City of Petaluma

Petaluma, California

Single Audit Reports

For the year ended June 30, 2022



City of Petaluma Single Audit Reports For the year ended June 30, 2022 Table of Contents

	<u>Page</u>
Report on Internal Control over Financial Reporting and on	
Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	1
Report on Compliance for Each Major Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance	n
And on the Schedule of Expenditures of Federal Awards	3
Schedule of Expenditures of Federal Awards	7
Notes to the Schedule of Expenditures of Federal Awards	9
Schedule of Findings and Questioned Costs	0



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

To the Honorable Mayor and Members of City Council of the City of Petaluma
Petaluma, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Petaluma, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 30, 2022. Our report included emphasis of matters paragraphs disclosing the certain conditions that raise substantial doubt about the Marina Enterprise Fund's ability to continue as a going concern.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Mayor and Members of City Council of the City of Petaluma Petaluma, California Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Badawi & Associates, CPAs

Berkeley, CA

December 30, 2022



REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Independent Auditor's Report

To the Honorable Mayor and Members of City Council of the City of Petaluma
Petaluma, California

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Petaluma, California's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2022. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City's compliance with the compliance requirements referred to above

To the Honorable Mayor and Members of City Council of the City of Petaluma Petaluma, California Page 4

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of City's internal control over compliance relevant to the audit in order to
 design audit procedures that are appropriate in the circumstances and to test and report on internal
 control over compliance in accordance with the Uniform Guidance, but not for the purpose of
 expressing an opinion on the effectiveness of City's internal control over compliance. Accordingly,
 no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

To the Honorable Mayor and Members of City Council of the City of Petaluma
Petaluma, California
Page 5

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

To the Honorable Mayor and Members of City Council of the City of Petaluma
Petaluma, California
Page 6

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated December 30, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

I redance & Associates

Badawi & Associates CPAs Berkeley, California March 29, 2023 except for the schedule of expenditures of federal awards which are as of December 30, 2022

City of Petaluma Single Audit Report Schedule of Expenditures of Federal Awards For the year ended June 30, 2022

Federal Grantor/Pass-Through Grantor Program Title	Federal CFDA Number	Agency or Pass-Through Number	Federal Expenditures	Subrecipient Expenditures	
U.S. Department of Treasury:					
Direct Programs:					
Coronavirus State and Local Fiscal Recovery Fund	21.027	N/A	\$ 4,559,820	\$ -	
Passed through The State of California Water Resources Control					
Coronavirus State and Local Fiscal Recovery Fund	21.027	N/A	513,123	_	
Total U.S. Department of Treasury			5,072,943		
U.S. Department of Housing and Urban Development:					
CDBG - Entitlement Grants Cluster					
Direct Programs:					
Community Development Block Grants/Entitlement Grants	14.218	B-19-MC-06-0049	5,325	5,325	
Community Development Block Grants/Entitlement Grants	14.218	B-21-MC-06-0049	320,168	282,633	
Community Development Block Grants/Entitlement Grants	14.218	B-20-MW-06-0049	102,775	102,775	
	Subtotal	CDBG - Entitlement Grants Cluster	428,268	390,733	
Total U.S. Department of Housing and Urban Development			428,268	390,733	
U.S. Department of Transportation:					
Highway Safety Cluster					
Passed through State of California Office of Traffic Safety					
State and Community Highway Safety	20.600	EM22007	113,354	-	
State and Community Highway Safety	20.600	PT 21098	15,116	-	
State and Community Highway Safety	20.600	PT 22055	18,188		
		Subtotal Highway Safety Cluster	146,658		
Highway Planning and Construction Cluster					
Passed through State of California Department of Transportation/MTC					
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	STPL-5022(060)	17,253		
	Subtotal Highway	Planning and Construction Cluster	17,253		
Federal Transit Cluster					
Direct Programs					
Federal Transit Formula Grants (Urbanized Area Formula Program)	20.507	CA-2020-123-00	52,399	-	
Federal Transit Formula Grants (Urbanized Area Formula Program)	20.507	CA-2022-013-00	1,606,616 79,781	-	
Federal Transit Formula Grants (Urbanized Area Formula Program)	20.507	N/A			
		Subtotal Federal Transit Cluster	1,738,796		
Passed through State of California Office of Traffic Safety					
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	PT 21098	14,256	-	
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	PT 22055	14,344	-	
Sub-total Minimum Penalties for I	Repeat Offenders for	Driving While Intoxicated Program	28,600	-	
Passed through State of California Office of Traffic Safety					
Occupant Protection Incentive Grants	20.602	21C061070	9,000		

