

City of Lucas City Council Meeting June 7, 2018

7:00 PM

City Hall – Council Chambers 665 Country Club Road – Lucas, Texas

Notice is hereby given that a meeting of the Lucas City Council will be held on Thursday, June 7, 2018 at 7:00 pm at Lucas City Hall, 665 Country Club Road, Lucas, Texas 75002-7651 at which time the following agenda will be discussed. As authorized by Section 551.071 of the Texas Government Code, the City Council may convene into closed Executive Session for the purpose of seeking confidential legal advice from the City Attorney on any item on the agenda at any time during the meeting.

Call to Order

- Roll Call
- Determination of Quorum
- Reminder to turn off or silence cell phones
- Pledge of Allegiance

Citizen Input

The Citizen Input portion of the agenda is an opportunity for the public to address the City Council on any subject. By completing a "Request to Speak" form and submitting to the City Secretary, citizens have an opportunity to speak at the City Council meeting. However, in accordance with the Texas Open Meetings Act, the City council cannot discuss issues raised or make any decisions, but may refer items to City Staff for research and possible inclusion on a future agenda.

1. Citizen Input (Mayor Jim Olk)

Community Interest

Pursuant to Section 551.0415 of the Texas Government Code, the City Council may report on the following items: 1) expression of thanks, congratulations or condolences; 2) information about holiday schedules; 3) recognition of individuals; 4) reminders about upcoming City Council events; 5) information about community events; and 6) announcements involving imminent threat to public health and safety.

2. Community Interest. (Mayor Jim Olk)

Consent Agenda

All items listed under the consent agenda are considered routine and are recommended to the City Council for a single vote approval. If discussion is desired, an item may be removed from the consent agenda for a separate vote.

- 3. Consent Agenda:
 - A. Approval of the minutes of the May 14, 2018 special City Council meeting. (City Secretary Stacy Henderson)
 - B. Approval of the minutes of the May 17, 2018 City Council meeting. (City Secretary Stacy Henderson)

C. Consider adopting Ordinance 2018-06-00471 amending the City's Code of Ordinances, Chapter 5 Fire Prevention and Protection, Article 5.03 Fire Code by amending the definition of "code official" and adding a new definition for "fire code official". (City Manager Joni Clarke)

Regular Agenda

- 4. Consider A) adopting Resolution R 2018-06-00472 which rescinds Resolution R 2017-09-00466 which supported 1) a limited access roadway within the north-south corridor generally concurrent with FM 546 and/or FM 982; 2) north-south transportation improvements within and near the City of Lucas; and 3) operational improvements to the US 75 corridor; and B) provide direction to staff regarding the City of Lucas 2017 Master Thoroughfare Plan. (Councilmember Debbie Fisher)
- 5. Update the Lucas City Council regarding a Request for Public Testimony to the Board of Trustees of the Texas Emergency Services Retirement System (TESRS). (Councilmember Wayne Millsap)

Executive Session Agenda

As authorized by Section 551.071 of the Texas Government Code, the City Council may convene into closed Executive Session for the purpose of seeking confidential legal advice from the City Attorney regarding any item on the agenda at any time during the meeting.

- 6. Executive Session: An Executive Session is not scheduled for this meeting.
- 7. Adjournment.

Certification

I do hereby certify that the above notice was posted in accordance with the Texas Open Meetings Act on the bulletin board at Lucas City Hall, 665 Country Club Road, Lucas, TX 75002 and on the City's website at www.lucastexas.us on or before 5:00 p.m. on June 1, 2018.

Stacy Henderson, City Secretary

In compliance with the American with Disabilities Act, the City of Lucas will provide for reasonable accommodations for persons attending public meetings at City Hall. Requests for accommodations or interpretive services should be directed to Stacy Henderson at 972.912.1211 or by email at shenderson@lucastexas.us at least 48 hours prior to the meeting.



City of Lucas City Council Agenda Request June 7, 2018

Requester: Mayor Jim Olk **Agenda Item Request** Citizen Input **Background Information** NA **Attachments/Supporting Documentation** NA **Budget/Financial Impact** NA Recommendation NA Motion NA

Item No. 02



City of Lucas Council Agenda Request June 7, 2018

Requester: Mayor Jim Olk

Agenda Item Request
2. Items of Community Interest.
Background Information
NA
Attachments/Supporting Documentation
NA
Budget/Financial Impact
NA
Recommendation
NA
Motion
NA



City of Lucas Council Agenda Request June 7, 2018

Requester: City Secretary Stacy Henderson, City Manager Joni Clarke

Agenda Item Request

- 3. Consent Agenda:
 - A. Approval of the minutes of the May 14, 2018 special City Council meeting.
 - B. Approval of the minutes of the May 17, 2018 City Council meeting.
 - C. Consider adopting Ordinance 2018-06-00471 amending the City's Code of Ordinances, Chapter 5 Fire Prevention and Protection, Article 5.03 Fire Code by amending the definition of "code official" and adding a new definition for "fire code official".

Background Information

Agenda Item 3C:

Currently the City's Code of Ordinances does not allow the Fire Chief or Code Enforcement staff to issue citations related to the illegal discharge of fireworks. This amendment to the Fire Code will give the Fire Chief and Code Enforcement staff the ability to issue citations to court for the illegal discharge of firearms and have additional resources available to enforce City ordinances.

Attachments/Supporting Documentation

- 1. Minutes of the May 14, 2018 special City Council meeting
- 2. Minutes of the May 17, 2018 City Council meeting
- 3. Ordinance 2018-06-00471 Fire Code amendments

Budget/Financial Impact

NA

Recommendation

City Staff recommends approval of the Consent Agenda.

Motion

I make a motion to approve the Consent Agenda as presented.



City of Lucas City Council Special Meeting May 14, 2018 8:15 AM

City Hall - 665 Country Club Road – Lucas Texas Minutes

Call to Order

Mayor Olk called the meeting to order at 8:16 am.

City Councilmembers Present:

Mayor Jim Olk Councilmember Tim Baney Councilmember Debbie Fisher

City Councilmembers Absent:

Mayor Pro Tem Kathleen Peele Councilmember Steve Duke Councilmember Wayne Millsap Councilmember Philip Lawrence

Staff Present:

City Manager Joni Clarke City Secretary Stacy Henderson

Mayor Olk determined that a quorum was present. Texas Election Code, Section 67.004(a) states that for the purpose of canvassing a city election, only two members of the City Council are needed to constitute a quorum and conduct the special meeting.

Mayor Olk reminded everyone to silence their cell phones and the Pledge of Allegiance was recited.

Regular Agenda

1. Consider approving Resolution 2018-05-00470 of the City Council of the City of Lucas, Texas, canvassing the returns and certifying the results of the municipal officers election of the City of Lucas on May 5, 2018 for the purpose of electing two City Council Members for Seat No. 3 and Seat No. 4 and the position of Mayor to serve three (3) year terms, beginning May 17, 2018.

