ORDINANCE NO. 001-98

ORDINANCE REGULATING DANGEROUS BUILDINGS STRUCTURES; AMENDING ORDINANCES AND CODES IN CONFLICT; ROVIDING DEFINITIONS; ADOPTING THE STANDARD UNSAFE BUILDING ABATEMENT CODE, 1985 EDITION (THE "CODE"); PROVIDING FOR INSPECTIONS OF BUILDINGS AND STRUCTURES WITHIN THE CITY; PROVIDING FOR NOTICE TO RECORD OWNERS AND PERSONS WITH INTERESTS IN DANGEROUS BUILDINGS; PROVIDING FOR HEARINGS TO DETERMINE COMPLIANCE WITH THE MINIMUM STANDARDS OF THIS ORDINANCE; REOUIRING THE OWNER(S) AND PERSONS WITH INTERESTS IN BUILDINGS TO REPAIR, REMOVE OR DEMOLISH SUCH BUILDINGS: PROVIDING FOR REPAIR AND DEMOLITION; PROVIDING FOR THE ASSESSMENT OF EXPENSES FOR REPAIR AND/OR DEMOLITION; PROVIDING PENALTIES; AND PROVIDING FOR RELATED MATTERS.

WHEREAS, the City Council recognizes the need to regulate and control unsafe, dangerous, dilapidated and substandard buildings within the City of De Leon (the "City") in order to preserve and protect the public health and safety and preserve property values;

WHEREAS, the Southern Building Code Congress International published the Uniform Code for the Abatement of Dangerous Buildings, 1985 Edition (the "Code");

whereas, the City Council adopts such Code to provide regulations outlining minimum criteria for all permanent commercial and residential buildings erected within the City, to provide procedures for the repair or demolition of unsafe, dangerous and substandard buildings; to provide for efficiency and compliance with all applicable statutory requirements, to provide interested property owners with an opportunity for voluntary compliance; and

whereas, it has been determined that adoption of the Code, together with certain deletions, additions, and amendments thereto, is in the best interest of the health, safety, and welfare of the citizens, and will more adequately protect life and property from fire and other hazards incident to the construction, alteration, repair, removal, demolition, use and occupancy of buildings, structures and premises;

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF DE LEON, TEXAS, THAT:

Section 1. Findings of Fact. The findings and recitations set out hereinabove are found to be true and correct and are hereby adopted by the City Council and made a part hereof for all purposes as findings of fact.

- <u>Section</u> 2. <u>Definitions</u>. As used in this Ordinance the following terms shall have the meanings given below:
- (a) "Building Official" means the City Building Inspector or a person employed, appointed, or designated by the City Manager for purposes of making inspections, sending notices, and otherwise enforcing the provisions of this Ordinance.
- (b) "Dangerous Building" or "Unsafe Building" means any structure or building located within the incorporated limits of the City that is within the definition of "Dangerous Building" or "Unsafe Building" as defined in the Standard Unsafe Building Abatement Code, 1995 Edition, published by the Southern Building Code Congress (the "Code"), attached to this Ordinance, that is:
 - (1) in such a state or condition of repair or disrepair that all or any of the following conditions exist:
 - (i) Walls or other vertical structural members list, lean, or buckle;
 - (ii) Damage or deterioration exists to the extent that the building is unsafe;
 - (iii) Loads on floors or roofs are improperly distributed or the floors or roofs are of insufficient strength to be reasonably safe for the purposes used;
 - (iv) Damage by fire, wind, or other cause has rendered the building or structure dangerous to life, safety, morals or the general health and welfare of the occupants or the people of the City;
 - (v) The building or structure is so dilapidated, substandard, decayed, unsafe, unsanitary or otherwise lacking in the amenities essential to decent living or use that the same is unfit for human habitation or occupancy, or is likely to cause sickness, disease or injury or otherwise to constitute a detriment to the health, morals, safety or general welfare of those persons assembled, working, or living therein or is a hazard to the public health, safety and welfare;
 - (vi) Light, air, and sanitation facilities are inadequate to protect the health, morals, safety, or general welfare of persons who assemble, work, or live therein;

