RESOLUTION 17-10

A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF FAIRFAX APPROVING A GENERAL PLAN AMENDMENT FOR THE VICTORY VILLAGE SENIOR HOUSING PROJECT (2626 SIR FRANCIS DRAKE BOULEVARD)

WHEREAS, on April 25, 2016, Resources for Community Development ("Applicant") submitted a planning application to the Town of Fairfax which proposed to subdivide a 20-acre site (the "Site," APN 174-070-017) and develop an affordable senior housing project on one of the resulting parcels (collectively, the "Project"). A portion of the Site is currently occupied by existing church and school structures, as well as small storage buildings and a paved parking area; and

WHEREAS, the Project would subdivide the Site into three parcels, consisting of a single 2-acre parcel, and two 9-acre parcels. While the two 9-acre parcels are not proposed to be developed at this time, the Applicant seeks approval to redevelop the 2-acre site with a 54-unit affordable senior housing project (53 resident units plus one manager's unit), in a roughly 50,755 square foot 'E'-shaped building with two- and three-story wings wrapping around courtyards that terrace with grade changes. The housing project would be served by a paved parking area providing some 43 parking spaces, and new bicycle parking, sidewalks, and associated site and frontage improvements; and

WHEREAS, due to an inadvertent mapping error, the current general plan land use designation for the entire Site is currently Planned Development District ('PDD'), though only a 2-acre portion of the Site was intended to be so designated; and

WHEREAS, the current zoning designation for the entire Site is currently Upland Residential ('UR') 7; and

WHEREAS, the 2010-2030 Fairfax General Plan (the 'General Plan') contains figures depicting the Site, including but not limited to Figure LU-1 ('Fairfax General Plan Map'), Figure LU-2 ('Fairfax Zoning'), and Figure LU-3 ('Fairfax Sphere of Influence'), each of which depict the Site; and

WHEREAS, Program H-2.1.1.1 of the 2015-2023 Housing Element Update to the General Plan calls for the 2-acre portion of the Site to be rezoned to Planned Development District, while leaving the two remaining 9-acre portions of the Site zoned Upland Residential 7; and

WHEREAS, as part of the Project, a new General Plan land use designation (Multiple-Family Residential – Senior) is requested to be included in the General Plan, and the 2-acre portion of the Site is requested be redesignated as this new designation; and

WHEREAS, as part of the Project, a new zoning district (Multiple-Family Residential – Senior) is requested to be included in the Town zoning ordinance, and the 2-acre portion of the Site is requested to be rezoned to this new zoning district; and

WHEREAS, in order to achieve conformance between the general plan land use designation and zoning designation of all parcels on the Site, in accordance with state law, the Project requires a General Plan amendment, and zoning text and map amendments, as shown in Exhibits A and B hereto, which are incorporated herein, which will harmonize the General

ATTACHMENT 2

Plan land use and zoning designations such that the 2-acre parcel will be designated and zoned Multiple-Family Residential - Senior, and the two 9-acre parcels will be designated UR 7-10 and zoned UR-7; and

- WHEREAS, pursuant to the California Environmental Quality Act ("CEQA") (Pub. Res. Code, § 21000 et seq.) and the State CEQA Guidelines (Cal. Code Regs, Tit. 14 § 15000 et seq.), the Town of Fairfax ("Town") is the lead agency for the proposed Project; and
- **WHEREAS**, Town staff reviewed the Project and caused an Initial Study to be prepared pursuant to State CEQA Guidelines section 15063; and
- WHEREAS, on the basis of the Initial Study, which concluded that the Project will not have significant impacts on the environment with implementation of mitigation, the Town determined that a Mitigated Negative Declaration ("MND") should be prepared for the Project, and an MND was prepared pursuant to CEQA and the State CEQA Guidelines; and
- WHEREAS, on October 5, 2016, pursuant to Public Resources Code § 21080.3.1(d), the Town provided formal notification to the designated contact of traditionally and culturally affiliated California Native American tribes that have requested notice of the Project, which is within a geographic area traditionally and culturally affiliated with such tribes; and
- WHEREAS, the Town provided copies of the draft MND and Initial Study to the public for an twenty-day review and comment period beginning on November 30, 2016, and ending on January 4, 2017, pursuant to Public Resources Code section 21091(b); and
- WHEREAS, subsequent to the January 4, 2017, closure of the comment period, the Applicant proposed changes to certain aspects of the proposed Project, and the Town thus caused the draft MND and Initial Study to be modified to reflect and analyze those changes, per CEQA Guidelines section 15073.5; and
- WHEREAS, the Town provided copies of the recirculated draft MND and Initial Study to the public for a twenty-day review and comment period beginning on March 29, 2017, and ending on April 19, 2017, pursuant to Public Resources Code section 21091(b); and
- WHEREAS, the Town received comment letters on the MND and Initial Study and has drafted written responses to those comment letters, which are included in the Final MND; and
- **WHEREAS**, pursuant to State CEQA Guidelines section 15097, the Town has prepared a Mitigation Monitoring Program; and
- **WHEREAS**, as set forth herein, the Town has endeavored in good faith to set forth the basis for its decision on the proposed Project; and
- WHEREAS, the Town has endeavored to take all steps and impose all conditions necessary to ensure that impacts to the environment would not be significant; and
- **WHEREAS**, all of the findings and conclusions made by the Town pursuant to this Resolution are based upon the oral and written evidence before it as a whole; and
- WHEREAS, on April 20, 2017, the Fairfax Planning Commission held a duly-noticed public hearing to receive public input on and consider the Project, including the General Plan