MOTION:

A motion was made by Councilmember Fisher, seconded by Councilmember Baney to approve Resolution 2018-05-00470 canvassing the returns and certifying the results of the municipal officers election of the City of Lucas on May 5, 2018 electing two City Council Members for Seat No. 3 and Seat No. 4 and the position of Mayor to serve three (3) year terms, beginning May 17, 2018. The motion passed unanimously by a 3 to 0 vote.

MOTION:	A motion was made by Councilmember Baney, seconded by Mayor Olk to adjourn the meeting at 8:17 am. The motion passed unanimously by a 3 to 0 vote.		
APPROVED:	ATTEST:		
Jim Olk, Mayor	Stacy Henderson, City Secretary		

2.

Adjournment.



City of Lucas City Council Meeting May 17, 2018 7:00 P.M.

City Hall - 665 Country Club Road – Lucas Texas Minutes

Call to Order

Mayor Olk called the meeting to order at 7:00 p.m.

City Councilmembers Present:

Mayor Jim Olk Councilmember Tim Baney Councilmember Steve Duke Councilmember Debbie Fisher Councilmember Philip Lawrence

Staff Present:

City Manager Joni Clarke City Secretary Stacy Henderson

City Councilmembers Present:

Mayor Pro Tem Kathleen Peele Councilmember Wayne Millsap

Mayor Olk determined that a quorum was present. Everyone was reminded to silence their cell phones and the Pledge of Allegiance was recited.

Citizen Input

1. Citizen Input.

There was no citizen input.

Community Interest

2. Community Interest.

Mayor Olk presented a Proclamation to the Blacksheep Motorcycle Club for Motorcycle Awareness Month.

Mayor Olk announced that a ribbon cutting ceremony for the opening of Winningkoff Road would take place on Saturday, May 19 at 9 am near the intersection of Forestview and Winningkoff.

Councilmember Fisher stated the last day for early voting in the Primary run-off election was May 18, 2018 and election day was May 22. Councilmember Fisher noted that voting would take place at the Lovejoy ISD Administration Building, Parker City Hall and the Allen Municipal Center.

Councilmember Fisher also noted that she attended a NCTCOG public hearing regarding the Mobility 2045 plan that was also available on the NCTCOG website for viewing. Ms. Fisher noted that this item would be on the June 7 City Council agenda for discussion.

Consent Agenda

3. Consent Agenda.

A. Approval of the minutes of the May 3, 2018 City Council meeting.

MOTION:

A motion was made by Councilmember Baney, seconded by Councilmember Lawrence to approve the Consent Agenda as presented. The motion passed unanimously by a 5 to 0 vote.

Regular Agenda

4. Administer the Oath of Office to incoming candidates, Mayor Jim Olk, Councilmember Steve Duke, Seat 3 and Councilmember Phil Lawrence, Seat 4.

City Secretary Stacy Henderson administered the Oath of Office to incoming candidates Mayor Jim Olk, Councilmember Steve Duke, Seat 3 and Councilmember Phil Lawrence, Seat 4.

5. Consider nominations of a primary and alternate member to the Regional Transportation Council.

Mayor Olk stated that the cities that share a seat with Lucas had been contacted and the cities of Sachse and Rowlett had not yet cast their votes to the RTC. Mayor Olk stated that he was willing to submit his nomination for the alternate member position if the Council was in agreement.

MOTION:

A motion was made by Councilmember Fisher, seconded by Councilmember Duke to nominate Mayor Steve Terrell with the City of Allen as the primary member and Mayor Jim Olk as the alternate member for the shared seat on the RTC. The motion passed unanimously by a 5 to 0 vote.

6. Consider a board application to fill a vacant position on the Board of Adjustment, moving alternate members to regular member positions on the Board of Adjustment and Parks and Open Space Board, and provide direction to staff.

The City Council was in agreement to schedule an interview for the City Council meeting of June 21 with the Board of Adjustment applicant, allowing Mayor Pro Tem Peele to be present and provide further input.

MOTION:

A motion was made by Councilmember Baney, seconded by Councilmember Fisher to move Tommy DeWitt, Alternate Member 1 to the vacant regular member position on the Parks and Open Space Board. The motion passed unanimously by a 5 to 0 vote.

Executive Session Agenda

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7.	Execui	tive	Session	

There was no Executive Session held at this meeting.

8. Adjournment.

MOTION: A motion was made by Councilmember Duke, seconded by Councilmember

Lawrence to adjourn the meeting at 7:20 pm. The motion passed unanimously by a

5 to 0 vote.

APPROVED:	ATTEST:
Jim Olk, Mayor	Stacy Henderson, City Secretary



ORDINANCE NO. 2018-06-00471 [AMENDING ARTICLE 5.03 "FIRE CODE"]

AN ORDINANCE OF THE CITY OF LUCAS, COLLIN COUNTY, TEXAS, AMENDING THE LUCAS CODE OF ORDINANCES BY AMENDING CHAPTER 5 TITLED "FIRE PREVENTION AND PROTECTION" BY AMENDING ARTICLE 5.03 TITLED "FIRE CODE" BY ADDING A NEW SECTION 5.03.001 TITLED "PENALTY"; BY DELETING **SECTION** 5.03.003 **TITLED** "ENFORCEMENT" IN **ENTIRETY**; ITS RENUMBERING SECTION 5.03.001 TITLED "ADOPTED" TO SECTION 5.03.002; BY RENUMBERING SECTION 5.03.002 TITLED "AMENDMENTS" TO SECTION 5.03.003; BY AMENDING SECTION 5.03.003 TITLED "AMENDMENTS" BY AMENDING SECTION 202 TITLED "GENERAL DEFINITIONS" BY AMENDING DEFINITION OF "CODE OFFICIAL" AND ADDING A NEW DEFINITION FOR "FIRE CODE OFFICIAL"; PROVIDING A REPEALING CLAUSE; PROVIDING A SEVERABILITY CLAUSE; PROVIDING A SAVINGS CLAUSE; PROVIDING A PENALTY OF FINE NOT TO EXCEED THE SUM OF TWO THOUSAND DOLLARS (\$2,000) FOR EACH OFFENSE; AND PROVIDING FOR AN EFFECTIVE DATE.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF LUCAS, TEXAS, THAT:

Section 1. The Code of Ordinances of the City of Lucas, Texas, is hereby amended by amending Chapter 5 titled "Fire Prevention and Protection" by amending Article 5.03 titled "Fire Code", to read as follows:

"CHAPTER 5

FIRE PREVENTION AND PROTECTION

. . .

