Planning Board



Regular Meeting Agenda May 13, 2024, 6:30 p.m.

- 1. Call to Order
- 2. Approval of April 15, 2024, Meeting Minutes
- 3. City Council Actions Update
- 4. Request to amend a Special Use Permit for a +/- 1.06-acre outparcel of the Oak Manor Market Shopping Center addressed 640 N. First Street (GPIN: 9825074851) to allow for a drive-through restaurant by McDonalds USA, LLC
- 5. Comprehensive text amendments to the Mebane Unified Development Ordinance
- 6. Amendments to the boundary of the General Watershed Area Overlay District of the Graham-Mebane Lake Public Water Supply Watershed WS-II Balance of Watershed Area
- 7. Announcements
- 8. Adjournment



April 15, 2024, 6:30 p.m.



The Planning Board meeting was held at the Glendel Stephenson Municipal Building located at 106 E. Washington Street, Mebane, NC 27302 and livestreamed via YouTube. The video can be accessed through the following link: https://www.youtube.com/watch?v=BW7si2QIIdU.

Members Present:

Edward Tulauskas, Chair David Scott Gale Pettiford Kurt Pearson Susan Semonite William Chapman

Members Absent:

Colin Cannell Judy Taylor, Vice Chair Keith Hoover

City Staff Present:

Ashley Ownbey, Development Director Briana Perkins, City Planner Chad Cross, IT Specialist

1. Call to Order

At 6:30 p.m. Chair Tulauskas called the meeting to order.

2. Approval of March 11, 2024, Meeting Minutes

David Scott made a motion to approve the meeting minutes. Kurt Pearson seconded the motion, which passed unanimously.

3. Request to rezone the +/- 2.16-acre property located at 1233 S. Third Street (GPIN 9814474216), from R-20 to R-12 by Jenny W. Whitt of Whitt Real Estate, LLC.

Jenny W. Whitt of Whitt Real Estate, LLC is requesting approval to rezone one parcel, totaling +/- 2.16 acres and located at 1233 S. Third Street (GPIN: 9814474216), from R-20 to R-12. The property is located in the Mebane City Limits in Alamance County and includes frontages on S. Third Street and Skyview Drive. The surrounding zoning in the area includes R-12, Residential District, and R-20, Residential District. Properties across S. Third Street are zoned R-6 (CD), Residential Conditional District, and B-2, General Business District. Surrounding land uses are largely single-family residential. A multi-family development and post office are located on the other side of S. Third Street.

The staff report is provided in the meeting agenda packet available here.

Briana Perkins provided a more detailed overview and PowerPoint presentation of the request.

Jenny W. Whitt of Whitt Real Estate, LLC, owner of 1233 S. Third Street, provided some additional information about plans to subdivide the property.

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David Scott asked Ms. Whitt what the subdivision would look like with the R-12 zoning as opposed to the current R-20 zoning. Ms. Whitt showed a sketch of a subdivision of six lots with three lots having frontage on S. Third Street, and three lots having frontage on Skyview Drive.

William Chapman asked if Ms. Whitt had an idea of what size homes would be on the lots. Ms. Whitt answered that she did not have that information now and was going through the rezoning process first. She stated the property was not part of the Indian Head Subdivision, which has certain standards, so the homes would only have to adhere to the standards set by the City.

Susan Semonite asked if there was only driveway access from S. Third Street. Ms. Whitt replied that there would be driveway access for lots 1, 2, and 3 from S. Third Street and lots 4, 5, and 6 would have driveways on Skyview Drive. Susan Semonite asked to confirm it would be regular driveways for each property. Ms. Whitt replied that they would be standard driveways. She also provided that each lot would be about 0.36 acres each after subdividing.

Susan Semonite commented that she had seen the property listed for sale. Ms. Whitt replied that the property is listed for sale and that if she could sell it as is, then she would. If not, she would move forward with subdividing the property.

Chairman Tulauskas asked how many lots could be subdivided with the current R-20 zoning. Ms. Whitt replied that four lots are possible with the R-20 zoning and the R-12 zoning would create two additional lots.

Kurt Pearson asked if the applicant was the one purchasing the property. Ms. Whitt replied that she currently owns the lot. Kurt Pearson also asked if there was a proposal provided to the City of what the lots would look like developed. Ashley Ownbey replied that staff had confirmed a subdivision with six lots would meet lot area and lot width requirements of the R-12 zoning district. She also said that the City does not review single-family driveways outside of the connection to the right-of-way. Kurt Pearson asked if the lots in the back would be like flag lots. Ashley Ownbey replied there would be no flag lots since there was direct access to both S. Third Street and Skyview Drive.

Mary Russo, 110 Dawn Court, asked why the zoning was R-20 and was also concerned with clear cutting the land, density, traffic, and noise.

Faye Saunders, 1233 Skyview Drive, was concerned with water runoff after the land was cleared since there was already an issue. Kurt Pearson replied that a concern of water runoff would be considered during the building process and would not be a factor in rezoning the property.

Kim Graham, 1228 Skyview Drive, commented that when she had moved to the neighborhood about 20 years ago the realtors informed her that the lot was not buildable due to the water. She

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expressed concerns about the water runoff. Ashley Ownbey replied that Ms. Whitt had brought a similar concern to the attention of the City regarding a drainpipe that appears to not be working properly. Ashley Ownbey also stated that correcting the drainage issues would be required to develop the property. Kim Graham also asked if the City would consider speed bumps if the property was developed to improve safety on Skyview Drive. Kurt Pearson replied that speed bumps would not be considered as part of the rezoning request, and that the neighbors could always approach the City about traffic concerns. Chairman Tulauskas commented that if the property was developed, the required improvements may help the situation with the water runoff.

James Strickland, 1229 S. Third Street, was under the impression that the property did not have full access on S. Third Street and asked if additional land was acquired. Ms. Whitt replied that she had recently purchased more land along S. Third Street to have full frontage on S. Third Street. James Strickland asked if all of the houses would be facing S. Third Street. Ms. Whitt replied that three houses would be facing S. Third Street, and the other three houses would face Skyview Drive.

Jose Santibanez, 5914 Lebanon Road, commented that he did think development would help the property. Jose Santibanez commented that he was also working on rezoning his property.

Jenny Whitt said she would be willing to meet with the neighbors after the meeting to discuss the drainage issues. She indicated she had been in conversation with the City Engineer, Franz Holt, about how to remedy the drainage issue before any new development.

Mary Russo, 110 Dawn Court, asked again why the property was zoned R-20 to begin with. Kurt Pearson replied that the whole area may have started as R-20 and had since changed to R-12 with the subdivision. Mary Russo asked what the R-20 zoning could provide for the property currently. Kurt Pearson replied that it was about the same requirements as R-12 with mainly a difference in the minimum lot size. Susan Semonite commented that both zoning districts are residential, and it was not likely a change to commercial zoning.

James Strickland, 1229 S. Third Street, commented that when the Indian Head Subdivision was originally proposed that the parcel in question could not be purchased by the developer and was left with the R-20 zoning. He also provided that in his research, he had found R-12 very similar to R-20.

Susan Semonite made a motion to approve the request as follows:

Motion to approve the R-12 zoning as presented.

Motion to find that the application is consistent with the objectives and goals in the City's 2017 Comprehensive Land Development Plan Mebane By Design. Specifically, the request:

• Is for a property within the City's G-4 Secondary Growth Area and is generally residential in nature (Mebane CLP, p. 66).





David Scott seconded the motion, which passed unanimously.

Chairman Tulauskas noted that the request will go to the City Council on May 6, 2024, at 6:00 p.m.

4. Review of Amended Rules of Procedure

Ashley Ownbey provided an overview of the amended Rules of Procedure provided in the meeting agenda packet available here.

Kurt Pearson asked to clarify that a quorum is the majority of the Board's actual membership as described in the section "Meetings." Ashley Ownbey replied that a quorum is currently five, which is a majority of the board's current membership. Five members must be present for the Planning Board to take action on an item. A motion passes with a majority of those present at the meeting. If five members are present, three votes are needed to pass a motion.

Ashley Ownbey asked the Board since the agenda format had changed if the Board would still like to have City Council Actions Update as an agenda item. She said that the City's Public Information Officer summarizes the City Council meetings and that could be emailed to the Board instead of an update during the meeting. Alternatively, she could continue with the update during the meetings. Kurt Pearson replied that he would like to keep the City Council Actions Update at the top of the agenda for meetings. Other board members agreed.

Ashley Ownbey asked the Board about including information for the general public on the Order of Business. Susan Semonite suggested information could be placed at the bottom of the agenda for the public to reference. Chairman Tulauskas agreed that it should be somewhere on the agenda even if it is printed on the back.

Kurt Pearson asked if any member of the Board could put forward a motion to table an item. Ashley Ownbey replied that yes, any member can move to table an item. She said that the State has some restrictions on how long the Planning Board can table an item, which is 30 days, unless the applicant agrees to a different timeline.

Ashley Ownbey provided the Board with an update on recent action by the City Council. She said that the Bowman Road Townhomes was approved with a split vote of 4-1 and included an additional condition of partitions being added between the units in the rear yards. She indicated that there were some questions from the City Council about the setback requirements for townhomes and Planning staff would be researching the item and possibly bringing forward revisions with the third phase of comprehensive updates to the Mebane Unified Development Ordinance (UDO). Lastly, Ashley Ownbey said that the Tractor Supply rezoning was tabled until the City Council's June meeting. She said that City Council questioned the developer's progress on securing land for the

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road extension and had asked the developer to continue to discuss the matter with the adjoining property owner.

Kurt Pearson asked if the applicant made it seem like he had tried to purchase the land. Susan Semonite said she had previously asked the question if the land was buildable, and the applicant had said the land was buildable. She said that her understanding was that the applicant and landowner had just not come to an agreement.

David Scott commented that he had also asked in the previous meeting if the applicant was given a price. He said that the applicant did not say during the Planning Board meeting, and after speaking with him outside of the meeting, the applicant had said a price was never given. Kurt Pearson asked if the applicant had even asked for a price. David Scott replied that according to the applicant, he had asked for a price.

Ashley Ownbey said that there was not a particular number given for the price of the land, and there had been some calculations done to estimate the land's value by acre. David Scott commented that knowing the landowner from past development deals, a price was probably not provided.

5. Announcements

Ashley Ownbey reported that there was one seat on the Board up for appointment, Gale Pettiford's seat representing one of the Alamance County ETJ positions. Applications for the position are due to Alamance County by Friday, May 24, 2024.

David Scott asked if it was just the one seat up for appointment. Ashley Ownbey replied that it was only one seat this year and then four seats next year.

Kurt Pearson said for the record that he would be in support of Gale Pettiford being reappointed to the Planning Board. Susan Semonite commented that she agreed, saying that she thought Gale Pettiford was an outstanding member.

Kurt Pearson asked if the appointment recommendation would be at the next City Council meeting. Ashley Ownbey replied that the applications are due May 24, and the City Council would make their recommendation at their regular meeting on June 3. The Alamance County Board of Commissioners will make the final appointment.

6. Adjournment

Chair Tulauskas adjourned the meeting at approximately 7:17 p.m.



AGENDA ITEM #4

SU 24-01

Amendment to Special Use Permit— 640 N. First Street

Presenter

Briana Perkins, City Planner

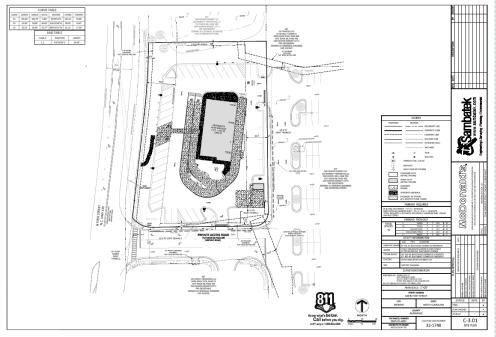
Applicant

McDonald's USA, LLC 110 N Carpenter Street Chicago, IL 60607

Public Hearing

Yes ⊠ No □ (Quasi-Judicial)

Site Plan



Property

640 N. First Street

Alamance County GPIN: 9825074851

Proposed Zoning

N/A

Current Zoning

B-2

Size

+/-1.06 acres

Surrounding Zoning

B-2, R-12, B-3

Surrounding Land

Uses Shoppi

Shopping Center, Childcare Center, Public Park, Vacant

Utilities

Available

Floodplain

No

Watershed

Yes

City Limits

Yes

Application Brief

See Planning Project Report for more details.

Recommendations				
Technical Review Committee:	The Technical Review Committee (TRC) has reviewed the site plan three times, and the applicant has revised the plan to reflect the comments.			
Planning Staff:	The proposed development is in harmony with surrounding uses and is consistent with the guidance provided within <i>Mebane By Design</i> , the Mebane Comprehensive Land Development Plan.			
Zoning & Land Use Report				
Jurisdiction:		City Limits		
Proposed Use By-Right (Yes/No):		No		
Type of Rezoning Request:		N/A		
Special Use Request (Yes/No):		Yes		
Consistency with Mebane By Design (Yes/No):		Yes		
Utilities Report				
Available Utilities (Yes/No):		Yes		
Adequate Stormwater Control (Yes/No):		Yes		
Innovative Stormwater Control (Yes/No):		No		
Consistency with Long-Range Utility Plan (Yes/No):		Yes		
Transportation Report				
Traffic Impact Analysis Required (Yes/No):		Yes		
Multi-Modal Improvements (Yes/No):		Yes		
Consistency with Bike/Ped Transportation Plan (Yes/No):		Yes		

Summary

McDonald's USA, LLC is requesting to amend a Special Use Permit to develop a restaurant with a drive-through on a +/- 1.06-acre outparcel of the Oak Manor Market Shopping Center addressed 640 N. First Street (GPIN: 9825074851). The subject property is currently zoned B-2, General Business District. Development of the shopping center and outparcels was approved with a special use permit by the Mebane City Council on December 9, 2002. One of the conditions of the special use permit reads: "The only restaurants allowable on the out parcels will be restaurants with no "drive-thru" windows." The applicant is requesting to amend this provision for the subject property only. Restaurants with drive-throughs are permitted with development standards in the B-2, General Business District.

The Mebane Technical Review Committee (TRC) has reviewed the proposal to confirm the development complies with the Mebane Unified Development Ordinance and other City standards. Additionally, Mebane Planning Staff have confirmed compliance with the other conditions of the original special use permit.

The proposed development was estimated to generate enough trips to warrant a traffic impact analysis (TIA) by local ordinance, though the trip generation did not meet the threshold for the North Carolina Department of Transportation to require a traffic study. A TIA was completed and reviewed by the City and the NCDOT. No improvements to public roadways are required. The applicant will provide a crosswalk across the shopping center's entrance at North First Street.

Surrounding uses include the shopping center, a childcare center, a pocket park, and vacant parcels. The property is located in the Secondary Growth Strategy Area as identified by *Mebane By Design*, the Mebane Comprehensive Land Development Plan, which supports residential and commercial uses.

Financial Impact

The developer will be required to make all of the improvements shown on the site plan at their own expense.

