

### TOWN OF FAIRFAX STAFF REPORT December 4, 2013

TO: Mayor and Town Council

FROM: Michele Gardner, Town Clerk

SUBJECT: Adoption of Resolution 13-\_\_ in support of S.B 405 (Padilla) and A.B. 158 (Levine) to

phase out single-use plastic grocery bags

#### RECOMMENDATION

Adopt resolution

#### **DISCUSSION**

Senator Padilla and Assembly Member Levine have each written to the Mayor and Council requesting support for their respective bills regarding prohibiting plastic bags in the State of California.

Attached: Requests for support, Resolution

AGENDA ITEM # 9

#### **RESOLUTION 13-**

# A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF FAIRFAX IN SUPPORT OF SENATE BILL 405 AND ASSEMBLY BILL 158 TO PHASE OUT SINGLE-USE PLASTIC BAGS

- WHEREAS, The Town Council of the Town of Fairfax submitted the Plastic Bag Reduction ordinance to the voters who approved it on November 4, 2008, amending the Town of Fairfax Code to require the use of recyclable paper and/or reusable checkout bags by all shops, stores, eating places, food vendors and retail food vendors located in the Town of Fairfax; and
- WHEREAS, State Senator Padilla has authored SB 405, which would prohibit grocery stores and large retailers from providing single-use bags to customers in 2015, and would expand that prohibition to convenience stores and food marts in 2016; and
- WHEREAS, Assembly Member Marc Levine will introduce Assembly Bill 158 to prohibit stores from providing single-use plastic bags to customers; and
- WHEREAS, each year in California more than 13 billion single-use plastic bags are handed out by retailers and only 3% of these bags are recycled; and
- WHEREAS, plastic bags cause slow sorting and jam machinery at recycling centers costing California more than \$25 million dollars each year to collect and bury plastic bag waste; and
- WHEREAS, according to a study commissioned by the US Marine Debris Monitoring Program plastic bags remain one of the top items found consistently during annual beach cleanups; and
- **WHEREAS**, The Convention on Biological Diversity reports a total of 663 species have been affected by plastic marine pollution through entanglement or ingestion; and
- **WHEREAS**, the United States Environmental Protection Agency finds that reducing the use of an item is one of the most effective ways to save our natural resources and protect the environment; and
- WHEREAS, a third of Californians are subject to laws phasing out the use of single-use plastic bags; and
- WHEREAS, by prohibiting the free distribution of plastic bags, SB 405 and AB 158 would help eliminate a major source of pollution in California;

**NOW, THEREFORE, BE IT HEREBY RESOLVED** that the Town Council of the Town of Fairfax does hereby support Senate Bill 405 (Padilla) and Assembly Bill 158 (Levine) to prohibit grocery stores, large retailers, convenience stores, and food marts from providing free single-use plastic bags to consumers, and to require those stores to have reusable bags available for purchase; and

**BE IT FURTHER RESOLVED** that a copy of this resolution be sent to Senator Padilla and Assembly Member Levine.

The foregoing Resolution was adopted at a regular meeting of the Town Council of the Town of Fairfax held in said Town on the 4th day of December 2013, by the following vote, to wit:

AYES: NOES: ABSENT:	
	Mayor
Attest:	
Michele Gardner, Town Clerk	

## California State Senate

## ALEX PADILLA SENATOR, 20TH DISTRICT





October 1, 2013

Town of Fairfax Attn: City Council 142 Bolinas Rd Fairfax, CA 94930-1611

Dear Colleague,

I respectfully ask for your support of Senate Bill 405 which would phase out single-use plastic bags in California.

Each year in California, more than 13 billion single-use plastic bags are handed out by retailers. CalRecycle reports that only 3% of single-use plastic bags are actually recycled. The other 97% litter our streams, rivers and coastline, and endanger birds, marine life and wildlife. Plastic bags remain one of the top items found during annual beach cleanups.

Plastic bags also contribute to blight in our communities and clog local storm water systems. Because plastic bags take 1,000 years to degrade, their impacts are compounded every year. California local governments spend more than \$25 million each year to collect and bury plastic bag waste. And the plastic bags that do enter our recycling centers slow the sorting process and jam machinery.

Earlier this year, I introduced SB 405. This bill would enact a statewide phase out of single-use plastic bags in California. This legislation is supported by a broad coalition that includes grocers, environmentalists and many local governments.

