## **TOWN OF FAIRFAX**

# 2019 - 2020 Operating and Capital Improvement ADOPTED Budget



MAYOR Barbara Coler

VICE MAYOR Renée Goddard

COUNCIL MEMBERS
Bruce Ackerman
Peter Lacques
John Reed



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June 5, 2019

## Town of Fairfax Proposed Operating and Capital Budgets for Fiscal Year 2019-20

Dear Mayor and Town Council:

I am pleased to present the proposed Fiscal Year 2019-20 Operating and Capital Improvement Budget. The proposed FY19-20 Operating and Capital Improvement budget is approximately \$13.7 million of which \$10.7 million is allocated for general fund operations, \$1.9 million for the capital improvement program (CIP), and \$1.1 million for special fund expenses/debt service.

The proposed budget does draw down General Fund reserves (approx. \$150,000) for one-time expenditures such as the purchase of new financial software (\$100,000) for the Town. However, this was an anticipated expense as the Town has been "saving" for this purchase since FY13-14 (6 years).

For this year's "Budget Message", we've decided to try a different approach. The message will now serve as a Budget Executive Summary. The Five Year Forecast including Future Challenges and Expenditure and Revenue Detail will be in separate section in the budget. Our hope is that a shorter "Budget Message" will encourage more residents to review the budget and that the Executive Summary will be easier to access and read electronically.

The Executive Summary is broken into seven (7) sections:

- General Fund Expenditures
- General Fund Revenue
- Other Revenue Sources
- General Fund Reserves
- Five Year Capital Improvement Program
- Five Year General Fund Forecast
- Future Financial Challenges

<sup>&</sup>lt;sup>1</sup> As clarification, this is the Town's Manager's message for the proposed budget and, as a result, does not typically reflect the revisions made by the Town Council during the budget approval process. However, this year there was sufficient time to include the Council's revisions from the workshop into the proposed budget presented at the public hearing.

## **EXECUTIVE SUMMARY- FY19-20 OPERATING AND CAPITAL BUDGET**

The total Fiscal Year 2019-2020 (FY19-20) Operating and Capital budget is approximately \$13.7M of which approximately \$10.7M is allocated for general fund operations including equipment/vehicle purchases, \$1.9M for capital improvement projects (CIP), and \$1.1M for other expenses such as the debt service for Measure K bonds and refinancing of the Town's retirement side fund. While the FY19-20 total operating and capital budget is approximately the same as last year's adopted budget, there are significant differences.

The Proposed FY19-20 operating expense are approximately 5.8% or \$570,000 higher than the adopted FY18-19 budget. Overall, the increased expenses are offset by projected increases in General Fund revenues and transfers. Specifically, General Fund revenues are projected to increase by approximately \$300,000 or 4.3% above the FY18-19 adopted budget. Transfers to the General Fund from other revenue sources are approximately \$275,000 more than the adopted FY18-19 budget.

At year end FY19-20, we anticipate the Town will draw down on GF fund balance by approximately \$118,000 for one-time expenses while maintaining an operating reserve of 36.3% of operating expenses which is well above the Town's policy to maintain a 25% reserve. It should be noted that the Town is projected to begin FY19-20 with \$4 million in General Fund reserves, which is \$200,000 higher than we estimated in the FY18-19 adopted budget.

## **General Fund Expenditures**

The General Fund is the operating fund for all municipalities. While the Town has total of eight (8) General Fund type "accounts", the primary operating fund for the Town is General Fund #01 which contains 98% of the Town's projected expenses. Table A below compares the FY19-20 proposed General Fund 01 (GF) budget to the adopted FY18-19 budget.

Table A

APPROPRIATIONS by Object			Benefits & Payroll Cost		Retirement & Sidefund		rofessional Services	S	Supplies & Tools	•	Other Operating	FY 2019-20 PROPOSED
FY19-20 PROPOSED GENERAL FUND BUDGET	\$ 3,234,785	\$ 1,	059,864	\$1	,189,361	\$	3,707,209	\$	113,528	\$	1,206,837	\$ 10,511,584
FY18-19 ADOPTED GENERAL FUND BUDGET	\$ 3,126,543	<u>\$1,</u>	009,906	\$1	,115,733	\$	3,509,689	\$	112,528	\$	1,065,056	\$ 9,939,456
Variance	\$ 108,242	\$	49,958	\$	73,628	\$	197,520	\$	1,000	\$	141,781	\$ 572,128
Variance in %	3.3%		4.7%		6.2%		5.3%		0.9%		11.7%	5.8%

The expenditure increases are summarized as follows:

- Salaries and wages increased by 3.3% which reflects the approved MOU for bargaining groups and the restructuring of the Recreation and Community Services department.
- ➤ Benefits & payroll costs increased by 4.7% which is primarily related to increases in health costs.
- ➤ Retirement costs increased by 6.2% reflecting the reduction in the CalPERS discount rate and corresponding increase in the contribution rates.

- Professional services increased by 5.3% reflecting significant increases for Fire services related to retirement and health care. Fire services are provided by the Ross Valley Fire Department (RVFD) JPA. The cost for RVFD represents approximately 70% of the professional services budget. Approximately 59% (\$120,000) of the total increase in professional services is for Fire. The \$120,000 also includes an additional \$25,000 for vegetation management activities (e.g., goats, tree contractors). Election costs of \$40,000 are also significantly higher for the last odd-year local election.
- Other Operating expenses increased by 11.7%. Specifically, the Town's contribution for yellow bus services in Ross Valley increased by \$20,000, the Chipper Day budget increased by \$80,000, and increases in insurance and other outside agency costs.
- The proposed budget includes the Council's suggested narrative and budget revisions discussed at the Council's May 10<sup>th</sup> budget workshop. Specifically, the Council increased the budget for Chipper Days by \$30,000 from \$60,000 to \$90,000.

The \$570,000 does not include \$100,000 for a one-time purchase of new financial software for the Town. This purchase comes from the Office Equipment Replacement Fund (Fund 08) in which the Town has been saving for the software purchase over the past 6 years. The Equipment Replacement Fund (Fund 03) is also not included in the above Table A. Fund 03 is used to pay for vehicle and copier leases. These payments are the same as FY18-19. Please see pg. ix for a more detailed analysis of expenditure increases by department/division.

## General Fund Revenues

Overall, the Table below indicates General Fund Revenues are projected to increase by approximately \$300,000 or 4.3% above the FY18-19 adopted budget.

The following are the revenue highlights:

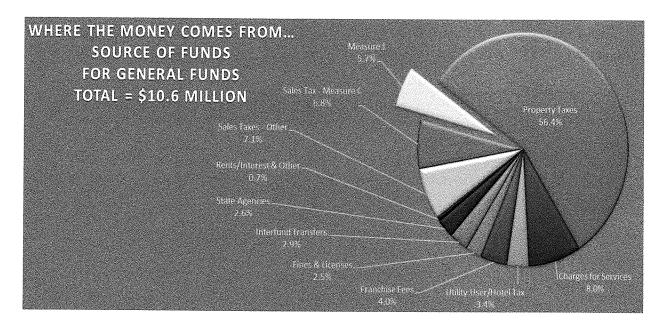
#### PROJECTED GENERAL FUND REVENUES

	Ado	pted Budget	Pro	posed Budget	•	
Revenue Detail		FY18-19		FY19-20	Variance	Var. in %
Property Tax	\$	4,265,964	\$	4,369,900	\$ 103,936	2.4%
Sales Tax (1%)	\$	756,594	\$	756,300	\$ (294)	0.0%
Measure D&C Sales Tax (0.75%)	\$	681,000	\$	724,000	\$ 43,000	6.3%
Franchise Fees	\$	392,000	\$	430,000	\$ 38,000	9.7%
Utility	\$	360,000	\$	361,000	\$ 1,000	0.3%
Other Revenues	\$	585,742	\$	704,100	\$ 118,358	20.2%
Total General Fund Revenues	\$	7,041,300	\$	7,345,300	\$ 304,000	4.3%

- ➤ Property tax revenues are projected to increase by approximately 2.4% or \$100,000 compared to the FY18-19 budget. This reflects the fact that most of the property reassessments have been completed and the Town should expect modest increases in the future.
- Sales tax is projected to increase by approximately 3% above the FY18-19 adopted budget. The Town's sales tax consultant anticipates no growth in the 1% portion of the tax. However, the add-on 3/4 cent sales tax (Measure C) is projected to grow by approximately

- 6%. The add-on sales tax captures auto sales and on-line purchases.
- The *other revenue* includes business license, interest, fines, and recreation fees. Of the \$118,000, \$85,000 is from increases in the LAIF (local agency investment fund for California) interest rate. In March 2019, LAIF was at 2.55% which is approximately 1% higher than it was one year ago.

The chart below shows that property and sales taxes represent approximately 70% of the Town's total sources of revenue. Measure J represents approximately 6% of total revenue. Please see pg. xi for more detail.



## **Other Revenue Sources**

As stated above, the Town has total of eight (8) General Fund type "accounts." General Fund (Fund 01) accounts for approximately 70% of the Town's total revenue sources used to offset expenses. There are two other General Fund accounts that generate approximately 20% of the Town's revenues: Building & Planning fees (Fund 04) and Retirement Fund (Fund 06). Planning & Building fees are projected in FY19-20 to be the same as in FY18-19. However, the Retirement Fund will transfer about \$225,000 more to offset operational costs.

The remaining 10% of the Town's General Fund revenues are transfers from Special Funds such as the Police Fund, Measure J, and Gas Tax. Special Funds are restricted funds that can only be used for specific purposes. For example, a portion of Gas Tax funds are used to fund the operations of the Public Works Street Maintenance Division. Special revenue funds will transfer in approximately \$50,000 more to the General Fund in FY19-20 when compared to FY18-19.

## **General Fund Reserves**

At year end FY19-20, we anticipate the Town will draw down on GF fund balance by approximately \$118,000 for one-time expenses while maintaining an operating reserve of 36.3% of operating expenses which is well above the Town's policy to maintain a 25% reserve. It

should be noted that the Town is projected to begin FY19-20 with \$4 million in General Fund reserves, which is \$200,000 higher than we estimated in the FY18-19 adopted budget.

The Table below shows the project breakdown of GF reserve fund balances. "Designated" means the funds are reserved for specific uses by either Council policy or legal funding restriction.

General	Funds Appropriations		10,691,363	100.0%
****************			1	
Fund #	Description			% of GF Approp.
02	Dry Period Reserve	Undesignated	1,000,000	9.4%
01	General Fund	Undesignated	2,119,165	19.8%
03	Equipment Replacement	Designated	302,652	2.8%
04	Building & Planning Fees	Designated	92,918	0.9%
05	Building Reserve	Designated	65,000	0.6%
06	Retirement	Designated	262,809	2.5%
08	Office Equipment	Designated	38,600	0.4%
Total Ge	neral Fund Reserves		3,881,143	36.3%
		Designated	761,978	7.1%
		Undesignated	3,119,165	29.2%

The reserve designations are characterized as follows:

- ➤ The Dry Period reserve is for economic downturns and emergencies such as the damage caused by the 2017 winter storms.
- > The General Fund reserve is not specifically designated for any uses.
- Equipment Replacement reserve (Fund 03, pg. 57) is for future vehicle replacement and storm water pollution improvements needed in future years. Current vehicle and solar panel leases are charged to this fund.
- The Building and Planning reserve is for economic downturns which affect fee/permit revenues. The department would be able to tap into the reserves to keep operating at the same staffing level during the downturn.
- ➤ Building Improvement reserve (Fund 05, pg. 59) is for needed building improvements in the future such as roof repair.
- Retirement reserve (Fund 06, pg. 60) is the only "Restricted" fund because it can only be used for retirement costs.
- ➤ Office Equipment (Fund 08, pg. 62) includes the leases for the Town's copiers and saves for the replacement of the Town's computers and servers in the future.

## Five-Year Capital Improvement Program (5 Yr. CIP)

The Five-Year CIP allows the Council to set priorities for future projects and assess the availability of funding. The Council only adopts the first year of the 5 Yr. CIP. While the total Five-Year CIP budget is approximately \$15,300,000, the budget for FY19-20 is approximately \$1,950,000. The funding comes from a variety of federal, state, local grants such as the Highway Bridge Program, FEMA, sales tax from TAM, gas tax, County loan, Measure C,

Measure J, and Measure A Park money.

The FY19-20 CIP is approximately \$550,000 lower than the previous year's CIP because the Town completed the Forrest Rd. road stabilization and the Parkade Improvement projects. The CIP does carry-over projects from FY18-19 CIP such as general street resurfacing and repair, FEMA, downtown sidewalks, and bridge improvements. The FY19-20 CIP does include funding for street resurfacing/maintenance improvements (approx. \$520,000) at approximately the same level (approx. \$560,000) as the previous year. The slight reduction in funding is for street improvements which reflect the completion of the road repaving project on Scenic Road from Shapiro to Bay.

