

# STAFF REPORT

TO: Mayor and Members of the City Council

FROM: Pak Lin, Administrative Services Director

Brad Donohue, Director of Public Works

VIA: Brian Dossey, City Manager

MEETING DATE: January 26, 2022

SUBJECT: 2021 Capital Closeout and 2022 Capital Amendment

#### RECOMMENDATION

Staff recommends that the City Council adopt the following resolution:

RESOLUTION AMENDING THE FISCAL YEAR 2021-22 CAPITAL IMPROVEMENT BUDGET TO \$1,191,434, INCLUDING CLOSING OUT 5 CAPITAL PROJECTS; CARRYING OVER \$230,409 OF UNSPENT PROJECT BUDGET TO FY 2021-22; TRANSFERRING \$40,000 FROM CAPITAL FUND RESERVE (31) TO STREET CIP FUND (32); AND, RELEASING UNSPENT FUNDING OF \$15,210 TO CAPITAL RESERVE, \$2,604 TO FLEET REPLACEMENT, AND \$40,000 TO CITY PROPERTY FUND RESERVES.

#### **EXECUTIVE SUMMARY**

The Town conducts periodic reviews of its operating budget and its capital program. A periodic review provides transparency and accountability. Attachment B of this report lists all 11 actively funded Capital projects in FY 2020-21. The report contains a brief description of each capital project, the status each project as of June 30, 2021, and the corresponding financial information.

Within the report, five projects will be closed as of June 30, 2021, releasing \$57,814 to various reserve funds. There are six projects that will continue into FY 2021-22, with a total carryover of \$230,409. Additionally, staff is requesting to increase the Mission Road Improvement Project and the F-Street Retaining Wall projects by \$55,000. The increase of \$55,000 includes \$40,000 for the design of landscaping and irrigation and high visibility crosswalk on Mission Road and \$15,000 for geotechnical and engineering support for the F-Street Retaining Wall (902) project.

Staff is also requesting to adjust the Equipment Purchase and Replacement (984) program scope for FY 2021-22 to include Council Chamber AV System upgrades. The project will utilize unspent Equipment Purchase and Replacement budget from FY 2020-21.

#### FISCAL IMPACT

Increase the FY 2021-22 Capital Program Budget to \$1,191,434, which includes \$230,409 of carryover funds from FY 2020-21, \$906,025 – the original FY 2021-22 Budget request, and \$55,000 of additional funds needed for the F-Street Retaining Wall and Mission Road Improvement Project.

The Town will also release \$57,814 of unused project funding from FY 2020-21 to various fund reserves.

#### **BACKGROUND**

On October 28, 2020, the City Council approved the following Capital program for fiscal year 2020-21.

Project Title and Number	Project Budget Through 6/30/2021
El Camino Real Bicycle and Pedestrian Improvement Plan (914)	\$ 225,000
Mission Road Bicycle and Pedestrian Improvement Project (903)	2,800,000
Climate Action Plan Update (994)	35,000
Creekside Villas Repair and Painting (952)	95,000
General Plan Update (991) – Includes Budget Increase	653,000
IT Infrastructure Upgrades (986)	50,000
Vehicle Replacement (987)	194,156
Equipment Purchase & Replacement (984)	250,000
Total	\$ 4,302,156

For FY 2020-21, the Town focused on projects with legal obligations or were essential to Town operations during a global pandemic.

On March 10, 2021, three additional capital projects were added, bringing the total FY 2020-21 capital program budget to \$4,527,156. The three additional projects were:

- F-Street Retaining wall \$25,000;
- Housing Element Update \$100,000 (\$85,000 grant funded); and
- Zoning Code Update \$100,000

#### **ANALYSIS**

Table 1 is a summary of the Town's FY 2020-21 and FY 2021-22 Capital Program. It lists all active projects as well as the available funding through FY 2021-22. The total project budget since inception to June 30, 2021 is \$4.53 million. The Town spent \$4.24 million of the project budget

by June 30, 2021, leaving \$288,223 as unspent project budget. Attachment B of this report includes more details on the projects' descriptions, status, and funding and spending summary.

