



Consolidated Annual Performance Evaluation Report

DRAFT

2022

Table of Contents

| | |
|--|-----------|
| CR-05 - Goals and Outcomes | 2 |
| CR-10 - Racial and Ethnic composition of families assisted | 8 |
| CR-15 - Resources and Investments 91.520(a) | 9 |
| CR-20 - Affordable Housing 91.520(b) | 14 |
| CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c) | 16 |
| CR-30 - Public Housing 91.220(h); 91.320(j) | 19 |
| CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)..... | 20 |
| CR-40 - Monitoring 91.220 and 91.230..... | 24 |
| CR-45 - CDBG 91.520(c) | 25 |
| CR-50 - HOME 24 CFR 91.520(d)..... | 26 |
| CR-55 - HOPWA 91.520(e) | 27 |
| CR-58 – Section 3 | 28 |
| CR-60 - ESG 91.520(g) (ESG Recipients only) | 29 |

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan.

91.520(a) This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

In accordance with CDBG Federal Regulations at 24 CFR 570, the City of Jackson has prepared this Consolidated Annual Performance and Evaluation Report (CAPER) from October 1, 2022, through September 30, 2023. The CAPER presents the City's progress in carrying out projects and activities under the Program Year (PY) 2022 Annual Action Plan for the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), Home Investment Partnership Program (HOME), and Housing Opportunities for Persons with Aids (HOPWA) funds received from the United States Department of Housing and Urban Development (HUD) to principally benefit low-to-moderate-income individuals in the City.

The 2022 CAPER describes and evaluates how the City invested formula funds from HUD to meet affordable housing and community development needs. This annual report also provides a general assessment of the City's progress in addressing the priorities and objectives contained in its Five-Year 2020-2024 Consolidated Plan (Con Plan). The 2022 CAPER, the 2022 Annual Action Plan and other pertinent documents may be accessed through the City's website at <https://www.jacksonms.gov/community-development-block-grant/>.

All HUD-funded activities must fit within the Outcome Performance Measurement Framework to provide standardized measurements nationwide. The framework is detailed in the City's Consolidated Plan and consists of a matrix of three objectives (decent housing, suitable living environment, and economic opportunity) and three outcomes (availability/accessibility, affordability, and sustainability). In addition to the goals and objectives at the national level that compose the Outcome Performance Measurement Framework, the City has established goals and objectives at the programmatic level for individual projects to facilitate year end evaluation.

Programmatic Performance Summary

The City of Jackson received **\$1,479,031.40** in CDBG funds, **\$152,316** in ESG funds, **\$944,901** in HOME funds, and **\$1,476,169** in HOPWA funds from HUD.

The City expended a total of **\$2,339,862.13** for the following CDBG eligible activities: homeowner rehabilitation (**\$255,444.00**), public service activities (**\$487,175.78**), public facility improvements in low and moderate income areas (**\$801,699.42**), Neighborhood Services (**\$532,200.17**), Lead Hazard Control Grant (**\$21,230.26**), and general administration (**\$242,112.50**). As a result of the pandemic, the City received **\$2,568,508.00** in CDBG-CV funding. To date, the City expended a total of **\$976,030.00** in CDBG-CV funding for economic development and rapid rehousing activities. During the 2022 Program Year, the City did not expend any ESG or HOPWA funds, however the City did expend a total of **\$235,168.03** in ESG-CV funds. The City expended **\$683,108.22** in HOME funds for affordable housing activities.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

| Goal | Category | Source / Amount | Indicator | Unit of Measure | Expected – Strategic Plan | Actual – Strategic Plan | Percent Complete | Expected – Program Year | Actual – Program Year | Percent Complete |
|---|--|-----------------|---|------------------------|---------------------------|-------------------------|------------------|-------------------------|-----------------------|------------------|
| Accessibility of Facilities and Infrastructure | Non-Housing Community Development | CDBG: \$ | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit | Persons Assisted | 1500 | 700 | 46.67% | | | |
| Eliminate Blight | Affordable Housing Non-Housing Community Development | CDBG: \$ | Buildings Demolished | Buildings | 50 | 1 | 2.00% | 1 | 0 | 0.00% |
| Eliminate Blight | Affordable Housing Non-Housing Community Development | CDBG: \$ | Housing Code Enforcement/Foreclosed Property Care | Household Housing Unit | 50 | 0 | 0.00% | | | |
| Housing opportunities for persons with HIV-AIDs | Affordable Housing Non-Homeless Special Needs | HOPWA: \$ | Housing for People with HIV/AIDS added | Household Housing Unit | 0 | 0 | | 100 | 0 | 0.00% |

