

# CITY OF PORT ORCHARD Planning Commission

216 Prospect Street, Port Orchard, WA 98366 (360) 874-5533 planning@cityofportorchard.us

#### PLANNING COMMISSION MEETING AGENDA

Tuesday, September 7, 2021 6:00 pm

This meeting will be held remotely via telephone and Zoom webinar pursuant to the Governor's "Stay Home, Stay Healthy Proclamation" No. 20-25, as amended.

Public Zoom Link (Planning Commissioners please use individual webinar links):

https://us02web.zoom.us/j/87444276232

Dial-in (phone audio) only: +1 253 215 8782

Webinar ID: 874 4427 6232

- 1. Call to Order: 6:00 p.m. Pledge of allegiance
- 2. Audience Comments Topics not on Tonight's Agenda Please limit comments to 3 minutes.
- 3. Approval of Minutes from June 2021
- 4. Business Items
  - (a) Public Hearing: POMC Title 20 Amendments for Congregate Living
  - (b) Discussion and Recommendation: POMC Title 20 Amendments for Congregate Living
  - (c) Public Hearing: POMC Title 20 Amendments for Transitory and Affordable Housing
  - (d) Discussion and Recommendation: POMC Title 20 Amendments for
  - (e) Transitory and Affordable Housing
  - (f) Introductory Discussion: Parks Plan Update
- 5. Adjourn



# CITY OF PORT ORCHARD Planning Commission Minutes

216 Prospect Street, Port Orchard, WA 98366 Phone: (360) 874-5533 • Fax: (360) 876-4980

# Planning Commission Meeting Minutes June 1, 2021 Zoom Teleconference

#### **COMMISSIONERS**:

Present: Annette Stewart (Chair), Dave Bernstein, Joe Morrison, Trish Tierney, Mark Trenary

Absent: Stephanie Bailey, Phil King

#### STAFF:

Community Development Director Nick Bond, Long Range Planner Keri Sallee, Planning Intern Josie Rademacher

#### **GUEST:**

Eric Campbell, CEO, Main Street Property Group LLC

- **1. CALL TO ORDER:** Chair Stewart called the meeting to order at 6:02 p.m., and led the Pledge of Allegiance.
- **2. Public Comments:** There were no comments from the public regarding issues not on the agenda.
- **3. APPROVAL OF MINUTES FROM FEBRUARY 2, 2021 AND APRIL 6, 2021:** Commissioner Tierney made a motion to approve the minutes as presented. Commissioner Trenary seconded the motion. The motion passed unanimously.

#### 4. BUSINESS ITEMS:

a. PRESENTATION: McCormick VILLAGE SUBAREA PLAN. Eric Campbell, CEO of Main Street Property Group LLC, gave a Powerpoint presentation on the proposed plan for McCormick Urban Village, which will be part of the McCormick Village Subarea Plan. The Village will be a mixed-use residential and commercial pedestrian-oriented area located adjacent to the west side of McCormick Village Park, and will include a new western connection to the park. The developed area will be approximately 35 acres with woonerfs and alleys that slow traffic and encourage parking off the main streets. Pocket parks and other community gathering spaces will also provide attractive public amenities in both the commercial and residential areas. Commercial buildings will have attractive architectural features that comply with City design standards and encourage an indoor/outdoor concept, such as outdoor dining.

The City has begun work on a subarea plan for this portion of McCormick Woods, to be incorporated into the City's Comprehensive Plan, with an estimated completion date of fall 2021.

b. Introduction: Preliminary McCormick Urban Village Survey Results. Long Range Planner Sallee gave a summary of the results for the online survey that the City recently held for the McCormick Urban Village concepts. The public was asked to identify their most important concerns regarding residential and business building types, housing affordability, natural environment, parks and other amenities, and pedestrian accessibility. Respondents also identified concerns about traffic, the need to conserve trees and wildlife, the potential for school overcrowding, design aesthetics, the size of the development, and concerns about different housing types and varied incomes.

Sallee noted that the survey is just one of the first outreach steps that the City and the developer will take to provide the residents of McCormick Woods and the general public with information about the McCormick Urban Village and the subarea plan as they are being developed. Eric Campbell gave a presentation to the McCormick Woods HOA about the urban village proposal in May, and the City has started an informational email list for the public to be kept up-to-date about progress on the subarea plan and any associated documents and meetings.

	Annette Stewart, Chair	
Nick Bond, Community Development Director		

**5. ADJOURN:** Chair Stewart adjourned the meeting at 6:44 pm.



### CITY OF PORT ORCHARD DEPARTMENT OF COMMUNITY DEVELOPMENT

216 Prospect Street, Port Orchard, WA 98366 Ph.: (360) 874-5533 • FAX: (360) 876-4980

#### **PLANNING COMMISSION STAFF REPORT**

**Agenda Item No:** 4(a) and 4(b)

Meeting Date: September 7, 2021

**Subject:** 

POMC Title 20 Amendments for Congregate Living Use

Prepared by:

Nick Bond, Development

Director

Issue: In April 2021, the proponents of Amici House, a nonprofit organization that is proposing a congregate living facility for young people, purchased the former church site located at 902 DeKalb Street (see attached photos). This location is within the boundaries of the City's Downtown Subarea Plan, which was adopted on June 22, 2021, and the property is zoned R2. Because the congregate living use in residential zones is currently limited to a conditional use in zones R3 through R5, Amici House originally intended to request a rezone of this property to R3, and then to apply for a conditional use permit (CUP).

However, when the Downtown Subarea Plan became effective in June 2021, Amici House would then have been required to also obtain a Comprehensive Plan amendment as well as a rezone, because the changes would amend the land use designations and zoning adopted in the Downtown Subarea Plan, which is part of the City's Comprehensive Plan. This created a problem for Amici House, because the state Growth Management Act limits the City from amending the Comprehensive Plan more frequently than once per year [RCW 36.70A.130(2)(a)], and the City's 2021 Comprehensive Plan amendment docket has already been adopted by the City Council per POMC 20.04.060(5). This means that Amici House could not apply for a Comprehensive Plan amendment/rezone until 2022, and based on past years, the request would not be considered or approved by Council until the second half of 2022. Since Amici House would face extreme hardship in holding the property for so long without knowing whether it can be used for the intended purpose, they have requested that, alternatively, the City's Zoning Code be revised to allow congregate living as a conditional use in the R2 zone (POMC 20.39.040 - Use Table), in addition to the other zones in which it is currently allowed. Additionally, since the code currently addresses where congregate living may be located, but does not actually include a definition for this use, a definition for congregate living will be added (POMC 20.12 - Definitions).

In July 2021, the Land Use Committee considered Amici House's request and expressed their support for allowing congregate living in the R2 zone (which would benefit future projects as well as Amici House). The Committee directed staff to work with the City Attorney to prepare an ordinance with the requested code changes, and move the ordinance forward to the Planning Commission and the full City Council.

Recommendation: The Planning Commission is requested to hold a public hearing and recommend that the City Council approve an ordinance amending POMC 20.12 and POMC 20.39.040 to add a definition of congregate living and allow congregate living as a conditional use in the R2 zone.

<u>Suggested Motion</u>: "I move to recommend that the City Council approve an ordinance amending POMC POMC 20.12 and POMC 20.39.040 to add a definition of congregate living and allow congregate living as a conditional use in the R2 zone, as presented."

#### **Attachments**:

- 1. Ordinance
- 2. POMC 20.12 New Definition for Congregate Living
- 3. Amended POMC 20.39.040 Use Table
- 4. Amici House CUP Narrative
- 5. Photos of 902 DeKalb Street

#### **ORDINANCE NO. \*\*\*-21**

AN ORDINANCE OF THE CITY OF PORT ORCHARD, WASHINGTON, AMENDING CHAPTER 20.12 (DEFINITIONS) AND CHAPTER 20.39 (USE PROVISIONS) OF THE PORT ORCHARD MUNICIPAL CODE; PROVIDING FOR SEVERABILITY AND CORRECTIONS; AND ESTABLISHING AN EFFECTIVE DATE.

WHEREAS, on March 12, 2019, the City Council adopted Title 20 (Unified Land Use and Development Code) of the Port Orchard Municipal Code (POMC), Ord. 011-19, containing the City of Port Orchard's land use, zoning and permitting regulations; and

WHEREAS, the City Council desires to amend POMC Chapter 20.12 (Definitions) and POMC Chapter 20.39 (Use Provisions) in order to allow the Congregate Living Facilities residential use to be allowed as a conditional use in the Residential 2 (R2) zone, in addition to the other zones in which it is currently permitted; and

**WHEREAS,** this Ordinance was submitted to the Department of Commerce for 60-day expedited review on July 21, 2021; and

**WHEREAS**, on July 28, 2021, the City's SEPA official issued a determination of nonsignificance for the proposed amendments, which was published and provided to the public in accordance with POMC 20.160.190 and WAC 197-11-510, and there have been no appeals; and

**WHEREAS**, on August 24, 2021, the City issued a Notice of Public Hearing for the proposed amendments to POMC Chapter 20.12 and Chapter 20.39, which was published and provided to the public in accordance with POMC 20.25.050; and

**WHEREAS,** the Planning Commission conducted a public hearing on the substance of this Ordinance on September 7, 2021, and recommended adoption by the City Council; and

WHEREAS, the City Council, after careful consideration of the recommendation from the Planning Commission, all public comment, and the Ordinance, finds that this Ordinance is consistent with the City's Comprehensive Plan and development regulations, the Growth Management Act, Chapter 36.70A RCW, and that the amendments herein are in the best interests of the residents of the City and further advance the public health, safety and welfare; NOW, THEREFORE,

### THE CITY COUNCIL OF THE CITY OF PORT ORCHARD, WASHINGTON, DOES HEREBY ORDAIN AS FOLLOWS:

**SECTION 1. Recitals.** The recitals set forth in this ordinance are hereby incorporated as if fully set forth herein.

**SECTION 2. POMC 20.12 Definitions – New Definition Added.** The following new definition is added to Port Orchard Municipal Code Section 20.12.010:

"Congregate Living Facilities" means a building or part thereof that contains sleeping units where nontransient residents share bathroom or kitchen facilities, or both. "Nontransient" with respect to congregate living facility use means occupancy of a sleeping unit for not less than 30 days at a time. Congregate living facilities shall be located in a countywide center as designated in the City's Comprehensive Plan, shall be located within a 1/4 mile radius of a transit route, shall have 24-hour resident management with responsibility for the operations and maintenance of the facility, and shall not provide medical care or social welfare services onsite.

<u>SECTION 3</u>. **POMC 20.39 Use Provisions – Amended.** The Congregate Living Facilities residential use in POMC 20.39.040 (Use Table) is hereby amended to read as follows:

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	сми	DMU	GMU	врми	cc	СН	IF	LI	ні	CI	PR	Defini tion /Standa rds
Congregate living facilities		С	С	С	С			-	С			Р	С			-					

**SECTION 4**. **Conflict.** In the event of a conflict between this Ordinance, and any Ordinance or regulation of the City, the provisions of this Ordinance shall control, except that the provisions of the City's critical areas code, shoreline master program or any International Building Code shall supersede.

**SECTION 5.** Corrections. Upon the approval of the city attorney, the city clerk and/or code publisher is authorized to make any necessary technical corrections to this ordinance, including but not limited to the correction of scrivener's/clerical errors, references, ordinance numbering, section/subsection numbers, and any reference thereto.

**SECTION 6. Severability.** If any section, subsection, paragraph, sentence, clause, or phrase of this ordinance is declared unconstitutional or invalid for any reason, such decision shall not affect the validity of the remaining parts of this ordinance.

**SECTION 7. Effective Date.** This ordinance shall be published in the official newspaper of the city and shall take full force and effect five (5) days after the date of publication. A

summary of this ordinance in the form of the ordinance title may be published in lieu of publishing the ordinance in its entirety.

PASSED by the City Council of the City of Port Orchard, APPROVED by the Mayor and attested by the City Clerk in authentication of such passage this 28<sup>th</sup> day of September, 2021.

	Robert Putaansuu, Mayor
ATTEST:	
Brandy Rinearson, MMC, City Clerk	
APPROVED AS TO FORM:	Sponsored by:
Charlotte A. Archer, City Attorney	Scott Diener, Council Member
PUBLISHED:	
FFFCTIVE DATE:	

#### **POMC 20.12**

### **Congregate Living Facilities Proposed New Definition:**

Congregate Living Facilities: A building or part thereof that contains sleeping units where nontransient residents share bathroom or kitchen facilities, or both. "Nontransient" with respect to congregate living facility use means occupancy of a sleeping unit for not less than 30 days at a time. Congregate living facilities shall be located in a countywide center as designated in the City's Comprehensive Plan, shall be located within a 1/4 mile radius of a transit route, shall have 24-hour resident management with responsibility for the operations and maintenance of the facility, and shall not provide medical care or social welfare services onsite.

### POMC 20.39.040 (Use Table)- Residential Uses Section

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	СМИ	DMU	GMU	BPMU	CC	СН	IF	LI	HI	CI	PR	PF	Definition/Standards
Residential Uses																						
All household living, as listed below:																						
Single-family detached (including new manufactured homes)	Р	Р	Р			Р	Р		Р				Р					-	-			<u>20.39.600</u> – 615
Designated manufactured home, manufactured or mobile home (except for new designated manufactured homes)			Р															-				<u>20.39.600</u> – 615
New designated manufactured home	Р	Р	Р			Р	Р	Р	Р				Р					-	-			
Two-family		Р	Р			Р		Р	Р				Р					-	-			<u>20.39.600</u> – 615
Single-family attached (2 units)		Р	Р			Р		Р	Р				Р					-	-			<u>20.39.600</u> – 615
Single-family attached (3 or 4 units)		Р	Р	Р	Р	Р		Р	Р	Р	Р	Р	Р	Р		Р		-	-			<u>20.39.600</u> – 615
Single-family attached (5 or 6 units)			Р	Р	Р	Р		Р	Р	Р	Р	Р	Р	Р		Р						<u>20.39.600</u> – 615
Multifamily (3 or 4 units)			Р	Р	Р			Р	Р	Р	Р	Р	Р	Р		Р		-	-			<u>20.39.600</u> – 615
Multifamily (5 or more units)			Р	Р	Р			Р	Р	Р	Р	Р	Р	Р		Р			1 1			<u>20.39.600</u> – 615
Manufactured or mobile home park																						<u>20.39.600</u> – 615
Boarding house				С	С				С			Р	С					-				
Congregate living facilities			<u>C</u>	С	С				С			Р	С						- -			

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	сми	DMU	GMU	врми	CC	СН	IF	LI	HI	CIF	PR	PF	Definition/Standards
Lodging house			С	С	С			-	С			Р	С	-		-					-	
Group home (up to 8 residents), except as follows:	Р	Р	Р	Р	Р	Р	Р	Р	Р				Р					-	- ·			<u>20.39.600</u> – 615
Adult family home	Р	Р	Р			Р	Р	Р	Р				Р					-	- ·			
All group living (9 or more residents)				С	С			Р	С	Р	С		Р	Р				-	- ·			20.39.610
Social services facilities													Р	Р	Р	Р	Р	-	- ·			20.39.615
Secured high risk social services facilities														С	С	С	С	-	- ·			

### Amici House Conditional Use Permit Request Narrative Statement Addressing Each Criteria in POMC 20.50.050(1)(a-f)

\*\*\* City Staff Note: Amici House prepared the information below for their original CUP submittal, before they decided to request a code amendment, and it is provided to the Planning Commission as useful background information on the nature of their proposal.\*\*

#### 20.50.050 Criteria for approval.

- (1) Hearing Examiner Findings. The hearing examiner shall not grant a conditional use permit unless the hearing examiner finds that the request meets all of the following criteria and the hearing examiner makes written findings to that effect:
  - (a) That the conditional use is consistent with the objectives of the zoning code and the purpose of the zoning district in which the subject site/property is located;

#### Port Orchard Municpal Code Sections Residential 2 (R2) and Residential 3 (R3)

#### 20.34.020 Residential 2 (R2).

(1) Intent. The R2 district is primarily intended to accommodate detached house, duplex, and townhouse development with a minimum lot size that varies based on building type. The R2 district is intended to implement the residential medium density comprehensive plan designation. Additional building types that are allowed include backyard cottage (detached accessory dwelling unit), cottage court, duplex and attached house. Uses that would substantially interfere with the residential nature of the district are not allowed.

#### 20.34.030 Residential 3 (R3).

(1) Intent. The R3 district is intended to accommodate a variety of residential options limited to three stories in height. The R3 zone should be applied in areas designated as residential medium density in the Port Orchard comprehensive plan. Uses that would substantially interfere with the residential nature of the district are not allowed.

The property is located in a residential zone, R2, within 2 blocks of the downtown core, and adjacent to the following zones:

1.5 Blocks North: Downtown Mixed Use (DMU)

2 Blocks West: Business Professional Mixed Use (BPMU)

2 Blocks West: Civic and Institutional (CI)

O Blocks East: Parks and Recreation (adjacent to Clayton Park) (PR)

2 Blocks North: Parks and Recreation (2 blocks downtown waterfront park) (PR)

This building is an attractive 3-story historic Port Orchard building that has been used for commercial purposes within the R2 zone. This building is not built to be a detached house, duplex, townhouse, backyard cottage, cottage court, or attached house. There is not a R2 use for this building within the code. Therefore, a change of zoning is required for use. There are significant benefits to the surrounding neighborhood and downtown core for this building to be occupied and not sitting vacant. The proposed Amici House vision utilizes the current building well, within a consistent zone intent, and with a positive residential use for the neighborhood, Clayton Park, and downtown. We will show below that it is no longer feasible to be used as a church building and that it is set up well for a 3-story R3 building consistent with the R2 intent and R2 stated purpose of medium density on a minimum sized lot, for a residential purpose.

#### Current 3-Story Building:

The building located at 902 Dekalb Street has 3 full stories.

#### Floor 1 (2 primary areas):

- 1. Common area: Entrance, large kitchen, adjacent pantry, 2 bathrooms common area bathrooms, a fireplace, large common room and dining space, and a large storage space.
- Private area: Adjacent to the common area, but separated by a thick cement wall, the mechanical room and hall, is a row of large rooms with large windows, 2 bathrooms, and storage.

#### Floor 2 (2 primary areas):

- 1. Common area: ADA entrance and foyer, stair entrance and foyer, and large sanctuary. The sanctuary room is surrounded by windows.
- 2. Private area: Adjacent to the common area, by separated by a wall and hallway is a row of large rooms with great windows and beautiful views, 2 bathrooms, and a craft storage room with a counter and sink.

#### Floor 3 (2 primary areas):

- 1. Balcony area: This area has a balcony surrounding the sanctuary in a U shape with windows around the full area. This area is closed off by a door and includes a large corner room with 3 large windows, a medium room with 2 large windows, and 2 small rooms.
- Private area: Adjacent to the balcony area, separated by a door and adjacent hallway is a row of large rooms with great windows and beautiful views, 2 bathrooms, and storage.

#### Historic Use, Recent Use and Future Use Feasibility:

The 902 Dekalb Building has historically been a residence, convenience store, school house, and over the most recent decades, a church. The church has great bones, but significant deferred maintenance (mold, rats, water leakage, failed windows, etc.). The findings of half a decade working to sell this building to a church, as a church are as follows:

- 1. Churches want more onsite parking.
- 2. The sanctuary is too small to accommodate enough donating members in a congregation to support the maintenance of an older building, pastoral and support staff salaries, and ministry.

As such the building has been vacant from church use for well over a year, and has had limited church rental use for the past few years. The previous owner tried for years to sell the building to another church, but the answer has become clear that this building will no longer be a church. For much of the last year, the church rented kitchen and dining room on the first floor of the building to a homeless outreach.

#### Residential 2 vs. Residential 3

The property is zoned R2 and is most closely defined in the R2 zoning descriptions as a detached house, however, this building is clearly built in size and layout for a commercial use. The proposed Amici House use is consistent with the residential purpose of the zoning district while utilizing the current building. Because of the building size, layout and amenities, there is no use within the current R2 zone that matches this building.

As described above, this building is 3 stories and more than 10,000 square feet. The layout is stacked vertically, rather than horizontally, which does not allow for a duplex use under the code.

The property is located in the urban core of downtown Port Orchard. It is just two blocks up the hill from the central downtown intersection of Bay Street and Sidney. The Amici House vision is consistent with the "Connections" focused residential zoning adjacent to the downtown core as described in the Port Orchard Comprehensive Plan (as described in detail below in response to POMC 20.50.050(1)(c)).

### <u>Congregate Living Facility (Conditional Use Permit Requirement) vs. Apartment Designation (Rezone to R3 Only)</u>

The current building is attractive from the outside and fits on the property almost lot line to lot line. This building is a historic piece of this neighborhood with a storyline in Port Orchard that begins in the early 1900's. The building was originally a single family residence and has been transformed over the years into a convenience store, school, and church. With these transformations, a wonderful, charming historic building has been formed. The inside is not set up for a traditional house or apartment complex. There is a large well laid out kitchen, multiple central bathrooms on each floor, large community and amenity spaces on each floor, and rooms surrounding these large community spaces. The building is ADA accessible with multiple

exits on each side for fire. The layout is perfect for community living, but does not easily break out as apartment units. The congregate living facility use is a creative way to use this building, consistent with the residential nature of the neighborhood, while attractive successful young adults to Port Orchard, adding to the vibrancy of the neighborhood, filling local businesses and schools, and otherwise increasing the attractiveness of downtown Port Orchard.

The Amici House vision is to create a community of young adults here in Port Orchard that are finishing their education and beginning their careers. This building is well situated to provide affordable housing in a community living environment where young adults can thrive. These 18 – 26 year olds will be immersed in an intentional community with mentorship, structure, activities, and educational support, while completing their degrees, apprenticeships, and the like. They will be community focused neighborhood residents who will volunteer their time to make Port Orchard a more attractive community. This project provides a, neighborhood positive, residential use for the current building.

This vision fits well into the R2 intent of the neighborhood, but because of the size and layout of the building, requires a rezone to R3 to be consistent with the POMC. The project falls under the R3 apartment designation, but because it would not be a traditional apartment building structure, requires a Congregate Living Facility designation. The POMC does not clearly define Congregate Living Facilities, so the use requires deferment to the International Building Code (IBC) definition combined with a Conditional Use Permit to conform to the POMC.

(b) Granting the conditional use will not have a substantively greater adverse effect on the health, safety or welfare of persons living or working in the area and will not be substantively more injurious, economically or otherwise, to property or improvements in the surrounding area than would any use generally permitted in the zone. Among matters to be considered are traffic flow and control, access to and circulation within the property, off-street parking and loading, refuse and service area, utilities, screening and buffering, signs, yards and other open spaces, height, bulk, and location of structures, location of proposed open space uses, hours and manner of operation, and noise, lights, dust, odor, fumes, and vibration;

#### Effect on Health, Safety and Welfare of Neighbors (including Property Values)

The proposed Amici House use will benefit the health, safety and welfare of those who live and work in the neighborhood. When we purchased this property April 30, 2021, it was a large empty building with significant deferred maintenance. A large empty building next to a park, in a residential neighborhood, adjacent to an urban downtown, breeds problems that decrease the health and safety standards of the neighborhood, and therefore reduces the value of the surrounding homes.

As described above, the use of this building as a vibrant church has passed. Over the last year, the church that owned the building, rented the kitchen and dining area of the building to a

homeless outreach. This use attracted homeless encampments to the property and neighboring park. We have heard significant complaints from the neighbors surrounding this building about the homeless people sleeping in cars on the property and camping on the handicapped ramp and behind the building. This most recent use has brought drug needles, human waste and other unsafe eventualities to the property.

Because the church use declined, the building also has significant deferred maintenance. We have cleaned out significant evidence of rats and other pests. Deferred maintenance has led to mold. Rats and mold are clearly a health hazards for neighbors.

In contrast, the proposed Amici House will be a strong asset to this neighborhood. It will be clean, well cared for, and provide an attractive group of vibrant caring residents who are finalizing their education and starting careers in the local community. They will be civic minded young adults who work hard, volunteer in the community, and will be wonderful neighbors.

#### Traffic

The city's traffic engineer is completing a full traffic study. Michael Read, principal of TENW (Traffic Engineers Northwest), noted that even without discounts for removal of existing Church use, applying a Student Housing Category from 10th Edition, ITE Trip Generation Manual, would result in 11 new PM peak hour trips (see attached email and graphic with notes). This level of traffic use will not adversely affect residential neighbors or those that work in the area.

#### Access to and Circulation within the Property

There are two primary access points to the property. One on the corner of Harrison and Dekalb and a second directly off Dekalb adjacent to Clayton Park. Both access points are entered off the Dekalb side walk along the north side of the building. This proposed use does not change the entrance points or negatively impact the access to or circulation around the property.

#### **Parking**

We have included a parking study and memo. Fortunately, the block on which this site is positioned has ample underutilized offsite parking. The existing building at 902 Dekalb Street was originally built in the early 1900's. The building extends nearly lot line to lot line on all 4 borders. There are 5 straight-in parking spaces on the west side of the building along Harrison Street. There is no other feasible onsite space available for additional parking. However, there is an abundance of parking around the immediate block. There are 10 available straight-in parking spaces directly across the street from the building entrance on Harrison Street, and 100 additional parallel parking spaces on Harrison, Dekalb, Seattle, and Dwight streets surrounding

the immediate block on which the site sits, totaling 115 onsite or available public parking spaces on the immediate block.

The on-street parking is significantly underutilized on this block, even during peak hours. The utilization ranges from 7% to 24% during all hours. At 7% usage 102 parking spaces are available on the block and at 24% there are 84 unused spaces. There are 12 straight-in parking spaces directly across the street on Harrison that are separated from the adjacent residence by a retaining wall and high fence. Two of these spaces are used regularly by the adjacent property, so 10 straight-in spaces are available to the public. We have attached a parking study, map and memo for additional context.

#### Refuse and Service Area

The garbage cans will be stored under the handicapped ramp on the northeast corner of the building along Dekalb Street. There is plenty of height and space for garbage and recycle bins behind a nice quality, attractive wooden door. The bins will not be visible from the street and will be easily accessible to residents. The building manager will move the bins to the curb for pick up and then return them to the storage area. We have attached a picture of the space in its current state for your reference. During renovation, the handicapped ramp will be rebuilt for safety purposes and the refuse area will be cleaned up and renovated as well through that project.

#### Utilities

This use should not affect any surrounding property owners from a utilities stand point. The infrastructure built into the property for historic uses is similar in magnitude to this proposed use, although the Amici House use will be spread out through out the week rather than concentrated to large weekly events.

#### Screening and Buffering

The increased density allowed in R3 is physically buffered by natural separations from the surrounding single family residences (20.42.030(2)(e), (f), and (g)). The property is located on a corner, directly adjacent to Clayton Park, a 1.4 acre open field and playground with picnic facilities. The property only shares a boundary line on one side with a residence and is buffered from that property by a steep slope, retaining wall, and tall, thick foliage. The adjacent house is set back from this property and not visible from the site. Across Harrison street the city has straight-in parking, setting the neighboring properties back from the road more than 20 feet. A retaining wall topped by a tall fence bordering the straight-in parking blocks any visibility to residential homes to the west. The topography to the north slopes steeply downhill across Dekalb Street, providing privacy from the building to the neighbors across Dekalb Street. Dekalb Street is also a wide street with sidewalks and parallel parking on both sides.

#### <u>Signs</u>

We are not proposing any additional signage with this use. There is currently a reader board sign next to the entrance on the corner of Dekalb and Harrison. This sign is adequate for the Amici House use.

### <u>Yards and Open Spaces, Height, Bulk, Location of Structures, Location of Proposed Open Space Uses</u>

This use does not propose any changes to the exterior of the building.

#### Hours and Manner of Operation, Noise, Lights

Being a resident of Amici House is a life style decision with a strict application process and commitment to house rules. Residents are choosing to be a part of a community and live by the rules of the house. If the rules are broken, the lease is broken. A couple of the key house rules related to this section are as follows:

- 1. Amici House is a dry house. There will be no alcohol, tobacco, marijuana, or any other recreational drug or substance used on the property or in the house. Residents also commit to not use any of these substances at Clayton Park or in the surrounding blocks.
- 2. Amici House residents will abide by the noise regulations set forth by Port Orchard as follows:

#### 9.24.050 Public disturbance noises – Nuisances.

- (1) It is unlawful for any person to cause, or for any person in possession of property to allow to originate from that property, sound that is a public disturbance noise. The following sounds are determined to be public disturbance noises and constitutes a nuisance to the public:
  - (a) The frequent, repetitive or continuous sounding of a horn or siren attached to a motor vehicle, except as provided in subsections (2) and (3) of this section; or
  - (b) The creation of frequent, repetitive or continuous sounds in connection with the starting, operation, repair, rebuilding or testing of any motor vehicle, motorcycle, off-highway vehicle, or internal combustion engine within a residential district so as to unreasonably disturb or interfere with the peace, comfort and repose of owners or possessors of real property; or
  - (c) The operation of any mechanically powered saw, drill, grinder, blower, fan, garden tool, or similar device, except as provided in subsection (3) of this section; or
  - (d) The starting, operation or testing of construction equipment, such as but not limited to backhoes, excavators, chain saws, and bulldozers, except as provided in subsection (3) of this section; or

- (e) Yelling, shouting, hooting, whistling or singing on or near the public streets, particularly between the hours of 11:00 p.m. and 7:00 a.m. or at any time and place so as to unreasonably disturb or interfere with the peace, comfort and repose of owners or possessors of real property; or
- (f) Frequent, repetitive or continuous noise made by any animal which unreasonably disturbs or interferes with peace, comfort and repose of property owners or possessors, except that such noise shall be exempt when originating from lawfully operated animal shelters, kennels, pet shops, veterinary clinics, and police service dogs; or
- (g) The creation of frequent, repetitive, or continuous sounds which emanate from any building, structure, apartment or condominium which unreasonably disturbs or interferes with the peace, comfort and repose of owners or possessors of real property, such as sounds from musical instruments, audio sound systems, band sessions or social gatherings, particularly after the hours of 11:00 p.m. and before 7:00 a.m. or at any time and place so as to unreasonably disturb or interfere with the peace, comfort and repose of owners or possessors of real property; unless so authorized by a special permit issued by the city of Port Orchard; or
- (h) Sound from motor vehicle audio sound systems, such as tape players, radios and compact disc players, operated at a volume as to be audible greater than 50 feet from the vehicle itself; or
- (i) Sound from portable audio equipment, such as tape players, radios and compact disc players, operated at a volume as to be audible greater than 50 feet from the source.

As the laws of Port Orchard evolve, the Amici House leases will incorporate applicable changes. The substance and noise rules will be incorporated into the lease agreements for each resident. Young adults will live in community, sharing responsibility for chores and keeping each other accountable to the house rules. Each floor/suite will have a floor/suite leader, voted in by the floor residents, to provide accountability. A live-in house manager and the ownership team will meet with the floor/suite leaders weekly to teach and direct the leadership team, and to provide oversight and accountability. Each young adult will participate weekly in a small group mentorship program. The mentors will be members of the Port Orchard community who are committed to investing in young adults.

Amici House is not proposing to change the exterior lighting to of the building.

#### Dust, Odor, Fumes, and Vibration;

The residential Congregate Living Facility use will not emit dust, odor, fumes, or vibrations

### (c) The proposal is in accordance with the goals, policies, and objectives of the comprehensive plan;

Revitalizing this building by developing a congregate living community for young adults directly fulfills 7 of the 13 Primary Connection Points in the Port Orchard Comprehensive Plan:

#### 1. Connect individual neighborhoods to the greater city.

Young adults are connectors as a demographic. We are specifically seeking young adults who are working toward local careers and who desire to create lives in Port Orchard. Our application process is seeking young adults who want to be a part of a larger community and have a track record of volunteer service or have a desire to start down that road. Our mentorship program will lead these young adults in becoming involved, productive, caring citizens. This group of young adults will be an asset in connecting this residential neighborhood to Port Orchard.

#### 2. Connect people to the waterfront.

The waterfront will feel most safe, attractive, and vibrant when the spaces are well utilized. Amici House is within walking distance to waterfront walking paths, beaches, shops, restaurants, entertainment, and amenities. Residents will activate the downtown waterfront with walks, jogs, and bike rides. They will buy coffee and a pastry and sit on the benches to enjoy the scenery. Amici House residents will connect people to the waterfront consistently year round.

#### 3. Connect people to downtown.

Port Orchard's downtown is full of shops, eateries, and services. Residents of Amici House will shop at the farmers market and local retail shops, attend music concerts in the park, enjoy the restaurants and bars, and liven up downtown Port Orchard. As downtown becomes more vibrant, more people will come. Amici House will provide a strong core of active community members within walking distance through a demographic that is seeking community.

#### 4. Connect downtown and the waterfront.

Port Orchard's downtown shops, cafes, library and services lay adjacent to its beautiful waterfront amenity. The owners of Amici House, currently meet young adults 2-3 days a week in downtown Port Orchard to buy coffee, chocolate or snack and walk the waterfront. Many of these young adult friends will be the first residents of Amici House. They have kayaks and bikes, and love the outdoors. Port Orchard is wonderfully situated for pedestrian life and the location of downtown on the waterfront creates a delightful ambiance. Local community members who use these spaces consistently throughout all seasons of the year will provide an attractive model for those who visit periodically of how these spaces naturally connect. Amici

House residents are pedestrian oriented citizens seeking community spaces to connect and their natural activity will enhance the connection between downtown and the waterfront.

 Connect people via land use choices that encourage meaningful interactions (i.e. housing within walking distance to shops and restaurants that allows people to encounter and interact with each other on the street).

Amici House is located just 2 blocks from downtown shops, restaurants, and services. Of our first 8 target residents, one works at Josephine's and will walk to work, another works at the shipyard and will walk to the foot ferry, a third and fourth are youth group leaders at Newlife church, located downtown in the Westbay Center, and meet teens regularly downtown to shop and walk, and a fifth works in downtown Seattle and will walk on the foot ferry to Bremerton, and then to Seattle. In the evenings we expect Amici House residents to walk downtown and enjoy Port Orchard living.

6. Connect the history of the city through built environment.

This building has a wonderful history in Port Orchard. The Amici House renovation will keep the character of the building as purchased intact, while upgrading the building to a high quality living environment. Creating a new a vibrant community within a historic Port Orchard building will connect the rich history of Port Orchard through the built environment. 902 Dekalb Street has evolved and grown as Port Orchard has evolved and grown over the last 125 years. This building was originally built as a single-family residence in the early 1900's. As time progressed and needs changed, it was added on to and remodeled. We are still learning the history of the building, but know that in addition to a single family home, it has housed a school, convenience store, and a number of church communities over the last 100+ years. Amici House is a creative way to utilize this historic Port Orchard building in a way that honors the past and enhances the vision for Port Orchard's future.

7. Connect Parks and Housing to Other Parks.

The location of Amici House, adjacent to Clayton Park, 2 blocks from the waterfront walking areas, and within a mile of the waterfront park, creates a housing environment that connects people to parks. Amici House residents will utilize park spaces for recreation and community building. The house layout will be designed toward community life, connecting the housing model to local parks, community spaces and activities.

Amici House also has some indirect benefits for 2 additional Primary Connections.

1. Connect separate areas of the city with a variety of transportation options.

When transit is full and utilized citizens are more likely to vote to fund transit growth. Amici House residents are situated to use public transit for affordability, convenience, and environmental awareness.

#### 2. Connect citizens and government

Amici House is located near city hall, the courts and county government offices. Through the mentorship program, residents are encouraged to be active, helpful, caring citizens who volunteer their time to benefit the Port Orchard community. There will likely be connection opportunities through this aligned vision.

#### (d) The proposal complies with all requirements of this title;

The Amici House use is residential in nature and complies with the requirements of this title as well as the intent of the urban neighborhood setting.

(e) The conditional use will be supported by adequate public facilities or services and will not adversely affect public services to the surrounding area, or conditions can be established to mitigate adverse impacts on such facilities; and

The use of the 902 Dekalb St building as a Congregate Living Facility is adequately supported by public facilities and services without adversely affecting public facilities and services to the surrounding area. This is not a new development or expansion. It is a change of use that will utilize a similar level of facilities and services as the church use when it was vibrant, but in a more spread out pattern. The infrastructure that has been built over time through the uses of a convenience store, school house, and 150 member church will be adequate for a maximum of 40 residents.