Suggested Motion

- 1. Motion to approve the amendment to the special use permit as presented; and,
- 2. Motion to find that the request is both reasonable and in the public interest because it has been found that the request:
 - a. Will not materially endanger the public health or safety;
 - b. Will not substantially injure the value of adjoining or abutting property;
 - c. Will be in harmony with the area in which it is located; and
 - d. Will be in conformity with the land development plan or other plans officially adopted by the City Council.

<u>OR</u>

1. Motion to <u>deny</u> the special use permit amendment as presented due to a failure to satisfy any one of the four criteria required for approval (NOTE: criterion for failure must be specified):

- a. Will materially endanger the public health or safety; or
- b. Will substantially injure the value of adjoining or abutting property; or
- c. Will not be in harmony with the area in which it is located; or
- d. Will not be in conformity with the land development plan or other plans officially adopted by the City Council.

Attachments

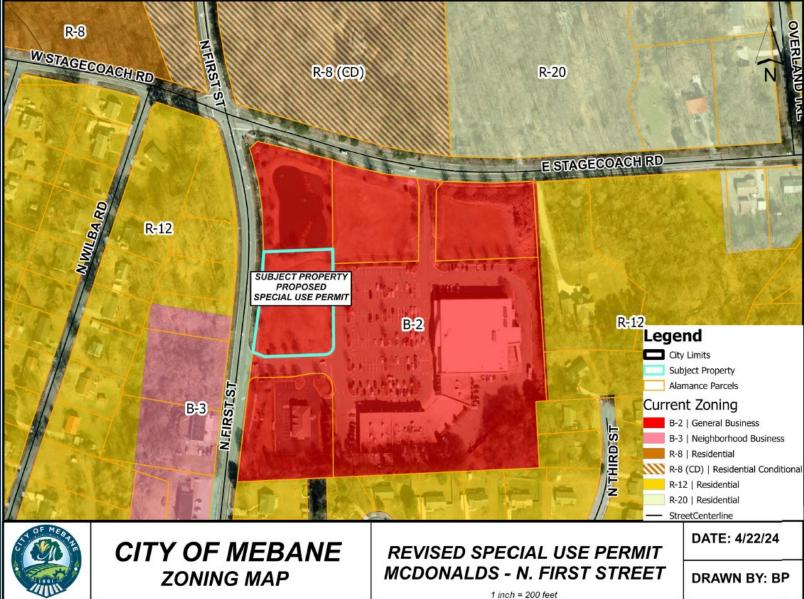
- 1. Preliminary Presentation Slides
- 2. Special Use Permit Application
- 3. Site Plan
- **4.** Planning Project Report
- 5. Technical Memorandum City Engineering Review
- **6.** Traffic Impact Analysis <u>click here to access</u>.
 - a. VHB TIA Review



Briana Perkins, City Planner

Special Use Request – Amendment to allow for a restaurant with drive-through by McDonalds USA, LLC





640 N. First Street Special Use Amendment

- Request by McDonalds USA,
- +/- 1.06 acres
- Existing zoning: B-2
- Requested amendment to existing special use permit
- Four findings of special use requests:
 - 1. Public health or safety
 - 2. Adjoining property values
 - 3. Harmony with area
 - 4. Consistency with long-range plans





640 N. First Street Special Use Amendment

- Mebane City Limits
- City utilities available

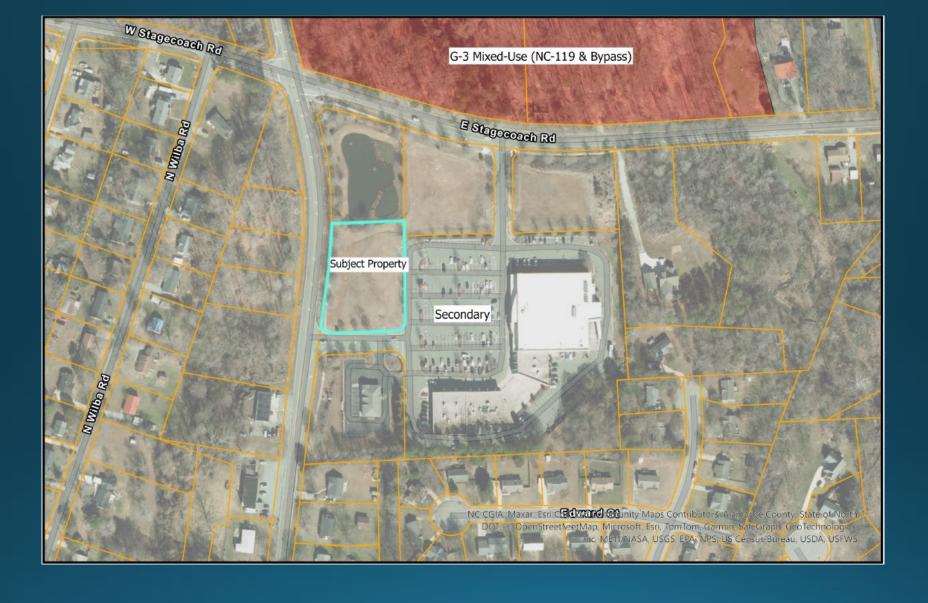




640 N. First Street Special Use Amendment

- Vacant
- Surrounding uses include:
 - Shopping center
 - Montessori school
 - Pocket park
 - Stormwater pond
 - Vacant parcels

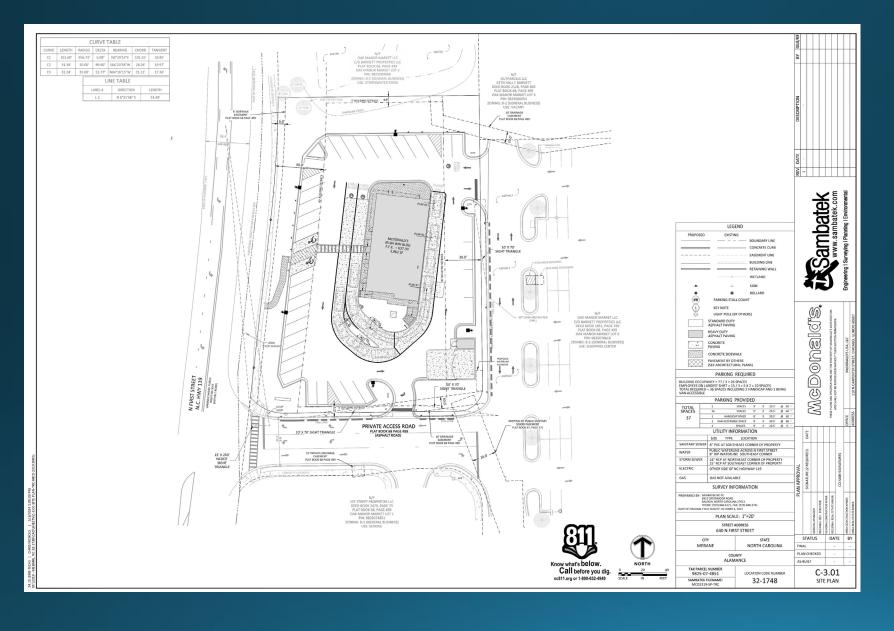




640 N. First Street Special Use Amendment

Mebane By Design G-4 Secondary Growth Strategy Area





640 N. First Street Special Use Amendment

- Provision of existing special use permit:
 - The only restaurants allowable on the out parcels will be restaurants with no "drive- thru" windows.
- Applicant is requesting to amend the special use permit to allow the outparcel to be developed to include a restaurant with drive-through.
- Site plan reviewed for compliance with UDO and other City standards.
- TIA completed.
 - No public roadway improvements required.









Applicant Presentation



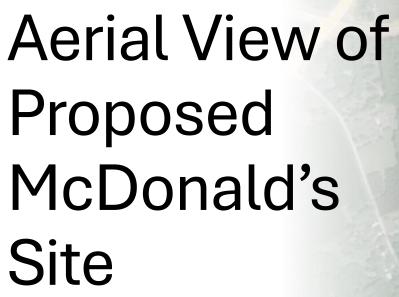
McDonald's N. First Street (Food Lion – Oak Manor Market)

