City of Port Orchard Comprehensive Parks Plan Update





Planning Commission/City Council Meeting 6:00 pm, 21 January

The PROS planning process!

Gantt Chart				27 Sep	tember 2019
Our schedule and budget					
					Assigned to
			ity to work c	n project	project
	Team Leader/Parks Planner			65%	45%
	Landscape Architect - Jer			50%	30%
	Architect - Emily Whee			50%	5%
	Non-motorized Plan		ead PE	50%	10%
	Civil Engineer - E			35%	5%
		ı - Jennifer Hacl	kett	45%	5%
					100%
		prof	labor	mtls/	total
1 Initiate your process		4 5 hrs	hours	cost	cost
a Conduct retreat	XXXX	4	\$600	\$0	\$600
2 Update your demographics and inventories			7000	7.0	7000
a Update demographics, programs, facilities	X	12	\$1,800	\$0	\$1,800
b Assess repair and replacement (R&R) needs	XXXXX	16	\$2,400	\$0	\$2,400
c Conduct workshops/surveys	XXX	18	\$2,700	\$250	\$2,950
d Project demands/needs/facilities	X	12	\$1,800	\$0	\$1,800
e Assess financial conditions/prospects	X	8	\$1,200	\$0	\$1,200
f Review findings	XXXXXXO	6	\$900	\$0	\$900
3 Update your goals/strategies					
a Update strategies and goals	X	6	\$900	\$0	\$900
b Select strategies	X	4	\$600	\$0	\$600
4 Update your plan elements					
a Conduct planning/design charrettes	XXXXX	16	\$2,400	\$250	\$2,650
b Update plan elements	XXXXX	36	\$5,400	\$0	\$5,400
c Conduct open houses on plan options	XXX	8	\$1,200	\$100	\$1,300
d Review/select plan elements	X X X X X X	6	\$900	\$0	\$900
5 Develop your implementation programs					
a Develop implementation measures/CFP	XXXXX	20	\$3,000	\$0	\$3,000
b Conduct open houses on implementation		O 8	\$1,200	\$100	\$1,300
c Survey your registered voter households	X	24	\$3,600	\$1,000	\$4,600
d Review/select implementation measures	X X X X X X	O 6	\$900	\$0	\$900
6 Publish your Comprehensive Parks Plan			** ***		** **
a Edit/publish plan/fees/CFP/RCO documents	XXXXX	8	\$1,200	\$0	\$1,200
b Review/adopt w/Council	X	0 2	\$300	\$0	\$300
	Subto		\$33,000	\$1,700	\$34,700
O Milestone public workshops and events		ingency 1%			\$300
	Proje	ect budget			\$35,000

What are public's opinions/desires?











Everett PROS Plan – 20 workshops with users and neighborhood residents, 535 adults and 33 youth outreach survey using commercial email lists, 1,029 registered voters final survey using postcard invitations Vashon Park District – 950 adults and 333 students using postcard invitations of USPO EDDM

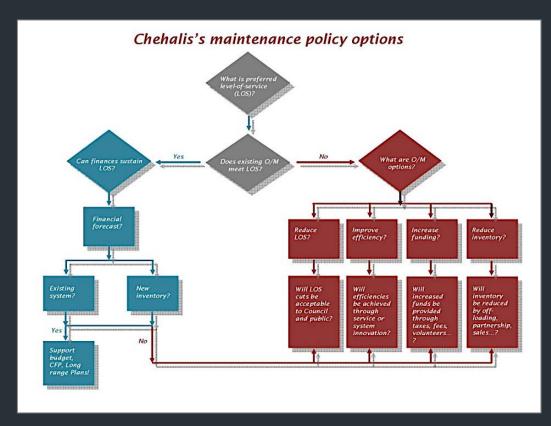
Website postings, e-blast surveys, focus groups, workshops, presentations, neighborhood drop-ins, festival booths using MetroQuest...with your:

- Conservation, resource, trail, athletic, art, teen, senior, special populations...
- User groups, neighborhood associations, service clubs, school students...

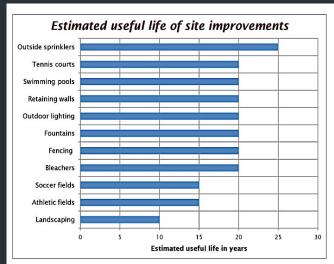
To determine:

- How often they use your programs/facilities compared to others
- Reasons for their using/not using your programs/facilities
- Their level of satisfaction
- Their desires for programs/facilities

What are O&M/R&R requirements?

