

City of Lucas City Council Meeting March 21, 2019 7:00 P.M.

City Hall - 665 Country Club Road - Lucas Texas

MINUTES

Call to Order

Mayor Olk called the meeting to order at 7:00 p.m.

City Councilmembers Present:

Mayor Jim Olk

Mayor Pro Tem Kathleen Peele

Councilmember Wayne Millsap

Councilmember Tim Baney

Councilmember Steve Duke

Councilmember Philip Lawrence

Councilmember Debbie Fisher

Staff Present:

City Manager Joni Clarke

Special Projects Coordinator Kent Souriyasak

Fire Chief Ted Stephens

City Engineer Stanton Foerster

Development Services Director Joe Hilbourn

Mayor Olk determined that a quorum was present. Everyone was reminded to silence their cell phones and the Pledge of Allegiance was recited.

Citizen Input

1. Citizen Input.

None.

Community Interest

2. Community Interest.

A. Discuss pending legislation that is being considered by the 86th Legislature and provide guidance to City Staff and City Attorney.

HB 2178 filed by Representative Noble and SB 1375 filed by Senator Paxton addresses changes to the Texas Emergency Service Retirement System. Mayor Olk reported that the bill was assigned to the committee but has not been scheduled for a hearing.

- B. Mayor Olk discussed other items of community interest that included:
- The Texas Trash Off Cleanup event scheduled for April 6, 2019, that would coincide with the electronic recycling event also scheduled for that same day.
- Mayor Olk noted that the City's Founders Day event was scheduled for May 11 from Noon to 4 pm.

- Mayor Pro Tem Peele noted that stick horse rodeo is a big event and we need to
 maintain our stable, and the City would appreciate stick horse donations. Special guests
 will appear at future City Council meetings and the Founders Day parade will feature a
 special entry. The Founders Day event includes music and free lunch.
- Mayor Olk noted that the City will be holding their General and Special Election on May
 4 that includes City Council seats 5 and 6 on the ballot, as well as renewing the Fire
 District along with the one-half percent sales tax allocated towards the district. Early
 voting will be held April 22 through April 30.

Consent Agenda

3. Consent Agenda.

A. Approval of the minutes of the March 7, 2019 City Council meeting.

MOTION:

A motion was made by Councilmember Fisher, seconded by Councilmember Duke to approve the Consent Agenda as presented.

The motion passed unanimously by a 7 to 0 vote.

Regular Agenda

4. Consider adopting Ordinance 2019-03-00890 annexing a territory currently in the City's extraterritorial jurisdiction consisting of approximately 10.682 acres of land located in the Montogomery Birch Survey, Abstract A0115, Tract 19, being all of 10.682 acres, otherwise known as 2020 East Lucas Road.

Development Services Director Joe Hilbourn noted the approved annexation agreement, that was approved several years ago, requires annexation at the time of building permit application. Mr. Hilbourn indicated that the two required public hearings were held.

Councilmember Fisher noted that this was the property of a previous fireworks location stand.

MOTION:

A motion was made by Councilmember Baney, seconded by Councilmember Duke to approve adopting Ordinance 2019-03-00890 annexing a territory currently in the City's extraterritorial jurisdiction consisting of approximately 10.682 acres of land located in the Montogomery Birch Survey, Abstract A0115, Tract 19, being all of 10.682 acres, otherwise known as 2020 East Lucas Road. The motion passed unanimously by a 7 to 0 vote.

5. Consider authorizing the City Manager to negotiate and enter into a development agreement approved by the City Attorney for the construction of an off-site drainage facility for an assisted living, memory care and retirement community on a 10-acre parcel of land of a called 17.0026-acre tract of land located in the William Snider Survey, Abstract number A0821 Tract 16.

MOTION:

A motion was made by Councilmember Fisher seconded by Mayor Pro Tem Peele to table indefinitely the development agreement for the construction of an off-site drainage facility for an assisted living, memory care and retirement community on a 10-acre parcel of land of a called 17.0026-acre tract of land located in the William Snider Survey, Abstract number A0821, Tract 16.

The motion passed unanimously by a 7 to 0 vote.

6. Provide direction to the City Manager regarding potential participation in the Collin County call for projects scheduled for mid to late 2019 utilizing funds from the 2018 Bond Program.

City Engineer Stanton Foerster discussed the February 2019 Collin County Thoroughfare Plan. Mr. Foerster provided a map to illustrate the impact on the City of Lucas and compared the differences between the February 2019 Collin County Thoroughfare Plan and the 2017 City of Lucas Master Thoroughfare Plan. Mr. Foerster noted that Collin County updated their plan without public input. Mr. Foerster spoke with Collin County Director of Engineering Clarence Daugherty today, March 21, 2019, regarding if the requesting agency does not match the Collin County Thoroughfare Plan, then it is the County's interpretation that there is no interest.