Table 1  FY 2020/21 Capital Program Update		iject Budget u 6/30/2021	•	ending Thru 5/30/2021	Pro	Unspent oject Budget at 7/1/2021		roject Budget Carryover to 7/1/2021	R	additional equest @ 7/1/2021	F	Additional Request @ .2/31/2021		Available Project Budget in FY21/22
	11111	u 6/30/2021 [a]											•	
Project Title (Number) Category 1: Streets, Sidewalks, and Bikeway	10	[a]		[b]		[a] - [b]		[c]		[d]		[d]	_	[c] + Σ [d]
Annual Roadway Rehabilitation and	5													
Preventive Maintenance Program (906)	\$	0	\$	0	\$	0	\$	0	\$	150,000			\$	150,000
El Camino Real Bicycle and Pedestrian	Ş	U	Ş	- 0	Ş	0	۶		Ş	150,000			Ş	150,000
Improvement Plan (914)	\$	225,000	Ś	224,998	ے ا	2	٫ ا	0	Ļ	0			\$	
. , ,	\$	25,000	\$	25,410	\$	(410)	\$ \$		\$	7,000	Ś	15,000	\$	21 500
F-Street Retaining Wall (902)	Ş	25,000	Ş	25,410	Ş	(410)	۶	(410)	Ş	7,000	, <b>&gt;</b>	15,000	<u>ې</u>	21,590
Mission Road Bicycle and Pedestrian	_ ا	2 000 000	٠	2.050.424	_ ا	(50.424)	٫ ا	(50.424)	,	CO 000	,	40.000	_ ا	44.500
Improvement Project (903)	\$	2,800,000	\$	2,858,431	<b>\$</b>	(58,431)	\$	(58,431)	\$ 	60,000	<b>\$</b>	40,000	\$	41,569
Category 2: Sewers & Storm Drains			_				۵		_				۸	
None	\$	0	\$	0	\$	0	\$	0	\$	0			\$	0
Category 3: City Facilities & Long-Range Plan		25.000	_	04.553		440	۵		_					
Climate Action Plan Update (994)	\$	35,000	\$	34,557	\$	443	\$	0	\$	0	H		\$	0
Colma Museum Facility Repair & Painting		_		_		_	١.	_	_					
(951)	\$	0	\$	0	\$	0	\$		\$	75,000	_		\$	75,000
Creekside Villas Repair and Painting (952)	\$	95,000	\$	55,000	\$	40,000	\$		\$	0			\$	0
Facility Parking Lot Upgrades (953)	\$	0	\$	0	\$	0	\$		\$	99,025			\$	99,025
General Plan Update (991)	\$	653,000	\$	594,835	\$	58,165	\$	,	\$	0			\$	58,165
Housing Element Update (996)	\$	100,000	_	1,254	\$	98,746	\$	98,746	\$	0			\$	98,746
Zoning Code Update (997)	\$	100,000	\$	0	\$	100,000	\$	100,000	\$	0			\$	100,000
Category 4: Major Equipment, Technology 8	Fle	et												
Equipment Purchase and Replacement														
(984)	\$	250,000	\$	217,661	\$	32,339	\$	32,339	\$	201,000			\$	233,339
Financial Software Replacement (965)	\$	0	\$	0	\$	0	\$	0	\$	100,000			\$	100,000
IT Infrastructure Upgrades (986)	\$	50,000	\$	35,235	\$	14,765	\$	0	\$	50,000			\$	50,000
Vehicle Replacement (987)	\$	194,156	\$	191,552	\$	2,604	\$	0	\$	164,000			\$	164,000
Total		4,527,156		4,238,933		288,223		230,409		906,025		55,000		1,191,434

Of the projects in FY 2020-21, six projects will continue into FY 2021-22 and five projects will be closed.

# **Continued Projects**

By June 30, 2021, the **F-Street Retaining Wall** and **Mission Road Bicycle and Pedestrian Improvements** projects had gone over their respective project budget. Staff noticed this potential issue while developing the FY 2021-22 Operating and Capital Project Programs in April 2021. Rather than requesting for a capital budget amendment in May and an operating and capital budget approval in June, the FY 2021-22 Operating and Capital budget accounted for the additional \$7,000 needed for the F-Street Retaining Wall and the additional \$60,000 needed for the Mission Road Bicycle and Pedestrian Improvement Project was part of the project Notice of Completion on July 14, 2021.