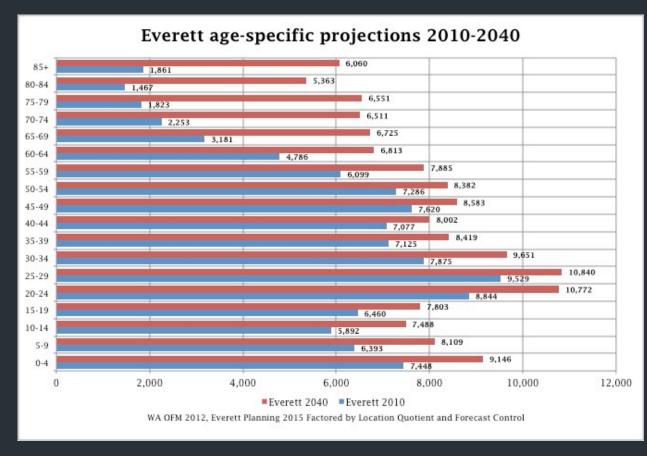


Chehalis PROS Plan O&M, Bellevue R&R Program

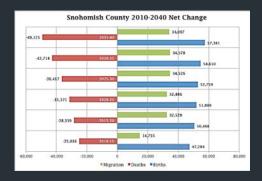


- Repair & Replacement (R&R) life cycles generated with GIS quantity takeoffs and database management
- O&M level of service (LOS) cost and scheduling requirements

What are demographic trends?

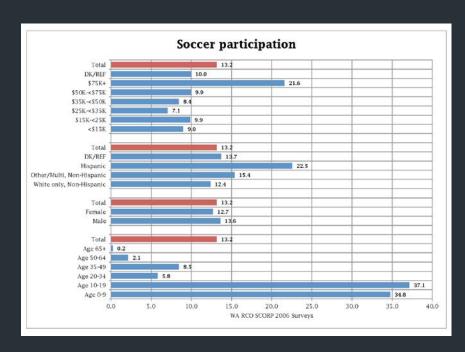


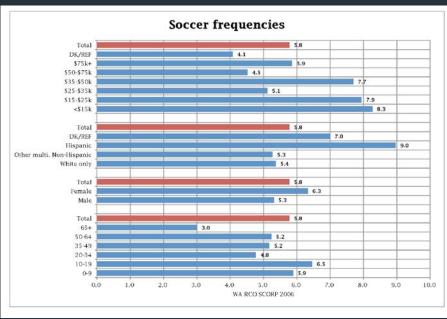
- Population change deaths, births, net migration
- Demographic change aging, household composition, ethnic mix, special populations



Everett PROS Plan

What are recreation implications?



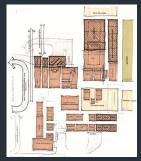


 Age specific participation and frequency by recreation activity— varies by age, gender, race/culture, income, and region

Seattle Recreation Demand Study – WA RCO 2000, 2006, and 2012 Diary-Based Surveys

What are public's ideas/proposals?







Sunset Elementary, Tillicum Middle, and Sunset Ravine Master Plan & Island County NMT Plan

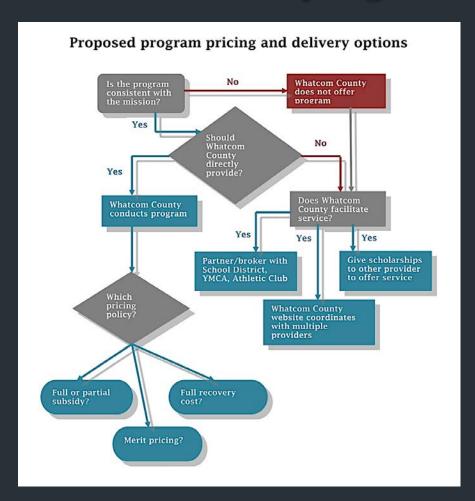
Hands-on workshops/charrettes with:

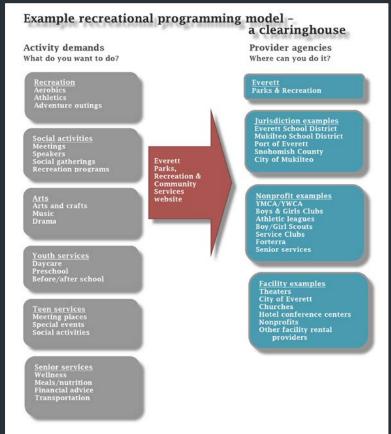
- Conservation, resource, trail, athletic, art, teen, senior, special populations...
- User groups, neighborhood associations, service clubs, school students...