Special Use Permit to allow drive-through window

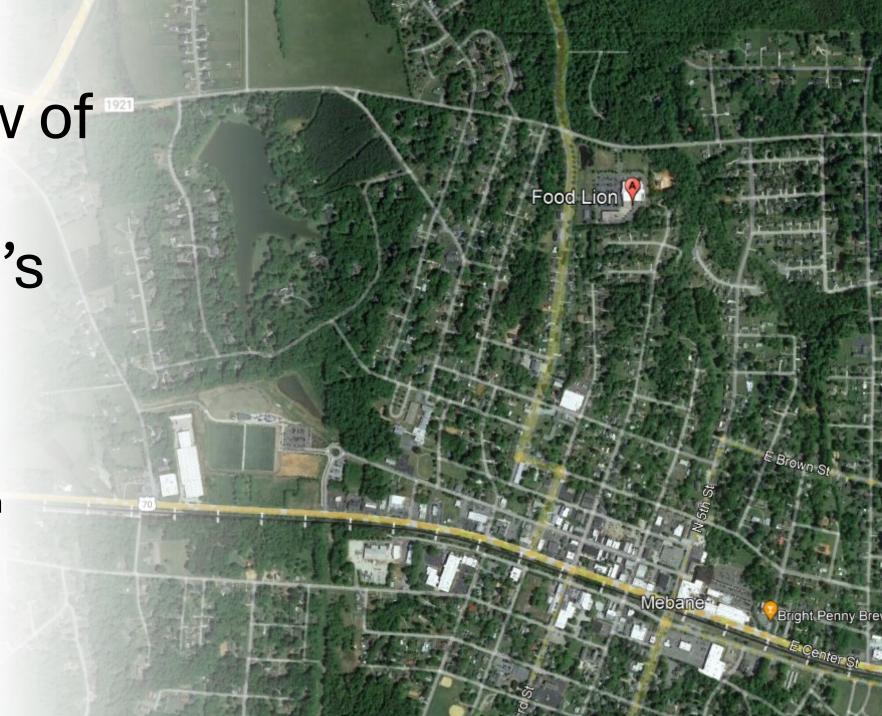


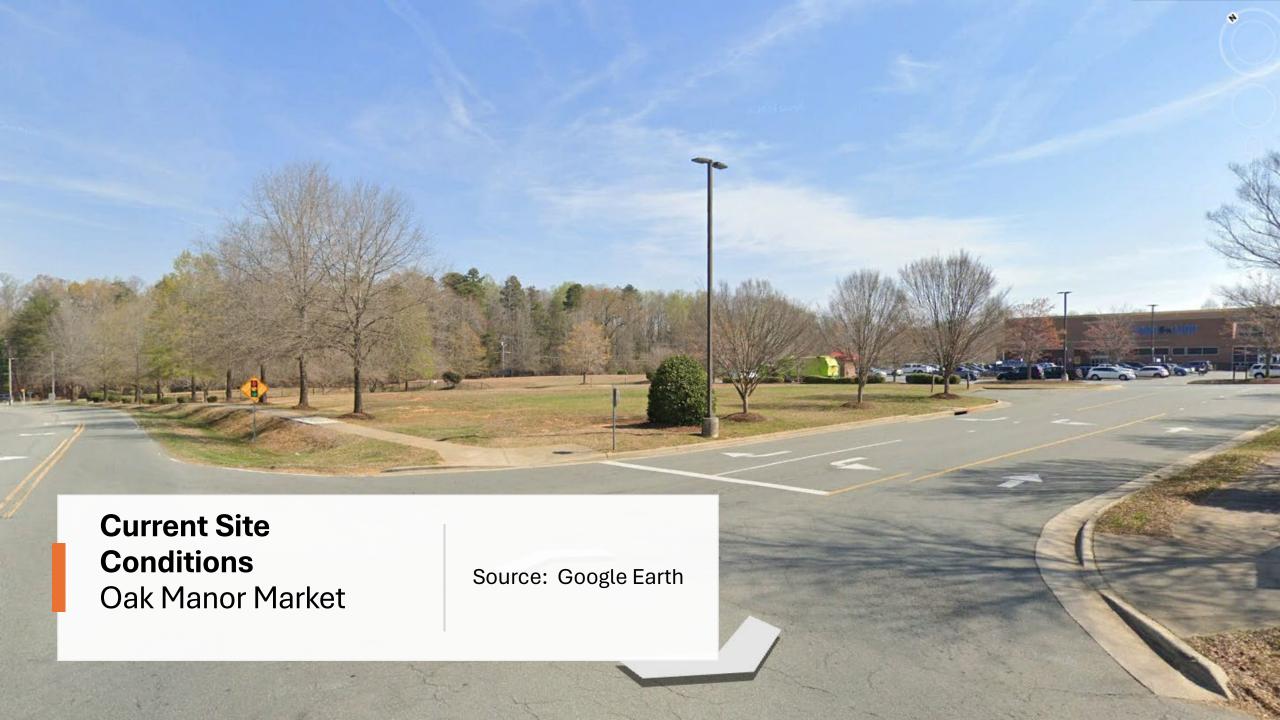






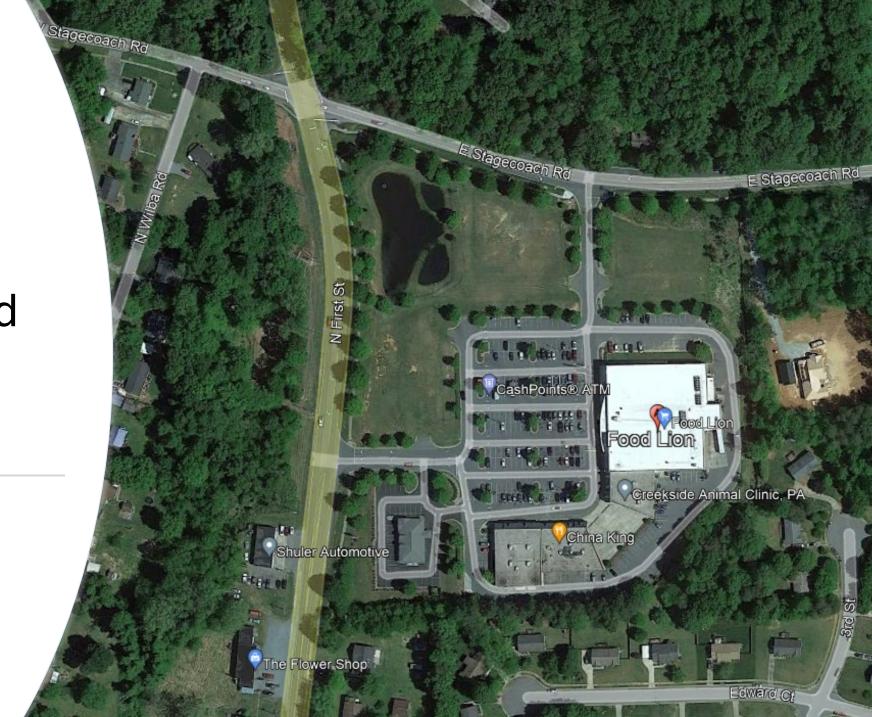
Source: Google Earth

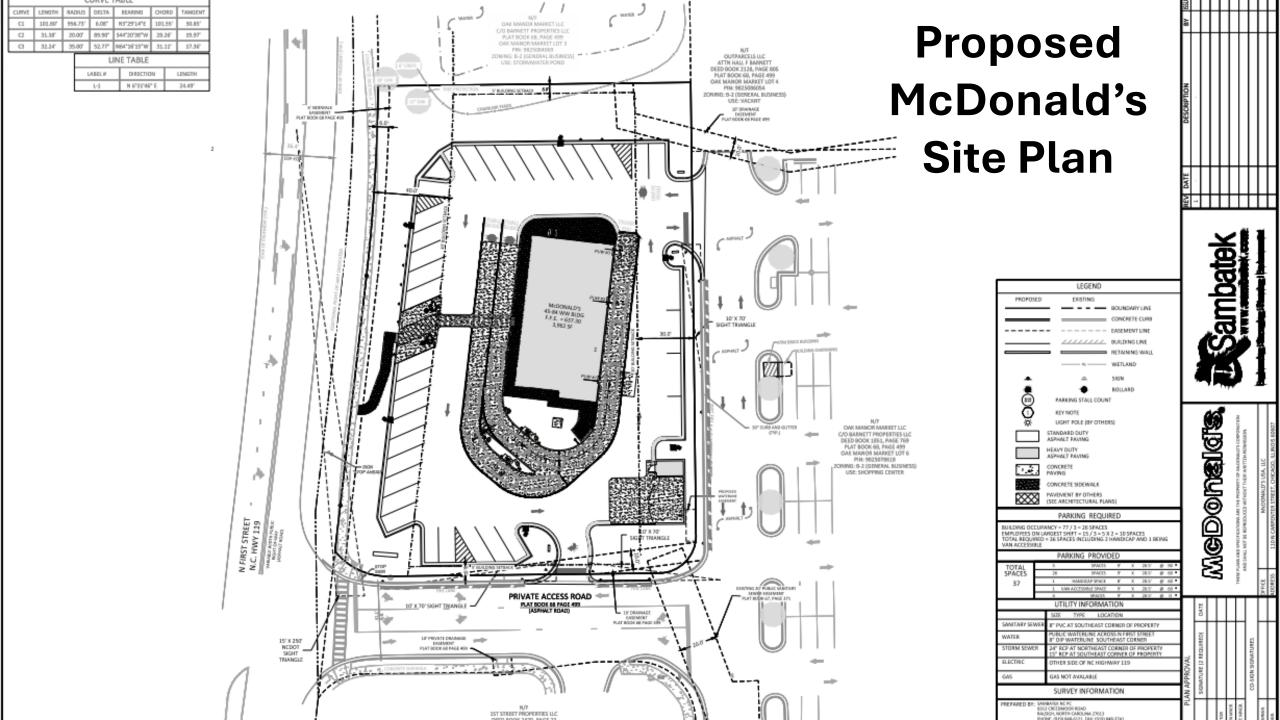




Close Up Aerial Photo of Proposed McDonald's

Source: Google Earth







Application is hereby made for an amendment to the Mebane Zoning Ordinance as follows:				
Name of Applicant:	McDonalds USA LLC			
Address of Applicant:	110 N. Carpenter St. Chicago, Il 60607			
Address and brief description of pr	roperty: The unaddressed parcel on N. First Street			
(PIN: 168206) that is located in	front of the Food Lion Grocery Store.			
Applicant's interest in property: (Owne	ed, leased or otherwise):			
The applicant is	the developer of the proposed McDonalds			
*Do you have any conflicts of interes	est with: Elected/Appointed Officials, Staff, etc.? No			
Type of request: A speci	ial use permit			
Sketch attached: yes				
Reason for the request: The spe	cial use permit will be amended to allow a drive through restaurant at the location.			
	Signed:			
Action by Planning Board:				
Public Hearing Date:	Action:			

The following items should be included with the application for rezoning when it is returned:

- 1. Tax Map showing the area that is to be considered.
- 2. Names and addresses of all adjoining property owners within a 300' radius including those that are across the street).
- \$400.00 Fee to cover administrative costs.

Zoning Map Corrected: _

The information is due 15 working days prior to the Planning Board meeting. The Planning Board meets the 2nd Monday of each month at 6:30 p.m. Then the request goes to the City Council for a Public Hearing the following month. The City Council meets the 1st Monday of each month at 6:00 p.m.

SITE & CONSTRUCTION DRAWINGS FOR: 640 N. FIRST STREET MEBANE, NORTH CAROLINA

STATE SITE CODE: 032-1738 GBL NUMBER: 195500898308 CSD PROJECT NUMBER: MCD-2319

CONSULTANT CONTACT LIST:

OUTPARCELS, LLC 1775 GRAHAM AVENUE HENDERSON, NC 27536 CONTACT: BARNETT HALL

McDONALD'S USA, LLC 110 N CARPENTER STREET CHICAGO, ILLINOIS, 60607 EMAIL: tammy.kahm@us.mcd.com **CONTACT: TAMMY KAHN**

GEOTECHNICAL ECS SOUTHEAST, LLP 640 NORTH FIRST STREET EMAIL: mabdelgadir@ecslimited.com CONTACT: MUHANNAD ABDELGADIR EMAIL: bsoltz@sambatek.com **CONTACT: BRIAN SOLTZ** SAMBATEK NC PC 8312 CREEDMOOR ROAD

CIVIL ENGINEER
SAMBATEK NC PC

RALEIGH, NC 27613 TEL 919-848-6121 EMAIL:astock@sambatek.com CONTACT: AARON STOCK LANDSCAPE ARCHITECT

12800 WHITEWATER DRIVE, SUITE 300 MINNETONKA, MN 55343 TEL: 763-476-6010 EMAIL: jworkman@sambatek.com CONTACT: JOHNNIE WORKMAN

UTILITY & GOVERNING AGENCIES CONTACT LIST:

PLANNING/ZONING CITY OF MEBANE PLANNING **102 SOUTH 5TH STREET** MEBANE, NC 27302 TEL: 919.563.9990 EMAIL: aownby@cityofmebane.com

CONTACT: ASHELY OWNBEY, DIRECTOR SIGNAGE CITY OF MEBANE PLANNING 102 SOUTH 5TH STREET

MEBANE, NC 27302 TEL: 919.563.9990 EMAIL: aownby@cityofmebane.com CONTACT: ASHELY OWNBEY, DIRECTOR

BUILDING & INSPECTIONS CITY OF MEBANE INSPECTIONS 102 SOUTH 5TH STREET MEBANE, NORTH CAROLINA 27302 TEL: 919.563.9990 EMAIL: rallred@cityofmebane.com CONTACT: RICHARD ALLRED

STREET & HIGHWAY DATA NCDOT DIVISION 1 115 EAST CRESCENT SQUARE DRIVE GRAHAM, NC 27253 TEL: 336.570.6833 EMAIL: cnedwards@ncdot.gov CONTACT: CHUCK EDWARDS

WATER MEBANE PUBLIC UTILITIES 636 COREGIDOR STREET MEBANE, NORTH CAROLINA 27302 TEL: 800.406.7063 EMAIL: ksmith@cityofmebane.com

CONTACT: KYLE SMITH

STORM MEBANE PUBLIC UTILITIES 636 COREGIDOR STREET MEBANE, NORTH CAROLINA 27302 TEL: 800.406.7063 EMAIL: ksmith@cityofmebane.com **CONTACT: KYLE SMITH**

SEWER MEBANE PUBLIC UTILITIES 636 COREGIDOR STREET MEBANE. NORTH CAROLINA 27302 TEL: 800.406.7063 EMAIL: ksmith@cityofmebane.com CONTACT: KYLE SMITH

CITY OF MEBANE FIRE **102 SOUTH 5TH STREET** MEBANE, NORTH CAROLINA TEL: 919-563-5718 EMAIL: jjoseph@cityofmebane.COM **CONTACT: JAMIE JOSEPH**

DOMINION ENERGY 2541 WHILDEN DRIVE MEBANE, NORTH CAROLINA 27713 TEL: 919.703.3938 EMAIL: clift.brame@dominionenergy.com

ELECTRIC **DUKE ENERGY** TEL: 800.406.7063

CONTACT: CLIFT BRAME

CONTACT: GREENSBORO TECHNICAL SUPPORT

PHONE **SPECTRUM** TEL: 800.406.7063 CONTACT: CUSTOMER SERVICE

HEALTH DEPARTMENT DDHS-EHS PLAN REVIEW UNIT 5605 SIX FORKS ROAD RALEIGH, NORTH CAROLINA 27609 EMAIL: jeff.jones@dhhs.nc.gov **CONTACT: JEFF JONES**

STORMWATER MANAGEMENT NCDEQ- REGIONAL OFFICE 450 WEST HANES MILL ROAD SUITE 300 WINSTON-SALEM, NORTH CAROLINA EMAIL: tamera.eplin@ncdenr.gov CONTACT: TAMERA EPLIN

BENCHMARKS

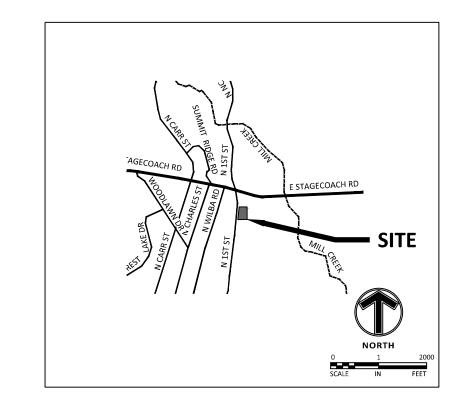
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TEMPORARY BENCHMARK TOP OF EXISTING FIRE HYDRANT LOCATED AT SOUTHEAST CORNER ACROSS THE PRIVATE ACCESS DRIVE ELEV. = 641.30' NAD_83(2011)

CITY OF MEBANE NOTES I herebyAderciontsterchostolantospecificaciocepoathecontil All City of Mebane, was prepared the atternishable stranders uperaision and ST EDITION.

VICINITY MAP



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SHEET	
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SHEET	DESCRIPTION
C-1.01	TITLE SHEET
C-2.01	TOPOGRAPHIC SURVEY
C-2.02	DEMOLITION PLAN
C-3.01	SITE PLAN
C-4.01	ADA ACCESSIBILITY PLAN AND DETAILS
C-5.01	EROSION CONTROL PLAN - PHASE I
C-5.02	GRADING AND EROSION CONTROL PLAN - PHASE II
C-5.03	NPDES STABILIZATION PLAN
C-5.04	NPDES DETAILS
C-6.01	UTILITY PLAN
C-7.01	LANDSCAPE PLAN
C-8.01	LIGHTING PLAN
C-9.01	DETAILS
C-9.02	DETAILS
C-9.03	DETAILS
C-10.01	MENU BOARD DETAILS
C-11.01	SD DETAILS
TC-1.01	TRASH DUMPSTER ENCLOSURE AND STORAGE BUILDING
A2.0	BUILDING ELEVATIONS
A2.1	BUILDING ELEVATIONS

DEVELOPMENT SUMMARY

> PIN NUMBER: AREA 9825074851 SETBACKS FRONT YARD (N FIRST ST) 40 FEET TOTAL SITE AREA 46,526 SF 1.06 AC 30 FEET REAR YARD DISTURBED AREA 43,301 SF 0.99 AC SIDE YARD 5 FEET EXISTING IMPERVIOUS AREA 1,439 SF 0.03 AC PROPOSED IMPERVIOUS AREA 31,965 SF 0.73 AC ZONING **EXISTING ZONING B-2 GENERAL BUSINESS BUILDING AREA B-2 GENERAL BUSINESS** 3,692 SF PROPOSED ZONING PARKING SUMMARY **EXISTING USE** PARKING REQUIRED 1 SPACE PER 3 PERSONS BASED ON PROPOSED USE RESTAURANT W/DRIVE-THROUGH

BUILDING RENDERINGS

DESIGN CAPACITY OF BUILDING PLUS 2 SPACES PER 3 EMPLOYEES ON THE LARGEST SHIFT 77 / 3 = 26 SPACES 15 EMPLOYEES / 2 x 3 = 10 SPACES **TOTAL REQUIRED 36 SPACES INCLUDING 2 HANDICAP SPACE** WITH ONE BEING VAN ACCESSIBLE

PARKING PROVIDED 35 REGULAR SPACES 1 HANDICAP SPACE 1 VAN ACCESSIBLE SPACE **37 TOTAL SPACES**

SURVEY INFORMATION PREPARED BY: SAMBATEK NC PC RALEIGH, NORTH CAROLINA 27613 PHONE: (919) 848-6121, FAX: (919) 848-3741 DATE OF ORIGINAL FIELD SURVEY: OCTOBER 4, 2023 PLAN SCALE: STREET ADDRESS 640 N FIRST STREET

MCD2319-CS

STATUS STATE MEBANE **NORTH CAROLINA** PLAN CHECKED COUNTY ALAMANCE AS-BUILT TAX PARCEL NUMBER C-1.01 LOCATION CODE NUMBER 9825-07-4851 32-1748 SAMBATEK FILENAME:

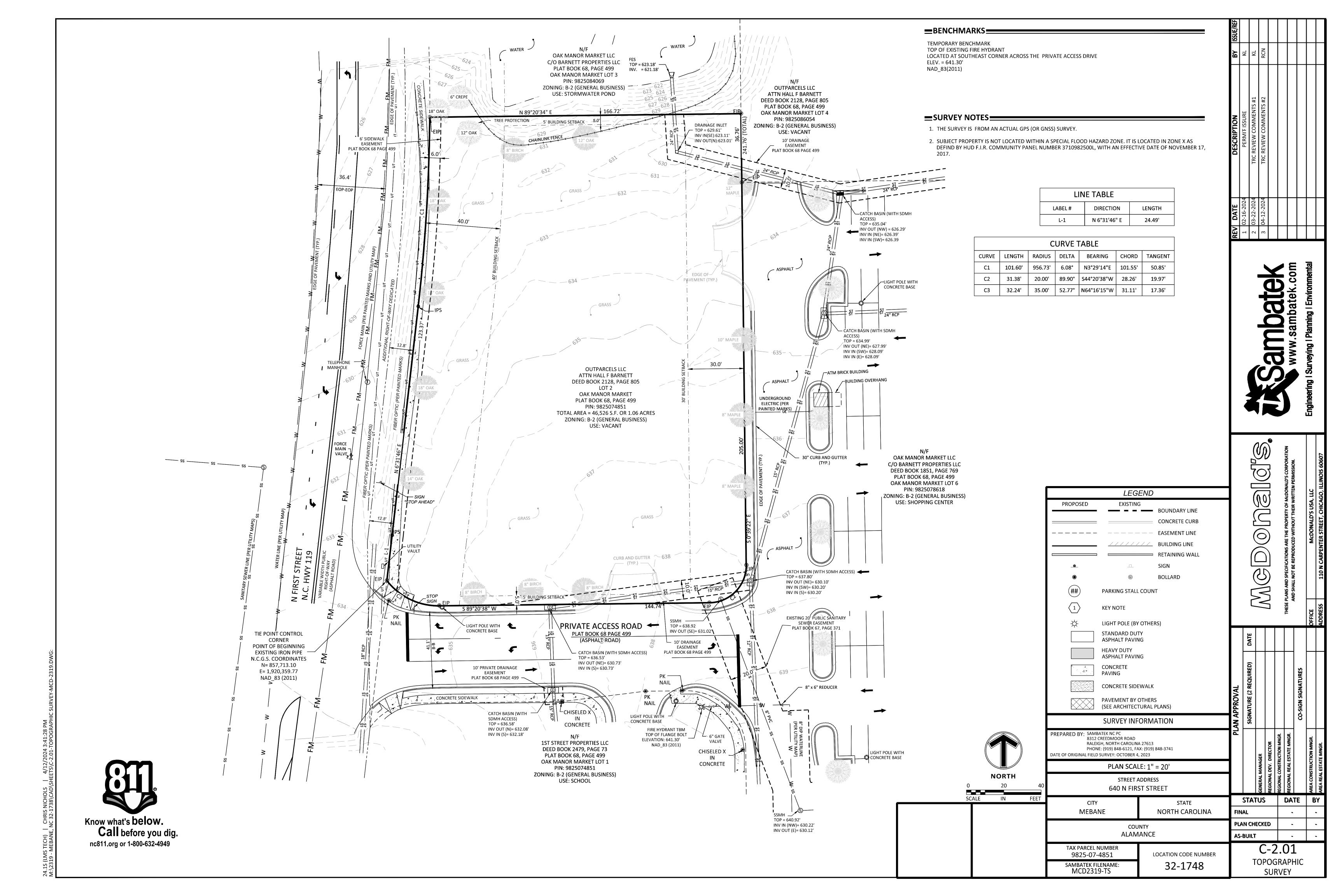
Know what's below.

