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FY 2022 ANNUAL ACTION PLAN

PREPARED BY:

THE CITY OF JACKSON

OFFICE OF HOUSING & COMMUNITY DEVELOPMENT

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Jackson's 2022 One-Year Action Plan serves as a strategic outline which describes the proposed projects for the City during PY 2021-2022. The grants that will be covered in this plan are the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), Home Investment Partnership Program (HOME), and Housing Opportunities for Persons with Aids (HOPWA). This plan represents the implementation of housing and non-housing strategies identified in the City's 2020-2024 Five Year Consolidated Plan. The City anticipates receiving \$1,479,031.40 in CDBG funds, \$152,316 in ESG funds, \$944,901 in HOME funds, and \$1,476,169 in HOPWA funds from HUD. Upon award of these funds, the City proposes to undertake numerous activities to address the housing and non-housing needs of the community.

This is the City's third year of the 2020-2024 Five Year Consolidated Plan. This year's Annual Action Plan outlines the activities to be undertaken and the Federal resources to be received by the City during the program year beginning October 1, 2021, through September 30, 2022. CDBG, ESG, HOME and HOPWA funds will be used for the benefit of citizens living within the city limits of Jackson. The HOPWA funds will be used to provide housing and supportive services for persons who live within the five county Jackson Metropolitan Statistical Area (MSA) (Columbia, Hinds, Madison, Rankin, and Simpson Counties) and have been medically diagnosed with HIV or AIDS.

The City of Jackson's Office of Housing and Community Development is the lead entity and administrator for the CDBG, ESG, HOME, and HOPWA funds.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The 3 objectives that continue to guide the City's FY 2022 Action Plan are: (1) Providing Decent Affordable Housing, (2) Creating Suitable Living Environments, (3) Creating Economic Opportunities.

The 3 outcomes that will demonstrate the benefits of each funded activity are: (1) Improve Availability/Accessibility, (2) Improve Affordability, (3) Improve Sustainability.

Affordable Housing

The City will administer 3 programs that will foster decent affordable housing city-wide. The following outlines the goals for each program:

- Comprehensive Homeowner Housing Rehabilitation - 5 Household housing units
- Direct Financial Assistance to Homebuyers - 12 Households assisted
- Limited and Emergency Housing Repair Programs - 16 Household housing units
- HOME-ARP Activities – there are four eligible activities including the production or preservation of affordable housing; tenant-based rental assistance; supportive services, including homeless prevention services and housing counseling; and the purchase or development of non-congregate shelter for individuals and families experiencing homelessness. The City will coordinate with the Central Mississippi Continuum of Care (CoC) to determine which activities are most needed for Jackson.

Improve Public Facilities and Infrastructure

The City has several projects intended to improve public facilities and infrastructure. Those projects will include activities that promote ADA accessibility in public facilities and ensure public safety for residents utilizing streets, bridges and roads. We anticipate that this year's activities will assist a minimum of 400 persons.

Park and Recreation Improvements

In order to ensure that there are recreational activities available in low-to moderate-income communities, the City will continue to administer park activities utilizing previous years' CDBG funds. We anticipate that a minimal of 100 persons, mainly children, will benefit from the park improvements.

Provide Public Services

The City provides grants to non-profit organizations that provide a wide array of services to low- and moderate-income people. These non-profit organizations are invaluable to the quality of life for the residents. It is anticipated that a minimum of 700 persons will be assisted this Program Year.

Demolition

The Community Improvement Division is responsible for overseeing the demolition of vacant dilapidated properties that are not suitable for rehabilitation. The City provides funding from its General Fund in addition to CDBG funds to assist with demolition efforts. In addition, the City is interested in developing a blight elimination program to address dilapidated properties across the city.

Housing and Services for Persons who are Homeless

Emergency Solutions Grant funds are utilized to provide grants to non-profit homeless service providers who provide services including, but not limited to, shelters, food, clothing, medical clinics, and transportation. On average, ESG funding provides services to around 200 homeless persons per year, and it is anticipated that this trend will continue for PY22.

Housing Opportunities for Persons with HIV-AIDS

The City's HOPWA program provides housing related services for persons with HIV-AIDS and their families in the Jackson MSA. The City recently issued an RFP for HOPWA funding and anticipates funding multiple project sponsors. It is estimated that about 400 households will be assisted this program year.

Fire Stations

The City is planning to provide rehabilitation activities for fire stations that service low- and moderate-income areas.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Jackson, just like the rest of the country, shut-down due to the Coronavirus Pandemic in March, 2020. This greatly hindered our ability to carry out our goals and objectives.

Evaluation of the City's past performance revealed barriers that had the potential to adversely affect continued success, such as: (1) the rising costs of home repairs combined with the continued aging of homes exceeded the City's available federal funding and staff resources; and (2) there remains a lack of affordable, safe, and accessible housing and supportive services, as well as aging infrastructure throughout the city.

Additionally, through the submission of the Consolidated Annual Performance Evaluation Report (CAPER), the City reports the past year's progress toward meeting the goals.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The planning process for the preparation of the 2022 One Year Action Plan included citizen input, requests for proposals (RFP's) for funding from organizations, meetings with other City staff and departments, and other consultations with stakeholders.

Currently, the City of Jackson announces these meetings through a mail-out to citizens, nonprofit organizations, other governmental entities, and community organizations: and advertises in five major printed press companies, which includes the La Noticia for the City's Spanish speaking constituents.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Comments from the public hearing mentioned a need for the following facilities and services:

- Senior services
- Home improvements
- Park and recreation improvements
- Continued funding for homeless services
- Homeless shelter facility for families
- Continued funding for services for individuals with HIV/AIDS
- Streetscape improvements
- Funding for youth education and after school programs

The City of Jackson conducted two (2) virtual public hearings. Comments and suggestions were made during the meetings and in writing. All comments and suggestions were considered and submitted to appropriate departments for review and remediation. Consistently, citizens continued to express the need for housing rehabilitation, infrastructure repairs, and accessible equipment at public facilities for youth, and services/activities for youth. The Action Plan has outlined plans to address these areas.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments were accepted. However, the limited funding prevents the City from funding every need that is identified.

7. Summary

The City of Jackson's 2022 Annual Action Plan includes the City's CDBG Program and outlines which activities the City will undertake during the program year beginning October 1, 2022, through

September 30, 2023. Additionally, the Action Plan includes the ESG, HOME, and HOPWA funds that the City will receive in Program Year 2022.

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PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	JACKSON	Office of Housing and Community Development
HOPWA Administrator	JACKSON	Office of Housing and Community Development
HOME Administrator	JACKSON	Office of Housing and Community Development
ESG Administrator	JACKSON	Office of Housing and Community Development

Table 1 – Responsible Agencies

Narrative (optional)

The City of Jackson Office of Housing and Community Development (OHCD) is the administering division for the CDBG, ESG, HOME, HOME-ARP and HOPWA programs. OHCD prepares the Five Year Consolidated Plans, Annual Action Plans, Environmental Review Records, and the Consolidated Annual Performance and Evaluation Reports (CAPER).

Consolidated Plan Public Contact Information

Annual Action Plan
2022

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

To ensure that priority needs are carried out in the most resourceful and effective manner, the City of Jackson's Office of Housing and Community Development regularly consults with the Central MS500 Continuum of Care to discuss their allocation of funds for eligible activities, performance standards, written standards, and HMIS policies and procedures, reporting, monitoring centralized/coordinated assessment. The COJ also, discussed the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness, and upcoming programs to assist them.

