ORDINANCE NO. -19

AN ORDINANCE OF THE CITY OF PORT ORCHARD, WASHINGTON, AMENDING CHAPTER 20.39 OF THE PORT ORCHARD MUNICIPAL CODE TO ADOPT REGULATIONS RELATED TO SOCIAL SERVICES FACILITIES; REPEALING INTERIM ORDINANCE NO. 015-19; PROVIDING FOR SEVERABILITY AND CORRECTIONS; AND ESTABLISHING AN EFFECTIVE DATE.

WHEREAS, in 1990, Washington State passed a law, Chapter 71.09 RCW, to authorize the indefinite civil commitment of individuals found by a Superior Court to be a Sexually Violent Predator (SVP); and

WHEREAS, certain individuals that are civilly committed as SVPs have fulfilled their sentence, but have been found to suffer from a mental abnormality or personality disorder that makes the individual likely to reoffend if not confined in a secure facility; and

WHEREAS, in 1991, a federal district court civil rights lawsuit was filed alleging violations of the constitutional rights of individuals that were civilly committed under Washington law; and

WHEREAS, in 1994, the Federal District Court for Western Washington entered an order and injunction requiring the state to provide constitutionally adequate mental health treatment for individuals that have been civilly committed. The court also found that the lack of a less restrictive alternative (LRA) to total confinement limited an individual's opportunity to demonstrate their reduced risk and ordered the state to explore alternatives; and

WHEREAS, in 2007, the federal district court dismissed the injunction and closed the case after the state established two Secure Community Transition Facilities (SCTF) and amended state law, RCW 71.09.070, to require an annual review to determine if an SVP is eligible for placement in an LRA; and

WHEREAS, an LRA is a facility that provides court-ordered supervision, security, and treatment to individuals that have been civilly committed and conditionally released from a total confinement facility; and

WHEREAS, Washington State does not regulate the location or land use and life safety impacts of community based LRAs; and

WHEREAS, the City Council of the City of Port Orchard determined that current city regulations do not sufficiently define LRA facilities or mitigate their land use and life safety impacts to protect both the residents of potential LRA facilities within the city or the neighbors of such facilities; and

WHEREAS, the Growth Management Act (GMA), Chapter 36.70A RCW, provides that each jurisdiction's comprehensive land use plan and development regulations shall be subject to continuing review and evaluation; and

WHEREAS, the City Council adopted an interim zoning ordinance (Interim Ordinance No. 015-19) to protect public health and safety pursuant to RCW 36.70A.390; and

WHEREAS, on May 14, 2019, pursuant to RCW 36.70A.390, the City Council held a public hearing, which was within sixty (60) days of the adoption of Interim Ordinance No. 015-19; and

WHEREAS, on April 29, 2019, the City of Port Orchard notified the Department of Commerce of its intent to adopt a permanent ordinance to replace Interim Ordinance No. 015-19; and

WHEREAS, on June 4, 2019, the Planning Commission reviewed the proposed permanent ordinance, and recommended approval of the permanent ordinance to the City Council; and

WHEREAS, on June 25, 2019, pursuant to Section 5 of Interim Ordinance No. 015-19, the City Council held a public hearing on the proposed permanent ordinance; and

WHEREAS, the City Council considered the oral testimony and written information provided at the public hearings, if any; and

WHEREAS, the City Council now desires to enact permanent regulations to protect public health and safety in a way that mitigates land use and life safety impacts without precluding the state-mandated placement of housing for persons that are civilly committed and conditionally released to a less restrictive alternative to total confinement; **NOW, THEREFORE,**

THE CITY COUNCIL OF THE CITY OF PORT ORCHARD, WASHINGTON, DO ORDAIN AS FOLLOWS:

SECTION 1. Findings. The City Council adopts all of the "Whereas" sections of this Ordinance as findings in support of this Ordinance.