ARTICLE 5.03 FIRE CODE

Sec. 5.03.001 Penalty

Any person, firm, or corporation violating any of the provisions or terms of this Article or the Code adopted herein shall be guilty of a misdemeanor and, upon conviction, shall be subject to a fine as provided in Section 1.01.009 of the Code for each offense, and each and every day any such violation shall continue to be deemed to constitute a separate offense."

Sec. 5.03.02 Adopted

• • • •

Sec. 5.03.003 Amendments

City of Lucas Ordinance 2018-06-00471 Approved: June 7, 2018

1

. . .

<u>Section 202</u>. General Definitions, amend by adding definitions to read as follows:

CODE OFFICIAL. The fire chief, fire marshal, or other designated code official by the applicable governing body with the duties of administration and enforcement of the Code, or a duly authorized representative.

• • •

FIRE CODE OFFICIAL. The fire chief, a duly authorized representative, or other code official designated by the City manager for the administration and enforcement of the Code.

• • •

Sec. 5.03.004 Inspections

..."

- **Section 2.** All ordinances of the City of Lucas in conflict with the provisions of this Ordinance shall be, and same are hereby, repealed, provided, however, that all other provisions of said Ordinances are not in conflict herewith shall remain in full force and effect.
- **Section 3.** Should any word, sentence, paragraph, subdivision, clause, phrase or section of this Ordinance or of the City of Lucas Code of Ordinances, as amended hereby, be adjudged or held to be voided or unconstitutional, the same shall not affect the validity of the remaining portions of said Ordinances or the City of Lucas Code of Ordinances, as amended hereby, which shall remain in full force and effect.
- **Section 4.** An offense committed before the effective date of the Ordinance is governed by prior law and the provisions of the City of Lucas Code of Ordinances in effect when the offense was committed and the former law is continued in effect for this purpose.
- **Section 5.** Any person, firm or corporation violating any of the provisions or terms of this Ordinance shall be subject to the same penalty as provided for the in the City of Lucas Code of Ordinances, as amended, and upon conviction shall be punished by a fine not to exceed the sum of Two Thousand Dollars (\$2,000.00) for each offense, and each and every day such violation shall continue shall be deemed to constitute a separate offense.
- **Section 6.** This Ordinance shall take effect immediately from and after its passage and publication in accordance with the provisions of the Charter of the City of Lucas, and it is accordingly so ordained.

DULY PASSED AND APPROVED BY THE CITY COUNCIL OF THE CITY OF LUCAS, COLLIN COUNTY, TEXAS, ON THIS 7TH DAY OF JUNE, 2018.

City of Lucas Ordinance 2018-06-00471 Approved: June 7, 2018

	APPROVED:
	Jim Olk, Mayor
APPROVED AS TO FORM:	ATTEST:
Joseph J. Gorfida, Jr., City Attorney (05-17-2018:TM99422)	Stacy Henderson, City Secretary

Item No. 04



City of Lucas City Council Agenda Request June 7, 2018

Requester: Councilmember Debbie Fisher

Agenda Item Request

Consider A) adopting Resolution R 2018-06-00472 which rescinds Resolution R 2017-09-00466 which supported 1) a limited access roadway within the north-south corridor generally concurrent with FM 546 and/or FM 982; 2) north-south transportation improvements within and near the City of Lucas; and 3) operational improvements to the US 75 corridor; and B) provide direction to staff regarding the City of Lucas 2017 Master Thoroughfare Plan.

Background Information

In recent years, the North Central Texas Council of Governments (NCTCOG), Collin County, and the Texas Department of Transportation (TxDOT) has been working with state, county, and municipal planning partners to create the Collin County Strategic Roadway Plan, a guide for the planning and implementation of major near- and long-term projects in the Collin County. One of the four areas of study listed in the plan focuses on non-tolled north/south roadway needs and opportunities in the eastern and southern parts of the Collin County, as well as potential east/west improvements. NCTCOG staff met with city and county technical staff to discuss these issues on February 16, 2017, and again with city and county elected officials and city managers on March 31, 2017. Comments from these meetings have helped move the plan closer to a consensus, as well as helped identify additional modeling scenarios and corridor refinements. The Mayors and staff from the Town of Fairview and the City of Lucas met with NCTCOG staff on August 14, 2017, to discuss operational transportation improvements specific to the two municipalities. During the first few months of 2018, various new plans and maps have been produced by NCTCOG, Collin County, and the Texas Department of Transportation that conflict with the intent of Resolution 2017-09-00466 passed by the Lucas City Council on September 21, 2017.

Regional- and County-wide transportation planning is a complex and tedious process with a plethora of conflicting viewpoints. Trying to incorporate all ideas and needs of the various interests takes time and diligent effort. The following all play a role in determining how billions of dollars of taxpayers' transportation funds are spent:

- Collin County Mobility Plan 2014 Update (as amended),
- City of Lucas 2017 Master Thoroughfare Plan
- Collin County Thoroughfare Plan
- NCTCOG Collin County Strategic Roadway Plan
- NCTCOG Collin County Roadway Action Plan
- The latest Collin County Bond Initiative
- Mobility 2045: The Metropolitan Transportation Plan for North Texas

Item No. 04



City of Lucas City Council Agenda Request June 7, 2018

- NCTCOG Reginal Thoroughfare Plan
- Collin County Mobility Plan, and
- Collin County Limited Access Roadways

If a municipality does not participate in these plans, little to no funding is available to that municipality.

Attachments/Supporting Documentation

- 1. Resolution R 2017-09-00466
- 2. Resolution R 2018-06-00472
- 3. City of Lucas Master Thoroughfare Plan

Budget/Financial Impact

NA

Recommendation

NA

Motion

I make a motion to adopt Resolution R 2018-06-00472 which rescinds Resolution R 2017-09-00466 which supported 1) a limited access roadway within the north-south corridor generally concurrent with FM 546 and/or FM 982; 2) north-south transportation improvements within and near the City of Lucas; and 3) operational improvements to the US 75 corridor.



RESOLUTION NO. R 2018-06-00472 [RESCINDING RESOLUTION R 2017-09-00466]

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LUCAS, TEXAS, RESCINDING RESOLUTION R2017-09-00466 WHICH SUPPORTED (1) A LIMITED ACCESS ROADWAY WITHIN THE NORTH-SOUTH CORRIDOR GENERALLY CONCURRENT WITH FM 546 AND/OR FM 982; (2) NORTH/SOUTH TRANSPORTATION IMPROVEMENTS WITHIN AND NEAR THE CITY OF LUCAS; AND (3) OPERATIONAL IMPROVEMENTS TO THE US 75 CORRIDOR; PROVIDING FOR A REPEALING CLAUSE; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, North Central Texas Council of Governments (NCTCOG) has been working with municipal and county planning partners to create the Collin County Strategic Roadway Plan (CCSRP); and

WHEREAS, as part of the CCSRP planning process, the City Council approved Resolution No. R2017-09-00466 on September 27, 2017, which supported North/South Operational Transportation Roadway and Intersection Improvements as described in Exhibit B to Resolution No. 2017-09-00466;

WHEREAS, after further review of the Draft Mobility 2045 recommendations presented by NCTCOG, the City Council rescinds in its entirety Resolution No. R2017-09-00466 and further requests that all of the North/South Operational Roadway and Intersection Improvements as described in Exhibit B to Resolution No. R2017-09-00466 be removed from the Draft Mobility 2045 plan.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF LUCAS, TEXAS, THAT:

SECTION 1. The City Council rescinds Resolution No. R2017-09-00466 in its entirety and requests that all of the North/South Operational Roadway and Intersection Improvements described in Exhibit B to Resolution No. R2017-09-00466 be removed from the Draft Mobility 2045 plan.

