Exhibit 52 above on page 8-79 and include:

- Improving the plaza and connectivity (i.e., improvements to sidewalks, seating, etc. in the Tolt Commons Plaza area).
- Improving ADA accessibility.
- Adding picnic tables.

It is important to note that improvements to the Tolt Commons Plaza area listed above may also be captured and overlap with concepts from the City's Bird Street "Festival Street" Project.

# 9.0 Capital Improvements & Funding

This chapter describes Carnation's current capital funding sources, potential funding options, and outlines a capital facilities plan.

## Current Capital Funding

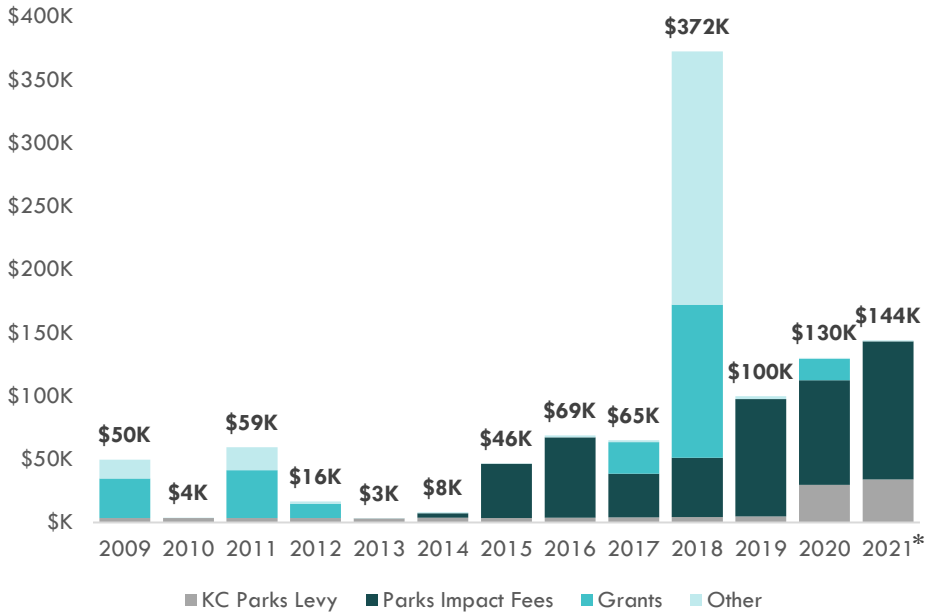
The City's parks capital projects are funded through the Parks Development Fund, otherwise known as Fund #108. Primary revenue sources for the Parks Development Fund include:

- King County Parks, Trails, and Open Space Levy Revenues.
- Park Impact Fees.
- Grants.

Exhibit 54 outlines the historical and budgeted Parks Development Fund revenues from 2009 to 2021. Revenues to the Parks Development Fund have increased in recent years, driven by the park impact fee revenues, which the Parks Development Fund began receiving in 2014. Park impact fees are one-time fees on new residential development to pay for capital costs of facilities needed to support growth stemming from the new development.

In addition, the City also received revenues from several King County and federal grants in 2017 and 2018. In 2018, the Parks Development Fund also received an interfund loan from the City's Revenue Stabilization Fund to address cash flow issues stemming from the timing of revenue collection from parks impact fees and expenditures, which accounts for the large increase in Parks Development Fund revenues in 2018.

**Exhibit 54. Parks Development Fund Revenues, 2009-2021**



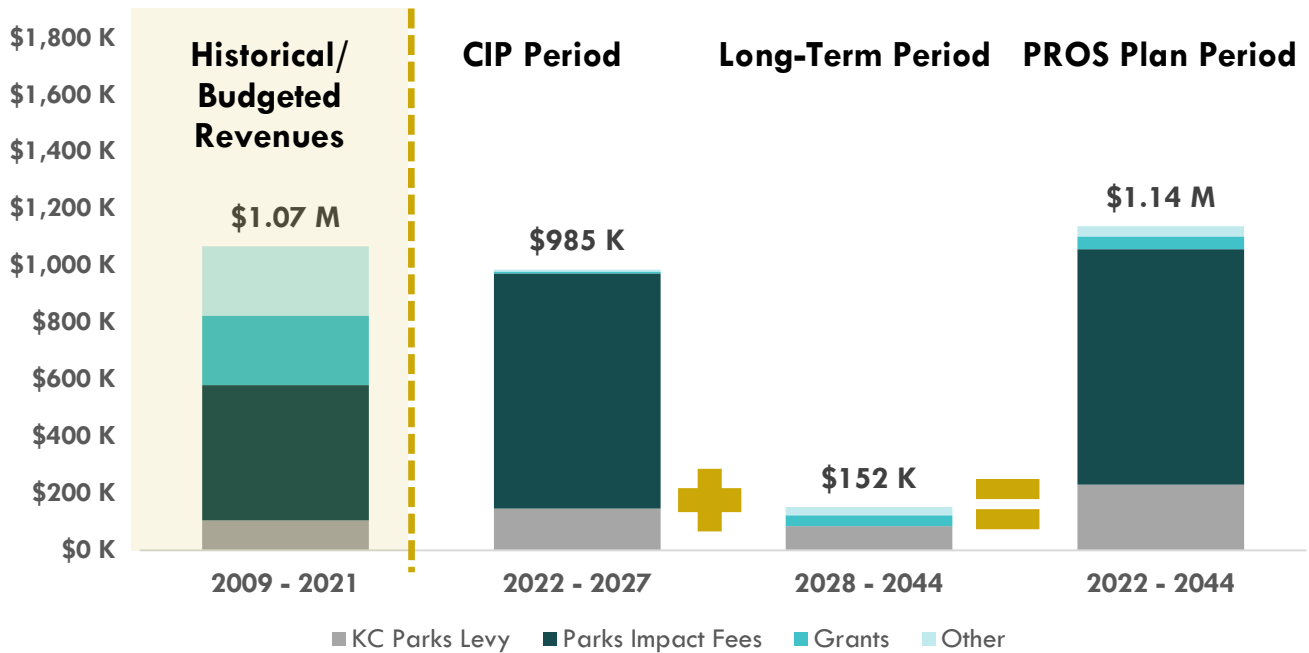
Note: 2021 revenues shown above are budgeted revenues for the Parks Development Fund. Revenues shown from 2009 to 2020 are actual revenues received by the Parks Development Fund.  
Sources: City of Carnation, 2020; BERK, 2020.

Using historical and budgeted Parks Development Fund revenues, BERK projected available revenues for parks capital projects over the PROS Plan period, as shown in Exhibit 55 below. The PROS Plan period is separated into the Capital Improvement Plan (CIP) period which matches with the City's current six-year capital planning period, and the Long-Term period which is defined as the rest of the PROS Plan period outside of the Six-Year CIP period. Revenues after the Six-Year CIP period are expected to decrease with the King County Parks, Trails, and Open Space Levy expiring along with expected decreases in parks impact fee revenue as the City nears its maximum growth capacity within city limits for residential development.

It is important to note that projections are based on historical and budgeted Parks Development Fund revenues, which would not capture potential additional revenues the City may receive if the PAA is annexed within the PROS Plan period.



**Exhibit 55. Projected Parks Capital Revenues**



Sources: City of Carnation, 2020; BERK, 2020.

Over the course of the PROS Plan period from 2022 to 2044, the City is projected to have around \$1.14 million available for parks capital projects. The majority of parks capital revenues are expected to be received during the CIP period (2022 to 2027) with approximately \$985,000 in revenues projected for this period. With the previously discussed anticipated decreases in levy and impact fee revenue, the City is projected to experience a significant decline in the amount of revenues for the long-term period of the PROS Plan (2028 to 2044) with approximately \$151,000 in revenues projected for this period.

# 2022-2044 Capital Program

Based on feedback from community members, the Parks Advisory Board, and the proposed LOS standard, park improvements from the system plan were prioritized for the 2022-2027 period to match with the City's Six-Year Capital Improvement Program, as well as the rest of the PROS Plan Period (2028-2044). Through community input, four parks were identified as priority parks for improvements in the following order:

1. River's Edge Park
2. Valley Memorial Park
3. Tolt Commons Plaza
4. Evacuation Hill

Additionally, park improvements were also screened through the following criteria to ensure coherence with the PROS Plan Guiding Principles as well as other considerations:

## **Service Criteria**

- The project maximizes or improves the function of existing facilities and parkland.
- The project develops existing undeveloped parkland in the City's inventory.
- The project helps the city close access gaps and implement other initiatives.

## **Concurrency Criteria**

- The project helps the city respond to planned population growth.

## **Feasibility Criteria**

- The project responds to legal mandates.
- The project supports the Carnation PROS Plan Guiding Principles and Vision.

## **Funding Criteria**

- Funding sources for the project have been dedicated or are available.
- Partnership opportunities or alternative funding sources have been identified for the design or operation of the project.

The Six-Year Capital Improvement Program (CIP) for park improvements is shown below in Exhibit 56. Phasing of park improvements is based on the filters above and the anticipated \$985,000 in revenues the City is projected to receive in revenues for parks and recreation capital projects within the Six-Year CIP period.

Exhibit 56. Six-Year Capital Improvement Program, 2022-2027

Location	Description	Additions	2022-2027	Level of Service	Adds Capacity	Service	Feasibility
Valley Memorial Park	Phase I	ADA Accessibility (Parking & Pathways), Paved Parking Stalls, Lighting, Benches, Bike Racks, Memorial Improvements, Basketball Court	\$388,860	<ul style="list-style-type: none"> <li>• Add developed acres</li> <li>• Add active facilities</li> <li>• Add informal facilities</li> </ul>	✓	✓	✓
River's Edge Park	Phase I	Fencing, Pathway, Landscaping of Open Space, Benches, Grills, Horseshoes Area, Playground (Phase I)	\$299,439	<ul style="list-style-type: none"> <li>• Add developed acres</li> <li>• Add informal facilities</li> </ul>	✓	✓	✓
Tolt Commons	Phase I	Park improvements that support development of Bird Street as a Festival Street	\$128,389	<ul style="list-style-type: none"> <li>• Add informal facilities</li> </ul>	✓	✓	✓
Evacuation Hill	Phase I	Parking Stalls, Trailhead, Trail Improvements	\$115,353	✗	✓	✓	✓
City-Wide	Wayfinding	Improved Wayfinding (park signage, etc.)	\$53,438	✗	✓	✓	✓
<b>TOTAL</b>			<b>\$985,480</b>				

Note: Projects are listed in descending order by estimated improvement costs.

Sources: City of Carnation, 2021; HBB Landscape Architecture, 2021; BERK, 2021.

Exhibit 57. 2028-2044 Capital Facility Projects

Location	Description	Additions	2028-2044	Level of Service	Adds Capacity	Service	Feasibility
Valley Memorial Park	Phase III	Restroom Facility, Skatepark Addition, Expanded Playground	\$1,299,792	<ul style="list-style-type: none"> <li>• Add developed acres</li> <li>• Add active facilities</li> <li>• Add informal facilities</li> </ul>	✓	✓	✓
River's Edge Park	Phase II	Play Structure	\$885,369	<ul style="list-style-type: none"> <li>• Add developed acres</li> <li>• Add informal facilities</li> </ul>	✓	✓	✓
Evacuation Hill	Phase II	More Trail Improvements & Connections, Picnic Tables, Picnic Shelter	\$260,098	<ul style="list-style-type: none"> <li>• Add informal facilities</li> </ul>	✓	✓	✓
Loutsis Park	Phase I	ADA Accessibility, Benches, Picnic Tables, Parking, Trailhead, Picnic Shelter, Lighting	\$357,369	<ul style="list-style-type: none"> <li>• Add informal facilities</li> </ul>	✓	✓	✓
Loutsis Park	Phase II	Restroom Facility	\$180,911	<ul style="list-style-type: none"> <li>• Add informal facilities</li> </ul>	✓	✓	✓
West Side Park	Phase I	ADA Accessibility, Benches, Picnic Tables, Landscaping, Community Garden	\$205,348	<ul style="list-style-type: none"> <li>• Add developed acres</li> <li>• Add informal facilities</li> </ul>	✓	✓	✓
West Side Park	Phase II	Playground, Basketball (Half-Court)	\$834,975	<ul style="list-style-type: none"> <li>• Add developed acres</li> <li>• Add active facilities</li> <li>• Add informal facilities</li> </ul>	✓	✓	✓

Carnation Meadows	All Projects	Trailhead, Trail Improvements	\$81,954	• Add developed acres	✓	✓	✓
Fred Hockert Park	All Projects	Fencing, Benches, Bike Racks	\$37,992		✗	✓	✓
City-Wide	Beautification of Entryways	Beautification of Entryways	\$320,000		✗	✓	✓
<b>TOTAL</b>			<b>\$4,463,808</b>				

Note: Certain projects listed above such as beautification of entryways, wayfinding signage, and path improvements for Valley Memorial Park and the Tolt Commons Plaza/Hockert Park area would need to be consistent with concepts in the City's Tolt Avenue Action Plan.  
Sources: City of Carnation, 2021; HBB Landscape Architecture, 2021; BERK, 2021.