Amendment set forth herein, and all persons wishing to testify were heard; and

WHEREAS, by adoption of Resolution No. 17-13, the Planning Commission recommended the Town Council approve the General Plan Amendment set forth herein; and

WHEREAS, the Town Council has reviewed the MND, Initial Study, and all other relevant information contained in the record regarding the Project; and

WHEREAS, on May 3, 2017, at a regularly-scheduled Town Council meeting, the public was afforded an opportunity to comment on the Project, including the proposed General Plan Amendment, and the Town Council discussed and considered the Project and the proposed General Plan Amendment, as well as written and oral reports from staff, and a presentation from the Applicant; and

WHEREAS, by adoption of Resolution 17-09 on May 3, 2017, the Town Council, as the lead agency for the Project, has approved and adopted a Final MND and Initial Study and Mitigation Monitoring Program for the Project (which specifically contemplated the General Plan amendment set forth herein), were completed in compliance with CEQA and the State CEQA Guidelines. The Final MND and Initial Study and Mitigation and Monitoring Program for the Project fully analyzed any environmental impacts of this Resolution; and

WHEREAS, all other legal prerequisites to the adoption of this Resolution have occurred.

NOW THEREFORE, BE IT RESOLVED by the Town Council of the Town of Fairfax as follows:

SECTION 1. Recitals. The recitals above are hereby incorporated by reference as a substantive component of this Resolution.

SECTION 2. Compliance with the California Environmental Quality Act. By adoption of Resolution 17-09 on May 3, 2017, the Town Council, as the lead agency for the Project, has approved and adopted a Final Recirculated MND and Initial Study and Mitigation Monitoring Program for the Project, which were completed in compliance with CEQA and the State CEQA Guidelines. The Final Recirculated MND and Initial Study and Mitigation and Monitoring Program for the Project fully analyzed any environmental impacts of the General Plan Amendment contemplated herein.

SECTION 3. General Plan amendments. Based on the entire record before the Town Council, all written and oral evidence presented to the Town Council, and the findings made in this Resolution, and pursuant to Government Code § 65356, the Town Council hereby amends the 2010-2030 Fairfax General Plan and 2015 Housing Element update as set forth in Exhibits A and B attached hereto and incorporated herein in order to:

- A. adopt a new General Plan land use designation (Multiple-Family Residential Senior);
- B. change the general plan land use designation for the 2-acre portion of the Site to Multiple-Family Residential Senior;
- C. reflect the zoning that shall be applicable to the 2-acre portion of the Site

- (Multiple-Family Residential Senior), as shown in revised General Plan Land Use Figure LU-2;
- D. change the general plan land use designation of both of the two 9-acre parcels on the Property from Planned Development District to Upland Residential 7-10, as shown in revised General Plan Land Use Figures LU-1 and LU-3, and to reflect the zoning that shall be applicable to the Site, as shown in revised General Plan Land Use Figure LU-2, as well as all other figures used in the General Plan;
- E. update all existing references to the 2-acre portion of the Site being designated or zoned Planned Development District to reflect the new Multiple-Family Residential Senior land use designation and zoning district, as applicable;
- F. update definitions; and
- G. make any and all necessary text amendments to reflect these changes.

In addition, the Town Council directs staff to correct any and all tables, charts, and other depictions in the General Plan affected by the changes identified in Exhibits A and B hereto in order to correctly reflect said amendments.

