INTRODUCTION

The intent of this Storm Drainage System Study is to review all available information on storm drainage in Lucas, make an analysis of the existing system, establish a database to be used to prepare a plan, and make recommendations with the cost estimates of the improvements to the existing storm drainage systems within the City.

The topography of Lucas consists of both level and gently rolling terrain. The majority of the population within the Lucas city limits is located in relatively flat areas with few deep drainage channels. As a result, localized flooding can be a problem, especially where culvert and drainage ditches are obstructed with vegetation or debris.

To help minimize property damage from flooding during periods of intense rainfall, the drainage system for a community must be addressed, sized and properly maintained. The public has come to expect that no damage will result to property from storm drainage or high water and gives no thought to the location of neighborhoods in relation to ground elevation and drainage flows. All of these factors directly affect the surface storm drainage immediately adjacent to homes and/or business structures. Storm drainage facilities required for a city may include inlets, storm sewers, culverts, bridges, French drains, concrete lined channels, natural drainage channels, overflow swales, creeks, rivers, retention ponds and lakes.

STORM DRAINAGE INVENTORY

INVENTORY

An inventory survey was completed in April of 2004 to determine the present condition of the drainage system and to identify the drainage system in and around the City of Lucas. The existing storm water facilities in the City of Lucas were catalogued and are illustrated in Figure 8.1. The approximate length, size and type of all public drainage structures within the city limits have been identified and are detailed in Appendix 8.1. The storm drainage system of Lucas currently consists of a system of bar ditches, channels, bridges and numerous culverts. These facilities carry storm water run-off within Lucas to the eventual terminus outside the city limits. No underground system exists.

Annual precipitation is approximately 34 inches per year. The rains are heaviest in spring and fall.

The streets in the City crowned to promote open ditch drainage on each side. No curb and gutter exists.

The Federal Emergency Management Agency (FEMA) provides flood insurance rate maps that depict the 100-year and 500-year flood plains. These flood plains cover those areas that would most likely be inundated with storm water during the heaviest rains typically occurring in the area over the specified 100 or 500 years. The regulatory 100-year floodway defines the area where buildings are not eligible for flood insurance, while those located in the 100-year floodway fringe are eligible once flood proofing is implemented. The goal of this program is to curtail development in flood plains, thereby reducing damage to structures and minimizing the danger to people during flooding.

The City of Lucas is a participating city in the National Flood Insurance Program (NFIP) and figure 8.1 illustrates the approximate locations of the flood plains.

The City of Lucas is responsible for the maintenance of most of the above drainage features. However both the County and the Texas Department of Transportation (TXDOT) control those facilities in the extraterritorial jurisdiction and along some of the major roadways in and around the City.

STORM DRAINAGE ANALYSIS

The entire City relies on storm water drainage to be carried on the surface within bar ditches and well-defined unimproved drainage channels. No curb and gutter exists. As mentioned earlier, the drainage pattern varies within Lucas as some areas of the City are flatter than others.

GENERAL PROBLEMS

Creeks:

While flooding creeks can pose significant flooding problems, none exist in the City.

Bar Ditches and Water Channels:

A significant portion of the flooding that occurs in the City is associated with man-made bar ditches and culverts being inundated with rainwater flowing off adjacent properties while following the natural topographical lay of the City. Despite the proper construction and operation of the majority of these ditches, some are not able to deal with the intense storm water flows brought on by heavy rains. As a result, water is often left standing in intersections and yards of homes after rain has subsided. This water is a breeding ground for mosquitoes, contributes to premature street damage and is a visual blight on the City.

Street System:

Manmade structures such as the street system do not lend themselves to adequate drainage since the facilities exist perpendicular to the natural flow lines. This occurrence is evident in throughout the City. This can allow storm water to prematurely damage roadways.

Drainage Facilities:

In an attempt to identify problems and make needed recommendations, a complete inventory of drainage facilities within the City of Lucas was made. As a result, a total of 219 facilities have been identified, 68 of which are 50 per cent or more blocked with siltation, crushed or can be characterized as overgrown with vegetation. <u>These facilities are in need of attention.</u>

In analyzing the drainage system, adequate facilities exist under intersection rights-ofways throughout the majority of the City.

