1 Charter Township of Kalamazoo 2 Minutes of a Planning Commission Meeting 3 Held on February 7, 2019 4 5 A regular meeting of the Kalamazoo Charter Township Planning Commission was conducted on February 6 7 7, 2019 commencing at 7:00 p.m. at the Township Hall. 8 9 Present were: 10 Jeremy Hathcock 11 Denise Hartsough 12 **Tonnie Hitt** Fred Nagler, Chairman 13 14 Jim Cripps 15 **Henry Dingemans** 16 Also present were Township Manager Dexter Mitchell; Township Attorney Roxanne Seeber; and 17 18 approximately 15 additional interested persons. 19 20 Call to Order. 21 22 The Chairman called the meeting to order at 7:00 p.m. 23 24 Roll Call and Recognition of Visitors. 25 26 The chairman called the roll and recognized the visitors. 27 28 Approval of Meeting Minutes. 29 Hartsough suggested changes to three pages on the proposed minutes. Hudson suggested a change be 30 31 made to page 5. Chapman moved, supported by Hitt to approve the minutes of the December 6, 2018 meeting as corrected. The motion passed unanimously. Seeber hand wrote the changes onto the minutes 32 and Dingemans signed them and transmitted them to Hudson for Township staff. 33 34 35 Approval of Agenda for the February 7, 2019 Planning Commission Meeting. 36 Nagler commented that the Planning Commission bylaws require election of officers at the first meeting 37 of the year. There was no meeting in January, so the agenda needed to be changed to include the election 38 of officers. Hathcock moved, supported by Dingemans to replace empty item 5a with "election of 39 officers." The motion passed unanimously. Hartsough moved, supported by Dingemans to approve the 40 agenda as modified. The motion passed unanimously. 41 42 **Election of Officers.** 43 44 In response to an inquiry from Hartsough, Naglesindicated that the officers are as follows: Chairperson— 45 Nagler; Vice-chairperson, Cripps; Secretary-Dingemans. Hartsough was in favor of continuing the 46 officers of the Planning Commission in their present positions. This was agreeable to the present officers. 47

Hartsough moved, supported by Chapman to retain the current officers in their current positions. The motion passed unanimously.

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Public Hearings.

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None.

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New Business.

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2244 Ravine Road, Proposed Billboard.

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At Nagler's invitation, Hudson read through his report. He indicated that the request was for a 492-square foot, electronic display billboard facing the business loop. It was to be located at the north end of the gravel pit. The property will remain being used as a gravel pit with a communications tower. The proposal is to place the billboard near the center of the parcel on a berm overlooking the US-131 business Loop. Hudson indicated that the property is presently zoned I-2, as are the properties to the south. The nearest residential zoning district is 300 feet across the highway.

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Hudson noted that the submitted plan provided for change to the copy on the billboard more often than permitted by the zoning ordinance's 10-second minimum interval. He also commented that the photometric plan that was submitted with the application showed that the light emitted from the sign will exceed .5 foot-candles at the highway, as opposed to the property line.

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Hudson stated that he had talked to the fire marshal about access to the site. Fire Marshal Kowalski agreed that if there were an injury in the sign location, an ambulance could get through the gravel pit to a person. However, a fire situation would require accessing the billboard from the highway.

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Hudson suggested that engineered designs for the access drive showing its adequacy to support emergency equipment should be required.

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He continued, indicating that the 35' tall sign is to be located on the top of a 10-foot high berm which was installed to screen the gravel pit from surrounding uses. The top of the existing berm is 930 feet above sea level. The highway surface is approximately 900 feet above sea level. The top of the billboard would be 65 feet above the highway surface. The billboard will be 65 feet in height from the top of the berm which is required to be six feet above-grade. The proposed location is conforming as to setbacks, Hudson said. The existing trees would be retained. He voiced concern about the light effects upon residential properties north of the highway. As for ingress and egress, the existing access drive only reaches the cell tower which is on the property.

