

### AGENDA REGULAR MEETING

City Council of the Town of Colma Colma Town Hall 1198 El Camino Real Colma, CA 94014

Wednesday, January 23, 2019 6:00 PM — CLOSED SESSION 7:00 PM — REGULAR SESSION

### **CLOSED SESSION - 6:00 PM**

1. In Closed Session Pursuant to Government Code Section 54957.6 – Conference with Labor Negotiators

Agency Negotiators: Brian Dossey, City Manager

Austris Rungis, IEDA

Employee Organizations: Colma Peace Officers Association and Colma

Communications/Records Association

Unrepresented Employees: All

### PLEDGE OF ALLEGIANCE AND ROLL CALL - 7:00 PM

### REPORT FROM CLOSED SESSION

### **ADOPTION OF AGENDA**

### **PRESENTATION**

- Scott McMullin, Chairperson of the San Mateo County Health Commission on Aging
- End of Year Police Department Report

### **PUBLIC COMMENTS**

Comments on the Consent Calendar and Non-Agenda Items will be heard at this time. Comments on Agenda Items will be heard when the item is called.

### **CONSENT CALENDAR**

- 2. Motion to Accept the Minutes from the January 9, 2019 Regular Meeting.
- 3. Motion to Adopt an Ordinance Amending Colma Municipal Code Subchapter 6.02 Relating to Medical Caregiver Parking Permits (second reading).

### **NEW BUSINESS**

### 4. FY 2017-18 AUDITED FINANCIAL STATEMENTS AND REPORTS

*Consider:* Motion to Adopt a Resolution Accepting Auditor's Reports and Financial Statements for the Fiscal Year Ending in June 30, 2018.

### STUDY SESSION

### 5. PARKING RESTRICTIONS

This item is for discussion only; no action will be taken at this meeting.

### **REPORTS**

Mayor/City Council City Manager

### **ADJOURNMENT**

The City Council Meeting Agenda Packet and supporting documents are available for review at the Colma Town Hall, 1198 El Camino Real, Colma, CA during normal business hours (Mon – Fri 8am-5pm). Persons interested in obtaining an agenda via e-mail should call Caitlin Corley at 650-997-8300 or email a request to ccorley@colma.ca.gov.

### Reasonable Accommodation

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1. In Closed Session Pursuant to Government Code Section 54957.6 – Conference with

**Labor Negotiators** 

Agency Negotiators: Brian Dossey, City Manager

Austris Rungis, IEDA

Employee Organizations: Colma Peace Officers Association and Colma

Communications/Records Association

Unrepresented Employees: All

There is no staff report for this item.



### MINUTES REGULAR MEETING

City Council of the Town of Colma Town Hall Council Chamber, 1198 El Camino Real Colma, CA 94014

### Wednesday, January 9, 2019

### CALL TO ORDER - 7:00 PM

Mayor Joanne F. del Rosario called the meeting to order at 7:03 p.m.

<u>Council Present</u> –Mayor Joanne F. del Rosario, Vice Mayor John Irish Goodwin, Council Members Diana Colvin, Helen Fisicaro and Raquel Gonzalez were all present.

<u>Staff Present</u> – City Manager Brian Dossey, City Attorney Christopher Diaz, Police Chief Kirk Stratton, Administrative Services Director Pak Lin, Director of Public Works Brad Donohue, City Planner Michael Laughlin, City Clerk Caitlin Corley and Recreation Coordinator Liz Tapia were in attendance.

### **ADOPTION OF THE AGENDA**

Mayor del Rosario asked if there were any changes to the agenda; none were requested. The Mayor asked for a motion to adopt the agenda.

**Action:** Council Member Colvin moved to adopt the agenda; the motion was seconded by Council Member Fisicaro and carried by the following vote:

Name	Voting		Present, N	Absent	
	Aye	No	Abstain Not Participating		
Joanne F. del Rosario, Mayor	<b>✓</b>				
John Irish Goodwin	✓				
Diana Colvin	✓				
Helen Fisicaro	✓				
Raquel Gonzalez	<b>√</b>				
	5	0			

### **PRESENTAIONS**

- Recreation Coordinator Liz Tapia, along with Mike Mahoney, Monica Devincenzi, and Nicole Lee of Republic Services, presented plaques to the winners of the Town's Holiday House Decorating Contest Winners: the Manela Family, the Molloy Family, and the Flores Family. Republic Services also presented the Town with a plaque in recognition of the Town's holiday decorations. Council thanked Republic Services for the honor and credited the decorations to the Town's excellent Public Works team.
- Mayor del Rosario took a moment to recognize National Law Enforcement Appreciation Day and thanked the Colma Police Department for their dedicated service to the Town.
- Police Chief Kirk Stratton introduced and swore in new Police Sergeant James Vitale.

### **PUBLIC COMMENTS**

Mayor del Rosario opened the public comment period at 7:15 p.m. Clarise Veloso of HIP Housing thanked the Council for their support and presented the Council with the annual HIP Housing calendar. The Mayor closed the public comment period at 7:17 p.m.

### **CONSENT CALENDAR**

- 1. Motion to Accept the Minutes from the December 12, 2018 Regular Meeting.
- 2. Motion to Approve Report of Checks Paid December 2018.
- 3. Motion to Accept Informational Report on Recreation Department Programs, Activities, Events, and Trips for the Fourth Quarter of 2018.

**Action:** Council Member Gonzalez moved to approve the Consent Calendar items #1 through 3; the motion was seconded by Council Member Colvin and carried by the following vote:

Name	Voting		Present, N	Absent	
	Aye	No	Abstain Not Participating		
Joanne F. del Rosario, Mayor	✓				
John Irish Goodwin	✓				
Diana Colvin	✓				
Helen Fisicaro	✓				
Raquel Gonzalez	✓				
	5	0			

### **NEW BUSINESS**

### 4. MEDICAL CARE GIVER PARKING PERMIT

Police Chief Kirk Stratton presented the staff report. Mayor del Rosario opened the public comment period at 7:22 p.m. and seeing no one come forward to speak, she closed the public comment period. Council discussion followed. Council requested that language be inserted into the ordinance defining a caregiver as "a medically trained individual or family member."

**Action**: Council Member Fisicaro moved to Introduce an Ordinance Amending Colma Municipal Code Subchapter 6.02 Relating to Medical Caregiver Parking Permits, with the requested changes, and Waive a Further Reading of the Ordinance; the motion was seconded by Council Member Gonzalez.

Name	Voting		Present, N	Absent	
	Aye	No	Abstain Not Participating		
Joanne F. del Rosario, Mayor	✓				
John Irish Goodwin	✓				
Diana Colvin	✓				
Helen Fisicaro	✓				
Raquel Gonzalez	✓				
	5	0			

### 5. SURPLUS PROPERTY

City Manager Brian Dossey presented the staff report. Mayor del Rosario opened the public comment period at 7:36 p.m. and seeing no one come forward to speak, she closed the public comment period. Council discussion followed.

**Action**: Council Member Fisicaro moved to Adopt a Resolution Authorizing Donation of Surplus Personal Property to Charitable Nonprofit Organizations, and/or Other Public Agencies, and Authorizing the Sale of Remaining Property; the motion was seconded by Vice Mayor Goodwin.

Name	Voting		Present, N	Absent	
	Aye	No	Abstain Not Participating		
Joanne F. del Rosario, Mayor	<b>✓</b>				
John Irish Goodwin	✓				
Diana Colvin	✓				
Helen Fisicaro	✓				
Raquel Gonzalez	<b>√</b>				
	5	0			

### STUDY SESSION

### 6. RESIDENTIAL SMOKING ORDINANCE

City Planner Michael Laughlin presented the staff report. Mayor del Rosario opened the public comment period at 7:47 p.m. The following people made comments: Francesca Lomotan of San Mateo County Health, and Jenn Awa and Monica Pahulu of Taulama and the Tobacco Education Coalition. The Mayor closed the public comment period at 7:57 p.m. Council discussion followed.

This item was for discussion only; no action was taken at this meeting.

### **COUNCIL CALENDARING**

The next Regular City Council Meeting will be on Wednesday, January 23, 2019 at 7:00 p.m. in the Council Chamber.

### **REPORTS**

### Joanne F. del Rosario

Council of Cities hosted by Colma, 12/14/18

### **Diana Colvin**

Council of Cities hosted by Colma, 12/14/18

### Helen Fisicaro

Council of Cities hosted by Colma, 12/14/18

City Manager Brian Dossey gave a report on the following topics:

- There will be a closed session on January 23, 2019 at 6:00 p.m.
- There are two upcoming special meetings:
  - Wednesday, February 6, 2019 Strategic Plan
  - Monday, February 11, 2019 Capital Improvement Plan Study Session

- There will be two community meeting to discuss Mission Road Improvements on Thursday, January 17, 2019. One will be held at 12:00 p.m. at Molloy's; the other will be held at 5:00 p.m. at Town Hall.
- The Sterling Park Playground project is nearing completion; a ribbon cutting ceremony will be held in early February.
- The Town's 2018-12019 Budget received awards from both the Government Finance Officers Association and the California Society of Municipal Finance Officers.

### **ADJOURNMENT**

Mayor del Rosario adjourned the meeting at 8:32 p.m. in memory of Lawrence Caserza, cousin of Dennis Fisicaro and longtime supporter of the Colma Historical Association.

Respectfully submitted,

Caitlin Corley City Clerk

### ORDINANCE NO. \_\_\_\_ OF THE CITY COUNCIL OF THE TOWN OF COLMA

### ORDINANCE AMENDING COLMA MUNICIPAL CODE SUBCHAPTER 6.02 RELATING TO MEDICAL CAREGIVER PARKING PERMITS

The City Council of the Town of Colma does ordain as follows:

### **ARTICLE 1. RECITALS.**

- (a) Parking has been a long term issue in the Sterling Park neighborhood.
- (b) Past regulatory efforts have focused primarily on commuter parking impacts due to the nearby Colma BART station.
- (c) There continues to be a limited number of parking spaces relative to the number of residents' vehicles.
- (d) In 2017, the Town found that limiting the number of preferential parking permits for residents and the number of temporary permits, and eliminating separate guest permits, was in the best interests of the health, safety, and general welfare of the residents of Colma.
- (e) Since limiting the number of permits, certain residents who have a medical caregiver have expressed concern about their caregiver's ability to park when providing medical care in their residence.

### ARTICLE 2. INCORPORATION OF RECITALS.

The City Council hereby finds that all of the foregoing recitals and the staff report presented herewith are true and correct and are hereby incorporated and adopted as findings of the City Council as if fully set forth herein.

### ARTICLE 3. CMC SECTION 6.02.050 AMENDED.

Colma Municipal Code, Section 6.02.050, shall be and hereby is amended and restated to read as follows:

### "6.02.050 Issuance of Permits.

(a) Applications. The Police Department shall issue permits, in a form to be determined by the Police Department and consistent with the provisions of this article, for preferential parking to qualified residents and qualified merchants who have completed an application form supplied by the Police Department. Applicants for such permits shall present such proof as may be required by the Police Department of a residence or place of business adjacent to the area designated as a preferential parking zone.

- (b) Preferential Parking Permits. Up to four (4) Preferential Parking Permits shall be issued per dwelling unit in a preferential parking zone, for each vehicle registered to a Qualified Resident that resides at the permitted dwelling unit. One Preferential Parking Permit may be issued to each non-resident employee of a Qualified Merchant upon request to the Chief of Police. A Preferential Parking Permit shall remain effective for a period of no more than two years, or until the preferential parking zone for which such permit was issued is eliminated, or the permits previously issued are re-issued under a different time-frame in the sole discretion of the Town, whichever is less.
  - (1) <u>Medical Caregiver Parking Permits</u>. A Qualified Resident's medical caregiver (may include a medically trained individual or a family member) may also obtain one (1), or up to the maximum if necessary, of the maximum four (4) Preferential Parking Permits per Qualified Resident's dwelling unit in the preferential parking zone. In order for a medical caregiver to obtain a Preferential Parking Permit, the medical caregiver must:
    - (i) Obtain and provide the Town with the express written consent of a Qualified Resident;
    - (ii) Complete an application form provided by the Colma Police Department;
    - (iii) Provide evidence that the vehicle is registered in California and either: (1) registered to the medical caregiver or (2) authorized to be used by the medical caregiver; and
    - (iv) Provide an affidavit signed under penalty of perjury by the Qualified Resident's physician indicating the Qualified Resident's general need for the medical caregiver.

Upon receipt of all of the required documentation above, the Chief of Police, or his or her designee, shall issue a parking permit to a Qualified Resident's medical caregiver. The permit shall be valid for up to six months from the date of issuance, or until such lesser time that the Qualified Resident indicates the medical caregiver's services are no longer required.

- (c) Temporary Permits. The Police Department may also issue to any qualified resident or any qualified merchant a Temporary Permit for use by a bona fide visitor of the applicant, as follows:
  - (1) The request can be made through the Town's website or in person and must include the license plate number of the visitor's vehicle. A Temporary Permit may be denied based on misuse (e.g. the qualified resident has used the Temporary Permit to facilitate repeated access to BART, rather than for bona fide visitor of the qualified resident). Temporary Permits may be issued for up to fourteen (14) days. No more than fifteen temporary permits may be issued per dwelling per year regardless of the number of qualified residents residing at the dwelling, and no more than one permit may be in effect at one time. The

resident/merchant must retrieve each Temporary Permit in person at the Police Department and show a California driver license with a Colma address (or other proof of residency deemed appropriate by the Chief of Police) or that he/she is a qualified merchant.

- (d) *Placement.* Resident and Merchant Permits must be displayed from inside the rear window on the driver's side of the vehicle (except for convertibles in which case the Permit must be displayed inside the front windshield), with the permit number or vehicle license number clearly visible from the outside. Temporary Permits must be suspended from the rear view mirror of the automobile, with the permit number or vehicle license number clearly visible from the outside.
- (e) *Conditions of permit.* Each parking permit shall be subject to all conditions and restrictions set forth in this section and of the preferential parking zone for which it is issued.
- (f) Other Laws and Regulations. The issuance of a parking permit shall not be construed to be a permit for, or approval of, any violation of any provision of this Code or any other laws or regulations.
- (g) Fees. No fee shall be charged for issuance of a permit except that the city council may, by resolution, set a fee for replacement of lost or destroyed permits.
- (h) Appeals. Any person who has been denied a permit may appeal that decision to the City Manager by giving written notice thereof within ten (10) days after the decision of the Police Department.

### **ARTICLE 4. SEVERABILITY.**

Each of the provisions of this Ordinance is severable from all other provisions. If any article, section, subsection, paragraph, sentence, clause or phrase of this Ordinance is for any reason held by a court of competent jurisdiction to be invalid, such decision shall not affect the validity of the remaining portions of this Ordinance.

### ARTICLE 5. NOT A CEQA PROJECT.

The City Council finds that this Ordinance is not subject to the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(2) (the activity will not result in a direct or reasonably foreseeable indirect physical change in the environment) and 15060(c)(3) (the activity is not a project as defined in Section 15378) of the CEQA Guidelines, California Code of Regulations, Title 14, Chapter 3, because it has no potential for resulting in physical change to the environment, directly or indirectly.

### ARTICLE 6. EFFECTIVE DATE.

This ordinance, or a summary thereof prepared by the City Attorney, shall be posted on the three (3) official bulletin boards of the Town of Colma within 15 days of its passage and is to take force and effect thirty (30) days after its passage.

### **Certificate of Adoption**

held on 3	Janua	ry 9, 2019 a	and duly adopted at a	_
Voting		Present, N	ot Voting	Absent
Aye	No	Abstain	Not Participating	
			osario, Mayor	
	held on .on Januar	held on Janua on January,  Voting  Aye No  Joan	held on January 9, 2019 a on January, 2019 by the  Voting	Aye No Abstain Not Participating  Joanne F. del Rosario, Mayor



### STAFF REPORT

TO: Mayor and Members of the City Council

FROM: Pak Lin, Administrative Services Director

VIA: Brian Dossey, City Manager

MEETING DATE: January 23, 2019

SUBJECT: FY 2017-18 Audited Financial Statements and Reports

### STAFF RECOMMENDATION

Staff recommends that the Council adopt:

RESOLUTION ACCEPTING AUDITOR'S REPORTS AND FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDING JUNE 30, 2018

### **EXECUTIVE SUMMARY**

In accordance with prudent financial management, the Town retains an independent auditor to audit the Town's annual financial statements. As with previous years, the firm R.J. Ricciardi, Certified Public Accountants, has audited the Town's financial records and the attached Basic Financial Statements for fiscal year 2017-18. The Auditor found that:

- 1. The Financial Statements present in a fair and accurate manner the financial position of the government activities of the Town, each major fund, and the remaining fund balances as of June 30, 2018.
- 2. The Auditor has issued a separate compliance report regarding the receipt and use of Measure A Transportation funds.
- 3. The Auditor reviewed the Appropriations Limit (Gann Limit) calculation and issued a report which had found no exceptions in the calculations.

### **FISCAL IMPACT**

This is for reporting purposes. No fiscal impact.

### **BACKGROUND**

The Town retained the services of R.J. Ricciardi, CPA, to conduct an independent audit of the Town's financial statement for fiscal year ending June 30, 2018. The 2017-18 Basic Financial Statements, Management Report, 2017-18 Measure A Fund Component Unit Financial Statements, and Independent Accountants' Report on Agreed-Upon Procedures Applied to Appropriations Limit Worksheet, are attached to this staff report.

A representative from the firm will be at the Council meeting to present the audit and answer any questions the Council may have.

### **ANALYSIS**

The firm conducted the review in accordance with generally accepted auditing standards and found that the financial statements fairly present the Town's financial position. The Town has received a "clean" audit for FY 2017-18 with no adverse findings or recommendations. The Auditor's Opinion is found on pages 1-2 of Attachment B. This means the financial information is presented fairly and accurately based on the review by the Auditors.

### FY 2017-18 Audited Financial Report

The FY 2017-18 Audited Financial Report is organized in four main sections, see below. All sections have been prepared in accordance with Generally Accepted Accounting Principles (GAAP) and relevant rules established by the Governmental Accounting Standard Board (GASB).

**INTRODUCTORY SECTION** has the Table of Contents, Town Officials, and Town Organization Chart. The FY 2017-18 Financial Report does not include a transmittal letter, as it is embedded in the MD&A.

**FINANCIAL SECTION** contains the Independent Auditors' Report, Management's Discussion & Analysis (MD&A), Basic Financial Statements, and Notes to Basic Financial Statements.

*Independent Auditors' Report* (p. 1-2) summarizes the auditors' responsibility regarding the financial statements, their audit opinion, and other matters and information in the Financial Report. As stated above, the Town received a "clean" audit for FY 2017-18.

*Management Discussion & Analysis (MD&A)* (p. 3-10) provides highlights on the Town's financial condition, overall economic conditions, and a FY 2018-19 Budget overview.

Basic Financial Statements (p. 11-18), presents the Town's FY 2017-18 finances as dictated by GAAP. This section begins with Governmental-Wide financial statements (p. 11-12) where the financial information within the Fund Financial statements (p. 13-18) are consolidated and adjusted in accordance with GAAP. Reconciliations from the Fund level to Governmental-Wide level can be found on pages 13 and 15. Additional information on Governmental-Wide and Fund Financial Statements can be found on page 19 (NOTE 1B).

The Fund Financial Statements also presents General Fund, Capital Projects Fund and Town Hall Certificate of Participation (COP) funds as Major Funds. (See description included in MD&A - p. 3 and p. 13-14 of the Financial Statements). Non-major funds are

combined and presented as "Other Governmental Funds" (p. 13-14) and in the Supplemental Information Section (p. 49-50).

*Notes to the Basic Financial Statements* (p. 19-41) provides additional information about the Basic Financial Statements. This includes explanation of the basis of accounting and various accounting terms. It also includes debt schedules, background information on pension and OPEB, and other pertinent information needed to understand the Basic Financial Statements.

**REQUIRED SUPPLEMENTAL INFORMATION** includes General Fund budgetary comparison (p. 42), Pension and OPEB schedules (p. 43-48), and Balance Sheet and Schedule of Revenues, Expenditures and Changes in Fund Balance for non-major governmental funds (p. 49-50).

**STATISTICAL SECTION** (p. 51-67) includes multi-year comparisons for key financial data (p.51-58), property tax and assessed valuation (p. 59-62), sales tax revenue producers and taxable sales by categories (p. 63-66), and Colma's demographic and economic information (p. 67).

### **Key Notes and Changes**

### **TOWN HALL RENOVATION PROJECT FINANCING**

On September 24, 2015, the Town completed a Certificates of Participation (COP) financing of \$5.3 Million to fund a portion of the Town Hall Renovation Project. The proceeds from this financing were placed in a separate fund. The net liability as of June 30, 2018 in this fund was \$4,900,000. (See Note 4E pages 29-30).