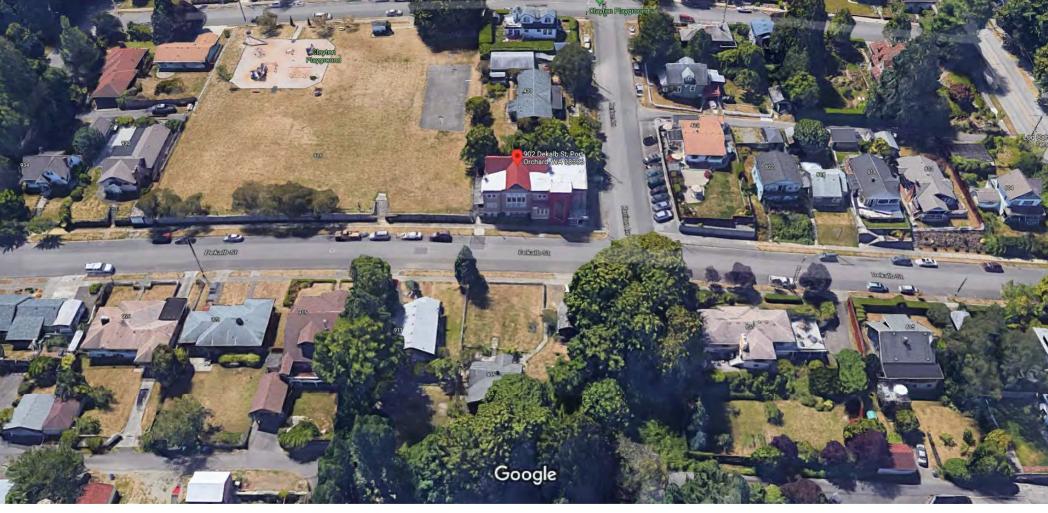
### (f) Existing conditions of approval required as part of a prior land division or permit shall be met.

There are no previous land divisions or permit overlays on this property.



Image capture: Sep 2018 © 2021 Google





Imagery ©2021 Google, Imagery ©2021 Maxar Technologies, U.S. Geological Survey, Map data ©2021 20 ft



### CITY OF PORT ORCHARD DEPARTMENT OF COMMUNITY DEVELOPMENT

216 Prospect Street, Port Orchard, WA 98366 Ph.: (360) 874-5533 • FAX: (360) 876-4980

#### PLANNING COMMISSION STAFF REPORT

**Agenda Item No:** 4(c) and 4(d)

Meeting Date: September 7, 2021

POMC Title 20 Amendments

Nick Bond, Development

Subject: for Legislative Housing Prepared by: Director

Requirements

Issue: Recently, City staff became aware of actions taken by the State Legislature in 2019 and 2021 that have been incorporated into state law, which affect the City's ability to regulate the definitions and location of certain types of shelters, transitory housing and supportive housing. The City Attorney has addressed all of these requirements in one ordinance that amends POMC Chapter 20.12 (Definitions) and Chapter 20.39.040 (Use Table).

RCW 35A.21.430, which was adopted in 2019, states that cities shall not prohibit permanent supportive housing in areas where multifamily housing is permitted. The 2021 Legislature amended RCW 35A.21.430 to add that cities shall not prohibit transitional housing or permanent supportive housing in any zones in which residential dwelling units or hotels are allowed. Additionally, this amendment provides that cities shall not prohibit indoor emergency shelters and indoor emergency housing in any zones in which hotels are allowed, except in such cities that have adopted an ordinance authorizing indoor emergency shelters and indoor emergency housing in a majority of zones within a one-mile proximity to transit (for Port Orchard, the entire city except for the McCormick Woods area is within one mile of a Kitsap Transit route see Attachment 4 map). Definitions for all of these shelter and housing types are already in state law, and the definitions proposed for POMC 20.12 have been taken from these sources (see Attachment 2).

The Land Use Committee considered these RCW 35A.21.430 requirements at its July 2021 meeting, and requested that staff work with the City Attorney to prepare an ordinance that would amend POMC Chapter 20.12 (Definitions) and Chapter 20.39.040 (Use Table) to bring City code into compliance with state law. The Committee has proposed the following changes to the Use Table (see Attachment 3):

- Allow Indoor Emergency Housing and Indoor Emergency Shelter as conditional uses in the Neighborhood Mixed Use, Commercial Mixed Use, Downtown Mixed Use, Commercial Corridor, and Commercial Heavy zones. (These are the zones in which the City currently allows hotels.)
- Designate Permanent Supportive Housing as a permitted use in all of the City's residential, mixeduse and commercial zones. (These are the zones in which the City currently allows residential dwelling units and hotels.)
- Designate Transitional Housing as a conditionally permitted use in all of the City's residential and mixed-use zones, and as a permitted use in the commercial zones. (These are the zones in which the City currently allows residential dwelling units and hotels.)

RCW 35A.21.430 provides that "reasonable occupancy, spacing, and intensity of use requirements may be imposed by ordinance on permanent supportive housing, transitional housing, indoor emergency housing, and indoor emergency shelters to protect public health and safety." Although the Land Use committee could have recommended additional code revisions regarding such requirements, it chose not to do so at this time; the Planning Commission and/or the full City Council may wish to consider such options now or in the future.

<u>Recommendation:</u> The Planning Commission is requested to hold a public hearing and recommend that the City Council approve an ordinance that amends POMC 20.12 to add definitions of indoor emergency housing, indoor emergency shelter, permanent supportive housing and transitional housing, and that amends POMC 20.39 to allow these uses as presented in the revised Use Table, in accordance with the requirements of RCW 35A.21.430.

<u>Suggested Motion</u>: "I move to recommend that the City Council approve an ordinance that amends POMC 20.12 to add definitions of indoor emergency housing, indoor emergency shelter, permanent supportive housing and transitional housing, and that amends POMC 20.39 to allow these uses as presented in the revised Use Table, in accordance with the requirements of RCW 35A.21.430."

#### Attachments:

- 1. Ordinance
- 2. POMC 20.12 Proposed New Definitions
- 3. Amended POMC 20.39.040 Use Table
- 4. Kitsap Transit One-Mile Buffer Map
- 5. RCW 35A.21.430 (as amended 2021)

#### **ORDINANCE NO. \*\*\*-21**

AN ORDINANCE OF THE CITY OF PORT ORCHARD, WASHINGTON, AMENDING CHAPTER 20.12 (DEFINITIONS) AND CHAPTER 20.39 (USE PROVISIONS) OF THE PORT ORCHARD MUNICIPAL CODE REGARDING EMERGENCY HOUSING AND SHELTERS, PERMANENT SUPPORTIVE HOUSING AND TRANSITIONAL HOUSING; PROVIDING FOR SEVERABILITY AND CORRECTIONS; AND ESTABLISHING AN EFFECTIVE DATE.

WHEREAS, on March 12, 2019, the City Council adopted Title 20 (Unified Land Use and Development Code) of the Port Orchard Municipal Code (POMC), Ord. 011-19, containing the City of Port Orchard's land use, zoning, and permitting regulations; and

**WHEREAS,** RCW 35A.21 states that a code city may not prohibit transitional housing or permanent supportive housing in any zones in which residential dwelling units or hotels are allowed; and

WHEREAS, in the 2021 legislative session, the Legislature passed Engrossed Second Substitute House Bill (ESSHB) 1220 which amended portion of the Growth Management Act (Ch. 36.70A RCW) and Chapter 35A.21 RCW; and

WHEREAS, ESSHB 1220 made changes to RCW 35A.21 which took effect on September 30, 2021, mandating that code cities shall not prohibit indoor emergency shelters and indoor emergency housing in any zones in which hotels are allowed, except in such cities that have adopted an ordinance authorizing indoor emergency shelters and indoor emergency housing in a majority of zones within a one-mile proximity to transit; and

WHEREAS, in order to comply with ESSHB 1220, the City Council desires to amend POMC Chapter 20.12 (Definitions) and POMC Chapter 20.39 (Use Provisions) in order to add definitions for Emergency Housing, Emergency Shelter, Permanent Supportive Housing, and Transitional Housing to the City's unified land use and development code, and establish the zones in which such uses are permitted or conditionally permitted, in accordance with the requirements of RCW 35A.21; and

**WHEREAS**, the proposed amendments to POMC Chapter 20.12 and Chapter 20.39 were reviewed by the City Council's Land Use Committee on July 1, 2021; and

WHEREAS, this Ordinance was submitted to the Department of Commerce for 60-day

expedited review on July 22, 2021; and

**WHEREAS**, on July 28, 2021, the City's SEPA official issued a determination of nonsignificance for the proposed amendments, which was published and provided to the public in accordance with POMC 20.160.190 and WAC 197-11-510, and there have been no appeals; and

WHEREAS, on August 24, 2021, the City issued a Notice of Public Hearing for the proposed amendments to POMC Chapter 20.12 and Chapter 20.39, which was published and provided to the public in accordance with POMC 20.25.050; and

**WHEREAS,** the Planning Commission conducted a public hearing on the substance of this Ordinance on September 7, 2021, and recommended its adoption by the City Council; and

WHEREAS, the City Council, after careful consideration of the recommendation from the Planning Commission, all public comment, and the Ordinance, finds that this Ordinance is consistent with the City's Comprehensive Plan and development regulations, the Growth Management Act, Chapter 36.70A RCW, and that the amendments herein are in the best interests of the residents of the City and further advance the public health, safety and welfare; NOW, THEREFORE,

THE CITY COUNCIL OF THE CITY OF PORT ORCHARD, WASHINGTON, DOES HEREBY ORDAIN AS FOLLOWS:

**SECTION 1.** Recitals. The recitals set forth in this ordinance are hereby incorporated as if fully set forth herein.

<u>SECTION 2.</u> POMC 20.12 Definitions – New Definitions Added. The following new definitions are added to Port Orchard Municipal Code Section 20.12.010:

"Indoor Emergency Housing" means temporary indoor accommodations for individuals or families who are homeless or at imminent risk of becoming homeless that is intended to address the basic health, food, clothing, and personal hygiene needs of individuals or families. Indoor emergency housing may or may not require occupants to enter into a lease or occupancy agreement.

"Indoor Emergency Shelter" means a facility that provides a temporary indoor shelter for individuals or families who are currently homeless. An indoor emergency shelter may not require occupants to enter into a lease or an occupancy agreement. Indoor emergency shelter facilities may include day and warming centers that do not provide overnight accommodations.

"Permanent Supportive Housing" means subsidized, leased housing with no limit on length of stay that prioritizes people who need comprehensive support services to retain tenancy and utilizes admissions practices designed to use lower barriers to entry than would be typical for other subsidized or unsubsidized rental housing, especially related to rental history, criminal history, and

personal behaviors. Permanent supportive housing is paired with on-site or 24 off-site voluntary services designed to support a person living with a complex and disabling behavioral health or physical health condition who was experiencing homelessness or was at imminent risk of homelessness prior to moving into housing to retain their housing and be a successful tenant in a housing arrangement, improve the resident's health status, and connect the resident of the housing with community-based health care, treatment, or employment services. Permanent supportive housing is subject to all of the rights and responsibilities defined in chapter 59.18 RCW.

"Transitional Housing" means a facility that provides housing and supportive services to homeless persons or families for up to two years and that has as its purpose facilitating the movement of homeless persons and families into independent living.

**SECTION 3**. **POMC 20.39 Use Provisions – Additions.** The following uses are hereby added to the Residential Uses section in POMC 20.39.040 (Use Table):

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	сми	DMU	GMU	BPMU	cc	СН	IF	LI	ні	CI	PR	PF	Defini tion /Standa rds
Residential Uses																						
Indoor Emergency Housing									С	С	С			С	С							
Indoor Emergency Shelter									С	С	С			С	С							
Permanent Supportive Housing	С	С	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р							
Transitional Housing	С	С	С	С	С	С	С	С	С	С	С	С	С	Р	Р							

SECTION 4. Conflict. In the event of a conflict between this Ordinance, and any Ordinance or regulation of the City, the provisions of this Ordinance shall control, except that the provisions of the City's critical areas code, shoreline master program or any International Building Code shall supersede.

**SECTION 5.** Corrections. Upon the approval of the city attorney, the city clerk and/or code publisher is authorized to make any necessary technical corrections to this ordinance, including but not limited to the correction of scrivener's/clerical errors, references, ordinance numbering, section/subsection numbers, and any reference thereto.

**SECTION 6. Severability.** If any section, subsection, paragraph, sentence, clause, or phrase of this ordinance is declared unconstitutional or invalid for any reason, such decision shall not affect the validity of the remaining parts of this ordinance.

SECTION 7. Effective Date. This ordinance shall be published in the official newspaper of the city and shall take full force and effect five (5) days after the date of

publication. A summary of this ordinance in the form of the ordinance title may be published in lieu of publishing the ordinance in its entirety.

PASSED by the City Council of the City of Port Orchard, APPROVED by the Mayor and attested by the City Clerk in authentication of such passage this 28<sup>th</sup> day of September, 2021.

	Robert Putaansuu, Mayor
ATTEST:	
Brandy Rinearson, MMC, City Clerk	
APPROVED AS TO FORM:	Sponsored by:
Charlotte A. Archer, City Attorney	Scott Diener, Council Member
PUBLISHED:	
EFFECTIVE DATE:	

# Proposed New Definitions in City Zoning Code POMC Chapter 20.12:

Indoor Emergency Housing: Temporary indoor accommodations for individuals or families who are homeless or at imminent risk of becoming homeless that is intended to address the basic health, food, clothing and personal hygiene needs of individuals or families. Indoor emergency housing may or may not require occupants to enter into a lease or occupancy agreement. [RCW 36.70A.030(9)]

Indoor Emergency Shelter: A facility that provides a temporary indoor shelter for individuals or families who are currently homeless. An indoor emergency shelter may not require occupants to enter into a lease or an occupancy agreement. Indoor emergency shelter facilities may include day and warming centers that do not provide overnight accommodations. [RCW 36.70A.030(10]

Permanent Supportive Housing: Subsidized, leased housing with no limit on length of stay that prioritizes people who need comprehensive support services to retain tenancy and utilizes admissions practices designed to use lower barriers to entry than would be typical for other subsidized or unsubsidized rental housing, especially related to rental history, criminal history, and personal behaviors. Permanent supportive housing is paired with on-site or 24 off-site voluntary services designed to support a person living with a complex and disabling behavioral health or physical health condition who was experiencing homelessness or was at imminent risk of homelessness prior to moving into housing to retain their housing and be a successful tenant in a housing arrangement, improve the resident's health status, and connect the resident of the housing with community-based health care, treatment, or employment services.

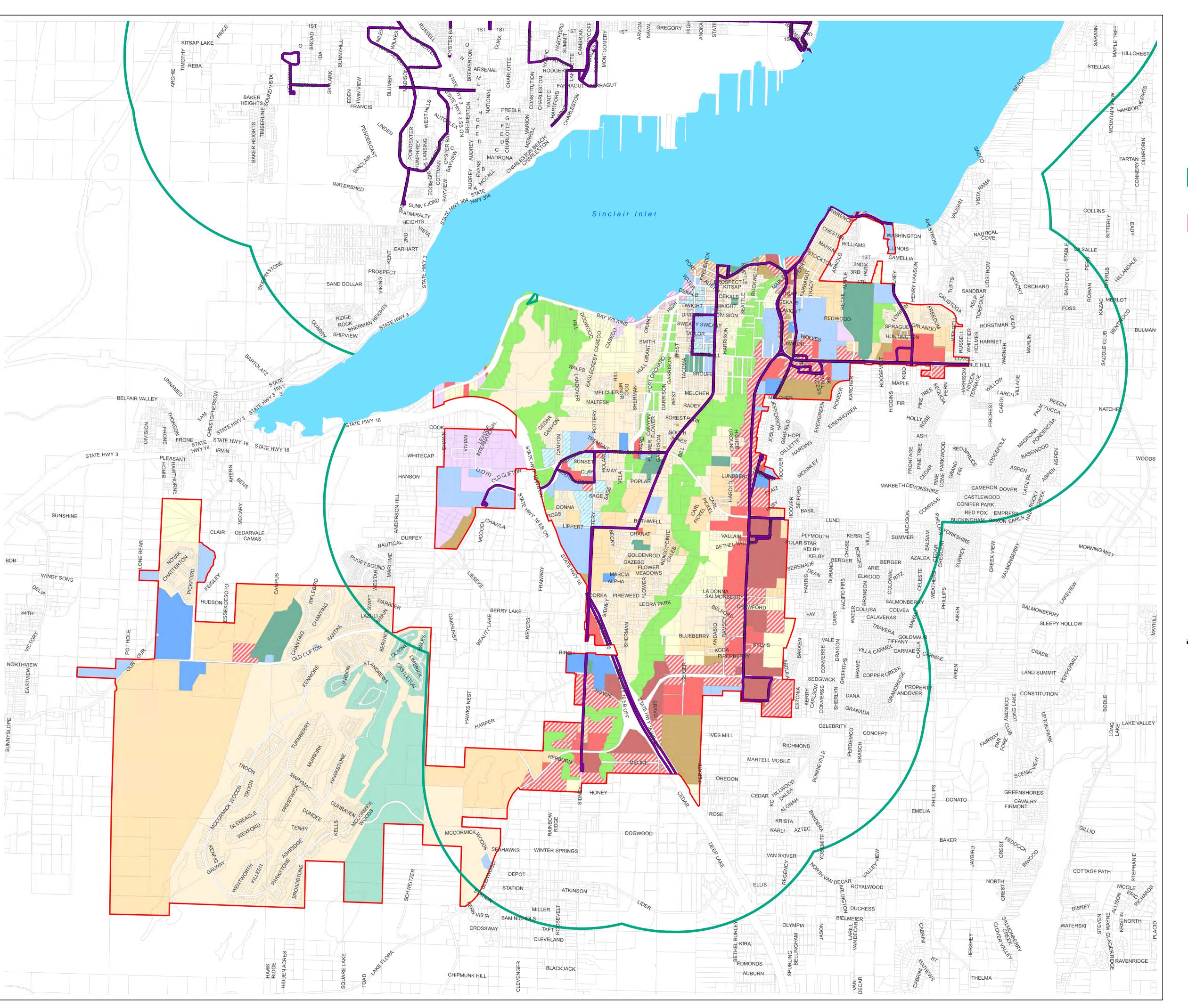
Permanent supportive housing is subject to all of the rights and responsibilities defined in chapter 59.18 RCW. [RCW 36.70A.030(19)]

<u>Transitional Housing</u>: A facility that provides housing and supportive services to homeless persons or families for up to two years and that has as its purpose facilitating the movement of homeless persons and families into independent living. [RCW 84.36.043(2)(c)]

### POMC 20.39.040 (Use Table)- Residential Uses Section

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	сми	DMU	GMU	врми	CC	СН	IF	LI	ні	CI	PR	PF	Definition/Standards
Residential Uses																						
All household living, as listed below:																						
Single-family detached (including new manufactured homes)	Р	Р	Р			Р	Р		Р				Р									<u>20.39.600</u> – 615
Designated manufactured home, manufactured or mobile home (except for new designated manufactured homes)			Р											1			1					<u>20.39.600</u> – 615
New designated manufactured home	Р	Р	Р			Р	Р	Р	Р				Р									
Two-family		Р	Р			Р		Р	Р				Р									<u>20.39.600</u> – 615
Single-family attached (2 units)		Р	Р			Р		Р	Р				Р									<u>20.39.600</u> – 615
Single-family attached (3 or 4 units)		Р	Р	Р	Р	Р		Р	Р	Р	Р	Р	Р	Р		Р						<u>20.39.600</u> – 615
Single-family attached (5 or 6 units)			Р	Р	Р	Р		Р	Р	Р	Р	Р	Р	Р		Р						<u>20.39.600</u> – 615
Multifamily (3 or 4 units)			Р	Р	Р			Р	Р	Р	Р	Р	Р	Р		Р						<u>20.39.600</u> – 615
Multifamily (5 or more units)			Р	Р	Р			Р	Р	Р	Р	Р	Р	Р		Р						<u>20.39.600</u> – 615
Manufactured or mobile home park																						<u>20.39.600</u> – 615
Boarding house				C	С				С			Р	С									
Congregate living facilities			С	С	С				С			Р	С									
Lodging house			С	С	С				С			Р	С									
Group home (up to 8 residents), except as follows:	Р	Р	Р	Р	Р	Р	Р	Р	Р				Р									<u>20.39.600</u> – 615
Adult family home	Р	Р	Р			Р	Р	Р	Р				Р									
All group living (9 or more residents)				С	С			Р	С	Р	С		Р	Р								20.39.610
Social services facilities													Р	Р	Р	Р	Р					20.39.615

Use Category Specific Use	R1	R2	R3	R4	R5	R6	GB	RMU	NMU	сми	DMU	GMU	BPMU	CC	СН	IF	LI	ні	CI	PR	PF	Definition/Standards
Indoor Emergency Housing									<u>C</u>	<u>C</u>	<u>C</u>			<u>C</u>	<u>C</u>							
Indoor Emergency Shelter									<u>C</u>	<u>C</u>	<u>C</u>			<u>C</u>	<u>C</u>							
Permanent Supportive Housing	<u>P</u>																					
<u>Transitional Housing</u>	<u>C</u>	<u>P</u>	<u>P</u>																			
Secured high risk social services facilities														С	С	С	С					





## CITY OF PORT ORCHARD

# ONE MILE BUFFER KITSAP TRANSIT ROUTES

One Mile KT City Routes

Kitsap Transit Routes City

Port Orchard City Boundary

Greenbelt (GB)

Residential 1 (R1)

Residential 2 (R2)

Residential 3 (R3)

Residential 4 (R4)

Residential 6 (R6)

Neighborhood Mixed Use (NMU)

Business Professional Mixed Use (BPMU)

Downtown Mixed Use (DMU)

Gateway Mixed Use (GMU)

Commercial Mixed Use (CMU)

Commercial Corridor (CC)

Commercial Heavy (CH)

Light Industrial (LI)

Civic and Institutional (CI)

Public Facilities (PF)

,

Parks and Recreation (PR)

City of Port Orchard Department of Community Development 216 Prospect Street, Port Orchard, WA 98366 Phone: (360) 874-5533 Fax: (360) 876-4980 www.cityofportorchard.us

This map was created from existing map sources, not from field surveys. While great care was taken in using the most current map sources available, no warranties of any sort, including accuracy, fitness, or merchantability accompany this product. The user of this map assumes responsibility for determining its suitability for its intended use. This map is not a substitute for field survey.

City of Port Orchard Official Zoning Map as adopted by Ordinance 0\*\*-20 on \*\*\*\*, 2020.

Robert Putaansuu, Mayor

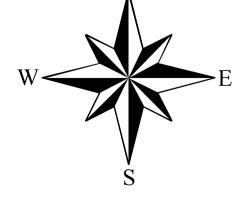
ATTEST:

Brandy Rinearson, MMC, City Clerk

Scott Diener, Councilmember
PUBLISHED: \*\*\*, 2020

EFFECTIVE DATE: \*\*\*\*, 2020

The official signed Zoning Map may be viewed at the City Clerk's office.



Date Saved: 5/20/2021 3:00:42 PM

#### **RCW 35A.21.430**

## Transitional housing, permanent supportive housing, indoor emergency housing, and indoor emergency shelters.

A code city shall not prohibit transitional housing or permanent supportive housing in any zones in which residential dwelling units or hotels are allowed. Effective September 30, 2021, a code city shall not prohibit indoor emergency shelters and indoor emergency housing in any zones in which hotels are allowed, except in such cities that have adopted an ordinance authorizing indoor emergency shelters and indoor emergency housing in a majority of zones within a one-mile proximity to transit. Reasonable occupancy, spacing, and intensity of use requirements may be imposed by ordinance on permanent supportive housing, transitional housing, indoor emergency shelters to protect public health and safety. Any such requirements on occupancy, spacing, and intensity of use may not prevent the siting of a sufficient number of permanent supportive housing, transitional housing, indoor emergency housing, or indoor emergency shelters necessary to accommodate each code city's projected need for such housing and shelter under RCW 36.70A.070(2)(a)(ii).

[ 2021 c 254 § 3.]



# CITY OF PORT ORCHARD DEPARTMENT OF COMMUNITY DEVELOPMENT

216 Prospect Street, Port Orchard, WA 98366 Ph.: (360) 874-5533 • FAX: (360) 876-4980

#### PLANNING COMMISSION STAFF REPORT

Agenda Item No: 4	(f)	Meeting Date:	September 7, 2021
Subject:	iscussion: Draft Parks lan Update	Prepared by:	Nick Bond, Development Director

Issue: In early 2020, the City began working with a consultant on a full revision to the City's existing Parks Plan, which had not been updated in a number of years and had become completely outdated. The new plan will be a complete Parks, Recreation and Open Space Plan (PROS) that will be incorporated into the City's Comprehensive Plan by reference, and serve as a parks and recreation master plan that will qualify the City for state grants through the Washington Recreation & Conservation Office. It will function as a future guidance document to help the City determine its parks and recreation needs, to establish a framework for acquiring new park properties and offering expanded and enhanced recreational amenities, and for the potential establishment of a City Parks Department. It will also provide the required financial background and documentation to update the City's parks impact fee, and to determine the financial costs required to maintain and improve the City's park and recreational facilities.

The draft PROS has not yet been released for public review, but the Land Use Committee has provided initial comments and revisions which have been incorporated into the current version. Staff is continuing to work with the consultant to finalize the PROS and accompanying appendices, with the goal of providing these to the Planning Commission for a second review, public hearing and recommendation in October. (Because the PROS will be incorporated into the Comprehensive Plan, it is on the same adoption timeline as the 2021 Comprehensive Plan amendment package, which staff also hopes to submit to the Planning Commission in October.)

<u>Recommendation:</u> Provide feedback to staff on the draft plan at the September meeting, continuing informally until the October meeting. In particular, your review of Chapter 6 (Parks Plan – beginning on page 93 of the PROS), which includes an inventory of existing parks and their improvements, and your comments and suggestions on the possible future improvements for these parks would be helpful. (Please note that the City cannot make improvements to parks that are not located within the City and/or that are not in City ownership.) An updated version of the full plan with appendices will be provided to the Planning Commission in advance of the October meeting.

Attachments: Draft Parks, Recreation and Open Space Plan (August 2021)



# **Mayor and City Council**

Rob Putaansuu, Mayor Bek Ashby - Mayor Pro Tem Fred Chang John Clauson Shawn Cucciardi Scott Diener Cindy Lucarelli Jay Rosapepe

## City Staff

Nick Bond, Community Development Director Keri Sallee, Long Range Planner

# Consultant

Tom Beckwith FAICP, Beckwith Consulting Group, Team Leader Jennifer Kiusalaas ASLA, JKLA Landscape Architects Dan Podoll AIA, ARC Architects Jennifer Hackett, GIS Analyst

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# Chapter 1: Introduction

Port Orchard has grown since the last Park & Recreation Element was updated in the Comprehensive Plan in 2011 and slightly amended in 2014.

The choices that confront Port Orchard at the present time are significant and could alter the character and quality of open space, trail, and park facilities, and recreation programs and services if not adequately planned.

This document outlines the choices that are available and the means for implementing preferred actions found to be beneficial to Port Orchard residents.

# **Objectives**

The specific objectives of this planning effort were to:

Define the setting - within Port Orchard including climate, environment, wildlife habitat, history, culture, population changes, and current development conditions.

Inventory assets - existing public and private park facilities and recreational services that have been developed to-date within Port Orchard by the city, Port of Bremerton, Kitsap County, South Kitsap School District, Washington State Parks & Recreation Commission, and private non-profit and for-profit organizations.

Forecast demand - for future open space, trails, and park facilities and recreation services that may be provided by the city or other agencies.

**Identify appropriate roles and responsibilities** - that should be undertaken by Port Orchard to meet critical open space, trail, and park facilities and recreation program needs.

Develop the elements of a citywide plan - for open space, trails, and park facilities and recreation programs including wildlife

habitat and conservation areas, open spaces and natural resource areas, trails, athletic fields and facilities, indoor community and recreation centers, and other special purpose facilities.

**Determine the costs** - involved in maintaining and/or improving open space, trails, and park facilities and recreation program levelsof-service (LOS), particularly the possible use of innovative financing tools or methods.

**Define an implementation program** - outlining the actions necessary to realize the plan and update park impact fees including supporting actions necessary for agreements with Kitsap County, Port or Bremerton, South Kitsap School District, Washington State, and private non-profit and for-profit organization.

**Determine public opinion** - through a series of public participation events and resolve final project, plan, and financing components based on the results of public input.

# **Approach**

This study analyzed the supply, demand, and need for public and private open space, trail, and park facilities and recreation services within Port Orchard on a citywide basis and in the city's urban growth area.

The proposed implementation strategies are the result of this comprehensive or holistic analysis. Generally, the proposed strategies recommend the city focus its resources where open space, trail, and park facilities and recreation needs are most critical and the most effective.

#### **Public involvement**

The Port Orchard Community Development Department oversaw this planning process. During the course of the planning program, the Department conducted a series of:

<u>On-line surveys</u> - conducted of city adult residents at the beginning and end of the process to determine their current park utilization practices, condition assessments, and recommendations.

The proposals contained within this document represent the opinions developed from these public participation events.

## **Documentation**

This report is organized into 6 chapters outlining goals and objectives, plan and program elements, and implementation measures.

Separate technical appendices detailing the city setting, facility inventories, park opportunities, land and facility demands, finances, and public opinion are available from the Port Orchard Community Development Department.

# Chapter 2: Goals and objectives

Goals and objectives form the framework for the Parks, Recreation, and Open Space (PROS) Plan. A goal is a general statement describing an outcome the City wishes to provide.

**Goals** - typically do not change over time unless community values or economic conditions make it necessary.

**Objectives** - are more specific statements that describe a means to achieving goals, are measureable, and may change over time.

# Goal 1: Recreation programs

Promote healthy and active lifestyle programs and outreach activities of special interest and lifestyle benefit for city residents with an emphasis on social equity. Promote, and work with other public, nonprofit, and for-profit agencies, organizations, and vendors including Kitsap County, Port of Bremerton, South Kitsap School District, Washington State, and other public, nonprofit, and for-profit agencies.

Such programs may include athletic leagues and sport groups (like youth soccer, little league, lacrosse, and football), youth, teen, and senior age groups, and special needs population where these activities are of major interest and benefit to city residents of all ages, skills, incomes, and cultures.

#### Policy 1.1: Healthy lifestyle

Promote healthy and active lifestyle programs including education, awareness, and developmental partnerships for youth, teen, and senior age groups, and special needs populations where these activities are of major interest and benefit to city residents of all ages, skills, incomes, and cultures.

## Policy 1.2: Active lifestyle

Facilitate development of a network of parks, trails, facilities, and programs that encourage an active lifestyle involving walking. hiking, biking, playing, swimming, exercising, and other pursuits

that help regulate weight and physical condition, and mental and physical health and well being for all age, skills, income, and cultural groups.

#### Policy 1.3: Environmental

Promote the operation of environmental, historical, cultural, and recreational programs providing instruction, volunteerism, and participation in habitat restoration, water-based recreation, trail development and security, interpretive and outdoor programs, summer and day camps, maintenance, and other site-specific activities at park sites and properties in Port Orchard.

#### Policy 1.4: Historical

Support historical and cultural initiatives to develop and display artifacts, reports, and exhibits; and conduct lectures, classes, and other programs that document and develop awareness of Port Orchard's heritage at park sites and properties.

#### Policy 1.5: Art and culture

Promote programs for enrichment, physical conditioning and health care, meeting facilities, daycare, after school, and other program activities for all age, developmental ability, income, and cultural groups in Port Orchard by all agencies and vendors as appropriate.

#### Policy 1.6: Athletics

Designate and preserve appropriate sites, and facilitate agreements with user and league organizations to operate basketball, volleyball, tennis, soccer, baseball, softball, and other instruction and participatory programs for all age, skill level, income, and cultural groups in the city.

#### Goal 2: Cultural arts

Promote development of high quality, diversified cultural arts facilities and programs that increase awareness, attendance, and participation opportunities at parks and properties in Port Orchard.

#### **Policy 2.1: Programs**

Support successful collaborations between Port Orchard and Kitsap County, Port of Bremerton, South Kitsap School District, and other public agencies, service groups, schools, arts patrons, and artists that optimally utilize artistic resources and talents at parks and properties in Port Orchard.

#### Policy 2.2: Artworks

Where appropriate, incorporate public artworks including paintings, sculptures, exhibits, and other media for indoor and outdoor display to expand resident access and appropriately furnish public places in parks and properties in Port Orchard.

#### Goal 3: Resource conservancies

Assume a major responsibility for the planning, coordination, and preservation of unique environmental areas, wetlands, wildlife habitat, open spaces, forestlands, and scenic areas.

Work with other public and mission related non-profit and private agencies, such as Kitsap County, Port of Bremerton, Washington State Departments of Fish & Wildlife (WDFW), Natural Resources (DNR), Parks & Recreation Commission (P&RC), and others to create an effective approach to the following conservation issues.

#### Policy 3.1: Wildlife habitat

Identify and conserve critical wildlife habitat including nesting sites, foraging areas, and migration corridors within or adjacent to natural areas, open spaces, and the developing urban areas – especially around Sinclair Inlet, Blackjack Creek, Square and Long Lakes, and including, where appropriate, parks around stormwater retention sites.

#### Policy 3.2: Natural areas

Preserve and protect significant environmental features including unique wetlands, open spaces, woodlands, shorelines, waterfronts and other characteristics that support wildlife and reflect the city's resource heritage - especially Veterans Memorial, South Kitsap, and Square Lake Parks.

#### Policy 3.3: Public access

Provide non-intrusive public access to environmentally sensitive areas and sites that are especially unique to the city and surrounding area – including Blackjack Creek and Old Clifton Wetlands.

#### Policy 3.4: Forestlands

Conserve and restore forest cover and the scenic attributes woodlands provide – especially the remaining wooded hillsides that define the northwestern bluffs of the city overlooking Sinclair Inlet and Blackjack Creek.

#### Policy 3.5: Open spaces

Define and conserve a system of open space corridors or separators to provide definition between natural areas and urban land uses in the city - especially the open spaces in and around McCormick Village and other homeowner association (HOA) developments.

#### Policy 3.6: Linkages

Increase natural area and open space linkages within the developed urban areas as well including along Blackjack and the other numerous creeks draining into Sinclair Inlet.

#### Policy 3.7: Urban growth preserves

Cooperate with other public and private agencies including Kitsap County, Port of Bremerton, Washington State Departments of Fish & Wildlife (WDFW), Natural Resources (DNR), Parks & Recreation Commission (P&RC), and with private landowners to set-aside land and resources necessary to provide high quality, convenient open space, trail, and park facilities before the most suitable sites are lost to development.

#### Policy 3.8: Set aside

Preserve unique environmental features or areas in future land developments and increase public use and access. Cooperate with other public and private agencies, and with private landowners to set aside unique features or areas as publicly accessible resources.

#### Goal 4: Historical resources

Assist where appropriate in the planning, coordination, and preservation of unique archaeological, historical, cultural, scenic, and man-made places, sites, landmarks, and vistas.

Work when appropriate with other public and private agencies, such as the Port Orchard Historical Society, Washington State Historical Societies, Suguamish Tribes, and others, to create an effective approach to the following resource conservation issues and proposals.

#### Policy 4.1: Historical features and interests

Identify, preserve, and enhance the city's heritage, traditions, and cultural features including historical sites, buildings, artworks, views, and monuments within park sites and historical areas especially Port Orchard's historic downtown.

#### Policy 4.2: Significant lands and sites

Identify and incorporate significant historical and cultural lands, sites, artifacts, and facilities into the open space, trail, and park system to preserve these interests and provide a balanced social experience - especially including important Native American, homestead sites, and other places of interest in the city.

#### Policy 4.3: Incorporate into parks

Work with the Port Orchard Historical Society, Washington State Historical Society, and other archaeological and cultural groups to incorporate historical and cultural activities into park developments and recreational programs.

#### Policy 4.4: Manmade environments

Incorporate appropriate manmade environments, structures, activities, and areas into the open space, trail, and park system to preserve these features and provide a balanced recreational experience.

#### Policy 4.5: Public access

Work with property and facility owners to increase public access and utilization of these special sites and features.

# **Goal 5: Trail systems**

Assume a major responsibility for the planning, development, and operation of a variety of trails including water trails, off-road hike and bike that are directly related to environmental resources that are of most interest to city residents.