Mayor Olk sought clarification and asked if a project is not on the Collin County Thoroughfare Plan, does that mean that Collin County does not want to participate? Mayor Olk asked what if the City wants a four-lane roadway and the County wants six-lanes, would they not consider it?

Mr. Foerster indicated that one of the challenges is the divided and undivided issue, and we should request whatever projects we want regardless of the differences in the plans. It is better to submit projects and not be funded, instead of not participating.

Mayor Olk noted that in the County's number five criteria, "Cities must agree to cooperate in regional issues and priorities, such as freeways and improvement of roadways in their city that are to benefit surrounding areas and other cities." Mayor Olk has a concern that Collin County will try to force some things that the City of Lucas does not want.

Mr. Foerster indicated that Collin County has not finalized their plan for the Limited Access Roadway (LAR).

Mayor Olk stated that he would like to discuss West Lucas Road and would support a four-lane divided concrete roadway if we don't have to accept something we don't want at a later date.

Mr. Foerster mentioned the West Lucas/Country Club intersection and Estates Parkway/Country Club intersection as potential projects for Collin County 2018 Bond funding. Mr. Foerster also noted that Country Club was reduced from six-lanes to four-lanes divided in the February 2019 Collin County Thoroughfare Plan

Mayor Pro Tem Peele stressed the importance of the Bait Shop Intersection project and to keep moving forward.

Mr. Foerster stated that TxDOT is seeking a categorical exclusion to cut two years off the project and doesn't believe that they will be successful in doing this. Mr. Foerster reminded the City Council that it is probably a four million-dollar project and the local contribution would be

approximately one million, and we can ask Collin County to assist in funding the local portion. There are the locally preferred and technically preferred options, but TxDOT has not determined the technically preferred alignment for the intersection.

The City Council discussed the following roadway and bridge safety enhancements projects for inclusion in the Collin County call for projects scheduled for mid to late 2019 utilizing funds from the 2018 Bond Program:

- Country Club Road TxDOT is going to put in shoulders and do maintenance. The City
 Council does not recommend submitting this roadway for the Collin County 2018 Bond
 Program funding.
- ESTATES PARKWAY Improvement is needed from Angel Parkway to the High School. The City Council recommends submitting this roadway for the Collin County 2018 Bond Program funding to improve safety from traffic turning onto Rock Ridge Road. This project includes the ANGEL/ESTATES INTERSECTION, the ROCK RIDGE/ESTATES INTERSECTION, and the COUNTRY CLUB/ESTATES INTERSECTION.

Councilmember Duke said Collin County is considering high density development.

Councilmember Millsap indicated that Estates Parkway doesn't go anywhere.

Mr. Foerster explained the engineering concept with the lanes being utilized on other roadways such as Blondy Jhune Road.

Councilmember Lawrence noted the problem with speed on Estates Parkway and safety issues at the intersection.

Councilmember Duke noted that there have been several accidents at Estates Parkway and Lynn Lane.

Mr. Foerster explained that Angel Parkway is back on and staff will provide an update in a future Council Communication.

- LUCAS ROAD/SOUTHVIEW DRIVE INTERSECTION (BAIT SHOP INTERSECTION) – The City Council recommends submitting this priority intersection for the Collin County 2018 Bond Program funding to improve safety and mobility.
- Southview Drive TxDOT is going to do maintenance but the curve will remain. The City Council does not recommend submitting this roadway for the Collin County 2018 Bond Program funding.
- Stinson Road The City Council does not recommend submitting this roadway for the Collin County 2018 Bond Program funding.
- EAST AND WEST LUCAS ROAD The City Council supports including the trail and drainage as part of the project. The City Council recommends submitting this roadway for the Collin County 2018 Bond Program funding to improve safety.

Mayor Olk recommends four-lane divided.

Councilmember Duke mentioned the traffic on the weekend to the lake and supports this strategy, also noting the 2,500-lot development on the peninsula.

Mayor Olk would like to spend Lucas taxpayer dollars to pay for that road.

Mayor Pro Tem Peele would like to see the road improved to address safety and mentioned that it would also help Southview traffic as well.

- Stinson Road Bridge The City Council does not recommend submitting this roadway for the Collin County 2018 Bond Program funding.
- Snider Lane Bridge The City Council does not recommend submitting this roadway for the Collin County 2018 Bond Program funding.
- COUNTRY CLUB/ESTATES INTERSECTION The City Council recommends
 using the current design and submitting this roadway for the Collin County 2018 Bond
 Program funding to improve safety.
- FOREST GROVE/COUNTRY CLUB INTERSECTION The City Council recommends submitting this roadway for the Collin County 2018 Bond Program funding to improve safety.
- Estelle/Country Club Intersection The City Council does not recommend submitting this intersection for the Collin County 2018 Bond Program funding.