| | | | | | | | | | | | |
|---|---|--------------------------|---|------------------------|------|------|--------|------|---|--|-------|
| Housing opportunities for persons with HIV-AIDs | Affordable Housing Non-Homeless Special Needs | HOPWA: \$ | HIV/AIDS Housing Operations | Household Housing Unit | 250 | 0 | 0.00% | | | | |
| Improve Fire Stations | Non-Housing Community Development | CDBG: \$ | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit | Persons Assisted | 6000 | 1000 | 16.67% | 1500 | 0 | | 0.00% |
| Improve Infrastructure | Non-Housing Community Development | CDBG: \$ | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit | Persons Assisted | 1 | 0 | 0.00% | | | | |
| Improve Parks and Recreation Facilities | Non-Housing Community Development | CDBG: \$ | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit | Persons Assisted | 1 | 0 | 0.00% | | | | |
| Increase Affordable Housing Supply | Affordable Housing | CDBG: \$60000 / HOME: \$ | Rental units constructed | Household Housing Unit | 5 | 0 | 0.00% | | | | |
| Increase Affordable Housing Supply | Affordable Housing | CDBG: \$60000 / HOME: \$ | Rental units rehabilitated | Household Housing Unit | 5 | 0 | 0.00% | | | | |

| | | | | | | | | | | |
|------------------------------------|--|--------------------------|---|------------------------|----|---|-------|----|---|-------|
| Increase Affordable Housing Supply | Affordable Housing | CDBG: \$60000 / HOME: \$ | Homeowner Housing Added | Household Housing Unit | 25 | 0 | 0.00% | 2 | 0 | 0.00% |
| Increase Affordable Housing Supply | Affordable Housing | CDBG: \$60000 / HOME: \$ | Homeowner Housing Rehabilitated | Household Housing Unit | 10 | 0 | 0.00% | 5 | 0 | 0.00% |
| Increase Affordable Housing Supply | Affordable Housing | CDBG: \$60000 / HOME: \$ | Direct Financial Assistance to Homebuyers | Households Assisted | 60 | 2 | 3.33% | 10 | 0 | 0.00% |
| Preserve affordable Housing Supply | Affordable Housing | CDBG: \$ | Rental units rehabilitated | Household Housing Unit | 25 | 0 | 0.00% | | | |
| Preserve affordable Housing Supply | Affordable Housing | CDBG: \$ | Homeowner Housing Rehabilitated | Household Housing Unit | 25 | 0 | 0.00% | 10 | 0 | 0.00% |
| Preventing Neighborhood Decline | Affordable Housing Non-Housing Community Development | CDBG: \$ | Other | Other | 1 | 0 | 0.00% | | | |
| Provide Economic Opportunity | Non-Housing Community Development | CDBG: \$ | Businesses assisted | Businesses Assisted | 50 | 0 | 0.00% | 10 | 0 | 0.00% |

| | | | | | | | | | | |
|--|--|---|--|------------------------|-------|---|---------|------|---|-------|
| Provide Housing Resources for Special Needs Popula | Non-Homeless Special Needs | CDBG: \$ | Housing for Homeless added | Household Housing Unit | 10 | 0 | 0.00% | | | |
| Provide Planning and administration | Planning and administration | CDBG: \$ / HOPWA: \$ / HOME: \$ / ESG: \$ | Other | Other | 1 | 1 | 100.00% | 1 | 0 | 0.00% |
| Provide Public Services | Non-Housing Community Development | CDBG: \$ | Public service activities other than Low/Moderate Income Housing Benefit | Persons Assisted | 15000 | 0 | 0.00% | 1500 | 0 | 0.00% |
| Provide Support to Homeless Populations | Homeless | ESG: \$ | Homeless Person Overnight Shelter | Persons Assisted | 5000 | 0 | 0.00% | 1000 | 0 | 0.00% |
| Support for Neighborhood Revitalization | Affordable Housing Non-Housing Community Development | CDBG: \$ | Other | Other | 1 | 0 | 0.00% | | | |
| Support to Increase Neighborhood Quality of Life | Non-Housing Community Development | CDBG: \$ | Other | Other | 1 | 0 | 0.00% | 1 | 0 | 0.00% |

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The City's CDBG funds were allocated in alignment with the priorities identified in the Consolidated and Annual Action Plan. These activities included infrastructure improvements in low income areas, public services, homeowner housing rehabilitation, Lead-based Paint abatement, neighborhood services and planning and administration. The City's CDBG and as well as other HUD funds pattern of investment is consistent with the goal to maintain services to neighborhoods that are underserved. The City's allocation process is intended to address obstacles to meeting underserved needs.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

| Describe the families assisted (including the racial and ethnic status of families assisted 91.520(a)) | | | | |
|--|-------|------|-----|-------|
| | CDBG | HOME | ESG | HOPWA |
| Race: | | | | |
| White | 219 | 0 | 0 | 9 |
| Black or African American | 1401 | 0 | 0 | 25 |
| Asian | 7 | 0 | 0 | 0 |
| American Indian or American Native | 0 | 0 | 0 | 1 |
| Native Hawaiian or Other Pacific Islander | 0 | 0 | 0 | 0 |
| Total | | 0 | 0 | 0 |
| Ethnicity: | | | | |
| Hispanic | 0 | 0 | 0 | 1 |
| Not Hispanic | 1,627 | 0 | 0 | 34 |

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

The table above lists the numbers of beneficiaries by race and ethnicity assisted with HUD-Funded programs in 2022. The numbers reported for ethnicity do not reflect the exact count as the total number reported by race. The variances could be attributed to the refusal of information, errors at intake or unwillingness to share information about ethnicity and race.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

| Source of Funds | Source | Resources Made Available | Amount Expended During Program Year |
|-----------------|------------------|--------------------------|-------------------------------------|
| CDBG | public - federal | 1,488,031 | 2,339,862.13 |
| HOME | public - federal | 944,901 | 683,108.22 |
| HOPWA | public - federal | 1,478,169 | 1,017,508.87 |
| ESG | public - federal | 152,316 | 165,229.73 |

Table 3 - Resources Made Available

Narrative

The City of Jackson received **\$1,479,031.40** in CDBG funds, **\$152,316** in ESG funds, **\$944,901** in HOME funds, and **\$1,476,169** in HOPWA funds from HUD.