# Funding and Partnership Options

The City could pursue several revenue sources or partnership options on top of the those it already receives for parks and recreation capital projects. Options for additional revenues or partnerships include:

**Real Estate Excise Tax.** A real estate excise tax (REET) is levied on all real estate sales measured by the full selling price, including the amount of any liens, mortgages, and other debts given to secure the purchase. All cities may levy 0.25% of the full sale price of real estate (described as "the first quarter percent of the real estate excise tax" or "REET 1"). Cities planning under Growth Management Act (GMA) have the authority to levy a second quarter percent tax (REET 2). Because this funding may be used for different types of capital and is not restricted to parks only, it is up to the discretion of each jurisdiction how they choose to spend these funds. It is important to note that REET is restricted to capital uses and cannot be used for operations.

Since REET is based on the total value of real estate transactions in a given year, the amount of REET revenues a city receives can vary substantially from year to year based on the normal fluctuations in the real estate market. During years when the real estate market is active, revenues are higher, and during softer real estate markets, revenues are lower.

The City already collects REET 1 and REET 2 revenues, however, neither of these revenue sources are currently used to fund parks and recreation capital projects. REET revenues in the City are currently primarily allocated for street capital projects. Recently, the City has also allocated some REET revenues towards capital improvements of City Hall.

**Property Tax Levy Lid Lift.** A property tax levy lid lift occurs when a taxing jurisdiction with a tax rate less than its statutory maximum rate asks voters to increase the property tax rate to an amount equal to or less than the statutory maximum rate, effectively lifting the lid on the levy rate. The taxing jurisdiction then collects more revenues because of the higher rate. These revenues can be unrestricted or restricted depending on the stated purpose in authorizing the ballot measure. The City could increase property taxes in the City to fund parks and recreation capital projects through a voted levy lid lift. As there are many options for levy lid lifts, it is difficult to estimate the possible revenues collected.

**State and Federal Competitive Grants.** State and federal grant programs can provide some funding from outside the region. These programs are extremely competitive. However, any grant funding that could be made available would significantly improve the funding feasibility of the PROS Plan, since these funds would reduce the amount needed from local public sources. Many of these grants require matching funds and are restricted for acquisition or capital development. However, the City has been successful at obtaining grants in the past and has a variety of needs to align with funders.

**Seek State Legislative Allocations.** In addition to the grant programs, some infrastructure funding is allocated through the state budget process. As with grants, these discretionary funds are limited, subject to state appropriation, and highly competitive.

**Partnerships to Provide Regional Funding.** Carnation could seek partnerships with King County through regional trail connections projects and funding through Conservation Futures. The City could also investigate the potential to join the Si View Metropolitan Parks District. It should be noted that joining the Si View MPD would require increased property tax burden on City residents.

**Attract Private Sources and Fundraising.** The City can also consider opportunities for private funding through in-kind donations from volunteers and community partners, private donations, and crowdsourcing. It is expected that these are nominal sources in the context of the overall PROS Plan but could be useful for specific projects or purposes.

# 10.0 Performance Measures

Based on guiding principles, this section identifies performance indicators to help guide implementation and adaptively monitor and manage the park system towards desired outcomes.

Key performance indicators include:

PERFORMANCE MEASURE	MEASUREMENT
Park use increases over time across the city's parks.	<ul style="list-style-type: none"> <li>Conduct periodic surveys and other community engagement efforts to assess how recreational needs are being met and track park usage trends over time.</li> </ul>
Developed parkland acres increases, particularly in gap areas.	<ul style="list-style-type: none"> <li>Maintain and track inventory and location of developed parkland acres to meet level of service standards.</li> </ul>
The city maintains and improves parks facilities on an ongoing basis, ensuring they do not fall into disrepair.	<ul style="list-style-type: none"> <li>Conduct an annual review and inventory of parks and amenities with maintenance, programming, and planning staff and document deficiencies.</li> <li>Develop a maintenance plan that prevents degradation of park facilities while accounting for normal usage.</li> <li>Track annual spending on park maintenance and park improvements.</li> </ul>
The city has an updated PROS Plan consistent with State funding requirements	<ul style="list-style-type: none"> <li>Update the PROS Plan every six years.</li> </ul>
The city protects critical areas and unique environmental features in the community.	<ul style="list-style-type: none"> <li>Track acreage or number of features such as wetlands, streams, riparian corridors, historic properties, and hillsides within park facilities in the city so they do not decrease.</li> </ul>

The City will periodically review performance indicators, such as at the time of the budget and as part of regular updates for the Six-Year Capital Improvement Program.



# 11.0 Appendices

# Appendix A. Park Amenities Inventory

	Carnation Meadows	Evacuation Hill	Hockert Park	Loutsis Park	River's Edge Park	Tolt Commons Plaza	Valley Memorial Park	West Side Park
<b>Access</b>								
<b>Parking</b>								
Parking lot or street parking available?	On-street parking only	None	On-street parking only	Unpaved parking lot	On-street parking only	On-street parking only	Unpaved parking lot	None
Number of parking spaces	unknown, along 328th Ave NE	0	approx 5, along Stossel Ave NE	approx 12-14, unmarked	approx 3, along 336th Ave NE	8	approx 16-20, unmarked	0
ADA parking spaces	0	0	0	0	0	0	0	0
Number of bicycle parking spaces	0	0	3	6 (County, along the trail)	0	0	0	0
<b>Signage</b>								
Is park entrance clearly marked?	No		Yes	Yes	No	Yes	Yes	No
Sign at the entrance?	No		No	Yes	No	No	Yes	No
Wayfinding signage within the park?	No	No	No	Yes, for disc golf course; 1 sign kiosk near Entwistle Street (County, along the trail)	No	No	No	No
Wayfinding signage in the neighborhood?	No	Yes for evacuation and not open space, 1 on NE 50th Ave and 1 on Tolt Highlands Road	Yes, 1 on Tolt Ave at intersection of NE 40th Street	Yes, 1 on Tolt Ave at intersection of Entwistle Street	No	No	Yes, 1 on Tolt Ave at intersection of Blanche Street and 1 on Tolt Ave just north of Tolt	No
<b>Pedestrian Paths</b>								
Paved (concrete, asphalt, or pavers)	No	No	Concrete	No	No	Concrete	Concrete, around skate bowl	No
Soft surface (gravel, dirt, wood chips, etc.)	No	Dirt	No	Dirt	No	No	Dirt	No
Mix of paved and soft surface	No	No	No	No	No	No	No	No

	Carnation Meadows	Evacuation Hill	Hockert Park	Loutsis Park	River's Edge Park	Tolt Commons Plaza	Valley Memorial Park	West Side Park
<b>Safety, Comfort, Waste Management</b>								
<b>Safety</b>								
Is there lighting?	No	No	Yes	No	No	Yes	Yes	No
Bollard	0	0	0	0	0	0	0	0
Lamp post	0	0	4	0	0	0	2 (1 at skate bowl, 1 at pickle ball)	0
Building-mounted	0	0	0	0	0	2	0	0
<b>Comfort</b>								
Is there a restroom?	No	No	Yes	Yes	No	No	Yes	No
Permanent restroom building or porta potty?	0	0	1, porta potty (ADA accessible)	1, porta potty (County, along the trail)	0	0	1, porta potty	No
Canopy/shelter	0	0	0	1 (County, along the trail)	0	1, large	1, small	0
Drinking fountain			1	1	0	0	0	0
<b>Waste management</b>								
Waste receptacle	0	0	3 garbage, 2 recycling	4 garbage, 1 recycling	0	1, recycling	7 garbage	0
Dog waste station	0	0	1	0	0	0	0	0
<b>Recreational Amenities</b>								
<b>Passive facilities</b>								
Barbeque grill					1		3	
Picnic table			2				3	
Bench			2	1				
Playground			1				1	
Festival Area						1	0	
<b>Active facilities</b>								
Baseball/softball field								
Basketball court							1, half court	
BMX Track							1	
Disc golf course				1				
Football field								
Multi-purpose field								
Skateboard bowl							1	
Soccer field								
Tennis/pickle ball court							2	
Track								
Other								

# Appendix B. Community Engagement Activities

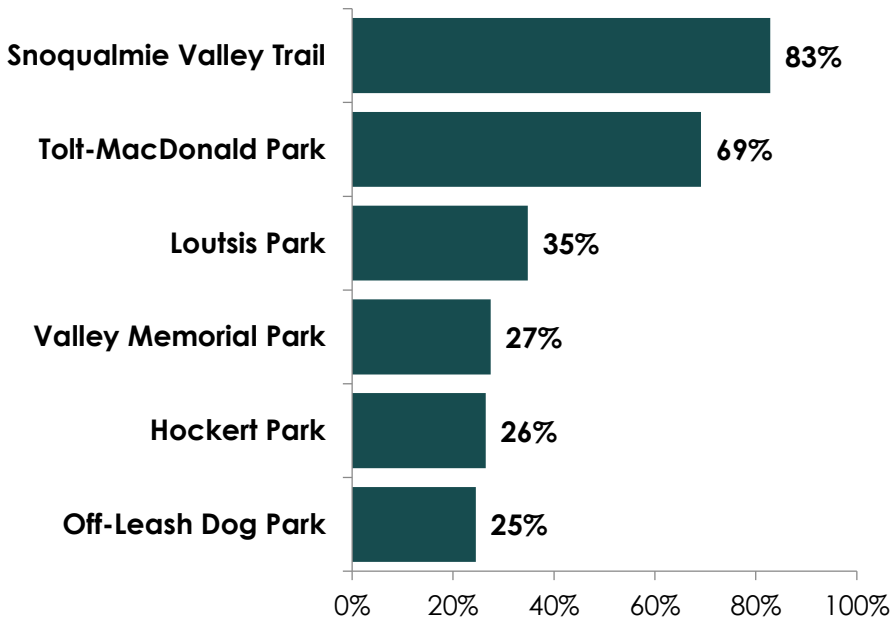
## Parks Advisory Board Meetings

The city's Parks Advisory Board (PAB) provides recommendations to the City Council on the parks and recreational needs of the citizens of Carnation; the planning and coordination of all city parks and recreational facilities; the development and expansion of city parks and recreational facilities; and promotes public awareness of the city's parks and recreational services and programs. The PAB met 16 times over the course of this project to develop the PROS Plan. Meeting dates are listed below.

