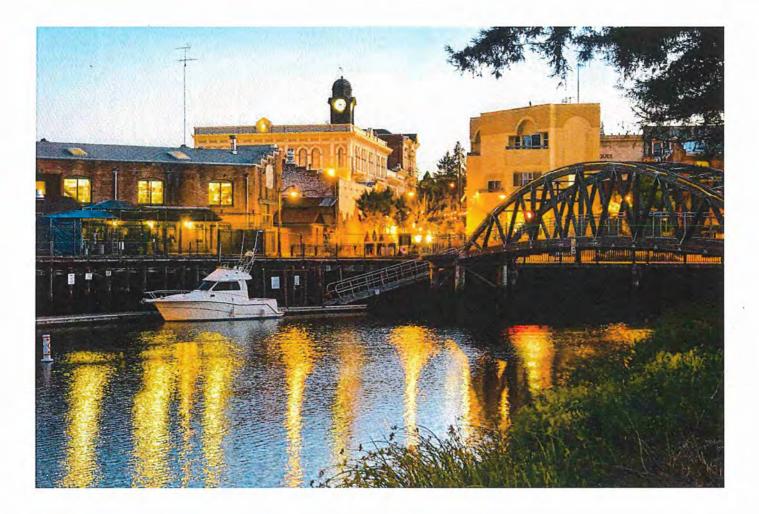
# CITY OF PETALUMA CALIFORNIA



# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2018

# ScottHessPhoto.com

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# City of Petaluma Petaluma, California

Comprehensive Annual Financial Report For the year ended June 30, 2018

Prepared by the Finance Department



# CITY OF PETALUMA, CALIFORNIA

# Comprehensive Annual Financial Report For the Year Ended June 30, 2018

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#### CITY OF PETALUMA, CALIFORNIA

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# CITY OF PETALUMA

Post Office Box 61 Petaluma, CA 94953-0061

David Glass Mayor

December 20, 2018

Chris Albertson Teresa Barrett Mike Healy Gabe Kearney Dave King Kathy Miller Councilmembers

To the Honorable Mayor, Members of the City Council and Citizens of the City of Petaluma:

We are pleased to submit to you the Comprehensive Annual Financial Report (CAFR) for the City of Petaluma. This report is published in accordance with local ordinance and state law requirements that financial statements be presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby submit the CAFR for the City of Petaluma, California for the fiscal year ended June 30, 2018.

For the fiscal year ended June 30, 2018, the City of Petaluma continues to comply with the pronouncements of the Governmental Accounting Standards Board (GASB), including GASB Statement No. 34. This reporting model provides financial report users a narrative introduction, overview, and analysis, in the form of Management's Discussion and Analysis (MD&A), which accompanies the Basic Financial Statements. This letter of transmittal is designed to complement the MD&A, and should be read in conjunction with it. The City of Petaluma's MD&A can be found in the financial section, immediately following the reports of the independent auditors.

This MD&A consists of management's representations concerning the finances of the City of Petaluma. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Petaluma has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of the City of Petaluma's financial statements.

The City of Petaluma's financial statements have been audited by Maze & Associates, Certified Public Accountants, a public accounting firm fully licensed and qualified to perform audits of State and local governments within the State of California.

Finance Department 11 English Street Petaluma, CA 94952 Phone (707) 778-4352 Fax (707) 931-0667 E-Mail: finance@ci.petaluma.ca.us

> General Services Phone (707) 778-4384

Purchasing Phone (707) 778-4352 Fax (707) 931-0667 E-Mail: finance@ci.petahuma.ca.us

Utility Billing Phone (707) 778-4350 Fax (707) 931-0667 E-Mail: utilitybills@ci.petaluma.ca.us The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Petaluma, for the fiscal year ended June 30, 2018, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The independent auditor concluded that there was a reasonable basis for rendering an unmodified opinion that the City of Petaluma's financial statements for the fiscal year ended June 30, 2018, are fairly presented in conformity with accounting principles generally accepted in the United States of America. The independent auditor's report is presented as the first component of the financial section of this report.

# CITY OF PETALUMA PROFILE

The City of Petaluma became a chartered city in 1858, and is located in southern Sonoma County, California, approximately 40 miles north of San Francisco. Petaluma consists of 13.8 square miles and includes residential communities, commercial retail areas and several industrial/office complexes. It is also home to 46 parks, 4 community centers, and 2 outdoor pools.

The City operates under the Council-Manager form of government. Policy making and legislative authority are vested in the City Council, which consists of an elected Mayor and a six member Council. The City Manager is responsible for implementing the policies, ordinances and directives of the City Council, for overseeing the day-to-day operations of the City and for appointing the directors of the City departments. The seven member Council is elected on a nonpartisan basis. The Mayor and Council members are elected to four-year staggered terms.

The City provides a full range of services including: public safety, building safety regulation and inspection, community planning, low and moderate income housing, street and park maintenance, recreational programs and infrastructure, public and community facilities, parks, and capital improvement construction. City services also include water and wastewater utilities. The City owns a marina and airport, and provides citizens with transit and ambulance services.

# LONG-TERM FINANCIAL PLANNING

On February 4, 2017, the City Council conducted a full day session to establish goals and priorities for 2017 and 2018. The first goal on Council's list was to Maintain Financial Sustainability. This goal has several priorities including:

- Enhance existing revenue sources
- Limit/reduce expenditures
- Establish new revenue sources
- Establish a fiscally sustainable funding source for storm water management

An Economic Development Strategy that provides a system to keep current retailers and encourages new retail development has been established and in 2011 the City hired an Economic Development Manager who has been successfully implementing the strategy. Petaluma's economic development program launched a successful marketing programed aimed at attracting jobs, talent and investment to the City. The Petaluma Star campaign highlights successful companies throughout the City and makes a strong business case for Petaluma as a business destination by highlighting Petaluma's quality of life, cost of doing business, and key demographics. Petaluma continued its strong business retention program reaching out to dozens of local companies and connecting them to local financial, real estate and business support services.

Over the past several years significant reductions have occurred in the General Fund in order to match revenues with expenditures. During FY18, revenues exceeded expenditures by \$1.6 million. This was due mainly to several one-time revenues received, along with lower expenditures due to unfilled positions. For FY19, the City Council adopted a balanced General Fund budget.

# ECONOMY

The information presented in the financial statements is best understood when considered from the broader perspective of the specific environment within which the City of Petaluma operates.

Sonoma County's economy has continued to remain stable and is expected to remain strong into the new year. The unemployment rate in Sonoma County has gone down significantly and remains below both the State and national rates.

The County's tourism related industry faced challenges during the past economic downturn, but have rebounded over the last several years. Recent data suggests that hotel occupancy rates are up, and tax revenues generated by the lodging industry have also increased. Trends across California mirror the results in Sonoma County, where tourism is also continuing to rebound. Petaluma is in alignment with the stable and slight upward trend as Transient Occupancy Tax received by the City in fiscal year 2018 was \$3.1 million, a 2% increase over the prior year.

Petaluma's overall economic outlook is stable – particularly in the areas of home price stability, jobs, and real estate vacancies. Petaluma's median home price continues to rise year over year due to shortage of inventory relative to demand.

Assessed property valuations have continued to increase year over year following the recession nearly a decade ago. The County Assessor has projected that assessed valuations in Petaluma will grow by 5.83% in 2019. General fund property taxes in fiscal year 2018 were \$10.1 million, up \$.15 million or 1.6% from the prior year due to assessed valuation growth.

Retail sales in Petaluma also continued to stabilize and grow during fiscal year 2018. Total general fund sales tax received in fiscal year 2018 was \$13.4 million, an increase of \$1.1 million or 8.6% as compared to the prior year. This was an above average growth rate and is partially associated with the increase related to rebuilding efforts and replacing lost possessions following the Sonoma County wildfires. The City expects retail sales to remain steady in 2019. Total sales tax revenue in 2019 is estimated to be approximately \$13.7 million, a slight increase year over year.

To address the decline in revenues in past years, the City has taken steps to reduce the impact of rising benefit costs by initiating cost saving measures. The City implemented a second PERS tier with lesser benefits, negotiated a higher employee paid PERS contribution and most recently partially paid down the PERS unfunded liability resulting in long term savings. These steps are expected to lessen the burden on the budget into the future. Due to a tightening labor market, several position vacancies remained unfilled in FY 2018, generating budget savings. Many of those positions will continue to remain unfilled in FY 2019.

In summary, we remain cautiously optimistic about Sonoma County's short-term outlook. Retail sales and tourism have stabilized and continue to grow. Property values are also continuing to rise. Recent economic indicators show that the recovery should continue at a gradual pace into 2019. The City has adopted a balanced budget for the upcoming fiscal year. The City has financial challenges in the years to come as the long-term forecast continues to show a significant structural deficit exits. The financial forecast will be used as a tool to plan and close the structural deficit while at the same time preserving reserves for future use in the event of a natural disaster or economic downturn.

# FINANCIAL INFORMATION

<u>Annual Budget</u>. The City of Petaluma operates on a fiscal year basis, beginning July 1<sup>st</sup> and ending June 30<sup>th</sup>. The budget is prepared under the supervision of the City Manager and transmitted to the City Council for deliberation and final adoption in June, prior to the beginning of the fiscal year.

In accordance with the City's Charter, the budget is required to be submitted to the City Council by the first Monday in May. Budget hearings are held in May and June. The budget is approved by resolution, and the appropriations are set by ordinance. Upon adoption by the City Council, the City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual budget. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. The City's budgetary procedures are further discussed in the Notes to the Basic Financial Statements, which are located in the financial section of this report.

The City ended the year with cash and investments of \$127.7 million. Total annual accrued investment earnings were \$ 1.15 million.

<u>Debt Administration</u>. As of June 30, 2018, the City of Petaluma and its component units have a number of debt issues outstanding. The City's General Fund has no outstanding

long-term debt. The last Tax Allocation Bond (TAB) was issued by the Redevelopment Agency during fiscal year 2011, two issues were refunded in 2015, and another issue was refunded in fiscal year 2017. Wastewater revenue refunding bonds were also issued during fiscal year 2011 and refunded during fiscal year 2017. Water revenue refunding bonds were issued in October of 2012.

<u>Risk Management</u>. The City uses a combination of insured and partially self-insured programs to finance its property and casualty risk. The City is self-insured with a \$1,000,000 Self Insured Retention (SIR) for workers' compensation insurance and has a \$500,000 SIR for liability coverage. First party insurances and other insurances are obtained through a risk purchasing pool (CJPRMA) as well as in the private insurance market.

<u>Other</u>. Additional information concerning the finances of the City is contained in the Notes to the Basic Financial Statements. The City has refrained from duplicating information contained in the MD&A or in the notes in this transmittal letter.

## AWARDS AND ACKNOWLEDGEMENTS

<u>Awards</u>. The Government Finance Officers Association of the United States and Canada (GFOA) awarded the Certificate of Achievement for Excellence in Financial Reporting to the City of Petaluma for its comprehensive annual financial report for the fiscal year ended June 30, 2017.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report meets the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

<u>Acknowledgements</u>. This report could not have been prepared without the efforts of Finance staff who spent untold hours preparing the financial statements, notes, statistical information and other details to comply with all the necessary requirements and pronouncements. I would like to express my appreciation to all members of the Department who assisted with and contributed to the preparation of this report, particularly the audit team of Janine Tedrow and Isabel Craft. I would also like to thank the Mayor and City Council for their confidence and support for maintaining the highest standards of professionalism in the management of the City of Petaluma's finances.

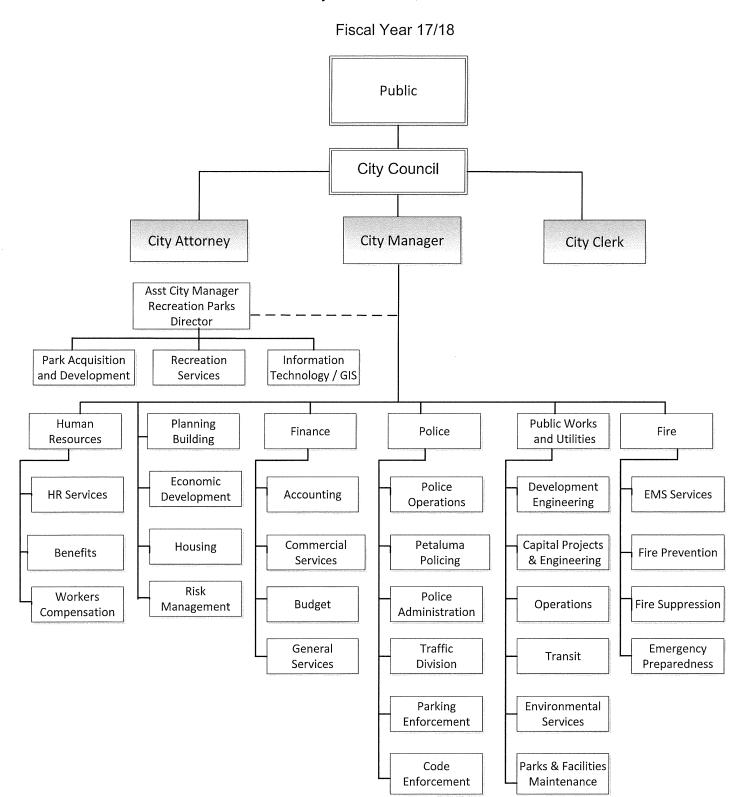
Respectfully submitted,

Saud

Corey Garberolid Finance Director

# **Organization Chart**

Offices, Departments & Divisions City of Petaluma, California



Х

# CITY OF PETALUMA PRINCIPAL OFFICIALS Elected Officials as of June 30, 2018



DAVID GLASS Mayor



MIKE HEALY Vice Mayor



GABE KEARNEY Council Member



CHRIS ALBERTSON Council Member



DAVE KING Council Member



TERESA BARRETT Council Member



KATHY MILLER Council Member



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Petaluma California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Christophen P. Morrill

Executive Director/CEO



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the City Council Petaluma, California

#### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Petaluma (City), California, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Accountancy Corporation 3478 Buskirk Avenue, Suite 215 Pleasant Hill, CA 94523 r 925.930.0902 ≠ 925.930.0135 ∈ maze@mazeassociates.com w mazeassociates.com

#### **Emphasis of Matters**

As discussed in Note 13C, certain conditions raise substantial doubt about the Marina Enterprise Fund's ability to continue as a going concern. The financial statements do not include an adjustment that might result from the outcome of the uncertainty.

The emphasis of this matter does not constitute a modification to our opinions.

#### **Change in Accounting Principles**

Management adopted the provisions of Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which became effective during the year ended June 30, 2018 and required a prior period adjustment to the financial statements and required the restatement of net position as discussed in Note 1N.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and other required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Introductory Section, Supplemental Information, and Statistical Section as listed in the Table of Contents are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The Supplemental Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplemental Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2018 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Mare & Aproviates

Pleasant Hill, California December 15, 2018



# CITY OF PETALUMA MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Petaluma, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2018.

We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on page v of this report.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction of the City of Petaluma's Basic Financial Statements. The City of Petaluma's Basic Financial Statements are comprised of three components: 1) *Government-Wide Financial Statements*, 2) *Fund Financial Statements*, and 3) *Notes to the Financial Statements*.

This report also contains other supplementary information in addition to the Basic Financial Statements themselves.

The *Government-Wide Financial Statements* consist of a *Statement of Net Position* and a *Statement of Activities*, which are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business. The *Statement of Net Position* provides information on all the City's assets and liabilities, including capital assets and long-term liabilities on the full accrual basis, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of changes in the City's financial position. The *Statement of Activities* provides information about the City's revenues and expenses, also on the full accrual basis, and represents the change in the government's net position during the current fiscal year. All changes in net position are reported when the underlying event, giving rise to the change, occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the Government-Wide Financial Statements distinguish the two functions of the City. The first is activities which are principally supported by taxes and intergovernmental revenues (governmental activities). The second is activities that are intended to recover all, or a significant portion, of their costs through user fees and charges (business-type activities).

The governmental activities of the City include:

- General Government
- Police
- Recreation

The business-type activities of the City include:

- Airport
- Development Services
- Transit

- Community Development
- Fire including Emergency Services
- Public Works
- Marina
- Waste Water Utility
- Water Utility

The *Fund Financial Statements* report the City's operations by fund. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into three categories: *governmental funds, proprietary funds, and fiduciary funds.* 

• *Governmental Funds* account for most of the City's basic services and focus primarily on short-term activities by measuring current revenues and expenditures and excluding capital assets and long-term obligations. Different from the Government-Wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the Government-Wide Financial Statements, it is useful to compare the information presented for governmental funds in the Governmental Fund Financial Statements with similar information presented for governmental activities in the Government-Wide Financial Statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Governmental funds information is presented in the Governmental Fund Financial Statements for the City's major funds: General Fund HOME/Begin Special Revenue Fund Impact Fee Special Revenue Funds Successor Housing Special Revenue Fund City Capital Project Funds

Data from the non-major governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

- *Proprietary Funds* are generally used to account for services for which the City charges customerseither outside customers, or internal departments or programs of the City. The City maintains the following two types of proprietary funds:
  - Enterprise funds are used to report the functions presented as business-type activities in the Governmental-Wide Financial Statements. Enterprise funds account for airport, ambulance, development services, marina and transit operations, storm water, waste water and water utilities.
  - Internal service funds, the second type of proprietary fund, are used to account for the accumulation of resources, and the allocation of costs, which are required to provide internal services to various City departments and functions. Employee benefits, general services, information technology, risk management, vehicle/equipment replacement and worker's compensation comprise the City's internal service funds. Because these services benefit governmental, more so than business-type functions, all but the business activity portion of the vehicle/equipment replacement fund has been included within the governmental activities in the Government-Wide Financial Statements. The business type activities in the Government-Wide Financial Statements.

The Proprietary Fund Financial Statements provide fund information for each enterprise fund separately. The Internal Service funds are combined into a single, aggregated presentation in the Proprietary Fund Financial Statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

• *Fiduciary Funds* are used to report assets held in a trust or agency capacity for others. Fiduciary Funds are not reflected in the government wide financial statements because the resources are not available to support the City's programs. The fiduciary financial statements can be found in the basic financial statement section of this report.

The *Notes to the Basic Financial Statements* provide additional information that is essential to obtain a full understanding of the data provided in the Government-Wide and Fund Financial Statements.

In addition to the Basic Financial Statements and accompanying notes, this report also presents certain required supplementary information. This includes budgetary comparison statements for the governmental funds to demonstrate compliance with the legal provisions of the 2018 appropriation ordinance. Also included is the City's progress in funding its obligation to provide pension benefits to its employees.

# FINANCIAL HIGHLIGHTS

# **Government Wide Financial Statements**

- The assets and deferred outflows of resources of the City of Petaluma exceeded its liabilities and deferred inflows of resources at June 30, 2018 by \$424.1 million (Net Position). Of this amount, \$338 million was invested in capital assets; \$111.6 million was restricted for capital projects, debt service, non-expendable trusts and special projects; and (\$25.5) million was unrestricted. This includes all City funds.
- The City's total Net Position increased over the prior year by \$12.9 million and is comprised of a \$.4 million decrease in Governmental Activities and a \$13.3 million increase in Business-Type Activities. The main contributing factors for the change in Governmental activities are due to increased fund balances in Governmental Funds of \$7.3m as well as a decrease in overall Net Pension Liability of \$1.3m resulting from the partial paydown of the unfunded pension liability. Offsetting these increases and contributing to the overall change in governmental activities is the increase in the other post-employment benefit (OPEB) liability of \$8m. GASB 75 was implemented during FY 18 and requires the full net OPEB liability be reported on the Proprietary and Government Wide Financial Statements resulting in a decrease in available fund balance. Business Activity change in net position is comprised of an increase due to current year revenues exceeding expenditures by approximately \$14.9m and a decrease in overall Net Pension Liability of \$1.1m resulting from the partial paydown of the unfunded pension Liability of \$1.1m resulting from the partial paydown of the unfunded pension liability. Also contributing to the Business Activity change in net position is the increased liability associated with other post-employment benefits (OPEB) of \$1.6m due to the implementation of GASB 75.

#### **Fund Financial Statements**

• At the close of the fiscal year, the City's governmental funds including the General Fund, special revenue funds, debt service funds, and capital project funds reported combined ending fund balances of \$128.5 million; an increase of \$7.3 million from the prior year. This increase is mainly due to increased fund balances in the Impact Fee, Home/Begin Special Revenue, Capital Projects and General funds. Fiscal Year 2018 fund balance was comprised of \$.1 million non-spendable reserves; \$112 million restricted reserves, \$7.5 million committed reserves, \$5.4 million assigned reserves and \$3.2 million of unassigned reserves.

• At the close of the fiscal year, the total fund balance for the General Fund was \$13.1 million, approximately a \$1.6 million increase from the prior year. This increase was due to increased sales tax revenue associated with the rebuilding and replacement efforts after the Sonoma County wildfires in addition to increased intergovernmental revenues and one-time salary and benefit savings.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENT ANALYSIS**

As noted earlier, the Statement of Net Position, provides information about the net position which is an indicator of a government's financial position. The Statement of Net Position is comprised of both *Governmental Activities* and *Business-type Activities* and both contribute to the overall total net position. The City of Petaluma's total net position (the amount by which total assets exceed total liabilities) equaled \$424 million at the close of the fiscal year ended June 30, 2018.

The largest portion of the City's net position (80%) reflects its investment in capital assets (e.g., infrastructure, land, buildings, machinery, and equipment), less any related, outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources i.e. future revenues, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (26%) represents resources that are subject to external restrictions. The remaining balance (-6%), the unrestricted net position, may be used to meet the government's ongoing obligations to citizens and creditors, subject to restrictions of various funding sources, as applicable.

Total net position increased by \$12.9 million during the fiscal year as shown below in Table 1. Net position investment in capital assets increased by \$17.5 million; restricted net position increased by \$3.5 million and unrestricted net position decreased by \$8.1 million. Contributing factors for the overall change in total net position is increased overall fund balances in both governmental and proprietary fund groups partially offset by the restatement and overall change of balances related to Other Post-Employment Benefits (OPEB) Liability of \$9.7 million (See Note 1N). Most major fund balances increased due to current year revenues exceeding expenditures. Also contributing to the overall change in net position is a decrease in Net Pension Liability of \$2.4m resulting from the partial paydown of the unfunded pension liability. Changes in the unrestricted fund balance category are the result of changes in fund balances not included in the restricted category including changes in overall Net pension liability, including the Long-Term Pension Liability and Deferred Inflows and Outflows as well as changes in the overall Net OPEB Liability. See Notes 9 and 10 for detailed information on these long-term liabilities.

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|----|---|----|---|
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# Summary Statement of Net Position Total Primary Government As of June 30, 2018 and 2017 (in thousands)

| Assets:   | Total<br>Activities<br>2018 | Total<br>Activities<br>2017 | Total<br>Activities<br>Change |
|---|-----------------------------|-----------------------------|-------------------------------|
| Current and other assets                            | \$ 196,081                  | \$196,249                   | \$ (168)                      |
| Capital Assets, net of depreciation                 | 455,598                     | 445,146                     | 10,452                        |
| Total Assets  | 651,679                     | 641,395                     | 10,284                        |
| Deferred Outflows of Resources:                     |                             |                             |                               |
| Related to Pension                                  | 30,805                      | 18,795                      | 12,010                        |
| Related to OPEB                                     | 447                         |                             | 447                           |
| Total Deferred Outflows of Resources                | 31,252                      | 18,795                      | 12,457                        |
| Total Assets and Deferred Outflows of Resources     | 682,931                     | 660,190                     | 22,741                        |
| Liabilities:  |                             |                             |                               |
| Current Liabilities                                 | 18,388                      | 21,290                      | (2,902)                       |
| Non-Current Liabilities                             | 236,628                     | 223,758                     | 12,870                        |
| Total Liabilities                                   | 255,016                     | 245,048                     | 9,968                         |
| Deferred Inflows of Resources:                      |                             |                             |                               |
| Related to Pension                                  | 2,203                       | 3,952                       | (1,749)                       |
| Related to OPEB                                     | 1,585                       |                             | 1,585                         |
| Total Deferred Inflows of Resources                 | 3,788                       | 3,952                       | (164)                         |
| Total Liabilities and Deferred Inflows of Resources | 258,804                     | 249,000                     | 9,804                         |
| Net Position:                                       |                             |                             |                               |
| Net Investment in Capital Assets                    | 338,049                     | 320,504                     | 17,545                        |
| Restricted  | 111,612                     | 108,138                     | 3,474                         |
| Unrestricted  | (25,534)                    | (17,452)                    | (8,082)                       |
| Total Net Position                                  | <u>\$ 424,127</u>           | <u>\$411,190</u>            | <u>\$ 12,937</u>              |

# Government-wide Financial Statement Analysis- Governmental Activities

*Governmental activities* contributed \$242.3 million to the City's net position, a decrease of \$.4 million from the prior year as shown below in Table 2. As mentioned previously, main contributing factors for the decrease in net position is due to increased fund balances of \$7.3m mostly offset by the restatement of balances an overall change related to the Other Post-Employment Benefits (OPEB) Liability of \$8 million as reported on the Government-Wide Financial Statements.

|   |           |                                   |           |                                  | Tab                             | ole 2       |
|---|-----------|-----------------------------------|-----------|----------------------------------|---------------------------------|-------------|
| Summary of N  | et Po     | osition                           |           |                                  |                                 |             |
| Governmental  | Acti      | vities                            |           |                                  |                                 |             |
| As of June 30, 20                                   | 18 a      | nd 2017                           |           |                                  |                                 |             |
| (in thousa  | nds)      | )                                 |           |                                  |                                 |             |
|   | G         | overnmental<br>Activities<br>2018 | _         | vernmental<br>Activities<br>2017 | Governme<br>Activitie<br>Change | es          |
| Assets:   |           |                                   |           |                                  |                                 |             |
| Current and other assets                            | \$        | 138,161                           | \$        | 139,524                          | \$ (1,                          | 363)        |
| Capital Assets, net of depreciation                 |           | 197,024                           |           | 190,230                          | 6,                              | 794         |
| Total Assets  |           | 335,185                           |           | 329,754                          | 5,                              | 431         |
| Deferred Outflows of Resources:                     |           |                                   |           |                                  |                                 |             |
| Related to Pension                                  |           | 25,906                            |           | 14,531                           | 11.                             | 375         |
| Related to OPEB                                     |           | 402                               |           | -                                |                                 | 402         |
| Total Deferred Outflows of Resources                |           | 26,308                            |           | 14,531                           | 11,                             | 777         |
| Total Assets and Deferred Outflows of Resources     |           | 361,493                           |           | 344,285                          |                                 | 208         |
| Liabilities:  |           |                                   |           |                                  |                                 |             |
| Current Liabilities                                 |           | 7,028                             |           | 8,140                            | (1,                             | 112)        |
| Non-Current Liabilities                             |           | 109,011                           |           | 91,575                           |                                 | 436         |
| Total Liabilities                                   |           | 116,039                           |           | 99,715                           |                                 | 324         |
| Deferred Inflows of Resources:                      |           |                                   |           |                                  |                                 |             |
| Related to Pension                                  |           | 1,747                             |           | 1,904                            | (                               | (157)       |
| Related to OPEB                                     |           | 1,428                             |           | -                                | 1,4                             | 428         |
| Total Deferred Inflows of Resources                 | herendens | 3,175                             |           | 1,904                            | 1,:                             | 271         |
| Total Liabilities and Deferred Inflows of Resources |           | 119,214                           |           | 101,619                          |                                 | 595         |
|   |           |                                   |           |                                  |                                 |             |
| Net Position:                                       |           |                                   |           |                                  |                                 |             |
| Net Investment in Capital Assets                    |           | 197,024                           |           | 190,230                          |                                 | 794         |
| Restricted  |           | 111,611                           |           | 108,098                          |                                 | 513         |
| Unrestricted  | _         | (66,356)                          |           | (55,662)                         | (10,                            |             |
| Total Net Position                                  | <u>\$</u> | 242,279                           | <u>\$</u> | 242,666                          | \$(                             | <u>387)</u> |

The Statement of Activities provides information on the change in net position and includes various categories of revenues and expenses as shown below in Table 3. Governmental activities include the following revenue categories:

Charges for services include charges for administration, charges for community development planning, permits, inspection and other services, developer impact fees, specific police, fire and public works services for which a fee is charged, recreation charges and rents of park property, fines and penalties, various fees and license charges, parking permits, and sales.

Operating and capital grants and contributions include amounts received from federal, state and county governments, as well as private grantors, developers and other donors.

General Revenues include property tax, sales tax and franchise taxes which are amounts collected from the providers of the City's cable, garbage and utilities services. Other taxes include transient occupancy tax, business license tax, and other miscellaneous taxes.

Governmental activities include the following expense categories:

General government functions include legislative and administrative branches of the City: City Council, City Clerk, City Manager, City Attorney, Finance Department, Human Resources and Animal Services. *Community development* functions provide for inspection, permit, code enforcement, as well as housing services. A portion of this fund, the cost recovery section of building services, is an enterprise fund, as it is required to charge fees to cover its costs of services. Both cost recovery and non-cost recovery services for planning and development are part of the General Fund. *Police and Fire* provide emergency services to the community including full range of law enforcement services as well as prevention and extinguishments of fires, medical treatment and transport of the sick and traumatically injured and the rescuing of victims. *Recreation* includes operation of City parks, community centers, recreation classes and services, swimming pools, museum, and landscape assessment districts. *Public works* functions cover the costs for street maintenance, street lights, traffic signals, street signs, building and equipment maintenance, and the Petaluma River turning basin operation.

Governmental Activities Changes:

- Program revenues from Governmental Activities were \$20 million in fiscal year 2018, an increase of \$3.5 million compared to the prior year
  - Charges for Service revenues were up 16% or \$2.2 million from the prior year due to increased State reimbursements related to strike team deployments for wildfire support directly offset by increased expenditures as well as increased impact fees received
  - Capital Grants and Contributions were up by 52% or \$1.2 million due mainly to increased grant payments received for active projects in FY 18
- Property taxes increased by 1.6% or .2 million due to increased assessed valuations
- Sales tax revenues were up by 8.6% or \$1 million due largely to increased activity associated with replacing lost possessions and rebuilding efforts after the wildfires
- Intergovernmental revenues were up by 8.1% or \$.6 million due to increased gas tax revenue from SB1 and increased motor vehicle license fee revenues
- Investment Earnings were up slightly due to rising interest rates
- Other Taxes and Miscellaneous Revenues decreased slightly due to less developer contributions received compared to the prior year
- General Government expenses were up 15.2% or \$.8m due to increased governmental CIP activity as well as increased costs for outside legal services provided during the year
- Community Development expenses were down slightly due to slightly decreased program costs
- Police expenses were down slightly due mostly to decreased salary and benefit costs as a result of vacant positions
- Fire expenses were up due to a combination of increased salary and benefit costs including increased overtime costs due to strike team deployments partially offset by increased revenues/reimbursements
- Public Works expenses were up due to categorization of transfer related items

The chart that follow show the program revenues, general revenues, and expenses by function for all Governmental Activities.

|  |                          |                            | Table      |
|--|--------------------------|----------------------------|------------|
| Summary of Statement of Activi                 | ities and Changes in Net | t Position                 |            |
| Governmen                                      | tal Activities           |                            |            |
| For the Years Ended 、                          | June 30, 2018 and 2017   |                            |            |
| (In tho  | usands)                  |                            |            |
|  |                          | Cavaramantal               |            |
|  | Activities               | Governmental<br>Activities | Percentage |
|  | 2018                     | 2017                       | Change     |
| Revenues:                                      |                          |                            |            |
| Program Revenues                               |                          |                            |            |
| Charges for service                            | \$ 15,504                | \$ 13,290                  | 16.7       |
| Operating grants and contributions             | 1,035                    | 941                        | 10.0       |
| Capital grants and contributions               | 3,480                    | 2,285                      | 52.3       |
| Total program revenue                          | 20,019                   | 16,516                     | 21.2       |
| General Revenues:                              |                          | <u> </u>                   |            |
| Taxes:   |                          |                            |            |
| Property Tax                                   | 10,121                   | 9,961                      | 1.6        |
| Sales Tax                                      | 13,412                   | 12,346                     | 8.6        |
| Franchise Tax                                  | 4,742                    | 4,678                      | 1.49       |
| Intergovernmental/Unrestricted                 | 8,746                    | 8,094                      | 8.1        |
| Other Taxes                                    | 5,578                    | 5,630                      | -0.9       |
| Total Taxes                                    | 42,599                   | 40,709                     | 4.6        |
| Unrestricted Investment Earnings               | 641                      | 309                        | 107.49     |
| Miscellaneous Revenue                          | 3,058                    | 3,421                      | -10.69     |
| Total Revenue                                  | 66,317                   | 60,955                     | 8.89       |
|  |                          |                            |            |
| Expenses:                                      |                          |                            |            |
| General government                             | 6,198                    | 5,381                      | 15.2       |
| Community development                          | 5,467                    | 5,559                      | -1.79      |
| Police   | 17,605                   | 17,858                     | -1.4       |
| Fire   | 14,388                   | 14,303                     | 0.6        |
| Recreation                                     | 2,688                    | 2,702                      | -0.5       |
| Public works                                   | 10,730                   | 8,750                      | 22.69      |
| Total Expenses                                 | 57,076                   | 54,553                     | 4.6        |
| Revenues Over (Under) Expenses                 | 9,241                    | 6,402                      | 44.3       |
| Transfers                                      | 273                      | (479)                      | -157.0     |
| Successor Agency Bond Proceeds                 | 4,736                    | 5,547                      | 100.09     |
| Unfunded Liability Pension Paydown             | (7,490)                  |                            | 100.00     |
| Change in Net Position                         | 6,760                    | 11,470                     | -41.1      |
| Net position-beginning of year                 | 242,666                  | 223,075                    | 8.8        |
| Adjustment Net position-beginning(See Note 1N) | (7,146)                  | 8,121                      |            |
| Net position-end of year                       | <u>\$ 242,280</u>        | <u>\$ 242,666</u>          | -0.2       |

# Government-wide Financial Statement Analysis- Business-type Activities

The *Business-type activities* net position contributed \$181.9 million to the City's net position an increase of \$13.3 million over the prior year as shown below in Table 4. All business-type activities are intended to be fully supported by the fees they charge (including subsidies received for operations, as is the case with the Transit operation).

|   |            |   |                   | Table 4               |  |                       |  |                       |  |                                       |
|---|------------|---|-------------------|-----------------------|--|-----------------------|--|-----------------------|--|---------------------------------------|
| Summary of State                                    | ment of N  | et Position   |                   |                       |  |                       |  |                       |  |                                       |
| Business-ty   | pe Activit | ties  |                   |                       |  |                       |  |                       |  |                                       |
| As of June 30                                       | , 2018 and | 1 2017  |                   |                       |  |                       |  |                       |  |                                       |
| · (in the   | usands)    |   |                   |                       |  |                       |  |                       |  |                                       |
|   |            | Business-type Business-type<br>Activities Activities<br>2018 2017 |                   | Activities Activities |  | Activities Activities |  | Activities Activities |  | Business-type<br>Activities<br>Change |
| Assets:   |            |   |                   |                       |  |                       |  |                       |  |                                       |
| Current and other assets                            | \$         | 57,920  | \$ 56,724         | \$ 1,196              |  |                       |  |                       |  |                                       |
| Capital Assets, net of depreciation                 |            | 258,574   | 254,916           |                       |  |                       |  |                       |  |                                       |
| Total assets  |            | 316,494   | 311,640           |                       |  |                       |  |                       |  |                                       |
| Deferred Outflows of Resources:                     |            |   |                   |                       |  |                       |  |                       |  |                                       |
| Related to Pension                                  |            | 4,900   | 4,264             | 636                   |  |                       |  |                       |  |                                       |
| Related to OPEB                                     |            | 44  | -                 | 44                    |  |                       |  |                       |  |                                       |
| Total Deferred Outflows of Resources                |            | 4,944   | 4,264             | 680                   |  |                       |  |                       |  |                                       |
| Total Assets and Deferred Outflows of Resources     |            | 321,438   | 315,904           | 5,534                 |  |                       |  |                       |  |                                       |
| Liabilities:  |            |   |                   |                       |  |                       |  |                       |  |                                       |
| Current Liabilities                                 |            | 11,360  | 13,149            | (1,789)               |  |                       |  |                       |  |                                       |
| Non-Current Liabilities                             |            | 127,617   | 132,183           | (4,566)               |  |                       |  |                       |  |                                       |
| Total liabilities                                   | <u>.</u>   | 138,977   | 145,332           | (6,355)               |  |                       |  |                       |  |                                       |
| Deferred Inflows of Resources:                      |            |   |                   |                       |  |                       |  |                       |  |                                       |
| Related to Pension                                  |            | 457   | 2,049             | (1,592)               |  |                       |  |                       |  |                                       |
| Related to OPEB                                     |            | 157   |                   | 157                   |  |                       |  |                       |  |                                       |
| Total Deferred Inflows of Resources                 |            | 614   | 2,049             | (1,435)               |  |                       |  |                       |  |                                       |
| Total Liabilities and Deferred Inflows of Resources |            | 139,591   | 147,381           | (7,790)               |  |                       |  |                       |  |                                       |
| Net Position:                                       |            |   |                   |                       |  |                       |  |                       |  |                                       |
| Net Investment in Capital Assets                    |            | 141,025   | 130,274           | 10,751                |  |                       |  |                       |  |                                       |
| Restricted  |            | -   | 40                | (40)                  |  |                       |  |                       |  |                                       |
| Unrestricted  | <u>.</u>   | 40,822  | 38,210            | 2,612                 |  |                       |  |                       |  |                                       |
| Total Net Position                                  | <u>\$</u>  | 181,847   | <u>\$ 168,524</u> | <u>\$ 13,323</u>      |  |                       |  |                       |  |                                       |

The Statement of Activities provides information on the change in net position and includes various categories of revenues and expenses as shown below in Table 5. Business-type activities include the following revenue categories:

Charges for services include usage charges for wastewater and water utilities, water and wastewater connection fees, airport and marina charges for sales, airport and marina leases, rents, and transient parking charges, charges for transit services, and charges for development services.

Operating grants and contributions, and capital grants and contributions include amounts received from federal, state and county governments.

Business-type activity expenses include Airport, Development Services, Marina, Transit, Wastewater, Water and Storm Water activities.

Business-type Activities Changes:

- Program revenues from Business Activities were \$52.2 million in fiscal year 2018, an increase of \$1.8 million compared to the prior year.
  - Charges for Service revenues were up 10.6% or \$4.6 million due to increased revenues in most enterprise funds related to sales and connection fees
  - Operating Grants and Contributions were down by 43.4% or \$2.8 million due to less non-recurring grant funds for a Transit bus purchase in the prior year
  - Airport revenues and expenses increased slightly when compared to the prior year
  - Development Services revenues decreased slightly due to slightly less activity while expenses increased due to the increased pension liability allocation
  - Marina overall net position decreased due to operating at a loss between \$.1m-\$.2 million annually
  - Transit expenses and revenues decreased due to non-recurring grant revenue and associated expenditure for bus purchase that occurred in the prior year
  - Wastewater Utility revenue increased by \$2 million due mainly to increased connection fees received and increased charges for sales of water while expenses decreased due to less CIP activity than prior year and non-recurring debt refinancing costs in FY 17
  - Water Utility revenue increased by \$2.6 million due to increased usage compared to prior year while expenses also increased slightly by \$1.5 million
  - Storm Water Utility expenses decreased compared to prior year due to decreased pension liability allocated to this fund

The chart below shows the program revenues, general revenues, and expenses by function for all business-type activities.

|  |   | a POTAzza a a POTAzza a | Table 5 |  |  |  |  |  |  |
|--|---|-------------------------|---------|--|--|--|--|--|--|
| Summary of Statemer                            | nt and Changes in N   | Net Position            |         |  |  |  |  |  |  |
| Busines  | s-type Activities   |                         |         |  |  |  |  |  |  |
| As of June                                     | 30, 2018 and 2017   |                         |         |  |  |  |  |  |  |
| (in  | thousands)  |                         |         |  |  |  |  |  |  |
|  | Business-type Business-type<br>Activities Activities<br>2018 2017 |                         |         |  |  |  |  |  |  |
| Revenues:                                      |   |                         | Change  |  |  |  |  |  |  |
| Program Revenues                               |   |                         |         |  |  |  |  |  |  |
| Charges for Service                            | \$ 48,508   | \$ 43,878               | 10.6%   |  |  |  |  |  |  |
| Operating Grants and Contributions             | 3,676   | 6,495                   | -43.4%  |  |  |  |  |  |  |
| Capital Grants and Contributions               | -   | -                       | 0.0%    |  |  |  |  |  |  |
| Total Program Revenue                          | 52,184  | 50,373                  | 3.6%    |  |  |  |  |  |  |
|  |   |                         |         |  |  |  |  |  |  |
| General Revenues                               | 700   | 200                     | 454 70/ |  |  |  |  |  |  |
| Unrestricted Investment Earnings               | 720   | 286                     | 151.7%  |  |  |  |  |  |  |
| Miscellaneous Revenue                          |   |                         | 0%      |  |  |  |  |  |  |
| Total Revenue                                  | 52,904  | 50,659                  | 4.4%    |  |  |  |  |  |  |
| Expenses:                                      |   |                         |         |  |  |  |  |  |  |
| Business Type Activities                       |   |                         |         |  |  |  |  |  |  |
| Airport  | 1,754   | 1,692                   | 3.7%    |  |  |  |  |  |  |
| Development Services                           | 1,865   | 1,603                   | 16.3%   |  |  |  |  |  |  |
| Marina   | 367   | 500                     | -26.6%  |  |  |  |  |  |  |
| Transit  | 3,369   | 4,539                   | -25.8%  |  |  |  |  |  |  |
| Wastewater                                     | 16,485  | 23,513                  | -29.9%  |  |  |  |  |  |  |
| Water Utility                                  | 13,808  | 12,289                  | 12.4%   |  |  |  |  |  |  |
| Storm Water                                    | 82  | 666                     | -87.7%  |  |  |  |  |  |  |
| Total Expenses                                 | 37,730  | 44,802                  | -15.8%  |  |  |  |  |  |  |
| Revenues Over (Under) Expenses                 | 15,174  | 5,857                   | 159.1%  |  |  |  |  |  |  |
| Transfers                                      | (273)   | 479                     | -157.0% |  |  |  |  |  |  |
| Changes in Net Position                        | 14,901  | 6,336                   | 135.2%  |  |  |  |  |  |  |
| <b>.</b>                                       | <u></u>   |                         | ·       |  |  |  |  |  |  |
| Net Position - Beginning of year               | 168,524   | 162,188                 | 3.9%    |  |  |  |  |  |  |
| Adjustment Net position-beginning(See Note 1N) | (1,578)   |                         |         |  |  |  |  |  |  |
| Net Position - End of Year                     | <u>\$ 181,847</u>   | <u>\$ 168,524</u>       | 7.9%    |  |  |  |  |  |  |

# FUND FINANCIAL STATEMENT ANALYSIS

In addition to the accrual basis government wide statements described above, the City also maintains financial records at the fund level for budgetary control. Individual funds are generally established to track resources and operating costs for the general fund and other specific programs. The results for governmental funds below differ from the results reported in the government-wide statements since the focus is on current, available resources. The following are the financial results from the governmental funds:

## **Governmental Funds**

The focus of the City of Petaluma's Governmental Funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements.

The major governmental funds include:

General Fund-This fund provides for the basic services which are expected of a local government, including general government, police, fire, recreation, community development and public works. Support for these services is provided by charges for services, fees, taxes, intergovernmental revenues, donations and grants.

HOME/Begin Special Revenue Fund-The federal HOME program was created in 1990 and has provided over \$14.1 million to the City of Petaluma to fund affordable housing on a project-specific basis. The HOME program is administered through the California State Department of Housing and Community Development.

Impact Fee Special Revenue Funds- The sources of revenue for these funds are the various development impact fees collected from developers which are used for the installation or expansion of related infrastructure and affordable housing. These funds are used to account for the impact fees, in the following categories, which are imposed on development in the City:

- Community Facilities
- Library Facility
- Public Facilities
- Fire Suppression
- Storm Drainage
- Housing in-Lieu
- Commercial Linkage
- Parkland Acquisition/Development
- Aquatic Facility
- Police Facility
- Traffic Mitigation
- City Facilities Development

City Capital Project Funds-The City Capital Project Funds account for the capital improvement activities and projects (CIP) which are financed with governmental resources. They include:

- General Government CIP
- Community Development CIP
- Police CIP
- Fire CIP
- Parks and Recreation CIP
- Public Works CIP
- FEMA CIP
- TDA CIP

Redevelopment Special Revenue Funds and Redevelopment Capital Project Fund- The City's Redevelopment Agency (RDA), Petaluma Community Development Commission (PCDC), was activated on December 1, 1975 and adopted the Redevelopment Plan for the Central Business District Project Area (CBD) on September 27, 1976. Pursuant to ABx 1 26 ("AB 26"), approved by Governor Brown on June 28, 2011 and upheld by the California State Supreme Court on December 29, 2011, the Redevelopment agency of the City of Petaluma (Petaluma Community Development Commission) was dissolved on January 31, 2012. The former PCDC is now administered under the name Petaluma Community Development Successor Agency. Please refer to note 15 for a more detailed discussion of the activities and assets and liabilities transferred as of February 1, 2012.

As of June 30, 2018, the City of Petaluma Governmental Funds reported combined ending fund balances of \$128.5 million, an increase of \$7.3 million over fiscal year 2017 as shown in Table 6 below. Total nonspendable reserves are \$.1 million, restricted and committed reserves are \$112.2 million and \$7.5 million respectively. Assigned and unassigned are \$5.4 million and \$3.2 million respectively. As mentioned prior, the main contributing factors to the increase in Governmental Fund Balances is due to increased fund balances due to revenues exceeding expenditures in the Impact Fee, Home/Begin Special Revenue, City Capital Projects Fund and General Funds.

The General Fund is the chief operating fund of the City. At June 30, 2018 total fund balance for the General Fund was \$13.1 million. This is made up of \$.1 million in non-spendable fund balance, \$4.4 million in committed, \$5.4 million in assigned and \$3.2 million in unassigned fund balance. The General Fund's fund balance increased by \$1.6 million during the current fiscal year. This increase is primarily due to increased sales tax considered one time in nature related to replacement and rebuilding efforts after the Sonoma County Wildfires in addition to slightly increased intergovernmental revenues. Lower expenditures due to unfilled positions were also a contributing factor to the overall increase in fund balance.

The fund balance in the City Capital Projects Fund increased by \$2.2 million due to increased CIP transfers and associated revenues received in advance to cover anticipated CIP related costs during FY 19.

The Impact Fees Special Revenue fund balance increased by \$3.4 million mainly due to an increase in activity resulting in increased revenues collected for the purpose of funding future CIP projects.

The fund balances in the Home/Begin fund increased slightly by \$.6m while the Non-Major fund group had as slight decrease in fund balance of \$.5m.

|                                    | Summary of Fund Bala<br>Governmental Fund<br>As of June 30, 2018 and | is                            | Table 6                         |
|------------------------------------|--|-------------------------------|---------------------------------|
| ,<br>                              | (in thousands)   | 2017                          |                                 |
|                                    | Governmental<br>Funds<br>2018  | Governmental<br>Funds<br>2017 | Governmental<br>Funds<br>Change |
| Assets:                            |  |                               |                                 |
| Total assets                       | \$ 134,304   | \$ 126,495                    | \$ 7,809                        |
| Liabilities:                       |  |                               |                                 |
| Total liabilities                  | 5,287  | 4,852                         | 435                             |
| Deferred Inflows of Resources:     |  |                               |                                 |
| Unavailable revenue                | 500  | 409                           | 91                              |
| Total Deferred Inflows             | 500  | 409                           | 91                              |
| Fund Balance:                      |  |                               |                                 |
| Nonspendable                       | 139  | 127                           | 12                              |
| Restricted                         | 112,242  | 108,777                       | 3,465                           |
| Committed                          | 7,551  | 5,200                         | 2,351                           |
| Assigned                           | 5,422  | 5,089                         | 333                             |
| Unassigned                         | 3,163  | 2,041                         | 1,122                           |
| Total fund balance                 | 128,517  | 121,234                       | 7,283                           |
| Total liabilites and fund balances | \$ 134,304   | \$ 126,495                    | \$ 7,809                        |

Governmental Fund revenues increased by approximately \$.6 million over the prior year due to increased taxes, license, permits and fees and intergovernmental revenues offset by a slight decrease in the other revenues.