### **RETIREMENT LIABILITIES**

This is the fourth year of the requirement to incorporate additional information on retirement plan liabilities as required by Government Accounting Standards Board (GASB) statement No. 68. (See Note 5C on pages 31-36). As shown on page 29 the Net Pension Liability increased by \$1.2 Million from \$9.4 Million in the prior year to an ending balance of \$10.7 million as of June 30, 2018.

### RETIREE MEDICAL AND DENTAL (OPEB) LIABILITIES

This is the first year of the requirement to incorporate additional information on retirement plan liabilities as required by Government Accounting Standards Board (GASB) statement No. 75. (See Note 7 on pages 37-41). As shown on page 29 the Net OPEB Liability increased by \$8.1 Million from \$5.8 Million in the prior year to an ending balance of \$13.9 million as of June 30, 2018. The increase of \$8.1 Million is driving by a change in how OPEB liabilities are recorded. Previously, OPEB liabilities were offset by contributions. With the implementation of GASB 75, OPEB liabilities and additional contributions are recorded separately, showing the estimated future OPEB debt.

### **Other Reports**

### **MANAGEMENT REPORT**

As part of the Audit process the Auditors also review procedures and make recommendations on improvements as part of a Management Report (See Attachment C). The Auditors did not make any reportable findings with the current year work.

### **MEASURE A TRANSPORTATION FUNDS**

The Town receives \$50,000 per year in Measure A Transportation Funds from San Mateo County. The Measure A Program requires the Town to complete a separate audit of these funds (See Attachment D). In addition to financial testing of transactions the Auditors do additional review to provide a reasonable assurance that the Town of Colma has complied with certain provisions of Measure A.

No Measure A expenditures were made by the Town in FY 2016-17 and FY 2017-18. The balance available in the Measure A Fund as of June 30, 2018 was \$174,399. A total of \$160,000 of Measure A funds was designated in 2017-18 and carried into 2018-19 for the Mission Road Improvements project (Project 903) in the 2018-19 Capital Improvement Plan.

### **APPROPRIATIONS LIMIT**

Annually the Town is required to calculate an Appropriations Limit which is presented in the Budget and adopted by the Council. State Law <u>does not</u> require an "Audit" of the proceeds of taxes, but does require a review completing specific procedures. This review was completed by the Auditors with no exceptions being noted (See Attachment E).

### **Reasons For the Recommended Action/Findings**

Acceptance of the FY 2017-18 audited/reviewed financial statements and reports will authorize Staff to publish and distribute them to various interested parties, and ensure compliance with the Town's debt issuance requirements.

### **Council Adopted Values**

Approval of the attached resolution is consistent with the Council's core value of responsibility because the annual audit process provides an objective, expert assessment of the Town's financial condition and financial reporting process.

### **Alternatives**

None. In addition to supporting good governance, the completion of Audited Financial Statements is a requirement of the Certificate of Participation (COP) debt issuance and rules imposed by the SEC.

### **CONCLUSION**

Staff recommends the City Council receive the presentation from the Town's auditor, then adopt a resolution accepting the Auditor's reports for Fiscal Year 2017-18.

### **ATTACHMENTS**

- A. Resolution Accepting Auditor Reports for FY 2017-18
- B. FY 2017-18 Basic Financial Statements
- C. FY 2017-18 Management Report
- D. FY 2017-18 Measure A Fund Component Unit Financial Statements
- E. Independent Accountants' Report on Agreed-Upon Procedures Applied to Appropriations Limit Worksheet

### RESOLUTION NO. 2019-## OF THE CITY COUNCIL OF THE TOWN OF COLMA

### RESOLUTION ACCEPTING AUDITOR'S REPORTS AND FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDING JUNE 30, 2018

The City Council of the Town of Colma does hereby resolve as follows:

### 1. Background

- (a) R.J. Ricciardi, Certified Public Accountants (Auditor) undertook, pursuant to contract with the Town of Colma, to perform an independent audit of the Town's FY 2017-18 Financial Statements and the Town's FY 2017-18 Measure A Fund Component Unit Financial Statement, and to prepare an Independent Accountants' Report on Agreed-Upon Procedures Applied to Appropriations Limit Worksheets.
- (b) The Auditor reported that it has completed said audit and has found that the financial statements present fairly in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Colma as of June 30, 2018, and the respective changes in the financial position for the year then ended. The Auditor further reported that all the financial statements were in conformity with U.S. generally accepted accounting principles.
- (c) The Auditor made no supplemental recommendations on the Town's financial procedures.
- (d) The Auditor reviewed the calculation of the Fiscal Year 2018-19 appropriations limit in the amount of \$44,103,586. No exceptions were identified in the calculations made by the Town.

### 2. Findings

The City Council finds that the balances as presented in the Financial Statements for the fiscal year ending June 30, 2018 are accepted and shall be reflected in the Town accounting records.

### 3. Reports and Audited Statements Accepted

The reports of the Auditor, the Town's FY 2017-18 Audited Financial Statements, the Town's FY 2017-18 Audited Measure A Fund Component Unit Financial Statement, and the Independent Accountants' Report on Agreed-Upon Procedures Applied to Appropriations Limit Worksheets are hereby accepted. The City Manager shall take all necessary steps to file and distribute the reports as required by external agencies.

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### **Certification of Adoption**

I certify that the foregoing Resolution No. 2019-## was duly adopted at a regular meeting of the City Council of the Town of Colma held on January 23, 2019, by the following vote:

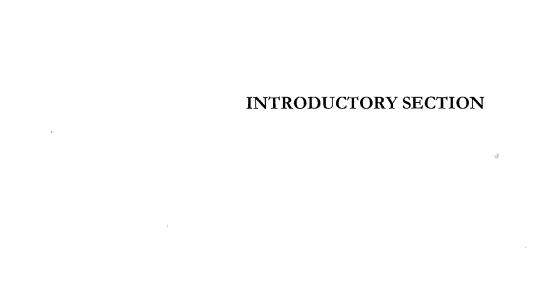
Name	Counted toward Quorum			Not Counted towa	rd Quorum
	Aye	No	Abstain	Present, Recused	Absent
Joanne F. del Rosario					
John Irish Goodwin					
Diana Colvin					
Helen Fisicaro					
Raquel "Rae" Gonzalez					
Voting Tally					

Dated	Joanne F. del Rosario, Mayor
	Attest: Caitlin Corley, City Clerk

# TOWN OF COLMA COLMA, CALIFORNIA

BASIC FINANCIAL STATEMENTS

JUNE 30, 2018



### TABLE OF CONTENTS

	PAGE
INTRODUCTORY SECTION	
Table of Contents	i-ii
Town Officials	iii
Town of Colma Organizational Chart	iv
FINANCIAL SECTION	
Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-10
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	11
Statement of Activities	12
Fund Financial Statements:	
Governmental Funds Balance Sheet	13
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	14
Reconciliation of the Statement of Revenues,  Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	15
Statement of Net Position – Proprietary Funds	16
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds	17
Statement of Cash Flows – Proprietary Funds	18
Notes to Basic Financial Statements	19-41
REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule – General Fund	42

### TABLE OF CONTENTS

	PAGE
Schedule of the Local Government's Proportionate Share of Net Pension Liability — Miscellaneous	43
Schedule of the Local Government's Proportionate Share of Net Pension Liability – Safety	44
Schedule of Contributions – Miscellaneous	45
Schedule of Contributions – Safety	46
Schedule of Change in the Net OPEB Liability and Related Ratios	47
Schedule of Town of Colma's Contributions - OPEB	48
Supplementary Information –	
Nonmajor Governmental Funds Combining Balance Sheet	49
Nonmajor Governmental Funds Combining Schedule of Revenues, Expenditures and Changes in Fund Balances	50
STATISTICAL SECTION	
Financial Trends - Net Position, by component	51-52
Financial Trends - Changes in Net Position	53-54
Financial Trends - Fund Balances	55-56
Financial Trends - Changes in Fund Balances	56-58
Financial Trends - Assessed Value of Taxable Property	59-60
Financial Trends - Direct and Overlapping Property Tax Rates	61-62
Financial Trends - Principal Sales Tax Producers	63-64
Financial Trends - Taxable Sales by Category	65-66
Financial Trends - Demographic and Economic Statistics	67

## Town of Colma List of Elected Officials, Appointed Officials & Contract Service Providers as of June 30, 2018

### **Elected City Officials**

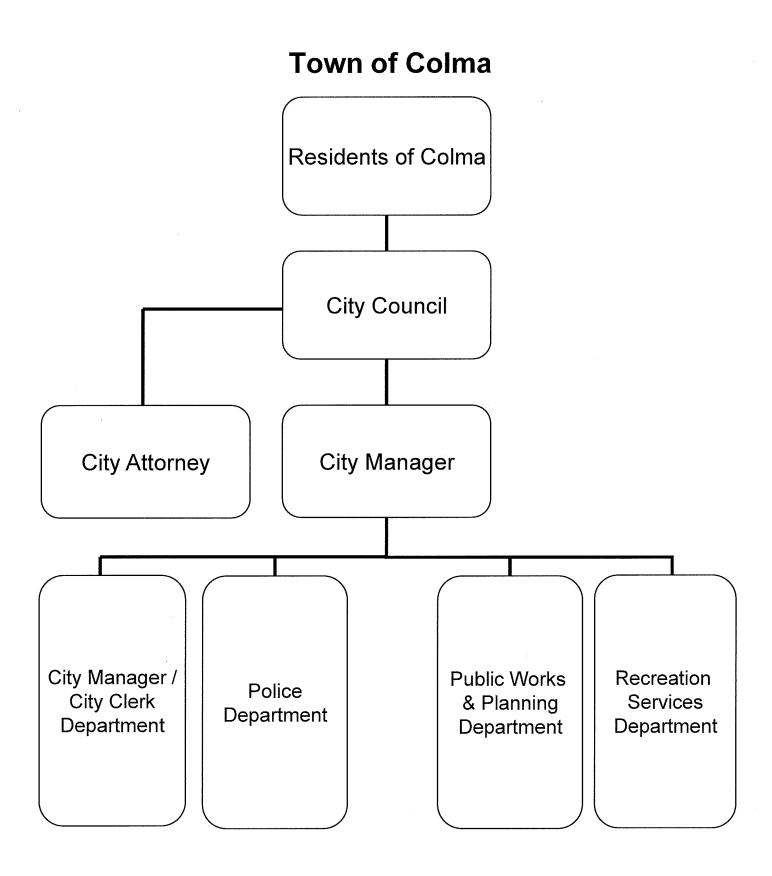
MayorRaquel "Rae" GonzalesVice MayorJoanne F. del RosarioCouncil MemberDiana ColvinCouncil MemberJohn GoodwinCouncil MemberHelen Fisicaro

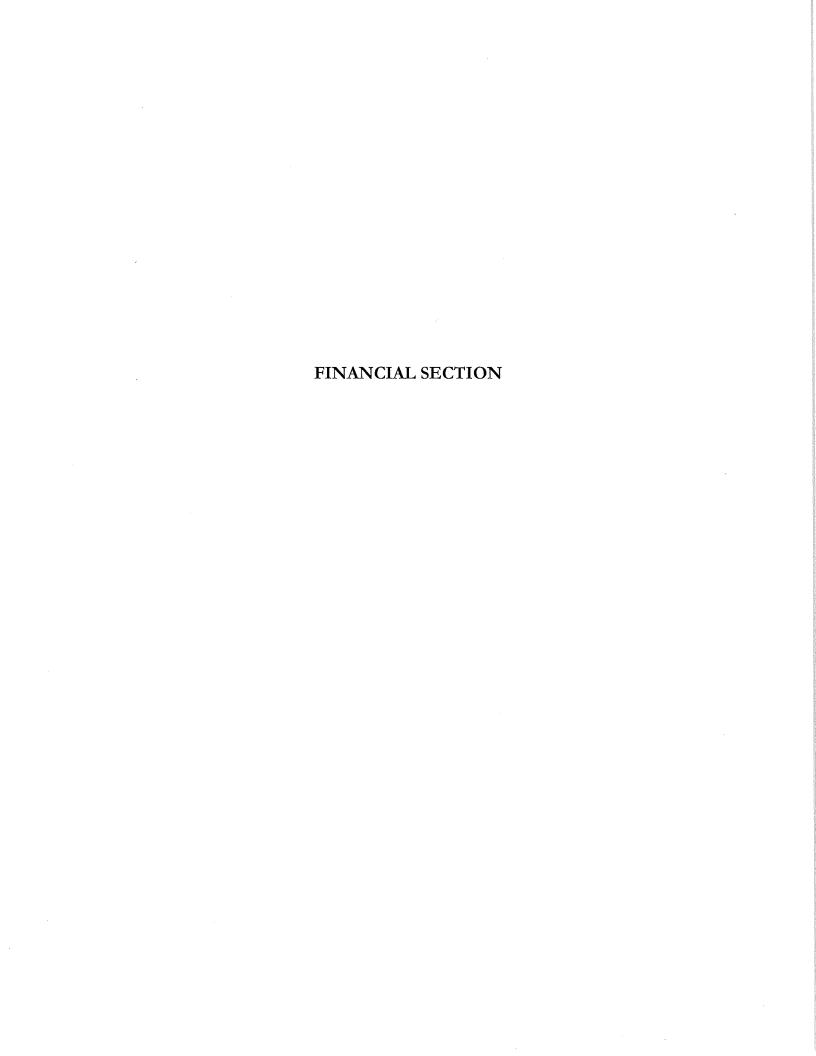
### **Appointed City Officials**

City Manager Brian Dossey
Chief of Police Kirk Stratton
Administrative Services Director Pak Lin

### **Other Key City Services Under Contract**

Legal ServicesBest, Best & KriegerPlanning ServicesCSG ConsultantsEngineering ServicesCSG ConsultantsBuilding Official ServicesCSG Consultants





## R. J. RICCIARDI, INC.

### **INDEPENDENT AUDITORS' REPORT**

Town Council Town of Colma Colma, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Colma, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Town of Colma's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to Town of Colma's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Colma's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Colma, as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Town Council Town of Colma - Page 2

### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and the Budgetary Comparison Schedule for the General Fund, Local Government's Proportionate Share of Net Pension Liability, and Schedules of Contributions (page 42-48) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise of the Town of Colma's basic financial statements. The Supplementary Information as identified in the Table of Contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information, listed as Combining and Individual Fund Schedules, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects in relation to the financial statements as a whole.

The Introductory Section and Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

R.J. Ricciardi, Inc.

R.J. Ricciardi, Inc. Certified Public Accountants

San Rafael, California January 15, 2019

The following discussion provides readers of Town of Colma's basic financial statements a narrative overview and analysis of the financial activities of Town of Colma (the Town) for the fiscal year ended June 30, 2018. Please read this document in conjunction with the accompanying basic financial statements.

### FISCAL YEAR 2018 FINANCIAL HIGHLIGHTS

Financial highlights of fiscal year 2018 include the following:

### Entity-wide:

- The Town's total net position was \$63,783,107 as of June 30, 2018.
- Entity-wide Governmental revenues of \$19,228,578 include program revenues of \$2,212,866 and general revenues of \$17,015,712.
- Entity-wide Governmental expenses were \$17,129,356.

### Fund Level:

- Governmental Fund balances decreased \$4,302,502 in fiscal year 2018 due to drawing down on the capital fund reserve to complete the Town Hall Campus Renovation Project.
- Governmental Fund revenues increased \$519,231 in fiscal year 2018 due to an increase in sales tax revenues, better than expected investment return, and collection of one-time housing impact fee.
- Governmental Fund expenditures increased \$6,021,045 in fiscal year 2018 due to increased spending as the Town Hall Campus Renovation Project enters the Construction Phase.

#### General Fund:

- General Fund revenues were \$619,941 higher than the prior year due to higher sales tax revenues collected, better rate of return on investment, and the collection of the housing impact fee.
- General Fund expenditures represented an increase of \$1,359,829 from the prior year due to changes in the City Council approved COLA increase and additional contribution to retiree medical (OPEB trust).
- General Fund's fund balance of \$24,456,213 as of June 30, 2018, was \$2,908,377 greater than fiscal year 2017's ending fund balance of \$21,547,836.

### OVERVIEW OF THE ANNUAL FINANCIAL REPORT

This Annual Financial Report is divided into two parts:

- 1) Management's Discussion and Analysis (MD&A);
- 2) The Basic Financial Statements, which include the Entity-wide and the Fund Financial Statements, along with the Notes to these financial statements.

### The Basic Financial Statements

The Basic Financial Statements comprise the Entity-wide Financial Statements and the Fund Financial Statements; these two sets of financial statements provide two different views of the Town's financial activities and financial position.

The Entity-wide Financial Statements provide a longer-term view of the Town's activities as a whole, and comprise the Statement of Net Position and the Statement of Activities.

The Statement of Net Position provides information about the financial position of the Town as a whole, including all of its capital assets and long-term liabilities on the full accrual basis, similar to that used by corporations.

The Statement of Activities provides information about all of the Town's revenues and all of its expenses, also on the full accrual basis, with the emphasis on measuring net revenues or expenses of each of the Town's programs. The Statement of Activities explains in detail the change in Net Position for the year.

The Fund Financial Statements report the Town's operations in more detail than the Entity-wide statements and focus primarily on the short-term activities of the Town's General Fund and other Major Funds. The Fund Financial Statements measure only current revenues and expenditures and fund balances; they exclude capital assets, long-term debt and other long-term amounts.

Major Funds account for the major financial activities of the Town and are presented individually, while the activities of Non-major Funds are presented in summary. Major Funds are explained further in the following section below.

### The Entity-wide Financial Statements

Entity-wide financial statements are prepared on the accrual basis, which means they measure the flow of all economic resources of the Town as a whole.

The Statement of Net Position and the Statement of Activities present information about the following:

• Governmental Activities – All of the Town's basic services are considered to be governmental activities. These services are supported by general Town revenues such as taxes, and by specific program revenues such as user fees and charges.

### Fund Financial Statements

These statements provide additional detail for the Town's most significant Funds. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The funds used by the Town can be divided into two categories: Governmental funds and Proprietary funds.

Governmental funds: Governmental funds are used to account for the same functions reported as governmental activities on the Government-wide financial statements. However, this reporting has a focus on the near-term inflows and outflows of spendable resources, as well as the ending balances. The Town has a total of seven governmental funds.

The Fund Financial Statements provide detailed information about each of the Town's most significant funds, called Major Funds. Major Funds present the major activities of the Town for the year, and may change from year-to-year as a result of changes in the pattern of the Town's activities. In accordance with government finance reporting standards, the General Fund is always reported as a Major Fund. Based on these standards the Capital Improvement Fund and Town Hall COP Project Fund are also Major Funds for the year ended June 30, 2018. Each Major Fund is presented individually, with all Non-major Funds summarized and presented only in a single column. Subordinate schedules present the detail of these Non-major Funds (Measure A Transportation Tax Fund; State Gas Tax Fund; Law Enforcement Grant Fund; Debt Service Fund).

**Proprietary fund:** The Town maintains one type of Proprietary fund. An Internal Services Fund (ISF) is an accounting structure used to accumulate and allocate costs internally among the Town's various operating functions. In this case it is used to build up reserves for future replacement of vehicles and fleet equipment.

These services solely benefit the government function. A separate Statement of Net Position and Statement of Cash Flow is included for the ISF.

Fund Financial Statements include governmental funds as discussed below.

Governmental Fund Financial Statements are prepared on the modified accrual basis, which means they measure only current financial resources and uses. Capital assets and other long-lived assets, along with long-term liabilities, are not presented in the Governmental Fund Financial Statements.

Comparisons of Budget and Actual financial information are presented only for the General Fund, as required by GASB Statement No. 34.

### FINANCIAL ACTIVITIES OF THE TOWN AS A WHOLE

This analysis focuses on the net position and changes in net position of the Town as a whole. Tables 1, 2 and 3 focus on the Town's Governmental Statement of Net Position and Statement of Activities.

#### Governmental Activities

Table 1
Governmental Net Position at June 30, 2018
Governmental Activities

	2018			2017
Current and other assets	\$	36,637,402	\$	38,857,263
Capital assets, net of accumulated depreciation		55,792,687	1	48,736,758
Total assets		92,430,089		87,594,021
Deferred outflows		5,473,214		3,588,760
Current liabilities		3,250,950		1,097,238
Long-term liabilities		30,599,836	*****	21,266,729
Total liabilities		33,850,786		22,363,967
Deferred inflows		269,410		558,859
Net position:				
Invested in capital assets, net of debt		50,892,687		43,726,758
Unrestricted		12,890,420		24,533,197
Total net position	\$	63,783,107	\$	68,259,955

The Town's governmental net position amounted to \$63,783,107 as of June 30, 2018, a decrease of \$4,476,848 from 2017. This decrease resulted from prior period adjustments to record OPEB liability, in accordance with GASB 75, offset by the increase in the Change in Governmental Net Position, as shown in Table 2.