1. May 28, 2020
2. June 22, 2020
3. July 13, 2020
4. August 10, 2020
5. August 24, 2020
6. September 28, 2020
7. October 12, 2020
8. October 26, 2020
9. November 16, 2020
10. November 30, 2020
11. January 11, 2021
12. February 8, 2021
13. February 22, 2021
14. June 14, 2021
15. August 30, 2021
16. November 8, 2021

## Community Survey Analysis

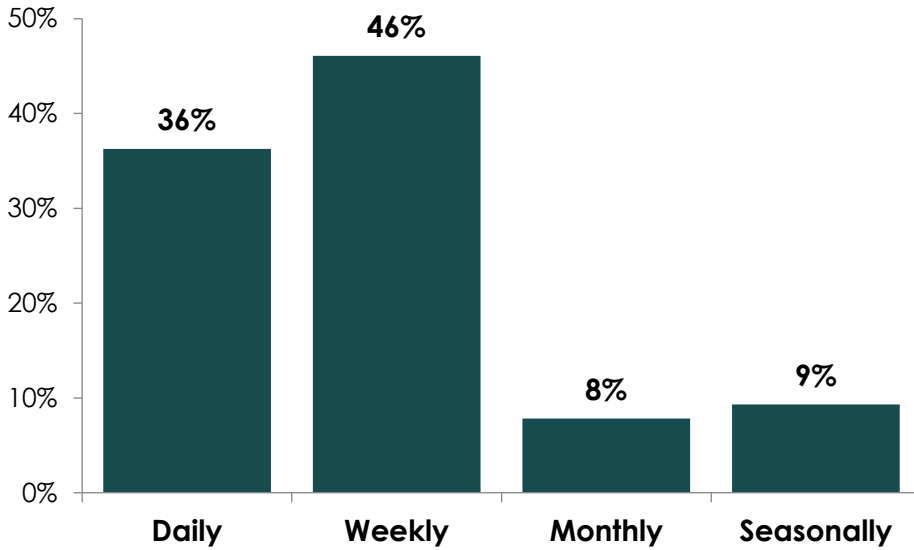
Question 1: What Carnation city parks do you visit the most? Choose up to three. (N=204)



Source: BERK, 2021.

- Snoqualmie Valley Trail and Tolt MacDonald Park, both operated by King County, are the most visited parks/recreation areas in the City.
- Among City parks, Loutsis Park is the most visited park.

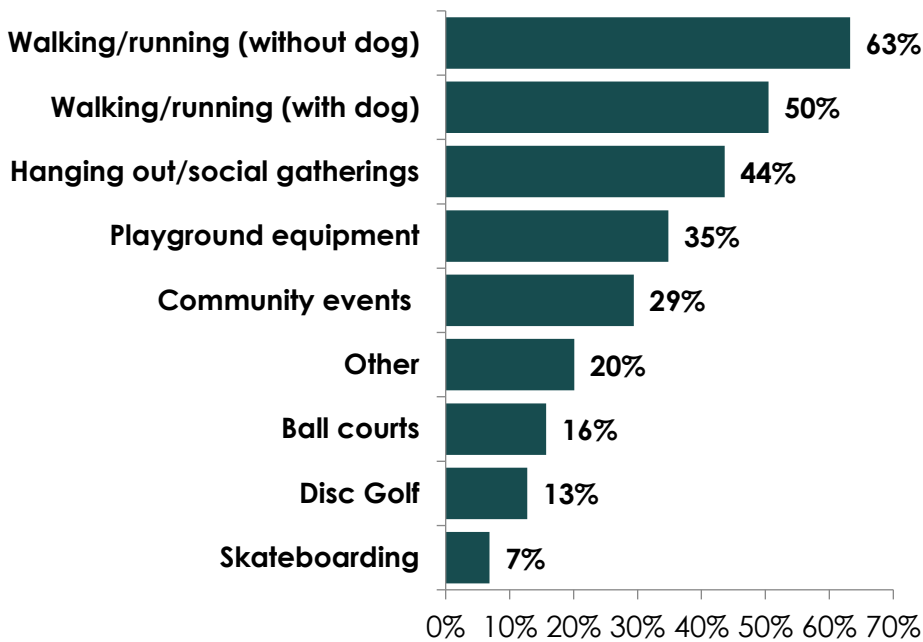
**Question 2: How often do you visit parks within the city of Carnation? (N=204)**



Source: BERK, 2021.

- 82% of respondents visit Carnation city parks either daily or weekly.
- Only about 8% of respondents visit Carnation parks monthly while 9% of respondents visit Carnation parks seasonally.

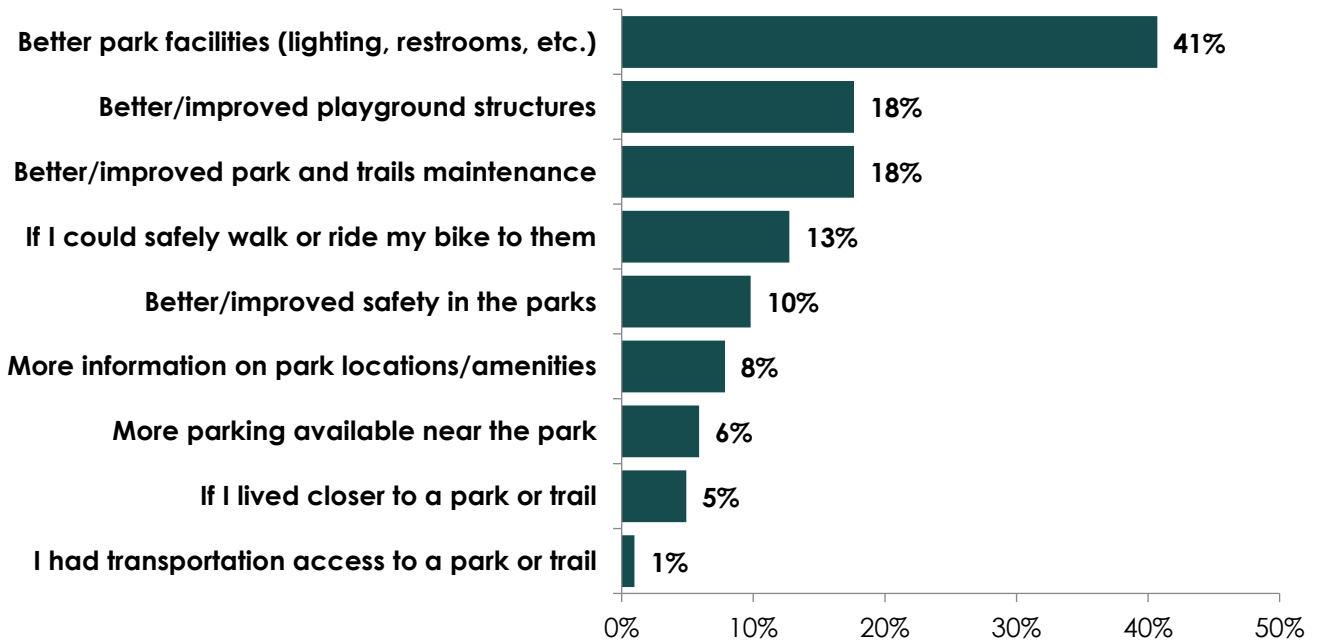
**Question 3: What activities do you like to do at the Carnation parks? (N=204)**



Source: BERK, 2021.

- The most popular activity that respondents like to do at Carnation city parks is walking or running (both with and without a dog).
- Other popular activities reported at Carnation city parks include hanging out, social gatherings, and using playground equipment.

**Question 4: What would encourage you to use the Carnation city parks more often? Choose up to three. (N=204)**

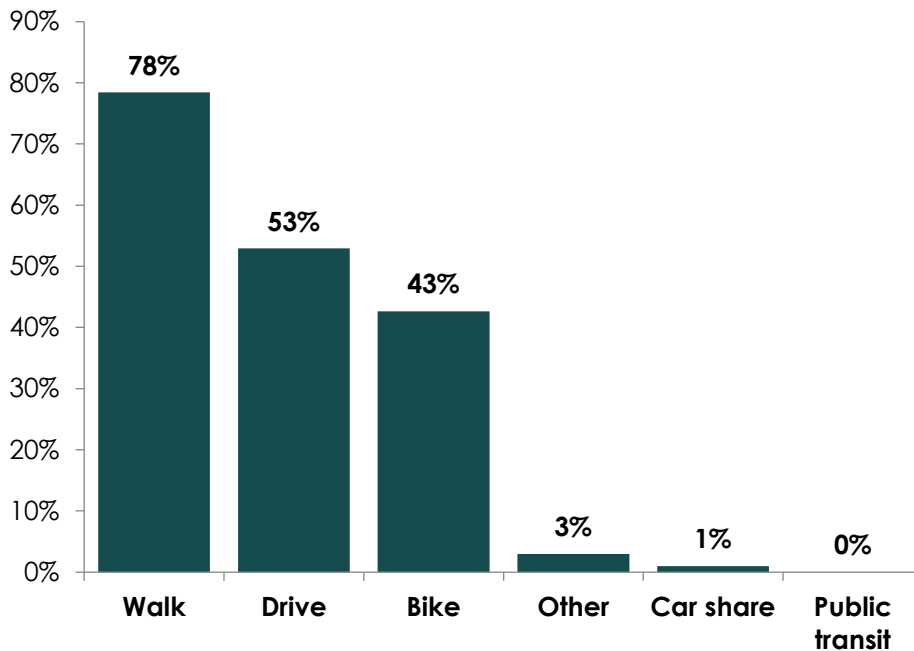


Source: BERK, 2021.

- Better park facilities, such as improved lighting and restrooms, were most likely to encourage respondents to use Carnation city parks more.
- Other top choices include better or improved playground structures and better or improved park and trails maintenance.



**Question 5: How do you typically get to a Carnation city park? Choose all that apply. (N=204)**



Source: BERK, 2021.

- 78% of respondents reported typically getting to a Carnation city park by walking.
- 53% of respondents reported typically getting to a Carnation city park by driving.

**Question 6: What three words or phrases best describe Carnation's parks today? (N=149)**

The most popular words used to describe Carnation parks include:

- Clean
- Maintained
- Accessible
- Small
- Convenient
- Fun
- Beautiful

**Question 7: Do you feel welcome and safe at the parks? If not, where and what makes you feel unwelcome or unsafe? (N=162)**

Most respondents feel welcome and safe at Carnation parks. Common safety issues raised by respondents who felt unwelcome or unsafe include the lack of lighting at night, garbage or trash, off-leash dogs, and wildlife (cougars, bears, etc.) Many comments around feeling unsafe or unwelcome centered around the Snoqualmie Valley Trail, which is not a City park. Of the comments around City parks, Valley Memorial was specifically mentioned as a park that some respondents didn't feel safe or welcome in due to lack of lighting and public safety concerns.

**Question 8: Dream big! Imagine you can change or improve any aspect of parks in Carnation. What would you want to see and where? (list top 3) (N=111)**

The most common improvements listed by respondents include:

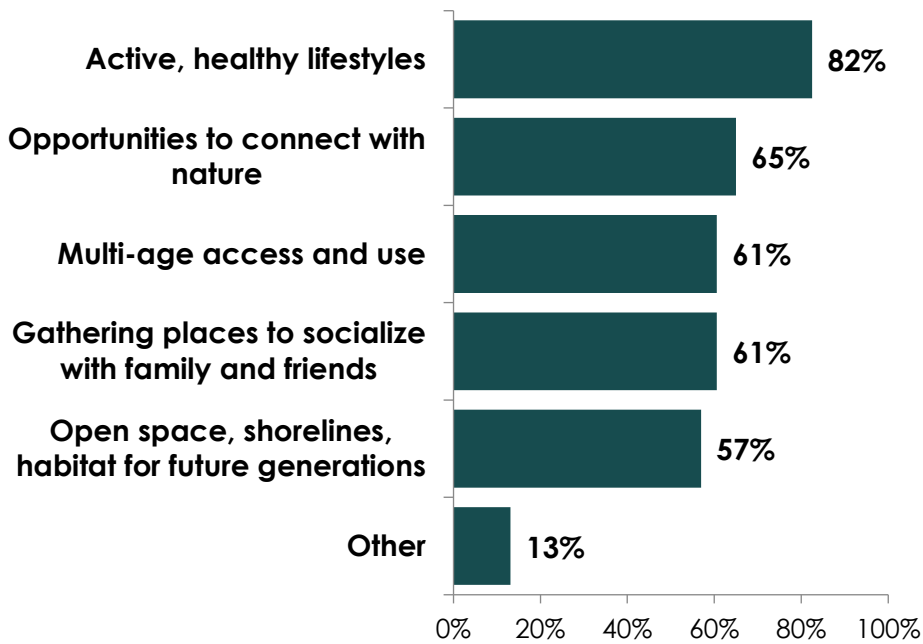
- Restrooms
- Lighting
- Dog park improvements
- More doggie bag receptables
- Play structures/playgrounds
- Splash pads
- Pool and aquatics
- Picnic tables and benches
- Sports courts and fields

**Question 9: What three words or phrases describe your vision of Carnation's parks in the future? (N=89)**

The most popular words used to describe respondent's vision of Carnation's parks in the future include:

- Clean
- Natural
- Fun
- Community
- Safe

**Question 10: What values should help inform the future of Carnation parks and trails? (N=137)**



Source: BERK, 2021.