Despite strong support, SB 405 fell 3 votes short of passage this year. I remain committed to this effort, but I need your help. SB 405 will face another vote early next year. Between now and then, I am respectfully asking you to put your city on record in support of SB 405. The City of Los Angeles took this step in June of this year and joined 80 other California cities and counties who support the phase out of single-use plastic bags in their communities.

Please join me in this effort. Attached, please find a sample resolution in support of SB 405, a copy of the bill, and a fact sheet with additional information. I look forward to working with you so that single-use plastic bags are soon phased out in our state.

Thank you for your time and consideration. Please feel free to contact me at (916) 651-4020 if you have any questions or need additional information.

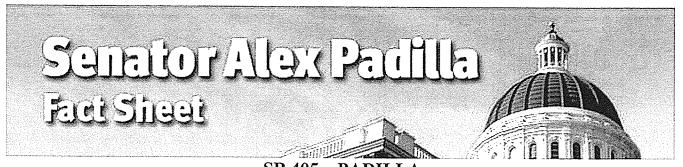
Sincerely,

ALEX PADILLA

State Senator, 20th District







#### SB 405 – PADILLA Single-Use Bag Phase Out

(as amended 05/24/13)

#### Summary

SB 405 would phase out single-use plastic bags in California grocery stores, convenience stores, liquor stores, and pharmacies.

#### **Background**

Each year in California, more than 13 billion single-use plastic bags are handed out by retailers. According to the United States Environmental Protection Agency, 88% of plastic bags and sacks are not recycled. In California, only 3% are recycled, according to CalRecycle. Plastic bags cause litter, slow sorting and jam machinery at recycling centers costing California more than \$25 million dollars each year to collect and bury the plastic bag waste. According to a study commissioned by the US Marine Debris Monitoring Program, plastic bags remain one of the top items found consistently during annual beach cleanups.

Plastic bags are also harmful to the environment killing thousands of birds, turtles and other species. Most plastics do not degrade. Although they represent only 2.2% of waste stream in California, plastic waste is the predominate form of marine debris. Plastics are estimated to compose 60-80% of all marine debris and 90% of all floating debris worldwide.

Plastics not only entangle marine life, they are also ingested by marine life and birds. Most plastic marine debris exists as small plastic particles due to excessive UV radiation exposure and subsequent photo-degradation. The Convention on Biological Diversity reports a total of 663 species have been affected by plastic marine pollution through entanglement or ingestion.

The California Coastal Commission reports that "birds, fish and mammals often mistake plastic for food. Some birds even feed it to their young. With plastic filling their stomachs, animals have a false feeling of being full, and may die of starvation. Sea turtles mistake plastic bags for jellyfish, one of their favorite foods. Even grey whales have been found dead with plastic bags and sheeting in their stomachs."

The Scripps Institution of Oceanography at UC San Diego found evidence of plastic waste in more than 9% of the stomachs of fish collected in the North Pacific Subtropical Gyre and estimate that fish who reside in the intermediate ocean depths ingest 12,000- to 24,000 tons of plastic per year.

According to the United States Environmental Protection Agency, reducing the use of an item is one of the most effective ways to save our natural resources and protect the environment. To date, many local jurisdictions in California have enacted ordinances. The ordinances vary with some requiring a charge for paper carry-out bags and others banning both single-use plastic and paper

carryout bags. These ordinances have both eliminated the costs associated with plastic bags as well as substantially reduced the volume and costs associated with paper bags in communities.

For example, San Francisco, Los Angeles County, San Jose, and San Luis Obispo County are already experiencing the benefits of reducing the use of plastic bags. After just one year of implementation of its bag ordinance, the City of San Jose is reporting 50% cleaner creeks. Los Angeles County is reporting a 95% reduction of all single-use bags distributed, including a 30% reduction of paper bags.

#### **Existing Law**

Section 42254 and 42257 of the Public Resources Code requires large grocery stores to establish a plastic bag recycling program and sunsets on January 1, 2020.

Current California law is silent on the reduction of single-use plastic bags.