The City consulted via Zoom with the Central MS500 CoC board of directors (See AP-10 Consultations attachment in the Grantee Unique Appendices section).

During the meeting the City discussed their ESG HUD allocation process for 2021, and that outside of the City's 7.5% Admin Cost, and required Emergency Shelter and Street Outreach costs (not to exceed 60% of allocation), the City's main priority is Rapid Re-Housing. The CoC made several suggestions such as: the City and CoC to collaborate on establishing a "one stop phone number" for clients and agencies to gain homeless services and resources needed; the City to become actively engaged in the application process/rating of applications, which includes the City participating in the rating and reviewing of CoC applications, and also that the CoC have a board member on the City's rating and review committee to help with the ESG allocation process and developing performances of their ESG subrecipients. The City and the CoC agreed that the CoC will be responsible for management of the HMIS including data entry training and data entry collection and reporting of outcomes for their ESG subrecipients. CoC suggested that COJ have an active member on the COC board. The COC provided the City with a copy of their revised/updated Coordinated Entry Policies and Procedures, and the City has provided the CoC with a copy of their ESG Policies and Procedures Manual, and both agreed to review and discuss later. The City of Jackson will continue to collaborate with CoC on allocation of ESG funding for eligible activities, performance standards, written standards, HMIS policies and procedures, reporting, monitoring, and centralized/coordinated assessment.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

In the process of developing the Annual Action Plan, the City consulted with community members and representatives from a number of local and neighborhood organizations, private entities, and government agencies providing housing and services to low- and moderate-income households.

The City provide funding to nonprofit homeless assistance providers, victim service providers, faith-based organizations, governments, businesses, advocates, public housing agencies, school districts, social service providers, mental health agencies, affordable housing developers, and organizations that serve veterans and homeless and formerly homeless individuals.

The City's non-profit organizations are instrumental in coordinating services of housing, health, and social service agencies to provide basic social service needs and affordable housing options for Jackson's residents. The working relationships established between the City and nonprofit agencies ensure the continuation of valuable housing and social services to low-and moderate-income residents. The City continues to work to enhance and increase this coordination. On an annual basis, the City provides financial support through CDBG, HOME, and ESG funds, including technical assistance to over 25 public service agencies, homeless agencies and housing development agencies. In addition to funding non-profit agencies and other organizations, the City's Annual Action Plan works within the broader environment of the full City government, a metropolitan planning organization, and various local, state, and federal agencies. These organizations operate under multiple overlapping jurisdictions with a variety of responsibilities that contribute to the goals of the City's Consolidated Plan.

The City of Jackson developed an outreach effort to maximize input from a large cross-section of stakeholders, including health care agencies and business/civic leaders. We work closely with the Mississippi Department of Health and several health care clinics in the implementation of our Lead Safe Jackson Housing Program. There is also City representation on the Continuum of Care (CoC) Steering Committee that designates the priorities for the Continuum of Care funding application for homeless housing and services. Through support and engagement in the CoC process and other supportive housing collaborations, the City maintains relationships with mental health providers, homeless shelter and service providers, and other governmental agencies with specific responsibilities to assist homeless individuals and families. The City also has a close working relationship with the Jackson Housing Authority (JHA).

The City of Jackson has become more proactive in our outreach activities and have hired two outreach coordinators who are pivotal in the coordination between public and assisted housing providers and private and governmental health, mental health and service agencies to address issues related to homelessness prevention and housing individuals experiencing chronic homelessness.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City's Office of Housing and Community Development's Assistant Manager is a board member on the Continuum of Care (CoC) Engagement Committee that designates the priorities for the Continuum of Care funding application for homeless housing and services. The City of Jackson's Policy Analyst is also a board member with the CoC and is tasked with providing strategic direction to the community regarding issues that impact persons experiencing homelessness.

The City participates in the CoC's Coordinated Entry System by attending all trainings provided by the HMIS Lead Agency; therefore, when the City receives calls from homeless persons, we are able to enter the homeless persons directly into the Coordinated Entry System and contact the shelter directly for bed availability.

In collaboration with the CoC, the City allocated funding to Salvation Army and Stewpot Community Services to address the needs of homeless persons and persons at risk of homelessness.

During development of the Consolidated Plan and Annual Action Plan, and throughout the year, the City's Assistant Manager, Deputy Director, and Development Assistance Representative engage with the board and members of CoC to gather information that informs decisions on ESG allocations, performance standards, and evaluation outcomes.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Jackson along with the Central MS500 Continuum of Care work together to evaluate outcomes and more closely align CoC and ESG programs. All ESG funded programs are required to enter data into the Homeless Management Information System (HMIS) and accept referrals for rapid rehousing through the Coordinated Entry system administered by the Lead Agency. HMIS staff analyze data and report progress on ending homelessness to CoC and other community entities. In addition, the City's ESG subrecipients are required to submit to the City Monthly Status Reports (MSR) detailing performance measures, and number of clients assisted. Monitoring of the system by the City's Development Assistant Representative ensure that all rapid rehousing programs and shelter programs are entering data into HMIS in a manner that allows system-wide and City outcomes to be measured and evaluated.

In addition, to discussing ESG funding and allocations during CoC member meetings, the City and CoC discuss initiatives such as: data expectations, outcome measures, policies and procedures for the operation and HMIS administration, and written standards, and program interventions related to people experiencing homelessness.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

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Table 2 – Agencies, groups, organizations who participated

1	<p>Agency/Group/Organization</p>	<p>STEWOPOT COMMUNITY SERVICES, INC.</p>
	<p>Agency/Group/Organization Type</p>	<p>Housing Services - Housing Services-Children Services-Elderly Persons Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education</p>
	<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy</p>
	<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>Consultation via email and virtual.</p>
2	<p>Agency/Group/Organization</p> <p>Agency/Group/Organization Type</p>	<p>CATHOLIC CHARITIES</p> <p>Housing Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless Services-Education</p>

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation via email and virtual.
	3 Agency/Group/Organization	MISSISSIPPI HOME CORPORATION
	Agency/Group/Organization Type	Housing Services - Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation via email and virtual.
4	Agency/Group/Organization	MISSISSIPPI HOUSING PARTNERSHIP
	Agency/Group/Organization Type	Housing Services - Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation via email and virtual.
5	Agency/Group/Organization	HOUSING EDUCATION AND ECONOMIC DEVELOPMENT (HEED)
	Agency/Group/Organization Type	Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation via email and virtual.
6	Agency/Group/Organization	Central Mississippi COC
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	

Identify any Agency Types not consulted and provide rationale for not consulting

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Mississippi Housing Partnership	The data and reports from the organization were used to better understand the homeless needs and services in Jackson.
Analysis of Impediments to Fair Housing Choice	City of Jackson	The AI was used to understand potential barriers to fair housing choice in the City of Jackson.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Action Plan was developed in accordance with the City's Citizen Participation Plan. The plan was developed through public hearings on housing and community development needs, during which citizens were given the opportunity to review the draft plan and make commentary. Additional outreach was accomplished via mailings to interested parties on the Development Assistance Division outreach mailing lists, which include interested individuals, neighborhood organizations, public service and housing agencies, and agencies serving the homeless.