Governmental Fund expenses increased overall by \$9.3 million over the prior year. This increase is due to increased capital project activity resulting in increased expenditures in the City Capital Project funds.

Table 7 and 8 below show Governmental Fund Revenues by Source and Expenditures by Function.

|                                | Fo |       | enues Classif<br>Government<br>ars ending Ju<br>(in millions o | al F<br>ne 3 | unds<br>0, 2018 a |            |    |          | Table 7    |
|--------------------------------|----|-------|--|--------------|-------------------|------------|----|----------|------------|
|                                |    | FY 20 | 18   |              | FY 20:            | 17         |    | ncrease/ | (Decrease) |
| Revenue by Source              | A  | mount | % of Total   | A            | mount             | % of Total | A  | nount    | Percentage |
| Taxes                          | \$ | 33.85 | 51.1%  | \$           | 32.62             | 53.8%      | \$ | 1.24     | 3.8%       |
| Licenses, permits & fees       |    | 6.95  | 10.5%  |              | 5.80              | 9.6%       |    | 1.14     | 19.7%      |
| Fines, forfeitures & penalties |    | 0.82  | 1.2%   |              | 0.74              | 1.2%       |    | 0.08     | 10.3%      |
| Use of money & property        |    | 2.38  | 3.6%   |              | 2.25              | 3.7%       |    | 0.13     | 5.9%       |
| Intergovernmental              |    | 13.17 | 19.9%  |              | 10.96             | 18.1%      |    | 2,21     | 20.2%      |
| Charges for current services   |    | 8.59  | 13.0%  |              | 7.52              | 12.4%      |    | 1.07     | 14.2%      |
| Other                          | _  | 0.48  | 0.7%   | _            | 0.72              | 1.2%       | _  | (0.24)   | -33.3%     |
| Total Revenues                 | \$ | 66.23 | 100.0%   | \$           | 60.61             | 100.0%     | \$ | 5.63     | 9.3%       |

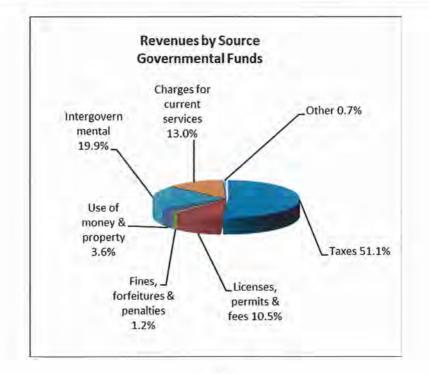
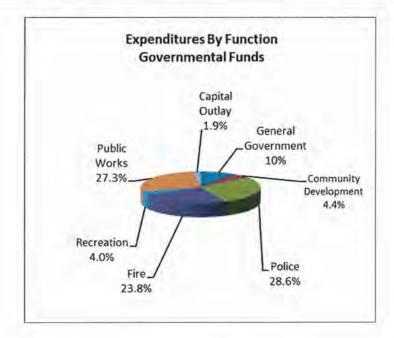


Table 8

# Expenditures Classified by Function Governmental Funds For the Years ending June 30, 2018 and 2017 (in millions of dollars)

| Expenditures by Function | FY 2018 |       |            | FY 2017 |       |            | Increase/(Decrease) |        |            |
|--------------------------|---------|-------|------------|---------|-------|------------|---------------------|--------|------------|
|                          | A       | mount | % of Total | A       | mount | % of Total | Am                  | ount   | Percentage |
| Current:                 |         |       |            |         |       |            |                     |        |            |
| General Government       | \$      | 6.31  | 10.0%      | \$      | 5.90  | 11.0%      | \$                  | 0.41   | 6.9%       |
| Community Development    |         | 2,79  | 4.4%       |         | 2.44  | 4.5%       |                     | 0.35   | 14.5%      |
| Police                   |         | 17.91 | 28.6%      |         | 17.74 | 33.1%      |                     | 0.17   | 0.9%       |
| Fire                     |         | 14.94 | 23.8%      |         | 13.92 | 26.0%      |                     | 1.03   | 7.4%       |
| Recreation               |         | 2.54  | 4.0%       |         | 2.60  | 4.9%       |                     | (0.06) | -2.3%      |
| Public Works             |         | 17.24 | 27.3%      |         | 10.73 | 20.0%      |                     | 6.51   | 60.7%      |
| Capital Outlay           |         | 1.17  | 1.9%       |         | 0.28  | 0.52%      |                     | 0.89   | 317.9%     |
| Total Expenditures       | \$      | 62.90 | 100.0%     | \$      | 53.60 | 100.0%     | \$                  | 9.30   | 17.3%      |



# **Proprietary Funds**

The major proprietary funds include:

Airport Fund- This fund accounts for the daily operation and maintenance of the Petaluma Airport, including capital improvement projects.

Development Services Fund- This fund accounts for the cost recovery services offered by the City for building, development and planning.

Marina Fund- The Marina Fund accounts for the daily operation and maintenance of the Petaluma Marina, including capital improvement projects.

Transit Fund- The Transit Fund accounts for the daily operation and maintenance of the City's bus system and paratransit system, including capital improvement projects.

Waste Water Utility Fund- This fund is part of the Public Works and Utilities Department which provides comprehensive and integrated management of Petaluma's water resources, including the collection and treatment of wastewater. Capital projects are included in this fund.

Water Utility Fund- This fund is part of the Public Works and Utilities Department which provides comprehensive and integrated management of Petaluma's water resources, including the reliable delivery of high quality water. Capital projects are included in this fund.

Storm Water Fund-\_This fund is part of the Public Works and Utilities Department which tracks costs associated with the City's storm drainage system.

As of June 30, 2018, total net position for Proprietary Funds increased by \$4.4 million from the prior year as shown in Table 9 below. Enterprise Funds activity showed total net position for Airport, Wastewater, Water and Storm Water funds up \$.4m, \$12m, \$1m and \$.5m respectively. Marina and Transit funds show slight decreases in fund balance of \$.1m and \$.4m respectively.

Internal Service Funds activity included a decrease in net position of \$9.07 million, due mainly to the paydown of the unfunded pension liability that occurred during Fiscal Year 2018 in the Employee Benefit Fund. More information about the paydown can be found in the notes to the financial statements (Note 3B).

As a reminder, due to the recognition of total net pension liability and other post-employment benefit long term liabilities reported on the Proprietary Fund and Government Wide Financial statements, fund balances for various Proprietary Funds reflect decreased available fund balances. See Note 9 and 10 for detailed information on both long-term liabilities.

| Т | a | b | h | e | C |
|---|---|---|---|---|---|
|   |   | N |   | - | - |

| Summary of Statement of Net Position |  |  |  |  |  |  |
|--------------------------------------|--|--|--|--|--|--|
| Proprietary Funds                    |  |  |  |  |  |  |
| As of June 30, 2018 and 2017         |  |  |  |  |  |  |

(in thousands)

| ·  | Proprietary<br>Funds<br>2018                  | Proprietary<br>Funds<br>2017 | Proprietary<br>Funds<br>Change |  |
|--|---|------------------------------|--------------------------------|--|
| Assets:  |   |                              |                                |  |
| Current assets                                     | \$ 62,900                                     | \$ 71,247                    | \$ (8,347)                     |  |
| Non-current assets                                 | 273,053                                       | 259,850                      | 13,203                         |  |
| Total assets                                       | 335,953                                       | 331,097                      | 4,856                          |  |
| Deferred Outflows of Resources:                    |   |                              |                                |  |
| Related to Pension                                 | 5,539   | 4,718                        | 821                            |  |
| Related to OPEB                                    | 116   |                              | 116                            |  |
| Total Deferred Outflows of Resources               | 5,655   | 4,718                        | 937                            |  |
| Total Assets and Deferred Outflows of Resources    | 341,608                                       | 335,815                      | 5,793                          |  |
| Liabilities:                                       |   |                              |                                |  |
| Current liabilities                                | 14,596  | 16,715                       | (2,119)                        |  |
| Non-current liablities                             | 146,951                                       | 142,129                      | 4,822                          |  |
| Total liabilities                                  | 161,547                                       | 158,844                      | 2,703                          |  |
| Deferred Inflows of Resources:                     |   |                              |                                |  |
| Related to Pension                                 | 516   | 2,266                        | (1,750)                        |  |
| Related to OPEB                                    | 412   |                              | 412                            |  |
| Total Deferred Inflows of Resources                | 928   | 2,266                        | (1,338)                        |  |
| Total Liabilities and Deferred Inflows of Resource | 162,475                                       | 161,110                      | 1,365                          |  |
| Net Position:                                      |   |                              |                                |  |
| Net Investment in Capital Assets                   | 144,990                                       | 132,572                      | 12,418                         |  |
| Restricted for debt service                        | 1   | 40                           | (39)                           |  |
| Unrestricted                                       | 34,142  | 42,091                       | (7,949)                        |  |
| Total Net Position                                 | <u>\$                                    </u> | <u>\$ 174,703</u>            | <u>\$ 4,430</u>                |  |

Proprietary Fund revenues increased by approximately \$3.3 million over the prior year due to increased charges for sales slightly offset by decreased charges for services and non-recurring intergovernmental revenue received in the Transit fund the prior year.

Proprietary Fund expenses increased overall by \$2.6 million over the prior year. This increase is due to increased cost of services compared to the prior year in the Risk and Worker's Compensation Internal Service Funds as well as increased expenditures in the Employee Benefit Fund associated with the paydown of the unfunded pension liability partially offset by decreased interest expense due to the non-recurring payoff and refinance of the 2011 WW Bonds that occurred during the prior fiscal year.

Tables 10 and 11 below show Proprietary Fund Revenues by Source and Expenditures by Function.

| Ta | ab | le | 10 |
|----|----|----|----|
|    | an | 10 | 10 |

# Revenues Classified by Source Proprietary Funds For the Years ending June 30, 2018 and 2017 (in millions of dollars)

| -  | FY 203 | 18   |  | FY 203   | 17   | Increase/(  | Decrease)   |
|----|--------|--|--|--|--|---|---|
| A  | mount  | % of Total   | A  | mount  | % of Total   | Amount  | Percentage  |
| \$ | 42.97  | 69.1%  | \$   | 37.91  | 64.4%  | \$ 5.07   | 13.4%   |
|    | 9.52   | 15.3%  |  | 10.60  | 18.0%  | (1.08)  | -10.2%  |
|    | 1.87   | 3%   |  | 1.70   | 2.9%   | 0.17  | 10.1%   |
|    | 3.68   | 5.9%   |  | 6.50   | 11.0%  | (2.82)  | -43.4%  |
|    | 0.86   | 1.4%   |  | 0.36   | 0.6%   | 0.50  | 140.3%  |
|    | 3.28   | 5.3%   |  | 1.79   | 3.0%   | 1.49  | 83.2%   |
| -  | -      | 0.0%   | 1  | LA.L.  | 0.0%   | - t-  | 0.0%  |
| \$ | 62.18  | 100.0%   | \$   | 58.85  | 100.0%   | \$ 3.33   | 5.6%  |
|    |        | Amount<br>\$ 42.97<br>9.52<br>1.87<br>3.68<br>0.86<br>3.28 | \$ 42.97 69.1%<br>9.52 15.3%<br>1.87 3%<br>3.68 5.9%<br>0.86 1.4%<br>3.28 5.3%<br>0.0% | Amount         % of Total         A           \$         42.97         69.1%         \$           9.52         15.3%         1.87         3%           3.68         5.9%         0.86         1.4%           3.28         5.3% | Amount         % of Total         Amount           \$ 42.97         69.1%         \$ 37.91           9.52         15.3%         10.60           1.87         3%         1.70           3.68         5.9%         6.50           0.86         1.4%         0.36           3.28         5.3%         1.79           -         0.0%         - | Amount         % of Total         Amount         % of Total           \$ 42.97         69.1%         \$ 37.91         64.4%           9.52         15.3%         10.60         18.0%           1.87         3%         1.70         2.9%           3.68         5.9%         6.50         11.0%           0.86         1.4%         0.36         0.6%           3.28         5.3%         1.79         3.0%           -         0.0%         -         0.0% | Amount         % of Total         Amount         % of Total         Amount           \$ 42.97         69.1%         \$ 37.91         64.4%         \$ 5.07           9.52         15.3%         10.60         18.0%         (1.08)           1.87         3%         1.70         2.9%         0.17           3.68         5.9%         6.50         11.0%         (2.82)           0.86         1.4%         0.36         0.6%         0.50           3.28         5.3%         1.79         3.0%         1.49           -         0.0%         -         -         0.0%         - |

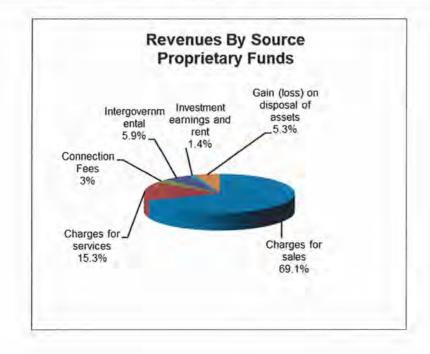
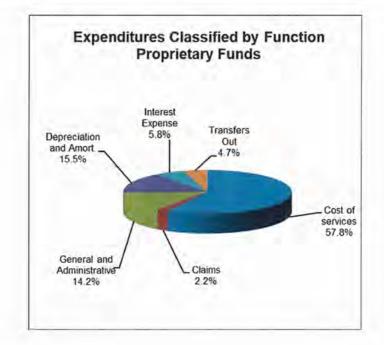


Table 11

# Expenditures Classified by Function Proprietary Funds For the Years ending June 30, 2018 and 2017 (in millions of dollars)

|    | FY 20: | 18   |  | FY 203   | 17  | Increase/  | (Decrease)   |
|----|--------|--|--|--|---|--|--|
| A  | mount  | % of Total   | A  | mount  | % of Total  | Amount   | Percentage   |
| \$ | 30.97  | 57.8%  | \$   | 24.90  | 48.8%   | \$ 6.07  | 24.4%  |
|    | 1.17   | 2.2%   |  | 1.66   | 3,3%  | (0.49)   | -29.7%   |
|    | 7.59   | 14.2%  |  | 8.20   | 16.1%   | (0.61)   | -7.4%  |
|    | 8.30   | 15.5%  |  | 8.01   | 15.7%   | 0.29   | 3.6%   |
|    | 3.09   | 5.8%   |  | 7.54   | 14.8%   | (4.44)   | -58.9%   |
|    | 2.50   | 4.7%   | -  | 0.70   | 1.4%  | 1.80   | 100.0%   |
| \$ | 53.61  | 100.0%   | \$   | 51.00  | 100.0%  | \$ 2.61  | 5.1%   |
|    |        | Amount<br>\$ 30.97<br>1.17<br>7.59<br>8.30<br>3.09<br>2.50 | \$ 30.97 57.8%<br>1.17 2.2%<br>7.59 14.2%<br>8.30 15.5%<br>3.09 5.8%<br>2.50 <u>4.7%</u> | Amount         % of Total         A           \$ 30.97         57.8%         \$           1.17         2.2%         -           7.59         14.2%         -           8.30         15.5%         -           3.09         5.8%         -           2.50 <u>4.7%</u> - | Amount         % of Total         Amount           \$ 30.97         57.8%         \$ 24.90           1.17         2.2%         1.66           7.59         14.2%         8.20           8.30         15.5%         8.01           3.09         5.8%         7.54           2.50         4.7%         0.70 | Amount         % of Total         Amount         % of Total           \$ 30.97         57.8%         \$ 24.90         48.8%           1.17         2.2%         1.66         3.3%           7.59         14.2%         8.20         16.1%           8.30         15.5%         8.01         15.7%           3.09         5.8%         7.54         14.8%           2.50         4.7%         0.70         1.4% | Amount% of TotalAmount% of TotalAmount\$ 30.9757.8%\$ 24.9048.8%\$ 6.071.172.2%1.663.3%(0.49)7.5914.2%8.2016.1%(0.61)8.3015.5%8.0115.7%0.293.095.8%7.5414.8%(4.44)2.504.7%0.701.4%1.80 |



# GENERAL FUND BUGETARY HIGHLIGHTS

The General Fund revenues originally adopted were adjusted at mid-year to reflect anticipated changes in taxes, intergovernmental charges, and charges for services. Expenditures originally adopted were also adjusted during the mid-year budget update to reflect higher projected costs of salaries and benefits and supplies. The increased costs were offset by higher projected revenues.

The General Fund total revenues were above the adopted budget estimates by \$2.5 million, due mainly to increased charges for services directly related to cost reimbursements from Strike Team Deployments to assist in active wildfires. There were also slight increases due to one-time tax revenues and intergovernmental revenues offset partially by decreased fines, forfeitures and penalties revenues. All other revenue categories were very close to budgeted amounts.

The General Fund total expenditures were under budget by \$.3 million due mainly to savings in salaries and benefits from vacant positions as well as lower than anticipated separation costs.

# CAPITAL ASSET AND DEBT ADMINSTRATION

The City of Petaluma's investment in capital assets for its Governmental and Business-Type Activities as of June 30, 2018, equals \$455.5 million (net of accumulated depreciation) as shown below in Table 12. This investment in capital assets includes land, construction in progress, buildings and improvements, vehicles and equipment, and infrastructure. Detailed information about the City's capital assets is contained in Note 5.

The total increase in the City's investment in capital assets, net of depreciation, for the current fiscal year was \$10.4 million or a 2.3% increase (this represents an increase of \$6.8 million in Governmental Activities and a \$3.6 million increase for Business Activities).

Capital asset balances as of June 30, 2018 and 2017 were:

| Table 12<br>Capital Assets<br>(net of depreciation, in millions)<br>as of June 30, 2018 and 2017 |              |              |           |              |               |           |            |           |            |           |
|--|--------------|--------------|-----------|--------------|---------------|-----------|------------|-----------|------------|-----------|
|  | Governmental |              |           | Increase     | Business-type |           |            | Increase  |            |           |
|  |              | Activ        | vities    |              | (Decrease)    |           | Activities |           | (Decrease) |           |
|  |              | 2018         |           | 2017         | % Change      |           | 2018       |           | 2017       | % Change  |
| Land   | \$           | 39.0         | \$        | 38.0         | 3%            | \$        | 10.7       | \$        | 10.7       | 0%        |
| Construction in Process  |              | 53.1         |           | 43.2         | 23%           |           | 31.7       |           | 32.1       | -1%       |
| Bldg and Improv  |              | 9.1          |           | 9.0          | 1%            |           | 15.5       |           | 16.2       | -4%       |
| Vehicle and Equip  |              | 5.0          |           | 3.5          | 44%           |           | 4.0        |           | 4.7        | -15%      |
| Infrastructure   |              | 90.8         |           | 96.5         | <u>-6%</u>    |           | 196.7      |           | 191.2      | <u>3%</u> |
| Totals   | <u>\$</u>    | <u>197.0</u> | <u>\$</u> | <u>190.2</u> | <u>4%</u>     | <u>\$</u> | 258.5      | <u>\$</u> | 254.9      | <u>1%</u> |

At the end of the current fiscal year, the City has no general long-term debt obligation. The Waste Water Fund had \$80 million outstanding in a State Water Resource Control Board loan for the Ellis Creek Recycling Plant and \$23.3 million in outstanding refunded revenue bonds. The Water Utility had \$5.6 million in outstanding revenue bonds. Airport had outstanding debt of \$3.7m for the 2016 Refunding Lease at the end of the fiscal year. Finally, the Marina Fund had a State loan outstanding in the amount of \$6.4 million.

State statutes limit the amount of general obligation debt a governmental entity may issue to 15% of its total assessed valuation. The current debt limitation for the City is \$1.5 billion. At June 30, 2018, the City had no general obligation debt outstanding. Additional information on the City of Petaluma's long-term debt can be found in Note 6 of this report.

Long Term Debt balances as of June 30, 2018 and 2017 were:

| Table 13<br>Governmental Activities Long-Term Debt<br>As of June 30, 2018 and 2017<br>(in millions) |                                 |   |                        |  |  |  |  |  |
|---|---------------------------------|---|------------------------|--|--|--|--|--|
|   | Balance<br><b>June 30, 2018</b> | Balance<br><b>June 30, 2017</b>               | Increase<br>(Decrease) |  |  |  |  |  |
| Compensated Absences  | \$ 3,766                        | <u>\$                                    </u> | <u>\$ 224</u>          |  |  |  |  |  |
| Total Debt  | \$ 3,766                        | \$ 3,542                                      | <u>\$ 224</u>          |  |  |  |  |  |

| · ·   |               |               | Table 14           |  |  |  |  |  |
|---|---------------|---------------|--------------------|--|--|--|--|--|
| Business-Type Activities Long-Term Debt     |               |               |                    |  |  |  |  |  |
| As of June 30, 2018 and 2017                |               |               |                    |  |  |  |  |  |
| (in millions)                               |               |               |                    |  |  |  |  |  |
|   | Balance       | Balance       | Increase           |  |  |  |  |  |
|   | June 30, 2018 | June 30, 2017 | (Decrease)         |  |  |  |  |  |
| 2016 Airport Refunding Lease                | 3,730         | 4,143         | (413)              |  |  |  |  |  |
| 2017 Wastewater Revenue Refunding Bonds     | 23,365        | 23,365        | -                  |  |  |  |  |  |
| 2017 Wastewater Revenue unamortized premium | 865           | 916           | (51)               |  |  |  |  |  |
| WW-CA SWRCB loan                            | 80,032        | 86,324        | (6,292)            |  |  |  |  |  |
| 2012 Water Revenue Refunding Bonds          | 5,597         | 5,934         | (337)              |  |  |  |  |  |
| Marina loan-CA Dept of Boating & Waterways  | 6,390         | 6,337         | 53                 |  |  |  |  |  |
| Compensated Absences                        | 371           | 397           | (26)               |  |  |  |  |  |
| Total Debt                                  | \$ 120,350    | \$ 127,416    | <u>\$ (7,066</u> ) |  |  |  |  |  |

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

After multiple years of financial impacts due to the State of California's fragile budget situation, housing market crash and economic recession, the City is continuing its slow rebound. Significant budget reductions over the past several years have allowed Petaluma to align revenues with expenditures. Significant challenges in the future remain, however, driven by the rising cost of retirement benefits and inadequate revenues.

The City has a diverse economic base that includes residential, retail, and commercial assets. Office and Industrial vacancy rates are at healthy levels and new development of industrial and residential buildings is underway. Petaluma has become a magnet for bay area residents looking for meaningful work and housing options. We would expect property taxes to remain stable next fiscal year. Revenues from sales taxes are also anticipated to remain stable next fiscal year due to the continuation of a stable, growing economy.

There remains, however, a significant long term projected deficit in the General Fund. The City Council has adopted a goal related to achieving fiscal stability and maintaining financial sustainability. Significant work has been done on developing a five-year financial plan and other initiatives to address the long-term deficit.

The City Council held public meetings and adopted a balanced budget for FY 2018-19.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Petaluma's finances for all those with an interest in the government's financial activities. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Corey Garberolio, Finance Director, located at 11 English Street, Petaluma, CA 94952, by phone at 707-778-4357 or by email at cgarberolio@ci.petaluma.ca.us. This document can be found on the City's website at www.cityofpetaluma.net.

## CITY OF PETALUMA

## STATEMENT OF NET POSITION AND STATEMENT OF ACTIVITIES

The purpose of the Statement of Net Position and the Statement of Activities is to summarize the entire City's financial activities and financial position.

The Statement of Net Position reports the difference between the City's total assets, and deferred outflows of resources and the City's total liabilities and deferred inflow, including all the City's capital assets and all its long-term debt. The Statement of Net Position summarizes the financial position of all the City's Business-Type Activities in a single column, and the financial position of all the City's Business-Type Activities in a single columns are followed by a Total column that presents the financial position of the entire City.

The City's Governmental Activities include the activities of its General Fund, along with all its Special Revenue, Capital Projects, Debt Service Funds and Permanent Fund. Since the City's Internal Service Funds service these Funds, their activities are consolidated with Governmental Activities, after eliminating interfund transactions and balances. The City's Business-Type Activities include all its Enterprise Fund activities.

The Statement of Activities reports increases and decreases in the City's net position. It is also prepared on the full accrual basis, which means it includes all the City's revenues and all its expenses, regardless of when cash changes hands. This differs from the modified accrual basis used in the Fund financial statements, which reflect only current assets, current liabilities, available revenues and measurable expenditures.

The Statement of Activities presents the City's expenses first, listed by program, and follows these with the expenses of its business-type activities. Program revenues—that is, revenues which are generated directly by these programs—are then deducted from program expenses to arrive at the net expense of each governmental and business-type program. The City's general revenues are then listed in the Governmental Activities or Business-type Activities column, as appropriate, and the Change in Net Position is computed and reconciled with the Statement of Net Position.

Both these Statements include the financial activities of the City, the City of Petaluma Public Financing Corporation, and the Petaluma Public Financing Authority, which are legally separate but are component units of the City because they are controlled by the City, which is financially accountable for the activities of these entities.



#### CITY OF PETALUMA STATEMENT OF NET POSITION JUNE 30, 2018

|  | Governmental<br>Activities            | Business-Type<br>Activities | Total                      |
|--|---------------------------------------|-----------------------------|----------------------------|
| ASSETS   |                                       |                             |                            |
| Cash and investments (Note 2)<br>Restricted cash and investments (Note 2)<br>Receivables:  | \$76,677,469                          | \$43,818,985<br>934         | \$120,496,454<br>934       |
| Accounts, net  | 1,963,962                             | 4,738,700                   | 6,702,662                  |
| Interest   | 362,942                               | (00.101                     | 362,942                    |
| Intergovernmental<br>Internal balances (Note 3D)   | 6,236,203<br>(8,137,006)              | 688,124<br>8,137,006        | 6,924,327                  |
| Inventories (Note 1F)  | 41,039                                | 529,756                     | 570,795                    |
| Deposits and prepaid items   | 131,407                               | 6,875                       | 138,282                    |
| Non-current deposits<br>Loans receivable (Note 4)  | 47,744,946                            |                             | 47,744,946                 |
| Interest receivable related to loans receivable (Note 4)   | 13,139,479                            |                             | 13,139,479                 |
| Capital assets (Note 5):   | 02 122 002                            | 40 407 041                  | 124 560 042                |
| Non-depreciable<br>Depreciable, net  | 92,133,002<br>104,891,208             | 42,427,941<br>216,145,588   | 134,560,943<br>321,036,796 |
| Total Assets   | 335,184,651                           | 316,493,909                 | 651,678,560                |
| DEFERRED OUTFLOWS OF RESOURCES   |                                       |                             |                            |
| Related to pension (Note 9)<br>Related to OPEB (Note 10)   | 25,906,003<br>402,441                 | 4,899,352<br>44,269         | 30,805,355<br>446,710      |
| Total assets and deferred outflows of resources  | 361,493,095                           | 321,437,530                 | 682,930,625                |
| LIABILITIES  |                                       |                             | 002,550,025                |
| Accounts payable and accrued liabilities   | 2,763,422                             | 2,389,698                   | 5,153,120                  |
| Wages payable  | 801,838                               | 2,383,098                   | 801,838                    |
| Interest payable   |                                       | 589,193                     | 589,193                    |
| Unearned revenue<br>Refundable deposits  | 37,257<br>292,406                     | 588,295                     | 37,257<br>880,701          |
| Claims payable (Note 12):  | 292,400                               | 566,295                     | 880,701                    |
| Due within one year  | 2,508,212                             |                             | 2,508,212                  |
| Due in more than one year<br>Compensated absences (Note 1G):   | 5,317,717                             |                             | 5,317,717                  |
| Due within one year  | 625,144                               | 185,413                     | 810,557                    |
| Due in more than one year  | 3,766,057                             | 370,714                     | 4,136,771                  |
| Net pension liability, due in more than one year (Note 9)<br>OPEB liability, due in more than one year (Note 10)<br>Long-term debt (Note 6): | 85,743,172<br>14,183,770              | 13,313,965<br>1,560,230     | 99,057,137<br>15,744,000   |
| Due within one year  |                                       | 7,607,199                   | 7,607,199                  |
| Due in more than one year  | · · · · · · · · · · · · · · · · · · · | 112,372,061                 | 112,372,061                |
| Total Liabilities  | 116,038,995                           | 138,976,768                 | 255,015,763                |
| DEFERRED INFLOWS OF RESOURCES  | 1 746 605                             | 456 705                     | 2 202 400                  |
| Related to pension (Note 9)<br>Related to OPEB (Note 10)   | 1,746,695<br>1,427,926                | 456,795<br>157,074          | 2,203,490<br>1,585,000     |
| Total Liabilities and Deferred Inflows of Resources  | 119,213,616                           | 139,590,637                 | 258,804,253                |
| NET POSITION (Note 8)  |                                       |                             |                            |
| Net investment in capital assets<br>Restricted for:  | 197,024,210                           | 141,024,513                 | 338,048,723                |
| Special projects:  |                                       |                             |                            |
| CDBG   | 1,205,081                             |                             | 1,205,081                  |
| HOME/BEGIN   | 21,468,964                            |                             | 21,468,964                 |
| Redevelopment low/ moderate income housing<br>Impact fees  | 28,966,577<br>52,942,610              |                             | 28,966,577<br>52,942,610   |
| Grants   | 2,294,522                             |                             | 2,294,522                  |
| Gas tax  | 684,855                               |                             | 684,855                    |
| Public safety  | 680,606                               |                             | 680,606                    |
| Landscape Assessment Districts   | 429,397                               |                             | 429,397                    |
| Street maintenance   | 1,958,245                             |                             | 1,958,245                  |
| Transient Occupancy Tax<br>Debt service  | 955,813                               | 934                         | 955,813<br>934             |
| Permanent Nonexpendable  | 24,333                                |                             | 24,333                     |
| Total Restricted   | 111,611,003                           | 934                         | 111,611,937                |
| Unrestricted   | (66,355,734)                          | 40,821,446                  | (25,534,288)               |
| Total Net Position   | \$242,279,479                         | \$181,846,893               | \$424,126,372              |
| <b>6</b> i   | · · · · · · · · · · · · · · · · · · · |                             |                            |

#### CITY OF PETALUMA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

|                                |              |               |              | Program Revenue | S             |              |
|--------------------------------|--------------|---------------|--------------|-----------------|---------------|--------------|
|                                |              | Indirect      |              | Operating       | Capital       |              |
|                                |              | Expense       | Charges for  | Grants and      | Grants and    |              |
| Functions/Programs             | Expenses     | Allocation    | Services     | Contributions   | Contributions | Total        |
| Governmental Activities:       |              |               |              |                 |               |              |
| General government             | \$8,464,414  | (\$2,266,488) | \$2,966,888  |                 |               | \$2,966,888  |
| Community development          | 4,998,077    | 469,128       | 2,996,499    | \$332,791       |               | 3,329,290    |
| Police                         | 17,604,990   | 1,346         | 256,208      | 702,498         |               | 958,706      |
| Fire                           | 14,387,561   |               | 3,852,301    |                 |               | 3,852,301    |
| Parks and recreation           | 2,670,363    | 17,622        | 2,181,328    |                 |               | 2,181,328    |
| Public works                   | 10,626,639   | 102,752       | 3,250,494    |                 | \$3,480,555   | 6,731,049    |
|                                |              |               |              |                 |               |              |
| Total Governmental Activities  | 58,752,044   | (1,675,640)   | 15,503,718   | 1,035,289       | 3,480,555     | 20,019,562   |
| Business-type Activities:      |              |               |              |                 |               |              |
| Airport                        | 1,663,192    | 90,794        | 1,893,407    | 195,309         |               | 2,088,716    |
| Development services           | 1,739,109    | 125,820       | 1,858,577    |                 |               | 1,858,577    |
| Marina                         | 329,630      | 37,313        | 247,175      |                 |               | 247,175      |
| Transit                        | 3,271,218    | 98,415        | 292,762      | 2,661,233       |               | 2,953,995    |
| Wastewater utility             | 15,788,637   | 695,562       | 26,994,955   | 761,234         |               | 27,756,189   |
| Water utility                  | 13,200,040   | 607,622       | 17,221,574   | 58,502          |               | 17,280,076   |
| Storm water                    | 62,277       | 20,114        | 3            |                 |               | 3            |
| Total Business-type Activities | 36,054,103   | 1,675,640     | 48,508,453   | 3,676,278       |               | 52,184,731   |
| Total                          | \$94,806,147 |               | \$64,012,171 | \$4,711,567     | \$3,480,555   | \$72,204,293 |

General revenues: Taxes: Property taxes

Sales taxes

- Franchise tax
- Other taxes

Intergovernmental, unrestricted

Unrestricted investment earnings Miscellaneous

Transfers (Note 3C)

Total general revenues and transfers

Change in Net Position before Special Item

#### SPECIAL ITEM

Transfer in from Successor Agency (Note 1P) Pension unfunded liability pay down (Note 1P)

Change in Net Position

Net Position-Beginning, as adjusted (Note 1N)

Net Position-Ending

|   | (Expense) Revenue a<br>nanges in Net Positior |   |
|---|---|---|
| Governmental  | Business-type                                 | <b>m</b> . 1  |
| Activities  | Activities                                    | Total   |
| (\$3,231,038)   |   | (\$3,231,038)   |
| (2,137,915)   |   | (2,137,915)   |
| (16,647,630)  |   | (16,647,630)  |
| (10,535,260)  |   | (10,535,260)  |
| (506,657)   |   | (506,657)   |
| (3,998,342)   |   | (3,998,342)   |
| (37,056,842)  |   | (37,056,842)  |
|   | \$334,730                                     | 334,730   |
|   | (6,352)                                       | (6,352)   |
|   | (119,768)                                     | (119,768)   |
|   | (415,638)                                     | (415,638)   |
|   | 11,271,990                                    | 11,271,990  |
|   | 3,472,414                                     | 3,472,414   |
|   | (82,388)                                      | (82,388)  |
|   | 14,454,988                                    | 14,454,988  |
| (37,056,842)  | 14,454,988                                    | (22,601,854)  |
| 10,120,512<br>13,412,360<br>4,741,131<br>5,577,756<br>8,746,222 |   | 10,120,512<br>13,412,360<br>4,741,131<br>5,577,756<br>8,746,222 |
| 641,094   | 719,743                                       | 1,360,837   |
| 3,058,231   | , 19,, 10                                     | 3,058,231   |
| 273,382   | (273,382)                                     |   |
| 46,570,688  | 446,361                                       | 47,017,049  |
| 9,513,846   | 14,901,349                                    | 24,415,195  |
| 4,736,219   |   | 4,736,219   |
| (7,490,284)   |   | (7,490,284)   |
| 6,759,781   | 14,901,349                                    | 21,661,130  |
| 235,519,698   | 166,945,544                                   | 402,465,242   |
| \$242,279,479   | \$181,846,893                                 | \$424,126,372   |

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### FUND FINANCIAL STATEMENTS

The funds described below were determined to be Major Funds by the City in fiscal 2018. Individual non-major funds may be found in the Supplemental Section.

#### **GENERAL FUND**

The General Fund is used to account for resources traditionally associated with government, which are not required legally, or by sound financial management, to be accounted for in another fund.

#### **HOME/BEGIN SPECIAL REVENUE FUND**

The HOME/Begin Special Revenue Fund is used to account for federal grants received under the Housing and Community Development Act of 1974. The money is used for specific programs, which provide housing to people with low and moderate income.

#### IMPACT FEES SPECIAL REVENUE FUND

This fund is used to account for fees received from local development projects, which are used for the construction of major public improvements, provided assistance to low income people in the community, and for the acquisition, development, and enhancement of neighborhood and community parks.

## SUCCESSOR HOUSING SPECIAL REVENUE FUND

This fund was established to account for the collection of property tax increment related to the dissolution of the former Petaluma Community Development Commission (PCDC) and its related project areas. This fund is used for loan repayments and activities related to the assets assumed by the City as Successor Agency as well as housing activities of the former PCDC.

#### CITY CAPITAL PROJECTS FUND

This fund accounts for the collection of resources and the related expenditure on acquisition and construction of major capital improvement projects in the City, other than those accounted for in proprietary funds.

# CITY OF PETALUMA GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2018

|   | General              | HOME/ Begin<br>Special Revenue | Impact<br>Fees<br>Special Revenue |
|---|----------------------|--------------------------------|-----------------------------------|
| ASSETS  |                      |                                |                                   |
| Cash and investments (Note 2)<br>Receivables:   | \$11,056,070         | \$752,406                      | \$42,178,272                      |
| Accounts, net   | 1,347,408            |                                |                                   |
| Interest  | 362,942<br>3,163,097 |                                |                                   |
| Intergovernmental<br>Due from other funds (Note 3A)   | 563,458              |                                |                                   |
| Inventories   | 13,405               |                                |                                   |
| Deposits and prepaid items  | 26,028               |                                |                                   |
| Loans receivable (Note 4)   | 49,375               | 15,293,228                     | 9,599,458                         |
| Interest receivable related to loans receivable (Note 4)<br>Advances to other funds (Note 3B) | 25,790               | 5,423,330                      | 696,031<br>561,292                |
| Total Assets  | \$16,607,573         | \$21,468,964                   | \$53,035,053                      |
| LIABILITIES   |                      |                                |                                   |
| Accounts payable and accrued liabilities  | \$2,011,093          |                                | \$10,143                          |
| Wages payable   | 801,838              |                                |                                   |
| Unearned revenue  | 37,257               |                                |                                   |
| Refundable deposits<br>Advances from other funds (Note 3B)                                    | 229,781              |                                |                                   |
| Total Liabilities   | 3,079,969            |                                | 10,143                            |
| DEFERRED INFLOWS OF RESOURCES   |                      |                                |                                   |
| Unavailable revenue - accounts receivable   | 401,748              |                                | 82,300                            |
| Total Deferred Inflows of Resources   | 401,748              |                                | 82,300                            |
| FUND BALANCES (Note 8):   |                      |                                |                                   |
| Fund balance<br>Nonspendable<br>Restricted  | 114,598              | \$21,468,964                   | 52,942,610                        |
| Committed   | 4,426,112            |                                | - ,- ,, ,                         |
| Assigned  | 5,422,325            |                                |                                   |
| Unassigned  | 3,162,821            | <b></b>                        |                                   |
| Total Fund Balances   | 13,125,856           | 21,468,964                     | 52,942,610                        |
| Total Liabilities, Deferred Inflows of  |                      |                                |                                   |
| Resources and Fund Balances   | \$16,607,573         | \$21,468,964                   | \$53,035,053                      |
|   |                      |                                |                                   |

| Successor<br>Housing<br>Special Revenue | City<br>Capital Projects | Non-Major<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|--------------------------|------------------------------------|--------------------------------|
|   |                          |                                    |                                |
| \$143,094                               | \$2,406,606              | \$7,197,850                        | \$63,734,298                   |
| 260                                     | 16,946                   | 556,378                            | 1,920,992<br>362,942           |
|   | 2,496,698                | 576,408                            | 6,236,203<br>563,458           |
|   | 1,444                    |                                    | 13,405<br>27,472               |
| 00.070.005                              | 1,444                    | <b>734</b> 000                     |                                |
| 22,078,885                              |                          | 724,000                            | 47,744,946                     |
| 6,812,035                               |                          | 182,293                            | 13,139,479                     |
|   |                          |                                    | 561,292                        |
| \$29,034,274                            | \$4,921,694              | \$9,236,929                        | \$134,304,487                  |
|   |                          |                                    |                                |
| \$7,437                                 | \$250,192                | \$346,507                          | \$2,625,372                    |
|   |                          |                                    | 801,838                        |
|   |                          |                                    | 37,257                         |
| 60,000                                  | 2,625                    |                                    | 292,406                        |
| ,                                       | 1,530,563                |                                    | 1,530,563                      |
| 67,437                                  | 1,783,380                | 346,507                            | 5,287,436                      |
| <u> </u>                                |                          |                                    |                                |
| 260                                     | 13,148                   | 2,356                              | 499,812                        |
| 260                                     | 13,148                   | 2,356                              | 499,812                        |
|   |                          |                                    |                                |
|   |                          | 24,333                             | 138,931                        |
| 28,966,577                              |                          | 8,863,733                          | 112,241,884                    |
| _0,00,077                               | 3,125,166                | 5,000,700                          | 7,551,278                      |
|   | 3,123,100                |                                    | 5,422,325                      |
|   |                          |                                    | 3,162,821                      |
| 28,966,577                              | 3,125,166                | 8,888,066                          | 128,517,239                    |
|   |                          |                                    |                                |
| \$29,034,274                            | \$4,921,694              | \$9,236,929                        | \$134,304,487                  |



#### CITY OF PETALUMA Reconciliation of the GOVERNMENTAL FUNDS -- BALANCE SHEET with the STATEMENT OF NET POSITION JUNE 30, 2018

| Total fund balances reported on the governmental funds balance sheet   | \$128,517,239 |
|--|---------------|
| Amounts reported for Governmental Activities in the Statement of Net Position<br>are different from those reported in the Governmental Funds above because of the following:   |               |
| CAPITAL ASSETS<br>Capital assets used in Governmental Activities are not current assets or financial resources and<br>therefore are not reported in the Governmental Funds.  | 193,059,631   |
| ALLOCATION OF INTERNAL SERVICE FUND NET POSITION<br>Internal service funds are not governmental funds. However, they are used by management to<br>charge the costs of certain activities, such as insurance and central services and maintenance<br>to individual governmental funds. The net current assets of the Internal Service Funds are therefore |               |
| included in Governmental Activities in the Statement of Net Position.  | (2,714,236)   |
| ACCRUAL OF NON-CURRENT REVENUES AND EXPENSES<br>Revenues which are deferred on the Fund Balance Sheets because they are not available currently<br>are taken into revenue in the Statement of Activities.  | 499,812       |
| LONG-TERM ASSETS AND LIABILITIES<br>The assets and liabilities below are not due and payable in the current period and therefore are not<br>reported in the Funds:   |               |
| Compensated absences   | (4,159,973)   |
| Net Pension liability  | (84,006,568)  |
| Deferred outflows related to pension   | 25,266,957    |
| Deferred inflows related to pension  | (1,687,113)   |
| OPEB obligation  | (11,653,709)  |
| Deferred outflows related to OPEB  | 330,655       |
| Deferred inflows related to OPEB   | (1,173,216)   |
| NET POSITION OF GOVERNMENTAL ACTIVITIES  | \$242,279,479 |

#### CITY OF PETALUMA GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2018

|   | General      | HOME/ Begin<br>Special Revenue | Impact<br>Fees<br>Special Revenue |
|---|--------------|--------------------------------|-----------------------------------|
| REVENUES                                    |              |                                |                                   |
| Taxes                                       | \$29,134,836 |                                |                                   |
| Licenses, permits and fees                  | 1,118,832    |                                | \$5,827,661                       |
| Fines, forfeitures, and penalties           | 653,834      |                                |                                   |
| Use of money and property                   | 563,087      | \$557,513                      | 650,154                           |
| Intergovernmental                           | 6,356,326    |                                |                                   |
| Charges for current services                | 7,934,241    |                                | 116,553                           |
| Other                                       | 47,989       | <u></u>                        | 13,530                            |
| Total Revenues                              | 45,809,145   | 557,513                        | 6,607,898                         |
| EXPENDITURES                                |              |                                |                                   |
| Current:                                    |              |                                |                                   |
| General government                          | 5,790,651    |                                |                                   |
| Community development                       | 879,733      |                                | 513,904                           |
| Police                                      | 17,187,644   |                                | 166                               |
| Fire  | 14,848,580   |                                | 195                               |
| Parks and recreation                        | 1,639,101    |                                | 38,586                            |
| Public works                                | 3,950,089    |                                | 70,697                            |
| Capital outlay                              | 163,351      |                                |                                   |
| Total Expenditures                          | 44,459,149   |                                | 623,548                           |
| EXCESS (DEFICIENCY) OF REVENUES             |              |                                |                                   |
| OVER EXPENDITURES                           | 1,349,996    | 557,513                        | 5,984,350                         |
| OTHER FINANCING SOURCES (USES)              |              |                                |                                   |
| Transfers in (Note 3C)                      | 1,693,212    |                                |                                   |
| Transfers (out) (Note 3C)                   | (1,380,053)  |                                | (7,342,101)                       |
| Total Other Financing Sources (Uses)        | 313,159      |                                | (7,342,101)                       |
| NET CHANGE IN FUND BALANCES                 |              |                                |                                   |
| BEFORE SPECIAL ITEM                         | 1,663,155    | 557,513                        | (1,357,751)                       |
| SPECIAL ITEM                                |              |                                |                                   |
| Transfer in from Successor Agency (Note 1P) |              |                                | 4,736,219                         |
| NET CHANGE IN FUND BALANCES                 | 1,663,155    | 557,513                        | 3,378,468                         |
| BEGINNING FUND BALANCES                     | 11,462,701   | 20,911,451                     | 49,564,142                        |
| ENDING FUND BALANCES                        | \$13,125,856 | \$21,468,964                   | \$52,942,610                      |

| Successor<br>Housing<br>Special Revenue | City<br>Capital Projects | Non-Major<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|--------------------------|------------------------------------|--------------------------------|
|   |                          | \$4,716,923                        | \$33,851,759                   |
|   |                          | \$4,710,925                        | 6,946,493                      |
|   |                          | 162,079                            | 815,913                        |
| \$341,812                               | \$25,104                 | 233,240                            | 2,370,910                      |
| · · · · · · · · · · · · · · · · · · ·   | 3,287,620                | 3,528,432                          | 13,172,378                     |
| 29,078                                  | 60,887                   | 445,444                            | 8,586,203                      |
|   | -                        | 420,993                            | 482,512                        |
| 270.800                                 | 2 272 (11                | 0 507 111                          | (( ))( 1/8                     |
| 370,890                                 | 3,373,611                | 9,507,111                          | 66,226,168                     |
|   | 518,473                  |                                    | 6,309,124                      |
| 443,096                                 | 010,110                  | 949,858                            | 2,786,591                      |
| ,                                       |                          | 725,111                            | 17,912,921                     |
|   | 37,600                   | 55,320                             | 14,941,695                     |
|   | 450,837                  | 406,733                            | 2,535,257                      |
|   | 10,328,769               | 2,889,894                          | 17,239,449                     |
|   | 1,003,918                | 4,736                              | 1,172,005                      |
| 443,096                                 | 12,339,597               | 5,031,652                          | 62,897,042                     |
| (72,206)                                | (8,965,986)              | 4,475,459                          | 3,329,126                      |
| 100,000                                 | 11,151,844               | 1,740,672                          | 14,685,728                     |
|   | (30,469)                 | (6,714,723)                        | (15,467,346)                   |
| 100,000                                 | 11,121,375               | (4,974,051)                        | (781,618)                      |
| 27,794                                  | 2,155,389                | (498,592)                          | 2,547,508                      |
|   |                          |                                    | 4,736,219                      |
| 27,794                                  | 2,155,389                | (498,592)                          | 7,283,727                      |
| 28,938,783                              | 969,777                  | 9,386,658                          | 121,233,512                    |
| \$28,966,577                            | \$3,125,166              | \$8,888,066                        | \$128,517,239                  |

#### CITY OF PETALUMA Reconciliation of the NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS with the STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Position of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

|  | NET CHANGE IN FUND BALANCES | - TOTAL GOVERNMENTAL FUNDS | \$7,283,727 |
|--|-----------------------------|----------------------------|-------------|
|--|-----------------------------|----------------------------|-------------|

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

#### CAPITAL ASSETS TRANSACTIONS

| Governmental Funds report capital outlays as expenditures. However,                       |             |
|---|-------------|
| in the Statement of Activities the cost of those assets is capitalized and allocated over |             |
| their estimated useful lives and reported as depreciation expense.                        |             |
| Capitalized expenditures are therefore added back to fund balance                         | 12,739,938  |
| Depreciation expense is deducted from the fund balance                                    | (7,600,651) |
| (Depreciation expense is net of internal service fund depreciation                        |             |
| of \$524,594 which has already been allocated to serviced funds)                          |             |
| Loss on disposal of capital assets is deducted from fund balance                          | (12,019)    |

### ACCRUAL OF NON-CURRENT ITEMS

| The amounts below included in the Statement of Activities do not provide or (require) the use of |           |
|--|-----------|
| current financial resources and therefore are not reported as revenue or expenditures in         |           |
| governmental funds (net change):   |           |
| Unavailable revenue  | 90,700    |
| Compensated absences   | (155,286) |
| OPEB obligation, and deferred outflows and inflows of resources                                  | (707,105) |
| Net pension liability, and deferred outflows and inflows of resources                            | 1,454,570 |
|  |           |

## ALLOCATION OF INTERNAL SERVICE FUND ACTIVITY

| Internal Service Funds are used by management to charge the costs of certain activities, |             |
|--|-------------|
| such as equipment acquisition, maintenance, and insurance to individual funds.           |             |
| The portion of the net revenue (expense) of these Internal Service Funds arising out     |             |
| of their transactions with governmental funds is reported with governmental activities,  |             |
| because they service those activities.   |             |
| Change in Net Position - All Internal Service Funds                                      | (6,334,093) |
| CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES  | \$6,759,781 |

#### MAJOR PROPRIETARY FUNDS

Proprietary funds account for City operations financed and operated in a manner similar to a private business enterprise. The intent of the City is that the cost of providing goods and services be financed primarily through user charges.