#### This Bill

This bill would:

- prohibit a store, on and after January 1, 2015, from providing a *single-use carryout bag* (i.e., paper, plastic, or other material) to a customer at the point-of-sale. (§42283(a))
- authorize a store, on and after July 1, 2016, to provide a *reusable grocery bag* (i.e., cloth or durable plastic) to a customer, which may be made available for purchase. (§42283(c)(1)).
- authorize a store to make a recyclable paper bag available for purchase at the point of sale. (§42283(d)).
- specifies standards for reusable grocery bags. (§42281)

- allows ordinances adopted prior to September 1, 2013 to continue to be enforced. (§42287 (b)).
- prohibits any local agency from enforcing an ordinance related to single-use carryout bags after January 1, 2014. (§42287 (b))
- allows local agencies to only amend the cost associated with the recyclable paper bag for existing ordinances (§42287 (c))
- authorizes the California Department of Resources, Recycling, and Recovery to inspect and audit a reusable bag producer. (§42282 (a)).

#### Support

5 Gyres Institute

Azul

BagIt

Board of Supervisers

California Coastkeeper Alliance

California Coastal Coalition

California Resource Recovery Association

California State Lands Commission

Californians Against Waste

Central Contra Costa County Solid Waste

Authority

City of El Cerrito

City of Long Beach

City of Palo Alto

City of Sacramento

City and County of San Francisco

City of Sunnyvale

City of San Francisco

Clean Water Action

Clean Water California

Contra Costa Clean Water Program

County of Los Angeles

County of San Mateo

Environment California

Greater San Fernando Valley Chamber of

Commerce

Green Sangha

Green Vets Los Angeles

GreenWaste Recovery

Heal the Bay

Humboldt County Board of Supervisors

Humboldt Waste Management Authority

LMV Productions

Los Angeles County Board of Supervisors

Los Angeles County Integrated Waste

Management Task Force

Napa Valley CanDo Environment Group

National Hispanic Environmental Council

Natural Resources Defense Council

Pacifica's Environmental Family

Planning and Conservation League

Plasticbaglaws.org

Republic Services

Santa Clara County Board of Supervisors

Save Our Shores

Seventh Generation Advisors

Sierra Club California

Surfrider Foundation

Team Marine – Santa Monica High School

The Northern California Recycling Association

Turtle Island Restoration Network

United Food & Commercial Workers Western

States Council

William C. Velazquez Institute

Zanker Road Resource Management

COMMITTEES

VICE CHAIR: LOCAL GOVERNMENT GOVERNMENTAL ORGANIZATION HIGHER EDUCATION AGING AND LONG-TERM CARE ARTS, ENTERTAINMENT, SPORTS, TOURISM AND INTERNET MEDIA

SELECT COMMITTEES

CHAIR: AGRICULTURE AND THE ENVIRONMENT BIOTECHNOLOGY WINE

Assembly California Legislature



MARC LEVINE
ASSEMBLYMEMBER, TENTH DISTRICT

November 22nd, 2013

RECEWEN

HOV 25 2013

TOWN OF FAIRFAX

STATE CAPITOL

P.O. BOX 942849 SACRAMENTO, CA 94249-0010 (916) 319-2010 FAX (916) 319-2110

DISTRICT OFFICES

3501 CIVIC CENTER DRIVE, ROOM 412 SAN RAFAEL, CA 94903 (415) 479-4920 FAX (415) 479-2123

> 11 ENGLISH STREET PETALUMA, CA 94952 (707) 773-0606

50 D STREET, SUITE 301 SANTA ROSA, CA 95404 (707) 576-2631

E-MAIL Assemblymember.Levine@assembly.ca.gov WEBSITE www.assembly.ca.gov/Levine

Mayor John Reed Town of Fairfax 142 Bolinas Rd.

Fairfax, CA 94930

Dear Mayor Reed

I am writing to request the Town of Fairfax at its upcoming council meeting on December 4th to consider supporting my legislation AB 158 to ban the use of single-use plastic grocery bags.

This bill would apply to grocery stores with \$2 million in annual sales or retailers with more than 10,000 square feet of floor space. Further, AB 158 requires that all paper grocery bags must be made of recyclable material. AB 158 will respect local ordinances such as Measure C that the Town of Fairfax has had in place since 2008 by grandfathering in local ordinances that are already in place.

As you know, plastic grocery bags add more waste to our landfills and environment. Annual beach cleanups up and down our coast routinely find plastic bags as a top piece of litter. Currently, there is a diverse coalition of supporters backing AB 158, from local cities to waste management authorities to environmental advocacy groups. The County of Marin and the City of San Rafael are in support of AB 158.