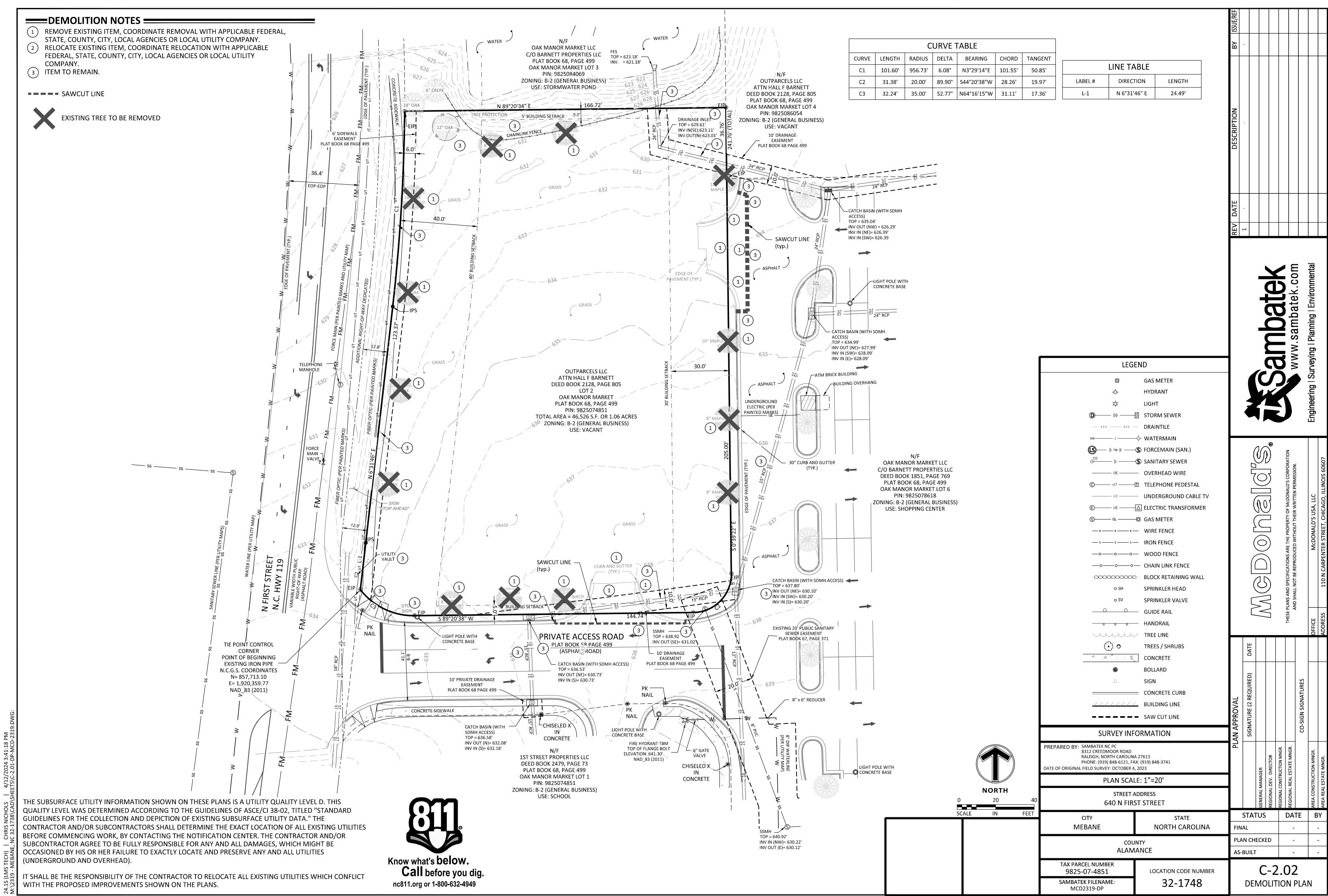
Call before you dig. nc811.org or 1-800-632-4949