SECTION 2. That all resolutions of the City of Lucas in conflict with the provisions of this Resolution shall be, and same are hereby, repealed, provided, however, that all other provisions of said Resolutions are not in conflict herewith shall remain in full force and effect.

SECTION 3. This Resolution shall take effect immediately upon its passage.

7 th day of June 2018.		
ATTEST:	APPROVED:	
Stacy Henderson, City Secretary	Jim Olk, Mayor	

DULY PASSED AND APPROVED by the City Council of the City of Lucas, Texas, on this the

Tools Tools

RESOLUTION NO. R 2017-09-00466

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LUCAS, TEXAS, SUPPORTING 1) A LIMITED ACCESS ROADWAY WITHIN THE NORTH-SOUTH CORRIDOR GENERALLY CONCURRENT WITH FM 546 AND/OR FM 982; 2) NORTH/SOUTH TRANSPORTATION IMPROVEMENTS WITHIN AND NEAR THE CITY OF LUCAS; AND 3) OPERATIONAL IMPROVEMENTS TO THE US 75 CORRIDOR; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, in recent months, the North Central Texas Council of Governments (NCTCOG) has been working closely with municipal and county planning partners to create the Collin County Strategic Roadway Plan, a guide for the planning and implementation of major near-and long-term projects in the Collin County; and

WHEREAS, one of the four areas of study listed in the plan focuses on non-tolled north/south roadway needs and opportunities in the eastern and southern parts of the Collin County, as well as potential east/west improvements; and

WHEREAS, NCTCOG staff met with city and county technical staff to discuss these issues on February 16, 2017, and again with city and county elected officials and city managers on March 31, 2017; and

WHEREAS, comments from these meetings have helped move the plan closer to a consensus, as well as helped identify additional modeling scenarios and corridor refinements; and

WHEREAS, the Mayors and staff from the Town of Fairview and the City of Lucas met with NCTCOG staff on August 14, 2017, to discuss operational transportation improvements specific to the two municipalities; and

WHEREAS, the City of Lucas, a home rule municipality, approved its Thoroughfare Plan on July 17, 2014.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF LUCAS, TEXAS, THAT:

SECTION 1. The City Council supports the North/South Limited Access Roadway project generally following the existing alignments of FM 546 and/or FM 982 described in Exhibit A.

SECTION 2. The City Council supports the North/South Operational Transportation Roadway and Intersection Improvements described in Exhibit B.

SECTION 3. The City Council supports operational improvements to the US 75 corridor that mitigate congestion during peak periods and times of incident management.

SECTION 4. This Resolution shall take effect immediately upon its passage.

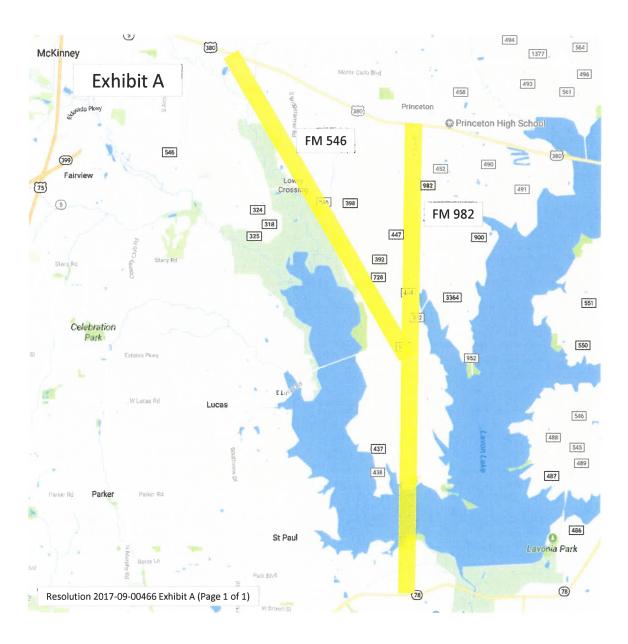
DULY PASSED by the City Council of the City of Lucas, Texas, on the 21th day of September 2017.

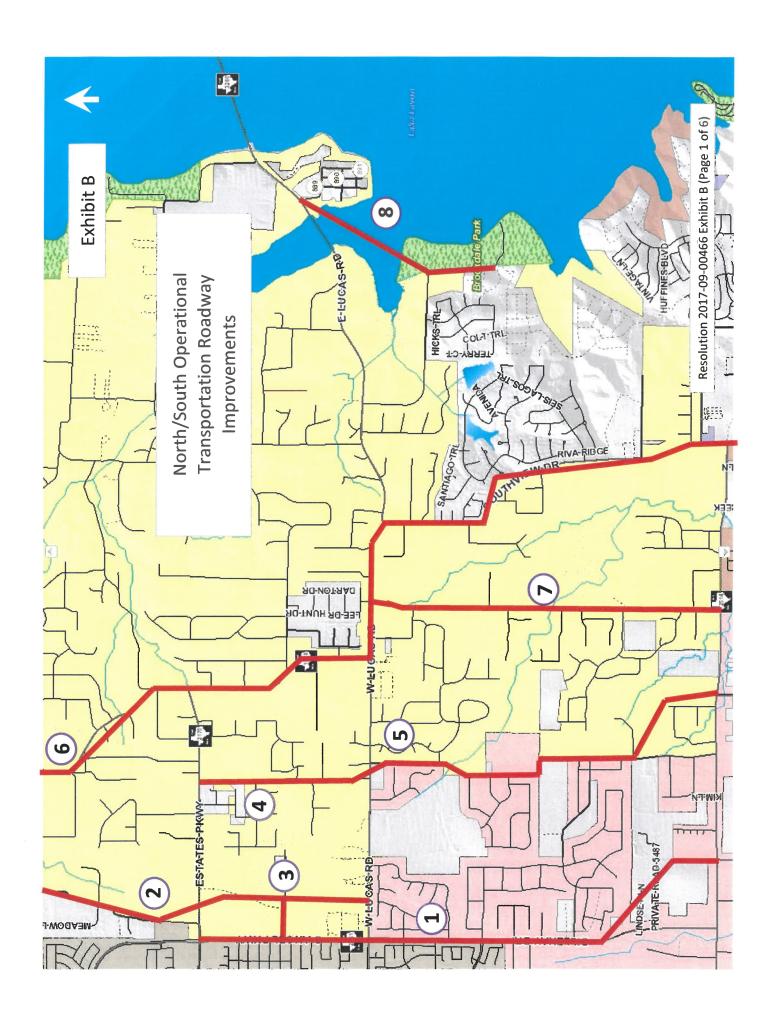
ATTEST:

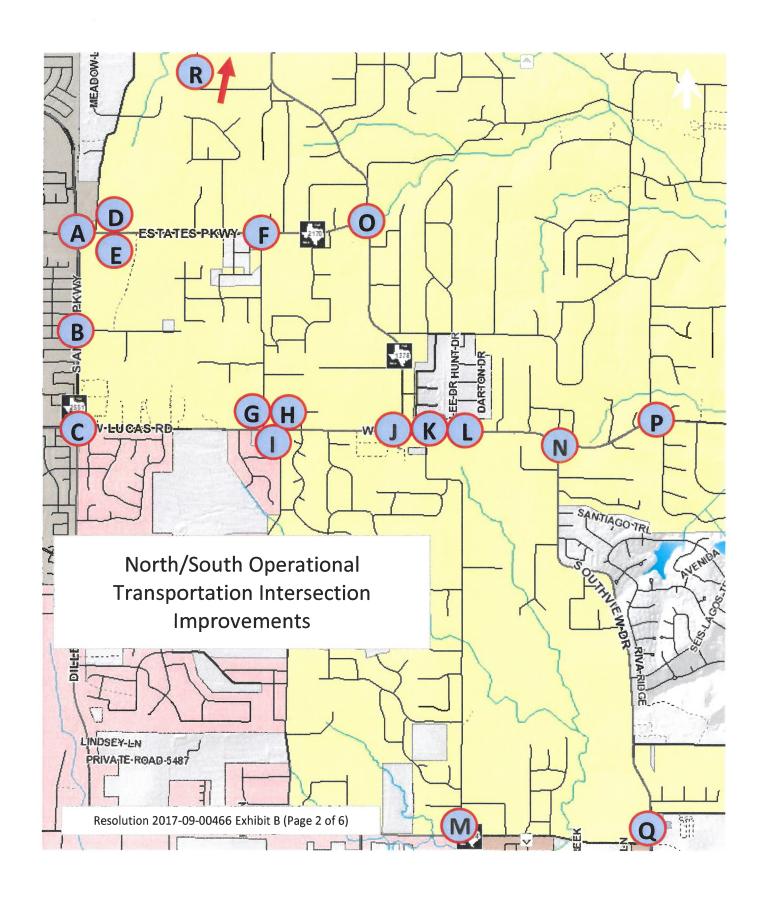
Stacy Henderson, City Secretary

APPROVED:

Jim Olk, Mayor







North/South Operational Transportation Improvements

1. Angel Parkway (FM 2551)

From – Main Street/Estates Parkway/FM 2170

To – Parker Road FM 2514

Existing Roadway – two-lane, asphalt, undivided, and ditches Proposed Roadway – six-lane, concrete, divided, and curb/gutter

2. Rock Ridge Road/Allison Lane Realignment

From – Country Club Road (FM 1378)

To - W. Lucas Road

Existing Roadway – 22-foot wide, asphalt, undivided, and ditches Proposed Rock Ridge Road – four-lane, concrete, divided, and curb/gutter Proposed Allison Lane – two-lane, concrete, undivided, and ditches

3. McGarity Lane

From – Angel Parkway (FM 2551)

To – Allison Lane

Existing Roadway – 20-foot wide, undivided, and ditches

Proposed Roadway – four-lane, divided, and curb/gutter

4. Ingram Lane

From – Estates Parkway (FM 2170)

To – W. Lucas Road

Existing Roadway – 20-foot wide, asphalt, undivided, and ditches

Proposed Roadway – 24-foot, concrete, undivided, and ditches

5. Lewis Lane

From – W. Lucas Road/Ingram Lane Intersection

To – Parker Road (FM 2514)/McCreary Road Intersection

Existing Roadway – 20-foot wide, asphalt, undivided, and ditches

Proposed Roadway – four-lane, concrete, divided, and ditches

6. Country Club Road/W. Lucas Road/Southview Drive (FM 1378)

From – Rock Ridge Road

To – Parker Road (FM 2514)

Existing Roadway – two-lane, asphalt, undivided, and ditches Proposed Roadway – two-lane, concrete, divided with turn lanes, and ditches

7. Stinson Road

Per Lucas Thoroughfare Plan

From – W. Lucas Road

To – Parker Road (FM 2514)

Existing Roadway – 22-foot wide, asphalt, undivided, and ditches Proposed Roadway – two-lane, concrete, undivided with turn lanes, and ditches including the extension from Edgewood Drive to Stinson Road.

8. New Roadway - Inspiration Connection Via Brockdale Park Road to E. Lucas Road

From – North End of the Inspiration Neighborhood To – E. Lucas Road (FM 3286)/Daytona Ave (CR 391) intersection

Intersection Improvements

A. Angel Parkway (FM 2551)/Estates Parkway (FM 2170) Intersection

Provide dual lefts, dual rights, and maintain through lanes at each intersection

B. Angel Parkway (FM 2551)/McGarity Lane Intersection Provide dual lefts, dual rights, and maintain through lanes at each intersection

- C. Angel Parkway (FM 2551)/W. Lucas Road Intersection Provide dual lefts, dual rights, and maintain through lanes at each intersection
- **D.** Rock Ridge Road/Estates Parkway (FM 2170) Intersection Realign Rock Ridge Road to the east improve intersection geometry and add left and right turn lanes to Rock Ridge Road.

E. Rock Ridge Road/Allison Lane at Estates Parkway (FM 2170)

Realign Rock Ridge Road to the east to line up Allison Lane. This new intersecting will need to be midway between Angle Parkway (FM 2551) and the western driveway into Lovejoy High School.

F. Estates Parkway (FM 2170)/Ingram Lane Intersection

Add northbound left and right turn lanes
Add eastbound right turn lane
Add westbound left turn lane
Maintain all through lanes on Estates Parkway

G. Ingram Lane/Lewis Lane at W. Lucas Road

Realign Ingram Lane and Lewis Lane at W. Lucas Road to eliminate the off-set intersections.