#### AIRPORT FUND

This fund accounts for the daily operation and maintenance of the Petaluma Airport, including capital improvements.

#### **DEVELOPMENT SERVICES FUND**

This fund accounts for cost recovery services, including building services, development services and planning services provided to developers, where fees charged are required to cover costs of providing services.

#### MARINA FUND

This fund accounts for the daily operation and maintenance of the Petaluma Marina, structural and equipment improvements, and planning and implementing promotional campaigns.

#### TRANSIT FUND

This fund is used to account for the operation of City's transit services.

#### WASTEWATER UTILITY FUND

This fund is part of the Water Resources and Conservation Department, which provides comprehensive and integrated management of Petaluma's water resources, including collection and treatment of wastewater.

#### WASTEWATER RATE STABILIZATION FUND

This fund is used for the purpose of debt service calculations. The Financial Plan uses money from the Rate Stabilization fund to help meet the debt service coverage requirements.

#### WATER UTILITY FUND

This fund is part of the Water Resources and Conservation Department, which provides comprehensive and integrated management of Petaluma's water resources, including reliable delivery of high quality water.

#### **STORM WATER FUND**

The Storm Water Utility was set up to track costs associated with the City's storm drainage system. Some examples of these costs include maintenance, monitoring, ground water and drinking water protection, infrastructure management, code development and enforcement, drainage system inspection and regulation, and floodplain management.

#### CITY OF PETALUMA PROPRIETARY FUNDS STATEMENT OF NET POSITION JUNE 30, 2018

|  | B                           | usiness-type Activitie         | s-Enterprise Funds                    |                           |
|--|-----------------------------|--------------------------------|---------------------------------------|---------------------------|
| -  |                             |                                |                                       |                           |
|  | Airport                     | Development<br>Services        | Marina                                | Transit                   |
| ASSETS   |                             |                                |                                       |                           |
| Current Assets:<br>Cash and investments (Note 2)<br>Cash and investments with fiscal agents (Note 2)<br>Receivables:   | \$1,601,249                 | \$1,548,889                    | \$13,263                              |                           |
| Accounts, net<br>Intergovernmental<br>Interest   | 88,840<br>3,997             |                                | 20,158                                | \$6,851<br>548,728        |
| Inventories (Note 1F)  | 53,230                      |                                | 5,031                                 | 83,647                    |
| Deposits and prepaid items   |                             |                                | ······                                |                           |
| Total Current Assets   | 1,747,316                   | 1,548,889                      | 38,452                                | 639,226                   |
| Non-Current Assets:<br>Advance to other funds (Note 3B)<br>Capital assets (Note 5):<br>Nondepreciable  | 4,536,642                   | 280 (28                        | 5 024 455                             | 1,022,340                 |
| Depreciable<br>Less: accumulated depreciation  | 18,948,586<br>(11,616,206)  | 380,638<br>(356,272)           | 5,034,455<br>(3,529,758)              | 10,189,184<br>(4,816,108) |
| Total Non-current Assets   | 11,869,022                  | 24,366                         | 1,504,697                             | 6,395,416                 |
| Total Assets   | 13,616,338                  | 1,573,255                      | 1,543,149                             | 7,034,642                 |
| DEFERRED OUTFLOWS OF RESOURCES<br>Related to pension (Note 9)<br>Related to OPEB (Note 10)   | 13,010,556                  | 532,539<br>11,972              |                                       | 213,015                   |
| Total Assets and Deferred Outflows of Resources  | 13,616,338                  | 2,117,766                      | 1,543,149                             | 7,247,657                 |
| LIABILITIES  | 10,010,000                  |                                |                                       | 1,217,007                 |
| Current Liabilities:<br>Accounts payable and accrued liabilities<br>Interest payable<br>Due to other funds (Note 3A)<br>Refundable deposits<br>Claims payable, due within one year (Note 12)   | 47,634<br>16,847<br>142,662 | 70,208<br>186,193              | 10,830<br>33,495<br>373,525<br>14,535 | 180,058<br>189,933        |
| Compensated absences, due within one year (Note 12)<br>Long-term debt, due within one year (Note 6)  | 11,313<br>424,000           | 18,457                         | 399<br>392,310                        | 3,011                     |
| Total Current Liabilities  | 642,456                     | 274,858                        | 825,094                               | 373,002                   |
| Non-Current liabilities:<br>Claims payable, due in more than one year (Note 12)<br>Compensated absences, due in more than one year (Note 1G)<br>Advance from other funds (Note 3B)<br>Net pension liability (Note 9)<br>OPEB liability (Note 10) | 16,481                      | 49,234<br>1,447,170<br>421,939 | 1,208                                 | 7,712<br>578,868          |
| Long-term debt, due in more than one year (Note 6)   | 3,306,000                   |                                | 5,997,934                             |                           |
| Total Non-current Liabilities  | 3,322,481                   | 1,918,343                      | 5,999,142                             | 586,580                   |
| Total Liabilities  | 3,964,937                   | 2,193,201                      | 6,824,236                             | 959,582                   |
| DEFERRED INFLOWS OF RESOURCES<br>Related to pension (Note 9)<br>Related to OPEB (Note 10)  |                             | 49,652<br>42,478               |                                       | 19,861                    |
| Total Liabilities and Deferred Inflows of Resources  | 3,964,937                   | 2,285,331                      | 6,824,236                             | 979,443                   |
| -<br>NET POSITION (NOTE 8):  |                             |                                |                                       |                           |
| Net investment in capital assets<br>Restricted for debt service  | 8,139,022                   | 24,366                         | (2,455,303)                           | 6,395,416                 |
| Unrestricted   | 1,512,379                   | (191,931)                      | (2,825,784)                           | (127,202)                 |
| Total Net Position   | \$9,651,401                 | (\$167,565)                    | (\$5,281,087)                         | \$6,268,214               |

Some amounts reported for business-type activities in the statement of net position are different because certain internal service fund assets and liabilities are included with business type activities Equipment Replacement (BA) Fund is completely allocated to the business-type activities

| astewater<br>Utility                          | Wastewater<br>Rate Stabilization | Water Utility                                | Storm Water      | Total  | Activities-<br>Internal Service<br>Funds                    |
|---|----------------------------------|--|------------------|--|---|
|   |                                  |  |                  |  |   |
| 26,708,166<br>934                             | \$3,627,743                      | \$10,190,602                                 | \$129,073        | \$43,818,985<br>934  | \$12,943,171  |
| 3,427,420<br>129,367                          |                                  | 1,195,431<br>6,032                           |                  | 4,738,700<br>688,124   | 42,970  |
| 6,230<br>6,875                                |                                  | 376,809                                      | 4,809            | 529,756<br>6,875   | 27,634  |
| 30,278,992                                    | 3,627,743                        | 11,768,874                                   | 133,882          | 49,783,374   | 13,117,710  |
| 7,814,092                                     |                                  | 1,350,066                                    |                  | 9,164,158  | 1,350,066   |
| 29,584,149<br>46,747,022<br>75,753,071)       |                                  | 7,284,810<br>70,096,692<br>(39,184,908)      | 5,334            | 42,427,941<br>351,401,911<br>(135,256,323)                   | 11,449,439<br>(7,484,860)                                   |
| 08,392,192                                    |                                  | 39,546,660                                   | 5,334            | 267,737,687  | 5,314,645   |
| 38,671,184                                    | 3,627,743                        | 51,315,534                                   | 139,216          | 317,521,061  | 18,432,355  |
| 2,662,691<br>14,295                           |                                  | 1,491,107<br>18,002                          |                  | 4,899,352<br>44,269  | 639,046<br>71,786   |
| 41,348,170                                    | 3,627,743                        | 52,824,643                                   | 139,216          | 322,464,682  | 19,143,187  |
| 1,214,798<br>504,616                          |                                  | 852,905<br>34,235<br>244,905                 | 13,265           | 2,389,698<br>589,193<br>563,458<br>588,295                   | 138,050   |
| 85,817<br>6,443,889                           |                                  | 60,862<br>347,000                            | 5,554            | 185,413<br>7,607,199   | 2,508,212<br>26,457   |
| 8,249,120                                     |                                  | 1,539,907                                    | 18,819           | 11,923,256   | 2,672,719   |
| 155,723<br>7,235,851<br>503,808<br>97,818,127 |                                  | 131,046<br>4,052,076<br>634,483<br>5,250,000 | 9,310<br>520,729 | 370,714<br>520,729<br>13,313,965<br>1,560,230<br>112,372,061 | 5,317,717<br>204,771<br>9,024,224<br>1,736,604<br>2,530,061 |
| 05,713,509                                    |                                  | 10,067,605                                   | 530,039          | 128,137,699  | 18,813,377  |
| 13,962,629                                    |                                  | 11,607,512                                   | 548,858          | 140,060,955  | 21,486,096  |
| 248,258<br>50,720                             |                                  | 139,024<br>63,876                            |                  | 456,795<br>157,074   | 59,582<br>254,710   |
| 14,261,607                                    |                                  | 11,810,412                                   | 548,858          | 140,674,824  | 21,800,388  |
| 96,316,084<br>934                             |                                  | 32,599,594                                   | 5,334            | 141,024,513<br>934   | 3,964,579   |
| 30,769,545                                    | 3,627,743                        | 8,414,637                                    | (414,976)        | 40,764,411   | (6,621,780)   |
| 27,086,563                                    | \$3,627,743                      | \$41,014,231                                 | (\$409,642)      | 181,789,858  | (\$2,657,201)   |

\$181,846,893

#### CITY OF PETALUMA PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

|   | Business-type Activities-Enterprise Funds |                         |               |             |  |
|---|---|-------------------------|---------------|-------------|--|
|   | Airport                                   | Development<br>Services | Marina        | Transit     |  |
| OPERATING REVENUES  |   |                         |               |             |  |
| Charges for sales   | \$806,351                                 | \$636                   | \$7,349       |             |  |
| Charges for services  | 1,087,056                                 | 1,857,941               | 239,826       | \$292,762   |  |
| Connection fee  |   |                         |               |             |  |
| Total Operating Revenues                                      | 1,893,407                                 | 1,858,577               | 247,175       | 292,762     |  |
| OPERATING EXPENSES  |   |                         |               |             |  |
| Cost of services  | 1,019,893                                 | 1,621,069               | 61,940        | 2,308,571   |  |
| Claims  | _,,                                       |                         |               |             |  |
| General and administrative                                    | 241,062                                   | 243,860                 | 160,986       | 344,566     |  |
| Depreciation  | 388,435                                   |                         | 106,694       | 716,496     |  |
| Total Operating Expenses                                      | 1,649,390                                 | 1,864,929               | 329,620       | 3,369,633   |  |
|   |   |                         |               |             |  |
| Operating Income (Loss)                                       | 244,017                                   | (6,352)                 | (82,445)      | (3,076,871) |  |
| NONOPERATING REVENUES (EXPENSES)                              |   |                         |               |             |  |
| Investment earnings and rent                                  | 26,290                                    | 16,273                  | (4,437)       | 1,204       |  |
| Interest expense  | (104,596)                                 |                         | (37,323)      |             |  |
| Intergovernmental   | 195,309                                   |                         |               | 2,661,233   |  |
| Gain or (loss) on disposal of assets                          |   |                         |               |             |  |
| Total Nonoperating Revenues (Expenses)                        | 117,003                                   | 16,273                  | (41,760)      | 2,662,437   |  |
| Income (Loss) Before Transfers                                | 361,020                                   | 9,921                   | (124,205)     | (414,434)   |  |
| Transfers in (Note 3C)<br>Transfers (out) (Note 3C)           |   |                         |               | 34,000      |  |
| Net Transfers   |   |                         |               | 34,000      |  |
| Income (Loss) Before Special Item                             | 361,020                                   | 9,921                   | (124,205)     | (380,434)   |  |
| SPECIAL ITEM<br>Pension unfunded liability pay down (Note 1P) |   |                         |               |             |  |
| Change in net position  | 361,020                                   | 9,921                   | (124,205)     | (380,434)   |  |
| BEGINNING NET POSITION (DEFICITS)                             | 9,290,381                                 | (177,486)               | (5,156,882)   | 6,648,648   |  |
| ENDING NET POSITION (DEFICITS)                                | \$9,651,401                               | (\$167,565)             | (\$5,281,087) | \$6,268,214 |  |

Some amounts reported for business-type activities in the statement of net position are different because certain internal service fund assets and liabilities are included with business-type activities

| Wastewater<br>Utility               | Wastewater<br>Rate Stabilization       | Water Utility                      | Storm Water | Totals                                 | Governmental<br>Activities-<br>Internal Service<br>Funds |
|-------------------------------------|--|------------------------------------|-------------|--|--|
| \$25,477,642<br>66,160<br>1,451,153 |  | \$16,675,795<br>125,003<br>420,776 | \$3         | \$42,967,773<br>3,668,751<br>1,871,929 | \$4,368<br>5,847,418                                     |
| 26,994,955                          | · ···································· | 17,221,574                         | 3           | 48,508,453                             | 5,851,780  |
| 5,048,313                           |  | 10,643,844                         |             | 20,703,630                             | 2,762,22<br>1,169,97                                     |
| 3,320,563                           |  | 1,626,135                          | 82,391      | 6,019,563                              | 1,572,10   |
| 5,313,416                           |  | 1,246,665                          |             | 7,771,706                              | 524,59   |
| 13,682,292                          |  | 13,516,644                         | 82,391      | 34,494,899                             | 6,028,89   |
| 13,312,663                          |  | 3,704,930                          | (82,388)    | 14,013,554                             | (177,11  |
| 363,868<br>(2,709,771)<br>761,234   | \$34,539                               | 117,801<br>(209,533)<br>58,502     | 164,205     | 719,743<br>(3,061,223)<br>3,676,278    | 138,23<br>(33,14<br>(41                                  |
| (1,584,669)                         | 34,539                                 | (33,230)                           | 164,205     | 1,334,798                              | 104,68   |
| 11,727,994                          | 34,539                                 | 3,671,700                          | 81,817      | 15,348,352                             | (72,43   |
| 1,530,556<br>(375,000)              |  | 60,000<br>(2,021,411)              | 498,473     | 2,123,029<br>(2,396,411)               | 1,156,00<br>(101,00                                      |
| 1,155,556                           |  | (1,961,411)                        | 498,473     | (273,382)                              | 1,055,00   |
| 12,883,550                          | 34,539                                 | 1,710,289                          | 580,290     | 15,074,970                             | 982,57   |
|                                     |  |                                    |             |  | (7,490,28  |
| 12,883,550                          | 34,539                                 | 1,710,289                          | 580,290     | 15,074,970                             | (6,507,71  |
| 114,203,013                         | 3,593,204                              | 39,303,942                         | (989,932)   |  | 3,850,51   |
| \$127,086,563                       | \$3,627,743                            | \$41,014,231                       | (\$409,642) |  | (\$2,657,20  |
|                                     |  |                                    | _           | (173,621)                              |  |
|                                     |  |                                    |             | \$14,901,349                           |  |

#### CITY OF PETALUMA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2018

| -   | Business-type Activities-Enterprise Funds |                             |                   |                            |
|---|---|-----------------------------|-------------------|----------------------------|
| -   | Airport                                   | Development<br>Services     | Marina            | Transit                    |
| CASH FLOWS FROM OPERATING ACTIVITIES<br>Cash received from customers  | \$1,929,500                               | \$1,690,864                 | \$257,041         | \$292,559                  |
| Cash payments to suppliers for goods and services   | (1,096,833)                               | (885,111)                   | (183,956)         | (2,779,389)                |
| Cash payments to employees for services<br>Claims paid  | (184,885)                                 | (839,641)                   | (33,777)          | (304,025)                  |
| Cash Flows from (used for) Operating Activities   | 647,782                                   | (33,888)                    | 39,308            | (2,790,855)                |
| CASH FLOWS FROM NONCAPITAL<br>FINANCING ACTIVITIES<br>Transfers from other funds  |   |                             |                   | 34,000                     |
| Transfers to other funds<br>Interfund loan payments   |   |                             | (34,872)          | (290,593)                  |
| Interfund loan receipts<br>Intergovernmental receipts   | 195,309                                   |                             |                   | 3,256,864                  |
| Cash Flows from (used for) Noncapital Financing Activities  | 195,309                                   |                             | (34,872)          | 3,000,271                  |
| CASH FLOWS FROM CAPITAL AND RELATED<br>FINANCING ACTIVITIES   | (162 121)                                 | (24.266)                    |                   | (210,620)                  |
| Acquisition of capital assets<br>Payments on long-term debt<br>Interest paid  | (162,131)<br>(413,000)<br>(106,462)       | (24,366)                    | 1                 | (210,620)                  |
| Cash Flows from (used for) Capital and<br>Related Financing Activities  | (681,593)                                 | (24,366)                    | 1                 | (210,620)                  |
| CASH FLOWS FROM INVESTING ACTIVITIES<br>Investment income and changes in market values of investments   | 26,290                                    | 16,273                      | (4,437)           | 1,204                      |
| Cash Flows from (used for) Investing Activities   | 26,290                                    | 16,273                      | (4,437)           | 1,204                      |
| Net Cash Flows  | 187,788                                   | (41,981)                    |                   |                            |
| Cash and investments at beginning of period   | 1,413,461                                 | 1,590,870                   | 13,263            |                            |
| Cash and investments at end of period   | \$1,601,249                               | \$1,548,889                 | \$13,263          |                            |
| RECONCILIATION OF OPERATING INCOME (LOSS)<br>TO THE NET CASH PROVIDED (USED) BY<br>OPERATING ACTIVITIES:<br>Operating income (loss)<br>Special item<br>Adjustments to reconcile operating income (loss) | \$244,017                                 | (\$6,352)                   | (\$82,445)        | (\$3,076,871)              |
| to cash flows from operating activities:<br>Depreciation and amortization<br>Change in:   | 388,435                                   |                             | 106,694           | 716,496                    |
| Accounts receivable   | 5,332                                     |                             | (1,316)           | (1,203)                    |
| Intergovernmental<br>Inventories<br>Deposits and prepaids   | 21,041<br>(819)                           |                             | (2,858)<br>14,184 | (10 <b>,28</b> 6)<br>1,000 |
| Advance to other funds<br>Accounts payable and accrued liabilities<br>Refundable deposits   | (1 <b>8</b> ,360)<br>9,720                | (18,303)<br>(167,713)       | 9,162<br>(3,002)  | (369,717)                  |
| Unearned revenue<br>Claims payable<br>Advances from funds   | 7,120                                     | (107,115)                   | (3,002)           | (7,709)                    |
| Compensated absences<br>Net pension liability, deferred inflows and deferred outflows<br>Net OPEB liability, deferred inflows and deferred outflows   | (1,584)                                   | 16,968<br>115,911<br>25,601 | (1,111)           | (4,093)<br>(38,472)        |
| Cash Flows from (used for) Operating Activities   | \$647,782                                 | (\$33,888)                  | \$39,308          | (\$2,790,855)              |
| - NONCASH TRANSACTIONS Interest accrued on notes payable =  |   |                             | \$52,997          |                            |
|   |   |                             |                   |                            |

| Vastewater<br>Utility          | Wastewater<br>Rate Stabilization | Water Utility          | Storm Water          | Totals                     | Governmental<br>Activities-<br>Internal Service<br>Funds |
|--------------------------------|----------------------------------|------------------------|----------------------|----------------------------|--|
| \$26,219,869                   |                                  | \$16,719,031           | \$503                | \$47,109,367               | \$5,837,481  |
| (11,878,664)                   |                                  | (11,100,472)           | (70,100)             | (27,994,525)               | (2,894,449)  |
| (2,600,817)                    |                                  | (2,312,873)            | (428,610)            | (6,704,628)                | (8,941,465)<br>(960,168)                                 |
| 11,740,388                     |                                  | 3,305,686              | (498,207)            | 12,410,214                 | (6,958,601)  |
| 1,530,556                      |                                  | 60,000                 | 498,473              | 2,123,029                  | 1,156,000  |
| (375,000)                      |                                  | (2,021,411)            | 470,475              | (2,396,411)                | (101,000)  |
| (                              |                                  | (1,350,066)            | (44,348)             | (1,719,879)                | (1,350,066)  |
| 761,234                        |                                  | 58,502                 |                      | 4,271,909                  | 6,750,330  |
| 1,916,790                      |                                  | (3,252,975)            | 454,125              | 2,278,648                  | 6,455,264  |
| (10,565,226)                   |                                  | (461,126)              | (5,334)              | (11,428,802)               | (2,191,797)  |
| (6,343,771)<br>(2,727,767)     |                                  | (337,000)<br>(211,594) |                      | (7,093,771)<br>(3,045,823) |  |
| (19,636,764)                   |                                  | (1,009,720)            | (5,334)              | (21,568,396)               | (2,191,797)  |
| 363,868                        | \$34,539                         | 117,801                | 164,205              | 719,743                    | 105,090  |
| 363,868                        | 34,539                           | 117,801                | 164,205              | 719,743                    | 105,090  |
| (5,615,718)                    | 34,539                           | (839,208)              | 114,789              | (6,159,791)                | (2,590,044)  |
| 32,324,818                     | 3,593,204                        | 11,029,810             | 14,284               | 49,979,710                 | 15,533,215   |
| \$26,709,100                   | \$3,627,743                      | \$10,190,602           | \$129,073            | \$43,819,919               | \$12,943,171   |
| \$13,312,663                   |                                  | \$3,704,930            | (\$82,388)           | \$14,013,554               | (\$177,110)<br>(7,490,284)                               |
| 5,313,416                      |                                  | 1,246,665              |                      | 7,771,706                  | 524,594  |
| (640,457)                      |                                  | (575,414)              | 500                  | (1,212,558)                | (41,366)   |
| (129,367)                      |                                  | 1,671                  |                      | (106,655)                  | (5.5(1))   |
| 7,621<br>(5,262)               |                                  | 84,981<br>1,613        | 1,541                | 80,180<br>11,535           | (5,561)<br>275,133                                       |
| (5,178,062)                    |                                  | 1,015                  |                      | (5,178,062)                | 210,100  |
| (888,889)                      |                                  | (532,896)              | 10,750               | (1,808,253)                | (152,435)  |
|                                |                                  | 74,675<br>(5,088)      |                      | (86,320)<br>(12,797)       |  |
|                                |                                  | (-,)                   |                      |                            | 209,803  |
|                                |                                  | (40,453)               | (4,424)              | (59,817)                   | (362,136)<br>10,571                                      |
| (25 120)                       |                                  |                        | (4,424)<br>(424,186) | (1,096,968)                | 96,674   |
| (25,120)<br>(56,724)           |                                  | (693,497)              | (121,100)            |                            |  |
| (25,120)<br>(56,724)<br>30,569 |                                  | (693,497)<br>38,499    | (121,100)            | 94,669                     | 153,516  |
| (56,724)                       |                                  |                        | (\$498,207)          |                            |  |



#### FIDUCIARY FUNDS

#### PRIVATE PURPOSE TRUST FUNDS

These funds account for assets legally held in trust for specific purposes.

#### AGENCY FUNDS

These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. They are used to account for assets held in an agency capacity for others and therefore cannot be used to support the City's programs.

# CITY OF PETALUMA FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2018

| ASSETS  | Private<br>Purpose<br>Trust Funds             | Agency<br>Funds              |
|---|---|------------------------------|
| Cash and investments (Note 2)<br>Restricted cash and investments (Note 2)<br>Accounts receivable<br>Intergovernmental receivable<br>Notes receivable (Note 15B) | \$3,465,222<br>8,028<br>234,744               | \$3,720,926<br>185<br>14,194 |
| Total Assets  | 3,707,994                                     | \$3,735,305                  |
| LIABILITIES<br>Accounts payable and accrued liabilities<br>Deposits payable   | 914   | \$3,734,921<br>384           |
| Claims payable<br>Interest payable<br>Long-term debt (Note 15C):<br>Long-term debt, due within one year<br>Long-term debt, due in more than one year            | 128,750<br>387,756<br>2,865,000<br>64,986,625 |                              |
| Total Liabilities   | 68,369,045                                    | \$3,735,305                  |
| NET POSITION  |   |                              |
| Held in trust for private purposes  | (\$64,661,051)                                |                              |

#### CITY OF PETALUMA FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

|   | Private<br>Purpose<br>Trusts |
|---|------------------------------|
| ADDITIONS   |                              |
| Property tax<br>Use of money and property             | \$5,724,493<br>16,134        |
| Total Additions                                       | 5,740,627                    |
| DEDUCTIONS  |                              |
| Community development<br>Interest expense             | 254,114<br>2,238,755         |
| Total Deductions                                      | 2,492,869                    |
| Change in Net Position Before Special Item            | 3,247,758                    |
| SPECIAL ITEM<br>Transfer out to the City (Note 1P)    | (4,736,219)                  |
| Change in Net Position                                | (1,488,461)                  |
| NET POSITION HELD IN TRUST OR FOR<br>PRIVATE PURPOSES |                              |
| Beginning of year                                     | (63,172,590)                 |
| End of year   | (\$64,661,051)               |



#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City was incorporated as a general law City by the state legislature on April 12, 1858. The City currently operates under a Council-Manager form of government established under a charter election in 1947. The City provides the following services as authorized by its charter: police and fire protection, transit service, parks and recreation, public works, community development, and general administrative services. In addition, the City owns and operates a water and waste water system, a municipal airport, and a marina.

#### A. Reporting Entity

The City is legally separate and fiscally independent which means it can issue debt, set and modify budgets and fees, and sue or be sued. These financial statements present the government and its component unitentities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government.

#### PRIMARY GOVERNMENT

The financial statements of the primary government of the City of Petaluma include the activities of the City, as well as the City of Petaluma Public Financing Corporation, and the Petaluma Public Financing Authority, which are controlled by and dependent on the City. While these are separate legal entities, their financial activities are integral to those of the City. Their financial activities have been aggregated and merged (termed "blending") with those of the primary government of the City in the accompanying financial statements.

### **BLENDED COMPONENT UNITS**

### **City of Petaluma Public Financing Corporation**

The City of Petaluma Public Financing Corporation (PPFC) was established in November of 1990 and is a not-for-profit benefit corporation, created under the laws of the State of California. Although PPFC is a separate legal entity from the City, it is reported as if it were part of the primary government, because its sole purpose is to be a financing entity for the City. PPFC does not issue separate basic financial statements.

#### **Petaluma Public Financing Authority**

The Petaluma Public Financing Authority (PPFA) was established in May 1996 as a joint powers authority between the City and former Redevelopment Agency. Its purpose was to issue revenue bonds, which provided funds for a consolidated special assessment bond refunding. Although PPFA is a separate legal entity from the City, it is reported as if it were part of the primary government, because its sole purpose is to be a financing entity for the City. PPFA does not issue separate basic financial statements.

#### B. Basis of Presentation

The City's Basic Financial Statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Government Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the U.S.A.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

These Standards require that the financial statements described below be presented.

**Government-wide Statements:** The Statement of Net Position and the Statement of Activities display information about the primary government (the City and its component units). These statements include the financial activities of the overall City government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. However, the interfund services provided and used are not eliminated in the process of consolidation. These statements distinguish between the *governmental* and *business-type activities* of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational needs of a particular program and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:* The fund financial statements provide information about the City's funds, including fiduciary funds and blended component units. Separate statements for each fund category - governmental, proprietary, and fiduciary - are presented. The emphasis of fund financial statements is on major individual governmental and enterprise funds, each of which is displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. *Nonoperating* revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

## C. Major Funds

Major funds are defined as funds that have either assets, liabilities, revenues or expenditures/expenses equal to ten percent of their fund-type total and five percent of the grand total. Major governmental and business-type funds are identified and presented separately in the fund financial statements. All other funds, called non-major funds, are combined and reported in a single column, regardless of their fund-type. The General Fund is always a major fund. The City may also select other funds it believes should be presented as major funds.

The City reported the following major governmental and proprietary funds in the accompanying financial statements:

### GENERAL FUND

The General Fund is used to account for resources traditionally associated with government, which are not required legally, or by sound financial management, to be accounted for in another fund.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### HOME/BEGIN SPECIAL REVENUE FUND

The Home/BEGIN Special Revenue Fund is used to account for federal grants received under the Housing and Community Development Act of 1974. The money is used for specific programs, which provide housing to people with low and moderate income.

#### IMPACT FEES SPECIAL REVENUE FUND

This fund is used to account for fees received from local development projects, which are used for the construction of major public improvements, provide assistance to low income people in the community and for the acquisition, development, and enhancement of neighborhood and community parks.

#### SUCCESSOR HOUSING SPECIAL REVENUE FUND

This fund was established to account for housing activities and the collection of housing loans of the former Petaluma Community Development Commission (PCDC) and its related project areas. This fund is used for loan collections and assets assumed by the City as Successor Agency as well as housing activities of the former PCDC.

#### CITY CAPITAL PROJECTS FUND

This fund accounts for the collection of resources and the related expenditure on acquisition and construction of major capital improvement projects in the City, other than those accounted for in proprietary funds.

#### AIRPORT FUND

This fund accounts for the daily operation and maintenance of the Petaluma Airport, including capital improvements.

#### **DEVELOPMENT SERVICES FUND**

This fund accounts for cost recovery services, including building services, development services and planning services provided to developers, where fees charged are required to cover cost of providing services.

#### MARINA FUND

This fund accounts for the daily operation and maintenance of the Petaluma Marina, structural and equipment improvements, and planning and implementing promotional campaigns.

#### TRANSIT FUND

This fund is used to account for the operation of City's transit services.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### WASTEWATER UTILITY FUND

This fund is part of the Public Works & Utilities Department, which provides comprehensive and integrated management of Petaluma's water resources, including collection and treatment of wastewater.

#### WASTEWATER RATE STABILIZATION FUND

This fund is used for the purpose of debt service calculations. The Financial Plan uses money from the Rate Stabilization fund to help meet the debt service coverage requirements.

#### WATER UTILITY FUND

This fund is part of the Public Works & Utilities Department, which provides comprehensive and integrated management of Petaluma's water resources, including reliable delivery of high quality water.

#### **STORM WATER FUND**

The Storm Water Utility was set up to track costs associated with the with the City's storm drainage system. Some examples of these costs include maintenance, monitoring, ground water and drinking water protection, infrastructure management, code development and enforcement, drainage system inspection and regulation, and floodplain management.

#### INTERNAL SERVICE FUNDS

These funds account for employee benefits, general services, information services, risk management, vehicle and equipment replacement, and workers' compensation; all of which are provided to other departments on a cost-reimbursement basis.

#### FIDUCIARY FUNDS

The Private-Purpose Trust Funds are used to account for resources legally held in trust for special purposes.

Agency Funds are used to account for assets held by the City as an agent for non-related parties, a not-forprofit organization, and certain assessment districts located in the City. The financial activities of these funds are excluded from the Entity-wide financial statement, but are presented in separate Fiduciary Fund financial statements.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the full *accrual basis* of accounting. Revenues are recorded when *earned* and expenses are recorded at the time liabilities are *incurred*, regardless of when the related cash flows take place.

Governmental funds are reported using the *current financial resources* measurement focus and the *modified accrual* basis of accounting. Under this method, revenues are recognized when *measurable* and *available*. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Governmental capital asset acquisitions are reported as *expenditures* in governmental funds. Proceeds of governmental long-term debt and acquisitions under capital leases are reported as *other financing sources*.

Non-exchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, include taxes, grants, entitlements, and donations. On the accrual basis, revenue from taxes is recognized in the fiscal year for which the taxes are levied or assessed. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The City may fund programs with a combination of cost-reimbursement grants, categorical block grants, and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenditures. The City's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

Certain indirect costs are included in program expenses reported for individual functions and activities.

Those revenues susceptible to accrual are use of money and property revenue, charges for services and fines and penalties. Sales taxes collected and held by the State at year-end on behalf of the City also are recognized as revenue.

# E. Budgetary Policy and Control

The City Council adopts an annual budget, submitted by the City Manager prior to the beginning of the new fiscal year. Public hearings are conducted prior to its adoption by the City Council. All appropriations which are not obligated, encumbered, or expended at the end of the fiscal year lapse and become a part of the unreserved fund balance which may be appropriated for the next fiscal year. The City Council has the legal authority to amend the budget at any time during the fiscal year. The City Manager has the authority to make adjustments to the operating budget within funds and between departments. Transfers of operating budgets from appropriated reserve accounts, use of unappropriated fund balances, cancellation of appropriations and all changes in capital improvement project budgets require the approval of the City Council. Supplemental appropriations during the fiscal year were not material.

The annual budget is prepared on a basis consistent with generally accepted accounting principles. It is adopted for all governmental type funds.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the appropriated budget approved by the City Council. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) for the operating budget is within a department.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded when issued in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the governmental and proprietary fund types. Open encumbrances at year-end are recorded as reservations of fund balance since the commitments will be paid by subsequent years' budget appropriations. Encumbrances do not constitute expenditures or liabilities.

In fiscal 2017-2018, the General Fund and the following Major Special Revenue Fund had expenditures in excess of its budget at the level of budgetary control:

|                         | Amount    |
|-------------------------|-----------|
|                         | Exceeded  |
| Fund                    | Budget    |
| General Fund:           |           |
| City Attorney           | \$54,368  |
| Community Development   | 183,405   |
| Fire                    | 1,444,197 |
| Impact Fees Fund:       |           |
| Police                  | 166       |
| Fire                    | 195       |
| Parks and Recreation    | 4,668     |
| Housing Successor Fund: |           |
| Community Development   | 14,939    |

Sufficient resources were available within the funds to finance these overages.

# F. Inventories

Inventories in General Fund, which consisted primarily of supplies and parts, are recorded at cost and inventories in Proprietary Funds, which consisted primarily supplies, meters, and vehicle parts held for future consumption, are record at the lower of cost or market on a first-in, first-out basis. Reported expenditures/expenses reflecting the purchase of supplies have been restated to reflect the consumption method of recognizing inventory-related expenditures/expenses. A nonspendable reservation of fund balance has been reported in the governmental funds to show that inventories do not constitute *available spendable resources*, even though they are a component of net current assets.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# G. Leave Benefits

The City has compensated absences for regular vacation and sick leave which are accounted for in accordance with generally accepted accounting principles (GAAP). Employees may accumulate earned vacation time according to certain limits. Management employees are limited to the amount, which may be earned, in a three year period. All other employees are limited to the amount, which may be earned, in a two year period. All employees may accumulate unused sick leave without limits. The unused sick leave vests after five years of service for firefighters, and after ten years of service for all other employees. Vested sick leave is payable upon death or retirement for all employees at 50% of the vested amount, up to a limit of 1,000 hours for fire battalion chiefs, 720 hours for firefighters, 700 hours for police midmanagement employees, and 480 hours for all other employees. All employees may elect, in lieu of a cash payment, to have all vested sick leave applied to their years of service under the retirement plan. Public safety employees are also eligible for vested sick leave to be paid upon a disability retirement at 50% of the vested amount, up to a limit of 1,000 hours for firefighters, and 700 hours for all police officers. A liability is calculated for all of the cost of compensated absences based on benefits earned by employees in the current period, for which there is a probability of payment at termination. The salary and related payroll costs are those in effect as of June 30, 2018. Compensated absences are recorded as liabilities on the Government-Wide Financial Statements and the Proprietary Fund Financial Statements. For all compensated absences recorded, the programs that have incurred the expense are used to liquidate the liability.

|                   | Governmental<br>Activities | Business-Type<br>Activities | Total       |
|-------------------|----------------------------|-----------------------------|-------------|
| Beginning Balance | \$4,225,344                | \$615,944                   | \$4,841,288 |
| Additions         | 2,474,231                  | 597,017                     | 3,071,248   |
| Payments          | (2,308,374)                | (656,834)                   | (2,965,208) |
| Ending Balance    | \$4,391,201                | \$556,127                   | \$4,947,328 |
| Current Portion   | \$625,144                  | \$185,413                   | \$810,557   |

Changes in compensated absences for the year ended June 30, 2018, were as follows:

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# H. Revenues

**Property Taxes** -- Article XIII of the California Constitution (more commonly known as Proposition 13) limits ad valorem taxes on real property to one percent of value plus taxes necessary to pay indebtedness approved by voters prior to July 1, 1978. The Article also established the 1975/76 assessed valuation as the basis and limits annual increases to the cost of living, not to exceed two percent, for each year thereafter. Property may also be reassessed to full market value after a sale, transfer of ownership, or completion of new construction. The State is prohibited under the Article from imposing new ad valorem, sales, or transactions taxes on real property. Local government may impose special taxes (except on real property as of January 1. Secured property taxes are levied on July 1 and are due in two installments by December 10 and April 10. The County of Sonoma bills and collects property taxes on behalf of the City using an alternative method of distribution known as the "Teeter Plan." The State Revenue and Taxation Code allows counties to distribute secured real property and supplemental property taxes on an accrual basis resulting in full payment to the City each fiscal year. Any subsequent delinquent payments and related penalties and interest will revert to Sonoma County. The City reports property tax revenue net of collection fees.

**Sales Tax Revenue** -- The City accrues the State's July and August sales tax payments for the previous fiscal year. The July and August payments are comprised of the actual, May and June receipts, respectively and the respective receipts are recognized as revenue in the fiscal year.

**Operating and Non-Operating Revenues of Proprietary Funds** -- Operating revenues in the proprietary fund are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

# I. Interest Payable

In the Government-Wide Financial Statements, interest payable for long-term debt is recognized as the liability is incurred in the appropriate activity.

In the Fund Financial Statements, propriety fund types recognize the interest payable when the liability is incurred.

#### J. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position or balance sheet reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position or balance sheet reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# K. Use of Restricted and Unrestricted Net Position

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City's policy is to apply restricted net position first.

# L. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities. In addition, estimates affect the reported amount of expenses. Actual results could differ from these estimates and assumptions.

#### M. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs – other than quoted prices included within level 1 – that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

# N. Net Position Restatements

Management adopted the provisions of the following Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions (OPEB), which became effective during the year ended June 30, 2018. In June 2015, GASB issued Statement No. 75 and the intention of this Statement is to improve the usefulness of information for decisions made by the various users of the financial reports of governments whose employees – both active employees and inactive employees – are provided with postemployment benefits other than pensions by requiring recognition of the entire net OPEB liability and a more comprehensive measure of OPEB expense.

The implementation of the Statement required the City to make prior period adjustments. As a result, the beginning net positions of the Governmental Activities and Business-Type Activities were restated and reduced by \$7,146,588 and \$1,578,366 respectively. In addition, the beginning net positions of the Development Services Enterprise Fund, Wastewater Utility Enterprise Fund, Water Utility Enterprise Fund and Employee Benefits Internal Service Funds were restated and reduced by \$426,844; \$509,664; \$641,858 and \$2,559,469 respectively. See additional information in Note 10.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# 0. Implementation of Governmental Accounting Standards Board (GASB) Pronouncements

Management adopted the provisions of the following Governmental Accounting Standards Board (GASB) Statements, which became effective during the year ended June 30, 2018.

**GASB** 75 – Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions -The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for post-employment benefits other than pensions (other post-employment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all post-employment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. This Statement required the City to make a prior period adjustment. The City implemented this statement in fiscal 2017-2018. See additional information in Note 10.

**GASB 81** – *Irrevocable Split-Interest Agreements* - This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement requires that a government recognize revenue when the resources become applicable to the reporting period. This Statement had no effect on the City's financial statements.

**GASB 85** – Omnibus 2017 - The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and OPEB). The City implemented this statement in fiscal 2017-2018.

**GASB 86** – *Certain Debt Extinguishment Issues* - The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. This Statement had no effect on the City's financial statements.

# P. Special Items

In fiscal year 2017-2018, the Successor Agency transferred \$4,736,219 of the 2011 Tax Allocation bond proceeds to the City's Impact Fee Special Revenue Fund. This amount is intended for future use of funding City of Petaluma capital improvement projects. During fiscal year 2017 2018, the City paid down \$7,490,284 of the unfunded pension liability with loans from the Wastewater Utility Enterprise Fund, the Water Utility Enterprise Fund and Risk Management Internal Service Fund totaling \$6,750,330 and \$739,954 of reserves from the Employee Benefit Internal Service Fund. Also see Note 3B.

# NOTE 2 - CASH AND INVESTMENTS

# A. Policies

The City pools its available cash for investment purposes. The City considers pooled cash and highly liquid investments held with financial institutions, a fiscal agent, and in a pooled account with the State, to be cash equivalents.

California Law requires banks and savings and loan institutions to pledge government securities with a fair value of 110% of the City's cash on deposit or first trust deed mortgage notes with a value of 150% of the City's cash on deposit as collateral for these deposits. Under California Law this collateral is held in an investment pool by an independent financial institution in the City's name and places the City ahead of general creditors of the institution pledging the collateral.

The City's investments are carried at fair value, as required by generally accepted accounting principles. The City adjusts the carrying value of its investments to reflect their fair value at each fiscal year end, and it includes the effects of these adjustments in income for that fiscal year.

Investment income is allocated among funds on the basis of interest income on certain investments and is allocated based on the source of the investment and legal requirements which apply.

Cash and investments with an original maturity of three months or less are used in preparing proprietary fund statements of cash flows because these assets are highly liquid and are expended to liquidate liabilities arising during the year.

# B. Classification

Cash and investments are classified in the financial statements as shown below, based on whether or not their use is restricted under the terms of City debt instruments or Commission agreements. Cash and investments as of June 30, 2018, are as follows:

| City cash and investments in primary government:             |               |
|--|---------------|
| Cash and investments   | \$120,496,454 |
| Restricted cash and investments                              | 934           |
| Total cash and investments in primary government             | 120,497,388   |
| Cash and investments in Fiduciary Funds (Separate Statement) |               |
| Cash and investments   | 7,186,148     |
| Restricted cash and investments                              | 8,028         |
| Total cash and investments in Fiduciary Funds                | 7,194,176     |
| Total cash and investments                                   | \$127,691,564 |

# **NOTE 2 - CASH AND INVESTMENTS (Continued)**

Cash and investments as of June 30, 2018, consist of the following:

| Cash on hand                                     | \$2,921       |
|--|---------------|
| Cash and investments with financial institutions | 127,372,290   |
| Cash and investments with fiscal agents          | 316,353       |
| Total Cash and Investments                       | \$127,691,564 |

#### С. Investments Authorized by the California Government Code and the City's Investment Policy

The City's Investment Policy and the California Government Code allow the City to invest in the following, provided the credit ratings of the issuers are acceptable to the City and approved percentages and maturities are not exceeded. The table below also identifies certain provisions of the California Government Code or the City's Investment Policy where it is more restrictive that addresses interest rate risk, credit risk and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

The City's investment policy and the California Government Code allow the City to invest in the following:

| Authorized Investment Type                                | Maximum<br>Maturity | Minimum<br>Credit<br>Quality | Maximum<br>Percentage<br>of Portfolio | Maximum<br>Investment<br>In One Issuer |
|---|---------------------|------------------------------|---------------------------------------|--|
| State of California Local Agency Investment Fund (LAIF)   | No Limit            | N/A                          | N/A                                   | N/A                                    |
| Securities of the State or Local Agencies of the State    | No Limit *          | N/A                          | N/A                                   | N/A                                    |
| California Asset Management Program                       | No Limit            | N/A                          | N/A                                   | N/A                                    |
| Certificates of Deposit                                   | 2 years             | N/A                          | 30%                                   | N/A                                    |
| Banker's Acceptances                                      | 180 days            | N/A                          | 40%                                   | 30%                                    |
| Securities of the U.S. Treasury or Other Federal Agencies | 5 years *           | N/A                          | N/A                                   | N/A                                    |
| Repurchase Agreements                                     | 5 years             | A-1/ P-1                     | N/A                                   | N/A                                    |
| Money Market Funds  | No Limit            | Two highest ratings          | 20%                                   | N/A                                    |
| Medium-Term Notes (as currently owned)                    | 5 years             | N/A                          | N/A                                   | N/A                                    |

\* May be changed if approved by Council

#### D. Investments Authorized by Debt Agreements

The City and the Successor Agency to the PCDC held cash and investments with fiscal agents in the amount of \$316,353 at June 30, 2018, including certain amounts which are held to be used only for specific capital outlay, payments of certain long-term debt and maintaining required reserves. The City invests funds only as permitted by specific State statutes governing their investment or applicable City ordinance, resolution, or bond indenture.

# NOTE 2 - CASH AND INVESTMENTS (Continued)

#### E. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter-term and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustees) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity or earliest call date:

| Investment Type                                 | 12 months<br>or less | 13 - 24<br>months | 25 - 36<br>months | 37 - 48<br>months | Fair Value<br>Total |
|---|----------------------|-------------------|-------------------|-------------------|---------------------|
| Securities of U.S. Government Agencies          |                      |                   |                   |                   |                     |
| FHLB  | \$1,788,025          | \$1,683,785       | \$175,055         | \$1,392,514       | \$5,039,379         |
| FHLMC   |                      |                   | 1,520,133         |                   | 1,520,133           |
| FHLMC - Multi Family Structure                  |                      |                   | 253,798           |                   | 253,798             |
| FHLMC Mortgage-backed Federal Agency Securities |                      |                   | 127,813           |                   | 127,813             |
| FNMA - Collateralized Mortgage Obligation       | 109,251              | 2,534,336         | 2,056,556         |                   | 4,700,143           |
| U.S. Treasury Bonds/ Notes                      | 1,258,298            | 8,148,032         | 4,355,651         |                   | 13,761,981          |
| Certificate of Deposit                          | 250,000              |                   |                   |                   | 250,000             |
| California Local Agency Investment Fund         | 60,721,011           |                   |                   |                   | 60,721,011          |
| California Asset Management Program             |                      |                   |                   |                   |                     |
| Held by Fiscal Agents                           | 30,003,943           |                   |                   |                   | 30,003,943          |
| Money Market Funds                              | 8,028                |                   |                   | 1                 | 8,028               |
| Total Investments                               | \$94,138,556         | \$12,366,153      | \$8,489,006       | \$1,392,514       | 116,386,229         |
| Cash on hand and in banks                       |                      |                   |                   |                   | 11,305,335          |
| Total Cash and Investments                      |                      |                   |                   |                   | \$127,691,564       |

The City is a participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The balance is available for withdrawal on demand, and is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, United States Treasury Notes and Bills and floating rate securities issued by federal agencies, government-sponsored enterprises, and corporations. At June 30, 2018, these investments have an average maturity of 193 days.

The City is a participant in the California Asset Management Program (CAMP). CAMP is an investment pool offered by the California Asset Management Trust (the "Trust"). The Trust is a joint powers authority, and public agency, created by the Declaration of Trust and established under the provisions of the California Joint Exercise of Powers Act (California Government Code Sections 6500 et seq., or the "Act") for the purpose of exercising the common power of CAMP participants to invest certain proceeds of debt issues and surplus funds. CAMP investments are limited to investments permitted by subdivisions (a) to (n), inclusive, of Section 53601 of the California Government Code. The City reports its investments in CAMP at fair value provided by CAMP, which is the same which is the same as the value pool of the share of pool share, in accordance with GASB 79 requirements. At June 30, 2018, the fair value was approximate to the City's cost. At June 30, 2018, these investments have an average maturity of 46 days.

# **NOTE 2 - CASH AND INVESTMENTS (Continued)**

The City, as a CAMP shareholder, may withdraw all or any portion of the funds in its CAMP account at any time by redeeming shares. The CAMP Declaration of Trust permits the CAMP trustee to suspend the right of withdrawal from CAMP or to postpone the date of payment of redemption proceeds if the New York Stock Exchange is closed other than for customary weekend and holiday closings, if trading on the New York Stock Exchange is restricted, or if, in the opinion of the CAMP trustees, an emergency exists such that disposal of the CAMP pool securities or determination of its net asset value is not reasonably practicable. If the right of withdrawal is suspended, the City may either withdraw its request for that withdrawal or receive payment based on the net asset value of the CAMP pool next determined after termination of the suspension of the right of withdrawal.