DATE BY

COVER SHEET

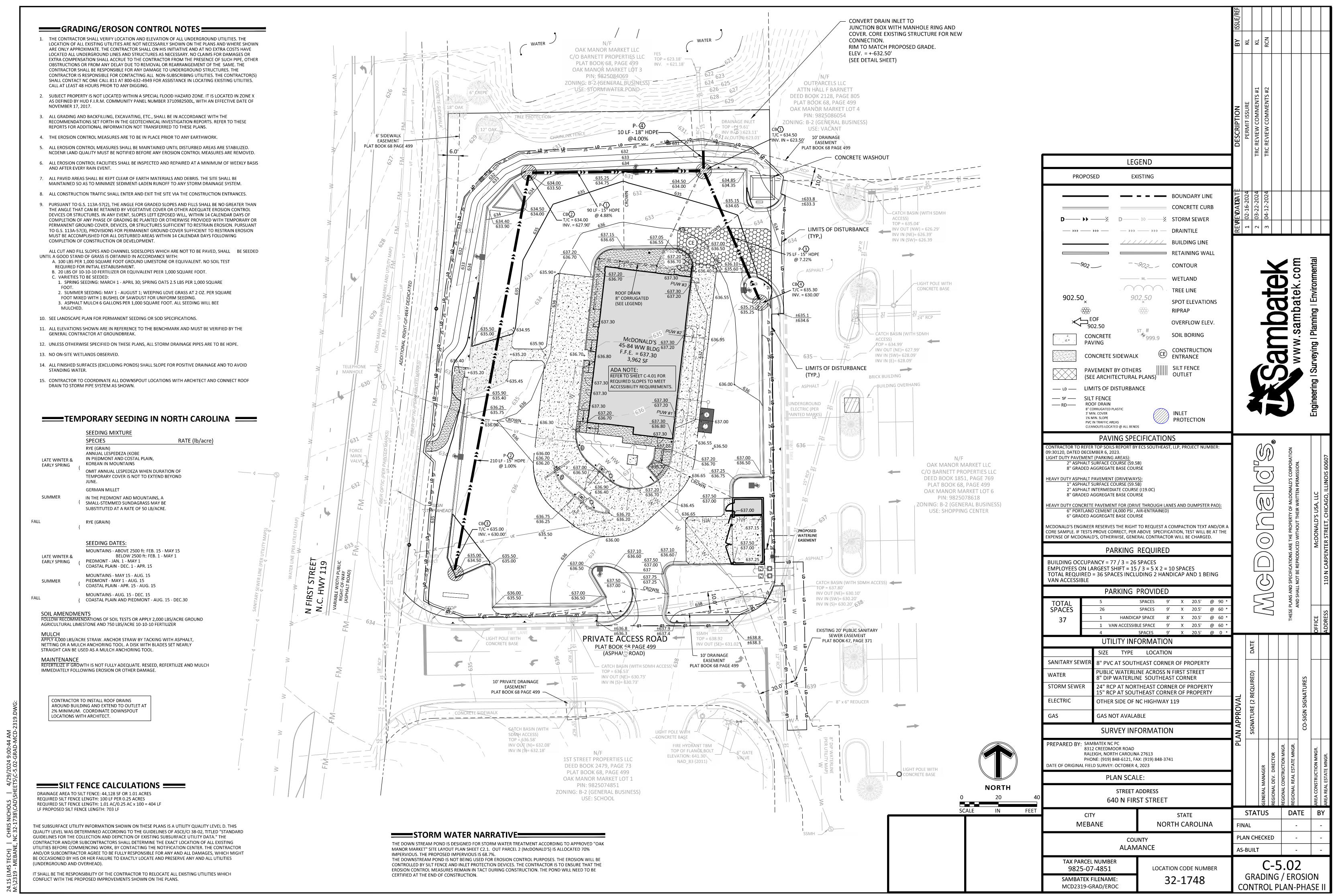


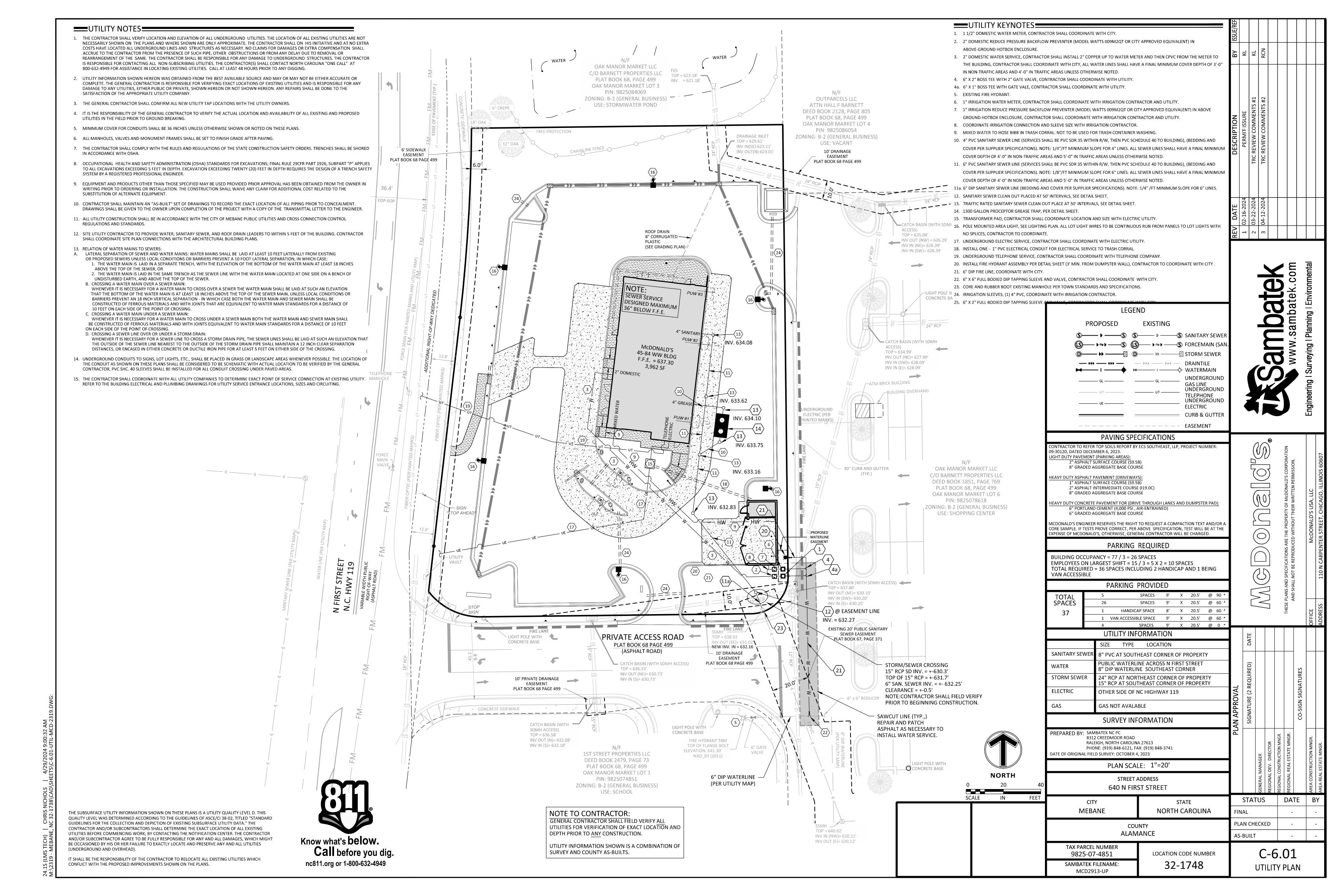


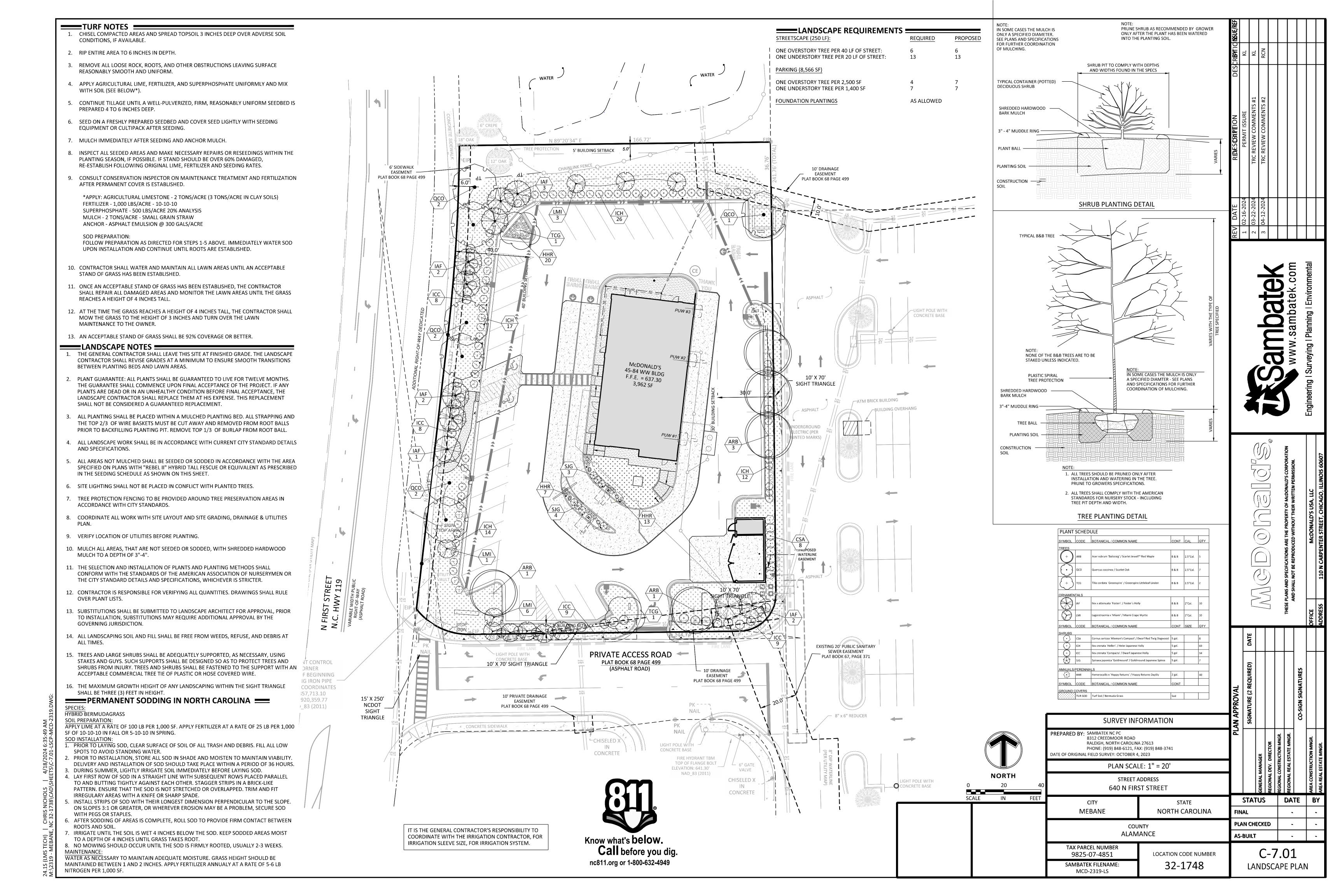
SURVEY INFORMATION PHONE: (919) 848-6121, FAX: (919) 848-3741 GALVANIZED ANCHOR BOLTS, (6" ABOVE GRADE), FOOTINGS BY GENERAL 640 N FIRST STREET KEY NOTES (cont.) 44. CONTRACTOR TO INSALL "STOP" SIGN AND "DO NOT ENTER" SIGN PER MUTCD CONTRACTOR, POLE INSTALLED BY SIGN CONTRACTOR. CONTRACTOR TO THE SUBSURFACE UTILITY INFORMATION SHOWN ON THESE PLANS IS A UTILITY SCALE FEET IN STATUS DATE | BY 52. CONTRACTOR TO PAINT "FIRE LANE" MARKINGS PER SECTION D103.6 OF THE NC QUALITY LEVEL D. THIS QUALITY LEVEL WAS DETERMINED ACCORDING TO THE AND DOT STANDARDS AND SPECIFICATIONS. COORDINATE WITH MCDONALD'S CONSTRUCTION MANAGER. LOCATION TO BE GUIDELINES OF ASCE/CI 38-02, TITLED "STANDARD GUIDELINES FOR THE MEBANE NORTH CAROLINA COLLECTION AND DEPICTION OF EXISTING SUBSURFACE UTILITY DATA." THE 45. PAINT 24" STOP BAR PER MUTCD AND DOT STANDARDS AND SPECIFICATIONS. APPROVED BY THE TOWN OF MEBANE AND SEPARATE PERMITS WILL BE REQUIRED CONTRACTOR AND/OR SUBCONTRACTORS SHALL DETERMINE THE EXACT 53. CONTRACTOR TO INSTALL "NO PARKING FIRE LANE" SIGN TYPE "A" PER NC FIRE 46. MATCH EXISTING CURB AND GUTTER LOCATION OF ALL EXISTING UTILITIES BEFORE COMMENCING WORK, BY FOR SIGNS AND FLAG POLE PLAN CHECKED CONTACTING THE NOTIFICATION CENTER. THE CONTRACTOR AND/OR COUNTY 47. CONCRETE FLUME, PER DETAIL SHEET SUBCONTRACTOR AGREE TO BE FULLY RESPONSIBLE FOR ANY AND ALL 37. STEEL PIPE BOLLARD PER DETAIL SHEET **ALAMANCE** AS-BUILT DAMAGES, WHICH MIGHT BE OCCASIONED BY HIS OR HER FAILURE TO EXACT 54. CONTRACTOR TO INSTALL "NO PARKING FIRE LANE" SIGN TYPE "C" PER NC FIRE 48. 6" VERTICAL HEADER CURB PER DETAIL SHEET 38. HANDRAIL, SEE ARCHITECTURAL PLANS LOCATE AND PRESERVE ANY AND ALL UTILITIES (UNDERGROUND AND TAX PARCEL NUMBER 49. INSTALL BIKE RACK PER DETAIL SHEET C-3.0139. GATEWAY SIGN (PER DETAIL SHEET): GALVANIZED ANCHOR BOLTS, (6" ABOVE 9825-07-4851 LOCATION CODE NUMBER 55. CONTRACTOR TO INSTALL "NO PARKING FIRE LANE" SIGN TYPE "D" PER NC FIRE IT SHALL BE THE RESPONSIBILITY OF THE CONTRACTOR TO RELOCATE ALL 50. CONTRACTOR TO INSTALL "STOP" SIGN PER MUTCD AND DOT STANDARDS. GRADE), FOOTINGS AND ELECTRICITY BY GENERAL CONTRACTOR TO COORDINATE EXISTING UTILITIES WHICH CONFLICT WITH THE PROPOSED IMPROVEMENTS 32-1748 SAMBATEK FILENAME: SITE PLAN SHOWN ON THE PLANS 51. PAINT CROSS WALK PER DETAIL SHEET WITH McDONALD'S CONSTRUCTION MANAGER. MCD2319-SP

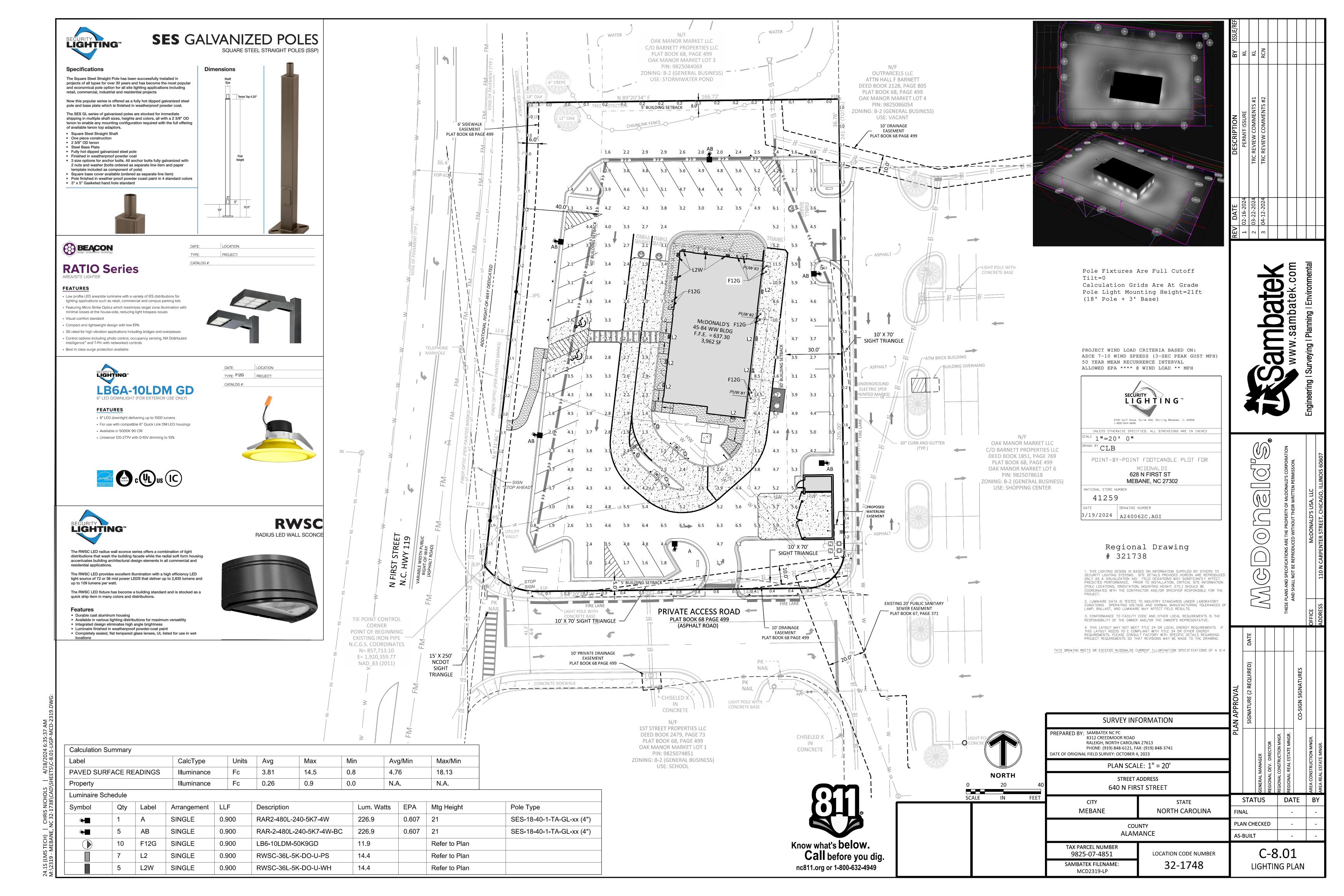
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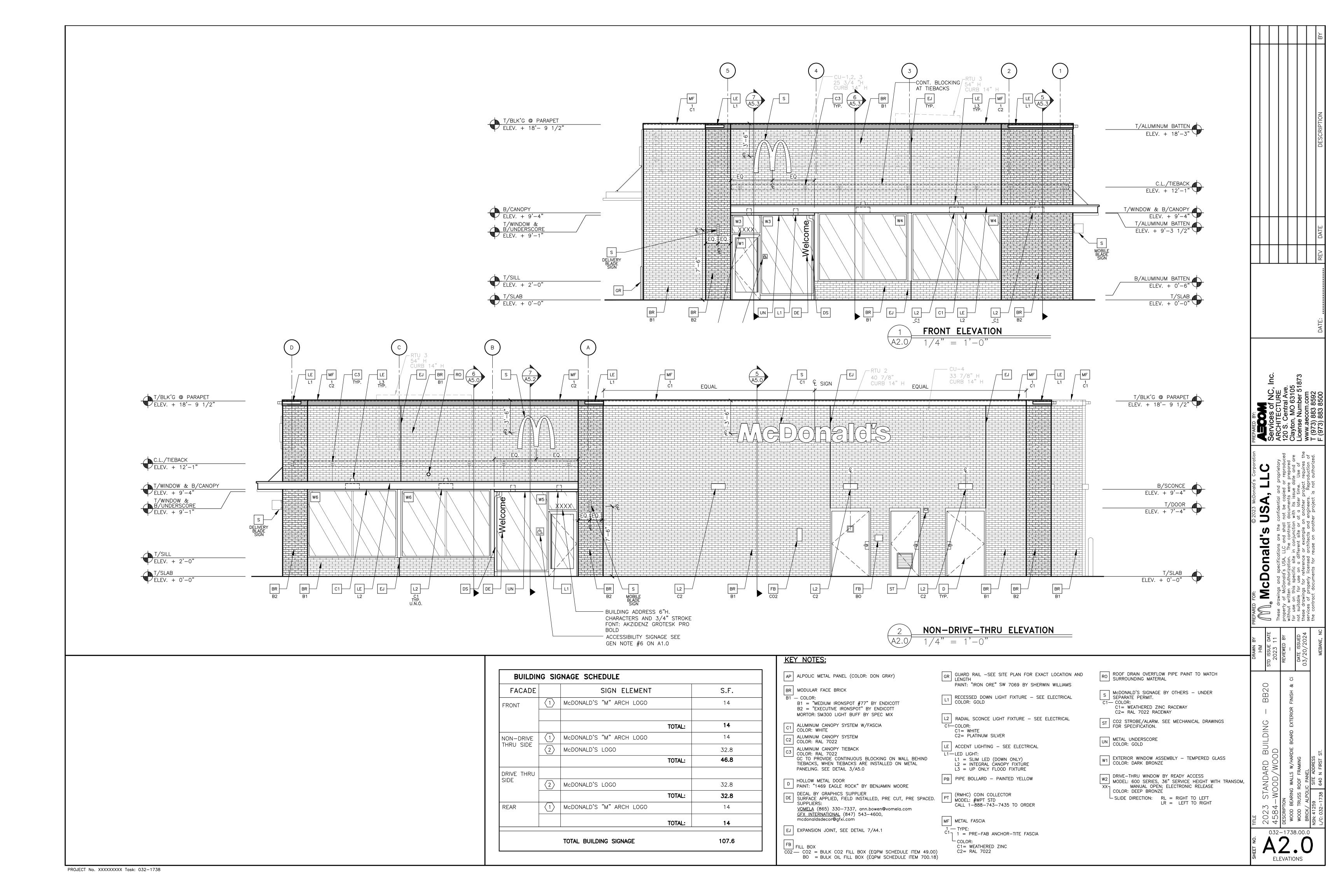
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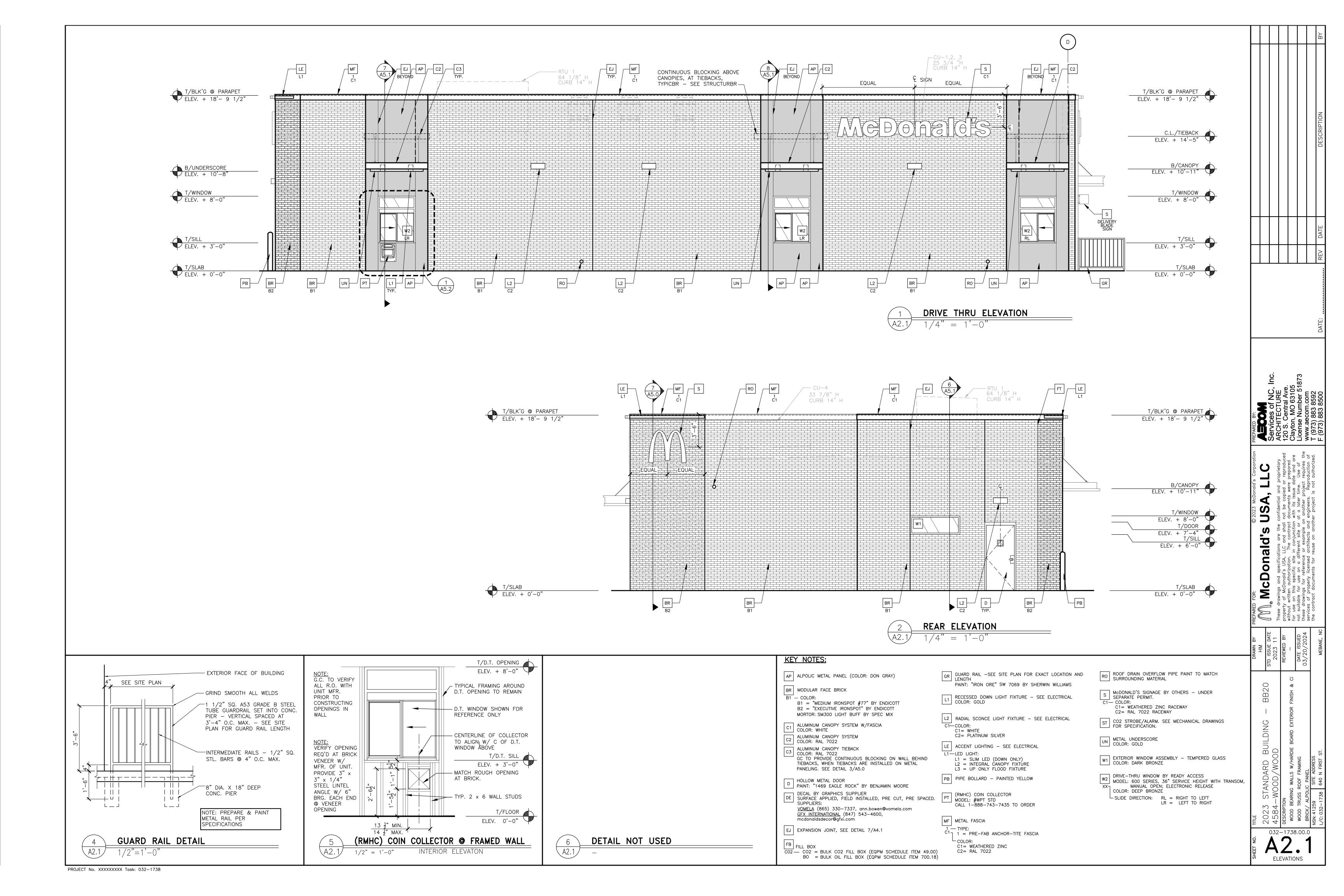


