



SAN RAFAEL CITY COUNCIL AGENDA REPORT

Department: CITY ATTORNEY

**Prepared by: Lisa Goldfien,
Assistant City Attorney**

City Manager Approval: _____ 

TOPIC: DISTRICT-BASED CITY ELECTIONS

SUBJECT: PUBLIC HEARING TO CONSIDER DRAFT MAPS SHOWING ALTERNATIVES FOR THE ESTABLISHMENT OF CITY VOTING DISTRICTS AND ORDINANCE ESTABLISHING A BY-DISTRICT ELECTION PROCESS IN FOUR COUNCIL DISTRICTS PURSUANT TO CALIFORNIA ELECTIONS CODE § 10010 & CALIFORNIA GOVERNMENT CODE §§ 34871(C) & 34886

RECOMMENDATION:

1. Hold a public hearing to receive public comment concerning the alternative draft maps prepared by the City’s demographer and by the public showing how the four City Council electoral districts might be drawn, as well as the sequence of elections for Council seats; and
2. If the Council determines to approve one of the published maps, pass to print the attached ordinance establishing a by-district election process for four council districts according to the selected map.

BACKGROUND:

In 2002, the Legislature enacted the California Voting Rights Act (CVRA) (Elec. Code §§14025 – 14032), which prohibits California public agencies from imposing or applying an at-large election method “that impairs the ability of a protected class to elect candidates of its choice or its ability to influence the outcome of an election.” (Elec. Code §14027) A protected class is defined by the CVRA as “a class of voters who are members of a race, color, or language minority group, as this class is referenced and defined in the federal Voting Rights Act of 1965.”

The CVRA defines an at-large method of election to include the election method used by the City of San Rafael, in which the voters of the entire City elect all the members of the City Council. In a lawsuit brought pursuant to the CVRA, a plaintiff who establishes a history of “racially polarized voting” under a city’s at-large election system can require a city to change to a district-based election system.

On November 20, 2017 the City received a letter from Malibu attorney Kevin Shenkman, on behalf of his client Southwest Voter Registration Education Project, urging the City to change its at-large voting system to a district-based voting system, asserting that “San Rafael’s at-large system dilutes the ability

FOR CITY CLERK ONLY

File No.: _____

Council Meeting: _____

Disposition: _____

SAN RAFAEL CITY COUNCIL AGENDA REPORT / Page: 2

of Latinos (a ‘protected class’) - to elect candidates of their choice or otherwise influence the outcome of San Rafael’s council elections.” Receipt of this letter started a 45-day timeline for the City “to pass a resolution outlining its intention to transition from at-large to district-based elections, specific steps it will undertake to facilitate this transition, and an estimated time frame for doing so.” (Elec. Code §10010.)

After several public hearings in November and December 2017 and on January 16, 2018 concerning whether the City should change to a district-based election system, the City Council voted unanimously on January 16, 2018 to adopt Resolution No. 14453 (Attachment 3), expressing the City Council’s intention to transition to district-based elections for the City’s four City Council seats, starting with the election of November 3, 2020, and setting forth a timeline for that process.

The City Council’s adoption of Resolution No. 14453 gives the City an additional 90 days, or through April 16, 2018, to hold at least five public hearings and officially adopt an ordinance establishing the boundaries of, and the sequence of elections for, the four new election districts. During this time period, the City cannot be sued for a violation of the CVRA. The first two hearings, to receive public input regarding the composition of the districts, were held on February 5, 2018 and February 20, 2018. On February 20, 2018, the City Council adopted Resolution No. 14468, providing guidelines for the preparation of draft district maps. (Attachment 4.)

On February 26, 2018, the City published a notice in the Marin IJ advising of the availability on that date of draft maps on the City’s website at <https://www.cityofsanrafael.org/draft-maps/> and in the City Clerk’s office. On that date six draft maps were published and made available for public consideration, namely maps labeled “**Green**”, “**Purple**” and “**Orange**” that were prepared by the City’s demographic consultant, National Demographics, Inc. (“NDC”), and three other maps, labeled “**Tan**”, “**Olive**”, and “**Violet**” that were prepared and submitted by members of the public.

March 5, 2018 Council meeting: This was the third of five public hearings required prior to adoption of an ordinance establishing the four City voting districts. That meeting was held to allow the Council and the public to consider any draft district maps that had been timely published for that meeting. By statute, only maps published at least seven days prior to the meeting (February 26, 2018) were eligible for consideration at the meeting; accordingly, the public hearing centered on the “**Green**”, “**Purple**”, “**Orange**”, “**Tan**”, “**Olive**”, and “**Violet**” maps. The Council received public comment on the maps, and also approved creation of a City Council ad-hoc subcommittee, consisting of Councilmember Colin and Mayor Phillips, to study the draft maps. A new map designated “Canal 1” was submitted during the meeting, and was published that evening. Comments received from the public concerning the borders of the proposed districts included the following:

- The City should try to keep the East San Rafael business district within in a single district, such as by extending District 4 along the 580 freeway to the Richmond Bridge. Similarly, other “economic zones” would benefit from being contained within a single district.
- Bahia Vista school should be included in District 4.

March 12, 2018 Council study session: The City Council held a study session in the Council Chambers to allow for further discussion of the “**Green**”, “**Purple**”, “**Orange**”, “**Tan**”, “**Olive**”, and “**Violet**” maps, as well as a new map designated “**Canal 1**” that had been timely submitted and published on March 5, 2018. At the study session, the Mayor reported that the ad-hoc subcommittee had met, and stated that the subcommittee’s recommendation was to use the **Canal 1** map, with some modifications as follows:

- Expand District 4 to the West to encompass all of Bret Harte;

SAN RAFAEL CITY COUNCIL AGENDA REPORT / Page: 3

- Eliminate the “finger” of District 4 along the Lincoln corridor north of downtown by moving the northern border of District 4 down to Second Street.
- Include Bahia Vista school and the Albert J. Boro Community Center in District 4.

The Mayor also noted his preference to designate Districts “1”, “2”, “3,” and “4,” as the Northern, Eastern, Western, and Southern Districts, respectively.

The demographer tried out several variations on published maps as requested by the City Council, and after all public comment, the City Council asked the demographer to prepare/publish three revised maps as follows:

- The subcommittee’s recommended variation on the “**Canal 1**” map, where all of Bret Harte is included in District 4/Southern and the northern border of District 4/Southern is moved south from Los Ranchitos Road to Second Avenue. The City’s demographer prepared and published this map on the City’s website on March 12, 2018 after the study session, designated as “**District Elections 1**”. Additionally, on this map, the border between Districts 3/Western and 2/Eastern is Highway 101, and a majority of the border between Districts 3/Western and 4/Southern is along Martens Blvd. and Southern Heights Blvd.
- A variation on the subcommittee recommendation (now called “**District Elections 1**”) where the Spinnaker Pt./Baypoint Lagoon neighborhoods are included in District 4/Southern. The demographer prepared and published this map on March 12, 2018, designated as “**District Elections 2**”. Additionally, on this map, the border of between Districts 3/Western and 2/Eastern is Lincoln Avenue, and the border between Districts 3/Western and 4/Southern is along Lindaro Street, Glen Avenue, Pearce Road, and Southern Heights Blvd.
- A variation on the “**Canal 1**” map that includes the Spinnaker Pt./Baypoint Lagoon neighborhoods in District 4/Southern, but keeps more of North San Rafael (north of Puerto Suello Hill) together in District 1/Northern. The demographer prepared and published this map on March 12, 2018, designated as “**Canal 2**”. Additionally, on this map the border between Districts 3/Western and 4/Southern is moved to Woodland Avenue where it was shown along Duffy Place and Irwin Street on the “**Canal 1**” map, and the border between Districts 1/Northern and 4/Southern is moved south to Fair Drive from where it was shown on Los Ranchitos Road.

In addition, a map was submitted to the demographer on March 11, 2018 by San Rafael resident Bill Carney. This map, designated as “**Carney 1**,” was published on the City’s website on March 12, 2018, but was not discussed specifically at the study session.

ANALYSIS:

Tonight’s meeting is the fourth required public hearing, and is another opportunity for the public and the City Council to consider draft maps. The Council may consider all eleven maps published on or before March 12, 2018, namely, the attached “**Green**”, “**Purple**”, “**Orange**”, “**Tan**”, “**Olive**”, “**Violet**”, “**Canal 1**”, “**Canal 2**”, “**Carney 1**”, “**District Elections 1**”, and “**District Elections 2**”.

If after the public hearing, the City Council is able to settle on one of these maps as showing the optimal arrangement of the four Council districts and proposed election sequence, the Council may move forward with formalizing the establishment of the districts. The final step in the process of establishing a district-based election system in San Rafael is the adoption of an ordinance establishing the boundaries of the districts and the sequence of elections for those districts, beginning with the next general municipal election in November 2020. Staff has prepared an appropriate ordinance to which

the Council-selected district map must be attached. (Attachment 2.) If the Council acts tonight to pass the ordinance to print, it will come back to the Council for final adoption after another public hearing on April 2, 2018.

If the City Council is not ready to select a map and take action on the proposed ordinance, the Council may defer action and hold another public hearing at the Council's regular meeting on April 2, 2018 for further public comment and deliberation. If the Council approves the ordinance to print at that meeting, then it will be brought back to the Council for final adoption on April 16, 2018. Since April 16, 2018 is the final day to adopt the ordinance in compliance with the statutory timeline, deferring adoption of the ordinance beyond that date will expose the City to the possibility of a lawsuit filed by Mr. Shenkman's client.

COMMUNITY OUTREACH:

The City is partnering with community groups to communicate information throughout San Rafael. A website, <https://www.cityofsanrafael.org/district-elections/> has been created to provide information about the topic, a schedule of meetings, and an online form for public feedback. Meetings have been announced via the City's website, email notifications, the City Manager's newsletter, and via social media. The City Council considered this issue at a study session on November 20, and at its regular meetings on December 4 and December 18, 2017, January 16, 2018, February 5, 2018, February 20, 2018, March 5, 2018 and the study session on March 12, 2018.

The Canal Alliance, Canal Welcome Center, Alcohol Justice, Youth for Justice, and United Marin Rising organizations sponsored a public meeting at the Albert Boro Community Center on Saturday January 13 for the purpose of providing information to and receiving input from interested members of the public. Another community meeting was held on March 1, 2018 at the offices of Alcohol Justice at 24, Belvedere Street, at which the City's demographer, outside counsel, and City staff were present to explain and answer questions about drawing districts and using the online mapping tool.

A notice of public hearing is also posted in the Marin IJ ten days prior to each public hearing. Printed information prepared by or on behalf of the City in connection with this issue, including slide decks, has been made available in English and in Spanish on the City's website. Bilingual City staff has also disseminated informational flyers directly to the public.

Finally, the City is providing on its website an interactive online tool that the public can use to draw and submit proposed districting plans. The tool is in addition to other available methods such as paper or on-line population maps.

FISCAL IMPACT:

The full extent of the fiscal impacts of a change to district elections is unknown at this time. The City has retained National Demographics, Inc. to provide demographic information and prepare optional district maps. The City's costs for demographic services, including an interactive online tool for use by the public in drawing and submitted proposed district maps, was approved at \$39,500. Because the demographer has been requested to attend an additional community meeting and an additional study session, the agreement will likely have to be amended to increase the budget by \$2,000 to \$4,000. There are sufficient funds to support this contract in the City Clerk's department budget in the City's General Fund.

The City's additional costs for the services of outside counsel during the transition process are estimated at \$35,000. There are sufficient funds to support this contract in the City Attorney's department budget in the City's General Fund.

In addition, upon adoption of the ordinance establishing the electoral districts for the 2020 election, the City will be liable for the payment attorney Kevin Shenkman's attorney's fees incurred in this matter, subject to documentation and capped at \$30,000. There are sufficient funds to support this obligation in the City Clerk's department budget in the City's General Fund.

Finally, the City Clerk has received an informal indication from the County Registrar's office that the City's November 2020 election costs will almost certainly be higher than in past elections, since the costs are calculated based upon the number of distinct contests in the election. Once a district-based election system is established, there will be a separate contest in each of two City Council districts rather than just one contest for all open City Council seats as has occurred in the past under the City's at-large election system.

OPTIONS:

The City Council has the following options to consider on this matter:

1. Hold a public hearing and select a map representing the desired City electoral districts, and pass the ordinance to print.
2. Hold a public hearing, but defer action on the proposed ordinance.

RECOMMENDED ACTION:

Hold a public hearing and take one of the optional actions set forth above.

ATTACHMENTS:

1. Draft Maps:

 Considered at March 5, 2018 meeting:

- "Green"
- "Olive" (Partial)
- "Orange"
- "Purple"
- "Tan" (Partial)
- "Violet"

 Additional new map considered at March 12, 2018 meeting:

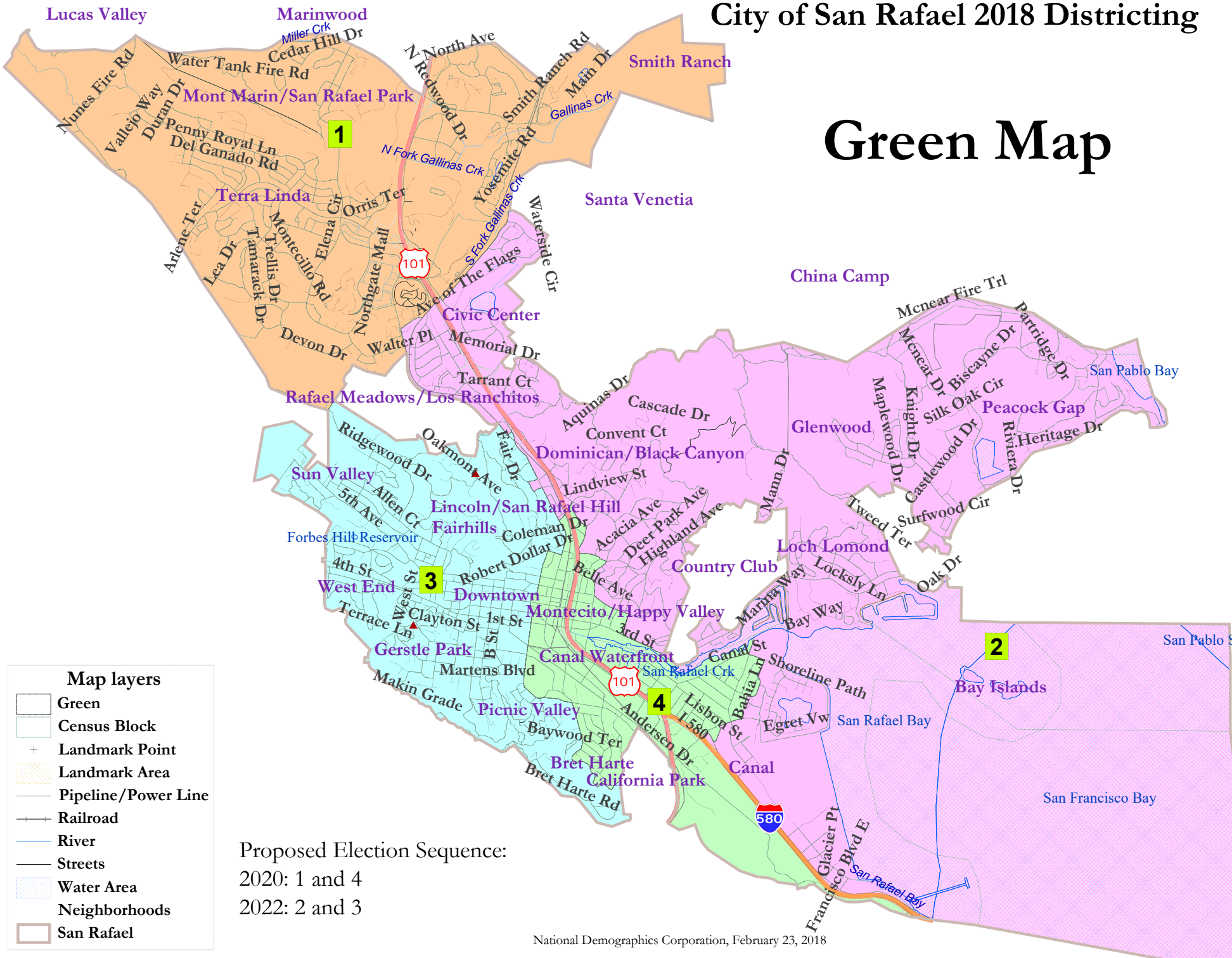
- "Canal 1"