I hope that the Town of Fairfax joins our growing list of supporters.

Sincerely,

MARC LEVINE

Assemblymember, 10<sup>th</sup> Assembly District

cc: David Weinsoff, Vice Mayor, Town of Fairfax
Barbara Coler, Councilmember, Town of Fairfax
Larry Bragman, Councilmember, Town of Fairfax
Renee Goddard, Councilmember, Town of Fairfax
Michele Gardner, Town Clerk, Town of Fairfax



# OFFICE OF ASSEMBLYMEMBER Marc Levine

TENTH ASSEMBLY DISTRICT

#### AB 158: Solid waste: Single-Use Carryout Bags

#### SUMMARY

AB 158 would prohibit a store from providing a single-use plastic bag to a customer. For purposes of this bill, a store includes grocery stores with more than \$2 million in annual sales or retailers with more than 10,000 square feet of floor space that also have a pharmacy.

Additional provisions of the bill include:

- Stores referenced above may make available for purchase at the point of sale recycled paper bags to customers.
- After July 1, 2016, the above requirements would also apply to convenience stores licensed by the Department of Alcohol Beverage Control.
- Require these stores to make reusable grocery bags available for sale.
- Authorize cities, counties, and the state to impose civil liability for violations of the bill's requirements.

#### EXISTING LAW/BACKGROUND

Existing state law requires grocery stores, until January 1, 2020, to establish an at-store recycling program that provides to customers the opportunity to return clean plastic carryout bags to that store. Despite these efforts to promote recycling, plastic bags are rarely recycled. The California Integrated Waste Management Board estimated that less than 3% of all single use plastic bags in the state are actually recycled. Further, the NRDC estimates that cities spend about \$11 per California resident to keep litter from ending up in our oceans as marine pollution.

Although, state law is silent regarding what types of bags grocery stores are allowed to make available, nearly one third of Californians live in a jurisdiction that has passed a local ordinance that bans the use of these bags. Over 66 cities and counties have taken action on this issue. In total, 87 cities or counties are covered by legislation banning single-use plastic bags.

Also, several chain grocers including Whole Foods and Trader Joe's have made a business decision to use only paper or reusable bags.

#### THIS BILL

By banning single-use plastic bags, AB 158 will reduce the environmental and economic impacts of single-use bag pollution for inland and coastal communities throughout the state.

The negative impact of single-use plastic bags is well-documented. Plastic bags and plastic film together represent 2.2% of the waste stream and these bags take more than 1,000 years to breakdown. Plastic does not biodegrade, causing long-term damage to our environment. Over 20 billion single-use plastic bags are used in California every year — most end up in landfills. According to information reported to and compiled by CalRecycle, an estimated 34 million to 107 million dollars is spent each year to manage plastic bag litter in our state.

AB 158 will also encourage the use of reusable grocery bags as a more sustainable alternative to plastic bags.

#### **SUPPORT**

Seventh Generation Advisors

Last updated: 10/29/13



# OFFICE OF ASSEMBLYMEMBER Marc Levine

#### TENTH ASSEMBLY DISTRICT

Heal the Bay

Surfrider Foundation

Environment California

California Coastkeeper Alliance

Los Angeles Waterkeeper

Turtle Island Restoration Network

Environmental Working Group

Green Sangha

PlasticBagLaws.org

Plastic Pollution Coalition

Clean Water Action/Clean Water Fund

5 Gyres Institute

Bag It

Team Marine-Santa Monica High School

California Coastal Coalition (CalCoast)

Long Beach Coalition for a Safe Environment

Natural Resources Defense Council

AFSCME, AFL-CIO

Valley Industry and Commerce Association

(VICA)

City of Encinitas

California State Lands Commission

City and County of San Francisco

Sierra Club California

**CSAC** 

Viviendo Verde Ya! Green Promoters of

Marin County

United Food & Commercial Workers Western

States Council

City of Long Beach

City of Clayton

**CCCSWA** 

City of Sacramento

Contra Costa County Board of Supervisors

Solid Waste Association of North America

City of Walnut Creek

Palm Desert City Council

Los Angeles County Board of Supervisors

Last updated: 10/29/13

#### AMENDED IN ASSEMBLY APRIL 9, 2013 AMENDED IN ASSEMBLY MARCH 20, 2013

CALIFORNIA LEGISLATURE—2013-14 REGULAR SESSION

#### ASSEMBLY BILL

No. 158

# Introduced by Assembly Member Levine (Coauthors: Assembly Members Ammiano, Chesbro, Gordon, and Lowenthal)

(Coauthor: Senator Hill)

January 22, 2013

An act to add Chapter 5.3 (commencing with Section 42280) to Part 3 of Division 30 of, and to repeal Section 42289 of, the Public Resources Code, relating to solid waste.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 158, as amended, Levine. Solid waste: single-use carryout bags. Existing law, until January 1, 2020, requires an operator of a store, as defined, to establish an at-store recycling program that provides to customers the opportunity to return clean plastic carryout bags to that store.