City of Petaluma Single Audit Report Schedule of Expenditures of Federal Awards For the year ended June 30, 2022

Federal Grantor/Pass-Through Grantor Program Title	Federal CFDA Number	Agency or Pass-Through Number	Federal Expenditures	Subrecipient Expenditures
U.S. Department of Justice:				
Direct Programs:				
Public Safety Partnership and Community Policing Grants	16.710	2020-VD-BX-0016	125,000	-
Edward Byrne Memorial Justice Assistance Grant	16.738	15PBJA-21-GG-01180-JAGX	15,530	
Total U.S. Department of Justice			140,530	
U.S. Department of Health and Human Services:				
Direct Programs:				
Provider Relief Fund	93.498	N/A	34,040	-
Total U.S. Department of Health and Human Services			34,040	-
U.S. Department of Homeland Security:				
Direct Programs:				
Assistance to Firefighters Grant	97.044	EMW-2019-FG-02356	251,932	-
Passed through California Governor's Office of Emergency Services:				
Disaster Grants - Public Assistance	97.036	N/A	45,507	-
Total U.S. Department of Homeland Security			297,439	
Total Expenditures of Federal Award			\$ 7,913,527	\$ 390,733

City of Petaluma

Notes to the Schedule of Expenditures of Federal Awards For the year ended June 30, 2022

A. Reporting Entity

The City was incorporated as a general law City by the state legislature on April 12, 1858. The City currently operates under a Council-Manager form of government established under a charter election in 1947. The City provides the following services as authorized by its charter: police and fire protection, transit service, parks and recreation, public works, community development, and general administrative services. In addition, the City owns and operates a water and waste water system, a municipal airport, and a marina.

B. Basis of Accounting

Funds received under the various grant programs have been recorded with separated account codes. The City utilizes the modified accrual method of accounting for the special revenue funds. Modified accrual accounting recognizes revenues when they become available and measurable and, with a few exceptions, recognizes expenditures when liabilities are incurred. The accompanying Schedule of Expenditures of Federal Awards (Schedule) has been prepared on the modified accrual basis of accounting.

C. Relationship of Schedule of Expenditures of Federal Awards to Financial Statements

The accompanying Schedule presents the activity of all federal financial assistance programs of the City. Federal financial assistance received directly from federal agencies as well as federal financial assistance passed through the State of California is included in the Schedule.

The Schedule was prepared only from the accounts of various grant programs and, therefore, does not present the financial position or results of operations of the City.

D. Pass-Through Entities' Identifying Number

When federal awards were received from a pass-through entity, the Schedule shows, if available, the identifying number assigned by the pass-through entity. When no identifying number is shown, the City determined that no identifying number is assigned for the program or the City was unable to obtain an identifying number from the pass-through entity.

E. Indirect Costs

The City did not elect to use the 10% de minimis indirect cost rate.

City of Petaluma Single Audit Reports Schedule of Findings and Questioned Costs For the year ended June 30, 2022

Section I - Summar	y of	Auditor	's F	Results
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Fina	ncial	Statements

Types of auditor's report issued:

Unmodified

Internal control over financial reporting:

• Material weakness(es) identified?

• Significant deficiency(ies) identified? None noted

Any noncompliance material to the financial statements noted?

No

Federal Awards

Internal control over major programs:

• Material weakness(es) identified?

• Significant deficiency(ies) identified? None noted

Type of auditor's report issued on compliance for major programs

Unmodified

Any audit findings disclosed that are required to be reported in Accordance with section 200.516(a)

No

Identification of major programs:

	CFDA Number(s) Name of Federal Program or Cluster		Expenditures	
21.027		Coronavirus State and Local Fiscal Recovery Funds	\$	5,072,943
		Total Expenditures of All Major Federal Programs	\$	5,072,943
		Total Expenditures of Federal Awards	\$	7,913,527
		Percentage of Total Expenditures of Federal Awards		64.1%
Dollar thres	\$750,000			
Auditee qua	alified as low-risk a	uditee under	Yes	

City of Petaluma Single Audit Reports Schedule of Findings and Questioned Costs For the year ended June 30, 2022

Section II - Financial Statement Findings

No financial statements findings in the current year or in the prior year.

Section III - Federal Award Program Audit Findings

A. Current Year Findings and Questioned Costs - Major Federal Award Program Audit

No findings or questioned costs were noted in the current year.

B. Prior Year Findings and Questioned Costs - Major Federal Award Program Audit

No findings or questioned costs were noted in the prior year.