SECTION 2. Amendments to POMC 20.39.040 Use Table Adopted. Amendments to the Use Table set forth in Section 20.39.040 of the Port Orchard Municipal Code (POMC) are hereby permanently adopted as set forth in Attachment 1, attached hereto and incorporated herein by this reference.

SECTION 3. Amendments to POMC 20.39.120 Adopted. Amendments to the definition of "Social Services" set forth in POMC 20.39.120 are hereby permanently adopted as follows:

20.39.120 Social Services. Defined: A facility that provides treatment for persons not protected under the Fair Housing Act or who present a direct threat to the persons or property of others. Includes persons convicted for illegal manufacture or distribution of a controlled substance, sex offenders, and juvenile offenders. Also includes facilities that provide transient housing related to post-incarceration and social service programs. Does not include facilities serving persons who have been civilly committed as Sexually Violent Predators (SVPs) and conditionally released to a less restrictive alternative (LRA) in accordance with Chapter 71.09 RCW. Such facilities are are addressed in POMC 20.39.122, below ("Secured High Risk Social Service Facilities").

SECTION 4. New POMC Section 20.39.122 Adopted. A new POMC Section 20.39.122 is hereby permanently adopted as follows:

- **20.39.122.** Secured High Risk Social Service Facilities. Secured high risk social service facilities are facilities serving one or more persons civilly committed as Sexually Violent Predators (SVPs) and conditionally released to a less restrictive alternative (LRA) in accordance with Chapter 71.09 RCW. An LRA is a facility that provides court-ordered supervision, security, and sex offender treatment services.
 - (1) <u>Secured high risk social services facilities shall only be permitted in zones where permitted as a conditional use in the land use table in this chapter.</u>
 - (2) Where indicated as a conditional use in the use table, Section 20.39.040, a secured high risk social services facility is required to obtain a conditional use permit per Chapter 20.50. In addition to the criteria for approval in Section 20.50.050, the hearing examiner must also make the following findings in order to issue the conditional use permit:
 - (a) The city shall hold a neighborhood meeting prior to a public hearing for the proposed secured high risk social services facility. The project applicant shall cover all meeting costs.
 - (b) The city shall provide community notification to all landowners within a half-mile radius of the proposed secured high risk social services facility at

<u>least two (2) weeks prior to a neighborhood meeting. The project applicant shall cover all community notification costs.</u>

- (c) The secured high risk social services facility shall not be located adjacent to, immediately across a street or parking lot from, or within the line of sight of a risk potential activity or facility in existence at the time the secured high risk social services facility is established.
 - (i) <u>"Within the line of sight" means that it is possible to reasonably visually distinguish and recognize individuals.</u>
 - (ii) "Risk potential activities and facilities" means an activity or facility that provides a higher incidence of risk to the public from persons conditionally released to an LRA. Risk potential activities and facilities include: Public and private schools, school bus stops, licensed day care and licensed preschool facilities, domestic violence shelters, public parks, publicly dedicated trails, sports fields, playgrounds, recreational and community centers, churches, synagogues, temples, mosques, public libraries, public and private youth camps, and others identified during a public hearing. For the purposes of this section, "school bus stops" does not include bus stops established primarily for public transit.
- (d) The secured high risk social services facility shall not be located in a community protection zone as defined in RCW 9.94A.030(6).
 - (i) <u>Distance shall be measured from all property lines of the social services facility and from all property lines of the facilities and grounds of a public or private school.</u>
- (e) The secured high risk social services facility shall meet the applicable health district standards for water and sewage disposal to account for staff and residents.
- (f) <u>Principal access to the secured high risk social services facility shall be from a city-maintained right-of-way.</u>
- (g) If a person's liberty is restricted or a person is not capable of self-preservation without physical assistance, the secured high risk social services facility shall be equipped with an automated fire sprinkler system as required by the building code.
- (h) If windows/doors are required to be secured, the secured high risk social services facility shall have a system to automatically release locks, which shall be interlocked with the fire protection system.
- (i) The secured high risk social services facility shall have backup power sufficient to energize the safety and security systems in the event of a power outage.