Work with other public and private agencies, including Kitsap County, Port of Bremerton, and Washington State Departments of Fish & Wildlife (WDFW), Natural Resources (DNR), and Parks & Recreation Commission (P&RC) to develop and maintain an integrated system of trails.

## Policy 5.1: Water access

Support a system of kayak, canoe, and other hand carry boat access landings and other improvements for appropriate access to Sinclair Inlet, and Square and Long Lakes.

#### Policy 5.2: Water trails

Where feasible designate a water trail network for hand-carry or cartop craft including canoes and kayaks incorporating the South Kitsap and Cascade Marine Trail sites and routes.

#### Policy 5.3: Scenic routes and vistas

Develop where practical viewpoints and interpretive exhibits that integrate scenic routes with specific historical, cultural, environmental, and scenic points of interest - especially including the historic downtown and the bluffs overlooking Sinclair Inlet.

#### Policy 5.4: Artworks

Integrate as feasible artworks into trails, parks, park facilities, and historical sites - especially within the historic downtown district, residential neighborhoods, and at the gateways to the city.

#### Policy 5.5: On and off-road trail systems

Support a comprehensive system of hike and bike trails that access scenic, environmental, historic, and open space attributes in and around the city expanding and linking existing trail systems to create city and area-wide networks - especially the shoreline access from Bay Street Pedestrian Path.

#### **Policy 5.6: Trailheads**

Develop a series of trailheads, trailside rest stops, viewpoints, interpretive exhibits, and trail signage systems that integrate hike and bike trails with specific historical, cultural, environmental, and scenic points of interest.

#### Policy 5.7: Local connections

Integrate continuous trail corridors and local spur or loop routes with parks, schools, other public facilities, historical sites, and Port Orchard's historic downtown district and residential neighborhoods.

#### Policy 5.8: Furnishings

Furnish trails with appropriate supporting trailhead improvements that include interpretive and directory signage systems, rest stops, restrooms, parking and loading areas, water, and other services.

#### Policy 5.9: Joint locations

Where appropriate, locate trailheads at or in conjunction with park sites, schools, and other community facilities to increase local area access to citywide trail systems and reduce duplication of supporting improvements.

#### Policy 5.10: Standards

Develop trail improvements following design and development standards that make it easy to maintain and access by maintenance, security, and other appropriate personnel, equipment, and vehicles.

#### Policy 5.11: Stewardship

Where appropriate and economically feasible, develop and support an Adopt-A-Trail program for citizens and organizations to help provide trail maintenance and litter pick-up activities.

#### Policy 5.12: On and off-leash dog areas

Designate a system of on and off-leash dog areas that provide controlled and convenient exercise opportunities for dog owners including appropriate segments of the proposed multipurpose trail system and parks.

#### Policy 5.13: Dog parks

Where appropriate, designate and develop off-leash dog parks that provide controlled and convenient exercise and social area opportunities for dog owners in convenient service areas of the city.

# Goal 6: Resource parks

Plan, develop, and operate a variety of resource-oriented facilities. These facilities may include fishing sites, hand-carry boat access, swimming beaches, and picnicking areas that are directly related to environmental resources that are of most interest to city residents.

Work with other public and private agencies, particularly Kitsap County, Port of Bremerton, and Washington State Department of Fish & Wildlife (WDFW), Natural Resources (DNR), and Parks & Recreation Commission (P&RC) to develop and operate the following appropriate resource park facilities.

#### Policy 6.1: Waterfront access and facilities

Acquire and support additional shoreline access for waterfront fishing, wading, swimming, and other related recreational activities and pursuits along Sinclair Inlet, Square, and Long Lake shorelines.

## Policy 6.2: Picnicking and day-use activities

Acquire and develop additional citywide picnic sites, shelters, and day-use group picnic grounds at major resource parks and along major off-road trail corridors in and around the city.

# Goal 7: Playgrounds and fields

Develop an integrated system of local neighborhood playgrounds, courts, and fields that are of most interest to city residents. Assume responsibility for the planning of a system of local and regional athletic park facilities including competitive soccer, lacrosse, softball, and baseball and multiuse fields that are of interest to city residents and league participants.

Coordinate and assist as appropriate other public and private agencies including Kitsap County, South Kitsap School District, and city youth sports league organizations. Site and sponsor the development of major competitive outdoor and indoor athletic facilities for all age, skill, income, and cultural groups that are within reasonable geographic service areas of local neighborhoods in the city.

#### Policy 7.1: Playgrounds and tot lots

Develop and designate a network of local play sites and facilities that meet playing standards and requirements for all age, skill. income, and cultural groups within convenient walking distances of residents.

#### **Policy 7.2: Recreational courts**

Develop and designate a network of local park sites that provide a variety of recreational sports courts (such as basketball, sand volleyball, bike polo, pickleball, and tennis courts) that meet the highest quality pick-up and competitive practice and playing standards and requirements for all age, skill, income, and cultural groups and recreational interests within convenient walking distances of residents.

# Policy 7.3: Skateboard parks, pump tracks, disc golf and challenge courses

Develop park sites that provide specialized activities (such as skateboard, in-line skating, pump tracks, disc golf, climbing walls, and challenge courses) that meet the highest quality recreation practice and playing standards and requirements for all age, skill, income, and cultural groups and recreational interests.

#### Policy 7.4: Athletic fields

Designate a network of sites that can be developed for organized sports leagues (such as soccer, lacrosse, softball, and baseball fields) to meet the highest quality recreation practice and playing standards and requirements for all age, skill, income, and cultural groups and recreational interests - including competition field sites at Givens Field, Van Zee, Veterans Memorial, South Kitsap Regional, and Bill Bloomquist Rotary Parks as well as potential joint ventures with South Kitsap School District.

#### Goal 8: Recreation facilities

Coordinate the planning, development, and operation of specialized indoor facilities including aquatic facilities, gymnasiums, arts and crafts, classrooms, meeting rooms for special populations, children, teens, seniors, and the general population that are of major interest to city residents of all ages, skills, incomes, and cultures.

Seek cooperation from other public and private agencies including Kitsap County, South Kitsap School District, and related nonprofits, among others, to realize the following effective facilities and services within reasonable geographic service areas of neighborhoods.

## Policy 8.1: Aquatics centers

Develop and maintain indoor aquatics facility that provides instruction, aerobics, recreation, and competition facilities for all age, skill, income, and cultural groups and aquatics interests on a seasonal or year-round basis - working with groups such as South Kitsap School District, Boys & Girls Club, and YMCA.

#### Policy 8.2: Recreation centers

Develop and designate multiple use indoor recreational centers that provide gymnasiums, physical conditioning, recreational courts, and other athletic spaces for all age, skill, income, and cultural groups and community interests on a year-round basis - working with groups such as Kitsap County, South Kitsap School District, YMCA, and other nonprofit and private groups.

#### **Policy 8.3: Community centers**

Develop and designate a system of multipurpose community centers and facilities that can provide arts and crafts, music, video, classroom instruction, meeting facilities, eating and health care, daycare, latch key, and other spaces for all age, skill, income, and cultural groups including preschool, youth, teens, and seniors on a year-round basis like Givens Community Center.

#### Policy 8.4: Meeting facilities

Support the continued development of relationships with the Kitsap Public Facilities District (KPFD), Port of Bremerton, South Kitsap

School District, Boys & Girls Club, YMCA, and other organizations of special meeting, assembly, and other community facilities that provide general support to school age populations and community-at-large functions like the Community Events Center (CEC).

#### Policy 8.5: Arts centers

Develop and maintain special indoor and outdoor cultural and performing arts facilities that enhance and expand music, dance, drama, cultural and historical interpretations, and other audience and participatory opportunities for the city-at-large including special summer farmers' markets and festival events in the city like the Community Events Center (CEC).

# Goal 9: Special purpose facilities

If practical and economically feasible, coordinate and assist other public and private agencies including the Port Orchard Historical Society, Washington State Historical Society, and the South Kitsap School District, among others, with special purpose facilities.

#### Policy 9.1: Special enterprises

Where appropriate and economically feasible, support the development and operation of specialized and special interest recreational facilities, like Boys & Girls Club of South Puget Sound, Sidney Museum, Log Cabin Museum, Veteran's Living History Museum, Peninsula Indoor BMX, Westcoast Fitness, Crossfit NWNW, Olympic Fitness Club, Clover Valley Riding Center, Riding Place, Kitsap Saddle Club.

#### Policy 9.2: Joint planning

Where appropriate and economically feasible, participate in joint planning and operating programs with other public and private agencies for special activities like the farmers' market and other activities in the city.

# Goal 10: Design standards

Design and develop Port Orchard facilities that are accessible, safe, and easy to maintain, with life cycle features that account for long-

term costs and benefits.

#### Policy 10.1: Outdoor accessibility

Design outdoor picnic areas, trails, playgrounds, courts, fields, parking lots, restrooms, and other active and supporting facilities to be accessible to individuals and organized groups of all physical capabilities, skill levels, age groups, income, and cultural interests.

#### Policy 10.2: Indoor accessibility

Design indoor facility spaces, activity rooms, restrooms, hallways, parking lots, and other active and supporting spaces and improvements to be accessible to individuals and organized groups of all physical capabilities, skill levels, age groups, income, and cultural interests.

#### Policy 10.3: Maintenance

Design, retrofit, and develop facilities that are sustainable, of low maintenance, and high capacity design to reduce overall facility maintenance and operation requirements and costs. Where appropriate, incorporate low maintenance materials, settings or other value engineering considerations that reduce care and security requirements, and retain natural conditions and experiences.

#### Policy 10.4: Volunteers

Where practical and appropriate, implement an Adopt-a-Trail and Adopt-a-Park programs where volunteer users and citizens can help perform maintenance, collect litter, and other support activities.

#### Policy 10.5: Pest management

Integrate pest management principles in the management of park landscape resources by utilizing a holistic approach to managing pests using biological, cultural, mechanical, and herbicide tools.

#### Policy 10.6: Security and safety standards

Implement the provisions and requirements of the Americans with Disabilities Act (ADA), Washington State Building Codes, and other design and development standards that improve park facility safety and security features for park users, department personnel, and the public-at-large.

#### Policy 10.7: Safety procedures

Develop and implement safety standards, procedures, and programs that provide proper training and awareness for department personnel.

#### Policy 10.8: Safety regulations

Define and enforce rules and regulations concerning park activities and operations that protect user groups, department personnel, and the general public-at-large.

#### Goal 11: Financial resources

Create effective and efficient methods of operating, maintaining, acquiring, and developing facilities and programs that accurately distribute costs and benefits to public and private interests.

#### Policy 11.1: Finance

Investigate innovative available methods, such as impact fees, land set-a-side or fee-in-lieu-of-donation ordinances, and inter-local agreements, for the financing of facility development, maintenance, and operating needs in order to reduce costs, retain financial flexibility, match user benefits and interests, and increase services.

#### Policy 11.2: Joint ventures

Consider joint ventures with other public, nonprofit, and private agencies including Kitsap County, Port of Bremerton, South Kitsap School District, Washington State, and other regional, state, federal, public, and private agencies including for-profit concessionaires, where feasible and desirable.

#### Policy 11.3: Public and private resource coordination

Create a comprehensive, balanced open space, trail, park, and recreation system that integrates Port Orchard facilities and services with resources and funding available from the county, nonprofit organizations, school districts, and other regional, state, federal, and private park and recreational lands and facilities in a manner that will best serve and provide for Port Orchard resident interests.

#### Policy 11.4: Joint planning

Cooperate with Kitsap County, Port of Bremerton, South Kitsap School District, Washington State, and other regional, state, and federal, public, nonprofit organizations, and private organizations to avoid duplication, improve facility quality and availability, reduce costs, and represent resident area interests through joint planning and development efforts.

#### Policy 11.5: Cost/benefit assessment

Define existing and proposed land and facility levels-of-service (ELOS/PLOS) standards that differentiate requirements due to population growth impacts, improved facility standards, and regional and local nexus of benefits. Differentiate Port Orchard standards compared to composite standards that include the city, county, school districts, state, and other public and private provider agency efforts in order to effectively plan and program open space, trails, parks, and recreation needs in the city.

#### Policy 11.6: Public/private benefits

Create effective and efficient methods of acquiring, developing. operating, and maintaining open space, trail, park, and recreational facilities in manners that accurately distribute costs and benefits to public and private user interests - such as the application of impact fees where new urban developments impact potential level-ofservice (ELOS) standards.

#### Policy 11.7: Cost recovery

Develop and operate recreational programs that serve the broadest needs of the population, recovering program and operating costs with a combination of registration fees, user fees, grants, sponsorships, donations, scholarships, volunteer efforts, and the use of general funding.

#### Policy 11.8: Sponsorships

Where appropriate, provide recreational programs, like retreats and conferences for those interested groups who are willing to finance the cost through user fees, registration fees, volunteer efforts, or other means and methods.

# **Goal 12: Parks Administration**

Evaluate the need for and feasibility of establishing a City parks department or independent parks district, as part of the long-range goal of establishing a comprehensive parks and recreation program that effectively serves Port Orchard in the realization of the above listed goals and objectives.

#### Policy 12.1: City resident consultation

Consult City residents on the establishment of a City parks department or independent parks district and determine their desires and priorities for citywide parks and recreation amenities and programs.

#### Policy 12.2: Partnerships and Interjurisdictional Coordination

If a City parks department or independent parks district is established, coordinate with local and state jurisdictions, the Port of Bremerton, private and nonprofit recreational groups, and other agencies to explore partnerships for grant funding, develop larger regional and shared-use facilities, encourage partnered and sponsored recreational programs serving a broad client base, and prevent duplication of services among local recreation providers.

# Chapter 3: Program elements

The following proposals concerning elements of the recreational programs approach are based on the results of demand analysis, workshop planning sessions, and the survey of resident households.

The proposals outline the vision developed for recreational programs within Port Orchard for the next 6-20 years. The program proposals are **CONCEPTUAL**, in some instances, subject to further study and coordination with public and private participants that may modify the eventual program particulars.

# **Population projections**

**Kitsap County's population** - in 1900 was 6,767 persons located primarily along Sinclair Inlet waterfront in Bremerton. The county's population increased to 17,647 persons by 1910 or by an annual rate of growth of 10.4% as railroads extended into Kitsap County and the area's logging, agriculture, and fishing industries grew in importance.

Kitsap County population increased over the decades due to the development of the ship building industry, the advent of World War 1 and 2, and the location of military installations in the county. Recent growth rates, however, have been gradual averaging 0.8% between 2000-2010 and 0.7% between 2010-2015 due largely to the impact of the economic recession on area industries.

Washington State's Office of Financial Management (OFM) expects Kitsap County's rate of growth will gradually decline from 1.3% on an annual average basis between 2015 and 2020 to 0.6% by 2050 due to the aging of the population.

**Population components** - OFM expects the number of deaths in Kitsap County will increase from 9,912 between 2010-2015 to 19.990 by 2035-2040 due to the aging of the county population while births will only slightly increase from 15,401 between 20102015 to 18,637 by 2035-2040 due to a declining proportion of the population in child-bearing ages and a stable and low birth rate. Net migration will increase from 5,410 in-migrating persons in 2010-2015 to 10,091 persons by 2035-2040 contributing to Pierce County's continued resident population growth.

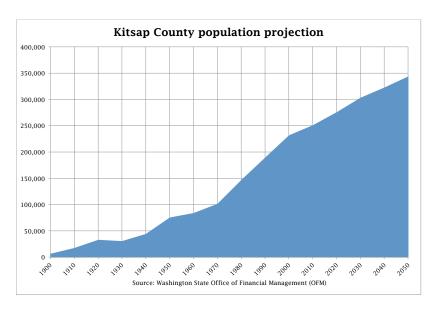
**Age distribution** - within Kitsap County will shift with a slightly less proportion of the population in child ages 0-19 of 12.1% in 2020 versus 11.5% by 2050 and more in senior ages 65+ of 20.1% in 2020 versus 24.2% by 2050 reflecting the continued aging of the population in the county similar to the trends nationally.

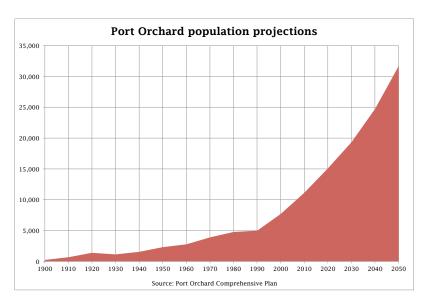
**Port Orchard's population** - in 1900 was 254 persons located along the Sinclair Inlet waterfront. Port Orchard's population increased to 1,393 by 1920 or by an annual average rate of 8.7% as the city attracted agriculture, logging, and fishing industries as a result of steam shipping.

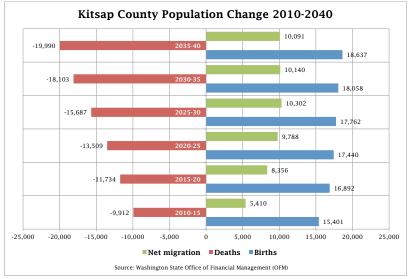
Port Orchard's population totals and rate of growth increased gradually from 1920 to 2000 as the city's natural resource industries stabilized and retailing increased, and more significantly from 2000 to 2020 as the area attracted housing developers particularly of the McCormick Woods planned community.

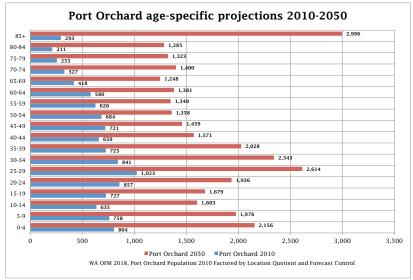
The city's population and annual average rate of growth are expected to increase from 15,260 persons in 2021 to 20,588 persons by the year 2036 or by 135% due to the area's urban densification under GMA allocations and an assumption that the city will gradually annex the residential developments within its unincorporated urban growth area (UGA). Population projections will be updated in the 2022 Comprehensive Plan update.

**Population components** - most of Port Orchard's growth is expected to be due to births and in-migration from households seeking to live in Port Orchard's emerging urban center.









**Age distribution** - Port Orchard's age distribution is generated by determining the percent Port Orchard has attracted of each Pierce County age group then factoring the attraction rate forward through the projection years and reducing the resulting combined age group totals to match the city's total population allocation for each year.

Port Orchard's age distribution will gradually shift with an increasing population in child ages 0-19 of 3,719 persons in 2020 to 5,793 by 2050 or by 156% and a significantly increasing proportion of the population concentrated in senior ages 65+ of 3.030 persons in 2020 to 6,676 persons by 2050 or by 220% similar to what will occur in Pierce County.

#### Recreation demand

Washington State's Recreation & Conservation Office (RCO) develops a Statewide Comprehensive Outdoor Recreation Plan (SCORP) every 6 years to help decision-makers better understand recreation issues statewide and to maintain Washington's eligibility for federal Land and Water Conservation Fund (LWCF) funds.

RCO conducted a series of 12-month diary surveys of a random sample of Washington State residents in 2000 and 2006, and an annual survey in 2012 to determine the type of indoor and outdoor recreation activities residents engaged in over the year including the resident's age, gender, ethnicity, income, and regional place of residence.

The RCO SCORP surveys recorded what residents participated in of 140 different indoor and outdoor activities and special spectator events including the participation rate and number of occasions per year by season, month, week, and type of environment (urban, rural, mountain). The surveys did not record the location of the activity.

The 2006 RCO diary based survey is used in this analysis because it was the most comprehensive and age-specific of the **RCO surveys** and used computer-assisted telephone interviews of randomly sampled persons (with no more than 1 person per

household) during each month of the 12-month survey period from each of the 10 tourism regions.

Kitsap County is located in the Peninsula Region that extends from Kitsap and Mason west through Jefferson and Clallam Counties. For projection purposes, however, Port Orchard recreation behaviors are likely more representative of the Seattle-King County Region given Port Orchard's level of urbanization and age distributed population groups.

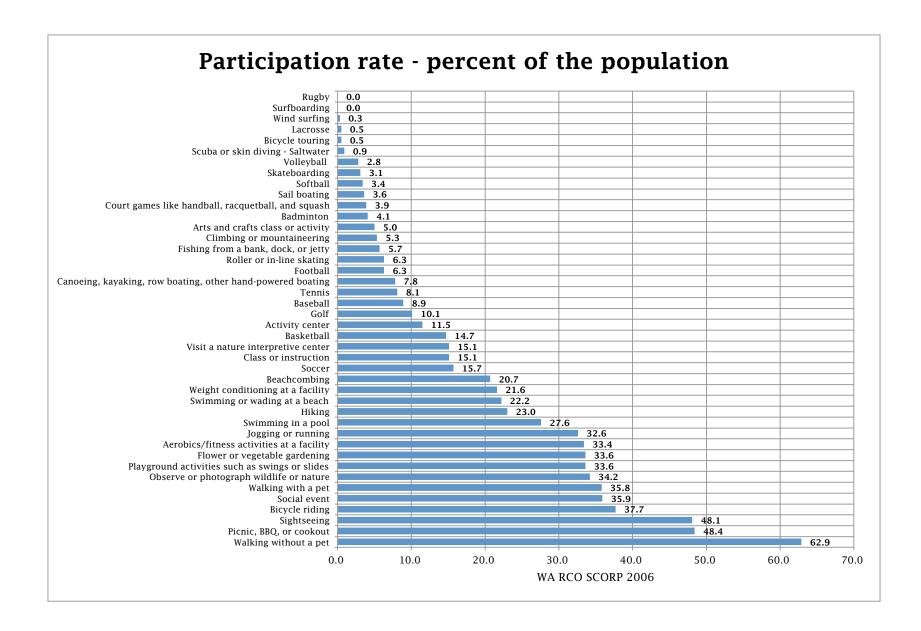
The 2006 statewide survey was completed by 2,135 persons and collated and weighted by age, gender, region, race, and income of which 300 were completed from the Seattle-King County region and weighted accordingly. The survey is within a +/-2.5% statewide and +/-6.0% by region. Response by age, gender, region, race/ethnicity, and income varies.

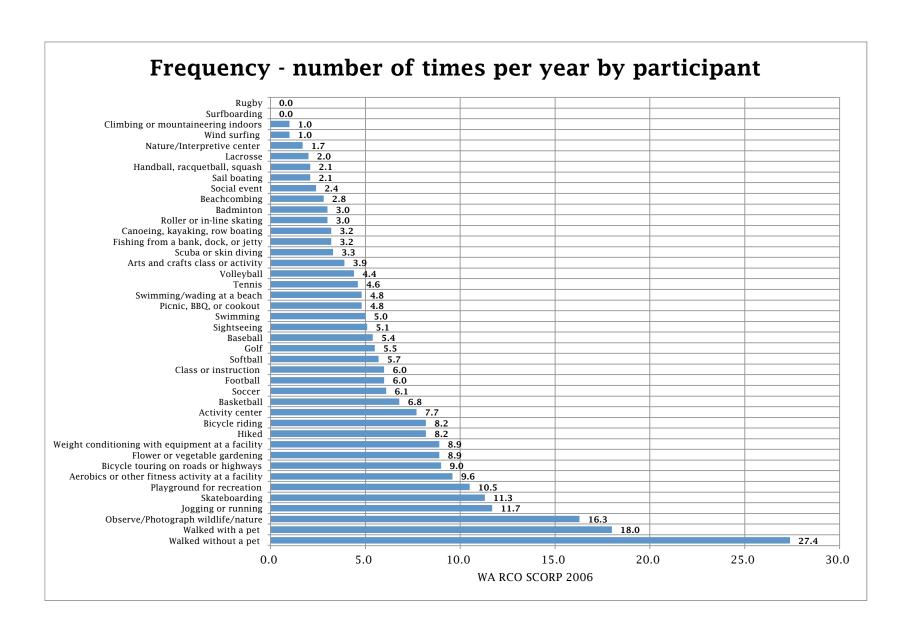
The 2006 RCO survey elicited what participants did for recreational activities but not where the activity occurred. Survey participants from Pierce County may engage in activities but possibly outside of Pierce County, and conversely participants from other regions may travel to engage in activities in Pierce County. The survey did not control for user transpositions between regions.

Since the survey was taken in 2006, the survey may not completely reflect recent regional activity trends in some select and emerging activities such as skateboard parks, dog parks, lacrosse, or other niche behaviors.

#### Port Orchard (Seattle-King County region)

Annual participation rates	Participation	Frequency
Walking without a pet	62.9%	27.4
Picnic, BBQ, or cookout	48.4%	4.8
Sightseeing	48.1%	5.1
Bicycle riding	37.7%	8.2
Social event indoors	35.9%	2.4
Walking with a pet	35.8%	18.0
Observe/photograph wildlife	34.2%	16.3
Playground activities	33.6%	10.5





Annual participation rates	Participation	Frequency
Flower or vegetable gardening	33.6%	8.9
Aerobics/fitness activities	33.4%	9.6
Jogging or running	32.6%	11.7
Swimming in a pool	27.6%	5.0
Hiking	23.0%	8.2
Swimming or wading at a beach	22.2%	4.8
Weight conditioning at a facility	21.6%	8.9
Beachcombing	20.7%	2.8
Soccer	15.7%	6.1
Class or instruction	15.1%	6.0
Visit a nature center	15.1%	1.7
Basketball	14.7%	6.8
Activity center indoors	11.5%	7.7
Golf	10.1%	5.5
Baseball	8.9%	5.4
Tennis	8.1%	4.6
Canoeing, kayaking, row boat	7.8%	3.2
Football	6.3%	6.0
Roller or in-line skating	6.3%	3.0
Fishing from a bank, dock, jetty	5.7%	3.2
Climbing or mountaineering	5.3%	1.0
Arts and crafts class or activity	5.0%	3.9
Badminton	4.1%	3.0
Handball, racquetball, squash	3.9%	2.1
Sail boating	3.6%	2.1
Softball	3.4%	5.7
Skateboarding	3.1%	11.3
Volleyball	2.8%	4.4
Scuba or skin diving - Saltwater	0.9%	3.3
Bicycle touring	0.5%	9.0
Lacrosse	0.5%	2.0
Wind surfing	0.3%	1.0
Surfboarding	0.0%	0.0
Rugby	0.0%	0.0
D		

Participation rate - the percent of the population that participates in a recreational activity

Frequency - the number of times per year those that participate engage in the activity

Source: 2006 SCORP RCO Diary Based Survey

## **Participation rates**

The 2006 RCO survey found significant differences in the statewide population's participation in recreation activities including distinctions for Port Orchard (Seattle-King County) participants.

<u>Top 5 activities with the highest percent of the population participating</u> – in Port Orchard (Seattle-King County) included walking without a pet, picnicking, barbequing, or cooking out, sightseeing, bicycle riding, and social event indoors.

Bottom 5 activities with the lowest percent of the population participating – in Port Orchard (Seattle-King County) included rugby, surfboarding, wind surfing, lacrosse, and bicycle touring.

<u>Organized team sports</u> - involved lesser percentages of the population of the Port Orchard (Seattle-King County) ranging from the highest for soccer (15.7%) to the lowest for rugby (0.0%).

Indoor community center activities – involved a varying range of percentages of the population participating from a social event indoors (35.9%), aerobics/fitness activities (33.9%), swimming in a pool (27.6%), weight conditioning at a facility (21.6%), class or instruction (15.1%), activity center (11.5%), and arts and crafts class or activity (5.0%). Generally, indoor or community center related activities engage the population in greater percentages than organized team sports.

Environmental or cultural activities – involved a varying range of percentages of the population participating from sightseeing (48.1%), observe or photograph wildlife or nature (34.2%), beachcombing (20.7%), and visit a nature interpretive center (15.1%). Generally, environmental or cultural related activities engage the population in greater percentages than indoor or community centers as well as organized team sports.

## Annual frequencies

The 2006 RCO survey determined the number of times or the annual frequency that an average participant would engage in each activity. The frequency averages are for all kinds of participants. Enthusiasts or organized team players may engage more frequently than the average indicates but are included within the averaging nonetheless.

Activities with the highest annual frequencies of over 10.0 occasions - in Port Orchard (Seattle-King County) were for walking without a pet (27.4 times per year), walking with a pet (18.0), observing and photographing wildlife (16.3), jogging or running (11.7), skateboarding (11.3), and playgrounds (10.5).

Activities with the lowest annual frequencies of less than 2.0 occasions - in Port Orchard (Seattle-King County) were for rugby (0.0 times per year), surfboarding (0.0), climbing or mountaineering indoors (1.0), windsurfing (1.0), and visiting a nature or interpretive center (1.7).

**Organized team sports** - in Port Orchard (Seattle-King County) ranged from the highest for basketball (6.8 times) to the lowest for rugby (0.0).

**Indoor community center activities** - in Port Orchard (Seattle-King County) were activity center (7.7 times per year), class or instruction (6.0), swimming in a pool (5.0), arts and crafts (3.9), and social event (2.4). Generally, indoor or community center frequencies are similar to the range of organized team sports.

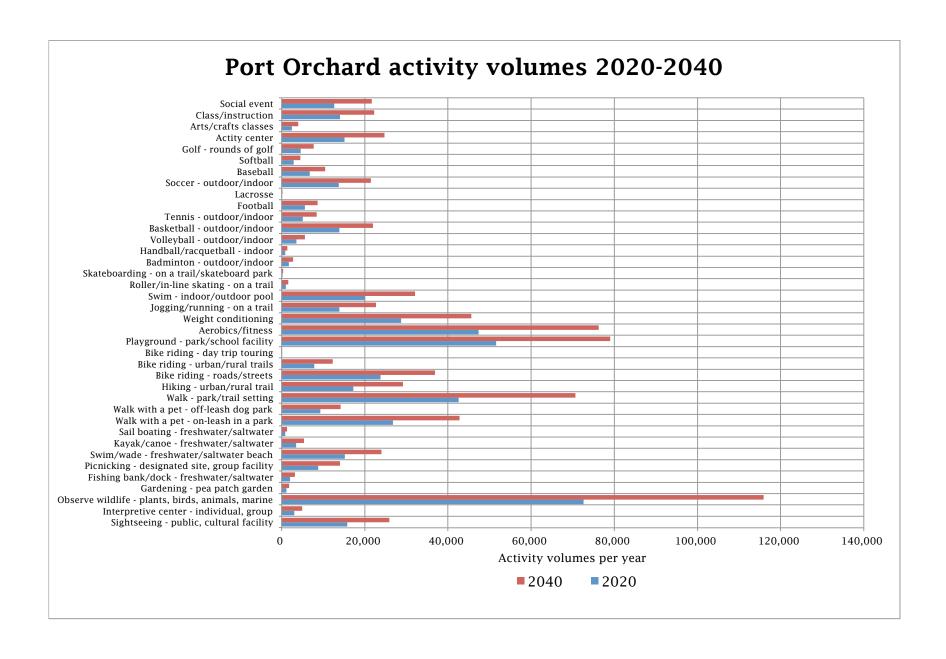
**Environmental or cultural activities** – in Port Orchard (Seattle-King County) were observing or photographing wildlife (16.3 times per year), sightseeing (5.1), beachcombing (2.8), and visiting a nature or interpretive center (1.7). Generally, environmental or cultural related activities that involve observing or photographing wildlife occur in greater numbers per year than indoor or community centers as well as organized team sports.

#### Port Orchard's annual volumes 2020-2040

Port Orchard's total volume of annual recreation activity is determined by multiplying the age-specific participation and frequency or occurrence rates by the number of persons projected to be in each age-specific category for the projection years.

The following table itemizes the projected total annual volume in 2020, 2040, and the amount and percent of volume increase that will occur between 2020-2040.

Activity	2020	2040	Addnl	Pct
Sightseeing - public, cultural	15,816	25,903	10,087	64%
Interpretive center	3,088	4,952	1,864	60%
Observe/photograph wildlife	72,692	116,012	43,320	60%
Gardening - pea patch	1,134	1,799	665	59%
Fishing from bank, dock, jetty	2,023	3,226	1,204	59%
Picnic - site, group facility	8,817	14,071	5,254	60%
Swimming/wading at a beach	15,223	24,012	8,790	58%
Canoeing, kayaking, rowboat	3,523	5,371	1,848	52%
Sail boating	859	1,296	436	51%
Walk with pet - on-leash, park	26,760	42,808	16,048	60%
Walk with pet - dog park	9,352	14,186	4,834	52%
Walk - park/trail setting	42,619	70,704	28,085	66%
Hiking - urban/rural trail	17,274	29,167	11,892	69%
Bike riding - roads/streets	23,781	36,895	13,114	55%
Bike riding - urban/rural trails	7,856	12,318	4,462	57%
Bike riding - day trip touring	106	157	51	48%
Playground - park/school site	51,627	79,043	27,417	53%
Aerobics/fitness at a facility	47,372	76,294	28,922	61%
Weight conditioning at facility	28,763	45,656	16,893	59%
Jogging or running - on a trail	13,903	22,705	8,802	63%
Swim - outdoor/indoor pool	20,002	32,084	12,082	60%
Roller/in-line skating - on trail	993	1,622	628	63%
Skateboarding - in a park	226	363	137	61%
Badminton - outdoor/indoor	1,745	2,777	1,031	59%
Handball/racquetball - indoor	861	1,375	514	60%
Volleyball - outdoor/indoor	3,550	5,599	2,049	58%



Basketball - outdoor/indoor	13,931	21,958	8,028	58%
Tennis - outdoor/indoor	5,133	8,419	3,286	64%
Football	5,622	8,699	3,076	55%
Lacrosse	167	254	87	52%
Soccer - outdoor/indoor	13,782	21,471	7,688	56%
Baseball	6,767	10,450	3,683	54%
Softball	2,907	4,517	1,610	55%
Golf - rounds of golf	4,615	7,717	3,102	67%
Activity center	15,131	24,767	9,635	64%
Arts and crafts class/activity	2,505	3,986	1,481	59%
Class or instruction	14,017	22,307	8,290	59%
Social event	12,700	21,673	8,974	71%
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2040 - the total volume that will occur in 2040, Additional - the volume increase in volume over 2020 by 2040, Pct - the percent increase the additional volume between 2020-2040 represents Source: RCO SCORP Survey 2006

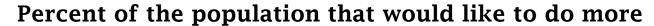
- **Greatest annual volume in 2040** will be observing wildlife (116,012 occurrences) due to the high percentage of the population that engage in the activity and the high number of times or frequencies that they engage per year.
- Significant but substantially less volumes in 2040 will be playground at a park or school (79,043 occurrences), aerobics or fitness at a facility (76,294 occurrences), and walking in a park or trail setting (70,704 occurrences), and walking with a pet on-leash in a park (42,808 occurrences).
- Lowest annual volume in 2040 will be for bike riding as a daytrip tour (157 occurrences), lacrosse (254 occurrences), and skateboarding on a trail or in a skateboard park (363 occurrences) due to the low percentage of the population that engages in the activity and the low annual frequency.

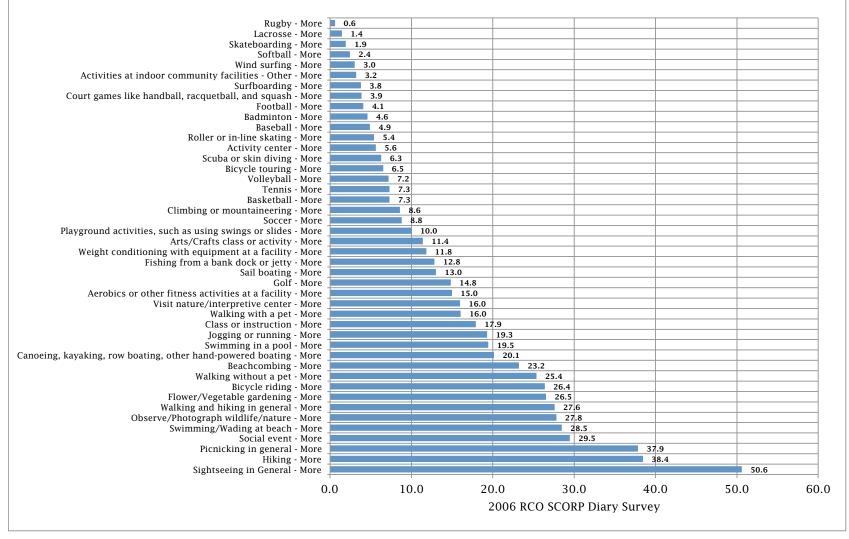
#### Percent would like to do more

In addition to participation and frequency, the 2006 survey also asked respondents to indicate their preferences to engage in activities they did not participate in or to engage more frequently in activities that they did. Survey results were collated on a statewide per person basis only due to the smaller respondent sample size.