- (vii) Stairways, fire escapes, and other facilities of egress in case of fire or panic are inadequate;
- (viii) Parts or appendages of the building or structure are so attached that they are likely to fall and injure persons or property;
- (2) dilapidated, substandard, or unfit for human habitation and a hazard to the public health, safety, and welfare of the City's residents;
- (3) regardless of its structural condition, unoccupied by its owners, lessees, or other invitees and is unsecured from unauthorized entry to the extent that it could be entered or used by vagrants or other uninvited persons as a place of harborage or could be entered or used by children; or
- (4) boarded up, fenced or otherwise secured in any manner if:
 - the building constitutes a danger to the public even though secured from entry; or
 - (ii) the means used to secure the building are inadequate to prevent unauthorized entry or use of the building to the extent it could be entered or used by vagrants or other uninvited persons as a place of harborage or could be entered or used by children; or
 - (iii) defined as a dangerous or unsafe building by the Code.
- (c) "Responsible Parties" means the owner, occupant or person in custody of the building or structure, and any mortgagee or lienholder, as identified or listed on the current tax rolls of the Tax Appraisal District for the property, together with any additional person or interest, if any, shown in the current records of the City applicable to such property.
- Section 3. Uniform Code Adoption. The Standard Unsafe Building Abatement Code, 1985 Edition, published by the International Conference of Building Officials, a copy of which has this day been exhibited to and approved by the City Council of the City, and certified copies of which are on file in the offices of the City Secretary of the City, is hereby adopted by reference and declared to be the Unsafe Building Abatement Code of the City of De Leon for the regulation, vacation, removal, repair, or demolition of unsafe buildings in a timely and legal manner in the City of De Leon; save and except Section 205 which deals with the Board of Appeals is hereby amended to provide that the composition of the Board of Appeals shall be five (5) citizens of the City and, further provided that preference shall be given to qualified

architects, engineers, and citizens knowledgeable in the construction industry.

- <u>Section</u> 4. <u>Unsafe Buildings Declared a Nuisance</u>. (a) It shall be unlawful for any person to maintain or permit the existence of any Unsafe Building in the City; and it shall be unlawful for any person to permit same to remain in such condition.
- (b) All Unsafe Buildings are hereby declared to be public nuisances and shall be abated by repair, rehabilitation, demolition, or removal in accordance with the procedures provided in this ordinance.
- (c) The Building Official shall enforce the provisions of this ordinance.
- Section 5. Duties of the Building Official. The Building Official shall inspect, or cause to be inspected, every building, or portion thereof, reported to be unsafe. If such building, or any portion thereof, is determined to be unsafe, the Building Official shall give the responsible parties notice in accordance with the requirements set forth in the Code and in compliance with Sections Six and Seven of this ordinance. The Building Official shall further:
- (a) Inspect or cause to be inspected, when necessary, any building or structure within the incorporated limits of the City, including public buildings, schools, halls, churches, theaters, hotels, tenements, or apartments, multifamily residences, single-family residences, garages, warehouses, and other commercial and industrial structures of any nature whatsoever for the purpose of determining whether any conditions exist which render such places a "Dangerous Building" as defined herein.
- (b) Inspect any building, wall or structure about which complaints have been filed by any person to the effect that a building wall or structure is or may be existing in violation of this Ordinance.
- (c) Report to the Board of Appeals any non-compliance with the minimum standards set forth in this Ordinance. The Building Official shall obtain from the secretary of the Board of Appeals a hearing date for a public hearing by the Board of Appeals on any structure believed to be a Dangerous Building and shall provide the secretary of the Board of Appeals with copies of the written notice to persons with interests in the property as provided for in Section Seven hereof.
- (d) Appear at all hearings conducted by the Board of Appeals and testify as to the conditions of Dangerous Buildings within the City.