The **Housing Element Update** and **Zoning Code Update** were funded in March 2021 and were pending the completion of the **General Plan Update**. As of June 30, 2021, the three plans have available project budget totaling \$256,911.

The **Equipment Purchase and Replacement** program is an ongoing program for miscellaneous major equipment purchase and replacement. For FY 2020-21, the Town completed upgrading the police station radio and dispatch system with an available budget balance of

\$32,339. Due to COVID-19 and the increased reliance on virtual meetings, the AV system in the Council Chamber needs to be upgraded to allow hybrid meetings, if necessary. As a result, rather than releasing the available fund of \$32,339 to Capital Fund reserve, Staff is proposing to carryover the \$32,339 to FY 2021-22 for the Council Chamber AV system upgrade.

The combination of the projects discussed above, the total carryover budget to FY 2021-22 is \$230,409.

# **Closed Projects**

- El Camino Real Bicycle and Pedestrian Plan was completed in January 2021 and can be closed. Staff time in securing additional grants will be absorbed into the operating budget.
- Climate Action Plan Update was completed in October 2020. Available funding of \$443 will be released to Fund 31.
- Phase 1 of **Creekside Villas Repair and Painting** was completed in 2019. Phase 2 of the project is on hold due to the lack of interested contractors. Rather than keeping the project open, the minor repairs will be absorbed into the operating facilities budget, and the available \$40,000 will be released back to Fund 83 reserve.
- The **IT Infrastructure Upgrades** and the **Vehicle Replacement** programs are ongoing in nature. For both projects, the FY 2020-21 portion of the program has been completed and available funds can be released to its respective fund reserves.

# **Fund Release Summary**

Total funds to be released back to the various reserve balances is \$57,814 with the following amounts:

Fund 31 – Capital reserve	\$15,210
Fund 61 – Fleet Replacement reserve	\$2,604
Fund 83 – City Properties reserve	\$40,000
Total	\$57,814

#### **Budget Amendments**

In reviewing the FY 2020-21 and FY 2021-22 Capital programs, Staff noted the following budget amendments are needed.

- F-Street Retaining Wall Additional \$15,000 for geotechnical and engineering work
- Mission Road Landscaping and Crosswalk Additional \$40,000 for design of landscape and irrigation work, and high visibility crosswalk.

#### Reasons For the Recommended Action/Findings

Staff recommends the City Council adopt the resolution amending the FY 2020-21 Capital Improvement Program Budget to be \$1,191,434 as listed in Table 1 above. This approval includes:

- 1. Carry over of \$230,409 from FY 2020-21 to FY 2021-22;
- 2. Add Chamber AV System Update to the Equipment Purchase and Replacement project;
- 3. Increase Mission Road Project Budget by \$40,000 to design the landscape, irrigation, and high visibility crosswalk;
- 4. Increase F-Street Retaining Wall project budget by \$15,000 for geotechnical and engineering work
- 5. Release \$57,814 of available unused funds with \$15,210 to Capital reserve Fund 31, \$2,604 to Fleet Replacement Fund 61, and \$40,000 to City Property Fund 83.

## **Council Adopted Values**

Periodic review of the Capital Program is an exercise of government transparency, fiscal accountability, and thoughtfulness in the use of public funds. Periodic review provides a brief project scope and progress update, project budget and spending summary, and explanation for budget amendments and project delays. It allows the City Council to thoughtfully decide and direct staff whether to continue the current course or to shift priorities.

#### CONCLUSION

Overall, the Town's capital program stayed within program budget.