With specified exceptions, this bill, as of January 1, 2015, would, as of January 1, 2015, prohibit stores that have a specified amount of dollar sales or retail floor space from providing a single-use carryout bag to a customer. The bill would require these stores to meet other specified requirements regarding providing recycled paper bags, and compostable bags, or reusable bags to customers. The bill would require these stores to make reusable grocery bags available to customers.

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The bill would, on and after July 1, 2016, additionally impose these prohibitions and requirements on convenience food stores, foodmarts, and certain other specified stores.

The bill, beginning January 1, 2016, would, beginning January 1. <del>2016, require a reusable grocery bag producer bags to submit to the</del> Department of Resources Recycling and Recovery a biennial eertification, including a certification fee established by the department, that certifies that each type of reusable grocery bag that is imported, manufactured, sold, or distributed in the state and provided to a store for sale or distribution meets that are sold or provided to a store by a reusable grocery bag producer meet specified requirements. The bill would require the department to deposit the certification fees all penalties collected for violations of these requirements into the Reusable Bag Account, which would be established by the bill in the Integrated Waste Management Fund. The bill would require that moneys in the account be expended by the department, upon appropriation by the Legislature, to implement the certification these requirements. A violation of these certification requirements would be subject to an administrative civil penalty assessed by the department. The department would be required to deposit these penalties into the Penalty Subaccount, which the bill would create in the Reusable Bag Account, for expenditure by the department, upon appropriation by the Legislature. to implement the certification requirements.

The bill would require the department, by January 1, 2017, to submit a report to the Legislature regarding the implementation of the bill's provisions. The bill would repeal this report requirement on January 1, 2018.

The bill would allow a city, county, or city and county, or the state to impose civil penalties for a violation of the bill's requirements, except for the certification requirements. The bill would require these civil penalties to be paid to the office of the city attorney, city prosecutor, district attorney, or Attorney General, whichever office brought the action, and would allow the penalties collected by the Attorney General to be expended by the Attorney General, upon appropriation by the Legislature, to enforce the bill's provisions. The bill would provide that these remedies are not exclusive, as specified.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

SECTION 1. Chapter 5.3 (commencing with Section 42280) is added to Part 3 of Division 30 of the Public Resources Code, to read:

#### CHAPTER 5.3. SINGLE-USE CARRYOUT BAGS

#### Article 1. Definitions

- 42280. For purposes of this chapter, the following definitions shall apply:
- (a) "Department" means the Department of Resources Recycling and Recovery.
- (b) "Postconsumer recycled material" means a material that would otherwise be destined for solid waste disposal, having completed its intended end use and product life cycle. Postconsumer recycled material does not include materials and byproducts generated from, and commonly reused within, an original manufacturing and fabrication process.
- (c) "Recycled paper bag" means a paper carryout bag provided by a store to a customer at the point of sale that meets all of the following requirements:
- (1) (A) Except as provided in subparagraph (B), the paper earryout bag contains Contains a minimum of 40 percent postconsumer recycled materials, except as provided in subparagraph (B).
- (B) An eight pound or smaller recycled paper bag shall contain a minimum of 20 percent postconsumer recycled material.
- (2) Is accepted for recycling in curbside programs in a majority of households that have access to curbside recycling programs in the state.
- (3) Is capable of composting, consistent with the timeline and specifications of the American Society of Testing and Materials (ASTM) Standard Specification for Compostable Plastics D6400.

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(3) Has printed on the bag the name of the manufacturer, the location (country) where the bag was manufactured, and the minimum percentage of postconsumer content.