Money market mutual funds are available for withdrawal on demand and at June 30, 2018, have an average maturity of 26 days.

## F. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The actual ratings as of June 30, 2018, are as follows:

| Investment Type                                   | AAAm         | AA+/AA/AA-   | Total         |
|---|--------------|--------------|---------------|
| Securities of U.S. Government Agencies            |              |              |               |
| FHLB  |              | \$5,737,892  | \$5,737,892   |
| FNMA  |              | 453,070      | 453,070       |
| FHLMC   |              | 1,866,152    | 1,866,152     |
| FHLMC - Mortgage-backed Federal Agency Securities |              | 271,402      | 271,402       |
| FNMA - Collateralized Mortgage Obligation         |              | 3,058,952    | 3,058,952     |
| FHLMC - Multi Family Structure                    |              | 253,798      | 253,798       |
| California Asset Management Program               | \$30,003,943 |              | 30,003,943    |
| Money Market Funds                                | 8,028        |              | 8,028         |
| Totals  | \$30,011,971 | \$11,641,266 | 41,653,237    |
| Not rated:  |              |              |               |
| Certificate of Deposit                            |              |              | 250,000       |
| California Local Agency Investment Fund           |              |              | 60,721,011    |
| Cash on Hand and in Banks                         |              |              | 11,305,335    |
| Exempt from credit rate disclosure:               |              |              |               |
| U.S. Treasury Bonds/ Notes                        |              |              | 13,761,981    |
| Total Cash and Investments                        |              |              | \$127,691,564 |

# NOTE 2 - CASH AND INVESTMENTS (Continued)

# G. Fair Value Hierarchy

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the City as of June 30, 2018:

| Investment Type                                    | Level 1      | Level 2      | Total         |
|--|--------------|--------------|---------------|
| Investments by Fair Value Level:                   |              |              |               |
| Securities of U.S. Government Agencies             |              |              |               |
| FHLB   |              | \$5,737,892  | \$5,737,892   |
| FNMA   |              | 453,070      | 453,070       |
| FHLMC  |              | 1,866,152    | 1,866,152     |
| FHLMC - Multi Family Structure                     |              | 253,798      | 253,798       |
| FHLMC- Mortgage-backed Federal Agency Securities   |              | 271,402      | 271,402       |
| FNMA - Collateralized Mortgage Obligation          |              | 3,058,952    | 3,058,952     |
| U.S. Treasury Bonds/ Notes                         | \$13,761,981 |              | 13,761,981    |
| Total Investments                                  | \$13,761,981 | \$11,641,266 | 25,403,247    |
| Investments Measured at Net Asset Value Per Share: |              |              |               |
| California Asset Management Program                |              |              | 30,003,943    |
| Investments Measured at Amortized Cost:            |              |              |               |
| Certificate of Deposit                             |              |              | 250,000       |
| California Local Agency Investment Fund            |              |              | 60,721,011    |
| Money Market Funds                                 |              |              | 8,028         |
| Total Investments                                  |              |              | \$116,386,229 |

U.S. Treasury Bond/ Notes, classified in Level 1 of the fair value hierarchy are valued using a quoted price in an active market for an identical asset. U.S. Governmental Agencies Securities classified as Level 2 in the fair value hierarchy are valued using institutional bond quotes. The California Local Agency Investment Fund (LAIF) is valued based on the fair value factor provided by the Treasurer of the State of California, which is calculated as fair value divided by the amortized cost of the investment pool. The California Asset Management Program (CAMP) is valued based on the fair value amounts provide by CAMP, which is the same as the value of the pool share in accordance with GASB 79 requirements. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by the City's custodian bank.

# H. Concentration of Credit Risk

Concentration of Credit Risk is having investments in any one issuer, other than U.S. treasury securities, money market mutual funds, and California Local Agency Investment Funds that represent a 5% or more of City-wide investments. The City did not have investments in any one issuer as of June 30, 2018.

# NOTE 3 - INTERFUND TRANSACTIONS

# A. Current Balances

Current interfund balances arise in the normal course of business and are expected to be repaid shortly after the end of the fiscal year. During fiscal 2017-2018 the General Fund made a short-term loan to the Marina Enterprise Fund in the amount of \$373,525 and the Transit Enterprise Fund in the amount of \$189,933.

# B. Long-Term Advances

During fiscal 2011-2012, the Storm Drainage Impact Fee Fund which is rolled up within the Impact Fees Special Revenue Fund advanced the Storm Water Enterprise Fund to cover storm water maintenance costs for the period from January 1, 2012 to December 31, 2014. The advance bears an annual interest rate of 0.60 percent. As of June 30, 2018, the outstanding amount of the advance was \$520,729.

In addition, during fiscal 2012-2013 the Impact Fees Special Revenue Fund advanced the City Capital Projects Fund to provide temporary funding for the Swim Center Renewable Energy project. As of June 30, 2018, the outstanding amount of the advance was \$40,563.

During fiscal 2016-2017, the Wastewater Utility Fund advanced \$3,025,000 to the Vehicle and Equipment Replacement Internal Service Fund for the purchase of critical public safety vehicles and equipment. The advance bears an annual interest rate of 1.25 percent. The principal and interest are due in eight (8) equal payments. As of June 30, 2018, the outstanding amount of the advance was \$2,273,894.

During fiscal 2017-2018, the Wastewater Utility Enterprise Fund (\$4,050,198), Water Utility Enterprise Fund (\$1,350,066) and Risk Management Internal Service Fund (\$1,350,066) together loaned \$6,750,330 to the to the Employee Benefits Fund for the pay down of the PERS Unfunded Liability. The annual savings advanced for the paydown are expected to lessen the burden on the budget during the period of rising PERS costs. All funds paying towards the cost of employee retirements, including the lending funds, will recognize some savings. The advance bears an annual interest rate of 1.75 percent. The principal and interest are due in 15 equal installments, such that the entire principal and interest shall be repaid on or before June 30, 2033. As of June 30, 2018, the outstanding amount of the advance was \$6,750,330.

During fiscal 2017-2018, the Wastewater Utility Fund advanced \$1,490,000 to the City Capital Projects Fund to cover the costs of the LED Streetlight Retrofit Project. The advance bears an annual interest rate of 1.25 percent. The principal and interest are due in eight equal payments. As of June 30, 2018, the outstanding amount of the advance was \$1,490,000.

# **NOTE 3 - INTERFUND TRANSACTIONS (Continued)**

# C. Transfers Between Funds

With Council approval, resources may be transferred from one City fund to another. Transfers between funds during the fiscal year ended June 30, 2018, were as follows:

| Fund Receiving Transfers           | Fund Making Transfers                                  | Amount Transferred             |
|------------------------------------|--|--------------------------------|
| General Fund                       | Non-Major Governmental Funds<br>Internal Service Funds | \$1,593,212 (A)<br>100,000 (C) |
| Successor Housing Fund             | Impact Fees Special Revenue Fund                       | 75,000 (A)                     |
|                                    | Non-Major Governmental Funds                           | 25,000 (A)                     |
| City Capital Projects Fund         | General Fund   | 68,000 (B)                     |
|                                    | Impact Fees Special Revenue Fund                       | 7,233,101 (B)                  |
|                                    | Non-Major Governmental Funds                           | 2,951,308 (B)                  |
|                                    | Wastewater Utility Enterprise Funds                    | 315,000 (B)                    |
|                                    | Water Utility Enterprise Fund                          | 584,435 (B)                    |
| Non-Major Governmental Funds       | Non-Major Governmental Funds                           | 1,710,203 (A)                  |
| -                                  | City Capital Projects Fund                             | 30,469 (B)                     |
| Transit Enterprise Fund            | Impact Fees Special Revenue Fund                       | 34,000 (A)                     |
| Wastewater Utility Enterprise Fund | General Fund   | 93,580 (C)                     |
|                                    | Water Utility Enterprise Fund                          | 1,436,976 (D)                  |
| Water Utility Enterprise Fund      | Wastewater Utility Enterprise Funds                    | 60,000 (D)                     |
| Storm Water Enterprise Fund        | General Fund   | 498,473 (D)                    |
| Internal Service Funds             | General Fund   | 720,000 (A)                    |
|                                    | Non-Major Governmental Funds                           | 435,000 (A)                    |
|                                    | Internal Service Funds                                 | <u> </u>                       |
|                                    |  | \$17,964,757                   |
|                                    |  |                                |

Purposes for transfers:(A) General support(B) Capital project transfers(C) Settlement

(D) Maintenance

# D. Internal Balances

Internal balances are presented in the Entity-wide financial statements only. They represent the net interfund receivables and payables remaining after the elimination of all such balances within governmental and business-type activities.

# NOTE 4 - LOANS RECEIVABLE

Loans receivable and related unavailable revenue, comprised balances from the following programs, all of which are discussed below:

| Housing Loans to Not-For Profit Agencies       |              |
|--|--------------|
| Old Elm Partners                               | \$2,504,336  |
| Roundwalk Village Partners                     | 2,392,738    |
| Boulevard (Buckelew) Project                   | 480,200      |
| Downtown River Associate LP                    | 7,148,134    |
| Edith Street Apartments, Inc.                  | 1,217,884    |
| Lieb Senior Apartments, Inc.                   | 1,593,886    |
| 575 Vallejo Street Association                 | 851,184      |
| 579 Vallejo Street Association                 | 990,000      |
| Casa Grande                                    | 4,128,287    |
| Wood Sorrel                                    | 1,347,513    |
| Logan Place                                    | 7,643,219    |
| Salishan Apartments Inc.                       | 388,380      |
| Vintage Chateau                                | 4,499,825    |
| Madrone  | 1,116,089    |
| Washington Creek                               | 568,969      |
| Caufield Senior Housing                        | 182,999      |
| Parklane Apartments                            | 7,277,103    |
| Total Housing Loans to Not-For Profit Agencies | 44,330,746   |
| First-Time Home Buyers Loans                   | 3,414,200    |
| Total  | \$47,744,946 |

# A. Housing Loans to Not-For-Profit-Agencies

The City has provided various loans to not-for-profit agencies for the construction of units for lowincome rental housing projects. The loans are funded using HOME funds, Community Development Block Grant funds, the General fund, and other Housing funds. The interest rates range from zero to 5.78%. Payment is deferred until a variety of events occur, such as: sale or transfer of property, failure to adhere to low and moderate housing provisions of the promissory note, to the extent of residual receipts, or at the maturity date of the note. The maturity dates range from 32-55 years.

The City and the former PCDC have also loaned funds to not-for-profit agencies to finance constructions of low and moderate income housing. The terms range from 13 to 60 years, and the interest rates range from zero to 6.56%. Payments are deferred until a variety of events occur, such as: sale or transfer of property, failure to adhere to low and moderate housing provisions of the promissory note, to the extent of residual receipts, or at the maturity date of the note. Management evaluated these loans and they are expected to be collected, therefore, no allowance for doubtful accounts was set up.

With the dissolution of the PCDC as discussed in Note 15, the City agreed to become the successor to the PCDC's housing activities and as a result the Successor Housing Special Revenue Fund assumed the loans receivable of the former Redevelopment Special Revenue Fund.

As of June 30, 2018, the total principal and interest receivable related to these loans was \$44,330,746 and \$13,139,479, respectively.

# **NOTE 4 - LOANS RECEIVABLE (Continued)**

# B. First-Time Home Buyers Loans

The City offers qualified low and moderate income first time home buyers silent second mortgages on home purchases. Accrued interest and principal are due when the primary loan is refinanced or on sale of the property. The interest rate is the lower of the principal amount plus interest at a rate of 10% per annum, or 28.6% to 33% net of sales price. At June 30, 2018, the outstanding balance of the loans was \$3,414,200.

# NOTE 5 - CAPITAL ASSETS

Capital assets, which include land, buildings, improvements, equipment and infrastructure assets (e.g, roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business type activities in the Governmental-Wide Financial Statement. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. All other capital assets are recorded at historical cost or estimated historical cost if actual cost is not available. The City's policy is to capitalize all vehicles, office equipment and items with an inherently higher value with a unit cost of \$5,000 or more, and a useful life of one year or more. Land, easements, land improvements, buildings, building improvements and infrastructure with a cost exceeding \$50,000 and a useful life exceeding one year are also capitalized.

Depreciation is recorded on a straight-line basis over estimated useful lives of the assets as follows:

Vehicles and equipment 3-15 years Building and improvements 10-50 years Infrastructure 20-50 years

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34 which requires the inclusion of infrastructure capital assets in local governments' basic financial statements. In accordance with GASB Statement No. 34, the City has included all infrastructure within the basic financial statements. The City defines infrastructure as the basic physical assets that allow the City to function. The assets include:

- Sidewalks and bridges
- > Street system
- $\triangleright$  Sewer system
- > Pipes

The assets include streets, bridges, sidewalks, drainage systems, and lighting systems, etc. Each major infrastructure system can be divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, landscaping and land. These subsystems were not delineated in the basic financial statements. The appropriate operating department maintains information regarding the subsystems.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest on construction related debt incurred during the period of construction for business-type and proprietary funds assets is capitalized as a cost of the constructed assets.

# NOTE 5 - CAPITAL ASSETS (Continued)

For all infrastructure systems, the City elected to use the Basic Approach as defined by GASB Statement No. 34 for infrastructure reporting. Estimated historical costs were developed in one of the following methods:

- 1) Use of historical records where available.
- 2) Standard unit costs appropriate for the construction/acquisition date of the asset.
- 3) Present replacement cost indexed by a reciprocal factor of the price increase from the construction/acquisition date to the current date.

The accumulated depreciation, defined as the total depreciation from the date of construction/ acquisition to the current date, was computed on a straight-line basis, using industry accepted life expectancies for each infrastructure subsystem. The book value was then computed by deducting the accumulated depreciation from the estimated historical cost.

The long-term principal portion of debt on non-proprietary capital assets acquired through lease purchase contracts is accounted for in the government-wide financial statements as "capital lease obligations." A capital asset is recorded at the net present value of the total lease payments in the government-wide financial statements.

# A. Capital Asset Additions and Retirements

Capital assets activity for the year ended June 30, 2018, is as follows:

|   | Balance at    |             | Retirements/ |               | Balance at    |
|---|---------------|-------------|--------------|---------------|---------------|
|   | June 30, 2017 | Additions   | Adjustments  | Transfers     | June 30, 2018 |
| Governmental Activities                     |               |             |              |               |               |
| Capital Assets not being Depreciated:       |               |             |              |               |               |
| Land  | \$38,009,488  | \$1,003,918 |              |               | \$39,013,406  |
| Construction in Progress                    | 43,191,802    | 11,031,795  |              | (\$1,104,001) | 53,119,596    |
| Total Capital Assets not being Depreciated  | 81,201,290    | 12,035,713  |              | (1,104,001)   | 92,133,002    |
| Capital Assets being Depreciated:           |               |             |              |               |               |
| Buildings and Improvements                  | 21,804,082    |             |              | 577,674       | 22,381,756    |
| Vehicles and Equipment                      | 15,709,302    | 2,359,472   | (\$278,954)  |               | 17,789,820    |
| Infrastructure                              | 198,723,480   | 536,140     | (39,858)     | 526,327       | 199,746,089   |
| Total Capital Assets being Depreciated      | 236,236,864   | 2,895,612   | (318,812)    | 1,104,001     | 239,917,665   |
| Less Accumulated Depreciation:              |               |             |              |               |               |
| Buildings and Improvements                  | (12,781,545)  | (505,616)   |              |               | (13,287,161)  |
| Vehicles and Equipment                      | (12,241,963)  | (820,443)   | 278,954      |               | (12,783,452)  |
| Infrastructure                              | (102,184,497) | (6,799,186) | 27,839       |               | (108,955,844) |
| Total Accumulated Depreciation              | (127,208,005) | (8,125,245) | 306,793      |               | (135,026,457) |
| Net Capital Assets being Depreciated        | 109,028,859   | (5,229,633) | (12,019)     | 1,104,001     | 104,891,208   |
| Governmental Activities Capital Assets, Net | \$190,230,149 | \$6,806,080 | (\$12,019)   |               | \$197,024,210 |

# NOTE 5 - CAPITAL ASSETS (Continued)

|  | Balance at<br>June 30, 2017 | Additions                              | Transfers      | Balance at<br>June 30, 2018 |
|--|-----------------------------|--|----------------|-----------------------------|
| Business-type Activities                     |                             |  |                |                             |
| Capital Assets not being Depreciated:        |                             |  |                |                             |
| Land   | \$10,731,229                |  |                | \$10,731,229                |
| Construction in Progress                     | 32,070,941                  | \$11,187,286                           | (\$11,561,515) | 31,696,712                  |
| Total Capital Assets not being Depreciated   | 42,802,170                  | 11,187,286                             | (11,561,515)   | 42,427,941                  |
| Capital Assets being Depreciated:            |                             |  |                |                             |
| Buildings and Improvements                   | 30,000,255                  | 17,467                                 |                | 30,017,722                  |
| Vehicles and Equipment                       | 13,911,304                  | 224,048                                |                | 14,135,352                  |
| Infrastructure                               | 296,837,939                 | ······································ | 11,561,515     | 308,399,454                 |
| Total Capital Assets being Depreciated       | 340,749,498                 | 241,515                                | 11,561,515     | 352,552,528                 |
| Less Accumulated Depreciation for:           |                             |  |                |                             |
| Buildings and Improvements                   | (13,755,301)                | (726,987)                              |                | (14,482,288)                |
| Vehicles and Equipment                       | (9,240,362)                 | (943,377)                              |                | (10,183,739)                |
| Infrastructure                               | (105,639,571)               | (6,101,342)                            |                | (111,740,913)               |
| Total Accumulated Depreciation               | (128,635,234)               | (7,771,706)                            |                | (136,406,940)               |
| Net Capital Assets being Depreciated         | 212,114,264                 | (7,530,191)                            | 11,561,515     | 216,145,588                 |
| Business-type Activities Capital Assets, Net | \$254,916,434               | \$3,657,095                            |                | \$258,573,529               |

# B. Capital Asset Contributions

Some capital assets may be acquired using federal and State grant funds, or they may be contributed by developers or other governments. These contributions are required to be accounted for as revenues at the time the capital assets are contributed.

# NOTE 5 - CAPITAL ASSETS (Continued)

# C. Depreciation Allocation

Depreciation expense is charged to functions and programs based on their usage of the related assets. The amounts allocated to each function or program are as follows:

# **Governmental Functions**

| \$114,598   |
|-------------|
| 2,699,777   |
| 180,138     |
| 62,429      |
| 637,648     |
| 3,906,061   |
|             |
| 45,685      |
| 478,909     |
| \$8,125,245 |
|             |
| \$388,435   |
| 106,694     |
| 716,496     |
| 5,313,416   |
| 1,246,665   |
| \$7,771,706 |
|             |

# **NOTE 6 - LONG-TERM DEBT**

The City generally incurs long-term debt to finance projects or purchase assets, which will have useful lives equal to or greater than the related debt.

# A. The City's Long-Term Debt

The City's long-term debt activities for the year ended June 30, 2018, were as follows:

| Business-Type Activity Debt:  | Original<br>Issue<br>Amount | Balance at<br>June 30, 2017 | Additions          | Retirements | Balance at<br>June 30, 2018 | Amount<br>due within<br>one year |
|---|-----------------------------|-----------------------------|--------------------|-------------|-----------------------------|----------------------------------|
| Revenue Bonds:<br>2012 Water Revenue Refunding Bonds<br>3.670%, due 5/1/2031                                    | \$7,529,000                 | \$5,934,000                 |                    | \$337,000   | \$5,597,000                 | \$347,000                        |
| 2017 Wastewater Revenue Refunding Bonds<br>3.125-4.00%, Due 11/01/2036<br>Plus: Original issue Premium          | 23,365,000<br>967,283       | 23,365,000<br>916,374       |                    | 50,910      | 23,365,000<br>865,464       |                                  |
| Total Revenue Bonds   |                             | 30,215,374                  |                    | 387,910     | 29,827,464                  | 347,000                          |
| State Loan Fund:<br>State Revolving Loan Fund<br>1.400%, due 4/9/2029   | 125,964,254                 | 86,324,413                  |                    | 6,292,861   | 80,031,552                  | 6,443,889                        |
| Notes Payable:<br>California Department of Boating and Waterways<br>Total Notes Payable                         | 3,960,000                   | 6,337,247                   | \$52,997<br>52,997 |             | 6,390,244                   | <u>392,310</u><br>392,310        |
| Lease Obligation:<br>2016 Airport Refunding Lease Obligation<br>2.710%, due 11/1/2025<br>Total Lease Obligation | 4,531,000                   | 4,143,000                   |                    | 413,000     | 3,730,000                   | 424,000                          |
| Total Business Type Activity Debt   |                             | \$127,020,034               | \$52,997           | \$7,093,771 | \$119,979,260               | \$7,607,199                      |

# **NOTE 6 - LONG-TERM DEBT (Continued)**

# **B.** Debt Service Requirements

Future principal and interest payment on all Business-type debt were as follows at June 30, 2018.

**Business-Type Activity Debt:** 

| For The Year   | Revenue   | Bonds  | State Revo   | lving Loan  | Notes Pa                          | ayable   | Lease Obl  | ligation   |
|--|---|--|--|---|-----------------------------------|----------|--|--|
| Ending June 30   | Principal   | Interest   | Principal  | Interest  | Principal                         | Interest | Principal  | Interest   |
| 2019<br>2020<br>2021<br>2022<br>2023<br>2024 - 2028<br>2029 - 2033<br>2034 - 2036                  | \$347,000<br>361,000<br>375,000<br>388,000<br>401,000<br>2,261,000<br>15,359,000<br>9,470,000 | \$1,004,362<br>991,370<br>977,863<br>963,863<br>949,385<br>4,508,741<br>2,779,367<br>228,088 | \$6,443,889<br>6,598,543<br>6,756,908<br>6,919,074<br>7,085,131<br>38,059,408<br>8,168,599 | \$1,920,758<br>1,766,104<br>1,607,739<br>1,445,573<br>1,279,515<br>3,763,824<br>196,046 | \$392,310<br>428,424<br>5,569,510 | \$17,654 | \$424,000<br>436,000<br>447,000<br>459,000<br>472,000<br>1,492,000 | \$95,338<br>83,685<br>71,720<br>59,444<br>46,829<br>61,381 |
| Outstanding Accumulated<br>Payments and Penalties<br>Less: Original Issuance<br>Premium (Discount) | 28,962,000<br><u>865,464</u>  | \$12,403,039   | 80,031,552   | \$11,979,559  | 6,390,244 =                       | \$17,654 | 3,730,000 =  | \$418,397  |
| Total Payments due   | \$29,827,464  | :  | \$80,031,552   |   | \$6,390,244                       |          | \$3,730,000  |  |

# C. Description of the City's Long-Term Debt Issues

**2012 Water Revenue Refunding Bonds -** On October 1, 2012, the City issued Water Revenue Bonds, Series 2001 in the amount of \$7,529,000. The proceeds of the bonds were used to refund the 2001 Water Revenue Bonds, and to finance improvements to the Water System. This current refunding was undertaken to reduce debt service payments over the next 20 years by \$72,683, and resulted in an economic gain (difference between the present value of the debt service requirements on the old and new bonds discounted at the effective interest rate on the new debt and adjusted for any additional cash) of \$51,077. The Bonds mature annually each November 1 from 2013 to 2031, in amounts ranging from \$337,000 to \$520,000 and bear interest 3.67% Interest is payable semiannually on May 1 and November 1. The bonds are payable solely from a pledge of and lien upon the net revenues received by the City from the ownership and operation of its Water Utility Fund. Net revenue and debt service amounts to \$5,069,396 and \$548,594 in fiscal 2017-18. Total principal and interest remaining to be paid on the Bonds was \$7 million as of June 30, 2018.

**2017 Wastewater Revenue Refunding Bonds** - On June 1, 2017 the City issued Wastewater Revenue Refunding Bonds in the amount of \$23,365,000. The proceeds of the bonds were used to refund and retire the City's 2011 Waste Water Revenue Refunding Bond that are payable from the revenues of the City's wastewater and storm drainage system. The Bonds mature annually each May 1 from 2030 to 2036 in amounts ranging from \$1,775,000 to \$3,905,000 and bear interest at rates ranging from 3.125% to 4.00%. Interest is payable semiannually May 1 and November 1. The bonds are payable solely from a pledge of and lien upon the net revenues received by the City from the ownership and operation of its Wastewater System. Total principal and interest remaining to be paid on the Bonds was \$34.3 million as of June 30, 2018.

The bonds were issued at a premium of \$967,283 which is being amortized over the 19-year life of the bonds resulting in an annual amortization of \$50,910.

# NOTE 6 - LONG-TERM DEBT (Continued)

**State Revolving Loan Fund** - In October 2005, the City was awarded \$125,964,254 for the Ellis Creek Water Recycling Facility from the California Clean Water State Revolving Fund. The first draw was in September 2006. Upon completion of the construction of the recycling facility, the State Division of Financial Assistance for the State Water Resources Control Board will prepare an appropriate SRF installment sale agreement payment schedule. The City may without penalty prepay all or any portion of the outstanding principal amount of the obligation provided that the City also pays all accrued interest on the principal amount prepaid through the date of the prepayment. This obligation is secured by the net revenues of the Wastewater Enterprise Fund. The interest rate is 1.4%. The outstanding balance at June 30, 2018 was \$80,031,552.

**California Department of Boating and Waterways** - On March 11, 1993, the California Department of Boating and Waterways issued a note in the amount of \$3,960,000 to finance construction of the Petaluma Marina. The terms of the loan allow unpaid interest to be added to the outstanding principal. The loan balance was increased by unpaid interest and penalties for the years ended June 30, 1998, and 2000 through 2017. The debt is the responsibility of the Marina Fund. The outstanding balance at June 30, 2018 was \$6,390,244. The City has been attempting to work with the California Department of Boating and Waterways in order to eliminate the liability in the Marina Fund.

**2016** Airport Lease Obligation – In March of 2016, the Petaluma Public Financing Authority entered into a lease obligation with the City in the amount of \$4,531,000. The proceeds of the lease obligation were used to retire the 2003 Certificates of Participation and the 2005 California Department of Transportation Airport Loans. The lease obligation is payable each November from 2016 to 2025, in amounts ranging from \$388,000 to \$511,000 and bear interest at rate of 2.71%. Interest is payable semiannually on May 1 and November 1. The outstanding balance at June 30, 2018 was \$3,730,000.

# NOTE 7 - DEBT WITHOUT CITY COMMITMENT

The following bond issues are not reported in the City's financial statements, because they are special obligations payable solely from, and secured by, specific revenue sources described in the resolutions and official statements of the respective issues. Neither the faith and credit, nor the taxing power of the City, the County, the State of California, or any political subdivision thereof, is pledged for payment of these bonds.

**Multi-Family Housing Revenue Bonds -** the Redevelopment Agency issued \$4,750,000 in Multifamily Housing Revenue Bonds, with a variable rate of interest, not to exceed 12%, with the variable rate to be determined by the marketing agent. The proceeds from the bonds were used to make a loan to Oakmont Retirement Investors, LLC for the purpose of financing the acquisition and construction of a 76-unit assisted living care/multi-family rental facility known as Oakmont at Petaluma. The bonds are special obligation of the former PCDC, payable solely from the rental revenue and other assets pledged or assigned to Payment of the bonds by Windchime of Walnut Creek, LP. These bonds are not recorded as liabilities on the City's financial statements.

On September 19, 2011, the City approved the issuance of the Multi-Family Housing Revenue Bonds in the amount of \$20,000,000 through the California Municipal Financing Agency. The proceeds from the bonds are to be used by the developer, Logan Place, L.P., for the purpose of financing the acquisition and construction of 66-unit, affordable housing development in the City of Petaluma, known as the "Logan Place." The bonds are special obligation of City, the payments of the bonds are solely the responsibility of the Logan Place, L.P. These bonds are not recorded as liabilities on the City's financial statements.

# NOTE 7 - DEBT WITHOUT CITY COMMITMENT (Continued)

On February 6, 2012, the City approved the issuance of the Multi-Family Housing Revenue Bonds in the amount of \$12,500,000 through the California Municipal Financing Agency. The proceeds from the bonds are to be used by the developer, Petaluma Ecumenical Properties, for the purpose of financing the acquisition and construction of 50-unit, multi-family, low-income senior rental housing development in the City of Petaluma, known as the "Kellgren Senior Apartments." The bonds are special obligation of the City, the payments of the bonds are solely the responsibility of the Petaluma Ecumenical Properties, LLC. These bonds are not recorded as liabilities on the City's financial statements.

On August 6, 2012, the City approved the issuance of the Multi-Family Housing Revenue Bonds in the amount of \$15,000,000 through the California Municipal Financing Agency. The proceeds from the bonds are to be used by the developer, Round Walk Village Partners 2, L.P., for the purpose of financing the acquisition and construction of 129-unit, multi-family housing development in the City of Petaluma, known as the "Round Walk Village." The bonds are special obligation of the City, the payments of the bonds are solely the responsibility of the Round Walk Village Partners 2, L.P. These bonds are not recorded as liabilities on the City's financial statements.

On September 15, 2003, former PCDC issued Multi-Family Housing Revenue Bonds and Taxable Multi-Family Housing Revenue Bonds in the amount of \$6,197,000. The proceeds of the bonds were used to finance the construction and equipping of an 81 unit, multi-family, rental housing development in the City of Petaluma, known as the "Downtown River Apartments." The bonds are special obligation of the former PCDC payable solely from rental revenue and other assets pledged or assigned to payment of the bonds by the obligator. These bonds are not recorded as liabilities on the City's financial statements.

On October 5, 2015, the City approved the issuance of the Multi-Family Housing Revenue Bonds in the amount of \$25,000,000 through the California Municipal Financing Agency. The proceeds from the bonds are to be used by the developer, Eden Housing Inc., for the purpose of financing the acquisition and rehabilitation of 2 affordable housing develops, a 32-unit, multi-family, low-income residential rental housing development in the City of Petaluma, known as the "Washington Creek Apartments" and a 74-unit, multi-family, low-income residential rental housing development in the City of Petaluma, known as the "Corona Ranch Apartments." The bonds are special obligation of the City, the payments of the bonds are solely the responsibility of the Eden Housing Inc. These bonds are not recorded as liabilities on the City's financial statements.

# NOTE 8 - NET POSITION AND FUND BALANCES

# A. Net Position

Net position is the excess of all the City's assets and deferred outflows of resources over all its liabilities and deferred inflows of resources, regardless of fund. Net position is divided into three captions on the Statement of Net Position. These captions apply only to net position, which is determined only at the Government-wide level and business type authorities, and are described below:

*Net investment in capital assets* describes the portion of Net Position which is represented by the current net book value of the City's capital assets, less the outstanding balance of any debt issued to finance these assets and related deferred inflows or outflows of resources.

# NOTE 8 – NET POSITION AND FUND BALANCES (Continued)

*Restricted* describes the portion of Net Position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions which the City cannot unilaterally alter. These principally include developer fees received for use on capital projects, debt service requirements, and redevelopment funds restricted to low-and-moderate-income housing purposes.

Unrestricted describes the portion of Net Position which is not restricted to use.

# B. Fund Balance

Governmental fund balances represent the net current position of each fund. Net current position generally represent a fund's cash and receivables, less its liabilities.

The City's fund balances are classified based on spending constraints imposed on the use of resources. For programs with multiple funding sources, the City prioritizes and expends funds in the following order: Restricted, Committed, Assigned, and Unassigned. Each category in the following hierarchy is ranked according to the degree of spending constraint:

*Nonspendable* represents balances set aside to indicate items do not represent available, spendable resources even though they are a component of assets. Fund balances required to be maintained intact, such as Permanent Funds, and assets not expected to be converted to cash, such as prepaids, notes receivable, and land held for redevelopment are included. However, if proceeds realized from the sale or collection of nonspendable assets are restricted, committed or assigned, then Nonspendable amounts are required to be presented as a component of the applicable category.

*Restricted* fund balances have external restrictions imposed by creditors, grantors, contributors, laws, regulations, or enabling legislation which requires the resources to be used only for a specific purpose.

Encumbrances and nonspendable amounts subject to restrictions are included along with spendable resources.

*Committed* fund balances include amounts that can be used only for the specific purposes determined by a formal action of the City Council's highest level of decision-making authority. The City Council can, by adoption of resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Assigned fund balances are amounts constrained by the City's intent to be used for a specific purpose, but are neither restricted nor committed. Intent is expressed by resolution of the City Council or its designee, City Manager, and may be changed at the discretion of the City Council or its designee. This category includes encumbrances, Nonspendables, when it is the City's intent to use proceeds or collections for a specific purpose, and residual fund balances, if any, of Special Revenue, Capital Projects and Debt Service Funds which have not been restricted or committed.

*Unassigned* fund balance represents residual amounts that have not been restricted, committed, or assigned. This includes the residual general fund balance and residual fund deficits, if any, of other governmental funds.

# NOTE 8 – NET POSITION AND FUND BALANCES (Continued)

# Detailed classifications of the City's Fund Balances as of June 30, 2018, are below:

| Fund Balance Classifications   | General<br>Fund | HOME<br>/Begin<br>Special<br>Revenue | Impact<br>Fees<br>Special<br>Revenue | Successor<br>Housing<br>Special<br>Revenue | City<br>Capital<br>Projects | Non-Major<br>Governmental | Total                                 |
|--|-----------------|--------------------------------------|--------------------------------------|--|-----------------------------|---------------------------|---------------------------------------|
| Nonspendables:   |                 |                                      |                                      | <u></u>                                    |                             |                           | ·                                     |
| Items not in spendable form:<br>Loans, prepaids and inventories                      | \$114,598       | <b>.</b>                             |                                      |  |                             |                           | \$114,598                             |
| Subtotal   | 114,598         |                                      |                                      |  |                             | <b></b>                   | 114,598                               |
| Amounts required to maintained intact:<br>Permanent funds                            |                 |                                      |                                      |  |                             | \$24,333                  | 24,333                                |
| Total Nonspendable Fund Balances   | 114,598         |                                      |                                      |  |                             | 24,333                    | 138,931                               |
| Restricted for:<br>Special projects<br>Community redevelopment<br>Low-income housing |                 | \$21,468,964                         | \$52,942,610                         | \$28,966,577                               |                             | 8,863,733                 | 52,942,610<br>8,863,733<br>50,435,541 |
| Total Restricted Fund Balances   |                 | 21,468,964                           | 52,942,610                           | 28,966,577                                 |                             | 8,863,733                 | 112,241,884                           |
| Committed to:<br>Special projects  | 4,426,112       |                                      |                                      |  | \$3,125,166                 |                           | 7,551,278                             |
| Total Committed Fund Balances  | 4,426,112       |                                      |                                      |  | 3,125,166                   |                           | 7,551,278                             |
| Assigned:<br>Special projects  | 5,422,325       |                                      |                                      |  |                             |                           | 5,422,325                             |
| Total Assigned Fund Balances   | 5,422,325       |                                      |                                      |  | <u></u>                     |                           | 5,422,325                             |
| Unassigned:  |                 |                                      |                                      |  |                             |                           |                                       |
| General Fund   | 3,162,821       |                                      |                                      |  |                             | <u></u>                   | 3,162,821                             |
| Total Unassigned Fund Balances   | 3,162,821       |                                      |                                      |  |                             | <u></u>                   | 3,162,821                             |
| Total Fund Balances  | \$13,125,856    | \$21,468,964                         | \$52,942,610                         | \$28,966,577                               | \$3,125,166                 | \$8,888,066               | \$128,517,239                         |

# C. Fund Deficits

As of June 30, 2018, the Development Services Enterprise Fund, the Marina Enterprise Fund, the Storm Water Enterprise Fund, the Employee Benefits Internal Service Fund, the Information Services Internal Service Fund and the Workers' Compensation Internal Service Fund, had negative net positions of \$167,565, \$5,281,087, \$409,642, \$8,300,098, \$1,262,143 and \$408,170 respectively. See Note 13C for further discussion of the Marina Fund. All other deficits are expected to be repaid by future revenues.

# NOTE 9 – PENSION PLANS

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# A. General Information about the Pension Plans and Summary of Balances by Plan

**Plan Descriptions** – All qualified permanent and probationary employees are eligible to participate in the City's separate Safety (police and fire) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

**Benefits Provided** – CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

Below is a summary of the deferred outflows of resources, net pension liabilities, and deferred inflows of resources by Plan for the year ended June 30, 2018:

|               |              | Net Pension<br>Liability/ |              |
|---------------|--------------|---------------------------|--------------|
|               | Deferred     | Proportionate             | Deferred     |
|               | Outflows     | Share of Net              | Inflows      |
|               | of Resources | Pension Liability         | of Resources |
| Miscellaneous | \$10,650,764 | \$28,943,402              | \$993,032    |
| Safety        | 20,154,591   | 70,113,735                | 1,210,458    |
| Total         | \$30,805,355 | \$99,057,137              | \$2,203,490  |

# NOTE 9 – PENSION PLANS (Continued)

# The Plans' provisions and benefits in effect at June 30, 2018, are summarized as follows:

|   |                       | Miscellaneous            |                                  |
|---|-----------------------|--------------------------|----------------------------------|
|   |                       | Between July 1, 2010 and | On or after                      |
| Hire date   | Prior to July 1, 2010 | December 31, 2012        | January 1, 2013                  |
| Benefit formula                                   | 2% @ 55               | 2% @ 60                  | 2% @ 62                          |
| Benefit vesting schedule                          | 5 years service       | 5 years service          | 5 years service                  |
| Benefit payments                                  | monthly for life      | monthly for life         | monthly for life                 |
| Retirement age                                    | 50 - 63               | 50 - 63                  | 52 - 67                          |
| Monthly benefits, as a % of eligible compensation | 1.426% to 2.418%      | 1.092% to 2.418%         | 1% to 2.5%                       |
| Required employee contribution rates              | 7%                    | 7%                       | 6.25%<br>50% of the Total Normal |
| Required employer contribution rates              | 8.788%                | 8.788%                   | Cost                             |

In addition, the City made a payment to the Miscellaneous Plan's unfunded liability in the amount of \$11,550,174.

|   |                       | Safety           |                                   |
|---|-----------------------|------------------|-----------------------------------|
|   |                       | Prior to         | On or after                       |
| Hire date   | Prior to July 1, 2010 | January 1, 2013  | January 1, 2013                   |
| Benefit formula                                   | 2% @ 55               | 3% @ 55          | 2.7% @ 57                         |
| Benefit vesting schedule                          | 5 years service       | 5 years service  | 5 years service                   |
| Benefit payments                                  | monthly for life      | monthly for life | monthly for life                  |
| Retirement age                                    | 50 - 55               | 50 - 55          | 50 - 57                           |
| Monthly benefits, as a % of eligible compensation | 1.426% to 2%          | 2.4% to 3%       | 2% to 2.7%                        |
| Required employee contribution rates              | 7%                    | 9%               | 11.75%<br>50% of the Total Normal |
| Required employer contribution rates              | 18.527%               | 18.527%          | Cost                              |

In addition, the City made a payment to the Safety Plan's unfunded liability in the amount of \$3,709,928.

# *Employees Covered* – At June 30, 2018, the following employees were covered by the benefit terms for each Plan:

|  | Miscellaneous |               |  |
|--|---------------|---------------|--|
|  | June 30, 2016 | June 30, 2017 |  |
| Inactive employees or beneficiaries currently receiving benefits | 262           | 271           |  |
| Inactive employees entitled to but not yet receiving benefits    | 227           | 238           |  |
| Active employees   | 190           | 196           |  |
| Total  | 679           | 705           |  |

|  | Safety        |               |  |
|--|---------------|---------------|--|
|  | June 30, 2016 | June 30, 2017 |  |
| Inactive employees or beneficiaries currently receiving benefits | 199           | 199           |  |
| Inactive employees entitled to but not yet receiving benefits    | 77            | 80            |  |
| Active employees   | 117           | 116           |  |
| Total  | 393           | 395           |  |

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# **NOTE 9 – PENSION PLANS (Continued)**

*Contributions* – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

# **B.** Net Pension Liability

The City's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each of the Plans is measured as of June 30, 2017, using an annual actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

Actuarial Assumptions – The total pension liabilities in the June 30, 2016 actuarial valuations were determined using the following actuarial assumptions:

|                                  | All Plans  |
|----------------------------------|--|
| Valuation Date                   | June 30, 2016  |
| Measurement Date                 | June 30, 2017  |
| Actuarial Cost Method            | Entry-Age Normal Cost  |
| Actuarial Assumptions:           |  |
| Discount Rate                    | 7.15%  |
| Inflation                        | 2.75%  |
| Payroll Growth                   | 3.0%   |
| Projected Salary Increase        | 3.2% - 20% (1)   |
| Investment Rate of Return        | 7.375% (2)   |
| Post Retirement Benefit Increase | Contract COLA up to 2% until Purchasing<br>Power applies, 2% thereafter<br>Derived using CalPERS Membership Data |
| Mortality (3)                    | for all Funds  |

(1) Depending on age, service and type of employment

(2) Net of pension plan investment expenses, including inflation

(3) The mortality table used was developed based on CalPERS specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the CalPERS 2014 experience study report available on CalPERS website.

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2016 valuation were based on the results of a January 2014 actuarial experience study for the period 1997 to 2011. Further details of the Experience Study can be found on the CalPERS website under Forms and Publications.

# **NOTE 9 – PENSION PLANS (Continued)**

**Change of Assumptions** – GASB 68, paragraph 68 states that the long long-term expected rate of return should be determined net of pension plan investment expense, but without reduction for pension plan administrative expense. The discount rate of 7.375% used for the June 30, 2016 measurement date was net of administrative expenses. The discount rate of 7.15% used for the June 30, 2017 measurement date is without reduction of pension plan administrative expense. All other assumptions for the June 30, 2016 measurement date were the same as those used for the June 30, 2017 measurement date.

**Discount Rate** – The discount rate used to measure the total pension liability was 7.15% for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

| Asset Class                   | New<br>Strategic<br>Allocation | Real Return<br>Years 1 - 10(a) | Real Return<br>Years 11+(b) |
|-------------------------------|--------------------------------|--------------------------------|-----------------------------|
| Global Equity                 | 47.0%                          | 4.90%                          | 5.38%                       |
| Global Fixed Income           | 19.0%                          | 0.80%                          | 2.27%                       |
| Inflation Sensitive           | 6.0%                           | 0.60%                          | 1.39%                       |
| Private Equity                | 12.0%                          | 6.60%                          | 6.63%                       |
| Real Estate                   | 11.0%                          | 2.80%                          | 5.21%                       |
| Infrastructure and Forestland | 3.0%                           | 3.90%                          | 5.36%                       |
| Liquidity                     | 2.0%                           | -0.40%                         | -0.90%                      |
| Total                         | 100%                           |                                |                             |

(a) An expected inflation of 2.5% used for this period.

(b) An expected inflation of 3.0% used for this period.

# NOTE 9 – PENSION PLANS (Continued)

# C. Changes in the Net Pension Liability

The changes in the Net Pension Liability for each Plan follows:

#### Miscellaneous Plan:

|  |                            | Increase (Decrease)            |                                  |
|--|----------------------------|--------------------------------|----------------------------------|
|  | Total Pension<br>Liability | Plan Fiduciary<br>Net Position | Net Pension<br>Liability/(Asset) |
| Balance at June 30, 2016   | \$103,531,448              | \$77,608,047                   | \$25,923,401                     |
| Changes in the year:   | <u></u>                    |                                |                                  |
| Service cost   | 2,343,412                  |                                | 2,343,412                        |
| Interest on the total pension liability                                  | 7,655,833                  |                                | 7,655,833                        |
| Changes in benefit terms   |                            |                                |                                  |
| Changes in assumptions   | 6,039,854                  |                                | 6,039,854                        |
| Differences between actual and expected experience                       | (1,001,955)                |                                | (1,001,955)                      |
| Net Plan to Plan Resource Movement                                       |                            | 2,139                          | (2,139)                          |
| Contribution - employer  |                            | 2,624,811                      | (2,624,811)                      |
| Contribution - employee  |                            | 976,772                        | (976,772)                        |
| Net investment income<br>Benefit payments, including refunds of employee |                            | 8,528,004                      | (8,528,004)                      |
| contributions  | (5,332,945)                | (5,332,945)                    |                                  |
| Administrative expense   |                            | (114,583)                      | 114,583                          |
| Other miscellaneous income   |                            |                                |                                  |
| Net changes  | 9,704,199                  | 6,684,198                      | 3,020,001                        |
| Balance at June 30, 2017   | \$113,235,647              | \$84,292,245                   | \$28,943,402                     |

Safety Plan:

|  |                            | Increase (Decrease)            |                                  |
|--|----------------------------|--------------------------------|----------------------------------|
|  | Total Pension<br>Liability | Plan Fiduciary<br>Net Position | Net Pension<br>Liability/(Asset) |
| Balance at June 30, 2016   | \$175,096,176              | \$113,266,598                  | \$61,829,578                     |
| Changes in the year:   |                            |                                | <u></u>                          |
| Service cost   | 3,646,598                  |                                | 3,646,598                        |
| Interest on the total pension liability                                  | 13,084,036                 |                                | 13,084,036                       |
| Changes in benefit terms   |                            |                                |                                  |
| Changes in assumptions   | 11,023,088                 |                                | 11,023,088                       |
| Differences between actual and expected experience                       | (297,700)                  |                                | (297,700)                        |
| Net Plan to Plan Resource Movement                                       |                            |                                |                                  |
| Contribution - employer  |                            | 5,735,707                      | (5,735,707)                      |
| Contribution - employee  |                            | 1,300,945                      | (1,300,945)                      |
| Net investment income<br>Benefit payments, including refunds of employee |                            | 12,302,444                     | (12,302,444)                     |
| contributions  | (9,302,702)                | (9,302,702)                    |                                  |
| Administrative expense   |                            | (167,231)                      | 167,231                          |
| Other miscellaneous income   |                            |                                |                                  |
| Net changes  | 18,153,320                 | 9,869,163                      | 8,284,157                        |
| Balance at June 30, 2017   | \$193,249,496              | \$123,135,761                  | \$70,113,735                     |

# NOTE 9 – PENSION PLANS (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the net pension liability of the City for each Plan, calculated using the discount rate for each Plan, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

|                       | Miscellaneous | Safety       |
|-----------------------|---------------|--------------|
| 1% Decrease           | 6.15%         | 6.15%        |
| Net Pension Liability | \$43,443,499  | \$96,854,455 |
| Current Discount Rate | 7.15%         | 7.15%        |
| Net Pension Liability | \$28,943,402  | \$70,113,735 |
| 1% Increase           | 8.15%         | 8.15%        |
| Net Pension Liability | \$16,889,108  | \$48,255,975 |

**Pension Plan Fiduciary Net Position** – Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

# D. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2018, the City contributions to the plan were \$15,792,022. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|--|-----------------------------------|----------------------------------|
| Pension contributions subsequent to measurement date   | \$5,729,007                       |                                  |
| Changes in assumptions   | 3,716,833                         |                                  |
| Differences between actual and expected experience<br>Net differences between projected and actual earnings on |                                   | (\$993,032)                      |
| plan investments   | 1,204,924                         |                                  |
| Total  | \$10,650,764                      | (\$993,032)                      |

#### Miscellaneous Plan:

#### Safety Plan:

|  | Deferred Outflows | Deferred Inflows |
|--|-------------------|------------------|
|  | ofResources       | ofResources      |
| Pension contributions subsequent to measurement date   | \$10,063,015      |                  |
| Changes in assumptions   | 8,122,275         | (\$433,237)      |
| Differences between actual and expected experience<br>Net differences between projected and actual earnings on |                   | (777,221)        |
| plan investments   | 1,969,301         |                  |
| Total  | \$20,154,591      | (\$1,210,458)    |

# NOTE 9 – PENSION PLANS (Continued)

\$15,792,022 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

| Miscellaneous Plan:   |                        | Safety Plan:          |                        |
|-----------------------|------------------------|-----------------------|------------------------|
| Year Ended<br>June 30 | Annual<br>Amortization | Year Ended<br>June 30 | Annual<br>Amortization |
| 2019                  | \$1,548,385            | 2019                  | \$2,078,092            |
| 2020                  | 2,497,898              | 2020                  | 4,644,415              |
| 2021                  | 497,081                | 2021                  | 3,020,163              |
| 2022                  | (614,639)              | 2022                  | (861,552)              |
| Total                 | \$3,928,725            | Total                 | \$8,881,118            |

# E. Deferred Public Agency Retirement System

The City of Petaluma contributes to a Public Agency Retirement System/Alternative Retirement System (PARS), a public agency multiple-employer defined contribution pension trust. PERS provides benefits at the time of retirement, total disability or death. PARS acts as a common investment and administrative agent for participating public agencies. Benefit provisions and all other requirements are established by federal statute and city resolutions. Copies of PARS' annual financial report may be obtained from their office at 3961 MacArthur Blvd., Suite 200, Newport Beach, CA 92660.