H. W. Lucas Road/Ingram Lane Intersection

Add southbound left and right turn lanes
Add eastbound left turn lane
Add westbound right turn lane
Maintain all through lanes on W. Lucas Road

I. W. Lucas Road/Lewis Lane Intersection

Add northbound left and right turn lanes Add eastbound right turn lane Add westbound left turn lane Maintain all through lanes on W. Lucas Road

J. Country Club Road (FM 1378)/W. Lucas Road Intersection

Provide dual lefts, dual rights, and maintain through lanes at each roadway

K. W. Lucas Road (FM 1378)/Stinson Road Intersection

Provide dual northbound lefts, dual northbound rights, eastbound right, westbound left, and maintain through lanes on W. Lucas Road

L. W. Lucas Road (FM 1378)/Edgewood Drive Intersection

Provide dual northbound lefts, dual northbound rights, eastbound right, westbound left, and maintain through lanes on W. Lucas Road

M. Parker Road (FM 2514)/Stinson Road Intersection

Add southbound left and right turn lanes Add eastbound left turn lane Add westbound right turn lane Maintain all through lanes on Parker Road

N. Lucas Road (FM 1378 & 3286)/Southview Drive (FM 1378) Intersection

Realign the intersection to a "T" so that Lucas Road is the top of the T and Southview Drive is the stem of the T.

The W. Lucas Road approach would be two through lanes with a dual right turn. The E. Lucas Road approach would be two through lanes with a dual left turn. The Southview Drive approach would be a dual left and dual right. Divide the intersection for safety.

O. Country Club Road (FM 1378)/Estates Parkway (FM 2170) Intersection

Provide for dual lefts, dual rights, and maintain through lanes at each intersection.

P. E. Lucas Road/Winningkoff Road Intersection

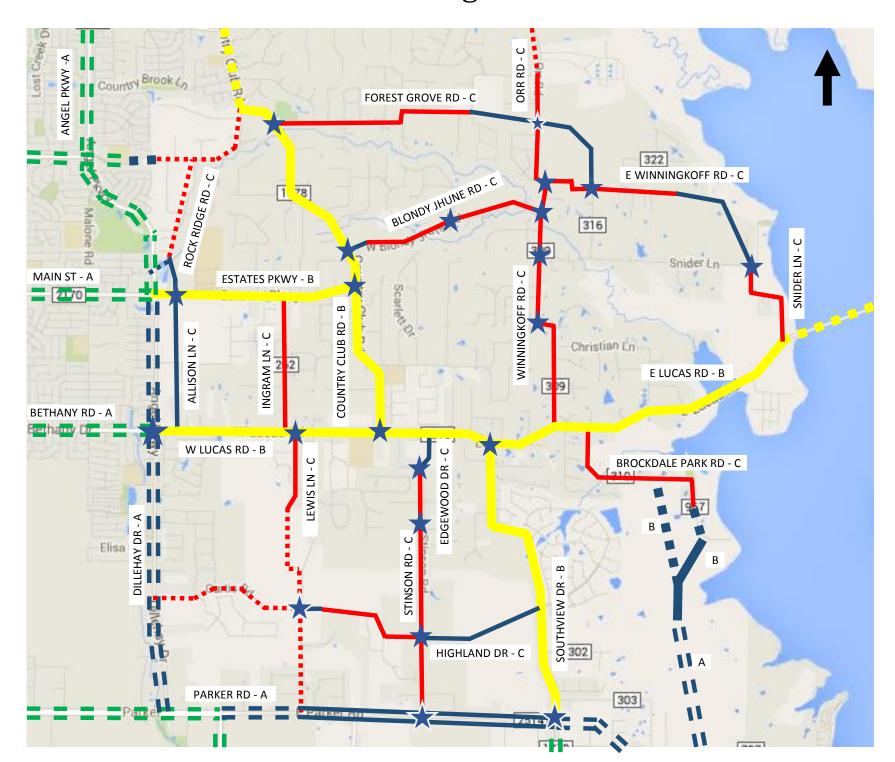
Provide dual southbound lefts, dual southbound rights, eastbound left, westbound right, and maintain through lanes on E. Lucas Road

Q. Southview Drive (FM 1378)/Parker Road (FM 2514) Intersection Provide dual lefts, dual rights, and maintain through lanes at each approach

R. Country Club Road (FM 1378)/Rock Ridge Road Intersection

Realign to improve intersection geometry Provide dual lefts and dual rights Maintain all through lanes

2017 Master Thoroughfare Plan



Legend

Solid lines are thoroughfares within the city.

Dashed lines are thoroughfares outside the city.

Plue lines are proposed thoroughfares.

Blue stars are proposed intersection improvements locations.

Thoroughfare name is followed by thoroughfare type.

Thoroughfare Type	No. of Lanes	Divided Roadway	Pavement Width (Feet)	Right-of- Way or Easement Width (Feet)
A	Six	Yes	78 Plus a 16-Foot Median	120
В	Four	No	52 to 54	60
C Neighborhood Connector	Two	No	24 to 28	50
D (Not Shown)	Two	No	24	50



City of Lucas City Council Agenda Request June 7, 2018

Requester: Councilmember Wayne Millsap

Agenda Item Request

Update the Lucas City Council regarding a Request for Public Testimony to the Board of Trustees of the Texas Emergency Services Retirement System (TESRS).

Background and Chronology

1977: Texas Emergency Services Retirement System (TESRS) was created in 1977 by the State of Texas to provide a pension system for volunteer firefighters.

2001: The City of Lucas began participating in the TESRS program in 2001. Each participating municipality was required to appoint a Pension Board responsible for the oversight and reporting.

June 16, 2014: The City of Lucas receives a letter from TESRS indicating the plan was significantly underfunded (67% of the total pension liability) and its proposed remedies, including increasing local contributions and/or decreasing benefits

July 28, 2014: Pension Board and City Staff meet with the TESRS Executive Director (no longer with TESRS). The Board and Staff are told the City could elect to withdraw/terminate from the Plan.

July - September 2014: City Staff determine the City is out of compliance and there are significant reporting deficiencies dating back several years. There were no records the Pension Board met nor was the Board ratified by the City Council.

A new local Pension Board was appointed in October 2014 comprised of members of the volunteer firefighters (3), citizens (2) and a Council representative.

October 2014 – March 2015: Staff work to determine the City's reporting deficiencies and underfunded liability based on the two parameters:

- provide support services for at least 25 percent of the department's emergencies in a calendar year; and
- 20 hours of training. Meeting either requirement triggers the contribution obligation to the TESRS.

The Lucas Pension Board determine the TESRS plan is not a viable recruiting tool to attract and retain qualified volunteers and will benefit few of the volunteers. The Board directs Staff to search for alternative retirement plans.

City Staff and the Board review a 457(e) Length of Service Award Program (LOSAP) and determine it will provide higher level of benefits at a comparable cost.