2022 Expenditure of Program Funds

- CDBG IDIS Report PR26: \$2,339,862.13
- HOME IDIS Report PR23: \$683,108.22
- HOPWA IDIS Report PR90: \$1,017,508
- ESG IDIS Report PR91: \$165,229.73

Identify the geographic distribution and location of investments

| Target Area | Planned Percentage of Allocation | Actual Percentage of Allocation | Narrative Description |
|---------------------|----------------------------------|---------------------------------|-----------------------|
| Citywide | 80% | 80% | Citywide |
| Farish Street | | | |
| Georgetown | | | |
| Midtown | | | |
| Viriden Addition | | | |
| Washington Addition | | | |
| West | | | |
| Zoo Area 1 | | | |
| Zoo Area 2 | | | |
| Zoo Area 3 | | | |
| Zoo Area 4 | | | |

Table 4 – Identify the geographic distribution and location of investments

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The City of Jackson continued to partner with public agencies and nonprofit organizations, when feasible, to leverage resources and maximize outcomes in housing and community development to meet the HOME and ESG match requirements. At this time, the City's HOME match liability requirement is 0%. CDBG funds for infrastructure improvements leverage funds the City's Public Works Dept. received. CDBG provides funding for reconstruction for eligible streets while the ineligible streets are repaired utilizing the City's 1% Sales Tax funds.

Homeless service providers use ESG funds in conjunction with additional local (United Way) and Federal (CoC) funding to provide a wide array of homeless services. CDBG funds will be used as match dollars for the Lead Hazard Control Grant activities and has a project and activity. In July 2022, the City of Jackson was granted a 100 percent match reduction waiver due to fiscal distress. The City of Jackson satisfied the HUD fiscal distress criteria: based on the poverty criterion, its percentage of persons in poverty must have been at least 17.17 percent, which is 125 percent of the average national rate for persons in poverty of 13.74 percent. As such, the City of Jackson did not have a matching liability in FY2022, per HUD IDIS Report PR33.

| Fiscal Year Summary – HOME Match | |
|--|-----|
| 1. Excess match from prior Federal fiscal year | \$0 |
| 2. Match contributed during current Federal fiscal year | \$0 |
| 3 .Total match available for current Federal fiscal year (Line 1 plus Line 2) | \$0 |
| 4. Match liability for current Federal fiscal year | \$0 |
| 5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4) | \$0 |

Table 5 – Fiscal Year Summary - HOME Match Report

| Match Contribution for the Federal Fiscal Year | | | | | | | | |
|--|----------------------|----------------------------|-------------------------------|------------------------------|-------------------------|---|----------------|-------------|
| Project No. or Other ID | Date of Contribution | Cash (non-Federal sources) | Foregone Taxes, Fees, Charges | Appraised Land/Real Property | Required Infrastructure | Site Preparation, Construction Materials, Donated labor | Bond Financing | Total Match |
| N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |

Table 6 – Match Contribution for the Federal Fiscal Year

HOME MBE/WBE report

| Program Income – Enter the program amounts for the reporting period | | | | |
|---|---|---|--------------------------------|--|
| Balance on hand at begin-ning of reporting period \$ | Amount received during reporting period \$ | Total amount expended during reporting period \$ | Amount expended for TBRA \$ | Balance on hand at end of reporting period \$ |
| \$0 | \$0 | \$0 | \$0 | \$0 |

Table 7 – Program Income

| Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period | | | | | | |
|---|-------|-----------------------------------|---------------------------|--------------------|----------|--------------------|
| | Total | Minority Business Enterprises | | | | White Non-Hispanic |
| | | Alaskan Native or American Indian | Asian or Pacific Islander | Black Non-Hispanic | Hispanic | |
| Contracts | | | | | | |
| Number | N/A | N/A | N/A | N/A | N/A | N/A |
| Dollar Amount | N/A | N/A | N/A | N/A | N/A | N/A |
| Sub-Contracts | | | | | | |
| Number | N/A | N/A | N/A | N/A | N/A | N/A |
| Dollar Amount | N/A | N/A | N/A | N/A | N/A | N/A |
| | Total | Women Business Enterprises | Male | | | |
| Contracts | | | | | | |
| Number | N/A | N/A | N/A | | | |
| Dollar Amount | N/A | N/A | N/A | | | |
| Sub-Contracts | | | | | | |
| Number | N/A | N/A | N/A | | | |
| Dollar Amount | N/A | N/A | N/A | | | |