- **SECTION 5.** General Plan consistency. The Town Council finds that the General Plan Amendment authorized by this Resolution is consistent with those portions of the General Plan, including the current Housing Element, not being amended insomuch as, among other things, this amendment will:
- A. allow for the development of 54 units of housing that will be deed-restricted for extremely low and low income households, thus implementing General Plan Goal H-1, which identifies a Goal of the Town as facilitating "[h]ousing opportunities for a range of household types and incomes (including extremely low, very low, low, moderate, and above moderate incomes as well as for homeless families and individuals). When possible, the Town will encourage and assist with projects that include units for extremely low, very low, or low-income households;" and
- B. allow for the development of 54 units of housing for seniors, thus implementing General Plan Goal H-2, which identifies as a Goal of the Town facilitating "[h]ousing for special needs populations, including seniors, single parents, and families, as well as workforce housing and emergency homeless shelters;" and
- C. assist the Town in maintaining economic diversity amongst its residents by facilitating the development of deed-restricted affordable housing, thus implementing General Plan Objective LU-8.1, which is to "[m]aintain an economically diverse population by providing a variety of choices in the type, size, cost, and location of new housing;" and
- D. allow for the development of Opportunity Site #1 (identified in the Housing Element as 2 acres of 2626 Sir Francis Drake Boulevard) as affordable housing, thus implementing General Plan Policy LU-8.1.1, which states that "[t]he Town of Fairfax shall facilitate the development of key housing opportunity sites to provide for the development of affordable housing as identified in the Housing Element;" and

E. effect the zoning change required by General Plan Program LU-8.1.1.4, which directs "[c]hange the zoning designation for 2626 Sir Francis Drake (Christ Lutheran Church)."

SECTION 6. Effective Date. This Resolution shall be effective concurrently with the effective date of Ordinance No. 808, which, among other actions, adopts a new RM-S zoning district and rezones two acres of the Project Site to RM-S.

SECTION 7. Severability. If any section, subsection, sentence, clause, phrase or portion of this resolution is for any reason held incorrect, invalid, illegal or unenforceable, such decision shall not affect the validity of the remaining portions of this resolution. The Town Council hereby declares that it would have passed this and each section, subsection, phrase or clause thereof irrespective of the fact that any one or more sections, subsections, phrases or clauses be declared incorrect, invalid, illegal or unenforceable.

The forgoing Resolution was duly passed and adopted at a regular meeting of the Town Council of the Town of Fairfax held in said Town on the 3rd day of May, 2017, by the following vote, to wit:

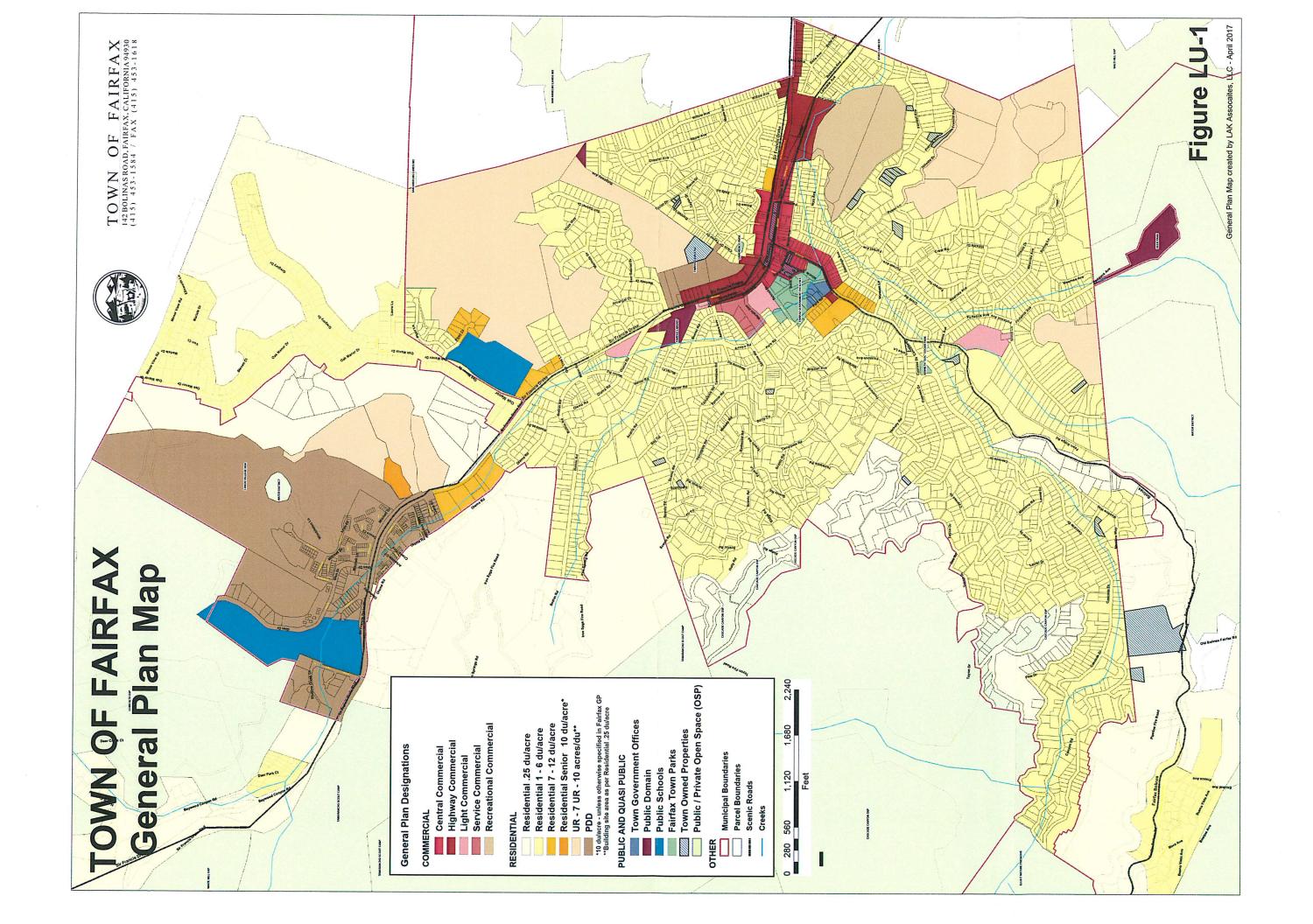
| AYES: NOES: ABSENT: ABSTAIN: | | | | |
|---------------------------------------|----------------|---------------|--------------|-------|