Stakeholders were invited via letter and email to make comments and suggestions on the City's 2021 Annual Action Plan. Unfortunately, many requests were unanswered, but comments made during council meetings from constituents highlighted the need for improvements to the infrastructure, crime prevention, and housing rehabilitation.

Public Needs Hearings- the City conducted two virtual public hearings for residents. All public hearings were publicized in several local newspapers of general circulation. In order to reach non-English speaking persons, the City announced public hearings in the LaNoticia, which is the only newspaper published and distributed in the Metro Area for Spanish speaking persons.

Comments from the public hearing mentioned a need for home improvements, homelessness prevention, and infrastructure.

A draft of the Action Plan for PY 2022 was placed on public display for 30 days beginning July 15, 2022.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Meeting	Non-targeted/broad community	The meeting was held at Grove Park Community Center on May 10, 2022, at 6:00 p.m., with 20 attendees	N/A	N/A	
2	Public Meeting	Non-targeted/broad community	The meeting was held at Tabernacle Ministries on May 11, 2022 at 6:00 p.m., with 20 attendees	N/A	N/A	

Table 4 -- Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1			Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,479,031	9,000	0	1,488,031	CDBG funds will be used for an array of housing and non-housing community development activities and services based on the PY 2021 CDBG allocations. These activities include: infrastructure, housing rehabilitation, public services, demolition, and repairs to public facilities.
						3,862,822	

Annual Action Plan
2022

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	944,901	0	0	944,901	2,000,128	HOME funds will be used for housing rehabilitation activities, a homebuyer program, CHDO activities, rental rehabilitation activities, and TBRA based on the 2021 HOME allocation.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	1,476,169	0	0	1,476,169	3,178,512	HOPWA funds will be used for HOPWA eligible activities of emergency short-term rent, utility and mortgage assistance (STRMU), Tenant-Based Rental Assistance (TBRA), housing related case management, permanent housing placement, and resource identification based on the 2021 HOPWA allocation.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	152,316	0	0	152,316	347,968	ESG funds will be used for eligible activities to include street outreach, emergency shelter, rapid re-housing assistance, Homeless Management Information System (HMIS), and administration.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Jackson will continue to partner with public agencies and nonprofit organizations, when feasible, to leverage resources and maximize outcomes in housing and community development to meet the HOME and ESG match requirements. At this time, the City's HOME match liability requirement is 0%. CDBG funds for infrastructure improvements leverage funds the City's Public Works Dept. received. CDBG provides funding for reconstruction for eligible streets while the ineligible streets are repaired utilizing the City's 1% Sales Tax funds.

Homeless service providers use ESG funds in conjunction with additional local (United Way) and Federal (CoC) funding to provide a wide array of

homeless services.

CDBG funds will be used as match dollars for the Lead Hazard Control Grant activities and has a project and activity explained in AP 35.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The demolition activity will be the only activity that involves publically owned land. The City's Community Improvement Division notifies property owners of their responsibility to maintain their property. But in the event compliance is not achieved, the City will move forward with the proper legal remedies for insuring the public's health and safety.

Discussion

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Increase Affordable Housing Supply	2020	2024	Affordable Housing	Citywide	Livable Neighborhoods Affordable Housing	HOME: \$793,574	Homeowner Housing Added: 2 Household Housing Unit Homeowner Housing Rehabilitated: 5 Household Housing Unit Direct Financial Assistance to Homebuyers: 10 Households Assisted
2	Provide Public Services	2020	2024	Non-Housing Community Development	Citywide	Livable Neighborhoods Efforts to Prevent Homelessness	CDBG: \$271,797	Public service activities other than Low/Moderate Income Housing Benefit: 1500 Persons Assisted
3	Eliminate Blight	2020	2024	Affordable Housing Non-Housing Community Development	Citywide	Livable Neighborhoods	CDBG: \$200,000	Buildings Demolished: 1 Buildings

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Provide Support to Homeless Populations	2020	2024	Homeless	Citywide	Efforts to Prevent Homelessness	ESG: \$147,675	Homeless Person Overnight Shelter: 1000 Persons Assisted
5	Housing opportunities for persons with HIV-AIDs	2020	2024	Affordable Housing Non-Homeless Special Needs	Citywide	Affordable Housing Efforts to Prevent Homelessness	HOPWA: \$1,385,902	Housing for People with HIV/AIDS added: 100 Household Housing Unit
6	Provide Planning and administration	2020	2024	Planning and administration	Citywide	Livable Neighborhoods Public Facilities and Infrastructure Improvement Expanded Economic Opportunities Affordable Housing Efforts to Prevent Homelessness	CDBG: \$362,396 HOPWA: \$42,862 HOME: \$88,174 ESG: \$11,973	Other: 1 Other
7	Improve Fire Stations	2020	2024	Non-Housing Community Development	Citywide	Public Facilities and Infrastructure Improvement	CDBG: \$176,657	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1500 Persons Assisted
8	Provide Economic Opportunity	2020	2024	Non-Housing Community Development	Citywide	Expanded Economic Opportunities	CDBG: \$65,131	Businesses assisted: 10 Businesses Assisted
9	Preserve affordable Housing Supply	2020	2024	Affordable Housing	Citywide	Affordable Housing	CDBG: \$536,000	Homeowner Housing Rehabilitated: 10 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
10	Support to Increase Neighborhood Quality of Life	2020	2024	Non-Housing Community Development	Citywide	Livable Neighborhoods	CDBG: \$200,000	Other: 1 Other

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Increase Affordable Housing Supply
	Goal Description	This includes activities funded with the 15% Community Housing Development Organization (CHDO) set-aside.
2	Goal Name	Provide Public Services
	Goal Description	
3	Goal Name	Eliminate Blight
	Goal Description	
4	Goal Name	Provide Support to Homeless Populations
	Goal Description	This goal will help to address the fair housing goal identified in the Analysis of Impediment (AI)/Assessment of Fair Housing (AFH) to reduce the lack of access to housing for the homeless.
5	Goal Name	Housing opportunities for persons with HIV-AIDs
	Goal Description	

6	Goal Name	Provide Planning and administration
	Goal Description	
7	Goal Name	Improve Fire Stations
	Goal Description	
8	Goal Name	Provide Economic Opportunity
	Goal Description	
9	Goal Name	Preserve affordable Housing Supply
	Goal Description	
10	Goal Name	Support to Increase Neighborhood Quality of Life
	Goal Description	Increase Neighborhood Quality of Life is the goal that will address the need for Fair Housing educations that was identified in the 2019 Analysis of Impedient/Assessment of Fair Housing (AFH).

Projects

AP-35 Projects – 91.220(d)

Introduction

All projects were designed to ensure that the City meets the goals and objectives established in the 2020 - 2024 Consolidated Plan.

