

Agenda Item No: 4.b

Meeting Date: June 17, 2024

# SAN RAFAEL CITY COUNCIL AGENDA REPORT

**Department: Community & Economic Development** 

Prepared by: April Talley, Project Director City Manager Approval:

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TOPIC: NORTHGATE MALL REDEVELOPMENT PROJECT ENVIRONMENTAL CONSULTING

**SERVICES** 

SUBJECT: AUTHORIZE THE CITY MANAGER TO EXECUTE THE SECOND AMENDMENT TO

THE PROFESSIONAL SERVICES AGREEMENT WITH LSA ASSOCIATES, INC. FOR ENVIRONMENTAL CONSULTING SERVICES FOR THE NORTHGATE MALL REDEVELOPMENT PROJECT IN AN AMOUNT OF \$175,895, FOR A TOTAL

CONTRACT AMOUNT OF \$510,851.

### **RECOMMENDATION:**

Staff recommends that the City Council Authorize the City Manager to execute the second amendment to the professional services agreement with LSA Associates, Inc. for additional environmental consulting services associated with the Northgate Mall Redevelopment Project, in the amount not to exceed \$175,895, for a total not to exceed contract amount of \$510,851.

#### **BACKGROUND:**

The Northgate Mall is a 44.76-acre site consisting of six parcels (APNs: 175-060-12, -40, -59, -61, -66 & 67). Originally opened in 1965 with The Emporium as its original anchor tenant, the Mall is currently developed with 766,512 square feet of commercial space, surface parking lots, and one parking garage structure. In 2017, Melone Geier acquired the project site and, in March 2021, filed an application for the phased redevelopment of the Mall through the demolition of most of the mall structure including the Sears, Macy's, and Kohl's anchor buildings, redevelopment of commercial spaces, the construction of new commercial pads at the northern periphery of the property, construction of new structured and surface level parking facilities, development of approximately 1,422 multi-family dwelling units, and new community open space and amenities. The applicant proposes to complete this redevelopment in two phases pursuant to its 2025 Master Plan and 2040 Vision Plan.

The project will require environmental review pursuant to the California Environmental Quality Act (CEQA). In September 2021, following a Request for Proposal (RFP) process, staff selected the firm of LSA Associates, Inc. ("LSA") as the consultant to prepare an Environmental Impact Report (EIR) for the Northgate Mall redevelopment project. LSA's scope of work for services is outlined in Attachment 1. A summary of this scope is provided as follows:

FOR CITY CLERK ONLY	
Council Meeting:	
Disposition:	

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- Finalize Draft Environmental Impact Report. Preparation of an EIR is laid out in tasks from project initiation; technical study peer review; preparation of setting, impacts, and mitigation measures for CEQA topics; identification and evaluation of alternatives; preparation of appropriate conclusions to fulfill CEQA requirements by providing an assessment of several mandatory impact categories; and responding to public comments.
- Schedule/Timeline. LSA anticipates completion of the CEQA process with a Final EIR within 3 months of the City's execution of the amendment.
- Budget. The contract amendment is proposed with a not-to-exceed amount of \$175,895 and captures additional scope items and tasks to complete the Final EIR. See Attachment 2 for scope and cost details.

#### ANALYSIS:

City Staff have been working to coordinate the Draft Environmental Impact Report for the Northgate Mall Redevelopment Project. The City, along with LSA, issued the Draft Environmental Impact Report on January 5, 2024. The public comment period began on January 5<sup>th</sup> and ended on March 5, 2024. LSA has begun to enumerate and bracket public comments based on CEQA relevancy and will respond to comments in the Final Environmental Impact Report. Upon completion, the Final Environmental Impact Report will be presented to the Planning Commission for acceptance.

The second amendment to the professional services agreement will support the completion of the outstanding administrative tasks associated with finalizing the Final Environmental Impact Report.

#### **FISCAL IMPACT:**

The proposal from LSA to finalize the Draft Environmental Impact Report totals \$175,895. This would increase the total contract amount to \$510,851.

The funds needed to cover the cost of these services will be covered by the project applicant as agreed upon in their executed Reimbursement Agreement.

#### **OPTIONS:**

The City Council has the following options to consider on this matter:

- 1. Authorize the City Manager to execute the contract amendment.
- 2. Do not authorize the City Manager to enter into the agreement and provide further direction to staff.
- 3. Take no action.

### **RECOMMENDED ACTION:**

Staff recommends that the City Council:

Authorize the City Manager to execute the second amendment to the professional services agreement with LSA Associates, Inc. for additional environmental review services associated with the Northgate Townsquare Project, in the amount not to exceed \$175,895, for a total not-to-exceed contract amount of \$510,851.