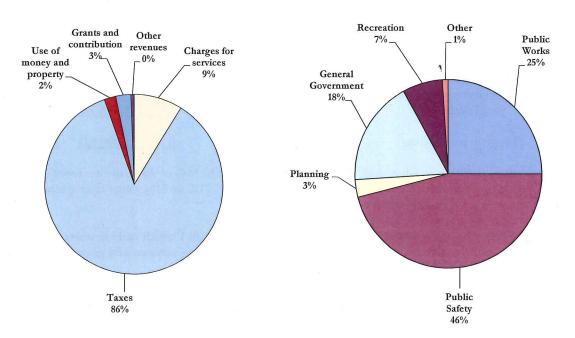
The Town's net position as of June 30, 2018 comprised the following:

- Cash and investments of \$34,260,122 in the Town Treasury. Substantially all of these amounts were held in short term investments in government securities, as detailed in Note 4A to the financial statements.
- Other assets of \$2,377,280 as explained in Note 4B to the financial statements.

- Capital assets of \$55,792,687, net of depreciation charges, which includes all the Town's capital assets used in governmental activities as discussed in Note 4C.
- Current liabilities, including accounts payable, claims and other amounts due currently, totaling \$3,250,950.
- Long-term liabilities payable of \$30,878,623, as explained in Note 4E to the financial statements. The increase in long-term liabilities is due to the increase in the net pension liability and net OPEB liability.
- Net position invested in capital assets, net of related debt, of \$50,892,687, representing the Town's
  investment in capital assets used in Governmental Activities, net of amounts borrowed to finance
  those investments.
- Unrestricted net position is the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants or other legal requirements or restrictions. The Town had \$12,890,420 of unrestricted net position as of June 30, 2018.

### Sources of Revenues

### **Functional Expenses**



As the Sources of Revenues Chart shows, \$16,485,766, or 86%, of the Town's fiscal year 2018 governmental activities revenue came from taxes, while \$513,985, or 3%, came from grants and contributions, \$416,023, or 2%, came from use of money and property, \$1,698,881, or 9%, came from charges for services, and other revenues consisted of \$113,923, or 0%.

The Functional Expenses Chart includes only current year expenses; it does not include capital outlays, which were added to the Town's capital assets. As the Chart shows, general government is \$3,158,045, or 18%, of total government expenses, planning is \$443,700, or 3%, public works is \$4,256,204, or 25%, public safety is \$7,877,748, or 46%, recreation is \$1,210,189, or 7%, with other expenses comprising the final 1%.

The Statement of Activities presents program revenues and expenses, and general revenues in detail. All of these are elements in the Changes in Governmental Net Position summarized below.

Table 2
Changes in Governmental Net Position

### Governmental Activities

	2018		2017	
<u>Expenses</u>				
General government	\$	3,158,045	\$	2,821,469
Planning		443,700		470,802
Public works		4,256,204		4,519,003
Public safety		7,877,748		5,693,256
Recreation		1,210,189		1,066,457
Interest		183,469		185,669
Total expenses	W	17,129,355		14,756,656
Revenues				
Program revenues:				
Charges for services		1,698,881		1,597,327
Capital grants and contributions		513,985		325,979
Total program revenues	<u></u>	2,212,866		1,923,306
General revenues:				
Taxes		16,485,766		16,295,452
Other revenues		416,023		247,803
Use of money and property		113,923		242,786
Total general revenues		17,015,712		16,786,041
Total revenues		19,228,578	•••	18,709,347
Change in net position	<u>\$</u>	2,099,223	\$	3,952,691

As the Sources of Revenue Chart and Table 2 above show, \$2,212,866, or 13%, of the Town's fiscal year 2018 governmental revenue, came from program revenues and \$17,015,712, or 87%, came from general revenues such as taxes, interest and miscellaneous receipts.

Program revenues were composed of charges for services of \$1,698,881 which include sewer service fees, permit revenues, fees and charges used to fund expenses incurred in providing services; and grants and contributions of \$513,985, which consists mainly of revenue from other agencies.

General revenues are not allocable to programs. General revenues are used to pay for the net cost of governmental programs.

### **Analyses of Major Funds**

### Governmental Funds

### **General Fund**

At June 30, 2018, the Town's general funds reported combined ending balances of \$24,456,213 an increase of \$2,908,377.

General Fund revenues increased \$619,941 this fiscal year mainly due to an increase in the revenue generated from sales tax and cardroom taxes as well as a small increase in charges for services.

Overall, General Fund expenditures increased \$1,359,829 from the prior year. Primary contributing factors included lower than budgeted expenses as departments experienced staff vacancies and contract service levels that were less than budgeted.

### Capital Improvement Fund

In the prior year this fund was not presented as a Major Fund and was consolidated in the "Other Governmental Fund" information. As of June 30, 2018, the Fund had a balance of \$8,015,221. During the year, \$6,509,525 in expenditures were accounted for in the fund. The fund received transfers from the General Fund totaling \$888,840.

### Town Hall COP Project Fund

In September 2015, the Town completed financing for a portion of the Town Hall Remodel project. The proceeds from this financing were placed in the separate fund. During the year total expenses were \$1,742,887 and the balance available at June 30, 2018 was \$0.

### Other Governmental Funds

These funds are not presented separately in the basic financial statements.

### **CAPITAL ASSETS**

GASB Statement No. 34 requires the Town to record all its capital assets including infrastructure, which was not recorded in prior years. Infrastructure includes roads, bridges, signals and similar assets used by the entire population.

In fiscal year 2018, the Town reported the cost of all its infrastructure assets and computed the amount of accumulated depreciation for these assets based on their original acquisition dates. At the end of fiscal year 2018 the cost of infrastructure and other capital assets recorded on the Town's financial statements is shown in Table 3 below:

### Table 3 Capital Assets at Year-end

	Balance at	
	June 30, 2018	
Governmental Activities		_
Land	\$ 7,595,471	
Construction in progress	13,643,658	
Infrastructure-street systems	26,525,709	
Buildings	19,507,124	
Improvements other than buildings	3,478,524	
Machinery and equipment	2,518,022	
Less: accumulated depreciation	(17,475,821)	)
Governmental activity capital assets, net	\$ 55,792,687	

Detail on capital assets and current year additions can be found in Note 4C.

The Town depreciates all its capital assets over their estimated useful lives, as required by GASB Statement No. 34. The purpose of depreciation is to spread the cost of a capital asset over the years of its useful life so that an allocable portion of the cost of the asset is borne by all users. Additional information on depreciable lives may be found in Note 4C to the financial statements.

### **DEBT ADMINISTRATION**

The Town issued certificates of participation (COP) in fiscal year 2016 in the amount of \$5,300,000. Additional information about the Town's long term obligations can be found in Note 4E to the basic financial statements.

As of June 30, 2018, the Town's debt issues comprised:

### Table 4 Outstanding Debt

	June 30, 2018	
Governmental Activity Debt:		
Certificates of Participation	\$ 4,900,0	000
Net Other Post-Employment Benefit Obligation	13,892,9	)28
Net Pension Liability	10,682,1	88
Compensated absences	1,403,5	<u> 507</u>
Total	\$ 30,878,6	<u> 523</u>

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The Town of Colma is the smallest municipality in San Mateo County with 1,509 residents. The two most significant sources of annual revenue are retail sales tax and cardroom taxes. These two sources of revenue accounted for approximately 82% of the total revenue in government funds in the year ending June 30, 2018.

While this reliance on sales taxes makes the Town of Colma vulnerable to changes in consumer spending, there are consistent signs that the economy has continued to recover compared to previous years. Sales tax revenues have continued to grow since FY 2010, the low point of the recession. The FY 2018-19 Adopted Budget assumes sales tax revenues are \$11,750,000 – or a 3.1% increase over the current year's actual revenues of \$11,397,118.

Cardroom taxes remains stable in FY 2017-18 compared to the last five years and is anticipated to remain a stable source of income in the coming year.

The Operating Budget for FY 2018-19 provides \$16,755,529 in funding to operating departments – an increase of almost \$1,248,466 from the FY 2017-18 amended budget of \$15,507,063. The increase is partially due to the following:

- Employee salary and benefit increases in accordance to negotiated agreements.
- New and reclassification of budgeted positions.
- Medical benefit cost increases.
- Public Employee Retirement System (PERS) increases.
- Contributing the annual Actuarial Required Contribution (ARC) to a benefits trust which funds retiree
  medical benefits.

These increases were partially offset by decreases on other accounts throughout the budget. Also, beyond the Operating Department Budgets, in the 2018-19 Budget the Town will transfer \$675,000 in resources from the General Fund towards important capital improvement projects.

### CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This Annual Financial Report is intended to provide citizens, taxpayers, and creditors with a general overview of Town of Colma's finances. Questions about this report should be directed to Town of Colma, at 1198 El Camino Real, Colma, CA 94014.

### Town of Colma STATEMENT OF NET POSITION

June 30, 2018

<u>ASSETS</u>	
Current assets:	
Cash and investments	\$ 34,260,122
Receivables:	
Taxes	1,778,868
Accounts	470,905
Accrued interest	127,507
Total current assets	36,637,402
Noncurrent assets:	
Capital assets:	
Non-depreciable	21,239,129
Depreciable, net of accumulated depreciation	<u>34,553,558</u>
Total noncurrent assets	55,792,687
Total assets	92,430,089
DEFERRED OUTFLOWS	· · · · · · · · · · · · · · · · · · ·
Deferred outflows related to OPEB	1,610,181
Deferred outflows related to pensions	3,863,033
Total Deferred Outflows	5,473,214
LIABILITIES	
Current liabilities:	
Accounts payable and accrued expenses	2,652,701
Deposits	319,462
Compensated absences	168,787
Certificates of participation due in one year	110,000
Total current liabilities	3,250,950
Noncurrent liabilities due in more than one year:	
Compensated absences	1,234,720
Certificates of participation	4,790,000
Net pension liability	10,682,188
Net other post-employment benefit obligation	13,892,928
Total noncurrent liabilities	30,599,836
Total liabilities	33,850,786
DEFERRED INFLOWS	
Deferred Inflows related to pensions	269,410
NET POSITION	
Invested in capital assets, net of related debt	50,892,687
Unrestricted	12,890,420
Total net position	\$ 63,783,107

The accompanying notes are an integral part of these financial statements.

#### Town of Colma STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2018

				F	orogra	m Revenue	es		Re C	t (Expense) evenue and hanges in et Position
					0	perating		Capital	_T	otal Town
			C1	harges for	Gr	ants and	Gr	ants and	Go	vernmental
Functions/Programs		Expenses		Services	Con	tributions	Cor	ntributions		Activities
Town Government										
Governmental Activities:										
General government	\$	3,158,045	\$	-	\$	_	\$		\$	(3,158,045)
Public safety		7,877,748		97,848		160,552		<u>-</u>		(7,619,348)
Public works		4,256,204		1,194,533		69,799		283,634		(2,708,238)
Recreation		1,210,189		142,078		-		-		(1,068,111)
Planning		443,700		264,422		-		-		(179,278)
Interest on long-term debt		183,469				-				(183,469)
Total Governmental Activities		17,129,355		1,698,881		230,351		283,634		(14,916,489)
Total Town Government	<u>\$</u>	17,129,355	\$	1,698,881	\$	230,351	\$	283,634		(14,916,489)
General revenues:										
Taxes:										
Property taxes										601,116
Sales taxes										11,397,118
Cardroom taxes										4,352,743
Other taxes										134,789
Use of money and property										416,023
Other revenues										113,923
Total general revenues and special items										17,015,712
Change in net position										2,099,223
										· · ·
Net position beginning of period										68,259,955
Prior period adjustment										(6,576,071)
Net position beginning of period restated										61,683,884
Net position ending of period									<del></del>	63,783,107
z .or position entiting or period									₩	00,100,101

The accompanying notes are an integral part of these financial statements.

#### **GOVERNMENTAL FUNDS**

#### BALANCE SHEET

June 30, 2018

		General Fund		own Capital rojects Fund		own Hall DP Project	Go	Other vernmental Funds	G	Total overnmental Funds
<u>ASSETS</u>										
Cash and investments	\$	23,433,102	\$	9,731,547	\$	79,335	\$	364,247	\$	33,608,231
Taxes receivable		1,778,868		-		-		-		1,778,868
Accounts receivable		432,860		553		-		37,492		470,905
Accrued interest receivable	_	127,507				-		-		127,507
Total Assets	\$	25,772,337	\$	9,732,100	\$	79,335	\$	401,739	\$	35,985,511
LIABILITIES										
Accounts payable	\$	519,609	\$	1,445,248	\$	***	\$	28,613	\$	1,993,470
Accrued expenditures		308,266		271,631		79,335		_		659,232
Compensated absences		168,787				_		_		168,787
Deposits		319,462							_	319,462
Total Liabilities		1,316,124		1,716,879		79,335		28,613		3,140,951
FUND BALANCES										
Committed		15,542,000		-		-		-		15,542,000
Unassigned		7,964,213		-		-		(11,269)		7,952,944
Assigned		950,000		8,015,221				384,395	_	9,349,616
Total Fund Balances		24,456,213		8,015,221		_		373,126		32,844,560
Total Liabilities and Fund Balances	\$	25,772,337	\$	9,732,100	\$	79,335	\$	401,739	\$	35,985,511
Total Governmental Fund Balances									\$	32,844,560
Amounts reported for governmental activ	ritie	s in the stater	nen	t of net posit	ion a	re different	beca	use:		
Capital assets used in governmental	act	ivities are not	tep	oorted in the	fund	5.				55,792,687
The assets and liabilities of the inter	nal	service fund	are	included in th	ie go	vernmental				
activities in the statement of net p	osi	tion.								651,891
Some liabilities, including bonds, no			_			-		nces are		,
not due and payable in the current p	pen	od and are th	erei	ore not repor	tea 1	n the funds.				(25,506,031)
N										
Net position of Governmental Activities									\$	63,783,107

The accompanying notes are an integral part of these financial statements.

#### STATEMENT OF REVENUES, EXPENDITURES AND

#### CHANGES IN FUND BALANCES

#### **GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2018

				Other	Total
	General Fund	Town Capital Projects Fund	Town Hall COP Project	Governmental Funds	Governmental Funds
REVENUES	_				
Property taxes	\$ 601,116	\$ -	\$ -	\$ -	\$ 601,116
Sales taxes	11,397,118	_	_	-	11,397,118
Cardroom taxes	4,352,743	_	-	-	4,352,743
Other taxes	127,789	-	-		127,789
Licenses and permits	278,046	-	-		278,046
Fines and forfeits	73,907	-	_		73,907
Intergovernmental	54,636	-	-	377,645	432,281
Use of money and property	396,108	-	15,505	4,410	416,023
Other revenues	307,338	85,466	-	-	392,804
Charges for services	1,156,751	-			1,156,751
Total revenues	18,745,552	85,466	15,505	382,055	19,228,578
EXPENDITURES					
Current:					
General government	3,156,444	-	-	1,601	3,158,045
Public safety	7,086,688	-		128,125	7,214,813
Public works	2,887,103	6,509,525	1,742,887	172,618	11,312,133
Recreation	1,108,920	<u></u>	-	-	1,108,920
Planning	443,700	-	-	-	443,700
Debt service:					
Principal	-	-	-	110,000	110,000
Interest				183,469	183,469
Total expenditures	14,682,855	6,509,525	1,742,887	595,813	23,531,080
Excess (deficiency) of					
revenues over expenditures	4,062,697	(6,424,059)	(1,727,382)	(213,758)	(4,302,502)
OTHER FINANCING SOURCES (USES)					
Transfers in	29,499	888,840	193	297,361	1,215,893
Transfers out	(1,183,819)	(29,499)	(2,382)	(193)	(1,215,893)
Total other financing sources (uses)	(1,154,320)	859,341	(2,189)	297,168	
Net change in fund balances	2,908,377	(5,564,718)	(1,729,571)	83,410	(4,302,502)
Fund balances, beginning of period	21,547,836	13,579,939	1,729,571	259,521	37,116,867
Prior period adjustment	_	-		30,195	30,195
Fund balances, beginning of period restated	21,547,836	13,579,939	1,729,571	289,716	37,147,062
Fund balances, end of period	\$ 24,456,213	\$ 8,015,221	\$ -	\$ 373,126	\$ 32,844,560

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF

#### GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2018

Net Change in Fund Balances - Total Governmental Funds	\$	(4,302,502)
Amounts reported for governmental activities in the statement of activities are different because:		
CAPITAL ASSET TRANSACTIONS  Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation (\$1,259,871) exceeds capital outlays \$8,315,801 in the current period.		7,055,930
LONG TERM DEBT PROCEEDS AND PAYMENTS  Long-term debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position.		-
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		110,000
ALLOCATION OF INTERNAL SERVICE FUND ACTIVITY Internal service funds are closed by charging additional amounts or reducing charges to participating governmental activities to completely cover the internal service funds costs for each year		(101,269)
ACCRUAL OF NON-CURRENT ITEMS  The amounts below included in the statement of activities do not require the use of or provide current financial resources and are therefore not reported as expenditures or revenues in the governmental funds.		
Compensated Absences Pension expense OPEB expense	_	(113,130) (669,394) 119,588

The accompanying notes are an integral part of these financial statements.

6,401,725

2,099,223

Net difference

Change in Net Position of Governmental Activities

# Town of Colma PROPRIETARY FUNDS STATEMENT OF NET POSITION

June 30, 2018

	Enterprise Funds
	Governmental
	Activities
	Internal Service
	Fund
<u>ASSETS</u>	
Current assets:	
Cash and investments	\$ 651,891
Total current assets	651,891
NET POSITION	
Unrestricted	651,891
Total net position	\$ 651,891

### Town of Colma PROPRIETARY FUNDS

#### STATEMENT OF REVENUES,

#### EXPENSES, AND CHANGES IN FUND NET POSITION

For the Year Ended June 30, 2018

	Enterprise Funds
	Governmental
	Activities
	Internal Service
	Fund
Operating revenues:	
Charges for services	\$
Total operating revenues	
Operating expenses:	
Materials, supplies, rent and services	112,587
77 . 1	440.505
Total operating expenses	112,587
Operating income (loss)	(112,587)
1 8 ( )	(augest)
Non-operating revenues (expenses):	
Interest and other income	8,173
Sale of property	3,145
Total non-operating	
revenues (expenses)	11,318
Change in net position	(101,269)
Not position beginning of position	752.470
Net position, beginning of period	753,160
Net position, end of period	\$ 651,891

#### Town of Colma PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

#### For the Year Ended June 30, 2018

	Enterprise Funds
	Governmental Activities Internal Service
	Fund
Cash flows from operating activities:	
Receipts from other funds for services	\$ -
Payments to suppliers	(112,587)
Net cash provided (used) by operating activities	(112,587)
Cash flows from investing activities:	
Interest and other income	8,173
Net cash provided by investing activities	8,173
Cash flows from capital and related financing activities	
Sale of property	3,145
Net cash provided by capital and related financing activities	3,145
Net increase (decrease) in cash and cash equivalents	(101,269)
Cash and cash equivalents - beginning of period	753,160
Cash and cash equivalents - beginning of period	
Cash and cash equivalents - end of period	\$ 651,891
Reconciliation of operating income (loss) to net cash	
provided (used in) operating activities:	
Operating income (loss)	\$ (112,587)
Adjustments to reconcile operating income (loss) to	
net cash provided by operating activities:	
None	-
Changes in certain assets and liabilities:	
None	-
Net cash provided by (used for)	
operating activities	\$ (112,587)

The accompanying notes are an integral part of these financial statements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Town of Colma (the Town) is a municipal corporation governed by an elected five-member Town Council. The accompanying basic financial statements present the government and its component units, entities for which the government is considered to be financially accountable. The Town has no component units.

The Town provides customary municipal services including general governmental activities, police protection, streets, maintenance, parks and recreation activities, planning and zoning, and building and public works. The Town contracts for sanitary sewer services with local providers in Daly City and South San Francisco, for street lighting services with San Mateo County, and for water service from CalWater.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town with the effect of interfund activity removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type* activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for the Town's governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, & Financial Statement Presentation

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when "measurable" and "available". Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### C. Measurement Focus, Basis of Accounting, & Financial Statement Presentation (concluded)

For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, card room taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

<u>Capital Improvement Fund</u> accounts for resources transferred from the General Fund to complete capital improvement projects.