The proposed CIP does include the repaving portions of upper Scenic Road and continued implementation of projects listed in the Pavement Management Plan (see appendix A-8) The CIP also continues to budget significant funding for pedestrian trail improvements and the replacement of downtown sidewalks. For more information on the Five-Year CIP, please refer to the CIP list on pg. 76.

## Five Year General Fund Forecast

The Table below shows projected revenues and expenses over the Five Year Forecast period. The Forecast shows that over the five-year period revenues will match expenditures. The Town's GF reserves are projected to slightly increase over the Forecast period. In FY21-22, the Town will have paid off its CalPERS side fund retirement debt obligations. This will result in a "savings" of approximately \$200,000-\$250,000 in annual principal payments.

## Five Year General Fund Forecast

•		Proposed FY19-20		Projected FY20-21		Projected FY21-22		Projected FY22-23		Projected FY23-24
Total General Funds Appropriation	\$	10,691,340	\$	10,950,883	\$	11,081,823	\$	11,481,214	\$	11,723,073
GF Revenue (taxes, fees) Other GF Rev* Net Transfers in to GF** Subtotal GF Revenue	\$ \$ \$	7,345,300 2,335,000 893,000 10,573,300	\$ \$ \$ \$	7,731,918 2,303,375 932,000 10,967,293	•	7,922,381 2,390,959 941,000 11,254,340	\$ \$ \$ \$	8,113,999 2,420,733 950,000 11,484,732	\$ \$ \$	8,309,108 2,481,252 959,000 11,749,360
Net Surplus(Deficit) to GF reserves Ending GF Bal In % of GF Exp	\$ \$	(118,040) 3,875,000 36.2%	,	16,410 3,891,410 35.5%	\$	172,517 4,063,927 36.7%	\$	3,518 4,067,445 35.4%	\$	26,286 4,093,731 34.9%

Please refer to Five Year Forecast (pg. xii) for more detail.

## **Future Financial Challenges**

The renewal of the Special Municipal Tax (Measure J) is one of the greatest challenges facing the Town over the next five-year period. Measure J is a five -year, special municipal services tax of \$195 per dwelling unit and business occupancy. Measure J will expire in June 2020. The Table below shows the budgetary allocations of Measure J over the past five years.

#### **USE OF MEASURE J FUNDS**

						5yr
Services	 FY14-15	FY15-16	FY16-17	FY17-18	FY18-19	Total
BUDGETED						:
Police	\$ 148,000	\$ 384,099	\$ 360,600	\$ 272,100	\$ 322,100	\$1,486,899
Fire	150,000	150,000	250,000	250,000	262,000	1,062,000
Youth & Senior Programs	25,000	28,000	28,000	38,000	38,000	157,000
Public Works Improvements	69,000	132,000	40,000	100,000	40,000	381,000
Matching funds for grants	 68,000	68,000	63,000	 81,500	60,000	340,500
Total Budgeted	\$ 460,000	\$ 762,099	\$ 741,600	\$ 741,600	\$ 722,100	\$3,427,399

For FY18-19, over 80% of Measure J revenues are used to fund Police and Fire services. Over the past five years, over 74% of the Measure J funds have been used to fund Police and Fire services.

While the Town's financial position has improved significantly since 2009, the special municipal services tax (Measure J) remains a key financial component of the Town's revenue sources. Measure J provides funding to:

- Keep our local Police Station open 24/7
- Maintain Fire Department services
- Fund Public Works/safety projects such as pedestrian trails and matching grants for capital projects such as street repaving
- Enhance Youth and Senior programs

While the Council has stated it plans to place the renewal on the November 5, 2019 ballot, we can't overstate the need for the community to renew the tax. Without an extension, the Town would face a 6% shortfall in revenues. The below graph shows the impact to General Reserves without a renewal of Measure J and no reduction in current operating expenses. In five years, the Town's reserves would drop from 36% to less than 8% of operating expenses.

Graph C: General Fund Reserves w/o Measure J

Obviously, the Town would make the required corresponding decrease in expenditures prior to FY23-24, but this would, no doubt, have a major adverse impact to service levels. Please refer to the Five Year Forecast (pg. xv) for more detail.

## Special Thanks

I would like to thank the Town staff for their input and insights as we prepared this draft document, with special appreciation to our Finance staff, mainly Finance Director, Michael Vivrette, for continuing his efforts to refine the budget format with a goal of creating a more transparent and readable budget.

On behalf of Town staff, our continued "thanks" to all the Fairfax residents who supported the Town's various tax measures in the past and, hopefully, in the future. Staff members continue to wear multiple hats to balance the competing priorities of the Town. I continue to be impressed by our dedicated staff and the pride they take in doing their work. That attitude combined with the efforts of our numerous volunteers allows us to accomplish much more than we could otherwise. That is the essence of the Fairfax way.

This past year the Town completed its largest project in quite a while: the much needed Parkade Improvement Project. This project combined with policy discussions regarding cannabis and 5-G wireless facilities tested the endurance and fortitude of the Council. As to be expected, the Council demonstrated its continued ability to weather the storms and the leadership required to meet these challenges head on. I look forward to working with Council and community to continue our on-going goal of enhancing the quality of life in Fairfax.

Lastly, we all need to remember to Keep Smiling ©

Respectfully Submitted,

Town Manager

## EXPENDITURE AND REVENUE ANALYSIS

This section provides more detail on General Fund expenditures and revenues.

## **Expenditures**

The Table below compares the proposed FY19-20 operating budget to the FY18-19 budget by department/division. Total proposed expenditures are 5.8% higher than in FY18-19.

**TABLE- EXPENDITURE COMPARISON** 

APP	ROPRIATIONS SUMMARY	FY 2018-19	FY 2019-20	١ ا	Variance	Variance
		Adopted	Proposed	<u> </u>		In %
Act.	Department/Division					
	Town Council	32,080	32,035	\$	(45)	-0.1%
112	Town Treasurer	4,800	4,926	\$	126	2.6%
116	Independent Auditor	57,750	60,638	\$	2,888	5.0%
121	Town Attorney	190,000	190,000	\$	-	0.0%
	Total Town Council	284,630	287,598	\$	2,969	1.0%
244	Town Manager			\$	-	,
	Town Clark	198,980	205,461	\$	6,481	3.3%
	Town Clerk	213,290	176,836	\$	(36,454)	-17.1%
	Elections	5,000	45,000	\$	40,000	800.0%
-	Personnel	76,747	78,242	\$	1,495	1.9%
241	Finance	312,328	329,717	\$	17,390	5.6%
	Total General Administration	806,345	835,257	\$	28,912	3.6%
	Diameter			\$	-	
	Planning	528,351	544,068	\$	15,718	3.0%
321	Building Inspection & Permits	245,150	253,160	\$	8,011	3.3%
	Total Development Services	773,500	797,228	\$	23,728	3.1%
411	Deline			\$	~	
	Police	3,338,412	3,615,037	\$	276,625	8.3%
	Special Police Expenses	~	•	\$		
	Disaster Preparedness	14,700	16,700	\$	2,000	13.6%
421_	Ross Valley Fire Service	2,426,916	2,544,210	\$	117,294	4.8%
	Total Public Safety	5,780,028	6,175,947	\$	395,919	6.8%
	B. I. B. A.			\$	-	
	Public Works Administration	277,015	270,665	\$	(6,350)	-2.3%
	Street Maintenance	399,578	422,605	\$	23,026	5.8%
	Street Lighting & Traffic Signals	98,000	110,000	\$	12,000	12.2%
513_	Storm Damage FEMA	_	_	\$	-	
	Total Public Works	774,593	803,269	\$	28,676	3.7%
				\$	-	
	Community Services	32,170	35,082	\$	2,912	9.1%
	Recreation	56,371	61,356	\$	4,985	8.8%
	Fairfax Recreation	123,820	152,171	\$	28,351	22.9%
622_	Summer Camps	14,400	15,100	\$	700	4.9%
	Total Recreation & Community Services	226,761	263,709	\$	36,948	16.3%
				\$		
	Park Maintenance	254,511	261,737	\$	7,227	2.8%
	Rental Facilities-WC & Ballfield	75,504	77,812	\$	2,308	3.1%
	Building Maintenence	_	-	\$	-	0.0%
	Total Parks & Facility Maintenance	330,015	339,550	\$	9,535	2.9%
				\$	-	
715	Non Departmental	963,583	1,009,026	\$	45,443	4.7%
-	TOTAL GENERAL FUND APPROPRIATIONS	9,939,456	10,511,584	\$	572,128	5.8%

The following is brief explanation for any increase/decrease of 4.5% or more in the proposed FY19-20 operating budget compared to the FY18-19 budget:

- Independent Auditor (Activity #116, pg. 15 of the budget)- Increase in contractual services.
- Town Manager (#211, pg. 17)- Reflect increases in retirement/UAL costs, medical insurance, and cost of living adjustments.
- Town Clerk (#221, pg. 20)- The reduction reflects the completion of the redesign of the Town's website and moving the costs for website maintenance/management to Recreation and Community Services.
  - ➤ Elections (#222, pg. 21)- The \$45,000 is the high end of the County of Marin's estimated cost to conduct the local election. Per State Law, municipalities were required to move their local elections to even-numbered years by November 2022 in order to increase voter participation. Most of the Marin agencies chose to extend current terms and moved the November 2019 election to November 2020. The result is the cost for the remaining Marin agencies, such as Fairfax, who choose to keep the November 2019 election will be dramatically higher because there are significantly fewer agencies to share the elections costs with. We anticipate election costs in future even-numbered years will be less than \$10,000.
- Finance (#241, pg. 25) The majority of the increase is for additional financial reports required by the State and other agencies.
- Police (#411, pg. 32)- Approximately 1/3 of the percentage increase is due to the FY18-19 budget understating the CalPERS UAL contribution. Staff inadvertently used an older estimate for the FY18-19 budget. The remainder of the increase is due to increases in medical premiums, contractual cost of living adjustments, and increases in retirement costs due to the CalPER's reduction in their discount rate.
- Disaster Preparedness (#418, pg. 34) The budget includes an additional \$2,000 for disaster preparedness materials for a total of \$5,000.
- Fire (#421, pg. 36) The increase is primarily due to increases in retirement and UAL costs, cost of living adjustments, and Fire Prevention/Inspection costs. The budget allocates \$100,000 for Fire Prevention/Inspection costs of which approximately 50% pays for the town's share of the expanded services provided by Ross Valley Fire and the other 50% is for the Town's own vegetation management activities on its open space properties.
- ➤ Street Maintenance (#511, pg. 41) This reflects an increase, over the past years, in required outside services such as tree contractors and general pavement repair.
- ➤ <u>Street Lighting & Traffic Signals (#512, pg. 42)</u>- This reflects the increased cost for services to maintain and repair streetlights and traffic signals.
- Recreation and Community Services (RCS: #616, 617,621, 622, pg. 49-52) The budget

increase is due to the restructuring of the department to better reflect responsibilities and provide a more focused delivery of services. In addition, Town-wide communication and marketing efforts have been transferred to RCS from the Town Clerk's Division. Approximately \$25,000 of costs was moved from the Town Clerk's budget to RCS.

Non-Departmental (#715, pg. 54)- This activity encompasses all those general operating costs that are not assigned to specific departments/divisions such as insurance/claims, animal control services, and retiree health contributions. Items of note are that the Town increased its contributions for the Ross Valley Yellow Bus Service by \$20,500 from \$10,000 to \$30,500 (same as San Anselmo) due to the reallocation of funding by TAM and the County, increased funding for Chipper Days by \$70,000² from \$20,000 to \$90,000.

## **General Fund Revenues**

Overall, Table C below indicates General Fund Revenues are projected to increase by approximately \$300,000 or 4.3% above the FY18-19 adopted budget. While property and sales taxes are projected to increase, the largest percentage increases are in recreation/class fees and LAIF interest rate. Recreation fees reflect increases in contract fees and user participation. In March 2019, LAIF was at 2.55% which is approximately 1% higher than it was one year ago.