 Additional new maps for consideration at March 19, 2018 meeting:

- "Canal 2"
- "Carney 1"
- "District Elections 1"
- "District Elections 2"

2. Ordinance establishing a by-district election process for four council districts
3. Resolution No. 14453, with Exhibit A, timeline
4. Resolution No. 14468, with Exhibit A, criteria to guide establishment of electoral districts
5. Public Notices
6. Correspondence

Green Map



Lucas Valley

Marinwood

Smith Ranch

Mont Marin/San Rafael Park

1

Terra Linda

Santa Venetia

China Camp

Civic Center

Rafael Meadows/Los Ranchitos

Dominican/Black Canyon

Glenwood

Sun Valley

Lincoln/San Rafael Hill

Fairhills

Country Club

Loch Lomond

West End

Downtown

Montecito/Happy Valley

2

3

Canal Waterfront

Bay Islands

Picnic Valley

4

Bret Harte

California Park

San Francisco Bay

- Map layers**
- Green
 - Census Block
 - + Landmark Point
 - Landmark Area
 - Pipeline/Power Line
 - Railroad
 - River
 - Streets
 - Water Area
 - Neighborhoods
 - San Rafael

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

City of San Rafael - Green Map

District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	14,822	14,355	14,399	14,143	57,719
14,430	Deviation from ideal	392	-75	-31	-287	679
	% Deviation	2.72%	-0.52%	-0.21%	-1.99%	4.71%
Total Pop	% Hisp	11%	18%	17%	75%	30%
	% NH White	75%	70%	72%	18%	59%
	% NH Black	2%	2%	3%	2%	2%
	% Asian-American	9%	9%	6%	4%	7%
Citizen Voting Age Pop	Total	11,518	10,249	10,884	4,473	37,123
	% Hisp	7%	7%	9%	37%	11%
	% NH White	81%	80%	82%	45%	77%
	% NH Black	3%	3%	4%	2%	3%
	% Asian/Pac.Isl.	7%	7%	4%	11%	7%
Voter Registration (Nov 2016)	Total	9,822	9,192	9,216	3,000	31,230
	% Spanish-surnamed	6%	7%	7%	19%	8%
	% Asian-Surnamed	4%	4%	3%	5%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	84%	84%	86%	61%	82%
	% NH Black	3%	2%	3%	7%	3%
Voter Turnout (Nov 2016)	Total	8,696	8,082	8,056	2,424	27,259
	% Spanish-surnamed	6%	7%	6%	17%	7%
	% Asian-Surnamed	4%	4%	3%	5%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	85%	85%	86%	64%	83%
	% NH Black	3%	2%	3%	7%	3%
Voter Turnout (Nov 2014)	Total	5,610	5,120	4,879	1,234	16,844
	% Spanish-surnamed	4%	4%	4%	12%	5%
	% Asian-Surnamed	3%	2%	3%	5%	3%
	% Filipino-Surnamed	1%	1%	0%	0%	0%
	% NH White est.	89%	90%	91%	73%	89%
	% NH Black est.	2%	2%	2%	6%	2%
ACS Pop. Est.	Total	15,264	14,713	15,208	14,297	59,482
Age	age0-19	20%	23%	19%	30%	23%
	age20-60	50%	48%	59%	58%	54%
	age60plus	31%	30%	22%	12%	24%
Immigration	immigrants	17%	24%	19%	50%	27%
	naturalized	58%	43%	34%	18%	33%
Language spoken at home	english	77%	72%	74%	30%	64%
	spanish	9%	16%	18%	63%	25%
	asian-lang	6%	5%	2%	4%	4%
	other lang	8%	8%	6%	3%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	13%	11%	46%	19%
Education (among those age 25+)	hs-grad	41%	36%	41%	39%	40%
	bachelor	29%	31%	31%	13%	27%
	graduatedegree	24%	22%	22%	8%	20%
Child in Household	child-under18	26%	28%	24%	44%	29%
Pct of Pop. Age 16+	employed	58%	59%	66%	69%	63%
Household Income	income 0-25k	16%	13%	17%	29%	17%
	income 25-50k	15%	15%	20%	25%	18%
	income 50-75k	16%	9%	11%	14%	13%
	income 75-200k	36%	38%	40%	26%	36%
	income 200k-plus	17%	24%	12%	8%	16%
Housing Stats	single family	60%	76%	55%	36%	59%
	multi-family	40%	24%	45%	64%	41%
	rented	36%	30%	56%	70%	46%
	owned	64%	70%	44%	30%	54%

Total population data from the 2010 Decennial Census.

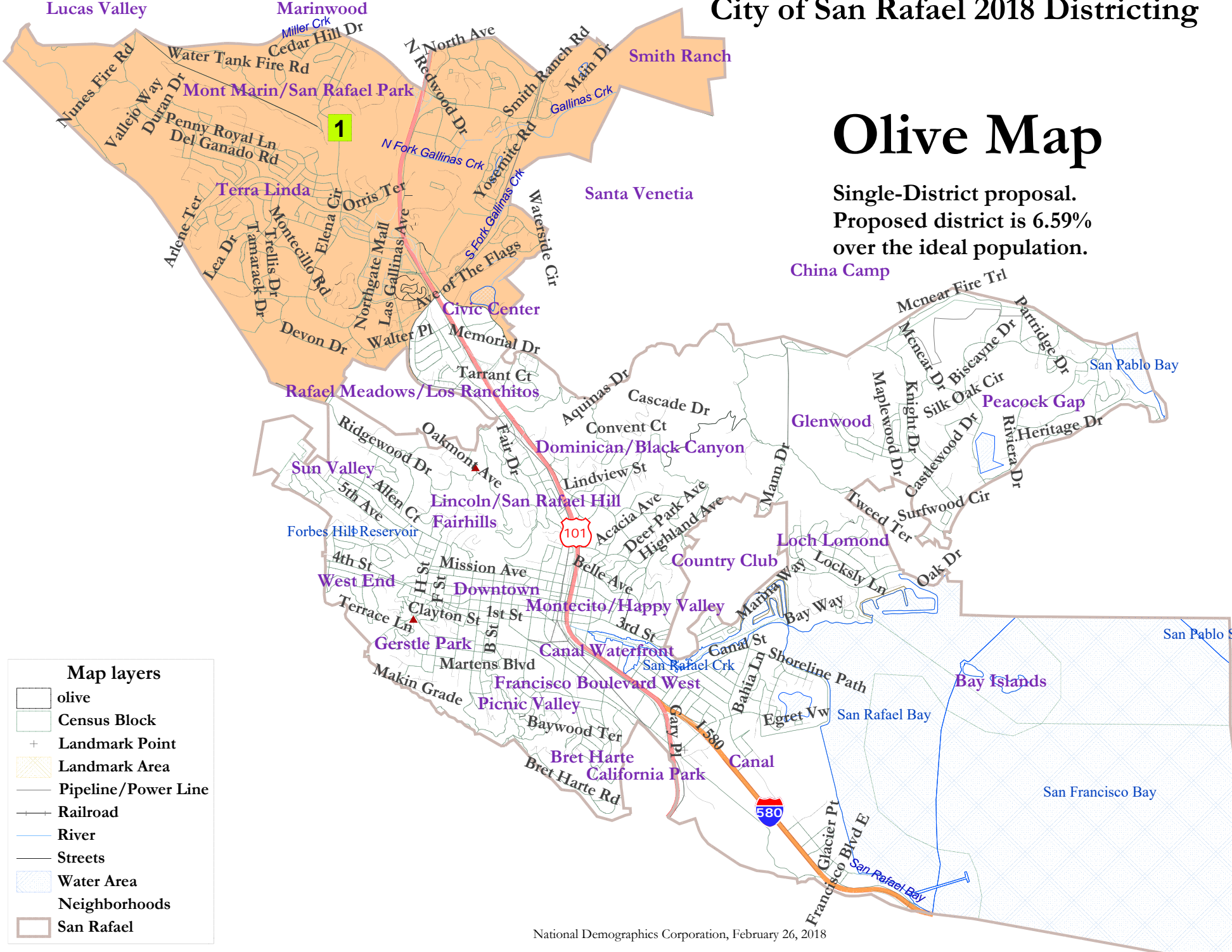
Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

City of San Rafael 2018 Districting

Olive Map

Single-District proposal.
Proposed district is 6.59%
over the ideal population.



Map layers

- olive
- Census Block
- Landmark Point
- Landmark Area
- Pipeline/Power Line
- Railroad
- River
- Streets
- Water Area
- Neighborhoods
- San Rafael

National Demographics Corporation, February 26, 2018

City of San Rafael - Olive Map

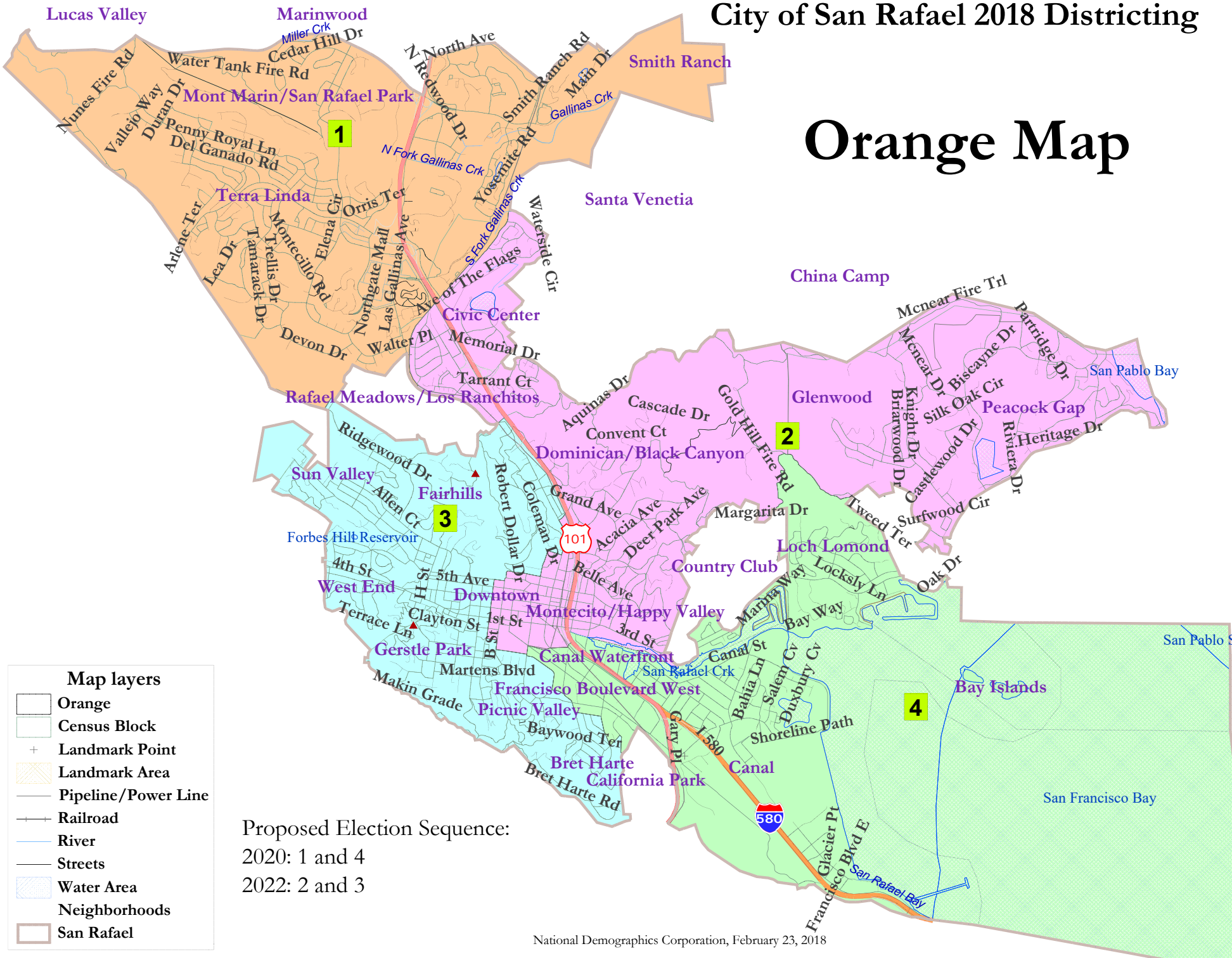
District		1	Unassigned		Total
<u>Ideal</u>	Total Pop	15,381	42,338		57,719
14,430	Deviation from ideal	951	27,908		
	% Deviation	6.59%	193.40%		6.59%
Total Pop	% Hisp	11%	37%		30%
	% NH White	75%	53%		59%
	% NH Black	2%	2%		2%
	% Asian-American	10%	6%		7%
Citizen Voting Age Pop	Total	11,949	25,174		37,123
	% Hisp	7%	13%		11%
	% NH White	81%	75%		77%
	% NH Black	3%	3%		3%
Voter Registration (Nov 2016)	% Asian/Pac.Isl.	7%	6%		7%
	Total	10,220	21,010		31,230
	% Spanish-Surnamed	6%	9%		8%
	% Asian-Surnamed	4%	4%		4%
	% Filipino-Surnamed	1%	1%		1%
Voter Turnout (Nov 2016)	% NH White est.	84%	81%		82%
	% NH Black	3%	3%		3%
	Total	9,036	18,223		27,259
	% Spanish-Surnamed	6%	8%		7%
	% Asian-Surnamed	4%	3%		4%
	% Filipino-Surnamed	1%	1%		1%
Voter Turnout (Nov 2014)	% NH White est.	85%	83%		83%
	% NH Black	3%	3%		3%
	Total	5,852	10,991		16,844
	% Spanish-Surnamed	4%	5%		5%
	% Asian-Surnamed	3%	3%		3%
ACS Pop. Est.	% Filipino-Surnamed	1%	0%		0%
	% NH White est.	89%	89%		89%
	% NH Black est.	2%	2%		2%
	Total	15,902	43,580		59,482
Age	age0-19	20%	24%		23%
	age20-60	50%	55%		54%
	age60plus	30%	21%		24%
Immigration	immigrants	17%	31%		27%
	naturalized	57%	28%		33%
Language spoken at home	english	76%	60%		64%
	spanish	9%	31%		25%
	asian-lang	6%	4%		4%
	other lang	8%	6%		6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	23%		19%
Education (among those age 25+)	hs-grad	42%	39%		40%
	bachelor	29%	26%		27%
	graduatedegree	23%	18%		20%
Child in Household	child-under18	26%	30%		29%
Pct of Pop. Age 16+	employed	59%	64%		63%
Household Income	income 0-25k	16%	18%		17%
	income 25-50k	15%	20%		18%
	income 50-75k	16%	11%		13%
	income 75-200k	37%	36%		36%
	income 200k-plus	17%	15%		16%
Housing Stats	single family	61%	58%		59%
	multi-family	39%	42%		41%
	rented	36%	51%		46%
	owned	64%	49%		54%

Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

Orange Map



Map layers

- Orange
- Census Block
- + Landmark Point
- Landmark Area
- Pipeline/Power Line
- + Railroad
- River
- Streets
- Water Area
- Neighborhoods
- San Rafael