The Town Hall COP Project Fund accounts for the proceeds of the financing for a portion of the Town Hall Remodel project.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. This includes elimination of interfund payables and receivables and of interfund transfers.

Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

The Town may fund programs with a combination of cost-reimbursement grants, categorical block grants, and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenditures. The Town's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

Additionally the Town reports the following fund type:

The Internal Service Fund is used to account for the replacement of the Town's fleet and associated equipment provided to other Town departments on a cost reimbursement basis.

#### D. Assets, Liabilities and Net Position or Equity

#### Deposits and Investments

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the Town to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, the State Treasurer's Investment Pool, and other permitted investments.

#### NOTE 1 - <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

#### D. Assets, Liabilities and Net Position or Equity (continued)

Investments for the Town are reported at fair value. Investments in guaranteed investment contracts are reported at cost. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares.

#### Fair Value Hierarchy

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs - other than quoted prices included within level 1 - that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

#### Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds".

The Town has determined that an allowance for uncollectibles is not necessary as all receivables have been deemed collectible.

Property taxes are levied as of March 1 on property values assessed as of the same date. State statutes provide that the property tax rate be limited generally to one percent of market value, be levied by only the county, and be shared by applicable jurisdictions. The County of San Mateo (the County) collects the taxes and distributes them to taxing jurisdictions on the basis of assessed valuations subject to voter-approved debt. Property taxes are due on November 1 and March 1, and each installment becomes delinquent after December 10 and April 10, respectively. The Town receives property taxes pursuant to an arrangement with the County known as the "Teeter Plan". Under the plan, the County assumes responsibility for the collection of the delinquent taxes and pays the full allocation to the Town. The Town recognizes property tax revenues in the fiscal year in which they are levied for the Town.

#### Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when purchased.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Assets, Liabilities and Net Position or Equity (continued)

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure-type assets such as roads, bridges, sidewalks, and street lights, are reported in the accompanying basic financial statements. They are reported in the applicable governmental-type activities columns in the government-wide financial statements.

Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost when available, or at estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the Town is depreciated using the straight line method over the following estimated useful lives:

Assets	<u>Years</u>
Buildings	50
Infrastructure – street system	40-50
Vehicles	8
Equipment	5-25
Improvements	20

#### Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick leave benefits. There is a liability for a portion of unpaid accumulated sick leave since the Town does have a policy to pay certain amounts when certain employees separate from service with the Town. All vacation and sick leave is accrued when incurred in the government-wide financial statements. The liability for vacation and sick leave is recorded in the fund financial statements only when immediately due and payable, such as amounts that arise from employee retirements.

#### Deferred Outflows and Inflows of Resources

Pursuant to GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, the Town recognizes deferred outflows and inflows of resources.

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. A deferred outflow of resources is defined as a consumption of net position by the government that is applicable to a future reporting period.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. A deferred inflow of resources is defined as an acquisition of net position by the Town that is applicable to a future reporting period.

#### NOTE 1 - <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

#### D. Assets, Liabilities and Net Position or Equity (continued)

#### <u>Pensions</u>

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town of Colma's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable government-type activities statement of net position.

#### Net Position

Government-wide net position consists of the following:

<u>Restricted Net Position</u> – This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments.

<u>Unrestricted Net Position</u> – This amount includes all net position that does not meet the definition of "invested in capital assets, net of related debt" or "restricted net position".

<u>Invested in Capital Assets</u>, Net of Related Debt – This category groups all capital assets into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.

Governmental fund balance consists of the following:

#### **Fund Equity**

The accompanying basic financial statements reflect certain changes that have been made with respect to the reporting components of fund balances for governmental funds. In previous years, fund balances for governmental funds were reported in accordance with previous standards that included components for reserved fund balance, unreserved fund balance, designated fund balance, and undesignated fund balance. Due to the implementation of GASB Statement No. 54, the components of the fund balances of governmental *funds* now reflect the component classifications described below.

In the fund financial statements, governmental fund balances are reported in the following classifications:

Nonspendable fund balance includes amounts that are not in a spendable form, such as prepaid items or supplies inventories, or that are legally or contractually required to remain intact, such as principal endowments.

**Restricted** fund balance includes amounts that are subject to externally enforceable legal restrictions imposed by outside parties (i.e., creditors, grantors, contributors) or that are imposed by law through constitutional provisions or enabling legislation.

#### NOTE 1 - <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (concluded)

#### D. Assets, Liabilities and Net Position or Equity (concluded)

Committed fund balance includes amounts whose use is constrained by specific limitations that the government imposes upon itself, as determined by a formal action of the highest level decision-making authority. The Town Council serves as the Town's highest level decision-making authority and has the authority to establish, modify or rescind a fund balance commitment via minutes' action.

**Assigned** fund balance includes amounts intended to be used by the Town for specific purposes, subject to change, as established either directly by the Town Council or by management officials to whom the assignment authority has been delegated by the Town Council.

**Unassigned** fund balance is the residual classification that includes the spendable amounts in the General Fund that are available for any purpose.

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) fund balances are available, the Town's policy specifies that restricted revenues will be applied first. When expenditures are incurred for the purposes for which committed, assigned, or unassigned fund balances are available, the Town's policy is to apply committed fund balances first, then apply assigned fund balances, and finally unassigned fund balances.

#### NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE & FUND FINANCIAL STATEMENTS

### A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

The governmental fund balance sheet includes reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains, "capital assets are not financial resources and are not reported in the funds."

The details of this difference are as follows:

Capital assets	\$ 73,268,508
Less: accumulated deprecation	 (17,475,821)
Net adjustment to increase fund balance - total governmental funds to	
arrive at net position – governmental activities	\$ 55,792,687

Another element of the reconciliation explains that "long-term liabilities" are not due and payable in the current period and are therefore not reported in the funds. The details are as follows:

Long-Term Debt Obligations:	
Deferred outflows – pension	\$ 3,863,033
Deferred outflows - OPEB	1,610,181
Deferred inflows – pension	(269,410)
Compensated absences	(1,234,720)
Certificates of participation	(4,900,000)
Net other post-employment benefit obligation	(13,892,928)
Net pension liability	 (10,682,188)
Net adjustment to decrease fund balance - total governmental funds to arrive	
at net position – governmental activities	\$ (25,506,032)

#### NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE & FUND FINANCIAL STATEMENTS (concluded)

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances with the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this difference and other significant components of the difference are as follows:

Capital outlay	\$ 8,263,302
Depreciation expense	(1,207,373)
Internal service fund	(101,269)
Compensated absences	(113,130)
Certificates of participation	110,000
Pension expense	(669,394)
Net other post-employment benefit obligation (OPEB)	119,588
Net adjustment to decrease net changes in fund balances – total	
governmental funds to arrive at changes in net position of governmental activities	\$ <u>6,401,724</u>

#### NOTE 3 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budgetary Information

Annual budgets are adopted on a basis consistent with U.S. generally accepted accounting principles for all funds. All annual appropriations lapse at fiscal year-end. Before the end of each fiscal year, all departments of the Town submit requests to the Town Manager so that a budget may be prepared. Before June 30, the proposed budget is presented to the Town Council for review. The Town Council holds public hearings and a final budget must be prepared and adopted no later than June 30.

The appropriated budget is prepared by fund, function, and department. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level.

Expenditures for capital projects or the creation of additional positions requires the specific authorization of the Town Council. Encumbrance accounting is not employed.

#### NOTE 4 - DETAILED NOTES ON ALL FUNDS

#### A. Cash and Investments

Cash and investments consisted of the following at June 30:

	mo	onths or less
Demand deposits	\$	6,453,677
Cash and investments with fiscal agent		2,541
Local Agency Investment Fund (LAIF)		8,872,646
San Mateo County Treasurer's Investment Pool		18,931,258
Total	<u>\$</u>	34,260,122

Maturity 12

#### NOTE 4 - <u>DETAILED NOTES ON ALL FUNDS</u> (continued)

#### A. Cash and Investments (continued)

The Town's total cash and investments consisted of:

Unrestricted \$ 34,257,581

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of the Town's investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

Information about the sensitivity of the fair values of the Town's investments (including investments held by bond trustees) to market interest rate fluctuations is provided by the above table that shows the distribution of the Town's investments by maturity or earliest call date.

California Law requires banks and savings and loan associations to pledge government securities with a market value of 110% of the Town's cash on deposit or first trust deed mortgage notes with a value of 150% of the deposit as collateral for these deposits. Under California Law, this collateral is held in the Town's name and places the Town ahead of general creditors of the institution.

As of June 30, 2018, the Town holds \$2,541 in unexpended proceeds from the Certificates of Participation, which were included in Cash and Investments recorded in the Capital Projects Fund. These restricted funds are spent on project costs as defined in the underlying indenture.

The Town does not enter into reverse repurchase agreements. Trustees under bond indentures may also invest in guaranteed investment contracts.

The Town's investments are carried at fair value instead of cost, as required by U.S. generally accepted accounting principles. The Town adjusts the carrying value of its investments to reflect their fair value at each fiscal year end, and it includes the effects of these adjustments in income for that fiscal year.

The Town is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The Town reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, and floating rate securities issued by federal agencies, government-sponsored enterprises, United States Treasury Notes and Bills, and corporations.

The Town maintains specific cash deposits with the County and voluntarily participates in the external investment pool of the County. The County is restricted by state code in the types of investments it can make. Furthermore, the County Treasurer has a written investment policy, approved by the Board of Supervisors, which is more restrictive than state code as to terms of maturity and type of investment. Also, the County has an investment committee that performs regulatory oversight for its pool as required by California Government Code Section 27134.

#### NOTE 4 - <u>DETAILED NOTES ON ALL FUNDS</u> (continued)

#### A. Cash and Investments (concluded)

The County's investment policy authorizes the County to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, certificates of deposit, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances, repurchase agreements, and the State Treasurer's investment pool.

At June 30, 2018, the Town's cash with the County Treasurer is stated at fair value. However, the value of the pool shares in the County that may be withdrawn is determined on an amortized cost basis, which is different than the fair value of the Town's position in the pool.

#### Fair Value Hierarchy

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the Town as of June 30, 2018:

Investment Type		Level 2	Exempt	Total
California Local Agency Investment Fund	\$	8,872,646	\$ _	\$ 8,872,646
San Mateo Co. Treasurer's Investment Pool		18,931,258	-	18,931,258
Held by Trustees:				
U.S. Treasury Notes		2,541	 <u>-</u>	 2,541
Total investments	\$_	27,806,445	\$ 	27,806,445
Cash in banks and on hand				 6,453,677
Total cash and Investments				\$ 34,260,122

The California Local Agency Investment Fund (LAIF) classified in Level 2 of the fair value hierarchy, are valued using quoted prices for a non-active market portfolio at fiscal year-end. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by the custodian bank.

#### Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The actual ratings as of June 30, 2018 are provided by Standard and Poor's except as noted.

Investment Type		Total
Money Market Mutual Funds	\$	_
Not rated:		
California Local Agency Investment Fund		8,872,646
San Mateo County Treasurer's Investment Pool		18,931,258
Cash in banks and on hand		6,453,677
Exempt from rating requirement:		
U.S. Treasury Notes		2,541
Total cash and investments	<u>\$</u>	34,260,122

#### NOTE 4 - <u>DETAILED NOTES ON ALL FUNDS</u> (continued)

#### B. Receivables

Receivables as of year-end for the government's individual major and nonmajor funds in the aggregate were as follows:

	Nonmajor				
	,	General		Funds	Total
Receivables:				_	
Interest	\$	127,507	\$	-	\$ 127,507
Taxes		1,778,868		-	1,778,868
Accounts		432,860		38,045	 470,905
Net total receivables	\$	2,339,235	\$	38,045	\$ 2,377,280

#### C. Capital Assets

Capital asset activity for the year ended June 30, 2018 was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Governmental activities:				
Capital assets, not being depreciated:		•		
Land	\$ 7,595,471	\$ -	\$ -	\$ 7,595,471
Construction in progress	<u>5,439,550</u>	<u>8,204,108</u>	_	13,643,658
Total capital assets, not being depreciated	13,035,021	<u>8,204,108</u>		21,239,129
Capital assets, being depreciated				
Buildings	19,507,125	-	-	19,507,125
Improvements other than buildings	3,478,524	_		3,478,524
Machinery and equipment	2,458,828	122,194	63,000	2,518,022
Infrastructure - street systems	26,525,709			26,525,709
Total capital assets, being depreciated	51,970,186	122,194	63,000	52,029,379
Less accumulated depreciation for:				
Buildings	(4,908,577)	(385,735)	_	(5,294,312)
Improvements other than buildings	(2,042,970)	(162,628)	-	(2,205,598)
Machinery and equipment	(1,495,697)	(203,930)	52,499	(1,647,128)
Infrastructure - street systems	<u>(7,821,205</u> )	<u>(507,578</u> )		(8,328,783)
Total accumulated depreciation	<u>(16,268,449</u> )	<u>\$(1,259,871</u> )	<u>\$ 52,499</u>	(17,475,821)
Total capital assets, being depreciated, net	35,701,737			<u>34,553,558</u>
Governmental activities capital assets net	<u>\$48,736,758</u>			<u>\$55,792,687</u>

Depreciation expense was charged to functions/programs of the Town as follows:

Governmental activities:	
Public works	\$ 1,259,871
Total depreciation expense - governmental activities	\$ 1,259,871

#### NOTE 4 - <u>DETAILED NOTES ON ALL FUNDS</u> (continued)

#### D. Interfund Receivables, Payables and Transfers

Interfund transfers at June 30, 2018 were as follows:

	Transfers In			Transfers Out		
General Fund	\$	29,499	\$	1,183,819		
Debt service		297,361		193		
Town Capital Project Fund		888,840		29,499		
Town Hall COP Project Fund		<u> 193</u>		2,382		
Totals	\$	1,215,893	\$	1,215,893		

The transfers out of the General Fund were made for the purpose of financing capital projects and debt service undertaken during the fiscal year.

#### E. Long-Term Debt

#### Changes in long-term liabilities

Long-term debt activity for the 2018 fiscal year was as follows:

	Beginning Balances	Additions	Reductions	Ending Balances	Due Within One Year
Certificates of Participation	\$ 5,010,000	\$ -	\$ 110,000	\$ 4,900,000	\$ 115,000
Net OPEB	5,796,066	8,096,862	-	13,892,928	-
Net Pension Liability	9,449,072	1,233,116	-	10,682,188	
Compensated absences	1,121,586	281,921		1,403,507	<u>168,787</u>
Totals	<u>\$21,376,724</u>	<u>\$ 9,611,899</u>	<u>\$ 110,000</u>	\$30,878,623	<u>\$ 283,787</u>

#### Certificates of Participation

On September 24, 2015, the Town issued \$5.3 million in Certificates of Participation through Stifel, Nicolaus & Company, Incorporated. The funds and debt service payments are administered under a Trustee Agreement with Bank of New York Mellon. This financing will be used to fund a portion of the Town Hall renovation project.

#### NOTE 4 - <u>DETAILED NOTES ON ALL FUNDS</u> (concluded)

#### E. Long-Term Debt (concluded)

The annual requirements to amortize the debt outstanding as of June 30, 2018, including interest payments, are as follows:

Period Ending	P	rincipal	Interest	Total
2019	\$	115,000	\$ 181,269	\$ 296,269
2020		115,000	178,969	293,969
2021		120,000	174,369	294,369
2022		125,000	169,569	294,569
2023		130,000	164,569	294,569
2024		135,000	160,669	295,669
2025		135,000	156,619	291,619
2026		140,000	151,219	291,219
2027		145,000	146,319	291,319
2028		150,000	141,969	291,969
2029		155,000	137,281	292,281
2030		160,000	132,244	292,244
2031		165,000	126,844	291,844
2032		175,000	121,069	296,069
2033		180,000	115,163	295,163
2034		185,000	108,638	293,638
2035		190,000	101,238	291,238
2036		200,000	93,638	293,638
2037		210,000	86,138	296,138
2038		215,000	78,263	293,263
2039		225,000	70,200	295,200
2040		230,000	61,200	291,200
2041		240,000	52,000	292,000
2042		250,000	42,400	292,400
2043		260,000	32,400	292,400
2044		270,000	22,000	292,000
2045		280,000	 11,200	 291,200
Total	\$	4,900,000	\$ 3,017,456	\$ 7,917,456

#### NOTE 5 - OTHER INFORMATION

#### A. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Town obtains insurance coverage. The Town is a member of the ABAG PLAN Corporation (PLAN), which provides a pooled risk sharing insurance program. The PLAN provides the Town with insurance coverage of \$15 million per loss for liability claims. The Town has a \$50,000 self-insurance retention limit similar to a deductible.

#### NOTE 5 - OTHER INFORMATION (continued)

#### A. Risk Management (concluded)

The PLAN insurance has two different layers of coverage. Layer 1 is a \$5 million self-insured layer shared by participants; Layer 2 is commercial excess insurance coverage for \$10 million beyond the \$5 million PLAN coverage. The PLAN also provides the Town with \$1 million pooled employee dishonesty coverage. Property coverage is also provided by the PLAN with the Town having a \$10,000 deductible. The PLAN provides the coverage using a self-insured pool to cover losses up to \$100,000. The PLAN purchases an insurance policy to cover losses above its \$100,000 self-insured retention with a per occurrence coverage for all members combined up to \$1 billion. Workers' compensation insurance is provided to the Town by EIA (Entity Insurance Authority) at statutory coverage limits, without a deductible. The Town had no significant changes in insurance coverage during the year. For the Fiscal Year ending June 30, 2018, the Town incurred liability claims expenses totaling \$73,362. There was one open claim as of June 30, 2018.

#### B. Contingencies and Commitments

#### Litigation

The Town is involved in litigation incurred in the normal course of conducting Town business. Town management believes, based upon consultation with its counsel, that these cases, in the aggregate, are not expected to result in a material adverse financial impact on the Town.

#### C. Public Employees Retirement System

Plan Description: Based on PERS eligibility criteria all qualified permanent and probationary employees are eligible to participate in the Town's following cost-sharing multiple employer defined benefit pension plans (Plans):

- Town Miscellaneous (Tier 1)
- Town Miscellaneous (Tier 2)
- Town Miscellaneous (Tier 3 PEPRA)
- Town Safety (Tier 1)
- Town Safety (Tier 2)
- Town Safety (Tier 3 PEPRA)

The Plans are administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plans are established by State statute and Town resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided - CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law. The applicable PERS plan depends on the employee classification and hire date. In some situations hiring of an employee who was previously an active member in PERS results in the "Classic" Plan benefit regardless of the date of hiring.

#### NOTE 5 - OTHER INFORMATION (continued)

#### C. Public Employees Retirement System (continued)

The Plan provisions and benefits in effect at June 30, 2018, are summarized as follows:

	Town Miscellaneous				
		8/1/2012 -			
	Prior to	12/31/2012	On or after		
Hire date	August 1, 2012	(or "Classic")	January 1, 2013		
Benefit formula	2.5% @ 55	2% @ 60	2% @ 62		
Benefit vesting schedule	5 years service	5 years service	5 years service		
Benefit payments	•	monthly for	•		
	monthly for life	life	monthly for life		
Retirement age	50 - 55	50 - 63	52 - 67		
Monthly benefits, as a % of eligible		1.091% to			
compensations	2.0% to 2.5%	2.418%	1.0% to 2.5%		
Required employee contribution rates	8%	7%	6.25%		
Required employer contribution rates	19.176%	8.005%	6.25%		
		Town Safety			
		On or after			
	Prior to	January 1, 2012	On or after		
Hire date	January 1, 2012	(or "Classic")	January 1, 2013		
Benefit formula	3% @ 50	3% @ 55	2.7% @ 57		
Benefit vesting schedule	5 years service	5 years service	5 years service		
Benefit payments		monthly for			
	monthly for life	life	monthly for life		
Retirement age	50 - 55	50 - 55	50 - 57		
Monthly benefits, as a % of eligible					
compensations	3%	2.4 to 3%	2.0% to 2.7%		
Required employee contribution rates	9%	9%	11.5%		
Required employer contribution rates	34.595%	20.774%	11.5%		

The Town's Miscellaneous and Safety Rate Plans are part of the public agency cost-sharing multiple-employer defined benefit pension plan (PERF C), which is administered by the California Public Employees' Retirement System (CalPERS). PERF C consists of a miscellaneous pool and a safety pool (also referred to as "risk pools"), which are comprised of individual employer miscellaneous and safety rate plans, respectively. Individual employers may sponsor more than one miscellaneous and safety rate plan. The employer participates in one cost-sharing multiple-employer defined benefit pension plan regardless of the number of rate plans the employer sponsors. The Town sponsors six rate plans (three miscellaneous and three safety).