**TABLE C- PROJECTED GENERAL FUND REVENUES** 

	Add	pted Budget	Pre	oposed Budget		
Revenue Detail		FY18-19		FY19-20	Variance	Var. in %
Property Tax	\$	4,265,964	\$	4,369,900	\$ 103,936	2.4%
Sales Tax (1%)	\$	756,594	\$	756,300	\$ (294)	0.0%
Measure D&C Sales Tax (0.75%)	\$	681,000	\$	724,000	\$ 43,000	6.3%
Utility	\$	360,000	\$	361,000	\$ 1,000	0.3%
Subtotal Taxes	\$	6,063,558	\$	6,211,200	\$ 147,642	2.4%
OtherRevenues						
Franchise Fees	\$	392,000	\$	430,000	\$ 38,000	9.7%
Business License	\$	130,000	\$	132,000	\$ 2,000	1.5%
Fines	\$	124,000	\$	130,000	\$ 6,000	4.8%
Rental & Maintenance Fees	\$	25,000	\$	25,000	\$ - -	0.0%
Revenues from other Agencies	\$	48,812	\$	50,700	\$ 1,888	3.9%
Recreation/Class Fees	\$	105,130	\$	125,600	\$ 20,470	19.5%
Interest/LAIF	\$	41,300	\$	126,300	\$ 85,000	205.8%
Charges for Svc/Other	\$	111,500	\$	114,500	\$ 3,000	2.7%
Subtotal Other Rev	\$	977,742	\$	1,134,100	\$ 156,358	16.0%
TOTAL GENERAL FUND REVENUE	\$	7,041,300	\$	7,345,300	\$ 304,000	4.3%

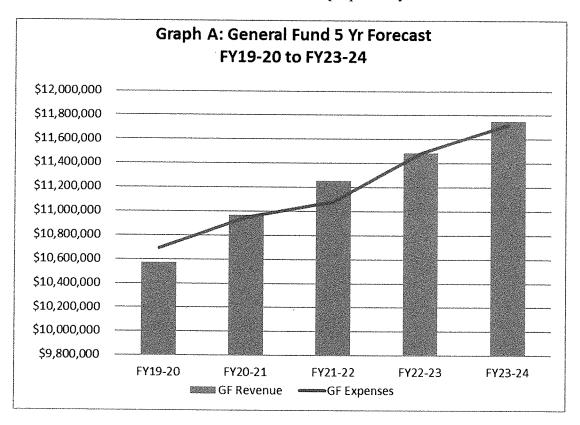
<sup>&</sup>lt;sup>2</sup> At its budget workshop, the Council increased the budget for Chipper Days by \$30,000 from the proposed \$60,000 to \$90,000.

- ➤ Property tax revenues are projected to increase by approximately 2.4% or \$100,000 compared to the FY18-19 budget. This reflects the fact that most of the property reassessments have been completed and the Town should expect modest increases in the future.
- Sales tax is projected to increase by approximately 3% above the FY18-19 adopted budget. The Town's sales tax consultant anticipates no growth in the 1% portion of the tax. However, the add-on 3/4 cent sales tax (Measure C) is projected to grow by approximately 6%. The add-on sales tax captures auto sales and on-line purchases.
- > Franchise fees reflect the increase in fees for Marin Sanitary Services
- The *other revenue* includes business license, interest, fines, and recreation fees. Of the \$118,000, \$85,000 is from increases in the LAIF (local agency investment fund for California) interest rate. In March 2019, LAIF was at 2.55% which is approximately 1% higher than it was one year ago.

Property and sales taxes represent approximately 70% of the Town's total sources of revenue. Measure J represents approximately 6% of total revenue.

## FIVE YEAR GENERAL FUND FORECAST

The Five-Year Forecast (Forecast) allows the Town Council an opportunity to plan based on projected revenues and expenditures. Graph A shows the Town will NOT need to draw down into General Fund Reserves during the Forecast period. The Forecast assumes no significant cuts to service levels and the renewal of Measure J as proposed by the Town Council.



The Table below shows projected revenues and expenses over the Five Year Forecast period. The Forecast shows that over the five-year period revenues will match expenditures. The Town's GF reserves are projected to slightly increase over the Forecast period. In FY21-22, the Town will have paid off its CalPERS side fund retirement debt obligations. This will result in a "savings" of approximately \$200,000 to 250,000 in annual principal payments.

TABLE A
Five Year General Fund Forecast

	Proposed FY19-20	Projected FY20-21	Projected FY21-22	Projected FY22-23	Projected FY23-24
Total General Funds Appropriation	\$ 10,691,340	\$ 10,950,883	\$ 11,081,823	\$ 11,481,214	\$ 11,723,073
GF Revenue (taxes, fees)	\$ 7,345,300	\$ 7,731,918	\$ 7,922,381	\$ 8,113,999	\$ 8,309,108
Other GF Rev*	\$ 2,335,000	\$ 2,303,375	\$ 2,390,959	\$ 2,420,733	\$ 2,481,252
Net Transfers In to GF**	\$ 893,000	\$ 932,000	\$ 941,000	\$ 950,000	\$ 959,000
Subtotal GF Revenue	\$ 10,573,300	\$ 10,967,293	\$ 11,254,340	\$ 11,484,732	\$ 11,749,360
Net Surplus(Deficit) to GF reserves	\$ (118,040)	\$ 16,410	\$ 172,517	\$ 3,518	\$ 26,286
Ending GF Bal	\$ 3,875,000	\$ 3,891,410	\$ 4,063,927	\$ 4,067,445	\$ 4,093,731
In % of GF Exp	 36.2%	 35.5%	36.7%	35.4%	34.9%

Table A above does indicate the Town will maintain a robust GF reserve balance above 30% by adding incremental to GF reserves each year.

Table B below shows the breakdown of General Fund Revenues. For FY19-20, we are projecting that property taxes will grow by a modest 2.5% per year. This conservation estimate reflects the fact that most properties will have been reassessed from the recession and that property taxes will grow at the maximum statutory increase of 2% per year plus reassessments due to home sales or improvements. Our sales tax consultant projects that sales tax will grow between 3% to 3.5% per year.

For Forecast purposes, most of the other revenues are kept relatively flat. The exceptions are that "Franchise Fees" are increased by 4% per year reflecting modest annual increases in Marin Sanitary Service fees and Recreation/Class Fees are increased by 4% per year which reflects increases in rental and program fees.

TABLE B

GENERAL FUND REVENUE 5 YEAR FORECAST

Revenue Detail		Adopted FY18-19	-	Proposed FY19-20		Projected FY20-21	Projected FY21-22	Projected FY22-23	Projected FY23-24		
Property Tax	\$	4,265,964	\$	4,369,900	\$	4,479,148	\$ 4,586,647	\$ 4,696,727	\$	4,809,448	
Sales Tax (1%)	\$	756,594	\$	756,300	\$	787,308	\$ 819,588	\$ 847,454	\$	873,725	
Measure D&C Sales Tax (0.75%)	\$	681,000	\$	724,000	\$	747,892	\$ 769,581	\$ 792,668	\$	814,863	
Utility	\$	360,000	\$	361,000	\$	362,805	\$ 364,619	\$ 366,442	\$	368,274	
Subtotal Taxes	\$	6,063,558	\$	6,211,200	\$	6,377,153	\$ 6,540,435	\$ 6,703,291	\$	6,866,310	
Other Revenues											
Franchise Fees	\$	392,000	\$	430,000	\$	447,200	\$ 465,088	\$ 483,692	\$	503,039	
Business License	\$	130,000	\$	132,000	\$	132,660	\$ 133,323	\$ 133,990	\$	134,660	
Fines	\$	124,000	\$	130,000	\$	132,600	\$ 135,252	\$ 137,957	\$	140,716	
Rental & Maintenance Fees	\$	25,000	\$	25,000	\$	26,250	\$ 27,563	\$ 28,941	\$	30,388	
Revenues from other Agencies	\$	48,812	\$	50,700	\$	50,954	\$ 51,208	\$ 51,464	\$	51,722	
Interest (LAIF)	\$	41,300	\$	126,300	\$	126,300	\$ 126,300	\$ 126,300	\$	126,300	
Recreation/Class Fees	\$	105,130	\$	125,600	\$	129,368	\$ 133,249	\$ 137,247	\$	141,364	
Charges for Svc/LAIF/Other	\$	111,500	\$	114,500	\$	119,500	\$ 119,500	\$ 119,500	\$	119,500	
Subtotal Other Rev	\$	977,742	\$	1,134,100	\$	1,164,832	\$ 1,191,483	\$ 1,219,090	<u>\$</u>	1,247,688	
TOTAL GENERAL FUND REVENUE	\$	7,041,300	\$	7,345,300	\$	7,541,984	\$ 7,731,918	\$ 7,922,381	\$	8,113,999	
	% iı	ncrease		4.3%		2.7%	2.5%	2.5%		2.4%	

Table C below shows that General Fund (GF) revenues are projected to grow by approximately 4.3% in FY19-20 and then increase an average 2.5% per year from FY20-21 to FY23-24. GF expenditures will also experience a significant increase of over 7% in FY19-20 and then average approximately 2.9% per year over the remaining four-year period. In FY19-20, the \$670,000 includes a one-time \$100,000 purchase of new financial software for the Town. Adjusting the \$670,00 for this one time purchase, the Proposed FY19-20 operating expense are approximately 5.8% or \$570,000 higher than the adopted FY18-19 budget.

TABLE C

GENERAL FUND REVENUE AND EXPENDITURE FORECAST IN %

	 Adopted FY18-19	Proposed FY19-20	Projected FY20-21	Projected FY21-22	Projected FY22-23		Projected FY23-24
Total GF Revenue*	\$ 7,041,300	\$ 7,345,300	\$ 7,541,984	\$ 7,731,918	\$ 7,922,381	\$	8,113,999
Rev. Incr. from prior yr adopted budget	\$ 514,200	\$ 304,000	\$ 196,684	\$ 189,934	\$ 190,463	\$	191,618
Increase in %	7.3%	4.3%	2.7%	2.5%	2.5%		2.4%
Total GF Expenses	\$ 10,021,145	\$ 10,691,340	\$ 10,950,883	\$ 11,081,823	\$ 11,481,214	\$	11,723,073
Exp. Incr. from prior yr adopted budget	\$ 526,753	\$ 670,195	\$ 259,543	\$ 130,940	\$ 399,391	\$	241,859
Increase in %	 6.0%	7.3%	2.6%	 1.2%	3.6%	!	4.2%

<sup>\*</sup> GF revenue does not include transfers or special revenue

The Forecast includes projected step increases and modest cost of living increases. Health care costs are estimated to increase annually by 6% which reflects the recent increases in Kaiser Health rates.

Retirement costs are estimated to increase by a more stable average of 8% per year due to CalPERS completing the phase-in of its interest rate assumptions from 7.5% to 7.0%. However, the Town will have paid off its CalPERS side fund retirement debt obligations in FY21-22. This will result in a "savings" of approximately \$200,000-250,000 in principal payments.

Except for Fire services, all other non-personnel expenses are increased by 2% per year. The Town's contribution to Fire is projected to increase an average of 4.5% per year, primarily due to retirement costs. Increases in health and retirement costs continue to represent the most significant impact to future budgets. Unfortunately, we have little control over those two factors.

As an offset against projected increases in expenditures, the Forecast does assume savings from some staff turnover/retirements, reductions in on-going operating costs associated with one-time expenditures (e.g., financial software), and reductions in the amount of the pre-payment toward unfunded retirement liability.

## Future Financial Challenge

One major assumption of the Five-Year Forecast is the renewal of Measure J, the Special Municipal Tax of \$195 per residential/commercial unit, in 2019. Without a renewal, the tax would expire June 2020 which is reflected in Table D below. More significantly, Table D indicates that in FY20-21 the Town would need to fill an estimated \$713,000 gap in revenue

which represents approximately 6% of General Fund expenditures. Without a replacement revenue source, this would necessitate a major restructuring of how the Town provides services such as Police and Public Works.

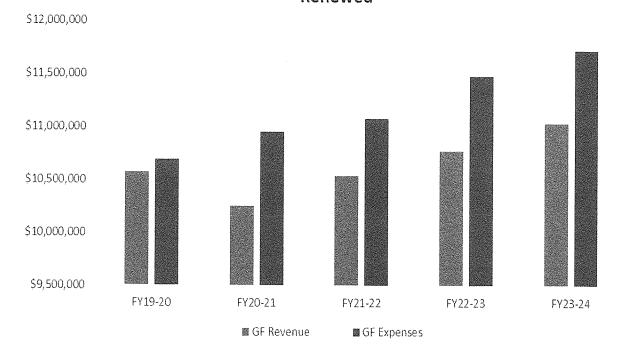
Table D shows that unless the Town adopted major budget cuts, it would need to dip into GF reserves at an unsustainable pace beginning in FY20-21.