Projects

#	Project Name
1	2022 Public Services
2	OHCD Admin
3	DAD Admin
4	Fire Station #6 Rehab
5	Fair Housing Outreach and Education
6	Neighborhood Services Division
7	HOME Admin
8	HOME CHDO Projects
9	HOME funded affordable Housing
10	Emergency Solutions Grant (ESG)
11	HOPWA
12	HOPWA Admin

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Jackson's basis for allocation investments geographically reflects longstanding patterns of investment to maintain services to neighborhoods that are underserved. The City's allocation process is intended to address obstacles to meeting underserved needs. Agencies which receive grant funds from the City include: Non-profits; Faith-based; Community Housing Development Organizations (CHDOs); and Community Based Development Organizations (CBDOs). In general, proposals are accepted from these agencies through the annual public hearing process. CDBG funded public service projects, HOPWA, and ESG projects are reviewed by a Proposal Review Committee comprised of city staff and community leaders. The Committee makes recommendations regarding funding to the Mayor and City Council. Funds distributed to non-profit organizations through the grant proposal process include CDBG, HOPWA, ESG funds and HOME funds.

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AP-38 Project Summary
Project Summary Information

1	Project Name	2022 Public Services
	Target Area	Citywide
	Goals Supported	Provide Public Services
	Needs Addressed	Livable Neighborhoods
	Funding	CDBG: \$221,854
	Description	To provide funding to non-profit organizations through a Request for Proposal process to implement eligible public service activities in the community.
	Target Date	9/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 600 low/moderate income family households will benefit from the proposed activities.
	Location Description	Public Service Projects will be undertaken at the location identified on the subrecipient's application/proposal which was submitted and approved for funding by the City.
2	Planned Activities	Funding will be allocated to non-profit organizations to undertake projects and activities such as: education, employment training, services for disadvantaged youth, services for victims of sexual assault or domestic violence, senior services, fair housing activities, substance abuse services, childcare services, mental health services, and abused or neglected children and homeless services.
	Project Name	OHCD Admin
	Target Area	Citywide
	Goals Supported	Provide Planning and administration
	Needs Addressed	Livable Neighborhoods Public Facilities and Infrastructure Improvement Expanded Economic Opportunities Affordable Housing Efforts to Prevent Homelessness
	Funding	CDBG: \$123,000
	Description	Funds for the overall administration, management, and development of the City's housing and community development initiatives and programs including CDBG, ESG, HOME, and HOPWA.
	Target Date	9/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	City-wide
	Planned Activities	Overall management and administration of grant programs.
3	Project Name	DAD Admin
	Target Area	Citywide
	Goals Supported	Provide Planning and administration
	Needs Addressed	Livable Neighborhoods Public Facilities and Infrastructure Improvement Expanded Economic Opportunities Affordable Housing Efforts to Prevent Homelessness
	Funding	CDBG: \$172,806
	Description	Funds provided for the direct administration and management of CDBG, ESG, HOME and HOPWA funds.
	Target Date	9/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	City-wide
	Planned Activities	Overall management and administration of grant programs.
4	Project Name	Fire Station #6 Rehab
	Target Area	Zoo Area 4
	Goals Supported	Improve Fire Stations
	Needs Addressed	Public Facilities and Infrastructure Improvement
	Funding	CDBG: \$200,000
	Description	This project is for the rehabilitation of Fire Station #6.
	Target Date	9/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	Approximately 1500 residences receive fire safety and extinguishing services from this fire stations
	Location Description	This fire station is located at 101 Livingston Park Dr, Jackson, MS 39209.
	Planned Activities	To rehabilitate fire station 6 which serves low- and moderate-income areas and improve the quality of life for the firefighters residing at the station. The rehabilitation will consist of renovating bathrooms and kitchen, replacing fixtures, removing, and replacing existing fire suppression system, replacing existing floors, painting exterior and interior of building, and bringing building up to ADA compliance.
5	Project Name	Fair Housing Outreach and Education
	Target Area	Citywide
	Goals Supported	Support to Increase Neighborhood Quality of Life
	Needs Addressed	Livable Neighborhoods
	Funding	CDBG: \$50,000
	Description	To provide information to the public regarding Fair Housing rights and protections.
	Target Date	9/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that we will reach 500 individuals to empower them with the knowledge to understand their Fair Housing Rights.
	Location Description	City-wide
6	Planned Activities	Activities that address the issues and concerns identified in the 2019 Analysis of Impediments (AI)/Assessment of Fair Housing (AFH).
	Project Name	Neighborhood Services Division
	Target Area	Citywide
	Goals Supported	Increase Affordable Housing Supply
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$286,000
	Description	Funds provided to the Neighborhood Services Division is for service delivery of Housing Rehabilitation Programs for Owner-occupied housing and related housing services and activities.

	Target Date	9/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 15 households will receive repairs to their occupied homes.
	Location Description	Applications will be accepted City-wide
	Planned Activities	Funds provided to the Neighborhood Services Division is for service delivery of Housing Rehabilitation Programs for Owner-occupied housing and related housing services and activities.
7	Project Name	HOME Admin
	Target Area	Citywide
	Goals Supported	Provide Planning and administration
	Needs Addressed	Livable Neighborhoods Affordable Housing
	Funding	HOME: \$94,490
	Description	Provide Planning and administration
	Target Date	9/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	City-wide
	Planned Activities	Overall management and administration of HOME Program projects.
8	Project Name	HOME CHDO Projects
	Target Area	Citywide
	Goals Supported	Increase Affordable Housing Supply
	Needs Addressed	Affordable Housing
	Funding	HOME: \$141,735
	Description	Community Housing and Development Organization (CHDO) activities for locally designated CHDOs to develop affordable housing by acting as owner, sponsor, or developer.
	Target Date	9/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Provide funding to acquire, rehabilitate or construct affordable housing for the purpose of selling or renting to low- and moderate-income families
9	Project Name	HOME funded affordable Housing
	Target Area	Citywide
	Goals Supported	Increase Affordable Housing Supply
	Needs Addressed	Affordable Housing
	Funding	HOME: \$708,675
	Description	Funds for HOME eligible activities which could include but may not be limited to the rehabilitation, homebuyer programs and new construction.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	City-wide
	Planned Activities	
10	Project Name	Emergency Solutions Grant (ESG)
	Target Area	Citywide
	Goals Supported	Provide Support to Homeless Populations
	Needs Addressed	Efforts to Prevent Homelessness
	Funding	ESG: \$152,316
	Description	This project is to provide services to homeless individuals and families as a part of the regular 2022 PY ESG allocation.
	Target Date	9/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	Assist 150 homeless individuals and families with Emergency Shelter, Rapid Rehousing, Homeless Prevention, and Street Outreach.
	Location Description	Projects (Rapid Re-housing, Street Outreach, and Homelessness Prevention) will be undertaken at the location identified on the subrecipient's application/proposal which was submitted and approved for funding by the City.
	Planned Activities	Funds will be allocated to subrecipients to provide services relating to the four (4) ESG components (Rapid Re-housing, Street Outreach, Homelessness Prevention, and HMIS) such as: operating expenses of homeless shelters, rapid rehousing for homeless individuals and families, homeless prevention for households at high risk of homelessness, and HMIS and program administration. The City of Jackson will ensure that no more than 60% of their HUD allocation will be utilized for street outreach/emergency shelters.
11	Project Name	HOPWA
	Target Area	Citywide
	Goals Supported	Housing opportunities for persons with HIV-AIDs
	Needs Addressed	Efforts to Prevent Homelessness
	Funding	HOPWA: \$1,431,883
	Description	Funds allocated to strengthen public-private partnerships to provide housing and related services for persons with HIV-AIDS and their families in Hinds, Rankin, Madison, Copiah, and Simpson counties through a Request for Proposal (RFP) process.
	Target Date	9/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 700 households consisting of persons who has been diagnosed with HIV/AIDS.
	Location Description	All HOPWA Activities/Projects will be undertaken at the location identified on the project sponsor's application/proposal which was submitted and approved for funding by the City.

