



SAN RAFAEL CITY COUNCIL AGENDA REPORT

Department: Public Works

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Associate Civil Engineer
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City Manager Approval: _____

TOPIC: FY 2024-25 ROAD MAINTENANCE AND REHABILITATION ACCOUNT PROJECTS, FUNDED BY SENATE BILL 1

SUBJECT: RESOLUTION ADOPTING A LIST OF PROJECTS FOR FISCAL YEAR 2024-25 FUNDED BY SENATE BILL 1: THE ROAD REPAIR AND ACCOUNTABILITY ACT OF 2017

RECOMMENDATION:

Adopt a resolution approving a list of projects for Fiscal Year 2024-25 funded by Senate Bill 1 (SB 1), the Road Repair and Accountability Act of 2017.

BACKGROUND:

On April 28, 2017, Governor Jerry Brown signed SB 1, the Road Repair and Accountability Act, to address the need for additional funding for transportation and infrastructure in California. SB 1 increased per gallon fuel excise taxes, diesel fuel sales taxes, and vehicle registration fees and provided for inflationary adjustments to the tax rates in future years.

SB 1 requires cities and counties to submit a list of projects proposed to be funded by the Road Maintenance and Rehabilitation Account (RMRA) to the California Transportation Commission (CTC) before receiving RMRA funds. Funding for the proposed projects will be appropriated with the City’s FY 2024-25 budget adoption. The approval of this City Council resolution is required to meet the deadline to submit the list of eligible projects for Fiscal Year 2024-25 to CTC by July 1, 2024.

Cities and counties must also submit an annual project completion report to the CTC to receive RMRA funds. The report must include the following information for all projects for which RMRA funds were expended: description, location, funds expended, completion date, and estimated useful life.

Since 2018, the City of San Rafael has received about \$1 million of RMRA funds annually. This revenue is factored into the City’s capital project planning and allocated towards eligible projects in the Capital Improvement Program (CIP). Based on state guidelines, RMRA local streets and roads funds may be allocated for projects related to road maintenance and rehabilitation; safety projects; traffic control devices and “Complete Street” components, which include pedestrian and bicycle safety projects; transit

FOR CITY CLERK ONLY

Council Meeting:

Disposition:

facilities; and drainage and stormwater capture projects in conjunction with any allowable projects. RMRA funds may also satisfy a match requirement for projects eligible for state or federal funds.

ANALYSIS:

The City has used RMRA funds for several road projects in the past several years including, Lincoln Ave Curb Ramps, Smith Ranch Road Resurfacing, Merrydale Promenade, and Francisco Blvd East Resurfacing. More recently, the City spent approximately \$1.5 million of RMRA funds on the Third Street Rehabilitation project in FY 2022-23. The remaining funds from prior years are rolled over to the following fiscal year and reallocated to eligible projects as defined by the state guidelines.

Staff anticipates the City will receive approximately \$1.59 million in new RMRA funding in FY 2024-25. These funds are being proposed to be utilized for the following projects:

- Vision Zero Action Plan
- Citywide Bicycle and Pedestrian Plan (CBPP)
- Lincoln Avenue Safety Improvement Project
- Canal Active Transportation Experience Improvements Project

See Attachment 1 for descriptions and details for the proposed FY 2024-25 RMRA projects list.

FISCAL IMPACT:

RMRA revenues will be deposited into the Gas Tax Fund (Fund 206), and projects will be expended from Fund 206. Expenditure details for all RMRA projects will be submitted to the state on an annual basis per the Road Repair and Accountability Act guidelines.

Furthermore, a Maintenance of Effort (MOE) requirement is associated with receiving RMRA funding. Under Streets and Highways Code Section 2036, a city or county must annually expend from its general fund for street, road, and highway purposes an amount not less than the annual average of its expenditures from its general fund during fiscal years 2009–10, 2010–11, and 2011–12. If a city or county fails to meet the MOE in a fiscal year, they can make it up in the following fiscal year.

The following are the City’s general fund expenditures in street and road repair for the three fiscal years and the 3-year average used to determine MOE requirement:

	FY 2009-10	FY 2010-11	FY 2011-12	AVERAGE
Annual Street and Road Expenditures	\$3,286,015	\$2,131,621	\$3,516,476	\$2,978,037

These expenditures are based on the numbers reported to the State Controller’s Office in the annual streets and roads report. The City has satisfied the MOE requirement for RMRA funds, as street and road expenditures are currently higher than the average for FY 2009-10 to FY 2011-12. The FY 2024-25 general fund budget for the Streets Maintenance Division (personnel and non-personnel) is \$3,244,142.

OPTIONS:

The City Council has the following options to consider on this matter:

1. Adopt the resolution approving a list of projects for FY 2024-25 funded by SB 1.
2. Do not adopt the resolution and direct staff to revise the list of RMRA-funded projects.
3. Do not adopt the resolution and provide direction to staff.