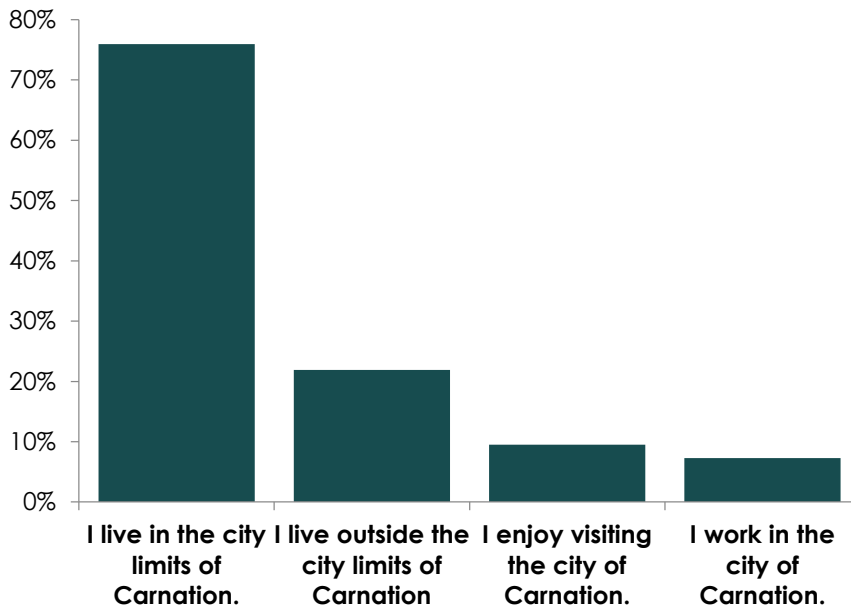
- The value most reported by respondents was active, healthy lifestyles at **82%**.
- The next most reported value was opportunities to connect with nature at **65%**.

**Question 11: Is there anything you would like made available in Carnation parks? If so, what is it, and where in Carnation would be the best location for this? (N=75)**

The most popular amenities respondents reported wanting to be made available in Carnation parks include:

- Lights
- Trails
- Restrooms
- Picnic tables and benches
- Dog park and dog amenities
- Playground
- Parking
- Basketball Courts
- Sports fields
- Pool
- Splash pads

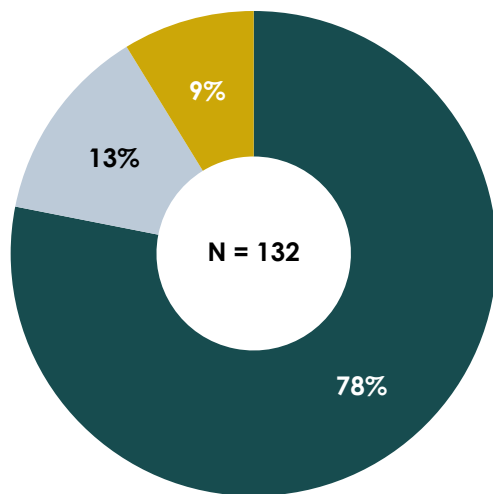
**Question 12: Which of the following statements apply to you? Check all that apply. (N=137)**



Source: BERK, 2021.

- Over three-quarters of responses were from Carnation residents.
- 22% of responses were from individuals living outside Carnation city limits.

**Question 13: How far do you travel to visit a city park? (N=132)**

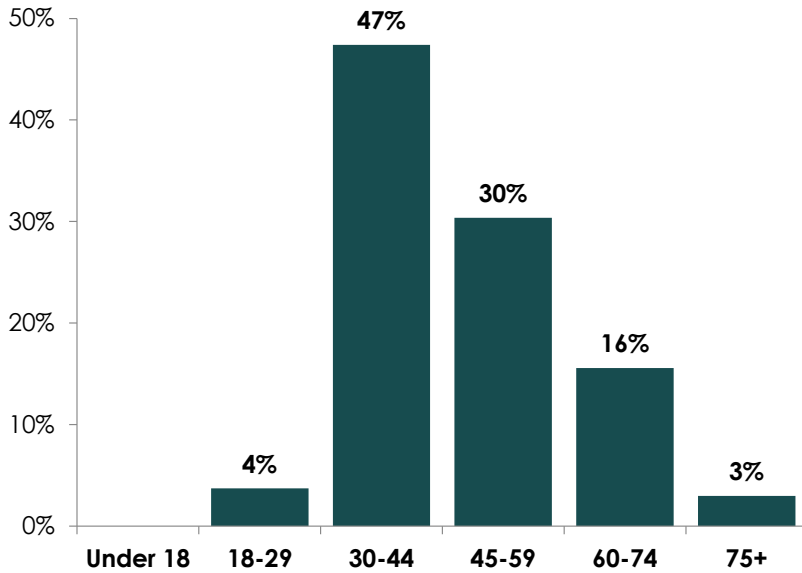


■ Under 2 miles   ■ 2-5 miles   ■ 5-15 miles

Source: BERK, 2021.

- 78% of respondents usually travel under 2 miles to visit a city park.
- Only 9% of respondents usually travel over five miles to visit a Carnation park.

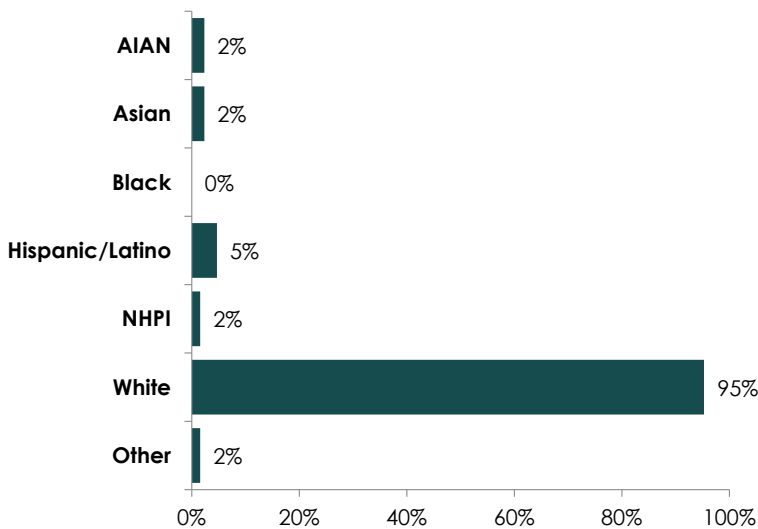
**Question 14: What is your age? (N=135)**



Source: BERK, 2021.

- 77% of respondents were between the ages of 30 and 59. These populations are 46% of the City's population per Census data.
- Populations under the age of 29, particularly children (< 18 years), are underrepresented in the survey data.

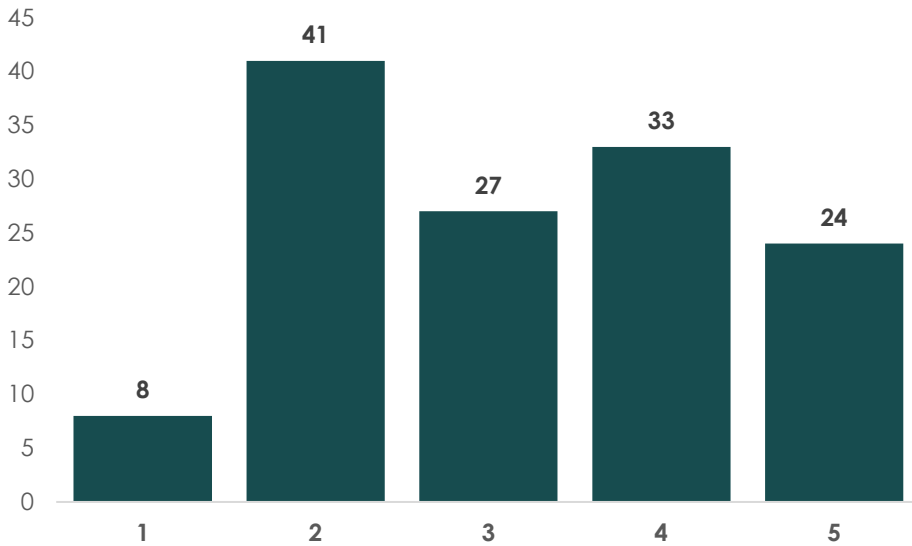
**Question 15: What is your race or ethnicity? (check all that apply) (N=128)**



Source: BERK, 2021.

- 95% of respondents identified as white.
- Only 5% of respondents identified as Hispanic, while 2% respondents identified as Asian, Native Hawaiian or Pacific Islander, and American Indian or Alaska Native, respectively.

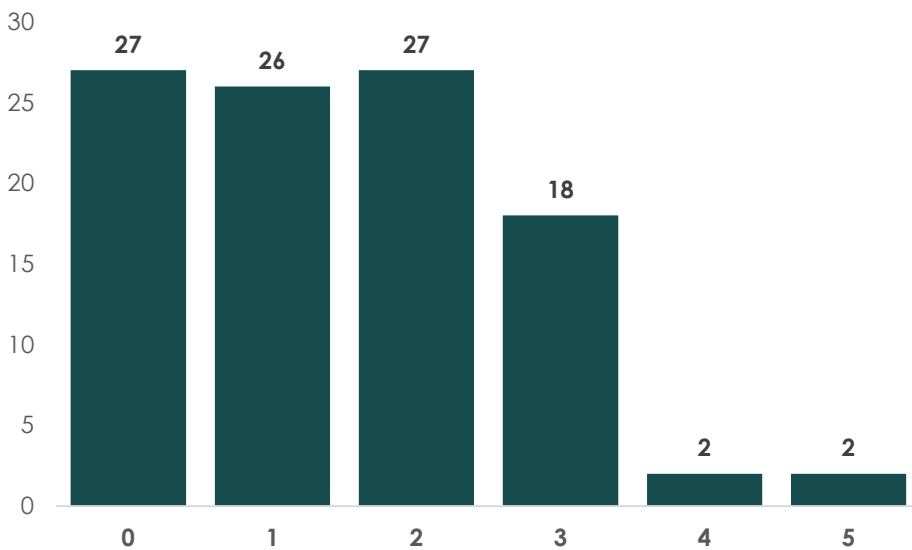
**Question 16: How many people live in your household? (N=134)**



Source: BERK, 2021.

- Most respondents live in a household with two or more household members.
- The average household size for respondents was around 3.2 household members.

**Question 17: How many children age 18 or younger live in your household? (N=102)**



Source: BERK, 2021.

- The average number of children in each respondent's household was around 1.5.
- Around 74% of respondents have children 18 years and younger in their household.