	Planned Activities	The activities will benefit HIV-AIDS clients and their families in Hinds, Rankin, Madison, Copiah, Simpson, and Holmes counties. The activities will include: Case Management; Supportive Services; Facility-based/Master Leasing; Tenant-based rental assistance (TBRA); Short-term rent, mortgage, and utility assistance (STRMU); Short-term Supported Housing (STSH); Permanent Housing; Housing Information Services; and Resource Identification.
12	Project Name	HOPWA Admin
	Target Area	Citywide
	Goals Supported	Housing opportunities for persons with HIV-AIDS
	Needs Addressed	Efforts to Prevent Homelessness
	Funding	HOPWA: \$44,285
	Description	For the overall administration and management of HOPWA activities.
	Target Date	9/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 700 households consisting of persons who has been diagnosed with HIV/AIDS.
	Location Description	City-wide
	Planned Activities	For the overall administration and management of HOPWA activities.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Georgetown target area will be bounded by West Fortification Street, Pleasant Ave and Woodrow Wilson. This area has a wide variety of commercial business including a grocery store and medical facility. The area needs both housing and economic development activities to revitalize the area.

The Midtown area, for the purposes of this Consolidated Plan, are bound by Mill Street to the west, High Street to the south, West Street to the east and Woodrow Wilson to the north. Mill Street runs parallel with a railroad system on the west and various commercial structures on the east. The Midtown housing stock is a mix of homeownership and rental, but there are still blighted properties and properties that require rehabilitation upgrades.

The Virden Addition boundaries are Hawkins field airport to the west, Medgar Evers Blvd., and Northside Drive to the north, West street to the east, Sunset Blvd., and Woodrow Wilson to the south. A major characteristic of this neighborhood is the presence of Hawkins Field, an airport of the Jackson Municipal Airport Authority. This airport could be a major conduit for Economic Development Activities. In addition, there are many small businesses on Medgar Evers Blvd. that need facade improvements. In addition, blight structures and housing that requires rehabilitation are characteristics of this target area.

Washington Addition is bound by John R. Lynch Street on the north, Ellis Ave on the west, University Blvd on the west, and Highway 80 on the south. The JATRAM bus facility and Jackson State University are huge commercial institutions in this target area. Inside the target area, there are many small businesses that have been staples in the community for many years. The housing inventory has issues with blight and the need for housing rehabilitation.

The West Target area is bounded by Robinson Road to the north, Ellis Avenue to the west, J. R. Lynch/Dr. Robert Smith Sr. Parkway to the south, and Gallatin Street to the east. This target area is in close proximity to the Jackson Downtown area. The area has seen some commercial investment, but not enough to spur other development. The area has blighted structures and the need for housing rehabilitation. The area also has many homeless service providers that create a large homeless population.

The area surrounding the Jackson Zoo is large and has been divided into four manageable sections. Zoo Area 1 is bounded by Bullard, Sewanee Drive, Mt. Vernon Avenue, Officer Thomas Catching's Drive to the south, O'Ferrell Ave to the south, Bullard Street to the north and Parkside to the east. Zoo Area 2 is bounded by Officer Thomas Catching's Drive to the south, Nimitz Street to the west, McCain/St. Charles and Ellis Avenue to the east and Capital St., Mt. Vernon to the north. Zoo Area 3 is bounded by Bradley Street, Capital Street, Royal Manor, and Fortification St./the Railroad. Zoo Area 4 is bounded by Ellis

Avenue to the west, Robinson Street on the south, and Prentiss Street on the east and Capital Street on the north. Capital Street is a major thoroughfare from I-220 to Downtown Jackson. In the target area, there are both commercial and residential structures that run along Capital Street. The Jackson Zoo is also on Capital Street, along with a major City park, Livingston Park. The housing stock in the zoo area is a mix of homeownership and rental. There is a great need for both demolition and housing rehabilitation activities.

The Farish Street area is bounded on the north by East Fortification Street, east boundary is north Lamar Street, west boundary is North Mill Street and the southern boundary is East Amite Street. This is historic neighborhood that is home to historical homes, shops and other commercial buildings, many of which were built by former slaves whose descendants still live and work in the area.

Geographic Distribution

Target Area	Percentage of Funds
Citywide	100
Zoo Area 1	
Zoo Area 2	
Zoo Area 3	
Zoo Area 4	
Midtown	
Washington Addition	
Virden Addition	
Georgetown	
West	
Farish Street	

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

At this time, specific locations of the projects have not been identified. Once those locations are selected, the City will have a firm grasp on the amount of money that will be expended in each of the target areas identified.

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	500
Non-Homeless	0
Special-Needs	500
Total	1,000

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	100
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	100

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

All HOME funds are distributed through a Request for Proposal process for eligible non-profit organizations with IRS 501c3 status. The RFP process is publicized in all major newspapers and on our website. Non-profit organizations that are on our mailing list receive an email notification of the published notice. Request for Proposal packets can be obtained on the City websites or via email request. Proposals are reviewed by City of Jackson staff to ensure that each RFP response requests funding for an eligible HOME project that meets all the regulatory requirements before funding decisions are made. Once a project is eligible for funding based on the regulatory review, decisions are made based on the amount of funding available, the funding amount requested, and the funds needed to ensure the project remains affordable.

Rental housing owners may limit tenants or give preferences for tenants, such as housing specific for the elderly or disabled. The preference should be clearly expressed in the project's proposal and will be included in the written agreement.

Affordable housing providers are not allowed to discriminate against tenants based on race, color, ethnicity, sexual orientation, age, or gender. These nondiscrimination requirements are regulatory in relation to the HOME Investment Partnership Program.

AP-60 Public Housing – 91.220(h)

Introduction

The City of Jackson works closely with the Jackson Housing Authority to ensure that public housing residents' needs are met.

Actions planned during the next year to address the needs to public housing

There is a need for assistance with Financial Management Education for residents and voucher holders to assist in getting increased participation in homeownership. There is also a lack of decent and safe rental housing available for voucher holders.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Jackson Housing Authority works with residents to prepare them to move towards homeownership; however, the lack of proper financial education and serious credit issues prevent many residents from achieving homeownership.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City of Jackson addresses the needs of its most vulnerable citizens by working with local partners to fund and/or implement CDBG, ESG, HOPWA, and other activities to prevent homelessness, and provide shelter and supportive services. Homelessness funding is also used to support the Coordinated Entry System (CES) and the Homeless Management Information System (HMIS). The CES system is the Central MS500 CoC implementation of coordinated entry system used to assess those experiencing homelessness and match them to resources. HMIS is the database which allows the CoC lead agency to track program and system performance.