City of Lucas City Council Agenda Request June 7, 2018

April 2, 2015: The Lucas Pension Board proposes the LOSAP to the Lucas City Council. The Plan is approved and funded in the fiscal year 2015/16 budget in the amount of \$135,000 to prefund the plan for existing volunteers for up to 5 years of service and annual plan payments of up to \$36,000 per year to cover up to 40 volunteer emergency responders.

September 11, 2015: City and Pension Board notify TESRS the decision to terminate participation.

September 17, 2015: City is notified that it cannot terminate participation in the TESRS plan.(Later confirmed by Attorney General's office.)

December 8, 2015: The Lucas Pension Board approves a reduction in the contribution rate to the minimum \$36 per month per participant.

May 10, 2018: City/Pension Board receives invitation from the TESRS Board of Trustees to provide public testimony regarding the TESRS pension on Wednesday, May 23 (see attachment 1).

Due to the short time frame and schedule conflicts, members of the Lucas Pension Board are not able to travel to Austin. The Board and City Staff prepare and send a letter to Frank Torres, Chairman of the TESRS Board of Trustees outlining issues with the Plan and provide recommendations (see attachment 2).

Attachments/Supporting Documentation

- 1. Email dated Thursday, May 10, 2018 from TESRS Executive Director Kevin Deiters indicating the Board of Trustees was inviting public testimony regarding the TESRS pension.
- 2. Letter to Frank Torres, Chairman of the TESRS Board of Trustees from Lucas Volunteer Firefighter Pension Board Chairman Larry Bowman dated May 21, 2018.

Budget/Financial Impact

The City of Lucas fiscal year 2017/18 budget includes \$15,120 for Texas Emergency Services Retirement System (TESRS) and \$36,000 for the 457(e) Length of Service Award Program (LOSAP).

Recommendation

The Lucas Volunteer Firefighter Pension Board is scheduled to meet with TESRS Executive Director Keven Dieters on Tuesday, June 26 at 6:30 PM to discuss the Plan and the Board's concerns and recommendations. The TESRS Board of Trustees have also been invited to participate in this discussion.

Motion



Texas Emergency Services Retirement System

Invitation to Provide Public Comment

May 23, 2018 - Austin, Texas

The Board of Trustees of the Texas Emergency Services Retirement System (the Board) is inviting public testimony from your department about the retirement system, its administration, and its retirement plan design at a public meeting of the Board on Wednesday, May 23, 2018 at 2:00 pm at the Hyatt Place Austin Airport, 9532 Spirit of Austin Lane, Austin, Texas 78719.

The Board is interested in hearing your ideas and recommendations about improving the plan design of the retirement system and simplifying the administration of the program. Your public testimony may be provided in person or in writing. Information about scheduling your public testimony is found in Item 4, Public Testimony Information, at the end of this document.

Topics of interest to the Board include, but are not limited to, the following:

1. Is the Local Board needed?

- Recommend changes, if any, in Local Board membership, required actions, and responsibilities that would simplify the local administration of the program.
- If the Local Board is not required, what are your recommendations for local administration?

2. Plan Design - Membership Requirements

• What are your recommendations regarding changes to plan design elements of the retirement system that will help your department recruit and retain department members?

Retirement system enrollment criteria:

- Should your department be able to enroll paid employees in the system as long as they are not covered by another pension program?
- What impact would the elimination of the option to enroll a member after a six-month probationary period have on your department?
- Certification of physical fitness by the Local Board:
 - Would the removal of the retirement system's physical fitness requirement improve your ability to enroll members into the system without reducing your ability to protect the health and welfare of your members?
- Local Board review and certification of qualified service to earn retirement system credit:
 - Do the qualified service requirements of the system provide an incentive to members of your department to attend training and respond to emergencies?
 - Should departments have the ability to establish higher performance standards for qualified service than those established by the Board?
- Are there other aspects of the plan design you recommend changing?
- Would a defined contribution retirement program improve your ability to recruit and retain department members?

3. Other Ideas

• Provide other recommendations for improving the program that you want to share with the Board.

4. Public Testimony Information:

Your public testimony may be provided:

- In person Attend the public meeting of the Board to be held at 2:00pm, May 23, 2018 at Hyatt Place Austin Airport, 9532 Spirit of Austin Lane, Austin, Texas 78719;
- In writing Please submit your written testimony by letter or fax no later than 12:00pm on Tuesday, May 22, 2018 addressed to Frank Torres, Chairman, at:
 - o Texas Emergency Services Retirement System, P.O. Box 12577, Austin, Texas, 78711;
 - o Via email at info@tesrs.texas.gov; or
 - Via FAX at 512-936-3480.



City of Lucas 665 Country Club Road Lucas, Texas 75002 972.727.8999

www.lucastexas.us

May 21, 2018

Mr. Frank Torres, Chairman
Texas Emergency Services Retirement System
P. O. Box 12577
Austin, Texas 78711
Via Email: info@tesrs.texas.gov

Re: Request for Public Testimony regarding the Texas Emergency Services Retirement System

Dear Chairman Torres,

Thank you for the opportunity to present our insight to the Board of Trustees to help improve the Texas Emergency Services Retirement System (TESRS). First, I would like to mention that the volunteers that we represent on the Lucas Volunteer Firefighter Pension Board are part of a municipal fire-rescue department that is described as a combination department with both paid and volunteer personnel.

The City of Lucas Fire-Rescue has evolved from an all-volunteer organization to one now with 15 full-time firefighters/paramedics/emergency medical technicians and approximately 19 volunteer emergency responders. This evolution to a combination department resulted in many volunteers losing their benefit under the TESRS plan as they had not met the required 10 year minimum vesting. Additionally, the administrative requirements of TESRS within the municipal regulatory environment is difficult. These issues along with the underfunding/poor performance of the fund spurred the attempt to withdraw Lucas Fire-Rescue from the program.

The Texas Emergency Services Retirement System (TESRS) Fund was created in 1977 by the State of Texas to finance a pension system for volunteer firefighters. The volunteer firefighter system today is far different than it was 40 years ago when TESRS was formed, and even the last 10 years have seen significant changes for many municipalities.

In the past, volunteers lived and worked in the communities they served, and they often served as a volunteer until they retired. Due to many changes in society and the economy in general, this traditional respond-from-home volunteer has declined significantly. Today the majority of volunteers can only devote short periods of time to on-duty coverage and many do not live in the community they serve. Many of our volunteers today view their volunteer service as a stepping stone to a paid position in the future. We believe this is typical of volunteer fire service in the rest of the State and other parts of the US. Unfortunately the TESRS plan has not kept pace with the changing organizational structure and how communities develop and change.

We have outlined below a number of issues along with some background information specific to the City of Lucas. We have also addressed our recommendations and requests.

Issues:

The TESRS administration and reporting requirements create additional record keeping requirements. There is also a disconnect between the calculation of the costs with the benefit being provided making it an inefficient cost structure for taxpayers.