In regard to the drainage facilities of Lucas, problems with culverts were identified citywide. <u>14 percent are at least 50 percent plugged and/or crushed and need immediate maintenance</u>. For this reason, it is recommended that improvements be made to increase the capacity of these existing facilities in order to expedite run-off past these areas towards the natural drainage ways. This lack of maintenance contributes to localized flooding along many streets and could cause some homes to become inundated with water.

LOCAL PRIORITIZED ACTIONS

- 1. Establish a Maintenance Program: To enable existing and proposed drainage facilities to carry the maximum possible flow without entering into a major capital improvement program, the City needs to initiate a ditch maintenance program. This program should include the reworking and deepening of existing bar ditches and cleaning out or replacing deteriorated and silted culverts. Great attention should be placed upon this program before each rainy system. As a general rule, bar ditches should be constructed at a 4:1 slope so they can be mowed by individual property owners. The program should also include the routine removal of debris and mowing of bar ditches. Finally, culverts should be cleaned and replaced as necessary. The estimated cost of such a program is \$3.00/lf, excluding driveway and drainage pipe.
- Modify Existing System: In addition to maintaining the existing drainage system, modifications may be necessary to eliminate severe localized flooding. Examples include re-sloping bar ditches.

SPECIFIC PROBLEM AREAS

An analysis of the areas within the community where local flooding has occurred was conducted. As a result, a total of five (5) <u>areas were identified and have been illustrated</u> <u>in Figure 8.1</u>. During a hard rain, the bar ditches along the roadways in these areas become virtual rivers as extreme water flows rush in. The severe siltation and improper slope of some of these ditches prevents water from being expelled quickly enough. In some cases, this causes pools to form in yards and intersections. Other times, water simply overflows out of the bar ditches, cascading over roadways.

STORM DRAINAGE PLAN AND RECOMMENDATIONS

Any plan that is developed to improve the drainage in the City must be coordinated with plans to improve the road system. Poor drainage not only causes localized flooding that could threaten some property, but flooding on and near the roadways in the City is responsible for much of the damage that exists in the roadways. Poor drainage or lack of drainage causes the pavement and road base to deteriorate. The weight of normal traffic on the road travels over the weakened areas, breaks down the surface and causes potholes to form. Most cities attempt to patch the potholes for a temporary fix. However, complete reconstruction of roadways that includes new drainage, preferably curb and gutter, is usually required to assure a long life for the roadway.

The primary efforts that can be completed by the City to address local flooding are: constant maintenance to address potholes and pavement surface failures; and drainage ditch maintenance. Through this study and other more extensive studies of the roads and drainage systems, the City can get a good understanding of the costs and construction involved to repair the roadways and drainage systems.

The affect of development on the drainage in the City must be addressed for the future. Since development increases impermeable cover (from structures, roads, driveways, etc.), an acceptable amount of permeable ground cover in the City must be maintained to allow water to be absorbed and minimize run-off. Special bricks or other special construction material may be used and the City can also develop regulations such as a landscape ordinance that requires developments to keep a minimum percentage of the native trees and vegetation or to plant new vegetation. If left unregulated, development could ultimately seal the ground from water absorption, and increase the speed and amount of run-off and the chances for additional flooding.

Several different methods are used in various areas in the state to control streams and areas that are prone to flooding. These methods can either directly control the flooding stream or control drainage ways and creeks that "feed" the major drainage channel, lessening the amount and speed of water.

Some measures that can be used to control flooding include, but are not limited to:

- ✓ Retention Ponds Permanent walls or earthen berms intended to hold storm water for absorption and evaporation.
- ✓ Detention Ponds Similar to retention ponds; intended to slow down the runoff of storm water. Designed to hold water from a higher intensity (100-year) flood and release it at the rate of a lower intensity (10-year) flood.
- ✓ Porous Paving An alternative type of paving that allows for absorption of storm water into the ground instead of forcing it into the City's storm water system.
- Levees Similar to retention ponds; a form of terracing that hold storm water for absorption and evaporation.
- ✓ Channelization Consists of the shaping of a stream, including the potential paving of the banks or entire drainage way to direct the removal of storm water.