Table 8 - Minority Business and Women Business Enterprises

| Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted | | | | | | |
|--|-------|-----------------------------------|---------------------------|--------------------|----------|--------------------|
| | Total | Minority Property Owners | | | | White Non-Hispanic |
| | | Alaskan Native or American Indian | Asian or Pacific Islander | Black Non-Hispanic | Hispanic | |
| Number | N/A | N/A | N/A | N/A | N/A | N/A |
| Dollar Amount | N/A | N/A | N/A | N/A | N/A | N/A |

Table 9 – Minority Owners of Rental Property

| Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition | | | | | | |
|--|-------|-----------------------------------|---------------------------|--------------------|----------|--------------------|
| Parcels Acquired | | N/A | N/A | | | |
| Businesses Displaced | | N/A | N/A | | | |
| Nonprofit Organizations Displaced | | N/A | N/A | | | |
| Households Temporarily Relocated, not Displaced | | N/A | N/A | | | |
| Households Displaced | Total | Minority Property Enterprises | | | | White Non-Hispanic |
| | | Alaskan Native or American Indian | Asian or Pacific Islander | Black Non-Hispanic | Hispanic | |
| Number | N/A | N/A | N/A | N/A | N/A | N/A |
| Cost | N/A | N/A | N/A | N/A | N/A | N/A |

Table 10 – Relocation and Real Property Acquisition

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

| | One-Year Goal | Actual |
|--|---------------|----------|
| Number of Homeless households to be provided affordable housing units | 500 | 0 |
| Number of Non-Homeless households to be provided affordable housing units | 0 | 0 |
| Number of Special-Needs households to be provided affordable housing units | 500 | 0 |
| Total | 1,000 | 0 |

Table 11 – Number of Households

| | One-Year Goal | Actual |
|--|---------------|----------|
| Number of households supported through Rental Assistance | 100 | 0 |
| Number of households supported through The Production of New Units | 0 | 0 |
| Number of households supported through Rehab of Existing Units | 0 | 0 |
| Number of households supported through Acquisition of Existing Units | 0 | 0 |
| Total | 100 | 0 |

Table 12 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

The City encountered various staff changes during the 2022 program year which has led to a backlog of expenditures in many of the HUD grants. In the upcoming program year, the City will implement enhanced program tracking to increase expenditures.

Discuss how these outcomes will impact future annual action plans.

Future Annual Action Plans will provide additional information on program changes that are currently in development as the City continues to determine the needs of residents.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

| Number of Households Served | CDBG Actual | HOME Actual |
|------------------------------------|--------------------|--------------------|
| Extremely Low-income | 1,458 | 0 |
| Low-income | 134 | 0 |
| Moderate-income | 35 | 0 |
| Total | 1,627 | 0 |

Table 13 – Number of Households Served

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs:

The City has continued its efforts of reducing and ending homelessness by allocating their ESG and HOPWA funds and prioritizing Rapid Re-Housing and Homelessness Prevention as the primary focus to subrecipients to assist in reducing homelessness. The City is a member of the Central MS500 CoC, and supports their fundraising efforts to end homelessness and strive to create a community where homeless individuals have equal access to all resources needed to become self-sufficient while maintaining full self-determination.

Developing housing for homeless individuals is one of the most challenging aspects of affordable housing. Chronically homeless individuals need physical and mental health services and housing, which makes it extremely difficult for local providers to house homeless persons with the assurance that they will receive needed services in a timely and sufficient manner.

Addressing the emergency shelter and transitional housing needs of homeless persons

Developing housing for homeless individuals is one of the most challenging aspects of affordable housing. Chronically homeless individuals need physical and mental health services in addition to housing which makes it extremely difficult for local providers to offer housing to homeless persons with the assurance that they will receive needed services in a timely and sufficient manner. Nevertheless, housing and service providers have been committed to providing emergency and transitional housing for homeless persons.

The CoC has established a community-wide list of all known homeless persons who are seeking or may need CoC housing and supportive services to resolve their housing crisis. The prioritization list will be organized according to participant need, vulnerability, and risk. In the event two participants have the same VI-SPDAT score, participants will be prioritized based on factors included, but not limited to, safety of current location, medical or chronic health needs and family composition. The prioritization list provides an effective way to manage an accountable and transparent prioritization process.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The City of Jackson works with its non-profit partners to ensure that people being discharged from publicly funded institutions are not discharged into homelessness. The CoC have designated representative to maintain discharge planning procedures.

The Mississippi Department of Health's discharge policy states that hospitals must have an effective discharge planning process that provides assistance with securing housing. Health care facilities have a policy which states patients are not released to HUD/McKinney Vento funded beds unless it is the expressed desire of the person, and unless the person refuses other discharged options offered to them. State psychiatric hospitals have policies to ensure individuals are not discharged into homelessness, including the streets, shelters or other HUD McKinney-Vento funded beds.