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

City of San Rafael - Orange Map

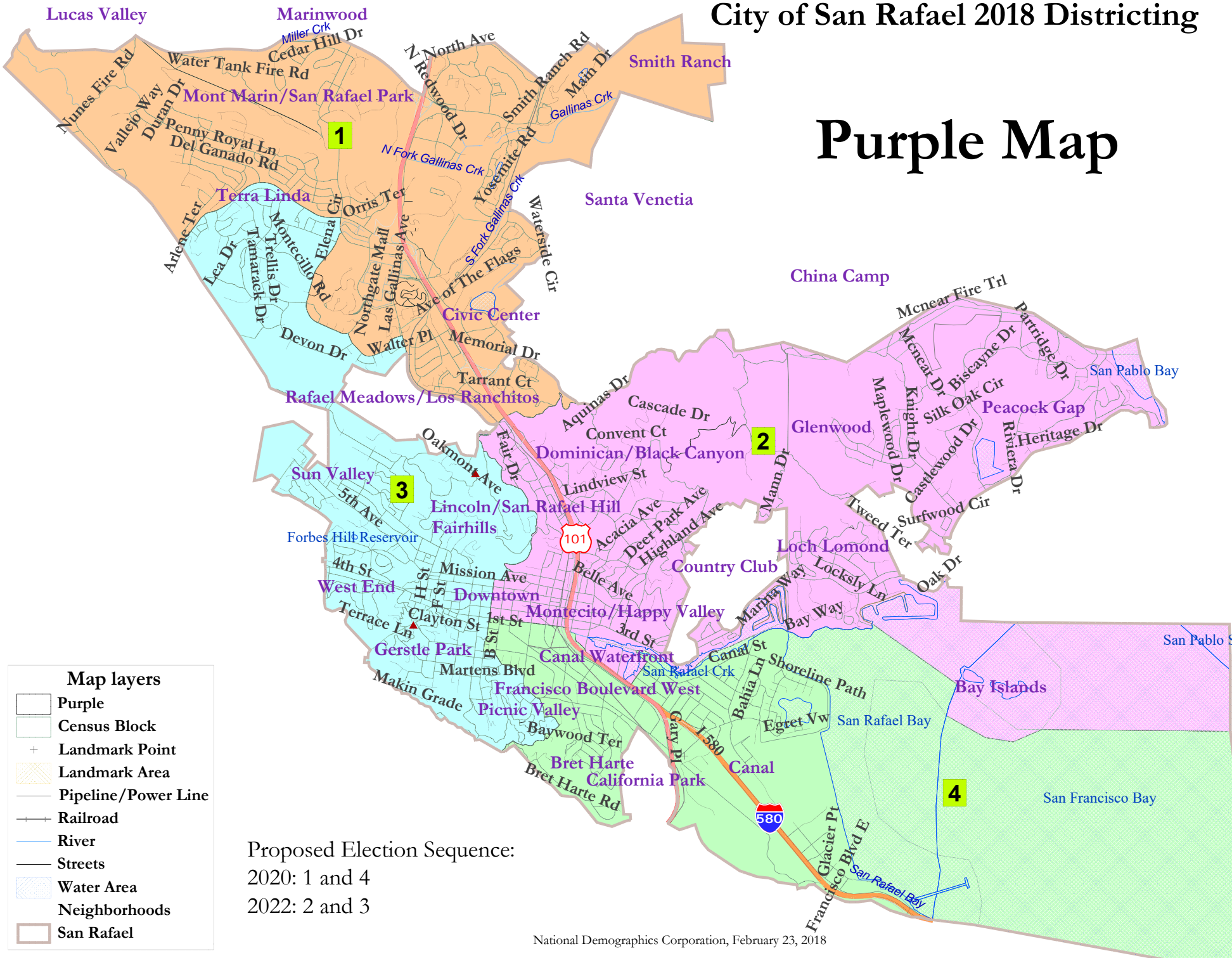
District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	14,887	14,166	14,163	14,503	57,719
14,430	Deviation from ideal	457	-264	-267	73	724
	% Deviation	3.17%	-1.83%	-1.85%	0.51%	5.02%
Total Pop	% Hisp	12%	20%	17%	71%	30%
	% NH White	75%	67%	73%	21%	59%
	% NH Black	2%	3%	2%	1%	2%
	% Asian-American	9%	8%	6%	5%	7%
Citizen Voting Age Pop	Total	11,568	10,397	10,626	4,532	37,123
	% Hisp	7%	9%	10%	31%	11%
	% NH White	81%	78%	82%	52%	77%
	% NH Black	3%	6%	3%	2%	3%
Voter Registration (Nov 2016)	% Asian/Pac.Isl.	7%	5%	5%	13%	7%
	Total	9,864	8,509	9,317	3,540	31,230
	% Spanish-surnamed	6%	7%	7%	18%	8%
	% Asian-Surnamed	4%	3%	3%	8%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
Voter Turnout (Nov 2016)	% NH White est.	84%	83%	86%	65%	82%
	% NH Black	3%	4%	3%	4%	3%
	Total	8,733	7,424	8,169	2,933	27,259
	% Spanish-surnamed	6%	7%	6%	17%	7%
	% Asian-Surnamed	4%	3%	3%	7%	4%
Voter Turnout (Nov 2014)	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	85%	84%	87%	68%	83%
	% NH Black	3%	4%	3%	4%	3%
	Total	5,635	4,573	5,006	1,629	16,844
	% Spanish-surnamed	4%	5%	4%	9%	5%
ACS Pop. Est.	% Asian-Surnamed	3%	2%	3%	5%	3%
	% Filipino-Surnamed	1%	1%	0%	0%	0%
	% NH White est.	89%	89%	91%	79%	89%
	% NH Black est.	2%	3%	2%	3%	2%
	Total	15,329	14,467	15,076	14,611	59,482
Age	age0-19	20%	22%	19%	31%	23%
	age20-60	50%	49%	59%	57%	54%
	age60plus	31%	29%	22%	12%	24%
Immigration	immigrants	17%	20%	20%	52%	27%
	naturalized	58%	47%	34%	19%	33%
Language spoken at home	english	77%	77%	73%	27%	64%
	spanish	9%	11%	19%	66%	25%
	asian-lang	7%	3%	2%	6%	4%
	other lang	8%	8%	6%	2%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	9%	11%	49%	19%
Education (among those age 25+)	hs-grad	41%	38%	40%	38%	40%
	bachelor	29%	32%	30%	13%	27%
	graduatedegree	24%	23%	22%	8%	20%
Child in Household	child-under18	26%	26%	25%	46%	29%
Pct of Pop. Age 16+	employed	58%	60%	66%	69%	63%
Household Income	income 0-25k	16%	14%	17%	27%	17%
	income 25-50k	15%	16%	20%	25%	18%
	income 50-75k	16%	9%	11%	13%	13%
	income 75-200k	36%	38%	40%	26%	36%
	income 200k-plus	17%	23%	12%	9%	16%
Housing Stats	single family	60%	70%	57%	40%	59%
	multi-family	40%	30%	43%	60%	41%
	rented	36%	36%	55%	66%	46%
	owned	64%	64%	45%	34%	54%

Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

Purple Map



Map layers

- Purple
- Census Block
- Landmark Point
- Landmark Area
- Pipeline/Power Line
- Railroad
- River
- Streets
- Water Area
- Neighborhoods
- San Rafael

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

City of San Rafael - Purple Map

District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	14,857	13,938	14,179	14,745	57,719
14,430	Deviation from ideal	427	-492	-251	315	919
	% Deviation	2.96%	-3.41%	-1.74%	2.18%	6.37%
Total Pop	% Hisp	16%	18%	13%	72%	30%
	% NH White	70%	71%	77%	20%	59%
	% NH Black	3%	2%	2%	2%	2%
	% Asian-American	10%	7%	6%	6%	7%
Citizen Voting Age Pop	Total	11,656	10,074	10,639	4,754	37,123
	% Hisp	8%	8%	9%	31%	11%
	% NH White	79%	81%	82%	49%	77%
	% NH Black	3%	4%	3%	2%	3%
Voter Registration (Nov 2016)	% Asian/Pac.Isl.	7%	5%	5%	14%	7%
	Total	9,172	8,996	9,650	3,412	31,230
	% Spanish-surnamed	7%	6%	6%	20%	8%
	% Asian-Surnamed	4%	3%	3%	8%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
Voter Turnout (Nov 2016)	% NH White est.	82%	85%	87%	62%	82%
	% NH Black	3%	3%	3%	6%	3%
	Total	8,075	7,886	8,503	2,795	27,259
	% Spanish-surnamed	7%	5%	5%	18%	7%
	% Asian-Surnamed	4%	2%	3%	7%	4%
Voter Turnout (Nov 2014)	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	83%	86%	88%	65%	83%
	% NH Black	3%	3%	3%	6%	3%
	Total	5,059	4,981	5,397	1,406	16,844
	% Spanish-surnamed	5%	4%	4%	11%	5%
ACS Pop. Est.	% Asian-Surnamed	3%	2%	3%	7%	3%
	% Filipino-Surnamed	1%	0%	0%	0%	0%
	% NH White est.	89%	91%	90%	76%	89%
	% NH Black est.	2%	2%	2%	4%	2%
	Total	15,431	14,056	14,841	15,155	59,482
Age	age0-19	19%	21%	19%	30%	23%
	age20-60	51%	49%	56%	59%	54%
	age60plus	30%	29%	25%	11%	24%
Immigration	immigrants	18%	19%	18%	52%	27%
	naturalized	54%	46%	42%	18%	33%
Language spoken at home	english	75%	78%	76%	26%	64%
	spanish	10%	12%	14%	67%	25%
	asian-lang	6%	2%	4%	6%	4%
	other lang	8%	8%	7%	2%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	9%	9%	49%	19%
Education (among those age 25+)	hs-grad	42%	36%	40%	40%	40%
	bachelor	29%	33%	31%	12%	27%
	graduatedegree	23%	24%	23%	7%	20%
Child in Household	child-under18	26%	25%	25%	45%	29%
Pct of Pop. Age 16+	employed	59%	59%	64%	70%	63%
Household Income	income 0-25k	16%	13%	16%	29%	17%
	income 25-50k	15%	15%	19%	26%	18%
	income 50-75k	16%	10%	11%	14%	13%
	income 75-200k	36%	38%	40%	26%	36%
	income 200k-plus	16%	24%	15%	5%	16%
Housing Stats	single family	59%	73%	59%	36%	59%
	multi-family	41%	27%	41%	64%	41%
	rented	37%	34%	50%	71%	46%
	owned	63%	66%	50%	29%	54%

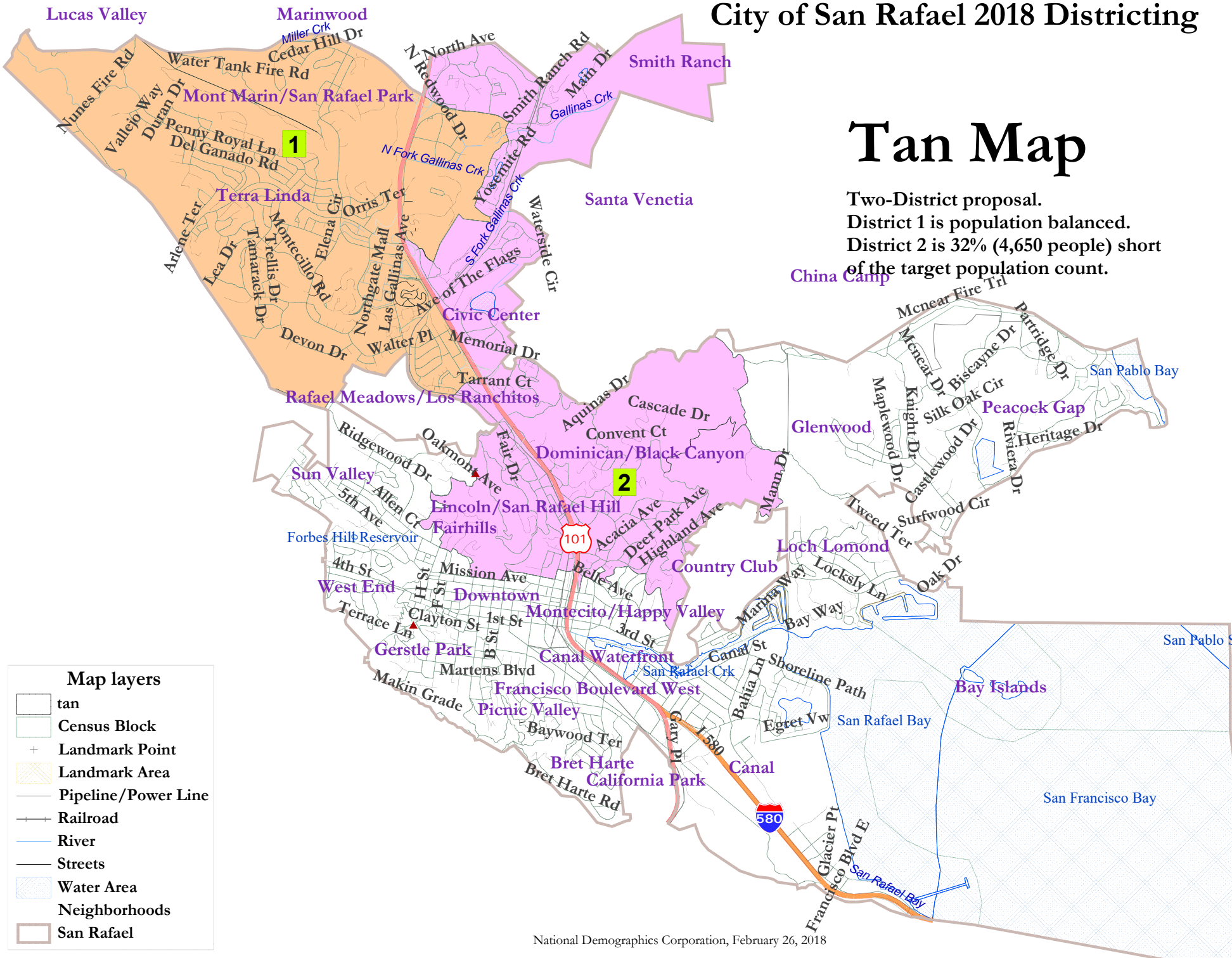
Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

Tan Map

Two-District proposal.
 District 1 is population balanced.
 District 2 is 32% (4,650 people) short of the target population count.



