TO: TOWN COUNCIL

FROM: TOWN MANAGER

RE: OPEN SPACE COMMITTEE 2 RECOMMENDATIONS AND A CITIZEN REQUEST REVIEW

ISSUE

Council completed most of its review of Open Space Committee 2 recommendations however there were some items that were slated to return to Council for further deliberation and decision; and a citizen request item was received in December that also requires Council review.

RECOMMENDATION

Decide on the OSC-2 recommendations, and citizen request, and determine which, if any, to forward to the Park, Recreation and Open Space Committee for inclusion in the draft Park Master Plan.

MONEY

There are no money issues at present with these recommendations.

CEQA

Environmental issues will be addressed once projects are defined or changes, if any, are recommended in the General Plan or Zoning Code.

DISCUSSION

At the December 2009 meeting Council decided on a few of the left over Open Space 2 recommendations. There are still some recommendations remaining for Council consideration.

A citizen request was also submitted in December, after the Council meeting, and Council is asked to decide whether the issue raised should be included in the draft of the Park Master Plan.

12/8/09 Council decided the following OSC-2 recommendations

KEY RECOMMENDATION

2. **Fund Open Space Preservation on a Sustainable Basis** – The Town should revise its estimate of open space funding requirements to include all the needs detailed in this report. The Town should recognize that open space is not discretionary, but critical to the future quality of life of Loomis residents. Once a new budget is developed, the Town should determine which of the recommended funding tools should be applied to meet those needs. OSC-2 cautions the Town not to rely on development impact fees to fund open space, as that establishes a self-defeating cycle of relying on development to fund open space preservation. Grants should be used only to supplement a fully funded Open Space budget of the Town.

COUNCIL ACTION	DEEED TO DROSC	DETURN TO COUNCIL	TABLE
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A. General Plan (GP)

5. Increase required buffer (setback) near creeks and wetlands.

COUNCIL ACTION AS. REFER TO TROSO RETORN TO GOOTION	COUNCIL ACTION A5:	REFER TO PROSC	RETURN TO COUNCIL	TABLE
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6. Maintain a list of Special Properties with significant potential for preserving open space and natural resources, and provide incentives to willing property owners.

COUNCIL ACTION A6:	REFER TO PROSC	RETURN TO COUNCIL	TABLE
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FOLLOWING ARE THE RECOMMENDATIONS FOR FURTHER DELIBERATION THAT COUNCIL IS ASKED TO CATEGORIZE ACCORDING TO THOSE THAT:

- SHOULD BE REFERRED TO THE PROS COMMITTEE FOR INCLUSION IN THE MASTER PLAN; OR
- REQUIRE FURTHER REVIEW BY COUNCIL BEFORE CATEGORIZING;
 OR
- SHOULD BE TABLED BECAUSE THE RECOMMENDATION HAS BEEN COMPLETED OR COUNCIL DETERMINES THAT THE ITEM NEED NOT BE INCLUDED IN THE MASTER PLAN.

10/14/08 Council decided to further consider the following from Section A:

7. Expand the list of Specific Areas in Chapter III, Sec. G to include several areas proposed by the OSC-2.

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COUNCIL ACTION A7:	REFER TO PROSC	RETURN TO COUNCIL	TABLE

10/14/08 minutes

- Council moved that this item should come back with more information.
- Roger Smith comments: item 7 is about specific areas (intersections, entry points to Town, certain rural roads, etc.)
- Gary Liss comments: should be modified to include specific areas, "certain intersections, entry points into Town, certain roadways, and special sites in neighboring jurisdictions."

1/13/09 Council decided to further consider the following from Section B:

B. Zoning Ordinance

1. Establish a new policy for agricultural open space that would require environmental review of larger (> 5 acres) agricultural operations to ensure that agricultural open space doesn't lead to environmental degradation.

COUNCIL ACTION B1:	REFER TO PROSC	RETURN TO COUNCIL	TABLE

1/13/09 minutes

- Council consensus was to return for further review.
- Jean Wilson comments: disagrees with this, a new policy for agricultural open space that would require environmental review of larger (5 acres) agricultural operations to ensure that agricultural open space doesn't lead to environmental degradation; questioned if the Town is proposing annual review to monitor it, the Town should not get involved in reviewing residents agricultural practices; there is no evidence that there is a serious problem and this is unnecessary.
- Roger Smith comments: basis for this was because what happened in the Montserrat project where 45 acres were scraped in order to put vineyards in and nothing was done about it; he is concerned about his water because of the pesticides that are being used close to his well; there should not be a free ride to someone that is coming in and doing a massive agricultural operation.