Social workers and the attending physician, along with an interdisciplinary team, determine when a discharge is appropriate for individuals. Staff develops a plan for living situation, medications, and educational and vocational opportunities to prevent homelessness. Mississippi Department of Corrections (MDOC) has the power to manage, control, supervise, enforce and implement all laws and matters pertaining to the probation and parole of State inmates. The MDOC has policies in place to ensure that an inmate is not released to homelessness, including the streets, shelters or other HUD McKinney-Vento funded beds.

Local organizations have established, strengthened, and coordinated its discharge planning protocols among the key institutional systems of care and supervision. The purpose these protocols is to assist in eliminating homeless and provide the social and economic for persons to avoid becoming homeless after being discharged from publicly funded institutions.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Homeless service providers, through an extensive collaborative network of services within the City were equipped to assist these families in making the transition to permanent housing and independent living. Service providers seek to eliminate duplication of services through a collaborative intake and assessment process including the following:

- **Reducing the length of time individuals and families experience homelessness:** The community's shared Homeless Management Information System (HMIS) facilitates communication and collaboration between many different homeless service providers in the City and with the 211-call center. Thus, if someone receiving services from public or private agencies is having difficulty with housing, a referral can be made using HMIS or by

calling 211 to more easily and quickly connect that person with the prevention support they need to remain in housing. Case managers at institutions such as hospitals or corrections programs work to ensure that no one is discharged into homelessness. However, more meaningful collaborations and more frequent communication between homeless service providers and these institutions is needed to prevent discharges to a homeless setting.

- **Facilitating access for homeless individuals and families to affordable housing units:** Non-profit organizations implemented a rapid re-housing program and a TBRA program to assist homeless persons in securing permanent housing and reducing homelessness.
- **Preventing individuals and families who were recently homeless from becoming homeless again:** Through a collaborative partnership with the local Continuum of Care (CoC), subrecipients were able to provide programs such as substance abuse counseling, job and education training and life-skills coaching, to assist individuals and families from becoming homeless again.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The City of Jackson and the Jackson Housing Authority offers services to the community, which allows services to be tailored to the needs of residents. The city makes referrals to the JHA and its partners. The City also certifies that the activities of the housing authority are consistent with the Consolidated Plan.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

Public housing residents are encouraged to provide input to their respective PHAs and are also invited to participate in the public engagement processes carried out by the City. The City encourages Public Housing residents to learn about their Fair Housing rights and provides HUD Fair Housing materials to interested individuals.

Additionally, the public housing authority solicits resident input during the creation of their Annual Agency Plans and other long-range planning documents. They also provide meeting space and technical assistance to their Resident Advisory Boards as issues are identified.

Additionally, the City offers a Down Payment Assistance Program available to public housing residents and administered by Voice of Calvary Ministries.

Actions taken to provide assistance to troubled PHAs

The Jackson Housing Authority is not a troubled PHA.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City has not identified any policies that negatively impacted or served as barriers to affordable housing, including land use controls, tax policies affecting land, zoning ordinances building codes, fees and charges, growth limitations, or policies affecting the return on residential investment. The City did not take any action in this area.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The primary obstacle to meeting underserved needs is the limited resources available to address identified priorities. The City allocates 15% of its annual CDBG allocation for public services, ESG funds and HOPWA funds to 35 nonprofit agencies on an annual basis to address obstacles in meeting underserved needs. Annually, through its nonprofit partners, the City serves approximately 5,000 individuals with CDBG public service, HOPWA, and ESG funds.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City operates a lead hazard control program that addresses lead based paint hazards in homes with children under 6. A total of 40 units have been tested, with 25 testing positive for lead-based paint. The 25 units have resulted in 15 moving forward through the bid process and contract executed. At the end of this program year, 9 units were completed. Some CDBG funds have been allocated to ensure families enrolled in this program receive additional support in removing, not only lead based paint hazards, but other hazards in their home that can be detrimental to their health and safety.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The City of Jackson deployed the following strategy to reduce the number of poverty-level families:

1. Strengthening the economic base in order to retain job opportunities;
2. Providing affordable housing;
3. Creating a safe and accessible living environment; and
4. Providing social services to help reach self-sufficiency.

The City's anti-poverty strategy continues to be closely tied to funding various nonprofit agencies providing neighborhood based public services to enable people in poverty to attain self-sufficiency; assist at-risk youth to succeed in school and graduate; and protect the health and

safety of low-income people. The City has funded community service agencies that have served the needs of the poorest residents, and who represent other key components of the City's overall anti-poverty strategy which includes health care, disabled services, senior and youth services, and employment training.

The City's strategy for reducing the number of residents living in poverty is to conduct, support and coordinate a broad array of services that address the needs of the disadvantaged community. This includes providing limited home repairs to income eligible homeowners; and fair housing education.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The City serves as the grantee and administrative agent for both the CDBG, HOME, HOPWA, and ESG programs. The programs are housed within the Office of Housing and Community Development, and the day-to-day management is provided by the Deputy Director, who reports to the Director. City personnel provides support for the program's administration from the Finance Department and Planning Department. Close cooperation among these City departments is essential to efficient program management and effective services for City residents. The City also maintains contacts with experienced Community Development consultants who advise and train staff and assist with preparing plans and reports.

