## FINANCIAL STATEMENTS WITH ACCOMPANYING INFORMATION

For the year ended April 30, 2022



## **TABLE OF CONTENTS**

# **INTRODUCTORY SECTION:**

Letter of Transmittal	1 - 3
Organizational Chart	4
List of Elected and Appointed Officials	5
FINANCIAL SECTION:	
Independent Auditors' Report	6-8
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	9 - 10
Schedule of Findings and Responses	11 – 13
Corrective Action Plan for Current Year Audit Findings	14
Summary of Prior Audit Findings	15
Management's Discussion and Analysis	16 – 24
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	25 - 26
Statement of Activities	27
Fund Financial Statements:	
Balance Sheet – Governmental Funds	28 - 30
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	31
Reconciliation of the Balance Sheet of the Governmental Component Unit to the Statement of Net Position	32
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	33 - 35
Reconciliation of the Statement of Revenues, Expenditures, and Changes In Fund Balances of Governmental Funds to the Statement of Activities	36

## **TABLE OF CONTENTS (Continued)**

Reconciliation of the Statement of Revenues, Expenditures, and Changes In Fund Balances of the Governmental Component Unit	
to the Statement of Activities	37
Statement of Net Position – Proprietary Funds	38 - 39
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds	40
Statement of Cash Flows – Proprietary Funds	41 - 42
Statement of Fiduciary Net Position – Fiduciary Funds	43
Statement of Changes in Fiduciary Net Position – Fiduciary Funds	44
Notes to the Financial Statements	45 - 106

# **REQUIRED SUPPLEMENTARY INFORMATION:**

Illinois Municipal Retirement Fund Schedule of Changes in the Net Pension Liability and Related Ratios	107
Illinois Municipal Retirement Fund Schedule of Employer Contributions	108 - 109
Police Pension Fund – Schedules of Changes in Net Pension Liability and Related Ratios	110
Police Pension Fund – Schedules of Annual Money-Weighted Rate of Return and Employer Contributions	111
Notes to Schedule of Employer Contributions	112
Firefighter's Pension Fund – Schedules of Changes in Net Pension Liability and Related Ratios	113
Firefighter's Pension Fund – Schedules of Annual Money-Weighted Rate of Return and Employer Contributions	114
Notes to Schedule of Employer Contributions	115
Other Post-Employment Benefits Schedule of Employer Contributions	116
Other Post-Employment Benefits Schedule of Changes in the Net OPEB Liability and Related Ratios	117
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund	118

# TABLE OF CONTENTS (Continued)

Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Tax Increment Financing Fund - Main	119
Notes to Required Supplementary Information – Budgetary Information	120
COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES:	
Combining Balance Sheet – Nonmajor Governmental Funds12	21 – 124
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds	25 - 128
ILLINOIS GRANT ACCOUNTABILITY AND TRANSPARENCY	
Consolidated Year- End Financial Report	129
STATISTICAL DATA:	
Schedule of Insurance Coverage (Unaudited) 13	30 - 131
Computation of Legal Debt Margin (Unaudited)	132
Miscellaneous Statistics (Unaudited)	133

## October 31, 2022

- To: Mayor and Members of the City Council Residents of the City of Effingham, Illinois
- Re: Letter of Transmittal to the Annual Comprehensive Financial Report of the City of Effingham for the Fiscal year ended April 30, 2022

State law requires that all local governments publish a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP). The statement must be audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to this requirement, we hereby issue the Audited Annual Financial Report of the City of Effingham, Illinois (the "City") for the fiscal year ended April 30, 2022.

This report consists of management's representations concerning the finances of the City. The management of the City is responsible for the completeness and reliability of all information presented in this report. To provide a reasonable basis for making these representations, the management of the City has established an internal control framework that is designed both to protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's internal controls have been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. To the best of our knowledge and belief, the information contained in this financial report is complete and reliable in all material respects.

West & Company, LLC, a certified public accounting firm has audited the City's financial statements. The goal of the independent audit was to provide reasonable assurance that financial statements of the City for the fiscal year ended April 30, 2022 are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended April 30, 2022 are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component for the financial section of this report.

The independent audit of the financial statements of the City was performed under *Government Auditing Standards*. These standards require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements and other matters.

Governmental accounting standards require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditor.

## **Profile of Government**

The City of Effingham, incorporated in 1867, is located in Effingham County in east central Illinois on Interstates 57/70, 200 miles south of Chicago. It lies about midway between St. Louis and Indianapolis. The City's population is 12,252 persons.

The City is empowered to levy a property tax on real property located within its boundaries. A local sales tax and state shared revenues are the other major sources of revenue for governmental operations. State statutes enable extension of the corporate limits by annexation, which occurs periodically when deemed appropriate by the City Council. The City is a non-home rule municipality, which may adopt local ordinances to govern its affairs and provide services, but only if authorized by an enabling state statute.

The City provides an extensive array of municipal services including public safety, public works, community development, health, welfare, cemetery, cultural services, a water and sewer utility as well as internal management support functions. The City is financially accountable for a Public Library, and Police and Firefighter Pension Funds, which are reported separately within the City's financial statements.

The City operates under a commission form of local government. The City council, which has policymaking and legislative authority, consists of a mayor and four commissioners. The council members are elected on a nonpartisan "at large" basis every four years to a four-year term. The City council, among other things, is responsible for passing ordinances and resolutions, and adopting the annual municipal budget.

In addition to their legislative functions, the mayor and commissioners have individual administrative powers and duties. The mayor is the chief executive officer of the municipality, responsible for legal issues, police protection, engineering, tourism, economic development, and building code enforcement. One commissioner is responsible for finance and general administration, another commissioner is responsible for street maintenance and sewer utilities, and another commissioner is responsible for fire protection, water utilities and health and safety. A fourth commissioner is responsible for the cemetery, vehicle maintenance, and public property.

The City Administrator serves the Mayor and City Council in the oversight of the day to day operations of the City. The City Administrator serves as the personnel director of the City, creates the agendas for the Council meetings, directs and supervises all departments of the City, prepares the annual budget for Council consideration, prepares public policy for Council consideration, and oversees the overall financial status of the City, including the City's fixed assets.

The Treasurer assumes responsibility for day-to-day management of the Treasurer's Office sharing responsibility and accountability for the integrity of the organizational accounting function with the City Treasurer.

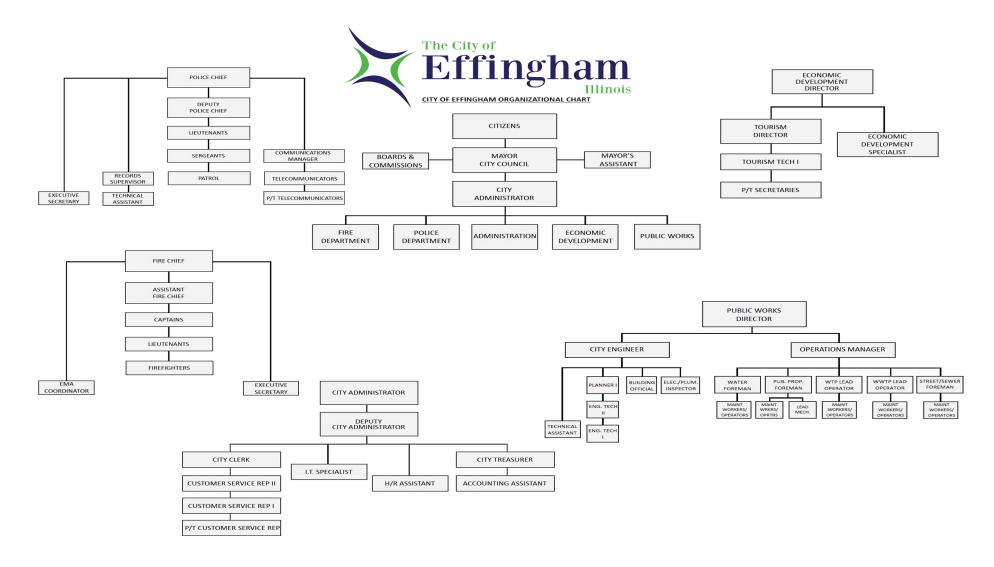
### Financial Planning & Control

The budget serves as the foundation for the City's planning and control. The City's fiscal year begins May  $1^{st}$  and ends April  $30^{th}$ .

All municipal departments, commissions, boards and agencies seeking funding from the municipality are required to submit requests for budget to the City Administrator. The City Administrator uses these requests as the starting point for formulating a tentative budget.

The Budget is presented in account code classifications that enable reporting of financial data by fund, functions, and objects of expenditure. Budget to actual comparisons are provided for each individual major governmental fund for which an annual budget had been adopted. This comparison is presented following the "Notes to the Financial Statements".

#### **ORGANIZATIONAL CHART**



## LIST OF ELECTED AND APPOINTED OFFICIALS April 30, 2022

### MAYOR AND CITY COUNCIL

Mike Schutzbach, Mayor – Public Affairs Hank Stephens, Commissioner – Accounts and Finance Libby Moeller, Commissioner – Streets and Public Improvements Merv Gillenwater, Commissioner – Public Health and Safety Larry Micenheimer, Commissioner – Public Property

### EXECUTIVE STAFF

Steven W. Miller, City Administrator Dennis Presley, Deputy City Administrator Tracy Willenborg, City Attorney Chris Roedl, Building Official Brant Yochum, Fire Chief Justin Hayes, Public Works Operation Manager Todd Hull, Economic Development Director Jodi Thoele, Tourism Director Abbey Nosbisch, City Clerk Amanda McKay, City Librarian Jeremy Heuerman, Director of Public Works Caitlin James, Treasurer Billie Bales, Telecommunications Manager Christopher Niemerg, Electrical/Plumbing Inspector Jason McFarland, Chief of Police FINANCIAL SECTION



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INDEPENDENT AUDITORS' REPORT

Mayor and City Commissioners City of Effingham, Illinois

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Effingham, Illinois, as of and for the year ended April 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Effingham, as of April 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Effingham and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

The City of Effingham's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Effingham's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditors' Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison information, pensions' schedules of changes in the net pension liability and related ratios, schedule of employer contributions, schedules of annual money-weighted rate of return and employer contributions, notes to schedules of employer contributions, other post-employment benefits schedule of employer contributions and other post-employment benefits schedule of changes in the net OPEB liability and related ratios on pages 16 through 24 and 106 through 119 be presented to supplement the basic financial statements. Such information is the responsibility of management, and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial

statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Effingham, Illinois' basic financial statements. The combining nonmajor fund financial statements and Illinois Grant Accountability and Transparency Section are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining nonmajor fund financial statements and Illinois Grant Accountability and Transparency Section are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and the Illinois Grant Accountability and Transparency Section are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the information included in the annual report, but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2022, on our consideration of the City of Effingham, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Effingham, Illinois' internal control over financial reporting and compliance.

West & Company, 110

Effingham, Illinois October 31, 2022



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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

### INDEPENDENT AUDITORS' REPORT

Mayor and City Commissioners City of Effingham, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Effingham, Illinois as of and for the year ended April 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Effingham, Illinois' basic financial statements, and have issued our report thereon dated October 31, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Effingham, Illinois' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Effingham, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Effingham, Illinois' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses as item 2022-001, that we consider to be a material weakness.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Effingham, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## City of Effingham, Illinois' Response to Finding

The City of Effingham, Illinois' response to the finding identified in our audit is described in the accompanying Schedule of Findings and Responses. The City of Effingham, Illinois' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

West & Company, 110

Effingham, Illinois October 31, 2022

## SCHEDULE OF FINDINGS AND RESPONSES SECTION I – SUMMARY OF AUDITORS' RESULTS For the year ended April 30, 2022

## Section I: Summary of Auditor's Results

### Financial Statements

Type of auditor's report issued: UNMODIFIED

Internal control over financial reporting:

Are any material weaknesses identified?	<u>X</u> Yes	No
Are any significant deficiencies identified not considered to be material weaknesses?	Yes	<u>X</u> None reported
Is any noncompliance material to financial statements noted?	Yes	<u>X</u> No

## SCHEDULE OF FINDINGS AND RESPONSES SECTION II – FINANCIAL STATEMENT FINDINGS For the year ended April 30, 2022

#### **Section II: Financial Statement Findings**

#### Finding No.: 2022-001 Controls Over Financial Statement Preparation

## Criteria:

The City of Effingham is required to maintain a system of controls over the preparation of financial statements in accordance with the modified accrual and accrual bases of accounting. This system includes reporting governmental receivables and the related deferred inflow of resources, recording pension amounts and other liabilities, classifying construction project expenditures between capital and non-capital accounts, and properly allocating fund balance and net position. City internal controls over financial reporting should include adequately trained personnel with the knowledge and expertise to prepare and/or thoroughly review the financial statements to ensure that they are free of material misstatements and include all disclosures as required by the Governmental Accounting Standards Board.

GASB Statement No. 34, *Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments* (Statement), requires governments to present government-wide and fund financial statements as well as a summary reconciliation of the (a) total governmental fund balances to the net position of governmental activities in the Statement of Net Position, and (b) total change in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the Statement requires information about the government's major and nonmajor funds in the aggregate, to be provided in the fund financial statements.

#### **Condition:**

The City of Effingham lacks sufficient internal controls over the financial reporting process. While the City maintains controls over the processing of most accounting transactions, there are not sufficient controls over the preparation of the modified accrual and accrual bases of accounting financial statements for management or employees in the normal course of performing their assigned functions to prevent or detect financial statement misstatements and disclosure omissions in a timely manner.

#### Cause:

The additional expense to hire and/or train accounting personnel to comply with these requirements would take away from the funds available to provide services for City residents.

#### Effect:

Management or employees in the normal course of performing their assigned functions may not prevent or detect financial statement misstatements and disclosure omissions in a timely manner.

## SCHEDULE OF FINDINGS AND RESPONSES SECTION II – FINANCIAL STATEMENT FINDINGS For the year ended April 30, 2022

#### **Section II: Financial Statement Findings**

#### Finding No.: 2022-001 Controls Over Financial Statement Preparation (Continued)

#### **Recommendation:**

As part of its internal control over the preparation of its financial statements, including disclosures, the City of Effingham should implement a comprehensive preparation and/or review procedure to ensure that the financial statements, including disclosures, are complete and accurate. Such review procedures should be performed by a properly trained individual(s) possessing a thorough understanding of applicable generally accepted accounting principles, GASB pronouncements, and knowledge of the City of Effingham's activities and operations.

#### **Responsible Official's Response:**

The City accepts the degree of risk associated with this condition because the additional expense to seek outside accounting expertise or properly train current employees to comply with these requirements would take away from the funds available to provide services for City residents. The City will continue to review, approve, and accept responsibility for the audit adjustments, financial statements, and related notes provided by the auditors.

## CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS For the year ended April 30, 2022

#### **Corrective Action Plan**

#### Finding No.: 2022-001 Controls Over Financial Statement Preparation

## **Condition**:

The City of Effingham lacks sufficient internal controls over the financial reporting process. While the City maintains controls over the processing of most accounting transactions, there are not sufficient controls over the preparation of the modified accrual and accrual bases of accounting financial statements for management or employees in the normal course of performing their assigned functions to prevent or detect financial statement misstatements and disclosure omissions in a timely manner.

#### Plan:

The City of Effingham accepts the degree of risk associated with this condition because the additional expense to seek outside accounting expertise to prepare and/or review financial statements would take away from the funds available to provide services to the City. The City will continue to review, approve, and accept responsibility for the audit adjustments, financial statements and related notes provided by the auditors until a solution is determined.

**Anticipated Date of Completion:** 

N/A

Name of Contact Person: Steven W. Miller, City Administrator

## SUMMARY OF PRIOR AUDIT FINDINGS For the year ended April 30, 2022

Audit Finding Reference: 2021-001, The City of Effingham lacks sufficient expertise to prepare and review their accrual-basis financial statements.

Status of Prior Finding: Repeated, the City of Effingham plans to seek options to correct the deficiency.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the financial performance of the City of Effingham is intended to provide an overview of the City's financial activities for the fiscal year ended April 30, 2022. Readers are encouraged to consider the information presented here in conjunction with additional information as furnished in the letter of transmittal and the financial statements.

## FINANCIAL HIGHLIGHTS

- The City of Effingham has total assets and deferred outflows of resources of \$144,595,805 and liabilities and deferred inflows of resources of \$51,853,007 resulting in net position of \$92,742,798 as of April 30, 2022. Of the net position, \$73,625,814 represents the City's net investment in capital assets, \$16,506,398 is held for restricted purposes, and \$2,610,586 is available to meet the City's ongoing obligations to its citizens and creditors.
- During FY 2022, the City continued to effectuate the projects and purchases within the City's approved capital improvements plan. The projects included implementing quiet zones near railroad crossings, a new waste water treatment plant and equipment, several water main repairs, and sidewalk and street repairs.
- Illinois statutes restrict municipality general obligation debt to less than 8.625% of equalized property value. The City's general obligation debt is well below the statutory limit.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City of Effingham's basic financial statements. The City of Effingham's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business entities.

The *Statement of Net Position* presents information on all of the City of Effingham's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes, earned but unused vacation leave, etc).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (known as governmental activities) from other functions

that are intended to recover all or a significant portion of their costs through user fees and services charges (business-type activities). The governmental activities of the City of Effingham include general government, public safety, public works, culture and recreation, economic development, and other miscellaneous activities. The business-type activities of the City include the water and sewer services.

In addition to these various direct operations of the City, or primary government, the government-wide financial statements also include financial information related to legally distinct entities for which the City has financial responsibility and accountability, known as component units. The City of Effingham's component units include the Effingham Firefighters Pension Fund, Effingham Police Pension Fund, and the Effingham Public Library. These entities are described in Note 1 following the financial statements.

The government-wide financial statements can be found on pages 25 - 27 of this report.

## **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Effingham, like other governmental entities, uses fund accounting to ensure and demonstrate compliance with various finance-related legal requirements. Some funds are required by law, while others are established internally to maintain control over a particular activity. All of the funds of the City of Effingham can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

## **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental fund financial statements focus on near term inflows and outflows of current spendable resources, as well as balances of spendable resources that can be converted to cash and balances available at the end of the fiscal year for future spending. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Effingham maintains fourteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General fund, the Tax Increment Financing fund, the Capital Projects fund, and the Debt Service Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Effingham adopts an annual budget for its governmental funds. A budgetary comparison has been provided for the General fund and the Tax Increment Financing fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 28 - 37 of this report.

## **Proprietary Funds**

The City of Effingham currently maintains one proprietary fund type. Enterprise funds are used to report those functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer operation.

Proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer utilities, both of which are considered to be major funds of the City of Effingham.

The proprietary fund financial statements can be found on pages 38 - 42 of this report.

## **Fiduciary Funds**

Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Effingham's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City does not have any fiduciary funds, but it does include the Effingham Police Pension Fund and the Effingham Firefighters Pension Fund, both of which are fiduciary type discretely presented component units.

The basic fiduciary fund financial statements can be found on pages 43 - 44 of this report.

## Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional detail that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found beginning on page 45 of this report.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Effingham's progress in funding its obligation to provide pension and postemployment benefits to its employees. The required supplementary information with regards to the pensions and OPEB can be found on pages 107 - 117 of this report.

Statements of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual are presented following the required supplemental information on pension and postemployment benefits. The City of Effingham prepares its budget on the cash basis of accounting and the statements are prepared on the modified accrual basis of accounting. It does not appear that the resulting difference would have a material effect on the financial statements. These statements can be found on pages 118 - 120 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the budget versus actual statements on major funds. Combining fund statements can be found on pages 121 - 128 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Effingham, assets and deferred outflows exceeded liabilities and deferred inflows by \$92,742,798 at the close of the most recent fiscal year.

By far the largest portion of the City of Effingham's net position (79%) reflects its net investment in capital assets (e.g. land, buildings, infrastructure, machinery, and equipment). The City of Effingham uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Effingham's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Effingham's net position (18%) represents resources that are subject to external restrictions on how they may be used. The remaining excess of unrestricted net position is \$2,610,586.

The primary government's net position increased by \$8,147,929. It has continued to increase from the prior year increase in net position of \$6,909,473. Sales and hotel/motel tax revenue contributed to the majority of increase in revenue, although all other areas of revenue increased as well during the year. Public works expenses increased during the year due the startup of road and infrastructure maintenance that had been held off on in the prior year.

	Government	al Activities	Business-ty	be Activities	То	tal
	2022	2021	2022	2021	2022	2021
Current and						
other assets Capital assets (net)	\$ 42,452,833 55,241,332	\$ 33,382,035 55,440,394	\$ 8,579,813 31,300,260	\$ 6,565,130 31,928,997	\$ 51,032,646 86,541,592	\$ 39,947,165 87,369,391
Total assets	97,694,165	88,822,429	39,880,073	38,494,127	137,574,238	127,316,556
Deferred outflows of resources	6,684,281	7,801,710	337,286	492,216	7,021,567	8,293,926
Current liabilities Non-current liabilities	2,092,118 30,436,505	1,092,633 29,531,581	344,235 2,614,494	308,497 3,244,588	2,436,353 33,050,999	1,401,130 32,776,169
Total liabilities	32,528,623	30,624,214	2,958,729	3,553,085	35,487,352	34,177,299
Deferred inflows of resources	14,784,169	15,372,463	1,581,486	988,153	16,365,655	16,360,616
Net investment in capital assets Restricted Unrestricted	43,969,840 15,103,565 (2,007,751)	44,258,341 11,204,503 (4,835,382)	29,655,974 111,669 5,909,501	29,746,050 314,998 4,384,057	73,625,814 15,215,234 3,901,750	74,004,391 11,519,501 (451,325)
Total net position	\$ 57,065,654	\$ 50,627,462	\$ 35,677,144	\$ 34,445,105	\$ 92,742,798	\$ 85,072,567
Total net position as a of total liabilities an deferred inflows of resources		110.07%	785.80%	758.50%	178.86%	168.33%
Unrestricted net positio as a % of total liabi and deferred inflov	lities					
of resources	-4.24%	-10.51%	130.16%	96.54%	7.52%	-0.89%

### **Governmental activities**

Governmental activities increased the City of Effingham's net position by \$6,915,890, thus increasing the net position of the City of Effingham by 8.33 percent. Key elements of this increase are shown on the schedule on the next page.

#### **Business-type activities**

Business-type activities increased the City of Effingham's net position by \$1,232,039, thus increasing the net position of the City of Effingham by 1.48 percent. Key elements of this increase are shown on the schedule on the next page.

	Government	al Activities	Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Revenues:						
Program revenues:						
Charges for services	\$ 611,024	\$ 782,538	\$ 6,511,716	\$ 6,075,331	\$ 7,122,740	\$ 6,857,869
Operating grants						
and contributions	200,408	681,856	-	-	200,408	681,856
Capital grants						
and contributions	288,253	574,265	15,000	-	303,253	574,265
General revenue:						
Property taxes	8,809,694	8,434,858	-	-	8,809,694	8,434,858
Sales taxes	11,099,261	9,645,652	-	-	11,099,261	9,645,652
Income taxes	1,951,345	1,642,453	-	-	1,951,345	1,642,453
Motor fuel taxes	490,821	439,256	-	-	490,821	439,256
Hotel/motel taxes	1,182,005	627,036	-	-	1,182,005	627,036
Utility taxes	443,127	420,294	-	-	443,127	420,294
Other taxes	1,632,289	1,035,831	-	-	1,632,289	1,035,831
Unrestricted investment						
earnings	34,192	92,042	10,350	23,470	44,542	115,512
Other revenues	473,661	266,396	-	-	473,661	266,396
Gain (loss) on sale of						
capital assets	(65,195)	3,500	(17,587)	3,478	(82,782)	6,978
Total revenue	27,150,885	24,645,977	6,519,479	6,102,279	33,670,364	30,748,256
Expenses:						
General government	2,116,382	2,511,334	-	-	2,116,382	2,511,334
Public safety	8,985,365	9,329,299	-	-	8,985,365	9,329,299
Public works	5,783,238	3,268,302	-	-	5,783,238	3,268,302
Culture and recreation	614,599	605,765	-	-	614,599	605,765
Economic development	1,921,497	2,192,450	-	-	1,921,497	2,192,450
Interest on long-term debt	324,107	380,126	-	-	324,107	380,126
Water	-	-	3,332,430	3,034,513	3,332,430	3,034,513
Sewer			2,444,817	2,516,994	2,444,817	2,516,994
Total expenses	19,745,188	18,287,276	5,777,247	5,551,507	25,522,435	23,838,783
Change in net position						
before transfers	7,405,697	6,358,701	742,232	550,772	8,147,929	6,909,473
Transfers	(489,807)	(1,045,316)	489,807	1,045,316		
Change in net position	6,915,890	5,313,385	1,232,039	1,596,088	8,147,929	6,909,473
Net position, beginning of year as restated	50,149,764	45,314,077	34,445,105	32,849,017	84,594,869	78,163,094
Net position, end of year	\$ 57,065,654	\$ 50,627,462	\$ 35,677,144	\$ 34,445,105	\$ 92,742,798	\$ 85,072,567

## Financial Analysis of the Governments' Funds

As noted earlier, the City of Effingham uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

## **Government funds**

The focus of the City of Effingham's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Effingham's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City of Effingham's governmental funds reported combined ending fund balances of \$29,169,634, an increase of \$5,602,148 in comparison with the prior year. The majority of the fund balance, \$15,477,857 constitutes restricted fund balance. The remainder of the fund balance is nonspendable, \$172,384 and unassigned, \$13,519,393.