One of the most successful measures implemented in the State is the detention pond system. Many municipalities, as a part of flood management, have implemented a detention requirement for sites as small as an acre. However, numerous small detention facilities can be difficult to construct and maintain or have a significant effect during peak flooding periods. Large, regional detention facilities designed for larger acreage can often prove more efficient. Though technically possible and adequate to reduce the amount of major channel enlargement required to handle a flood, detention ponds are usually not economical and will not solve existing flooding alone. Detention ponds can be detrimental to existing development due to implementation costs, loss of land, maintenance, and health hazards.

Since the major drainage problems in Lucas cannot be directly addressed by these methods, the City must determine what steps may be taken both currently and in the future for improvement of drainage within the City. In order to address existing problems, the City must develop a program for the increased maintenance of the existing drainage system. Future plans can include the design and construction of drainage facilities.

Certain administrative controls can be implemented which gives the City control over development in flood areas. A flood prevention ordinance preventing construction in the flood plain is one example of a land use control. This ordinance could regulate development that would not allow people to construct buildings, especially homes, in areas prone to flooding in order to protect them from loss of property or loss of life. This type of ordinance would prohibit a building permit for any structure in a flood hazard area. Land subject to flooding could be controlled administratively through zoning for parks, open space or agricultural use.

Another method of regulating land use in flood hazard areas is through the subdivision ordinance. The primary control that may be imposed through the ordinance is to require the installation of an underground storm sewer system that meets minimum City standards for the subdivision. The developer of a proposed subdivision would be required to construct an underground storm sewer system including curb and gutter to protect the new development from local flooding. If each new development within the City and the ETJ is required to install such improvements, the City would then be closer to developing a functional drainage system.

In addition, any proposed residential subdivision would be required to limit the amount of impervious cover in the development (streets, driveways, etc.) in order to regulate the volume of run-off of new development, as compared to the natural runoff rate before the development. This type of control would allow new facilities to be constructed without major modifications to the existing, natural drainage system. In addition, the City may also require all future developments (commercial and industrial as well as residential) to provide sufficient drainage easements to accommodate future runoff and potential facilities.

GOALS AND OBJECTIVES

GOAL 1: PROTECT ALL CITIZENS OF LUCAS FROM FLOODING AND HEALTH PROBLEMS CAUSED BY POOR DRAINAGE.

OBJECTIVE 1.1:

Provide all prospective homebuyers and home builders with information from the Federal Emergency Management Agency (FEMA) about flood plains within the City by making FEMA flood rate maps regarding flood plains in the City available at city hall.

OBJECTIVE 1.2:

By the end of 2008, establish a ditch maintenance program.

OBJECTIVE 1.3:

Annually inspect existing drainage system to ensure proper functionality.

OBJECTIVE 1.4:

When possible, identify those specific drainage and street improvements, which should be undertaken concurrently to maximize expenditures.

OBJECTIVE 1.5:

By the end of this planning period, eliminate localized flooding in the areas identified in this study.

GOAL 2: PLAN FOR THE IMPACT OF FUTURE DEVELOPMENT BOTH WITHIN THE CITY AND THE EXTRA-TERRITORIAL JURISDICTION.

OBJECTIVE 2.1:

Document the enforcement of City codes and subdivision ordinances for new development. Through various City restrictions, the City can minimize the impact of new development on future drainage patterns. By requiring plans for runoff control, such as the construction of curb and or retention ponds, the City can ease the pressure on the watershed as the City becomes more developed.

PROPOSED IMPROVEMENTS

As part of the Drainage Plan, a Phased Action Plan listing priorities, estimated costs and possible funding sources has been developed and is presented below. The physical aspects of the plan are graphically presented in Figure 8.2.

<u>Phase I</u>

Ensure proper bar ditch operation along the following section of roadway:

STREET SECTION	FROM	<u>TO</u>
White Rock Trail	all	

Construction activities shall include cleaning/deepening bar ditches as well as providing proper slopes. Culvert # 154 should also be examined to ensure proper functionality. This project should be coordinated with the Street Plan.

Cost: All work will be performed by City crews.

Phase II

Ensure proper bar ditch operation along the following sections of roadway:

STREET SECTION	FROM	<u>TO</u>
Orchard Road	all	
Citrus Way	all	
Orange Cove	all	
Mandarin Cove	all	
Lemon Cove	all	
Lime Cove	all	

Construction activities shall include cleaning/deepening bar ditches.

Cost: All work will be performed by City crews.