#### ATTACHMENTS:

- 1. Second Amendment to the Professional Services Agreement with LSA Associates for environmental review services.
- 2. LSA Scope and Cost Proposals

# SECOND AMENDMENT TO THE PROFESSIONAL SERVICES AGREEMENT WITH LSA ASSOCIATES, INC. FOR ENVIRONMENTAL CONSULTING SERVICES FOR THE NORTHGATE MALL REDEVELOPMENT APPLICATION

THIS SECOND AMENDMENT to the Professional Services Agreement by and	
between the CITY OF SAN RAFAEL (hereinafter "CITY"), and LSA ASSOCIATES, I	NC.
(hereinafter "CONSULTANT"), is made and entered into as of the6th day of	
June, 2024.	

# **RECITALS**

WHEREAS, the CITY and CONSULTANT entered into a Professional Services Agreement dated December 3, 2021 to perform professional services in connection with CITY'S Northgate Mall Redevelopment Application project, for an amount not to exceed \$260,350 (the "Agreement"); and

WHEREAS, CITY requires additional professional services from the CONSULTANT, and the CONSULTANT is willing to provide such services.

# AMENDMENT TO AGREEMENT

**NOW, THEREFORE,** the parties hereby agree to amend the Agreement as follows:

- 1. Article II of the Agreement, entitled "DUTIES OF CONSULTANT" is hereby amended to include the additional services set forth in **CONSULTANT**'s proposal dated June 6, 2024, attached to this Second Amendment as Exhibit A and incorporated herein by reference.
- 2. Article IV of the Agreement, entitled "COMPENSATION" is hereby amended to include additional compensation payable to **CONSULTANT** for the services described in Exhibit A to this Second Amendment, on a fixed fee basis in accordance with the Exhibit A, in a not-to-exceed amount of \$175,895, and to change the total not-to-exceed amount under the Agreement to \$510,861.
- 3. Except as specifically amended herein, all of the other provisions, terms and obligations of the Agreement between the parties shall remain valid and shall be in full force.

**IN WITNESS WHEREOF**, the parties have executed this Second Amendment on the day, month, and year first above written.

CITY	OF	SAN	RAFAEL

# CONSULTANT

CDICTINE ALILOVICII C'A.M.	By:
CRISTINE ALILOVICH, City Manager	Name:
ATTEST:	Title:
	[If Contractor is a corporation, add signature of second corporate officer]
LINDSAY LARA, City Clerk	D
	By:
APPROVED AS TO FORM:	Name:
	Title:
ROBERT F. EPSTEIN, City Attorney	



CARLSBAD
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IRVINE
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ROSEVILLE
SAN LUIS OBISPO

June 6, 2024

April Talley Project Director City of San Rafael 1400 Fifth Avenue San Rafael, CA 94901

Subject: Northgate Mall Redevelopment Project Environmental Review - Contract Modification

Request #5 to Complete the Final Environmental Impact Report

#### Dear April:

The purpose of this letter is to formally request a Contract Modification for the Northgate Mall Redevelopment Project environmental review process, which was initiated in October 2021. LSA is requesting additional funds to respond to public comment and prepare and finalize the Final EIR for certification. As of the Draft EIR comment period close on March 15, 2024, approximately 260 comment letters have been received. While the majority are brief one-page submissions that include 1 to 5 individual comments requiring a response that cross references more substantive earlier comments and responses, approximately 20 of the letters submitted include detailed comments on technical items that require additional research and analysis in order to provide a thorough response. A number of these letters were submitted by law firms representing various public interest groups and organizations. These 20 letters alone comprise approximately 175 discrete comments. LSA estimates a total of approximately 500 total comments were received on the Draft EIR.

The original contract assumed a placeholder budget of \$18,230 to prepare the Administrative Draft Response to Comments Document and a total budget of \$29,605 for the entire Final EIR effort. Based on LSA's experience in preparing responses to comments and Final EIRs for similar large-scale projects subject to intense public scrutiny, LSA assumes an average cost of \$375 to respond to an individual comment; this takes into account reviews of each comment by planning and technical staff as necessary, bracketing of comments, organization and coordination with team members on draft responses, drafting of responses, revisions as needed, and QA/QC by LSA's document management staff. The use of master responses and cross-referencing is also assumed. This also assumes additional meetings and coordination with the project team, as well as up to two rounds of consolidated reviews by the City.

Assuming a total of 500 comments at an average cost of \$375 per comment; LSA's cost estimate to complete the Response to Comments Document is \$187,500. Please note that to date, and through submittal of the Administrative Draft of responses to all agency and organization comments, LSA has expended approximately \$116,605. This includes organization, bracketing and drafting of responses to all other comments. LSA is currently in the process of finalizing the responses to the individual comments and the public hearing transcript comments for submittal to the City for review.

 $6/7/24\ (P:\CSR2001.03\ Northgate\ADMIN\Contract\Northgate\ EIR\_ConMod5\_060624.docx)$ 



Given the above, **LSA** is requesting a contract modification in the amount of \$157,895 to complete the Final EIR for the Northgate Mall Redevelopment Project. This would bring the total contract amount to \$510,851.

We would be glad to discuss this request further if you have any questions or suggestions. We request that written authorization for the requested contract modification be provided at your earliest possible convenience.

Sincerely,

LSA Associates, Inc.

Theresa Wallace, AICP

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Principal