The General fund is the chief operating fund of the City of Effingham. At the end of the current fiscal year, unassigned fund balance of the General fund was \$13,519,393, while total fund balance was \$15,085,592. As a measure of the General fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. The unassigned fund balance and total fund balance represents 106 percent and 118 percent of the total General fund expenditures, respectively.

The General fund net change in fund balance was \$2,705,737 and \$3,085,679 for the years ended April 30, 2022 and 2021, respectively. The City's construction and maintenance increased as it attempted to catch-up or recover from the previous year's needed and planned purchases per the 5-Year Capital Plan.

The fund balance of the City of Effingham's Tax Increment Financing Fund - Main (TIF 1) decreased by \$149,385 during the current fiscal year to \$3,605,765. The decrease is primarily due to an increase in construction and maintenance activity.

## **BUDGETARY HIGHLIGHTS**

The original 2022 General fund budget authorized expenditures and other financing uses of \$19,273,908 funded by anticipated revenues and other financing sources of \$15,334,250 leaving the amount of expenditures and other financing uses over revenues and other financing sources of \$3,939,658. The actual amount of revenues and other financing sources over expenditures and other financing uses was \$2,705,737, a positive budget to actual variance of \$6,645,395.

The original 2022 Tax Increment Financing fund budget authorized expenditures and other financing uses of \$6,852,100 funded by anticipated revenues and other financing sources of \$3,427,100 leaving the amount of expenditures and other financing uses over revenues and other financing sources of \$3,425,000. The actual expenditures and other financing uses over revenues and other financing sources was \$149,385, a positive budget to actual variance of \$3,275,615. This variance is the result of fewer capital projects being started.

## CAPITAL ASSETS

The City's investment in capital assets for its governmental and business-type activities as of April 30, 2022, amounts to approximately \$87 million, net of accumulated depreciation. This investment includes land, buildings and system, improvements, machinery and equipment, roads, highways, and bridges. The total decrease in the City's investment in capital assets for the current fiscal year was 0.95 percent (0.23 percent decrease for governmental activities and a 0.72 percent decrease for business-type activities).

Major capital asset activity during the current fiscal year included the following:

- Completion of quiet zones at railroad crossings
- Completion of Hickory Hills and Marvon Drive water mains
- Completion of the waste water treatment plant and equipment upgrades
- Completion of the Maple Street sanitary sewer

The total costs of these capital projects total over \$2.1 million.

City of Effingham's Capital Assets (net of accumulated depreciation)

	Governmental Activities	Business-type Activities	Total
Land	\$ 8,489,224	\$ 138,222	\$ 8,627,446
Buildings and system	15,214,310	27,147,887	42,362,197
Improvements	1,303,932	2,519,802	3,823,734
Machinery and equipment	2,600,477	828,661	3,429,138
Infrastructure	26,109,146	-	26,109,146
Construction in progress	1,524,243	665,688	2,189,931
	\$ 55,241,332	\$ 31,300,260	\$ 86,541,592

### DEBT

At the end of the current fiscal year, the City had total debt outstanding of \$12,726,995. The City's debt represents bonds secured solely by specified revenue sources (i.e., alternate revenue bonds) issued to finance the water treatment plant, the new police station and refinance prior debt.

	Governmental Activities	Business-type Activities	Total
General obligation bonds Refunding bonds	\$ 9,275,000 1,165,000	\$- 1,670,000	\$ 9,275,000 2,835,000
Obligations under capital leases	616,995		616,995
	\$ 11,056,995	\$ 1,670,000	\$ 12,726,995

## NET PENSION AND OPEB LIABILITY (ASSET)

At the end of the current fiscal year, the City had total net pension and OPEB liability (asset) as follows:

	Governmental Activities	Business-type Activities	Total
IMRF net pension asset	\$ (3,060,538)	\$ (1,291,164)	\$ (4,351,702)
Firefighter's net pension liability	7,187,533	-	7,187,533
Police net pension liability	7,469,823	-	7,469,823
Net OPEB liability	2,581,701	361,079	2,942,780
	\$ 14,178,519	\$ (930,085)	\$ 13,248,434

### **CURRENTLY KNOWN FACTS, DECISIONS, OR CONDITIONS**

The COVID-19 pandemic hit in March 2020 and a moratorium was placed on purchasing capital vehicles, equipment and proceeding with projects for the City's fiscal year ended April 30, 2021. The City's sales tax rebounded quickly and continues to perform well. Since fiscal year ended April 30, 2021 the City attempted to catch-up or recover from the previous year's needed and planned purchases per the 5-Year Capital Plan. Although General Fund balances have increased, primarily due to sale tax revenues partially attributed to inflation, these funds will be needed to meet past and future planned purchases. The City expects to utilize these finds to meet the same past needs along with the future needs.

Other factors to consider while moving forward include:

- The expiration of Tax Increment Financing District # 1 (TIF #1). The TIF #1 funds have historically been used for general maintenance, salaries, and infrastructure to support the district boundaries.
- Inflation has increased from 2.25% to 8-9%. The same planned purchases and projects are more expensive. Some capital projects were pushed to Fiscal Year 2022-2023 due to these increases. The City projects two (2) to four (4) years to meet the original goals from the previous fiscal year's capital plans. The ARPA funds received are expected to be used to partially assist with this recovery.
- Pension Funds have lost considerable value due to the current market conditions. The current actuarial report expects a one (1) to five (5) year recovery, or twenty percent (20%) increase in needed funds over the next four (4) years.
- The City also has several large capital projects that it desires to complete in the coming years. The General Fund will likely be the primary source of funding to complete these projects, due to the lack of other funding sources (i.e., TIF).

Despite the continued recovery from the pandemic, the City continued to lure industry and commercial business to the City. Several infrastructure grants were applied for and received to continue to make the City a desired location for business. The City also pressed to improve workforce needs including housing and daycare. Although the City continues to be financially responsible and sound, there is no reason to become comfortable without thoughtful forward planning and unexpected economy changes as recently suffered.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City Clerk's Office at 201 East Jefferson, Effingham, Illinois, 62401. The City Clerk can also be reached at (217) 342-5301.

**BASIC FINANCIAL STATEMENTS** 

# STATEMENT OF NET POSITION April 30, 2022

	Component Unit			
	Governmental	Business-type		
	Activities	Activities	Total	Library
Assets:				
Cash and cash equivalents	\$ 25,278,409	\$ 5,933,320	\$ 31,211,729	\$ 1,103,197
Receivables, net	10,828,179	972,661	11,800,840	966,000
Investments, at fair value	1,401,985	-	1,401,985	
Internal balances	7,837	(7,837)	-	-
Inventories	-	164,541	164,541	-
Prepaids	172,384	54,011	226,395	8,943
Restricted assets:				
Cash	1,703,501	171,953	1,875,454	941,281
Capital assets (net of accumulated				
depreciation):				
Land	8,489,224	138,222	8,627,446	-
Buildings and system	15,214,310	27,147,887	42,362,197	5,776,049
Improvements	1,303,932	2,519,802	3,823,734	43,555
Machinery and equipment	2,600,477	828,661	3,429,138	18,897
Infrastructure	26,109,146	-	26,109,146	-
Construction in progress	1,524,243	665,688	2,189,931	-
Net pension asset	3,060,538	1,291,164	4,351,702	430,388
Total assets	97,694,165	39,880,073	137,574,238	9,288,310
Deferred Outflows of Resources:				
Deferred amount on bond refunding	-	111,697	111,697	-
Deferred OPEB	403,094	56,377	459,471	-
Deferred pensions	6,281,187	169,212	6,450,399	56,403
Total deferred outflows of resources	6,684,281	337,286	7,021,567	56,403

# STATEMENT OF NET POSITION (Continued) April 30, 2022

		Primary Government	;	Component Unit
	Governmental	Business-type		
	Activities	Activities	Total	Library
Liabilities:				
Accounts payable	\$ 924,562	\$ 266,937	\$ 1,191,499	\$ 74,476
Accrued interest payable	116,279	17,014	133,293	5,520
Unearned revenue and deposits	1,051,277	-	1,051,277	-
Customer deposits	-	60,284	60,284	-
Noncurrent liabilities:				
Due within one year	1,015,282	461,374	1,476,656	49,254
Due in more than one year	29,421,223	2,153,120	31,574,343	792,677
Total liabilities	32,528,623	2,958,729	35,487,352	921,927
Deferred Inflows of Resources:				
Deferred property taxes	7,244,773	-	7,244,773	966,000
Deferred pensions	6,870,053	1,487,871	8,357,924	495,957
Deferred OPEB	669,343	93,615	762,958	
Total deferred inflows of resources	14,784,169	1,581,486	16,365,655	1,461,957
Net Position:				
Net investment in capital assets	43,969,840	29,655,974	73,625,814	5,023,206
Restricted for:	,,		, = , = = ; = = :	-,,
Culture and recreation	2,909,526	-	2,909,526	-
Capital projects	565,696	-	565,696	-
Economic development	8,338,010	-	8,338,010	-
General government	399,658	-	399,658	414,796
Highways and streets	1,699,655	-	1,699,655	_
Net pension benefits	379,439	-	379,439	56,384
Public safety	249,977	-	249,977	
Construction and repairs	-	-		460,936
Debt service	561,604	111,669	673,273	-
Unrestricted	(2,007,751)	,	3,901,750	1,005,507
Total net position	\$ 57,065,654	\$ 35,677,144	\$ 92,742,798	\$ 6,960,829

## **STATEMENT OF ACTIVITIES** For the year ended April 30, 2022

		Program Revenues				Net (Expense) Revenue and Changes in Net Position								
		Charges for Operating		Capital		Primary Government					Component Unit			
	Expenses	Services, Fines, and Forfeitures		rants and ntributions		ints and ributions	0	Governmental Activities		usiness-type Activities		Total		Library
Functions/Programs: Primary government: Governmental activities:														
General government	\$ 2,116,382	\$ 371,020	\$	31,581	\$	-	\$	(1,713,781)	\$	-	\$	(1,713,781)		
Public safety	8,985,365	153,703		14,021		-		(8,817,641)		-		(8,817,641)		
Public works	5,783,238	86,301		-		288,253		(5,408,684)		-		(5,408,684)		
Culture and recreation	614,599	-		154,806		-		(459,793)		-		(459,793)		
Economic development	1,921,497	-		-		-		(1,921,497)		-		(1,921,497)		
Interest on long-term debt	324,107					-		(324,107)		-		(324,107)		
Total governmental activities	19,745,188	611,024		200,408		288,253		(18,645,503)		-		(18,645,503)		
Business-type activities: Water Sewer	3,332,430 2,444,817	3,442,576 3,069,140		-		15,000		-		110,146 639,323		110,146 639,323		
Total business-type activities	5,777,247	6,511,716		-		15,000		-		749,469		749,469		
Total primary government	\$ 25,522,435	\$ 7,122,740	\$	200,408	\$	303,253	_	(18,645,503)		749,469		(17,896,034)		
Component unit: Library	\$ 950,387	\$ 38,797	\$	27,705	\$	_							\$	(883,885)
	General Revenue: Property taxes Sales taxes Income taxes Hotel/motel taxes Utility taxes Other taxes Investment earn Other revenues Gain (loss) on sa Transfers	es						8,809,694 11,099,261 1,951,345 490,821 1,182,005 443,127 1,632,289 34,192 473,661 (65,195) (489,807)		- - - - - - - - - - - - - - - - - - -		8,809,694 11,099,261 1,951,345 490,821 1,182,005 443,127 1,632,289 44,542 473,661 (82,782)		965,134 - - 78,542 628 180,933
	Total general	revenues and transfer	5					25,561,393		482,570		26,043,963		1,225,237
	Change in net	t position						6,915,890		1,232,039		8,147,929		341,352
	Net position,	beginning of year as r	estated					50,149,764		34,445,105		84,594,869		6,619,477
	Net position,	end of year					\$	57,065,654	\$	35,677,144	\$	92,742,798	\$	6,960,829

## BALANCE SHEET GOVERNMENTAL FUNDS April 30, 2022

	General Fund	Tax Increment Financing Fund - Main	Capital Projects Fund		
Assets:	¢ 10.700.000	¢ 2.001.745	¢ 5(7,575		
Cash and cash equivalents Receivables (net of allowance	\$ 12,732,093	\$ 2,991,745	\$ 567,575		
for uncollectibles)	5,402,956	3,521,000			
Investments, at fair value	750,744	651,241	-		
Prepaid expenditures	171,949		_		
Due from other funds	8,192	_	13,062		
Cash - restricted	1,042,096				
Total assets	\$ 20,108,030	\$ 7,163,986	\$ 580,637		
Liabilities, Deferred Inflow of Resources, and Fund Balance: Liabilities:					
Accounts payable	\$ 721,173	\$ 37,221	\$ 14,941		
Unearned revenue	1,051,277	-	-		
Due to other funds	5,225				
Total liabilities	1,777,675	37,221	14,941		
Deferred inflow of resources:					
Property taxes and unavailable revenue	3,244,763	3,521,000			
Fund balances:					
Nonspendable:					
Prepaid expenditures	171,949	-	-		
Restricted for:					
Culture and recreation	-	-	-		
Construction and repairs	-	-	565,696		
Economic development	300,000	3,605,765	-		
General government Highways and streets	844,273	-	-		
Public safety	- 249,977	-	-		
Debt service	249,977	-	-		
Unassigned	13,519,393				
Total fund balances	15,085,592	3,605,765	565,696		
Total liabilities, deferred inflow of resources, and fund balance	\$ 20,108,030	\$ 7,163,986	\$ 580,637		
	\$ _0,100,000	+ ,,100,000	2 200,007		

## BALANCE SHEET (Continued) GOVERNMENTAL FUNDS April 30, 2022

		Debt Service Fund		Other Nonmajor Funds	G	Total overnmental Funds
Assets:	¢		¢	0.006.006	¢	25 278 400
Cash and cash equivalents Receivables (net of allowance	\$	-	\$	8,986,996	\$	25,278,409
for uncollectibles)				1,904,223		10,828,179
Investments, at fair value		-		1,904,223		1,401,985
Prepaid expenditures				435		172,384
Due from other funds		_				21,254
Cash - restricted		661,405		_		1,703,501
Total assets	\$	661,405	\$	10,891,654	\$	39,405,712
	+	,	-	- •,•, -,••	_	
Liabilities, Deferred Inflow of Resources, and Fund Balance:						
Liabilities:						
Accounts payable	\$	-	\$	151,227	\$	924,562
Unearned revenue		-		-		1,051,277
Due to other funds		-		8,192		13,417
Total liabilities				159,419		1,989,256
Deferred inflow of resources:						
Property taxes and unavailable revenue		-		1,481,059		8,246,822
Fund balances:						
Nonspendable:						
Prepaid expenditures		-		435		172,384
Restricted for:						,
Culture and recreation		-		2,921,264		2,921,264
Construction and repairs		-		-		565,696
Economic development		-		4,629,822		8,535,587
General government		-		-		844,273
Highways and streets		-		1,699,655		1,699,655
Public safety		-		-		249,977
Debt service		661,405		-		661,405
Unassigned		-		-		13,519,393
Total fund balances		661,405		9,251,176		29,169,634
Total liabilities, deferred inflow of						
resources, and fund balance	\$	661,405	\$	10,891,654	\$	39,405,712

## BALANCE SHEET (Continued) GOVERNMENTAL FUNDS April 30, 2022

	Component Unit
	Library
Assets:	
Cash and cash equivalents	\$ 1,103,197
Receivables (net of allowance	
for uncollectibles)	966,000
Investments, at fair value	- 8 042
Prepaid expenditures Due from other funds	8,943
Cash - restricted	941,281
Cash - Testificted	941,201
Total assets	\$ 3,019,421
Liabilities, Deferred Inflow of Resources,	
and Fund Balance:	
Liabilities:	
Accounts payable	\$ 74,476
Unearned revenue	-
Due to other funds	
Total liabilities	74,476
Deferred inflow of resources:	
Property taxes and unavailable revenue	966,000
Fund balances:	
Nonspendable:	
Prepaid expenditures	8,943
Restricted for:	
Culture and recreation	-
Construction and repairs	460,936
Economic development	-
General government	480,345
Highways and streets	-
Public safety	-
Debt service	-
Unassigned	1,028,721
Total fund balances	1,978,945
Total liabilities, deferred inflow of	
resources, and fund balance	\$ 3,019,421

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION April 30, 2022

Total fund balances - total governmental funds	\$ 29,169,634
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources in the current period and, therefore, are not reported in the funds.	55,241,332
Net pension assets in governmental activities are not financial resources in the current period and, therefore, are not reported in the funds.	3,060,538
Pension-related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the government funds.	(588,866)
Other post employment benefit-related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the government funds.	(266,249)
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	1,002,049
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	 (30,552,784)
Net position of governmental activities	\$ 57,065,654

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL COMPONENT UNIT TO THE STATEMENT OF NET POSITION April 30, 2022

Total fund balances - governmental component unit	\$ 1,978,945
Amounts reported for governmental component unit activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources in the current period and, therefore, are not reported in the funds.	5,838,501
Net pension assets in governmental activities are not financial resources in the current period and, therefore, are not reported in the funds.	430,388
Pension-related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the government funds.	
Deferred Inflows - IMRF(495,957)Deferred Outflows - IMRF56,403	(439,554)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Bonds and notes payable(815,295)Accrued interest payable(5,520)Compensated absences(24,882)	
Net OPEB liability (1,754)	 (847,451)
Net position of governmental component unit	\$ 6,960,829

## STATEMENT OF REVENUES EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED) GOVERNMENTAL FUNDS For the year ended April 30, 2022

	General Fund	Tax Increment Financing Fund - Main		Capital Projects Fund	
Revenues:					
Taxes	\$ 15,949,010	\$	3,440,315	\$ -	
Licenses and permits	219,145		-	-	
Intergovernmental grants	45,602		-	-	
Charges for services	344,912		-	-	
Fines and forfeitures	46,967		-	-	
Investment income (loss)	19,677		5,544	935	
Miscellaneous revenues	 371,393		-	 -	
Total revenues	 16,996,706		3,445,859	 935	
Expenditures:					
Current:					
General government	2,412,663		-	-	
Public safety	6,603,016		-	-	
Public works	2,060,397		-	1,528,647	
Culture and recreation	-		-	-	
Economic development	337,640		966,390	-	
Capital outlay	1,359,263		771,005	22,185	
Debt service:					
Principal	-		435,000	-	
Interest and fiscal charges	 		18,849	 	
Total expenditures	 12,772,979		2,191,244	 1,550,832	
Excess (deficiency) of revenues					
over (under) expenditures	 4,223,727		1,254,615	 (1,549,897)	
Other financing sources (uses):					
Operating transfers in	100,000		-	1,889,400	
Operating transfers out	(2,303,009)		(1,404,000)	-	
Obligations under capital leases	616,995		-	-	
Sale of property	 68,024		-	 -	
Total other financing					
sources (uses)	 (1,517,990)		(1,404,000)	 1,889,400	
Net change in fund balances	2,705,737		(149,385)	339,503	
Fund balances, beginning of year as restated	 12,379,855		3,755,150	 226,193	
Fund balances, end of year	\$ 15,085,592	\$	3,605,765	\$ 565,696	

## STATEMENT OF REVENUES EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED) GOVERNMENTAL FUNDS For the year ended April 30, 2022