### **Washington State**

Percent would like to do/do more	WA
Sightseeing	50.6%
Hiking	38.4%
Picnicking	37.9%
Social event	29.5%
Swimming/wading at beach	28.5%
Observe/photograph wildlife/nature	27.8%
Walking and hiking	27.6%
Flower/vegetable gardening	26.5%
Bicycle riding	26.4%
Walking without a pet	25.4%
Beachcombing	23.2%
Canoeing, kayaking, row boating	20.1%
Swimming in a pool	19.5%
Jogging or running	19.3%
Class or instruction	17.9%
Walking with a pet	16.0%
Visit nature/interpretive center	16.0%
Aerobics or other fitness activities	15.0%
Golf	14.8%
Sail boating	13.0%
Fishing from a bank dock or jetty	12.8%
Weight conditioning with equipment	11.8%
Arts/Crafts class or activity	11.4%
Playground activities	10.0%
Soccer	8.8%
Climbing or mountaineering	8.6%
Basketball	7.3%
Tennis	7.3%
Volleyball	7.2%
Bicycle touring	6.5%
Scuba or skin diving	6.3%
Activity center	5.6%
Roller or in-line skating	5.4%
Baseball	4.9%
Badminton	4.6%
Football	4.1%





Handball, racquetball, and squash	3.9%
Surfboarding	3.8%
Activities at indoor community	3.2%
Wind surfing	3.0%
Softball	2.4%
Skateboarding	1.9%
Lacrosse	1.4%
Rugby	0.6%

Source: 2006 SCORP RCO Diary Based Survey

Generally, survey participants would like to do and if already participating in, would like to do more of activities with the highest participation rates already including sightseeing (50.6% do and do more), hiking (38.4%), picnicking (37.9%), and so on.

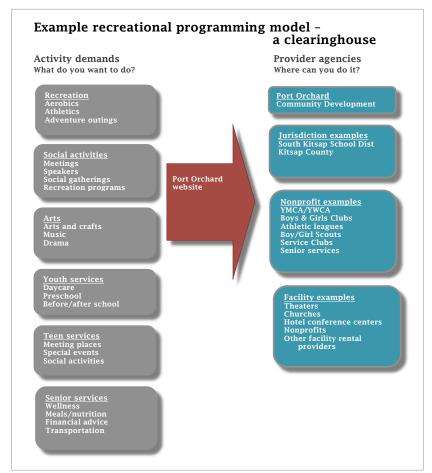
Were survey participants to engage in activities and to engage more in activities they are already participating in they could increase the volume of activity but not change the overall rank order of activity participation.

# Recreational clearinghouse

Port Orchard could seek to operate a web-based recreational clearinghouse coordinating recreational program offerings that include as wide a variety of activities as there is an interest by city residents and tourists, regardless of age, skill level, income - or program provider.

Recreational program offerings offered through the clearinghouse should include activities providing health, education, social, recreational, and other welfare activities for children, teens, adults, seniors, and special populations.

Community Development staff or contractors could conduct programs to the extent possible, practical, and consistent with the city's mission. However, depending on demand, cost, and feasibility, the clearinghouse can also coordinate programs to be conducted by other public, non-profit, or for-profit organizations and even vendors.



To the extent possible and practical, program offerings should include activities that will be conducted in Port Orchard parks, community centers, and trail facilities. However, depending on demand, the clearinghouse may also include program offerings that may be conducted in schools and other public facilities inside or out of the city, as well as at non-profit sites and facilities.

#### Vision

The web-based recreational clearinghouse may be realized through the coordination of:

- **Port Orchard programs** where there is sufficient demand to meet the city's park and recreation mission and pricing and delivery objectives;
- Other jurisdictions including Kitsap County and South Kitsap School District;
- Non-profit organizations such as YMCA, Boy and Girl Scouts, Campfire USA, Port Orchard athletic leagues, Lions, Rotary, and Kiwanis Clubs, among others.

# Pricing and delivery criteria

Port Orchard will continuously assess the mission criteria illustrated in the program formula for all program offerings the city is considering of providing with staff, contract instructors, or vendors:

# 1: Is the program consistent with the city's park and recreation mission and level of service proposals?

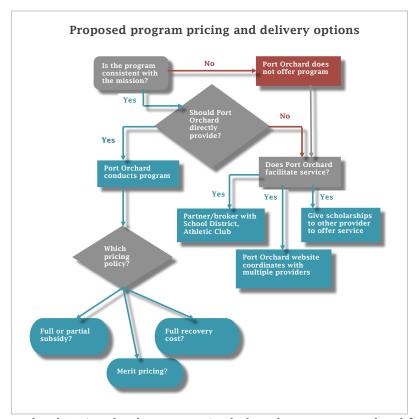
<u>If not</u> - the city does not offer the program, but may facilitate the program to be offered by other providers including the option of partnering or brokering the program, and/or offering scholarships or other services, and/or publishing the program offering on the clearinghouse.

#### 2: If yes - should the city directly provide the program?

<u>If not</u> - the city does not offer the program, but may facilitate the program to be offered by other providers including the option of partnering or brokering the program, and/or offering scholarships or other services, and/or publishing the program offering on the clearinghouse.

# 3: If yes - what pricing policy or goal should the city establish for the program on a public good or benefit versus private good or benefit scale - full cost recovery, merit pricing, or full subsidy?

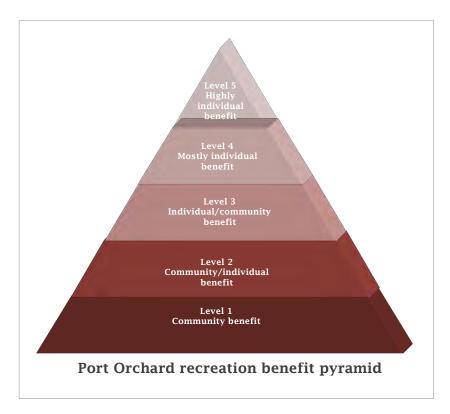
• **Full cost recovery programs** - will recover all direct costs (including full and part-time staff, supplies, materials, maintenance,



and utilities) and indirect costs (including department overhead for staff benefits).

Generally, full cost recovery programs will include services that primarily provide private goods or benefits to a specialized user group, such as golf courses, marinas, RV parks, gun and rifle ranges, equestrian facilities, elite adult sports field rentals, and classes.

In some instances, the city may add a surcharge to recover a slight profit or return on investment with which to defray long-term life cycle costs for maintenance and repair, and/or to reinvest in similar facilities elsewhere in the system.



Merit pricing (partial cost recovery) programs - will partially recover direct and indirect costs based on a policy decision about the degree to which each program provides public versus private goods or benefits. Merit pricing programs may also include the providing of scholarships to eligible user individuals or user groups that would prevent the program from realizing full cost recovery.

Merit pricing program determinations will consider the degree to which the program provides a public benefit to the public at large or to special users within the general population (such as teens or seniors); whether the program can or is able to be offered by other providers at a reasonable cost; and the practicality of collecting fees for service.

Generally, merit price programs may include boat launches, facility rentals, day camps and field activities, youth sports field rentals, senior health and nutrition programs, and safety and instruction programs of all kinds.

Subsidy (no or very low cost recovery) programs - will not attempt to recover costs as a fee, although it may ask for donations or grants from using individuals, groups, or organizations who benefit or are likely sponsors.

Generally, subsidy programs benefit the population at large sufficiently to justify the use of public funding and/or include activities that are not practical to effectively recover a fee or charge, such as special events or festivals, special need programs and playgrounds, interpretive exhibits, parks, and trail related activities.

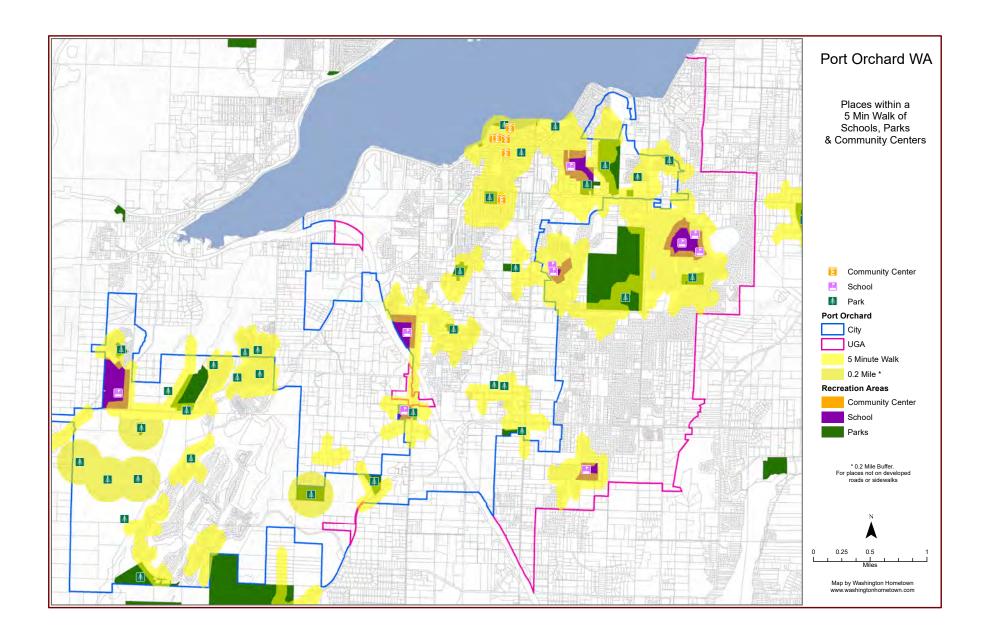
# Park service gaps

An effective park system should provide a park, trail, playground, community center, or other recreation facility within a 5-minute walk of any residential area measured by actual walking routes on trails, paths, sidewalks, or other routes.

Natural features such as steep hillsides, water bodies, and other obstacles as well as manmade obstacles like limited access highways or major traffic corridors or the lack of safe paths, trails, sidewalk improvements affect a 5-minute walk measurement.

Walkability maps are generated by Geographic Information Systems (GIS) that calculate 5-minute walk distances using roads, sidewalks, paths, and trails that account for natural and manmade obstacles from existing park, recreation, school, and other community facilities.

Service gaps are areas that are beyond the 5-minute walk distances of residential developments indicating residents of these areas have to walk further time-distances or commute by bike or vehicle or are



blocked by natural or manmade obstacles from or in order to engage in a recreational activity.

A walkability map generated around existing city, Kitsap County, Port of Bremerton, South Kitsap School District, and Homeowner Association (HOA) facilities indicates there significant developed areas of the city and UGA that lack effective park and recreational services:

- Port Orchard Centers including portions of the designated centers in the Comprehensive Plan.
- **Undeveloped lands** in the northwest at Ross Point,
- McCormick Woods in the northeast areas where residential developments are providing open space but not picnicking, playgrounds, sports courts, or other park amenities.

The plan proposes trail, parks, and recreation facilities to fill these service gaps.

# Social equity

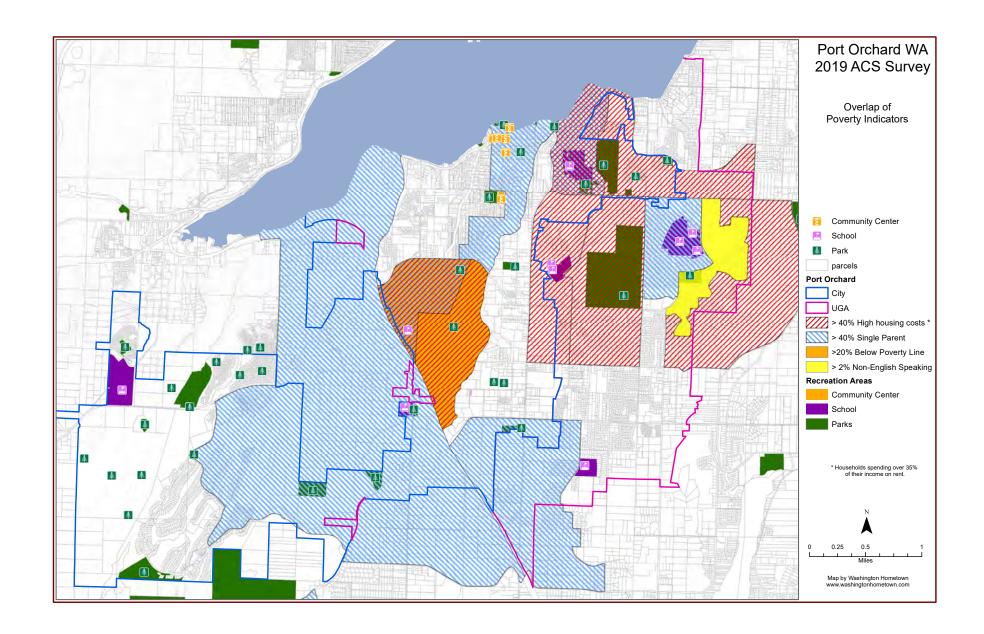
An effective park system should also ensure that park and recreational services and facilities, including those that provide health, nutrition, childcare, education, employment, and socialization as well as recreational activities are provided residents in areas of the city that are less advantaged than the general population due to:

- Poverty particularly for families with children under age 18
- Single parent households headed by a male or female with children with no other spouse present
- Non-English speaking defined by immigrants households were members do not speak English very well or not at all
- Housing cost stressed of households paying more than 35% of gross income for rent or mortgage payments

GIS maps generated for the city using the US Census Bureau's 2019 American Community Survey (ACS) Block Groups indicate:

- Households with high housing costs are more than 40% of all households located in the northeast neighborhoods of the city, along south Sidney Avenue, and northeast of Lund Avenue
- Households headed by single parents are more than 40% of all households located east of South Kitsap Regional Park, along Blackjack Creek, Ross Point, east of SR-16, and the north portions of McCormick Woods
- Households with incomes below poverty lines are more than 20% of all households located along south Sidney and Lund Avenues
- Households of non-English speaking are more than 2% of all households located east of Bill Bloomquist Rotary Park

The plan proposes to increase trail, parks, and recreation amenities in these areas to provide for social equity.



# Chapter 4: Public opinion

An on-line with mail-back option survey was conducted of all Port Orchard households within the city zip codes using USPS's Every Door Direct Mail (EDDM) postcard notification. The zip code boundaries are imperfect matches to city limits with some extending beyond and some not completely covering corporate boundaries. As shown below, 38% of the respondents indicated, or believe, they live outside of Port Orchard city limits.

Survey questions sought to obtain information on park and recreation behavior, use of programs and parks, and opinions and priorities for potential future improvements. 188 persons completed the survey.

Following is a summary of the findings - detailed results including comments are available in the Appendix and from the Community Development Department. In most instances, the results have been statistically weighted and ranked as noted to provide meaningful findings.

# **Respondent characteristics**

# How did you find out about this survey?

Answered: 179 Skipped: 9

Email blast	69%
Mailed postcard	40%
City Facebook	24%
City website	14%

Where do you live - inside or outside of city limits (based on a reference map included in the survey)?

Answered: 185 Skipped: 3

Outside city limits	38%	Inside city limits	62%
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# How many years have you lived in Port Orchard?

Answered: 183 Skipped: 5

16+	46%
11-15	14%
6-10	9%
2-5	18%
0-2	13%

# How many people are in your household?

Answered: 185 Skipped: 3

1	13%
2	36%
3	36% 23%
4	14%
5	9%
6	14% 9% 4% 1%
7+	1%

# How many members in your household are in the following age groups? (Fill in a number for all that apply.)

Answered: 183 Skipped: 5

0-5	0.31
6-10	0.44
11-14	0.44
15-18	0.43
19-25	0.41
26-40	1.07
41-55	0.94
56-65	0.54
65+	0.73

# What language do the members in your household speak at home?

Answered: 185 Skipped: 3

English	99%
Spanish	0%
Vietnamese	0%
Chinese	0%
Japanese	0%
Korean	0%
Other Pacific Island	0%
Other (please specify)	1%

#### What is your gender?

Answered: 184 Skipped: 4

Female	63%
Male	33%
Other	0%
Prefer not to answer	4%

# What is your current housing situation?

Answered: 181 Skipped: 7

Own	88%
Rent	12%

#### **Implications**

Adults who completed the outreach survey:

- Are informed primarily by email and postcard mailer with some by Facebook.
- Have lived in Port Orchard more than 16 years with some newcomers of 0-2 years.
- Live primarily in 2 and 3-person households.
- Are concentrated in ages 26-55 with a significant representation over age 65.
- Speak English almost exclusively.
- Were predominantly female.

 Are primarily owners though with a suitable representation of renters.

# **Behaviors**

How often do you utilize the following Port Orchard parks or improved open spaces (map included)? Answers ranked in order of highest use.

Answered: 187 Skipped: 1

The survey priority results were numerically weighted for each option where lowest was 1, low 2, moderate 3, high 4, and highest 5 and then divided by the number of responses to determine an average or weighted score where 5.00 was the highest and 1.00 the lowest possible priority.

Port Orchard Parks	Weight
Waterfront Park	3.00
Bay Street Pedestrian Path	2.99
McCormick Village Park	2.13
DeKalb Pedestrian Pier	2.02
Port Orchard Boat Ramp	1.98
Rockwell Park	1.97
Etta Turner Park	1.95
Van Zee Park	1.77
Westbay Easements	1.70
Givens Field/Active Club	1.65
Seattle Avenue Property	1.50
Central/Clayton park	1.49
Mitchell Park	1.38
Paul Powers Junior Park	1.26
Sage Park	1.23

# **Implications**

• Except for McCormick Village Park, the most frequently used parks are located along Sinclair Inlet.

How often do you utilize the following Kitsap County and Washington State Parks or improved open spaces (map included)? Answers ranked in order of highest use.

Answered: 187 Skipped: 1

Kitsap County and Washington State Parks	Weight
South Kitsap Regional park	2.56
Banner Forest Heritage Park	2.01
Long Lake County Park	1.84
Howe Farm County Park	1.80
Veterans Memorial Park	1.75
Long Lake Boat Launch	1.70
Givens Community & Senior Center	1.61
Waterman Point Wetland Tidelands	1.46
Coulter Creek Heritage Park	1.43
Sinclair Inlet Wildlife Restoration Area	1.43
Village Greens Golf Course	1.42
South Kitsap Western Little League	1.41
Square Lake State Park	1.38
Bill Bloomquist Rotary Park	1.32
Wicks Lake Park	1.23
Barker Creek Corridor	1.18

# **Implications**

 Kitsap County and Washington State Parks are frequented but not as much as Port Orchard Parks even though some are located within city limits.

What recreational groups or programs have you participated in? Answers ranked in order of use.

Answered: 380 Skipped: 1

Activity by organization	Number
Library programs	113
Kitsap County Parks & Recreation	104
Specialized centers (aquatic, fitness, other)	102
Club organization (YMCA, Boys & Girls, Scouts, etc.)	100
Private instruction or classes	101
Sports groups or leagues	101

School programs or sports	100
Church groups	84

#### **Implications**

 Recreation participants are using programs provided by a variety of organizations.

If you did not participate in any Port Orchard Parks & Recreation programs in the last year, why not? Answers ranked by response.

Answered: 137 Skipped: 51

Reason	Weight
Unaware of programs	1.17
Schedule conflicts	0.91
Cost of participating	0.76
Not interested in programs	0.73
Family challenges to attending	0.56
Transportation challenges	0.36

# **Implications**

• Other than not being aware of programs that are available, there are no specific reasons why residents are not using available programs.

If you have participated in a recreation program with any group in Port Orchard, how satisfied were you? Answers ranked by response.

Answered: 125 Skipped: 63

Satisfaction level	Weight
Нарру	54%
Neutral	30%
Very happy	14%
Unhappy	2%

#### **Implications**

 Generally, program participants seem happy to very happy (68%) with the programs they participated in.

# If you were unhappy with the program, what were the reasons? Answers ranked by response.

Answered: 35 Skipped: 153

Reason	Weight
Other (specify)	34%
Inadequate facilities	23%
Inconvenient hours	20%
Customer service	9%
Too many enrolled	6%
Inadequate equipment	6%
Class content	3%
Instruction knowledge	0%
Instructional materials	0%

#### **Implications**

• The small number of participants who were unhappy with recreation programs listed inadequate facilities or inconvenient hours as reasons.

# If you have not attended any special events in Port Orchard, what are the reasons? Ranked in order of priority.

Answered: 138 Skipped: 50

Reason	Weight
Unaware of events	1.20
Not interested in events	0.94
Schedule conflicts	0.76
Family challenges to attending	0.51
Cost of attending	0.47
Transportation to event	0.21

# **Implications**

• Other than not being aware of special events that are programmed, there are no specific reasons why residents are not attending.

#### Assessments

What level of satisfaction do you have with the existing park and trail levels of service (LOS)? Answers ranked in order of priority.

Answered: 180 Skipped: 8

Levels of service	Weight
Park maintenance	3.46
Trails and open space maintenance	3.43
Graffiti response	3.27
Vandalism response	3.26
Playground maintenance	3.23
Picnic shelter maintenance	3.18
Safety and security measures	3.18
Athletic courts and field maintenance	3.09
Restroom maintenance	3.01

#### **Implications**

• Survey respondents indicated high levels of satisfaction with existing maintenance, graffiti, vandalism, and safety and security measures.

# **Priorities**

What priority would you give to having the following types of ADA accessible <u>outdoor facilities</u> increased or added to Port Orchard? Answers ranked in order of priority.

Answered: 184 Skipped: 4

Outdoor facility priority	Weight
Playgrounds and play areas	3.77
Picnic facilities and shelters	3.70
Trails and open spaces	3.68
Shoreline and beach access	3.58
Community gardens	3.44
Spray and splash parks	3.28
Dog parks	3.21
Soccer, baseball, and softball fields	3.12

Basketball, tennis, and volleyball courts	3.01
Skate parks	2.61

#### **Implications**

• Survey respondents indicated high to moderate priorities to increasing or adding the list of outdoor facilities to the park system.

What priority would you give to having the following types of ADA accessible indoor facilities increased or added to Port **Orchard?** Answers ranked in order of priority.

Answered: 184 Skipped: 4

Indoor facility priority	Weight
Youth activity center	3.76
Public library with reading and classrooms	3.74
Leisure swimming pool	3.54
Lap swimming pool	3.48
Fitness facility (weights, aerobics, other)	3.48
Indoor walking/running track	3.47
Indoor gymnasium (basketball, volleyball)	3.41
Childcare	3.33
Indoor playground	3.31
Classrooms (yoga, pilates, tai chi, karate, etc.)	3.27
Theatre and performing arts space (under 250 seats)	3.27
Computer/IT media classroom	3.20
Small-medium meeting rooms and rental space	3.08
Large event rooms and rental space	3.08
Spray/splash feature	3.07
Commercial kitchen (cooking classes and rental)	3.06
Nonprofit space (city sponsored option)	2.95
Climbing wall or structure	2.85
Rental/lease space (business revenue generating)	2.85
Nonprofit space (leased option)	2.79
Juice, tea, and coffee latte bar	2.63

#### **Implications**

 Survey respondents indicated high to moderate priorities to increasing or adding the list of indoor facilities to the park system. What priority would you give to have the following recreational programs provided by some organization in Port Orchard by age group? Answer ranked by priority.

Answered: 182 Skipped: 6

Recreation program priority by age group	Weight
Teen-young adult programs (11-21)	4.15
Programs for those with disabilities	3.90
Youth programs (0-11)	3.79
Senior programs (55-70)	3.77
Elder programs (71+)	3.65
Adult programs (30-55)	3.31
Young adult programs (21-30)	3.26

#### **Implications**

 Survey respondents indicated high to moderate priorities to having the list of programs provided by some organization in Port Orchard particularly for teen-young adults and those with disabilities.

What priority would you give to have some organization in Port Orchard to provide the following types of outdoor **recreational programs?** Answer ranked by priority.

Answered: 183 Skipped: 5

Outdoor recreation program priority	Weight
Environmental (park and trail maintenance, habitat restoration, etc.)	3.82
Outdoor recreation (skiing, hiking, camping, rafting, golf, etc.)	3.72
Aquatics classes/programs	3.67
Extracurricular (non-school) sports play	3.63
Fitness (aerobics, cross-fit, weights, personal training)	3.61
Sports league or competition play	3.43
Landscape and gardening classes or botanical arrangement	3.37
Travel (local trips to museums, exhibitions, parks, etc.)	3.24

## **Implications**

• Survey respondents indicated high to moderate priorities to having the list of programs provided by some organization in Port Orchard including environmental maintenance and restoration activities.

What priority would you give to have some organization in Port Orchard to provide the following types of <u>indoor</u> <u>programs</u>? Answer ranked by priority.

Answered: 183 Skipped: 5

Indoor recreation program priority	Weight
After-school programs	3.79
Education	3.70
Athletics (basketball, handball, volleyball, etc.)	3.68
Health, wellness, and nutrition	3.62
Dance, music, or drama	3.47
Fitness (yoga, pilate, aerobics, etc.)	3.46
Preschool childcare	3.44
Art or textile	3.41
Media	3.05

# **Implications**

• Survey respondents indicated high to moderate priorities to having the list of programs provided by some organization in Port Orchard.

What priority would you give to attend the following types of events in Port Orchard? Ranked in order of priority.

Answered: 183 Skipped: 5

Special event priority	Weight
Farmers' Market Port Orchard	4.17
Festival of Chimes & Lights	3.67
Taste of Port Orchard	3.66
4th of July	3.48
Night Market	3.45
Festival by the Bay	3.44

Summer Festival Weekend & Parade	3.37
Fathoms O'Fun Festival Fall Follies	3.33
Laying of Wreaths at Retsil	3.25
The Cruz	3.23
Jingle Bell Run	3.13
National Night Out	3.07
Seattle Children's for the Love of Children	3.07
Cruisin Sunday	3.03
Bay Street Boo Bash	2.96
Kitsap Mustangs on the Waterfront	2.91
Vintage Artisan Market	2.90
MCW Turkey Trot	2.78
Seagull Splat Pirates & Crew Regata	2.75
Shift into Summer	2.70
Yukon Summer Marathon	2.63
Scouts BSA Club Day Camp	2.61
Seagull Calling Festival	2.61
DECA Fun Run	2.60
Yukon Winter Marathon	2.58
Corn Hole Classic Kitsap County	2.51
KCSO Open House	2.44
Tool Kit	2.38
Information Reservation Forms	2.16
Forms	2.14

# **Implications**

• Generally, survey respondents indicated high to moderate priorities to a wide variety of special events including the Farmers' Market in particular. Some activities, however, did not rank very high on the priorities possibly due to appeals to specific and limited population interests.

If it were possible, what priority would you give to have some organization in Port Orchard to provide the following types of volunteer opportunities? Ranked in order of priority.

Answered: 181 Skipped: 7

Volunteer interest priority	Weight
Volunteer program - recreation (youth, adult, senior)	3.68
Volunteer program - parks	3.63
Volunteer program - trails	3.54
Volunteer program - cultural services (special event)	3.25

# **Implications**

 Survey respondents indicated high to moderate priorities to participate in all volunteer program opportunities.

# Which of the following is the best way to communicate with you? Ranked in order of priority.

Answered: 179 Skipped: 9

Communication method priority	Weight
Email	1.56
Mailer or newsletter	1.14
City Facebook	0.73
City website	0.67

# **Implications**

• Direct email and newsletter mailers appear to be the preferred methods of communicating.

# Do you have any suggestions or recommendations concerning the development of parks, recreation, and open space in Port Orchard?

Answered: 82 Skipped: 106

The complete survey response is provided in the Appendix and available from the Community Development Department.

# Chapter 5: Plan elements

The following proposals concerning elements of the parks, recreation, and open space plan are based on the results of environmental inventories, field analysis, demand analysis, workshop planning sessions, and surveys of resident households. The proposals outline the vision developed for parks, recreation, and open spaces in Port Orchard for the next 20 years.

The proposals are CONCEPTUAL, in some instances, subject to further study and coordination with public and private participants that may modify the eventual project components.

The proposals refer to a site or property that may provide a major type of park, recreation, or open space activity. Any particular site or property may include one or all of the described plan features. The proposals in each section describe the improvements that will be accomplished under each major type of plan element.

# Conservancies

Resource conservancies or open spaces protect, preserve, and conserve lands that have environmental features of critical area significance (floodplains and landslide hazard), ecological importance (shorelines, wetlands and watersheds), forestland (old growth, woodland cover, and prime productive), wildlife habitat (threatened and endangered species), and open space.

To the extent possible and practical, resource conservancy lands will link preserved open spaces (even though these lands may not be publicly accessible) to greenways and open space networks. These linked areas will visually define the developed urban area in accordance with the objectives of the Washington State Growth Management Act (GMA).

Resource conservancy lands may provide nature and interpretive trails, exhibits, and interpretive facilities to increase public awareness and appreciation for significant and visually interesting environmental, wildlife, and forest features.

Resource conservancy activities may be located on independent properties or include portions of other sites that provide resource activities, trail corridors, or other public facilities. Conservancies may also be developed on other publicly owned lands subject to public use agreements or easements; or on lands acquired for other public purposes including storm water management, groundwater recharge, potable water storage, and wastewater treatment.

### Vision

Conservancies may be realized through:

- Acquisition of development rights and/or title of resource lands or historical sites - that would otherwise be developed or used for other urban land uses;
- Provision for public access and interpretive use that would not be possible if the lands remained in private ownership without such provisions.
- **Provisions for signing and interpretation** subject to appropriate security measures and underlying property owner agreements.

# Conservancies - open space

### Existing resource or open space conservancy sites

The following sites provide open space conservancy protection through easements, land use agreements, or acquisitions by Port Orchard, Kitsap County, Washington State, and Homeowner Associations (HOA). In most instances, the open spaces conserve wetlands, woodlands, steep slopes, and other features along Blackjack and other Creek riparian corridors and around residential developments in McCormick Woods and other subdivisions.

# Existing conservation acres\*

### **Port Orchard**

76.47 5.31

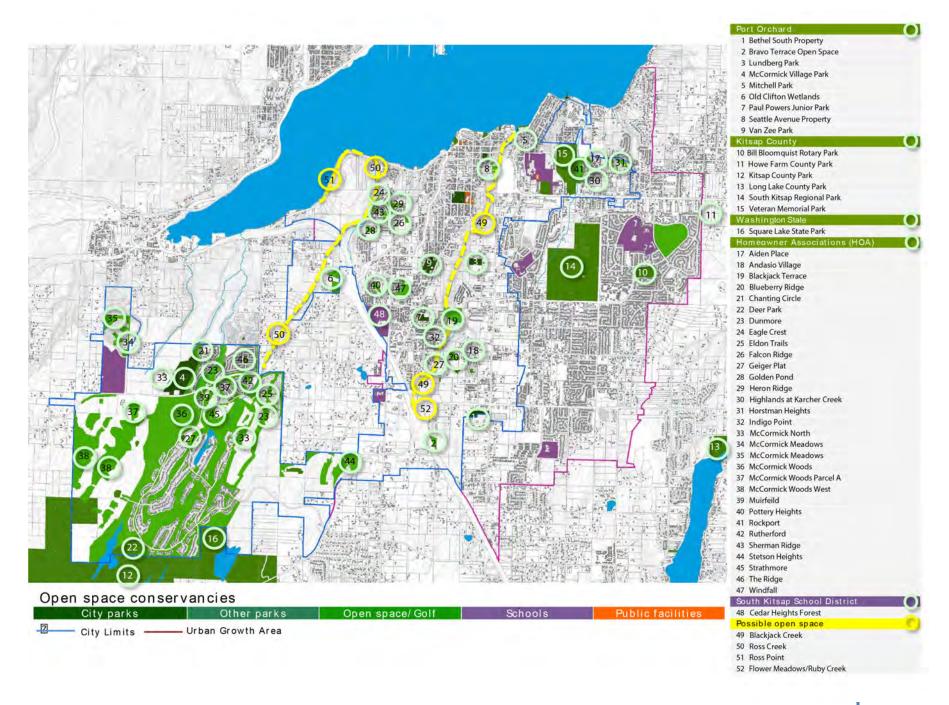
- Bethel South Property or equivalent
- Woodland area not open to the public, no facilities











Woodland area Bravo Terrace Open Space Wooded wetland area Lundberg Park or equivalent site Woodlands not open to the public, no facilities McCormick Village Park Woodland area Old Clifton Wetlands Wooded area along a drainage corridor, not open to public Paul Powers Junior Park Woodland area Seattle Ave Open Space Wooded, steep hillside along Blackjack Creek corridor Van Zee Park Woodland area Kitsap County Bill Bloomquist Rotary Park Woodland area Howe Farm County Park Preserved farmland, woodlands, wetland TKitsap County Park Woodlands, Coulter Creek riparian corridor	5.31 2.76 4.81 0.43 3.80 3.75
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<ul> <li>Woodlands, lake frontage</li> <li>South Kitsap Regional park</li> <li>192</li> </ul>	
13 South Kitsap Regional park 192	).57
• Extensive woodland area	2.52
	3.44
Extensive woodland area	).44
	3.39
	3.39
<ul> <li>Square Lake covers 7.9 surface acres with mostly shallow</li> </ul>	J.J.
depths with lots of pads and ringed with reeds	
<ul> <li>The lake has one private home on the shoreline with the rest</li> </ul>	
still in a natural state	
• Fish species include largemouth bass, bluegill, bullhead catf	
and reportedly yellow perch	
• 3 beaver huts are located on the lake	

Но	meowner Associations (HOA)	766.70
16	Aiden Place HOA Open Space	6.76
•	Wooded, steep hillside on both sides of stream draining	into
	Sinclair Inlet	
17	Andasio Village HOA Open Space	1.47
•	Pocket park and open space	
18	Blackjack Terrace HOA Open Space	14.30
•	Wooded, steep hillside on both sides of Blackjack Creek	
10	Interior wooded buffers between cottages	1.01
19	Blueberry Ridge HOA Open Space	1.01
	Wooded buffer areas Sizable wetland on the north	
20	Chanting Circle HOA Open Space	1.20
20	2 wooded, steep hillsides along drainage corridors on bo	
_	of development	ill slucs
21	Deer Park HOA Open Space	32.45
	Extensive wooded area	52.15
22	Dunmore HOA Open Space	5.30
	Wooded perimeter and interior area	
23	Eaglecrest Rth WE Real Estate HOA Open	7.65
	Space	
•	Wooded, steep hillside buffers with drainage corridors to	С
	Sinclair Inlet	
24	Eldon Trails HOA Open Space	19.92
•	Wooded perimeter and interior buffers	
25	Falcon Ridge HOA Open Space	0.38
•	Wooded buffer	
26	Geiger Plat HOA Open Space	0.40
-	Wooded buffer area and pond	2.00
27	Golden Pond HOA Open Space	2.90
20	Wooded buffer to hillside and pond	2.72
28	Heron Ridge HOA Open Space	2.73
20	Wooded buffer to drainage corridor	2.70
29	Highlands Karcher Creek HOA Open Space	2.70
30	Buffer perimeter planting with storm drainage pond Horstman Heights HOA Open Space	3.31
50	Wooded buffers	3.31
31	Indigo Point HOA Open Space	2.20
31	margo i ome non open space	2.20

•	Wooded, steep hillside along Blackjack Creek	
32	McCormick North HOA Open Space	0.37
•	Wooded perimeter and interior buffers	
33	McCormick Meadows HOA Open Space	21.42
•	Extensive woodland area	
34	McCormick Meadows HOA Open Space	20.85
•	Wooded buffer area	
35	McCormick Woods HOA Open Space	215.71
•	Wooded perimeter and interior buffers	
36	McCormick Woods Parcel A HOA Open Space	7.41
•	Wooded perimeter and interior buffers	
37	McCormick West HOA Open Space	329.70
•	Wooded buffers and wetlands	
38	Muirfield HOA Open Space	3.15
•	Wooded perimeter buffers with golf course fairways	
39	Pottery Heights HOA Open Space	2.67
•	Wooded buffer to wetlands	
40	Rockport HOA Open Space	4.20
•	Wooded, steep hillside along stream draining into Sinc	lair Inlet
41	Rutherford HOA Open Space	9.74
•	Wooded perimeter buffer and interior wooded area	
42	Sherman Ridge HOA Open Space	1.25
•	Grass open area with woodlands	
43	Stetson Heights HOA Open Space	14.11
•	Wetland buffer areas	
44	Strathmore HOA Open Space	6.34
•	Wooded perimeter buffers	
45	The Ridge HOA Open Space	18.66
•	Wooded perimeter buffer around subdivision	
•	Wooded, steep hillside along drainage stream corridor	
46	Windfall Place HOA Open Space	6.44
•	Wooded, steep hillside along drainage corridor	
Sou	ıth Kitsap School District	na
47	Cedar Heights Forest	na
•	Wooded area	
	tal existing conservancy acres otal site acreage may also provide for other resource or rec	1,398.48* reational

# \* Total site acreage may also provide for other resource or recreational activities.

### Possible resource conservancy sites

The following sites may provide conservancy protection through easements, land use agreements, or acquisitions. Some properties are undevelopable and thus protected by the city's Critical Areas Ordinance (CAO). While protected, not all of these properties may be suitable or available for public access or use. The objective is to conserve more riparian habitat and protect steep wooded slopes along Blackjack and other unnamed creeks and the hillside defining Ross Point.