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Hudson indicated that staff's recommendation was as follows:

- 1. Provide engineered designs for the access drive showing its adequacy to support emergency equipment.
- 2. There should be a written agreement signed by the sign company not to exceed the minimum 10 second timing of sign change, nor the .5 foot candle light limitation at the property line.
- 3. A prohibition against video displays, animation, scrolling text, flashing, whirling or dissolving transitions should be part of any motion to approve.
- 4. The lighting location and screening details should be provided.

47 48 5. The Planning Commission may impose additional conditions.

Tony Lockridge spoke on behalf of the sign company applicant. As for lighting, he said, the vendor is "Watchfires Display". At the 50' setback where the proposed sign starts, they will meet the requirement not to exceed .5 foot candles at the property line. The billboard would be quite a ways off of the highway. He provided the independent testing laboratory's documentation establishing that the light display is well within the requirements.

Lockridge indicated that the average ground measurement in the area without the berm is 920 feet above sea level. The top of the berm is 929 feet above sea level. Because of setback requirements, the proposed sign would be located on the back side of the berm, on a downward edge. The average grade to the end of the sign is 921 feet above sea level. The sign will be located below the six-foot height of the berm. The sign is not getting additional height from the berm. It was basically one foot over the normal grade ignoring the existence of berm.

Lockridge continued, indicating that there is a limitation of 80% of the sign face for electronic copy in the Ordinance. Their proposed sign is actually 400 square feet in size. On the unused part of the billboard, they will put some kind of welcoming sign, such as "Welcome to the Charter Township of Kalamazoo". The sign company will yield to the Township as to the color. The applicant indicated that a traditional outdoor billboard sign is close to 700 square feet in area. The proposed sign is a "medium sized" one, which will be set back at least 50 feet from the property line. In his opinion, it will have a small viewing window from interstate traffic. Due to newer technology, it was now possible to direct light out, as opposed to down. This made it easy to meet the requirement of .5 footcandles at the property line. The reflected light will be much lower in measurement than that of a neighborhood porch light. Additionally, in this area, Lockridge noted, there was no ambient light to compete against.

Dingemans voiced concern about the frequency of changing the sign face. Lockridge stated that he had provided correspondence to Hudson regarding how the sign frequency could be reduced to meet the 10-second requirement of the Township. In Lockridge's experience, most municipalities are at a 10-second frequency of display limitation. Hudson indicated that the fire marshal was satisfied as to the ability to get to the sign with emergency equipment. Chapman indicated that the fire department will go by address, which will not be on the business loop. Hudson stated that if there is an injury, the ambulance will need to go up the existing driveway and through the gravel pit. In response to an inquiry from Nagler, the applicant indicated that they have already obtained the required MDOT permit. It was an interim permit and there will be a "swap" from another location. Nagler inquired about static displays. Lockridge indicated that only one side will be electronic. The other side will be a traditional billboard with static vinyl on the face. Hathcock moved, supported by Cripps to approve the proposed sign in the location specified with the understanding that the 10-second minimum change limitation on the electronic side of the sign would be met. Hartsough indicated that she did not get copies of the written agreement. Lockridge stated that he had provided them to Hudson four days previously. Hudson confirmed receipt. The motion passed unanimously.

Preliminary Site plan discussion---4201 W. Main.

The next item on the agenda was a preliminary site plan request for a proposed car wash on a portion of the old Davenport University site. Hudson stated that he had some preliminary discussion with the fire marshal earlier in the day. He has some concerns about the proposed site. It could not meet some of the special land use conditions. The request was going to the zoning board of appeals in February for

variances. The ordinance, Hudson said, requires a 100-foot distance between the car wash property and any residentially-zoned district. The location of the proposed car wash abuts an RM 2 district. Additionally, the applicant was seeking a variance from the requirement that vacuums be located in the back of the building. The applicant wished to put the vacuums next to the building. The applicant was not proposing to use the entire property, but just a portion of it. He thought that the proposed use could solve the Popeye's access problem.

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> Hartsough inquired as to what the Planning Commission's role was at this time. Hudson indicated that the special land use required a preliminary site plan. This could be done by the Zoning Administrator, but he had sent it up to the Planning Commission for a more detailed look. Chapman inquired about sound barriers to the adjoining apartments. Hudson was not sure that any were planned. Hartsough inquired about vacuums. Hudson indicated that vacuums were proposed inside as well as outside.