## Community Survey Open Ended Responses

Question 6: What three words or phrases best describe Carnation's parks today? (N=149)

Row #	Word 1	Word 2	Word 3
1	Suitable	Young focus	Great shade
2	Accessible	Maintained	Appreciated
3	accessible	picturesque	clean
4	Ugly	parking	small
5	green	relaxing	community
6	small	Relaxed	
7	safe	accessible	maintained
8	Quiet	Clean	Maintained
9	Charming	Accessible	Quiet
10	Beautiful	Maintained	
11	Peaceful	Clean	Safe
12	Meh	Rough	No amenities
13	Convenient	Updated	Clean
14	Happily used		
15	Variety	Outdated	Speeding cars
16	Open	Inclusive	Fresh
17	Open	Clean	Accessible
18	Beautiful		
19	close	roomy	clean
20	diverse		
21	accessible	nice	
22	fantastic	fun	beautiful
23	natural	open	safe
24	family friendly	convenient	versatile
25	Flat	Safe	Small
26	Quiet	Nice	Potential
27	KEPT	UP	WELL
28	Lacking	For	Older kids
29	Nice	Convenient	
30	Variety	Dark	old
31	accommodating	varied	maintained
32	Big	Manicured	Pretty
33	natural	convenient	healthy

Row #	Word 1	Word 2	Word 3
1	Suitable	Young focus	Great shade
34	lame	uninviting	crowded
35	Picnic	tables	Needed
36	Crowded	Boring	
37	Diversity	Small	Dark
38	Yellow-park	Homeless	FRISBEEGOLF!
39	Close	Maintained	Lovely
40	Worn	Littered	Old
41	Lovely	Vital	Valuable
42	Nice	dated	close
43	Green	Open	Easy
44	good		
45	Green	Closeby	Busy
46	Convenient	Close location	Small
47	Fine	Varied	Simple
48	Ok	poopbags	Nice
49	Few	Amenities	Lights
50	Inaccessible	Non-ADA	Uncleanly
51	Open	Crowded	Loved
52	Fun	Charming	Friendly
53	crowded	trashcanless	
54	great	maintained	
55	Refreshing	Solitude	Peaceful
56	Refreshing	Solitude	Peaceful
57	Rundown	unexciting	Not safe
58	accessible	clean	convenient
59	Promising	Busy	Condensed
60	convenient	beautiful	appreciated
61	peaceful	pretty	potential
62	peaceful	nature	enjoyable
63	Beautiful	Best	
64	accessible	used	
65	great	jewels	accessible
66	liveable	beautiful	accessible
67	community	small	more
68	Clean	Maintained	Accessible
69	Fun	"Naturey"	Plentiful
70	easy access	variety	great
71	relaxing	Activities	calming
72	abundant	uncrowded	maintained

Row #	Word 1	Word 2	Word 3
1	Suitable	Young focus	Great shade
73	Convenient	Dog-friendly	
74	Beautiful	Safe	Convenient
75	Dated	variety	spread out
76	kid-friendly	well-kept	un-crowded
77	Old	Under funded	
78	Sparse	Old	Convenient
79	variety	nice	natural
80	Clean	Shabby	soggy
81	Accessible	Diverse	
82	Uncrowded	Natural	
83	Accessible	Open	Spacious
84	Fun		
85	Dated		
86	simple	nice	okay
87	Clean	Safe	Fun
88	Natural	Busy	Safe
89	Fun	Open	Trail
90	Clean	Friendly	Original
91	Clean	Parking	Boring
92	Small	Community	New
93	Opportunity	Diverse	Community
94	OK	safe	mellow
95	Natural	Clean	Variety
96	Varied	Natural	Pretty
97	Open..love it		
98	Peaceful	Beautiful	Fun
99	Well maintained	Beautiful	Easy access
100	Fun	Community	Entertaining
101	Clean	Varied	Fun!
102	more	Trails	Lacking
103	Relaxing	Safe	Enjoyable
104	Convenient	Fun	Clean
105	Clean	Scenic	Family friendly
106	Accessible	Positive	
107	Beautiful	Peaceful	Fun
108	Not crowded	Big	Tennis!
109	Small	Kid friendly	Dog friendly
110	Safe	Fun	Comfortable
111	Community	Nature	Clean

Row #	Word 1	Word 2	Word 3
1	Suitable	Young focus	Great shade
112	Potential	Community	Kids
113	Fun	Nature	Open
114	Accessible	Dated	Well-used
115	Safe	Clean	Fun
116	Quaint	Clean	Underdeveloped
117	accessible	clean	safe
118	natural	maintained	accessible
119	Safe	Well-maintained	Varied
120	Clean	Spacious	Well maintained
121	Old	Boring	
122	Basic	Dark	Clean mostly
123	Peaceful	Relaxing	Spacious
124	Many	Nice	Inviting
125	green	friendly	inviting
126	clean	busy	wild
127	good	accessible	
128	Beautiful	Convenient	Vital
129	Relaxing	Enjoyable	Beautiful
130	Adequate	Blackberry	Memorable
131	Disc Golf	Trails	River
132	clean	safe	quiet
133	good		
134	BEAUTIFUL	MAINTAINED	ACCESIBLE
135	convenient		
136	basic	unpatrolled	friendly
137	Quiet	uncrowded	community
138	Dirty	Small	Rundown
139	Unremarkable	Small	
140	Close by		
141	Sufficient	Small	Simple
142	scenic	overcrowded	
143	Modern	Safe-ish	
144	Small	Minimal	Teenagers
145	Local	Available	Maintained
146	Hidden	Hard to get to	Beautiful
147	Sparse		
148	Quite	Nice	
149	Clean	accessible	

*Question 7: Do you feel welcome and safe at the parks? If not, where and what makes you feel unwelcome or unsafe? (N=162)*

<b>Row #</b>	<b>Open-Ended Response</b>
1	Absolutely feel welcome and safe.
2	Absolutely! As we walk the trail, most people we meet are friendly. We are just glad to see others in these COVID days. A few people have nasty dogs; but for the most part, these encounters are rare.
3	Absolutely, we feel safe! We are grateful for lovely places to exercise and to view the scenic valley.
4	-Bored kids making trouble
5	drinking alcohol and smoking in valley memorial park
6	Drug deals by skateboard park
7	During day - Yes Night time - Very dark and lots of woods in the dark. Hard to navigate in darkness of park even if I drive to park to avoid dark roads leading to park.
8	Fee unsafe after dark as very little lighting.
9	Feel fine at the parks I visit.
10	Feel safe and welcome for the most part. More concerned about wildlife than humans.
11	Feel welcome.
12	For the most part, yes. Only feel unsafe when owners have an aggressive dog at the park that they are not looking after closely enough.
13	I am a little leary of cougars and bears out on the Snoqualmie. Valley Trail.....That being said....it's their home. I wouldn't do anything to drive them away.
14	I currently feel safe.Im worried about our city going down the path Seattle has taken. Seattle area parks are unsafe .
15	I do feel safe, just needs better restrooms and garbage pick up
16	I don't like to be alone on the trail, I've seen a homeless person living off the trail before, wildlife is also a concern.
17	I don't run too far from home on the SVT. I'm too afraid of being isolated (not necessarily because of animals, but because of men).
18	I feel if there was a better basketball court we'd feel more welcome. It is tough to see a brand new tennis court and then have to play basketball on a moss covered cracked half court with a bent rusted rim.
19	I feel quite safe.
20	I feel safe
21	I feel safe because I bring my dog at dusk. I stay off the trail at night though because of bears and coyotes and possibly homeless people. I am okay with staying off the trail due to bears and coyotes! Please don't harm them.
22	I feel safe but worry about some of the needles found there.
23	I feel safe in the parks.
24	I feel safe when park is occupied with people, not there by myself.
25	I feel safe.

Row #	Open-Ended Response
26	I feel very safe in all the parks. I only feel unsafe at dusk on the trails because of possible cougars.
27	I feel welcome and safe. Would like to see more bathrooms, better maintenance of cleanliness, empty garbage, dog poop bags.
28	I have always felt safe at the parks and I'm happy to bring children and to enjoy the parks. There have been some instances of vandalism that is discouraging but otherwise things are fine. Some wildlife concerns on the trails but I prefer that to sidewalks and more controlled environments.
29	I mostly feel safe, but would feel more welcome if there was a side walk down Entwistle past swiftwater.
30	I never had any security issues in our parks during the daylight / I don't visit parks after sunset. Although there is River's Edge park, that is very formal park. It has nothing in there. It would be great if city would develop this park.
31	Memorial Park with the pull thru and garbage/bathroom area has people that just come and hang out in their cars. Out of all the parks I would prefer my kids not go to the one on their own. It's kind of hidden in the corner and needs more lighting. It might help to put the bathroom and trash in a more open area and formalize the parking.
32	Most of time, sometimes there are questionable people in the park
33	Mostly safe. Drug paraphernalia and subsequent litter is unfortunate.
34	My only complaint is the dog poop not picked up by owners.
35	needs better lighting
36	Nick Loutsis feels dark and more remote.
37	No lighting Need easier to get water Need porta potties
38	No, haven't had any problems but I don't typically use them at night and/or alone.
39	No, next to disc golf creepy people hanging out there,
40	no, people with masks
41	No, Trail parking spaces are not safe.
42	not enough access for all during warm months
43	Not going alone....ever! Why no demographic information being requested? We are a retired couple and that very much influenced our answers.
44	Not totally. There have been odd possibly homeless people at loutsis Park and on the trail when I would be enjoying them. It makes it scary since those areas are so secluded.
45	Off leash dogs are a real problem on the trails. Bikers going too fast while passing.
46	Only unsafe when I get into cougar territory hiking
47	Parks feel safe to me
48	People with their dogs off leash are unsafe.
49	Safe
50	safe
51	Safe and welcoming for groups, but would not have kids go without adults and on certain parts not alone as an adult for safety.
52	Safe most of the time. The trail is sometimes unnerving when walking alone.



Row #	Open-Ended Response
53	Some parks that I tend to avoid, Trail, lighting, limited parking, discover pass required,
54	Sometimes sketchy people on trail
55	Somewhat Lack of Lights
56	The restrooms are inaccessible to wheelchair or mobility challenged residents. The portapottys are filthy and unsanitary. The City of Carnation has a maintenance crew but I have yet to ever see them at the parks that I frequent weekly.
57	Too many off leash dogs that aren't trained to be off leash
58	Uncomfortable in the winter when it gets dark early and there are no lights.
59	Unleashed dogs on the snoqualmie trail are a problem. Also need more trash receptacles for doggie bags. People leave them on the side of the trail.
60	Usually feel safe. The presence or potential for wildlife could be an education topic. We currently don't have spray, bells, etc. Where could we purchase those?
61	Usually I feel safe, but a few times I have been on the Snoqualmie Valley trail and saw people on motorized ATVs that aren't supposed to be there and that really upsets me.
62	Usually I feel safe, but a few times I've been on the Snoqualmie Valley Trail and saw people on motorized ATVs that aren't suppose to be there and that really upsets me.
63	Valley Memorial. Too many bully/teen issues in past anyhow. And seems to be location where some shady characters hang out, not safe for kids.
64	We are hoping to use the playground with our son soon, but are nervous about COVID transmission
65	We have always felt safe and welcome.
66	Welcome and safe.
67	Yep!
68	Yes
69	Yes
70	Yes
71	Yes
72	Yes
73	Yes
74	Yes
75	Yes
76	Yes
77	Yes
78	Yes
79	Yes
80	Yes
81	Yes
82	yes
83	Yes
84	Yes

Row #	Open-Ended Response
85	Yes
86	Yes
87	yes
88	yes
89	Yes
90	Yes
91	Yes
92	Yes
93	yes
94	Yes
95	Yes
96	Yes
97	Yes
98	Yes
99	yes
100	Yes
101	Yes
102	Yes
103	Yes
104	Yes
105	Yes
106	Yes
107	Yes
108	yes
109	Yes
110	Yes
111	Yes
112	Yes
113	yes
114	Yes
115	Yes
116	yes
117	Yes
118	Yes
119	Yes
120	Yes
121	Yes
122	Yes
123	Yes