SECTION 5. Repeal of Interim Ordinance. Interim Ordinance No. 015-19 is hereby repealed in its entirety as of the effective date of this Ordinance.

SECTION 6. Severability. If any section, sentence, clause or phrase of this Ordinance or its application to any person or circumstance should be held to be invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause or phrase of this Ordinance nor shall the application of the provision to other persons or circumstances be affected.

SECTION 7. Clerical/Typographical Error. Should this Ordinance, upon being enacted by the City Council of the City of Port Orchard during its deliberations on June 25, 2019 have anything inadvertently left out or in error upon publication, the explicit action of the City Council as discussed and passed shall prevail upon subsequent review and verification by the City Council.

SECTION 8. Effective Date. This Ordinance shall be in full force and effect five (5) days after posting and publication, as required by law. A summary of the Ordinance may be published in lieu of the entire Ordinance, as authorized by State Law.

PASSED by the City Council of the City of Port Orchard, APPROVED by the Mayor and attested by the Clerk in authentication of such passage this 25th day of June, 2019.

	Robert Putaansuu, Mayor
ATTEST:	
Brandy Rinearson, MMC, City Clerk	
APPROVED AS TO FORM:	SPONSOR
Sharon Cates, City Attorney	
PUBLISHED:	

EFFECTIVE DATE:

ATTACHMENTS:

Attachment 1: Amended POMC 20.39.40 Use Table

20.39.040 Use table.

(Gray shading separates categories into Residential, Commercial & Industrial, & Civic/Parks)

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	СМО	DMO	GMU	вРМО	သ	당	IF	=	Ξ	ᅙ	P.R.	PF	Definition/ Standards
Residential Uses																						
All household living, as listed below:																						
Single-family detached (including new manufactured homes)	Р	Р	Р			Р	Р		Р				Р			-						20.39.600-615
Designated Manufactured Home, Manufactured or Mobile Home (except for new designated manufactured homes)		-	Р						-			-										20.39.600-615
New Designated Manufactured Home	Р	Р	Р			Р	Р	Р	Р			-	Р									
Two-family		Р	Р			Р		Р	Р				Р									20.39.600-615
Single-family attached (2 units)		Р	Р			Р		Р	Р				Р									20.39.600-615
Single-family attached (3 or 4 units)		Р	Р	Р	Р	Р		Р	Р	Р	Р	Р	Р	Р		Р						20.39.600-615
Single-family attached (5 or 6 units)			Р	Р	Р	Р		Р	Р	Р	Р	Р	Р	Р		Р						20.39.600-615
Multi-family (3 or 4 units)			Р	Р	Р			Р	Р	Р	Р	Р	Р	Р		Р						20.39.600-615
Multi-family (5 or more units)			Р	Р	Р			Р	Р	Р	Р	Р	Р	Р		Р						20.39.600-615
Manufactured or Mobile Home Park																						20.39.600-615
Boarding House				С	С				С	1	ŀ	Р	С			ŀ						
Congregate Living Facilities			С	С	С				С	1	ŀ	Р	С			1						
Lodging House			С	С	С				О		-	Р	С			1						
Group home (up to 8 residents), except as follows:	Р	Р	Р	Р	Р	Р	Р	Р	Р		-		Р			1						20.39.600-615
Adult Family Home	Р	Р	Р			Р	Р	Р	Р				Р									
All group living (9 or more residents)				С	С			Р	С	Р	С		Р	Р		-						20.39.610
Social Services Facilities													Р	Р	Р	Р	Р					20.39.615
Secured High Risk Social Services Facilities									- 1	-	- 1		- 1	С	С	C	C					