Workshops/charrettes to determine their ideas for:

- Recreation programs
- Open spaces and conservancies
- Resource parks
- On and off-road trails
- Playgrounds, courts, and fields
- Aquatic and community center facilities
- Art and cultural exhibits and facilities

What are program delivery options?





Burien PROS Plan, Everett PROS Plan

- Who should provide programs?
- How can you promote access to your programs and others?

What are LOS methodologies?



Level of Service Summary Local Agencies					
Indicators and Criteria For Local Agencies	А	В	С	D	E
Quantity Criteria					
Number of Parks and Recreation Facilities Percentage difference between existing quantity or per capita average of parks and recreation facilities and the desired quantity or per capita average	<10%	11-20%	21- 30%	31- 40%	>41%
Facilities that Support Active Recreation Opportunities Percentage of facilities that support or encourage active (muscle-powered) recreation opportunities	>60%	51-60%	41- 50%	31- 40%	<30%
Facility Capacity Percentage of demand met by existing facilities	>75%	61-75%	46- 60%	30- 45%	<30%
Quality Criteria					
Agency-Based Assessment Percentage of facilities that are fully functional for their specific design and safety quidelines	>80%	61-80%	41- 60%	20- 40%	<20%
Public Satisfaction Percentage of population satisfied with the condition, quantity, or distribution of existing active park and recreation facilities	>65%	51-65%	36- 50%	25- 35%	<25%
Distribution and Access Criteria					i.
Population within Service Areas Percentage of population within the following services areas (considering barriers to access): • 0.5 mile of a neighborhood park/trail • 5 miles of a community park/trail • 25 miles of a regional park/trail	>75%	61-75%	46- 60%	30- 45%	<30%
Access Percentage of parks and recreation facilities that may be accessed safely via foot, bicycle, or public transportation	>80%	61-80%	41- 60%	20- 40%	<20%

Quantitative

- Ratios NRPA
- Investments -GMA
- Participation/ca pacity – WA RCO

Qualitative

- Functionality
- Amenities
- Social equity
- Public satisfaction

Distributional

- Gap analysis simple distance
- <u>Gap analysis</u> GIS connectivity

Everett PROS Plan - distributional LOS

What are specific park projects?





Forest Park

This 197-acre wooded park is located on 802 East Mukilteo Boulevard in west

The park was developed in 1913 and is the city's largest park. The park was designed to take advantage of the heavily wooded hillside, ravines, and sensational views of Puget Sound.

Existing improvements

- Identification signs 2 wood Benches - 6
- Picnic tables w/o shelter 16
- Asphalt trail 0.58 miles
- Gravel trail 0.97 miles
- Playground 6-12-year olds, 15,352 square feet w/13 pieces of
- Tennis 1 full size unlighted
- Basketball full court
- Multipurpose field
- Picnic shelter 1,600 square foot (40x40)
- Restrooms concrete block Street hockey
- Water playground 4,000 square
- Horseshoe pits 16
- Animal Farm open in summer
- Swim Center 16,000 square foot indoor facility
- Administration offices 7,650 square feet
- Recreation office 1,600 square
- Maintenance buildings 11,900
- and 5,000 square feet wood Floral Hall - 3,020 square feet
- Child daycare 1,500 square feet Spruce Hall - 1,000 square feet
- wood meeting hall
- Lions Hall 2,700 square feet wood meeting hall
- Paved parking lots 172 stalls, 134,920 square feet
- Planters/islands 1.46 acres
- Landscaped areas 1.24 acres
- Wooded natural area 6.43 acres