Map layers

- tan
- Census Block
- Landmark Point
- Landmark Area
- Pipeline/Power Line
- Railroad
- River
- Streets
- Water Area
- Neighborhoods
- San Rafael

City of San Rafael - Tan Map

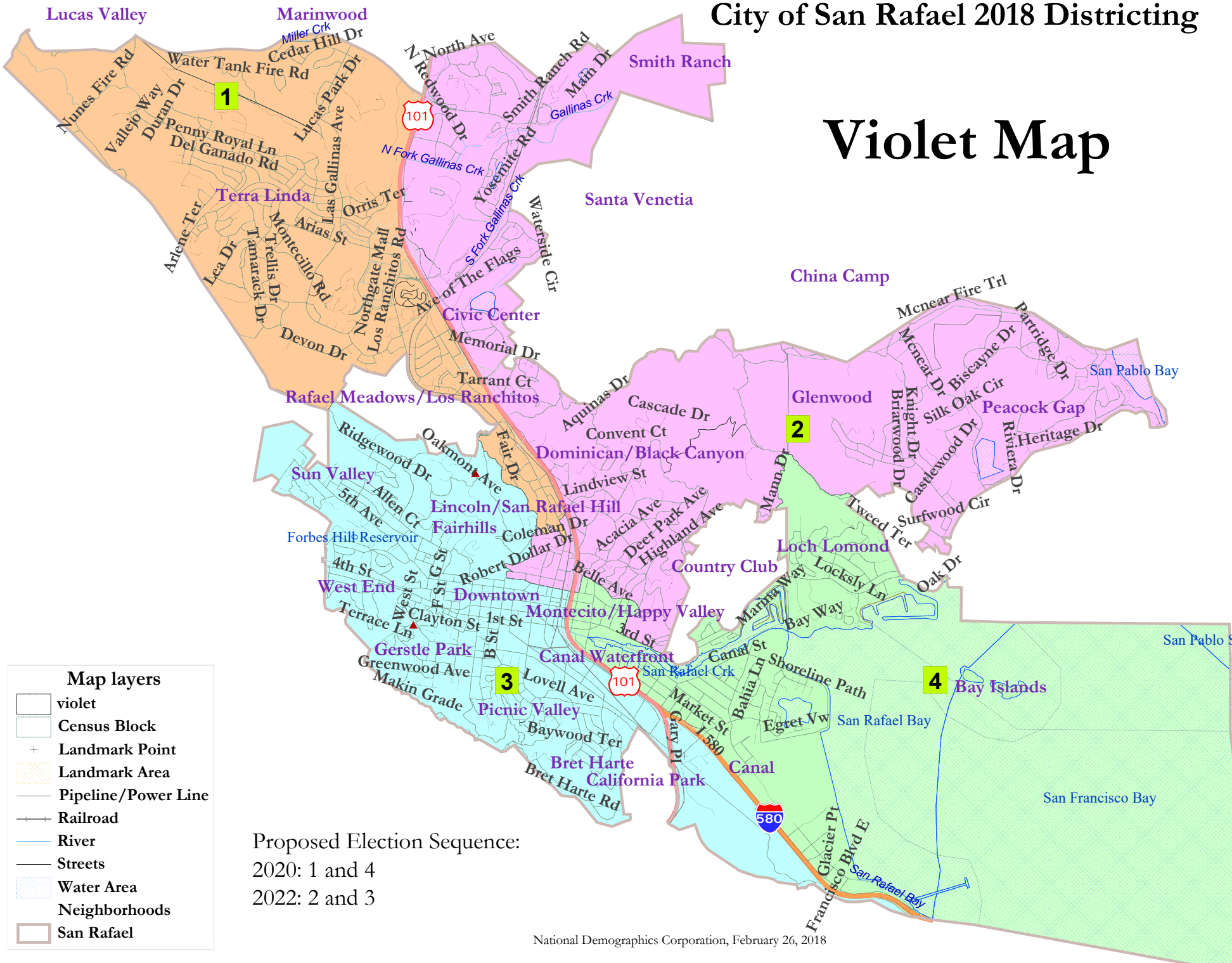
District		1	2	Unassigned	Total
<u>Ideal</u>	Total Pop	14,079	9,780	33,860	57,719
14,430	Deviation from ideal	-351	-4,650	19,430	
	% Deviation	-2.43%	-32.22%	134.65%	-32.22%
Total Pop	% Hisp	12%	23%	39%	30%
	% NH White	74%	63%	51%	59%
	% NH Black	2%	3%	2%	2%
	% Asian-American	10%	8%	6%	7%
Citizen Voting Age Pop	Total	10,803	7,320	19,000	37,123
	% Hisp	7%	10%	14%	11%
	% NH White	81%	75%	75%	77%
	% NH Black	2%	6%	3%	3%
	% Asian/Pac.Isl.	8%	6%	7%	7%
Voter Registration (Nov 2016)	Total	9,110	5,817	16,303	31,230
	% Spanish-Surnamed	6%	9%	9%	8%
	% Asian-Surnamed	4%	3%	4%	4%
	% Filipino-Surnamed	1%	1%	1%	1%
	% NH White est.	85%	79%	82%	82%
	% NH Black	2%	5%	3%	3%
Voter Turnout (Nov 2016)	Total	8,082	5,013	14,164	27,259
	% Spanish-Surnamed	6%	8%	8%	7%
	% Asian-Surnamed	4%	3%	4%	4%
	% Filipino-Surnamed	1%	1%	1%	1%
	% NH White est.	85%	80%	84%	83%
	% NH Black	2%	5%	3%	3%
Voter Turnout (Nov 2014)	Total	5,206	3,054	8,584	16,844
	% Spanish-Surnamed	4%	5%	5%	5%
	% Asian-Surnamed	3%	2%	3%	3%
	% Filipino-Surnamed	1%	1%	0%	0%
	% NH White est.	89%	86%	89%	89%
	% NH Black est.	2%	5%	2%	2%
ACS Pop. Est.	Total	14,492	10,142	34,848	59,482
Age	age0-19	21%	20%	24%	23%
	age20-60	49%	54%	56%	54%
	age60plus	31%	26%	20%	24%
Immigration	immigrants	18%	21%	33%	27%
	naturalized	58%	39%	26%	33%
Language spoken at home	english	76%	71%	57%	64%
	spanish	9%	17%	35%	25%
	asian-lang	7%	3%	4%	4%
	other lang	8%	8%	5%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	13%	25%	19%
Education (among those age 25+)	hs-grad	41%	43%	38%	40%
	bachelor	29%	29%	25%	27%
	graduatedegree	24%	20%	17%	20%
Child in Household	child-under18	29%	23%	31%	29%
Pct of Pop. Age 16+	employed	58%	62%	65%	63%
Household Income	income 0-25k	15%	17%	19%	17%
	income 25-50k	14%	18%	20%	18%
	income 50-75k	14%	15%	11%	13%
	income 75-200k	37%	36%	35%	36%
	income 200k-plus	20%	14%	15%	16%
Housing Stats	single family	66%	52%	57%	59%
	multi-family	34%	48%	43%	41%
	rented	33%	48%	52%	46%
	owned	67%	52%	48%	54%

Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

Violet Map



- Map layers**
- violet
 - Census Block
 - + Landmark Point
 - Landmark Area
 - Pipeline/Power Line
 - Railroad
 - River
 - Streets
 - Water Area
 - Neighborhoods
 - San Rafael

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

City of San Rafael - Violet Map

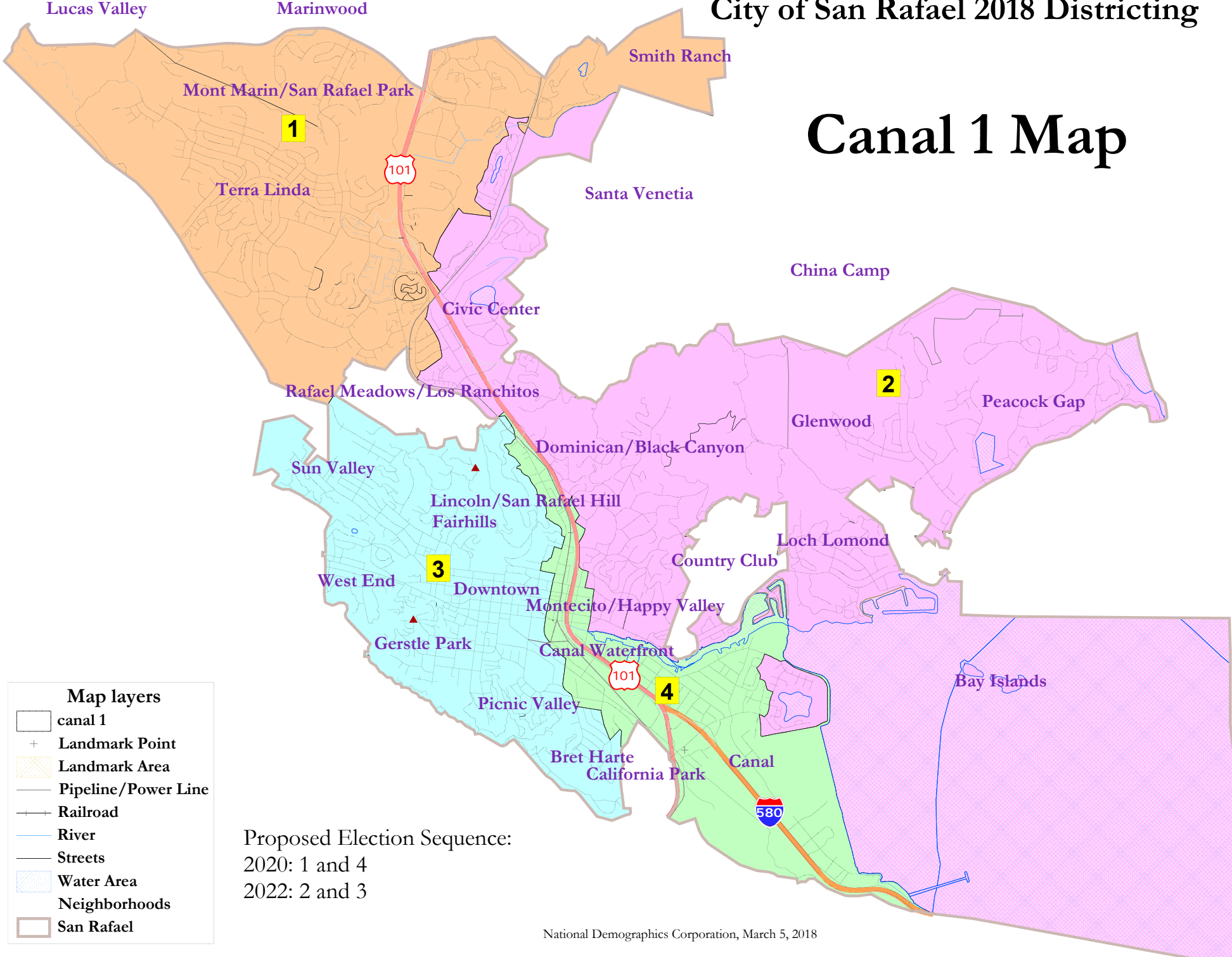
District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	14,142	14,359	14,603	14,615	57,719
14,430	Deviation from ideal	-288	-71	173	185	473
	% Deviation	-2.00%	-0.49%	1.20%	1.28%	3.28%
Total Pop	% Hisp	16%	16%	19%	68%	30%
	% NH White	71%	71%	71%	24%	59%
	% NH Black	2%	3%	2%	2%	2%
	% Asian-American	9%	8%	6%	6%	7%
Citizen Voting Age Pop	Total	10,335	11,010	11,080	4,698	37,123
	% Hisp	8%	8%	10%	27%	11%
	% NH White	80%	79%	80%	56%	77%
	% NH Black	1%	5%	4%	2%	3%
Voter Registration (Nov 2016)	% Asian/Pac.Isl.	8%	5%	4%	12%	7%
	Total	8,985	9,140	9,207	3,899	31,230
	% Spanish-surnamed	6%	7%	7%	17%	8%
	% Asian-Surnamed	4%	3%	3%	7%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
Voter Turnout (Nov 2016)	% NH White est.	86%	82%	85%	67%	82%
	% NH Black	2%	4%	3%	4%	3%
	Total	7,980	7,967	8,069	3,243	27,259
	% Spanish-surnamed	6%	6%	6%	15%	7%
	% Asian-Surnamed	4%	3%	3%	6%	4%
Voter Turnout (Nov 2014)	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	86%	83%	86%	70%	83%
	% NH Black	2%	4%	3%	4%	3%
	Total	5,268	4,875	4,881	1,819	16,844
	% Spanish-surnamed	5%	4%	4%	9%	5%
ACS Pop. Est.	% Asian-Surnamed	3%	2%	3%	5%	3%
	% Filipino-Surnamed	1%	1%	0%	0%	0%
	% NH White est.	89%	89%	91%	81%	89%
	% NH Black est.	2%	3%	2%	3%	2%
	Total	14,570	14,651	15,690	14,571	59,482
Age	age0-19	21%	20%	19%	31%	23%
	age20-60	50%	50%	59%	56%	54%
	age60plus	29%	30%	22%	13%	24%
Immigration	immigrants	20%	19%	20%	52%	27%
	naturalized	55%	48%	34%	19%	33%
Language spoken at home	english	75%	77%	73%	28%	64%
	spanish	10%	11%	19%	64%	25%
	asian-lang	7%	3%	2%	5%	4%
	other lang	8%	8%	6%	3%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	9%	11%	48%	19%
Education (among those age 25+)	hs-grad	41%	38%	40%	38%	40%
	bachelor	29%	32%	30%	14%	27%
	graduatedegree	24%	23%	21%	8%	20%
Child in Household	child-under18	30%	23%	24%	45%	29%
Pct of Pop. Age 16+	employed	60%	59%	65%	68%	63%
Household Income	income 0-25k	15%	15%	17%	26%	17%
	income 25-50k	13%	16%	20%	24%	18%
	income 50-75k	13%	14%	10%	13%	13%
	income 75-200k	38%	36%	40%	26%	36%
	income 200k-plus	21%	19%	12%	11%	16%
Housing Stats	single family	69%	61%	57%	42%	59%
	multi-family	31%	39%	43%	58%	41%
	rented	33%	38%	55%	63%	46%
	owned	67%	62%	45%	37%	54%

Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

Canal 1 Map



Map layers

- canal 1
- + Landmark Point
- Landmark Area
- Pipeline/Power Line
- Railroad
- River
- Streets
- Water Area
- Neighborhoods
- San Rafael

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

City of San Rafael - Canal 1 Map

District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	14,372	14,448	14,562	14,337	57,719
14,430	Deviation from ideal	-58	18	132	-93	225
	% Deviation	-0.40%	0.12%	0.91%	-0.64%	1.56%
Total Pop	% Hisp	11%	15%	15%	79%	30%
	% NH White	76%	73%	74%	13%	59%
	% NH Black	2%	2%	2%	2%	2%
	% Asian-American	9%	8%	6%	5%	7%
Citizen Voting Age Pop	Total	11,284	10,587	11,261	3,991	37,123
	% Hisp	7%	7%	9%	41%	11%
	% NH White	82%	81%	81%	39%	77%
	% NH Black	3%	4%	4%	2%	3%
Voter Registration (Nov 2016)	% Asian/Pac.Isl.	7%	6%	5%	14%	7%
	Total	9,448	9,479	9,596	2,707	31,230
	% Spanish-surnamed	6%	7%	7%	22%	8%
	% Asian-Surnamed	4%	4%	3%	7%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
Voter Turnout (Nov 2016)	% NH White est.	85%	84%	85%	55%	82%
	% NH Black	2%	3%	3%	7%	3%
	Total	8,379	8,348	8,372	2,160	27,259
	% Spanish-surnamed	5%	7%	6%	20%	7%
	% Asian-Surnamed	4%	3%	3%	6%	4%
Voter Turnout (Nov 2014)	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	85%	85%	86%	58%	83%
	% NH Black	2%	3%	3%	7%	3%
	Total	5,423	5,306	5,079	1,036	16,844
	% Spanish-surnamed	4%	4%	4%	15%	5%
ACS Pop. Est.	% Asian-Surnamed	3%	2%	3%	8%	3%
	% Filipino-Surnamed	1%	1%	0%	0%	0%
	% NH White est.	89%	91%	91%	66%	89%
	% NH Black est.	2%	2%	2%	6%	2%
	Total	14,803	14,751	15,499	14,429	59,482
Age	age0-19	20%	22%	19%	30%	23%
	age20-60	49%	47%	59%	59%	54%
	age60plus	31%	31%	22%	11%	24%
Immigration	immigrants	17%	21%	19%	51%	27%
	naturalized	58%	47%	34%	18%	33%
Language spoken at home	english	77%	76%	73%	27%	64%
	spanish	9%	12%	18%	66%	25%
	asian-lang	7%	4%	2%	5%	4%
	other lang	8%	8%	6%	3%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	11%	11%	48%	19%
Education (among those age 25+)	hs-grad	41%	36%	41%	40%	40%
	bachelor	29%	32%	30%	13%	27%
	graduatedegree	24%	23%	21%	8%	20%
Child in Household	child-under18	27%	27%	24%	44%	29%
Pct of Pop. Age 16+	employed	58%	59%	66%	70%	63%
Household Income	income 0-25k	15%	13%	17%	28%	17%
	income 25-50k	14%	15%	20%	25%	18%
	income 50-75k	16%	10%	11%	14%	13%
	income 75-200k	37%	38%	40%	26%	36%
	income 200k-plus	18%	24%	12%	6%	16%
Housing Stats	single family	62%	74%	56%	34%	59%
	multi-family	38%	26%	44%	66%	41%
	rented	35%	30%	56%	72%	46%
	owned	65%	70%	44%	28%	54%