Participants are required to contribute 7% of their annual salary. The City is required to contribute 0.5% of the annual salary of covered participants. The contribution requirements were established on the Adoption Agreement. For fiscal year ended June 30, 2018, the City contributed \$2,317 and the covered employees contributed \$32,429 the total of which met the requirements of the plan.

# NOTE 10 – OTHER POST EMPLOYMENT BENEFITS

# A. General Information about the City's Other Post Employment Benefit (OPEB) Plan

*Plan Description* – The City's Post Employment Benefit Plan is a single-employer defined benefit OPEB plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Governmental Accounting Standards Board Statement No. 75.

**Benefits Provided** – The plan provides healthcare benefits to eligible retirees and their dependents. Benefit provisions are established and may be amended through agreements and memorandums of understanding between the City, its management employees, and the union representing City employees.

# **NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (Continued)**

The City provides eligible employees who retire with a monthly retiree allowance, currently provided through the California Public Employees' Retirement System (CALPERS) Health Benefits Program under the Public Employees' Medical and Hospital Care Act (PEMHCA). The monthly benefit allowance varies by bargaining unit labor contract. The benefit allowances have been long-standing and previously ratified by labor and the City Council through the negotiation process. The dollar amount varies by bargaining units and by years of service. The range of the benefit is \$100 to \$156.83 per month for retirees who satisfy the Plan's service requirements for a City cash subsidy. The City's employer contribution for each employee shall be at least the minimum amount required by PEMHCA based on unequal method for retirees participating in PEMHCA healthcare plans. The City pays this contribution directly to CALPERS and any remaining cash subsidy directly to retirees. No dental or vision benefits are provided, except for some retired Council Members. The Plan does not issue a financial report.

In the 1990s, the City adopted various resolutions relating to a health benefit allowance for Council Members. There are six former Council Members receiving a benefit under the resolution ranging from \$100 to \$120 per month. In 1995, State law prohibited newly elected Council Members from receiving the benefit unless on a self-pay basis. The exception would be if a Council Member could retire into CALPERS and was covered under the PEMHCA.

Employees are eligible for retiree health benefits if they retire from the City on or after age 50 and 5 years of CALPERS service or disability. The benefits are available only to employees who retire from the City.

For the year ended June 30, 2018, the City's contributions to the Plan were \$446,710.

*Employees Covered by Benefit Terms* – Membership in the plan consisted of the following at the measurement date of June 30, 2017.

| Active employees                      | 297 |
|---------------------------------------|-----|
| Inactives currently receiving benefit | 167 |
| Inactives entitled to but not yet     |     |
| receiving benefit payments            | 105 |
| Total                                 | 569 |

# NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (Continued)

# B. Total OPEB Liability

Actuarial Methods and Assumptions – The City's total OPEB liability was measured and determined based on the following dates, actuarial methods and assumptions:

| Actuarial Assumptions                     | June 30, 2017 Measurement Date  |  |
|---|---|--|
| Valuation Date                            | • June 30, 2017   |  |
| Contribution Policy                       | • No pre-funding  |  |
| Discount Rate and Long Term Expected Rate | • 3.58% at June 30, 2017 (Bond Buyer 20-bond Index)                                   |  |
| of Return on Assets                       | • 2.85% at June 30, 2016 (Bond Buyer 20-bond Index)                                   |  |
| General Inflation                         | • 2.75% per annum   |  |
| Mortality, Retirement, Disability,        | CalPERS 1997-2015 Experience Study  |  |
|   | <ul> <li>Post retirement mortality projected fully generational with Scale</li> </ul> |  |
| Mortality Improvement                     | MP-2017   |  |
| Salam, Ingroosog                          | • Aggregate - 3%  |  |
| Salary Increases                          | Merit - CalPERS 1997-2015 Experience Study  |  |
|   | • Non-Medicare - 7.5% for 2019, decreasing to an ultimate rate of                     |  |
| Medical Trend                             | 4.0% in 2076 and later years  |  |
| Miedical Trend                            | • Medicare - 6.5% for 2019, decreasing to an ultimate rate of 4.0%                    |  |
|   | in 2076 and later years   |  |
| PEMHCA Minimum Increases                  | • 4.25%   |  |
|   | • Actives: 70% if covered, 60% if waived with 20 or more years                        |  |
| Healthcare participation                  | service, 40% if waived with less than 20 years of service                             |  |
|   | • Retirees: 100% if covered, 0% re-elect if waived                                    |  |

The discount rate was based on Bond Buyer 20-bond Index.

# C. Changes in Total OPEB Liability

The changes in the total OPEB liability follows:

|  | Total OPEB<br>Liability |
|--|-------------------------|
| Balance at June 30, 2016 (Measurement Date)        | \$16,397,000            |
| Changes Recognized for the Measurement Period:     |                         |
| Service cost                                       | 1,150,000               |
| Interest on the total OPEB liability               | 493,000                 |
| Changes of benefit terms                           | 0                       |
| Differences between expected and actual experience | 0                       |
| Changes of assumptions                             | (1,829,000)             |
| Benefit payments                                   | (467,000)               |
| Net changes  | (653,000)               |
| Balance at June 30, 2017 (Measurement Date)        | \$15,744,000            |

## **NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (Continued)**

# D. Sensitivity of the Total OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

| Total OPEB Liability/(Asset)                              |              |              |  |
|---|--------------|--------------|--|
| Discount Rate -1% Current Discount Rate Discount Rate +1% |              |              |  |
| 2.58%   | 3.58%        | 4.58%        |  |
| \$18,331,000  | \$15,744,000 | \$13,668,000 |  |

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

| Total OPEB Liability/(Asset) |              |              |              |
|------------------------------|--------------|--------------|--------------|
| Current Healthcare Cost      |              |              |              |
|                              | 1% Decrease  | Trend Rates  | 1% Increase  |
|                              | \$13,457,000 | \$15,744,000 | \$18,719,000 |

# E. OPEB Expenses and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the City recognized OPEB expense of \$278,241. At June 30, 2018, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

|  | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|--|-----------------------------------|----------------------------------|
| Contributions subsequent to measurement date       | \$446,710                         | ****                             |
| Differences between actual and expected experience |                                   |                                  |
| Changes of assumptions                             |                                   | (\$1,585,000)                    |
| Total  | \$446,710                         | (\$1,585,000)                    |

\$446,710 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as part of OPEB expense as follows:

| Year          | Annual        |  |
|---------------|---------------|--|
| Ended June 30 | Amortization  |  |
| 2019          | (\$244,000)   |  |
| 2020          | (244,000)     |  |
| 2021          | (244,000)     |  |
| 2022          | (244,000)     |  |
| 2023          | (244,000)     |  |
| Thereafter    | (365,000)     |  |
| Total         | (\$1,585,000) |  |

# NOTE 11 – DEFERRED COMPENSATION

The City offers its employees a deferred compensation plan (Plan) created in accordance with California Government Code Section 53212 and Internal Revenue Code of 1986, Section 457. The Plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or an unforeseeable emergency.

In March 1997, the City amended the Plan's documents to comply with a new federal law. The Plan's assets have been placed into a trust for the exclusive benefit of the employees and their beneficiaries. The City is the administrator of the Plan but the assets are held by an independent investment manager and, therefore, are not recorded as assets of the City. Each employee directs the investment of the assets in his or her account.

# NOTE 12 - RISK MANAGEMENT

The City provides coverage up to a maximum of \$500,000 for each general liability claim. The City is a member of a public entity risk pool, which provides liability coverage of up to \$40,000,000 per occurrence, including the City's risk-limit. The actuarially determined liability at June 30, 2018, for general liability was \$1,773,819 which includes an estimate for incurred, but not reported claims.

The amounts of coverage for the risk retention, pool participation, purchased insurance and cost reimbursed benefits have not changed from the prior year. The amount of settled claims has not exceeded the maximum coverage in any of the past three years, under risk retention, pool participation, purchased insurance and cost reimbursed plans.

The public entity risk pool (Pool), to which the City belongs, assesses each member an annual contribution to cover claims, operating costs and claim settlement expenses. The Pool has a multi-level risk sharing arrangement for its liability program. Members assume their own losses, up to their retention level. Losses in excess of the retention are paid out of a central pool maintained by the Pool for each of the four levels of coverage. This central pool is funded by all of the members participating in that program layer through contributions. Losses in excess of participation limits and coverages are the responsibility of the individual member from which the loss or claim originated.

The City provides coverage up to a maximum of \$1,000,000 for each workers' compensation claim. In addition, the City carries excess insurance which provides liability coverage up to the statutory limit. The actuarially determined liability as of June 30, 2018 for workers' compensation was \$6,052,110 which includes an estimate for incurred, but not reported claims.

Most funds of the City participate in the retention program and make payments to the Risk Management Fund and the Workers' Compensation Fund, based on budgetary estimates of the amounts needed to pay prior and current year claims, and to establish a reserve for catastrophic losses.

# NOTE 12 - RISK MANAGEMENT

The accrued claims liability reported in the risk funds as of June 30, 2018, is based upon the requirement of GASB Statement No.10. This statement requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities for future claims and payments for workers' compensation were based on an actuarial study, which was completed for the year ended June 30, 2018. Liabilities for future claims and payments for general liability were determined by management, based on the results of the actuarial study as of June 30, 2018.

The following is a reconciliation of changes in the aggregate liabilities for claims for the years ended June 30, 2018, 2017, and 2016:

| For the Years<br>Ended | Claims<br>Payable | Claims    | Claims        | Claims<br>Payable | Claims Payable<br>Due within |
|------------------------|-------------------|-----------|---------------|-------------------|------------------------------|
| June 30,               | July 1            | Incurred  | Payments      | June 30           | One Year                     |
| 2016                   | \$7,891,860       | \$631,865 | (\$1,217,933) | \$7,305,792       | \$2,267,129                  |
| 2017                   | 7,305,792         | 1,447,661 | (1,137,327)   | 7,616,126         | 2,354,788                    |
| 2018                   | 7,616,126         | 1,846,606 | (1,636,803)   | 7,825,929         | 2,508,212                    |

Employee medical, disability and life insurance benefits are also purchased. The City self-insures for additional employee benefit insurance such as dental, vision and unemployment, on a cost reimbursement basis, up to defined annual maximums. No liability has been accrued for these claims, as they are deemed immaterial.

# NOTE 13 - COMMITMENTS AND CONTINGENCIES

# A. Litigation

The City participates in several Federal and State grant programs. These programs are subject to the audits by the City's independent accountants in accordance with the provisions of the Federal Single Audit Act and applicable State requirements. In addition, these programs are subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

The City is subject to litigation arising in the normal course of business. In the opinion of the City Attorney there is no other pending litigation, which is likely to have a material adverse effect on the financial position of the City.

# **B.** Construction and Other Commitments

The City's governmental funds had year-end commitments at June 30, 2018 totaling \$2,861,901 for construction related contracts awarded, but not completed, and proprietary funds in the amount of \$17,212,023. In addition, the City's governmental funds had outstanding professional service contracts at year-end in the amount of \$1,485,258 and proprietary funds in the amount of \$5,574,887.

# NOTE 13 - COMMITMENTS AND CONTINGENCIES (Continued)

## C. Marina Enterprise Fund Finances

At June 30, 2018, the Marina Enterprise Fund had \$13,263 in cash while accumulated deficit was \$5.3 million. As discussed in Note 6C, the Marina Enterprise Fund had an outstanding loan of \$6.4 million payable to the California Department of Boating and Waterways, to which the City has not made payments since 2000. The City has been working with the Department in order to eliminate the loan. In addition, the City management is currently exploring options at the Marina to improve operations.

# NOTE 14 – POLLUTION REMEDIATION OBLIGATIONS

In accordance with GASB Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations, the City is required to estimate the components of expected pollution remediation outlays and determine whether outlays for those components should be accrued as liabilities or, if appropriate, capitalized when goods and services are acquired if one of the following five specified obligating events occurs:

- The City is compelled to take pollution remediation action because of an imminent endangerment;
- The City violates a pollution prevention-related permit or license;
- The City is named, or evidence indicates that it will be named, by a regulator as a responsible party or potentially responsible party for remediation, or as a government responsible for sharing costs;
- The City is named, or evidence indicates that it will be named, in a lawsuit to compel participation in pollution remediation
- The City commences or legally obligates itself to commence pollution remediation.

At June 30, 2018, the City identified the following site which met one of the above obligating events:

**Payran Street Site** 301 Payran Street, site of a former fire station and underground storage tank, has had an extensive history of subsurface investigations and remediation work since approximately 1988. Groundwater sampling and analysis has confirmed that both onsite and offsite groundwater is impacted with petroleum hydrocarbons. The Sonoma County Department of Environmental Heath acts as the Local Oversight Program (LOP) on behalf of the State Water Resources Control Board and has directed the City to continue with its cleanup of the site. As of this date the City has spent the State Fund limit of \$1.5m for past work and the more recent Dual Phase Vapor Extraction Remediation. The City and Edd Clark & Associates (ECA) submitted a corrective plan and have an approved plan to operate a High Vacuum Dual Phase Extraction (HVDPE) system to clean up the site. Construction of the HVDPE system was completed in the Summer of 2017, and the testing period for the system commenced in September 2017. The City received the permit to operate the system from the Bay Area Air Quality Management District (BAAQMD) in February 2018. The City began full operation of the system is April 2018. ECA will continue to operate and manage the system, and submit quarterly reports until all site closure requirements have been met. The operation of this remediation system is expected to last up to 3 years with an estimated total project cost of \$500,000.

# NOTE 15 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES

#### A. Redevelopment Dissolution

Effective January 31, 2012, all Redevelopment Agencies were dissolved. Certain assets of the former Redevelopment Agency Low and Moderate Income Housing Fund were distributed to a Housing Successor; and all remaining former Redevelopment Agency assets and liabilities were distributed to the Successor Agency.

ABx1 26 and AB1484 direct the State Controller to review the activities of all former redevelopment agencies and successor agencies to determine whether an asset transfer between a former redevelopment agency and any public agency occurred on or after January 1, 2011. If an asset transfer did occur and the public agency that received the asset is not contractually committed to a third party for the expenditure or encumbrance of the asset, the legislation purports to require the State Controller to order the asset returned to the redevelopment agency. In February 2015, the California State Controller's Office (SCO) concluded that \$1.7 million in loan repayments made by the former Petaluma Community Development Commission (PCDC) to the City prior to the dissolution of the PCDC must be turned over to the Successor Agency. Petaluma submitted a letter stating its disagreement with the SCO. In addition to the loan repayment, the City and the California Department of Finance have litigated over the use of \$7.7 million in 2011 bond proceeds to fund the Rainer Crosstown Connector Highway Project. The litigation portion is complete however the decision on the use of bond proceeds is pending due to the complexity of the case and State law. It is anticipated the funds will be released for use however at this point it is unknown.

Cash and investments of the Successor Agency as of June 30, 2018 are discussed in Note 2. Information presented in the following footnotes represents other assets and liabilities of the Successor Agency as of June 30, 2018.

#### B. Notes Receivable

The Successor Agency assumed the Storefront Loan Program of the PCDC as of February 1, 2012, which offers low interest loans to property owners with buildings located in the Central Business District (Downtown) as an incentive to make improvements to the exterior storefronts. At June 30, 2018, the outstanding balance of the loans was \$234,744.

## NOTE 15 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES (Continued)

#### C. Long-Term Debt

#### **Current Year Transactions and Balances**

All of the long-term debt of the Successor Agency is comprised of Tax Allocation Bonds issued by the Redevelopment Agency. The Bonds are special obligations of the Agency and are secured only by the Agency's tax increment revenues. Tax Allocation Bond transactions were as follows:

| Successor Agency Debt:              | Original<br>Issue<br>Amount | Balance<br>June 30, 2017 | Retirements | Balance<br>June 30, 2018 | Amount<br>due within<br>one year |
|-------------------------------------|-----------------------------|--------------------------|-------------|--------------------------|----------------------------------|
| Tax Allocation Bonds:               |                             |                          |             |                          |                                  |
| 2015 Tax Allocation Bonds, Series A |                             |                          |             |                          |                                  |
| 3.73%, due 5/1/2033                 | \$19,545,000                | \$18,600,000             | \$640,000   | \$17,960,000             | \$640,000                        |
| 2015 Tax Allocation Bonds, Series B |                             |                          |             |                          |                                  |
| 3.25%, due 5/1/2030                 | 16,060,000                  | 14,745,000               | 890,000     | 13,855,000               | 935,000                          |
| 2017 Tax Allocation Refunding Bonds |                             |                          |             |                          |                                  |
| 3.00-4.00%, Due 11/01/2039          | 35,945,000                  | 35,945,000               | 355,000     | 35,590,000               | 1,290,000                        |
| Plus: Original issue Premium        | 491,287                     | 468,956                  | 22,331      | 446,625                  |                                  |
| Total Tax Allocation Bonds          |                             | \$69,758,956             | \$1,907,331 | \$67,851,625             | \$2,865,000                      |

#### **Redevelopment Agency Tax Allocation Bonds**

**2015 Series A & B Tax Allocation Bonds** - On March 1, 2015 the former PCDC issued Refunding Tax Allocation Bonds, Series 2015A & B Tax Allocation Bonds in the amount of \$19,545,000 and \$16,060,000. The proceeds of the bonds will be used to refund the 2003A and 2005A Tax Allocation Bonds. The Bonds mature annually each May from 2016 to 2033, and May 2016 to 2030, respectively, in amounts ranging from \$325,000 to \$3,950,000 and from \$35,000 to \$685,000 and bear interest rates of 3.73% and 3.25%. Interest is payable semiannually on May 1 and November 1. The bonds are payable solely from secured tax revenues.

**2017 Tax Allocation Refunding Bonds** - On May 31, 2017 the Petaluma Community Development Successor Agency issued Tax Allocation Refunding Bonds in the amount of \$35,945,000. The proceeds of the bonds will be used to refund the Tax Allocation Bonds, Series 2007 and Subordinate Tax Allocation Bonds, Series 2011. The Bonds mature annually each November from 2017 to 2039 in amounts ranging from \$355,000 to \$4,060,000 and bear interest rates of 2.00% and 4.00%. Interest is payable semiannually on May 1 and November 1. The bonds are payable solely from secured tax revenues.

The bonds were issued at a premium of \$491,287 which is being amortized over the 22-year life of the bonds resulting in an annual amortization of \$22,331.

# NOTE 15 – REDEVELOPMENT AGENCY DISSOLUTION AND SUCCESSOR AGENCY ACTIVITIES (Continued)

As discussed above, the former PCDC has pledged tax increment revenues for the repayment of the Tax Allocation Bonds. In future years, annual principal and interest payments on Tax Allocation Bonds are expected to require 29% of tax incremental revenues. The total principal and interest remaining to be paid on the Bonds was \$94,289,282 at June 30, 2018. With the dissolution of the Redevelopment Agency discussed above, Tax Increment is no longer distributed, and instead the Successor Agency receives payments from the County's Redevelopment Property Tax Trust Fund (RPTTF) that are to be used to fund debt service on the Bonds, with no distinction between housing and non-housing revenues. The RPTTF received for fiscal year 2017-18 was \$5,724,493 which represented coverage of 139% of the \$4,106,633 of debt service.

**2003A and 2005A Tax Allocation Bonds -** As of June 30, 2018 the outstanding defeased balance related to the 2003A and 2005A Tax Allocation Bonds was \$17,690,000 and \$13,390,000, respectively.

**2007 and 2011 Tax Allocation Bonds -** As of June 30, 2018 the outstanding defeased balance related to the 2007 and 2011 Tax Allocation Bonds was \$29,280,000 and \$6,107,000, respectively.

## **Debt Service Requirements**

Annual debt service requirements are shown below:

| Successor Agency Debt:  |                      |              |  |  |
|-------------------------|----------------------|--------------|--|--|
| For The Year            | Tax Allocation Bonds |              |  |  |
| Ending June 30          | Principal            | Interest     |  |  |
| 2019                    | \$2,865,000          | \$2,300,359  |  |  |
| 2020                    | 2,945,000            | 2,213,074    |  |  |
| 2021                    | 3,035,000            | 2,109,689    |  |  |
| 2022                    | 3,145,000            | 1,996,199    |  |  |
| 2023                    | 3,260,000            | 1,878,622    |  |  |
| 2024 - 2028             | 13,280,000           | 7,852,502    |  |  |
| 2029 - 2033             | 15,820,000           | 5,475,997    |  |  |
| 2034 - 2038             | 15,070,000           | 2,786,069    |  |  |
| 2039 - 2040             | 7,985,000            | 271,771      |  |  |
| Total payments due      | 67,405,000           | \$26,884,282 |  |  |
| Plus: Original Issuance |                      |              |  |  |
| Premium (Discount)      | 446,625              |              |  |  |
|                         | \$67,851,625         |              |  |  |

# D. Commitments and Contingencies State Approval of Enforceable Obligations

The Successor Agency prepares a Recognized Obligation Payment Schedule (ROPS) semi-annually that contains all proposed expenditures for the subsequent six-month period. The ROPS is subject to the review and approval of the Oversight Board as well as the State Department of Finance. Although the State Department of Finance may not question items included on the ROPS in one period, they may question the same items in a future period and disallow associated activities. The amount, if any, of current obligations that may be denied by the State Department of Finance cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### City of Petaluma, Agent Multiple-Employer Defined Benefit Plans As of June 30, 2018 Last 10 Years\* SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

|  |              | MISCELLANEOUS |               |               |
|--|--------------|---------------|---------------|---------------|
| Measurement Date:                                      | 6/30/2014    | 6/30/2015     | 6/30/2016     | 6/30/2017     |
| Total Pension Liability                                |              |               |               |               |
| Service Cost   | \$1,931,227  | \$2,007,788   | \$2,017,338   | \$2,343,412   |
| Interest   | 6,997,431    | 7,267,715     | 7,469,079     | 7,655,833     |
| Changes in benefits                                    | 0            | 0             | 0             | 0             |
| Changes in assumptions                                 | 0            | (1,694,544)   | 0             | 6,039,854     |
| Differences between expected and actual                |              |               |               |               |
| experience   | 0            | (848,115)     | (1,631,258)   | (1,001,955)   |
| Benefit payments, including refunds of employee        |              |               |               |               |
| contributions  | (4,570,066)  | (4,871,008)   | (5,162,636)   | (5,332,945)   |
| Net change in total pension liability                  | 4,358,592    | 1,861,836     | 2,692,523     | 9,704,199     |
| Total pension liability - beginning                    | 94,618,497   | 98,977,089    | 100,838,925   | 103,531,448   |
| Total pension liability - ending (a)                   | \$98,977,089 | \$100,838,925 | \$103,531,448 | \$113,235,647 |
| Plan fiduciary net position                            |              |               |               |               |
| Contributions - employer                               | \$2,390,127  | \$1,990,786   | \$2,382,217   | \$2,624,811   |
| Contributions - employee                               | 1,243,703    | 889,286       | 936,978       | 976,772       |
| Net investment income                                  | 11,808,495   | 1,767,481     | 386,997       | 8,528,004     |
| Benefit payments, including refunds of employee        |              | _,,           | ,             | -,,           |
| contributions  | (4,570,066)  | (4,871,008)   | (5,162,636)   | (5,332,945)   |
| Net Plan to Plan Resource Movement                     | 0            | 0             | (0,102,000)   | 2,139         |
| Administrative Expense                                 | 0            | (89,077)      | (48,215)      | (114,583)     |
| Other Miscellaneous Income                             | 0            | 0             | 0             | 0             |
| Net change in plan fiduciary net position              | 10,872,259   | (312,532)     | (1,504,659)   | 6,684,198     |
| Plan fiduciary net position - beginning                | 68,552,979   | 79,425,238    | 79,112,706    | 77,608,047    |
| Plan fiduciary net position - ending (b)               | \$79,425,238 | \$79,112,706  | \$77,608,047  | \$84,292,245  |
| Net pension liability - ending (a)-(b)                 | \$19,551,851 | \$21,726,219  | \$25,923,401  | \$28,943,402  |
| Plan fiduciary net position as a percentage of the     |              |               |               |               |
| total pension liability                                | 80.25%       | 78.45%        | 74.96%        | 74.44%        |
| Covered Payroll  | \$12,004,148 | \$13,001,281  | \$13,272,833  | \$14,000,551  |
| Net pension liability as percentage of covered payroll | 162.88%      | 167.11%       | 195.31%       | 206.73%       |
|  |              |               |               |               |

#### Notes to Schedule:

Benefit changes The figures above do not include any liability impact that may have resulted from plan changes which occurred after the valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

<u>Changes in assumptions</u> GASB 68, paragraph 68 states that the long-term expected rate of return should be determined net of pension plan investment expense, but without reduction for pension plan administrative expense. The discount rates of 7.50% used in June 30, 2014 measurement date, 7.65% used for both June 30, 2015 and June 30, 2016 measurement dates and 7.15% used in June 30, 2017 measurement date are without reduction of pension plan administrative expense. All other assumptions for the measurement dates were the same as those used for the prior measurement dates.

\* Fiscal year 2015 was the 1st year of implementation.

Source: CalPERS Accounting Valuation

#### City of Petaluma, Agent Multiple-Employer Defined Pension Plans For the fiscal year ended June 30, 2018 Last 10 Years\* SCHEDULE OF CONTRIBUTIONS

| MISCELLANEOUS  |   |   |  |              |  |
|--|---|---|--|--------------|--|
|  | 2015  | 2016  | 2017   | 2018         |  |
| Actuarially determined contribution<br>Contributions in relation to the actuarially  | \$1,938,902   | \$2,099,340   | \$2,111,855  | \$5,729,007  |  |
| determined contributions   | (1,938,902)   | (2,099,340)   | (2,111,855)  | (5,729,007)  |  |
| Contribution deficiency (excess)   | <u>\$0</u>  | <u>\$0</u>  | \$0  | \$0          |  |
| Covered Payroll  | \$13,001,281  | \$13,272,833  | \$14,000,551   | \$14,424,240 |  |
| Contributions as a percentage of covered payroll   | 14.91%  | 15.82%  | 15.08%   | 39.72%       |  |
| Notes to Schedule<br>Valuation date:   | 6/30/2013   | 6/30/2014   | 6/30/2015  | 6/30/2016    |  |
| Methods and assumptions used to determine  | contribution rates:   |   |  |              |  |
| A ctuarial cost method<br>A mortization method<br>Remaining amortization period<br>Asset valuation method<br>Inflation<br>Salary increases<br>Investment rate of return<br>Retirement age<br>Mortality | Entry-Age Normal Cost Method<br>Level Percentage of Payroll<br>20 years as of the Valuation Date<br>Market Value<br>2.75%<br>3.30% to 14.20% depending on Age<br>7.50% net of administrative expense<br>The probabilities of Retirement are<br>The probabilities of mortality are ba<br>retirement and Post-retirement mort<br>published by the Society of Actuar | es<br>based on the 2010 CalPERS Exp<br>ised on the 2010 CalPERS Exper<br>ality rates include 5 years of pro | erience Study for the<br>ience Study for the period from |              |  |

\* Fiscal year 2015 was the 1st year of implementation.

#### City of Petaluma, Agent Multiple-Employer Defined Benefit Plans As of June 30, 2018 Last 10 Years \* SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

|  |               | SAFETY        |               |   |
|--|---------------|---------------|---------------|---|
| Measurement Date:                                      | 6/30/2014     | 6/30/2015     | 6/30/2016     | 6/30/2017                               |
| Total Pension Liability                                |               |               |               |   |
| Service Cost   | \$3,422,621   | \$3,115,595   | \$3,034,176   | \$3,646,598                             |
| Interest   | 11,716,276    | 12,221,159    | 12,650,095    | 13,084,036                              |
| Changes in assumptions                                 | 0             | (3,032,668)   | 0             | 0                                       |
| Changes in benefits                                    | 0             | 0             | 0             | 11,023,088                              |
| Differences between expected and actual                |               |               |               |   |
| experience   | 0             | (423,859)     | (1,118,953)   | (297,700)                               |
| Benefit payments, including refunds of                 |               |               |               |   |
| employee contributions                                 | (7,707,622)   | (8,276,688)   | (8,863,457)   | (9,302,702)                             |
| Net change in total pension liability                  | 7,431,275     | 3,603,539     | 5,701,861     | 18,153,320                              |
| Total pension liability - beginning                    | 158,359,501   | 165,790,776   | 169,394,315   | 175,096,176                             |
| Total pension liability - ending (a)                   | \$165,790,776 | \$169,394,315 | \$175,096,176 | \$193,249,496                           |
| Plan fiduciary net position                            |               |               |               |   |
| Contributions - employer                               | \$5,842,432   | \$4,384,155   | \$4,894,550   | \$5,735,707                             |
| Contributions - employee                               | 1,731,948     | 1,037,804     | 1,025,996     | 1,300,945                               |
| Net investment income                                  | 17,135,155    | 2,505,960     | 588,669       | 12,302,444                              |
| Benefit payments, including refunds of                 | 1,,100,100    | 2,000,000     | 200,003       | 12,302,111                              |
| employee contributions                                 | (7,707,622)   | (8,276,688)   | (8,863,457)   | (9,302,702)                             |
| Net Plan to Plan Resource Movement                     | 0             | 61,599        | 0             | (,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
| Administrative Expense                                 | 0             | (130,196)     | (70,508)      | (167,231)                               |
| Other Miscellaneous Income                             | 0             | 0             | 0             | <u>0</u>                                |
| Net change in plan fiduciary net position              | 17,001,913    | (417,366)     | (2,424,750)   | 9,869,163                               |
| Plan fiduciary net position - beginning                | 99,106,801    | 116,108,714   | 115,691,348   | 113,266,598                             |
| Plan fiduciary net position - ending (b)               | \$116,108,714 | \$115,691,348 | \$113,266,598 | \$123,135,761                           |
| Net pension liability - ending (a)-(b)                 | \$49,682,062  | \$53,702,967  | \$61,829,578  | \$70,113,735                            |
| Plan fiduciary net position as a percentage of         |               |               |               |   |
| the total pension liability                            | 70.03%        | 68.30%        | 64.69%        | 63.72%                                  |
| Covered Payroll  | \$11,800,515  | \$11,238,710  | \$11,313,110  | \$12,054,472                            |
| Net pension liability as percentage of covered payroll | 421.02%       | 477.84%       | 546.53%       | 581.64%                                 |

#### Notes to Schedule:

**Benefit changes** The figures above do not include any liability impact that may have resulted from plan changes which occurred after the valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

Changes in assumptions GASB 68, paragraph 68 states that the long-term expected rate of return should be determined net of pension plan investment expense, but without reduction for pension plan administrative expense. The discount rates of 7.50% used in June 30, 2014 measurement date, 7.65% used for both June 30, 2015 and June 30, 2016 measurement dates and 7.15% used in June 30, 2017 measurement date are without reduction of pension plan administrative expense. All other assumptions for the measurement dates were the same as those used for the prior measurement dates.

\* Fiscal year 2015 was the 1st year of implementation.

Source: CalPERS Accounting Valuation

#### City of Petaluma, Agent Multiple-Employer Defined Pension Plans For the fiscal year ended June 30, 2018 Last 10 Years\* SCHEDULE OF CONTRIBUTIONS

|  |  | SAFETY                          |                                   |              |
|--|--|---------------------------------|-----------------------------------|--------------|
|  | 2015   | 2016                            | 2017                              | 2018         |
| Actuarially determined contribution<br>Contributions in relation to the actuarially  | \$4,401,132  | \$5,240,190                     | \$6,080,971                       | \$10,063,015 |
| determined contributions   | (4,401,132)  | (5,240,190)                     | (6,080,971)                       | (10,063,015) |
| Contribution deficiency (excess)   | \$0  | \$0                             | \$0                               | \$0          |
| Covered Payroll  | \$11,238,710   | \$11,313,110                    | \$12,054,472                      | \$12,241,930 |
| Contributions as a percentage of covered payroll   | 39.16%   | 46.32%                          | 50.45%                            | 82.20%       |
| Notes to Schedule  |  |                                 |                                   |              |
| Valuation date:  | 6/30/2013  | 6/30/2014                       | 6/30/2015                         | 6/30/2016    |
| Methods and assumptions used to determine contril  | bution rates:  |                                 |                                   |              |
| Actuarial cost method<br>Amortization method<br>Remaining amortization period<br>Asset valuation method<br>Inflation<br>Salary increases | Entry-Age Normal Cost Method<br>Level Percentage of Payroll<br>20 years as of the Valuation Date<br>Market Value<br>2.75%<br>3.30% to 14.20% depending on Age, 5 | Service, and type of employment |                                   |              |
| Investment rate of return<br>Retirement age  | 7.50% net of administrative expenses<br>The probabilities of Retirement are ba   | sed on the 2010 CalPERS Exper   | ience Study for the period from 1 | 997 to 2007  |
| Mortality  | The probabilities of mortality are base<br>retirement and Post-retirement mortali<br>the Society of Actuaries  | •                               | • •                               |              |

\* Fiscal year 2015 was the 1st year of implementation.

# CITY OF PETALUMA Required Supplemental Information For the year ended June 30, 2018

# SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS OPEB Plan - Single Employer Last 10 fiscal years\*

| Measurement Date   | 6/30/17      |
|--|--------------|
| Total OPEB Liability (1)   |              |
| Service Cost   | 1,150,000    |
| Interest   | 493,000      |
| Changes of benefit terms   | 0            |
| Differences between expected and actual experience               |              |
| Changes of assumptions   | (1,829,000)  |
| Benefit payments   | (467,000)    |
| Net change in total OPEB liability                               | (653,000)    |
| Total OPEB liability - beginning                                 | 16,397,000   |
| Total OPEB liability - ending (a)                                | \$15,744,000 |
| Covered payroll  | \$24,725,000 |
| Total OPEB liability as a percentage of covered-employee payroll | 63.68%       |

# Notes to Schedule:

 No assets are accumulated in a trust that meets the criteria in paragraph 4 of Governmental Accounting Standards Board Statement No. 75.

\* Fiscal year 2018 was the first year of implementation.

## **REQUIRED SUPPLEMENTARY INFORMATION**

#### GENERAL FUND

The General Fund is used to account for resources traditionally associated with government, which are not required legally, or by sound financial management, to be accounted for in another fund.

## HOME/BEGIN SPECIAL REVENUE FUND

The Home/Begin Special Revenue Fund is used to account for federal grants received under the Housing and Community Development Act of 1974. The money is used for specific programs, which provide housing to people with low and moderate income.

## IMPACT FEES SPECIAL REVENUE FUND

This fund is used to account for fees received from local development projects, which are used for the construction of major public improvements, provide assistance to low income people in the community and for the acquisition, development, and enhancement of neighborhood and community parks.

## SUCCESSOR HOUSING SPECIAL REVENUE FUND

This fund was established to account for loan repayments and activities related to the assets assumed by the City as Housing Successor to the Petaluma Community Development Commission (PCDC) for the housing activities of the former PCDC.

#### CITY OF PETALUMA GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

|                                      | Budgeted Amounts |              |                | Variance with<br>Final Budget<br>Positive |  |
|--------------------------------------|------------------|--------------|----------------|---|--|
|                                      | Original         | Final        | Actual Amounts | (Negative)                                |  |
| REVENUES:                            |                  |              |                |   |  |
| Taxes                                | \$27,975,696     | \$28,605,711 | \$29,134,836   | \$529,125                                 |  |
| Licenses, permits, and fees          | 1,098,000        | 1,098,000    | 1,118,832      | 20,832                                    |  |
| Fines, forfeitures and penalties     | 942,000          | 893,250      | 653,834        | (239,416)                                 |  |
| Use of money and property            | 437,700          | 437,700      | 563,087        | 125,387                                   |  |
| Intergovernmental                    | 5,884,988        | 5,941,238    | 6,356,326      | 415,088                                   |  |
| Charges for current services         | 6,117,000        | 6,342,000    | 7,934,241      | 1,592,241                                 |  |
| Other                                | 14,000           | 14,000       | 47,989         | 33,989                                    |  |
| Total Revenues                       | 42,469,384       | 43,331,899   | 45,809,145     | 2,477,246                                 |  |
| EXPENDITURES:                        |                  |              |                |   |  |
| Current:                             |                  |              |                |   |  |
| General government:                  |                  |              |                |   |  |
| City council                         | 109,808          | 111,009      | 105,971        | 5,038                                     |  |
| City clerk                           | 263,909          | 293,562      | 273,493        | 20,069                                    |  |
| City attorney                        | 925,020          | 1,192,228    | 1,246,596      | (54,368)                                  |  |
| City Manager                         | 1,219,903        | 1,184,162    | 1,141,058      | 43,104                                    |  |
| Administrative services              | 3,859,014        | 3,615,272    | 3,023,533      | 591,739                                   |  |
| Community development                | 543,828          | 696,328      | 879,733        | (183,405)                                 |  |
| Police                               | 17,387,532       | 17,591,497   | 17,187,644     | 403,853                                   |  |
| Fire                                 | 13,337,376       | 13,404,383   | 14,848,580     | (1,444,197)                               |  |
| Parks                                | 1,828,278        | 1,844,772    | 1,639,101      | 205,671                                   |  |
| Public works                         | 3,897,685        | 3,958,122    | 3,950,089      | 8,033                                     |  |
| Capital outlay                       | 40,000           | 189,500      | 163,351        | 26,149                                    |  |
| Total Expenditures                   | 43,412,353       | 44,080,835   | 44,459,149     | (378,314)                                 |  |
| EXCESS (DEFICIENCY) OF REVENUES      |                  |              |                |   |  |
| OVER EXPENDITURES                    | (942,969)        | (748,936)    | 1,349,996      | 2,098,932                                 |  |
| OTHER FINANCING SOURCES (USES)       |                  |              |                |   |  |
| Transfers in                         | 1,550,512        | 1,693,212    | 1,693,212      |   |  |
| Transfers (out)                      | (1,160,053)      | (1,380,053)  | (1,380,053)    |   |  |
| Total other financing sources (uses) | 390,459          | 313,159      | 313,159        |   |  |
| NET CHANGE IN FUND BALANCE           | (\$552,510)      | (\$435,777)  | 1,663,155      | \$2,098,932                               |  |
| BEGINNING FUND BALANCE               |                  |              | 11,462,701     |   |  |
| ENDING FUND BALANCE                  |                  |              | \$13,125,856   |   |  |

### CITY OF PETALUMA HOME/BEGIN SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

|  | Budgeted | Amounts |                | Variance with<br>Final Budget<br>Positive |
|--|----------|---------|----------------|---|
|  | Original | Final   | Actual Amounts | (Negative)                                |
| REVENUES:  |          |         |                |   |
| Use of money and property                            | \$3,492  | \$3,492 | \$557,513      | \$554,021                                 |
| Total Revenues                                       | 3,492    | 3,492   | 557,513        | 554,021                                   |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES | 3,492    | 3,492   | 557,513        | 554,021                                   |
| NET CHANGE IN FUND BALANCE                           | \$3,492  | \$3,492 | 557,513        | \$554,021                                 |
| BEGINNING FUND BALANCE                               |          |         | 20,911,451     |   |
| ENDING FUND BALANCE                                  |          |         | \$21,468,964   |   |

## CITY OF PETALUMA IMPACT FEES SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

|   | Budgeted Amounts       |                                     |   | Variance with<br>Final Budget                                |  |
|---|------------------------|-------------------------------------|---|--|--|
|   | Original               | Final                               | Actual Amounts                              | Positive<br>(Negative)                                       |  |
| REVENUES:<br>License, permits and fees<br>Use of money and property<br>Intergovernmental<br>Charges for services<br>Other | \$7,988,082<br>145,293 | \$7,988,082<br>145,293<br>4,700,000 | \$5,827,661<br>650,154<br>116,553<br>13,530 | (\$2,160,421)<br>504,861<br>(4,700,000)<br>116,553<br>13,530 |  |
| Total Revenues  | 8,133,375              | 12,833,375                          | 6,607,898                                   | (6,225,477)  |  |
| EXPENDITURES:<br>Current:<br>Community development<br>Police<br>Fire  | 645,552                | 666,202                             | 513,904<br>166<br>195                       | 152,298<br>(166)<br>(195)                                    |  |
| Parks and Recreation  | 33,918                 | 33,918                              | 38,586                                      | (4,668)  |  |
| Public works  | 101,930                | 101,930                             | 70,697                                      | 31,233   |  |
| Total Expenditures  | 781,400                | 802,050                             | 623,548                                     | 178,502  |  |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES  | 7,351,975              | 12,031,325                          | 5,984,350                                   | (6,046,975)  |  |
| OTHER FINANCING SOURCES (USES)<br>Transfers (out)   | (776,000)              | (7,667,100)                         | (7,342,101)                                 | 324,999  |  |
| Total other financing sources (uses)  | (776,000)              | (7,667,100)                         | (7,342,101)                                 | 324,999  |  |
| NET CHANGE IN FUND BALANCES<br>BEFORE SPECIAL ITEM  | 6,575,975              | 4,364,225                           | (1,357,751)                                 | (5,721,976)  |  |
| SPECIAL ITEM<br>Transfer in from Successor Agency   |                        |                                     | 4,736,219                                   | 4,736,219  |  |
| NET CHANGE IN FUND BALANCE  | \$6,575,975            | \$4,364,225                         | 3,378,468                                   | (\$985,757)  |  |
| BEGINNING FUND BALANCES   |                        |                                     | 49,564,142                                  |  |  |
| ENDING FUND BALANCE   |                        |                                     | \$52,942,610                                |  |  |

### CITY OF PETALUMA SUCCESSOR HOUSING SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

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|  | Budgeted   | Amounts     |                | Variance with<br>Final Budget<br>Positive |
|--|------------|-------------|----------------|---|
|  | Original   | Final       | Actual Amounts | (Negative)                                |
| REVENUES:  |            |             |                |   |
| Use of money and property                            | \$26,665   | \$26,665    | \$341,812      | \$315,147                                 |
| Charges for current services                         | 22,880     | 22,880      | 29,078         | 6,198                                     |
| Total Revenues                                       | 49,545     | 49,545      | 370,890        | 321,345                                   |
| EXPENDITURES:  |            |             |                |   |
| Current:   |            |             |                |   |
| Community Development                                | 196,877    | 428,157     | 443,096        | (14,939)                                  |
| Total Expenditures                                   | 196,877    | 428,157     | 443,096        | (14,939)                                  |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES | (147,332)  | (378,612)   | (72,206)       | 306,406                                   |
| OTHER FINANCING SOURCES (USES)<br>Transfers in       | 100,000    | 100,000     | 100,000        |   |
| NET CHANGE IN FUND BALANCE                           | (\$47,332) | (\$278,612) | 27,794         | \$306,406                                 |
| BEGINNING FUND BALANCE                               |            |             | 28,938,783     |   |
| ENDING FUND BALANCE                                  |            |             | \$28,966,577   |   |



# BUDGETED MAJOR GOVERNMENTAL FUNDS OTHER THAN GENERAL FUND AND SPECIAL REVENUE FUNDS

# CITY CAPITAL PROJECTS FUND

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This fund accounts for the collection of resources and the related expenditure on acquisition and construction of major capital improvement projects in the City, other than those accounted for in proprietary funds.

# CITY OF PETALUMA CITY CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2018

|   | Budget              | Actual                | Variance<br>Positive<br>(Negative) |
|---|---------------------|-----------------------|------------------------------------|
|   |                     |                       |                                    |
| REVENUES  |                     | <b>*•••••••••••••</b> | <b>**</b>                          |
| Use of money and property                         | ¢170 100            | \$25,104              | \$25,104                           |
| Intergovernmental<br>Charges for current services | \$178,100<br>60,000 | 3,287,620<br>60,887   | 3,109,520<br>887                   |
| Other   | 2,169,000           | 00,887                | (2,169,000)                        |
| Other   | 2,109,000           |                       | (2,109,000)                        |
| Total Revenues                                    | 2,407,100           | 3,373,611             | 966,511                            |
| EXPENDITURES                                      |                     |                       |                                    |
| Current:  |                     |                       |                                    |
| General government                                | 1,305,081           | 518,473               | 786,608                            |
| Fire  |                     | 37,600                | (37,600)                           |
| Parks and recreation                              | 645,000             | 450,837               | 194,163                            |
| Public works                                      | 16,543,224          | 10,328,769            | 6,214,455                          |
| Capital outlay                                    | 20,000              | 1,003,918             | (983,918)                          |
| Total Expenditures                                | 18,513,305          | 12,339,597            | 6,173,708                          |
| EXCESS (DEFICIENCY) OF REVENUES                   |                     |                       |                                    |
| OVER EXPENDITURES                                 | (16,106,205)        | (8,965,986)           | 7,140,219                          |
| OVER EXIENDITORES                                 | (10,100,205)        | (0,905,900)           | 7,140,217                          |
| OTHER FINANCING SOURCES (USES)                    |                     |                       |                                    |
| Transfers in                                      | 14,667,705          | 11,151,844            | 3,515,861                          |
| Transfers (out)                                   | (30,410)            | (30,469)              | 59                                 |
| Total Other Financing Sources (Uses)              | 14,637,295          | 11,121,375            | 3,515,920                          |
|   |                     |                       | 5,010,720                          |
| NET CHANGE IN FUND BALANCES                       | (1,468,910)         | 2,155,389             | 3,624,299                          |
| NET CHANGE IN FUND BALANCE                        | (\$1,468,910)       | 2,155,389             | \$3,624,299                        |
| BEGINNING FUND BALANCE                            |                     | 969,777               |                                    |
| ENDING FUND BALANCE                               |                     | \$3,125,166           |                                    |

# NON-MAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

## COMMUNITY DEVELOPMENT BLOCK GRANT FUND

The fund accounts for federal grants received under the Housing and Community Development Act of 1974 from the US Department of Housing and Urban Development. Funds are used to develop a viable urban community, by providing adequate housing, a suitable living environment, and expanding economic opportunities, principally for persons with low and moderate income.

## GRANTS AND DONATIONS FUND

The fund accounts for various donations received by City departments, and related expenditures.

## GAS TAX FUND

The fund reports receipts and disbursements of funds under Streets and Highways Code Sections 2105, 2106, 2107 and 2107.5 of the State of California. Expenditures in this fund, for administrations, maintenance and construction, must be street related.

## PUBLIC SAFETY FUND

The fund is used to account for asset seizure, supplemental law enforcement, abandoned vehicle abatement and fire hazmat activities.

## LANDSCAPE ASSESSMENT DISTRICTS FUND

The fund details revenue and maintenance costs associated with forty-seven landscape assessment districts maintained by the City of Petaluma. These districts collect funds from the property owners, and use the funds to maintain common landscape areas within the boundaries of the district.

#### STREET FUND

The fund accounts for revenue received from the solid waste surcharge, imposed as part of the franchise fee on the waste hauler. This revenue, along with transfers from various other City funds, will be expended on street maintenance activities.

## TRANSIENT OCCUPANCY TAX FUND

The fund reports the hotel and motel occupancy tax receipts, and the disbursements to local, not-for-profit groups, which sponsor community events, or promote tourism.

#### PRINCE PARK FUND

The fund details the activity of the ongoing maintenance of Prince Park. The activities included in this fund are receipts of investment earnings, and transfers out to the general fund to cover costs of the park's maintenance.

## NON-MAJOR GOVERNMENTAL FUNDS (Continued)

# PERMANENT FUND

# WICKERSHAM PARK TRUST FUND

The fund accounts for resources that are held by the City, which are legally restricted to the extent that only earnings may be used maintenance improvements to Wickersham Park.