TABLE D
Revenue Scenarios Five Year Forecast

	Proposed	Projected		Projected	Projected	Projected
	FY19-20	 FY20-21		FY21-22	FY22-23	FY23-24
Total GF Appropriations	\$ 10,691,340	\$ 10,950,883	\$	11,481,214	\$ 11,481,214	\$ 11,723,073
Total GF Revenues and Transfers	\$ 10,573,300	\$ 10,967,293	″ <u>\$</u>	11,254,340	\$ 11,484,732	\$ 11,749,360
Surplus (Deficit)	\$ (118,040)	\$ 16,410	\$	(226,874)	\$ 3,518	\$ 26,286
Less Special Municipal Tax (Measure J)	\$ -	\$ (713,000)	\$	(713,000)	\$ (713,000)	\$ (713,000)
Adjusted Surplus(deficit)	\$ (118,040)	\$ (696,590)	\$	(939,874)	\$ (709,482)	\$ (686,714)
Proj. GF Fund Balance	\$ 3,933,960	\$ 3,237,370	\$	2,297,496	\$ 1,588,014	\$ 901,300
In % of GF Exp	36.8%	29.6%		20.0%	13.8%	7.7%

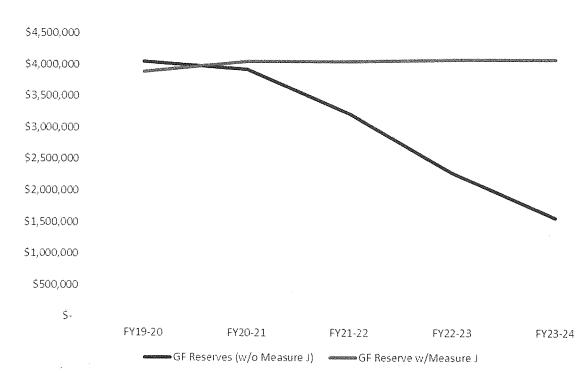
Graph B shows the significant short fall beginning in FY20-21 between forecasted revenues and expenditures if the Town did not revise its budget to reflect the loss of Measure J revenues.

Graph B: Impact on General Fund Budget if Measure J is NOT Renewed



In FY22-23, if forecasted expenditures did not change (highly unlikely), Table D above indicates that General Fund reserves would be less than 15% which is well below the Town policy of maintaining a 25% fund balance reserves and would begin to adversely impact the Town's cash flow and operations. Ideally, communities should maintain a minimum 15% fund balance for cash flow purposes.

Graph C shows the precipitous drop in GF reserves without the renewal of Measure J. Presumably, the reductions in service levels would need to be in place prior to FY22-23 before the Town began to dip below its minimum GF reserve policy of 25%



Graph C: General Fund Reserves w/o Measure J

Table E shows the use of Measure J funds over the past five years. During the Fire Year period, Police and Fire operations received over 70% of Measure J funds. Without Measure J, Police and Fire services would be greatly impacted.

**TABLE E- USE OF MEASURE J FUNDS** 

Services	ı	Y14-15	ı	FY15-16	1	FY16-17	ı	FY17-18	ı	FY18-19	5yr Total
BUDGETED						***************************************					
Police	\$	148,000	\$	384,099	\$	360,600	\$	272,100	\$	322,100	\$ 1,486,899
Fire		150,000		150,000		250,000		250,000		262,000	1,062,000
Youth & Senior Programs		25,000		28,000		28,000		38,000		38,000	157,000
Public Works Improvements		69,000		132,000		40,000		100,000		40,000	381,000
Matching funds for grants		68,000		68,000		63,000		81,500		60,000	340,500
Total Budgeted	\$	460,000	\$	762,099	\$	741,600	\$	741,600	\$	722,100	\$3,427,399
Capital Projects Detail - Budget	\$	137,000		200,000	\$	105,000	\$	136,500	\$	100,000	
	•	······································	····				T				• • • • • •
51-875 Bike Spine				13,000		13,000					
51-841 Misc Parks & Trail Imp		7,000		36,000		50,000		60,000		60,000	
53-804 Sidewalk Replace & Repair		10,000		30,000		30,000		35,000		30,000	
53-894 Parkade Improvements				14,255		12,000		20,000		10,000	
51-871 BPMP - Spruce, Marin		56,000		28,000				21,500			
51-856 Meadowway Bridge		24,000		14,000							
51-873 Creek Rd Bridge		20,000		16,000							
51-820 Park Facility Imp/WC		10,000		18,745							
53-887 Street Resurface & Repair		10,000		30,000							

Overall, with the renewal of Measure J, the Five-Year Forecast indicates the Town will be able to manage its resources to maintain a stable financial position with significant reserves to weather downturns in the economy.

## **Alternative Funding Options**

It is understood that the renewal of the Special Municipal Tax (Measure J) is one of the greatest challenges facing the Town over the five-year period. However, the Town Council does intend to place the renewal on the ballot. Similar to previous years where a Town tax measure was slated to expire, Table E explores other revenue options.

**Table E- Future Funding OptionsTo Consider** 

	 FY19-20	FY20-21	FY21-22	FY22-23	FY23-24
Renewal Measure J (Special Muni Tax) w/\$5/yr Increase	\$ 713,000	\$ 731,000	\$ 749,000	\$ 767,000	\$ 803,000
Increase Utility Tax by 1%	\$ 68,000	\$ 69,700	\$ 71,443	\$ 73,229	\$ 76,936
Parking Revenue @demand pricing (\$5000/week)	\$ 262,656	\$ 269,223	\$ 275,953	\$ 282,852	\$ 297,171
Increase MSS Franchise fees (1%/yr up to total of 5%)	\$ 16,000	\$ 32,000	\$ 48,000	\$ 64,000	\$ 64,000
Short Rental revenue	\$ 25,000	\$ 25,625	\$ 26,266	\$ 26,922	\$ 28,285
Marijuana Revenue	tbd	tbd	tbd	tbd	tbd
Annexation	tbd	tbd	tbd	tbd	tbd
Increase Fees and Permits (2.5% CPI)	\$ 23,639	\$ 24,230	\$ 24,836	\$ 25,457	\$ 26,745

Table E indicates there are a few potentially large untapped resources:

- ➤ Utility Tax- Per the Town's Municipal Code, the Town can increase its utility tax from 4% to 5%.
- Parking revenue- The estimate assumes demand pricing for parking in downtown and a permit system for the adjacent neighborhoods.
- ➤ MSS Franchise- The Town can increase its franchise fee for MSS from the current level of 10% to a maximum of 15%. Table E assumes a 1% increase per year.
- > Short-term rentals- The Town has discussed allowing short-term rentals under certain conditions. This assume companies such as Airbnb or owners of the properties charge and remit TOT (hotel tax) to the Town for the short-term rentals.
- Revenue from a special tax on medical and/or non-medical marijuana- A special tax would require a vote. However, the Town currently has a moratorium on non-medical marijuana to allow the Council time to discuss regulations governing non-medical marijuana.
- Annexation of unincorporated areas which are partially surrounded by the Town limits— The Marin Local Agency Formation Commission (LAFCO), the agency responsible for annexations in the County, is in the process of conducting a Municipal Service Review (MSR) for Ross Valley. Staff will be requesting LAFCO during its MSR to explore the financial feasibility of annexations of unincorporated lands that are entirely or substantially surrounded by the Town (i.e., "islands"). The benefit to making this request during the MSR is that there are no added costs to the Town. Staff will keep the Council apprised of LAFCO's progress on the Ross Valley study.
- Fee/Permit Increases- While the Town is in the process of preparing a fee study, Table E assumes a modest annual increase of 2.5% in fees and permits.

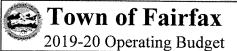
Town of Fairfax	ALL	FUNDS	ALL FUNDS FY19 P	ROJECTED	TED		A	L FUN	ALL FUNDS FY20 BUDGET	BUDGE	H	
2019-20 Operating Budget			•									
FUND SUMMARY	Audit Bal 30-Jun-18	FY 2018-19 Revenues	FY 2018-19 Approp	FY 2018-19 Transfers	Proj Balance 30-Jun-19	FY 18/19 ACTIVITY	Balance 30-Jun-19	FY 2019-20 Revenues	FY 2019-20 Approp	FY 2019-20 Transfers	Proj Balance 30-Jun-20	FY 19/20 ACTIVITY
7/11/19 10:58 AM	DRAFT AUD											
GENERAL FUNDS												
01 General Fund	2,490,289	7,426,223	(9,700,798)	1,772,226	1,987,940	(502,349)	1,987,940	7,345,300	(10,513,038)	3,297,463	2,117,665	129,725
02 Dry Period Fund	1,000,000	ı	1	ı	1,000,000	ı	1,000,000	1	1		1,000,000	. 1
03 Equipment Replacement Fund	44,219	ı	(109,743)	430,000	364,477	320,257	364,477	•	(61,825)	,	302,652	(61,825)
04 Building & Planning Fund	255,320	448,098	,	(610,000)	93,418	(161,902)	93,418	609,500		(610,000)	92,918	(200)
05 Building Improvement Fund	,	1	ı	40,000	40,000	40,000	40,000	. '	(20,000)	25,000	45,000	5,000
06 Retirement Fund	239,653	1,617,055	,	(1,500,000)	356,709	117,055	356,709	1,631,100	(O)	(1,725,000)	262,809	(006'86)
08 Office Equip Replacement Fund	131,651	,	(10,051)	35,000	156,600	24,949	156,600	•	(118,000)		38,600	(118,000)
Total General Funds	4,161,133	9,491,376	(9,820,592)	167,226	3,999,143	(161,989)	3,999,143	9,585,900	(10,712,863)	987,463	3,859,643	(139,500)
					40.7%						36.0%	
	(21,583)	167,020		(100,000)	45,437	67,020	45,437	100,000		(130,000)	15,437	(30,000)
12 Fairfax Festival Fund	(6,879)	40,284	(26,000)	•	7,405	14,284	7,405	41,000	(31,700)	(2,000)	11,705	4,300
	(8,304).	713,600	ı	(700,000)	5,296	13,600	5,296	713,600	1	(710,000)	968'8	3,600
	(12,252)	287,565	•	(268,000)	7,313	19,565	7,313	329,562	•	(193,000)	143,875	136,562
22 Measure A/AA - Transportation	273,416	91,360	•	(143,416)	221,360	(52,056)	221,360	171,779	•	(253,139)	140,000	(81,360)
23 Measure A - Parks	151,173	61,645	(19,332)	(81,690)	111,796	(39,377)	111,796	62,935	ı	(21,463)	153,268	41,472
Total Special Revenue Funds	375,571	1,361,474	(45,332)	(1,293,106)	398,607	23,036	398,607	1,418,876	(31,700)	(1,312,602)	473,181	74,574
DERT SERVICE FLINDS						1						•
A2 A5 Mooding V Dobb Conico	200	47.7.7.7	(101,		7,700	- 657	77	4	1		L C	, ,
45-45 Intersure N - Debt Service	1/9,506	472,032	(535,105)	1	843,198	(62,473)	843,198	451,031	(550,714)		/43,515	(66) (683)
	,	400,042	(+00,042)					401,102	(401,102)			
lotal Debt Service Funds	905,671	939,474	(1,001,947)	•	843,198	(62,473)	843,198	932,213	(1,031,896)		743,515	(69,683)
CAPITAL PROJECTS												
51 Capital Projects - Grants	877,785	299,388	(447,765)	198,106	927,514	49,729	927,514	1,051,887	(1,523,247)	438,139	894,293	(33,221)
52 Disaster Fund	(492,444)	42,064	(71,394)	521,774	(0)	492,444	(0)	245,000	(65,000)	(180,000)	(0)	•
53 Capital Projects - Town	(125,757)	464,255	(331,288)	402,000	409,210	534,967	409,210	179,000	(365,000)	63,000	286,210	(123,000)
Total Capital Projects Funds	259,584	805,707	(850,447)	1,121,880	1,336,724	1,077,140	1,336,724	1,475,887	(1,953,247)	321,139	1,180,503	(156,221)
						•						ı
FIDUCIARY FUNDS						1						1
73 Open Space	33,460	1,854	(755)	4,000	38,559	5,099	38,559	2,000	(4,000)	4,000	40,559	2,000
Total Fiduciary Funds	33,460	1,854	(755)	4,000	38,559	5,099	38,559	2,000	(4,000)	4,000	40,559	2,000
TOTALS	5,735,418	12,599,886	(11,719,073)	ş	6,616,232	880,813	6,616,231	13,414,876	(13,733,706)		6,297,401	(318,830)
	834,310					•			1.1719		•	

2019-20 Operating Budget	l IV	NERFU	ND IRA	NSFER	S
SUMMARY ALL FUNDS	FY 2016-17	FY 2017-18	FY 2018-19	FY 2018-19	FY 2019-20
OOMINACT ALL TONDS	Actual	Actual	Adopted	Projected	Adopted
TRANSFERS TO:	-		M		_
01 General Fund	2,673,076	2,981,773	2,962,100	2,870,000	3,435,000
03 Equipment Replacement	50,000	60,404	430,000	430,000	
05 Communications Fund	6,000	6,000	40,000	40,000	25,000
08 Office Equipment Replacement	25,000	35,000	35,000	35,000	_
51 CIP - Grants	220,891	260,717	510,360	533,106	438,139
52 CIP - Storm			-	521,774	
53 CIP - Town	40,000	50,000	67,000	402,000	63,000
73 Open Space	9,000	4,000	4,000	4,000	4,000
	3,023,967	3,397,894	4,048,460	4,835,880	3,965,139
TRANSFERS FROM:					
01 General Fund	85,000	145,404	536,000	1,097,774	137,537
04 Building & Planning	470,000	610,000	610,000	610,000	610,000
05 Communications Fund		10.404			.,