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1 (d) (1) "Reusable grocery bag" on or before June 30, 2016, means either of the following:

- (A) A bag made of cloth or other machine washable fabric that has handles.
- (B) A durable plastic bag with handles that is at least 2.25 mils thick and specifically designed for multiple reuses.
- (2) "Reusable grocery bag" on and after July 1, 2016, means a bag that meets the requirements of Section 42287.
- (e) "Reusable grocery bag producer" means a person or entity that does any of the following:
- (1) Manufactures reusable grocery bags for sale or distribution to a store.
- (2) Imports reusable grocery bags into this state, for sale or distribution to a store.
  - (3) Sells or distributes reusable bags to a store.
- (f) (1) "Single-use carryout bag" means a bag made of plastic, paper, or other material, that is provided by a store to a customer at the point of sale and that is not a recycled paper bag or a reusable grocery bag that meets the requirements of Section 42287, on and after July 1, 2016, and paragraph (1) of subdivision (d) of this section on or before June 30, 2016 subdivision (b) of Section 42287.
- (2) A single-use carryout bag does not include either of the following:
- (A) A bag provided by a pharmacy pursuant to Chapter 9 (commencing with Section 4000) of Division 2 of the Business and Professions Code to a customer purchasing a prescription medication.
- (B) A nonhandled bag used to protect a purchased item from damaging or contaminating other purchased items when placed in a recycled paper bag or reusable grocery bag.
- (g) "Store" means a retail establishment that meets any of the following requirements:
- (1) A full-line, self-service retail store with gross annual sales of two million dollars (\$2,000,000), or more, and which that sells a line of dry grocery items, canned goods, or nonfood items, and some perishable items.
- (2) Has at least 10,000 square feet of retail space that generates sales or use tax pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law (Part 1.5 (commencing with Section 7200) of

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Division 2 of the Revenue and Taxation Code) and has a pharmacy licensed pursuant to Chapter 9 (commencing with Section 4000) of Division 2 of the Business and Professions Code.

(3) Is a convenience food store, foodmart, or other entity that is engaged in the retail sale of a limited line of goods, generally including milk, bread, soda, and snack foods, and that holds a Type 20 or Type 21 license issued by the Department of Alcoholic Beverage Control.

#### Article 2. Carryout Bag Regulation Bags

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- 42281. (a) Except as provided in Section 42282, (1) On or before June 30, 2016, the requirements of this section shall apply only to a store, as that is defined in paragraph (1) or (2) of subdivision (g) of Section 42280.
- 16 (2) On and after July 1, 2016, the requirements of this section shall apply to a store, as defined in subdivision (g) of Section 18 42280.
  - (b) (1) On and after January 1, 2015, a store shall not provide a single-use carryout bag to a customer at the point of sale, except as provided in this section.
  - (2) On January 1, 2015, until June 30, 2016, a store may provide to a customer a reusable grocery bag, as defined in paragraph (1) of subdivision (d) of Section 42280.
  - (3) On and after July 1, 2016, a store shall only provide to a customer at the point of sale a reusable grocery bag, as defined in paragraph (2) of subdivision (d) of Section 42280, that meets the requirements of Section 42287.
  - (c) A store shall make reusable grocery bags available for purchase by a customer.
  - (d) Notwithstanding subdivision (b), a store may make available for purchase at the point of sale a recycled paper bag.
  - (e) Notwithstanding subdivision (b), a store may make available for purchase at the point of sale a compostable bag that, at a minimum, meets the American Society for Testing and Materials (ASTM) Standard Specification for Compostable Plastics D6400 if in the jurisdiction where the compostable bag is sold both of the *following requirements are met:*
  - (1) A majority of the residential households in the jurisdiction have access to curbside collection of food waste for composting.

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(2) The governing authority for the jurisdiction has voted to allow stores in the jurisdiction to sell to a consumer at the point of sale a compostable bag at a cost not less than the actual cost of the bag.

<del>(d)</del>

- (f) Notwithstanding any other law, on and after January 1, 2015, a store shall provide a customer participating in the California Special Supplemental Food Program for Women, Infants, and Children pursuant to Article 2 (commencing with Section 123275) of Chapter 1 of Part 2 of Division 106 of the Health and Safety Code and a customer participating in the Supplemental Food Program pursuant to Chapter 10 (commencing with Section 15500) of Part 3 of Division 9 of the Welfare and Institutions Code, with a reusable grocery bag or a recycled paper bag at no cost at the point of sale.
- (c) Notwithstanding subdivision (b), a store may make available for purchase at the point of sale a recycled paper bag.
- (f) Notwithstanding subdivision (b), a store may make available for purchase at the point of sale a compostable bag, that at a minimum meets the American Society for Testing and Materials (ASTM) Standard Specification for Compostable Plastics D6400, if both of the following requirements are met in the jurisdiction where the compostable bag is sold:
- (1) A majority of the residential households in the jurisdiction have access to curbside collection of foodwaste for composting.
- (2) The governing authority for the jurisdiction has voted to allow stores in the jurisdiction to sell to a consumer at the point of sale a compostable bag at a cost not less than the actual cost of the bags.