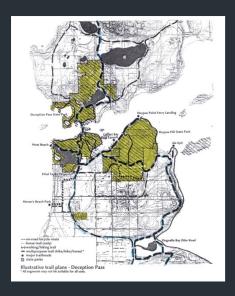
Possible improvements

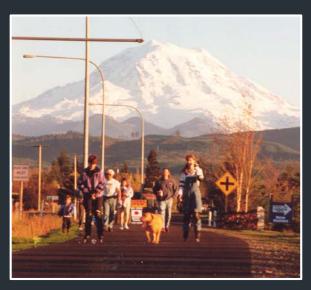
- Identify and internal signage system and install for visitors
- Improve trail access and signage Add picnic shelter near play area
- Restore, expand, or replace Swim
- Develop a pedestrian bridge over railroad to shoreline
- Develop a trail system through the natural woodland area to the
- Integrate bus stops with the park trail systems
- Update park and buildings
- Trails and bridge over tracks to Pigeon Creek
- Increase maintenance level overall and in rental halls (Lions and
- Access to the park from Federal Avenue pedestrian bridge and directional signage
- Evaluate tennis court for repurpose or renovation





What are non-motorized trail projects?









Island Countywide Non-motorized Trails, Foothills Trail Master Plan Black Diamond Non-motorized Trails Plan

On and off-road non-motorized trails

- Sidewalks
- Pathways
- Routes to school
- Park hiking trails
- On-road bicycle routes
- Bikeways
- Multipurpose trails
- Dog trails

What are community center projects?





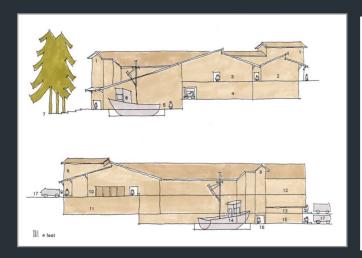


Community center/joint school elements

- Day and childcare
- Teen activity center
- Senior activity center
- Arts activity center
- Health and nutrition center
- Commercial kitchen
- Classrooms
- Meeting rooms
- Climbing walls
- Aerobics, dance
- Physical conditioning, weights
- Zumba, martial arts
- Gymnasiums and courts

Tukwila, Seattle Rainier Beach, Mukilteo Rose Hill Community/Aquatic Centers

What are art and culture projects?









Gig Harbor Peninsula Historical Museum Master Plan, Friday Harbor Sunshine Alley Design Plan, LaConner Cultural Arts Initiative, Lynden Jansen Center

- Artworks in city hall, community centers, other public places
- Murals on buildings and outdoor surfaces
- Walking tours of history
- Sculpture works along walks, parks
- Historical museums
- Art schools and centers
- Artist live/work housing and studios
- Performance theatre and music facilities

What are place-making activities?



Energizing activities

- Community, holiday festivals
- Farmers' markets
- Art markets and galleries
- Dance, music, theater performances
- Child and daycare
- Coffee shops and cafes
- Restaurants





Downtown Bend Streetscape/Riverfront Connection Projects, Esther Short Redevelopment Plan (People Place Award)

What are green applications?





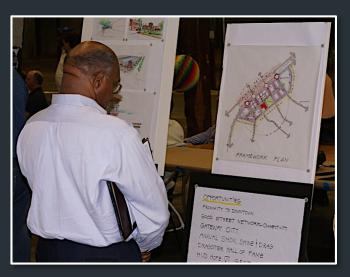


Port Townsend Streetscape, Lake Oswego Centennial Park

Low impact development

- Permeable pavement
- Bio-swales
- Flow-thru planters
- Pervious strips
- Rainwater collection
- Rain garden bio-filtration
- Solar applications
- Gray water reuse
- Recycled materials
- Replenish-able materials

What are public's comments?



- Social media website schedules and postings, eblast surveys, e-newsletters...
- Community-wide presentations/discussions with service clubs, business associations, user groups...
- Neighborhood presentations/workshops with neighborhood groups, schools, churches...
- Exhibits/booths at festivals, farmers' markets, public facilities...
- Gathering place posters and surveys at Starbucks...

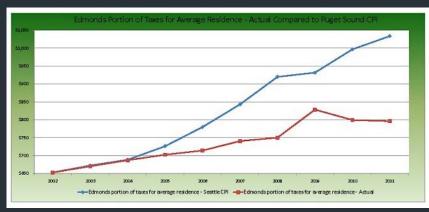




Lynnwood CBD Visioning — 100 participants Downtown Eugene Redesign Project — 600 participants Edmonds Strategic Action Plan — 2,500 participants

What are financial constraints?