Specifically, the Mayor and City Council provides direction and a broad vision for the future of the community and initiatives to be undertaken. The Mayor presents the Consolidated Plan to the City Council for consideration and approval. Policies are developed by the Chief Administrative Officer and approved by the Mayor and Council. Once approved, these directives flow to the Director of Department of Planning and Development and then implemented by the Office of Housing and Community Development.

The Department of Planning and Development's Office of Housing and Community Development is responsible for the implementation of the *Consolidated Plan*. The development of the *Consolidated Plan* is done in consultation with other City departments and includes citizen participation and input.

Regarding the strengths and gaps in the institutional structure, the Consolidated Plan delivery system covers a wide range of organizations and capabilities. This constitutes one of the system's primary strengths. However, regarding gaps in the institutional structures that could exist, the City has expanded the number of Community Housing Development Organizations (CHDO) to increase the ability to construct affordable housing by certifying the MS Housing Partnership as a CHDO.

A strength of the delivery system is the close relationship between the City, the Jackson Housing Authority and the Jackson Redevelopment Authority. Board members of both agencies are

appointed by the Mayor with approval of the City Council. Public Housing and other plans prepared by the Jackson Housing Authority are provided to the City for review. Annually, the Jackson Housing Authority has received Certificates of Consistency with the Consolidated Plan from the City. The City and the Jackson Redevelopment Authority work cooperatively in the redevelopment of the Central Business District and in other designated urban renewal areas.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City uses multiple strategies to enhance coordination between agencies. This included the allocation of General Fund, Federal, and state dollars to support the provision of services within the covered jurisdictions and ongoing communication and consultation with housing and non-housing service providers, public housing authorities, other local jurisdictions, and public agencies. In the HOME program, the City maintains a productive relationship with its CHDO and other housing developers in producing affordable housing units. Staff serve on boards and committees that serve the community. OHCD staff is involved in the Continuum of Care and the BanCorp South Advisory Committee, and participates in the planning of the Annual Affordable Housing Conference. In addition, OHCD often meets with our funded social service agencies and affordable housing providers to discuss ways of improving existing programs and the need for any new programs.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The City of Jackson's most recent 2019 Analysis of Impediments to Fair Housing Choice identified barriers to affordable housing choice, many of which are the result of an insufficient inventory of affordable housing options, whether existing or in development.

A large portion of the barriers documented in the analysis exist due to the critical absence of affordable housing options for persons of low to moderate income. The City, however, began the process of forming partnerships with local nonprofit entities who can actively assist in overcoming some of those impediments. A partnership with a local nonprofit housing agency has been formed that will allow the City of Jackson to provide housing rehabilitation services via the Lead Hazard Control Program. It is hoped that this initiative will substantially expand the inventory of affordable housing available in the City and increase options for fair housing choice.

The City has also formed a partnership with another local nonprofit agent to create new affordable housing options in a targeted area of the city which is also an opportunity zone. This agency's resources, in combination with the City's, will not only provide housing options, but it is forecast to stabilize the community with a mixture of diverse income housing development. As all the City's nonprofit housing providers programs are required to affirmatively further fair

marketing plans that provide access to affordable housing, these programs will serve substantially increase affordable housing options and access to fair housing choices for low to moderate income individuals and families.

The analysis documented disparities in access to opportunity by homeless persons and persons with disabilities. The City's Fair Housing Compliance Officer (FHCO) has, during this performance year, continued to investigate instances of discriminatory practices in renting/leasing properties, suspicious landlord/tenant interactions, and requests for reasonable accommodations for persons with special needs. Requests for intervention between landlords and tenants are investigated and remediated to the full extent of the City's resources and, when necessary, are referred to community partners who have provided additional advisory and legal assistance. The FHCO attends ADA Advisory meetings, Planning Board meetings, and Zoning Board/Committee meetings to monitor activities related to the varied housing needs of this population.

In the meantime, the City continues to utilize existing resources to meet the most pressing housing needs of our constituents as restrictions of the pandemic allow.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

Each year, the City of Jackson's Office of Housing and Community Development conducts an annual risk analysis to determine which grant activities are monitored for federal and local compliance. This risk analysis is conducted for every subrecipient expending funding during the program year. All risk analysis scores are averaged; projects that scored above the average are selected for onsite monitoring. Additionally, all new subrecipients and those not been monitored within the prior year are automatically selected, regardless of their risk analysis score. Once the risk analysis evaluation has been completed, monitoring visits are scheduled. Monitoring Compliance Reports and results letters are issued within 30 days of the onsite visit. Subrecipients are required to respond to any concerns or findings within 30 days of their receipt of the results letter. All concerns and findings must be considered closed by the City for the grantee to qualify for funding during the next application cycle.

The City monitored 1 subrecipient. The monitoring results included two concerns. The agency has been notified and provided with recommendations for improvements in the areas of concern.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The City of Jackson's Citizen Participation Plan meets HUD's requirements referenced at 24 CFR 91.105(b) for citizen participation in all HUD grants programs. The City of Jackson has devised specific actions to encourage increased participation in its housing and community development programs and low- to moderate-income persons.