3. Emphasize that clustering should only be approved where it will result in significant benefit to the community and/or significant preservation of open space and natural resources.

COUNCIL ACTION B3:	REFER TO PROSC	RETURN TO COUNCIL	TABLE
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1/13/09 minutes

- Council consensus was to return for further review.
- Roger Smith comments: clustering should only be approved where it will be a significant benefit to the community.

4/20/09 Council decided to further consider the following from Section C:

C. Development Practices

1. Communicate to developers an expectation for "set asides" for park areas and open space. On larger developments, this expectation should be at least 30% of the land area.

COUNCIL ACTION C1: REFER TO PROSC RETURN TO COUNCIL TABLE	
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4/20/09 minutes

- Council agreed to send this back to the Town Attorney to research legal issues.
- Jean Wilson comments: 30% of land is a huge amount to ask for, can that be justified, there is no definition of "larger" development and suggested Council get staff input on State Law in regards to set asides before making a decision.
 - 3. Clarify and formalize the review / approval process for Final Maps, including the approval of Building Envelopes, Notebooks and CC&Rs prior to Final Map approval. Ensure that Final Map is not a substantial change from Approved Tentative Map.

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COUNCIL ACTION C3:	REFER TO PROSC	RETURN TO COUNCIL	TABLE

4/20/09 minutes

- Council agreed to refer this to the Town Attorney for clarification. Discussed was the wording "substantial change."
- Jean Wilson comments: this section isn't needed but suggested adding the words "where appropriate".
- Roger Smith comments: staff should have formal guidelines on where to include building envelopes; there needs to be a process/guidelines to insure that the final map will not be any different than the approved tentative map.

7. In the RR, RE & RA zoning areas, limit the clearing and grading of parcels to well defined Building Envelopes, documented via Notebooking on all parcels.

	COUNCIL ACTION C6:	REFER TO PROSC	RETURN TO COUNCIL	TABLE
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4/20/09 minutes

- Council agreed to have this item return to Council for further discussion and clarification.
- Jean Wilson comments: regarding clearing, grading, notebooking, building, envelopes on all parcels we already have setback ordinances, tree ordinances, grading ordinances and various other controls to handle these issues without creating a new burdensome and unnecessary ordinance.
- Roger Smith comments: "they recommended that clearing and grading be limited just to the building envelopes and not allowed before it is sold."
 - 8. Require developments to be designed to respect and maintain wildlife corridors. Any fencing used should not <u>unnecessarily</u> restrict wildlife movement.

COUNCIL ACTION C8:	REFER TO PROSC	RETURN TO COUNCIL right to farm issues	TABLE
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4/20/09 minutes

- Council agreed to bring this item back for further clarification and to include "the right to farm."
- Jean Wilson comments: regarding wildlife corridors we need to strike a balance
 on property rights and wildlife rights, request rejection of fence aspect and table
 corridors for further study. This would prevent us from using any type of plastic
 deer mesh, electric fencing, barbed wire, and any type of smaller cell fencing to
 keep small animals from our yards, gardens, orchards or crops and would be
 unfair to the landowner.
- Roger Smith comments: fencing should not necessarily be use to block, there should be guidelines.

8/24/09 Council decided to further consider the following from Section E:

E. Other Policies

5. Re-create a Design Review Board, as existed prior to formation of the Town.

COUNCIL ACTION E5: REFER TO PROSC	RETURN TO COUNCIL	TABLE
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8/24/09 minutes

- Council moved to return this item to Council.
- Jean Wilson comments: a design review board is not needed, it will only create another level of bureaucracy, forms, delays and expenses' we already have

Planning Commission design review for industrial and commercial areas; we do not need or want to become a community of cookie cutter homes; asks Council not to reinstate it.

- Pat Miller comments: was in favor of re-creating a design review board.
- Vic Markey comments: [referring to Parks, Recreation and Open Space Committee] they are dealing with these issues already; they look at what the value is that Loomis is looking for (design review) when they do the green sheets (project review sheet).

8/24/09 Council decided to further consider the following in the section having to do with the section dealing with Review of Proposed Projects:

3. Town should clearly define the staff responsibility for review and approval of project CC&Rs and Development Notebooks (for individual lots).