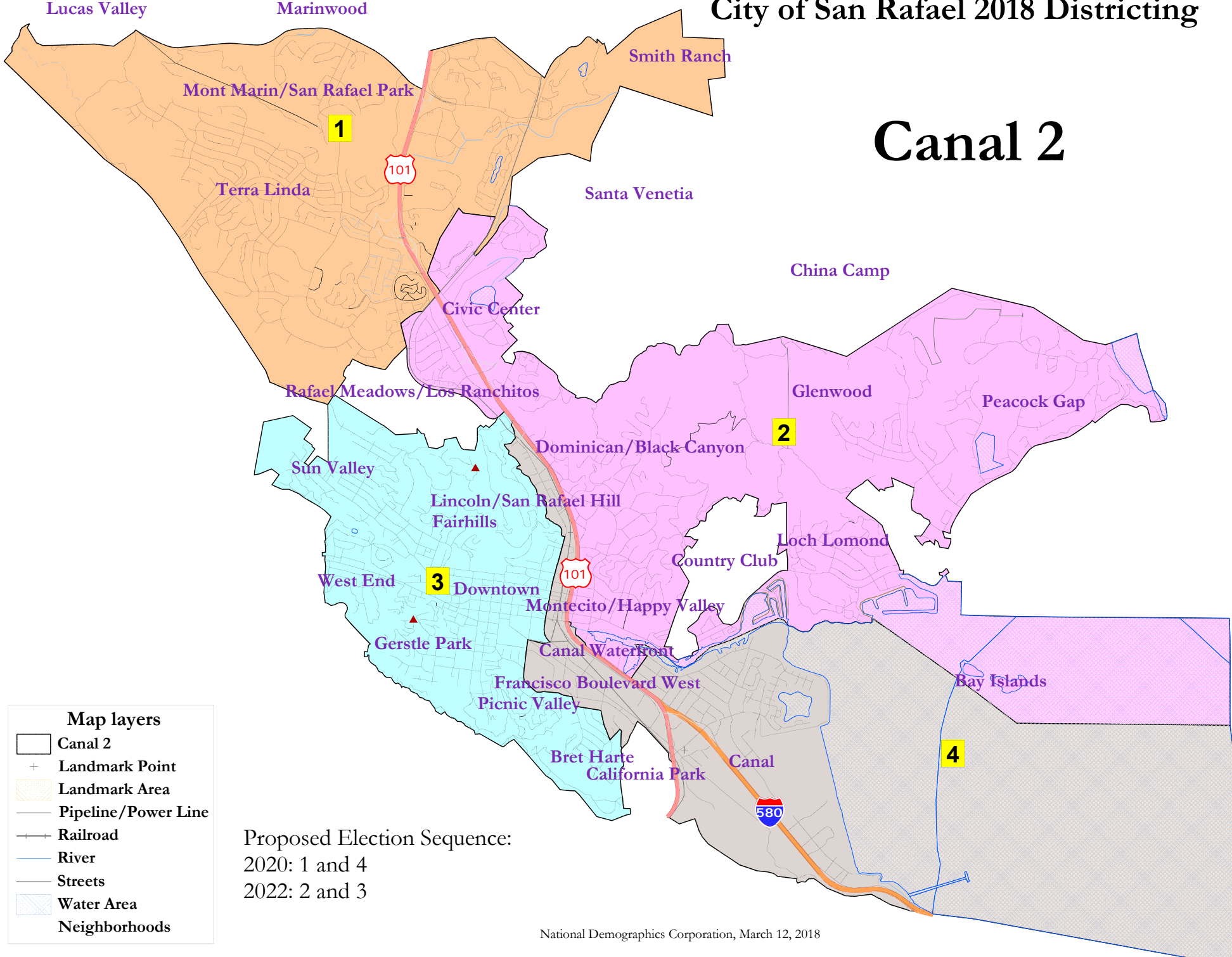
Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

City of San Rafael 2018 Districting

Canal 2



Map layers

- Canal 2
- + Landmark Point
- Landmark Area
- Pipeline/Power Line
- + + Railroad
- River
- Streets
- Water Area
- Neighborhoods**

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

National Demographics Corporation, March 12, 2018

City of San Rafael - Canal 2 Map

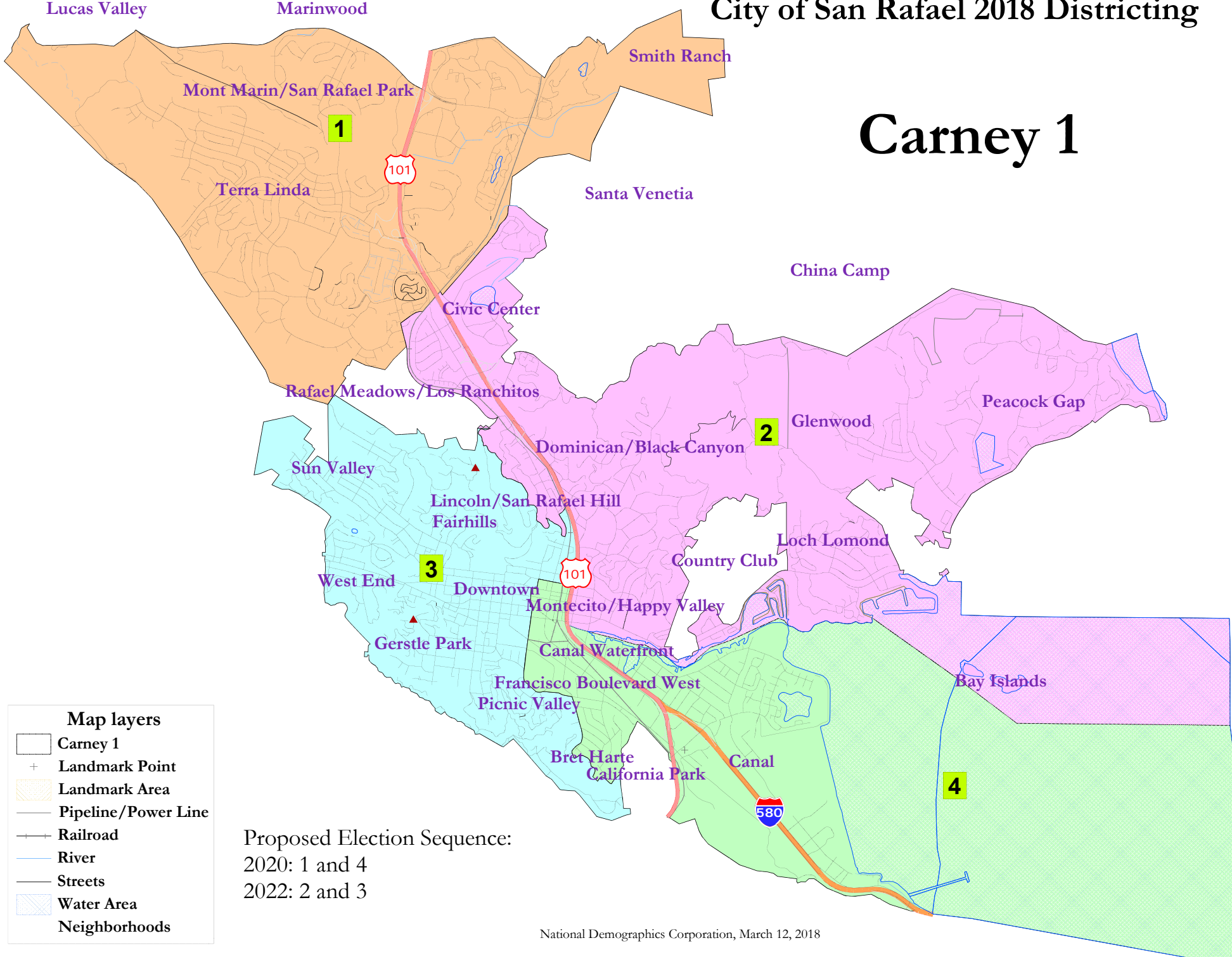
District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	14,582	13,742	14,723	14,672	57,719
14,430	Deviation from ideal	152	-688	293	242	981
	% Deviation	1.05%	-4.77%	2.03%	1.68%	6.80%
Total Pop	% Hisp	11%	15%	15%	77%	30%
	% NH White	75%	73%	74%	15%	59%
	% NH Black	2%	2%	2%	2%	2%
	% Asian-American	9%	8%	6%	6%	7%
Citizen Voting Age Pop	Total	11,361	10,224	11,388	4,151	37,123
	% Hisp	7%	7%	9%	38%	11%
	% NH White	81%	81%	81%	41%	77%
	% NH Black	3%	4%	4%	2%	3%
	% Asian/Pac.Isl.	7%	5%	5%	15%	7%
Voter Registration (Nov 2016)	Total	9,667	8,903	9,712	2,948	31,230
	% Spanish-surnamed	6%	6%	7%	22%	8%
	% Asian-Surnamed	4%	3%	3%	9%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	84%	86%	85%	55%	82%
	% NH Black	3%	3%	3%	6%	3%
Voter Turnout (Nov 2016)	Total	8,565	7,877	8,458	2,359	27,259
	% Spanish-surnamed	6%	6%	6%	21%	7%
	% Asian-Surnamed	4%	3%	3%	8%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	85%	87%	86%	58%	83%
	% NH Black	3%	3%	3%	6%	3%
Voter Turnout (Nov 2014)	Total	5,534	5,082	5,124	1,104	16,844
	% Spanish-surnamed	4%	4%	4%	14%	5%
	% Asian-Surnamed	3%	2%	3%	7%	3%
	% Filipino-Surnamed	1%	1%	0%	0%	0%
	% NH White est.	89%	91%	91%	70%	89%
	% NH Black est.	2%	2%	2%	5%	2%
ACS Pop. Est.	Total	15,022	13,960	15,652	14,848	59,482
Age	age0-19	20%	22%	19%	30%	23%
	age20-60	50%	46%	59%	59%	54%
	age60plus	31%	32%	22%	11%	24%
Immigration	immigrants	17%	19%	19%	53%	27%
	naturalized	58%	52%	34%	18%	33%
Language spoken at home	english	77%	79%	73%	25%	64%
	spanish	9%	9%	18%	67%	25%
	asian-lang	6%	4%	2%	5%	4%
	other lang	8%	8%	6%	2%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	8%	11%	50%	19%
Education (among those age 25+)	hs-grad	41%	35%	41%	40%	40%
	bachelor	29%	33%	30%	12%	27%
	graduatedegree	24%	24%	22%	7%	20%
Child in Household	child-under18	26%	26%	24%	45%	29%
Pct of Pop. Age 16+	employed	58%	58%	66%	70%	63%
Household Income	income 0-25k	16%	12%	17%	28%	17%
	income 25-50k	15%	14%	20%	26%	18%
	income 50-75k	16%	9%	11%	15%	13%
	income 75-200k	36%	38%	40%	26%	36%
	income 200k-plus	17%	26%	12%	5%	16%
Housing Stats	single family	61%	77%	56%	34%	59%
	multi-family	39%	23%	44%	66%	41%
	rented	36%	28%	56%	72%	46%
	owned	64%	72%	44%	28%	54%

Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

Carney 1



Map layers

- Carney 1
- + Landmark Point
- Landmark Area
- Pipeline/Power Line
- + Railroad
- River
- Streets
- Water Area
- Neighborhoods**

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

City of San Rafael - Carney 1 Map

District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	14,822	14,741	14,315	13,841	57,719
14,430	Deviation from ideal	392	311	-115	-589	981
	% Deviation	2.72%	2.16%	-0.80%	-4.08%	6.80%
Total Pop	% Hisp	11%	17%	18%	75%	30%
	% NH White	75%	71%	71%	16%	59%
	% NH Black	2%	2%	3%	1%	2%
	% Asian-American	9%	8%	6%	6%	7%
Citizen Voting Age Pop	Total	11,518	10,661	10,875	4,070	37,123
	% Hisp	7%	8%	10%	36%	11%
	% NH White	81%	81%	80%	44%	77%
	% NH Black	3%	4%	4%	2%	3%
	% Asian/Pac.Isl.	7%	5%	4%	15%	7%
Voter Registration (Nov 2016)	Total	9,822	9,321	9,174	2,913	31,230
	% Spanish-surnamed	6%	6%	7%	23%	8%
	% Asian-Surnamed	4%	3%	3%	9%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	84%	86%	85%	57%	82%
% NH Black	3%	3%	3%	6%	3%	
Voter Turnout (Nov 2016)	Total	8,696	8,251	7,965	2,347	27,259
	% Spanish-surnamed	6%	6%	6%	21%	7%
	% Asian-Surnamed	4%	3%	3%	8%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	85%	87%	85%	60%	83%
% NH Black	3%	3%	3%	6%	3%	
Voter Turnout (Nov 2014)	Total	5,610	5,278	4,813	1,142	16,844
	% Spanish-surnamed	4%	4%	4%	13%	5%
	% Asian-Surnamed	3%	2%	3%	7%	3%
	% Filipino-Surnamed	1%	1%	0%	0%	0%
	% NH White est.	89%	91%	91%	71%	89%
% NH Black est.	2%	2%	2%	5%	2%	
ACS Pop. Est.	Total	15,264	14,981	15,122	14,116	59,482
Age	age0-19	20%	22%	19%	31%	23%
	age20-60	50%	47%	59%	59%	54%
	age60plus	31%	31%	22%	10%	24%
Immigration	immigrants	17%	20%	19%	55%	27%
	naturalized	58%	50%	34%	18%	33%
Language spoken at home	english	77%	78%	74%	22%	64%
	spanish	9%	10%	18%	70%	25%
	asian-lang	6%	3%	2%	6%	4%
	other lang	8%	8%	6%	2%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	8%	11%	52%	19%
Education (among those age 25+)	hs-grad	41%	36%	41%	40%	40%
	bachelor	29%	33%	31%	11%	27%
	graduatedegree	24%	24%	22%	6%	20%
Child in Household	child-under18	26%	26%	24%	48%	29%
Pct of Pop. Age 16+	employed	58%	59%	66%	70%	63%
Household Income	income 0-25k	16%	13%	17%	30%	17%
	income 25-50k	15%	14%	20%	27%	18%
	income 50-75k	16%	9%	11%	14%	13%
	income 75-200k	36%	38%	40%	25%	36%
	income 200k-plus	17%	25%	12%	5%	16%
Housing Stats	single family	60%	76%	55%	33%	59%
	multi-family	40%	24%	45%	67%	41%
	rented	36%	30%	56%	73%	46%
	owned	64%	70%	44%	27%	54%