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NWN	СМО	DMU	ПШЭ	NMAB	၁၁	НЭ	ᆁ	П	Ŧ	l)	PR	PF	Definition/ Standards
Public Uses																						
All civic uses, as listed below:																						
Community college, university, trade or technical school (8,000 square feet or less).			ı	I		ŀ			1	1		ŀ	Ρ	Р	Ρ	Ρ	Р		1			20.39.240
Community college, university, trade or technical school (more than 8,000 square feet).									-						С	С	С		С		С	20.39.240
Club or lodge										Р		Р	Р	Р					Р			20.39.240
Public use									Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	20.39.240
Museum, library										Р	Р	Р	Р	Р							Р	20.39.240
Place of worship	С	С	С	С	С					Р		Р	Р	Р	-	-			Р			20.39.240
School (K-12)																			С			20.39.240
Jail or Detention Center																	С	С	С		С	20.39.240
Transit park and ride lot		-	С	С	С	-		С	С	Р	С	С	С	Р	Р	Р	Р	Р	Р		Р	
Transfer station	-	-	-	-	-	-	-	-	1	-	-	-	-	-	1	ı	-	Р		-	Р	20.39.230
Transit bus base	-	-	1	-	-	•	-	-	•	-	-	1	1	-	-		Ρ	Р	-	-	Р	20.39.210
All open space and park uses, as listed below:																						
Cemetery	С		1			-						-	-						Р			20.39.410
Golf course	С	С	С			С						-	-	С			-			Р	Р	20.39.410
Park, recreation field			-						1			-	-		1		-	-	1	Р	Р	20.39.410
Animal shelter or adoption center			I			1			1			ŀ	ı	C-	С	С	С	С	С		C-	20.39.200
All utilities, as listed below:																						
Minor utilities	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	20.39.415
Major utilities															Р	Р	Р	Р	Р		Р	20.39.415
Wireless telecommunication facilities, as listed below																						
Amateur radio operator tower	Р	Р	Р				Р															20.39.270
Small cell wireless telecommunication facility	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	20.39.270

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Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	СМО	DMU	GMU	BPMU	သ	끙	브		Ξ	ō	PR	PF	Definition/ Standards
Wreless telecommunication tower (excludes small cell facilities)	С	С	С	С	С	С		С	С	С	С	С	С	С	С	С	С	С	С		С	20.39.270
Commercial Uses																						
All day care, as listed below:																						
Family day care (6 children or fewer)	Р	Р	Р			Р	Р						Р									20.39.505
Group day care (mini day care) (7 to 12)	С	С	С			С	С	С	Р	Р		Р	Р	Р								20.39.505
Day care center (13 or more)								С	С	С		Р	С	Р	Р							20.39.505
All indoor recreation, except as listed below:									С	Р	С	Р		Р	Р					С		
Shooting range																	С	С			С	20.39.510
Special event facility										С	С	С	С	С	С	С	С		С	С	С	20.39.510
Commercial Entertainment, except as follows:										Р	Р	Р	Р	Р	Р	Р						
Adult Entertainment																	С	С				20.39.515
All outdoor recreation, except as listed below:									С	C-	С	Р		Р	Р					С	С	
Campground, travel trailer park, RV park (does not include mobile home park)														-	-					С	С	20.39.530
Horse stable, riding academy, equestrian center																				С	С	20.39.530
Shooting range																					С	20.39.530
Marina (upland areas)											С	С		С	С	С	С	С	С	С	С	20.39.575
All overnight lodging, as listed below:																						
Level 1: Vacation rentals or similar short-term house/room rentals	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р									20.39.535
Level 2: Bed and breakfast (up to 7 rooms)	С	С	С			С	С		Р				Р			_ 		 				20.39.535
Level 3: Motel									<u> </u>					Р	Р							20.39.535