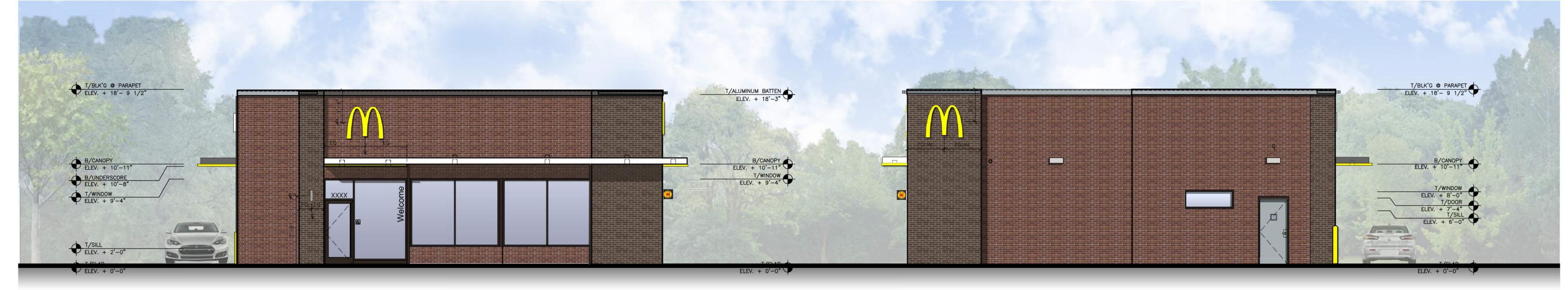












Front Elevation Rear Elevation



Non-Drive-Thru Side Elevation



PLANNING PROJECT REPORT

 DATE
 5/08/2024

 PROJECT NUMBER
 SU 24-01

PROJECT NAME McDonald's – N. First Street

McDonald's USA, LLC

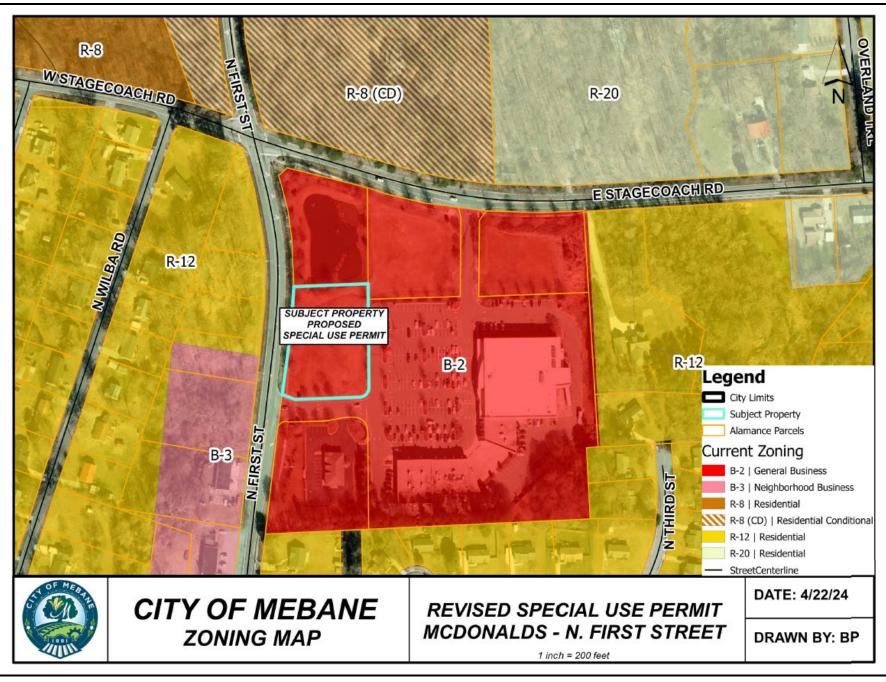
APPLICANT 110 N Carpenter Street

Chicago, IL 60607

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STALL SECURE OSE CONSISTENCE FINDING	i AGL /

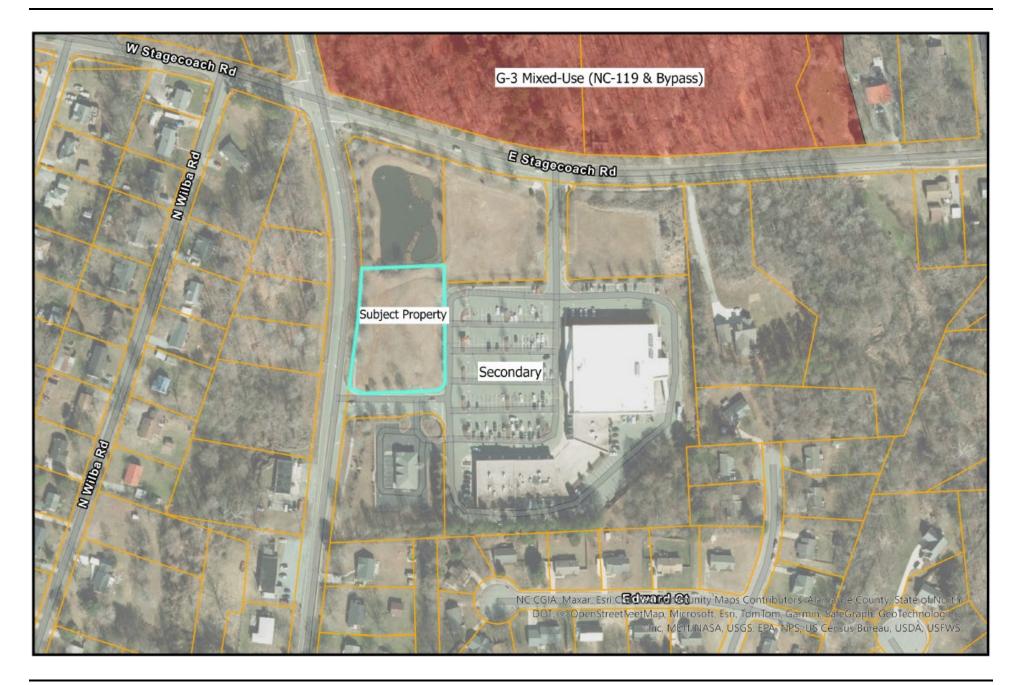
ZONING REPORT			
EXISTING ZONE	B-2, General Business		
REQUESTED ACTION	N/A		
CONDITIONAL ZONE?	□YES ⊠NO		
CURRENT LAND USE	Vacant		
PARCEL SIZE	+/- 1.06 acres		
PROPERTY OWNERS	Outparcels, LLC		
LEGAL DESCRIPTION	Request to amend a Special Use Permit for a +/- 1.06-acre outparcel of the Oak Manor Market Shopping Center addressed 640 N. First Street (GPIN: 9825074851) to allow for a drive-through restaurant by McDonalds USA, LLC.		
AREA ZONING & DISTRICTS	The properties to the immediate north, east, and south are zoned B-2, General Business District. The parcels to the west of the subject property are zoned R-12, Residential District and B-3, Neighborhood Business District.		
SITE HISTORY	On December 9, 2002, the Mebane City Council approved a special use permit to allow for development of the Oak Manor Market shopping center and outparcels. The shopping center was constructed in 2003 and one outparcel was developed in 2005.		
	STAFF ANALYSIS		
CITY LIMITS?	⊠YES □NO		
PROPOSED USE BY-RIGHT?	□YES ⊠NO		
SPECIAL USE? ☑YES □NO			
EXISTING UTILITIES?	⊠YES □NO		
POTENTIAL IMPACT OF PROPOSED ZONE	There is no rezoning request. Currently, a restaurant could be developed on the parcel. The proposed amendment to the special use permit is to allow for a restaurant with a drive-through.		



LAND USE REPORT

EXISTING LAND USE	Vacant
PROPOSED LAND USE & REQUESTED ACTION	The applicant is requesting to amend a Special Use Permit for a +/- 1.06-acre outparcel of the Oak Manor Market Shopping Center addressed 640 N. First Street (GPIN: 9825074851) to allow for a drive-through restaurant.
PROPOSED ZONING	B-2, General Business
PARCEL SIZE	+/- 1.06 acres
AREA LAND USE	West of the site, across North First Street, is a pocket park and primarily wooded and vacant lots. The parcel directly north has a stormwater pond. Properties to the east and south are part of the Oak Manor Market, and include such uses as a grocery store, Montessori school, and various smaller retailers.
ONSITE AMENITIES & DEDICATIONS	N/A
CONDITIONAL ZONE?	□YES ⊠NO
DESCRIPTION OF PROPOSED CONDITIONS	N/A

CONSISTENCY WITH MEBANE BY DESIGN STRATEGY						
LAND USE GROWTH STRATEGY DESIGNATION(S)	G-4, Secondary Growth Area					
OTHER LAND USE CONSIDERATIONS						
MEBANE BY DESIGN GOALS & OBJECTIVES SUPPORTED						
MEBANE BY DESIGN GOALS &						
OBJECTIVES <u>NOT</u> SUPPORTED						



UTILITIES REPORT					
AVAILABLE UTILITIES	⊠YES □NO				
PROPOSED UTILITY NEEDS	Per the memorandum from the City Engineer, the development is anticipated to use approximately 1,850 gallons per day of water and sewer. The project will be served from connections to an existing 8-inch water main and 8-inch sewer system onsite at Oak Manor Market.				
UTILITIES PROVIDED BY APPLICANT	The applicant has pledged to provide all on-site utilities, as described in the memo from the City Engineer.				
MUNICIPAL CAPACITY TO ABSORB PROJECT	The City has adequate water & sewer supply to meet the domestic and fire flow demands of the project.				
CONSISTENCY WITH MEBANE LONG RANGE UTILITY PLAN?	⊠YES □NO				
ADEQUATE STORMWATER CONTROL?	⊠YES □NO				
INNOVATIVE STORMWATER MANAGEMENT?	□YES ⊠NO				
TRA	NSPORTATION NETWORK STATUS				
CURRENT CONDITIONS	The proposed driveways are internal to the shopping center and the development will not have direct access to North First Street. North First Street is a two-lane, undivided road that is maintained by NCDOT and recorded 4,400 average daily trips in 2021. The shopping center is also served by East Stagecoach Road, which is a two-lane, undivided road maintained by the NCDOT that recorded 5,600 average daily trips in 2021.				
TRAFFIC IMPACT ANALYSIS REQUIRED?	⊠YES □NO				
DESCRIPTION OF RECOMMENDED IMPROVEMENTS	A TIA was completed and reviewed by the City and the NCDOT. No improvements to public roadways are required. The applicant will provide a crosswalk across the shopping center's entrance at North First Street.				
CONSISTENCY WITH THE MEBANE BICYCLE AND PEDESTRIAN TRANSPORTATION PLAN?	⊠YES □NO				
MULTIMODAL IMPROVEMENTS PROVIDED BY APPLICANT?	⊠YES □NO				
DESCRIPTION OF MULTIMODAL IMPROVEMENTS	The site plan shows pedestrian access to the site via a connection to the existing sidewalk on North First Street. Additionally, the developer will provide a high-visibility crosswalk at the entrance of the shopping center and bicycle racks as required by the Mebane UDO.				

STAFF RECOMMENDATION

STAFF RECOMMENDATION	☐ APPRC	OVE DISAPPROVE					
STAFF SPECIAL USE FINDING	☑ CONSI	STENT NOT CONSISTENTWITH MEBANE BY					
RATIONALE	The proposed development is consistent with guidance provide Mebane By Design, the Mebane Comprehensive Land Developr Plan. Specifically, the property is in the Secondary Growth Area which supports commercial uses.						
Р	UBLIC INT	EREST CONFORMANCE?					
ENDANGER PUBLIC HEALTH OR SAFETY?	□YES	□ NO					
SUBSTANTIALLY INJURE THE VALUE OF ADJOINING OR ABUTTING PROPERTY?	□YES	□ NO					
HARMONIOUS WITH THE AREA	□ VES	□NO					
IN WHICH IT IS LOCATED?							
	0	The application is consistent with the objectives and policies for growth and development contained in the City of Mebane Comprehensive Land Development Plan, <i>Mebane By Design</i> , and, as such, has been recommended for approval.					
CONSISTENT WITH <i>MEBANE BY</i> DESIGN, THE MUNICIPAL COMPREHENSIVE LAND DEVELOPMENT PLAN?		The application is not fully consistent with the objectives and policies for growth and development of the City of Mebane Comprehensive Land Development Plan, Mebane By Design, but is otherwise in the public interest and has been recommended for approval. The Comprehensive Land Development Plan must be amended to reflect this approval and ensure consistency for the City of Mebane's long-range planning objectives and policies. The application is not consistent with the objectives and policies for growth and development of the City of Mebane Comprehensive Land Development Plan,					
		Mebane By Design, and, as such, has been recommended for denial.					



Technical Memo Date: 5-07-24

From: Franz Holt, City Engineer

To: Ashley Ownbey, Development Director

Subject: McDonald's at 640 N. First Street (Oak Manor Market)

The Engineering Department has completed its review of site plans by Sambatek NC PC located in Raliegh NC for a proposed McDonald's in the Oak Manor Market. Our technical review comments are as follows:

- A. Water Service The site plans call for tapping Mebane's 8-inch water main onsite at Oak Manor Market and extending a 6-inch DIP water main to the site ending in a new fire hydrant. The developer will make domestic and irrigation water taps with required meters and backflow prevention. The city can meet the proposed water needs (domestic and fire) of approximately 1,850 gallons per day with its water distribution/treatment/supply system.
- B. Sewer Service The site plans call for a 6-inch connection to Mebane's onsite 8-inch sewer collection system. The restaurant requires a grease trap (shown the plans). The city can meet the proposed sewer needs of approximately 1,850 gpd (per 2t rules) with its downstream wastewater collection system, North Regional pump station/force main, and at the WRRF.
- C. The developer provides a sidewalk connection to the existing eastern public sidewalk along N. First Street.
- D. Stormwater Management The proposed site development has an existing private common stormwater management device (fenced wet pond). Site storm drainage piping will connect to existing private common storm drainage piping before entering the wet pond. The proposed development is in the balance of watershed of the Graham-Mebane Lake and limited to 70% of built upon area (non-residential). The Oak Manor Markert has a special intensity allocation allowing the 70% built upon area.
- E. TIA Analysis DRMP completed a TIA reviewed by Mebane's consultant VHB (showing no new public roadway improvements).