Row #	Open-Ended Response
124	Yes
125	Yes
126	yes - very welcome
127	Yes I do although I'm a guy and later I'm eve maybe it could be scary
128	Yes I feel safe
129	Yes to the one I have been too.
130	Yes!
131	Yes!
132	Yes!
133	Yes!
134	Yes!
135	Yes!
136	Yes!
137	Yes, Although the back part of Valley M park could be a bit spooky.
138	Yes, but a sheriff drive-by is appreciated.
139	Yes, except at night (early evening) during fall it is very dark on the trail.
140	Yes, except when told my kids can't rollerskate in the tennis court
141	Yes, for the most part.
142	Yes, generally. I occasionally worry about wildlife on the SVT. I would love to have a well-lit place to jog at night, such as a trail or running track open to public or even city sidewalks with great lighting. Our family (pre-COVID) uses the playground at Fred Hockert all the time! We've never felt unwelcome or unsafe there or at any of the other parks in town. The parks here are one of the things we love about living in Carnation.
143	Yes, I feel safe
144	Yes, I feel safe and welcomed
145	Yes, I feel safe at the parks
146	Yes, I feel safe. I have never felt threatened on the trails.
147	Yes, I feel safe. We need bathroom facilities, hand washing stations at the park, please.
148	Yes, I feel safe. On another matter: If the Skate Park is not being utilized the get rid of it. It's not a good design for beginners or young children.
149	Yes, I feel welcome and safe during the day. In the evenings it can be very dark on the trail. More lighting would make me feel safer.
150	Yes, I feel welcome and safe. There's no way to have such a beautiful and natural park and surroundings and generate the perfect and clean experience for everyone with perfect lighting and everything,. If people want an urban park, then go to Seattle. This is the wild and scenic Snoqualmie River Valley, home to countless species who depend on a natural and dark (in evening) environment.
151	Yes, I would like to see better lighting at the Valley Memorial Park - especially in the parking lot - I see a lot of shady looking people sitting in cars there - other cars pull up next to them - open windows, etc. and then leave. I've heard its notorious for drug deals - but that could just be rumors. Also, I constantly see cars pulling up and

Row #	Open-Ended Response
	dumping large trash bags into the trash containers....too much trash for it just to be from their car - it's home trash (laundry soap containers, etc.).
152	Yes, I've never had a problem in the parks. But I'm always aware of my surroundings and don't walk the trails alone after dark.
153	Yes, though I mostly avoid them at night just to be safe!
154	Yes, we enjoy the parks/trails.
155	Yes, we feel welcome and mostly safe.
156	Yes.
157	Yes.
158	Yes.
159	Yes. Haven't had any issues so far.
160	Yes. The only time there has been an issue is some characters on the valley trail.
161	Yes. There have been times i was afraid to utilize trails alone due to homeless. Have not had time to utilize recently, so not sure if that is still an issue.
162	Yes. Though I hate seeing litter and see it almost every time I am at the SVT, loutsis, or tolt macdonald. It makes it feel less safe and less cared for, like people come and party or trash the places

*Question 8: Dream big! Imagine you can change or improve any aspect of parks in Carnation. What would you want to see and where? (list top 3) (N=111)*

Row #	Improvement 1	Improvement 2	Improvement 3
1	older age playground	More parking near Loutsis Park	
2	Larger	Pretty	Large Public events
3	mountain bike skills trails like I-5 Colonnade in Seattle	bike dirt jumps	lights and video monitoring in Valley Memorial Park or sheriff
4	Basketball court	Bigger playground equipment (in safe area)	Dog bags and trash cans on trail
5	Trail lights	Parking lot lights	More lights along Entwistle, especially near new housing

6	More sitting areas for folks to relax	USB charging stations run by solar	Side walk access or ungrasses area for folks in wheel chairs to get to explore a park
7	Rest rooms	Covered picnic areas	accessible trails for wheel chairs, hearing/vision impaired
8	Water at the dog park for dogs to drink		
9	Beach access		
10	Real restrooms not port-a potties	Water feature/ river access in dog park	Shade structure or trees in dog park
11	Nicer, larger dog park	Add a splash pad for little kids	
12	A water feature for kids!	More garbage cans along the SVT	A public pool
13	Full lighted basketball court at memorial park	Paved Snoqualmie bike trail	More animal waste bins in parks and trails.
14	Community hoop that is regulation size	More Trash cans	
15	Bike lanes on the road so I can safely get to the park.	Widen the trail from MacDonald park to downtown .	More parking at Loutsis park.
16	Dog park - nicer area	love love the new tennis courts	avoid big construction in the surrounding areas -
17	bathroom facilities	Lighting near the kids play areas	Repaving parking lots and already paved walking areas

18	Playground at park on Tolt river Road and 336th Ave NE	Sidewalk extended down Tolt River Road	Bathrooms at Nick Loutsis park
19	I think removing some of the trees and accomodating more parking and some other activities at Nick Loutis would be a good idea.	Dog park more central to town, maybe using a portion of Memorial Park.	New signs, lighting, dog bags, a reason to visit and bring friends.
20	fire pits along river, with tables	little ampere theater for music and movies, plays	
21	Sand volleyball court-valley memorial	Nice restrooms-anywhere!	Turf fields-Tolt Macdonald
22	Lighting	restrooms	playground equipment
23	Better fences at dog park	Restrooms	Lighting
24	remove irritating banners with masks		
25	Better ADA Access	More Resting places, picnic tables	Better ADA waterway access
26	river access at park along river	more things to do	
27	Community Pool	Mountain Bike Park	Covered Tennis Courts
28	More picnic tables	Bathrooms with running water	Wider trails



29	More events	More playground equipment	More new parks
30	Parking availability	Ranger presence	
31	Adult swings	Clean bathrooms	Flowers
32	More lighting in parks and on trails.	Safety alert box in high traffic areas.	Occasional security walk thrus for more visible presence.
33	Outdoor exercise equipment	Pool	Rock climbing wall
34	Agility exercise ramps for dogs	Bring back the water for dogs	More playground sets
35	Bathroom	Lights	Seats
36	Aquatic Center anywhere in town. Where did all the Eastman-Rush Pool donations go?	Youth based community center anywhere	More sidewalks through town for kids/mobility challenged residents
37	Outdoor stage for more music gatherings	Fines for people not leashing up dogs	Maintenance of the wildlife areas
38	Lighting along Snoqualmie trail	Improved boat launch parking	Water park ( <a href="https://www.boisewhitewaterpark.com/">https://www.boisewhitewaterpark.com/</a> )
39	Loutsis could use some play equipment	Receptacles for trash along snoqualmie trail.	Signage so people know the leash laws on Snoqualmie trail.
40	total redo of Valley Memorial park with police presence	better hiking walking trail upgrades	More community events and BIGGER Farmers Market

41	More parks with swings babies can go in	A safe small playground park on the west side of town (Tolt Macdonald has big equipment that is great for older kids, not so much smaller)	
42	A skating area- for rollerbladers/skaters - flat surface	A climbing rock wall	water splash play park
43	More to the bike pump track, more table top jumps not the ones with ditches in middle	Playground structures for older kids. Ours now are for the very young and get outgrown fast	Walk in dispersed camping at tolt somewhere? Legal easy to do backpacking or bike packing locations (praying others will follow leave no trace though so we don't lose the opportunity)
44	artificial turf soccer field with lights		
45	restrooms	landscaping and grass	drinking water
46	Better fields for soccer and baseball	improved picnic shelter with tables and accessories	update facilities
47	shaded benches near the playground at Valley Memorial park		
48	Picnic areas	Dog wash	

49	Thin some trees in Nick Loutsis Park		
50	New nice benches along the river	Paved parking at Loftus	Restrooms
51	zip line from memorial park to loutsis park	basketball court at memorial park	working and safe water fountains at the parks
52	Investment in the dog park	replace tee areas at the disc golf course	improve drainage
53	More Mtn biking trails	Updated playground equipment	Skate park
54	Sally Port access at both entrances of the dog park		
55	More trash receptacles!!!	Provide doggie poop bags	Have volunteer crew clear trash and dog poop weekly
56	Shade structure and water at the dog park		
57	Splash pad	Safer surfaces	
58	Mountain bike park	Good Restrooms	Drinking Water for humans and dogs
59	Water fill stations	Non porta potty restrooms	More lighting
60	Better restroom facilities	More scheduled activities (after Covid)	
61	Pool	Pool	Pool
62	More trails to river		
63	More playgrounds around the city	More kids to play with	More kids friendly

64	Bigger play equipment	Restrooms	Security
65	More play equipment	Better sidewalk access	Dog park upgrades
66	More seating; e.b. picnic tables	Defined hiking trails with distances	Access to drinking water
67	restrooms or porta potties		
68	Horshoe pits	Basketball full court and 3 on 3	Pool
69	Better funding for the smaller parks		
70	Dog park needs trees!!! Please!!	Handicapped accessible	Basketball court fixed and also trees at the dog park
71	Community swimming pool	Larger play area at Tolt MacDonald	Basketball courts
72	Playground in Rivers Edge Park	Easier river access from tolt McDonald	A zip line at one playground
73	More toddler play areas	More parks	Better shelters
74	More picnic facilities	Bathrooms	Doggie poop bags
75	Pool	Indoor gym	Pool
76	Turfed fields for youth sports	Lighted option for Jan-March	
77	restrooms vs sani cans	Lighting for evening use	
78	Skatepark Additon	Tween activities	Pump Track where bike jumps are
79	More wilderness		

80	<p>Dog park more inviting than an open field. Make it more inviting. I was excited to learn about it but I don't recall any trees or even a bench or two. Didn't bother to stop when I found it. Trees would be nice for shade for people..</p>	<p>Rivers edge park is a complete waste of space. It could have the giant trees at the sidewalk cut down, put a path through it, some other trees placed strategically, a small playground (no fake turf) and a table/bench or two put in and be completely changed so folks in our area can use it. It would need minimal lighting too.</p>
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81	More nature trails - by river	Dirt bike course (like in north bend)	Swimming pool - in town
82	Large play structure at Yellow Park	Trails and activities at Valley M. And Tolt Mac.	Make use of Tolt Mac's "extra" space. Trails, fields, camping, etc.
83	Pickleball	Young child playground equipment	
84	Family learn to skate/bike area/roller hockey rink	Public pool/aquatic center	Turn some of the athletic fields into turf fields

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85	More playground equipment for toddlers-valley memorial	Less advanced skateboarding area-valley memorial	A new (not pool) skate park at valley memorial
86	A well developed dog park at VMP	A bocce ball court maybe at VMP or the River's Edge Park	Nice trails around the evac trail and that hill side park
87	rollerskating area	better playground at Valley Memorial Park	A new park next to Sunrise Dental
88	Climbing wall	Zip line	Swings
89	Kids playgrounds to be upgrated	River edge park transfer to a park( today it's just a peace of land)	Trail has more restrooms
90	Benches of the trails		
91	Swimming Pool!!	More covered areas for picnics on rainy days	Bathroom at Valley Memorial
92	Roller hockey/mixed use skate pad	More paved Skate-able trails	
93	More trails branching off of the SVT, by the river, etc.	More of the trees/bushes cleared by the SVT/203 crossing North of town.	
94	Full 18 hole disc golf course	Extend the river trail further up the Tolt River	



95	Permanent concrete tee pads at disc golf course - rugs are dangerous when wet	Improve bike jumps area at Valley Memorial - pump track or skills area	
96	pool	rec center	community meeting place
97	More safe walkable and bikeable trails interlinking them, with lighting and plantings	More play equipment	More places and ways to observe nature - habitat for birds, bats, wildlife, natural
98	More open Space	Nicer Playgrounds	Better Landscaping
99	More connections to Snoqualmie trail to accommodate growing populat		
100	More play equipment	Cover skating area	
101	Outdoor performance space/stage	Rental/reservation options for parties with shelter, electricity, water and restrooms	Turf fields
102	Garbage Cans	Patrolling	
103	Remove the toilets	Keep the garbage bins clean	Accessible play structures

104	Better path between snoqualmie trail to tolt-mcdonald along river, paved or much finer gravel	Tolt River Improved Access	
105	More access to Tolt McDonald barn	Newer grills	Clean the grills
106	Zip line	Separate the paddle board company from the boat launch	Separate the paddle board company from the boat launch
107	More play structures	More team sport fields	Better bathroom facilities
108	Festivals and activities	Better facilities	
109	Add more small playground	Add a good real restrooms	More picnic areas around Carnation
110	More swings!	Real bathrooms	More family events
111	community pool	community splash park	

*Question 9: What three words or phrases describe your vision of Carnation's parks in the future? (N=89)*

Row #	Word 1	Word 2	Word 3
1	safe place		
2	natural		
3	Activities		
4	Trails.		
5	Trail network		
6	natural		
7	Small	Benches	
8	Clean	Safe	