### Possible resource conservancy sites

Port	Orchard	with	others
------	---------	------	--------

48	Blackjack Creek Corridor	tbd
•	Conserve steep wooded hillsides the complete extent of the	
	creek for greenway habitat	
49	Ross Creek Corridor	tbd
•	Conserve wetland pond and steep wooded hillsides the	
	complete extent of the creek for greenway habitat	
50	Ross Point Hillsides	tbd
•	Conserve steep wooded hillsides along Bay Street around Ro	SS
	Point to SR-16 for greenway habitat	
51	Flower Meadows/Ruby Creek	tbd
•	Conserve stormwater pond along Ruby Creek	
Tot	tal possible conservancy acres	tbd
Tb	d - to be determined based on open space assets, property	
boı	andaries, and conservation method.	

# Conservancies - historical/cultural

Historical conservancies protect and preserve significant archaeological, historical, and cultural sites and facilities providing interpretive access to significant sites including Native American sites, original homesteads or prominent building sites, commercial or public buildings of unique architectural characteristics, locations of important industrial or resource oriented activities, and other culturally important areas. Lands may also be protected or acquired that conserve significant man-made constructions on the land including bridges, dikes, dams, and other features.





To the extent possible and practical, historical sites and buildings will be linked with other parklands to create activity centers or facilities that reflect the original cultural use.

To the extent possible and practical, historical buildings and structures may be conserved on their original sites. In some instances, however, the buildings or other improvements may be relocated to other public properties to better conserve, display, or provide interpretive access.

To the extent practical and protecting of archaeological significance, historical or archaeological sites may be marked or signed as part of the conservancy park element. Interpretive signs may be located off-site or in areas that do not risk exposure or possible vandalism of underlying archaeological resources (including private lands).

### Existing places of significance

Port Orchard has a large but undesignated number of historic buildings located within the downtown district and on top of Sidney hill some dating from the 1880-190s, 1900-1920s, and even the 1930-1950s. Following is a brief summary of some known examples though an historic inventory should be completed along with the designation of a walking tour as a means of introducing Port Orchard's historical heritage as a recreational activity.

### Existing places of significance

# Port Orchard 1 Masonic Hall (Sidney Museum) 1 The 3,642 square foot Sidney Museum (Masonic Hall) is located at 202 Sidney Avenue in the downtown. Built in 1908, the 2-story wood building was the first Masonic Temple building in Port Orchard and is listed in the National Register of Historic Places.

- The cabin is located on its original site, one of the original two Sidney town plots that measure 60 feet in width fronting on Sidney by 150 feet deep extending to the west.
- The 2-story, one bedroom cabin was constructed from "log

boom" logs pulled up Sidney hill from Port Orchard bay by oxen and draft horses.

# 3 Knights of Pythias Lodge (D&R Theatre/Dragonfly Cinema)

1

The Knights of Pythias built this 2-story lodge building in 1925 at 822 Bay Street. D&R Theatre converted the building into one of the first movie houses in 1928 and operated it until 1965 when maintenance and competition from larger theaters forced it to close. The theater was reopened in 1980 as the Plaza Twin Theater in 1980 and is currently operated as Dragonfly Cinema.

Total existing (identified) significant places

3

Log Cabin

1

# Resource parks

Resource parkland will be conserved in Port Orchard that provides public access to significant environmental features including shorelines, woodlands, and scenic areas. Where appropriate, resource park sites will be improved with a variety of outdoor facilities including group and individual campsites and picnic facilities. Water-oriented resource park improvements will provide swimming and wading sites, fishing piers, docks, and boat launches. Supporting services will include parking lots, restrooms, and utilities.

Resource park activities may be located on independent properties or include portions of other sites provided for environmental conservancies, trail corridors, recreation, or other public facilities. Resource park activities may also be developed on other publicly owned lands subject to public use agreements or easements.

### Vision

As described herein, the resource park vision will be realized through:

- <u>Acquisition of resource parklands</u> that would otherwise be developed for other land uses;
- <u>Provision of public access</u> and use of natural features which would not be possible if the lands remained in private ownership;
- <u>Conservation for public access</u> and use of unique and available natural features that visually define and separate developing urban areas.

# **Waterfront access points**

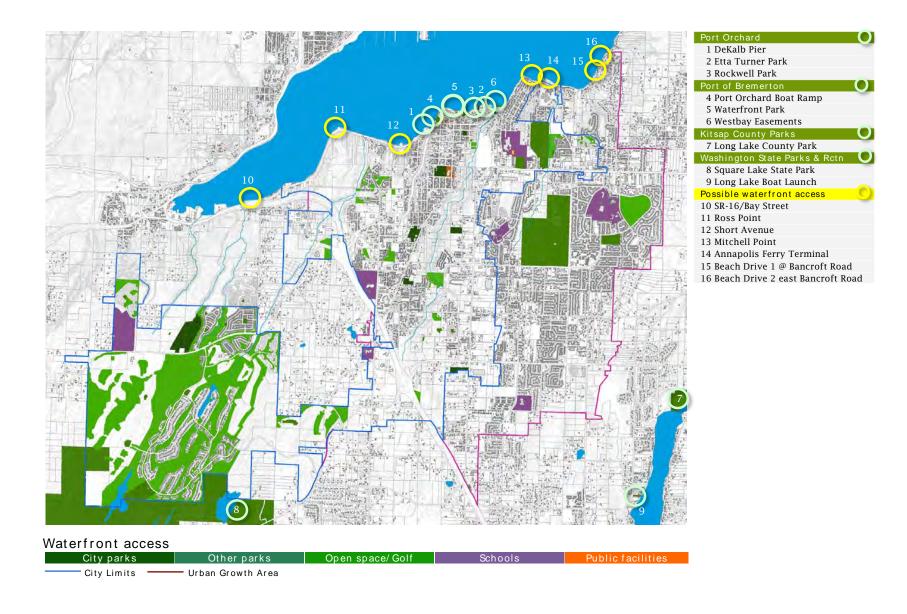
### Existing beach and hand-carry access sites

The following sites provide access to significant freshwater and saltwater access points in Port Orchard that include fishing, beach, boating, and other waterfront access activities on Sinclair Inlet, and Long and Square Lakes.

### Port Orchard **DeKalb Pier** 1 169 feet of lighted pier 359 feet of floats 2 **Etta Turner Park** 1 Trail connection **Rockwell Park** 1 Trail connection Beach access Hand-carry launch Port of Bremerton 3 Port Orchard Boat ramp Municipal boat ramp Restroom 5 **Waterfront Park** Beach access Viewing platform **Westbay Easements** Beach access Trail connection **Kitsap County** 1 Long Lake County Park Water access Fishing access Swimming beach Boat launch Restroom **Washington State** 2 8 Square Lake State Park

Existing beach and hand-carry access sites

- 7.9 freshwater surface acres with mostly shallow depths with lots of pads and ringed with reeds
- The lake has one private home on the shoreline with the rest still in a natural state
- Rough boat launch area best suited for hand carried craft though small trailered boats can be launched by a 4 wheel drive tow vehicle
- Pit toilet



9	Long Lake Boat Launch	1
•	Access along the western shore with a boat ramp launch, dock and hand-carry access	,
	tal existing waterfront access sites	9
То	otal existing hand carry launch sites	5

# Possible beach and hand-carry access sites

The following sites will increase waterfront access to Sinclair Inlet for beach access and hand-carry craft launches.

	Possible beach and hand-carry access sites		
Po	rt Orchard with others 7		
10	SR-16/Bay Street 1		
•	Sinclair Inlet beach access and hand-carry launch from the		
	access from Bay Street under the SR-16 flyover		
11	Ross Point 1		
•	Sinclair Inlet beach access and hand-carry boat launch from the access off Bay Street		
12	Short/Grant Avenues 1		
•	Sinclair Inlet beach access and hand-carry boat launch between		
	Yachtfish Marine and Port Orchard Yacht Club from the parking		
	lot between Short/Grant Avenues on the south side of Bay Street		
13	Mitchell Point 1		
•	Sinclair Inlet beach access and hand-carry boat launch from the		
	pull-off land on Bay Street on Mitchell Point		
14	Annapolis Foot Ferry Terminal 1		
•	Sinclair Inlet beach access and hand-carry boat launch from the		
	parking lot for the Kitsap Transit ferry on Bay Street		
15	Beach Drive 1 @ Bancroft Road 1		
•	Sinclair Inlet beach access and hand-carry boat launch from the		
	pull-off lane on Beach Drive East north of Bancroft Road		
16	Beach Drive 2 @ east of Bancroft Road 1		
•	Sinclair Inlet beach access and hand-carry boat launch from the		
	pull-off lane on Beach Drive East further north of Bancroft Road		
To	tal possible waterfront access sites 7		
To	tal possible hand carry launch sites 7		

# **Downtown waterfront sites**

# **Existing downtown waterfront sites**

The following sites provide saltwater access within the downtown of the numerous marinas, launch sites, and passenger ferry activities.

# Existing downtown waterfront sites

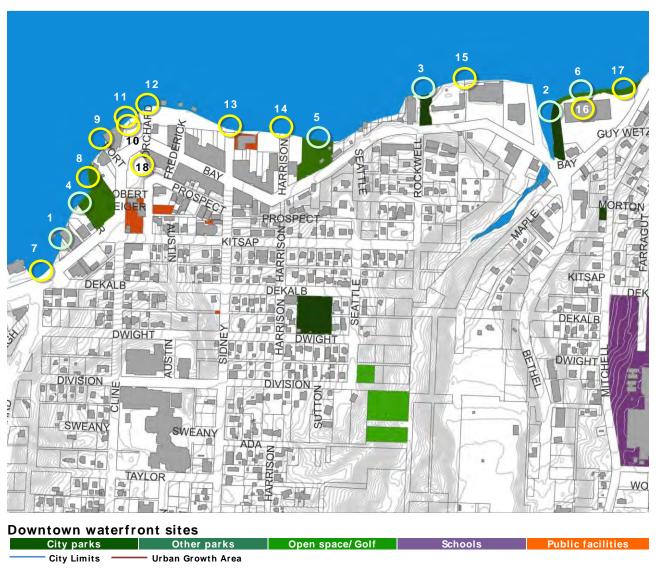
	Emsting downtown watern	OHE SICES
Po	ort Orchard	3
1	DeKalb Pier	1
•	169 feet of lighted pier	
2	Etta Turner Park	1
•	Trail connection	
3	Rockwell Park	1
-	Trail connection	
•	Beach access	
Po	ort of Bremerton	3
4	Port Orchard Boat ramp	1*
•	Floating pier and dock	
5	Waterfront Park	1
•	Beach access	
-	Viewing platform	
6	Westbay Easement	1
-	Beach access	
-	Trail connection	
To	otal existing waterfront viewpoints	6

# Possible downtown waterfront sites

The following sites will increase waterfront access and viewpoints of Sinclair Inlet from street-ends and Bay Street Pedestrian Path.

### Possible downtown waterfront sites

Po	rt Orchard	12
7	Daylight stream	1
-	Daylight stream into Sinclair Inlet	
8	Daylight stream	1
-	Daylight stream into Sinclair Inlet	
9	Port Street Plaza/Kayak Launch	1
	Viewpoint of Sinclair Inlet and kayak launch pier	



Poi	rt Orchard Parks	0)
1	DeKalb Pier	
2	Etta Turner Park	
3	Rockwell Park	
Poi	rt of Bremerton	O
4	Port Orchard Boat Ramp	
5	Waterfront Park	
6	Westbay Easement	
Pos	ssible downtown sites	()
7	Daylight stream	
8	Daylight stream	
9	Port Street Plaza/Kayak Launch	
10	Community Center park/plaza	
11	Restore shoreline	
12	Orchard Avenue	
13	Sidney Avenue	
14	Harrison Avenue	
15	Waterfront access corridor	
16	Mitchell Avenue extension	
17	Gateway	
18	Orchard Avenue hillclimb	

10	Community Center park	1
•	Green space located in front of Community Center	
11	Restore shoreline	1
•	Restore shoreline between Port and Orchard Avenues	
12	Orchard Avenue	1
•	Viewpoint of Sinclair Inlet and trail connection	
13	Sidney Avenue	1
•	Viewpoint of marina and Port Orchard-Bremerton Foot Ferry and trail connection	t
14	Harrison Avenue	1
•	Viewpoint of marina and Port Orchard-Bremerton Foot Ferry and trail connection	t
15	Waterfront access connection	1
•	Viewpoint and trail connection through the redevelopment area	L
16	Mitchell Extension	1
•	Viewpoint and trail connection to the proposed Mitchell Avenue extension through the redevelopment of Westbay Center	,
17	East Gateway	1
•	East gateway improvement to Bay Street Pedestrian Path	
18	Orchard Avenue Hillclimb	1
•	Viewpoint and trail connection from Bay Street through proposed mixed-use development to up town	
Tot	tal possible waterfront viewpoints	6

# **Picnic shelters**

# **Existing picnic shelters**

The following sites provide day-use picnic shelter facilities for group activities in existing parks.

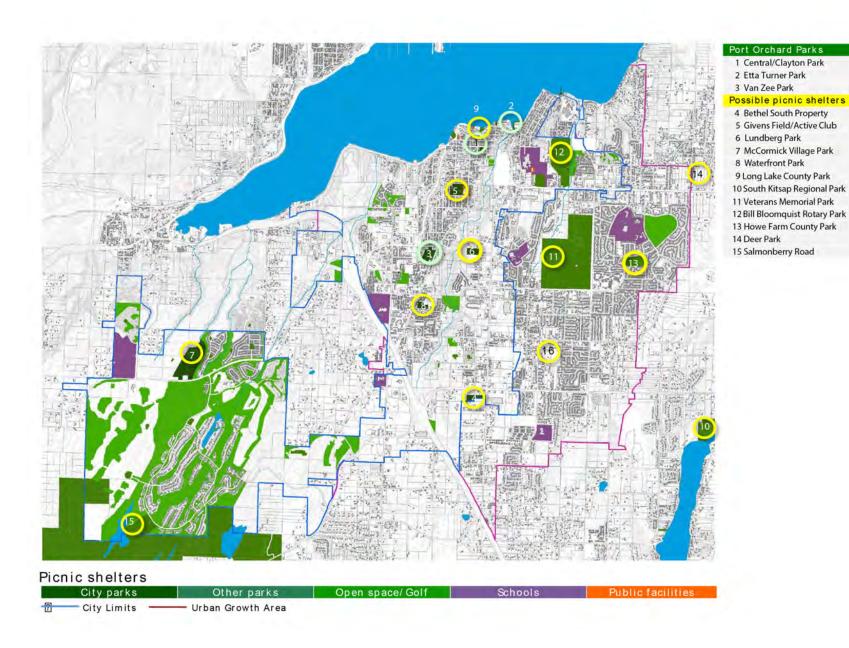
		Existing picnic shelters
Po	rt Orchard	3
1	Central/Clayton Park	1
•	Picnic shelter	
2	Etta Turner Park	1
•	Gazebo	
3	Van Zee Park	1
•	Picnic shelter	

•	Restroom	
Tot	al existing picnic shelters	3

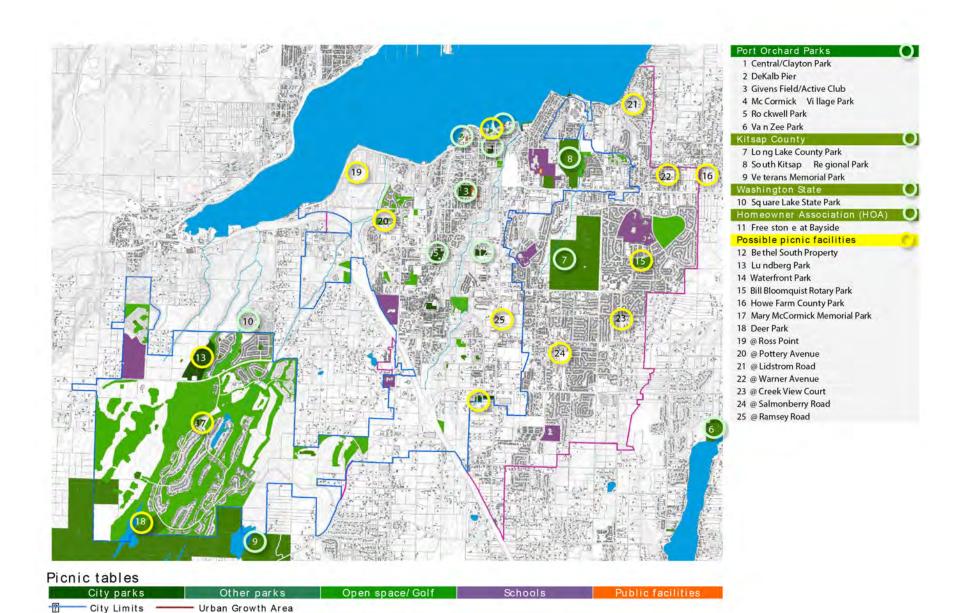
# Possible picnicking shelters

The following sites will increase day-use group picnic shelter facilities in existing and proposed future parks.

	Possible picnic sh	elters
Po	rt Orchard with others	13
4	Bethel South Property or equivalent site	1
•	Develop group picnic facility/shelter	
5	Givens Field/Active Club	1
•	Add group picnic facility/shelter to field activities	
6	Lundberg Park or equivalent site	1
•	Develop group picnic facility/shelter or consider surplusing	g site
7	McCormick Village Park	1
•	Add group picnic facility/shelter to park activities	
8	Waterfront Park	1
•	Add group picnic facility/shelter to waterfront uses	
9	Long Lake County Park	1
•	Add group picnic facility/shelter to park activities	
10	South Kitsap Regional Park	1
•	Add group picnic facility/shelter to park activities	
11	Veterans Memorial Park	1
•	Add group picnic facility/shelter to park activities	
12	Bill Bloomquist Rotary park	1
•	Add group picnic facility/shelter to park activities	
13	Howe Farm County Park	1
•	Add group picnic facility/shelter to farm activities	
14	Deer Park	1
•	Add group picnic facility/shelter to park activities	
15	Salmonberry Road	1
•	Develop group picnic facility/shelter in this future park	
To	tal Possible picnic shelters	12







# Picnic tables

# **Existing picnic tables**

The following sites provide day-use picnicking tables.

### Existing picnic tables **Port Orchard** 13 Central/Clayton Park 5 Picnic tables **DeKalb Pier** 1 Picnic tables Givens Field/Active Club 2 3 Picnic area Restroom McCormick Village Park 2 Picnic tables Restroom **Rockwell Park** 1 Picnic area Van Zee Park 2 Picnic tables Restroom **Kitsap County** 5 Long Lake County Park Picnic areas Restroom South Kitsap Regional Park 2 Picnic area **Veterans Memorial Park** Picnic area **Washington State** 1 **Square Lake State Park** Picnic tables and barbecues Pit toilet **Homeowner Association (HOA)** 3 Freestone at Bayside Pocket Park 3 3 picnic tables Total existing picnic tables 22

# Possible picnicking areas

The following sites will increase day-use picnicking opportunities within a 5-10 minute walk of all residential neighborhoods.

	Possible picnic	tables
Por	t Orchard with others	36
12	Bethel South Property or equivalent site	2
•	Develop picnicking area	
13	Lundberg Park or equivalent site	2
•	Develop picnicking area	
14	Waterfront Park	2
14 •	Add picnicking area to park activities	
- 15	Bill Bloomquist Rotary Park	4
1 J	Add picnicking area to park activities	7
16	Howe Farm County Park	4
•	Add picnicking area to park activities	7
17	Mary McCormick Memorial Park	2
•	Add picnicking area to park activities	_
18	Deer Park	4
•	Add picnicking area to park activities	-
19	@ Ross Point	2
•	Develop picnicking area in this proposed park area	_
20	@ Pottery Avenue	2
•	Develop picnicking area in this proposed park area	_
21	@ Lidstrom Road	2
	Develop picnicking area in this proposed park area	
22	@ Warner Avenue	2
	Develop picnicking area in this proposed park area	
23	@ Creek View Court	2
	Develop picnicking area in this proposed park area	
24	@ Salmonberry Road	2
	Develop picnicking area in this proposed park area	
25	@ Ramsey Road	2
	Develop picnicking area in this proposed park area	

35

Total possible picnic tables

# **Trails**

Trail systems will be developed to link major environmental assets, park and recreational facilities, schools, community centers, and historical features thorough out Port Orchard. Generally, trails will provide for several modes of recreational and commuters use including bicycles and pedestrians where appropriate.

# Multipurpose trails

Multipurpose on and off-road trails will be developed within corridors separate from vehicular or other motorized forms of transportation such as utility easements or in separate property alignments. In some instances, an on-road trail may be developed as improvements within the right-of-way of established vehicular or other transportation corridors.

Multipurpose trails will be developed to Washington State Department of Transportation (WSDOT) and American Association of State Highway & Transportation Officials (AASHTO) trail standards. The trails will be concrete, asphalt or very fine crushed rock base, handicap accessible, and usable by all age and skill groups.

Trail corridors will be improved with trailhead services including rest stops, parking lots, restrooms, water, and air utilities. Where the trail is located in association with another park and recreational improvement or public facility, the trailhead will be improved with active picnic, playgrounds, and play areas.

Multipurpose trail corridors will be independent properties or include portions of other sites provided for resource conservancies, resource activities, athletic facilities, and other park and recreational or public facility properties.

### Vision

As described, the multipurpose trails vision may be realized by providing recreational trail opportunities that:

- Access natural features that may not be available otherwise,
- <u>Link open spaces</u> and other conservation areas into a greenway system,
- Serve persons with varied physical abilities and skills,
- Establish high visibility and volume pedestrian routes through the most developed urban areas and park sites,
- <u>Expand roadway corridors</u> to provide recreational and commuter trail opportunities,

### Existing off-road multipurpose trails

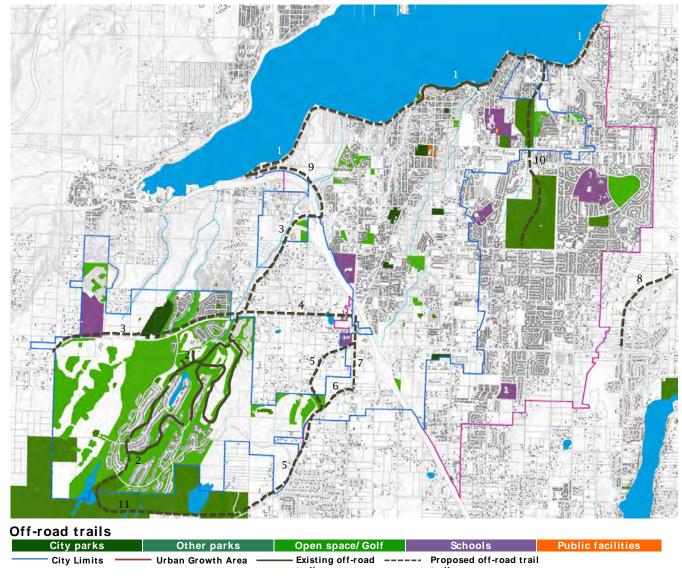
The following multipurpose trail systems have been developed to provide combined hike and bike trail opportunities along the shoreline of Sinclair Inlet and within the buffer areas and golf course of McCormick Woods.

	Multipurpose off-road trail miles	
Port Orchard	1.04	
1 Bay Street Pedestrian Pat	th 1.04	
<ul> <li>Paved off-road multipurpose trail</li> </ul>		
<b>Homeowners Association (HOA</b>	2.60	
2 McCormick Woods Trail	2.60	
<ul> <li>Paved off-road multipurpose trail</li> </ul>		
Total existing multipurpose trail miles 3		

### Possible off-road multipurpose trails

The following multipurpose trail system will be developed to provide combined hike and bike trail opportunities linking the Bay Street Pedestrian Path along Sinclair Inlet shoreline and McCormick Woods into an integrated network accessing conservancies, parks, schools, and Port Orchard commercial districts.

Do	Multipurpose off-road tra	
1		70
1	Bay Street Pedestrian Path Extension 1.	70
•	Extend off-road multipurpose trail east to Olney Avenue and	
	west to SR-16	
3	Old Clifton Road	70
•	Develop off-road multipurpose trail from SR-16 west to Fiegle Road to access McCormick Woods Trail	У

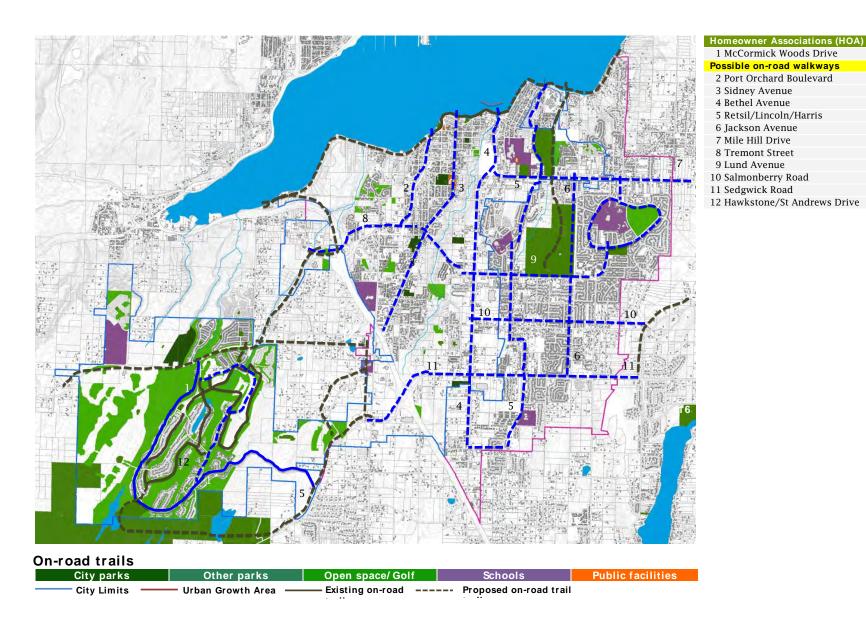


Port Orchard Parks
1 Bay Street Pedestrian Path

# Homeowners Association (HOA) 2 McCormick Woods Trail

# Possible off-road trails

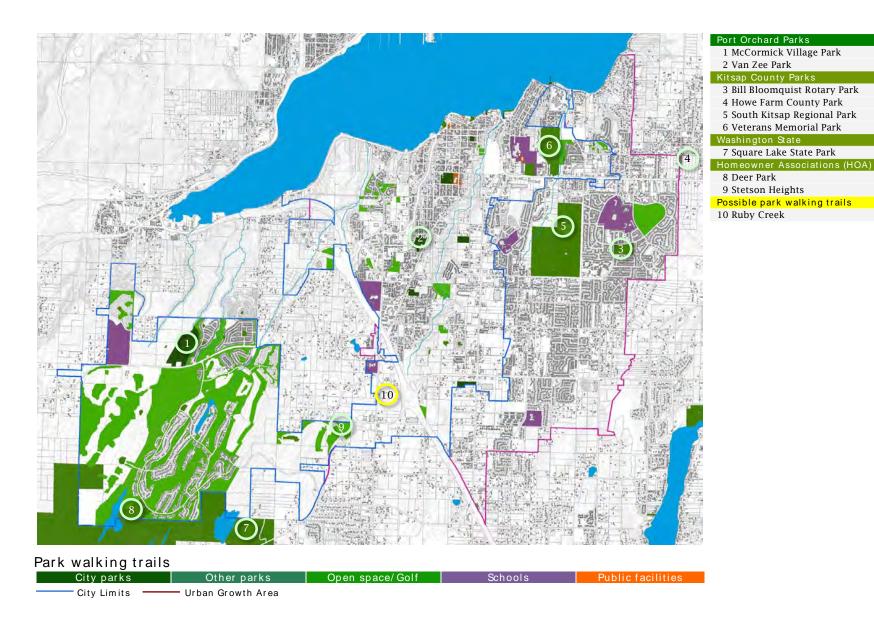
- 1 Bay Street Path extensions
- 3 Old Clifton Road
- 4 Blueberry Lake Road
- 5 Glenwood Road
- 6 Sedgwick Road
- 7 Sidney Road 8 Long Lake Road
- 9 SR-16 Trail in ROW edge
- 10 Bay Street to South Kitsap Rg Pk 11 Square Lake/Deer Creek



4	SW Berry Lake Road 0.57	Str	eet Pedestrian Path and McCormick Woods Trail with	narks
•	Develop off-road multipurpose trail from Sidney Road west to		nools, downtown, commercial districts, and off-road	_
	Old Clifton Road	501	ioois, downtown, commercial districts, and off road	crairo.
5	Glenwood Road 1.28		On-road path and si	dewalk miles
•	Develop off-road multipurpose trail from Sidney Road to Square	Poi	rt Orchard with others	15.26
-	Lake State Park	2	Port Orchard Boulevard	0.57
6	Sedgwick Road 0.19	-	Develop sidewalk on Port Orchard Boulevard south	
	Develop off-road multipurpose trial from Sidney Road to	_	Street to Tremont Street.	II OIII Day
•	Sedgwick Road Trail	3	Sidney Avenue	1.31
7	Sidney Road 0.38	•	Develop sidewalk on Sidney Avenue from Bay Stree	
	Develop off-road multipurpose trail from Blueberry Lake Road	4	Bethel Avenue	1.95
•		-	Develop sidewalk	1.93
0	to Sedgwick Road Trail  Long Lake Road  1.33	5	Retsil/Lincoln/Harris	2.33
8	•	•	Develop sidewalk on Retsil Road from Beach Drive	
•	Develop off-road multipurpose trail from Howe Farm County	-	Hill Drive then south on Karcher Road to Lincoln Av	
0	Park to Sedgwick Road SR-16 Trail 0.66		south to Harris Road then south to Salmonberry Ro	
9		6	Jackson Avenue	1.14
•	Develop off-road multipurpose trail edge of SR-16 right-of-way	-	-	
10	from Old Clifton Road Trail to Bay Street Pedestrian Path  Bay Street to South Kitsap Regional Park  1.89	•	Develop sidewalk on Jackson Avenue from Mile Hill to Sedgewidk Road.	Drive south
10	Develop off-road multipurpose trail from Bay Street south	7	Mile Hill Drive	1.14
•	through Veterans Memorial Park to South Kitsap Regional Park	•	Develop sidewalk on Mile Hill Drive from Bethel Ro	
11		-	Long Lake Road.	au east to
•	Develop off-road multipurpose trail west through Square Lake	8	Tremont Street	0.93
•	State Park, Kitsap Regional Park, to Deer Park	•	Develop sidewalk on Tremont Street from Old Clifto	
То	tal possible multipurpose trails 11.45	-	across SR-16 east to Lund Avenue.	oli Koau
10	tai possible manipul pose trans	9	Lund Avenue/Madrona Drive	2.20
Fvi	sting on-road paths and sidewalks	•	Develop sidewalk on Lund Avenue from SR-16 east	
	e following on-road paths and sidewalks have been developed to	_	Drive then around the loop road to Mile Hill Drive.	to madrona
	ovide a grid of walking trail opportunities.	10		0.98
Pr	or the digital of waiting train opportunities.	•	Develop sidewalk on Salmonberry Road from Bethe	
	On-road paths and sidewalk miles		to Long Lake Road.	i Rodu Cast
Но	meowners Association (HOA) 2.60	11	_	1.63
1	McCormick Woods Drive 2.60	•	Develop pathways on both sides of Sedgwick Road	
	Paved walkway		Road across SR-16 east to Long Lake Road.	irom siancy
To	tal existing multipurpose trail miles 2.60	12	<u> </u>	1.08
			Develop sidewalk loop on Hawkstone Avenue from	
Po	ssible on-road paths and sidewalks		Woods Drive north to St Andrews Drive and west to	
	e following on-road paths and sidewalks will be developed to		Woods Drive.	1.10 COLIMER
	mplete a grid of walking trail opportunities connecting the Bay	To	tal possible path and sidewalk miles	15.26

15.26

Total possible path and sidewalk miles



# Park walking trails

Walking and hiking trails will be developed within major parks to provide internal access to wetlands, woodlands, picnic areas, courts, and fields with site parking lots, restrooms, and other supporting facilities as well as adjacent residential neighborhoods throughout Port Orchard and the surrounding area.

Walking and hiking trails will be developed to Washington State Department of Transportation (WSDOT) or US Forest Service (USFS) walking trail standards with a crushed rock, bark, or compacted dirt base. Most trail segments will be ADA accessible and usable by all age and skill groups. Walking trails will be developed in urban park sites with an asphalt or concrete surface, ADA accessible, and usable by all age and skill groups.

### Vision

The walking and hiking trails vision will be realized by providing recreational trail opportunities in Port Orchard and the surrounding

- Access natural features within major park sites,
- **Serve persons** with varied physical abilities and skills,
- Establish high visibility and volume pedestrian routes through the most developed urban areas and park sites.

# Existing park trails

**Port Orchard** 

McCormick Village Park

The following park trails have been developed within major park sites in the city that access wetlands, ponds, lakes, woodlands, and other park activities.

# Existing park trail miles 0.48 0.38

•	Trails extend from parking lot through the north wooded area.	
2	Van Zee Park 0.1	0

Trails extend around the park and through the woodland.

Kitsa	p County	3.22
3	Bill Bloomquist Rotary Park	0.21

• Trails extend around the park and through the woodland.

4	Howe Farm County Park	0.23
-	Trails extend around the farm, wetland, and woodlands.	
5	South Kitsap Regional Park	2.21
•	Trails extend from the fields and playground through the n	orth
	and west wooded areas.	
6	Veterans Memorial Park	0.57
•	Trails extend from the ballfield and playground to the nort	h
	wooded areas.	
Wa	shington State	0.64
7	Square Lake State Park	0.64
•	Trails extend from the trailhead parking area throughout th	ıe
	wooded park to McCormick Woods.	
Но	meowner Association (HOA)	0.86
8	Deer Park	0.16
•	Trails extend from the field and parking area into the wood	.ed
	and wetland areas.	
9	Stetson Heights	0.76
•	Trails extend around the perimeter buffer areas.	
To	tal existing park trail miles	5.20

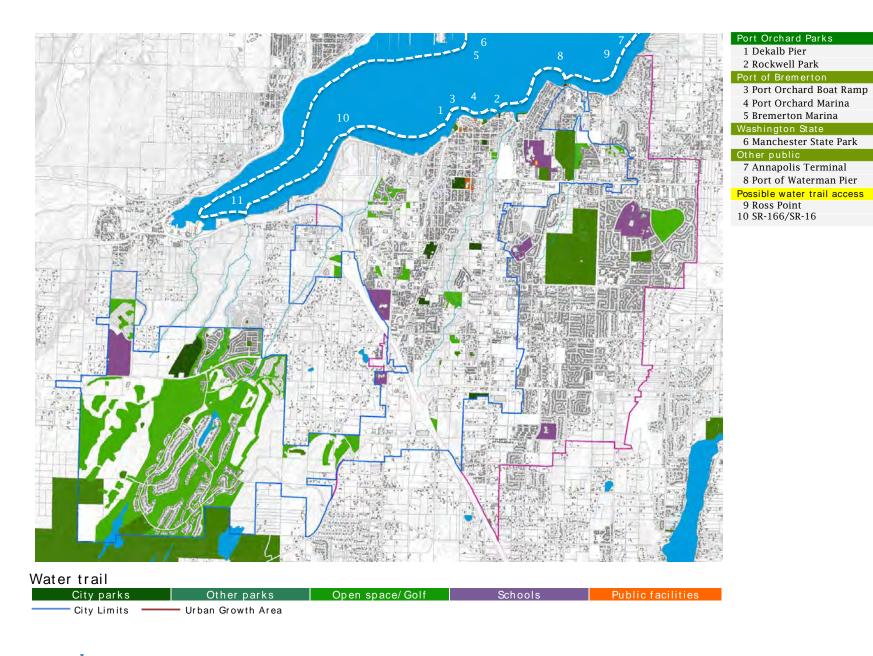
### Possible park trails

The following sites will be improved with park walking trails to provide access to wetlands and other natural features.