- (e) Place a notice on all Dangerous Buildings reading as llows: "This building has been found to be a dangerous building the City of De Leon Building Official. This notice is to remain this building until it is repaired, vacated, or demolished in cordance with the notice which has been given to the owner(s), cupant(s) and person(s) with interests in the property as shown the records of the City Secretary and the Tax Appraisal strict. It is unlawful to remove this notice until such notice complied with."
- (f) Perform the other requirements with respect to diffication of public hearings as are set forth more specifically this Ordinance.
- Section 6. Notice to Repair. Should the Building Official termine that any building or structure within the incorporated mits of the City is a Dangerous Building or Unsafe Building /she shall cause written notification to be sent, by certified il, to the owner and all other persons having an interest in the ilding after a diligent effort to discover each owner, mortgagee, I lienholder. Such notice shall contain:
- (a) a description of the building or structure deemed unsafe1 its location;
- (b) a statement of the particulars which make the building or ructure a Dangerous Building;
- (c) notice of the date and time of a public hearing before Board of Appeals to determine whether the building complies the standards set out in this Ordinance;
- (d) a statement that the owner, lienholder, mortgagee, or rsons with a legal interest in the building will be required to omit at the hearing proof of the scope of any work that may be quired to comply with the Ordinance and the amount of time it ll take to reasonably perform the work.
- (f) Such notice be served upon the Responsible Parties as set in this ordinance.
- <u>Section 7.</u> <u>Sufficiency of Notice</u>. Notwithstanding any other rm or provision of this ordinance or the Code, notice given rsuant to this ordinance shall be sufficient and deemed properly rved upon the Responsible Parties if a copy thereof is:
 - (a) served upon him/her personally; or
- (b) sent by registered or certified mail, return receipt quested, to the last known address of such person as shown on the tords of the City and the Tax Appraisal District; and

- (c) posted in a conspicuous place in or about the building affected by the notice.
- <u>Section</u> 8. <u>Duties of the Board of Appeals</u>. The Board of Appeals shall:
- (a) Schedule and hold a public hearing and hear testimony from the Building Official, the owner and other persons having an interest in the Dangerous Building, and any person desiring to present factual evidence relevant to the Unsafe Building. Such testimony shall relate to the determination of the question of whether the building or structure in question is a Dangerous Building and the scope of any work that may be required to comply with this Ordinance and the amount of time it will take to reasonably perform the work. The owner or a person having an interest in the Dangerous Building shall have the burden of proof to demonstrate the scope of any work that may be required to comply with this Ordinance and the time it will take to reasonably perform the work.
- (b) Upon conclusion of the hearing, the Board of Appeals shall determine by majority vote whether the building or structure in question is a Dangerous Building. Upon a determination that the building or structure in question constitutes a Dangerous Building, the Board of Adjustments and Appeals shall issue an order:
 - (i) containing an identification of the building and the property on which it is located;
 - (ii) making written findings of the violations of the minimum standards that are present at the building;
 - (iii) requiring the owner and persons having an interest in the building to repair, vacate, or demolish the building within thirty (30) Days from the issuance of such order, unless the owner or a person with an interest in the building establishes at the hearing that the work cannot reasonably be performed within thirty (30) days, in which instance the Board of Appeals shall specify a reasonable time for the completion of the work; and
 - (iv) containing a statement that the City will vacate, secure, remove or demolish the Dangerous Building and relocate the occupants of the building if the ordered action is not taken within the time specified by the Board of Appeals.
- (c) The Board of Appeals shall deliver a copy of the order by hand delivery or certified mail to the owner and all persons having an interest in the property, as such persons appear on the rolls of the Tax Appraisal District, and in the official records of the City

regarding such building, including all identifiable mortgagees and lienholders as soon as is practicable after the hearing.