The City Council directed staff to draft a response to Collin County regarding the City's position on the February 2019 Collin County Thoroughfare Plan.

The City Council supports the connection of Exchange Parkway to Rock Ridge Road.

The City Council supports the improvements and expansion of Angel Parkway.

This item was a discussion only.

7. Consider authorizing the City Manager to enter into a contract with TexasBit/APAC for the FY 18-19 roadway maintenance for Brockdale Park Road, East Winningkoff Road, Forest Grove Road, Orr Road and West Lucas Road, and appropriate the required funding for West Lucas Road and amend the FY 18-19 Budget. Provide guidance to the City Manager regarding the condition of Snider Lane and discuss possible remedies.

City Engineer Stanton Foerster discussed the following street maintenance projects:

 West Lucas Road (Willow Springs School Section) is failing and the following recommendations are being made:

- Recommendation #1: Construct a 46-foot, four-lane concrete roadway per the City of Lucas 2017 Master Thoroughfare Plan at a cost of \$1,500,000 (does not include contingency).
- o Recommendation #2: Reconstruct the 1,500-foot section as it exists, a three-lane roadway out of all new asphalt for \$500,000.
- Recommendation #3: Reconstruct the center 24-foot section and overlay the entire 39-foot roadway at a cost of \$350,000.
- Note: The construction of the three-lane, 39-foot section out of concrete is not being recommended.

The City Council discussed another option which is to move forward with the design of the four-lane divided concrete roadway.

Mayor Olk indicated that he would support doing minor repair.

Councilmember Baney suggested that the Mayor write an article regarding West Lucas Road.

Councilmember Duke indicated that he did not want the City to spend resources that would later be wasted if the City proceeded to move forward with the four-lane divided concrete roadway.

The City Council supported doing minimum maintenance and trying to maintain the roadway for the next three to four years.

Mr. Foerster highlighted the other roadways that are being recommended for maintenance which includes:

- Orr Road Reconstruct the 400+/- feet south of Forest Grove Road in anticipation of the detour route for the Blondy Jhune Road reconstruction.
- Forest Grove Road Reconstruct the 300+/- feet. This will be the detour route when Blondy Jhune Road is closed for reconstruction. The maintenance area includes approximately 300 feet of Forest Grove Road from Orr Road to the west.
- East Winningkoff Road Repair the failing sections of the asphalt roadway until it can be reconstructed from Shady Lane to Logan Ford Ranch Phase 3 when funds are available from the developer (revert section to gravel).
- Brockdale Park Road Complete the repairs on the 1,450-foot section of Brockdale Park
 Road between Lakeshore Boulevard to the curve to maintain access for first responders and
 access to the Brockdale Park Trailhead.

Patsy Black, 2180 Snider Lane, shared the history of Snider Lane and summarized the City's current roadway projects. Ms. Black expressed concern over the condition of Snider Lane requesting the budget be amended, and the roadway repaired.

Brian Butler, 1475 Brockdale Park Road, requested that Brockdale Park Road be paved and address the dust. Mr. Butler mentioned pulling a vehicle out of the ditch, as well as the trucks and trailers going through the neighborhood.

Mayor Olk asked about traffic and Mr. Butler indicated that afternoon traffic for fishing and horse trailers going to the trailhead is constant. Mayor Olk suggested paving Brockdale Park Road with two inches of asphalt.

MOTION:

A motion was made by Mayor Olk seconded by Councilmember Duke to approve authorizing the City Manager to enter into a contract with TexasBit/APAC for the FY 18-19 roadway maintenance for Brockdale Park Road, East Winningkoff Road, Forest Grove Road, Orr Road, Snider Lane and minimal repairs to West Lucas Road in an amount not to exceed \$694,934.14.

The motion passed unanimously by a 7 to 0 vote.

8. Discuss future capital projects to be funded with Certificate of Obligation.

The City Council discussed the proposed capital water projects to be considered for funding using Certificate of Obligation which included:

| Waterline looping | \$200,000 |
|---|------------------|
| Rollingwood/Choice/Lakeview Six-Inch Loop (97 homes) | \$432,165 |
| Edgewood /W. Lucas and Cedar Bend/E. Lucas Road Six-Inch Loops (32 homes) | \$113,530 |
| Graham/Rock Ridge Court Eight-Inch Waterline Loop (34 homes) | \$571,775 |
| Project management cost estimated at 10 % of construction | <u>\$131,747</u> |
| Total unfunded project costs for water projects (water fund) | \$1,449,217 |

Councilmember Duke asked about water looping and indicated that the "Water Looping" project in the amount of \$200,000 was generic.

City Engineer Stanton Foerster gave an example of a looping project and indicated that he would bring back a proposed list of water looping projects to consider. Mr. Foerster indicated that the City has approximately 90 dead-end lines and 45 flushing devices, and the Water Looping project would help address some of the City's dead-end lines.