9	Fun	More toys	
10	Need to grow	Parking	
11	Sustainable	Community	
12	Fun	Large	
13	Inviting	Safe	
14	Beauty	Tranquility	
15	Tables	Bbqs	
16	Better	More	
17	Clean Safe kids	More sheltered	
18	Moneygenerating	Beautiful	Fun
19	safe	active	clean
20	Inviting	Relaxing	Community
21	Accessible	Gatherings	Usability
22	Dog friendly	Clean	Safe
23	Comfortable	Clean	Amenities
24	Sustainable	Older kids	Welcoming
25	Clean	Safe	Family-friendly
26	Inviting	Clean	Updated
27	Clean	Green	Healthy
28	safety	room	rules.
29	Clean	Beautiful	Inviting
30	Accessible	Clean	Very Clean
31	Natural	Busy	Restrooms
32	easier	to	walk
33	Community	Welcoming	Difficult
34	Actively fun	relaxing	welcoming
35	Better parking	Better lighting	Nice restrooms
36	Natural	Comfortable	Safe
37	Inviting	Cared for	Safe
38	Bigger	More	Permanent
39	Improved	Clean	Uncrowded
40	Open	Relaxed	Colorful
41	Safe	Family friendly	Clean
42	Amazing	Different	Fun
43	Connected	Community	Engaging
44	Belovd	Beautiful	Used
45	Community	Youth- centered	Inclusive
46	Safe	Nature	Clean
47	Safe	Inclusive	Progressive
48	Clean	safe	Well designed

49	Safe	Welcoming	Fun
50	accessible	all ages	for all seasons
51	Multi	Age	Structures
52	Variety	enhanced	21st century
53	Clean	Updates	Safe
54	Natural	exercise	fun
55	Unchanged	Natural	Quiet
56	Clean	Natural	Welcoming
57	Keep	Dog	Park
58	Modern	facilities	MountainBike
59	Fun	Modern	Safe
60	Happy	Natural	Clean
61	Natural	Clean	Family
62	Modern	Clean	Kids friendly
63	Bigger	Multi age	Contemporary
64	Nurturing	Modernized	Community
65	GreatForAllAges	WellMaintained	Multiuse
66	Fun	Integrated	Active
67	Nature	Community	Accessibility
68	Gathering	Energetic	Community
69	Grow with kids	Variety	Usable space
70	Fun	Enjoyable	Handicap
71	Maintain	Preserve	Clean
72	safe	accessible	Open to all
73	World Class	Open	Exciting
74	Welcoming	Community	Relaxing
75	Natural	Inviting	Inclusive
76	All connected	Trails	Happy
77	Updated	Active	Year-round
78	Rollerskaters	Teenagers	open space
79	Fun	Safe	Attractive
80	Connected	Multi use	Gathering space
81	clean	safe	multi use
82	Nature	Connected	Trees
83	uncrowded	community	clean
84	Inclusive	Clean	Large
85	Bigger	Restrooms	Variety
86	Natural	Abundant	Creative
87	Peaceful	Uncrowded	Maintained
88	Festivals	Open	Local
89	Gathering	Community	Fun

Question 11: Is there anything you would like made available in Carnation parks? If so, what is it, and where in Carnation would be the best location for this? (N=75)

Row #	Open-Ended Response
1	Would love skate area beyond the bowl for kids on scooters, balance bikes. More playground equipment for older children - yellow park got too young.
2	They should be well lit, adequate parking and restrooms
3	lights!
4	Trail and parking lot lights for safety. Reflection sign or blinking lights that let people on trail know they're approaching driving road.
5	Restrooms and covered picnic/gathering spaces for year round use. Accessible to all neuro-divergent populations.
6	More Trash cans Along trails, and a dog park where there is shade and/or access to water aka one of the rivers
7	A splash pad at the skate bowl park would be awesome- better signage, clean up the trees in that area, more lights for sure.
8	Full court lighted basketball court
9	I would love for the hoop behind the updated tennis court to be redone. It would be a fantastic place for a full basketball court with two hoops. The current hoop is 5 inches short and the court maintenance is low. With the tennis courts looking so fresh, it would be a great addition to have community basketball courts for generations of ballers to come.
10	More lighting is always a good choice for safety etc. Also a covered area for the frequent rains in the area.
11	maybe a dog wash station at McDonald park...
12	It would be nice to have soccer fields somewhere- possibly Tolt McDonald- without having to sacrifice the dog park or areas currently used for other purposes.
13	Bathroom at Nick Loutsis park and lights. Playground at park on Tolt River Road and 336th Ave NE.
14	Lighting and bathrooms as I spoke to above. Older kid play or active equipment (climbing wall, etc). Has there ever been thought of putting anything on top of the evac hill area (tower)?
15	Lights .
16	Dog poop bags along the SVT
17	lights
18	Better Lighting at entrance of all parks. Better parking at each park Nice restrooms More picnic tables More benches at all oarks
19	football fields with gates
20	I would like to see more picnic areas and benches for resting or reading, etc.
21	Lights more facilities restrooms
22	More picnic tables and seating by playgrounds
23	Lighted tennis courts that are also striped for pickleball.

24	Adult size swings would be nice
25	A community pool or a splash pad would be a huge asset anywhere within the town. A pavilion with a rentable grill for gatherings would be nice.
26	We need a community pool!
27	Lights near trails and disc golf area, Simple dog agility ramps
28	Lights tennis courts pool
29	Dedicated dog park NOT at skate park. It's small and shaded
30	Better lighting, more ADA access and disabled parking, better restroom facilities with ADA access, signage in both English & Spanish, more doggy doo stations around town, more disabled parking on side streets, paint markings for parallel parking since people don't properly distance vehicles, better lighting on Main Street and at the Skate Park, better lighting and trails to get to river access.
31	<a href="https://www.boisewhitewaterpark.com/">https://www.boisewhitewaterpark.com/</a> Water/surf park near the Tolt-Macdonald for bridge. Spectators can watch from the bridge. Water stays relatively high year round.
32	Lights
33	better bathroom facilities
34	We have a community full of all ages. I think something along the trail to encourage exercise engagement such as <a href="https://adventureplaysystems.com/product/categories/outdoor-fitness-equipment/">https://adventureplaysystems.com/product/categories/outdoor-fitness-equipment/</a> or <a href="https://www.fittrail.com/10station.html">https://www.fittrail.com/10station.html</a> or something where those of all ages can stop and be mentally stimulated as well.
35	Does anyone like bocci courts? It's obscure for some communities but it's fun. Ask the senior community. younger generation might not do it but it's a fun activity for all ages to mix.
36	More off-leash areas for dogs, particularly along beach and trails
37	city style skate park Soccer turf fields- by sewer plant
38	swimming pool if there is room for it in town somewhere
39	Water fountains. Basketball court at memorial park.
40	Skatepark-Tolt McDonald
41	More picnic tables and benches at loutsis park. More trash cans, better trash collection and maintenance
42	Water at the dog park. And PLEASE keep the dog park. Pretty please.
43	Mountain Bike park
44	No
45	Cottage lake park
46	Lights at Fred hockert
47	Lighting for trails and parks with emergency phones, Main Street green space, more gardens throughout town, places for community gathering including more benches/seating
48	No
49	Basketball could resurface and cover memorial, add 3 on 3 at Tolt MacDonald, Horshoe pits at memorial
50	Lights at the sports fields would be helpful for increasing usability especially when days are short.

51	More handicapped accessible parks.. trees inside of the dog park... Updated basketball courts
52	Basketball courts. Tolt MacDonald or Memorial
53	Toddler play space
54	Handicap trails and activities
55	Nope all good
56	We really need an option for turf fields so the kids sports don't get cancelled because of rain (happens so much)
57	Maybe more trails around town or along the river. It is nice how on MS campus the trails are marked with distances/different types so you can stay on the campus and get your activity in and see diverse natural spaces. Seems like we have an opportunity for something like that. I also think the developers should be required to have green spaces/paths. Based on developments since I have been here there is no requirement except adding sidewalk at street. It is important to include these spaces/amenities in requirements so we are not just adding people and crowding existing spaces. Especially in light of how our world is changing.
58	A community Center such as Si View in north bend.
59	Roller skating facilities
60	Lights on the tennis courts - valley memorial park Family skate/roller hockey area - maybe Tolt McDonald in some of the flat land area (could double as extra parking for events)
61	Splash pad for little kids - anywhere
62	A rollerskating pad, perhaps even a roller-hockey space, in Valley Memorial Park or in a future park next to Sunrise Dental
63	Remote control flying spaces with obstacle courses.
64	More play ground equipment for kids 6-14 years old
65	Playground at River edge park
66	A large swing set. This would be great in Valley Memorial or Tolt MacDonald.
67	With the repaving of the tennis courts, our kids have been asked to leave their "skate pad" . I would love to see a multi use space for kids (and adults) to safely skate together. With the new ice rink in Snoqualmie, roller hockey can expect a increase in numbers as well, and I believe there may be an opportunity to provide healthy recreational space for multiple groups of people! There could be space made for this at Valley Memorial or Tolt McDonald park.
68	pool, rec center...another advantage to this... less grass to mow!
69	Please don't pave over any more natural areas for artificial surface entertainment like tennis courts. Keep Carnation connected to the forest and water.
70	Splash Pad for summer use
71	Area for families to skate together . Multi use paved area . (This was taken away when tennis courts were repaved and no longer allowed to skate there) .
72	Turf fields, sandy beach, basketball courts,
73	Garbage Cans. Patrolling
74	Path between snoqualmie valley trail and tolt-macdonald is poor quality.

