



SAN RAFAEL CITY COUNCIL AGENDA REPORT

Department: Public Works

**Prepared by: Bill Guerin,
Director of Public Works**

City Manager Approval: _____

TOPIC: SENATE BILL 1, ROAD MAINTENANCE AND REHABILITATION ACCOUNT (RMRA): FY 2021-22 PROJECTS

SUBJECT: RESOLUTION APPROVING THE FY 2021-22 PROJECTS LIST FOR SENATE BILL 1: THE ROAD REPAIR AND ACCOUNTABILITY ACT

RECOMMENDATION: Adopt a resolution approving the FY 2021-22 projects list for Senate Bill 1: The Road Repair and Accountability Act, and appropriating funding for listed projects.

BACKGROUND: For years, California’s streets and roads have been tremendously underfunded, and municipalities and agencies have deferred needed maintenance on state and local roads. The state gasoline tax (a percentage tax on each gallon of gas purchased) is the largest source of funding for local road maintenance and infrastructure projects and two major factors have contributed to a loss in revenue over the years statewide: (1) gas prices have fallen significantly and remained low since 2013; and (2) vehicles are becoming more fuel efficient.

Former California Governor Jerry Brown signed Senate Bill 1: The Road Repair and Accountability Act on April 28, 2017 to address the need for additional funding for transportation and infrastructure in California. Senate Bill 1:

- Increases per gallon fuel excise taxes
- Increases diesel fuel sales taxes and vehicle registration fees
- Provides for inflationary adjustments to tax rates in future years

Senate Bill 1 requires cities and counties to provide basic annual project reporting to the California Transportation Commission (CATC) for all projects that will utilize the new SB 1 Road Maintenance and Rehabilitation Account (RMRA) funding.

In addition, prior to receiving RMRA funds for the fiscal year, a city or county must submit to the CATC a list of projects proposed to be funded with new RMRA funds. The proposed projects must be included in a city or county budget that is adopted by the applicable city council or county board of supervisors at a regular public meeting. The approval of this City Council resolution is required in order to meet the deadline to submit the list of eligible projects for the 2021-22 fiscal year to the CATC by July 1, 2021.

At the conclusion of each fiscal year in which RMRA funds are received and expended, cities and counties must submit documentation to the CATC that includes the following information for each completed RMRA project:

FOR CITY CLERK ONLY

Council Meeting:

Disposition:

- A description including location;
- Total cost;
- Completion date; and
- Estimated useful life of the improvement.

ANALYSIS: The passage of Senate Bill 1 nearly doubled the revenues the City of San Rafael receives from the state for local road infrastructure and transportation improvement projects, from roughly \$1.1 million per year to \$2.2 million. The additional funding available is factored into the City’s capital project planning in the Capital Improvement Program (CIP).

Per the state guidelines, RMRA funds may be used towards “Complete Street” components, in addition to direct repairs to streets and roads. These may include pedestrian and bicycle safety projects, transit facilities, and drainage and stormwater capture projects in conjunction with any other allowable project.

The following table summarizes the City of San Rafael RMRA funds received and spent to date for specified projects:

FY 2017-18 Beginning Year Balance	\$0
Revenues	\$356,507
Expenditures	\$16,094
Lincoln Ave Curb Ramps	\$4,319
Smith Ranch Road Resurfacing	\$7,769
Merrydale Promenade	\$4,006
FY 2018-19 Beginning Year Balance	\$340,413
Revenues	\$1,112,230
Expenditures	\$77,267
Lincoln Ave Curb Ramps	\$40,258
Merrydale Promenade	\$37,009
FY 2019-20 Beginning Year Balance	\$1,375,376
Revenues	\$1,003,873
Expenditures	\$88,973
Lincoln Ave Curb Ramps	\$1,931
Smith Ranch Road Resurfacing	\$81,251
Merrydale Promenade	\$5,791
FY 2020-21 Beginning Year Balance	\$2,290,276
Revenues	\$1,071,580
Expenditures (estimated)	\$1,095,651
Lincoln Ave Curb Ramps	\$18,787
Smith Ranch Road Resurfacing	\$1,038,391
Merrydale Promenade	\$8,473
Francisco Blvd East Resurfacing	\$30,000
FY 2021-22 Beginning Year Balance (estimated)	<u>\$2,266,205</u>

Staff anticipates the City will receive \$1,173,580 in RMRA funding in FY 2021-22. The FY 2021-22 funds will be utilized for the **Third Street Rehabilitation and Francisco Blvd East Resurfacing** projects.

See Attachment 1 for descriptions and detail for the FY 2021-22 RMRA project list.

FISCAL IMPACT: RMRA revenues will be deposited into the Gas Tax Fund (#206), and projects will be expended from the Gas Tax Fund (#206). Expenditure details for all RMRA projects will be submitted to the state on an annual basis per the Road Repair and Accountability Act guidelines.