- (d) If the Board of Appeals allows the owner or a person with an interest in the Dangerous Building more than thirty (30) days to repair, remove, or demolish the building, the Board of Appeals in its written order shall establish specific time schedules for the commencement and performance of the work and shall require the owner or person to secure the property in a reasonable manner from unauthorized entry while the work is being performed. The securing of the property shall be in a manner found to be acceptable by the City Building Official.
- (e) The Board of Appeals may not allow the owner or person with an interest in the Dangerous Building more than ninety (90) days to repair, remove, or demolish the building or fully perform all work required to comply with the written order unless the owner or person:
 - (i) submits a detailed plan and time schedule for the work at the hearing; and
 - (ii) establishes at the hearing that the work cannot reasonably be completed within ninety (90) days because of the scope and complexity of the work.
- (f) If the Board of Appeals allows the owner or person with an interest in the Dangerous Building more than ninety (90) days to complete any part of the work required to repair, remove, or demolish the building, the Board of Appeals shall require the owner or person to regularly submit progress reports to Board of Appeals to demonstrate that the owner or person has complied with the time schedules established for commencement and performance of the work. The written order may require that the owner or person with an interest in the building appear before the City Building Official to demonstrate compliance with the time schedules.
- Dangerous Building fails to comply with the Order within the time specified therein, absent appeal to the City Council, the City may, at anytime after the expiration of 45 days from the date a copy of the final decision of the Board of Appeals is mailed to each known owner, lienholder or mortgagee cause any occupants of the Dangerous Building to be relocated, and may cause the Dangerous Building to be secured, removed, or demolished at the City's expense. The City may assess the expenses on, and the City has a lien against, unless it is a homestead as protected by the Texas Constitution, the property on which the Dangerous Building was located. The lien is extinguished if the property owner or a person having an interest in the building reimburses the City for the expenses. The lien arises and attaches to the property at the time the notice of the lien is recorded and indexed in the office of the County Clerk in

the county in with the property is located. The notice of lien must contain the name and address of the owner of the Dangerous Building if that information can be determined by a diligent effort, a legal description of the real property on which the building was located, the amount of expenses incurred by the City, and the balance due. Such lien is a privileged lien subordinate only to tax liens and all previously recorded bona fide mortgage liens attached to the real property.

- (h) In addition to the authority set forth in Subsection (g) above, after the expiration of the time allotted in the order for the repair, removal, or demolition of a Dangerous Building, the City may repair the building at its expense and assess the expenses on the land on which the building stands or to which it is attached. The repairs contemplated by this Section may only be accomplished to the extent necessary to bring the building into compliance with the minimum standards established by this Ordinance, and to the extent such repairs do not exceed minimum housing standards. This Section shall be applicable only to residential buildings with ten (10) or fewer dwelling units. The City shall follow the procedures set forth in Subsection (g) above for filing a lien on the property on which the building is located.
- Section 9. Appeal to the City Council. Any responsible party that is aggrieved by the decision of the Board of Appeals may appeal such decision to the City Council within ten (10) days from the date of the decision appealed from. In such event, the City Council shall set a time and date for hearing such appeal and hold such hearing within forty-five (45) days from the date of the appeal.
- (a) The purpose of the public hearing of the appeal shall be to determine whether or not the building is an Unsafe Building or a Dangerous Building in accordance with the standards set forth in Section Three (b), and to uphold, reverse or modify the decision of the Board of Appeals.
- (b) The matter shall be set for public hearing before the City Council at the earliest practicable date and notice of said hearing shall be served on the Responsible Parties, each known mortgagee and lienholder, and the Building Official not less than ten (10) days prior to date of said hearing. All interested persons shall have the opportunity to be heard and may introduce evidence to the City Council for its consideration.
- (c) After the public hearing, the City Council shall make such findings and orders as it shall deem appropriate.
- (d) After the public hearing, if a building is found in violation of standards set out in Section Three (b) of this ordinance, the City Council may order that the decision of the Board of Appeals be affirmed, reversed or modified and, in the

latter instance, that the building be vacated, secured, repaired, removed, or demolished by the owner within a reasonable time. The City Council also may order that the occupants be relocated within a reasonable time. The City Secretary shall mail to each identified owner, mortgagee and lienholder a notice containing:

- (i) an identification, and address of the building and the property on which it is located;
- (ii) a description of the violation of the Code of Ordinances (if any) that is found by the City Council to be present at the building; and
- (iii) a statement that the municipality will vacate, secure, remove, repair, or demolish the building or relocate the occupants of the building if the ordered action is not taken within a reasonable time; or that the City will take no action.
- (e) As an alternative to the procedure prescribed by Subsection (d), described above, the City Council shall make an effort to contact each mortgagee and lienholder before conducting the public hearing and shall give them a notice of and an opportunity to comment at the hearing. If the City proceeds under this subsection, the order issued by the City Council shall specify a reasonable time for the building to be vacated, secured, repaired, removed, or demolished by the responsible party and an additional reasonable time for the ordered action to be taken by any of the mortgagees or lienholders in the event the responsible party fails to comply with the order within the time provided for action by the responsible party. Under this subsection, the City is not required to furnish any notice to a mortgagee or lienholder other than a copy of the order in the event the responsible party fails to timely take the ordered action.
- (f) If the building is not vacated, secured, repaired, removed, or demolished, or the occupants are not relocated within the allotted time, the City may vacate, secure, remove, repair or demolish the building or relocate the occupants at its own expense.
- (g) If the City incurs expenses under Subsection (f), the City may assess the expenses on the property and the City has a lien against the property, unless it is a homestead as protected by the Texas Constitution, the property on which the building was or is located. The lien is extinguished if the property owner or another person having an interest in the legal title to the property reimburses the City for the expenses. The lien arises and attaches to the property at the time the notice of the lien is recorded and indexed in the office of the Comanche County Clerk. The notice must contain the name and address of the owner if that information can be determined by a reasonable effort, a legal

description of the real property on which the building was located, the amount of expenses incurred by the City, and the balance due.

- (h) If the notice is given and the opportunity to repair, remove, or demolish the building is afforded to each mortgagee and the lienholder as provided in Subsection (d) or (e) above, the lien is a privileged lien subordinate only to tax liens and all previously recorded bona fide mortgage liens attached to the real property to which the City's lien attaches.
- Section 10. Assessment of Expenses and Penalties. (a) If an appeal has been made to the City Council by any interested party, and if the City Council has held a hearing pursuant to Section Ten (b) and the time allotted for the repair, removal or demolition of a building under Section 10(d) or Section 10(e) has expired, then the City Council may, in addition to the authority granted under Chapter 214, Loc. Gov't. Code and Section 10 of this ordinance:
 - (i) order the repair of the building at the City's expense and assess the expenses on the land on which the building stands or to which it is attached, or
 - (ii) assess a civil penalty against the responsible party for failure to repair, remove, or demolish the building.
 - the City Building Official shall invite at least two (2) or more building contractors to make estimates pertaining to the needed repair, removal or demolition of a building. The Building Official shall cause to be made an assessment of expenses or civil penalty based on such estimates. The Building Official shall endeavor to minimize the expenses of any building repairs, removal or demolitions order pursuant to this subchapter.
- (b) The City may repair a building under Subsection (a) only to the extent necessary to bring the building into compliance with the minimum standards of the City and only if the building is a residential building with 10 or fewer dwelling units. The repairs may not improve the building to the extent that the building exceeds minimum standards prescribed by the City.
- (c) The City shall impose a lien against the land on which the building stands or stood, unless it is a homestead as protected by the Texas Constitution, to secure the payment of the repair, removal, or demolition expenses or the civil penalty. Promptly after the imposition of the lien, the City shall file for record, in recordable form in the office of the Comanche County Clerk, a written notice of the imposition of the lien. The notice shall contain a legal description of the land.