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Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	20.12
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													Р	Р	Р						20.39.625
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														Р	Р	Ρ	Р				20.39.645
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Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	OWN	СМО	DMU	СМО	BPMU	CC	СН	IF	П	豆	l)	PR	ЫF	Definition/ Standards
Industrial Uses																						
All heavy industrial																		Р				20.39.605
All light manufacturing, except as listed below:									-						-	Р	Р	Р				
Commercial laundry, dry cleaning or carpet cleaning facility													-		-	Р	Р	Р				20.39.610
Brewery, Distillery under 5.000 square feet											Р	Р			Р		-					
Brewery, Distillery 5,001- 15,000 square feet											С	С		С	Р	Р						
Brewery, Distillery over 15,000 square feet																	Р	Р				
Craft shop								Р	Р	Р	Р	Р		Р	Р	Р	Р	Ρ				20.39.610
Food and beverage processing, boutique (area used for processing less than 3,000 SF)								Р	Р	Р	Р	Р	-	Р	Р	Р	Р	Р				20.39.610
Food and beverage processing, industrial															Р	Р	Р	Р				20.39.610
Recreational marijuana production																	Р	Р				20.64
All research and development									1				Р	Р	Р	Р	Р	Р				20.39.615
Resource extraction – mining, dredging, raw mineral processing, except:									1					-	1	1	1	С				20.39.620
Timber harvesting in the absence of concurrent development									-							-						
Sand and Gravel Mining																	С	С				
Stockpiling of sand, gravel or other aggregate materials																	С	Р			Р	20.39.620
Sheet metal, welding, machine shop, tool and equipment manufacturing, vehicle painting facility															С	Р	Р	Р			P	20.39.610
All warehouse, storage and distribution, as listed below:														С	С	С	С	С				
Enclosed storage															Р	Р	Р	Р	Р			20.39.655

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	СМО	DMU	GMU	BPMU	၁၁	H5	F	П	포	ت ت	PR	PF	Definition/ Standards
Self-service storage, mini-warehouse										С				С	С	С						20.39.655
Storage yard	-	1	1	-	-	-	-	-	-	1	-	1	1	-	С	С	Р	Р			Р	20.39.470
All waste-related service, including wastewater treatment facilities, decant facilities and recycling centers		1	1									1	-		-	1		С			Р	20.39.660
Recreational marijuana processing		1	1									-					Р	P				20.64
Agricultural Uses																						
All agriculture, as listed below:																						
Agricultural processing, excluding marijuana processing	!		1	1		1			!	1	!		!	1		С	Р	Р	1		1	20.39.705
Community garden	Р	Р	Р	Р	Р	Р		Р	Р	Р										Р	Р	20.39.705
Nursery							Р							Р	Р	Р	Р					20.39.705
Winery							С			С	С	С		Р	Р	Р	Р					20.39.705
Accessory uses not otherwise listed below, as determined by the [Administrator]:																						
Accessory dwelling units, as listed below:																						
Accessory apartment (attached dwelling)	Ъ	Р	Р	1		Р	Р		-	1	!		Ъ	1			1	1	1		1	20.68, 20.39.805
Backyard cottage dwelling	Р	Р	Р			Р	Р		-				Р									20.39.805
Drive-thru facility										С				Р	Р	Р	Р					20.39.870
Home occupation	Р	Р	Р	Р	Р	Р	Р	Р	Р				Р	-								20.39.830
Home business	Р	Р	Р			Р	Р						Р	-								20.39.835
Livestock keeping	Р	Р	Р	-		-	Р		-		-		-	-			-					20.39.845
Outdoor display										Р	Р	Р	Р	Р	Р	Р	Р	Р				20.39.850

Use Category Specific Use	73	R2	R3	R4	R5	R6	GB	RMU	NMU	СМО	DMU	GMU	BPMU	၁၁	동	IF	П	포	CI	PR	PF	Definition/ Standards
Outdoor storage as listed below:																						
Low-impact														Р	Р	Р	Р	Р				20.39.855
High-impact																Р	Р	Р				20.39.855
Self-Storage as accessory use to Apartment Building				Р	Р					1	-					-			-			20.39.860
Vehicle service and repair, accessory to a residential use	Р	Р				Р	Р			-				Р	Р				1			20.39.900
Park as accessory use to residential development	Р	Р	Р	Р	Р	Р		Р	Р	Р	Р	Р	Р			-			-			
Medical marijuana cooperative	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р					Ch. 20.64

Key: P = Permitted Use C = Conditional Use -- = Use Not Permitted