#### **ATTACHMENTS**

- A. Resolution
- B. 2020-21 Capital Program Status Update



# RESOLUTION NO. 2022-## OF THE CITY COUNCIL OF THE TOWN OF COLMA

RESOLUTION AMENDING THE FISCAL YEAR 2021-22 CAPITAL IMPROVEMENT BUDGET TO \$1,191,434, INCLUDING CLOSING OUT 5 CAPITAL PROJECTS; CARRYING OVER \$230,409 OF UNSPENT PROJECT BUDGET TO FY 2021-22; TRANSFERRING \$40,000 FROM CAPITAL FUND RESERVE (31) TO STREET CIP FUND (32); AND, RELEASING UNSPENT FUNDING OF \$15,210 TO CAPITAL RESERVE, \$2,604 TO FLEET REPLACEMENT, AND \$40,000 TO CITY PROPERTY FUND RESERVES

The City Council of the Town of Colma does resolve as follows.

# 1. Background

- (a) On March 18, 2020, the City Council approved and adopted the FY 2020-21 Budget which consists of FY 2019-20 operating budget appropriations and the FY 2020-21 capital improvement plan as presented in the 2019-2024 Capital Improvement Plan;
- (b) The original FY 2020-21 Budget was adopted without further analysis as it was the start of the global pandemic (COVID-19);
- (c) After six of months of closely monitoring the local, national and global market, the Town amended the FY 2020-21 in its entirety on October 28, 2020 and approved the following FY 2020-21 Capital Program Budget;

Project Title and Number	Project Budget Through 6/30/2021
El Camino Real Bicycle and Pedestrian Improvement Plan (914)	\$ 225,000
Mission Road Bicycle and Pedestrian Improvement Project (903)	2,800,000
Climate Action Plan Update (994)	35,000
Creekside Villas Repair and Painting (952)	95,000
General Plan Update (991) – Includes Budget Increase	653,000
IT Infrastructure Upgrades (986)	50,000
Vehicle Replacement (987)	194,156
Equipment Purchase & Replacement (984)	250,000
Total	\$ 4,302,156

- (d) On March 10, 2021, the Town added three more capital projects to the FY 2020-21 Capital program, bringing the total project budget to \$4,527,156;
- (e) The five completed projects have an available project balance of \$57,814, with \$15,210 to be released and returned to Capital reserve, \$2,604 released and returned to Fleet

Replacement; and \$40,000 released and return to City Property reserve.

- (f) The six incomplete projects to be continued into FY 2021-22 have a carryover balance of \$230,409;
- (g) Transfer \$55,000 from the Capital Reserve Fund (31) to Street Capital Fund (32) and increase the capital budget for F-Street Retaining Wall by \$15,000 for geotechnical and engineering services and for Mission Road Improvement by \$40,000 for the design of landscaping and irrigation and high visibility crosswalk;
- (h) The City Council duly considered the proposed budget amendments and public comments, if any, thereon.

## 2. Findings and Order.

#### The City Council hereby approves and orders the following changes:

(a) Summary of New FY 2020-21 Capital Program Budget. Table 1 Column titled "2021-22 Project Budget" shall be and is hereby approved as the new FY 2021-22 Capital Program Budget.