Finally, there is a Maintenance of Effort (MOE) requirement with receiving RMRA funding. Pursuant to Streets and Highways Code Section 2036, a city or county must annually expend from its general fund for street, road, and highway purposes an amount not less than the annual average of its expenditures from its general fund during fiscal years 2009–10, 2010–11, and 2011–12. If a city or county fails to meet the MOE in a fiscal year, they can make it up in the following fiscal year.

The following are the City’s general fund expenditures in street and road repair for the three fiscal years used for the MOE:

	FY 2009-10	FY 2010-11	FY 2011-12	AVERAGE
Annual street and road expenditures	\$3,286,015	\$2,131,621	\$3,516,476	\$2,978,037

Figures are based on the numbers reported to the State Controller’s Office in the annual streets and roads report. The City has satisfied the MOE requirement for RMRA funds as streets and roads expenditures are currently higher than the FY 2009-10 to FY 2011-12 average. The FY 2020-21 general fund budget for the Streets Maintenance Division (personnel and non-personnel) is \$3,049,726.

OPTIONS:

1. Adopt the resolution which approves FY 2021-22 projects list funded by Senate Bill 1 (RMRA).
2. Do not adopt the resolution and direct staff to revise the list of RMRA-funded projects.
3. Do not adopt the resolution and provide direction to staff.

RECOMMENDATION:

Adopt a resolution approving the FY 2021-22 projects list for Senate Bill 1: The Road Repair and Accountability Act, and appropriating funding for listed projects.

ATTACHMENTS:

1. Resolution including FY 2021-22 Project List
2. Estimated RMRA funding for San Rafael (California City Finance)

RESOLUTION NO.

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SAN RAFAEL APPROVING THE FY 2021-22 PROJECTS LIST FOR SENATE BILL 1: THE ROAD REPAIR AND ACCOUNTABILITY ACT

WHEREAS, Senate Bill 1 (SB 1), the Road Repair and Accountability Act of 2017 (Chapter 5, Statutes of 2017) was passed by the Legislature and signed into law by the Governor in April 2017 in order to address the significant multi-modal transportation funding shortfalls statewide; and

WHEREAS, SB 1 includes accountability and transparency provisions that will ensure the residents of San Rafael are aware of the projects proposed for funding in our community and of which projects have been completed each fiscal year; and

WHEREAS, prior to receiving funding from the Road Maintenance and Rehabilitation Account (RMRA) created by SB 1, the City Council must adopt a resolution listing all San Rafael projects proposed to receive RMRA funding, including a description and the location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement; and

WHEREAS, the City will receive an estimated \$1,173,580 in RMRA funding in Fiscal Year 2021-22 from SB 1; and

WHEREAS, the funding from SB 1 for Fiscal Year 2021-22 will help the City to maintain and rehabilitate streets and roads, essential roadway drainage projects, and bicycle and pedestrian improvements throughout the City this year; and

WHEREAS, without revenue from SB 1, the City, would have otherwise been unable to fund these important transportation improvements and projects; and

WHEREAS, the SB 1 project list, and overall investment in our local streets and roads infrastructure with a focus on basic maintenance and safety, investing in complete streets infrastructure, and using cutting-edge technology, materials and practices, will all have significant positive co-benefits statewide;

NOW THEREFORE, BE IT RESOLVED, by the City Council of the City of San Rafael, State of California, as follows:

1. The foregoing recitals are true and correct.
2. The City Council hereby approves the Fiscal Year 2021-22 list of projects planned to be funded with SB 1 revenues, as follows:

Third Street Rehabilitation

Project Description: The project will remove and replace the top 3"-4" of asphalt, install new roadway striping, storm drain structures, traffic signal upgrades, wheelchair ramps to comply with federal law, two-way cycle track from West Street to Shaver Street, raised intersections, and safety lighting. This project is a high priority since the funding will be used to support a larger funding source from the Transportation Authority of Marin. Once completed, the useful life of this newly paved asphalt is approximately 20 years.

Project Location: The project will resurface Third Street from Union Street to the intersection of Second Street/West Street.

Proposed Schedule for Completion: Construction will take place fall 2022 or spring 2023.

Francisco Blvd East Resurfacing

Project Description: The project will involve the full resurfacing of Francisco Blvd East. The project will remove and replace the top 4" of asphalt and install new roadway striping. Once completed, the useful life of this newly paved asphalt is approximately 20 years.

Project Location: The project will resurface Francisco Blvd East from Vivian Street to Grand Avenue

Proposed Schedule for Completion: Construction will take place fall 2021.