| | | | John Reed, M | Mayor |
| Attest: | | | | |
| | 1. | Λ_{i} | V. | 9. |
| Michele Gardne | er, Town Clerk | | | |

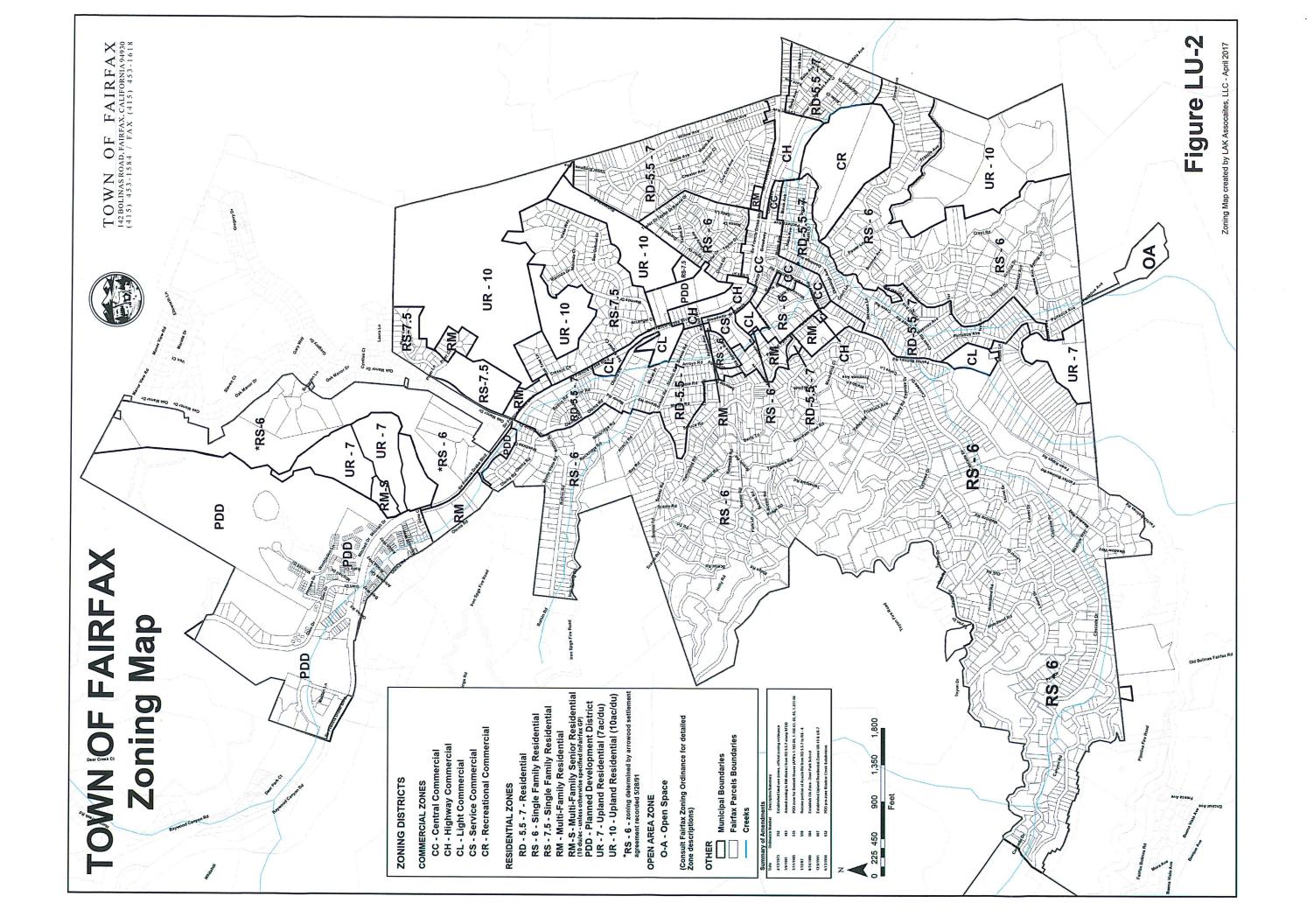
Exhibits:

A – Revised General Plan land use figures

B - Revised General Plan text

EXHIBIT 'A' REVISED GENERAL PLAN LAND USE FIGURES





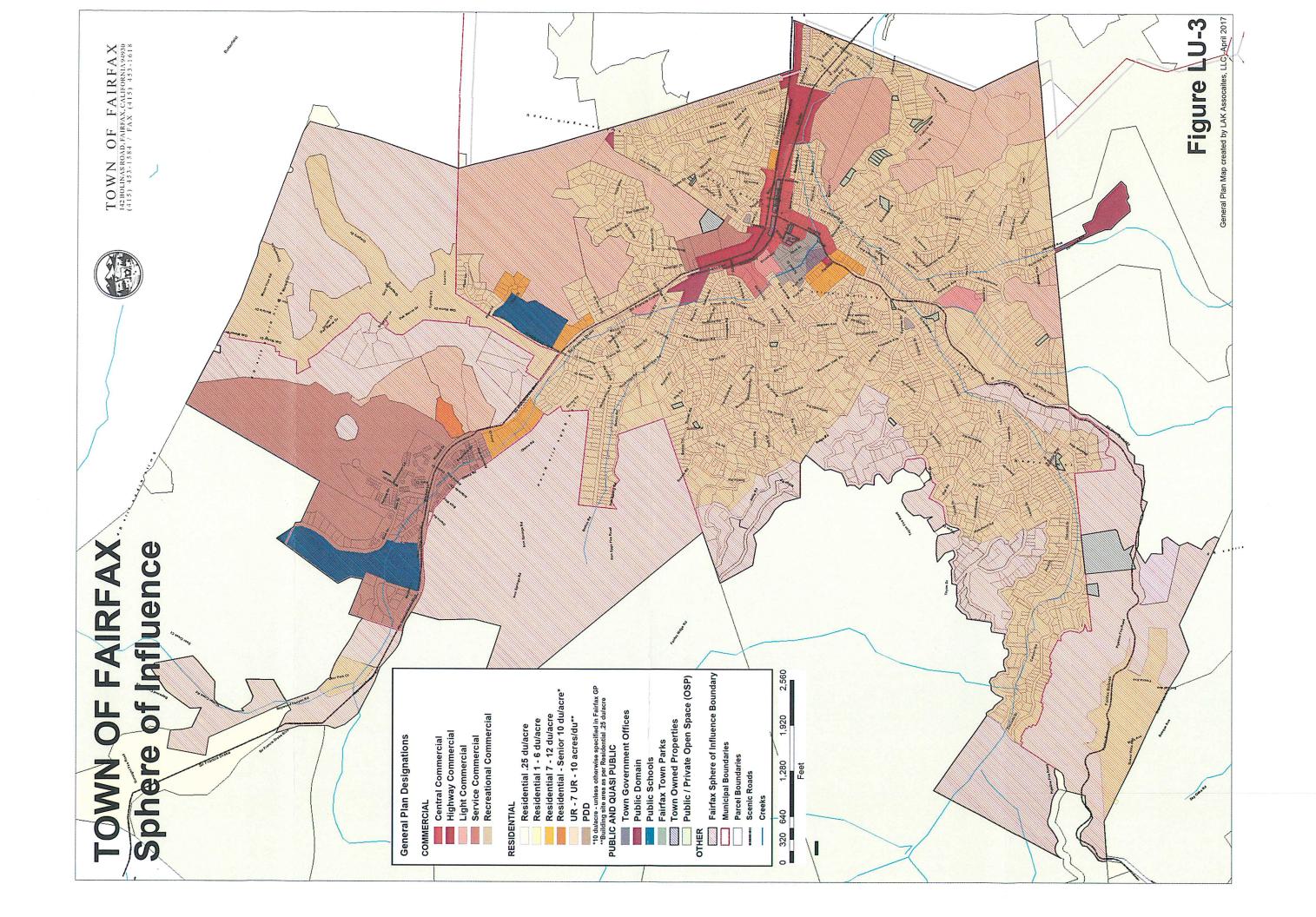


EXHIBIT 'B' REVISED GENERAL PLAN TEXT

| Language location | Current language | Revised language | |
|---|---|---|--|
| Land Use Element Program LU-8.1.1.4 (Page LU-20) | "Change the zoning designation for 2626 Sir Francis Drake (Christ Lutheran Church) from Residential UR-7 to Planned Development District." | "Change the zoning designation for 2 acres of 2626 Sir Francis Drake (Christ Lutheran Church) from Residential UR-7 to Multiple- Family Residential – Senior (RM- S)." | |
| TABLE H-4 ('INVENTORY OF SITES WITH POTENTIAL FOR RESIDENTIAL DEVELOPMENT') Housing Element (Page H-16) | Entry for APN 174-070-017: General plan land use designation: "PDD (on 2 acres only)" Proposed zoning: "PDD (on 2 acres only)" | Entry for APN 174-070-017: General plan land use designation: "RM-S (on 2 acres only)" Proposed zoning: "RM-S (on 2 acres only)" | |
| Housing Element (Page H-20-21) | "Three of the sites would be rezoned to PDD: with only two of those having the minimum density of 20 units per acre applied (one being two acres near the lower entry/parking area of the Christ Lutheran Church site located at 2626 Sir Francis Drake Boulevard, and the second one being at the 10 Olema site)." | "Two of the sites would be rezoned to PDD: with only one of those having the minimum density of 20 units per acre applied (the 10 Olema site). A third site (two acres near the lower entry/parking area of the Christ Lutheran Church site located at 2626 Sir Francis Drake Boulevard) will be rezoned to Multiple-Family Residential – Senior and likewise have a minimum density of 20 units per acre." | |
| Housing Element (Page H-21) | Entry for Site #1 – Christ Lutheran Church Site: "A portion of the parcel housing Christ Lutheran Church site is proposed to be rezoned from UR-7 to PDD. A development concept has been prepared for this site and an architect selected. The architect, working in conjunction with the school tenant and Church landlord is working towards preparing an application. Certain | Entry for Site #1 – Christ Lutheran Church Site: "A portion of the parcel housing Christ Lutheran Church site is proposed to be rezoned from UR-7 to RM-S. An application has been submitted to the Town proposing an affordable housing development for seniors. Certain environmental studies including geological and biological studies have been completed for 40 units | |

environmental studies including geological and biological studies have been completed for 40 units of lower-income senior housing and an expansion of the school from 47 to 150 students. If approved, the existing 20-acre parcel would be subdivided into two parcels of approximately two acres where the PDD zoning with a base density of 20 units per acre would apply and the residual 18 acres which would remain zoned UR-7. Forty units of lowerincome senior housing are proposed for the two acre parcel adjacent to Sir Francis Drake Boulevard on the western part of the existing site. Unit capacity was calculated based on the proposed site capacity study for the site. The proposed redevelopment of the 18-acre site would include retaining the existing church and expansion of the existing school from 47 to 150 students. The 18-acre parcel is heavily wooded and most of it would be left undeveloped. Program H-4.1.1.5 is proposed to amend the PDD zone requirements for this Opportunity Site (and 10 Olema below) to allow residential development only on the two acre portion of this parcel, if a subdivision is approved, within the PDD zone at a minimum of 20 units per acre."