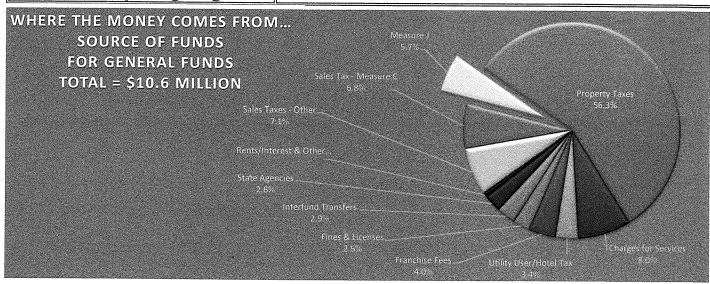
- 05 Communications Fund
- 06 Retirement Fund
- 07 Special Police Services
- 12 Fairfax Festival
- 20 Measure J Municipal Services Tax
- 21 Gas Tax
- 22 Measure A/AA Transportation
- 23 Measure A Parks
- 51 CIP Grants
- 52 CIP Storm

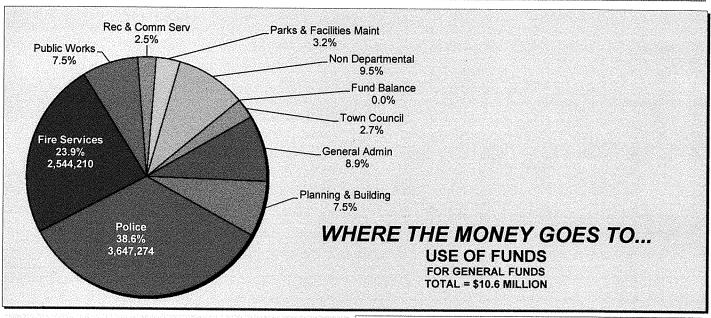
3,023,967	3,397,894	4,048,460	4,835,880	3,965,139
-	-	-		180,000
-	-	-	335,000	-
5,000	-	161,000	81,690	21,463
157,891	95,217	81,360	143,416	253,139
159,476	195,748	333,000	268,000	193,000
741,600	741,500	722,100	700,000	710,000
5,000	-	5,000	-	5,000
100,000	199,621	100,000	100,000	130,000
1,300,000	1,400,000	1,500,000	1,500,000	1,725,000
-	10,404	-	-	
470,000	610,000	610,000	610,000	610,000
85,000	145,404	536,000	1,097,774	137,537

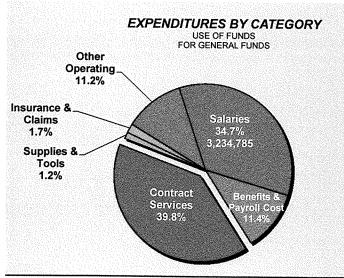
Town of Fairfax		· ·	/1000000	SOME THE SINCE THE GOOD OF THE SINCE			
2019-20 Operating Budget		ב	A LONG	A - CNOIL		•	
FUND SUMMARY	General Government	Development Services	Public Safety	Public Works & Streets	Parks/Rec & Facility	Non	FY 2019-20
7/11/19 10:58 AM							
GENERAL FUNDS	, , , , ,		,				
	1,124,309	877'/6/	6,1/5,94/	803,269	603,259	1,009,026	10,513,038
		1 1	75 225	ł	1	- 00	; 0
	,	ī I	43,223	. ,	•	16,600	61,825
	,		, ,				•
	,	,	•	ı		, ,	, ,
08 Office Equip Replacement Fund	118,000	i	•	ř	•	ı <b>ı</b>	118,000
Total General Funds	1,242,309	797,228	6,221,172	803,269	603,259	1,025,626	10,692,863
SPECIAL REVENUE FUNDS							
07 Special Police Fund	•	,	,	•	•	,	,
12 Fairfax Festival Fund	•		•	ı	31,700	•	31.700
20 Measure J - Municipal Svs Tax Fund	•	•	•	ı	•		•
21 Gas Tax Fund	1	ı	•	1		•	•
	•	•	1	ı	ı	ı	1
23 Measure A - Parks	g	1	1	,	•	•	•
Total Special Revenue Funds	•	ı	•	ı	31,700	ŧ	31,700
DEBT SERVICE FUNDS							
43-45 Measure K - Debt Service	•		ı	550,714	1	,	550,714
48 Lease Agreement	1	ŀ	ì	ı	1	481,182	481,182
Total Debt Service Funds	•	1		550,714	1	•	550,714
CAPITAL PROJECTS							
51 Capital Projects - Grants	ı	•	ı	1,523,247	•	•	1,523,247
	r	,	1	65,000		,	62,000
53 Capital Projects - Town	1	•	_	365,000	,	3	365,000
Total Capital Projects Funds	•	•	•	1,953,247	•	•	1,953,247
FIDUCIARY FUNDS							
73 Open Space	•	,	ı	•	4,000	í	4,000
Total Fiduciary Funds	•	1	ŧ	•	4,000	1	4,000
TOTAL APPROPRIATIONS - ALL FUNDS	1,242,309	797,228	6,221,172	3,307,231	638,928	1,506,808	13,713,706
Percent of Total Appropriations (with CIP)	9.1%	2.8%	45.4%	24.1%	4.7%	11.0%	100.0%
Percent of Total Appropriations (NO CIP)	10.6%	%8.9	52.9%	28.1%	5.4%	12.8%	82.8%

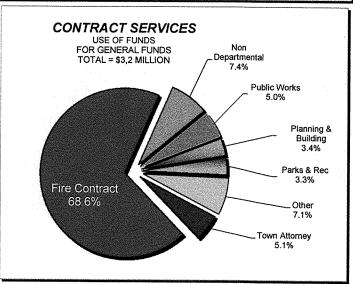


## **GENERAL FUND AT A GLANCE**









# Ü

## **Town of Fairfax**

2019-20 Operating Budget

FUND

## 01 GENERAL FUND

**DEPT** 

The General Fund is the primary fund for day-to-day operations. It is the largest portion of the budget and is used to account for all financial resources except those required to be accounted for in another fund.

The General Fund is one of seven funds (01,02,03,04,05,06,08) cumulatively referred to as the "General Funds".

FUND SUMMARY	FY 2016-17	FY 2017-18	FY 2018-19	FY 2018-19	FY 2019-20
1 OND COMMAN	Actual	Actual	Adopted	Projected	Adopted
			_		
BEGINNING FUND BAL	1,396,476	1,707,012		2,490,289	1,987,940
REVENUES					
PROPERTY TAXES	3,819,912	4,043,677	4,265,964	4,465,988	4,369,900
SALES TAXES	1,207,125	1,379,663	1,437,594	1,505,889	1,480,300
USER FEES (UUT/TOT)	387,517	392,269	360,000	378,698	361,000
FRANCHISE FEES	383,858	398,411	392,000	403,326	430,000
FINES & LICENSES	265,913	255,076	254,000	261,191	262,000
RENTS & INTEREST	57,134	65,101	66,300	141,970	151,300
REVENUES FROM OTHER AGENCIES	46,859	63,851	48,812	61,218	50,700
CHARGES FOR CURRENT SERVICES	179,347	193,143	216,630	207,943	240,100
SUBTOTAL REVENUES	6,347,665	6,791,192	7,041,300	7,426,223	7,345,300
ADDDODDIATIONS	-	-	-	NA.	•
<u>APPROPRIATIONS</u> 100 TOWN COUNCIL	204 544	200 025 I	204 000 1	252 200 1	000 000
200 GENERAL ADMINISTRATION	284,544	366,925	281,880	352,399	289,098
300 DEVELOPMENT SERVICES	617,035 606,143	689,198 621,228	798,695 773,500	787,221	835,211
400 PUBLIC SAFETY	5,231,982	5,274,680	5,780,028	703,612	797,228
500 PUBLIC WORKS	706,726	634,409	774,593	5,735,979 705,910	6,175,947
600 RECREATION & COMMUNITY SERVICES	186,984	199,052	232,061		803,269
600 PARKS & FACILITY MAINTENANCE	257,398			230,146	263,709
700 NON DEPARTMENTAL	734,394	262,739 690,365	330,015 963,583	301,107 884,425	339,550 1,009,026
	LL				
SUBTOTAL APPROPRIATIONS	8,625,205	8,738,595	9,934,355	9,700,798	10,513,038
TRANSFERS					
TRANSFERS TO 01-GENERAL FUND	2,673,076	2,981,773	2,962,100	2,870,000	3,435,000
TRANSFERS FROM 01-GENERAL FUND	(85,000)	(145,404)	(536,000)	(1,097,774)	(137,537)
SUBTOTAL TRANSFER	2,588,076	2,836,369	2,426,100	1,772,226	3,297,463
NET DEPARTMENT ACTIVITY	310,536	888,966	(466,955)	(502,349)	129,725
ENDING FUND BAL	1,707,012	2,595,978	ſ	1,987,940	2,117,665
COMPONENTS OF FUND PALANCE.			L	L.	
COMPONENTS OF FUND BALANCE: Undesignated	1,707,012	2,595,978		1,987,940	2,117,665

NOTES:	



2019-20 Operating Budget

## **GENERAL FUND**

The Town's General Fund accounts for all unrestricted revenues and pays for the day-to-day operating costs of traditional municipal services like police, fire, planning, public works maintenance and administrative support services.

REVENUE DE	TAII	FY 2016-17	FY 2017-18	FY 2018-19	FY 2018-19	FY 2019-20
REVENUE DE	TAIL	Actual	Actual	Adopted	Projected	Adopted
01-010-101 Property Taxes - Sec	ured	2,441,810	2,585,223	2,774,000	2,847,450	2,860,000
01-010-102 Property Taxes - Uns	ecured	47,806	48,713	51,624	48,713	52,400
01-010-103 Property Taxes - Prio	r	1,911	2,531	3,000	6,632	3,000
01-010-104 Real Estate Transfer	Tax	50,857	52,521	45,000	50,122	45,000
01-010-110 Supplemental Proper	ty Taxes	62,759	71,772	60,000	116,298	70,000
01-010-112 ERAF Excess Distrib	ution	452,975	481,912	502,826	561,455	510,000
01-010-117 Property Tax In-Lieu	of VLF ("VLF Swap")	707,904	747,241	775,513	781,600	775,500
01-060-113 Storm Run-Off Fee		53,890	53,765	54,000	53,718	54,000
Total Property Taxes	S	3,819,912	4,043,677	4,265,964	4,465,988	4,369,900
01-010-105 In-Lieu Sales Tax ("T	riple Flip")		-	-	-	-
01-010-106 Sales Tax ("Bradley E	Burns")	639,115	657,332	693,000	724,361	693,000
01-010-111 1/2 cent Sales Tax - F	Prop. 172	58,579	50,059	63,594	68,388	63,300
01-010-118 1/2 cent Sales Tax - I	Measure D	509,431	672,272	-	-	-
01-010-118 3/4 cent Sales Tax - I	Measure C	-	**	681,000	713,140	724,000
Total Sales Taxes		1,207,125	1,379,663	1,437,594	1,505,889	1,480,300
01-010-108 Utility Users Tax - Tel	ecom	83,641	92,454	100,000	84,652	100,000
01-010-109 Utility Users Tax - En	ergy	283,277	280,873	240,000	273,736	240,000
01-010-114 Hotel Users Tax		20,599	18,942	20,000	20,310	21,000
Total User Taxes		387,517	392,269	360,000	378,698	361,000
01-020-201 Garbage		181,322	187,383	187,000	195,351	225,000
01-020-202 Gas & Electric		65,326	74,134	75,000	75,000	75,000
01-020-203 Cable		137,210	136,893	130,000	132,975	130,000
Total Franchise Fee	S	383,858	398,411	392,000	403,326	430,000
01 - GENERAL FUND TAXES & F	EES	5,798,412	6,214,020	6,455,558	6,753,901	6,641,200

#### NOTES

Secured & Unsecured PropertyTaxes - Homes, businesses, and other taxable real and personal property are subject to levy of property taxes. The fixed statutory rate is 1% of assessed valuation. Assessed value is based on the 1975 property values with subsequent increases limited to 2% or CPI growth, whichever is less. However, when there is a change in property ownership, property renovation or new construction property is reappraised at its full current market value. Property tax is the biggest revenue source for the General Fund.

**Supplemental Property Taxes** Include property taxes apportioned to the City by the County from the 1% Tax Rate of the Supplemental Roll Allocation in accordance with Revenue and Taxation Code 75.50.

**Property Transfer Tax** - The city levies a \$0.55 fee for each \$1,000 value of real property transferred in the City; the County Recorder imposes these fees and remits them to the City. Estimates are based on historical experience.

Sales taxes are the General Fund's second largest revenue source. The Town's 1% Bradley Burns Sales Tax is levied on all merchandise. These funds are received directly from the State on a monthly basis. Sales taxes represent approximately 29% of the General Fund revenues. Measure D is the five year 1/2 cent sales tax passed in November, 2012 and expired April 2017. Measure C is the 10 yr renewal and increase of the add-on sales tax from 1/2 cent to 3/4 cent. Revenue estimate are based on projections from Avenu, the Town's sales tax consultant.