The City Council discussed the importance of looping for water quality, reduce water loss and water suppression.

Roger Stevens, 1177 Stinson Road, spoke about a bridge on Stinson. Mr. Stevens indicated that if the City Council was thinking about putting in a bridge like the Blondy Jhune Bridge, then he would not be opposed to it. Mr. Stevens noted that the Blondy Jhune Bridge looks great and functions. Mr. Stevens does not want a bridge on Stinson to be raised significantly and wants the City to keep it at grade. Mr. Stevens also indicated that he wants to be kept informed.

Councilmember Fisher expressed her concern regarding the two bridges and the drainage in those areas.

Councilmember Millsap mentioned the debt service reduction that will be occurring in three years and the City having the capacity to finance additional projects.

Mayor Pro Tem Peele agrees that the bridges need to be addressed.

Councilmember Baney indicated that he doesn't believe that the Snider Bridge needs to be addressed at this time as it is in good structural condition.

Mayor Olk indicated that it would be possible to fund the design of bridges out of reserves.

Mr. Foerster clarified that the section of roadway that would be included in the Stinson Bridge project would be from Bentwater to Bristol Park.

Mayor Pro Tem Peele stated that she wants to reconstruct the Stinson Bridge and applicable roadway section.

Several councilmembers concurred that they do not support the reconstruction of Winningkoff from East Lucas to the reverse curve.

Mr. Stevens spoke again and asked about bridge design, redirecting water to muddy creek, and his support of the Blondy Jhune Bridge design.

Mayor Olk clarified that the City is focusing on funding and not design.

There was consensus from the City Council to postpone the reconstruction of Winningkoff from East Lucas to the reverse curve.

Mr. Foerster recommended to move forward with the reconstruction of Winningkoff from East Lucas to the reverse curve and postpone Stinson from Bentwater to the reverse curve.

Councilmember Fisher would like to have the resources to fund both design and construction of the Stinson Bridge.

Councilmember Fisher suggested that the City consider repairing the culvert that is an issue on Winningkoff.

Councilmember Millsap recommended the Winningkoff culvert in the south section, eliminate Snider Bridge, and include Stinson Road from Bentwater to Bristol Park.

Mayor Pro Tem Peele wants the City to be able to illustrate how we are going to spend the nine million-dollar of Certificate of Obligation.

MOTION: A motion was made by Councilmember Millsap seconded by Mayor Pro Tem Peele to fund the following Capital Projects with Certificate of Obligation:

The following capital water, bridge, and roadway projects are being considered:

| Waterline looping | \$200,000 |
|---|-----------|
| Rollingwood/Choice/Lakeview Six-Inch Loop (97 homes) | \$432,165 |
| Edgewood /W. Lucas and Cedar Bend/E. Lucas Road Six-Inch Loops (32 homes) | \$113,530 |

| | Graham/Rock Ridge Court Eight-Inch Waterline Loop (34 homes) | \$571,775 | |
|---|---|------------------|--|
| | Project management cost estimated at 10 % of construction | <u>\$131,747</u> | |
| | | | |
| | Total unfunded project costs for water projects (water fund) | \$1,449,217 | |
| | | | |
| | Stinson Road Bridge/Roadway from Bristol Park to Bentwater Drive (design) | \$820,000 | |
| | Stinson Road Bridge/Roadway from Bristol Park to Bentwater Drive (construction) | \$4,100,000 | |
| | Snider Bridge (removed from consideration) | -0- | |
| Stinson Road northern section from Bentwater Drive to the Reverse Curve (removed from | | | |
| | consideration) | -0- | |
| | Winningkoff Road southern section from East Lucas Road to the Reverse Curve (removed from | | |
| | consideration) | -0- | |
| | Winningkoff Road southern section culvert | \$1,000,000 | |
| | West/East Lucas Road (Bait Shop) Intersection Project (20% of \$4,000,000) | \$800,000 | |
| | Project management cost estimated at 10 % of construction (Stinson \$4.1 million) | \$410,000 | |
| | | | |
| | Total unfunded project costs for roadway/bridge projects (general fund) | \$7,130,000 | |
| | | | |

The City Council directed staff to put together a proposed list of capital projects to be funded with Certificate of Obligation and placed on the April 4 Consent Agenda.

The motion passed unanimously by a 7 to 0 vote.

Executive Session Agenda

8. Executive Session.

An Executive Session was not held at this meeting.

9. Adjournment.

MOTION:

A motion was made by Councilmember Millsap, seconded by Councilmember Lawrence to adjourn the meeting at 9:32 pm.

The motion passed unanimously by a 7 to 0 vote.

APPROVED:

Mayor Jim Olk

ATTEST:

Joni Clarke, City Manager