	Possible park trail miles
Port Orchard	0.25
10 Ruby Creek	0.25
<ul> <li>Develop an interpretive trail along and wetlands.</li> </ul>	Ruby and Blackjack Creeks
Total possible park trail miles 0.	

# Water trails

A water access system will be developed to provide day-use and overnight kayak, canoe, dory, and other hand-carry watercraft trail excursions. Where possible, water trailheads will be located to coincide with and use other trail corridors and park services including parking lots, restrooms, and utilities.



When provided on separate sites, water trailheads will be improved with launch ramps or landings, tent sites, picnic tables, shelters, restrooms, and other services.

Water trail development projects will use cooperative, joint venture approaches to formally designate and improve launch sites and trailheads and/or to develop new launch sites, rest stops, and other water trail services.

### Vision

As described, the water trail vision will:

- <u>Increase and promote public access</u> to the area's significant freshwater and saltwater resources particularly for hand-carry boating enthusiasts.
- To scenic natural areas and features of interest that can not be accessed from other trail systems,
- **For boating enthusiasts** of all skill levels.

### **Existing Sinclair Inlet**

The following sites provide put-in water trail access for hand-carry craft on Sinclair Inlet, and Long and Square Lakes.

# Existing Sinclair Inlet trailheads/put-ins

Port Orchard	
DeKalb Pier	1
Hand-carry launch from 169 feet of lighted pier	
Rockwell Park	1
Hand-carry boat launch from park beach	
rt of Bremerton	4
Port Orchard Boat ramp	1
Hand-carry launch from public boat ramp	
Port Orchard Marina	1
Hand-carry launch from floating docks	
Bremerton Marina	1
Hand-carry launch from floating outer dock	
shington State	1
Manchester State Park	1
Hand-carry launch from beach adjacent to pier	
	DeKalb Pier  Hand-carry launch from 169 feet of lighted pier  Rockwell Park  Hand-carry boat launch from park beach  rt of Bremerton  Port Orchard Boat ramp  Hand-carry launch from public boat ramp  Port Orchard Marina  Hand-carry launch from floating docks  Bremerton Marina  Hand-carry launch from floating outer dock  shington State  Manchester State Park

Other public		2
7	Annapolis Terminal	1
•	Hand-carry launch from beach adjacent to terminal pier	
8	Port of Waterman Pier	1
•	Hand-carry lunch from beach adjacent to pier	
To	tal existing trailhead/put-ins	9

### Possible Sinclair Inlet trailheads

The following sites will be designated to provide put-in hand-carry water trail access to Sinclair Inlet to support the South Kitsap and Cascadia Marine Trails.

# Possible trailheads/put-ins

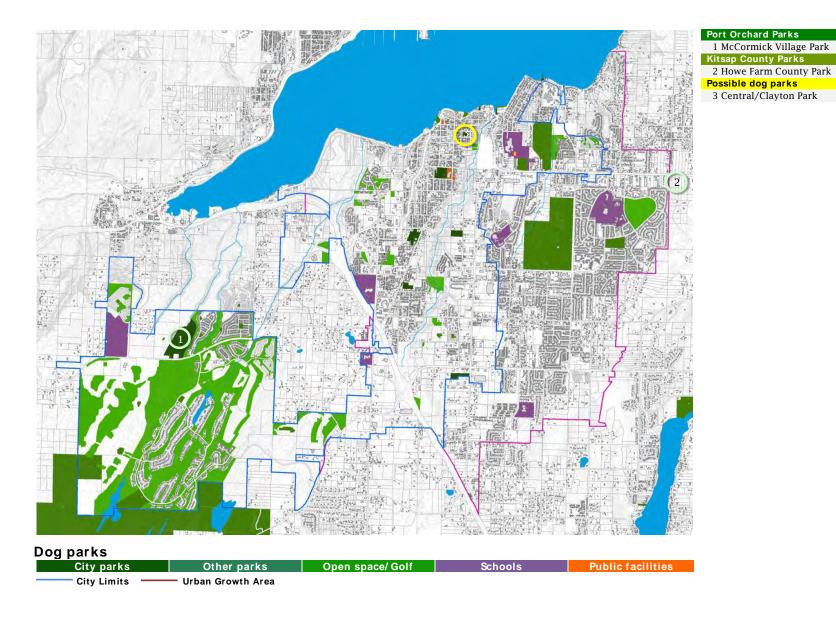
Port Orchard	2
10 Ross Point	1
<ul> <li>Designate hand-carry launch from beach at Ross Point next to Bay Street pull-off</li> </ul>	
11 SR-166/SR-16	1
<ul> <li>Develop trailhead parking and designate hand-carry launch from beach next to access road under SR-16 flyover</li> </ul>	
Total possible trailhead/put-ins	2

# On and off-leash dog trails/parks

A system of off-leash dog trails, areas, and park enclosures will be developed to provide access to select and appropriate parks and recreational facilities in Port Orchard.

Subject to city code in some locations, off-leash dog trails will parallel or coincide with other multipurpose trail corridors or within separate routes and other alignments of interest to the dog owner population.

Future public off-leash development projects may use cooperative, joint venture approaches with other partners to formally designate and improve off-leash dog areas or trails.



### Vision

As described, the dog areas vision will provide:

- For designated on and off-leash access to scenic features and other features of interest,
- For off-leash dog areas- for social and exercise activities,
- For dogs of all size and training levels,
- With user amenities including water fountains, restrooms, benches, and covered seating areas

# Existing off-leash dog areas/parks

The following off-leash dog trails and parks have been developed in existing parks with potential limitations on volume and time of use.

# Existing off-leash dog areas

Port Orchard	
1 McCormick Village Park	1
<ul> <li>Off-leash dog area located north of playground next to woodlands</li> </ul>	
Kitsap County	
2 Howe Farm County Park	1
<ul> <li>Off-leash dog trails located along farm and wetland are</li> </ul>	as
Existing off-leash dog areas	

# Possible off-leash dog areas/parks

The following will be developed for off-leash trails or dog parks subject to potential limitations on volume and time of use.

# Possible off-leash dog areas

Port Orchard		1
3	Central/Clayton Park	1
•	Develop dog activity area within park	
To	Total possible off-leash dog areas	

# Athletic parks

<u>Local or neighborhood parks</u> - will be developed with playgrounds, basketball, volleyball, grass play fields, and other facilities that provide pickup games, youth sports, and leagues of interest to neighborhood children and families. These local park improvements will be combined with picnic shelters and tables, trail systems, natural areas, local schools, and other facilities to create an accessible neighborhood park system in Port Orchard.

Local or neighborhood parks will be sited as independent properties or portions of other sites that include trail corridors, resource parks, multi-use indoor centers or other public facilities. Where practical, local or neighborhood playgrounds will be co-located with elementary schools. Where feasible and appropriate, neighborhood parks will be sited on lands that are owned and operated for other public purposes.

Local or neighborhood parks will be located at sites serviced by trails and local bicycling routes that are within a 5-10 minute walk convenient to younger age neighborhood youth and families.

Local or neighborhood parks will be developed to provide flexible play capabilities - typically providing 1 to 2 dirt or grass rectangular fields with portable goal and backstop stanchions to allow for varied age groups and activities.

<u>Community or regional parks</u> - will be developed with competitive athletic court and field facilities to provide the highest quality competitive playing standards and requirements. The competitive regional athletic park complexes will include field activities that satisfy the largest number of organized and older age recreational league participants including skateboard, soccer, football, rugby, lacrosse, softball, and baseball facilities.

Regional athletic parks will be developed for older youth and adult league tournaments and other peak competition days, events, and schedules thereby freeing fields located at elementary schools, neighborhood parks, and other local sites for younger age clinics,

practices, neighborhood pickup play, and some youth league participant games.

Regional recreational parks will be located on sites that can accommodate relatively high traffic volumes, evening lighted field use, noise, and other activities without adversely impacting adjoining land uses.

Regional competitive recreational areas will be developed to provide sustained, high capacity play capabilities typically providing 3 to 5 full-size competition fields at a location. Most sites will be designed to provide high capacity, rectangular field configurations that include turf or all-weather fields with permanent soccer goals and baseball diamond backstops at the field ends with moveable perimeter fencing, spectator seating, and night-lighting systems.

When practical and feasible, regional athletic parks will include middle or high school facilities, particularly where the facilities are located with other competition fields or when the facilities can be used for recreational league tournaments or special events.

Local and regional athletic parks - will be improved with restrooms, concessions, and parking lots including grass overflow parking areas to accommodate peak events or schedules. Depending on the location, some sites will include tennis, basketball, volleyball courts, and other recreational facilities. Where appropriate, some regionally competitive recreational sites will also be furnished with group picnic shelters and possibly even recreational vehicle overnight campsite services to support tournament events.

### **Vision**

<u>Local or neighborhood athletic parks</u> with playgrounds, courts, and fields will:

- Provide flexible informal activity areas,
- Suited to younger age and local neighborhood game activities,
- In sites convenient to neighborhood youth and families,
- At sites that may co-locate with elementary schools and facilities.

# Regional athletic parks will:

- Provide the highest quality competitive play athletic facilities,
- Of the highest capacity facility improvement designs,
- Within convenient proximity to organized adult and older age recreational league playing populations,
- At sites that do not disrupt adjacent land uses,
- At sites that may co-locate with schools and/or utilize other major public facilities,
- To alleviate overcrowding on smaller, more local park and elementary school fields so local sites can be used for younger age league participant games, practice sessions, and neighborhood pickup games.

# **Playgrounds**

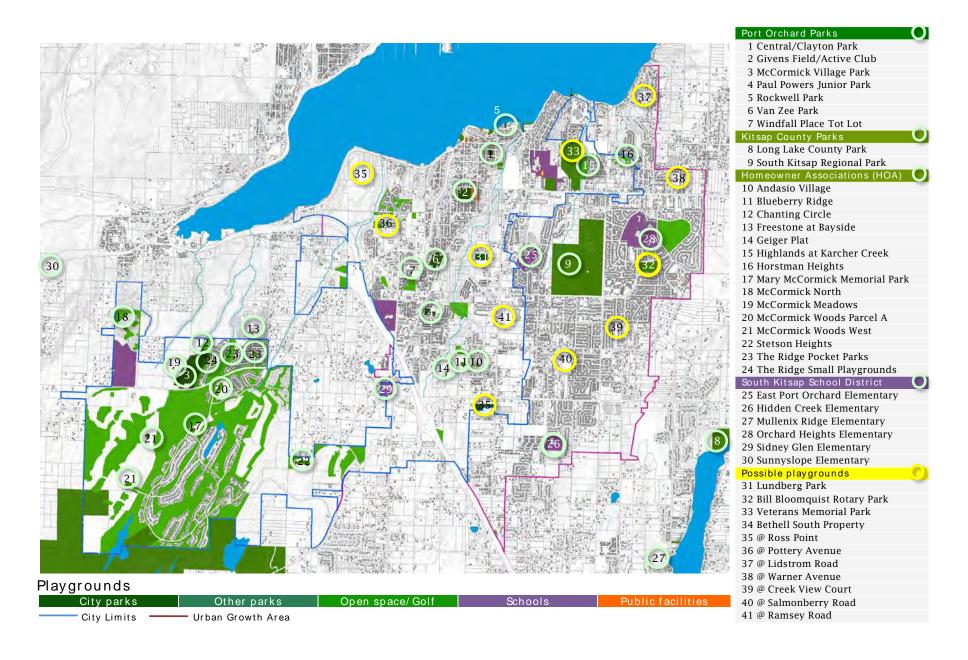
# Existing playgrounds/play areas

The following covered and uncovered playground facilities and play areas have been developed in the city to support local neighborhood recreational activities. Some of the listed school facilities may not be available for public use during school hours.

# Existing playground/play facilities

Po	Port Orchard	
1	Central/Clayton Park	1
•	Playground	
2	Givens Field/Active Club	1
•	Playground	
•	Restroom	
3	McCormick Village Park	2
•	2 playgrounds	
•	Splash pad	
•	Restroom	
4	Paul Powers Junior Park	1
•	Playground	
5	Rockwell Park	1
•	Playground	
6	Van Zee Park	1
•	Playground	
•	Restroom	

7	Windfall Place Tot Lot	1
•	Playground	
	sap County	2
8	Long Lake County Park	1
•	Playground	
•	Restroom	
9	South Kitsap Regional Park	1
•	Playground	
	meowner Association (HOA)	18
10	Andasio Village	1
•	Grass play area	
•	Playground	
11	Blueberry Ridge	1
•	Playground	_
12	Chanting Circle	2
•	2 playgrounds	
13	Freestone at Bayside	1
•	Grass play area	
•	Playground	
14	Geiger Plat	1
•	Playground	
15	Highlands at Karcher Creek	1
•	Playground	_
16	Horstman Heights	1
•	Playground	_
17	Mary McCormick Memorial Park	1
•	Playground	
18	McCormick Meadows	1
•	Playground	
19	McCormick North	1
•	Playground	
20	McCormick Woods Parcel A	1
•	Playground	
21	McCormick Woods West	_
		2
•	2 playgrounds	
22		1



23 The Ridge Pocket Parks	2
<ul><li>2 playgrounds</li></ul>	
24 The Ridge Small Playgrounds	1
<ul> <li>Grass play area</li> </ul>	
<ul> <li>Playground</li> </ul>	
South Kitsap School District	6
25 East Port Orchard Elementary	1
<ul> <li>Playground</li> </ul>	
<ul><li>2 covered play sheds</li></ul>	
26 Hidden Creek Elementary	1
<ul> <li>Playground</li> </ul>	
<ul><li>2 covered play sheds</li></ul>	
27 Mullenix Ridge Elementary School	1
<ul> <li>Playground</li> </ul>	
28 Orchard Heights Elementary	1
<ul> <li>Playground</li> </ul>	
<ul> <li>Covered play shed</li> </ul>	
29 Sidney Glen Elementary School	1
<ul> <li>Playground</li> </ul>	
30 Sunnyslope Elementary School	1
<ul> <li>Playground</li> </ul>	
Total existing playgrounds	32

# Possible playgrounds/play areas

The following playgrounds will be developed in existing parks and proposed future park sites to provide access within a 5-10 minute walk of all residential neighborhoods within the city and urban growth area.

# Possible playground/play facilities

Port Orchard with others	11
31 Lundberg Park or equivalent site	1
<ul> <li>Develop playground in this neighborhood park site</li> </ul>	
32 Bill Bloomquist Rotary Park	1
<ul> <li>Develop playground next to fields</li> </ul>	
33 Veterans Memorial Park	1
<ul> <li>Develop playground next to fields</li> </ul>	

34	Bethel South Property or equivalent site	1
•	Develop playground in this neighborhood park site	
35	@ Ross Point	1
•	Develop playground in this neighborhood park site	
36	@ Pottery Avenue	1
•	Develop playground in this neighborhood park site	
37	@ Lidstrom Road	1
•	Develop playground in this neighborhood park site	
38	@ Warner Avenue	1
•	Develop playground in this neighborhood park site	
39	@ Creek View Court	1
•	Develop playground in this neighborhood park site	
40	@ Salmonberry Road	1
•	Develop playground in this neighborhood park site	
41	@ Ramsey Road	1
•	Develop playground in this neighborhood park site	
Total possible playgrounds		

# Skateboard/pump track facilities

# **Existing skateboard courts**

The following skateboard court facilities have been developed to support skateboarding activities in the city and surrounding area.

### Existing skateboard/BMX court

	,	
Kit	sap County	1
1	South Kitsap Regional Park	1
•	Skatepark	
Pri	vate	1
2	Peninsula Indoor BMX	1
•	24,201 square foot indoor dirt BMX/pump track	
To	tal existing skateboard/BMX	2

# Possible skate dots and pump tracks

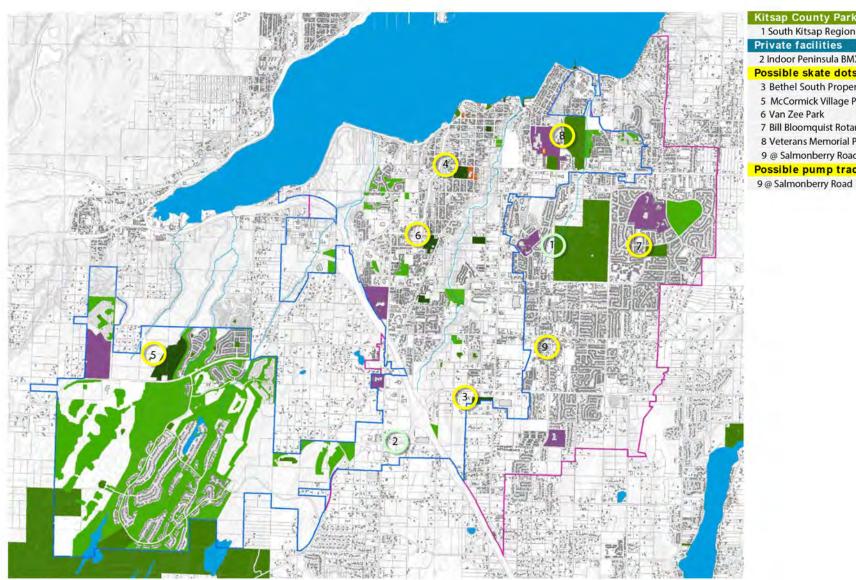
Skate dots - single pieces of skateboard equipment such as quarter and half-pipes, rails, stairs, and concrete bowls will be distributed throughout city parks to provide skateboard activity for younger age groups within a convenient distance of residential











Kitsap County Parks
1 South Kitsap Regional Park Private facilities 2 Indoor Peninsula BMX Possible skate dots 3 Bethel South Property 5 McCormick Village Park 6 Van Zee Park 7 Bill Bloomquist Rotary Park 8 Veterans Memorial Park 9 @ Salmonberry Road Possible pump track

67 Port Orchard PROS Plan

neighborhood. A pump track composed of mounds and jumps for manually pumped bicycles will be developed to support this growing recreational activity.

# Possible skateboard dots/pump tracks

Po	Port Orchard		
3	Bethel South Property or equivalent site	1	
•	Install skateboard element in this neighborhood park site		
4	McCormick Village Park	1	
•	Install skateboard element in this neighborhood park		
5	Van Zee Park	1	
•	Install skateboard element in this neighborhood park		
6	Bill Bloomquist Rotary Park	1	
	Install skateboard element in this neighborhood park		
7	Veterans Memorial Park	1	
•	Install skateboard element in this neighborhood park		
8	@ Salmonberry Road	1	
	Install skateboard element and a pump track in this		
	neighborhood park site		

# Total possible skate dots Total possible pump tracks

# Sports courts - basketball/volleyball/picklelball

Sports or multi-use courts combine basketball, volleyball, pickleball, and tennis as well as a variety of other activities in half (25x50 feet) or full court (up to 50x100 feet) flexible layouts.

# **Existing sports courts**

The following basketball and volleyball courts have been developed in the city to support local neighborhood recreational activities.

Doub Oushoud	Existing courts
Port Orchard	2
1 Central/Clayton Park	1
<ul> <li>Basketball court</li> </ul>	
2 Paul Powers Junior Park	1
<ul> <li>Basketball court</li> </ul>	
Kitsap County	1
3 Long Lake County Park	1
<ul> <li>Volleyball court</li> </ul>	
Homeowner Association (HOA)	2
4 Chanting Circle Pocket Parks	0.5
<ul> <li>0.5 court basketball</li> </ul>	
5 Deer Park	0.5
<ul> <li>0.5 court basketball</li> </ul>	
6 Mary McCormick Memorial Park	1
<ul> <li>Basketball court</li> </ul>	
South Kitsap School District	2
7 Mullenix Ridge Elementary School	1
<ul> <li>2 half-court basketball courts</li> </ul>	
8 Sunnyslope Elementary School	1
<ul> <li>1 basketball court</li> </ul>	
Total existing courts	7

### Possible sports courts

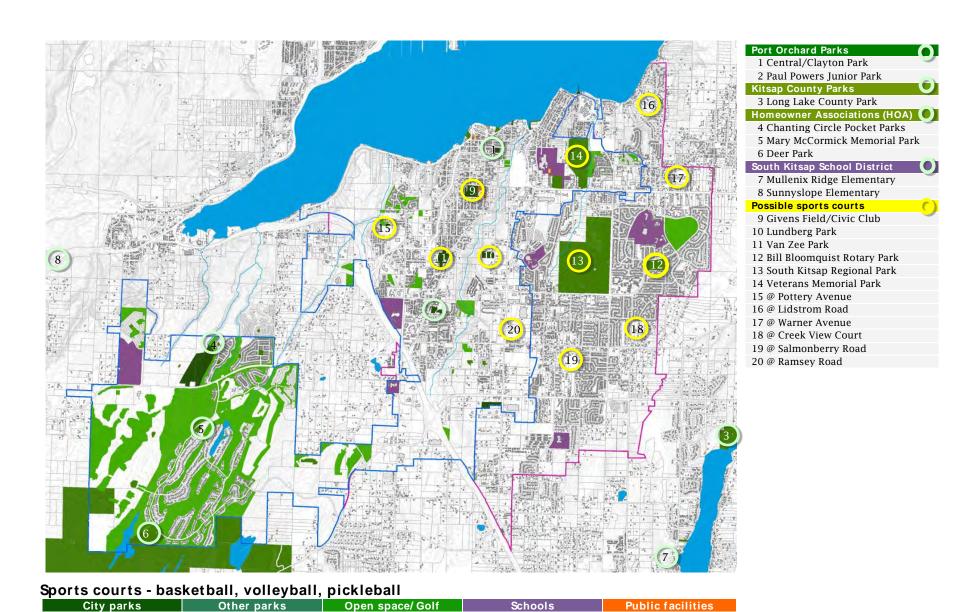
The following outdoor sports courts – that are designed to support basketball (50x84 feet), volleyball (30x60 feet), and pickleball (30x60 feet) play on a single court surface will be developed to support local recreational activities within a 5-10 minute walk of residential neighborhoods. Some existing basketball courts may be adapted to support volleyball and pickleball play.

### Possible sports courts

Port Orchard		14
9	Givens Field/Civic Club	1
-	Develop sports court in this neighborhood park	
10	Lundberg Park or equivalent site	1
•	Develop sports court in this neighborhood park site	

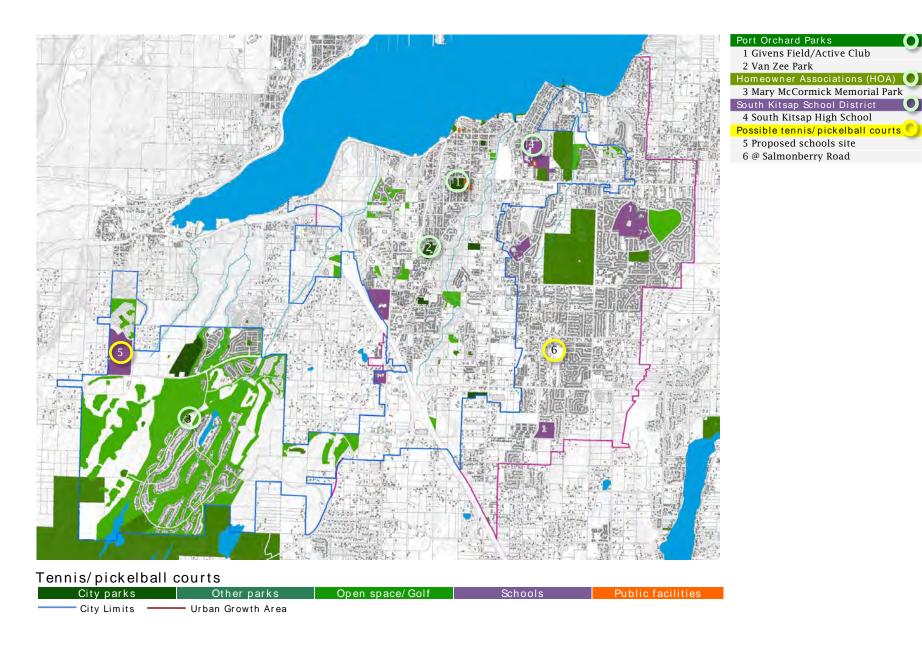
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1



City Limits -

Urban Growth Area



11	Van Zee Park	1
•	Develop sports court in this neighborhood park	
12	Bill Bloomquist Rotary Park	1
•	Develop sports court in this community park	
13	South Kitsap Regional Park	1
•	Develop sports court in this community park	
14	Veterans Memorial Park	1
•	Develop sports court in this community park	
15	@ Pottery Avenue	1
•	Develop sports court in this future neighborhood park site	
16	@ Lidstrom Road	1
•	Develop sports court in this future neighborhood park site	
17	@ Warner Avenue	1
•	Develop sports court in this future neighborhood park site	
18	@ Creek View Court	1
•	Develop sports court in this future neighborhood park site	
19	@ Salmonberry Road	1
•	Develop sports court in this future neighborhood park site	
20	@ Ramsey Road	1
•	Develop sports court in this future neighborhood park site	
Total possible courts		

# Courts - tennis/pickleball

# Existing tennis/pickleball courts

The following tennis/pickleball courts have been developed in the city to support community recreational activities. Some of the listed school facilities may not be available for public use during school hours. Some existing tennis courts may be overlaid with 1 or 2 pickleball courts to increase recreation capacity.

# Existing tennis/pickleball courts

Port Orchard		4
1	Givens Field/Active Club	2
•	2 lighted tennis courts - overlay pickleball courts	

•	Restroom	
2	Van Zee Park	2
•	2 lighted tennis courts - overlap pickleball courts	
•	Restroom	
Ho	meowner Association (HOA)	1
4	Mary McCormick Memorial Park	1
•	1 tennis court	
Sou	uth Kitsap School District	8
5	South Kitsap High School	8
•	8 tennis courts	
To	tal existing courts	13

### Possible tennis/pickleball courts

The following courts will be developed to support tennis (60x120 feet) and 2 pickleball (30x60 feet) community recreational activities with a 10-minute commuting time of most residential neighborhoods. Pickleball courts may also be overlaid existing tennis courts to increase play activity.

# Possible tennis/pickleball courts

6	Future school site	4
•	Develop lighted tennis courts at this future school site	
7	@ Salmonberry Road	2
•	Develop lighted tennis/pickleball courts in this future neighborhood park	
To	tal possible courts	6

# Fields - soccer

# Existing soccer fields

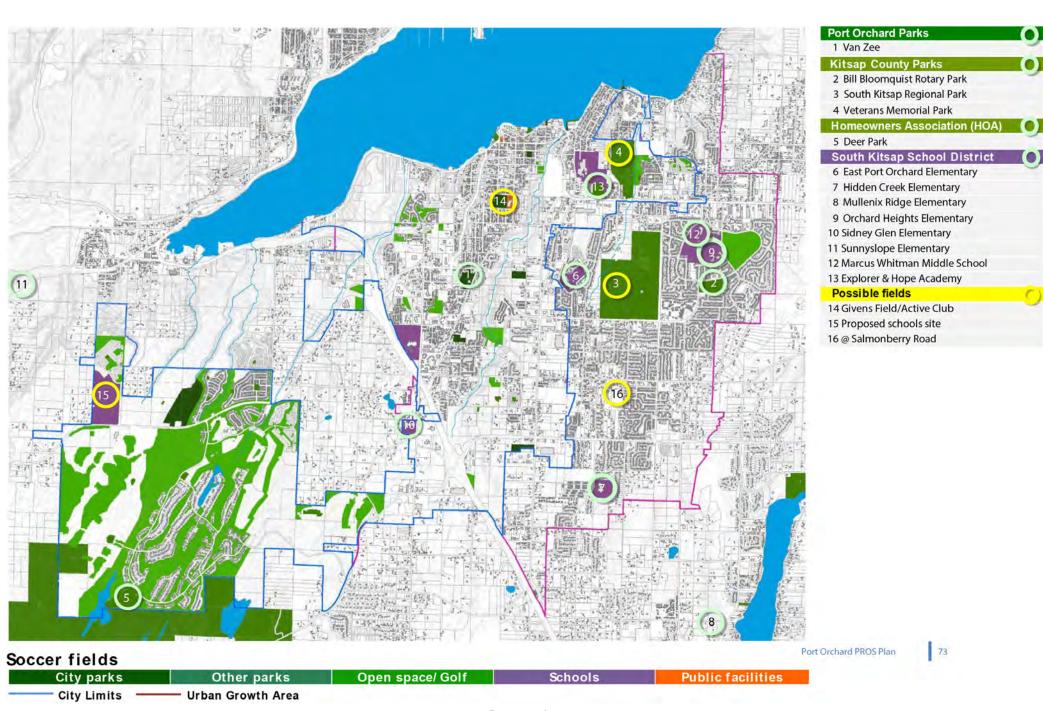
Rectangular grass fields support regulation (330x360 feet), youth age 12-13 (300x330 feet), youth age 10-11 (180x240 feet), youth age 8-9 (90x150 feet) and youth age 6-7 (75x120 feet) soccer activities. The larger field areas can be subdivided to support younger age players practice and games. For example, a regulation field of











330x360 feet can be subdivided to support 12 age 6-7 fields of 75x120 feet. Consequently, while the fields are counted by regulation size the actual playing capacity of the fields can increase exponentially depending on the age of the soccer players and thereby their playing field requirements.

The following rectangular soccer or multipurpose grass fields have been developed to support local school and after school pickup games, youth clinics, and youth leagues. Some fields have soccer goals though most use temporary moveable goal fixtures. Some fields have grass baseball backstops or baseball diamonds installed at the end corners of the grass rectangular fields. Some of the listed school facilities may not be available for public use during school hours or suitable for competitive or league game play.

	Existing soccer field	ds
Po	rt Orchard	1
1	Van Zee Park	1
•	1 grass rectangular lighted regulation field 350x600 feet with baseball backstop	
•	Restroom	
Kit	sap County	12
2	Bill Bloomquist Rotary Park	1
•	1 grass rectangular regulation field 400x500 feet between 300 foot baseball diamonds	
3	South Kitsap Regional Park	5
:	3 grass rectangular regulation fields 350x600 feet 1 grass rectangular youth field adjacent to 250 foot baseball diamond 1 grass rectangular youth field in outfield of 300 foot baseball	
	diamonds	
4	Veterans Memorial Park	5
:	1 grass rectangular regulation field 3 grass rectangular youth fields 1 grass rectangular youth field in outfield of 300 foot baseball diamonds	

Ho	meowner Association (HOA)	1
5	Deer Park	1
•	1 grass rectangular regulation field 300x400 feet with basebal backstop	l
Sou	ıth Kitsap School District	12
6	East Port Orchard Elementary	2
•	1 grass rectangular regulation field 300x500 feet with 2 baseb backstops	all
•	1 grass rectangular regulation field 400x550 feet	
7	Hidden Creek Elementary	3
•	1 grass rectangular youth field 150x250 feet with baseball backstop	
•	1 grass rectangular youth field 150x400 feet	
•	1 grass rectangular regulation field 250x350 feet with basebal backstop	
8	Mullenix Ridge Elementary School	2
•	1 grass rectangular field 350x400 feet with baseball backstop	
•	1 grass rectangular field 450x500 feet with baseball backstop	
9	Orchard Heights Elementary	2
•	1 grass rectangular field 450x400 feet with baseball backstop	
•	1 grass rectangular regulation field 300x500 feet	
10	Sidney Glen Elementary School	1
•	1 grass rectangular regulation field 350x500 feet with basebal backstop	l
11	Sunnyslope Elementary School	1
•	1 grass rectangular regulation field 300x600 feet with basebal backstop	Į
12	Marcus Whitman Middle School	1
•	1 grass rectangular regulation field 300x450 feet with basebal backstop and football overlay	Į
13	Explorer Academy & Hope Academy	1
	1 grass rectangular youth field 210x400 feet	
Tot	tal youth soccer fields based on size	10
Tot	tal regulation soccer fields based on largest size	17

## Possible soccer fields

The following rectangular grass fields will be developed to support regulation (330x360 feet) and sub-dividable youth age 12-13

(300x330 feet), youth age 10-11 (180x240 feet), youth age 8-9 (90x150 feet) and youth age 6-7 (75x120 feet) soccer activities within a 10-minute commute of residential neighborhoods.

#### Possible soccer/lacrosse fields Port Orchard with others 8 1 16 Givens Field/Active Club • Convert 1 grass ballfield to turf rectangular multiuse field 3 Future schools site 17 Develop 2 grass rectangular regulation fields 330x360 feet Develop 1 grass rectangular youth field 300x330 feet @ Salmonberry Road 3 Develop 3 grass rectangular regulation fields 300x330 feet Total possible youth soccer fields 4 Total possible regulation soccer fields 4

## Fields - football and track

## **Existing football fields**

The following football fields (160x360 feet) and field tracks have been developed to support school sports leagues. Some of the listed school facilities may not be available for public use during school or team hours.

		<b>Existing sites</b>
So	uth Kitsap School District	3
1	Cedar Heights Middle School	1
•	1 grass football field	
•	1 cinder surface field track	
2	Marcus Whitman Middle School	1
•	1 grass football field	
3	South Kitsap High School	1
•	1 grass football field with bleachers, concessions	
•	1 rubber surface field track	
To	tal existing football fields	3
To	tal existing field tracks	2

#### Possible football fields and tracks

The following fields and tracks will be developed to support future school recreation activities.

South Kitsap School District	Possible sites 1
3 Future high school	1
<ul><li>1 grass football field with bleachers, concession</li><li>1 rubber surface field track</li></ul>	S
Total possible football fields	1
Total possible field tracks	1

## Fields - baseball/softball

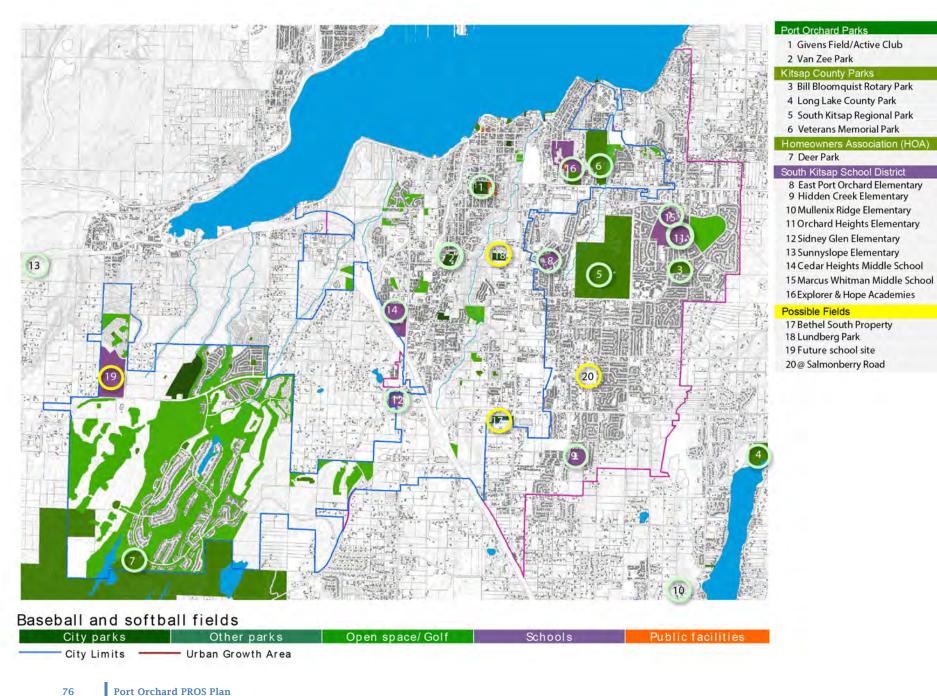
#### Existing baseball/softball fields

Baseball and softball field dimensions vary considerably by age and league for baseline, infield, pitchers mound, and distance to left and center field fences. The field-defining dimension, however, is the distance to center field as the infield dimensions can be modified to fit the player's ages and league for baseball and softball.

Center field baseball distances for Pinto and Little League are 200-250 feet, Bonco 250 feet, Pony 300 feet, and high school and college 350-400 feet. Softball center field distances are proportionately less for youth age 10 and under are 175 feet, high school 225 feet, college and adult 220-250 feet, and adult slow pitch 315 feet.