of lower-income senior housing (not including additional units that may be authorized under the State's Density Bonus Law). If approved, the existing 20-acre parcel would be subdivided into three parcels, consisting of one parcel of approximately two acres where the RM-S zoning with a base density of 20 units per acre would apply and two parcels of approximately 9 acres each, which would remain zoned UR-7. Forty units of lower-income senior housing are proposed for the two acre parcel adjacent to Sir Francis Drake Boulevard on the western part of the existing site, along with an additional 14 units allowed under the State Density Bonus Law and other concessions. Unit capacity was calculated based on the proposed site capacity study for the site. The proposed redevelopment of the site would include demolition of the existing church and school structures. The 18-acre parcel is heavily wooded and most of it would be left undeveloped. This Opportunity Site shall allow only residential development on the two acre portion of this parcel, if a subdivision is approved, within the RM-S zone (which allows residential development only) at a minimum density of 20 units per acre."

Housing Element Page H-22

Entry for Site #2 – 10 Olema:

"Program H-4.1.1.5 is proposed to amend the PDD zone requirements to allow residential development only in the PDD zone at a minimum of 20 units per acre on this specific Opportunity Site along with the Christ Lutheran Church Opportunity site only." Entry for Site #2 – 10 Olema:

"Program H-4.1.1.5 is proposed to amend the PDD zone requirements to allow residential development only in the PDD zone at a minimum of 20 units per acre on this specific Opportunity Site."

Housing Element Program H-2.1.1.1 (Page H-70)

"Rezone two acres of the Christ Lutheran Church property (upon approval of subdivision of the site) at 2626 Sir Francis Drake Boulevard from UR 7 du/acre (UR-7) to PDD and thereby make it possible to accommodate a minimum of 40 units and a maximum of 41 units of senior housing. The maximum does not apply to any units granted under the State Density Bonus Law. Program H- 4.1.1.5 proposes to revise the PDD district standards to require residential-only development at this Opportunity Site at a minimum of 20 units per acre and to put specific development standards in place. No discretionary review besides confirming compliance with objective design standards will be allowed on the site following rezoning. In addition, the standards will be revised to reduce the minimum acreage for this PDD parcel from 5 acres to 1 acre. If the rezoning and General Plan Amendment happens as a result of a submittal of a development application for the Christ Lutheran Church site the Town will cover the costs of the rezone and General Plan Amendment."

"Rezone two acres of the Christ Lutheran Church property (upon approval of subdivision of the site) at 2626 Sir Francis Drake Boulevard from UR-7 to RM-S, with a density of 20 units per acre. and thereby make it possible to accommodate a minimum of 40 units and a maximum of 41 units of senior housing. The maximum does not apply to any units granted under the State Density Bonus Law. No discretionary review besides confirming compliance with objective design standards will be allowed on the site following rezoning. If the rezoning and General Plan Amendment happens as a result of a submittal of a development application for the Christ Lutheran Church site the Town will cover the costs of the rezone and General Plan Amendment."

Housing Element Program H-2.1.1.2 (Page H-71)

"Rezone 10 Olema Road, the old "Mandarin Garden" restaurant site, from CL to PDD and thereby make it possible to accommodate a minimum of 22 units and a maximum of 23 units of workforce housing. The maximum does not apply to any units granted under the State Density Bonus Law. Program H-4.1.1.5 proposes to revise the PDD district standards to require residential only development in the PDD zone on two specific Opportunity Sites

"Rezone 10 Olema Road, the old "Mandarin Garden" restaurant site, from CL to PDD and thereby make it possible to accommodate a minimum of 22 units and a maximum of 23 units of workforce housing. The maximum does not apply to any units granted under the State Density Bonus Law. Program H-4.1.1.5 proposes to revise the PDD district standards to require residential only development in the PDD zone on this Opportunity Site at a