- Qualified service requires a volunteer to provide support services for at least 25 percent of the
 department's emergencies and meet a training requirement during the reporting period. While
 the report only requires a "Yes" or "No" answer to the two questions, the amount of City
 staff time required to analyze call data to determine which volunteers provide qualified service
 is significant.
- Plan contributions are based on a semi-annual Membership Reconciliation Report. The contribution amount is determined based on whether or not the participant was a volunteer during the reporting period, without regard to whether or not the participant met the qualifications for participation in the Plan (as noted above).
- Contributions made on behalf of participants that did not meet the qualified service requirements remain with TESRS (i.e. the municipality does not receive a credit).
- Many participants work as volunteers in order to train, earn their certifications and gain experience with the goal of becoming a full-time firefighter. Since they generally move to a full-time position prior to the 10 year minimum vesting requirement, they lose any benefit they may have begun to accrue under the TESRS plan as it does not transfer. Therefore the Plan is not given any serious consideration by prospective volunteers when they see the 10 year minimum vesting.
- Contributions made on behalf of terminated participants that have not met vesting requirements stay within the TESRS Plan and are not credited against future contributions of the municipality as in substantially all other pension plans.

These issues along with the underfunding and historical poor performance of the fund prompted the Lucas Pension Board to review the program.

Background:

The City of Lucas is located in Collin County, Texas. Lucas volunteer firefighters are part of a municipal fire-rescue combination department - with both paid and volunteer personnel. The City has 15 full-time firefighters/paramedics/emergency medical technicians and approximately 19 volunteer emergency responders that serve a population of 8,000.

The City of Lucas began participating in the TESRS program in 2001.

In 2013, Lucas Fire-Rescue became a combination department and hiring some of the best volunteers as full-time firefighter/paramedics.

In June 2014 the City of Lucas received a letter from TESRS indicating the Plan was significantly under-funded (funding was 67% of the total pension liability). The proposed changes included a significant increase in local contributions. The Lucas Pension Board began to assess the overall benefits of the TESRS pension plan.

On July 28, 2014, Board representatives and City Staff met with Michelle Jordan, Executive Director of TESRS at that time. During the meeting the following points were addressed and confirmed by Ms. Jordan:

- Payments made into the Plan on behalf of a volunteer that leaves the system before vesting occurs are <u>not</u> credited to the City against future contributions (as is the case in typical retirement plans, including TMRS);
- The City could elect to terminate its participation and stop paying into the system;
- All unvested benefits would be forfeited;
- All vested benefits would remain in place.

During the period August 2014 through February 2015 the Pension Board and City Staff evaluated the current TESRS plan and researched alternative plans.

- The Board determined that the average volunteer serves for 2.5 years.
- The TESRS plan included 30 participants, with 90 having been dropped after leaving the City's volunteer program.
- Of the 120 participants over 13 years of participation in the TESRS plan, only 7 were partially or fully vested. This was due to the extraordinarily long vesting period (10 years to achieve 50% and 15 years to achieve 100%).
- The TESRS plan funding was \$36,000 per year and was expected to significantly increase to address the under-funded liability.
- The Board determined the TESRS plan was not an effective recruiting or retention tool and the benefits did not support the cost to the taxpayers.

In February 2015 the Board identified a 457(e) Length of Service Award Program (LOSAP). This defined contribution plan would provide benefits equal to or better than the TESRS plan with a 5 year (vs 15 year) vesting plan at a comparable cost to the TESRS plan.

In April 2015 the Lucas City Council approved the new plan including crediting participants with credit for past service (which would be forfeited upon termination of participation in TESRS). The Council also agreed to withdraw from the TESRS plan.

On September 11, 2015 the City of Lucas notified Michelle Jordan, TESRS Executive Director the City Council and the Pension Board had elected to terminate participation in the TESRS plan.

On September 17, 2015, TESRS informed the City of Lucas it could <u>not</u> opt out of the TESRS Plan.

Summary and Recommendations:

While the TESRS Plan met a need when it was created in 1977, it has not kept pace with the changing landscape within the State of Texas. At a minimum we recommend TESRS engage a public safety pension consultant to review and provide an unbiased look at how TESRS should be providing these services based on best practices, facilitate the development of a plan and provide a framework to implement benefits that truly serve all that participate by:

- Examining the organizational structure and culture of today's volunteers;
- Perform a gap analysis, comparing the "as is" state of the pension fund to the best practices
 of pension standards;

- Recommend a management framework to ensure accountability, increased efficiency and improved performance;
- Conduct a data-driven forensic analysis to identify and remedy the unfunded liability.

As for the current plan, we recommend the following:

- 1. Address the vesting requirements. The plan under Title 34 Part II Chapter 308 Rule §308.1 states:
 - a. A member is eligible to retire and receive a service retirement annuity with full benefits from the pension system when the member has at least 15 years of qualified service credited in the system and has attained the age of 55.
 - b. Partial vesting to receive a service retirement annuity accrues at the following rates:
 - (1) 50 percent after the first 10 years of credited qualified services: and
 - (2) 10 percent a year for the next five years of credited service.
 - c. We recommend a shorter vesting requirement (maximum of 5 years). We recognize this will impact the liability; however, it will make the plan more acceptable and in line with other plans.
- 2. Another option would be to offer participants the opportunity to buy their time to full benefit. This may also help the fund with a cash infusion and for those who are short credited service years to reach the 15-year mark to become 100% vested in the plan.

With respect to the City of Lucas and other municipalities, we believe that due to the changing landscape, many of the 221 participating organizations would consider an alternative plan to meet its current needs over the TESRS plan. There are more viable, cost effective plans available to municipalities to help recruit and retain volunteers. The City of Lucas has very few participants who will ever be able to draw from this plan as it is currently structured. Yet the Lucas taxpayers are forced to continue paying into a plan that will only provide benefits to a small number of participants. Therefore, we request TESRS give cities the option to discontinue its participation in the Texas Emergency Service Retirement Plan.

Governments must transform our current methodologies into a system that would embrace best practices and provide effective and efficient public safety pension services in order to maximize taxpayer funds. It is essential to bring in experts to help us assess the best approach for addressing the current system and meet the needs of the pension participants. Completing an unbiased assessment is in the best interest of the State of Texas volunteer emergency responders to facilitate long-term planning and to create a structure for future success. Additionally, allowing municipalities to consider alternative plans as they grow and evolve would allow them to better serve their volunteers and be fiscally responsible to their taxpayers.

Sincerely,

Larry Bowman, Chairman

Lucas Volunteer Firefighter Pension Board



NA

City of Lucas Council Agenda Request June 7, 2018

Mayor Jim Olk Requester: **Agenda Item Request Executive Session.** An Executive Session is not scheduled for this meeting. **Background Information** NA **Attachments/Supporting Documentation** NA **Budget/Financial Impact** NA Recommendation NA Motion