Revenues:       \$<	-	 Debt Service Fund	Other Nonmajor Funds		G	Total Governmental Funds	
Licenses and permits       -       219,145         Intergovernmental grants       -       425,423       471,025         Charges for services       -       -       344,912         Fines and forfeitures       -       -       46,967         Investment income (loss)       3,628       4,404       34,188         Miscellaneous revenues       -       103,687       475,080         Total revenues       3,628       4,873,859       25,320,987         Expenditures:       -       -       2,412,663         Current:       -       -       6,603,016         Public safety       -       -       6,603,016         Public works       -       11,584       3,600,628         Culture and recreation       -       536,765       536,765         Economic development       -       1,080,346       2,384,376         Capital outlay       -       1,684,298       3,836,751         Debt service:       -       -       342,721         Total expenditures       1,023,872       3,312,993       20,851,920         Excess (deficiency) of revenues over (under) expenditures       -       (588,625)       (4,295,634         Operating transfers in	Revenues:						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		\$ -	\$	4,340,345	\$		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		-		-			
Fines and forfeitures         -         -         46,967           Investment income (loss) $3,628$ $4,404$ $34,188$ Miscellaneous revenues         - $103,687$ $475,080$ Total revenues $3,628$ $4,873,859$ $25,320,987$ Expenditures:         Current:         -         - $6,603,016$ Public safety         -         - $6,603,016$ Public works         -         11,584 $3,600,628$ Culture and recreation         - $536,765$ $536,765$ Economic development         - $1,080,346$ $2,384,376$ Capital outlay         - $1,684,298$ $3,836,751$ Debt service:         - $1,135,000$ $-1,135,000$ Interest and fiscal charges $323,872$ $-342,721$ $342,721$ Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses):         - $616,995$ $53e$ $-616$		-		425,423			
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		-		-			
Miscellaneous revenues         -         103,687         475,080           Total revenues         3,628         4,873,859         25,320,987           Expenditures:         Current:         -         -         2,412,663           Public safety         -         -         6,603,016           Public works         -         11,584         3,600,628           Culture and recreation         -         536,765         536,765           Economic development         -         1,080,346         2,384,376           Capital outlay         -         1,684,298         3,836,751           Debt service:         -         342,721         -           Total expenditures         1,023,872         3,312,993         20,851,920           Excess (deficiency) of revenues over (under) expenditures         (1,020,244)         1,560,866         4,469,067           Other financing sources (uses):         -         (588,625)         (4,295,634)           Obligations under capital leases         -         -         616,995           Sale of property         -         448,062         516,086           Total other financing sources (uses)         1,111,234         1,054,437         1,133,081           Net change in fund balances <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td></td>		-		-			
Total revenues $3,628$ $4,873,859$ $25,320,987$ Expenditures: Current: General government $2,412,663$ Public safety $6,603,016$ Public works-11,584 $3,600,628$ Culture and recreation-536,765536,765Economic development- $1,080,346$ $2,384,376$ Capital outlay- $1,684,298$ $3,836,751$ Debt service:- $1,684,298$ $3,836,751$ Principal700,000- $1,135,000$ Interest and fiscal charges $323,872$ - $342,721$ Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers out Obligations under capital leases $616,995$ Sale of property- $448,062$ $516,086$ $4,469,067$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$		3,628					
Expenditures:	Miscellaneous revenues	 -		103,687		475,080	
Current:       General government       -       -       2,412,663         Public safety       -       -       6,603,016         Public works       -       11,584       3,600,628         Culture and recreation       -       536,765       536,765         Economic development       -       1,080,346       2,384,376         Capital outlay       -       1,684,298       3,836,751         Debt service:       -       -       342,721         Total expenditures       1,023,872       3,312,993       20,851,920         Excess (deficiency) of revenues over (under) expenditures       (1,020,244)       1,560,866       4,469,067         Other financing sources (uses):       -       -       616,995       536,634         Operating transfers in       1,111,234       1,195,000       4,295,634         Obligations under capital leases       -       -       616,995         Sale of property       -       448,062       516,086         Total other financing sources (uses)       1,111,234       1,054,437       1,133,081         Net change in fund balances       90,990       2,615,303       5,602,148	Total revenues	 3,628		4,873,859		25,320,987	
General government2,412,663Public safety6,603,016Public works-11,5843,600,628Culture and recreation-536,765536,765Economic development-1,080,3462,384,376Capital outlay-1,684,2983,836,751Debt service:342,721Principal700,000-1,135,000Interest and fiscal charges323,872-342,721Total expenditures1,023,8723,312,99320,851,920Excess (deficiency) of revenues over (under) expenditures(1,020,244)1,560,8664,469,067Other financing sources (uses):-(588,625)(4,295,634)Operating transfers in Operating transfers out Obligations under capital leases616,995Sale of property-448,062516,086Total other financing sources (uses)1,111,2341,054,4371,133,081Net change in fund balances90,9902,615,3035,602,148Fund balances, beginning of year as restated570,4156,635,87323,567,486	Expenditures:						
Public safety6,603,016Public works-11,5843,600,628Culture and recreation-536,765536,765Economic development-1,080,3462,384,376Capital outlay-1,684,2983,836,751Debt service:-1,684,2983,836,751Principal700,000-1,135,000Interest and fiscal charges323,872-342,721Total expenditures1,023,8723,312,99320,851,920Excess (deficiency) of revenues over (under) expenditures(1,020,244)1,560,8664,469,067Other financing sources (uses):-(588,625)(4,295,634)Operating transfers in1,111,2341,195,0004,295,634Operating transfers out-(588,625)(4,295,634)Obligations under capital leases616,995Sale of property-448,062516,086Total other financing sources (uses)1,111,2341,054,4371,133,081Net change in fund balances90,9902,615,3035,602,148Fund balances, beginning of year as restated570,4156,635,87323,567,486	Current:						
Public works-11,5843,600,628Culture and recreation-536,765536,765Economic development-1,080,3462,384,376Capital outlay-1,684,2983,836,751Debt service:-1,684,2983,836,751Principal700,000-1,135,000Interest and fiscal charges $323,872$ - $342,721$ Total expenditures1,023,872 $3,312,993$ 20,851,920Excess (deficiency) of revenues over (under) expenditures(1,020,244)1,560,8664,469,067Other financing sources (uses): Operating transfers in1,111,2341,195,0004,295,634Obligations under capital leases616,995Sale of property-448,062516,086Total other financing sources (uses)1,111,2341,054,4371,133,081Net change in fund balances90,9902,615,3035,602,148Fund balances, beginning of year as restated570,4156,635,87323,567,486	General government	-		-		2,412,663	
Culture and recreation- $536,765$ $536,765$ Economic development- $1,080,346$ $2,384,376$ Capital outlay- $1,684,298$ $3,836,751$ Debt service:- $1,684,298$ $3,836,751$ Principal700,000- $1,135,000$ Interest and fiscal charges $323,872$ - $342,721$ Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in Obligations under capital leases $ (588,625)$ $(4,295,634)$ Obligations under capital leases $616,995$ $536,086$ $516,086$ Total other financing sources (uses) $1,111,234$ $1,054,437$ $1,133,081$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$	Public safety	-		-		6,603,016	
Economic development- $1,080,346$ $2,384,376$ Capital outlay- $1,684,298$ $3,836,751$ Debt service:- $1,684,298$ $3,836,751$ Principal700,000- $1,135,000$ Interest and fiscal charges $323,872$ - $342,721$ Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses):Operating transfers in Operating transfers out Obligations under capital leases $1,111,234$ $1,195,000$ $4,295,634$ Obligations under capital leases- $ 616,995$ $53el of property$ $ 448,062$ $516,086$ Total other financing sources (uses) $1,111,234$ $1,054,437$ $1,133,081$ $1,054,437$ $1,133,081$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$	Public works	-		11,584		3,600,628	
Capital outlay- $1,684,298$ $3,836,751$ Debt service:Principal $700,000$ - $1,135,000$ Interest and fiscal charges $323,872$ - $342,721$ Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in Operating transfers out $1,111,234$ $1,195,000$ $4,295,634$ Obligations under capital leases- $616,995$ $5ale$ of property- $448,062$ $516,086$ Total other financing sources (uses) $1,111,234$ $1,054,437$ $1,133,081$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$	Culture and recreation	-		536,765		536,765	
Debt service:Principal $700,000$ - $1,135,000$ Interest and fiscal charges $323,872$ - $342,721$ Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in $1,111,234$ $1,195,000$ $4,295,634$ Operating transfers out Obligations under capital leases- $616,995$ $616,995$ Sale of property- $448,062$ $516,086$ Total other financing sources (uses) $1,111,234$ $1,054,437$ $1,133,081$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$	Economic development	-		1,080,346		2,384,376	
Principal $700,000$ - $1,135,000$ Interest and fiscal charges $323,872$ - $342,721$ Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in Obligations under capital leases $1,111,234$ $1,195,000$ $4,295,634$ Obligations under capital leases $616,995$ $616,995$ Sale of property- $448,062$ $516,086$ Total other financing sources (uses) $1,111,234$ $1,054,437$ $1,133,081$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$	Capital outlay	-		1,684,298		3,836,751	
Interest and fiscal charges $323,872$ - $342,721$ Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in Obligations under capital leases $1,111,234$ $1,195,000$ $4,295,634$ Obligations under capital leases $616,995$ $53el of property$ - $448,062$ $516,086$ Total other financing sources (uses) $1,111,234$ $1,054,437$ $1,133,081$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$	Debt service:						
Total expenditures $1,023,872$ $3,312,993$ $20,851,920$ Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in Operating transfers out Obligations under capital leases $1,111,234$ $1,195,000$ $4,295,634$ Obligations under capital leases $ (588,625)$ $(4,295,634)$ Sale of property $ 448,062$ $516,086$ Total other financing sources (uses) $1,111,234$ $1,054,437$ $1,133,081$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$	Principal	700,000		-		1,135,000	
Excess (deficiency) of revenues over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in Operating transfers out Obligations under capital leases Sale of property $1,111,234$ $1,195,000$ $4,295,634$ Obligations under capital leases Sale of property $ (588,625)$ $(4,295,634)$ Other financing sources (uses) $ 616,995$ Sale of property $ 448,062$ $516,086$ Total other financing sources (uses) $1,111,234$ $1,054,437$ $1,133,081$ Net change in fund balances $90,990$ $2,615,303$ $5,602,148$ Fund balances, beginning of year as restated $570,415$ $6,635,873$ $23,567,486$	Interest and fiscal charges	 323,872		-		342,721	
over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in Operating transfers out Obligations under capital leases $1,111,234$ $1,195,000$ $4,295,634$ Obligations under capital leases- $(588,625)$ $(4,295,634)$ Sale of property- $448,062$ $516,086$ Total other financing 	Total expenditures	 1,023,872		3,312,993		20,851,920	
over (under) expenditures $(1,020,244)$ $1,560,866$ $4,469,067$ Other financing sources (uses): Operating transfers in Operating transfers out Obligations under capital leases $1,111,234$ $1,195,000$ $4,295,634$ Obligations under capital leases- $(588,625)$ $(4,295,634)$ Sale of property- $448,062$ $516,086$ Total other financing 	Excess (deficiency) of revenues						
Operating transfers in       1,111,234       1,195,000       4,295,634         Operating transfers out       -       (588,625)       (4,295,634)         Obligations under capital leases       -       -       616,995         Sale of property       -       448,062       516,086         Total other financing sources (uses)       1,111,234       1,054,437       1,133,081         Net change in fund balances       90,990       2,615,303       5,602,148         Fund balances, beginning of year as restated       570,415       6,635,873       23,567,486		 (1,020,244)		1,560,866		4,469,067	
Operating transfers out       -       (588,625)       (4,295,634)         Obligations under capital leases       -       -       616,995         Sale of property       -       448,062       516,086         Total other financing sources (uses)       1,111,234       1,054,437       1,133,081         Net change in fund balances       90,990       2,615,303       5,602,148         Fund balances, beginning of year as restated       570,415       6,635,873       23,567,486	Other financing sources (uses):						
Obligations under capital leases       -       -       616,995         Sale of property       -       448,062       516,086         Total other financing sources (uses)       1,111,234       1,054,437       1,133,081         Net change in fund balances       90,990       2,615,303       5,602,148         Fund balances, beginning of year as restated       570,415       6,635,873       23,567,486		1,111,234		1,195,000		4,295,634	
Sale of property         -         448,062         516,086           Total other financing sources (uses)         1,111,234         1,054,437         1,133,081           Net change in fund balances         90,990         2,615,303         5,602,148           Fund balances, beginning of year as restated         570,415         6,635,873         23,567,486	Operating transfers out	-		(588,625)		(4,295,634)	
Total other financing sources (uses)       1,111,234       1,054,437       1,133,081         Net change in fund balances       90,990       2,615,303       5,602,148         Fund balances, beginning of year as restated       570,415       6,635,873       23,567,486	Obligations under capital leases	-		-		616,995	
sources (uses)1,111,2341,054,4371,133,081Net change in fund balances90,9902,615,3035,602,148Fund balances, beginning of year as restated570,4156,635,87323,567,486	Sale of property	 -		448,062		516,086	
sources (uses)1,111,2341,054,4371,133,081Net change in fund balances90,9902,615,3035,602,148Fund balances, beginning of year as restated570,4156,635,87323,567,486	Total other financing						
Fund balances, beginning of year as restated570,4156,635,87323,567,486	e	1,111,234		1,054,437		1,133,081	
	Net change in fund balances	90,990		2,615,303		5,602,148	
Fund balances, end of year         \$ 661,405         \$ 9,251,176         \$ 29,169,634	Fund balances, beginning of year as restated	 570,415		6,635,873		23,567,486	
	Fund balances, end of year	\$ 661,405	\$	9,251,176	\$	29,169,634	

See notes to financial statements.

## STATEMENT OF REVENUES EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED) **GOVERNMENTAL FUNDS** For the year ended April 30, 2022

	Component Unit
	Library
Revenues:	
Taxes	\$ 1,043,676
Licenses and permits	-
Intergovernmental grants Charges for services	27,705
Fines and forfeitures	38,797
Investment income (loss)	628
Miscellaneous revenues	180,933
Wilseenancous revenues	100,755
Total revenues	1,291,739
Expenditures:	
Current:	
General government	-
Public safety	-
Public works	-
Culture and recreation	954,894
Economic development	-
Capital outlay	40,425
Debt service:	
Principal	47,356
Interest and fiscal charges	23,215
Total expenditures	1,065,890
Excess (deficiency) of revenues	
over (under) expenditures	225,849
Other financing sources (uses):	
Operating transfers in	-
Operating transfers out	-
Obligations under capital leases	-
Sale of property	
Total other financing	
sources (uses)	
Net change in fund balances	225,849
Fund balances, beginning of year as restated	1,753,096
Fund balances, end of year	\$ 1,978,945

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the year ended April 30, 2022

Net change in fund balances - total governmental funds	\$	5,602,148
Amounts reported for governmental activities in the statement of activities are different because	se:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.		
Capital outlay3,836,751Depreciation expense(3,445,373)		391,378
In the statement of activities, only the gain on the sale of property is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the carrying amount of the assets sold.		(581,283)
Distributions of capital assets decrease net position but do not require the use of current financial resources and, therefore, are not reported in governmental funds.		(9,160)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		52,324
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long- term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long- term debt and related items.		541,275
Governmental funds report pension and OPEB contributions as expenditures. However, in the Statement of Activities, the cost of pension and OPEB benefits earned net of emplo contributions is reported as pension and OPEB expense. In addition, governmental fun do not report pension contributions in fiduciary pension funds.		1,053,158
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(133,950)
Change in net position of governmental activities	\$	6,915,890

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL COMPONENT UNIT TO THE STATEMENT OF ACTIVITIES For the year ended April 30, 2022

Net change in fund balances - governmental component unit		225,849
Amounts reported for the governmental component unit in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period.		
Capital outlay 40,425		
Depreciation expense (138,809)		(98,384)
<ul> <li>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt.</li> <li>Governmental funds report pension and OPEB contributions as expenditures. However, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense. In addition, governmental funds do not report pension contributions in fiduciary pension funds.</li> </ul>	l	47,356
OPEB expense 455		
IMRF pension benefit 108,332		
Contributions 55,706		164,493
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as		
expenditures in governmental funds.		2,038
Change in net position of governmental component unit		341,352

# STATEMENT OF NET POSITION PROPRIETARY FUNDS April 30, 2022

	Water Fund	Sewer Fund	Totals
Assets:			
Current assets:			
Cash and cash equivalents	\$ 2,603,679	\$ 3,329,641	\$ 5,933,320
Receivables	496,912	475,749	972,661
Due from other funds	-	5,225	5,225
Inventories	164,541	-	164,541
Prepaid items	31,128	22,883	54,011
Total current assets	3,296,260	3,833,498	7,129,758
Noncurrent assets:			
Restricted cash and			
cash equivalents	171,953		171,953
Capital assets:			
Land	52,212	86,010	138,222
Buildings and system	41,733,374	28,487,896	70,221,270
Improvements	1,578,351	1,772,970	3,351,321
Machinery and equipment	1,788,890	2,635,732	4,424,622
Construction in progress	483,190	182,498	665,688
Less accumulated			
depreciation	(25,655,634)	(21,845,229)	(47,500,863)
Total capital assets (net of accumulated			
depreciation)	19,980,383	11,319,877	31,300,260
IMRF net pension asset	765,134	526,030	1,291,164
Total noncurrent assets	20,917,470	11,845,907	32,763,377
Total assets	24,213,730	15,679,405	39,893,135
Deferred Outflows of Resources: Deferred amount on bond refunding Deferred other post-employment	111,697	-	111,697
benefits	29,038	27,339	56,377
Deferred pensions	100,274	68,938	169,212
Total deferred outflows of resources	241,009	96,277	337,286

# STATEMENT OF NET POSITION (Continued) PROPRIETARY FUNDS April 30, 2022

		Water Fund		Sewer Fund		Totals	
Liabilities:							
Current liabilities:							
Accounts payable	\$	151,245	\$	115,692	\$	266,937	
Accrued interest payable		17,014		-		17,014	
Due to other funds		13,062		-		13,062	
Compensated absences		30,380		25,994		56,374	
Customer deposits		60,284		-		60,284	
Notes and bonds payable		405,000		-		405,000	
Total current liabilities		676,985		141,686		818,671	
Noncurrent liabilities:							
Notes and bonds payable		1,284,681		-		1,284,681	
Compensated absences		273,418		233,942		507,360	
Net post-employment healthcare							
benefits liability		185,984		175,095		361,079	
Total noncurrent liabilities		1,744,083		409,037		2,153,120	
Total liabilities		2,421,068		550,723		2,971,791	
Deferred Inflows of Resources							
Deferred pensions		881,701		606,170		1,487,871	
Deferred OPEB		48,219		45,396		93,615	
Total deferred inflows of resources		929,920		651,566		1,581,486	
Net position:							
Net investment in capital assets	1	8,399,446	1	1,256,528	-	29,655,974	
Restricted for debt service		111,669		-		111,669	
Unrestricted		2,592,636		3,316,865		5,909,501	
Total net position	\$ 2	21,103,751	\$ 1	4,573,393	\$ 3	35,677,144	

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS For the year ended April 30, 2022

		Water Fund	Sewer Fund			Totals	
Operating revenues:							
Charges for services:							
Water sales, pledged as security	<b>.</b>		¢		<b>.</b>		
for revenue bonds	\$	3,361,857	\$	-	\$	3,361,857	
Sewer sales		-		2,961,625		2,961,625	
Tap and connecting fees		76,286		29,000		105,286	
Other services		4,433		78,515		82,948	
Total operating revenue		3,442,576		3,069,140		6,511,716	
Operating expenses:							
Cost of sales and services		1,568,242		1,401,069		2,969,311	
Administration and general		427,142		292,948		720,090	
Depreciation		1,266,518		750,800		2,017,318	
Total operating expenses		3,261,902		2,444,817		5,706,719	
Operating income		180,674		624,323		804,997	
Nonoperating revenues (expenses):							
Capital grants		-		15,000		15,000	
Investment earnings		4,983		5,367		10,350	
Interest expense		(70,528)		-		(70,528)	
Gain (loss) on disposal of capital assets		6,548		(24,135)		(17,587)	
Total nonoperating							
revenues (expenses)		(58,997)		(3,768)		(62,765)	
Income before							
contributions		121,677		620,555		742,232	
Contributions		468,866		20,941		489,807	
Change in net position		590,543		641,496		1,232,039	
Total net position, beginning of year		20,513,208		13,931,897		34,445,105	
	¢	01 100 751	<b>•</b>	14 572 202	<b>•</b>		
Total net position, end of year	\$	21,103,751	\$	14,573,393	\$	35,677,144	

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the year ended April 30, 2022

	Water Fund	Sewer Fund	Totals
Cash flows from operating activities: Receipts from customers and users Payments to suppliers Payments to employees	\$ 3,406,521 (1,297,192) (899,359)	\$ 3,053,958 (1,113,894) (767,278)	\$ 6,460,479 (2,411,086) (1,666,637)
Net cash provided by operating activities	1,209,970	1,172,786	2,382,756
Cash flows from capital and related financing activities:			
Capital grants Purchase of capital assets Proceeds from the sale of capital assets Principal paid on capital debt Interest paid on capital debt	(291,524) 6,548 (560,000) (50,845)	15,000 (653,892) 22,500	$15,000 \\ (945,416) \\ 29,048 \\ (560,000) \\ (50,845)$
Net cash used by capital and related financing activities	(895,821)	(616,392)	(1,512,213)
Cash flows from investing activities: Investment income received	4,983	5,367	10,350
Net cash provided by investing activities	4,983	5,367	10,350
Net increase in cash and cash equivalents	319,132	561,761	880,893
Cash and cash equivalents, beginning	2,456,500	2,767,880	5,224,380
Cash and cash equivalents, ending	\$ 2,775,632	\$ 3,329,641	\$ 6,105,273
Statement of net position (proprietary funds): Cash and cash equivalents Restricted cash and cash equivalents	\$ 2,603,679 171,953	\$ 3,329,641	\$ 5,933,320 171,953
Total cash and cash equivalents	\$ 2,775,632	\$ 3,329,641	\$ 6,105,273

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the year ended April 30, 2022

			Sewer Fund		Totals	
Reconciliation of operating income						
to net cash provided by						
operating activities:						
Operating income	\$	180,674	\$	624,323	\$	804,997
Adjustments to reconcile operating						
income to net cash						
provided by operating						
activities:						
Depreciation expense	]	,266,518		750,800		2,017,318
Increase in accounts receivable		(15,270)		(15,182)		(30,452)
Decrease in deferred outflow pension		66,318		45,594		111,912
Decrease in deferred outflow OPEB		7,284		4,562		11,846
Decrease in inventories		26,679		-		26,679
Increase in prepaid items		(222)		(163)		(385)
Increase in net pension asset		(669,411)		(460,221)	(	(1,129,632)
Decrease in customer deposits		(20,785)		-		(20,785)
Increase (decrease) in accounts payable		59,546		(1,360)		58,186
Increase in compensated absences		19,796		15,379		35,175
Increase in deferred inflow pension		311,471		214,137		525,608
Increase in deferred inflow OPEB		34,435		33,290		67,725
Decrease in post-employment healthcare liability		(57,063)		(38,373)		(95,436)
Net cash provided						
by operating activities	\$ 1	,209,970	\$	1,172,786	\$	2,382,756

## STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS April 30, 2022

	Component Units				
		Police	F	firefighters'	
		Pension		Pension	
		Fund		Fund	 Total
Assets:					
Cash and cash equivalents	\$	1,036,091	\$	578,475	\$ 1,614,566
Receivables		914,130		926,037	1,840,167
Prepaid expenditures		3,378		3,433	6,811
Consolidated pooled investments		18,886,970		11,952,733	 30,839,703
Total assets		20,840,569		13,460,678	 34,301,247
Liabilities:					
Accounts payable		2,503		1,906	 4,409
Deferred inflows of resources:					
Deferred property tax revenue		914,000		926,000	 1,840,000
Net position:					
Held in trust for pension benefits					
and other purposes	\$	19,924,066	\$	12,532,772	\$ 32,456,838

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS For the year ended April 30, 2022

	Component Units				
		Police Pension Fund	F	'irefighters' Pension Fund	 Total
Additions: Contributions:					
Employer Plan members	\$	898,209 218,707	\$	944,564 125,134	\$ 1,842,773 343,841
Total contributions		1,116,916		1,069,698	2,186,614
Investment earnings (loss)		(964,879)		(698,742)	 (1,663,621)
Total additions		152,037		370,956	 522,993
Deductions:					
Benefits		1,526,036		991,128	2,517,164
Administrative expenses		67,048		68,593	 135,641
Total deductions		1,593,084		1,059,721	 2,652,805
Change in net position		(1,441,047)		(688,765)	(2,129,812)
Net position, beginning of year		21,365,113		13,221,537	 34,586,650
Net position, end of year	\$	19,924,066	\$	12,532,772	\$ 32,456,838

## NOTES TO FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The City of Effingham operates under an elected Mayor/Commissioner (five members) form of government. The City's major operations include public safety, public works, library, planning, and general and administrative services. In addition, the City operates two major enterprise activities, a water distribution system and a sewer collection system.

As required by generally accepted accounting principles, these financial statements present the government and its component units, entities for which the government is considered to be financially accountable. In accordance with governmental accounting standards, financial accountability was determined on the basis of authoritative appointments of a voting majority of the potential component unit's board, imposition of its will on the potential component unit, the existence of a financial benefit or burden, fiscal dependency and the designation of management. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units would be combined with data of the City. Each discretely presented component unit is usually reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government. However, discretely presented component units that are fiduciary in nature are reported separately in statements relating to fiduciary net position.

Discretely presented component units – The Effingham Public Library serves all of the citizens of the government and is governed by a board appointed by the City Council. The Library is reported as a governmental activity. The Effingham Police Pension Fund and the Effingham Firefighters Pension Fund are responsible for funding pensions for their respective members. Because their sole purpose is to provide pension funding for the City's police officers and firefighters, the Effingham Police Pension Fund and the Effingham Firefighters Pension Fund are treated as discretely presented component units. Since they are fiduciary in nature, these component units are presented in fiduciary net position statements. Separate financial statements are not issued for the individual component units.

#### Government-wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. However, transactions among City funds that would be treated as revenues and expenditures or expenses if they involved organizations external to City government are accounted for as revenues and expenditures or expenses in the funds involved. Therefore, charges between the City's water and sewer function and various other functions of the government are included since elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

## NOTES TO FINANCIAL STATEMENTS

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Government-wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column.

#### Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance/net position, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are reported as follows:

## Major Governmental Funds

General Fund – The General Fund is the main operating fund of the City. This fund is used to account for all financial resources except those required to be reported in other funds.

Tax Increment Financing Fund - Main (TIF 1) – This fund is used to account for the collection of incremental real estate tax to be used to spur redevelopment and capital improvement in the redevelopment project area.

Capital Projects Fund – This fund is used to account for the resources to fund various capital construction projects, throughout the City, utilizing monies from various other funds such as Motor Fuel Tax, TIFs, Water, and Sewer.

Debt Service Fund – This fund is used to service interest and principal payments on long-term debt.

## NOTES TO FINANCIAL STATEMENTS

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Major Enterprise Funds

Water and Water Replacement Fund – These funds are used to account for the activities of the City's water source of supply, treatment, and distribution systems.

Sewer and Sewer Replacement Fund – These funds are used to account for the activities of the City's sewer collection system, lift stations, and waste water treatment plant.

#### Nonmajor Governmental Funds

Special Revenue Funds – Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects. Included among these funds are:

Motor Fuel Tax Fund – This fund is used to account for the expenditures relative to street construction and maintenance. Revenues are collected and distributed by the State of Illinois.

Hotel/Motel Tax and Convention and Visitors Bureau Fund – This fund is used to account for the collection of a 5% room occupancy tax and activities to promote tourism & overnight stays.

Ford Avenue Business District Fund - This fund is used to account for the revenues and expenditures for implementation of the Ford Avenue Business District Plan and Project, including all sales and hotel/motel tax revenues received from the State of Illinois and City of Effingham allocable to the operation of the Ford Avenue Business District Fund as required by the Business District Development and Redevelopment Act (65 ILCS 5/11-74.3-1 et. seq.).

Northwest Business District Fund - This fund is used to account for the revenues and expenditures for implementation of the Northwest Business District Plan and Project, including all sales and hotel/motel tax revenues received from the State of Illinois and City of Effingham allocable to the operation of the Northwest Business District Fund as required by the Business District Development and Redevelopment Act (65 ILCS 5/11-74.3-1 et. seq.).

Triangle Business District Fund - This fund is used to account for the revenues and expenditures for implementation of the Triangle Business District Plan and Project, including all sales and hotel/motel tax revenues received from the State of Illinois and City of Effingham allocable to the operation of the Triangle Business District Fund as required by the Business District Development and Redevelopment Act (65 ILCS 5/11-74.3-1 et. seq.).