# CITY OF PETALUMA NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET JUNE 30, 2018

|   | SPECIAL REVENUE FUNDS                   |                      |            |                  |  |  |  |
|---|---|----------------------|------------|------------------|--|--|--|
| ASSETS  | Community<br>Development<br>Block Grant | Grants and Donations | Gas<br>Tax | Public<br>Safety |  |  |  |
|   | <b>**</b> • • • • •                     |                      |            |                  |  |  |  |
| Cash and investments<br>Receivables:            | \$208,024                               | \$2,123,544          | \$510,481  | \$760,622        |  |  |  |
| Accounts  |   | 885                  |            |                  |  |  |  |
| Intergovernmental                               | 95,097                                  | 176,017              | 174,374    |                  |  |  |  |
| Interest receivable related to notes receivable | 182,293                                 |                      |            |                  |  |  |  |
| Notes receivable                                | 724,000                                 | <u></u>              |            |                  |  |  |  |
| Total Assets                                    | \$1,209,414                             | \$2,300,446          | \$684,855  | \$760,622        |  |  |  |
| LIABILITIES                                     |   |                      |            |                  |  |  |  |
| Accounts payable and accrued liabilities        | \$4,333                                 | \$5,924              |            | \$80,016         |  |  |  |
| Total Liabilities                               | 4,333                                   | 5,924                |            | 80,016           |  |  |  |
| DEFERRED INFLOWS OF RESOURCES                   |   |                      |            |                  |  |  |  |
| Unavailable revenue - accounts receivable       |   | <u> </u>             |            |                  |  |  |  |
| Total deferred inflows of resources             |   |                      |            |                  |  |  |  |
| FUND BALANCES                                   |   |                      |            |                  |  |  |  |
| Fund balances:                                  |   |                      |            |                  |  |  |  |
| Nonspendable<br>Restricted                      | 1,205,081                               | 2,294,522            | \$684,855  | 680,606          |  |  |  |
| Total Fund Balances                             | 1,205,081                               | 2,294,522            | 684,855    | 680,606          |  |  |  |
| Total Liabilities, Deferred Inflows             |   |                      |            |                  |  |  |  |
| of Resources and Fund Balances                  | \$1,209,414                             | \$2,300,446          | \$684,855  | \$760,622        |  |  |  |

| •••••                                | SPECIAL REV        | 'ENUE FUNDS                | SPECIAL REVENUE FUNDS |                          |  |  |  |
|--------------------------------------|--------------------|----------------------------|-----------------------|--------------------------|--|--|--|
| Landscape<br>Assessment<br>Districts | Street             | Transient<br>Occupancy Tax | Prince Park           | Wickersham<br>Park Trust | Total<br>Nonmajor<br>Governmental<br>Funds |  |  |
| \$444,211                            | \$1,731,915        | \$739,506                  | \$655,214             | \$24,333                 | \$7,197,850                                |  |  |
| 14,878                               | 186,987<br>116,042 | 368,506                    |                       |                          | 556,378<br>576,408<br>182,293<br>724,000   |  |  |
| \$459,089                            | \$2,034,944        | \$1,108,012                | \$655,214             | \$24,333                 | \$9,236,929                                |  |  |
|                                      |                    |                            |                       |                          |  |  |  |
| \$29,692                             | \$74,343           | \$152,199                  |                       |                          | \$346,507                                  |  |  |
| 29,692                               | 74,343             | 152,199                    |                       |                          | 346,507                                    |  |  |
|                                      |                    |                            |                       |                          |  |  |  |
|                                      | 2,356              |                            |                       |                          | 2,356                                      |  |  |
|                                      | 2,356              |                            |                       | ·····                    | 2,356                                      |  |  |
|                                      |                    |                            |                       |                          |  |  |  |
|                                      |                    |                            |                       |                          |  |  |  |
| 429,397                              | 1,958,245          | 955,813                    | \$655,214             | \$24,333                 | 24,333<br>8,863,733                        |  |  |
| 429,397                              | 1,958,245          | 955,813                    | 655,214               | 24,333                   | 8,888,066                                  |  |  |
|                                      |                    |                            |                       |                          |  |  |  |
| \$459,089                            | \$2,034,944        | \$1,108,012                | \$655,214             | \$24,333                 | \$9,236,929                                |  |  |

# CITY OF PETALUMA NON-MAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2018

| Community<br>Development<br>Block GrantGrants and<br>DonationsGas<br>TaxPublic<br>SafetyREVENUES<br>Taxes<br>Fines, forfeitures, and penalties<br>Use of money and property<br>Intergovernmental<br>Charges for current services<br>Other\$154,490<br>332,791\$44,610)<br>731,992\$14,222<br>1,575,520\$162,079<br>9,002<br>315,456Total Revenues487,2811,115,0731,589,742486,537EXPENDITURES<br>Current:<br>General Government<br>Community development<br>Police<br>Fire307,79136,249<br>617,861107,250<br>235,313Police<br>Fire<br>Police<br>Fire307,79136,249<br>617,861107,250<br>20,007Total Expenditures307,79136,249<br>617,861107,250<br>20,007Parks and recreation<br>Public works159,27038,516127,257EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES179,490266,3801,551,226359,280OTHER FINANCING SOURCES (USES)<br>Transfers in<br>Transfers (out)(25,000)<br>(127,4511)(1,636,850)<br>(1,636,850)(321,053)<br>(321,053)Total Other Financing Sources (Uses)154,490165,222<br>(85,624)38,227BEGINNING FUND BALANCES10,05,591<br>\$1,205,081\$2,294,522\$684,855\$680,606  |                                      | SPECIAL REVENUE FUNDS |             |             |           |  |  |  |
|--|--------------------------------------|-----------------------|-------------|-------------|-----------|--|--|--|
| Taxes       S162,079         Use of money and property       \$154,490       \$(\$4,610)       \$14,222       9,002         Intergovernmental       332,791       731,992       1,575,520       315,456         Other       387,691  |                                      | Development           |             |             |           |  |  |  |
| Fines, forfeitures, and penalties       \$162,079         Use of money and property       \$154,490       \$14,222       9,002         Intergovernmental       332,791       731,992       1,575,520       315,456         Charges for current services       337,691  | REVENUES                             |                       |             |             |           |  |  |  |
| Use of money and property<br>Intergovernmental<br>Charges for current services<br>Other         \$154,490<br>332,791         (\$4,610)<br>731,992         \$14,222         9,002           Total Revenues         387,691  |                                      |                       |             |             | ¢1/0 070  |  |  |  |
| Intergovermental       332,791       731,992       1,575,520       315,456         Charges for current services       387,691  |                                      | \$154,490             | (\$4,610)   | \$14,222    |           |  |  |  |
| Other         387,691           Total Revenues         487,281         1,115,073         1,589,742         486,537           EXPENDITURES         General Government         307,791         36,249         107,250           Current:         General Government         307,791         36,249         107,250           Police         617,861         107,250         20,007           Parks and recreation         159,270         38,516         20,007           Parks and recreation         159,270         38,516         127,257           Total Expenditures         307,791         848,693         38,516         127,257           EXCESS (DEFICIENCY) OF REVENUES         179,490         266,380         1,551,226         359,280           OTHER FINANCING SOURCES (USES)         73,353         1,51,226         359,280           OTHER FINANCING SOURCES (USES)         73,353         1,51,226         359,280           OTHER FINANCING SOURCES (USES)         73,353         1,51,226         359,280           OTHER FINANCING SOURCES (USES)         73,353         1,636,850)         (321,053)           Total Other Financing Sources (Uses)         (25,000)         (101,158)         (1,636,850)         (321,053)           NET CHANGE IN FUND BALANCES <td>Intergovernmental</td> <td>•</td> <td>• • •</td> <td></td> <td></td> | Intergovernmental                    | •                     | • • •       |             |           |  |  |  |
| Total Revenues       487,281       1,115,073       1,589,742       486,537         EXPENDITURES       Current:       General Government       307,791       36,249       107,250         Police       617,861       107,250       20,007       20,007         Parks and recreation       159,270       38,516       20,007         Public works       159,270       38,516       127,257         Capital outlay       307,791       848,693       38,516       127,257         EXCESS (DEFICIENCY) OF REVENUES       0VER EXPENDITURES       179,490       266,380       1,551,226       359,280         OTHER FINANCING SOURCES (USES)       73,353       1,636,850)       (321,053)       321,053)         Total Other Financing Sources (Uses)       (25,000)       (101,158)       (1,636,850)       (321,053)         NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379   |                                      |                       | 207 (01     |             |           |  |  |  |
| EXPENDITURES         Current:         General Government         Community development         Police         Fire         307,791         36,249         Police         Fire         3107,791         36,249         Police         617,861         107,250         Fire         35,313         20,007         Parks and recreation         Public works         Capital outlay   | Other                                |                       | 387,691     |             |           |  |  |  |
| Current:       General Government       307,791       36,249       107,250         Police       617,861       107,250         Fire       35,313       20,007         Parks and recreation       159,270       38,516       20,007         Public works       159,270       38,516       127,257         Capital outlay   | Total Revenues                       | 487,281               | 1,115,073   | 1,589,742   | 486,537   |  |  |  |
| Current:       General Government       307,791       36,249       107,250         Police       617,861       107,250         Fire       35,313       20,007         Parks and recreation       159,270       38,516       20,007         Public works       159,270       38,516       127,257         Capital outlay   | EXPENDITURES                         |                       |             |             |           |  |  |  |
| Community development         307,791         36,249           Police         617,861         107,250           Fire         35,313         20,007           Parks and recreation         159,270         38,516           Public works         159,270         38,516           Capital outlay  | Current:                             |                       |             |             |           |  |  |  |
| Police       617,861       107,250         Fire       35,313       20,007         Parks and recreation       159,270       38,516         Public works       159,270       38,516         Capital outlay   |                                      | 207 701               | 26.240      |             |           |  |  |  |
| Fire       35,313       20,007         Parks and recreation       159,270       38,516         Public works       159,270       38,516         Capital outlay  |                                      | 307,791               | ,           |             | 107 250   |  |  |  |
| Public works<br>Capital outlay       159,270       38,516         Total Expenditures       307,791       848,693       38,516       127,257         EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES       179,490       266,380       1,551,226       359,280         OTHER FINANCING SOURCES (USES)<br>Transfers in<br>Transfers (out)       73,353       (1,636,850)       (321,053)         Total Other Financing Sources (Uses)       (25,000)       (101,158)       (1,636,850)       (321,053)         NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379  |                                      |                       |             |             |           |  |  |  |
| Capital outlay   |                                      |                       |             |             |           |  |  |  |
| Total Expenditures       307,791       848,693       38,516       127,257         EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES       179,490       266,380       1,551,226       359,280         OTHER FINANCING SOURCES (USES)<br>Transfers in<br>Transfers (out)       73,353       1(1,636,850)       (321,053)         Total Other Financing Sources (Uses)       (25,000)       (101,158)       (1,636,850)       (321,053)         NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379   |                                      |                       | 159,270     | 38,516      |           |  |  |  |
| EXCESS (DEFICIENCY) OF REVENUES       179,490       266,380       1,551,226       359,280         OTHER FINANCING SOURCES (USES)       73,353       73,353       1       <   |                                      | P                     |             |             |           |  |  |  |
| OVER EXPENDITURES       179,490       266,380       1,551,226       359,280         OTHER FINANCING SOURCES (USES)       Transfers in       73,353       (1,636,850)       (321,053)         Total Other Financing Sources (Uses)       (25,000)       (101,158)       (1,636,850)       (321,053)         NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379   | Total Expenditures                   | 307,791               | 848,693     | 38,516      | 127,257   |  |  |  |
| OVER EXPENDITURES       179,490       266,380       1,551,226       359,280         OTHER FINANCING SOURCES (USES)       Transfers in       73,353       (1,636,850)       (321,053)         Total Other Financing Sources (Uses)       (25,000)       (101,158)       (1,636,850)       (321,053)         NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379   | EXCESS (DEFICIENCY) OF REVENUES      |                       |             |             |           |  |  |  |
| Transfers in       73,353         Transfers (out)       (25,000)       (174,511)       (1,636,850)       (321,053)         Total Other Financing Sources (Uses)       (25,000)       (101,158)       (1,636,850)       (321,053)         NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379   |                                      | 179,490               | 266,380     | 1,551,226   | 359,280   |  |  |  |
| Transfers in       73,353         Transfers (out)       (25,000)       (174,511)       (1,636,850)       (321,053)         Total Other Financing Sources (Uses)       (25,000)       (101,158)       (1,636,850)       (321,053)         NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379   | OTHER FINANCING SOURCES (USES)       |                       |             |             |           |  |  |  |
| Total Other Financing Sources (Uses)       (25,000)       (101,158)       (1,636,850)       (321,053)         NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379  | Transfers in                         |                       |             |             |           |  |  |  |
| NET CHANGE IN FUND BALANCES       154,490       165,222       (85,624)       38,227         BEGINNING FUND BALANCES       1,050,591       2,129,300       770,479       642,379  | Transfers (out)                      | (25,000)              | (174,511)   | (1,636,850) | (321,053) |  |  |  |
| BEGINNING FUND BALANCES 1,050,591 2,129,300 770,479 642,379  | Total Other Financing Sources (Uses) | (25,000)              | (101,158)   | (1,636,850) | (321,053) |  |  |  |
|  | NET CHANGE IN FUND BALANCES          | 154,490               | 165,222     | (85,624)    | 38,227    |  |  |  |
| ENDING FUND BALANCES         \$1,205,081         \$2,294,522         \$684,855         \$680,606   | BEGINNING FUND BALANCES              | 1,050,591             | 2,129,300   | 770,479     | 642,379   |  |  |  |
|  | ENDING FUND BALANCES                 | \$1,205,081           | \$2,294,522 | \$684,855   | \$680,606 |  |  |  |

| . <u></u>                            | SPECIAL REV       | PERMANENT                  |             |                          |  |
|--------------------------------------|-------------------|----------------------------|-------------|--------------------------|--|
| Landscape<br>Assessment<br>Districts | Street            | Transient<br>Occupancy Tax | Prince Park | Wickersham<br>Park Trust | Total<br>Nonmajor<br>Governmental<br>Funds |
|                                      | \$1,644,681       | \$3,072,242                |             |                          | \$4,716,923                                |
| \$4,783                              | 13,738<br>572,673 | 32,723                     | \$8,595     | \$297                    | 162,079<br>233,240<br>3,528,432            |
| 416,712                              | 28,732<br>33,302  |                            |             |                          | 445,444<br>420,993                         |
| 421,495                              | 2,293,126         | 3,104,965                  | 8,595       | 297                      | 9,507,111                                  |

|           |             | 605,818     |           |          | 949,858     |
|-----------|-------------|-------------|-----------|----------|-------------|
|           |             |             |           |          | 725,111     |
|           |             |             |           |          | 55,320      |
| 406,733   |             |             |           |          | 406,733     |
|           | 2,692,108   |             |           |          | 2,889,894   |
|           | 4,736       |             |           |          | 4,736       |
| 406,733   | 2,696,844   | 605,818     |           |          | 5,031,652   |
|           |             |             |           |          |             |
| 14,762    | (403,718)   | 2,499,147   | 8,595     | 297      | 4,475,459   |
|           |             |             |           |          |             |
|           | 1,639,715   | 27,604      |           |          | 1,740,672   |
|           | (1,221,716) | (3,279,093) | (56,500)  |          | (6,714,723) |
|           | 415 000     | (2.051.400) | (56 500)  |          | (4.054.051) |
|           | 417,999     | (3,251,489) | (56,500)  |          | (4,974,051) |
| 14,762    | 14,281      | (752,342)   | (47,905)  | 297      | (498,592)   |
| 414,635   | 1,943,964   | 1,708,155   | 703,119   | 24,036   | 9,386,658   |
| \$429,397 | \$1,958,245 | \$955,813   | \$655,214 | \$24,333 | \$8,888,066 |

# CITY OF PETALUMA BUDGETED NON-MAJOR FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2018

|   | COMMUNITY DEVELOPMENT |                      |                       |                             |  |  |
|---|-----------------------|----------------------|-----------------------|-----------------------------|--|--|
|   | В                     | LOCK GRANT           | Variance              | GRANT                       | 'S AND DONA                            | TIONS<br>Variance                            |
|   |                       |                      | Positive              |                             |  | Positive                                     |
|   | Budget                | Actual               | (Negative)            | Budget                      | Actual                                 | (Negative)                                   |
| REVENUES<br>Taxes<br>Fines, forfeitures, and penalties<br>Use of money and property<br>Intergovernmental<br>Charges for current services<br>Other   | \$344,057             | \$154,490<br>332,791 | \$154,490<br>(11,266) | \$2,290,549                 | (\$4,610)<br>731,992<br>387,691        | (\$4,610)<br>(1,558,557)<br>                 |
| Total Revenues  | 344,057               | 487,281              | 143,224               | 2,290,549                   | 1,115,073                              | (1,175,476)                                  |
| EXPENDITURES<br>Current:<br>General government<br>Community development<br>Police<br>Fire<br>Parks and recreation<br>Public works<br>Capital outlay | 315,033               | 307,791              | 7,242                 | 18,484<br>324,549<br>50,000 | 36,249<br>617,861<br>35,313<br>159,270 | (17,765)<br>(293,312)<br>14,687<br>(159,270) |
| Total Expenditures  | 315,033               | 307,791              | 7,242                 | 393,033                     | 848,693                                | (455,660)                                    |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES<br>OTHER FINANCING SOURCES (USES)  | 29,024                | 179,490              | 150,466               | 1,897,516                   | 266,380                                | (1,631,136)                                  |
| Transfers in<br>Transfers (out)   | (25,000)              | (25,000)             |                       | 45,000<br>(3,565,350)       | 73,353<br>(174,511)                    | 28,353<br>3,390,839                          |
|   | (23,000)              | (23,000)             | <u></u>               | (3,303,330)                 | (174,511)                              |  |
| Total Other Financing Sources (Uses)  | (25,000)              | (25,000)             |                       | (3,520,350)                 | (101,158)                              | 3,419,192                                    |
| NET CHANGE IN FUND BALANCE<br>BEGINNING FUND BALANCES   | \$4,024               | 154,490<br>1,050,591 | \$150,466             | (\$1,622,834)               | \$165,222<br>2,129,300                 | \$1,788,056                                  |
|   |                       |                      |                       |                             |  |  |
| ENDING FUND BALANCES  |                       | \$1,205,081          |                       |                             | \$2,294,522                            |  |

| GAS TAX              |                       | PU                                 | PUBLIC SAFETY                |                               | LANDSCAPE<br>ASSESSMENT DISTRICTS  |                    | RICTS   |                                    |
|----------------------|-----------------------|------------------------------------|------------------------------|-------------------------------|------------------------------------|--------------------|---------|------------------------------------|
| Budget               | Actual                | Variance<br>Positive<br>(Negative) | Budget                       | Actual                        | Variance<br>Positive<br>(Negative) | Budget             | Actual  | Variance<br>Positive<br>(Negative) |
| \$5,255<br>1,687,462 | \$14,222<br>1,575,520 | \$ <b>8</b> ,967<br>(111,942)      | \$55,000<br>3,606<br>185,000 | \$162,079<br>9,002<br>315,456 | \$107,079<br>5,396<br>130,456      | \$3,040<br>392.084 | \$4,783 | \$1,743                            |
| 1,692,717            | 1,589,742             | (102,975)                          | 243,606                      | 486,537                       | 242,931                            | 392,084<br>        | 416,712 | 24,628<br>                         |

|             |             |             | 112,833<br>30,032 | 107,250<br>20,007 | 5,583<br>10,025 | 450.015    | 406 700   |             |
|-------------|-------------|-------------|-------------------|-------------------|-----------------|------------|-----------|-------------|
| 35,205      | 38,516      | (3,311)     | 25,000            |                   | 25,000          | 473,817    | 406,733   | 67,084      |
| 35,205      | 38,516      | (3,311)     | 167,865           | 127,257           | 40,608          | 473,817    | 406,733   | 67,084      |
| 1,657,512   | 1,551,226   | (106,286)   | 75,741            | 359,280           | 283,539         | (78,693)   | 14,762    | 93,455      |
| (1,636,850) | (1,636,850) |             | (292,700)         | (321,053)         | (28,353)        |            | <b></b>   |             |
| (1,636,850) | (1,636,850) |             | (292,700)         | (321,053)         | (28,353)        |            |           |             |
| \$20,662    | (85,624)    | (\$106,286) | (\$216,959)       | 38,227            | \$255,186       | (\$78,693) | 14,762    | \$93,455    |
|             | 770,479     |             |                   | 642,379           |                 |            | 414,635   |             |
|             | \$684,855   |             |                   | \$680,606         |                 |            | \$429,397 | (Continued) |

# CITY OF PETALUMA BUDGETED NON-MAJOR FUNDS COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2018

|   |                          | STREET                   |                                    | TRANSIENT OCCUPANCY TAX |                       |                                    |
|---|--------------------------|--------------------------|------------------------------------|-------------------------|-----------------------|------------------------------------|
|   | Budget                   | Actual                   | Variance<br>Positive<br>(Negative) | Budget                  | Actual                | Variance<br>Positive<br>(Negative) |
|   |                          |                          |                                    |                         |                       |                                    |
| REVENUES<br>Taxes<br>Fines, forfeitures, and penalties                  | \$1,599,014              | \$1,644,681              | \$45,667                           | \$2,748,326             | \$3,072,242           | \$323,916                          |
| Use of money and property<br>Intergovernmental                          | 9,921<br>445,093         | 13,738<br>572,673        | 3,817<br>127,580                   | 6,259                   | 32,723                | 26,464                             |
| Charges for current services<br>Other                                   | 25,000<br>11,500         | 28,732<br>33,302         | 3,732<br>21,802                    | . <u></u>               |                       |                                    |
| Total Revenues  | 2,090,528                | 2,293,126                | 202,598                            | 2,754,585               | 3,104,965             | 350,380                            |
| EXPENDITURES<br>Current:<br>General government<br>Community development |                          |                          |                                    | 654,825                 | 605,818               | 49,007                             |
| Police<br>Fire<br>Parks and recreation<br>Public works                  | 3,123,823                | 2,692,108                | 431,715                            |                         |                       |                                    |
| Capital outlay  | 112,750                  | 4,736                    | 108,014                            |                         |                       |                                    |
| Total Expenditures  | 3,236,573                | 2,696,844                | 539,729                            | 654,825                 | 605,818               | 49,007                             |
| EXCESS (DEFICIENCY) OF REVENUES<br>OVER EXPENDITURES                    | (1,146,045)              | (403,718)                | 742,327                            | 2,099,760               | 2,499,147             | 399,387                            |
| OTHER FINANCING SOURCES (USES)<br>Transfers in<br>Transfers (out)       | 1,639,700<br>(1,221,739) | 1,639,715<br>(1,221,716) | 15<br>23                           | 27,560<br>(3,279,093)   | 27,604<br>(3,279,093) |                                    |
| Total Other Financing Sources (Uses)                                    | 417,961                  | 417,999                  | 38                                 | (3,251,533)             | (3,251,489)           | 44                                 |
| NET CHANGE IN FUND BALANCE  | (\$728,084)              | 14,281                   | \$742,365                          | (\$1,151,773)           | (752,342)             | \$399,431                          |
| BEGINNING FUND BALANCES   |                          | 1,943,964                |                                    |                         | 1,708,155             |                                    |
| ENDING FUND BALANCES  |                          | \$1,958,245              |                                    |                         | \$955,813             |                                    |

| P       | RINCE PARK |                                    | WICKERSHAM PARK TRUST |        |                                    |  |
|---------|------------|------------------------------------|-----------------------|--------|------------------------------------|--|
| Budget  | Actual     | Variance<br>Positive<br>(Negative) | Budget                | Actual | Variance<br>Positive<br>(Negative) |  |
| \$4,432 | \$8,595    | \$4,163                            | \$154                 | \$297  | \$143                              |  |
| 4,432   | 8,595      | 4,163                              | 154                   | 297    | 143                                |  |

| 4,432      | 8,595     | 4,163   | 154   | 297      | 143   |
|------------|-----------|---------|-------|----------|-------|
| (56,500)   | (56,500)  |         |       |          |       |
| (\$52,068) | (47,905)  | \$4,163 | \$154 | 297      | \$143 |
|            | 703,119   |         |       | 24,036   |       |
|            | \$655,214 |         |       | \$24,333 |       |



# INTERNAL SERVICE FUNDS

Internal Service Funds are used to account for special activities and services performed by a designated City department for other departments on a cost reimbursement basis.

#### EMPLOYEE BENEFITS FUND

The fund accounts for City employees' dental, unemployment and vision benefits, and retiree benefits.

#### GENERAL SERVICES FUND

The fund accounts for purchasing, printing and mail services.

## INFORMATION SERVICES FUND

The fund accounts for the cost of purchasing, operating and maintaining the City's voice, data and computer systems.

## RISK MANAGEMENT FUND

The fund accounts for the accumulation of the resources and expenses related to the City's risk management activities and general insurance programs.

## VEHICLE/EQUIPMENT REPLACEMENT FUND (GG) AND (BA)

The fund accounts for the accumulation of resources, and related expenses incurred for the replacement of major equipment and vehicles in the City. The fund is divided into two sub-funds, one for equipment acquired for general government (GG) activities, and one for equipment acquired for business-type activities (BA).

#### WORKERS' COMPENSATION FUND

The fund accounts for the accumulation of resources, and expenses related to funding workers' compensation benefits for City employees.

# CITY OF PETALUMA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION JUNE 30, 2018

|  | Employee<br>Benefits   | General<br>Services | Information<br>Services  | Risk<br>Management         |
|--|------------------------|---------------------|--------------------------|----------------------------|
| ASSETS   |                        |                     |                          |                            |
| Current Assets:<br>Cash and investments<br>Receivables   | \$1,131,186            | \$217,678           | \$45,178                 | \$5,319,724                |
| Accounts, net<br>Inventories   | 15,859                 | 27,634              |                          | 27,061                     |
| Deposits and prepaid items   | 23,572                 |                     | 15,820                   | 64,543                     |
| Total Current Assets   | 1,170,617              | 245,312             | 60,998                   | 5,411,328                  |
| Non-current Assets:<br>Advance to other funds<br>Capital assets:   |                        | <b>0</b> ( 110      |                          | 1,350,066                  |
| Depreciable<br>Less accumulated depreciation   |                        | 36,440<br>(27,144)  | 1,924,845<br>(1,865,349) |                            |
| Total Non-current Assets   |                        | 9,296               | 59,496                   | 1,350,066                  |
| Total Assets   | 1,170,617              | 254,608             | 120,494                  | 6,761,394                  |
| DEFERRED OUTFLOWS OF RESOURCES   |                        |                     |                          |                            |
| Deferred outflows related to pension<br>Deferred outflows related to OPEB  | 71,786                 |                     | 639,046                  |                            |
| Total Assets and Deferred Outflows of Resources  | 1,242,403              | 254,608             | 759,540                  | 6,761,394                  |
| LIABILITIES  |                        |                     |                          |                            |
| Current Liabilities:<br>Accounts payable and accrued liabilities<br>Claims payable, due within one year<br>Compensated absences, due within one year   | 7,400                  | 9,618<br>2,660      | 26,972<br>17,366         | 25,033<br>734,892<br>6,431 |
| Total Current Liabilities  | 7,400                  | 12,278              | 44,338                   | 766,356                    |
| Non-current liabilities:<br>Advances from other funds<br>Claims payable, due in more than one year<br>Compensated absences, due in more than one year<br>Net Pension liability<br>OPEB liability | 6,750,330<br>2,530,061 | 23,612              | 181,159<br>1,736,604     | 1,038,927                  |
| Total Non-current Liabilities  | 9,280,391              | 23,612              | 1,917,763                | 1,038,927                  |
| Total Liabilities  | 9,287,791              | 35,890              | 1,962,101                | 1,805,283                  |
| DEFERRED INFLOWS OF RESOURCES  |                        |                     |                          |                            |
| Deferred inflows related to pension<br>Deferred inflows related to OPEB  | 254,710                |                     | 59,582                   |                            |
| Total Liabilities and Deferred Inflows of Resources  | 9,542,501              | 35,890              | 2,021,683                | 1,805,283                  |
| NET POSITION   |                        |                     |                          |                            |
| Net investment in capital assets<br>Unrestricted   | (8,300,098)            | 9,296<br>209,422    | 59,496<br>(1,321,639)    | 4,956,111                  |
| Total Net Position   | (\$8,300,098)          | \$218,718           | (\$1,262,143)            | \$4,956,111                |
|  |                        |                     |                          |                            |

| Vehicle/<br>Equipment<br>Replacement<br>(GG) | Equipment<br>Replacement<br>(BA) | Workers'<br>Compensation | Total   |
|--|----------------------------------|--------------------------|---|
|  |                                  |                          |   |
| \$516,488                                    |                                  | \$5,712,917              | \$12,943,171  |
|  |                                  | 50                       | 42,970<br>27,634<br>103,935                                 |
| 516,488                                      |                                  | 5,712,967                | 13,117,710  |
|  |                                  |                          | 1,350,066   |
| 8,337,537<br>(4,441,750)                     | \$1,150,617<br>(1,150,617)       |                          | 11,449,439<br>(7,484,860)                                   |
| 3,895,787                                    |                                  | <u></u>                  | 5,314,645   |
| 4,412,275                                    |                                  | 5,712,967                | 18,432,355  |
|  |                                  |                          | 639,046<br>71,786   |
| 4,412,275                                    |                                  | 5,712,967                | 19,143,187  |
|  |                                  | 69,027<br>1,773,320      | 138,050<br>2,508,212<br>26,457                              |
|  |                                  | 1,842,347                | 2,672,719   |
| 2,273,894                                    |                                  | 4,278,790                | 9,024,224<br>5,317,717<br>204,771<br>1,736,604<br>2,530,061 |
| 2,273,894                                    |                                  | 4,278,790                | 18,813,377  |
| 2,273,894                                    |                                  | 6,121,137                | 21,486,096  |
|  |                                  |                          |   |
|  |                                  |                          | 59,582<br>254,710   |
| 2,273,894                                    |                                  | 6,121,137                | 21,800,388  |
| 3,895,787                                    |                                  |                          | 3,964,579   |
| (1,757,406)                                  |                                  | (408,170)                | (6,621,780)   |
| \$2,138,381                                  |                                  | (\$408,170)              | (\$2,657,201)   |

# CITY OF PETALUMA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

|  | Employee<br>Benefits         | General<br>Services        | Information<br>Services | Risk<br>Management              |
|--|------------------------------|----------------------------|-------------------------|---------------------------------|
| OPERATING REVENUES<br>Charges for sales<br>Charges for services  | \$808,479                    | \$4,36 <b>8</b><br>225,514 | \$1,785,603             | \$1,406,377                     |
| Total Operating Revenues   | 808,479                      | 229,882                    | 1,785,603               | 1,406,377                       |
| OPERATING EXPENSES<br>Cost of services<br>Claims<br>General and administrative   | 290,282<br>12,083<br>291,559 | 198,980<br>22,034          | 1,590,109<br>282,974    | 449,773<br>(478,915)<br>642,166 |
| Depreciation   |                              | ,                          | 45,685                  |                                 |
| Total Operating Expenses   | 593,924                      | 221,014                    | 1,918,768               | 613,024                         |
| Operating Income (Loss)  | 214,555                      | 8,868                      | (133,165)               | 793,353                         |
| NONOPERATING REVENUES (EXPENSES)<br>Investment earnings and rent<br>Interest expense<br>Loss on disposal of capital assets | 15,936                       | 2,022                      | (4,317)                 | 55,208                          |
| Total Nonoperating Revenues (Expenses)   | 15,936                       | 2,022                      | (4,317)                 | 55,208                          |
| INCOME (LOSS) BEFORE TRANSFERS   | 230,491                      | 10,890                     | (137,482)               | 848,561                         |
| Transfers in<br>Transfers (out)  | 200,000                      |                            |                         | (100,000)                       |
| Net Transfers  | 200,000                      |                            |                         | (100,000)                       |
| INCOME (LOSS) BEFORE SPECIAL ITEM  | 430,491                      | 10,890                     | (137,482)               | 748,561                         |
| SPECIAL ITEM<br>Pension unfunded liability pay down  | (7,490,284)                  |                            |                         |                                 |
| Change in Net Position   | (7,059,793)                  | 10,890                     | (137,482)               | 748,561                         |
| BEGINNING NET POSITION   | (1,240,305)                  | 207,828                    | (1,124,661)             | 4,207,550                       |
| ENDING NET POSITION (DEFICIT)  | (\$8,300,098)                | \$218,718                  | (\$1,262,143)           | \$4,956,111                     |

| Vehicle/<br>Equipment<br>Replacement<br>(GG) | Vehicle/<br>Equipment<br>Replacement<br>(BA) | Workers'<br>Compensation<br>Fund | Total  |  |
|--|--|----------------------------------|--|--|
| (00)   |  |                                  |  |  |
|  |  | \$1,621,445                      | \$4,368<br>5,847,418                           |  |
|  |  | 1,621,445                        | 5,851,786                                      |  |
|  |  |                                  |  |  |
| \$998<br>478,909                             | \$1,000                                      | 231,085<br>1,636,803<br>333,371  | 2,762,227<br>1,169,971<br>1,572,104<br>524,594 |  |
|  | 1.000  |                                  |  |  |
| 479,907                                      | 1,000  | 2,201,259                        | 6,028,896                                      |  |
| (479,907)                                    | (1,000)                                      | (579,814)                        | (177,110)                                      |  |
| 14,856<br>(33,140)<br>(410)                  |  | 54,525                           | 138,230<br>(33,140)<br>(410)                   |  |
| (18,694)                                     |  | 54,525                           | 104,680  |  |
| (498,601)                                    | (1,000)                                      | (525,289)                        | (72,430)                                       |  |
| 955,000                                      | 1,000  |                                  | 1,156,000                                      |  |
| (1,000)                                      |  |                                  | (101,000)                                      |  |
| 954,000                                      | 1,000  |                                  | 1,055,000                                      |  |
| 455,399                                      |  | (525,289)                        | 982,570  |  |
|  |  |                                  | (7,490,284)                                    |  |
|  |  | ·                                |  |  |
| 455,399                                      |  | (525,289)                        | (6,507,714)                                    |  |
| 1,682,982                                    |  | 117,119                          | 3,850,513                                      |  |
| \$2,138,381                                  |  | (\$408,170)                      | (\$2,657,201)                                  |  |

# CITY OF PETALUMA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2018

|  | Employee<br>Benefits                              | General<br>Services                | Information<br>Services               | Risk<br>Management                    |
|--|---|------------------------------------|---------------------------------------|---------------------------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES   |   |                                    |                                       |                                       |
| Cash received from customers<br>Cash payments to suppliers for goods and services<br>Cash payments to employees for services<br>Claims paid                            | \$794,224<br>(363,698)<br>(7,627,050)<br>(12,083) | \$229,882<br>(198,440)<br>(20,437) | \$1,785,603<br>(823,072)<br>(959,607) | \$1,406,377<br>(816,959)<br>(114,815) |
| Cash Flows from (used for) Operating Activities  | (7,208,607)                                       | 11,005                             | 2,924                                 | 474,603                               |
| CASH FLOWS FROM NONCAPITAL<br>FINANCING ACTIVITIES<br>Transfers from other funds<br>Transfers (to) other funds<br>Interfund payments<br>Interfund receipts             | 200,000   |                                    |                                       | (100,000)<br>(1,350,066)              |
| Cash Flows from (used for) Noncapital Financing Activities   | 6,950,330   |                                    |                                       | (1,450,066)                           |
| CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES<br>Acquisition of capital assets  |   |                                    | (27,587)                              |                                       |
| Cash Flows from (used for) Capital Financing Activities  |   |                                    | (27,587)                              |                                       |
| CASH FLOWS FROM INVESTING ACTIVITIES<br>Interest earnings and changes in market values of investments  | 15,936  | 2,022                              | (4,317)                               | 55,208                                |
| Cash Flows from (used for) Investing Activities  | 15,936  | 2,022                              | (4,317)                               | 55,208                                |
| Net Cash Flows   | (242,341)   | 13,027                             | (28,980)                              | (920,255)                             |
| Cash and investments at beginning of period  | 1,373,527   | 204,651                            | 74,158                                | 6,239,979                             |
| Cash and investments at end of period  | \$1,131,186                                       | \$217,678                          | \$45,178                              | \$5,319,724                           |
| Reconciliation of operating income (loss) to net cash flows<br>provided by operating activities:<br>Operating income (loss)<br>Special item                            | \$214,555<br>(7,490,284)                          | \$8,868                            | (\$133,165)                           | \$793,353                             |
| Adjustments to reconcile operating income (loss) to net cash<br>provided (used) by operating activities:<br>Depreciation expense<br>Changes in assets and Liabilities: |   |                                    | 45,685                                |                                       |
| Accounts receivable<br>Inventories   | (14,255)  | (5,561)                            |                                       | (27,061)                              |
| Deposits and prepaids<br>Accounts payable<br>Accrued claims<br>Advances from funds   | (2,055)<br>(70,084)                               | 6,101                              | (9,365)<br>(6,923)                    | 286,553<br>16,532<br>(593,730)        |
| Compensated absence<br>Due to retirement system<br>Due to OPEB system  | 153,516   | 1,597                              | 10,018<br>96,674                      | (1,044)                               |
| Cash Flows from (used for) Operating Activities  | (\$7,208,607)                                     | \$11,005                           | \$2,924                               | \$474,603                             |
| Cash Flows from (used for) Operating Adityties   | (\$7,208,007)                                     | \$11,005                           | \$2,724                               |                                       |

| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$   | Vehicle/<br>Equipment<br>Replacement<br>(GG) | Vehicle/<br>Equipment<br>Replacement<br>(BA) | Workers'<br>Compensation | Total   |
|---|--|--|--------------------------|---|
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$   | (\$363,134)                                  | (\$1,000)                                    | (329,146)<br>(333,371)   | (2,894,449)<br>(8,941,465)                            |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$   | (363,134)                                    | (1,000)                                      | 125,608                  | (6,958,601)   |
| $\begin{array}{c c c c c c c c c c c c c c c c c c c $  |  | 1,000  |                          | (101,000)<br>(1,350,066)                              |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$   |  | 1 000  | B                        |   |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$   | 934,000                                      | 1,000  | <b>Kanan</b>             | 0,433,204   |
| $\begin{array}{c c c c c c c c c c c c c c c c c c c $  |  |  |                          |   |
| $\begin{array}{c c c c c c c c c c c c c c c c c c c $  | (18,284)                                     |  | 54 525                   | 105 090   |
| $\begin{array}{c cccccc} (1,591,628) & 180,133 & (2,590,044) \\ \hline 2,108,116 & 5,532,784 & 15,533,215 \\ \hline \$516,488 & \$5,712,917 & \$12,943,171 \\ \hline (\$479,907) & (\$1,000) & (\$579,\$14) & (\$177,110) \\ (7,490,284) \\ \hline 478,909 & 524,594 \\ \hline 478,909 & 524,594 \\ \hline (50) & (41,366) \\ (5,561) \\ 275,133 \\ (98,061) & (152,435) \\ 803,533 & 209,803 \\ (362,136) & (362,136) \\ \hline 10,571 \\ 96,674 \\ 153,516 \\ \hline \end{array}$   |  |  |                          |   |
| $\begin{array}{c c c c c c c c c c c c c c c c c c c $  |  |  |                          |   |
| $\begin{array}{c c c c c c c c c c c c c c c c c c c $  | 2,108,116                                    |  | 5,532,784                | 15,533,215  |
| (7,490,284)<br>478,909<br>(50)<br>(41,366)<br>(5,561)<br>275,133<br>(98,061)<br>(152,435)<br>803,533<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(372,136)<br>(372,136)<br>(372,136) | \$516,488                                    |  |                          | \$12,943,171  |
| (50) (41,366)<br>(5,561)<br>275,133<br>(98,061) (152,435)<br>803,533 209,803<br>(362,136) (362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(          | (\$479,907)                                  | (\$1,000)                                    | (\$579,814)              |   |
| (5,561)<br>275,133<br>(98,061) (152,435)<br>803,533 209,803<br>(362,136) (362,136)<br>10,571<br>96,674<br>153,516   | 478,909                                      |  |                          | 524,594   |
| (362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,136)<br>(362,1    |  |  | (50)                     | (5,561)   |
|   | (362,136)                                    |  |                          | (152,435)<br>209,803<br>(362,136)<br>10,571<br>96,674 |
|   | (\$363,134)                                  | (\$1,000)                                    | \$125,608                |   |



#### FIDUCIARY FUNDS

#### **PRIVATE-PURPOSE TRUST FUNDS:**

#### SUCCESSOR AGENCY TO THE REDEVELOPMENT AGENCY

This fund was established to account for the activities of the Successor Agency to the former PCDC.

#### THOMAS LEE CHARITY TRUST FUND

This fund is a private purpose trust fund in which trust earnings are available for one-time aid to Petaluma citizens in need.

### CHILD CARE TRUST FUND

This is a private purpose trust fund in which the fund's earnings are available for childcare vouchers for eligible Petaluma working families with childcare costs.

#### **AGENCY FUNDS:**

#### GENERAL AGENCY FUND

These funds account for resources received from, held for, and due to, nonrelated parties.

### PUBLIC COMMUNITY ACCESS FUND

This fund is used to account for monies received from the local television cable company and used by the not-forprofit organization that provides public television to City residents.

#### ASSESSMENT DISTRICTS FUND

These funds account for monies held by the City, collected from parcel assessments, and used to pay special assessment debt, pursuant to the provisions of the Improvements Bonds Act of 1915.

## CITY OF PETALUMA PRIVATE PURPOSE TRUST FUNDS COMBINING STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2018

|   | Successor<br>Agency to the<br>Redevelopment<br>Agency | Thomas Lee<br>Charity | Child Care | Total                           |
|---|---|-----------------------|------------|---------------------------------|
| ASSETS  |   |                       |            |                                 |
| Cash and investments<br>Restricted cash and investments<br>Notes receivable | \$3,273,752<br>8,028<br>234,744                       | \$24,580              | \$166,890  | \$3,465,222<br>8,028<br>234,744 |
| Total Assets  | 3,516,524   | 24,580                | 166,890    | 3,707,994                       |
| LIABILITIES   |   |                       |            |                                 |
| Accounts payable and accrued liabilities                                    | 914   |                       |            | 914                             |
| Claims payable  | 128,750   |                       |            | 128,750                         |
| Interest payable  | 387,756   |                       |            | 387,756                         |
| Long-term debt:   |   |                       |            |                                 |
| Due within one year   | 2,865,000   |                       |            | 2,865,000                       |
| Due in more than one year   | 64,986,625  |                       |            | 64,986,625                      |
| Total Liabilities   | 68,369,045  |                       |            | 68,369,045                      |
| NET POSITION  |   |                       |            |                                 |
| Held in trust for private purposes or for other governments                 | (\$64,852,521)  | \$24,580              | \$166,890  | (\$64,661,051)                  |

#### CITY OF PETALUMA PRIVATE PURPOSE TRUST FUNDS COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

|  | Successor<br>Agency to the |                       |            |                       |
|--|----------------------------|-----------------------|------------|-----------------------|
|  | Redevelopment<br>Agency    | Thomas Lee<br>Charity | Child Care | Total                 |
| ADDITIONS  |                            |                       |            |                       |
| Property tax<br>Use of money and property              | \$5,724,493<br>13,815      | \$279                 | \$2,040    | \$5,724,493<br>16,134 |
| Total Revenues   | 5,738,308                  | 279                   | 2,040      | 5,740,627             |
| DEDUCTIONS   |                            |                       |            |                       |
| Community development<br>Interest expense              | 254,114<br>2,238,755       |                       |            | 254,114<br>2,238,755  |
| Total Expenditures                                     | 2,492,869                  |                       |            | 2,492,869             |
| Change in Net Position Before Special Item             | 3,245,439                  | 279                   | 2,040      | 3,247,758             |
| SPECIAL ITEM<br>Transfer out to the City               | (4,736,219)                |                       |            | (4,736,219)           |
| Change in Net Position                                 | (1,490,780)                | 279                   | 2,040      | (1,488,461)           |
| NET POSITION HELD IN TRUST OR FOR<br>SPECIFIC PURPOSES |                            |                       |            |                       |
| Beginning of period                                    | (63,361,741)               | 24,301                | 164,850    | (63,172,590)          |
| End of period  | (\$64,852,521)             | \$24,580              | \$166,890  | (\$64,661,051)        |

#### CITY OF PETALUMA AGENCY FUNDS COMBINING STATEMENTS OF CHANGES IN ASSETS AND LIABILITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

|   | Balance at<br>June 30, 2017  | Additions                    | Deductions                   | Balance at<br>June 30, 2018  |
|---|------------------------------|------------------------------|------------------------------|------------------------------|
| General Agency Fund   |                              |                              |                              |                              |
| Assets<br>Cash and investments<br>Accounts receivable                                 | \$2,221,878<br>              | \$2,354,585<br>185           | \$2,221,878<br>326           | \$2,354,585<br>185           |
| Total Assets  | \$2,222,204                  | \$2,354,770                  | \$2,222,204                  | \$2,354,770                  |
| <u>Liabilities</u><br>Accrued liabilities<br>Deposits payable                         | \$2,221,856<br>348           | \$2,354,386<br>              | \$2,221,856<br>348           | \$2,354,386<br>              |
| Total Liabilities   | \$2,222,204                  | \$2,354,770                  | \$2,222,204                  | \$2,354,770                  |
| Public Community Access Fund  |                              |                              |                              |                              |
| Assets<br>Cash and investments  | \$101                        | \$124                        | \$101                        | \$124                        |
| Total Assets  | \$101                        | \$124                        | \$101                        | \$124                        |
| Liabilities<br>Accrued liabilities  | \$101                        | \$124                        | \$101                        | \$124                        |
| Assessment Districts Fund   |                              |                              |                              |                              |
| Assets<br>Cash and investments<br>Intergovernmental receivable                        | \$1,476,776<br>21,771        | \$1,366,217<br>14,194        | \$1,476,776<br>21,771        | \$1,366,217<br>14,194        |
| Total Assets  | \$1,498,547                  | \$1,380,411                  | \$1,498,547                  | \$1,380,411                  |
| <u>Liabilities</u><br>Accounts payable<br>Accrued liabilities                         | \$11,172<br>1,487,375        | \$1,380,411                  | \$11,172<br>1,487,375        | \$1,380,411                  |
| Total Liabilities   | \$1,498,547                  | \$1,380,411                  | \$1,498,547                  | \$1,380,411                  |
| Totals - All Agency Funds   |                              |                              |                              |                              |
| Assets<br>Cash and investments<br>Accounts receivable<br>Intergovernmental receivable | \$3,698,755<br>326<br>21,771 | \$3,720,926<br>185<br>14,194 | \$3,698,755<br>326<br>21,771 | \$3,720,926<br>185<br>14,194 |
| Total Assets  | \$3,720,852                  | \$3,735,305                  | \$3,720,852                  | \$3,735,305                  |
| <u>Liabilities</u><br>Accounts Payable and accrued liabilities<br>Deposits payable    | \$3,720,504                  | \$3,734,921<br>              | \$3,720,504<br>348           | \$3,734,921<br>              |
| Total Liabilities   | \$3,720,852                  | \$3,735,305                  | \$3,720,852                  | \$3,735,305                  |

#### City of Petaluma, CA Statistical Section

This part of the City of Petaluma's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

| Contents  | Schedule           |
|---|--------------------|
| Financial Trends  | 1, 2, 3, 4, 5      |
| These schedules contain trend information to help the reader        |                    |
| understand how the City's financial performance and well-being      |                    |
| have changed over time.   |                    |
| Revenue Capacity  | 6, 7, 8, 9, 10, 11 |
| These schedules contain trend information to help the reader        |                    |
| assess the factors affecting the City's ability to generate its     |                    |
| property taxes.   |                    |
| Debt Capacity   | 12, 13, 14, 15     |
| These schedules present information to help the reader assess       |                    |
| the affordability of the City's current levels of outstanding debt  |                    |
| and the City's ability to issue additional debt in the future.      |                    |
| Demographic and Economic Information                                | 16, 17             |
| These schedules offer demographic and economic indicators to        |                    |
| help the reader understand the environment within which the City's  |                    |
| financial activities take place and to help make comparisons over   |                    |
| time and with other governments.                                    |                    |
| Operating Information   | 18, 19, 20         |
| These schedules contain information about the City's operations     |                    |
| and resources to help the reader understand how the City's          |                    |
| financial information relates to the services the City provides and |                    |
| the activities it performs.   |                    |

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2004; schedules presenting government-wide information include information beginning in that year.