Phase III

Ensure proper bar ditch operation along the following sections of roadway:

STREET SECTION	FROM	<u>TO</u>
Woodmore Drive	all	
Highland Circle	all	
Crestview Circle	all	

Construction activities shall include cleaning/deepening bar ditches. Culvert # 76 should also be examined to ensure proper functionality.

Cost: All work will be performed by City crews.

Phase IV

Ensure proper bar ditch operation along the following sections of roadway:

STREET SECTION	FROM	<u>TO</u>
West Lucas Road	Farm to Market 2551	County Road 262
Stinson Road	Parker Road	Culvert #18

Construction activities shall include cleaning/deepening bar ditches. Culvert # 20 should also be examined to ensure proper functionality.

Cost: All work will be performed by City crews.

The physical aspects of the plan are graphically presented in Figure 8.2.

POSSIBLE FINANCIAL SOURCES:

The following is a listing of sources which may be utilized to assist with future drainage projects:

- ✓ The City's General Fund
- ✓ Bonds
- ✓ Grants through the Office of Rural Community Affairs
- Drainage fees on utility bills. As the area becomes more developed, proper drainage will become an increasing problem and impact fees normally are not used for street and drainage improvements. Because of drainage problems in other cities, drainage fees to pay for improvements such as channelization have been implemented.
- ✓ City participation
- ✓ Individuals who are required to perform community service can often be utilized to do some of the required labor. Often times, this can be accomplished by participating with local governmental units and the county judicial system.
- ✓ Texas Department of Transportation (TXDOT)
- ✓ Texas Department of Agriculture

Corrugated Metal Pipe	- Cast Iron Pipe	- Channel	Bridge
CMP = C	CIP - Ca	CH - Cha	BR - Bridge
	CMP = Corrugated Metal Pipe	CMP = Corrugated Metal Pipe CIP - Cast Iron Pipe	CMP = Corrugated Metal Pipe CIP - Cast Iron Pipe CH - Channel

Comment	(2 facilities) (3 facilities)	(3 facilities)	(2 facilities)	(2 facilities)			(2 facillities)	(2 facillities)			(3 facillities)						(2 facillities)									
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Plugged	o N N	No	No	No	No	No	No	No	No	No	No	Yes	No	No	No	Yes	No	No	Yes	No	No	No	No	No	No	No
Weeds	o N N N	No	No	No	No	No	No	No	No	No	No	No	Yes	Yes	Yes	No	No	Yes	No	No	Yes	No	No	No	No	No
Water	o o N N	No	No	No	No	No	No	No	No	No	Yes	No	No	Yes	Yes	Yes	Yes	Yes	No	No	No	No	No	No	No	No
Headwall	Yes Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	No	No	No	No	No	Yes	No	No	Yes	No	No	No	Yes	No	No
Type	CON	CON	CON	CON	CON	CON	CON	CON	CMP	CON	CON	CMP	CON	CON	CMP	CMP	CIP	CMP	CMP	CMP	CMP	CON	CON	CON	CMP	CMP
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Page 1 of 8

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	CMP	CMP	CON	CMP	CON	CON	CON	CON	CON	CON	CON	CON	CON	CON	CMP	CON	CMP	CON	CON	CON	CON	CON	CON	CON	CON	CIP	CON	CON	CMP	CMP
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CON = Reinforced Concrete Pipe CMP = Corrugated Metal Pipe CIP - Cast Iron Pipe CH - Channel BR - Bridae	24	24	24	24	9' x 6'	24	18	72	24	24	24	24	24	24	42	30	24	18	24	18	24	24	24	18	36	72	36	42	36	36
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CON = Reinforced Concrete Pipe CMP = Corrugated Metal Pipe CIP - Cast Iron Pipe CH - Channel SR - Bridge	24	24	24	24	36	24	24	24	24	24	12' x 8'	18	36	18	18	18	18	60	12	24	18	36	24	24	18	18	18	42	24	24
CON = Reinforced C CMP = Corrugated I CIP - Cast Iron Pipe CH - Channel BR - Bridge	58	59	60	61	62	63	64	65	66			69 3			72	73	74	75	76	17	78	79	80	81	82	83	84	85	86	87