Banker Street Business District Fund - This fund is used to account for the revenues and expenditures for implementation of the Banker Street Business District Plan and Project, including all sales and hotel/motel tax revenues received from the State of Illinois and City of Effingham allocable to the operation of the Banker Street Business District Fund as required by the Business District Development and Redevelopment Act (65 ILCS 5/11-74.3-1 et. seq.).

## NOTES TO FINANCIAL STATEMENTS

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Nonmajor Governmental Funds (Continued)

Interstate North Business District – This fund is used to account for the revenues and expenditures for implementation of Interstate North Business District Plan and Project, including all sales and hotel/motel tax revenues received from the State of Illinois and City of Effingham allocable to the operation of the Interstate North Business District Fund as required by the Business District Development and Redevelopment Act (65 ILCS 5/11-74.3-1 et. seq.).

Tax Increment Financing Fund - Central (TIF 3) – This fund is used to account for the collection of incremental real estate tax to be used to spur redevelopment and capital improvement in the Central redevelopment project area.

Tax Increment Financing Fund - Outer Belt West (TIF 4) - This fund is used to account for the collection of incremental real estate tax to be used to spur redevelopment and capital improvement in the Outer Belt West redevelopment project area.

Tax Increment Financing Fund - South Central Industrial (TIF 5) – This fund is used to account for the collection of incremental real estate tax to be used to spur redevelopment and capital improvement in the South Central Industrial redevelopment project area.

## Other Fund Types

Fiduciary Funds – Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. The City does not have any fiduciary funds, but it does include the Effingham Police Pension Fund and the Effingham Firefighters Pension Fund, both of which are fiduciary type discretely presented component units.

## Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues from exchange transactions are recognized when they are earned, and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Revenues from taxes or assessments on exchange transactions (sales taxes, utility taxes) are recognized when the underlying exchange transaction occurs. Revenues from shared nonexchange transactions (state income taxes, motor fuel taxes, replacement taxes) are also recognized in the period when the underlying transaction occurs, provided the state is required to share the revenues under act of law. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

## NOTES TO FINANCIAL STATEMENTS

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The government considers revenues to be available if they are collectible within 60 days after year-end. Expenditures are generally recognized when the related fund liability is incurred, with the exception of principal and interest payments on general long-term debt which are recognized as liabilities when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Revenues susceptible to accrual are recognized in the current fiscal period. Those revenues include property taxes, franchise fees, interest, and various taxes collected by the state or other party on behalf of the government. In general, other revenues, such as charges for services and miscellaneous revenues are considered to be measurable and available only when cash is received. Deferred inflows of resources arise when potential revenue does not meet both the measurable and available criteria or when resources are received prior to the government having a legal claim to them. The revenues are subsequently recognized when both recognition criteria are met or when the government has legal claim to the resources.

Property taxes are levied no later than the last Tuesday of December. These taxes attach as an enforceable lien on property as of January 1 of the calendar year that the levy ordinance was enacted. The taxes are payable by property owners in two equal installments around August and October subsequent to the year of the levy. The Effingham County Treasurer distributed the 2020 tax extension to the City on September 27, 2021, November 9, 2021, January 31, 2022 and February 2, 2022. The City Council adopted the 2021 tax levy (receivable in calendar year 2022) on December 7, 2021. For government-wide financial statements, the 2021 property tax levy is deferred. Taxes recorded in these financial statements are from the 2020 and prior tax levies.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water enterprise fund and the Sewer enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## Deposits and Investments

The City considers cash on hand, checking accounts, savings accounts, other money market funds, and investments held with an original maturity date of less than three months to be cash and cash equivalents. Investments for the City, as well as its component units, are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price at current exchange rates.

## NOTES TO FINANCIAL STATEMENTS

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" for the current portion of interfund loans. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Advances between funds, as reported in the fund financial statements, are nonspendable in the fund balance in applicable governmental funds to indicate that they are not expendable available financial resources. Allowance for uncollectible accounts receivable is reported in the governmental and enterprise funds and are considered adequate at year-end.

## Inventory and Prepaid Items

Inventory is valued at cost using the first-in, first-out method. The City maintains materials inventories in the Water Fund.

Certain payments reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense, contributions from the City after the measurement date but before the end of the City's reporting period and unrecognized items concerning a bond refunding.

Deferred inflows of resources represent an acquisition of net position/fund balance that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. In the government-wide statement of net position, the deferred inflows of resources consist of current year taxes levied and items related to pensions and OPEB. In the governmental fund balance sheet, the deferred inflows of resources consist of current year taxes levied and unavailable revenues.

## NOTES TO FINANCIAL STATEMENTS

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Capital Assets (Continued)

Capital assets, which include property, plant, equipment, and infrastructure assets, (roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City recorded these assets at historical cost if available and at estimated historical cost when historical information was not available. Donated capital assets are recorded at acquisition value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements with estimated useful lives in excess of one year are capitalized when purchased or as projects are constructed.

Depreciation has been reported using the straight-line method over the estimated useful lives of the respective assets. Land is not depreciated.

Effective May 2015, the City adopted an ordinance establishing capitalization thresholds for different classes of capital assets. The capitalization thresholds and estimated useful lives are as follows:

		Estimated
Т	hreshold	Useful Lives
\$	10,000	N/A
\$	10,000	N/A
\$	10,000	50 years
\$	100,000	20 years
\$	50,000	50 years
\$	10,000	20 years
\$	10,000	50 years
\$	10,000	50 years
\$	10,000	20 years
\$	10,000	20 years
\$	10,000	30 years
\$	100,000	15 years
\$	10,000	7 years
\$	5,000	5 years
\$	5,000	5 years
\$	5,000	5 years
	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	\$ 10,000 \$ 10,000 \$ 100,000 \$ 50,000 \$ 10,000 \$ 10,000 \$ 10,000 \$ 10,000 \$ 10,000 \$ 10,000 \$ 10,000 \$ 10,000 \$ 10,000 \$ 5,000 \$ 5,000

## NOTES TO FINANCIAL STATEMENTS

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits to specified maximums. Upon separation from service, employees are eligible to receive only a portion of accumulated time. Such amounts are accrued when incurred in the government-wide and proprietary fund financial statements. For governmental funds and the governmental component unit, the amount of compensated absences payable from available resources is recorded only when due for payment, such as when an employee retires or resigns.

#### Long-term Obligations

In the government-wide financial statements and in the proprietary funds in the fund financial statements, long-term debt and other long-term liabilities are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## Postemployment Benefits Other Than Pensions (OPEB)

For the purposes of measuring the City of Effingham's OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City of Effingham's OPEB Plan and additions to/deductions from the City of Effingham's fiduciary net position have been determined on the same basis as they are reported by the City of Effingham's Plan. For this purpose, the City of Effingham's Plan recognizes benefit payments when due and payable in accordance with the benefit terms. The City's OPEB liability, deferred outflows of resources, deferred inflows of resources related to OPEB, and OPEB expense from the city's single employer defined benefit OPEB plan have been actuarially determined using the Alternative Measurement Method.

#### Equity Classification

For government-wide and proprietary fund financial statements, equity is classified as net position and displayed in three components:

*Net investment in capital assets* - Consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowing that are attributable to the acquisition, construction, or improvement of those assets.

*Restricted net position* - Consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

## NOTES TO FINANCIAL STATEMENTS

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

## Equity Classification (Continued)

*Unrestricted net position* - The net amounts of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

For governmental fund financial statements, fund equity is classified as fund balance. Fund balance is the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. The following types of fund balances may be presented in the Governmental Funds Balance Sheet and Nonmajor Governmental Funds Balance Sheet:

*Nonspendable Fund Balance* – the portion of a Governmental Fund's fund balance that is not available to be spent, either short term or long term, in either form or through legal restrictions.

*Restricted Fund Balance* – the portion of a Governmental Fund's fund balance that is subject to constraints, either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance* – the portion of a Governmental Fund's fund balance with self-imposed constraints or limitations that have been imposed by action of the government's highest level of decision making. The Effingham City Council can establish committed fund balances by adopting ordinances for such purposes.

Assigned Fund Balance – the portion of a Governmental Fund's fund balance to denote an intended use of resources.

*Unassigned Fund Balance* – the portion of a Governmental Fund's fund balance that is not designated for a specific purpose.

It is the City's policy to first apply restricted resources when an expenditure or expense is incurred for which both restricted and unrestricted resources are available. When an expenditure is incurred for which committed, assigned, or unassigned fund balance is available, it is the City's policy to use fund balance in the following order: committed, assigned, and unassigned.

## Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# NOTES TO FINANCIAL STATEMENTS

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### **Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current or past three years.

## NOTES TO FINANCIAL STATEMENTS

#### 2. <u>RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS</u>

# Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between "total fund balance – total governmental funds" and "net position of governmental activities." One element of that reconciliation explains that "pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds." The details of this difference are as follows:

Deferred outflows of resources:	
IMRF	\$ 401,092
Police pension	3,683,713
Firefighter's pension	 2,196,382
Total deferred outflows of resources	 6,281,187
Deferred inflows of resources:	
IMRF	\$ (3,526,806)
Police pension	(2,054,624)
Firefighter's pension	 (1,288,623)
Total deferred inflows of resources	 (6,870,053)
Net adjustment to "total fund balances - total governmental funds" to arrive at "net position of governmental activities"	\$ (588,866)

Another element of that reconciliation explains that "other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds." The details of this difference are as follows:

Deferred component of:	
Sales tax receivable	\$ 962,832
Franchise tax receivable	15,000
Tourism grant receivable	17,635
Utility tax receivable	5,511
Other taxes receivable	 1,071
Net adjustment to "total fund balances - total governmental	
funds" to arrive at "net position of governmental activities"	\$ 1,002,049

## NOTES TO FINANCIAL STATEMENTS

## 2. <u>RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS</u> (Continued)

# Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position (Continued)

Another element of that reconciliation explains that "long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds." The details of this difference are as follows:

Bonds and notes payable	\$ (10,440,000)
Bond premium	(214,502)
Accrued interest payable	(116,279)
Compensated absences	(1,925,951)
Obligations under capital leases	(616,995)
Net police pension liability	(7,469,823)
Net fire pension liability	(7,187,533)
Net OPEB liability	(2,581,701)
Net adjustment to "total fund balances - total governmental funds"	

to arrive at "net position of governmental activities" \$ (30,552,784)

## Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balance includes a reconciliation between "change in fund balance – total governmental funds" and "change in net position of governmental activities." One element of that reconciliation states that "Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." This is the difference between current and prior year deferred amounts. The details of this difference are as follows:

Deferred inflows of resources:

General sales tax	\$ 37,670
Franchise tax	(999)
Tourism grant	17,635
Utility tax	(1,349)
Other	 (633)
Net adjustment to "net changes in fund balances - total governmental	
funds" to arrive at "changes in net position of governmental activities"	\$ 52,324

## NOTES TO FINANCIAL STATEMENTS

## 2. <u>RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS</u> (Continued)

Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)

Another element of the reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this difference are as follows:

Bond premium amortization	\$ 23,270
Obligations under capital leases	(616,995)
Principal repayments:	
General obligation bonds	915,000
Refunding bonds	 220,000
Net adjustment to "net changes in fund balances - total	
governmental funds" to arrive at "changes in net position of	
governmental activities"	\$ 541,275

## NOTES TO FINANCIAL STATEMENTS

#### **RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS** 2. (Continued)

Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)

Another element of that reconciliation states that "governmental funds report pension and OPEB contributions as expenditures. However, in the Statement of Activities, the cost of pension and OPEB benefits earned net of employee contributions is reported as pension and OPEB expense. In addition, governmental funds do not report pension contributions in fiduciary funds." The details of this difference is as follows:

Pension and OPEB expense:	
IMRF pension benefit	\$ 770,358
Police pension expense	(874,364)
Firefighter's pension expense	(1,021,887)
OPEB expense	 (256,426)
Total pension and OPEB expense	 (1,382,319)
Contributions:	
OPEB contributions	196,577
Pension contributions	396,128
Pension contributions recorded in the fiduciary funds	 1,842,772
Total contributions	 2,435,477
Net adjustment to "net changes in fund balances - total governmental funds" to arrive at "changes in net position of	
governmental activities"	\$ 1,053,158

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds." The details of this difference are as follows:

Compensated absences Accrued interest	\$ (127,794) (6,156)
Net adjustment to "net changes in fund balances - total governmental funds" to arrive at "changes in net position of governmental activities"	\$ (133,950)

## NOTES TO FINANCIAL STATEMENTS

## 3. <u>DEPOSITS AND INVESTMENTS</u>

#### **Deposits**

Separate bank accounts are not maintained for all City funds; instead, the uninvested cash balances of certain funds are maintained in a common checking account. Separate bank accounts are not required to be maintained for all City funds. The City's accounting records are maintained to show the portion of the common bank account attributable to each participating fund. At various times throughout the year, expenditures will exceed the cash available within a particular fund; therefore the City follows the practice of making temporary interfund loans.

## Custodial Credit Risk

Custodial Credit Risk is the risk that, in the event of failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities in the possession of an outside party. It is the City's policy to encourage that all funds on deposit at banks in excess of FDIC limits be secured by some form of collateral. Direct investments guaranteed by the United States or an agency of the United States do not require collateral. The City shall accept the following securities as collateral: (1) Negotiable obligations of the United States Government, (2) Negotiable obligations of any agency or instrumentality of the United States Government guaranteed by the full faith and credit of the United States Government, (3) Irrevocable letters of credit issued by the Federal Home Loan Bank, (4) State of Illinois General Obligations Bonds, or (5) Bonds of any Illinois municipality carrying a Moody's Triple A rating.

As of April 30, 2022, the bank balances of the City's cash deposits were \$40,235,227, of which \$750,000 was secured by insurance, \$33,467,052 was collateralized with securities held by the pledging financial institution, and \$6,018,174 was uncollateralized. The bank balances of the component unit's cash deposits were \$1,991,394, of which \$251,000 was secured by insurance and \$1,740,394 was collateralized with securities held by the pledging financial institution. The bank balances of the fiduciary component units' cash deposits were \$831,758, of which \$500,000 was secured by insurance, and \$331,758 was uninsured.

## Investments

Investment policies for the City's reporting entity are maintained by the City Clerk. Copies may be requested at 201 E. Jefferson Avenue, Effingham, IL 62401. Summarizations follow in subsequent sections of the Note.

## NOTES TO FINANCIAL STATEMENTS

#### 3. <u>DEPOSITS AND INVESTMENTS</u> (Continued)

Investments (Continued)

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Generally, the City's investing activities are managed under the custody of the City Treasurer. Investing is performed in accordance with investment policies adopted by the City Council complying with State Statues and the City Charter. City funds may be invested in: (1) Bonds, notes, certificates of indebtedness, treasury bills, or other securities, including obligations of the Government National Mortgage Association and Federal National Mortgage Association which are guaranteed as to principal by the full faith and credit of the government of the United States of America, (2) Interest bearing savings accounts, interest bearing certificates of deposit or time deposits, or any other investment constituting direct obligations of any institution as defined by the Illinois Banking Act and that is insured by the Federal Deposit Insurance Corporation, and (3) Illinois Funds.

On December 18, 2019, Illinois Governor JB Pritzker signed into law Public Act 101-0610, which provided the mandatory consolidation of the investment assets of the State's public safety pension funds into two consolidated investment funds – one for police pension funds and the other for firefighter pension funds, effective January 1, 2020. The transfer of the assets into the consolidated funds were required to be completed during the fiscal year. As of April 30, 2022, both the police and fire pension funds have moved to the consolidated pooled investment for management. The policies for the Illinois Police Officers' Pension Investment Fund and the Illinois Firefighters' Pension Investment Fund can be viewed online at each fund's corresponding website.

	Fair Value/		Ι	nvestment Ma	aturity (in Yea	rs)
	Carrying Amount	Credit Ratings (1)	Less than 1	1 to 5	5 to 10	More than 10
Governmental Activities Certificates of deposit	\$ 1,401,985	N/A	\$ 1,401,985	\$ -	\$ -	• \$ <u>-</u>
Total governmental activities	\$ 1,401,985		\$ 1,401,985	\$ -	\$-	\$ -
Fiduciary component units:						
Illinois police officer pension investment fund Illinois firefighters	\$ 18,886,970	N/A				
pension investment fund	11,952,733	N/A				
Total fiduciary component unit activities	\$ 30,839,703					

As of April 30, 2022, the City's reporting entity had the following investments.

(1) Ratings are provided where applicable to indicate associated Credit Risk. N/A indicates not applicable.

## NOTES TO FINANCIAL STATEMENTS

#### 3. <u>DEPOSITS AND INVESTMENTS</u> (Continued)

#### Investments (Continued)

As of April 30, 2022, the City had the following investments included in cash and cash equivalents:

	Fair Value/	
	Carrying	Credit
	Amount	Ratings (1)
Governmental Activities		
Money market funds	\$ 283,067	AAAm
Component Unit		
Illinois funds	61,860	AAAm
Fiduciary Component Units		
Money market funds	782,808	AAAm
	\$ 1,127,735	

#### Interest Rate Risk

Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The City policy provides that to the extent practicable, investments are matched with anticipated cash flows. Investments are diversified to minimize the risk of loss resulting from overconcentration of assets in a specific maturity period, a single issuer, or an individual class of securities. The duration of the Police and Firefighters pension fund investments must coincide with the cash requirements of the Pension Board to meet short, medium, or long-term needs.

## Concentration of Credit Risk

Concentration of Credit Risk is the risk of loss attributed to the magnitude of the City's investment in a single issuer. Cumulatively, portfolios of the City may not be invested in any given financial institution in excess of 50% of the City's investment portfolio at the current time of investment placement, exclusive of United States Treasury securities or Government National Mortgage securities held in safekeeping. In addition the City will not maintain deposits in any financial institution in which the City's funds on deposit will exceed 50% of the institution's capital stock and surplus. Besides the limitations described in the credit risk section above, the pension funds have no other limitations on their investments.

# NOTES TO FINANCIAL STATEMENTS

#### 4. <u>RECEIVABLES</u>

Receivables as of year-end for the government's governmental activities, business-type activities, and component unit, including the applicable allowances for uncollectible accounts, are as follows:

1	Primary Government						C	Component Unit	
	C	overnmental Activities	Business-type Activities		Total		Library		
Property taxes	\$	7,185,000	\$	-	\$	7,185,000	\$	966,000	
Utility taxes		46,545		-		46,545		-	
Income taxes		388,905		-		388,905		-	
Sales taxes		2,721,532		-		2,721,532		-	
Personal property									
replacement taxes		166,562		-		166,562		-	
Motor fuel taxes		41,368		-		41,368		-	
Cable franchise taxes		15,000		-		15,000		-	
Hotel/Motel taxes		136,904		-		136,904		-	
Interest		140		-		140		-	
Grants		54,528		-		54,528		-	
Customer receivables		-		972,661		972,661		-	
Other receivables		71,695		-		71,695		-	
Totals	\$	10,828,179	\$	972,661	\$	11,800,840	\$	966,000	

Receivable balances as of April 30, 2022, for fiduciary funds were as follows:

	Police Pension Fund	Firefighter's Pension Fund		
Property taxes Interest	\$ 914,000 130	\$	926,000 37	
Totals	\$ 914,130	\$	926,037	

# NOTES TO FINANCIAL STATEMENTS

# 5. <u>SCHEDULE OF PAYABLES AND RECEIVABLES WITHIN THE REPORTING ENTITY</u>

	Due From							
			(	Capital				
	G	eneral	Р	rojects		Sewer		
Due To	Fund		Fund		Fund		Total	
General	\$	-	\$	-	\$	5,225	\$	5,225
Nonmajor Governmental								
Funds								
Expense								
reimbursement		8,192		-		-		8,192
Water fund								
Capital outlay		_		13,062		-		13,062
Total	\$	8,192	\$	13,062	\$	5,225	\$	26,479

Payables and receivables between funds consisted of the following at April 30, 2022:

# NOTES TO FINANCIAL STATEMENTS

# 6. <u>CAPITAL ASSETS</u>

Capital asset activity for the year ended April 30, 2022 was as follows:

# Primary Government

Primary Government				
	Balance		Deletions/	Balance
	April 30, 2021 Additions		Adjustments	April 30, 2022
Governmental activities:				
Capital assets, not being depreci				
Land	\$ 7,840,651	\$ 768,155	\$ 119,582	\$ 8,489,224
Construction in progress	1,285,364	297,355	58,476	1,524,243
Total capital assets, not				
being depreciated	9,126,015	1,065,510	178,058	10,013,467
being depresated	9,120,015	1,005,510	170,050	10,015,407
Capital assets, being depreciated	l:			
Buildings	19,636,375	-	605,439	19,030,936
Infrastructure	79,298,423	1,457,627	-	80,756,050
Improvements	4,057,705	292,093	-	4,349,798
Machinery and equipment	4,232,675	226,253	-	4,458,928
Vehicles	1,953,764	203,659	55,765	2,101,658
Fire trucks	2,432,862	616,995	-	3,049,857
Office Equipment	548,617	-	-	548,617
Software	317,285	23,931	-	341,216
Total capital assets,				
being depreciated	112,477,706	2,820,558	661,204	114,637,060
Less accumulated depreciation f	or.			
Buildings	3,573,350	387,016	143,740	3,816,626
Infrastructure	52,245,755	2,401,149	145,740	54,646,904
Improvements	2,930,531	115,335	-	3,045,866
Machinery and equipment	3,447,009	225,562	-	3,672,571
Vehicles	1,517,476	164,892	55,765	1,626,603
Fire trucks	1,763,507	96,458	55,705	1,859,965
Office Equipment	523,258	7,107	-	530,365
Software	162,441	47,854	-	210,295
Soltware	102,441	47,034		210,293
Total accumulated				
depreciation	66,163,327	3,445,373	199,505	69,409,195
Total capital assets,				
being depreciated, net	46,314,379	(624,815)	461,699	45,227,865
	· · ·			. ,
Governmental activities				
capital assets, net	\$ 55,440,394	\$ 440,695	\$ 639,757	\$ 55,241,332
<b>1</b>		,	,	

# NOTES TO FINANCIAL STATEMENTS

# 6. <u>CAPITAL ASSETS</u> (Continued)

# Primary Government (Continued)

	Balance April 30, 2021	Additions	Deletions/ Adjustments	Balance April 30, 2022
Business-type activities:				
Capital assets, not being depreci	ated:			
Land	\$ 138,222	\$ -	\$ -	\$ 138,222
Construction in progress	1,813,830	1,137,620	2,285,762	665,688
Total capital assets, not				
being depreciated	1,952,052	1,137,620	2,285,762	803,910
Capital assets being depreciated:				
Buildings	2,337,809	158,945	-	2,496,754
Water and sewer systems	67,295,494	429,022	-	67,724,516
Improvements	1,700,163	1,651,158	-	3,351,321
Machinery and equipment	2,605,651	283,346	31,508	2,857,489
Vehicles	1,208,506	-	16,729	1,191,777
Office equipment	361,104	14,252		375,356
Total capital assets,				
being depreciated	75,508,727	2,536,723	48,237	77,997,213
Less accumulated depreciation for	or:			
Buildings	1,530,112	46,231	-	1,576,343
Water and sewer systems	39,932,150	1,564,890	-	41,497,040
Improvements	716,634	114,885	-	831,519
Machinery and equipment	2,025,625	196,855	31,508	2,190,972
Vehicles	1,086,480	53,853	16,729	1,123,604
Office equipment	240,781	40,604		281,385
Total accumulated				
depreciation	45,531,782	2,017,318	48,237	47,500,863
Total capital assets,				
being depreciated, net	29,976,945	519,405		30,496,350
Business-type activities				
capital assets, net	\$ 31,928,997	\$ 1,657,025	\$ 2,285,762	\$ 31,300,260

# NOTES TO FINANCIAL STATEMENTS

# 6. <u>CAPITAL ASSETS</u> (Continued)

# Primary Government (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 389,054
Public safety	493,812
Public works	2,418,524
Culture and recreation	132,544
Economic development	11,439
Total depreciation expense - governmental activities	\$ 3,445,373
Business-type activities:	
Water	\$ 1,266,518
Sewer	750,800
Total depreciation expense - business-type activities	\$ 2,017,318