Baseball/softball fields may be dedicated with fixed skinned infield diamonds and outfield fences or located at the ends of rectangular fields where soccer fields can be overlaid the grass outfield areas.

The following dedicated and rectangular baseball/softball fields have been developed to support various age group leagues in the city. Some of the listed school facilities may not suitable or available for public competitive game play during school or school team use.



## Existing baseball/softball fields

Po	rt Orchard	4
1	Givens Field/Active Club	3
•	1 grass 300-foot baseball diamonds (leased, not available for public use)	
•	1 grass 200-foot youth field	
•	1 grass T-ball field	
•	Restroom	
2	Van Zee Park	1
•	1 grass 250-foot baseball backstop on rectangular field	
•	Restroom	
Kit	tsap County	7
3	Bill Bloomquist Rotary Park	2
•	2 grass 250+-foot baseball diamonds on rectangular field with bleachers	
4	Long Lake County Park	1
•	1 grass 250+-foot baseball backstop on rectangular field	
•	Restroom	
5	South Kitsap Regional Park	2
•	1 grass 300-foot baseball field	
•	1 grass 250-300-foot baseball field	
•	Batting cages (run by Casey's Batting Range)	
6	Veterans Memorial Park	2
•	1 grass 300-foot baseball field with dugouts, bleachers	
•	1 grass 250-foot baseball field with dugouts, bleachers	
	omeowner Association (HOA)	1
7	Deer Park	1
•	1 grass 250-foot baseball backstop on rectangular field	
		14
8	East Port Orchard Elementary	2
•	2 grass 200-foot baseball backstops on rectangular field	
9	Hidden Creek Elementary	1
•	1 grass 200-foot baseball backstop on rectangular field	
10		2
•	1 grass 200-foot baseball backstop on rectangular field	
•	1 grass 250-300-foot baseball backstop on rectangular field	
11	,	1
•	1 grass 250-foot+ baseball backstop on north rectangular field	

12	Sidney Glen Elementary School	1
•	1 grass 200+-foot baseball backstop on rectangular field	
13	Sunnyslope Elementary School	2
•	1 grass 200-foot baseball field	
•	1 grass 200+-foot baseball backstop on rectangular field	
14	Cedar Heights Middle School	2
•	1 grass 200+ foot grass baseball field	
•	1 grass 250+ foot grass baseball field	
15	Marcus Whitman Middle School	2
•	1 grass 300+ foot baseball field	
•	1 grass 250+ foot baseball diamond on rectangular field	
16	Explorer Academy & Hope Academy	2
•	1 grass 300-foot baseball field with dugouts, bleachers 1 grass 250-300-foot baseball field with dugouts, bleachers, concession	
Tot	al existing T-ball fields	2
Tot	al existing 200-foot youth fields	8
Tot	al existing 250-foot fields	12
Tot	al existing 250-foot fields	5

## Possible baseball/softball fields

The following baseball/softball fields will be developed to support local pickup games, youth clinics, youth and adult league practices and games on rectangular fields in existing parks and proposed future parks within 5-10-minute walking and commuting distance of all residential neighborhoods.

Po	Possible baseball/softba ort Orchard with others	all fields 20
2	Van Zee Park	1
•	Develop 1 additional grass 250-foot baseball backstop o existing rectangular field	n
7	Deer Park	1
•	Develop 1 additional grass 250-foot baseball backstop o existing rectangular field	n
8	East Port Orchard Elementary	2
•	Develop 2 each additional grass 250-foot baseball diamorectangular field with access from Harding Avenue	onds on

9	Hidden Creek Elementary	2
•	Develop 1 grass 200-foot baseball backstop on existing rectangular field on southwest corner	
•	Develop 1 grass 250-foot baseball backstop on existing rectangular field on southeast corner	
10	Mullenix Ridge Elementary School	1
•	Develop 1 grass 200-250-foot baseball backstop on east central portion of existing rectangular field	l
11	Orchard Heights Elementary	2
•	Develop 2 grass 250-foot+ baseball backstop on existing south rectangular field	
13	Sunnyslope Elementary School	1
•	Develop 1 additional grass 200+-foot baseball backstop on existing rectangular field	
15	Marcus Whitman Middle School	1
•	Develop 1 additional grass 250+ foot baseball diamond on existing rectangular field	

17	Bethel South Property or equivalent site	1
•	Develop 1 grass 200-250-foot baseball backstop on proposed rectangular field on this park site	
18	Lundberg Park or equivalent site	1
•	Develop 1 grass 200-250-foot baseball backstop on proposed	
	rectangular field on this park site	
19	Future schools site	4
•	Develop 1 grass 300-foot baseball field	
•	Develop 1 grass 250-foot baseball/softball field	
•	Develop 2 grass 250-foot baseball backstops on proposed	
	rectangular field	
20	@ Salmonberry Road	2
•	Develop 2 grass 200-250-foot baseball backstops on proposed	
	rectangular field on this future park site	
Tot	tal possible 200-foot youth fields	7
Tot	tal possible 250-foot fields	12
Tot	tal possible 250-foot fields	1

## Community centers

Community centers provide indoor activities on a year-round basis centrally accessible to residents for day and evening use. The facilities may be developed within a market oriented service concept that protects the specialized investments that have already been made in these facilities by school districts and private organizations.

Community centers may not be developed where the using population will not be of sufficient size to realistically support an independent facility. In these circumstances, an existing center may be expanded within the next closest or supportable service area to provide facility requirements and programs.

Indoor community or recreation facilities may provide space for swimming pools (including outdoor facilities), gymnasiums, physical conditioning, arts and crafts, class and instruction rooms, meeting facilities, kitchens and dining, daycare and latch key, teen and senior center, and special population resource activities. Community centers may also incorporate historic museums, interpretive nature exhibits, and other buildings or constructions.

Independent community center buildings and sites may be developed to provide space and services for teen, adult, or senior center activities that occur during or conflict with school activities and sites. Generally, these facilities may provide space and services that are not suitably provided at school sites or that may not be duplicated by school facilities and programs.

When community and recreation centers are developed independent of school facilities, the buildings may be independent properties or portions of other sites that include trail corridors, resource activities, athletic facilities or other public facilities such as civic centers and libraries.

#### Vision

As described, the community and recreation center vision will:

Provide a variety of indoor activities,

- Within a convenient and serviceable proximity to using populations.
- Within a facility and services concept that recognizes and supports the investments that have already made in existing city, county, and school facilities and programs, and
- In cooperative ventures with other interested and participating public and private agencies.

## **Aquatic facilities**

#### Existing swimming pool facilities

The following pool facility was developed within the city on the South Kitsap High School grounds to provide aquatic instruction and competitions for school leagues and leisure swims for community residents.

## **Existing swimming pools**

## **South Kitsap School District** South Kitsap Memorial Pool 1 Olympic sized 50 meter pool with shallow and deep water depths Hosts swimming instruction, lap swims, and school swim team events 1

## Total existing swimming pools

## Possible swimming pool facilities

The following pool facility may be developed to provide instruction, competition, and recreation aquatic activities for youth and adults to expand aquatic opportunities and/or to replace the aging Memorial Pool facility.

#### Possible swim pools

	1 033ibic 3wiii poc	,13
So	uth Kitsap School District with others	1
2	Future school sites	1
	Develop Olympic sized 50 meter pool with 8-10 lanes, 7-9 food depth for competitions Add shallow, leisure, and therapy pools for health and public use	
To	tal possible swimming pools	1

## Physical conditioning facilities

## Existing physical conditioning facilities

The following privately owned and operated physical conditioning facilities have been developed to provide instruction, aerobics, and condition training for youth and adults on a fee or membership basis.

## Tuisting physical conditioning facilities

	Existing physical conditioning facilities	1
Pri	vate 15,348	,
1	Westcoast Fitness 10,494	:
•	10,494 square foot 24 hour group classes, personal training, tanning, pro shop, and childcare	
2	Crossfit NXNW 4,854	
•	4,854 square foot cross fit, cardio, yoga, prenatal, postpartum classes for kids and adults	

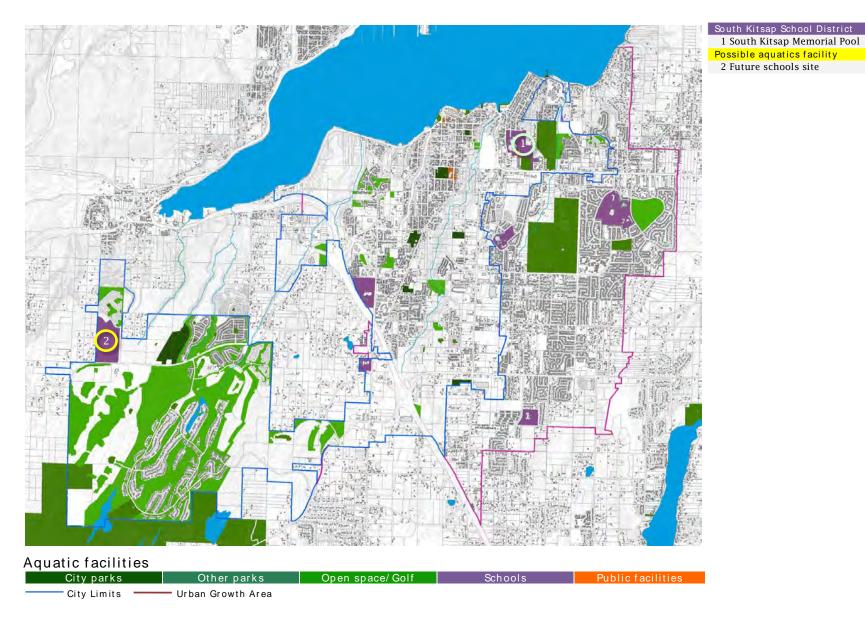
## Total existing fitness facilities

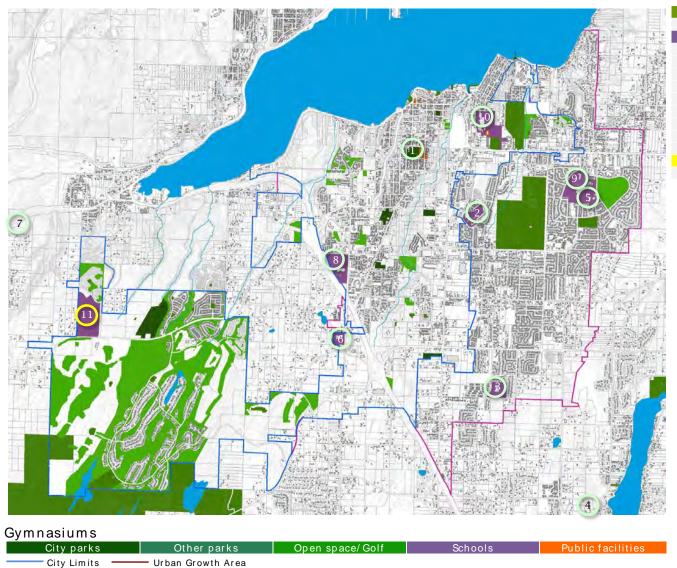
15,348

## **Gymnasiums**

## Existing gymnasiums

Indoor basketball courts vary in dimensions depending on the players age and league play where college courts are 50x94 feet,





Kitsap County Parks
1 Givens Community/Senior Center
South Kitsap School District

- 2 East Port Orchard Elementary 3 Hidden Creek Elementary
- 4 Mullenix Ridge Elementary
- 5 Orchard Heights Elementary
- 6 Sidney Glen Elementary
- 7 Sunnyslope Elementary
- 8 Cedar Heights Middle School
- 9 Marcus Whiteman Middle School
- 10 South Kitsap High School

## Possible gymnasiums 11 Future schools site

high school 50x84 feet, and middle school 42x74 feet not including team benches, referee and game clock tables, bleachers, lockers, showers, and restrooms. Gymnasium sizes can increase the overall interior size from 6,000 square feet or less in elementary schools to 8,400 to 14,100 square feet in middle and high schools depending on locker and shower accommodations.

Middle school and older ages play on hardwood floors while elementary school students may play on a variety of surfaces in multipurpose assembly rooms or in middle or high school gymnasiums in subdivided courts with lowered backboards.

Full size basketball courts can be subdivided to provide backboards along the sidelines to support 4 half courts for practice or for younger age group including elementary school games. The courts can also be subdivided to support 1-2 volleyball (30x60 feet) or 4 badminton courts (20x44 feet).

The following gymnasiums have been developed within the city and South Kitsap School District to support elementary to high school players and leagues. Some of the listed facilities may not be available for public use during school hours or school team activities.

		Existing gymnasiums
Kit	sap County	8,400
1	Givens Community & Senior Center	8,400
•	Multipurpose gymnasium	
So	uth Kitsap School District	66,900
2	East Port Orchard Elementary	6,000
•	Multipurpose gymnasium	
3	Hidden Creek Elementary	6,000
•	Multipurpose gymnasium	
4	Mullenix Ridge Elementary School	6,000
•	Multipurpose gymnasium	
5	Orchard Heights Elementary	6,000
•	Multipurpose gymnasium	
6	Sidney Glen Elementary School	6,000
•	Multipurpose gymnasium	

7	Sunnyslope Elementary School	6,000
•	Multipurpose gymnasium	
8	Cedar Heights Middle School	8,400
•	Gymnasium	
9	Marcus Whitman Middle School	8,400
•	Gymnasium	
10	South Kitsap High School	14,100
•	Gymnasium	
Total existing youth gymnasiums 36,000		
Total regulation gymnasiums 39		

#### Possible gymnasiums/field houses

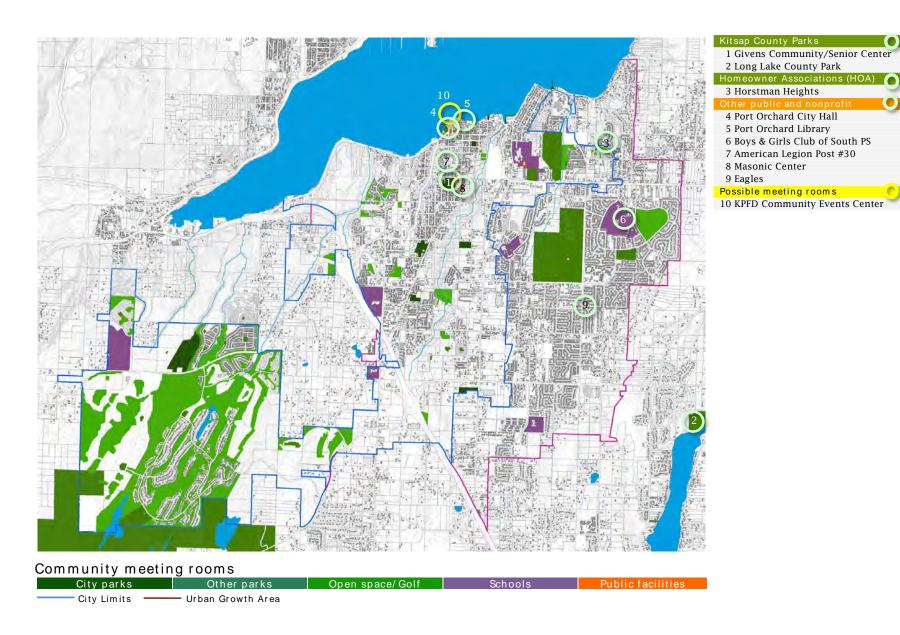
The following gymnasiums will be developed to provide multipurpose space that includes instruction, recreation, and competition basketball activities to meet increasing school student attendance.

	Possible gymnasium
South Kitsap School District	22,500
11 Future schools site	22,500
<ul> <li>Develop 14,100 square foot NCAA gymnasia</li> </ul>	um with bleachers
<ul> <li>Develop 8,400 square foot school gymnasiu</li> </ul>	ım
Total possible gym/field houses	22,500

## **Meeting rooms**

## Existing classroom, meeting rooms

Meeting facilities including conference rooms, classrooms, assembly rooms, and theaters support a variety of functions including nutrition and health programs, education classes, music and drama instruction, public presentations, and performances for youth, teens, seniors, adults, and other community members. The facilities may be dedicated spaces, as in theaters, or flexible and divisible spaces that can be subdivided for a variety of activities. The facilities may include kitchens or catering areas, dressing rooms, or audio/visual supporting equipment in multipurpose or independent buildings and ownerships.



A number of meeting facilities have been developed in the Port Orchard area in public parks or facilities and in nonprofit organization halls and lodges that are available on a rental basis.

The inventory does not include school classrooms and assembly halls that may also be used for meeting activities after hours or after other school hosted events.

	Existing meeting facilit	ies
Kit	tsap County 9,2	200
1	Givens Community & Senior Center 8,0	000
•	Multipurpose gymnasium with separate kitchenette of 150	
	person capacity	
•	Community meeting of 150 person capacity	
2	Long Lake County Park 1,2	00
•	Community building	
Ho	omeowner Association (HOA)	300
3	Horstman Heights Pocket Park	300
•	Community building	
Ot	her public and nonprofit 12,1	100
4	Port Orchard City Hall 1,2	200
•	8,586 square foot facility including public access meeting and	1
	conference rooms	
5	Port Orchard Library 8	300
•	28,370 square foot facility including public access meeting ar	ıd
	conference rooms	
6	,	500
•	The 1,848 square foot Boys & Girls Club offers after school	
	programming and all day summer camp for children ages 6-1:	3
7	Port Orchard American Legion Post #30 2,0	000
•	4,944 square foot event venue with rental meeting room and	
	kitchen	
8	Port Orchard Masonic Center 5,0	000
•	11,124 square foot event venue with meeting/banquet room a	ınd
	fully equipped kitchen	
9	Port Orchard Eagles 2,5	500
•	5,400 square foot event venue with meeting/banquet room ar	ıd
	fully equipped kitchen	
To	tal existing meeting facility square footage 22,1	00

#### Possible meeting rooms

The following meeting facility will be developed to provide multipurpose space to support nutrition and health programs, recreational and social activities, and other supporting services for youth, teen, seniors, adults, and other community members as well as parties, weddings, lectures, presentations, performances, and other special events.

Port Orchard	Possible meeting facility 8,600
10 KPFD Community Events Cente	r 8,600
<ul> <li>Develop 7,600-8,600 square foot ever facilities</li> <li>With outdoor decks and activities ar</li> </ul>	
Total possible meeting facility square	footage 8,600

## **Community centers**

## **Existing community centers**

The following facility has been converted to support youth, teen, and senior programs in a former elementary school by Kitsap County.

	Existing communit	y centers
Kitsap County 24,0		24,000
1	Givens Community & Senior Center	24,000
•	Senior Center includes a branch of Connection Credit	Union,

Kitsap County Division of Aging & Long Term Care, Discovery Montessori School, Head Start/ECEAP, and Holly Ridge Center

Existing community center square footage 24,000

## Possible community centers

The following spaces in the KPFD Community Events Center will be developed to support the city's public library as well as multipurpose space for youth, teen, and senior programs.

## Possible community center square footage

Port Orchard			Tbd
1		KPFD Community Events Center	Tbd
	•	Includes 7,600-8,600 square foot event space and meet	ing
		facilities	
	•	Include 7,000-9,500 square foot library facility	
	•	With outdoor decks and activities area	
Po	ossi	ble community centers square footage	Tbd

## Special use facilities

Special use facilities may be acquired or developed to provide activities or events for the general population on a limited or special occasion and/or for special interest populations at appropriate sites throughout Port Orchard. Special use facilities may include plazas and streetscapes, arts centers, historical museums, and similar special interest services.

Special use facilities may be independent properties or portions of other sites that include trail corridors, resource park activities, recreational areas or facilities, community facilities or centers or other public facilities.

Special use facilities may be sited on other publicly owned lands or under lease agreements with private landowners or organizations or on purchased properties.

## Community gardens

A community garden is a single piece of land gardened collectively by a group of people. Community gardens utilize individual or shared plots to produce vegetables, fruits, flowers, or other plants for the enjoyment of the gardeners including the option of selling the products at farmers' and other markets. Community gardens increase the availability of nutritious foods, strengthen community ties, reduce environmental hazards, reduce food miles, and create a more sustainable system.

Community gardens are part of the sharing economy making it possible for many people to enjoy a resource – in this case, land for gardening – that they couldn't afford on their own.

Community gardens provide individual rentable garden plots typically 10x20-40 feet with compost bins, a shed for storing tools, irrigation hookups, a common gathering area sometimes covered with benches or picnic tables, and a perimeter fence to control wildlife.

## **Existing community gardens**

Greenhouses were developed adjacent to Cedar Heights Middle School to provide students the opportunity to learn to plant and grow their own vegetables, fruits, flowers, and other plants.

	<b>Existing gardens</b>
South Kitsap School District	1
1 Cedar Heights Middle School	1
<ul> <li>Greenhouses</li> </ul>	
Existing community gardens	1

#### Possible community gardens

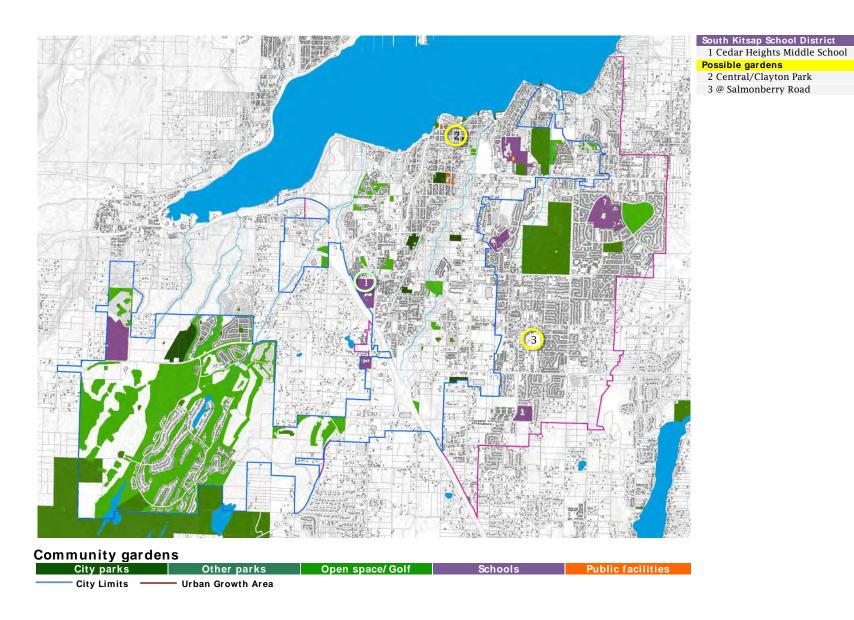
The following community garden sites will be developed to provide residents the opportunity of planting and growing their own vegetables, fruits, flowers, and other plants within a 10-minute commute of most residential neighborhoods.

ŭ	
Port Orchard	Possible gardens 1
1 @ Salmonberry Road	1
<ul> <li>Develop "pea patch" community garden in the</li> </ul>	is proposed park.
Total possible community gardens	1

## Museums

Museums collect, house, and exhibit artworks, manuscripts, photos, clothes, tools, equipment, vehicles, and other artifacts to illustrate, interpret, and educate the public about the history and culture of a place, town, city, or region.

Museums may conserve and exhibit in or on the site of historic buildings or landmarks or in structures specifically built to collect, house, exhibit, and interpret artifacts.



#### **Existing museums**

The following museum facilities have been developed in the city by nonprofit foundations to conserve historical buildings and exhibit historical artifacts of special interest to Port Orchard.

**Existing museums** 

## Other public and nonprofit

**Sidney Museum** 

3 3,642

- The 3,642 square foot Sidney Museum is located on the second floor of the Sidney Gallery building.
- Built in 1908, it was the first Masonic Temple building in Port Orchard
- The Sidney Museum exhibits includes a general store, school, doctor's office, and hardware store

## 5 Log Cabin Museum

400

- The cabin is located on its original site, one of the original two
  of Sidney town plots that measure 60 feet in width fronting on
  Sidney by 150 feet deep extending to the west
- The two story, one bedroom cabin was constructed from "log boom" logs pulled up Sidney hill from Port Orchard bay by oxen and draft horses
- The museum exhibits home life in South Kitsap during the past 100 years as well as items that tell the ongoing story of the Orchards

#### 6 Veteran's Living History Museum

3.642

 A 3,642 square foot museum of military memorabilia and military history collection from the civil war to Afghanistan

## Existing museum square footage

7.684

## **Golf courses**

Golf is a club-and-ball sport in which players use various clubs to hit balls into a series of holes on a course in as few strokes as possible. Golf, unlike most ball games, cannot and does not utilize a standardized playing area, and coping with the varied terrains encountered on different courses is a key part of the game. The game at the usual level is played on a course with an arranged progression of 18 holes, though recreational courses can be smaller, often having 9 holes.

Each hole on the course must contain a teeing ground to start from, and a putting green containing the actual hole or cup 4 inches in diameter. There are other standard forms of terrain in between, such as the fairway, rough, bunkers, and various hazards but each hole on a course is unique in its specific layout and arrangement.

Golf courses may be improved with a variety of facilities including practice putting greens, driving ranges, pitch-n-put short golf courses, equipment stores, lockers and showers, restaurants, banquet rooms, and member lodges.

## **Existing golf courses**

The following golf facilities have been developed in and around Port Orchard to meet the demand for golf activity.

#### Existing golf courses holes

#### **Golf Courses**

90

## 1 Village Greens Golf Course

18

- 18-hole, 3,255 yard golf course, par 58
- Pro-shop
- Covered driving range
- Practice putting green
- Practice chipping green
- Pull cart rentals
- 1,873 square foot club rental

#### 2 McCormick Woods Golf Club

18

- 18 hole, 7,040 yard, par 72 course
- Layout features natural lakes hidden among fir and cedar trees
- 5 sets of tees for players of all skill levels
- Practice facility with a driving range, two putting greens, and an area devoted to chipping, pitching, and bunker play
- Multiple indoor and outdoor event spaces can accommodate up to 300 guests
- 14,485 square feet of clubhouse and restaurant

#### Gold Mountain Golf Club

36

- 2 each 18 hole golf courses the Olympic and Cascade courses
   7,179 yards, par 72
- 29,650 square feet of restaurant, driving range, shop, rental

- meeting, dining rooms
- FootGolf a combination of soccer and golf uses soccer balls on a traditional golf course with 21-inch diameter cups under rules largely corresponding to the rules of golf

## **Trophy Lake Golf & Casting**

- 18-hole 7,206 yards with 80 deep-faced, white-sand bunkers,
- Trophy Lake 2 of the on-course ponds are stocked with rainbow trout for fly-fishing
- 7,182 square foot lodge-style clubhouse with rental meeting rooms and café dining

## Existing golf course holes

#### 90

18

## Marinas

Marinas provide a series of docks for secure moorings for various sized commercial and pleasure boats and often offering fuel, sewage pump-out stations, supply, repair, showers and restrooms, laundry, cafes and coffee shops, and other facilities. Marinas may include buoys or designated slips for moorage by transients and dry dock areas or structures for storing boats out of water.

## Existing marinas

Public and private parties have developed the following marinas for mooring, supplying, and repairing boats in Sinclair Inlet along the shoreline of downtown Port Orchard.

## **Existing slips**

#### **Marinas** 281 Port Orchard Marina - Port of Bremerton 32 1

- 32 slips including 5 covered, 6 open, and 21 side tie
- Full-service fuel dock
- Ample free parking
- Free dockside pump out
- Free water
- Free showers, bathrooms, and laundry facilities onsite
- Free dock carts
- Metered electricity 30 amp 120 volt and 50 amp 240 volt
- Cable TV access (through Wave Cable)
- Free Wi-Fi

- Activity float with covered space and BBQ's for group activities
- Live-aboard tenants with tenant incentives and short-term guests

#### 2 Port Orchard Yacht Club

13

- 13 covered, open, side tie slips, and transient docks
- 1,500 square foot pier
- 30 amp power, water, garbage, pump out, restrooms, showers, ice, and telephone
- 2 full service marine repair facilities with haul-out, a marine store, and fuel nearby
- 4,280 square feet of rental meeting rooms and dining

#### Sinclair Inlet Marina

74

- 49 Covered slips, 16, open slips, and 9 side ties
- Diesel
- Gated security
- Picnic/grill area
- 2,025 square foot service/maintenance, ship store, laundry, showers, restrooms

#### Port Orchard Railway Marina

162

- 2 covered slip areas, 47 open slips, 23 side ties 30 amp, dual 30 amp, and 50 amp service
- 4.612 square feet of warehouse

## Total existing slips

281

## **Equestrian facilities**

Equestrian facilities include grazing pastures, boarding stables, training and competition arenas for the therapy, instruction, and enjoyment of riding ponies, horses, and mules as well as the driving of pony, horse, or mule-drawn buggies, carts, carriages, and wagons.

Equestrian facilities may adjoin private or public trails and include barns, bleachers, judging stands, concessions, and other structures for competition games and events.

### Existing equestrian facilities

Private organizations have developed a number of significant equestrian facilities of interest within the Port Orchard area.





Port of Bremerton
1 Port Orchard Marina

2 Port Orchard Yacht Club 3 Sinclair Inlet Marina 4 Port Orchard Railway Marina

Private

## **Existing equestrian facilities**

Pri	vate	3	
1	Clover Valley Riding Center	1	
•	19,176 square foot training, boarding, and therapy for horses		
•	Theraplate, a two-piece mobile platform that helps regulate the horse's circulation	e	
	Indoor riding barn		
	Riding lessons beginning to advanced 7 days a week		
•	Lease horses		
2	Riding Place	2	
•	23,072 square foot private equestrian facility		
•	Boarding monthly with temporary board on availability		
•	Training, lessons, and clinics		
•	60 foot round pen		
3	Kitsap Saddle Club	1	
-	8,371 square foot outdoor riding arena with spectator seating and announcer booth		
Fvi	Fristing equestrian facilities 3		

## Support facilities

Support facilities include maintenance yards, plant nurseries, and administrative activities necessary to support park, recreation, and open space programs and facilities.

Support facilities may be independent properties or portions of other sites that include other administrative offices, maintenance yards and shops, as well as trail corridors, resource activities, athletic facilities, indoor recreation centers or other park and recreation facilities.

#### **Vision**

As described, the support facilities vision will:

- Provide facilities necessary to service park, recreation, and open space programs and activities for the general population,
- In a manner that is functional and cost effective.

## Administration offices/yard

### **Existing support facilities**

The following administration space has been developed to support park, recreation, and open space facilities within the Port Orchard park system.

## Existing facilities square footage

## **Port Orchard**

13,000

#### 1 Port Orchard City Hall

1,000

 The Community Development and Public Works Departments oversee park development and maintenance are housed in the 8,586 square foot facility with public access meeting and conference rooms houses

#### 2 Park Maintenance Yard

12,000

- The Public Works Maintenance Yard is located on a 1.82-acre site at 1535 Vivian Court with 10,000 square feet of offices, warehouse, and garage
- The South Shed Facility is located on a 3.77-acre site located at 2035 Sidney Avenue with 2,000 square feet of warehouse and yard for equipment storage

#### 3 Public Works Shed and Maintenance Yard

Tbd

Convert portions of the 3.75-acre Paul Powers Junior Park located at 2035 Sidney Avenue to house a Public Works shed and maintenance yard

Total existing facilities square footage

13,000

# Chapter 6: Park plan exhibits

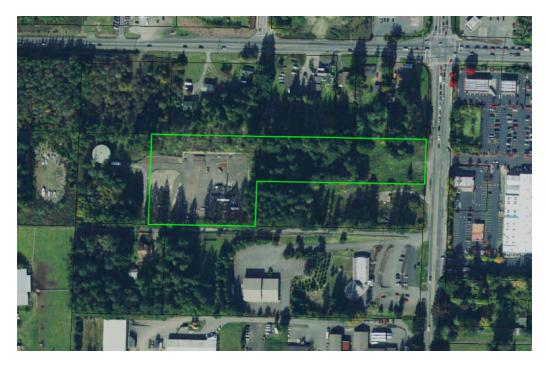
Following is an inventory of every public park, recreation, open space, and trail property within or adjacent to Port Orchard.

## **Port Orchard Parks**

Bethel South Property	94
Bravo Terrace Open Space	95
Central/Clayton Park	96
Community Event Center	97
DeKalb Pier	98
Downtown Parks	99
Etta Turner Park	100
Givens Field/Active Club	101
Lundberg Park	102
McCormick Village Park	103
Mitchell Park	104
Old Clifton Wetlands	105
Paul Powers Junior Park	106
Rockwell Park	107
Seattle Avenue Open Space	108
Van Zee Park	109
Windfall Place Tot Lot	110
Bay Street Pedestrian Path	111

## **Port of Bremerton**

	Port Orchard Boat Ramp	112
	Port Orchard Marina	113
	Waterfront Park	114
	Westbay Easements	115
Kits	sap County Parks	
	Bill Bloomquist Rotary Park	116
	Givens Community/Senior Center	117
	Howe Farm County Park	118
	Kitsap County Park	119
	Long Lake County Park	120
	South Kitsap Regional Park	121
	South Kitsap Western Little League	122
	Veterans Memorial Park	123
Was	shington State Parks	
	Square Lake State Park	124
	Long Lake Boat Launch	125
Homeowners Association (HOA)		
	Mary McCormick Memorial Park	126
	Deer Park	127



# City of Port Orchard Bethel South Property

This 5.3-acre property is located at 4940 Bethel Road.

## **Existing improvements**

Undeveloped, wooded property is not open to the public

- Not an ideal park site, surplus the property in favor of a more suitable park site
- Or, develop the property for a Public Works maintenance facility







## **City of Port Orchard Bravo Terrace Open Space**

This 2.76-acre property is located on the east side of SR-16 near Sedgwick Road at the end of Bravo Terrace Road south of Dairy Queen.

## **Existing improvements**

Wooded wetland area with no improvements not open to the public

## **Possible improvements**

No improvements proposed





# City of Port Orchard Central/Clayton Park

This 1.4-acre neighborhood park is located at 915 Dwight Street.

## **Existing improvements**

- Picnic tables
- Picnic shelter
- Playground
- Basketball court
- Grass multipurpose field

- Upgrade bathroom
- Rebuild picnic shelter with water, power, and barbeque grill
- Install dog park on north edge
- ADA perimeter trail possibly with fitness stations
- Upgrade basketball court to sports court









## **City of Port Orchard Community Event Center**

This 0.57-acre site is located at 619 Bay Street in the downtown adjoining Washington State tidelands to the north along the shoreline.

## **Existing improvements**

Property currently occupied by Kitsap Bank building and parking lot

## **Possible improvements**

Development of the Community Event Center to include:

- 7,600-8,600 square foot event space and meeting facilities
- 7,000-9,500 square foot library facility
- With outdoor decks and activities area





# City of Port Orchard **DeKalb Pier**

This 4.1-acre waterfront facility is located on Bay Street in DeKalb Street right-of-way near the downtown.

## **Existing improvements**

- 169 feet of lighted pier
- 359 feet of floats
- Hand-carry craft access
- Benches and picnic tables

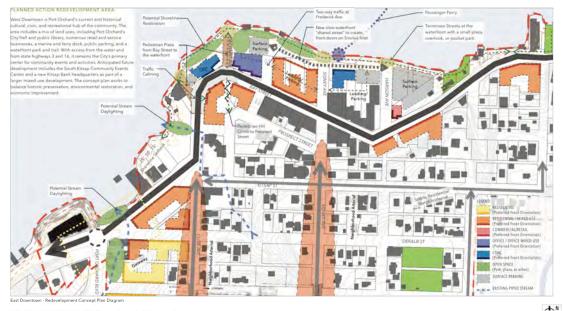
## **Possible improvements**

No improvements proposed



Port Orchard PROS Plan

#### 3.2.1 West Downtown Planning Area



#### 3.2.2 East Downtown Planning Area



## City of Port Orchard **Downtown Parks**

The Downtown Subarea Plan will redevelop the waterfront from Port Orchard Boulevard east past Guy Wetzell Road.