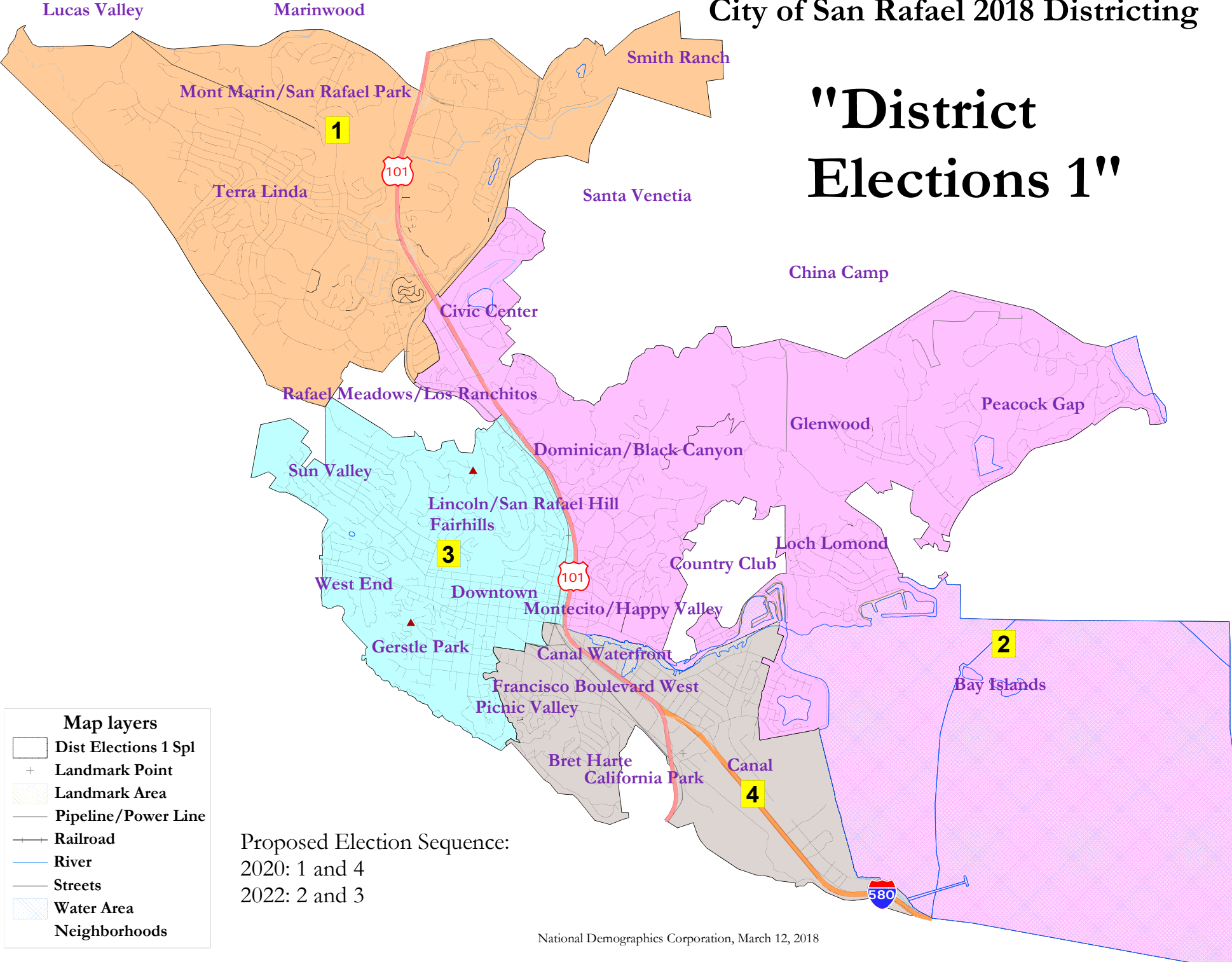
Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

City of San Rafael 2018 Districting

"District Elections 1"



Map layers

- Dist Elections 1 Spl
- + Landmark Point
- Landmark Area
- Pipeline/Power Line
- Railroad
- River
- Streets
- Water Area
- Neighborhoods

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

National Demographics Corporation, March 12, 2018

City of San Rafael - District Elections 1 Map

District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	15,260	14,017	14,433	14,009	57,719
14,430	Deviation from ideal	830	-413	3	-421	1,251
	% Deviation	5.75%	-2.86%	0.02%	-2.92%	8.67%
Total Pop	% Hisp	11%	16%	20%	74%	30%
	% NH White	75%	72%	69%	18%	59%
	% NH Black	2%	2%	3%	2%	2%
	% Asian-American	9%	8%	6%	5%	7%
Citizen Voting Age Pop	Total	11,912	10,198	10,640	4,373	37,123
	% Hisp	7%	7%	10%	34%	11%
	% NH White	81%	81%	80%	48%	77%
	% NH Black	3%	4%	4%	2%	3%
Voter Registration (Nov 2016)	% Asian/Pac.Isl.	7%	6%	5%	13%	7%
	Total	10,105	9,160	9,062	2,903	31,230
	% Spanish-surnamed	6%	7%	7%	19%	8%
	% Asian-Surnamed	4%	4%	3%	6%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
Voter Turnout (Nov 2016)	% NH White est.	84%	84%	84%	64%	82%
	% NH Black	3%	3%	3%	6%	3%
	Total	8,943	8,065	7,848	2,403	27,259
	% Spanish-surnamed	6%	7%	6%	17%	7%
	% Asian-Surnamed	4%	3%	3%	6%	4%
Voter Turnout (Nov 2014)	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	85%	85%	85%	67%	83%
	% NH Black	3%	3%	3%	6%	3%
	Total	5,753	5,127	4,668	1,296	16,844
	% Spanish-surnamed	4%	4%	4%	11%	5%
ACS Pop. Est.	% Asian-Surnamed	3%	2%	3%	6%	3%
	% Filipino-Surnamed	1%	1%	0%	0%	0%
	% NH White est.	89%	91%	90%	77%	89%
	% NH Black est.	2%	2%	2%	4%	2%
	Total	15,700	14,334	15,024	14,425	59,482
Age	age0-19	20%	23%	18%	30%	23%
	age20-60	50%	47%	59%	59%	54%
	age60plus	31%	31%	22%	11%	24%
Immigration	immigrants	17%	22%	19%	52%	27%
	naturalized	58%	46%	34%	18%	33%
Language spoken at home	english	77%	75%	75%	26%	64%
	spanish	9%	13%	17%	67%	25%
	asian-lang	7%	4%	2%	5%	4%
	other lang	8%	8%	7%	2%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	11%	10%	48%	19%
Education (among those age 25+)	hs-grad	42%	36%	41%	39%	40%
	bachelor	29%	32%	31%	12%	27%
	graduatedegree	24%	22%	22%	7%	20%
Child in Household	child-under18	26%	27%	24%	46%	29%
Pct of Pop. Age 16+	employed	58%	59%	66%	69%	63%
Household Income	income 0-25k	16%	13%	16%	31%	17%
	income 25-50k	15%	15%	21%	25%	18%
	income 50-75k	16%	9%	11%	14%	13%
	income 75-200k	36%	38%	40%	25%	36%
	income 200k-plus	17%	25%	12%	5%	16%
Housing Stats	single family	60%	77%	54%	36%	59%
	multi-family	40%	23%	46%	64%	41%
	rented	36%	29%	57%	71%	46%
	owned	64%	71%	43%	29%	54%

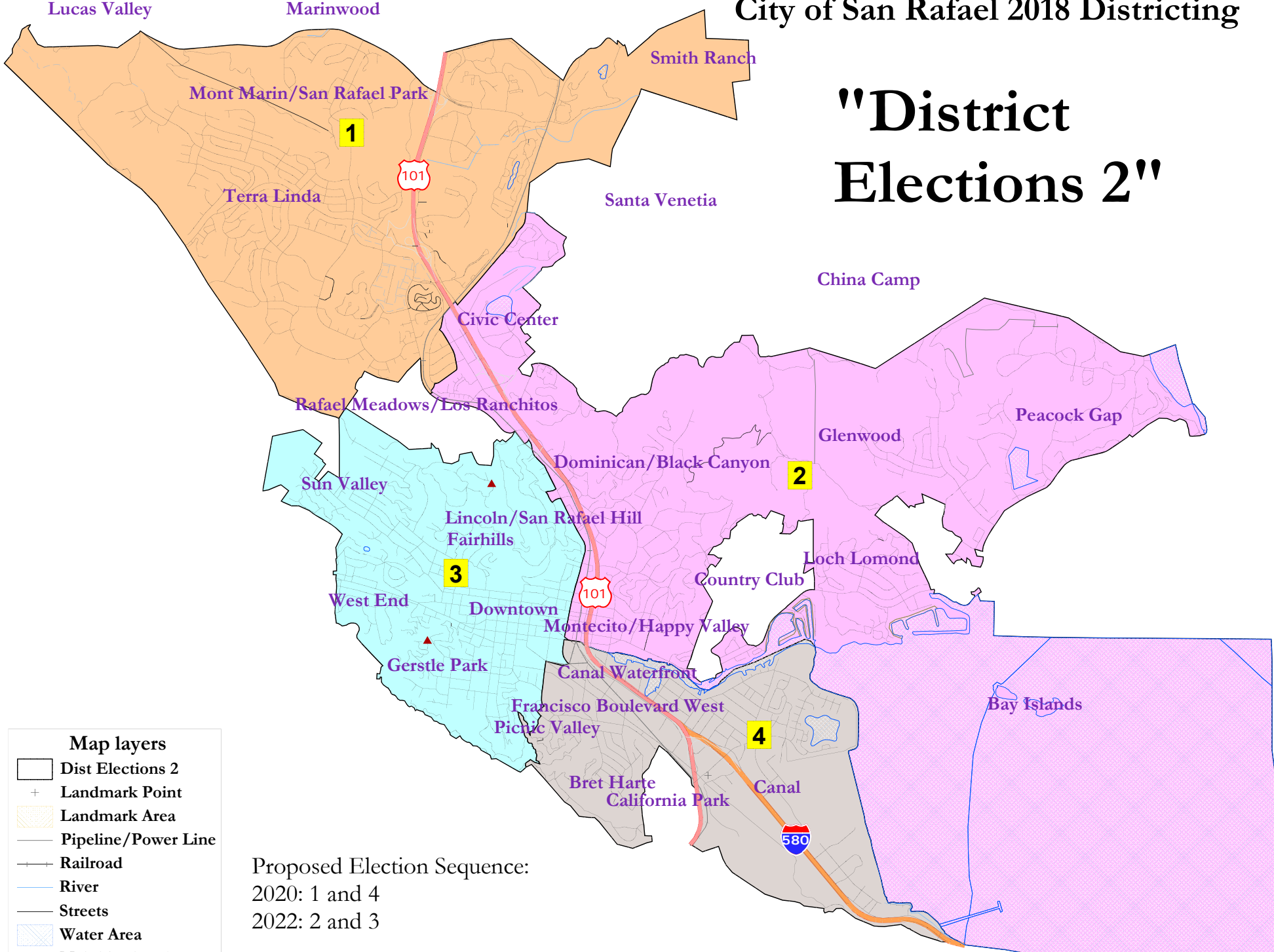
Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

City of San Rafael 2018 Districting

"District Elections 2"



Map layers

- Dist Elections 2
- Landmark Point
- Landmark Area
- Pipeline/Power Line
- Railroad
- River
- Streets
- Water Area
- Neighborhoods**

Proposed Election Sequence:
 2020: 1 and 4
 2022: 2 and 3

City of San Rafael - District Elections 2 Map

District		1	2	3	4	Total
<u>Ideal</u>	Total Pop	15,260	13,966	13,958	14,535	57,719
14,430	Deviation from ideal	830	-464	-472	105	1,302
	% Deviation	5.75%	-3.22%	-3.27%	0.73%	9.02%
Total Pop	% Hisp	11%	19%	17%	72%	30%
	% NH White	75%	69%	72%	20%	59%
	% NH Black	2%	2%	3%	2%	2%
	% Asian-American	9%	8%	6%	6%	7%
Citizen Voting Age Pop	Total	11,912	10,052	10,487	4,672	37,123
	% Hisp	7%	9%	9%	31%	11%
	% NH White	81%	79%	81%	50%	77%
	% NH Black	3%	4%	4%	2%	3%
Voter Registration (Nov 2016)	% Asian/Pac.Isl.	7%	5%	4%	14%	7%
	Total	10,105	8,827	8,922	3,376	31,230
	% Spanish-surnamed	6%	6%	7%	20%	8%
	% Asian-Surnamed	4%	3%	3%	8%	4%
	% Filipino-Surnamed	1%	1%	1%	1%	1%
Voter Turnout (Nov 2016)	% NH White est.	84%	85%	85%	62%	82%
	% NH Black	3%	3%	3%	5%	3%
	Total	8,943	7,785	7,763	2,768	27,259
	% Spanish-surnamed	6%	6%	6%	19%	7%
	% Asian-Surnamed	4%	3%	3%	7%	4%
Voter Turnout (Nov 2014)	% Filipino-Surnamed	1%	1%	1%	1%	1%
	% NH White est.	85%	86%	86%	65%	83%
	% NH Black	3%	3%	3%	5%	3%
	Total	5,753	4,978	4,700	1,412	16,844
	% Spanish-surnamed	4%	4%	4%	11%	5%
ACS Pop. Est.	% Asian-Surnamed	3%	2%	3%	7%	3%
	% Filipino-Surnamed	1%	1%	0%	0%	0%
	% NH White est.	89%	91%	91%	76%	89%
	% NH Black est.	2%	2%	2%	4%	2%
	Total	15,700	14,201	14,621	14,961	59,482
Age	age0-19	20%	22%	18%	30%	23%
	age20-60	50%	47%	59%	59%	54%
	age60plus	31%	31%	23%	11%	24%
Immigration	immigrants	17%	20%	19%	53%	27%
	naturalized	58%	51%	34%	18%	33%
Language spoken at home	english	77%	79%	75%	24%	64%
	spanish	9%	10%	17%	68%	25%
	asian-lang	7%	3%	2%	6%	4%
	other lang	8%	8%	6%	2%	6%
Language Fluency	Speaks Eng. "Less than Very Well"	9%	8%	10%	50%	19%
Education (among those age 25+)	hs-grad	42%	36%	41%	40%	40%
	bachelor	29%	33%	31%	11%	27%
	graduatedegree	24%	24%	22%	6%	20%
Child in Household	child-under18	26%	26%	24%	46%	29%
Pct of Pop. Age 16+	employed	58%	58%	66%	70%	63%
Household Income	income 0-25k	16%	12%	16%	29%	17%
	income 25-50k	15%	14%	20%	26%	18%
	income 50-75k	16%	9%	11%	14%	13%
	income 75-200k	36%	39%	40%	25%	36%
	income 200k-plus	17%	26%	12%	5%	16%
Housing Stats	single family	60%	77%	54%	36%	59%
	multi-family	40%	23%	46%	64%	41%
	rented	36%	29%	57%	71%	46%
	owned	64%	71%	43%	29%	54%

Total population data from the 2010 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.