## NOTES TO FINANCIAL STATEMENTS

## 6. <u>CAPITAL ASSETS</u> (Continued)

Com	ponent	Unit
	-	

<u>component Unit</u>	Balance April 30, 2021 Additions		Deletions	Balance April 30, 2022	
Capital assets, being depreciated:					
Buildings	\$ 6,651,880	\$ -	\$ -	\$ 6,651,880	
Improvements	23,719	24,980	-	48,699	
Machinery and equipment	135,136	15,445	-	150,581	
Office equipment	43,514	-	-	43,514	
Computer software	13,185			13,185	
Total capital assets					
being depreciated	6,867,434	40,425		6,907,859	
Less accumulated depreciation for:					
Buildings	742,794	133,037	-	875,831	
Improvements	3,854	1,290	-	5,144	
Machinery and equipment	127,202	4,482	-	131,684	
Office equipment	43,514	-	-	43,514	
Computer software	13,185			13,185	
Total accumulated					
depreciation	930,549	138,809		1,069,358	
Total capital assets,					
being depreciated, net	5,936,885	(98,384)		5,838,501	
Total capital assets, net	\$ 5,936,885	\$ (98,384)	\$ -	\$ 5,838,501	

Depreciation expense was charged to the component unit as follows:

Effingham Public Library \$ 138,809

## NOTES TO FINANCIAL STATEMENTS

## 7. <u>CONSTRUCTION IN PROGRESS</u>

The City's activity in the construction projects in progress accounts as of April 30, 2022 are as follows:

## Primary Government

	Balance April 30, 2021		А	Completion/ Additions Adjustment		Additions		1		1		Estimated Completion Costs
Governmental activities:												
Quiet Zones	\$	46,817	\$	2,499	\$	(49,316)	\$	-	\$ -			
WTP Shed		9,160		-		(9,160)		-	-			
Thies Avenue		18,818		-		-		18,818	2,267,182			
Ford Ave Extension		188,421		31,028		-		219,449	980,551			
Jefferson Ave Storm Sewer		10,366		-		-		10,366	219,635			
Rickelman Box Culvert		887,864		46,088		-		933,952	478,913			
East Evergreen Box Culvert		22,476		41,891		-		64,367	585,633			
Heritage Avenue		-		53,324		-		53,324	666,677			
West Wernsing Ave Turn Lane		-		7,754		-		7,754	247,246			
Second Street - Jefferson to Market		-		8,290		-		8,290	371,710			
Jefferson Reconstruction		-		12,369		-		12,369	367,631			
OBW - North of Evergreen		-		15,115		-		15,115	524,885			
East Evergreen Ave - Willenborg Int		-		42,217		-		42,217	609,283			
Boos Detention Basin - Outlet Pipe		-		14,595		-		14,595	320,405			
Bike Lanes		101,442		22,185		-		123,627	126,373			
Total governmental activities	\$	1,285,364	\$	297,355	\$	(58,476)	\$	1,524,243	\$ 7,766,124			

#### NOTES TO FINANCIAL STATEMENTS

#### 7. <u>CONSTRUCTION IN PROGRESS</u> (Continued)

#### Primary Government (Continued)

	Balance April 30, 2021 Additions		Additions	Completion/ Adjustment		Balance April 30, 2022		Estimated Completion Costs		
Business-type activities:										
Hickory Hills & Marvon										
Drive Water Main	\$	81,474	\$	402	\$	(81,876)	\$	-	\$	-
Homewood Subdivision Water Main		-		149,160		-		149,160		150,840
WTP Shed		-		158,945		(158,945)		-		-
Outer Belt West Water Main		-		271,335		-		271,335		33,665
Industrial TIF Water Main		-		26,627		-		26,627		573,374
Ford Avenue Phase IA Water Main		-		22,068		-		22,068		2,932
Main Street Water Main Replacement		-		5,000		-		5,000		95,000
Virginia Ave Water Main Replace.		-		9,000		-		9,000		116,000
Veteran's Force Main		46,635		-		(46,635)		-		-
Waste Water Treatment Plant		1,358,090		293,068	(	(1,651,158)		-		-
Maple Street Sanitary Sewer		327,631		19,517		(347,148)		-		-
WWTP Generator		-		94,140		-		94,140		410,000
Sludge Shed		-		9,160		-		9,160		390,840
IEPA Unsewered Grant/US Rt. 40 LS		-		77,224		-		77,224	,	2,072,776
Heritage Avenue Sanitary Sewer		-		1,974				1,974		48,026
Total business-type										
activities	\$	1,813,830	\$	1,137,620	\$ (	(2,285,762)	\$	665,688	\$ .	3,893,453

#### 8. <u>RESTRICTED ASSETS</u>

In addition to amounts restricted for special purposes required to be accounted for in Special Revenue Funds, the General Fund has restricted general government assets, which \$403,448 for social security, \$458,172 for IMRF, and \$5,132 for a medical trust. The fund also has restricted public safety assets, which includes \$128,523 for fire protection and \$46,821 for police safety. The Debt Service fund has restricted cash for retirement of debt in the amount of \$661,405. The Water Fund has restricted cash of \$60,284 for customer deposits and \$111,669 for the retirement of debt. The library has restricted general government assets, which includes \$7,860 for audit, \$160,940 for liability insurance, \$17,165 for workman's compensation, \$110,209 for unemployment insurance, \$65,549 for IMRF, and \$118,622 for social security. The library also had restricted assets for construction and repairs in the amount of \$460,936.

#### NOTES TO FINANCIAL STATEMENTS

#### 9. LONG-TERM DEBT

#### Bonds

The City issued 2012C general obligation (GO) bonds to advance refund 2006 general obligation debt certificates, originally used to construct water lines. The City pledges net revenues of the waterworks system and income taxes.

The City issued 2017 general obligation (GO) bonds to provide funds for the construction of a Police Station. The City pledges sales tax revenues to pay the debt service.

The City issued 2021A general obligation (GO) refunding bonds to refinance the note payable originally used to purchase the Effingham Performance Center. The City pledges net revenues of hotel/motel taxes.

The City issued 2021B taxable general obligation (GO) bonds to provide funds for the purchase of undeveloped land for economic development purposes. The City pledges sales tax revenues to pay the debt service.

Bonds outstanding at year end are as follows:

Donas outstanding at your ond are as follows.		
	Interest Rates	Amount
Governmental activities:		
Series 2017, due December 1, 2036	2.0 - 4.0%	\$ 7,505,000
Series 2021A, due March 15, 2027	2.0%	1,165,000
Series 2021B (taxable), due December 1, 2040	1.0-2.8%	1,770,000
Total governmental activities		\$ 10,440,000
Business-type activities - advanced refunding:		
Series 2012C, due December 1, 2025	2.0 - 2.3%	\$ 1,670,000
Total business-type activities		\$ 1,670,000

#### NOTES TO FINANCIAL STATEMENTS

## 9. LONG-TERM DEBT (Continued)

Annual debt service requirements to maturity for bonds payable are as follows:

	Governmental Activities				Business-type Activities					
Year Ending April 30,	pril 30, Principal		rincipal Interest			Principal	]	Interest		
2023	\$	705,000	\$	313,268	\$	405,000	\$	35,945		
2024		725,000		295,968		415,000		27,845		
2025		745,000		278,218		420,000		19,130		
2026		755,000		259,918		430,000		9,890		
2027		775,000		241,318						
2028 - 2032		2,900,000		954,475		-		-		
2033 - 2037		3,405,000		449,068		-		-		
2038 - 2042		430,000		30,223		-				
	\$ 1	0,440,000	\$	2,822,456	\$	1,670,000	\$	92,810		

The City of Effingham has complied with the general covenants of the Series 2012C, Series 2017, Series 2021A, and Series 2021B bond issues.

Notes and Contracts Payable	Interest Rates	Amount
Component unit:		
Washington Savings Bank note, serviced by the Library, proceeds used to renovate the library, due February 1, 2036.	2.65%	\$ 815,295

#### NOTES TO FINANCIAL STATEMENTS

#### 9. <u>LONG-TERM DEBT</u> (Continued)

#### Notes and Contracts Payable (Continued)

Annual debt service requirements to maturity for notes and contracts payable are as follows:

	Component Unit					
Year Ending April 30,	F	Principal		Interest		
2023	\$	46,766	\$	24,055		
2024		50,178		20,643		
2025		51,526		19,295		
2026		52,910		17,911		
2027		54,331		16,490		
2028-2032		294,346		59,759		
2033-2037		265,238		18,047		
	\$	815,295	\$	176,200		

#### Prior Year Defeasance of Debt

In prior years, the City defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt services payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the City's financial statements. On April 30, 2022, \$1,670,000 of bonds outstanding are considered defeased.

#### Capital Leases

#### Fire Truck

The City entered into a capital lease agreement for the purchase of an E-ONE custom pumper. The lease was dated May 27, 2021 for \$616,995 and is due May 27, 2026. The City makes annual installments of \$132,309.64 at an interest rate of 2.37%. This net lease, under which all costs, including insurance and maintenance, are paid by the City, transfers title of the property to the City at the end of the lease.

#### NOTES TO FINANCIAL STATEMENTS

## 9. <u>LONG-TERM DEBT</u> (Continued)

Capital Leases (Continued)

The asset acquired through the current capital lease is as follows:

Asset	 vernmental Activities
Fire truck Less: Accumulated depreciation	\$ 616,995 -
	\$ 616,995

The future minimum lease obligations and the net present value of these minimum lease payments as of April 30, 2022, were as follows:

Years Ending April 30,	Governmental Activities			
2023 2024 2025 2026 2027		132,310 132,310 132,310 132,310 132,310 132,310		
Total minimum lease payments Less: amount representing interest Present value of minimum lease payments	\$	661,550 (44,555) 616,995		

## NOTES TO FINANCIAL STATEMENTS

#### 10. CHANGES IN LONG-TERM LIABILITIES

Long-term liability activity for the year ended April 30, 2022 was as follows:

	Balance April 30, 2021,			Balance April 30, 2022	Due Within One Year
Primary Government:					
Governmental activities:					
General obligation bonds	\$ 10,190,000	\$ -	\$ 915,000	\$ 9,275,000	\$ 480,000
Refunding bonds	1,385,000	-	220,000	1,165,000	225,000
Add amounts for					
issuance premiums	237,772	-	23,270	214,502	N/A
Obligations under capital leases	-	616,995	-	616,995	117,687
Compensated absences	1,798,156	127,795	-	1,925,951	192,595
Net OPEB liability	3,073,063	-	491,362	2,581,701	N/A
Police pension net					
pension liability	5,974,498	1,495,325	-	7,469,823	N/A
Fire pension net					
pension liability	6,873,092	314,441	-	7,187,533	N/A
Governmental activities, long- term liabilities	\$ 29,531,581	\$ 2,554,556	\$ 1,649,632	\$ 30,436,505	\$ 1,015,282
Business-type activities:	¢ 160.000	¢	¢ 1(0,000	¢	¢
General obligation bonds	\$ 160,000	\$ -	\$ 160,000	\$ -	\$ -
Advanced refunding	2 070 000		400,000	1 (70.000	405 000
bonds	2,070,000	-	400,000	1,670,000	405,000
Add amounts for	20.514		0.022	10 (01	
issuance premiums	29,514	-	9,833	19,681	N/A
Compensated absences	528,559	35,175	-	563,734	56,374
Net OPEB liability	456,515		95,436	361,079	N/A
Business-type activities, long- term liabilities	\$ 3,244,588	\$ 35,175	\$ 665,269	\$ 2,614,494	\$ 461,374
Discretely Presented Component Unit:					
Compensated absences	\$ 26,678	\$ -	\$ 1,796	\$ 24,882	\$ 2,488
Net OPEB liability	2,209	Ψ	455	1,754	¢ 2,100 N/A
Notes payable	862,651	_	47,356	815,295	46,766
Tiones pagaore	002,001		+1,550	010,270	10,700
	\$ 891,538	\$ -	\$ 49,607	\$ 841,931	\$ 49,254

The City utilizes general, hotel/motel, water, and sewer funds, and the discretely presented component unit to liquidate post-employment healthcare benefits and accrued compensated absences.

## NOTES TO FINANCIAL STATEMENTS

# 11. <u>TAXES</u>

Tax revenues during the year ended April 30, 2022 were as follows:

	G	eneral Fund	Other Governmental TIF Fund Funds		 Total	
Property taxes	\$	2,292,085	\$	3,440,315	\$ 1,234,524	\$ 6,966,924
Sales taxes		9,741,944		-	1,319,647	11,061,591
Income taxes		1,951,345		-	-	1,951,345
Motor fuel taxes		-		-	490,821	490,821
Hotel/motel taxes		-		-	1,295,353	1,295,353
Utility taxes		444,475		-	-	444,475
Other taxes		1,519,161		-	 -	 1,519,161
Total taxes	\$	15,949,010	\$	3,440,315	\$ 4,340,345	\$ 23,729,670

	 Component Units				
			Fiduciary	Activi	ties
	Effingham blic Library	Per	Police nsion Fund		refighters nsion Fund
Property taxes Other taxes:	\$ 965,134	\$	883,294	\$	938,006
Replacement taxes Miscellaneous taxes	 75,954 2,588		14,915		6,558
Total taxes	\$ 1,043,676	\$	898,209	\$	944,564

## NOTES TO FINANCIAL STATEMENTS

# 12. INTERGOVERNMENTAL GRANTS

Intergovernmental grants during the year ended April 30, 2022 were as follows:

		Governmental Activities						iness-Type ctivities
				Other				
	C	General Governmental					5	Sewer
		Fund Fund			Total		Fund	
Federal operating grants State capital grants State operating grants	\$	44,571 - 1,031	\$	288,253 137,170	\$	44,571 288,253 138,201	\$	15,000
Total	\$	45,602	\$	425,423	\$	471,025	\$	15,000

## NOTES TO FINANCIAL STATEMENTS

## 13. <u>COMPARATIVE SCHEDULE OF PROPERTY TAXES EXTENDED, COLLECTED, AND</u> <u>DISTRIBUTED</u>

	2021	For Tax Levy Year 2020	2019
Equalized assessed valuation (EAV): City and library	\$ 311,780,523	\$ 298,622,980	\$ 293,546,293
Rate per \$100:			
City	1.26	1.31	1.29
Library	0.32	0.32	0.32
Taxes extended:			
City	\$ 3,928,060	\$ 3,906,855	\$ 3,754,428
Library	993,239	966,852	944,456
Tax Increment Financing District	4,884,121	4,679,767	4,465,746
City's share of road and bridge taxes			
extended	216,321	205,630	197,148
Total taxes extended	\$ 10,021,741	\$ 9,759,104	\$ 9,361,778
Taxes available to City after abatements and losses in			
collection (2021 estimated)	\$ 10,018,000	\$ 9,711,020	\$ 9,345,084
Percentage of extension available	00.069/	00.519/	00.829/
to City (2021 estimated)	99.96%	99.51%	99.82%

## NOTES TO FINANCIAL STATEMENTS

## 13. <u>COMPARATIVE SCHEDULE OF PROPERTY TAXES EXTENDED, COLLECTED, AND</u> <u>DISTRIBUTED</u> (Continued)

	For Tax Levy Year		
	 2020		2019
Distribution of taxes available:			
Primary Government:			
General fund:			
General government	\$ 881,721	\$	909,202
Illinois municipal retirement	399,324		444,628
Fire protection	59,922		143,508
Police protection	59,922		143,508
Audit	16,217		20,001
Liability insurance	135,851		110,922
Street lighting	137,283		137,904
Social security tax	184,353		238,799
School crossing guard	21,970		23,993
Workers' compensation	144,404		231,817
Medicare	43,109		55,960
Road and bridge	205,195		197,033
TIF - main fund	3,440,315		3,326,177
TIF - central fund	602,462		565,203
TIF - south central industrial fund	183,662		164,239
TIF - outer belt west fund	 443,179		397,641
Total primary government	\$ 6,958,889	\$	7,110,535
Component Units:			
Effingham Public Library fund	\$ 966,028	\$	943,633
Police pension fund	850,773		577,517
Firefighter's pension fund	 935,330		713,399
Total component units	\$ 2,752,131	\$	2,234,549
Total reporting entity	\$ 9,711,020	\$	9,345,084

## NOTES TO FINANCIAL STATEMENTS

#### 14. INTERFUND TRANSFERS

Operating transfers between funds during the year ended April 30, 2022 are as follows:

			Transfers In				
		General Fund	Capital Projects	Debt Service	Nonmajor Funds	Totals	
<u>Transfers out:</u> General fund TIF main fund		\$ -	\$ 1,501,400 209,000	\$ 801,609	\$ - 1,195,000	\$ 2,303,009 1,404,000	
Nonmajor funds		100,000	179,000	309,625		588,625	
	Total	\$ 100,000	\$ 1,889,400	\$1,111,234	\$ 1,195,000	\$ 4,295,634	

The City transferred money from the general fund to the capital projects fund for resurfacing and a construction project. The general fund also transferred money to debt services to fund the annual 2017 and 2021B bond debt payments. The TIF main fund transferred money into the TIF Central, TIF Outer Belt West, TIF Industrial, and capital projects funds to fund various construction projects. TIF Central and TIF Outer Belt West funds transferred money to the capital projects fund for a construction project and resurfacing. The TIF Industrial fund transferred money to the general fund for a relocation agreement. The Hotel/Motel fund transferred money to the Bond Proceeds fund to fund the 2021A Bond payment.

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u>

#### IMRF

#### Plan Description

The City of Effingham's defined benefit pension plan for regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The City of Effingham's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multiple-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Annual Comprehensive Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The Effingham Public Library employees are included with the actuarial valuation. The report is available for download at www.imrf.org.

#### **Benefits Provided**

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriff's, deputy sheriff's, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

Benefits Provided (Continued)

Employees Covered by Benefit Plans

As of December 31, 2021, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	117
Inactive plan members entitled to but not yet receiving benefits	72
Active plan members	78
	267

#### **Contributions**

As set by statute, the City of Effingham's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City of Effingham's annual contribution rate for calendar year 2021 was 13.95%. For the fiscal year ended April 30, 2022, the City of Effingham contributed \$618,950 to the plan. The City of Effingham also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

#### Net Pension Liability (Asset)

The City of Effingham's net pension liability (asset) was measured as of December 31, 2021. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date.

#### NOTES TO FINANCIAL STATEMENTS

#### 15. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2021:

- The Actuarial Cost Method used was Entry Age Normal.
- The Asset Valuation Method used was the Market Value of Assets.
- The Inflation Rate was assumed to be 2.25%.
- Salary Increases were expected to be 2.85% to 13.75%, including inflation.
- The Investment Rate of Return was assumed to be 7.25%.
- Projected Retirement Age was from the experience-based table of rates that are specific to the type of eligibility condition, last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
- For Non-Disabled Retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020.
- For Disabled Retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.
- For Active Members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.
- The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2021:

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

#### Actuarial Assumptions (Continued)

		Long-Term
	Portfolio	Expected
	Target	Real Rate
Asset Class	Percentage	of Return
Domestic Equity	39%	1.90%
International Equity	15%	3.15%
Fixed Income	25%	-0.60%
Real Estate	10%	3.30%
Alternative Investments	10%	1.70-5.50%
Cash Equivalents	1%	-0.90%
Total	100%	

#### Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 1.84%, and the resulting single discount rate is 7.25%.

## NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

#### Changes in the Net Pension Liability (Asset)

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (Asset) (A) - (B)
Balances at December 31, 2020	\$ 39,084,107	\$39,682,373	\$ (598,266)
Changes for the year:			
Service cost	422,894	-	422,894
Interest of the total pension liabilty	2,788,977	-	2,788,977
Changes of benefit terms	-	-	-
Differences between expected and actual			
experience of the total pension liability	82,545	-	82,545
Changes in assumptions	-	-	-
Contributions - employer	-	642,043	(642,043)
Contributions - employees	-	343,079	(343,079)
Net investment income	-	6,515,310	(6,515,310)
Benefit payments, including refunds			
of employee contributions	(2,130,018)	(2,130,018)	-
Other (net transfer)		(22,192)	22,192
Net changes	1,164,398	5,348,222	(4,183,824)
Balances at December 31, 2021	\$ 40,248,505	\$45,030,595	\$ (4,782,090)

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the plan's net pension liability (asset), calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability (asset) would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	 1% Lower 6.25%		Current Discount 7.25%		1% Higher 8.25%
Net pension liability (asset)	\$ 82,003	\$	(4,782,090)	\$	(8,659,555)

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

# Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2022, the City of Effingham recognized pension benefit of \$1,203,685. At April 30, 2022, the City of Effingham reported deferred outflows of resources and deferred inflows related to pensions from the following sources:

	Deferred		Deferred	
	O	utflows of	Inflows of	
Deferred Amounts Related to Pensions	R	lesources	Resources	
Deferred amounts to be recognized in pension expense in future periods				_
Differences between expected and actual experience	\$	458,470	\$ -	-
Changes of assumptions		-	118,937	7
Net difference between projected and actual				
earnings on pension plan investments		-	5,391,697	1
Total deferred amounts to be recognized in				
pension expense in future periods		458,470	5,510,634	ł
Pension contributions subsequent to the				
measurement date		168,238		-
Total deferred amounts related to pensions	\$	626,708	\$ 5,510,634	ł

\$168,238 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended April 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	Net Deferred
Year Ending	Outflows/(Inflows)
December 31,	of Resources
2022	\$ (1,059,458)
2023	(1,931,874)
2024	(1,307,140)
2025	(753,692)
Total	\$ (5,052,164)

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

#### Police Pension Fund

*Plan Description* - Police sworn personnel are covered by the Police Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund type component unit. Separate financial statements are not issued for this pension plan.

The Police Pension Plan is administered by a five member board of trustees. The Board consists of two trustees elected by and from the active members, one trustee elected by and from the beneficiaries of legal age of the fund, and two trustees appointed by the mayor. All board trustees terms are two years in length.

*Benefits Provided* – Employees hired before January 1, 2011 are eligible for Tier 1 benefits. The Police Pension Plan provides retirement benefits as well as death and disability benefits. Employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service, unless the salary was greater at some point within the year prior to the last day of service. If so, the pensionable salary is averaged over the last 12 months. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years, to a maximum of 75% of such salary. Employees with at least 8 years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired after January 1, 2011 are eligible for Tier 2 benefits. The Police Pension Plan provides retirement benefits as well as death and disability benefits. Employees attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive an annual retirement benefit of 2.5% of their final average salary for each year of service, and not to exceed 75% of final average salary. "Final average salary" is determined by dividing the total pensionable salary during 48 consecutive months of service within the last 60 months of service in which total pensionable salary was the highest, by the number of months of service with the last 120 months of service in which total pensionable salary during 96 consecutive months of service with the last 120 months of service in that period, if greater). Annual salary for this purpose will not exceed the salary cap, indexed by the lesser of 3% or the CPI-U for the 12 months ending with the September preceding each November 1<sup>st</sup>. The salary cap will not decrease. The initial increase date will be the latter of the January 1<sup>st</sup> after the pensioner turns age 60 or the January 1<sup>st</sup> after the benefit date anniversary. Subsequent increases will be granted every January 1<sup>st</sup> thereafter. The initial increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1<sup>st</sup>.

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

Police Pension Fund (Continued)

*Employees Covered by Benefit Terms* - At April 30, 2022, Police Pension Plan membership consisted of:

Active members	25
Retirees and beneficiaries	28
Inactive, non-retired members	3
Total	56

*Contributions* - As set by statute, covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan as actuarially determined by an enrolled actuary. The City's contributions must accumulate to the point where the total assets for the Police Pension Plan equal at least 90% of the total actuarial liabilities by the end of 2040. There is a Formal Funding Policy that exists between the Pension Board and City. The policy states that the City will contribute 100% of the Actuarially Determined Contribution. For the fiscal year ended April 30, 2022, the City contributed \$898,209 to the plan.

*Investments* – The Board of Trustees for the Illinois Police Officers' Pension Investment Fund is responsible for overseeing the investment directives of the fund. The policies for the Illinois Police Officers' Pension Investment Fund can be viewed online at their website.

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

#### Police Pension Fund (Continued)

For the year ended April 30, 2022, the annual money weighted rate of return is (4.82%). The annual money weighted rate of return expresses investment performance, net of pension plan investment expense, adjusted for the changing amounts actually invested.

expense, aujusted for the changing amounts a	erdany mrestea.	
		Long-Term
		Expected
	Target	Real Rate of
Asset Class	Allocation	Return
US Large	23.00%	4.15%
US Small	5.00%	4.54%
International Developed	18.00%	4.64%
International Developed Small	5.00%	-0.25%
Emerging Markets	7.00%	5.31%
Private Equity (Direct)	7.00%	7.15%
Bank Loans	3.00%	2.48%
High Yield Corp. Credit	3.00%	2.48%
Emerging Market Debt	3.00%	2.82%
Private Credit	5.00%	4.37%
US TIPS	3.00%	-0.12%
Real Estate/Infrastructure	8.00%	4.00%
Cash	1.00%	-0.27%
Short-Term Gov't/Credit	3.00%	0.73%
US Treasury	3.00%	-0.60%
Core Plus Fixed Income	3.00%	0.73%

*Net Pension Liability* - The Police Pension Fund's net pension liability was measured as of April 30, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of May 1, 2021.