42282. On and after July 1, 2016, a store, as defined in paragraph (3) of subdivision (g) of Section 42280, shall comply with the same requirements of this article that are imposed upon a store, as defined in paragraph (1) or (2) of subdivision (g) of Section 42880.

#### Article 3. Reusable Grocery Bags

42287. (a) On and after July 1, 2016, a reusable grocery bag sold or provided to a store by a reusable grocery bag producer

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for purposes of this chapter shall meet all of the following requirements:

- (1) (A) Be designed and manufactured to withstand, at a minimum, 125 uses.
- (B) For purposes of this paragraph, "125 uses" means the capability of carrying a minimum of 22 pounds 125 times over a distance of at least 175 feet.
- (2) Is machine washable or made from a material that can be cleaned and disinfected.
- (3) Have Has printed on the bag, or on a tag attached to the bag that is not intended to be removed, and in a manner visible to the consumer the following information:
  - (A) The name of the manufacturer.

- (B) The location (country) where the bag was manufactured.
- (C) A—The appropriate recycling symbol or end-of-life management instructions.
  - (D) The percentage of postconsumer recycled material, if any.
- (4) It shall-Does not contain lead, cadmium, or any other heavy metal in toxic amounts. This requirement shall not affect any authority of the Department of Toxic Substances Control pursuant to Article 14 (commencing with Section 25251) of Chapter 6.5 of Division 20 of the Health and Safety Code and, notwithstanding subdivision (c) of Section 25257.1 of the Health and Safety Code, the reusable grocery bag shall not be considered as a product category already regulated or subject to regulation.
- (5) If the reusable grocery bag producer makes a claim that it is recyclable, the producer shall-demonstrate compliance with the regulations adopted by the Federal Trade Commission comply with the requirements of Part 260 of Title 16 of the Code of Federal Regulations relating to environmental marketing claims.
- (b) In addition to the requirements in subdivision (a), a reusable grocery bag made from plastic shall meet all both of the following requirements:
  - (1) On and after July 1, 2017, be made from a minimum of 20 percent postconsumer recycled material, except as provided in subdivision (d).
  - (2) In addition to the information required to be printed on the bag or on a tag, pursuant to paragraph (3) of subdivision (a), all of the following information shall be printed on the bag, or on a tag that complies with that paragraph:

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(A) A statement that the bag is a reusable bag and designed for at least 125 uses.

- (B) Instructions to return the bag to the store for recycling or to another appropriate recycling location.
- (c) A plastic reusable grocery bag that also meets the specifications of the American Society of Testing and Materials (ASTM) Standard Specification for Compostable Plastics D6400, as published in September 2004, is not required to meet the requirements of paragraph (1) of subdivision (b), but shall be labeled in accordance with the applicable state law regarding compostable plastics.

<del>(d)</del>

- (c) (1) If, after making a reasonable effort to identify postconsumer recycled material, a plastic reusable grocery bag producer is unable to obtain sufficient amounts of postconsumer recycled material to comply with this article within a reporting period because of unavailability, upon the request of the department, the producer shall demonstrate to the department the actions taken by that plastic reusable grocery bag producer to find that postconsumer recycled material.
- (2) A plastic reusable grocery bag producer making the demonstration in paragraph (1) shall make a reasonable effort to identify available supplies of posteonsumer recycled material before submitting a certification containing this information to the department pursuant to Section 42288.

(3)

- (2) A plastic reusable grocery bag producer—that—makes—a demonstration pursuant subject to paragraph (1) shall include the greatest amount of postconsumer recycled material possible in the reusable grocery bag, even if this amount is less than required by paragraph (1) of subdivision (b) and shall indicate the percentage that is postconsumer recycled material.
- 42288. (a) On or before January 1, 2016, and on January 1 every two years thereafter on a schedule and in a manner determined by the department, a reusable grocery bag producer shall submit a certification to the department for each type of reusable grocery bag that is manufactured, imported, sold, or distributed in the state and provided to a store for sale or distribution that meets the requirements of Section 42287.