COUNCIL ACTION RP3:	REFER TO PROSC	RETURN TO COUNCIL	TABLE

8/24/09 minutes

- Council moved to have this item come back to the Council.
- Pat Miller comments: when she was on the OSC 2 they were frequently confused, they had a hard time finding out where a decision came form; confusion also came from different departments on where a direction comes from or approval and what backs up that approval; questioned why it is okay to take out a lot of trees in one area when she can't take out a lot of trees on her property.

8/24/09 Council decided to further review the following in the section on Education and Outreach:

2. Make public aware of specific projects even before the Planning Commission reviews them; organize educational programs & events to keep public informed.

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COUNCIL ACTION EO2:	REFER TO PROSC	RETURN TO COUNCIL	TABLE	

8/24/09 minutes

- Council moved to return this item to Council
- No public comments

12/17/09 Citizen request

On 12/17/09 Irene Smith submitted the following email describing an idea to include in the Master Plan. The request was made to the Park, Recreation and Open Space Committee. The Committee did not consider the request because I figured that this type of request is something that Council should review just like the foregoing OSC-2 recommendations.

From: **Irene Smith** < <u>n8rlvr2009@gmail.com</u>>

Date: Thu, Dec 17, 2009 at 1:23 PM

Subject: Loomis Trails Plan
To: srobertson@omnimeans.com

Hello,

My name is Irene Smith. I am very interested open space preservation as well as a sysem of trails for our Town. It has been suggested to me that I ontact you.

I served for 3 years on the Open Space Committee and helped develop the Open Space 2 Report, which placed a high priority on preserving and protecting open lands in Loomis. One of the benefits of preservation is to provide access so that some of these lands can be enjoyed by residents.

I am currently working on a conceptual proposal to the Town of Loomis to preserve a 50 acre piece of land in the Sierra de Montserrat development, which has been taken back by the bank in a foreclosure action. This piece of land abuts Franklin School on Laird Road. My proposal is to purchase this piece of land through a partnership and create a nature trail/outdoor classroom facility that would use Franklin School as a staging area for parking, restrooms, and access to a trailhead behind the school. This is a gorgeous piece of land with ridetop views, amazing rock outcroppings, dense oak woodlands, beautiful wildflowers and even an historic canal system used during the days of gold mining in Loomis. It offers numerous opportunities for enjoyment and education.

My understanding is that you are taking suggestions for future trails in the Town of Loomis and I would like to see this idea included in your overall Master Plan.

I will be making a formal presentation at a future Parks, Recreation and Open Space meeting. I have attached a draft of the presentation for you to peruse. I would be happy to talk to you in more detail and can be reached at 916-652-5685.

I nank you,	
Irene Smith	

Council has not discussed changing land designations (zoning) or uses on Montserrat after having approved subdivision conditions on the land the required the following uses:

	ACRES	
Development envelopes (62 lots) Conservation Easement - wetlands Conservation Easement - oak woodlands Agricultural Easement - vineyards Infrastructure (roads etc)	99.21 91.66 67.94 45.00 18.74	
TOTAL ACRES	322.55	
SUMMARY Developed land (housing & infrastructure) Undeveloped land (Conservation and Agricultural)	ACRES 117.95 204.60	PERCENT 37% 63%

The attached map shows land details within the subdivision.

On November 6, 2009 Council was informed of a change in the circumstances of the Montserrat Subdivision as follows:

TO: TOWN COUNCIL FROM: TOWN MANAGER RE: MONSERRAT INFORMATION

Today I was contacted by Irene Smith and later Joyia Emert concerning a foreclosure sale that occurred on Tuesday Nov 3 wherein a bank took over Montserrat. I contacted Curt Westwood and he made the following points:

- Bank (Comerica) exercised a right that gave them 80% of the project. That is 80% of the project not already sold. Westwood has 20%.
- Westwood is in charge of HOA and design review until 2012. At that time the Bank could vote him out if they wish.
- Work having to do with wetland and oak land restoration continues with Restoration Resources but the Bank will now pay its share.
- Vineyard is owned by HOA and Westwood will continue to manage it.
- Westwood plans to continue advancing his legal issues with the bank and expects to have full control of the project within the next year or two.

In a meeting with Lincoln Leaman of Warmington Homes, Mr. Leaman advised Staff that Warmington was retained by Comerica Bank to maintain the Bank

owned property. Mr. Leaman also indicated that Curt Westwood and investors continue to negotiate with the Bank to resume control of the subdivision.

COUNCIL ACTION			
12/17/09 CITIZEN	REFER TO PROSC	RETURN TO COUNCIL	TABLE
REQUEST			