*Actuarial Assumptions* - The following are the assumptions used to determine total pension liability at April 30, 2022:

•	Discount rate used for the total pension liability:	6.75%
•	Expected rate of return on investments:	6.75%
•	High-quality 20 year tax-exempt G.O. bond rate:	3.21%
•	Projected individual pay increases:	4.00%-14.16%
•	Projected total payroll increases:	3.25%
•	Consumer price index (urban):	2.25%
٠	Inflation rate:	2.25%

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

#### Police Pension Fund (Continued)

Active Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis. 50% of active member deaths are assumed to be in the line of duty.

Retiree Mortality follows the L&A Assumption Study for Police 2020. These rates are experience weighted with the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study improved to 2017 using MP-2019 Improvement Rates. These rates are then improved fully generationally using MP-2019 Improvement Rates.

Disabled Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010 Study for disabled participants. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis.

Spouse Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study for contingent survivors. For all rates not provided there (ages 45 and younger) the PubG-2010 Study for general employees was used. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis.

Other actuarial assumptions (demographic) rates are based on a review of the L&A Assumption Study for Police 2020.

For the 2021 year, the General Obligation Bond Rate has been updated. The High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 2.27% to 3.21%.

*Single Discount Rate* - A Single Discount Rate of 6.75% was used to measure the total pension liability. The projection of cash flows used to determine this Single Discount Rate is developed based on employee contributions for current participants, normal cost contributions for current participants, and unfunded accrued liability contributions for current and future participants. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (to the extent that the plan's net fiduciary position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary position is insufficient to pay benefits).

For the purposes of this valuation the expected rate of return on pension plan investments is 6.75%; the municipal bond rate is 3.21% (based upon the quarterly rate closest to but not later than the measurement date of the Bond Buyer 20 Bond G.O. Index); and the resulting single discount rate is 6.75%.

## NOTES TO FINANCIAL STATEMENTS

## 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

## Police Pension Fund (Continued)

*Changes in the Net Pension Liability* – Changes in the net pension liability are as follows:

	Aj	pril 30, 2022
Total pension liability:		
Service cost	\$	457,585
Interest on the total pension liability		1,750,247
Changes of benefit terms		-
Difference between expected and actual experience		((07.510)
of the total pension liability		(627,518)
Changes of assumptions		-
Benefit payments		(1,526,036)
Net change in total pension liability		54,278
Total pension liability - beginning of period		27,339,611
Total pension liability - end of period	\$	27,393,889
Plan fiduciary net position:		
Employer contributions	\$	898,209
Member contributions	-	192,729
Other contributions		25,978
Net investment income		(995,164)
Benefit payments		(1,526,036)
Administrative expense		(36,763)
Net change in plan fiduciary net position		(1,441,047)
Plan fiduciary net position - beginning of year		21,365,113
Plan fiduciary net position - end of year	\$	19,924,066
Net pension liability	\$	7,469,823
Plan fiduciary net position as a percentage of total pension liability		72.73%
Covered-Employee payroll	\$	1,951,200
Net pension liability as a percentage of covered-employee payroll		382.83%

#### NOTES TO FINANCIAL STATEMENTS

#### 15. EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### Police Pension Fund (Continued)

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate* - The following presents the plan's net pension liability, calculated using a Single Discount Rate of 6.75%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	Current Single			
	1% Decrease	Discount Rate	1% Increase	
	5.75%	6.75%	7.75%	
Employer's Net Pension Liability	\$ 11,308,205	\$ 7,469,823	\$ 4,349,091	

#### Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended April 30, 2022, the City of Effingham recognized pension expense of \$874,364. At April 30, 2022, the City of Effingham reported deferred outflows of resources and deferred inflows related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources		Outflows of Inflows of	
Deferred amounts to be recognized in				
pension expense in future periods:				
Differences between expected and				
actual experience	\$	1,059,262	\$	2,054,624
Change of assumptions		2,415,519		-
Differences between projected and				
actual earning on pension plan				
investments		208,932		-
Total deferred amounts related				
to pensions	\$	3,683,713	\$	2,054,624

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

Police Pension Fund (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	Net Deferred		
	Outflo	ws (Inflows)	
Year ending April 30,	of I	Resources	
2023	\$	321,957	
2024		265,240	
2025		(1,530)	
2026		807,632	
2027		286,139	
Thereafter		(50,349)	
Total	\$	1,629,089	

## Firefighters Pension Fund

*Plan Description* – Fire sworn personnel are covered by the Firefighters Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4) and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund type component unit. Separate financial statements are not issued for this pension plan.

The Firefighters Pension Plan is administered by a five member board of trustees. The Board consists of two trustees elected by and from the active members, one trustee elected by and from the retired/disabled members of the fund, and two trustees appointed by the mayor. Appointed trustees' terms are not mandated, but typically serve three years.

*Benefits Provided* - Employees hired before January 1, 2011 are eligible for Tier 1 benefits. The Firefighters Pension Plan provides retirement benefits as well as death and disability benefits. Employees attaining the age of 50 or more with 20 or more years of creditable service are entitled to receive an annual retirement benefit of one-half of the salary attached to the rank held on the last day of service. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years, to a maximum of 75% of such salary. Subsequent increases of 3% of the current monthly benefit will be garnted every January 1<sup>st</sup> thereafter.

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

Firefighters Pension Fund (Continued)

Benefits Provided (Continued)

Employees hired after January 1, 2011 are eligible for Tier 2 benefits. The Firefighters' Pension Plan provides retirement benefits as well as death and disability benefits. Employees attaining the age of 55 or more with 10 or more years of creditable service are entitled to receive an annual retirement benefit of 2.5% of their final average salary for each year of service, and not to exceed 75% of final average salary. "Final average salary" is determined by dividing the total pensionable salary during 48 consecutive months of service within the last 60 months of service in which total pensionable salary was the highest, by the number of months of service with the last 120 months of service in which total pensionable salary during 96 consecutive months of service with the last 120 months of service in which total pensionable salary during 96 consecutive months of service with the last 120 months of service in that period, if greater). Annual salary for this purpose will not exceed the salary cap, indexed by the lesser of 3% or the CPI-U for the 12 months ending with the September preceding each November 1<sup>st</sup>. The salary cap will not decrease. The initial increase date will be the latter of the January 1<sup>st</sup> after the pensioner turns age 60 or the January 1<sup>st</sup> after the benefit date anniversary. Subsequent increases will be granted every January 1<sup>st</sup> thereafter. The initial increase and subsequent increases will be the lesser of 3% of the original benefit or ½ of the CPI-U for the 12 months ending with the September preceding each November 1<sup>st</sup>.

*Employees Covered by Benefit Terms* - At April 30, 2022, Firefighters Pension Plan membership consisted of:

Active members	17
Retirees and beneficiaries	18
Inactive, non-retired members	
Total	35

*Contributions* - As set by statute, covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan as actuarially determined by an enrolled actuary. The City's contributions must accumulate to the point where the total assets for the Firefighters Pension Plan equal at least 90% of the total actuarial liabilities by the end of fiscal year 2040. There is a Formal Funding Policy that exists between the Pension Board and City. The policy states that the City will contribute 100% of the Actuarially Determined Contribution. For the fiscal year ended April 30, 2022, the City contributed \$944,563 to the plan.

*Investments* – The Board of Trustees for the Illinois Firefighters' Pension Investment Fund is responsible for overseeing the investment directives of the fund. The policies for the Illinois Firefighters' Pension Investment Fund can be viewed online at their website.

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

#### Firefighters Pension Fund (Continued)

For the year ended April 30, 2022, the annual money weighted rate of return is (5.56%). The annual money weighted rate of return expresses investment performance, net of pension plan investment expense, adjusted for the changing amounts actually invested.

		Long-Term
		Expected
	Target	Real Rate of
Asset Class	Allocation	Return
US Equity	31.00%	5.20%
Developed Market Equity (non-US)	16.00%	5.10%
Emerging Market Equity	8.00%	5.50%
Private Equity	5.00%	8.60%
Public Credit	3.00%	1.80%
Private Credit	5.00%	7.00%
Cash Equivalents	0.00%	-0.60%
Core Investment Grade Bonds	15.00%	1.60%
Long-Term Treasuries	3.00%	1.30%
TIPS	4.00%	0.80%
Real Estate	5.00%	4.90%
Infrastructure	5.00%	5.10%

*Net Pension Liability* - The Firefighters Pension Fund's net pension liability was measured as of April 30, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of May 1, 2021.

*Actuarial Assumptions* - The following are the assumptions used to determine total pension liability at April 30, 2022:

•	Discount rate used for the total pension liability:	6.75%
•	Expected rate of return on investments:	6.75%
•	High-quality 20 year tax-exempt G.O. bond rate:	3.21%
•	Projected individual pay increases:	4.00%-19.89%
•	Projected total payroll increases:	3.25%
•	Consumer price index (urban):	2.25%
•	Inflation rate:	2.25%

Active Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis. 50% of active member deaths are assumed to be in the line of duty.

#### NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

#### Firefighters Pension Fund (Continued)

Retiree Mortality follows the L&A Assumption Study for Firefighters 2020. These rates are experience weighted with the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study improved to 2017 using MP-2019 Improvement Rates. These rates are then improved fully generationally using MP-2019 Improvement Rates.

Disabled Mortality follows the L&A Assumption Study for Firefighters 2020. These rates are experience weighted with the Sex Distinct Raw Rates as developed in the PubS-2010 Study for disabled participants improved to 2017 using MP-2019 Improvement Rates. These rates are then improved fully generationally using MP-2019 Improvement Rates.

Spouse Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study for contingent survivors. For all rates not provided there (ages 45 and younger) the PubG-2010 Study for general employees was used. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis.

Other actuarial assumptions (demographic) rates are based on a review of the L&A Assumption Study for Firefighters 2020.

For the 2021 year, the General Obligation Bond Rate has been updated. The High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 2.27% to 3.21%.

*Single Discount Rate* - A Single Discount Rate of 6.75% was used to measure the total pension liability. The projection of cash flows used to determine this Single Discount Rate is developed based on employee contributions for current participants, normal cost contributions for current participants, and unfunded accrued liability contributions for current and future participants. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (to the extent that the plan's net fiduciary position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary position is insufficient to pay benefits).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 6.75%, the municipal bond rate is 3.21% (based upon the quarterly rate closest to but not later than the measurement date of the Bond Buyer 20 Bond G.O. Index), and the resulting single discount rate is 6.75%.

## NOTES TO FINANCIAL STATEMENTS

## 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

## Firefighters Pension Fund (Continued)

Changes in the Net Pension Liability – Changes in the net pension liability are as follows:

	Aŗ	oril 30, 2022
Total pension liability:		
Service cost	\$	444,704
Interest on the total pension liability		1,249,599
Changes of benefit terms		-
Difference between expected and actual experience		
of the total pension liability		(1,077,496)
Changes of assumptions		-
Benefit payments		(991,128)
Net change in total pension liability		(374,321)
Total pension liability - beginning of period		20,094,629
Total pension liability - end of period	\$	19,720,308
Plan fiduciary net position:		
Employer contributions	\$	944,563
Member contributions	+	117,231
Other contributions		7,902
Net investment income		(715,835)
Benefit payments		(991,128)
Administrative expense		(51,495)
Net change in plan fiduciary net position		(688,762)
Plan fiduciary net position - beginning of year		13,221,537
Plan fiduciary net position - end of year	\$	12,532,775
Net pension liability	\$	7,187,533
Plan fiduciary net position as a percentage of total pension liability		63.55%
Covered-Employee payroll	\$	1,232,055
Net pension liability as a percentage of covered-employee payroll		583.38%

## NOTES TO FINANCIAL STATEMENTS

#### 15. <u>EMPLOYEE RETIREMENT SYSTEMS</u> (Continued)

#### Firefighters Pension Fund (Continued)

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate* - The following presents the plan's net pension liability, calculated using a Single Discount Rate of 6.75%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	Current		
	1% Decrease	Discount Rate	1% Increase
	5.75%	6.75%	7.75%
Employer's Net Pension Liability	\$ 9,792,148	\$ 7,187,533	\$ 5,029,632

#### Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended April 30, 2022, the City of Effingham recognized pension expense of \$1,021,887. At April 30, 2022, the City of Effingham reported deferred outflows of resources and deferred inflows related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources		utflows of Inflows of	
Deferred amounts to be recognized in pension expense in future periods:				
Differences between expected and actual experience Change of assumptions	\$	431,614 1,489,542	\$	1,288,623
Differences between projected and actual earning on pension plan investments		275,226		
Total deferred amounts related to pensions	\$	2,196,382	\$	1,288,623

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

#### NOTES TO FINANCIAL STATEMENTS

#### 15. EMPLOYEE RETIREMENT SYSTEMS (Continued)

Firefighters Pension Fund (Continued)

	Net Deferred Outflows (Inflows)		
Year ending April 30,	of Resources		
2023	\$	303,761	
2024		280,134	
2025		103,274	
2026		337,746	
2027		(117,156)	
Total	\$	907,759	

#### 16. POST-EMPLOYMENT HEALTH CARE BENEFITS

#### **Plan Description**

The City of Effingham provides a single-employer defined-benefit postemployment healthcare plan to retirees who participate in the IMRF, Police and Firefighter retirement plans. This plan extends the same health benefits to annuitants as to active employees in the IMRF, Police and Firefighter plans. The Governmental Accounting Standards Board (GASB) issued Statement No.'s 74 and 75 that established generally accepted accounting principles for the annual financial statements for postemployment benefit plans other than pension plans. The required information is as follows:

**Eligibility Provisions** 

#### Full-Time Employees – IMRF

- Tier I IMRF Full-Time employees: Age 55 with at least 8 years of service (reduced pension) Age 55 with at least 30 years of service (reduced pension) Age 55 with at least 35 years of service (full pension) Age 60 with at least 8 years of service (full pension) Tier II IMRF Full-Time employees: Age 62 with at least 10 years of service (reduced pension) Age 62 with at least 30 years of service (reduced pension)
- Age 62 with at least 35 years of service (full pension)

Age 67 with at least 10 years of service (full pension)

#### NOTES TO FINANCIAL STATEMENTS

#### 16. POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)

#### <u>Plan Description</u> (Continued)

**Eligibility Provisions (Continued)** 

#### Full-Time Employees – Police

Tier I Full-Time Police Officers, at least 50 years old with at least 20 years of service are covered. Tier II Full-Time Police Officers, at least 55 years old with at least 10 years of service are covered.

#### *Full-Time Employees – Fire*

Tier I Full-Time Firefighters, at least 50 years old with at least 20 years of service are covered. Tier II Full-Time Firefighters, at least 55 years old with at least 10 years of service are covered.

#### **Benefits** Provided

The City of Effingham provides continued health insurance coverage at the blended employer rate to all eligible City retirees in accordance with Illinois Compiled Statutes, which creates an implicit subsidy of retiree health insurance. The City offers the Blue Cross Blue Shield PPO and PPO-H.S.A. Plans to full-time IMRF, Police, and Fire employees. Retirees pay the full cost of coverage and may continue to be covered under the City's plan past Medicare eligibility. Eligible spouse or dependent coverage may continue should the retiree coverage terminate under COBRA provisions when an applicable qualifying event occurs. The spouse or dependent is responsible for the full cost of the coverage and may continue to be covered under the City's plan past Medicare eligibility.

The City of Effingham provides dental, vision, and life insurance coverage to all eligible employees in accordance with Illinois Compiled Statutes. Retirees may not continue dental or vision coverage into retirement. However, they may convert their life insurance policy to an individual one directly with the insurance provider. The Retiree is responsible for the full cost of coverage.

#### Membership

At April 30, 2022 membership consisted of:

Active employees	106
Inactive employees currently receiving benefit payments	25
Inactive employees entitled to but not yet receiving benefit payments	
Total	131

#### NOTES TO FINANCIAL STATEMENTS

#### 16. POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)

#### **Funding Policy and Contributions**

There is no funding policy that exists for the postretirement plan at this time, as the total OPEB liabilities are currently an unfunded obligation.

The employer contributions and benefit payments are related to the increase in active premiums due to the presence of retirees in the determination of blended retiree/active premiums.

The contributions of \$224,070 from the City of Effingham and benefits payments of \$224,070 from the City of Effingham are contributions made to and benefit payments made from the OPEB Plan that were not directly made to or from an OPEB Trust.

#### Net OPEB Liability

The total OPEB liability for the current fiscal year has been developed based on the May 1, 2021 actuarial valuation date and adjusted to the April 30, 2022 measurement date based on procedures that conform to the Alternative Measurement Method and generally accepted actuarial principles and practices.

#### Actuarial Assumptions

Discount rate used for the total OPEB liability	3.21%
Long-term expected rate of return on plan assets	N/A. OPEB obligation is unfunded.
High quality 20 year tax-exempt G.O. Bond rates	3.21%
Salary increases	3.00%
Annual blended premium	See table below
Healthcare cost trend rates	See table below
Retiree contribution rates	Same as Healthcare Cost Trend Rates.

Annual Blended Premiums							
	Under Age 65				Age 65-	-&-(	Over
Ī	Retiree		Spouse	F	Retiree	S	pouse
\$	9,352	\$	9,084	\$	5,279	\$	5,279
\$	12,220	\$	11,735	\$	6,935	\$	6,936
	<u>I</u> \$	Under <u>Retiree</u> \$ 9,352	Under Age Retiree 5 \$ 9,352 \$	Under Age 65RetireeSpouse	Under Age 65RetireeSpouse\$ 9,352\$ 9,084	Under Age 65Age 65RetireeSpouse\$ 9,3529,084\$ 5,279	Under Age 65         Age 65-&-C           Retiree         Spouse         Retiree         S           \$ 9,352         \$ 9,084         \$ 5,279         \$

Healthcare Cost Trend Rates							
				Amount of	Years Between	Year Ultimate	
	First-Year	Initial	Ultimate	Trend	Trend	Trend	
Plan	Trend	Trend	Trend	Decrease	Decreases	Reached	
Medical	1.00%	5.00%	5.00%	0.00%	N/A	2023	

#### NOTES TO FINANCIAL STATEMENTS

#### 16. <u>POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)</u>

Active IMRF Mortality follows PubG-2010(B) Improved Generationally using MP-2020 Improvement Rates, weighted per IMRF Experience Study Report dated December 14, 2020.

Active Firefighter and Police Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) Study improved to 2017 using MP-2019 Improvement Rates. These rates are then improved generationally using MP-2019 Improvement Rates.

Retiree Firefighter and Police Mortality follows the L&A Assumption Study for Firefighters and Police 2020. These Rates are Experience Weighted with the Raw Rates as developed in the PubS-2010(A) Study improved to 2017 using MP-2019 Improvement Rates. These rates are then improved fully generationally using MP-2019 Improvement Rates.

Disabled Mortality follows the L&A Assumption Study for Disabled Firefighters 2020. These rates are experience weighted with the Sex Distinct Raw Rates as developed in the PubS-2010 Study for disabled participants improved to 2017 using MP-2019 Improvement Rates. These rates are then improved fully generationally using MP-2019 Improvement Rates.

Disabled Mortality for Police follows the Sex Distinct Raw Rates as developed in the PubS-2010 Study for disabled participants. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis.

Firefighter and Police Spousal Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010 Study for contingent survivors. For all rates not provided there (ages 45 and younger) the PubG-2010 Study for general employees was used. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis.

For the 2021 year, the General Obligation Bond Rate has been updated. The High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 2.27% to 3.21%.

Based on an actuarial experience study of IMRF experience dated December 14, 2020, the following actuarial assumptions were changed in the current year:

- Mortality Rates
- Mortality Improvement Rates
- Retirement Rates
- Termination Rates
- Disability Rates

## NOTES TO FINANCIAL STATEMENTS

#### 16. <u>POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)</u>

#### Changes in the Net OPEB Liability

	Total OPEB Liability (A)	OPEB Plan Net Position (B)	Net OPEB Liability (Asset) (A) - (B)			
Balances at May 1, 2021	\$ 3,529,578	\$ -	\$ 3,529,578			
Changes for the year:						
Service cost	194,847	-	194,847			
Interest	77,578	-	77,578			
Actuarial Experience	-	-	-			
Assumptions changes	(635,154)	-	(635,154)			
Contributions - employer	-	224,070	(224,070)			
Contributions - employees	-	-	-			
Net investment income	-	-	-			
Benefit payments from plan	(224,070)	(224,070)	-			
Administrative expense	-	-	-			
Net changes	(586,799)	-	(586,799)			
Balances at April 30, 2022	\$ 2,942,779	\$ -	\$ 2,942,779			

#### Discount Rate

The discount rate used in the determination of the Total OPEB Liability is based on a combination of the Expected Long-Term Rate of Return on Plan Assets and the Municipal Bond Rate. If the Employer does not have a trust dedicated exclusively to the payment of OPEB benefits, as is the case with the City of Effingham, Illinois, then only the Municipal Bond Rate is used in determining the Total OPEB Liability.

If the postretirement plan is funded, cash flow projections are used to determine the extent which the plan's future Net Position will be able to cover future benefit payments. To the extent future benefit payments are covered by the plan's projected Net Position, the expected rate of return on plan investments is used to determine the portion of the Net OPEB Liability associated with those payments. To the extent future benefit payments are not covered by the plan's projected Net Position, the Municipal Bond Rate is used to determine the portion of the Net OPEB Liability associated with those payments.

Projected benefit payments are determined during the valuation process based on the assumptions. More details on the assumptions are in the prior section. The expected contributions are based on the Funding Policy of the plan. The Funding Policy is discussed in more detail in a prior section.

## NOTES TO FINANCIAL STATEMENTS

#### 16. <u>POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)</u>

#### Municipal Bond Rate

The Municipal Bond Rate assumption is based on The Bond Buyer 20-Bond GO Index. The beginning of year is 2.27%, and the end of year rate shown is 3.21%. The 20-Bond GO Index is based on an average of certain general obligation municipal bonds maturing in 20 years and having an average rating equivalent of Moody's Aa2 and Standard & Poor's AA.

The 20-Bond Index consists of 20 general obligation bonds that mature in 20 years. The average rating of the 20 bonds is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard & Poor's Corp.'s AA.

The indexes represent theoretical yields rather than actual price or yield quotations. Municipal bond traders are asked to estimate what a current-coupon bond for each issuer in the indexes would yield if the bond was sold at par value. The indexes are simple averages of the average estimated yields of the bonds.

#### Sensitivity of the Discount Rate

The following presents the City of Effingham's total OPEB liability calculated using a discount rate of 3.21% as well as what the City's total OPEB liability would be if it were calculated using a single discount rate that is 1-percentage point higher (4.21%) or 1 percentage point lower (2.21%) than the current discount rate.

	% Decrease (2.21%)	Current Discount Rate (3.21%)		1% Increase (4.21%)	
Employer's Net OPEB					
Liability/(Asset)	\$ 3,252,120	\$	2,942,779	\$	2,682,829

## NOTES TO FINANCIAL STATEMENTS

#### 16. POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)

#### Sensitivity of the Healthcare Trend Rates

The following presents the City of Effingham's total OPEB liability calculated using the healthcare cost trend rates as well as what the City of Effingham's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point higher or lower than the current healthcare cost trend rates. The first year trend rate is 1.00% with an initial trend of 5.00%. An ultimate trend rate of 5.00% is expected to be reached in 2023.

	Healthcare Cost				
	1% Decrease (Varies)	Trend Rates (Varies)	1% Increase (Varies)		
Employer's Net OPEB Liability/(Asset)	\$ 2,564,077	\$ 2,942,779	\$ 3,417,469		
• 、 /					

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ending April 30, 2022, the City of Effingham recognized OPEB expense of \$268,054. At April 30, 2022 the City of Effingham deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on earnings on OPEB plan investments	\$ 158,397 301,074	\$ - 762,958 -
Total Deferred Amounts Related to OPEB	\$ 459,471	\$ 762,958

Contributions subsequent to the measurement date may be recognized as a reduction to the net OPEB liability. The amount is not known as of the date of this report. Subsequent to the measurement date, the following amounts will be recognized in OPEB expense in the upcoming years.