The CoC has established a community-wide list of all known homeless persons who are seeking or may need CoC housing and supportive services to resolve their housing crisis. The prioritization list will be organized according to participant need, vulnerability, and risk. In the event two participants have the same VI-SPDAT score, participants will be prioritized based on factors included, but not limited to, safety of current location, medical or chronic health needs and family composition. The prioritization list provides an effective way to manage an accountable and transparent prioritization process.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Jackson, in collaboration with Central MS 500 CoC, has adopted a “no wrong door” approach, which allows all participants to access coordinated entry through any Central MS CoC and ESG funded agency. This policy ensures that all participants will have equal access to all processes relative to the coordinated entry system. Street outreach teams will function as access points to the coordinated entry process and will seek to engage persons who may be served through coordinated entry. Street outreach teams are trained on coordinated entry and the assessment process, and will have the ability to offer CE access and assessment services to participants they contact through their street outreach efforts. Street outreach teams will be considered an access point for CE.

All persons served by coordinated entry will be assessed using the VI-SPDAT 2.0 tool. All access points must use this tool to ensure that all persons served are assessed in a consistent manner, using the same process. The VI-SPDAT documents a set of participant conditions, attributes, need level, and vulnerability, allowing the access point and/or assessment staff to identify a service strategy to the coordinated entry staff who manages the Central MS CoC’s prioritization list.

The City will also provide support to homeless populations, and provide planning and administration.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Jackson addresses emergency and transitional housing by offering and funding services such as:

- **Emergency Shelters** – There are approximately eight (8) different emergency shelter providers in the Central MS 500 CoC. Some of the shelters are specifically targeted to youth, veterans, and/or victims of domestic violence.
- **Warming Centers** – Stewpot’s Opportunity Center opens during extreme weather conditions to provide emergency shelter. During regular operational hours, the homeless population can visit the center to wash laundry, search for jobs on computers, and etc.
- **Rapid Re-housing Program**- To facilitate the rapid transition from homelessness back into housing, City of Jackson allocates HUD ESG funding to local non-profits which include short to medium term rental assistance and services to quickly move individuals and families from homelessness to housing.
- **Homelessness Prevention** – The City of Jackson allocates HUD ESG funding to provide prevention assistance for persons at risk of homelessness. Prevention funds are available to pay rental or utility arrearages, security deposits and/or limited rental assistance for persons to remain in their rental home and not become homeless.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

For homelessness assistance services, engagement and retention in housing are critical priorities. New research from UC San Francisco suggests that an intervention of permanent supportive housing with voluntary supportive services can successfully house and retain chronically homeless individuals who are high users of public services.

The City's goals for reducing and ending homelessness include the following: 1) Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs; 2) Addressing the emergency shelter and transitional housing needs of homeless persons; 3) Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families and unaccompanied youth) make the transition to permanent housing and independent living; and 4) Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly

funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The Central Mississippi 500 Continuum of Care (CoC) is made up of service organizations that provide direct, indirect or supportive services to homeless individuals and those at risk of becoming homeless, persons who advocate on behalf of the homeless and other individuals, groups, and organizations concerned with the welfare and needs of the homeless and those at risk of becoming homeless. The CoC's funding encompasses services/programs such as: Outreach & Coordinated Entry, Permanent Supportive Housing, Prevention & Diversion, Rapid Re-Housing, and Emergency Shelter.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Recognizing and Understanding that, in order to reduce homelessness, we must first prevent it from occurring in the first place. The City of Jackson, in collaboration with the Central MS CoC and other City and State agencies, provides funding and logistical support to help residents avoid becoming homeless upon discharge from public institutions or public assistance programs. This is accomplished through a variety of efforts, including the following:

The Homelessness Prevention and Rapid Re-Housing Program will provide financial assistance and services to prevent individuals and families from becoming homeless and help those who are experiencing homelessness to be quickly re-housed and stabilized. The funds under this program are intended to target individuals and families who would be homeless but for this assistance. The funds will provide for a variety of assistance, including: short-term or medium-term rental assistance and housing relocation and stabilization services, including such activities as mediation, credit counseling, security or utility deposits, utility payments, moving cost assistance, and case management

The Mississippi Department of Health's discharge policy states that hospitals must have an effective discharge planning process that provides assistance with housing. Health care facilities have a policy which states patients are not released to HUD/McKinney Vento funded beds unless it is the expressed desire of the person, and unless the person refuses other discharged options offered to them. State psychiatric hospitals have policies to ensure individuals are not discharged into homelessness, including the streets, shelters or other HUD McKinney-Vento funded beds. Social workers and the attending physician, along with an interdisciplinary team, determine when a discharge is appropriate for individuals. Staff develops a plan for living situation, medications, and educational and vocational

opportunities to prevent homelessness. Mississippi Department of Corrections (MDOC) has the power to manage, control, supervise, enforce and implement all laws and matters pertaining to the probation and parole of State inmates. The MDOC has policies in place to ensure that an inmate is not released to homelessness, including the streets, shelters or other HUD McKinney-Vento funded beds.

Discussion

Livable Neighborhoods, Public Facilities and Infrastructure Improvement, Expanded Economic Opportunities, and Affordable Housing are all a part of the City's one-year goals and actions for reducing and ending homelessness. The goals and actions are all resources which include: improving the quality of life in neighborhoods through strategies to improve safety; reducing violence; increasing design quality improve food access; fighting blight; accessing broadband; calming traffic; increasing opportunity, including those strategies developed as part of the ConnectJXN Comprehensive Plan; improving infrastructure such as streets, water and sewer and public facilities such as fire stations and parks; improving the economic opportunity of people and neighborhoods; assisting in creating and preserving affordable housing; increasing accessibility; and increasing the quality of affordable housing.

AP-70 HOPWA Goals– 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	200
Tenant-based rental assistance	500
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	25
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	0
Total	725

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City of Jackson is committed to creating, preserving, and investing in affordable housing that will meet the needs of all its residents. Jackson's current housing environment is notably lacking in adequate affordable housing, as well as being home to a large percentage of older housing stock and a proliferation of vacant, abandoned, and blighted properties throughout the city. Fundamental obstacles do exist, many of which are rooted in historical and systemic policies and practices designed to exclude designated segments of the population, all of which have made Jackson's efforts to produce adequate affordable housing a continual work in progress. There are, however, three basic obstacles which are obvious barriers to producing affordable housing; laws, financial resources, and available space and/or structures. In an effort to remove any outdated zoning laws, the City reviews areas that may need changes in zoning rules to accommodate more innovative construction development such as multi-use development. Other ordinances limit not only the number of residents allowed in designated communities, but also set rigid specifications (i.e., minimum footage/acreage) for the dimensions of the properties on which dwellings can be built and the type of families who can occupy them. Resources for development, home rehabilitation/preservation, and other goods and services and subsidies that support affordable housing are steadily dwindling. By far, the most cumbersome of these is the lack of resources and funding that would allow access to formerly unattainable housing options.