To: Ashley Ownbey **Development Director** City of Mebane

> C. N. Edwards Jr., PE **District Engineer** NCDOT Highway Division 7 District 1

Memorandum Date: April 10, 2024

Project #: 39160.00, Task 24

From: Kathleen Arbogast, PE Re: N. First Street Development Traffic Impact Analysis

> Technical Review Mebane, NC

A Traffic Impact Analysis (TIA) was prepared by DRMP for the proposed North First Street Development located in the southeast corner of N. First Street and Stagecoach Road in Mebane, North Carolina. VHB is contracted by the City of Mebane to conduct an independent review of the TIA. This memo provides a list of critical findings, following by an in-depth summary of study assumptions and analysis results.

List of Mitigation Recommendations

The following items in red should be considered in addition to mitigation measures that have been identified within the North First Street Townhomes TIA:

- N. First Street
 - Examine adequacy of pedestrian, bike, and transit facilities across the project site and along roadways comprising the property frontage.
- > Stagecoach Road and N. Food Lion Driveway (unsignalized)
 - None.
- N. First Street and W. Food Lion Driveway (unsignalized)
 - None.
- N. First Street and W. Graham Street (unsignalized)
 - Alternative traffic control method (such as AWSC) may be desired for multimodal and safety considerations.

Summary of TIA Assumptions and Results

Development Plan

The proposed development will consist of a 3,692 square foot (SF) fast-food restaurant with drive through. Site access is proposed via two (2) existing full movement driveways along Stagecoach Road (N. Food Lion Driveway) and N. First Street (W. Food Lion Driveway).



Study Area and Analysis Scenarios

The TIA included the following intersections through coordination with NCDOT and the City of Mebane:

- > N. First Street and Stagecoach Road (signalized)
- Stagecoach Road and N. Food Lion Driveway (unsignalized)
- > N. First Street and W. Food Lion Driveway (unsignalized)
- > N. First Street and W. Graham Street (unsignalized)

The TIA included capacity analyses during the weekday AM and PM peak hours under the following scenarios:

- > 2024 Existing Traffic Conditions
- > 2025 No-Build Traffic Conditions
- > 2025 Build Traffic Conditions

Existing and No-Build Analysis Assumptions

Existing (2024) analysis was conducted based on traffic counts conducted in January 2024 during weekday AM (7 to 9 AM) and PM (4 to 6 PM) peak hours.

The No-Build scenario included an annual growth rate of one percent (1%) between the existing year (2024) and the future analysis year (2025). Based on coordination with the NCDOT and the City, it was determined that the following adjacent developments were included in the future year analyses:

- > Stagecoach Corner, 35 single family detached homes north of Stagecoach Road and west of Lebanon Road
- > Potter's Mill, 42 townhomes in the northeast quadrant of Stagecoach Road/N. First Street
- N. First Street Townhomes, 150 townhomes west of N. First Street (NC 119) and north of W. Stagecoach Road
- > Tupelo Junction, 181 single family homes on Lebanon Road and west of Saddle Club Road
- > Tupelo North, 207 single family homes north of Lebanon Road and west of Saddle Club Road

Trip Generation & Distribution

Trip generation potential was determined based on methodology outlined in the ITE Trip Generation Manual, 11th Edition. Based on the TIA, the proposed development is expected to generate 1,725 total daily trips with 165 trips (84 entering, 81 exiting) occurring during the AM peak hour and 112 trips (63 entering, 59 exiting) occurring during the PM peak hour.

In accordance with existing traffic patterns, population centers adjacent to the study area, and engineering judgment, vehicle site traffic for this development were distributed as follows:

- > 35% to/from the north via N. First Street
- > 20% to/from the east via Stagecoach Road
- > 35% to/from the east via W. Graham Street
- > 10% to/from the west via Stagecoach Road

Capacity Analysis Results

Capacity analyses in the TIA were conducted following the NCDOT Congestion Management Capacity Analysis Guidelines. The analysis results and mitigation determinations are summarized below for each individual intersection, while LOS and delay are reported and summarized for stop-controlled approaches at unsignalized intersections.



N. First Street (NC 119) and Stagecoach Road (signalized)

ID	Intersection and Approach	Traffic Control	Existing (2024)		No-Build (2025)		Build (2025)	
			AM	PM	AM	PM	AM	PM
	N. First Street & Stagecoach Road		A (9.7)	B (11.0)	B (10.4)	B (13.1)	B (10.4)	B (13.3)
	Eastbound		B-13.7	B-11.2	B-12.2	B-14.9	B-12.0	B-15.1
1	Westbound	Signalized	B-13.5	B-13.2	B-12.8	B-15.9	B-12.6	B-16.2
	Northbound		A-5.1	A-9.2	A-6.8	A-9.7	A-7.1	A-9.7
	Southbound		A-5.7	A-8.9	A-8.3	A-9.5	A-8.7	A-9.6

The TIA indicated that this intersection is expected to operate at LOS A or B during both the AM and PM peak hours under the existing, no-build, and build-out conditions. No mitigation was recommended within the TIA as the intersection is expected to operate acceptably if the existing permitted left-turns are to be maintained.

The conclusions appear agreeable from the vehicular traffic operations standpoint. However, pedestrian timings were omitted in the Synchro analysis although this intersection has recently been upgraded with a new crosswalk on the south leg. A new crosswalk on the east leg will be provided with the development plans and trail connection in the northeast corner at this intersection. Nevertheless, omission of pedestrian timings in traffic models may have minimal impact on mitigation decisions since this intersection is projected to operate at LOS B with sufficient extra capacity for accommodating both vehicular and pedestrian traffic.

Turn lane and pedestrian improvements have been considered at this intersection due to additional traffic associated with other planned developments in this area. Alternative traffic control (such as roundabout) could be considered as a multimodal and safety improvement, although this is not stipulated and should not be required to be constructed by this development.

Stagecoach Road and N. Food Lion Driveway (unsignalized)

ID	Intersection and Approach	Traffic Control	Existing (2024)		No-Build (2025)		Build (2025)	
	merseed and Approach	Trame control	AM	PM	AM	PM	AM	PM
	N. Food Lion Driveway & Stagecoach Road		N/A	N/A	N/A	N/A	N/A	N/A
2	Northbound	Unsignalized	B-10.4	B-13.2	B-11.3	C-16.9	B-11.9	C-18.7

The TIA indicated that this stop-controlled approach is expected to at LOS B during both the AM and PM peak hours under the existing and all future traffic scenarios. No mitigation was recommended in the TIA by the proposed development. The conclusion appears agreeable.

N. First Street and W. Food Lion Driveway (unsignalized)

ID	Intersection and Approach	ntersection and Approach Traffic Control	Existing (2024)		No-Build (2025)		Build (2025)	
			AM	PM	AM	PM	AM	PM
	W. Food Lion Driveway & N. First Street	Unsignalized	N/A	N/A	N/A	N/A	N/A	N/A
3	Westbound		A-9.2	A-9.9	A-9.3	B-10.3	A-9.7	B-10.7

The TIA indicated that this stop-controlled approach is expected to at LOS B during both the AM and PM peak hours under the existing and all future traffic scenarios. No mitigation was recommended in the TIA by the proposed development. The conclusion appears agreeable.

N 1st Street (NC 119) and Graham Street (unsignalized)

ID	Intersection and Approach	Traffic Control	Existing (2024)		No-Build (2025)		Build (2025)	
	, pp		АМ	PM	АМ	PM	AM	РМ
	W. Graham Street & N. First Street	Unsignalized	N/A	N/A	N/A	N/A	N/A	N/A
4	Northbound		A-8.6	A-8.6	A-8.6	A-8.6	A-8.6	A-8.6

Ref: 39160.00, Task 24 April 10, 2024 Page 4



The TIA indicated that since the stop-controlled northbound approach is expected to operate at LOS A during both the AM and PM peak hours under the existing and all future year traffic scenarios. No mitigation was recommended in the TIA by the proposed development.

The conclusions appear agreeable. Note that it appears traffic control at this intersection is unconventional as the northbound approach is currently placed under stop control, westbound under yield control, and southbound under free flow conditions. From pedestrian perspective, alternative traffic control methods (such as all way stop control) may be preferred to avoid potential confusion.



AGENDA ITEM #5

Comprehensive Amendments to the Unified Development Ordinance

Presenter

Ashley Ownbey, Development Director

Public Hearing
Yes⊠ No□

Summary

The Planning Board shall advise and comment on the request to amend portions of Articles 2-12 and Appendices A – F of the Unified Development Ordinance (UDO). The proposed amendments are the result of a three-phased approach to comprehensively amend the Mebane UDO.

Background

The City of Mebane UDO regulates all development and land use in the City and extraterritorial jurisdiction. The City adopted the UDO in 2008 and has regularly amended it to reflect current and emerging needs. The most significant recent changes occurred in the summer of 2022, with the first phase of comprehensive UDO amendments, and the summer of 2023, with the second phase of amendments to regulations for signs and parking.

Early in the process of updating the Mebane UDO, staff recognized that several of the proposed UDO amendments are likely to generate more discussion than others. To distribute comments and shepherd through amendments in a timely manner, staff opted to present changes to the UDO in phases. The first phase of amendments was considered by the Planning Board in May 2022 and approved by the Mebane City Council in June and July 2022. This first phase consisted of many changes, including amendments to the Table of Permitted Uses, dimensional standards, perimeter landscaping, streetscaping, definitions, and standards for fences and accessory structures. The second phase of amendments was considered by the Planning Board in March and April 2023 and approved by the Mebane City Council in June 2023. This second phase included a new set of sign standards and new parking and stacking requirements.

A third phase of UDO amendments is proposed that primarily includes minor revisions and illustrations for sign types. More significant amendments with the third phase, primarily to Articles 4, 5, 6, and 7, are detailed below and in the attachments.

Summary of Proposed Amendments

Article 2

Most of the amendments to Article 2 involve updates to references and other minor edits. Two amendments are more significant and include:

1) Removal of part C of Section 2-18 because it duplicates information.

2) Edits to part K of Section 2-18 to reflect quasi-judicial decisions and to remain consistent with North Carolina General Statutes.

Article 3

Most of the amendments to Article 3 involve minor word corrections. Two amendments are more significant and include:

- 1) Removal of residential densities from the Office and Institutional Zoning District. Residential uses are only permitted as part of a Planned Unit Development (PUD). The allowed density is included as part of the development standards for a PUD.
- 2) Revisions to the descriptions of the watershed overlay districts to reflect proposed changes in Article 5.

Article 4

Amendments to Article 4 include updates to references, changes to language for consistency across other articles of the UDO, and minor edits. Additionally, City staff recommend more substantial amendments, including:

- 1) The Table of Permitted Uses has been amended to reflect the following:
 - o Various updates for consistency between Articles 4 and 12, largely resulting from the first phase of comprehensive amendments to the Mebane UDO.
 - o Minor edits to correct spelling and alphabetical order.
 - The consolidation of many recreational uses into either Entertainment Facility, Indoor or Entertainment Facility, Outdoor.
 - o Removal of "with golf course" from the Country Club use.
 - Updates to ensure the Golf Course, Outdoor use is allowed in the same zoning districts as Country Club.
 - Addition of two outdoor recreational uses Drive-In Theater and Shooting Range, Outdoor
 to distinguish them from the newly created use, Entertainment Facility, Outdoor.
 - Allowance of places of worship in all zoning districts.
 - o Allowance of Furniture Display and Showrooms in the LM and HM zoning districts.
 - o Addition of development standards for Hardware Stores in the B-1 and B-3 zoning districts.
 - Allowance for Restaurants (without drive-through) by-right in the B-3 zoning district.
 - O Distinction between major and minor utility facilities, with minor utility facilities being permitted by-right in all zoning districts.

- Addition of development standards for Outside Storage in the B-2 zoning district.
- Allowance of Outdoor Religious Events in the B-1 and B-2 zoning districts with a special use permit.
- 2) New prohibited uses in the General Watershed Area Overlay District consistent with proposed changes in Article 5.
- 3) Addition of corner lot setback requirement to nonresidential zoning districts.
- 4) Revision to the regulation of when a garage or carport is allowed in a side yard.
- 5) Proposed changes to the limitations on the number of accessory structures allowed in residential zoning districts to consider the size of a property.
- 6) Revision to maximum allowed size of a single, accessory structure.
- 7) Limitations on the height of detached accessory dwelling units (ADUs) that are approvable by staff.
- 8) New allowances for the size of detached ADUs on lots of more than one acre.
- 9) Addition of development standards for Entertainment Facility, Outdoor, which is a new use proposed as part of the changes to the Table of Permitted Uses.
- 10) Addition of development standards for Hardware Stores, consistent with what is required of Food Stores.
- 11) Revisions to the prohibited uses for a shopping center.
- 12) Amended approval process for larger shopping centers.
- 13) Addition of development standards for Outside Storage in the B-2 Zoning District, consistent with what is required of Contractor Office with Outside Storage Yard.
- 14) Addition of development standards for Temporary Debris Storage and Reduction Sites.
- 15) Removal of outdoor lighting standards for specific uses due to proposed amendments to the general outdoor lighting standards in Section 6-6.

Article 5

Most of the amendments to Article 5 involve updates to references and other minor edits. Two amendments are more significant and include:

- 1) Addition of new section to create processes for amending and interpreting watershed area boundaries.
- 2) New prohibited uses for the General Watershed Area Overlay District

Article 6

The following amendments are proposed to Article 6:

- 1) Section 6-4, "Landscaping, Buffering, and Screening," is amended to adjust spacing in the Type B buffer, suggest changes to enhance streetscape buffers and parking lot screening, add a graphic to better communicate tree protection fencing requirements, and promote plantings in open space and major subdivision developments.
- 2) Section 6-5, "Parking, Stacking, and Loading," is amended to correct the requirement for bicycle parking, adjust the parking requirement for warehousing uses for consistency with recent changes to the requirement for manufacturing and industrial uses, and a minor change to the required length of loading spaces.
- 3) A rewrite of most parts of Section 6-6, "Outdoor Lighting," to prohibit certain lighting, improve staff's ability to review submitted lighting plans, implement new standards that encourage full cutoff fixtures and restrict spillover onto residential properties adjoining new developments, and create more enforceable standards for wall-mounted lighting.
- 4) Section 6-7, "Signs," is amended to include additional graphics for communicating sign types.
- 5) Section 6-8, "Recreation and Open Space Requirements," is amended to ensure requirements are based on land use as opposed to whether a dwelling unit is intended for sale or for rent, new language to clarify the value of the land to be used in the calculation of a payment in lieu of public recreation space, and removal of the requirement that the Recreation and Parks Director reviews private recreation proposed in a development.