CON = Reinforced Concrete Pipe CMP = Corrugated Metal Pipe

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	30	40		40		30	40		40	30	30	30	30	70	30	40	40	50	50	50	50	40	40	40	30	20	30	30	20	30
n Pipe	24	27	12'	24	12'	24	24	12'	8' X 3'	24	36	42	24	24	24	24	24	24	24	20	30	27	18	48	24	24	24	24	24	72
CIP - Cast Iron Pipe CH - Channel BR - Bridge	88	89	06	91	92	93	94	95	96		80 60 1920				102	103	104	105	106	107	108	109	110	111	112	113	114	115	116	117

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							(2 facillities)								(2 facillities)			(2 facillities)				(2 facillities)				(2 facillities)				(2 facillities)
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rced Concret jated Metal P n Pipe	18	18		36	24	24	12	48	30	30	30	30	24	24	0.6666667	24		24	18		24	30	42	18	18	24	24	24	24	24
CON = Reinforced Concrete Pipe CMP = Corrugated Metal Pipe CIP - Cast Iron Pipe CH - Channel BR - Bridge	118	119	120	121	122	123	124	125	126	•	•	•	130 of	•	132	133	134	135	136	137	138	139	140	141	142	143	144	145	146	147

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	No	Yes	Yes	No	No	No	No	No	No	Yes	No	No	No	No	No	No	No	No	No	No	No	Yes	Yes	No	No	No	No	No	No	No
	No	No	No	No	No	Yes	No	No	No	No	No	No	No	No	No	No	No	No	No	No	No	No	No	Yes						
	Yes	No	No	No	No	No	No	No	Yes	Yes	Yes	Yes	Yes	Yes	No	No	Yes	No	No	No	No	No	No	Yes						
	CON	BR	CON	CIP	CMP	BR	CON	CON	CON	CON	CON	CON	CMP	CON	CON	CON	CON	CON	CMP	CMP	CON	CON	CON	CON						
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CON = Reinforced C CMP = Corrugated I CIP - Cast Iron Pipe CH - Channel BR - Bridge	148	149	150	151	152	153	154	155	156			159	160 of	161					166			169	170	171	172	173	174	175	176	177

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APPENDIX 9.1	CITY OF LUCAS	EXISTING DRAINAGE FACILITIES	
A	CIJ	EXISTING D	

CON = Reinforced Concrete Pipe CMP = Corrugated Metal Pipe

		(2 facillities)					(2 facillities)			(3 facillities)					(2 facillities)												(2 facillities)			Box on one end
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	CIP	CMP	BR	CMP	CON	CMP	CON	BR	CMP	CON	CON	CON	CMP	CON	CON	CON	CON	CON	CON	CMP	CMP	CMP	CMP	CMP	CON	CON	CON	CON	CON	CON
	30	40	24	30	30	40	40	50	40	30	30	30	20	30	24	30	100	30	40	40	40	30	40	24	30	30	30	30	24	75
on Pipe	72	42		36	6' x 6'	60	30		30	24	30	24	24	18	24	24	30	30	24	24	96	42	48	18	24	24	24	24	48	36
CIP - Cast Iron Pipe CH - Channel BR - Bridae	178	179	180	181	182	183	184	185	186			189			192	193	194	195	196	197	198	199	200	201	202	203	204	205	206	207

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				Box on one end			(2 facillities)					NEED DATA
	No	No	No	No	No	No	Yes	No	No	No	No	No
	No	No	No	No	No	No	No	No	No	No	No	No
	Yes	Yes	No	No	No	No	Yes	No	No	No	Yes	No
	No	No	No	No	No	No	No	No	No	No	No	No
	No	No	No	No	No	No	No	Yes	Yes	Yes	No	No
	CON	CON	CON	CON	CMP	CMP	CMP	CON	CON	CON	CON	
te Pipe vipe	40	40	30	30	30	30	24	50	100	40	24	
orced Concret gated Metal F n Pipe	24	24	18	28	72	24	24	24	36	48	48	
CON = Reinforced Concrete Pipe CMP = Corrugated Metal Pipe CIP - Cast Iron Pipe CH - Channel BR - Bridge	208	209 Pa	510 age				214	215	216	217	218	219

Source: 2004 Survey by Tim F. Glendening & Associates, Inc.

APPENDIX 9.1 CITY OF LUCAS EXISTING DRAINAGE FACILITIES