Contributions - Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Town is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

#### NOTE 5 - OTHER INFORMATION (continued)

#### C. Public Employees Retirement System (continued)

For the year ended June 30, 2018, the contributions recognized as part of pension expense for each Plan were as follows:

	Total Miscellaneous
Employer Contributions	\$333,699
	Total Safety
Employer Contributions	\$930,366

As of June 30, 2018, the Town reported net pension liabilities for its proportionate shares of the net pension liability of the Miscellaneous and Safety Plans as follows:

<b>5-0</b>	<b>\</b>	Proportionate
		Share of Net
		Pension Liability
Miscellaneous	\$	3,044,014
Safety	_	7,638,174
Total Net Pension Liability	\$	10,682,188

The Town's net pension liability for the Plans is measured as the proportionate share of the net pension liability. The net pension liability of the Plans is measured as of June 30, 2017, and the total pension liability for each Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. The Town's proportionate share of the net pension liability for each Plan as of June 30, 2016 and 2017 was as follows:

Town Miscellaneous Plan	Miscellaneous
Proportion - June 30, 2016	.077%
Proportion - June 30, 2017	.077%
Change – Increase (Decrease)	(.00%)
	, ,
Town Safety Plan	Safety
Proportion - June 30, 2016	.130%
Proportion - June 30, 2017	.128%
Change – Increase (Decrease)	(.002%)

For the year ended June 30, 2018, the Town recognized pension expense of \$1,926,974. At June 30, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### NOTE 5 - OTHER INFORMATION (continued)

#### C. Public Employees Retirement System (continued)

	Ο	Deferred utflows of Resources	I	Deferred nflows of Resources
Pension contributions subsequent to measurement date	\$	1,264,065	\$	-
Differences between actual and expected experience		84,341		70,216
Changes in assumptions		1,598,832		122,466
Net differences between projected and actual earnings on plan investments Change in proportions and differences between actual		352,062		-
contributions and proportionate share of contributions  Total	\$	563,733 3,863,033	\$	76,728 269,410

\$1,264,065 reported as deferred outflows of resources related to contributions subsequent to measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30		
2019	\$ 7	761,490
2020	1,0	089,006
2021		585,893
2022	(2	206,830)
Total	<u>\$ 2,3</u>	329 <u>,559</u>

<u>Actuarial Assumptions</u> - For the measurement period ended June 30, 2017, the total pension liability was determined by rolling forward the June 30, 2016 total pension liability. The June 30, 2017 total pension liability was based on the following actuarial methods and assumptions:

Valuation Date Measurement Date Actuarial Cost Method	June 30, 2016 June 30, 2017 Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.75%
Payroll Growth	3.00%
Projected Salary Increase	Varies by Entry Age and Service
Investment Rate of Return	7.15% (1)
Mortality	Derived using CalPERS Membership Data for all Funds (2)

(1) Net of pension plan investment expenses, including inflation.

<sup>(2)</sup> The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the CalPERS 2014 experience study report available on CalPERS website.

#### NOTE 5 - OTHER INFORMATION (continued)

#### C. <u>Public Employees Retirement System</u> (continued)

Change in Assumptions – In 2017, the accounting discount rate was reduced from 7.65% to 7.15%.

Discount Rate - The discount rate used to measure the total pension liability was 7.15% for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

CalPERS is scheduled to review all actuarial assumptions as part of its regular Asset Liability Management (ALM) review cycle. Any changes to the discount rate will require Board action and proper stakeholder outreach. For these reasons, CalPERS expects to continue using a discount rate net of administrative expenses for GASB Statement Nos. 67 and 68 calculations through at least the 2017-18 fiscal year. CalPERS will continue to check the materiality of the difference in calculation until such time as they have changed their methodology.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

	New Strategic	Real Return	Real Return
Asset Class	Allocation	Years 1-10	Years 11+
Global Equity	47%	4.90%	5.38%
Global Fixed Income	19%	0.80	2.27%
Inflation Sensitive	6%	0.60	1.39%
Private Equity	12%	6.60	6.63%
Real Estate	11%	2.80	5.21%
Infrastructure and Forestland	3%	3.90	5.36%
Liquidity	2%	(0.40)	(0.90)%
Total	100%	•	. ,

#### NOTE 5 - OTHER INFORMATION (concluded)

#### C. <u>Public Employees Retirement System</u> (concluded)

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the Town's proportionate share of the net pension liability for each Plan, calculated using the discount rate for each Plan, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Miscellaneous	Safety
1% Decrease	6.15%	6.15%
Net Pension Liability	\$4,446,204	\$11,514,721
Current Discount Rate	7.15%	7.15%
Net Pension Liability	\$3,044,014	\$7,638,174
1% Increase	8.15%	8.15%
Net Pension Liability	\$1,882,665	\$4,469,291

<u>Pension Plan Fiduciary Net Position</u> - Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

#### D. Restricted Net Position and Fund Balances

Portions of the unassigned fund balance in the fund financial statements may be assigned to indicate tentative plans for financial resources being utilized in a future period, such as for general contingencies or capital projects. Such plans are subject to change, have not been legally authorized, and may not result in expenditures.

	General		
Purpose	Fund	Other Funds	Total
Committed fund balances were: Debt service costs Retiree Health Care costs Budget Stabilization Total	\$ 600,000 42,000 14,900,000 15,542,000	\$ ` - - -	\$ 600,000 42,000 14,900,000 15,542,000
Assigned fund balances were: Litigation Insurance Disaster response Measure A – Transportation Tax Gas Tax – Streets and Roads Law Enforcement – State Grants Debt Service - Trustee Capital Projects - Town Capital Project Total	100,000 100,000 750,000 - - - - - - 950,000	174,399 15,403 192,052 2,541 8,015,221 8,399,616	100,000 100,000 750,000 174,399 15,403 192,052 2,541 8,015,221 9,349,616
Unassigned fund balances were: General Fund	7,964,213	(11,269)	7,952,944
Grand Total	<u>\$ 24,456,213</u>	<u>\$ 8,388,347</u>	<u>\$ 32,844,560</u>

#### NOTE 6 - DEFERRED COMPENSATION PLAN

The Town employees may defer a portion of their compensation under a Town sponsored Deferred Compensation Plan (the Plan) created in accordance with Internal Revenue Code Section 457. Under this Plan, participants are not taxed on the deferred portion of the compensation until it is distributed to them; distributions may be made only at termination, retirement, death or in an emergency as defined by the Plan.

Separate from any amounts that employees voluntarily defer, regular employees are eligible to receive a \$100 monthly matching contribution made to the Plan as a benefit by the Town. A total of 34 employees received this benefit during the fiscal year ending June 30, 2018. The Town's contributions towards this benefit for the fiscal year ended June 30, 2018 were \$44,550.

The laws governing the Plan assets require Plan assets to be held by a Trust for the exclusive benefits of Plan participants and their beneficiaries. Since the assets held under this Plan are not the Town's property, are not managed by the Town and are not subject to claims by general creditors of the Town, they have been excluded from these financial statements.

#### NOTE 7 - POST-EMPLOYMENT BENEFITS OTHER THAN RETIREMENT

#### Other Post-employment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense information about the fiduciary net position of the Town of Colma Retiree Benefits Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

#### Plan Description

The Town administers a single-employer defined-benefit post-employment healthcare plan. Benefits vary by hire date and employment status: General employees, Colma Peace Officers Association (POA) employees, and Police Communications/Records (PCR) employees. Benefits continue to dependents, including surviving spouses.

#### Benefits Provided

Benefit Tier A covers POA and PCR employees hired before May 31, 2008, and General employees hired before July 1, 2012. The Town pays 100% of medical premiums.

Benefit Tier B covers General employees hired between July 1, 2012 and March 31, 2017, and POA and PCR employees hired after June 1, 2008, but before June 30, 2012. The Town pays the medical premium multiplied by a vesting percentage, ranging from 50% for those with at least 10 years of service to 100% for those who have 20 or more years of service.

Benefit Tier C covers POA and PCR employees hired between July 1 2012 and March 31, 2017. Benefits are the same as Tier B, but the maximum paid by the Town is capped at the highest of the second most costly plan.

#### NOTE 7 - POST-EMPLOYMENT BENEFITS OTHER THAN RETIREMENT (continued)

Benefit Tier D for General, POA, and PCR employees hired after April 1, 2017, the Town pays the PEMHCA minimum for those enrolled in a CalPERS medical plan. As stated in the memorandums of understanding with the POA and PCR, the start date for this Tier was January 1, 2017. The implementation of the required plans delayed the implementation to April 1, 2017. No new employees were eligible between January 1, 2017 and March 31, 2017.

The Town pays 100% of the dental premiums for General employees and PCR employees hired before May 1, 2010, and for POA employees hired before June 1, 2008.

#### Employees Covered by Benefit Terms

At June 30, 2016 (the census date), the benefit terms covered the following employees:

Inactive employees or beneficiaries currently receiving benefit payments:	49
Inactive employees entitled to but not yet receiving benefit payment:	0
Active plan members:	42

#### Contributions

The Town establishes rates based on an actuarially determined rate.

For the year ended June 30, 2018 the Town's expected contribution rate is 40.23% of coveredemployee payroll. Employees pay the difference between the benefit they receive and the monthly premium.

#### Net OPEB Liability

The Town's net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2016.

#### Actuarial Assumptions

The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation: 2.50%

Salary increases: Aggregate salary increases 3.00%. Individual salary increases based on CalPERS.

Investment rate of return: 5.50%

Healthcare cost trend rates: 7.00% in the first year, trending down to 3.94% over 58 years.

Mortality rates were based on CalPERS tables.

The long-term expected rate of return on OPEB plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of the arithmetic real rates of return for each major asset class are summarized in the following table:

#### NOTE 7 - POST-EMPLOYMENT BENEFITS OTHER THAN RETIREMENT (continued)

		Long-Term
	Target	Expected Real Rate
Asset Class	Allocation	of Return
International Stocks	7.2%	5.52%
Large Cap Value	2.5%	5.39%
Large Cap Growth	2.5%	5.39%
Large Cap Core	9.8%	5.39%
Small Cap	4.5%	5.73%
Mid Cap	2.2%	5.73%
Real Estate	1.4%	4.25%
Cash	3.5%	5.39%
Inter-Term Bond	53.5%	0.65%
Short-Term Bond	10.1%	2.08%
Floating Rate Note	2.8%	2.08%
Total	100.0%	3.04%

#### Discount Rate

The discount rate used to measure the total OPEB liability was 5.50%. The projection of cash flows used to determine the discount rate assumed that the Town contribution will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to cover all future OPEB payments. Therefore, the discount rate was set equal to the long-term expected rate of return.

#### Changes in the Net OPEB Liability

	Increases (Decreases)					
		tal OPEB Liability (a)		Fiduciary Position (b)	,	et OPEB Liability (c)
Balances as of June 30, 2017	\$	15,649,149	\$	1,610,173		\$ 14,038,976
Changes for the year:						
Service cost		758,157		_		758,157
Interest		843,948		-		843,948
Differences between actual and		·				,
expected experience				-		-
Contributions						
Employer - explicit subsidy		-		1,536,095		(1,536,095)
Employer - implicit subsidy		-		100,546		(100,546)
Employee		-		_		-
Net investment income		-		116,812		(116,812)
Benefits payments, including				,		( ) /
refunds of employee contributions		(508,719)		(508,719)		-
Implicit rate subsidy fulfilled		(100,546)		(100,546)		_
Administrative expenses				(5,300)		5,300
Net changes		992,840		1,138,888		(146,048)
Balances as of June 30, 2018	\$	16,641,989	\$	2,749,061		\$ 13,892,928

#### NOTE 7 - <u>POST-EMPLOYMENT BENEFITS OTHER THAN RETIREMENT</u> (concluded)

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.50%) or one percentage point higher (6.50%) follows:

	Plan's Net OPEB Liability/(Asset)	
1% Decrease	Current Discount Rate	1% Increase
(4.5%)	(5.5%)	(6.5%)
\$ 15,455,747	\$ 13,892,928	\$ 10,850,170

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.00%) or one percentage point higher (8.00%) than current healthcare cost trend rates follows:

Plan's Net OPEB Liability/(Asset)					
1% Decrease	Trend Rate	1% Increase			
6.00% decreasing to 2.94%	7.00% decreasing to 3.94%	8.00% decreasing to 4.94%			
\$ 10,482,741	\$ 13,892,928	\$ 16,174,342			

#### OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB

For the year ended June 30, 2018, the Town recognized an OPEB expense of \$1,490,593. At June 30, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		_	eferred
O	utflows of	Int	flows of
F	Resources	Re	sources
\$	1,610,181	\$	-
	-		
	-		-
			_
\$	1,610,181	\$	
	O	-	Outflows of Resources Resources \$ 1,610,181 \$

\$1,610,181 reported as deferred outflows of resources related to contributions subsequent to measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2019.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ended	
6/30/18	\$ -
6/30/19	-
6/30/20	-
6/30/21	-
6/30/22	-

#### NOTE 8 - PRIOR PERIOD ADJUSTMENT & NEW ACCOUNTING PRONOUNCEMENT

For the year ended June 30, 2018, the beginning net position has been adjusted by \$6,606,268 to decrease the net position balance as of the beginning of the period. The net OPEB liability was adjusted in accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

The Police Safety Grant Fund beginning fund balance was restated to correct a reporting error in the prior year in the amount of \$30,195. The combined prior period adjustments were (\$6,576,071).

REQUIRED SUPPLEMENTAL INFORMATION

#### REQUIRED SUPPLEMENTARY INFORMATION

#### BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

For the Year Ended June 30, 2018 (UNAUDITED)

	Budgeted Amounts						
	C	Original and		Actual		Variance with	
		Final		Amounts		Final Budget	
REVENUES							
Property taxes and other taxes	\$	15,999,075	\$	16,478,766	\$	479,691	
Licenses and permits		170,740		278,046		107,306	
Fines and forfeits		69,000		73,907		4,907	
Intergovernmental		17,010		54,636		37,626	
Use of money and property		477,802		396,108		(81,694)	
Other revenues		26,200		307,338		281,138	
Charges for services		876,370	_	1,156,751	_	280,381	
Total revenues		17,636,197		18,745,552	_	1,109,355	
EXPENDITURES							
Current:							
General government		3,286,620		3,156,444		130,176	
Public safety		6,816,610		7,086,688		(270,078)	
Public works		3,411,280		2,887,103		524,177	
Planning		346,710		443,700		(96,990)	
Recreation		985,400		1,108,920		(123,520)	
Total expenditures	_	14,846,620	_	14,682,855		163,765	
Excess (deficiency) of							
revenues over expenditures		2,789,577		4,062,697		1,273,120	
OTHER FINANCING SOURCES (USES)							
Transfers in		-		29,499		29,499	
Transfers out		(1,185,910)		(1,183,819)		2,091	
Total other financing sources (uses)		(1,185,910)		(1,154,320)		31,590	
Net change in fund balance	\$	1,603,667		2,908,377	\$	1,304,710	
Fund balance, beginning of period				21,547,836			
Fund balance, end of period			\$	24,456,213			

# Town of Colma <u>SCHEDULE OF THE LOCAL GOVERNMENT'S PROPORTIONATE</u> <u>SHARE OF THE NET PENSION LIABILITY - MISCELLANOUS</u> June 30, 2018

Measurement Date, June 30	2017	2016	2015	2014
Proportion of the net pension liability	0.07722%	0.07743%	0.08263%	0.07547%
Proportion share of the net pension liability	\$ 3,044,014	\$ 2,689,973	\$ 2,267,047	\$ 1,865,120
Covered - employee payroll	\$ 1,714,156	\$ 1,569,041	\$ 1,439,421	\$ 1,680,743
Proportionate share of the net pension liability as percentage of covered-employce payroll	177.58%	156.93%	144.49%	129.57%
Plan fiduciary net position as a percentage of the total pension liability	73.31%	74.06%	78.40%	79.82%

7

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation.

# Town of Colma SCHEDULE OF THE LOCAL GOVERNMENT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - SAFETY

June 30, 2018

Measurement Date, June 30	2017	2016	2015	2014
Proportion of the net pension liability	0.12783%	0.19457%	0.19974%	0.20336%
Proportion share of the net pension liability	\$ 7,638,175	\$ 6,759,099	\$ 5,479,917	\$ 5,026,111
Covered - employee payroll	\$ 2,316,450	\$ 2,180,395	\$ 2,164,223	\$ 1,881,631
Proportionate share of the net pension liability as percentage of covered-employee payroll	329.74%	309.99%	253.20%	267.11%
Plan fiduciary net position as a percentage of the total pension liability	73.31%	74.06%	78.40%	79.82%

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation.

#### Town of Colma SCHEDULE OF CONTRIBUTIONS - MISCELLANEOUS

June 30, 2018

City Miscellaneous Plan

Fiscal Year Ending June 30	2018	2017	2016	2015
Contractually required contribution (actuarially determined)	\$ 333,699	\$ 294,899	\$ 359,763	\$ 226,748
Contributions in relation to the actuarially determined contributions	(333,699)	(290,520)	(249,024)	(226,748)
Contribution deficiency (excess)	\$ -	\$ 4,379	\$ 110,739	\$
Covered - employee payroll	\$ 2,089,864	\$ 1,714,156	\$ 1,569,041	\$ 1,439,421
Contributions as a percentage of covered-employee payroll				
percentage of covered-employee payroll	15.97%	17.20%	22.93%	15.75%

#### Notes to Schedule:

Benefit Changes: There were no changes to benefit terms that applied to all members of the Public Agency Pool.

Changes of Assumptions: There were no changes of assumptions.

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation.

#### Town of Colma SCHEDULE OF CONTRIBUTIONS - SAFETY

June 30, 2018

City Safety Plan

Fiscal Year Ending June 30	2018	2017	2016	2015
Contractually required contribution (actuarially determined)	\$ 930,366	\$ 788,713	\$ 820,095	\$ 712,647
Contributions in relation to the actuarially determined contributions	(930,366)	(757,355)	(687,933)	(712,647)
Contribution deficiency (excess)	<u>\$</u>	\$ 31,358	\$ 132,162	\$ -
Covered - employee payroll	\$ 2,255,812	\$ 2,316,450	\$ 2,180,395	\$ 2,164,223
Contributions as a percentage of covered-employee payroll				
percentage of covered-employee payroll	41.24%	34.05%	37.61%	32.93%

#### Notes to Schedule:

Benefit Changes: There were no changes to benefit terms that applied to all members of the Public Agency Pool.

Changes of Assumptions: There were no changes of assumptions.

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation.

### Town of Colma

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CHANGE IN THE NET OPEB LIABILITY AND RELATED RATIIOS

For the Year Ended June 30, 2018

Total OPEB Liability		2018
Service cost	<del></del>	758,157
Interest		843,948
Benefit payments, included refunds of employee contributions		(508,719)
Implicit rate subsidy fulfilled		(100,546)
Net change in total OPEB liability		992,840
Total OPEB liability - beginning of year		15,649,149
Total OPEB liability - end of year	\$	16,641,989
Plan Fiduciary Net Position		
Net investment income	\$	116,812
Contributions		
Employer - explicit subsidy		1,536,095
Employer - implicit subsidy		100,546
Benefit payments, included refunds of employee contributions		(508,719)
Implicit rate subsidy fulfilled		(100,546)
Administrative expense		(5,300)
Net change in plan fiduciary net position		1,138,888
Plan fiduciary net position - beginning of year	<u></u>	1,610,173
Plan fiduciary net position - end of year		2,749,061
District's net OPEB liability - end of year	<u>\$</u>	13,892,928
Plan fiduciary net position as a percentage of the total OPEB liability		16.52%
Covered-employee payroll	\$	4,068,515
Net OPEB liability as a percentage of covered-employee payroll		341.47%

The schedules present information to illustrate changes in the Town of Colma's changes in the net OPEB liability over a ten year period when the information is available.

### Town of Colma

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF TOWN OF COLMA'S CONTRIBUTIONS - OPEB

For the Year Ended June 30, 2018

	 2018
Actuarially determined contribution  Contributions in relation to the actuarially determined contribution  Contribution deficiency (excess)	\$  1,636,641 (1,636,641)
Covered payroll	\$ 4,068,515
Contributions as a percentage of covered payroll	40.23%

The schedules present information to illustrate changes in the Town of Colma's contributions over a ten year period when the information is available.