Edmonds Strategic Action Plan

General Fund fiscal trends

- 1% annual limitation on property tax revenues
- Mandatory police and fire services
- Entitlements for pensions and benefits
- Optional park and recreation services

PROS expenditures

- Staff and equipment
- Recreation program cost recovery
- R&R program
- Capital facilities
- Special events and activities

PROS (NRPA Park Metrics) benchmarks

- Staff per parkland/population
- Expense per facility/program
- Revenue per user/population

What are project financing options?

Revenues from alternative tools:

Our most recent application in:

Conservation Futures/Timber Harvest/Sales Taxes	Pierce County
Utility and Gambling Taxes	University Place
Retail Sales & Use Tax	Tacoma MPD/Pierce County
Hotel/Motel Tax	Tumwater
Local Option Vehicle License/Fuel Taxes	Jefferson County NMT
REET 1, 2, and 3	Bellingham
RCO/ALEA/TEA21 Grants	Port of Bellingham
SEPA Mitigation/Subdivision Standards	Sultan
GMA Park/Traffic (NMT) Impact Fees	Monroe
Partnerships w/Schools/Leagues/Self-Help	Bellevue
Volunteer – AmeriCorps	Island County
Property tax levies – Capital and O/M	Fidalgo Pool & Fitness
Lease-to-Own (LTO) 63:20 Nonprofit	Kittitas County

What is holistic financing strategy?

2016-2035			
Proposed expenditures	Alternative 1	Alternative 2	Alternative 3
Parks admin, rctn, planning,maintenance	(\$220,578,237)	(\$220,578,237)	(\$220,578,237)
Repair & Replacement (R&R)	(\$19,400,000)	(\$19,400,000)	(\$19,400,000)
PLOS land and facility additions	(\$94,640,000)	(\$94,640,000)	(\$94,640,000)
Total expenditures	(\$334,618,237)	(\$334,618,237)	(\$334,618,237)
Proposed revenues			
General fund property, sales, etc taxes	\$168,992,707	\$168,992,707	\$168,992,707
Recreation charges	\$37,768,366	\$37,768,366	\$37,768,366
Grants	\$0	\$0	\$0
Totals	\$206,761,073	\$206,761,073	\$206,761,073
Option 1 - Recreation cost recovery	53%	6 5%	75%
	\$27	\$8,253,522	\$15,333,812
Option 2 - Growth impact fees	0%	50%	75%
	\$0	\$31,716,250	\$47,574,375
Option 3 - REET 2	50%	6 5%	80%
	\$20,176,465	\$26,229,405	\$32,282,344
Option 4 - Property tax levy /\$1000)	\$0.00039	\$0.00022	\$0.00012
	\$107,680,672	\$61,657,988	\$32,666,633
Total revenues	\$334,618,237	\$334,618,237	\$334,618,237
Property tax levy per \$216,900 house	\$4.18	\$2.39	\$1.27

Everett PROS Plan 20-year strategy options

Expenditures (20-year):

- Administration, recreation, planning, O&M
- Repair & Replacement (R&R) life cycle
- PLOS land and facility additions

Revenues:

- General Fund allocations from property, sales, utility taxes
- Recreation charges including programs and facility rentals
- Grants
- Growth impact fees
- REET 2
- Property tax levy (levy lid lift with sunset provision)

What are voter's priorities?









100 phone/mail-back/internet surveys in English, Spanish, and 30 other languages

Voter survey in multiple languages:

- US Postal Service (USPS) Every Door
 Direct Mail (EDDM) postcard invitation
- Survey (mail-out/back option) with example plan, program, and financing proposals
- Test recreation programs fees
- Test park projects priorities
- Test financial options method and amounts
- Refine plan based on results
- Document support for City Council

Adopt and implement?