The City's 2019 Analysis of Impediments (AI)/Assessment of Fair Housing (AFH) identified barriers that contributed to the lack of affordable housing. These included:

- Discriminatory patterns in lending
- Failure to make reasonable accommodations
- Lack of access to housing for homeless and those released from incarceration
- Lack of access to independence for persons for persons with disabilities
- Lack of opportunities for persons to obtain housing opportunity areas
- Modern to high levels of segregation
- Moderate to high concentrations of poverty
- Lack of resources and funding
- Insufficient affordable housing in a range of unit sizes
- Insufficient accessible affordable housing
- Lack of fair housing structure (i.e., policy and procedure)
- Insufficient fair housing education
- Insufficient understanding of credit

Jackson's goal for affordable housing is to increase access to opportunities by addressing those barriers that are the result of insufficient funding opportunities or inadequate policies and procedures that serve

as barriers.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City of Jackson has already begun to initiate policies designed to promote affordable housing, which include:

- 1) Reasonable Accommodations Policy – the City has drafted and implemented a policy to provide goods and services that meet the housing needs of disabled persons and individuals/groups having special needs. The policy allows any person with a disability to request a reasonable accommodation “when a zoning law or land use regulation, policy or practice acts as a barrier to fair housing opportunities” (choice). It has redefined the meaning of family to incorporate previously disenfranchised dwellings based on historical zoning laws.
- 2) Increased Access to Capital - the City can now refer homeowners to community lending partners that offer rehabilitation loans. Future efforts will be concentrated on locating additional funding resources that offer less restrictive and low interest loans.
- 3) Blight Elimination Project – the City has formed new partnerships with local organizations and nonprofit agencies to demolish abandoned and blighted properties throughout the city to render older homes and neighborhoods more habitable and desirable, while also increasing the supply of affordable housing.
- 4) Promoting Fair Housing – the City has appointed a Fair Housing Compliance Officer to ensure the rights of all citizens as set forth in the Fair Housing Act and Americans with Disabilities Act. The officer will also provide education on the rights of tenants and responsibilities of landlords.
- 5) Expedited Building Permit Process - The City’s Planning & Development department has created a team of its employees who, when called, are able to assist vendors and potential investors with the startup process.

The City’s near future plans to remove or ameliorate negative policies practices that serve as barriers to affordable housing include:

- 1) Increase access to Capital – the City will continue to form partnerships with investors and lending institutions that will help in securing funding to purchase or rehabilitate homes, or preserve existing housing stock
- 2) Blight Elimination – the City will continue its collaboration with entities who are interested and

willing to assist in efforts to demolish vacant and abandoned properties and make them livable. This effort will also assist in creating neighborhoods that are aesthetically pleasing as well as affordable to those of meager means.

3) Fair Housing – the City will continue to appeal to elected and appointed officials to support the adoption of a Fair Housing Ordinance that will assist disenfranchised citizens in accessing the goods and services they need to enjoy the places in which they live, work, and play. The Fair Housing Compliance Officer will continue to provide information and education on the rights of all citizens to have access to safe, affordable and quality housing.

4) Zoning Policy – the City will review outdated policies and practices that limit the use of innovative design to increase the number of living spaces available within a region, as well as making changes to lot size and density maximums to allow more diversity in dwellings.

Discussion:

The City of Jackson has set goals to affirmatively further fair and affordable quality housing for all its citizens in communities that provide equal access to housing choice and opportunity.

AP-85 Other Actions – 91.220(k)

Introduction:

The following are other actions to be undertaken by the City of Jackson to carry-out the goals and objectives of the Consolidated Plan and Annual Action Plan.

Actions planned to address obstacles to meeting underserved needs

The City of Jackson's basis for allocation investments geographically reflects longstanding patterns of investment to maintain services to neighborhoods that are underserved. The geographic areas prioritized in the Consolidated plan reflect areas that have under-met needs as compared to other areas. Jackson's allocation process is intended to address obstacles to meeting underserved needs.

Actions planned to foster and maintain affordable housing

A lack of affordable housing is a primary obstacle to addressing unmet needs. To foster the development of affordable housing, the City will utilize HOME resources to expand housing opportunities. Both rehabilitation and new construction activities will be completed to assist low- and moderate-income families with affordable rental and homeownership housing needs.

Actions planned to reduce lead-based paint hazards

The City's Lead Safe Housing Program is a program funded with the Office of Lead Hazard Control and Healthy Homes' Lead Hazard Reduction Grant. The program will provide lead-based paint remediation in 78 properties built prior to 1978 with children under the age of six (6) present.

Actions planned to reduce the number of poverty-level families

CDBG, HOME, ESG, and HOPWA funding is integrated into the programs that address poverty and homelessness by participating agencies that are served by the Continuum of Care and other area agencies. These agencies, and others, provide much needed services to assist residents that are living in poverty. Further programs such as job training, child care, and transportation assistance will be provided to reduce the impact of poverty and provide for income growth for families living in poverty.

Actions planned to develop institutional structure

The City of Jackson's institutional structure for carrying out the 2022 Annual Action Plan includes functions that range from policy-setting through planning and administration to the level of program

and project administration. Decision making regarding the broad vision for the future of the community and directions to be taken by the local government ultimately vests in the Mayor and City Council. The Mayor presents the Annual Action Plan to the City Council for consideration and approval. Overall policy setting occurs with the Mayor and flows to the Director of the Department of Planning and Development and, finally, to the Office of Housing and Community Development (OHCD) and the Development Assistance Division (DAD). All policy setting, at all levels, is subject to the federal legislation associated with the CDBG, HOME, ESG, and HOPWA funding and the HUD regulations and guidelines, as well as codes of the City of Jackson. Administratively, the Department of Planning and Development's Office of Housing and Community Development is responsible for the implementation of the plan. DAD has the primary responsibility for immediate oversight and develops the plan in consultation with other departments and City personnel, and provides opportunities for public participation and input. DAD is responsible for project coordination with outside organizations, contract administration, reporting, monitoring, and related functions. In implementing the Consolidated Plan and Annual Action Plans, the federal rules governing CDBG, HOME, ESG and HOPWA funds provide the latitude for localities to conduct Consolidated Plan activities with their own personnel and/or through other public or private entities. Both approaches are currently in use in the City of Jackson. Listed below are the City departments, divisions, offices that are involved in the programs and projects assisted with HUD funds made available to the City.

- Department of Planning and Development
- Office of Housing and Community Development
- Development Assistance Division
- Neighborhood Services Division
- Public Works Department, Engineering Division
- Parks and Recreation Department
- Department of Human and Cultural Services
- Department of Administration
- Finance Division
- Chief Administrative Officer

Actions planned to enhance coordination between public and private housing and social service agencies

The jurisdiction will carry out its Consolidated Plan through a network of partnerships with governmental and non-profit agencies. It reinforces these relationships through participation in regional efforts such as the Partners to End Homelessness, the HOPWA program, and the regional public housing efforts through the Jackson Housing Authority (JHA) and the Mississippi Region 6 Housing Authority. The City also works with the MS Center for Justice and Housing Education and Economic Development (HEED) on ways to ensure that the City is Affirmatively Furthering Fair Housing.

Discussion:

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction:

The following are the program specific requirements for the CDBG, HOME, and ESG programs.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	9,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	9,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	0.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

There will be no other forms of investment being used during this program year.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The HOME Investment Partnerships Program (HOME) permits the use of funds to assist the City and housing developers to acquire property and rehabilitate/build homes for income-eligible homebuyers. HOME funds may be provided in a combination of three forms of assistance: 1) a development subsidy to the housing developer, 2) a sales price reduction below appraised value, and 3) down payment and closing costs. The HOME program requires that all assisted properties remain affordable for a specified period of time. To accomplish this, homebuyer programs and projects must comply with resale or recapture provisions, per 24 CFR 92.254. The City of Jackson uses a combination of resale and recapture provision for all homebuyer programs. All Subrecipients and Community Housing Development Organizations (CHDO) awarded HOME funds through the City of Jackson must comply with these guidelines.