#### Notes to Schedule:

Assumptions and Methods	
Actuarial cost method	Entry age normal, level percent of pay
Amortization method	Closed period, level percent of pay
Amortization period	20 years
Asset valuation method	Market value projected to fiscal year-end 2017 by the Town of Colma
Inflation	2.50%
Assumed Rate of Payroll Growth	3.00%
Healthcare trend rates	7.00%, trending down to 3.94%
PEMHCA trend rate	3.00%
Rate of return on assets	5.50%
Mortality rate	CalPERS rates
Retirement rates	CalPERS rates
Other information	The ADC takes into account the implicit subsidy

Town of Colma
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
June 30, 2018

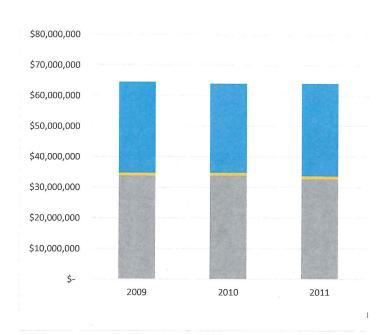
					CO	Special Revenue Funds	nue Funds							Total
						State			Lo	Local law			4	Nonmajor
					Trans	Transportation	Public Safety	ety	Enfo	Enforcement	-	Debt	Ĝ	Governmental
		Gas Tax	Me	Measure $\lambda$		Grant	Grants		9	Grants	S	Service		Funds
ASSETS	, <del>6</del>	17 713	ŧ	163 801	₩	(10,007)	<b>⇔</b> ∝	18 101	₩	174 238	₩	7 541	#	364 247
Cash and investments Receivables from other governments	<del>\$</del>	1,413	<del>-</del>	10,508	<b>9</b>	25,674		121	ş	- 1	€	1,011	<b>→</b>	37,492
Total Assets	<b>⇔</b>	18,723	₩	174,399	↔	13,647	18	18,191	€4	174,238	↔	2,541	<b>↔</b> ∥	401,739
LIABILITIES AND FUND BALANCES														
Liabilities: Accounts payable	₩	3,320	₩.	1	₩	24,916	₩.	73	₩	304	*	1	₩	28,613
Total Liabilities		3,320		ı		24,916		73		304		1		28,613
						-								
Fund balances: Assigned		15,403		174,399		ı	18	18,118		173,934		2,541		384,395
Unassigned		1		\$		(11,269)		1		1		t		(11,269)
Total Fund Balances		15,403		174,399		(11,269)	18	18,118		173,934		2,541		373,126
Total Liabilities and Fund Balances	₩.	18,723	<del>∜</del> 5-	174,399	₩	13,647	18	18,191	<del>(</del>	174,238	₩	2,541	₩	401,739

Town of Colma
COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES

Ō	OMBININ	NON L	EDULE HANGE MAJOR	OF RESIDENCE GOVE	SCHEDULE OF REVENUES, EXPENDI CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS	COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS	ES AND			
		HOH .	the Fisc	al Year	For the Fiscal Year Ended June 30, 2018	50, 2018				
				Spec	Special Revenue Funds	spun			Total	
					State	e e	Local Law	ı	Nonmajor	
	Gae	Gas tax	Measure A	i	Transportation Grant	Public Safety Grants	Enforcement Grant Fund	Debt Service	Governmental Funds	
Revenues:										1
Intergovernmental Use of money and property	69	44,954	€	1,646	\$ 131,666	\$ 252	\$ 139,416 1,983	397	\$ 377,645	_
Total revenues		45,086	9	63,255	131,666	252	141,399	397	382,055	
Expenditures:										
General government								1 601	1 601	
Public safety		ı		ı	1	12,329	115,796		128,125	
Public works		29,683		ı	142,935		. '	ŧ	172,618	
Debt service:										
Principal Interest	,	ţ ı		, ,	1 (	i t	1 1	110,000 183,469	110,000 183,469	
Total expenditures		29,683			142,935	12,329	115,796	295,070	595,813	
Excess (deficiency) of revenues over expenditures		15,403	9	63,255	(11,269)	(12,077)	25,603	(294,673)	(213,758)	_
Other financing sources (uses):										
Debt proceeds		1		ı	1		ı	t	ı	
Transfers in		ı		1		1	ı	297,361	297	
lransfers out		1			1	1	1	(193)	(193)	_
Total other financing sources (uses)		,		,	1	1	1	297,168	297,168	
Net change in fund balances		15,403	9	63,255	(11,269)	(12,077)	25,603	2,495	83,410	
Fund balances, July 1 Prior period adjustment		1 1	11	111,144	1 (	30.195	148,331	46	259,521	
Fund balances, July 1 restated			11	111,144	ſ	30,195	148,331	46	289,716	
Fund balances, June 30	64	15,403	\$ 17	174,399	(11,269)	\$ 18,118	\$ 173,934	\$ 2,541	\$ 373,126	

STATISTICAL SECTION

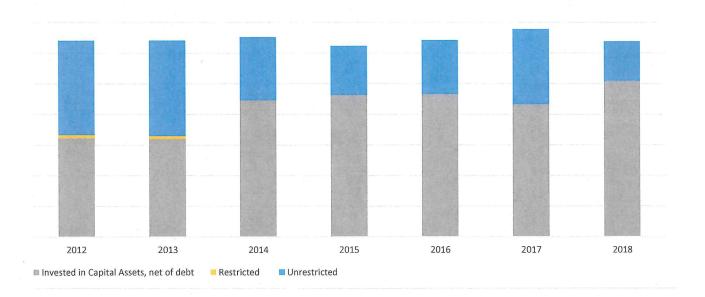
Town of Colma Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting)



Governmental activities
Invested in capital assets,
net of related debt
Restricted
Unrestricted
Total governmental activities net position

	2009	2010		2011
_				
\$	33,839,601	\$ 33,872,406	\$	32,716,909
	959,750	959,750	V	959,750
	29,731,736	29,091,738		30,259,243
\$	64,531,087	\$ 63,923,894	\$	63,935,902

# Net Assets by Component

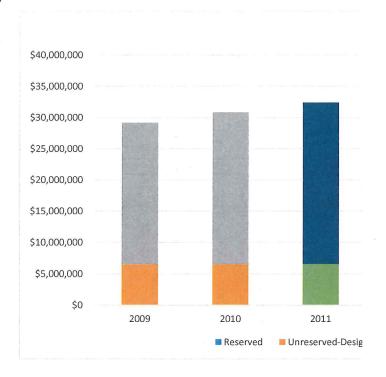


2012	2013	2014	2015	2016	2017	2018
\$ 32,290,889	\$ 31,939,040	\$ 44,599,385	\$ 46,404,513	\$ 46,657,014	\$ 43,276,758	\$ 50,892,687
959,750 30,931,462	958,050 31,280,801	20,760,067	15,999,908	17,650,250	24,533,197	12,890,420
\$ 64,182,101	\$ 64,177,891	\$ 65,359,452	\$ 62,404,421	\$ 64,307,264	\$ 67,809,955	\$ 63,783,107

	Fise	cal Year Ended	d Jui	ne 30,		
Expenses		2009		2010	2011	2012
Governmental activities:						
General government	\$	2,874,961	\$	2,735,280	\$ 2,825,518	\$ 3,132,552
Public safety		5,962,790		5,887,593	5,988,451	5,944,039
Public works	*	2,978,182		3,468,651	3,118,437	2,990,162
Recreation & parks		1,096,387		1,040,969	1,066,492	1,061,289
Planning		549,198		533,042	584,957	464,616
Interest on long-term debts		667,582		608,114	598,294	587,357
Total governmental activities expenses		14,129,100		14,273,649	14,182,149	 14,180,015
Total primary government expenses	\$	14,129,100	\$	14,273,649	\$ 14,182,149	\$ 14,180,015
Program revenues						
Governmental activities:						
Charges for services						
General government	\$	0	\$	0	\$ 0	\$ 0
Public safety		84,039		70,604	98,673	83,732
Public works		383,707		348,140	362,472	385,942
Recreation & parks		43,763		50,014	51,440	61,940
Planning		383,707		348,139	362,471	385,942
Operating grants and contributions		. 0		. 0	. 0	. 0
Capital grants and contributions		2,155,277		1,793,072	2,252,336	2,037,958
Total government activities program revenues	-	3,050,493		2,609,969	3,127,392	 2,955,514
Total primary government program revenues	\$	3,050,493	\$	2,609,969	\$ 3,127,392	\$ 2,955,514
Net (expense)/revenue						
Governmental activities	\$	(11,078,607)	\$	(11,663,680)	\$ (11,054,757)	\$ (11,224,501)
Total primary government net expense	\$	(11,078,607)	\$	(11,663,680)	\$ (11,054,757)	\$ (11,224,501)
General revenues and other changes in net assets						
Governmental activities:						
Taxes						
Property taxes	\$	388,565	\$	385,709	\$ 366,266	\$ 334,320
Sales taxes		5,669,898		5,337,807	4,901,120	5,045,150
Cardroom taxes		3,923,552		5,484,544	4,938,532	5,091,032
Motor vehicle in-lieu, unrestricted		53,775		52,262	50,024	0
Other taxes and fees		1,414,317		278,912	513,254	56,455
Use of money/property and interest earnings		2,205,627		700,460	287,291	476,595
Other revenues		0		0	0	63,213
Extraordinary items:						
Special item - forgiveness of assessments		0		0	0	0
Total governmental activities		13,655,734		12,239,694	11,056,487	 11,066,765
Total primary government	\$	13,655,734	\$	12,239,694	\$ 11,056,487	\$ 11,066,765
Change in net assets						
Governmental activities	\$	2,577,127	\$	576,014	\$ 1,730	\$ (157,736)
Total primary government	\$	2,577,127	\$	576,014	\$ 1,730	\$ (157,736)

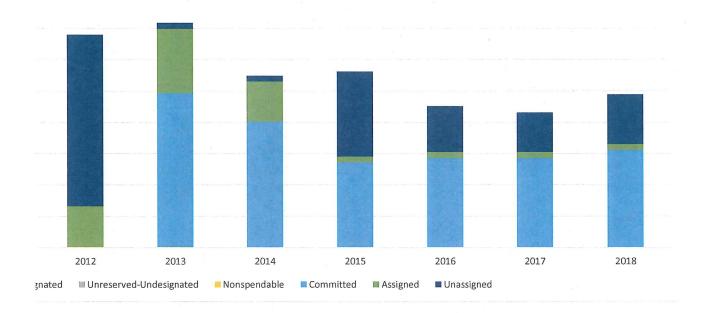
 2013		2014		2015		2016		2017		2018
2 246 425	<u>,</u>	2 067 200		2 002 026	<u>۸</u>	2 407 042		2 024 460	,	2.450.045
\$ 3,346,125	\$	2,967,299	\$	3,903,936	\$	3,187,043	\$	2,821,469	\$	3,158,045
6,913,654		6,257,453 3,915,614		2,832,021		7,027,124		5,693,256 4,519,003		7,877,748
3,047,313 1,058,521		908,687		4,285,679 946,869		4,216,784 968,178		1,066,457		4,256,204 1,210,189
573,399		417,626		410,942		512,090		470,802		443,700
575,585		483,814		0		114,087		185,669		183,469
 15,514,597		14,950,493		12,379,447		16,025,306		14,756,656		17,129,355
 								,,		
\$ 15,514,597	\$	14,950,493	\$	12,379,447	\$	16,025,306	\$	14,756,656	\$	17,129,355
						•				
\$ 0	\$	20,175	\$	0	\$	0	\$	0	\$	0
67,536		102,641		106,935		68,225		250,905		97,848
421,062		709,810		826,619		500,000		290,067		1,194,533
82,825		71,176		78,592		524,317		580,133		142,078
421,063		100,113		109,561		281,687		476,222		264,422
0		0		138,809		282,497		156,775		230,352
 2,314,303		479,793		0		0		169,204		283,634
 3,306,789		1,483,708		1,260,516		1,656,726		1,923,306		2,212,867
\$ 3,306,789	\$	1,483,708	\$	1,260,516	\$	1,656,726	\$	1,923,306	\$	2,212,867
\$ (12,207,808)	\$	(13,466,785)	\$	(11,118,931)	\$	(14,368,580)	\$	(12,833,350)	\$	(14,916,488)
\$ (12,207,808)	\$	(13,466,785)	\$	(11,118,931)	\$	(14,368,580)	\$	(12,833,350)	\$	(14,916,488)
\$ 354,574	\$	617,618	\$	472,157	\$	617,172	\$	578,560	\$	601,116
5,517,652	•	6,232,713	·	6,843,923	·	10,851,063	·	11,202,349	•	11,397,118
4,957,234		4,703,462		4,140,070		4,039,518		4,290,660		4,352,743
0.		0		0		0		0		0
74,736		105,257		2,454,113		115,585		223,883		134,789
496,197		503,140		615,754		473,432		247,803		416,023
70,307		41,408		122,329		174,653		242,786		113,922
0		0		0		0		0		
 11,470,700		12,203,598		14,648,346		16,271,423		16,786,041		17,015,711
\$ 11,470,700	\$	12,203,598	\$	14,648,346	\$	16,271,423	\$	16,786,041	\$	17,015,711
\$ (737,108)		(1,263,187)		3,529,415	\$	1,902,843	\$	3,952,691	\$	2,099,223
\$ (737,108)	\$	(1,263,187)	\$	3,529,415	\$	1,902,843	\$	3,952,691	\$	2,099,223

Town of Colma
Fund Balances of Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)



	Fisc	cal Year Ended	Jui	ne 30,	
		2009		2010	2011
General Fund					
Reserved	\$	5,804	\$	9,102	\$ 0
Unreserved-Designated		6,464,640		6,464,640	0
Unreserved-Undesignated		22,683,168		24,362,588	0
Nonspendable		0		0	88,822
Committed		0		0	0
Assigned		0		0	6,464,640
Unassigned		0		0	25,848,027
Total General Fund		29,153,612		30,836,330	32,401,489
					•
All Other Governmental Funds					
Reserved	\$	984,613	\$	959,750	\$ 0
Unreserved-Designated		0		0	0
Unreserved-Undesignated		(180, 260)		0	0
Unreserved, reported in:					
Special revenue funds		118,490		105,593	0
Committed		0		0	959,750
Assigned		0		0	79,716
Unassigned		0		0	0
Total all other governmental funds		922,843		1,065,343	1,039,466

# General Fund - Fund Balances



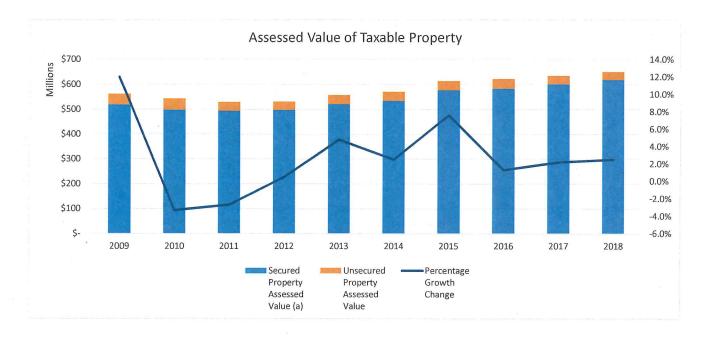
	2012	2013	8	2014	2015	2016		2017	2018
\$	0	\$ 0	\$	0	\$ 0	\$ 0	\$	0	\$ 0
	0	0		0	0	0		0	0
	0	0		0	0	0		0	0
	103,788	98,956		0	0	0		0	0
	0	24,552,790		20,100,000	13,576,000	14,287,000		14,287,000	15,542,000
	6,464,640	10,319,919		6,417,979	950,000	950,000		950,000	950,000
	27,462,519	950,000		950,000	13,591,913	7,357,248		6,310,836	7,965,214
	34,030,947	35,921,665		27,467,979	28,117,913	22,594,248	R	21,547,836	24,457,214
9				× -	D.	T		V	,
\$	0 .	\$ 0	\$	0	\$ 0	\$ 0	\$	0	\$ 0
	0	0		0	0	0		0	0
	0	0		0	0	0		0	0
	0	0		0	0	0		0	0
	959,750	958,050		0	0	4,343,192		1,729,570	0
	120,291	203,792		79,249	71,557	8,980,111		13,839,459	8,399,613
	0	0		0	(47,219)	0		0	(11,269)
	1,080,041	1,161,842		79,249	24,338	13,323,303		15,569,029	8,388,344

# Town of Colma Change in Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

	Fiscal Year Ended June 30,					
		2009		2010		2011
Revenues						
Property taxes	\$	385,709	\$	366,266	\$	334,320
Sales taxes		5,337,807		4,901,120		5,045,150
Cardroom taxes		5,484,544		4,938,532		5,091,032
Other taxes		52,262		50,024		56,455
Licenses and permits		238,163		189,550		108,763
Fines and forfeits		84,039		70,604		98,673
Intergovernmental		2,155,277		1,793,072		2,252,336
Use of money and property		278,912		513,254		476,595
Other revenues		700,460		287,291		63,213
Charges for services		573,014		556,743		667,620
Total revenues		15,290,187		13,666,456		14,194,157
Expenditures						
Current:						
General government		2,680,083		2,509,572		2,620,539
Public safety		4,906,617		4,807,033		4,929,990
Public works		3,667,122		3,857,314		3,179,758
Recreation		899,458		859,300		888,871
Planning		352,269		351,375		407,336
Capital outlay		0		0		0
Debt service:						
Principal repayment		345,000		350,000		360,000
Interest and fiscal charges		614,421		604,934		595,309
Total expenditures		13,464,970		13,339,528		12,981,803
Excess (deficiency) of revenues over						
(under) expenditures		1,825,217		326,928		1,212,354
Other financing sources (uses)						
Issuance of long-term debt						
Transfers in		2,076,222		1,515,520		1,274,755
Transfers (out)		(2,076,222)		(1,515,520)		(1,274,755)
Total other financing sources (uses)		0		0		0
Net change in fund balances	\$	1,825,217	\$	326,928	\$	1,212,354
Debt service as a percentage of						
noncapital expenditures		2.6%		2.6%		2.8%

	2012		2013		2014		2015		2016		2017		2018
\$	354,574	\$	617,618	\$	472,157	\$	554,778	\$	617,172	\$	578,560	Ġ.	601,116
•	5,517,652	•	6,232,713		6,843,923	•	10,327,853	•	10,851,063	•	, 11,202,349	•	11,397,118
	4,957,234		4,703,462		4,140,070		3,774,885		4,039,518		4,290,660		4,352,743
	74,736		105,257		2,454,113		138,463		115,585		136,895		127,789
	83,862		114,546		100,113		109,724		281,687		372,321		278,046
	83,732		67,536		66,611		65,785		68,225		64,740		73,907
	2,037,958		2,314,303		479,793		407,960		282,497		412,967		432,281
	496,197		503,140		615,754		427,801		473,432		247,803		416,023
	70,307		41,408		122,329		148,351		222,156		242,786		392,804
	749,962		810,404		837,191		946,198		1,024,317		1,160,266		1,156,751
	14,426,214		15,510,387		16,132,054		16,901,798		17,975,652	····	18,709,347		19,228,578
	2,936,363		2,921,076		2,967,299		3,903,936		3,194,543		2,821,469		3,158,045
	4,822,180		5,445,546		5,397,761		4,961,165		5,748,812		6,280,151		7,214,813
	2,866,880		2,936,622		3,299,749		6,083,862		4,730,141		6,575,487		11,312,133
	883,961		880,931		908,687		946,869		973,178		1,066,457		1,108,920
	287,288		395,809		417,626		410,942		512,090		470,802		443,700
	0		0		0		0		0		0		0
	375,000		385,000		12,100,000		0		180,000		110,000		110,000
	584,509		572,884		577,209		0		114,087		185,669		183,469
	12,756,181		13,537,868		25,668,331		16,306,774		15,452,851		17,510,035		23,531,080
					, <b>,</b>								<b></b>
	1,670,033		1,972,519		(9,536,277)		595,024		2,522,801		1,199,312		(4,302,502
									5,252,497				
	1,140,692		1,230,450		12,246,681		0		9,833,630		5,848,997		1,215,893
	(1,140,692)		(1,230,450)		(12,246,681)		0		(9,833,630)		(5,848,997)		(1,215,893
	0		0		0		0		5,252,497		0		0
<u>;</u>	1,670,033	\$	1,972,519	\$	(9,536,277)	\$	595,024	\$	7,775,298	\$	1,199,312	\$	(4,302,502
Ą	1,070,033	Ą	1,372,313	Ą	(3,330,477)	Ą	333,024	Ą	1,113,238	ې	1,133,314	ڔ	(4,302,302
				. •									_
	2.9%		2.8%		47.1%		0.0%		1.2%		0.6%		0.5%

Town of Colma Assessed Value of Taxable Property Last Ten Fiscal Years



	Secured	Unsecured				
	Property	Property	SBE	Total	Total	Percentage
Fiscal	Assessed	Assessed	Nonunitary	Assessed	Direct	Growth
Year	Value (a)	Value	Value (a)	Value (a)	Tax Rate (b)	Change
2009	518,887,963	42,215,361	723,100	561,826,424	1.0%	12.0%
2010	497,649,479	45,180,770	723,100	543,553,349	1.0%	-3.3%
2011	493,189,593	35,162,186	723,100	529,074,879	1.0%	-2.7%
2012	497,097,100	34,175,946	542,325	531,815,371	1.0%	0.5%
2013	520,782,477	36,007,528	542,325	557,332,330	1.0%	4.8%
2014	534,119,184	36,578,906	542,325	571,240,415	1.0%	2.5%
2015	577,284,551	36,807,516	542,325	614,634,392	1.0%	7.6%
2016	583,049,863	38,607,884	723,100	622,380,847	1.0%	1.3%
2017	600,830,262	34,339,922	723,100	635,893,284	1.0%	2.2%
2018	618,149,159	32,961,152	723,100	651,833,411	1.0%	2.5%

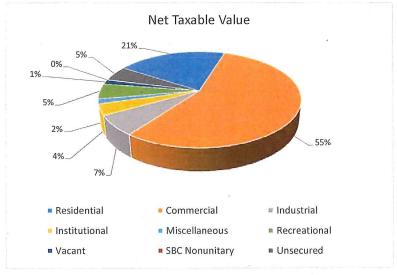
<sup>(</sup>a) Assessed values presented are net of exemptions.