### Schedule 1 City of Petaluma, CA Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

|  |                | Fiscal         | Year           |                |
|--|----------------|----------------|----------------|----------------|
|  | 2009           | 2010           | 2011           | 2012           |
| Governmental Activities                          |                |                |                |                |
| Net Investment in Capital Assets                 | \$ 113,574,606 | \$ 114,705,474 | \$ 133,614,588 | \$ 182,493,710 |
| Restricted:                                      | , ,            |                |                |                |
| Special projects                                 | 43,425,547     | 45,022,351     | 42,252,463     | 45,082,152     |
| Debt service                                     | 7,187          | 322,279        | 415,569        | -              |
| Capital projects                                 | 37,584,928     | 29,385,584     | 39,709,880     | 733,240        |
| Permanent-non expendable                         | -              | 23,177         | 23,418         | 23,575         |
| Unrestricted                                     | 22,775,416     | 21,886,630     | (7,036,556)    | 19,573,193     |
| Total governmental activities net position       | 217,367,684    | 211,345,495    | 208,979,362    | 247,905,870    |
| Business-type activities                         |                |                |                |                |
| Net Investment in Capital Assets                 | 83,208,450     | 87,764,411     | 106,985,367    | 97,392,844     |
| Restricted:                                      |                |                |                |                |
| Special projects                                 | -              | -              | -              | -              |
| Debt service                                     | 1,135,775      | 1,121,485      | 3,383,336      | 3,368,110      |
| Capital projects                                 | -              | -              | -              | -              |
| Unrestricted                                     | 30,290,323     | 33,986,673     | 14,791,955     | 31,125,709     |
| Total business-type activities net position      | 114,634,548    | 122,872,569    | 125,160,658    | 131,886,663    |
| Primary government                               |                |                |                |                |
| Net Investment in Capital Assets                 | 196,783,056    | 202,469,885    | 240,599,955    | 279,886,554    |
| Restricted:                                      |                |                |                |                |
| Special projects                                 | 43,425,547     | 45,022,351     | 42,252,463     | 45,082,152     |
| Debt service                                     | 1,142,962      | 1,443,764      | 3,798,905      | 3,368,110      |
| Permanent fund: non expendable trust             | -              | 23,177         | 23,418         | 23,575         |
| Capital projects                                 | 37,584,928     | 29,385,584     | 39,709,880     | 733,240        |
| Unrestricted                                     | 53,065,739     | 55,873,303     | 7,755,399      | 50,698,902     |
| Total primary government activities net position | \$ 332,002,232 | \$ 334,218,064 | \$ 334,140,020 | \$ 379,792,533 |

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| Fiscal Year         |                      |                |                |                            |                                       |  |  |  |  |
|---------------------|----------------------|----------------|----------------|----------------------------|---------------------------------------|--|--|--|--|
| 2013                | 2014                 | 2015           | 2016           | 2017                       | 2018                                  |  |  |  |  |
| <b>†</b> 100 001110 | <b>*</b> 150 055 001 |                |                | <b>•</b> 100 <b>00</b> 140 | <b>•</b> 10 <b>5</b> 0 <b>0</b> 1 010 |  |  |  |  |
| \$ 182,884,119      | \$ 179,955,291       | \$ 194,631,072 | \$ 189,666,550 | \$ 190,230,149             | \$ 197,024,210                        |  |  |  |  |
| 52,781,562          | 56,684,273           | 56,831,818     | 89,258,127     | 108,073,879                | 111,586,670                           |  |  |  |  |
| -                   | -                    | -              | -              | -                          | -                                     |  |  |  |  |
| -                   | -                    | -              | -              | -                          | -                                     |  |  |  |  |
| 23,665              | 23,755               | 23,770         | 23,852         | 24,036                     | 24,333                                |  |  |  |  |
| 24,073,206          | 28,599,585           | (38,244,031)   | (55,873,989)   | (55,661,778)               | (66,355,734                           |  |  |  |  |
| 259,762,552         | 265,262,904          | 213,242,629    | 223,074,540    | 242,666,286                | 242,279,479                           |  |  |  |  |
| 99,071,053          | 101,630,468          | 108,204,912    | 116,665,454    | 130,273,647                | 141,024,513                           |  |  |  |  |
| -                   | -                    | -              | -              | -                          | -                                     |  |  |  |  |
| 2,706,388           | 2,705,842            | 2,705,813      | 2,246,500      | 40,170                     | 934                                   |  |  |  |  |
| -                   | -                    | -              | -              | -                          | -                                     |  |  |  |  |
| 40,176,194          | 47,338,349           | 40,725,093     | 43,276,542     | 38,210,093                 | 40,821,446                            |  |  |  |  |
| 141,953,635         | 151,674,659          | 151,635,818    | 162,188,496    | 168,523,910                | 181,846,893                           |  |  |  |  |
| 281,955,172         | 281,585,759          | 302,835,984    | 306,332,004    | 320,503,796                | 338,048,723                           |  |  |  |  |
| 52,781,562          | 56,684,273           | 56,831,818     | 89,258,127     | 108,073,879                | 111,586,670                           |  |  |  |  |
| 2,706,388           | 2,705,842            | 2,705,813      | 2,246,500      | 40,170                     | 934                                   |  |  |  |  |
| 23,665              | 23,755               | 23,770         | 23,852         | 24,036                     | 24,333                                |  |  |  |  |
| -                   | -                    | -              | -              | -                          | -                                     |  |  |  |  |
| 64,249,400          | 75,937,934           | 2,481,062      | (12,597,447)   | (17,451,685)               | (25,534,288                           |  |  |  |  |
| \$ 401,716,187      | \$ 416,937,563       | \$ 364,878,447 | \$ 385,263,036 | \$ 411,190,196             | \$ 424,126,372                        |  |  |  |  |

#### Schedule 2 City of Petaluma, CA Changes in Net Position, Last Ten Fiscal Years (accrual basis of accounting)

|  |                    | Fisca   | l Year               |                 |
|--|--------------------|---|----------------------|-----------------|
| -  | 2009               | 2010  | 2011                 | 2012            |
| Expenses:  |                    |   |                      | Hereiter (1997) |
| Governmental activities:                         |                    |   |                      |                 |
| General government                               | \$ 4,555,487       | \$ 7,610,166  | \$ 6,666,303         | \$ 5,872,122    |
| Community development                            | 16,380,437         | 18,797,323  | 14,999,852           | 5,277,051       |
| Police   | 15,788,825         | 15,727,066  | 15,583,297           | 18,015,788      |
| Fire   | 8,174,322          | 10,172,173  | 10,282,621           | 11,056,239      |
| Parks and recreation                             | 5,337,468          | 2,956,236   | 2,439,642            | 2,394,835       |
| Public works                                     | 6,698,175          | 10,145,360  | 7,562,505            | 10,805,587      |
| Debt service                                     | 3,522,910          | 3,349,762   | 3,361,901            | 1,876,877       |
| Indirect expense allocation                      | 0,022,010          | (1,420,750)   | (984,500)            | (851,273)       |
| Total governmental activities net position       | 60,457,624         | 67,337,336  | 59,911,621           | 54,447,226      |
| Business-type activities                         |                    |   |                      |                 |
| Airport  | 1,342,029          | 1,542,320   | 1,544,378            | 2,060,164       |
| Ambulance  | 2,307,644          | -,,   |                      | -,,             |
| Development Services                             | 1,524,440          | 1,050,823   | 1,047,568            | 1,197,701       |
| Marina   | 678,347            | 600,797   | 499,941              | 538,029         |
| Public Transportation                            | 2,281,271          | 2,037,363   | 4,057,615            | 2,317,905       |
| Wastewater                                       | 10,722,037         | 11,615,051  | 17,979,930           | 17,847,608      |
| Water Utility                                    | 10,528,513         | 10,584,053  | 11,790,875           | 12,388,010      |
| Storm Water                                      | 10,520,515         | 10,504,055  | -                    | 162,962         |
| Indirect expense allocation                      |                    | 1,420,750   | 984,500              | 851,273         |
| Total business-type activities net assets        | 29,384,281         | 28,851,157  | 37,904,807           | 37,363,652      |
| Total primary government activities net position | \$ 89,841,905      | \$ 96,188,493   | \$ 97,816,428        | \$ 91,810,878   |
|  |                    |   |                      |                 |
| Program Revenues :<br>Governmental activities:   |                    |   |                      |                 |
|  |                    |   |                      |                 |
| Charges for services:                            | Ф <u>радо 55</u> 4 | ¢ 2.0(7.200   | ¢ 1.724.610          | ¢ 1.07.5(1      |
| General government                               | \$ 3,443,554       | \$ 3,067,208  | \$ 1,734,612         | \$ 1,697,561    |
| Community development                            | 1,622,257          | 1,603,801   | 1,489,215            | 1,849,691       |
| Police   | 282,203            | 285,067   | 303,190              | 198,093         |
| Fire   | 354,651            | 1,980,928   | 2,148,991            | 2,267,921       |
| Parks and recreation<br>Public works             | 1,097,340          | 920,627   | 828,595              | 2,342,066       |
|  | 145,004            | 257,400   | 516,805              | 1,593,884       |
| Operating grants and contributions               | 1,649,225          | 1,675,098   | 1,942,063            | 2,871,876       |
| Capital grants and contributions                 | 3,401,082          | 3,601,567   | 889,116              | 1,308,367       |
| Total government activities program revenues     | 11,995,316         | 13,391,696  | 9,852,587            | 14,129,459      |
| Business-type activities:                        |                    |   |                      |                 |
| Airport  | 1,721,866          | 1,656,007   | 1,729,631            | 1,832,434       |
| Ambulance  | 2,042,455          |   |                      |                 |
| Development Services                             | 1,234,681          | 1,212,558   | 1,253,868            | 1,334,879       |
| Marina   | 253,888            | 268,650   | 284,372              | 283,903         |
| Public Transportation                            | 202,524            | 191,704   | 221,620              | 261,899         |
| Wastewater Utility                               | 17,555,638         | 19,068,591  | 18,987,640           | 23,585,304      |
| Water Utility                                    | 12,461,378         | 11,718,421  | 11,673,782           | 14,460,991      |
| Storm water                                      | ,,                 | , <b>, 1</b>  | ,•,•,•,••            | ,,              |
| Operating grants and contributions               | -                  | -   | 3,868,941            | 2,071,633       |
| Capital grants and contributions                 | 4,055,695          | 2,681,248   | 1,842,350            | 138,305         |
| Total business-type activities program revenues  | 39,528,125         | 36,797,179  | 39,862,204           | 43,969,348      |
| Total primary government program revenues        | \$ 51,523,441      | \$ 50,188,875   | <u>\$ 49,714,791</u> | \$ 58,098,807   |
|  |                    | and the second se |                      |                 |

|                    |                  | <br>Fisc         | al Yea | ar               |         |                  |    |                 |
|--------------------|------------------|------------------|--------|------------------|---------|------------------|----|-----------------|
| 2013               | <br>2014         | <br>2015         |        | 2016             |         | 2017             |    | 2018            |
|                    |                  |                  |        |                  |         |                  |    |                 |
| \$ 6,435,412       | \$<br>5,557,915  | \$<br>6,217,478  | \$     | 7,842,885        | \$      | 7,925,576        | \$ | 8,464,414       |
| 9,701,909          | 4,427,499        | 3,557,139        |        | 4,493,471        |         | 4,867,318        |    | 4,998,077       |
| 16,328,693         | 15,594,733       | 15,681,606       |        | 15,527,900       |         | 17,857,299       |    | 17,604,990      |
| 11,412,188         | 11,143,797       | 12,255,873       |        | 11,440,319       |         | 14,303,243       |    | 14,387,561      |
| 2,777,778          | 3,181,968        | 2,497,607        |        | 2,527,664        |         | 2,685,777        |    | 2,670,363       |
| 9,273,743          | 9,146,857        | 10,273,849       |        | 10,505,752       |         | 8,631,396        |    | 10,626,639      |
| 1,007<br>(850,357) | -<br>(859,304)   | -<br>(1,332,733) |        | -<br>(1,817,226) |         | -<br>(1,717,226) |    | -<br>(1,675,640 |
| 55,080,373         | <br>48,193,465   | <br>49,150,819   |        | 50,520,765       |         | 54,553,383       |    | 57,076,404      |
|                    |                  | <br>             |        |                  |         |                  |    |                 |
| 1,956,849          | 1,731,830        | 1,648,939        |        | 1,658,938        |         | 1,603,499        |    | 1,663,192       |
| -<br>1,145,142     | -<br>1,248,470   | -<br>1,314,221   |        | -<br>1,683,387   |         | -<br>1,478,233   |    | -<br>1,739,109  |
| 494,854            | 467,323          | 422,502          |        | 396,281          |         | 429,959          |    | 329,630         |
| 2,464,412          | 2,973,974        | 2,692,703        |        | 4,534,626        |         | 4,464,719        |    | 3,271,218       |
| 17,582,495         | 17,866,754       | 18,965,735       |        | 17,490,248       |         | 22,835,958       |    | 15,788,637      |
| 12,150,268         | 13,046,584       | 13,159,889       |        | 11,439,420       |         | 11,651,874       |    | 13,200,040      |
| 367,201            | 556,848          | 361,271          |        | 634,983          |         | 621,354          |    | 62,277          |
| 850,357            | 859,304          | 1,332,733        |        | 1,817,226        |         | 1,717,226        |    | 1,675,640       |
| 37,011,578         | <br>38,751,087   | <br>39,897,993   |        | 39,655,109       |         | 44,802,822       |    | 37,729,743      |
| \$ 92,091,951      | \$<br>86,944,552 | \$<br>89,048,812 | \$     | 90,175,874       | \$      | 99,356,205       | \$ | 94,806,147      |
|                    |                  |                  |        |                  |         |                  |    |                 |
| \$ 1,683,790       | \$<br>1,957,958  | \$<br>2,780,709  | \$     | 3,118,778        | \$      | 3,049,671        | \$ | 2,966,888       |
| 7,648,689          | 2,201,532        | 1,651,455        |        | 3,041,924        |         | 2,712,386        |    | 2,996,499       |
| 230,793            | 232,352          | 177,500          |        | 232,240          |         | 215,514          |    | 256,208         |
| 2,383,025          | 2,421,869        | 2,359,121        |        | 2,977,077        |         | 3,015,250        |    | 3,852,301       |
| 2,651,535          | 1,144,415        | 1,875,867        |        | 2,400,854        |         | 1,555,221        |    | 2,181,328       |
| 8,850,951          | 3,362,076        | 2,729,827        |        | 2,672,029        |         | 2,741,833        |    | 3,250,494       |
| 1,148,472          | 1,200,590        | 782,758          |        | 647,646          |         | 940,937          |    | 1,035,289       |
| 7,517,779          | <br>3,646,751    | <br>11,363,165   |        | 2,983,243        |         | 2,285,291        |    | 3,480,555       |
| 32,115,034         | <br>16,167,543   | <br>23,720,402   |        | 18,073,791       |         | 16,516,103       |    | 20,019,562      |
| 1,784,648          | 1,821,942        | 1,759,606        |        | 1,715,315        |         | 1,676,482        |    | 1,893,407       |
|                    |                  |                  |        |                  |         |                  |    |                 |
| 1,715,375          | 1,531,052        | 1,395,230        |        | 2,049,407        |         | 1,998,849        |    | 1,858,577       |
| 298,189            | 255,972          | 242,993          |        | 255,347          |         | 258,739          |    | 247,175         |
| 254,711            | 292,501          | 312,964          |        | 308,324          |         | 293,533          |    | 292,762         |
| 25,305,037         | 24,295,231       | 26,032,141       |        | 27,218,673       |         | 25,099,098       |    | 26,994,955      |
| 15,408,460         | 15,209,463       | 14,430,666       |        | 13,356,427       |         | 14,550,820       |    | 17,221,574      |
|                    |                  | 0 10 1 1 10      |        | 888              |         | 796              |    | 3               |
| 2,146,869          | 3,676,644        | 3,434,460        |        | 4,209,175        |         | 6,494,938        |    | 3,676,278       |
| -                  | <br>449,283      | <br>-            |        | 40 112 556       |         | -                |    | -<br>50 104 701 |
| 46,913,289         | <br>47,532,088   | <br>47,608,060   |        | 49,113,556       | <u></u> | 50,373,255       | -  | 52,184,731      |
| \$ 79,028,323      | \$<br>63,699,631 | \$<br>71,328,462 | \$     | 67,187,347       | \$      | 66,889,358       | \$ | 72,204,293      |

#### Schedule 2 City of Petaluma, CA Changes in Net Position, Last Ten Fiscal Years (accrual basis of accounting)

| Net revenues (expenses):                         |      |              | <b>Fiscal Year</b> |              |     |              |                    |
|--|------|--------------|--------------------|--------------|-----|--------------|--------------------|
| Net revenues (expenses):                         |      | 2009         |                    | 2010         |     | 2011         | <br>2012           |
|  |      |              |                    |              |     |              | <br>               |
| Governmental activities                          | \$   | (48,462,308) | \$                 | (53,945,640) | \$  | (50,059,034) | \$<br>(40,317,767) |
| Business-type activities                         |      | 10,143,844   |                    | 7,946,022    |     | 1,957,397    | 6,605,696          |
| Total net revenues (expenses)                    | \$   | (38,318,464) | \$                 | (45,999,618) | \$  | (48,101,637) | \$<br>(33,712,071) |
| General revenues and other changes in net positi | ion: |              |                    |              |     |              |                    |
| Governmental activities:                         |      |              |                    |              |     |              |                    |
| Taxes:   |      |              |                    |              |     |              |                    |
| Property taxes                                   | \$   | 7,172,637    | \$                 | 6,923,955    | \$  | 6,736,251    | \$<br>6,814,419    |
| Redevelopment tax increment                      |      | 17,241,026   |                    | 17,224,163   |     | 16,166,274   | 7,153,936          |
| Sales taxes                                      |      | 9,445,467    |                    | 8,631,248    |     | 8,843,821    | 9,383,601          |
| Franchise tax                                    |      | 3,089,600    |                    | 3,132,790    |     | 3,202,734    | 3,063,429          |
| Intergovernmental, unrestricted                  |      | 8,061,316    |                    | 6,159,837    |     | 6,046,647    | 6,117,382          |
| Other taxes                                      |      | 2,792,427    |                    | 2,793,543    |     | 3,062,970    | 3,251,193          |
| Unrestricted investment earnings                 |      | 2,185,882    |                    | 796,641      |     | 332,785      | 436,659            |
| Gain on disposal of assets                       |      |              |                    | -            |     | -            | -                  |
| Miscellaneous revenue                            |      | 680,896      |                    | 2,039,729    |     | 3,351,769    | 3,455,064          |
| Transfers  |      | (1,042,655)  |                    | 221,545      |     | (50,350)     | 39,568,592         |
| Pension Unfunded Liability Paydown               |      |              |                    |              |     |              |                    |
| Successor Agency Bond Proceeds                   |      |              |                    |              |     |              | <br>               |
| Total governmental activities                    |      | 49,626,596   |                    | 47,923,451   |     | 47,692,901   | <br>79,244,275     |
| Business-type activities:                        |      |              |                    |              |     |              |                    |
| Taxes:   |      |              |                    |              |     |              |                    |
| Unrestricted investment earnings                 | \$   | 772,842      | \$                 | 521,229      | \$  | 280,342      | \$<br>159,409      |
| Gain on disposal of assets                       |      |              |                    | -            |     | -            | -                  |
| Miscellaneous revenue                            |      | -            |                    | (7,685)      |     | -            | -                  |
| Transfers  |      | 1,042,655    |                    | (221,545)    |     | 50,350       | <br>(39,100)       |
| Total business-type activities                   |      | 1,815,497    |                    | 291,999      |     | 330,692      | <br>120,309        |
| Total primary government                         | \$   | 51,442,093   | \$                 | 48,215,450   | _\$ | 48,023,593   | <br>79,364,584     |
| Changes in net position:                         |      |              |                    |              |     |              |                    |
| Governmental activities                          | \$   | 1,164,288    | \$                 | (6,022,189)  | \$  | (2,366,133)  | \$<br>38,926,508   |
| Business-type activities                         |      | 11,959,341   |                    | 8,238,021    |     | 2,288,089    | <br>6,726,005      |
| Total primary government                         | \$   | 13,123,629   | \$                 | 2,215,832    | \$  | (78,044)     | \$<br>45,652,513   |

|             | 2013                   |          | 2014                   |    | 2015                   | al Ye | 2016                   |    | 2017                   |    | 2018                   |
|-------------|------------------------|----------|------------------------|----|------------------------|-------|------------------------|----|------------------------|----|------------------------|
|             | 2015                   |          | 2014                   |    | 2015                   |       | 2010                   |    | 2017                   |    |                        |
| \$ (        | 22,965,339)            | \$       | (32,025,922)           | \$ | (25,430,417)           | \$    | (32,446,974)           | \$ | (38,037,280)           | \$ | (37,056,842)           |
| <b>•</b>    | 9,901,711              |          | 8,781,001              |    | 7,710,067              |       | 9,458,447              |    | 5,570,433              |    | 14,454,988             |
| <u>\$</u> ( | 13,063,628)            | <u> </u> | (23,244,921)           | \$ | (17,720,350)           | \$    | (22,988,527)           | \$ | (32,466,847)           | \$ | (22,601,854)           |
| \$          | 8,664,411              | \$       | 7,957,020              | \$ | 8,516,289              | \$    | 9,583,057              | \$ | 9,961,220              | \$ | 10,120,512             |
|             | -                      |          | -                      |    | -                      |       | -                      |    | -                      |    | -                      |
|             | 9,904,433              |          | 11,459,527             |    | 12,393,784             |       | 12,836,372             |    | 12,346,472             |    | 13,412,360             |
|             | 3,651,287<br>6,971,230 |          | 4,088,228<br>6,918,391 |    | 4,200,929<br>8,060,611 |       | 4,386,505<br>7,826,858 |    | 4,678,179<br>8,093,750 |    | 4,741,131<br>8,746,222 |
|             | 3,710,336              |          | 4,045,534              |    | 4,413,036              |       | 4,973,753              |    | 5,630,225              |    | 5,577,756              |
|             | 316,101                |          | 241,751                |    | 140,208                |       | 642,914                |    | 296,135                |    | 641,094                |
|             | -                      |          | -                      |    | 4,684                  |       | -                      |    | 13,050                 |    | -                      |
|             | 1,694,223              |          | 3,562,242              |    | 4,897,416              |       | 2,783,899              |    | 3,420,154              |    | 3,058,231              |
|             | (90,000)               |          | (746,420)              |    | (610,580)              |       | (754,473)              |    | (479,403)              |    | 273,382                |
|             |                        |          |                        |    |                        |       |                        |    |                        |    | (7,490,284)            |
|             |                        |          |                        |    |                        |       |                        |    | 5,547,823              |    | 4,736,219              |
|             | 34,822,021             |          | 37,526,273             |    | 42,016,377             |       | 42,278,885             |    | 49,507,605             |    | 43,816,623             |
| \$          | 75,261                 | \$       | 190,603                | \$ | 113,214                | \$    | 338,933                | \$ | 285,078                | \$ | 719,743                |
|             | -                      |          | 3,000                  |    | 6,720                  |       | 825                    |    | 500                    |    | -                      |
|             | -                      |          | -                      |    | -                      |       | -                      |    | -                      |    | -                      |
|             | 90,000                 |          | 746,420                |    | 610,580                | ·     | 754,473                |    | 479,403                |    | (273,382               |
|             | 165,261                |          | 940,023                |    | 730,514                |       | 1,094,231              |    | 764,981                |    | 446,361                |
| \$          | 34,987,282             | \$       | 38,466,296             | \$ | 42,746,891             | \$    | 43,373,116             | \$ | 50,272,586             |    | 44,262,984             |
| \$          | 11,856,682             | \$       | 5,500,351              | \$ | 16,585,960             | \$    | 9,831,911              | \$ | 11,470,325             | \$ | 6,759,781              |
|             | 10,066,972             | +        | 9,721,024              | ÷  | 8,440,581              | -     | 10,552,678             | -  | 6,335,414              | +  | 14,901,349             |
|             | 21,923,654             | \$       | 15,221,375             | \$ | 25,026,541             | \$    | 20,384,589             | \$ | 17,805,739             | \$ | 21,661,130             |

### Schedule 3 City of Petaluma, CA Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

|                                      | Fiscal Year         |               |    |            |    |            |  |
|--------------------------------------|---------------------|---------------|----|------------|----|------------|--|
| -                                    | 2009                | 2010          |    | 2011       |    | 2012       |  |
| General Fund:                        |                     |               |    |            |    |            |  |
| Reserved                             | \$ 252,265          | \$ 881,458    |    |            |    |            |  |
| Unreserved, designated               | ¢ 252,205<br>54,582 | ÷ 001,100     |    |            |    |            |  |
| Unreserved                           | 1,732,418           | 926,720       |    |            |    |            |  |
| Fotal general fund                   | 2,039,265           | 1,808,178     |    |            |    |            |  |
| All Other Governmental Funds:        |                     |               |    |            |    |            |  |
| Reserved                             | 57,098,058          | 56,141,521    |    |            |    |            |  |
| Unreserved, designated for:          | 2,,0,0,000          | 00,111,021    |    |            |    |            |  |
| Special revenue funds                | 165,151             | 21,753        |    |            |    |            |  |
| Capital project funds                | ,                   |               |    |            |    |            |  |
| Unreserved, reported in:             |                     |               |    |            |    |            |  |
| Special revenue funds                | 15,182,712          | 21,369,514    |    |            |    |            |  |
| Debt service funds                   | (36,727)            | -             |    |            |    |            |  |
| Capital project funds                | 8,548,759           | (2,802,574)   |    |            |    |            |  |
| Permanent trust                      | -                   | 23,177        |    |            |    |            |  |
| Permanent funds                      | 22,982              | -             |    |            |    |            |  |
| otal all other governmental funds    | 80,980,935          | 74,753,391    |    |            |    |            |  |
| Fotal governmental fund balances     | \$ 83,020,200       | \$ 76,561,569 |    |            |    |            |  |
| General Fund:                        |                     |               |    |            |    |            |  |
| Nonspendable                         |                     |               | \$ | 64,144     | \$ | 81,024     |  |
| Committed                            |                     |               |    | 397,275    |    | 1,179,964  |  |
| Assigned                             |                     |               |    | -          |    | -          |  |
| Unassigned                           |                     |               |    | -          |    | -          |  |
| otal general fund                    |                     |               |    | 461,419    |    | 1,260,988  |  |
| All Other Governmental Funds:        |                     |               |    |            |    |            |  |
| Nonspendable                         |                     |               |    | 27,034     |    | 1,378,920  |  |
| Restricted                           |                     |               |    | 68,478,306 |    | 28,697,753 |  |
| Committed                            |                     |               |    | 14,919,647 |    | 16,732,210 |  |
| Assigned                             |                     |               |    | -          |    | -          |  |
| Unassigned                           |                     |               |    | -          |    | -          |  |
| otal all other governmental fund bal | ances               |               |    | 83,424,987 |    | 46,808,883 |  |
|                                      |                     |               |    |            |    |            |  |

|      | Fiscal Year |      |      |      |      |  |  |  |  |  |
|------|-------------|------|------|------|------|--|--|--|--|--|
| 2013 | 2014        | 2015 | 2016 | 2017 | 2018 |  |  |  |  |  |

| \$<br>95,544<br>2,041,359<br>254,236<br>1,703,571<br>4,094,710 | \$<br>83,177<br>-<br>4,081,779<br>1,633,298<br>5,798,254 | \$<br>91,451<br>2,037,806<br>4,757,796<br>1,872,873<br>8,759,926 | \$<br>87,958<br>3,277,768<br>4,866,554<br>1,998,762<br>10,231,042 | \$<br>102,778<br>4,230,191<br>5,088,820<br>2,040,912<br>11,462,701 | \$<br>114,598<br>4,426,112<br>5,422,325<br>3,162,821<br>13,125,856 |
|--|--|--|---|--|--|
| 23,665   | 16,000   | 23,770   | 23,852  | 24,036   | 24,333   |
| 27,542,010   | 57,556,197   | 57,639,586   | 90,030,630  | 108,776,998  | 112,241,884  |
| 26,156,633   | 1,391,787  | -  | 1,331,352   | 969,777  | 3,125,166  |
| -  | -  | -  | -   | -  | -  |
| (81,888)   | -  | (1,843,525)  | -   | -  | -  |
| <br>53,640,420   | 58,963,984   | 55,819,831   | <br>91,385,834  | <br>109,770,811  | <br>115,391,383  |
| \$<br>57,735,130   | \$<br>64,762,238   | \$<br>64,579,757   | \$<br>101,616,876   | \$<br>121,233,512  | \$<br>128,517,239  |

### Schedule 4 City of Petaluma, CA Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

|  |               | Fisc          | al Year       |               |
|--|---------------|---------------|---------------|---------------|
|  | 2009          | 2010          | 2011          | 2012          |
| Revenues                                     |               |               | - <u></u>     |               |
| Taxes (see schedule 5)                       | \$ 39,739,098 | \$ 38,705,700 | \$ 38,012,050 | \$ 29,666,577 |
| Licenses, permits and fees                   | 1,912,580     | 1,274,934     | 2,207,999     | 4,921,033     |
| Fines, forfeitures and penalties             | 799,544       | 789,895       | 909,973       | 927,900       |
| Use of money and property                    | 2,215,231     | 1,019,686     | 671,185       | 736,888       |
| Intergovernmental                            | 12,447,440    | 11,435,893    | 9,013,452     | 12,566,803    |
| Charges for current services                 | 4,784,440     | 4,373,632     | 4,808,475     | 5,048,086     |
| Other  | 876,041       | 2,466,222     | 1,764,517     | 1,100,595     |
| Total revenues                               | 62,774,374    | 60,065,962    | 57,387,651    | 54,967,882    |
| Expenditures                                 |               |               |               |               |
| Current:                                     |               |               |               |               |
| General government                           | 3,875,414     | 3,667,640     | 3,538,262     | 3,079,373     |
| Community development                        | 14,877,627    | 17,542,710    | 13,913,519    | 6,655,687     |
| Police                                       | 15,104,761    | 14,965,311    | 15,029,140    | 14,906,572    |
| Fire   | 7,790,262     | 9,288,308     | 9,979,449     | 10,442,244    |
| Parks and recreation                         | 4,574,962     | 2,280,237     | 1,845,714     | 1,739,081     |
| Public works                                 | 5,521,183     | 7,198,568     | 6,574,553     | 6,550,016     |
| Capital outlay                               | 4,375,770     | 7,071,745     | 6,010,308     | 4,809,382     |
| Debt service                                 |               |               |               |               |
| Principal                                    | 1,312,000     | 1,355,000     | 1,629,814     | 113,958       |
| Interest                                     | 3,359,588     | 3,289,018     | 3,315,833     | 1,877,695     |
| Cost of issuance                             | -             | -             | -             | -             |
| Total expenditures                           | 60,791,567    | 66,658,537    | 61,836,592    | 50,174,008    |
| Excess of revenues over (under) expenditures | 1,982,807     | (6,592,575)   | (4,448,941)   | 4,793,874     |
| Other Financing Sources (Uses):              |               |               |               |               |
| Debt issuance                                | -             | -             | 11,561,444    | -             |
| Premium paid                                 | -             | -             | -             | -             |
| Payment to escrow agent                      | -             | -             | -             | -             |
| Proceeds from the sale of assets             | 1,669         | -             | 4,504         | -             |
| Contributions from enterprise funds          | -             | -             | 207,830       | -             |
| Transfers in                                 | 16,622,618    | 15,946,693    | 21,418,966    | 13,041,470    |
| Transfers out                                | (17,368,889)  | (15,812,749)  | (21,418,966)  | (12,951,470)  |
| Total other financing sources (uses)         | (744,602)     | 133,944       | 11,773,778    | 90,000        |
| Special Item                                 |               |               |               |               |
| Successor Agency Bond Proceeds               |               |               |               |               |
|  | 1,238,205     | (6,458,631)   | 7,324,837     | 4,883,874     |
|  |               |               |               |               |
| Debt service as a percentage of              | 0 000/        | 7 700/        | 0 0/0/        | 4 2007        |
| noncapital expenditures (1)                  | 8.28%         | 7.79%         | 8.86%         | 4.39%         |

(1) Paragraph 12b requires that the interest and principal components of debt service expenditures be presented separately and that total debt service be shown as a percentage of total noncapital expenditures. Noncapital expenditures are total expenditures less capital outlay (to the extent capitalized for the government-wide statement of net assets) and expenditures for capitalized assets included within the functional expenditure categories.

|    |                         |    |                                 |               | Fisca                           | rre |                            |    |                            | · · · · · |                       |
|----|-------------------------|----|---------------------------------|---------------|---------------------------------|-----|----------------------------|----|----------------------------|-----------|-----------------------|
|    | 2013                    | •  | 2014                            |               | 2015                            |     | 2016                       |    | 2017                       |           | 2018                  |
| \$ | 25,930,467              | \$ | 27,550,308                      | \$            | 29,524,036                      | \$  | 31,530,249                 | \$ | 32,616,096                 | \$        | 33,851,759            |
| Ψ  | 13,467,082              | ÷  | 5,768,076                       | Ŧ             | 5,405,398                       | •   | 6,678,465                  | Ŷ  | 5,802,314                  | ÷         | 6,946,493             |
|    | 904,110                 |    | 892,444                         |               | 592,257                         |     | 556,508                    |    | 739,272                    |           | 815,913               |
|    | 684,382                 |    | 665,222                         |               | 708,536                         |     | 986,419                    |    | 2,247,879                  |           | 2,370,910             |
|    | 15,223,097              |    | 11,680,110                      |               | 19,225,393                      |     | 11,289,946                 |    | 10,964,409                 |           | 13,172,378            |
|    | 5,292,940               |    | 5,524,587                       |               | 6,236,573                       |     | 7,475,695                  |    | 7,520,475                  |           | 8,586,203             |
|    | 817,149                 |    | 2,319,182                       |               | 4,650,482                       |     | 2,165,019                  |    | 723,345                    |           | 482,512               |
|    | 62,319,227              |    | 54,399,929                      |               | 66,342,675                      |     | 60,682,301                 |    | 60,613,790                 |           | 66,226,168            |
|    |                         |    |                                 |               |                                 |     |                            |    |                            |           |                       |
|    | 2,982,115               |    | 3,504,750                       |               | 4,565,381                       |     | 5,319,069                  |    | 5,900,460                  |           | 6,309,124             |
|    | 7,253,174               |    | 3,018,073                       |               | 2,345,822                       |     | 2,506,730                  |    | 2,437,844                  |           | 2,786,591             |
|    | 15,268,849              |    | 15,718,865                      |               | 15,672,647                      |     | 16,858,379                 |    | 17,742,374                 |           | 17,912,921            |
|    | 10,734,962              |    | 11,524,404                      |               | 12,262,326                      |     | 12,748,714                 |    | 13,915,726                 |           | 14,941,695            |
|    | 2,141,679               |    | 2,504,147                       |               | 8,169,900                       |     | 2,949,395                  |    | 2,594,334                  |           | 2,535,257             |
|    | 12,482,214              |    | 7,552,488                       |               | 18,737,202                      |     | 7,838,030                  |    | 10,729,275                 |           | 17,239,449            |
|    | 1,595,828               |    | 2,733,981                       |               | 3,987,980                       |     | 334,381                    |    | 280,032                    |           | 1,172,005             |
|    | 134,264                 |    | -                               |               | -                               |     | -                          |    | -                          |           | -                     |
|    | 2,352                   |    | -                               |               | -                               |     | -                          |    | -                          |           | -                     |
|    | 52,595,437              |    | 46,556,708                      |               | 65,741,258                      |     | 48,554,698                 |    | 53,600,045                 |           | 62,897,042            |
| -  | 9,723,790               |    | 7,843,221                       |               | 601,417                         |     | 12,127,603                 |    | 7,013,745                  |           | 3,329,126             |
|    | -                       |    | -                               |               | -                               |     | -                          |    | -                          |           | -                     |
|    | -                       |    | -                               |               | -                               |     | -                          |    | -                          |           | -                     |
|    | -                       |    | -                               |               | -                               |     | -                          |    | -                          |           | -                     |
|    | 31,469                  |    | 40,307                          |               | 4,684                           |     | 7,607                      |    | 13,050                     |           | -                     |
|    | -                       |    | -                               |               | -                               |     | -                          |    | -                          |           | -                     |
|    | 8,822,043               |    | 5,759,605                       |               | 8,752,964                       |     | 8,378,259                  |    | 7,454,274                  |           | 14,685,728            |
|    | (8,912,043)<br>(58,531) |    | <u>(6,616,025)</u><br>(816,113) |               | <u>(9,541,544)</u><br>(783,896) |     | (9,732,732)<br>(1,346,866) |    | (8,533,677)<br>(1,066,353) |           | (15,467,346) (781,618 |
|    | (00,001)                |    | (010,110)                       |               | (100,000)                       |     | (1,0 10,000)               |    | (1,000,000)                |           | (/01,011              |
| _  |                         |    |                                 |               |                                 |     |                            |    | 5,547,823                  |           | 4,736,219             |
|    | 9,665,259               |    | 7,027,108                       | <b>Barata</b> | (182,479)                       |     | 10,780,737                 |    | 11,495,215                 |           | 7,283,727             |
|    | 0.27%                   |    | 0.00%                           |               | 0.00%                           |     | 0.00%                      |    | 0.00%                      |           | 0.00%                 |

# Schedule 5 City of Petaluma, CA Tax Revenues by Source, Governmental Funds Last Ten Fiscal Years

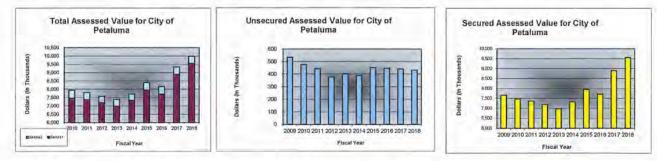
|                   | <br>Fiscal Year  |    |            |    |            |      |            |  |  |  |  |
|-------------------|------------------|----|------------|----|------------|------|------------|--|--|--|--|
| Tax Revenue       | <br>2009         |    | 2010       |    | 2011       | 2012 |            |  |  |  |  |
| Property          | \$<br>24,413,663 | \$ | 24,148,118 | \$ | 22,929,525 | \$   | 13,968,355 |  |  |  |  |
| Sales and Use     | 9,445,467        |    | 8,631,248  |    | 8,843,821  |      | 9,383,601  |  |  |  |  |
| Occupancy         | 1,300,892        |    | 1,165,607  |    | 1,341,692  |      | 1,484,818  |  |  |  |  |
| Franchise         | 3,089,600        |    | 3,132,790  |    | 3,202,734  |      | 3,063,428  |  |  |  |  |
| Property Transfer | 737,354          |    | 845,268    |    | 834,527    |      | 826,506    |  |  |  |  |
| Other             | 752,122          |    | 782,669    |    | 886,751    |      | 939,869    |  |  |  |  |
| Total taxes       | \$<br>39,739,098 | \$ | 38,705,700 | \$ | 38,039,050 | \$   | 29,666,577 |  |  |  |  |

|                  |               |               | Fiscal Year   |               |               |                       |
|------------------|---------------|---------------|---------------|---------------|---------------|-----------------------|
| <br>2013         | 2014          | 2015          | 2016          | 2017          | 2018          | % Change<br>2009-2018 |
| \$<br>8,664,411  | \$ 7,957,020  | \$ 8,516,289  | \$ 9,333,619  | \$ 9,961,220  | \$ 10,120,513 | -58.55%               |
| 9,904,433        | 11,459,527    | 12,393,784    | 12,836,372    | 12,346,472    | 13,412,360    | 42.00%                |
| 1,680,783        | 1,919,729     | 2,068,949     | 2,490,524     | 2,651,226     | 3,072,242     | 136.16%               |
| 3,651,287        | 4,088,228     | 4,200,929     | 4,386,505     | 4,678,180     | 4,741,131     | 53.45%                |
| 984,045          | 965,868       | 1,173,223     | 1,245,039     | 1,769,698     | 1,237,310     | 67.80%                |
| 1,045,508        | 1,159,937     | 1,170,864     | 1,238,190     | 1,209,301     | 1,268,204     | 68.62%                |
| \$<br>25,930,467 | \$ 27,550,308 | \$ 29,524,038 | \$ 31,530,250 | \$ 32,616,097 | \$ 33,851,761 |                       |



### Schedule 6 City of Petaluma, CA Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

|                |    |                     |    |                       |    | City                            |                                    |    |                                  |                                    | _   |
|----------------|----|---------------------|----|-----------------------|----|---------------------------------|------------------------------------|----|----------------------------------|------------------------------------|-----|
| Fiscal<br>Year |    | Secured<br>Property |    | Unsecured<br>Property |    | Less:<br>Tax-Exempt<br>Property | Total Taxable<br>Assessed<br>Value |    | Estimated<br>Actual<br>Value (2) | Total<br>Direct<br>Tax<br>Rate (1) |     |
| 2009           | s  | 5,946,303,133       | \$ | 170,659,394           | 5  | (170,960,134) \$                | 5,946,002,393                      | \$ | 7,135,268,278                    |                                    | 1.2 |
| 2010           | 4  | 5,736,779,190       | *  | 167,095,060           | *  | (136,640,449)                   | 5,767,233,801                      | 4. | 5,883,904,941                    |                                    | 1.0 |
| 2011           |    | 5,687,213,653       |    | 153,720,805           |    | (135,873,341)                   | 5,705,061,117                      |    | 5,734,915,702                    |                                    | 1.0 |
| 2012           |    | 5,645,944,977       |    | 155,920,753           |    | (142,654,763)                   | 5,659,210,967                      |    | 5,861,951,068                    |                                    | 1.0 |
| 2013           |    | 5,477,796,006       |    | 168,897,988           |    | (141,964,018)                   | 5,504,729,976                      |    | 6,351,448,770                    |                                    | 1.1 |
| 2014           |    | 5,768,548,728       |    | 157,239,152           |    | (144,239,238)                   | 5,781,548,642                      |    | 6,660,700,675                    |                                    | 1.1 |
| 2015           |    | 6,260,163,954       |    | 185,028,198           |    | (145,962,654)                   | 6,299,229,498                      |    | 9,321,725,796                    |                                    | 1.4 |
| 2016           |    | 6,029,133,776       |    | 177,624,704           |    | (144,824,654)                   | 6,656,015,859                      |    | 8,176,559,700                    |                                    | 1.2 |
| 2017           |    | 7,102,508,869       |    | 169,672,532           |    | (216,201,804)                   | 7,055,979,597                      |    | 8,211,304,528                    |                                    | 1,1 |
| 2018           |    | 7,562,693,038       |    | 138,359,729           |    | (217,750,163)                   | 7,483,302,604                      |    | 9,731,780,604                    |                                    | 1.3 |
|                |    |                     |    |                       |    | Redevelopment                   | Agency                             |    |                                  |                                    |     |
|                |    |                     |    |                       |    |                                 | and a strength of                  |    |                                  | Total                              |     |
|                |    |                     |    |                       |    | Less:                           | Total Taxable                      |    | Estimated                        | Direct                             |     |
| Fiscal         |    | Secured             |    | Unsecured             |    | Tax-Exempt                      | Assessed                           |    | Actual                           | Tax                                |     |
| Year           |    | Property            | _  | Property              |    | Property                        | Value                              |    | Value (2)                        | Rate (1)                           |     |
| 2009           | \$ | 1,721,701,909       | s  | 363,711,768           | \$ | (86,248,289) \$                 | 1,972,165,388                      | \$ | 2,366,620,159                    |                                    | 1.2 |
| 2010           |    | 1,733,181,743       |    | 309,090,199           |    | (69,577,527)                    | 1,972,694,415                      |    | 2,012,602,023                    |                                    | 1.0 |
| 2011           |    | 1,681,775,776       |    | 290,020,374           |    | (68,679,653)                    | 1,903,116,497                      |    | 1,913,075,506                    |                                    | 1.0 |
| 2012           |    | 1,547,960,379       |    | 221,055,796           |    | (44,927,069)                    | 1,724,089,106                      |    | 1,785,854,253                    |                                    | 1.0 |
| 2013           |    | 1,506,956,006       |    | 233,634,216           |    | (60,213,054)                    | 1,680,377,168                      |    | 1,938,847,054                    |                                    | 1.1 |
| 2014           |    | 1,559,482,789       |    | 230,941,306           |    | (66,350,450)                    | 1,724,073,645                      |    | 1,986,239,190                    |                                    | 1.1 |
| 2015           |    | 1,688,744,481       |    | 267,818,057           |    | (78,586,405)                    | 1,877,976,133                      |    | 2,779,066,641                    |                                    | 1.4 |
| 2016           |    | 1,796,512,501       |    | 271,000,767           |    | (81,935,657)                    | 1,985,577,611                      |    | 2,439,175,960                    |                                    | 1.2 |
|                |    | A DOM LOUGHER       |    | 000 004 540           |    | (149,512,727)                   | 2,131,948,516                      |    | 0 401 007 070                    |                                    | 1.1 |
| 2017           |    | 1,987,486,724       |    | 293,974,519           |    | (149,512,727)                   | 2,131,940,310                      |    | 2,481,027,370                    |                                    | 4.4 |



(1) In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of the property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations above.

(2) As of 2007-08, secured and unsecured values are gross taxable values. Exemptions include all types of exempt

properties. Previous years reported homeowners' exemptions only.

(3) As of 2007-08, Estimated Actual Value is derived from a series of calculations comparing median assessed values from 1940 to current median sales prices. Based on these calculations, a multiplier value was extrapolated and applied to current assessed values.

Source: Sonoma County Assessor data , MuniServices, LLC

# Schedule 7 City of Petaluma, CA Assessed Value of Taxable Property by Use Code, Citywide Last Ten Fiscal Years (in thousands)

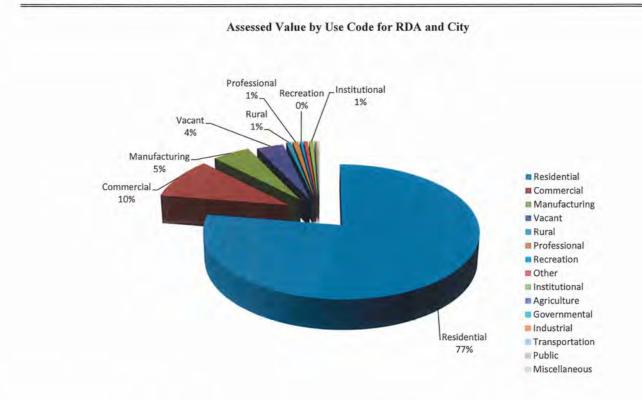
|                     | Fiscal Year     |    |           |    |           |      |           |  |  |  |  |
|---------------------|-----------------|----|-----------|----|-----------|------|-----------|--|--|--|--|
| Category            | 2009            |    | 2010      |    | 2011      | 2012 |           |  |  |  |  |
| Residential         | \$<br>5,796,159 | \$ | 5,555,350 | \$ | 5,575,896 | \$   | 5,551,197 |  |  |  |  |
| Commercial          | 816,894         |    | 841,014   |    | 838,152   |      | 751,102   |  |  |  |  |
| Manufacturing       | 509,564         |    | 524,252   |    | 502,140   |      | 478,954   |  |  |  |  |
| Vacant              | 259,769         |    | 278,095   |    | 181,087   |      | 149,555   |  |  |  |  |
| Rural               | 34,949          |    | 36,061    |    | 39,886    |      | 38,536    |  |  |  |  |
| Professional        | 69,365          |    | 70,073    |    | 64,446    |      | 60,875    |  |  |  |  |
| Recreation          | 34,405          |    | 39,235    |    | 46,025    |      | 45,608    |  |  |  |  |
| Other               | 29,622          |    | 30,618    |    | 30,443    |      | 29,293    |  |  |  |  |
| Institutional       | 39,249          |    | 37,717    |    | 33,414    |      | 35,365    |  |  |  |  |
| Agriculture         | 21,628          |    | 27,496    |    | 27,431    |      | 27,640    |  |  |  |  |
| Governmental        | 3,725           |    | 3,799     |    | 3,791     |      | 3,819     |  |  |  |  |
| Industrial          | 14,148          |    | 14,319    |    | 14,234    |      | 14,341    |  |  |  |  |
| Transportation      | 8,993           |    | 9,349     |    | 9,468     |      | 5,024     |  |  |  |  |
| Public              | 1,392           |    | 1,419     |    | 1,416     |      | 1,427     |  |  |  |  |
| Miscellaneous       | 1,143           |    | 1,164     |    | 1,160     |      | 1,169     |  |  |  |  |
| Gross Secured Value | \$<br>7,641,005 | \$ | 7,469,961 | \$ | 7,368,989 | \$   | 7,193,905 |  |  |  |  |
|                     | <br>            |    |           |    |           |      |           |  |  |  |  |
| Unsecured Value     | \$<br>534,371   | \$ | 476,185   | \$ | 443,741   | \$   | 376,976   |  |  |  |  |
| Exemptions          | <br>257,208     |    | 206,217   |    | 204,552   |      | 187,581   |  |  |  |  |
| Net Taxable Value   | \$<br>7,918,168 | \$ | 7,739,929 | \$ | 7,608,178 | \$   | 7,383,300 |  |  |  |  |

Source: Sonoma County Assessor data, MuniServices, LLC

|                 |           |           | Fisca           | l Ye | ar        |                 |                 |
|-----------------|-----------|-----------|-----------------|------|-----------|-----------------|-----------------|
| <br>2013        |           | 2014      | <br>2015        |      | 2016      | <br>2017        | <br>2018        |
| \$<br>5,398,541 | \$        | 5,693,569 | \$<br>6,219,648 | \$   | 6,615,390 | \$<br>7,034,503 | \$<br>7,473,070 |
| 743,611         |           | 762,317   | 821,853         |      | 858,577   | 944,370         | 974,194         |
| 444,375         |           | 431,460   | 439,847         |      | 450,611   | 484,841         | 492,180         |
| 151,203         |           | 181,976   | 191,734         |      | 212,309   | 287,083         | 350,108         |
| 38,296          |           | 39,054    | 39,631          |      | 42,465    | 55,342          | 63,334          |
| 62,193          |           | 65,564    | 66,504          |      | 67,539    | 69,649          | 74,363          |
| 44,902          |           | 44,188    | 40,044          |      | 36,017    | 38,315          | 38,845          |
| 29,485          |           | 27,854    | 51,706          |      | 53,043    | 53,678          | 54,709          |
| 35,782          |           | 45,531    | 38,362          |      | 41,285    | 60,718          | 61,757          |
| 6,994           |           | 7,039     | 6,358           |      | 5,940     | 9,904           | 10,917          |
| 3,895           |           | 3,992     | 3,991           |      | 5,500     | 5,584           | 5,696           |
| 14,626          |           | 14,566    | 14,631          |      | 15,901    | 26,366          | 18,035          |
| 8,201           |           | 8,222     | 8,244           |      | 8,384     | 8,713           | 8,738           |
| 1,455           |           | 1,484     | 1,491           |      | 1,521     | 1,544           | 1,575           |
| 1,192           |           | 1,216     | 4,864           |      | 5,246     | 9,386           | 10,474          |
| \$<br>6,984,751 | \$        | 7,328,032 | \$<br>7,948,908 | \$   | 8,419,728 | \$<br>9,089,996 | \$<br>9,637,995 |
|                 |           |           |                 |      |           | <br>            |                 |
| \$<br>402,532   | \$        | 388,180   | \$<br>452,846   | \$   | 448,625   | \$<br>463,647   | \$<br>415,732   |
| <br>202,177     |           | 210,589   | <br>224,549     |      | 226,760   | <br>365,714     | <br>363,992     |
| \$<br>7,185,106 | <u>\$</u> | 7,505,623 | \$<br>8,177,205 | \$   | 8,641,593 | \$<br>9,187,929 | \$<br>9,689,735 |

.