Definitions:

Development Subsidy HOME funds used to support the costs of acquisition and rehabilitation/ construction in excess of the appraised or market value (sales price) is known as the development subsidy. (Example: If a unit costs \$100,000 to develop and the appraised value/sales price is \$80,000, the development subsidy is \$20,000. Under normal circumstances, a development subsidy is not subject to HOME recapture requirements. Therefore, resale guidelines will apply to HOME assisted developments that do not include a direct subsidy to a homebuyer.

Sales Price Reduction HOME funds used to assist homebuyers by reducing the sales price below the appraised or market value is known as the sales price reduction. (Example: The appraised value/sales price is \$80,000, but the homebuyer can only afford to purchase the home at \$70,000, the sales price reduction is \$10,000.) A sales price reduction is subject to HOME recapture requirements and is considered a direct subsidy to the home buyer.

Down Payment Assistance HOME funds used to provide part or the entire required down payment and eligible closing costs on behalf of the homebuyer. (Example: The down payment and closing costs total \$3,500, and the homebuyer meets the eligibility requirements. HOME funds are used to pay those costs. Homebuyer assistance for down payment and closing costs is subject to HOME recapture requirements. A minimum of \$1,000 in HOME funds must remain in the property, after

the development subsidy, if any, is extinguished).

Fair return on investment Total amount of funds the home buyer originally invested in the property plus any funding expended on capital improvements by the home buyer, times the average change in the Consumer Price Index for housing over the original homebuyer's period of ownership.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Recapture Provisions

The City of Jackson mainly uses the recapture provision to ensure the affordability of single-family units acquired with HOME funds; however, instances may arise in which the resale provision may be necessary to ensure the HOME investment is secured during an affordability period. Rental properties assisted with HOME funds are not subject to recapture requirements.

Long-term affordability requirements are addressed through a written agreement and a deed restriction enforced on the property. In the event a homebuyer sells a HOME-assisted property during the period of affordability, the net proceeds of sale is calculated to determine the amount due to the City. Net proceeds of sale is the amount remaining after the payoff of the purchase mortgage and closing costs, after the homebuyer retains his or her contribution to the down payment (if any) and any capital investment in the property after acquisition (if any). The amount required for recapture will be determined on a pro rata reduction of the HOME funds awarded as a direct subsidy. For example: If a homeowner receives a \$10,000 direct subsidy and has a 5 year affordability and sales the property in 2 years, the recapture amount will equal the direct subsidy, divided by 5 and multiplied by 2 ($\$10,000/5 = 2,000$ and $\$2,000 \times 2 = \$4,000$). If the net proceeds of sale are less than the amount owed to the City, the homebuyer is required to pay the amount of net proceeds to the City, with such payment considered payment in full.

The guidelines for recapture of units as described in Section 92.254(a)(4) of the HOME regulations will be followed in all applicable cases. These guidelines are as follows:

Resale Provisions

In instances where the City of Jackson provides HOME funds for the acquisition and/or rehabilitation/reconstruction of affordable housing for homeownership purposes and the home buyer does not receive a direct subsidy, the City must use the resale provision during the affordability period when the house is sold voluntarily or involuntarily. The sales price of the property must provide a Fair Return on Investment (as defined above) for the seller. The City will set the affordability period based only on the amount of HOME investment provided to the developer/subrecipient/CHDO in order to ensure that the project remains affordable. The resale

provisions imposed in the deed restriction must stipulate that the property must be sold to a low-income buyer. Appropriate income verification documents must be reviewed and approved by the City before the sale of the property occurs.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not plan to implement any refinance activities.

Emergency Solutions Grant (ESG) Reference 91.220(l)(4)

1. **Include written standards for providing ESG assistance (may include as attachment)**

The City of Jackson, with assistance from HUD Technical Assistance, has recently updated their written standards for providing ESG services (see attachment).

2. **If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.**

Coordinated entry is a consistent, streamlined process for accessing the resources available in the homeless crisis response system. The purpose of establishing a coordinated entry system is to increase the efficacy and productivity of local crisis response systems and to improve fairness and ease of access to resources, including mainstream resources. Through coordinated entry, a CoC ensures that the highest need, most vulnerable households in the community are prioritized for services and that the housing and supportive services in the system are used as efficiently and effectively as possible. Ideally, coordinated entry can be the framework that transforms a CoC, from a network of projects making individual decisions about whom to serve, into a fully integrated crisis response system. By gathering information through a standardized assessment process, coordinated entry provides a CoC with data that it can use for system and project planning and resource allocation.

The CoC is committed to aligning and coordinating the CE policies and procedures' assessment, eligibility determinations, and prioritization with its written standards for administering CoC and ESG Program funds. The CoC will include at least one representative from the local ESG recipient in its membership of the CE Governing Committee. Additionally, at least annually, representatives from the CoC and the ESG recipient agencies will identify any changes to their written standards and share those with the CoC's CE Governing Committee so that the changes may be reflected in the CE Policies and Procedures document.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City of Jackson will follow the process outlined below in regards to awarding grant funds to public service organizations/non-profits; however, the Mayor reserves the right to designate subrecipients/project sponsors of the City's HUD allocated funding in lieu of an official Request for Proposal (RFP) process.

Public Service Allocation Process:

CDBG (public service funds), ESG, and HOPWA funds may be provided to non-profit organizations (including community and faith-based organizations) who provide public services to meet the needs of low and moderate income persons. Such services may include human services to meet the needs of the elderly, disadvantaged youth and children, the handicapped and physically disabled, the mentally ill, alcohol and/or substance abusers, victims of sexual assault or domestic violence, HIV I AIDS afflicted persons, the homeless, and others with special needs.

The process begins with the public hearings for the Consolidated Plan where the purpose and eligible uses of the CDBG, HOME, ESG, and HOPWA funds are described; and information packets are distributed and discussed. Further, the City of Jackson conducts an Application/Proposal Workshop for organizations interested in applying for the CDBG, HOME, ESG, and HOPWA funds. Organizations can obtain Application/Proposal packets via the City's website. All applications/proposals must be typed (no hand written proposals accepted).

CDBG, ESG, and HOPWA applications/proposals are reviewed by a rating and review committee comprised of City of Jackson's community leaders, a formerly homeless person, and other City staff. HOME proposals are reviewed/underwritten by the Office of Housing and Community Development (OHCD) staff. The Rating and Review Committee will rate and score applications/proposals, which will determine the organization's allocation.

ESG applicants are required to provide proof of any required match at the time of grant award. Matching sources may include cash contributions expended for allowable costs, and non-cash contributions including, but not limited to, the value of any real property, equipment, goods, or services provided that the costs would have been allowable.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City of Jackson has a formerly homeless individual on its Rating and Review Committee who is responsible for reviewing grant applications/proposals to assist in the allocation process for

subrecipients, and decisions regarding any facilities, services, or other assistance that receive funding under Emergency Solutions Grant (ESG).

5. Describe performance standards for evaluating ESG.

ESG performance is evaluated from both a programmatic and financial perspective. Organizations are assessed for risk prior to grant award, and financial and programmatic monitoring is integrated into the work of the contract managers. We ensure the performance of organizations both through the utilization of HMIS data and the qualitative information obtained through file review. The City of Jackson has finalized its ESG Policies and Procedures Manual, as well as written standards, which further details performance expectations to increase accountability.