RECOMMENDED ACTION:

Adopt a resolution approving a list of projects for Fiscal Year 2024-25 funded by Senate Bill 1, the Road Repair and Accountability Act of 2017.

ATTACHMENTS:

1. Resolution adopting a list of projects for FY 2024-25 funded by SB 1
2. Estimated RMRA funding for San Rafael (California City Finance)

RESOLUTION NO.

RESOLUTION OF THE SAN RAFAEL CITY COUNCIL ADOPTING A LIST OF PROJECTS FOR FISCAL YEAR 2024-25 FUNDED BY SENATE BILL 1: THE ROAD REPAIR AND ACCOUNTABILITY ACT OF 2017

WHEREAS, Senate Bill 1 (SB 1), the Road Repair and Accountability Act of 2017 (Chapter 5, Statutes of 2017) was passed by the Legislature and Signed into law by the Governor in April 2017 to address the significant multi-modal transportation funding shortfalls statewide; and

WHEREAS, SB 1 includes accountability and transparency provisions that will ensure the residents of San Rafael are aware of the projects proposed for funding in our community and which projects have been completed each fiscal year; and

WHEREAS, the City must adopt by resolution a list of projects proposed to receive fiscal year funding from the Road Maintenance and Rehabilitation Account (RMRA), created by SB 1, which must include a description and the location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement; and

WHEREAS, the City will receive an estimated \$1,592,874 in RMRA funding in Fiscal Year 2024-25 from SB 1; and

WHEREAS, this is the eighth year in which the City is receiving SB 1 funding and will enable the City to continue essential road maintenance and rehabilitation projects, safety improvements, repairing and replacing aging bridges, and increasing access and mobility options for the traveling public that would not have otherwise been possible without SB 1; and

WHEREAS, the City used the Project Rating System from its Capital Improvement Program to develop the SB 1 project list to ensure revenues are being used on priority projects for transportation investment; and

WHEREAS, modernizing the local street and road system provides well-paying construction jobs and boosts local economies; and

WHEREAS, the local street and road system is also critical for interconnectivity, multimodal needs, and commerce; and

WHEREAS, police, fire, and emergency medical services all need safe reliable roads to react quickly to emergency calls and a few minutes of delay can be a matter of life and death; and

WHEREAS, maintaining and preserving the local street and road system in good condition will reduce drive times and traffic congestion, improve bicycle safety, and make the pedestrian experience safer and more appealing, which leads to reduce vehicle emissions helping the State achieve its air quality and greenhouse gas emissions reductions goals; and

WHEREAS, the SB 1 project list and overall investment in our local streets and roads infrastructure with a focus on basic maintenance and safety, investing in complete streets infrastructure, and using cutting-edge technology, materials and practices, will have significant positive co-benefits statewide.

NOW, THEREFORE IT IS HEREBY RESOLVED, ORDERED AND FOUND that the City Council of the City of San Rafael, State of California, does hereby resolve as follows:

1. The foregoing recitals are true and correct.
2. This action is exempt from the requirements of the California Environmental Quality Act (CEQA) in accordance with CEQA Guidelines Section 15378(b)(5), in that adopting a Resolution approving a list of possible transportation projects does not meet CEQA's definition of a "project," because the action does not have the potential for resulting in either a direct physical change in the environment or a reasonably foreseeable indirect physical change in the environment and if a "project," is exempt under the "common sense" exception (14 Cal. Code Regs. § 15061(b)(3)) because it can be seen with certainty that there is no possibility that this action may have a significant effect on the environment.
3. The City Council hereby adopts the following list of projects to be funded in-part or solely with Fiscal Year 2024-25 Road Maintenance and Rehabilitation Account revenues:

Vision Zero Action Plan

- Project Description: The 2024 Marin Countywide Local Road Safety Plan (LRSP) was developed as a collaboration between the Transportation Authority of Marin, the County of Marin, and Marin County's 11 incorporated cities and towns. The LRSP includes a Vision Zero Statement and Vision Zero Goals to strive to achieve zero deaths or

severe injuries on Marin roadways by 2050. Staff propose to develop a Vision Zero Action Plan with input from various stakeholders to develop a common understanding of the strategies leading to a mutual commitment to the Vision Zero Goals.