ORDINANCE No. _____

**AN ORDINANCE OF THE CITY OF SAN RAFAEL
ESTABLISHING A BY-DISTRICT ELECTION PROCESS IN FOUR COUNCIL
DISTRICTS PURSUANT TO CALIFORNIA ELECTIONS CODE § 10010 &
CALIFORNIA GOVERNMENT CODE §§ 34871(C) & 34886**

WHEREAS, the City of San Rafael supports the full participation of all residents in electing members of the City Council; and

WHEREAS, Article VI of the Charter of the City of San Rafael provides for four elected City Council members and a separately elected Mayor; and

WHEREAS, the City of San Rafael currently elects four of its City Council members using an at-large election system, with a separately elected Mayor, who is also a member of the City Council; and

WHEREAS, in the at-large election system candidates may reside in any part of the City, and each City Council member is elected by the voters of the entire City; and

WHEREAS, in a by-district election system a candidate for City Council must reside in the district which he or she wishes to represent, and only the voters of that district are entitled to vote to decide who their representative will be; and

WHEREAS, on November 10, 2017, the City received a letter from an attorney asserting the City's at-large electoral system violated the California Voting Rights Act, and threatening litigation if the City declined to adopt by-district elections; and

WHEREAS, the letter did not contain any evidence of a violation, but the cost of defending against a claim under the California Voting Rights Act is extremely high; and

WHEREAS, Article IV, Section 2, of the Charter of the City of San Rafael provides that all elections to fill the City's public offices shall be conducted in the manner provided for by general law; and

WHEREAS, California Government Code section 34886, as amended effective January 1, 2017, provides:

Notwithstanding Section 34871 or any other law, the legislative body of a city may adopt an ordinance that requires the members of the legislative body to be elected by district or by district with an elective mayor, as described in subdivisions (a) and (c) of Section 34871, without being required to submit the ordinance to the voters for approval. An ordinance adopted pursuant to this section shall include a declaration that the change in the method of electing members of the legislative body is being made in furtherance of the purposes of the California Voting Rights Act of 2001

(Chapter 1.5 (commencing with Section 14025) of Division 14 of the Elections Code); and

WHEREAS, California Government Code section 34871(c) provides for the election of members of the legislative body of a city by districts in four districts, with a separately elected mayor; and

WHEREAS, at its regular meeting on January 16, 2018, the City Council adopted a resolution of intent to establish a by-district voting process pursuant to Elections Code section 10010; and

WHEREAS, pursuant to California Government Code section 34886, it is declared the change in the method of electing members of the City Council of the City of San Rafael made by this ordinance is to implement the guarantees of Section 7 of Article I and of Section 2 of Article II of the California Constitution, as set forth in Section 14031 of the California Voting Rights Act; and

WHEREAS, under the provisions of California Elections Code section 10010, a political subdivision that changes from an at-large method of election to a by-district method of election shall hold at least two public hearings over a period of no more than thirty days, at which the public is invited to provide input regarding the composition of the districts before drawing a draft map or maps of the proposed boundaries of the districts; and

WHEREAS, before any maps of the proposed boundaries of the districts were drawn, the City Council held public hearings on February 5, 2018, and February 20, 2018, at which time input from the public on the proposed district boundaries was invited and heard; and

WHEREAS, at the public hearing on February 20, 2018, the City Council instructed its demographic consultant to develop redistricting plan options in accordance with the criteria adopted by the Council in Resolution No. 14468; and

WHEREAS, on February 26, 2018, consistent with the provisions of California Elections Code section 10010, the City published and made available for release, six draft maps for consideration by the Council, three of which were prepared by the City's demographic consultant and three of which were prepared and submitted to the City by members of the public; and

WHEREAS, the potential sequence of elections was also published; and

WHEREAS, as required by California Elections Code section 10010 and as detailed hereafter, the City held at least two additional hearings within a period of no more than 45 days from February 26, 2018, at which the public was again invited to provide input regarding the content of the draft maps and the potential sequence of elections; and

WHEREAS, as required by California Elections Code section 10010, the City held a public hearing on March 5, 2018, at which the public was invited to provide input regarding the content of the draft maps and the potential sequence of elections; and

WHEREAS, on March 5, 2018, consistent with the provisions of California Elections Code section 10010, the City published, and made available for release, one additional draft map prepared and submitted by members of the public for consideration by the Council; and

WHEREAS, the potential sequence of elections for that map was also published; and

WHEREAS, on March 12, 2018, the City Council held a specially-noticed study session for further consideration of the seven draft maps that were published on or before March 12, 2018; and

WHEREAS, on March 12, 2018, consistent with the provisions of California Elections Code section 10010, the City published and made available for release, four additional/revised draft map(s) for consideration by the public and the City Council; and

WHEREAS, the potential sequence of elections for those maps was also published; and

WHEREAS, as required by California Elections Code section 10010, the City held a public hearing on March 19, 2018, at which the public was invited to provide input regarding the content of the draft maps published and made available for release on or before March 12, 2018, and the potential sequence of elections; and

WHEREAS, the purpose of this Ordinance is to enact, pursuant to the Charter of the City of San Rafael and California Government Code section 34886, an ordinance providing for the election of the members of the City Council of the City of San Rafael by-district in four single-member districts, retaining a separately elected office of Mayor.

NOW, THEREFORE, the City Council of the City of San Rafael does ordain as follows:

DIVISION 1.

Chapter 2.02 of the San Rafael Municipal Code, entitled "Elections", is hereby amended by amending Section 2.02.040 thereof to read as follows:

2.02.040. By-district electoral system for four City Councilmembers; Mayor separately elected.

A. Pursuant to the City Charter and California Government Code sections 34886 and 34871(c), councilmembers shall be elected by-districts in four (4)

single-member districts. As required by the City Charter, the Mayor will be separately elected by a citywide vote.

B. (1) Beginning with the general municipal election in November 2020, councilmembers shall be elected in the electoral districts reflected on the map contained in Exhibit A hereto and as subsequently reapportioned as provided by State law. Elections shall take place on a by-district basis as that term is defined in California Government Code section 34871, meaning one member of the City Council shall be elected from each district, by the voters of that district alone, except for the Mayor, who shall be elected citywide. In accordance with the City Charter, each councilmember and the Mayor, shall serve a four-year term until his or her successor has qualified.

(2) Except as provided in subdivision (B)(3) hereof, the councilmember elected to represent a district must reside in that district and be a registered voter in that district, and any candidate for City Council must live in, and be a registered voter in, the district in which he or she seeks election at the time nomination papers are issued, pursuant to California Government Code section 34882 and Elections Code section 10227. Termination of residency in a district by a Councilmember shall create an immediate vacancy for that council district unless a substitute residence within the district is established within 30 days after the termination of residency.

(3) Notwithstanding any other provision of this section, each of the Councilmembers in office at the time this Chapter takes effect shall continue in office until the expiration of the full term to which he or she was elected and until his or her successor is qualified. Vacancies in Councilmember offices elected at-large may be filled from the City at-large. At the end of the term of each Councilmember, that member's successor shall be elected on a by-district basis in the districts established in Subsection A and the map contained in Exhibit A hereto, as may subsequently reapportioned as provided by State law. A vacancy in a Councilmember office elected by-district shall be filled by a person qualified to hold the office, who is a resident of the district.

DIVISION 2.

Chapter 2.02 of the San Rafael Municipal Code, entitled "Elections", is hereby amended by adding new Section 2.02.050 to read as follows:

2.02.050. Election schedule for Councilmembers elected by-district.

A. Councilmembers shall be elected in Council Districts 1/Northern and 4/Southern beginning at the General Municipal Election in November 2020, and every four years thereafter.

B. The Councilmembers from Council Districts 2/Eastern and 3/Western shall be elected beginning at the General Municipal Election in November 2022, and every four years thereafter.

DIVISION 3.

Chapter 2.02 of the San Rafael Municipal Code, entitled "Elections", is hereby amended by adding new Section 2.02.060 to read as follows:

2.02.060 Election of other City officers.

The election of members of the board of education, and all other elective city officers, shall occur at the general municipal election, and the terms of their offices shall be as set forth in the City Charter. Nominations and all elections to fill public offices and elections on measures shall be made, held and conducted in the manner provided for by general law.

DIVISION 4.

If necessary to facilitate the implementation of this Ordinance, the City Manager or his or her designee is authorized to make technical adjustments to the district boundaries that do not substantively affect the populations in the districts, the eligibility of candidates, or the residence of elected officials within any district. The City Manager shall consult with the City Attorney concerning any technical adjustments deemed necessary and shall advise the City Council of any such adjustments required in the implementation of the districts.

DIVISION 5:

The City Council finds that the proposed amendments to the San Rafael Municipal Code are exempt from the requirements of the California Environmental Quality Act (CEQA) pursuant to Title 14 of the California Code of Regulations, Section 15061(b)(3) in that it is not a project which has the potential for causing a significant effect on the environment.

DIVISION 6.

If any section, subsection, sentence, clause, or phrase of this Ordinance is for any reason held to be invalid, such decision shall not affect the validity of the remaining portions of this Ordinance. The Council hereby declares that it would have adopted the Ordinance and each section, subsection, sentence, clause, or phrase thereof, irrespective of the fact that any one or more sections, subsections, sentences, clauses, or phrases be declared invalid.

DIVISION 7.

A summary of this Ordinance shall be published and a certified copy of the full text of this Ordinance shall be posted in the office of the City Clerk at least five (5) days prior to the Council meeting at which it is adopted.

This Ordinance shall be in full force and effect thirty (30) days after its final passage, and the summary of this Ordinance shall be published within fifteen (15) days after the adoption, together with the names of those Councilmembers voting for or against same, in the Marin Independent Journal, a newspaper of general circulation published and circulated in the City of San Rafael, Marin County, State of California.

Within fifteen (15) days after adoption, the City Clerk shall also post in the office of the City Clerk a certified copy of the full text of this Ordinance, along with the names of those Councilmembers voting for or against the Ordinance.

GARY O. PHILLIPS, Mayor

ATTEST:

LINDSAY LARA, City Clerk

The foregoing Ordinance No. _____ was read and introduced at a regular meeting of the City Council of the City of San Rafael on Monday, March 19, 2018, and was ordered passed to print by the following vote, to wit:

AYES: Councilmembers:

NOES: Councilmembers:

ABSENT: Councilmembers:

And will come up for adoption as an Ordinance of the City of San Rafael at a Regular Meeting of the Council to be held on the 2nd day of April, 2018.

LINDSAY LARA, City Clerk

RESOLUTION NO. 14453

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SAN RAFAEL
DECLARING ITS INTENTION TO TRANSITION FROM AT-LARGE TO
DISTRICT-BASED ELECTIONS FOR CITY COUNCIL PURSUANT TO
ELECTIONS CODE SECTION 10010(E)(3)(A), EFFECTIVE
FOR THE NOVEMBER 2020 GENERAL MUNICIPAL ELECTION**

WHEREAS, the City of San Rafael is a charter city duly organized and existing pursuant to the Constitution and laws of the State of California; and

WHEREAS, Article VI of the Charter of the City of San Rafael ("City Charter") provides for the election of four city councilmembers and a separately elected mayor at the general municipal election; and

WHEREAS, Article IV of the City Charter provides that all elections to fill public offices shall be held and conducted as provided by general state law; and

WHEREAS, the City currently uses an at-large election system for electing the mayor and city councilmembers; and

WHEREAS, on November 20, 2017, the City Clerk received by certified mail a letter from attorney Kevin I. Shenkman asserting that the City's at-large election system violates the California Voting Rights Act of 2001 (Elections Code §§14025-14032) ("CVRA") and threatening to sue the City unless the City transitions to a district-based election system for its city council; and

WHEREAS, a violation of the CVRA is established if it can be proven that "racially polarized voting" occurs in the City's at-large election system. Racially polarized voting means voting in which there is a difference in the choice of candidates or other electoral choices that are preferred by voters in a "protected class", an in the choice of candidates or other electoral choices that are preferred by voters in the rest of the electorate (Elections Code §14026(e)); and

WHEREAS, the City Council has been advised that defending a lawsuit filed pursuant to the CVRA will require the City to incur legal fees and costs potentially in the hundreds of thousands of dollars for the City's own defense, and additional liability of potentially hundreds of thousands of dollars in legal fees and costs payable to the prevailing plaintiffs if the City is unsuccessful; and

WHEREAS, California Government Code Section 34886, in certain circumstances, authorizes the legislative body of a city to adopt an ordinance to change its method of election from an "at-large" to "district-based" in which each council member is elected only by the voters residing in the district in which the candidate resides; and

WHEREAS, the California Legislature, in amendments to Elections Code section 10010, has provided a method whereby a jurisdiction, including a charter city, can expeditiously change to a by-district election system and avoid litigation under the CVRA; and

WHEREAS, if the City elects to transition to a district-based election system within the timeframe established in Elections Code section 10010, then the City is protected from the filing

of a CVRA lawsuit with its incumbent costs, and its liability to the potential plaintiffs for legal fees will be capped at \$30,000; and

WHEREAS, although Mr. Shenkman's letter was not accompanied by any evidence to support his claim of a CVRA violation, the City Council finds that the City should act within the safe-harbor timeframe provided by Elections Code Section 10010 to transition from an at-large election system to a district-based election system for electing the city councilmembers; and

WHEREAS, prior to the City Council's consideration of an ordinance to establish district boundaries for a district-based electoral system, California Elections Code Section 10010 requires all of the following:

1. Prior to drawing a draft map or maps of the proposed boundaries of the districts, the City shall hold at least two (2) public hearings over a period of no more than thirty (30) days, at which the public will be invited to provide input regarding the composition of the districts;
2. After all draft maps are drawn, City shall publish and make available for release at least one draft map and, if members of the City Council will be elected in their districts at different times to provide for staggered terms of office, the potential sequence of the elections shall also be published. The City Council shall also hold at least two (2) additional hearings over a period of no more than forty-five (45) days, at which the public shall be invited to provide input regarding the content of the draft map or maps and the proposed sequence of elections, if applicable. The first version of a draft map shall be published at least seven (7) days before consideration at a hearing. If a draft map is revised at or following a hearing, it shall be published and made available to the public for at least seven (7) days before being adopted; and

WHEREAS, the City will retain an experienced demographer to assist the City to develop a proposal for a district-based electoral system; and

WHEREAS, the adoption of a district-based electoral system will not affect the term of any sitting Council Member, each of whom will serve out his or her current term;

NOW, THEREFORE, BE IT RESOLVED, by the City Council of the City of San Rafael as follows:

1. The City Council shall consider an ordinance to change to a district-based election system for use in the City's General Municipal Election for City Council Members beginning in November 2020.
2. The City Council directs staff to work with the City's retained demographer, and other appropriate consultants as needed, to provide a detailed analysis of the City's current demographics and any other information or data necessary to prepare a draft map that divides the City into voting districts in a manner consistent with the intent and purpose of the California Voting Rights Act and the Federal Voting Rights Act.
3. The City Council approves the tentative timeline set forth in Exhibit A, attached to and made a part of this resolution, for conducting a public process to solicit public input on proposed district-based electoral maps before adopting any such map.

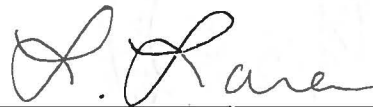
4. The City Council directs staff to institute a program for public outreach and to inform the residents of San Rafael of this resolution and the process set forth in Exhibit A, and to facilitate and encourage public participation.
5. The timeline contained in Exhibit A may be adjusted as deemed necessary, provided that such adjustments shall not prevent the City from complying with the time frames specified by Election Code Section 10010.

I, LINDSAY LARA, Interim City Clerk of the City of San Rafael, hereby certify that the foregoing resolution was duly and regularly introduced and adopted at a regular meeting of the City Council of the City of San Rafael held on the 16th day of January, 2018, by the following vote, to wit:

AYES: COUNCILMEMBERS: Bushey, Colin, Gamblin, McCullough & Mayor Phillips

NOES: COUNCILMEMBERS: None

ABSENT: COUNCILMEMBERS: None

A handwritten signature in cursive script, appearing to read "L. Lara", written in black ink.