A draft of the 2022 CAPER was available for public comment for 15 days from Wednesday, December 6, 2023, through Friday, December 22, 2023. The notice was published in the following newspapers:

- Clarion Ledger, Publication Date: December 6, 2023
- Mississippi Link, Publication Date: December 7, 2023
- Northside Sun, Publication Date: December 8, 2023
- Jackson Advocate: Publication Date: December 7, 2023
- LaNoticia, Publication Date: December 6, 2023

The draft of the 2022 CAPER was made available on the Community Development website at www.jacksonms.gov in English. The City also notified the public through a wide network of nonprofit organizations to ensure affirmative steps to solicit participation in the CAPER preparation process. All public notices informed residents who may have disabilities and speak limited English to contact our office for special accommodations if necessary. A copy of the advertisement is included in the appendix.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

The City of Jackson has not made any significant changes to the objectives of its programs over the last year. The program focuses on public services, public facilities improvements, slum & blight demolition, homelessness, and other affordable housing projects.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

The City does not have any BEDI grants.

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

N/A

CR-50 - HOME 24 CFR 91.520(d)

Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations

Please list those projects that should have been inspected on-site this program year based upon the schedule in 24 CFR §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 24 CFR 91.520(e) and 24 CFR 92.351(a)

The City of Jackson continues to implement our approved Affirmative Marketing Plan. All HOME unit information and advertisements are published in The Clarion Ledger, Mississippi Link, Northside Sun, Jackson Advocate and La Noticia for the Limited English Speaking population. In order to monitor the affirmative marketing actions of sub-recipients and CHDO's, the Office of Housing and Community Development requires submission of the advertisement published and/or transcript of the radio ad aired at the time of request for payment. In the event that the Affirmative Marketing Plan was not followed, appropriate remediation actions are instructed to the sub-recipient or CHDO for immediate corrections.

Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics

The City did not use any program income this program year.

Describe other actions taken to foster and maintain affordable housing. 24 CFR 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 24 CFR 91.320(j)

The City's Lead-based Paint Hazard Control Grant along with the CDBG funded Limited Repair program are mechanisms the City uses to foster and maintain affordable housing. The City assists owner-occupied low-income resident maintain their housing that is affordable. In addition, the City in partnership with Gulf Coast Housing Partnership developed the Pearl Senior Living Facility on Highway 80 that will assist elderly residents with finding affordable rental housing. In addition, OHCD is always a constant source of referrals for citizens needing assistance with evictions, homelessness and rental assistance.

CR-55 - HOPWA 91.520(e)

Identify the number of individuals assisted and the types of assistance provided

Table for report on the one-year goals for the number of households provided housing through the use of HOPWA activities for: short-term rent, mortgage, and utility assistance payments to prevent homelessness of the individual or family; tenant-based rental assistance; and units provided in housing facilities developed, leased, or operated with HOPWA funds.

| Number of Households Served Through: | One-year Goal | Actual |
|---|----------------------|---------------|
| Short-term rent, mortgage, and utility assistance payments | 100 | 143 |
| Tenant-based rental assistance | 200 | 103 |
| Units provided in transitional housing facilities developed, leased, or operated with HOPWA funds | 25 | 0 |
| Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds | 0 | 0 |
| Total | 225 | 246 |

Table 14 – HOPWA Number of Households Served

CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

| Total Labor Hours | CDBG | HOME | ESG | HOPWA | HTF |
|---------------------------------------|--------|------|-----|-------|-----|
| Total Number of Activities | 1 | 0 | 0 | 0 | 0 |
| Total Labor Hours | 82,946 | 0 | 0 | 0 | 0 |
| Total Section 3 Worker Hours | 43,565 | 0 | 0 | 0 | 0 |
| Total Targeted Section 3 Worker Hours | 18,722 | 0 | 0 | 0 | 0 |

Table 15 – Total Labor Hours

| Qualitative Efforts - Number of Activities by Program | CDBG | HOME | ESG | HOPWA | HTF |
|---|------|------|-----|-------|-----|
| Outreach efforts to generate job applicants who are Public Housing Targeted Workers | 0 | 0 | 0 | 0 | 0 |
| Outreach efforts to generate job applicants who are Other Funding Targeted Workers. | 8 | 0 | 0 | 0 | 0 |
| Direct, on-the job training (including apprenticeships). | 0 | 0 | 0 | 0 | 0 |
| Indirect training such as arranging for, contracting for, or paying tuition for, off-site training. | 0 | 0 | 0 | 0 | 0 |
| Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching). | 0 | 0 | 0 | 0 | 0 |
| Outreach efforts to identify and secure bids from Section 3 business concerns. | 0 | 0 | 0 | 0 | 0 |
| Technical assistance to help Section 3 business concerns understand and bid on contracts. | 0 | 0 | 0 | 0 | 0 |
| Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns. | 0 | 0 | 0 | 0 | 0 |
| Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services. | 0 | 0 | 0 | 0 | 0 |
| Held one or more job fairs. | 0 | 0 | 0 | 0 | 0 |
| Provided or connected residents with supportive services that can provide direct services or referrals. | 0 | 0 | 0 | 0 | 0 |
| Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation. | 0 | 0 | 0 | 0 | 0 |
| Assisted residents with finding child care. | 0 | 0 | 0 | 0 | 0 |
| Assisted residents to apply for, or attend community college or a four year educational institution. | 0 | 0 | 0 | 0 | 0 |
| Assisted residents to apply for, or attend vocational/technical training. | 0 | 0 | 0 | 0 | 0 |
| Assisted residents to obtain financial literacy training and/or coaching. | 0 | 0 | 0 | 0 | 0 |
| Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns. | 0 | 0 | 0 | 0 | 0 |
| Provided or connected residents with training on computer use or online technologies. | 0 | 0 | 0 | 0 | 0 |
| Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses. | 0 | 0 | 0 | 0 | 0 |
| Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act. | 0 | 0 | 0 | 0 | 0 |
| Other. | 0 | 0 | 0 | 0 | 0 |