- Project Location: Citywide
- Estimated Project Schedule: Start (January 2025) – Adoption (June 2026)
- Estimated Project Useful Life: 5-10 years

Citywide Bicycle and Pedestrian Plan

- Project Description: The heart of bicycle and pedestrian projects is a strong and robust citywide plan that provides a framework for future facilities. To this end, the City desires to update its 2018 citywide plan to account for changing conditions, community needs, and further evaluate the feasibility and costs of proposed improvements.
- Project Location: Citywide
- Estimated Project Schedule: Start (July 2024) – Final Plan (June 2027)
- Estimated Project Useful Life: 5-10 years

Lincoln Avenue Safety Improvement Project

- Project Description: The project includes intersection safety improvements at the intersections of Lincoln Avenue and Brookdale Avenue and Lincoln Avenue and Wilson Court. Improvements include curb extensions, accessible curb ramps, high visibility crosswalk striping, and rapid rectangular flashing beacons.
- Project Location: Intersections of Lincoln Avenue and Brookdale Avenue and Lincoln Avenue and Wilson Court.
- Estimated Project Schedule: Start (July 2024) – Construction (March 2026)
- Estimated Project Useful Life: 20 years

Canal Active Transportation Experience Improvements

- Project Description: This project is aimed at improving the bicycle and pedestrian experience in the Canal neighborhood in East San Rafael. Improvements include street lighting, curb ramp upgrades, sidewalk gap closures, pedestrians crossing improvements, bus stop improvements, secure bicycle parking, and bicycle boulevard treatments.
- Project Location: Canal neighborhood, East San Rafael
- Estimated Project Schedule: Start (July 2024) – Construction (March 2028)
- Estimated Project Useful Life: 20 years

I, **LINDSAY LARA**, Clerk of the City of San Rafael, hereby certify that the foregoing Resolution was duly and regularly introduced and adopted at a regular meeting of the City Council of the City of San Rafael, held on Monday, the 17th day of June 2024, by the following vote, to wit:

AYES: **Councilmembers:**
NOES: **Councilmembers:**
ABSENT: **Councilmembers:**

Lindsay Lara, City Clerk

Local Streets and Roads - Projected FY2024-25 Revenues

Based on State Dept of Finance statewide revenue projections

Estimated May 2024

	Highway Users Tax Acct (HUTA) ⁽¹⁾ Streets & Highways Code					TOTAL HUTA	Road Mntnc Rehab Acct	TOTAL
	Sec2103 ⁽⁵⁾	Sec2105 ⁽³⁾	Sec2106 ⁽³⁾	Sec2107 ⁽³⁾	Sec2107.5 ⁽⁴⁾			
MADERA COUNTY								
CHOWCHILLA	182,019	121,788	49,205	166,088	4,000	523,101	499,706	1,022,807
MADERA	619,491	414,500	155,931	565,270	7,500	1,762,693	1,700,720	3,463,413
MARIN COUNTY								
BELVEDERE	20,028	13,401	13,186	18,275	1,000	65,891	54,985	120,875
CORTE MADERA	96,179	64,353	45,071	87,761	3,000	296,365	264,046	560,411
FAIRFAX	71,604	47,910	34,781	65,337	2,000	221,631	196,578	418,209
LARKSPUR	123,321	82,514	56,435	112,527	3,000	377,797	338,559	716,356
MILL VALLEY	133,217	89,135	60,579	121,557	3,000	407,488	365,728	773,216
NOVATO	501,321	335,433	214,706	457,443	7,500	1,516,403	1,376,302	2,892,705
ROSS	22,028	14,739	14,023	20,100	1,000	71,891	60,475	132,367
SAN ANSELMO	120,528	80,645	55,266	109,979	3,000	369,419	330,893	700,311
SAN RAFAEL	580,208	388,216	247,736	529,426	7,500	1,753,086	1,592,874	3,345,960
SAUSALITO	67,113	44,905	32,901	61,239	2,000	208,158	184,249	392,408
TIBURON	86,104	57,612	40,852	78,568	2,000	265,135	236,385	501,521
MARIPOSA COUNTY								
MENDOCINO COUNTY								
FORT BRAGG	66,632	44,583	32,933	60,800	2,000	206,949	182,929	389,877
POINT ARENA	4,340	2,904	6,632	3,960	1,000	18,835	11,914	30,749
UKIAH	156,642	104,809	70,936	142,932	4,000	479,318	430,036	909,354
WILLITS	46,670	31,227	24,505	42,585	1,000	145,986	128,125	274,111
MERCED COUNTY								
ATWATER	299,538	200,420	94,724	273,321	6,000	874,003	822,337	1,696,340
DOS PALOS	54,660	36,573	21,209	49,876	2,000	164,319	150,062	314,381
GUSTINE	57,340	38,366	22,014	52,321	2,000	172,040	157,417	329,458
LIVINGSTON	134,500	89,994	45,178	122,728	3,000	395,400	369,250	764,650
LOS BANOS	446,670	298,866	138,894	407,576	6,000	1,298,006	1,226,266	2,524,272
MERCED	850,152	568,834	260,022	775,743	7,500	2,462,251	2,333,964	4,796,215
MODOC COUNTY								
ALTURAS	25,594	17,125	14,171	25,308	1,000	83,199	70,265	153,464
MONO COUNTY								
MAMMOTH LAKES	68,613	45,909	63,677	1,796,335	2,000	1,976,535	188,367	2,164,902