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Dingemans suggested that the reason for the setbacks from residential were to shield the adjoining apartments from the noise made by blowers and vacuums. Hudson indicated that if the vacuums are by the road, they will be more than 100 feet from the adjoining residential. Hudson said he was going to suggest that they move them to the east side of the building. Nagler indicated that it was a wide open site. There should be some ability to move the building and vacuums around to meet the ordinance's requirements. Hudson said that if the property was site condo'd, then there would not be an abutting RM 2 use.

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Nagler wondered aloud whether a car wash was the highest and best use of the site. Cripps recalled that there was a driveway realignment planned on the prior site plan approval for the redevelopment of the Davenport site. He suspected that the MDOT would still require that. Hartsough commented that there was at least one nearby car wash. Cripps agreed. Hudson stated that the matter goes to the ZBA first. If the variances were granted, then it would come to the Planning Commission for special land use approval. Nagler inquired about the proposed lube center showing on the site. Hudson stated that it was part of the request.

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Preliminary Site plan Discussion---3715/3725 E. Main. Approval expired from 2002.

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The next item on the agenda was a request from Dale and Duane Griffith regarding the property at 3715 and 3725 West Main. The property owners and Ron Bagh were present. They indicated that they had approval for a second building on the site. They were surprised when Hudson indicated that they needed to get site plan approval for the second building. Hudson stated that the only approval he could find was a 2004 approval from the zoning board of appeals, when it was functioning as the site plan approval body. He had inquired of Bob VanderKlok, who stated that he did not remember anything since that time.

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Bagh and Griffith stated that the approved site plan showed a proposed future building. They thought it had been approved at that time. Hudson had the original approved site plan from 2004 with him. He stated that the proposed future building was not shown on the site plan. Griffith stated that it was on his set of plans. Hudson stated that a new zoning ordinance had been adopted. He had looked through all of the minutes from 2004 onward and was unable to find any reference to this property coming before the ZBA or the Planning Commission. The applicant stated that there was another site plan in 2010 or 2011. He was unable to produce it. Hudson was unable to determine that it was ever in front of the Planning Commission. Bagh showed the location where they wished another building, which would be the same size at the existing one on the site. Hudson said that there may be topography and elevation

48 issues. There would also likely be storm water issues.

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An aerial view of the site was considered. The applicants showed where the proposed building would go and where they are parking and accessing the site presently. The applicants inquired as to what the steps for approval for a new building would be. Mitchell indicated that the applicants may have talked to the assessor, who may have plotted the proposed building on the GIS. However, there was no approval for a site plan. Hudson stated that if the approval was more than two years ago, it would have expired anyway. He suggested that the Planning Commission could extend the approval; however, there was no record that the approval existed. Cripps indicated that he did not recall approving a second building on this site at any time. Nagler indicated that the applicant would need to start from scratch with a new site plan amendment request. Bagh stated that a house was torn down on the site.

Open Discussion.

Members of the audience.

Dan Grippinger of Beach Specialized Living and the owner, Garrett Hodges wished to discuss a potential walk-up (only) dog park at a property adjacent to theirs at 2710 West Main. (Hodge explained that they are the largest service provider in Michigan for residential housing for people with developmental disabilities. They own a house with several residents in it next to the proposed dog park. They presented a sketch plan showing the adjoining lot bifurcated. One half was the proposed enclosed off-leash dog park and the other was to be a community garden. They wanted the opinion of the Planning Commission before they submitted a special use request. The property is located in the R-2 residential district zoning classification. The group considered the proposal and the aerial view of the parcel in question. The applicants indicated a desire to permit their residents to engage with local community members and their dogs. They proposed exercise stations, dog clean up stations and no or limited parking.