## NOTES TO FINANCIAL STATEMENTS

#### 16. <u>POST-EMPLOYMENT HEALTH CARE BENEFITS (Continued)</u>

<u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

Year Ending April 30,	Net Deferred Outflows of Resources
2023 2024 2025 2026 2027 Thereafter	\$ (4,371) (4,371) (4,371) (4,371) (4,894) (281,109)
Total	\$ (303,487)

#### 17. <u>COMMITMENTS</u>

The City has committed funds to various area entities as of April 30, 2022. These commitments were made for the purpose of encouraging economic development within the City of Effingham.

The commitments for economic development are being funded by real estate tax revenues collected within the City's four Tax Increment Financing (TIF) Districts.

#### 18. <u>TAX ABATEMENT</u>

The City enters into property tax abatement agreements with local businesses within the Effingham Enterprise Zone under the Illinois Enterprise Zone Act of 1982. Under the Act, taxing districts may order the county clerk to abate any portion of its taxes on real property, or on any particular class thereof, located within a zone and upon which new improvements have been constructed or upon which existing improvements have been renovated or rehabilitated. The abatement applies only to taxes on the increase in assessed value attributable to the new construction, renovation or rehabilitation. Taxes based on the assessed value of the land and existing improvements continue to be extended and collected. Abatements are obtained through application, and equal 100 percent of the increase in tax above the property base value for three years for commercial projects and ten years for industrial projects. This abatement period shall not extend beyond the "life" of the Enterprise Zone, which currently expires in 2032.

For the fiscal year ended April 30, 2022, the City abated property taxes totaling \$152,058.

The Effingham Public Library abides by the property tax abatement mentioned above. For the fiscal year ended April 30, 2022, the Effingham Public Library abated property taxes totaling \$38,449.

# NOTES TO FINANCIAL STATEMENTS

# 19. PRIOR PERIOD ADJUSTMENT

Intergovernmental revenues were incorrectly reported in the prior year. For the year ended April 30, 2022, an adjustment was made to correct the fund balance and net position.

	General
	Fund
Fund balance at April 30, 2021	\$ 12,694,273
Adjustment for intergovernmental revenues	(314,418)
Fund balance, as restated, at April 30, 2021	\$ 12,379,855
	Governmental Activities
Net position at April 30, 2021	\$ 50,627,462
Adjustment for intergovernmental revenues	(477,698)
Net position, as restated, at April 30, 2021	\$ 50,149,764

**REQUIRED SUPPLEMENTARY INFORMATION** 

## ILLINOIS MUNICIPAL RETIREMENT FUND SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS (UNAUDITED)

Calendar Year Ending December 31,	2021	2020	2019	2018	2017	2016	2015
Total pension liability:							
Service cost	\$ 422,894	\$ 424,450	\$ 409,326	\$ 400,133	\$ 413,088	\$ 431,756	\$ 435,326
Interest on the total pension liability	2,788,977	2,663,772	2,583,559	2,517,818	2,533,396	2,425,348	2,389,526
Changes of benefit terms	-	-	-	-	-	-	-
Difference between expected and actual experience							
of the total pension liability	82,545	952,751	22,535	(13,609)	(392,695)	210,449	(759,622)
Changes of assumptions	-	(285,841)	-	1,006,592	(1,009,434)	(124,392)	40,372
Benefit payments, including refunds of employee contributions	(2,130,018)	(2,032,053)	(1,921,560)	(1,865,931)	(1,658,457)	(1,649,189)	(1,577,877)
Net change in total pension liability	1,164,398	1,723,079	1,093,860	2,045,003	(114,102)	1,293,972	527,725
Total pension liability - beginning	39,084,107	37,361,028	36,267,168	34,222,165	34,336,267	33,042,295	32,514,570
Total pension liability - ending (A)	\$ 40,248,505	\$ 39,084,107	\$ 37,361,028	\$ 36,267,168	\$ 34,222,165	\$ 34,336,267	\$ 33,042,295
Plan fiduciary net position:							
Contributions - employer	\$ 642,043	\$ 671,119	\$ 503,420	\$ 623,452	\$ 600,825	\$ 646,931	\$ 628,925
Contributions - employee	343,079	340,701	293,552	282,632	295,149	256,413	245,039
Net investment income	6,515,310	5,293,487	5,750,339	(1,356,469)	4,389,482	2,315,779	359,391
Benefit payments, including refunds of employee contributions	,	(2,032,053)	(1,921,560)	(1,865,931)	(1,658,457)	(1,649,189)	(1,577,877)
Other (net transfers)	(22,192)	(25,261)	(29,512)	(25,410)	(24,021)	(31,012)	(50,573)
Net change in plan fiduciary net position	5,348,222	4,247,993	4,596,239	(2,341,726)	3,602,978	1,538,922	(395,095)
Plan fiduciary net position - beginning	39,682,373	35,434,380	30,838,141	33,179,867	29,576,889	28,037,967	28,433,062
Plan fiduciary net position - ending (B)	\$ 45,030,595	\$ 39,682,373	\$ 35,434,380	\$ 30,838,141	\$ 33,179,867	\$ 29,576,889	\$ 28,037,967
Net pension liability (asset) - ending (A) - (B)	\$ (4,782,090)	\$ (598,266)	\$ 1,926,648	\$ 5,429,027	\$ 1,042,298	\$ 4,759,378	\$ 5,004,328
Plan fiduciary net position as a percentage of total							
pension liability	111.88%	101.53%	94.84%	85.03%	96.95%	86.14%	84.85%
Covered valuation payroll	\$ 4,724,381	\$ 4,709,604	\$ 4,275,889	\$ 4,184,245	\$ 4,166,610	\$ 4,028,212	\$ 3,955,654
Net pension liability as a percentage of covered							
valuation payroll	-101.22%	-12.70%	45.06%	129.75%	25.02%	118.15%	126.51%

#### **Notes to Schedule**

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Changes in assumptions:

- For 2014, changes are primarily from adopting IMRF specific mortality tables with fully generational projection scale MP-2014 (base year 2014) developed from the RP-2014 mortality tables.
- For 2015, changes are primarily from a change in the calculated single discount rate from 7.49% in 2014 to 7.47% in 2015.
- For 2016, changes are primarily from a change in the calculated single discount rate from 7.47% in 2015 to 7.50% in 2016.
- For 2017, changes are primarily from adopting IMRF specific mortality tables with fully generational projection scale MP-2017 (base year 2015) developed from the RP-2014 mortality tables.
- For 2018, the assumed investment rate of return was lowered from 7.50% to 7.25%.
- For 2020, changes are primarily from adopting the Pub-2010, amount weighted, and general mortality tables for retirees and active members.

## ILLINOIS MUNICIPAL RETIREMENT FUND SCHEDULE OF EMPLOYER CONTRIBUTIONS (UNAUDITED)

Fiscal Year Ended April 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2022	\$ 618,950	\$ 618,950	\$ -	\$4,748,596	13.59%
2021	649,452	649,452	-	4,630,834	14.25%
2020	546,426	546,426	-	4,342,106	11.77%
2019	574,488	574,488	-	4,161,460	13.80%
2018	615,692	615,692	-	4,221,403	14.59%
2017	624,752	624,752	-	4,032,718	15.49%
2016	658,220	658,220	-	4,132,634	15.93%

#### Notes to Schedule:

Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2021 Contribution Rate\*

## Valuation Date:

Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

### Methods and Assumptions Used to Determine 2021 Contribution Rates:

Actuarial Cost Method: Amortization Method:	Aggregate entry age = normal Level percentage of payroll, closed
Remaining Amortization Period:	22-year closed period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI.
Asset Valuation Method:	5-year smoothed market; 20% corridor
Wage Growth:	3.25%
Price Inflation:	2.50%
Salary Increases:	3.35% to 14.25%, including inflation
Investment Rate of Return:	7.25%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition; last updated for the 2017 valuation pursuant to an experience study of the period 2014 to 2016.

## ILLINOIS MUNICIPAL RETIREMENT FUND SCHEDULE OF EMPLOYER CONTRIBUTIONS (UNAUDITED)

#### Methods and Assumptions Used to Determine 2021 Contribution Rates: (Continued)

Mortality:

For Non-Disabled Retirees, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For Disabled Retirees, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives. For Active Members, an IMRFspecific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

#### **Other Information:**

There were no benefit changes during the year.

\*Based on Valuation Assumptions used in the December 31, 2019, actuarial valuation.

## POLICE PENSION FUND SCHEDULES OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS (UNAUDITED) For the year ended April 30,

	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability: Service cost Interest on the total pension liability	\$ 457,585 1,750,247	\$ 473,844 1,742,153	\$ 453,043 1,349,783	\$ 450,153 1,476,379	\$ 460,855 1,409,589	\$ 463,641 1,378,840	\$ 412,725 1,311,744	\$ 407,508 1,199,772
Changes of benefit terms Difference between expected and actual eperience of the total pension liability	- (627,518)	- 233,222	121,650 1,182,475	- (2,450,326)	- 301,630	- (360,569)	- 201,440	(651,652)
Changes of assumptions Benefit payments	(1,526,036)	(1,391,693)	3,822,618 (1,288,526)	(1,306,052)	(1,078,136)	(982,566)	- (888,995)	1,552,606 (815,909)
Net change in total pension liability	54,278	1,057,526	5,641,043	(1,829,846)	1,093,938	499,346	1,036,914	1,692,325
Total pension liability - beginning of period	27,339,611	26,282,085	20,641,042	22,470,888	21,376,950	20,877,604	19,840,690	18,148,365
Total pension liability - end of period	\$ 27,393,889	\$ 27,339,611	\$ 26,282,085	\$ 20,641,042	\$ 22,470,888	\$ 21,376,950	\$ 20,877,604	\$ 19,840,690
Plan fiduciary net position: Member contributions Employer contributions Other contributions Net investment income Benefit payments	\$ 898,209 192,729 25,978 (995,164) (1,526,036)	\$ 594,504 180,631 - 4,975,096 (1,391,693)	\$ 156,273 847,775 - (163,630) (1,288,526)	\$ 376,401 830,981 - 868,246 (1,306,052)	\$ 168,119 832,798 - 1,321,164 (1,078,136)	\$ 148,675 792,618 - 1,327,878 (982,566)	\$ 146,396 618,018 - 12,453 (888,995)	\$ 142,384 472,239 - 973,618 (815,909)
Administrative expense	(36,763)	(33,308)	(26,196)	(16,052)	(23,653)	(22,033)	(20,884)	(15,418)
Net change in plan fiduciary net position Plan fiduciary net position - beginning of year	(1,441,047) 21,365,113	4,325,230	(474,304) 17,514,187	753,524	1,220,292 15,540,371	1,264,572 14,248,028	(133,012)	756,914
Plan fiduciary net position - end of year	\$ 19,924,066	\$ 21,365,113	\$ 17,039,883	\$ 17,514,187	\$ 16,760,663	\$ 15,512,600	\$ 14,248,028	\$ 14,381,040
Net pension liability	\$ 7,469,823	\$ 5,974,498	\$ 9,242,202	\$ 3,126,855	\$ 5,710,225	\$ 5,864,350	\$ 6,629,576	\$ 5,459,650
Plan fiduciary net position as a percentage of total pension liability	72.73%	78.15%	64.83%	84.85%	74.59%	72.57%	68.25%	72.48%
Covered-Employee payroll	\$ 1,951,200	\$ 1,815,526	\$ 1,758,379	\$ 1,848,484	\$ 1,759,716	\$ 1,732,734	\$ 1,435,206	\$ 1,408,610
Net pension liability as a percentage of covered-employee payroll	382.83%	329.08%	525.61%	169.16%	324.50%	338.44%	461.93%	387.59%

## **Notes to Schedule**

This schedule is to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Changes in assumptions:

- For the 2020 year, the mortality retirement, termination, disability, and marital assumptions have been updated. The mortality assumption has been updated by changes in the MP-2019 table and rates are being applied on a fully generational basis. The projected pay increases has been updated for the current collective bargaining agreement. The projected total payroll, increases, consumer price index, and inflation assumptions have been updated as well. The High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 3.79% to 2.56%.
- For the 2021 year, the High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 2.56% to 2.27%.
- For the 2022 year, the High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 2.27% to 3.21%.

## POLICE PENSION FUND SCHEDULES OF ANNUAL MONEY-WEIGHTED RATE OF RETURN AND EMPLOYER CONTRIBUTIONS

# SCHEDULE OF ANNUAL MONEY WEIGHTED RATE OF RETURN

Annual money-weighted rate of return, net of investment expenses for the year ended April 30,

2022	-4.82%
2021	29.72%
2020	-0.77%
2019	5.22%
2018	8.45%
2017	11.01%
2016	0.10%
2015	7.20%

## SCHEDULE OF EMPLOYER CONTRIBUTIONS

FY Ended April 30,	D	ctuarially etermined ontribution	Actual ntribution	D	ntribution eficiency Excess)	Covered Employee Payroll	Actual Contribution as a Percentage of Covered-Employee Payroll
2022	\$	882,266	\$ 898,209	\$	(15,943)	\$1,951,200	46.03%
2021		577,776	594,504		(16,728)	1,815,526	32.75%
2020		832,870	847,775		(14,905)	1,758,379	48.21%
2019		820,230	830,981		(10,751)	1,848,484	44.95%
2018		822,649	832,798		(10,149)	1,759,716	47.33%
2017		780,846	792,618		(11,772)	1,732,734	45.74%
2016		608,277	618,018		(9,741)	1,435,206	43.06%

These schedules are presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

# POLICE PENSION FUND NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

#### Summary of Actuarial Methods and Assumptions Used in the Calculation of the Contribution Rate

The Actuarially Determined Contribution shown above for the current year is the Recommended Contribution from the May 1, 2020 Actuarial Valuation completed by Lauterbach & Amen, LLP for the December 2020 tax levy, if applicable. The methods and assumptions shown below are based on the same Actuarial Valuation.

#### Methods and Assumptions Used to Determine Contribution Rates

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Amortization Target	100% Funded Over 20 Years
Asset Valuaiton Method	5-year smoothed fair value
Inflation (CPI-U)	2.25%
Total Payroll Increases	3.25% per year
Individual Pay Increases	4.00% - 14.16%

#### **Investment Rate of Return** 6.75%

Mortality Rates: Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data, as Described

Retirement Rates: 100% of L&A 2020 Illinois Police Retirement Rates Capped at Age 65

Termination Rates: 100% of L&A 2020 Illinois Police Termination Rates

Disability Rates: 100% of L&A 2020 Illinois Police Disability Rates

# FIREFIGHTER'S PENSION FUND SCHEDULES OF CHANGES IN NET PENSION AND RELATED RATIOS (UNAUDITED) For the year ended April 30,

	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability:								
Service cost	\$ 444,704	\$ 447,669	\$ 336,989	\$ 359,881	\$ 373,345	\$ 367,656	\$ 330,995	\$ 322,646
Interest on the total pension liability	1,249,599	1,272,845	1,024,233	1,033,017	993,224	940,955	908,974	821,050
Changes of benefit terms	-	-	48,706	-	-	-	-	-
Difference between expected and actual eperience								
of the total pension liability	(1,077,496)	(230,574)	661,912	(586,389)	47,709	245,864	(26,429)	(183,627)
Changes of assumptions	-	-	2,784,798	-	-	-	-	1,048,345
Benefit payments	(991,128)	(955,245)	(941,062)	(860,521)	(794,468)	(767,991)	(715,839)	(697,361)
Net change in total pension liability	(374,321)	534,695	3,915,576	(54,012)	619,810	786,484	497,701	1,311,053
Total pension liability - beginning of period	20,094,629	19,559,934	15,644,358	15,698,370	15,078,560	14,292,076	13,794,375	12,483,322
Total pension liability - end of period	\$ 19,720,308	\$ 20,094,629	\$ 19,559,934	\$ 15,644,358	\$ 15,698,370	\$ 15,078,560	\$ 14,292,076	\$ 13,794,375
Plan fiduciary net position:								
Member contributions	\$ 944,563	\$ 126,577	\$ 110,500	\$ 115,282	\$ 118,790	\$ 110,561	\$ 107,469	\$ 100,923
Employer contributions	117,231	722,389	776,440	735,831	665,871	634,222	550,492	553,371
Other contributions	7,902	-	-	-	-	-	-	-
Net investment income	(715,835)	2,923,790	(30,699)	524,217	658,566	590,766	(53,366)	496,134
Benefit payments	(991,128)	(955,245)	(941,062)	(860,521)	(794,468)	(767,991)	(715,839)	(697,361)
Administrative expense	(51,495)	(28,188)	(25,671)	(14,044)	(25,668)	(15,707)	(19,636)	(13,123)
Net change in plan fiduciary net position	(688,762)	2,789,323	(110,492)	500,765	623,091	551,851	(130,880)	439,944
Plan fiduciary net position - beginning of year	13,221,537	10,432,214	10,542,704	10,041,939	9,418,848	8,866,997	8,997,877	8,557,933
Plan fiduciary net position - end of year	\$ 12,532,775	\$ 13,221,537	\$ 10,432,212	\$ 10,542,704	\$ 10,041,939	\$ 9,418,848	\$ 8,866,997	\$ 8,997,877
Net pension liability	\$ 7,187,533	\$ 6,873,092	\$ 9,127,722	\$ 5,101,654	\$ 5,656,431	\$ 5,659,712	\$ 5,425,079	\$ 4,796,498
Plan fiduciary net position as a percentage of total								
pension liability	63.55%	65.80%	53.33%	67.39%	63.97%	62.47%	62.04%	65.23%
Covered-Employee payroll	\$ 1,232,055	\$ 1,322,270	\$ 1,280,649	\$ 1,202,420	\$ 1,275,215	\$ 1,221,698	\$ 1,087,290	\$ 1,060,692
Net pension liability as a percentage of								
covered-employee payroll	583.38%	519.79%	712.74%	424.28%	443.57%	463.27%	498.95%	452.20%

#### Notes to Schedule

This schedule is to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

Changes in assumptions:

- For the 2020 year, the mortality retirement, termination, disability, and marital assumptions have been updated. The mortality assumption has been updated by changes in the MP-2019 table and rates are being applied on a fully generational basis. The projected pay increases has been updated for the current collective bargaining agreement. The projected total payroll, increases, consumer price index, and inflation assumptions have been updated as well. The High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 3.79% to 2.56%.
- For the 2021 year, the High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 2.56% to 2.27%.
- For the 2022 year, The High-Quality 20 Year Tax Exempt General Obligation ("G.O.") Bond Rate assumption was changed from 2.27% to 3.21%.

# FIREFIGHTERS PENSION FUND NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

#### SCHEDULE OF ANNUAL MONEY WEIGHTED RATE OF RETURN

Annual money-weighted rate of return, net of investment expenses for the year ended April 30,

-5.56%
28.14%
-0.22%
5.21%
6.98%
5.26%
-0.59%
5.81%

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS

FY Ended April 30,	D	ctuarially etermined ontribution	Actual ntribution	Contribution Deficiency (Excess)		Covered Employee Payroll	Actual Contribution as a Percentage of Covered-Employee Payroll
2022	\$	936,903	\$ 944,563	\$	(7,660)	\$1,232,055	76.67%
2021		713,395	722,389		(8,994)	1,322,270	54.63%
2020		768,518	776,440		(7,922)	1,280,649	60.63%
2019		733,034	735,831		(2,797)	1,202,420	61.20%
2018		663,249	665,871		(2,622)	1,275,215	52.22%
2017		630,199	634,222		(4,023)	1,221,698	51.91%
2016		522,112	550,492		(28,380)	1,087,290	50.63%

These schedules are presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

# FIREFIGHTERS PENSION FUND NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

#### Summary of Actuarial Methods and Assumptions Used in the Calculation of the Contribution Rate

The Actuarially Determined Contribution shown above for the current year is the Recommended Contribution from the May 1, 2020 Actuarial Valuation completed by Lauterbach & Amen, LLP for the December 2020 tax levy, if applicable. The methods and assumptions shown below are based on the same Actuarial Valuation.

#### Methods and Assumptions Used to Determine Contribution Rates

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Amortization Target	100% Funded Over 20 Years
Asset Valuaiton Method	5-year smoothed fair value
Inflation (CPI-U)	2.25%
<b>Total Payroll Increases</b>	3.25%
Individual Pay Increases	4.00% - 19.89%
Investment Rate of Return	6.75%

Mortality Rates: Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data, as Described

Retirement Rates: 100% of L&A 2020 Illinois Firefighters Retirement Rates Capped at Age 65

Termination Rates: 100% of L&A 2020 Illinois Firefighters Termination Rates

Disability Rates: 100% of L&A 2020 Illinois Firefighters Disability Rates

## OTHER POST EMPLOYMENT BENEFITS SCHEDULE OF EMPLOYER CONTRIBUTIONS (UNAUDITED) For the year ended April 30,

	2022	2021	2020	2019
Actuarially determined contribution	N/A	N/A	N/A	N/A
Contributions in relation to the				
actuarially determined contribution				
Contribution deficiency (excess)	N/A	N/A	N/A	N/A
Covered-Employee payroll	\$ 7,715,495	\$ 7,490,772	\$ 7,272,594	\$ 6,446,613
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%	0.00%

#### Notes to Schedule

There is no ADC or Employer Contribution in relation to the ADC, as there is no Trust that exists for funding the OPEB Liability. However, the City did make contributions from other City resources in the current year in the amount of \$224,070.

This schedule is to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

## OTHER POST EMPLOYMENT BENEFITS SCHEDULE OF CHANGES IN THE NET OPEB LIABILTIY AND RELATED RATIOS (UNAUDITED)

# For the year ended April 30,

		2022		2021	 2020		2019
Total OPEB liability:							
Service cost	\$	194,847	\$	126,941	\$ 94,888	\$	87,988
Interest on the total pension liability		77,578		89,337	119,250		124,805
Changes of benefit terms		-		-	-		-
Difference between expected and actual experience of the total OPEB liability				190,561			
Changes of assumptions		(635,154)		(218,622)	411,510		51,038
Benefit payments		(224,070)		(296,735)	(267,492)		(255,189)
Net change in total OPEB liability		(586,799)		(108,518)	 358,156		8,642
Total OPEB liability - beginning of period		3,529,578		3,638,096	3,279,940		3,271,298
Total OPEB liability - end of period	\$	2,942,779	\$	3,529,578	\$ 3,638,096	\$	3,279,940
OPEB plan net position:	<i>•</i>	224.050	¢	206 525	 267.402	<i>•</i>	0.55, 1.00
Contributions - employer	\$	224,070	\$	296,735	\$ 267,492	\$	255,189
Contributions - member Contributions - other		-		-	-		-
Net investment income		_		_	-		_
Benefit payments		(224,070)		(296,735)	(267,492)		(255,189)
Other - admin expenses					 		
Net change in OPEB plan net position		-		-	-		-
OPEB plan net position - beginning of year		-		-	 -		
OPEB plan net position - end of year	\$	-	\$	-	\$ -	\$	-
Net OPEB liability	\$	2,942,779	\$	3,529,578	\$ 3,638,096	\$	3,279,940
Plan fiduciary net position as a percentage of total pension liability		0.00%		0.00%	0.00%		0.00%
Covered-Employee payroll	\$	7,715,495	\$	7,490,772	\$ 7,272,594	\$	6,446,613
Net OPEB liability as a percentage of covered-employee payroll		38.14%		47.12%	50.02%		50.88%

This schedule is to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL GENERAL FUND For the year ended April 30, 2022

D	Original and Final Budget	Actual	Variance from Budget - Positive (Negative)
Revenues:	¢ 12 680 600	¢ 15.040.010	\$ 3,259,410
Taxes	\$ 12,689,600 182,500	\$ 15,949,010 219,145	\$ 3,259,410 36,645
Licenses and permits Intergovernmental grants	1,604,000	45,602	(1,558,398)
Charges for services	195,800	344,912	149,112
Fines and forfeitures	77,850	46,967	(30,883)
Investment income	28,500	19,677	(8,823)
Contributions and miscellaneous revenues	355,500	371,393	15,893
Total revenues	15,133,750	16,996,706	1,862,956
Expenditures:			
Current:			
General government	2,895,676	2,412,663	483,013
Public safety	7,742,720	6,603,016	1,139,704
Public works	2,719,625	2,060,397	659,228
Economic development	933,350	337,640	595,710
Capital outlay	2,547,537	1,359,263	1,188,274
Total expenditures	16,838,908	12,772,979	4,065,929
Excess (deficiency) of revenues			
over (under) expenditures	(1,705,158)	4,223,727	5,928,885
Other financing sources (uses):			
Operating transfers in	140,000	100,000	(40,000)
Operating transfers out	(2,435,000)	(2,303,009)	131,991
Obligations under capital leases	-	616,995	616,995
Sale of property	60,500	68,024	7,524
Total other financing sources (uses)	(2,234,500)	(1,517,990)	716,510
Net change in fund balance	\$ (3,939,658)	2,705,737	\$ 6,645,395
Fund balances, beginning of year as restated		12,379,855	
Fund balances, end of year		\$ 15,085,592	

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL TAX INCREMENT FINANCING FUND - MAIN For the year ended April 30, 2022

	Original and Final Budget	Actual	Variance from Budget - Positive (Negative)		
Revenues:			* • • • • • •		
Taxes	\$ 3,405,500	\$ 3,440,315	\$ 34,815		
Investment income	21,600	5,544	(16,056)		
Total revenues	3,427,100	3,445,859	18,759		
Expenditures:					
Current:					
Economic development	1,218,300	966,390	251,910		
Capital outlay	1,490,000	771,005	718,995		
Debt service:					
Principal	435,000	435,000	-		
Interest and fiscal charges	25,100	18,849	6,251		
C C		·			
Total expenditures	3,168,400	2,191,244	977,156		
Excess (deficiency) of revenues					
over (under) expenditures	258,700	1,254,615	995,915		
Other financing sources (uses):					
Operating transfers out	(3,683,700)	(1,404,000)	2,279,700		
Total other financing sources (uses)	(3,683,700)	(1,404,000)	2,279,700		
Net change in fund balance	\$ (3,425,000)	(149,385)	\$ 3,275,615		
Fund balances, beginning of year		3,755,150			
Fund balances, end of year		\$ 3,605,765			

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

## 1. BUDGETARY INFORMATION

Annual budgets for governmental funds are adopted on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Actual amounts are presented in accordance with generally accepted accounting principles. The difference is deemed to be immaterial. All annual budgets lapse at fiscal year-end.