Schedule 8 City of Petaluma, CA Assessed Value of Taxable Property by Use Code, Citywide 2017-2018 Land Use Chart



Source: MuniServices, LLC

#### Schedule 9 City of Petaluma, CA Direct and Overlapping Property Tax Rates, (*rate per \$100 of assessed value*) Last Ten Fiscal Years

|                                     |        |        |        |        | Fiscal Yea | r      |        |        |        |        |
|-------------------------------------|--------|--------|--------|--------|------------|--------|--------|--------|--------|--------|
|                                     | 2009   | 2010   | 2011   | 2012   | 2013       | 2014   | 2015   | 2016   | 2017   | 2018   |
| Basic City and County Levy (1):     |        |        |        |        |            |        |        |        |        |        |
| Bay Area Quality Mgmnt              | 0.0000 | 0.0019 | 0.0019 | 0.0019 | 0.0019     | 0.0019 | 0.0019 | 0.0019 | 0.0019 | 0.0019 |
| City Direct Rate                    | 0.1643 | 0.1643 | 0.1643 | 0.1643 | 0.1643     | 0.1643 | 0.1643 | 0.1643 | 0.1643 | 0.1643 |
| County Library                      | 0.0000 | 0.0187 | 0.0187 | 0.0187 | 0.0187     | 0.0187 | 0.0187 | 0.0186 | 0.0186 | 0.0186 |
| County of Sonoma                    | 0.8357 | 0.2785 | 0.2785 | 0.2785 | 0.2785     | 0.2785 | 0.2785 | 0.2784 | 0.2784 | 0.2784 |
| Gen #1 SOCO Water Agency            | 0.0000 | 0.0075 | 0.0075 | 0.0075 | 0.0075     | 0.0075 | 0.0075 | 0.0075 | 0.0075 | 0.0075 |
| MRN/SNMA MOSO &Vector               | 0.0000 | 0.0024 | 0.0024 | 0.0024 | 0.0024     | 0.0024 | 0.0024 | 0.0024 | 0.0024 | 0.0024 |
| Petaluma AWUF                       | 0.0000 | 0.1110 | 0.1110 | 0.1110 | 0.1110     | 0.1110 | 0.1110 | 0.1110 | 0.1110 | 0.1110 |
| Petaluma Schools                    | 0.0000 | 0.3973 | 0.3973 | 0.3973 | 0.3973     | 0.3973 | 0.3973 | 0.3973 | 0.3973 | 0.3973 |
| South SO RES CN Land                | 0.0000 | 0.0002 | 0.0002 | 0.0002 | 0.0002     | 0.0002 | 0.0002 | 0.0002 | 0.0002 | 0.0002 |
| Spring Lake Park SCWA               | 0.0000 | 0.0024 | 0.0024 | 0.0024 | 0.0024     | 0.0024 | 0.0024 | 0.0024 | 0.0024 | 0.0024 |
| ZN ZA Petaluma Basin                | 0.0000 | 0.0158 | 0.0158 | 0.0158 | 0.0158     | 0.0158 | 0.0158 | 0.0158 | 0.0158 | 0.0158 |
| Total Basic City and County Levy:   | 1.0000 | 1.0000 | 1.0000 | 1.0000 | 1.0000     | 1.0000 | 1.0000 | 1.0000 | 1.0000 | 1.0000 |
| Override Assessments:               |        |        |        |        |            |        |        |        |        |        |
| WS Dam-Russian River Project        | 0.0070 | 0.0070 | 0.0070 | 0.0070 | 0.0070     | 0.0070 | 0.0070 | 0.0070 | 0.0070 | 0.0070 |
| Petaluma Elementary school bonds    | 0.0455 | 0.0435 | 0.0435 | 0.0465 | 0.0465     | 0.0505 | 0.0620 | 0.0530 | 0.0410 | 0.0310 |
| Petaluma High school bonds          | 0.0305 | 0.0305 | 0.0305 | 0.0342 | 0.0342     | 0.0360 | 0.0650 | 0.0590 | 0.0460 | 0.0620 |
| Sonoma County Junior College bonds  | 0.0250 | 0.0250 | 0.0210 | 0.0210 | 0.0210     | 0.0188 | 0.0180 | 0.0160 | 0.0400 | 0.0370 |
| Total Override Assessments:         | 0.1080 | 0.1060 | 0.1020 | 0.1087 | 0.1087     | 0.1123 | 0.1520 | 0.1350 | 0.1340 | 0.1370 |
| Total Direct and Overlapping Rates: | 1.1080 | 1.1060 | 1.1020 | 1.1087 | 1.1087     | 1.1123 | 1.1520 | 1.1350 | 1.1340 | 1.1370 |

Source: Sonoma County ACTTC Office data, MuniServices LLC

(1) In 1978, California voters passed Proposition 13 which sets the property tax rate at a 1.00% fixed amount. This 1% is shared by all taxing agencies within which jurisdiction's) the subject property resides. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of the School District bonds.

#### Schedule 10 City of Petaluma, CA Principal Property Tax Payers, Current Year and Nine Years Ago

|   |                  |      | Fiscal Year   |                          |                |  |  |  |
|---|------------------|------|---------------|--------------------------|----------------|--|--|--|
|   |                  | 2018 |               | 2009                     |                |  |  |  |
|   |                  |      | Percentage    |                          | Percentage     |  |  |  |
|   |                  |      | of Total City |                          | of Total City  |  |  |  |
|   | Taxable          |      | Taxable       | Taxable                  | Taxable        |  |  |  |
|   | Assessed         |      | Assessed      | Assessed                 | Assessed       |  |  |  |
| Taxpayer  | Value            | Rank | Value         | Value                    | Value          |  |  |  |
| Enclave Apts Property Owner Ll                                  | \$ 144,481,671   |      | 1.49%         |                          | 0.00%          |  |  |  |
|   | 114,281,404      | 1 2  | 1.18%         |                          | 0.00%          |  |  |  |
| Sequoia Equities Azure Lp<br>Sscop Properties LLC               |                  | 3    | 0.63%         |                          |                |  |  |  |
|   | 61,142,261       |      | 0.55%         |                          | 0.00%          |  |  |  |
| Lagunitas Brewing Company                                       | 52,979,079       | 4    | 0.33%         |                          | 0.00%<br>0.00% |  |  |  |
| Mgp Viii Properties LLC   | 44,466,528       | 5    |               | 26 778 642               |                |  |  |  |
| Regency Petaluma LLC  | 42,964,806       | 6    | 0.44%         | 26,778,642               | 0.34%          |  |  |  |
| Tsa Skh Investors LLC   | 34,415,672       | 7    | 0.36%         |                          | 0.00%          |  |  |  |
| Mncvad Ind Petaluma Ca LLC                                      | 33,905,080       | 8    | 0.35%         | 00.040.010               | 0.00%          |  |  |  |
| Chelsea Gca Realty Partnership                                  | 33,835,896       | 9    | 0.35%         | 29,842,919               | 0.38%          |  |  |  |
| Pacific Castle Redwood LLC                                      | 33,710,490       | 10   | 0.35%         |                          | 0.00%          |  |  |  |
| Target Corp   | 32,203,028       | 11   | 0.33%         |                          | 0.00%          |  |  |  |
| Palo Alto Bayshore Investors L                                  | 29,996,235       | 12   | 0.31%         |                          | 0.00%          |  |  |  |
| Clover Stornetta Farms Inc.                                     | 28,986,230       | 13   | 0.30%         |                          | 0.00%          |  |  |  |
| Novak Property LLC  | 28,647,684       | 14   | 0.30%         |                          | 0.00%          |  |  |  |
| Labcon North America  | 27,623,787       | 15   | 0.29%         |                          | 0.00%          |  |  |  |
| Nsa Investments LLC   | 27,403,562       | 16   | 0.28%         |                          | 0.00%          |  |  |  |
| Sonoma Hotel Partners Lp  | 26,597,967       | 17   | 0.27%         |                          | 0.00%          |  |  |  |
| Syers Properties I Lp   | 26,057,209       | 18   | 0.27%         | 19,519,645               | 0.25%          |  |  |  |
| Washington Square Assoc LLC                                     | 25,756,661       | 19   | 0.27%         | 22,788,207               | 0.29%          |  |  |  |
| Addison Ranch Apts LLC  | 25,071,845       | 20   | 0.26%         |                          | 0.00%          |  |  |  |
| Haven At Petaluma LLC   | 24,669,685       | 21   | 0.25%         |                          | 0.00%          |  |  |  |
| Quarry Heights LLC  | 22,545,366       | 22   | 0.23%         | 38,846,700               | 0.49%          |  |  |  |
| Vons Companies Inc.   | 21,640,914       | 23   | 0.22%         |                          | 0.00%          |  |  |  |
| Redwood Business Center 1 LLC                                   | 20,935,746       | 24   | 0.22%         |                          | 0.00%          |  |  |  |
| Molecular Bio Products Inc.                                     | 17,478,980       | 25   | 0.18%         |                          | 0.00%          |  |  |  |
| Ca-Redwood Business Park Devel                                  |                  |      |               | 94,065,170               | 1.19%          |  |  |  |
| Rnm Lakeville Lp  |                  |      |               | 72,780,009               | 0.92%          |  |  |  |
| Sequoia Equities Cypresss Poin                                  |                  |      |               | 51,771,029               | 0.65%          |  |  |  |
| Cisco Technology Inc  |                  |      |               | 50,018,177               | 0.63%          |  |  |  |
| Petaluma Theatre District LLC                                   |                  |      |               | 49,603,565               | 0.63%          |  |  |  |
| Cerent Corp   |                  |      |               | 47,675,160               | 0.60%          |  |  |  |
| Fibex Systems Inc.  |                  |      |               | 41,146,460               | 0.52%          |  |  |  |
| Crp Holdings A-1 LLC  |                  |      |               | 33,552,900               | 0.42%          |  |  |  |
| Eqr Lakeville Resort General P                                  |                  |      |               | 33,012,774               | 0.42%          |  |  |  |
| Redwood Gateway LLC & Gateway                                   |                  |      |               | 29,785,576               | 0.38%          |  |  |  |
| Azure At Lakeville Square Llc                                   |                  |      |               | 28,660,165               | 0.36%          |  |  |  |
| Tellabs Petaluma Inc.   |                  |      |               | 26,812,010               | 0.34%          |  |  |  |
| Lba Realty Fund Ii - Wbp Iii L                                  |                  |      |               | 25,697,880               | 0.32%          |  |  |  |
| Petaluma Marina Investors LLC<br>Minnesota Mining & Manufacturi |                  |      |               | 25,671,844<br>25,084,732 | 0.32%<br>0.32% |  |  |  |
| Savoy Corporation   |                  |      |               | 22,112,107               | 0.28%          |  |  |  |
| Marina Office Park Associates                                   |                  |      |               | 19,735,693               | 0.25%          |  |  |  |
| Parkway Petaluma LLC  |                  |      |               | 19,107,806               | 0.24%          |  |  |  |
| North Bay Construction Inc                                      |                  |      |               | 17,178,085               | 0.22%          |  |  |  |
| Golden Eagle Delaware LLC                                       |                  |      |               | 16,646,400               | 0.21%          |  |  |  |
| Top 25 Taxpayers  | 981,797,786      |      | 10.13%        | 851,247,255              | 10.96%         |  |  |  |
| All Other Taxpayers   | 8,707,937,252    |      | 89.87%        | 7,066,920,526            | 89.25%         |  |  |  |
| Total Taxable Assessed Values                                   | \$ 9,689,735,038 |      | 100.00%       | \$ 7,918,167,781         | 100%           |  |  |  |
| TOTAL LANADIC ASSESSED VALUES                                   | \$ 9,689,735,038 | = :  | 100,0070      | Ψ /,710,10/,/01          | 100%           |  |  |  |

### Schedule 11 City of Petaluma, CA Property Tax Levies and Collections, Last Ten Fiscal Years

| Fiscal<br>Year | Taxes Levied    |    | ollected withi<br>Year of the | Collections | Т             | Total Collections to Date |           |            |  |
|----------------|-----------------|----|-------------------------------|-------------|---------------|---------------------------|-----------|------------|--|
| Ended          | for the         |    |                               | Percentage  | in Subsequent |                           |           | Percentage |  |
| June 30,       | <br>Fiscal Year |    | Amount                        | of Levy     | Years         | Amount (1)                |           | of Levy    |  |
| 2009           | \$<br>7,085,792 | \$ | 7,085,792                     | 100.00%     | -             | \$                        | 7,085,792 | 100.00%    |  |
| 2010           | 6,893,778       |    | 6,893,778                     | 100.00%     | -             |                           | 6,893,778 | 100.00%    |  |
| 2011           | 6,763,330       |    | 6,763,330                     | 100.00%     | -             |                           | 6,763,330 | 100.00%    |  |
| 2012           | 7,073,366       |    | 7,073,366                     | 100.00%     | -             |                           | 7,073,366 | 100.00%    |  |
| 2013           | 8,084,455       |    | 8,084,455                     | 100.00%     | · –           |                           | 8,084,455 | 100.00%    |  |
| 2014           | 7,803,746       |    | 7,803,746                     | 100.00%     | -             |                           | 7,803,746 | 100.00%    |  |
| 2015           | 8,420,878       |    | 8,420,878                     | 100.00%     | -             |                           | 8,420,878 | 100.00%    |  |
| 2016           | 9,159,779       |    | 9,159,779                     | 100.00%     | -             |                           | 9,159,779 | 100.00%    |  |
| 2017           | 9,633,671       |    | 9,633,671                     | 100.00%     | -             |                           | 9,633,671 | 100.00%    |  |
| 2018           | 9,972,979       |    | 9,972,979                     | 100.00%     | -             |                           | 9,972,979 | 100.00%    |  |

Source: Sonoma County ACTTC Office, Property Tax Division

(1) The County of Sonoma bills and collects property taxes on behalf of the City using an alternative method of distribution known as the "Teeter Plan". The State Revenue and Taxation Code allows counties to distribute secured real property and supplemental property taxes on an accrual basis resulting in full payment to the City each fiscal year. Any subsequent delinquent payments and related penalties and interest will revert to Sonoma County.

## Schedule 12 City of Petaluma, CA Ratios of Outstanding Debt by Type, Last Ten Fiscal Years

|  | <br>Gov                            | verni | mental Activit   | ies | <u></u>              |    |  |
|--|------------------------------------|-------|--|-----|----------------------|----|--|
| Fiscal<br>Year                               | <br>General<br>Obligation<br>Bonds |       | development<br>x Allocation<br>Bonds                               | Re  | development<br>Other | -  | Total<br>overnmental<br>Activities                                 |
| 2009<br>2010<br>2011<br>2012<br>2013<br>2014 | \$<br>-<br>-<br>-<br>-<br>-<br>-   | \$    | 73,575,000<br>72,320,000<br>82,384,000<br>80,379,000<br>78,292,000 | \$  | 314,000<br>214,000   | \$ | 73,889,000<br>72,534,000<br>82,384,000<br>80,379,000<br>78,292,000 |
| 2015   | -                                  |       | -  |     |                      |    | -  |
| 2016   | -                                  |       | -  |     |                      |    | -  |
| 2017<br>2018                                 | -                                  |       | -  |     |                      |    | -  |

# **Business-type Activities**

| Year | <br>Revenue<br>Bonds |    | Term<br>Loans |    | ertificates<br>of<br>articipation | <br>Revolving<br>Credit<br>Lines | B  | Total<br>usiness-Type<br>Activities |
|------|----------------------|----|---------------|----|-----------------------------------|----------------------------------|----|-------------------------------------|
| 2009 | \$<br>14,134,580     | \$ | 7,071,235     | \$ | 5,678,860                         | \$<br>140,471,206                | \$ | 167,355,881                         |
| 2010 | 13,469,902           |    | 6,953,568     |    | 5,495,585                         | 138,064,027                      |    | 163,983,082                         |
| 2011 | 29,974,549           |    | 6,874,095     |    | 5,307,311                         | 108,608,118                      |    | 150,764,073                         |
| 2012 | 29,678,565           |    | 6,803,961     |    | 5,114,035                         | 115,644,315                      |    | 157,240,876                         |
| 2013 | 29,786,315           |    | 6,851,192     |    | 4,910,761                         | 110,055,132                      |    | 151,603,400                         |
| 2014 | 29,416,445           |    | 6,880,023     |    | 4,697,486                         | 104,331,809                      |    | 145,325,762                         |
| 2015 | 29,036,575           |    | 6,889,843     |    | 4,479,211                         | 98,471,125                       |    | 138,876,754                         |
| 2016 | 28,641,705           |    | 6,268,083     |    | 4,531,000                         | 92,469,786                       |    | 131,910,574                         |
| 2017 | 30,215,374           |    | 6,337,247     |    | 4,143,000                         | 86,324,413                       |    | 127,020,034                         |
| 2018 | 29,827,464           |    | 6,390,244     |    | 3,730,000                         | 80,031,552                       |    | 119,979,260                         |
|      |                      |    | Total         | Р  | ercentage                         |                                  |    |                                     |
|      | Fiscal               |    | Primary       | 0  | f Personal                        | Per                              |    |                                     |
|      | <br>Year             | 0  | Bovernment    |    | Income                            | <br>Capita                       |    |                                     |
|      | 2018                 | \$ | 119,979,260   |    | 5%                                | \$<br>1,913                      |    |                                     |

Note: capital lease is immaterial

### Schedule 13 City of Petaluma, CA Direct and Overlapping Governmental Activities Debt As of June 30, 2018

AB:(\$500)

| 2017-18 Assessed Valuation:<br>Redevelopment Incremental Valuation: | \$<br>9,794,302,139<br>(1,834,535,346) | (includes aircraft va | aluat      | ions)                               |
|---|--|-----------------------|------------|-------------------------------------|
| Adjusted Assessed Valuation:  | \$<br>7,959,766,793                    |                       |            |                                     |
|   | <br>Total Debt<br>6/30/2018            | % Applicable          |            | ity's Share<br>of Debt<br>5/30/2018 |
| OVERLAPPING TAX AND ASSESSMENT DEBT:                                |  |                       |            |                                     |
| Sonoma County Joint Community College                               | \$<br>252,970,000                      | 11.29%                | \$         | 28,547,665                          |
| Petaluma Joint Union High School District                           | 58,082,116                             | 77.06%                |            | 44,759,821                          |
| Old Adobe Union School District                                     | 24,982,286                             | 89.45%                |            | 22,346,655                          |
| Cinnabar School District  | 2,400,000                              | 42.68%                |            | 1,024,416                           |
| Petaluma City School District                                       | 20,960,000                             | 84.80%                |            | 17,773,032                          |
| Wilmar Union School District  | 3,877,436                              | 13.37%                |            | 518,491                             |
| Waugh School District Facilities Improvement District #1            | 2,000,000                              | 88.59%                |            | 1,771,720                           |
| Waugh School District Community Facilities District #1              | 4,195,000                              | 100.00%               |            | 4,195,000                           |
| City of Petaluma 1915 Act Bonds                                     | 1,378,800                              | 100.00%               |            | 1,378,800                           |
| California Statewide Community Development Authority 1915 Act Bonds | 4,989,960                              | 100.00%               | ¢ 1        | 4,989,960                           |
| Total Overlapping Tax and Assessment Debt                           |  |                       | <b>Э</b> 1 | 127,305,560                         |
| DIRECT AND OVERLAPPING GENERAL FUND DEBT:                           |  |                       |            |                                     |
| Sonoma County General Fund Obligations                              | \$<br>15,825,000                       | 11.37%                | \$         | 1,799,777                           |
| Sonoma County Pension Obligations                                   | 379,925,000                            | 11.37%                |            | 43,208,870                          |
| Sonoma County Office of Education COP                               | 4,963,489                              | 11.37%                |            | 564,498                             |
| Sonoma County Joint Community College GF Obligation                 | 1,120,000                              | 11.29%                |            | 126,392                             |
| Petaluma Joint Union High School District COP                       | 5,335,000                              | 77.06%                |            | 4,111,311                           |
| Cinnabar School District COP  | 1,139,000                              | 42.68%                | \$         | 486,171                             |
| Total Direct and Overlapping General Fund Debt:                     |  |                       | Э          | 50,297,019                          |
| OVERLAPPING TAX INCREMENT DEBT                                      | \$<br>67,405,000                       | 98.82%                | \$         | 66,609,863                          |
| Total Direct Debt   |  |                       |            | -                                   |
| Total Overlapping Debt  |  | -                     |            | 242,358,563                         |
| Combined Total Debt   |  | =                     | \$ 2       | 242,358,563                         |
|   |  |                       |            |                                     |
| Source:   |  |                       |            |                                     |
| MuniServices, LLC   |  |                       |            |                                     |
| non-bonded capital lease obligations.                               |  |                       |            |                                     |
| Ratios to adjust Assessment Valuation:                              |  |                       |            |                                     |
| Total Overlapping Tax and Assessment Debt                           | 1.30%                                  |                       |            |                                     |
| Rations to Adjusted Assessed Valuation:                             |  |                       |            |                                     |
| Combined Direct Debt (\$3,730,000)                                  | 0.04%                                  |                       |            |                                     |
| Combined Total Debt   | 2.51%                                  |                       |            |                                     |
| State School Building Aid Repayment as of 6/30/2018:                | <br>\$0                                |                       |            |                                     |
|   |  |                       |            |                                     |

## Schedule 14 City of Petaluma, CA Legal Debt Margin Information Last Ten Fiscal Years

| Fiscal<br>Year | Tax Increme<br>Revenue* |              | Annual Debt<br>Service**              |   | Co | Required<br>verage (125%) |   | Legal Debt<br>Margin | Debt as Percentage of<br>Legal Debt Margin |
|----------------|-------------------------|--------------|---------------------------------------|---|----|---------------------------|---|----------------------|--|
| 2009           | ¢ 17 041 0              | ۵ <i>८</i> ( | 1 551 907                             |   | \$ | 5 690 750                 | ¢ | 11 551 967           | 39%  |
|                | \$ 17,241,0             |              | · · · · · · · · · · · · · · · · · · · |   | Э  | 5,689,759                 | Ф | 11,551,267           |  |
| 2010           | 17,224,1                | 63           | 4,543,120                             |   |    | 5,678,900                 |   | 11,545,263           | 39%  |
| 2011           | 16,166,2                | 74           | 4,616,105                             |   |    | 5,770,131                 |   | 10,396,143           | 44%  |
| 2012           | 7,153,9                 | 36           | 3,740,726                             | а |    | 4,675,908                 |   | 2,478,028            | 151%                                       |
| 2013           |                         | -            | -                                     |   |    | -                         |   | -                    | -  |
| 2014           |                         | -            | -                                     |   |    | -                         |   | -                    | -  |
| 2015           |                         |              | -                                     |   |    | -                         |   | -                    | -  |
| 2016           |                         |              | -                                     |   |    | -                         |   | -                    | -  |
| 2017           |                         |              | -                                     |   |    | -                         |   | -                    | -  |
| 2018           |                         |              | -                                     |   |    | -                         |   | -                    | -  |

\*gross tax increment

.

\*\* all bonded debt

Note (a) - The Annual Debt Service in 2012 does not include payments made by Success Agency.

# Schedule 15 City of Petaluma, CA Pledged-Revenue Coverage Last Ten Fiscal Years

|        |                 | 2012 Refunding Water Revenue Bonds |    |                   |      |                  |      |           |      |          |             |  |
|--------|-----------------|------------------------------------|----|-------------------|------|------------------|------|-----------|------|----------|-------------|--|
| Fiscal | iscal Operating |                                    |    | Operating Availal |      | Net<br>Available |      |           |      |          |             |  |
| Year   |                 | Revenue                            |    | Expenses          |      | Revenue          |      | Principal |      | Interest | Coverage*   |  |
| 2013   | \$              | 14,847,146                         | \$ | 11,578,438        | \$   | 3,268,708        | \$   | -         | \$   | 153,508  | 21.29       |  |
| 2014   |                 | 15,265,295                         |    | 11,240,386        |      | 4,024,908        |      | 379,000   |      | 267,042  | 6.23        |  |
| 2015   |                 | 14,074,089                         |    | 11,142,788        |      | 2,931,301        |      | 389,000   |      | 252,888  | 4.57        |  |
| 2016   |                 | 13,496,180                         |    | 11,012,149        |      | 2,484,031        |      | 404,000   |      | 238,244  | 3.87        |  |
| 2017   |                 | 14,255,191                         |    | 11,259,216        |      | 2,995,975        |      | 423,000   |      | 222,952  | 4.64        |  |
| 2018   |                 | 17,339,375                         |    | 12,269,979        |      | 5,069,396        |      | 337,000   |      | 211,594  | 9.24        |  |
|        | <b>1</b>        |                                    |    | 2017 W            | aste | Water Revenu     | ie E | Bonds     |      |          |             |  |
|        | 0               | perating Rev                       |    |                   |      | Net              |      |           |      |          |             |  |
| Fiscal |                 | less                               |    | Operating         |      | Available        |      | Debt Se   | ervi | e        |             |  |
| Year   | C               | Connect Fees                       |    | Expenses          |      | Revenue          |      | Principal |      | Interest | Coverage*** |  |
| 2018   | \$              | 25,543,802                         | \$ | 8,368,876         | \$   | 17,174,926       | \$   | -         | \$   | 706,891  | 24.30       |  |

\* 115% required

\*\*\* 125% required

#### Statement 16 City of Petaluma, CA Demographic and Economic Statistics, Last Ten Calendar Years

| Calendar<br>Year | Population (1) | <br>Personal<br>Household<br>Income<br>in thousands of dollars (2) | F  | Per<br>Capita<br>Personal<br>come (3) | Median<br>Age | School<br>Enrollment* | Estimated<br>Unemployment<br>Rate % |
|------------------|----------------|--|----|---------------------------------------|---------------|-----------------------|-------------------------------------|
| 2009             | 57,187         | \$<br>1,892,832  | \$ | 33,099                                | 38.0          | 7,957                 | 5.20%                               |
| 2010             | 57,817         | 1,995,438  |    | 34,513                                | 39.0          | 7,612                 | 8.90%                               |
| 2011             | 58,319         | 2,027,518  |    | 34,766                                | 39.6          | 7,791                 | 8.50%                               |
| 2012             | 58,165         | 2,136,443  |    | 36,731                                | 41.0          | 7,769                 | 7.60%                               |
| 2013             | 58,804         | 2,197,579  |    | 37,371                                | 40.3          | 7,793                 | 7.80%                               |
| 2014             | 59,000         | 2,251,234  |    | 38,157                                | 41.0          | 7,871                 | 6.10%                               |
| 2015             | 59,540         | 2,132,616  |    | 35,818                                | 40.9          | 7,776                 | 3.20%                               |
| 2016             | 60,373         | 2,166,217  |    | 35,879                                | 41.1          | 7,789                 | 3.50%                               |
| 2017             | 60,941         | 2,291,736  |    | 37,606                                | 40.8          | 7,776                 | 3.00%                               |
| 2018             | 62,708         | 2,508,230  |    | 39,999                                | 41.6          | 7,728                 | 2.30%                               |

Source: MuniServices, LLC

(1) Population projections are provided by the California Department of Finance Projections

(2) Income Data is provided by the United States Census Data and is adjusted for inflation

(3) Unemployment and Total Employment Data are provided by the EDD's Bureau of Labor Statistics Department.

(4) Unemployment data is provided by EDD, Labor Market Information Division

\*As of 2007-08, Public School Enrollment reflects the total number of students enrolled in the Petaluma City Elementary & Petaluma Joint Union High Unified School Districts.

|  | Fiscal Year |      |                             |           |      |                             |  |  |  |  |
|--|-------------|------|-----------------------------|-----------|------|-----------------------------|--|--|--|--|
|  |             | 2018 |                             |           | 2009 |                             |  |  |  |  |
|  |             |      | Percentage<br>of Total City |           |      | Percentage<br>of Total City |  |  |  |  |
| Employer   | Employees   | Rank | Employment                  | Employees | Rank | Employment                  |  |  |  |  |
| Petaluma School District   | 870         | 1    | 2.60%                       | 1,415     | 1    | 4.37%                       |  |  |  |  |
| Petaluma Poultry Processors  | 580         | 2    | 1.73%                       | 400       | 4    | 1.23%                       |  |  |  |  |
| Petaluma Valley Hospital   | 525         | 3    | 1.57%                       | 557       | 2    | 1.72%                       |  |  |  |  |
| Enphase Energy Inc   | 379         | 4    | 1.13%                       |           |      | 0.00%                       |  |  |  |  |
| Lagunita's Brewing Company*  | 370         | 5    | 1.10%                       |           |      | 0.00%                       |  |  |  |  |
| City of Petaluma   | 358         | 6    | 1.07%                       | 287       | 6    | 0.89%                       |  |  |  |  |
| Old Adobe Union School District*                                   | 289         | 7    | 0.86%                       | 229       | 7    | 0.71%                       |  |  |  |  |
| Santa Rosa Junior College  | 286         | 8    | 0.85%                       | 300       | 5    | 0.93%                       |  |  |  |  |
| Clover Stornetta Farms   | 256         | 9    | 0.76%                       | 220       | 9    | 0.68%                       |  |  |  |  |
| Hansel Auto (includes Honda, Toyota, Henry Curtis Ford, and Mgt)** | 252         | 10   | 0.75%                       |           |      | 0.00%                       |  |  |  |  |
| United States Postal Service                                       |             |      |                             | 520       | 3    | 1.60%                       |  |  |  |  |
| Calix Networks Inc.  |             |      |                             | 225       | 8    | 0.69%                       |  |  |  |  |
| Safeway Stores   |             |      |                             | 200 [     | 10   | 0.62%                       |  |  |  |  |
| Total Principal Employers  | 4,165       |      | 12.43%                      | 4,356     |      | 13.44%                      |  |  |  |  |
| Total City Employment (1)  | 33,500      |      |                             | 32,400    |      |                             |  |  |  |  |

Source: MuniServices, LLC

#### Notes:

Results based on direct correspondence with city's local businesses.

\*Includes both FT & PT Employees

\*\* Includes 3 locations within the city

(1) Total City Labor Force provided by EDD Labor Force Data.

# Schedule 18 City of Petaluma, CA Full-time-Equivalent City Government Employees by Function/Program Last Ten Fiscal Years

|                                      | Full-time a | nd Part-tir | ne Equival | ent as of J | lune 30 |
|--------------------------------------|-------------|-------------|------------|-------------|---------|
|                                      | 2009        | 2010        | 2011       | 2012        | 2013    |
| Function/Program                     |             |             |            |             |         |
| Governmental                         |             |             |            |             |         |
| General government (total of next 8) | 44.7        | 44.7        | 38.8       | 30.1        | 28.7    |
| Administrative Services (Finance)    | 11.5        | 11.6        | 8.9        | 6.05        | 6.05    |
| Internal Services                    | 15.2        | 15.2        | 13.2       | 10.7        | 10.7    |
| Animal Services                      | 9.2         | 9.0         | 8.0        | 6.0         | 5.0     |
| City Attorney                        | 0.5         | 0.5         | 0.5        | 0.5         | 0.0     |
| City Clerk                           | 2.0         | 2.0         | 2.0        | 2.0         | 2.0     |
| City Manager                         | 3.8         | 3.8         | 3.6        | 3.3         | 3.3     |
| Human Resources                      | 2.6         | 2.6         | 2.6        | 1.6         | 1.6     |
| Community development                | 2.0         | 3.6         | 3.0        | 5.5         | 1.7     |
| Fire                                 | 47.0        | 58.3        | 58.0       | 57.0        | 57.0    |
| Police                               | 111.0       | 111.8       | 99.5       | 83.1        | 81.5    |
| Parks and recreation                 | 45.3        | 19.8        | 7.3        | 5.0         | 5.0     |
| Public works                         | 31.0        | 49.0        | 51.4       | 35.7        | 38.5    |
| <b>Business Activities</b>           |             |             |            |             |         |
| Airport                              | 2.7         | 3.1         | 1.6        | 1.6         | 1.0     |
| Ambulance                            | 11.0        | 0.0         | 0.0        | 0.0         | 0.0     |
| Development Services                 | 2.0         | 2.0         | 3.0        | 4.0         | 4.0     |
| Marina                               | 0.6         | 0.6         | 0.0        | 0.0         | 0.0     |
| Transit                              | 2.0         | 1.8         | 2.0        | 1.0         | 1.0     |
| Water                                | 24.0        | 25.7        | 28.4       | 29.6        | 29.6    |
| Waste water                          | 31.3        | 30.5        | 31.5       | 29.6        | 29.6    |
| Internal Service                     |             |             |            |             |         |
| Employee benefits                    | 1           | 1           | 1          | 0.4         | 0.7     |
| General services                     | 3           | 3           | 2          | 2           | 2       |
| Information technology               | 7           | 7           | 7          | 7           | 7       |
| Risk management                      | 4           | 4           | 3          | 0           | 0       |
| Workers' compensation                | 1           | 1           | 1          | 1           | 1       |
| Total                                | 355         | 351         | 324        | 282         | 278     |

Source: City budget, finance department

|      | F    | iscal Year |      |      |
|------|------|------------|------|------|
| 2014 | 2015 | 2016       | 2017 | 2018 |
|      |      |            |      |      |
|      |      |            |      |      |
| 26.7 | 35.0 | 35.6       | 36.6 | 38.6 |
| 6.1  | 13.0 | 13.0       | 14.0 | 15.0 |
| 10.7 | 9.0  | 9.0        | 9.0  | 10.0 |
| 0.0  | 0.0  | 0.0        | 0.0  | 0.0  |
| 3.0  | 4.0  | 4.0        | 4.0  | 4.0  |
| 2.0  | 2.0  | 2.0        | 2.0  | 2.0  |
| 3.3  | 4.0  | 4.0        | 4.0  | 4.0  |
| 1.6  | 3.0  | 3.6        | 3.6  | 3.6  |
| 3.7  | 2.0  | 2.0        | 2.0  | 2.0  |
| 57.0 | 58.0 | 58.0       | 58.0 | 58.0 |
| 82.5 | 84.5 | 84.5       | 89.7 | 91.7 |
| 6.0  | 6.0  | 6.0        | 9.0  | 8.4  |
| 36.5 | 35.2 | 36.2       | 39.6 | 41.0 |
|      |      |            |      |      |
| 1.0  | 1.0  | 1.0        | 1.0  | 2.0  |
| 0.0  | 0.0  | 0.0        | 0.0  | 0.0  |
| 5.0  | 6.0  | 6.0        | 6.0  | 7.0  |
| 0.0  | 0.0  | 0.0        | 0.0  | 0.0  |
| 1.0  | 1.0  | 1.0        | 1.0  | 2.5  |
| 30.1 | 29.9 | 30.4       | 30.9 | 30.0 |
| 30.1 | 29.9 | 30.4       | 31.0 | 30.0 |
|      |      |            |      |      |
| 0.7  | 0.0  | 0.0        | 0.0  | 0.0  |
| 2    | 2    | 2          | 2    | 2    |
| 7    | 7    | 7          | 7    | 7    |
| 0    | 0    | 0          | 0    | 1    |
| 1    | 0    | 0          | 0    | 0    |
|      |      |            |      |      |
| 280  | 289  | 291        | 305  | 311  |
|      |      |            |      |      |

# Schedule 19 City of Petaluma, CA Operating Indicators by Function/Program, Last Ten Fiscal Years

|   | Fiscal Year |         |         |         |  |  |  |
|---|-------------|---------|---------|---------|--|--|--|
|   | 2009        | 2010    | 2011    | 2012    |  |  |  |
| Function/Program                              |             |         |         |         |  |  |  |
| Community development                         |             |         |         |         |  |  |  |
| Commercial building permits issued            | 201         | 192     | 100     | 241     |  |  |  |
| Residential building permits issued           | 666         | 725     | 1,000   | 821     |  |  |  |
| Inspections performed                         | 2,846       | 3,288   | 4,315   | 4,614   |  |  |  |
| Police  |             |         |         |         |  |  |  |
| Number of police calls                        | 57,396      | 53,209  | 54,429  | 50,667  |  |  |  |
| Parking citations                             | 6,769       | 5,825   | 5,564   | 7,118   |  |  |  |
| Traffic citations                             | 6,769       | 7,181   | 5,544   | 7,667   |  |  |  |
| Administrative citations                      |             |         |         |         |  |  |  |
| Fire  |             |         |         |         |  |  |  |
| Ambulance runs                                | 3,624       | 3,569   | 3,508   | 3,612   |  |  |  |
| Fire calls                                    | 1,551       | 1,478   | 1,456   | 1,557   |  |  |  |
| Inspections                                   | 2,164       | 1,737   | 1,898   | 2,014   |  |  |  |
| Public works                                  |             |         |         |         |  |  |  |
| Street miles resurfaced/sealed                | 0.85        | 2.44    | 4.33    | 0.75    |  |  |  |
| Parks and recreation                          |             |         |         |         |  |  |  |
| Historical library & museum visitors          | 7,184       | 12,521  | 11,473  | 8,801   |  |  |  |
| Recreation class attendance                   | 4,602       | 3,248   | 3,547   | 3,214   |  |  |  |
| Special event attendance                      | 13,000      | 12,000  | 12,700  | 12,900  |  |  |  |
| Airport                                       |             |         |         |         |  |  |  |
| Airport movements (1)                         | 26,000      | 26,000  | 26,000  | 26,000  |  |  |  |
| Annual fuel consumption (gallons)             | 170,500     | 172,110 | 172,749 | 177,286 |  |  |  |
| Water   |             |         |         |         |  |  |  |
| Annual water purchased in billions of gallons | 2.8         | 2.2     | 2.4     | 2.7     |  |  |  |
| Utility accounts                              | 19,434      | 20,214  | 19,839  | 19,995  |  |  |  |
| Wastewater                                    |             |         |         |         |  |  |  |
| Average dry weather flows of sewage           | 4 mgd       | 4.3 mgd | 4.6 mgd | 4.7 mgd |  |  |  |
| Transit                                       | _           |         |         | _       |  |  |  |
| Number of bus routes (2)                      | 3           | 3       | 6       | 6       |  |  |  |
| Annual ridership                              | 167,927     | 181,556 | 229,447 | 306,017 |  |  |  |
| -   |             |         |         |         |  |  |  |

### Sources:

Various city department reports, annual budget narrative

(1) Beginning in FY2018, Airport movements based on FAA Terminal Area Forecast for Petaluma Municipal Airport, prior yrs take-offs only.

(2) Beginning in FY2018, Includes both Transit and Paratransit routes, previous years only Transit routes

|         |         | Fiscal  | Year    |         |        |
|---------|---------|---------|---------|---------|--------|
| 2013    | 2014    | 2015    | 2016    | 2017    | 2018   |
|         | i.      |         |         |         |        |
| 249     | 318     | 507     | 255     | 367     | 25     |
| 1,142   | 1,172   | 1,023   | 1,609   | 1,549   | 1,874  |
| 6,344   | 4,379   | 3,470   | 4,850   | 6,185   | 6,37   |
| 49,496  | 52,738  | 55,121  | 56,887  | 57,616  | 61,08  |
| 9,081   | 8,073   | 3,522   | 6,723   | 8,248   | 8,67   |
| 4,742   | 4,947   | 2,119   | 3,966   | 4,041   | 5,55   |
|         |         |         | 35      | 120     | 11     |
| 3,614   | 3,817   | 3,963   | 4,204   | 4,193   | 4,65   |
| 1,606   | 1,816   | 1,863   | 2,086   | 2,250   | 2,32   |
| 2,408   | 2,458   | 2,723   | 2,425   | 2,656   | 2,28   |
| 1.5     | 1.44    | 1.7     | 1.08    | 2.74    | 3.     |
| 7,760   | 6,269   | 7,251   | 10,192  | 10,612  | 11,15  |
| 3,271   | 3,522   | 2,499   | 2,339   | 2,364   | 2,41   |
| 10,000  | 2,000   | 3,400   | 4,700   | 4,850   | 4,85   |
| 26,000  | 26,000  | 26,000  | 26,000  | 26,000  | 53,20  |
| 167,700 | 138,000 | 170,885 | 192,256 | 175,629 | 200,95 |
| 3.1     | 3.0     | 2.5     | 3.      | 2.8     | 2      |
| 20,152  | 20,230  | 20,280  | 20,322  | 20,442  | 20,49  |
| 4.7 mgd | 4.3 mg |
| 6       | 6       | 6       | 7       | 7       |        |
| 339,460 | 384,967 | 400,407 | 370,674 | 414,089 | 344,66 |

## Schedule 20 City of Petaluma, CA Capital Asset Statistics by Function/Program Last Ten Fiscal Years

|   |       | Fiscal | Year  |       |       |
|---|-------|--------|-------|-------|-------|
|   | 2009  | 2010   | 2011  | 2012  | 2013  |
| Function/Program                                  |       |        |       |       |       |
| Police  |       |        |       |       |       |
| Stations  | 1     | 1      | 1     | 1     | 1     |
| Zone offices                                      | 1     | 2      | 2     | 2     | 2     |
| Patrol vehicles, marked and unmarked              | 53    | 56     | 53    | 55    | 55    |
| Fire  |       |        |       |       |       |
| Fire stations                                     | 3     | 3      | 3     | 3     | 3     |
| Ambulances  | 4     | 4      | 4     | 4     | 4     |
| Public works                                      |       |        |       |       |       |
| Streets (miles)                                   | 185   | 185    | 185   | 185   | 185   |
| Highways (miles)                                  | 0.80  | 0.80   | 0.80  | 0.80  | 0.80  |
| Streetlights                                      | 6,000 | 6,000  | 4,700 | 5,129 | 5,129 |
| Traffic Signals                                   | 55    | 55     | 50    | 55    | 55    |
| Park and recreation                               |       |        |       |       |       |
| Acreage   | 299   | 299    | 299   | 299   | 299   |
| Parks   | 44    | 44     | 44    | 44    | 44    |
| Community centers                                 | 4     | 4      | 4     | 4     | 4     |
| Recreation facilities                             | 4     | 4      | 4     | 4     | 4     |
| Ball/soccer fields                                | 48    | 48     | 48    | 48    | 48    |
| Tennis court                                      | 11    | 11     | 11    | 11    | 11    |
| Turning basin public dock footage                 | 995   | 995    | 995   | 995   | 995   |
| Community swimming pools                          | 2     | 2      | 2     | 2     | 2     |
| Library   | 1     | 1      | 1     | 1     | 1     |
| Water   |       |        |       |       |       |
| Water mains (miles)                               | 278   | 278    | 278   | 255   | 255   |
| Fire hydrants                                     | 2,493 | 2,490  | 2492  | 2494  | 2494  |
| Aqueduct stations                                 | 8     | 8      | 8     | 8     | 8     |
| Wells   | 18    | 16     | 15    | 15    | 13    |
| Valves  | 7,227 | 7,251  | 7310  | 7324  | 7324  |
| Reservoirs, finished water (total capacity - 13.1 |       |        |       |       |       |
| mg)   | 11    | 13.1   | 13.1  | 13.1  | 11.1  |
| Wastewater  |       |        |       |       |       |
| Booster stations (35 pumps)                       | 11    | 11     | 12    | 12    | 12    |
| Sanitary sewers (miles)                           | 195   | 195    | 195   | 195   | 195   |
| Storm sewers (miles)                              | 166   | 166    | 166   | 122   | 122   |
| Treatment capacity                                | 1,777 | 1,960  | 2,445 | 2,445 | 2,445 |
| (millions of gallons)                             |       |        |       |       | -     |
| Transit   |       |        |       |       |       |
| Buses   | 10    | 10     | 10    | 10    | 10    |
| Paratransit vans (2)                              |       |        |       |       |       |

Paratransit vans (2)

### Sources:

Various city department reports, annual budget narrative

(2) Additional information added FY2018

| Fiscal Year |       |       |       |       |
|-------------|-------|-------|-------|-------|
| 2014        | 2015  | 2016  | 2017  | 2018  |
|             |       |       |       |       |
| 1           | 1     | 1     | 1     | 1     |
| 2           | 2     | 2     | 2     | 2     |
| 55          | 55    | 55    | 55    | 53    |
| 3           | 3     | 3     | 3     | 3     |
| 4           | 4     | 4     | 3     | 3     |
| 185         | 185   | 185   | 185   | 185   |
| 0.80        | 0.80  | 0.80  | 0.80  | 0.80  |
| 4,942       | 5,392 | 5,392 | 5,065 | 5,111 |
| 51          | 51    | 51    | 51    | 51    |
| 324         | 324   | 324   | 324   | 460   |
| 45          | 45    | 45    | 45    | 46    |
| 4           | 4     | 4     | 4     | 2     |
| 4           | 4     | 4     | 4     | 2     |
| 51          | 51    | 51    | 51    | 51    |
| 11          | 11    | 11    | 11    | 11    |
| 995         | 995   | 995   | 995   | 995   |
| 2           | 2     | 2     | 2     | 4     |
| 1           | 1     | 1     | 1     | 1     |
| 258         | 268   | 268   | 252   | 252   |
| 2565        | 2597  | 2597  | 2587  | 2562  |
| 8           | 8     | 8     | 8     | 8     |
| 13          | 13    | 13    | 13    | 1     |
| 7542        | 7636  | 7636  | 7681  | 7723  |
| 11.1        | 11.1  | 11.1  | 11.1  | 11.3  |
| 12          | 12    | 12    | 12    | 12    |
| 195.5       | 196.1 | 196.5 | 197   | 197   |
| 125         | 127   |       | 124   | 120   |
| 2,445       | 2,445 | 2,445 | 2,445 | 1,874 |
| 10          | 11    | 11    | 14    | 14    |
| 10          | 11    | 11    | 14    | 14    |