I, **Lindsay Lara**, Clerk of the City of San Rafael, hereby certify that the foregoing resolution was duly and regularly introduced and adopted at a regular meeting of the City Council of said City on the 3rd day of May 2021, by the following vote, to wit:

AYES: COUNCIL MEMBERS:

NOES: COUNCIL MEMBERS:

ABSENT: COUNCIL MEMBERS:

Lindsay Lara, City Clerk

Local Streets and Roads - Projected FY2021-22 Revenues

Based on State Dept of Finance statewide revenue projections January 2021

Estimated January 2021

	Highway Users Tax Acct (HUTA) ⁽¹⁾ Streets & Highways Code					TOTAL HUTA	Road Mntnc Rehab Acct	TOTAL
	Sec2103 ⁽⁵⁾	Sec2105 ⁽³⁾	Sec2106 ⁽³⁾	Sec2107 ⁽³⁾	Sec2107.5 ⁽⁴⁾			
MADERA COUNTY								
CHOWCHILLA	165,565	107,883	41,289	137,289	4,000	456,027	366,307	822,333
MADERA	586,739	382,322	134,113	486,534	7,500	1,597,208	1,298,139	2,895,347
MARIN COUNTY								
BELVEDERE	18,975	12,364	12,661	15,735	1,000	60,735	41,982	102,717
CORTE MADERA	88,754	57,833	41,569	73,597	3,000	264,753	196,366	461,118
FAIRFAX	68,207	44,444	33,057	56,558	2,000	204,265	150,905	355,170
LARKSPUR	111,113	72,402	50,832	92,137	3,000	329,483	245,833	575,316
MILL VALLEY	129,638	84,472	58,506	107,498	3,000	383,114	286,818	669,932
NOVATO	478,047	311,497	202,846	396,404	7,500	1,396,295	1,057,661	2,453,956
ROSS	22,314	14,540	14,044	18,504	1,000	70,403	49,370	119,773
SAN ANSELMO	113,975	74,267	52,018	94,510	3,000	337,770	252,166	589,935
SAN RAFAEL	530,441	345,638	224,552	439,850	7,500	1,547,980	1,173,580	2,721,561
SAUSALITO	65,512	42,688	31,941	54,324	2,000	196,465	144,943	341,408
TIBURON	82,703	53,890	39,062	68,579	2,000	246,234	182,977	429,211
MARIPOSA COUNTY								
MENDOCINO COUNTY								
FORT BRAGG	66,060	43,045	32,428	54,778	2,000	198,311	146,155	344,466
POINT ARENA	4,090	2,665	6,511	3,392	1,000	17,657	9,049	26,707
UKIAH	143,957	93,803	65,007	119,372	4,000	426,139	318,500	744,639
WILLITS	44,134	28,758	23,258	36,597	1,000	133,747	97,645	231,392
MERCED COUNTY								
ATWATER	278,003	181,148	82,562	230,525	6,000	778,238	615,071	1,393,309
DOS PALOS	48,949	31,895	18,492	40,589	2,000	141,925	108,297	250,222
GUSTINE	51,979	33,870	19,339	43,102	2,000	150,289	115,001	265,290
LIVINGSTON	130,839	85,255	41,398	108,494	3,000	368,986	289,476	658,462
LOS BANOS	370,123	241,174	108,329	306,912	6,000	1,032,538	818,883	1,851,422
MERCED	769,522	501,424	220,047	638,100	7,500	2,136,593	1,702,538	3,839,131
MODOC COUNTY								
ALTURAS	24,973	16,273	11,967	22,189	1,000	76,402	55,253	131,655
MONO COUNTY								
MAMMOTH LAKES	72,738	47,397	57,918	1,912,334	2,000	2,092,387	160,931	2,253,318
MONTEREY COUNTY								
CARMEL-BY-THE-SEA	35,221	22,950	14,289	29,206	1,000	102,665	77,925	180,590
DEL REY OAKS	15,318	9,981	8,927	12,702	1,000	47,928	33,890	81,818
GONZALES	76,652	49,947	25,451	63,561	2,000	217,610	169,589	387,199
GREENFIELD	159,090	103,664	47,660	131,920	4,000	446,333	351,980	798,314
KING CITY	130,070	84,754	39,842	107,857	3,000	365,524	287,776	653,300
MARINA	202,800	132,145	59,436	168,165	5,000	567,546	448,687	1,016,234
MONTEREY	251,307	163,753	72,504	208,388	6,000	701,952	556,007	1,257,959
PACIFIC GROVE	140,309	91,426	42,600	116,347	4,000	394,682	310,428	705,110
SALINAS	1,438,134	937,094	392,245	1,192,524	10,000	3,969,997	3,181,817	7,151,814
SAND CITY	3,507	2,285	5,745	2,908	1,000	15,445	7,759	23,204
SEASIDE	298,374	194,422	85,184	247,417	6,000	831,397	660,141	1,491,538
SOLEDAD	230,379	150,116	66,866	191,034	6,000	644,396	509,706	1,154,102
NAPA COUNTY								
AMERICAN CANYON	182,235	118,745	59,473	151,112	5,000	516,564	403,187	919,752
CALISTOGA	48,171	31,389	19,252	39,944	2,000	140,756	106,577	247,334
NAPA	702,207	457,561	215,472	582,282	7,500	1,965,022	1,553,607	3,518,630
SAINT HELENA	54,178	35,303	21,054	44,926	2,000	157,461	119,868	277,329
YOUNTVILLE	25,910	16,883	12,573	21,485	1,000	77,851	57,325	135,176