Table 16 – Qualitative Efforts - Number of Activities by Program

CR-60 - ESG 91.520(g) (ESG Recipients only)

ESG Supplement to the CAPER in *e-snaps*

For Paperwork Reduction Act

1. Recipient Information—All Recipients Complete

Basic Grant Information

| | |
|---|-----------|
| Recipient Name | JACKSON |
| Organizational DUNS Number | 199732731 |
| UEI | |
| EIN/TIN Number | 646000503 |
| Identify the Field Office | JACKSON |
| Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance | |

ESG Contact Name

| | |
|------------|--|
| Prefix | Mr |
| First Name | Reginald |
| Last Name | Jefferson |
| Title | Deputy Director, Housing and Community Development |

ESG Contact Address

| | |
|------------------|--------------------------|
| Street Address 1 | 218 S. President St. |
| City | Jackson |
| State | MS |
| ZIP Code | 39201 |
| Phone Number | 6019604238 |
| Email Address | rjefferson@jacksonms.gov |

2. Reporting Period—All Recipients Complete

| | |
|-------------------------|------------|
| Program Year Start Date | 10/01/2022 |
| Program Year End Date | 09/30/2023 |

3a. Subrecipient Form – Complete one form for each subrecipient

| | |
|--|---|
| Subrecipient or Contractor Name | Stewpot Community Services |
| City | Jackson |
| State | Mississippi |
| Zip Code | 39203 |
| DUNS Number | 6013532759 |
| UEI | |
| Is subrecipient a victim services provider | No |
| Subrecipient Organization Type | Nonprofit |
| ESG Subgrant or Contract Award Amount | |
| Subrecipient or Contractor Name | Voice of Calvary Ministries |
| City | Jackson |
| State | Mississippi |
| Zip Code | 39203 |
| DUNS Number | 082494691 |
| UEI | |
| Is subrecipient a victim services provider | No |
| Subrecipient Organization Type | Nonprofit |
| ESG Subgrant or Contract Award Amount | |
| Subrecipient or Contractor Name | Stewpot – Billy Brumfield |
| City | Jackson |
| State | Mississippi |
| Zip Code | 39203 |
| DUNS Number | 839128527 |
| UEI | |
| Is subrecipient a victim services provider | No |
| Subrecipient Organization Type | Nonprofit |
| ESG Subgrant or Contract Award Amount | |
| Subrecipient or Contractor Name | New Way Mississippi, Inc. |
| City | Jackson |
| State | Mississippi |
| Zip Code | 39203 |
| DUNS Number | 6018592081 |
| UEI | |
| Is subrecipient a victim services provider | No |
| Subrecipient Organization Type | Nonprofit |
| ESG Subgrant or Contract Award Amount | |
| Subrecipient or Contractor Name | MS Center for Police & Sherrifs, Joyce Hope Home |
| City | Raymond |
| State | Mississippi |
| Zip Code | 39201 |
| DUNS Number | 6012609876 |
| UEI | |
| Is subrecipient a victim services provider | No |
| Subrecipient Organization Type | Nonprofit |
| ESG Subgrant or Contract Award Amount | |

| | |
|--|--|
| Subrecipient or Contractor Name | The Salvation Army |
| City | Jackson |
| State | Mississippi |
| Zip Code | 39208 |
| DUNS Number | 6014200328 |
| UEI | ` |
| Is subrecipient a victim services provider | No |
| Subrecipient Organization Type | Nonprofit |
| ESG Subgrant or Contract Award Amount | |
| Subrecipient or Contractor Name | Christian In Action, Incorporated |
| City | Jackson |
| State | Mississippi |
| Zip Code | 39212 |
| DUNS Number | 6013467119 |
| UEI | |
| Is subrecipient a victim services provider | No |
| Subrecipient Organization Type | Nonprofit |
| ESG Subgrant or Contract Award Amount | |
| Subrecipient or Contractor Name | Shower Power |
| City | Jackson |
| State | Mississippi |
| Zip Code | 39201 |
| DUNS Number | 6019537880 |
| UEI | |
| Is subrecipient a victim services provider | No |
| Subrecipient Organization Type | Nonprofit |
| ESG Subgrant or Contract Award Amount | |