Table 1		u 6/30/2021	•	5/30/2021	Pro	Unspent oject Budget at 7/1/2021		oject Budget Carryover to 7/1/2021	F	Additional Request @ 7/1/2021	R	Additional Request @ 2/31/2021	2021/22 Project Budget
Project Title (Number)		[a]		[b]		[a] - [b]		[c]	[d]		[d]		[c] + [d]
Category 1: Streets, Sidewalks, and Bikeway	/S				_								
Annual Roadway Rehabilitation and							١.						
Preventive Maintenance Program (906)	\$	0	\$	0	\$	0	\$		\$	150,000			\$ 150,000
F-Street Retaining Wall (902)	\$	25,000	\$	25,410	\$	(410)	\$	(410)	\$	7,000	\$	15,000	\$ 21,590
Mission Road Bicycle and Pedestrian													
Improvement Project (903)	\$	2,800,000	\$	2,858,431	\$	(58,431)	\$	(58,431)	\$	60,000	\$	40,000	\$ 41,569
Category 2: Sewers & Storm Drains													
None	\$	0	\$	0	\$	0	\$	0	\$	0			\$ 0
Category 3: City Facilities & Long-Range Plan	ns												
Colma Museum Facility Repair & Painting													
(951)	\$	0	\$	0	\$	0	\$	0	\$	75,000			\$ 75,000
Facility Parking Lot Upgrades (953)	\$	0	\$	0	\$	0	\$	0	\$	99,025			\$ 99,025
General Plan Update (991)	\$	653,000	\$	594,835	\$	58,165	\$	58,165	\$	0			\$ 58,165
Housing Element Update (996)	\$	100,000	\$	1,254	\$	98,746	\$	98,746	\$	0			\$ 98,746
Zoning Code Update (997)	\$	100,000	\$	0	\$	100,000	\$	100,000	\$	0			\$ 100,000
Category 4: Major Equipment, Technology 8	k Fle	et											
Equipment Purchase and Replacement													
(984)	\$	250,000	\$	217,661	\$	32,339	\$	32,339	\$	201,000			\$ 233,339
Financial Software Replacement (965)	\$	0	\$	0	\$	0	\$	0	\$	100,000			\$ 100,000
IT Infrastructure Upgrades (986)	\$	50,000	\$	35,235	\$	14,765	\$	0	\$	50,000			\$ 50,000
Vehicle Replacement (987)	\$	194,156	\$	191,552	\$	2,604	\$	0	\$	164,000			\$ 164,000
Total		4,172,156		3,924,378		247,778		230,409		906,025		55,000	1,191,434

(b) Summary of Project Closeout. Table 2, columns titled "Fund Release" below, summarizes project budgets to be closed and the amount to be released to various funds.

Table 2	Proi	ect Budget	Snei	nding Thru	Unspent ject Budget	oject Budget arryover to	Additional Request @		021/22 Project	Fund	Releas	е
Project Closeout Summary		6/30/2021	•	/30/2021	t 7/1/2021	7/1/2021	7/1/2021		Budget			
Project Title (Number)		[a]		[b]	[a] - [b]	[c]	[d]	[	c] + [d]	Fund No	A	mount
Category 1: Streets, Sidewalks, and Bikeway	/S											
El Camino Real Bicycle and Pedestrian												
Improvement Plan (914)	\$	225,000	\$	224,998	\$ 2	\$ 0	\$ 0	\$	0	Fund 31	\$	2
Category 2: Sewers & Storm Drains												
None	\$	0	\$	0	\$ 0	\$ 0	\$ 0	\$	0			
Category 3: City Facilities & Long-Range Plan	ns											
Climate Action Plan Update (994)	\$	35,000	\$	34,557	\$ 443	\$ 0	\$ 0	\$	0	Fund 31	\$	443
Creekside Villas Repair and Painting (952)	\$	95,000	\$	55,000	\$ 40,000	\$ 0	\$ 0	\$	0	Fund 83	\$	40,000
Category 4: Major Equipment, Technology 8	k Flee	t										
IT Infrastructure Upgrades (986)	\$	50,000	\$	35,235	\$ 14,765	\$ 0	\$ 50,000	\$	50,000	Fund 31	\$	14,765
Vehicle Replacement (987)	\$	194,156	\$	191,552	\$ 2,604	\$ 0	\$ 164,000	\$	164,000	Fund 61	\$	2,604
Total		599,156		541,341	57,815	1	214,000		214,001			57,814

(c) *Drawdown on Reserve.* The Annual Roadway Rehabilitation and Mission Road Improvement projects require a transfer of \$55,000 from the Capital Reserve Fund (31) to Street Capital Fund (32). The City Council hereby orders and approves the drawdown on reserve and approves this change to amend the Fiscal Year 2021-2022 Capital Improvement Budget.

# **Certification of Adoption**

I certify that the foregoing Resolution No. 2022-## was duly adopted at a regular meeting of the City Council of the Town of Colma held on January 26, 2022, by the following vote:

Name	Voting		Present, No	Absent		
	Aye	No	Abstain	Not Participating		
Helen Fisicaro, Mayor						
Raquel "Rae" Gonzalez						
Joanne F. del Rosario						
John Irish Goodwin						
Diana Colvin						
Voting Tally						

Dated	
	Helen Fisicaro, Mayor
	Attest:
	Caitlin Corley, City Clerk