| | (e.g., this Site and two acres of the Christ Lutheran Church Site at 2626 Sir Francis Drake Boulevard only) at a minimum of 20 units per acre and to put specific development standards in place. No discretionary review besides confirming compliance with objective design standards will be allowed on the site following rezoning. In addition, the standards will be revised to reduce the minimum acreage for a PDD parcel from 5 acres to 1 acre." | minimum of 20 units per acre and to put specific development standards in place. No discretionary review besides confirming compliance with objective design standards will be allowed on the site following rezoning. In addition, the standards will be revised to reduce the minimum acreage for a PDD parcel from 5 acres to 1 acre." | |
|--|--|--|--|
| Housing Element Program H-4.1.1.5 (Page H-81) | "Amend the PDD Zone Standards for Specified Opportunity Sites." Amend Chapter 17.112 of the Fairfax Town Code to: Reduce the minimum acreage for a PDD from 5 acres to 1 acre for the Lutheran Church and 10 Olema Road opportunity sites. Specify that the 10 Olema Road opportunity site and a maximum of 2 acres on the Christ Lutheran Church opportunity site shall be reserved for residential development only at a minimum of 20 units and a maximum of 21 units per acre. The maximum does not apply to any units granted under the State Density Bonus Law. This | "Amend the PDD Zone Standards for a Specified Opportunity Site." Amend Chapter 17.112 of the Fairfax Town Code to: Reduce the minimum acreage for a PDD from 5 acres to 1 acre for the 10 Olema Road opportunity site. Specify that the 10 Olema Road opportunity site shall be reserved for residential development only at a minimum of 20 units and a maximum of 21 units per acre. The maximum does not apply to any units granted under the State Density Bonus Law. This change may also require revisions to other sections of Chapter 17.112 including the purpose and residential | |
| Housing Element Program H-4.1.1.6 (Page H-81-82) | change may also require revisions to other sections of Chapter 17.112 including the purpose and residential density policy sections." "Land Monitoring Program to Meet the RHNA. The Town will implement a land monitoring program to ensure that the Town has enough land to meet its RHNA, throughout the planning period. The Town has identified | "Land Monitoring Program to Meet the RHNA. The Town will implement a land monitoring program to ensure that the Town has enough land to meet its RHNA, throughout the planning period. The Town has identified | |

| | two sites (10 Olema Road and two acres of the Christ Lutheran Church) to meet its current and previous planning period lower-income RHNA numbers. The PDD zone district standards will be amended for two of these sites (10 Olema Road and a portion of the Christ Lutheran Church site) to require a minimum of 20 and a maximum of 21 dwelling units per acre." The remainder of Program H-4.1.1.6 shall remain unaltered. | two sites (10 Olema Road and two acres of the Christ Lutheran Church) to meet its current and previous planning period lower-income RHNA numbers. The PDD zone district standards will be amended for one of these sites (10 Olema Road site) to require a minimum of 20 and a maximum of 21 dwelling units per acre. In addition, the Town will adopt a new RM-S zoning district, and two acres of the 2626 Sir Francis Drake Boulevard opportunity site shall be rezoned to this zoning district and allowed to develop at a maximum density of 20 units per acre, not including any additional units permitted through the density bonus law." The remainder of Program H-4.1.1.6 shall remain unaltered. |
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| General Plan Glossary | "Senior Housing. Defined by California Housing Element Law as projects developed for, and put to use as, housing for the Town's senior citizens. Senior citizens are defined as persons 65 years of age, and older." | "Senior Housing. Housing that qualifies as "housing for older persons" under the Federal Fair Housing Act (46 U.S.C. §§ 3600 et seq.), and "senior citizen housing" under the Unruh Act (Cal. Civ. Code §§ 51 et seq.) or any exceptions thereto, and is subject to federal and state housing laws forbidding discrimination based on familial status." |
| General Plan Appendix LU-B (Summary of Zoning Ordinance Development Standards) | · | Insert the following summary immediately after 'RM (Multiple-Family Residential)' and immediately before 'PDD (Planned Development District)': 'RM-S (Multiple-Family Residential – Senior) Purpose: The primary purpose of the zoning designation is to create use and development standards for senior residential housing in a way that preserves and enhances its surroundings. |

Minimum Lot Size: Minimum area of 87,120 square feet, and a minimum width of 60 feet with a slope of 15 percent or less; site size requirement increases with slope. Site area is capped at 130,680 square feet.

Height Regulations: 28.5 feet and not more than two stories for lots with a slope of less than 10 percent; 35 feet and not more than three stories for lots with a slope in excess of 10 percent, as more fully set forth in Town Code Chapter 17.090.

Parking Requirements: One space for studio units; two spaces for all others, regardless of number of bedrooms. Additional parking required for guests per Town Code Chapter 17.052.