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(b) A reusable grocery bag producer shall submit a fee, as established pursuant to subdivision (c), to the department with each certification submitted.

- (c) The department shall provide a system to submit certifications online.
- (d) On and after July 1, 2016, the department shall publish a list on its Internet Web site that includes both of the following:
- (1) The name, location, and appropriate contact information of a reusable grocery bag producer that is in compliance with this article.
- (2) The reusable grocery bags that are in compliance with this article.
- (c) The department shall establish a certification fee schedule that will generate fee revenues sufficient to cover all of the department's costs to enforce this article. Fee revenues shall not exceed the amount necessary to cover the department's reasonable costs to enforce this article.

<del>(f)</del>

42288. (a) The department may inspect and audit a reusable grocery bag producer subject to this article, with all costs associated with the *inspection or* audit being paid for by the reusable grocery bag producer.

<del>(g)</del>

(b) The department may test any reusable grocery bag manufactured by a reusable grocery bag producer and provided to a store for sale or distribution for compliance with this article and the regulations adopted pursuant to this article. All costs associated with the test shall be paid for by the reusable grocery bag producer.

(h)

31 (c) The department may enter into an agreement with other state entities that conduct inspections to provide necessary enforcement of this article.

<del>(i)</del>

(d) Notwithstanding Section 42289.5,—any a violation of this article by a reusable grocery bag producer shall be subject to an administrative civil penalty assessed by the department in an amount not to exceed five hundred dollars (\$500) for the first violation. A subsequent violation may be subject to an increased

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penalty of up to five hundred dollars (\$500) per violation, not to exceed five thousand dollars (\$5,000) per violation.

<del>(i)</del>

- (e) The department shall deposit all-eertification fees penalties paid pursuant to this article into the Reusable Bag Account, which is hereby created in the Integrated Waste Management Fund in the State Treasury. The moneys deposited in the Reusable Bag Account shall be expended by the department, upon appropriation by the Legislature, to assist the department with its costs of implementing this article.
- (k) The department shall deposit all penalties collected pursuant to subdivision (i) for a violation of this article into the Penalty Subaccount, which is hereby created in the Reusable Bag Account. The moneys in the Penalty Subaccount shall be expended by the department, upon appropriation by the Legislature, to assist the department with its costs of implementing this article.

#### Article 4. Reporting Requirements

- 42289. (a) On or before January 1, 2017, the department shall submit a report to the Legislature in accordance with Section 9795 of the Government Code, regarding the effectiveness of this chapter and recommendations for statutory changes to increase effectiveness, which shall include all of the following:
- (1) A compilation of state cleanup data to evaluate pollution reduction.
- (2) Recommendations to further encourage the use of reusable grocery bags by customers and stores.
- (3) An evaluation of the requirements for reusable bags specified in Section 42287.
  - (4) Distribution of recycled paper bags.
  - (5) Number and type of violations.
- (b) The department shall coordinate with other state and local agencies in compiling this report to maximize existing efforts and resources in the areas of litter reduction, water quality, and environmental protection.
- (c) Pursuant to Section 110231.5 of the Government Code, this section is repealed on January 1, 2018.

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#### Article 5. Enforcement

- 42289.5. (a) A city, a county, a city and county, or the state may impose civil liability in the amount of five hundred dollars (\$500) for the first violation of this chapter, one thousand dollars (\$1,000) for the second violation, and two thousand dollars (\$2,000) for the third and subsequent violations.
- (b) Any civil penalties collected pursuant to subdivision (a) shall be paid to the office of the city attorney, city prosecutor, district attorney, or Attorney General, whichever office brought the action. The penalties collected pursuant to this section by the Attorney General may be expended by the Attorney General, upon appropriation by the Legislature, to enforce this chapter.
- (c) This section does Subdivisions (a) and (b) shall not apply to a violation of Article 3 (commencing with Section 42287).
- (d) This chapter shall not be exclusive and shall not limit the ability of a city, county, city and county, or the state to pursue enforcement pursuant to Chapter 5 (commencing with Section 17200) of Part 2 of Division 7 of the Business and Professions Code.