Lindsay Lara, Interim City Clerk

EXHIBIT A

**TENTATIVE TIMELINE
TRANSITION TO DISTRICT-BASED ELECTIONS PER ELECTIONS CODE §10010**

NO.	TASK	DATE
1	Adopt Resolution of Intention	January 16, 2018
2	1 ST Public Hearing: Consider composition of districts	February 5, 2018
3	2 nd Public Hearing: Consider composition of districts	February 20, 2018
4	Publication of draft maps and proposed election sequence	By February 26, 2018
5	3 rd Public Hearing: Consider draft maps and election sequence	March 5, 2018
6	Publication of any new or revised draft maps and/or proposed election sequences	By March 12, 2018
7	4 th Public Hearing: Consider draft maps election sequence, and introduce ordinance establishing district elections	March 19, 2018
8	Publication of any new or revised draft maps and/or proposed election sequences	By April 9, 2018
9	5 th Public Hearing: Adopt ordinance establishing district	April 16, 2018
10	Day 90	April 16, 2018
11	Effective date of ordinance	
12	First district-based election	November 3, 2020

RESOLUTION NO. 14468

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SAN RAFAEL
SPECIFYING THE CRITERIA TO GUIDE THE ESTABLISHMENT OF
ELECTORAL DISTRICTS AND TO FURTHER SPECIFY THE DEADLINE FOR
SUBMISSION OF PROPOSED MAPS BY THE PUBLIC**

WHEREAS, on January 16, 2018, the City Council of the City of San Rafael ("City") adopted Resolution No. 14453, stating its intention to adopted district-based elections pursuant to Elections Code section 10010 and the California Voting Rights Act; and

WHEREAS, the City has retained an experienced demographer and special legal counsel to assist the City in establishing a by-district electoral system; and

WHEREAS, on February 5, 2018, and February 20, 2018, the City Council received presentations from its special counsel concerning the current demographics of the City under the 2010 census and American Community Survey, and the procedures and legal and policy criteria governing districting, and received public comment regarding appropriate criteria; and

WHEREAS, on February 5, 2018, and February 20, 2018, the City Council further conducted duly noticed public hearings at which it received testimony from the public regarding appropriate districting criteria; and

WHEREAS, the City Council has fully considered the presentations of its consultants and all of the public comments received; and

WHEREAS, the City Council now wishes to adopt criteria to guide the establishment of electoral districts consistent with legal requirements, including reasonably equal population and Section 2 of the federal Voting Rights Act, and which address other concerns and considerations important to the City; and

WHEREAS, the City has made available on its website materials, including an online mapping program, that are designed to enable members of the public to submit proposed district maps for consideration by the Council; and

WHEREAS, in adopting Resolution No. 14453, the City Council also adopted a timeline for the consideration of proposed maps; and

WHEREAS, to facilitate full consideration of proposed maps at public hearings scheduled for March 5, 2018, March 19, 2018, and April 16, 2018, the Council wishes to adopt a deadline for submission of proposed maps from the public;

NOW, THEREFORE, BE IT RESOLVED, the above recitals are true and correct; and

BE IT FURTHER RESOLVED, that the City Council hereby adopts the criteria identified in Exhibit A to this Resolution as criteria to guide the establishment of electoral districts to be implemented beginning with the November 2020 City Council elections; and

BE IT FURTHER RESOLVED, that the City's redistricting/demographic consulting firm, acting under the supervision of the City Manager, is hereby authorized and directed to formulate one or more electoral district plan scenarios based upon the criteria specified in Exhibit A for

review by the public and by the City Council at three public hearings (or more if necessary), in accordance with the adopted timeline; and

BE IT FURTHER RESOLVED, that the City Council hereby adopts a deadline of March 8, 2018, for submission of proposed maps by the public for consideration by the City Council at future public hearings; and

BE IT FURTHER RESOLVED, that the City Manager shall consult with legal counsel to resolve all legal issues necessary to give effect to this Resolution.

I, LINDSAY LARA, Interim City Clerk of the City of San Rafael, hereby certify that the foregoing Resolution was duly and regularly introduced and adopted at a regular meeting of the City Council of the City of San Rafael, held on Tuesday, the 20th of February 2018, by the following vote, to wit:

AYES: Councilmembers: Colin, McCullough & Mayor Pro Tem Bushey

NOES: Councilmembers: None

ABSENT: Councilmembers: Gamblin & Mayor Phillips



Lindsay Lara, Interim City Clerk

EXHIBIT A

Specification of Criteria to Guide the Establishment of Electoral Districts

1. The boundaries of the electoral districts shall be established so that the electoral districts are equal in population as defined by law.
2. The boundaries of the electoral districts shall not be gerrymandered in violation of the principles established by the United States Supreme Court in *Shaw v. Reno*, 509 U.S. 630 (1993), and its progeny.
3. The boundaries of the electoral districts shall be established so that the electoral districts do not result in a denial or abridgement of the right of any citizen to vote on account of race or color as provided in Section 2 of the federal Voting Rights Act.
4. The boundaries of the electoral districts shall observe communities of interest as identified in public comment or identified by the city council, including, but not limited to social interests; historical areas; industrial or service industry interests; residential and commercial areas, the location of city facilities and historical sites, and the like, insofar as practicable.
5. The boundaries of the electoral districts shall be compact, insofar as practicable.
6. The boundaries of the electoral districts shall be created to contain cohesive, contiguous territory, insofar as practicable. A district shall not be determined to be non-contiguous within the meaning of this criterion if it is connected by Census blocks comprised of water, and the Council may also take into account the existence of numerous unincorporated islands within the boundaries of the City that are not part of incorporated San Rafael in assessing contiguity.
7. The boundaries of the electoral districts may observe topography and geography, such as the existence of mountains, flat land, forest lands, man-made geographical features such as highways, major roadways and canals, etc., as natural divisions between districts, insofar as practicable.
8. Unless otherwise required by law, the electoral districts shall be created using whole census blocks, insofar as practicable.
9. The boundaries of the electoral districts may avoid the "pairing" of incumbents in the same electoral district, insofar as this does not conflict with the constitution and laws of the State of California and the United States.
10. The boundaries of the electoral districts shall comply with such other factors which become known during the districting process and are formally adopted by the City Council.

DISTRICT ELECTIONS CITY OF SAN RAFAEL

NOTICE OF PUBLICATION OF DRAFT DISTRICT MAPS

PLEASE TAKE NOTICE that on Monday March 12, 2018, the City of San Rafael will publish on its website draft maps showing proposed electoral district boundaries, for discussion at a public hearing to be held by the San Rafael City Council.

YOU MAY REVIEW DRAFT MAPS by going to the following page on the City of San Rafael's website: <https://www.cityofsanrafael.org/draft-maps/>. You may also review draft maps in the Office of the City Clerk, at San Rafael City Hall room 209, 1400 Fifth Avenue, San Rafael, between the hours of 8:30 a.m. and 5:00 p.m. Monday through Friday.

THE CITY COUNCIL HEARING to consider the draft district maps will be held:

Monday, March 19, 2018 at 7:00 p.m.
City Council Chambers, 1400 Fifth Avenue, San Rafael, CA

FOR MORE INFORMATION you may contact Lindsay Lara, City Clerk, at (415) 485-3066 Monday through Friday, 8:30 a.m. to 5:00 p.m.

SAN RAFAEL CITY COUNCIL

/s/ _____
LINDSAY LARA,
City Clerk, City of San Rafael

CITY OF SAN RAFAEL

NOTICE OF PUBLIC HEARING

The City Council of the City of San Rafael will hold a public hearing:

DATE/TIME/PLACE: Monday, March 19, 2018, at 7:00 p.m.
City Hall Council Chambers, 1400 Fifth Avenue, San Rafael

PURPOSE: Public Hearing: On March 19, April 2, and April 16, 2018, at 7:00 p.m., in the City Council Chambers located at 1400 Fifth Avenue, the City Council of the City of San Rafael will conduct Public Hearings regarding establishing single-member council districts in which to conduct by-district elections for the City Council members, and the potential sequence of elections in such districts. At the public hearing on March 19, the public is invited to provide input regarding the content of the draft map or maps and the proposed sequence of elections and the City Council will consider adoption of an ordinance establishing district-based elections, the boundaries of the districts and the sequence of elections for each district. Comments can also be submitted via e-mail to Lindsay.lara@cityofsanrafael.org. More information about the establishment of single-member districts for by-district elections, including draft maps when they become available, will be included on the City's website at <https://www.cityofsanrafael.org/district-elections>. In the event changes are necessary to the public hearing schedule noted above, a new notice will be published in accordance with law.

IF YOU CANNOT ATTEND: You may send a letter to Lindsay Lara, City Clerk, City of San Rafael, P.O. Box 151560, San Rafael, CA 94915-1560. You may also hand deliver a letter to the City Clerk prior to the meeting.

FOR MORE INFORMATION: You may contact Lisa Goldfien, Assistant City Attorney, at (415) 485-3081. Office hours are Monday through Friday, 8:30 a.m. to 5:00 p.m.

SAN RAFAEL CITY COUNCIL
/s/ LINDSAY LARA
LINDSAY LARA, City Clerk

CIUDAD DE SAN RAFAEL

AVISO DE AUDIENCIA PÚBLICA

El Concejo Municipal de la Ciudad de San Rafael tendrá una audiencia pública:

FECHA / HORA / LUGAR: Lunes, 19 de marzo de 2018 a las 7:00 p.m.
Sala del Consejo Municipal, 1400 Fifth Avenue, San Rafael,
CA 94901

PROPÓSITO: Audiencia pública: El 19 de marzo, el 2 de abril, y el 16 de abril de 2018, a las 7:00 p.m., en la Sala del Consejo Municipal, ubicada en 1400 Fifth Avenue, el Consejo Municipal de la Ciudad de San Rafael conducirá audiencias públicas con respecto al establecimiento de distritos municipales de un solo miembro en los cuales se llevarán a cabo elecciones para los miembros del Consejo Municipal, y la posible secuencia de elecciones en tales distritos. En la audiencia pública el 19 de marzo, se invita al público a proporcionar su opinión sobre el contenido del mapa o mapas preliminares y la secuencia propuesta de elecciones, y el Consejo Municipal considerará adoptar una ordenanza que establezca elecciones basadas en distritos, los límites de los distritos, y la posible secuencia de elecciones en tales distritos. También puede enviar sus comentarios por correo electrónico a lindsay.lara@cityofsanrafael.org. Se incluirá más información sobre el establecimiento de distritos de un solo miembro para elecciones por distrito, y borradores de mapas cuando estén disponibles, en el sitio web de la Ciudad en <https://www.cityofsanrafael.org/district-elections>. En el caso de que sean necesarios cambiar el calendario de la audiencia pública que está mencionado anteriormente, se publicará un nuevo aviso de acuerdo con la ley.

SI NO PUEDE ASISTIR: Puede enviar una carta a Lindsay Lara, Secretaria Municipal, City of San Rafael, P.O. Box 151560, San Rafael, CA 94915-1560. Usted también puede entregar una carta a la Secretaria Municipal en persona antes de la reunión.

PARA OBTENER MÁS INFORMACIÓN:

Puede comunicarse con Lisa Goldfien, Abogado Asistente Municipal, al (415) 485-3081. El horario de oficina es de lunes a viernes, de 8:30 a.m. a 5:00 p.m.

CONSEJO MUNICIPAL DE SAN RAFAEL

/f/ LINDSAY LARA
LINDSAY LARA, SECRETARIA MUNICIPAL

Title	Name	Description	Submitted
District Elections	Dennis Wulkan	Is this City Council constitutionally empowered to make this decision or is that a conflict of interest? Why wouldn't they give voters a chance to weigh in on such an important change? I'm aware some attorneys threatened a lawsuit, but why isn't the City concerned about a lawsuit that might arise out of them making this very decision?	2/7/2018
District Elections	Johnson Reynolds	You invited public to make suggestion on how to draw districts - we need map showing census tract, neighborhood in San Rafael, as well as population in each census tract, neighborhood, perhaps other information - information on race-ethnicity, socio-economic status, multi-family/single-family homes per census tract, neighborhood - in order to make thought-through, serious contribution on how the districts should be drawn.	2/7/2018
district boundaries	Amie Catherine Stewart Reed	To Chris Skinnell: please communicate to the demographer that most families that live in the Bret Harte neighborhood have children that attend Coleman Elementary School (on Belle Ave) in the Dominican neighborhood, and there is a strong sense of community between the 2 neighborhoods.	2/9/2018
District Elections	Dora Knell	<p>It is strange the use at-large elections is described as polarizing.</p> <p>District elections are polarizing because emphasis will be on making borders separating groups determined by race or ethnicity according to the demands of a stranger. It is such a lie to claim San Rafael city government is racist by design. It is especially problematic because many of those supposedly needing protection are not eligible to vote. As a long time citizen of San Rafael I am offended by the reason such a change is being sought.</p>	3/7/2018
New canal1	Ayla Yaitanes	<p>Hello,</p> <p>Trying to understand this map. There is an overlay called "new canal 1". I think this is an attempt to carve out a homogenous population? If so, I'm confused why there is an arbitrary bump out for Hillcrest Drive. I live at 10 hillcrest drive and wonder why it may be included in the canal district?</p>	3/7/2018

		Thank you!	
Pls include Vista Marin Dr with Terra Linda	Richard Hall	<p>Vista Marin Dr is a small neighborhood but more connected community-wise to Terra Linda (Freitas Parkway) than neighborhoods to our south as proposed in some of the district maps.</p> <p>Over my 10 years involved with the community, Vista Marin has little concerns in common with Peacock Gap, Dominican and areas to our south where ingress/egress is via Knight Drive through downtown San Rafael.</p> <p>We are separated from areas to the south by the Marin Civic Center which is a sizable distance/boundary to the other neighborhoods - effectively we are an orphan district which our representative could sacrifice/ ignore. By comparison a Terra Linda representative would be more aligned with serving our neighborhood.</p> <p>Neighborhood meetings we have are aligned around Terra Linda- we never organically have meetings or issues in common with more distant neighborhoods to our south.</p> <p>Can Vista Marin Drive please be included in the Terra Linda district.</p>	3/7/2018
Keep Vista Marin with Terra Linda districts	Harriot Manley	<p>Dear officials:In regards to the new districting proposals for the City of San Rafael, please note that, as a member of the Vista Marin community, I strongly urge you to keep our neighborhood within maps comprising other Terra Linda communitiess, not Dominican or Peacock Gap. These would be the green purple, orange, and olive maps now being considered. Our homes and our issues are much more closely linked to others in Terra Linda rather than communities to south of us. Thank you.</p>	3/7/2018
Representation	Derrick Bell	<p>East Terra Linda needs to part of Terra Linda, not Peacock Gap. Our interests will not be represented.</p>	3/7/2018

District map for Brete Harte	Craig Peterson	Dear City Gerrymanderer, Please Include ALL of Brete Harte in our district parcel by drawing the borders to include Woodland Avenue and also include the Solar court Brete Harte neighbor hood homes as well! Thank you.	3/9/2018
Proposed district council maps	Dwayne Warren	As a resident of the Bret Harte neighborhood, I am not happy with any map that would split our neighborhood. That is any district boundary that goes down any residential street. This puts those who live on one side of the street (e.g. DuBois) in one district and those on the other side in another. In such cases neighbors may find that their respective council representative may have opposing views on any given topic. Where as the neighbors themselves may be in solidarity with one another.	3/10/2018
District Maps	William Carney	Dear Mayor and City Council, In reviewing the current maps of potential San Rafael voting districts, please consider the attached hybrid of the Green and Purple maps. I believe that the Green map comes very close to representing coherent contours for districts 1 and 3. However, it falls short of optimum for district 4 (by severing the significant eastern portion of the Canal) and for district 2 (by leaving out the Montecito/ Happy Valley area affecting so much of the access to the San Pedro peninsula). The suggested hybrid restores these natural boundaries. It meets the numerical requirements for district 4 by including a portion of downtown between the freeway and roughly Lindaro Street (with the remainder of that census tract going to district 3). It meets the numerical requirements for district 2 by including the upper Lincoln Avenue census track (or some portion of it, as needed). Besides respecting basic geographic and social communities of interest, I believe this scheme would help retain a city-wide perspective for the Council Members elected from all districts, since each district would include key territory involved in two issues of great importance to the future of the City as a whole: a) the growth and housing potential of our two half-mile radius Station Areas; and b)	3/12/2018

		tidal zones facing the encroachments of sea level rise. All Council members would have a significant stake in working together to solve these issues of importance to the entire city. Thank you for your careful consideration.	
--	--	--	--