**Utility (User) Taxes -**The Municipal Code levies an 4% tax on the value of public utilities services consumed within the Town for electricity, natural gas, and telecommunications subject to a cap of \$360. Revemue is projected to decrease

Franchise Fees - Garbage, Gas & Electric, Cable, The Town receives franchise fees from various public utilities and other corporations who furnish gas, electric, water, Cable TV, refuse or similar services to citizens living within town boundaries. The various fees are delineated in franchise agreements and are paid directly to the town by these franchisees. Estimates are based on historical experience considering contract amendments which impact future years.



01-070-702 Environmental Grants

01-080-804 Police Dispatch Services

01-080-814 Miscellaneous - General

01-090-790 Recreation Fundraising

01-090-822 Recreation Summer Camp Fees

01-090-904 Recreation Classes & Partnerships

01-080-903 General Recreation

01-090-508 Recreation Rentals

01 - GENERAL FUND TOTAL

01-080-802 Sale Of Maps & Publications/Copies

**Total Revenues From Other Agencies** 

01-080-803 Special Police Services (includes booking fees)

**Total Charges For Current Services** 

01 - GENERAL FUND TAXES & FEES

## Town of Fairfax 2019-20 Operating Budget

DEVENUE DETAIL

**GENERAL FUND** 

FY 2017-18

FY 2018-19 FY 2018-19

I	REVENUE DETAIL	1 1 2010 17	1 1 2017-10	112010-15	1 1 2010-13	1120,3-20
	THE PETAL	Actual	Actual	Adopted	Projected	Adopted
01-030-301	Business Licenses	128,698	139,686	130,000	131,595	132,000
01-040-401	Vehicle Code Fines	24,765	30,860	24,000	30,651	30,000
01-040-402	Parking & Other Fines	112,450	84,530	100,000	98,945	100,000
	Total Fines & Licenses	265,913	255,076	254,000	261,191	262,000
04 050 504	Parts Managels Obt. 100					
01-050-501	Rents - Women's Club and Other	18,891	10,166	13,000	13,000	13,000
01-050-504	Rents - Pavilion weddings etc	4,050	0	6,000	6,000	6,000
01-050-506	Rents - Pavilion - Other	8,890	150	5,000	3,010	5,000
01-050-507	Janitor.Maint fees	1,425	900	1,000	1,650	1,000
	Total Rental & Maintenance Fees	33,256	11,216	25,000	23,660	25,000
01-050-500	Interest Earnings - Bank	1,295	0	1,300	760	1,300
01-050-502	Interest Earnings - LAIF	22,583	53,886	40,000	117,550	125,000
	Total Investment Earnings	23,878	53,886	41,300	118,310	126,300
01-060-602	Motor Vehicle License Fees	3,333	0	3,500	3,500	3,500
01-060-607	Homeowner's Property Tax Rebates (HOPTR)	13,043	12,985	12,812	12,544	13,000
01-060-614	State Aid	1,023	11,915	-	10,788	-
01-060-615	Police Training Reimbursement (POST)	4,035	8,756	5,300	10,589	7,000
01-060-619	SB90 - State Manadated Claims	-	~	-	0	-
01-060-699	Other & Miscellaneous Revenues & WC	13,259	18,030	15,000	6,631	15,000

12,166

46,859

1,673

16,335

54,000

14,533

3,456

9,150

10.851

18,470

50,879

179,347

5,798,412

6,347,665

12,166

63,851

1,788

11,456

76,000

13.615

11.460

5,475

21.094

51,312

193,143

6,214,020

6,791,192

945

12,200

48,812

1,500

15,000

85,000

10,000

3,000

15.000

9,000

23,130

55,000

216,630

6,455,558

7,041,300

17,166

61,218

1,653

9,583

85,000

14,200

2,190

7,425

6,310

17,363

64,219

207,943

6,753,901

7,426,223

12,200

50,700

1,500

10,000

93,000

10,000

3,000

8,000

25,000

26,000

63,600

240,100

6.641.200

7,345,300 104.3%

Business Licenses - For the privilege of doing business within Town Limits, all businesses are assessed a business license fee in accordance with Municipal Code. The Town charges business license tax in accordance with the provisions of Government Code 37101

Transient Occupancy Tax (Motel or Bed Tax) - The Town levies a 10% tax for the privilege of occupying quarters on a transient basis. This tax is imposed upon persons staying 30 days or less in a motel or lodging facility.

Police Dispatch Services - The Town provides dispatch services to the Town of Ross and the College of Marin under an Intergovernmental Service Sharing agreement.



## **GENERAL FUND**

	ADDDODDIATIONS SUMMADV		FY 2017-18	FY 2018-19	FY 2018-19	FY 2019-20
	APPROPRIATIONS SUMMARY	FY 2016-17 Actual	Actual	Adopted	Projected	Adopted
111	Town Council	29,339	26,595	32,080	24,853	33,535
	Town Treasurer	4,009	4,102	4,800	4,535	4,926
		27,789	65,762	55,000	53,011	60,638
	Town Attorney	223,407	270,465	190,000	270,000	190,000
•	Total Town Council	284,544	366,925	281,880	352,399	289,098
211	Town Manager	179,746	192,209	191,330	198,457	205,461
	Town Clerk	128,309	149,935	213,290	204,937	176,836
	Elections	8,788	21,954	5,000		45,000
	Personnel	62,793	58,964	76,747	71,796	78,196
	Finance	237,399	266,136	312,328	312,031	329,717
•	Total General Administration	617,035	689,198	798,695	787,221	835,211
311	Planning	417,311	432,396	528,351	490,110	544,068
	Building Inspection & Permits	188,832	188,832	245,150	213,502	253,160
-	Total Development Services	606,143	621,228	773,500	703,612	797,228
411	Police	3,106,950	3,017,286	3,338,412	3,302,559	3,615,037
418		8,755	10,732	14,700	14,379	16,700
421	Ross Valley Fire Service	2,116,277	2,246,662	2,426,916	2,419,041	2,544,210
-	Total Public Safety	5,231,982	5,274,680	5,780,028	5,735,979	6,175,947
510	Public Works Administration	170,012	188,671	277,015	245,229	270,665
511		318,974	326,106	399,578	362,681	422,605
	Street Lighting & Traffic Signals	103,259	119,633	98,000	98,000	110,000
	Storm Damage FEMA	114,481		-	55,000	
	Total Public Works	706,726	634,409	774,593	705,910	803,269
616	Community Services	30,545	30,196	32,170	37,146	35,082
	Recreation	53,952	55,855	56,371	59,565	61,356
	Fairfax Recreation	87,182	95,699	123,820	126,882	152,171
	Summer Camps	15,303	17,302	19,700	6,553	15,100
-	Total Recreation & Community Services	186,984	199,052	232,061	230,146	263,709
611	Park Maintenance	205,184	214,917	254,511	241,633	261,737
	Rental Facilities-WC & Ballfield	50,890	47,304	75,504	61,800	77,812
	Building Maintenence	1,324	518		(2,326)	.,,,,,,,,,
-	Total Parks & Facility Maintenance	257,398	262,739	330,015	301,107	339,550
715	Non Departmental	734,394	690,365	963,583	884,425	1,009,026
	TOTAL GENERAL FUND APPROPRIATIONS	8,625,205	8,738,595	9,934,355	9,700,798	10,513,038

# Town of Fairfax 2019-20 Operating Budget

## **GENERAL FUND**

		Salaries &	Benefits &	Retirement	Professional	Supplies &	Other	FY 2019-20
A	PPROPRIATIONS by Object	Wages	Payroll Cost	& Sidefund	Services	Tools	Operating	Adopted
L			. 251011 0031	- Orderand	00,41063	10013	Operating	Adopted
111	Town Council	18,000	888	3,247	2,200	100	9,100	33,535
112	Town Treasurer	3,600	336	135	-,	100	755	4,926
116	Independent Auditor				60,638		_	60,638
121	Town Attorney	**		•	190,000		_	190,000
	Total Town Council	21,600	1,224	3,382	252,838	200	9,855	289,098
	Town Manager	135,627	34,746	21,693	500	700	12,195	205,461
	Town Clerk	106,381	32,435	8,455	25,000	100	4,465	176,836
	Elections	-			45,000		-	45,000
	Personnel	43,690	7,901	4,005	20,100	600	1,900	78,196
241	Finance	187,822	36,360	24,470	55,000	1,700	24,365	329,717
	Total General Administration	473,520	111,442	58,623	145,600	3,100	42,926	835,211
311	Planning	303,763	79,454	80,547	55,000	4,000	21,305	544,068
	Building Inspection & Permits	107,506	32,131	32,503	70,000	1,200	9,821	253,160
	Total Development Services	411,269	111,585	113,049	125,000	5,200	31,126	797,228
							•	•
411	Police	1,743,358	619,422	914,156	55,461	16,000	266,640	3,615,037
	Disaster Preparedness					100	16,600	16,700
421	Ross Valley Fire Service				2,544,210			2,544,210
	Total Public Safety	1,743,358	619,422	914,156	2,599,671	16,100	283,240	6,175,947
510	Public Works Administration	120,601	24,846	18,176	66,500	1,308	39,234	270,665
511		179,628	42,320	41,162	60,000	45,500	53,995	422,605
	Street Lighting & Traffic Signals	,	-,	-,	60,000	-,550	50,000	110,000
	Pollution Prevention				, = + +		-,	
	Total Public Works	300,229	67,166	59,338	186,500	46,808	143,229	803,269
۵.								
	Community Services	20,658	1,855	5,619		5,500	1,450	35,082
617		36,315	6,198	10,322	7,000	120	1,400	61,356
	Fairfax Recreation	95,198	18,132		19,000	3,000	16,840	152,171
622	Summer Camps				13,100	2,000		15,100
	Total Recreation & CommunityServices	152,172	26,186	15,941	39,100	10,620	19,690	263,709
611	Park Maintenance	118,312	43,630	23,858	35,000	16,000	24,938	261,737
625	Rental Facilities-WC & Ballfield	14,326	7,065	1,013	9,500	6,000	39,908	77,812
911	Building Maintenence				39,000	5,500	(44,500)	
•	Total Parks & Facility Maintenance	132,638	50,694	24,871	83,500	27,500	20,346	339,550
715	Non Departmental	-	72,146	-	275,000	4,000	657,880	1,009,026
TOTAL (	GENERAL FUND APPROPRIATIONS	3,234,785	1,059,864	1,189,361	3,707,209	113,528	1,208,291	10,513,038
		30.8%	10.1%	11.3%		1.1%	11.5%	100.0%

#### **TOWN MANAGER**

## INCLUDES TOWN COUNCIL, TOWN TREASURER, TOWN ATTORNEY, AND TOWN MANAGER BUDGET UNITS

#### ORGANIZATION:

This department is comprised of the following personnel:

- 5 elected Town Council members (Council Members annually select a Mayor and Vice-Mayor)
- 1 Elected Town Treasurer
- 1 Town Attorney appointed by the Town Council
- 1 Town Manager appointed by the Town Council

Total = 6 elected officials, 1.0 FTE benefited employee, 1 Contracted Town Attorney

#### 2018-19 KEY ACCOMPLISHMENTS:

- Negotiated new 3 year MOU's with the Police Officers Association and SEIU
- Assisted Council with policy discussions on such issues as cannabis and 5-G networks
- Assisted Council with the adoption of ordinances and resolutions
- Negotiated rate adjustments with Marin Sanitary Services (MSS)
- Secured Federal Highway Administration (FHWA) funds to reimburse the Town for the costs to repair the damage to Forrest Ave. caused by the Winter 2017 storms
- As Executive Officer and member of the management committee for Ross Valley Fire Department (RVFD) worked to finalize the shared service agreement between Marin County Fire and RVFD
- Served as Public Works Director overseeing the design and construction of various capital improvements such as the Parkade Improvement Project and repaving of Scenic Road from Shapiro Lane to Bay Road

## FY 2019-20 GOALS AND OBJECTIVES (in addition to Town Council Goals):

- Adopt new personnel policies
- Assist with renewal of Measure J
- Complete road maintenance projects
- Continue to work on the completion of outstanding FEMA projects from the 2017 Winter Storms
- Secure multi-agency approval for the preliminary design for the seismic retrofit of the Pavilion

## Council Goals for 2019

(not in order of priority)

- Amend zoning code to reduce maximum home size.
- Pursue more affordable housing opportunities such ADU's, Tiny Homes, and small cottages.
- Seek the renewal of Measure J, a special municipal services tax.
- Establish regulations to provide additional renter protections.
- Establish regulations to ban single-use plastics.
- Adopt a regular ordinance to regulate wireless communication facilities (5G facilities).
- Complete design of the seismic retrofit and ADA improvements to the Pavilion.
- Establish comprehensive regulations for commercial cannabis businesses.
- Enhance communication and outreach efforts to keep the community better- informed of Town policies, programs, and projects.
- Consider establishment of objective development standards in residential and commercial zones.