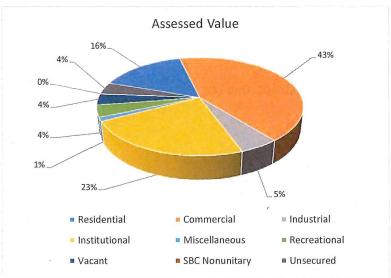
The State Constitution requires property to be assessed at one hundred percent of the most recent purchase price, plus an increment of non more than two percent annually, plus any local over-rides. These values are considered to be full market values.

(b) California cities do not set their own direct tax rate. The State Constitution establishes the rate at 1% and allocates a portion of that amount, by an annual calculation, to all the taxing entities within a tax rate area. The Town of Colma has seven tax rate areas.

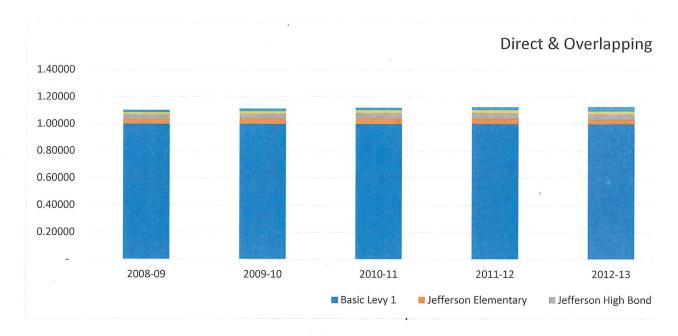
Town of Colma Assessed Value of Taxable Property by Use Fiscal year ending June 30, 2018

Category	Parcels	Assessed Value	% of Total	Net Taxable Value	% of Total
Residential	313	134,470,114	16.0%	134,471,114	16.0%
Commercial	70	361,208,392	42.9%	361,208,392	42.9%
Industrial	19	43,935,687	5.2%	43,935,687	5.2%
Institutional	49	193,582,908	23.0%	24,619,903	2.9%
Miscellaneous	20	10,474,439	1.2%	10,474,439	1.2%
Recreational	2	33,222,053	3.9%	33,222,053	3.9%
Vacant	80	30,794,136	3.7%	10,218,571	1.2%
SBC Nonunitary	[3]	723,100	0.1%	723,100	0.1%
Unsecured	[117]	32,961,152	3.9%	32,961,152	3.9%
Total	433	841,371,981	Α	651,834,411	



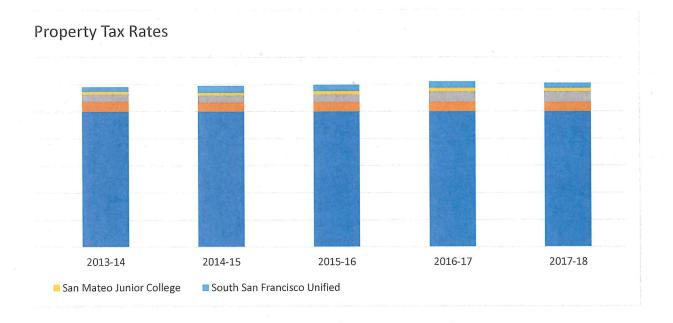


Town of Colma
Direct & Overlapping Property Tax Rates
(Rate per \$100 of Taxable Value)
Last Ten Fiscal Years



Agency	2008-09	2009-10	2010-11	2011-12
Basic Levy <sup>1</sup>	1.00000	1.00000	1.00000	1.00000
Jefferson Elementary	0.03540	0.03890	0.03990	0.04070
Jefferson High Bond	0.03330	0.03600	0.04160	0.04220
San Mateo Junior College	0.01650	0.01820	0.01930	0.01990
South San Francisco Unified	0.01620	0.01950	0.01960	0.02210
Total Direct & Overlapping Tax Rates	1.10140	1.11260	1.12040	1.12490
*				
City's Share of 1% Basic Levy	0.10223	0.10223	0.10223	0.10223

Source: San Mateo County Assessor's 2008-09 Through 2017-18 Tax Rate Table



2012-13	2013-14	2014-15	2015-16	2016-17	2017-18
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
0.03160	0.07130	0.06620	0.06740	0.06800	0.06630
0.04300	0.05740	0.05300	0.05830	0.08000	0.08160
0.01940	0.01940	0.01900	0.02500	0.02470	0.02350
0.03270	0.03280	0.05130	0.04570	0.04670	0.03660
1.12670	1.18090	1.18950	1.19640	1.21940	1.20800
0.10223	0.10223	0.10223	0.10223	0.10223	0.10223

# Town of Colma Principal Sales Tax Producers Last Fiscal Year and Nine Years Ago

#### 2017-18

Business NameBusiness TypeBabies R UsSpecialty StoresBest BuyElectronics/Appl

Best Buy Electronics/Appliance Stores
BevMo Convenience Stores/Liquor
Carmax New Motor Vehicle Dealers
Cypress Lawn Cemetery Morticians and Undertakers
Golden Gate Acura New Motor Vehicle Dealers

Home Depot Building Materials

Honda Lease Trust Auto Lease

Honda of Serramonte

New Motor Vehicle Dealers

Kohl's

Department Stores

Lexus of Serramonte New Motor Vehicle Dealers

Lucky Chances Casino Leisure/Entertainment

Marshalls Family Apparel

Michaels Arts & Crafts Art/Gift/Novelty Stores

Nissan Serramonte Certified Center New Motor Vehicle Dealers

Nordstrom Rack Department Stores
Old Navy Family Apparel

Pacific Nurseries Garden/Agricultural Supplies

Ross Family Apparel

Serramonte Ford

South Bay Serramonte

Steward Chevrolet Chrysler

New Motor Vehicle Dealers

New Motor Vehicle Dealers

New Motor Vehicle Dealers

Target Discount Dept Stores

Team Volkswagen Subaru New Motor Vehicle Dealers

Toyota Lease Trust Auto Lease

Percent of Fiscal Year Paid by Top 25 Accounts = 90.00%

#### 2008-09

**Business Name** 

Babies R Us

Bed Bath & Beyond

Best Buy

BevMo

Colma Buick Pontiac GMC

Cypress Lawn Cemetery

Golden Gate Acura

Home Depot

Honda Lease Trust

Honda of Serramonte

Jo Ann Fabrics & Crafts

Kohl's

Lexus of Serramonte

Lucky Chances Casino & Dining

Marshalls

Nissan Infiniti

**Nordstrom Rack** 

Old Navy

**Pacific Coast Supply** 

**Pacific Nurseries** 

Serramonte Auto Plaza

Serramonte Ford

Stewart Chevrolet Chrysler

Target

Toyota Motor Credit

**Business Type** 

**Specialty Stores** 

Home Furnishings

**Electronics/Appliance Stores** 

Convenience Stores/Liquor

New Motor Vehicle Dealers

Morticians And Undertakers

**New Motor Vehicle Dealers** 

**Building Materials** 

**Auto Lease** 

**New Motor Vehicle Dealers** 

Specialty Stores

**Department Stores** 

**New Motor Vehicle Dealers** 

Leisure/Entertainment

Family Apparel

Auto Lease

**Department Stores** 

Family Apparel

**Building Materials** 

Garden/Agricultural Supplies

New Motor Vehicle Dealers

**New Motor Vehicle Dealers** 

**New Motor Vehicle Dealers** 

**Discount Dept Stores** 

Auto Lease

Percent of Fiscal Year Paid by Top 25 Accounts = 90.44%

Town of Colma
Taxable Sales by Category
Last Ten Calendar Years
(in thousands of dollars)
Adjusted for Economic Data

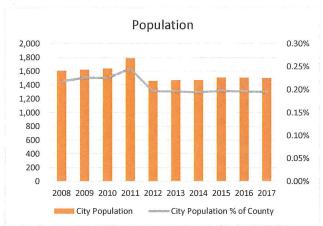
	2008	2009	2010	2011	2012
Apparel Stores	\$ 24,923	\$ 27,370	\$ 27,893	\$ 28,580	\$ 32,806
General Merchandise	116,220	119,226	115,708	124,342	127,239
Eating and Drinking Places	9,552	9,792	9,457	13,039	14,095
Auto Dealers and Supplies	231,358	215,815	229,839	265,893	341,349
Other Retail Stores	238,794	214,586	210,154	203,645	205,815
All Other Outlets	97,591	90,504	 100,382	107,316	123,277
Total	\$ 718,438	\$ 677,293	\$ 693,433	\$ 742,815	\$ 844,581

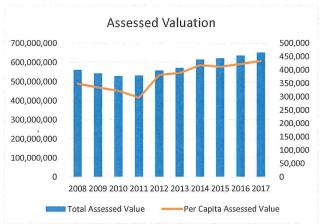
Source: State of California Board of Equalization and the HdL Companies

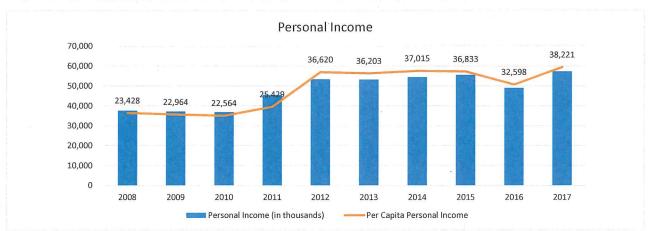
Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the source of the Town's revenue.

2013	 2014	2015	2016	 2017
\$ 31,538	\$ 31,053	\$ 30,707	\$ 35,231	\$ 40,328
125,931	119,402	117,401	114,147	114,566
13,994	15,528	16,383	16,998	20,466
412,579	484,072	509,063	539,984	551,644
222,168	225,642	228,579	225,747	237,458
146,419	178,801	188,861	215,821	224,061
\$ 952,629	\$ 1,054,498	\$ 1,090,994	\$ 1,147,928	\$ 1,188,523

Town of Colma
Demographic and Economic Statistic
Last Ten Fiscal Years







				Personal	Per Capita	San Mateo	
Fiscal		<b>Total Assessed</b>	Per Capita	Income (in	Personal	County	<b>City Population</b>
Year	City Population	Value	Assessed Value	thousands)	Income	Population	% of County
2008	1,607	561,826,424	349,612	37,649	23,428	736,951	0.22%
2009	1,622	543,553,349	335,113	37,248	22,964	718,451	0.23%
2010	1,637	529,074,879	323,198	36,937	22,564	726,305	0.23%
2011	1,789	531,815,371	297,270	45,492	25,429	729,429	0.25%
2012	1,458	557,332,330	382,258	53,392	36,620	740,850	0.20%
2013	1,470	571,240,415	388,599	53,218	36,203	749,165	0.20%
2014	1,471	614,634,392	417,834	54,449	37,015	756,866	0.19%
2015	1,509	622,380,847	412,446	55,581	36,833	764,711	0.20%
2016	1,506	635,893,284	422,240	49,093	32,598	768,507	0.20%
2017	1,501	651,833,411	434,266	57,369	38,221	770,116	0.19%

# TOWN OF COLMA

# TOWN COUNCIL & MANAGEMENT REPORT

For the Year Ended JUNE 30, 2018

# TABLE OF CONTENTS

	PAGE
Report on Internal Controls	1
Required Communications	2-3
Management Observations	4

# R. J. RICCIARDI, INC. CERTIFIED PUBLIC ACCOUNTANTS

Town Council Town of Colma Colma, California

In planning and performing our audit of the basic financial statements of Town of Colma for the fiscal year ended June 30, 2018, in accordance with auditing standards generally accepted in the United States of America, we considered its internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of its internal control. Accordingly, we do not express an opinion on the effectiveness of Town of Colma's internal control.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's basic financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the basic financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses, as defined above. We did not identify any deficiencies in internal control that we consider material weaknesses, as defined above.

This report is intended solely for the information and use of management and Town Council of Town of Colma and others within the organization, and is not intended to be and should not be used by anyone other than these specified parties.

We thank Town of Colma's staff for its cooperation during our audit.

R.J. Ricciardi, Inc.

R.J. Ricciardi, Inc. Certified Public Accountants

San Rafael, California January 15, 2019

# R. J. RICCIARDI, INC. CERTIFIED PUBLIC ACCOUNTANTS

Town Council Town of Colma Colma, California

We have audited the basic financial statements of Town of Colma for the year ended June 30, 2018. Professional standards require that we provide you with the following information related to our audit.

# Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter dated June 14, 2018, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with U.S. generally accepted accounting principles. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

As part of our audit, we considered the internal control of Town of Colma. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by Town of Colma are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by Town of Colma during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. We evaluated the key factors and assumptions used to develop the accounting estimates in determining that it is reasonable in relation to the financial statements taken as a whole. The most sensitive estimates affecting the financial statements were:

- Accrual and disclosure of compensated absences;
- Capital asset lives and depreciation expense;
- Actuarial assumptions for pension and post-employment benefits;
- Fair value of investments and financial instruments.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated January 15, 2019.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to Town of Colma's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Town of Colma's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to the Management's Discussion and Analysis and the Budgetary Comparison Schedule for the General Fund, Local Government's Proportionate Share of Net Pension Liability, and Schedules of Contributions, which is required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the combining statements and individual fund statements, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the Introductory Section and the Statistical Section, which accompany the financial statements but are not RSI. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

This report is intended solely for the information and use of management and Town Council of Town of Colma and others within the organization, and is not intended to be, and should not be, used by anyone other than these specified parties.

# Town of Colma <u>MANAGEMENT REPORT</u> For the Year Ended June 30, 2018

# **Current Year Observations**

There were no current year observations.

# **Prior Year Observations**

There were no prior year observations.

# TOWN OF COLMA MEASURE A FUND (A nonmajor component unit fund)

FINANCIAL STATEMENTS

JUNE 30, 2018

# TABLE OF CONTENTS

1	<u>PAGE</u>
Independent Auditors' Report	1-2
Financial Statements:	
Balance Sheet	3
Statement of Revenues, Expenditures, and Changes in Fund Balance	4
Notes to Fund Financial Statements	5-6
Report on Compliance Based on an Audit of Financial Statements Performed in Accordance with Auditing Standards Generally Accepted in the United States of America	7

# R. J. RICCIARDI, INC. CERTIFIED PUBLIC ACCOUNTANTS

#### **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and Members of the Town Council Town of Colma Colma, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of the Measure A Fund of Town of Colma, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Measure A Fund's financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to Town of Colma Measure A Fund's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Colma Measure A Fund's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

As described in Note 1 to the financial statements, the accompanying financial statements present only the Measure A Fund and do not purport to, and do not, present fairly the financial position of Town of Colma, California, as of June 30, 2018, and the changes in its financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

Town Council Town of Colma – Page 2

**Opinions** 

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure A Fund of Town of Colma, California, as of June 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

R.J. Ricciardi, Inc.

R. J. Ricciardi, Inc. Certified Public Accountants

San Rafael, California December 18, 2018

# Town of Colma Measure A Fund GOVERNMENTAL FUND TYPE

# BALANCE SHEET June 30, 2018

<u>ASSETS</u>

Cash Accounts receivable		63,891 10,508
Total assets	<u>\$ 1</u>	74,399
LIABILITIES AND FUND BALANCE		
Liabilities:  Due to other fund	<u>\$</u>	
Fund balance: Assigned	1	.74,399
Total liabilities and fund balances	<u>\$</u> 1	.74,399

# Town of Colma

# Measure A Fund

# **GOVERNMENTAL FUND TYPE**

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

For the Fiscal Year Ended June 30, 2018

Revenues:	
20 percent of 1/2 cent sales tax	\$ 61,609
Use of money and property	1,646
Total revenues	63,255
Expenditures:	
Capital outlay	
Total expenditures	·
Excess of revenues over expenditures	63,255
Fund balance, beginning of period	111,144
Fund balance, end of period	\$ 174,399

## Town of Colma Measure A Fund <u>NOTES TO FUND FINANCIAL STATEMENTS</u> June 30, 2018

#### NOTE 1 - REPORTING ENTITY

At the general election on June 7, 1988, the voters of San Mateo County approved Measure A, "An ordinance providing for the creation of the San Mateo County Transportation Authority, for the imposition of a one-half of one percent transactions and use tax, for the issuance of limited tax bonds, and for other purposes." It also includes an annual allocation of 20 percent of the total revenue generated by the aforementioned ½ percent transactions and use tax to the cities of San Mateo County and to the County of San Mateo for the improvement of local transportation, including streets and roads.

The Measure A Fund (the Fund) is a component unit nonmajor fund of Town of Colma. The accounting policies of the Fund conform to U.S. generally accepted accounting principles as applicable to governments. The accompanying financial statements present financial information for only the Measure A Fund, and not for Town of Colma (the Town) as a whole.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The operating statement of the fund presents increases and decreases in net current assets.

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related liability is incurred by the Fund.

#### B. Budgets and Budgetary Accounting

The Town adopted an annual budget for the Fund for the fiscal year ending June 30, 2018. The Town's budget is prepared on a basis consistent with U.S. generally accepted accounting principles. All annual appropriations lapse at year end.

The appropriated budget is prepared by fund, function, department and line item. The legal level of budgetary control is the fund level. Any changes to increase total appropriations in a fund require the approval of the Town Council.

## Town of Colma Measure A Fund NOTES TO FUND FINANCIAL STATEMENTS June 30, 2018

#### NOTE 3 - CASH AND INVESTMENTS

The Town pools various funds' cash for investment purposes. The Fund's equity in such pooled assets is shown as "Cash and Investments." Cash and investments in the accompanying financial statements are carried at fair value.

The Town is authorized by its most recent investment policy to invest in the State of California Local Agency Investment Fund, the San Mateo County Treasurer's Investment Pool and other permitted investments.

Interest earnings, if any, were allocated to the Fund in the 2018 fiscal year based upon the Fund's average cash balances and the proportionate interest earned by the Town on its pooled investments in the State of California Local Agency Investment Fund (LAIF) and the San Mateo County Treasurer Pool. See the Town's Basic Financial Statements for the disclosures related to cash and investments and the related custodial risk categorization.

#### NOTE 4 - CONTINGENCIES

Local Financial Assistance. Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the San Mateo County Transportation Authority. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of costs which may be disallowed by the grantors cannot be determined at this time although the Town expects such amounts, if any, to be immaterial.

#### NOTE 5 - ASSIGNED FUND BALANCE

The accompanying financial statements reflect certain changes that have been made with respect to the reporting components of fund balances for governmental funds. In previous years, fund balances for governmental funds were reported in accordance with previous standards that included components for reserved fund balance, unreserved fund balance, designated fund balance, and undesignated fund balance. Due to the implementation of GASB Statement No. 54, the components of fund balances of governmental funds now reflect the component classification of assigned fund balance.

Assigned fund includes amounts intended to be used by the Town for specific purposes, subject to change, as established either directly by the Town Council or by management officials to whom the assigned authority has been delegated by the Town Council.

## R. J. RICCIARDI, INC. CERTIFIED PUBLIC ACCOUNTANTS

REPORT ON COMPLIANCE BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH AUDITING STANDARDS GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA

Honorable Mayor and Members of the Town Council Town of Colma Colma, California

We have audited the Town of Colma's compliance with the agreement between the Town of Colma and San Mateo County Transportation Authority applicable to the Measure A Fund for the year ended June 30, 2018. Compliance with the requirements referred to above is the responsibility of Town of Colma's management. Our responsibility is to express an opinion on Town of Colma's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; and the agreement between the Town of Colma and San Mateo County Transportation Authority. Those standards and agreement require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above could have a material effect on the Measure A Fund. An audit includes examining, on test basis, evidence about Town of Colma's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Town of Colma's compliance with those requirements.