## **Existing improvements**

- Bay Street Pedestrian Path from Port of Bremerton Boat Ramp east to Waterfront Park with viewpoint at Orchard Avenue
- Landscaped area along path from Fredrick Avenue east to Sidney Avenue
- Public parking lots located between Orchard and Sidney Avenues
- Kitsap Regional Library located on northeast corner of Sidney Avenue

- Remove Kitsap Bank and Kitsap Regional Library and develop Community Event Center with new Library component
- Daylight streams at Port Orchard Boulevard and Robert Geiger Street
- Develop Port Street Plaza and hand-carry launch
- Develop Community Center Park
- Restore shoreline from Port to Orchard
- Install viewpoints at Orchard, Sidney, and Harrison Avenues
- Develop waterfront access corridor through Rogers Center
- Develop waterfront access corridor on Mitchell Avenue extension
- Install east gateway on Bay Street Pedestrian path
- Construct public hillclimb at Orchard connecting Prospect Street to waterront







## **City of Port Orchard Etta Turner Park**

This 0.16-acre special use viewpoint on Sinclair Inlet is located on Bay Street at Black Jack Creek.

## **Existing improvements**

- Shoreline access
- Bay Street Pedestrian Path connection
- Bridge crossing over Blackjack Creek
- Benches
- Gazebo

- Develop master plan for expanding park to west side of creek
- Install lighting on the bridge
- Enhance Blackjack Creek







## City of Port Orchard Givens Field/Active Club

This 6.62-acre community park is located at 1025 Tacoma Avenue next to the Givens Community/Senior Center.

## **Existing improvements**

- Woodlands
- Picnic shelter and tables in wooded area
- Playground
- Lighted horseshoe pits
- 2 lighted tennis courts
- 1 grass lighted 300 foot baseball field (leased, not available for public use) with backstop, perimeter fence, dugouts, bleachers, announcer
- 1 grass lighted 200 foot baseball field (leased, not available for public use) with backstop, perimeter fence, dugouts, bleachers, and announcer
- 1 dirt T-ball field with backstop, bleachers
- Restroom

- Upgrade basketball to sports court
- Resurface tennis courts with pickleball
- Install frontage sidewalk access
- Assess condition/removal of Active Club
- Convert a ballfield grass to turf multiuse with soccer
- Develop master plan for park site



## **City of Port Orchard Lundberg Park**

This 4.81-acre undeveloped site is located at 2676 Harold Drive SE near Lundberg Road.

## **Existing improvements**

Heavily wooded site not open to the public

- Site is not located with access to nearby residential neighborhoods
- Research deed restrictions of donation
- Consider selling the property and replacing it with a more centrally located site





102 Port Orchard PROS Plan



## **City of Port Orchard McCormick Village Park**

This 40.43-acre community park is located at 3201 SW Old Clifton Road north of McCormick Woods.

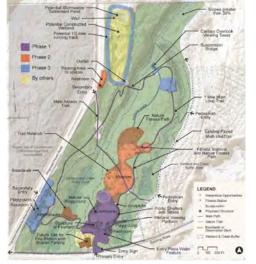
## **Existing improvements**

- Woodlands
- Trails around the perimeter
- Picnic tables
- 2 playgrounds
- Spray park
- Dog park social with amenities
- Restroom

## **Possible improvements**

Implement west side (phase 3) of master plan:

- West parking lot and entry
- Picnic area and restroom
- Amphitheater
- Playground
- Canopy viewing tower
- Expand trail system











## **City of Port Orchard Old Clifton Wetlands**

This 8.80-acre conservancy is located in SR-16 right-of-way at 1190 SW Old Clifton Road.

## **Existing improvements**

• Wooded, wetland area, not open to public

## **Possible improvements**

No improvements proposed







## **City of Port Orchard Fireweed Stormwater Park**

This 32.61-acre stormwater park is located off of SE Sedgewick Rd.

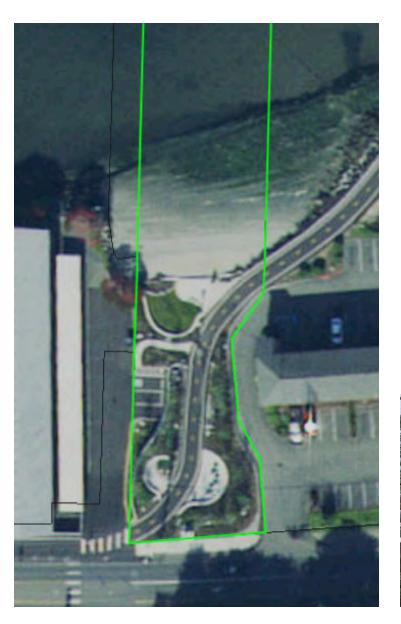
## **Existing improvements**

Woodlands

## **Possible improvements**

Develop a master plan for the property to assess the feasibility of providing:

- Public Works shed and maintenance yard
- Frontage sidewalks for access
- Signage from Sidney Avenue
- Perimeter ADA trail
- Picnic shelter and tables
- Upgrade playground for ADA
- Upgrade basketball for sports court with basketball/pickleball
- Skate dot
- Upgrade field for rectangular grass soccer/baseball field
- Dog park for socializing with amenities
- Restroom



## **City of Port Orchard Rockwell Park**

This 0.29-acre waterfront viewpoint is located on 1011 Bay Street in the downtown.

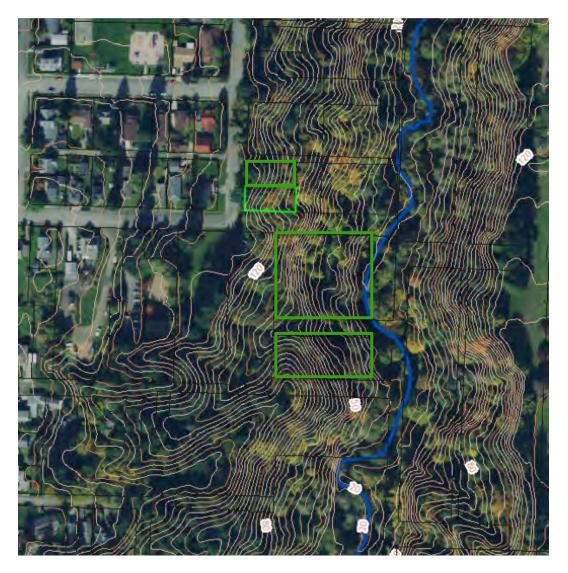
## **Existing improvements**

- Bay Street Pedestrian Path extension through park
- ADA accessible beach
- Terraced seat-wall picnic area
- Sculptural interpretive signage
- Small hand-carry boat launch
- Picnic table

## **Possible improvements**

No improvements proposed





## **City of Port Orchard Seattle Avenue Property**

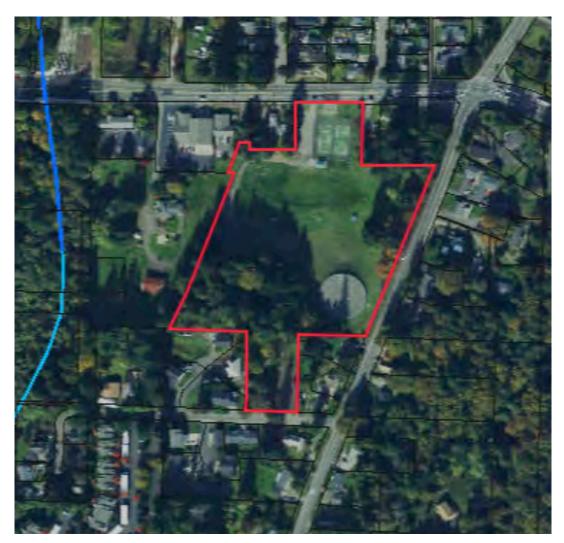
This 2.27-acre conservancy is located on Seattle Avenue and Division Street overlooking Blackjack Creek.

## **Existing improvements**

Wooded, steep hillside along Blackjack Creek corridor

## **Possible improvements**

No improvements proposed



### **City of Port Orchard** Van Zee Park

This 8.25-acre community park is located on 300 Tremont Street.

### **Existing improvements**

- Woodlands
- Trails
- Picnic tables
- Picnic shelter
- Playground
- Horseshoe pits
- Disc golf course
- 2 lighted tennis courts
- 1 grass multipurpose soccer/ball field
- Restroom
- Lidded water reservoir

### Possible improvements

- Expand trail around perimeter
- Upgrade playground for ADA
- Stripe tennis courts for pickleball
- Convert field to turf surface
- Install safety measures for downhill sledding
- Explore opportunities for expansion
- Improve and expand parking areas



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### **City of Port Orchard Windfall Place Tot Lot**

This 0.15-acre park is located at 260 Sage Street.

### **Existing improvements**

- Tot Lot playground
- Picnic table

### **Possible improvements**

Pending completion of an analysis of the city's liability issues at this site:

- Install ADA-compliant frontage sidewalk and access
- Remove invasive species
- Improve grass/landscape
- Install Park signage
- Provide ADA park access
- Upgrade playground ADA
- Install irrigation





### **City of Port Orchard Bay Street Pedestrian Path**

This multipurpose trail is located along Sinclair Inlet and will extend from the downtown ferry facility to the Annapolis ferry facility. When completed the trail will become part of the Mosquito Fleet Trail.

### **Existing improvements**

• 1.0 mile paved multipurpose trail

### Possible improvements

- Segments 1 and 6-11 to be completed in 2023.
- Continue the Path west approximately to Port Orchard Blvd.







### **Port of Bremerton Port Orchard Boat Ramp**

This 0.82-acre waterfront facility is located on 533 Bay Street in the downtown.

### **Existing improvements**

- Beach access
- Bay Street Pedestrian Path connection
- Pier and boat ties
- Concrete boat launch
- Boat trailer parking
- Restroom

Includes Kitsap Street right-of-way

### Possible improvements

No improvements proposed







### **Port of Bremerton Port Orchard Marina**

This waterfront facility is located on 707 Sidney Parkway in the downtown.

### **Existing improvements**

- 32 slips including 5 covered, 6 open, and 21 side tie
- Full-service fuel dock
- Ample free parking
- Free dockside pump out
- Free water
- Free showers, bathrooms, and laundry facilities onsite
- Free dock carts
- Metered electricity 30 amp 120 volt and 50 amp 240 volt
- Cable TV access (through Wave Cable)
- Free Wi-Fi
- Activity float with covered space and BBQ's for group activities
- Live-aboard tenants with tenant incentives and short-term guests

### **Possible improvements**

Port doing a breakwater project





### **Port of Bremerton** Waterfront/Marina Park

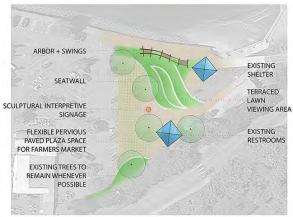
This 1.39-acre waterfront park is located at 933 Bay Street in the downtown and owned jointly by the Port, State, and City.

### **Existing improvements**

- Connection to Bay Street Pedestrian Path
- Viewing platform and performance stage
- Playground
- Bench
- Picnic table

### **Possible improvements**

- Arbor and swings
- Seat-wall
- Sculptural interpretive signage
- Terraced lawn viewing area
- Picnic area improvements
- Park conversion of the east end of the parking area
- Splash pad





### **Port of Bremerton Westbay Easements**

This waterfront viewpoint is located behind Westbay on Bay Street from Etta Turner Park along the shoreline.

### **Existing improvements**

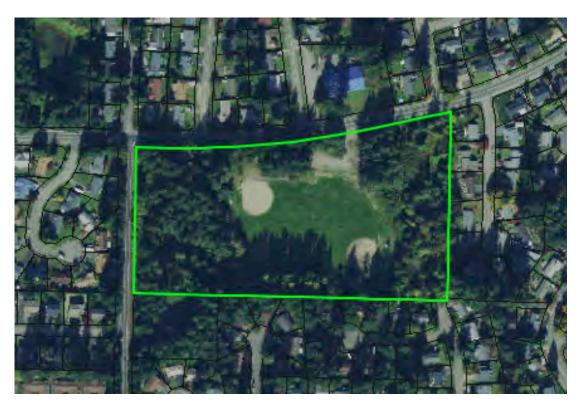
- Beach access
- Trail connection to Bay Street Pedestrian Path

### **Possible improvements**

Shoreline enhancement







## **Kitsap County** Bill Bloomquist Rotary Park

This Kitsap County 12.00-acre partnership property is located at 3001-3099 Madrona Drive SE.

### **Existing improvements**

- Woodlands
- Trails
- 1 grass 200 baseball field
- 1 grass 250+ baseball field
- 1 grass soccer field overlay

### Possible improvements (if annexed & transferred to City)

- Picnic shelter and tables
- ADA playground
- Skate dot
- Sports court with basketball/pickleball







### **Kitsap County Givens Community & Senior Center**

This Kitsap County community/senior center facility is located in a former elementary school on 1026 Sidney Avenue.

### **Existing improvements**

- Open-daily Senior Center, a branch of Connection Credit Union, Kitsap County Division of Aging & Long Term Care, Discovery Montessori School, Head Start/ECEAP, and Holly Ridge Center.
- Multipurpose gymnasium with separate kitchenette of 150 person capacity
- Community meeting of 150 person capacity

### **Possible improvements**

Redevelopment as YMCA, including shared parking with County campus facilities.







## **Kitsap County Howe Farm County Park**

This Kitsap County 78.39-acre legacy park is located east of Port Orchard on Long Lake Road SE and SE Mile Hill Drive.

### **Existing improvements**

- Woodlands
- Preserved farmland
- Preserved barn and outbuilding
- Extensive trail system
- Off-leash dog area

### Possible improvements (if annexed & transferred to City)

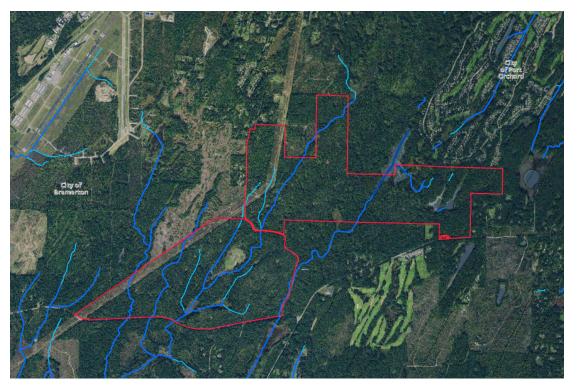
Picnic shelter with tables













### **Kitsap County Kitsap County Park**

This Kitsap County 1,295.01-acre waterfront park is located southeast of Port Orchard SW Lake Flora Road directly adjoining Square Lake State Park and McCormick Woods HOA Deer Park.

### **Existing improvements**

- Undeveloped property with no public access
- Extensive stream riparian habitat along Coulter Creek
- Rural airport landing strip and hanger accessed from gated entry access road from Sunnyslope Road SW

### Possible improvements (if annexed)

- Jointly develop master plan with Kitsap County, Washington State Parks & Recreation Commission, and McCormick Woods HOA
- Trail connections with Square Lake State Park and McCormick Woods HOA



### **Kitsap County Long Lake County Park**

This Kitsap County 20.57-acre waterfront park is locate southeast of Port Orchard on Long Lake Road SE east of the city.

### **Existing improvements**

- Water access
- Fishing pier
- Swimming beach
- Hand-carry boat launch
- Walking trails
- Picnic tables
- Volleyball court
- 1 grass 250+ baseball field
- Bob Oke meeting room
- Restroom

### **Possible improvements**

No improvements planned









### **Kitsap County South Kitsap Regional Park**

This 192.52-acre community recreation park is located east of Port Orchard on SE Lund Avenue and Jackson Avenue SE.

### **Existing improvements**

- Walking trails
- Picnic area
- Playground
- Skatepark
- 1 grass 250+ baseball field
- 1 grass 250+ baseball field
- 1 multipurpose soccer/ball field
- Outdoor small scale railroad (run by Kitsap Live Steamers)
- Batting cages (run by Casey's Batting Range)

### Possible improvements (if annexed & transferred to City)

- Master plan proposes reconfiguring site to provide 3 grass baseball fields and 4 grass soccer fields
- Picnic shelter
- Sports court for basketball/volleyball
- Overlay baseball fields with 2 soccer









## **South Kitsap Western Little League & Peewee League**

This 2.06-acre partnership property is located on 4611 South Sidney Road across from Sidney Glen Elementary School in front of the privately owned Family Worship Center.

### **Existing improvements**

- 1 grass 200 foot youth baseball field
- 1 grass 250 foot youth baseball field
- South Kitsap Peewee Association clubhouse/meeting building

### **Possible improvements**



### **Kitsap County Veterans Memorial Park**

This 48.44-acre legacy park is located east of Port Orchard on 985 SE Retsil Road.

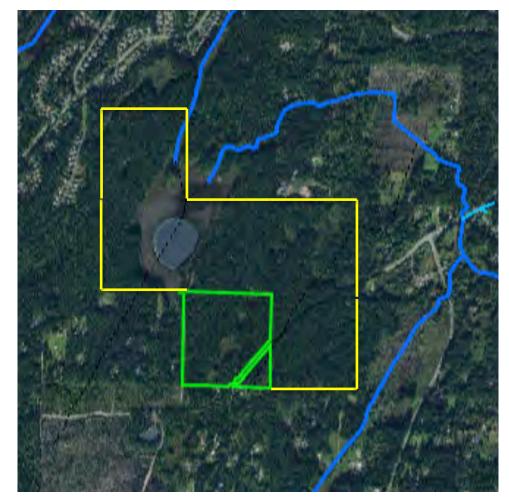
### **Existing improvements**

- Extensive woodlands
- Multipurpose trail
- Picnic area
- 1 grass 200+ baseball field
- 1 grass 250+ baseball field
- 1 multipurpose soccer field

### Possible improvements (if transferred to City)

- Picnic shelter
- Playground ADA
- Skate dot
- Sports court with basketball/pickleball
- Soccer field overlay on baseball outfield







### **Washington State Square Lake State Park**

This 203.39-acre park is located on 7800 Square Lake Road southwest of the city.

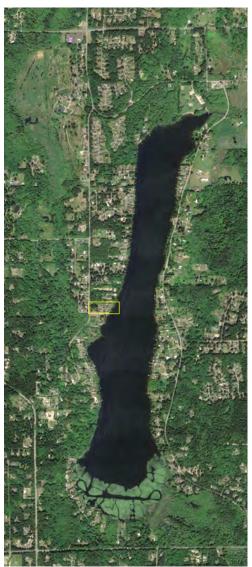
### **Existing improvements**

- Square Lake covers 7.9 surface acres with mostly shallow depths with lots of pads and ringed with reeds
- The lake has one private home on the shoreline with the rest still in a natural state
- Fish species include largemouth bass, bluegill, bullhead catfish and reportedly yellow perch
- 3 beaver huts are located on the lake
- Picnic tables and barbecues but no overnight camping
- Rough boat launch area best suited for hand carried craft though small trailered boats can be launched by a 4 wheel drive tow vehicle
- Pit toilet
- Public access provides very limited parking space
- Campground host lives on property
- Park removed from state park website because of too little use.)

### **Possible improvements**







### **Washington State Long Lake Boat Launch**

This Washington State Fish & Wildlife site is located on the west shore of Long Lake southeast of the city.

### **Existing improvements**

- The WDFW access along the western shore has a boat ramp and boat dock
- Fishing is allowed on the lake by canoe, kayak or small boats with no motors at the WDFW boat launch
- Fishing is allowed on the lake only between April 1st and September 30th

### **Possible improvements**





### **Homeowner Association (HOA) Mary McCormick Memorial Park**

This 1.77-acre HOA site is located on McCormick Woods Drive.

### **Existing improvements**

- Playground
- 2 pickle ball courts
- Basketball court
- Tennis court

### **Possible improvements**







### **Homeowner Association (HOA)** Deer Park

This 32.45-acre HOA site is located on McCormick Woods Drive.

### **Existing improvements**

- Extensive wooded area
- Picnic tables
- Playground
- 0.5 basketball court
- Grass multipurpose soccer/softball field

# Possible improvements None planned

## Chapter 7: Implementation

Following is a summary description of the major tasks determined to be necessary to effectively implement the Port Orchard Park. Recreation, & Open Space (PROS) Plan. The tasks represent the general priorities established by neighborhood workshops, public open house participants, and the survey of adult and youth residents, parks and recreation users, and registered voters.

As shown, a number of parties may be responsible for the leadership and management, participation, and supporting aspects of each action - as described in the following summaries. The tasks are grouped according to subject matter and not priority.

### Adopt plan

#### Task 1: Adopt Port Orchard PROS Plan as GMA element

Port Orchard City Council will by ordinance adopt the Port Orchard PROS Plan as a stand-alone planning document for compliance with the Washington State Recreation & Conservation Office (RCO) and as a complementary document of Port Orchard's Comprehensive Plan in accordance with Growth Management Act (GMA) provisions.

 Participants - Port Orchard City Council with the assistance of the Port Orchard Planning Commission, Community Development Department, and other stakeholders.

#### Action

- Make Port Orchard PROS Plan available on Port Orchard website - and distribute copies to appropriate public agencies and interested public and private parties in accordance with GMA adoption provisions.
- Port Orchard Planning Commission reviews Port Orchard PROS Plan - as necessary as part of Port Orchard annual comprehensive plan update, and provides for public hearing in conformance with GMA.
- Port Orchard adopts Port Orchard PROS Plan as a component of the Port Orchard Comprehensive Plan.

 Port Orchard adopts the Capital Improvement Plan (CIP) integrating the PROS Plan - as an element of the Port Orchard comprehensive plan, thereby implementing the CIP in accordance with GMA provisions.

### Adopt program finance strategies

#### Task 2: Expand clearinghouse function

Port Orchard will continue development and operation of its website which provides recreation program offerings that include a wide variety of activities accommodating the interests of city residents regardless of age, skill level, income - or program provider.

The Port Orchard website will provide information related to recreation program activities providing health, education, social, recreational, and other welfare activities for youth, teens, adults, seniors, and special populations. The website will also provide other park provider information pertinent to the community as resources allow.

Port Orchard staff or contractors will conduct park and recreational programs. However, depending on demand, cost, and feasibility, and when practical and consistent with Port Orchard's mission statements, Port Orchard may also coordinate with programs conducted by other public, nonprofit, or for-profit organizations and vendors.

Port Orchard program offerings will include activities that will be conducted in Port Orchard parks, facilities, and trails. However, depending on demand, Port Orchard may also conduct programs in schools and other public facilities across the city, as well as in nonprofit and other facilities.

**Participants** - Port Orchard Community Development Department, South Kitsap School District, YMCA, Port Orchard Athletic Leagues and Clubs, and other nonprofit and private organizations.

#### Action

**Continue to operate a Port Orchard clearinghouse website** - for recreational activities.

#### Task 3: Monitor user fee schedules

Port Orchard staff will assess criteria for all prospective program offerings. If the program is consistent with Port Orchard's mission and level-of-service proposals shown in this plan, and if resources exist, Port Orchard will offer the program under its recreational cost benefit policy that establishes a benefit scale under one of the following cost recovery scenarios:

- <u>Full cost recovery programs</u> will recover all direct costs (including full and part-time staff, supplies, materials, maintenance, and utilities) and indirect costs (including department overhead for staff benefits).
- Merit pricing (partial cost recovery) programs will partially recover direct and indirect costs based on a policy decision about the degree to which each program provides public versus private goods or benefits. Merit pricing programs may also include the providing of scholarships to eligible user individuals or user groups that would prevent the program from realizing full cost recovery.
- <u>Subsidy (no or very low cost recovery) programs</u> will not attempt to recover costs as a fee, although it may ask for donations or grants from using individuals, groups, or organizations who benefit or are likely sponsors.
- Participants Port Orchard Community Development Department, South Kitsap School District, and non-profit and forprofit organizations.

#### Action

• Monitor user fee schedules to maintain a benefits scale for recreation activities - collect user fees under a full, merit, or subsidy based cost recovery policy for recreation programs.

### Task 4: Recruit program vendors

Port Orchard Community Development Department will assess the mission criteria for all prospective program offerings. If programs are not consistent with Port Orchard's mission and level-of-service proposals shown in this plan, Port Orchard will not offer the program, but may consider a partnership with other providers. This could include offering scholarships or other services or publishing the program offering. Depending on the program activity, other vendors may include:

- Other jurisdictions including Kitsap County, South Kitsap School District, and Washington State.
- Nonprofit organizations such as the YMCA, Boys & Girls Clubs, Boy and Girl Scouts, Campfire USA, Lions, Rotary, and Kiwanis Clubs, among others.
- Private for-profit entities and vendors such as Peninsula Indoor BMX, among others.
- <u>Participants</u> Port Orchard Community Development Department, South Kitsap School District, Kitsap County, and nonprofit and for-profit organizations.

#### Action

• Work in conjunction with other sponsors and vendors - to provide recreation activities as appropriate.

# Task 5: Resolve an inter-local agreement with school districts

Port Orchard Community Development will initiate discussions with the South Kitsap School District for joint use and possibly development of shared facilities.

The inter-local agreement may resolve a coordinated method of scheduling courts, fields, gymnasiums, pools, classrooms, meeting rooms, and other facilities in order to make maximum effective use of the combined inventory in a method that is useful and equitable to all parties.

Depending on shared access, the inter-local agreement may include possible sharing of funds for improvement and maintenance of the jointly used and to be developed facilities.

As part of the discussion, an analysis of existing city, school, and league practice and game requirements will be conducted in order to determine a fair and efficient method of allocating the available capacity of the courts, fields, gymnasiums, pools, classrooms, meeting rooms, and other to be shared facilities.

 Participants - Port Orchard Community Development Department and South Kitsap School District.

#### Action

 Implement an inter-local-agreement - for sharing combined court, field, gymnasiums, pools, classrooms, meeting rooms, and other facilities possibly including joint development, maintenance, and operating funds.

### Adopt project finance strategies

### Task 6: Allocate capital facility funds as specified in the Capital Improvements Program (CIP)

Port Orchard City Council will allocate an appropriate amount of the monies received from dedicated park, recreation, open space, and trails-oriented revenue programs to provide funds for PROS Plan acquisition and development projects that reflect the objectives of these programs.

The revenue programs to be coordinated may include Port Orchard property and sales tax fund proceeds, Port Orchard Real Estate Excise Taxes (REET), and grant applications to the Washington State Recreation & Conservation Office (RCO), among others.

#### Action

Allocate a proportional amount from existing park, recreation, open space, and trail-oriented revenue programs to fund the acquisition and development of PROS Plan projects designating monies from Port Orchard property tax levy, sales tax proceeds, Port Orchard Real Estate Excise Taxes (REET), and RCO grants.

### Task 7: Develop GMA park impact fees

Port Orchard City Council will adopt a coordinated GMA park impact fee system on a citywide basis for citywide facility acquisition and development.

The Washington State Growth Management Act (GMA) allows Port Orchard to impose a park impact fee on proposed residential, commercial, and industrial developments in the city as a means of maintaining existing park, recreation, and open space levels-ofservice (ELOS).

The adopted ordinance for impact fees estimates the impact each development project has on parks, recreation, and open space facilities within a project benefit zone and makes provisions for setting aside the resources, including lands or monies, necessary to offset a project's citywide impacts.

The dollar value of a project's park, recreation, and open space impact may be offset by the project developer of an amount equal to the combined facility acquisition and development costs that Port Orchard and/or another providing agency would incur to maintain the same existing level-of-service (ELOS).

A developer may be allowed to choose any combination of land or cash mitigation measures including credit for any park or recreation facilities to be included within a project development. The park impact fee ordinance considers the following when determining the types of mitigation measures or development credits to be made available to the developer:

- Will the facility be available to the public,
- Will it have a designated owner responsible for continuing operation and maintenance (the owner may be a common property owner's association or other agency), and,
- Will it correspond to and not exceed or vary from the types of park, recreation, and open space facilities that are being impacted (a developer could provide but should not be able to take

full credit value for facilities for which there is no shortage, impact or local interest).

Land contributions can be accepted in lieu of monies if the lands will be suitable sites for future facilities. Under GMA provisions, land and monies accumulated under the proposed ordinance must be invested within a reasonable time or returned to the contributing developer.

Port Orchard can conduct periodic program reviews with residents, user groups, the school district, and other agencies to decide the most efficient way to deliver the facilities mitigated by the ordinance. Alternative delivery methods could include:

- Acquisition of suitable sites upon agreement with Port Orchard or in conjunction with other public or school facilities (including title transfer if other public or school agencies enter into special agreements assuming development, operation, and maintenance responsibilities).
- <u>Development of facilities</u> on other public or school sites (if other public or school agencies enter into agreements assuming future operation and maintenance responsibilities and costs). Or
- Any other alternative including development, operation or maintenance proposals by user groups or private concessionaires or non-profit organizations or, developers that provide a viable facility in accordance with park, recreation, and open space strategies.
- Participants Port Orchard City Council and Planning Commission with the assistance of Port Orchard Community Development Department, South Kitsap School District, and non-profit and for-profit organizations.

#### Action

• Continue with the GMA park impact fee on a citywide basis – collecting a proportional fee based on the value of community facilities regardless of facility ownership, and allocating the fees for citywide acquisition and development in accordance with this plan regardless of agency sponsor.

### Task 8: Seek a citywide capital facility and O&M park levy

Port Orchard City Council may place a limited duration property tax levy proposal for voter approval on a citywide basis for the acquisition, development, and operation of parks, recreation, and open space facilities throughout the city.

The funds collected from the levy will be allocated to the appropriate sponsoring agency, which may include the city, school districts, or non-profit organization, for the realization of park, recreation, and open space facilities identified within this plan.

Under Washington State enabling acts, Port Orchard may levy a property tax for general governmental purposes at a rate not to exceed \$3.60 per \$1,000 of the assessed value of all taxable property within the city. The total of all property taxes for all taxing authorities cannot exceed 1.0% of assessed valuation, or \$10.00 per \$1,000 of value. If the taxes of all districts exceed the 1.0% or \$10.00 amount, each is proportionately reduced until the total is at or below the 1.0% limit.

In 2001, Washington State law was amended by Proposition 747, a statutory provision limiting the growth of the regular property tax levy to 1.0% per year, after adjustments for new construction. Any proposed increases over this amount are subject to a referendum vote.

The statute was intended to control local governmental spending by controlling the annual rate of growth of property taxes. In practice, however, the statute can reduce the effective property tax yield to an annual level far below a city's levy authorization, particularly when property values are increasing rapidly.

Proposition 747, the statutory provision limiting the growth of regular property taxes to 1.0% per year, can be waived by referendum approval of a simple (50%) majority of Port Orchard's registered voters.

Port Orchard voters may be asked to approve a resetting of the property tax levy rate that will adjust the amount of revenue the city can generate. (The new total revenue that will be generated by a

resetting of the rate will be subject to the same 1.0% limitation, however, and the total amount of revenue and the resulting property tax rate will start to decline again in accordance with the Proposition.)

The adjusted rate and revenue will be used to finance the PROS facility proposals in this plan - or the projects and programs from this plan that involve construction, maintenance, and operations aspects that a majority of the voters are willing to pay for under the adjusted rate.

Port Orchard voters may be asked to reset the rate on a permanent basis with the new differential rate dedicated to citywide PROS proposals, subject to the provisions of Proposition 747. Or Port Orchard voters may be asked to reset the rate on a temporary basis, where the rate is adjusted until a specific amount of revenue has been generated to finance a specified number of PROS projects or programs - whereupon the rate reverts to the original or a specified amount defined in the referendum.

• **Participants** - Port Orchard City Council with the assistance of the Port Orchard Community Development Department, and other potential providers.

#### Action

Submit and approve a limited duration property tax levy or a property tax levy rate adjustment (on permanent or temporary basis) to acquire, develop, operate, and maintain facilities allocating the additional revenues for acquisition, development, and operation in accordance with this plan regardless of agency sponsor.

### **Initiate PROS projects**

### Task 9: Protect open space and conservancies

As appropriate, using funds generated from adjusted program fees and schedules, possible impact fees, and the possible limited duration levy or levy lid lift, Port Orchard will acquire fee or use agreements and conserve significant wildlife, forestland, and open

spaces indicated within this PROS Plan. Where appropriate, monies will be allocated to and/or combined with monies provided by the county, state agencies, and non-profit organizations for significant projects.

Depending on schedules and availabilities, initial acquisitions of development rights or fee title may include riverfront, community garden, on and off-road trails, dog parks, playgrounds, picnic sites and tables, group picnic shelters and parks, soccer fields, community facility upgrades, and others indicated in this PROS Plan.

 Participants - Port Orchard City Council, Port Orchard Community Development Department, and the participation of other public and non-profit organizations.

#### Action

Initiate the acquisition of fee title or use agreements and conservancy of significant open space and conservancy sites allocating revenues for significant properties in accordance with this Port Orchard PROS Plan regardless of agency sponsor.

### Task 10: Acquire/develop parks

Using funds generated from adjusted program fees and schedules, possible impact fees, and possible limited duration levy, or levy lid lift, Port Orchard City Council will acquire, develop, maintain, and operate parks indicated within this plan. Where appropriate, monies will be allocated and/or combined with monies provided by the school districts, county, state agencies, and non-profit organizations.

Depending on schedules and availability, initial acquisitions and developments may include waterfront access, community gardens, off-road trails, dog parks, playgrounds, picnic tables and shelters, athletic field improvements, and recreation/community center upgrades to be distributed across the city.

 Participants - Port Orchard City Council, Port Orchard Community Development Department, and the participation of other public and non-profit organizations.

#### Action

• Initiate the acquisition, development, maintenance, and operation of parks - allocating revenues in accordance with this Port Orchard PROS Plan regardless of agency sponsor.

### Task 11: Acquire/develop trail systems

As appropriate, using funds generated from adjusted program fees and schedules, possible impact fees, the possible limited duration levy, or levy lid lift, Port Orchard City Council will acquire, develop, maintain, and operate the significant on and off-road trail systems indicated within this Port Orchard PROS Plan.

Where appropriate, monies will be allocated to and/or combined with monies provided by the county, state agencies, and non-profit organizations for significant projects. Generally, Port Orchard Public Works Department will develop and maintain non-motorized trail connections within public road rights-of-way.

Depending on schedules and availability, initial acquisitions and developments may include off-road hiking, biking, and multipurpose trails extending within and between environmental areas, parks, schools, community facilities, and neighborhoods across the city.

• <u>Participants</u> - Port Orchard City Council, Port Orchard Community Development and Public Works Departments, other public and non-profit organizations, and property owners.

#### Action

Initiate the acquisition, development, maintenance, and operation of significant corridors and on and off-road trail systems - allocating revenues for significant projects in accordance with this PROS Plan regardless of agency sponsor.

# Task 12: Conserve/designate historic and cultural resources in parks

As appropriate, Port Orchard City Council will designate and conserve significant historic and cultural resources indicated within

this PROS Plan where such landmarks are located within park properties. Where appropriate, wayfinding and historic signage, artworks, and streetscape development monies will be allocated to and/or combined with monies provided by county and state agencies as well as private developers for significant projects.

Depending on schedules and availability, initial designations may include the Port Orchard downtown district, streetscapes, and gateways, among others.

• Participants - Port Orchard City Council with the assistance of Port Orchard Community Development and Public Works Departments, and the participation of the Port Orchard Historic Society.

#### Action

• Initiate the designation, management, acquisition, development, maintenance, and operation of significant historic and cultural resources - allocating revenues for significant projects in accordance with this plan regardless of agency sponsor.

### Task 13: Develop recreation/community centers

Using funds generated from adjusted program fees and schedules, possible impact fees, the possible limited duration levy, and possible the levy lid lift, Port Orchard City Council will develop the KPFD Community Event Center (CEC) expand Port Orchard Recreation Center (PRC) to provide a fitness center, meeting and classrooms, and juice/coffee bar to accommodate multigenerational activities in downtown Port Orchard.

Where appropriate, development and/or lease-to-own monies will be allocated to and/or combined with monies provided by other public, private, and non-profit organizations for significant projects.

• <u>Participants</u> - Port Orchard City Council, the Port Orchard Community Development Department, and other public agencies as well as private and non-profit organizations.

#### Action

Redevelop and purchase and development of multigenerational recreation/community center facilities - allocating revenues for lease-to-own or purchase and development projects in accordance with this Port Orchard PROS Plan regardless of agency sponsor.

### **Monitor progress**

### Task 14: Conduct progress assessments

Port Orchard and other public agencies will conduct progress assessments reviewing action on the projects and programs identified above and improve methods, assign responsibilities, or take other measures necessary to ensure effective implementation.

Participants - Port Orchard City Council, Port Orchard Planning Commission, Port Orchard Community Development and Public Works Departments, South Kitsap School District, Kitsap County, Washington State, public and non-profit organizations, private vendors, and citizens at large.

#### Action

Adjust parks, recreation, and open space vision, strategies, and implementing measures - based on the results of the followup assessments.