Article 7

Major amendments to Article 7 include:

- 1) New definitions of minor and major subdivisions.
- 2) Removal of requirements for hard copies of plats.
- 3) Proposal of a revised process for considering sidewalk waiver requests.

Article 8

Most of the amendments to Article 8 are proposed to improve clarity and consistency with North Carolina General Statutes. The allowance for staff to authorize administrative variances is proposed to be amended to allow for consideration of prospective actions.

Article 9

Minor amendments are proposed to Article 9.

Article 10

Minor amendments are proposed to Article 10.

Article 11

Minor amendments are proposed to Article 11 to remove references to criminal penalties.

Article 12

Most changes proposed to Article 12 involve updating definitions to be consistent with the Table of Permitted Uses and North Carolina General Statutes and to also include correct references. New definitions have been added for: Family Care Home; Full Cutoff Fixture; Fully Shielded Fixture; Major Utility Facility; Minor Utility Facility; Non-Cutoff Fixture; Person with Disabilities; Public Utilities Director; Subdivision, Major; Subdivision, Minor; and, Truck Stop, Travel Plaza. Deleted definitions include Halfway House and Handicapped Person.

Appendices

- Appendix A: Reduction in the requirement of hard copies and minor edits to submittal requirements.
- Appendix B: Minor formatting edits, the addition of two new certificates, and the removal of one unused certificate.
- Appendix C: Updates to remain consistent with Table 6-3-2 in Article 6.
- Appendix D: Minor edits.
- Appendix E: Minor edits.
- Appendix F: Minor edits.

Financial Impact

N/A

Staff Recommendation

Staff recommends approval of the presented amendments of the Mebane UDO.

Suggested Motion

Motion to approve the amendments to the City of Mebane Unified Development Ordinance as presented. The amendments are consistent with the objectives and policies for growth and development in the Comprehensive Land Development Plan *Mebane By Design*.

Attachments

- 1. Preliminary Presentation Slides
- 2. Proposed text amendments to the Unified Development Ordinance <u>— click here to access.</u>



Ashley Ownbey, Development Director

Comprehensive Text Amendments to the Mebane Unified Development Ordinance



Articles 1, 2, 3

Article 1

No changes

Article 2

- Minor edits, including updates to references, insertion of missing words, etc.
- Sec. 2-18: Evidentiary Hearing Requirements and Procedures for Special Use Permit Applications
 - Removal of duplicate section regarding notification
 - Editing of NCGS language regarding impartial decision maker to reflect correct process and permit

Article 3

- Minor edits, including updates to references, word corrections, and deletion of reference to residential densities for O&I District.
- Updates to reflect proposed amendments in Article 5.



Article 4 – Table of Permitted Uses

Recreational Uses:

- The addition of the new use Entertainment Facility, Indoor resulted in the removal of the following uses:
 - Batting Cages, Indoor
 - Billiard Parlor, Pool Hall
 - Bowling Center
 - Indoor Recreation featuring coin-operated amusements and similar entertainment
 - Fortune Tellers, Astrologers
 - Skating Rink
 - Theater (indoor), except Adult Theater
- The addition of the new use Entertainment Facility, Outdoor resulted in the removal of the following uses:
 - Batting Cages, Outdoor
 - Go-Cart Raceway
 - Golf Course, Miniature
 - Golf Driving Range
 - Theater (outdoor)
- The addition of the new use Entertainment Facility, Outdoor resulted in the addition of the following uses:
 - Drive-In Theater
 - Shooting Range, Outdoor



Article 4 – Table of Permitted Uses

- Minor changes are largely focused on maintaining consistency between Articles 4 and 12 and ensuring alphabetical order of the table.
- Additional changes include:
 - Removing "with Golf Course" from Country Club and ensuring Golf Course, Outdoor is permitted in the same zoning districts as Country Club.
 - Permitting School for the Arts in the O&I district.
 - Allowing of places of worship in all zoning districts.
 - Permitting Furniture Display and Showrooms in the LM and HM districts.
 - Removing of Martial Arts Instructional School since this can be classified as School for the Arts.
 - Adding development standards for Hardware Stores in the B-1 and B-3 districts.
 - Permitting Restaurant (without drive-through) in the B-3 district.
 - Creating a new use Minor Utility Facilities and permitting these facilities in all zoning districts. Major Utility Facilities still require a special use permit.
 - Removing Telephone Exchanges, Transformer Stations which are now covered under Major Utility Facilities.
 - Allowing Outdoor Religious Event by special use permit in the B-1 and B-3 districts.

Article 4 – Prohibited Uses

Amendment consistent with proposed changes to Article 5 to prohibit the following uses in the General Watershed Area Overlay District:

- All landfills
- Manufacturing of hazardous or toxic materials
- Storage of hazardous or toxic materials for purposes of distribution



Article 4 – Accessory Structures

Amendment to when garages and carports are allowed in the side yard:

- Current Language: "serving not more than two vehicles"
- New Language: "with a width of 24 feet or less, excluding any roof overhang"





Article 4 – Accessory Structures

Amendment to how many accessory structures are permitted in residential zoning districts:

- Current Language: "shall not exceed two on a single lot"
- New Language: "shall not exceed 10% of the total lot area"
- New Language: No single residential accessory structure shall be larger than the heated floor area of the principal structure.

The purpose is to better consider the size of a property as opposed to a set number for all residential properties. The current language encourages property owners to expand existing structures.

Lot Area	New Allowance for Accessory Structures
20,000 square feet	2,000 square feet
12,000 square feet	1,200 square feet
7,200 square feet	720 square feet



Article 4 – Accessory Structures

Amendments to the height of detached, accessory dwelling units (ADUs) approvable by staff and the allowance for larger ADUs on properties of more than one acre.

The new provisions include:

- If a freestanding dwelling unit is of more than one and one-half story, a special use permit approved by the Mebane City Council.
- On lots larger than one acre, the size of a detached accessory dwelling unit shall not exceed 1,000 square feet or 50 percent of the heated floor area of the principal building, whichever is greater, and shall be no closer than 25 feet from dwelling units on neighboring lots.





Article 4 – Development Standards

New development standards have been drafted for the following uses:

- Entertainment Facility, Outdoor
- Hardware Store
- Outside Storage
- Temporary Debris Storage and Reduction Sites

The development standards for shopping centers has been amended as follows:

- Revisions to the list of prohibited uses
- Conditional zoning is required as opposed to a special use permit

Removal of outdoor lighting sections from all development standards due to changes to Section 6-6.



Article 5 – Watershed Overlay Districts

New language to create a process for reviewing amendments or interpretations of the watershed area boundaries.

• Combination of recommended language from the NCDEQ, with an extra section (e) to allow for the City to amend the boundaries based upon more accurate information and data.

Prohibition of the following uses in the General Watershed Area Overlay District:

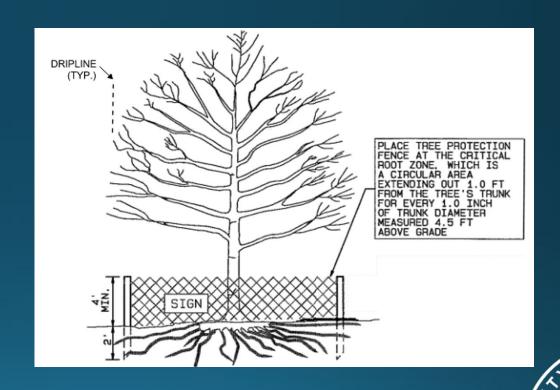
- All landfills
- Manufacturing of hazardous or toxic materials
- Storage of hazardous or toxic materials for purposes of distribution



Article 6 – Landscaping, Buffering, & Screening

Minor edits are recommended along with the following changes:

- Enhance streetscape buffers and parking lot screening
- Promote plantings in open space and new residential developments
- New graphic for tree protection fencing



Article 6 – Parking, Stacking, & Loading

Minor edits are recommended:

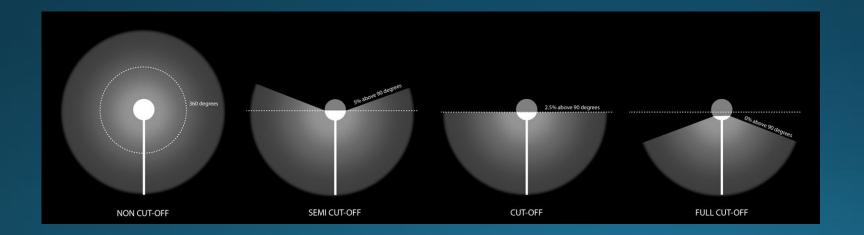
- Clarification of bicycle parking requirements
- New parking requirement for Transportation, Warehousing, and Utilities
 - Current Requirement: 1 space for every 2 employees on largest shift plus 1 space per vehicle used in the operation
 - New Requirement: 1 space per 2,000 square feet of gross floor area with discretion to staff to consider the user.
- Change from 65' length requirement for loading spaces to 60'



Article 6 – Outdoor Lighting

Most of Section 6-6 has been rewritten to:

- Prohibit certain lighting
- Improve the review process for lighting plans
- Implement new standards to encourage full cutoff fixtures
- Restrict spillover onto residential properties that adjoin new development
- Create more enforceable wall-mounted lighting





Article 6 – Signs

New illustrative graphics











Article 6 – Recreation & Open Space

Amendments include:

- Removal of language that creates requirements based on if a dwelling unit is intended for sale or for rent. The language is now based on land use.
- Improvement of language to clearly articulate the value used in calculating payments in lieu of required public recreation area.
- Removal of the requirement that the Recreation and Parks Director review private recreation for new development.



Article 7

Minor edits, including updated references and corrected titles.

Revised definitions of minor and major subdivision:

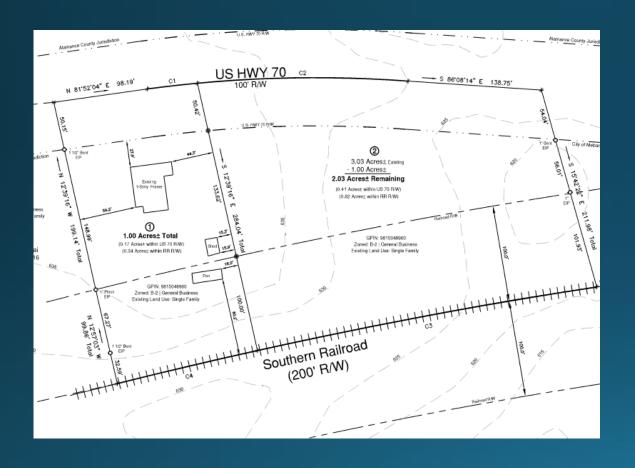
- Minor Subdivision:
 - Current Definition based on size of existing property (three acres or less)
 - New Definition based on the number of lots (six) with exception for townhome developments
- Major Subdivision:
 - New Definition more than six lots and/or dedication of public right-of-way

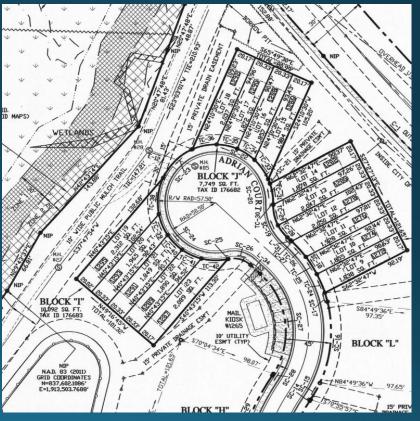
Sidewalk waiver:

- Waiver of sidewalk requirement for single-family residential subdivisions resulting in three or fewer lots.
- Allowance for staff to require a payment in lieu in certain situations.
- Maintains the City Council's authority to fully waive the sidewalk requirement.



Example Plats







Articles 8, 9, 10, 11

Article 8

- Minor edits, largely related to formatting of references
- Section 8-1: Appeals
 - New language has been proposed for different parts of this section to improve clarity and consistency with North Carolina General Statutes.
- Insignificant Variances
 - Remove sentence that prohibits consideration of prospective actions.

Article 9

Minor edits, largely related to formatting and consistency with North Carolina General Statutes.

Article 10

Updated reference and edited language to clarify section regarding nonconforming signs.

Article 11

Removed references to criminal penalties in accordance with North Carolina General Statutes.



Article 12

Most revisions are to maintain consistency between Articles 4 and 12.

New definitions have been added for:

- Family Care Home
- Full Cutoff Fixture
- Fully Shielded Fixture
- Major Utility Facility
- Minor Utility Facility
- Non-Cutoff Fixture
- Person with Disabilities
- Public Utilities Director
- Subdivision, Major
- Subdivision, Minor

The definitions for Halfway House and Handicapped Person have been removed.



Appendices A-G

Minor edits are proposed to Appendices A, B, C, D, E, and F.

No amendments are proposed to Appendix G.





AGENDA ITEM #6

Boundary Amendments to the General Watershed Area Overlay District of the Graham-Mebane Lake Public Water Supply Watershed

Presenter

Ashley Ownbey, Development Director

Public Hearing
Yes⊠ No□

Summary

The Planning Board shall advise and comment on the request to amend the boundary of the General Watershed Area Overlay District of the Graham-Mebane Lake Public Water Supply Watershed WS-II Balance of Watershed Area. The proposed amendments to the boundary represent the best available information from previously surveyed projects, GIS data, and field investigation. If approved, the City's zoning map will be amended, and the revisions shared with the North Carolina Department of Environmental Quality, Alamance County, and Orange County.

Background

As part of a third phase of comprehensive amendments to the Mebane Unified Development Ordinance, the City of Mebane is proposing a text amendment to Article 5 to create a process for reviewing amendments or interpretations of the watershed area boundaries. Based on better and more accurate, the City of Mebane is proposing amendments to a portion of the General Watershed Area Overlay District. This is considered an intermediate update, and further updates could occur. Approximately 48 acres and 106 properties are affected by the amendments, with 92% of affected properties being partially or fully removed from the overlay district.

A watershed is defined as land area contributing surface drainage to a particular water source, such as a lake or river. The land area is largely determined by topography. Watershed protection overlay districts are designed to protect designated public water supply watersheds from activities that could degrade water quality. The City of Mebane's regulations are consistent with the rules adopted by the North Carolina Environmental Management Commission. These regulations will no longer apply to areas removed from the overlay district. Applicable restrictions of the overlay district will become relevant to new areas of properties added. Any existing built-upon area or impervious surface will be exempt from the rules as will most activity related to an existing single-family home.

Financial Impact

N/A

Staff Recommendation

Staff recommends approval of the presented boundary amendments to the General Watershed Area Overlay District of the Graham-Mebane Lake Public Water Supply Watershed WS-II Balance of Watershed Area.

Suggested Motion

Motion to approve the amendments to the boundary of the General Watershed Area Overlay District of the Graham-Mebane Lake Public Water Supply Watershed WS-II Balance of Watershed Area according to the best available information.

Attachments

- 1. Overall Map Graham-Mebane Lake Water Supply Watershed
- 2. Focus Area Map Proposed Boundary Amendments