#### <u>Compliance</u>

As part of obtaining reasonable assurance about whether Town of Colma Measure A Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including tests of Town of Colma's compliance with certain provisions of Measure A, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under U.S. generally accepted auditing standards.

This report is intended solely for the information of and use of the Town Council and management of Town of Colma, and the County of San Mateo Transportation Authority, and is not intended to be and should not be used by anyone other than these specified parties.

R.J. Ricciardi, Inc.

R. J. Ricciardi, Inc. Certified Public Accountants

San Rafael, California December 18, 2018

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# R. J. RICCIARDI, INC. CERTIFIED PUBLIC ACCOUNTANTS

#### INDEPENDENT ACCOUNTANTS' REPORT ON AGREED-UPON PROCEDURES APPLIED TO APPROPRIATIONS LIMIT WORKSHEETS

Honorable Mayor and Members of the Town Council Town of Colma

We have applied the procedures enumerated below to the accompanying Appropriations Limit worksheet of the Town of Colma (the Town) for the year ended June 30, 2019. These procedures, which were agreed to by the Town (as presented in the League publication entitled *Article XIIIB Appropriations Limitation Uniform Guidelines*) were performed solely to assist the Town in meeting the requirements of Section 1.5 of Article XIIIB of the California Constitution.

This engagement to apply agreed-upon procedures was performed in accordance with standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the specified users of the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which the report has been requested or for any other purpose.

The procedures performed and our findings were as follows:

1. We obtained the completed appropriation limit worksheets and compared the limit and annual adjustment factors included in those worksheets to the limit and annual adjustment factors that were adopted by resolution of the Town Council. We also compared the population and inflation options included in the aforementioned worksheets to those that were selected by a recorded vote of the Town Council.

Finding: No exceptions were noted as a result of our procedures.

2. For the accompanying Appropriations Limit worksheet, we added last year's limit and total adjustments, and compared the resulting amount to this year's limit.

Finding: No exceptions were noted as a result of our procedures.

3. We compared the current year information presented in the accompanying Appropriations Limit worksheet to the other worksheets described in No. 1 above.

Finding: No exceptions were noted as a result of our procedures.

4. We compared the prior year appropriations limit presented in the accompanying Appropriations Limit worksheet to the prior year appropriations limit adopted by the Town Council for the prior year.

Finding: No exceptions were noted as a result of our procedures.

Honorable Mayor and Members of the Town Council Town of Colma - Page 2

We were not engaged to, and did not perform an audit, the objective of which would be the expression of an opinion on the accompanying Appropriations Limit worksheet. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you. No procedures have been performed with respect to the determination of the appropriation limit for the base year, as defined by the League publication entitled *Article XIIIB Appropriations Limitation Uniform Guidelines*.

This report is intended solely for the use of the Town of Colma and should not be used by those who have not agreed to the procedures and taken the responsibility for the sufficiency of the procedures for their purposes.

R.J. Ricciardi, Inc.

R.J. Ricciardi, Inc. Certified Public Accountants

San Rafael, California December 18, 2018 Honorable Mayor and Members of the Town Council Town of Colma - Page 3

### Article XIIIB Appropriation Limit Calculation

Prior Year Limit (Reviewed)  Correction per Reso 2018-35 <sup>2</sup>	\$ 40,622,372 <u>1,708,259</u> \$ 42,330,631		
Prior Year Limit, restated			
Multiply by: Non-Residential Assessed Valuation Growth Change in population	1.0050 1.0367 <u>1.0419</u>		
Total Appropriation Limit Fiscal Year 2018-2019	<u>\$ 44,103,586</u>		

NOTE a: Correction is needed as a result of the wrong multiplier.

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# STAFF REPORT

TO: Mayor and Members of the City Council

FROM: Brad Donohue, Public Works Director

Kirk Stratton, Chief of Police

VIA: Brian Dossey, City Manager

MEETING DATE: January 23, 2019 SUBJECT: Parking Restrictions

#### **RECOMMENDATION**

None. This is a Study Session to seek City Council input and feedback on potential solutions to parking-related issues Town wide. No council action will take place; however, staff seeks comments, questions, and feedback from the City Council and the public during the study session. Council's feedback regarding potential parking solutions will be used to draft amendments to the Colma Parking Code.

#### **EXECUTIVE SUMMARY**

On occasion staff will come before the City Council and public to review and seek guidance on parking restrictions and parking additions to the Colma Parking Code. Tonight's study session is mainly focused on providing parking opportunities to local businesses, employees of those businesses, and some residential parking areas. The discussion will also entail restricting parking in the Town's Right of Way (ROW) for overnight parking of business trucks and, or vehicles that serve as living units. Staff will be discussing "No Parking Zones" for a specific time duration on various commercial streets and also delineating parking spaces on various streets limiting one vehicle to one space as a way to manage parking in various commercial areas within the Town.

#### **FISCAL IMPACT**

None.

#### **BACKGROUND**

The parking of various types of debris hauling vehicles, recreation vehicles (RV's) and in some cases abandon vehicles have populated various streets and highways in the Town of Colma. The streets in question are Mission Road, Hillside Boulevard, Collins Avenue and El Camino Real (ECR), State Route 82. The above-mentioned streets have served as parking lots for the various mentioned vehicles. In most cases these vehicles are parked for long periods of time. Typically, they will stay in the same spot for up to 3 days to avoid being cited and then move a nominal distance in the same area and park there for 3 more days. The vehicle code does allow vehicles to stay in an un-marked parking area up to 3 days without moving. When they move their

vehicle, they are only required to move it a tenth of a mile, even though the vehicle has moved the required distance, they are still in the area taking up parking spaces that need to be available for local business uses. The RV's, Debris hauling trucks and abandoned vehicles has brought on issues that include roadway and public safety concerns, lack of trash containment, lack of proper sanitary facilities and a visual blight.

#### **ANALYSIS/DISCUSSION POINTS & OPTIONS**

#### **Abating long Term Parking**

The increase in parking on Hillside Boulevard, Mission Road, Collins Avenue and ECR can be attributed to various causes: Various business employees use these areas, customer parking for the businesses, Debris/recycle/junk haulers, RV residential overnight stays and RV storage, business car storage, vehicle abandonment, residential overflow parking. Though some of these uses are acceptable, however most of the daytime and overnight uses are not acceptable.

The RV parking has become a nuisance, these vehicles take up several parking spaces, and individuals that live within these vehicles typically have another vehicle that they tow in order to conduct their day to day activities. Public Works on several occasions has dealt with sanitation issues that come from the parked RV's and trash overload. RV's have brought safety concerns for the Police Department. Safety issues such as

- The RV's block or impact other vehicles line of sight when entering or exiting driveways along the street, especially at night.
- At times RV's impact travel lanes and other vehicles must cross into oncoming lanes of traffic to navigate around the large vehicle, or they impact bike lanes.
- These vehicles become a visual blight to the businesses that are in the area and detour customers and public who use the walkways from wanting to pass by those units that are parked on the street.

#### **Discussion Point:**

Large scale vehicles (i.e. RV's, Semi Hauling vehicles and large box trucks) have presented public safety and public health concerns if let parked in the right of way for long periods of time. To mitigate these safety hazards, staff is proposing the management of overnight parking.

Along with RV's lining the various commercial streets, panel trucks of all sizes have been parking their vehicles along the various roadways. A panel truck that is parked along the roadway is typically used for hauling debris, recycle goods, landscaping debris and equipment. These vehicles are of a larger size, they are adorned with homemade signage and contact information and in some cases are graffitied. Many of the trucks are filled with whatever the hauler solicits for their hauling business and are left there for days. What accompanies these vehicles are as follows:

 Excessive trash that falls or blows off the truck, the Public Works Maintenance crew has been burdened with having to clean up the various messes. Also, at times the individuals that own or drive the vehicles leave trash and sorted debris on the sidewalk and roadway.

- Workers have been seen removing whatever is in one truck and transferring it into another truck, (Swapping goods). Using the public right of way as their place of business.
- The larger vehicles have also proven to hinder the line of sight for those entering or exiting the various driveways and places of business.
- The long stay of these vehicles also impacts the ability of employees who work in the area, who depend on the parking availability on these streets for their personal vehicles.
- These vehicles become a visual blight to the businesses that are in the area.
- Several of the larger panel trucks are covered with graffiti, when allowed "Graffiti" seems to attract more tagging and marking of other vehicles, public and private property.

#### **Discussion point:**

Is the parking of the hauling and oversized vehicles that are occupying parking spaces on the various streets be allowed to stay overnight and, or for extended periods of time?

Adjacent business car storage (businesses that store their customer vehicles on the streets for extended periods of time) has also had some issues. Though not as severe as the abovementioned parking situations, if left alone, this parking issue does become burdensome. The overnight parking of the businesses customer vehicles creates issues for other businesses that depend on those spaces for their patronage and, or employees. The overnight parking of these vehicles also starts to attract other unwanted vehicles for longer periods of time. Though this may be tolerated for very short periods of time by the local businesses, the streets were never meant to be the customer parking lot for businesses that service vehicles.

#### **Discussion Point:**

Is overnight and long-term parking of businesses customer vehicles acceptable? How do we help accommodate those businesses that have parking needs?

Daily employee and customers parking in the various areas at times has become scarce due to other vehicles occupying parking spaces for longer periods of time. Businesses are strapped constantly with the need to provide daily parking for their employees and customers. The intent of preserving parking spaces or parking areas for the various businesses will help the commercial districts retain both employees and customers.

#### **Options**

Below are options that will help and manage parking areas through enforcement, so the businesses and their customers will experience greater parking availability while removing blight and improving public health and safety.

#### Option 1

Currently we have a No Parking requirement with a time duration (2:00 AM to 6:00 AM) every day in certain areas on Mission Road. This parking restriction was instituted several years ago to curtail the parking of vehicles that are being serviced by the various auto repair outlets on Mission Road. The reason for restricting the parking in that area was the City Council and Staff did not want the Right of Way to be an overnight commercial parking lot for the businesses.

The use of the roadway parking areas is intended for daytime business activities, employee parking and customers. Restricting vehicles (all types) from parking through the night time hours has shown to be beneficial (i.e. public health and safety) to the business community. The Limited Time No Park Zone during day time hours will restrict the long-term parking and provide parking opportunities throughout the day to those businesses that depend on employee and customer parking in the immediate areas of their business. It is not guaranteed, but with the constant moving of the RV's and various hauling vehicles, they are more likely to relocate to other areas, thus assisting both Police and Public Works in having to maintain and police the long time stay of those vehicles.

Staff would like to propose, and City Council consider "No Overnight Parking" (2:00 AM to 6 AM) everyday along certain areas of El Camino Real, Collins Ave, and Hillside Blvd, similar to Mission Road.

#### Option 2

In lieu of "No Overnight Parking" along certain roadways in Town, City Council could consider painting parking spaces in certain areas on Mission Road, Hillside, and Collins Ave, and permit only vehicles of a certain size to be allowed to park in those spaces. Typically, the marked parking spaces range anywhere from 20 to 22 feet in length allowing a standard car or pickup truck. If parking spaces were to be painted, only one vehicle could occupy one space. A larger vehicle would not be allowed to occupy two or more spaces. This would prevent vehicles from long term parking in these areas.

#### **Option 3**

This option could be a hybrid of the first two options. This option would give some relief to businesses that may need too, on occasion, leave a vehicle out on the street overnight, or a business that operates 24 hours a day and requires the on-street parking spaces for their customers and, or employees. In other areas around Town, City Council may want to have a "No Overnight Parking" (El Camino Real, Collins Ave, and Mission Road) to remedy long term parking issues.

#### Option 4

This option is a more or less do-nothing scenario leaving the parking situations as is, though not a viable option it is still an option.

#### **Discussion Point:**

Discuss the options that are available, reviewing what would work best with the various business communities and the public at large.

#### **Council Adopted Values**

By the City Council allowing a study session to review, discuss and provide direction regarding parking restrictions in various areas with in the Town, demonstrates *fairness*, make decisions or giving direction based on the merits of the issue and promoting the public's right to meaningful public involvement.

#### **CONCLUSION**

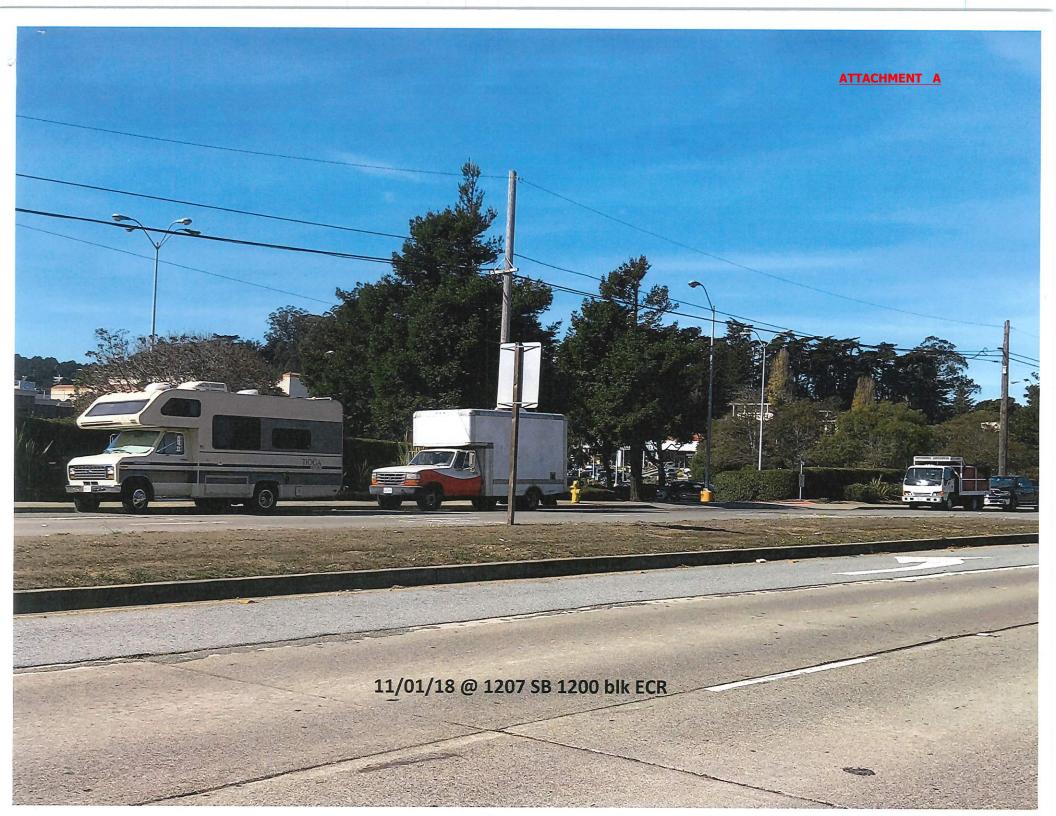
Where vehicles and their operators use the street parking areas has grown over the months and years, it has become a burden to the community and staff that must manage those areas.

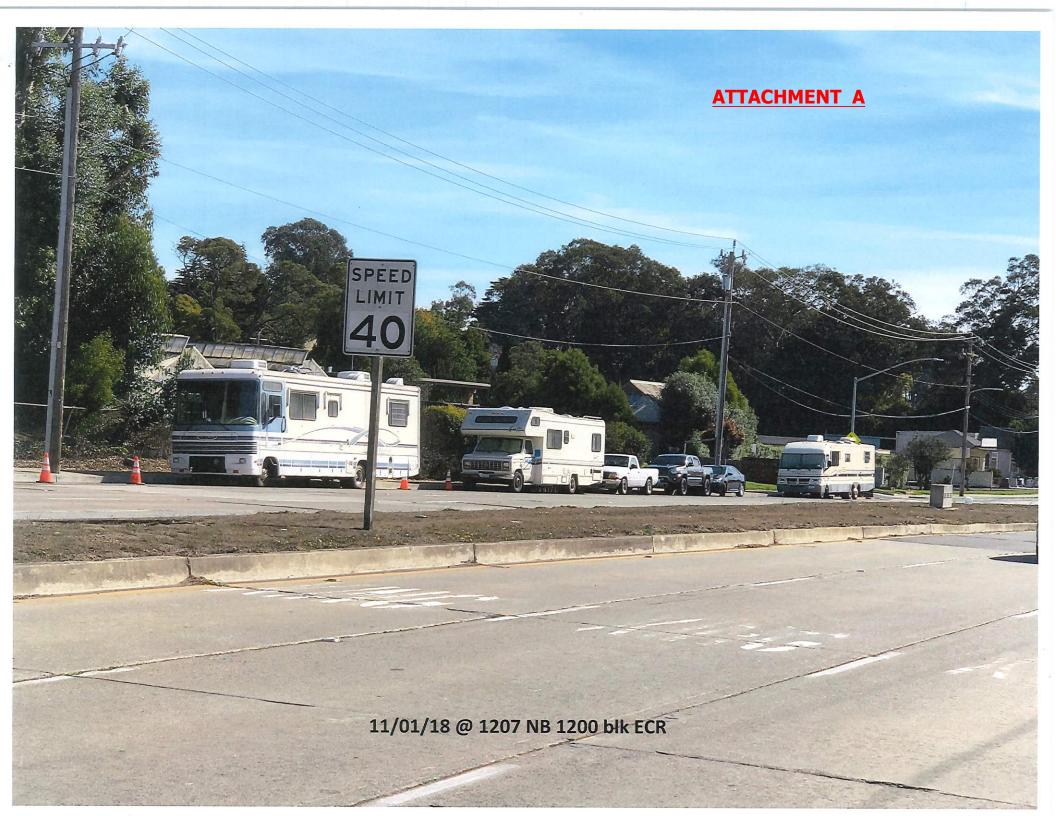
The purpose of the study session is to provide City Council the opportunity to review, question and offer direction on where the Town resides on restricting parking in the various business communities within the Town of Colma.

#### **ATTACHMENTS**

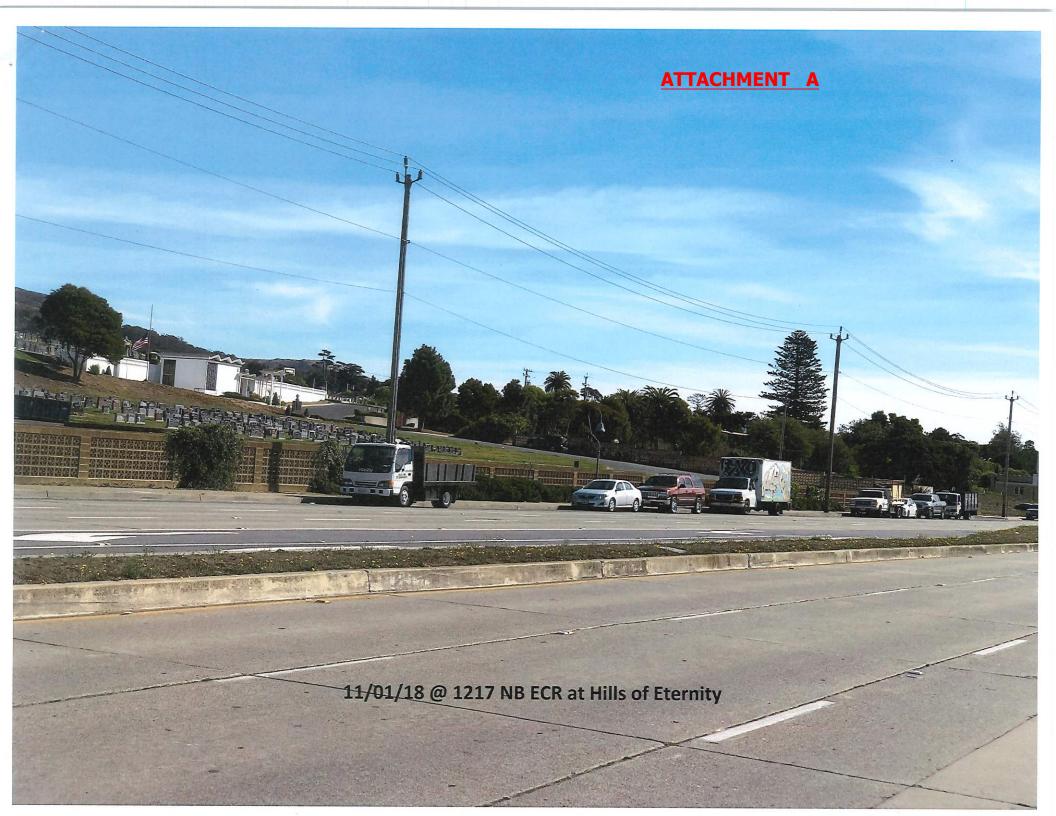
- A. Various Pictures of large vehicles parked in Right of Way
- B. Roadways in Colma for Study Session















# Colma - Parking Study Session