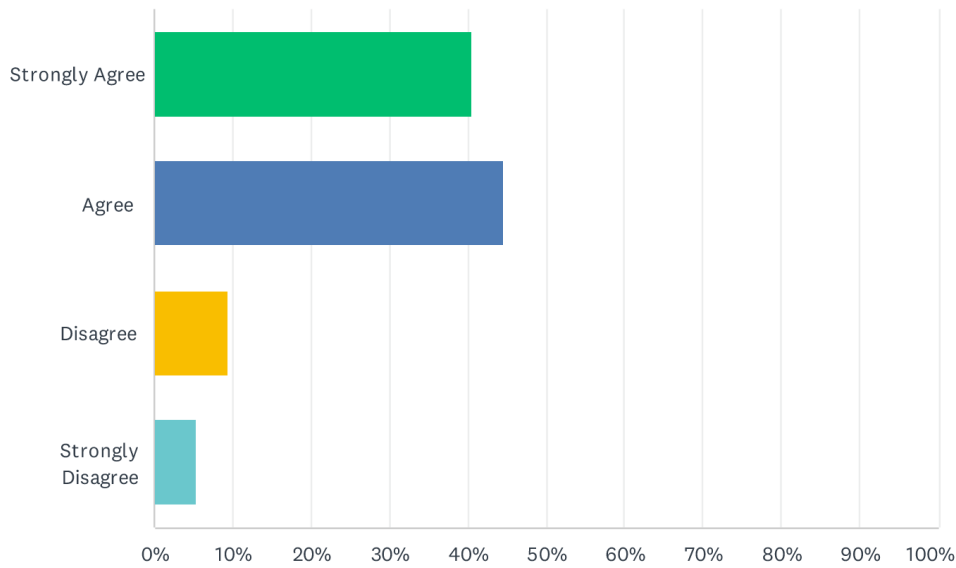




# Draft PROS Plan Community Survey

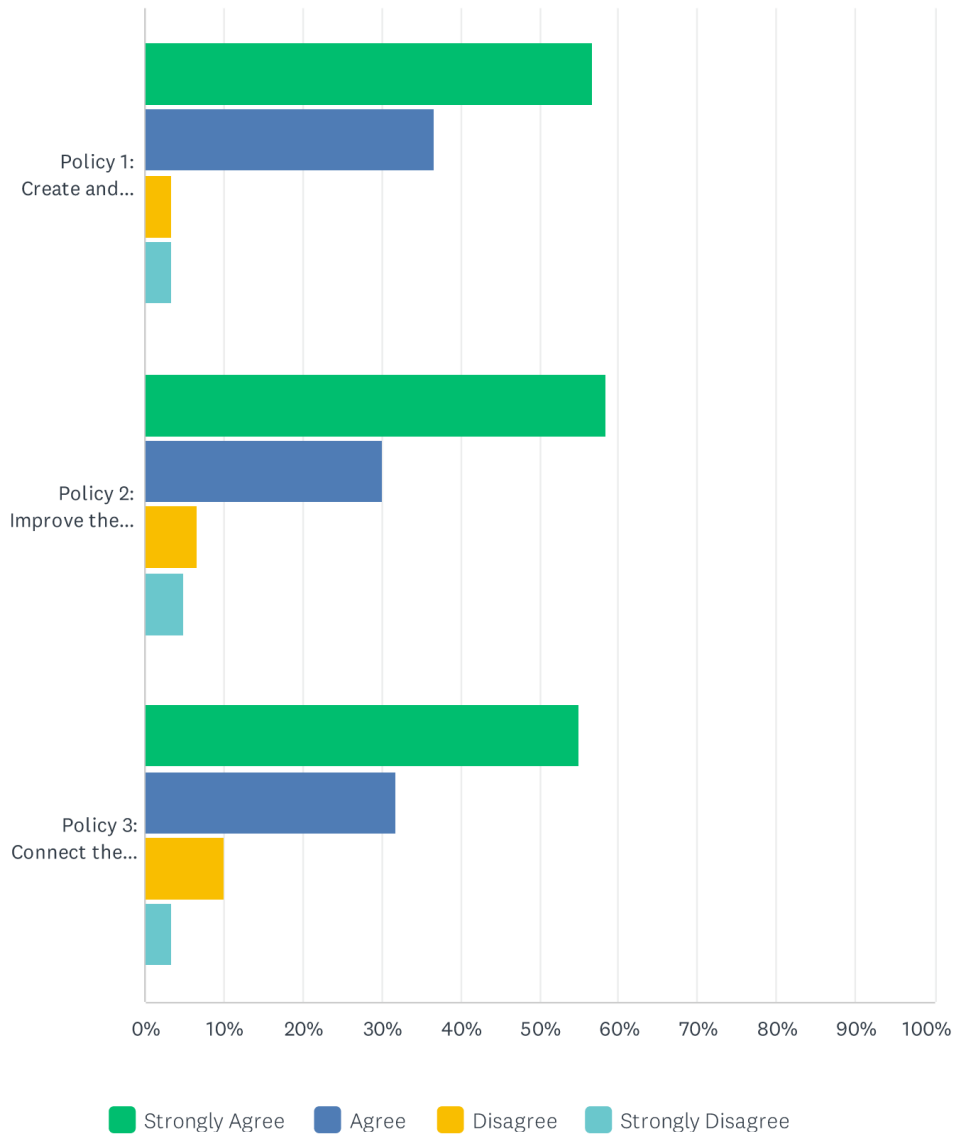
**Question 1: How well did we capture the community’s needs and desires in the Vision Statement? Please indicate your level of agreement with the statement using the options below. (N=74)**

*Carnation provides parks, recreation, and open spaces that are welcoming, safe, and inclusive of everyone in the community and improves the city’s livability, sustainability, and sense of place.*



ANSWER CHOICES	RESPONSES	
Strongly Agree	40.54%	30
Agree	44.59%	33
Disagree	9.46%	7
Strongly Disagree	5.41%	4
TOTAL		74

**Question 2: How much do you agree or disagree with the policies in the Draft Plan? (N=60)**



	STRONGLY AGREE	AGREE	DISAGREE	STRONGLY DISAGREE	TOTAL
Policy 1: Create and maintain a safe, attractive, and diverse park system that meets the needs of the City's residents.	56.67% 34	36.67% 22	3.33% 2	3.33% 2	60
Policy 2: Improve the physical and environmental health of the community.	58.33% 35	30.00% 18	6.67% 4	5.00% 3	60
Policy 3: Connect the community to parks through a complete system of pedestrian connections.	55.00% 33	31.67% 19	10.00% 6	3.33% 2	60

**Question 3: Are there any changes you would like to see in the Draft Plan? (N=19)**

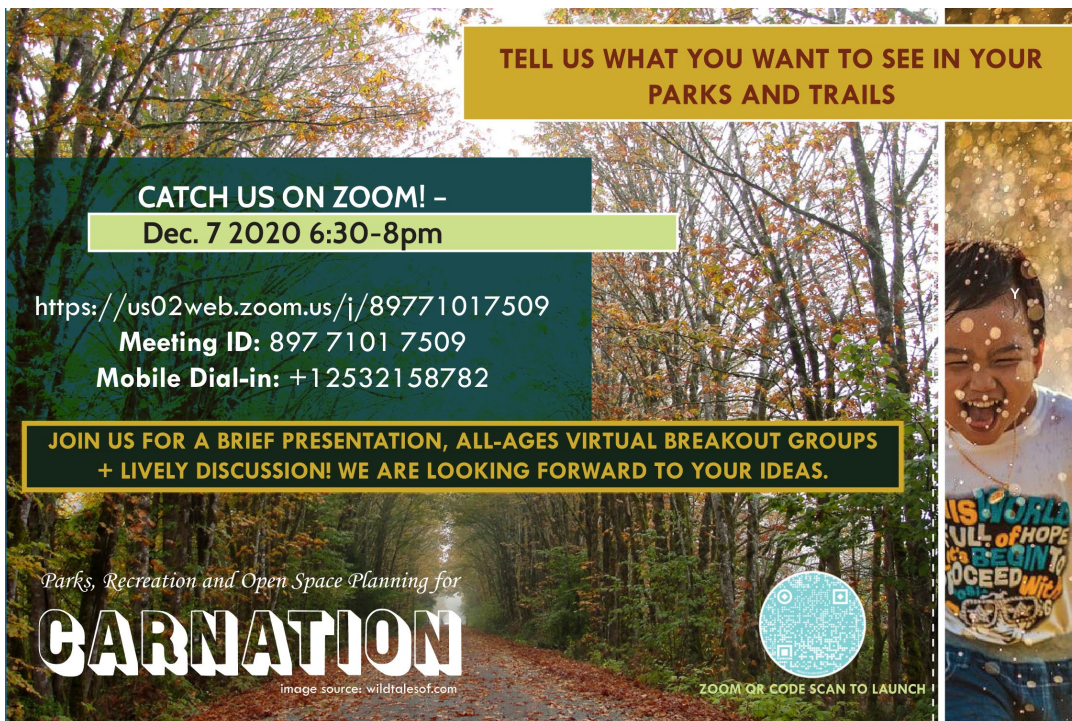
Row #	Open-Ended Response
1	I'm not sure when this was completed, but hope it takes into account the new developments, and the Development Agreements that include new parks and open spaces in every new development. Parks built by development, open to the public, yet maintained by the HOA's. Walkability is one of the highest things community members ask for; walks, walk dogs, family walks, health, and bike riding.
2	stop trying to turn carnation into Klahanie. keep open dpace farm lands and sstop this distooian cookie cutter hell
3	Yes, major improvements to BMX track at Valley Memorial. Put in a nice pump track or mtb skills area.
4	More accessibility, safer walkways and disabled parking for handicapped adults and children.
5	Thank you for all of your good work on this complex endeavor! I wanted to make a few general comments before the Oct 29 deadline.
	I would like to see Carnation hold on to any City-owned properties, and acquire new properties, to expand green space for recreation and conservation. Carnation should set an example in environmental sustainability by reducing paved areas and providing more functional green space for the enjoyment of the community and benefit to the environment.
	It would be great to formally include local organizations who use the parks in future planning efforts, especially regarding the Tolt Commons area - eg Chamber of Commerce, Farmers Market, 4th of July, Block Party, etc.
	Another point I wanted to bring up is that the companies who are profiting from all the new property development in town should be investing in the infrastructure of Carnation. Many other communities such as Redmond have a "1% for art" requirement for new construction. Developers should be contributing more to the long-term wellbeing of our community, and ought to be required to contribute toward infrastructure, roads, parks, art, and quality of life for existing and new residents.
	I'm not sure if these suggestions fit within the scope of the PROS plan, but I wanted to share a couple opinions nonetheless! Thanks for reading!
6	1. Move dog park to Evacuation Hill park as there is room to expand. We miss the space & sense of community the old dog park had.
7	1. Bigger dog park. The current one is too small and it is not being put to good use. 2. Carnation Meadows/Evacuation Hill park: This is in a private community which pays and upkeepes the road via a HOA, it is not kept by King County. You may need to talk to the residents and if not already help pay for the maintenance of the road due to the excess traffic and burden on the road.
8	I would like to see the addition of something that incorporates the sentiment "sensitive to mitigating the impacts to the natural environment and wildlife" in the vision statement and plan.

Row #	Open-Ended Response
9	Reopen old dog park. No one uses the new dog park. It's small and useless. Bring the old dog park back. The community is growing and we need a safe space where we can let dogs off leash. With the growth in the last few years there is no longer rural areas where dogs can be off leash.
10	Walkability to parks. It's hard to get to some of our parks because I use a stroller and there are so many potholes in the leads and no sidewalks.
11	No
12	not at this time
13	I'd like there to more focus on a trail system deally connecting all these parks and what I assume are county properties; Tolt McDonald and the Tolt river dyke/trail.
14	"Sustainability" and "Survivability" are closely linked, given the potential danger from the dam. We need to make sure Evacuation Hill is not forgotten about, and that we don't pave over to much land - which would encourage flooding.
15	Unsure where this would be in the document: Add trash receptacles along SVT and possibly distribution of pet waste bags (I know it's an ongoing cost, could be worth it to have a waste free (reduced?) pathway/trail.
16	Connect with local organizations that already contribute to the value and use of the parks, such as Carnation Farmers Market, addition to connecting with local schools and senior organizations. Prioritize community health over "attractiveness." Some may say a garden is unattractive, but if that garden is feeding and educating, and providing recreation then it is of benefit to community health. If you are going to have attractive in your vision and beyond, I would define what that term means and be careful about it's weight as a priority.
17	I like the plan. I do not want to raise property taxes, though. They are already too high.
18	Less traffic in front of my house, car, truck and pedestrian.
19	TLDR version

## Outreach and Communication Materials

The project team used postcards, posters and banners to increase awareness about the project and opportunities for input. Images of these materials are included below.

### Postcards







**VISIT:** <https://www.surveymonkey.com/r/CarnationPROS>

**CONTACT:** [radhika@berkconsulting.com](mailto:radhika@berkconsulting.com)

**SURVEY, POP-UP EVENTS AND VIRTUAL MEETINGS**

**WHAT:** Virtual and Pop-Up series for community engagement (see updates on Facebook)

**POP-UP LAUNCH EVENT:** Socially-Distanced at Memorial Park and the IGA store  
September 26th, 2020

**WE WANT TO HEAR FROM YOU!**

Carnation is developing an update to its Parks, Recreation and Open Space (PROS) Plan! Our new 2021 plan will be based on an extensive public outreach process and will:

- Create a vision for Carnation's system of parks, recreation facilities, programs, and services to meet the needs of the community;
- Inventory parks facilities, recreation programs and users, as well as needs and trends;
- Establish specific goals, objectives, recommendations, and actions for developing, conserving, and maintaining quality parks, trails, and open spaces;
- Identify service levels, costs, and funding options; and
- Recommend implementation strategies including phasing, partnerships, and others.

*Parks, Recreation and Open Space Planning for*  
**CARNATION**





# Draft Parks, Recreation, and Open Space (PROS) Plan Available for Review and Feedback



**Tell us what you think!**

**Please review the Draft PROS Plan and  
complete a short (5-7 minutes) online survey:  
[www.bit.ly/prosplan2021](http://www.bit.ly/prosplan2021)**

**Survey is open October 6<sup>th</sup>-29<sup>th</sup>**

**Questions? Contact Jean Lin, City Planner, at  
[jean.lin@carnationwa.gov](mailto:jean.lin@carnationwa.gov) or (425) 549-0400**