They did not want to do a pay-to-participate dog park, so much as they wished to provide a place for community members to walk their dogs and then let them off leash if they desired. Hodges indicated that they thought it would be good pet therapy and a way to involve their residents in the local community. His clients, he said, are generally very high functioning individuals that simply cannot live by themselves. Hartsough commented favorably on the request. She appreciated the upkeep of the building. She thought that the dog park was a great idea but, she had a lot of concerns about parking. The street in that location is very narrow so it would not be possible to have a lot of people driving up with their cars. Hodges stated that the fence alone was thousands of dollars. He did not want to invest if it appeared that Hartsough suggested that they consider going to the west side neighborhood it wouldn't work. association meeting to share their ideas and to get their feedback. Nagler suggested that there may be some hurdles to get over. He inquired about liability. Hodges indicated that he had already received assurance from his insurance company that their umbrella policy would cover incidents. Grippinger stated that he owns a dog kennel in Battle Creek. Hathcock suggested a sign or billboard indicating that the park was for walk-up only and that there was no parking available. Hodges wanted to make sure that the Planning Commission was okay with the concept. He would get to work on the details.

Question from Kevin Keene re: possible zoning map error - 2334 Nazareth.

 Dr. Kevin Keene, whose dental office is at 2334 Nazareth for the last thirty years, had checked with Hudson about setback issues when he learned that his probably was in the light industrial district zoning classification. Hudson stated that both this property and the KABA property were in the LI zoning district. He suggested that this may have occurred when the zoning ordinance was updated. Cripps

recommended that the properties should be zoned C-1. The group consulted the permitted uses in the C-1 district zoning classification and concluded that both offices would fit within it. Upon further discussion, it was determined that the zoning may have been a Township error when the new ordinance was adopted. Mitchell agreed to request the rezoning to C1 for these two parcels. Seeber explained the process to Keene, who was satisfied that he would get notices.

Question from Michael Capp re: "Birthing Center" in RM-2.

Mrs. Capp handed out a brochure to the Planning Commission members. She was looking at the property addressed as 3125 West Main. She was considering doing a birthing center/midwife center on the property. She explained that she is licensed as a midwife. A birthing center is a new concept for those who want to use a midwife but for whatever reason, did not want to have their child at their own home. She was not affiliated with any hospital. Hudson indicated that the property was located in the RIM 2 district zoning classification. The group discussed whether this facility would be treated as a "medical office". Hartsough explained that the activity was medical in nature, even if there was not a physician on site. The property used to be a dentist's office, explained Capp. The Planning Commission was satisfied that the proposed use, as described, would be permitted in the zoning district.

Hudson inquired about a proposed addition to a building on Boardman Street. He wondered what an "alley" would be considered in terms of setbacks. Nagler felt that an alley setback is the same as that for a public street.

Report of Township Board Representative.

Hathcock reported that the Township Board meeting had been cancelled due to bad weather.

ZBA.

Nagler stated that there would be a ZBA hearing on the car wash's variance requests in February.

Comments from Planning Commission members.

 Cripps indicated that Leuty had requested an estimate on sidewalk plowing. He had not heard anything else. The sidewalks are not plowed, despite the ordinance. Mitchell stated that Gallagher had sent out letters, but that the recent snow and ice events had made enforcement difficult. Nearly everyone present had observed an incident where lack of plowing/snow removal from the sidewalks had caused a hardship for people. Mitchell reported that there were some "snow angels" that had taken it upon themselves to clear bus stop enclosures.

Hitt commented on the single hauler and lack of attention to the trash situation in Lakewood over the last week. People were told to stack their excess trash up next to their dumpsters on the street. This was not a feasible situation due to deer, coyotes and raccoons in the area.

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7 8	Hathcock moved, supported by Nagler 8:30 p.m. The motion passed unanimously.
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13	Henry Dingemans, Secretary
13 14	SYNOPSIS OF ACTIONS
15	KALAMAZOO TOWNSHIP PLANNING COMMISSION
16	2-7-19
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18	The Charter Township of Kalamazoo Planning Commission undertook the following actions at its
L9	meeting of February 7, 2019:
20	meeting of February 7, 2019.
21	1. Granted special land use and site plan approval for electronic billboard at 2244 Ravine
22	Road.
23	Considered preliminary site plan review for proposed car wash and lube station on a
24	portion of the former Davenport University property.
25	3. Suggested that the Township undertake the rezoning of two properties on Nazareth Road
26	which had inadvertently been zoned I-2 when the new zoning ordinance was enacted.
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. /	4. Received preliminary site plan for proposed dog park adjacent to 2710 East Main.