The City follows these procedures in establishing the budget amounts:

- 1. A proposed appropriations ordinance for the fiscal year commencing May 1, is submitted to the city council. The appropriations ordinance includes proposed expenditures and the means of financing them. Revenues are appropriated in the year receipt is expected, and expenditures are appropriated in the year monies are expected to be expended.
- 2. The appropriations are legally enacted through passage of an ordinance.
- 3. At any time during the fiscal year, the City Council may by a two-thirds vote, transfer money appropriated within any department to another appropriation line item within that department.
- 4. At any time during the year, the Board members of the City may adopt a supplemental appropriation ordinance for additional appropriations not in excess of additional revenue available to the City.
- 5. The budget ordinance was adopted on April 20, 2021.

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS April 30, 2022

Receivables (net of allowance for uncollectibles)41,368191,43233,988Prepaid expenditures435Total assets\$1,764,587\$2,956,124\$304,846Liabilities, deferred inflows of resources and fund balances: Liabilities: Accounts payable\$60,482\$16,790\$45,048Due to other funds $4,450$ Total liabilities $64,932$ 16,790 $45,048$ Deferred inflow of resources: Property taxes and unavailable revenue-17,63510,965Fund balances: Nonspendable - prepaid expenditures Restricted for: Culture and recreation Economic development Highways and streets- $435$ -Total fund balances: Liabilities- $435$ Total fund balances: Liabilities- $435$ Total fund balances: Lighways and streets- $435$ Total fund balances- $2,921,264$ Culture and recreation Highways and streets $1,699,655$ $2,921,699$ $248,825$ Total fund balances- $2,921,699$ $248,825$		Motor Fuel Tax Fund			Iotel/Motel Tax Fund	Ford Avenue Business District Fund		
Receivables (net of allowance for uncollectibles)41,368191,43233,988Prepaid expenditures-435Total assets\$1,764,587\$2,956,124\$304,846Liabilities, deferred inflows of resources and fund balances: Liabilities: Accounts payable\$60,482\$16,790\$45,048Due to other funds $4,450$ Total liabilities64,93216,790 $45,048$ Deferred inflow of resources: Property taxes and unavailable revenue-17,63510,965Fund balances: Nonspendable - prepaid expenditures Restricted for: Culture and recreation Economic development Highways and streets-435-Total fund balances: Loop 1,699,655-2,921,264Total fund balances1,699,655248,825Total fund balances1,699,6552,921,699248,825	Assets:							
for uncollectibles) $41,368$ $191,432$ $33,988$ Prepaid expenditures- $435$ -Total assets\$ 1,764,587\$ 2,956,124\$ 304,846Liabilities, deferred inflows of resourcesand fund balances:Liabilities:Accounts payable\$ 60,482\$ 16,790\$ 45,048Due to other funds $4,450$ Total liabilities $64,932$ $16,790$ $45,048$ Deferred inflow of resources:Property taxes and unavailable revenue- $17,635$ $10,969$ Fund balances:- $2,921,264$ Nonspendable - prepaid expenditures- $435$ Restricted for:- $2,921,264$ Culture and recreation- $2,921,264$ Economic development $2,921,699$ $248,829$ Highways and streets $1,699,655$ Total fund balances $1,699,655$ 2,921,699 $248,829$		\$	1,723,219	\$	2,764,257	\$	270,858	
Prepaid expenditures-435Total assets\$ 1,764,587\$ 2,956,124\$ 304,846Liabilities, deferred inflows of resources and fund balances: Liabilities: Accounts payable\$ 60,482\$ 16,790\$ 45,048Due to other funds4,450Total liabilities64,93216,79045,048Deferred inflow of resources: Property taxes and unavailable revenue-17,63510,969Fund balances: Nonspendable - prepaid expenditures Restricted for: Culture and recreation-435-Culture and recreation Economic development-2,921,264Total fund balances1,699,655248,829Total fund balances1,699,6552,921,699248,829-								
Total assets $\$$ $1,764,587$ $\$$ $2,956,124$ $\$$ $304,846$ Liabilities, deferred inflows of resources and fund balances: Liabilities: Accounts payable Due to other funds $\$$ $60,482$ $\$$ $16,790$ $\$$ $45,048$ Due to other funds $4,450$ Total liabilities $64,932$ $16,790$ $45,048$ Deferred inflow of resources: Property taxes and unavailable revenue- $17,635$ $10,969$ Fund balances: Nonspendable - prepaid expenditures Economic development- $435$ -Culture and recreation Economic development- $2,921,264$ -Total fund balances $1,699,655$ Total fund balances $1,699,655$ $2,921,699$ $248,829$	,		41,368				33,988	
Liabilities, deferred inflows of resources and fund balances: Liabilities: Accounts payable\$ 60,482 4,450\$ 16,790 -\$ 45,048 4,450Due to other funds4,450Total liabilities64,93216,79045,048Deferred inflow of resources: Property taxes and unavailable revenue-17,63510,969Fund balances: Nonspendable - prepaid expenditures-435-Culture and recreation-2,921,264-Economic development248,829Highways and streets1,699,655Total fund balances1,699,6552,921,699248,829	Prepaid expenditures		-		435		-	
and fund balances: Liabilities: Accounts payable Due to other funds\$ $60,482$ $4,450$ $16,790$ $45,048$ Total liabilities $64,932$ $16,790$ $45,048$ Deferred inflow of resources: Property taxes and unavailable revenue- $17,635$ $10,969$ Fund balances: Nonspendable - prepaid expenditures Restricted for: Culture and recreation Economic development- $2,921,264$ -Total fund balances- $2,921,699$ $248,829$ Total fund balances1,699,6552,921,699 $248,829$	Total assets	\$	1,764,587	\$	2,956,124	\$	304,846	
Liabilities: $\$$ $\$$ $60,482$ $\$$ $16,790$ $\$$ $45,048$ Due to other funds $4,450$ Total liabilities $64,932$ $16,790$ $45,048$ Deferred inflow of resources:-17,635 $10,969$ Property taxes and unavailable revenue- $17,635$ $10,969$ Fund balances:-435-Nonspendable - prepaid expenditures- $435$ -Culture and recreation- $2,921,264$ -Economic development $248,829$ Highways and streets $1,699,655$ Total fund balances $1,699,655$ $2,921,699$ $248,829$	Liabilities, deferred inflows of resources							
Accounts payable $\$$ $60,482$ $\$$ $16,790$ $\$$ $45,048$ Due to other funds $4,450$ $  -$ Total liabilities $64,932$ $16,790$ $45,048$ Deferred inflow of resources: $ 17,635$ $10,969$ Property taxes and unavailable revenue $ 17,635$ $10,969$ Fund balances: $ 435$ $-$ Nonspendable - prepaid expenditures $ 435$ $-$ Restricted for: $ 2,921,264$ $-$ Culture and recreation $  248,829$ Highways and streets $1,699,655$ $ -$ Total fund balances $1,699,655$ $2,921,699$ $248,829$								
Due to other funds4,450-Total liabilities64,93216,79045,048Deferred inflow of resources: Property taxes and unavailable revenue-17,63510,969Fund balances: Nonspendable - prepaid expenditures Restricted for: Culture and recreation-435-Culture and recreation Economic development Highways and streets-2,921,264-Total fund balances1,699,655Total fund balances1,699,6552,921,699248,829	Liabilities:							
Total liabilities64,93216,79045,048Deferred inflow of resources: Property taxes and unavailable revenue-17,63510,969Fund balances: Nonspendable - prepaid expenditures-435-Restricted for: Culture and recreation-2,921,264-Economic development248,829Highways and streets1,699,655Total fund balances1,699,6552,921,699248,829	1 · ·	\$		\$	16,790	\$	45,048	
Deferred inflow of resources: Property taxes and unavailable revenue-17,63510,969Fund balances: Nonspendable - prepaid expenditures-435-Restricted for: Culture and recreation-2,921,264-Economic development248,829Highways and streets1,699,655Total fund balances1,699,6552,921,699248,829	Due to other funds		4,450		-		-	
Property taxes and unavailable revenue-17,63510,969Fund balances: Nonspendable - prepaid expenditures-435-Restricted for: Culture and recreation-2,921,264-Economic development248,829Highways and streets1,699,655Total fund balances1,699,6552,921,699248,829	Total liabilities		64,932		16,790		45,048	
Property taxes and unavailable revenue-17,63510,969Fund balances: Nonspendable - prepaid expenditures-435-Restricted for: Culture and recreation-2,921,264-Economic development248,829Highways and streets1,699,655Total fund balances1,699,6552,921,699248,829	Deferred inflow of resources:							
Nonspendable - prepaid expenditures-435Restricted for:-2,921,264Culture and recreation-2,921,264Economic development248,829Highways and streets1,699,655-Total fund balances1,699,6552,921,699248,829			-		17,635		10,969	
Nonspendable - prepaid expenditures-435Restricted for:-2,921,264Culture and recreation-2,921,264Economic development248,829Highways and streets1,699,655-Total fund balances1,699,6552,921,699248,829	Fund balances:							
Restricted for:2,921,264Culture and recreation-Economic development-Highways and streets1,699,655Total fund balances1,699,655248,829	Nonspendable - prepaid expenditures		-		435		-	
Economic development       -       -       248,829         Highways and streets       1,699,655       -       -         Total fund balances       1,699,655       2,921,699       248,829								
Highways and streets       1,699,655       -         Total fund balances       1,699,655       2,921,699       248,829	Culture and recreation		-		2,921,264		-	
Total fund balances         1,699,655         2,921,699         248,829	Economic development		-		-		248,829	
	Highways and streets		1,699,655		-		-	
	Total fund balances		1,699,655		2,921,699		248,829	
I otal liabilities, deferred	Total liabilities, deferred							
inflows of resources and								
		\$	1,764,587	\$	2,956,124	\$	304,846	

# COMBINING BALANCE SHEET (Continued) NONMAJOR GOVERNMENTAL FUNDS April 30, 2022

	Northwest Business District Fund		Triangle Business District Fund		Е	nker Street Susiness strict Fund
Assets:						
Cash and cash equivalents	\$	655,432	\$	1,050,728	\$	247,378
Receivables (net of allowance						
for uncollectibles)		41,512		136,982		51,912
Prepaid expenditures		-		-		-
Total assets	\$	696,944	\$	1,187,710	\$	299,290
Liabilities, deferred inflows of resources						
and fund balances:						
Liabilities:						
Accounts payable	\$	-	\$	3,004	\$	-
Due to other funds		-		-		-
Total liabilities		-		3,004		-
Deferred inflow of resources:						
Property taxes and unavailable revenue		11,729		45,963		18,003
Fund balances:						
Nonspendable - prepaid expenditures		-		-		-
Restricted for:						
Culture and recreation		-		-		-
Economic development		685,215		1,138,743		281,287
Highways and streets		-		-		-
Total fund balances		685,215		1,138,743		281,287
Total liabilities, deferred						
inflows of resources and						
fund balances	\$	696,944	\$	1,187,710	\$	299,290

# COMBINING BALANCE SHEET (Continued) NONMAJOR GOVERNMENTAL FUNDS April 30, 2022

	Interstate North Business District Fund		TIF Central Fund	TIF Outer Belt West Fund	
Assets:					
Cash and cash equivalents	\$	147,192	\$ 1,227,756	\$	120,625
Receivables (net of allowance		46.000			105 000
for uncollectibles)		46,029	670,000		187,000
Prepaid expenditures		-	 -		-
Total assets	\$	193,221	\$ 1,897,756	\$	307,625
Liabilities, deferred inflows of resources					
and fund balances:					
Liabilities:					
Accounts payable	\$	250	\$ 3,036	\$	910
Due to other funds		3,742	 -		-
Total liabilities		3,992	3,036		910
Deferred inflow of resources:					
Property taxes and unavailable revenue		15,760	 670,000		187,000
Fund balances:					
Nonspendable - prepaid expenditures		-	-		-
Restricted for:					
Culture and recreation		-	-		-
Economic development		173,469	1,224,720		119,715
Highways and streets		-	 -		-
Total fund balances		173,469	 1,224,720		119,715
Total liabilities, deferred					
inflows of resources and					
fund balances	\$	193,221	\$ 1,897,756	\$	307,625

# COMBINING BALANCE SHEET (Continued) NONMAJOR GOVERNMENTAL FUNDS April 30, 2022

	TIF Industrial Fund	Total Nonmajor Funds
Assets:		
Cash and cash equivalents	\$ 779,551	\$ 8,986,996
Receivables (net of allowance		
for uncollectibles)	504,000	1,904,223
Prepaid expenditures		435
Total assets	\$ 1,283,551	\$ 10,891,654
Liabilities, deferred inflows of resources		
and fund balances:		
Liabilities:		
Accounts payable	\$ 21,707	\$ 151,227
Due to other funds		8,192
Total liabilities	21,707	159,419
Deferred inflow of resources:		
Property taxes and unavailable revenue	504,000	1,481,059
Fund balances:		
Nonspendable - prepaid expenditures	-	435
Restricted for:		
Culture and recreation	-	2,921,264
Economic development	757,844	4,629,822
Highways and streets		1,699,655
Total fund balances	757,844	9,251,176
Total liabilities, deferred		
inflows of resources and		
fund balances	\$ 1,283,551	\$ 10,891,654

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS For the year ended April 30, 2022

	Motor Fuel Fund		Hotel/Motel Tax Fund		Ford Avenue Business District Fund	
Revenues:						
Taxes	\$	490,821	\$	1,295,353	\$	167,691
Intergovernmental grants		288,253		137,170		-
Investment income (loss)		2,863		(5,103)		442
Miscellaneous income		1,037	58,842			-
Total revenues	782,974		1,486,262			168,133
Expenditures:						
Current:						
Public works		11,584	-			-
Culture and recreation		-		536,765		-
Economic development		-		-		37,034
Capital outlay		160,924		54,051		-
Total expenditures		172,508		590,816		37,034
Excess (deficiency) of revenues						
over (under) expenditures		610,466		895,446		131,099
Other financing sources (uses):						
Operating transfers in		-		-		-
Operating transfers out		-		(309,625)		-
Sale of property		-		448,062		-
Total other financing						
sources (uses)		-		138,437		-
Net change in fund balances		610,466		1,033,883		131,099
Fund balances, beginning of year		1,089,189		1,887,816		117,730
Fund balances, end of year	\$	1,699,655	\$	2,921,699	\$	248,829

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (Continued) NONMAJOR GOVERNMENTAL FUNDS For the year ended April 30, 2022

	Northwest Business District Fund		Triangle Business District Fund		Banker Street Business District Fund	
Revenues:						
Taxes	\$	174,811	\$	583,457	\$	206,388
Intergovernmental grants		-		-		-
Investment income (loss)		1,079		2,266		280
Miscellaneous income		-		-		43,808
Total revenues		175,890		585,723		250,476
Expenditures:						
Current:						
Public works		-		-		-
Culture and recreation		-		-		-
Economic development		40,376		52,813		8,943
Capital outlay		15,115		927,848		
Total expenditures		55,491		980,661		8,943
Excess (deficiency) of revenues						
over (under) expenditures		120,399		(394,938)		241,533
Other financing sources (uses):						
Operating transfers in		-		-		-
Operating transfers out		-		-		-
Sale of property		-		-		-
Total other financing						
sources (uses)		-		-		-
Net change in fund balances		120,399		(394,938)		241,533
Fund balances, beginning of year		564,816		1,533,681		39,754
Fund balances, end of year	\$	685,215	\$	1,138,743	\$	281,287

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (Continued) NONMAJOR GOVERNMENTAL FUNDS For the year ended April 30, 2022

	Interstate North Business District Fund		TIF Central Fund		TIF Outer Belt West Fund		
Revenues:							
Taxes	\$	187,301	\$	602,462	\$	183,662	
Intergovernmental grants		-		-		-	
Investment income (loss)		-	1,551		796		
Miscellaneous income		-			-		
Total revenues	187,301			604,013		184,458	
Expenditures:							
Current:							
Public works		-		-		-	
Culture and recreation		-		-		-	
Economic development		26,386		167,693		298,420	
Capital outlay		-		216,395		309,965	
Total expenditures		26,386		384,088		608,385	
Excess (deficiency) of revenues							
over (under) expenditures		160,915		219,925		(423,927)	
Other financing sources (uses):							
Operating transfers in		-		640,000		55,000	
Operating transfers out		-		(156,000)		(23,000)	
Sale of property		-		-		-	
Total other financing							
sources (uses)		-		484,000		32,000	
Net change in fund balances		160,915		703,925		(391,927)	
Fund balances, beginning of year		12,554		520,795		511,642	
Fund balances, end of year	\$	173,469	\$	1,224,720	\$	119,715	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (Continued) NONMAJOR GOVERNMENTAL FUNDS For the year ended April 30, 2022

	TIF Industrial Fund		Total Nonmajor Funds	
Revenues:				
Taxes	\$	448,399	\$ 4,340,345	
Intergovernmental grants		-	425,423	
Investment income (loss)		230	4,404	
Miscellaneous income		-	103,687	
Total revenues		448,629	4,873,859	
Expenditures:				
Current:				
Public works		-	11,584	
Culture and recreation		-	536,765	
Economic development		448,681	1,080,346	
Capital outlay			1,684,298	
Total expenditures	448,681		3,312,993	
Excess (deficiency) of revenues				
over (under) expenditures		(52)	1,560,866	
Other financing sources (uses):				
Operating transfers in		500,000	1,195,000	
Operating transfers out		(100,000)	(588,625)	
Sale of property			448,062	
Total other financing				
sources (uses)		400,000	1,054,437	
Net change in fund balances		399,948	2,615,303	
Fund balances, beginning of year	357,896		6,635,873	
Fund balances, end of year	\$ 757,844		\$ 9,251,176	

ILLINOIS GRANT ACCOUNTABILITY AND TRANSPARENCY

# CONSOLIDATED YEAR-END FINANCIAL REPORT For the Year Ended April 30, 2022

CSFA#	Program Name	\$ State	\$ Federal	\$ Other	\$ Total
420-25-1606	Local Tourism & Convention Bureau	167,602	-	30,063	197,665
420-75-1633	Community Development Block Grant				
	Housing Rehabilitation Program	-	5,550	-	5,550
420-75-2398	Downstate Small Business Stabilization				
	Program	-	25,000	-	25,000
494-00-1000	Illinois Transportation Enhancements				
	Program	-	5,795	1,449	7,244
494-00-1488	Motor Fuel Tax Program	160,924	-	-	160,924
532-00-2476	Unsewered Communities Planning Grant				
	Program	15,000	-	-	15,000
	Other grant programs and activities	-	-	-	-
	All other costs not allocated	-	-	26,217,783	26,217,783
	Totals:	\$ 343,526	\$ 36,345	\$26,249,295	\$26,629,166

STATISTICAL DATA

# SCHEDULE OF INSURANCE COVERAGE (UNAUDITED) April 30, 2022

Liability Coverages	\$8,000,000 each occurrence,
General Liability	each member, for all applicable
Broad Form Property	coverages including "Special
Civil Constitutional Rights-Assault/Battery	Liability Coverages" listed below;
Contractual Liability	even if more than one coverage
Employee Benefit Programs Liability	applies to the same loss.
Incidental Malpractice	
Intentional Building Removal	\$16,000,000 annual aggregate,
Limited Worldwide Liability	each Member, as respects, RMA 1,
Personal Injury/Advertising Liability	RMA 2, and RMA 4
Watercraft Liability	
Personal Injury as Respects Employment Practices	
Public Officials/Employees	
Auto Liability	
Special Liability Coverages	
Premises Medical Payments	\$3,000 per person; \$1,000,000 per occurrence
Fire Legal Liability	\$100,000 per occurrence; \$100,000 annual agg.
Equal Employment Opportuity Comm. (EEOC) - defense only	\$15,000 per occurrence; \$15,000 annual agg.
Liquor Liability - Special Events & Host	\$1,000,000 per occurrence; \$1,000,000 annual agg.
Auto Medical Payments	\$10,000 per person; \$1,000,000 per occurrence
Uninsured/Underinsured Motorist	\$100,000 per person; \$300,000 per accident
Property Coverages	
Auto Physical Damage	Combined limit:
	\$30,000,000 any location, per occurrence;
Building/Personal Property	\$250,000 per occurrence, all Members
Inland Marine	\$50,000 extra expense
Valuable Papers/Records and Electronic Media/Records	\$50,000 per occurrence
Flood/Earthquake (combined)	*\$76,500,000 annual agg. All Members
*Catastrophe Coverage - Flood/Earthquake All Members incurring losses exceeding the applicable annual aggregate limits during the same calendar year shall share on a pro rata basis that portion of the annual aggregate limit for all Members for that calendar year that remains after	
all claims for that calendar year have been settled.	

# SCHEDULE OF INSURANCE COVERAGE (Continued) (UNAUDITED) April 30, 2022

Coverage	Total Available Limits for Members		
Stand-Alone Coverages			
Crime	\$100,000 per occurrence		
Worker's Comp/Occupational Disease	Statutory		
Employer's Liability	\$3,000,000 per accident		
Public Official Position Bond	As stated in the schedule filed with the Association		
nformation Security Protection Coverage Privacy and Security Liability and Regulatory (claims-made) Security Breach Response Coverage (claims-made) PCI DSS Assessments Coverage (claims-made) Cyber Extortion Threats (claims-made) Business Income Loss and Digital Access Restoration (claims-made); Waiting Period - 8 hours Claim preparation costs applicable to Business Income Loss	\$250,000 per occurrence, per Member, for all applicable coverages \$5,000,000 annual aggregate all Members \$10,000 per loss		
Multimedia Liability (claims-made)			

# COMPUTATION OF LEGAL DEBT MARGIN (UNAUDITED) April 30, 2022

Assessed valuation, 2021 levy		\$ 311,780,523
Statutory debt limitation, 8.625% of assessed valuation		\$ 26,891,070
Total debt:		
General obligation bond Refunding bond Advanced refunding bond Total debt	(9,275,000) (1,165,000) (1,670,000)	(12,110,000)
Less debt exempt from statutory debt limitation computation:		
General obligation bond Refunding bond Advanced refunding bond	9,275,000 1,165,000 1,670,000	
Total debt exempt from statutory debt limitation		12,110,000
Legal debt margin		\$ 26,891,070

# MISCELLANEOUS STATISTICS (UNAUDITED) April 30, 2022

	Water
Number of metered customers, April 30, 2022	5,243
Number of unmetered customers, April 30, 2022	<u> </u>
Total customers, April 30, 2022	5,243
Gallons of water pumped	574,934,000
Less amount used to wash filter	(16,163,000)
Gallons of water available	558,771,000
	Sewer
Number of metered customers, April 30, 2022	4,944
Number of unmetered customers, April 30, 2022	
Total customers, April 30, 2022	4,944
Gallons of water billed	479,649,192
Gallons received at wastewater plant	894,278,000
Number of customers discharging non-domestic wastes	182
Gallons of non-domestic wastes discharged	73,087,235