Conduct hearings:

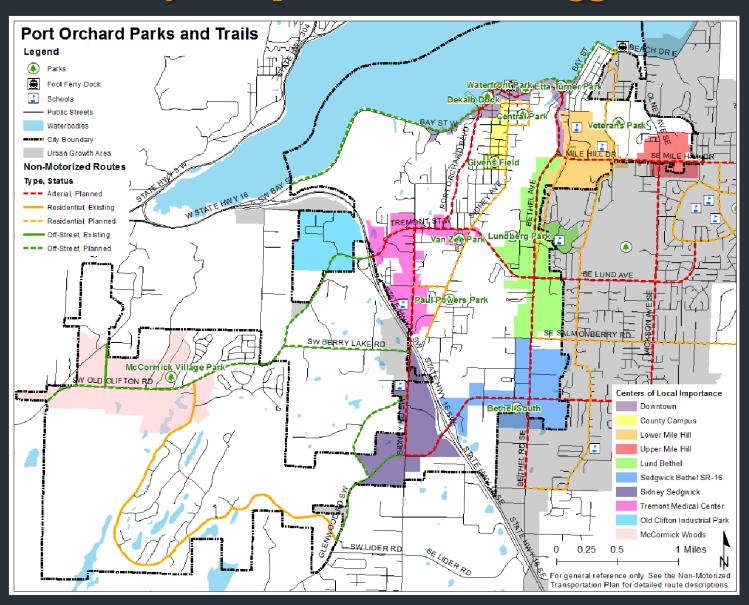
- Develop recommendations w/Planning Commission
- Edit final documents w/Planning Commission
- Publish/distribute final documents on-line
- Submit to RCO



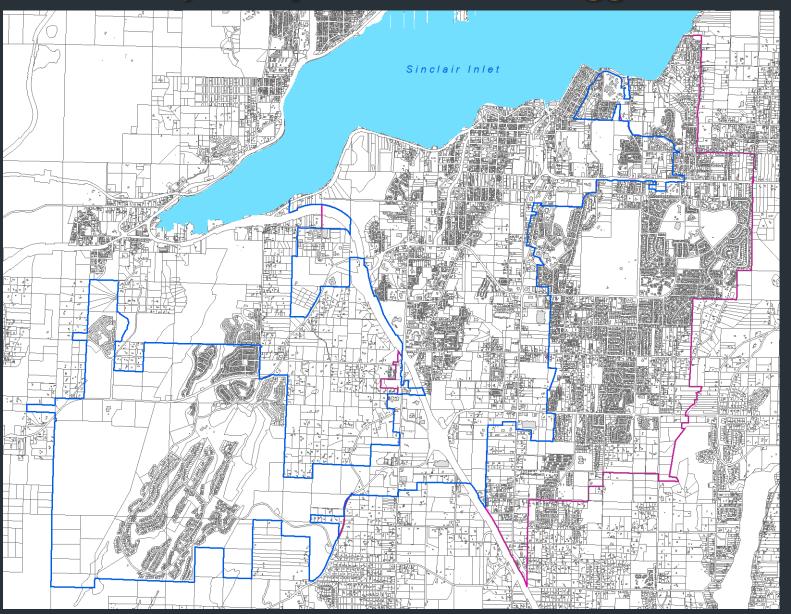


Kennewick Bridge-to-Bridge/River-to-Rail Subarea Plan & Planned Action EIS

What are your questions and suggestions?

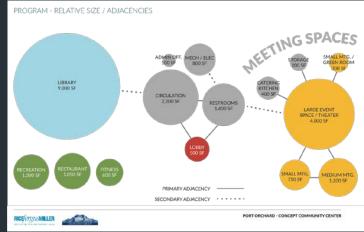


What are your questions and suggestions?



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PROGRAM SUMMARY

PROGRAM	OCCUPANTS	PROPOSED AREA
Library	Lie bry visitors and staff	9,000 SF
Lobby	Open to public	500 SF
Event space / theater	Banquet - 300 people (wire nigher), o adjacent meeting rooms: Convention - 25 booths (nore if open to adjacent niceding rooms) Large mtg. / Theater - 400 people (nore if open to adjacent, meeting rooms)	4,000 SF
Large meeting room	Conference - 35 people Training/ classroom - 50 people	1,200 SF
Medium Moeting Room	Conference - 20 people Training / classroom - 30 people	750 SF
Small meeting / green room	Conference - 10 people Theater cast and crew	300 SF
Admin Office	Facility manager	100 SF
Catering Kitchen	Caloring stail	400 SF
Restrooms	N/A	1,400 SF
Circulation / Support	N/A	3,200 SF
Fitness Room	Exercise equipment for 8-10 users	600 SF
Restaurant + Prep Kitchen	Scaling for 100 guests	1,050 SF
Recreation	Open to public	1,000 SF

PORT ORCHARD - CONCEPT COMMUNITYCENTER