- (d) The City's lien to secure the payment of a civil penalty or the costs of repairs, removal, or demolition is inferior to any previously recorded bona fide mortgage lien attached to the real property to which the City's lien attaches if the mortgage lien was filed for record in the office of the Comanche County Clerk before the date the civil penalty is assessed or the repair, removal, or demolition is begun by the City. The City's lien is superior to all other previously recorded judgement liens.
- (e) Any civil penalty or other assessment imposed under this section accrues interest at the rate of 10 percent a year from the date of the assessment until paid in full.
- (f) In any judicial proceeding regarding enforcement of the City's rights under this section, the prevailing party is entitled to recover reasonable attorney's fees as otherwise provided by statute.
- (g) A lien acquired under this section by the City for repair expenses may not be foreclosed if the property on which the repairs were made is occupied as a residential homestead by a person 65 years of age or older.
- Section 11. <u>Violations</u>. (a) The owner of any Unsafe Building or Dangerous Building who shall fail to comply with any notice or order to repair, vacate or demolish said building or structure, such notice or order given by the authority of the Board of Appeals, or the City Council, shall be guilty of a misdemeanor.
- (b) An occupant or lessee in possession of any Unsafe Building or Dangerous Building who fails to comply with any notice or order to vacate such building and fails to repair such building in accordance with an order given by the Board of Adjustments and Appeals shall be guilty of a misdemeanor.
- (c) Any person removing the notice of a Dangerous Building as provided for in Section Six (e) of this Ordinance, shall be guilty of a misdemeanor.
- (d) The violation of any provision of this Ordinance shall be unlawful and a misdemeanor offense punishable by a fine not exceeding Two Thousand (\$2,000.00) Dollars. Each day a violation of this Ordinance continues shall constitute a separate offense.
- Section 12. Amendment Of Conflicting Ordinances. All Ordinances or parts thereof in conflict herewith are hereby amended, and are repealed to the extent of such conflict only.
- Section 13. Severability. It is hereby declared to be the intention of the City Council that the section, paragraphs, sentences, clauses and phrases of this Ordinance are severable and, if any phrase, sentence, paragraph or section of this Ordinance

should be declared invalid by the final judgment or decree of any court of competent jurisdiction, such invalidity shall not affect any of the remaining phrases, clauses, sentences, paragraphs and sections of this Ordinance, since the same would have been enacted by the City Council without the incorporation of this ordinance of any such invalid phrase, clause, sentence, paragraph or section. If any provision of this Ordinance shall be adjudged by a court of competent jurisdiction to be invalid, the invalidity shall not affect other provisions or applications of this Ordinance which can be given effect without the invalid provision, and to this end the provisions of this Ordinance are declared to be severable.

<u>Section</u> 14. <u>Effective Date</u>. This ordinance shall take effect immediately upon its approval and passage and publication as required by law.

Section 15. Open Meeting. It is hereby officially found and determined that the meeting at which this Ordinance was passed was open to the public as required and that public notice of the time, place, and purpose of said meeting was given as required by the Open Meetings Act, Chapter 551, Texas Government Code.

PASSED AND APPROVED on this the <u>9th</u> day of <u>December</u> 1997.

FINALLY PASSED AND APPROVED on the <u>13</u> day of <u>January</u> 1998.

THE CITY OF DE LEON

Attest:

Norma Jo Locke, Mayor

Flo Wood, City Secretary

Approved:

Barney Knight, City Attorney

CERTIFICATION

I, Florence Wood, City Secretary of the City of De Leon, Texas, hereby certify that the preamble to Ordinance No. 001-98 was published in the De Leon Free Press on January 22, 1998, and again on January 29, 1998, and said ordinance shall become effective ten (10) days following the date of the last publication. The effective date shall be February 8, 1998.

Florence Wood City Secretary

(seal)