## Town Accomplishments of 2018-2019

(January 2018- March 2019)

- Reached consensus on amending zoning code to reduce maximum home size.
- Continued to make improvements to pedestrian trails.
- Completed design and began reconstruction of the Parkade, including ADA improvements.
- Implemented fire prevention program, including risk reduction activities, property inspections, creation of FireWise neighborhoods, emergency preparedness, and community outreach/education.
- Adopted a Climate Emergency Resolution to begin to take serious, meaningful action.
- Built toward a consensus on 5G and cannabis regulations
- Continued to maintain healthy General Fund reserves and the fiscal soundness of the Town.
- Established renter protections though ordinances for Just Cause Evictions and Prohibiting Income-Based Rental Housing Discrimination. Fairfax is the first municipality in Marin to adopt these.
- Established Section 115 trust with PARS to pre-fund unfunded pension liabilities.
- Launched the new Town website!
- Adopted urgency ordinance for wireless communications facilities (WCFs, small cells, 5G)
- Adopted ordinances to allow existing medical marijuana dispensaries to deliver adult use cannabis.
- Approved shared services agreement for Marin County Fire to act as the Fire Chief for the Ross Valley Fire Dept.
- Approved final parcel map for Victory Village, and deferred a portion of Town fees for payment over time. Construction commenced December 2018.
- Adopted PDD ordinance establishing a maximum density for steeply sloped properties.
- Received a grade A from the American Lung Association for smoking ordinance adopted in December 2017.
- Cascade Canyon achieved FireWise status.
- Reached consensus on maximum home size, and ordinance is under consideration.
- Held a Town Forum on cannabis policy (May 2018).
- Expanded door to door pick up chipper days for Cascade and Manor Hill neighborhoods.
- Created new lieutenant position to provide for more growth in the Police department.
- Goats were introduced for vegetation management.
- Expanded the Fairfax Artist in Residence program into a 3-artist collaborative.
- Expanded senior programming & support for the Age Friendly program.
- Drafted Ordinance to update Accessory Dwelling Units (ADU's) per State law.
- The Town Council adopted 13 ordinances and 45 resolutions from March 2018 to March 2019.
   (See APPENDIX for list of titles.)



2019-20 Operating Budget

FUND ACTIVITY 01 GENERAL FUND
111 TOWN COUNCIL

## **ACTIVITY DESCRIPTION**

The Town Council consists of five representatives elected at large by the citizens of Fairfax. Town Council is the policy-making legislative body of the Town and is responsible to the community for the implementation of all programs and services provided by the Town. The Council reviews proposals to meet community needs and initiates action for new programs. The Council also determines the ability of the Town to provide financing for various programs and services. The Council appoints various members of the community to commissions, boards and committees. The Council acts to influence local, regional and state policies favorable to the Town, through various organizations.

		·	,	<u></u>	****	
DEPARTMENT SUMMARY		FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Adopted	FY 2018-19 Projected	FY 2019-20 Adopted
PERSONNEL 401 REGULAR SALARIES						
411 REG PART-TIME SALARIES 415 ACCRUED LEAVE CASHOUT						
421 TEMP EMPLOYEES 492 WORKERS COMP		18,000 312	18,041	18,000	18,000	18,000
492 WORKERS COMP 493 RETIREMENT		1,158	747 1,107	753 1,237	753 1,035	712 924
494 MEDICARE		238	240	249	241	249
496 PERS UAL/SIDEFUND		2,004	1,718	1,941	2,212	2,249
SUBTOTAL PERSONNEL	'	21,712	21,854	22,180	22,241	22,135
OPERATING EXPENSES						
813 OFFICE SUPPLIES	[	-	-	100	-	100
815 PRINTING			-	100	-	100
822 OUTSIDE CONTRACT SVS	SEE NOTE	1,931	2,002	2,200		2,200
842 SPECIAL DEPT SUPPLIES 861 BUS.MEET/CONF.	CEL NOTE	325	616	500	375	500 6.000
862 DUES & SUBSCRIPTIONS	SEE NOTE	3,871	2,124	6,000 500	2,237	6,000 500
890 MISCELLANEOUS	SEE NOTE	1,500	-	500	- -	2,000
SUBTOTAL OPERATING	'	7,627	4,742	9,900	2,612	11,400
TOTAL DEPARTMENT APPROPRIATION		29,339	26,595	32,080	24,853	33,535
Allocation of Positions: Councilmembers		5.00	5.00	5.00	5.00	5.00
Total Full Time Equivalent Employees		5.00	5.00	5.00	5.00	5.00

NOTES:	822 State Lobbyist - Calif League of Cities \$ 1,321
	861 LOCC - New Councilmember orientation / MCCMC events
	890 Climate Action Committee (CAC) budget



2019-20 Operating Budget

FUND ACTIVITY 01 GENERAL FUND 112 TOWN TREASURER

**ACTIVITY DESCRIPTION** 

The Treasurer is elected to provide assistance to the Town Council and Town staff regarding the Town's investments and assist in reviewing the overall management of the Town's finances and annual audit. Resolution 2571 adopted by the Council on August 6, 2008 established additional duties and authorized compensation for the Town Treasurer of \$300 per month.

DEPARTMENT SUMMARY	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Adopted	FY 2018-19 Projected	FY 2019-20 Adopted
PERSONNEL					
401 REGULAR SALARIES				-	······································
411 REG PART-TIME SALARIES				-	
415 ACCRUED LEAVE CASHOUT					
421 TEMP EMPLOYEES	3,600	3,600	3,600	3,600	3,600
461 OVERTIME				-	
491 HEALTH INSURANCE				***	
492 WORKERS COMP	67	160	158	158	149
493 RETIREMENT	135	135		135	138
494 MEDICARE	52	52	52	52	52
495 FICA/PTS			135	135	135
SUBTOTAL PERSONNEL	3,854	3,947	3,945	4,080	4,07
OPERATING EXPENSES					
636 OFFICE EQUIP REPLACEMENT	***************************************			-	
711 OFFICE EQUIP MAINT.				-	
731 BLDG-GROUNDS MAINT.				-	
801 WATER 804 TELEPHONE				-	
811 POSTAGE				-	
813 OFFICE SUPPLIES			400	-	400
815 PRINTING			100	-	100
822 PROFESSIONAL SERVICES				-	
842 SPECIAL DEPT SUPPLIES				-	
861 BUS.MEET/CONF.			600	300	600
862 DUES & SUBSCRIPTIONS	155	155	155	155	600 155
SUBTOTAL OPERATING	155	155	855	455	855
				400	
TOTAL DEPARTMENT APPROPRIATION	4,009	4,102	4,800	4,535	4,926
Allocation of Positions:					
TOWN TREASURER	1.00	1.00	1.00	1.00	1.00
Fotal Full Time Equivalent Employees	1.00	1.00	1.00	1.00	1.00

NOTES:		
	WO 1915 AND A 1915 AND	



2019-20 Operating Budget

FUND ACTIVITY 01 GENERAL FUND
116 INDEPENDENT AUDITOR

## **ACTIVITY DESCRIPTION**

In conformance with State regulations the Town is audited each year by a qualified CPA firm hired by the Town Council to ensure the Town financial statements conform to Generally Accepted Accounting Procedures (GAAP).

The current auditors are Maze & Associates Accountancy Corporation of Pleasant Hill, CA.

DEPARTMENT SUMMARY		FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Adopted	FY 2018-19 Projected	FY 2019-20 Adopted
PERSONNEL						
401 REGULAR SALARIES	[					
411 REG PART-TIME SALARIES						
415 ACCRUED LEAVE CASHOUT 421 TEMP EMPLOYEES						
461 OVERTIME						MARKET
491 HEALTH INSURANCE						
492 WORKERS COMP						
493 RETIREMENT 494 MEDICARE	-					
SUBTOTAL PERSONNEL	Ĺ					
OPERATING EXPENSES 636 OFFICE EQUIP REPLACEMENT	г	1		<u></u>		
711 OFFICE EQUIP MAINT.	-					
731 BLDG-GROUNDS MAINT.						
801 WATER						
804 TELEPHONE 811 POSTAGE	-					····
813 OFFICE SUPPLIES	ŀ					
815 PRINTING	f					
821 OUTSIDE SERVICES	SEE NOTE	3,900	3,810	10,064	7,900	10,567
822 PROFESSIONAL SERVICES	SEE NOTE	23,889	61,952	47,686	45,111	50,070
842 SPECIAL DEPT SUPPLIES 861 BUS.MEET/CONF.	-					**************************************
862 DUES & SUBSCRIPTIONS						
890 MISCELLANEOUS	t					
SUBTOTAL OPERATING	_	27,789	65,762	57,750	53,011	60,638
OTAL DEPARTMENT APPROPRIATION		27,789	65,762	55,000	53,011	60,638
Allocation of Positions:						
otal Full Time Equivalent Employees		0.00	0.00	0.00	0.00	0.00
		0.00	0.00	0.00	0.00	0.00
IOTES:	strollor's Dan	od CAED	olotones <sup>o</sup> Ci-	and Audit CA	SD 69	
821 Preparation of State Cor 822 Auditor Contract - Maze			sistance & Sir	igle Audit, GA	op og reports	<u> </u>



2019-20 Operating Budget

FUND ACTIVITY 01 GENERAL FUND
121 TOWN ATTORNEY

#### **ACTIVITY DESCRIPTION**

The Town Attorney is appointed by the Town Council and is responsible for the administration of legal affairs of the Town. The Attorney represents the Town in lawsuits, litigation and hearings, and reviews all ordinances, contracts and other legal documents and renders legal advice and opinions for the Town. The Town Attorney attends all Council Meetings. The Town Attorney is Janet Coleson of Best, Best & Krieger in Walnut Creek.

DEPARTMENT SUMMARY		FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Adopted	FY 2018-19 Projected	FY 2019-20 Adopted
PERSONNEL						
401 REGULAR SALARIES					-	
411 REG PART-TIME SALARIES					-	*****
415 ACCRUED LEAVE CASHOUT					-	
421 TEMP EMPLOYEES				·	-	
461 OVERTIME					-	
491 HEALTH INSURANCE					-	
492 WORKERS COMP 493 RETIREMENT					-	
494 MEDICARE					-	
SUBTOTAL PERSONNEL	l				-	_
PERATING EXPENSES 636 OFFICE EQUIP REPLACEMENT	Transaction of the second				-	
711 OFFICE EQUIP MAINT.	İ				-	
731 BLDG-GROUNDS MAINT.	ĺ				-	***************************************
801 WATER						
804 TELEPHONE					-	
811 POSTAGE 813 OFFICE SUPPLIES						
815 PRINTING					-	
821 OUTSIDE SERVICES	SEE NOTE	223,407	270,465	190,000	270,000	190,000
822 PROFESSIONAL SERVICES	OLL NOTE	220,407	270,400	150,000	270,000	130,000
842 SPECIAL DEPT SUPPLIES					_	
861 BUS.MEET/CONF.					-	
862 DUES & SUBSCRIPTIONS					_	
890 MISCELLANEOUS					-	
SUBTOTAL OPERATING		223,407	270,465	190,000	270,000	190,000
OTAL DEPARTMENT APPROPRIATION		223,407	270,465	190,000	270,000	190,000
llocation of Positions:						
otal Full Time Equivalent Employees		0.00	0.00	0.00	0.00	0.00
OTES:						
821 contract Town Attorney fees						
	CONTRACTOR				***************************************	



2019-20 Operating Budget

FUND ACTIVITY 01 GENERAL FUND 211 TOWN MANAGER

#### **ACTIVITY DESCRIPTION**

The Town Manager is responsiblle for carrying out Town Council policy and directing all Town departments. Specific responsibilities include preparation of the annual budget, representing the Town in negotiations with employee groups, advising the Council on the financial condition and needs of the Town. The Town Manager prepares the agenda for each Town Council meeting and reviews and approves all staff reports in the agenda packet, attends all council meetings. The Manager serves as Human Resource Director, acts as the Public Works Director, and alternates as Executive Officer of the Ross Valley Fire Authority.

