# Neighborhood Connector Street Project Funding Strategies

February 18, 2016

### **Issues and Concerns:**

- Bridge & roadway flooding results in high maintenance costs to remove debris after floods
- No base to support roadway results in pavement failures and high maintenance costs
- Hazards due to edge drop-offs, slopes, culvert headwalls and roadside obstacles
- Traffic avoiding FM 1378 is using Winningkoff Road and Snider Lane
- Drainage too close to pavement and erosion near pavement edge
- Rough, uneven pavement impedes emergency vehicles
- Traffic conflicts due to narrow pavement on bridges and at curves such as Winningkoff Road reverse curves

## Goals and Benefits:

- Eliminate flooding at the bridges and reduce maintenance costs for debris removal
- Provide for a substantial roadway foundation to support traffic for the next 20 years
- Install safety enhancements along roadside slopes and obstacles
- Reduce cut through/non-Lucas traffic
- Improve drainage and reduce erosion
- Protect tree canopy and maintain country/rural attractiveness
- Improve access for emergency vehicles
- Reduce potential traffic conflicts due to narrow pavement
- Establish utility corridors

#### Probable Construction Cost

• Blondy Jhune East & West Bridge Replacement \$1,800,000

• Blondy Jhune Road \$3,900,000

• Winningkoff Road \$4,300,000

Snider Lane Bridge/Floodway Crossing \$2,800,000

Stinson Road Bridge/Floodway Crossing \$2,000,000

Total \$14,800,000

<sup>(1)</sup> Does not include right-of-way, easements, engineering, surveying, tree mitigation and utilities.

# **Funding Goals**

- ✓ Projects are needs vs wants
  - Safety vs Aesthetics
  - Infrastructure vs Amenities
- ✓ Fund projects as required and ability to pay
- ✓ Minimize impact on tax rate
  - Debt capacity is a function of:
    - Current tax base and appreciation
    - Increase in tax base (residential and commercial)
- ✓ Consider other funding sources

## Source of Funds

Funding Required - Probable Construction Cost<sup>(1)</sup> \$14,800,000 Source of Funds: Certificates of Obligation (issued in 2015)<sup>(2)</sup> \$ 2,000,000 Impact Fees 600,000 General Fund Reserves<sup>(3)</sup> \$ 2,400,000 Additional Debt Financing 2016 \$ 6,000,000 \$ 2,000,000 2019 \$ 2,000,000 2021 \$15,000,000

- (1) Does not include right-of-way, easements,, engineering, surveying, tree mitigation, and utilities.
  (2) \$154,396 has been spent for Engineering
- (3) Excess General Fund Reserves:

General Fund Balance (unrestricted) \$4,700,000 Less: 6 month reserve (<u>\$2,300,000</u>) **Excess General Fund Reserves** \$2,400,000

## Historical Taxable Values

	Fiscal Year	Taxable	Growth	Residential	
Tax Year	Ending Sept 30	Values	Rate	Bldg Permits	
2010	2011	551,500,014		91	
2011	2012	567,043,409	2.82%	90	
2012	2013	589,607,007	3.98%	96	
2013	2014	663,672,428	12.56%	101	
2014	2015	768,920,713	15.86%	126	
2015	2016	847,504,395	10.22%	37 (4 mths)	
Average Growth Rate			9.09%		

## Historical Tax Rates

	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016
M&O	\$ 0.2472	\$ 0.2577	\$ 0.2612	\$ 0.2540	\$ 0.2331	\$ 0.2156
I&S	0.1269	0.1165	0.1130	0.1016	0.0876	0.1051
Total	\$ 0.3742	\$ 0.3742	\$ 0.3742	\$ 0.3556	\$ 0.3207	\$ 0.3207

# Taxable Value Growth Rate Assumptions

2017 10%

2018 5%

2019 5%

2020 2%

2021-2038 0%

## Tax Rate Impact

1	2	5	6	7	8	9	10	11	12
Fiscal Year Projected Net		Net Debt Service for Proposed			l Funding	Debt Service	I&S (debt service) Tax Rate <sup>(4)</sup>		
Ending Sept 30 Taxable Values		\$6,000,000	\$2,000,000	\$2,000,000	w/ additional funding	For the	Increase	Cumulative	
		Series 2016 <sup>(2)</sup>	Series 2019 <sup>(3)</sup>	Series 2021 <sup>(3)</sup>		fiscal year	(Decrease)	Change	
2016	764,664,187	747,142				747,142	\$0.1051	(1)	
2017	841,130,606	703,351	303,700			1,007,051	\$0.1197	\$0.0146	\$0.0146
2018	883,187,136	705,662	350,100			1,055,762	\$0.1195	-\$0.0002	\$0.0144
2019	927,346,493	702,066	404,300			1,106,366	\$0.1193	-\$0.0002	\$0.0142
2020	945,893,423	702,294	431,600	158,500		1,292,394	\$0.1366	\$0.0173	\$0.0315
2021	945,893,423	696,346	433,000	155,500		1,284,846	\$0.1358	-\$0.0008	\$0.0307
2022	945,893,423	699,722	434,000	157,375	158,500	1,449,597	\$0.1533	\$0.0174	\$0.0481
2023	945,893,423	456,478	464,000	159,000	155,500	1,234,978	\$0.1306	-\$0.0227	\$0.0254
2024	945,893,423	451,378	463,000	155,500	157,375	1,227,253	\$0.1297	-\$0.0008	\$0.0246
2025	945,893,423	450,353	466,500	156,875	159,000	1,232,728	\$0.1303	\$0.0006	\$0.0252
2026	945,893,423	443,878	464,500	158,000	155,500	1,221,878	\$0.1292	-\$0.0011	\$0.0240
2027	945,893,423	441,953	462,100	158,875	156,875	1,219,803	\$0.1290	-\$0.0002	\$0.0238
2028	945,893,423	341,603	464,200	159,500	158,000	1,123,303	\$0.1188	-\$0.0102	\$0.0136
2029	945,893,423	342,828	465,700	159,875	158,875	1,127,278	\$0.1192	\$0.0004	\$0.0140
2030	945,893,423	343,503	466,600	160,000	159,500	1,129,603	\$0.1194	\$0.0002	\$0.0143

<sup>(1)</sup> I&S established tax rate for 2016 is slightly higher than calculated rate due to change in Taxable Value for 2016.

<sup>(2)</sup> Series 2016 CO interest rate calculated at 4%. Current interest rates indicate +/- 3%.

<sup>(3)</sup> Series 2019 & 2021 CO interest rate calculated at 5%.

<sup>(4)</sup> Based on questions from Town Hall meeting columns 11 and 12 have been revised from original presentation to clarify the impact on the I&S rate.

### **Debt Alternatives**

- General Obligation Bonds
  - Requires Election
  - Requires Bond Council
  - Subject to H.B. 1378
- Certificates of Obligation
  - Authorized by City Council
  - Subject to Public Hearing
  - Prior to sale Subject to Petition by Citizens

# Legislative Constraints

House Bill 1378 (effective on January 1, 2016)

- Section 140.008 Its purpose is to increase financial transparency via reporting
- Section 271.047(d) restricts the City's ability to issue debt for related projects for 3 years if the voters do not support a general obligation proposal.

Failure of bond election would push all work out at least 3 – 4 years

# Summary and Council Recommendation

- ✓ Projects are needs vs wants
  - Safety vs Aesthetics
  - Infrastructure vs Amenities
- ✓ Funding will have little impact on tax rate
  - Debt issued as tax base increases
- ✓ Council recommendation
  - Proceed with Certificates of Obligations
  - Supplement funding with excess General Fund reserves and Impact Fees