of the Ross valley Fire Authority.		FY 2016-17	FY 2017-18	EV 2049 40	EV 2049 42	EV 2040 CC
DEPARTMENT SUMMARY		Actual	Actual	FY 2018-19 Adopted	FY 2018-19 Projected	FY 2019-20 Adopted
		Actual	Actual	Adopted	Projected	Adopted
PERSONNEL						
401 REGULAR SALARIES		121,969	125,096	126,194	131,417	135,627
415 ACCRUED LEAVE CASHOUT		4,223	4,223	2,154	.01,111	2,307
421 TEMP EMPLOYEES		-	-		-	2,007
491 HEALTH INSURANCE		19,468	21,039	19,299	21,308	20,293
492 WORKERS COMP		2,179	5,398	5,398	5,557	5,410
493 RETIREMENT		11,184	12,236	11,646	13,520	14,195
494 MEDICARE		1,697	1,746	1,762	1,767	1,891
495 FICA/PTS				720	,	
496 PERS UAL/SIDEFUND		2,883	5,038	7,033	8,173	8,382
611 ALLOWANCES		3,816	3,816	3,960	3,816	3,960
SUBTOTAL PERSONNEL		167,418	178,593	178,166	185,558	192,066
OPERATING EXPENSES						
636 OFFICE EQUIP REPLACEMENT	1		-	500		500
711 OFFICE EQUIP MAINT.			-	100	-	100
731 BLDG-GROUNDS MAINT.		1,914	2,246	2,114	2,293	2,245
801 WATER		487	516	450	610	450
802 POWER		883	900	800	943	800
804 TELEPHONE		2,219	1,602	1,500	2,123	1,500
811 POSTAGE		516	286	400	638	400
813 OFFICE SUPPLIES		1,185	933	700	810	700
821 OUTSIDE SERVICES		,		-	-	
822 PROFESSIONAL SERVICES		212	180	1,000	196	500
861 BUS.MEET/CONF.		2,015	5,232	3,400	3,162	4,000
862 DUES & SUBSCRIPTIONS	SEE NOTE	2,897	1,721	2,200	2,124	2,200
871 LIAB & PROP INSURANCE		- 1	· · · · · · ·	·	_,	
881 SPECIAL SERVICES		-		-	-	-
SUBTOTAL OPERATING	,	12,328	13,616	13,164	12,899	13,395
TOTAL DEPARTMENT APPROPRIATION		179,746	192,209	191,330	198,457	205,461
		,	•	•	-,	
Allocation of Positions:		0.00		0.00		
TOWN MANAGER		0.60	0.60	0.60	0.60	0.60
INTERIM TOWN MANAGER		-	-	-	-	-
MANAGEMENT ANALYST (VACANT)		0.07	0.05			
ADMINISTRATIVE ASSISTANT II ADMINISTRATIVE ASSISTANT PT		0.25	0.25	0.25	0.25	0.25
Total Full Time Equivalent Employees		0.85	0.85	0.85	0.85	0.85

N	OT	ES
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862 ICMA/CMMF/+

## TOWN CLERK/ELECTIONS

In Fairfax, the Town Clerk is an elected position, while the Assistant to the Town Manager is a staff position. The elected Clerk is responsible to the voters directly. Many of the duties of the Clerk are mandated by Government Code, and include such matters as conducting elections; recording, publication, filing, indexing, and safekeeping of Town Council proceedings; recording and certifying all ordinances and resolutions; authenticating official records on behalf of the Town; coordinating the preparation of Town Council meeting agendas and packets; updating and maintaining the Town Code; serving as custodian of the official Town records, including filing and safekeeping of all official municipal documents; preparing, publishing, and posting legal notices; providing information and research assistance to the Town Council and staff; filling public records requests; serving as filing officer for economic interest and campaign disclosure statements; and serving as the financial disclosure officer.

This department has been comprised of one person since the elimination of a shared administrative assistant position in 2006.

## Accomplishments for 2018-19

- Administered the November 2018 election for the Ross Valley Paramedic Authority tax measure
- Processed one initiative petition
- Coordinated the online and print updates to the Town Code
- Coordinated audio-visual technology improvements in the Women's Club
- Facilitated the redesign and launch of new Town website
- Implemented the tobacco retailer licensing program
- Evaluated and selected new document management software

## **TOWN CLERK/ELECTIONS**

## Goals for 2019-20

- Continue to improve new Town website to enhance community engagement
- Implement new document management software to continue efforts to automate records retention program
- Conduct the November 2019 general election
- Provide a high level of service to the community, staff, and Council, in addition to completing projects and assignments



2019-20 Operating Budget

FUND ACTIVITY 01 GENERAL FUND 221 TOWN CLERK

## **ACTIVITY DESCRIPTION**

The Town Clerk is an elected position in Fairfax. The Town Clerk's department provides assistance to the Mayor and Town Council, prepares Council meeting agendas and packets, and gives notice of public hearings. The Department also administers local elections, oversees compliance with legal requirements, and maintains liability claims. It keeps all official town records and authenticates official records on behalf of the Town. In addition, it responds to requests for public records.

Actual	Actual	Adopted	Projected	
			Trojecteu	Adopted
			•	
77,869	86,730	104,525	100,592	88,549
-	-	15,825	48,305	15,825
-	3,183	2,010		2,007
	24,507	27,939	26,461	27,575
	3,582	4,379	4,379	4,130
		7,221	8,455	7,381
1,054	1,195	1,446	1,842	1,444
4	10	-	-	-
360	360	360	360	360
110,891	125,619	163,705	190,394	147,271
			1	
1 829	2 177	2 285	2 283	2,265
1,023	2,111	2,200	2,203	2,200
808	634	500	992	500
1. 1				500
				500
697	338	400		400
1,230	360	20,000		5,000
11,287	19,571	25,000	5,572	20,000
168	60	100	94	100
321	109	100	399	100
-	250	200	90	200
17,418	24,316	49,585	14,543	29,565
128,309	149,935	213,290	204,937	176,836
			•	•
		1.00	1.00	1.00
1.00	1.00		-	0.25
		0.0625	0.0625	0.0625
1.00	1.00	1.06	1.06	1.31
	25,257 1,354 4,994 1,054 4 360 110,891	- 3,183 25,257 24,507 1,354 3,582 4,994 6,053 1,054 1,195 4 10 360 360 110,891 125,619  1,829 2,177  808 634 421 286 657 532 697 338 1,230 360 11,287 19,571 168 60 321 109 - 250 17,418 24,316 128,309 149,935	- 3,183 2,010 25,257 24,507 27,939 1,354 3,582 4,379 4,994 6,053 7,221 1,054 1,195 1,446 4 10 - 360 360 360 360 110,891 125,619 163,705  - 1,829 2,177 2,285  - 808 634 500 421 286 500 657 532 500 697 338 400 1,230 360 20,000 11,287 19,571 25,000 168 60 100 321 109 100 - 250 200  17,418 24,316 49,585  128,309 149,935 213,290	- 3,183 2,010  25,257 24,507 27,939 26,461  1,354 3,582 4,379 4,379  4,994 6,053 7,221 8,455  1,054 1,195 1,446 1,842  4 10  360 360 360 360 360  110,891 125,619 163,705 190,394  - 1,829 2,177 2,285 2,283  - 808 634 500 992  421 286 500 616  657 532 500 630  697 338 400 302  1,230 360 20,000 3,565  11,287 19,571 25,000 5,572  168 60 100 94  321 109 100 399  - 250 200 90  17,418 24,316 49,585 14,543  128,309 149,935 213,290 204,937

NOTES:		
	411 P/T Deputy Town Clerk for succession planning/job share	
· · · · · · · · · · · · · · · · · · ·	821 ABAG Website hosting / new website development	
	822 Code updates; Minutes Clerk; OpenGov, webmaster	The same of the sa



DEPARTMENT SUMMARY

2019-20 Operating Budget

**FUND ACTIVITY**  01 GENERAL FUND

FY 2018-19

Adopted

FY 2018-19

Projected

FY 2019-20

Adopted

222 ELECTIONS

**ACTIVITY DESCRIPTION** 

Local regular elections for Town offices (5 councilmembers, 1 treasurer, and 1 clerk) have been held every two years (to stagger the terms) in November of odd-numbered years pursuant to the Town Code. The Town consolidates its local elections with the County of Marin, with costs shared by all of the local agencies, school districts, and special districts. The cost has been between \$1.75 and \$3.00 per voter, but could increase to between \$4.00 and \$9.00 per registered voter with the passage of SB415 and Town Ordinance 807. Fairfax has approximately 5,500 registered voters.

FY 2016-17

Actual

FY 2017-18

Actual

DEDOONNE			***************************************		
PERSONNEL AND CALABIED					
401 REGULAR SALARIES					
411 REG PART-TIME SALARIES					
415 ACCRUED LEAVE CASHOUT					
421 TEMP EMPLOYEES 491 HEALTH INSURANCE					
491 HEALTH INSURANCE 492 WORKERS COMP					
492 WORKERS COMP 493 RETIREMENT					
493 RETIREMENT 494 MEDICARE					
SUBTOTAL PERSONNEL	-	-	•	-	-
OPERATING EXPENSES					
636 OFFICE EQUIP REPLACEMENT				· · · · · · · · · · · · · · · · · · ·	
711 OFFICE EQUIP MAINT.					
731 BLDG-GROUNDS MAINT.					
801 WATER	-				
804 TELEPHONE					
811 POSTAGE	2,895				
813 OFFICE SUPPLIES					
814 LEGAL ADS				-	
815 PRINTING			***************************************		
821 OUTSIDE SERVICES					····
822 PROFESSIONAL SERVICES	5,893	21,954	5,000		45,000
842 SPECIAL DEPT SUPPLIES					
861 BUS.MEET/CONF.					
862 DUES & SUBSCRIPTIONS					
890 MISCELLANEOUS	-	_		-	
SUBTOTAL OPERATING	8,788	21,954	5,000	-	45,000
TOTAL DEPARTMENT APPROPRIATION	8,788	21,954	5,000	-	45,000
Allocation of Positions:					
TOWN CLERK/ASST TO TOWN MANAGER	-	-	-	-	_
DEPUTY TOWN CLERK	-	•	-	-	-
Total Full Time Equivalent Employees	0.00	0.00	0.00	0.00	0.00
NOTES:					

<sup>822</sup> New state law SB 415 requires local agencies, school districts, and special districts to move the date of their local elections to even-numbered years by November 2022 in order to increase voter participation. The Town adopted Ordinance 807 to move elections to even years by holding its regularly scheduled elections in 2017 and 2019 for 3year terms, so that the next election will fall in November 2020. Other local agencies have instead extended current terms and moved their regularly scheduled 2019 election to November 2020. The result is the cost for the remaining Marin agencies consolidating elections in 2019 is expected to increase significantly.



2019-20 Operating Budget

FUND ACTIVITY 01 GENERAL FUND 231 PERSONNEL

## **ACTIVITY DESCRIPTION**

Personnel cost include contractual Human Resources (HR); legal and consulting services and other costs such as recruitment, testing, physical & psychological exams as required.

DEPARTMENT SUMMARY		FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Adopted	FY 2018-19 Projected	FY 2019-20 Adopted
PERSONNEL						
401 REGULAR SALARIES		30,354	31,076	32,639	32,613	22 45
411 REG PART-TIME SALARIES		7,480	7,783	8,909	9,070	33,45 <sup>-</sup> 9,342
415 ACCRUED LEAVE CASHOUT		939	7,703	628	636	9,34, 89
421 TEMP EMPLOYEES		- 300	704	020	-	09.
461 OVERTIME					_	
491 HEALTH INSURANCE		460	468	5,510	482	5,209
492 WORKERS COMP	,	691	1,700	1,754	1,754	1,704
493 RETIREMENT		3,326	3,594	3,856	4,005	4,12
494 MEDICARE		520	531	575	567	596
495 FICA/PTS				240		240
496 PERS UAL/SIDEFUND		-	-		-	
611 ALLOWANCES		72	72	36	72	36
SUBTOTAL PERSONNEL	·	43,843	45,928	54,147	49,199	55,596
OPERATING EXPENSES						
636 OFFICE EQUIP REPLACEMENT					-	
711 OFFICE EQUIP MAINT.					-	
731 BLDG-GROUNDS MAINT.					-	
801 WATER					-	
804 TELEPHONE					-	
811 POSTAGE					-	
813 OFFICE SUPPLIES					-	
814 LEGAL ADS		1,061	-	500	687	500
815 PRINTING 821 OUTSIDE SERVICES		47.000			-	
822 PROFESSIONAL SERVICES	SEE NOTE	17,398	11,955	20,000	20,852	20,000
842 SPECIAL DEPT SUPPLIES	CEE NOTE	400	504	100	- 400	100
861 BUS.MEET/CONF.	SEE NOTE	490	581 500	600	483	600
862 DUES & SUBSCRIPTIONS	ŀ		500	1,000	575	1,000
890 MISCELLANEOUS				400	-	400
SUBTOTAL OPERATING	•	18,949	13,036	22,600	22,597	22,600
TOTAL DEPARTMENT APPROPRIATION		62,793	58,964	76,747	71,796	78,196
Allocation of Positions:						
TOWN MANAGER		0.10	0.10	0.10	0.10	0.10
FINANCE DIRECTOR		0.10	0.10	0.10	0.10	0.10
PART-TIME ACCOUNTANT		0.10	0.10	0.10	0.10	0.10

821 Preemployment services, Attorney Fees & HR Consultant

842 Staff recognition